

HOUSE / SENATE FINANCE COMMITTEE MINUTES - 1967-1982 2737



JUNEAU, ALASKA

Alaska State Legislature
Senate

LETTER OF INTENT
accompanying
SCSCSHB 627

To: The Honorable John Rader, President
From: John C. Sackett, Chairman
Senate Finance Committee

The Capital Budget for the General Government category contains two appropriations for Data Processing Facilities in the Department of Administration. Legislative intent relating to the appropriations is as follows:

Electrical Supply/Improve Environmental Controls:
The appropriation for Data Processing, and its expenditure, are contingent upon the following:
This appropriation of \$449.6 shall be used for no other purpose than for electrical supply increases and environmental control improvements.

New Computer/Convert Systems/Train Personnel:
The appropriation of \$789.7 relating to computer hardware, equipment relating to the training of personnel, takes effect January 1, 1979.

At this time, the data processing program does not have the capability of printing capital budget intent in the budget bill. This program is now being modified to incorporate this feature for capital projects.

C A P I T A L P R O J E C T S
(EXCLUDING G.O. BOND PROJECTS)

TRANSPORTATION CATEGORY - DOT

	<u>G.F.</u>	<u>Other</u>
Transportation Systems Planning (Fed)		3,708.7
Highway Research Program (Fed)		600.0
Transportation Projects Planning		
Seward Highway (Fed)		114.4
Glenn Highway (Fed)		96.8
Denali Highway (Fed)		87.1
Taylor Highway (Fed)		159.7
Anchorage Car Pool Program (Fed)		82.0
New Vessel (Fed)		220.0
Central Region		
Aviation projects (Fed)		20,530.0
Highway Projects (Fed)		69,497.5
Recondition gravel roads	551.0	
Whittier Ferry transfer bridge	60.0	
McGrath road improvement	150.0	
Sand Point airport	50.0	
Naknek - beach access road	75.0	
Napakiak road	250.0	
Kuskokwim - Haul Road	137.5	
Naknek - river crossing study	200.0	
Tyonek - air strip	100.0	
Lazy Mt. Rd. and Hollywood & Vine - Palmer	450.0	
Oil Well Road Upgrade - Mat-Su	50.0	
Bike Trails - Anchorage	200.0	
Glenn Hwy-Peters Creek Road - Anchorage	110.0	
Twin Hills Road	200.0	
Interior Region		
Aviation projects (Fed)		4,590.0
Highway projects (Fed)		45,302.0
Steese Highway seal coat	200.0	
Dale & Davis Road seal coat	75.0	
Airport maintenance equipment	250.0	
Highway maintenance equipment	40.0	
Umiat airport shop	260.0	
Nulato road improvement	175.0	
Southeast Region		
Aviation projects (Fed)		3,525.0
Highway projects (Fed)		21,713.4
Marine projects (Fed)		2,324.0
Highway maintenance equipment	85.0	
Ferry transfer bridge maintenance	145.0	
Kake & Hoonah repairs	60.0	
Ketchikan Seaplane Pull-Out	160.0	
Ketchikan - Roosevelt Drive improvement	210.0	

CAPITAL PROJECTS
 (EXCLUDING G.O. BOND PROJECTS)
 TRANSPORTATION CATEGORY - DOT, PAGE 2

	<u>G.F.</u>	<u>Other</u>
Western Region		
Aviation projects (Fed)		6,320.0
Highway projects (Fed)		10,155.2
Kiana - walkway from barge dock	5.0	
Kotzebue - bike trail	40.0	
Noatak/Kobuk villages - erosion control study	10.0	
South Central Region		
Aviation projects (Fed)		2,300.0
Highway projects (Fed)		26,368.8
Marine projects (Fed)		176.0
Anchorage International Airport		
Lake Hood Service Rd (30.0 IARF & 270.0 Fed)		300.0
Rehabilitate Runway 6L (300.0 IARF & 2,700.0 Fed)		3,000.0
Misc. Improvements (400.0 IARF & 130.0 Fed)		530.0
South Airport Taxiway (100.0 IARF & 1,000.0 Fed)		1,100.0
Fairbanks International Airport		
NE land acquisition (260.0 IARF, 2,340.0 Fed)		2,600.0
Misc. improvements (210.0 IARF, 70.0 Fed)		280.0
USPS access road (IARF)		270.0
Statewide Aviation Programs		
Equipment storage buildings (Fed)		225.0
Seal coating (Fed)		1,800.0
Helicopters transportation study	500.0	
Statewide Highway Programs		
Safety improvements (Fed)		8,260.2
Safe off-system roads (Fed)		16,675.5
Gastineau Channel bridge (Fed)		12,422.3
Lakina River bridge (Fed)		916.7
Kennebecott River bridge (Fed)		2,475.4
Copper River highway (Fed)		431.2
Statewide Marine Programs		
Ferry doors and car decking	300.0	
Salt water piping replacement	350.0	
Electrical systems	100.0	
Repower Matanuksa (Fed)		5,280.0
Sewage treatment systems (Fed)		1,320.0
TRANSPORTATION CATEGORY TOTAL	<u>5,548.5</u>	<u>275,756.9</u>

Gas Pipeline Feasibility Study

Tape #: SF-78 #23

RECORDER LOG

Date: 3/15/78

Beg. #: 0001

Time: 9:05 a.m.

End #: 1800

Page: 1

General Subject: Bonner & Moore Pipeline Feasibility Study

Present: Senators, Hohman, Orsini, Meland, Tillion, Sackett & Croft: Milt Barker, Judy
Crondahl, Joe La Rocca, Elaine Mitchell, Joe Moore, Sterling Gallagher, Sandy Nusbaum,
Kay Brown

Log #	Description
1	Joe Moore introduced
31	Sterling Gallagher regarding resolution
74	Mr. Moore - explanation of Dept. of Revenue request
127	Mr. Moore - describe Alcan system
140	removal of CO ² to eliminate pipe corrosion
191	explanation of diagrams - Moore
212	Case 1 has five alternatives - plant on North Slope
233	hydro carbons higher than methane
245	gas separation plant to be on North Slope
264	gas conditioning plant
298	Tillion: Are you talking of three pipelines? Mr. Moore: No
315	Question regarding Alaska's 1/8 of the gas
336	What do you do with the CO ² ?
45	Does reinjection cause impurities? - Tillion
353	There are some dangers involved - Moore

General Subject: Bonner & Moore Pipeline Feasibility Study

Log #	Description
366	Build high enough stack of CO ² so it will dissipate - Moore
383	consequences of building plant on North Slope
401	cannot put 27,000 barrels a day into crude oil pipeline
410	In that case, yes, we are talking about a third line - a gas line - Moore
425	Engineering judgment stand point
437	may possibly need to be relatively inexpensive drying plant
450	gas produced at well relatively hot
461	low spot in line - what it will do to line
475	Sterling Gallagher - carbonic acid
491	engineering costs
508	-35° is pretty dry - no problems if water is gone
521	facility in Fairbanks - Sackett
532	Case 3 - conditioning plant remains at North Slope
548	plant in Fairbanks to extract gas liquids
556	reasons for doing this
564	possibly reduces cost - Fairbanks versus North Slope
579	equipment must be transported to site
588	explanation of diagram
603	barrels per day produced
610	would lose some material at North Slope when transporting South
627	other cases looked at - uneconomic
638	looked at building extraction plant at Haines - case 9
651	possibly to Valdez area
662	go through explanation again - Sackett

General Subject: Bonner & Moore Pipeline Feasibility Study

Log #	Description
670	Prudhoe Bay, Fairbanks, Haines
687	those are geographies dealt with
694	several modes of transportation from Fairbanks
700	conclusions - very complicated problem, cost-wise
714	study done with a large range of uncertainty regarding cost elements
723	we'll suggest both practical and impractical
730	How much we can afford to pay for gas liquids that can be converted to chemicals
747	what is the break-even state?
755	ethane - raw material
769	roots of petrochemical business
780	ethalene can be made from crude oil - many by-products which can be sold
798	ethane to make ethalene - no by-products
810	ethalene plant based on ethane
820	ethalene & derivatives
831	40% more expensive to build plant on tide water in Alaska than on gulf coast in Texas
850	value of feed stock to plant 2.10
868	theoretical view of petrochemical business
875	cost elements
887	page 5-4 (front of report) table 6 - summerize numbers of interest
926	need to have a lot of material to move to make it economical feasible
936	royalty share of liquid impractical
951	differences in calculations
962	cost of processing gas in extraction plant pg 5-8
970	gas processing plant - case 9 - Prudhoe Bay, Fairbanks, Cook Inlet
980	cost of construction only difference

General Subject: Bonner & Moore Pipeline Feasibility Study

Log #	Description
996	cost differences very differential
1011	1.02 per barrel to extract C ² + at Prudhoe Bay
1024	Why did you eliminate Haines - Sackett. Did not - same as Fairbanks - extraction cost
1045	possible to run plant so all materials are pipelinable
1055	table 5, page 10
1065	page 5-11 49¢ per 1,000 cubic feet from Prudhoe Bay to Fairbanks
1078	Chemical plant based on ethant 2.80
1090	Prudhoe Bay to Fairbanks 2.04
1095	2.10 per million btu - feed stock
1117	repeat explanation
1130	a plant buying at 2.10 can make money? - Croft. Yes, - Moore
1142	impose criteria (in-state)
1160	old gas - Prudhoe Bay defined as such
1168	compromise
1178	can you sell gas at that price? It would cost 4.50 - 5.00 per million BTU getting it to lower 48.
1192	price twice as much as world market of crude oil
1203	if free market prices were to prevail
1215	tremendous uncertainty as to alternatives
1238	a lot of political pressure
1248	major industrial unit cannot afford to buy this gas
1256	using gas as fuel not best way to use it - Croft
1275	still a number of things that need to be done to gain your confidence
1283	under-estimated some of the costs

General Subject: Bonner & More Pipeline Feasibility Study

Log #	Description
1293	if state controlled this resource
1304	chemical companies need feed stock
1319	Arco - everything greatly under-estimated in cost
1319	Gulf Chemical rejected because they thought it cost 5 times amount in gulf coast cost
1342	impressions wrong about costs in Alaska
1350	great political suspicions about doing business in Alaska
1363	Collier doing business here & doubling size of plant
1375	uncertain costs in Alaska
1386	ground rules on royalty oil
1407	question regarding making chemical companies work - Croft
1419	companies all in between ethalene & polyethalene
1439	does that fall within their expertise? - Croft
1454	repeat analysis
1462	through chapter 6-1 start off with assumed price of 1.45 at well head - explanation
1478	6-1-1 2.10 per million BTU's (\$ per barrel - C ² + liquid at Fairbanks - \$6.57 per barrel)
1494	break-even price
1500	Cook Inlet case - explanation of how they arrive at cost
1525	Haines prices
1534	cost at Fairbanks unknown for building 40% higher than building in Cook Inlet would cut feed stock value in half
1545	\$1.25 is viable? Yes
1557	if state wants to exercise considerable amount of flexibility
1569	short term investment - long term gain
1575	Kanai gas - synthesis gas
	Recess at 10:30 for Senate floor session

General Subject: Bonner & Moore Pipeline Feasibility Study

Log #	Description
1600	11:05 meeting called back to order
1605	conclusions we feel confident with
1617	realization of maximum price probably not feasible
1623	tide water site reasonable, cost-wise
1627	figures
1646	question by Sackett regarding analysis
1652	variables - Moore
1659	feed stock in Alaska will be inexpensive
1662	would like to look at ways to price feed stock to be feasible
1680	straight forward analysis to date
1696	Would oil companies have any reasons to say the Bonner & Moore study prices are too low?
1712	Answer by Moore
1732	Would producers have something to gain by encouraging higher prices? - Orsini
1736	Not really any other interest - Moore
1749	No gain to Oil Companies where oil goes? - Tillion
1753	Answer by Moore
NEW TAPE AT THIS POINT SF-78#24	
4	Would it be a detriment to the major oil companies if we pulled anything out? -Tillion
32	Has the \$1.45 been approved already? - Sackett. Still in conference committee - Gallagher
2	I thought the price would be \$1.75 or \$1.80. - Sackett
70	lower well head price the easier to get financing - Moore
100	two elements to gas

General Subject: Bonner & Moore Pipeline Feasibility Study

Log #	Description
105	low price would mean larger federal guarantee? - Croft
115	explanation - Moore
155	need sales contracts in adequate numbers
177	two conflicting interests - buying & selling
189	Alcan and state of Alaska have basically different interests - Croft. Yes. - Moore
205	Prudhoe Bay producers indifferent to gas production - Croft
215	unqualified personal opinion - Moore
258	don't know how much horse power is at Prudhoe Bay now
269	from an engineering standpoint, how dangerous is it to transport liquid gas with other gas? - Sackett Answer by Moore
305	conditioning plant at Prudhoe Bay . No safety problem to transport to Fairbanks
324	\$1.45 gas line isn't feasible - please explain - Croft
350	explanation by Moore
371	to the \$1.45 is added the transportation price - Croft
380	to what extent is the \$1.25 petrochemical to the \$1.45 for selling gas? - which is more likely to increase 5 - 10 years from now? - Croft
406	numbers by Moore
449	if we neglect currency question - Moore
462	scenario of crude oil
470	1990 may be date when crude oil production will not meet demand
490	Now it's better to sell to Alcan than make other products from gas? - Croft
	Answer by Moore
506	40% more cost in Alaska than other states
538	You said it's not feasible to use in-state processing. How do we trade? - Orsini
550	Answer by Gallagher

General Subject: Bonner & More Pipeline Feasibility Study

Log #	Description
564	Are liquids more valuable than gas? Yes
570	By the time you get them to lower 48 the price is twice price in world market
589	pipeline tariff 40% more than BTU price on world market
601	guaranteeing loan for pipeline
608	consumer never sees gas
614	is part of bill the compromise?
627	From oil company standpoint they would just as soon trade their liquids for the gas? - Orsini Moore - yes, I think so.
642	feed stock discussion
665	distribution patterns of products
682	Saudi Arabia much farther from BTU costs than USA
707	long negotiations on world price for BTU's
731	Mid East problem in market - can they produce cheaper than we can? No.
740	tremendous infrastructure problem in Saudi Arabia - Moore
755	they hire Europeans and Americans rather than do the work themselves
773	Is there a possibility Saudi Arabia will flood the market so we can't get rid of our gas? No.
780	If we get highest prices possible, how would successful bidder gain anything? - Croft
800	Answer by Moore
806	Gallegher - gas price \$1.48 plus general inflation
828	What does that mean in regard to this? - Sackett Answer: Gallagher & Moore
845	Adjourn at 11:53 a.m.

GAS PIPELINE FINANCING COMMITTEE

March 21, 1978

1:45 p.m.

Chairman Rodey called the meeting to order at 1:45 p.m. Committee members present were: Senators Hohman, Sackett & Rodey, Representatives Miles & Gardner, Bob LeResche, Dept. of Natural Resources and Avrum Gross, Attorney General from the Dept. of Administration. Also present were Gregg Erickson, Dir. of Research, Legislature; Elke Kallate, LAA; and Kay Brown from Senator Rader's office.

PRESENT

Chairman Rodey introduced Jim Allen and Walt LeBlanco from the Northwest Alaska Pipeline Company to discuss various means of financing available to the state should they decide to invest in the pipeline. At this point NW Alaska Pipeline Company is a partnership comprised of six companies (and wanting to obtain other partners).

REPRESENTATIVES
FROM NW ALASKA
PIPELINE CO.

The first part of the meeting dealt with the type of procedures that would be acceptable to both the committee and the representatives of the pipeline company. It was agreed that the committee should come up with some concrete ideas of what the state wants from the pipeline before definite negotiations are instituted. The committee would like some definite offers from the pipeline company since they are the ones who want to borrow this large amount of money. It was agreed that lawyers from both sides would be willing to sit down and discuss the legal aspects of the program.

MEETING
PROCEDURES

Senator Sackett asked what was the purpose of the trip by the oil company representatives this time. Jim Allen stated that it was to discuss the memo describing the project financing plan and alternate options the state might use in their participation of the project; which option would best service the interest of the state.

PURPOSE OF
TRIP

Senator Sackett wanted to know the present status of financing commitments made toward financing the pipeline. At this time there are six companies who have formed a partnership; the two largest banks in the US (Bank of America and New York City Bank) are financial backers; and three large insurance companies are interested in pursuing the project.

STATUS OF
FINANCING

Representative Miles asked if there has been any dollar commitment to date. Mr. LeBlanco said that the first two years' (pre-construction costs) requirements are in the area of \$200m. The six companies in the partnership are sharing in the cost on an equal basis.

DOLLAR
COMMITMENT
TO DATE

Senator Sackett asked what time table the pipeline company is looking at toward completion. Mr. Allen stated that commitments must be made by the last quarter of 1978; civil work will be done in 1980; construction will be in 1981 and 1982; and the system should be in full service in 1983.

COMPLETION

Representative Miles asked if the pipeline company had a preference as to which option the state should pick. Mr. LeBlanco said they had no preference. However, funds would be asked for from the state at the same time they would be requested from the other investors. That is why it would require legislative action this year. Funds would be requested from each investor at various levels of completion (just as a builder receives funds from a bank when constructing a house).

REQUESTS
FOR FUNDS

Mr. LeResche asked about a completion guarantee. Mr. LeBlanco stated that this is the usual way to transact business. Mr. LeResche said this is conceptually different. Mr. LeBlanco replied not necessarily. Other lines were financed similarly. Of course, years earlier than now. Mr. LeResche asked if the pipeline company actually expected to have cash sales before the end of the fourth quarter this year. Mr. LeBlanco replied yes. Mr. Allen stated that 50% of the costs represent tangible items and the other 50% represents labor, etc.

COMPLETION
GUARANTEE

Chairman Rody asked Mr. Allen and Mr. LeBlanco to meet with the committee again in two weeks at which time it was hoped that they would have greater details and specific proposals to submit to the committee.

NEXT
MEETING

The meeting was adjourned at 2:40 p.m.

ADJOURN

State

Loan

Programs

Tape #: SF-78 #24

RECORDER LOG

Date: 3/16/78Beg. #: 822Time: 2:20End #: 1610Page: 1General Subject: State Loan Programs

Present: Holman, Meland, Tillion, Sackett, Sumner
Judy Crandahl, Bob Grogan, Sandy Nusbaum,
Tom Barnes, Budget Analyst, Off of Gov.; Pete Jeans, Dir, Bus. Loans;
Lois Cook, Dir, Admin Svcs, Comm+Ec. Dev.; Jack Insley, Dir,
Veterans Affairs; Jack O. Hahdler, Economist, U of A, BIA

Log #	Description
825	call meeting to order look into loan program - small business loans + veterans loans
837	RP for \$60,000 now in Budget - Audit
849	Pete Jeans - insufficient staff to process loans
857	" " - testimony on loan office
875	loan applications increasing
882	Kodiak applications increasing
897	Sumner - referred to memo re. 4,000 loan applications
905	large increase in last four months
915	how long from loan application to process + get applicant money? - Sumner
922	3-4 months just to say yes - another 3-4 months to get money to him.

General Subject: State Loan Programs

Log #	Description
935	what type of "risk" loans are the applications.
944	in 6 years have written off 5,000 ⁰⁰ with balan out of 50,000,000 ⁱⁿ loans
955	delinquency 30-90 days - approximately 4%
966	75% maximum to loan on a vessel
978	letters sent to borrowers to get information on how many jobs this loan created
988	300,000 maximum to loan per applicant
1000	MeLand - what category most requested - fishing & small business
1009	come to us for term (length of loan - will go up to 15 years)
1021	you've lost only 5,000 out of 50,000,000 7 delinquent loans presently (over 90 days)
1032	5/3 loans at present
1042	23,000 invested means one job
1051	how much involved in 4,000 applications now pending? - 100,000
1061	Billion - number of loans will increase with bottom fishing
1071	When will that take place - Hokman - Now - ^{Billion}
1080	Especially by September '78
1093	Canneries will help out a lot.
1098	Deans - we've had very good luck with canneries now.

General Subject: State Loan Programs

Log #	Description
1105	Is there mechanism to resolve personnel need? - Hoffman - Answer by Jeans
1113	problems with approving loans - how long? 3-4 months
1120	appropriation passed - could make \$60,000 loan - Dept of Revenue had to purchase loan
1130	two bills to change that amt. of appropriation
1144	Comm. of Revenue will advance funds on loans that are made
1151	same type of problem with fishing
1161	tourism program
1167	how many loans pending now - end of Feb. 1974
1172	approved 274 ^{at} end of year
1185	rejecting some loans that really should be made
1190	Honda dealership wanted to be started in Juneau - needed \$300,000
1202	what percentage on equipment loans? - 60%
1210	on aircraft & boats going 75%
1228	joint loan between state loan & bank
1240	should be a number of years before you finance a million dollar boat - Tillion

General Subject: State Loan Programs

Log #	Description
1250	why isn't appraisal satisfactory?
1260	seldom does bank require MAI appraisal
1268	example - by Sumner
1279	provisions for "sweat equity"
1285	commitment letter - interim loan
1295	what is reasonable time from commitment letter to advancing funds? 2-3 weeks
1300	personnel needed to do job properly
1315	will probably be needing additional staff again next year
1320	if funds available were "uped" would that help to speed things up? - ^{Tillion} yes
1335	how long does it take Revenue to buy loan? usually four days
1345	bill in is for \$1,500,000 - will that be enough? very close. Should that be \$2,000,000?
1360	total amount should be \$3,000,000 - jeans
1375	SB414 now in HF with amendments - 6.8m added for variety of loan programs
1390	ceiling on loan programs
1404	Tillion - amts. satisfactory for another year. Should have collateral
1410	Sumner - discussion

General Subject: State Loan Programs

Log #	Description
1431	Willing to address in terms of separate loans - Sumner
1440	Collateral requirements
1455	MA appraisal - Sumner
1465	appraisals - Tillion
1475	introduce Mr. Dinsley - veterans loans
1490	news on veteran loans
1505	fiscal note on HB51 vetoed SB 4 Tom Barnes - B + M
1514	area where we need help - personnel to keep up with paperwork + one loan examiner
1520	5,000 active loans for 200,000,000 at present time
1526	loss ratio - less than \$100,000 on total loan value 1.9% delinquency rate
1540	1975 - 2375 delinquency rate
1549	do you have fund requirements same as small business loans? - answer by Dinsley
1560	average six weeks from application to money in hand
1570	Frank Gerger from Fairbanks - veterans service give better service than any bank in Fairbanks
1580	Sumner - should we reassess loan amt for veteran business loan - \$125,000 maximum
1610	3:10 p.m. meeting adjourned

HOUSE
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Federal withdrawal of Alaska Lands

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