

HOUSE / SENATE FINANCE COMMITTEE MINUTES - 1967-1982 2694

- 229 P. 63 - Special Projects - 100% federal match. Public education program on child abuse. Meekins: send information to staff on what program will be.
- 259 P. 65 - Southcentral Region - Main increases: 6% inflation; 87% RCA rate increase. People working out of their homes in some of the smaller communities. Need office space.
- 277 Question on staff reduction at Healy office.
- 293 P. 83 - Central Office - 6% inflation increase; 87% RCA rate increase. Question by McKinnon regarding unauthorized position. Should show 20 positions. Does not change totals.
- 326 P. 85 - Staff Development - Increase from 268.8 to 456.0. Opened training service in Anchorage in November to train own people in Social Services. 75% federal match. Gave an opportunity to train Alaskans in Social work. Train each person for three weeks.
- 365 Beirne - Also opportunity to train foster parents.
- 380 P. 84 - Question from Rogers concerning figures. 6% is for inflation. Rental of office space was a little higher than originally estimated. Main increase in contractual for 87,000.
- 405 P. 87 - WIN - 90% federal match. Mandate program of the federal government. Co-administered with Department of Labor.
- 429 Rogers: Story on Fairbanks office? Answer: Fairbanks office included in this budget. Their fiscal year is different from ours. Fairbanks office went out in 1975 at time pipeline went out.
- 448 P. 91 - Office on Aging - Danny Plotnick testifying. State agency to receive and expend funds. Serves hot meals, provides transportation and jobs.
- 469 P. 97 - Title IX - a program for low income persons, 55 years of age or older, provides work of not more than 20 hours per week.
- 481 Meekins: Governor allowed three positions? Answer: two in Title IX provided there are federal funds.

- 492 P. 103 - Commissioners Office - Review by Commissioner Beirne. She is anxious to have Violence in the Family grant removed from her category and put where it is more appropriate. Regulations have been completed. The person who will be running the program has been hired. Would like to have Violence in the Family moved to Adult Protection Services. Will have to do some PR work with them.
- 539 McKinnon: Question regarding Legislative Intent. How do you decide which grants you will keep in your budget the following year? Answer by Commissioner Beirne. McKinnon: I'm talking about refunding them. Beirne: If they had strong intent from both legislature and Governor.
- 562 Rogers: remark regarding 6% increase in grants and claims. Budget is not 6% inflation.
- 594 P. 105 - Cathy Lloyd introduced Mr. Iverson. Pages 105 through 115 were brought before the committee with no comments.
- 614 Mr. Roger Lange introduced to the committee. P. 117 - Administration - loss of federal funds. Eligibility changed - when family and children were in different group and regulations changed, only those children who needed Social Security were put in Social Services.
- 672 P. 119 - Audit - no comments.
- 677 P. 121 - Collection - entire budget based on 6% COLA.
- 681 P. 123 - Fraud Investigation - three investigators statewide. Meekins: Are you paying your way? Lange: Yes. Meekins: Can recovery be used to fund your office? Lange: Not to my knowledge.
- 696 P. 125 - Contract Internal Audit - Department has responsibility to conduct audit of all departments. Contract out to get these audits.
- 708 Thanks to Department of Health & Social Services. Remarks regarding meeting for following day.
- 733 Will hear testimony when we have hearings regardless of how many people are here. Discussion regarding weekend work. Decided on Saturday - 10 a.m. to 4 p.m. No Sunday meeting.

HFC-79 #55 Side 2

- 1 SB 91, supplemental which sort of relates to the Christmas Tree will be taken up next week. Just want you to be aware of it in case you want to add anything.
- 41 Meeting adjourned at approximately 4:40 p.m. ADJOURN

HFC-79 #52 Side 2 (398-end)
HFC-79 #53 Sides 1 and 2 ruined
HFC-79 #54 Side 1 (1-end)
HFC-79 #54 Side 2 (1-end)
HFC-79 #55 Side 1 (1-end)
HFC-79 #55 Side 2 (1-41)

STATE OF ALASKA -- OPERATING BUDGET SUMMARY

10:03

2/02/79

***** SOCIAL SERVICES *****

SHORT
FORM
PAGE

BUDGET COMPONENT	FY78 ACT	FY79 ADJ	MAINT	REQUEST	GOVERNOR	GOVERNOR - FY79 ADJ COMPARISON		COMPARISON			
						PRO	GIC	PGH	POST		
4 OFFICE OF THE GOVERNOR											
ALASKA PLAN	215.0	200.2	200.2	313.2		-200.2	-100.0%				
VOLUNTEER SERVICES											
6 *** AGENCY TOTAL ***	73.1	77.2	79.5	79.5	79.5	2.3	3.0%				
VOLUNTEER SERVICES	288.1	277.4	279.7	392.7	79.5	-197.9	-71.2%				
10 DEPARTMENT OF ADMINISTRATION											
LONGEVITY BONUS	9580.6	12568.3	13629.2	13629.2	13629.2	960.9	7.5%				
PIONEERS HOMES											
14 SITKA	2158.2	2453.2	2547.9	2587.3	2587.3	134.1	5.5%				
16 FAIRBANKS	2197.0	2426.4	2514.5	2556.2	2556.2	129.8	5.2%				
18 PALMER	1846.3	2174.5	2256.8	2294.0	2294.0	119.5	5.5%				
20 KOTZERUE	340.5	652.7	809.9	809.9	809.9	157.2	24.0%				
22 ANCHORAGE	1839.8	2454.3	1992.2	2819.5	2650.8	196.5	8.0%				
24 CENTRAL OFFICE	110.1	117.2	121.2	126.1	121.2	4.0	3.3%				
*** PROGRAM TOTAL ***	8491.9	10278.3	10242.5	11193.0	11019.4	741.1	7.1%				
*** AGENCY TOTAL ***	18072.5	22946.6	23871.7	24922.2	24648.6	1702.0	7.3%				
28 DEPARTMENT OF REVENUE											
CHILD SUPPORT ENFORCEMENT	1499.8	1683.7	1979.6	2271.1	2271.1	587.4	34.8%				
32 DEPARTMENT OF EDUCATION											
YOUTH EMPLOYMENT SERVICES	60.0	75.0	79.0	246.0	79.0	4.0	5.2%				
DEPARTMENT OF HEALTH & SOCIAL SERVICES											
ASSISTANCE PAYMENTS											
36 AFDC	16017.8	18335.8	22734.5	22734.5	22734.5	4398.7	24.0%				
38 AID TO THE BLIND	104.2	129.6	118.8	118.8	118.8	-10.8	-8.2%				
40 AID TO THE DISABLED	2646.3	2666.7	3659.4	3659.4	3659.4	992.7	37.1%				
42 GENERAL RELIEF	500.7	823.3	866.4	866.4	866.4	43.1	5.1%				
*** PROGRAM TOTAL ***	19269.0	21955.4	27379.1	27379.1	27379.1	5423.7	24.6%				
PUBLIC ASSISTANCE ELIGIBILITY											
46 ELIGIBILITY DETERMINATION	3059.6	3560.1	3997.1	4320.1	4057.1	397.0	10.7%				
48 STAFF DEVELOPMENT	112.3	268.1	191.4	181.4	181.4	-86.7	-32.2%				
*** PROGRAM TOTAL ***	3171.9	3928.2	4178.5	4501.5	4238.5	310.3	7.9%				
PROGRAM SERVICES											
52 HOMEMAKER SERVICES	923.7	1000.0	1060.4	1368.7	1160.4	160.4	16.0%				
54 FOSTER CARE	2100.3	2611.4	2878.1	2979.2	2878.1	266.7	10.1%				
56 INSTITUTIONAL CARE	4217.4	4719.5	5457.4	5620.5	5537.4	817.9	17.2%				
58 DAY CARE	122.7	202.3	214.4	235.8	214.4	12.1	6.0%				
60 YOUTH SERVICES	89.9	120.0	127.2	127.2	127.2	7.2	6.0%				
62 SPECIAL PROJECTS											
*** PROGRAM TOTAL ***	7454.0	8653.2	9737.5	10550.2	10092.5	1439.3	16.5%				
SOCIAL SERVICES											
64 SOUTHCENTRAL REGION	1592.2	2025.5	2212.7	2701.5	2212.7	187.2	9.1%				
66 NORTHERN REGION	926.7	1115.6	1169.7	1267.1	1163.0	47.4	4.1%				
68 SOUTHEASTERN REGION	378.3	414.9	447.6	516.9	447.6	32.7	7.8%				
70 WESTERN REGION	515.6	644.0	709.6	709.6	65.6	10.1%					
72 NORTHWESTERN REGION	355.5	474.7	494.6	494.6	494.6	19.9	4.1%				
76 SOUTHERN REGION	344.8	405.6	468.5	525.5	468.5	62.9	15.5%				
78 WRANGELL		40.2				-40.2	-100.0%				
*** PROGRAM TOTAL ***	4023.1	5120.5	5522.7	6215.2	5476.0	375.5	7.2%				
SOCIAL SERVICES ADMINISTRATION											
82 CENTRAL OFFICE	777.8	906.0	977.4	1058.3	977.4	71.4	7.8%				
84 STAFF DEVELOPMENT	314.5	268.8	456.0	499.3	456.0	187.2	69.5%				
*** PROGRAM TOTAL ***	1092.3	1174.8	1433.4	1557.6	1433.4	258.6	22.0%				
WIN	320.2	678.2	682.8	769.4	682.8	4.6	0.6%				
OFFICE ON AGING											
92 ADMINISTRATION	3153.4	608.8	492.6	738.2	589.9	-18.9	-3.0%				
94 GRANTS		4079.1	3543.9	3978.2	3908.2	-172.9	-4.1%				
96 TITLE IX			890.2	1671.3	1454.2	146.2	100.0%				
*** PROGRAM TOTAL ***	3153.4	4687.9	4926.7	6315.7	5960.3	1272.4	27.0%				
OLD AGE ASSISTANCE PAYMENTS											
98 OLD AGE ASSISTANCE	2500.7	2573.8	3121.1	3121.1	3121.1	547.3	21.2%				
ADMINISTRATION (CHSS)											
102 COMMISSIONERS OFFICE	455.5	1231.2	1021.6	1064.4	1021.6	-209.6	-17.0%				
104 DIRECTORS OFFICE	257.0	340.9	367.5	413.2	367.5	26.6	7.7%				
106 PERSONNEL	314.5	500.6	519.7	558.2	476.4	-24.2	-4.7%				
108 SUPPLY	280.9	239.3	255.9	302.9	255.9	16.6	6.8%				
110 FINANCE	801.7	729.7	768.2	076.5	768.2	38.9	5.2%				
112 GRAPHIC ARTS	48.3	55.3	59.3	59.3	59.3	3.6	6.5%				

STATE OF ALASKA -- OPERATING BUDGET SUMMARY

10:04

2/02/79

***** SOCIAL SERVICES *****

SHORT
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BUDGET COMPONENT
HUMAN SERVICES PLANNING
*** PROGRAM TOTAL ***
OFFICE OF INTERNAL REVIEW
ADMINISTRATION
AUDIT
COLLECTION
FRAUD INVESTIGATION
CONTRACT INTERNAL AUDIT
*** PROGRAM TOTAL ***
QUALITY CONTROL
TITLE XX OFFSET
*** AGENCY TOTAL ***

FY78 ACT	FY79 ADJ	MAINT	REQUEST	GOVERNOR	GOVERNOR - FY79 ADJ	COMPARISON
129.3	157.7	213.3	213.3	212.4	54.7	34.6%
2287.2	3254.7	3205.5	3487.8	3161.3	-93.4	-2.8%
88.4	96.4	104.9	104.9	104.9	8.5	8.7%
185.7	416.4	444.1	520.6	444.1	27.7	6.6%
35.6	40.3	43.3	43.3	43.3	3.0	7.3%
110.0	116.7	123.7	123.7	123.7	7.0	6.0%
45.0	47.7	47.7	47.7	47.7	2.7	6.0%
419.7	714.8	763.7	849.2	763.7	48.9	6.7%
330.5	418.6	443.0	569.3	569.3	150.7	36.0%
44022.0	53160.1	51394.0	65316.1	62898.0	9737.9	18.2%

DEPARTMENT OF LABOR

EMPLOYMENT SECURITY
EMPLOYMENT SERVICES
UNEMPLOYMENT INSURANCE
SUPPORT SERVICES
FRAUD INVESTIGATION
*** PROGRAM TOTAL ***
GAAB CETA CONTRACT
WIN (DOL)
LABOR MARKET INFORMATION
COMMISSIONER'S OFFICE (LABOR)
ADMINISTRATIVE SERVICES
*** AGENCY TOTAL ***

FY78 ACT	FY79 ADJ	MAINT	REQUEST	GOVERNOR	GOVERNOR - FY79 ADJ	COMPARISON
7000.5	7391.4	8395.3	8509.6	8509.6	1118.2	15.0%
10586.8	9099.4	9322.7	10501.1	10483.1	1383.7	15.1%
1083.6	1140.3	1238.8	1316.3	1316.3	176.0	15.3%
18670.9	17731.1	19301.4	20797.7	20753.6	3022.5	344.5%
499.9	656.4	656.4	656.4	656.4	-656.4	-100.0%
824.2	1047.3	1089.0	1089.0	1089.0	41.7	4.0%
353.6	412.3	477.8	713.8	545.9	133.6	32.2%
438.7	524.1	551.5	563.3	551.5	27.4	5.1%
1631.9	1936.8	1985.2	2310.8	2310.8	374.0	19.2%
22418.2	22308.0	23404.9	25474.6	25250.8	2942.8	13.1%

DEPARTMENT OF COMMERCE & ECONOMIC DEVELOPMENT

VETERANS SERVICES
VETERANS SERVICES

FY78 ACT	FY79 ADJ	MAINT	REQUEST	GOVERNOR	GOVERNOR - FY79 ADJ	COMPARISON
66.7	70.9	75.2	75.2	75.2	4.3	6.0%

DEPARTMENT OF COMMUNITY & REGIONAL AFFAIRS

SENIOR CITIZENS TAX RELIEF
HOMEOWNERS' PROPERTY TAX EXEMP
RENTERS' EQUIVALENCY, REBATE
WATER & SEWER ASSES. DEFER
MOTOR VEHICLE EXEMPTION
*** PROGRAM TOTAL ***
CHILD ASSISTANCE
CHILD ASSISTANCE
WINTERIZATION
WINTERIZATION
CETA
CLASSROOM TRAINING
ON THE JOB TRAINING
WORK EXPERIENCE
PUBLIC SERVICE EMPLOYMENT
SERVICES TO CLIENTS
ADMINISTRATION
EMP. STABILIZATION COM.
*** PROGRAM TOTAL ***
SENIOR CITIZEN HOUSING DEVELOP
*** AGENCY TOTAL ***

FY78 ACT	FY79 ADJ	MAINT	REQUEST	GOVERNOR	GOVERNOR - FY79 ADJ	COMPARISON
1516.5	2196.7	2535.0	2535.0	2535.0	338.3	15.3%
97.1	314.2	200.1	200.1	200.1	-114.1	-36.2%
15.4	201.6	256.5	256.5	256.5	54.9	27.1%
1629.0	2862.5	3141.6	3141.6	3141.6	279.1	9.7%
1835.9	2173.1	2308.0	2408.0	2308.0	134.9	6.1%
1173.0	1078.2	783.9	784.2	784.2	-294.0	-27.2%
2473.4	3062.2	3458.1	3458.1	3458.1	395.9	12.8%
652.1	913.4	1141.8	1141.8	1141.8	228.4	25.0%
1824.0	1692.0	1692.0	1692.0	1692.0	-1293.9	-12.7%
9057.6	10078.8	8784.9	8784.9	8784.9	442.5	3750.0%
187.2	11.8	454.3	454.3	454.3	290.0	14.5%
2411.2	1983.3	2273.3	2273.3	2273.3	62.9	0.3%
16605.5	17741.5	17804.4	17921.3	17804.4	4.8	6.0%
71.2	78.6	83.4	83.4	83.4	187.7	0.7%
21314.6	23933.9	24121.3	24333.5	24121.6		

STATE BOND COMMITTEE

DEBT SERVICE
PIONEERS HOMES
SENIOR CITIZEN HOUSING
*** PROGRAM TOTAL ***

FY78 ACT	FY79 ADJ	MAINT	REQUEST	GOVERNOR	GOVERNOR - FY79 ADJ	COMPARISON
959.8	1145.2	1158.1	1158.1	1158.1	12.9	1.0%
61.9	316.8	942.7	942.7	880.3	563.5	177.8%
1021.7	1462.0	2100.8	2100.8	2038.4	576.4	39.3%

***** TOTAL EXPENDITURES

FY78 ACT	FY79 ADJ	MAINT	REQUEST	GOVERNOR	GOVERNOR - FY79 ADJ	COMPARISON
108763.6	125917.6	137306.2	145037.2	141462.2	15544.6	12.2%

***** FUNDING

FED. RECEIPT
GENERAL FUND
OTHER FUNDS

FY78 ACT	FY79 ADJ	MAINT	REQUEST	GOVERNOR	GOVERNOR - FY79 ADJ	COMPARISON
51466.3	55236.2	57733.9	60996.9	60662.9	5426.7	9.7%
50239.0	62195.4	71366.3	75580.4	72189.4	9994.0	16.0%
7058.3	8486.0	8206.0	8459.9	8609.9	123.9	1.5%

COMPARISON
SECTOR OF FUND CHANGES

FED	G/F	101	OTHER
34.6%	167.4		(24.8)
8.7%	17.5		
6.6%	113.3		
7.3%	3.1		
6.0%	7.0		
6.0%	2.1		
6.7%	152.9		
36.0%	74.4	75.3	
18.2%	1712.5	7450.7	623.1 (24.8)
15.0%	47.6	667.5	
15.1%	1311.7		50.0
15.3%	176.0		176.0
344.5%	244.6	158.5	152.0
17.0%	1027.1	158.5	152.0
-100.0%		656.4	
4.0%	38.5	2.1	
32.2%	131.6		
5.1%	27.4		
19.2%	114.6	152.9	(1.7)
13.1%	234.1	2.2	112.6
6.0%	4.3		
15.3%	338.3		
-36.2%	(114.1)		
27.1%	54.9		
9.7%	279.1		
6.1%	134.9		
-27.2%	(294.0)		
12.8%	395.9		
25.0%	228.4		
-12.7%	(1293.9)		
3750.0%	442.5		
14.5%	290.0		
0.3%	62.9		
6.0%	4.8		
0.7%	187.7		
1.0%	12.9		
177.8%	563.5		
39.3%	576.4		
12.2%	15544.6		
9.7%	5426.7		
16.0%	9994.0		
1.5%	123.9		

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2/02/79

STATE OF ALASKA -- PROGRAM CATEGORY SUMMARY

OPERATING BUDGET
SOCIAL SERVICES

AGENCY-DESCRIPTION	FY78 ACT	FY79 ATH	RP & SUP	REQUEST	GOV AMD	FISCAL YEAR 1980	GOVERNOR	HOUSE	SENATE	F.C.C.
OFFICE OF THE GOVERNOR	288.1	277.4		392.7			79.5			
DEPARTMENT OF ADMINISTRATION	18072.5	22881.6	65.0	24822.2			24648.6			
DEPARTMENT OF REVENUE	1499.8	1676.2	7.5	2271.1			2271.1			
DEPARTMENT OF EDUCATION	60.0	75.0		246.0			70.0			
DEPARTMENT OF HEALTH & SOCIAL	44022.0	52814.9	345.2	65316.1			62895.0			
DEPARTMENT OF LABOR	22418.2	22248.4	59.6	25474.6			25250.0			
DEPARTMENT OF COMMERCE & ECONO	66.7	70.9		75.2			75.2			
DEPARTMENT OF COMMUNITY & REGI	21314.6	23932.0	1.9	24338.5			24121.6			
STATE BOND COMMITTEE	1021.7	1462.0		2100.8			2038.4			
TOTALS	108763.6	125438.4	479.2	145037.2			141462.2			
BUDGET PERCENTAGE CHANGE OVER FISCAL YEAR 1979 AUTHORIZED:				15.6			12.7			

OBJECTS OF EXPENDITURE:

PERS. SERV.	32632.9	36193.8	191.4	41878.1
TRAVEL	1207.0	1415.7	10.0	1971.2
CONTRACTUAL	9504.1	12597.8	95.2	14741.8
COMMODITIES	1225.3	1127.6	177.0	1517.3
EQUIPMENT	387.6	141.2		252.0
LANDS/BLOGS	1141.7	1293.5	-4.4	1222.9
GRANTS, CLMS	61643.3	206.8	10.0	81353.1
MISC.	1021.7	162.0		2100.8
		<u>125,438.4</u>		

FUNDING SOURCES:

FEDERAL RECEIPTS	51466.3	55156.3	79.9	60996.9
GENERAL FUND MATCH	11049.7	12076.6	2.2	14828.4
GENERAL FUND	39189.3	49992.9	123.7	60652.0
INTER-AGENCY RECEIPTS	2282.5	2899.1	261.8	3295.5
PROGRAM RECEIPTS	705.2	512.5	11.6	714.4
TITLE 20	4070.6	4400.0		4450.0
TRAINING & BUILDING FUND				

GENERAL FUND PERCENTAGE CHANGE OVER FISCAL YEAR 1979 AUTHORIZED: 21.3

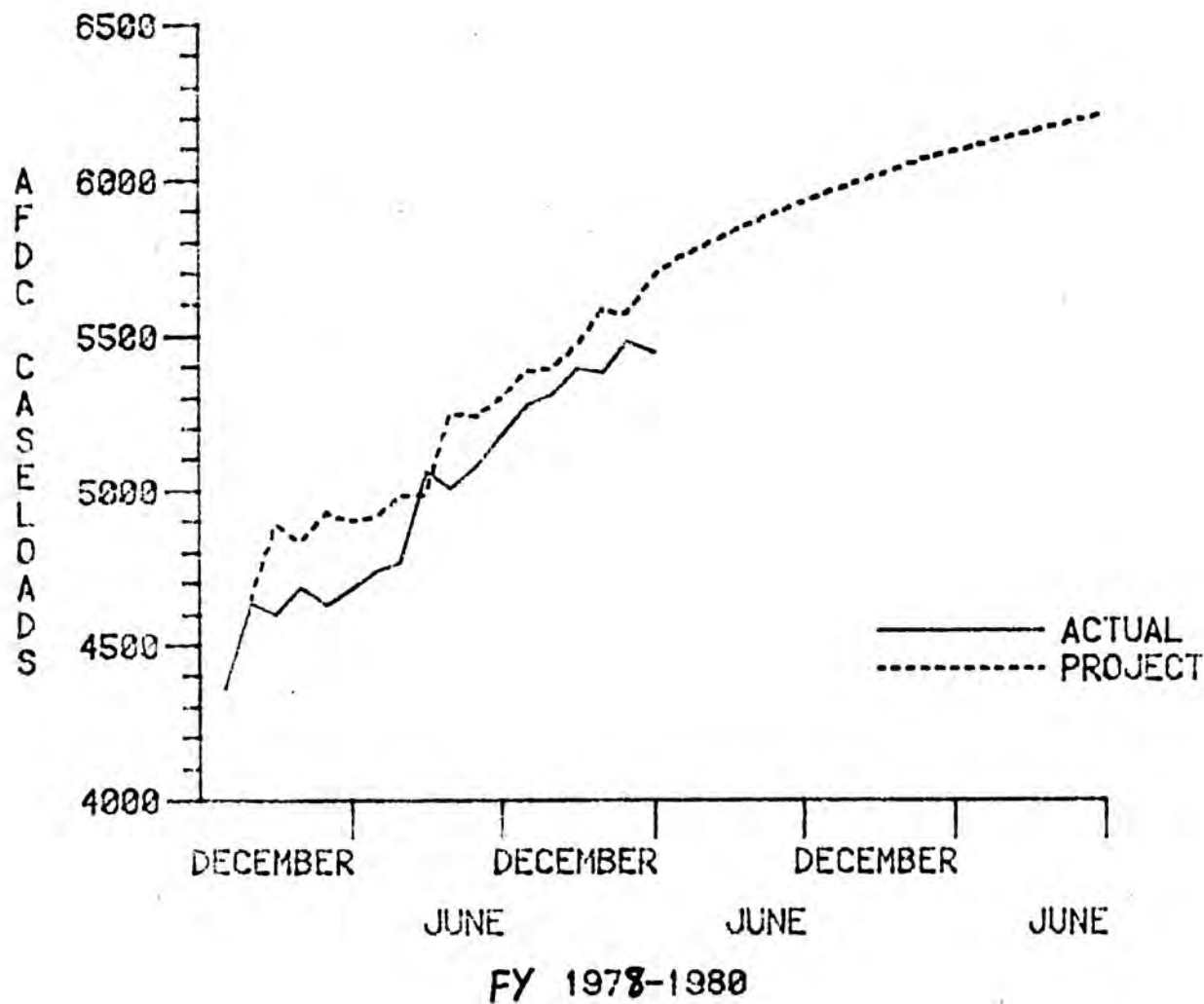
POSITIONS:

FULL-TIME	355.0	1318.5	32.0	1436.5
PART-TIME	100.0	151.0		166.0
TEMPORARY		36.0		45.0
MAN-MONTHS	4842.0	17124.5	382.0	18881.8

GOVERNOR VS. FY79		
AMT	79	
40060.5	3,866.7	10.7%
1857.6	441.9	31.2%
14238.2	1,640.4	13.0%
1445.7	318.1	28.2%
208.0	66.8	47.3%
1219.3	(74.2)	(5.7%)
80394.5	9,187.7	12.4%
2038.4	576.4	39.4%
141,462.2	15,023.8	12.8%
60662.9	5,506.6	10.6%
14689.3	2,613.3	21.6%
57469.5	2,506.6	15.0%
3295.5	396.4	13.9%
714.4	(77.1)	(21.8%)
4450.0	50.0	1.1%
150.0	150.0	100.0%

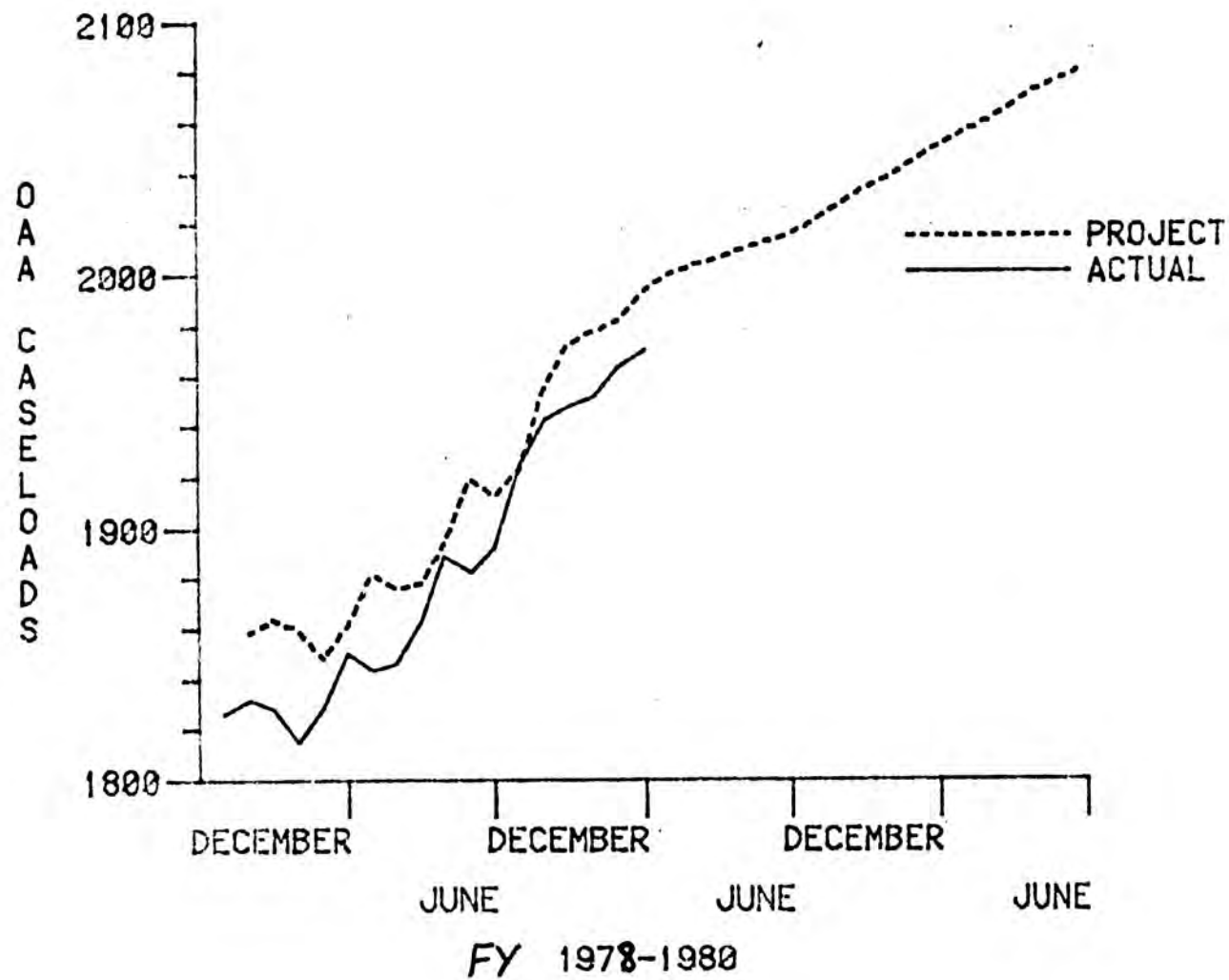
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AID TO FAMILIES WITH DEPENDENT CHILDREN
CASELOAD PROJECTED: FROM JULY 1977 THROUGH JUNE 1980



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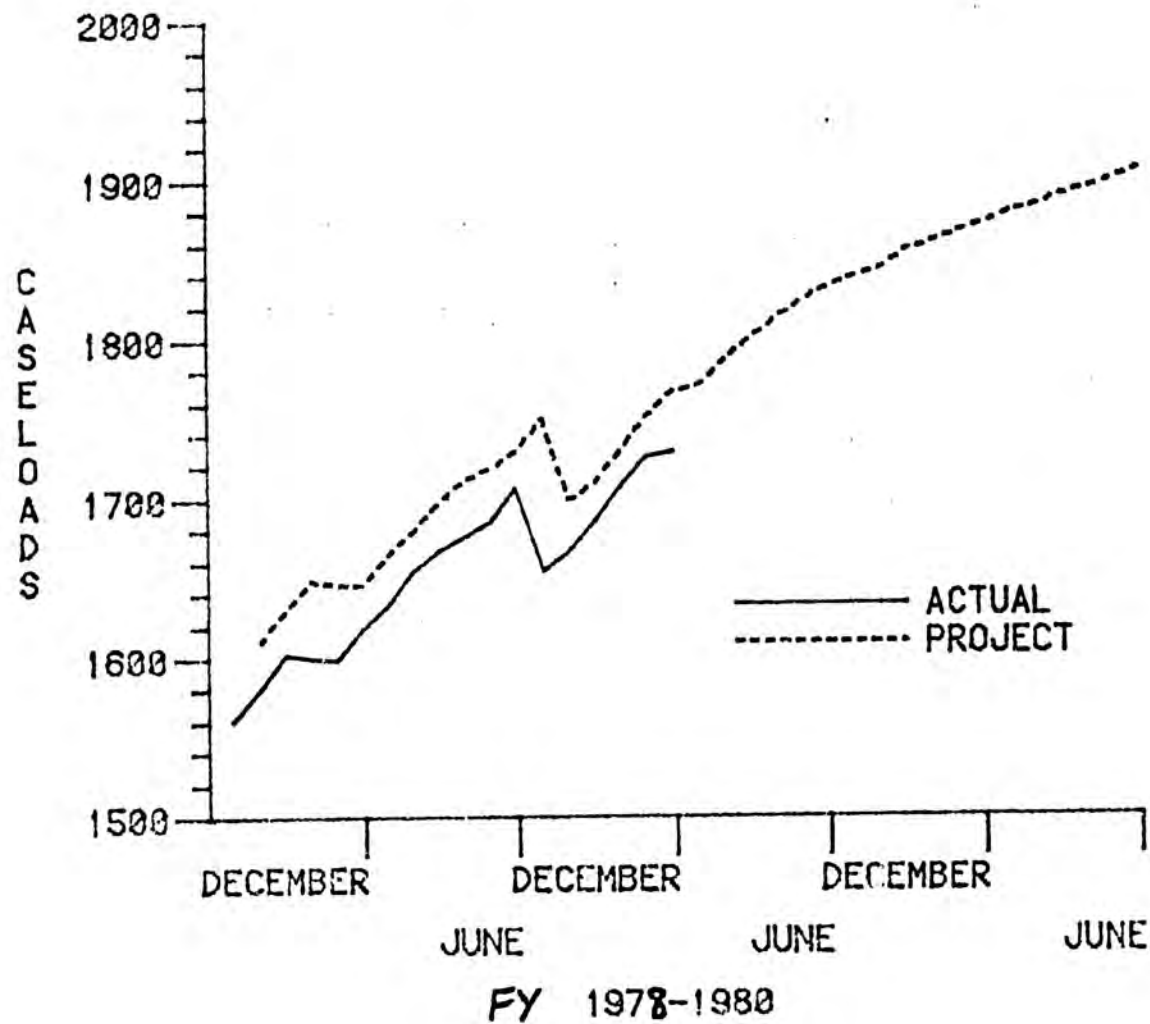
OLD AGE ASSISTANCE
CASELOAD PROJECTIONS: FROM JULY 1977 THROUGH JUNE 1980



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AID TO THE PERMANENTLY DISABLED
CASELOAD PROJECTIONS: FROM JULY 1977 THROUGH JUNE 1980



6/22/79

Division of Public Assistance
AID TO FAMILIES WITH DEPENDENT CHILDREN

FY78	Actual Caseload	Actual Average Payment	Actual Expenditures	Projected Caseload	Projected Average Payment	Projected Expenditures
July	4365	283.69	1,238.2			
Aug	4635	283.51	1,314.0	4645	283.77	1,318.1
Sept	4598	285.64	1,313.3	4894	283.77	1,388.7
Oct	4684	285.59	1,337.7	4835	283.77	1,372.0
Nov	4633	283.35	1,312.7	4931	283.77	1,399.2
Dec	4681	285.26	1,335.2	4904	283.77	1,391.6
Jan	4740	282.93	1,341.3	4916	283.77	1,395.0
Feb	4765	282.90	1,348.0	4982	283.77	1,413.7
March	5062	283.37	1,434.4	4991	283.77	1,416.2
April	5003	283.11	1,416.4	5252	283.77	1,490.3
May	5080	285.27	1,449.1	5239	283.77	1,486.6
June	5173	284.42	1,471.3	5297	283.77	1,503.1
FY78 TOTAL	57,419		16,112.2	54,886		15,574.5
AVERAGE	4,785		1,359.3	4,990		1,415.9

FY79

July	5275	280.54	1,479.8	5385	321.37	1,730.6
Aug	5311	320.21	1,700.6	5395	321.65	1,735.2
Sept	5389	322.41	1,737.4	5467	321.90	1,759.8
Oct	5379	321.79	1,730.9	5581	322.16	1,798.0
Nov	5479	321.96	1,764.0	5569	322.43	1,795.6
Dec	5444	329.49	1,793.7	5688	322.69	1,835.5
Jan	5601	323.07	1,809.5	5748	322.95	1,856.3
Feb				5788	323.24	1,870.9
March				5826	323.48	1,884.6
April				5862	323.74	1,897.8
May				5896	324.00	1,910.3
June				5929	324.27	1,922.6
FY79 TOTAL				68,134		21,997.2
AVERAGE				5,678	322.85	1,833.1

FY80

July				5960	324.53	1,934.2
Aug				5989	324.79	1,945.1
Sept				6017	325.06	1,955.8
Oct				6043	325.32	1,965.9
Nov				6069	325.58	1,975.9
Dec				6093	325.85	1,985.4
Jan				6113	326.12	1,993.5
Feb				6135	326.38	2,002.3
March				6156	326.65	2,010.8
April				6174	326.91	2,018.3
May				6193	327.18	2,026.2
June				6212	327.45	2,034.1
FY80 TOTAL				73,154		23,847.5
AVERAGE				6,096	325.99	1,987.3

Division of Public Assistance
OLD AGE ASSISTANCE

<u>FY78</u>	<u>Actual Caseload</u>	<u>Actual Average Payment</u>	<u>Actual Expenditures</u>	<u>Projected Caseload</u>	<u>Projected Average Payment</u>	<u>Projected Expenditures</u>
July	1826	111.89	204.3			
August	1832	112.37	205.8	1859	113.62	211.2
Sept	1828	112.57	205.7	1864	113.62	217.7
Oct	1815	112.47	204.1	1860	113.62	211.3
Nov	1829	112.62	206.0	1848	113.62	209.9
Dec	1850	112.67	208.4	1861	113.62	211.4
Jan	1844	112.69	207.7	1882	113.62	213.8
Feb	1846	112.73	208.1	1876	113.62	213.1
March	1863	112.67	209.9	1878	113.62	213.3
April	1889	113.45	214.3	1894	113.62	215.1
May	1882	113.42	213.0	1920	113.62	218.1
June	1892	113.57	214.8	1913	113.62	217.3
TOTAL	22,196		2,502.6	20,655		2,352.2
AVERAGE	1,850		208.5	1,878		213.8

1979

July	1925	123.00	234.8	1923	122.39	235.3
Aug	1943	123.65	238.2	1955	122.68	239.8
Sept	1948	123.23	240.0	1973	122.97	242.6
Oct	1952	123.02	240.1	1978	123.25	243.7
Nov	1964	123.51	242.5	1982	123.54	244.8
Dec	1970	124.11	244.5	1994	123.83	246.9
Jan				2000	124.12	248.2
Feb				2004	124.41	249.3
March				2007	124.71	250.2
April				2010	125.01	251.2
May				2013	125.30	252.2
June				2016	125.60	253.2
TOTAL				23,855		2,957.4
AVERAGE				1,988		246.4

FY80

July				2022	136.44	215.9
Aug				2028	136.76	277.3
Sept				2034	137.09	278.8
Oct				2039	137.42	280.2
Nov				2045	137.75	281.7
Dec				2051	138.08	283.2
Jan				2056	138.41	284.6
Feb				2061	138.75	286.0
March				2067	139.07	287.5
April				2073	139.41	289.0
May				2077	139.75	290.3
June				2082	140.08	291.6
TOTAL				24,635		3,406.1
AVERAGE				2,053		283.8

Division of Public Assistance
AID TO THE DISABLED

FY78	Actual Caseload	Actual Average Payment	Actual Expenditures	Projected Caseload	Projected Average Payment	Projected Expenditures
July	1562	132.42	206.8			
Aug	1583	133.47	211.3	1621	135.41	218.3
Sept	1603	134.54	215.7	1631	135.41	220.9
Oct	1601	134.83	215.9	1650	135.41	223.4
Nov	1600	135.03	216.0	1648	135.41	223.1
Dec	1620	135.17	218.9	1647	135.41	223.0
Jan	1635	135.87	222.1	1666	135.41	225.6
Feb	1655	136.21	225.4	1680	135.41	227.5
March	1669	136.66	228.1	1700	135.41	230.1
April	1677	136.63	229.1	1713	135.41	231.9
May	1687	137.12	231.3	1721	135.41	233.0
June	1708	136.95	233.9	1730	135.41	234.3

FY78						
TOTAL	19,600		2,654.7	18,407		2,491.1
AVERAGE	1,633		221.2	1,673		226.4

FY79						
July	1655	146.50	242.4	1751	146.62	256.7
Aug	1667	147.17	245.3	1700	147.12	250.1
Sept	1687	147.23	248.3	1711	147.62	252.5
Oct	1709	147.90	252.7	1730	148.12	256.2
Nov	1727	149.16	257.5	1752	148.63	260.4
Dec	1730	149.25	258.2	1769	149.13	263.8
Jan				1772	149.64	265.1
Feb				1787	150.15	268.3
Mar				1801	150.65	271.3
April				1813	151.16	274.0
May				1824	151.67	276.6
June				1834	152.18	279.0

FY79						
TOTAL				21,244		3,174.0
AVERAGE				1,770		264.5

FY80						
July				1839	165.05	303.5
August				1845	165.61	305.6
Sept				1855	166.17	308.2
Oct				1861	166.74	310.3
Nov				1867	167.30	312.3
Dec				1873	167.87	314.4
Jan				1879	168.45	316.5
Feb				1884	169.02	318.4
March				1890	169.59	320.5
April				1895	170.17	322.4
May				1900	170.75	324.4
June				1905	171.33	326.3

FY80						
TOTAL				22,493		3787.8
AVERAGE				1,874	168.7	315.2

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF LAW

OFFICE OF THE ATTORNEY GENERAL

February 14, 1979

POUCH K-STATE CAPITOL
JUNEAU, ALASKA 99811

Helen D. Beirne
Commissioner
Department of Health and Social
Services
Pouch H-01
Juneau, Alaska 99811

Re: General Relief Assistance

Dear Commissioner Beirne:

You have asked whether the Department of Health and Social Services is prohibited by statute from adopting regulations which would deny General Relief Assistance 1/ to employable persons who do not have dependent children.2/

1/ General Relief Assistance encompasses both financial assistance (GR) and medical assistance (GRM). See, AS 47.25.300(1).

2/ We are informed that the Department of Health and Social Services has proposed regulations limiting eligibility for General Relief Assistance to the following:

- (1) parent or parents residing with one or more natural or adoptive children under 18 years of age;
- (2) single persons or childless couples who are not able to work because of one of the following conditions:
 - (A) under 16 years of age;
 - (B) between the ages of 16 and 18 and attending school full time; or
 - (C) between the ages of 18 and 65 and unable to work because of injury, illness, or physical incapacity.

We do not address the language of the proposed regulation except insofar as it would exclude employable (i.e., able-bodied) persons who do not have dependent children from this program.

The relevant statutes do not bar the Department of Health and Social Services from doing so if, as a factual matter, it is able to determine that all those denied benefits are not needy. We believe, however, that in the absence of concrete evidence to that effect the Department of Health and Social Services is prohibited from distinguishing among needy persons on the basis that you have proposed.

The Department of Health and Social Services administers General Relief Assistance under authority of AS 47.25.120 through AS 47.25.300. Eligibility is specifically addressed in AS 47.25.120 and AS 47.25.300(3):

Sec. 47.25.120. ELIGIBILITY FOR ASSISTANCE. Financial assistance may be given under §§ 120-300 of this chapter, so far as practicable under the conditions in this state, to a needy person who is eligible under the regulations of the department

Sec. 47.25.300. DEFINITIONS. In §§ 120-300 of this chapter . . . (3) "needy person" means a needy resident of the state who is not eligible for aid from another public agency or department providing similar services in the state.

These statutes do not, of course, mandate that the Department of Health and Social Services distinguish among applicants on the basis of employability.

It is readily apparent that the foregoing statutes vest the Department of Health and Social Services with broad

authority to prescribe eligibility criteria for General Relief Assistance. AS 47.25.120 provides that assistance "may" be given to any needy person whom the agency determines by regulation to be eligible. The definition of "needy person" contained in AS 47.25.300 does not operate to preclude that determination. Because the term "needy" is repeated in the definition, it can be inferred that this section merely describes the class of those to whom agency largesse is potentially available. The Department of Health and Social Services is nonetheless called upon to decide who is "needy" and, as a consequence, eligible to receive assistance.

It is noteworthy that our interpretation of these statutes is consistent with AS 47.05.010 which establishes the general duties of the Department of Health and Social Services. AS 47.05.010(9), in particular, is relevant here:

Sec. 47.05.010. DUTIES OF DEPARTMENT.
The Department of Health and Social Services shall . . . (9) adopt regulations, not inconsistent with law, defining need, prescribing the conditions of eligibility for assistance, and establishing standards for determining the amount of assistance which an eligible person is entitled to receive; the amount of the assistance is sufficient when, added to all other income and resources available to an individual it provides the individual with a reasonable subsistence compatible with

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health and well being; an individual who meets the requirements for eligibility for assistance shall be granted the assistance promptly upon application for it; (emphasis added)

We believe that this provision, like those specifically addressing the administration of General Relief Assistance, reflects significant legislative deference to agency expertise in the welfare field.

We acknowledge that an argument can be made that the legislature has chosen to serve all those who are not eligible for other programs by making General Relief Assistance available to them whenever their income falls below levels prescribed by the Department of Health and Social Services.^{3/} This argument is premised upon an inference to that effect which may be gleaned from AS 47.25.300(3). As we have indicated, however, the language of AS 47.25.120 is permissive and the reference to other programs contained in AS 47.25.300(3) does not preclude the Department of Health and Social Services from determining the class of needy persons among all those who are not entitled to relief from other sources. The existence of few financial resources does not necessarily establish that one is actually a needy person.

^{3/} This argument was made by the Alaska Legal Services Corporation in response to the proposed regulations.

Because this matter has been committed to the expertise of the Department of Health and Social Services we voice no opinion on the ultimate question of whether or not persons without dependents who are theoretically employable are needy, as a factual matter, in the State of Alaska. We do, however, caution the Department of Health and Social Services to base its determination upon an examination of facts.^{4/} Should it not be able to demonstrate a rational and substantial basis for distinguishing among those who have little or no income then it would necessarily be barred from doing so by the constitutions of both the United States and the State of Alaska.^{5/} Irrebuttable presumptions, in

^{4/} This examination should entail evaluation of the eligibility criteria used in other programs as well as of the options available to able-bodied persons who cannot satisfy those criteria. It should focus on the question of whether or not physical well-being is sufficient to assure the provision of personal necessities. The Department of Health and Social Services might also consider the efficacy of adopting a presumption that an employable person without dependent children is not needy which could, in appropriate cases, be rebutted by the applicant.

^{5/} U.S. Const. art. XIV, § 1; Ak. Const. art. I, §§ 1 & 7. It is not clear, moreover, whether the permissive language of AS 47.25.120 is broad enough to sanction categorical limitations on eligibility, as opposed to pro rata reductions in benefits, in the event of constraints with program-wide impact such as funding shortfalls. The safest route to follow in such instances is to reduce benefits across the board. If doing so would result in a program that is equally useless to all of its beneficiaries then, presumably, justification would exist for limiting the provision of benefits to those in greatest need.

Helen D. Beirne, Commissioner
Department of Health and Social
Services

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particular, have been held to be constitutionally suspect.

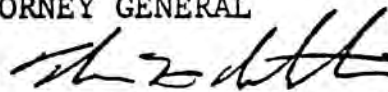
See, Vlandis v. Kline, 412 U.S. 441, 93 S.Ct. 2230, 37 L.Ed. 2d 63 (1972).

In conclusion, we wish to point out that the most effective way to insulate the Department of Health and Social Services from attack on the basis of an erroneous determination of need in this regard is to obtain substantive amendment of the statutes governing General Relief Assistance.^{6/}

Very truly yours,

AVRUM M. GROSS
ATTORNEY GENERAL

By:



Thomas H. Robertson
Assistant Attorney General

THR:vr

^{6/} From an agency perspective the best way for the legislature to do so would be to enact a substantive provision excluding employable persons without dependent children from General Relief Assistance, perhaps through use of a rebuttable presumption, along with a provision clarifying the goals of this program. Were it immediately apparent that the program is intended to both (1) provide assistance to needy persons and (2) encourage self reliance on the part of able-bodied persons, then the agency would be in a much better position to respond to the contention that it is simply irrational to deny assistance to persons who, while theoretically employable, reside in areas of high unemployment.

HOUSE FINANCE COMMITTEE

March 1, 1979

9:07 a.m.

Chairman Meekins convened the meeting at approximately 9:07 a.m. All committee members were present with the exception of Representatives Rogers, McKinnon, and Shaeffer who arrived later in the morning, and Representatives Smith and Guy who were absent. Also in attendance for various portions of the meeting were: Commissioner William Hudson from the Department of Administration; Vern Perry, Director, Pioneers' Benefits; Kellus Sewell, Director, Admin. Services, Dept. of Administration; Gary Jenkins, Director, Audit Division for Dept. of Revenue; Fred Ali, Supervisor Field Operations, Division of Manpower; Lois Lind, Director, Division of Manpower; Lynn A. Wegener, Director Division of Admin. Services, C&RA; Palmer McCarter, Director, Division of Local Government Assistance; Dan Kanouse, Program Coordinator, Community & Rural Development, C&RA; Dan Zobrist from the Office of Budget & Management; Nico Bus, Adm. Officer, Dept. of Labor; John E. Post, Chief, Research & Analysis, Dept. of Labor; Timothy J. Vogl, Finance Officer, Dept. of Labor; Dale Cheek, Director of Wage & Hour Division; Dewey Jones, Fraud Investigations, Dept. of Labor; Art Zillig, Director, Employment Security Division, Dept. of Labor; and Judy DuBois, Admin. Officer for Dept. of Labor. John Lucas, Fiscal Analyst for Legislative Finance also attended the meeting as well as members of the press and various administrative assistants assigned to committee members.

PRESENT

Chairman Meekins advised that the committee would continue budget review of the SOCIAL SERVICES category, directing committee attention to p. 159 of the shortform.

SOCIAL
SERVICES

TAPE #

DESCRIPTION

HFC-79 # 55, Side 2

100

SENIOR CITIZENS TAX RELIEF

Palmer McCarter advised committee members that the Dept. has recently filled the position for State Assessor.

3/1/79

Senior Citizen programs have increased statewide although there has been a slight drop in the senior citizen rental program.

105 All other senior citizen programs are going well as far as dollars are concerned.

109 Some of the programs are so new the Dept. does not have a good "handle" on costs. Some costs have been overstated and some understated, so the Dept. had to come in for a supplemental.

120 Increases in the programs are due to the fact that more people are becoming eligible and enrolling in the programs.

130 Mr. Moss raised questions concerning the type of tax relief available under the programs, and Mr. McCarter replied that there are basically two types:

(1) Optional programs which are not reimbursable by the state

(2) Mandated programs.

Mr. McCarter advised that the four programs the committee will be reviewing in the shortform are reimbursable by the State.

163 Mr. McCarter further attested to the fact that a municipality can exempt all personal property from taxation. It is up to the municipality to determine what items will be assessed. MUNICIPAL PROPERTY TAX EXEMPTION

184 Responding to a question raised by Representative Haugen, Mr. McCarter stated that the senior citizen tax exemption is limited to the actual place of abode and the land attendant it, and does not apply to any and all property owned by a senior individual. SENIOR CITIZEN TAX EXEMPTION

204 Mr. Moss raised questions concerning recruitment for the state assessor position, and Mr. McCarter replied that the Dept. has hired a gentleman from Michigan to fill the position, and he will be assisted by a man from the Fairbanks area. Mr. McCarter stated that the Dept. recruited STATE ASSESSOR

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statewide for the position, drawing only three interested applicants, none of which were qualified under state personnel standards.

- 233 The position requires knowledge of statewide values on property and establishes values through ratio studies and the use of coefficients of conversion.
- 248 Mr. Moss expressed his concern over the fact that top positions in the state seem to be "going to outside people." OUT OF STATE RECRUITMENT
- 259 Mr. McCarter replied that the new assessor has been in the state since January 1, that the prior assessor resigned last May, and the Dept. has been seeking a replacement since that time. In the interim the assistant assessor (who was qualified for the position but in ill health) assumed the assessor's duties. The assistant assessor died last fall, and the need to fill the position became immediate.
- 283 Chairman Meekins raised questions concerning the motor vehicle exemption, and Mr. McCarter advised that a senior citizen, 65 years or older, owning an automobile, is eligible to receive an exemption from state registration. In addition, if the individual applies to C&RA, he can get an exemption from the local property tax on the automobile. The municipality gives the individual the exemption and then the state reimburses the municipality. However, due to the way the law is written, even if the municipality places no tax on the vehicle, the senior citizen can apply to C&RA for an exemption, and the state reimburses the municipality. Mr. McCarter advised that it is a poorly written law, and further stated that he didn't believe the legislature is currently considering legislation to correct the deficiency. MOTOR VEHICLE EXEMPTION FOR SENIOR CITIZENS
- 339 Mr. McCarter further clarified the exemption redemption process: A senior citizen gets his vehicle registration notice from Motor Vehicles and applies through them for the exemption. Once a week C&RA gets the application forms from Motor Vehicles, and once a month C&RA issues reimbursement checks to municipalities. EXEMPTION PROCESS

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- 362 Mr. Moss advised he was having difficulty understanding why such reimbursements are made to municipalities which do not levy personal property taxes, requesting that C&RA furnish the committee a listing of communities with no municipal taxation which receive reimbursement through C&RA. MUNICIPAL REIMBURSEMENT PROBLEM
- 385 Chairman Meekins asked if legislative specification in C&RA's budget that funding not be used for the above-discussed reimbursements would be sufficient for the Department to refuse making such reimbursements. Mr. McCarter replied that such language would help, but he believed that in the end the situation should be corrected statutorily.
- 395 Chairman Meekins advised that the committee could prepare a bill changing the law, but in the event the bill does not pass during the session, he again asked if language in the budget would be sufficient to guard against such reimbursement payments, and Mr. McCarter responded "yes." COMMITTEE TO DRAFT LEGISLATION
- 404 Chairman Meekins announced that a House Finance Committee bill would be drafted effecting the above-mentioned statutory change.
- 411 The committee next turned its attention to p. 169 CHILD ASSISTANCE. Mr. Dan Kanouse appeared before the committee advising that a recently prepared day care program study indicates that income tax paid by program recipients and day care providers totals 25% of the grant expenditures annually. DAY CARE
The day care program requires that parents of children within such care be employed or actively participating in a training program. Thus, the program itself encourages employment. (Copies of the day care study were distributed to committee members.)
- 462 Responding to a question from Chairman Meekins concerning eligibility criteria, Mr. Kanouse advised that eligibility is based upon income of the parents (net adjusted income \$6,999), and an applied cost-of-living index. ELIGIBILITY
- 483 Chairman Meekins inquired concerning what would happen should the program be cut back, and who would be denied day care assistance. Mr. Kanouse advised that cutbacks would have a pro-rated impact. The program receives from HESS a listing of all licensed "slots." The Dept. takes the number of slots and

divides it into the Dept.'s appropriation and determines the number of fundable slots and the cost per slot, applying such criteria to each community. In July the funding is provided to the communities. C&RA also has to notify all non-participating communities, giving them an opportunity to participate. In January, when the Dept. has determined the actual number of communities participating, it reallocates the remainder of the funding for the program.

- 514 Committee next turned its attention to p. 173, WINTERIZATION. Dept. representatives advised that this component represents energy-related programs to assist low income people. It contains two major allocations:
- (1) Crisis intervention - emergency furnace repair and fuel delivery
 - (2) Winterization - support funding to improve the thermal capability of homes.
- 540 Chairman Meekins advised that he is aware that the program represents federal funding, but he does not want to see it turn into a state general fund project, asking if the Dept. could cut out the program if necessary. Representatives agreed this could be done should federal funding cease.
- 552 Lynn Wegener attested to the Dept.'s low estimate in federal funds, advising that the position count would not be changed. Chairman Meekings requested that Mr. Wegener supply the above-mentioned funding information to John Lucas.
- 563 The committee next reviewed p. 175 CETA. Mr. Fred Ali advised that CETA represents federal funding. These programs have 16 sponsors, 14 of which are native corporations. Funding administered by the Dept. is called "balance of state money." The purpose of the program is to provide employment experiences to qualified persons. On-the-job training is offered through Job Service, while other training courses are offered through the Skill Center and community college courses.
- 600 Chairman Meekins questioned prior year cuts in the CETA program, and Dept. representatives advised that last year CETA had a reduction in dollars,

but because Alaska has the highest unemployment in the nation, Alaska actually experienced a slight increase in Job Service funding. The Dept. did lay some people off, but only in areas where programs were closing anyway.

- 618 SENIOR CITIZEN HOUSING DEVELOPMENT, p. 193. G.O. BOND
Lynn Wegener advised that the component contains the \$7 million bond issue passed by the Legislature last year. To date approximately \$4 million has been spent. ISSUE
- 624 Chairman Meekins complimented Mr. Wegener on the fact that individuals involved in the above component had actually been budgeted for within the operating budget rather than placed under CIP funding.
- 628 Mr. Wegener advised that handling of the bond funding had originally commenced in that manner and he had simply continued similar administration. He further added that one and a half positions run the program.
- 636 Mr. Duncan asked if there are any restrictions against the remaining \$3 million, and Mr. Wegener replied that the Dept. has tried to use the funding for leveraging federal funds (seed money). He further added that Petersburg has a pending application as do Seldovia and Bethel.
- 647 Mr. Duncan asked if the anticipated projects would consume the remaining funding, and Mr. Wegener replied "probably not." He further advised that the largest project the Dept. funded was in the Chugiak-Eagle River area.
- 658 The committee next directed its attention to CHILD SUPPORT ENFORCEMENT, p. 27. CHILD
SUPPORT
ENFORCE-
MENT
- (Representatives McKinnon and Schaeffer entered the meeting at this time, 9:45 a.m.)
- 687 Gary Jenkins appeared before the committee, advising that Child Enforcement was formerly placed within the enforcement division of the Dept. of Commerce. Due to unhappiness concerning

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progress of the program, it was placed under the Dept. of Revenue within his (Mr. Jenkin's) supervision. He stated that he really didn't believe the program belongs within Revenue's audit division since it basically represents "a glorified collection function."

Mr. Jenkins advised that he has had the program since October of this year and hoped to see some improvement in it within the coming year. When he inherited the program, all that was functioning was the computer program which brought the money in and passed it out. The state has recently hired a new manager with a strong financial background. Hopefully improvement will be evident within the year.

(Representative Rogers entered the meeting at this time, 9:50 a.m.)

- 716 Mr. Jenkins advised that the apparent increase in funding is due to the fact that the "match" last year was wrong.
- 721 Federal funds finance 75% of the operation.
- 724 Mr. Duncan inquired concerning the amount which has been collected to date, and Mr. Jenkins responded that approximately \$5 million in back support has been received.
- 729 Mr. Jenkins added that the state does not get the \$5 million, but approximately \$200 thousand will be transferred to the state for support of the program.
- 737 Mr. Duncan advised that he understood the above to mean that \$5 million in support payments have been collected which otherwise would not have been made, and Mr. Jenkins replied "yes."
- 740 When asked to explain the position count, Mr. Jenkins advised that last summer an RP was passed through Budget and Audit enabling the program to pick up 8 positions. These positions have captured additional federal funding.
- 759 Mr. Duncan next inquired concerning the amount of support collected from individuals no longer residing in the state.
- 760 Mr. Jenkins advised he would provide a breakdown of program collections.

763 Mr. Rogers raised questions concerning the percentage of time spent establishing paternity. PATERNITY

766 Mr. Jenkins advised that basically time spent on such matters is very small, primarily because of the turmoil generated last year by the program questionnaire relating to paternity (approximately 5% of employee time is spent in such endeavors).

HFC-79 # 56, Side 1

057 Discussion ensued concerning the right to privacy and program handling of mothers who do not wish to divulge the father's identity.

062 Mr. Jenkins advised that most women who seek assistance under the program agree to cooperate with the agency in collecting support due the state of Alaska. If a woman claims good cause for not naming the father, the case is forwarded to HESS for hearing.

095 Chairman Meekins asked how many women did not wish to cooperate but were forced into doing so, and Mr. Jenkins responded "probably none." He further attested to the need of the Dept. to have adequate information in order to be of assistance, and the necessity of getting such information "up front"--when the woman first asks for assistance.

135 Chairman Meekins sympathized with a woman's reluctance to divulge personal information and her desire to avoid prolonged or embarrassing paternity proceedings.

146 Mr. Jenkins advised that the above has not been a problem up to this time, but it could possibly become one in the future. However, unfortunately, the Dept. is simply charged with the responsibility for collecting the funds.

158 Chairman Meekins suggested that perhaps ladies in the above-described situation could be assisted under another program, asking how much women are now receiving in assistance. A representative from the Dept. advised that the current payment is \$350 per month under AFDC. AFDC PAYMENTS

3/1/79

- | | | |
|-----|---|--|
| 234 | Mr. Rogers inquired concerning information on arrearages, and Mr. Jenkins replied that he seriously doubted the program has made any improvements in this area, advising that during the last few months the program has been working on procedures. | ARREARAGES |
| 258 | Mr. Moss inquired concerning the number of child support cases handled under the program, and Garry Jenkins responded that there are currently "15 to 16 thousand. That represents a large number of AFDC cases. There are approximately 5 to 6 thousand which are not AFDC." Some of the cases are simply on record in the event the Dept. should ever "run into the father," it can extract payment from him. | NUMBER OF
CASES |
| 296 | Mr. Moss questioned invasion of privacy through program access to Dept. of Revenue computer information, and Mr. Jenkins responded "yes" there is some invasion, but again, in accordance with the law passed last year by the Legislature, such invasion is warranted. He added that Revenue has very carefully limited the amount of information that can be gotten from the system. | REVENUE
COMPUTER
INFORMA-
TION |
| 330 | Following discussion between Chairman Meekins and Representative Parr who appeared briefly at the meeting, the Chairman advised that with committee concurrence the Child Enforcement budget would be referred to the House Judiciary Committee for review and recommendation before House Finance takes further action. | CHILD
ENFORCEMENT
TO RECEIVE
JUDICIAL
REVIEW |
| 342 | Committee attention was next directed to p. 10, LONGEVITY BONUS, and Mr. Vernon Perry and Commissioner of Administration William Hudson appeared before the committee. | LONGEVITY
BONUS |
| 378 | Mr. Moss inquired concerning the number of people involved under Longevity Bonus, and Mr. Perry responded that close to 8,000 are enrolled in the program. Last month the state sent out approximately 7,000 checks, the difference between those enrolled and the number of checks being due to the fact that some enrollees are currently out of state. He further added that enrollees cannot remain outside the state for more than six months or upon returning they must wait a year before re-applying for benefits. | |

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395	Mr. Freeman inquired concerning medical exceptions to the six-month limitation, and Mr. Perry replied that days spent in a hospital outside the state do not contribute to the six-month time limit. He further advised that one loses his monthly benefit if he remains outside the state for more than 30 days, but if he does not wish to have to wait a whole year before re-applying, he cannot be absent from the state for six months.	MEDICAL EXCEPTION
407	Mr. Perry advised that increased costs are due to more people enrolling in the program than the Department estimated.	HIGH ENROLLMENT
421	The current monthly payment is \$150; it was raised last year from \$125.	BONUS INCREASE
427	Mr. Perry advised that the program will peak in the year 2005 due to the fact that any person residing in the state before statehood is eligible to enroll.	
444	PIONEERS HOMES, p. 13. Mr. Perry advised that the Dept. is asking for funding to reclassify nurses aids and pioneer home aids. The Dept. also requests funding to contract food service in other pioneer homes through an arrangement similar to that used at the Anchorage home. In addition, the Dept. requests two nursing positions in Anchorage due to the increased number of patients. Additional funding is also sought for operation of the Kotzebue Senior Center.	CONTRACT FOR FOOD SERVICE
485	Responding to questions from Mr. Rogers concerning the high percentage of overtime, Mr. Perry replied that under the union agreement anyone who works on a holiday must be paid overtime regardless of the weekly number of hours worked.	
495	Mr. Rogers advised that he believed funding coming into the Homes and going into the general fund should be shown as program receipts.	
510	Chairman Meekins questioned the Home's need to transfer funding between line items (authority to do so is included in pending legislation). Kellus Sewell responded that prior to FY 79 the state had contractual arrangements for non-union	LINE ITEM TRANSFERS

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- housekeeping services. Administration is now transferring money from contractual services due to the new Manning contract.
- 534 Mr. Sewell further advised that under the non-union arrangement, salary level remained stable, but under the new union agreement, incremental increases are required.
- 570 Mr. Sewell attested to the benefits to be derived under the unionized agreement for food and housekeeping services and the hoped-for future savings. Commissioner Hudson emphasized the benefits to be derived through Manning's bulk purchasing ability and nutritional expertise, advising that the state is hoping for better service and eventual savings. UNION AGREEMENT MANNING CONTRACT
- 623 Mr. Moss advised that he saw no savings in the budget, but increases are evident.
- 626 Mr. Perry advised that the Administration does not anticipate a savings the first year.
- 629 Mr. Moss expressed frustration over the method in which the state becomes involved in contracts, and Commissioner Hudson stated that he did not believe any contracts had been signed other than the one at the Anchorage Home.
- 648 Mr. Moss advised that the Administration should understand that it "doesn't go out and contract when it doesn't have the money." Both Mr. Perry and Commissioner Hudson advised that it appeared possible by contracting out food service and housekeeping to save money in home operations.
- 677 Mr. Montgomery inquired concerning waiting lists for entrance to Pioneer Homes, asking if the Dept. has set forth priorities for entrance. ADMITTANCE TO PIONEER HOME
- 682 Mr. Perry advised that there is no admission board. He added that at the present time anyone who applies is admitted if they are willing to go to Sitka where the Home has room available. Admission is based on a first come--first served basis.
- 696 Mr. Montgomery inquired concerning the maximum amount paid per month by a resident, and Mr. CHARGE FOR CARE

Perry replied that \$275 per month includes skilled nursing care.

- 700 Mr. Montgomery suggested that perhaps there should be a sliding scale allowing those financially able to pay more toward the cost of their care. SLIDING SCALE FOR CARE COSTS
- 708 Mr. Perry advised that the statute says the cost of care shall be set by the Commissioner of Administration; every time the Dept. has attempted to increase the residency fee, it has met with legislative opposition.
- 720 Mr. Montgomery advised that the Dept. in the past has always suggested a blanket increase while his suggestion involves a sliding scale.
- 734 Commissioner Hudson advised that he would call a meeting of the Pioneer Homes Advisory Board to discuss the matter and would hope to have information back to the committee before the end of the session. COMMISSIONER TO MEET WITH ADVISORY BOARD
- 757 PIONEERS HOMES, Palmer, p. 19, no questions.
- 759 PIONEER HOMES, Kotzebue, p. 21, Chairman Meekins raised questions concerning operation of the senior center. Mr. Perry advised that the center is operated by the native corporation which is starting its budgeting from zero. KOTZEBUE SR. CENTER

HFC-79 # 56, Side 2

- 004 Chairman Meekins asked if the department had fully funded the request from the operating corporation, and Mr. Perry replied "yes."
- 013 Mr. Rogers asked if the department had examined the budget closely, advising that he believed funding for this component should be higher.
- 023 Mr. Sewell responded that the corporation's auditor had furnished specific recommendations on the center's needs.
- 043 Mr. Rogers asked if department representatives believed the Kotzebue center should be budgeted under Pioneer Homes, and Mr. Perry responded "no" because it is not being operated under

Pioneer Home statutes, advising that it more properly falls within the statute governing programs offered through the Office of Aging whose main function is overseeing operation of nutritional programs for the aged in individual communities. He concluded by advising that while the Kotzebue center is a great asset to the community, it provides no patient care and is really not a Pioneer Home.

093 Commissioner Hudson advised that he wished to take another look at the Kotzebue function before "shifting it off to another agency for management."

111 Mr. Perry attested to the fact that he had read the Pioneer Home statute to those participating in the Kotzebue program and they advised they did not wish to be managed under that statute.

124 Chairman Meekins directed Representative Schaeffer to look into the above matter and report back to committee.

168 PIONEERS HOMES, Anchorage, p. 23, no questions.

178 PIONEERS HOMES, Central Office, p. 25, no questions.

204 The committee concluded its review of Pioneer Homes and next directed its attention to Dept. of Labor budget components.

DEPT. OF
LABOR
BUDGET
REVIEW

244 EMPLOYMENT SECURITY, Employment Services, p. 137. Art Zillig advised that the purpose of the division is to enhance employment benefits for Alaskans. He advised that ESD through contract with the City of Anchorage has established a training program which is negotiated on a year-to-year basis. This year the division is requesting four positions from general fund moneys, two of which pertain to refunds and two of which pertain to fraud.

293 Mr. Rogers raised questions concerning the training and building fund, and Mr. Zillig advised that when Alaska adopted the Employment Security Act, there was a need to establish a training fund for employment activities unique to the State. A national trust fund has been established to help with this function.

TRAINING
& BUILDING
FUND

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- 334 Mr. Rogers questioned where training and building funds would show up in future years, and Mr. Zillig advised that such funds are federal and not general fund moneys.
- 366 EMPLOYMENT SECURITY, Unemployment Insurance, p. 139, Mr. Freeman asked that Dept. representatives justify indicated increases. Representatives advised that the two positions deal with employee refunds, while other increases result from an attempt to align federal funding with the state budget process. The Dept. has taken the FY 80 projected workload and come up with amounts that will align within the state budget. The Dept. is funded on a formula that relates directly to workload. Also, as a result of an Anchorage court case, the Dept. is now required to hold appeal hearings in 12 communities not covered in the past, reflected in increased travel for appeal personnel. The Dept. has also experienced an increase in its share of data processing charges. Increases in personal services reflect a more realistic assignment of seasonal personnel for eight months rather than six months. In calendar 1978 the state took in approximately \$80 million in employment insurance payments. BUDGET INCREASES EXPLAINED
- 428 Mr. Moss raised questions concerning staffing, and representatives responded that the Dept. has nine offices throughout the state as well as a central administrative staff located in Juneau. STAFFING
- 446 Mr. Moss requested the committee be supplied a listing of employees by location.
- 492 EMPLOYMENT SECURITY, Support Services, p. 141. Mr. Rogers raised questions regarding computer operations, and representatives from the Dept. advised that they are currently working with the Dept. of Administration to develop plans for consolidation. The Dept. is attempting to incorporate recommended changes in the consolidation process, listed in a recent federal report, in order to bring the function within federal requirements. COMPUTER CONSOLIDATION

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- 533 EMPLOYMENT SECURITY, Fraud Investigation, p. 143. FRAUD
Dale Cheek appeared before the committee advising that the above component was transferred to the Wage and Hour Division. Its function is to detect fraud in individuals applying to the state for unemployment benefits. The Division also performs audits, and has just entered an interstate agreement with 10 other states in which Alaskans receiving benefits reside.
- With the two new state funded positions the division was given last year, it acquired the capability to begin interstate investigations. In the past two months the division detected approximately \$28 thousand per month in fraud. The two new investigators appear to be paying their way. Mr. Cheek summarized the division position count advising of five federally funded positions, three state funded positions, and the current request for two more positions.
- 591 Chairman Meekins inquired concerning whether the division was approaching the point of diminishing returns position-wise, and Mr. Cheek responded that he did not believe that point had yet been reached. The two new positions will enable the state to do a better job regarding interstate collections.
- 605 Mr. Rogers asked if the rate of fraud had decreased as a result of last year's two new positions, and Mr. Cheek advised that outside recipients are now aware that the state is checking on them while no effort was made to do so before.
- 627 WIN, p. 147. Mr. Rogers inquired concerning the opening of a Fairbanks office, and Dept. representatives advised they would furnish information within the week. Chairman Meekins advised that general funding has only increased \$3 thousand, signifying that the component represents basically a maintenance budget. FBKS OFFICE
- 648 LABOR MARKET INFORMATION, p. 149. Mr. John Post appeared before the committee advising that the labor market information budget provides basic planning to a wide number of users. The office staffed by two economists provide the public a great amount of information on a daily basis. The division also publishes monthly its Labor Force Highlights which analyzes employment, LABOR INFORMATION

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unemployment, and census figures. It also publishes Alaska Economic Trends, and has established cooperative agreements with the U.S. Bureau of Statistics and Census.

- 705 ADMINISTRATIVE SERVICES, p. 153. Dept. representatives advised that the above component is located within the Commissioner's Office. COMMISSIONER
Funding is derived through interagency receipts OFFICE
from Dept. programs. Since 1976 this component has received direct appropriations for several programs such as Wage and Hour (general funds). Ninety percent of the funding here is federal.
- 755 Mr. Montgomery raised questions concerning TRAVEL
use of travel funding, and representatives FUNDING
responded that most traveling is done by research and statistic gatherers while occasionally a supply officer may travel if necessary.
- 761 Out-of-state travel is accomplished by
6 to 8 supervisors who occasionally travel.

HFC-79 #57, Side 1

- 005 COMMISSIONER'S OFFICE, p. 151. This component provides the administrative arm of the Dept. of Labor and monitors all its programs.
- 025 Chairman Meekins asked if the component represents a maintenance budget, and Dept. representatives advised that it does although some equipment is also included.
- 029 Discussion ensued concerning the showing of vacant positions which were not funded last year and assessments for vacancy. Representatives further advised that the clerk typist position shown as vacant is in error since the position was filled until September. The vacancy projection for next year is \$21 thousand. VACANCY
- 136 Statement was made by Dept. representatives and acknowledgement made that vacancy problems have negligible effect on large programs, but they are readily noticeable in small programs.
- 152 Chairman Meekins requested that Dept. representatives furnish a list of frozen positions and positions not being filled due to vacancy and turn over for the Dept's entire budget.

- 166 Fiscal Analyst advised that committee review of the Social Services budget is completed although the committee did not hear testimony on the \$75 thousand appropriation to Veterans of Foreign Wars, Volunteer Service, and Youth Employment. He further advised that funding had been cut for the Alaska Plan.
- 214 Brief discussion followed regarding subcommittee budget review and the possibility of using the DOT budget for possible 80% funding, the remaining 20% to be subject to subcommittee recommendation.
- 285 John Lucas distributed a hand-out containing C&RA's recommendations for 15% budget cuts.

The meeting adjourned at approximately 11:45 a.m.

ADJOURN

HFC-79 #55 Side 2 (041-end)
#56 (entire cassette)
#57 Side 1 (start-288)

3/1/79

HOUSE FINANCE COMMITTEE

March 2, 1979

9:10 a.m.

All members of the Committee were in attendance except Representatives Guy and Smith. Representatives Duncan and Schaeffer arrived later in the meeting. Also present were Representatives Anderson, Parr, Miles, Chatterton and Munson; Bill Thomas and Mr. Radcliffe, Human Rights Commission; and Russ Clark and Steve Bernard, Department of Fish and Game.

PRESENT

Chairman Meekins called the meeting to order and stated the first order of business would be to take up some bills with minor fiscal impact which had previously been referred to Committee members for review.

HB 119 - "An Act making a special appropriation to the Department of Fish and Game for the implementation of a game management plan for bison in Delta Junction; and providing for an effective date."

HB 119

Chairman Meekins asked if the fiscal note was accurate. Representative Moss stated it was. He said they want to get the work done before break up this year. Representative Moss moved that HB 119 be reported out. There being no objection, it was so ordered.

HB 119
REPORTED
OUT

HB 177 - "An Act relating to unemployment insurance; and providing for an effective date."

HB 177

Representative Montgomery stated this bill didn't appear to have any fiscal impact. He moved that HB 177 be reported out. There being no objection, it was so ordered.

HB 177
REPORTED
OUT

Chairman Meekins stated the first bill on the agenda was HB 21.

HB 21

"An Act making a supplemental appropriation to the University of Alaska; and providing for an effective date."

Representative Parr advised that last year the Free Conference Committee on the budget transferred most of the library book money to the capital budget. He advised that the Governor cut 2/3's of that money. He stated the University needs that money. He stated he would prefer to go back to the original bill rather than accept the HESS committee substitute. He stated his concern is that the Governor will veto the Committee Substitute. Representative Freeman asked him what he thought of the committee substitute offered by Rogers. Representative Parr stated that in view of the fiscal situation, he could live with the reduction.

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Representative Miles stated he would like to speak to the amendments made to the Bill in the HESS Committee. He stated he supports the Fairbanks additions. He stated the Anchorage campus has had \$1.8 million vetoed by the Governor over the last three years. He suggested that early action be taken on the CS so that if the Governor should veto it, the Legislature could override the veto. He presented a packet containing information on the Anchorage request (in original bill file).

Representative Chatterton spoke on sections 2 and 4. He stated \$25,000 is for books and periodicals at the Kenai Community College, and \$3,000 is for temporary staffing to put the library together. He stated these sections were added at the request of the representatives from District 13.

Representative Munson stated she requested the \$198,000 for laboratory equipment for the biology department at University of Alaska, Anchorage. She stated she originally had this in a separate bill, but several legislators suggested it be included with this bill. She stated that presently UAA doesn't have enough equipment for their labs.

There was discussion between Representatives Rogers and Miles on the Anchorage request. Chairman Meekins stated it appears from the testimony he has heard that no one is opposed to the numbers in the bill or its merit. He stated the main problem seems to be whether or not the Governor will veto a bill of this amount. There was discussion on the probability of the Governor vetoing this bill.

Representative Moss stated it disturbs him that one campus is competing against another for these funds. He stated the Board of Regents is assigned the responsibility of making these decisions, and the Legislature should not be in this position. Representative Miles stated the problems have occurred here because the Governor has continually vetoed the funds.

(Representative Duncan arrived at this time.)

There was discussion on taking the bill as a whole, or splitting the requests into separate bills. Representative Rogers requested that the bill be held until the end of today's calendar so he can come up with a recommendation. There was no objection.

HB 21
HELD

Representative Anderson advised that HCR 5, HB 155 and HB 196 are one complete package.

HCR 5 - "Urging the Judicial Council to complete its review and make recommendations in the matter of judicial sentencing practices."

HCR 5

3/2/79

HB 195 - "An Act providing for an advisory committee on judicial sentencing practices; and providing for an effective date."

HB 195

HB 196 - "An Act making a special appropriation to the Judicial Council; and providing for an effective date."

HB 196

Representative Anderson stated that in the process of studying the effects of plea bargaining they found that in two categories race had an affect on sentencing. He stated they also found that blacks and natives are more likely than whites to receive a longer jail sentence. He explained HCR 5. He stated that Section 7 of HB 195 has a termination clause, and HB 196 is the appropriation that funds the council. Representative Anderson advised the fiscal impact is \$90,000.

Representative Moss asked what the effect of a 15% reduction would be on the bill. Representative Anderson said they could probably live with that reduction.

Representative Rogers commented the due date of March for the report may be too long into the Session next year for legislators to be able to use the information to introduce bills. He asked if the date could be moved forward. Representative Anderson stated he would have no objection to that.

Representative Freeman asked if they could do the same thing by sending a Resolution to the Council and asking them to do the review. He stated this is one of their responsibilities under the constitution. He commented that when he was on the Judicial Council they had a budget of \$30.0, and this year it is \$365.0. He stated the Council has the money to do the review. Representative Anderson responded that even though there is legislation on the books, he is not sure it is as precise as the Resolution before the committee. He commented the type of scrutiny that has to be done is going to create a statistical battle.

(Representative Schaeffer arrived at this time.)

Representative Freeman referred to the Judicial Council budget, and stated they are requesting funds to do this review. Representative Anderson stated he didn't realize these funds were in the budget. He stated if they are there would be no need for HB 196. He stated he thinks they still need the other bill and resolution. There was discussion on whether the funds should be in a special appropriation or in the budget.

Representative Rogers commented he thinks the advisory committee is necessary because this is such a sensitive area and they should have people who understand the problems of minorities. There was discussion.

3/2/79

Representative Duncan moved to report HB 196 out of committee. Representative Freeman requested that when the Judicial Council budget is up for review, the committee reduce the part of their budget that also contains these funds. Representative Montgomery moved to amend the motion to include only the \$5,000 for advisory travel. There was brief discussion. The question was called for. Representative Montgomery in favor, all others opposed. The motion failed. The question was called for on the original motion. Representative Montgomery opposed, all else in favor. The motion carried.

HB 196
REPORTED
OUT

Mr. Bill Thomas, Director, Human Rights Commission, stated they support these bills. He commented the Commission was asked to get together with federal authorities to put on a one and a half day training program for judges to show them how race creeps into the sentencing process. He stated he didn't think the Judicial Council has the expertise to do the review and make recommendations. He stated they hope the advisory committee will have people that have the expertise in these areas.

Mr. Radcliff, Valdez, Human Rights Commission, commented on the differences in sentencing between whites and minorities. He said he didn't think it was done deliberately, but the results were just the same.

Representative Freeman moved to report HB 195 out. Representative Rogers objected. He moved to amend the motion to change line 29, page 2 to February 1, 1980; and line 2, page 3 to February 29, 1980. There was no objection to the amendment. There was no objection to reporting the bill out.

HB 195 am
REPORTED
OUT

Representative Duncan moved that HCR 5 be reported out. There was no objection.

HCR 5
REPORTED
OUT

Chairman Meekins called a recess at 10:25 a.m. and recalled the meeting to order at 11:00.

RECESS

The next bill to be considered was HB 136.

HB 136

"An Act making a special appropriation to the Department of Fish and Game for purchase of a sonar fish counter at Nushagak; and providing for an effective date."

Representative Anderson advised this request was put into the capital budget two years in a row and the Governor vetoed it both times. He stated he is supporting section 1 of the bill. He presented information on the request (see original bill file). There was discussion on the information requested.

3/2/79

Representative Montgomery asked if the \$100.0 includes additional personnel. Mr. Steve Bernard, Commercial Fish, stated the \$100.0 would provide for one sonar counter and for one to two years operation. He advised a sonar costs approximately \$35.0. Mr. Russ Clark, Department of Fish and Game, stated the appropriation will provide for one counter and for operating costs for future years.

There was discussion on the areas that have sonar counters, and the areas that need counters. Mr. Bernard stated it could take approximately a year to get a counter produced. There was further discussion.

Representative Rogers requested this bill be held to the end of today's calendar so he could work on an amendment to the bill. At his request Mr. Bernard stated he would find out when they would be able to get the counter. There was no objection to holding the bill.

HB 136
HELD

The next bill to be considered was HB 133.

HB 133

"An Act making a special appropriation to the Department of Fish and Game to establish a resident fisheries biologist position in the Dillingham/Naknek area; and providing for an effective date."

Representative Anderson stated he understands the Committees' frustration with dealing with operating costs in bills. He stated the intent behind HB 133 is not to tell the Department to run their agency. He stated they need a fisheries biologist to come into this area to help them deal with the herring industry. He stated the Department of Fish and Game presently knows nothing about the herring fishery. There was discussion. Representative Anderson stated he would not object to this bill being held over.

HB 133
HELD

The meeting adjourned at 11:45 a.m.

ADJOURN

Tape HFC 79-57 Side 1 #288 to end
 Side 2 #001 to end
 HFC 79-58 Side 1 #001 to \$685

HOUSE FINANCE COMMITTEE

March 2, 1979

1:35 p.m.

All members of the Committee were in attendance, except Representatives Guy and Smith. Representatives Haugen and Duncan arrived later in the meeting. Also in attendance: Hank Young, Staff Attorney; Dick Bradley, Director, Division of General Services and Supply, Department of Administration; Steve Pennoyer and Russ Clark, Department of Fish and Game; Dr. Robert Fraser, Director, Division of Public Health, Department of Health & Social Services; Vern Perry, Division of Pioneers' Benefits, and Judy Crondahl, Department of Administration; Steve Hafling, Chairman, Alaska Labor Relations Agency, Anchorage; Ken Sprague, Vice President Local #71 and Vice President AFL-CIO; Al Bafone, Business Manager, Local #71, Anchorage; Don Barry, Alaska Municipal League; Representative Nels Anderson; John Crandall, Administrative Assistant to Chairman Meekins; John Lucas, Alison Farnan and Bob Grogan, Budget Analysts, Division of Legislative Finance. Those participating in the teleconference from Anchorage: Harry Gray, Bob Shenker and Lloyd Barbar.

PRESENT

Chairman Meekins called the meeting to order and stated the first order of business would be the teleconference with Anchorage on HB 155.

HB 155 - "An Act relating to competitive bidding under the Fiscal Procedures Act."

HB 155

Chairman Meekins, co-sponsor of HB 155, gave a brief background on the bill. He advised, last year, this bill passed the House 343 and was killed in the Senate. He stated the concept is that now Alaskan bidders have a 5% preference and that this bill would raise the Alaskan preference to 15%. He advised this does not apply to construction projects, but to "purchase of and contract for supplies, materials, equipment, and contractual services". He added he has a suggested amendment to the bill. There was brief discussion on the question of whether or not this would affect federal funding.

In presenting testimony, Bob Shenker, Buy Alaskan Committee, Anchorage, stated he feels the bill would be unworkable the way it is drafted at the present time. He indicated some proposed changes by the Buy Alaskan Committee that have been submitted to the Legislature (see Attachment 1). He discussed the lack of competition within the State. He commented supplies are often not available within the State, therefore, they must use outside sources. In summary, he stated, the Buy Alaska Committee does not feel HB 155 would do anything for anyone.

3-2-79

Lloyd Barbar, Anchorage, commented he would like to see some penalty for those officials who knowingly violate the law and are not subject to any punishment at the present time.

Chairman Meekins commented he had requested a legal opinion on this question and was informed this could be legally done under this title. Mr. Barbar requested Chairman Meekins check with Representatives Cotten and Beirne regarding this matter.

Harry Gray, Board Chairman, Buy Alaska Committee, questioned the bill's intent and what it would accrue to Alaskan bidders. Chairman Meekins responded he feels the State is losing money by not giving preference to Alaskan bidders; i.e., going to lowest bidder on outside contracts. He stated this just increases the Alaskan bidder preference from 5% to 15%. He stated this utilizes Alaskan employees and promotes good will. Mr. Shenker commented the number of Alaskan prime manufacturers is almost negligible. He then read a statement excerpted from Statute 37.05.230 (see Attachment 1).

[Representative Haugen arrived at this time.]

During further discussion, Mr. Shenker stated the majority of commodities is purchased through Alaskan vendors. He added he feels supply and demand should be the ultimate guide.

In response, Dick Bradley, stated the Department of Administration is pretty much opposed to this legislation primarily because it is going to be difficult to enforce." He noted they were also opposed legislation regarding this subject last year. He added he feels there should be other vehicles dealing with this--not a bidders preference.

In referring to his fiscal note analysis, he noted that, of the \$27 million in total purchasing, only 38% goes to outside contracts, with 68% remaining in Alaska. He commented they do try to keep this within the State, but that HB 155 would eliminate outside competition. He advised another concern the Department has is that, the way the bill reads, it might promote store-front operations, with no State warehousing, hiring, etc.

Chairman Meekins questioned if there might be double counting on the fiscal note. During discussion, Mr. Bradley stated, if Alaskan preference goes up 10%, they will lose outside competition and cost 10% more across the board. Chairman Meekins commented he feels the accrument for outside bidders is not relevant, while Mr. Bradley stated he feels the vendors' prices would go up accordingly. In discussing this with Alaskan manufacturers, Chairman

Meekins advised, they say the 15% Alaskan bidder preference is not enough, that their costs are much greater than competitors in the contiguous 48 states--almost 100% higher. Mr. Bradley commented they will run into problems determining the beneficial owner.

There was question on how this would affect the federal funds that are involved in State programs. Mr. Bradley responded he didn't know what the possible effect would be using preferential treatment. He commented the current 5% is overlooked because it is small. He noted there are no provisions in this legislation regarding the subject of restrictive bidding. He discussed the State of Washington ferry contract.

After further discussion, Chairman Meekins advised HB 155 would be addressed in a mark-up session next week.

HB 155
HELD OVER

Chairman Meekins stated the next order of business is HB 136.

HB 136 - "An Act making a special appropriation to the Department of Fish and Game for purchase of a sonar fish counter at Nushagak; and providing for an effective date."

HB 136

[Representative Duncan arrived at this time.]

Representative Rogers advised a subcommittee composed of himself, Representatives Anderson, Cotten and Malone, came up with a Finance Committee Substitute which he presented at this time. He explained the Finance CS for HB 136 reduces the amount for the Nushagak River in Bristol Bay to \$21,000 and adds two additional counters that are in the capital budget--Crescent River, Cook Inlet \$6,500; and Kenai River \$12,000. He advised this makes the total appropriation \$39,500 and takes care of the highest priorities for this summer's operations.

Representative Nels Anderson testified briefly that he appreciates Representative Rogers' efforts and feels this is a step forward.

In answer to a question from Steve Pennoyer, Representative Rogers advised this would last midway through next year so as to help out in early summer because capital projects don't begin till late summer. During further discussion, Representative Rogers noted this would need to be increased in the operating budget next year.

Representative Rogers moved to amend Section 1 by deleting "\$21,000" and inserting "\$40,000", an increase of \$19,000 for the Nushagak River, making the total appropriation "\$58,500". There being no objection, it was so ordered.

AMENDMENT

APPROVED

Representative Haugen moved and asked unanimous consent that Finance Committee Substitute for HB 136 be reported out as amended above. There being no objection, it was so ordered. Finance CS for HB 136 was reported out with a "do pass" recommendation.

FINANCE CS
FOR HB 136
REPORTED OUT

[The meeting recessed at 2:30 p.m. and reconvened at 2:45 p.m.]

RECESS

Chairman Meekins brought HB 296 up for consideration.

HB 296 - "An Act making transfers between appropriation items in the FY 79 appropriations for the Department of Administration, Pioneers' Homes; and providing for an effective date."

HB 296

Vern Perry presented three proposed amendments to HB 296. Referring to page 1, line 15, he advised they would like to delete "1,954,200" and insert "1,964,200"; page 1, line 20, delete "1,763,500" and insert "1,773,500"; and page 2, line 11, delete "1,491,400" and insert "1,471,400". He advised this is only moving money within the total program to cover unexpected, updated costs, and does not involve any new money. He stated this would allow the Pioneers' Home program to operate with better efficiency.

AMENDMENTS

During discussion, Judy Crondahl explained the reason they feel the changes are necessary. There was discussion on the Mana Mannings contract.

There was brief discussion on the Palmer Pioneers' Home ventilation system request in Sec. 8 of the bill, with John Lucas noting this is a transfer from a capital budget to an operating budget. Mr. Perry advised this is so they don't have to wait for Free Conference Committee and can have this done or begun before the hot summer. Representative Rogers asked if this would change the operation level for next year and was informed it would result in a \$90,000 savings.

Al Baffone testified briefly in favor of this.

Representative Montgomery moved and asked unanimous consent that Finance Committee Substitute for HB 296 be reported out with the amendments as noted above. There being no objection, it was so ordered. Finance CS for HB 296 was reported out with a "do pass" recommendation.

FINANCE CS
FOR HB 296
REPORTED OUT

Chairman Meekins requested Representative Montgomery handle this bill for the Finance Committee on the House floor.

The next bill up for discussion was SB 91 am.

SB 91 am - "An Act making a supplemental appropriation to the Department of Administration, for ASHA payments; and providing for an effective date."

SB 91 am

In presenting testimony, Ms. Crondahl advised she would address her comments to SB 91, which includes a portion dealing with the Labor Relations Agency ("for the purpose of paying increased costs of professional services contracts - \$13,500") that was deleted in the Senate. She stated the Department of Administration would like the House to adopt SB 91, which includes the Labor Relations Agency.

Steve Hafling stated he has been an Alaskan for 39 years and a member of the State Personnel Board for 18 years. He advised his staff includes one parttime consultant, James R. Lucas, in the Anchorage office. He commented he feels he has the hardest working, least costly office in the State and distributed a handout (see Attachment 2) relating to cases handled in 1978. He advised the LRA operates as a strictly neutral body and so far has won all the court cases. He stated he is just asking for adequate funds to operate in an unencumbered manner.

Representative Duncan asked if the \$13,500 was to pay Mr. Lucas and was informed that it was and that, currently, this is funded through March. There was discussion on the Lucas contract, with Mr. Hafling responding Mr. Lucas receives \$350 per day plus expenses. He advised, however, Mr. Lucas only charges when he is working and that he acts in the same capacity as an attorney. In the event this appropriation didn't pass, Mr. Hafling stated the cases currently being handled by Mr. Lucas would become dormant.

Representative Duncan asked if Mr. Hafling would consider hiring someone local as opposed to Mr. Lucas from California. Mr. Hafling responded Mr. Lucas was hired in 1972 and that he is an expert in his field. He stated Mr. Lucas is privileged to use the San Francisco office to gain expertise. Mr. Hafling agreed, however, that there are probably people in Alaska qualified to do the job and added he has no problem with this so long as that person is unbiased.

Mr. Baffone testified he feels the Labor Relations Agency needs further funding and further development because of the expanding and pending workload. Commenting on the consultant, he stated Mr. Lucas is the expert and noted he has dealt with the National Labor Relations Act. He added that, further down the road when the LRA becomes more active, Mr. Lucas' expertise will be needed. He summarized by stating he feels this is beneficial legislation.

Chairman Meekins stated it was his intent to have a Finance Committee Substitute for SB 91 am prepared as per the original SB 91; total fiscal impact \$30,800. Representative Montgomery so moved. There being no objection, it was so ordered.

FINANCE CS
FOR SB 91 am

Representative McKinnon proposed an amendment to Finance CS for SB 91 am to include an appropriation to the Department of Labor for mechanical inspection in the amount of \$60,800 and distributed a handout to the Committee (see Attachment 3). He stated, last year, this was to be provided through program receipts, but due to a shortfall in the FY 79 projections, this is not possible. He advised the program shuts down in a week if the funding is not authorized.

AMENDMENT

Representative Rogers noted there are only two electrical inspectors throughout the whole State. There was discussion on the status of OSHA regarding pulling this program out of there.

Ken Sprague advised the Department of Labor has eliminated electrical, elevator and plumbing inspections and will curtail boiler and pressure vessel inspections. He commented this currently involves two inspectors--one elevator; one plumbing--who were apprised of this by layoff notices. He pointed out there is some receipt income generated through the fees for certificates of fitness inspections but that it is not enough. He advised the AFL-CIO has not yet decided if the fees will be increased. He also noted he does not represent the boiler and pressure vessel inspectors. In summarizing, he stated the AFL-CIO supports keeping these people on the job. During brief discussion, Mr. Sprague advised this does not involve any new people.

Representative McKinnon moved to add to Finance CS for SB 91 am an appropriation to the Department of Labor for mechanical inspection in the amount of \$60,800. There being no objection, it was so ordered.

APPROVED

Representative McKinnon advised he had another amendment to this bill that would include a \$150,000 appropriation to the Department of Education for Vocational Rehabilitation. Brief discussion followed, with Chairman Meekins stating it is not intent to report the bill out today, but to hold it over to use in Free Conference Committee bargaining on HB 94--the "Christmas Tree" bill. He indicated it would be taken up before the end of business on Monday. The Committee members were in agreement.

AMENDMENT

SB 91 am
HELD OVER

The next bill up for discussion was HB 158.

HB 158 - "An Act making a supplemental appropriation to the Department of Community and Regional Affairs for the special municipal services account; and providing for an effective date."

HB 158

Don Barry distributed a handout revenue sharing entitlement amounts for FY 79 (see Attachment 4) and advised \$1.8 million was vetoed by the Governor last year, making this 88% funded. He stated \$19 million or 92% was passed by the Legislature last year.

After brief discussion, Chairman Meekins stated it is his understanding the Legislature attempted to appropriate 100%, but it turned out, had the Governor left this in, it would have been about 96% funded.

In answer to a question, Mr. Barry responded he thinks Anchorage is the only municipality that operates on a calendar year, that the rest operate on a fiscal year.

After further discussion, Representative Rogers requested the staff prepare a State revenue shortfall for this year. Chairman Meekins advised it is his intent to have a markup session on HB 158 at a later date.

REQUEST

HB 158
HELD OVER

The next bill to be addressed by the Committee was HB 239.

HB 239 - "An Act making a special appropriation to the Legislative Affairs Agency for a gas liquids line feasibility study and an instate royalty gas and gas liquids line feasibility study; and providing for an effective date."

HB 239

Representative Bill Miles testified briefly that, essentially, the bill purports to appropriate \$450,000 for a gasline engineering feasibility study from Prudhoe Bay to tidewater. He noted there were 30 plus co-sponsors of the bill. He explained the Resources committee substitute makes minor changes on dates on lines 15, 23 and 25. He stated this just backs up the dates so that the reports will be more timely. He noted these recommendations were made by Greg Erickson.

After brief discussion, Representative Freeman moved and asked unanimous consent that the Finance Committee report out the Resources committee substitute for HB 239. There being no objection, it was so ordered. The Resources CS for HB 239 was reported out with a "do pass" recommendation.

RESOURCES CS
FOR HB 239
REPORTED OUT

Chairman Meekins brought HB 81 up for consideration.

HB 81 - "An Act relating to trapping license receipts; and providing for an effective date."

HB 81

Representative Rogers noted there is no constitutional problem here and that the fiscal impact is \$36.0, but that it is not new cost. Representative Rogers moved and asked unanimous consent that HB 81 be reported out. There being no objection, it was so ordered. HB 81 was reported out with a "do pass" recommendation.

The meeting adjourned at 4:00 p.m.

ADJOURN

Tape HFC 79-58 Side 1 #685 - End
 Side 2 #001 - End
 79-59 Side 1 #001 - End
 Side 2 #001 - #476

Buy Alaskan Committee

4604 BUSINESS PARK BLVD.
ANCHORAGE, ALASKA 99503

Representative Russ Meekins
Pouch V
Juneau, Alaska 99811

Subject: Alaska Statutes; Article 4. Uniform Purchasing.

The enclosure represents a legislative change proposal to Article 4 in support of the Buy Alaskan Committee position of placing a more reasonable share of Alaska State procurement with Alaska businesses.

The proposal embodies simple wording changes consistent with the existing statute as well as the repeal of the Alaska bidder preference portion of the statute.

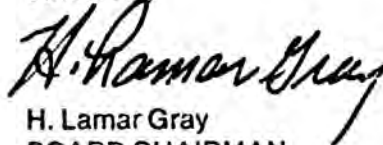
In effect, the changes herein proposed would allow Alaska bidders an exclusive opportunity for Alaska State supply requirements when known competition exists within Alaska among registered Alaska bidders. When no known supplier exists, the Department of Administration has the authority to advertise solicitations for state requirements to non-Alaska bidders.

The Buy Alaskan Committee requests that you review our proposal and evaluate the feasibility of this approach as an effort to bring about a more equitable position for Alaska vendors as regards state procurement requirements.

Your response as well as those forthcoming from other cooperating legislators will be utilized by our group to construct an actual bill that we will submit to the legislature during this session.

We greatly appreciate your interest in this matter.

Sincerely,



H. Lamar Gray
BOARD CHAIRMAN

BOARD MEMBERS
Lanny Edgeman
Gene Yonkins
Dan Hynish

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Alaskan

Sec. 37,05.230 Competitive bids. In the manner provided in this chapter and rules and regulations established under it:

(1) a contract for construction and repairs, or a purchase of and contract for supplies, materials, equipment, and contractual services must be based on competitive bids (ADVERTISED TO ALASKA BIDDERS); an award shall be made to the lowest responsible bidder after advertising for bids, except that (A) Repealed by sec. 2 ch 92 SLA 1967; (B) (this portion to be repealed) (A BID SHALL BE AWARDED TO AN ALASKA BIDDER IF HIS BID IS NOT MORE THAN FIVE PER CENT HIGHER THAN THE LOWEST NONRESIDENT BIDDER'S); (AND) (C) competitive bids need not be required (i) for contractual services where no competition exists; (ii) for sales involving fair trade items; (iii) (WHEN,) in (THE) (A DECLARED EMERGENCY) (JUDGMENT OF THE PURCHASING AGENT) food, clothing, or medical supplies, or materials for use in laboratory and experimental studies may be purchased otherwise to the best advantage of the state; (iv) where rates are fixed by law or ordinance; (v) for items traded in on like items; or (vi) for professional services; (AND (D) BIDS MAY BE ADVERTISED TO NON-ALASKA BIDDERS WHEN IT IS KNOWN THAT NO PROSPECTIVE ALASKA BIDDER EXISTS)

(2) if the amount of the contractual services, purchase, or sale is estimated to exceed \$2500 sealed bids shall be solicited, when practicable, by publication in a newspaper calculated to reach prospective (ALASKA) bidders and by posting notices in public places within the area where the work is to be performed or material furnished and in addition the department may also designate a trade journal for publication; the department shall also solicit bids by sending notices by mail to all active prospective (ALASKA) bidders known to it and all bids shall be sealed when received, and shall be opened in public at the hour stated in the notice; the department may negotiate directly if it finds that it is in the best interest of the state;

(3) no change

(4) no change

(5) an "Alaska bidder," for the purpose of bid awards under (1) (AND (1) (D)) of this section is a person who

- (A) holds a current Alaska business license,
- (B) submits a bid for goods or services under the name as appearing on his current Alaska business license,
- (C) has maintained a place of business within the state for a period of six months immediately preceding the date of his bid.

KEY:

- 1. Bracketed, capitalized and underlined are changes to be added to the statute.
- 2. Bracketed and capitalized to be deleted or repealed from the statute.

ALASKA LABOR RELATIONS AGENCY

1978 BUSINESS

Case No.	Description	Date	Action
UA-78-1	ACCFT #2404 Unit Authorization: REA/CES	1-5-78	Hearing 2-22-78 O&D #35: REA denied, # CES unit authorized
UC-78-1	APEA Unit Clarification: Sup Nurse II, Mgrs Pioneer Homes	1-78	To be refiled Refiled as UC-78-2
UPLC-78-0	APSE #71 vs. State of AK: Firefighters	1-78	O&D #33; Hearing 8-21-78 Hearing 10-10-78 Elec
ULPC-78-1	ACCFT vs. U of A Terminated employee for union activities	1-10-78	O&D #38-11-28-78 Hearing 4-27 & 28-78 Postponed 4-25 Withdrawn 6-18-78
ULPC-78-2	ACCFT vs. U of A Refused to process grievances	1-10-78	Hearing 4-27 & 28-78 Postponed 4-25 Withdrawn 6-18-78
ULPC-78-3	ACCFT vs. U of A Refused to furnish info to union	1-10-78	Hearing 4-27 & 28-78 Postponed 4-25 Withdrawn 6-18-78
ULPC-78-4	ACCFT vs. U of A Refused to bargain in good faith	1-10-78	Hearing 4-27 & 28-78 Postponed 4-25 Withdrawn 6-18-78
ULPC-78-5	APSE #71 vs. State of AK: Lorena Corson	3-9-78	Pending in court Dismissed O&D #41 1-8
ULPC-78-6	State of AK vs. APSE #71	3-29-78	Hearing 6-19-78, 8-2 Withdrawn 8-9-78
ULPC-78-7	APSE #71 vs. State of Alaska: Christine Thomas	6-20-78	Dismissed O&D #40 1-8
ULPC-78-8	Daniel R. DeNardo vs. State of Alaska	7-6-78	Hearing 10-10-78 Dismissed O&D #39
UC-78-2	APEA Unit Clarification: Sup Nurse II, Mgrs. Pioneer Homes	9-6-78	
UC-78-3	APEA Unit Clarification: Sup Employees in #71	9-6-78	Deferred by APEA 1-8- to April 79 hearing
UC-78-4	APEA Unit Clarification: Gen Govt Emp in APSEA #71 (Elevator & Safety Inspectors)	9-6-78	Deferred by APEA 1-8- to March 79 hearing
UPLC-78-9	ACCFT vs. U of A: Interfering with employee rights, refusing to bargain in good faith	9-7-78	Hearing scheduled 2-2
UC-78-5	APEA Unit Clarification: Elec. & Plumbing Inspectors in APSE #71	9-13-78	Deferred by APEA 1-8- to March 79 hearing
UC-78-6	APSE #71 and State of Alaska Unit Clarification: Seward Skill Center	9-25-78	Hearing scheduled 2-2
UC-78-7	APSE #71 vs. State of AK Unit Clarification: Supply Clerk I (Bradford)	8-18-78	Hearing 1-8-79, heari scheduled 2-20-79
UC-78-8	APSE #71 vs. State of AK Unit Clarification: Pioneer Home Equipmt Operators	10-3-78	Board meeting 1-8-79 Hearing scheduled 2-2
ELECTION 78-1	Cooperative Extension Service, U of A ACCFT #2404 vs no representation	10-78	No representation
UC-78-9	St. of AK & APEA: Payroll Supervisor I Unit Clarification	10-13-78	
UC-78-10	ST. of AK, Conf & APEA: Corres Sec, Admin Support Technician Unit Clarifications	12-27-78	

ALASKA LABOR RELATIONS AGENCY

1977 BUSINESS

<u>Case No.</u>	<u>Description</u>	<u>Date</u>	<u>Action</u>
ULPC-76	APSE Local 71 vs. State of AK	12-21-76	Dismissed
ULPC-77-1	ACCFT vs. U of AK	1-25-77	Withdrawn
ULPC-77-2	ACCFT vs. U of AK	1-25-77	Withdrawn
ULPC-77-3	ACCFT vs. U of AK	1-25-77	Withdrawn
ULPC-77-4	ACCFT vs. U of AK	1-25-77	Withdrawn
UC-77-5	Unit Clarification: ACCFT #2404 Add Adult Literacy Lab employees to unit		To be refiled under new regulations
ULPC-77-6	APEA vs. State of AK	1-3-77	Withdrawn
ULPC-77-7	APEA vs. State of AK	1-5-77	Withdrawn
UC-77-8	Unit Clarification: Radio Officers	2-15-77	O&D #29 2-20-77
UC-77-13	Unit Clarification: Public Safety Officers Fire Protection Engineers	3-8-77	O&D #28A 3-28-77
ULPC-77-15	ACCFT #2404 vs. U of AK	3-77	Withdrawn
UC-77-18	APEA Unit Clarification: Budget Analysts	5-18-77	O&D #31 1-23-78
UC-77-19	APEA Unit Clarification: Asst Correctional Superintendents	5-18-77	Settled by parties
UC-77-20	PSEA Unit Clarification: Law Enforcement Officers--Weights & Measures employees	8-2-77	O&D #30 10-17-77
ULPC-77-22	ACCFT #2404 vs. U of AK Refusal to bargain in good faith	8-16-77	Hearing March 2-3, 1978 O&D #37 10-9-78 Dismissed
ULPC-77-22A	ACCFT #2404 vs. U of AK Failure to implement terms of collective bargaining agreement	8-16-77	Hearing scheduled 4-2-78 Postponed 4-25-78 Withdrawn 6-18-78
ULPC-77-35	ACCFT #2404 vs. U of AK Threat to discharge employees for union activities	12-1-77	Hearing scheduled 4-2-78 Postponed 4-25-78 Withdrawn 6-18-78
ULPC-77-35	U of AK vs. ACCFT #2404 Bypassed collective bargaining agreement, acted in bad faith	12-13-77	Hearing scheduled 4-2-78 Postponed 4-25-78 Withdrawn 6-18-78
UC-77-30	ACCFT #2404 Unit Clarification: REA/CES	12-1-77	Dismissed
UA-77-31	PAGE Unit Authorization: ACCFT #2404	10-6-77	Hearing 2-21-78 DENIED USD #34 4-28-78

UA = Unit Authorization

UC = Unit Clarification

ULPC = Unfair Labor Practice Charge

Attachment 2



State of Alaska
LABOR RELATIONS AGENCY

P. O. BOX 6701 • ANCHORAGE, ALASKA 99502
TELEPHONE (907) 243.6955

C. R. "STEVE" HAFLING
CHAIRMAN
RONALD M. HENRY
MORGAN REED

JAMES R. LUCAS
CONSULTANT

Prepared for: Mr. C.R. "Steve" Hafling, Chairman
Alaska Labor Relations Agency

Prepared by: Ann Schwarz
Assistant to the Board

Date: February 19, 1979

SUMMARY OF CASES BEFORE THE LABOR RELATIONS AGENCY

1. UC-78-2 9-6-67 APEA UNIT CLARIFICATION: SUPERVISING NURSE IIs
AND MANAGERS OF PIONEER HOMES
-
- Issue: APEA petitions to clarify and/or amend the
certification for the Supervisory Bargaining Unit,
State of Alaska, to include the following
positions, currently in the General Government
and Confidential bargaining units:
 Supervising Nurse IIs
 Managers, Pioneer Homes
APEA contends that employees filling these
positions have hiring, firing, and related
authority which properly meet the criteria
for the Supervisory bargaining unit.
- Action: APEA requested a delay in the LRA's hearing
on the case until March 1979. The State of
Alaska has not responded to the petition.

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2. UC-78-3

9-6-78

APEA UNIT CLARIFICATION OF THE SUPERVISORY UNIT
TO INCLUDE SUPERVISOR EMPLOYEES PRESENTLY IN
PUBLIC EMPLOYEES LOCAL 71 BARGAINING UNIT

- Issue:** APEA contends that the Supervisory unit should include all non-working foremen or supervisors in Local 71 meeting supervisory criteria as set forth in Order and Decision #26 in the following classes of positions:
- Airport Maintenance Foreman, Highway Maintenance Foreman, Auto Shop Foreman, Building Maintenance Foreman, Equipment Operator Foreman, Electrician Foreman, Electronic Technician Supervisor, Highway Maintenance Foreman, Party Chief, Housekeeping Supervisor, Groundsman Supervisor, Laundry Supervisor.
- APEA contends that certain and/or all persons in the above classes have hiring, firing, and related authority, thus properly meeting the criteria for the Supervisory bargaining unit.
- Action:** On December 15, 1978, Local 71 requested notification to attend an informal conference to resolve the dispute. On January 8 at the LRA hearing, Pat Murphy of APEA requested an indefinite delay to the LRA's hearing of the case. Al Baffone of Local 71 protested that the matter should be settled, the Board agreed, and Murphy agreed to an April 1979 hearing.

3. UC-78-4

9-6-78

APEA UNIT CLARIFICATION: ELEVATOR AND SAFETY
INSPECTORS IN THE PUBLIC EMPLOYEES LOCAL 71
UNIT

- Issue:** APEA contends that the following positions or classes of positions, now in the Local 71 unit, correctly belong in the General Government unit:
- Elevator Inspector, OCC Safety Comp. Officer, Inspector III, and Safety Consultant
- Action:** On December 15, Local 71 requested notification to attend an informal conference to resolve the dispute. On January 8 at a hearing before the LRA, Pat Murphy of APEA requested an indefinite delay in the LRA's hearing of the case. Al Baffone of Local 71 protested that the matter should be settled, and Murphy agreed to a March 1979 hearing of the case.

4. ULPC-78-9

9-7-78

ACCFT VS. U OF AK UNFAIR LABOR PRACTICE CHARGE

Issue:

ACCFT charges that the U of AK has interfered with employee rights to representation and has refused to bargain in good faith.

Specifically, ACCFT alleges that representatives of that union and the University met in July 1978 to discuss settlement of grievances and unfair labor practices pending against the University. All agreed to drop the unfair labor practice charges if the University completed psychiatric evaluation of Evelyn Miller to determine if she were capable of returning to work (the Miller case was a matter pending for one year, either in the form of an unfair labor practice or a grievance). If incapable of work, she would be retired on disability; otherwise she would be returned to her job.

ACCFT charges that to date the University has taken no action to evaluate Miller.

Second, ACCFT contends that the University has not furnished the union the documents necessary for collective bargaining, as requested by the union and promised by the University.

Third, ACCFT charges that the University has promised but failed to schedule a negotiating session with ACCFT. This negotiation was to provide an additional fringe benefit to union members in lieu of the dependent insurance coverage previously negotiated but determined to be contrary to state law.

Action:

On October 5, Carl Westman of the University denied all ACCFT charges. Furthermore, the University countercharged that ACCFT, via its allegations, was making a personal attack on the University's labor relations representative (Westman) and was illegally trying to influence the selection of management representatives in the collective bargaining relationship.

On January 8, 1979, the LRA informed Westman that his response to the ACCFT charges was deficient in particulars. It gave no answers enabling the LRA to determine whether or not the charges should be dismissed; investigated with a view to resolving the matter by informal methods; or be the subject of a formal LRA hearing. It asked specific questions of Westman.

The LRA also stated that Westman's countercharge had no apparent basis insofar as the charge was filed.

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He was informed that if he were serious about making such a charge, it should be made pursuant to the procedures described in the revised regulations.

The LRA received no response for the University to its specific questions in the 1-8-79 letter to Westman. A formal hearing on the ACCFT charge was scheduled for February 20, 1979.

5. UC-78-5

9-13-78

APEA UNIT CLARIFICATION: ELECTRICAL AND PLUMBING INSPECTORS IN LOCAL 71

Issue:

APEA petitions to amend the certification for Local 71 and the APEA General Government unit to include the following positions or classes of positions in the General Government Unit:

Electrical Inspector; Plumbing Inspector
The positions are now in the Local 71 unit. APEA contends that persons filling the positions properly meet the criteria for inclusion in the General Government unit.

Action:

On December 15, Local 71 requested notification to attend an informal conference to resolve the dispute. On January 8 at a LRA hearing, Pat Murphy of APEA requested an indefinite delay on LRA's hearing of the case. Al Baffone of Local 71 protested, and Murphy agreed to a March 1979 hearing.

6. UC-78-6

9-25-79

PUBLIC EMPLOYEES LOCAL 71 AND STATE OF ALASKA UNIT CLARIFICATION: SEWARD SKILL CENTER

Issue:

Local 71 petitioned for a ruling on the bargaining unit assignment of State employees at the Seward Skill Center. Local 71 investigations had found that the State was employing students to drive the school bus, was employing a Clerk II to perform Storekeeper duties in a tool crib, and was eliminating Local 71 members and employing Instructor's Aides and Instructors to do work of the Labor Trades and Crafts bargaining Unit.

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Action: In its petition, Local 71 explained that it had written Commissioner Allen of the State to contact the LRA regarding the situation at the Seward Skill Center. The LRA received copies of letters from the State to Local 71 explaining the State's position. All were sent prior to Local 71's filing for unit clarification. They claimed the union had not supplied any information which would cause the State to revise its position, and directed the union to pursue these matters to the LRA. The LRA received no correspondence from the State following the filing. On November 27, 1978, the LRA heard the case first. On December 15 Local 71 again requested a hearing before the LRA. At a January 8, 1979 hearing, the LRA agreed to hear the case on February 20, 1979.

7. UC-78-7

8-18-78 LOCAL 71 AND STATE OF ALASKA UNIT CLARIFICATION:
SUPPLY CLERK I (BRADFORD)

Issue: Local 71 requested a unit clarification on the proper placement of Jack Bradfor, presently classified as a Supply Clerk I in the General Government Unit. The union contends that the work performed by Bradford should be properly classified as the work of a Storekeeper, Wage Group VIII in the Labor, Trades and Crafts bargaining unit.

Action: On November 27, 1978, the LRA heard the case and received evidence regarding Bradford's job duties. On January 8 at another hearing on the case, both Local 71 and the State and APEA agreed to postpone the hearing until February.

8. UC-78-8

10-78

PUBLIC EMPLOYEES LOCAL 71 AND STATE OF ALASKA
UNIT CLARIFICATION: PIONEER HOME EQUIPMENT OPERATORS

Issue:

Local 71 requested the unit clarification of the Pioneer Home Equipment Operator. The petition stemmed from State assignment of the job to the General Government unit. Local 71 contends the job belongs in the Local 71 unit.

Action:

The LRA first heard the case on November 27, 1978. In early January the LRA investigated the actual job duties performed by the drivers of the Pioneer Home vehicles. One man, a Pioneer Aide in the General Government unit, was found to be a full-time drive.

On January 8, the LRA requested that both the State and Local 71 provide additional material on job classifications for other wage groups and for other jobs such as chauffeurs. This information was to be presented to the Board at a formal hearing on the case on February 20, 1979.

*Assigning
8/30/79*

9. UC-78-9

10-78

STATE OF ALASKA AND APEA UNIT CLARIFICATION:
PAYROLL SUPERVISOR I

Issue:

The State requested a unit clarification following disagreement between the State and APEA on the proposed movement of Payroll Supervisor I from the Supervisory to the General Government unit. State contends that employees in the disputed position serve as "working leaders" rather than supervisors according to LRA regulations.

Action:

LRA is hearing the case on February 20, 1979.

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10. UC-78-10

12-27-78 STATE OF ALASKA AND CONFIDENTIAL EMPLOYEES ASSN
UNIT CLARIFICATION: CORRESPONDENCE SECRETARY AND
ADMINISTRATIVE SUPPORT TECHNICIAN

Issue: The State petitioned for a unit determination on the above positions. Previously it had recommended to the unions that the positions be moved from the Confidential to the General Government bargaining unit. The Confidential Employees Association had disagreed with this proposed movement.

Action: LRA scheduled a February 21, 1979 hearing for the case. This hearing was postponed at the request of the parties on February 15, 1979.

11. ULPC-79-1

1-22-79 APEA VS. STATE OF ALASKA CHARGING
1) IMPROPER BARGAINING UNIT TRANSFERS BY STATE
2) COERCION OF EMPLOYEES EXERCIZING THEIR RIGHTS
UNDER PERA

Issue: APEA alleges that the State of Alaska is engaging in bargaining unit transfers without notice to the LRA, the affected public employee, or the employee's representative. This transfer is implemented by a "paper transaction" called "deletion/established", a method devised to avoid the requirements of the Statutes and LRA Orders and Decisions

APEA also alleges that the State is seeking to remove improperly from APEA's General Government unit past and current officers and delegates of APEA because of those individuals' valid exercise of contractual and statutory rights. APEA takes these actions to be a means of intimidation and punishment for the exercise of employee rights.

Action: LRA scheduled the case for a February 21 hearing. In a January 31 letter to the LRA, the State contended that informal means should first be used to settle the dispute. According to APEA informal means had been exhausted prior to the filing of the charge. LRA therefore denied postponement of the hearing.

ALASKA LABOR RELATIONS AGENCY

ORDERS AND DECISIONS

O & D NUMBER	DATE	SUBJECT	ISSUE/ACTION
1	2-2-73	Concerning Petitions Number 1-72, 2-72, 3-72, 4-72, 5-72, and Relevant Interventions and Objections Interventions: Natural Resources Professional Association of AK, AK Engineers in State Government, IBEW Local #1547	1-72 and 5-72- Unit Authorization, <u>Confidential Employees</u> approved 2-72- Unit Authorization, General Government, approved 3-72 - Unit Authorization, Ferry Terminal Mgrs & Assts - authorizes election 4-72 - Unit Authorization, Airport Field & Bldg Mtc - DISMISSED Interventions - DISMISSED
2		Concerning Petition 1-73: Unit Certification all construction, maintenance, and custodial employees (Tri-Trades)	DISMISSED
3		Concerning Petition 2-73 - Unit Certification, Maintenance and operations employees of U of A, Fairbanks Heating and Power Plant	DISMISSED
4	7-19-73	Relating to Objections of IBU's Union concerning elections among Ferry Terminal Operators and Assistants	DISMISSED
5	8-15-73	Unit Authorization- Building and Construction Trades	Unit approved, election authorized
6	12-7-73	Implementing O & D #1 as Pertains to Petition 1-72 and 5-72, Confidential Unit	Authorizes election for <u>Confidential Unit</u>
7	1-9-74	Concerning the Conduct of a Strike Vote Election	Guidelines for Strike Vote elections
8	1-17-74	Concerning the Petition for Collective Bargaining Representation for Supervisory Employees of the State	Authorizes <u>Supervisory Employees</u> bargaining unit, election for bargaining agent
9	1-17-74	Pertaining to Confidential Bargaining Unit and by Confidential Employees Assn	Authorizes election between APEA, <u>Confidential Employees Union</u> , or no re

O & D NUMBER	DATE	SUBJECT	ISSUE/ACTION
10	1-17-74	Concerning Appeal of Tri-Trades Public Service Council of the "Globe" Ballot Election of 10-24-73	Authorizes another election of "Globe" election unit; objection upheld
11	1-17-74	Concerning the Petition for Collective Bargaining Representative of all non-certified employees of the State Operatd School System	No special unit authorized, but employees allocated among existing bargaining units
12	4-1-74	Concerning Challenges to Certain Classifications in Supervisory Unit	Unit Clarification, Supervisory Employees
13	5-4-74	Concerning Challenges to Certain Classifications in the Confidential Unit	Unit Clarification, Confidential Unit
13A	7-29-74	Pertaining to Clarifications of O&D 13	
14	7-30-74	Pertaining to Objections Filed to "Grey Collar" Election of 4-26-74	Objections overruled; Tri-Trades is certified rep for "Grey Collar"
15	2-3-75	Pertaining to Petitions for Clarification of Supervisory Status	
15A	4-3-75	Pertaining to Clarification of O&D 15	
15B	7-18-75	Pertaining to a Hearing Concerning a Petition by Robrrt Stinde Requesting Reclassification into Supervisory Unit	Petition denied.
15C	7-18-75	Pertaining to a Petition by Probation Officer III for Retroactive Pay	Petition denied.
16	4-25-75	Pertaining to Unit Clarification Petition by APEA first dated 8-29-74	Petition denied
17	5-2-75	Pertaining to the Strike Ballot Election Conducted by the Tri-Trades Public Service Council during March 1975	
17A	June 75	Pertaining to Proposed Strike Vote Election to be Conducted by Tri-Trades Public Service Council	
18	2-24-75	Pertaining to Dismissal of Unfair Labor Practice Charges made by John Baxandall et al.	
19	11-10-75	Pertaining to Decertification Petition filed by the Marine Engineers Benefic'l Assn with respect to Unit of Confident'l Employees.	Authorizes election of bargaining representative: CEA, MEBA, or no rep

O & D NUMBER	DATE	SUBJECT	ISSUE/ACTION
20	2-24-76	Pertaining to the Status of AK Marine Ferry System Employees under the AK Public Employment Relations Act	LRA has jurisdiction
21	4-21-76	Pertaining to the Unit Clarification Petition by Tri-Trades Public Service Council <u>in re</u> Partially Exempt Employees	Petition denied.
22	4-21-76	Pertaining to Petition for Clarification of Collective Bargaining Agreement between Tri-Trades Public Service Council and the State of Alaska	Petition denied.
23	5-5-76	Pertaining to Unfair Labor Practice Charges filed by AFT #2404, representing Community College Teachers, against the University of Alaska	Charges upheld; U of A to cease and desist
24	5-12-76	Pertaining to Unit Clarification Petition by Public Service Employees Local No. 71, Successor Organization to Tri-Trades Public Service Council	Present allocation is correct.
25	7-26-76	Pertaining to Representation Petition by "Associated Faculty" affiliated with the National Education Association	Bargaining unit denied.
26	7-23-76	Pertaining to Unit Allocation of Individuals, Supervisory Unit	
26A	2-23-77	" Supervisory vs. General Govt. Unit	
26B	2-23-77	"	
26C	3-29-77	"	
26D	5-20-77	"	
26E	10-14-77	"	
26F	10-27-77	"	
27	8-16-77	Pertaining to Unfair Labor Practice Charge filed by APEA against AK Public Service Employees Local #71, AFL-CIO, heard at Anchorage, AK on August 16, 1976	Charges DISMISSED
28	1-3-77	Pertaining to Unit Authorization Petition by Public Safety Employees Assoc, Inc., State of AK	Authorizes Public Safe Unit, certifies PSEA a bargaining agent
28A	3-28-77	Pertaining to Clarification of the Unit of Public Safety Officers Authorized by O&D #28	Unit Clarification - Fire Protection Engine from Public Safety to APEA
29	2-20-77	Pertaining to Clarification of Unit - Radio Officers	UC - Radio Officers fr General Government to Marine Ferry Employees

<u>O & D NUMBER</u>	<u>DATE</u>	<u>SUBJECT</u>	<u>ISSUE/ACTION</u>
30	10-17-77	Pertaining to Petition for Amendment/ Certification of the Law Enforcement Bargaining Unit	UC - Motor Vehicle Inspector moves from APEA to PSEA
31	1-23-78	Pertaining to Status of Program Budget Analysts in the Classified System	UC - put in General Govt unit
32	1-23-78	Pertaining to Petition by Dept. of Administration to Reallocated 2 Posi- tions from General Government Unit to Confidential Employees Unit (Acctg Clerk II, Payroll Supervisor)	Petition denied.
33	3-20-78	Pertaining to Firefighters	Unit Clarification - State of AK and APSE #71
34	4-28-78	Pertaining to Petition by the Profes- sional and General Employees Council for Certification of a Proposed Bargaining Unit at the University of Alaska	UA - Denied.



**PUBLIC EMPLOYEES
LOCAL 71 AFL-CIO**

HEADQUARTERS

3400 SPENARD ROAD, SUITE 10, ANCHORAGE, ALASKA 99509
P. O. Box 4-1535
BUSINESS MANAGER - SECRETARY - TREASURER
AL J. BAFFONE, SR.



January 30, 1979

REC'D FEB 9 1979

C. R. "Steve" Hafling
Chairman
Alaska Labor Relations Agency
P. O. Box 6701
Anchorage, AK 99502

Dear Sir:

Public Employees Local 71, AFL-CIO, is requesting that your office conduct a strike vote within the Labor, Trades and Crafts bargaining unit, Local 71, with the State of Alaska. Under the collective bargaining Agreement, specifically;

Article VII, Section 7:

The parties agree that there shall be no strikes or lock-outs during the life of this Agreement, except as provided in Article IX, section 2, paragraph (c).

Article IX, section 2, paragraph (c):

During the process of the above procedure, there shall be no strike or lockout which is in any manner related to this grievance. The parties agree that the decisions or award of the arbitrator shall be final and binding on each of the parties and that they will abide thereby. The authority of the arbitrator shall be limited to questions directly involving the interpretation or application of specific provisions of this Agreement, and no other matter shall be subject to arbitration hereunder. The arbitrator shall have no authority to add to, subtract from or change any of the terms of this Agreement, to change an existing wage rate or to establish a new wage rate except as provided in Article XIII, Section 2 and Section 4. Should either party fail or refuse to abide by the arbiter's decision, the prevailing party shall be free to take whatever action it deems necessary, and such action will not be considered in violation of this Agreement.

On three occasions, the State of Alaska has refused to abide by the decisions of arbitrators.

JUNEAU

KEN SPRAY

BUSINESS REPRESENTATIVE

100 FRANKLIN ST., ROOM 103

(907) 595-3903

ANCHORAGE

JENNIE DAY PETERSON

JIM YOUNGER

BUSINESS REPRESENTATIVES

(907) 276-7211

481

FAIRBANKS

DON VALESKO

BUSINESS REPRESENTATIVE

208 WENDELL, ROOM 205

(907) 452-5024

Attachment 2

3-2-79

G. R. "Steve" Hafling
RE: Strike Vote

January 30, 1979
Page 2

In the case of Lorena Corson, her grievance was arbitrated May 2 and 3, 1977. Arbitrator Michael H. Beck, in his decision dated July 13, 1977, ordered that she be returned back to the bargaining unit of Public Employees Local 71. They have refused to comply with that directive.

In the case of Donald Bascom, arbitrated March 1 and 2, 1978, Roger Tilbury ordered that the State of Alaska comply with the Labor Agreement by paying Mr. Bascom back pay per diem to 1976.

Arbitrator William H. Dorsey, Jr. in his award dated December 15, 1978, ordered that the State of Alaska was to pay Mr. Donald Bascom per diem for the year 1977, and his decision, according to our contract, is final and binding.

It is the position of Public Employees Local 71, AFL-CIO that we are relieved of the no strike, no lock-out clause. It is further our reading of the Alaska Statutes that, apparently, the responsibility of conducting an election for strike purposes is that of the Agency.

I am sure you are aware that time is of the essence. Your immediate attention to this matter will be greatly appreciated.

Sincerely,

Al J. Baffone Sr.
Al J. Baffone, Sr.
Business Manager
Secretary/Treasurer

Certified No. 797704

cc: Patrick L. Hunt (Certified No. 797705)
Jim Lucas
Noel McMurtray
Business Representatives
Shop Stewards

AJB/tak

STATE
of ALASKA

MEMORANDUM

TO: John Crandall
Administrative Assistant
Legislative Finance

DATE: February 21, 1979

FILE NO:

TELEPHONE NO: 465-4839

FROM: R. D. Cather
Chief, Mechanical Inspection
Wage & Hour Division
Department of LaborSUBJECT: Life & Property Protection
Mechanical Inspection
Projected Shortfall FY 79
\$60.8

We are having serious problems in generating 50% through program receipts for the State Mechanical Inspection BRU as mandated. The department increased the pressure vessel inspection fees effective June, 1978 after public hearings to the maximum considered acceptable and reasonable upon review by the Department of Law. We now find that these new fees do not cover the shortfall from the electrical, plumbing, and elevator inspection functions which are not revenue generating. Overall, I have serious reservations if this BRU can ever meet the mandated 50% program receipts and have suggested 35% as more realistic. I am using the short experience gained from the recent increase in pressure vessel fees, for after the increase, there has been considerable resistance from boiler and pressure vessel users.

To help offset future shortfalls, the department has prepared bills to allow for inspection fees for elevator inspection, to increase the electrical and plumbing certificate of fitness fees, and to charge fees for plumbing inspections.

On February 14, 1978, Budget & Management rejected a supplemental request to cover the shortfall in program receipts of this BRU for \$60.8. At that time, director Dale W. Cheek wrote layoff notices to those employees who generated the least or no revenue. The persons initially affected are the elevator inspector, plumbing inspector, two electrical inspectors, and one boiler and pressure vessel inspector. This will eliminate Electrical, Elevator, and Plumbing inspections and will curtail Boiler and Pressure Vessel inspections.

Please note the attached FY 79 shortfall schedule and letter from Commissioner Orbeck.

LIFE AND PROPERTY PROTECTION**MECHANICAL INSPECTION**

Projected Shortfall FY 79: \$60.8

	FY 79 Current Auth	Expend and Encumb	Projected Expend and Encumb	FY 79 (Deficit) or Excess
PERSONAL SERVICES	396.7	180.8	190.7	25.2
TRAVEL	48.0	28.5	28.5	(9.0)
CONTRACTUAL SERVICES	69.0	41.6	28.6	(1.2)
COMMODITIES	7.2	2.9	2.9	1.4
EQUIPMENT	3.5	-0-	.1	3.4
LANDS, BLDG.	5.1	2.9	-0-	2.2
TOTAL	529.5	256.7	250.8	22.0
 GENERAL FUND	 300.2	 256.7	 43.5	 need: 60.8
 PROGRAM RECEIPTS	 229.3	 -0-	 146.5	 unrealized: (82.8)

10. [Ron Lind, Director
Division of Budget & Management
Office of the Governor

DATE February 9, 1979

FILE NO. AKAS IM 3-3

ATTN: JEFF MORRISON

TELEPHONE NO. 465 2700

FROM:

E. Orbeck
Edmund N. Orbeck
Commissioner
Department of Labor

SUBJECT State Inspection FY '79
Supplemental Budget Request

We continue to have a serious problem in generating program receipts amounting to 50% of the State Inspection BRU. The department increased the pressure vessel inspection fees effective June, 1978 to the maximum that we felt the public would stand for; however, we now find that the pressure vessel section fees do not cover the shortfalls from the electrical, plumbing, and elevator inspection functions.

The department has prepared bills to allow for inspection fees for elevator inspections, and other bills to increase the electrical and plumbing certification of fitness fees, and to charge for plumbing inspections. I cannot forecast how these bills will fare in the legislature because I do recall that there was considerable opposition from certain legislators when we were holding regulation hearings to increase pressure vessel inspection fees.

In evaluating the program receipts for FY '79 we are projecting a shortfall of \$60,800. Through January 31, 1979 this program has generated approximately \$13,780 a month. We are anticipating receipts of approximately \$10,000 per month for the remaining 5 months. The reason for the slowdown in cash flow is due mainly to the following:

1. The current weather conditions inhibits travel to remote areas, therefore the inspectors are unable to get out and conduct as many inspections as during the fall.
2. Total program receipts are projected to be approximately \$146,500. To continue operations the program would need \$207,500 in receipts. Originally receipts were estimated to be 229,300, however, through frugal management they will be able to save \$22,000 in total expenditures.

The following is a more detailed breakdown of our needs.

FY '79 Budget	529,500
Savings	<u>(22,000)</u>
FY '79 Projected Expenditures	507,500
General Funds	300,200
Program Receipts 7/1/78 1/31/79	96,500
Program Receipts 2/1/79 6/30/79	<u>50,000</u>
Shortfall	60,800

In the event that the supplemental request is denied, our best course of action would be to lay off those employees who generate the least revenue, as well as others necessary to lower the shortfall.

For expedience we are requesting that this supplemental be attached to the existing House Bill No. 92.

If you have any questions, please contact Tim Vogl at 465-2720.

STATE
OF ALASKA

MEMORANDUM

Jim
Dunbar

TO: Dale Cheek, Director
Division of Mechanical Engineering
Department of Labor

DATE: February 14, 1979

FILE NO.

TELEPHONE NO.

FROM: *RL*
Ron Lind, Director
Division of Budget and Management
Office of the Governor

SUBJECT: Supplemental Request

I am not recommending approval of your request for a FY 79 supplemental for the Mechanical Inspection BRU. We continue to support the philosophy that the inspection activities should generate, on the aggregate, fifty percent of program costs when fees are outside of your control; we also support the position that the inspection activities should pay all of their related costs, if you control the fees. The Governor's action in reducing your FY 79 budget from the Free Conference Committee amount recognized that the transition to a full 50% funding by program receipts may not be immediate, and your reduced budget (from FCC) included \$25,800 in "unmatched" general funds. The addition of \$47,900 of 100% general funds for an Electrical Inspector should have allowed your agency sufficient flexibility to assure a smooth transition to a total budget of 50% program receipts, as included in the Governor's FY 80 budget request.

Since no information was supplied that clearly indicated you had been directed by the Governor's office to proceed on a spending pattern which would necessitate a supplemental, I do not feel constrained to support one.

We recognize the necessity for the legislature to approve your authority to administratively establish fees for plumbing, electrical, and elevator fees. As a practical matter, that authority, if enacted into law, will probably not take effect before the end of FY 79. We therefore realize that you may have to layoff non-revenue producing inspectors or increase your other fees for the remainder of this fiscal year. In the event that no authority to set fees is enacted this session, we will need to seriously consider the permanent deletion of authorized positions for non-revenue generating inspectors.

cc: Fran Ulmer
Mike Harper

They will A U T e .

487

Attachment 3

3-2-79

*Plumbing
Inspector*

February 13, 1979

David D. Barce
3616 W. 63rd
Anchorage, Alaska 99502

Dear Dave:

After nearly eight months of experience into this fiscal year, it is now apparent that the State Mechanical Inspection Section BRU will not generate the required 50% of the budget by program receipts. Our fiscal section is projecting a program receipt shortfall of \$50,000 for FY-79. This leaves me no alternative. In order to keep a nucleus of the unit I must now layoff individuals in those positions that are bringing in the least in program receipts.

This letter serves as written notice that your duties with the Department of Labor will end at the close of business March 6, 1979.

Your name will be placed on a layoff list. This list will be certified to this department if a vacancy occurs in your job classification. If you have any specific questions regarding your layoff, please contact Lynda McCurry, Personnel Officer, at 465-2769. She will be most happy to assist you in any way possible.

The Department has introduced bills in the current legislature to increase certain inspection and certificate of fitness fees. If those bills are passed into law, then the State Mechanical Inspection Section should be able to meet the mandate of 50% of the budget from program receipts in future fiscal years.

We have also requested that a supplemental appropriation to make up the shortfall for this fiscal year; however, we have no firm decision on this request so this layoff is now necessary.

Sincerely,

Dale W. Cheek
Dale W. Cheek
Director
Wage and Hour/Mechanical
Engineering Division

488

DWC/rh

Attach 3 cc: Lynda McCurry, Personnel Officer
Commissioner Edmund N. Orbeck

3-2-79

February 13, 1979

*Elous for
Inspector*

H. Dwayne Houck
P.O. Box 1402
Anchorage, Alaska 99510

Dear Dwayne:

After nearly eight months of experience into this fiscal year, it is now apparent that the State Mechanical Inspection Section ERU will not generate the required 50% of the budget by program receipts. Our fiscal section is projecting a program receipt shortfall of \$60,000 for FY-79. - This leaves me no alternative. In order to keep a nucleus of the unit I must now layoff individuals in those positions that are bringing in the least in program receipts.

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Sincerely,

Dale W. Cheek
Dale W. Cheek
Director
Wage and Hour/Mechanical
Engineering Division

480

DWC/rh

Attachment 3

Lynda McCurry, Personnel Officer

3-2-79

*Electrical
Inspector*

February 13, 1979

Mr. Tony Reea
9203 Elgin Cir
Anchorage, Alaska 99502

Dear Tony:

After nearly eight months of experience into this fiscal year, it is now apparent that the State Mechanical Inspection Section BRU will not generate the required 50% of the budget by program receipts. Our fiscal section is projecting a program receipt shortfall of \$60,000 for FY-79. This leaves me no alternative. In order to keep a nucleus of the unit I must now layoff individuals in those positions that are bringing in the least in program receipts.

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The Department has introduced bills in the current legislature to increase certain inspection and certificate of fitness fees. If those bills are passed into law, then the State Mechanical Inspection Section should be able to meet the mandate of 50% of the budget from program receipts in future fiscal years.

We have also requested that a supplemental appropriation to make up the shortfall for this fiscal year; however, we have no firm decision on this request so this layoff is now necessary.

Sincerely,

Dale Chisholm
Dale Chisholm
Director
Wage and Hour/Mechanical
Engineering Division

DWC/rh

cc: Lynda McCurry, Personnel Officer -
Attachment 3 Commissioner Edmund N. Orbeck

3-2-79

Electrical
Inspector

February 13, 1979

Eugene Mockerman
SR Box 60981
Fairbanks, Alaska 99701

Dear Eugene:

After nearly eight months of experience into this fiscal year, it is now apparent that the State Mechanical Inspection Section BRU will not generate the required 50% of the budget by program receipts. Our fiscal section is projecting a program receipt shortfall of \$60,000 for FY-79. This leaves me no alternative. In order to keep a nucleus of the unit I must now layoff individuals in those positions that are bringing in the least in program receipts.

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We have also requested that a supplemental appropriation to make up the shortfall for this fiscal year; however, we have no firm decision on this request so this layoff is now necessary.

Sincerely,


Dale W. Check
Director
Wage and Hour/Mechanical
Engineering Division

491

DWC/rh

Attachment 3

Lynda McCurry Personnel Officer

3-2-79

FY 79 State Revenue Sharing Entitlement Amounts
Municipalities

UNIFIED HOME RULE MUNICIPALITIES

	<u>Full Entitlement</u>	<u>Pro-rated Entitlement (88.712%)</u>
City and Borough of Juneau	\$851,188	\$755,106
City and Borough of Sitka	\$423,798	\$375,960
Municipality of Anchorage	\$9,980,666	\$8,854,048

ORGANIZED BOROUGHs

Bristol Bay Borough	\$39,217	\$34,790
Fairbanks North Star Borough	\$1,228,600	\$1,089,916
Haines Borough	\$2,927	\$2,597
Kenai Peninsula Borough	\$324,052	\$287,473
Ketchikan Gateway Borough	\$96,620	\$85,714
Kodiak Island Borough	\$219,227	\$194,481
Matanuska-Susitna Borough	\$312,991	\$277,661
North Slope Borough	\$299,755	\$265,919

HOME RULE CITIES

Cordova	\$226,999	\$201,375
Fairbanks	\$1,728,487	\$1,533,375
Kenai	\$252,089	\$223,633
Ketchikan	\$406,130	\$360,286
Kodiak	\$218,516	\$193,850
North Pole	\$29,891	\$26,517
Palmer	\$168,884	\$149,820
Petersburg	\$213,797	\$189,664
Seward	\$149,425*	\$132,558
Valdez	\$303,413	\$269,164
Wrangell	\$215,383	\$191,071

FIRST CLASS CITIES

Barrow	\$45,392	\$40,268
Craig	\$30,070	\$26,676
Dillingham	\$64,716	\$57,411
Gaiena	\$51,458	\$45,649
Haines	\$66,028	\$58,575
Homer	\$87,804	\$77,893
Hoonah	\$52,062	\$46,105
Hydaburg	\$14,950	\$13,262
Kake	\$18,669	\$16,562
King Cove	\$27,559	\$24,448
Klawock	\$15,741	\$13,964
Nenana	\$36,886	\$32,722
Nome	\$392,581	\$348,267
Pelican	\$10,707	\$9,498
Saint Mary's	\$45,588	\$40,442
Sand Point	\$48,758	\$43,254
Seldovia	\$34,157	\$30,301
Skagway	\$49,317	\$43,750
Soldotna	\$121,817	\$108,066
Unalaska	\$104,530	\$92,731
Yakutat	\$19,853	\$17,612

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FY 79 State Revenue Sharing Entitlement Amounts
Municipalities

SECOND CLASS CITIES

	<u>Full Entitlement</u>	<u>Pro-rated Entitlement (88.712%)</u>
Akhiok	\$1,291	\$1,145
Akiachak	\$30,905	\$27,416
Akiak	\$8,100	\$7,186
Akolmiut	\$86,074	\$76,358
Alakanuk	\$31,363	\$27,823
Allakaket	\$9,028	\$8,009
Ambler	\$24,657	\$21,874
Anderson	\$18,270	\$16,208
Angoon	\$26,378	\$23,401
Aniak	\$25,209	\$22,363
Atmautluak	\$28,674	\$25,437
Bethel	\$286,316	\$253,997
Buckland	\$7,701	\$6,832
Chefornak	\$7,189	\$6,378
Chevak	\$10,188	\$9,038
Chuathbaluk	\$9,568	\$8,488
Deering	\$8,402	\$7,454
Delta Junction	\$34,292	\$30,421
Diomede	\$6,419	\$5,694
Eagle	\$9,384	\$8,325
Eek	\$9,779	\$8,675
Emmonak	\$22,408	\$19,879
Fort Yukon	\$58,784	\$52,149
Fortuna Ledge	\$10,524	\$9,336
Gambell	\$15,528	\$13,775
Golovin	\$8,958	\$7,947
Goodnews Bay	\$5,553	\$4,926
Grayling	\$484	\$429
Holy Cross	\$19,232	\$17,061
Hooper Bay	\$18,533	\$16,441
Houston	\$41,645	\$36,944
Hughes	\$1,638	\$1,453
Huslia	\$40,776	\$36,173
Kaktovik	\$3,210	\$2,848
Kaltag	\$8,997	\$7,981
Kasaan	\$4,575	\$4,059
Kiana	\$22,256	\$19,744
Kivalina	\$12,789	\$11,345
Kotlik	\$11,941	\$10,593
Kotzebue	\$141,774	\$125,771
Koyuk	\$10,296	\$9,134
Koyukuk	\$7,423	\$6,585
Kupreanof	\$414	\$367
Kwethluk	\$19,341	\$17,158
Manokotak	\$11,836	\$10,500
McGrath	\$22,275	\$19,761
Mekoryuk	\$11,608	\$10,298
Mountain Village	\$52,826	\$46,863
Napakiaik	\$19,815	\$17,578

FY 79 State Revenue Sharing Entitlement Amounts
Municipalities

SECOND CLASS CITIES (continued)

	<u>Full Entitlement</u>	<u>Pro-rated Entitlement (88.712%)</u>
Napaskiak	\$12,510	\$11,098
New Stuyahok	\$12,174	\$10,800
Newtok	\$4,905	\$4,351
Nightmute	\$4,300	\$3,815
Nikolai	\$8,212	\$7,285
Nondalton	\$4,137	\$3,670
Noorvik	\$28,336	\$25,137
Nulato	\$11,736	\$10,411
Old Harbor	\$17,789	\$15,781
Ouzinkie	\$3,508	\$3,112
Pilot Station	\$12,320	\$10,929
Platinum	\$1,847	\$1,639
Port Alexander	\$1,310	\$1,162
Port Heiden	\$56,829	\$50,414
Port Lions	\$11,791	\$10,460
Quinhagak	\$13,757	\$12,204
Ruby	\$3,662	\$3,249
Russian Mission	\$9,955	\$8,831
Saint Michael	\$14,214	\$12,610
Saint Paul	\$85,755	\$76,075
Savoonga	\$15,569	\$13,812
Saxman	\$6,254	\$5,548
Scammon Bay	\$8,139	\$7,220
Selawik	\$10,965	\$9,727
Shageluk	\$15,800	\$14,017
Shaktolik	\$24,457	\$21,696
Shishmaref	\$21,223	\$18,827
Shungnak	\$5,350	\$4,746
Stebbins	\$5,540	\$4,915
Tanana	\$33,515	\$29,732
Teller	\$12,123	\$10,755
Tenakee Springs	\$5,657	\$5,018
Togiak	\$13,543	\$12,014
Toksook Bay	\$16,775	\$14,881
Tuluksak	\$10,305	\$9,142
Tununak	\$12,780	\$11,337
Unalakleet	\$45,004	\$39,924
Wasilla	\$66,996	\$59,434
Whittier	\$33,962	\$30,128
Subtotal	\$20,998,328	\$18,628,040

*Hospital and health facility monies applied for by the Kenai Peninsula Borough are being paid directly to Seward, as the City has and exercises the health power.

FY 79 Revenue Sharing Entitlement Amounts
Volunteer Fire Department's

	<u>Full Entitlement</u>	<u>Pro-rated Entitlement (88.712%)</u>
Akutan	\$663	\$588
Arctic Village	\$1,284	\$1,139
Atka	\$768	\$681
Birch Creek	\$345	\$306
Cordova	\$3,839	\$3,406
Crooked Creek	\$1,074	\$953
Delta Junction	\$6,254	\$5,548
Glennallen	\$9,936	\$8,814
Kipnuk	\$3,471	\$3,079
Koliganek	\$1,364	\$1,210
Levelock	\$900	\$798
Metlakatla	\$8,393	\$7,446
Meyers Chuck	\$293	\$260
Minto	\$1,846	\$1,638
Nenana	\$2,809	\$2,492
Nome	\$2,457	\$2,180
Pelican	\$250	\$222
Rampart	\$642	\$570
Saint George Island	\$1,667	\$1,479
Skagway	\$387	\$343
Telida	\$321	\$285
Tok	\$7,366	\$6,535
Tri-Valley	\$7,182	\$6,371
Tuntutuliak	\$2,340	\$2,076
Twin Hills	\$720	\$639
Yakutat	\$1,016	\$901
Subtotal	\$67,587	\$59,959
TOTAL	\$21,065,915	\$18,687,999
	<u>18,685,000</u>	<u>2,250</u>
	2377915	20918,000

HOUSE FINANCE COMMITTEE

March 3, 1979

11:15 a.m.

All members of the Committee were in attendance except Representative Guy. Representative Smith arrived later in the meeting. Also present was John Lucas, Legislative Finance Division.

PRESENT

Chairman Meekins called the meeting to order and stated they would begin close-outs of the HEALTH category.

HEALTH
BUDGET
CLOSE-OUTS

DEPARTMENT OF HEALTH & SOCIAL SERVICES:

Nursing, Field Nursing: There was discussion on what is included here. Mr. Lucas advised the match is switched to general funds. Representative McKinnon moved to accept the figure of \$3460.8 for personal services, which is a \$100.0 increase from the Governor's budget. He stated they were assessed a vacancy and overtime percentage when they had a high level of vacancy, and it is now interfering with the services of the program. There was discussion on the figure. Mr. Lucas advised this is the Department's highest priority. The question was called for. Representative Moss objected to the motion. The motion carried.

Representative McKinnon stated the travel figure is almost all for field travel. There was discussion on the travel figure. Representative Rogers moved to take the FY 79 authorized figure. He withdrew his motion. There was further discussion on the overall Health and Social Services budget. Chairman Meekins moved to accept the FY 79 authorized figure of \$248.3 for travel. There was no objection. There was discussion on the other line items. Representative Freeman moved to take the governor's figure on all the line items except personal services. He stated this would rescind their earlier action on travel. Representative Duncan objected, and asked what equipment they needed. Representative Freeman withdrew his motion. There was further discussion on the figures.

Representative McKinnon moved to accept the figure of zero for equipment. Representative Schaeffer objected. The motion carried. Representative McKinnon moved to accept the governor's figure for all line items except personal services and equipment. Representatives Moss and Schaeffer objected. The motion carried.

Nursing, Home Health Service: Chairman Meekins stated the Department will be coming in with recommendations and a revised budget for this BRU. He moved to tentatively accept the computer formula figures until the Department came in with their recommendation. There was no objection.

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Nnrsing, Administration: Representative Moss moved to accept the computer formula figure of \$714.9. There was brief discussion. There was no objection to the motion.

Nursing, Early Screening: Representative Montgomery moved to accept the computer formula figures. Representative Duncan objected and pointed out that part of contractual is a \$110.0 grant to Anchorage. Representative Montgomery withdrew his motion. Chairman Meekins moved to accept the governor's figures in personal services (\$72.4) and contractual (\$131.8). There was no objection. Chairman Meekins moved to accept a 15% reduction from the governor's figure in travel (\$24.1). There was no objection. Chairman Meekins moved to accept the computer formula figure of \$2.6 in commodities. There was no objection.

Communicable Disease Control, TB Control: Mr. Lucas advised there is no vacancy under this BRU. Representative McKinnon moved to accept the computer formula figure for personal services. There was no objection. Representative Duncan moved to accept the figure of \$69.0 in travel (deleting out of state travel). There was no objection. Representative McKinnon moved to accept the computer figure in contractual. There was no objection. In commodities Representative Duncan moved to accept the figure of \$90.0. There was no objection. Chairman Meekins moved the figure of zero in equipment. There was no objection.

Communicable Disease Control, Veneral Disease Control: Representative Duncan moved to accept the computer formula figure for this BRU. Representative Rogers objected and stated they have only 4 people under this BRU. He withdrew his objection. Representative McKinnon objected and stated \$71.5 under contractual is for the municipality of Anchorage. He amended Duncan's motion to include \$90.0 in contractual rather than the computer number. There was no objection to the amendment. There was no objection to the main motion as amended.

Communicable Disease Control, Immunization: There was discussion on the new position. Mr. Lucas advised the person is already on board. The position was added by RP. Mr. Lucas stated the Department's recommendation was to cut a clerk typist position in Anchorage and take \$21.9 from Personal Services. Representative Rogers moved to accept the Department's recommendation on personal services. Chairman Meekins objected. Representative Rogers withdrew his motion. Chairman Meekins moved to accept the governor's figure under personal services and the computer formula numbers on the rest of the line items. There was no objection.

Communicable Disease Control, Epidemiology: Chairman Meekins moved to accept the governor's figure in personal services, and the computer figure in travel. Representative Rogers objected

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to the travel figure. He stated that \$5.8 is transferred in from another budget. Representative Duncan moved to amend the motion to \$8.0 in travel. Representative Rogers objected. Representative McKinnon moved to amend the motion to take 75% of the FY 79 travel figure and 75% of the \$5.8 transferred in, for a total of \$10.9 in travel. There was no objection. There was no objection to the personal services figure. Chairman Meekins moved to reduce the Governor's contractual figure by \$1.5 for a figure of \$36.4. There was no objection. In commodities Chairman Meekins moved to accept the governors figure. There was no objection.

Chairman Meekins called a recess at 12:05 p.m. and recalled the meeting to order at 12:45 p.m. Representative Smith was present at this time.

Environmental Health, General Sanitation: Chairman Meekins moved to accept the computer generated figures. There was brief discussion. There was no objection.

Child & Family Health, Family Planning: Representative McKinnon commented they lost federal funds under this BRU because the legislature didn't fund the grants administrator last year. There was discussion on the computer and governor's figures. Chairman Meekins requested that the analyst check to see that under all the components, when the committee accepts the computer figures, that all fixed costs are included. Mr. Lucas stated he would check this. Representative Moss moved to accept the computer generated figures. Representative Rogers objected. He moved to accept the governor's figures. There was no objection.

Child & Family Health, Maternal & Child Care: Chairman Meekins moved to accept the computer generated figures except to take \$251.9 in grants/claims. Representative Rogers commented there are only two positions under this BRU. Chairman Meekins moved to amend his motion to take the governor's figure in personal services. There was no objection to the amendment. There was no objection to the main motion.

Child & Family Health, Handicapped Children: Mr. Lucas advised the Department recommends cutting grants by \$201.0. He stated they would be cutting the number of children eligible. There was discussion on grants/claims. Chairman Meekins moved to accept the governor's figure for grants/claims and the computer generated figure for the other line items. There was no objection.

Child & Family Health, Communicative Disorders: Chairman Meekins moved to accept the computer generated figures. There was no objection. Representative Schaeffer requested this be left open because Representative Guy might want legislative intent included concerning otitis media. There was no objection to leaving this open.

Child & Family Health, Child Development Services: Mr. Lucas stated the Department is recommending that four positions be cut out. There was discussion on grants/claims. Chairman Meekins moved to accept the computer generated figures for all the line items for a \$253.9 total. There was no objection. He stated the Analyst would adjust the funding sources.

Child & Family Health Nutrition: Mr. Lucas advised the WICK program is the Department's number one priority for elimination. Representative Haugen moved to accept the Department's recommendation. Representative Rogers objected. Representative Duncan moved to leave this temporarily open, and he asked the analyst to check and see if they could get the money if they didn't authorize the administrative costs. There was no objection.

Child & Family Health, Special Education Grants: Mr. Lucas advised the Department's priority list indicates this could be eliminated. Representative Moss moved to accept the Department's recommendation and zero out this BRU. Representative Rogers objected. There was discussion. Chairman Meekins moved to amend the motion to take the computer generated figures. Representative Rogers objected. He moved to amend to accept the computer generated figures for all line items except Personal Services, and to accept the governor's figure for that line items. There was objection. Representative Duncan moved to accept only the grants/claims line item, for a total of \$304.9. Representative Moss objected.

Chairman Meekins moved to accept the computer figures. Representatives Schaeffer, Moss, Haugen, and Montgomery objected. The motion failed. Representative Moss moved to zero out the BRU. Representatives Montgomery, Haugen and Moss in favor. All else opposed. The motion failed. Representative Duncan moved to accept only grants/claims for a \$304.9 total. Representatives Monthomery, Haugen and Moss opposed. The motion carried.

Laboratories, Regional Labs: There was discussion on the contractual and commodities figures. Chairman Meekins moved to accept the computer generated figures, except that the fixed costs be added back in under contractual and commodities. There was no objection.

Laboratories, Administration: Chairman Meekins moved to accept the governor's figure for personal services, and the computer generated figure for the other line items except the fixed costs are to be added back in. There was no objection.

Public Health Administration, Administration: There was discussion on contractual. Chairman Meekins moved to accept the governor's figure in contractual and the computer generated figures under the other line items. There was no objection. Representative Rogers asked that this only be tentatively closed so he could check on the \$15.0 grant to the Fairbanks Breast Cancer Center. There was no objection.

Public Health Administration, Health Education: Chairman Meekins moved to accept the computer generated numbers. There was no objection.

Public Health Administration, Grant to GAAB: Chairman Meekins moved to accept the governors figure of \$600.0. There was brief discussion. There was no objection.

Emergency Medical Services, Administration: There was discussion on the new position. Mr. Lucas advised it has already been filled by RP. Mr. Lucas advised the Department recommends eliminating all general fund monies. Chairman Meekins moved that all the general fund monies be taken out on the condition that it will not reduce federal funds. There was no objection. The governor's figures will be accepted with a proportionate decrease due to taking out the general funds.

EMS Council, EMS Advisory Council: Mr. Lucas advised the Department has recommended deleting this BRU. There was discussion. Representative Freeman moved to zero this BRU out. There was no objection.

EMS Grants: Representative Freeman moved to take out the general fund monies. Chairman Meekins stated grants would be reduced proportionately. There was no objection.

Chairman Meekins moved to accept the Governor's figure for the following BRU's, and there was no objection:

Medicaid, Physician Services
Medicaid, Other Services
Medicaid, Nursing Homes
Medicaid, Indian Health Services

Medicaid, Early Screening: Mr. Lucas advised there should be a change here. He stated the governor eliminated \$202.0 for the nursing component, but he didn't take it out here. He stated to be consistent the total figure here should be \$1509.3. Chairman Meekins moved to accept the figure of \$1509.3. There was no objection.

Chairman Meekins moved to accept the Governor's figure for the following BRU's, and there was no objection:

General Relief Medical, Hospitals
General Relief Medical, Physicians Services
General Relief Medical, Other Services
General Relief Medical, Nursing Homes
General Relief Medical, Catastrophic