310.7X - CONSTITUTIONAL CONVENTION C/P No. 7 - Preamble, Declaration of Rights; Health, Welfare, and Education Original ACE 585114 1.) Dec. 15, 1955

2.) enrolled Jan. 9, 1956

3.) Style + drafting domin. 1/25/56 4.) ( 11 H redraft of HEW 1/25/56

Constitutional Convention Committee Proposal/7/Enrolled Style and Drafting January 25, 1956

### ALASKA CONSTITUTIONAL CONVENTION

#### REPORT OF THE COMMITTEE ON STYLE AND DRAFTING

Hon. William A. Egan, President Alaska Constitutional Convention

Dear President Egan:

Your Committee on Style and Drafting herewith presents its redraft of the Article on Health, Education and Welfare for consideration by the Convention.

Respectfully submitted,

George Sundborg, Chairman R. Rolland Armstrong Edward V. Davis Victor Fischer Mildred R. Hermann James J. Hurley Maurice T. Johnson George M. McLaughlin Katherine D. Nordale

## REPORT OF COMMITTEE ON STYLE AND DRAFTING

Constitutional Convention Article VII Style and Drafting January 25, 1956

## CONSTITUTIONAL CONVENTION OF ALASKA

RESOLVED, that the following be agreed upon as part of

the Alaska State Constitution:

## ARTICLE VII

## HEALTH, EDUCATION AND WELFARE

Public Education	1	Section 1. The legislature shall by general law
Bulleagion	2	establish and maintain a system of public schools open
	3	to all children of the State and may provide for other
·	4	public educational institutions. Schools and institu-
	5	tions so established shall be free from sectarian
	6	control. No money shall be paid from public funds for
	7	the direct benefit of any religious or other private
	8	educational institution.
Public	9	Section 2. The legislature shall provide for the
Health	10	promotion and protection of public health.
Public	11	Section 3. The State may provide for public welfare
Welfare	12	for persons unable to maintain a standard of living
and the second second	13	compatible with health and human dignity.

Style and Drafting/Article VII

FIRST ENROLLED COPY

Constitutional Convention Committee Proposal/7/Enrolled January 9, 1956

ALASKA CONSTITUTIONAL CONVENTION

COMMITTEE PROPOSAL NO. 7

Introduced by the Committee on the

Preamble and Bill of Rights

RESOLVED: That the following be agreed upon as part

of the Alaska State Constitution.

PREAMBLE, Article on Declaration of Rights, and Article on Health, Education and Welfare.

We the people of Alaska, conscious of our heritage of political, civil and religious liberty, grateful to God and to those who founded the nation and pioneered this great land, reaffirm our belief in government by consent of the governed within the Union of States and do ordain and establish this Constitution for the State of Alaska.

#### ARTICLE

#### DECLARATION OF RIGHTS

Rights of Man 7

8

9 Section 1. This constitution is to promote the 10 general welfare of the people, and is dedicated to the 11 principle that all persons have a natural right to life, 12 liberty, the pursuit of happiness and the enjoyment of 13 the gains of their own industry; that all persons are 14 equal and entitled to equal rights, opportunities and 15 protection under the law. These rights carry with them 16 corresponding duties to the people and to the state.

Committee Proposal No. 7 First Enrolled

Source 1 Section 2. All political power is inherent in the and Aim of Poli- 2 people. All government originates with the people, is tical Power 3 founded upon their will only, and is instituted solely 4 for the good of the people as a whole.

Civil

Due

Process

Rights

5 Section 3. No person is to be denied the enjoyment 6 of any civil or political right because of race, color, 7 creed, or national origin. The legislature shall provide 8 appropriate legislation in accord herewith.

Freedom of 9 Section 4. Every person may freely speak, write, Speech and and publish on all subjects, being responsible for the Press; 10 Assembly and Petiabuse of that liberty. The right of the people peace-11 tion ably to assemble and to petition the government shall 12 never be abridged. 13

Freedom of 14 Section 5. No law shall be made respecting an Religion 15 establishment of religion or prohibiting the free exer-16 cise thereof.

> Section 6. No person shall be deprived of life, liberty or property without due process of law. The right of all persons to fair and just treatment in the course of legislative and executive investigations shall not be infringed.

Grand 22 Section 7. No person shall be held to answer for Juries, Indictments 23 a capital or otherwise infamous crime, unless on a preand Information 24 sentment or indictment of a grand jury, except when 25 waived by the accused, in which event the prosecution

-2-

	1	shall be by information, but this section shall not be
	2	applied to cases arising in the armed forces or in the
	3	militia when in actual service in time of war or pub-
	4	lic danger. The grand jury shall consist of at least
	5	twelve citizens, a majority of whom concurring may re-
	6	turn a true bill. The power of grand juries to inves-
	7	tigate and make recommendations concerning conditions
	8	involving the public welfare or safety shall never be
	9	suspended.
No Double Jeopardy	10	Section 8. No person shall be put in jeopardy
No Self- Incrimination	11 on	twice for the same offense. No person shall be compelled
THEI THITHGOT	12	in any criminal proceeding to be a witness against
	13	himself.
Excessive Bail,	14	Section 9. Excessive bail shall not be required,
Unusual Punishment	15	nor excessive fines imposed, nor cruel and unusual
1 dill binne fin	16	punishments inflicted.
Prohibited State	17	Section 10. No bill of attainder, ex post facto
Action	18	law, nor any law impairing the obligation of contracts,
	19	nor any law making any irrevocable grant of special
	20	privileges or immunities shall be passed, and no con-
	21	viction shall work corruption of blood or forfeiture of
	22	estate. The administration of criminal justice shall
	23	be founded upon the principle of reformation as well as
	24	upon the need to protect the public.

-3-

Searches and Seizures

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٦ Section 11. The right of the people to be secure in their persons, houses and other property, papers, 2 and effects, against unreasonable searches and seizures, shall not be violated, and no warrants shall 5 issue, but on probable cause, supported by oath or 6 affirmation, and particularly describing the place to be searched, and the persons or things to be seized. 7

Criminal 8 Matters: Trial by Jury,9 Rights of Accused 10

Section 12. In all criminal prosecutions the accused has the right to a speedy and public trial, by an impartial jury of twelve, except that in courts not of record the jury may consist of not more than 11 12 twelve nor less than six persons. The accused is also entitled to be informed of the nature and cause of the 13 14 accusation; to be released on bail, except for capital offenses when the proof is evident or the presumption 15 great; to be confronted with the witnesses against him; 16 to have compulsory process for obtaining witnesses in 17 his favor, and to have the assistance of counsel for 18 19 his defense.

Civil Cases: 20 Trial by Jury

Section 13. In suits at common law, where the amount in controversy exceeds two hundred and fifty 21 2.2 dollars, the right of trial by jury of twelve is preserved, except that the legislature may provide for a 23 jury of not less than six in courts not of record. The 24 legislature may provide for a verdict by not less than 25

-5-

1 three-fourths of the members of any jury in civil 2 causes.

Habeas Corpus 3

Militia, Right to Bear Arms

Section 14. The privilege of the writ of habeas corpus shall not be suspended, unless when, in cases of 4 5 rebellion or actual or imminent invasion, the public 6 safety requires it.

7 Section 15. A well-regulated militia being neces-8 sary to the security of a free state, the right of the 9 people to keep and bear arms shall not be infringed. 10 The military shall be in strict subordination to the 11 civil power. No soldier, in time of peace shall be 12 quartered in any house without the consent of the owner 13 or occupant, nor in time of war, except as prescribed by law. 14

15 Section 16. Treason against the State shall con-16 sist only in levying war against it, or in adhering to 17 its enemies, giving them aid and comfort. No person 18 shall be convicted of treason, unless on the testimony 19 of two witnesses to the same overt act, or on confession 20 in open court.

Eminent Domain

Treason

Section 17. Private property shall not be taken or damaged for public use without just compensation.

No Imprisonment 23 For Debt 24

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Construction

debt, except in case in absconding debtors. Section 19. The enumeration of rights in this con-

Section 18. There shall be no imprisonment for

26 stitution shall not impair or deny others retained 27 by the people.

FIRST ENROLLED COPY

Constitutional Convention Committee Proposal/7/Enrolled January 9, 1956

## ALASKA CONSTITUTIONAL CONVENTION

COMMITTEE PROPOSAL NO. 7

## ARTICLE

## HEALTH, EDUCATION AND WELFARE

Public Education	1	Section 1. The State shall establish and maintain
Baadadion	2	by general law a system of public schools which shall
	3	be open to all children of the State and may provide
	4	for other public educational institutions. Schools
	5	and institutions so established shall be free from
	6	sectarian control. No money shall be paid from public
	7	funds for the direct benefit of any religious or other
	8	private educational institution.
Public Health	9	Section 2. The State shall provide for the
	10	promotion and protection of public health.
Public Welfare	11	Section 3. The State may provide for public
	12	welfare for persons unable to maintain a standard of
	13	living compatible with health and human dignity.

Constitutional Convention Committee Proposal/7/Enrolled Style and Drafting January 25, 1956

#### ALASKA CONSTITUTIONAL CONVENTION

REPORT OF THE COMMITTEE ON STYLE AND DRAFTING

Hon. William A. Egan, President Alaska Constitutional Convention

Dear President Egan;

Your Committee on Style and Drafting herewith presents its redraft of the Preamble and the Article on Bill of Rights for consideration by the Convention.

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Respectfully submitted,

George Sundborg, Chairman R. Rolland Armstrong Edward V. Davis Victor Fischer Mildred R. Hermann James J. Hurley Maurice T. Johnson George M. McLaughlin Katherine D. Nordale

#### REPORT OF COMMITTEE ON STYLE AND DRAFTING

Constitutional Convention Style and Drafting/Article I January 25, 1956

# ALASKA CONSTITUTIONAL CONVENTION RESOLVED, that the following be agreed upon as part of of the Alaska State Constitution:

#### PREAMBLE

We the people of Alaska, grateful to God and to those who founded our nation and pioneered this great land, in order to secure and transmit to succeeding generations our heritage of political, civil and religious liberty, do ordain and establish this constitution for the State of Alaska.

#### ARTICLE I

#### DECLARATION OF RIGHTS

Inherent Rights	1	Section 1. This constitution is dedicated to the
ILLEIIUS	2	principles that all persons have a natural right to
	3	life, liberty, the pursuit of happiness and the enjoy-
	4	ment of the rewards of their own industry; that all
	5	persons are equal and entitled to equal rights, oppor-
	6	tunities and protection under the law; and that all
	7	persons have corresponding obligations to the people
	8	and to the State.
Source of	9	Section 2. All political power is inherent in

Government 10 the people. Government derives from the consent of the 11 governed and exists solely for the common good.

Style & Drafting/Preamble & Article I

Civil Rights	l	Section 3. No person is to be denied any civil or
	2	political right because of race, color, creed, or
	3	national origin. The legislature shall implement
	4	this section.
Freedom of	5	Section 4. No law shall be made respecting an
Religion	6	establishment of religion, or prohibiting the free
	7	exercise thereof.
Freedom of	8	Section 5. Every person may freely speak, write,
Speech	9	and publish on all subjects, being responsible for the
	10	abuse of that right.
Assembly;	11	Section 6. The right of the people peaceably to
Petition	12	assemble, and to petition the government shall never
-	13	be abridged.
Due Process	14	Section 7. No person shall be deprived of life,
	15	liberty, or property, without due process of law. The
	16	right of all persons to fair and just treatment in the
	17	course of legislative and executive investigations
	18	shall not be infringed.
Grand Jury	19	Section 8. No person shall be held to answer for
1	20	a capital, or otherwise infamous crime, unless on a
	21	presentment or indictment of a grand jury, except in
	22	cases arising in the armed forces in time of war or
	23	public danger. Indictment may be waived by the accused,
	24	in which case the prosecution shall be by information.
	25	The grand jury consists of at least twelve citizens,

- 2 -

a majority of whom concurring may return an indictment.
 The power of grand juries to investigate and make recom mendations concerning the public welfare or safety
 shall never be suspended.

Section 9. No person shall be put in jeopardy elfation 6 twice for the same offense. No person shall be compelled 7 in any criminal proceeding to be a witness against 8 himself.

9 Section 10. Treason against the State consists 10 only in levying war against it, or in adhering to its 11 enemies, giving them aid and comfort. No person shall 12 be convicted of treason, unless on the testimony of two 13 witnesses to the same overt act, or on confession in 14 open court.

15 Section 11. In all criminal prosecutions the accused has the right to a speedy and public trial, by 16 17 an impartial jury of twelve, except that the legislature may provide for a jury of not more than twelve nor less 18 19 than six in courts not of record. The accused is entitled to be informed of the nature and cause of the accusa-20 tion; to be released on bail, except for capital 21 offenses when the proof is evident or the presumption 22 great; to be confronted with the witnesses against him; 23 to have compulsory process for obtaining witnesses in 24 25 his favor, and to have the assistance of counsel for 26 his defense.

Double Jeopardy; Self-Incrimination

Treason

Rights of Accused

Excessive 1 Section 12. Excessive bail shall not be required, Punishment 2 nor excessive fines imposed, nor cruel and unusual 3 punishments inflicted. Penal administration shall be 4 based on the principle of reformation and the need for 5 protecting the public.

Habeas Corpus

6 Section 13. The privilege of the writ of habeas 7 corpus shall not be suspended, unless when in cases of 8 rebellion or actual or imminent invasion, the public 9 safety requires it.

Searches and Seizures 10 Section 14. The right of the people to be secure 11 in their persons, houses and other property, papers, 12 and effects, against unreasonable searches and seizures, 13 shall not be violated. No warrants shall issue, but 14 upon probable cause, supported by oath or affirmation, 15 and particularly describing the place to be searched, 16 and the persons or things to be seized.

Prohibited State Action Section 15. No bill of attainder or ex post facto law shall be passed. No law impairing the obligation of contracts, and no law making any irrevocable grant of special privileges or immunities shall be passed. No conviction shall work corruption of blood or forfeiture of estate.

Right to Bear Arms 23 Section 16. A well-regulated militia being neces-24 sary to the security of a free state, the right of the 25 people to keep and bear arms shall not be infringed.

- 4 -

Quartering<br/>Soldiers1Section 17. No member of the armed forces shall<br/>22in time of peace be quartered in any house without the<br/>33consent of the owner or occupant, or in time of war<br/>44except as prescribed by law. The military shall be in<br/>55strict subordination to the civil power.

Civil Suits; 6 Section 18. In suits at common law, where the Trial by Jury 7 amount in controversy exceeds two hundred fifty dollars, 8 the right of trialby a jury of twelve shall be preserved. The legislature may provide for a jury of not less than 9 six in courts not of record. The legislature may pro-10 vide for a verdict by not less than three-fourths of 11 12 the members of any jury in a common law suit.

Imprisonment13Section 19. There shall be no imprisonment forFor Debt14debt, except in case of absconding debtors.

Eminent<br/>Domain15Section 20. Private property shall not be taken16or damaged for public use without just compensation.Construction17Section 21. The enumeration of rights in this18constitution does not impair or deny others retained19by the people.

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Constitutional Convention Committee Proposal/7 December 15, 1955

## ALASKA CONSTITUTIONAL CONVENTION REPORT OF THE COMMITTEE ON PREAMBLE AND BILL OF RIGHTS

Hon. William A. Egan President, Alaska Constitutional Convention Dear Mr. President:

Your Committee on Preamble and Bill of Rights transmits herewith a proposed Preamble, an Article containing a Declaration of Rights, and an Article on Health, Education, and Welfare, and recommends their adoption by the convention. A commentary follows each of the proposed articles.

Two minority reports are attached, one by Delegates McNealy, Armstrong and Hellenthal suggesting an article to prohibit wiretapping and the other by Mr. Hellenthal suggesting an article on collective bargaining.

The Committee made the following disposition of the delegates' proposals referred to this Committee:

Proposal No. 2: Incorporated in part in the Declaration of Rights and the Article on Education.

Proposal No. 6: Sections 6, 10, 11, 12 and 13 have been referred back to the floor, This Committee felt it had no jurisdiction on these subjects. The remainder of the sections were considered. The Committee adopted sections 3 and 7 with some changes. The rest of the proposal was not considered to be constitutional material. Proposal No. 9: Section five of this proposal was reported back to the floor as not being within the terms of reference of this committee. Other articles of this proposition were included in the committee report.

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Proposal No. 13: This proposal was incorporated in the Declaration of Rights with some changes.

Proposal No. 16: This proposal was a suggested preamble. The text was considered and was incorporated in part in the report of the committee.

Proposal No. 17: Sections 1, 2, 3, and 5 were adopted in substance in the Proposal on Health, Welfare and Education. Section 4 was rejected as not proper constitutional material. Section 8 is a general provision that will be considered in another section of the Constitution.

Proposal No. 19: The article on the Distribution of Power was rejected as not being necessary in this Constitution. Such an article would attempt to limit the executive, judicial and legislative branches in an unrealistic way. Complete separation has never existed and would not exist under this provision.

Proposal No. 21: Mr. Harris asked that this proposal be amended by the exclusion of the phrase dealing with labor because he did not intend it to be a right to work provision. The committee considered the proposal as amended and included some of the material in the Declaration of Rights.

Proposal No. 31: This proposal was considered and rejected on the basis that these matters were outside the terms of reference of this Committee.

Proposal No. 38: The committee considered this proposal and included sections 1 and 2 in substance in the Declaration of Rights. Section 3 was partly rejected as not being constitutional material and the balance was included in the Declaration of Rights.

> Respectfully submitted, Dorothy Awes, Chairman Ada B. Wien R. Rolland Armstrong Seaborn J. Buckalew James P. Doogan John Hellenthal Robert J. McNealy

Constitutional Convention Committee Proposal/7 December 15, 1955

ALASKA CONSTITUTIONAL CONVENTION COMMITTEE PROPOSAL NO. 7 Introduced by the Committee on the Preamble and Bill of Rights

RESOLVED: That the following be agreed upon as part of the Alaska State Constitution.

PREAMBLE, Article on Declaration of Rights, and Article on Health, Education and Welfare.

We, the people of the State of Alaska, grateful to Almighty
 God for our civil and religious liberty, seeking His con tinued blessing upon our endeavors to secure and transmit
 these liberties unimpaired to posterity, do ordain and estab lish this Constitution.

#### ARTICLE

#### DECLARATION OF RIGHTS

8 Rights of Section 1. This constitution is to promote the gen-9 Man eral welfare of the people, and is dedicated to the 10 principle that all persons have a natural right to 11 life, liberty, the pursuit of happiness and the en-12 joyment of the gains of their own industry; that all

Committee Proposal No. 7

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persons are equal and are entitled to equal rights and opportunities under the law. These rights carry with them corresponding duties to the people and to the state.

5 Source and Section 2. All political power is inherent in the 6 Aim of Polipeople. All government originates with the people, 7 is founded upon their will only, and is instituted tical Power 8 solely for the good of the people as a whole. Civil Section 3. No person is to be denied the enjoy-9 ment of any civil or political right because of race, 10 Rights

11 color, creed or national origin. The legislature
12 shall provide appropriate legislation in accord here13 with.

Section 4. Every person may freely speak, write, 14 Freedom of Speech and and publish on all subjects, being responsible for 15 16 Press; Assem- the abuse of that liberty. The right of the people 17 bly and peaceably to assemble and to petition the government 18 Petition or any department thereof shall never be abridged. 19 Freedom of Section 5. No law shall be made respecting an 20 Religion establishment of religion or prohibiting the free ex-21 ercise thereof.

22 Due Section 6. No person shall be deprived of life,
23 Process liberty or property without due process of law.
24 Grand Juries, Section 7. The grand jury shall consist of twelve
25 Indictments citizens, any nine of whom concurring may find an

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] and Informa-indictment or a true bill; Provided, that no grand tion 2 jury shall be convened except upon an order of a 3 judge of a court having the power to try and determine 4 felonies; but when so assembled such grand jury shall 5 have power to investigate and return indictments for 6 all character and grades of crime; and that the power 7 of grand juries to inquire into the willful misconduct 8 in office of public officers. and to find indictments 9 in connection therewith, shall never be suspended.

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Jeopardy

No Self-

tion

No person shall be prosecuted criminally for felony other than by indictment or information. which shall be concurrent remedies, but this shall not be applied to cases arising in the land or naval forces or in the militia when in actual service in time of war or public danger.

No Double Section 8. No person shall be put in jeopardy twice for the same offense. No person shall be com-Incriminapelled in any criminal proceeding to be a witness against himself.

Excessive Section 9. Excessive bail shall not be required, Bail, Unusual Punishments nor excessive fines imposed, nor cruel and unusual punishments inflicted.

23 Prohibited Section 10. No bill of attainder, ex post facto State 24 Action law, nor any law impairing the obligation of con-25 tracts, nor any law making any irrevocable grant of special privileges or immunities shall be passed, and no conviction shall work corruption of blood or forfeiture of estate. The administration of criminal justice shall be founded on principles of reformation, and not vindictiveness.

6 Searches and Section 11. The right of the people to be secure Seizures 7 in their persons, houses and other property, papers. 8 and effects, against unreasonable searches and seiz-9 ures, shall not be violated, and no warrants shall 10 issue, but upon probable cause, supported by oath or 11 affirmation, and particularly describing the place to 12 be searched, and the persons or things to be seized.

13 Criminal Section 12. In all criminal prosecutions the ac-Matters: Trial by 14 cused has the right to a speedy and public trial, by Jury, Rights 15 of Accused an impartial jury. In courts not of record the jury 16 may consist of not more than twelve nor less than six 17 The accused is also entitled to be informed persons. 18 of the nature and cause of the accusation; to be re-19 leased on bail, except for capital offenses; to be 20 confronted with the witnesses against him; to have 21 compulsory process for obtaining witnesses in his favor. 22 and to have the assistance of counsel for his defense. 23 Civil Cases: Section 13. In suits at common law, where the

Trial by Jury amount in controversy exceeds two hundred and fifty dollars, the right of trial by jury is preserved, ex-

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cept that the legislature may provide for a jury of not less than six in courts not of record. The legislature may provide for a verdict by not less than ... three-fourths of the members of the jury...

Habeas Corpus Section 14. The privilege of the writ of habeas corpus shall not be suspended, unless when, in cases of rebellion, invasion or imminent peril, the public safety requires it.

10 Militia, Section 15. A well-regulated militia being nec-Right to 11 Bear Arms essary to the security of a free state. the right of 12 the people to keep and bear arms shall not be in-13 fringed. The military shall be in strict subordina-14 tion to the civil power. No soldier, in time of peace 15 shall be quartered in any house without the consent of 16 the owner or occupant, nor in time of war, except as 17 prescribed by law.

18TreasonSection 16.Treason against the State shall con-19sist only in levying war against it, or in adhering to20its enemies, giving them aid and comfort. No person21shall be convicted of treason, unless on the testimony22of two witnesses to the same overt act, or on confes-23sion in open court.

24 Eminent Section 17. Private property shall not be taken Domain
25 or damaged for public use without just compensation.  No Imprisonment for Debt
 Section 18. There shall be no imprisonment for debt, except in cases where there is a strong presumption of fraud.
 Construction
 Section 19. The enumeration of rights in this constitution shall not impair or deny others retained by the people.

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Constitutional Convention Committee Proposal/7 December 15, 1955

## ALASKA CONSTITUTIONAL CONVENTION

COMMITTEE PROPOSAL NO. 7

### ARTICLE

#### HEALTH. EDUCATION AND WELFARE

1	Public Educa-	Section 1. The State shall establish and maintain
2	tion	by general law a system of public schools which shall
3		be open to all children of the State and may provide
4		for other public educational institutions. Schools and
5		institutions so established shall be free from sectar-
6		ian control. No money shall be paid from public funds
7		for the direct benefit of any religious or other pri-
8		vate institution.
9	Public Health	Section 2. The State shall provide for the promo-
10		tion and protection of public health.
11	Public Welfare	Section 3. The State may provide for public wel-
12		fare for persons unable to maintain a standard of liv-
13		ing compatible with health and human dignity.
<b>1</b> 7.	Subatand	Section / The State way provide fer and eccipt in

14 Substandard Areas
15 and Public Housing
16 Section 4. The State may provide for and assist in the clearance, development and rehabilitation of substandard areas and for public housing.

Constitutional Convention Committee Proposal/7 December 15, 1955

## ALASKA CONSTITUTIONAL CONVENTION

## MINORITY REPORT

## BILL OF RIGHTS

1	1. We believe that the following should be inserted as a
2	sentence following the first sentence of Section 10, to-wit:
3	"Wire tapping or obtaining unauthorized informa-
4	tion by other technical means or devices is pro-
5	hibited. Evidence obtained in violation of this
6	section shall be inadmissable in the courts."
7	
8	2. We reach this conclusion because we believe that this
9	practice is prohibited by implication by the 4th Amendment to
10	the Federal Constitution. The United States Supreme Court has
11	reached the same conclusion. We are of the opinion that had
12	this practice been possible and prevalent in the days of the

12 this practice been possible and prevalent in the days of the 13 founding Fathers it would have been expressly prohibited by 14 name.

R. J. McNealyR. Rolland ArmstrongJ. Hellenthal

#### MINORITY REPORT

l. Persons in society have the moral and legal right to organ ize and bargain collectively in democratic and peaceful manner.

2. The right of man to organize into free associations of his
own choosing is necessitated by the common good and is a fundamental, civil, natural and philosophical right that strengthens
the general welfare.

3. The right to bargain collectively carries with it the cor8 relative right of the majority of the group to bind the minority
9 by and to the provisions of security agreements fairly arrived at.

10 4. Therefore the following section should be included in the 11 Declaration of Rights:

12 "Persons in private employment and those employed 13 by the State or local governments, when engaged in 14 proprietary and non-governmental activity, and 15 groups of persons, shall have the right to organize 16 and bargain collectively. Persons in public employ-17 ment shall have the right to organize, present to 18 and make known to the State, or any of its political 19 subdivisions or agencies, their grievances and pro-20 posals through representatives of their own choosing."

John Hellenthal

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Constitutional Convention Committee Proposal/7 December 15, 1955

#### ALASKA CONSTITUTIONAL CONVENTION

Commentary on the Preamble and the Declaration of

Rights

(Sections 1 and 2 Rights of Man. Sources and Aim of Political Power) These sections affirm the sovereignty of the people and the origin of government.

#### (Section 3 Civil Rights)

In this paragraph we have provided for the equal enjoyment of the rights of all people regardless of race, color or national origin. This section obligates the legislature to implement the provision by legislation. At present, we have Civil Rights Legislation in the Territorial statutes, which the legislature shall retain or improve. It is impossible and unwise to enumerate in this Constitution all of the places where and conditions under which civil rights must be guaranteed.

(Section 4 Freedom of Speech and Press; Assembly and Petition.)

This provision, like the provision in the Federal Constitution, guarantees the freedom of speech, press, assembly and the right to petition the government. This right to petition is broader than in the Federal Constitution, which limits the right to petition to grievances.

. \* ...

(Sections 5 and 6 Freedom of Religion. Due Process)

These sections are identical with the Federal Constitution. A statement on use of public funds for religious and other private schools is part of the article on Education.

#### (Section 7 Grand Jury)

The grand jury is preserved, for all purposes, particularly for investigation of public officials. A grand jury of twelve is provided as adequate for performance of its functions. The article provides for alternative procedure of indictment or information, and allows the judge to call the grand jury at any time. Many states have found the same or similar procedure to be most satisfactory.

(Section 8 Double Jeopardy: Self Incrimination)

This section is the same as the Federal Constitution with one exception. In the clause pertaining to self incrimination, the phrase "criminal proceeding" is used rather than the more limited phrase "criminal case" of the Federal Document.

(Section 9 Excessive Bail, Unusual Punishment)

This statement on excessive bail is identical with the United States Constitution.

## (Section 10 Prohibited State Action)

In general the Federal Constitution is followed in this statement. In addition, the section prohibits any law granting any special privilege or immunity. Considerable time was spent on the matter

-2-

(Section 11 Searches and Seizures)

The general language of the Federal Constitution is used. A prohibition against wire tapping was reviewed, but was not considered to be constitutional material.

(Section 12 Criminal Matters: Trial by Jury, Rights of Accused)

This section protects the rights of the accused in criminal cases. The legislature may provide for a jury of not more than twelve and not less than six in courts not of record; experience has shown this to be adequate protection of the rights of the accused in such courts. It also gives the defendant the opportunity to be released on bail except in capital offences.

## (Section 13 Civil Cases: Trial by Jury)

This section preserves the right to trial by jury in Civil suits where the amount in controversy exceeds two hundred fifty dollars. The legislature may provide for a jury of not less than six in courts not of record and that a verdict may be handed down by not less than 3/4 of the jury. These qualifications have proven satisfactory in other jurisdictions. Experience shows this to be a desirable provision.

## (Section 14 Habeas Corpus)

This section is identical with the Federal Constitution, with the exception of the additional phrase "imminent peril." This addition brings this declaration into conformity with circumstances which may have to be met under modern warfare.

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(Section 15 Militia. Right to Bear Arms.)

This section is identical with the Federal Constitution, except for the addition of the provision on the subordination of the military to the civil power, which appears in the majority of state documents.

(Section 16 Treason)

This is identical with Article III, Section 3 of the United States Constitution.

(Section 17 Eminent Domain)

This section is identical with the Federal Constitution, except for the addition of the words "or damaged." These words were added in recognition of the fact that property may be damaged or made worthless as an incident of the taking of other property for public use. It is our belief that the property owner should be compensated for such injury.

(Section 18 Imprisonment for Debt)

Many of the state constitutions provide a prohibition of imprisonment for debt. The qualifying phrase "where there is a strong presumption of fraud", is included to prevent persons having fraudulent intent from incurring debts and fleeing the State without making payment.

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Constitutional Convention Committee Proposal/7 December 15, 1955

#### ALASKA CONSTITUTIONAL CONVENTION

Commentary on the Article of Health, Education and Welfare

(Section 1 Education)

This paragraph on Education provides for the establishment and maintenance of the system of public schools and other educational institutions. They will be free from sectarian control. These statements follow closely that of H. R. 2535.

This section prohibits the direct use of public funds for religious and other private institutions.

(Sections 2 and 3 Health and Welfare)

These sections authorize the legislature to provide for health and welfare as the need arises.

(Section 4 Substandard Areas and Public Housing)

It is necessary to have a statement relative to these subjects, so the legislature has necessary authority to act when action is desirable.