

FOLDER NO.

130

CONVENTION DOCUMENTS

CONTENTS

<u>Designation</u>	<u>Subject</u>
Temp/1	Temporary rules
Temp/2	Draft Rules
Convention/1	Report of Committee on Administration, No . 12, 1955
" /2	Report of Rules Committee--Draft Rules, Nov. 14, 1955
" /2	Permanent Rules, Nov. 14, 1955, with attachment- Committee Membership (See also Secretariat/12)
" /2	Permanent Rules, Nov. 14, 1955--second issue with redraft of Rule 50, Nov. 21, 1955
" /3	Convention Schedule - Nov. 15, 1955
" /3a	Committee Schedule - Dec. 5, 1955
" /4	Services of Technical Consultants, Committee on Administration Nov. 16, 1955
" /5	Intent of the Convention, Committee on Resolutions and Recommendations, Nov. 16, 1955
" /6	Summary Progress Report No. 1, Nov. 28, 1955
" /7	Resolution No. 6 re Persons Testifying, Rules Committee, Nov. 29, 1955
" /8	Reference of Proposals on Capital, Committee on Resolutions and Recommendations, Dec. 2, 1955
" /9	Report re Delegate Proposal No. 10, Committee on Resolu- tions and Recommendations, Dec. 5, 1955
" /9	Summary Progress Report No. 2, Dec. 5, 1955
" /10	Proposed Resolution re Convention Recess, Committee on Administration, undated
/10a	Resolution No. 10 re Convention Recess, Committee on Administration, Dec. 7, 1955

Designation

Subject

- Convention/11 Administration Committee Report on Outside Distribution (Prepared for the Committee on Administration, assigned a number, but not mimeographed and distributed. See Secretariat/22)
- " /12 Proposed Arrangements for Hearings During Recess, Committee Chairmen, Dec. 7, 1955
- " /13 Proposed Amendments to Rules, Dec. 7, 1955
- " /13a Amendments to Rules, Rules Committee, Adopted Dec. 8, Amended Dec. 15, 1955
- " /14 Summary Progress Report No. 3, Dec. 10, 1955
- " /15 Memorandum re Additional Subjects for Committee Study, Jan. 6, 1956
- " /16 Report of Committee on Executive Branch on Delegate Proposals 44, 45, and 46. Not mimeographed and distributed. See included sheet re subject matter.
- " /17 Memorandum on the Administration of Education. Not mimeographed and distributed. No clue as to its authorship or content.
- " /18 Rules Committee Report on Request for Speedup Procedure, Jan. 12, 1956
- " /18a Report of Committee on Rules re Improvement of Convention Procedure for Consideration of Proposals, Jan. 13, 1956
- " /18b Amendments to Rules Adopted Jan. 13, 1956, same subject matter, Jan. 17, 1956
- " /19 Possible Territorial and State Election Schedule under Committee Proposal 17/c/Revised (Ratification of Constitution, First Election of State Officials, etc.), Jan. 29, 1956

temp 11.
November 9, 1955

President pro-tem
Alaska Constitutional Convention

Your temporary Committee on Rules, acting pursuant to Convention resolution, submits for consideration of the Convention the following temporary rules, including special rules for the election of permanent officers of the convention.

Chapter I - Convention Officers

Rule 1.

The officers of the Convention shall be a President, a Vice President, and a Secretary; the President and Vice President to be elected from the Delegates by the vote of at least 28 delegates.

Rule 2.

The Secretary of the Convention shall not be a Delegate, and shall serve under the direction of the President as the principal administrative officer of the Convention.

Chapter II - Method of Nomination and Election of Elective Officers

Rule 3.

The President pro-tem shall first entertain nominations for President of the Convention, shall recognize in order all who seek the floor, shall receive and state all nominations made, and shall allow ample time for all who seek recognition to be recognized and heard before entertaining a motion to close nominations.

Rule 4.

A nominee may decline nomination only while nominations are open, but may withdraw from consideration for election at any time after the first ballot is taken.

Rule 5.

Voting shall be by secret ballot and balloting shall continue by successive ballots until one candidate shall have received at least 28 votes: PROVIDED, however, that in the event no candidate receives as many as 28 votes in either the first or second balloting process, the low man (or, if there be a tie in low position as to votes received, those so tied) shall be removed from consideration on the third ballot and succeeding ballots; and, following the third and succeeding ballots wherein no nominee receives at least 28 votes, the low man or those so tied shall each time be eliminated from further consideration.

Rule 6.

The first person who receives at least 28 votes on any one ballot shall be elected President of the Convention.

Rule 7.

Nomination and election of other elective officers shall be conducted in the same manner as provided for the office of President.

Charter III - General

Rule 8.

Except as hereinabove provided, the conduct of the Convention shall, pending its adoption of permanent rules, be governed by Roberts' Rules of Order.

RECOMMENDATIONS:

Your temporary committee on Rules, in addition to the proposals above submitted, recommends to the Convention that the draft of proposed Rules suggested by the Alaska Statehood Committee and the Public Administration Service be mimeographed in order to provide each delegate with a copy for consideration pending report of the Permanent Rules Committee.

We recommend further that the Convention by resolution direct the appointment of a 9 member Rules Committee to prepare and submit proposed permanent rules.

signed - Burke Riley, Chairman

M. J. Walsh

Edward V. Davis

Ralph J. Rivers

Dorothy J. Awes

Leslie Nerland

George Sundborg

Steve McCutcheon

John McNees

DRAFT RULES FOR THE
CONSTITUTIONAL CONVENTION OF ALASKA

Adopted November 14, 1955

Chapter I

Officers and Administrative Staff

Rule 1. The officers of the Convention shall be a President and two Vice Presidents who shall be elected from the Delegates by the vote of at least twenty-eight Delegates.

Rule 2. The Convention shall also by a vote of twenty-eight Delegates elect a Secretary of the Convention who is not a Delegate, and who shall serve under the direction of the President as the principal administrative officer of the Convention.

Rule 3. The Secretary with the approval of the President and the Committee on Administration shall determine the administrative, clerical and custodial staff required by the Convention, and shall appoint and determine the compensation of such employees.

Chapter II

Duties of President and Vice Presidents

Rule 4. The President shall take the chair each day at the hour to which the Convention shall have adjourned. He shall call the Convention to order, and, except in the absence of a quorum, shall proceed to business in the manner prescribed by these rules.

Rule 5. The President shall possess the powers and perform the duties herein prescribed, viz:

(a) He shall reserve order and decorum, and, in debate, shall prevent personal reflections, and confine members to the question under discussion. When two or more members arise at the same time, he shall name the one entitled to the floor.

(b) He shall decide all questions of order, subject to appeal to the Rules Committee and thereafter to the Convention. On every appeal he shall have the right, in his place, to assign his reason for his decision. In case of such appeal no member shall speak more than once.

(c) He may substitute any member to perform the duties of the chair while he is present, but for no longer period than that day, except by special consent of the Convention.

(d) When the Convention shall be ready to go into Committee of the Whole, he shall name a chairman to preside therein.

(e) When necessary or required, he shall certify all official acts and all vouchers for payment of expenditures of the Convention.

(f) He shall designate and assign to seats or authorize the designation and seating of the persons who shall act as reporters for the public press and radio within the Convention Hall.

(g) He shall declare the vote and announce the result according to the fact on all questions and divisions.

(h) He shall not vote except in the case of a tie.

(i) He shall not engage in any debate, or propose his opinion on any question, except the assigning of his reasons for his decision on appeal therefrom, without first designating another Delegate to occupy the chair.

Rule 6. In the temporary absence of the President, or in event of his temporary inability to preside, his duties shall be performed by the Vice President first elected, or if he also be absent by the Vice President last elected.

Rule 7. In the event of a vacancy in the office of the President or of either or both Vice Presidents through death, resignation, or otherwise, or in the event of absence from the Convention of any of these officers for more than 5 consecutive Constitution days without the approval of the Convention, the Convention shall by majority vote of the elected Delegates elect another Delegate to fill such vacancy.

Chapter III

Duties of the Secretary

Rule 8. Under the direction of the President the Secretary shall be the official custodian and shall provide for the ultimate disposition of all roll calls, proposals, reports, records, books, and documents and papers of the Convention; he shall arrange to keep a journal of the proceedings of the Convention; he shall prepare each day a calendar of the business of the Convention as provided by these rules; he shall number consecutively each proposal of subject matter to be incorporated

into the Constitution and in other series shall number each resolution, ordinance, or other action introduced for Convention consideration; when necessary or required the Secretary with the President shall certify all official acts of the Convention; and he shall perform such other duties as are required of him by the President, these rules, or the Convention.

Rule 9. Under the direction of the President the Secretary shall assign and supervise the work of all administrative, clerical, and custodial employees and shall be responsible for the printing or other reproduction of all proposals and other documents as required. Except for the certification of official acts of the Convention, the Secretary may delegate any of his duties to his staff.

Chapter IV

Quorum and Majority

Rule 10. The presence of at least twenty-eight Delegates shall be necessary to constitute a quorum of the Convention, but a lesser number may meet and adjourn the Convention from day to day when necessary.

Rule 11. A quorum being present, a majority of Delegates shall be sufficient for the adoption of any motion or resolution or the taking of any action except where the affirmative vote of a greater number shall be required by these rules.

Chapter V
Standing Committees

Adopted 11/10/55
Rule 12. The President shall appoint the members of and shall name the Chairmen of all Standing Committees unless the Convention shall otherwise order. The President may fill vacancies on Standing Committees in the same manner.

Rule 13. The Standing Committees of the Convention and the number of members thereof, respectively, shall be as follows:

1. Committee on Rules, nine members
2. Committee on Administration, nine members
3. Committee on Style and Drafting, nine members
4. Committee on ~~Resolutions~~, Ordinances, and Transitional Measures, nine members
5. Committee on Preamble and Bill of Rights, seven members
- ② X 6. Committee on Suffrage, Elections, and Apportionment, seven members
- ④ ✓ 7. Committee on Legislative Branch, seven members
8. Committee on Executive Branch, seven members
9. Committee on Judiciary Branch, seven members
- ① X 10. Committee on Resources, ~~seven~~ ^{nine} members
11. Committee on Finance and Taxation, seven members
- ③ ✓ 12. Committee on Local Government, seven members
13. Committee on Direct Legislation, Amendment, and Revision, seven members
14. *Committee on Resolutions + Recommendations*

11/10/55
Rule 14. Each Delegate except the President shall be appointed to at least one but to no more than three Standing Committees.

Adopted
11/10/55

Rule 15. The President shall be ex-officio member of all Standing Committees but shall not vote except to break a tie.

Rule 16. The respective Standing Committees shall have the following duties and functions and in addition shall consider and report upon any other matters referred to them:

1. The Committee on Rules shall consider and report upon such changes in the rules of the Convention and changes in ~~the~~ organization as shall be referred to it, it shall consider and report on appeals from rulings of the chair which may be referred to it, and it shall determine appeals regarding the daily calendar of the Convention in accordance with these rules.
2. The Committee on Administration shall generally oversee the administrative or business affairs of the Convention, including finances, personnel, printing, physical arrangements for the Convention, and related matters.
3. The Committee on Style and Drafting shall examine and edit all proposals for inclusion in the Constitution which are referred to it for the purposes of avoiding inaccuracies, repetitions, inconsistencies, or poor drafting; the Committee shall have the authority to rephrase or to regroup proposed language or sections of the proposed Constitution but shall have no authority to change the sense or purpose of any proposal referred to it.

Adopted
11/10/55

Committee
on
Administration

The Committee shall also be empowered without reference back to the Convention to refer proposals submitted to it to other Committees which may have an interest in the proposal. Where a proposal referred to the Committee appears inconsistent or in conflict with a proposal already acted upon favorably by the Convention at second reading, the Committee shall undertake to resolve the inconsistency or conflict by reference to the Committees concerned, ^{If the Committee should fail to resolve any such inconsistency or conflict} ~~failing to do so~~ it shall notify the Convention and await its instructions.

Adopted
11/10/55

4. The Committee on ~~Resolutions~~, Ordinances, and Transitional Measures shall be responsible ~~for the consideration of resolutions not properly the consideration of other Standing Committees;~~ ^{for the} consideration of ordinances specified by the Act creating the Constitutional Convention; for the consideration of transitional measures which the Convention enacts in anticipation of statehood; ~~and for the consideration of all other proposals which are not appropriate considerations of the other Standing Committees.~~

6 X
5

The remaining Standing Committees shall consider ^{Such} proposals ^{AS ARE INDICATED} ~~for inclusion in the Constitution~~ as are indicated by the titles of such Committees ^{for the proposal etc}

5. The committee on Resolutions:

Rule 17. Each Standing Committee shall submit to the Convention a report or reports, in writing, setting forth its recommendations on all matters referred to it. Any member or group of members of a Standing Committee may submit a minority report to the Convention. A petition signed by one-fourth of the elected Delegates shall require any Standing Committee to report to the Convention within ~~a specified number of days.~~ *The specified no of days in the petition*

Adopted
11/10/55

Rule 18. No Standing Committee may hold meetings during the sessions of the Convention without permission of the Convention.

Adopted
11/10/55

Rule 19. The deliberations of the Standing Committees shall be open to the public, ~~unless the committee by 2/3 vote votes to hold an Executive Session~~ ^{NOT} Each standing Committee shall notify the Secretary ~~of the time and place of meetings, and the Secretary shall make such notice public.~~ *Except meeting of the committee*

Adopted
as amended
11/10/55

Chapter IV

Committee of the Whole

Rule 20. The Convention may upon motion resolve itself into a Committee of the Whole for the consideration of any matter. In forming the Committee of the Whole, the President shall appoint another Delegate as chairman to preside. A quorum of the Convention shall also constitute a quorum for the Committee of the Whole.

Rule 21. All proposals, amendments, reports, resolutions, and other matters may be debated in the Committee of the Whole section by section, and all actions shall be noted and reported.

Rule 22. The rules of the Convention shall be observed in the Committee of the Whole so far as they are applicable. Where there are no provisions, the proceedings shall be in accordance with Roberts' Rules of Order, Revised.

Rule 23. A motion for the rising of the Committee of the Whole shall always be in order unless a member of the Committee is speaking or a vote is being taken, and shall be decided without debate.

Chapter VII

Order of Business, and Roll Call

Rule 24. At meetings of the Convention the order of business shall be as follows (except at times set apart for the consideration of special orders):

1. Calling Convention to order
2. Prayer
3. Roll Call
4. Presentation of petitions, memorials, and communications
from outside the Convention
5. Reports of Standing Committees
6. Reports of Select Committees
7. Introduction and first reading of proposals
8. Reference of proposals
9. Motions and resolutions

10. Unfinished business
11. Special orders of the day
12. General orders of the day

Rule 25. The Secretary shall prepare for each Convention day a calendar of the general orders, setting forth the title of each matter for consideration. Consideration of the general orders of the day shall be in the following order:

1. Consideration by Committee of the Whole
2. Reports of the Committee of the Whole
3. Committee reports
4. Second reading and referral to the Committee on Style
and Drafting
5. Action on reports of the Committee on Style and Drafting
6. Third reading and agreement.

Rule 26. If a matter is not considered in its order it shall lose its precedence for the day, but it shall appear on the calendar on the following Convention day in its regular order. Any matter may be made a special order of business for any particular day or time by a majority vote of the delegates present. Any matter having been made a special order for a particular day, and not having been reached on that day, shall be on the order of "Unfinished Business" on the next succeeding Convention day.

Rule 27. The names of Delegates shall be arranged alphabetically and consecutively numbered from 1 through 55. At the first roll

call of the Convention the names shall be called starting with N^o. 1 and each succeeding roll call shall begin with Nos. 12, 23, 34, 45, and 1, respectively, so as to rotate the successive roll calls by blocks of 11 names.

Rule 28. In case of the absence of Delegates, the Delegates present shall take such measures as they shall deem necessary to secure the presence of absentees.

Rule 29. After a question has been stated by the President and the calling of the roll has begun, the President shall not recognize a Delegate for any purpose whatever until the call is completed; but nothing in this rule shall abridge the right of any Delegate to change or record his vote on any question previous to the announcement of the vote; moreover any member during a roll call may in not more than two minutes explain his vote or his reason for refraining.

Chapter VIII

Motions

Rule 30. When a motion is made it shall be stated by the President or, if in writing, it shall be read aloud before debate.

A motion may be withdrawn at any time before decision or amendment.

Rule 31. When a question is under consideration by the Convention only the following motions shall be received, which motions

shall have precedence in the order stated:

Motions to, or for:

- | | | | | |
|--|---|------------------------------|---|--|
| 1. Adjourn |) | | | |
| 2. Recess |) | Not amendable or | | |
| 3. Call of the Convention |) | debatable except | | |
| 4. Lay on the table |) | as hereinafter | | |
| 5. Previous question |) | provided. | | |
| 6. Postpone indefinitely. | | Not amendable, but debatable | | |
| 7. Postpone to a certain time. | | Amendable and debatable | | |
| 8. Go into Committee of the Whole. | " | " | " | |
| 9. Commit (or recommit) to Committee
of the Whole | " | " | " | |
| 10. Commit (or recommit) to a
Standing Committee, or
to a Select Committee | " | " | " | |
| 11. Close debate at a specified
time. | | Amendable but not debatable. | | |
| 12. Amend. | | Amendable and debatable. | | |

Numbers 7 to 11, inclusive, preclude debate on the main question. A motion to adjourn, to take a recess, and to adjourn for a longer period than one Convention day shall always be in order, and the last motion shall be amendable and debatable. Calls for information for division of a divisible question, for the yeas and noes, for standing vote, and a motion for reconsideration shall always be in order, but shall not be amendable or debatable.

Rule 32. An appeal from the decision of the chair may be taken at any time.

Rule 33. The previous question shall be put by the President in this form, "Shall the main question be now put?" It shall be admitted when demanded by a majority of the Delegates present, and its effect shall be, if decided affirmatively, to end debate and bring the Convention to a vote upon pending amendments, if any, to the main question, and then upon the main question. All incidental questions of order arising after a motion is made for the previous question, and pending such motion, shall be decided, whether on appeal or otherwise, without debate.

Rule 34. A motion to reconsider any vote must be made before the end of the first Convention day after the day on which the vote proposed to be reconsidered was taken, and by a Delegate who voted in the majority and the same majority shall be required to adopt a motion to reconsider as was required to take the action to be reconsidered. When a motion for reconsideration is decided, that decision shall not be reconsidered, and no question shall be twice reconsidered; nor shall any vote be reconsidered upon either of the following motions:

To adjourn

To lay on the table

To take from the table; or

For the previous question.

Rule 35. Any Delegate may call for the division of a question which is in its nature divisible. A motion to strike out and insert shall be deemed indivisible; but a motion to strike out being lost, shall neither preclude amendment nor a motion to strike out and insert.

Rule 36. No Delegate shall speak more than twice on one question, or longer than fifteen minutes the first, or longer than five minutes the second time, or more than once until other Delegates who have not spoken shall speak if they so desire, without first obtaining leave of the Convention; and the mover of the proposition shall have the right to close the debate, provided that the person in charge of a proposal on third reading and final agreement shall have the right, if he desires, to close the debate and he may announce such desire at any time before the taking of the vote on the question.

Chapter IX

Procedure for Drafting Constitution

Rule 37. Any subject matter to be incorporated in the Constitution shall be by proposal. A proposal shall be introduced by one or more delegates or by a Standing Committee.

Rule 38. Each proposal shall be typewritten on white paper which is 8½" wide and 11" long with one original copy and five carbon copies thereof, and shall be dated and signed by the

introducer(s) or by the Chairman of the Committee introducing it.

Rule 39. The caption of each proposal shall be:

"Constitutional Convention of Alaska

PROPOSAL

Introduced by

(Name of Delegate(s) or
Chairman of Committee)"

Each proposal shall contain a short title stating concisely the general nature of its subject matter. Thereafter the proposal shall state:

"RESOLVED, that the following be agreed
upon as part of the Alaska State Constitution."

Rule 40. Each proposal shall be delivered to the Secretary for introduction, who shall number all proposals as presented. At each session of the Convention the Secretary shall read the number and title of each new proposal delivered to him, which shall be taken as the first reading of the proposal.

Rule 41. Each proposal shall receive three separate readings in the Convention previous to being agreed upon, but no proposal shall be read twice on the same day. All proposals may be read by their titles but on third reading all proposals shall be read throughout. No amendment shall be received to any proposal on its third reading unless by unanimous consent of the Delegates present.

Rule 42. The regular order to be taken by proposals shall be as follows:

1. Introduction, first reading, and reproduction in sufficient quantity that one copy is available for each Delegate.
2. Reference to a Standing Committee by the President.
3. Report by Standing Committee.
4. Placed on the general orders within 3 days after report by Standing Committee.
5. Second reading, consideration by the Convention, and action on amendments offered by Delegates.
6. Report by Committee on Style and Drafting, and reproduction of proposal in sufficient quantity that one copy is available for each Delegate.
8. Action on report of Committee on Style and Drafting; consideration and action on amendments as to phraseology only; and reproduction of revised proposal if necessary.
9. Third reading and agreement.
10. Reference to the Committee on Style and Drafting for arrangement and numbering of sections and articles and for form.

Rule 43. The President shall refer each proposal introduced to the appropriate Standing Committee. Where a proposal

embraces subject matter which falls within the proper consideration of two or more Standing Committees, the President may divide the proposal or he may refer it to one Standing Committee with instructions to consult with other Standing Committees.

Rule 44. Each successive reproduction of a proposal differing from the previous reproduction of the same proposal, which is presented to the Convention for consideration, shall bear a consecutive redraft number on the top of the first or title page thereof, as follows:

"Redraft No. 1",

"Redraft No. 2", etc.

Rule 45. The Convention may set a date after which no proposal shall be introduced, except by a Committee.

Rule 46. Each Standing Committee may originate and report without specific reference, any Committee proposal, the subject matter of which properly falls within the consideration of such Committee under these rules.

Rule 47. Each Standing Committee report recommending any matter for incorporation in the Constitution shall be accompanied by a Committee proposal containing a complete article or other appropriate subdivision or group of articles or subdivisions of the Constitution. A report shall be made as to each proposal referred to a Standing Committee and shall state whether it (1) has been

adopted in whole or in part in a Committee proposal, or (2) has been disapproved, or (3) has been disposed of in such manner as may be indicated.

Rule 48. On the question of the agreement upon any proposal on third reading, the vote shall be taken by Yeses and Noes and entered on the journal of the Convention, and no proposal shall be declared adopted unless at least twenty-eight Delegates shall have voted in favor of its adoption.

Rule 49. After the Constitution has been framed and before final agreement thereon, the Convention shall refer the proposed Constitution to the Committee on Drafting and Style for final arrangement in proper order and form, and after the report of this Committee, the Convention shall by the affirmative vote of at least twenty-eight Delegates agree upon the final form of the Constitution and its ordinances.

Rule 50. When the Convention shall have agreed upon the final form of the Constitution and the manner of submission to the people according to law, the original thereof shall be prepared and signed by the President and by the Delegates desiring to do so. Facsimile copies shall then be prepared and certified by the President and delivered to each Delegate.

Chapter X

Resolutions and Ordinances

Rule 51. Ordinances stipulated by the law establishing the Constitutional Convention or otherwise as introduced by

Delegates or Standing Committees shall follow the same procedure as is provided by these rules for proposals.

Rule 52. Resolutions relating to the business of the Convention may be introduced as provided by these rules and shall follow the same procedure as is provided by these rules for motions.

Chapter XI

General Provisions

Rule 53. When a motion to adjourn, or for recess, shall be carried, no delegate or officer shall leave his place until the adjournment or recess shall be declared by the President.

Rule 54. Any delegate may at any time rise and speak to a question of personal privilege.

Rule 55. No delegate rising to speak shall proceed until he shall have addressed the President and been recognized by him as entitled to the floor.

Rule 56. While the President is putting a question or a count is being had, no delegate shall speak or leave his place, and while a member is speaking no delegate shall engage in any private discourse or pass between him and the chair.

Rule 57. Only Delegates and Officers of the Convention shall be admitted to the floor of the Convention, except that the President shall designate, by name, representatives of the press.

staff assistants, or others that may be admitted to the floor. Privileges of the floor may be extended at times to other persons, specifically designated, by unanimous consent.

Rule 58. Any rule of the Convention may be suspended, or may be repealed or amended, by a vote of at least twenty-eight Delegates.

Rule 59. The rules of parliamentary practice set forth in Roberts' Rules of Order, Revised shall apply in all cases which are not covered by or are not inconsistent with the rules of the Convention.

Rule 60. Upon adoption of these rules by the Convention, the Secretary shall have them reproduced in sufficient quantity that each Delegate may have a copy.

Constitutional Convention
Convention/1
November 12, 1955

REPORT
OF THE
COMMITTEE ON ADMINISTRATION

Mr. President: Your committee on Convention Administration respectfully submits the following report:

For purposes of planning the balanced and co-ordinated use of the Convention appropriations so as to carry out the intent of Chapter 46, SLA 1955, your committee has prepared a tentative allocation of the funds available to the Convention. This allocation is predicated on the possibility of the Convention's lasting the full period of 75 days and therefore indicates the maximum liabilities which might be incurred. The budget is not intended to restrict the later adjustment of particular items, should necessities demand changes, ~~and does not by this allocation authorize any expenditure of funds, without the approval of the Convention.~~ The tentative allocation is as follows:

TENTATIVE ESTIMATE OF COSTS

<u>APPROPRIATION FOR CONVENTION</u>	\$ 300,000.
Less: Estimated election expenses	38,000.
	<hr/>
	\$ 262,000.

As amended & corrected - Journal, Nov. 14, 1955

ESTIMATED CONVENTION COSTS

A. DELEGATES

1. Salary @ \$15.00 per day for 75 days	\$ 61,325.
2. Per Diem @ \$20.00 per day for 79 days	86,900.
3. Travel of Delegates (1 round trip)	6,000.
4. Social Security contribution	1,247.

Estimated Total Expenses of Delegates \$ 155,472.

B. SECRETARIAT

1. Personal Service of Administrative Staff	
1 Chief Clerk @ \$30.00 per day	\$ 2,400.
1 Assistant Chief Clerk @ \$24.00 per day	1,920.
1 Sergeant-at-Arms @ \$21.00 per day	1,680.
4 Stenographers @ \$22.00 per day	7,040.
3 Clerk-Typists @ \$21.00 per day	3,360. 5,040.
1 Mimeograph Operator @ \$21.00 per day	1,680.
1 Doorkeeper @ \$18.00 per day	1,440.
1 Messenger @ \$18.00 per day	1,440.
1 Message Center Chief @ \$21.00 per day	1,680.
1 Recording Clerk @ \$25.00 per day	2,000.
1 Librarian - Research Assistant @ \$25.00 per day	2,000.

2. Salary of Secretary @ \$31.66 per day plus \$12.00 per diem	3,493.
--	--------

Total Personal Services \$ ~~31,813.~~ 30,133.

3. Other Staff Expenses, including Travel and Social Security	\$ 3,500.
4. Technical and Consulting Services	25,000.
5. Equipment	1,500.
6. Supplies and Postage	3,500.
7. Recording	8,000.
8. Postage for Delegates	1,375.

Total Secretariat Expenses \$ ~~73,000.~~ 74,688.

C. OTHER CONVENTION COSTS

- | | |
|-----------------------------|---|
| 1. Printing of Constitution | \$ 6,000. |
| 2. Miscellaneous | 7
7
25,840. |
| GRAND TOTAL: | |
| Estimated Convention Costs: | \$ 262,000. |

EXPLANATION OF ALLOCATIONS

APPROPRIATIONS FOR CONVENTION: The appropriation of \$300,000 was initially diminished approximately \$38,000 by the expenses of the election of Delegates, and there is now available to the Convention \$262,000.

ESTIMATED CONVENTION COSTS:

A. DELEGATES: The costs indicated in this item are fixed by the terms of Chapter 46, S.L. 1955. 79 days are shown to include four extra days for travel to and from the Convention.

B. SECRETARIAT:

1. This item is recommended as the table of organization of permanently assigned staff personnel with salary figures as shown. The salary scale is based on the schedule used by the 1955 Alaska Legislature for similar positions, plus a 15% increase. This increased scale is recommended because of the temporary and specialized nature of the work, and the increase is commensurate with that allowed to teachers in the Second and Fourth Divisions as compared to teachers in the First Division. The Committee recommends that the employment and discharge of staff

employees be placed in the discretion of the Secretary. It is contemplated that some of the positions indicated may not be filled until the work load increases, and recommendations for additional part-time personnel may be later made. The salaries indicated would be paid for each calendar day during the full session of the Convention except for any recess called pursuant to Section 1 of Chapter 46, SLA 1955. No overtime salaries will be paid, but the personnel will be engaged with the understanding that overtime work necessary is compensated for by the regular salary.

2. Salary of the Secretary: The Committee recommends that the salary of the Secretary, as stated in the estimate of costs, which is the same amount received in his capacity as Executive Officer of the Alaska Statehood Committee be continued together with the regular Territorial per diem of \$ 12.00; and it further recommends that this salary be paid by reimbursing the Statehood Committee for such salary and per diem for the period commencing November 8, 1955, to the time of ~~final adjournment of the Convention~~ *Completion of his duties as determined by the President.*
3. The item for other staff expenses is intended to cover any contingent expenses that may arise and be authorized for payment by the Committee on Administration.

4. The item tentatively allocated for technical and consulting services is shown in the same amount as was budgeted in the report of the Statehood and Federal Relations Committees of the 1955 Legislature to the full Legislature in recommending the appropriation of \$300,000. When technical and consulting services may be requested by the Convention, this amount will be available.
5. The item tentatively allocated for equipment is to cover the obtaining of typewriters, mimeograph machines and such other equipment and furniture as may be necessary.
6. The item tentatively allocated for supplies and postage is to cover the purchase of stationery supplies of all kinds, including letterhead stationery for the Convention for the use of Delegates bearing the names of all Delegates on a margin, postage for official mail of the Convention, and other necessary supplies.
7. The recording item is allocated for the possibility of the making of a tape recording of the plenary sessions.
8. The item for postage is allocated as an allowance of \$25.00 for each Delegate.

C. OTHER CONVENTION COSTS:

1. The item for printing of the Constitution is intended to provide for the printing of copies of the Constitution as finally drafted.
2. The item for miscellaneous expenses is the otherwise unallocated balance of available convention funds.

OTHER MATTERS

It was further determined to recommend as follows:

1. Weekly pay: That all employees and Delegates be paid weekly.
2. Committee Rooms: That the recommendations of the Secretary as to committee room locations be accepted and the Secretary asked to report said room locations to committee Chairmen.
3. Lockers for Delegates: That lockers be provided for each Delegate without cost to the body except for drayage.
4. Bus Transportation: That the Secretary make recommendations to the committee as to daily bus transportation for Delegates and for administrative and technical staff, at the expense of Delegates and staff.

5. Privacy of Convention Floor: That the floor of the Convention Hall be appropriately designated by ropes across posts.

6. Expenditure of Funds: That the Secretary be authorized to incur obligations for purposes budgeted for the period November 8, 1955, ~~to date of final adjournment~~ *until the work of the Convention and its Secretariat is completed,* provided that approval of the Committee on Administration is first obtained as to any one item exceeding one hundred dollars in cost.

7. Reports and Records: That the Secretary maintain such records and render such reports on financial matters as may be requested by the Committee.

8. Flags: That suitable Alaskan and American flags be procured for the Convention Hall.

9. Desks and Chairs: That the matter of desks and chairs for Delegates be explored.

10. Daily Prayers: That henceforth prayers imploring the assistance of Almighty God and His blessings on our deliberations be held in the Assembly every morning before undertaking the daily business of the body, and that one or more of the clergy of the area be invited to officiate in that service and that the Secretary be requested to make the necessary arrangements.

Constitutional Convention
Convention/2
November 14, 1955

Report of the Rules Committee

DRAFT RULES FOR THE
CONSTITUTIONAL CONVENTION OF ALASKA

Chapter I

Officers and Administrative Staff

Rule 1. The officers of the Convention shall be a President, a First Vice President, a Second Vice President, and a Secretary; the President and Vice Presidents to be elected from the Delegates by the vote of at least 28 delegates.

Rule 2. The Secretary of the Convention need not be a Delegate, and shall serve under the direction of the President as the principal administrative officer of the Convention.

Rule 3. The Secretary with the approval of the President and the Committee on Administration shall determine the administrative, clerical and custodial staff required by the Convention, and shall appoint and determine the compensation of such employees.

Rule 4.

a. The President pro-tem shall first entertain nominations for President of the Convention, shall recognize in order all who seek the floor, shall receive and state all nominations made, and shall allow ample time for all who seek recognition to be recognized and heard before entertaining a motion to close nominations.

b. A nominee may decline nomination only while nominations are open, but may withdraw from consideration for election at any time after the first ballot is taken.

c. Voting shall be by secret ballot and balloting shall continue by successive ballots until one candidate shall have received at least 28 votes: PROVIDED, however, that in the event no candidate receives as many as 28 votes in either the first or second balloting process, the low man (or, if there be a tie in low position as to votes received, those so tied) shall be removed from consideration on the third ballot and succeeding ballots; and, following the third and succeeding ballots wherein no nominee receives at least 28 votes, the low man or those so tied shall each time be eliminated from further consideration.

d. The first person who receives at least 28 votes on any one ballot shall be elected President of the Convention.

e. Nomination and election of other elective officers shall be conducted in the same manner as provided for the office of President.

Chapter II

Duties of President and Vice Presidents

Rule 5. The President shall take the chair each day at the hour to which the Convention shall have adjourned. He shall call the Convention to order, and, except in the absence of a quorum, shall proceed to business in the manner prescribed by these rules.

Rule 6. The President shall possess the powers and perform the duties herein prescribed:

(a) He shall preserve order and decorum, and, in debate, shall prevent personal reflections, and confine members to the question under discussion. When two or more members arise at the same time, he shall name the one entitled to the floor.

(b) He shall decide all questions of order, subject to appeal to the Rules Committee and thereafter to the Convention. On every appeal he shall have the right, in his place, to assign his reason for his decision. In case of such appeal no member shall speak more than once.

(c) He may substitute any member to perform the duties of the chair while he is present, but for no longer period than that day, except by special consent of the Convention.

(d) When the Convention shall be ready to go into Committee of the Whole, he shall name a chairman to preside.

(e) When necessary or required, he shall certify all official acts and all vouchers for payment of expenditures of the Convention.

(f) He shall designate and assign to seats or authorize the designation and seating of the persons who shall act as reporters for the public press and radio within the Convention Hall.

(g) He shall not engage in any debate, or propose his opinion on any question, except the assigning of his reasons for his decision on appeal therefrom, without first designating another Delegate to occupy the chair.

(h) He shall be entitled to vote on all questions in the same manner as other delegates except that he shall vote last.

(i) He shall declare the vote and announce the result according to the fact on all questions and divisions.

Rule 7. In the temporary absence of the President, or in event of his temporary inability to preside, his duties shall be performed by the First Vice President, or if he also be absent by the Second Vice President.

Rule 8. In the event of a vacancy in the office of the President or of either or both Vice Presidents or of the Secretary through death, resignation, or otherwise, or in the event of absence from the Convention of any of these officers for more than 5 consecutive Convention days without the approval of the Convention, the Convention shall by majority vote of the elected Delegates elect another to fill such vacancy.

Chapter III

Duties of the Secretary

Rule 9. Under the direction of the President the Secretary shall have the following powers and perform the following duties:

(a) He shall be the official custodian of and shall provide for the ultimate disposition of all roll calls, proposals, reports, records, books, documents and papers of the Convention.

(b) He shall arrange to keep a journal of the proceedings of the Convention.

(c) He shall prepare each day a calendar of the business of the Convention as provided by these rules.

(d) He shall number consecutively each proposal of subject matter to be incorporated into the Constitution and, in other series, shall number each resolution, ordinance, or other action

introduced for Convention consideration.

(e) When necessary or required the Secretary with the President shall certify all official acts of the Convention.

(f) He shall assign and supervise the work of all administrative, clerical, and custodial employees and shall be responsible for the printing or other reproduction of all proposals and other documents as required.

(g) He shall arrange for the utilization of the services of such technical consultants as may be desired by the Convention and provide liason between such consultants and the Convention.

(h) He shall perform such other duties as are required of him by the President, these rules, or the Convention.

Chapter IV

Quorum and Majority

Rule 10. The presence of at least twenty-eight Delegates shall be necessary to constitute a quorum of the Convention, but a lesser number may meet and adjourn the Convention from day to day when necessary.

Rule 11. There being a quorum, a majority of Delegates present shall be sufficient for the adoption of any motion or resolution or the taking of any action except where the affirmative vote of a greater number shall be required by these rules.

Chapter V

Standing Committees

Rule 12. The President shall appoint the members of and shall name the Chairmen of all Standing Committees unless the Convention

shall otherwise order. The President may fill vacancies on Standing Committees in the same manner.

Rule 13. The Standing Committees of the Convention and the number of members thereof, respectively, shall be as follows:

- (a) Committee on Rules, nine members
- (b) Committee on Administration, nine members
- (c) Committee on Style and Drafting, nine members
- (d) Committee on Ordinances, and Transitional Measures,
nine members
- (e) Committee on Preamble and Bill of Rights, seven members
- (f) Committee on Suffrage, Elections, and Apportionment,
seven members
- (g) Committee on Legislative Branch, seven members
- (h) Committee on Executive Branch, seven members
- (i) Committee on Finance and Taxation, seven members
- (j) Committee on Resources, nine members
- (k) Committee on Finance and Taxation, seven members
- (l) Committee on Local Government, seven members
- (m) Committee on Direct Legislation, Amendment, and Revision,
seven members
- (n) Committee on Resolutions and Recommendations, seven
members

Rule 14. Each Delegate except the President shall be appointed to at least one but to no more than three Standing Committees.

Rule 15. The President shall be ex-officio member of all Standing Committees but shall not vote except to break a tie.

Rule 16. The respective Standing Committees shall have the following duties and functions and in addition shall consider and report upon any other matters referred to them:

- (a) The Committee on Rules shall consider and report upon such changes in the rules of the Convention and changes in organization as shall be referred to it. It shall consider and report on appeals from rulings of the chair which may be referred to it. It shall determine appeals regarding the daily calendar of the Convention in accordance with these rules.
- (b) The Committee on Administration shall generally oversee the administrative or business affairs of the Convention, including finances, personnel, printing, physical arrangements for the Convention, and related matters.
- (c) The Committee on Style and Drafting shall examine and edit all proposals for inclusion in the Constitution which are referred to it for the purposes of avoiding inaccuracies, repetitions, inconsistencies, or poor drafting. The Committee shall have the authority to rephrase or to regroup proposed language or sections of the proposed Constitution but shall have no authority to change the sense or purpose of any proposal referred to it. The Committee shall also be empowered without reference back to the Convention to refer proposals submitted to it to other Committees which may have an interest in the proposal. Where a proposal referred to the Committee appears inconsistent

or in conflict with a proposal already acted upon favorably by the Convention at second reading, the Committee shall undertake to resolve the inconsistency or conflict by reference to the Committees concerned. If the Committee shall fail to resolve any such inconsistency or conflict it shall notify the Convention and await its instructions.

- (d) The Committee on Ordinances, and Transitional Measures shall be responsible for the consideration of ordinances specified by the Act creating the Constitutional Convention and for the consideration of transitional measures which the Convention enacts in anticipation of statehood.
- (e) The Committee on Resolutions and Recommendations shall consider resolutions and all other matters not germane to the work of other committees and shall make recommendations for action thereon.
- (f) The remaining Standing Committees shall consider such proposals as are indicated by the titles of the respective committees. Such Committees shall draft and submit to the Convention for its consideration sections of the proposed Constitution pertaining to the business of the Committee.

Rule 17. Each Standing Committee shall submit to the Convention a report or reports, in writing, setting forth its recommendations on all matters referred to it. Any member or group of members

of a Standing Committee may submit a minority report to the Convention. A petition signed by one-fourth of the elected Delegates shall require any Standing Committee to report to the Convention within the number of days specified in the petition.

Rule 18. No Standing Committee may hold meetings during the sessions of the Convention without permission of the Convention.

Rule 19. Each Standing Committee shall notify the Secretary of the time and place of meetings, and the Secretary shall make such notice public. All Committee hearings shall be public.

Chapter VI

Committee of the Whole

Rule 20. The Convention may upon motion resolve itself into a Committee of the Whole for the consideration of any matter. In forming the Committee of the Whole, the President shall appoint another Delegate as chairman to preside. A quorum of the Convention shall constitute a quorum for the Committee of the Whole.

Rule 21. All proposals, amendments, reports, resolutions, and other matters may be debated in the Committee of the Whole section by section, and recommendations with respect thereto shall be reported to the Convention.

Rule 22. The rules of the Convention shall be observed in the Committee of the Whole so far as they are applicable. Where there are no provisions, the proceedings shall be in accordance with Robert's Rules of Order, Revised.

Rule 23. A motion for the rising of the Committee of the Whole shall always be in order unless a member of the Committee is speaking or a vote is being taken, and shall be decided without debate.

Chapter VII

Order of Business, and Roll Call

Rule 24. At meetings of the Convention the order of business shall be as follows (except at times set apart for the consideration of special orders):

1. Calling Convention to order
2. Prayer
3. Roll Call
4. Presentation of petitions, memorials and communications
from outside the Convention
5. Reports of Standing Committees
6. Reports of Select Committees
7. Introduction and first reading of proposals
8. Reference of proposals
9. Motions and resolutions
10. Unfinished business
11. Special orders of the day
12. General orders of the day

Rule 25. The Secretary shall prepare for each Convention day a calendar of the general orders, setting forth the title of each matter for consideration. Consideration of the general orders of the day shall be in the following order:

1. Consideration by Committee of the Whole
2. Reports of the Committee of the Whole
3. Committee reports
4. Second reading and referral to the Committee on Style
and Drafting

5. Action on reports of the Committee on Style and Drafting
6. Third reading and agreement.

Rule 26. If a matter is not considered in its order it shall lose its precedence for the day, but it shall appear on the calendar on the following Convention day in its regular order. Any matter may be made a special order of business for any particular day or time by a majority vote of the delegates present. Any matter having been made a special order for a particular day, and not having been reached on that day, shall be on the order of "Unfinished Business" on the next succeeding Convention day.

Rule 27. Except that the President's name shall always be called last on roll call votes, the names of Delegates shall be arranged alphabetically. At the first roll call of the Convention following adoption of this rule the roll shall be called starting with the first of such alphabetically arranged names. On each succeeding roll call the name next in order alphabetically shall be first called so as to rotate the order of voting through the entire list of Delegates.

Rule 28. In case of the absence of Delegates, the Delegates present shall take such measures as they shall deem necessary to secure the presence of absentees.

Rule 29. After a question has been stated by the President and the calling of the roll has begun, the President shall not recognize a Delegate for any purpose whatever until the call is completed; but nothing in this rule shall abridge the right of any Delegate to change or record his vote on any question previous to the announcement of the vote.

Rule 30. No member shall be entitled to abstain from voting on any roll call unless he shall have stated his intention to abstain before the voting starts. Upon any announcement of intention to abstain the Delegate making such announcement upon request of five Delegates may be required to state his reasons.

Chapter VIII

Motions

Rule 31. When a motion is made it shall be stated by the President or, if in writing, it shall be read aloud before debate.

Rule 32. A motion may be withdrawn by the maker with consent of the second at any time before amendment or decision.

Rule 33. When a question is under consideration by the Convention only the following motions shall be received, which motions shall have precedence in the order stated:

Motion to, or for:

- | | | |
|---------------------------------------|-------|------------------------------|
| (a) Adjourn |) | |
| (b) Recess |) | Not amendable or |
| (c) Call of the Convention) | | debatable except |
| (d) Lay on the table |) | as hereinafter |
| (e) Previous question |) | provided. |
| (f) Postpone indefinitely. | | Not amendable, but debatable |
| (g) Postpone to a certain time. | | Amendable and debatable |
| (h) Go into Committee of the Whole. | " " " | |
| (i) Commit (or recommit) to Committee | | |
| of the Whole | " " " | |

- (j) Commit (or recommit) to a
 Standing Committee, or
 to a Select Committee Amendable and debatable
- (k) Close debate at a specified
 time. Amendable but not debatable
- (l) Amend. Amendable and debatable.

Motions "g" through "k" inclusive, preclude debate on the main question. A motion to adjourn, to take a recess, and to adjourn for a longer period than one Convention day shall always be in order. A motion to adjourn for a longer period than one Convention day shall be amendable and debatable. Calls for information for division of a divisible question, for the yeas and nays, for a standing vote, for a vote by a show of hands, and a motion for reconsideration shall always be in order, but shall not be amendable or debatable.

Rule 34. An appeal from the decision of the chair must be taken at the time the ruling is made.

Rule 35. The previous question shall be put by the President in this form, "Shall the main question be now put?" It shall be admitted when demanded by a majority of the Delegates present, and its effect shall be, if decided affirmatively, to end debate and bring the Convention to a vote upon pending amendments, if any, to the main question, and then upon the main question. All incidental questions of order arising after a motion is made for the previous question, and pending such motion, shall be decided, whether on appeal or otherwise, without debate.

Rule 36. Notice of intention to move reconsideration of any vote must be stated on the day such vote is taken. A motion to reconsider must be made before the end of the first Convention day after the day on which such vote was taken, and by a Delegate who voted in the majority. The same majority shall be required to adopt a motion to reconsider as was required to take the original action. When a motion for reconsideration is decided, that decision shall not be reconsidered. No question shall be twice reconsidered. No vote shall be reconsidered upon any of the following motions:

- (a) To adjourn;
- (b) To lay on the table;
- (c) To take from the table; or
- (d) For the previous question.

Rule 37. Any Delegate may call for the division of a question which is in its nature divisible. A motion to strike out and insert shall be deemed indivisible. A motion to strike having been lost, motion to amend or a motion to strike out and insert shall not be precluded.

Rule 38. No Delegate shall speak more than twice on one question, or longer than fifteen minutes the first, or longer than five minutes the second time, or more than once until other Delegates who have not spoken shall speak if they so desire, without first obtaining leave of the Convention. The mover of the proposition shall have the right to close the debate, provided that the person in charge of a proposal on third reading and final agreement shall have the right, if he desires, to close the debate and he may announce such desire at any time before the commencement of the vote on the question.

Chapter IX

Procedure for Drafting Constitution

Rule 39. Any subject matter to be incorporated in the Constitution shall be by proposal. A proposal shall be introduced only by one or more delegates or by a Standing Committee.

Rule 40. Each proposal shall be typewritten on white paper which is 8½" wide and 11" long with one original copy and five carbon copies thereof, and shall be dated and signed by the introducer(s) or by the Chairman of the Committee introducing it.

Rule 41. The caption of each proposal shall be:

"Constitutional Convention of Alaska

PROPOSAL _____

Introduced by _____
 (Name of Delegate(s) or
 Name of Committee)"

Each proposal shall contain a short title stating concisely the general nature of its subject matter. Thereafter the proposal shall state:

"RESOLVED, that the following be agreed

upon as part of the Alaska State Constitution."

Rule 42. Each proposal upon introduction shall be delivered to the Secretary, who shall number all proposals as presented. At each session of the Convention the Secretary shall read the number and title of each new proposal, which shall constitute the first reading of the proposal.

Rule 43. Each proposal shall receive three separate readings in the Convention previous to being agreed upon, but no proposal shall

be read twice on the same day. Except on first reading all proposals shall be read in their entirety. Amendment of any proposal may be made only in second reading.

Rule 44. The regular order to be taken by proposals shall be as follows:

1. Introduction and first reading.
2. Reference to a Standing Committee by the President.
3. Report by Standing Committee.
4. Placed on the general orders on the following day.
5. Second reading and action on proposed amendments.
6. Reference to Committee on Style and Drafting.
7. Report by Committee on Style and Drafting.
8. Action on report of Committee on Style and Drafting, and action on amendments as to phraseology only.
9. Third reading and agreement.
10. Reference to the Committee on Style and Drafting for arrangement and numbering of sections and articles and for form.

Rule 45. The President shall refer each proposal introduced to the appropriate Standing Committee. Where a proposal embraces subject matter which falls within the proper consideration of two or more Standing Committees, the President may divide the proposal or he may refer it to one Standing Committee with instructions to consult with other Standing Committees.

Rule 46. The Convention may set a date after which no proposal shall be introduced, except by a Committee.

Rule 47. Each Standing Committee report recommending any matter for incorporation in the Constitution shall be accompanied by a Committee proposal containing a complete article or other appropriate subdivision or group of articles or subdivisions of the Constitution.

Rule 48. A report shall be made by the Standing Committee as to each proposal referred to it. Such report shall state whether the proposal has been:

- (a) adopted in whole or in part in a Committee proposal;
- (b) disapproved;
- (c) disposed of otherwise.

Rule 49. On the question of the agreement upon any proposal on third reading, the vote shall be taken by roll call and entered on the journal of the Convention. No proposal shall be declared adopted unless at least twenty-eight Delegates shall have voted in favor of its adoption.

Rule 50. After the Constitution has been framed and before final agreement thereon, the Convention shall refer the proposed Constitution to the Committee on Style and Drafting for final arrangement in proper order and form. After the report of said Committee, the Convention shall by the affirmative vote of at least twenty-eight Delegates agree upon the final form of the Constitution.

Rule 51. When the Convention shall have agreed upon the final form of the Constitution, the original and at least four copies thereof shall be signed by the President and by the Delegates and attested by the Secretary. Facsimile copies shall then be prepared and certified by the President and delivered to each Delegate.

Chapter X

Resolutions and Ordinances

Rule 52. Consideration of ordinances required by the Act establishing the Constitutional Convention or otherwise as introduced by Delegates or Standing Committees shall follow the same procedure as is provided by these rules for proposals.

Rule 53. Resolutions relating to the business of the Convention may be introduced as provided by these rules and their consideration shall follow the same procedure as is provided by these rules for motions.

Chapter XI

General Provisions

Rule 54. When a motion to adjourn, or for recess, shall be carried, no delegate or officer shall leave his place until the adjournment or recess shall be declared by the President.

Rule 55. Any delegate may at any time rise and speak to a question of personal privilege.

Rule 56. No delegate rising to speak shall proceed until he shall have addressed the President and been recognized by him as entitled to the floor.

Rule 57. While the President is putting a question or a count is being had, no delegate shall speak or leave his place. While a member is speaking no delegate shall engage in any private discourse or pass between the speaker and the chair.

Rule 58. Only Delegates and Officers of the Convention shall be admitted to the floor of the Convention, except that the President

shall designate, by name, representatives of the press, staff assistants, or others that may be admitted. Privileges of the floor may be extended by unanimous consent to other persons.

Rule 59. Any rule of the Convention may be suspended, repealed or amended, by a vote of at least two-third's of the membership to which the Convention is entitled.

Rule 60. The rules of parliamentary practice set forth in Robert's Rules of Order, Revised shall apply in all cases which are not covered by or are not inconsistent with the rules of the Convention.

Constitutional Convention
Convention/2
November 14, 1955

PERMANENT RULES
CONSTITUTIONAL CONVENTION OF ALASKA
ADOPTED - NOVEMBER 14, 1955

Chapter I

Officers and Administrative Staff

Rule 1. The officers of the Convention shall be a President, a First Vice President, a Second Vice President, and a Secretary; the President and Vice Presidents to be elected from the Delegates by the vote of at least 28 delegates.

Rule 2. The Secretary of the Convention need not be a Delegate, and shall serve under the direction ~~of~~ the President as the principal administrative officer of the Convention.

Rule 3. The Secretary with the approval of the President and the Committee on Administration shall determine the administrative, clerical and custodial staff required by the Convention, and shall appoint and determine the compensation of such employees.

Rule 4.

a. The President pro-tem shall first entertain nominations for President of the Convention, shall recognition in order all who seek the floor, shall receive and state all nominations made, and shall allow ample time for all who seek recognition to be recognized and heard before entertaining a motion to close nominations.

b. A nominee may decline nomination only while nominations are open, but may withdraw from consideration for election at any time after the first ballot is taken.

c. Voting shall be by secret ballot and balloting shall continue by successive ballots until one candidate shall have received at least 28 votes: PROVIDED, however, that in the event no candidate receives as many as 28 votes in either the first or second balloting process, the low man (or, if there be a tie in low position as to votes received, those so tied) shall be removed from consideration on the third ballot and succeeding ballots; and, following the third and succeeding ballots wherein no nominee receives at least 28 votes, the low man or those so tied shall each time be eliminated from further consideration.

d. The first person who receives at least 28 votes on any one ballot shall be elected President of the Convention.

e. Nomination and election of other elective officers shall be conducted in the same manner as provided for the office of President.

Chapter II

Duties of President and Vice Presidents

Rule 5. The president shall take the chair each day at the hour to which the Convention shall have adjourned. He shall call the Convention to order, and, except in the absence of a quorum, shall proceed to business in the manner prescribed by these rules.

Rule 6. The President shall possess the powers and perform the duties herein prescribed:

(a) He shall preserve order and decorum, and, in debate, shall prevent personal reflections, and confine members to the question under discussion. When two or more members arise at the same time, he shall name the one entitled to the floor.

(b) He shall decide all questions of order, subject to appeal to the Convention. On every appeal he shall have the right, in his place, to assign his reason for his decision. In case of such appeal no member shall speak more than once.

(c) He may substitute any member to perform the duties of the chair while he is present, but for no longer period than that day, except by special consent of the Convention.

(d) When the Convention shall be ready to go into Committee of the Whole, he shall name a chairman to preside.

(e) When necessary or required, he shall certify all official acts and all vouchers for payment of expenditures of the Convention.

(f) He shall designate and assign to seats or authorize the designation and seating of the persons who shall act as reporters for the public press and radio within the Convention Hall.

(g) He shall not engage in any debate, or propose his opinion on any question, except the assigning of his reasons for his decision on appeal therefrom, without first designating another Delegate to occupy the chair.

(h) He shall be entitled to vote on all questions in the same manner as other delegates except that he shall vote last.

(i) He shall declare the vote and announce the result according to the fact on all questions and divisions.

Rule 7. In the temporary absence of the President, or in event of his temporary inability to preside, his duties shall be performed by the First Vice President, or if he also be absent by the Second Vice President.

Rule 8. In the event of a vacancy in the office of the President or of either or both Vice Presidents or of the Secretary through death, resignation, or otherwise, or in the event of absence from the Convention of any of these officers for more than 5 consecutive Convention days without the approval of the Convention, the Convention shall by majority vote of the elected Delegates elect another to fill such vacancy.

Chapter III

Duties of the Secretary

Rule 9. Under the direction of the President the Secretary shall have the following powers and perform the following duties:

(a) He shall be the official custodian of and shall provide for the ultimate disposition of all roll calls, proposals, reports, records, books, documents and papers of the Convention.

(b) He shall arrange to keep a journal of the proceedings of the Convention.

(c) He shall prepare each day a calendar of the business of the Convention as provided by these rules.

(d) He shall number consecutively each proposal of subject matter to be incorporated into the Constitution and, in other series, shall number each resolution, ordinance, or other action

introduced for Convention consideration.

(e) When necessary or required the Secretary with the President shall certify all official acts of the Convention.

(f) He shall assign and supervise the work of all administrative, clerical, and custodial employees and shall be responsible for the printing or other reproduction of all proposals and other documents as required.

(g) He shall arrange for the utilization of the services of such technical consultants as may be desired by the Convention and provide liaison between such consultants and the Convention.

(h) He shall perform such other duties as are required of him by the President, these rules, or the Convention.

Chapter IV

Quorum and Majority

Rule 10. The presence of at least twenty-eight Delegates shall be necessary to constitute a quorum of the Convention, but a lesser number may meet and adjourn the Convention from day to day when necessary.

Rule 11. There being a quorum, a majority of Delegates present shall be sufficient for the adoption of any motion or resolution or the taking of any action except where the affirmative vote of a greater number shall be required by these rules.

Chapter V

Standing Committees

Rule 12. The President shall appoint the members of and shall name the Chairmen of all Standing Committees unless the Convention

shall otherwise order. The President may fill vacancies on Standing Committees in the same manner.

Rule 13. The Standing Committees of the Convention and the number of members thereof, respectively, shall be as follows:

- I. Committee on Rules, nine members
- II. Committee on Administration, nine members
- III. Committee on Style and Drafting, nine members
- IV. Committee on Ordinances and Transitional Measures,
nine members
- V. Committee on Preamble and Bill of Rights, seven members
- VI. Committee on Suffrage, Elections, and Apportionment,
seven members
- VII. Committee on Legislative Branch, seven members
- VIII. Committee on Executive Branch, seven members
- IX. Committee on Judiciary Branch, seven members
- X. Committee on Resources, nine members
- XI. Committee on Finance and Taxation, seven members
- XII. Committee on Local Government, seven members
- XIII. Committee on Direct Legislation, Amendment, and Revision,
seven members
- XIV. Committee on Resolutions and Recommendations, seven
members

Rule 14. Each Delegate except the President shall be appointed to at least one but to no more than three Standing Committees.

Rule 15. The President shall be ex-officio member of all Standing Committees but shall not vote except to break a tie.

Rule 16. The respective Standing Committees shall have the following duties and functions and in addition shall consider and

report upon any other matters referred to them:

- (a) The Committee on Rules shall consider and report upon such changes in the rules of the Convention and changes in organization as shall be referred to it. It shall consider and report on appeals from rulings of the chair which may be referred to it. It shall determine appeals regarding the daily calendar of the Convention in accordance with these rules.
- (b) The Committee on Administration shall generally oversee the administrative or business affairs of the Convention, including finances, personnel, printing, physical arrangements for the Convention, and related matters.
- (c) The Committee on Style and Drafting shall examine and edit all proposals for inclusion in the Constitution which are referred to it for the purposes of avoiding inaccuracies, repetitions, inconsistencies, or poor drafting. The Committee shall have the authority to rephrase or to regroup proposed language or sections of the proposed Constitution but shall have no authority to change the sense or purpose of any proposal referred to it. The Committee shall also be empowered without reference back to the Convention to refer proposals submitted to it to any Committee which may have an interest in the proposal. Where a proposal referred to the Committee appears inconsistent

or in conflict with a proposal already acted upon favorably by the Convention at second reading, the Committee shall undertake to resolve the inconsistency or conflict by reference to the Committees concerned. If the Committee shall fail to resolve any such inconsistency or conflict it shall notify the Convention and await its instructions.

- (d) The Committee on Ordinances and Transitional Measures shall be responsible for the consideration of ordinances, including those specified by the Act creating the Constitutional Convention, and for the consideration of transitional measures which the Convention enacts in anticipation of statehood.
- (e) The Committee on Resolutions and Recommendations shall consider resolutions and all other matters not germane to the work of other committees and shall make recommendations for action thereon.
- (f) The remaining Standing Committees shall consider such proposals as are indicated by the titles of the respective committees. Such Committees shall draft and submit to the Convention for its consideration sections of the proposed Constitution pertaining to the business of the Committee.

Rule 17. Each Standing Committee shall submit to the Convention a report or reports, in writing, setting forth its recommendations on all matters referred to it. Any member or group of members

of a Standing Committee may submit a minority report to the Convention. A petition signed by one-fourth of the elected Delegates shall require any Standing Committee to report to the Convention within the number of days specified in the petition.

Rule 18. No Standing Committee may hold meetings during the sessions of the Convention without permission of the Convention.

Rule 19. Each Standing Committee shall notify the Secretary of the time and place of meetings, and the Secretary shall make such notice public. All Committee hearings shall be public.

Chapter VI

Committee of the Whole

Rule 20. The Convention may upon motion resolve itself into a Committee of the Whole for the consideration of any matter. In forming the Committee of the Whole, the President shall appoint another Delegate as chairman to preside. A quorum of the Convention shall constitute a quorum for the Committee of the Whole,

Rule 21. All proposals, amendments, reports, resolutions, and other matters may be debated in the Committee of the Whole section by section, and recommendations with respect thereto shall be reported to the Convention.

Rule 22. The rules of the Convention shall be observed in the Committee of the Whole so far as they are applicable. Where there are no provisions, the proceedings shall be in accordance with Robert's Rules of Order, Revised.

Rule 23. A motion for the rising of the Committee of the Whole shall always be in order unless a member of the Committee is speaking or a vote is being taken, and shall be decided without debate.

Chapter VII

Order of Business, and Roll Call

Rule 24. At meetings of the Convention the order of business shall be as follows (except at times set apart for the consideration of special orders):

1. Calling Convention to order
2. Prayer
3. Roll Call
4. Reading the Journal of the Preceding Day
5. Presentation of petitions, memorials and communications
from outside the Convention
6. Reports of Standing Committees
7. Reports of Select Committees
8. Introduction and first reading of proposals
9. Reference of proposals
10. Motions and resolutions
11. Unfinished business
12. Special orders of the day
13. General orders of the day

Rule 25. The Secretary shall prepare for each Convention day a calendar of the general orders, setting forth the title of each matter for consideration. Consideration of the general orders of the day shall be in the following order:

1. Consideration by Committee of the Whole
2. Reports of the Committee of the Whole
3. Committee reports
4. Second reading and referral to the Committee on Style
and Drafting

5. Action on reports of the Committee on Style and Drafting
6. Third reading and agreement.

Rule 26. If a matter is not considered in its order it shall lose its precedence for the day, but it shall appear on the calendar on the following Convention day in its regular order. Any matter may be made a special order of business for any particular day or time by a majority vote of the delegates present. Any matter having been made a special order for a particular day, and not having been reached on that day, shall be in the order of "Unfinished Business" on the next succeeding Convention day.

Rule 27. Except that the President's name shall always be called last on roll call votes, the names of Delegates shall be arranged alphabetically. At the first roll call of the Convention following adoption of this rule the roll shall be called starting with the first of such alphabetically arranged names. On each succeeding roll call the name next in order alphabetically shall be first called so as to rotate the order of voting through the entire list of Delegates.

Rule 28. In case of the absence of Delegates, the Delegates present shall take such measures as they shall deem necessary to secure the presence of absentees.

Rule 29. After a question has been stated by the President and the calling of the roll has begun, the President shall not recognize a Delegate for any purpose whatever until the call is completed; but nothing in this rule shall abridge the right of any Delegate to change or record his vote on any question previous to the announcement of the vote.

Rule 30. No member shall be entitled to abstain from voting on any roll call unless he shall have stated his intention to abstain before the voting starts. Upon any announcement of intention to abstain the Delegate making such announcement upon request of five Delegates may be required to state his reasons.

Chapter VIII

Motions

Rule 31. When a motion is made it shall be stated by the President or, if in writing, it shall be read aloud before debate.

Rule 32. A motion may be withdrawn by the maker with consent of the second at any time before amendment or decision.

Rule 33. When a question is under consideration by the Convention only the following motions shall be received, which motions shall have precedence in the order stated:

Motion to, or for:

- | | | |
|---------------------------------------|---|------------------------------|
| (a) Adjourn |) | |
| (b) Recess |) | Not amendable or |
| (c) Call of the Convention) | | debatable except |
| (d) Lay on the table |) | as hereinafter |
| (e) Previous question |) | provided. |
| (f) Postpone indefinitely. | | Not amendable, but debatable |
| (g) Postpone to a certain time. | | Amendable and debatable |
| (h) Go into Committee of the Whole. | " | " " |
| (i) Commit (or recommit) to Committee | | |
| of the Whole | " | " " |

- (j) Commit (or recommit) to a
 Standing Committee, or
 to a Select Committee Amendable and debatable
- (k) Close debate at a specified
 time. Amendable but not debatable
- (l) Amend. Amendable and debatable.

Motions "g" through "k" inclusive, preclude debate on the main question. A motion to adjourn, to take a recess, and to adjourn for a longer period than one Convention day shall always be in order; provided, however, that before a motion to adjourn is put to a vote, opportunity shall be given for announcements of notice of intention to move reconsideration as hereinafter provided. A motion to adjourn for a longer period than one Convention day shall be amendable and debatable. Calls for information for division of a divisible question, for the yeas and nays, for a standing vote, for a vote by a show of hands, and a motion for reconsideration shall always be in order, but shall not be amendable or debatable.

Rule 34. An appeal from the decision of the chair must be taken at the time the ruling is made.

Rule 35. The previous question shall be put by the President in this form, "Shall the previous question be ordered?" It shall be admitted when demanded by a majority of the Delegates present, and its effect shall be, if decided affirmatively, to end debate and bring the Convention to a vote upon pending amendments, if any, to the main question, and then upon the main question. All incidental questions of order arising after a motion is made for the previous question, and pending such motion, shall be decided, whether on appeal or otherwise, without debate.

Rule 36. A motion for reconsideration, as well as notice thereof may be made only by a Delegate who voted on the prevailing side. Notice of intention to move reconsideration of any vote must be stated on the day such vote is taken. A motion to reconsider must be made before the end of the first Plenary session day after the day on which such vote was taken, and by a Delegate who voted in the majority. The same majority shall be required to adopt a motion to reconsider as was required to take the original action. When a motion for reconsideration is decided, that decision shall not be reconsidered. No question shall be twice reconsidered. No motion for reconsideration shall be in order after the 72nd Convention day. No vote shall be reconsidered upon any of the following motions:

- (a) To adjourn;
- (b) To lay on the table;
- (c) To take from the table; or
- (d) For the previous question.

Rule 37. Any Delegate may call for the division of a question which is in its nature divisible. A motion to strike out and insert shall be deemed indivisible. A motion to strike having been lost, motion to amend or a motion to strike out and insert shall not be precluded.

Rule 38. No Delegate shall speak more than twice on one motion, or more than once until other Delegates who have not spoken shall speak if they so desire, without first obtaining leave of the Convention. The mover of the proposition shall have the right to speak last, provided that the person in charge of a proposal on third reading and final agreement shall have the right, if he desires, to speak last and he may announce such desire at any time before the commencement of the vote on the question.

Chapter IX

Procedure for Drafting Constitution

Rule 39. Any subject matter to be incorporated in the Constitution shall be by proposal. A proposal shall be introduced only by one or more delegates or by a Standing Committee.

Rule 40. Each proposal shall be typewritten on white paper which is 8½" wide and 11" long with one original copy and five carbon copies thereof, and shall be dated and signed by the introducer(s) or by the Chairman of the Committee introducing it.

Rule 41. The caption of each proposal shall be:

(Date)

"Constitutional Convention of Alaska

PROPOSAL _____

Introduced by _____
 (Name of Delegate(s) or
 Name of Committee)"

Each proposal shall contain a short title stating concisely the general nature of its subject matter. Thereafter the proposal shall state:

"RESOLVED, that the following be agreed

upon as part of the Alaska State Constitution."

Rule 42. Each proposal upon introduction shall be delivered to the Secretary, who shall number all proposals as presented. At each session of the Convention the Secretary shall read the number and title of each new proposal, which shall constitute the first reading of the proposal.

Rule 43. Each proposal shall receive three separate readings in the Convention previous to being agreed upon, but no proposal shall

be read twice on the same day. Except on first reading all proposals shall be read in their entirety. Amendment of any proposal may be made only in second reading.

Rule 44. The regular order to be taken by proposals shall be as follows:

1. Introduction and first reading.
2. Reference to a Standing Committee by the President.
3. Report by Standing Committee.
4. Placed on the general orders on the following day.
5. Second reading and action on proposed amendments.
6. Reference to Committee on Style and Drafting.
7. Report by Committee on Style and Drafting.
8. Action on report of Committee on Style and Drafting, and action on amendments as to phraseology only.
9. Third reading and agreement.
10. Reference to the Committee on Style and Drafting for arrangement and numbering of sections and articles and for form.

Rule 45. The President shall refer to the appropriate Standing Committee each proposal introduced. Where a proposal embraces subject matter which falls within the proper consideration of two or more Standing Committees, the President may divide the proposal or he may refer it to one Standing Committee with instructions to consult with other Standing Committees.

Rule 46. The Convention may set a date after which no proposal shall be introduced, except by a Committee.

Rule 47. Each Standing Committee report recommending any matter for incorporation in the Constitution shall be accompanied by a Committee proposal containing a complete article or other appropriate subdivision or group of articles or subdivisions of the Constitution.

Rule 48. A report shall be made by the Standing Committee as to each proposal referred to it. Such report shall state whether the proposal has been:

- (a) adopted in whole or in part in a Committee proposal;
- (b) disapproved;
- (c) disposed of otherwise.

Rule 49. On the question of the agreement upon any proposal on third reading, the vote shall be taken by roll call and entered on the journal of the Convention. No proposal shall be declared adopted unless at least twenty-eight Delegates shall have voted in favor of its adoption.

Rule 50. After the Constitution has been framed and before final agreement thereon, the Convention shall refer the proposed Constitution to the Committee on Style and Drafting for final arrangement in proper order and form. After the report of said Committee, the Convention shall by the affirmative vote of at least twenty-eight Delegates agree upon the final form of the Constitution.

Rule 51. When the Convention shall have agreed upon the final form of the Constitution, the original and at least four copies thereof shall be signed by the President and by the Delegates and attested by the Secretary. Facsimile copies shall then be prepared and certified by the President and delivered to each Delegate.

Chapter X

Resolutions and Ordinances

Rule 52. Consideration of ordinances required by the Act establishing the Constitutional Convention or otherwise as introduced by Delegates or Standing Committees shall follow the same procedure as is provided by these rules for proposals.

Rule 53. Resolutions relating to the business of the Convention may be introduced as provided by these rules and their consideration shall follow the same procedure as is provided by these rules for motions.

Chapter XI

General Provisions

Rule 54. When a motion to adjourn, or for recess, shall be carried, no delegate or officer shall leave his place until the adjournment or recess shall be declared by the President.

Rule 55. Any delegate may at any time rise and speak to a question of personal privilege.

Rule 56. No delegate rising to speak shall proceed until he shall have addressed the President and been recognized by him as entitled to the floor.

Rule 57. While the President is putting a question or a count is being had, no delegate shall speak or leave his place. While a member is speaking no delegate shall engage in any private discourse or pass between the speaker and the chair.

Rule 58. Only Delegates and Officers of the Convention shall be admitted to the floor of the Convention, except that the President

shall designate, by name, representatives of the press, staff assistants, or others that may be admitted. Privileges of the floor may be extended by unanimous consent to other persons.

Rule 59. Any rule of the Convention may be suspended, repealed or amended, by a vote of at least two-third's of the membership to which the Convention is entitled.

Rule 60. The rules of parliamentary practice set forth in Robert's Rules of Order, Revised shall apply in all cases which are not covered by or are not inconsistent with the rules of the Convention.

COMMITTEE MEMBERSHIP

I. Committee on Rules

Burke Riley, Chairman
E. B. Collins
Edward V. Davis
Mildred Hermann
Steve McCutcheon
Ralph Rivers
John H. Rosswog
George Sundborg
M. J. Walsh

II. Committee on Administration

John B. Coghill, Chairman
Helen Fischer
Yule F. Kilcher
William Knight
Herb Hilscher
W. W. Laws
John A. McNees
James Nolan
Dora Sweeney

III. Committee on Style and
Drafting

George Sundborg, Chairman
R. Rolland Armstrong
Edward V. Davis
Mildred Hermann
Victor Fischer
James Hurley
Maurice Johnson
George McLaughlin
Katherine Nordale

IV. Committees on Ordinances and
Transitional Measures

Robert J. McNealy, Chairman
Seaborn J. Buckalew
Herb Hilscher
James Hurley
Yule F. Kilcher
William W. Knight
W. W. Laws
E. D. Stewart
H. R. VanderLeest

V. Committee on Preamble and Bill
of Rights

Dorothy Awes, Chairman
R. Rolland Armstrong
Seaborn J. Buckalew
James P. Doogan
John Hellenthal
Robert J. McNealy
Ada B. Wien

VI. Committee on Suffrage, Elections,
and Apportionment

John S. Hellenthal, Chairman
John B. Coghill
George D. Cooper
Douglas Gray
M. R. Marston
Frank Peratrovich
M. J. Walsh

VII. Committee on Legislative
Branch

Steve McCutcheon, Chairman
George D. Cooper
Helen Fischer
Jack Hinckel
Eldor Lee
John McNees
Dora Sweeney

VIII. Committee on Executive
Branch

Victor Rivers, Chairman
Frank Barr
John C. Boswell
Thomas C. Harris
Maynard D. Londborg
Katherine Nordale
H. R. VanderLeest

IX. Committee on Judiciary
Branch

George McLaughlin, Chairman
Thomas C. Harris
Maurice Johnson
Irwin L. Metcalf
Ralph Rivers
R. E. Robertson
Warren A. Taylor

X. Committee on Resources

W. O. Smith, Chairman
John C. Boswell
Truman C. Emborg
Leonard King
Burke Riley
Peter L. Reader
B. D. Stewart
Barrie M. White
Ada B. Wien

XI. Committee on Finance and
Taxation

Leslie Nerland, Chairman
Dorothy Awes
Frank Barr
James Nolan
Frank Peratrovich
Chris Poulsen
Barrie M. White

XII. Committee Local Government

John Rosswog, Chairman
John Cross
James P. Doogan
Victor Fischer
Eldor Lee
Maynard D. Lomborg
Victor Rivers

XIII. Committee on Direct Legis-
lation, Amendment, and Re-
Revision

A. B. Collins, Chairman
Jack Hinckel
Leonard King
M. R. Marston
Irwin L. Metcalf
W. O. Smith
Warren A. Taylor

XIV. Committee on Resolutions and
Recommendations

John Cross, Chairman
Douglas Gray
Truman Emborg
Leslie Nerland
Chris Poulsen
Peter L. Reader
R. E. Robertson

Advisory Committee on Committees

Frank Barr
Douglas Gray
George McLaughlin
Maynard D. Lomborg
James Nolan
Katherine Nordale
Victor Rivers
Barrie White
Ada B. Wien

RE COMMITTEE ASSIGNMENTS

**An amendment to the Convention Rules (Convention/13)
provides for a Committee on Engrossment and Enrollment.
(Adopted December 8, 1955)**

**The Journal of the 35th day, Monday, December 12, 1955,
shows appointment of the following as members of the
committee:**

**Mrs. Sweeney
Mr. R. Rivers
Mr. Kilcher**

Mrs. Sweeney was chairman of the committee.

*** * * * ***

Constitutional Convention
Convention/2
November 14 1955

PERMANENT RULES

CONSTITUTIONAL CONVENTION OF ALASKA

ADOPTED - NOVEMBER 14, 1955

Chapter I

Officers and Administrative Staff

Rule 1. The officers of the Convention shall be a President, a First Vice President, a Second Vice President and a Secretary; the President and Vice Presidents to be elected from the Delegates by the vote of at least 28 delegates.

Rule 2. The Secretary of the Convention need not be a Delegate and shall serve under the direction of the President as the principal administrative officer of the Convention.

Rule 3. The Secretary, with the approval of the President and the Committee on Administration, shall determine the administrative clerical and custodial staff required by the Convention, and shall appoint and determine the compensation of such employees.

Rule 4.

a. The President pro-tem shall first entertain nominations for President of the Convention, shall recognize in order all who seek the floor shall receive and state all nominations made, and shall allow ample time for all who seek recognition to be recognized and heard before entertaining a motion to close nominations.

b. A nominee may decline nomination only while nominations are open, but may withdraw from consideration for election at any time after the first ballot is taken.

*Second issue with reprint of Rule 50,
(I/Rules/1 - 11/21/55)*

c. Voting shall be by secret ballot and balloting shall continue by successive ballots until one candidate shall have received at least 28 votes: PROVIDED, however, that in the event no candidate receives as many as 28 votes in either the first or second balloting process, the low man (or, if there be a tie in low position as to votes received, those so tied) shall be removed from consideration on the third ballot and succeeding ballots; and, following the third and succeeding ballots wherein no nominee receives at least 28 votes, the low man or those so tied shall each time be eliminated from further consideration.

d. The first person who receives at least 28 votes on any one ballot shall be elected President of the Convention.

e. Nomination and election of other elective officers shall be conducted in the same manner as provided for the office of President.

Chapter II

Duties of President and Vice Presidents

Rule 5. The president shall take the chair each day at the hour to which the Convention shall have adjourned. He shall call the Convention to order, and, except in the absence of a quorum, shall proceed to business in the manner prescribed by these rules.

Rule 6. The President shall possess the powers and perform the duties herein prescribed:

(a) He shall preserve order and decorum, and, in debate, shall prevent personal reflections, and confine members to the question under discussion. When two or more members arise at the same time, he shall name the one entitled to the floor.

(b) He shall decide all questions of order, subject to appeal to the Convention. On every appeal he shall have the right, in his place, to assign his reason for his decision. In case of such appeal no member shall speak more than once.

(c) He may substitute any member to perform the duties of the chair while he is present, but for no longer period than that day, except by special consent of the Convention.

(d) When the Convention shall be ready to go into Committee of the Whole, he shall name a chairman to preside.

(e) When necessary or required, he shall certify all official acts and all vouchers for payment of expenditures of the Convention.

(f) He shall designate and assign to seats or authorize the designation and seating of the persons who shall act as reporters for the public press and radio within the Convention Hall.

(g) He shall not engage in any debate, or propose his opinion on any question, except the assigning of his reasons for his decision on appeal therefrom, without first designating another Delegate to occupy the chair.

(h) He shall be entitled to vote on all questions in the same manner as other delegates except that he shall vote last.

(i) He shall declare the vote and announce the result according to the fact on all questions and divisions.

Rule 7. In the temporary absence of the President, or in event of his temporary inability to preside, his duties shall be performed by the First Vice President, or if he also be absent by the Second Vice President.

Rule 8. In the event of a vacancy in the office of the President or of either or both Vice Presidents or of the Secretary through death, resignation, or otherwise, or in the event of absence from the Convention of any of these officers for more than 5 consecutive Convention days without the approval of the Convention, the Convention shall by majority vote of the elected Delegates elect another to fill such vacancy.

Chapter III

Duties of the Secretary

Rule 9. Under the direction of the President the Secretary shall have the following powers and perform the following duties:

(a) He shall be the official custodian of and shall provide for the ultimate disposition of all roll calls, proposals, reports, records, books, documents and papers of the Convention.

(b) He shall arrange to keep a journal of the proceedings of the Convention.

(c) He shall prepare each day a calendar of the business of the Convention as provided by these rules.

(d) He shall number consecutively each proposal of subject matter to be incorporated into the Constitution and, in other series, shall number each resolution, ordinance, or other action

introduced for Convention consideration.

(e) When necessary or required the Secretary with the President shall certify all official acts of the Convention.

(f) He shall assign and supervise the work of all administrative, clerical, and custodial employees and shall be responsible for the printing or other reproduction of all proposals and other documents as required.

(g) He shall arrange for the utilization of the services of such technical consultants as may be desired by the Convention and provide liaison between such consultants and the Convention.

(h) He shall perform such other duties as are required of him by the President, these rules, or the Convention.

Chapter IV

Quorum and Majority

Rule 10. The presence of at least twenty-eight Delegates shall be necessary to constitute a quorum of the Convention, but a lesser number may meet and adjourn the Convention from day to day when necessary.

Rule 11. There being a quorum, a majority of Delegates present shall be sufficient for the adoption of any motion or resolution or the taking of any action except where the affirmative vote of a greater number shall be required by these rules.

Chapter V

Standing Committees

Rule 12. The President shall appoint the members of and shall name the Chairmen of all Standing Committees unless the Convention

shall otherwise order. The President may fill vacancies on Standing Committees in the same manner.

Rule 13. The Standing Committees of the Convention and the number of members thereof, respectively, shall be as follows:

- I. Committee on Rules, nine members
- II. Committee on Administration, nine members
- III. Committee on Style and Drafting, nine members
- IV. Committee on Ordinances and Transitional Measures,
nine members
- V. Committee on Preamble and Bill of Rights, seven members
- VI. Committee on Suffrage, Elections, and Apportionment,
seven members
- VII. Committee on Legislative Branch, seven members
- VIII. Committee on Executive Branch, seven members
- IX. Committee on Judiciary Branch, seven members
- X. Committee on Resources, nine members
- XI. Committee on Finance and Taxation, seven members
- XII. Committee on Local Government, seven members
- XIII. Committee on Direct Legislation, Amendment, and Revision,
seven members
- XIV. Committee on Resolutions and Recommendations, seven
members

Rule 14. Each Delegate except the President shall be appointed to at least one but to no more than three Standing Committees.

Rule 15. The President shall be ex-officio member of all Standing Committees but shall not vote except to break a tie.

Rule 16. The respective Standing Committees shall have the following duties and functions and in addition shall consider and

report upon any other matters referred to them:

- (a) The Committee on Rules shall consider and report upon such changes in the rules of the Convention and changes in organization as shall be referred to it. It shall consider and report on appeals from rulings of the chair which may be referred to it. It shall determine appeals regarding the daily calendar of the Convention in accordance with these rules.
- (b) The Committee on Administration shall generally oversee the administrative or business affairs of the Convention, including finances, personnel, printing, physical arrangements for the Convention, and related matters.
- (c) The Committee on Style and Drafting shall examine and edit all proposals for inclusion in the Constitution which are referred to it for the purposes of avoiding inaccuracies, repetitions, inconsistencies, or poor drafting. The Committee shall have the authority to rephrase or to regroup proposed language or sections of the proposed Constitution but shall have no authority to change the sense or purpose of any proposal referred to it. The Committee shall also be empowered without reference back to the Convention to refer proposals submitted to it to any Committee which may have an interest in the proposal. Where a proposal referred to the Committee appears inconsistent

or in conflict with a proposal already acted upon favorably by the Convention at second reading, the Committee shall undertake to resolve the inconsistency or conflict by reference to the Committees concerned. If the Committee shall fail to resolve any such inconsistency or conflict it shall notify the Convention and await its instructions.

- (d) The Committee on Ordinances and Transitional Measures shall be responsible for the consideration of ordinances, including those specified by the Act creating the Constitutional Convention, and for the consideration of transitional measures which the Convention enacts in anticipation of statehood.
- (e) The Committee on Resolutions and Recommendations shall consider resolutions and all other matters not germane to the work of other committees and shall make recommendations for action thereon.
- (f) The remaining Standing Committees shall consider such proposals as are indicated by the titles of the respective committees. Such Committees shall draft and submit to the Convention for its consideration sections of the proposed Constitution pertaining to the business of the Committee.

Rule 17. Each Standing Committee shall submit to the Convention a report or reports, in writing, setting forth its recommendations on all matters referred to it. Any member or group of members

of a Standing Committee may submit a minority report to the Convention. A petition signed by one-fourth of the elected Delegates shall require any Standing Committee to report to the Convention within the number of days specified in the petition.

Rule 18. No Standing Committee may hold meetings during the sessions of the Convention without permission of the Convention.

Rule 19. Each Standing Committee shall notify the Secretary of the time and place of meetings, and the Secretary shall make such notice public. All Committee hearings shall be public.

Chapter VI

Committee of the Whole

Rule 20. The Convention may upon motion resolve itself into a Committee of the Whole for the consideration of any matter. In forming the Committee of the Whole, the President shall appoint another Delegate as chairman to preside. A quorum of the Convention shall constitute a quorum for the Committee of the Whole.

Rule 21. All proposals, amendments, reports, resolutions, and other matters may be debated in the Committee of the Whole section by section, and recommendations with respect thereto shall be reported to the Convention.

Rule 22. The rules of the Convention shall be observed in the Committee of the Whole so far as they are applicable. Where there are no provisions, the proceedings shall be in accordance with Robert's Rules of Order, Revised.

Rule 23. A motion for the rising of the Committee of the Whole shall always be in order unless a member of the Committee is speaking or a vote is being taken, and shall be decided without debate.

Chapter VII

Order of Business, and Roll Call

Rule 24. At meetings of the Convention the order of business shall be as follows (except at times set apart for the consideration of special orders):

1. Calling Convention to order
2. Prayer
3. Roll Call
4. Reading the Journal of the Preceding Day
5. Presentation of petitions, memorials and communications
from outside the Convention
6. Reports of Standing Committees
7. Reports of Select Committees
8. Introduction and first reading of proposals
9. Reference of proposals
10. Motions and resolutions
11. Unfinished business
12. Special orders of the day
13. General orders of the day

Rule 25. The Secretary shall prepare for each Convention day a calendar of the general orders, setting forth the title of each matter for consideration. Consideration of the general orders of the day shall be in the following order:

1. Consideration by Committee of the Whole
2. Reports of the Committee of the Whole
3. Committee reports
4. Second reading and referral to the Committee on Style
and Drafting

5. Action on reports of the Committee on Style and Drafting
6. Third reading and agreement.

Rule 26. If a matter is not considered in its order it shall lose its precedence for the day, but it shall appear on the calendar on the following Convention day in its regular order. Any matter may be made a special order of business, for any particular day or time, by a majority vote of the delegates present. Any matter having been made a special order for a particular day, and not having been reached on that day, shall be on the order of "Unfinished Business" on the next succeeding Convention day.

Rule 27. Except that the President's name shall always be called last, on roll call votes the names of Delegates shall be arranged alphabetically. At the first roll call of the Convention following adoption of this rule the roll shall be called starting with the first of such alphabetically arranged names. On each succeeding roll call the name next in order alphabetically shall be first called so as to rotate the order of voting through the entire list of Delegates.

Rule 28. In case of the absence of Delegates, the Delegates present shall take such measures as they shall deem necessary to secure the presence of absentees.

Rule 29. After a question has been stated by the President and the calling of the roll has begun, the President shall not recognize a Delegate for any purpose whatever until the call is completed; but nothing in this rule shall abridge the right of any Delegate to change or record his vote on any question previous to the announcement of the vote.

Rule 30. No member shall be entitled to abstain from voting on any roll call unless he shall have stated his intention to abstain before the voting starts. Upon any announcement of intention to abstain, the Delegate making such announcement, upon request of five Delegates, may be required to state his reasons.

Chapter VIII

Motions

Rule 31. When a motion is made it shall be stated by the President, or, if in writing, it shall be read aloud before debate.

Rule 32. A motion may be withdrawn by the maker with consent of the second at any time before amendment or decision.

Rule 33. When a question is under consideration by the Convention only the following motions shall be received, which motions shall have precedence in the order stated:

Motion to, or for:

- | | | |
|---------------------------------------|---|------------------------------|
| (a) Adjourn |) | |
| (b) Recess |) | Not amendable or |
| (c) Call of the Convention) | | debatable except |
| (d) Lay on the table |) | as hereinafter |
| (e) Previous question |) | provided. |
| (f) Postpone indefinitely. | | Not amendable, but debatable |
| (g) Postpone to a certain time. | | Amendable and debatable |
| (h) Go into Committee of the Whole. | " | " " |
| (i) Commit (or recommit) to Committee | | |
| of the Whole | " | " " |

- (j) Commit (or recommit) to a
 Standing Committee or
 to a Select Committee Amendable and debatable
- (k) Close debate at a specified
 time. Amendable but not debatable
- (l) Amend. Amendable and debatable.

Motions "g" through "k" inclusive preclude debate on the main question. A motion to adjourn, to take a recess, and to adjourn for a longer period than one Convention day shall always be in order; provided, however that before a motion to adjourn is put to a vote, opportunity shall be given for announcements of notice of intention to move reconsideration as hereinafter provided.

A motion to adjourn for a longer period than one Convention day shall be amendable and debatable. Calls for information, for division of a divisible question, for the yeas and nays, for a standing vote, for a vote by a show of hands, and a motion for reconsideration shall always be in order, but shall not be amendable or debatable.

Rule 34. An appeal from the decision of the chair must be taken at the time the ruling is made.

Rule 35. The previous question shall be put by the President in this form, "Shall the previous question be ordered?" It shall be admitted when demanded by a majority of the Delegates present, and its effect shall be if decided affirmatively, to end debate and bring the Convention to a vote upon pending amendments, if any to the main question, and then upon the main question. All incidental questions of order arising after a motion is made for the previous question, and pending such motion, shall be decided whether on appeal or otherwise without debate.

Rule 36. A motion for reconsideration, as well as notice thereof, may be made only by a Delegate who voted on the prevailing side. Notice of intention to move reconsideration of any vote must be stated on the day such vote is taken. A motion to reconsider must be made before the end of the first plenary session day after the day on which such vote was taken. The same majority shall be required to adopt a motion to reconsider as was required to take the original action. When a motion for reconsideration is decided that decision shall not be reconsidered. No question shall be twice reconsidered. No motion for reconsideration shall be in order after the seventy-second Convention day. No vote shall be reconsidered upon any of the following motions:

- (a) To adjourn;
- (b) To lay on the table;
- (c) To take from the table; or
- (d) For the previous question.

Rule 37. Any Delegate may call for the division of a question which is in its nature divisible. A motion to strike out and insert shall be deemed indivisible. A motion to strike having been lost motion to amend or a motion to strike out and insert shall not be precluded.

Rule 38. No Delegate shall speak more than twice on one motion, or more than once until other Delegates who have not spoken shall speak, if they so desire, without first obtaining leave of the Convention. The mover of the proposition shall have the right to speak last, provided that the person in charge of a proposal on third reading and final agreement shall have the right, if he desires, to speak last and he may announce such desire at any time before the commencement of the vote on the question.

Chapter IX

Procedure for Drafting Constitution

Rule 39. Any subject matter to be incorporated in the Constitution shall be by proposal. A proposal shall be introduced only by one or more delegates or by a Standing Committee.

Rule 40. Each proposal shall be typewritten on white paper which is 8½" wide and 11" long with one original copy and five carbon copies thereof, and shall be dated and signed by the introducer(s) or by the Chairman of the Committee introducing it.

Rule 41. The caption of each proposal shall be:

(Date)

"Constitutional Convention of Alaska

PROPOSAL _____

Introduced by _____
 (Name of Delegate(s) or
 Name of Committee)"

Each proposal shall contain a short title stating concisely the general nature of its subject matter. Thereafter the proposal shall state:

"RESOLVED, that the following be agreed
 upon as part of the Alaska State Constitution."

Rule 42. Each proposal upon introduction shall be delivered to the Secretary, who shall number all proposals as presented. At each session of the Convention the Secretary shall read the number and title of each new proposal, which shall constitute the first reading of the proposal.

Rule 43. Each proposal shall receive three separate readings in the Convention previous to being agreed upon, but no proposal shall

be read twice on the same day. Except on first reading all proposals shall be read in their entirety. Amendment of any proposal may be made only in second reading.

Rule 44. The regular order to be taken by proposals shall be as follows:

1. Introduction and first reading.
2. Reference to a Standing Committee by the President.
3. Report by Standing Committee.
4. Placed on the general orders on the following day.
5. Second reading and action on proposed amendments.
6. Reference to Committee on Style and Drafting.
7. Report by Committee on Style and Drafting.
8. Action on report of Committee on Style and Drafting, and action on amendments as to phraseology only.
9. Third reading and agreement.
10. Reference to the Committee on Style and Drafting for arrangement and numbering of sections and articles and for form.

Rule 45. The President shall refer to the appropriate Standing Committee each proposal introduced. Where a proposal embraces subject matter which falls within the proper consideration of two or more Standing Committees, the President may divide the proposal or he may refer it to one Standing Committee with instructions to consult with other Standing Committees.

Rule 46. The Convention may set a date after which no proposal shall be introduced, except by a Committee.

Rule 47. Each Standing Committee report recommending any matter for incorporation in the Constitution shall be accompanied by a Committee proposal containing a complete article or other appropriate subdivision or group of articles or subdivisions of the Constitution.

Rule 48. A report shall be made by the Standing Committee as to each proposal referred to it. Such report shall state whether the proposal has been:

- (a) adopted in whole or in part in a Committee proposal;
- (b) disapproved;
- (c) disposed of otherwise.

Rule 49. On the question of the agreement upon any proposal on third reading, the vote shall be taken by roll call and entered on the journal of the Convention. No proposal shall be declared adopted unless at least twenty-eight Delegates shall have voted in favor of its adoption.

Rule 50. After all proposals which are to be included in the Constitution have been agreed upon, the Convention shall refer them to the Committee on Style and Drafting for final arrangement in proper order and form. When the Committee submits the Constitution in proposed final form for adoption, any part of the document may, by an affirmative vote of at least 37 Delegates, be opened for specific amendment by reversion to second reading. Should the proposed document be amended it shall again be referred to the Committee on Style and Drafting. After

the report of the Committee, the Constitution in final form shall be adopted by the Convention by the affirmative vote of at least 28 Delegates.

Rule 51. When the Convention shall have agreed upon the final form of the Constitution, the original and at least four copies thereof shall be signed by the President and by the Delegates and attested by the Secretary. Facsimile copies shall then be prepared and certified by the President and delivered to each Delegate.

Chapter X

Resolutions and Ordinances

Rule 52. Consideration of ordinances required by the Act establishing the Constitutional Convention or otherwise as introduced by Delegates or Standing Committees shall follow the same procedure as is provided by these rules for proposals.

Rule 53. Resolutions relating to the business of the Convention may be introduced as provided by these rules and their consideration shall follow the same procedure as is provided by these rules for motions.

Chapter XI

General Provisions

Rule 54. When a motion to adjourn, or for recess, shall be carried, no delegate or officer shall leave his place until the adjournment or recess shall be declared by the President.

Rule 55. Any delegate may at any time rise and speak to a question of personal privilege.

Rule 56. No delegate rising to speak shall proceed until he shall have addressed the President and been recognized by him as entitled to the floor.

Rule 57. While the President is putting a question or a count is being had, no delegate shall speak or leave his place. While a member is speaking no delegate shall engage in any private discourse or pass between the speaker and the chair.

Rule 58. Only Delegates and Officers of the Convention shall be admitted to the floor of the Convention, except that the President shall designate by name representatives of the press, staff assistants, or others that may be admitted. Privileges of the floor may be extended by unanimous consent to other persons.

Rule 59. Any rule of the Convention may be suspended, repealed or amended, by a vote of at least two-thirds of the membership to which the Convention is entitled.

Rule 60. The rules of parliamentary practice set forth in Robert's Rules of Order Revised, shall apply in all cases which are not covered by or are not inconsistent with the rules of the Convention.

Constitutional Convention

Convention/3
November 15, 1955

Convention Schedule

Monday through Saturday

9:00 A. M. to 9:20 A. M. Plenary Session

9:30 A. M. to 10:50 A. M.

- I Rules
- II Administration
- V Rights
- VIII Executive Branch
- XIV Resolutions

11:00 A. M. to 12:20 P. M.

- III Style
- VI Elections
- X Resources

2:00 P. M. to 3:20 P. M.

- VII Legislative Branch
- IX Judiciary
- XI Finance

3:30 P. M. to 4:50 P. M.

- IV Ordinance
- XII Local Government
- XIII Amendment

Convention 13/a

COMMITTEE SCHEDULE AS OF DECEMBER 5, 1955

9:00 AM to 9:20 AM - Plenary Session

9:30 AM to 12:20 PM

V - Rights	Room 210
VIII - Executive Branch	Room 207
XIII - Amendment	Room 208
XIV - Resolutions	Gallery

12:30 PM to 1:20 PM - Lunch

1:30 PM to 3:00 PM

VI - Elections	Room 207
IX - Judiciary	Room 208
X - Resources	Gallery
XII - Local Government	Room 210

3:10 PM to 4:40 PM

IV - Ordinance	Room 208
VII - Legislative Branch	Room 210
XI - Finance	Room 207

November 16, 1955

REPORT OF THE COMMITTEE ON ADMINISTRATION

Recommended Resolution

Services of Technical Consultants

The Committee on Administration recommends adoption of the following resolution:

Whereas the ^{Constitutional} Convention ^{of Alaska} may have need for the services of technical consultants on various subjects during its deliberations; and

Whereas the Legislature of Alaska anticipated the possible need for such services and included provision therefor in the total appropriation for the Convention:

Now, Therefore, Be It Resolved:

1. That the Convention hereby authorize the obtaining of the services of technical consultants upon request for such services being made by a Committee Chairman and approved by the President of the Convention.
2. That the President of the Convention shall have authority to select the consultants after consultation with the Committee Chairmen.
3. That the administrative arrangements for employment of any consultant shall be approved by the Committee on Administration and be executed by the Secretary of the Convention.

Constitutional Convention
Convention 14

November 16, 1955

~~November 15, 1955~~

Caps → Report of the Committee on Administration

~~Proposed~~ - Recommended
RESOLUTION

SERVICES OF TECHNICAL CONSULTANTS

P The Committee on Administration recommends adoption of the following resolution:

Whereas the Convention may have need for the services of technical consultants on various subjects during its deliberations; and ^{*P*} whereas the Legislature of Alaska anticipated the possible need for such services and included provision therefor in the total appropriation for the Convention;

P Now Therefore, Be It Resolved:

1. That the Convention hereby authorize the obtaining of the services of technical consultants upon request for such services being made by a Committee Chairman and approved by the President of the Convention.
2. That the President of the Convention shall have authority to select the consultants after consultation with the Committee Chairmen.
3. That the administrative arrangements for employment of any consultant shall be approved by the Committee on Administration and be executed by the Secretary of the Convention.

Printed
Copies →

November 16, 1955

REPORT OF THE COMMITTEE ON RESOLUTIONS AND RECOMMENDATIONS

Whereas the Convention on November 14, 1955, referred to this Committee for action the following motion, which was made by R. E. Robertson and seconded by Maurice T. Johnson, namely:

"I move that it is the intent of this convention that the Constitution should be a document of fundamental principles of basic law, and contain only the framework for state government, with all the details to be ordained in the discretion of future legislatures."

Now, upon consideration of said motion,

IT IS RECOMMENDED that it be adopted and enacted by the Convention in the following amended form, viz.:

"I move that it is the intent of this convention that the Constitution should be a document of fundamental principles of basic government, and contain the framework for state government."

Dated November 16, 1955

Signed/ John M. Cross

Chairman

Constitutional Convention
Convention/6
November 28, 1955

CONVENTION COMMITTEES

SUMMARY PROGRESS REPORT NO. 1

NOVEMBER 15, THROUGH 26, 1955

I COMMITTEE ON RULES

The Committee earlier recommended Rules of Procedure which the Convention amended and adopted (Convention/2). The Committee is studying the desirability of requiring persons who appear in representative capacity before the Convention, or its Committees, to state whom they represent.

II COMMITTEE ON ADMINISTRATION

The Committee recommended a budget (Convention/1) which the Convention amended and approved. Recommended a resolution on the services of technical consultants (Convention 4/) which the Convention amended and adopted. Approved memoranda prepared by the Secretariat on the "Organization for Technical Services" (Secretariat/10) and on the "Organization and Functions of the Administrative Staff" (Secretariat/4/a). Approved terms under which stateside consultants will be employed. Approved library rules, authorized printing of Convention stationery, and acted on other administrative matters.

III COMMITTEE ON STYLE AND DRAFTING

The Committee requested that the services of Mr. Jack McKay, Executive Director of the Legislative Council, be made available

to the Committee. The Committee prepared a memorandum entitled "Drafting Suggestions" (III/Style/4/a) for use by all Committees, and also initiated a program to show graphically the schedule and progress of committee and Convention action on committee proposals.

IV COMMITTEE ON ORDINANCES AND TRANSITIONAL MEASURES

The Committee has tentatively outlined its work and assigned its members the task of reviewing what other state constitutions provide on the following possible subjects to be included in ordinances and interim measures: (1) Procedure for the Constitution to take effect; (2) Laws to remain in effect; (3) Territorial officers to continue performing functions; (4) Continuation of judicial, civil, and criminal matters; (5) Debts due or owed to be honored; (6) Submitting Constitution for ratification; (7) Governor's submission of Constitution to Congress through the President; (8) Election and terms of State and U. S. officials; (9) Transfer of local judicial authority to State officials; and (10) Miscellaneous matters. The Committee has begun discussion of the above. It asked Mr. Thomas Stewart, the Secretary of the Convention, to prepare a memorandum on the ordinance required for the election of State officials.

V COMMITTEE ON PREAMBLE AND BILL OF RIGHTS

After reviewing available material on the subject of Constitutional rights, subcommittees were created to work on drafts of provisions which might be included in the bill of rights. Work was begun on drafting the preamble to the Constitution, using the

form of the New Jersey preamble as a guide. Drafts of rights on the following have been prepared: Freedom of speech, press, and communication; habeas corpus; arms - military; speedy trial; and imprisonment for debt. The Committee held public hearings on November 26. Four witnesses testified. Their testimony related mainly to religious freedom, racial discrimination, capital punishment, and the possibility of enabling citizens to test the constitutionality of a law without violating the law.

VI COMMITTEE ON SUFFRAGE, ELECTIONS AND APPORTIONMENT

George Rogers, Office of the Governor, assisted the Committee in assessing the geographic, economic and social aspects of representation, districting and apportionment. Members worked out examples of districting and apportionment based on different assumptions as to the form, nature and size of the legislature. The final result of the committee's work will have to be coordinated with that of the Committee on Legislative Branch regarding the form and size of the legislative body. At the first public hearing held November 26, the public participated in a discussion of the apportionment studies made by the members.

VII COMMITTEE ON LEGISLATIVE BRANCH

The Committee has prepared a tentative legislative article as a basis for discussion and for the preparation of a preliminary draft of a Committee proposal. The committee is considering a suggestion that the question of a unicameral vs. a bicameral legislative body be referred to the Committee of the Whole in order to

arrive at a definite decision on this basic question.

VIII COMMITTEE ON THE EXECUTIVE BRANCH

The Committee agreed in principle on "a strong executive." Mr. Emil J. Sady, consultant from Public Administration Service, was asked to assemble information on various subjects. The Committee developed a check list of the items to be covered in the Article on the Executive Branch. The Committee has tentatively agreed (1) that the Governor should have a four year term and should be eligible for reelection but not more than twice in succession; (2) that the minimum age of the Governor should be 30 years; (3) that the Governor should be a citizen of the U. S. for 20 years and a resident of the state for a number of years, the exact number yet to be decided; and (4) that the Secretary of State should also be elected and should be of the same political party as the Governor. Tentative draft provisions on the above and also on the succession, impeachment and recall, functions, and authority of the Governor have been prepared.

IX COMMITTEE ON JUDICIARY BRANCH

The Chairman sent a letter to the President of the Alaska Bar Association, with copies to each District Judge, U. S. Attorney, Attorney-at-Law, U. S. Commissioner, and local Bar Association in Alaska, inviting them to send by December 1, recommendations on what the judiciary article should contain. Letters on the subject were received from Mr. Robert A. Parrish, Attorney-at-Law, Fairbanks; the Hon. Walter R. Hodge, United States Dist-

rict Judge; The Alaska Bar Association; and the Hon. Wendell Kay, Speaker of the House of Representatives. Proposal No. 1, presented by Delegate Robertson, was adopted by the Committee as a basis for discussion. Amendments to the proposal were suggested, a noteworthy one being the creation of a Judicial Council for making nominations for judicial positions. Proposals No. 12 and 22 affecting the Judiciary, submitted by Delegate Davis and Delegate Taylor were also considered by the Committee. In order to determine the measure of agreement among Committee members on the provisions of the judiciary article, a questionnaire was drawn up for members to fill out. The services of Mr. Sheldon Elliott, of the Institute of Judicial Administration, were requested by the Committee.

X COMMITTEE ON RESOURCES

The Committee has been analyzing in detail the draft resources article suggested in the PAS staff paper. Invitations to present their views have been mailed out to a list of Alaskans familiar with resource management and utilization. On November 22 Delegate E. L. Bartlett appeared before the Committee to present the background of resources provisions of recent Congressional enabling bills. Discussion centered particularly on the matter of mineral rights incident to Federal land grants. The Committee requested that the services of Prof. Vincent Ostrum, Oregon State College, and Prof. Ernest Bartley, University of Florida, be made available to it.

XI COMMITTEE ON FINANCE AND TAXATION

The Committee has studied the background of Alaskan finance under Territorial status, and the finance and taxation provisions of the Model State Constitution and other constitutions as a guide to the preparation of committee proposals. Mr. Jack McKay, Legislative Council, was requested to prepare, and collect material needed for background purposes. A tentative draft of a "powers of taxation" section has been prepared and is being discussed. The Committee agreed that the language in taxation should not prohibit the use of tax exemption incentives for development purposes. It adopted a suggested provision that "All tax revenues shall be deposited in a general fund...", with provision made to allow continuation of existing special funds. The Committee is considering requesting the consulting services of Professor Dayton McKean of the University of Colorado.

XII COMMITTEE ON LOCAL GOVERNMENT

The Committee has been approaching the problem and requirements of local government in Alaska from several points of view. The form and function of existing units of local Government in Alaska and the degree to which they do or do not meet needs were studied, local government in the various States and in Canada were examined to determine their applicability to Alaska's conditions and requirements. Jack McKay was requested to prepare a report on local government in Scandinavia. The Committee asked George Rogers to assist it in its study of the geographic, economic

and social characteristics of local areas in Alaska which might provide the basis for a new approach to local government in the Territory.

XIII COMMITTEE ON DIRECT LEGISLATION, AMENDMENT, AND REVISION.

The Committee has studied and has arrived at tentative conclusions regarding provisions for direct legislation (referendum, initiative and recall) in the Constitution and has considered alternative method of amending and revising the Constitution. The Committee members have been assigned the task of preparing memoranda on the topics to be covered. The Committee agreed that the Constitution should include an article providing for initiative and referendum.

XIV COMMITTEE ON RESOLUTIONS AND RECOMMENDATIONS

The Committee recommended and the Convention adopted a resolution stating "... it is the intent of this convention that the Constitution should be a document of fundamental principles of basic government, and contain the framework for state government." It also recommended to the Convention that a resolution to change the name of Mt. McKinley to Denali was neither a constitutional nor a legislative matter and should therefore be indefinitely postponed. The Committee agreed that Proposal No. 10 relating to intergovernmental relations could serve to restrict the freedom of the State and local governments to cooperate with the United States, the states, and other political entities on matters of common interest. Except for the Hawaiian Constitution, it appears that no

state constitution contains a general provision on intergovernmental relations. The Committee asked Mr. Sady to present his views on the desirability for such a provision in writing and agreed to withhold action on the proposal.

Constitutional Convention
Convention ~~I/Rule/7~~
November 29, 1955

REPORT OF THE RULES COMMITTEE

Rules Committee Substitute for Resolution No. 6

Any person who appears to offer testimony in support of, or in opposition to, any subject matter under consideration by the Constitutional Convention or any of its Committees shall be required to state whether he appears in an individual or a representative capacity. If in a representative capacity, he shall be required to state whom he represents in so appearing.

Constitutional Convention
Convention ~~VII/Legislative/8~~
December 2, 1955

REPORT OF THE
COMMITTEE ON LEGISLATIVE BRANCH

REFERENCE OF PROPOSALS ON CAPITAL TO RESOLUTIONS COMMITTEE

The Committee on the Legislative branch, to which Proposal Number 11 and Resolution No. 4 were referred wish to report that it feels this proposal and resolution are not properly a matter of this committee and therefore recommends that these proposals be referred to the Committee on Resolutions. The above proposal and resolution relate to the capital of the State Government. Other proposals on the same subject have been referred to the Committee on Resolutions.

Convention

Constitutional Convention
~~XIV Resolutions & Recommendations~~
/9
December 5, 1955

SEE MINUTES VOL 2

REPORT OF RESOLUTIONS AND RECOMMENDATIONS COMMITTEE

The Committee, having had under consideration at several meetings Delegate Victor Fischer's Proposal No. 10, and Mr. Fischer as well as Consultants Sady and Elliott having appeared before the Committee and expressed their views, and Mr. Elliott having stated that he did not think that the subject matter of Proposal No. 10 properly constituted Constitutional Matter, reports to the Convention that the Committee is of opinion that Proposal No. 10 should not be included in the Constitution and that it is not Constitutional Matter.

Adopted December 6, 1955.

John M. Cross
Chairman

Constitutional Convention
Convention/9
December 5, 1955

CONVENTION COMMITTEES

SUMMARY PROGRESS REPORT NO. 2

NOVEMBER 27, 1955 THROUGH DECEMBER 3, 1955

I. COMMITTEE ON RULES

The Committee presented to the Convention a substitute for Mr. White's Resolution on the registration of witnesses. The Convention adopted the Committee on Rules suggestion that witnesses be required to state whether they appear in an individual or representative capacity, and if representative, whom they represent.

II. COMMITTEE ON ADMINISTRATION

The Committee has had charge of the general supervision of the administrative functions of the Convention throughout the week, but no special problems arose.

III. COMMITTEE ON STYLE AND DRAFTING

The Committee is waiting for the submission of articles.

IV. COMMITTEE ON ORDINANCES AND TRANSITIONAL MEASURES.

The Committee has been studying Ordinances relating to many subjects, but, in particular, the Committee has discussed and agreed that an Ordinance should be drawn up providing for the election of Senators and a Congressman, and has decided that the question regarding the adoption of this Ordinance should be put on the same ballot as the question of ratification of the Constitution.

V. COMMITTEE ON PREAMBLE AND BILL OF RIGHTS

The Committee has spent considerable time studying the ways in which various Constitutions prohibit discrimination and segregation. The Committee has taken up a number of proposals referred to it relating to Education, Health, and Welfare, and the inherent rights of citizens, with discussion of slum clearance provision. The Committee has begun the final draft of the Bill of Rights, although there may be further discussion upon meaning of some provisions before Bill of Rights is complete. Dr. Donald Moberg, Professor of History and Political Science at the University of Alaska, has been asked to aid the Committee with its work.

VI. COMMITTEE ON SUFFRAGE, ELECTIONS, AND APPORTIONMENT

The Committee has had the technical help of Mr. George Rogers, of the Office of the Governor, in working out a fair apportionment plan. Subcommittees have drawn up drafts of the proposals which this Committee will submit to the Convention. The Committee plans to submit its proposed Articles during the week of December 5.

VII. COMMITTEE ON LEGISLATIVE BRANCH

At the request of the Committee on Legislative Branch, the Convention met Wednesday evening, November 30, and resolved itself into a Committee of the Whole to debate the issue of unicameralism vs. bicameralism. The Committee has been working on a preliminary draft of the legislative article. Special topics of discussion have been age

limitations and length of residence to be required of Alaska's State Legislators. The Committee has been concerned with the veto power over legislative acts - how it will apply, the extent to which it may be used, and especially whether there will be some way of submitting to the people for referendum vetoed bills that a majority favors. The committee has also considered the desirability of enabling the Governor to place on the ballot the question of whether a proposed law shall be adopted if it is not adopted by a majority of both houses of the Legislature. The Committee expects to have its draft Article on the Convention floor by Wednesday, December 7.

VIII. COMMITTEE ON EXECUTIVE BRANCH

The Committee has prepared a rough draft of the Executive Article, although agreement on some points remains to be reached. The Committee unanimously favors the "strong executive" who has sufficient power to do the things for which he is responsible to the people. The Committee is still working on the manner of selection of high officials other than the Governor.

A public hearing was held Saturday morning, December 3, former Governor Ernest Gruening appeared by invitation of the Committee. He testified that the elective Governor of the State will have more popular support than the appointive Governor of the Territory. Therefore, the Governor would be more responsive to the people by whom he is elected and could be relied upon to exercise judgment in the appointing of executive heads of the principal departments. A radio

from Gov. Frank Heintzeman also supported the principal of the strong executive as indicated by his speech of the opening day of the Convention. His statement was largely to endorse the principles of the Hawaiian Constitution. A stenotyped record of the hearings was kept. Such parts of these records as are desired will be transcribed only if requested. Various of the delegates and private citizens also expressed their views on various sections of the skeleton draft which was under discussion.

Following the hearings the Committee has been engaged in reviewing and putting in final form the original skeleton draft of the Executive section. The review and completion of the skeleton draft in final form is now approximately half completed and it should be in final form in three or four more days.

IX. COMMITTEE ON JUDICIARY BRANCH

In reply to the letter sent out two weeks ago inviting suggestion on Constitutional provisions for the Judiciary Branch, the Committee has received an additional letter, from Mr. Denton Moore, U. S. Commissioner in Kokhanok Bay, Alaska. Much discussion has centered around an advisory Judicial Council and its functions.

X. COMMITTEE ON RESOURCES

The Committee discussed possible Constitutional provisions and the machinery required to regulate fishing and hunting. On November 29, Mr. James Crawford, Vice President and General Manager of U. S. Smelting and Refining, testified before the Committee, protesting the

the provision of the last Congressional enabling act that enjoins the State from selling mineral rights, and provides that they can only be leased. On November 30, Dean Beistline, Dean of the School of Mines of the U. of A. testified before the Committee to the same effect. At a public hearing on Saturday, December 3, several witnesses, including Mrs. Irene Ryan of Anchorage, Mr. Ernest Wolf of Fairbanks, and Col. Marston representing prospectors of the Anchorage area all testified that the leasing provisions seemed to destroy the initiative for prospecting. At the same hearing, Miss Alice Stewart questioned the Committee on the provisions that would be necessary in the Constitution to protect forest land. Professor Vincent Ostrom from Oregon State College, and Mr. Ernest Bartley from the University of Florida have both arrived and are providing technical assistance to the Committee.

XI. COMMITTEE ON FINANCE AND TAXATION.

Throughout the past week the Committee has devoted most of its discussion to debt limitations. Mr. Jack McKay, Consultant from Juneau, took up the problem of "ear-marked" funds with the Committee, especially as they affect federal grants-in-aid. At the Committee's public hearing on Saturday, December 3, a number of people asked the Committee to consider tax incentive programs, which are actually under consideration. Mr. Jack Hinckel of Kodiak testified in support of his proposal (Delegate Proposal No. 20) in which he asked that a limitation be placed on the valuation for tax assessment purposes and on the tax rate applicable to owner-occupied single dwellings.

XII. COMMITTEE ON LOCAL GOVERNMENT

The Committee has been attempting to develop a flexible pattern of local government which possibly will provide needed services for the large, sparsely populated areas and which will be equally fair to organized and unorganized parts of the Territory. The units of local government would control such functions as public welfare, health, education, and police. The Committee has found particular difficulty in formulating a workable relationship between the local government unit and the cities within its jurisdiction. Professor Vincent Ostrom, consultant from Oregon State College, pointed out to the Committee that Alaska faces a special problem in this field and cannot obtain much guidance from other State Constitutions.

XIII. COMMITTEE ON DIRECT LEGISLATION, AMENDMENT AND REVISION

There is as yet no general agreement on whether the procedures for direct legislation shall be left to the Legislature or whether they shall be set forth in the Constitution. The Committee has also discussed the use of the initiative in local and special legislation, and the percentage of the voters' signatures are required on a petition.

XIV. COMMITTEE ON RESOLUTIONS AND RECOMMENDATIONS

The Committee recommended that the Convention postpone action on the proposal introduced by Delegate Yule F. Kilcher that Mt. McKinley be renamed Denali, its ancient Alaskan name, since it is not a Constitutional matter. The Committee, after research, into Delegate Victor Fisher's Proposal No. 10 found that no other constitution be-

sides that of Hawaii has a section on Intergovernmental Relations, and therefore believe that such provision is unnecessary, and might, in some ways prove restrictive. The Committee is studying various proposals (Proposals 11,24, 28, and Resolution No. 4) relating to the capital of Alaska or for an election to determine where the capital should be located.

~~RESOLUTION~~ RESOLUTION

CONVENTION RECESS

by Administration
Introduced by Committee on Administration

WHEREAS the Act providing for this Constitutional Convention permits the Convention to recess for a period of not to exceed fifteen days for the purpose of holding public hearings in Alaska;

WHEREAS, all substantive committees of the Convention plan to recommend articles for inclusion in the Constitution prior to December 19;

WHEREAS, the holding of public hearings by as many delegates as practicable in communities throughout Alaska after December 19 will permit delegates to gain valuable insights into public reaction to the Committee proposals and to enable ~~us~~^{them} to act more wisely on these proposals prior to their final adoption by the Convention:

THEREFORE BE IT RESOLVED:

1. That the Convention recess from December 19, 1955 to January ~~13~~²³, 1956 inclusive, for the purpose of holding public hearings in Alaska on proposed provisions of the Constitution;
2. That hearings be held by such delegates at such times and places as the Convention shall approve;
3. That the delegates shall be entitled to reimbursement for their actual travel costs going to and returning from their homes for the recess and to compensation and per diem for the days involved in such travel.

4. That the delegates who participate in public hearings scheduled by the Convention will be entitled to compensation and per diem for the actual days devoted to such hearings which shall not exceed the number of days approved in advance by the Convention. If the site of the hearings is away from their homes, they shall also be entitled to reimbursement for the actual cost of travel going to the hearings and returning to their homes or to the Convention.

5. That those delegates whose normal residence is outside the Fairbanks area ~~and who are unable to return thereto during the recess period,~~ shall be entitled to per diem for the days of Convention recess spent in the Fairbanks area.

6. That the rate of compensation and per diem shall be those established in the Convention Enabling Act.

W. J. ...
1961

Constitutional Convention
Convention/10/a
December 2, 1955

R E S O L U T I O N (No. 10)

CONVENTION RECESS

Introduced by Committee on Administration

WHEREAS, the Act providing for this Constitutional Convention permits the Convention to recess for a period of not to exceed fifteen days for the purpose of holding public hearings in Alaska;

WHEREAS, all substantive committees of the Convention plan to recommend articles for inclusion in the Constitution prior to December 19;

WHEREAS, the holding of public hearings by as many delegates as practicable in communities throughout Alaska after December 19 will permit delegates to gain valuable insights into public reaction to the Committee proposals and to enable them to act more wisely on these proposals prior to their final adoption by the Convention:

THEREFORE BE IT RESOLVED:

1. That the Convention recess from December ²⁰~~19~~, 1955 to January 3, 1956, ^{both dates} inclusive, for the purpose of holding public hearings in Alaska on proposed provisions of the Constitution;
2. That hearings be held by such delegates at such times and places as the Convention shall approve;

Amended per Journal of December 8, 1955

3. That the delegates shall be entitled to reimbursement for their actual travel costs going to and returning from their ^{hearings} ~~homes for the recess and to compensation~~ and per diem for the days involved in such travel. *authorized by the Convention and to*

~~4. That the delegates who participate in public hearings scheduled by the Convention will be entitled to compensation and per diem for the actual days devoted to such hearings, if it is necessary for the delegates to travel from their homes for such periods. Hearings shall not exceed the number of days approved in advance by the Convention. If the site of the hearings is away from their homes, they shall also be entitled to reimbursement for the actual cost of travel going to the hearings and returning to their homes or to the Convention.~~

4 B. That those delegates whose normal residence is outside the Fairbanks area shall be entitled to per diem for the days of Convention recess spent in the Fairbanks area.

5 B. That the rate of ~~compensation and~~ per diem shall be ^{that} ~~those~~ established in the Convention Enabling Act.

Alaska Constitutional Convention
Secretariat
November 25, 1955

Recommendations to the Committee on Administration

OUTSIDE DISTRIBUTION OF CONVENTION DOCUMENTS

In view of the very limited number of extra copies of convention documents, a uniform policy should be established regarding the distribution of Convention documents to persons not connected with the Convention. The following policy is suggested:

1. As a general rule, documents typed or mimeographed for Convention use should be distributed only to Delegates and to members of the Staff who require them.
2. Documents distributed to all Delegates on the Convention floor should also be given to the members of the press that are present on the floor. A limited number of extra copies should be available for the use of interested parties at the Sergeant-at-Arms' desk.
3. Persons or institutions desiring copies of all Convention documents which are issued should address their request to the Committee on Administration. Those desiring individual copies should request them from the Chief Clerk.
4. Press releases should be deposited in the Press Room and mailed to all newspapers and radio and television stations in the Territory.

It is the wish of the Convention to allow the public to have access to as much of the material as possible. However, the limited staff does not have the time to interrupt its work to assemble or search for large numbers of documents for visitors.

This document was assigned the number Convention/11, but was never mimeographed. It was prepared for the Committee on Administration.

(See minutes of Committee on Administration, Dec. 6, 1955)

9:00

Convention 12

Report to Convention by Committee Chairmen

PROPOSED ARRANGEMENTS FOR HEARINGS DURING RECESS :

(1) Hearings of not to exceed two days shall be held at Ketchikan, Juneau, Anchorage and Fairbanks.

Hearings of not to exceed one day shall be held at Wrangell, Petersburg, Sitka, Haines, Klawock, Nome, Kotzebue, Kodiak, Cordova, Seward, Homer, Palmer, Billingham, Valdes and Wenana.

Hearings may be held by delegates from nearby communities at such places as Craig, Unalakleet, Haknek, Kenai, Seldovia, Douglas, Talkeetna and Skagway without expense or prior notice to the Convention.

(2) All hearing shall be open to discussion of any matter under consideration by the Alaska Constitutional Convention.

(3) Committees to conduct the hearings will be as follows:

- Ketchikan - Mr. Smith
- Wrangell - Mr. Nolan
- Petersburg - Mr. Lee
- Sitka - Mr. Knight
- Juneau - Mr. Armstrong, Mr. Robertson, Mr. Sundborg, Mrs. Sweeney and Mr. VanderLeest
- Haines - Mr. King and Mr. Hiley
- Klawock - Mr. Paratrovich
- Nome - Mrs. Hermann and Mr. Londborg
- Kotzebue - Mr. Cross
- Anchorage - Miss Ames, Mr. Buckalew, Mrs. Helen Fischer, Mr. Victor Fischer, Mr. Hellenenthal, Mr. Marston, Mr. McGutcheon, Mr. Poulsen, Mr. V. Rivers, Mr. White

Mr. Gray,

Palmer - Mr. Hurley
Homer - Mr. Kilcher
Seward - Mr. Metcalf
Kodiak - Mr. Minckel
Cordeva - Mr. Rosweg
Billingham - Mr. Zoberg
Valdes - Mr. Egan and Mr. Harris
Nenana - Mr. Coghill
Fairbanks - Mr. Barr, Mr. Boswell, Mr. Collins, Mr. Cooper,
Mr. Duogan, Mr. Hilscher, Mr. Johnson, Mr. Laws, Mr.
McLaughlin, Mr. McHealy, Mr. McNeen, Mr.
Merland, Mr. Reader, Mr. R. Rivera, Mr. Taylor,
Mrs. Wien.

(4) Committees of two or more members shall elect their own chairman and secretary and shall operate by majority vote.

(5) ^{testimony} The dates, times and places of all committee hearings shall be announced to the Convention not later than December 19. Each committee shall make certain that at least one of its members is present at the time specified.

(6) No expense to the Convention shall be incurred by any committee.

(7) A brief report, listing witnesses heard and subjects covered shall be submitted to the Convention by each committee not later than January 6.

Constitutional Convention
Convention/12
December 7, 1955

Alaska Constitutional Convention
REPORT TO CONVENTION BY COMMITTEE CHAIRMEN
PROPOSED ARRANGEMENTS FOR HEARINGS DURING RECESS

(1) Hearings ~~of not to exceed two days~~ shall be held at
Ketchikan, Juneau, Anchorage, ~~and~~ Fairbanks,

~~Hearings of not to exceed one day shall be held at~~
Wrangell, Petersburg, Sitka, Haines, Klawock, Nome, ^{Unalakleet} ~~Kotzebue~~, Kodiak,
Cordova, Seward, Homer, Palmer, Dillingham, Valdez and Nenana.

Hearings may be held by delegates from ~~near~~ ^{by} communities
at such places as Craig, ^{Kotzebue} ~~Unalakleet~~, Naknek, Kenai, Seldovia, Douglas,
Talkeetna and Skagway without expense or prior notice to the Conven-
tion.

(2) All hearings shall be open to discussion of any matter
under consideration by the Alaska Constitutional Convention.

(3) Committees to conduct the hearings will be as follows:

Ketchikan	- Mr. Smith
Wrangell	- Mr. Nolan
Petersburg	- Mr. Lee
Sitka	- Mr. Knight
Juneau	- Mr. Armstrong, Mr. Gray, Mr. Robertson, Mr. Sundborg, Mrs. Sweeney and Mr. Vander- Leest
Haines	- Mr. King and Mr. Riley

Amended: Journal, December 9, 1955

Nenana - Mr. Coghill
Klawock - Mr. Feratrovich
Nome - Mrs. Hermann and Mr. Londborg
~~Unalakleet~~ - ~~Mr. Londborg~~
~~Kotzebue~~ - ~~Mr. Cross~~
Anchorage - Miss Awes, Mr. Buckalew, Mrs. Helen Fischer,
Mr. Victor Fischer, Mr. Hellenthal, Mr.
Marston, Mr. McCutcheon, Mr. Poulsen, Mr.
V. Rivers, Mr. White.
Palmer - Mr. Hurley
Homer - Mr. Kilcher
Seward - Mr. Metcalf
Kodiak - Mr. Hinckel
Cordova - Mr. Rosswog
Dillingham - Mr. Emberg
Valdez - Mr. Egan and Mr. Harris
Fairbanks - ~~Mr. Barr~~, Mr. Boswell, Mr. Collins, Mr.
Cooper, Mr. Doogan, Mr. Hilscher, Mr.
Johnson, Mr. Laws, Mr. McLaughlin, Mr. Mc
Nealy, Mr. McNees, Mr. Nerland, Mr. Reader,
Mr. R. Rivers, Mr. Taylor, Mrs. Wien.

(4) Committees of two or more members shall elect their own chairman and secretary and shall operate by majority vote.

(5) The tentative dates, times and places of all committee hearings shall be announced to the Convention ^{if possible} not later than December 19. Each committee shall make certain that at least one of its members is present at the time specified.

(6) No expense to the Convention shall be incurred by any committee.

(7) A brief report, listing witnesses heard and subjects covered shall be submitted to the Convention by each committee not later than January 6.

Constitutional Convention
Convention/13
December 7, 1955

PROPOSED AMENDMENTS TO RULES RECOMMENDED BY THE
RULES COMMITTEE TO PROVIDE FOR A COMMITTEE ON
ENGROSSMENT AND ENROLLMENT

- Rule 13 - Insert XV - Committee on Engrossment and Enrollment
three members
- Rule 16 - Insert new sub-section (g) The Committee on Engrossment and Enrollment shall see that all amendments approved in second reading are properly engrossed upon the original committee proposal and that the engrossed proposal is returned to the Chief Clerk for filing as part of the records of the convention. The Committee shall also arrange for distribution to all delegates of copies of the proposal in completed form after second reading.
- Rule 44 - Insert following new sub-sections under Section 5.
- a. Reference to Committee on Engrossment and Enrollment.
 - b. Report of Committee on Engrossment and Enrollment.
 - c. Action on report of Committee on Engrossment and Enrollment.

9,00

Recommended by

CC Convention 13
Rules Committee

PROPOSED AMENDMENTS TO RULES TO PROVIDE FOR A
COMMITTEE ON ENGROSSMENT AND ENROLLMENT

- Rule 13 - Insert IV - Committee on Engrossment and Enrollment
three members
- Rule 16 - Insert new sub-section (g) The Committee on Engrossment
and Enrollment shall see that all amendments approved
in second reading are properly engrossed upon the
original committee proposal and that the engrossed proposal
is returned to the Chief Clerk for filing as part of the
records of the convention. The Committee shall also
arrange for distribution to all delegates of copies of
the proposal in completed form after second reading.
- Rule 44 - Insert following new sub-sections under Section 5.
- a. Reference to Committee on Engrossment and Enrollment.
 - b. Report of Committee on Engrossment and Enrollment.
 - c. Action on report of Committee on Engrossment and Enrollment.

Katie: Will you please
have copies for all
members in the morning.
Thanks. R

Constitutional Convention
Convention/13/a
December 15, 1955

AMENDMENTS TO RULES

RECOMMENDED BY THE RULES COMMITTEE TO PROVIDE FOR
A COMMITTEE ON ENGROSSMENT AND ENROLLMENT

Adopted December 8, 1955, Amended December 15, 1955

Rule 13 - Insert XV - Committee on Engrossment and Enrollment
three members

Rule 16 - Insert new sub-section (g) The Committee on Engrossment and Enrollment shall see that all amendments approved in second reading are properly engrossed upon the original committee proposal and that the engrossed proposal is returned to the Chief Clerk for filing as part of the records of the convention. The Committee shall also arrange for distribution to all delegates of copies of the proposal as amended in second reading.

Rule 44 - Insert following new sub-sections under Section 5.

- a. Reference to Committee on Engrossment and Enrollment.
- b. Report of Committee on Engrossment and Enrollment.
- c. Action on report of Committee on Engrossment and Enrollment.

Doris Ann

Constitutional Convention
Convention/14
December 10, 1955

CONVENTION COMMITTEES

SUMMARY PROGRESS REPORT NO.3

DECEMBER 4 THROUGH DECEMBER 10

I. COMMITTEE ON RULES

The Committee recommended to the Convention an amendment to the Permanent Convention Rules by which there would be established a Committee on Engrossment and Enrollment. The Amendment was adopted December 8.

II. COMMITTEE ON ADMINISTRATION

The Committee drew up a resolution providing for a fifteen-day recess from December 20 through January 3, inclusive, for the purpose of holding hearings in various communities throughout Alaska. The Committee presented to the Convention, along with the resolution, an estimate of recess costs.

The Committee agreed to establish a uniform set of rules regarding the distribution of Convention documents outside the Convention, and voted to set aside \$9,000 for printing and ratifying the Constitution.

III. COMMITTEE ON STYLE AND DRAFTING

The Committee has prepared a check-list of matters which have been included in other constitutions and will determine whether those which appear appropriate for inclusion in the Alaska Constitution are actually under consideration by some committee of the Convention.

IV. COMMITTEE ON ORDINANCES AND TRANSITIONAL MEASURES

The Transitory measures listed in the first Summary Progress Report are in the drafting stage or are being compared with Court decisions to assure legality, since the majority of attacks on State constitutions are directed against the transitory ordinances. One of the most important matters to be dealt with by this committee is the Tennessee Plan, so called because Tennessee was the first of many states to elect Senators and Representatives to Congress prior to the passage of an enabling act of Congress. The Committee has unanimously approved that an ordinance be submitted to the Convention providing for the election of two Senators and one Representative, and if approved by the Convention this ordinance will be submitted to the people for ratification on the same ballot with that calling for the ratification of the Constitution.

V. COMMITTEE ON PREAMBLE AND BILL OF RIGHTS

The Committee has prepared a preliminary Preamble and Bill of Rights to work with, and has been discussing its various sections most of the week. The Committee dealt likewise with several of the proposals referred to it by the Convention. The Committee voted that Proposal No. 19, on the Distribution of Powers, was not a matter appropriate for inclusion in the Constitution, and will refer to other committees portions of Proposal No. 6, on Education which are not properly the business of this committee. Dr. James Ryan and John Coghill attended the Saturday meeting of the Committee to discuss Education.

VI. COMMITTEE ON SUFFRAGE, ELECTIONS, AND APPORTIONMENT

The Committee has submitted to the Convention its proposals on Suffrage and Elections, which have been placed on the Calendar for second reading immediately after the discussion of the Judiciary Article. The Committee is currently devoting all its time to the matters of apportionment, reapportionment, districting, and creating and empowering a redistricting agency for both houses of the Legislature.

VII. COMMITTEE ON LEGISLATIVE BRANCH

The Article on the Legislative Branch will be reported out of Committee early next week. The Committee has spent the week making final changes in the preliminary draft. The few additions are the provision of an annual salary for legislators at one-third the Governor's salary, with the legislators available for duty throughout the year; a provision allowing the legislature to regulate lobbying; and the [original] statement to vest [of] the legislative power [vested] in a two-house legislature.

VIII. COMMITTEE ON EXECUTIVE BRANCH

The Committee made additional changes in its draft article and began work on a commentary to accompany its proposal. The principal task now is to ensure that all subjects which should be dealt with in this article are included. The final draft of the Committee Proposal is now in process of preparation for submission.

IX. COMMITTEE ON JUDICIARY BRANCH

Two more replies have been received to the letter sent out inviting suggestions on the Judiciary Article - from Mr. John Connelly, an Anchorage Attorney, and from Mr. William Boggess, City Attorney of Fairbanks. The Committee decided to draft a running commentary to submit with its Article as a report to the Convention. Accordingly, the Article was placed on the Calendar for Friday, December 9, and the commentary was distributed with the Proposed Article. The Convention has finished second reading of the Committee's Proposed Article, and the work of the Committee is completed.

X. COMMITTEE ON RESOURCES

Dr. Ernest Patty, President of the University of Alaska, presented to the Committee his views on school lands, and specifically pointed out that the traditional townsite survey method of granting school lands is inappropriate in Alaska. The Committee continues to study the resource regulating provisions of constitutions and to formulate appropriate provisions for the Alaska Constitution. A draft article on resources is being considered by the Committee.

XI. COMMITTEE ON FINANCE AND TAXATION

The Committee voted not to write into the Constitution a clause ensuring uniformity of taxation, which is already guaranteed in the 14th amendment of the Federal Constitution. The Committee has been working on a provision for standard assessment of real property,

whether by state or local assessors, and a provision regarding classification for taxation purposes. The Committee is still considering tax incentive measures, which may be affected by classification, and related problems, including a time limit on any incentive program. The Committee has tentatively adopted certain sections of the preliminary draft, and is preparing a Proposed Article for submission soon.

XII. COMMITTEE ON LOCAL GOVERNMENT

The Committee is working to achieve a system of local government that will meet the needs of every part of Alaska and will provide self-government and services to people outside the (incorporated cities) urban centers. The units would be formed from areas of common economic interest and social characteristics than solely on the basis of geographical proximity. The Committee tentatively has planned three levels of local government, from the organized city through the unorganized rural areas. The Committee has decided to leave the determination of local government boundaries to the Legislature and will provide Constitutional means to change the boundaries and classifications as soon as they become outdated. At a public hearing Saturday, December 10, it was brought out by questions from the audience that taxes would be collected only from areas receiving services and that there would be no independent taxing jurisdictions. Mr. Slankard, Fairbanks City Manager, testifying in the hearing, said he thought the local government units being considered by the Committee seemed very workable.

XIII. COMMITTEE ON DIRECT LEGISLATION, REVISION AND AMENDMENT

The Committee completed its Articles December 10 and presented them to the Convention. During the week the Committee had studied various drafts before writing the Committee Proposal. One of the points brought out in the last week's work was the necessity for an Attorney General's review of legislation relating to the exercise of the Initiative.

XIV. COMMITTEE ON RESOLUTIONS AND RECOMMENDATIONS

The Committee reported to the Convention on December 7 that Proposal No. 10, on Intergovernmental Relations was not a matter proper for inclusion in the Constitution. Before reporting on the location of the State Capital, the Committee is checking with the Committee on Direct Legislation, Amendment and Revision to ascertain the ease with which such a constitutional provision could be amended, should such action ever become necessary.

Constitutional Convention
Convention/15
January 6, 1956

MEMORANDUM

Subject: Additional Subjects for Committee Study

The Committee Chairmen reviewed on January 5 the "Checklist of Subjects Which Might Be Advisable for Inclusion in the Constitution" (III/Style/10). It was decided that the Committees indicated below should consider the desirability of making provision for the following subjects in the Constitution:

<u>Committee</u>	<u>Topics</u>
Style and Drafting (III)	Titles, Subtitles, and Personal Pronouns General Power Provisions Self-Executing
Ordinance (IV)	Consent of State and people to reservation of rights or powers to U.S. (Also see Article XIV, Section 11 of Hawaii Constitution entitled "Judicial Rights".) Laws to remain in effect so long as not inconsistent. Officers of Territory to continue in office until replaced or position abolished. Administrative problems in transferring Road Commission and other Federal functions and accompanying property to the State.
Executive (VIII)	Adequacy of provision regarding Public Officers.

<u>Committee</u>	<u>Topics</u>
Resources (X)	Grant of lands for school purposes under Sections 16 and 33 and for the University of Alaska.
	Compliance With Trust (Hawaii Constitution, Article XIV, Section 7)

A subcommittee consisting of Delegates Sundborg, McNealy, and V. Rivers was created to inquire further into additional subjects which may merit consideration by Convention Committees for inclusion in the Constitution.

Convention/16, report of the Committee on the Executive Branch on Delegate Proposals 44, 45, and 46. It was never mimeographed.

Convention/17, a memorandum on the administration of education, was never mimeographed.

Mr. Sady promises to send both.

NOTE: There is no indication as to the author of the memorandum.

RE: Convention/16

Probably CONVENTION/16, which shows in the ledger as "Report of the Committee on Executive Branch on Delegate Proposals 44, 45, and 46", is the following which is an excerpt from the Journal of January 11, 1956:

Mr. V. Rivers presented the following report of the Executive Committee:

"The Committee on the Executive Branch met on January 10 to consider Delegate Proposal No. 44, which would provide for the election of the Commissioner of Labor, and Delegate Proposal No. 46 [sic], which would provide for the election of the Attorney General. The Committee members in attendance at the meeting voted as follows on these proposals:

Delegate Proposal 44:

Do Pass:	Delegate Barr
Do Not Pass:	Delegates Boswell, Harris, Nordale, and V. Rivers

Delegate Proposal 46 [sic]:

Do Pass:	Delegate Barr
Do Not Pass:	Delegates Boswell, Harris, and Nordale
No Recommendation:	Delegate V. Rivers."

The report was ordered filed.

NOTE: The reference should have been to Delegate Proposal No. 45 instead of No. 46. The latter relates to the regulation of public utilities and was referred to the Committee on Ordinances.

The ledger entry is also in error in including three proposals instead of two.

Constitutional Convention
Convention/18
January 12, 1956

RULES COMMITTEE

REPORT ON REQUEST FOR SPEED-UP PROCEDURE

The Committee suggests that the following be adopted as modifications of the existing rules:

I

(a) After a standing committee chairman has explained an article and questions have been answered a recess shall be called, during which, Delegates with amendments in mind may consult with the standing committee for reconciliation of thinking (if possible), consolidations of similar amendments, and reduction of amendatory matter to writing in suitable form. Proposed amendments shall not be in order until so presented to the committee and so reduced to writing. Long or involved amendments shall not be received until mimeographed and a copy provided to each member.

(b) If at the end of the first round in the amending process it appears that further amending is desired, another recess shall be called, so that the same procedure may be followed on the second round.

II

After the amendatory process has begun the mover of an amendment may select not more than three other Delegates to speak in favor thereof and may himself speak to the motion. Such speakers for the affirmative shall complete their arguments before the negative is heard. Each of those opposed to the amendment may speak but once. The mover may close

the debate. No one may speak to the amendment after the mover closes.

III

On any motion no one may speak more than once except the mover who may close.

IV

A member may speak only once to an original amendment except the mover who may close. The same restriction shall apply as to amendments to amendments.

V

When a question has been put by the Chair, a roll call shall be in order only upon the request of 10 members evidenced by a show of hands, provided that the Chair may order a roll call vote at any time.

VI

To accomplish the purpose of not holding timely matters over for an additional day, notices of reconsideration and of motions to rescind must be given within one hour of the vote sought to be reconsidered or rescinded and the appropriate motion made within three hours of such vote. Neither reconsideration or a rescission can prevail without at least 28 affirmative votes.

In applying this rule the following two exceptions shall apply:

(a) If a recess prevents adherence to any such time limit, the notice or motion involved may be announced or made at the next earliest

opportunity.

(b) If a vote is taken too late in the day to afford the full time above allowed, notice and reconsideration or action to rescind shall be accomplished before adjournment that day.

OTHER SUGGESTIONS OF THE COMMITTEE

(a) In line with setting the calendar, authorize the Rules Committee to fix the time to be allotted to each proposal, and that the time so allotted be announced before consideration of the proposal begins.

(b) Adhere strictly to the period of time stated for each recess.

Constitutional Convention
Convention/18/a
January 13, 1956

REPORT OF THE COMMITTEE ON RULES

Improvement of Convention Procedure for Consideration of Proposals

The Committee suggests the following modifications to existing rules:

I

(a) After a standing committee chairman has explained an article and questions have been answered, a recess shall be called, if necessary, during which time Delegates with amendments may consult with the standing committee if they have not previously done so in order to reconcile ideas, (if possible), consolidate similar amendments, and prepare amendments in suitable form. Proposed amendments shall not be in order during the initial section by section review of proposals unless previously presented for the committee's consideration or unless this requirement is waived by the committee chairman. Long or complicated amendments shall not be in order until mimeographed.

(b) After the first section by section review of the proposal, another recess will be called to enable Delegates having further amendments to consult with the committees. In the second section by section review of the proposal, amendments may be submitted directly from the floor without previous consultation with the committee.

II

A delegate may speak only once to any motion or amendment except the mover who may open and close debate thereon. The same

restriction shall apply to amendments to amendments.

III

When a question has been put by the Chair, a roll call shall be in order upon the request of 10 delegates evidenced by a show of hands, provided that the Chair may order a roll call vote at any time.

IV

Notices of reconsideration and of motions to rescind must be given within one hour of the vote sought to be reconsidered or rescinded and the appropriate motion made within three hours of such vote. Neither reconsideration nor rescission shall carry without at least 28 affirmative votes.

The following two exceptions apply to this rule:

- (a) If a recess prevents adherence to such time limits, the notice or motion involved may be announced or made at the next earliest opportunity.
- (b) If a vote is taken too late in the day to afford the full time above allowed, notice and reconsideration or action to rescind shall be accomplished before adjournment that day.

OTHER SUGGESTIONS

- (a) It is suggested that the Rules Committee prepare a tentative schedule for completing work on each proposal, and that the Committee announce the time to be allotted a proposal before the

Convention considers it.

(b) Adhere strictly to the period of time stated for each recess.

Constitutional Convention
Convention/18b
January 17, 1956

AMENDMENTS TO RULES

Adopted January 13, 1956

Improvement of Convention Procedure for Consideration of Proposals

ADDITIONAL RULES

I

(a) After a standing committee chairman has explained an article, a recess shall be called, if necessary, during which time Delegates with amendments may consult with the standing committee if they have not previously done so in order to reconcile ideas, (if possible), consolidate similar amendments, and prepare amendments in suitable form. Proposed amendments shall not be in order during the initial section by section review of proposals unless previously presented for the committee's consideration or unless this requirement is waived by the committee chairman. Long or complicated amendments shall not be in order until mimeographed.

(b) After the first section by section review of the proposal, another recess will be called to enable Delegates having further amendments to consult with the committees. In the second section by section review of the proposal, amendments may be submitted directly from the floor without previous consultation with the committee. Effective at end of consideration of Proposal 10a in second reading.

II

A delegate may speak only once to any motion or amendment except the mover who may open and close debate thereon. The same restriction shall apply to amendments to amendments. Effective Immediately.

Constitutional Convention
Convention/19
January 29, 1956

ALASKA CONSTITUTIONAL CONVENTION

POSSIBLE TERRITORIAL AND STATE ELECTION SCHEDULE
UNDER COMMITTEE PROPOSAL 17/C *Revised*

Territorial:	Filing Date Closes for Primary Candidates and for Independents	Feb. 1
State:	Signing of Constitution	Feb. 5
Territorial:	Deadline for Certification of Candidates to Clerks of Court	Feb. 10
State:	Filing Date for Primary Candidates and for Independents	Feb. 20
State:	Deadline for Certifying Candidates to Clerks of Court	Feb. 25
Both Territorial and State:	All Ballots Must be In Precincts	Mar. 15
	Primary Elections	Apr. 24
	Clerks to Certify Primary Results to Finance Director	June 15 (Est.)
State:	Deadline for Primary Results to be certified by Director of Finance	June 25
State:	Party Nominating Conventions if Necessary	June 25 - July 15
Territorial:	Deadline for Primary Results to be certified by Finance Director	July 15
State:	Deadline for Certification of Party Nominations by Central Committee Chairman	July 15
State:	Deadline for Filing by Independent Candidates	July 15
	General Elections	Oct. 9