# FOLDER NO.



A review of the Journal discloses a few additional rules, as well as special rulings deciding problems as they arose. One Rule appears on page 2 of the Journal of February 1, 1956.

Apparently no minutes were kept by the Rules Committee recording their actions and decisions. However, the Journal records the final opinions as presented to the Convention. Constitutional Convention Convention/13/a December 15, 1955

#### AMENDMENTS TO RULES

RECOMMENDED BY THE RULES COMMITTEE TO PROVIDE FOR A COMMITTEE ON ENGROSSMENT AND ENROLLMENT Adopted December 8, 1955, Amended December 15, 1955 Rule 13 - Insert XV - Committee on Engrossment and Enrollment three members

Rule 16 - Insert new sub-section (g) The Committee on Engrossment and Enrollment shall see that all amendments approved in second reading are properly engrossed upon the original committee proposal and that the engrossed proposal is returned to the Chief Clerk for filing as part of the records of the convention. The Committee shall also arrange for distribution to all delegates of copies of the proposal as amended in second reading.

Rule 44 - Insert following new sub-sections under Section 5.

- a. Reference to Committee on Engrossment and Enrollment.
- b. Report of Committee on Engrossment and Enrollment.
- c. Action on report of Committee on Engrossment and Enrollment.

Constitutional Convention Convention/18b January 17, 1956

## AMENDMENTS TO RULES

#### Adopted January 13, 1956

Improvement of Convention Procedure for Consideration of Proposals
ADDITIONAL RULES

Ι

(a) After a standing committee chairman has explained an article, a recess whall be called, if necessary, during which time Delegates with amendments may consult with the standing committee if they have not previously done so in order to reconcile ideas, (if possible), consolidate similar amendments, and prepare amendments in suitable form. Froposed amendments shall not be in order during the initial section by section review of proposals unless previously presented for the committee's consideration or unless this requirement is waived by the committee chairman. Long or complicated amendments shall not be in order until mimeographed.

(b) After the first section by section review of the proposal, another recess will be called to enable Delegates having further amendments to consult with the committees. In the second section by section review of the proposal, amendments may be submitted directly from the floor without previous consultation with the committee. Effective at end of consideration of Proposal 10a in second reading.

II

A delegate may speak only once to any motion or amendment except the mover who may open and close debate thereon. The same restriction shall apply to amendments to amendments. Effective Immediately.

Constitutional Convention Rules/3 January 20, 1956

## FROPOSED ADDITIONS TO RULES

Rule 16c. Insert after second sentence: - Coupled Jen. 20, 1956

Proposals containing more than one Article or which in the Committee's judgment contain subject matter properly divided into more than one Article, shall, by the Committee, be separated into appropriate Articles and may be reported back to the Convention Article by Article.

Rule 44. - Wittleaure, Jan. 210, 1956. (p.8. Journal of 1/20/56)

8a. The reading of a Proposal incident to Style and Drafting's report, if said report be accepted by the Convention, shall be deemed to be the Proposal's third reading before the Convention, whereupon the Proposal shall be before the Convention for final passage.

Constitutional Convention Convention/2 November 14 1955

#### PERMANENT RULES

CONSTITUTIONAL CONVENTION OF ALASKA

ADOPTED - NOVEMBER 14. 1955

Chapter I

Officers and Administrative Staff

<u>Rule 1.</u> The officers of the Convention shall be a President, a First Vice President a Second Vice President and a Secretary; the President and Vice Presidents to be elected from the Delegates by the vote of at least 28 delegates.

<u>Rule 2.</u> The Secretary of the Convention need not be a Delegate and shall serve under the direction of the President as the principal administrative officer of the Convention.

<u>Rule 3</u>. The Secretary, with the approval of the President and the Committee on Administration, shall determine the administrative clerical and custodial staff required by the Convention, and shall appoint and determine the compensation of such employees.

## Rule 4.

a. The President pro-tem shall first entertain nominations for President of the Convention, shall recognize in order all who seek the floor shall receive and state all nominations made, and shall allow ample time for all who seek recognition to be recognized and heard before entertaining a motion to close nominations.

b. A nominee may decline nomination only while nominations are open, but may withdraw from consideration for election at any time after the first ballot is taken.

Second inne with reduct of Rule 50. (I/ Rules/1 - 11/21/55)

c. Voting shall be by secret ballot and balloting shall continue by successive ballots until one candidate shall have received at least 28 votes: PROVIDED, however, that in the event no candidate receives as many as 28 votes in either the first or second balloting process, the low man (or, if there be a tie in low position as to votes received, those so tied) shall be removed from consideration on the third ballot and succeeding ballots; and, following the third and succeeding ballots wherein no nominee receives at least 28 votes, the low man or those so tied shall each time be eliminated from further consideration.

d. The first person who receives at least 28 votes on any one ballot shall be elected President of the Convention.

e. Nomination and election of other elective officers shall be conducted in the same manner as provided for the office of President.

#### Chapter II

Duties of President and Vice Presidents <u>Rule 5</u>. The president shall take the chair each day at the hour to which the Convention shall have adjourned. He shall call the Convention to order, and, except in the absence of a quorum, shall proceed to business in the manner prescribed by these rules.

<u>Rule 6</u>. The President shall possess the powers and perform the duties herein prescribed:

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(a) He shall preserve order and decorum, and, in debate, shall prevent personal reflections, and confine members to the question under discussion. When two or more members arise at the same time, he shall name the one entitled to the floor.

(b) He shall decide all questions of order, subject to appeal to the Convention. On every appeal he shall have the right, in his place, to assign his reason for his decision. In case of such appeal no member shall speak more than once.

(c) He may substitute any member to perform the duties of the chair while he is present, but for no longer period than that day. except by special consent of the Convention.

(d) When the Convention shall be ready to go into Committee of the Whole, he shall name a chairman to preside.

(e) When necessary or required, he shall certify all official acts and all vouchers for payment of expenditures of the Convention.

(f) He shall designate and assign to seats or authorize the designation and seating of the persons who shall act as reporters for the public press and radio within the Convention Hall.

(g) He shall not engage in any debate, or propose his opinion on any question, except the assigning of his reasons for his decision on appeal therefrom, without first designating another Delegate to occupy the chair.

(h) He shall be entitled to vote on all questions in the same manner as other delegates except that he shall vote last.

(i) He shall declare the vote and announce the result according to the fact on all questions and divisions.

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<u>Rule 7.</u> In the temporary absence of the President, or in event of his temporary inability to preside, his duties shall be performed by the First Vice President, or if he also be absent by the Second Vice President.

<u>Rule 8.</u> In the event of a vacancy in the office of the President or of either or both Vice Presidents or of the Secretary through death, resignation, or otherwise, or in the event of absence from the Convention of any of these officers for more than 5 consecutive Convention days without the approval of the Convention, the Convention shall by majority vote of the elected Delegates elect another to fill such vacancy.

#### Chapter III

Duties of the Secretary

<u>Rule 9.</u> Under the direction of the President the Secretary shall have the following powers and perform the following duties:

(a) He shall be the official custodian of and shall provide for the ultimate disposition of all roll calls, proposals, reports, records, books, documents and papers of the Convention.

(b) He shall arrange to keep a journal of the proceedings of the Convention.

(c) He shall prepare each day a calendar of the business ofthe Convention as provided by these rules.

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(g) He shall arrange for the utilization of the services of such technical consultants as may be desired by the Convention and provide liaison between such consultants and the Convention.

(h) He shall perform such other duties as are required of him by the President, these rules, or the Convention.

#### Chapter IV

#### Quorum and Majority

<u>Rule 10</u>. The presence of at least twenty-eight Delegates shall be necessary to constitute a quorum of the Convention, but a lesser number may meet and adjourn the Convention from day to day when necessary.

<u>Rule 11</u>. There being a quorum, a majority of Delegates present shall be sufficient for the adoption of any motion or resolution or the taking of any action except where the affirmative vote of a greater number shall be required by these rules.

## Chapter V

#### Standing Committees

<u>Rule 12</u>. The President shall appoint the members of and shall name the Chairmen of all Standing Committees unless the Convention

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shall otherwise order. The President may fill vacancies on Standing Committees in the same manner.

<u>Rule 13</u>. The Standing Committees of the Convention and the number of members thereof, respectively, shall be as follows:

- I. Committee on Rules, nine members
- II. Committee on Administration, nine members
- III. Committee on Style and Drafting, nine members
- IV. Committee on Ordinances and Transitional Measures, nine members
  - V. Committee on Preamble and Bill of Rights, seven members
- VI. Committee on Suffrage, Elections, and Apportionment, seven members
- VII. Committee on Legislative Branch, seven members
- VIII. Committee on Executive Branch, seven members
  - IX. Committee on Judiciary Branch, seven members
  - X. Committee on Resources, nine members
  - XI. Committee on Finance and Taxation, seven members
- XII. Committee on Local Government, seven members
- XIII. Committee on Direct Legislation, Amendment, and Revision, seven members
  - XIV. Committee on Resolutions and Recommendations, seven members

<u>Rule 14</u>. Each Delegate except the President shall be appointed to at least one but to no more than three Standing Committees. <u>Rule 15</u>. The President shall be ex-officio member of all Standing Committees but shall not vote except to break a tie. <u>Rule 16</u>. The respective Standing Committees shall have the following duties and functions and in addition shall consider and report upon any other matters referred to them:

- (a) The Committee on Rules shall consider and report upon such changes in the rules of the Convention and changes in organization as shall be referred to it. It shall consider and report on appeals from rulings of the chair which may be referred to it. It shall determine appeals regarding the daily calendar of the Convention in accordance with these rules.
- (b) The Committee on Administration shall generally oversee the administrative or business affairs of the Convention, including finances, personnel, printing, physical arrangements for the Convention, and related matters.
- (c) The Committee on Style and Drafting shall examine and edit all proposals for inclusion in the Constitution which are referred to it for the purposes of avoiding inaccuracies, repetitions, inconsistencies, or poor drafting. The Committee shall have the authority to rephrase or to regroup proposed language or sections of the proposed Constitution but shall have no authority to change the sense or purpose of any proposal referred to it. The Committee shall also be empowered without reference back to the Convention to refer proposals submitted to it to any Committee which may have an interest in the proposal. Where a proposal referred to the Committee appears inconsistent

or in conflict with a proposal already.acted uponfavorably by the Convention at second reading, the Committee shall undertake to resolve the inconsistency or conflict by reference to the Committees concerned. If the Committee shall fail to resolve any such inconsistency or conflict it shall notify the Convention and await its instructions.

- (d) The Committee on Ordinances and Transitional Measures shall be responsible for the consideration of ordinances, including those specified by the Act creating the Constitutional Convention, and for the consideration of transitional measures which the Convention enacts in anticipation of statehood.
- (e) The Committee on Resolutions and Recommendations shall consider resolutions and all other matters not germane to the work of other committees and shall make recommendations for action thereon.
- (f) The remaining Standing Committees shall consider such proposals as are indicated by the titles of the respective committees. Such Committees shall draft and submit to the Convention for its consideration sections of the proposed Constitution pertaining to the business of the Committee.

<u>Rule 17.</u> Each Standing Committee shall submit to the Convention a report or reports, in writing, setting forth its recommendations on all matters referred to it. Any member or group of members

of a Standing Committee may submit a minority report to the Convention. A petition signed by one-fourth of the elected Delegates shall require any Standing Committee to report to the Convention within the number of days specified in t e petition. <u>Rule 18</u>. No Standing Committee may hold meetings during the sessions of the Convention without permission of the Convention. <u>Rule 19</u>. Each Standing Committee shall notify the Secretary of the time and place of meetings, and the Secretary shall make such notice public. All Committee hearings shall be public.

## Chapter VI

## Committee of the Whole

<u>Rule 20</u>. The Convention may upon motion resolve itself into a Committee of the Whole for the consideration of any matter. In forming the Committee of the Whole, the President shall appoint another Delegate as chairman to preside. A quorum of the Convention shall constitute a quorum for the Committee of the Whole, <u>Rule 21</u>. All pro osals, amendments, reports, resolutions, and other matters may be debated in the Committee of the Whole section by section, and recommendations with respect thereto shall be reported to the Convention.

<u>Rule 22</u>. The rules of the Convention shall be observed in the Committee of the Whole so far as they are applicable. Where there are no provisions, the proceedings shall be in accordance with Robert's Rules of Order, Revised.

<u>Rule 23</u>. A motion for the rising of the Committee of the Whole shall always be in order unless a member of the Committee is speaking or a vote is being taken, and shall be decided without debate.

#### Chapter VII

Order of Business, and Roll Call

<u>Rule 24.</u> At meetings of the Convention the order of business shall be as follows (except at times set apart for the consideration of special orders):

- 1. Calling Convention to order
- 2. Prayer
- 3. Roll Call
- 4. Reading the Journal of the Preceding Day
- 5. Presentation of petitions, memorials and communications from outside the Convention
- 6. Reports of Standing Committees
- 7. Reports of Select Committees
- 8. Introduction and first reading of proposals
- 9. Reference of proposals
- 10. Motions and resolutions
- 11. Unfinished business
- 12. Special orders of the day
- 13. General orders of the day

<u>Rule 25.</u> The Secretary shall prepare for each Convention day a calendar of the general orders, setting forth the title of each matter for consideration. Consideration of the general orders of the day shall be in the following order:

- 1. Consideration by Committee of the Whole
- 2. Reports of the Committee of the Whole
- 3. Committee reports
- 4. Second reading and referral to the Committee on Style and Drafting

5. Action on reports of the Committee on Style and Drafting

6. Third reading and agreement.

Rule 26. If a matter is not considered in its order it shall lose its precedence for the day, but it shall topear on the calendar on the following Convention day in its regular order. Any matter may be made a special order of business, for any particular day or time, by a majority vote of the delegates present. Any matter having been made a special order for a particular day, and not having been reached on that day, shall be on the order of "Unfinished Business" on the next succeeding Convention day.

<u>Rule 27</u>. Except that the President's name shall always be called last, on roll call votes the names of Delemates shall be arranged alphabetically. At the first roll call of the Convention following adoption of this rule the roll s'all be called starting with the first of such alphabetically arranged nales. On each succeeding roll call the name next in order alphabetically shall be first called so as to rotate the order of voting through the entire list of Delegates.

<u>Rule 28</u>. In case of the absence of Delegates, the Delegates present shall take such measures as they shall deem necessary to secure the presence of absentees.

<u>Rule 29</u>. After a question has been stated by the President and the calling of the roll has begun, the President shall not recognize a Delegate for any purpose whatever until the call is completed; but nothing in this rule shall abridge the right of any Delegate to change or record his vote on any question previous to the announcement of the vote.

<u>Rule 30</u>. No member shall be entitled to abstain from voting on any roll call unless he shall have stated his intention to abstain before the voting starts. Upon any announcement of intention to abstain, the Delegate making such announcement, upon request of five Delegates, may be required to state his reasons.

## Chapter VIII

## Motions

<u>Rule 31</u>. When a motion is made it shall be stated by the President, or, if in writing, it shall be read aloud before debate. <u>Rule 32</u>. A motion may be withdrawn by the maker with consent of the second at any time before amendment or decision. <u>Rule 33</u>. When a question is under consideration by the Convention

only the following motions shall be received, which motions shall have precedence in the order stated:

Motion to, or for:

(a)	Adjourn	)					
(b)	Recess	)	Not amend	lable	e or		
(c)	Call of the Conventio	n)	debatab	le e	except		
(d)	Lay on the table	)	as here	inaf	ter		
(e)	Previous question	)	orovide	ed.			
(f)	Postpone indefinitely	. Not a	amendable,	but	debatable		
(z)	Postpone to a certain	time.	Amendable	and	debatable		
(h)	Go into Committee of	the Whol	Le. "	11	17		
(1) Commit (or recommit) to Committee							
	of the Whole		H.	TT	11-		

(j) Commit (or recommit) to a

Standing Committee or

to a Select Committee Amendable and debatable (k) Close debate at a specified

time. Amendable but not debatable(1) Amend Amendable and debatable.

Motions "g" through "k" inclusive preclude debate on the main question. A motion to adjourn, to take a recess, and to adjourn for a longer period than one Convention day shall always be in order; provided, however that before a motion to adjourn is put to a vote, opportunity shall be given for announcements of notice of intention to move reconsideration as hereinafter provided A motion to adjourn for a longer period than one Convention day shall be amendable and debatable Calls for information, for division of a divisible question, for the yeas and nays, for a standing vote, for a vote by a show of hands, and a motion for reconsideration shall always be in order, but shall not be amendable or debatable.

<u>Rule 34.</u> An appeal from the decision of the chair must be taken at the time the ruling is made.

<u>Rule 35.</u> The previous question shall be put by the President in this form, "Shall the previous question be ordered?" It shall be admitted when demanded by a majority of the Delegates present, and its effect shall be if decided affirmatively, to end debate and bring the Convention to a vote upon pending amendments, if any to the main question, and then upon the main question. All incidental questions of order arising after a motion is made for the previous question, and pending such motion, shall be decided whether on appeal or otherwise without debate.

<u>Rule 36.</u> A motion for reconsideration, as well as notice thereof, may be made only by a Delegate who voted on the prevailing side. Notice of intention to move reconsideration of any vote must be stated on the day such vote is taken. A motion to reconsider must be made before the end of the first plenary session day after the day on which such vote was taken. The same majority shall be required to adopt a motion to reconsider as was required to take the original action. When a motion for reconsideration is decided that decision shall not be reconsidered. No question shall be twice reconsidered. No motion for reconsideration shall be in order after the seventy-second Convention day. No vote shall be reconsidered upon any of the following motions:

- (a) To adjourn;
- (b) To lay on the table;
- (c) To take from the table; or
- (d) For the previous question.

<u>Rule 37.</u> Any Delegate may call for the division of a question which is in its nature divisible. A motion to strike out and insert shall be deemed indivisible. A motion to strike having been lost motion to amend or a motion to strike out and insert shall not be precluded.

<u>Rule 38.</u> No Delegate shall speak more than twice on one motion, or more than once until other Delegates who have not spoken shall speak, if they so desire, without first obtaining leave of the Convention. The mover of the proposition shall have the right to speak last, provided that the person in charge of a proposal on third reading and final agreement shall have the right if he desires, to speak last and he may announce such desire at any time before the commencement of the vote on the question.

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#### Chapter IX

Procedure for Drafting Constitution

<u>Rule 39.</u> Any subject matter to be incorporated in the Constitution shall be by proposal. A proposal shall be introduced only by one or more delegates or by a Standing Committee. <u>Rule 40.</u> Each proposal shall be typewritten on white paper which is  $8\frac{1}{2}$ " wide and 11" long with one original copy and five carbon copies thereof, and shall be dated and signed by the introducer(s) or by the Chairman of the Committee introducing it. <u>Rule 41.</u> The caption of each proposal shall be:

(Date)

"Constitutional Convention of Alaska

PROPOSAL

Introduced by (Nam

(Name of Delegate(s) or Name of Committee)"

Each proposal shall contain a short title stating concisely the general nature of its subject matter. Thereafter the proposal shall state:

"RESOLVED, that the following be agreed

upon as part of the Alaska State Constitution." <u>Rule 42</u>. Each proposal upon introduction shall be delivered to the Secretary, who shall number all proposals as presented. At each session of the Convention the Secretary shall read the number and title of each new proposal, which shall constitute the first reading of the proposal.

<u>Rule 43.</u> Each proposal shall receive three separate readings in the Convention previous to being agreed upon, but no proposal shall be read twice on the same day. Except on first reading all proposals shall be read in their entirety. Amendment of any propésal may be made only in second reading.

<u>Rule 44</u>. The regular order to be taken by proposals shall be as follows:

- 1. Introduction and first reading.
- 2. Reference to a Standing Committee by the President.
- 3. Report by Standing Committee.
- 4. Placed on the general orders on the following day.
- 5. Second reading and action on proposed amendments.
- 6. Reference to Committee on Style and Drafting.
- 7. Report by Committee on Style and Drafting.
- 8. Action on report of Committee on Style and Drafting, and action on amendments as to phraseology only.
- 9. Third reading and agreement.
- 10. Reference to the Committee on Style and Drafting for arrangement and numbering of sections and articles and for form.

<u>Rule 45.</u> The President shall refer to the appropriate Standing Committee each proposal introduced. Where a proposal embraces subject matter which falls within the proper consideration of two or more Standing Committees, the President may divide the proposal or he may refer it to one Standing Committee with instructions to consult with other Standing Committees.

<u>Rule 46.</u> The Convention may set a date after which no proposal shall be introduced, except by a Committee.

<u>Rule 47.</u> Each Standing Committee report recommending any matter for incorporation in the Constitution shall be accompanied by a Committee proposal containing a complete article or other appropriate subdivision or group of articles or subdivisions of the Constitution.

<u>Rule 48.</u> A report shall be made by the Standing Committee as to each proposal referred to it. Such report shall state whether the proposal has been:

- (a) adopted in whole or in part in a Committee proposal;
- (b) disapproved;
- (c) disposed of otherwise.

<u>Rule 49.</u> On the question of the agreement upon any proposal on third reading, the vote shall be taken by roll call and entered on the journal of the Convention. No proposal shall be declared adopted unless at least twenty-eight Delegates shall have voted in favor of its adoption.

<u>Rule 50.</u> After all proposals which are to be included in the Constitution have been agreed upon, the Convention shall refer them to the Committee on Style and Drafting for final arrangement in proper order and form. When the Committee submits the Constitution in proposed final form for adoption, any part of the document may, by an affirmative vote of at least 37 Delegates, be opened for specific amendment by reversion to second reading. Should the proposed document be amended it shall again be referred to the Committee on Style and Drafting. After

the report of the Committee, the Constitution in final form shall be adopted by the Convention by the affirmative vote of at least 28 Delegates.

<u>Rule 51.</u> When the Convention shall have agreed upon the final form of the Constitution, the original and at least four copies thereof shall be signed by the President and by the Delegates and attested by the Secretary. Facsimile copies shall then be prepared and certified by the President and delivered to each Delegate.

## Chapter X

#### Resolutions and Ordinances

<u>Rule 52.</u> Consideration of ordinances required by the Act establishing the Constitutional Convention or otherwise as introduced by Delegates or Standing Committees shall follow the same procedure as is provided by these rules for proposals.

<u>Rule 53.</u> Resolutions relating to the business of the Convention may be introduced as provided by these rules and their consideration shall follow the same procedure as is provided by these rules for motions.

## Chapter XI

#### General Provisions

<u>Rule 54.</u> When a motion to adjourn, or for recess, shall be carried, no delegate or officer shall leave his place until the adjournment or recess shall be declared by the President.

Constitutional Convention Convention/2 November 14, 1955

PERMANENT RULES CONSTITUTIONAL CONVENTION OF ALASKA ADOPTED - NOVEMBER 14, 1955 Chapter I

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First draft of Permanent Rules.

c. Voting shall be by secret ballot and balloting shall continue by successive ballots until one candidate shall have received at least 28 votes; PROVIDED, however, that in the event no candidate receives as many as 28 votes in either the first or second balloting process, the low man (or, if there be a tie in low position as to votes received, those so tied) shall be removed from consideration on the third ballot and succeeding ballots; and, following the third and succeeding ballots wherein no nominee receives at least 28 votes, the low man or those so tied shall each time be eliminated from further consideration.

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- VII. Committee on Legislative Branch, seven members
- VIII. Committee on Executive Branch, seven members
  - IX. Committee on Judiciary Branch, seven members
    - X. Committee on Resources, nine members
  - XI. Committee on Finance and Taxation, seven members
  - XII. Committee on Local Government, seven members
- XIII. Committee on Direct Legislation, Amendment, and Revision, seven members
  - XIV. Committee on Resolutions and Recommendations, seven members

<u>Rule 14</u>. Each Delegate except the President shall be appointed to at least one but to no more than three Standing Committees. <u>Rule 15</u>. The President shall be ex-officio member of all Standing Committees but shall not vote except to break a tie. <u>Rule 16</u>. The respective Standing Committees shall have the following duties and functions and in addition shall consider and report upon any other matters referred to them:

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- (b) The Committee on Administration shall generally oversee the administrative or business affairs of the Convention, including finances, personnel, printing, physical arrangements for the Convention, and related matters.
- (c) The Committee on Style and Drafting shall examine and edit all proposals for inclusion in the Constitution which are referred to it for the purposes of avoiding inaccuracies, repetitions, inconsistencies, or poor drafting. The Committee shall have the authority to rephrase or to regroup proposed language or sections of the proposed Constitution but shall have no authority to change the sense or purpose of any proposal referred to it. The Committee shall also be empowered without reference back to the Convention to refer proposals submitted to it to any Committee which may have an interest in the proposal. Where a proposal referred to the Committee appears inconsistent

or in conflict with a proposal already.acted uponfavorably by the Convention at second reading, the Committee shall undertake to resolve the inconsistency or conflict by reference to the Committees concerned. If the Committee shall fail to resolve any such inconsistency or conflict it shall notify the Convention and await its instructions.

- (d) The Committee on Ordinances and Transitional Measures shall be responsible for the consideration of ordinances, including those specified by the Act creating the Constitutional Convention, and for the consideration of transitional measures which the Convention enacts in anticipation of statehood.
- (e) The Committee on Resolutions and Recommendations shall consider resolutions and all other matters not germane to the work of other committees and shall make recommendations for action thereon.
- (f) The remaining Standing Committees shall consider such proposals as are indicated by the titles of the respective committees. Such Committees shall draft and submit to the Convention for its consideration sections of the proposed Constitution pertaining to the business of the Committee.

<u>Rule 17.</u> Each Standing Committee shall submit to the Convention a report or reports, in writing, setting forth its recommendations on all matters referred to it. Any member or group of members

of a Standing Committee may submit a minority report to the Convention. A petition signed by one-fourth of the elected Delegates shall require any Standing Committee to report to the Convention within the number of days specified in t e petition. <u>Rule 18</u>. No Standing Committee may hold meetings during the sessions of the Convention without permission of the Convention. <u>Rule 19</u>. Each Standing Committee shall notify the Secretary of the time and place of meetings, and the Secretary shall make such notice public. All Committee hearings shall be public.

#### Chapter VI

Committee of the Whole

<u>Rule 20</u>. The Convention may upon motion resolve itself into a Committee of the Whole for the consideration of any matter. In forming the Committee of the Whole, the President shall appoint another Delegate as chairman to preside. A quorum of the Convention shall constitute a quorum for the Committee of the Whole, <u>Rule 21</u>. All pro osals, amendments, reports, resolutions, and other matters may be debated in the Committee of the Whole section by section, and recommendations with respect thereto shall be reported to the Convention.

<u>Rule 22</u>. The rules of the Convention shall be observed in the Committee of the Whole so far as they are applicable. Where there are no provisions, the proceedings shall be in accordance with Robert's <u>Rules of Order</u>, <u>Revised</u>.

<u>Rule 23</u>. A motion for the rising of the Committee of the Whole shall always be in order unless a member of the Committee is speaking or a vote is being taken, and shall be decided without debate.

## Chapter VII

Order of Business, and Roll Call

<u>Rule 24.</u> At meetings of the Convention the order of business shall be as follows (except at times set apart for the consideration of special orders);

- 1. Calling Convention to order
- 2. Prayer
- 3. Roll Call
- 4. Reading the Journal of the Preceding Day
- 5. Presentation of petitions, memorials and communications from outside the Convention
- 6. Reports of Standing Committees
- 7. Reports of Select Committees
- 8. Introduction and first reading of proposals
- 9. Reference of proposals
- 10. Motions and resolutions
- 11. Unfinished business
- 12. Special orders of the day
- 13. General orders of the day

<u>Rule 25.</u> The Secretary shall prepare for each Convention day a calendar of the general orders, setting forth the title of each matter for consideration. Consideration of the general orders of the day shall be in the following order:

- 1. Consideration by Committee of the Whole
- 2. Reports of the Committee of the Whole
- 3. Committee reports
- 4. Second reading and referral to the Committee on Style and Drafting

5. Action on reports of the Committee on Style and Drafting

6. Third reading and acreement.

<u>Rule 26</u>. If a matter is not considered in its order it shall lose its precedence for the day, but it shall ap ear on the calendar on the following Convention day in its remains order. Any matter may be made a special order of business for any particular day or time by a majority vote of the delegates present. Any matter having been made a special order for a particular day, and not having been reached on that day, shall be in the order of "Unfinished Business" on the next succeeding Convention day.

<u>Rule 27</u>. Except that the President's name shall always be called last on roll call votes, the names of Delemates shall be arranged alphabetically. At the first roll call of the Convention following adoption of this rule the roll s'all be called starting with the first of such alphabetically arranged names. On each succeeding roll call the name next in order alphabetically shall be first called so as to rotate the order of voting through the entire list of Delegates.

<u>Rule 28</u>. In case of the absence of Delegates, the Delegates present shall take such measures as they shall deem necessary to secure the presence of absentees.

<u>Rule 29</u>. After a question has been stated by the President and the calling of the roll has begun, the President shall not recognize a Delegate for any purpose whatever until the call is completed; but nothing in this rule s'all abridge the right of any Delegate to change or record his vote on any question previous to the announcement of the vote.

<u>Rule 30.</u> No member shall be entitled to abstain from voting on any roll call unless he shall have stated his intention to abstain before the voting starts. Upon any announcement of intention to abstain the Delegate making such announcement upon request of five Delegates may be required to state his reasons.

#### Chapter VIII

## Motions

<u>Rule 31</u>. When a motion is made it shall be stated by the President or, if in writing, it shall be read aloud before debate. <u>Rule 32</u>. A motion may be withdrawn by the maker with consent of the second at any time before amendment or decision.

<u>Rule 33</u>. When a question is under consideration by the Convention only the following motions shall be received, which motions shall have precedence in the order stated:

Motion to, or for:

(a)	Adjourn	)			
(b)	Recess	)	Not amer	ndable	or
(c)	Call of the Convention	n)	debata	able e	tcepxs
(d)	Lay on the table	)	as her	reinaf	Ster
(e)	Previous question	)	orovi	ied.	
(f)	Postnone indefinitely	. Not an	mendable	, but	debatable
( ?; )	Postoone to a certain	time.	Amendabl	e and	debatable
(h)	Go into Committee of	the Whole	e. 11	11	п
(i)	Commit (or recommit)	to Commi	ttee		
	of the Whole			11	n

(j) Commit (or recommit) to a Standing Committee, or

to a Select Committee Amendable and debatable (k) Close debate at a specified

time. Amendable but not debatable

(1) Amend. Amendable and debatable.
Motions "g" through "k" inclusive, preclude debate on the main question. A motion to adjourn, te take a recess, and to adjourn for a longer period than one Convention day shall always be in order; provided, however, that before a motion to adjourn is put to a vote, opportunity shall be given for announcements of notice of intention to move reconsideration as hereinafter provided.
A motion to adjourn for a longer period than one Convention day shall be amendable and debatable. Calls for information for division of a divisible question, for the yeas and nays, for a standing vote, for a vote by a show of hands, and a motion for reconsideration shall always be in order, but shall not be amendable.

<u>Rule 34</u>. An appeal from the decision of the chair must be taken at the time the ruling is made.

<u>Rule 35</u>. The previous question shall be put by the President in this form, "Shall the previous question be ordered?" It shall be admitted when demanded by a majority of the Delegates present, and its effect shall be, if decided affirmatively, to end debate and bring the Convention to a vote upon pending amendments, if any, to the main question, and then upon the main question. All incidental questions of order arising after a motion is made for the previous question, and pending such motion, shall be decided, whether on appeal or otherwise, without debate.
<u>Rule 36.</u> A motion for reconsideration, as well as notice thereof may be made only by a Delegate who voted on the prevailing side. Notice of intention to move reconsideration of any vote must be stated on the day such vote is taken. A motion to reconsider must be made before the end of the first Plenary session day after the day on which such vote was taken, and by a Delegate who voted in the majority. The same majority shall be required to adopt a motion to reconsider as was required to take the original action. When a motion for reconsideration is decided, that decision shall not be reconsidered. No question shall be twice reconsidered. No motion for reconsideration shall be in order after the 72nd Convention day. No vote shall be reconsidered upon any of the following motions:

- (a) To adjourn;
- (b) To lay on the table;
- (c) To take from the table; or
- (d) For the previous question.

<u>Rule 37.</u> Any Delegate may call for the division of a question which is in its nature divisible. A motion to strike out and insert shall be deemed indivisible. A motion to strike having been lost, motion to amend or a motion to strike out and insert shall not be precluded.

<u>Rule 38.</u> No Delegate shall speak more than twice on one motion, or more than once until other Delegates who have not spoken shall speak if they so desire, without first obtaining leave of the Convention. The mover of the proposition shall have the right to speak last, provided that the person in charge of a proposal on third reading and final agreement shall have the right, if he desires, to speak last and he may announce such desire at any time before the commencement of the vote on the question.

#### Chapter IX

Procedure for Drafting Constitution

Rule 39. Any subject matter to be incorporated in the Constitution shall be by proposal. A proposal shall be introduced only by one or more delegates or by a Standing Committee. Rule 40. Each proposal shall be typewritten on white paper which is 81 wide and 11" long with one original copy and five carbon copies thereof, and shall be dated and signed by the introducer(s) or by the Chairman of the Committee introducing it. Rule 41. The caption of each proposal shall be:

(Date)

"Constitutional Convention of Alaska

PROPOSAL

Introduced by (Name of Delegate(s) Name of Committee)"

Each proposal shall contain a short title stating concisely the general nature of its subject matter. Thereafter the proposal shall state:

"RESOLVED, that the following be agreed

upon as part of the Alaska State Constitution." Rule 42. Each proposal upon introduction shall be delivered to the Secretary, who shall number all proposals as presented. At each session of the Convention the Secretary shall read the number and title of each new proposal, which shall constitute the first reading of the proposal.

Rule 43. Each proposal shall receive three separate readings in the Convention previous to being agreed upon, but no proposal shall be read twice on the same day. Except on first reading all proposals shall be read in their entirety. Amendment of any proposal may be made only in second reading.

<u>Rule 44</u>. The regular order to be taken by proposals shall be as follows:

- 1. Introduction and first reading.
- 2. Reference to a Standing Committee by the President.
- 3. Report by Standing Committee.
- 4. Placed on the general orders on the following day.
- 5. Second reading and action on proposed amendments.
- 6. Reference to Committee on Style and Drafting.
- 7. Report by Committee on Style and Drafting.
- 8. Action on report of Committee on Style and Drafting, and action on amendments as to phraseology only.
- 9. Third reading and agreement.
- 10. Reference to the Committee on Style and Drafting for arrangement and numbering of sections and articles and for form.

<u>Rule 45.</u> The President shall refer to the appropriate Standing Committee each proposal introduced. Where a proposal embraces subject matter which falls within the proper consideration of two or more Standing Committees, the President may divide the proposal or he may refer it to one Standing Committee with instructions to consult with other Standing Committees.

<u>Rule 46.</u> The Convention may set a date after which no proposal shall be introduced, except by a Committee.

<u>Rule 47</u>. Each Standing Committee report recommending any matter for incorporation in the Constitution shall be accompanied by a Committee proposal containing a complete article or other appropriate subdivision or group of articles or subdivisions of the Constitution.

<u>Rule 48</u>. A report shall be made by the Standing Committee as to each proposal referred to it. Such report shall state whether the proposal has been:

- (a) adopted in whole or its part in a Committee proposal;
- (b) disapproved;
- (c) disposed of otherwise.

<u>Rule 49</u>. On the question of the agreement upon any proposal on third reading, the vote shall be taken by roll call and entered on the journal of the Convention. No pro osal shall be declared adopted unless at least twent-reight Delegates shall have voted in favor of its adoption.

<u>Rule 50</u>. After the Constitution has been framed and before final agreement thereon, the Convention shall refer the proposed Constitution to the Committee on Style and Drafti g for final arrangement in proper order and form. After the report of said Committee, the Convention shall by the affirmative vote of at least twentyeight Delegates agree upon the final form of the Constitution. <u>Rule 51</u>. When the Convention shall have agreed upon the final form of the Constitution, the original and at least four copies thereof shall be signed by the President and by the Delegates and attested by the Secretary. Facsimile copies shall then be prepared and certified by the President and delivered to each Delegate.

#### Chapter X

# Resolutions and Ordinances

<u>Rule 52</u>. Consideration of ordinances required by t e Act establishing the Constitutional Convention or otherwise as introduced by Delegates or Standing Committees shall follow the same procedure as is provided by these rules for proposals.

<u>Rule 53</u>. Resolutions relating to the business of the Convention may be introduced as provided by these rules and their consideration shall follow the same procedure as is provided by these rules for motions.

## Chapter XI

# General Provisions

<u>Rule 54</u>. When a motion to adjourn, or for recess, shall be carried, no delegate or officer s'all leave his place until the adjournment or recess shall be declared by the President.

<u>Rule 55</u>. Any delegate may at any time rise and speak to a question of personal privilege.

<u>Rule 56.</u> No delegate rising to speak shall proceed until he shall have addressed the President and been recognized by him as entitled to the floor.

<u>Rule 57</u>. While the President is putting a question or a count is being had, no delegate shall speak or leave his place. While a member is speaking no delegate shall engage in any private discourse or pass between the speaker and the chair.

<u>Rule 58</u>. Only Delegates and Officers of the Convention shall be admitted to the floor of the Convention, except that the President shall designate, by name, representatives of the press, staff assistants, or others that may be admitted. Privileges of the floor may be extended by unanimous consent to other persons. <u>Rule 59</u>. Any rule of the Convention may be suspended, repealed or amended, by a vote of at least two-third's of the membership to which the Convention is entitled.

<u>Rule 60</u>. The rules of parliamentary practice set forth in <u>Robert's Rules of Order</u>, <u>Revised</u> shall apply in all cases which are not covered by or are not inconsistent with the rules of the Convention.

Const.Jutional Convention Convention/2 November 14, 1955

# Report of the Rules Committee DR.FT RULES FOR THE CONSTITUTIONAL CONVENTION OF ALASKA

#### Chapter I

Officers and Administrative Staff

<u>Rule 1</u>. The officers of the Convention shall be a President, a First Vice President, a Second Vice President, and a Secretary; the President and Vice Presidents to be elected from the Delogates by the vote of at least 28 delegates.

<u>Rule 2</u>. The Secretary of the Convention need not be a Delegate, and shall serve under the direction of the President as the principal administrative officer of the Convention.

<u>Rule 3</u>. The Secretary with the approval of the President and the Committee on ..dministration shall determine the administrative, clerical and custodial staff required by the Convention, and shall appoint and determine the compensation of such employees.

#### Rule 4.

a. The President pro-tem shall first entertain nominations for President of the Convention, shall recognition in order all who seek the floor, shall receive and state all nominations made, and shall allow ample time for all who seek recognition to be recognized and heard before entertaining a motion to close nominations.

b. A nominee may decline nomination only while nominations are open, but may withdraw from consideration for election at any time after the first ballot is taken.

following the third and succeeding ballots wherein no nominee receives at least 28 votes, the low man or those so tied shall each time be eliminated from further consideration.

d. The first person who receives at least 28 votes on any one ballot shall be elected President of the Convention.

e. Nomination and election of other elective officers shall be conducted in the same manner as provided for the office of President.

### Chapter II

Duties of President and Vice Presidents <u>Rule 5</u>. The President shall take the chair each day at the hour to which t'e Convention shall have adjourned. He shall call the Convention to order, and, except in the absence of a quorum, shall proceed to business in the manner prescribed by these rules.

<u>Rule 6</u>. The President shall possess the powers and perform the duties herein prescribed:

(a) He shall preserve order and decorum, and, in debate, shall prevent personal reflections, and confine members to the question under discussion. When two or more members arise at the same time, he shall name the one entitled to the floor.

(b) He shall decide all questions of order, subject to appeal to the Rules Committee and thereafter to the Convention. On every appeal he shall have the right, in his place, to assign his reason for his decision. In case of such appeal no member shall speak more than once.

(c) He may substitute any member to perform the duties of the chair while he is resent, but for no longer period than that day. except by special consent of the Convention.

(d) When the Convention shall be ready to go into Committee of the Whole, he shall name a chairman to preside.

(e) When necessary or required, he shall certify all official acts and all vouchers for payment of expenditures of the Convention.

(f) He shall designate and assign to seats or authorize the designation and seating of the persons who shall act as reporters for the public press and radio within the Convention Hall.

(g) He shall not envage in any debate, or propose his opinion on any question, except the assigning of his reasons for his decision on ap eal therefrom, without first designating another Delegate to occupy the chair.

(h) He shall be entitled to vote on all questions in the same manner as other delegates except that he shall vote last.

(i) He shall declare the vote and announce the result according to the fact on all questions and divisions.

<u>Rule 7.</u> In the temporary absence of the President, or in event of bis temporary inability to preside, his duties shall be performed by the First Vice President, or if he also be absent by the Second Vice President.

<u>Rule 8</u>. In the event of a vacancy in the office of the President or of either or both Vice Presidents or of the Secretary through death, resignation, or otherwise, or in the event of absence from the Convention of any of these officers for more than 5 consecutive Convention days without the approval of the Convention, the Convention shall by majority vote of the elected Delegates elect another to fill such vacancy.

#### Chapter III

Duties of the Secretary

<u>Rule 9.</u> Under the direction of the President the Secretary shall have the following powers and perform the following duties:

(a) He shall be the official custodian of and shall provide for the ultimate disposition of all roll calls, proposals, reports, records, books, documents and papers of the Convention.

(b) He shall arrange to keep a journal of the proceedings of the Convention.

(c) He shall prepare each day a calendar of the business of the Convention as provided by these rules.

(d) He shall number consecutively each proposal of subject matter to be incorporated into the Constitution and, in other series, shall number each resolution, ordinance, or other action introduced for Convention consideration.

(e) When necessary or required the Secretary with the President shall certify all official acts of the Convention.

(f) He shall assign and supervise the work of all administrative, clerical, and custodial employees and shall be responsible for the printing or other reproduction of all proposals and other documents as required.

(g) He shall arrange for the utilization of the services of such technical consultants as may be desired by the Convention and provide liason between such consultants and the Convention.

(h) He shall perform such other duties as are required of him by the President, these rules, or the Convention.

### Chapter IV

Quorum and Majority

<u>Rule 10</u>. The presence of at least twenty-eight Delegates shall be necessary to constitute a quorum of the Convention, but a lesser number may meet and adjourn the Convention from day to day when necessary.

<u>Rule 11</u>. There being a quorum, a majority of Delegates present shall be sufficient for the adoption of any motion or resolution or the taking of any action except where the affirmative vote of a greater number shall be required by these rules.

# Chapter V

Standing Committees

<u>Rule 12</u>. The President shall appoint the members of and shall name the Chairmen of all Standing Committees unless the Convention

shall otherwise order. The President may fill vacancies on Standing Committees in the same manner.

<u>Rule 13.</u> The Standing Committees of the Convention and the number of members thereof, respectively, shall be as follows:

- (a) Committee on Rules, nine members
- (b) Committee on Administration, nine members
- (c) Committee on Style and Drafting, nine members
- (d) Committee on Ordinances, and Transitional Measures, nine members
- (e) Committee on Preamble and Bill of Rights, seven members
- (f) Committee on Suffrage, Elections, and Apportionment, seven members
- (g) Committee on Legislative Branch, seven members
- (h) Committee on Executive Branch, seven members
- (i) Committee on Finance and Taxation, seven members
- (j) Committee on Resources, nine members
- (k) Committee on Finance and Taxation, seven members
- (1) Committee on Local Government, seven members
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- (n) Committee on Resolutions and Recommerdations, seven members

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(b)	Recess	)	Not amend	able	e or	
(c)	Call of the Convention	debatable except				
(d)	Lay on the table	)	as hereinafter			
(e)	Previous question	)	provided.			
(f)	Postpone indefinitely	. Not a	amendable,	but	debatable	
(g)	Postbone to a certain	time.	Amendable	and	debatable	
(h)	Go into Committee of	the Whol	Le. "	H	H	
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Mtions "g" through "k" inclusive, preclude debate on the main question. A motion to adjourn, to take a recess, and to adjourn for a longer period than one Convention day shall always be in order. A motion to adjourn for a longer period than one Convention day shall be amendable and debatable. Calls for information for division of a divisible question, for the yeas and mays, for a standing vote, for a vote by a show of hands, and a motion for reconsideration shall always be in order, but shall not be amendable or debatable.

Rule 34. An appeal from the decision of the chair must be taken at the time the ruling is made.

<u>Rule 35</u>. The previous question shall be out by the President in this form, "Shall the main question be now put?" It shall be admitted when demanded by a majority of the Delegates present, and its effect shall be, if decided affirmatively, to end debate and bring the Convention to a vote upon bending amendments, if any, to the main question, and then upon the main question. All incidental questions of order arising after a motion is made for the previous question, and bending such motion, shall be decided, whether on appeal or otherwise, without debate.

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<u>Rule 36.</u> Notice of intention to move reconsideration of any vote must be stated on the day such vote is taken. A motion to reconsider must be made before the end of the first Convention day after the day on which such vote was taken, and by a Delegate who voted in the majority. The same majority shall be required to adopt a motion to reconsider as was required to take the original action. When a motion for reconsideration is decided, that decision shall not be reconsidered. No question shall be twice reconsidered. No vote shall be reconsidered upon any of the following motions:

- (a) To adjourn;
- (b) To lay on the table;
- (c) To take from the table; or
- (d) For the previous question.

<u>Rule 37</u>. Any Delegate may call for the division of a question which is in its nature divisible. A motion to strike out and insert shall be deemed indivisible. A motion to strike having been lost, motion to amend or a motion to strike out and insert shall not be precluded.

<u>Rule 38</u>. No Delegate shall speak more than twice on one question, or longer than fifteen minutes the first, or longer than five minutes the second time, or more than once until other Delegates who have not spoken shall speak if they so desire, without first obtaining leave of the Convention. The mover of the proposition shall have the right to close the debate, provided that the person in charge of a proposal on third reading and final agreement shall have the right, if he desires, to close the debate and he may announce such desire at any time before the commencement of the vote on the question.

#### Chapter IX

Procedure for Drafting Constitution

<u>Rule 39</u>. Any subject matter to be incorporated in the Constitution shall be by proposal. A proposal shall be introduced only by one or more delemates or by a Standing Committee. <u>Rule 40</u>. Each proposal shall be type-ritten on white paper which is  $8\frac{1}{2}$ " wide and 11" long with one original cony and five carbon copies thereof, and shall be dated and signed by the introducer(s) or by the Chairman of the Committee introducing it. <u>Rule 41</u>. The caption of each proposal shall be:

"Constitutional Convention of Alaska

PROPOSAL

Introduced by

(Name of Delegate(s) or Name of Committee)"

Each proposal shall contain a short title stating concisely the general nature of its subject matter. Thereafter the proposal shall state:

"RESOLVED, that the following be agreed

upon as part of the Alaska State Constitution." <u>Rule 42</u>. Each proposal upon introduction shall be delivered to the Secretary, who shall number all proposals as presented. At each session of the Convention the Secretary shall read the number and title of each new proposal, which shall constitute the first reading of the proposal.

<u>Rule 43</u>. Each proposal shall receive three separate readings in the Convention previous to being agreed upon, but no proposal shall

be read twice on the same day. Except on first reading all pronosals shall be read in their entirety. Amendment of any proposal may be made only in second reading.

<u>Rule 44</u>. The regular order to be taken by proposals shall be as follows:

1. Introduction and first reading.

2. Reference to a Standing Committee by the President.

3. Report by Standing Committee.

- 4. Placed on the general orders on the following day.
- 5. Second reading and action on proposed amendments.

6. Reference to Committee or Style and Drafting.

- 7. Report by Committee on Style and Drafting.
- 8. Action on report of Committee on Style and Drafting, and action on amendments as to phraseology only.
- 9. Third reading and agreement.
- 10. Reference to the Committee on Style and Drafting for arrangement and numbering of sections and articles and for form.

<u>Rule 45</u>. The President shall refer each proposal introduced to the appropriate Standing Committee. Where a proposal embraces subject matter which falls within the proper consideration of two or more Standing Committees, the President may divide the proposal or he may refer it to one Standing Committee with instructions to consult with other Standing Committees. <u>Rule 46</u>. The Convention may set a date after which no proposal shall be introduced, except by a Committee. <u>Rule 47</u>. Each Standing Committee report recommending any matter for incorporation in the Constitution shall be accompanied by a Committee proposal containing a complete article or other appropriate subdivision or group of articles or subdivisions of the Constitution.

<u>Rule 48</u>. A report shall be made by the Standing Committee as to each proposal referred to it. Such report shall state whether the proposal has been:

(a) adopted in whole or ine part in a Committee proposal;

- (b) disapproved;
- (c) disposed of otherwise.

<u>Rule 49</u>. On the question of the agreement upon any proposal on third reading, the vote shall be taken by roll call and entered on the journal of the Convention. No proposal shall be declared adopted unless at least twenty-eight Delegates shall have voted in favor of its adoption.

<u>Rule 50</u>. After the Constitution has been framed and before final agreement thereon, the Convention shall refer the proposed Constitution to the Committee on Style and Drafti g for final arrangement in proper order and form. After the report of said Committee, the Convention shall by the affirmative vote of at least twentyeight Delegates agree upon the final form of the Constitution. <u>Rule 51</u>. When the Convention shall have agreed upon the final form of t e Constitution, the original and at least four copies thereof shall be signed by the President and by the Delegates and attested by the Secretary. Facsimile copies shall then be prepared and certified by the President and delivered to each Delegate.

#### Chapter X

# Resolutions and Ordinances

<u>Rule 52</u>. Consideration of ordinances repuired by t e Act establishing the Constitutional Convention or otherwise as introduced by Delegates or Standing Committees shall follow the same procedure as is provided by these rules for proposals.

<u>Rule 53</u>. Resolutions relating to the business of the Convention may be introduced as provided by these rules and their consideration shall follow the same procedure as is provided by these rules for motions.

#### Chapter XI

#### General Provisions

<u>Rule 54</u>. When a motion to adjourn, or for recess, shall be carried, no delegate or officer s'all leave his place until the adjournment or recess shall be declared by the President.

<u>Rule 55</u>. Any delegate may at any time rise and speak to a question of personal privilege.

<u>Rule 56.</u> No delegate rising to speak shall proceed until he shall have addressed the President and been recognized by him as entitled to the floor.

<u>Rule 57</u>. While the President is putting a question or a count is being had, no delegate shall speak or leave his place. While a member is speaking no delegate shall engage in any private discourse or bass between the speaker and the chair.

<u>Rule 58</u>. Only Delegates and Officers of the Convention shall be admitted to the floor of the Convention, except that the President shall designate, by name, representatives of the press, staff assistants, or others that may be admitted. Privileges of the floor may be extended by unanimous consent to other persons. <u>Rule 59</u>. Any rule of the Convention may be suspended, repealed or amended, by a vote of at least two-third's of the membership to which the Convention is entitled.

<u>Rule 60</u>. The rules of parliamentary practice set forth in <u>Robert's Rules of Order, Revised</u> shall apply in all cases which are not covered by or are not inconsistent with the rules of the Convention.

Temp/2

CONSTITUTIONAL CONVENTION OF ALASKA

Adopted November \_\_\_\_, 1955

Chapter I Officers and Administrative Staff

<u>Rule 1</u>. The officers of the Convention shall be a President and two Vice Presidents who shall be elected from the Delegates by the vote of at least twenty-eight Delegates.

<u>Rule 2.</u> The Convention shall also by a vote of twenty-eight Delegates elect a Secretary of the Convention who is not a Delegate, and who shall serve under the direction of the President as the principal administrative officer of the Convention.

<u>Rule 3</u>. The Secretary with the approval of the President and the Committee on Administration shall determine the administrative, clerical and custodial staff required by the Convention, and shall appoint and determine the compensation of such employees.

### Chapter II

Duties of President and Vice Presidents

Rule 4. The President shall take the chair each day at the hour to which the Convention shall have adjourned. He shall call the nvention to order, and, except in the absence of a quorum, shall 'eed to business in the manner prescribed by these rules.

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# Chapter II

Duties of President and Vice Presidents

<u>Rule 4.</u> The President shall take the chair each day at the hour to which the Convention shall have adjourned. He shall call the Convention to order, and, except in the absence of a quorum, shall proceed to business in the manner prescribed by these rules. Rule 5. The President shall possess the powers and perform the duties herein prescribed, viz:

(a) He shall preserve order and decorum, and, in debate, shall prevent personal reflections, and confine members to the question under discussion. When two or more members arise at the same time, he shall name the one entitled to the floor.

(b) He shall decide all questions of order, subject to appeal to the Rules Committee and thereafter to the Convention. On every appeal he shall have the right, in his place, to assign his reason for his decision. In case of such appeal no member shall speak more than once.

(c) He may substitute any member to perform the duties of the chair while he is present, but for no longer period than that day, except by special consent of the Convention.

(d) When the Convention shall be ready to go into Committee of the Whole, he shall name a chairman to preside therein.

(e) When necessary or required, he shall certify all official acts and all vouchers for payment of expenditures of the Convention.

(f) He shall designate and assign to seats or authorize the designation and seating of the persons who shall act as reporters for the public press and radio within the Convention Hall.

(g) He shall declare the vote and announce the result according to the fact on all questions and divisions.

(h) He shall not vote except in the case of a tie.

(i) He shall not engage in any debate, or propose his opinion on any question, except the assigning of his reasons for his decision on appeal therefrom, without first designating another Delegate to occupy the chair.

<u>Rule 6.</u> In the temporary absence of the President, or in event of his temporary inability to preside, his duties shall be performed by the Vice President first elected, or if he also be absent by the Vice President last elected.

<u>Rule 7</u>. In the event of a vacancy in the office of the President or of either or both Vice Presidents through death, resignation, or otherwise, or in the event of absence from the Convention of any of these officers for more than 5 consecutive Constitution days without the approval of the Convention, the Convention shall by majority vote of the elected Delegates elect another Delegate to fill such vacancy.

### Chapter III

#### Duties of the Secretary

<u>Rule 8</u>. Under the direction of the President the Secretary shall be the official custodian and shall provide for the ultimate disposition of all roll calls, proposals, reports, records, books, and documents and papers of the Convention; he shall arrange to keep a journal of the proceedings of the Convention; he shall prepare each day a calendar of the business of the Convention as provided by these rales; he shall number consecutively each proposal of subject matter to be incorporated into the Constitution and in other series shall number each resolution, ordinance, or other action introduced for Convention consideration; when necessary or required the Secretary with the President shall certify all official acts of the Convention; and he shall perform such other duties as are required of him by the President, these rules, or the Convention.

<u>Rule 9.</u> Under the direction of the President the Secretary shall assign and supervise the work of all administrative, clerical, and custodial employees and shall be responsible for the printing or other reproduction of all proposals and other documents as required. Except for the certification of official acts of the Convention, the Secretary may delegate any of his duties to his staff.

#### Chapter IV

#### Quorum and Majority

<u>Rule 10</u>. The presence of at least twenty-eight Delegates shall be necessary to constitute a quorum of the Convention, but a lesser number may meet and adjourn the Convention from day to day when necessary.

<u>Rule 11.</u> A quorum being present, a majority of Delegates shall be sufficient for the adoption of any motion or resolution or the taking of any action except where the affirmative vote of a greater number shall be required by these rules.

#### Chapter V

#### Standing Committees

<u>Rule 12</u>. The President shall appoint the members of and shall name the Chairmen of all Standing Committees unless the Convention shall otherwise order. The President may fill vacancies on Standing Committees in the same manner.

Rule 13. The Standing Committees of the Convention and the number of members thereof, respectively, shall be as follows:

- 1. Committee on Rules, nine members
- 2. Committee on Administration, nine members
- 3. Committee on Style and Drafting, nine members
- 4. Committee on Resolutions, Ordinances, and Transitional Measures, nine members
- 5. Committee on Preamble and Bill of Rights, seven members
- 6. Committee on Suffrage, Elections, and Apportionment, seven members
- 7. Committee on Legislative Branch, seven members
- 8. Committee on Executive Branch, seven members
- 9. Committee on Judiciary Branch, seven members
- 10. Committee on Resources, seven members
- 11. Committee on Finance and Taxation, seven members
- 12. Committee on Local Government, seven members
- 13. Committee on Direct Legislation, Amendment, and Revision, seven members

<u>Rule 14</u>. Each Delegate except the President shall be appointed to at least one but to no more than three Standing Committees. <u>Rule 15</u>. The President shall be ex-officio member of all Standing Committees but shall not vote except to break a tie.

<u>Rule 16.</u> The respective Standing Committees shall have the following duties and functions and in addition shall consider and report upon any other matters referred to them:

- 1. The Committee on Rules shall consider and report upon such changes in the rules of the Convention and changes in its organization as shall be referred to it; it shall consider and report on appeals from rulings of the chair which may be referred to it; and it shall determine appeals regarding the daily calendar of the Convention in accordance with these rules.
- 2. The Committee on Administration shall generally oversee the administrative or business affairs of the Convention, including finances, personnel, printing, physical arrangements for the Convention, and related matters.
- 3. The Committee on Style and Drafting shall examine and edit all proposals for inclusion in the Constitution which are referred to it for the purposes of avoiding inaccuracies, repetitions, inconsistensies, or poor drafting; the Committee shall have the authority to rephrase or to regroup proposed language or sections of the proposed Constitution but shall have no suthority to change the sense or purpose of any proposel referred to it. The Committee shall

also be empowered without reference back to the Convention to refer proposals submitted to it to other Committees which may have an interest in the proposal. Where a proposal referred to the Committee appears inconsistent or in conflict with a proposal already acted upon favorably by the Convention at second reading, the Committee shall undertake to resolve the inconsistency or conflict by reference to the Committees concerned; failing to do so it shall notify the Convention and await its instructions.

- The Committee on Resolutions, Ordinances, and Transitional Measures shall be responsible for the consideration of resolutions not properly the consideration of other Standing Committees; for the consideration of ordinances specified by the Act creating the Constitutional Convention; for the consideration of transitional measures which the Convention enacts in anticipation of statehood; and for the consideration of all other proposals which are not appropriate considerations of the other Standing Committees.
- 5. The remaining Standing Committees shall consider proposals for inclusion in the Constitution as are indicated by the titles of such Committees.

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<u>Rule 17</u>. Each Standing Committee shall submit to the Convention a report or reports, in writing, setting forth its recommendations on all matters referred to it. Any member or group of members of a Standing Committee may submit a minority report to the Convention. A petition signed by one-fourth of the elected Delegates shall require any Standing Committee to report to the Convention within a specified number of days.

Rule 18. No Standing Committee may hold meetings during the sessions of the Convention without permission of the Convention.

<u>Rule 19.</u> The deliberations of the Standing Committees shall be open to the public. Each Standing Committee shall notify the Secretary of the time and place of meetings, and the Secretary shall make such notice public.

#### Chapter IV

#### Committee of the Whole

<u>Rule 20</u>. The Convention may upon motion resolve itself into a Committee of the Whole for the consideration of any matter. In forming the Committee of the Whole, the President shall appoint another Delegate as chairman to preside. A quorum of the Convention shall also constitute a quorum for the Committee of the Whole.

<u>Rule 21</u>. All proposals, emendments, reports, resolutions, and other matters may be debated in the Committee of the Whole section by section, and all actions shall be noted and reported. <u>Rule 22</u>. The rules of the Convention shall be observed in the Committee of the Whole so far as they are applicable. Where there are no provisions, the proceedings shall be in accordance with Roberts' Rules of Order, Revised.

Rule 23. A motion for the rising of the Committee of the Whole shall always be in order unless a member of the Committee is speaking or a vote is being taken, and shall be decided without debate.

# Chapter VII

# Order of Business, and Roll Call

<u>Rule 24</u>. At meetings of the Convention the order of business shall be as follows (except at times set apart for the consideration of special orders):

- 1. Calling Convention to order
- 2. Prayer
- 3. Roll Call
- 4. Presentation of patitions, memorials, and communications from outside the Convention
- 5. Reports of Standing Committees
- 6. Reports of Select Committees
- 7. Introduction and first reading of proposals
- 8. Reference of proposals
- 9. Motions and resolutions

- 10. Unfinished business
- 11. Special orders of the day
- 12. General orders of the day

<u>Rule 25</u>. The Secretary shall prepare for each Convention day a calendar of the general orders, setting forth the title of each matter for consideration. Consideration of the general orders of the day shall be in the following order:

- 1. Consideration by Committee of the Whole
- 2. Reports of the Committee of the Whole
- 3. Committee reports
- 4. Second reading and referral to the Committee on Style and Drafting
- 5. Action on reports of the Committee on Style and Drafting
- 6. Third reading and agreement.

<u>Rule 26.</u> If a matter is not considered in its order it shall lose its precedence for the day, but it shall appear on the calendar on the following Convention day in its regular order. Any matter may be made a special order of business for any particular day or time by a majority vote of the delegates present. Any matter having been made a special order for a particular day, and not having been reached on that day, shall be on the order of "Unfinished Business" on the next succeeding Convention day.

<u>Rule 27</u>. The names of Delegates shall be arranged alphabetically and consecutively numbered from 1 through 55. At the first roll
call of the Convention the names shall be called starting with No. 1 and each succeeding roll call shall begin with Nos. 12, 23, 34, 45, and 1, respectively, so as to rotate the successive roll calls by blocks of 11 names.

<u>Rule 28</u>. In case of the absence of Delegates, the Delegates present shall take such measures as they shall deem necessary to secure the presence of absentees.

<u>Rule 29</u>. After a question has been stated by the President and the calling of the roll has begun, the President shall not recognize a Delegate for any purpose whatever until the call is completed; but nothing in this rule shall abridge the right of any Delegate to change or record his vote on any question previous to the announcement of the vote; moreover any member during a roll call may in not more than two minutes explain his vote or his reason for refraining.

#### Chapter VIII

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#### Motions

<u>Rule 30.</u> When a motion is made it shall be stated by the President or, if in writing, it shall be read aloud before debate. A motion may be withdrawn at any time before decision or amendment.

Rule 31. When a question is under consideration by the Convention only the following motions shall be received, which motions shall have precedence in the order stated:

Motions to, or for:								
1.	Adjourn	)						
2.	Recess	)	Not ame	enda	ble or			
3.	Call of the Convention	)	debta	ble	except			
4.	Lay on the table	)	as he	erei	nafter			
5.	Previous question	)	provided.					
6.	Postpone indefinitely.	Not	amendable, I	out	debatable			
7.	Postpone to a certain t	ime.	Amendable	and	debatable			
8.	Go into Committee of th	e Who	ole. "	11	72			
9.	Commit (or recommit) to Committee							
	of the Whole		77	**	**			
10.	Commit (or recommit) to	a						
	Standing Committee,	or						
	to a Select Committe	e	17	77	99			

11. Close debate at a specified

time.

Amendable but not debtable.

12. Amend. Amendable and debatable. Numbers 7 to 11, inclusive, preclude debate on the main question. A motion to adjourn, to take a recess, and to adjourn for a longer period than one Convention day shall always be in order, and the last motion shall be amendable and debatable. Calls for information for division of a divisible question, for the yeses and noes, for standing vote, and a motion for reconsideration shall always be in order, but shall not be amendable or debatable.

- 12 -

<u>Rule 32.</u> An appeal from the decision of the chair may be taken at any time.

<u>Rule 33</u>. The previous question shall be put by the President in this form, "Shall the main question be now put?" It shall be admitted when demanded by a majority of the Delegates present, and its effect shall be, if decided affirmatively, to end debate and bring the Convention to a vote upon pending amendments, if any, to the main question, and then upon the main question. All incidental questions of order arising after a motion is made for the previous question, and pending such motion, shall be decided, whether on appeal or otherwise, without debate.

<u>Rule 34</u>. A motion to reconsider any vote must be made before the end of the first Convention day after the day on which the vote proposed to be reconsidered was taken, and by a Delegate who voted in the majority and the same majority shall be required to adopt a motion to reconsider as was required to take the action to be reconsidered. When a motion for reconsideration is decided, that decision shall not be reconsidered, and no question shall be twice reconsidered; nor shall any vote be reconsidered upon either of the following motions:

To adjourn.

To lay on the table. To take from the table; or For the previous question.

. 13

<u>Rule 35</u>. Any Delegate may call for the division of a question which is in its nature divisible. A motion to strike out and insert shall be deemed indivisible; but a motion to strike out being lost, shall neither preclude amendment nor a motion to strike out and insert.

<u>Rule 36</u>. No Delegate shall speak more than twice on one question, or longer than fifteen minutes the first, or longer than five minutes the second time, or more than once until other Delegates who have not spoken shall speak if they so desire, without first obtaining leave of the Convention; and the mover of the proposition shall have the right to close the debate, provided that the person in charge of a proposal on third reading and final agreement shall have the right, if he desires, to close the debate and he may announce such desire at any time before the taking of the vote on the question.

#### Chapter IX

## Procedure for Drafting Constitution

<u>Rule 37</u>. Any subject matter to be incorporated in the Constitution shall be by proposal. A proposal shall be introduced by one or more delegates or by a Standing Committee.

<u>Rule 38.</u> Each proposal shall be typewritten on white paper which is 8<sup>1</sup>/<sub>2</sub>" wide and 11" long with one original copy and five carbon copies thereof, and shall be dated and signed by the introducer(s) or by the Chairman of the Committee introducing it.

Rule 39. The caption of each proposal shall be: "Constitutional Convention of Alaska

PROPOSAL

Introduced by (Name of Delegate(s) or Chairman of Committee)"

Each proposal shall contain a short title stating concisely the general nature of its subject matter. Thereafter the proposal shall state:

"RESOLVED, that the following be agreed upon as part of the Alaska State Constitution."

<u>Rule 40</u>. Each proposal shall be delivered to the Secretary for introduction, who shall number all proposals as presented. At each session of the Convention the Secretary shall read the number and title of each new proposal delivered to him, which shall be taken as the first reading of the proposal.

<u>Rule 41</u>. Each proposal shall receive three separate readings in the Convention previous to being agreed upon, but no proposal shall be read twice on the same day. All proposals may be read by their titles but on third reading all proposals shall be read throughout. No amendment shall be received to any proposal on its third reading unless by unanimous consent of the Delegates present.

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Rule 42. The regular order to be taken by proposals shall be as follows:

- Introduction, first reading, and reproduction in sufficient quantity that one copy is available for each Delegate.
- 2. Reference to a Standing Committee by the President.
- 3. Report by Standing Committee.
- 4. Placed on the general orders within 3 days after report by Standing Committee.
- 5. Second reading, consideration by the Convention, and action on amendments offered by Delegates.
- 6. Reference to the Committee on Style and Drafting.
- 7. Report by Committee on Style and Drafting, and reproduction of proposal in sufficient quantity that one copy is available for each Delegate.
- 8. Action on report of Committee on Style and Drafting; consideration and action on amendments as to phraseology only; and reproduction of revised proposal if necessary.
- 9. Third reading and agreement.
- 10. Reference to the Committee on Style and Drafting for arrangement and numbering of sections and articles and for form.

Rule 43. The President shall refer each proposal introduced to the appropriate Standing Committee. Where a proposal

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embraces subject matter which falls within the proper consideration of two or more Standing Committees, the President may divide the proposal or he may refer it to one Standing Committee with instructions to consult with other Standing Committees.

<u>Rule 44</u>. Each successive reproduction of a proposal differing from the previous reproduction of the same proposal, which is presented to the Convention for consideration, shall bear a consecutive redraft number on the top of the first or tile page thereof, as follows:

> "Redraft No. 1", "Redraft No. 2", etc.

<u>Rule 45</u>. The Convention may set a date after which no proposal shall be introduced, except by a Committee.

<u>Rule 46.</u> Each Standing Committee may originate and report without specific reference, any Committee proposal, the subject matter of which properly falls within the consideration of such Committee under these rules.

<u>Rule 47</u>. Each Standing Committee report recommending any matter for incorporation in the Constitution shall be accompanied by a Committee proposal containing a complete article or other appropriate subdivision or group of articles or subdivisions of the Constitution. A report shall be made as to each proposal referred to a Standing Committee and shall state whether it (1) has been

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adopted in whole or in part in a Committee proposal, or (2) has been disapproved, or (3) has been disposed of in such manner as may be indicated.

<u>Rule 48.</u> On the question of the agreement upon any proposal on third reading, the vote shall be taken by Yeses and Noes and entered on the journal of the Convention, and no proposal shall be declared adopted unless at least twenty-eight Delegates shall have voted in favor of its adoption.

<u>Rule 49</u>. After the Constitution has been framed and before final agreement thereon, the Convention shall refer the proposed Constitution to the Committee on Drafting and Style for final arrangement in proper order and form, and after the report of this Committee, the Convention shall by the affirmative vote of at least twenty-eight Delegates agree upon the final form of the Constitution and its ordinances.

<u>Rule 50.</u> When the Convention shall have agreed upon the final form of the Constitution and the manner of submission to the people according to law, the original thereof shall be prepared and signed by the President and by the Delegates desiring to do so. Facsimile copies shall then be prepared and certified by the President and delivered to each Delegate.

# Chapter I

## Resolutions and Ordinances

<u>Rule 51</u>. Ordinances tipulated by the law establishing the Constitutional Convention or otherwise as introduced by Delegates or Standing Committees shall follow the same procedure as is provided by these rules for proposals.

<u>Rule 52</u>. Resolutions relating to the business of the Convention may be introduced as provided by these rules and shall follow the same procedure as is provided by these rules for motions.

#### Chapter XI

## General Provisions

<u>Rule 53</u>. When a motion to adjourn, or for recess, shall be carried, no delegate or officer shall leave his place until the adjournment or recess shall be declared by the President.

<u>Rule 54</u>. Any delegate may at any time rise and speak to a question of personal privilege.

<u>Rule 55</u>. No delegate rising to speak shall proceed until he shall have addressed the President and been recognized by him as entitled to the floor.

<u>Rule 56</u>. While the President is putting a question or a count is being had no delegate shall speak or leave his place, and while a member is speaking no delegate shall engage in any private discourse or pass between him and the chair.

Rule 57. Only Delegates and Officers of the Convention shall be admitted to the floor of the Convention, except that the President

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shall designate, by name, representatives of the press, staff assistants, or others that may be admitted to the floor. Privileges of the floor may be extended at times to other persons, specifically designated, by unanimous consent.

<u>Rule 58.</u> Any rule of the Convention may be suspended, or may be repealed or amended, by a vote of at least twenty-eight Delegates.

<u>Rule 59</u>. The rules of parliamentary practice set forth in <u>Roberts' Rules of Order. Revised</u> shall apply in all cases which arenot covered by or are not inconsistent with the rules of the Convention.

<u>Rule 60</u>. Upon adoption of these rules by the Convention, the Secretary shall have them reproduced in sufficient quantity that each Delegate may have a copy.

November 9, 1955

Lemp 1.

President pro-tem Alaska Constitutional Convention

Your temporary Committee on Rules, acting pursuant to Convention resolution, submits for consideration of the Convention the following temporary rules, including special rules for the election of permanent officers of the convention. Chapter I - Convention Officers

Rule 1.

The officers of the Convention shall be a President,  $\times$  59 Vice Presidents, and a Secretary; the President and Vice President to be elected from the Delegates by the vote of at least 28 delegates.

Rule 2.

The Secretary of the Convention shall not be a Delegate, and shall serve under the direction of the President as the principal administrative officer of the Convention.

Chapter II - Method of Nomination and Election of Elective Officers Rule 3.

The President pro-tem shall first entertain nominations for President of the Convention, shall recognize in order all who seek the floor, shall receive and state all nominations made, and shall allow ample time for all who seek recognizion to be recognized and heard before entertaining a motion to close nominations. Rule 4.

A nominee may decline nomination only while nominations are oren, but may withdraw from consideration for election at any time after the first ballot is taken.

Rule 5.

Voting shall be by secret ballot and balloting ' shall continue by successive ballots until one candidate shall have received at least 28 votes: PROVIDED, however, that in the event no candidate receives as many as 28 votes in either the first or second balloting process, t'e low man (or, if there be a tie in low position as to votes received, those so tied) shall be removed from consideration on t'e third ballot and succeeding ballots; and, following the third and succeeding ballots wherein no nominee receives at least 28 votes, the low man or those so tied shall each time be eliminated from further consideration.

Rule 6.

The first person who receives at least 28 votes on any one ballot shall be elected President of the Convention.

Rule 7.

Nomination and election of other elective officers shall be conducted in the same manner as provided for the office of President.

Charter III - General

Rule 8.

Except as hereinabove provided, the conduct of the Convention shall, pending its adoption of permanent rules, be governed by Roberts' Rules of Order.

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# RECOM ENDATIONS:

Your temporary committee on Rules, in addition to the proposals above submitted, recommends to the Convention that the draft of proposed Rules suggested by the Alaska Statehood Committee and the Public Administration Service be mimeographed in order to provide each delegate with a copy for consideration pending report of the Permanent Rules Committee.

We recommend further that the Convention by resolution direct the appointment of a 9 member Rules Committee to prepare and submit pro osed permanent rules.

> signed - Burke Riley, Chairman M. J. Walsh Edward V. Davis Ralph J. Rivers Derothy J. Awes Leslie Nerland Geerge Sundborg Steve McCutcheon Jehn McNees

RULES FOR THE CONSTITUTIONAL CONVENTION OF ALASKA

Master Cepy Enora

Adopted November \_\_\_\_, 1955

Chapter I

Officers and Administrative Staff

Rule 1. The officers of the Convention shall be a President and two Vice Presidents who shall be elected from the Delegates by the vote of at least twenty-eight Delegates.

<u>Rule 2.</u> The Convention shall also by a vote of twenty-eight Delegates elect a Secretary of the Convention who is not a Delegate, and who shall serve under the direction of the President as the principal administrative officer of the Convention.

<u>Rule 3</u>. The Secretary with the approval of the President and the Committee on Administration shall determine the administrative, clerical and custodial staff required by the Convention, and shall appoint and determine the compensation of such employees.

## Chapter II

Duties of President and Vice Presidents

<u>Rule 4.</u> The President shall take the chair each day at the hour to which the Convention shall have adjourned. He shall call the Convention to order, and, except in the absence of a quorum, shall proceed to business in the manner prescribed by these rules. <u>Rule 5</u>. The President shall possess the powers and perform the duties herein prescribed, viz:

(a) He shall preserve order and decorum, and, in debate, shall prevent personal reflections, and confine members to the question under discussion. When two or more members arise at the same time, he shall name the one entitled to the floor.

(b) He shall decide all questions of order, subject to appeal to the Rules Committee and thereafter to the Convention. On every appeal he shall have the right, in his place, to assign his reason for his decision. In case of such appeal no member shall speak more than once.

(c) He may substitute any member to perform the duties of the chair while he is present, but for no longer period than that day, except by special consent of the Convention.

(d) When the Convention shall be ready to go into Committee of the Whole, he shall name a chairman to preside therein.

(e) When necessary or required, he shall certify all official acts and all vouchers for payment of expenditures of the Convention.

(f) He shall designate and assign to seats or authorize the designation and seating of the persons who shall act as reporters for the public press and radio within the Convention Hall.

(g) He shall declare the vote and announce the result according to the fact on all questions and divisions.

(h) He shall not vote except in the case of a tie.

(i) He shall not engage in any debate, or propose his opinion on any question, except the assigning of his reasons for his decision on appeal therefrom, without first designating another Delegate to occupy the chair.

<u>Rule 6.</u> In the temporary absence of the President, or in event of his temporary inability to preside, his duties shall be performed by the Vice President first elected, or if he also be absent by the Vice President last elected.

<u>Rule 7</u>. In the event of a vacancy in the office of the President or of either or both Vice Presidents through death, resignation, or otherwise, or in the event of absence from the Convention of any of these officers for more than 5 consecutive Constitution days without the approval of the Convention, the Convention shall by majority vote of the elected Delegates elect another Delegate to fill such vacancy.

## Chapter III

#### Duties of the Secretary

<u>Rule 8</u>. Under the direction of the President the Secretary shall be the official custodian and shall provide for the ultimate disposition of all roll calls, proposals, reports, records, books, and documents and papers of the Convention; he shall arrange to keep a journal of the proceedings of the Convention; he shall prepare each day a calendar of the business of the Convention as provided by these rules; he shall number consecutively each proposal

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of subject matter to be incorporated into the Constitution and in other series shall number each resolution, ordinance, or other action introduced for Convention consideration; when necessary or required the Secretary with the President shall certify all official acts of the Convention; and he shall perform such other duties as are required of him by the President, these rules, or the Convention.

<u>Rule 9</u>. Under the direction of the President the Secretary shall assign and supervise the work of all administrative, clerical, and custodial employees and shall be responsible for the printing or other reproduction of all proposals and other documents as required. Except for the certification of official acts of the Convention, the Secretary may delegate any of his duties to his staff.

## Chapter IV

### Quorum and Majority

<u>Rule 10</u>. The presence of at least twenty-eight Delegates shall be necessary to constitute a quorum of the Convention, but a lesser number may meet and adjourn the Convention from day to day when necessary.

<u>Rule 11</u>. A quorum being present, a majority of Delegates shall be sufficient for the adoption of any motion or resolution or the taking of any action except where the affirmative vote of a greater number shall be required by these rules.

### Chapter V

### Standing Committees

<u>Rule 12.</u> The President shall appoint the members of and shall name the Chairmen of all Standing Committees unless the Convention shall otherwise order. The President may fill vacancies on Standing Committees in the same manner.

<u>Rule 13</u>. The Standing Committees of the Convention and the number of members thereof, respectively, shall be as follows:

- 1. Committee on Rules, nine members
- 2. Committee on Administration, nine members
- 3. Committee on Style and Drafting, nine members
- 4. Committee on Resolutions, Ordinances, and Transitional Measures, nine members
- 5. Committee on Preamble and Bill of Rights, seven members
- 6. Committee on Suffrage, Elections, and Apportionment, seven members
- 7. Committee on Legislative Branch, seven members
- 8. Committee on Executive Branch, seven members
- 9. Committee on Judiciary Branch, seven members
- 10. Committee on Resources, seven members
- 11. Committee on Finance and Taxation, seven members
- 12. Committee on Local Government, seven members
- 13. Committee on Direct Legislation, Amendment, and Revision, seven members

<u>Rule 14</u>. Each Delegate except the President shall be appointed to at least one but to no more than three Standing Committees.

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Rule 15. The President shall be ex-officio member of all Standing Committees but shall not vote except to break a tie.

<u>Rule 16.</u> The respective Standing Committees shall have the following duties and functions and in addition shall consider and report upon any other matters referred to them:

- 1. The Committee on Rules shall consider and report upon such changes in the rules of the Convention and changes in its organization as shall be referred to it; it shall consider and report on appeals from rulings of the chair which may be referred to it; and it shall determine appeals regarding the daily calendar of the Convention in accordance with these rules.
- 2. The Committee on Administration shall generally oversee the administrative or business affairs of the Convention, including finances, personnel, printing, physical arrangements for the Convention, and related matters.
- 3. The Committee on Style and Drafting shall examine and edit all proposals for inclusion in the Constitution which are referred to it for the purposes of avoiding inaccuracies, repetitions, inconsistensies, or poor drafting; the Committee shall have the authority to rephrase or to regroup proposed language or sections of the proposed Constitution but shall have no authority to change the sense or purpose of any proposal referred to it. The Committee shall

also be empowered without reference back to the Convention to refer proposals submitted to it to other Committees which may have an interest in the proposal. Where a proposal referred to the Committee appears inconsistent or in conflict with a proposal already acted upon favorably by the Convention at second reading, the Committee shall undertake to resolve the inconsistency or conflict by reference to the Committees concerned; failing to do so it shall notify the Convention and await its instructions.

- The Committee on Resolutions, Ordinances, and Transitional Measures shall be responsible for the consideration of resolutions not properly the consideration of other Standing Committees; for the consideration of ordinances specified by the Act creating the Constitutional Convention; for the consideration of transitional measures which the Convention enacts in anticipation of statehood; and for the consideration of all other proposals which are not appropriate considerations of the other Standing Committees.
- 5. The remaining Standing Committees shall consider proposals for inclusion in the Constitution as are indicated by the titles of such Committees.

<u>Rule 17</u>. Each Standing Committee shall submit to the Convention a report or reports, in writing, setting forth its recommendations on all matters referred to it. Any member or group of members of a Standing Committee may submit a minority report to the Convention. A petition signed by one-fourth of the elected Delegates shall require any Standing Committee to report to the Convention within a specified number of days.

<u>Rule 18</u>. No Standing Committee may hold meetings during the sessions of the Convention without permission of the Convention.

<u>Rule 19</u>. The deliberations of the Standing Committees shall be open to the public. Each Standing Committee shall notify the Secretary of the time and place of meetings, and the Secretary shall make such notice public.

#### Chapter IV

Committee of the Whole

<u>Rule 20</u>. The Convention may upon motion resolve itself into a Committee of the Whole for the consideration of any matter. In forming the Committee of the Whole, the President shall appoint another Delegate as chairman to preside. A quorum of the Convention shall also constitute a quorum for the Committee of the Whole.

<u>Rule 21.</u> All proposals, amendments, reports, resolutions, and other matters may be debated in the Committee of the Whole section by section, and all actions shall be noted and reported. <u>Rule 22</u>. The rules of the Convention shall be observed in the Committee of the Whole so far as they are applicable. Where there are no provisions, the proceedings shall be in accordance with Roberts' Rules of Order, Revised.

<u>Rule 23.</u> A motion for the rising of the Committee of the Whole shall always be in order unless a member of the Committee is speaking or a vote is being taken, and shall be decided without debate.

### Chapter VII

Order of Business, and Roll Call

<u>Rule 24</u>. At meetings of the Convention the order of business shall be as follows (except at times set apart for the consideration of special orders):

- 1. Calling Convention to order
- 2. Prayer
- 3. Roll Call
- 4. Presentation of petitions, memorials, and communications from outside the Convention
- 5. Reports of Standing Committees
- 6. Reports of Select Committees
- 7. Introduction and first reading of proposals
- 8. Reference of proposals
- 9. Motions and resolutions

- 10. Unfinished business
- 11. Special orders of the day
- 12. General orders of the day

<u>Rule 25</u>. The Secretary shall propare for each Convention day a calendar of the general orders, setting forth the title of each matter for consideration. Consideration of the general orders of the day shall be in the following order:

- 1. Consideration by Committee of the Whole
- 2. Reports of the Committee of the Whole
- 3. Committee reports
- Second reading and referral to the Committee on Style and Drafting
- 5. Action on reports of the Committee on Style and Drafting
- 6. Third reading and agreement.

<u>Rule 26.</u> If a matter is not considered in its order it shall lose its precedence for the day, but it shall appear on the calendar on the following Convention day in its regular order. Any matter may be made a special order of business for any particular day or time by a majority vote of the delegates present. Any matter having been made a special order for a particular day, and not having been reached on that day, shall be on the order of "Unfinished Business" on the next succeeding Convention day.

<u>Rule 27</u>. The names of Delegates shall be arranged alphabetically and consecutively numbered from 1 through 55. At the first roll

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call of the Convention the names shall be called starting with No. 1 and each succeeding roll call shall begin with Nos. 12, 23, 34, 45, and 1, respectively, so as to rotate the successive roll calls by blocks of 11 names.

<u>Rule 28</u>. In case of the absence of Delegates, the Delegates present shall take such measures as they shall deem necessary to secure the presence of absentees.

<u>Rule 29</u>. After a question has been stated by the President and the calling of the roll has begun, the President shall not recognize a Delegate for any purpose whatever until the call is completed; but nothing in this rule shall abridge the right of any Delegate to change or record his vote on any question previous to the announcement of the vote; moreover any member during a roll call may in not more than two minutes explain his vote or his reason for refraining.

#### Chapter VIII

## Motions

<u>Rule 30.</u> When a motion is made it shall be stated by the President or, if in writing, it shall be read aloud before debate. A motion may be withdrawn at any time before decision or amendment.

<u>Rule 31.</u> When a question is under consideration by the Convention only the following motions shall be received, which motions shall have precedence in the order stated:

Motions to, or for:

1.	Adjourn	)				
2.	Recess	)	Not	amenda	ble or	
3.	Call of the Convention	)	d€	ebtable	except	
4.	Lay on the table	)	as	s herei	nafter	
5.	Previous question	)	rd	rovided	•	
6.	Postpone indefinitely.	Not	omendable	e, but	debatable	
7.	Postpone to a certain time. Amendable and debatable					
8.	Go into Committee of th	e Who	ole. "	11	**	
9.	Commit (or recommit) to Committee					
	of the Whole		79	11	11	
10.	Commit (or recommit) to	а				
	Standing Committee,	or				
	to a Select Committe	е	TT	11	11	
11.	Close debate at a speci	fied				

time. Amendable but not debtable. 12. Amend. Amendable and debatable. Numbers 7 to 11, inclusive, preclude debate on the main question. A motion to adjourn, to take a recess, and to adjourn for a longer period than one Convention day shall always be in order, and the last motion shall be amendable and debatable. Calls for information for division of a divisible question, for the yeses and noes, for standing vote, and a motion for reconsideration

shall always be in order, but shall not be amendable or debatable.

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<u>Rule 32</u>. An appeal from the decision of the chair may be taken at any time.

<u>Rule 33</u>. The previous question shall be put by the President in this form, "Shall the main question be now put?" It shall be admitted when demanded by a majority of the Delegates present, and its effect shall be, if decided affirmatively, to end debate and bring the Convention to a vote upon pending amendments, if any, to the main question, and then upon the main question. All incidental questions of order arising after a motion is made for the previous question, and pending such motion, shall be decided, whether on appeal or otherwise, without debate.

<u>Rule 34</u>. A motion to reconsider any vote must be made before the end of the first Convention day after the day on which the vote proposed to be reconsidered was taken, and by a Delegate who voted in the majority and the same majority shall be required to adopt a motion to reconsider as was required to take the action to be reconsidered. When a motion for reconsideration is decided, that decision shall not be reconsidered, and no question shall be twice reconsidered; nor shall any vote be reconsidered upon either of the following motions:

To adjourn.

To lay on the table. To take from the table; or For the previous question.

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<u>Rule 35</u>. Any Delegate may call for the division of a question which is in its nature divisible. A motion to strike out and insert shall be deemed indivisible; but a motion to strike out being lost, shall neither preclude amendment nor a motion to strike out and insert.

<u>Rule 36</u>. No Delegate shall speak more than twice on one question, or longer than fifteen minutes the first, or longer than five minutes the second time, or more than once until other Delegates who have not spoken shall speak if they so desire, without first obtaining leave of the Convention; and the mover of the proposition shall have the right to close the debate, provided that the person in charge of a proposal on third reading and final agreement shall have the right, if he desires, to close the debate and he may announce such desire at any time before the taking of the vote on the question.

### Chapter IX

### Procedure for Drafting Constitution

<u>Rule 37</u>. Any subject matter to be incorporated in the Constitution shall be by proposal. A proposal shall be introduced by one or more delegates or by a Standing Committee.

<u>Rule 38.</u> Each proposal shall be typewritten on white paper which is 82" wide and 11" long with one original copy and five carbon copies thereof, and shall be dated and signed by the

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introducer(s) or by the Chairman of the Committee introducing
it.

Rule 39. The caption of each proposal shall be: "Constitutional Convention of Alaska

### PROPOSAL

Introduced by (Name of Delegate(s) or Chairman of Committee)"

Each proposal shall contain a short title stating concisely the general nature of its subject matter. Thereafter the proposal shall state:

"RESOLVED, that the following be agreed upon as part of the Alaska State Constitution."

<u>Rule 40</u>. Each proposal shall be delivered to the Secretary for introduction, who shall number all proposals as presented. At each session of the Convention the Secretary shall read the number and title of each new proposal delivered to him, which shall be taken as the first reading of the proposal.

<u>Rule 41</u>. Each proposal shall receive three separate readings in the Convention previous to being agreed upon, but no proposal shall be read twice on the same day. All proposals may be read by their titles but on third reading all proposals shall be read throughout. No amendment shall be received to any proposal on its third reading unless by unanimous consent of the Delegates present.

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<u>Rule 42</u>. The regular order to be taken by proposals shall be as follows:

- Introduction, first reading, and reproduction in sufficient quantity that one copy is available for each Delegate.
- 2. Reference to a Standing Committee by the President.
- 3. Report by Standing Committee.
- 4. Placed on the general orders within 3 days after report by Standing Committee.
- 5. Second reading, consideration by the Nonvention, and action on amenase stars afford by Dalegates.
- 6. Reference to the Committee on Style and Drafting.
- 7. Report by Committee on Style and Drafting, and reproduction of proposal in sufficient quantity that one copy is available for each Delegate.
- 8. Action on report of Committee on Style and Drafting; consideration and action on amendments as to phraseology only; and reproduction of revised proposal if necessary.
- 9. Third reading and agreement.
- 10. Reference to the Committee on Style and Drafting for arrangement and numbering of sections and articles and for form.

Rule 43. The President shall refer each proposal introduced to the appropriate Standing Committee. Where a proposal

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embraces subject matter which falls within the proper consideration of two or more Standing Committees, the President may divide the proposal or he may refer it to one Standing Committee with instructions to consult with other Standing Committees.

<u>Rule 44</u>. Each successive reproduction of a proposal differing from the previous reproduction of the same proposal, which is presented to the Convention for consideration, shall bear a consecutive redraft number on the top of the first or tile page thereof, as follows:

> "Redraft No. 1", "Redraft No. 2", etc.

<u>Rule 45</u>. The Convention may set a date after which no proposal shall be introduced, except by a Committee.

<u>Rule 46.</u> Each Standing Committee may originate and report without specific reference, any Committee proposal, the subject matter of which properly falls within the consideration of such Committee under these rules.

<u>Rule 47</u>. Each Standing Committee report recommending any matter for incorporation in the Constitution shall be accompanied by a Committee proposal containing a complete article or other appropriate subdivision or group of articles or subdivisions of the Constitution. A report shall be made as to each proposal referred to a Standing Committee and shall state whether it (1) has been

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adopted in whole or in part in a Committee proposal, or (2) has been disapproved, or (3) has been disposed of in such manner as may be indicated.

<u>Rule 48</u>. On the question of the agreement upon any proposal on third reading, the vote shall be taken by Yeses and Noes and entered on the journal of the Convention, and no proposal shall be declared adopted unless at least twenty-eight Delegates shall have voted in favor of its adoption.

<u>Rule 49</u>. After the Constitution has been framed and before final agreement thereon, the Convention shall refer the proposed Constitution to the Committee on Drafting and Style for final arrangement in proper order and form, and after the report of this Committee, the Convention shall by the affirmative vote of at least twenty-eight Delegates agree upon the final form of the Constitution and its ordinances.

<u>Rule 50</u>. When the Convention shall have agreed upon the final form of the Constitution and the manner of submission to the people according to law, the original thereof shall be prepared and signed by the President and by the Delegates desiring to do so. Facsimile copies shall then be prepared and certified by the President and delivered to each Delegate.

### Chapter X

### Resolutions and Ordinances

<u>Rule 51</u>. Ordinances stipulated by the law establishing the Constitutional Convention or otherwise as introduced by

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Delegates or Standing Committees shall follow the same procedure as is provided by these rules for proposals.

<u>Rule 52</u>. Resolutions relating to the business of the Convention may be introduced as provided by these rules and shall follow the same procedure as is provided by these rules for motions.

### Chapter XI

# General Provisions

<u>Rule 53</u>. When a motion to adjourn, or for recess, shall be carried, no delegate or officer shall leave his place until the adjournment or recess shall be declared by the President.

Rule 54. Any delegate may at any time rise and speak to a question of personal privilege.

<u>Rule 55</u>. No delegate rising to speak shall proceed until he shall have addressed the President and been recognized by him as entitled to the floor.

<u>Rule 56</u>. While the President is putting a question or a count is being had no delegate shall speak or leave his place, and while a member is speaking no delegate shall engage in any private discourse or pass between him and the chair.

<u>Rule 57</u>. Only Delegates and Officers of the Convention shall be admitted to the floor of the Convention, except that the President

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shall designate, by name, representatives of the press, staff assistants, or others that may be admitted to the floor. Privileges of the floor may be extended at times to other persons, specifically designated, by unanimous consent.

<u>Rule 58.</u> Any rule of the Convention may be suspended, or may be repealed or amended, by a vote of at least twenty-eight Delegates.

<u>Rule 59</u>. The rules of parliamentary practice set forth in <u>Roberts' Rules of Order, Revised</u> shall apply in all cases which arenot covered by or are not inconsistent with the rules of the Convention.

<u>Rule 60</u>. Upon adoption of these rules by the Convention, the Secretary shall have them reproduced in sufficient quantity that each Delegate may have a copy.

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