

ALASKA LEGISLATURE COMMITTEE FILES 2007-2008 RES 12698

ACES

Alaska's Clear and Equitable Share

New Field Tax Analysis - NPV Impact

NET PROFIT TAX SCENARIOS

Case	Income Tax	Tax Rates		Progressivity		Capital Investment
		Other	Other	High	Low	
ACES - 10% Floor	25%	25%	30%	10%	20%	
ACES - NO Floor	25%	25%	30%	0%	20%	
FF - 10% Floor	25%	25%	30%	0%	20%	
FF - NO Floor	25%	25%	30%	0%	20%	

NPV (\$ Millions)		NPV (\$ Millions)		NPV (\$ Millions)	
Case	Investment	Case	Investment	Case	Investment
ACES - 10% Floor	1,000	FF - 10% Floor	1,000	FF - NO Floor	1,000
ACES - NO Floor	1,000	FF - 10% Floor	1,000	FF - NO Floor	1,000
FF - 10% Floor	1,000	FF - 10% Floor	1,000	FF - NO Floor	1,000
FF - NO Floor	1,000	FF - 10% Floor	1,000	FF - NO Floor	1,000

Country	NPV (\$ Millions)	NPV (\$ Millions)	NPV (\$ Millions)
Norway	81%	68% to 74%	62% to 52%
Alaska - ACES - Six Potential New Fields			
Alaska - FF - Six Potential New Fields			
UK	51%		
Gulf of Mexico	18%		

Source: PFC Study September 2007, Alaska data by DOR

**"Cradle to Grave" Government Share of Pre-Tax Income
Discounted at 10% @ \$60 (Applicable to New Fields)**

ACES

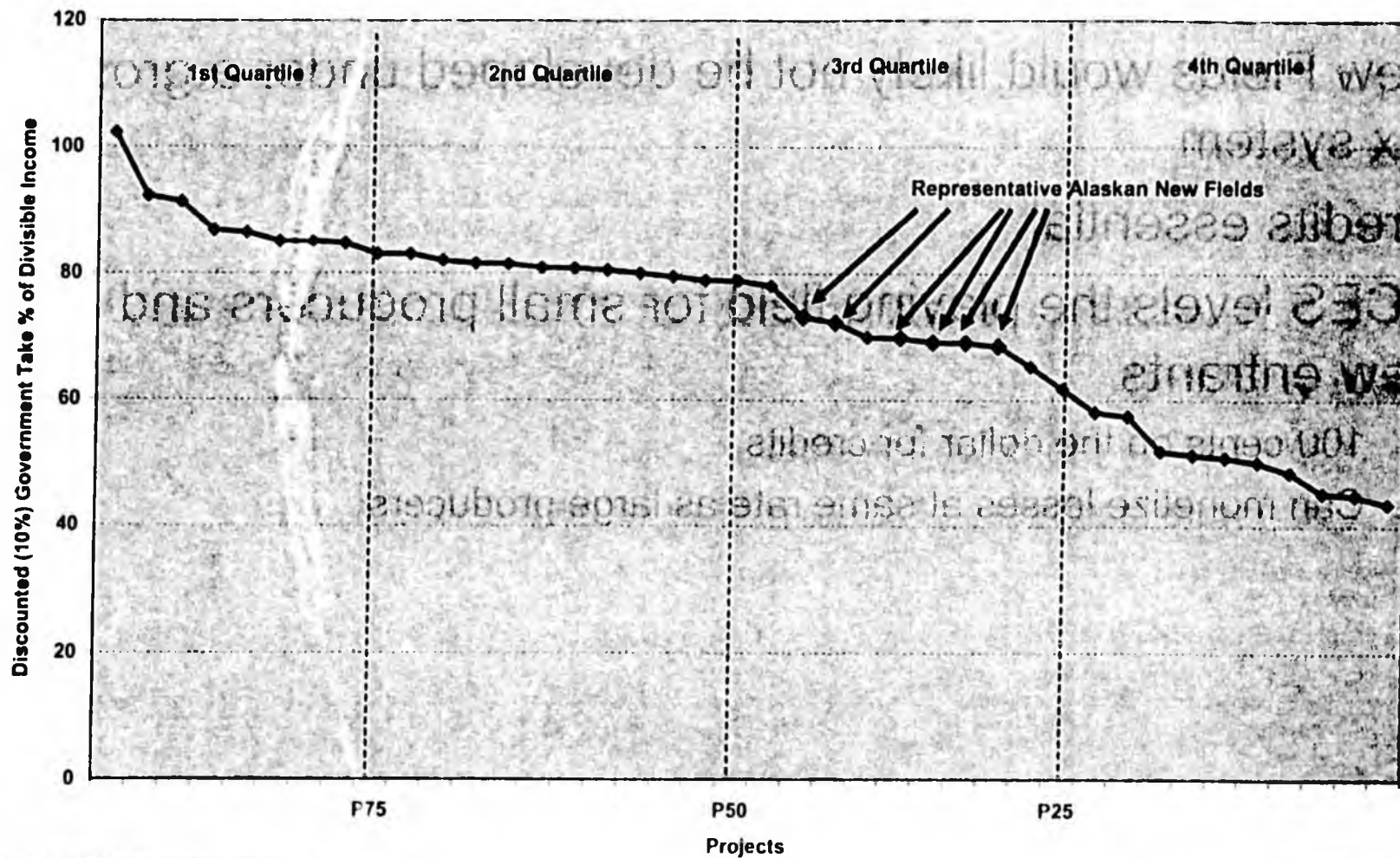
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Median Government Take By Tax Structures	
	Median (Mid-Point)
All Governments	48%
Profit Sharing Governments	76%
Tax Royalty Governments	50%
Norway	81%
Alaska - ACES Six Potential New Fields	68% to 74% (Median 70%)
Alaska - PPT Six Potential New Fields	65% to 72% (Median 68%)
UK	51%
Gulf of Mexico	48%

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Discounted Government Take @ \$60
Tax & Royalty Fiscal Regimes (excluding GOM)

Alaska's Clear and Equitable Share



Conclusions

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Alaska's Clear and Equitable Share

- New Fields would likely not be developed under a gross tax system
- Credits essential
- ACES levels the playing field for small producers and new entrants
 - 100 cents on the dollar for credits
 - Can monetize losses at same rate as large producers

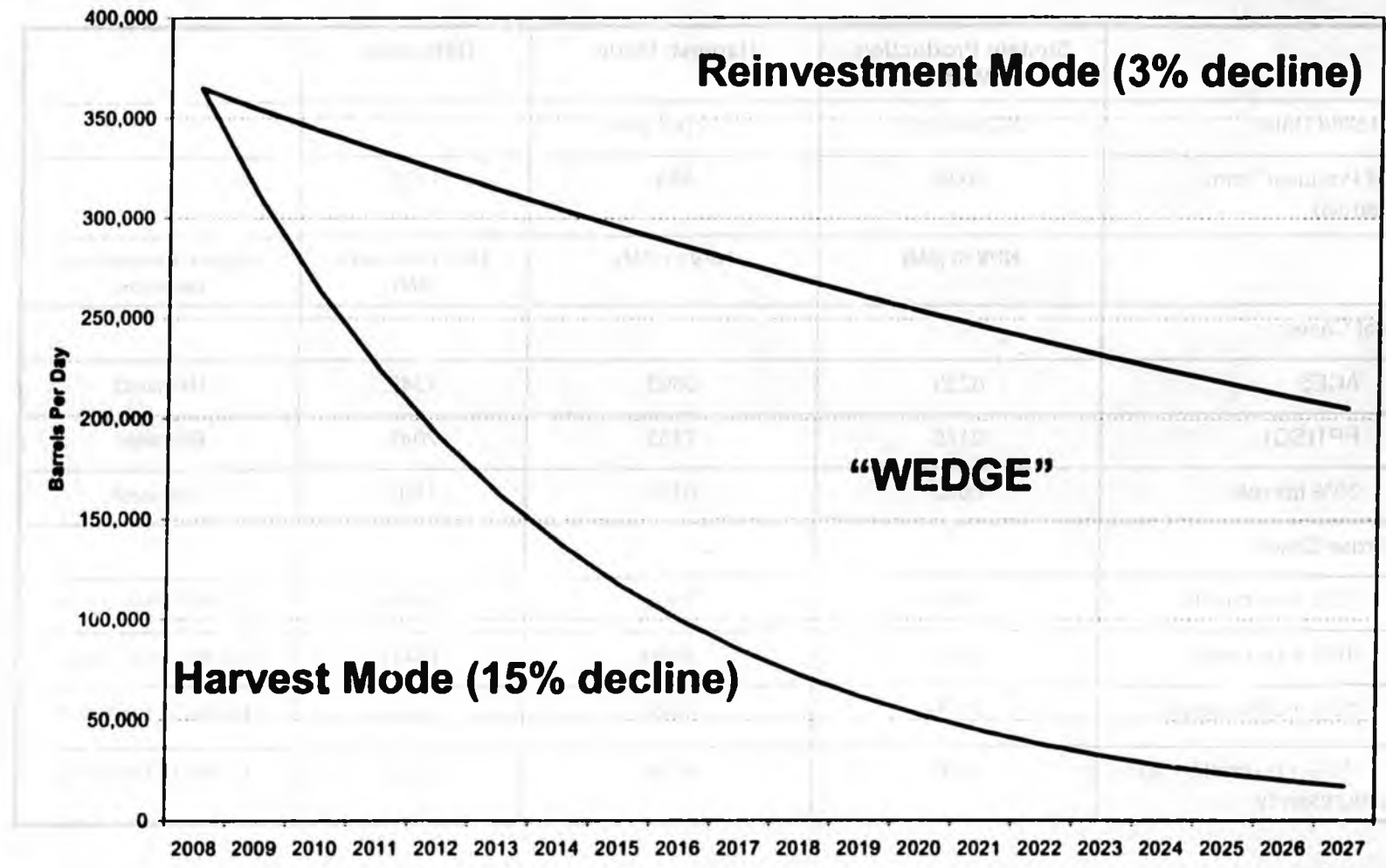


Alaska's Clear and Equitable Share

Analysis of Mature Fields

- Hampered by lack of specific knowledge
- Recognize that reinvestment requires substantial capital
- Consider the harvest
- Treat each mode as a separate (mutually exclusive) project
- Compare the NPV of Reinvestment with the NPV of Harvest
 - Harvest: allow field to decline naturally (15% decline)
 - Reinvestment: invest to slow decline (3% decline)

- Hampered by lack of specific knowledge
- Recognize that reinvestment requires substantial capital
- Consider two modes:
 - Harvest: allow field to decline naturally (15% decline)
 - Reinvestment: invest to stem decline (3% decline)
- Treat each mode as a separate (mutually exclusive) project
- Compare the NPV of Reinvestment with the NPV of Harvest



Legacy Field Reinvestment Comparison @ \$40



	Sustain Production Mode	Harvest Mode	Difference	
Decline Rate	3% per year	15% per year		
Oil Produced (mm Barrels)	2026	854	1172	
	NPV10 (\$M)	NPV10 (\$M)	NPV Difference (\$M)	Implied Investment Decision
Net Cases:				
ACES	8235	6893	1342	Reinvest
PPT(SQ)	9176	7133	2042	Reinvest
35% tax rate	8022	6130	1892	Reinvest
Gross Cases:				
13% + no credits	6860	7207	(348)	DO NOT Reinvest
16% + no credit	6248	6889	(641)	DO NOT Reinvest
16% + 20% credit	7180	7027	152	DO NOT Reinvest
19% + no credit + no progressivity	6246	6706	(460)	DO NOT Reinvest

Assumes: 20 year horizon, OPEX+CAPEX=\$5/BOE for Harvest, \$15/BOE for Reinvestment. All cases assume 26 progressivity unless noted.

How Much of a \$1.00 Oil Price Increase is Captured by Producer

(Mature fields - In production > 10 years)

ACES

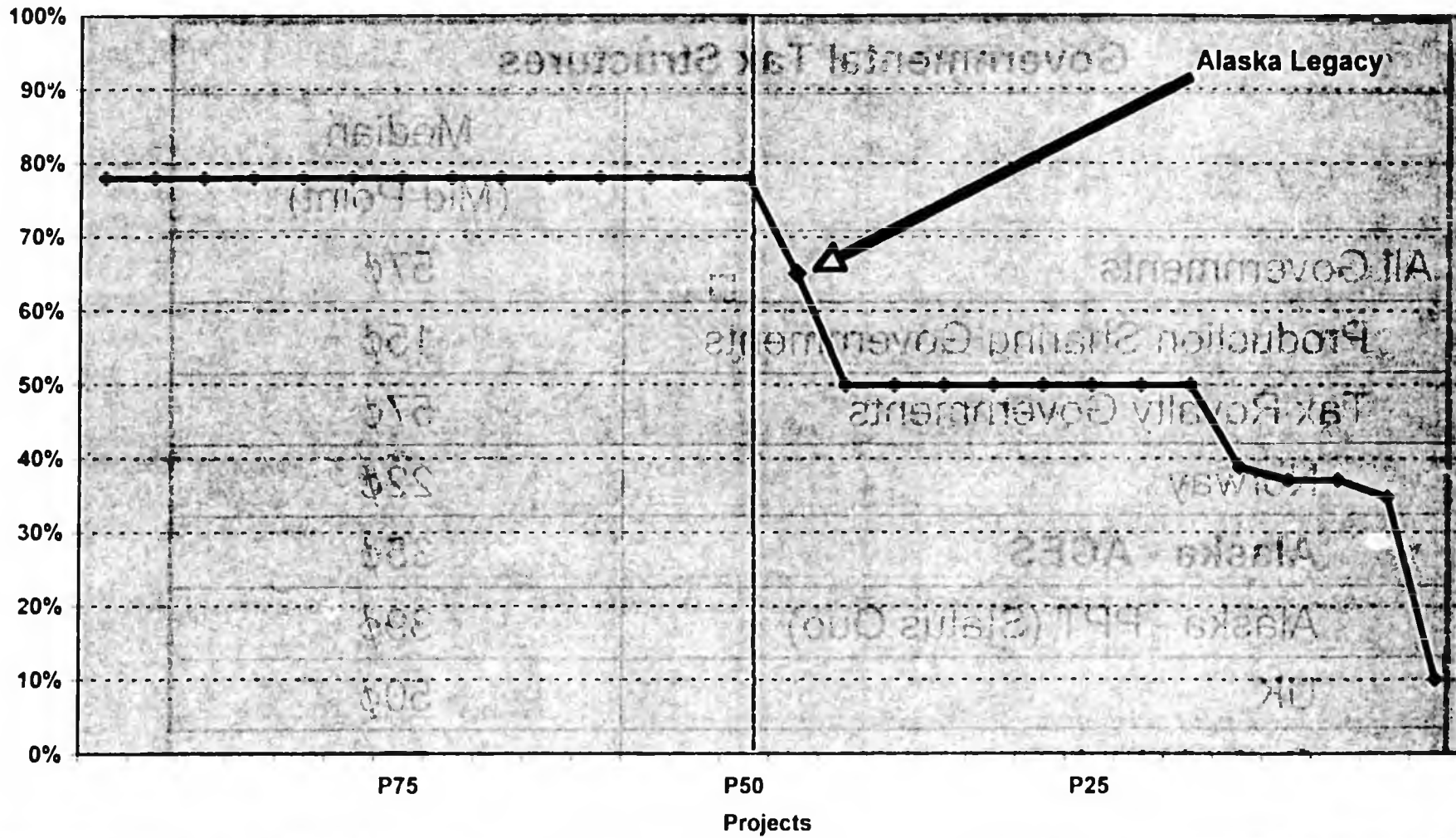
Alaska's Clear and Equitable Share

Governmental Tax Structures	
	Median (Mid-Point)
All Governments	57¢
Production Sharing Governments	15¢
Tax Royalty Governments	57¢
Norway	22¢
Alaska - ACES	35¢
Alaska - PPT (Status Quo)	39¢
UK	50¢
Gulf of Mexico	57¢

Marginal Government Take @ \$60
 Tax & Royalty Tax Regimes (excluding GOM)
 Mature Fields

ACES

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ACES

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North Slope Production Tax Revenues in Millions of Dollars

Relative to ACES							
FY	FY	FY	FY	FY	FY		
2010	2009	2008	2007	2006	2005		
-	-	-	2170	1451	1451	ACES	
-242	-229	-102	1828	1748	1320	ACES w/ 22.5% rate	
-119	-151	-65	2011	1826	1356	ACES w/ PPT Progressivity	
-198	-188	-107	1972	1789	1312	ACES w/ TIE Credits in	
9	28	-97	2109	2003	1321	ACES w/ credits all in local year	
104	183	91	2803	2180	1602	ACES w/ 22% rate	
184	128	203	2823	2432	1825	ACES w/ 30% rate	

Sensitivities

Sensitivity to Alternative Assumptions



ACES at \$60

North Slope Production Tax Revenues in Millions of Dollars

	FY 2008	FY 2009	FY 2010	Relative to ACES		
				FY 2008	FY 2009	FY 2010
ACES	1421	1977	2170	-	-	-
ACES w/ 22.5% rate	1320	1748	1928	-102	-229	-242
ACES w/ PPT Progressivity	1356	1826	2011	-65	-151	-159
ACES w/ TIE Credits in	1315	1789	1972	-107	-188	-198
ACES w/ credits all in first year	1324	2003	2160	-97	26	-9
ACES w/ 27% rate	1503	2160	2363	81	183	194
ACES w/ 30% rate	1625	2435	2653	203	458	484

Alaska Amendments to AB 43, DL 025

Kevin Banks
Acting Director
Division of Oil and Gas

October 21, 2007



Alaska Department of
**Natural
Resources**

www.dog.dnr.state.ak.us/oil/

*presented to JE SKES & HOIG
SB 2001*

*1
Sunday
10-21-2007
8:15 PM*



ACES broadens this program to grant 20% credits for more exploration wells by defining "distinctly separate" targets and extending the time allowed to drill wells from 50 days to 540 days. [AS 43.55.025(k)]

- ACES maintains 40% credits for wells
 - North Slope: drilled more than 25 miles from an existing unit
 - Cook Inlet: drilled more than 10 miles from an existing unit



• ACES maintains 40% credits for seismic surveys conducted outside of existing wells

- ACES creates new 5% credits for old seismic surveys if the DNR commissioner determines that the acquisition is in the best interest of the state [AS 43.55.025(1)]
- ACES requires pre-approval of exploration well or seismic survey plans and subsequent confirmation that the well or seismic data collected are within the intent of the plans [AS 43.55.025(c)]



... core test notes dynamic
 collection of ...
 ... generate credits to be provided to
 ... (AS 43.58.025(i))

... of explosion well of seismic survey
 ... (i) 250 22.24 2A1 state edit to

... the acquisition is the best interest
 ... seismic survey if the DMR

... of seismic survey
 ... seismic survey

Timing Requirements

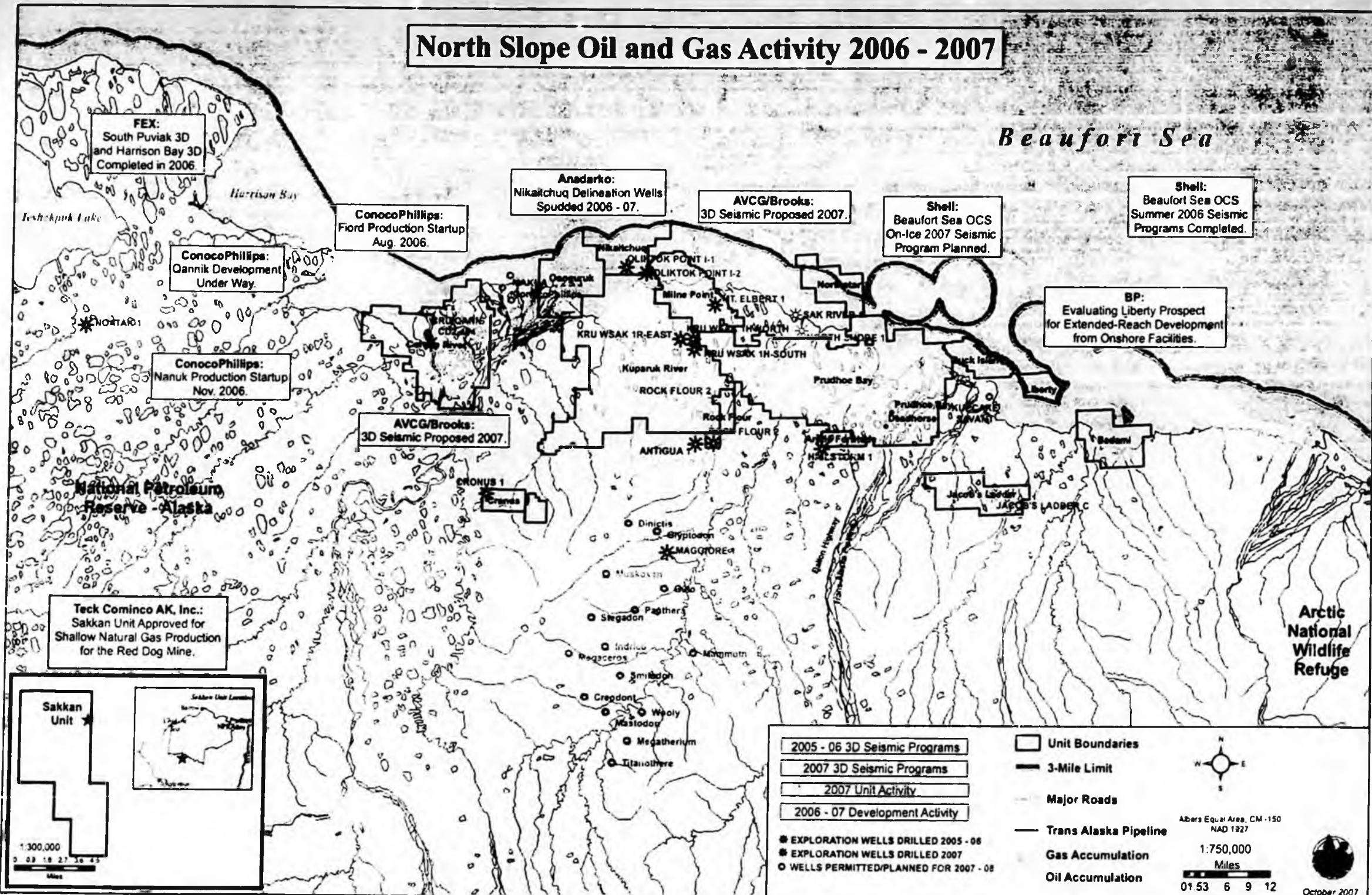
- **Limits credits to completed or abandoned wells**
 - **Extends confidentiality not available for these wells**
- **Confidentiality for new seismic surveys receiving credits limited to 10 years**
- **ACES extends time to submit requested data [AS 43.55.025(f)]**
- **Credits are to be remitted only after the state has received the data [AS 43.55.025(f)]**



- [Illegible text]
- [Illegible text]
- **Observations** for new seismic surveys receiving credits limited
 - Extends considerably not available for these wells
 - [Illegible text]

North Slope Oil and Gas Activity 2006 - 2007

Beaufort Sea



10-21-07

From: Sen. Bill Wielockowski
10/21/07

Effective Average Tax Rate at Various Price Levels

Fiscal Year 2010

Average ANS West Coast Price in Real 2005 Dollars: \$20.00 \$30.00 \$40.00 \$50.00 \$60.00 \$70.00 \$80.00

Total Government Lease (Percent)	\$20.00	\$30.00	\$40.00	\$50.00	\$60.00	\$70.00	\$80.00
22.5/20, 0.25% at \$35 Real Trigger	62.8%	62.5%	62.8%	62.4%	62.2%	62.2%	61.7%
23.0/20, 0.25% at \$35 Real Trigger	62.8%	62.6%	62.1%	62.7%	61.1%	62.5%	62.9%
23.5/20, 0.25% at \$35 Real Trigger	62.8%	62.6%	62.4%	62.9%	61.5%	62.7%	64.2%

Annual Average Tax Expenditure Absorption/Status Quo (\$2000 U)	\$20.00	\$30.00	\$40.00	\$50.00	\$60.00	\$70.00	\$80.00
22.5/20, 0.25% at \$35 Real Trigger	(\$249)	\$111	\$235	\$1,268	\$1,245	\$2,700	\$3,818
23.0/20, 0.25% at \$35 Real Trigger	(\$249)	\$130	\$668	\$1,112	\$1,900	\$2,829	\$3,900
23.5/20, 0.25% at \$35 Real Trigger	(\$249)	\$148	\$688	\$1,156	\$1,966	\$2,800	\$3,901

Sen. Wielockowski asked what the difference from this illustration (last year) is now.

Galvin - now - we more tools to measure model work



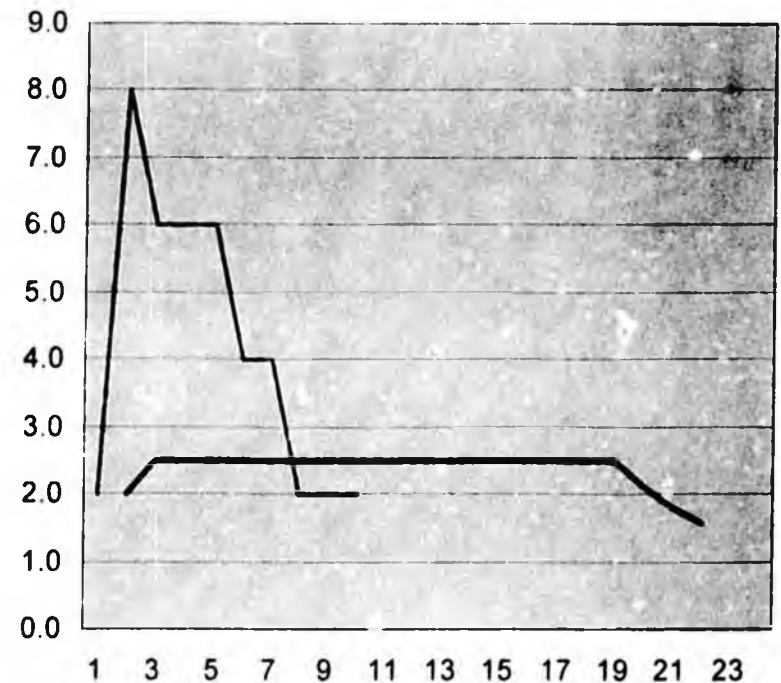
Payout

Gaffney, Cline & Associates

*presented (ad hoc) to
JT SRES + HO 9/6 10-21-2007
Sunday*

What is expectation as to the time to recover initial investment?

- **Simple answer – As soon as possible!**
- **Rule of thumb – from date of first production plus:**
 - Oil – 3 to 6 years
 - Gas – 5 to 9 years
(combination of higher costs and lower BOE)



Other Countries - PSC

- **Production Sharing Contracts**

- Recovery of costs is commonly known as “Cost Oil”
- Range of annual cost recovery varies
 - Some put no cap on cost recovery
 - Others may cap cost recovery at say, 40% of revenue
- To compensate for particular situations the recovery may be ‘tweaked’
 - Uplift
 - Share of First Tranche Petroleum (aka Royalty)
 - The “tweaks” are to provide some compensation for the time value ‘loss’ of longer recovery times

Other Countries – Tax & Royalty

- **Basically speed of deduction and credits**
 - Depreciation period
 - 1,3,10 years
 - Depreciation method
 - Straight line
 - Declining balance
 - Depletion (based on production to remaining reserves)
 - Credits
 - An additional deductions equal to a percentage of qualifying investment

Another key impact

- **The “Ring Fence” can provide very different value to the oil company**
 - **Consolidated by taxing district (e.g. the entire State of Alaska)**
 - Immediately write off against other income streams
 - Progressive systems provide possible increased benefit
 - **Ring Fenced say by individual field or reservoir**
 - Usually have to wait until a discovery is turned into a development and revenue starts before the oil company can begin to recover their costs

Attractiveness of Exploration Credits

Alaska Exploration Investment Credits

- **One of the stated goals is to attract new exploration, new investment**
- **How does Alaska compare to other regimes?**
 - **Compares very favorably on a global basis**
 - **State / Feds effectively becomes a major 'investor'**
- **Comes close to leveling the playing field between incumbents and new entrants**
 - **A feature that is not available in most countries**
 - **Usually there is a high barrier to entry**

Alaska is offering...

- **Depending on parameters such as start date and distance from other existing oil and gas units and wells, investors can:**
 - Earn credits of 20% up to 40% of qualifying expenditures
 - Deduct money spent against current state and/or federal income tax liability
 - If no current PPT/ACES income can request and receive loss carry forward credits
 - Achieve favorable potential outcome after State/Federal Income Tax impact is considered
 - Contractor share – 21 to 36%
 - State/Federal share – 64 to 79%

Example

Example of timing of take

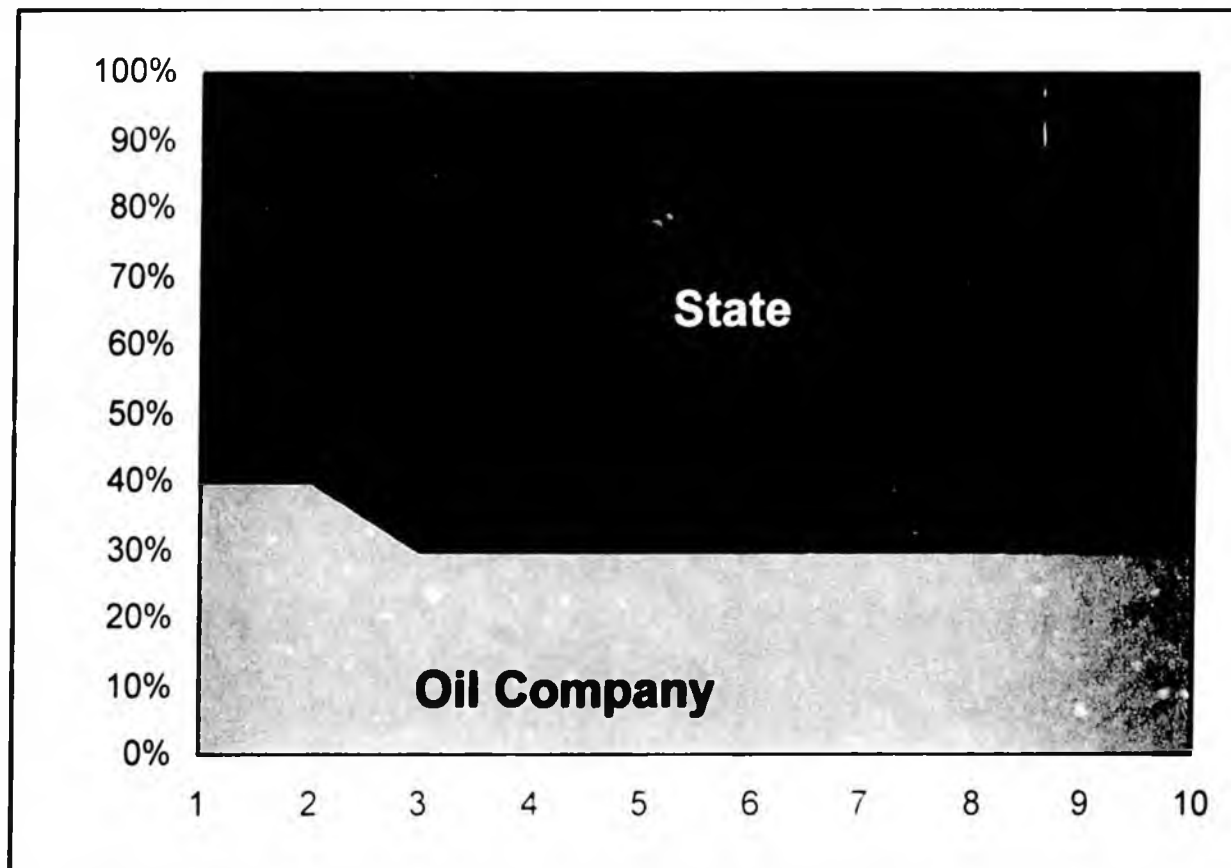
- **Assumptions**

- Investment of 20
- 10 years of flat cash flow = 100
 - 10 per year
 - Overall State gets 68, Oil Co gets 32

- **How does timing impact IRR (Internal rate of return), IOC NPV and State NPV?**

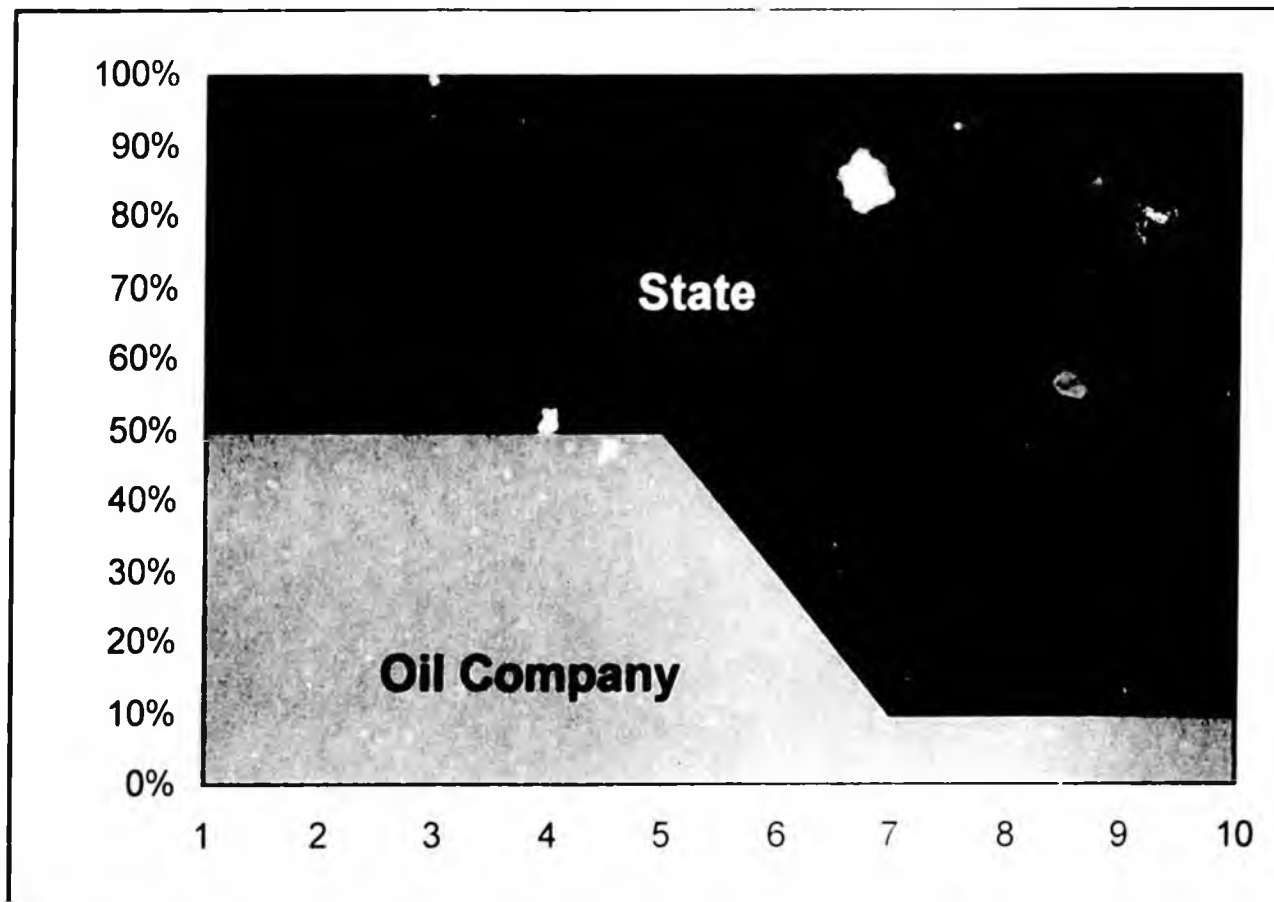
Case 1 – IRR 10%

- IOC NPV10 = 0 State NPV5 = 52



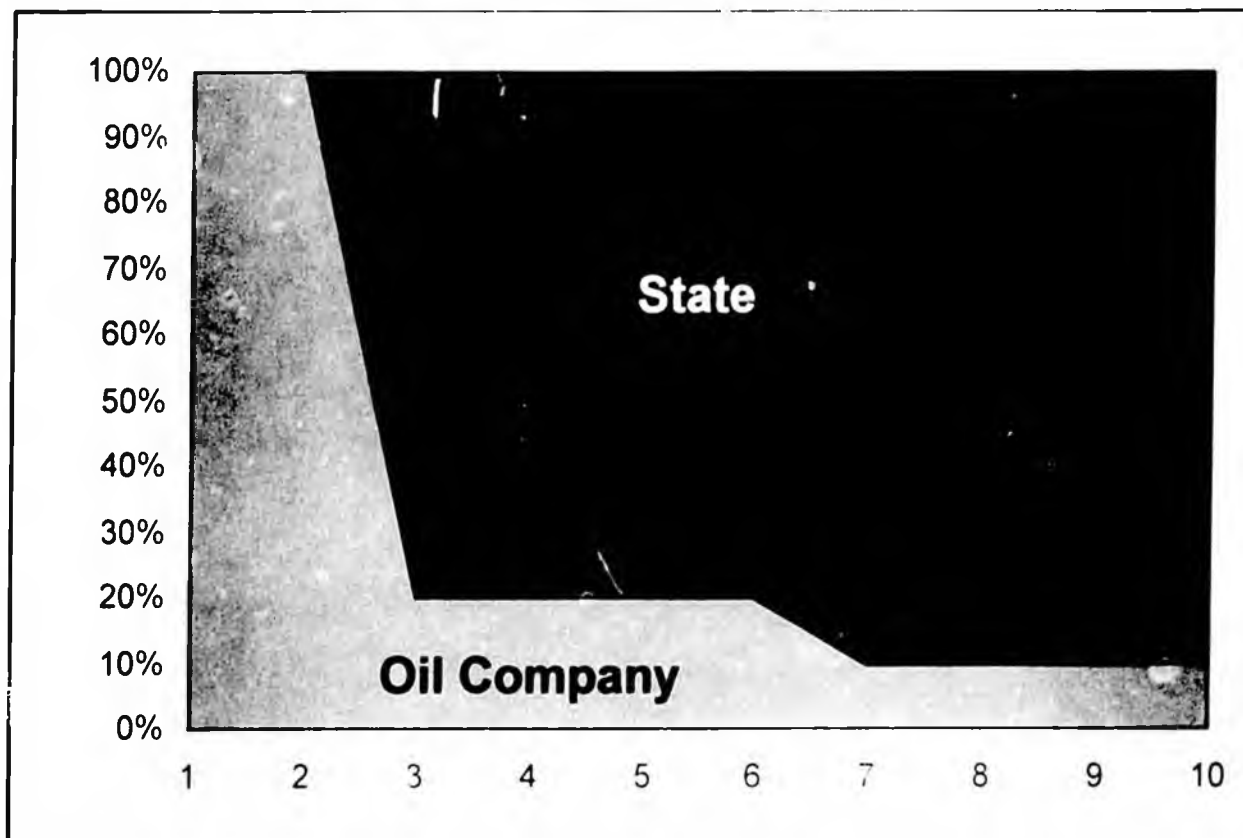
Case 2 – IRR 14%

- IOC NPV10 = 2.2 State NPV5 = 50.7



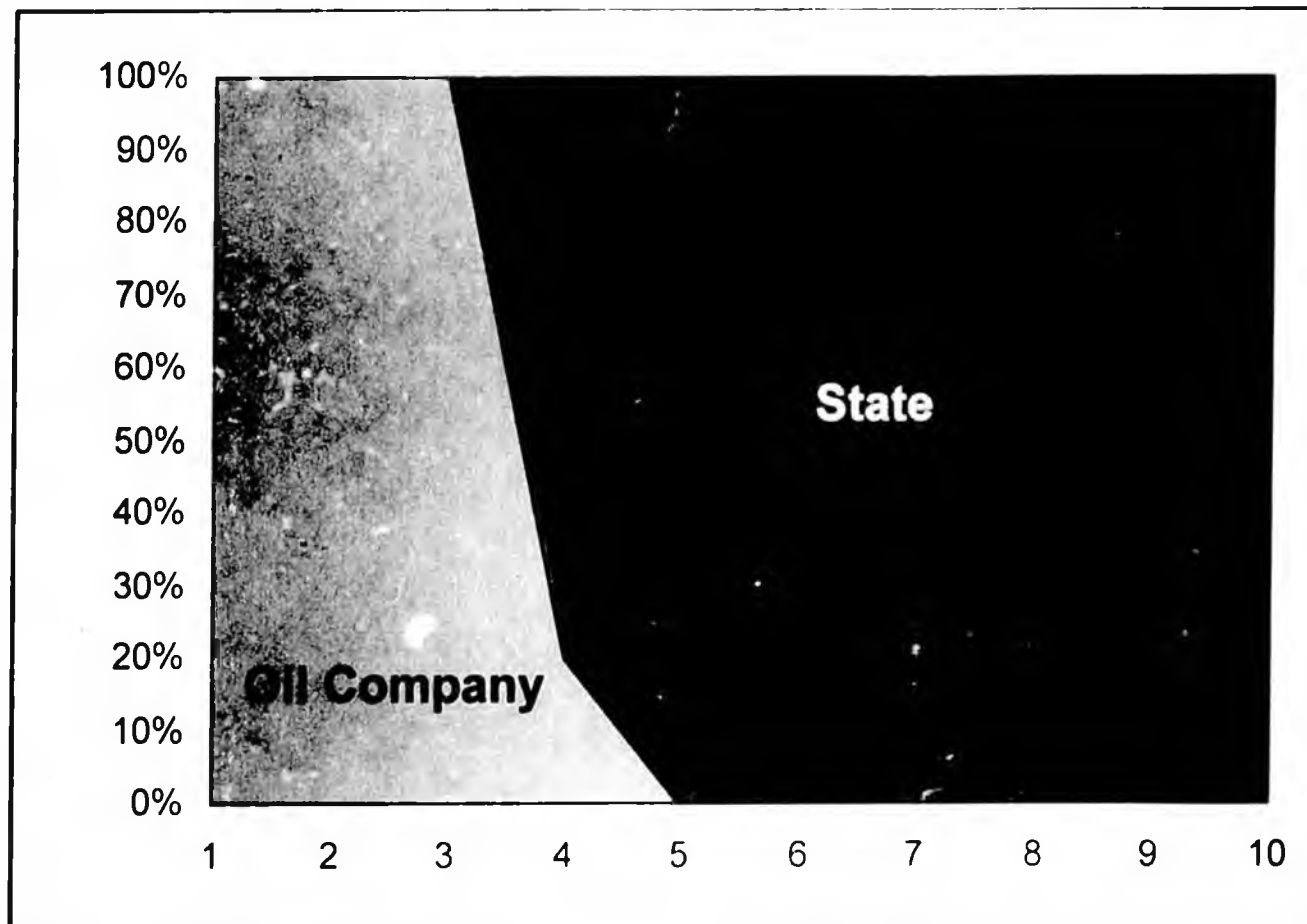
Case 3 – IRR 19%

- IOC NPV10 = 4 State NPV5 = 49.5



Case 4 – IRR 26%

- **IOC NPV10 = 5.7 State NPV5 = 49.3**



- Pat Galuh
Comm.
- Lead - Cherie Nienhaus
petroleum economist
DOR
- Michael Williams
Chief Economist DOR

The Cost Story

**Alaska Department of Revenue
October 21, 2007**

SRES & HO:G 1
presented JE S.H mtng
Sunday Oct 21, 2007

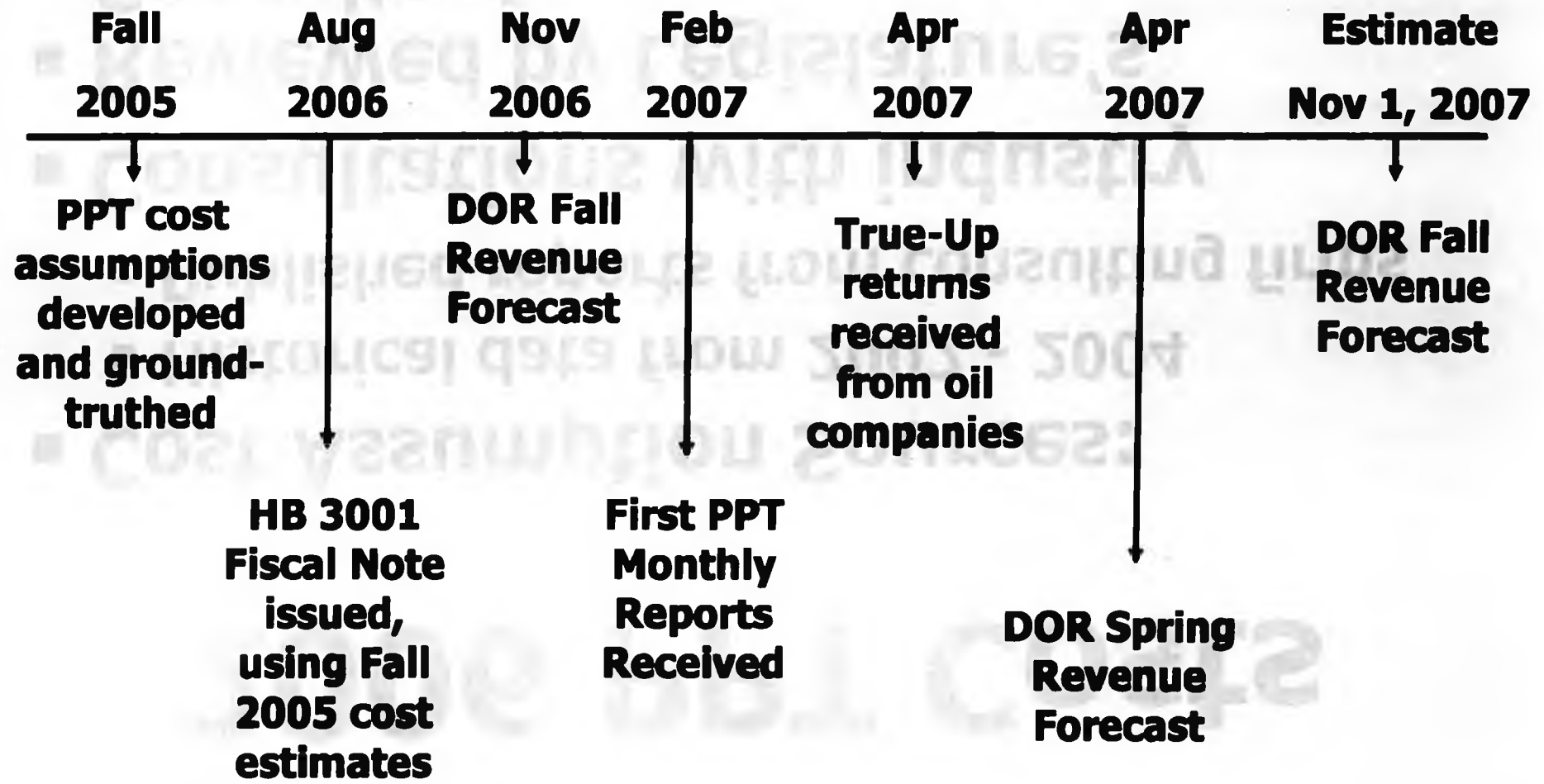
Edward Smith, M. Jackson
10/10/15
10/10/15

2006 PPT Costs

- **Cost Assumption Sources:**
 - **Historical data from 2002 - 2004**
 - **Published reports from consulting firms**
- **Consultations with industry**
- **Reviewed by Legislature's Consultants**

Econ 1; Daniel Johnston et

PPT Forecast Timeline



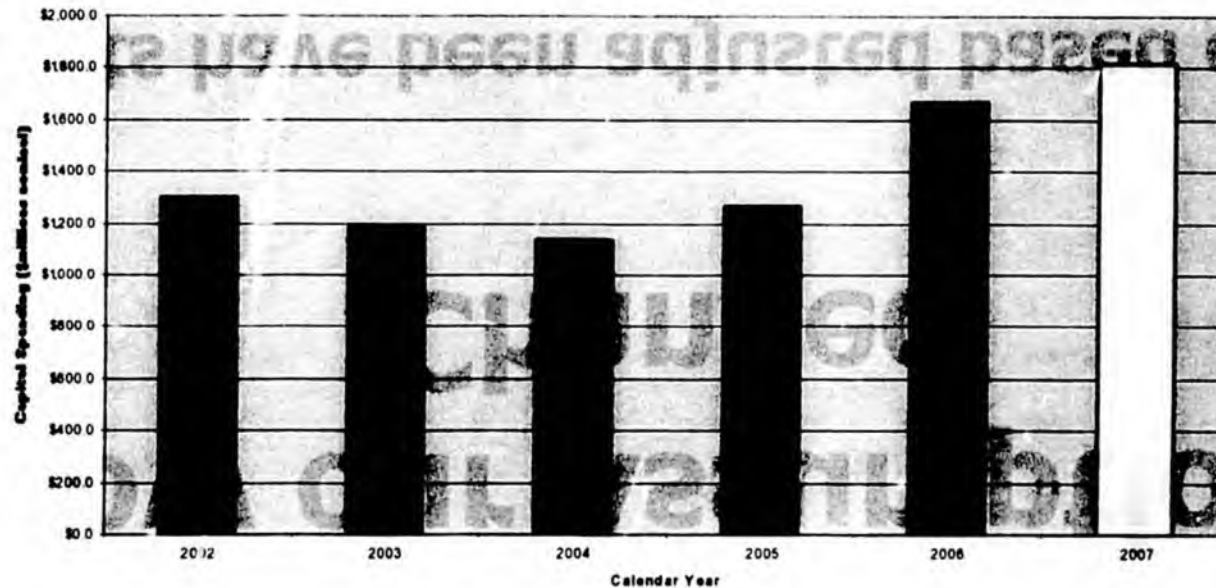
Michael Williams brought to table

How our Assumptions Changed

- **Costs have been adjusted based on actual PPT tax return filings**
- **Costs are now expressed in nominal dollars (have inflation component)**
- **Additional data has become available on which to base future costs**

Capital Spending as Reported in PPT Tax Returns, March 2007 and 2007 Forecast

Calendar Year	Capital Spending in Alaska in \$millions nominal
2002	\$1,296.7
2003	\$1,186.8
2004	\$1,136.9
2005	\$1,268.0
2006	\$1,665.3
2007	\$1,817.0



Cost Forecasts

North Slope Production and Costs FY 2008, per HB 3001 Fiscal Note and Spring 2007 Forecast		
<i>Aug 2006</i>	HB 3001 <i>(Aug 2006)</i> Fiscal Note	Spring 2007 Forecast
Production (barrels per day)	802,000	764,000
Operating costs (\$millions)	\$1,076	\$2,160
Capital costs (\$millions)	\$1,052	\$1,900
Total Costs	\$2,128	\$4,060
Total Costs per Barrel	\$7.27	\$14.56
Operating costs per barrel	\$3.68	\$7.75
Capital costs per barrel	\$3.59	\$6.81

Current Revenue Forecasts

Actual

DOR Forecast

Estimated Production Tax Payments (in \$millions)		Three Month Tax Calculation	
July 2007	\$184.5	Average Price	\$72.96
Aug 2007	\$213.5	Less Transport	-\$6.44
Sep 2007	\$166.7	Wellhead Value <i>after treatment plant</i>	\$66.52
Total Payments - Quarter	\$564.7	Times production	0.702407
less estimated credits & refunds	\$59.0	Times days in Qtr	92
Total Quarter	\$514.7	Total prod value	\$4,298.4
		Less Royalty	-\$537.3
Production	mmBbls/day	Total value at Pt. of Prod.	\$3,761.1
July 2007	0.724636		
Aug 2007	0.724564	Capex/bbl	\$7.80
Sep 2007	0.658021	Opex/bbl	\$8.35
Average	0.702407	Total Capex	\$513.0
		Total Opex	\$525.0
Price	\$/bbl ANS WC	Production Tax Value	\$2,723.1
July 2007	\$69.11		
Aug 2007	\$75.93	Tax Rate	22.5%
Sep 2007	\$73.83	Tax b/f credits & progressivity	\$612.7
Average	\$72.96	Progressivity tax rate	2.0%
		Progressivity Surcharge	\$54.5
		Tax before credits	\$667.2
		Capex credits + <i>DIE credits</i>	\$153.9
		Total after credits	\$513.3
		Percent Error	0.2%

702,000
bbls/day
avg

\$ 4.3 B

net income

Tools for Forecasting Costs

- ***Require cost reporting (current and forecast)**
- ***Monitor data submitted to DOR**
- ***Monitor data submitted to other agencies (e.g. plans of development)**
- **Monitor publicly available information (e.g. economic indicators, labor and material costs)**

***New Enhanced Tool Under ACES**

Three Cost Forecasts

- **Mid, Low, and High**
- **All Costs in Nominal Dollars**
- **Forecasts reflect different assumptions about unplanned maintenance costs, spending behavior; not simply a +/- 20%**
- **Costs and investments reflect oil price changes**

Impact of Low, Mid, and High Forecasts on Tax Revenues

Cumulative Forecasted Production Tax Revenues, FY 08 - 10, at \$60/barrel ANS WC, under Three Cost Scenarios

