

ALASKA LEGISLATURE COMMITTEE FILES, 2003-2004 8672

11273 SENATE LABOR & COMMERCE

HB

339

SENATE COMMITTEE REPORT

DATE: 04/8/04

FURTHER: Judiciary

DATE TURNED
IN TO OFFICE: _____

Labor and Commerce Committee considered **CS FOR HOUSE BILL NO. 339(JUD)**

HB 339 TRADE PRACTICES

"An Act relating to opt-out marketing plans for sales, to free trial periods for goods or services, and to acts that are unlawful as unfair trade practices."

and recommends:

- be replaced with _____ CS _____ (_____)
- adopt previous _____ CS _____ (_____)
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to _____ Committee

Senate Bill:	
<input type="checkbox"/>	Same Title
<input type="checkbox"/>	New Title
House Bill:	
<input type="checkbox"/>	Same Title
<input type="checkbox"/>	Technical Title Change
<input type="checkbox"/>	New Title w/ SCR # _____

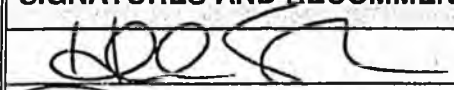
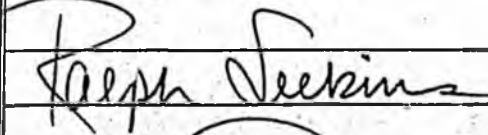
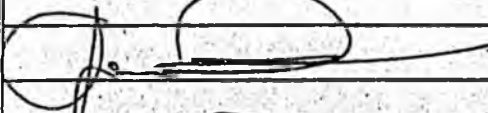
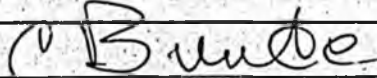
NEW FISCAL NOTE(S):

PREVIOUS FISCAL NOTE(S):

Department	Date	Fiscal	Indet.	Zero	FN#

Department	Date	Fiscal	Indet.	Zero	FN#

APPROPRIATION - no fiscal note

SIGNATURES AND RECOMMENDATIONS:	Do PASS	Do NOT PASS	No REC	AMEND
	X			
	✓			
	X			
CHAIR: 	✓			

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April 22, 2004

The Honorable Con Bunde, Chair
Senate Labor and Commerce Committee
Alaska State Capitol, Room 506
Juneau, Alaska 99801-1182

HB 339 (Meyer)—Support

On behalf of the Alaska members of AARP, we recommend you and your colleagues on the Senate Labor and Commerce Committee support HB 339, authored by Representative Kevin Meyer and co-sponsored by ten of his House colleagues representing both parties.

The intent of HB 339 is to protect Alaska consumers from inappropriate sales practices by which consumers must opt-out of a provision or it is automatically included in the sales agreement. HB 339 will prohibit the use of opt-out marketing plans and free trial periods to sell goods or services, unless specific requirements and disclosures are made to the consumer.

Many older persons have been victims of poor and inappropriate marketing practices, including a variety of opt-out proposals. HB 339 will go a long way in consumer protection and warrants the support of you and your Committee colleagues.

AARP recommends an "AYE" vote on HB 339.

Should you have any questions about our position, please feel free to contact Marie Darlin, Coordinator of the AARP Capital City Task Force (907-586-3637), Patrick Luby, AARP Advocacy Director (907-762-3314) or me (907-245-5259).

Thank you for your consideration.
Sincerely,

A handwritten signature in cursive script that reads "Marguerite Stetson".

Marguerite Stetson
AARP State Coordinator for Advocacy
3009 Northwood Street
Anchorage, AK 99517-1871
907-245-5259 (voice)
907-245-5279 (fax)
ffmas@aurora.uaf.edu

CC: Vice-Chair Ralph Seekins
Senator Gary Stevens
Senator Bettye Davis
Senator Hollis French
Marie Darlin
Patrick Luby

REPRESENTATIVE KEVIN MEYER

HOUSE DISTRICT 30

SPONSOR STATEMENT

CS HB 339 (JUD)

“An Act relating to opt-out marketing plans for sales, to free trial periods for goods or services, and to acts that are unlawful as unfair trade practices.”

CS HB 339(JUD) prohibits the use of opt-out marketing plans and free trial periods, to sell goods or services, unless specific requirements and disclosures are made to the consumer.

Under CS HB 339(JUD), an opt-out marketing plan is defined as an arrangement under which a seller provides an announcement to a buyer that identifies goods or services that the seller intends to provide to the buyer, unless, by a specific date or within a specific time frame, the buyer notifies the seller not to provide the goods or services. Essentially, an opt-out marketing plan requires the consumer to take action to avoid initial or continuing charges. Some businesses see the use of opt-out marketing plans as a successful marketing ploy; enabling a business to get a product out to a critical number of people, without fully disclosing the terms of the plan, and receiving compensation through unwilling and/or uneducated consumers.

Free trial periods are also a great way to try new products or services without making a long-term commitment to a membership, subscription, or extended service contract. However, consumers should always receive adequate information concerning the extent of the free trial period, and what obligations are required of them.

CS HB 339 (JUD) establishes clear guidelines for businesses to follow that do not result in consumer deception. The required disclosures under CS HB 339 (JUD) include: providing information pertaining to charges, how charges are calculated and collected, a description of the consumer's right to cancel, and any and all consumer obligations.

Over the past two years, complaints to the Federal Trade Commission (FTC) about unordered merchandise has increased by nearly 60%. Opt-out marketing plans and free trial period scams account for a significant amount of all new reports. Consumers are also turning to state Attorney General Offices' to complain of unfair and deceptive trade practices by businesses engaging in these plans. Over the past year, there have been a number of high-profile cases, where the State has intervened on behalf of Alaskans.

CS HB 339 (JUD) removes uncertainty in Alaska statutes of what the role and the responsibility is of businesses in protecting consumers and their interests, when using free trial periods and opt-out marketing plans. Businesses will be required to disclose all material terms of these plans, ensuring that the consumer can make the best decision possible to accept goods or services through these introductory type offers.

Last Updated: April 1, 2004

Email: Repre
Session: State Capit
Interim: 716 W. 4th Av

SPONSOR STATEMENT

465-3476
07) 269-0197

FISCAL NOTE

STATE OF ALASKA
2004 LEGISLATIVE SESSION

Fiscal Note Number: 1
 Bill Version: CSHB 339(L&C)
 (H) Publish Date: 2/5/04

Revision Date/Time (Note if correction): _____ Dept. Affected: LAW
 Title "An Act relating to negative option plans for RDU Civil
sales, to charges for goods or services..." Component Commercial & Fair Business
 Sponsor Representative Meyer
 Requester House Labor & Commerce Component No. _____

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
-----------------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
-------------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2004) cost: 0.0

Mark this box (X) if funding for this bill is included in the Governor's FY 2005 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: *(Attach a separate page if necessary)*

Prepared by: Kathryn A. Daughhete, Director
 Division: Administrative Services
 Approved by: Kathryn Daughhete for Gregg D. Renkes, Attorney General
 Agency: Department of Law

Phone 465-3673
 Date/Time 2/1/04 2:16 PM
 Date 2/1/2004

FISCAL NOTE

STATE OF ALASKA
2004 LEGISLATIVE SESSION

Fiscal Note Number: 2
 Bill Version: CSHB 339(L&C)
 (H) Publish Date: 2/5/04

Revision Date/Time (Note if correction):
 Title Trade Practices
 Sponsor Representative Meyer
 Requester Labor & Commerce

Dept. Affected: DCED
 RDU Banking, Securities & Corp (115)
 Component Banking, Securities & Corp
 Component No. 1233

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
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1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2004) cost: 0.0

Mark this box (X) if funding for this bill is included in the Governor's FY 2005 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This legislation has no impact on the operations of the Department.

Prepared by: Mark Davis, Director
 Division: Banking, Securities & Corporations
 Approved by: Edgar Blatchford, Commissioner
 Agency: Department of Community & Economic Development

Phone (907) 465-2521
 Date/Time 2/2/04 1:56 PM
 Date 2/2/2004

Electronic Code of Federal Regulations

e-CFR

TM

THIS DATA CURRENT AS OF THE FEDERAL REGISTER DATED SEPTEMBER 8, 2003

16 CFR - CHAPTER I - PART 425

[View Part](#)**§ 425.1 The rule.**

(a) In connection with the sale, offering for sale, or distribution of goods and merchandise in or affecting commerce, as "commerce" is defined in the Federal Trade Commission Act, it is an unfair or deceptive act or practice, for a seller in connection with the use of any negative option plan to fail to comply with the following requirements:

(1) Promotional material shall clearly and conspicuously disclose the material terms of the plan, including:

(i) That aspect of the plan under which the subscriber must notify the seller, in the manner provided for by the seller, if he does not wish to purchase the selection;

(ii) Any obligation assumed by the subscriber to purchase a minimum quantity of merchandise;

(iii) The right of a contract-complete subscriber to cancel his membership at any time;

(iv) Whether billing charges will include an amount for postage and handling;

(v) A disclosure indicating that the subscriber will be provided with at least ten (10) days in which to mail any form, contained in or accompanying an announcement identifying the selection, to the seller;

(vi) A disclosure that the seller will credit the return of any selections sent to a subscriber, and guarantee to the Postal Service or the subscriber postage to return such selections to the seller when the announcement and form are not received by the subscriber in time to afford him at least ten (10) days in which to mail his form to the seller;

(vii) The frequency with which the announcements and forms will be sent to the subscriber and the maximum number of announcements and forms which will be sent to him during a 12-month period.

(2) Prior to sending any selection, the seller shall mail to its subscribers, within the time specified by paragraph (a)(3) of this section:

(i) An announcement identifying the selection;

(ii) A form, contained in or accompanying the announcement, clearly and conspicuously disclosing that the

subscriber will receive the selection identified in the announcement unless he instructs the seller that he does not want the selection, designating a procedure by which the form may be used for the purpose of enabling the subscriber so to instruct the seller, and specifying either the return date or the mailing date.

(3) The seller shall mail the announcement and form either at least twenty (20) days prior to the return date or at least fifteen (15) days prior to the mailing date, or provide a mailing date at least ten (10) days after receipt by the subscriber, provided, however, that whichever system the seller chooses for mailing the announcement and form, such system must provide the subscriber with at least ten (10) days in which to mail his form.

(b) In connection with the sale or distribution of goods and merchandise in or affecting commerce, as "commerce" is defined in the Federal Trade Commission Act, it shall constitute an unfair or deceptive act or practice for a seller in connection with the use of any negative option plan to:

(1) Refuse to credit, for the full invoiced amount thereof, the return of any selection sent to a subscriber, and to guarantee to the Postal Service or the subscriber postage adequate to return such selection to the seller, when:

(i) The selection is sent to a subscriber whose form indicating that he does not want to receive the selection was received by the seller by the return date or was mailed by the subscriber by the mailing date;

(ii) Such form is received by the seller after the return date, but has been mailed by the subscriber and postmarked at least 3 days prior to the return date;

(iii) Prior to the date of shipment of such selection, the seller has received from a contract-complete subscriber, a written notice of cancellation of membership adequately identifying the subscriber; however, this provision is applicable only to the first selection sent to a canceling contract-complete subscriber after the seller has received written notice of cancellation. After the first selection shipment, all selection shipments thereafter are deemed to be unordered merchandise pursuant to section 3009 of the Postal Reorganization Act of 1970, as adopted by the Federal Trade Commission in its public notice, dated September 11, 1970;

(iv) The announcement and form are not received by the subscriber in time to afford him at least ten (10) days in which to mail his form.

(2) Fail to notify a subscriber known by the seller to be within any of the circumstances set forth in paragraphs (b)(1)(i) through (iv) of this section, that if the subscriber elects, the subscriber may return the selection with return postage guaranteed and receive a credit to his account.

(3) Refuse to ship within 4 weeks after receipt of an order merchandise due subscribers as introductory and bonus merchandise, unless the seller is unable to deliver the merchandise originally offered due to unanticipated circumstances beyond the seller's control and promptly makes a reasonably equivalent alternative offer. However, where the subscriber refuses to accept alternatively offered introductory merchandise, but instead insists upon termination of his membership due to the seller's failure to provide the subscriber with his originally requested introductory merchandise, or any portion thereof, the seller must comply with the subscriber's request for cancellation of membership, provided the subscriber returns to the seller any introductory merchandise which already may have been sent him.

(4) Fail to terminate promptly the membership of a properly identified contract-complete subscriber upon his written request.

(5) Ship, without the express consent of the subscriber, substituted merchandise for that ordered by the subscriber.

(c) For the purposes of this part:

(1) *Negative option plan* refers to a contractual plan or arrangement under which a seller periodically sends to subscribers an announcement which identifies merchandise (other than annual supplements to previously acquired merchandise) it proposes to send to subscribers to such plan, and the subscribers thereafter receive and are billed for the merchandise identified in each such announcement, unless by a date or within a time specified by the seller with respect to each such announcement the subscribers, in conformity with the provisions of such plan, instruct the seller not to send the identified merchandise.

(2) *Subscriber* means any person who has agreed to receive the benefits of, and assume the obligations entailed in, membership in any negative option plan and whose membership in such negative option plan has been approved and accepted by the seller.

(3) *Contract-complete subscriber* refers to a subscriber who has purchased the minimum quantity of merchandise required by the terms of membership in a negative option plan.

(4) *Promotional material* refers to an advertisement containing or accompanying any device or material which a prospective subscriber sends to the seller to request acceptance or enrollment in a negative option plan.

(5) *Selection* refers to the merchandise identified by a seller under any negative option plan as the merchandise which the subscriber will receive and be billed for, unless by the date, or within the period specified by the seller, the subscriber instructs the seller not to send such merchandise.

(6) *Announcement* refers to any material sent by a seller using a negative option plan in which the selection is identified and offered to subscribers.

(7) *Form* refers to any form which the subscriber returns to the seller to instruct the seller not to send the selection.

(8) *Return date* refers to a date specified by a seller using a negative option plan as the date by which a form must be received by the seller to prevent shipment of the selection.

(9) *Mailing date* refers to the time specified by a seller using a negative option plan as the time by or within which a form must be mailed by a subscriber to prevent shipment of the selection. (38 Stat. 717, as amended; 15 U.S.C. 41-58)

[38 FR 4896; Feb. 22, 1973; 38 FR 6991, Mar. 15, 1973, as amended at 63 FR 44562, Aug. 20, 1998]





Federal Trade Commission
 600 Pennsylvania Avenue, NW
 Washington, DC 20580

For Release: November 1, 2001

FTC Testimony Details Deceptive Negative Option Marketing and the Deceptive Sale of Credit and Credit Card-Related Services

The Federal Trade Commission's recent enforcement action against deceptive negative option marketing programs as well as Commission actions involving credit card sales and credit card loss protection services were detailed today in testimony before the House Committee on Financial Services, Subcommittee on Financial Institutions and Consumer Credit.

The testimony, presented by Elaine Kolish, Associate Director of FTC's Bureau of Consumer Protection's Division of Enforcement, included information about the Commission's recent crackdown against a group of buying clubs, including Triad Discount Buying Service, Inc., its related companies, and their operator, Ira Smolev, for failure to disclose, or to disclose adequately, the terms of negative option or "free trial" offers. "Negative option marketing is particularly troubling," Kolish explained, "when marketers, as they did in the *Smolev* case, already have consumers' credit card or billing account information and can easily charge consumers' accounts without their permission or when marketers fail to disclose that consumers' credit card numbers will be transferred to another company and charged unless consumers call to cancel."

Kolish also presented examples of FTC's aggressive challenges against deceptive marketing of credit and credit card-related services. The testimony cited the October 18, 2001 FTC filing of nine cases, most of which involved the alleged deceptive telemarketing of "guaranteed loans," worthless credit card protection services, and "protection" from identity theft, and additional cases challenging the deceptive telemarketing of major credit cards, such as VISA and MasterCard.

Included in the testimony was information about the numerous consumer education publications the Commission has disseminated to help consumers protect themselves. Among the publications mentioned were: "Prenotification Negative Option Plans;" "Trial Offers: The Deal is in the Details;" "Gold and Platinum Cards;" "Secured Credit Card Marketing Scams;" and "FTC Consumer Alert! Credit Card Loss Protection Offers: They're the Real Steal." Kolish urged consumers who may have had their credit card numbers transferred or charged without their knowledge or consent to report their experiences by filing a complaint with the FTC in writing, online at www.ftc.gov, or by calling the FTC's toll-free number, 1-877- FTC - HELP. "Consumer reports are essential to our investigations," said Kolish, "as information about where such practices are occurring and which companies are engaging in them is critical to effective state and federal law enforcement efforts."

FTC publications mentioned in the testimony are available at www.ftc.gov.

Related Documents:

[Prenotification Negative Option Plans](#)

[Trial Offers: The Deal is in the Details Prenotification Negative Option Plans](#)

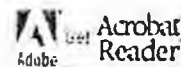
[Gold and Platinum Cards](#)

[Secured Credit Card Marketing Scams](#)

[FTC Consumer Alert! Credit Card Loss Protection Offers: They're the Real Steal](#)

Prepared Statement of the Federal Trade Commission Concerning Its Recent Enforcement Action Against Ira Smolev, Triad, and Related Parties

[Text of the Commission Testimony](#)



Copies of the testimony are available from the FTC's Web site at <http://www.ftc.gov> and also from the FTC's Consumer Response Center, Room 130, 600 Pennsylvania Avenue, N.W., Washington, D.C. 20580. The FTC works for the consumer to prevent fraudulent, deceptive and

unfair business practices in the marketplace and to provide information to help consumers spot, stop and avoid them. To file a complaint, or to get free information on any of 150 consumer topics, call toll-free, 1-877-FTC-HELP (1-877-382-4357), or use the complaint form at www.ftc.gov. The FTC enters Internet, telemarketing, identity theft and other fraud-related complaints into Consumer Sentinel, a secure, online database available to hundreds of civil and criminal law enforcement agencies in the U.S. and abroad.

MEDIA CONTACT:

Cathy MacFarlane
Office of Public Affairs
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STAFF CONTACT:

Elaine Kolish
Bureau of Consumer Protection
202-326-3042

(FTC File No. 992-3255)

(<http://www.ftc.gov/opa/2001/11/kolish.htm>)

**PREPARED STATEMENT
OF THE FEDERAL TRADE COMMISSION**

Before the

**COMMITTEE ON FINANCIAL SERVICES
SUBCOMMITTEE ON FINANCIAL INSTITUTIONS AND CONSUMER CREDIT
UNITED STATES HOUSE OF REPRESENTATIVES**

Washington, D.C.

November 1, 2001

I. Introduction

Mr. Chairman and members of the Committee, I am Elaine Kolish, Associate Director of the Bureau of Consumer Protection's Division of Enforcement at the Federal Trade Commission.⁽¹⁾ I am pleased to have this opportunity to provide information concerning the Commission's recent enforcement action against Ira Smolev, Triad, and related parties.⁽²⁾ That case was brought as part of the Commission's crackdown on deceptive negative option marketing programs that fail to disclose, or to disclose adequately, the terms of negative option or "free trial" offers. These practices have resulted in consumers being charged or billed for goods and services without authorization.⁽³⁾ Negative option marketing is particularly troubling when marketers, as they did in the *Smolev* case, already have consumers' credit card or billing account information and can easily charge consumers' accounts without their permission or when marketers fail to disclose that consumers' credit card numbers will be transferred to another company and charged unless consumers call to cancel.

This testimony describes the *Smolev* case and other recent Commission actions involving deceptive negative option marketing and the deceptive sale of credit cards and credit card loss protection services. In addition, this statement describes FTC consumer education materials designed, for example, to help consumers understand negative option offers and minimize the risk of having their billing information transferred or used without their knowledge or consent.

II. Background

The FTC is the federal government's primary consumer protection agency. Congress has directed the FTC, under the FTC Act, to take action against "unfair or deceptive acts or practices" in almost all sectors of our economy and to promote vigorous competition in the marketplace.⁽⁴⁾ As part of our activity, the Commission monitors complaints about all types of negative option marketing. Although the number of complaints in this general area has been increasing, one of the specific segments with a particularly dramatic increase in complaints is buying clubs. Buying clubs provide members with specified benefits over a period of time, including, for example, discounts on goods, health services, and legal services. From 1998 to 2000, buying clubs jumped from the 26th to the 11th most frequently complained about subject in the FTC's Consumer Sentinel complaint database. Thus, this area has attracted increased FTC attention, as well as the attention of the State Attorneys General.

III. *Smolev/Triad* Case and Negative Option Marketing

On October 24, 2001, the FTC announced that a group of buying clubs including Triad Discount Buying Service, Inc., its related companies and their operator, Ira Smolev, will pay more than \$9 million to settle charges brought by the FTC and State Attorneys General that the defendants misled consumers into accepting trial buying club memberships and obtained consumers' credit card account numbers without the consumers' knowledge or authorization from telemarketers pitching the buying clubs.⁽⁵⁾ Consumers then were enrolled in the clubs and charged up to \$96 in yearly membership fees. Of the amount to be paid, \$8.3 million is earmarked for consumer restitution, and \$750,000 will cover state investigative costs. The multi-state investigation, which

was led by Florida and Missouri, resulted in more than 40 states' entering into the settlement agreement.

From 1996 to 2000, the Triad companies contracted with numerous independent telemarketers to "upsell"⁽⁶⁾ the Triad buying clubs. The telemarketers generally marketed their own products and services through outbound calls or inbound calls in response to advertising, direct mail, or infomercials. After customers purchased products or services from these telemarketers and provided their credit card numbers for payment, the telemarketers promoted a 30-day free trial in the Triad buying club as a thank-you for purchasing the telemarketers' products or services. The Commission's complaint alleges that the telemarketing scripts did not disclose or disclose sufficiently that consumers had to call the defendants and cancel their membership before the end of the trial period to avoid being automatically enrolled as a member and charged an annual fee. In addition, consumers were unaware that their credit card numbers were being transferred from the telemarketer they called to Triad.

In addition to providing monetary relief, the Triad Order requires Ira Smolev and the Triad companies to drastically revise their marketing practices to prevent future deception. The Order prohibits them from misrepresenting "free" offers of goods or services and from failing to disclose any obligations placed on consumers who accept trial offers. The Order also prohibits them from: (1) obtaining consumers' billing information, including credit card account numbers and unique identifying information, from third parties without the consumers' express authorization; (2) disseminating the information (with a few narrow exceptions, such as to process an authorized charge); and (3) signing up new members or renewing existing memberships without express, verifiable authorization from the consumer.⁽⁷⁾

In addition to the FTC and state actions against Triad, since 1999 several states have taken enforcement action against three other buying club marketers, Damark International,⁽⁸⁾ MemberWorks⁽⁹⁾ and Brand Direct Marketing ("BDM"),⁽¹⁰⁾ based on their marketing practices. These matters involved alleged practices like those at issue in the *Smolev* matter.

The FTC and State Attorneys General are continuing to investigate other companies that are engaged in negative option marketing, including offers for buying clubs, that may be misleading to consumers. Past FTC cases have involved book offers,⁽¹¹⁾ website services,⁽¹²⁾ and Internet services,⁽¹³⁾ among others. On October 4, during remarks at the 2001 Privacy Conference in Cleveland, Ohio,⁽¹⁴⁾ FTC Chairman Muris announced that, as part of the FTC's review of the Telemarketing Sales Rule, he will recommend consideration of amendments to address abuses concerning pre-acquired account information to ensure that this type of information is not used to bill consumers for goods or services they did not want.⁽¹⁵⁾

IV. Actions Involving Credit Card Sales and Credit Card Loss Protection Services

The FTC has aggressively challenged deceptive marketing of credit and credit card-related services. Most recently, on October 18, 2001, the FTC announced the filing of nine cases, most of which involve the alleged deceptive telemarketing of "guaranteed loans," worthless credit card protection services, and "protection" from identity theft.⁽¹⁶⁾

The FTC has brought cases challenging the deceptive marketing by telemarketers of major credit cards, such as VISA and MasterCard. For example, in January 2001, the Commission obtained a settlement with American Consumer Membership Services, Inc. and its principal resolving charges that they deceptively telemarketed offers of pre-approved, guaranteed VISA or MasterCard credit cards for a \$69 fee to consumers with credit problems. Instead of the promised cards, consumers received vouchers, coupons, and other offers, and occasionally credit card applications with lists of banks to which they could apply for a credit card. Applying for these credit cards often required additional bank fees of as much as \$150. The settlement bans the defendants from engaging in any telemarketing, or in the advertising, marketing, or sale of credit cards, loans or other extensions of credit. In addition, it requires the payment of over \$40,000 in consumer redress.⁽¹⁷⁾ In other similar cases, the FTC alleged that the companies misrepresented that consumers whose credit cards are lost or stolen are at risk for unlimited charges, when in fact under the Truth-in-Lending Act consumers are not responsible for any unauthorized credit card charges over \$50, and major credit card companies typically waive this fee too.

V. Consumer Education

To help consumers protect themselves, the Commission has widely disseminated numerous consumer education publications.⁽¹⁸⁾ To help consumers understand negative option and trial offers and reduce the risk of having their credit card numbers transferred or charged without authorization, the Commission has issued two publications - "Prenotification Negative Option Plans" and "Trial Offers: The Deal is in the Details." The FTC also has issued consumer education materials addressing the deceptive marketing of gold credit cards and credit card loss protection programs, including "Gold and Platinum Cards;" "Secured Credit Card Marketing Scams;" and "FTC Consumer Alert! Credit Card Loss Protection Offers: They're the Real Steal." We hope that consumers who may have had their credit card numbers transferred or charged without their knowledge or consent will report their experiences by filing a complaint with the FTC. Consumers who feel that they have been defrauded can file complaints with the FTC in writing, online at www.ftc.gov, or by calling the FTC's toll-free number, 1-877- FTC HELP. Information about where such practices are occurring and which companies are engaging in them is critical to effective state and federal law enforcement efforts.⁽¹⁹⁾

VI. Conclusion

The Commission appreciates the opportunity provided by the Subcommittee to describe our efforts to tackle the deceptive marketing of negative option and free trial offers and the improper transfer or misuse of consumers' billing information, as well as other deceptive practices involving the sale of credit cards and credit card loss protection services.

Endnotes:

1. The views expressed in this statement represent the views of the Commission. My oral statement and responses to any questions you may have are my own, and do not necessarily represent the views of the Commission or of any individual Commissioner.
2. *FTC v. Ira Smolev*, No. 01-8922 CIV ZLOCH (S.D. Fla.) (filed Oct. 23, 2001).
3. A negative option is any type of sales term, contract provision, or buying plan that requires an affirmative action on the consumer's part to prevent a sale from taking place. This type of marketing is legal as long as the seller clearly discloses all the material terms and conditions up front and the consumer accepts the offer.
4. The FTC has broad law enforcement responsibilities under the FTC Act, 15 U.S.C. § 41 *et seq.* The statute provides the agency with jurisdiction over most of the economy. Certain entities, such as depository institutions and common carriers, are wholly or partially exempt from FTC jurisdiction, as is the business of insurance. In addition to the FTC Act, the FTC has enforcement responsibilities under more than 40 statutes.
5. The press release and related documents are available at www.ftc.gov/opa/2001/10/lnad.htm. Specifically, the complaint alleges that defendants misrepresented that: (1) consumers who agree to the offer of a 30-day trial membership incur no obligation to take any action to avoid having their credit cards charged for the membership; (2) consumers agreed to accept the trial memberships, or agreed to purchase memberships, for which defendants charged them; and (3) only the cost of the products purchased from defendants' third-party telemarketers would be charged to the consumers' credit card accounts and no other charges to the accounts would be made without the consumers' further express authorization. The complaint also alleges that defendants failed to disclose or to disclose adequately that a consumer who fails to contact defendants within 30 days and cancel the membership is automatically enrolled as a member and charged an annual fee, and that the member is charged a renewal fee each subsequent year unless the member cancels the membership. In addition, it alleges that defendants, directly and through their third-party telemarketers, failed to disclose that the consumers' financial information is turned over to defendants, who charge the consumer's credit card for the membership. Finally, the complaint alleges that defendants violated the Telemarketing Sales Rule ("TSR") by not disclosing material terms and conditions of the offers up front.
6. Upselling is the practice of marketing additional products after a consumer has agreed to purchase a different product. In this case, for example, two sellers entered into a joint marketing agreement to offer products or services during the same telephone call. The first seller telemarketed its own products or services. After consumers provided financial information to pay for their orders, the first seller offered the second seller's products or services.
7. The Order also enjoins violations of the Telemarketing Sales Rule, and requires Ira Smolev and the Triad companies to retain a third party monitor to oversee their future business operations and report to the FTC. Finally, the Order requires Ira Smolev to maintain a \$1.5 million escrow account before he markets goods or services to the general public or assists others engaging in telemarketing.
8. In 1999, Minnesota obtained an Assurance of Discontinuance from Damark International to resolve allegations that it deceived consumers by offering a free trial membership in its buying clubs without disclosing that consumers must affirmatively act to cancel the membership within 30 days to avoid a credit card charge.
9. At least four states -- Minnesota, New York, Nebraska, and California -- have obtained either an Assurance of Voluntary Compliance ("AVC") or a court settlement with MemberWorks. Nebraska obtained an AVC in February 2001 that applies.

nationwide. The AVC requires MemberWorks to provide refunds to consumers alleging unauthorized charges and includes detailed conduct provisions applicable to MemberWorks' marketing of membership programs.

10. In August 2000, BDM agreed to be bound by a federal court order resolving allegations that BDM violated the TSR and state consumer protection laws. *State of Connecticut and State of Washington v. Brand Direct Marketing, Inc.*, No. 300CV1456-GLG (D. Conn., Aug. 9, 2000). The states filed this action in federal court to enforce the TSR pursuant to the Telemarketing and Consumer Fraud and Abuse Prevention Act, 15 U.S.C. §6101 *et seq.* The states have authority to bring such TSR enforcement actions under 15 U.S.C. § 6103(a). Pursuant to this Order, BDM paid \$1.9 million in penalties, fees and consumer education funds, and about \$11 million in restitution. In addition, BDM is required to make specific disclosures about its ability to directly charge consumers' credit cards. Finally, the order requires BDM to improve its cancellation, automatic renewal, and refund procedures.

11. For example, the Commission recently obtained a consent decree against a book company for allegedly violating the Prenotification Plan Negative Option Rule, 16 C.F.R. Part 425, the TSR, and the Unordered Merchandise Statute, 39 U.S.C. § 3009. *FTC v. Creative Publishing Int'l, Inc.*, No. 01-945 (DWF/AJB) (D. Minn. May 30, 2001). That case involved allegations that consumers were not told all the terms and conditions of the plan they were unwittingly signed up for when they agreed to receive a book on a free preview basis. Those consumers who paid for the book were sent notices, without their authorization, that other books would be sent to them unless they cancelled.

12. See *e.g.*, *FTC v. Shared Network Services, LLC*, No. CIV. S-99-1087 WBS JFM (E.D. Cal.); *FTC v. Wazzu Corp.*, No. SACV-99-762-AHS (C.D. Cal.); and *FTC v. U.S. Republic Communications, Inc.*, No. 4:99-CV-3657 (S.D. Tex.). The defendants in these cases represented that small businesses would have an opportunity to review website services for a 30-day trial period before being charged for the services. The defendants made it nearly impossible for businesses to cancel, however, by failing to provide information about how to contact the defendants or by providing that information weeks after the telemarketing call.

13. In 1998, the Commission challenged the free trial-period marketing practices of three Internet Service Providers ("ISPs"). The Commission alleged that the ISPs failed to disclose adequately that consumers who do not cancel free Internet services during a 30-day trial period would incur charges on their credit cards (the consumers provided their credit card numbers to the ISPs to initiate the free trial periods). The consent orders require the ISPs to disclose clearly and prominently any obligation to cancel the service in order to avoid being charged, and to provide at least one reasonable means of canceling. See *America Online, Inc.*, No. C-3787, *Prodigy Servs. Corp.*, No. C-3788, and *CompuServe, Inc.*, No. C-3789 (Mar. 16, 1998).

14. Chairman Muris' remarks can be found at www.ftc.gov/spe-ches/muris-private002.htm.

15. 16 C.F.R. Part 310. As with any rulemaking, the Commission will carefully consider the record developed during the proceeding before making a final decision.

16. The press release announcing the "Ditch the Pitch" cases is at www.ftc.gov/os/2001/11/ditch.htm.

17. *FTC v. American Consumer Membership Services, Inc.*, No. 99 CV 1206 (N.D.N.Y.) (complaint filed Aug. 5, 1999).

18. These publications are available at www.ftc.gov/bcp/online/pubs.

19. Recently issued voluntary self-regulatory guidelines also may help address and prevent deception and consumer confusion over negative option marketing practices, as well as the use of pre-acquired account information. On October 14, 2001, the Electronic Retailing Association's board approved industry self-regulatory guidelines that address negative option marketing (called advance consent marketing by the industry), made compliance with them a condition of membership, and advised members not to do business with other companies not adhering to the guidelines. In addition, the Magazine Publishers Association and companies such as Time-Life have formally adopted the guidelines, and it appears that other companies and associations also may do so. These guidelines explain the disclosures that are required for various types of negative option marketing (*e.g.*, automatic renewals, free trial offers) and advise sellers "to be sensitive to the privacy concerns of consumers and regulators in connection with the use and disclosure of consumers' account billing information." The guidelines further provide that "sellers and their agents and their service providers should not transfer a consumer's account billing information to any unaffiliated third party other than a billing or processing agent without the consumer's express authorization." We are hopeful that as the self-regulatory guidelines become more widely known and adopted, they will have a significant impact on industry practices and reduce consumer confusion and complaints about negative option marketing techniques. The guidelines are available at www.retailing.org.

Prenotification Negative Option Plans

You see the ads on TV, in magazine and newspaper inserts, and on the Internet: "5 Books for \$1," "10 CDs for FREE," or "4 Videos for 49¢ each." By joining some of the clubs that are offering these deals, you may become a member of a "prenotification negative option plan." That means you are agreeing to receive merchandise automatically unless you tell the club not to send it.

How Prenotification Plans Work

Often, you can join a plan simply by accepting an introductory offer of some merchandise, often at a discounted price. Then, you pay full price for additional merchandise.

Joining a plan means you agree to the plan's sales method as long as you're a member. As a plan member, you will receive periodic announcements describing merchandise that you can buy. These announcements are important because the merchandise is sent to you automatically unless you return the form rejecting the offer within the specified time.

Each time you receive an announcement, you have two choices:

A. If you want the merchandise, do nothing. It will be sent automatically. Some plans require you to pay for the merchandise when you get it. Other plans send the merchandise "on approval," which means you can try it for a specified period. If you return the merchandise, you don't have to pay for it.

OR

B. If you don't want the merchandise, you must say so and return the rejection form included with the announcement within a specified time, usually 10 days. Make sure you follow the instructions on the form. Some plans also let you use the rejection form to order other merchandise.

The Prenotification Negative Option Rule

The Federal Trade Commission enforces the Prenotification Negative Option Rule. The Rule requires companies to give you information about their plans, clearly and conspicuously, in any promotional materials that consumers can use to enroll. If the sales presentation for a plan is made orally, say on the phone, the terms and conditions still must be disclosed clearly and conspicuously during the presentation. For example, companies must tell you:

- whether there's a minimum purchase obligation;
- how and when you can cancel your membership;
- how many announcements and rejection forms you'll receive each year, and how often you'll receive them;

- how to reject merchandise;
- the deadline for returning the rejection form to avoid shipment of the merchandise; and
- whether billing charges include postage and handling.

Minimum Purchase Obligations and Canceling Memberships

Some plans require that you buy a certain amount of merchandise at the club's regular prices. If that's the case, the minimum purchase obligation must be disclosed clearly and conspicuously. Once you've satisfied the minimum purchase requirements, you can cancel your membership. If the club has no minimum purchase obligation, you can cancel your membership any time.

If you want to cancel your membership, send your request in writing. The company must cancel your membership promptly. If the company sends additional merchandise after receiving your written cancellation notice, you need to return the first item that is sent. You may consider any additional shipments as unordered merchandise and keep them as a gift.

However, to avoid dunning notices, it's best to tell the company that you're no longer a member each and every time you receive unordered merchandise. You can do that by sending the company a copy of your cancellation letter.

Announcements and Rejection Forms

The company must tell you how often and how many announcements and rejection forms you'll receive each year and how often you will receive them. The company also must tell you whether billing charges for each item include postage and handling.

The rejection form comes with, or is a part of, the announcement. In some plans, the rejection form can be used to decline merchandise and to choose a different item. The announcement must give you at least 10 days to decide if you want the merchandise and mail back the form. The form includes a "return date" B the date the form must be received by the company, or a "mailing date" B the date you must mail the form to the company. No matter which date the company uses, you have at least 10 days to respond.

If you don't get at least 10 days, and you receive an unwanted shipment, you can return the merchandise to the company for a full credit to your account. The company must pay for the return postage.

Bonus Merchandise

To attract new members, some companies advertise special introductory offers, like "5 Books for \$1." By law, a company must ship the merchandise within 30 days of receiving your order. If the merchandise can't be shipped within that time, the company may offer you an equivalent alternative. If you don't want the alternative, you can cancel your membership. The company must honor your cancellation request, as long as you return the

introductory merchandise.

Another Type of Clubs or Plans

Some book, CD or video clubs may involve membership in another type of plan called a "Continuity plan." "Continuity plans" automatically send merchandise or provide services until you tell them to stop, without sending an announcement or a rejection form before each shipment. While these plans are **not** covered under the FTC's Prenotification Negative Option Rule, basic consumer protection principles apply: Sellers must give consumers information about the plan's terms and conditions, clearly and conspicuously, in their promotional materials.

Some continuity plans provide an "approval" period so you can check out the merchandise and decide whether to keep it and pay for it. Many programs selling collectibles, like stamps or coins, work this way. Other continuity plans require you to pay for merchandise when you receive it.

Protect Yourself

Before you agree to any prenotification plan:

Read the terms and conditions of the plan carefully so you understand the obligations of membership before you join.

Compare costs. The introductory merchandise may be substantially discounted but you may be required to buy additional merchandise at the club's regular prices and to pay shipping and handling on those purchases. Do the math to compare the club's prices and the shipping charges against those of other sellers.

Keep copies of plan documentation that explain the terms and conditions of the plan and the rejection forms you return to the seller. It's also a good idea to keep documentation of the date you mailed the rejection forms.

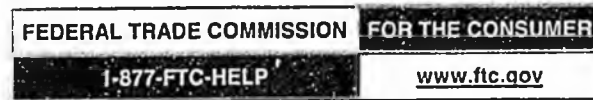
Check out the seller. Contact your local consumer protection agency or the Better Business Bureau to find out if they have any complaints on file. A record of complaints may indicate questionable practices, but a lack of complaints doesn't necessarily mean that the seller is without problems. Unscrupulous businesses or business people often change names and locations to hide complaint histories.

Where to Complain

If you have a problem with your plan, try to resolve it with the seller first. If you're dissatisfied with the response, contact your local Better Business Bureau or local consumer protection agency.

You also may file a complaint with the FTC.

The FTC works for the consumer to prevent fraudulent, deceptive and unfair business practices in the marketplace and to provide information to help consumers spot, stop and avoid them. To file a complaint or to get free information on consumer issues, visit www.ftc.gov or call toll-free, 1-877-FTC-HELP (1-877-382-4357); TTY: 1-866-653-4261. The FTC enters Internet, telemarketing, identity theft and other fraud-related complaints into Consumer Sentinel, a secure, online database available to hundreds of civil and criminal law enforcement agencies in the U.S. and abroad.



May 2001

Trial Offers: The Deal Is in the Details

Chances are you've gotten offers to try a product or service through a "free trial." Companies use these offers to sell a variety of items, from books and CDs to videos, magazines, hosiery and Internet access. But as part of a trial offer, a company also must tell you if any conditions are attached to the deal.

The Federal Trade Commission (FTC) carefully monitors the marketing practices in this area and offers this information to help you make wise purchasing decisions. Be a savvy consumer: read the fine print and ask questions. Trial offers can be a great way to try new products or services without making a long-term commitment to a membership, subscription or extended service contract. But by accepting the free trial offer, you may be agreeing to buy additional products and services - if you don't cancel.

What Does "No Risks or Obligations" Really Mean?

A company may claim its free trial offer has no risk or obligation for the consumer. And that may be true, but only if you take timely action to avoid future obligations. For example, you may have to contact the company to cancel **during the trial period** to avoid receiving additional goods or services or to pay for what you've already received. By not canceling, you may be agreeing to let the company enroll you in a membership, subscription or service contract, and to charge the fees to your credit card.

How Conditional Trial Offers Work

Here are a few examples of conditional free trial offers:

- A company offers you an introductory package of free books, CDs or videos. If you accept the offer, you may be agreeing to enroll in a club that will send you the products and bill you **until you cancel**.
- A company offers you the first three issues of a magazine for free. Unless you cancel **after** receiving the third issue, you may be agreeing to a one-year subscription that is automatically renewed each year.
- A company offers you free Internet service for 30 days or 700 hours, whichever comes first (30 days = 720 hours). Unless you cancel **within** the 30-day period or **after** you use the 700 hours, you may be agreeing to pay for continuous Internet service.
- A company offers you a free pair of pantyhose. By accepting the offer, you may be agreeing to receive a second pair as well. You also may be agreeing that, if you keep and pay for the second pair, the company may ship you a third pair. This may continue **until** you tell the company to cancel your account.

Make Sure You Know Who's Selling What

Sometimes, you call a company for one reason and at the end of the transaction, you may be told about a trial offer that another company is offering. This is called upselling. If you receive such an offer, pay close attention to the terms and conditions. Make sure you understand **who** you're dealing with and **what** you're agreeing to. By accepting the trial offer, you may be agreeing to let the company you called in the first place give your credit card account information to another seller.

If you don't cancel **during** the trial period, your credit card may be charged by the second seller for the product or service offered for the trial period. If you don't recognize the seller, you may think the charge is an unauthorized transaction. In fact, by accepting the trial offer, you may have agreed to pay if you didn't cancel **before** the trial period ended.

It's The Law

According to the law, companies must clearly and prominently disclose the "material" terms of their trial offers before you give your consent. Material terms may include:

- the fact that by accepting the trial offer, you're actually agreeing to be enrolled in a membership, subscription or service contract or paying for additional products and services if you don't cancel **within** the trial period;
- how much time you have to cancel before you incur charges;
- the cost or range of costs of goods or services you'll receive if you don't cancel during the trial period;
- how to cancel **during** the trial period;
- whether you'll be charged a non-refundable membership fee if you don't cancel **within** the trial period;
- whether fees will be charged automatically to the credit card you used to buy other goods or services.

Protect Yourself

Trial offers are promoted through all kinds of media: newspaper and magazine ads, TV and radio commercials, direct mail, and the phone and Internet. In print ads and offers, the material terms may appear in fine print as a footnote at the bottom of a page, or on the back of the offer. Read the whole offer carefully before you decide whether it's a good deal for you. When offers are made orally - whether by radio, TV or on the phone - listen carefully to the message. If you don't understand the details, ask the caller to repeat the terms and conditions as many times as it takes until you get it. If you're not satisfied with the responses, consider taking your business elsewhere. Never give in to pressure to agree to a deal.

Here are some questions you may want to ask the seller:

- Is the free trial offer related to a membership, subscription or extended service contract?

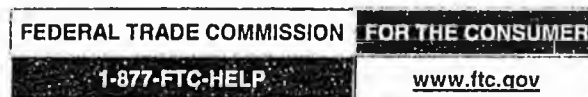
- Do I have to contact the company to avoid receiving more merchandise or services? If so, how much time do I have? What is my deadline?
- Who do I contact to cancel? How do I cancel? By letter? By phone? By email?
- Will I get other products with the free item? If so, will I have to pay for them or send them back if I don't want them? How long do I have to decide before incurring a charge?
- How do I stop getting additional merchandise or services?
- Is there a membership fee? If so, is it refundable?
- Will you automatically bill my credit card for anything?
- Who is offering the trial - you or another company? What is the name and address of the company?

Where to Complain

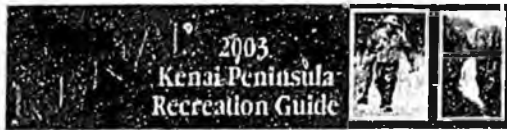
If you have a problem with a trial offer, try to resolve it with the seller first. If you're dissatisfied with the response, contact your local Better Business Bureau or local consumer protection agency.

You also may file a complaint with the FTC. The FTC works for the consumer to prevent fraudulent, deceptive and unfair business practices in the marketplace and to provide information to help consumers spot, stop and avoid them. To file a complaint, or to get free information on any of 150 consumer topics, call toll-free, 1-877-FTC-HELP (1-877-382-4357), or use the complaint form at www.ftc.gov. The FTC enters Internet, telemarketing, identity theft and other fraud-related complaints into Consumer Sentinel, a secure, online database available to hundreds of civil and criminal law enforcement agencies in the U.S. and abroad.

The FTC works for the consumer to prevent fraudulent, deceptive and unfair business practices in the marketplace and to provide information to help consumers spot, stop and avoid them. To file a complaint or to get free information on consumer issues, visit www.ftc.gov or call toll-free, 1-877-FTC-HELP (1-877-382-4357); TTY: 1-866-653-4261. The FTC enters Internet, telemarketing, identity theft and other fraud-related complaints into Consumer Sentinel, a secure, online database available to hundreds of civil and criminal law enforcement agencies in the U.S. and abroad.



July 2001



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Wireless feature requires opt-out from customers

ANCHORAGE (AP) - ACS Wireless and MTA Wireless both recently added voice-activated dialing to their calling features, and are offering it free to customers for a trial period.

The tricky part, known as opt-out marketing, means if customers ignore the offer, they will end up paying \$2 a month for it.

The practice is perfectly legal, according to the Federal Communications Commission, the agency that regulates wireless telephone companies. Cell phone companies can add calling features to customers' existing service plans and require them to opt-out of them as long as they clearly disclose the terms in writing and notify customers.

The add-on feature at issue allows customers to simply speak the name of the person being called rather than dial the number.

ACS Wireless, which introduced its Voice Connect service in early March, has twice sent out fliers tucked into monthly bills, notifying its 82,000 subscribers that they would automatically be billed for the new service unless they canceled it, according to Mary Anne Pease, a spokeswoman for the Anchorage-based company.

ACS is a unit of Alaska Communications Systems, which also provides local and long-distance phone service as well as Internet access.

ACS also did two mass mailings, sending postcards to customers advising them about the service and the need to opt out if they didn't want it, Pease said.

But Helen Clough, an ACS Wireless customer in Juneau, said she never saw the bill stuffers. And she nearly pitched the postcard in the trash because she thought it was junk mail.

On the outside of the card is a picture of an ACS Wireless phone with floppy dog ears and a tail. To the right of the picture it says, "Stav? Want to keep Voice Connect? It's

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your choice."

Inside is more information about the Voice Connect service and a postage-paid form to mail if you want to opt out.

"It's totally deceptive," Clough said. "There's nothing on the outside to indicate that money's involved."

MTA Wireless also has sent bill stuffers to its roughly 8,000 customers from Talkeetna to Eagle River, as well as a letter describing the service, which it calls Talk to Me VoiceDial, company spokeswoman Jackie Whitstine said.

MTA Wireless is a unit of Matanuska Telephone Association, which also provides regular phone and Internet service.

The letter, mailed in a regular MTA envelope, also includes an opt-out form that can be mailed back with your next phone bill.

Both companies are providing the service in partnership with an outfit called Preferred Voice, which supplies the computer hardware, software and billing systems that make it work. Neither ACS nor MTA is bearing any of those costs. Dallas-based Preferred Voice takes a cut of the fees for the service.

Mary Merritt, Preferred Voice's vice president of finance, said the company requires most of its customers to use opt-out marketing.

"It's so we get a return on the investment in our technology," she said.

The free trial period for ACS Wireless' voice-activated dialing service is over at the end of May. June 14 will be the end of MTA's free-use period.



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LIKE IT OR NOT, you may be paying for wireless feature VOICE-ACTIVATED DIALING: Customers must tell ACS, MTA they don't want it.

By RICHARD RICHTMYER
Anchorage Daily News
(Published: May 2, 2003)

It may look like more junk mail from your cell phone company, but if you toss it away without looking at it, you might unwittingly be signing up and paying for a calling feature you don't want.

ACS Wireless and MTA Wireless both recently added voice-activated dialing to their calling features, making it available to all their customers free for a trial period. But at the end of the trial period, the onus is on customers to notify the company if they don't want to pay \$2 a month for the new feature, not if they do.

That practice, known as opt-out marketing, is perfectly legal, according to the Federal Communications Commission, the agency that regulates wireless telephone companies.

As long as they clearly disclose the terms in writing and notify customers in a timely fashion, cell phone companies may add calling features to their customers' existing service plans and require them to opt out if they don't want them, an agency spokeswoman said.

The add-on feature at issue allows customers to simply speak the name of the person being called rather than dial the number.

ACS Wireless, which introduced its Voice Connect service in early March, has twice sent out "bill stuffers" -- fliers tucked in with the monthly bill -- notifying its 82,000 subscribers throughout the state that they would automatically be billed for the new service unless they canceled it, according to Mary Anne Pease, a spokeswoman for the Anchorage-based company. ACS is a unit of Alaska Communications Systems, which also provides local and long-distance phone service as well as Internet access.

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But Helen Clough, an ACS Wireless customer in Juneau, said she never saw the bill stuffers. And she nearly pitched the postcard in the trash because on the surface, she thought it looked like junk mail.

On the outside of the card is a picture of an ACS Wireless phone with floppy dog ears and a tail. To the right of the picture it says, "Stay? Want to keep Voice Connect? It's your choice."

You have to break a seal to open the card. Inside are more information about the Voice Connect service and a postage-paid form to mail if you want to opt out.

"It's totally deceptive," Clough said. "There's nothing on the outside to indicate that money's involved. It's like it was specifically designed so that you wouldn't see it."

MTA Wireless also has sent bill stuffers to its roughly 8,000 customers from Talkeetna to Eagle River, as well as a letter describing the service, which it calls Talk to Me VoiceDial, company spokeswoman

Jackie Whitstine said.

MTA Wireless is a unit of Matanuska Telephone Association, which also provides regular phone and Internet service.

The letter, mailed in a regular MTA envelope, also includes an opt-out form that can be mailed back with your next phone bill.

Both companies are providing the service in partnership with an outfit called Preferred Voice, which supplies the computer hardware, software and billing systems that make it work. Neither ACS nor MTA is bearing any of those costs. Dallas-based Preferred Voice takes a cut of the fees for the service.

Mary Merritt, Preferred Voice's vice president of finance, said the company requires most of its customers to use opt-out marketing.

"It's so we get a return on the investment in our technology," she said.

The technology is expensive to deploy, and without a critical number of customers it wouldn't pay for itself, she said.

ACS believes customers will like the feature if only they'll try it, Pease said. As is often true with new technology, getting people to sample it can be a challenge. That's why ACS decided to give customers a free trial, she said.

Wireless companies that choose not to go with the opt-out plan have to make a large, upfront payment and agree to make fixed monthly payments to Preferred Voice, according to Merritt.

"It would have required a huge investment on their part, which might have prevented them from providing the service at all," she said.

This was the first time ACS has used opt-out marketing, and it caused enough of a backlash among customers to make it the last, according to Pease.

"The intent was to get new technology out into the marketplace, not to get people to pay for something they don't want to use," she said. "This is not the way we'll be introducing new features in the future."

The free trial period for ACS Wireless' voice-activated dialing service is over at the end of May. On Wednesday, Pease said the only way to avoid the \$2 a month fee is to contact ACS and opt out. But on Thursday she said only customers who have tried Voice Connect will need to opt out to avoid the fee. Those who have not used it will not be billed, she said.

MTA used the opt-out method recently when it introduced a service used to screen out junk e-mail. The company will continue to use the technique but will do so judiciously, Whitstine said.

"We feel like it's still a very valuable method for us, but we want to be very careful in what features we deploy like this," she said.

June 14 will be the end of MTA's free-use period, and all customers, whether they tried the voice dialing feature or not, will need to opt out if they don't want it, Whitstine said.

At the end of this month, the company will send a second letter reminding customers that they must opt out if they don't want the service. It will be delivered in an envelope with the words "Important Account Information" printed on the front, Whitstine said.

MTA also will offer up to six months' credit to customers who neglect to opt out because they were

not aware that they had to, she said.

Daily News reporter Richard Richtmyer can be reached at rrichtmyer@adn.com or 257-4344.

Print Page

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State of Alaska
Department of Law

Gregg D. Renkes
Attorney General
P.O. Box 110300
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NEWS RELEASE



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FOR IMMEDIATE RELEASE: October 28, 2003

**STATE FILES SUIT AGAINST ACS FOR UNFAIR
BUSINESS PRACTICES**

(Juneau, AK) – Attorney General Gregg Renkes filed a complaint against ACS Wireless and its holding company, ACS Communications, Inc. for violations of Alaska Consumer Protection Act in connection with ACS' promotion of its "Voice Connect" wireless product earlier this year.

ACS promoted the new service through a "negative option" or "opt out" campaign, which required customers to notify the company if they did not want it. The company automatically billed customers \$2.00 if they failed to notify ACS that they did not want "Voice Connect" by the required deadline. The charge continued each month until the customer cancelled the plan.

"Consumers should never have to pay for a product or service not expressly requested by the consumer," said Attorney General Gregg Renkes. "These types of marketing tactics are inherently deceptive and open the door for a variety of consumer abuses. We want to make it clear that this kind of marketing will not be tolerated in Alaska."

The state's complaint asks the court to prohibit ACS from engaging in this kind of opt-out marketing in the future. It also asks the court to make ACS give refunds to consumers who were signed-up for "Voice Connect" as a result of this marketing tactic and pay the state civil penalties of \$5,000 for each consumer who was a target of this conduct.

Alaska Communications Systems Group, Inc. (ACS) provides long distance and facilities-based local telephone, wireless, data, network, and Internet services throughout Alaska. The Anchorage-based company serves residents in 74 communities throughout the state, including Anchorage, Fairbanks, Juneau, Kenai/Soldotna, Kodiak, and Sitka. It sells services to three-fourths of the state's population.

###



Free trial offers: Are they actually good deals?

By AL TOBIN
Better Business Bureau

Free trial offers are used by many companies to sell everything from books to CDs, from magazines to Internet access. Trial offers can be a great way to try out new products or services without making a long-term commitment. You should be aware, however, that by accepting a free trial offer, you might be agreeing to buy additional products and services, if you do not cancel within a specified period of time.

Before you accept a free trial offer, be sure you know what your obligations will be. For example, you may have to contact the company to cancel *during the trial period* to avoid receiving goods or services or to avoid paying for what you have already received. By not canceling, you may be agreeing to let the company enroll you in a membership, subscription or service contract, and to charge the fees to your credit card.

Pay close attention to the "material" terms advertisers use. According to the law, companies must clearly and prominently disclose the material terms of their trial offers *before* you give your consent. Material terms may include:

Trial offers can be a great way to try out new products or services without making a long-term commitment. You should be aware, however, that by accepting a free trial offer, you might be agreeing to buy additional products and services if you do not cancel within a specified period of time.

- how much time you have to cancel before you incur charges;
- the fact that by accepting the trial offer, you are actually agreeing to be enrolled in a membership, subscription or service contract or agreeing to pay for additional products and services if you do not cancel within the trial period;
- the cost or range of costs of goods or services you will receive if you do not cancel during the trial period;
- how to cancel during the trial period;
- whether you will be charged a non-refundable membership fee if you do not cancel within the trial period; and,
- whether fees will be charged automatically to the credit card you used to buy other goods or services.

Trial offers are promoted through all types of media: newspaper and magazine ads, TV and radio commer-

cial, direct mail, and the phone and Internet. In print ad offers, the material terms may appear in fine print as a footnote at the bottom of a

page, or on the back of the offer. To protect yourself, read the entire offer carefully before you decide whether it is a good deal for you. When offers are made orally – whether by radio, TV or on the phone – listen carefully to the message. If you do not understand the details, ask the caller to repeat the terms and conditions as many times as it takes until you understand. Or, ask them to send you the terms and conditions in writing. Never give-in to pres-

sure to agree to a deal. The BBB, along with the Federal Trade Commission, suggest you ask the following questions:

- Is the free trial offer related to a membership, subscription or extended service contract?
 - Do I have to contact the company to avoid receiving more merchandise or services?
 - Who do I contact to cancel?
 - Will I receive other
- page 32 please*

Free trial offers . . .

continued from page 26
products with the free item? If so, will I have to pay for them or send them back if I do not want them? How long do I have to decide before incurring a charge?

- Is there a membership fee? If so, is it refundable?
- Will you automatically bill my credit card for anything?
- Who is offering the trial – you or another company? What is the name and address of the company?

If you have a problem with a trial offer, try to resolve it with the seller first. If you are dissatisfied with the response, contact the Better Business Bureau (www.bbb.org), Federal Trade Commission (www.ftc.gov) or your local consumer protection agency.

Al Tobin is chief executive officer for Better Business Bureau of Alaska, Inc.



FTC gets complaints of negative options gone wild

BY DAVID S. HILZENRATH
The Washington Post

Timothy Cain of Rochester, N.Y., said he was trying to simplify his Christmas shopping last winter when he visited the Web site of "Girls Gone Wild" and bought a pair of videos for his brother for \$9.99 plus shipping. He was incensed, though, when additional videos started arriving monthly, along with \$24.98 in charges on his credit card.

Unwittingly, he had purchased a subscription, Cain said, a fact that was "hidden" in the Web site.

The videos' producer, Mantra Films Inc., uses an increasingly common marketing strategy known as a "negative option," which requires the consumer to take action to avoid continuing charges. The video series, in which spring break revelers expose themselves for roving cameras, has become a hot seller.

Negative options can be a convenience for consumers, but they are also "ripe for abuse," said Reilly Dolan, assistant director for enforcement in the Federal Trade Commission's bureau of consumer protection. Over the past two years, complaints to the FTC about unordered merchandise have increased by 60 percent, and negative-option marketing accounts for a significant part of that, he said.

Cain filed a complaint with the Better Business Bureau, one of 843 grievances about Mantra filed over the past three years, according to William Mitchell, president of the BBB chapter in the Los Angeles area, where Mantra is based.

The Experian credit reporting bureau's ConsumerInfo.com subsidiary has been the subject of 960 complaints to the BBB over the same time period, Mitchell said, and the bureau revoked ConsumerInfo.com's membership in 2001 when it refused to improve disclosures.

The related FreeCreditReport.com site offers a "FREE credit report in seconds" and adds: "So what's the catch? There isn't one!" But many consumers who took advantage of the offer didn't realize they were enrolling in a credit monitoring service until the annual \$79.95 charge showed up on their credit card statements, a BBB report said.

Under federal consumer protection standards, marketers must disclose significant terms of a transaction in a "clear and conspicuous" fashion. "Whether a disclosure meets this standard is measured by its performance -- that is, how consumers actually perceive and understand the disclosure within the context of the entire ad," an FTC guidance says.

The "Girls Gone Wild" subscription feature is discussed deep in a "Terms and Conditions" section of the videos' Web site, and it is possible to order the merchandise without ever seeing that text.

"I think it's extremely misleading," said the BBB's Mitchell. "It's fairly obvious that the whole thing is set up to rope people into this automatic reorder program and then of course make it difficult to extricate yourself from that situation."

Asked recently why the company doesn't disclose the terms more conspicuously, Mantra spokesman Bill Horn said, "We are going to evaluate it, and we're sure to make some changes."

"While Mantra feels that the monthly subscription service aspect of Web-based ordering is clear for consumers, you have made some interesting points about how some consumers may be confused or may choose not to read the terms of the sale," Horn said.

The FTC occasionally takes action against companies for inadequate disclosure of negative options. In 1997, it accused America Online of failing to make clear that consumers would automatically be charged for continuing service if they didn't cancel before their free trials ended. AOL settled the case by agreeing to make clearer disclosures.

Last November, the FTC alleged that marketers of books such as "Best of Martha Stewart" and "Southern Living Christmas" failed to properly disclose the negative-option feature of offers made through mail and phone solicitations. Oxmoor House and its parent, Southern Progress Corp., agreed to pay penalties of \$500,000 to settle an FTC complaint.

The company agreed to change the wording in its offers, but Southern Progress spokeswoman Laura Hardin said there was "nothing legally wrong with the way we market the books."

The subscription aspect of the ConsumerInfo.com program is explained in small print under the heading "Privacy Policy Notice" after the consumer fills out two screens of ordering information.

Why isn't the disclosure displayed up front on the site? "You can't put everything on one page," Experian spokesman Donald Girard replied. "I think the font type would be so small that you would not really get the message across very clearly."

The terms are more prominently displayed on another Experian Web site

advertising similar services.

ConsumerInfo.com, which has 1.2 million subscribers, takes the complaints seriously and resolves most of them quickly, Girard said.

As for Mantra, Horn said, the number of complaints about "Girls Gone Wild" doesn't show a huge percentage of unhappy customers, considering the millions of videos sold annually.

In a December television interview, Mantra founder and Chief Executive Joseph Francis, 30, said the company had sold "tens of millions" of videos "and sales have been in the hundreds of millions."

Despite his frustration with the company, Cain expressed admiration for its money-making power. "It's a thing of beauty if you look at it from the other side," he said. "It's just very rigged in their favor."

Mantra said Cain had to return the goods to get his money back, but would not refund the \$4.99 shipping and handling charge.

On Mantra's online order form, the "Agree to Terms" box is automatically checked -- as a convenience, Horn said. Only by clicking on the word "Terms" would the consumer see them. Section 8A of the terms says, "Certain products offered by Mantra consist of a subscription," but the site does not explicitly say which ones.

Elsewhere on the site are references to a "MONTHLY PREVIEW PROGRAM" with the notation "CANCEL ANY TIME," but Horn agreed those references alone don't explain the negative option, and one could place an order without ever seeing them.

A BBB report on Mantra suggested recipients of unordered merchandise dispute unauthorized charges with their credit card issuer.

The report also noted that, under federal law, consumers are entitled to keep unordered merchandise without paying for it.

Click here to return to story:

http://charleston.net/stories/051203/bus_12marketing.shtml

HB

340

SENATE COMMITTEE REPORT

DATE: 2/25/04

FURTHER: Judiciary

DATE TURNED
IN TO OFFICE: _____

Labor and Commerce Committee considered CS FOR HOUSE BILL NO. 340(JUD) am

HB 340 DAMAGES IN CONSTRUCTION CLAIMS

"An Act relating to damages in an action for a defect in the design, construction, and remodeling of certain dwellings; and providing for an effective date."

and recommends:

- be replaced with _____ CS _____ (_____)
- adopt previous _____ CS _____ (_____)
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to _____ Committee

Senate Bill:

- Same Title
- New Title

House Bill:

- Same Title
- Technical Title Change
- New Title w/ SCR # _____

NEW FISCAL NOTE(S):

Department	Date	Fiscal	Zero	Indet.	FN#

PREVIOUS FISCAL NOTE(S):

Department	Date	Fiscal	Zero	Indet.	FN#

APPROPRIATION - no fiscal note

SIGNATURES AND RECOMMENDATIONS:	DO PASS	DO NOT PASS	NO REC	AMEND
<i>Ralph Neekens</i>	✓			
<i>Betty Davis</i>			✓	
<i>[Signature]</i>			X	
<i>[Signature]</i>			X	
CHAIR: <i>[Signature]</i>	✓			



REPRESENTATIVE KEVIN MEYER

HOUSE DISTRICT 30

SPONSOR STATEMENT

CS HB 340 (JUD)am

“An Act relating to damages in an action for a defect in the design, construction, and remodeling of certain dwellings; and providing for an effective date.”

CS HB 340(JUD)am Damages in Construction Claims places a limit on the damages that can be awarded in a construction defect lawsuit to the actual cost of fixing the defect and other closely related costs. This bill does not apply to, limit, or otherwise affect lawsuits alleging personal injury or wrongful death resulting from construction defects.

Beginning in 2001, a disturbing trend among insurance carriers developed that is impacting the housing industry nationwide, but particularly in Alaska. Construction professionals are paying significantly higher insurance premiums for statutorily required general liability insurance. Under AS 08.18, a contractor must file with the State of Alaska satisfactory evidence that the applicant has public liability and property damage insurance covering the applicant's contracting operations in this state.

Coupled with the rising costs in mandatory insurance, contractors and subcontractors are also facing a decline in policy availability and number of insurance carriers in the state of Alaska. If a construction professional is able to find affordable insurance, often the policy is limited in coverage, and generally excludes coverage for any claims arising out of a construction defect.

The cause of these difficulties is the increase in construction defect litigation. Insurance carriers are passing expenses incurred due to these lawsuits on to construction professionals in the form of increased premiums. Insurance carriers are pulling out of the Alaska residential construction market, thus making it difficult to obtain required liability insurance.

CS HB 340(JUD)am provides a working solution to the cost of general liability insurance and availability of quality insurance providers in Alaska. By establishing a limit on the amount of damages that may be recovered in a construction defect lawsuit, insurance carriers can see that Alaska is working towards establishing a less risky insurance environment. The passage of CS HB 340(JUD)am will create an incentive for national carriers to return to Alaska and provide construction professionals with a break in the cost of mandated insurance.

Last Updated: February 19, 2004

Email: Rep
Session: State Ca
Interim: 716 W. 4th

SPONSOR STATEMENT

(907) 485-4945
7) 465-3476
(907) 269-0197



REPRESENTATIVE KEVIN MEYER

HOUSE DISTRICT 30

SECTIONAL ANALYSIS

CS HB 340 (JUD)am

“An Act relating to damages in an action for a defect in the design, construction, and remodeling of certain dwellings; and providing for an effective date.”

Section 1: Provides that a homebuilder must provide notice of limitations to a homebuyer under AS 09.45.893(c).

Section 2: Repeals and reenacts AS 09.45.895. Provides that a construction defect lawsuit covered under AS 09.45.881-09.45.899, is limited to the following damages:

1. The reasonable cost of repairs to cure the defect or actual damages caused by the construction defect;
2. The reasonable temporary housing expenses, if any, during the repair of the defect;
3. The reduction in market value, if any, caused by the construction defect; and
4. The reasonable and necessary attorney fees and costs.

Provides that the limitation on damages does not apply if the defect was caused by gross negligence or reckless or intentional misconduct by the construction professional.

Section 3: Applicability

Section 4: Effective Date

Last Updated: February 19, 2004



REPRESENTATIVE KEVIN MEYER

HOUSE DISTRICT 30

MEMORANDUM

DATE: February 19, 2004

TO: Senator Con Bunde
Chairman, Senate Labor and Commerce Committee

FROM: Representative Kevin Meyer *KM*

RE: Explanation of changes in *KM* 340(JUD)am

HB 340 was amended on the House Floor. The House of Representatives adopted the following changes:

1. Page 2, line 27:

After: "attorney fees"

Insert: "and costs."

2. Page 3, line 2:

Delete: "or"

Insert: " , "

3. Page 3, line 3:

Following "claim"

Insert: " , or any amount the claimant is required to repay under the terms of the homeowner's warranty contract or homeowner's insurance policy"

FISCAL NOTE

STATE OF ALASKA
2004 LEGISLATIVE SESSION

Fiscal Note Number: 1
 Bill Version: CSHB 340(L&C)
 (H) Publish Date: 1/26/04

Revision Date/Time (Note if correction): _____ Dept. Affected: DCED
 Title Damages In Construction Claims RDU Occupational Licensing (117)
 Component Occupational Licensing
 Sponsor Representative Meyer
 Requester Labor & Commerce Component No. 2360

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
-----------------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
-------------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2004) cost: 0.0

Mark this box (X) if funding for this bill is included in the Governor's FY 2005 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This legislation relates to claims and court actions for defects in the design, construction, and remodeling of certain dwellings, and limits when certain court actions may be brought; it has no impact on the Department.

Prepared by: Rick Urion, Director Phone (907) 465-2538
 Division Occupational Licensing Date/Time 1/21/04 12:29 PM
 Approved by: Edgar Blatchford, Commissioner Date 1/21/2004
 Agency Department of Community & Economic Development

AS 09.45.893. Notice required in contract.

(c) The notice required by (a) of this section must be conspicuous and must be in substantially the following form:

ALASKA LAW AT AS 09.45.881-09.45.899 CONTAINS IMPORTANT REQUIREMENTS THAT YOU MUST FOLLOW BEFORE YOU MAY FILE A COURT ACTION FOR DEFECTIVE DESIGN, CONSTRUCTION, OR REMODELING AGAINST THE DESIGNER, BUILDER, OR REMODELER OF YOUR HOME. WITHIN ONE YEAR OF THE DISCOVERY OF A DESIGN, CONSTRUCTION, OR REMODELING DEFECT, BEFORE YOU FILE A COURT ACTION, YOU MUST DELIVER TO THE DESIGNER, BUILDER, OR REMODELER A WRITTEN NOTICE OF ANY DESIGN, CONSTRUCTION, OR REMODELING CONDITIONS YOU ALLEGE ARE DEFECTIVE IN ORDER TO PROVIDE YOUR DESIGNER, BUILDER, OR REMODELER WITH THE OPPORTUNITY TO MAKE AN OFFER TO REPAIR OR PAY FOR THE DEFECTS. YOU ARE NOT OBLIGATED TO ACCEPT ANY OFFER MADE BY THE DESIGNER, BUILDER, OR REMODELER. THERE ARE STRICT DEADLINES AND PROCEDURES UNDER STATE LAW, AND FAILURE TO FOLLOW THEM MAY AFFECT YOUR RIGHT TO FILE A COURT ACTION.

AS 09.45.895. Collateral sources. In an action under AS 09.45.881-09.45.899, a court shall deduct from the compensation awarded to a claimant any compensation paid to the claimant under a homeowner's warranty contract or a homeowner's insurance policy as compensation for the defects that are the subject of the action. The amount of this deduction does not include any compensation paid by the construction professional to the claimant to satisfy the claim or any compensation paid under an insurance policy issued to the construction professional to satisfy the claim.



NAHB
NATIONAL ASSOCIATION
OF HOME BUILDERS



CIVIL JUSTICE REFORM

Civil Justice Reform is needed to counter the detrimental impact that increased costs of litigation have had on the housing industry. Civil Justice Reform has several key components, including class action reform and state notice & opportunity to repair laws. With respect to class actions, High Production Builders and affiliate members may be subject to class action lawsuits in the context of a product defect case. Class action lawsuits are subject to widespread abuse by trial attorneys and individual plaintiffs, resulting in costly and unfair settlements, skyrocketing insurance premiums, and unreasonable attorneys fees, with little benefit to consumers. The state notice & opportunity to repair laws create a system that requires homeowners to notify builders of alleged construction defects before commencing litigation. The process gives builders the opportunity to inspect the defects and offer to repair the defects or to settle the claim via monetary payment. The legislation's intent is to resolve disputes between builders and consumers without having to resort to time consuming and costly litigation.

On June 12, 2003 the House approved H.R. 1115, the "Class Action Fairness Act of 2003." The bill was approved by a vote of 253 to 170, with 32 Democrats voting for the legislation. NAHB sent a letter to the entire House in support of the bill and placed calls to Democrats who were undecided on the day of the vote. One amendment was adopted by voice vote on the House floor. The amendment broadens the category of class action cases that would remain in state court. The amendment was a compromise that mirrored an amendment authored by Senator Diane Feinstein (D-CA) and adopted by the Senate Judiciary Committee during its mark up of the Senate version of the class action bill. The adoption of the amendment increases the chance that the bill will move through the Senate and be passed into law. Supporters of the bill claim that reform is needed to curb the trend of "forum shopping," a practice in which class action cases are being filed in state courts that are known for awarding large settlements.

Provisions of the amendment adopted on the House floor:

- Raises the aggregate amount in controversy required for federal court jurisdiction from \$2 million to \$5 million.
- If less than one-third of the plaintiffs are citizens of the same state, the case is automatically eligible for federal court jurisdiction under the new diversity rules in this bill.
- If between one-third and two-thirds of the plaintiffs are citizens of the same state as the primary defendants, the federal courts have the discretion, after weighing five factors, to determine if the case is appropriately of a local character and return intrastate class actions to state court.
- If more than two-thirds of the plaintiffs are citizens of the same state, the case remains in state court and is not subject to the new rules contained in this bill.
- If there are fewer than 100 plaintiffs the case remains in state court.

The amendment substantially changed the reach of the original bill. NAHB is currently assessing the amendment, and its impact on our members, in anticipation of the Senate's review of the bill.

Senate Majority Leader Bill Frist (R-TN) has indicated that he is planning to bring class action reform legislation to the Senate floor for a vote sometime in this Fall. S. 274, the "Class Action Fairness Act of 2003", was reported out of the Senate Judiciary Committee in April. The bill is similar to the House passed class action bill, H.R. 1115.

1201 15th Street, NW • Washington, DC 20005-2800
(202) 266-8326 • (800) 368-5242, ext. 8326 • Fax: (202) 822-8135



NAHB
NATIONAL ASSOCIATION
OF HOME BUILDERS



CIVIL JUSTICE REFORM

NAHB worked with a consultant to gather data to help identify the underlying liability problems facing the building industry and to develop potential solutions that may address these problems. Further, a review was conducted of the constitutionality/legality and political feasibility of various tort reform options. This information enabled NAHB to develop and adopt a resolution on civil justice (tort) reform at the 2003 Spring Board of Directors meeting.

Efforts this year to advance Notice & Opportunity to Repair legislation have scored notable success, with 12 states passing new laws and others still considering them. As of October 20, 2003 notice and opportunity to repair legislation has been signed into law in 2003 by the governors of twelve states (Alaska, Colorado, Florida, Idaho, Indiana, Kansas, Kentucky, Montana, Nevada, Oregon, South Carolina, and West Virginia). Texas' major construction reform bill, which adds to their existing dispute resolution process, was signed by the governor on June 20. The new law includes building standards, which eliminates existing implied warranties, but creates a specific statutory warranty of habitability. NOR bills are still active in several states.

NAHB continues to work with national organizations of elected and appointed public officials that are considering reform of the nation's tort liability system.

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NAHB Web Resources

www.nahb.org

Civil Justice Reform

Alaska State Chamber of Commerce

2004 Position

Amend the Tort Laws and Regulations

The Alaska State Chamber of Commerce supports amending tort laws and regulations to reduce the number of wasteful law suits and exorbitant settlements and awards that cause insurance rates to climb and businesses to become less competitive in Alaska.



AIA Says Colo. Bill Provides Relief from Construction Defect Lawsuits

April 22, 2002

A bill making its way through the Colorado House would limit the damages available for civil actions arising out of construction defects and should be enacted as quickly as possible, according to the Alliance of American Insurers.

An amended version of the bill (HB 1398) passed in committee earlier this month. It would require a claimant to file a list of construction defects, limit civil damages, prohibit non-economic damages except for bodily injury or wrongful death and prevent suits for negligence where a building violation has been alleged unless the claimant can show actual loss or damages. Claimants would be entitled to reasonable costs of repairs and temporary housing, the reduction of market value, reasonable value of loss, reasonable attorney fees, additional costs incurred including expert fees and interest as permitted by law.

The introduced version of the bill applied to residential construction defect claims. However, the amended version eliminates the word "residential," extending the bill to all construction defect claims.

"This is a good bill because it is aimed at reducing the costs of construction defect litigation, which may help provide some relief to insurers and construction professionals in Colorado," Sarah White, a policy manager in the Alliance's property/casualty department.

Colorado is one of several states tackling the problem construction defect lawsuits are causing, she noted. "Washington Gov. Gary Locke (D) recently signed into law SB 6049, which establishes an alternative dispute resolution procedure, giving aggrieved parties other options besides litigation in these situations."

Construction defect lawsuits are a growing problem for contractors in many western states. Because of the increased amount of expensive litigation, insurers have either stopped writing policies to cover contractors, or have been forced to price the policies at rates up to 10 times higher than prior coverage.

"The issue of construction defect lawsuits is of major concern to our industry," White remarked. "Courts have been struggling with the definition of what constitutes a construction defect and whether or not they fall within the coverage of commercial general liability (CGL) policies. We believe CGL policies weren't intended as warranties.

"Many lawyers see this as another class-action shopping spree, and they are suing every contractor and subcontractor they can find, trying to get insurers to foot the bill. I've seen reports of one case that involved 20 contractors and 50 lawyers that ran for 22 weeks. The courts have been inundated by these lawsuits."

URL: www.insurancejournal.com/news/newswire/west/2002/04/22/17507.htm

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Tuesday, July 02, 2002
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INSURANCE CRISIS: Builders voice concerns

Defect lawsuits blamed for rise in coverage costs

By HUBBLE SMITH
REVIEW-JOURNAL

Hundreds of trade contractors Monday blamed an increase in frivolous construction defect litigation for an "insurance crisis" that threatens to cripple Nevada's home building industry.

"This situation has gripped the industry for several years and continues to get worse," said Steve Hill, president of Silver State Materials and chairman of the Coalition for Fairness in Construction, a group that was recently formed to lobby for legislative reform.

Hill was one of several hundred contractors who jammed the Sawyer State Building Monday to testify, via videoconference, before Nevada Insurance Commissioner Alice Molasky-Arman about the availability and cost of construction liability insurance.

More industry officials attended the hearings in Carson City.

The crisis is driving up the median price of a new home in Las Vegas, which is currently at \$187,000 and expected to top \$200,000 by the end of the year. Home builders estimate that 1,400 potential buyers are priced out of the market for every \$1,000 increase in price.

Additionally, Hill said, with construction jobs accounting for about 10 percent of Nevada's work force, the state can expect to see a rise in unemployment if this issue isn't resolved.

Robert Lewis, whose family has built 25,000 homes in Las Vegas since 1961, said one of the reasons he sold his company to KB Home in 1999 was the "hostile environment" for home builders resulting from construction defect litigation and the inability to get insurance.

"I always viewed insurance as a necessity to do business," he said. "Agents may have sold me more insurance than I needed, but it provided our company and our customers comfort and ease of mind."

Lewis said insurance coverage, when available, was not only expensive but

often limited. And instead of having choices, it became a take-it-or-leave-it proposition.

"I really don't blame the carriers since they too have become a victim of our litigious society," he said.

Bruce King, president of Pete King drywall and painting in Las Vegas and Arizona, testified that his insurance rates have gone from \$161,000 a year in 1999 to \$1.4 million that he expects to pay in August.

"Some people say it's because of September 11, but these insurance companies are not only raising their rates, they're leaving the state of Nevada," King said.

Builders would receive four to eight rate quotes just two to three years ago, whereas today they're lucky to get one or two quotes, said Mark Tomlinson, president of the Southern Nevada Home Builders Association.

Molasky-Arman said she's aware of the shortage, and has been sending out notices to beware of insurance companies that are not authorized to do business in Nevada. She said one has already been discovered.

Many things are feeding construction defect litigation, said Paul Wilkins, a building official in charge of permits and inspections for the city of Las Vegas.

"We expect homeowners, if there's a problem, to call up a contractor and they'll come out and fix it," he said. "There are some contractors where a customer calls and gets routed to customer service and they never get back to them."

Then there's the sheer volume of construction activity in Las Vegas. Over the past eight to nine years, Wilkins said construction valuation permits have exceeded \$1 billion a year.

"So that's going to attract a lot of people, all kinds of people," he said, suggesting the high volume of construction activity is probably attracting some lower-quality contractors and builders.

Insurance company representatives generally agreed with the contractors, saying rising premiums are primarily a result of settlements in construction defect cases.

"Insurance companies are basically saying we need to define what a construction defect is and how a policy is supposed to respond," said Rod Leavitt, owner of Leavitt Insurance Agency in Las Vegas.

For example, he asked, if a toilet doesn't sit straight and rocks back and forth, is that a defect or just a maintenance problem?

"A lot of things that were never contemplated to be covered by insurance, the legal society is calling it a defect," he said.

Nancy Quon, a construction defect attorney with the firm Mainor & Harris, said Monday's hearing was an attempt by the construction industry to dovetail with what's happening in medical malpractice insurance.

"It was merely an attempt to catch the Legislature's ear," she said. "A lot of this talk about the right to repair there was already legislation on the books that allowed them to do that, but they didn't take advantage of it."

This story is located at:

http://www.reviewjournal.com/lvrj_home/2002/Jul-02-Tue-2002/business/19098091.html

Industry Under Siege:

Contractors Face Greater Cost, Less Choice for Insurance

by Joe Wheeler

From *The Construction Zone*: July 2000

Nevada's contractors face increasing costs and less choice of insurance carriers for their general liability insurance thanks to construction defect lawsuits.

Cheryl Justin, branch manager of Comstock Insurance, said that construction defects are a national problem, and that insurance companies are looking harder at southern Nevada risks. One insurer, Hawkeye, has chosen to non-renew most kinds of residential subcontractors, while other insurance companies are excluding contractors who build condominiums.

"What happening is that with residential general contractors, or "paper" generals, it's becoming more difficult to find coverage for them," Justin said. "They are ultimately responsible for the work of all the subs, and if they've had any construction defect cases, it's hard to write them."

Federated Insurance is a well known insurer who still writes subcontractors who do residential construction. Rates have gone up and those who do work on condos will face much more scrutiny in underwriting. So far, Nevada isn't so bad, according to Justin. "We still have good insurance markets."

How long that lasts is a guess. Another problem facing contractors is the quality of the insurance companies willing to write construction risks. "There's a lot of companies who will write coverage," Justin said. "It's just that the companies may not be financially strong or the coverage is reduced."

Tom Wheeler, vice president of marketing for Nevada Contractors Insurance, said that construction defect loss control needs to begin with the project. Documentation of every phase of construction may answer questions of quality asked years later.

"NCI is just starting to offer products like general liability that expose the company to these types of suits," Wheeler said. "We want to make sure our insureds are practicing effective loss control, which means preparing to defend allegations of construction defects."

Contractors must also be aware of changes made to coverage at renewal, according to Comstock Insurance's Justin. Coverage changes could include provisions that leave a contractor on his own if he's sued for a construction defect.

"There are some companies who exclude subsidence," Justin said. "If it's determined that subsidence is the problem, there's no coverage." One of the largest defect settlement on record, \$21 million, involved subsidence issues in North Las Vegas. Based on that, "It's important that contractors understand the exclusions in their policy," Justin said.

Exclusions can be changed at renewal. If a contractor is not careful, his policy may leave him exposed to settling a lawsuit using his own resources. At a recent seminar on construction defects, attorney Scott Rasmussen said that the average case takes two years to settle and the highest cost may not be the settlement, but the legal fees. If the contractor's policy excludes coverage, the contractor pays those costs.

Although a construction defect lawsuit may take two to three years to resolve, time is not on the contractor's side. The insurance company "reserves" an amount of money for the settlement as soon as the lawsuit is filed. That "reserve amount" is credited against the contractor's loss ratio from that point on. When the policy comes up for renewal, the rates go up according to the total amount paid in actual claims and the amount "reserved."

According to attorney Rasmussen, the settlement amount does not reflect the actual cost of the case. If a construction defect case settles for approximately \$20,000 to \$30,000 for a subcontractor, the cost would be much higher when legal fees are factored in. A case that takes two years to resolve will have an additional \$60,000 to \$70,000 in fees.

Such settlements and fees can give a contractor a "negative" loss ratio, meaning that the insurance company paid out more money than collected in premiums. This puts the contractor at the highest level for renewal - *if* that insurer chooses to renew at all.

"There's going to be a lot of business owners who will have to get other coverage," Cheryl Justin said. "Until the legislature changes the law to let money go to repairs and not to attorneys, this is how it's going to be."



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Industry Under Siege:

Defect Claims Impact Insurance *Division of Insurance Survey Shows Less Coverage, Higher Rates*

by Joe Wheeler

From The Construction Zone: March 2001

Nevada's Division of Insurance conducted a survey of contractors, insurance companies, and insurance agencies to assess the availability and affordability of insurance.

The results depict an insurance market with, "A limiting of coverage by the carriers, coupled with an increase in rates and premiums for residential developers and contractors."

The survey form was sent to 1000 construction companies, 203 insurance agencies, and 544 insurance companies in August, the results tabulated over time.

Of the construction companies surveyed, not all those who got the survey chose to respond. Those who did were asked to answer questions such as, "Are you having any difficulties procuring construction defect coverage in Nevada?"

The answers reflected that insurance is getting more expensive, that carriers are discontinuing coverage for condos and town homes, that some carriers are canceling policies or non-renewing them, and that contractors are losing customers due to restrictions placed upon them by insurance carriers.

Contractors are passing the higher cost on to their customers, according to one response. The increased insurance cost will be passed on to buyers, and some potential home buyers (especially the first time buyer), will not be able to afford a home.

A builder reported that the construction defect claims process goes awry from the beginning. Citing that insurance companies either give him a new or inexperienced attorney to represent his case, or an attorney who is just "going through the motions" with the plaintiff's attorneys. What really rankled the contractor was the chummy, "coffee club" atmosphere that exists between defense and plaintiff attorneys. They all seem to know one another, he said, the contractor being the only one not part of the club. "This can be seen at nearly every stage of litigation and it is simply a crime, in my estimation."

The most common claims for defects experienced by contractors are for condos, wind damage and subsidence issues. One contractor reacted bitterly to "boiler plate" defect lists that include items that do not even exist at the sites named in the claim. He said, "...As a homebuilder, I am guilty until proven innocent."

Insurance agencies responded that the trend in premiums is for increases, most of the respondents saying that premium increases were 15 percent or higher. New restrictions have multiplied into a laundry list of excluded coverages and excluded activities. Montrose exclusions are common, as are multi-family housing exclusions, condos and town home exclusions.

Agents are finding it harder to place coverage for framing, concrete and drywall contractors, or anyone that has more than 20 home starts a year. Another side of the issue is that while coverage has gotten more restricted, and more complicated, the agents feel that the contractors understand it less and less.

Of the 221 insurance carriers that participated in the DOI's survey, 193 of them had not written construction risk coverage in the last four years, 17 were still writing coverage (many with restrictions or exclusions), and 11 carriers had stopped writing contractors altogether.

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SECOND CHANCES

Thirteen more states pass laws giving builders the right to fix defects in new homes.

With the ink barely dry on many right-to-repair laws, it's too early to say how much they will ultimately help builders struggling against construction-defect trends and spiraling insurance costs.

But early responses are promising.

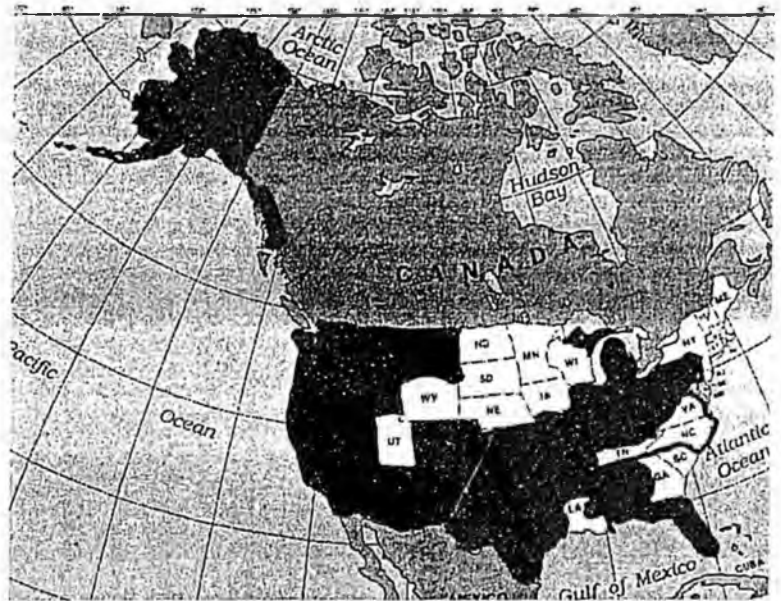
"We've gotten a favorable reaction from the insurance industry," says Clayton Traylor, senior staff vice president of construction, codes and standards (state and local operations) at the National Association of Home Builders (NAHB). "The real bounce for the insurance guys is that something is different...they're looking at the probability that there will be fewer [construction defect] cases going into the court system."

Builders and others hope that will be the case, especially in the thirteen states that passed laws in 2003, giving builders the right to fix any defects in homes before being sued. At press time, Pennsylvania was also considering such a bill.

Among the 17 states with such legislation in place, the NAHB likes the laws in Colorado and Texas best. Colorado limits the amount and type of damages builders must pay in construction-defect suits, while Texas provides for self-policing through a nine-member panel that has the power to set mandatory residential construction performance standards. These state standards should eliminate much of the wrangling of construction-defect litigation by making it easier for people in Texas to decide whether or not a new home's imperfections is truly a defect. "In other states, a construction defect is in the eye of the beholder," Traylor says. "In Texas, these standards are adopted by statute, so they have the force of the law."

Next year, builders hope to pass right-to-repair laws in Arkansas, Illinois, Mississippi, New Mexico, and Oklahoma, where bills made progress last year.

**17 states currently have right-to-repair laws on the books. Eight are considering such legislation.*



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The Insurance Crisis

A guide for a challenging market

What goes up must come down, right? In the midst of an all-around economic downturn, this seems the case, but the real question builders are asking is: will these rising insurance premiums ever come down?

"The economy is cyclical," Joel Gregoire of Lockton Insurance says, and right now, it's a hard market. In the general liability issue, growth was the hot topic. Now with layoffs and closings, the economy has taken a natural growth control," recalls Rob Nanfelt, government affairs director for the Colorado Association of Home Builders. Insurers are dropping out of the market, and those that are staying are raising their prices and excluding essential coverage. What can a builder do to cushion this blow? The first step to resolving this problem is to define the crisis; the second, is to identify the possible solutions.

THE CRISIS

"The high price for general liability unfortunately puts builders out of business because they can't afford the premiums. If a small residential builder only puts out a few houses a year, unless they are high-end projects, it's hard to add it on to cover the cost, so they can't stay in business," Nanfelt says.

Why are premiums on the rise? Many factors have been in motion contributing to the difficulty of keeping premiums

low, while getting important coverage.

According to Colleen King, a speaker at the 2003 International Builders' Show (IBS) from a carrier that specializes in builder insurance, "The investment market is changing. Insurers aren't getting high returns on paid premiums." With interest rates decreasing, insurers are also losing out on gains, "passing this cost on to the builder." In addition, catastrophes have been more prevalent; for example, the insurance industry has paid out billions of dollars with Sept. 11, King explains, not to mention a string of natural disasters: floods, hurricanes, earthquakes. "You may be asking how this affects you? Look at it like this — when, insurance pays out a loss, it affects everyone."

In the immediate forefront of this crisis, construction defect litigation has hit every state and poses a constant threat to all general liability providers. "In the residential market, insurance losses are horrendous. Insurance carriers are drawing out from residential construction due to poor underwriting losses, which means [insurers] are paying out more in losses than they're taking in with premiums," reports Bruce Harrell, CEO of HBW Insurance Services.

He continues that these providers choose not to deal with the problem, but rather leave the industry altogether. "The problem with certificates of insurance is that it is nearly impossible to accurately predict the potential losses. Reinsurers don't predict risk and insurance carriers can't figure out the amount to charge over 10 years," Gregoire says. This unpredictability drives insurers to leave the market to make money where good predictions can be made, like workers' compensation, he adds.

Exclusions and endorsements

Meanwhile, having wised up to the potential for huge losses and soliciting lawyers, the few insurers remaining are actually eliminating critical coverage from general liability policies on issues such as soil movement and mold. Carriers have exercised their right to exclude likely "incidents" from general liability coverage. Patrick Wielinski of Cokinos, Bosien & Young says in his article, *The Changing Landscape of Coverage Disputes Over Defective Work Claims* (March 2000; www.IRIM.com), that exclusions, targeted specifically at business risks, have done little to affect the basic coverage under the policy. The exclusion simply amounts to a restatement of basic concepts relating to the definition of "property damage."

"In terms of insurance coverage disputes, this phenom-

enon has resulted in a de-emphasis of the traditional property damage exclusions as a basis to deny coverage for defective work claims," Wielinski notes.

Builders who have had coverage in the past are not shielded from this trend. Upon renewal of contracts, endorsements and exclusions can be added, removing the coverage a builder once had from his policy. Clifford J. Shapiro, partner and chair of the construction law group at Sachnoff & Weaver, Ltd. in Chicago, advises that it is key to be careful when renewing policies to ensure that a builder is well covered or at least aware of the coverage they've been given. Shapiro notes that the reality of a tight market is obvious when a general contractor renews his/her insurance; it's likely that he or she will leave with a higher rate and less coverage.

Standard policies have more frequently been including endorsements, or written changes in policy stating certain terms, that legally become part of the policy, Shapiro explains. "These offer an insurer the right to change a policy in conjunction with what the market can bear on renewal," he says.

If these additions fall through the cracks, which can be the case with smaller companies who don't have an in-house risk management team, and a claim is filed, the builder learns about these changes the hard way, Shapiro adds. Once a renewal notice is signed, it is a binding contract, he says, so it is pertinent that a builder has a broker, an attorney or a third party look over the policy before it is signed. "Be aware of what you're buying," Shapiro asserts.

Wise additions to internal practices

So what can a builder do to keep insurance premiums low and receive good coverage? In the face of this crisis there are no quick fixes; however, there are ways you can improve your business to make yourself more attractive to insurers.

One of the big challenges you will face, Harrell points out, is the difficulty in determining legal liability for builders and contractors. Unfortunately for builders, the insurance industry operates on this principle.

"Your general liability policy is designed to protect you from any legal liability brought against you," Harrell says. "If insurers can't determine when this starts and ends, the industry generally leaves because they need a dollar amount in order to turn a profit." The builder must implement change in his practices to set the stage for credibility, reassuring the providers they can invest in you, he adds.

First, you must prove that you are a reliable client. "It is your responsibility to prove to the underwriter that you are better than other builders because you are fighting for the

same coverage," explains Bruce Thompson, senior loss control consultant at Lockton Insurance and a presenter at IBS.

The ways things are going, Harrell says, you must be responsible for implementing a risk management program, step up and define your legal liability.

Documentation procedures

Gregoire says that as a builder, a quality assurance program is essential with step-by-step plans and an audit program. "Go out with construction managers and train them how to look for potential construction defects," he says. "Have written programs in place, go over them with a carrier and broker, making sure you're doing things right before anything happens." Thompson suggests working with the NAHB, your broker, your attorney and other builders to see what they're doing; ask for their help.

Shapiro recommends a third-party job oversight engineer to lend credibility to your documentation. The oversight engineer serves to watch over and document the project through its various stages. Although smaller firms may not be able to afford this, keeping proper documentation throughout will still be beneficial if an occurrence arises, Shapiro says.

The NAHB Research Center (NAHBRC) gives these pointers for quality assurance documentation in its *Quality Assurance System for Wood Framing Contractors* manual. In the event a construction defect claim is brought against your firm, you should have such documentation to support your work and your product. The NAHBRC suggests that within the firm, an appointed employee must ensure that records are retained for a minimum of three years.

The following records must be retained:

- Job specifications
- Completed inspection forms
- Records of nonconformances
- Warranty service and repair records

Contracts, including:

- Builder-trade contracts
- Purchase contracts

Quality management records, including:

- Training and test records
- Preventive action records, quality system audits and review records
- All quality manual versions
- Builder satisfaction surveys

Beneficial wording

The Hartford Loss Control Department, one of the nation's

FEATURE: INSURANCE

largest investment and insurance companies, recommends these options in the Product Liability Risk Transfer Techniques portion of its Technical Information Paper Series.

Certificates of Insurance. These certificates state the essential provisions of your policy, exerting the existence and limits of your coverage. The loss control department suggests the policy be insured by a reputable domestic insurer and cover comprehensive general liability, product liability and workers' compensation. Also, make sure the policy limits are equal to or greater than your own, and you are named as the certificate holder.

Waivers of Subrogation. In the event of an incident, an insurer has the right to attempt to recover some of its losses if they feel the builder was at fault. Waivers of Subrogation prevent such a lawsuit. The builder would need to have this waiver from the other party's insurer prior to any loss; it is an endorsement to the insurance policy issued to the other party. Shapiro points out that although these are common practice, they do raise complex issues. In some cases, the waiver can prevent builders from pursuing other lawsuits. For example, if an insurer picks up half the cost of a claim and a builder the other half, but the subcontractor was at fault, the builder would be bound by the waiver, unable to regain losses from the subcontractor.

Hold Harmless Agreements. This is a legally binding contract by which the other party agrees to hold you harmless for any liability arising out of their work, including liability for claims that would not be covered by insurance. Such parties include vendors,

contractors and subcontractors. This agreement must be in writing and must clearly state the homeowner's responsibility to indemnify you against liability of loss or damage. The agreement should have no time limitations or be cancelable without sufficient notice.

Prevention

The best way to keep the confidence of your insurer and your premiums low is by preventing incidents before they occur.

Subcontractors. Shapiro recommends that as a builder, you must make sure you're working with a reputable subcontractor who signs agreements with precise warranty and indemnification wording. Any of the inclusions listed are worthless if you're not dealing with a good, reliable subcontractor. "The best protection for construction defects is to go with the best subcontractor you can afford," Shapiro advises.

"The courts buy into the illusionary belief that contractors should be able to control the quality of their work, even though that work may have been performed by one of many subcontractors on a complex construction project. Any defective work claim would therefore fall under the contractor's risk of doing business," Wielinski says. "After a project is complete, it becomes your project — the subcontractor is exempt, and you are responsible," Shapiro warns.

"The courts are not working in our favor; they are ruling that faulty workmanship be paid from the assets of the builder," Harrell states. The insurance industry doesn't have to reimburse you or protect you for coverage eliminated by the court through endorsements, he continues. "You are left exposed; the insurance company is not responsible for you — they won't offer you an attorney if you get sued — it will come out of your pocket."

However, there are steps you can take to protect yourself and have control over what's happening to your business. Harrell says. (For more information, refer to the *The Liability Game* on page 32.)

Customer Service. With any type of claim, be proactive. Thompson recommends. Being aggressive is cheaper in the long run. "If you catch wind of a possible claim, put your best people on it to find out how things are going. Customer service is important even before a problem. Follow up with your clients and their satisfaction," he says.

The Hartford Loss Control Department suggests that complaint management be dealt with seriously. "In product liability, near misses or complaints can be construed as notice of a defect or problem that could cause harm or damage." It goes to say that complaints offer opportunity. "If handled in a professional manner, complaints represent opportunities for cor-



rection of immediate problems; constructive ideas to improve products; improving services; and modifying promotional material and information."

Planning. Shapiro recommends that a builder take costs into account prior to a claim. "Rather than accrue a loss for repairs, problems should be anticipated, not acknowledged in hindsight." However, if there is a complaint, regardless of whether you fixed it or not, Shapiro warns that you're aware of the potential traps you may encounter. "For example, the notice trap — let's say a problem is brought to your attention, and you fix it but don't report it to your insurer. Then five years down the line, the problem returns and results in a lawsuit. Your insurer can sue you for breach of contract. You'll get dropped and be left to cover the lawyer fees and fix the problem by yourself," he says.

Most policies have notice provisions to report occurrences when a problem first emerges. If you do things behind the backs of your insurer, the insurance company can take you to court saying you breached these notice provisions. Eventually, you will end up with no coverage, paying lawyer fees for both the claim and breach of contract. Shapiro insists that you report incidents to your insurer: it ultimately protects you.

Crucial legislation

Builders are not alone in this crisis. Organizations are working to get legislation passed that will protect the builder from the destruction construction defect claims can have on firms. Such legislation will not only ease the minds of builders, it should bring insurers back to the market.

New legislation has captured the attention of the insurance market. In Colorado, the "notice and opportunity to repair" law, passed in April, contains

caps on damages awarded to plaintiff's and noneconomic damages, like pain and suffering, at \$250,000. Such legislation is very important to insurers who can now actuate the risk of insuring a builder. Nanfelt explains that American Family Insurance was about to drop its builders' insurance but ceased to pull out with the passing of the bill. He says that "this is remarkable."

However, a citizen ballot is in the works to overturn the bill. "We need to sell and market our stance as a way to measure risk to the insurers and try to ensure that the opposing bill will die," Nanfelt says. "The problem is that it takes time [with insurance companies]. You have the decision makers at a corporate office in other states, looking at the risks — some builders don't have time."

"Ultimately we'd like insurers to come back to the market and offer a product at a reasonable price," Nanfelt explains.

Gregoire suggests that builders contact their legislators to get similar bills passed in their states; builders should also get involved in organizations like the NAHB.

There is hope. Aside from the tips given, "The bottom line is that insurance carriers won't change until construction defects get resolved before the problem," Gregoire says. "All builders must improve the quality of construction before there will be any change."

Let's hope the cliché is reliable and the premiums that do go up, will eventually come down. (For more information on construction defect liability issues, see page 32) ♦

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A Cygnus Business Media Publication

Fighting A War: It's Time To Be Proactive

A few months ago the state of Colorado followed in the footsteps of other states leading the charge to help protect builders from construction defect litigation, and adopted the "notice and opportunity to repair" legislation.

This new law asks homeowners to notify builders and give them the chance to fix defects before filing a lawsuit.

While this law is a huge step forward in the battle for affordable general liability insurance, the war is not yet over.

Premiums need to become affordable once again, and insurance companies need to offer more coverage rather than create more exclusions. This will only happen when insurance companies can reduce their risk. In order for this to happen, a limit of liability on builders and the homes they build must be established — where does a builder's liability start and where does it end?

Our industry has been in an insurance and liability crisis for far too long, and it's time we start being proactive. The "notice and opportunity to repair" law is the first such measure taken toward a comprehensive solution. It provides caps on damages and limits a plaintiff's recoveries (for the full description, see pg. 36). This legislation has also captured the attention of insurance companies, as some have decided to continue offering coverage in states that have the law.

Only seven states have adopted this law so far, and others have it in the works. But, what's disheartening is that while Colorado builders were feeling some relief with the passing of the bill, a citizen ballot is in the works to overturn the bill. An overturn could be a major setback to resolving the insurance and liability crisis if homeowners in other states take similar action. Insurance companies may decide not to re-enter or worse yet, more may leave; premiums will continue to increase, and builders will continue to be exposed to risk, making a profitable business difficult. Ultimately, the costs will be passed onto the homeowners. (I have to point out: Would the homeowners pushing the overturn in Colorado think differently if they knew that?)

So, what can you do? Get involved. Work with your local builders' association and legislature. Tell your clients why this is important and educate them. This war can only be won when building professionals band together and take a proactive stance.



Photo: Susie's Photography

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January 16, 2004

Representative Kevin Meyers
Alaska House of Representatives
State Capitol Building
Juneau, Alaska 99811

Subject: HB340, Construction Defect Claims

Dear Representative Meyers:

Thank you for sponsoring HB340, an Act limiting damages for construction defect claims. Residential home builders across the nation – and especially in Alaska – are experiencing a crisis in being able to both obtain and afford general liability insurance.

HB340 will limit the damages that can be awarded for a construction defect claim in a fair and reasonable manner. When it comes to dealing only with the defects that may occur in home construction, it makes good sense for awards to be limited only to the actual damages and their full cost.

Common sense says that a builder should correct and fix the problem – and in fact, almost all problems are resolved by the home owner and the builder working things out. However, civil justice reform is needed to help counter the detrimental impact that increased costs of insurance is having on the housing industry.

Notification and opportunity to repair laws are helping to create a system that requires home owners to notify builders of any problems before litigation is started. HB340 is the next step toward a system that tries to avoid the expense and consequences of lawsuits. We need a process that encourages both parties to arrive at a resolution that fixes the defect.

This letter is to help you, as the sponsor of HB340, show this bill is important for the housing industry. I support HB340, and hope it will pass this Legislative Session.

Thank you,

Chuck Spinelli
Spinell Homes, Inc.

JAN 22 2004

NCP

DESIGN / BUILD, LTD.

January 19, 2004

Representative Kevin Meyers
Alaska State Legislature
State Capitol Building, Room 513
Juneau, Alaska 99811

Dear Rep. Meyers:

My business is facing rising insurance rates that are debilitating, and I see others in the housing industry facing the same problem. I am encouraged to see a bill like House Bill 340.

I am sending you this letter to ask the Legislature to pass HB340.

Like many other builders, my construction company has seen insurance premiums increase over 500% just in the last year. (Other builders say their rates have gone up as much as 2500%.) This is ridiculous! Insurance costs per home are averaging anywhere from \$2,500 to \$4,000, depending on how many homes a contractor builds.

Insurance costs are not calculated into the amount of the appraisal, which means small to medium size building companies will probably go out of business unless something is done. They simply aren't going to be able to absorb costs this large. Mortgage loans used to pay for home prices are limited by the appraisal, and in most cases lending institutions have underwriting standards for loan-to-value ratios at 95% or even less.

HB340 provides reasonable limitations on awards for construction defect claims. If there is a problem in the construction of a home, everyone is better served if the problem is fixed. By limiting awards to actual damages, this creates a situation where there is always an incentive to simply repair the damage.

If something isn't done to help avoid and limit construction claims and awards, the housing market will suffer from the loss of registered contractors - many who have been in business in Alaska for a long time and have solid reputations as good quality builders.

I support HB340 because I would rather fix defects and see a system aimed toward fixing defects and limiting awards to their actual costs.

Thank you for supporting HB 340.

Sincerely,



N. Claiborne Porter Jr.
NCP Design/Build



SOILS ALASKA, P.C.

February 4, 2004

Representative Kevin Meyers
Alaska House of Representatives
State Capitol Building
Juneau, Alaska 99811

Subject: HB340, Construction Defect Claims

Dear Representative Meyers:

Thank you for sponsoring HB340, an Act limiting damages for construction defect claims. Residential home builders across the nation – and especially in Alaska – are experiencing a crisis in being able to both obtain and afford general liability insurance.

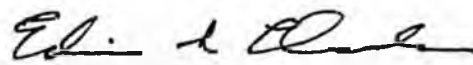
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This letter is to help you, as the sponsor of HB340, show this bill is important for the housing industry. I support HB340, and hope it will pass this Legislative Session.

Thank you,



Edwin S. Clarke P.E.]

FEB 09 2004

The logo for the Anchorage Home Builders Association (ahba) features the lowercase letters "ahba" in a bold, sans-serif font. To the right of the text is a stylized outline of a house with a chimney on the left side.

Affiliated with NAHB

January 16, 2004

Representative Kevin Meyers
Alaska House of Representatives
Room 513 Capitol Building
Juneau, Alaska 99801-1182

In Re: HB340, relating to construction defect awards

Dear Rep. Meyers:

This letter is to help show my support to get HB340 passed this legislative session.

Businesses like mine in the housing industry are finding that general liability insurance unobtainable due to extreme cost increases and fewer and fewer carriers offering policies in Alaska.

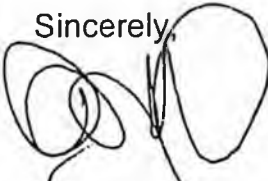
Something needs to be done. HB340 will help.

State law requires contractors to register with the Division of Occupational Licensing, and also to obtain bonding and insurance. If insurance becomes unavailable or unaffordable, many residential contractors in this state will simply have to lapse their state registration. Consumer protection will suffer if our system becomes an incentive to offer unregistered, unlicensed, and uncovered home construction services.

HB340 offers a win win situation by establishing a system that tries to focus on getting construction defects repaired rather than litigated. It is reasonable by solely applying to defect claims and not to claims in tragic situations of personal injury or death.

Thank you for your efforts towards solving an issue that is a big and growing problem for the housing industry. HB340 is an important bill, and I would like to see it pass.

Sincerely,

A handwritten signature in black ink, appearing to be "K. Meyers", written over a horizontal line.

"Building Better Places to Live, Work and Play"

ANCHORAGE HOME BUILDERS ASSOCIATION, INC.

8301 Schoon Street, Suite 200 • Anchorage, AK 99518 • (907) 522-3605 • Fax (907) 522-3757



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January 28, 2004

Representative Kevin Meyers
Alaska House of Representatives
State Capitol Building
Juneau, Alaska 99811

RE: HB340, Construction Defect Claims

Dear Representative Meyers:

Thank you for sponsoring HB340, an Act limiting damages for construction defect claims. Residential home builders across the nation – and especially in Alaska – are experiencing a crisis in being able to both obtain and afford general liability insurance.

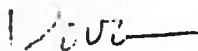
HB340 will limit the damages that can be awarded for a construction defect claim in a fair and reasonable manner. When it comes to dealing only with the defects that may occur in home construction, it makes good sense for awards to be limited only to the actual damages and their full cost.

Common sense says that a builder should correct and fix the problem – and in fact, almost all problems are resolved by the home owner and the builder working things out. However, civil justice reform is needed to help counter the detrimental impact that increased costs of insurance is having on the housing industry.

Notification and opportunity to repair laws are helping to create a system that requires home owners to notify builders of any problems before litigation is started. HB340 is the next step toward a system that tries to avoid the expense and consequences of lawsuits. We need a process that encourages both parties to arrive at a resolution that fixes the defect.

This letter is to help you, as the sponsor of HB340, show this bill is important for the housing industry. I support HB340, and hope it will pass this Legislative Session.

Sincerely,



Doug Isaacson
President

FEB 02 2004



ahba

Affiliated with NAHB

January 16, 2004

Representative Kevin Meyers
Alaska House of Representatives
State Capitol Building
Juneau, Alaska 99811

Subject: HB340, Construction Defect Claims

Dear Representative Meyers:

Thank you for sponsoring HB340, an Act limiting damages for construction defect claims. Residential home builders across the nation – and especially in Alaska – are experiencing a crisis in being able to both obtain and afford general liability insurance.

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This letter is to help you, as the sponsor of HB340, show this bill is important for the housing industry. I support HB340, and hope it will pass this Legislative Session.

Thank you,



AHBA President

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ahba

Affiliated with NAHB

January 16, 2004

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Alaska House of Representatives
State Capitol Building
Juneau, Alaska 99811

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This letter is to help you, as the sponsor of HB340, show this bill is important for the housing industry. I support HB340, and hope it will pass this Legislative Session.

Thank you,

Amy Alkasin
One of A Kind Design

JAN 22 2004

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Tilly & Company, Ltd.
Tanana Builders
P.O. Box 72080
Fairbanks, Alaska 99707
Ph 907-456-5565 Fax 907-452-3175
Contractors License #24415 Residential Endorsement #178

January 28, 2004

Representative Kevin Meyers
Alaska House of Representatives
State Capitol Building
Juneau, Alaska 99811

Subject: HB340, Construction Defect Claims

Dear Representative Meyers:

Thank you for sponsoring HB340, an Act limiting damages for construction defect claims. Residential homebuilders across the nation – and especially in Alaska – are experiencing a crisis in being able to both obtain and afford general liability insurance.

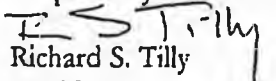
HB340 will limit the damages that can be awarded for a construction defect claim in a fair and reasonable manner. When it comes to dealing only with the defects that may occur in home construction, it makes good sense for awards to be limited only to the actual damages and their full cost.

Common sense says that the builder should correct and fix the problem; in fact, almost all problems are resolved by the homeowner and the builder working together to address the issues requiring attention. However, civil justice reform is needed to help counter the detrimental impact that increased costs of insurance is having on the housing industry.

Notification and opportunity to repair laws are helping to create a system that requires homeowners to notify builders of any problems before litigation is started. HB340 is the next step toward a system that works toward avoiding the expense and consequences of legal action. We need a process that encourages both parties to arrive at a resolution that fixes the defect without the burden of additional expense involved in litigation.

This letter is to help you, as the sponsor of HB340, show that this bill is important for the health and security of the Alaska housing industry. I support HB340, and I look forward to its' passage this Legislative Session. I thank you in advance for your efforts.

Respectfully submitted,


Richard S. Tilly
President
Tilly & Company, Ltd.



LeRoy and Diana Symbol

"Preparation is the Key to a Quality Job"

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Phone/Fax (907) 357-7985 • Mobile (907) 775-1338
prosrvs@yahoo.com

January 20, 2004

Representative Kevin Meyers
Alaska State Legislature
State Capitol Building, Room 513
Juneau, Alaska 99811

Dear Rep. Meyers:

My business is facing rising insurance rates that are debilitating, and I see others in the housing industry facing the same problem. I am encouraged to see a bill like House Bill 340.

I am sending you this letter to ask the Legislature to pass HB340.

Like many other builders, my construction company has seen insurance premiums increase over 500% just in the last year. (Other builders say their rates have gone up as much as 2500%.) This is ridiculous! Insurance costs per home are averaging anywhere from \$2,500 to \$4,000, depending on how many homes a contractor builds.

Insurance costs are not calculated into the amount of the appraisal, which means small to medium size building companies will probably go out of business unless something is done. They simply aren't going to be able to absorb costs this large. Mortgage loans used to pay for home prices are limited by the appraisal, and in most cases lending institutions have underwriting standards for loan-to-value ratios at 95% or even less.

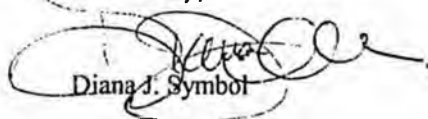
HB340 provides reasonable limitations on awards for construction defect claims. If there is a problem in the construction of a home, everyone is better served if the problem is fixed. By limiting awards to actual damages, this creates a situation where there is always an incentive to simply repair the damage.

If something isn't done to help avoid and limit construction claims and awards, the housing market will suffer from the loss of registered contractors – many who have been in business in Alaska for a long time and have solid reputations as good quality builders.

I support HB340 because I would rather fix defects and see a system aimed toward fixing defects and limiting awards to their actual costs.

Thank you for all your time and efforts in supporting HB340.

Sincerely,



Diana J. Symbol



January 16, 2004

Representative Kevin Meyers
Alaska State Legislature
State Capitol Building, Room 513
Juneau, Alaska 99811

Dear Rep. Meyers:

My business is facing rising insurance rates that are debilitating, and I see others in the housing industry facing the same problem. I am encouraged to see a bill like House Bill 340.

I am sending you this letter to ask the Legislature to pass HB340.

Like many other builders, my construction company has seen insurance premiums increase over 200% just in the last year. (Other builders say their rates have gone up as much as 2500%.) This is ridiculous! Insurance costs per home are averaging anywhere from \$2,500 to \$4,000, depending on how many homes a contractor builds.

Insurance costs are not calculated into the amount of the appraisal, which means small to medium size building companies will probably go out of business unless something is done. They simply aren't going to be able to absorb costs this large. Mortgage loans used to pay for home prices are limited by the appraisal, and in most cases lending institutions have underwriting standards for loan-to-value ratios at 95% or even less.

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If something isn't done to help avoid and limit construction claims and awards, the housing market will suffer from the loss of registered contractors - many who have been in business in Alaska for a long time and have solid reputations as good quality builders.

I support HB340 because I would rather fix defects and see a system aimed toward fixing defects and limiting awards to their actual costs.

Thank you for supporting HB340.

Sincerely,

Bill Taylor-President



ANCHORAGE
3035 C Street, 99503
(907) 561-1844 (Fax) 561-1948

ENGLE RIVER
11823 Old Glenn Hwy, Suite #117, 99577
(907) 694-1456 (Fax) 694-1474

TRANSALASKA TITLE COMPANIES
HOMER
1670 Lake Street, Suite 100, 99603
(907) 235-5201 (Fax) 235-5203

JUNEAU
2227 North Julian Avenue, 99801
(907) 789-5252 (Fax) 789-7395

KENAI
105 Trading Bay Road, Suite 103, 99611
(907) 283-7501 (Fax) 283-7719

KODIAK
329 Center Street, Suite 205, 99615
(907) 486-8330 (Fax) 486-8387

SEWARD
909 Third Avenue, Box 469, 99664
(907) 224-5272 (Fax) 224-5281

SITKA
115 Seward Street, 99815
(907) 747-7166 (Fax) 747-7151

SOLDOTNA
176 South Birch, 99669
(907) 262-5708 (Fax) 262-9594

WASILLA
165 East Park Hwy, Suite 101, 99654
(907) 376-5248 (Fax) 376-6010

January 16, 2004

Representative Kevin Meyers
Alaska House of Representatives
State Capitol Building
Juneau, Alaska 99811

Subject: HB340, Construction Defect Claims

Dear Representative Meyers:

Thank you for sponsoring HB340, an Act limiting damages for construction defect claims. Residential home builders across the nation – and especially in Alaska – are experiencing a crisis in being able to both obtain and afford general liability insurance.

HB340 will limit the damages that can be awarded for a construction defect claim in a fair and reasonable manner. When it comes to dealing only with the defects that may occur in home construction, it makes good sense for awards to be limited only to the actual damages and their full cost.

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This letter is to help you, as the sponsor of HB340, show this bill is important for the housing industry. I support HB340, and hope it will pass this Legislative Session.

Thank you,


Wesley E. Keller
Branch Manager

JAN 21 2004

HB

341

SENATE COMMITTEE REPORT

DATE: 3/17/04

FURTHER: Finance

DATE TURNED
IN TO OFFICE: _____

Labor and Commerce Committee considered HOUSE BILL NO. 341

HB 341 DIVE FISHERY MANAGEMENT ASSESSMENT

An Act relating to the dive fishery management assessment."

and recommends:

- be replaced with _____ CS _____ (_____)
- adopt previous _____ CS _____ (_____)
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to _____ Committee

Senate Bill:	
<input type="checkbox"/>	Same Title
<input type="checkbox"/>	New Title
House Bill:	
<input type="checkbox"/>	Same Title
<input type="checkbox"/>	Technical Title Change
<input type="checkbox"/>	New Title w/ SCR # _____

NEW FISCAL NOTE(S):

PREVIOUS FISCAL NOTE(S):

Department	Date	Fiscal	Zero	Indet.	FN#

Department	Date	Fiscal	Zero	Indet.	FN#

APPROPRIATION - no fiscal note

SIGNATURES AND RECOMMENDATIONS:	Do PASS	DO NOT PASS	No REC	AMEND
<i>Ralph Neekins</i>	✓			
<i>Betty Davis</i>			x	
<i>[Signature]</i>			x	
<i>[Signature]</i>	x			
CHAIR: <i>[Signature]</i>	✓			

SARDFA
Southeast Alaska Regional Dive Fisheries Association
Compiled by Julie Decker, Executive Director
March 30, 2004

Dive Fisheries Fact Sheet

- 1) **SARDFA Supports HB 341:** SARDFA requested Rep. Williams to introduce HB 341, which is basically a housekeeping measure to allow divers to tax themselves at 2, 4, or 6 % in addition to 1, 3, 5, or 7% already allowed.
- 2) **Creation of SARDFA:** SARDFA was created through legislation passed in 1997. This legislation allows for the creation of regional dive fishing organizations and the ability to vote to assess (tax) permit holders to help fund the development and management of the dive fisheries. At that time, the agreement between the Legislature, ADF&G & SARDFA was to continue putting the same level of General Funds into the dive fisheries as in the past, and to pay for increased quotas and management through use of the assessment.
- 3) **Three Dive Fisheries in SE:** Currently, there are three commercial dive fisheries in Southeast Alaska – sea cucumbers, sea urchins and geoducks.
- 4) **Number of Participants:** The following are numbers of permit holders and active permits in each of the dive fisheries: sea cucumbers 367 (220), sea urchins 80 (20), geoducks 75 (45).
- 5) **Value of Fisheries:** The ex-vessel values for each of the fisheries for the past three years are listed below, with FY04 as a projection:

	<u>FY2002</u>	<u>FY2003</u>	<u>FY2004</u>
Sea Cucumbers	\$2,597,780	\$2,040,000	\$2,600,000
Sea Urchins	\$ 784,800	\$1,020,000	\$1,071,429
Geoducks	\$ 145,700	\$ 612,000	\$1,800,000
Total	\$3,528,280	\$3,672,000	\$5,471,429

- 6) **Value of Assessments:** The assessments for the past three years are listed below, with FY04 as a projection:

	<u>FY2002</u>	<u>FY2003</u>	<u>FY2004</u>
Sea Cucumbers	\$129,889	\$102,000	\$130,000
Sea Urchins	\$ 54,936	\$ 71,400	\$ 75,000
Geoducks	\$ 7,285	\$ 30,600	\$ 90,000
Total	\$192,110	\$204,000	\$295,000

Alaska State Legislature

Co-Chair
House Finance Committee
Subcommittee Chair
Environmental Conservation
Courts



During Session:
State Capitol
Juneau, AK 99801-1182
(907) 465-3424
Fax (907) 465-3793

In Ketchikan:
50 Front Street, Suite 203
Ketchikan, AK 99901
(907) 247-4672
Fax (907) 225-8546

Representative William K. Williams

Sponsor Statement for HB 341 Dive Fishery Management Assessment

“An Act relating to the dive fishery management assessment.”

House Bill 341 is a housekeeping measure requested by the Southeast Alaska Dive Fishery Association (SARDFA) to provide more flexibility in its operations.

SARDFA was formed in 1998, under AS 43.76.150-210. SARDFA works in partnership with the Alaska Department of Fish & Game and the Department of Environmental Conservation in developing its Annual Operating Plan. The Annual Operating Plan determines how the dive assessments, a self-imposed tax on the value of harvested dive resources, will be spent. The creation of SARDFA provided an innovative approach to the development of biologically and economically sustainable fishery resources. SARDFA partners industry, government, and local communities in successful fishery resource development.

The association has been extremely successful managing existing dive fisheries and at working to develop new fisheries in southeast Alaska using revenues collected from the self-imposed tax of its members. Under AS 43.76.150 and AS 43.76.160, association members elect to tax themselves by species at a rate of one percent, three percent, five percent or seven percent of the value of their landings in a particular dive fishery. HB 341 would give association members the option to elect to tax themselves at the two percent, four percent or six percent rates. The additional rates provide flexibility for the association members to determine what rate is necessary for a particular species. HB 341 does not alter any other portions of AS 43.76.150-210. The election and management process remains the same.

Contact: Tim Barry, Aide to Representative Bill Williams at (907) 465-3424

Sponsor Statement

LEGAL SERVICES

DIVISION OF LEGAL AND RESEARCH SERVICES
LEGISLATIVE AFFAIRS AGENCY
STATE OF ALASKA

(907) 465-3867 or 465-2450
FAX (907) 465-2029
Mail Stop 3101

State Capitol
Juneau, Alaska 99801-1182
Deliveries to: 129 6th St., Rm. 329

MEMORANDUM

January 29, 2004

SUBJECT: Sectional summary of HB 341; An Act relating to the dive fishery management assessment (Work Order No. 23-LS1280A)

TO: Representative Bill Williams
Attn: Tim Barry

FROM: George Utermohler
Legislative Counsel

You have requested a sectional summary of HB 341, an Act relating to the dive fishery management assessment.

As a preliminary matter, note that a sectional summary of a bill is not an authoritative interpretation of the bill. The bill itself is the best statement of its contents.

Section 1 of the bill amends AS 43.76.150 by adding three new subsections. Each new subsection authorizes the members of a regional dive fishery development association to approve the levy of a dive fishery management assessment at a different rate. Under current law a dive fishery management assessment may be levied at the rate of one, three, five, or seven percent of the value of specified dive fishery resources. The new subsections added to AS 43.76.150 would allow for the levy of an assessment at the rate of two, four, or six percent. If this bill is enacted, the members of a dive fishery development association could vote to levy an assessment of one, two, three, four, five, six, or seven percent on the value of dive fishery resources that they sell or remove from the state.

Sections 2 - 7 of the bill make technical amendments to AS 43.76.160(b), AS 43.76.160(c), AS 43.76.170, AS 43.76.180(a), AS 43.76.190(a), and AS 43.76.190(c), respectively, to conform to the new assessment rates and subsections added in AS 43.76.150, as amended by sec. 1 of the bill.

If I may be of further assistance, please advise.

GU:med
04-111.med

Sectional Analysis

FISCAL NOTE

STATE OF ALASKA
2004 LEGISLATIVE SESSION

Fiscal Note Number: 1
Bill Version: HB 341
() Publish Date: _____

Revision Date/Time (Note if correction): _____ Dept. Affected: Revenue
Title Dive Fishery Mgmt Assessment RDU Revenue Programs & Services
Component Tax Division
Sponsor Representative Williams
Requester House Fisheries Component No. 2476

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
-----------------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()	0.0	0.0	0.0	0.0	0.0	0.0
-------------------------------	------------	------------	------------	------------	------------	------------

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type-Do not abbreviate)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2004) cost: 0.0
Mark this box (X) if funding for this bill is included in the Governor's FY 2005 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)
The bill authorized three additional assessment rates for electing management areas. Only the Southeast region has opted into the assessment at this time. The current assessment rates are 5% for goeduck and sea cucumber and 7% for sea urchin. There are insufficient taxpayers within this region to enable the Department to disclose revenue by species. A 1% change in the assessment rates in the Southeast region will increase or decrease revenue from all species by \$36,850 based on FY03 data.

Our cost to administer the assessment was \$4,391 during FY03. The Department will incur additional costs only if rate changes are adopted or additional management areas participate. We do not envision a need for additional funds to deal with occasional rate changes under the bill. It is possible that frequent rate changes or the addition of one or more management areas will generate the need for additional funding in which case we will address the issue at that time.

Prepared by: Chuck Harlamert Phone 465-2320
Division Tax Division Date/Time 2/1/04 8:14 PM
Approved by: Steve Porter, Deputy Commissioner Date 2/1/2004
Agency Department of Revenue

HB

351

THE
FOLLOWING
DOCUMENT(S)
ARE
POOR
ORIGINAL
COPIES

SENATE COMMITTEE REPORT

DATE: 04/01/04

FURTHER: State Affairs

DATE TURNED
IN TO OFFICE: _____

Labor and Commerce Committee considered CS FOR HOUSE BILL NO. 351(JUD)

HB 351 CARBON MONOXIDE DETECTION DEVICES

An Act relating to the devices, including carbon monoxide detection devices, required in dwellings; and providing for an effective date."

and recommends:

- be replaced with _____ CS _____ (_____)
- adopt previous _____ CS _____ (_____)
- attached amendment(s)
- adopt Letter of Intent by _____ Committee
- further referral to _____ Committee

Senate Bill:

- Same Title
- New Title

House Bill:

- Same Title
- Technical Title Change
- New Title w/ SCR # _____

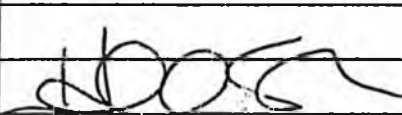
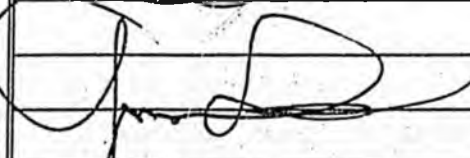
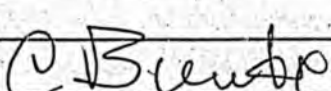
NEW FISCAL NOTE(S):

Department	Date	Fiscal	Indet.	Zero	FN#

PREVIOUS FISCAL NOTE(S):

Department	Date	Fiscal	Indet.	Zero	FN#

APPROPRIATION - no fiscal note

SIGNATURES AND RECOMMENDATIONS:	DO PASS	DO NOT PASS	NO REC	AMEND
			X	
	X			
CHAIR: 	✓			

Alaska State Legislature

House of Representatives



Official Business

State Capitol
Juneau, AK 99801-1182

Representative Carl Gatto

Representative Max Gruenberg

SPONSOR STATEMENT

CSHB 351 (Labor & Commerce) Carbon Monoxide Detection Devices

The recent deaths of an Anchorage family from carbon monoxide poisoning in their home has prompted introduction of House Bill 351 that will require carbon monoxide detectors to be installed and maintained in most Alaskan homes. This bill adds carbon monoxide detection devices to the requirement in Alaska state statute (AS 18.70.095) that homeowners install and maintain smoke detectors and adds that landlords shall install the devices to be maintained by their tenants.

According to the Journal of the American Medical Association, carbon monoxide poisoning is the leading cause of accidental poisoning in America annually, claiming the lives of 1,500-2,000 people in the United States and hospitalizing an additional 10,000. Also, continuous exposure to low levels of carbon monoxide can compromise the efficiency of young children's brains in processing information.

Carbon monoxide detectors are essential because carbon monoxide is invisible to the human senses—it is odorless, tasteless, colorless, and non-irritating. Without a carbon monoxide alarm, one doesn't know they're being poisoned.

Representatives Carl Gatto and Max Gruenberg have co-introduced this bill in order to help save Alaskan lives and to prevent long-term illnesses in children.

SPONSOR STATEMENT

FISCAL NOTE

STATE OF ALASKA
2004 LEGISLATIVE SESSION

Fiscal Note Number: 1
 Bill Version: HB 351
 () Publish Date: _____

Revision Date/Time (Note if correction): _____ Dept. Affected: HESS
 Title Carbon Monoxide Detection Devices BRU _____
 Component _____
 Sponsor Gatto Component No. _____
 Requester House L & C Committee

Expenditures/Revenues (Thousands of Dollars)

Note: Amounts do not include inflation unless otherwise noted below.

OPERATING EXPENDITURES	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (Specify Type--Do not abbreviate)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY2004) cost: 0.0
 Mark this box (X) if funding for this bill is included in the Governor's FY 2005 budget proposal:

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

This bill has no fiscal impact.

Prepared by: _____ Phone _____
 Division _____ Date/Time 1/21/04 1:51 PM
 Approved by: _____ Date 1/21/2004
 Agency _____

Municipality
of
Anchorage



P.O. Box 196650
Anchorage, Alaska 99519-6650
Telephone: (907) 267-4936
Fax: (907) 267-4977
<http://www.muni.org>

Mark Begich, Mayor

FIRE DEPARTMENT
Administration
100 East Fourth Avenue
Anchorage, AK 99501

The Anchorage Fire Department is in support of House Bill No.351, "An Act relating to the devices. Including carbon monoxide detection devices, required in dwelling; and providing for an effective date."

Carbon Monoxide is a colorless, odorless, invisible gas produced when fossil fuels do not burn completely, or are exposed to heat (usually fire). These fuels include wood, coal, charcoal, natural gas, gasoline, kerosene and propane. Electrical appliances typically do not produce CO.

The Anchorage Fire Department finds that a properly installed and operating Carbon Monoxide detector is an excellent means of protection from the dangers of CO poisoning because it monitors the air and sounds a loud alarm before Carbon Monoxide levels become threatening for average, healthy adults. This allows precious time to leave a dwelling and correct the problem before CO levels become life threatening. CO being invisible, odorless and tasteless is not easily detected by means other than a properly installed and operating detector.

The Anchorage Fire Department also recommends that smoke detectors as well as CO detectors should be installed on each level of a dwelling, in each bedroom of the dwelling and in hallways connecting such areas. This vital warning equipment has a limited life and do require testing for proper operation on a regular basis.

Thomas G. Kempton
Deputy Fire Chief, Information Officer
Anchorage Fire Department



COLD CLIMATE HOUSING RESEARCH CENTER

CCHRC

February 6, 2004

Representative Carl Gatto
State Capitol, Room 411

Representative Max Gruenberg
State Capitol, Room 112
Juneau, AK 99801-1182

RE: HB 351 CARBON MONOXIDE DETECTION DEVICES

Dear Representatives Gatto and Gruenberg,

At our last Board Meeting held on February 3, 2004, the Board of the Cold Climate Housing Research Center (CCHRC) discussed your above referenced bill. The Board instructed me to express our support for the idea that every residence in Alaska should have at least one CO detector. The recent deaths of the Arts family in Anchorage serve as a very sad testimony to the importance of this safety issue. CO has been called the "cold weather killer" since it is more likely to be a problem in the winter when our houses are closed up against the cold and our heating systems are working overtime. Obviously, this is of particular concern in Alaska where half the year is winter.

While it is of primary importance that our homes are designed correctly and heating and ventilation systems are installed and maintained correctly, it is crucial to have the back up protection of warning devices like CO and smoke detectors to alert us when something has failed and our families are in danger. We applaud your leadership in assuring that all families in Alaska are aware of the danger of CO poisoning and the importance of CO detectors as the last line of defense against this too often very real threat. I have enclosed some materials that we have assembled to help educate builders and homeowners about this issue. We have co-sponsored one public meeting and one builder training workshop so far this year as our part in addressing the CO threat. If there is anything that we can do to assist you in working on this bill, please let me know.

Sincerely yours,

Jack Hebert, President and CEO
Cold Climate Housing Research Center

CC: Board of Directors
Other co-sponsors of HB 351

Subject: CO Legislation
Date: Tue, 20 Jan 2004 08:49:35 -0900
From: mhayashi <mhayashi@gci.net>
To: Representative_Carl_Gatto@legis.state.ak.us

Representative Gatto:
or "Carl", as I used to call you in the Providence Emergency Department.
Alaska SAFE KIDS supports your effort to introduce CO Detector
legislation in Alaska.

After working in emergency nursing for nearly 38 years and
being the statewide Alaska SAFE KIDS State Coalition Coordinator for 15
years,
it is evident that CO poisoning is a preventable injury/death for
Alaska citizens.
It is also evident that the general population knows little about how
to protect themselves.

The recent terrible tragedy in Anchorage brought needed attention to
this issue.
SAFE KIDS, volunteered time, along with the Alaska Injury Prevention
Center, and First Alert, giving out information on
detectors and CO poisoning at the Home Depot. We spoke with over 150++
individuals about the issues.
So little was generally known. Nearly everyone who needed detectors,
bought one, two, or three.
Still, some didn't, saying they would eventually get to it.

Moving to legislation really does bring the same deserved attention to
CO as we now have with smoke detectors.
Thank you, Carl, for your work.

Peggy Hayashi, RN
State Coordinator Alaska SAFE KIDS
Providence Alaska Medical Center
mhayashi@provak.org