

ALASKA LEGISLATURE COMMITTEE FILES 1997-1998 8672

9698 SENATE RULES

**Tobacco Tax
Survey**

March 1997

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Crosstabulations

METHODOLOGY

METHODOLOGY

During the period March 17 through March 20, 1997, five hundred ten (n=510) Alaskans over the age of 18, located in 64 communities were personally contacted via telephone by professional interviewing employees of the Dittman Research Corporation of Alaska. The views and opinions of the Alaska residents were recorded on a strictly confidential basis.

Research Design

A random sample design was featured which provided that all households listed in the most current telephone directory for each community had essentially an equal chance of being interviewed.

Sample Selection

Individual respondents were randomly selected from current telephone subscribers listed in the most current directory for each community.

Processing the Data

Dittman Research employees completed coding, editing, data entry and verification, while data processing was completed through the in-house Dittman Research Corporation computer system featuring the Statistical Package for the Social Sciences (SPSS/PC+) program. The SPSS program is one of the most sophisticated research-oriented data processing and analytical systems available, and is designed specifically for the processing and analysis of survey research data.

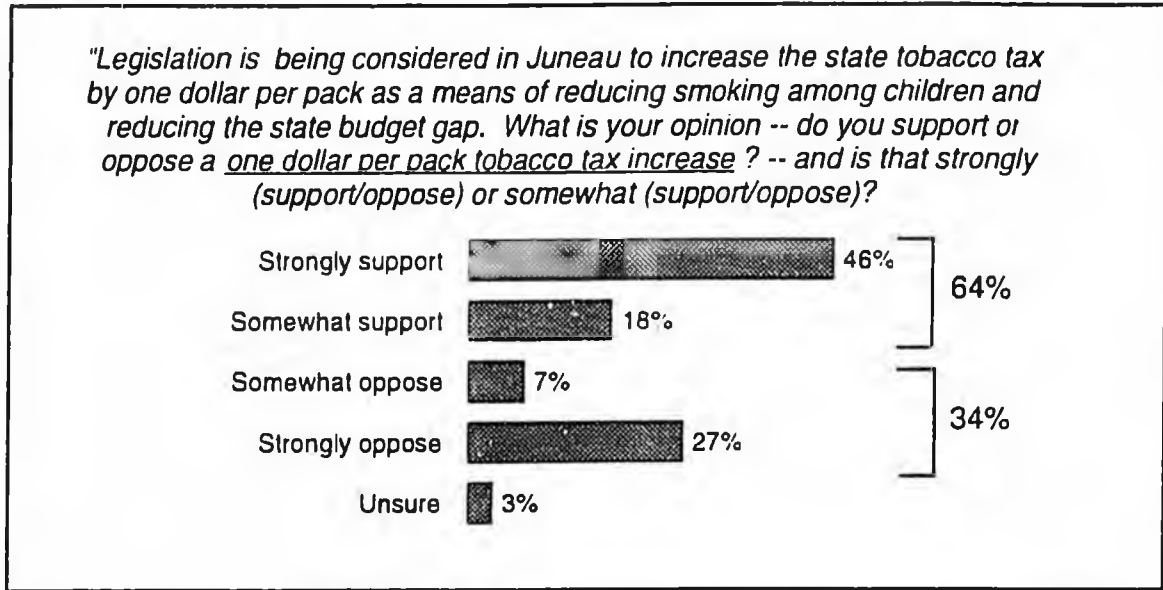
Measurement History

Citizen opinion measurements by the Dittman Research Corporation, utilizing the previously described methodology, analytical procedures and data processing systems, have proven to be virtually perfect predictors of political election results in Alaska for the past twenty-five years.

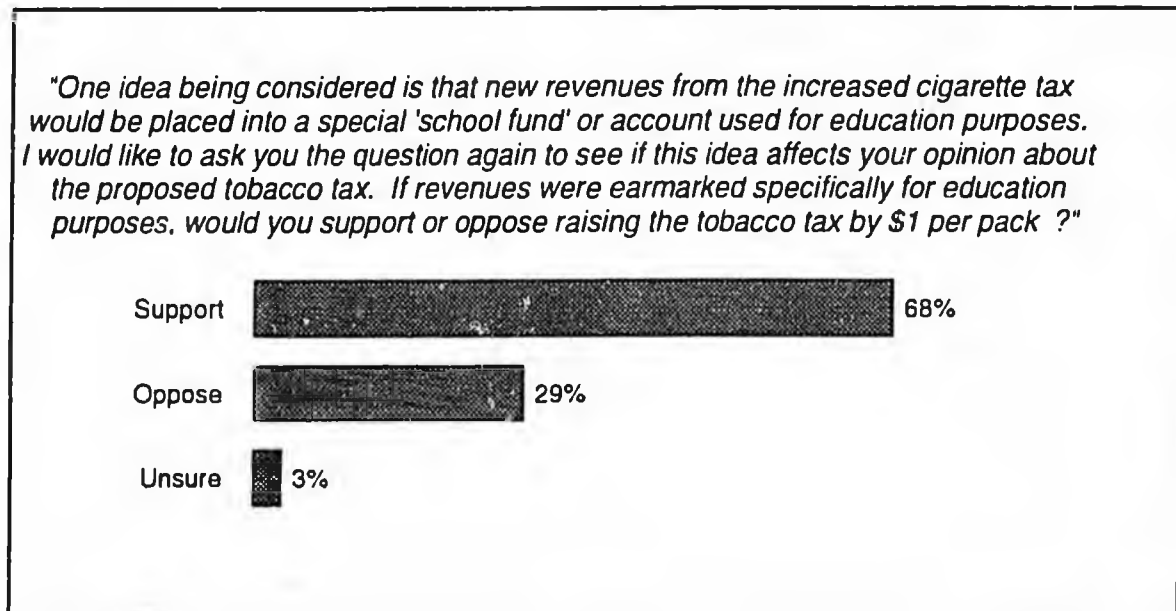
FINDINGS

FINDINGS

Overall, on a statewide basis, by a ratio of approximately 2:1 (64% to 34%), Alaskans report they support increasing the state tax on tobacco by \$1.00 per pack...



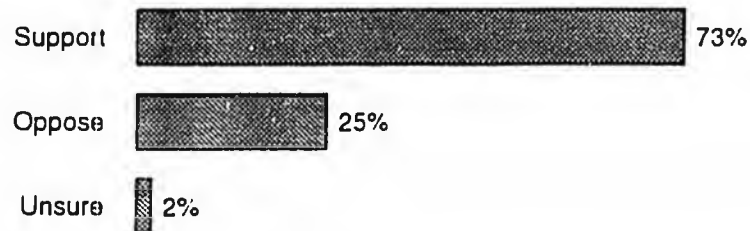
...and if the revenues from an increased tax on tobacco were to be *used for education*, the support level increases to well over 2:1 (68% to 29%)...



MARCH 1997

...however, the largest gain...to nearly 3:1 (73% to 25%) occurs if it is shown that a \$1.00 per pack increase would significantly *reduce smoking among teenagers...*

"The average age of new smokers is 14 1/2 years old. If it were shown that a \$1 per pack cigarette tax increase would significantly prevent or reduce smoking among teenagers, would you support or oppose the tax increase?"



As far as smokers and non-smokers are concerned, approximately one out of four respondents (26%) report they currently smoke or use tobacco products...

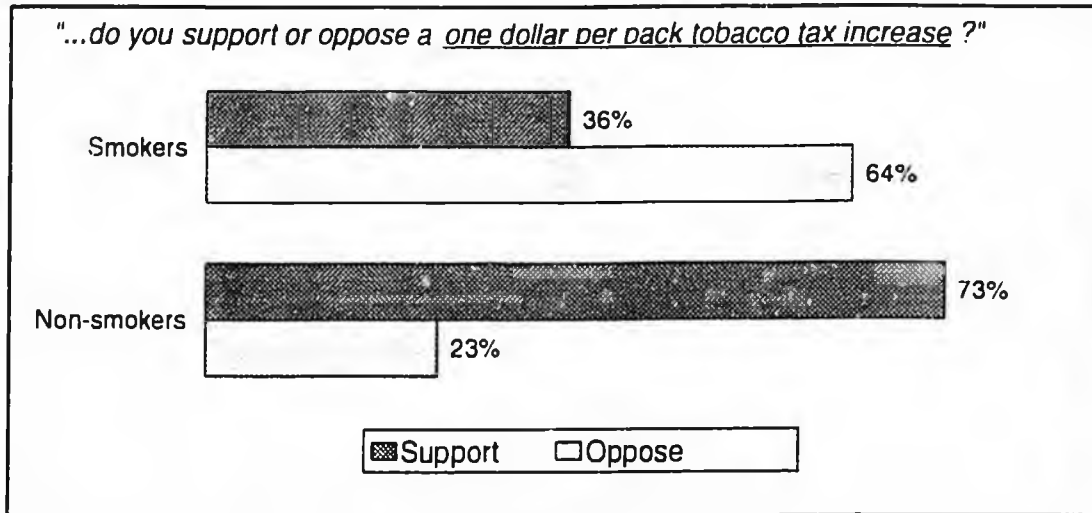
QUESTION:

"Do you smoke cigarettes or use tobacco products?"

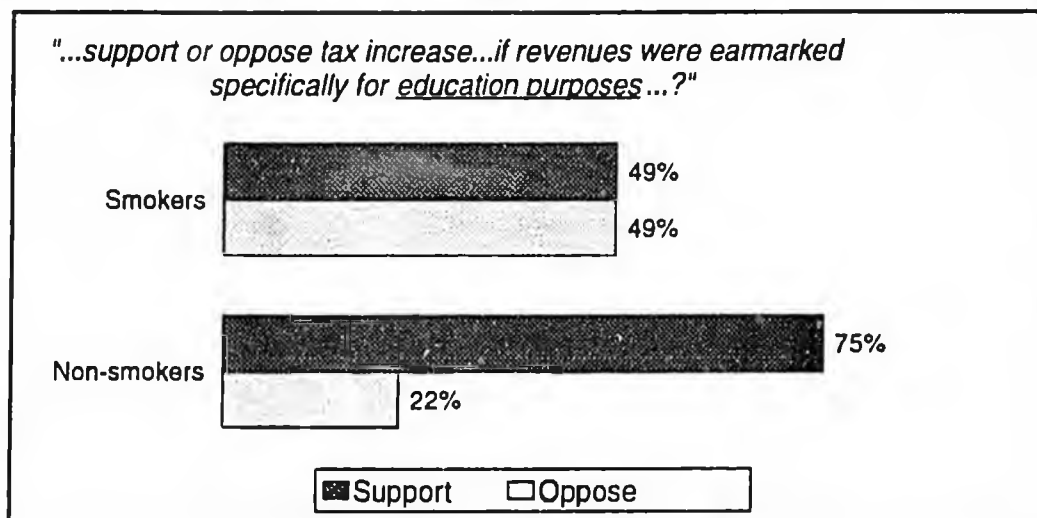
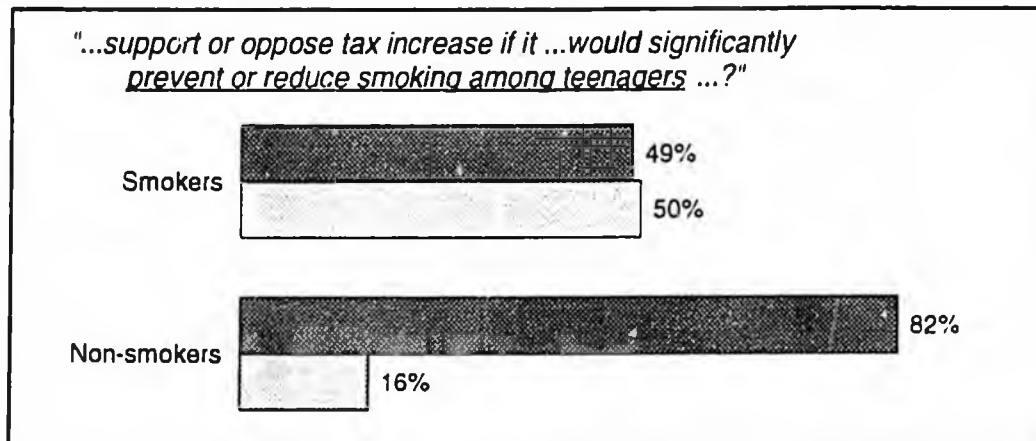
RESPONSE:

26%	Yes
74%	No

...and compared to non-smokers, they (predictably) are most likely to oppose the basic idea of a tax increase...



...however, if it were shown that the proposed tax increase would deter young people from smoking, or if the proceeds were to be used for education, smokers are approximately evenly split on the issue, and support from non-smokers increases to between three-out-of-four and four-out-of-five...



CROSTABULATIONS

LEGISLATION IS BEING CONSIDERED IN JUNEAU TO INCREASE THE STATE TOBACCO TAX BY ONE DOLLAR PER PACK AS A MEANS OF REDUCING SMOKING AMONG CHILDREN AND REDUCING THE STATE BUDGET GAP. WHAT IS YOUR OPINION -- DO YOU SUPPORT OR OPPOSE A ONE DOLLAR PER PACK TOBACCO TAX INCREASE -- AND IS THAT STRONGLY (SUPPORT/OPPOSE) OR SOMEWHAT (SUPPORT/OPPOSE)?

DEMOGRAPHICS	UNSURE	STRONGLY SUPPORT	SOMEWHAT SUPPORT	SOMEWHAT OPPOSE	STRONGLY OPPOSE	BASE
TOTAL.....	3%	46%	18%	7%	27%	100.0%
DO YOU SMOKE?						
YES.....	1%	19%	17%	5%	59%	25.7%
NO.....	3%	55%	18%	7%	16%	74.3%
LOCATION						
RURAL.....	1%	49%	16%	11%	23%	11.5%
CENTRAL.....	9%	53%	13%	4%	21%	14.9%
SOUTH CENTRAL....	3%	38%	13%	13%	33%	18.9%
ANCHORAGE.....	1%	45%	21%	3%	31%	41.6%
SOUTHEAST.....	1%	48%	24%	8%	18%	13.2%
GENDER						
MALE.....	2%	45%	19%	7%	27%	52.0%
FEMALE.....	4%	46%	16%	6%	27%	48.0%
AGE						
18-29 YRS.....	2%	51%	22%	3%	22%	13.7%
30-44 YRS.....	3%	42%	20%	8%	28%	40.9%
45-59 YRS.....	2%	50%	17%	8%	24%	32.2%
60+ YRS.....	5%	41%	12%	4%	39%	13.2%
TIME IN COMMUNITY						
0 - 4 YRS.....	2%	37%	23%	8%	30%	19.6%
5 - 9 YRS.....	3%	51%	19%	4%	24%	11.6%
10 - 14 YRS.....	5%	45%	17%	6%	27%	13.1%
15+ YRS.....	3%	48%	16%	7%	27%	55.7%

THE AVERAGE AGE OF NEW SMOKERS IS 14 1/2 YEARS OLD. IF IT WERE SHOWN THAT A ONE DOLLAR PER PACK CIGARETTE TAX INCREASE WOULD SIGNIFICANTLY PREVENT OR REDUCE SMOKING AMONG TEENAGERS, WOULD YOU SUPPORT OR OPPOSE THE TAX INCREASE?

DEMOGRAPHICS	UNSURE	SUPPORT	OPPOSE	BASE
TOTAL.....	2%	73%	25%	100.0%
DO YOU SMOKE?				
YES.....	1%	49%	50%	25.7%
NO.....	2%	82%	16%	74.3%
LOCATION				
RURAL.....	0%	75%	25%	11.5%
CENTRAL.....	4%	79%	17%	14.9%
SOUTH CENTRAL....	1%	64%	34%	18.9%
ANCHORAGE.....	2%	73%	25%	41.6%
SOUTHEAST.....	0%	79%	21%	13.2%
GENDER				
MALE.....	2%	71%	27%	52.3%
FEMALE.....	1%	76%	23%	48.0%
AGE				
18-29 YRS.....	2%	81%	17%	13.7%
30-44 YRS.....	1%	73%	26%	40.9%
45-59 YRS.....	2%	74%	24%	32.2%
60+ YRS.....	1%	66%	33%	13.2%
TIME IN COMMUNITY				
0 - 4 YRS.....	0%	71%	29%	19.6%
5 - 9 YRS.....	0%	74%	26%	11.6%
10 - 14 YRS.....	5%	70%	25%	13.1%
15+ YRS.....	2%	75%	24%	55.7%

ONE IDEA BEING CONSIDERED IS THAT NEW REVENUES FROM THE INCREASED CIGARETTE TAX WOULD BE PLACED INTO A SPECIAL SCHOOL FUND OR ACCOUNT TO BE USED FOR EDUCATION PURPOSES. I WOULD LIKE TO ASK THE QUESTION AGAIN TO SEE IF THIS IDEA AFFECTS YOUR OPINION ABOUT THE PROPOSED TOBACCO TAX. IF REVENUES WERE EARMARKED SPECIFICALLY FOR EDUCATION PURPOSES, WOULD YOU SUPPORT OR OPPOSE RAISING THE TOBACCO TAX BY ONE DOLLAR PER PACK?

DEMOGRAPHICS	UNSURE	SUPPORT	OPPOSE	BASE
TOTAL.....	3%	68%	29%	100.0%
DO YOU SMOKE?				
YES.....	2%	49%	49%	25.7%
NO.....	3%	75%	22%	74.3%
LOCATION				
RURAL.....	0%	75%	25%	11.5%
CENTRAL.....	4%	60%	36%	14.9%
SOUTH CENTRAL....	4%	64%	31%	18.9%
ANCHORAGE.....	2%	69%	29%	41.6%
SOUTHEAST.....	4%	74%	21%	13.2%
GENDER				
MALE.....	2%	67%	31%	52.0%
FEMALE.....	4%	70%	26%	48.0%
AGE				
18-29 YRS.....	1%	81%	18%	13.7%
30-44 YRS.....	3%	69%	28%	40.9%
45-59 YRS.....	2%	67%	31%	32.2%
60+ YRS.....	7%	56%	36%	13.2%
TIME IN COMMUNITY				
0 - 4 YRS.....	1%	69%	31%	19.6%
5 - 9 YRS.....	2%	69%	29%	11.6%
10 - 14 YRS.....	3%	64%	33%	13.1%
15+ YRS.....	4%	69%	27%	55.7%

DO YOU SMOKE CIGARETTES OR USE TOBACCO PRODUCTS?

DEMOGRAPHICS	YES	NO	BASE
TOTAL.....	26%	74%	100.0%
LOCATION			
RURAL.....	40%	60%	11.5%
CENTRAL.....	22%	78%	14.9%
SOUTH CENTRAL....	28%	72%	18.9%
ANCHORAGE.....	23%	77%	41.6%
SOUTHEAST.....	25%	75%	13.2%
GENDER			
MALE.....	28%	72%	52.0%
FEMALE.....	23%	77%	48.0%
AGE			
18-29 YRS.....	32%	68%	13.7%
30-44 YRS.....	29%	71%	40.9%
45-59 YRS.....	22%	78%	32.2%
60+ YRS.....	17%	83%	13.2%
TIME IN COMMUNITY			
0 - 4 YRS.....	31%	69%	19.6%
5 - 9 YRS.....	26%	74%	11.6%
10 - 14 YRS.....	35%	65%	13.1%
15+ YRS.....	21%	79%	55.7%

S B

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SENATOR DAVE DONLEY
ALASKA STATE LEGISLATURE

MEMORANDUM

To: Senator Tim Kelly, Chair
Senate Rules Committee

From: Senator Dave Donley *DB*

Date: March 6, 1997

Re: Committee Hearing on CSSB 14 - Protecting Victims of Domestic Violence from Insurance Discrimination

I request CSSB 14 be scheduled for a committee hearing for floor calendaring at your earliest convenience. CSSB 14 protects victims of domestic violence from insurance discrimination and requires, upon written request from an applicant, that an insurer must disclose the reason insurance coverage was denied. This legislation is modeled after Senate Bill 197, which passed the Senate 18-0 and passed the House 36 - 3 during the 1996 session but died in the Senate unfinished business file.

The attached legislation prohibits insurance companies from increasing premiums and from canceling or denying policies because of claims filed as a result of domestic violence. This legislation is a positive step in fighting domestic violence. Currently, there is no protection in Alaska for victims of domestic violence against insurance premium increases, cancellation, or denial. The legislation protects innocent victims of domestic violence from such action by insurance companies only because they have been victims of domestic violence. Insurers discriminating against domestic violence victims has been a serious problem in the lower 48 and this bill will prevent similar occurrences in Alaska.

Sixteen states have passed similar legislation including Arizona, California, Connecticut, Delaware, Florida, Indiana, Iowa, Kansas, Maine, Maryland, Massachusetts, Minnesota, New Hampshire, New York, Pennsylvania and Tennessee. There is legislation similar to this pending in nine states and in Congress.

If you would like more information, please contact myself or Laura Hosey of my staff at 3892.

DD/ljh

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June-December: 716 W. 4TH AVE. • STE. 430 • ANCHORAGE, AK • 99501 • (907) 258-8181 • FAX: (907) 258-1648

MEMBER: Senate Finance Committee • Legislative Budget & Audit Committee
• Senate Community & Regional Affairs Committee

FISCAL NOTE

STATE OF ALASKA

BILL

No. 1

MO:

Bill Version: SB 14

1997 LEGISLATIVE SESSION

(S) Publish Date: 1-29-97

Revision Date: _____

Dept. Affected:

Public Safety

Title: INS: Domestic Violence Victims & Disclosure

DPS Statewide Support

Component:

Council on Domestic Violence and
Sexual Assault

Sponsor: Senator Donley

Requestor: S. L & C

COMPONENT SERIAL NO. 0521

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL EXPENDITURES	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES ()	-0-	-0-	-0-	-0-	-0-	-0-
Code Revenue						

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 97) impact: \$ _____

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)
 No fiscal impact is anticipated to the Department of Public Safety

Prepared By: Jayne Andreen, Executive Director Phone: 465-4356
 Division: Council on Domestic Violence and Sexual Assault Date: 1/27/97
 Approved by Commissioner: *Ronald L. Otte* Date: 1/27/97
 Agency: Ronald L. Otte, Dept. of Public Safety

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FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

No. 1
BILL NO: Bill Version: CSSB14 (JLD)
NOT Published-Identical to: 1A

Revision Date: 3/5/97 Dept. Affected: Public Safety
 Title: Domestic Violence and Insurance BRU: CDVSA
 Component: CDVSA
 Sponsor: Sen. Donley
 Requestor: Senate Judiciary COMPONENT SERIAL NO. _____

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL EXPENDITURES	0	0	0	0	0	0
CHANGE IN REVENUES ()	0	0	0	0	0	0
Revenue Code						

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GE Match						
1004 GE						
1005 GE/Program Receipts						
1006 GE/MHTIA						
Other						
TOTAL	0	0	0	0	0	0

Estimate of current year (FY 97) impact: \$ 0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

Prepared By: Jayne E. Andreen, Executive Director Phone: 907-465-4356
 Division: Council on Domestic Violence and Sexual Assault Date: 3/6/97
 Approved by Commissioner: *Ronald L. Olte* Date: 3/7/97
 Agency: Ronald L. Olte, Dept. of Public Safety

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SB

19

MEETING AGENDA

I. CALL TO ORDER: Senate Rules Committee on Friday, February 21st, 1997 in Room 203 of the Capitol Building at 10:45am.

II. ROLL CALL:

Kelly.....Leman.....Taylor.....

Torgerson.....Duncan.....

III. AGENDA ITEMS:

- 1) SB 19 - Repealing the power of the commissioner of Fish & Game to enforce federal laws relating to fish & game.
- 2) SB 22 - Relating to qualifications for appointment to the Board of Game.
- 3) HJR 12 - Urging the Sec. of Interior to conduct competitive oil & gas leases in the National Petroleum Reserve in Alaska.

IV. MOTION:

Move to pass SB 19, SB 22, and HJR 12 from committee with individual recommendations, and to calendar them for a Senate floor votes at the discretion of the chairman.

cc:Mail for: Tim Benintendi

Subject: Rules Committee Meeting - Fri, 2-21
From: Tim Benintendi 2/20/97 2:43 PM
To: Annette Kreitzer
To: Joe Ambrose at JNU_CAPITOL
To: Jullanna Singh at JNU_SSCC
To: Lorene Godkin at JNU_SSCC
To: Mary Jackson
To: Nancy Quinto at JNU_SSCC
To: Roxanne Stewart at JNU_CAPITOL

There will be a Senate Rules Committee meeting tomorrow, Friday, February 21st, at 10:45am, in the Farhenkamp Room. The following bills will be taken up for calendar consideration:

- SB 19 - Repealing the power and duty of the commissioner of F & G to assist in the enforcement of federal laws relating to fish and game - by Senator Sharp.
- SB 22 - Relating to qualifications for appointment to the Board of Game - by Senator Sharp.
- HJR 12 - Urging the Sec. of Interior to conduct competitive oil and gas lease sales within the National Petroleum Reserve in Alaska - by Rep. Green

If there are questions, please contact Tim Benintendi at 3770.

Alaska State Legislature

SENATOR
BERT SHARP

DISTRICT P

CO-CHAIRMAN
SENATE FINANCE COMMITTEE

MEMBER
RESOURCE COMMITTEE



Senate

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(907) 465-3004/4921
FAX (907) 465-2070

SPONSOR STATEMENT

SB 19 - Senator Bert Sharp Fish & Game Com'n'r Not To Enforce Federal Law

Senate Bill 19 repeals the present statutory mandate <AS 16.05.050.(1)> that the State of Alaska will assist the federal government agencies in the enforcement of federal laws and regulations as they apply to fish and game resources in Alaska.

In light of aggressive federal actions to assume management of fish and game over large areas of our state in violation of our statehood compact, I believe repeal of this statute is prudent and in the best interests of the citizens of Alaska. I urge your expeditious and favorable approval of SB 19.



REPRESENTING
GOLDEN HEART
OF ALASKA

FISCAL NOTE

No. 1

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO: _____ Version: SB 19

(S) Publish Date: 2/6/97

Revision Date: _____ Dept. Affected: Public Safety
 Title: An Act relating to the Commissioner of Fish BRU: Fish and Wildlife Protection
Game Component: Detachments
 Sponsor: Senator Sharp
 Requestor: S. RES COMPONENT SERIAL NO. 0490

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES ()	-0-	-0-	-0-	-0-	-0-	-0-
Revenue Code						

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 97) impact: \$ -0-

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)
 This Bill will not impact this Department's programs or budget.

Prepared By: Lt. Joel L. Hard Phone: 269-5409
 Division: Fish and Wildlife Protection Date: January 31, 1997
 Approved by Commissioner: *Joel Smith* Date: 1/31/97
 Agency: Ronald L. Otte, Department of Public Safety

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SB

21

FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

No. 3 CORRECTED
Bill version: CSSB 21 (FIN)
(S) Publish Date: 4-29-97

Revision Date: 04/11/97
Title: An Act...establishing Alaska Marine Highway Authority and relating to maintenance of state marine vessels...
Sponsor: Senator Robin Taylor, Pearce
Requester: Senate Transportation

Dept. Affected DOT/PF
BRU Marine Administration
Component Administration
Component Serial No. 621

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
Personal Services						
Travel	62.6	101.4	77.5	77.5	77.5	77.5
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants & Claims						
Miscellaneous						
TOTAL OPERATING	62.6	101.4	77.5	77.5	77.5	77.5

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES []						
------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	62.6	101.4	77.5	77.5	77.5	77.5
1005 GF/Program Receipts						
1007 GF/Mental Health						
1091 Designated Program Receipts						
TOTAL	62.6	101.4	77.5	77.5	77.5	77.5

Estimate of any current year (FY97) cost: 0.0

POSITIONS

Full-time						
Part-time						
Temporary						

ANALYSIS: (Attach a separate page if necessary)

The following assumptions were used:

- (1) On or after 1/1/98, appointed authority directors will begin meetings. Assume 50 business days of meetings during first year of operations, dropping to 30 business days thereafter.
- (2) Travel and per diem expenses calculated based on 4 of 6 appointed directors traveling to Juneau from Ketchikan, Seward and Anchorage; however, actual locations are unknown at this time. Travel and per diem expenses calculated using existing airfares, lodging and meal allowances; no inflationary increases included.
- (3) Assumes chief executive officer's annual compensation at same level as current Marine Highway System director.

Prepared by: SENATE FINANCE COMMITTEE

Date: 4/25/97

Drue Pearce
SENATOR DRUE PEARCE, CO-CHAIR

Phone: 465-4993

Bert Sharp
SENATOR BERT SHARP, CO-CHAIR

Phone: 465-3004

SB

22

Alaska State Legislature

SENATOR
BERT SHARP

DISTRICT P

CO-CHAIRMAN
SENATE FINANCE COMMITTEE

MEMBER
RESOURCE COMMITTEE



Senate

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SPONSOR STATEMENT

SB 22 - Board of Game Qualifications Senator Bert Sharp

This Bill amends the required qualifications for persons that may be appointed as a member of the Board of Game by adding the requirement that the applicant must have held an Alaska hunting or trapping license or a permanent ID card (over 60) during each of the five years immediately preceding the appointment to the board.

This added requirement would provide improved assurance of interest fostered by past involvement in legal utilization of the game resource and understanding of the dynamics of arctic game resource management.

Several states have this "licensed" qualification required for appointment to their state wildlife boards.

Many believe this will markedly improve the dedication and commitment of future game board members and encourages stronger actions to improve the policies affecting users of the resource.

SB 22 has a zero fiscal note from the Department of Fish & Game.

Thank you.



REPRESENTING
GOLDEN HEART
OF ALASKA

FISCAL NOTE

No. 4

Bill Version: CS SB 22 (STA)

(S) Publish Date: 1-31-97

**STATE OF ALASKA
1997 LEGISLATIVE SESSION**

Revision Date: _____	Dept. Affected: <u>Office of the Governor</u>
Title: <u>"An Act relating to qualifications for appointment to the Board of Game".</u>	BRU: <u>Executive Operations</u>
Sponsor: <u>Senators Sharp, Taylor</u>	Component: <u>Executive Office</u>
Requester: <u>Senate Resouces</u>	COMPONENT SERIAL NO. <u>6</u>

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY97) cost: \$ 0.0

POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

No fiscal impact on the Office of the Governor.

Prepared by: <u>Michael A. Nizich, Administrative Director</u> <i>M. Nizich</i>	Phone: <u>465-3876</u>
Division: <u>Administrative Services</u>	Date: <u>1/29/97</u>
Approved by Commissioner: <u>Jim Ayers, Chief of Staff</u> <i>J. Ayers</i>	Date: <u>1/29/97</u>
Agency: <u>Office of the Governor</u>	

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No. 3

FISCAL NOTE

Bill Version: CSSB 22(STA)

(S) Publish Date: 1/28/97

STATE OF ALASKA 1997 LEGISLATIVE SESSION

Revision Date: 1/24/97 Dept. Affected: Fish and Game
 Title: Board of Game Qualifications BRU: Boards of Fish and Game
 Component: Board Services
 Sponsor: Senator Sharp
 Requester: Senate State Affairs COMPONENT SERIAL NO. 482

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
----------------------	-----	-----	-----	-----	-----	-----

CHANGE IN REVENUES ()	0.0	0.0	0.0	0.0	0.0	0.0
------------------------	-----	-----	-----	-----	-----	-----

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY97) cost: \$ 0.0

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Geron Bruce GB
 Division: Commissioner's Office
 Approved by Commissioner: Frank Rue Geron Bruce for
 Agency: Department of Fish and Game

Phone: 465-6143
 Date: 1/24/97
 Date: 1/24/97

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JAN 21 1997

FISCAL NOTE

No. 2

Bill Version: SB 22

(S) Publish Date: 1/24/97

STATE OF ALASKA
1997 LEGISLATIVE SESSION

Revision Date: _____ Dept. Affected: Fish and Game
 Title: Board of Game Qualifications BRU: Administration and Support
 Component: Board Services
 Sponsor: Senator Sharp
 Requester: Senate State Affairs COMPONENT SERIAL NO. 482

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
----------------------	-----	-----	-----	-----	-----	-----

CHANGE IN REVENUES ()	0.0	0.0	0.0	0.0	0.0	0.0
------------------------	-----	-----	-----	-----	-----	-----

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY97) cost: \$ 0.0

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Diana Cote
 Division: Board Support Section
 Approved by Commissioner: Gerard Bruce for
 Agency: Department of Fish and Game

Phone: 465-6143
 Date: 1/17/97
 Date: 1/17/97

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FISCAL NOTE

Bill Version: SB 22

(S) Publish Date: 1/24/97

STATE OF ALASKA 1997 LEGISLATIVE SESSION

Revision Date: _____ Dept. Affected: Office of the Governor
 Title: "An Act relating to qualifications for appointment to the Board of Game" BRU: Executive Operations
 Sponsor: Senators Sharp, Taylor Component: Executive Office
 Requester: Senate State Affairs COMPONENT SERIAL NO. 6

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY97) cost: \$ 0.0

POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

No fiscal impact on the Office of the Governor.

Prepared by: Michael A. Nizich, Administrative Director
 Division: Administrative Services
 Approved by Commissioner: Jim Ayers, Chief of Staff
 Agency: Office of the Governor

Phone: 465-3876
 Date: 1/21/97
 Date: 1/21/97

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SB

24

FISCAL NOTE

NO. 6

Bill Version: CS SB 24 (FIN)

(S) Publish Date: 3-14-97

STATE OF ALASKA
1997 LEGISLATIVE SESSION

Revision Date: 03/10/97

Title: Parental consent before a minor's
abortion

Dept. Affected: Alaska Court System

BRU: Trial Courts

Component: _____

Sponsor: Sens. Laman, Hatford, Green, Miller, Taylor

Requestor: Senate HESS

COMPONENT SERIAL NO. 768

Expenditures/Revenues

(Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES	10.0	10.0	10.0	10.0	10.0	10.0
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS & CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	10.0	10.0	10.0	10.0	10.0	10.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

Fund Source

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	10.0	10.0	10.0	10.0	10.0	10.0
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
TOTAL	10.0	10.0	10.0	10.0	10.0	10.0

Estimate of any current year (FY 97) cost: None

Positions

Full-Time						
Part-Time	1.0	1.0	1.0	1.0	1.0	1.0
Temporary						

ANALYSIS: (Attach a separate page if necessary)

See attached fiscal analysis.

Prepared by: C. S. Christensen III, Staff Counsel
Agency: Alaska Court System

Phone: 264-8228
Date: 03/10/97

Approved by: Stephanie J. Colo, Acting Administrative Director
Agency: Alaska Court System

Date: 03/10/97

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CORRECTION

THE FOLLOWING DOCUMENT(S)
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ASSURE LEGIBILITY OR PAGINATION



Rev. 6/98

Central Microfilm Services
Department of Education
State of Alaska

FISCAL NOTE

No. 6

Bill Version: CS SB 24 (FIN)

(S) Publish Date: 3-14-97

STATE OF ALASKA
1997 LEGISLATIVE SESSION

Revision Date: 03/10/97
 Title: Parental consent before a minor's abortion
 Sponsor: Sens. Leman, Halford, Green, Miller, Taylor
 Requestor: Senate HESS

Dept. Affected: Alaska Court System
 BRU: Trial Courts
 Component: _____
 COMPONENT SERIAL NO. 768

Expenditures/Revenues

(Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES	10.0	10.0	10.0	10.0	10.0	10.0
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS & CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	10.0	10.0	10.0	10.0	10.0	10.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

Fund Source

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	10.0	10.0	10.0	10.0	10.0	10.0
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
TOTAL	10.0	10.0	10.0	10.0	10.0	10.0

Estimate of any current year (FY 97) cost: None

Positions

Full-Time						
Part-Time	1.0	1.0	1.0	1.0	1.0	1.0
Temporary						

ANALYSIS: (Attach a separate page if necessary)

See attached fiscal analysis.

Prepared by: C. S. Christensen III, Staff Counsel
 Agency: Alaska Court System

Phone: 264-8228
 Date: 03/10/97

Approved by: Stephanie J. Cole, Acting Administrative Director
 Agency: Alaska Court System

Date: 03/10/97

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ALASKA COURT SYSTEM
FISCAL ANALYSIS
CSSB 24 (JUD)

CSSB 24 (JUD) provides that a person may not knowingly perform an abortion upon a woman who is unmarried, under 18 years of age, and unemancipated, unless, before the abortion, one of the woman's parents or the woman's guardian or custodian has consented to the abortion in writing; a court issues an order authorizing the woman to consent to the abortion; or a court, by its inaction, constructively authorizes the woman to consent to the abortion. A woman who seeks a court order authorizing an abortion is required to have an attorney. If she cannot afford an attorney, one must be appointed by the court from the Office of Public Advocacy (OPA). Because we are dealing with unemancipated minors, it must be assumed that all attorneys will be paid for by the state. OPA has estimated that 112 minor females will seek judicial approval for an abortion each year.

CSSB 24 (JUD) requires a superior court judge to hold a hearing in these cases on an expedited basis. This note assumes that the review of documents, the hearing, the decision process and the preparation of the order will average two hours of judicial time. This note also reflects clerical costs associated with processing 112 filings which involve expedited hearings and which require court clerks to actively follow cases to make certain that time limits are met and that constructive consent has been given in cases in which a court takes no action within the specified period. This note does not reflect costs for expedited appeals in cases where a court denies permission for an abortion, nor does it reflect costs for the preparation of special forms and instructions required by the bill.

STATE OF ALASKA
1997 LEGISLATIVE SESSION

No. 5

Bill Version: CSB 24(JUD)

(S) Publish Date: 3-5-97

Revision Date: _____
Title: Parental Consent for Abortion

Dept. Affected: Health and Social Services

BRU: State Health Services

Component: Public Health Admin Services

Sponsor: Leman

COMPONENT SERIAL NO. 292

Requestor: Senate (JUD)

See also (SN#): _____

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY98	FY99	FY00	FY01	FY02	FY03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGES IN REVENUES ()						
-------------------------	--	--	--	--	--	--

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (please specify)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of any current year (FY97) cost: \$0.0

ANALYSIS:

(Attach a separate page if necessary)

No fiscal impact.

Judy
02/25/97

Prepared by: Peter M. Nakamura, MD, MPH
Division: Public Health

Phone: (907) 465-3090
Date: 02/25/97

Approved by Commissioner: Karen Perdue, Commissioner
Agency: Department of Health & Social Services

Date: 2/26/97

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SB

25

ALASKA STATE LEGISLATURE

Senate Health, Education and
Social Services Committee

•
Senate Judiciary Committee

•
Department of Health and Social
Services Budget Subcommittee

•
Department of Law
Budget Subcommittee

While in Session:
State Capitol, Rm. 9
Juneau, Alaska 99801
(907) 465-3704
fax: (907) 465-2529

•
While in Anchorage:
716 West 4th Ave., Ste. 440
Anchorage, Alaska 99501
(907) 258-8182
fax: (907) 258-5571

SENATOR JOHNNY ELLIS

Sponsor Statement for Senate Bill 25

An Act relating to authorizing the Department of Corrections to provide an automated victim notification and prisoner information system.

Proper and timely notification to victims about the release or escape of their attacker is a serious problem, both nationally and in Alaska. In November 1996, Alaska's prisons and pre-trial facilities housed 2,990 inmates, 49% of whom are considered violent. Each day, over 600 concerned Alaskans call our state institutions seeking information on inmates.

In order to keep crime victims informed of inmate activity, a state-of-the-art computer system called Victim Information and Notification Everyday (V.I.N.E.) was developed. V.I.N.E. provides two important services which enhance the vital link of communication between the justice system and victims of crime.

First, the system provides automatic notification calls to crime victims when an inmate's status changes. If an inmate is released, transferred, posts bail or escapes, V.I.N.E. places automated telephone calls to all registered victims within 10 minutes of a change in the offender's status. V.I.N.E. continues to call the victims for 24 hours or until a successful notification is verified by the victim.

Second, V.I.N.E. provides critical inmate information 24 hours a day, 7 days a week through the automated telephone system. V.I.N.E. allows for a confidential exchange of information. Victims may access information on a prisoner through the use of a personal identification number, and they may easily enter new contact numbers.

In February 1996, the State of Kentucky became the first state to implement V.I.N.E. statewide. During the first 90 days of operation, over 20,000 phone calls were processed. Over 600 victims were notified by phone of impending inmate releases. Three months later, over 3,500 successful notifications had been made, with an average of 7 new registrations per day. Currently, the V.I.N.E. Company has contracts with over 150 counties in over 12 states including New Jersey, Texas, California, Michigan, Georgia and Florida.

Implementing V.I.N.E. will increase state compliance with the Victims' Bill of Rights, overwhelmingly passed by the people of Alaska in 1994. The V.I.N.E. computer system will enhance the Department of Corrections relationship with the families and victims of violent crimes.

I urge your support and prompt passage.



VINE™ System Facts

VINE™ is a fully automated service that alerts victims upon the release of an inmate and provides vital custody status information via the telephone.

How VINE™ works

A centralized computer system located in Louisville, Kentucky constantly monitors inmate activity at each jail or prison site.

When an inmate has a change in status, VINE™ reacts immediately to contact all registered victims. Telephone calls continue for 24 hours or until a successful notification is verified.

How Victims Register

Victims register with VINE™ by calling a local access telephone number and following the prompts given by the computer. Some communities may opt to have victims automatically registered by the arresting agency involved with the case.

A personal identification number (PIN) for each victim is requested by VINE™.

The PIN number, entered by a victim after a notification, confirms a successful contact.

Benefits of Implementing VINE™ for a Victim

Registered persons are automatically called by VINE™ within ten minutes of an inmate transfer or release.

Vital inmate information is continuously available through the VINE™ information hotline.

VINE™ allows for confidential information exchange. Victims do not have to reveal their identity when registering or accessing inmate status.

Victims can register alternate telephone numbers with VINE™ and can easily enter a new telephone number if there is a change of address.

For Prosecutors and Jail Administrators

VINE™ has letter generating capabilities and is available in multiple languages.

The centralized call center is monitored 24 hours a day, 7 days a week. Notification is efficient and reliable.

All telephone calls and letters are documented.

A complete audit trail of VINE™ activity is readily available.

A VINE™ program can be customized to meet the needs of each community.



VINE™ System Features

VINE™ is a ground breaking system for Victim Assistance and Notification Programs around the country. It's current design includes features such as:

- **Full integration** with the existing Jail or Prison Information System. This means no additional workload for data input personnel.
- **Automated Dial in Query of Inmate Status.** The system will support an incoming line which allows a victim to query the status of an inmate.
- **Automated Registration of Victims** via any telephone using a combination of advanced Voice Recognition technology. This method is far superior to those requiring alphanumeric data to be typed into the telephone handset.
- **Letter Generation** for notifying victims of upcoming parole board hearings and other emergency situations.
- **Advanced Voice Recognition Technology.** This feature increases the usability of the system by allowing access to *30% of the population which do not have a touch tone telephone.* All users will find this registration approach much simpler and quicker.
- **Automated Notification** to two different phone numbers per victim. This function will provide an automated voice message once contact is made.
- **Message Confirmation** ensures that the message was delivered to the proper person.
- **Complete Audit Reports** which display daily activity on a per day or per case basis. These audit reports will be quickly recalled to a printer or CRT to review the systems performance.
- **Foreign Language Capabilities** available upon request.



General VINE™ Information

Interactive Systems was formed in 1992 to develop automated systems utilizing computer technology and telephone equipment.

In January of 1994 Interactive Systems cooperated with Jefferson County officials to study automated technology and victim notification.

In January of 1995 due to the success of the VINE™ program, Interactive Systems reformatted to focus exclusively on the VINE™ system and automated notification. A dba (doing business as), The VINE™ Company, was selected as the new name.

VINE™ program cost includes a low start-up fee and a monthly service component. Several funding options, including state and federal grants, are available.

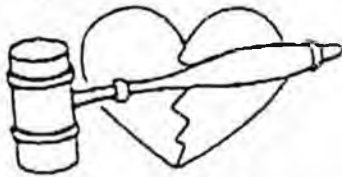
Cost is based on inmate population, notification needs and optional parameters. Each program is unique and developed specifically for each community.

All inmate information accessed through VINE™ is public information. VINE™ differs from other notification programs by providing an automated, rather than manual, method of victim notification.

Currently, the VINE™ Company has contracts with over 150 counties in over 12 states including Kentucky, New Jersey, Texas, California, Michigan, Georgia and Florida.

The VINE™ system received national recognition as the only automated program for victim information and notification.

VICTIMS



for Justice 619 East Fifth Avenue • Anchorage, AK 99501
(907) 278-0977 - Fax: (907) 258-0740

March 11, 1997

The Honorable Senator Lyda Green, Chair
State Affairs Committee
State Capitol, Room 125
Juneau, AK 99801-1182

Dear Senator Green:

I am writing to you to urge you to support the swift passage of Senate Bill 25 and Senate Bill 26: *An Act relating to authorizing the Department of Corrections to provide an automated victims notification and prisoner information system.*

Alaskan families and victims of violent crime deserve to be recognized and assisted by Alaska's Department of Corrections. In fact, in 1994, the people of Alaska overwhelmingly passed at the state level, the Victims' Bill of Rights. This Constitutional amendment makes *explicit* the *right* to be *informed, present and heard* at the same proceedings where the accused or convicted offenders have such rights. As you are aware, the Alaska Department of Corrections has statutory duties relating to crime victims, ranging from the notification of parole hearings; transfers to other facilities; an escape or release from custody to supervising restitution compliance. The Victim Information and Notification Everyday (VINE) computer system will enhance Alaska's Department of Corrections relationship with the families and victims of violent crimes and will significantly increase compliance with the intent of these laws.

Sincerely,

Janice Lienhart

Executive Director

cc: Senator Johnny Ellis

STATE OFFICE
ALASKA PEACE OFFICERS ASSOCIATION

P.O. Box 240106 Anchorage, Alaska 99524-0106 Phone (907) 277-0515 Fax (907) 272-5355



January 17, 1997

Business Manager

Joseph E. Young
Anchorage

Board of Directors

Michael Corkill, President
Fairbanks

Robin Lown, Vice President
Juneau

Mike Grimes, Past President
Anchorage

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Pres. Wrangell Chapter

Leroy Mestas, Member
Ketchikan
Pres. First City Chapter

James See, Member
Craig
Pres. Prince of Wales Chapter

Senator Johnny Ellis
Alaska State Legislature
State Capitol (MS 3100)
Juneau, Alaska 99801-1182

Dear Senator Ellis,

On behalf of the Alaska Peace Officers Association, I would like to thank you for introducing Senate Bills 25 and 26 relating to authorizing the Department of Corrections to provide an automated victim notification and prisoner information system and appropriations for the same. At a recent meeting of the APOA State Board, we decided to unanimously support this legislation. We believe that the better the communications are between Corrections, departments, municipalities and victims, the better the prevention of prisoner-related problems.

We encourage you to call on us when there are hearings on these bills, so that we may testify about the need for this legislation. If you need assistance as you shepherd these bills through the legislative process, please call me at 451-5316, or our business manager, Joseph Young at 277-0515.

Sincerely,

A handwritten signature in cursive script, appearing to read "Michael Corkill".

Michael Corkill
APOA State President

Municipality
of
Anchorage



P.O. Box 196650
Anchorage, Alaska 99519-6650
Telephone: (907) 343-4250

Rick Mystrom, Mayor

DEPARTMENT OF LAW
Office of the Prosecutor
420 L Street, Suite 100

March 19, 1997

Senator Lyda Green
State Capitol, Room 125
Juneau, Alaska 99801-1182

Dear Senator Lyda Green;

I am writing on behalf of the Municipal Prosecutors Office, the Municipality of Anchorage and its people, and all the victims of domestic violence. I urge your support for the passage of Senate Bill 25 and the attendant appropriations bill.

Since the passage of the Domestic Violence Protection/Victim Protection act of 1996, particularly the amendments to AS 12.30.027, Prosecutor and District Attorney offices around the state have been charged with a responsibility we simply cannot meet this in any meaningful manner.

AS 12.30.027(d)(1) provides:

When a person is released from custody under (a) of this section (bail), from a correctional facility, the correctional facility shall notify the prosecuting authority and the prosecuting authority shall make reasonable efforts to immediately notify the alleged victim of the release, and to furnish the alleged victim with a copy of the order setting any conditions of release.

As things stand now, there simply are no reasonable efforts we can make to immediately notify the victim if a defendant makes bail at 2:00 or 3:00 in the morning, which is when most of these arrests are made.

An automated and statewide victim notification system is the only meaningful method of complying with AS 12.30.027. If we are to protect the victim's of domestic violence and remain at the forefront of domestic violence prosecution, this system must be implemented.

Sincerely,

A handwritten signature in dark ink, appearing to read "John Marston Richard". The signature is fluid and cursive, written over a light-colored background.

John Marston Richard
Chief Municipal Prosecutor

cc: Senator Johnny Ellis



Bethel Police Department

P.O. Box 500 : Bethel, Alaska 99559
543-3785

February 7, 1997

Senator Lyda Green, Chair
State Affairs Committee
Room 125
State Capitol
Juneau, AK. 99801-1182

RE: Victim Information and Notification Everyday (VINE)
Senate Bill Nos: 25

Dear Senator Green,

The Bethel Police Department is very much in support of the VINE legislation.

We feel it is critical that the rights of the victims of violent crime are defended. It is paramount to the well-being of every victim that they be notified of and have access to obtain information regarding the activities of the violent offender.

Most sincerely,

Gary K. Eilers
Chief of Police

cc: Senator Johnny Ellis
Room 9
State Capitol
Juneau, AK. 99801-1182



City and Borough of Sitka

POLICE DEPARTMENT

304 Lake Street, Room 102 • Sitka, Alaska 99835

Lynn F. Lamm
Chief of Police

Business 747-3245
Fax 747-1075

TO: Senator Lyda GREEN, Chair
State Affairs Committee

FROM: Chief Lynn LAMM, Sitka Police Department
Director Christina MCLEOD, Sitkans Against Family Violence

DATE: 2-06-97

SUBJECT: Support for Senate Bills 25 and 26
Support for House Bills 47 and 48
VINE

NH

Senator GREEN-

The Sitka Police Department and Sitkans Against Family Violence would like to jointly express our support for this legislation.

Automatic notification would be beneficial to the domestic violence victim and the police. Immediate notification would be very beneficial to the victim allowing sufficient time to prepare themselves and family members for release of an inmate. For the police it would mean timely notification to the victim and another method of notification besides the current methods outlined in the Domestic Violence Prevention and Victim Protection Act of 1996.

We urge passage of this legislation on behalf of victim's rights in domestic violence cases and as a continuation of legislative efforts toward prevention of domestic abuse.

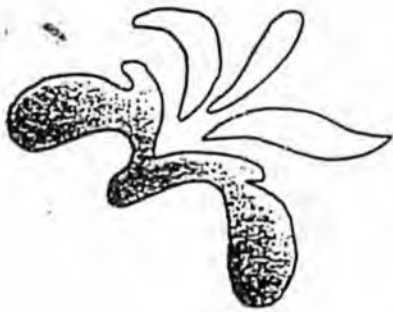
Lynn LAMM, Chief of Police
Sitka Police Department

Christina MCLEOD, Director
Sitkans Against Family Violence

Senator Ellis-

This is a courtesy copy for your information

Sgt. Allen
SPD



WOMEN IN CRISIS

Counseling and Assistance

717 Ninth Avenue • Fairbanks, Alaska 99701
(907) 452-2293 • Fax: 452-2613 • 1-800-478-7273

February 12, 1997

Senator Lyda Green, Chair
State Affairs Committee
State Capitol, Room 125
Juneau, AK 99801-1182

Dear Senator Green:

I am writing in support of SB 25, "An Act relating to authorizing the Department of Corrections to provide an automated victim notification and prisoner information system" and SB 26, providing funding.

Passage of and funding for SB 25 will allow for greater safety for victims of violent crimes. It would save victims from physical harm and save lives. It stands to reason that the sooner this bill becomes law, the sooner can this protection be provided. Therefore, I urge you to facilitate both bills' passage this session.

Thank you for your consideration.

Sincerely,

Sandy Samaniego
Executive Director

cc: Senator Johnny Ellis

would ultimately provide more jobs and income evenly across the board. By the way, I am a conservative Republican.

— Dennis Adamson
Anchorage

Cuts to Film Office costly

I own and operate one of Alaska's major stock photography agencies which represents 58 photographers. For the past seven years we have provided numerous award-winning photos for the state Film Office's advertising campaigns (five billboards, several location handbooks, direct mail pieces and many ads in movie trade magazines). The Film Office has been a great client over the years.

If the proposed budget cuts go through, it will have a lasting and negative effect on many small businesses and one of Alaska's largest industries — tourism. Last year it cost the state of Alaska \$261,000 to operate the Film Office and it generated an income of nearly \$3 million. Can we afford not to take advantage of this free advertising that promotes Alaska?

The Film Office has a proven record that it is a prime investment, generating income for Alaskans and also for the state of Alaska. With the proposed budget cuts, we lose and the state of Alaska loses.

— Ken Graham, owner
Ken Graham Agency
Anchorage

Drug testing violates privacy

The willingness of people to permit themselves to be degraded through arbitrary employment drug testing is appalling. Indiscriminate drug testing violates people's privacy and requires them to prove their "innocence" even though there is no reason to believe that their job performance is being impaired by drug use or anything else. Admirably, the Anchorage police and firefighters have the self-respect to oppose such testing.

Drug testing is ostensibly done to promote job safety and performance. But drug tests do not measure job performance; they generally only test for metabolites, which are what is left over in the body after it uses up a drug. Except with respect to alcohol, drug tests generally don't even determine whether a

person presently has a particular drug in the body. A person could be under the influence of an intoxicating drug at the time of a drug test and yet have the test result be negative.

The only rational way to promote job performance and safety is through performance testing. Such tests are even used for astronauts in the space program. With them, an employer can determine whether an employee is functioning safely or impaired by sickness, fatigue, injury, emotional distress or intoxication.

Drug testing is too limited and unreliable to be used to promote job performance and public safety. The invasion of privacy involved such testing should be considered to be unacceptable. We should support all efforts to eliminate workplace drug testing and, if some kind of testing is desirable and necessary, replace it with performance tests.

— Alex Vasauskas
Palmer

Victims need notification

For the tens of thousands of victims of domestic violence in Alaska, there is no system in place to let them know when their perpetrator is released from jail. Often, the first time a victim knows that their assailant has been released is when he shows up at their door.

Perpetrators who were jailed for beating their spouse may use their children as pawns in order to "get back" at the victim. If the perpetrator is the biological father of a victim's child, he may take the child from school, or day care without the other parent's knowledge, threatening to harm or kidnap the child.

If victims knew that their perpetrator was being released from jail, they could get a restraining order and notify their child's school or day care about the potentially dangerous situation.

Every week, our agency hears stories about how victims, who are supposed to be protected by the law, are betrayed by a system that lacks follow-through.

Sen. Johnny Ellis and Rep. Allen Kempen have introduced a bill that could change all this. Senate Bill 25 and the companion bill, House Bill 47, would allow the Department of Corrections to set up a system to notify vic-

tims whenever a perpetrator's status changed. If an inmate is released, transferred, posts bail or escapes, registered victims would be notified through an automated system within minutes.

The system, called Victim Information and Notification Everyday, gives victims time to take life-saving steps. VINE is being used in Kentucky, New Jersey, Texas, California, Michigan, Georgia and Florida — helping victims and their children stay out of harm's way. Please call your legislator or write a letter in support for SB 25 and HB 47. The successful passage of this bill may mean the difference between life and death for victims of domestic violence and sexual assault.

— Angelica Rosales
domestic violence supervising counselor
Alaska Women's Resource Center

HMOs ripping off Medicare

Medicare rip-off! I recently received a newspaper clipping from a Southern California newspaper concerning a merger of two HMOs. I am a little familiar with the FHP HMO since my foster mother was enrolled until a few weeks ago. The clipping is too long to quote entirely, but here are a few highlights that bother me:

"Top bosses would qualify for huge payouts after HMO merger. A handful of senior executives at FHP International Corp. stands to get huge going-away paydays ... At the top of the list is FHP chief executive Wescott W. Price III who will receive a \$1.5 million golden handshake if he walks away, as expected. Price's contract calls for him to get three times his annual \$500,000 base salary if he loses his job because of a 'change in control' ... Price also owns nearly 400,000 shares of FHP's common stock. He'll receive \$7 million in cash for those shares and an equal amount of Pacificare stock.

"FHP Chairman Jack R. Anderson will get the biggest payday, turning in his common and preferred FHP stock for \$53.7 million in cash and an equal amount of Pacificare stock. And Richard M. Burdge, an FHP director, retired Cigna Corp. executive and former president of the American Stock Exchange, will get \$15.3 million in cash and an equal amount of Pacificare shares for his FHP stock."

alive, i.e., the state of Alaska vs. Venetie.

We Natives don't read in the newspapers nor do we see on television anything about what is really happening to us, though I know, and the "nouveau riche PFD Alaskans" are in denial about their role in all of this, while we "breathlessly" await an Alaska vs. Venetie decision for the next 20 years or so — at the rate we've been dying, please, Natives want to live! We are in constant peril from the state. We are not "merely" caretakers of the land. We Natives have kept our Alaska under our intrinsic watch for three ice ages or so — wasn't it always beautiful and clean here?

My advice to you, to whom this may apply — everyone — make sure those lands you left in disgust are cleaned up and go home. On your way out clean up Alaska.

— Evelyn Hash
Gakona

This alternative school works

With the March 28 lottery date for Anchorage School District's alternative school programs approaching, I would like to publicize a program that is a success in every sense of the word — the Government Hill Spanish Immersion Program. Alternative schools are often criticized for being elitist, unfair or divisive. I think it's important to recognize that they can work and be inclusive — even in school-within-a-school settings such as our own.

The recent Government Hill World's Fair is an example. With the help and support of our sponsors — First National Bank of Anchorage, Taste Freez, Tesoro 7-Eleven and National Bank of Alaska, to name a few — we transformed the school into an international festival. Our many minority families participated. Korean women wore flowing han bok dresses, an Alaska Native puppet theater group entertained, and Latino parents cooked tostados and fried plantains. We shared and explored each other's cultures throughout the day.

By celebrating and understanding our differences, we discover that we are not so different after all.

Government Hill is proof that alternative programs work. Not only do they promote educational excellence, but when done right, they bring people together.

— Kathryn Gerlek,
Anchorage

Victims for Justice

March 1997

Page 8

Victims for Justice

"Safe Neighborhood" Crime Initiatives

By Pearlene Hernandez-Villa
UAA Social Work Practicum Student
doing her internship with VFJ

BILL TRACKING STATUS

As of March 12, 1997

HB 5

"An Act relating to prosecution of minors for criminal violations; and amending Rule 3(a), Alaska Rules of Criminal Procedure."

Sponsor(s): REPRESENTATIVE(S)
KELLY, Ogan

Current Status: (House) Judiciary Status
Date: 1/13/97 then Finance.

As of January 13, 1997, House Bill 5 has not had its first committee hearing. HB 5 is not expected to move during this session. Sponsors are putting their focus on HB 6 AND HB 16 in the juvenile crime area. Both HB 6 and HB 16 opens up confidentiality of juvenile crime offenders, a key component for victims of crime.

HB 6

"An Act amending laws relating to the disclosure of information relating to certain minors."

Sponsor(s): REPRESENTATIVE(S)
KELLY, Theriault, Vezzey, Ogan, Dyson,
Phillips, Ryan

Current Status: (House) Finance Status
Date: 2/21/97

As of February 21, 1997, House Finance has heard House Bill 6 three times. HB 6 will be heard by House for the fourth time on March 20, 1997. HB 6 has been in Health Education and Social Service (HES) and Judiciary committee and passed out of committee.

HB 7

CSHB 7 Judiciary

"An Act authorizing establishment of community dispute resolution centers to foster the resolution of disputes between juvenile offenders and their victims, and providing immunity from civil suits for youth courts and for members of the boards of directors, employees, volunteers, and members of youth courts."

Sponsor(s): REPRESENTATIVE(S)
PORTER, Green, Croft, Rokeberg, James,
Kubina, Bunde, Kemplen, Berkowitz, Or-
gan
SENATOR(S) Wilken

Current Status: (Senate) Judiciary Status
Date: 2/17/97 then Finance

House Bill 7 is in Senate Judiciary, it has

passed out of the House and is in Senate Judiciary Committee at this time.

House votes:

YEAS: 34 NAYS: 0 EXCUSED: 6 ABSENT:
0

HB 9

CSHB 9 (Finance) AM

"Victims Right to be Present at Trial."

"An Act relating to the rights of crime victims and victims of juvenile offenses; relating to the collection by victims of restitution from prisoners; relating to the definition of incapacitated for sexual offenses; creating the crime of interfering with a report of a crime involving domestic violence; relating to mental examinations of victims in criminal prosecutions; relating to the safety of victims, other persons, and the community in setting bail or conditions of release; relating to access to certain records of the Violent Crimes Compensation Board; amending Rule 6, Alaska Rules of Criminal Procedure, Rules 404 and 615, Alaska Rules of Evidence, and Rule 3, Alaska Delinquency Rules; and providing for an effective date."

Sponsor(s): REPRESENTATIVE(S)
PORTER, Green, Croft, Kubina, Kemplen

Current Status: (S) Judiciary Status
Date: 3/10/97 then Finance.

House Bill 9 has passed out of House and is in Senate Judiciary since March 10, 1997.

House votes

Passed on reconsideration YES 31 NAYS 6
EXCUSED 2 ABSENT 1

URGENT UPDATE - We have just received word Senator Robin Taylor is holding up HB 9. PLEASE CALL the legislative office at 258-8111 and send a public opinion message to Senator Taylor urging him to support HB 9. Crime victims' constitutional rights are in jeopardy!

HCR 4

Relating to records generated and maintained by the Department of Health and Social Services.

Sponsor(s): REPRESENTATIVE(S) KELLY,
Phillips, Dyson, Ryan, Barnes

Current Status: (House) Finance Status Date:
2/21/97

House Concurrent Resolution 4 is in House Finance since February 21, 1997. House Finance is going to hear in committee on March

20, 1997.

SB 25 HB 47

"An Act relating to authorizing the Department of Corrections to provide an automated victim notification and prisoner information system."

VINE™, provides critical inmate information 24 hours a day, 7 days a week through the automated telephone system. VINE allows for a confidential exchange of information. Victims may access information on a prisoner through the use of a personal identification number, and they may easily enter new contact numbers.

Senate Bill 25 is still waiting to be heard in Senate State Affairs Committee since January 13, 1997, and it has not had a hearing committee as of yet.

House Bill 47 has been in House State Affairs since January 13, 1997, and it has not had a committee hearing as of yet.

SB 25 Sponsor(s): SENATOR ELLIS, Donley
HB 47 Sponsor(s): REPRESENTATIVE
KEMPLEN

SB 26 and HB 48

"An Act making a special appropriation for an automated victim notification system; and providing for an effective date."

The sum of \$250,000 shall be appropriated from the general fund to the Department of Corrections for an automated victim notification system for fiscal years 1997 and 1998.

Senate Bill 26 has been in Senate State Affairs since January 13, 1997. It has not had a committee hearing as of yet.

House Bill 48 has been in House State Affairs since January 13, 1997, and it has not had a committee hearing as of yet.

Sponsor(s): SENATOR ELLIS, Donley

Both SB 25 and HB 47 need victims who would be willing to testify or submit written testimony regarding their experience with not being notified when their attacker was released. If you are interested in testifying or providing written testimony please contact:

Senator Lyda Green, Senate State Affairs,
State Capitol, Rm 105, Juneau, AK 99801-
1182 (800)565-3743

Representative Jeannette James, House State
Affairs, Rm 102, Juneau, AK 99801-1182.

SB

29

FISCAL NOTE

No. 2

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO. Bill Version: CSSB29(FIN)
(S) Publish Date: 2/6/97

Revision Date: 2/5/97
Title: An Act Relating to state aid to municipalities
Sponsor: Sen. Torgerson

Dept. Affected Revenue
BRU: Revenue Operations
Components: Treasury
Serial # 121

EXPENDITURES/REVENUES: (THOUSANDS OF DOLLARS)

OPERATING	FY 98	FY 99	FY2000	FY2001	FY2002	FY2003
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants, Claims						
Miscellaneous						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
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REVENUE	-1005.4	0.0	0.0	0.0	0.0	0.0
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FUNDING: (THOUSANDS OF DOLLARS)

General Fund						
Federal Fund						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0


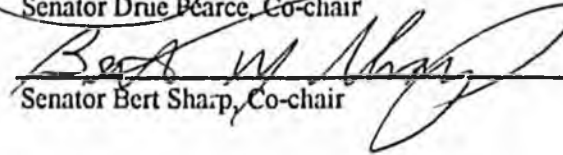
POSITIONS:

Full-Time						
Part-Time						
Temporary						

ANALYSIS: (ATTACH A SEPARATE PAGE IF NECESSARY)

see attached analysis

Prepared By: Senate Finance Committee


 Senator Drue Pearce, Co-chair

 Senator Bert Sharp, Co-chair

Date: 2/5/97
Phone: 465-4993
Date: 2/5/97
Phone: 465-3004

**Analysis of Advance Payment of Municipal Assistance
Income Lost to CBRF**

If Payment Made On:	<u>2/1/98</u>	<u>12/31/97</u>	<u>11/30/97</u>	<u>10/31/97</u>	<u>9/30/97</u>	<u>8/31/97</u>	<u>7/31/97</u>
Income Lost to CBRF:	0	\$167,569	\$335,137	\$502,706	\$670,274	\$837,843	\$1,005,412

Assumptions:

\$28,726,047 = Municipal Assistance Payment

Payment borrowed from CBRF

CBRF Return = 7% (from FY97 draft investment policy for the CBRF)
and capital market assumptions FY97

Revision Date: _____ Dept. Affected: Revenue
 Title: An Act relating to state aid to municipalities BRU: Revenue Operations
 Component: Treasury
 Sponsor: SEN TORGERSON
 Requestor: (S) CRA COMPONENT SERIAL NO. 121

Expenditures/Revenues: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0
CAPITAL EXPENDITURES						
CHANGE IN REVENUES ()	-1,005.4	-1,005.4	-1,005.4	-1,005.4	-1,005.4	-1,005.4

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1001 CBRF						
1048 University of AK receipts						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY97) cost \$ \$0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

This legislation will move the payment of municipal assistance from 2/1 forward to 7/31 of each State fiscal year. Investment income will be lost by the State because of this earlier payment. The income lost will be at the rate earned by the CBRF. This is because the general fund borrows from and has a large outstanding liability to the CBRF. Any disbursement of general fund moneys delays repayments to the CBRF.

This rate used to calculate the lost earnings has increased from last year. This is because of the passage of SB 303 which resulted in the Department of Revenue's implementing a new asset allocation which will result in increased total return.

Our fiscal note above assumes the payment is made on 7/31. Attached is a schedule which reflects the effect of payout dates ranging from 7/31 to 12/31.

Prepared by: Betty Martin, Comptroller Phone: 465-2350
 Division: Treasury Date: January 17, 1997
 Approved by Commissioner: Ross Kinney, Deputy Commissioner Date: January 17, 1997
 Agency: Department of Revenue

***Analysis of Advance Payment of Municipal Assistance
Income Lost to CBRF***

If Payment Made On:	<u>2/1/98</u>	<u>12/31/97</u>	<u>11/30/97</u>	<u>10/31/97</u>	<u>9/30/97</u>	<u>8/31/97</u>	<u>7/31/97</u>
Income Lost to CBRF:	0	\$167,569	\$335,137	\$502,706	\$670,274	\$837,843	\$1,005,412

Assumptions:

\$28,726,047 = Municipal Assistance Payment

Payment borrowed from CBRF

CBRF Return = 7% (from FY97 draft investment policy for the CBRF)
and capital market assumptions FY97

SB 35 Act Relating to the management of state land, water, and land and water as part of a state park...

The administration opposes Senate Bill 35.

Reasons for Opposition

Requires that the Division of Parks bring to the legislature all closures of parks or campsites of any nature that are longer than 90 days duration. In addition, requires in the second year all closures of any duration to come before the legislature if they were closed in the previous year for less than 90 days.

- Does not allow the division of parks to close areas for reasons of public protection or resource protection without legislative approval.
- Potentially removes the division of Parks discretionary function immunity and opens opportunities for litigation for failure to protect the public.
- Creates a confusing and convoluted process that could cause approval or disapproval for public protection closures to fail to pass the legislature.

The following are the types of closures over 90 days that the legislature will be required to either approve or disapprove each year.

Public Protection

Perseverance Trail washed out last fall and has been closed since. Trail work is planned for this summer. Closure is longer than 90 days. A local high school runner ignored the trail closure signs and fell to his death.

Annual closure of Troublesome Creek trail in Denali State Park due to a high incidence of grizzly bears feeding on salmon in a heavily forested area.

Lack of maintenance budgets

Parks has permanently closed park units for management reasons, usually a combination of declining budget and increasing expenses due to vandalism or location. In the past few years Moose Creek SRS, Tolsona Creek SRS, Centennial Lake SRS, and Anchor River SRS have been closed for these reasons. Each of these closures would need to come before the legislature in addition to any of the Parks that would be closed for budgetary reasons during FY 98. These closures for budgetary reasons will be very controversial and would require legislative approval or disapproval.

Parties and vandalism-Teenagers and vandalism have caused numerous parks near urban centers to be closed either in the evenings or for the season. These are beyond 90 days and would need legislative approval.

Winter Closures--75 campgrounds closed for the winter are longer than 90 days and would require annual legislative approval.

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

with your copy
TONY KNOWLES, GOVERNOR

400 WILLOUGHBY AVENUE
 JUNEAU, ALASKA 99801-1708
 PHONE: (907) 455-2400
 FAX: (907) 455-3888

3601 C STREET, SUITE 1210
 ANCHORAGE, ALASKA 99503-5921
 PHONE: (907) 782-2483
 FAX: (907) 562-4871

March 24, 1997

The Honorable Bert Sharp
 Alaska State Senate
 Co-Chair Senate Finance Committee
 Capitol Room 516
 Juneau, AK 99811

Dear Senator Sharp:

The Department of Natural Resources did not present testimony at the Senate Finance Committee hearing on SB 35. However, the department believes that information on this bill is important for the committee to consider as this bill approaches a floor session.

The sponsor of the bill is understandably concerned that her constituents are being denied full use of state parks by administrative actions which close park areas to certain activities which have traditionally been allowed. The action by the Division of Parks which initiated this bill was the 1995 release of draft regulations on Denali State Park. This draft proposal was not popular with the public due to the administrative inclusion of Blair Lake as an addition to Denali State Park and subsequent closure of aircraft landings on the lake. This draft proposal was withdrawn in response to public displeasure.

SB 35 would eliminate the Division of Parks discretion to close areas as described above without coming to the legislature for approval. However, it also removes the division's discretion to close any area for reasons of public safety or resource protection for over 90 days without the approval of the legislature. This approval must come in the form of a bill or resolution. Further, if the areas are reopened in the next year and then closed again, we need to take that second or subsequent closure to the legislature again for approval leading to a very confusing and convoluted process. There is every danger that a bill of this type would get held up in the process and fail to pass both bodies of the legislature. If that happened, the division would have to keep open areas that may be very dangerous to the public.

The department understands the sponsor's desire to curtail closures for aesthetic or social values. However, we do not understand nor think it wise to remove the department's discretion to close areas for longer than 90 days for reasons of public safety or resource protection.

The Honorable Bert Sharp
3/24/97
Page 2

In discussions with the Department of Law, it came to our attention that this method of dealing with closures for public safety reasons potentially removes the state's discretionary function immunity and opens opportunities for litigation.

The following are the types of closures over 90 days that the legislature will be required to either approve or disapprove each year. In addition, in the second year all closures of any type will need to come before the legislature for approval even if less than 90 days.

Danger due to wildlife

Bishop Creek Campground (Captain Cook SRA) closed for the season-danger of bears

Annual closure of Troublesome Creek trail in Denali State Park due to a high incidence of grizzly bears feeding on salmon in a heavily forested area.

Disasters-while the disastrous event is usually over with quickly (oil spills, floods, landslides), it frequently takes Parks longer than 90 days to repair. If the closure is not adopted by the legislature, and Parks was unable to post the area closed, the state could be held liable for not signing a dangerous site as closed. Examples:

Perseverance Trail washed out last fall and has been closed since. Trail work is planned for this summer. Closure is longer than 90 days. A local high school runner ignored the trail closure signs and fell to his death.

Indian Oil Spill in 1993 (37,000 gallons of jet fuel) caused Parks to close 14 acres for the duration of the clean-up and mediation process. This is on-going

Fall 1995 flooding caused extensive damage to the Eklutna Lakeside Trail, including culvert and bridge wash-outs. It took 18 months to repair this damage, during which the trail was closed.

Damage to Bing's Landing on the Kenai River caused closure of much of the river bank pending work that is scheduled for this summer.

Lack of maintenance budgets

Parks has permanently closed park units for management reasons, usually a combination of declining budget and increasing expenses due to vandalism or location. In the past few years Moose Creek SRS, Tolsona Creek SRS, Centennial Lake SRS, and Anchor River SRS have been closed for these reasons. Each of these closures would need to come before the legislature in addition to any of the Parks that would be closed for budgetary reasons during FY 98. These closures for budgetary reasons will be very controversial and would require legislative approval or disapproval.

The Honorable Bert Sharp

3/24/97

Page 3

~~Parties and vandalism~~-Teenagers and vandalism have caused numerous parks near urban centers to be closed either in the evenings or for the season. These are beyond 90 days and would need legislative approval.

Upper Huffman Trailhead--open only in the winter for snowmobile use. Closed in the summer because of partying.

McHugh Creek closed at 10 PM in the summer and closed all winter to deter partying and vandalism.

Potter Creek Trailhead closed during the winter to prevent vandalism.

Bird Creek Valley closed one-half mile of access road to displace teen partying site.

All Sitka parks are closed at 11 PM in cooperation with local law authorities.

Over-use--areas that receive so much use that the resource is damaged and needs immediate response.

Streambank closures on fishing streams to protect salmon rearing habitat on the Kenai River and at Deep Creek.

Glenn Alps Trailhead in Chugach State Park due to erosion and vegetation damage.

Vegetation damage--in the spring when the snow cover shrinks snowmobiling is closed.

Winter Closures

75 campgrounds closed for the winter are longer than 90 days and would require annual legislative approval.

Day use areas in Chugach, Mat-Su, Kenai and Kodiak areas are similarly closed each season.

Conflicts between boating and swimmers causes us to close or restrict boating within swimming areas. Typically Parks defines a speed limit through creation of a no-wake zone. Examples are big Lake North and South, Nancy Lake, and Captain Cook.

Construction closures due to refurbishment of facilities, Parks will close a facility for longer than 90 days for public safety reasons to keep the public out of a construction zone.

The Honorable Bert Sharp

3/24/97

Page 4

The original SB35 had simply a restriction on administratively expanding park units without legislative approval (in response to Blair Lake) and an annual report of those areas where traditional recreational access was restricted and the reasons for closure. The overwhelming majority of such closures are for public safety and resource protection. The report would allow the legislature the opportunity to annually review the closures and take action against those they feel are inappropriate. This process would take far less of the legislatures time than taking affirmative action on routine public safety and resource protection closures.

Returning to the original intent of the bill would allow public safety or natural resource closures to remain active and would avoid any liability questions. We urge a return to the original intent of the bill.

Thank you for this opportunity to provide additional information.

Sincerely,

Carl Carroll
for John Shively
Commissioner

Distribution:

Senator Phillips
Senator Parnell
Senator Pearce
Senator Adams
Senator Donley
Senator Torgerson

Alaska State Parks Units - ILMAs												
Page 1 of 2												
unit name	acres	land*	Facilities** ->							FUC	City	
			CS	P	T	W	S	Tr	B			
Southeast Area												
Wickaham SMS	0.5	PED										Juneau
Baconof Castle SHS	1	SS										Juneau
Planar Park SRS	3	SS		6	T	W	S	Tr				Sitka
Moose Lake SRS	5	Fed	5		T	W					B	Haines
Portage Cove SRS	7	Fed	8	3	T	W						Haines
Talam Bluff SHP	11	Fed			T					Tr		Ketchikan
Greening SHP	12	PED										Juneau
Refuge Cove SRS	13	Fed		14	T							Ketchikan
Juneau Trail System	15	PED								Tr		Juneau
Halibut Point SRS	22	Fed		8	T	W	S	Tr				Sitka
Sattlers Cove SRS	38	SS	12		T	W				Tr		Ketchikan
Old Sitka SHP	51	Fed			T					Tr	B	Sitka
Johnson Creek SRS	65	SS										Juneau
Chilkoot Lake SRS	80	SS	32			W	S				B	Haines
Gondal Island SMP	240	SS			T							Ketchikan
Eagle Beach SRA	580	SS	planned	10	T					Tr		Juneau
Black Sands Beach SMP	840	SS						S				Ketchikan
Southwest Area												
There are no ILMAs in this area at this time.												
Kodiak Area												
Woody Island SRA	113	SS										Kodiak
Pasegashak SRS	120	SS, PED	7		T	W						Kodiak
Ft. Abercrombie SHP	183	SS	13		T	W	S	Tr				Kodiak
Kenai Area												
Kasilof River SRS	50	SS, PED	10		T	W			Tr		B	Soldotna
Stratku SRS	80	Fed	13		T	W	S					Homer
Niilichik SRA	93	SS, Fed, PED	90		T	W	S					Homer
Crooked Creek SRS	105	SS, PED	79	30	T	W			Tr			Soldotna
Scow Lake SRS	164	SS, PED	8		T	W	S	Tr				Staring
Deep Creek SRA	172	SS, PED	164		T	W					B	Homer
Anchor River SRA	228	PED	75		T	W	S					Homer
Johnson Lake SRA	332	SS, Fed, PED	50	25	T	W	S				B	Soldotna
Clam Gulch SRA	495	SS, PED	116		T	W	S					Soldotna
Tonsina Point Access	620	SS, PED	4		T		S	Tr				Seward
PWS Area												
There are no ILMAs in this area at this time.												
Chugach Area												
California Creek Trailhead	3	SS								Tr		Anchorage
Commercial Drive	7	SS										Anchorage
Bird Creek Campground	31	Fed	47	20	T	W	S	Tr				Anchorage
* definitions of abbreviations in land ownership column												
SS - State Selection												
Fed - Transferred from Federal Government for Public Recreation												
PED - Purchase, Exchange or Donation												
**Facility definitions												
CS - Campsites												
P - Picnic Sites												
T - Toilets												
W - Water												
S - Shelters												
Tr - Trails												
B - Boat Launch												
PUC - Public Use Cabina												

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DEPARTMENT OF NATURAL RESOURCES
 OFFICE OF THE COMMISSIONER
 400 WILLOUGHBY AVENUE
 JUNEAU, ALASKA 99801-1796
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BILL: SB 29

SHORT TITLE: STATE AID TO MUNICIPALITIES & UNORG. BOR

BILL VERSION:

SPONSOR(S): SENATOR(S) TORGERSON, Mackie

CURRENT STATUS: (S) RLS

STATUS DATE: 02/06/97

TITLE: "An Act relating to certain programs of state aid to municipalities and recipients in the unorganized borough; and providing for an effective date."

01/03/97	22	(S)	PREFILE RELEASED 1/3/97
01/13/97	22	(S)	READ THE FIRST TIME - REFERRAL(S)
01/13/97	22	(S)	CRA, FIN
01/21/97	100	(S)	CRA RPT CS 3DP 1NR SAME TITLE
01/21/97	100	(S)	DP: MACKIE, WILKEN, HOFFMAN
01/21/97	100	(S)	NR: PHILLIPS
01/21/97	100	(S)	FISCAL NOTE TO SB & CS (REV)
01/22/97	109	(S)	COSPONSOR: MACKIE
02/06/97	248	(S)	FIN RPT CS 4DP 2NR 1AM SAME TITLE
02/06/97	248	(S)	DP: PEARCE, SHARP, TORGERSON, DONLEY
02/06/97	248	(S)	NR: PHILLIPS, ADAMS; AM: PARNELL
02/06/97	248	(S)	FISCAL NOTE TO CS (S.FIN)
02/06/97	248	(S)	REFERRED TO RULES

Alaska State Legislature



Committee Membership

Senate Finance
Senate Resources
Senate Rules
Legislative Budget & Audit

Senator John Torgerson

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SPONSOR STATEMENT - CSSB 29(FIN)

This legislation changes the name of the Revenue Sharing program to "Priority Revenue Sharing for Municipal Services", changes the Municipal Assistance Fund to the Safe Communities Fund and requires that payments from the Safe Communities Fund be used for specific prioritized purposes. The intent of these changes is to more accurately reflect the purposes for which payments received are used. These programs appear to have fostered the perception that it is a type of "slush fund" for communities. The change in name and the requirements for use of the monies help to dispel that notion.

Communities are required to spend funds received from the Safe Communities Fund on specific purposes in the following order of priority: (1) Police protection and related public safety services; (2) Fire protection and emergency medical services; (3) Water and sewer services not offset by user fees; (4) Solid waste management; and (5) Other services the governing body determines to have the highest priority. Communities are not, however, required to fund all requests for services in a category before funding services in another category.

Communities that levy and collect property taxes are required to list the allocation received from the Safe Communities Fund and its millage equivalent on the "Notice to Taxpayers."

This bill also revises how appropriations to the Safe Communities Fund are allocated. In the event appropriations continue to be reduced, allocations to, and the resulting payments from, the base amount account will be proportionately reduced. In the past, this account was "held harmless" and appropriation reductions were taken entirely from the per capita account. This resulted in an inequitable reduction of payments to communities.

The minimum entitlement to communities is increased to \$40,000. If, however, appropriations continue to decline, this minimum entitlement may be proportionately reduced along with payments from the base amount and the per capita accounts.

Finally, the date of payment has been changed so that communities receive entitlements from both Priority Revenue Sharing and the Safe Communities Fund on July 31. Previously, payments from revenue sharing were made on July 31 and municipal assistance payments were made on February 1.

(2/10/97: CSSB 29(FIN): mj)

Section 10: This section is renamed to "Base amount account distributions." Excludes boroughs with a per capita full and true property value exceeding \$500,000 when calculating the base amount to be received by new boroughs. Allows the distributions from the base amount account to be prorated if the amount allocated to the account is insufficient to pay the full base amount to each eligible municipality.

Section 11: Extends definition sections to incorporate new sections in this bill.

Section 12: Renames increased assistance to per capita account distribution. Specifies that allocations to the per capita account will be distributed to municipalities on a per capita basis.

Section 13: Adds a new section stating that the minimum entitlement to those communities eligible for payments under equalization of tax resources for municipal services, priority revenue sharing for municipal services and revenue sharing for Safe communities, is \$40,000. Adds an additional section allowing the minimum entitlement to be adjusted (reduced) proportionately in the event future appropriations to the communities fund are reduced.

Section 14: Extends definition sections to incorporate new sections in this bill.

Section 15: Repeals section which specified intent of original legislation that a municipality that levies property taxes reduce those levies in proportion to the amount of state aid received.

Section 16: Establishes effect date of legislation.

Alaska State Legislature



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CSSB 29(FIN) - Sectional Overview

Section 1: Changes name from state aid to priority revenue sharing.

Section 2: Changes name from state aid for miscellaneous municipal services to priority revenue sharing for municipal services.

Section 3: Changes name from state aid for miscellaneous municipal services to priority revenue sharing for municipal services. Requires communities that levy and collect property taxes to list the allocation received from revenue sharing for communities and its millage equivalent on the notice to taxpayer. Currently these funds do not have to be reported to the public.

Section 4: Changes name from state aid for miscellaneous municipal services to priority revenue sharing for municipal services.

Section 5: Changes name from revenue sharing to priority revenue sharing for municipal services.

Section 6: Changes name from miscellaneous services to municipal services.

Section 7: Changes name from miscellaneous services to municipal services.

Section 8: Renames Municipal Assistance Fund to Safe Communities Fund. Allocates moneys to the "base amount account" and the "per capita account" in the same proportion as that for the state fiscal year 1997. Changes the date the funds are distributed from February 1 to July 31.

Section 9: Adds a new section requiring payments received from both accounts in the Safe Communities Fund to be spent on the following services in the following order of priority:

- Police protection and related public safety services;
- Fire protection and emergency medical services;
- Water and sewer services not offset by user fees;
- Solid waste management;
- Other services determined by the governing body to have the highest priority

This section does not require a municipality to fund all requests it receives for services in a category before funding services in another category.

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Alaska State Legislature

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Sponsor Statement

CSSB 34(FIN): DOT Maintenance Facility at Soldotna

Senate Bill 34 provides authorization to the State of Alaska to enter into and finance a lease-purchase agreement for the construction of a new maintenance facility in Soldotna.

The current facility, on about a 7 acre site, is over 30 years old and is located along the Kenai River. The facility, on the main thorough-fare in the center of Soldotna, is an eyesore to the entire community.

The new facility will be constructed on a site which is currently held by the Kenai Peninsula Borough (KPB). The KPB "owes" the State the acreage; thus there is no land acquisition cost to this project. The KPB will deed the land to whatever entity is needed to comply with the bonding requirements.

There is considerable public interest over the siting of the maintenance facility along the Kenai River. Heightened public awareness of habitat protection and water quality for the river has focused on this station.

This project has the support of the Department and appears to be the most viable option at this time.

SS:CSSB 34(FIN): S(RUL) 4/28/97: mj

Alaska State Legislature

Committee Membership

Senate Finance
Senate Resources
Senate Rules
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Sectional Analysis

CSSB 34(FIN): DOT Maintenance Facility at Soldotna

Section 1: Authorizes the State to enter into and finance a lease-purchase agreement for the construction of a new maintenance facility in Soldotna. Sets out the maximum total project costs, the maximum annual rental obligation amount, and the maximum full term lease payment amount. Specifies that the state shall own the facility and land at the end of the lease term and that this section provides the notice and approval required by statute.

No. 4
Bill Version: CS3B34(FIN)
(S) Publish Date: 4/25/97

Revision Date: 4/24/97 Dept. Affected: Revenue
Title: DOT Maintenance Facility at Soldotna BRU: Revenue Operations
Sponsor: Senator Torgerson Component: Treasury
Requestor: (S) CRA COMPONENT SERIAL NO. 121

Expenditures/Revenues: (Thousands of Dollars)

	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
OPERATING EXPENDITURES						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS - LEASE PAYMENTS		669.4	670.2	669.0	665.9	670.4
	0.0	669.4	670.2	669.0	665.9	670.4
CAPITAL EXPENDITURES						
CHANGE IN REVENUES ()						

FUND SOURCE (Thousands of Dollars)

	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
1002 Federal Receipts						
100 Match						
100	0.0	669.4	670.2	669.0	665.9	670.4
005 GF/Program Receipts						
037 GF/Mental Health						
Other						
TOTAL	0.0	669.4	670.2	669.0	665.9	670.4

estimate of any current year (FY97) cost \$ 0.0

POSITIONS:

	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)
 authorizes lease-purchase financing for up to \$4.9 million for a DOT maintenance facility in Soldotna.
 Assuming current interest rates plus 75 bp (3/4% per annum) and a ten year term, estimated annual lease-purchase payments will be approximately \$670 thousand. (See attached debt service schedule, page 2.) These amounts are less than the annual total lease payments authorized in the bill.

Prepared by: Forrest R. Browne Phone: 465-3750
 Division: Treasury Date: April 24, 1997
 Approved by Commissioner: Wilson L. Condon *Robert L. Cunningham* Date: April 24, 1997
 Revenue

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FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

No. 9

Bill Version: CSSB 35 (FIN)

(S) Publish Date: 3-21-97

Revision Date: 3-14-97

Dept. Affected: Natural Resources

Title: Management of Parks and Recreational Areas

BRU: Parks & Rec Management

Sponsor: Senator Green

Components: Parks Management

Requestor: Senate Finance

Serial # 452.0

EXPENDITURES/REVENUES: (THOUSANDS OF DOLLARS)

OPERATING	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
Personal Services	0.0	0.0	0.0	0.0	0.0	0.0
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants, Claims						
Miscellaneous						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (THOUSANDS OF DOLLARS)

General Fund						
Federal Fund						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

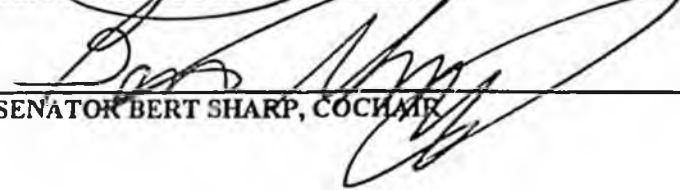
POSITIONS:

Full-Time						
Part-Time						
Temporary						

ANALYSIS: (ATTACH A SEPARATE PAGE IF NECESSARY)

Prepared by: SENATE FINANCE COMMITTEE


SENATOR DRUE PEARCE, COCHAIR


SENATOR BERT SHARP, COCHAIR

Date: 3/14/97

Phone: 465-4993

Date: 3/14/97

Phone: 465-3004

FISCAL NOTE

No. 8

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO.

Bill Version: CS SB 35 (RES)

(S) Publish Date: 2/21/97

Revision Date: _____ Dept Affected: Natural Resources
 Title: An Act restricting the Board of Fisheries, Board BRU: Resource Development
of Game, ADF&G and DNR from...traditional access Component: Mining Development
 Sponsor: Senator Green
 Requestor: (S)FIN Component Serial No. 442

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY98	FY99	FY00	FY01	FY02	FY03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0
CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
CHANGE IN REVENUES ()	0.0	0.0	0.0	0.0	0.0	0.0

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY97) cost: \$ none

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

Under 11 AAC 86.145, a mining operator may restrict public access to a site only with the approval of the Division of Mining and Water Management, and only "to protect public safety" or to "prevent unreasonable interference" with the miner's rights. The proposed law appears to invalidate the ability of the state to allow this restriction to public access. Thus, it could force the Usibelli Coal Mine to let the public drive through its active mining areas, even during blasting operations (a violation of federal law). It might require the operator of Fort Knox to allow snowmobiles, dog mushers, pedestrians, and cars to compete with its 150-ton haul trucks for use of the road. While companies could ask for public access restrictions, the restriction would require legislative approval.

Please see continuation page.

Prepared by: Jules V. Tileston, Director *[Signature]* Phone: 269-8800
 Division: Mining and Water Management Date: 19-Feb-97
 Approved by Commissioner: *[Signature]* Date: _____
 Agency: Natural Resources

Fiscal Note, continued: CSSB 35 (RES)

The bill has little effect on the operations of the Division, but it could have a significant but difficult to calculate cost to mining operators – and thus an affect to the Alaskans employment and income, and to state royalties and rents. The cost to mining operators could increase due to increased insurance costs, increased management costs, decreased efficiency. In addition, the inability to restrict public access to operating mines could decrease the current attractiveness of the state to new mining development.

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

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March 24, 1997

The Honorable Bert Sharp
Alaska State Senate
Co-Chair Senate Finance Committee
Capitol Room 516
Juneau, AK 99811

Dear Senator Sharp:

The Department of Natural Resources did not present testimony at the Senate Finance Committee hearing on SB 35. However, the department believes that information on this bill is important for the committee to consider as this bill approaches a floor session.

The sponsor of the bill is understandably concerned that her constituents are being denied full use of state parks by administrative actions which close park areas to certain activities which have traditionally been allowed. The action by the Division of Parks which initiated this bill was the 1995 release of draft regulations on Denali State Park. This draft proposal was not popular with the public due to the administrative inclusion of Blair Lake as an addition to Denali State Park and subsequent closure of aircraft landings on the lake. This draft proposal was withdrawn in response to public displeasure.

SB 35 would eliminate the Division of Parks discretion to close areas as described above without coming to the legislature for approval. However, it also removes the division's discretion to close any area for reasons of public safety or resource protection for over 90 days without the approval of the legislature. This approval must come in the form of a bill or resolution. Further, if the areas are reopened in the next year and then closed again, we need to take that second or subsequent closure to the legislature again for approval leading to a very confusing and convoluted process. There is every danger that a bill of this type would get held up in the process and fail to pass both bodies of the legislature. If that happened, the division would have to keep open areas that may be very dangerous to the public.

The department understands the sponsor's desire to curtail closures for aesthetic or social values. However, we do not understand nor think it wise to remove the department's discretion to close areas for longer than 90 days for reasons of public safety or resource protection.