

ALASKA LEGISLATURE COMMITTEE FILES 1997-1998 8672

9106 HOUSE HEALTH EDUCATION & SOCIAL SERVICES

HB

44

FISCAL NOTE

No: 1

Bill Version: CSHB 44 (STA)

(H) Publish Date: 4/2/98

STATE OF ALASKA
1998 LEGISLATIVE SESSION

Revision Date: April 3, 1998
 Title: "An Act relating to admission to an Alaska Pioneers' Home."
 Sponsor: Representative Brice
 Requestor: (H) STA

Department Affected: Administration
 BRU: Senior Services
 Component: Pioneers' Homes
 COMPONENT SERIAL NO. 1950

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 99	FY 00	FY 01	FY 02	FY 03	FY 04
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY 98) cost: \$ none

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

There is no fiscal impact to the Department of Administration; this bill is putting into law what the existing policy is.

Prepared by: Jim Kohn, Director
 Division: Alaska Longevity Programs

Phone: 465-4400
 Date: _____

Approved by Commissioner: Mark Boyer
 Agency: Department of Administration

Date: 4/3/98

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COMMITTEE COPY

HOUSE COMMITTEE REPORT

(7)

Date Referred to Committee: April 2, 1998

FURTHER REFERRALS:

Finance

Date of Committee Action: 4/29/98

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 44

HOUSE BILL NO. 44

ADMISSION TO PIONEERS' HOMES

"An Act relating to admission to an Alaska Pioneers' Home."

recommends it be replaced with the following committee substitute

CS HB 44 (STA)

[X] the same title [] a new title

[] additional referral to _____ Committee [] attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

[] fiscal note(s) _____

[] fiscal note(s) _____

[] zero fiscal note(s) _____

[>] zero fiscal note(s) Admin/4/2/98

SIGNING WITH RECOMMENDATIONS	DP	DNP	NR	AM
<i>[Signature]</i>			✓	
<i>[Signature]</i>			✓	
<i>[Signature]</i>			✓	
<i>[Signature]</i>	✓			

CHAIR'S SIGNATURE

[Signature]

(7)
Date Referred to Committee: January 13, 1997

FURTHER REFERRALS:

HESS
Finance

Date of Committee Action: 4/2/98

The STATE AFFAIRS Committee considered:

HB 44

HOUSE BILL NO. 44

ADMISSION TO PIONEERS' HOMES

"An Act relating to admission to an Alaska Pioneers' Home."

recommends it be replaced with the following committee substitute CS HB 44 (STA) the same title a new title

additional referral to _____ Committee
 attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) _____

APPROVES PREVIOUS: (Dept, Date) _____

fiscal note(s) _____

fiscal note(s) _____

zero fiscal note(s) _____

zero fiscal note(s) _____

Adm

SIGNING WITH RECOMMENDATIONS		DP	DNP	NR	AM
<u>Herbert James</u>	James	✓			
<u>[Signature]</u>	Eaton	✓			
<u>[Signature]</u>	Berkowitz	✓			
<u>[Signature]</u>	Ivan	✓			
<u>[Signature]</u>	Ryan	✓			
<u>[Signature]</u>	Higgins	✓			
		(6)			

CHAIR'S SIGNATURE

Herbert James

Representative Tom Brice
ALASKA STATE LEGISLATURE

119 N. Cushman, Ste. 205
Fairbanks, AK 99701
907-456-7423 / Fax: 451-9293
While in Juneau
State Capitol
Juneau, AK 99901-1182
907-465-3466

SPONSOR STATEMENT

HOUSE BILL NO. 44

"An Act relating to admission to an Alaska Pioneers' Home"

HB No. 44 would mandate that an applicant who qualifies for admission to the Pioneers' Home not be disqualified for admission based on failure to make an initial payment or provide security for monthly payments.

The Pioneers' Home now provides this as a policy. Without this admission status defined in statute, future applicants will not be protected against being denied entry should the Pioneers' Home change its policy. Presently the Policy and Procedure Manual for the Pioneers' Home is updated on a yearly basis thus every year applicants without assets face the potential of being denied admission.

The need to assure, in Alaska statute, that our Senior citizens are protected and will not be denied admission into the Pioneers' Home, is in the best interest of the state.



SECTIONAL ANALYSIS

HOUSE BILL 44

"An Act relating to admission to an Alaska Pioneers' Home."

SECTION 1 AMENDS AS 47.55.035. Adds to under exceptions:

An applicant who is otherwise qualified for admission to the home may not be disqualified for admission based on failure to make an initial payment or provide security for the monthly payments provided for in the agreement entered into under AS 47.55.030(a) if the commissioner of administration determines that the applicant is financially unable to make the payment or provide the security.

HEB

45

HOUSE COMMITTEE REPORT

(7)

Date Referred to Committee: January 13, 1997

FURTHER REFERRALS:

Date of Committee Action: 2/13/97

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 45

HOUSE BILL NO. 45

RUNAWAY AND MISSING MINORS

"An Act relating to runaway and missing minors."

recommends it be replaced with the following committee substitute CS HB 45 (HES) the same title a new title

additional referral to _____ Committee
 attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) _____ APPROVES PREVIOUS: (Dept/Date) _____
 fiscal note(s) _____ fiscal note(s) _____

zero fiscal note(s) H+SS, Public Safety zero fiscal note(s) _____

SIGNING WITH RECOMMENDATIONS	DP	DNP	NR	AM
<i>[Signature]</i>	✓			
<i>[Signature]</i>	✓			
<i>[Signature]</i>	✓			
<i>[Signature]</i>	✓			
<i>[Signature]</i>				✓

[Signature]

FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO. HB45

Revision Date: _____
 Title: Relating to Runaway and Missing Minors

 Sponsor: Representative Kelly
 Requestor: House (HES)

Dept. Affected: Health and Social Services
 BRU: Family and Youth Services
 Component: DFYS Central Office
 COMPONENT SERIAL NO. 259
 See also (SN#): _____

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY98	FY99	FY00	FY01	FY02	FY03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES						
----------------------------	--	--	--	--	--	--

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (please specify)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of any current year (FY97) cost: \$0.0

ANALYSIS: (Attach a separate page if necessary)

There would be no fiscal impact to the Division if this bill were to become law.

Prepared by: *L. Diane Worley*
 Division: Family & Youth Services
 Approved by Commissioner: *Harold Frazier*
 Agency: Department of Health & Social Services

Phone: 465-3191
 Date: 02/07/97
 Date: 2/12/97

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FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO: HB 45

Revision Date: _____
Title: Runaway and missing minors.
Sponsor: Representative Kelly
Requestor: H.HESS

Dept. Affected: Public Safety
BRU: Alaska State Troopers
Component: Detachments
COMPONENT SERIAL NO. 0799

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
OPERATING						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES () Revenue Code	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-


Estimate of current year (FY 97) impact: \$ _____

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS (Attach a separate page if necessary.)

This bill will not have a fiscal impact on the Division of Alaska State Troopers.

Prepared By LI. Dan Lowden Phone 289-5412
 Division Alaska State Troopers Date: January 10, 1997
 Approved by Commissioner:  Date: 2/12/97
 Agency Ronald L. Olte, Department of Public

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CS FOR HOUSE BILL NO. 45(HES)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTIETH LEGISLATURE - FIRST SESSION

BY THE HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

Offered:

Referred:

Sponsor(s): REPRESENTATIVE KELLY

A BILL

FOR AN ACT ENTITLED

1 "An Act relating to runaway and missing minors; and providing for an effective
2 date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 * Section 1. AS 47.10.141(b) is amended to read:

5 (b) A peace officer shall take into protective custody a minor described in (a)
6 of this section if the minor is not otherwise subject to arrest or detention. Unless (c)
7 of this section applies, when a peace officer takes a minor into protective custody
8 under this subsection,

9 (1) the peace officer shall

10 (A) return the minor to the minor's parent or guardian at the
11 parent's or guardian's residence if the residence is in the same community
12 where the minor was found and if the [MINOR AND THE] minor's parent or
13 guardian consents [CONSENT] to the return, except that the officer may not
14 use this option if the officer has reasonable cause to believe that the minor has

1 experienced physical or sexual abuse in the parent's or guardian's household;

2 (B) take the minor to a nearby location agreed to by the minor's
3 parent or guardian if the parent or guardian does not consent to return of the
4 minor under (A) of this paragraph and the officer does not have reasonable
5 cause to believe that the minor has experienced physical or sexual abuse in the
6 parent's or guardian's household; or

7 (C) if disposition of the minor is not made under (A) or (B) of
8 this paragraph, take the minor to

9 (i) an office specified by the Department of Health and
10 Social Services;

11 (ii) a program for runaway minors licensed by the
12 department under AS 47.10.310;

13 (iii) a shelter for runaways that has a permit from the
14 department under AS 47.35.085 that agrees to shelter the minor;

15 (iv) a facility or contract agency of the department; or

16 (v) another suitable location and promptly notify the
17 department if an office specified by the department, a licensed program
18 for runaway minors, a shelter for runaways that will accept the minor,
19 or a facility or contract agency of the department does not exist in the
20 community;

21 (2) if the peace officer plans to take the minor to an office, program,
22 shelter, or facility under (1)(C) of this subsection, the peace officer shall give the
23 highest priority to taking the minor to an office, program, shelter, or facility that is
24 semi-secure;

25 (3) a minor under protective custody may not be housed in a jail or
26 other detention facility but may be housed in a semi-secure portion of an office,
27 program, shelter, or other facility under (1)(C) of this subsection;

28 (4) the peace officer, immediately upon taking a minor into protective
29 custody, shall

30 (A) advise the minor of available mediation services and of the
31 right to social services under AS 47.10.142(b); and

1
2
3
4
5

(B) if the identity of the minor's parent or guardian is known, advise the minor's parent or guardian that the minor has been taken into protective custody and that counseling services for the minor's parent or guardian and the minor's household may be available under AS 47.10.142(b).

* Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

AMENDMENT #1

OFFERED IN THE HOUSE

BY REPRESENTATIVE KELLY

TO: HB 45

- 1 Page 1, line 1, following "minors":
- 2 Insert "; and providing for an effective date"

- 3 Page 3, following line 2:
- 4 Insert a new bill section to read:
- 5 "* Sec. 2. This Act takes effect immediately under AS 01.10.070(c)."

Alaska State Legislature

REPRESENTATIVE
PETER KELLY

Mailing Address:
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Fairbanks, Alaska 99701
(907) 458-8161

While In Juneau
State Capitol
Juneau, Alaska
99801-1182
(907) 465-2327

House District 31

House Of Representatives

February 3, 1997

Memorandum

To: Representative Con Bunde

From: Representative Pete Kelly 

Regarding: Hearing request for HB 45

=====

Please schedule a hearing for House Bill 45 at your earliest convenience.

House Bill 45 corrects a problem that occurred when my bill from last year, revising the juvenile code HB 387, and Senator Frank's bill, changing the runaway statutes SB 289, were merged. The language that resulted required a police officer to return a runaway minor to his parents - but only with the consent of the minor.

It does not make sense for the state to give a runaway minor, by definition an individual who chooses to live on the streets, the power to override his parents decision.

I have filed HB 45 to fix this problem.

Alaska State Legislature

REPRESENTATIVE
PETER KELLY

Mailing Address
119 N. Cushman, Suite 203
Fairbanks, Alaska 99701
(907) 450-8161

Write to Author
State Capitol
Juneau, Alaska
99801-1182
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House District 31

House Of Representatives

Sponsor Statement

HB 45

Runaway and missing children

HB 45 provides a technical correction that occurred when my comprehensive re-write of the juvenile code was combined with Senator Steve Frank's legislation on runaway's following the last legislative session. When these two bills were combined a core piece of Senator Frank's legislation was lost. The reviser of bill needs this legislation to fix the problem.

This bill returns to a parent or guardian the decision to allow an unemancipated minor to remain on the street or to require the minor to return home. A runaway minor should not have the right of refusal as to where the minor should live. This decision should lie with the minor's parent, legal guardian, or in remote cases, a peace officer.

When you read the paper and learn of juveniles committing crime, vandalism, or living on the streets, you may ask yourself: "Where were these kids parents?" When you drive home late at night and see teens or younger children out on the street it is not just the parents who are at fault. Please remember that State law gives these children veto power over their parent's decision for the minor's return home.

We all agree that it is not in a minor's best interest for the minor to be "habitually absent from home or refusing to accept available care" (AS 47.10.010(a)(1)). It was not intentional for our statutes to read that a minor who has run away from home, must first consent to her or his return to that home. HB 45 corrects this problem.

SPONSOR STATEMENT

1 alleged offense, notified a peace officer, a law enforcement agency, or the
2 Department of Health and Social Services of the name of the child and the
3 child's location

4 • Sec. 3. AS 47.10.141(b) is amended to read:

5 (b) A peace officer shall take into protective custody a minor described in (a) of
6 this section if the minor is not otherwise subject to arrest or detention. Unless (c) of this
7 section applies, the peace officer shall [EXERCISE THE OFFICER'S DISCRETION
8 AND] (1) return the minor to the legal custodian at the legal custodian's residence if
9 the residence is in the same community where the minor was found and if the legal
10 custodian consents to the return except that the officer may not use this option if the
11 officer has reasonable cause to believe [SUSPECT] that the minor has experienced
12 physical or sexual abuse in the legal custodian's household, (2) take the minor to a nearby
13 location agreed to by [THE MINOR AND] the legal custodian if the legal custodian
14 does not consent to return of the minor under (1) of this subsection and the officer
15 does not have reasonable cause to believe that the minor has experienced physical
16 or sexual abuse in the legal custodian's household, or (3) if disposition of the minor
17 is not made under (1) or (2) of this subsection, take the minor to an office specified by
18 the Department of Health and Social Services, a program for runaway minors licensed
19 by the department under AS 47.10.310, a shelter for runaways that has a permit from the
20 department under AS 47.35.085 that agrees to shelter the minor, or a facility or contract
21 agency of the department. If the peace officer plans to take the minor to an office,
22 program, shelter, or facility under (3) of this subsection, the peace officer shall give
23 the highest priority to taking the minor to an office, program, shelter, or facility
24 that is semi-secure. If an office specified by the department, a licensed program for
25 runaway minors, a shelter for runaways that will accept the minor, or a facility or contract
26 agency of the department does not exist in the community, the officer shall take the minor
27 to another suitable location and promptly notify the department. A minor under
28 protective custody may not be housed in a jail or other detention facility but may be
29 housed in a semi-secure portion of an office, program, shelter, or other facility
30 under (3) of this subsection. Immediately upon taking a minor into protective custody,

1 person, the court may make the appointment. The court shall have a summons issued and
 2 served upon the parents of the minor, if they can be found, in a manner and within a time
 3 before the hearing that the court considers reasonable. The court may determine whether
 4 the father, mother, another suitable person, or the department shall have the custody
 5 and control of the minor. If the minor is of sufficient age and intelligence to state desire,
 6 the court shall consider them.

7 • Sec. 38. AS 47.10.120(a) is amended to read:

8 (a) When a child in need of aid [OR A DELINQUENT MINOR] is committed
 9 under this chapter, the court shall, after giving the parent [OR LEGAL GUARDIAN] a
 10 reasonable opportunity to be heard, adjudge that the parent [OR GUARDIAN] pay to the
 11 department in a manner that the court directs a sum [THAT IS BASED ON THE FEE
 12 SCHEDULE ADOPTED UNDER AS 44.29.022] to cover in full or in part the
 13 maintenance and care of the child. The support obligation shall be calculated under
 14 Rule 90.3(i) of the Alaska Rules of Civil Procedure [OR MINOR].

15 • Sec. 39. AS 47.10.141(b) is amended to read:

16 (b) A peace officer shall take into protective custody a minor described in (a) of
 17 this section if the minor is not otherwise subject to arrest or detention. Unless (c) of this
 18 section applies, when a peace officer takes a minor into protective custody under this
 19 subsection.

20 (1) the peace officer shall exercise the officer's discretion and shall

21 (A) [AND (1)] return the minor to the minor's parent or
 22 guardian [LEGAL CUSTODIAN] if the minor and the minor's parent or
 23 guardian consent [LEGAL CUSTODIAN CONSENTS] to the return, except
 24 that the officer may not use this option if the officer has reasonable cause to
 25 suspect that the minor has experienced physical or sexual abuse in the parent's
 26 or guardian's [LEGAL CUSTODIAN'S] household;

27 (B) [(2)] take the minor to a nearby location agreed to by the
 28 minor and the minor's parent or guardian [LEGAL CUSTODIAN]; or

29 (C) [(3)] take the minor to

30 (1) an office specified by the Department of Health and

WARNING SIGNS OF RUNAWAY CHILDREN

It is apparent that children with runaway tendencies manifest similar behaviors. The following list was compiled by parents of runaway children in the Fairbanks area. Those contributing the information all agree that it is far more than coincidental that many behaviors are similar, but they are puzzled as to what moves a child in that direction.

We hope this this information will alert other parents to a potential runaway problem before it happens.

- Dishonesty (lying, cheating, stealing).
- Lack of conscience.
- Poor school performance.
- Disruptive and/or disinterested in class.
- Disinterest in extra-curricular or other organized activities.
- Friendships with inferiors or hanging around with the bad elements.
- Inability to see the consequences of any given action.
- Drops out of family activities.
- Disavows family values.
- Manipulates others.
- Poor judgement and decision-making skills.
- Will do anything for peer acceptance.
- Gang attire and music preferences.
- Severe mood shifts.
- Bored and unable to entertain self – relies on peers, TV and others.
- Impulsive behavior – self damaging and harmful (i.e., drugs, shoplifting, sex, etc.)
- Low self-esteem.
- No sense of identity.
- Frequent and inappropriate display of anger.
- Unstable and intense friendships of short duration.
- Threats of suicide.
- Self mutilation.
- Avoidance of responsibilities by running or consequences of actions.
- Consistently truant.
- Destructive to property of self and others.
- Never admits to fault.
- Exhibits paranoid behavior.
- Continues to maintain relationship with boyfriend/girlfriend as forbidden by parents.
- Unrealistic use of money. Unable to hang on to money. Does not know value.

STATE OFFICE
ALASKA PEACE OFFICERS ASSOCIATION

P.O. Box 240106 Anchorage, Alaska 99524-0106 Phone (907) 277-0515 Fax (907) 272-5355



January 17, 1997

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Leroy Mestas, Member
Ketchikan
Pres First City Chapter

James See, Member
Craig
Pres Prince of Wales Chapter

Representative Pete Kelly
Alaska State Legislature
State Capitol (MS 3100)
Juneau, Alaska 99801-1182

Dear Representative Kelly,

On behalf of the Alaska Peace Officers Association, I would like to thank you for sponsoring House Bill 45 relating to runaway and missing minors. At a recent meeting of the APOA State Board, we decided to unanimously support this legislation. We believe that a runaway minor should not have the right of refusal or choice as to where the minor should live. We feel this decision should lie with the minor's parent, legal guardian or, in remote cases, a peace officer.

We encourage you to call on us when there are hearings on this bill, so that we may testify about the need for this legislation. If you need assistance as you shepherd this bill through the legislative process, please call me at 451-5316, or our business manager, Joseph Young at 277-0515.

Sincerely,

A handwritten signature in dark ink, appearing to read "Mike", is written over a horizontal line.

Michael Corkill
APOA State President

SUPPORT



ALASKA CHAPTER

**NATIONAL ASSOCIATION OF SOCIAL WORKERS
ALASKA CHAPTER**

525 Main Street, Juneau AK 99801
586-4438 1-800-478-6279 Fax: 586-4439
naswak@alaska.net

Testimony Regarding

HB 45 RUNAWAY AND MISSING MINORS

**Before the
HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE
ALASKA HOUSE OF REPRESENTATIVES
February 13, 1997**

**Presented by
Angela M. Salerno, ACSW
Executive Director,
National Association of Social Workers Alaska Chapter**



ALASKA CHAPTER

NATIONAL ASSOCIATION OF SOCIAL WORKERS ALASKA CHAPTER

525 Main Street, Juneau AK 99801
586-4438 1-800-478-6279 Fax: 586-4439
naswak@alaska.net

The National Association of Social Workers (NASW) is the world's largest organization of professional social workers. NASW's 155,000 members nationwide and 460 in Alaska work in a wide range of settings at all levels in the public and private sectors. Professional social workers focus on vulnerable populations and promote state and federal policies which enhance the lives of the people we serve.

Thank you for the opportunity to address the Committee on HB 45, Runaway and Missing Minors.

NASW opposes HB 45 and does not recommend its passage.

HB 45 will result in increased incidence of parental abuse, injury, and even death among youth. This measure will require a police officer to forcibly return a youth, without his or her consent, to a home that may be unsafe. Research has shown that 60% to 75% of runaways report serious physical abuse, and the prevalence of sexual abuse, especially among young women, is even higher. (Powers, J, Eckenrode, J. & Jaklitsch, B. (1990). "Maltreatment Among Runaway and Homeless Youth." *Child Abuse and Neglect*, 14:87). . Each year in Alaska 3,575 cases of child abuse are verified, and the state receives over 15,000 child abuse and neglect reports each year. (State of Alaska, Child Health Planning Work Group).

The bill's exception to forcible return if the officer has "reasonable cause to believe" the presence of family abuse will not protect the youth. Police officers are not qualified to assess the presence of physical or sexual abuse, and therefore must rely on reports from the youth. The youth may be reluctant to reveal a history of family abuse to an officer, and therefore could be routinely returned to a dangerous situation.

Forcing runaway youth to return home against their will will not stop them from running. As dangerous as life on the street is, it's not nearly as bad as returning to an abusive parent. In fact, it will only serve to further alienate these youth, driving them deeper "underground" and out of state where they are even less likely to receive the services they need.

Life on the streets is not fun. In Alaska 1,900 Alaskan adolescents are homeless annually (Alaska DHSS). These youth are taking what is often the only option available to them. If services were made available, the great majority of runaway and homeless youth would readily access them, especially programs such as independent and transitional living, education, training, jobs and counseling that would enable them to become self-sustaining.

The problems of homeless and runaway youth should be viewed as a human rights issues with roots in victimization. Young people from troubled homes can be victimized within the family and exposed to violence which further infringes on their human rights. Would you consider applying such measures to any other group of citizens - stripping them of their rights and essentially treating them as the property of their parents? This legislation gives parents the option of consenting to the return of their children, and leaves open the opportunity for youth to be thrown away, abandoned and locked out of their homes.. We will not promote healthy, responsible adults with this legislation, and may in fact ensure that some youth suffer serious injury at the hands of their parents.

Comments on HB45:

Kim Wood
PO Box 56152
North Pole, AK 99705

Upon reading HB45 I was taken back to April 23, 1996, when our daughter "decided" that she didn't want to live with us anymore and would rather "live her own life" at age 13. That was the day I summoned the police to pick her up off the street because she said she was not coming home. When she was taken to the police station, she said she was not going home with us. We then asked the police what we could do and we were told "nothing." They then transported her to Family Focus. That was all they said they could do. Never once did the police tell our daughter that she had to go home with us, so she really felt like she had the upper hand and we felt she did too. She got what she wanted, to do what she wanted, when she wanted. I'm sure she probably laughed inside all the way to Family Focus, while we were crying at home. I might add here that there was never any question of physical, mental, or sexual abuse, just a child who got it in her head that she could do what she wanted and there was nothing we could do about it. The sad thing is that she was right, until we found out about Teen Help.

How helpless we felt that day and the days that followed until we were given the number of Teen Help. The day after I called them, an escort team was on their way to Fairbanks to take our daughter to a residential treatment facility where we could all begin to sort through what was wrong and begin the healing process. To date things are going well and our daughter is in a safe, secure environment, where together we are all working on the issues that ultimately led to April 23, 1996.

Every day I see in the paper where another adolescent is either missing, or assaulting their parents, etc. It makes me angry that there is nothing in our own state, much less our own community that can provide assistance to our children who are definitely crying out for help.

I would venture to say that most of the kids on the street are not from abusive homes, but rather they know that there is nothing their parents can do to make them be responsible for the bad choices they have made, and that if not checked, will eventually ruin their lives, like ending up in jail for the rest of their life for shooting a police officer in the chest. And actions that affect the lives of others in the community by way of stealing, vandalism, etc. How sad that our state thinks it's more important to give grants to start charter schools for "gifted" children when the money could be better used to establish facilities to help our kids at risk. And yes, I do mean help. If you could talk to the kids in the program that our daughter is in, you would find that they are now thankful that their parents are

making the emotional and monetary sacrifice they are making to ensure that their son or daughter is receiving the help they need.

One thing I noticed in the bill, (4) (B) "that counseling services for the minor's parent or guardian and the minor's household may be available under AS 47.10.142(B)." This is a good place to start, too bad it was never offered to my family. We were on our own in finding counseling and it would have been helpful if someone would have assisted us. When your family is falling apart, you feel like you are all alone in the world, and there was nowhere to turn for us. I can only hope that our state government will take a serious look at this issue and take action soon. The problem is not getting better, and will not go away on its own. It's too late for my family, but not for countless others in our community that are now or will in the future go through this tragedy.

Respectfully,

Kim M. Wood 2/13/97

by Al Near

HB45 seeks to correct a technical error that occurred when SB289 was written into AS 47.10.141(B). I support this correction.

Despite our best efforts, the runaway youth problem continues to plague us. Responsible parents who are trying to instill traditional values encounter legal roadblocks. If a kid chooses to leave home (runaway), there's very little a parent can do to prevent it, and kids know this! Laws designed to protect abused and neglected children are easily exploited by rebellious kids who are challenging authority. Young people who, in an earlier time would have been held accountable for their misdeeds, can now exercise adult *freedoms* unencumbered by *responsibility*.

Alaska desperately needs the option of secure treatment facilities for our rebellious runaways. At present, families have few choices when their son or daughter runs. If pleading with them to come home doesn't work...then what? A growing number of Alaskan families are sending them to programs "Outside". Facilities in Utah, Idaho and Montana can maintain a secure environment for rehabilitation programs and their success rates are impressive...over 80%! The cost is high too...\$100 a day and up, but over a dozen families in Fairbanks alone have children in just one of these programs today.

Why can't we have this option *in Alaska*? It seems that mandates flowing from Federal legislation of the 70s may be the reason. To ensure so called "least restrictive" settings for juveniles in custody here, certain Federal funds for juvenile programs are contingent upon compliance. For example, detention of juveniles who run away from home would place a portion of this grant money at risk. It's assumed that kids who run away are fleeing abusive homes. This completely overlooks the merely rebellious ones...kids who would exploit these laws and manipulate the system. Kids who know that law enforcement agencies do NOT aggressively pursue runaways or the people who harbor them.

I urge you and the administration to consider lifting the ban against secure placement for habitual runaways.



TEEN HELP
1-800-355-8336

ID #

How times have changed

Public school teachers rate the top disciplinary problems



1940

Talking out of turn
Chewing gum
Making noise
Running in the halls
Cutting in line
Dress-code violations
Littering

1990

Drug abuse
Alcohol abuse
Pregnancy
Suicide
Rape
Robbery
Assault

©1992 by Board of Congressional Quarterly Researcher

In the next 24 hours . . .

(Based on national averages)

- 1,439 Teens will attempt suicide
- 2,795 Teenage girls will become pregnant
- 9,506 Teens will take their first drink of alcohol or use of drugs
- 3,561 Teens will run away

Truancy and violence by teens have increased tremendously. Teens now account for over a fourth of all Sexually Transmitted Diseases and over fifty percent of all teens use alcohol or drugs.

More teens than ever before are in need of help. Even the best of homes are being affected by this nationwide problem.

Teen Help . . .

has resources or can refer parents to resources such as:

- Parent Support Groups
- Parent and Teen Retreats
- Adolescent Counselors
- Short Term Crisis Centers
- Treatment Programs
- Schools, Camps, other Alternatives

For more information . . .

Call TEEN HELP

1-800-355-8336

HB

54

HOUSE COMMITTEE REPORT

(7)

Date Referred to Committee: January 13, 1997

FURTHER REFERRALS:

Date of Committee Action: 2/13/97

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 54

HOUSE BILL NO. 54

EDUCATION TECHNOLOGY PROGRAM

"An Act establishing the Alaska education technology program; and providing for an effective date."

recommends it be replaced with the following committee substitute CS HB 54 (HES) the same title a new title

additional referral to _____ Committee
 attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) _____ APPROVES PREVIOUS: (Dept/Date) _____

fiscal note(s) _____ fiscal note(s) _____

zero fiscal note(s) Revenue, University zero fiscal note(s) _____
Admin, DOE HES/DOE

SIGNING WITH RECOMMENDATIONS	DP	DNP	NR	AM
<i>Frank...</i>			✓	
<i>...</i>			✓	
<i>Con Beards</i>			✓	
<i>...</i>	✓			
<i>...</i>		✓		
<i>...</i>	✓			
<i>Tom...</i>			✓	

CHAIR'S SIGNATURE *Con Beards*

CS FOR HOUSE BILL NO. 54()
 IN THE LEGISLATURE OF THE STATE OF ALASKA
 TWENTIETH LEGISLATURE - FIRST SESSION

BY

Offered:

Referred:

Sponsor(s): REPRESENTATIVES KOTT, Grussendorf

A BILL

FOR AN ACT ENTITLED

1 "An Act establishing the Alaska education technology program; creating a
 2 corporate tax deduction for donations to the Alaska education technology fund;
 3 and providing for an effective date."

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

5 * Section 1. FINDINGS AND PURPOSE. (a) The legislature finds that

6 (1) 75 percent of the labor force in the state is unprepared to deal with rapidly
 7 changing technology;

8 (2) the education system and publicly funded libraries can help in creating a
 9 trained and productive labor force;

10 (3) education technology has the potential to improve the academic
 11 performance of students, to prepare students for work in a technological society, and to assist
 12 with education reform;

13 (4) schools and publicly funded libraries lack adequate hardware, software, and
 14 training for students, patrons, and educators in education technology;

1 (5) in order to implement effective education technology programs, teacher
2 training and active participation is essential;

3 (6) there is a need for a central agency to coordinate education technology
4 efforts in the state and to increase awareness of sources of funds and equipment for,
5 developing education technology.

6 (b) It is the purpose of this Act to establish the Alaska education technology program,
7 to provide teachers, library staff, and other instructional personnel with training in how to
8 apply education technology in meeting instructional objectives and to provide the necessary
9 equipment and materials to effectively utilize education technology within the adopted
10 curricula throughout the rural and urban schools and in publicly funded libraries of this state.

11 * Sec. 2. AS 14.30 is amended by adding new sections to read:

12 **Article 12. Alaska Education Technology.**

13 **Sec. 14.30.800. Alaska education technology fund established.** (a) The
14 Alaska education technology fund is established in the department. The purpose of the
15 fund is to (1) enhance the quality and equity of education at public elementary and
16 secondary schools by providing project or grant money needed to purchase, install, and
17 maintain education technology in classrooms; (2) provide training in the use of
18 education technology to help students and teachers achieve student performance
19 standards; (3) provide access to networks for public schools and publicly funded
20 libraries through the University of Alaska computer network, the Department of
21 Administration computer network, or other means consistent with the program
22 developed under AS 44.21.315(c); and (4) provide education technology, including
23 computer and resource sharing systems, to publicly funded libraries. The fund consists
24 of legislative appropriations to the fund and public or private donations made for the
25 purpose of the fund.

26 (b) A project or grant application shall be submitted on a form prescribed by
27 the department. A project or grant application may be submitted to the department by
28 a school district on behalf of a public school or by a publicly funded library.

29 (c) The department shall award and administer grants and contracts under this
30 section.

31 **Sec. 14.30.810. Required duties of department.** The department shall

- 1 (1) develop and promote the use of education technology to
2 (A) improve student learning capabilities;
3 (B) foster collaboration between elementary and secondary
4 schools as well as postsecondary institutions; and
5 (C) provide access to training and support resources for students
6 and staff;
- 7 (2) recommend outstanding education technology programs or products
8 for use by school districts in the state;
- 9 (3) develop plans to utilize distance learning technology and provide
10 leadership in implementing the use of distance learning technology;
- 11 (4) encourage parental involvement in the use and development of
12 education technology;
- 13 (5) make recommendations to the board on plans, policies, programs,
14 and activities relating to education technology;
- 15 (6) identify methods to reduce the costs to school districts of
16 implementing education technology, including the costs of access to national and
17 international computer services; and
- 18 (7) advise school districts on sources of gifts or grants of education
19 technology and application procedures for receiving the gifts or grants.

20 **Sec. 14.30.820. Powers and duties of the commissioner of revenue.** The
21 commissioner of revenue is the treasurer of the fund and has the duty to do all acts,
22 whether or not expressly authorized, that the commissioner of revenue considers
23 necessary or proper in administering the assets of the fund.

24 **Sec. 14.30.850. Definitions.** In AS 14.30.800 - 14.30.850,

- 25 (1) "district" has the meaning given in AS 14.17.250;
- 26 (2) "education technology" means instructional equipment and materials
27 that are used to enhance the quality and effectiveness of teaching and learning, to
28 improve the development and training of teachers, and to enhance access to information
29 in libraries, including hardware, software, and telecommunications;
- 30 (3) "fund" means the Alaska education technology fund;
- 31 (4) "publicly funded library" means a library eligible for a grant under
32 AS 14.56.310.

1 • Sec. 3. AS 43.20 is amended by adding a new section to read:

2 **Sec. 43.20.018. Education technology tax deduction.** A deduction may be
3 claimed from the income subject to the tax due under this chapter for a contribution
4 made by the taxpayer in cash to the Alaska education technology fund established under
5 AS 14.30.800 to the extent the contribution is not claimed as a deduction or credit under
6 another provision of this title.

7 • Sec. 4. This Act takes effect July 1, 1997.

Introducing the Apple eMate 300

Available
early 1997

A New Class of Affordable Mobile Computer for Education

Giving More Students Access to the Technology They Need

The Apple eMate 300 is an affordable mobile computer that lets teachers structure a learning environment where students have the appropriate tools to gather data, access the information they need, express their thoughts, communicate with one another, and work together on solving problems.

Designed in collaboration with leading educators all across the country, the eMate 300 is the perfect companion to existing technology in the classroom, school, or home with capabilities that make it an excellent tool for discovery and productivity. It is lightweight and rugged and comes with built-in applications and communications capabilities that let students work wherever learning takes them. And the eMate 300 is available at a price that

makes it possible to provide more students than ever access to the technology they need to get their work done and acquire skills that prepare them for lifelong success.



Key Features of the Apple eMate 300

- Built-in software applications include word processor, drawing application, spreadsheet, graphing calculator, note-taking tools, address book, and calendar.
- Features the powerful and easy-to-use Newton 2.1 operating system with instant-on and auto-save.
- TCP/IP capabilities enables e-mail and web browser capabilities to access the Internet (requires a modem with dial-up access).
- Features long battery life: up to 24 hours of continuous use without recharging, depending on usage.

Distributed Learning Environment

How the Apple eMate 300 Fits In

A Distributed Learning Environment provides learning for anyone, anytime, anywhere. It extends the reach of learning from the classroom to the library, lab, home, local communities, and the world. In the best Distributed Learning Environments, educators and students are able to take full advantage of a range of technology in order to make this extended learning environment more meaningful, effective, and engaging.

Components of a Distributed Learning Environment

Many schools already have some of the core technology components of a Distributed Learning Environment.

- Desktop computers, either Macintosh or Windows-based PCs, including multimedia computers.
- Peripheral products such as printers, scanners, and digital cameras.
- A network, that could range from a simple connection to a printer, to a local network of computers, to a connection to a server.
- Affordable, mobile computer technology that functions as a personal companion to existing desktop technologies in the classroom, school, and home.

Until now, few schools have had all of the core components of a Distributed Learning Environment because low-cost, mobile technologies were not available. Now, the missing technology link in supporting the learning process is found in the Apple eMate 300—a new class of affordable mobile computer that acts as a companion and extension to schools' desktop computers.

- Lets you share files and information with both Mac OS and Windows-based computers (cables not included).
- Allows several users to share the same unit; each user's data can be password protected.
- Easy-to-read backlit screen that displays the width of a full written page, 6.5 inches.
- Provides room for growth. Add Newton 2.0-based software applications, as well as more storage and memory as your needs grow.

HESS Subcommittee for HB 54 - Education Technology Program Summary

Meeting Dates: 1/5 & 1/7/97

Representatives Green and Kemplen met twice during the week of February 3rd with spokespersons from the Departments of Education and Revenue together with interested non-agency parties.

Discussions centered around the following Issues:

General Fund Impact

Bob Bartholomew from the Dept. of Revenue presented the subcommittee with 2 possible scenarios of corporation contributions to the Education Technology Fund together with their corresponding impacts to the General Fund.

Scenario A assumes that all 16% of Alaska corporations that currently have a tax liability would participate in the program. The total loss of taxes to the state treasury would be \$220,440 a year from a total of private contributions to the fund of \$3,744,000. (see attached, figure 1)

Scenario B assumes approximately half of the amount contributed in Scenario A, with a total loss of taxes to the general fund of \$114,470/year from \$1,907,000 of contributions to the fund. Mr. Bartholomew acknowledged that the nearly linear relationship applies for any assumed contribution.

Interest on the Fund

The Department of Revenue felt that if the fund is to receive interest, the language of the bill should so specify. The subcommittee concurred with the agency personnel that any interest generated by the corpus of any such proposal should remain with the fund.

Local Matching Grants

Representative Kott expressed no problem with a program using local matching grants, however, he questioned whether this should be done through regulations or statute. Karen Crane from the Department of Education testified that this can be taken care of through regulations.

DOE Fiscal Note - Additional Personnel services required:

The subcommittee further discussed the need for extra personnel. The Department of Education said that the number of extra personnel (i.e. education specialist, grants administrator, etc.) depended on the size of the fund, however, DOE said they would have to contract out for technological training. The question was not answered as to whether the fund would pay for the personnel - only the need for personnel was discussed.

However, HESS committee minutes from 1996 on HB 216, Education Technology Fund Program, state that the Committee Substitute removed the requirement that the Department of Education could not use any of the fund money for administrative expenses. The Department concurred that they would deduct administrative fees from the account to pay for the work associated with administering the fund and the program.

Mike Ford, Legislative Legal Counsel, said that unless there is a provision in the bill not allowing the Department to use the fund to pay for administrative expenses, and as long as those expenses are for the purpose of the fund, the Department may deduct those expenses from the fund.

Comments:

Representative Kott indicated that it is premature to set up the fund as an endowment because we have no way of knowing what the size of the fund will be.

Questions about the possibility of modifying the bill to allow community centers' and boys & girls clubs' etc., to receive (apply for) grants for computer labs were remanded for review by the full committee and the sponsor.

Presentation:

Finally: A representative from Apple Computer showed the sub-committee a lab-top computer that has been designed especially for students, the Apple eMate 300. It is small, durable, and lightweight and can be dropped from 6 feet without breaking). The cost of the lab-top will be about \$700-800. (Attached is a photo)

Recommended Changes:

The subcommittee recommends, in agreement with the sponsor, the following changes to the bill:

- 1.) Page 2, line 24, delete "and", insert "," and line 25; delete "." and insert ", and the investment earnings of the fund."
- 2.) Page 3, line 4; after "institutions" insert "and libraries".

The subcommittee agreed with the recommendation.

**Alaska Department of Revenue
Income and Excise Audit Division
Projected Revenue Decreases from the Education Technology Program: Two Scenarios**

Education Technology Program (Tax Deduction Credit)
0-LS0298B
Draft: February 7, 1997

Scenario A: Assume all 15 taxpayers who currently receive the maximum amount of education credits available choose to participate in the Education Technology Program at the \$100,000 level. Because there are more school districts than universities (3 universities receive contributions under existing education credit program), we believe this program will have a higher participation rate. Assume further that the participation rate at lower levels of liability (down to the \$1,000 level) in the new program is the same as the participation rate at higher liabilities in the new program (8%).

of all corporations contribute.

	Corp. Number	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
Deduc. for Corp. with >\$99,999 Liab.	15	\$141,000	\$141,000	\$141,000	\$141,000	\$141,000	\$141,000
Deduc. for Corp. with \$50,000-\$99,999 Liab.	8	\$42,000	\$42,000	\$42,000	\$42,000	\$42,000	\$42,000
Deduc. for Corp. with \$10,000-\$49,999 Liab.	35	\$31,500	\$31,500	\$31,500	\$31,500	\$31,500	\$31,500
Deduc. for Corp. with \$1,000-\$9,999 Liab.	108	\$5,940	\$5,940	\$5,940	\$5,940	\$5,940	\$5,940
Total Number of Participating Corporations	166						
* Total Reduction in State Taxes	<i>1025 of</i>	<u>\$220,440</u>	<u>\$220,440</u>	<u>\$220,440</u>	<u>\$220,440</u>	<u>\$220,440</u>	<u>\$220,440</u>
* Total Private Contributions to Fund		<u>\$3,744,000</u>	<u>\$3,744,000</u>	<u>\$3,744,000</u>	<u>\$3,744,000</u>	<u>\$3,744,000</u>	<u>\$3,744,000</u>

Scenario B: Assume 8 of 15 taxpayers who currently receive the maximum amount of education credits available choose to participate in Education Technology Program at the \$100,000 level. Because there are more school districts than universities (3 universities under existing education credit program), we believe this program will have a higher participation rate. Assume further that the participation rate at lower levels of liability (down to the \$1,000 level) in the new program is half of the participation rate at higher liabilities in the new program (8%).

of all businesses will contribute.

	Corp. Number	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
Deduc. for Corp. with >\$99,999 Liab.	8	\$75,200	\$75,200	\$75,200	\$75,200	\$75,200	\$75,200
Deduc. for Corp. with \$50,000-\$99,999 Liab.	4	\$21,000	\$21,000	\$21,000	\$21,000	\$21,000	\$21,000
Deduc. for Corp. with \$10,000-\$49,999 Liab.	17	\$15,300	\$15,300	\$15,300	\$15,300	\$15,300	\$15,300
Deduc. for Corp. with \$1,000-\$9,999 Liab.	54	\$2,970	\$2,970	\$2,970	\$2,970	\$2,970	\$2,970
Total Number of Participating Corporations	83						
* Total Reduction in State Taxes	<i>130 of</i>	<u>\$114,470</u>	<u>\$114,470</u>	<u>\$114,470</u>	<u>\$114,470</u>	<u>\$114,470</u>	<u>\$114,470</u>
* Total Private Contributions to Fund		<u>\$1,907,000</u>	<u>\$1,907,000</u>	<u>\$1,907,000</u>	<u>\$1,907,000</u>	<u>\$1,907,000</u>	<u>\$1,907,000</u>



Lawrence A. Wiget, Ed.D.
Director, Government Relations/Legislative Liaison
Anchorage School District
4600 Debarr Road
Anchorage, Alaska 99519-6614
(W) 907 269-2255 (FAX) 907 269-2340

TO: REPRESENTATIVE PETE KOTT

SUBJECT: HB 54 SUPPORT TESTIMONY

DATE: JANUARY 27, 1997

ATTACHED IS THE ASD POSITION STATEMENT REGARDING HB 54. IT IS SIMILAR IN NATURE TO OUR SUPPORT OF LAST YEAR'S HB 216— PERHAPS THE ONLY THING WE CAN REALLY SAY DIFFERENT THIS YEAR IS THAT THE NEED STILL EXISTS, AND WE HAVE YET ANOTHER GRADUATING CLASS GOING THROUGH OUR SCHOOLS WITHOUT ADEQUATE TECHNOLOGY RESOURCES.



Lawrence A. Wiget, Ed.D.
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ANCHORAGE SCHOOL DISTRICT POSITION STATEMENT

House Bill No.54

"An Act establishing the Alaska education technology program."

The Anchorage School District supports the establishment of the Alaska education technology program and urges the passage by the legislature of House Bill 54.

Increasing awareness by teachers, students and parents and the community is creating a demand in our schools for access and training in the use of technology.

Furthermore, our students are growing up in an Information Age that is rapidly becoming the Communication Age. The global information highway and the skills to communicate over it, as well as access to the rich store of information on it, must be made available to students.

However, the technology available to our students in the Anchorage School District is inadequate and outdated. The majority of our students are not being trained and do not have access to the technology they will encounter when they enter the world of work or higher education.

The District budget cannot provide adequate funds to meet existing or future District instructional technology needs, or eliminate the present inequity among our schools in providing access to technology, information resources, and communication. In fact, the entire District level instructional technology budget for the Anchorage School District's projected 48,000 plus students next year is only \$33,000, less than seventy cents per student, or less than the cost of a can of cola from a vending machine.

Instructional technology is a priority of the District. The Anchorage School District has a technology committee which is in the process of developing a comprehensive districtwide technology plan. However, given the cost of technology and the constraints on the budget, the District is unable to fund instructional technology.

The proposed legislation will establish a technology endowment fund. It will not meet all of our technology needs, but it will lay the foundation for future monies to be set aside for technology needs statewide. It recognizes the importance of technology to the future of Alaska and it recognizes the need for local commitment to technology by requiring a matching grant.

It is a starting point in meeting the instructional and communication technology needs of Alaskans. We urge you to pass House Bill 54..

Thank you!

Alaska State Legislature House of Representatives

COMMITTEE ASSIGNMENTS:

LABOR & COMMERCE, CHAIRMAN
MILITARY & VETERANS AFFAIRS, CHAIRMAN
COMMUNITY & REGIONAL AFFAIRS
RESOURCES
INTERNATIONAL TRADE / TOURISM
LEGISLATIVE COUNCIL



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PHONE (907) 694-8944
FAX 694-8949

SESSION:
STATE CAPITOL
JUNEAU, AK 99801-1182
PHONE (907) 485-3777
FAX (907) 485-2819

SPONSOR STATEMENT HB 54

Alaskans must be competitive in the market place. Technology is advancing at an incredible rate. This legislation provides a vehicle for Alaskans to learn and stay abreast of technological changes.

HB 54 establishes the Alaska Education Technology Program. Through this program, schools and public libraries can apply for grants to purchase computer equipment and similar advanced technology. It also makes grants available for advanced technology training for educators and librarians so that they can train Alaskans on technology.

Your support for this legislation is encouraged. It will help Alaskans stay competitive.



Representative Pete Kott



Alaska State Legislature House of Representatives

COMMITTEE ASSIGNMENTS:

LABOR & COMMERCE, CHAIRMAN
MILITARY & VETERANS AFFAIRS, CHAIRMAN
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SECTIONAL ANALYSIS HB 54

The analysis which follows is in summary form. A careful reading of the bill is necessary for a full and complete understanding of its contents.

Section 1: Contains findings and purpose of HB 54.

Section 2: Contains four new statutory subsections:

AS 14.30.800 establishes the Alaska Education Technology Fund in the Department of Education, the purpose of which is to: Provide project or grant money to purchase or install education technology in classrooms; provide training to students and teachers in education technology; provide schools and libraries access to networks; and, provide education technology to public libraries.

AS 14.30.810 delineates the duties of the Department in connection with education technology.

AS 14.30.820 establishes the Commissioner of Revenue as the Treasurer of the Education Technology Fund and grants the Commissioner authority to do all acts necessary or proper to administer the assets of the fund.

AS 14.30.850: Definitions.

Section 3: Establishes July 1, 1997 as the effective date.



Representative Pete Kott

SECTIONAL ANALYSIS



FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO. HB 54

Revision Date: _____
 Title: An Act establishing the Alaska education technology program
 Sponsor: Kott
 Requestor: (H) HESS

Department Affected: Administration
 BRU: Centralized Administrative Services
 Component: Finance
 COMPONENT SERIAL NO. 59

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
-----------------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
-------------------------------	--	--	--	--	--	--

FUND SOURCE: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY 97) cost: \$ 0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary) The bill as written establishes an Alaska education technology fund, specifies duties required of the Department of Education in relation to the fund, and specifies powers and duties of the Commissioner of Revenue in relation to the fund. The bill will require establishment of a new fund in the state accounting system AKSAS but as written will have no fiscal impact on the Division of Finance

Prepared by: Don Wanie
 Division: Finance

Phone: 465-3435
 Date: _____

Approved by Commissioner: Mark Boyer
 Agency: Department of Administration

Date: 1/17/97

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FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO. HB 54

Revision Date: _____
 Title: "An Act establishing the Alaska education technology program; and providing for an effective date."
 Sponsor: Representative Kott
 Requestor: (H) HESS

Department Affected: Administration
 BRU: Information Services
 Component: Information Services
 COMPONENT SERIAL NO. 2082

EXPENDITURES/REVENUES:

(Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0	0	0	0	0	0
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CHANGE IN REVENUES ()	0	0	0	0	0	0
------------------------	---	---	---	---	---	---

FUND SOURCE:

(Thousands of Dollars)

1002 Federal Receipts	0	0	0	0	0	0
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY 97) cost: \$ 0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

HB 54 provides for the establishment of the Alaska education technology program to be carried out by schools and public libraries around the state through a fund established in the Department of Education. The fund can be used to 1) purchase, install, and maintain education technology in classrooms, 2) provide technology training for students and/or teachers, 3) provide access to networks for public schools or libraries, and 4) provide a percent of the cost of education technology, including computer and resource sharing systems, to publicly funded libraries.
 (continued on page 2)

Prepared by: Karen R. Morgan
 Division: Information Services

Phone: 907-465-5794
 Date: 1/16/97

Approved by Commissioner: Mark Boyer
 Agency: Department of Administration

Alison M. Elger
 Date: 1/17/97

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FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO. HR 54

ANALYSIS: (continued)

The Department of Administration manages a statewide data network to primarily serve state agencies and political subdivisions. The network currently extends to 36 communities in the state through leased circuits provided by long distance carriers. The data network is funded entirely from rates charged to customer agencies for use of the network. The network is not used at the point of maximum capacity in all areas. Therefore school districts and public libraries could be added to the network through the provision of the standard rate based services offered by the Division, consistent with the state information systems plan adopted by the Telecommunications Information Council (TIC).

If funding opportunities are available for school districts and libraries, it is assumed that some of the school districts will seek access through the Department of Administration's data network. It is impossible to predict at this point, either projected use of or any increased cost to provide this access. It is assumed that costs would not increase substantially since there is an existing network structure in place. However, it is also assumed that any associated costs would be borne by the requesting entity (schools or public libraries) through rates for services.

FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO. HB 54

Revision Date:
Title: An Act establishing the Alaska education technology program.

Department Affected: University of Alaska
BRU: SW Networks
Component:

Sponsor: Reps. Kott, Grusendorf
Requestor:

COMPONENT SERIAL NO. 734

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY98	FY99	FY00	FY01	FY02	FY03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
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REVENUE FD SOURCE						
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FUNDING: (Thousands of Dollars)

1002 FEDERAL FUNDS						
1003 GF MATCH						
1004 GENERAL FUND						
1006 GF/MHTLA						
OTHER						
TOTAL FUNDING	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:						
FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary.)

Prepared by: Marvlon Burton
Division: Statewide Budget Office

Phone: 463-3086
Date: 1/15/97

Approved by: Marvlon Burton, Director
Agency: Statewide Budget Office

Date: 1/15/97

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO. HB 54

Revision Date: _____ Dept. Affected: EDUCATION
 Title: Education Technology Program BRU: Alaska State Library
 Component: Library Operations
 Sponsor: Rep. Kott
 Requester: _____ COMPONENT SERIAL NO. _____ 208

Expenditures/Revenues: (Thousands of Dollars)

OPERATING EXPENDITURES	FY98	FY99	FY00	FY01	FY02	FY03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0	0	0	0	0	0
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CHANGES IN REVENUES	0	0	0	0	0	0
---------------------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
Other:						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of current year (FY97) cost: \$

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

Staff from the State Library has been providing technical assistance and training in the area of technology to the public library community for several years. If HB 54 does not result in any significant increase in available funds for technology enhancements in the public library community, then the State Library will be able to address ongoing requests for training with its current staff. However, if a significant program emerges from this legislation, the State Library will need to add a Librarian III to its staff. The cost would be \$34.0 (salary and benefits) plus travel and a one-time office set-up cost.

Prepared by: George V. Smith Phone: 465-2910
 Division: Libraries, Archives & Museums Date: 1/28/97
 Approved by Commissioner: Shirley J. Holloway, Ph.D. Date: 1-29-97
 Agency: Department of Education

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FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO. CS HB 54 (HES)

Revision Date: 2/13/97 Dept. Affected: EDUCATION
 Title: EDUCATION TECHNOLOGY PROGRAM BRU: TEACHING & LEARNING SUPPORT
 Component: QUALITY SCHOOLS
 Sponsor: REP. KOTT
 Requester: _____ COMPONENT SERIAL NO. 2147

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

FUND SOURCE	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY97) cost: \$ _____

POSITIONS

POSITIONS	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

Prepared by: LYNNE SMITH
 Division: HOUSE HESS COMMITTEE STAFF
 Approved by Commissioner: REP. CON BURDE *(Signature)*
 Agency: HOUSE HESS COMMITTEE CHAIRMAN

Phone: 465-3759
 Date: 2/13/97
 Date: 2/13/97

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Revision Date: _____ Dept. Affected: Revenue
 Title: Education Technology Program BRU: Revenue Operations
 Component: Treasury
 Sponsor: KOTT, Grasseindorf COMPONENT SERIAL NO. 121
 Requestor: (M)HES

Expenditures/Revenues:

	(Thousands of Dollars)					
	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
OPERATING EXPENDITURES						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0
CAPITAL EXPENDITURES						

CHANGE IN REVENUES ()						
-------------------------------	--	--	--	--	--	--

FUND SOURCE

	(Thousands of Dollars)				
1002 Federal Receipts					
1003 GF Match					
1004 GF					
1005 GF/Program Receipts					
1007 GF/Verbal Match					
Other					
TOTAL	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY97) cost \$ 0.0

POSITIONS

FULL-TIME	PART-TIME	TEMPORARY

ANALYSIS: (Attach a separate page if necessary)

This bill establishes a new fund but does not appropriate any money to the fund. Therefore the passage of this bill will not result in an immediate fiscal impact to the Treasury Division. However, subsequent funding of the Alaska Education Technology Fund will result in custodial and audit expenditures by the Treasury Division, plus an allocation of current Treasury personnel time (no new personnel would be needed). Fixed costs will be approximately \$16,000 (account set up, audit, personal services allocation, etc.). Depending on the asset allocation of the fund (the mix between fixed income and equity securities), variable charges would range from 1 to 2 bp, or \$100-\$200 per \$1 million managed). The funding source would be the fund itself. The allocation of Treasury personnel services would result in a corresponding decrease in the general fund request of Treasury.

Prepared by: Ivory Martin, Comptroller Phone: 465-2350
 Division: Treasury Date: January 29, 1997
 Approved by Commissioner: Ross A. Kinney, Deputy Comptroller Date: January 29, 1997
 Agency: Department of Revenue

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HB

66

HOUSE COMMITTEE REPORT

(7)

Date Referred to Committee: January 15, 1997

FURTHER REFERRALS:

Finance

Date of Committee Action: 2/4/97

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 66

HOUSE BILL NO. 66

APPROVE CENTRALIZED PUBLIC HEALTH LAB

"An Act giving notice of and approving the entry into, and the issuance of certificates of participation in, a lease-purchase agreement for a centralized public health laboratory facility."

recommends it be replaced with the following committee substitute CS HB 66 (HES) the same title a new title

additional referral to _____ Committee
 attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) H+SS, Revenue, Admin APPROVES PREVIOUS: (Dept, Date) _____
 fiscal note(s) H+SS, Revenue, Admin fiscal note(s) _____

zero fiscal note(s) Public Safety zero fiscal note(s) _____

SIGNING WITH RECOMMENDATIONS	DP	DNP	NR	AM
<i>[Signature]</i>	✓			
<i>[Signature]</i>	✓			
<i>[Signature]</i>	✓			
<i>[Signature]</i>	✓			
<i>[Signature]</i>		✓		
<i>[Signature]</i>		✓		

CHAIR'S SIGNATURE *[Signature]*

FISCAL NOTE

STATE OF ALASKA
1997 LEGISLATIVE SESSION

BILL NO.

HB 66

Revision Date: _____
 Title: "An Act giving notice of and approving a lease purchase agreement for a centralized health laboratory facility"
 Sponsor: (H) HESS
 Requestor: (H) HESS

Department Affected: Administration
 BRU: General Services
 Component: Leasing
 COMPONENT SERIAL NO. 81

EXPENDITURES/REVENUES:

(Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	0.0	0.0	0.0	(75.4)	(75.4)	(75.4)
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	(75.4)	(75.4)	(75.4)

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()	0.0	0.0	0.0	(75.4)	(75.4)	(75.4)
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FUND SOURCE:

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	0.0	0.0	0.0	(75.4)	(75.4)	(75.4)
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER * CIP receipts						
TOTAL	0.0	0.0	0.0	(75.4)	(75.4)	(75.4)

Estimate of any current year (FY 97) cost: \$ 0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

The bill would authorize financing and construction of a new laboratory facility which would replace two leased locations in Anchorage and Juneau. Lease savings would be expected to begin in FY 2001. The specific leases and current costs are shown on the following page. Costs for the Juneau lease are budgeted in the Department of Health & Social Services. Future years estimated lease savings have been adjusted to reflect probable CPI adjustments. Payments for the new lease purchase, design, construction, acquisition and construction contract compliance are not included on this fiscal note.

Prepared by: Dugan Petty, Director *[Signature]*
 Division: General Services

Phone: 465-2250
 Date: _____

Approved by Commissioner: Mark Boyer *[Signature]*
 Agency: Department of Administration

Date: 1-29-97

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ANALYSIS: (continued)

Current Public Health Laboratory Leases

Lease #	Location	Property	FY 97 Cost		RSA Amount	Net FY 97 Estimated FY01	
			Sq Ft	/ Year		DOA Budget	DOA Reduction
1517C	Anchorage	CR Lewis Bldg	5,100	73,440	0	73,440	76,044
1517D	Anchorage	CR Lewis Bldg	385	2,079	2,079	0	0
			5,485	75,519	2,079	73,440	76,044

1997 LEGISLATIVE SESSION

Revision Date _____ Dept. Affected: Public Safety
 Title: Approve Centralized Public Health Lab DPS Statewide Support
 Component: Scientific Crime Detection Laboratory
 Sponsor: H. HESS
 Requestor: H. HESS COMPONENT SERIAL NO. 0527

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL EXPENDITURES	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES ()	-0-	-0-	-0-	-0-	-0-	-0-
Code Revenue						

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 97) impact \$ _____

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS (Attach a separate page if necessary)

No fiscal impact is anticipated to the Department of Public Safety

Prepared By: George Tak, Director Phone: 269-5687
 Division: Scientific Crime Detection Laboratory Date: 1/29/97
 Approved by Commissioner: *Ronald L. Otte* Date: 1/27/97
 Agency: Ronald L. Otte, Dept. of Public Safety

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Revision Date: _____
 Title: Centralized Lab Facility
 Sponsor: House HESS
 Requestor: _____

Dept. Affected: Health and Social Services
 BRU: State Health Services
 Component: Laboratory Services
 COMPONENT SERIAL NO. 291
 See also (SN#): _____

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY98	FY99	FY00	FY01	FY02	FY03
PERSONAL SERVICES	0.0	0.0	0.0	(83.2)	(85.3)	(87.4)
TRAVEL				(3.6)	(3.7)	(3.8)
CONTRACTUAL				(130.8)	(134.1)	(137.5)
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	(217.6)	(223.1)	(228.7)

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES						
---------------------	--	--	--	--	--	--

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF				(217.6)	(223.1)	(228.7)
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other (please specify)						
TOTAL	0.0	0.0	0.0	(217.6)	(223.1)	(228.7)

POSITIONS:

FULL-TIME				-2	-2	-2
PART-TIME						
TEMPORARY						

Estimate of any current year (FY97) cost: \$0.0

ANALYSIS: (Attach a separate page if necessary)

Currently, the Division of Public Health operates three inadequate state public health laboratories in Anchorage, Juneau and Fairbanks and the Medical Examiner's laboratory temporarily located in the Department of Public Safety crime lab. Consolidation of the Juneau lab activities within Anchorage would not only save the state from having to upgrade two laboratories but would also show a savings in operating costs.

The savings would start to occur in FY01 in the following line items.

Personal Services Line 100

With the consolidation of the two laboratories the current staffing level can be reduced by two positions:

PCN 06-1065 Lab Technician I, range 10 GG, PFT Juneau, \$46.4

Prepared by: Peter M. Nakamura, MD, MPH
 Division: Public Health
 Approved by Commissioner: Karen Ferdur, Commissioner
 Agency: Department of Health & Social Services

Phone: (907) 465-3090
 Date: 01/22/97

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ANALYSIS (cont.):

PCN 06-1436 Admin. Clerk II, range 8. GG, PFT, Juneau \$36.8

Travel Line 200

Travel would be reduced by \$3.5 due to the staff being located in two locations, rather than three, the Chief would have to travel to each laboratory as required under CLIA.

Contractual Line 300

Janitorial Services - \$2.2

Federal Inspections - \$1.5

Subscriptions - \$0.5

Telephones - \$1.9

Public Utilities - \$2.8

Rent - \$0.6

Maintenance and Repair of Equipment - \$3.2

Courier Services - \$2.9

Space Lease - \$115.2

All line items listed above assume a 2.5% per year inflation factor.

Revision Date: _____ Dept. Affected: Revenue
 Title: Approve Centralized Public Health Lab BRU: Revenue Operations
 Component: Treasury
 Sponsor: (H) HES
 Requestor: (H) HES COMPONENT SERIAL NO. 121

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING EXPENDITURES	FY 98	FY 99	FY 00	FY 01	FY 02	FY 03
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS - Lease Payments		2,378.3	2,381.3	2,379.2	2,380.2	2,381.2
TOTAL OPERATING	0.0	2,378.3	2,381.3	2,379.2	2,380.2	2,381.2

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF		2,378.3	2,381.3	2,379.2	2,380.2	2,381.2
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
TOTAL	0.0	2,378.3	2,381.3	2,379.2	2,380.2	2,381.2

Estimate of any current year (FY97) cost \$ 0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS:

Authorizes a lease-purchase agreement for up to \$18,440,000 for a centralized public health lab facility with anticipated annual rent of \$2,420,000 and total rent of \$24,130,000. Bond counsel suggests that the sentence beginning in line 6 of the proposed bill be amended to read: "The State Bond Committee is authorized to provide for the issuance of certificates of participation for, and the Department of Administration is authorized to enter into, a lease purchase agreement for a centralized public laboratory facility to be constructed under the lease-purchase agreement and to be operated by the Department of Health and Social Services." The lease payments shown above are projected at current interest rates over ten years for \$18,440,000 and assume rental payments begin on 8-1-98. Those payments are within the amounts anticipated in the proposed bill. If, however, interest rates are projected at current rates plus 75 basis points (.75%/year), the rental payments are projected to exceed the amounts anticipated in the proposed bill. In that event, the amount financed and available for project costs would have to be reduced by approximately \$410,000.

Prepared by: Forrest R. Browne Phone: 465-3750
 Division: Treasury Date: January 24, 1997
 Approved by Commissioner: Ross A. Kinney Date: January 24, 1997
 Agency: Revenue

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**Sizing Debt Services Schedule
H&SS Centralized Lab
Current Interest Rates**

Dated: 2/1/98
Delivered: 2/1/98

Fiscal Yr	Coupon M YY	Zer Date	Coupon Cpn	Rate	Maturing Principal	Periodic Interest	Gross Semi-Annl Dbt Svc	Capitalized Interest	Debt Svc Rsv Int & Prln	Cntgncy Fnd Int & Prln	Net Semi-Annl Dbt Svc	Net Fiscal Dbt Svc
	2	99				439,126.25	439,126.25				439,126.25	
	8	99	N	3.800	1,500,000.00	439,126.25	1,939,126.25				1,939,126.25	2,378,252.5x
1	2	0				410,626.25	410,626.25				410,626.25	
	8	0	N	4.300	1,550,000.00	410,626.25	1,970,626.25				1,970,626.25	2,381,252.5x
2	2	1				377,086.25	377,086.25				377,086.25	
	8	1	N	4.550	1,625,000.00	377,086.25	2,002,086.25				2,002,086.25	2,379,172.5x
3	2	2				340,117.50	340,117.50				340,117.50	
	8	2	N	4.650	1,700,000.00	340,117.50	2,040,117.50				2,040,117.50	2,380,235.0x
4	2	3				300,592.50	300,592.50				300,592.50	
	8	3	N	4.750	1,780,000.00	300,592.50	2,080,592.50				2,080,592.50	2,381,185.0x
5	2	4				258,317.50	258,317.50				258,317.50	
	8	4	N	4.850	1,865,000.00	258,317.50	2,123,317.50				2,123,317.50	2,381,635.0x
6	2	5				213,091.25	213,091.25				213,091.25	
	8	5	N	4.950	1,955,000.00	213,091.25	2,168,091.25				2,168,091.25	2,381,182.5x
7	2	6				164,705.00	164,705.00				164,705.00	
	8	6	N	5.000	2,050,000.00	164,705.00	2,214,705.00				2,214,705.00	2,379,410.0x
8	2	7				113,455.00	113,455.00				113,455.00	
	8	7	N	5.100	2,150,000.00	113,455.00	2,263,455.00				2,263,455.00	2,376,910.0x
9	2	8				58,630.00	58,630.00				58,630.00	
	8	8	N	5.200	2,255,000.00	58,630.00	2,313,630.00				2,313,630.00	2,372,260.0x
						18,440,000.00	5,351,495.00	23,791,495.00			23,791,495.00	23,791,495.00

True Interest Cost (TIC).....4.9244049
 Net Interest Cost (NIC).....4.9381702
 Arbitrage Yield Limit (AYL).....4.9244049
 Arbitrage Net Interest Cost (ANIC).....4.9381702

Prepared by: FORREST R BROWNE, STATE TREASURER
 Prepared on: 1/24/97 09:46 8 05 Rpt 14
 Record ID: LAB-1998-P MUNIDR

Sizing Debt Services Schedule
H&SS Centralized Lab
Current Rates +75bp

Dated: 2/1/98
 Delivered: 2/1/98

Fiscal Yr	Coupon M YY	Zer Date	Coupon Cpn	Rate	Maturing Principal	Periodic Interest	Gross Semi-Annl Dbt Svc	Capitalized Interest	Debt Svc Rsv Int & Prin	Cntgncy Fnd Int & Prin	Net Semi-Annl Dbt Svc	Net Fiscal Dbt Svc
2	99	8/1/98				508,971.25	508,971.25				508,971.25	
8	99	2/1/99	N	4.550	1,450,000.00	508,971.25	1,958,971.25				1,958,971.25	2,467,042.50
1	2	0	8/1/99			475,983.75	475,983.75				475,983.75	
8	0	2/1/00	N	5.050	1,515,000.00	475,983.75	1,990,983.75				1,990,983.75	2,466,967.50
2	2	1	8/1/00			437,730.00	437,730.00				437,730.00	
8	1	2/1/01	N	5.300	1,590,000.00	437,730.00	2,027,730.00				2,027,730.00	2,465,460.00
3	2	2	8/1/01			395,595.00	395,595.00				395,595.00	
8	2	2/1/02	N	5.400	1,675,000.00	395,595.00	2,070,595.00				2,070,595.00	2,466,190.00
4	2	3	8/1/02			350,370.00	350,370.00				350,370.00	
8	3	2/1/03	N	5.500	1,765,000.00	350,370.00	2,115,370.00				2,115,370.00	2,465,740.00
5	2	4	8/1/03			301,832.50	301,832.50				301,832.50	
8	4	2/1/04	N	5.600	1,865,000.00	301,832.50	2,166,832.50				2,166,832.50	2,468,665.00
6	2	5	8/1/04			249,612.50	249,612.50				249,612.50	
8	5	2/1/05	N	5.700	1,970,000.00	249,612.50	2,219,612.50				2,219,612.50	2,469,225.00
7	2	6	8/1/05			193,467.50	193,467.50				193,467.50	
8	6	2/1/06	N	5.750	2,080,000.00	193,467.50	2,273,467.50				2,273,467.50	2,468,935.00
8	2	7	8/1/06			133,667.50	133,667.50				133,667.50	
8	7	2/1/07	N	5.850	2,200,000.00	133,667.50	2,333,667.50				2,333,667.50	2,467,335.00
9	2	8	8/1/07			69,317.50	69,317.50				69,317.50	
8	8	2/1/08	N	5.950	2,330,000.00	69,317.50	2,399,317.50				2,399,317.50	2,468,635.00
						18,440,000.00	6,233,095.00	24,673,095.00			24,673,095.00	24,673,095.00

True Interest Cost (TIC).....5.6770480
Net Interest Cost (NIC).....5.6925841
Arbitrage Yield Limit (AYL).....5.6770480
Arbitrage Net Interest Cost (ANIC)..... 5.6925841

Prepared by: FORREST R BROWNE, STATE TREASURER
 Prepared on: 1/24/97 10:01 8:05 Rpt 14
 Record ID: LAB-1998-R MUNIDB

Sizing Debt Services Schedule
H&SS Centralized Lab
+75bp & Reduced Cost

Dated: 2/1/98
 Delivered: 2/1/98

Fiscal Yr	Coupon M YY	Zer Date	Coupon Cpn	Rate	Maturing Principal	Periodic Interest	Gross Semi- Annl Dbt Svc	Capitalized Interest	Debt Svc Rsv Int & Prin	Cntgncy Fnd Int & Prin	Net Semi- Annl Dbt Svc	Net Fiscal Dbt Svc
2	99	8/1/98				497,678.75	497,678.75				497,678.75	
8	99	2/1/99	N	4.550	1,415,000.00	497,678.75	1,912,678.75				1,912,678.75	2,410,357.50
1	2	0	8/1/99			465,487.50	465,487.50				465,487.50	
8	0	2/1/00	N	5.050	1,480,000.00	465,487.50	1,945,487.50				1,945,487.50	2,410,975.00
2	2	1	8/1/00			428,117.50	428,117.50				428,117.50	
8	1	2/1/01	N	5.300	1,555,000.00	428,117.50	1,983,117.50				1,983,117.50	2,411,235.00
3	2	2	8/1/01			386,910.00	386,910.00				386,910.00	
8	2	2/1/02	N	5.400	1,640,000.00	386,910.00	2,026,910.00				2,026,910.00	2,413,820.00
4	2	3	8/1/02			342,630.00	342,630.00				342,630.00	
8	3	2/1/03	N	5.500	1,725,000.00	342,630.00	2,067,630.00				2,067,630.00	2,410,260.00
5	2	4	8/1/03			295,192.50	295,192.50				295,192.50	
8	4	2/1/04	N	5.600	1,820,000.00	295,192.50	2,115,192.50				2,115,192.50	2,410,385.00
6	2	5	8/1/04			244,232.50	244,232.50				244,232.50	
8	5	2/1/05	N	5.700	1,925,000.00	244,232.50	2,169,232.50				2,169,232.50	2,413,405.00
7	2	6	8/1/05			189,370.00	189,370.00				189,370.00	
8	6	2/1/06	N	5.750	2,035,000.00	189,370.00	2,224,370.00				2,224,370.00	2,413,740.00
8	2	7	8/1/06			130,863.75	130,863.75				130,863.75	
8	7	2/1/07	N	5.850	2,155,000.00	130,863.75	2,285,863.75				2,285,863.75	2,416,727.50
9	2	8	8/1/07			67,830.00	67,830.00				67,830.00	
8	8	2/1/08	N	5.950	2,280,000.00	67,830.00	2,347,830.00				2,347,830.00	2,415,660.00
					18,030,000.00	6,096,625.00	24,126,625.00				24,126,625.00	24,126,625.00

True Interest Cost (TIC).....5.6771947
Net Interest Cost (NIC).....5.6927261
Arbitrage Yield Limit (AYL).....5.6771947
Arbitrage Net Interest Cost (ANIC)..... 5.6927261

Prepared by: FORREST R BROWNE, STATE TREASURER
 Prepared on: 1/24/97 10:34 8.05 Rpt 14
 Record ID: LAB-1998-U MUNIDB



STATE OF ALASKA
OFFICE OF THE GOVERNOR

BILL ANALYSIS

DEPARTMENT Health & Social Services	DIVISION	BILL NUMBER SB 51	SPONSOR Senate Rules
SHORT TITLE OF BILL Authorize financing for a centralized public health lab			
DEPARTMENT POSITION The Department strongly supports this bill			
PREPARED BY	DATE	COMMISSIONER'S SIGNATURE	DATE

SUMMARY

OTHER AGENCIES AFFECTED BY BILL Department of Public Safety Department of Administration State Bond Committee (Department of Revenue) Office of Management and Budget	CONSTITUENT GROUP(S) AFFECTED BY BILL Health providers Public Health Laboratory employees General Public
ORGANIZATIONAL SUPPORT FOR BILL Alaska Medical Association Department of Public Safety Division of Epidemiology Anchorage Legislative Delegation	ORGANIZATIONAL OPPOSITION TO BILL Local organizations concerned about economic impacts of transfer of jobs to Anchorage or "capital move creep". Potential-public employee unions concerned about effects of transfers on employees.

FISCAL IMPACT: NONE FISCAL NOTE ATTACHED

BACKGROUND/LEGISLATIVE INTENT

The bill would satisfy the requirements of AS 36.30.085 to notify, and obtain approval from, the legislature for lease purchase financing of a new Public Health Laboratory (including Medical facilities) in Anchorage. The Department of Health and Social Services (DHSS) currently operates four laboratories with statewide functions. These include three public health laboratories in inadequate leased space and the Medical Examiner's laboratory temporarily located at the Department of Public Safety's Crime Detection Laboratory in Anchorage. The bill would allow DHSS to consolidate Juneau and Anchorage laboratory functions resulting in operating cost savings, while improving service delivery.

ANALYSIS OF BILL/PROGRAM EFFECTS

The bill would allow DHSS to construct a new Laboratory in Anchorage housing the functions of two current Public Health Laboratories (Anchorage and Juneau) and the Medical Examiner's Laboratory. The Department studied the issues extensively over the last ten years and developed a feasibility study that reviewed alternatives but clearly showed that a new laboratory was the most cost effective means of providing an adequate level of laboratory services. The new laboratory makes economic sense. Moreover, it would enhance services, replace existing poor quality leased space and provide a needed permanent home for the Medical Examiner.

1. Makes Economic Sense. Given present financial realities, the current situation is too costly and inefficient. The Department cannot afford to operate four separate laboratories and must find a way to provide an adequate level of services at less cost. The new facility would save operating funds and avoid costs related to the current laboratories and would allow maintenance of an adequate level of services in the future.

AMENDMENTS PROPOSED

None

Analysis of Bill/Program Effects (continued)

Operating savings will arise primarily from lease payments that will no longer be necessary and from a reduction in staff from economies of scale at the consolidated laboratory. Other savings are expected from reduction in duplicative supply and equipment costs. Natural attrition should accommodate the reduction in staff and the Department foresees that it will be able to offer a position to every existing laboratory employee when the new Laboratory opens (although some may have to transfer to Anchorage).

2. Enhance Services. All four existing laboratories serve statewide functions. Centralization of those functions at a new laboratory will improve overall accessibility to those services on a statewide basis. It will also increase coordination and enhance the Department's ability to support epidemiological investigations and disease surveillance and control. Consolidation will also facilitate collaboration by helping to create a critical mass of specialized facilities and laboratory professionals.

3. Replace Poor Quality Leased Space. The state is currently expending over \$300,000 a year in lease payments for the three existing Public Health Laboratories. Two of the laboratories (Anchorage and Juneau) are located in offices that were not designed for the specialized needs of laboratories. To maintain the facilities as laboratories in the future would require specialized upgrades. Some needed improvements are not feasible at any reasonable cost. In any case, making major unrecoverable investments in improvements in aging leased facilities would not be a wise business decision.

4. Provide a Permanent Home for the Medical Examiner. The State Medical Examiner is located temporarily in borrowed space needed by the Department of Public Safety's Crime Detection Laboratory and State Troopers offices. Another solution must be found in the future to provide a permanent home for the Medical Examiner. The proposed new Laboratory will be an ideal location and will help to increase collaboration between the Medical Examiner and Public Health Laboratory functions. The Department wants to locate the facility at the Crime Detection Laboratory site to maintain the necessary close partnership between the Medical Examiner and the Crime Detection laboratory.

CS FOR HOUSE BILL NO. 66(HES)

IN THE LEGISLATURE OF THE STATE OF ALASKA

TWENTIETH LEGISLATURE - FIRST SESSION

BY THE HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

Offered:
Referred:

Sponsor(s): HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

A BILL

FOR AN ACT ENTITLED

1 "An Act giving notice of and approving the entry into, and the issuance of
2 certificates of participation in, a lease-purchase agreement for a centralized public
3 health laboratory facility."

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

5 * Section 1. NOTICE AND APPROVAL OF THE ENTRY INTO AND FINANCING OF
6 A LEASE-PURCHASE AGREEMENT. The state bond committee is authorized to provide
7 for the issuance of certificates of participation for, and the Department of Administration is
8 authorized to enter into, a lease-purchase agreement for a centralized public health laboratory
9 facility to be constructed under the lease-purchase agreement and to be operated by the
10 Department of Health and Social Services. The anticipated total construction, acquisition, and
11 other costs of the project are not to exceed \$18,440,000. The total anticipated annual amount
12 of the rental obligation is \$2,490,000. The total anticipated lease payments for the full term
13 of the lease-purchase agreement amount to \$24,900,000. The state shall own the facility at
14 the end of the lease term. This section constitutes the notice and approval required by

AMENDMENT #1 *adopted*

OFFERED IN THE HOUSE

BY REPRESENTATIVE PORTER

TO: HB 66

- 1 Page 1, line 6:
- 2 Delete "issue"
- 3 Insert "provide for the issuance of"

- 4 Page 1, line 12:
- 5 Delete "\$2,420,000"
- 6 Insert "\$2,490,000"

- 7 Page 1, line 13:
- 8 Delete "\$24,130,000"
- 9 Insert "\$24,900,000"

The New Public Health Laboratory

1

What We Are Proposing

- ▶ New Public Health Laboratory located in Anchorage
- ▶ To include the Medical Examiner's Laboratory and functions of Juneau and Anchorage laboratories
- ▶ Designed and constructed through debt financing (certificates of participation/lease-purchase financing)

2



The unique role of Public Health Laboratories

➤ To assess infectious diseases in partnership with private laboratories:



- *Performing advanced tests for infectious agents with public health implications*
- *Analyzing for unusual, exotic, rare, sporadic, or hard to test diseases.*
- *Confirming private laboratory tests with unusual results or difficulties*
- *Assisting private laboratories with difficulties in identifying microbial agents*
- *Collecting data for targeted disease control*

3



The unique role of Public Health Labs (cont.)

➤ Specialized in disease surveillance and recognition of new and re-emerging diseases

➤ Can apply critical state of the art technology for rapid testing of large numbers of specimens quickly in face of an epidemic



4

Examples of how PH Labs benefit the public

- ▶ Epidemic gastroenteritis and contamination of king crab—Dutch Harbor 1991
- ▶ Epidemic Gastroenteritis in the Tourism Industry—May 1992
- ▶ Tuberculosis outbreaks in rural villages—1994/1995
- ▶ Rabies expertise—Pilot Point exposure 1995



5

Examples of how PH Labs benefit (cont.)

- ▶ Perform tests essential for disease surveillance (including accessibility to indigent high risk populations):

Examples:

Measles Rubella
Influenza Pertussis
Diphtheria Salmonella/Shigella
Hepatitis B

Sexually Transmitted Diseases

Syphilis Chlamydia
HIV Gonorrhea



6

Public Health Labs: Mission Statement

- ▶ Essential component of state & national public health systems with a different mission than private laboratories.
- ▶ Provide scientific and technical information for disease prevention.
- ▶ First line of defense in recognizing and controlling spread of communicable diseases.

7

Public Health Labs: Mission Statement (cont.)

- ▶ Accomplish core public health functions and responsibilities in partnership with private and federal laboratories, including:
 - disease control & prevention programs
 - maternal and child health programs
 - environmental health programs
 - epidemiological investigations
 - laboratory quality assurance in Alaska
 - Technology development
 - Diagnostic product evaluation
 - Data collection
 - Laboratory expertise
 - National surveillance link

8



Lab Functions: Don't Privatize When...

- Service is a public good or government or legal barriers apply
- Tasks are uncertain, subject to change
- Value of output is hard to measure
- Public Laboratory has specialized, hard-to-transfer expertise
- Process is as important as the result

9



But Do Privatize When...

- Performance is important
- Results are more important than process
- Outputs are easy to measure
- Problem labs can be readily replaced
- Activity is short-term or intermittent
- Private sector has specialized expertise
- Privatized activity is successful elsewhere

10

Why must we build a new laboratory?

Solves Problems

- ◆ Existing Anchorage and Juneau Public Health Labs—*immediate health and safety threat to employees and the public.*
- ◆ The State Medical Examiner—*A permanent home must be found; temporarily occupying space at Dept. of Public Safety Crime Detection Laboratory*



Why must we build a new laboratory? (cont.)

- Saves
 - ◆ existing leased space would require substantial unrecoverable investment
 - ◆ staff functions are now duplicated at multiple locations
- **Maintains an essential public service more cheaply and more efficiently**
 - ◆ Specimens now must be sent to multiple locations

Why must we build a new laboratory? (cont.)

- ▶ New and emerging technologies: A modern, well-designed, adaptable, safe laboratory is a necessity for the demands of the 21st Century.
- ▶ Examples:
 - ◆ DNA testing
 - ◆ Newly emergent diseases

13

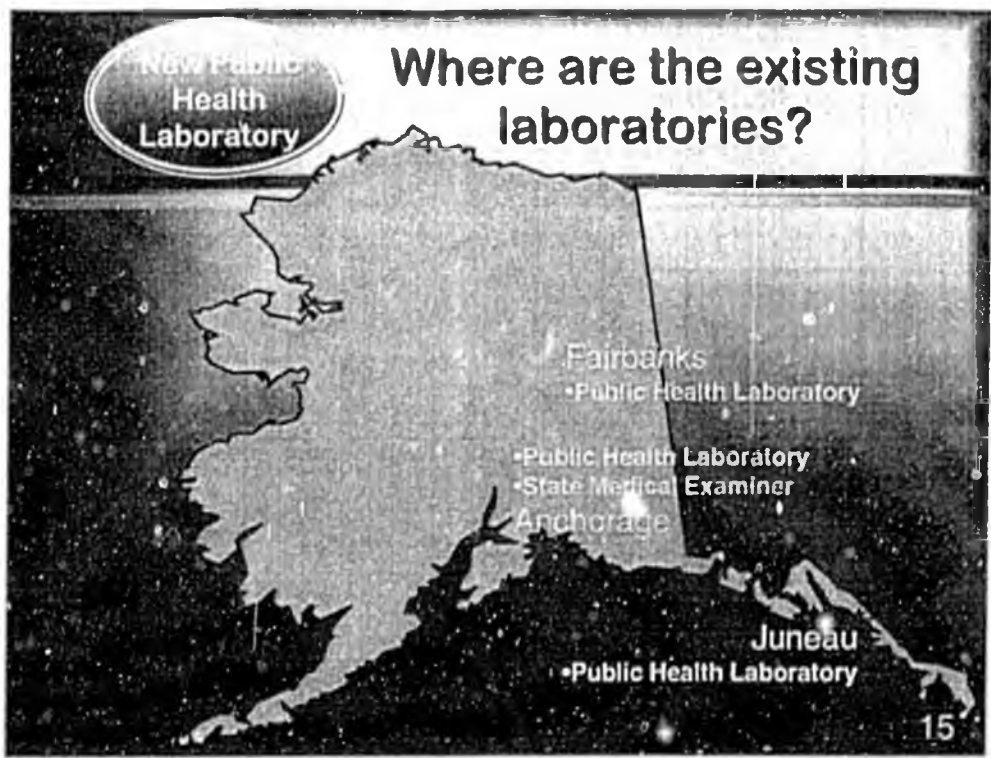
What problems will we solve?

- ▶ Current laboratory is inefficient (*services are fragmented*)
- ▶ In leased space or in temporary space
- ▶ Not designed for current operations (*two labs in office spaces*)
- ▶ Need work (*laboratories are inadequate and require significant capital investment to maintain*)
- ▶ Expensive (*we can't afford four separate laboratories*)

14



Where are the existing laboratories?



Existing Laboratory Conditions

<p>Anchorage Public Health Lab: Leased space; not designed as laboratory; requires extensive upgrades.</p>	<p>Juneau Public Health Lab: Not designed as laboratory; TB testing moved to Anchorage because of safety hazards.</p>
<p>Fairbanks Public Health Lab: Leased space; supports current operations but old and inflexible interior space incapable of absorbing additional activities.</p>	<p>Medical Examiner Lab: Using borrowed space at Dept. of Public Safety's Crime Detection Laboratory in Anchorage. Space is inadequate and needed by Crime Detection Lab.</p>



DHSS has long history of analyzing the problems

- We know what the problems are
- We know how to solve them
- We've studied the problems
- We've taken a "Good Government" approach,
 - engaged in long range planning
 - analyzed needs and reviewed many alternatives
 - developed a comprehensive, workable solution



There have been many studies and plans



- 1982 (July) *Constitution of Alaska Public Health Laboratory, Alaska Legislative Report*
- 1982 (October) *Final Report of the Public Health Laboratory System, Alaska Division of Public Health, Occupational Health, Center for Disease Control*
- 1983 (March) *Alaska Public Health Laboratory, An Interim Organization for Research and Policy Development and Control*
- 1983 (May) *State of Alaska Public Health Laboratory Assessment, Attachment to Health, Citizenship*
- 1983 (November) *Alaska Public Health Laboratory Safety Inspection, Final, Memorandum to Public Health (Final Report II)*
- 1984 (March) *State of Alaska Public Health Laboratory Strategic Plan Final Report, Living, Working, Learning & Living*
- 1984 (August) *Public Health Laboratory Activities, Preliminary Program of Environment in International Report McLean and Cyrenko, Inc.*
- 1985 (January) *Public Health Laboratory, Anchorage, Phase II Interim Assessment Report, McLean & Cyrenko, Inc.*
- 1985 (January) *Public Health Laboratory, Anchorage, Phase II Interim Assessment Report, McLean & Cyrenko, Inc.*
- 1985 (March) *State of Alaska Public Health Laboratory Strategic Plan (Interim Report)*
 - Public Health Laboratory Strategic Plan (Interim Report)
 - Final Report on New Public Health Laboratory
 - Continued Public Health Laboratory, Not Selected Candidates and L. Alameda City Model, Final Draft

New lab would save money & solve problems

- ▶ Solves problem of inadequate Public Health Labs in Juneau and Anchorage
- ▶ Solves problem of permanent housing for Medical Examiner's Lab
- ▶ Increases operational efficiency
- ▶ Saves operating costs

The status quo cannot continue

- ▶ We can't afford four separate labs
- ▶ We don't need four separate labs
- ▶ The current arrangement for the Medical Examiner is untenable—we must find a permanent space



Operating Cost Savings (Fiscal Note)

First Year (FY01) Operating Cost Savings ((\$1,000's))

Dept. of Health and Social Services	217.6
Savings in personal svcs., Juneau Lab lease, misc.	
Dept. of Administration	75.4
Savings in Anchorage Lab lease	
Total	293.0



Principal and Financing Costs



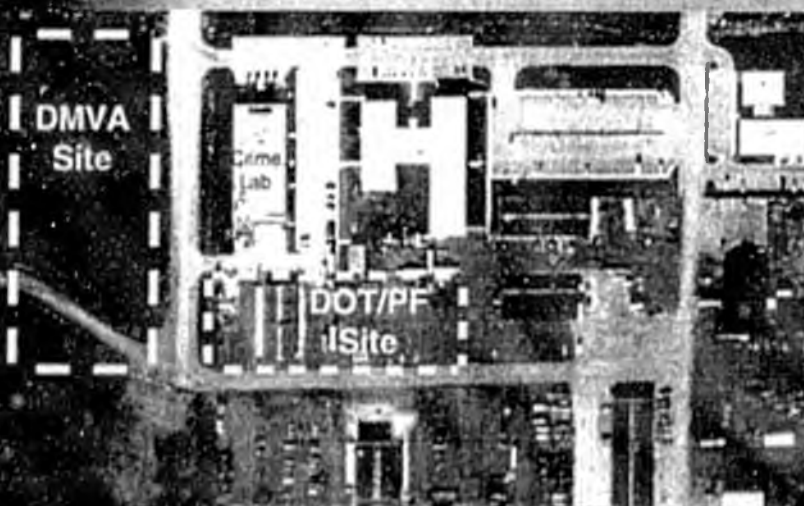
	Principal Costs	Annual Debt Service (Rent)	Total Debt Service (Rent)
1997 Estimate of Costs (10 year financing)			
New Laboratory <i>Adjusted for inflation and Medical Examiner's assumption of Coronel responsibilities</i>	\$18,440,000	\$2,420,000	\$24,130,000

Site Location

- ▶ Medical Examination needs to be near Public Safety Crime Detection Lab (Crime Lab)
- ▶ Several alternatives for state-owned land are being considered immediately adjacent to the Crime Lab

25

Proposed Site Locations



26