

ALASKA LEGISLATURE COMMITTEE FILES 1995-1996 8672

8833 SENATE COMMUNITY & REGIONAL AFFAIRS

COST/SAVINGS ANALYSIS
Alaska Family Independence Program
 Prepared by the Department of Health and Social Services
 Division of Public Assistance
 1/5/96

OPERATING EXPENDITURES	FY97	FY98	FY99	FY00	FY01	FY02	TOTAL
AFDC	(\$662.6)	(\$8,066.6)	(\$10,694.4)	(\$10,600.8)	(\$10,420.3)	(\$10,420.3)	(\$50,865.0)
PFD Hold Harmless	(119.9)	(632.3)	(893.3)	(902.4)	(894.2)	(894.2)	(4,336.3)
PA Administration	610.0	580.0	580.0	580.0	580.0	580.0	\$3,510.0
Family and Youth Services	100.2	100.2	100.2	100.2	100.2	100.2	\$601.2
Community Health and EMS	11.4	1.4	1.4	1.4	1.4	1.4	\$18.4
Gross Expenditure Change	(\$60.9)	(\$8,017.3)	(\$10,906.1)	(\$10,821.6)	(\$10,632.9)	(\$10,632.9)	(\$50,071.7)
Less I/A Receipts (PFD Hold Harmless Savings)	(119.9)	(632.3)	(893.3)	(902.4)	(894.2)	(894.2)	(4,336.3)
Less PFD Hold Harmless Savings	(119.9)	(632.3)	(893.3)	(902.4)	(894.2)	(894.2)	(4,336.3)
Less GF/Program Receipts Generated (CSED)	1,363.5	2,571.3	2,828.4	3,111.2	3,422.3	3,764.6	17,061.3
Net GF/GF Match Budget Impact	(\$1,184.6)	(\$9,324.0)	(\$11,947.9)	(\$12,128.0)	(\$12,266.8)	(\$12,609.1)	(\$59,460.4)

Knowles Administration Welfare Reform Bill
DHSS Fiscal Note Summary and Explanation
January 5, 1996

The Knowles Administration Welfare Reform bill repeals the existing Aid to Families with Dependent Children and Job Opportunities and Basic Skills Training programs and replaces them with a new Alaska Family Independence Program (AFIP).

The legislation establishes the basic eligibility requirements and program standards for AFIP and requires DHSS to use its regulatory authority to establish the detailed program design.

The Governor's bill also includes amendments to the Child Support Enforcement statutes that will increase the amount of support collected on behalf of AFIP children. The occupational licensing provisions of the child support amendments will generate additional administrative costs for DHSS.

Many of the costs associated with implementing AFIP (including child care costs, work requirements and activities, and automated system development costs) can be met with the Governor's budget.

Throughout this analysis, we assume that federal legislation will convert the existing AFDC and JOBS programs into a capped block grant program for assistance to needy families that gives the states broad discretion to establish their own program rules. We assume that the federal legislation will take effect on October 1, 1996.

The Governor's bill also provides authority for DHSS to implement the AFIP program through the federal waiver process if the pending federal welfare reform, which would enable implementation without recourse to the waiver process, failed to take effect by October 1, 1996. ***This analysis does not reflect the costs of implementing the new program design via the federal waiver/demonstration project process. Implementation costs would be significantly greater and program savings significantly reduced if the program design must be implemented by waivers.***

The DHSS fiscal notes that accompany the Governor's bill:

- Define the savings generated by the department's proposed program design on the AFDC component of the Public Assistance BRU;
- Identify the effect of increased child support collections on funding for the Public Assistance AFDC component;
- Request funds for Safety Net Services, including intensive case management and alternative living arrangements for teen parents as well as emergency food services for families;
- Provide for the costs of investigating the appropriateness of living arrangements for teen parents applying for AFIP benefits; and
- Cover the cost of the child support enforcement occupational licensing provisions on the administration of licenses for emergency medical personnel.

I. AFDC COMPONENT (ALASKA FAMILY INDEPENDENCE PROGRAM)

This legislation will authorize DHSS to implement a new program design to provide assistance to low-income families with children through the Alaska Family Independence program. Elements of the program design that produce significant costs and savings in the AFDC component are discussed here in greater detail than on the fiscal note itself.

Section 2 of the bill authorizes the Alaska Family Independence program. References in this section of the analysis point to sections of the proposed statutory language within section 2.

Seasonal Benefit Reduction for Two-Parent Families - 47.27.010(b)

This section authorizes DHSS to limit the eligibility or adjust the assistance to two-parent families. The Administration plans to use this authority to reduce payments to families that include two able-bodied parents by 50 percent during the months of July, August, and September when work is available.

Savings Assumptions:

- This provision is implemented July 1, 1997.
- In FY 98, an average of 1,702 two-parent families receive assistance during the summer months.
- The number of two-parent families receiving assistance each summer decreases by six percent each year.
- Average savings per case is \$394 per month for three months each year.

See chart at the end of this section for calculation summary

Benefits Based on Household Expenses - 47.27.025(a)

This section provides for the establishment of payment standards that take into account a family's income, assets, and other resources. DHSS will establish standards whereby families with lower living costs will receive smaller benefit payments than similar families paying full market price for living costs.

Savings Assumptions:

- Revised standards are implemented beginning January 1, 1997.
- 2,600 families per month receive a reduced benefit because they have low living expenses.

Benefits Based on Household Expenses - continued

- Implementation is phased in FY 97. In FY 97, the average grant reduction to affected families is \$125 per month for six months. Beginning in FY 98 the average reduction is \$175.

See chart at the end of this section for calculation summary

No Additional Assistance for Second Parent - 47.27.025(a)

This section provides that the amount of the assistance payment shall be based on the number of children in the family. The Administration intends to exercise this authority to eliminate the existing, additional \$102 payment for the needs of the second parent in AFIP two-parent households.

Savings Assumptions:

- Effective October 1, 1996.
- In FY 97 and FY 98 an average of 1,800 cases per month receive a reduced benefit. The two-parent caseload will decrease to 1,600 per month in FY 99, 1,440 in FY 00, and 1,360 beginning in FY 01.
- The number of eligible two-parent families decreases over time as other provisions of this bill take affect.
- Average savings per case is \$102 per month.

See chart at the end of this section for calculation summary

Increased Earned Income Disregards - 47.27.025, 47.27.005(2)

The earned income "disregards" (the amounts of money a family may earn before the earnings are counted against their assistance benefit) are designed to make work pay and encourage AFIP parents to work and gain job experience by allowing working families to keep some of the income they earn. DHSS will use the authority granted in this legislation to increase the earned income disregards.

Increasing the disregards produces increased costs because families with earnings receive larger assistance grants than they do under existing rules. The costs are more than offset by savings that result from increases in the number of families with a working member, increases in the earnings of working families, and from families that lose eligibility because of employment resulting from the increased incentives to work.

Increased Earned Income Disregards - continued

The Administration also plans to discontinue the current federal "100-hour-rule" which limits the number of hours the primary earner in a two-parent household may work without losing eligibility. The removal of this disincentive to work is expected to produce savings as well. Savings resulting from repeal of the 100-hour rule are included in these savings calculations.

Currently, the first \$90 per month of earnings are disregarded for all families. For the first four months an individual has earnings, an additional \$ 30 per month plus one-third of the remainder is disregarded. After the applicable disregards are applied, the remaining income reduces the family's monthly grant by 89.87 cents for every dollar of income.

Under the Administration's plan, the amount of a family's earned income disregard is increased substantially, then phased down slowly over four years, as the family approaches the five-year time limit.

The new earned income disregards will be the first \$300 per month plus 40 percent of the remainder for the family's first year on assistance. \$300 plus 30 percent in the second year, \$300 plus 20 percent in the third year, and \$300 plus 10 percent in years four and five. After application of the disregard, assistance will be reduced dollar-for-dollar by the remaining countable income.

Savings Assumptions:

- 100-hour rule is repealed effective October 1, 1996.
- Increased disregards are implemented January 1, 1997.
- Currently there are 2,367 households with earned income.
- The number of households with earned income will increase by 20 percent in FY 97 and by an additional 5 percent in FY 98 - FY 02.
- Average earnings by working recipients will increase 10 percent over base in FY 97 and rise to 20 percent in the ensuing five years.
- 1.5 percent of the AFIP caseload will leave the caseload because of increased income as a result of the increase work incentives FY 97. There will be a 3 percent caseload reduction in FY 98, reaching a 6 percent caseload reduction that will be sustained from FY 99 through FY 02.

See chart at the end of this section for calculation summary

Automobile Allowance - 47.27.025, 47.27.005(2)

Existing federal AFDC rules require that all but the first \$1,500 in the equity value of a family's vehicle be counted against the \$1000 AFDC asset limit. This policy is a significant disincentive and barrier to work, since families cannot own a reliable car that would help them find a job and keep working.

DHSS plans to use the rulemaking authority provided for in this bill allow families to own one vehicle regardless of value.

This provision incurs some additional costs because some families which would otherwise be ineligible because of the value of a vehicle would become eligible. This provision is expected to generate an indeterminate amount savings in the long term because families will be better equipped to remain employed when they have reliable transportation.

Cost Assumptions:

- This provision is implemented January 1, 1997.
- An average of seventy-six additional families per month become eligible.
- Average monthly cost per case is \$788.

See chart at the end of this section for calculation summary

Diversions Payments - 47.27.026

This provision will give families an alternative to long-term AFIP dependency by offering job-ready AFIP applicants a one-time lump-sum payment in lieu of ongoing eligibility, to meet critical needs while they obtain employment and/or child support.

Families which opt for a diversion payment will have the diversion payment counted as income if they reapply for AFIP within 3 months.

Savings Assumptions:

- This provision is implemented January 1, 1997.
- Currently, an average of 9,384 applications are approved for assistance each year.
- Three percent of the families applying for assistance will meet the criteria for a diversion offer and accept a diversion payment rather than receive AFDC benefits.
- The average diversion payment is \$1,600 per family.
- Fifty-five percent of the families that receive diversion payments will not reapply for AFIP within a year.
- Average monthly savings per case which avoids AFDC is \$788.

See chart at the end of this section for calculation summary

Assistance to Minors - 47.27.027

This section provides that, with specified exceptions, unmarried minor parents must live with a parent, another adult relative, or a legal guardian. If no such safe living arrangement is available, they must live in another adult-supervised living arrangement.

Savings assumptions:

- The new requirements are implemented beginning January 1, 1997
- Approximately 180 applications per year are received from unwed teen parents.
- 40 applications per year are investigated because the teen parent claims that the parents' home is unsafe.
- 16 of the cases referred for investigation are denied benefits because the teen does not cooperate in the investigation or because their parents' income disqualifies them when they live at home.
- Average monthly savings per denied case is \$821.

See chart at the end of this section for calculation summary

Sanctions - 47.27.030, 47.27.035, 47.27.085

The bill sections that require family self-sufficiency plans, participation in work activities, and the general sanction section all impose financial penalties on families that fail to comply with certain program requirements.

Savings assumptions:

- The sanctionable provisions are implemented January 1, 1997
- 9,404 families are subject to developing a self-sufficiency plan and participation in work activities.
- An average of 564 cases per year are sanctioned and receive a reduction in assistance. Average monthly savings per case is \$305.

See chart at the end of this section for calculation summary

Child Support Pass-Through Payments - 47,27,040

This bill section authorizes continuation of the \$50 per month child support pass-through payment.

Current federal law requires that the first \$50 per month of child support collected for children included in a single-parent AFDC case be paid to the AFDC custodial parent as an incentive for the parent to cooperate in the continued location of the absent parent and in the collection of support. Pending federal law changes will eliminate current federal funding for 50 percent of the cost of pass-through payments.

Cost Assumptions:

- Currently, \$1,200.0 per year is distributed as pass-through payments to AFDC families.
- \$600.0 per year is needed to replace the federal share of the cost of pass-through payments.

SUMMARY OF COST IMPACTS - AFDC COMPONENT

Family Independence Pgm	FY97	FY98	FY99	FY00	FY01	FY02	Total
Seasonal Benefits	\$ -	\$ (2,010.9)	\$ (1,891.2)	\$ (1,702.1)	\$ (1,607.5)	\$ (1,607.5)	\$ (8,819.
Benefits based on expenses	\$ (1,560.0)	\$ (5,460.0)	\$ (5,460.0)	\$ (5,460.0)	\$ (5,460.0)	\$ (5,460.0)	\$ (28,860.
No assistance 2nd parent	\$ (1,652.4)	\$ (1,652.4)	\$ (1,468.8)	\$ (1,321.9)	\$ (1,248.5)	\$ (1,248.5)	\$ (8,592.
Earned Income Disregards	\$ 2,276.6	\$ 1,110.4	\$ (1,820.7)	\$ (2,063.1)	\$ (2,050.6)	\$ (2,050.6)	\$ (4,598.
Automobile Allowance	\$ 181.6	\$ 363.2	\$ 363.2	\$ 363.2	\$ 363.2	\$ 363.2	\$ 1,997.
Diversion Payments	\$ (171.6)	\$ (343.2)	\$ (343.2)	\$ (343.2)	\$ (343.2)	\$ (343.2)	\$ (1,887.
Minor Teen Parents	\$ (78.8)	\$ (157.6)	\$ (157.6)	\$ (157.6)	\$ (157.6)	\$ (157.6)	\$ (866.
Sanctions	\$ (258.0)	\$ (516.1)	\$ (516.1)	\$ (516.1)	\$ (516.1)	\$ (516.1)	\$ (2,838.
Child support pass-through	\$ 600.0	\$ 600.0	\$ 600.0	\$ 600.0	\$ 600.0	\$ 600.0	\$ 3,600.
Totals	\$ (662.6)	\$ (8,066.6)	\$ (10,694.4)	\$ (10,600.8)	\$ (10,420.3)	\$ (10,420.3)	\$ (50,865.

II. PFD HOLD HARMLESS COMPONENT

PFD hold harmless program benefits replace public assistance benefits when receiving the dividend causes individuals to lose eligibility or have benefits reduced. PFD hold harmless funds approximately 10 percent of annual AFDC benefit costs. The AFDC component savings produced by this legislation produce proportionate savings in the PFD hold harmless program.

III. PUBLIC ASSISTANCE ADMINISTRATION COMPONENT (SAFETY NET SERVICES)

This legislation creates a need for additional **SAFETY NET SERVICES** for low-income Alaska families in addition to the services provided under the new Alaska Family Independence program.

In Section 2 of the bill, new statutory section 47.27.027 provides that a minor parent must live with a parent or another relative unless no such safe home is available.

Alternate Housing for Teen Parents - \$250.0

Pending federal welfare reform legislation requires states help teen parents find alternate housing if they cannot live at home. The only option the state currently has is foster care, with a limited number of available spaces.

These funds will be used to develop a supply of alternate housing for teen parents who cannot live at home. The contractor will evaluate various options, including foster care private homes, group homes, and "Second Chance Homes", which would provide shelter, as well as parenting, life skills, health and pregnancy prevention services to expectant teen mothers.

Transportation services for teen parents - \$25.0

Teen parents seldom have access to reliable transportation. Transportation assistance is needed to assure that they can attend school and utilize healthy family case management services.

"Healthy Family" case management services for teen families - \$135.0

This will support a collaborative project involving five state agencies and community grantees, which will pool existing resources to merge health, education and social services for pregnant teens and teen parents and their children. The project includes outreach, screening, assessment, and evaluation of services. **Intensive case management** will be used to assure the following **individualized services** in alternate settings to teens living on their own as well as teen parents living at home:

- prenatal medical care
- support services (help filling out paperwork, connecting with existing resources, meeting other pregnant adolescents and adolescent parents)
- screening and assessment for safety, housing, educational/vocational services
- intensive nurturing after birth
- help in completing education/vocation program
- education and treatment for smoking, drugs, and/or alcohol
- child development and parenting classes
- pregnancy prevention education and services
- social and life skills training (assertiveness, negotiating, budgeting, planning, etc.)

Emergency Food Services \$200.0 (FY 97); \$170.0 (FY 98 - 02)

During FY 95, 225 agencies in Alaska distributed or provided 2.24 million pounds of food to needy families and individuals. This community service is an essential part of the state's safety net. Most cash funding for food assistance is through the federal government; this money will be reduced by at least 10% in FY 97. Food donations are from the private sector - individuals as well as corporations and local groups. The State is involved in food assistance as a distributor of federal child care meal funds, school breakfast and lunch programs, food stamps, and commodities. The State does not now, nor does it plan to, distribute food on a local level.

Welfare and other low income families need emergency food in many situations. For example: they are waiting for their first pay check after starting a new job; they are waiting for unemployment benefits after being laid off; they are waiting for their application for assistance to be processed; an unexpected catastrophe happens to them; a veteran's benefit, SSI, welfare or other check is delayed or lost in the mail.

Because of their concern that welfare reform and its federal budget cuts will not only reduce funding for the food network, but also because changes to the welfare system will create additional demand for emergency food, DHSS joined with food distribution groups to organize the agencies in the food network as the *Alaska Food Coalition*. Agencies which distribute food run on extremely tight budgets, and many may have to close when federal cuts eliminate their slim operating budgets.

- In FY 97, \$30.0 will be used to contract with the Food Bank of Alaska, acting as agent for the Alaska Food Coalition, to complete an assessment of hunger in Alaska, which will: gather and analyze data necessary to: identify that portion of Alaska's population experiencing hunger; inventory food assistance programs and outlets in the state; identify areas where hunger needs are not being met; assess the impact of welfare reform on the food coalition agencies and the subsequent impact on Alaskan families; and make recommendations for ways to meet the food and nutrition needs of needy families in the state.
- \$85.0 per year will be granted as "seed money" to local organizations to establish and operate emergency food programs in their communities.
- An additional \$85.0 per year will be used as matching funds for other moneys raised by the coalition to purchase and install a 2,000 square foot \$167,000 freezer-refrigeration for the Anchorage statewide distribution center. Special transportation and installation costs will be another \$150,000. Currently food is turned away because of lack of freezing capacity; the freezer-refrigeration unit is the number one capital priority of the food distribution network. The Food Coalition will raise the remaining funds from other private and public sources.

IV. FAMILY AND YOUTH SERVICES, DFYS CENTRAL OFFICE COMPONENT

Teen Parent Living Arrangement Investigations In Section 2 of the bill, new statutory section 47.27.027 provides that a minor parent must live with a parent or another relative unless no such safe home is available.

These funds are necessary administer and pay for contract investigations of the appropriateness of the family home when minor parents claim it is unsafe or inappropriate.

V. STATE HEALTH SERVICES, COMMUNITY HEALTH/EMS SERVICES

These funds are necessary to cover the cost of the child support enforcement occupational licensing provisions on the administration of licenses for emergency medical personnel.

FISCAL NOTE

Bill Version: SB 206

(S) Publish Date: 1/8/96

STATE OF ALASKA 1996 LEGISLATIVE SESSION

Revision Date: ---
Title: Welfare Reform

Department: Commerce and Economic Development
BRU: Banking, Securities and Corporations
Component: Banking, Securities and Corporations

Sponsor: Rules Committee
Requestor: Governor

COMPONENT SERIAL NO. 1233

Expenditures/Revenues	(Thousands of Dollars)					
	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
OPERATING EXPENDITURES						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	29.1	24.3	24.3	24.3	24.3	24.3
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	29.1	24.3	24.3	24.3	24.3	24.3

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES	29.1	24.3	24.3	24.3	24.3	24.3
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FUND SOURCE	(Thousands of Dollars)					
	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
1002 Federal Receipts						
1003 GF Match						
1004 General Fund						
1005 GF/Program Receipts						
1006 GF/MHTIA						
1007 Interagency Receipts	29.1	24.3	24.3	24.3	24.3	24.3
TOTAL	29.1	24.3	24.3	24.3	24.3	24.3

Estimate of any current year (FY 96) cost: \$ 0.0

POSITIONS	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)
 \$26.0 for FY 96 and \$21.2 for the remaining years will be used to fund one-third of an analyst/programmer for the Department of Commerce and Economic Development. This person will be shared by the Division of Banking, Securities and Corporations, Division of Insurance, and the Division of Occupational Licensing. This position is necessary to program and maintain the programs for matching records. \$3.1 is the cost of receiving a 9-track ASCII tape, bimonthly, from the Central Registration Depository (CRD). The CRD is the central national agency for licensing security agents and broker dealers. The cost is \$510 per tape x 6 tapes per year. REVENUE - Inter-Agency Receipts to cover program costs.

Prepared by: Willis F. Kirkpatrick, Director *[Signature]* Phone: 465-2521
 Division: Banking, Securities and Corporations Date: 1-3-96
 Approved by Commissioner: William L. Hensley *[Signature]* Date: 1-4-96
 Agency: Commerce and Economic Development

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No. 9

Bill Version: SB 206

FISCAL NOTE

(S) Publish Date: 1/8/96

STATE OF ALASKA 1996 LEGISLATIVE SESSION

Revision Date: _____ Department: Commerce and Economic Development
 Title: Welfare Reform BRU: Insurance
 Component: Operations
 Sponsor: Rules Committee by request of the Governor
 Requestor: Governor COMPONENT SERIAL NO. #354

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	26.0	21.2	21.2	21.2	21.2	21.2
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	26.0	21.2	21.2	21.2	21.2	21.2

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES	26.0	21.2	21.2	21.2	21.2	21.2
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 General Fund						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other 1007 Interagency Receipts	26.0	21.2	21.2	21.2	21.2	21.2
TOTAL	26.0	21.2	21.2	21.2	21.2	21.2

Estimate of any current year (FY 96) cost: \$ 0.0

POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)
 There are three divisions impacted by this legislation within the Department of Commerce & Economic Development: Insurance; Banking, Securities, & Corp.; and Occupational Licensing. Each division is preparing a fiscal note which reflects one-third of the cost of an Analyst/programmer IV, R-19 since each of our licensing programs will have to be modified and maintained for the new licensing and notice requirements to be implemented by this legislation. It is the intent of each division to RSA these funds to DCEO's Division of Administrative Services since the data processing unit for the department is within that division. The change in revenue reflects the interagency receipts to be received from the Dept. of Revenue, which will then be RSAed to DCEO's Division of Administrative Services.

Prepared by: Joan Brown, Administrative Officer Phone: 465-2597
 Division: Insurance Date: 1/4/96
 Approved by Commissioner: William L. Hensley Date: 1-4-96
 Agency: Commerce and Economic Development

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FISCAL NOTE

Bill Version: SB 206

(S) Publish Date: 1/8/96

**STATE OF ALASKA
1996 LEGISLATIVE SESSION**

Revision Date: _____ Department: Commerce and Economic Development
 Title: An Act relating to certain licenses.... for persons BRU: Occupational Licensing
 who are not in substantial compliance...with child support;... Component: Operations
 Sponsor: Rules Committee
 Requestor: Governor COMPONENT SERIAL #: 1844

Expenditures/Revenues		(Thousands of Dollars)				
OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	41.5	41.5	41.5	41.5	41.5	41.5
TRAVEL	5.0	5.0	5.0	5.0	5.0	5.0
CONTRACTUAL	29.7	29.7	29.7	29.7	29.7	29.7
SUPPLIES	1.0	1.0	1.0	1.0	1.0	1.0
EQUIPMENT	6.3					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	83.5	77.2	77.2	77.2	77.2	77.2

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES	83.5	77.2	77.2	77.2	77.2	77.2
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FUND SOURCE		(Thousands of Dollars)				
1002 Federal Receipts						
1003 GF Match						
1004 General Fund						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other (Inter Agency Receipts)	83.5	77.2	77.2	77.2	77.2	77.2
TOTAL	83.5	77.2	77.2	77.2	77.2	77.2

Estimate of any current year (FY 96) cost: \$ 0.0

POSITIONS						
FULL-TIME	1	1	1	1	1	1
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

The bill prohibits the division of occupational licensing from issuing or renewing a license for a person who is not in compliance with orders, judgments, or payment schedules for child support. To comply with this bill, the division will be responsible for adapting the division's computerized licensing records to compare with the records provided by the child support enforcement division, coordinating the notification of applicants who are not in compliance, issuing the temporary licenses provided for in the bill, and responding to inquiries and complaints made to the division for refusing to issue or renew a license. (Continued on attached pages.)

Prepared by: Jennifer Strickler, Admin. Officer Phone: 465-2144
 Division: Occupational Licensing Date: January 4, 1996
 Approved by Commissioner: William L. Hensley Date: 1-5-96
 Agency: Commerce and Economic Development

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CONTRACTUAL:

\$ 29.7

Costs for contractual services covers:

Printing of temporary permits and licenses, \$1.0

Telephone and fax costs, \$3.5

Certified mail and other postage costs, \$4.5

Computer programming costs, \$20.7 (this funding is based on one-third of a programmer position of which full costs are anticipated to be shared with two other divisions)

SUPPLIES:

\$1.0

The cost of supplies is estimated to be \$1.0 for the new position.

EQUIPMENT: (One-time costs)

\$ 6.3

This is a one-time cost for equipment and office set-up for the new position.

TOTAL:

\$83.5

REVENUE: Inter-Agency Receipts to cover program costs.

FUND SOURCE: The division anticipates funding to be provided by inter-agency receipts from the Department of Revenue, which may include federal funding received by that department.

Fees collected by licensees affected by this bill can be used to offset the amount of inter-agency receipts from the Department of Revenue. Unlike the general fund program receipts from other licensing programs, the requirements of this bill do not relate to "regulation of the profession", therefore, licensing fees of an occupation will *not* be increased to pay for compliance with the requirements of this bill.

CORRECTION

THE FOLLOWING DOCUMENT(S)
HAVE BEEN REFILMED TO
ASSURE LEGIBILITY OR PAGINATION



Rev. 6/98

Central Microfilm Services
Department of Education
State of Alaska

FISCAL NOTE

Bill Version: SB 206
 (S) Publish Date: 1/8/96

**STATE OF ALASKA
 1996 LEGISLATIVE SESSION**

Revision Date: _____ Department: Commerce and Economic Development
 Title: An Act relating to certain licenses.... for persons BRU: Occupational Licensing
 who are not in substantial compliance...with child support;... Component: Operations
 Sponsor: Rules Committee
 Requestor: Governor COMPONENT SERIAL #: 1844

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	41.5	41.5	41.5	41.5	41.5	41.5
TRAVEL	5.0	5.0	5.0	5.0	5.0	5.0
CONTRACTUAL	29.7	29.7	29.7	29.7	29.7	29.7
SUPPLIES	1.0	1.0	1.0	1.0	1.0	1.0
EQUIPMENT	6.3					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	83.5	77.2	77.2	77.2	77.2	77.2
CAPITAL EXPENDITURES						
CHANGE IN REVENUES	83.5	77.2	77.2	77.2	77.2	77.2

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 General Fun.						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other (Inter Agency Receipts)	83.5	77.2	77.2	77.2	77.2	77.2
TOTAL	83.5	77.2	77.2	77.2	77.2	77.2

Estimate of any current year (FY 96) cost: \$ 0.0

POSITIONS

FULL-TIME	1	1	1	1	1	1
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

The bill prohibits the division of occupational licensing from issuing or renewing a license for a person who is not in compliance with orders, judgments, or payment schedules for child support. To comply with this bill, the division will be responsible for adapting the division's computerized licensing records to compare with the records provided by the child support enforcement division, coordinating the notification of applicants who are not in compliance, issuing the temporary licenses provided for in the bill, and responding to inquiries and complaints made to the division for refusing to issue or renew a license. (Continued on attached pages.)

Prepared by: Jennifer Strickler, Admin. Officer Phone: 465-2144
 Division: Occupational Licensing Date: January 4, 1996
 Approved by Commissioner: William L. Hensley Date: 1-5-96
 Agency: Commerce and Economic Development

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FISCAL NOTE

STATE OF ALASKA
1996 LEGISLATIVE SESSION

BILL NO.: _____

ANALYSIS: (Continued)

DEPARTMENT OF COMMERCE AND ECONOMIC DEVELOPMENT FISCAL NOTE CALCULATIONS

Two years ago, the child support enforcement division estimated the number of licensees not in compliance with child support requirements to be between 1,350 and 5,000. A preliminary match of occupational licensees against the child support database reported a 5,200 match in names although not all of these individuals may be in violation of child support requirements. Therefore, this fiscal note is based on the lower estimate of 1,350.

The estimated costs to the division of occupational licensing to implement the bill are as follows:

PERSONAL SERVICES:

\$ 41.5

The request of one position identified below assumes that an existing Paralegal position, PCN 08-2086 authorized to implement the student loan default program (a program with similar responsibilities to those established in this bill) to be utilized to support the child enforcement program as well. The one position shown below is needed in addition to fully implement the provisions of this bill. The division is unable to absorb further responsibilities without additional staff resources.

1 - Occupational Licensing Examiner I, Range 12, PFT, Juneau

This position will analyze the 1,350 applicants matched by computer with the child support enforcement data and provide further manual analysis to determine which applicants are not in compliance with child enforcement requirements; send notices to the applicants; communicate with child support enforcement for release information; coordinate with other licensing staff for the issuance of a temporary license; coordinate withholding of licenses with enforcement staff, etc.

TRAVEL:

\$ 5.0

The travel will allow staff to check on licensees who continue to practice without a license after expiration of the 150 day temporary permit. The cost identified is based on four two-day trips between Anchorage and Juneau, three two-day trips between Anchorage and Fairbanks; and trips to other areas of the state as necessary.

CONTRACTUAL:

\$ 29.7

Costs for contractual services covers:

Printing of temporary permits and licenses, \$1.0

Telephone and fax costs, \$3.5

Certified mail and other postage costs, \$4.5

Computer programming costs, \$20.7 (this funding is based on one-third of a programmer position of which full costs are anticipated to be shared with two other divisions)

SUPPLIES:

\$1.0

The cost of supplies is estimated to be \$1.0 for the new position.

EQUIPMENT: (One-time costs)

\$ 6.3

This is a one-time cost for equipment and office set-up for the new position.

TOTAL:

\$83.5

REVENUE: Inter-Agency Receipts to cover program costs.

FUND SOURCE: The division anticipates funding to be provided by inter-agency receipts from the Department of Revenue, which may include federal funding received by that department.

Fees collected by licensees affected by this bill can be used to offset the amount of inter-agency receipts from the Department of Revenue. Unlike the general fund program receipts from other licensing programs, the requirements of this bill do not relate to "regulation of the profession", therefore, licensing fees of an occupation will *not* be increased to pay for compliance with the requirements of this bill.

FISCAL NOTE

No. 11

STATE OF ALASKA
1996 LEGISLATIVE SESSION

Bill Version: SB 206
(S) Publish Date: 1/8/96

Revision Date: _____
Title: "An Act relating to welfare reform...."
Sponsor: Rules Committee
Requestor: Governor

Dept. Affected: Administration
BRU: Personnel
Component: Personnel
COMPONENT SERIAL NO. 56

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0	0	0	0	0	0
----------------------	---	---	---	---	---	---

CHANGE IN REVENUES ()	0	0	0	0	0	0
------------------------	---	---	---	---	---	---

FUND SOURCE: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY 96) cost: \$ -0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

There is no fiscal impact to the Division of Personnel.

Prepared by: Beverly Reaume, Director
Division: Personnel

Phone: 465-4429
Date: _____

Approved by Commissioner: Mark Boyer
Agency: Department of Administration

Date: 1/2/96

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FISCAL NOTE

Bill Version: SB 206

(S) Publish Date: 1/8/96

STATE OF ALASKA
1996 LEGISLATIVE SESSION

Revision Date: _____ Dept. Affected: Fish and Game
 Title: Welfare Reform BRU: Administration and Support
 Component: Administrative Services
 Sponsor: Rules at Request of Governor
 Requester: Governor COMPONENT SERIAL NO. 479

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0	0	0	0	0	0
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CHANGE IN REVENUES ()	0	0	0	0	0	0
------------------------	---	---	---	---	---	---

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1037 GF/Mental Health						
Other						
TOTAL						

Estimate of any current year (FY96) cost: \$ 0

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Geron Bruce Phone: 465-6143
 Division: Commissioner's Office Date: 12/28/95
 Approved by Commissioner: Frank Rue Date: 12/28/95
 Agency: Fish and Game

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FISCAL NOTE

No. 13

STATE OF ALASKA
1996 LEGISLATIVE SESSION

BILL NO: _____ **Bill Version:** SB 206
(S) Publish Date: 1/8/96

Revision Date: _____
Title: An Act Relating to Welfare Reform BRU: Community & Regional Affairs
Sponsor: Rules Committee Component: _____
Requestor: Governor COMPONENT SERIAL NO. _____

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES () Revenue Code						
--	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHT/A						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of current year (FY 95) impact: \$ None

POSITIONS:

FULL-TIME	0.0	0.0	0.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

In its present form, the welfare reform bill lacks adequate detail for the department to determine "fiscal impact". While we offer a zero fiscal note, we do so with reservations. There may well be fiscal implications to the department which we are currently unable to determine. However, until there is additional detail on how the job training and child care systems are going to be expected to perform in meeting the intent of welfare reform, we will remain neutral in our assessment of fiscal impact.

Prepared By: Remond Henderson, Director *Remond Henderson* Phone: 465-4708
Division: Administrative Services Date: 1/4/96
Approved by Commissioner: Mike Irwin *Mike Irwin* Date: 1/4/96
Agency: Mike Irwin, Dept. of Community & Reg. Affairs

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FISCAL NOTE

No. 14

STATE OF ALASKA
1996 LEGISLATIVE SESSION

Bill Version: SB 206
(S) Publish Date: 1/8/96

Revision Date: _____	Dept. Affected: <u>Revenue</u>
Title: <u>Welfare Reform</u>	BRU: <u>Child Support Enforcement Division</u>
Sponsor: <u>Rules Committee</u>	Component: <u>Child Support Enforcement Division</u>
Requestor: <u>Governor</u>	COMPONENT SERIAL NO. <u>111</u>

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	345.6	359.4	373.8	388.7	404.3	420.4
TRAVEL						
CONTRACTUAL	645.8	521.9	535.3	549.4	564.0	579.4
SUPPLIES	6.4	6.4	6.4	6.4	6.4	6.4
EQUIPMENT	75.5					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	1,073.3	887.7	915.5	944.5	974.7	1,006.2

CAPITAL EXPENDITURES	0					
----------------------	---	--	--	--	--	--

CHANGE IN REVENUES ()	1,363.5	2,571.3	2,828.4	3,111.2	3,422.3	3,764.6
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	708.4	585.9	604.2	623.4	643.3	664.1
1003 GF Match	144.9	119.8	123.6	127.5	131.6	135.8
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
1016 Federal Incentive Payments	220.0	182.0	187.7	193.6	199.8	206.3
TOTAL	1,073.3	887.7	915.5	944.5	974.7	1,006.2

Estimate of any current year (FY96) cost: \$ 0.0

POSITIONS

FULL-TIME	8	8	8	8	8	8
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

This legislation is expected to increase collections by approximately 25%. In the first year these increased collections will generate \$2,727,000 in AFDC reimbursements, one half of which will be retained by the State. National statistics reveal that about 45% of the population is employed in non-traditional occupations and their wages are not reported to states' Departments of Labor. Self-employed obligors have a very low child support payment compliance rate. Currently 54% of Alaskans with child support orders pay nothing. More than half of these individuals have the ability to pay, but work in a cash or self-employed position. This legislation will insure that self-employed obligors establish a payment plan or pay their arrears to obtain or retain their occupational and/or driver's licenses. Similar legislation has been successfully enacted in at least seventeen states and is pending in Congress. (Continued on additional page)

Prepared by: Glenda Straube, Director
 Division: Child Support Enforcement Division
 Approved by: [Signature]
 Commissioner: Wilson Condon
 Agency: Dept. of Revenue

Phone: 269-6801
 Date: 1/5/96
 Date: 1/5/96

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Analysis, Continued:

This analysis assumes an effective date of 7/1/96. Implementation is expected to require 8 Child Support Enforcement Officer I's which will ensure prompt review of proposed license denials and expedient processing of the additional program receipts. Approximately one third of total costs include estimated interdepartmental expenditures as obtained from various affected agencies. These departments will be incurring new costs due to required changes in their programs, necessary to implement the requirements of this legislation. Internal operating expenditures are based on estimates used in CSED FY 96 operating budget. (See attached worksheets.) Equipment costs are reflected in FY 97 only. State General Fund contribution rate used in funding estimates is consistent with that used in CSED FY 97 operating budget. Revenue projections are based on results of comparable programs implemented in other states.

**FISCAL NOTE
WELFARE REFORM
COST PROJECTIONS**

	FY.97 Projected Cost \$	FY.98 Projected Cost \$	FY.99 Projected Cost \$	FY.00 Projected Cost \$	FY.01 Projected Cost \$	FY.02 Projected Cost \$
Personnel Services	345,573	359,396	373,772	388,723	404,271	420,442
Supplies	6,400	6,400	6,400	6,400	6,400	6,400
Equipment	75,480	-	-	-	-	-
Contractual	645,795	521,903	535,288	549,371	563,979	579,337
Total	1,073,248	887,699	915,459	944,494	974,650	1,006,179
Projected Funding Sources						
Federal Match (66%)	708,343	585,882	604,203	623,368	643,269	664,078
Federal Incentives (20.5%)	220,016	181,978	187,669	193,021	199,803	206,267
State General Fund (13.5%)	144,888	119,839	123,587	127,507	131,578	135,834
Total	1,073,248	887,699	915,459	944,494	974,650	1,006,179

Attachment
Page 1 of 5

FISCAL NOTE -- WELFARE REFORM

PERSONAL SERVICES COSTS

No. of Pos.	Position Title	Range	Salary	Benefits	FY 97 Total Costs	FY 98 Total Costs	FY 99 Total Costs	FY 00 Total Costs	FY 01 Total Costs	FY 02 Total Costs
8	CSEO I	13	30,661	12,546	345,573	359,398	373,772	388,723	404,271	420,442

Personnel Services are estimated using Steps "A" and "B" at 6 mos each; FY 97 PACS rates assuming 4% annual increases in all periods beyond FY 97.

SENT BY: 1- 5-96 ; 9:16AM ;CSED DIRECTOR OFFICE- 9074652375;# 6/ 9
 POSITION INFORMATION HAS BEEN UPDATED AND FUNDING HAS BEEN UPDATED.
 01/04/96 Position Information Inquiry/Update 10:54:01

Position: 04-047100 Project: 0____ Salary Costs: 30,650.97
 Component: 04-44-04-05-01-00 Region: _____ Benefits Costs: 12,545.65
 Scenario: 3 FY: 97 COLA % = 1.500 Total Costs: 43,196.62

 Actuals from Payroll (Status: FILLED) | Retirement Code: A

C Step: A for _6.0 months & Step: B for _6.0 months (total: 12.00)
 96/01/16 Merit Date; use merit defaults? N (6.5 @ D & 5.5 @ E)
 2 Class/Sched Prefix: 2 Schedule: 2A (actual: 2A)
 GG Bargaining Unit: GG Range: 13 (actual: 13)
 EBA Location Code: EBA Place: ANCHORAGE
 P4149 Job Class Code: P4149 Title: CHILD SPT ENF OFF I_____
 F Seasonal Indic.: F Type: FACL - FULL TIME / OMB AUTH

Optional Override Salary Rates:

Monthly Rate: 0.00____ for _0.0 months & rate of 0.00____ for _0.0 months
 Hourly Rate: 0.00____ for _0.0 months Frozen at this rate? (Y/N): N

Press ENTER to update record; enter # or use PF key to go to another screen:
 1=Premium pay info 2=Funding info 4=Code Translations 6=Calculations
 8=Detail Report 12=Exit w/o update Selection: 0_

Attached
 Page 2 of 3

Welfare Reform

COST PROJECTIONS - CONTRACTUAL

		FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
	# of Positions	Contractual Est \$ Cost Per Pos.	Contractual Est \$ Cost Per Pos.	Contractual Est \$ Cost Per Pos.	Contractual Est \$ Cost Per Pos.	Contractual Est \$ Cost Per Pos.	Contractual Est \$ Cost Per Pos.
CSED (Intra-agency Contractual)	8	206,495	216,003	225,988	236,471	247,479	259,037
INTERAGENCY COSTS *	iv/a	430,300	305,900	309,300	312,900	316,500	320,300
TOTAL CONTRACTUAL COSTS		645,795	521,903	535,288	549,371	563,979	579,337

Estimated long distance exps were calculated by taking FY 95 budgeted contractual (AC 75000 - \$4,897,000) and dividing by average number of employees (208).
 FY 97 thru 02 were projected at 5% increases each year.
 Includes Occupancy Costs

COST PROJECTIONS - SPACE RENTAL

		FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
	# of Positions	Contractual Est \$ Cost (Space)	Contractual Est \$ Cost (Space)	Contractual Est \$ Cost (Space)	Contractual Est \$ Cost (Space)	Contractual Est \$ Cost (Space)	Contractual Est \$ Cost (Space)
	8	16,320	16,320	16,320	16,320	16,320	16,320

Rent exp projections are based on current space costs of \$1.36 sq. ft for 12 months at 125 square feet per employee. No increases are anticipated in fiscal years projected above.

**WELFARE REFORM - (OCCUPATIONAL LICENSING)
COST PROJECTIONS -- CONTRACTUAL (INTERAGENCY EXPS)**

DEPT/ BRU	**					
	FY 97- Contractual Est \$ Total I/A Cost	FY 98- Contractual Est \$ Total I/A Cost	FY 99- Contractual Est \$ Total I/A Cost	FY 00- Contractual Est \$ Total I/A Cost	FY 01- Contractu Est \$ Total I/A Cost	FY 02- Contractual Est \$ Total I/A Cost
DCED -- Banking Securities & Corps	29,100	24,300	24,300	24,300	24,300	24,300
DCED -- Occupational Licensing	83,500	77,200	77,200	77,200	77,200	77,200
DCED -- Insurance	26,000	21,200	21,200	21,200	21,200	21,200
EDUCATION -- Executive Administra	20,800	17,800	17,800	17,800	17,800	17,800
DHSS -- State Health Svc (Licensing)	11,400	1,400	1,400	1,400	1,400	1,400
DEC -- Facility Construction & Oper	0	0	0	0	0	0
DEC -- Environmental Health	0	0	0	0	0	0
LABOR -- Stds & Sfty (Mech Inspec)	58,800	45,400	47,400	49,500	51,600	53,800
LABOR -- Stds & Sfty (Wage & Hour)	0	0	0	0	0	0
LABOR -- Stds & Sfty (Occ Sfty/Hlth)	50,000	32,700	34,100	35,600	37,100	38,700
PUBLIC SAFETY -- Dept of Motor Ve	159,700	85,900	85,900	85,900	85,900	85,900
TOTAL INTERAGENCY EXPS	439,300	305,900	309,300	312,900	316,500	320,300

These costs were obtained from Fiscal Notes provided by the named agency.

Attachment
Page 15

Welfare Reform

COST PROJECTIONS -- SUPPLIES

# of Positions	FY 97 Est. Supply \$ Cost Per Pos.	FY 98 Est. Supply \$ Cost Per Pos.	FY 99 Est. Supply \$ Cost Per Pos.	FY 00 Est. Supply \$ Cost Per Pos.	FY 01 Est. Supply \$ Cost Per Pos.	FY 02 Est. Supply \$ Cost Per Pos.
8	800	800	800	800	800	800
TOTAL SUPPLY COSTS	6,400	6,400	6,400	6,400	6,400	6,400

Supply costs were estimated at 800 per year per employee. This number is based on FY 96 operating costs.

COST PROJECTIONS -- EQUIPMENT

# of Positions	FY 97 Workstation Est \$ Cost Per Pos.	FY 98 Workstation Est \$ Cost Per Pos.	FY 99 Workstation Est \$ Cost Per Pos.	FY 00 Workstation Est \$ Cost Per Pos.	FY 01 Workstation Est \$ Cost Per Pos.	FY 02 Workstation Est \$ Cost Per Pos.
TOTAL EQUIPMENT COSTS	8	75,480	-	-	-	-

Workstation costs are based on estimates used in FY 95 operating budget and include \$2,500 for technical workstation/installation, \$500 for chairs and \$435 for file cabinets.

3,435

Computer costs are based on estimates used in FY 95 operating budget and include all installation costs. (see attachment)

6,000

9,435

Attachment
Page 5 of 5

SENT BY:

1-5-96 : 9:17AM :CSED DIRECTOR OFFICE-

9074652375: 9/ 9

FISCAL NOTE

No. 15

STATE OF ALASKA
1996 LEGISLATIVE SESSION

BILL NO.

Bill Version: SB 206
(S) Publish Date: 1/8/96

Revision Date: ---
Title: Welfare Reform
Sponsor: Rules Committee
Requestor: Governor

Department Affected: Labor
BRU: Labor Standards & Safety
Component: Wage and Hour Administration
COMPONENT SERIAL NO. 345

EXPENDITURES/REVENUES:

(Thousands of Dollars)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
----------------	--	--	--	--	--	--

CHANGE IN REVENUE FUND SOURCE #						
--	--	--	--	--	--	--

FUNDING:

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipt						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY96) impact: \$ None

ANALYSIS: (Attach a separate page if necessary)

Because there are only five employment agencies in the state and new applications are extremely rare, this bill would have minimal impact on the Wage and Hour Administration component's workload.

Prepared by: Alan W. Dwyer, Director *Alan W. Dwyer* Phone: 269-4914
Division: Labor Standards and Safety Date: 1/4/96

Approved by Commissioner: Tom Casnen, Commissioner *Tom Casnen*
Agency: Department of Labor Date: 1/4/96

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FISCAL NOTE

STATE OF ALASKA
1996 LEGISLATIVE SESSION

No. 16
 Bill Version: SR 206
 (S) Publish Date: 1/8/96

Revision Date: _____
 Title: Welfare Reform
 Sponsor: Rules Committee
 Requestor: Governor

Department Affected: Labor
 BRU: Labor Standards & Safety
 Component: Mechanical Inspection

COMPONENT SERIAL NO. 346

EXPENDITURES/REVENUES:

(Thousands of Dollars)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	37.1	38.7	40.4	42.2	44.0	45.9
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	14.5	6.2	6.5	6.8	7.1	7.4
SUPPLIES	0.7	0.5	0.5	0.5	0.5	0.5
EQUIPMENT	6.5	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	58.8	45.4	47.4	49.5	51.6	53.8

CAPITAL						
---------	--	--	--	--	--	--

CHANGE IN REVENUE FUND SOURCE						
----------------------------------	--	--	--	--	--	--

FUNDING:

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipt						
1006 GF/MHTIA						
1007 I/A	58.8	45.4	47.4	49.5	51.6	53.8
TOTAL	58.8	45.4	47.4	49.5	51.6	53.8

POSITIONS:

FULL-TIME	1.0	1.0	1.0	1.0	1.0	1.0
PART-TIME						
TEMPORARY						

Estimate of current year (FY96) impact: \$ None

ANALYSIS: (Attach a separate page if necessary)

This fiscal analysis assumes inflation at 4.38% and an effective date of 7/1/96. Lead time for complete program implementation is six months. (While the effective date is 7/1/96, full implementation will not be possible until 1/1/97.)
 Interagency Receipts: RSA with Department of Revenue, Child Support Enforcement Division. (See attached.)

Prepared by: Alan W. Dwyer, Director *Alan W. Dwyer* Phone: 269-4914
 Division: Labor Standards and Safety Date: 1/4/96

Approved by Commissioner: Tom Cashen, Commissioner *Tom Cashen*
 Agency: Department of Labor Date: 1/4/96

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Analysis:

This legislation will require additional administrative and clerical time and costs for the Mechanical Inspection component as follows:

- (1) When individuals apply in person for new or renewal certificates of fitness at any of four offices (Anchorage, Juneau, Fairbanks, and Sitka): the estimated increase in processing time will be 15 minutes per individual who is in substantial non-compliance with a support order. This does not include testing, proctoring, scoring or discussion of tests.
- (2) Renewal letters are mailed out monthly. New programming, different procedures, forms, and additional mailing and reporting costs will be incurred to provide the "temporary" renewal letters and to answer phones calls regarding the change.
- (3) Additional time will be required to process the releases and the permanent certificates, as individuals submit those to our office.
- (4) Six weeks programming time will be required to respond to the bill's requirements.

We have approximately 2,600 renewal or new licenses requested per year by electricians and plumbers, and approximately 700 boiler operator renewals per year. Of these, we are estimating that 10% may be in arrears on their child support, due to the seasonal nature of many of these positions in Alaska.

Costs for this section to implement this legislation include:

	FY97	FY98
Line 100 - Personal Services		
1 PFT Admin Clerk III (10 A/B) Anchorage		
Salary	25.5	26.6
Benefits	11.6	12.1
TOTAL	<u>37.1</u>	<u>38.7</u>
Line 200 - Travel	0.0	0.0
Line 300 - Contractual Services		
Professional Services-DP Programming (FY97 one-time)	9.0	0.0
Postage @ 2.52 x 2 x 3,300 x 10% (6 months FY97)	0.8	1.7
Printing - Forms, Notices, and Letterhead	0.3	0.3
DP Operations Overhead	1.2	1.2
Telephone Installation (FY97 one-time)	0.3	0.0
Telephone Base Cost	0.3	0.3
Indirect Costs @ 10% of Salaries	2.6	2.7
	<u>14.5</u>	<u>6.2</u>
Line 400 - Commodities		
Office and DP Supplies	0.7	0.5
Line 500 - Equipment		
Workstation, chair, and computer with software (FY97 one-time)	6.5	0.0
TOTAL	<u>58.8</u>	<u>45.4</u>

01/03/96

Position Information Inquiry/Update

13:39:46

Position: 07 07#005	Project: 0	Salary Costs: 25,517.10
Component: 01-06-07-20-05-00	Region: _	Benefits Costs: 11,560.03
Scenario: 4 -FY: 97	COLA %= 1.500	Total Costs: 37,077.13

 Actuals not available (Status: UNKNOWN) | Retirement Code: A

00/00/00	Step: A for _0.0 months & Step: B for _6.0 months (total: 12.00)
0	Merit Date; use merit defaults? N (0.0 @ & 0.0 @)
	Class/Sched Prefix: 2 Schedule: 2A (actual:)
	Bargaining Unit: GG Range: 10 (actual:)
	Location Code: EBA Place: ANCHORAGE
	Job Class Code: P1135 Title: ADMINISTRATIVE CLERK III _____
	Seasonal Indic.: F Type: -

Optional Override Salary Rates:

Monthly Rate: 0.00___ for _0.0 months & rate of 0.00___ for _0.0 months
 Hourly Rate: 0.00___ for _0.0 months Frozen at this rate? (Y/N): N

Press ENTER to update record; enter # or use PF key to go to another screen:
 1=Premium pay info 2=Funding info 4=Code Translations 6=Calculations
 7=MISC NEW POS DATA 8=Detail Report 12=Exit w/o update Selection: 0_

FISCAL NOTE

No. 17

STATE OF ALASKA
1996 LEGISLATIVE SESSION

Bill Version: SB 206
(S) Publish Date: 1/8/96

Revision Date: _____
Title: Welfare Reform
Sponsor: Rules Committee
Requestor: Governor

Department Affected: Labor
BRU: Labor Standards & Safety
Component: Occupational Safety & Health
COMPONENT SERIAL NO. 970

EXPENDITURES/REVENUES:

(Thousands of Dollars)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	24.3	25.4	26.5	27.7	28.9	30.2
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	25.2	6.8	7.1	7.4	7.7	8.0
SUPPLIES	0.5	0.5	0.5	0.5	0.5	0.5
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	50.0	32.7	34.1	35.6	37.1	38.7

CAPITAL						
----------------	--	--	--	--	--	--

CHANGE IN REVENUE						
FUND SOURCE #						

FUNDING:

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipt						
1006 GF/MHTIA						
1007 I/A Receipts	50.0	32.7	34.1	35.6	37.1	38.7
TOTAL	50.0	32.7	34.1	35.6	37.1	38.7

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY96) impact: \$ None

ANALYSIS: (Attach a separate page if necessary)

This fiscal analysis assumes inflation at 4.38% and an effective date of 7/1/96. Lead time for complete program implementation is six months. (While the effective date is 7/1/96, full implementation will not be possible until 1/1/97.) Interagency Receipts: RSA with Department of Revenue, Child Support Enforcement Division. Please see additional analysis attached.

Prepared by: Alan W. Dwyer, Director *Alan W. Dwyer* Phone: 269-4914
Division: Labor Standards and Safety Date: 1/4/96

Approved by Commissioner: Tom Cashen, Commissioner *Tom Cashen*
Agency: Department of Labor Date: 1/4/96

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Analysis:

This legislation will require additional administrative and clerical time and costs for the Occupational Safety and Health component as follows:

(1) When individuals apply in person for new or renewal certificates of fitness at any of five offices (Anchorage, Juneau, Fairbanks, Ketchikan, and Kenai) or at approved asbestos abatement worker training courses state-wide, the estimated increase in processing time will be 15 minutes per individual who is in substantial non-compliance with a support order. This does not include testing, proctoring, scoring or discussion of tests. Additional time will be required of program managers, when needed to assist applicants who have special concerns.

(2) New programming, different procedures, forms, and additional mailing and reporting costs will be incurred to provide the "temporary license" renewal letters and to answer phone calls regarding the change.

(3) Additional time will be required to process the releases and the permanent certificates, as individuals submit those to our office.

(4) Three months programming time will be required to convert to the automated system used by Mechanical Inspection and to modify it to respond to the bill's requirements.

We have approximately 2,350 renewal or new licenses requested per year by asbestos workers, explosives handlers, and painters using hazardous materials. Of these, we are estimating that approximately 10% may be in arrears on their child support, due to the seasonal nature of many of these positions in Alaska.

In the interest of efficiency, the division is adding only one new PFT position, which will be established in the Mechanical Inspection Section where photo ID equipment is located. However, some additional time will be required of the program staff in OSH, and it will be necessary to increase the range of the administrative clerk who works with these applicants, from a range 08 to a range 10, because of the complexity of issues.

	FY97	FY98
Line 100 - Personal Services		
Annual overtime for 1 PFT Admin Clerk III (10F) at 5 hrs per week		
Reclass Admin Clerk II (08) to Admin Clerk III (10)		
Salary	8.8	9.2
Benefits	2.4	2.5
Annual overtime for 1 PFT OSH IH Consultant (19E/F) at 5 hours per week		
Salary	10.4	10.9
Benefits	2.7	2.8
TOTAL	24.3	25.4
Line 200 - Travel	0.0	0.0
Line 300 - Contractual Services		
Professional Services-DP Programming (FY97 one-time)	18.0	0.0
Postage @ 2.52 x 2 x 2,350 x 10% (6 months in FY97)	0.6	1.1
Long Distance, including additional incoming toll free calls	1.0	2.0
Printing - Card Stock, Forms, Notices, and Letterhead	2.5	0.5
DP Operations Overhead	1.2	1.2
Indirect Costs @ 10% of Salaries	1.9	2.0
	25.2	6.8
Line 400 - Commodities		
Office and DP Supplies	0.5	0.5
	0.5	0.5
Line 500 - Equipment	0.0	0.0
TOTAL	50.0	32.7

FISCAL NOTE

No. 18

STATE OF ALASKA
1996 LEGISLATIVE SESSION

Bill Version: SB 206

(S) Publish Date: 1/8/96

Revision Date: _____ Dept. Affected: EDUCATION
 Title: An act relating to welfare reform BRU: Teaching & Learning Support
 Component: Teacher Certification
 Sponsor: Rules Committee
 Requester: Governor COMPONENT SERIAL NO. 1240

Expenditures/Revenues: (Thousands of Dollars)

OPERATING EXPENDITURES	FY97	FY98	F,99	FY00	FY01	FY02
PERSONAL SERVICES	17.8	17.8	17.8	17.8	17.8	17.8
TRAVEL	2.0					
CONTRACTUAL	1.0					
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	20.8	17.8	17.8	17.8	17.8	17.8

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES						
---------------------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
Other: 1007 I/A Receipts	20.8	17.8	17.8	17.8	17.8	17.8
TOTAL	20.8	17.8	17.8	17.8	17.8	17.8

Estimate of current year (FY96) cost: \$ 0

POSITIONS:

FULL-TIME						
PART-TIME	1					
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary) The Teacher Certification Office is transferred to the Division of Teaching & Learning Support in the FY97 budget. The proposed legislation will require the Department of Education, Teacher Certification Office, to compare each initial and renewal certificate applicant received daily against a consolidated list of persons in noncompliance provided by the Department of Revenue. The department will need a new part-time Administrative Clerk II position to assist with the additional processing required in this legislation. The legislation will also require the State Board of Education to adopt regulations and there will be related travel and advertising costs. Teacher Certification staff will be involved in developing department regulations. Funding will come through the Department of Revenue, Child Support Enforcement Agency (CSED), contingent upon approval of the fiscal note for a RSA with CSED.

Prepared by: Kimberly Homme, Special Assistant

Phone: 465-2803

Division: Commissioner's Office

Date: January 5, 1996

Approved by Commissioner: Shirley J. Holloway, Ph.D.

Date: January 5, 1996

Agency: Department of Education

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FISCAL NOTE

No. 19

Bill Version: SB 206

BILL NO. (S) Publish Date: 1/8/96

STATE OF ALASKA
995 LEGISLATIVE SESSION

Revision Date: _____
Title: Welfare Reform
Sponsor: Rules Committee
Requestor: Governor Tony Knowles

Department Affected: Environmental Conservation
BRU: All DEC BRUs
Component: All DEC components

COMPONENT SERIAL NO. _____

Expenditures/Revenues:

(Thousands of Dollars)

	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
OPERATING EXPENDITURES						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipt						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY95) cost: \$ 0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

No fiscal impact on DEC.

Prepared by: Larry Jones
Division: Director, Division of Administrative Services

Phone: 465-5010
Date: 1/5/96

Approved by Commissioner: Larry Jones
Agency: Department of Environmental Conservation

Date: 1/5/96

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FISCAL NOTE

No. 20

Bill Version: SB 206

**STATE OF ALASKA
1996 LEGISLATIVE SESSION**

BILL NO: (S) Publish Date: 1/8/96

Revision Date: January 5, 1996 Dept. Affected: Public Safety
 Title: Welfare Reform BRU: Alaska State Troopers
 Component: Detachments
 Sponsor: Rules Committee
 Requestor: Governor COMPONENT SERIAL NO. _____

EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)

	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
OPERATING						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
CHANGE IN REVENUES ()	-0-	-0-	-0-	-0-	-0-	-0-
Revenue Code						

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program						
1006 GF/MHTIA						
Other						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of current year (FY 95) impact: \$ _____

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

The yearly fiscal impact of this bill on the Division of Alaska State Troopers is less than \$500.

Prepared By: Lt. Dan Lowden Phone: 465-5505
 Division: Alaska State Troopers Date: January 5, 1996
 Approved by Commissioner: Ronald L. Otte Date: 1/6/96
 Agency: Ronald L. Otte, Department of Public Safety

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FISCAL NOTE

No. 21

STATE OF ALASKA
1996 LEGISLATIVE SESSION

BILL NO:

Bill Version: SB 206
(S) Publish Date: 1/8/96

Revision Date: _____ Dept. Affected: Public Safety
Title: Welfare Reform BRU: Motor Vehicles
Sponsor: Rules Committee Component: Driver Services/Field Services
Requestor: Governor COMPONENT SERIAL NO. 0500 & 0502

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 97	FY 98	FY 99	FY 00	FY 01	FY 02
PERSONAL SERVICES	156.2	83.4	83.4	83.4	83.4	83.4
TRAVEL	1.5	1.5	1.5	1.5	1.5	1.5
CONTRACTUAL						
SUPPLIES	2.0	1.0	1.0	1.0	1.0	1.0
EQUIPMENT						
LAND & STRUCTURES						
GRANTS CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	159.7	85.9	85.9	85.9	85.9	85.9

CAPITAL EXPENDITURES	-0-	-0-	-0-	-0-	-0-	-0-
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CHANGE IN REVENUES (1004 Revenue Code)	582.8	183.2	183.2	183.2	183.2	183.2
---	-------	-------	-------	-------	-------	-------

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GE Match						
1004 GE						
1005 GE/Program Receipts						
1006 GE/MHTIA						
Inter-agency receipts CSED	159.7	85.9	85.9	85.9	85.9	85.9
TOTAL	159.7	85.9	85.9	85.9	85.9	85.9

Estimate of current year (FY 95) impact: \$ _____

POSITIONS:

FULL-TIME	4	2	2	2	2	2
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

SEE ATTACHED

Prepared By: Juanita Hensley Phone: 465-2650
Division: Motor Vehicles Date: 1/4/96
Approved by Commissioner: Ronald L. Otte Date: 1/5/96
Agency: Ronald L. Otte, Dept. of Public Safety

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This bill impacts the Division of Motor Vehicles by requiring the suspension of a driver's license of any person who is not in substantial compliance with a child support order. Under the provisions of this bill, the Division of Child Support Enforcement will be required to send the notice of driver license suspension to a person who is found to be in non-compliance with a child support order. The notice will give the person 150 days to comply with the order. If after the 150 days the person is not in compliance, the Division of Child Support Enforcement will notify DMV to suspend the driver's license. Once notice is received, from CSED, DMV will take action to suspend the driver's license.

The impact to DMV will be the actual suspending of the driver's license and the process of re-issuing of the license once the person is in compliance with the child support order.

In March 1995, CSED notified DMV there are approximately 10,702 obligors who are in excess of \$2500.00 or more in arrears. DMV verified through a computer verification that approximately 35% of the obligors driver's licenses are currently suspended, revoked or have warrant warrants for their arrest for some reason. Because of this, it is estimated 3,500 driver's license suspensions will be generated the first year. It is further estimated after the first year's initial suspension action, the number of driver license suspensions will be reduced. It is estimated in the future years, 1,000 driver's licenses will be suspended for non-support.

The impacts from this bill will result in 7,000 updates to the driving record of the persons whose license is being suspended. One computer entry to add the suspension to the driving record; and another entry to end the suspension once the person has complied. Reinstating the driver's license will also impact the DMV field offices. The Motor Vehicle Representative will be required to see proof from CSED that the person is in compliance with their child support order before reinstating the driver's license. It is estimated 90 percent of all persons whose license is suspended will reinstate their driver's license. A \$100.00 reinstatement fee is charged anytime a person has had their license suspended or revoked within a 10 year period preceding application for a driver's license. It is estimated 1,575 individual's will pay the \$100. If the license is suspended or revoked more than one time within a 10 year period preceding application, a \$250 restatement fee is required. It is estimated 1,575 individual's will be required to pay the \$250. It is estimated the amount of additional new general fund program receipt revenue generated by this bill is approximately \$582.8 for FY 97 and \$183.2 the following years.

Total number of suspension notices received from CSED by DMV	3,500
Total number of suspension notices being ended when a person complies	3,150
Total number of license reinstatements	3,150

<u>OPERATING</u>	<u>FY 97</u>	<u>FY 98</u>
<u>Personal Services</u>	<u>Salary and Benefits</u>	
1 Driver Services Supervisor R14 (Juneau)	\$ 47.0	\$ 47.0
1 Motor Vehicle Representative II (Juneau)	\$ 36.4	
2 Motor Vehicle Representative II(Anch) (2 FY 97 @\$36.4)	\$ 72.8	\$ 36.4
TOTAL PERSONAL SERVICES	\$156.2	\$ 83.4
<u>Travel</u>		
Administrative Travel for mainline supervisor	\$ 1.5	\$ 1.5
<u>Supplies</u>		
Routine office supplies	\$ 2.0	\$ 1.0
TOTAL OPERATING	\$159.7	\$ 85.9
<u>REVENUE</u>	<u>FY 97</u>	<u>FY 98</u>
3,150 Reinstatements 1,575 @100, 1,575 @ \$250	\$551.3	
3,150 Duplicate license fees @\$10	\$ 31.5	
990 Reinstatements 495 @100, 495 @250		\$173.3
990 Duplicate license fees @10		\$ 9.9
TOTAL REVENUE	\$582.8	\$183.2

**Contractual and Equipment costs were not included in this fiscal note. FY 97 Operating Budget submission eliminates positions, therefore, the existing equipment will be utilized for the requested positions associated with this bill.

STATE OF ALASKA

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

TONY KNOWLES, GOVERNOR

P.O. BOX 110601
JUNEAU, ALASKA 99811-0601
PHONE: (907)465-3030
FAX: (907)465-3068

January 18, 1996

Honorable John Torgerson, Chairman
Senate Community & Regional
Affairs Committee
Room 427 State Capitol
Juneau, AK 99801-1182

Dear Senator Torgerson,

The Department of Health and Social Services respectfully requests a hearing in the Senate Community and Regional Affairs Committee on Senate Bill 206 "An Act relating to welfare reform...; and providing for an effective date." This bill was introduced at the request of Governor Knowles and has been referred to your committee for consideration.

A package of fiscal notes and the Governor's transmittal letter should be on file with your committee. If you, your staff or other committee members or staff would like a detailed briefing on the bill prior to a hearing or we can provide you with any additional information at this time, please feel free to contact this office.

Your favorable consideration of this request will be appreciated.

Sincerely,



Elmer A. Lindstrom
Special Assistant to the Commissioner

STATE OF ALASKA

TONY KNOWLES, GOVERNOR

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

P.O. BOX 110601
JUNEAU, ALASKA 99811-0601
PHONE: (907) 465-3030
FAX: (907) 465-3068

February 20, 1996

Honorable John Torgerson
Alaska State Senate
State Capitol, Room 427
Juneau, AK 99801-1182

Dear Senator Torgerson:

Last summer and fall the Department of Health and Social Services (DHSS) held a series of community meetings on the topic of welfare reform. We greatly appreciated the opportunity to gather the public's ideas about how the state can help poor Alaskans become self-sufficient, while still protecting their health and welfare. The enclosed report summarizes the results of meetings held in 12 communities last August and September, a statewide meeting of community delegates held in October, and feedback received on more than 400 written community questionnaires.

The strongest message we heard from the communities was that the welfare system must change to support and encourage work and discourage dependency. The communities are very interested in being directly involved in developing solutions and providing services to help families get off welfare and stay off once they do.

In response to the community meetings, to ideas supported in the legislature last session, and to impending changes in federal welfare law, the Knowles Administration has developed a comprehensive welfare reform plan including changes to the statutes (HB 400 and SB 206) and the Governor's budget, as well as administrative changes.

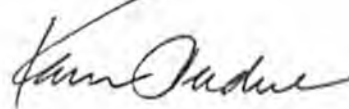
This has been a collaborative effort. The Governor's welfare reform plan was developed by several state agencies including the Departments of Labor, Community and Regional Affairs, Revenue, and Education, the Alaska Housing Finance Corporation, and the Alaska Human Resource Investment Council, as well as DHSS. We continue to work and plan with local governments, Alaska Native organizations, churches, businesses, consumers, human service providers, and other Alaskans.

The Knowles Administration bills completely rewrite the rules for welfare in Alaska, transforming the old AFDC program into the new Alaska Family Independence Program, and shifting the emphasis of welfare away from simply cutting a monthly check toward providing temporary help until needy families are able to support themselves. The bills strengthen child support enforcement and makes other statutory changes designed to open up employment opportunities for both welfare recipients and child support obligors. The Governor's FY97 budget reinvests savings from caseload reductions into job training and child care, both community services that are critical for moving recipients from welfare to work.

Senator John Torgerson
February 20, 1996
Page 2

We are also moving forward with administrative changes that will support the integration of job training and placement and other community services into welfare caseload management. Welfare reform is truly a community challenge that must be met by all Alaskans. I think you will find our report on the community meeting process helpful this session as you consider the complex issues involved in welfare reform. I look forward to working with you.

Sincerely,

A handwritten signature in cursive script, appearing to read "Karen Perdue".

Karen Perdue
Commissioner

Enclosure

REPORT ON THE WELFARE REFORM COMMUNITY MEETINGS



**A Summary of the Alaska Department of Health and Social
Service's Public Process on Welfare Reform**

January 1, 1996

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Appendices

Appendix I:	Community Meeting Handouts
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Appendix V:	Welfare Reform Community Questionnaire
Appendix VI:	List of Individuals or Organizations Who Submitted Written Comments

Executive Summary

The Community Meetings

A key strategy identified in the Governor's Blueprint on Welfare Reform (March 1995) was to seek public opinion. Governor Knowles believes it is vitally important to gather input from local people about how the state can best use available resources to help Alaskans become self-sufficient, while still protecting their health and welfare. In addition, the Department of Health and Social Services (DHSS) felt it critical to communicate to Alaskans these dramatic changes to the welfare system. To support this effort, the Alaska State Legislature appropriated money to DHSS to conduct community meetings on welfare reform over the summer and fall of 1995.

DHSS held a total of fourteen (14) public meetings across the state, and four (4) community call-ins, during August and September, 1995. DHSS also met with various groups of recipients at shelters or community service program locations, participated in several radio call-in programs (some with interpreters in rural areas). DHSS gathered written comments by circulating a questionnaire, and received 400 completed questionnaires by October 31, 1995.

Participants in each community meeting selected two delegates to represent the views of their community at a statewide meeting in Anchorage on October 5th and 6th, which was also open to the public.

What Alaskans Said

People showed strong support for community responsibility for managing welfare, particularly case management functions, yet recognized that existing community resources are already thinly spread. Alaskans believe that the system must change to become one that encourages and rewards work. People placed great emphasis on the need for the new system to foster responsible behavior by welfare recipients and penalize irresponsible behavior.

On the whole, the public endorsed holistic case management, to work with individuals to develop self-sufficiency plans, and to link families to training and support services needed to transition off welfare. Alaskans show great concern that time limits may leave rural families without support. They believe that more job opportunities are essential, with communities and the private sector key to job development. People view local and Alaska hire policies as fundamental to successful job creation. The scarcity of quality, affordable child care is viewed as a major barrier to employment. Alaskans were near-unanimous in their identification of stronger child support enforcement as essential to welfare reform.

OVERVIEW OF WELFARE REFORM COMMUNITY MEETINGS

SUMMARY OF PUBLIC COMMENT

- A. KEY ISSUES AND OUTCOMES OF THE DHSS WELFARE REFORM
COMMUNITY MEETINGS**
- B. COMMON THEMES FROM THE OCTOBER 5-6, 1995 STATEWIDE
WELFARE REFORM PUBLIC MEETING**

Overview of Department of Health and Social Services (DHSS)
community meetings on Welfare Reform
Summer/Fall 1995

Introduction

The reform of welfare and social service programs at the federal level will have sweeping impacts upon the citizens of Alaska. While federal welfare reform means the state will have more flexibility in designing a system unique to Alaskans' needs, it also means we will have substantially less money to work with in serving poor Alaskans. The new welfare system will also mandate that most recipients go to work and that benefits be limited to five (5) years.

A key strategy in the Governor's Blueprint for Welfare Reform is to seek public opinion. We believe it is vitally important to gather input from local people about how the state could best use available resources to help Alaskans become self-sufficient while protecting their health and welfare. In addition, the Department of Health and Social Services felt it critical to communicate to Alaskans these dramatic changes to the welfare system. To support this effort, the Alaska State Legislature appropriated money to DHSS to conduct community meetings on welfare reform over the summer and fall of 1995.

What DHSS Hoped to Accomplish

DHSS designed the community meetings to:

- **Work with** local governments and community organizations to decide how to design Alaska's social service systems.
- **Describe** to Alaskans how we predict the federal changes in welfare will affect the state.
- **Generate** community ideas for how to handle changes, gaps, and reductions of services.
- **Define** the roles of the State, local governments, and community organizations.
- **Speak** with a united voice for a strong, proactive approach towards welfare reform in Alaska.

Report on Welfare Reform Community Meetings

Welfare Reform Community Meetings
Summer/ Fall 1995

<u>Meeting Date</u>	<u>Community</u>	<u>Meeting Site</u>	<u># Attendees</u>
22 August	Anchorage	Fairview Recreation Center	50
23 August	Palmer	Mat-Su Borough Assembly Chambers	20
24 August	Kenai	Kenai Visitor & Cultural Center	25
29 August	Statewide village call-in		5
29 August	Fairbanks	Southside Community Center	40
30 August	Kotzebue	Chukchi Campus	10
31 August	Nome	Nome City Hall	25
12 September	Ketchikan	Ketchikan High School Library	20
13 September	Two Statewide village call-ins		10
13 September	Juneau	Centennial Hall	80
18 September	Fairbanks	Noel Wein Library	60
19 September	Fort Yukon	Native Village of Fort Yukon, IRA Tribal Building	15
20 September	Statewide village call-in		5
20 September	Anchorage	ARCO Towers Building	120
21 September	Bethel	Yupit Piciryarait Cultural Center	35
27 September	Wasilla	Mat-Su Alternative School	35
27 September	Eagle River	Chugiak High School	25
TOTAL			580

Community Meetings

DHSS held a total of fourteen (14) public meetings across the state, and four (4) community call-ins. Approximately five hundred and eighty (580) people participated in the community meetings and call-ins.

In planning the community meetings, DHSS invited local governments and community organizations to co-host the meetings, and to take an active role in publicizing the meetings within their communities and to their clients. DHSS contracted with the University of Alaska's Conferences and Special Events unit to coordinate the logistics of the meetings, and in many cases, community organizations assisted. The University contracted with The Growth Company to facilitate the 2 1/2 hour long public meetings to ensure an interactive, "friendly" process that effectively gathered peoples' ideas about how to design a responsive social service system in their particular community. DHSS did not want to impose a predetermined position about what welfare reform in Alaska should look like. To the contrary, DHSS believes firmly that decisions about the health and welfare of Alaskans must be made in partnership and in communication with Alaskans.

Child care was provided on-site at most of the meetings by local care givers, and refreshments were provided for meeting participants.

DHSS collected written comments by circulating a questionnaire at each community meeting and by distributing them to all Alaska Work Programs offices, Public Assistance offices, and to community organizations for distribution to clients. DHSS received four hundred (400) completed questionnaires by October 31, 1995, the results of which are compiled and presented in Section IV of this report. In addition to the community meetings, DHSS distributed information packets to organizations and individuals expressing interest in welfare reform so they could hold their own meetings and then submit their comments later.

Because the Department felt it critical to speak directly with recipients of public assistance about their opinions regarding welfare reform, Jim Nordlund, Director of the Division of Public Assistance and/or Commissioner Karen Ferdue met with four groups of recipients at shelters or community service program locations in meetings sponsored by private organizations. Jim Nordlund also participated in several radio call-in programs (some with interpreters) that enabled people to ask questions and give comment.

Statewide Meeting October 5-6

Participants in the community meetings selected two delegates to represent the views of their community at a statewide meeting in Anchorage on October 5th and 6th. The statewide meeting was also open to the public. Its goals were:

- to fine-tune and clarify the information expressed in the community meetings;
- to seek solutions to problems standing in the way of effective, responsive welfare reform;
- to provide DHSS and the Governor with information upon which to base policy decisions.

The information and recommendations formulated at the statewide meeting were recorded by DHSS, circulated to the statewide meeting participants for comment, and presented to the Governor for use in crafting legislation.

Publicity

DHSS publicized the community meetings through:

- Radio Public Service Announcements
- Newspaper display advertising
- Press Release to Radio, Television, Newspaper
- Media Advisory to Radio, Television, Newspaper
- Flyers to community organizations and business
- Announcement to each recipient of AFDC through MMR
- Radio call-in shows
- Local government and community organization networks

A complete list of media contacts is provided in Appendix II.

Meeting Handouts

DHSS distributed the following materials at the community meetings: a meeting agenda; a letter from the Governor on welfare reform; sample discussion questions; key issues about welfare reform in Alaska; goals of DHSS' community meetings on welfare reform; definitions of terms; the State's core values for welfare reform as expressed in the March 1, 1996 Blueprint for Welfare Reform; myths and facts about welfare in Alaska; the demographics of welfare in Alaska; federal job training funds proposals; and differences between the U.S. House and Senate welfare reform bills. Press packets also included the executive summary and task team consensus points from the Blueprint for Welfare Reform, a complete schedule of the meetings, and a August 18, 1995 press release announcing the community meetings.

Key Issues and Outcomes
DHSS Welfare Reform Community Meetings
August - October 1995

- ◆ Strong support for **community responsibility** for managing welfare, particularly case management functions, coupled with recognition that existing **community resources are already thinly spread**.
- ◆ Recognition that the system must change to one that **encourages and rewards work**.
- ◆ Great emphasis on need for the new system to **foster responsible behavior** by welfare recipients and **penalize irresponsible behavior**.
- ◆ Endorsement of **holistic case management**, expanding traditional welfare casework to include working with individuals to **develop plans** for self-sufficiency, and link families to **training and support services** needed to get off welfare.
- ◆ Concern that time limits may leave **rural families** without support.
- ◆ Recognition that more **job opportunities** are essential, with communities and the private sector key to job development. **Local / Alaska hire** viewed as fundamental.
- ◆ Scarcity of quality, affordable **child care** viewed as a major barrier to employment.
- ◆ Near-unanimous identification of stronger **child support enforcement** as essential to welfare reform.

Common Themes
Statewide Welfare Reform Public Meeting
October 5-6, 1995

Meeting participants worked in small groups to develop responses to questions posed by DHSS. Questions are marked here with an arrow (⇒) symbol. Common themes in responses are marked with a bullet (•) symbol. Common Themes were items mentioned by at least four of the six small groups - they are not necessarily consensus items.

- ⇒ **1. Which needy Alaskan families with children should be eligible for benefits?** *[Because federal funding will be reduced and capped, Alaska may have to define the eligible welfare caseload more narrowly. Meeting participants were asked to identify categories of recipients and assign priorities for service.]*
- Single parent families
 - People living in areas of chronic high unemployment
 - Children living with a disabled parent
 - Children living with relatives who are not their parents
- ⇒ **2. Should unmarried teen parents receive benefits?** *[Federal legislation may give states the option to refuse benefits to unmarried minors and their children. Meeting participants were asked to submit recommendations.]*
- Yes, on condition they attend school. *[Teens who have not graduated from high school work toward a diploma or GED]*
 - Yes, with benefits in the form of services or vouchers (no cash)
- ⇒ **Should immigrants receive benefits?** *[Federal legislation may give states the option to deny assistance to non-citizens lawfully admitted to the U.S. and authorized to work. Meeting participants were asked to submit recommendations.]*
- Short-term benefits only
 - Limited benefits
- ⇒ **Should benefits be paid for children born to families already on welfare?** *[Federal legislation may give states the option to deny additional benefits for children conceived or born to women who already receive assistance for another child ("family cap") Meeting participants were asked to submit recommendations.]*

- ⇒ Yes; limited benefits only
- ⇒ Yes; vouchers only, not cash

- ⇒ **3. Should the state exempt single parents with children under 12 months old from work requirements?** *[Federal legislation may allow states to defer work requirements until a family's youngest child reaches age one. If the State exempts this group, they will not count against the State in meeting minimum federal work-participation requirements for the caseload; nor will the state be required to guarantee child care for those who do work. Meeting participants were asked to submit recommendations.]*
 - Yes

- ⇒ **Should the state exempt non-adult recipients from work requirements?** *[Federal legislation may allow states to exempt minors who have not finished high school from work requirements. This group would then not count toward the State's success in meeting minimum federal work-participation requirements for the caseload. Meeting participants were asked to submit recommendations.]*
 - Yes, if they attend school and training programs.

- ⇒ **Should the state opt to require only 20 hours of work per week for parents with kids under 6?** *[Federal legislation may allow states to limit to 20 hours per week the work activity required of a parent who cares for a child under age six. Meeting participants were asked to submit recommendations.]*
 - Yes. Don't require any work activity unless affordable child care is available.

- ⇒ **4. What should welfare recipients' responsibilities be?** *[Meeting participants were asked to create non-prioritized lists of recipient responsibilities.]*
 - Become more self-reliant
 - Complete education and training programs
 - Improve parenting skills

⇒ **What should be sanctions for failure to comply?** *[Meeting participants were asked to create non-prioritized lists of recipient sanctions for failure to comply with their responsibilities.]*

- Positive reinforcement works better than sanctions
- Use vouchers instead of cash

⇒ **5. There are a number of barriers to employment for recipients such as lack of: a) child care, b) job training and c) transportation. How do we get beyond barriers to employment?** *[Meeting participants were asked to create brainstorm lists]*

- Better public transportation
- Transportation vouchers/bus passes
- Ride-sharing/ ride co-ops
- Local hire
- Employer incentives to hire recipients (tax breaks)*
- Employer-provided on-site child care
- Child care by recipients/ child care co-ops
- Conduct individual needs assessments
- Life skills training
- More education and training opportunities
- Organization networking

⇒ **6. In the next five years, over 6,000 welfare recipients must be working. How can we create jobs in Alaska?** *[Meeting participants were asked to create brainstorm lists]*

- Promote/support AFDC clients in establishing small businesses/ micro-enterprises
- Increase availability of child care
- Promote local hire
- Match job training to local economies
- Develop state incentives to encourage private sector involvement in job training and job development
- Encourage cultural art skills

* Although this option was mentioned by several groups, there was also some strong opposition to incentives specifically for recipients.

⇒ **What should we consider as work?** *[Meeting participants were asked to create brainstorm lists]*

- Education (high school, GED, college)
- Community service volunteering
- Subsistence activities
- Job training (including on-the-job training)
- Vocational training
- Paid employment, self-employment

⇒ **7. Should the state move to a case management approach, where case managers work with recipients to plan out a family budget and target benefit dollars in the most useful way to enable clients to become self-sufficient?** *[Meeting participants were asked to make recommendations.]*

- YES, go to case management, as long as it is not too intrusive.
- Case management services should be provided at local level by local organizations.
- Clients should be assessed and provided the level of service needed and case management needed -- "triage" model.

⇒ **Should this (case management) approach allow that cash benefits be reduced in exchange for other services such as job training, child care, transportation -- or should the cash benefit always be set according to a statewide standard scale?** *[Meeting participants were asked to make recommendations.]*

- State should establish standard scale for benefits -- with a minimum and maximum amount, allowing case managers to work with recipients to identify most appropriate mix of benefits within that range

⇒ **8. One way to set up a case management system that responds to local variations in service needs while maintaining some level of equity is for the state to set standards of service. What should statewide standards look like? Which rules should be decided at the local level?** *[Meeting participants were asked to make recommendations.]*

- State should establish statewide standards for minimum/maximum benefit levels.
- Other program rules should be developed locally -- based on individual need.

⇒ **9. With diminished government resources, how can we get supplemental resources (money or services) to help with the needs of the poor (e.g., churches, non-profits, businesses)? How can those efforts be coordinated?** *[Meeting participants were asked to make recommendations.]*

- Careful targeting of case management
- Have recipients help, through peer counseling and networks
- Improve communications and integration of services between agencies
- Have non-profits and other existing agencies provide case management function.

⇒ **10. The State will be allowed to exempt from 10 to 20 percent of the caseload from the five-year time limit. Who should be exempt?** *[Meeting participants were asked to generate prioritized lists of exemption categories.]*

- Disabled adults
- Parents with disabled children
- People living in areas of chronic high unemployment/no local jobs
- People caring for a disabled family member
- Domestic violence victims (extend time for recovery)
- Elderly caretakers on low, fixed income taking care of children

⇒ **11. Most adults will be limited to five years of benefits in their adult lifetime. How should the five year limit be managed?** For example, should the State set a shorter time limit, which could be extended in special circumstances? Should cash benefits be reduced incrementally over time? *[Meeting participants were asked to make recommendations.]*

- Each individual recipient should manage the limit (with the help of case manager)
- Self sufficiency plans must reflect approaching limit
- Gradually readjust benefit after 2nd year, looking at total picture based on progress and transition

⇒ **12. Federal law will require states to increase their efforts in collecting child support. What actions should Alaska take to increase child support collections?** *[Meeting participants were asked to make recommendations.]*

- Publish names of delinquent obligors
- Credit in-kind/subsistence items provided by obligors toward obligation
- Create amnesty/incentive programs to encourage payment on arrearages
- Improve inter-state enforcement
- Publicize/promote responsibility to make child support payments (posters, media spots, etc)
- Require community work/training for those who cannot pay support

⇒ **13. Federal law will require states to take actions to reduce out-of-wedlock births and will provide financial incentive for states that successfully do so. What should Alaska do to reduce out-of-wedlock births?** *[Meeting participants were asked to make recommendations.]*

- Increase availability of birth control information and contraceptives
- Promote self-esteem building programs for young girls and boys
- Educate teenagers about responsibilities of parenting
- Promote abstinence/ maintain availability of abortions
- Enact common law marriage in Alaska

⇒ **14. What measures should Alaska take to reduce welfare fraud?** *[Meeting participants were asked to make recommendations.]*

- Use electronic benefit or debit card system
- Increase penalties for fraud
- Increase use of vouchers

WELFARE REFORM QUESTIONNAIRE

- A. Summary of Questionnaire Responses
- B. Geographical Distribution of Questionnaire Responses

Responses to the Welfare Reform Community Survey
 Alaska Department of Health and Social Services
 November 2, 1995

This includes all 400 responses received through October 31, 1995.
 Not all questions were answered on some of the forms.

The following describes the *legends used* in this survey analysis:

- No.** identifies the number of responses to the question.
- Mean** is the average of all the responses.
- Median** is the midpoint with half of the responses higher and half lower.
- Mode** is the number with the most responses.

1. WHO SHOULD BE ELIGIBLE FOR WELFARE? Coming changes in federal law may allow states to redefine the categories of families that are eligible for public assistance. Please indicate how important you think it will be to provide assistance with basic living costs to the following categories of low-income families in Alaska:

4 = Essential 3 = Very important 2 = Somewhat important 1 = Not very important

	No.	Mean	Median	Mode
a) Single-parent families	390	3.2	3	4
b) Children left by their parents to live with other relatives	387	3.0	3	4
c) Children living with a disabled parent	391	3.5	4	4
d) Two-parent families	380	2.1	2	2
e) Legal immigrant families	381	2.0	2	2
f) Families who don't get child support from an absent parent even though it's owed to them	389	3.0	3	4
g) Families living in areas with chronic high unemployment	389	2.9	3	4

2. IMMIGRANT POLICIES. Federal law may soon cut off federal money for public assistance to *legal immigrants* (non-citizens who are allowed to work and live in the United States permanently). If this happens, do you believe that we, as Alaskans, should provide state benefits for immigrants who are Alaskans?

No. 357 YES 40 % NO 60 %

3. TIME LIMITS. Federal law may soon require a 5-year time limit on public assistance. The states will be allowed to define some categories of families that would be exempt from the time limit. Under what circumstances do you think benefit time limits should be extended longer than 5 years?

	No.	YES %	NO %
Illness of an adult?	380	83 %	17 %
No jobs available in the community?	371	57 %	43 %
Total disability of an adult?	390	94 %	6 %
No job skills?	377	17 %	83 %

Partial disability (work impairment) of a parent?	366	YES 70 % NO 30 %
Adult at home to care for disabled child?	386	YES 85 % NO 15 %
Lack of transportation to work?	376	YES 10 % NO 90 %
Adult needed at home to care for young child?	372	YES 45 % NO 55 %
Children whose parents have used up 5 years?	355	YES 50 % NO 50 %
Families owed uncollected child support?	365	YES 44 % NO 56 %

4. SCHOOL ATTENDANCE. Federal law may soon allow states to reduce a family's public assistance benefits if a child of school age has too many absences from school. Do you think that a family's assistance should be reduced if a school-age child doesn't attend school regularly?

No. 379 YES 70 % NO 30 %

5. CHILD SUPPORT. Reliable monthly child support payments, combined with other income, can help some single parent families live without welfare payments. Based on your knowledge of child support enforcement in Alaska, please respond to the following statements:

a) An unmarried teenage boy fathers a child out of wedlock. His parents should be required to pay child support for their grandchild until their son becomes an adult.

4 = Strongly agree 41 % 3 = Agree somewhat 27 %
2 = Disagree somewhat 10 % 1 = Strongly disagree 22 %

No. 396 Mean 2.8 Median 3 Mode 4

b) People who do not pay their child support should have their names published in the newspaper.

4 = Strongly agree 58 % 3 = Agree somewhat 18 %
2 = Disagree somewhat 09 % 1 = Strongly disagree 15 %

No. 392 Mean 3.1 Median 4 Mode 4

c) Someone who cannot pay child support because he is unemployed should be required to get a job, take job training classes, or perform unpaid community work.

4 = Strongly agree 76 % 3 = Agree somewhat 20 %
2 = Disagree somewhat 2 % 1 = Strongly disagree 2 %

No. 388 Mean 3.7 Median 4 Mode 4

6. LOCAL vs. STATEWIDE RULES.

a) How important do you think it is to have the same public assistance eligibility rules (the rules about who qualifies for benefits) for families everywhere in Alaska?

4 = Essential 41 % 3 = Very important 20 %
 2 = Somewhat important 22 % 1 = Not necessary 17 %

No. 385 Mean 2.9 Median 3 Mode 4

b) How important do you think it is to have the same public assistance benefit amounts (the amount paid to similar families) for families everywhere in Alaska?

4 = Essential 31 % 3 = Very important 21 %
 2 = Somewhat important 21 % 1 = Not necessary 27 %

No. 390 Mean 2.6 Median 3 Mode 4

7. PLANNING FOR PRIORITIES How important do you think the State should consider each of the following types of programs in planning the state budget?

4= Essential 3= Very important 2= Somewhat important 1= Not very important

	No.	Mean	Median	Mode
Cash benefits for families with children	332	2.8	3	4
Housing assistance	346	3.1	3	4
Child care assistance	343	3.4	4	4
Job training for welfare recipients	348	3.6	4	4
Emergency assistance	343	3.4	4	4
Medical assistance	348	3.5	4	4
Aid to the elderly	349	3.4	4	4
Aid to disabled children	348	3.5	4	4
Aid to disabled adults	343	3.4	4	4
Food programs	345	3.2	3	4
Adult training in reading and writing	346	3.2	3	4
Aid to homeless individuals	342	3.0	3	4
Energy assistance for working poor	344	3.1	3	4
Help with transportation to work	344	2.6	3	3

8. UNPAID COMMUNITY WORK.

a) Do you believe public assistance recipients who cannot find a job should be required to do unpaid work in exchange for their benefits?

No. 375 Yes 84 % NO 16 %

b) Do you think these unpaid workers should be allowed to do work that would normally be done by paid workers? **No. 351 YES 57 % NO 43 %**

c) Exceptions: Do you think some recipients should be exempt from doing unpaid work?
No. 298 YES 74 % NO 26 %

If yes, who should be exempt?

- People who are partially disabled?No. 315 YES 52 % NO 48 %
- People who live in areas with no jobs?No. 316 YES 29 % NO 71 %
- Mothers with children under 1 year old?No. 325 YES 76 % NO 24 %
- Mothers with children under 2 years old?No. 321 YES 55 % NO 45 %
- Mothers with children under 3 years old?No. 322 YES 39 % NO 61 %
- Parents who cannot find or afford child care? No. 317 YES 52 % NO 48 %

d) Do you think some categories of recipients should be assigned to job training or school rather than unpaid work? No. 377 YES 94% NO 06 %

If yes, what categories?

- Teen parents?No. 367 YES 95% NO 05%
- Displaced homemakers?No. 346 YES 83% NO 17%
- Young adults with no diploma?No. 360 YES 90% NO 10%

e) Please respond to this statement: I believe that welfare recipients who are not employed should be required to do unpaid community work, even if it costs more money to operate community work programs than to simply provide a benefit check.

1 = Strongly Agree 2 = Agree somewhat 3 = Disagree somewhat
 4 = Strongly disagree 5 = No opinion

No. 285 Mean 2.2 Median 2 Mode 1

9. EMPHASIS ON WORK. In developing our welfare reform plans, how do you believe Alaskans should concentrate on moving recipients from welfare to work?

4 = Essential 3 = Very important = Somewhat important 1 = Not very important

	No.	Mean	Median	Mode
a) Providing temporary financial help to short-term unemployed families	378	3.3	3	4
b) Using public funds to subsidize paid employment for welfare recipients who cannot find non-subsidized jobs	369	2.6	3	2
c) Providing long-term financial help to families in areas with few jobs	377	2.5	2	2
d) Providing job training to welfare recipients ..	381	3.5	4	4
e) Running unpaid community work programs for welfare recipients who cannot find jobs	379	3.0	3	4

Summary by Location of Questionnaires Received
through October 31, 1995

AFN Convention	2
Akiak	2
Ambler	1
Anchorage	82
Bethel	12
Chugiak	7
Copper Center	6
Craig	1
Fairbanks	60
Fort Yukon	5
Gakona	1
Girdwood	1
Glennallen	1
Haines	2
Hooper Bay	1
Hydaburg	3
Juneau	39
Kaktovik	1
Kasigluk	1
Kenai	31
Ketchikan	12
Kipnuk	1
Kobuk	1
Kodiak	3
Kotzebue	58
McGrath	1
Mekoryuk	1
Nome	9
Nulato	1
Pump Station 2	1
Saint Mary's	2
Sitka	3
Tanacross	1
Unalaska	1
Unknown	24
Wainwright	1
Wasilla	21
Total	400

The Alaska Human Resource Investment Council

Changes in the nation's economy and political mood have spurred a national movement to implement federal reforms in employment education, training and public assistance programs. This federal movement has sent most state governments scurrying to put in place new systems to accommodate these proposed sweeping changes. Since 1992, the Federal Government has encouraged states to establish Human Resource Investment Councils for planning, monitoring, and evaluating employment and vocational education and training programs under the Joint Training Partnership Act (JTPA).

Alaska is actually a leader in this state movement. The Alaska legislature, acting upon the 1994 Legislative Budget & Audit Committee Report (November 7, 1994, Control #06-4470B-95) and recommendations by the Alaska Job Training Council and other organizations and individuals; enacted legislation in 1995 that created the AHRIC. Governor Tony Knowles signed the legislation in July, 1995, and announced the new council members in October. The council was officially seated January 1, 1996, as determined by the legislation, when the official duties of three former education and employment training councils ended.

The twenty-six member council, appointed by the Governor, includes the Lieutenant Governor, five state commissioners, representatives of business, labor organizations, Native corporations, educational institutions and employment service providers. AHRIC's main task is to create and implement a workforce development strategy through plans that will increase human value, drive economic development, prevent poverty and reduce the public expense of welfare dependency and better prepare Alaska's workers for the twenty-first century local, national and global economy.

AHRIC's Tasks

The primary function of the council will be to present to the Governor and the Legislature a human resources investment plan that is expected to accomplish the following:

- Identify \$1 million in savings to the state in fiscal year 1998 from streamlining operations.
- Interface with welfare reform initiatives that put people to work first, and meet federal mandates to end public assistance entitlement.
- Set goals and establish benchmarks for job placement, public dependence caseload reduction, increased worker education & skills, and individual and family economic self-sufficiency.
- Monitor and evaluate all State operated employment education and training programs & make recommendations to direct limited resources into effective programs while eliminating programs that don't work.
- Identify and consolidate program funding sources to increase efficiency, and

streamline government - providing more private sector involvement and opportunity for program delivery.

AHRIC & Alaska Welfare Reform

Welfare Reform is designed to move Alaskans from welfare to work, while maintaining essential human services for those who have nowhere else to turn. This takes a broad approach that looks at basic human needs, individual barriers to meaningful employment, and long term job opportunities for clients. AHRIC is involved with this effort on several different levels, most specifically in the following three areas:

- Using the statewide plan to target a percentage of training slots for AFDC clients.
- Work with the Governor, the Legislature and private sector to shift jobs held by 78,000 non-resident to low-income Alaskans.
- Help create 500 new jobs annually for welfare recipients through economic development and work-first programs.

Consolidation of Services

AHRIC represents the consolidation of three job training and vocational education councils; the Alaska Job Training Council, the Governor's Council on Vocational and Career Education, and the Employment Security Advisory Council. This reduced paid staff positions for the three councils and the costs associated with council members, streamlining members from 37 to 26.

Along with consolidation of these three councils, AHRIC will investigate ways to consolidate employment and training services throughout the state and make recommendations to the Governor and Legislature for future mergers of councils and programs that fall under the mission established for AHRIC under the 1995 legislation. The AHRIC has already begun work on identifying areas that can bring effective change:

- **Data Systems Analysis:** consolidate information between all state human resource & job training programs so as to better measure success of programs. An integrated data base is needed for proper monitoring, evaluation, reporting and administering programs.
- **Information sharing and program coordination** with Alaska Native Grantees and community based organizations involved in family assistance and job training -

to provide better linkages between programs and customers, cover rural and urban populations more effectively, and balance opportunities for all Alaskans. Broker solutions across state agencies and departments to create "one-stop" career centers and human resource outlets.

What is AHRIC doing NOW!

The AHRIC held its first meeting on January 25 & 26th in Anchorage and immediately went to work on the public process, tasks and activities assigned under the new legislation. The council began to organize its work through a work session and established four start-up committees to cover short and long term issues.

The committees are:

- Governors Coordinated Special Services Plan - whose task is to produce the final coordinated human resource investment plan for use of federal funds covering Joint Training Partnership Act program, Carl A. Perkins Vocational Education, Employment & Security under Wagner Peyser, and associated employment education and training programs administered by the state.

- Structure & Bvlaws - whose task is to bring organizational structure to the new council through recommendations for rules that govern meetings, standing committees, communications, council policy and procedures.

- School-To-Work - whose task is to represent the AHRIC on educational and life long learning issues, in particular as monitor of the recently awarded \$1.3 million federal School-to-Work grant and the activities of the Alaska School-To-Work Implementation Task Force.

- Strategic Planning - whose task is to organize the council public process for creating the strategies and recommendations to the governor and legislature on future employment and training program consolidations, directions and local community involvement.

AHRIC & The Governor's Office

AHRIC is part of the Office of the Governor. AHRIC's executive director has been directed to become directly involved in several important issues and initiatives, and serves in many cases as a "broker" among state departments and divisions to integrate human resource efforts. Some issues & initiatives are:

- Member of the Governor's Welfare Reform Task Force. AHRIC has the role of helping coordinate efforts and job placement strategies to move people from welfare to work. These efforts include working with the agencies and the council in creating a

strategic plan that creates long term solutions to poverty through good jobs in meaningful work. Part of the strategy shall focus on emerging or new occupations within the state, jobs in major and expanding Alaskan industries, and replacing non-residents with Alaskans in good Alaskan jobs - to meet the federal welfare reform block grant requirements.

-Member of the Governor's Jobs Mini-Cabinet. AHRIC has a role in creating strategies that promote the hiring of Alaska's workforce and maximizing the use of Alaska's businesses. AHRIC must respond with service providers to economic expansion opportunities or contraction/downsizing workforce problems. As a member of the Jobs Mini-Cabinet, the executive director can inform the cabinet and governor of resources and programs available to advance Alaska's family.

AHRIC & the Alaska State Training & Employment Program (STEP)

The AHRIC has responsibility for creating statewide and regional strategic plans for human resource investments and workforce development. The STEP program falls under AHRIC's umbrella. Recently introduced legislation puts STEP directly under AHRIC's administrative authority - which falls directly in line with the legislature's intent when they created AHRIC in 1995.

At this time the AHRIC is funded through the federal funds previously used to support the three absorbed counsels, and start up money from the contributions by Alaska's workforce to state unemployment insurance funds - Alaska STEP. There are no general funds used to support this vital council and its functions. STEP funds are critical to supporting AHRIC's important mission.

AHRIC also has the responsibility to perform the monitoring and evaluation of Alaska's employment and education programs - to analyze their effectiveness (results) in adding human value through programs that lead to employment, and their cost effectiveness.

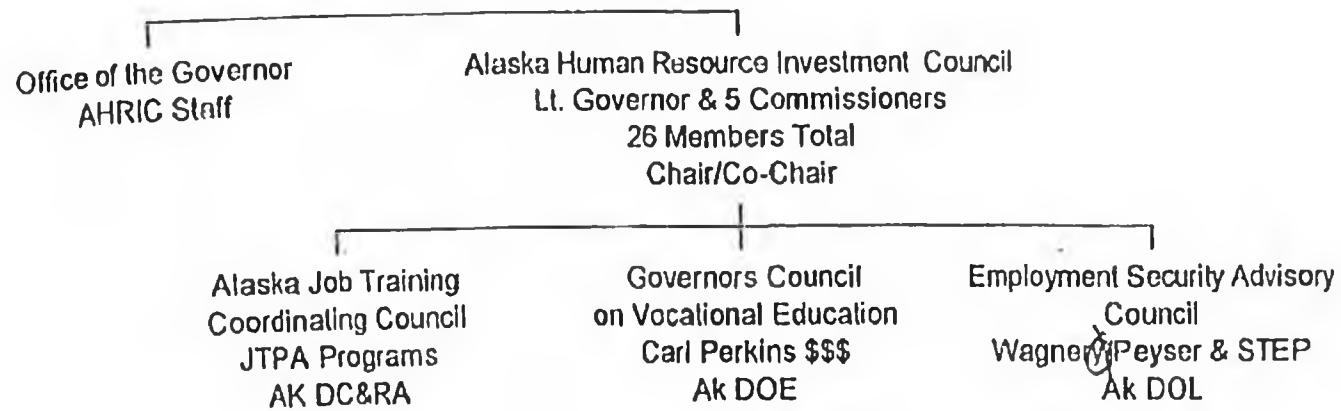
STEP was created several years ago as a pilot program, modeled after programs in California and Illinois, through broad based support by Alaskans, and the State Job Training Coordinating Council. The Alaska STEP pilot has proved to be a very effective program in helping increase the amount of work, wages and annual income of STEP participants, while reducing the individuals unemployment and cost's to the UI system. STEP stretches the capacity of federal funds that come to Alaska for workforce readiness and employment services, and serves many persons who don't fit in the categories mandated under Federal JTPA and AFDC programs.

The STEP is one of the National Governor's Association recommended state human resource "new" initiatives (see NGA's February 1996 white paper "Employing Our Resources") for helping business and labor achieve the skills and knowledge necessary to compete in the local, national and global economy. This claim was recently touted by California in a Washington Post article as the key to their re-emerging economy through high tech/high wage jobs that have come to the state based on several state initiatives, helping California replace jobs lost to military and aero-space industry downsizing with 21st century occupations.

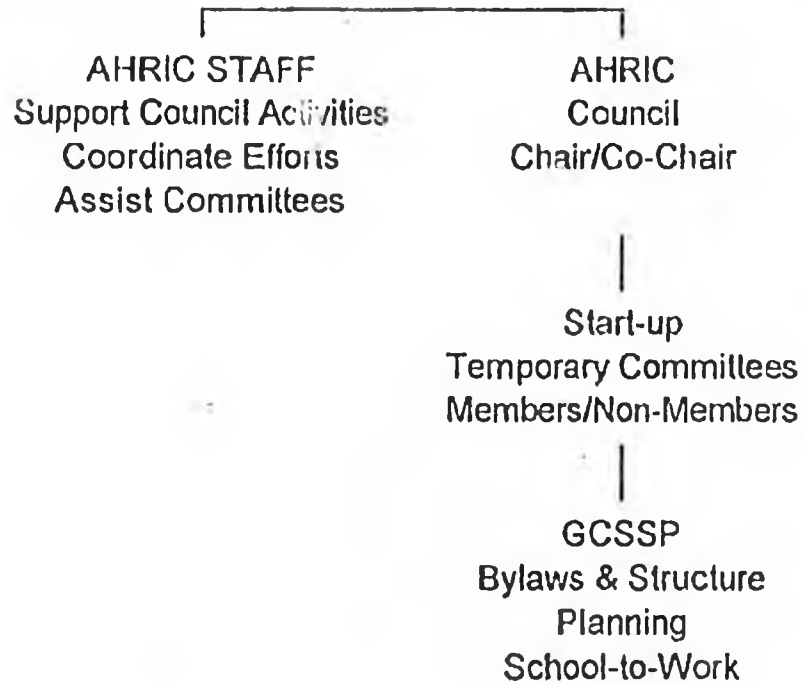
The recent Alaska DOL evaluation of the STEP programs indicate that Alaska STEP is a program that works. This is in agreement with the remarks made by participants (Alaska workers) and vendors who deliver employment and training programs funded by STEP.

AHRIC Flow Chart

Absorbed Councils January 1, 1996



Council Structure - Interim



AHRIC Work Activities

- mission - vision statement
- structure - council meetings & committees
- communications/council - public -government
- strategic planning for federal & state programs
- written plans & reports -review -approval - submit
- learn/educate/advocate council & public
- monitor/evaluate programs - report
- coordinate employment/training activities
- make recommendations for cost effectiveness & efficeincies

AHRIC Mandated Plans, Reports & Dates

Written Plans & Reports AHRIC Must Complete -Timeline

- Governors Coordinated Special Services Plan
(Biennial - in progress) 6/ 30/96
- Consolidation of Alaska's Employment & Training
Programs & Progress of AHRIC to Legislature
- Report on P I C's and Future of PIC's 6/30/96
- AHRIC Biennial Strategic Plan
- AHRIC Regs & other reports requested by Governor,
Legislature or AHRIC

1996 Alaska Employment Training Programs*
(by Funding Source)

Program	Funding Agency	Federal	State	AHRIC Oversight
Adult Basic Education	DOE	X	X	X
Alaska Work Programs (JOBS-Job Opportunities & Basic Skills, Food Stamp E&T)	DHSS/DOL	X	X	X
Community Service Commission (Ameritcorps)	DCRA	X		X
Disabled Veterans Outreach Program and Local Veterans Employment Representative	DOL	X		
Employment Services (UI-Unemployment Insurance)	DOL	X		X
Job Training Partnership Act-IIA (Adult Training Program)	DCRA	X	X	X
Job Training Partnership Act-IIA 5% (Over 55 Older Worker Program)	DCRA	X		X
Job Training Partnership Act-IIB (Summer Youth Employment & Training Program)	DCRA	X		X
Job Training Partnership Act-IIC (Youth Training Program)	DCRA	X		X
Job Training Partnership Act-III (Employment & Training Assistance for Dislocated Workers)	DCRA	X		X
Job Training Partnership Act-IVC (Veterans Employment Programs)	DOL/DCRA	X		X
Native American JTPA Programs	Federal/Subgrantees	X		
State Training & Employment Program (STEP)	DOL/DCRA		X	X
US Job Corps	US DOL	X		
Vocational Education (Carl Perkins Act)	Gov/CoA/DOE	X	X	X
Vocational Rehabilitation Program	DOE	X		X

* This list covers programs that are currently active in Alaska that utilize federal or state funds — administered through state agencies. Not all programs are under the HRIC oversight at this time, as authorized under the HRIC Act.

This is not a total list of over 80 employment education & training programs available to the state, nor does it include privately funded employment education & training programs in Alaska, such as registered apprenticeships or occupational skill certificates. It is intended to reflect programs that are currently operated in Alaska.

One of AHRIC's primary objectives is to make recommendations to the Governor and the Legislature regarding consolidation and cost effective ways to manage similar programs.

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