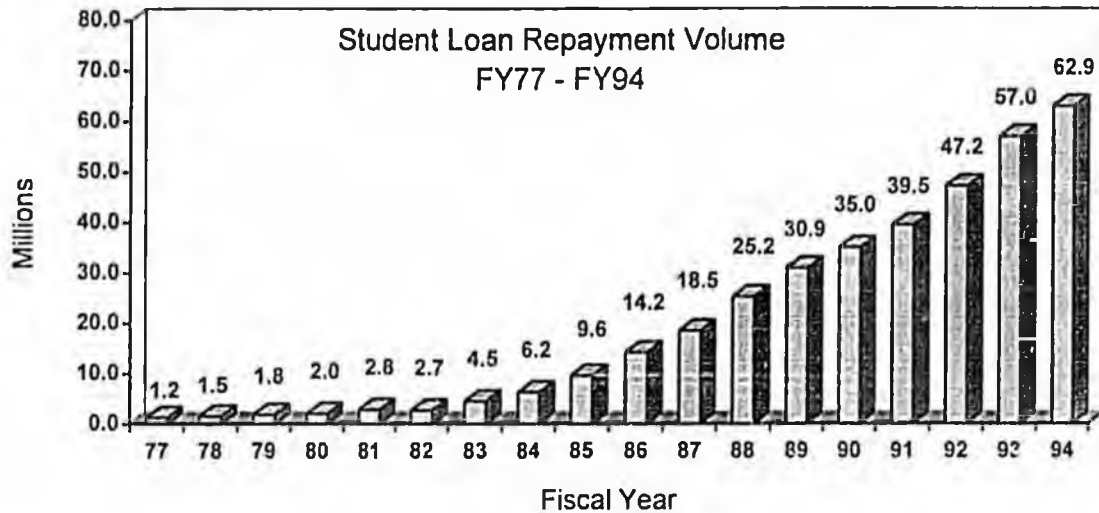


ALASKA LEGISLATURE COMMITTEE FILES 1995-1996 8672

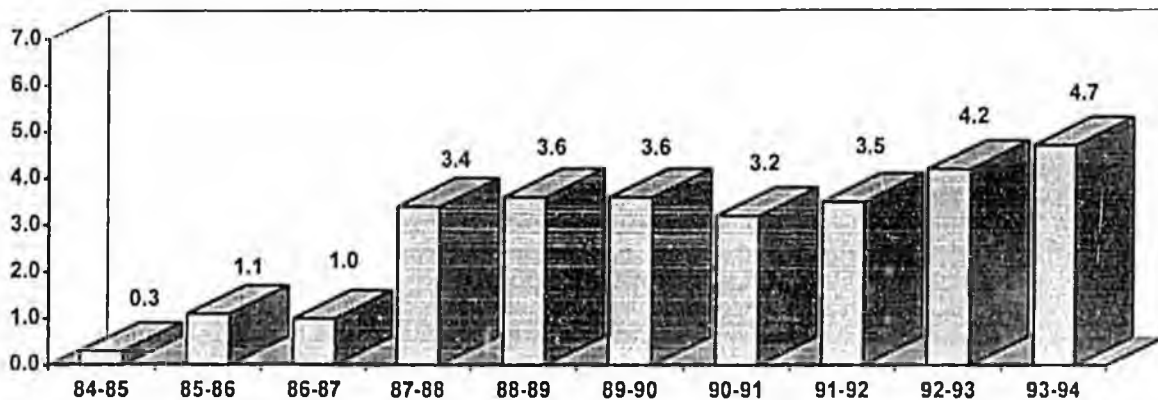
8552 HOUSE HEALTH EDUCATION & SOCIAL SERVICES

Loan Repayments and Recoveries - Since its inception, the Alaska Student Loan Program has been based upon a revolving fund with loan repayments and proceeds being used for loans in subsequent years. Since 1976-77, student loan borrowers have repaid over 362 million. The annual and dramatic growth in repayment is presented graphically below.



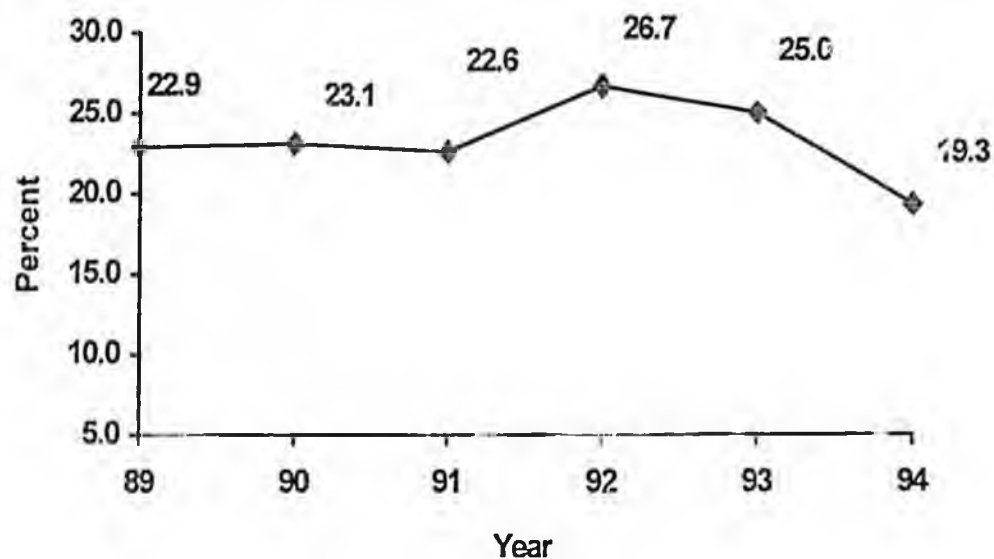
Student Loan Collection Agency Recoveries - Collection contractors have been utilized since September 1984 to provide debt collection services to the Commission on accounts which have reached at least 120 days past due. The contracts are contingency fee based, covering the cost of pursuing collection of defaulted loans, including skiptracing, legal fees, and judgment enforcement. Four collection contracts between the Commission and private contractors are currently in effect. The Commission recently solicited bids for additional contractors, with additional emphasis on skiptracing. Three new nationally known collection agencies will be added tentatively set by March 1, 1995. A table summarizing the recovery on accounts by private vendors since 1984-85 follows:

Student Defaulted Loan Recoveries from Collection Agencies



ASLP Default Experience - The ASLP's default rate has been unusually high during the past five years with default rates ranging from 22 to 26%. During this past year the default rate dropped below 20% and was 19.3% as of June 30, 1994. This decline is due in part to our increased collection efforts and in part to the steady increase in the number of borrowers entering repayment. The default rates illustrated below are cumulative rates calculated on the total dollars that have defaulted since inception of the ASLP as a numerator and the total outstanding principle balance of loans in the portfolio minus loans "in-school" or "in-grace" status as a denominator.

Alaska Student Loan Program Default Rates



HISTORY OF CHANGES TO THE ALASKA STUDENT LOAN PROGRAM

1968

- ◆ Administered by the Department of Education
- ◆ Maximum loan amount \$500 per year up to four years
- ◆ Non-interest bearing
- ◆ Forgiven at the rate of \$500 for each six months student lives in Alaska after completing studies

1970

- ◆ Maximum loan amount increased to \$750
- ◆ Forgiven at a rate of \$750 for each full year student lives in Alaska after completing studies

1971

- ◆ Framework for current student loan program established
- ◆ Created the Scholarship Revolving Loan Fund
- ◆ Maximum loan amount of \$2,500 for undergraduates, \$5,000 for graduates
- ◆ Interest rate of 5%
- ◆ Forgiveness of up to 40% at the rate of 10% for each year student remains in Alaska after completing studies

1974

- ◆ Alaska Commission on Postsecondary Education created and charged with administering the program
- ◆ Scholarship Revolving Loan Fund established as self-supporting unless funds needed from general fund
- ◆ Memorial Scholarship Loan Fund created

1978

- ◆ Maximum undergraduate loan amount increased to \$3,000

1981

- ◆ Maximum loan amount increased to \$6,000 for undergraduates, \$7,000 for graduates
- ◆ Forgiveness amount raised to 50%

HISTORY OF CHANGES CONTINUED...

1984

- ◆ Allowed Scholarship Revolving Loan Fund to be used to pay costs of collecting defaulted student loans if costs not recovered from student
- ◆ Interest rate for defaulted loans increased to 10%
- ◆ Teacher Scholarship Loan Program established

1986

- ◆ Maximum loan amounts decreased to \$5,500 for undergraduates, \$6,500 for graduates
- ◆ Interest rate increased to 8%

1987

- ◆ Alaska Student Loan Corporation created to allow the sale of tax-exempt revenue bonds to finance the program
- ◆ Commission to continue administering the program
- ◆ Forgiveness provision repealed
- ◆ One-year grace period on interest accrual eliminated
- ◆ Allowance given for payment of administrative costs from Scholarship Revolving Loan Fund
- ◆ Alaska Family Education Loan established

1991

- ◆ Alaska Half-Time Loan Program established

1993

- ◆ Guarantee fee of 1% established

1994

- ◆ Variable interest rate established
- ◆ Non-renewal of occupational licenses to defaulted borrowers until default resolved.
- ◆ Borrowers have the option of consolidating multiple loans into a single loan or to consolidate loans made to married borrowers. The new interest rate is the weighted average of the respective loans.
- ◆ Family Education Loans made more accessible to Alaskans wishing to borrow on behalf of a child or spouse.

Defaulted borrowers subject to wage garnishment as a part of any judgment issued Loan by the courts.

STATE OF ALASKA

ALASKA COMMISSION ON POSTSECONDARY EDUCATION

3030 VINTAGE BLVD.
JUNEAU, ALASKA 99801-7109
PHONE (907) 465-2962
FAX (907) 465-5316

MEMORANDUM

TO: Lynne Smith
(H)HESS

FROM: Gillian R. Hays *grh*
Executive Assistant

DATE: March 17, 1995

RE: HB 257 - amendments

The Department of Law is concerned about the section in the bill that denies loans to incarcerated individuals. According to our attorney, this language is in conflict with Clery and could pose problems with the Department of Corrections. Attached is amended language for Section 17 that will make the bill more palatable for all concerned.

There are two other sections I see that need revising. The change for Section 15 just makes it 'read' easier. The change in Section 19 should have been caught during the first draft.

Section 15 on page 7, line 11.

The line should read . . . physically present in [this] [THE] Alaska while . . .

Section 19 on page 9, lines 29 and 30.

The lines should read . . . the loan [GUARANTEE] origination fee shall . . .
. . . a [GUARANTEE] origination fee account . . .

Please call me if you have questions. Thank you so much for your support.

Attachment

* Sec. 17. AS 14.43.125 is amended by adding a new subsection to read:

(d) A person incarcerated full-time in a correctional facility may not be awarded a scholarship loan under AS 14.43.090 - 14.43.160 if the person's scheduled release date is more than six months after the scheduled completion date of the career education or degree program for which the loan is requested. In this subsection, "correctional facility" has the meaning given in AS 33.30.901.

POSITION PAPER ON HB 257
Alaska Commission on Postsecondary Education
March 17, 1995

House Bill 257 -- an act relating to student loan programs, interstate compacts for postsecondary education, and fees for review of postsecondary education institutions; and providing for an effective date, was introduced by the Committee on Health, Education and Social Services at the request of the Alaska Commission on Postsecondary Education (ACPE).

The goal of the Alaska Commission on Postsecondary Education is to ensure that student loan funds are available for future generations of Alaskan borrowers. To achieve this, we must move the Alaska Student Loan program toward a completely self-sustaining, financially sound future. We have gone a long way toward achieving this goal. *Our last general fund appropriation was in FY 92.* In addition, the bond debt issued by the Alaska Student Loan Corporation is not pledged to the State of Alaska, but is backed by the assets of the Alaska Student Loan Fund.

Our continued efforts toward financial independence and stability have greatly improved our standing in the bond market. This is reflected in the change in bond rating status from 1993 to 1994. Unlike the uninsured bonds issued in 1993, the \$50 million in bonds issued in 1994 were fully insured and were negotiated at *one of the lowest rates in our history.* Unfortunately, this favorable bond rating is insecure and will remain so until vital changes are made.

Today, ACPE operates solely on corporate receipts from the ASI fund. Loan provisions resulting in losses to the fund due to forgiveness provisions, and interest subsidies during times of deferment cannot continue. In order for the loan fund to maintain a healthy existence, these losses can no longer be 'absorbed.' Statutory changes must be made in order to:

- ◆ Increase the loan limits for graduate and undergraduate students
- ◆ Allow us to increase loan origination fees to cover loan losses due to death, disability, forgiveness, and default
- ◆ Provide for the accrual of interest during periods of deferment
- ◆ Increase the number of months before a loan goes into default
- ◆ Amend the repayment provisions to provide for minimum monthly payments, a six-month grace period, and extend repayment from ten to fifteen years
- ◆ Make various technical amendments

The 1995 proposed legislation seeks to improve customer service, continue to restore the financial soundness of the loan fund, and make various technical amendments to improve overall program administration. The legislation has been developed to move the student loan program toward a completely self-sustaining financially sound future.

SECTIONAL ANALYSIS

All technical amendments have been grouped together and included at the end of this section.

Improve Customer Service

Section 1-- increases the annual borrowing maximum for college and university undergraduate and graduate students, and limits the amount loaned for career education programs to a level more closely reflect costs relative to the program length.

Rationale: The University of Alaska, which receives 60% of the ASLs, recently increased the tuition rates for all levels of study. Over the past 10 years, the University of Alaska has increased tuition by 140%, and during that same time, there have been no increase in loan limits. The number of financial aid sources available for graduate students has dwindled, while the cost of education has increased at a steady pace. National statistics show that graduate/professional students repay their loans in the greatest numbers.

Section 3 -- clarifies the financial condition of an institution and conforms to regulatory language changed in 1992; formalizes the responsibility of the institution to manage student loan funds appropriately by establishing a participation agreement.

Rationale: The Commission's needs to ensure the financial and administrative capability of an institution participating in the ASL. This section strengthens consumer protection and protects the ASL fund from unnecessary losses due to defaults and school closures.

Section 4 -- replaces the borrowing maximum at a dollar amount rather than the number of loan years that a borrower is eligible.

Rationale: This is a more flexible and practical means of tracking student eligibility and is easier to administer and explain to applicants.

Section 6 -- amends the terms of repayment of the ASL as follows:

- a) the traditional 12-month grace period prior to the beginning of repayment is reduced to six months.
- b) a minimum monthly payment of \$50 per month is established.
- c) the number of years required to repay the loan is extended to fifteen years.

Section 11 -- omits the length of time a borrower can be in hardship status.

Rationale: This reduces administrative expenses by eliminating the need for staff to continue to renew a hardship deferment.

Section 12 -- extends the due diligence period on a loan from 120 to 180 days.

Rationale: This allows the borrower an additional 60 days to work with Commission staff to recover from temporary financial problems and prevent the loan from being declared in default.

Section 16 -- allows a student to borrow on the student's own behalf in the ASL program at the same time a parent or spouse borrows on the student's behalf in the Family Education Loan program (FEL). The total amount borrowed in both programs cannot exceed the student's cost of attendance.

Rationale: This expands the students' financial aid options and allows a more financially stable family member to contribute to the cost of education for a family member.

Section 25 -- allows the ACPE to target funds administered as part of the Western Interstate Commission on Higher Education's (WICHE) Professional Student Exchange Program, and eliminates the specific categories previously in statute.

Rationale: This change would make possible the allotment of these funds in accordance with over-all needs of Alaskans. The Commission will work with the Department of Labor and allied institutions to determine the availability of jobs in certain fields thus meeting the needs of the Alaska workforce.

Section 27 -- repeals limits on the amount of loans that can be awarded in any one year; repeals separate section for graduate loan limits; and enables a family member to borrow a loan for a student at the same time the student is borrowing an ASL or TSL as referenced in Sections 16 and 21 of this bill.

Rationale: Allows the loan fund to meet customer demand.

Improve Financial Stability

Section 5 -- Under sections 9 and 13, the State of Alaska would pay the interest subject to appropriations.

Rationale: eliminates the drain on the Revolving Loan Fund resulting from interest-free deferment periods.

Section 9 -- alters the following terms and conditions involving student loan deferments:

- a) interest on the loan will continue to accrue during periods of deferment as provided in Section 5;

- b) the six years of military deferment is reduced to three years; and
- c) borrower must be totally disabled to qualify for a medical deferment.

Rationale: In order to move the Alaska Student Loan Program toward a self-sustaining, actuarially sound basis, these changes are essential.

Section 14 -- title of fee more accurately describes the fee being assessed -- to offset for loan losses to the Revolving Loan Fund due to death, permanent and complete disability, bankruptcy, or default of the borrower; and provides consistency with changes made in sections 2, 7 and 19.

Rationale: This allows the ACPE to set the origination fee amount by regulation, but not to exceed five percent of the loan amount. Additionally the fee is to be deducted from the disbursement rather than added to the principal and then deducted--a much easier process.

Section 17 -- makes incarcerated persons ineligible for ASI funds because of the person's inability to repay the loan.

Rationale: This is a standard statement in all other student loan programs, and will help bring the Alaska Student Loan program closer to programs familiar to the bond market.

Section 18 -- gives delinquent student loans priority, behind child support enforcement, for garnishment of wages.

Rationale: The Commission needs to make a statement that the Alaska Student Loan must be repaid.

Section 26 -- allows the ACPE to initiate user fees from non-accredited Postsecondary institutions, outside of Alaska, that wish to receive the proceeds of ASL loans.

Rationale: The fees would ensure that the state does not subsidize the review of outside institutions.

Improve Program Administration

Section 8 -- eliminates requirement for certified or registered mail.

Rationale: This eliminates an unnecessary cost of administration. Once a loan is in a default status, the borrower will be notified by mail at the most recent address provided by the borrower.

Section 15 -- contains technical amendments to the eligibility criteria, amends the residence requirement from two years to one year, and reduces the length of an allowable absence for military service from six to three years.

Rationale: The technical amendment and the change to the residency requirement to comply with the Hillgardner case court decision is required by the Department of Law. The Commission reduced the length of an allowable absence for military service to promote repayment to the loan fund at an earlier stage. Military personnel are paid on a regular basis therefore allowing the borrower to maintain a monthly payment cycle.

Section 20 -- caps the level in the Teacher Scholarship Loan (TSL) program to a dollar amount (\$37,500) rather than the number of years of borrowing.

Rationale: This is consistent with changes in the ASL program in Section 4 making it a more practical means of tracking student eligibility.

Section 24 -- clarifies that a loan obtained illegally by a person who does not meet the eligibility criteria must be paid in full upon demand.

Rationale: The Department of Law required this amendment to support current policy to collect those funds.

Section 27 -- repeals limits on the amount of loans that can be awarded in any one year; repeals separate section for graduate loan limits; and enables a family member to borrow a loan for a student at the same time the student is borrowing an ASL or TSL as referenced in Sections 16 and 21 of this bill.

Rationale: Allows a more financially stable family member to borrow on behalf of the student.

Technical Amendments

Section 2 -- technical amendment: changes guarantee fee to origination fee.

Section 7 -- technical amendment: simplifies the procedure for collection of the origination fee.

Section 10 -- clarifies when a borrower's accrued interest will be paid by the State of Alaska.

Section 13 -- conforms with changes made in Section 5 and 9.

Section 19 -- provides consistency with sections 7 and 14.

Section 21 -- consistent with the change in Section 16, allows a TSI recipient to borrow on the student's own behalf while a family member also borrows on the student's behalf.

Section 22 -- technical amendment: repeal of duplicitous language for graduate loan limits that is now covered in Section 1 of this bill.

Section 23 -- consistent with the change in Section 12, extending the due diligence period on the Family Education Loan from 120 to 180 days.

Section 28 -- provides the Commission with interim authority to promulgate regulations to implement this bill.

Section 29 -- clarifies that loans disbursed after June 30, 1995 will be obligated to pay interest during deferments as referenced in Section 5.

Section 30 -- provides for an immediate effective date to promulgate regulations referenced in Section 28.

Section 31 -- provides for an effective date of this bill at the beginning of the fiscal year.

CONCLUSION

The Alaska Commission on Postsecondary Education and legislative staff of the office of the Governor supports HB 257 and the direction it provides for fiscally-responsible management of the Alaska Student Loan program and the institutions benefiting from those funds. Without the provisions of this bill, the fund will continue to erode and Alaska's credibility in the bond market will decline.

ghays\home\jgthub\95PP.doc



Alaska State Legislature

House of Representatives
 COMMITTEE ON HEALTH, EDUCATION
 AND SOCIAL SERVICES

SUBJECT OF MEETING:
 HB 257: POSTSECONDARY
 ED. PROGRAMS/
 LOANS

DATE: MARCH 21

PLACE: Capitol Room 106

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?		WHAT SUBJECT/ WHICH BILL?
Jerry Shrum	DOC	740 Main Ste 700			4640	<input checked="" type="radio"/> Y	<input type="radio"/> N	257
Joe McCormick	ACPE	3030 Vintage Bld			465-6740	<input checked="" type="radio"/> Y	<input type="radio"/> N	257
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	

HB

274

STATE OF ALASKA
1995 LEGISLATIVE SESSION

No. 4
Bill Version: HB 274
(H) Publish Date: 3/22/95

Revision Date: _____
Title: Tuberculosis Control Program
Sponsor: Governor's Bill
Requestor: Governor's Office

Dept. Affected: Health and Social Services
BRU: State Health Services
Component: Epidemiology
COMPONENT SERIAL NO. 296
See also (SN#): _____

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY96	FY97	FY98	FY99	FY00	FY01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGES IN REVENUES ()						
-------------------------	--	--	--	--	--	--

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other (please specify)						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of any current year (FY95) cost: \$0.0

ANALYSIS: (Attach a separate page if necessary)

This bill will have no fiscal impact on the Division of Public Health.

Prepared by: Peter M. Nakamura, MD, MPH *PMA*
Division: Public Health

Phone: (907) 465-3090
Date: 03/16/95

Approved by Commissioner: Karen Perdue, Commissioner
Agency: Department of Health & Social Services

Date: 3/16/95

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FISCAL NOTE

No. 3

Bill Version: HB 274

(H) Publish Date: 3/22/95

STATE OF ALASKA
1995 LEGISLATIVE SESSION

Revision Date: _____
 Title: An Act relating to the state's tuberculosis control program
 Sponsor: Rules Committee
 Requestor: Governor

Department Affected: Administration
 BRU: Public Defender Agency
 Component: Public Defender Agency
 COMPONENT SERIAL NO. 1631

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	00	0	0	0	0	0
-----------------------------	----	---	---	---	---	---

CHANGE IN REVENUES ()	0	0	0	0	0	0
-------------------------------	---	---	---	---	---	---

FUND SOURCE: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY 95) cost: \$ 0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

The Public Defender (PD) has no information regarding the extent to which tuberculosis is a problem in this state, or the frequency with which this bill would be used in a way which would trigger PD representation. Assuming that involuntary detention for tuberculosis diagnosis/treatment will be infrequent, the PD anticipates no fiscal impact.

Prepared by: John B. Salemi, Director
 Division: Public Defender Agency

Phone: (907) 264-4412
 Date: _____

Approved by Commissioner: Mark Royer
 Agency: Department of Administration

Date: 3/16/95

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COMMITTEE COPY

FISCAL NOTE

No. 2
 Bill Version: HB 274
 (H) Publish Date: 3/22/95

STATE OF ALASKA
 1995 LEGISLATIVE SESSION

Revision Date: _____
 Title: "An Act relating to the state's general tuberculosis control program"
 Sponsor: Rules
 Requestor: _____

Department Affected: Administration
 BRU: Office of Public Advocacy
 Component: Office of Public Advocacy
 COMPONENT SERIAL NO. 43

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0	0	0	0	0	0
----------------------	---	---	---	---	---	---

CHANGE IN REVENUES ()	0	0	0	0	0	0
------------------------	---	---	---	---	---	---

FUND SOURCE: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY 95) cost: \$ -0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary.)

There is no fiscal impact to the Office of Public Advocacy.

Prepared by: Brant McGee, Director
 Division: Office of Public Advocacy

Phone: 274-1684
 Date: _____

Approved by Commissioner: Mark Boyer
 Agency: Department of Administration

Date: 3/16/95

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Rev: 01/95

FISCAL NOTE

No. 1
 Bill Version: HB 274
 (H) Publish Date: 3/22/95

**STATE OF ALASKA
 1995 LEGISLATIVE SESSION**

Revision Date: _____ Dept. Affected: Department of Law
 Title: "...relating to the state's tuberculosis control
program including provisions for certain penalties..." BRU: Legal Services
 Sponsor: Rules by Request of the Governor Component: Operations
 Requester: Governor's Office/OMB COMPONENT SERIAL NO. 0093

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

FUND SOURCE	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY95) cost: \$ 0.0

POSITIONS

POSITIONS	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
FULL-TIME	0.0	0.0	0.0	0.0	0.0	0.0
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

This bill would update the state's general tuberculosis control program and the involuntary detention laws for those persons who have infectious tuberculosis but are unable or unwilling to seek treatment or take safeguards to protect the public against infections. The bill seeks to correct deficiencies in the existing law in respect to recognizing due process requirements of the United States and Alaska constitutions. The bill will allow the court to address the merits of the decision of confinement in these cases rather than focus its review on arguments regarding alleged constitutional deficiencies in the process to support a detention decision. This is corrective legislation that does not have an effect on the existing caseload, and there will not be a fiscal impact.

Prepared by: Richard I. Pegues, Director
 Division: Administrative Services Division
 Approved by Commissioner: Bruce M. Botelho / Attorney General
 Agency: Department of Law

Phone: 465-3672
 Date: 3/15/95
 Date: 3/15/95

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HOUSE COMMITTEE REPORT

(7)

Date Referred: March 22, 1995

FURTHER REFERRALS:

Judiciary

Date of Committee Action: 3/28/95

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 274

HOUSE BILL NO. 274

TUBERCULOSIS CONTROL

"An Act relating to the state's tuberculosis control program, including provisions for certain penalties; and providing for an effective date."

recommends it be replaced with the following committee substitute _____ the same title a new title

additional referral to _____ Committee

attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): _____ (Dept)

APPROVES PREVIOUS: _____ (Dept/Date)

fiscal note(s) _____

fiscal note(s) _____

zero fiscal note(s) _____

zero fiscal note(s) H+SS, Law

(2) Admin

SIGNING WITH RECOMMENDATIONS	DP	DNP	NR	AM
<i>[Signature]</i>				<input checked="" type="checkbox"/>
<i>[Signature]</i>	<input checked="" type="checkbox"/>			
<i>[Signature]</i>	<input checked="" type="checkbox"/>			
<i>[Signature]</i>	<input checked="" type="checkbox"/>			
<i>[Signature]</i>	<input checked="" type="checkbox"/>			<input checked="" type="checkbox"/>
<i>[Signature]</i>			<input checked="" type="checkbox"/>	

CHAIR'S SIGNATURE _____

[Handwritten Signature]



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

March 21, 1995

The Honorable Gail Phillips
Speaker of the House
Alaska State Legislature
State Capitol
Juneau, AK 99801-1182

Dear Speaker Phillips:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill to update the state's tuberculosis control program to ensure that our statutes expressly recognize constitutional requirements when the state must order a person involuntarily detained or confined for essential medical testing or treatment or to protect the public health. The bill also makes miscellaneous amendments to recognize new developments in the field and to improve the reporting requirements for a case involving a person with tuberculosis.

Tuberculosis is still a serious public health problem in Alaska. Tuberculosis is a disease that can be spread through fairly routine contact such as coughing in a confined, crowded area. In 1994, tuberculosis was diagnosed in several outbreaks in rural villages in Alaska. Tuberculosis can be successfully treated, but the treatment requires a patient to take medication for six months to 24 months. Since some patients face lifestyle problems that make it difficult for that patient to voluntarily successfully complete the entire course of treatment or to isolate themselves from the public to protect the public health, it is sometimes necessary for orders to be issued and enforced to ensure that the patient is following the treatment plan or is isolated from the public. If treatment is prematurely abandoned, a patient's tuberculosis can become more resistant to treatment and place the public at risk of catching an even more difficult form of this disease in the future.

The state's tuberculosis control program and involuntary detention laws should be revised to explicitly recognize constitutional safeguards required in order to quickly respond to tuberculosis incidents and to detain or confine a person if that person is unable or unwilling to undergo treatment and is a threat to the public health. While the Department

The Honorable Gail Phillips

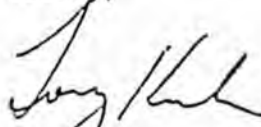
March 21, 1995

Page 2

of Health and Social Services anticipates that the involuntary detention and commitment provisions in the bill will be used only rarely because most people will voluntarily take treatment and use safeguards when advised by a medical professional, the bill is necessary to allow a system to be in place to respond quickly in a crisis situation.

I urge your support of this bill in response to an important public health issue.

Sincerely,

A handwritten signature in black ink, appearing to read "Tony Knowles". The signature is written in a cursive style with a large initial "T".

Tony Knowles
Governor



Official Business

COMMITTEE:

House HESS Committee

DATE:

SIGN-IN

Subject of meeting:

NAME	ADDRESS - Include ZIP	PHONE	(Include Title) REPRESENTING	If testifying, specify bill
Buter Nakamura	DHHS <u>AOB</u>	465 3090	DPH	
John Widdows	DHSS Div Pub Health	561-4406	"	
Karen Paduel	DHSS Commissioner	465-3030	DHSS	
Jim Dalton	DHSS Div. of Public Assist	465-2680	DHSS	
Randy Super	DHSS Div. of Medical Assistance	465-3355	DHSS	
REP RICHARD FOSTER	RM 410 CAPITOL BLDG	465-3789	DISTRICT 38	YES
REP. IVAN IVAN	RM 503 CAPITOL BLDG	465-4942	DISTRICT 39	YES
JOHN WALSH	RM 410 CAPITOL BLDG	465-3789	STAFF TO Rep FOSTER	NO



Alaska State Legislature
House of Representatives
 COMMITTEE ON HEALTH, EDUCATION
 AND SOCIAL SERVICES

SUBJECT OF MEETING:
HB 274 Tuberculosis Control

DATE: *MARCH 28*

PLACE: Capitol Room 106

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?	WHAT SUBJECT/ WHICH BILL?
<i>Gita Nankarra</i>	<i>DHSS</i>					<input checked="" type="radio"/> Y <input type="radio"/> N	
<i>Krishen Berman</i>	<i>Law</i>					<input checked="" type="radio"/> Y <input type="radio"/> N	<i>HB 274</i>
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	

HB

280

FISCAL NOTE

No. 1

Bill Version: HB 280

(H) Publish Date: 3/24/95

STATE OF ALASKA
1995 LEGISLATIVE SESSION

Revision Date: _____

Title: "An Act creating the AK Human Resources Investment Council..."

Sponsor: Governor

Requestor: Rules Committee

Department Affected: Office of the Governor

BRU: Commissions/Special Offices

Component: Human Resources Investment Council

COMPONENT SERIAL NO. _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES	171.7	272.1	278.1	284.8	291.4	299.7
TRAVEL	34.6	48.0	48.0	48.0	48.0	48.0
CONTRACTUAL	66.8	83.0	80.2	77.5	74.7	72.0
SUPPLIES	3.0	6.0	6.0	6.0	6.0	6.0
EQUIPMENT	33.5	.5	.5	.5	.5	.5
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	309.6	409.6	412.8	416.8	420.6	426.2

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN						
-----------	--	--	--	--	--	--

FUND SOURCE

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
OTHER 1007 I/A	309.6	409.6	412.8	416.8	420.6	426.2
TOTAL	309.6	409.6	412.8	416.8	420.6	426.2

POSITIONS

FULL-TIME	1	1	1	1	1	1
PART-TIME						
TEMPORARY						

Estimate of any current year (FY95) cost: 0

ANALYSIS: (Attach a separate page if necessary.)
Requires no new GF funding - see attached analysis

Prepared by: Michael A. Nizich, Director *M. Nizich*

Division: Division of Administrative Services

Phone: 465-3876

Date: 3/20/95

Approved by Commissioner: Jim Ayers, Chief of Staff *David Rawson*

Agency: Office of the Governor

Date: 3/23/95

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FISCAL NOTE - OFFICE OF THE GOVERNOR

Fiscal note assumes 27 member council and Executive Director appointments in early July and two organizational meetings during the transition period from July 1, 1995 to January 1, 1996. It is anticipated that commencing with FY97, the Council will be receiving block grants from the federal government and passing these funds back to the departments.

PERSONAL SERVICES

171.7

First six months Executive Director, balance of staff after 1/1/96. Subsequent fiscal years reflect anticipated merit increases. FISCAL NOTE REQUESTS AUTHORIZATION FOR ONE NEW PCN ONLY. Additional three positions are existing positions that will be transferred from other agencies for the Council staff.

12 months:	Executive Director	Rg. 23
6 months:	Program Manager	Rg. 21
	Research Analyst	Rg. 19
	Admin. Assistant	Rg. 14

TRAVEL

34.6

Two organizational meetings prior to 1/1/96, and one additional face-to-face meeting. Subsequent years, quarterly meetings. Assumes 10 Anchorage members, 7 Fairbanks members, 5 Juneau Executive Branch commissioners, 5 Juneau public members and two Anchorage council staff members. Current market conditions are enabling travelers to fly to Anchorage at reduced rates. However, long-term continuation of these rates is unknown and fiscal note assumes travel costs at normal airfare. Lower rates will be utilized when available. The Office of the Governor will absorb the costs of administering travel and per diem.

Airfare:

Two Anchorage meetings	=	14,704
Per diem/local trans.	=	6,596
One Juneau meeting	=	9,290
Per diem/local trans.	=	4,036

CONTRACTUAL

66.8

Professional Services:	=	42,200
------------------------	---	--------

labor economist time for
project and data base analysis

Communication:

Teleconference meetings	=	1,750
-------------------------	---	-------

(2 meetings first year, subsequent years 3 meetings
and one statewide public hearing)

Telephone:	=	6,000	
(toll costs, base/local fixed costs, fax 1000/mo x 6.0 months first year)			
Postage:	=	1,800	
(300/mo x 6 months first year)			
Transportation:			
Freight and express charges			
100/mo x 6.0 (first year)	=	600	
Advertising/Printing:			
Public notice requirements	=	2,000	
Minor Repair, Maintenance:	=	750	
(second and subsequent years)			
Rental for office space:			
900 nsf x \$2.15 x 6 mos	=	11,610	
subsequent years 23,220			
Rental space for council meetings and public hearings	=	1,000	
SUPPLIES			3.0
Data processing/office/duplicating supplies \$500/mo x 6 mos.	=	3,000	
EQUIPMENT			33.5
Communication:			
Phone system	=	4,000	
Data Processing Equipment:			
PCs, system printers, network token rings, cableing, network and work stations software	=	17,000	
Furniture/Office equipment:			
offices/work stations			
file cabinets, bookcases	=	6,500	
Fax machine	=	2,500	
Mail Machine/Scale	=	3,500	

Assumptions for AHRIC Fiscal Notes:

- Each department with a seat on the AHRIC contributes to the cost of administering the council.
- The primary sources of funding and staff will be the JTC and GCOVE, which the AHRIC replaces.
- The STEP program will cover the cost of the executive director for at least the first year.
- The rest of the cost is shared among the departments on a proportionate basis according to how much each department spends on activities likely to be associated with the AHRIC.
- The University's share will be made up from the School to Work Program.
- The FY 96 fiscal note assumes sunset of the JTC and GCOVE on January 1, 1996 and one half year of interagency transfers to Governor's Office.
- Departments may contribute in kind services such as research or administrative assistance to make up their share.
- Once the legislation is passed, memorandums of agreement will be signed between the departments and Governor's Office detailing cost sharing arrangements.
- It is very likely that within the next two years the AHRIC will administer block grants for workforce development from the federal government and distribute funds back to the departments – thus out year fiscal notes are highly speculative.
- Formation of the AHRIC within the Governor's Office is only the first step in a comprehensive long-term workforce development effort.

FISCAL NOTE

No. 2

Bill Version: HB 280

(H) Publish Date: 3/24/95

**STATE OF ALASKA
1995 LEGISLATIVE SESSION**

Revision Date: March 17, 1995 Department: Commerce and Economic Development
 Title: An Act creating the Alaska Human Resources BRU: Economic Development
 Investment Council... Component: Economic Development
 Sponsor: Governor
 Requestor: Rules Committee COMPONENT SERIAL NO. 801

Expenditures/Revenues	(Thousands of Dollars)					
OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0
CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
CHANGE IN REVENUES	0.0	0.0	0.0	0.0	0.0	0.0

FUND SOURCE	(Thousands of Dollars)					
1002 Federal Receipts						
1003 GF Match						
1004 General Fund						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY 95) cost: \$ _____

POSITIONS
FULL-TIME
PART-TIME
TEMPORARY

ANALYSIS: (Attach a separate page if necessary)

The following amounts will be expensed as interagency transfers to the Office of the Governor to fund administration of the AHRIC. DCED will absorb the cost; no additional funding is requested.

FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
0.7	0.6	0.4	0.4	0.5	0.5

Prepared by: Guy Bell, Director Phone: 465-2505
 Division: Administrative Services Date: March 17, 1995
 Approved by Commissioner: William L. Hensley Date: 3/17/95
 Agency: Commerce and Economic Development

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ZERO FISCAL NOTE - CED

Revision Date: _____ Dept. Affected: Community & Regional Affairs
 Title: "An Act creating the AK Human Resource BRU: Employ/Training/Rural Development
Investment Council . . ." Component: JPTA
 Sponsor: Governor
 Requestor: Rules Committee COMPONENT SERIAL NO. 1180

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE FUND SOURCE:						
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FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

Estimate of current (FY95) Impact \$ _____

ANALYSIS: (Attach a separate page if necessary)
 This agency, being involved in human resources development, will be participatory in council organization and activities. The council's administrative costs will be funded by interagency transfer to the Office of the Governor from existing budgeted funds.

Prepared by: Remond Henderson, Director *Remond Henderson* Phone: 465-4708
 Division: Administrative Services Date: 3/20/95

Approved by Commissioner: Remond Henderson for Mike Irwin Date: 3/20/95

Agency: Community & Regional Affairs

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FISCAL NOTE

STATE OF ALASKA
1995 LEGISLATIVE SESSION

Revision Date: _____
 Title: Establishing an Alaska Human Resource Investment Council
 Sponsor: Governor Knowles
 Requester: _____

Department Affected: Education
 BRU: Education Program Support
 Component: Adult and Vocational Education Administration
 COMPONENT SERIAL NO. _____ 180

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
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REVENUE FUND SOURCE:						
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FUNDING:

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY95) impact: \$ 0.0

ANALYSIS: (Attach a separate page if necessary.)

This legislation establishes an Alaska Human Resource Investment Council as the lead state planning and coordinating entity for federal, state, and local employment training and human resource programs. Subject to legislative appropriation, the budget for the council is to be drawn from money available to the programs that are coordinated by the council. The department will support the AHRIC from existing funds available for that purpose.

Prepared by: Vince Barry, Director Phone: 465-8689
 Division: Education Program Support Date: March 20, 1995
 Approved by Commissioner: *Shirley Holloway* Shirley Holloway, Ph.D.
 Agency: Education Date: March 20, 1995

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FISCAL NOTE

No. 5

Bill Version: HB 280

(H) Publish Date: 3/24/95

STATE OF ALASKA
1995 LEGISLATIVE SESSION

Revision Date: _____
 Title: An Act establishing the Alaska Human Resource
 Investment Council _____
 Sponsor: Governor
 Requestor: Governor

Dept. Affected: Health and Social Services
 BRU: Public Assistance Admin
 Component: Alaska Work Programs
 COMPONENT SERIAL NO. 238
 See also (SN#): _____

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY96	FY97	FY98	FY99	FY00	FY01
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGES IN REVENUES	0.0	0.0	0.0	0.0	0.0	0.0
----------------------------	------------	------------	------------	------------	------------	------------

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0
1004 GF	0.0	0.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
Other (please specify)	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of any current year (FY95) cost: \$0.0

ANALYSIS: (Attach a separate page if necessary)

This bill establishes a lead state planning and coordinating entity for certain federal, State, and local employment and training and human resources. This entity, known as the Alaska Human Resource Investment Council (AHRIC), consolidates several existing councils, including AJTC. As a voting member of the AJTC, the passing of this bill will transfer DHSS' membership to AHRIC. The cost for participation will be shared by all agencies from existing budgets. Participation as an AHRIC member is business as usual. No additional funds are requested.

Prepared by: _____
 Division: _____

Jim Nordlund, Director
Public Assistance

Phone: (907) 465-2680
 Date: 03/17/95

Approved by Commissioner: _____
 Agency: _____

Karen Perdue, Commissioner
Department of Health & Social Services

Date: 3/17/95

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FISCAL NOTE

No. 6
 Bill Version: HB 280
 (H) Publish Date: 3/24/95

STATE OF ALASKA
1995 LEGISLATIVE SESSION

Revision Date: _____ Department Affected: Labor
 Title: Establish the Alaska Human BRU: Employment Security
Resource Investment Council Component: _____
 Sponsor: Rules Committee Employment/Unemployment Services
 Requestor: Governor COMPONENT SERIAL NO. 1807

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
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CHANGE IN REVENUE FUND SOURCE #						
------------------------------------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipt						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY95) impact: \$ None

ANALYSIS: (Attach a separate page if necessary)
 The proposed bill would establish the Alaska Human Resource Investment Council by consolidating three existing employment and training councils. The Department of Labor will absorb a share of the support of the new council within existing funds.

Prepared by: Rebecca J. Nance, Director *Sally Sadler* Phone: 465-2712
 Division: Employment Security Division Date: 3/17/95

Approved by Commissioner: Tom Cashen, Commissioner
 Agency: Department of Labor *Tom Cashen* Date: 3/17/95

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STATE OF ALASKA
1995 LEGISLATIVE SESSION

FISCAL NOTE

No. 7
Bill Version: HB 280
(H) Publish Date: 3/24/95

Revision Date:
Title: ALASKA HUMAN RESOURCE INVESTMENT COUNCIL

Department Affected: **University of Alaska**
BRU: ALL
Component: ALL

Sponsor:
Requestor:

COMPONENT SERIAL NO.

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY96	FY97	FY98	FY99	FY00	FY01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE FD SOURCE						
-------------------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

1002 FEDERAL FUNDS						
1003 GF MATCH						
1004 GENERAL FUND						
1006 GF/MHTIA						
OTHER						
TOTAL FUNDING	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:						
FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary.)

Prepared by: Wendy Matheny, Budget Analyst
Division: Statewide Budget Office

Phone: 463-3086
Date: 3/20/95

Approved by: Wendy Redman, Vice President
Agency: University Relations

Date: 3/20/95

Distribution (by preparer): Legislative Finance; Legislative Sponsor, Requestor, OMB, & Impacted Agencies).

HOUSE COMMITTEE REPORT

(7)
 Date Referred: March 24, 1995 FURTHER REFERRALS: Finance

Date of Committee Action: 4/27/95

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered: HB 280

HOUSE BILL NO. 280 HUMAN RESOURCE INVESTMENT COUNCIL

"An Act establishing the Alaska Human Resource Investment Council and transferring certain functions of other entities to the council; establishing a planning mechanism for employment training and other human resource investment needs; and providing for an effective date."

recommends it be replaced with the following committee substitute CS HB 280 (HES) the same title
 new title

additional referral to _____ Committee
 attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) APPROVES PREVIOUS: (Dept/Date)
 fiscal note(s) _____ fiscal note(s) Off. of Governor

zero fiscal note(s) _____ zero fiscal note(s) CEO, CTRA, DOE, H+SS, Labor, U of A

SIGNING WITH RECOMMENDATIONS	DP	DNP	NR	AM
<i>Wally Rokeby</i>	✓			
<i>Henry Jordan</i>			✓	
<i>Don Can Beberde</i>			✓	
<i>[Signature]</i>			✓	
<i>Caren Robinson</i>	✓			

CHAIR'S SIGNATURE *Can Beberde*

MSG: 1410 NO FURTHER INFORMATION

ENTER Pg# 05 PF2 NextC# ynnnn PF3 Exit PF4 Menu PF5 Update PF7 Bwd PF8 Fwd

04/27/95 LEGISLATIVE TELECONFERENCE NETWORK LTN1405

08:36:16 N CONFERENCE DISPLAY PAGE 05 - PARTICIPANTS BY SITE L362

TCN 50614 T/C DATE: 04/20/95 TIME: 14:00 to 15:00 STATUS: 7 STATS IN

SITE: LIO ANC VTS ANCHORAGE

1	DEBRA	CALL	AJTC	T 01 HB 280
	PO BOX 93330	ANCHORAGE	AK 99509	(907)561-3200
2	SARAH	SCANLAN	NANA	T 01 HB 280
	1001 E BENSON BLVD	ANCHORAGE	AK 99508	(907)265-4100
3	CAROL	AKERELREA	AJTC	O 01 HB 280
	333 W 4TH AVE	ANCHORAGE	AK 99501	(907)269-4653
4	SUSAN	DOHERTY	SCH WORK PROJECT	O 01 HB 280
	PO BOX 196247	ANCHORAGE	AK 99519	(907)263-2638
5	TEENY	METCALFE	DCRA	O 01 HB 280
	333 W 4TH	ANCHORAGE	AK 99501	(907)269-4659
6	MARION	ESTELLE		O 01 HB 280
	601 W 47TH NO 3	ANCHORAGE	AK 99503	(907)562-0063

MSG: 1410 NO FURTHER INFORMATION

ENTER Pg# 09 PF2 NextC# ynnnn PF3 Exit PF5 Update PF7 Bwd PF8 Fwd PF12 Quit

04/27/95 LEGISLATIVE TELECONFERENCE NETWORK LTN1405

08:36:21 N CONFERENCE DISPLAY PAGE 05 - PARTICIPANTS BY SITE L362

TCN 50614 T/C DATE: 04/20/95 TIME: 14:00 to 15:00 STATUS: 7 STATS IN

SITE: LIO BAR VTS BARROW

1	MRS. SUSAN	RINKER	AK ADULT ED ASOC	O 01 HB 280
	PO BOX 122	BARROW	AK 99723	(907)852-9130

MSG: 1410 NO FURTHER INFORMATION

ENTER Pg# 09 PF2 NextC# ynnnn PF3 Exit PF5 Update PF7 Bwd PF8 Fwd PF12 Quit

04/27/95 LEGISLATIVE TELECONFERENCE NETWORK LTN1405

08:36:21 N CONFERENCE DISPLAY PAGE 05 - PARTICIPANTS BY SITE L362

TCN 50614 T/C DATE: 04/20/95 TIME: 14:00 to 15:00 STATUS: 7 STATS IN

SITE: LIO BAR VTS BARROW

1 MRS. SUSAN
PO BOX 122

RINKER
BARROW

AK ADULT ED ASOC O 01 HB 280
AK 99723 (907)852-9130

MSG: 1410 NO FURTHER INFORMATION

ENTER Pg# 09 PF2 NextC# ynnnn PF3 Exit PF5 Update PF7 Bwd PF8 Fwd PF12 Quit

04/27/95 LEGISLATIVE TELECONFERENCE NETWORK LTN1405
08:41:10 N CONFERENCE DISPLAY PAGE 05 - PARTICIPANTS BY SITE L362
TCN 50614 T/C DATE: 04/20/95 TIME: 14:00 to 15:00 STATUS: 7 STATS IN
SITE: LIO MAT VTS MATSU
1 MS JAN TATLOW T 01 HB 280
POB 1621 PALMER AK 99645 (547)745-4488

MSG: 1410 NO FURTHER INFORMATION

ENTER Pg# 09 PF2 NextC# ynnnn PF3 Exit PF5 Update PF7 Bwd PF8 Fwd PF12 Quit

04/27/95 LEGISLATIVE TELECONFERENCE NETWORK LTN1405
08:41:17 N CONFERENCE DISPLAY PAGE 05 - PARTICIPANTS BY SITE L362
TCN 50614 T/C DATE: 04/20/95 TIME: 14:00 to 15:00 STATUS: 7 STATS IN
SITE: LIO MAT VTS MATSU
1 MS JAN TATLOW T 01 HB 280
POB 1621 PALMER AK 99645 (547)745-4488

04/27/95 LEGISLATIVE TELECONFERENCE NETWORK SYSTEM LTN1401
 08:32:40 N CONFERENCE DISPLAY PAGE 01 - ORDER SUMMARY L362
 TCN 50614 T/C DATE: 04/20/95 TIME: 14:00 to 15:00 STATUS: 7 STATS IN
 SPONSOR: HHES HOUSE HEALTH, EDUCATION & SOCIAL SERVICE CHAIRS: TOOHEY
 PURPOSE: PUB PUBLIC-HEARING LEGISLATIVE BUNDE
 1ST ITEM: HB 280 HUMAN RESOURCE INVESTMENT COUNCIL 1 ITEMS ON AGENDA
 CONTACT: LYNNE SMITH TEL: (907)465-6825 MODERATOR: ZZZ
 LOCATION STAFF
 CHAIRING SITE: JUNEAU CAPITOL ROOM: CAP106 PRINTER: L324
 PARTICIPATING LIOs: 4 VOLUNTEER SITES: 0 OFFNETS: 0

SPONSOR REMARKS(PUBLIC): TESTIMONY ALLOWED: Y 4 MINUTE LIMIT:
 HB 280 IS PRESENTLY THE FIRST BILL ON THE CALENDAR.

BACKUP MATERIAL: N

UPDATE NO: 3 ENTERED BY: LHSCHES LAST UPDATED BY: LIOCELI
 REQUESTED ON: 04/18/95 ON: 04/18/95 ON: 04/25/95

MSG:
 ENTER Pg# 02 PF2 NextC# ynnnn PF3 Exit PF4 Menu PF6 Print PF12 Quit

04/27/95 LEGISLATIVE TELECONFERENCE NETWORK LTN1403
 08:36:05 N CONFERENCE DISPLAY PAGE 03 - PARTICIPATING LIOs L362
 TCN 50614 T/C DATE: 04/20/95 TIME: 14:00 to 15:00 STATUS: 7 STATS IN

* LIO	NAME	ROOM ADDRESS	ROOM#	MODERATOR
ANC	ANCHORAGE	716 W 4TH, #200	ZZZ	ZZZ LOCATION STAFF
BAR	BARROW	COURTHOUSE #305	ZZZ	ZZZ LOCATION STAFF
* JNU	JUNEAU	CAPITOL	CAP106	ZZZ LOCATION STAFF
MAT	MATSU	165 E PARKS HWY.	ZZZ	ZZZ LOCATION STAFF

MSG: 1410 NO FURTHER INFORMATION
 ENTER Pg# 04 PF2 NextC# ynnnn PF3 Exit PF4 Menu PF5 Update PF7 Bwd PF8 Fwd

04/27/95 LEGISLATIVE TELECONFERENCE NETWORK LTN1404
 08:36:13 N CONFERENCE DISPLAY PAGE 04 - VOLUNTEER & OFF-NET SITES L362
 TCN 50614 T/C DATE: 04/20/95 TIME: 14:00 to 15:00 STATUS: 7 STATS IN

* LIO	VTS	NAME	ADDRESS	CONTACT	TELEPHONE
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04720/95 LEGISLATIVE TELECONFERENCE NETWORK SYSTEM LTN1150
14:05:32 PARTICIPANT LIST (TESTIFIERS ONLY) BY:MAT
TCN:50614 SCHEDULED FOR:04/20/95 14:00 TO 15:00 FOR:MAT
PUBLIC HEARING HOUSE HEALTH, EDUCATION & SOCIAL SERVICE
LOCATION: MATSU /
HB 280 / MS / JAN / TATLOW ✓ TESTIFY

04/20/95 LEGISLATIVE TELECONFERENCE NETWORK SYSTEM LTN1150
14:00:29 PARTICIPANT LIST (ALL PARTICIPANTS) BY:ANC
TCN:50614 SCHEDULED FOR:04/20/95 14:00 TO 15:00 FOR:ANC
PUBLIC HEARING HOUSE HEALTH, EDUCATION & SOCIAL SERVICE
LOCATION: ANCHORAGE /
HB 280 / DEBRA / CALL / AJTC ✓ TESTIFY
HB 280 / SARAH / SCANLAN / NANA ✓ TESTIFY

CS FOR HOUSE BILL NO. 280(HES)

IN THE LEGISLATURE OF THE STATE OF ALASKA

NINETEENTH LEGISLATURE - FIRST SESSION

BY THE HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

Offered:

Referred:

Sponsor(s): HOUSE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

A BILL

FOR AN ACT ENTITLED

1 "An Act establishing the Alaska Human Resource Investment Council and
 2 transferring certain functions of other entities to the council; abolishing the
 3 Employment Security Advisory Council; establishing a planning mechanism for
 4 employment training and other human resource investment needs; and providing
 5 for an effective date."

6 **BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:**

7 * **Section 1. LEGISLATIVE FINDINGS AND PURPOSE.** (a) The legislature finds that

8 (1) the state's most important resource is its people and a well-trained work
 9 force is essential for economic opportunity and the future fiscal well-being of the state;

10 (2) if the state is to be competitive, it must continue to produce a literate,
 11 reliable, skilled, and professional work force in order to meet the current and future needs of
 12 the state's employers;

13 (3) to continue to produce a competitive work force, the work force

1 development and education programs in this state must be integrated to provide a
2 comprehensive system of education and training opportunities necessary to maintain the
3 readiness of the state's work force now and in the future;

4 (4) to maximize the effectiveness of education and job training opportunities
5 in the state, an alliance of available resources in the public and private sectors in the state is
6 essential;

7 (5) the creation of an alliance of education and job training opportunities in
8 the state is consistent with national efforts to consolidate federally funded programs into an
9 integrated system to provide a single entity to address issues in these programs;

10 (6) the creation of the Alaska Human Resource Investment Council will ser-
11 a vital role in forging such an alliance among all these programs to make training accessible
12 to every Alaskan, to allow Alaskans, especially those persons in rural Alaska, to compete in
13 the job marketplace.

14 (b) The purposes of this Act are

15 (1) to establish the Alaska Human Resource Investment Council to develop and
16 oversee the implementation of a comprehensive state human resource investment system;

17 (2) to promote an efficient, effective, and integrated system of employment
18 education and training programs and services so that all Alaskans have the skills and
19 opportunities necessary to earn a living wage and to meet the future business needs of the
20 state.

21 * Sec. 2. AS 14.35.020(b) is amended to read:

22 (b) When required by any of the Acts described in AS 14.35.010, the board
23 shall

24 (1) prepare, submit, and supervise the administration of the plans for
25 vocational education and vocational rehabilitation;

26 (2) select a state director of vocational education;

27 (3) establish the minimum qualifications for teachers, supervisors, or
28 directors;

29 (4) determine the prorated basis on which money shall be available for
30 the salary and necessary travel expenses of the state director of vocational education;

31 (5) consider the advice of the Alaska Human Resource Investment

1 **Council established in AS 44.19.620 regarding employment training needs and**
2 **advise that council in the development of vocational education programs.**

3 * Sec. 3. AS 14.42.015(a) is amended to read:

4 (a) There is in the Department of Education the Alaska Commission on
5 Postsecondary Education consisting of

6 (1) two members of the Board of Regents of the University of Alaska
7 designated by the members of that body;

8 (2) one person representing private higher education in the state
9 selected jointly by the Boards of Trustees of Alaska Pacific University and Sheldon
10 Jackson College from among their membership;

11 (3) one person representing the Department of Education selected by
12 the state Board of Education;

13 (4) four persons broadly and equitably representative of the general
14 public appointed by the governor;

15 (5) one member of the Alaska Human Resource Investment Council
16 established in AS 44.19.620 [STATE ADVISORY COUNCIL ON VOCATIONAL
17 EDUCATION] designated by the members of that body;

18 (6) one person from the members of the local community college
19 advisory councils appointed by the governor;

20 (7) two members from the legislature, one of whom shall be appointed
21 by the president of the senate and one by the speaker of the house of representatives;

22 (8) one person appointed in accordance with (e) of this section who is
23 a full-time student as defined in AS 14.43.160;

24 (9) one administrator appointed by the governor from a proprietary
25 institution of postsecondary education that has an authorization to operate in the state
26 issued under AS 14.48.

27 * Sec. 4. AS 39.50.200(b) is amended by adding a new paragraph to read:

28 (55) Alaska Human Resource Investment Council (AS 44.19.620).

29 * Sec. 5. AS 44.19 is amended by adding new sections to read:

30 ARTICLE 12. ALASKA HUMAN RESOURCE INVESTMENT COUNCIL.

31 Sec. 44.19.620. ALASKA HUMAN RESOURCE INVESTMENT COUNCIL.

1 (a) The Alaska Human Resource Investment Council is established in the Office of
2 the Governor. The council consists of the following, not to exceed 26 voting
3 members:

4 (1) the lieutenant governor or the lieutenant governor's designee;

5 (2) the commissioners of commerce and economic development,
6 community and regional affairs, education, health and social services, and labor, or
7 each respective commissioner's designee;

8 (3) one representative from the University of Alaska;

9 (4) four additional representatives of education, with one from local
10 public education, one from secondary vocational education, one from a postsecondary
11 vocational education institution, and one from adult basic education;

12 (5) four representatives of business and industry, with at least two
13 representatives from the private industry councils appointed under 29 U.S.C. 1512 and
14 subject to reconstitution under 29 U.S.C. 1515;

15 (6) four representatives of organized labor that the governor shall
16 appoint from lists of nominees submitted by recognized state labor organizations; the
17 governor may reject a list submitted under this paragraph and request that another list
18 be submitted;

19 (7) at least one representative from an organization representing
20 employment and training needs of Alaska Natives;

21 (8) at least one representative of a community-based service
22 organization;

23 (9) at least one representative who has personal or professional
24 experience with developmental disabilities; and

25 (10) at least one and up to four additional private sector employers to
26 ensure a private sector majority and regional and local representation on the council
27 with at least one member from private industry councils representing private sector
28 business.

29 (b) Additional nonvoting members may be appointed to the council from
30 government or nongovernment entities.

31 Sec. 44.19.621. APPOINTMENT AND TERM OF MEMBERS. (a) Members

1 of the Alaska Human Resource Investment Council other than those listed in
2 AS 44.19.620(a)(1) and (2) are appointed by the governor and serve at the pleasure
3 of the governor.

4 (b) The voting members of the council other than those listed in
5 AS 44.19.620(a)(1) and (2) serve for staggered four-year terms and may serve until a
6 successor is appointed. An appointment to fill a vacancy shall be made in the same
7 manner as the original appointment and for the balance of the unexpired term.

8 (c) The governor shall ensure that individuals appointed to the council have
9 sufficient expertise to effectively carry out the duties of the council. Expertise of the
10 council includes, where appropriate, knowledge of the long-term needs of individuals
11 preparing to enter the work force; the needs of local, state, and regional labor markets;
12 and the methods for evaluating the effectiveness of vocational training programs in
13 serving varying populations.

14 Sec. 44.19.622. COMPENSATION. Members of the Alaska Human Resource
15 Investment Council listed in or appointed under AS 44.19.620(a) serve without
16 compensation but are entitled to per diem and travel expenses authorized by law for
17 boards and commissions under AS 39.20.180. Nonvoting members of the council
18 appointed under AS 44.19.620(b) serve without compensation and are not entitled to
19 per diem and travel expenses.

20 Sec. 44.19.623. OFFICERS. The governor shall appoint co-chairs of the
21 Alaska Human Resource Investment Council from among the members listed in or
22 appointed under AS 44.19.620(a), one from the private sector membership and one
23 from the public sector membership. The co-chairs serve in that position at the pleasure
24 of the governor.

25 Sec. 44.19.624. MEETINGS, QUORUM, AND COMMITTEES. (a) The
26 Alaska Human Resource Investment Council shall meet at the call of the co-chairs to
27 conduct its business. A majority of the members listed in or appointed to the council
28 under AS 44.19.620(a) constitutes a quorum.

29 (b) The council may establish standing and special committees or
30 subcommittees, not necessarily consisting of council members, to advise and assist the
31 council in carrying out its functions assigned by federal or state statute.

1 Sec. 44.19.625. COUNCIL AS STATE PLANNING ENTITY. The Alaska
2 Human Resource Investment Council shall act as the lead state planning and
3 coordinating entity for state human resource programs administered under

4 (1) 29 U.S.C. 1501 - 1792b (Job Training Partnership Act);

5 (2) 20 U.S.C. 2301 - 2471 (Carl D. Perkins Vocational and Applied
6 Technology Education Act);

7 (3) 20 U.S.C. 1201 - 1213d (Adult Education Act);

8 (4) 29 U.S.C. 49 - 491-1 (Wagner - Peyser Act);

9 (5) 42 U.S.C. 681 - 687 (Job Opportunities and Basic Skills Training
10 Program) for needy families with children under the Social Security Act;

11 (6) the employment program established under 7 U.S.C. 2015(d)(4)
12 (Food Stamp Act of 1977);

13 (7) all federal programs designated as successors to the programs listed
14 in (1) - (6) of this section; and

15 (8) all state laws involving employment training, vocational education,
16 workforce development, and community service.

17 Sec. 44.19.626. FUNCTIONS OF THE COUNCIL. (a) As the lead state
18 planning and coordinating entity, the Alaska Human Resource Investment Council has
19 responsibility, to the extent authorized by federal and state law, for planning and
20 coordinating federal, state, and local efforts in human resource programs in this state
21 related to employment training.

22 (b) The council shall

23 (1) facilitate the development of statewide policy for a coordinated and
24 effective employment training and education system in this state;

25 (2) identify the human resource investment needs in the state and
26 develop a plan to meet those needs;

27 (3) review the provision of services and the use of money and resources
28 by the human resource programs listed in AS 44.19.625;

29 (4) assume the duties and functions of the state councils described
30 under the laws relating to the federal human resource programs listed in AS 44.19.625;

31 (5) advise the governor and state and local agencies on the development

1 of state and local standards and measures relating to applicable human resource
2 programs;

3 (6) submit to the governor and the legislature a biennial strategic plan
4 to accomplish the goals developed to meet human resource investment needs;

5 (7) monitor for the implementation and evaluate the effectiveness of the
6 strategic plan developed by the council;

7 (8) submit an annual report to the governor about the success or failure
8 of the efforts of the council in meeting its goals based on quantifiable outcome
9 assessments; the council shall notify the legislature that the report is available; and

10 (9) adopt regulations under AS 44.62 (Administrative Procedure Act)
11 to carry out the purposes of AS 44.19.620 - 44.19.627.

12 (c) The council may receive money designated for human resource programs
13 and may disburse money, including grants, to human resource projects in accordance
14 with AS 37.07 (Executive Budget Act). The council may enter into partnership
15 agreements through appropriate administrative agencies with private industry training
16 entities within the state in order to facilitate the coordination of training opportunities.

17 Sec. 44.19.627. ADMINISTRATION. (a) The Office of the Governor shall
18 provide professional, technical, and administrative staff for the Alaska Human
19 Resource Investment Council.

20 (b) Subject to legislative appropriations, and in accordance with AS 37.07
21 (Executive Budget Act), the council's budget is funded from programs for which the
22 council is the lead state planning and coordinating entity under AS 44.19.625.

23 * Sec. 6. AS 44.47.752 is amended to read:

24 Sec. 44.47.752 ADMINISTRATION. (a) The Alaska Human Resource
25 Investment [STATE JOB TRAINING COORDINATING] Council established in
26 AS 44.19.620 [UNDER 29 U.S.C. 1532] shall oversee the incentive program. The
27 service delivery areas established under 29 U.S.C. 1511 and subject to redesignation
28 under 29 U.S.C. 1515 shall be used in the administration of the incentive program.
29 The private industry councils appointed under 29 U.S.C. 1512 and subject to
30 reconstitution under 29 U.S.C. 1515 shall serve as the private industry councils for the
31 incentive program.

1 (b) The [COORDINATING] council shall divide appropriations for the
2 incentive program equally among the private industry councils. If a private industry
3 council lacks sufficient money to fund a proposal, the private industry council may
4 apply to the [COORDINATING] council for additional funding. The
5 [COORDINATING] council may approve reallocation of money from one service
6 delivery area to another to fund a particular proposal if it finds that the reallocation
7 will best serve the purposes of the program.

8 (c) The [COORDINATING] council shall adopt regulations under AS 44.62
9 (Administrative Procedure Act) to implement AS 44.47.750 - 44.47.772.

10 * Sec. 7. AS 44.47.762(b) is amended to read:

11 (b) The [COORDINATING] council shall adopt regulations concerning
12 retention of records.

13 * Sec. 8. AS 44.47.762(c) is amended to read:

14 (c) The [COORDINATING] council shall report annually to the legislature
15 concerning the incentive program no later than February 1.

16 * Sec. 9. AS 44.47.772(1) is amended to read:

17 (1) "[COORDINATING] council" means the Alaska Human Resource
18 Investment [STATE JOB TRAINING COORDINATING] Council established in
19 AS 44.19.620 [UNDER 29 U.S.C. 1532];

20 * Sec. 10. AS 47.25.310(b) is amended to read:

21 (b) When determining whether a person has sufficient work history for
22 purposes of qualifying for benefits as the unemployed principal wage earner in a
23 family that includes a dependent child, the department shall consider as quarters of
24 qualifying work up to four calendar quarters in the proper time period in which the
25 person (1) attended on a full-time basis an elementary school, a secondary school, or
26 a federally approved vocational or technical training course that is designed to prepare
27 the person for gainful employment; or (2) participated in an education or training
28 program established under 29 U.S.C. 1501 - 1792b ([THE] Job Training Partnership
29 Act [(P.L. 97-300)] or a training and employment program operated or funded by the
30 Alaska Human Resource Investment Council established in AS 44.19.620 [STATE
31 JOB TRAINING COORDINATING COUNCIL IN THE DEPARTMENT OF

1 COMMUNITY AND REGIONAL AFFAIRS] through a grant from the Department
2 of Labor. A person may substitute quarters of education or training for quarters of
3 work only once in the person's lifetime to establish eligibility under AS 47.25.310 -
4 47.25.420.

5 * Sec. 11. AS 47.25.421(c) is amended to read:

6 (c) The department may carry out the program directly or through
7 arrangements or under contracts with administrative entities involved with 29 U.S.C.
8 1501 - 1792b ([THE] Job Training Partnership Act [(P.L. 97-300)]), as amended, with
9 state and local education agencies, and with other public agencies or private
10 organizations, including community-based organizations acceptable under federal
11 regulations. The department shall contract for services under the program when
12 feasible and in the state's interest. The department may adopt regulations to govern
13 the operation of the program components that are operated under contract by other
14 entities. Whether the department operates the program directly or through contract,
15 the department shall coordinate the program with programs operated in the state under
16 the Job Training Partnership Act and with other relevant employment, training, and
17 education programs available in the state, including programs operated by Indian or
18 Native organizations that receive grants from the federal government to operate their
19 programs under 42 U.S.C. 682(i) and programs operated or funded by the Alaska
20 Human Resource Investment Council established in AS 44.19.620 [STATE JOB
21 TRAINING COORDINATING COUNCIL IN THE DEPARTMENT OF
22 COMMUNITY AND REGIONAL AFFAIRS] through a grant from the Department
23 of Labor. The department shall consult with the Department of Education, the
24 Department of Labor, and the Department of Community and Regional Affairs to
25 promote coordination of the planning and delivery of services under the program with
26 programs operated by those departments.

27 * Sec. 12. Section 7(a), ch. 95, SLA 1989, is amended to read:

28 (a) The department may award a grant to the council [STATE JOB
29 TRAINING COORDINATING COUNCIL] to

- 30 (1) administer a state training and employment program; and
31 (2) award pilot project grants to qualified entities.

1 * Sec. 13. Section 7(b), ch. 95, SLA 1989, is amended to read:

2 (b) If a grant is awarded to the council [STATE JOB TRAINING
3 COORDINATING COUNCIL], the department shall annually provide to the council
4 a priority list of targeted projects or services, based on unemployment statistics,
5 unemployment insurance claims, occupational and industrial projections, availability
6 of other training and employment programs, and other relevant data. The department
7 shall also provide annually to the council a priority list of criteria for eligibility to
8 maximize services to those people most in need of training under this Act. In
9 developing the priority list for targeted projects and services, the department shall
10 solicit comments from the Department of Community and Regional Affairs,
11 Department of Education, Department of Commerce and Economic Development,
12 University of Alaska, organized labor, the council, and the administrative entities of
13 the substate service delivery areas established for the council.

14 * Sec. 14. Section 8(c), ch. 95, SLA 1989, is amended to read:

15 (c) [THE DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS
16 SHALL PROVIDE ADMINISTRATIVE SUPPORT TO THE COUNCIL TO
17 ADMINISTER THE PROGRAM.] To provide administration of the program, the
18 council may use the administrative entities of the substate service delivery areas
19 established for the council.

20 * Sec. 15. Section 9(1), ch. 95, SLA 1989, is amended to read:

21 (1) "council" means the Alaska Human Resource Investment [STATE
22 JOB TRAINING COORDINATING] Council established in AS 44.19.620 [THE
23 DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS UNDER 29 U.S.C.
24 1532 AND ADMINISTRATIVE ORDER NUMBER 74 OF THE GOVERNOR];

25 * Sec. 16. AS 23.20.025, 23.20.520(9); AS 39.05.060(a)(3); and AS 39.50.200(b)(9) are
26 repealed.

27 * Sec. 17. TRANSITION. On a quarterly basis during a transition period beginning on the
28 effective date of this section and ending January 1, 1996, the boards and councils that oversee
29 the federal and state programs to be assumed by the Alaska Human Resource Investment
30 Council established by this Act shall hold joint meetings, to be attended by one or more
31 representatives from each of those boards and councils. The purpose of these meetings is to

1 facilitate the transfer of functions to the Alaska Human Resource Investment Council and to
2 conclude the business of each of the other boards and councils. Staff support during the
3 transition period established in this section shall be provided by at least one member of the
4 staff of the Office of the Governor and by assignment of staff from each of the executive
5 branch departments that currently provide staff support for the respective other boards and
6 councils.

7 * Sec. 18. INITIAL APPOINTMENTS TO COUNCIL. (a) The terms of persons initially
8 appointed to the Alaska Human Resource Investment Council under AS 44.19.620(a)(3) - (10),
9 enacted by sec. 5 of this Act, shall be set as follows so as to establish the staggering of terms
10 required by AS 44.19.621(b), enacted by sec. 5 of this Act:

- 11 (1) at least five members shall be appointed for a term of four years;
- 12 (2) at least four members shall be appointed for a term of three years;
- 13 (3) at least four members shall be appointed for a term of two years; and
- 14 (4) at least four members shall be appointed for a term of one year.

15 (b) The terms of members initially appointed under AS 44.19.620(a)(4) - (6), enacted
16 by sec. 5 of this Act, shall be set so that the terms of no two members expire in the same
17 year.

18 (c) If more than one member is appointed under AS 44.19.620(a)(7) - (10), enacted
19 by sec. 5 of this Act, the terms of the members appointed under each of those provisions shall
20 be set so that the terms of no two members expire in the same year.

21 * Sec. 19. REPORT TO GOVERNOR ON CONSOLIDATION OF PROGRAMS. (a) The
22 Alaska Human Resource Investment Council shall research and prepare a report for
23 presentation to the governor by July 1, 1996, concerning investment in and development of
24 human resources in the state.

25 (b) The report must include recommendations on any additional state government
26 entities whose authority and duties may be transferred to the council by Executive Order,
27 Administrative Order, or legislation.

28 (c) The report must include recommendations concerning the consolidation of all
29 applicable federal, state, and local human resource programs for employment training, so that
30 those programs may be administered by one entity. The report must include recommendations
31 on which programs should be included in a consolidation, and what role each state agency

1 should have in the administration of human resource programs after consolidation. In making
2 its recommendations, the council shall consider administrative efficiency, from the point of
3 view of both state government and the recipient, and the quality of services.

4 * Sec. 20. REPORT TO GOVERNOR ON PRIVATE INDUSTRY COUNCILS. The
5 Alaska Human Resource Investment Council shall prepare and submit to the governor by
6 July 1, 1996, a report making recommendations to the governor on how best to take advantage
7 of the private industry council structure established in accordance with 29 U.S.C. 1501 -
8 1792b (Job Training Partnership Act). The report shall include the strengths, weaknesses, and
9 potential of the private industry councils appointed under 29 U.S.C. 1512 as they pertain to
10 the local oversight and administration of the applicable human resource investment programs.
11 Additional duties and programs that shall be considered in the report include the potential
12 relationship of private industry councils to certain federal grants, job corps recruitment,
13 veterans' vocational training, and guaranteed student loans for Title IV of the Higher
14 Education Act of 1965, as amended.

15 * Sec. 21. Section 17 of this Act takes effect immediately under AS 01.10.070(c).

16 * Sec. 22. Sections 1 - 15 and 18 - 20 of this Act take effect July 1, 1995.

17 * Sec. 23. Section 16 of this Act takes effect January 1, 1996.



An Anchorage/Mat-Su Consortium

PRIVATE INDUSTRY COUNCIL

P O. BOX 196650
ANCHORAGE, ALASKA 99519-6650
(907) 343-6560

Attention: Lynn Smith
Post-It brand fax transmittal memo 7671 # of pages 7

To <i>Rep. Toohay</i>	From <i>Janice Tallow</i>
Co.	Co.
Dept.	Phone # <i>373-5872</i>
Fax # <i>465-2137</i>	Fax # <i>376-0821</i>

MEMORANDUM

April 21, 1995

TO: Health, Education & Social Services Legislative Committee:

Co-Chair Representative Toohay
Representative G Davis
Representative Kokeberg
Representative Robinson

Co-Chair Representative Bunde
Representative Brice
Representative Vezcy

FROM Janice Tallow, Member of the Anchorage Mat-Su Private Industry Council-
representing Mat-Su Private Sector. Phone 907-745-4488-home 373-5872 work
FAX 907-376-0821

RE: House Bill 280- Establishing a Human Resource Investment Council.

I am very concerned that a strong link with the local communities may not exist in the configuration of the Alaska Human Resources Investment Council. The retention of some key components from Alaska's Job Training Partnership Act structure would help to maintain stability of employment /training programs and continuity of service for the individual participant. The inclusion of Private Industry Council members from the private sector and the three Service Delivery Area Managers as non voting members would be prudent in this time of major change. You may wish to refer the attachments included with this FAX: pages 21,22, 128 of the 1992 Job Training Reform Amendments, copy of page 4 of HB 280 noting requested changes and a copy of a letter written, on behalf of the Anchorage Mat-Su Private Industry Council, by Chairman Larry Hartig.

Recommendations:

Line 9/10 (5) four representatives from business and industry, with at least two representatives from private industry councils representing private sector businesses.

Line 22 (10) at least one and up to four additional members of the private sector to assure a private sector majority and regional and local representation on the council, with a least one member from private industry councils representing private sector business.

Line 24 (b) Additional non voting members may be appointed to the council from government and non government entities, to included the Managers of each of Alaska's three Service Delivery Areas.

There are 3 Private Industry Councils in Alaska - 1 Anchorage Mat-Su PIC, 2 Fairbanks PIC and 3 Balance of State PIC. Each PIC has developed strong linkages within their respective regions. Each PIC has provided services to the citizens and businesses that have met the needs of the participant and the demand of local/ State labor markets. PIC members and the non voting SDA managers may provide very valuable insight into what works and what doesn't work at the local level. In addition the PIC'S serve the training needs of youth and adults to include older workers. PIC members and non voting SDA managers will certainly help to broaden the vision of the Council and lessen the risk that some groups may not have a voice at the AHRIC table.

I am very supportive of the establishment of the AHRIC and see this Council as the piece tying together or the umbrella for the One Stop Career Development Centers and the Block Grant process Congress is considering.

You may already know JTPO (Job Training Partnership Office) in DCRA wrote for an initial funding, to write for grant funds from the Federal Government to pilot project 3 Career Development Centers in Alaska, one in each SDA. A 23 member TAG team has been working very hard to meet the May 15th deadline. Positive results from this application for funds will put Alaska in the for front. Incidentally, Alaska was one of 17 States to receive the initial grant preparation funds. Also, with regards to the One Stop Career Development Centers I am pleased to report a group meet in the Mat-Su Borough yesterday for planning purposes for the pilot project in the Borough. The concept is very well received by all the attending providers.

Attachments: -copy of pages 121, 122, & 128 of the 1992 Job Training Reform Act Amendments of 1992. These pages discuss the composition of a Human Resources Investment Council
-copy of page 4 of HB 280 noting the requested changes.
-copy of a letter from Chairman Larry Hartig written on behalf of the Anchorage Mat-Su Private Industry Council.

TITLE VII--STATE HUMAN RESOURCE INVESTMENT COUNCIL.

SEC. 701. ESTABLISHMENT AND FUNCTIONS.

- (a) **IN GENERAL.**--Each State may, in accordance with the requirements of this title, establish a single State human resource investment council (in this title referred to as the "State Council") that--
- (1) shall review the provision of services and the use of funds and resources under applicable Federal human resource programs and advise the Governor on methods of coordinating such provision of services and use of funds and resources consistent with the laws and regulations governing such programs;
 - (2) shall advise the Governor on the development and implementation of State and local standards and measures relating to applicable Federal human resource programs and coordination of such standards and measures;
 - (3) shall carry out the duties and functions prescribed for existing State councils described under the laws relating to the applicable Federal human resource programs;
 - (4) may identify the human investment needs in the State and recommend to the Governor goals for meeting such needs;
 - (5) may recommend to the Governor goals for the development and coordination of the human resource system in the State;
 - (6) may prepare and recommend to the Governor a strategic plan to accomplish the goals developed pursuant to paragraphs (4) and (5); and
 - (7) may monitor the implementation of and evaluate the effectiveness of the strategic plan prepared pursuant to paragraph (6).
- (b) **APPLICABLE FEDERAL HUMAN RESOURCE PROGRAM DEFINED.**--
- (1) **IN GENERAL.**--
 - (A) Except as provided in subparagraph (B), for purposes of this title, the term "applicable Federal human resource program" includes any program authorized under the provisions of law described under paragraph (2)(A) that the Governor and the head of the State agency responsible for the administration of such program jointly agree to include within the jurisdiction of the State Council.
 - (B) With respect to a program authorized under the Carl D. Perkins Vocational and Applied Technology Education Act (20 U.S.C. 2301 et seq.) under paragraph (2)(A)(ii), the term "applicable Federal human resource program" shall only apply to such program if, in addition to meeting the requirements of subparagraph (A), the State council on vocational education agrees to include such program under the jurisdiction of the State Council.
 - (2) **PROGRAMS.**--In accordance with the requirements of paragraph (1), applicable Federal human resource programs--
 - (A) may include the programs authorized under--
 - (i) this Act;
 - (ii) the Carl D. Perkins Vocational and Applied Technology Education Act (20 U.S.C. 2301 et seq.);
 - (iii) the National and Community Service Act of 1990 (42 U.S.C. 12501 et seq.);
 - (iv) the Adult Education Act (20 U.S.C. 1201 et seq.);
 - (v) the Wagner-Peyser Act (29 U.S.C. 49 et seq.);
 - (vi) part F of title IV of the Social Security Act (42 U.S.C. 681 et seq.); and
 - (vii) the employment program established under section 6(d)(4) of the Food Stamp Act of 1977 (7 U.S.C. 2015(d)(4)); and
 - (B) may not include programs authorized under the Rehabilitation Act of 1973 (29 U.S.C. 701 et seq.).

SEC. 702. COMPOSITION.

- (a) **IN GENERAL.**--Each State Council shall be composed as follows:
- (1) Each State Council shall include the head of each State agency responsible for the administration of an applicable Federal human resource program.
 - (2) (A) Each State Council shall include one or more representatives, appointed by the Governor to the State Council for a minimum of 2 years, from each of the following:
 - (i) Local public education.
 - (ii) A postsecondary institution.
 - (iii) A secondary or postsecondary vocational educational institution.
 - (iv) A community-based organization.
 - (B) The total number of representatives appointed under clause (i), (ii), and (iii) of subparagraph (A) shall constitute not less than 15 percent of the membership of the State Council.
 - (3) (A) Each State Council shall include individuals, appointed by the Governor to the State Council for a minimum of 2 years, from among the following:
 - (i) Representatives of business and industry, who shall constitute not less than 15 percent of the membership of the State Council, including individuals who are

- representatives of business and industry on private industry councils established within the State under section 102.
- (ii) Representatives of organized labor who--
- (I) shall be selected from among individuals nominated by recognized State labor federations; and
 - (II) shall constitute not less than 15 percent of the membership of the State Council.
- (B) If the State labor federation fails to nominate a sufficient number of individuals under subclause (I) of subparagraph (A)(ii) to satisfy the requirement under subclause (II) of such subparagraph, individual workers may be included on the State Council to satisfy such requirement.
- (b) **ADDITIONAL MEMBERS.**--Each State Council may also include additional qualified members, who may be selected from--
- (1) representatives from local welfare agencies;
 - (2) representatives from public housing agencies;
 - (3) representatives from units of general local government or consortia of such units, appointed from nominations made by the chief elected officials of such units or consortia;
 - (4) representatives from the State legislature;
 - (5) representatives from any State or local program that receives funding under an applicable Federal human resource program that the Governor determines to have a direct interest in the utilization of human resources within the State; and
 - (6) individuals who have special knowledge and qualifications with respect to special education and career development needs of hard-to-serve individuals.
- (c) **ADDITIONAL REQUIREMENTS.**--
- (1) **PERCENTAGE LIMITATION.**--None of the following categories of individuals may constitute more than 60 percent of the membership of each State Council:
 - (A) Individuals selected under subsection (a)(1).
 - (B) Individuals appointed under subsection (a)(2).
 - (C) Individuals appointed under subsection (a)(3)(A)(i).
 - (D) Individuals appointed under subsection (a)(3)(A)(ii).
 - (E) Individuals selected under subsection (b).
 - (2) **EXPERTISE.**--The Governor shall ensure that both the State Council and the staff of the State Council have sufficient expertise to effectively carry out the duties and functions of existing State councils described under the laws relating to the applicable Federal human resource programs. Such expertise shall include, where appropriate, knowledge of--
 - (A) the long-term needs of individuals preparing to enter the workforce;
 - (B) the needs of local, State, and regional labor markets; and
 - (C) the methods for evaluating the effectiveness of vocational training programs in serving varying populations.

SEC. 703. ADMINISTRATION.

- (a) **FUNDING.**--In order to carry out the functions of the State Council, each State establishing a State Council that meets the requirements of this title may--
- (1) use funds otherwise available for State councils under the applicable Federal human resource programs;
 - (2) use funds otherwise available under the applicable Federal human resource programs, consistent with the laws and regulations governing such programs, including funds available to carry out section 123(a)(2)(D), except that, with respect to the Carl D. Perkins Vocational and Applied Technology Education Act (20 U.S.C. 2301 et seq.), such State may use funds only to the extent provided under section 112(g) of such Act; and
 - (3) use funds, services, personnel, facilities and information provided by State and local public agencies, with the consent of such agencies.
- (b) **PERSONNEL.**--Each State Council may obtain the services of such professional, technical, and clerical personnel as may be necessary to carry out its functions.
- (c) **CERTIFICATION.**--Each State shall certify to the Secretary the establishment and membership of the State Council at least 90 days before the beginning of each period of 2 program years for which a job training plan is submitted under this Act.
- (d) **EQUITABLE FUNDING.**--Each State agency participating in a State Council under this title is encouraged to provide funds to support such Council in a manner consistent with its representation on such Council.

- (2) **REVIEW.**—The Secretary of Labor, the Governors, and the service delivery areas shall conduct a comprehensive review of the current policies, practices, procedures, and delivery systems relating to programs authorized under the Job Training Partnership Act for the purpose of ensuring the effective implementation of the amendments made by this Act. Such review shall include consideration of the appropriateness of current service delivery area designations, the representativeness of current State and local councils, the adequacy of current administrative systems, the effectiveness of current outreach, service delivery, and coordination activities, and other relevant matters.
- (j) **IMPLEMENTING REGULATIONS.**—The Secretary of Labor shall issue final regulations relating to the implementation of the amendments made by this Act not later than December 18, 1992.

AMENDMENTS TO NON-JTPA STATUTES

Following are conforming amendments contained in the Job Training Reform Amendments of 1992 which amends other acts with sections applicable to the Job Training Partnership Act.

* * *

CARL D. PERKINS VOCATIONAL AND APPLIED TECHNOLOGY EDUCATION ACT AMENDMENTS.—Section 112 of the Carl D. Perkins Vocational and Applied Technology Education Act (20 U.S.C. 2322) is amended—

- (A) in subsection (a), by striking "Each" and inserting "Except as provided in subsection (g), each"; and
- (B) by adding at the end the following new subsection:

- "(g) (1) In lieu of establishing the State council required under subsection (a), each State may satisfy the requirements of this section by designating the State human resource investment council established in accordance with title VII of the Job Training Partnership Act (in this subsection referred to as the "State Council") to carry out the duties described in subsection (d).*
- (2) Funds available under subsection (f) may be allotted to the State Council to carry out such duties and the other duties of the State Council if the Governor and head of the State agency responsible for administration of the programs under this Act agree to such an allotment. Only funds available under subsection (f) may be so allotted."*

* * *

ADULT EDUCATION ACT AMENDMENT.—Section 332(d) of the Adult Education Act (20 U.S.C. 1205a(d)) is amended by adding at the end the following new subsection:

- "(g) DESIGNATION OF STATE HUMAN RESOURCE INVESTMENT COUNCIL UNDER THE JOB TRAINING PARTNERSHIP ACT.—*
- (1) The requirements in this section shall be satisfied if a State designates the State human resource investment council established under title VII of the Job Training Partnership Act (in this subsection referred to as the "State Council") to carry out the duties described in subsection (f).*
- (2) Funds under this part may be allotted to the State Council to carry out such duties and the other duties of the State Council if the Governor and the head of the State agency responsible for carrying out programs under this Act agree to such an allotment."*

* * *

FOOD STAMP ACT OF 1977.—Section 5(1) of the Food Stamp Act of 1977 (7 U.S.C. 2014(l)) is amended by striking "section 204(3)" and inserting "section 204(b)(1)(C) or section 264(c)(1)(A)".

* * *

1 (1) the lieutenant governor or the lieutenant governor's designee;
2 (2) the commissioners of the departments of commerce and economic
3 development, community and regional affairs, education, health and social services,
4 and labor, or each respective commissioner's designee;

5 (3) one representative from the University of Alaska;

6 (4) four additional representatives of education, with one from local
7 public education, one from secondary vocational education, one from a postsecondary
8 vocational education institution, and one from adult basic education;

9 (5) four representatives of business and industry, with at least one
10 representative from the private sector membership of a private industry council.
11 representative from the private industry councils appointed under 29 U.S.C. 1512 and
12 subject to reconstitution under 29 U.S.C. 1515;

13 (6) four representatives of organized labor that the governor shall
14 appoint from lists of nominees submitted by recognized state labor organizations; the
15 governor may reject a list submitted under this paragraph and request that another list
16 be submitted;

17 (7) at least one representative from an organization representing
18 employment and training needs of Alaska Natives;

19 (8) at least one representative of a community-based service
20 organization;

21 (9) at least one representative who has personal or professional
22 experience with developmental disabilities; and

23 (10) at least one and up to four additional members of the private
24 sector to assure a private sector majority ^{to include 2 private sector members from private industry councils} and regional and local representation on the
25 council. (b) Additional nonvoting members may be appointed to the council

26 from government or nongovernment entities. ^{to include the Managers of Alaska's}
27 3 Service Delivery AREAS (SDA).

28 Sec. 44.19.621. APPOINTMENT AND TERM OF MEMBERS. (a) All
29 members of the Alaska Human Resource Investment Council other than those listed
30 in AS 44.19.620(a)(1) and (2) are appointed by the governor and serve at the pleasure
31 of the governor.

(b) All voting members of the council other than those listed in
AS 44.19.620(a)(1) and (2) serve for staggered four-year terms and may serve until a



"An Anchorage/Mat-Su Consortium"

**PRIVATE
INDUSTRY
COUNCIL**

P.O. BOX 196650
ANCHORAGE, ALASKA 99519-6650
(907) 343-6560

FILE

March 6, 1995

VIA FACSIMILE - 465-5400

Mr. Bob Rubadeau
State of Alaska
Office of the Lieutenant Governor

Re: Alaska Human Resource Investment Council (AHRIC)
February 28, 1995 draft proposal

Dear Mr. Rubadeau:

The Anchorage/Mat-Su Private Industry Council has not yet reviewed the proposed legislation to establish the AHRIC. I would like, however, to offer a few of my personal comments from the perspective of a long-time member of the PIC.

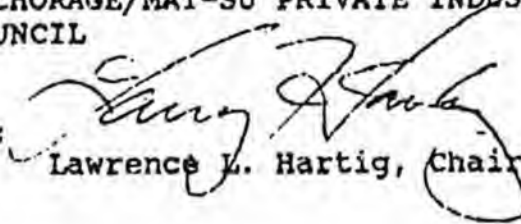
I recommend that section (a) of the bill require a representative from each of the three Private Industry Councils sit on the AHRIC. I also recommend adding at least one seat representing local employment and training programs. Authorization for this seat can be found in § 702(b)(5) and (6) of the 1992 JTPA amendments.

These representatives may provide valuable insight into what works and does not work at the local level. This will help provide a "reality check" on the AHRIC as it undertakes the difficult but necessary task of combining programs. Because PICs serve the whole gamut of youth and adult training needs and related assistance, the PIC members will help broaden the prospective of the AHRIC. This will lessen the risk that some client groups might not have a voice in the AHRIC.

Sincerely,

ANCHORAGE/MAT-SU PRIVATE INDUSTRY
COUNCIL

By:


Lawrence L. Hartig, Chair

llh/sly
cc: Anchorage/Mat-Su PIC
Lynn Taylor, Program Manager
0579100000\rubadeau.ltr

#1

A M E N D M E N T

OFFERED IN THE HOUSE

BY REPRESENTATIVE TOOHEY

TO: HB 280

- 1 Page 1, line 4, after "needs;":
- 2 Insert "relating to the membership of the Alaska Commission on Postsecondary
- 3 Education;"

- 4 Page 2, line 31, through page 3, line 23:
- 5 Delete all material.

- 6 Renumber the following bill sections accordingly.

- 7 Page 10, line 19, after "Sec. 15.":
- 8 Insert "AS 14.42.015(a)(5),"

- 9 Page 11, line 3:
- 10 Delete "sec. 5"
- 11 Insert "sec. 4"

- 12 Page 11, line 4:
- 13 Delete "sec. 5"
- 14 Insert "sec. 4"

- 15 Page 12, line 8:
- 16 Delete "Section 16"
- 17 Insert "Section 1:"

- 18 Page 12, line 9:

1 Delete "Sections 1 - 14 and 17 - 19"

2 Insert "Sections 1 - 13 and 16 - 18"

3 Page 12, line 10:

4 Delete "Section 15"

5 Insert "Section 14"

#2

A M E N D M E N T

OFFERED IN THE HOUSE

BY REPRESENTATIVE TOOHEY

TO: HB 280

1 Page 2, line 17, after "Alaska":

2 Insert "; and

3 (3) to sponsor a meaningful program of outcome assessment that effectively

4 measures the success or failure of the efforts of the Alaska Human Resource Investment

5 Council"

TONY KNOWLES
GOVERNOR



P.O. Box 110001
Juneau, Alaska 99811-0001
(907) 465-3500
Fax (907) 465-3532

STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

March 24, 1995

The Honorable Gail Phillips
Speaker of the House
Alaska State Legislature
State Capitol
Juneau, AK 99801-1182

Dear Speaker Phillips:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill that will establish the Alaska Human Resource Investment Council as the lead state entity to plan and coordinate federal, state, and local employment training and human resource programs. This bill consolidates the functions of three existing councils and commissions into a single council located in the Governor's office to provide coordinated oversight of job training programs throughout the state to ensure effective training that leads to employment of Alaskans.

This bill designs the Alaska Human Resource Investment Council (AHRIC) to meet the federal statutory requirements for a consolidated human resource investment council and is in response to anticipated changes that include the lump sum, block grant funding scenario presently being proposed in Congress. Twenty-one states have currently taken advantage of this option created under Title VII of the 1992 Job Training Partnership Act. It maximizes federal funds and avoids duplication of effort.

The consolidation will increase efficiency and effectiveness of job training and vocational education efforts within the state by combining the existing staff and board members of the State Job Training Coordinating Council, the Employment Security Advisory Council and the Governor's Council on Vocational Education. It reduces the current roster of 38 board and commission members to a maximum of 26. This bill also envisions a key staff position to oversee the development of a collaborative strategic plan, facilitate the transitional phase of the consolidation of the boards, and effect the merging of staff responsibilities in anticipation of major revisions in the Federal funding mechanisms for job training and vocational education.

GOVERNOR'S TRANSMITTAL LETTER

The Honorable Gail Phillips

March 24, 1995

Page 2

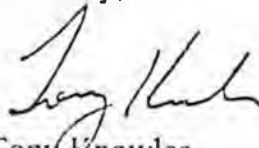
This legislation will provide an economy of scale for the many advisory and oversight groups presently involved in job training, adult, and vocational education; eliminate state agency overlap in planning and data collection; increase the efficiency and effectiveness of existing training programs to meet the changing needs of Alaskan employers through private sector involvement; better prepare Alaskan workers for Alaskan jobs with targeted training programs and recommend policy incentives for employers to seek out and hire Alaskan workers. In addition, the AHRIC will use its resources to open more opportunities for self-sufficiency to those Alaskan families presently receiving Aid to Families with Dependent Children in order to achieve our goal of putting our citizens presently receiving benefits back into the workforce with good jobs in the shortest time possible.

The council will be made up of at least 15 percent representation from education, 15 percent representation from industry, and 15 percent representation from labor, as well as other representation that will bring valuable input to the human resources strategic planning process. The bill also dictates that a private sector majority will sit on this board to insure that employers and labor have dynamic involvement in designing effective programs.

A full year of transition is proposed to insure the orderly transfer of functions from existing councils and commissions to AHRIC. The councils and their volunteer members will plan an orderly consolidation and contribute to the development of a long range strategic plan. The Governor's Office staff member will compile and facilitate this development. Thirteen additional state and federal programs may be considered during this period for inclusion under the advisory provisions of AHRIC.

Enactment of this bill would enable the state to promote an efficient, effective, and integrated system of employment education and training programs and services. I urge your support of the bill.

Sincerely,



Tony Knowles
Governor

ALASKA HUMAN RESOURCE INVESTMENT COUNCILSECTIONAL ANALYSIS

Section 1 of this bill sets out the legislative findings and the purpose for formulating the AHRIC. The findings specifically address the importance of developing an integrated strategic planning process to look at the state's myriad training and educational programs in order to promote a most effective Alaskan work force that is prepared for Alaskan jobs.

Section 2 directs the state Board of Education to consider the advice of the AHRIC regarding employment training needs and to advise the AHRIC in the development of vocational education programs. Section 3 makes a member of AHRIC a member of the Alaska Commission on Postsecondary Education, replacing a member of the Council on Vocational Education. The latter council, which is not created in state law, will be dissolved by governor's administrative order. Section 4 includes the AHRIC as a state board or commission whose membership is subject to the conflict of interest reporting requirements of AS 39.50.

Section 5 establishes the AHRIC in the Office of the Governor and sets out the membership of the council. Membership will be reduced from 38 today to at least 23, and up to 26, representatives from state agencies, education, labor, industry, community organizations, and at least one representative with a knowledge of developmental disabilities. One to four additional, undesignated positions are provided to assure a private sector majority on the council and to assure regional and local representation. The lieutenant governor and specified commissioners are members of the council. The governor would appoint the other members of the council, who would serve for staggered four-year terms. Additional nonvoting members could be appointed to the council. The governor is to ensure that the individuals appointed to the council have the expertise needed to perform the functions of the council.

Section 5 also establishes the AHRIC as the state planning and coordinating entity for certain state programs that are administered under a number of federal provisions. The functions of the AHRIC would include the facilitation of statewide human resources planning and the coordination of employment training and education programs. The AHRIC would assume the duties and functions of the state councils that currently direct or advise the agencies that operate the federal programs. The AHRIC also would submit a biennial strategic plan to the governor and the legislature and monitor the implementation of the strategic plan. Subject to legislative appropriation, the budget for the council is to be drawn from money available to the programs that are coordinated by the council.

Sections 6 through 15 provide statutory and session law changes for consistency with the shift of responsibilities to the AHRIC, including deletion of references to the State Job Training Coordinating Council. Section 15 would repeal statutory provisions that establish or refer to the Employment Security Advisory Council. Under sec. 22, the repeal would take effect January 1, 1996, after a transition period under sec. 16 during which functions will be transferred to the AHRIC. Other councils whose duties or functions are to be assumed by the AHRIC, including the State Job Training Coordinating Council, would be dissolved by administrative order as of January 1, 1996, since they are not established in state statute.

As set out in sec. 16, during the transition period the boards and councils that oversee the federal and state program functions that would be assumed by the AHRIC would hold joint meetings to facilitate the transfer of duties. As specified in sec. 20, the transition provisions have an immediate effective date. Under sec. 21, the statutory provisions creating and transferring functions to the AHRIC take effect July 1, 1995. During this year of transition existing councils and commissions will continue to provide for the requirements of existing Federal accounting and reporting requirements in order to maximize our program revenues. In addition they will plan an orderly sunset of their responsibilities and empower the AHRIC to assume their duties with an effective date no later than July 1, 1996.

Sections 18 and 19 set out two reporting requirements that would constitute the immediate tasks of the AHRIC. One report is to address the consolidation of state human resources programs and the other is to make recommendations on the role that the private industry councils, created under the federal Job Training Partnership Act, may play in the alliance of human resource programs. Both reports are to be prepared and submitted no later than July 1, 1996.



Alaska State Legislature
 House of Representatives
 COMMITTEE ON HEALTH, EDUCATION
 AND SOCIAL SERVICES

PLEASE PROVIDE
 ALL REQUESTED
 INFORMATION.

SUBJECT OF MEETING:
 HB 280: Heimen Resource
 Investment Council

DATE:

PLACE: Capitol Room 106

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?	WHAT SUBJECT/ WHICH BILL?
SARAH SCANLON	NANA	1001 E Benson Blvd	99508	345-6793	265-4101	<input checked="" type="radio"/> Y <input type="radio"/> N	HB 280
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	
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						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	



Alaska State Legislature
 House of Representatives
 COMMITTEE ON HEALTH, EDUCATION
 AND SOCIAL SERVICES

PLEASE FILL
 IN ALL AREAS OF
 THIS SHEET

SUBJECT OF MEETING:

HB 280 Human Resource
 Investment
 Council

DATE: APRIL 20

PLACE: Capitol Room 106

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?	WHAT SUBJECT/ WHICH BILL?
Jerry Lewis	G COVE	211 Fourth St., Suite 101, Juneau	99801	586-2520	586-1736	<input checked="" type="radio"/> Y <input type="radio"/> N	HB 280
David Walker						<input type="radio"/> Y <input type="radio"/> N	
Rebecca Nance	Dept of LABOR ESD	Mail Stop 0700			465-2711	<input checked="" type="radio"/> Y <input type="radio"/> N	HB 280
JACK SHAY	SELF	Box 3159 KETCHIKAN AK	99901	225-7429	225-7429	<input checked="" type="radio"/> Y <input type="radio"/> N	HB 280
						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	
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						<input type="radio"/> Y <input type="radio"/> N	
						<input type="radio"/> Y <input type="radio"/> N	

HB

281

FISCAL NOTE

No. 1
 Bill Version: HB 281
 (H) Publish Date: 3/24/95

**STATE OF ALASKA
 1995 LEGISLATIVE SESSION**

Revision Date: _____ Dept. Affected: Revenue/AHFC
 Title: An Act to provide for the orderly transfer of BRU: _____
certain assets of AHFC and issuance of bonds Component: _____
 Sponsor: _____
 Requester: _____ COMPONENT SERIAL NO. _____

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS - Bond Servicing	3,974.2	3,974.2	3,974.2	3,974.2	3,974.2	3,974.2
MISCELLANEOUS						
TOTAL OPERATING	3,974.2	3,974.2	3,974.2	3,974.2	3,974.2	3,974.2

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
AHFC/Program Receipts	3,974.2	3,974.2	3,974.2	3,974.2	3,974.2	3,974.2
1006 GF/MHTIA						
Other						
TOTAL	3,974.2	3,974.2	3,974.2	3,974.2	3,974.2	3,974.2

Estimate of any current year (FY95) cost: \$ _____

POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

NOTE: Assumes \$30 million in bonds issued at 5 7/8% with total payments over 10 years of \$39,741,775. Ten percent is to be held in reserve, 2% is to be used to cover bond issuance costs and the remaining \$26.4 million is to be paid to U of A for their use. Funding source will be from program receipts of AHFC.

As regards Section 2 of this bill, AHFC will not recognize investment income on funds transferred to the General Fund. The amount of these lost earnings cannot be quantified until actual amounts transferred are determined.

Prepared by: Betty Martin, Comptroller/Betty Martin
 Division: Treasury
 Approved by Commissioner: [Signature]
 Agency: _____

Phone: 465-2350
 Date: 3/20/95
 Date: 3/20/95

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(Rev. 10/94) 95hsno ds/DBR

FISCAL NOTE

No. 2
 Bill Version: HB 281
 (H) Publish Date: 3/24/95

STATE OF ALASKA
 1995 LEGISLATIVE SESSION

Revision Date: _____ Dept. Affected: Revenue
 Title: An Act to provide for the orderly transfer of BRU: Revenue Operations
certain assets of AHFC Component: Treasury Management
 Sponsor: _____
 Requester: _____ COMPONENT SERIAL NO. 121

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY 96	FY 97	FY 98	FY 99	FY 00	FY 01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	(see note)	(see note)	(see note)	(see note)	(see note)	(see note)
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY95) cost: \$ _____

POSITIONS

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

NOTE: The transfer of funds from AHFC to the General Fund will result in an increase in annual safekeeping fees in the amount of 1 basis point (or .01%) of the amount transferred.

Prepared by: Betty Martin, Comptroller
 Division: Treasury
 Approved by Commissioner: [Signature]
 Agency: _____

Phone: 465-2350
 Date: 3/20/95
 Date: 3/20

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COMMITTEE COPY

ZERO FISCAL NOTE - REVENUE

FISCAL NOTE

3

STATE OF ALASKA
1995 LEGISLATIVE SESSION

Bill Version: HB 281
(H) Publish Date: 3/24/95

Revision Date:
Financing U of A Maintenance projects through AIFC

Department Affected: University of Alaska
BRU: All
Component: All

Sponsor:
Requestor:

COMPONENT SERIAL NO.

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY96	FY97	FY98	FY99	FY00	FY01
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
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REVENUE FD SOURCE						
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FUNDING: (Thousands of Dollars)	FY96	FY97	FY98	FY99	FY00	FY01
1002 FEDERAL FUNDS						
1003 GF MATCH						
1004 GENERAL FUND						
1006 GF/MHTLA						
OTHER						
TOTAL FUNDING	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:	FY96	FY97	FY98	FY99	FY00	FY01
FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary.)

Prepared by: Wendy Matheny, Budget Analyst
 Division: Statewide Budget Office
 Approved by: Marylou Burton, Director
 Agency: Statewide Budget Office

Phone: 463-3086
 Date: 3/14/95
 Date: 3/14/95

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

HOUSE COMMITTEE REPORT

(7)

Date Referred: March 24, 1995

FURTHER REFERRALS:

Finance

Date of Committee Action: 5/2/95

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 281

HOUSE BILL NO. 281

AHFC TRANSFERS TO GENERAL FUND; BONDS

"An Act ratifying an agreement between the Alaska Housing Finance Corporation and the commissioner of revenue and making certain pledges to obligees of the corporation regarding that agreement; relating to the authorization for and the issuance of bonds by the Alaska Housing Finance Corporation to pay for the costs of repair and rehabilitation of student housing facilities of the University of Alaska; and providing for an effective date."

recommends it be replaced the same title
 with the following committee substitute _____ a new title

additional referral to _____ Committee
 attached amendment(s)

ADOPTS: _____ Letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

fiscal note(s) _____

fiscal note(s) Revenue / 3/24/95

zero fiscal note(s) _____

zero fiscal note(s) University Revenue / 3/24/95

SIGNING WITH RECOMMENDATIONS	DP	DNP	NR	AM
<i>Wm. Kotely</i>				<input checked="" type="checkbox"/>
<i>Henry Long</i>	<input checked="" type="checkbox"/>			
<i>Carla Beede</i>			<input checked="" type="checkbox"/>	
<i>John Miller</i>	<input checked="" type="checkbox"/>			
<i>Caren Robinson</i>			<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>
<i>Tom Bell</i>	<input checked="" type="checkbox"/>			

CHAIR'S SIGNATURE *Carla Beede*

A M E N D M E N T

OFFERED IN THE HOUSE

BY REPRESENTATIVE BUNDE

TO: HB 281

- 1 Page 1, line 1:
- 2 Delete "ratifying"
- 3 Insert "relating to"

- 4 Page 1, lines 2 and 3:
- 5 Delete "and making certain pledges to obligees of the corporation regarding that
- 6 agreement"

- 7 Page 2, lines 14 - 20:
- 8 Delete all material.

- 9 Renumber the following bill sections accordingly.

- 10 Page 2, line 31, through page 3, line 3:
- 11 Delete all material.

- 12 Renumber the following bill sections accordingly.

- 13 Page 7, line 4:
- 14 Delete "Sections 1, 2, and 4 of this Act take"
- 15 Insert "This Act takes"

- 16 Page 3, lines 5 and 6:
- 17 Delete all material.

A M E N D M E N T

OFFERED IN THE HOUSE

BY REPRESENTATIVE ROKEBERG

TO: HB 281

1 Page 1, lines 3 through 6:

2 Delete "relating to the authorization for and the issuance of
3 bonds by the Alaska Housing Finance Corporation to pay for
4 the costs of repair and rehabilitation of student housing
5 facilities of the University of Alaska;"

6 Page 2, lines 21 through 30:

7 Delete all material.

8 Renumber following sections accordingly.

TONY KNOWLES
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

HB 281
P O Box 110001
Juneau, Alaska 99811-0001
(907) 465-3500
Fax (907) 465-3532

March 24, 1995

The Honorable Gail Phillips
Speaker of the House
Alaska State Legislature
State Capitol
Juneau, AK 99801-1182

Dear Speaker Phillips:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill regarding the orderly transfer of certain assets of the Alaska Housing Finance Corporation (AHFC) to the general fund. This process will make available to the state a substantial portion of AHFC's reserves while at the same time providing capital markets with the degree of certainty necessary to assure AHFC continued access to money at reasonable rates in order to meet the housing needs of Alaska's families. Additionally, the bill would authorize AHFC to issue bonds to finance student housing maintenance projects at various University of Alaska (university) campuses.

AHFC is a self-supporting public corporation with a mission to develop and implement innovative programs that meet statewide housing needs. It provides home mortgages to Alaskans at reasonable rates, finances special needs and multi-family housing in partnerships with housing agencies and profit and non-profit organizations, and operates the state's rural housing programs. AHFC also operates the state's public housing programs, which include operating public housing units in 13 communities and providing rental assistance for more than 2,400 families statewide.

AHFC leverages its financial resources by borrowing from a variety of lenders to finance various housing programs. Since its inception, AHFC has issued in excess of \$10 billion in long-term debt to meet the residential financing needs of Alaskans. As of December 31, 1994, AHFC had \$2.3 billion in outstanding long-term debt representing a general obligation of AHFC secured by its full faith and credit above and beyond the pledge of any specific assets.

The Honorable Gail Phillips
March 24, 1995
Page 2

AHFC has been able to attract billions in outside capital to meet Alaska's housing needs because the capital markets have relied on its strong financial condition. The importation of outside money to meet Alaska's housing needs is too important to put at risk. Any transfers of corporate assets to the state must take place as part of a comprehensive long-term plan that reassures capital markets of AHFC's continued financial strength. This bill will demonstrate that we are taking a prudent long-term approach to the management of AHFC's resources and will protect AHFC's ability to borrow for essential programs and projects and to address the future housing needs of Alaskans, including the elderly, disadvantaged, and rural residents.

Under the provisions of the bill, AHFC and the commissioner of revenue would enter into an agreement providing for the transfer of a sizeable portion of AHFC's unrestricted reserves to the general fund over the next five fiscal years. This agreement would continue the corporation's policy of providing the people of Alaska with a return on their equity investment in AHFC. Under that policy, adopted in 1991, AHFC will have transferred \$314,324,000 in cash payments to the state by the end of this fiscal year.

The agreement would be signed no later than May 1, 1995 and immediately will be made available to the legislature. It would establish a detailed schedule providing for the transfer of specific amounts to the general fund during each of the next five fiscal years. My state operating budget, which I recently submitted to you, includes an expected first installment under that agreement of \$70 million.

Passage of this bill would ratify the transfer agreement soon to be reached, and would pledge that the state will not transfer assets from AHFC in amounts that exceed those set out in the transfer agreement. This would assure lenders that payments to the state over the next five fiscal years would take place in a prudent and predictable manner.

Maintaining the credit of the AHFC will increase Alaskans' access to the nation's capital markets to help meet certain special and crucial housing needs. As stated above, the purpose of this bill is to provide the kind of long-range financial stability and predictability necessary to protect the credit of the AHFC. There may be other avenues available to establish a suitable long-range plan for managing the assets of the AHFC. I know that the legislature will be particularly sensitive to any provisions which appear to invade the appropriation powers and responsibilities of the legislature. If the approach taken in this bill does not meet with your approval, I am open to any constructive alternatives that will preserve the programs of the AHFC.

The Honorable Gail Phillips


March 24, 1995

Page 3

Finally, the bill is part of my plan to begin addressing the long-deferred maintenance needs of the university. It will provide financing for overdue and much needed repair and rehabilitation of student housing facilities at the university's three main campuses. The bill authorizes AHFC to issue \$30,000,000 in bonds to finance this project. Under AS 18.56, these bonds are general obligations of the corporation.

I urge your early and favorable consideration of this legislation or a suitable alternative.

Sincerely,



Tony Knowles
Governor



Alaska State Legislature

House of Representatives
COMMITTEE ON HEALTH, EDUCATION
AND SOCIAL SERVICES

PLEASE PROVIDE
ALL REQUESTED
INFORMATION.

SUBJECT OF MEETING:
HB 281: AHFC Transfers
to general Fund

DATE: MAY 2

PLACE: Capitol Room 106

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?		WHAT SUBJECT/ WHICH BILL?
						Y	N	
Don Fausch	AHFC					Y	N	281
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	



Alaska State Legislature
House of Representatives
COMMITTEE ON HEALTH, EDUCATION
AND SOCIAL SERVICES

PLEASE PROVIDE
ALL REQUESTED
INFORMATION.

DATE: APRIL 27

PLACE: Capitol Room 106

SUBJECT OF MEETING:
HB 281: AHFC Transfers
to General Fund;
Ford

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?		WHAT SUBJECT/ WHICH BILL?
						Y	N	
Bill Howe	Dept Revenue	Juneau				Y	N	HB 281 / 281
Wendy Radm	UgA					Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	