

ALASKA LEGISLATURE COMMITTEE FILES 1993-1994 8672

8484 SENATE STATE AFFAIRS

HB

59



VETERANS OF FOREIGN WARS OF THE U.S.
DEPARTMENT OF ALASKA
P.O. Box 141988
Anchorage, Alaska 99514

March 17, 1993

Representative Al Vezey
Capitol Room 102
House of Representatives
Juneau, Alaska 99801-1182


Dear Representative Vezey,

House bill 59 makes a special appropriation to the Department of Natural Resources for refunds to veterans who purchased state land between April 1, 1983 and July 6, 1984. It also reimburses the University of Alaska for the veteran's land discount that applied to land that was transferred to the University of Alaska. This bill will allow DNR to fulfill the conditions of CSHB 134 (RES), enacted in 1991.

The Veterans of Foreign Wars, Department of Alaska supports this bill to appropriate \$74,600 to give those veterans who had purchased land from the state without receiving any discounts, due to the fact the program was repealed April 1, 1983 and the new program did not go into effect until July 6, 1984.

I would appreciate your support in resolving this long standing veterans issue.

Yours in Comradeship,



Larry G. Patch
Commander

cc: Eldon Mulder



**ALASKA STATE LEGISLATURE
HOUSE OF REPRESENTATIVES**

REPRESENTATIVE ELDON MULDER
DISTRICT 23 MULDOON-FT. RICHARDSON

- CHAIR -
LEGISLATIVE COUNCIL

- CO-CHAIR -
HOUSE SPECIAL COMMITTEE ON
MILITARY AND VETERANS AFFAIRS

- CO-CHAIR -
MILITARY AFFAIRS FOR
ANCHORAGE CAUCUS

MEMORANDUM

TO: Senator Loren Leman
Chair, Senate State Affairs Committee

FROM: Representative Eldon Mulder *Eldon*

SUBJ: Hearing of CSHB 59 (MLV)

DATE: April 16, 1993

I respectfully request that the House State Affairs Committee hear CSHB 59 (MLV) at its earliest convenience. I have included the latest copy of the bill, fiscal note, a letter of support from DNR and other pertinent information. If you have any questions, please contact my aide, Howard Joyce, at 3889. Thank you.

CSHB 59 (MLV)
SPONSOR STATEMENT

OVERVIEW

In 1978, the Land Discount Program was created by the Tenth Legislature. This program granted eligible persons a discount on the purchase price of land sold for residential use. The discount amounted to a rate of five percent of the price of the land for each full year that the purchaser had been a resident of the state. The discount was limited to 50% or \$25,000, whichever was less. To be eligible, a person must have been physically present in the state for at least 12 months.

This program was amended in 1979 to increase the discount for eligible veterans. Under the amended program, a veteran could receive a discount which was limited to 75% or \$37,500, whichever was less.

In *Gilman v. Martin*, 62 P. 2d 120 (Alaska 1983), the Alaska Supreme Court considered the granting of a land discount by a municipal ordinance based on the applicant's length of residence. Applying the decision from *Zobel v. Williams*, 457 U.S. 55 102 S.Ct. 2309, 72 L.Ed.2d 672 (1982), the court ruled that the municipal ordinance was unconstitutional as it violated the equal protection clauses of the U.S. and Alaska Constitutions. The decision was published on April 1, 1983.

The state land discount program had not been examined in *Gilman v. Martin*, but considering its comparability to the municipal ordinance in question, the Department of Natural Resources stopped the implementation of the state land discount program. Subsequently, during the First Session of the Thirteenth Legislature, the land discount program (AS 38.05.058) was eliminated effective July 16, 1983.

The Second Session of the Thirteenth Legislature established the current veterans' land discount benefit, AS 38.05.940, effective July 6, 1984. This benefit program differed from the original in two major ways. One, an eligible veteran purchasing state land under this program was entitled to a flat 25% discount. Two, an eligible veteran is not allowed to use this discount toward the purchase of land offered under a restricted sale under AS 38.05.067 (the previous program allowed this).

A problem lied with veterans who had purchased land from the state between April 1, 1983 and July 6, 1984. These veterans had not been granted any discount at all, due to the fact that the program was not being implemented from April 1, 1983, was repealed on July 16, 1983 and the new program did not go into effect until July 6, 1984.

In an effort to correct this inequity, the Sixteenth Legislature passed CSHB 134(RES) which made the current veterans land benefit effective retroactively to April 1, 1983, when DNR stopped the implementation of the former discount program. CSHB 134(RES) did not contain any appropriation language, in effect it only authorized the payment of discounts to affected veterans. This allowed the DNR to credit the accounts of those veterans who were still making payments, but did not allow DNR to pay refunds to any veterans who had paid their land off prior to this legislation. House Bill 176, introduced in the Seventeenth Legislature, contained the appropriation for the Veterans Land Discounts that would allow the payment of these refunds. This legislation passed the House and was referred to the Senate, where it passed the Senate Resources and Finance Committees. HB 176 died in the Senate Rules Committee when the Seventeenth Legislature adjourned.

WHAT HOUSE BILL 59 DOES

House Bill 59 makes a special appropriation to the Department of Natural Resources for refunds to veterans who purchased state land between April 1, 1983 and July 6, 1984. It also reimburses the University of Alaska for veterans' land discounts that applied to land that was transferred to the university as the result of a lawsuit settlement with the state. In this settlement, the state transferred land and land sale contracts of equal value to the university. Some of these transfers were affected by the discount and therefore the university did not receive the full amount of the contract value granted under the terms of the settlement. This bill would allow DNR to pay the university to make them whole and refund veterans who have paid their contracts in full, fulfilling the conditions of CSHB 134 (RES), enacted in 1991.

The Department of Natural Resources has expressed their support for HB 59 with some suggested technical amendments (Amendments were made in the House Special Committee on Military & Veterans Affairs).

TIMELINE OF VETERANS' LAND DISCOUNT PROGRAM

JULY, 1978	Land Discount Program created by Tenth Legislature
JULY, 1979	Land Discount Program amended to increase maximum discount for eligible veterans to 75% or \$37, 500
APRIL 1, 1983	Gilman v. Martin decision. DNR stops the implementation of Land Discount Program
JULY 16, 1983	13th Legislature repeals AS 38.05.058, eliminating Land Discount Program
JULY 6, 1984	13th Legislature establishes current Veterans Land Discount Benefit (AS 38.05.940)
JULY 28, 1991	16th Legislature passes HB 176, making the Veterans Land Discount Benefit effective retroactively to April 1, 1983.

Veterans who purchased land during this period did not receive discounts and are affected by HB 59

STATE OF ALASKA

WALTER J. HICKEL, GOVERNOR

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

400 WILLOUGHBY AVENUE
JUNEAU, ALASKA 99801-1796
PHONE: (907) 465-2400
FACSIMILE: (907) 586-2754

March 22, 1993

The Honorable Al Vezey
Alaska House of Representatives
Room 102, State Capitol
Juneau, AK 99801-1182

Subject: House Bill 59, Veterans' Land Discount Refund

Dear Representative Vezey:

I understand that at the House State Affairs Committee meeting on March 16, 1993 there were a number of questions raised concerning HB 59 (Veterans' Land Discount Refund). Therefore, I have prepared this letter which I hope will answer the questions posed at the hearing last week. Furthermore, I attach for your information a Fact Sheet used by the department to explain the program.

The committee requested additional information on how the department has administered Chapter 82, SLA 1991. The following is a summary report on the applications DNR received and how monies have been applied to those accounts that were approved. A detailed spread sheet, which was provided to the committee previously, is attached again for your information.

Applications:

Approved	36
Denied	6
Pending	0
Total Applications Received	42

Financial Status:

Total amount approved (non-university)	\$ 75,761.99
Total amount approved (university)	\$ 49,925.00
Total amount approved	\$125,686.99

Total in excess of credits - refund due:	\$ 24,605.13
Total University reimbursement	\$ 49,925.00
Total funds needed	\$ 74,530.13

In applying the discounts, all contracts had to be current before the discount was granted. If the contract was in default or had been foreclosed by the state or the university no discount was given. However, in the case of ADL 216514, the application of the discount is currently in dispute between Mr. Vail and DNR.

The Honorable Al Vezey
March 22, 1993
Page Two

The money due the university was the result of a lawsuit settlement commonly referred to as "uni/muni". This case came about when the state transferred land to the Municipality of Anchorage to fulfill an obligation created by the Municipal Land Act of 1978. In the settlement the state transferred land and land sale contracts of equal value to the university. Given the application of the veterans' discount program, enacted by the legislature in 1991, the university did not receive what it was entitled to with respect to the land sale contracts it was granted under the terms of the uni/muni settlement. Thus, the money in HB 59 is simply to make the university whole.

With respect to the accuracy of the information provided to the committee, all of the figures were computed to exact amounts. The formula for computing veteran land sale discounts is:

$$\text{Appraised Price} - \text{Nonallowable Costs} \times 25\% = \text{Discount Amount}$$

The reason some figures are "round" is that those contracts did not involve any non-allowable survey costs. The appraised price is typically a "round" number so the application of the 25 percent discount results in a "round" number. Many university parcels, in particular, compute out evenly because many of the university parcels were lots near Lake Louise which were previously surveyed by the federal government and thus the state had no survey costs associated with them. For your information, the contracts owned by the university are those denoted on the attached spread sheet by a "U" in the narrow column between the columns entitled "Total Discount Amount" and "Univ".

To further assist you and the committee in interpreting the spread sheet which we have provided, the discount amount is always listed in the column entitled "Total Discount Amount". In addition, this figure is listed again in another column depending on the status of the contract. If the contract is completely paid off, then the veteran is due a refund which is reflected in the column entitled "Excess Credit (Refund)". In the event the contract is held by the university, the veteran will either receive the discount directly from DNR or by way of the university, depending on how the money is appropriated by the legislature. But in either case, the veteran will ultimately receive the funds.

If the contract is still active, then the contract principal will be reduced, and in the cases where the contract is held by the university the university is due to be reimbursed pursuant to the uni/muni settlement.

Finally, to my knowledge all of the contracts assumed by the university have been paid in full or are current, and thus none of the land sale contracts received by the university have been

The Honorable Al Vezey
March 22, 1993
Page Three

foreclosed upon. In any event, the State has already transferred title to the lands in question to the university, subject to the encumbrance of the land sale contracts. These transfers took place in 1988 as part of the university/municipality settlement.

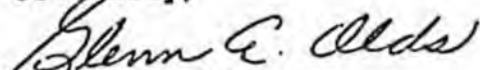
The university, therefore, is already in title to these properties and the veterans' discounts have been applied to the contracts encumbering the properties. Accordingly, reimbursements for the veterans' discounts should be paid directly to the university. Should the university subsequently foreclose on one of these contracts, the discount should not be revoked.

The State transferred these contracts to the university as part of the lawsuit settlement referenced above. Compensation to the university was based on the outstanding principal value of the contracts, not the value of the land encumbered. If the State had applied the discounts in 1983-84, when the contracts were executed, these veterans' contract values would have been smaller at the time of the 1988 settlement, and the university would have therefore received other land or contract compensation in order to replace the total value of the municipal lands lost.

I hope this information is helpful to the committee. The department supports passage of HB 59 as a means of assuring fair and equitable treatment of all veterans in terms of the discount program.

I appreciate your scheduling of the bill for the committee's consideration. My Special Assistant, Raga Elim, will attend the committee meeting on Tuesday, March 23, in order to answer any additional questions the committee may have. Please let me know if you need any additional information before the committee meeting.

Cordially,


Glenn A. Olds
Commissioner

cc: House State Affairs Committee Members
Representative Eldon Mulder
Martin Epstein, Director of Land Management,
University of Alaska
Kris Lethin, Legislative Liaison, Office of the Governor
Ron Swanson, Director, Division of Land

QUARTER 62 SLA 1991

AC	NAME	DATE	STATUS	APPROVAL DATE	CREDIT APPLIED	CESS CREDIT (REFUND)	TOTAL DISCOUNT AMOUNT	UNIV	COMMENTS
216600	Stafford, Bruce	11-Jul-91	Approved	30-Sep-91			8000.00	U	6000.00 Was subj to default
216634	Johnson, Bernard	18-Jul-91	Approved	24-Jul-91	0.00	5050.00	5050.00		
216514	Vail, Mark A.	29-Jul-91	Approved	29-Aug-91			2575.00		Discount used to bring current
218568	Allison, Danny R.	02-Aug-91	Approved	22-Aug-91	730.00	0.00	730.00		
216556	Brown, Delon A.	07-Aug-91	Approved	22-Aug-91	0.00	803.00	803.00		
216739	Musgrove, John W.	07-Aug-91	Approved	22-Aug-91	0.00	3160.99	3160.99		
216593	Malette, David J.	20-Aug-91	Approved	30-Sep-91	0.00	6125.00	6125.00	U	
103704	Gross, Harvey B.	21-Aug-91	Approved	22-Aug-91	4141.40	0.00	4141.40		
216586	Sisson, Glen S.	28-Aug-91	Approved	30-Sep-91			6625.00	U	6525.00 Was subj to default
410017	Wilcox, Theodore C.	04-Sep-91	Approved	16-Sep-91	1711.23	0.00	1711.23		Was subj to default
103670	Lewis, James F.	15-Oct-91	Approved	13-Nov-91	3276.79	0.00	3276.79		
204463	Richardson, Wilham	01-Oct-91	Approved	8-Nov-91	840.72	0.00	840.72		Was subj to default
410330	Weaver, Clay J.	06-Sep-91	Denied	26-Sep-91					
410332	Keltner, Tom R.	06-Sep-91	Denied	26-Sep-91					
216574	Unserfer, Hayden A.	09-Sep-91	Approved	16-Sep-91	1702.50	0.00	1702.50		
103569	Carpenter, George R.	11-Sep-91	Approved	20-Sep-91	7034.05	0.00	7034.05		
216625	Umlauf, Paul	12-Sep-91	Approved	30-Sep-91			5750.00	U	5750.00
103582	Nordmark, William D.	23-Sep-91	Approved	25-Sep-91	7227.61	0.00	7227.61		
103894	Lockhart, Greg	27-Sep-91	Denied	9-Oct-91					
103891	Ballantine, George	30-Sep-91	Approved	25-Nov-91	2336.24	0.00	2336.24		Was subj to default & on MH Land
206761	Christie, Chris	09-Oct-91	Approved	11-Oct-91	2025.00	0.00	2025.00		
216589	Hartley, Robert G.	08-Oct-91	Approved	8-Nov-91			6750.00	U	6750.00 Was subj to default
410333	Cool, Jack G.	10-Oct-91	Denied	15-Oct-91					
103543	Novy, Michael E.	10-Oct-91	Approved	24-Oct-91	1354.88	0.00	1354.88		
103565	McFarland, James	21-Oct-91	Approved	13-Nov-91	0.00	6534.57	6534.57		
408086	Ambuehl, Fred	24-Oct-91	Approved	3-Dec-91	573.46	0.00	523.46		
216630	Mundy, Wayne	01-Nov-91	Approved	22-Nov-91			5750.00	U	5750.00 Was subj to default
270912	Davis, Gordon	04-Nov-91	Denied	21-Nov-91					
216511	Orman, Brian G.	07-Nov-91	Approved	22-Nov-91	7045.91	0.00	7045.91		
216511	Hay, Marcus	12-Nov-91	Approved	19-Dec-91			10250.00	U	6050.00 Was subj to default
409826	Robinson, Benjamin P.	02-Jan-92	Approved	11-Mar-92	0.00	545.88	545.88	U	
406419	Holland, Bernard G.	09-Jan-92	Approved	29-Jan-92	948.75	0.00	948.75		Was subj to default

CHAPTER 82 SLA 1991

	DATE		CREDIT	EXCESS	TOTAL			
NAME	APLN RECD	STATUS	APPROVAL DATE	APPLIED TO ACCT	CREDIT (REFUND)	DISCOUNT AMOUNT	UNIV	COMMENTS
601 Schwochen, In E.	17-Jan-92	Approved	6-Mar-92			7000.00 U	7000.00	Was subj to default
710 Schweizer, Jeffrey L.	22-Jan-92	Approved	29-Jan-92	744.86	0.00	744.86		Was subj to default
874 Franks, Dennis W.	05-Feb-92	Denied	25-Feb-92					See ADL 406830
726 Soderstrom, Gary	13-Feb-92	Approved	2-Mar-92	0.00	1060.38	1060.38		
706 Stokes, Richard L.	07-Feb-92	Approved	25-Feb-92	3719.29	0.00	3719.29		Received by Assgn - Was orig owner
8547 HNs, Donald G.	31-Mar-92	Approved	8-Apr-92	0.00	1208.53	1208.53		
8864 Mallett, Eric S.	09-Apr-92	Approved	15-Apr-92	0.00	116.78	116.78		
5585 Kern, Edward D.	09-Apr-92	Approved	15-Apr-92	1071.02	0.00	1071.02		Was subj to default
9935 Plaskett, David C.	11-May-92	Approved	12-May-92	1749.39	0.00	1749.39		Was subj to default
6539 Flaharty, Richard R.	22-May-92	Approved	10-Jun-92	398.76	0.00	398.76		Was subj to default
				48581.86	24605.13	125686.99	49925.00	

Fact sheet:

Veterans' Retroactive Land Discount



Alaska Department of
**NATURAL
RESOURCES**

Division of Land • November, 1991

Background

The 1979 Alaska legislature created a residency discount program for state land sales. That program gave Alaskan residents a 5 percent discount for every year they had lived in the state, up to 50 percent of the land sale price or \$25,000, whichever was less. Veterans could get an additional discount if they had lived in the state more than ten years. The total discount for veterans could equal 75 percent or \$37,500, whichever was less.

The Kenai Peninsula Borough adopted a similar land discount program, which was challenged in court and found to be unconstitutional. On advice from the Attorney General's Office, the Department of Natural Resources discontinued the state's land discount program on April 1, 1983.

The Veterans' Land Discount program, created by the legislature the following year, went into effect on July 6, 1984. This law, AS 38.05.940, allows an eligible veteran to receive a 25 percent discount on the purchase of state land.

The 1991 legislature recognized that there was a period between the two programs when there was no land discount for veterans. In order to put all veterans who purchased state land on equal footing, it passed HB 134 (Ch 82, SLA 1991). That law allows eligible veterans who purchased state land during the period between the two discount programs to retroactively receive the veterans' land discount established in 1984.

Who qualifies under this program?

First, you must be a qualified military
who purchased state land for

other than commercial or industrial use after March 31, 1983 and before July 6, 1984. You must not have received a land residency or other veteran's land discount either directly or by assignment. You are not eligible if you have relinquished your state land sale contract or it has been foreclosed upon.

At the time you purchased the land you must have been:

- a) a state resident for at least one year;
- b) previously on active duty for at least 90 days, unless tenure was shortened due to disability or early overseas separation and;
- c) honorably discharged from military service or have a general discharge under honorable circumstances.

Can I get the discount if I obtained the land by assignment?

No. This discount only applies to the original purchaser.

When can I apply?

You must submit a completed application together with a document showing the character of your discharge and the length of your active duty (for example, a "DD 214" form) by June 27, 1992 to:

*Department of Natural Resources
Division of Land
Contract Administration Unit
P.O. Box 107005
3601 C. St. Suite 1030
Anchorage, Alaska 99510-7005
Attn: Ginger Gallus or Art Goldberg*

What happens after I apply?

Your application will be processed, and the Department of Natural Resources will tell you if you qualify. Your notice from the department will tell you how this will affect the status of your account.

What if I don't owe any more money on my contract?

If you owe less than the amount of the discount, you may be entitled to a refund. However, the legislature did not fund the law, and any refund is dependent on a future appropriation by the legislature.

My contract was transferred to the University of Alaska. Am I still eligible?

Yes. The law states that the University will provide credit to those persons who qualify for it. Your application should still be sent to the Department of Natural Resources' office listed above for processing. However, the law also states that the Department of Natural Resources will reimburse the University, but the legislature provided no funds to do so. These discounts will be delayed until funding is provided.

Where can I get more information?

Applications are available at the Division of Land's regional offices listed below. If you need further information, contact Ginger Gallus at 762-2235 or Art Goldberg at 762-2237. Both Ginger and Art are located in Anchorage at the address listed above.

*Department of Natural Resources
Division of Land*

*Southcentral Regional Office
3601 C Street, Suite 1034
P.O. Box 107005
Anchorage, AK 99510-7005
(907) 762-2492
Fax: 561-0221*

*Mat-Su Area Office
Cottonwood Creek Center
1830 E. Parks Highway, Suite 116A
Wasilla, Alaska 99687-9006
(907) 376-4595
Fax: 376-1612*

*Southeast Regional Office
400 Willoughby Avenue, 4th Floor
Juneau, AK 99801
(907) 465-3400
Fax: 586-2954*

*Northern Regional Office
3700 Airport Way
Fairbanks, AK 99709
(907) 451-2700
Fax: 451-2751*

COMMISSIONER
NATURAL RESOURCES
DEPARTMENT OF
NOV 13 1991

STATE OF ALASKA

WALTER J. HICKEL, GOVERNOR

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

400 WILLOUGHBY AVENUE
JUNEAU, ALASKA 99801-1796
PHONE: (907) 465-2400
FACSIMILE: (907) 586-2754

January 29, 1993

The Honorable Richard Foster, Chair
House Military and Veterans' Affairs Committee
P.O. Box V
Juneau, Alaska 99811

Dear Representative Foster:

Subject: HB 59, Appropriation bill for veterans' discount.

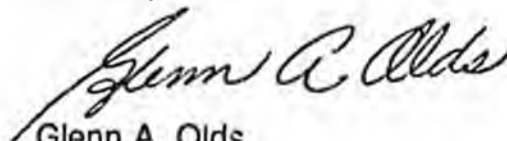
The Department of Natural Resources supports this bill. HB 134, enacted in 1991, allowed eligible veterans who were not permitted to claim a veteran's land discount between April 1, 1983 and July 6, 1984 to retroactively claim that discount. Veterans purchasing state land had been denied the discount during the period between the court's invalidation of the old discount law and the enactment of a new discount law.

According to the terms of HB 134, the department credited the veteran's discount against the remaining amount owed on the land. However, in cases where the land contract is paid off we are required to issue a refund to the veteran for the discount amount. We are also required to reimburse the University of Alaska for discounts credited to University land. No funds have yet been appropriated for these purposes. Attached is a status report on HB 134 discounts that have been approved. The opportunity to apply for a veterans' discount expired on June 27, 1992.

This bill would allow the department to fulfill the conditions of HB 134, enacted in 1991. The exact refund amounts are attached and match the requested appropriation.

Technical amendments are proposed on lines 9 and 10 to clarify that the opportunity to apply for a discount has expired. On line 9 change qualify to qualified and on line 10 delete "may" and change apply to applied.

Cordially,



Glenn A. Olds
Commissioner

enclosure

cc: Ron Swanson, Director, Division of Land
Janet Burleson, Division of Land

CHAPTER 82 SLA 1991

7/1/92

ADL #	NAME	DATE APLN RECD	STATUS	APPROVAL DATE	CREDIT APPLIED TO ACCT	EXCESS CREDIT (REFUND)	TOTAL DISCOUNT AMOUNT	UNIV	COMMENTS
218600	Stefford, Bruce	11-Jul-91	Approved	30-Sep-91			8000.00	U	8000.00 Was subj to default
218634	Johnson, Bernard	18-Jul-91	Approved	24-Jul-91	0.00	5050.00	5050.00		
216514	Vall, Mark A.	29-Jul-91	Approved	29-Aug-91			2575.00		Discount used to bring current
216568	Allison, Danny R.	02-Aug-91	Approved	22-Aug-91	730.00	0.00	730.00		
216556	Brown, Delon A.	07-Aug-91	Approved	22-Aug-91	0.00	803.00	803.00		
216739	Musgrove, John W.	07-Aug-91	Approved	22-Aug-91	0.00	3160.99	3160.99		
216593	Malette, David J.	20-Aug-91	Approved	30-Sep-91	0.00	6125.00	6125.00	U	
103704	Gross, Harvey B.	21-Aug-91	Approved	22-Aug-91	4141.40	0.00	4141.40		
218586	Sisson, Glen S.	28-Aug-91	Approved	30-Sep-91			6625.00	U	6625.00 Was subj to default
410017	Wilcox, Theodore C.	04-Sep-91	Approved	16-Sep-91	1711.23	0.00	1711.23		Was subj to default
103670	Lewis, James F.	15-Oct-91	Approved	13-Nov-91	3276.79	0.00	3276.79		
204463	Richardson, William	01-Oct-91	Approved	8-Nov-91	840.72	0.00	840.72		Was subj to default
410330	Weaver, Clay J.	06-Sep-91	Denied	26-Sep-91					
410332	Kettner, Tom R.	06-Sep-91	Denied	26-Sep-91					
216574	Unsdarfer, Hayden A.	09-Sep-91	Approved	16-Sep-91	1702.50	0.00	1702.50		
103569	Carpenter, George R.	11-Sep-91	Approved	20-Sep-91	7034.05	0.00	7034.05		
218625	Umlauf, Paul	12-Sep-91	Approved	30-Sep-91			5750.00	U	5750.00
103582	Nordmark, William D.	23-Sep-91	Approved	25-Sep-91	7227.61	0.00	7227.61		
103894	Lockhart, Greg	27-Sep-91	Denied	9-Oct-91					
103891	Ballantine, George	30-Sep-91	Approved	25-Nov-91	2336.24	0.00	2336.24		Was subj to default & on MH Land
206761	Christie, Chris	09-Oct-91	Approved	11-Oct-91	2025.00	0.00	2025.00		
216589	Hartley, Robert G.	08-Oct-91	Approved	8-Nov-91			6750.00	U	6750.00 Was subj to default
410333	Cool, Jack G.	10-Oct-91	Denied	15-Oct-91					
103543	Novy, Michael E.	10-Oct-91	Approved	24-Oct-91	1354.88	0.00	1354.88		
103565	McFarland, James	21-Oct-91	Approved	13-Nov-91	0.00	6534.57	6534.57		
408086	Ambuehl, Fred	24-Oct-91	Approved	3-Dec-91	523.46	0.00	523.46		
216630	Mundy, Wayne	01-Nov-91	Approved	22-Nov-91			5750.00	U	5750.00 Was subj to default
220912	Davis, Gordon	04-Nov-91	Denied	21-Nov-91					
103584	Cotman, Brian G.	21-Nov-91	Approved	22-Nov-91	7045.91	0.00	7045.91		
216642	Okuley, Marcus	12-Dec-91	Approved	19-Dec-91			10050.00	U	10050.00 Was subj to default
109826	Robinson, Benjamin P.	02-Jan-92	Approved	11-Mar-92	0.00	545.88	545.88	U	
106419	Holland, Bernard G.	09-Jan-92	Approved	29-Jan-92	948.75	0.00	948.75		Was subj to default



VETERANS OF FOREIGN WARS OF THE U.S.
DEPARTMENT OF ALASKA
P.O. Box 141988
Anchorage, Alaska 99514

March 17, 1993

Representative Al Vezey
Capitol Room 102
House of Representatives
Juneau, Alaska 99801-1182

Dear Representative Vezey,

House bill 59 makes a special appropriation to the Department of Natural Resources for refunds to veterans who purchased state land between April 1, 1983 and July 6, 1984. It also reimburses the University of Alaska for the veteran's land discount that applied to land that was transferred to the University of Alaska. This bill will allow DNR to fulfill the conditions of CSHB 134 (RES), enacted in 1991.

The Veterans of Foreign Wars, Department of Alaska supports this bill to appropriate \$74,600 to give those veterans who had purchased land from the state without receiving any discounts, due to the fact the program was repealed April 1, 1983 and the new program did not go into effect until July 6, 1984.

I would appreciate your support in resolving this long standing veterans issue.

Yours in Comradeship,


Larry U. Patch
Commander

cc: Eldon Mulder

FISCAL NOTE

STATE OF ALASKA 1993 LEGISLATIVE SESSION

BILL NO. HB 59

Revision Date: _____ Department Affected: Natural Resources
 Title: "Making a special appropriation for refunds to the Veteran's Land Discount" BRU: Resource Management
 Components: Land Management
 Sponsor: House Military and Veterans
 Requestor: House Military and Veterans Component Serial No. 431

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 94	FY 95	FY 96	FY 97	FY 98	FY 99
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND&STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0
CAPITAL	0.0	0.0	0.0	0.0	0.0	0.0
REVENUE fund source:	0.0	0.0	0.0	0.0	0.0	0.0

FUNDING: (Thousands of Dollars)

1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0
1004 GF	0.0	0.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME	0.0	0.0	0.0	0.0	0.0	0.0
PART-TIME	0.0	0.0	0.0	0.0	0.0	0.0
TEMPORARY	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of current year (FY93) impact: \$ No fiscal impact anticipated

ANALYSIS: (Attach a separate page if necessary)

See Attached

Prepared by: Ron Swanson Phone: 762-2692
 Division: Land Management Date: 27-Jan-93
 Approved by Commissioner: Glenn A. Olds Date: 1/29/93
 Agency: Department of Natural Resources

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Department of Natural Resources

Bill Analysis on HB 59

HB 134 enacted in 1991 allowed eligible veterans who were not permitted to claim a veteran's land discount between April 1, 1983 and July 6, 1984 to retroactively claim that discount. Veterans purchasing state land had been denied the discount during the period between the court's invalidation of the old discount law and the enactment of a new discount law. According to the terms of HB 134, the department credited the veteran's discount against the remaining amount owed on the land. However, in cases where the land contract is paid off we are required to issue a refund to the veteran for the discount amount. We are also required to reimburse the University of Alaska for discounts credited to University land. No funds have yet been appropriated for these purposes. Attached is a status report on HB 134 discounts that have been approved. The opportunity to apply for a veterans' discount expired on June 27, 1992. This bill would allow the department to fulfill the conditions of HB 134, enacted in 1991. The exact refund amounts are attached and match the requested appropriation.

HB

61



National Transportation Safety Board

Washington, D.C. 20594

December 28, 1993

Office of the Chairman

Honorable Jim Nordlund
Alaska House of Representatives
716 W. Fourth Avenue, #240
Anchorage, Alaska 99501-2133

Dear Representative Nordlund:

This is in response to your recent letter to former Safety Board Chairman James Kolstad, regarding your legislation to reduce the blood alcohol concentration (BAC) from 0.10 percent to 0.08 percent that is now pending before the Finance Committee. I would like to share with you the conclusions of the National Transportation Safety Board based on its research and accident investigation experience.

There is considerable research that demonstrates measurable adverse effects of alcohol on performance, even at low BACs. An October, 1992 report to Congress by the National Highway Traffic Safety Administration concluded:

The scientific literature clearly documents the detrimental effects of alcohol on driver performance. There is no threshold for alcohol impairment, i.e. there is no lower level at which impairment starts, or below which no impairment is found Safety considerations and scientific evidence will support lowering the acceptable level to whatever the legislature chooses, down to any measurable BAC.

This finding has been supported by studies completed as early as 1950 which documented that the impairment threshold of a drivers' ability to drive occurs at concentrations of 0.035 to 0.040 percent. Many other, more recent, studies have confirmed this finding, and have documented impairing effects at lower concentrations.

The 1977 study by H. Laurell, "Effects of Small Doses of Alcohol on Driver Performance in Emergency Traffic Situations," found effects on driver performance at BACs below 0.05 percent, studied in two contexts: (1) in a critical car-driving situation involving emergency braking and evasive maneuvers, and (2) in a "surprise" situation that followed the first situation and involved the sudden appearance of a human-shaped obstacle blocking the roadway. Overall, detrimental effects of alcohol at an average BAC as low as 0.042 percent were found.

Other studies substantiate performance impairment at very low BACs. For example, in an article published in 1970, "Alcohol Disturbance of Visual Acuity for Moving Objects," H. Honneger stated that the ability to distinguish close, but separated, moving objects seems to be consistently impaired at BACs sometimes as low as 0.03 percent. C. E. Billings and R. L.

Honorable Jim Nordlund

Page 2

Wicks, in a report prepared for the FAA ("Effects of Alcohol on Pilot Performance during Instrument Flight." FAA-AM-72-4), stated that the ability to divide attention between tasks can be impaired at very low BACs (0.02 percent). Earlier (1964) findings by O. Gruner et. al., also concluded that very low BACs impair the ability to divide attention between tasks. Further studies (H. Franks et.al., "The Relationship Between Alcohol Dosage and Performance Decrement in Humans," Journal of Studies on Alcohol, 1976) indicate that the ability to stand upright without swaying begins to decrease significantly at a BAC as low as 0.04 percent.

The American Medical Association and the National Safety Council's Committee on Tests for Intoxication, have developed a table that places the effects of a BAC of 0.03 percent in the "euphoria" range. The behavioral symptoms of this level of intoxication include increased self-confidence, decreased inhibitions, loss of efficiency in finer performance tests, and diminution of attention, judgment, and control. These symptoms were expressly characterized as not compatible with the safe operation of motor vehicles.

Further, a 1985 study by Dr. Herbert Moskowitz shows evidence of impairment on divided attention and information processing tasks beginning at a BAC as low as 0.015 percent. At a 1987 international conference, Dr. Moskowitz reported on an exhaustive review of research on low BAC effects he conducted for the National Highway Traffic Safety Administration. Based on this review, Dr. Moskowitz states that "there is no lower threshold level below which impairment does not exist for alcohol."

A 1964 Indiana University study entitled, "The Role of the Drinking Driver in Traffic Accidents" by R. F. Borkenstein, determined that the relative probability of being involved in an accident is about 4 times greater than normal at 0.08 BAC, and about 25 times greater than normal at 0.15 BAC.

Additional research completed in late 1987 by the National Academy of Sciences provided further information on the effects of low levels of alcohol. In enacting the Commercial Motor Vehicle Safety Act of 1986, the Congress asked the Academy to study the effect of various alcohol level on the performance of truck drivers. The Academy's Transportation Research Board brought together a group of nationally recognized experts on the effects of alcohol, who concluded that "performance of driving related tasks decreases at any BAC above zero and crash risk increases sharply as BAC rises." The National Academy of Sciences recommended, and Federal Highway Administration regulations established, 0.04 BAC as the level at which commercial drivers would have an illegal alcohol level. Any alcohol ingestion can result in the commercial driver being put out of service for 24 hours.

Honorable Jim Nordlund
page 3

In 1989 the Safety Board recommended that the U.S. Department of Transportation:

Issue rules specifying zero (no alcohol) as the blood alcohol concentration for private sector employees in safety sensitive positions for all transportation modes and for Federal employees in safety sensitive positions.

The Board also has recommended State legislation specifying BAC's below 0.04 percent for both commercial vehicle operators and for pilots of general aviation aircraft.

Similarly, Federal regulations prohibit aircraft crews from ingesting alcohol in the eight hours prior to flight operations and they may not have an alcohol level of 0.04 percent or above. The Safety Board has recommended that the alcohol level for air crews be the lowest level that can be reliably measured.

When combined with the impairing effects of other potential stressors found in highway operations such as complex traffic response demands, fatigue, vibration and noise, the presence of alcohol even at very low blood alcohol concentrations must be considered a clear and definite risk to safe highway operations. Therefore, legislation to lower the BAC definition of intoxication to 0.08 percent would certainly be a most modest positive step.

I hope that this information is useful to you and your colleagues. Please let us know if there is any way the Safety Board can be of additional assistance.

Sincerely,



Carl Vogt
Chairman

cc: Representative Ron Larson
Co-Chair, House Finance Committee

DEPARTMENT OF PUBLIC SAFETY

OFFICE OF THE COMMISSIONER

P.O. BOX 111200
JUNEAU, ALASKA 99811-1200
PHONE: (907) 465-4322
FAX: (907) 465-4362

January 7, 1994

The Honorable Jim Nordlund
Alaska State Legislature
Court Building, Room 608
Juneau, AK 99801-1182

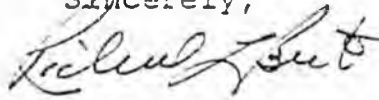
Dear Representative Nordlund:

I am writing in response to your correspondence requesting support from the Department of Public Safety for House Bill 61. HB 61 is one of the pieces of legislation the Department of Public Safety has placed as a priority. One of the recommendations the department made when testifying at the Alcohol Task Force hearings was to enact legislation setting the under-the-influence driving per se levels at .08 percent or lower. Junita Hensley from my staff has been following this piece of legislation and will continue to work with you and your staff, as well as the members of the various committees, as it makes its way through the Legislature.

Laws that will enhance the safety of driving on our roadways and especially those laws which will help reduce the number of alcohol-related accidents and fatalities are always a priority for this department.

You can be assured the department will continue to support HB 61. My staff and I look forward to working with you in the upcoming legislative session.

Sincerely,



Richard L. Burton
Commissioner

cc: Lee Ann Lucas
Special Asst., DPS

Nita Hensley
Chief of Driver Svcs, DMV



SENATOR LOREN LEMAN

Northwest Anchorage

716 W 4th Ave, Ste 540, Anchorage AK 99501 258-8139

Session: State Capitol, Juneau AK 99801 465-2095

March 14, 1994

Dr. Harry Post, Jr.
6448 Village Pkwy
Anchorage AK 99504

Dear Dr. Post,

Thank you for contacting me regarding **HB 61**, lowering the blood alcohol limit to 0.08 percent for operating a motor vehicle.

I agree with you. I am a cosponsor of this legislation and wholeheartedly support it. We must continue to make our streets and neighborhoods safer for us and our children.

HB 61 passed the House on February 23 and is scheduled for a March 16 hearing in the State Affairs Committee, which I chair. It has two additional committee referrals in the Senate.

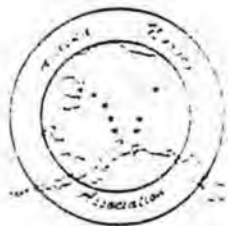
I believe this legislation has a good chance of passing the Legislature this year.

Sincerely,

A handwritten signature in cursive script that reads "Loren Lemman".

Loren Lemman
Senator

LL/cl



ALASKA NURSES ASSOCIATION

237 E. 3rd Avenue #3 Anchorage, AK 99501-2525
(907) 274-4427 FAX: (907) 272-0292

February 14, 1994

Representative Jim Nordlund
Judiciary Committee
Alaska State Legislature
State Capitol (MS 3100)
Room 608-Ct
Juneau, Alaska 99801-1182

Dear Representative Nordlund:

On behalf of the Alaska Nurses Association, the Legislative Committee would like to endorse HB 61. We understand that this bill proposes to impose a more restrictive legal limit on alcohol consumption above which the person will lose the privilege to drive.

Research has demonstrated that there is a significant correlation between the establishment of a lower blood alcohol and the subsequent reduction of alcohol related injuries and fatalities. Given the significant economic and human consequences of drunk driving in this state, we applaud your efforts to establish these tougher limits. If we can be of any additional assistance, please let us know.

Sincerely yours,

A handwritten signature in cursive script that reads "Jackie Pflaum".

Jackie Pflaum
Legislative Chair



Public Safety Employees Association, Inc.
"Representing Alaska's Finest"

1569 S. Bragaw #201, Anchorage, AK 99508

(907) 337-1979
Fax (907) 337-1753



**International Union of
Police Associations
Local 92 AFL-CIO**

February 17, 1993

Representative Jim Nordlund
State Capital
Juneau, AK 99801-1182

Dear Representative Nordlund,

I would like to commend you on your sponsorship on HB61. This legislation is long overdue and I wish you success in your endeavor to further the safety and welfare of the citizens of Alaska.

As President of the Public Safety Employee's Association, I represent law enforcement officers working throughout the State of Alaska. We fully endorse this proposed legislation. It would not only assist law enforcement officers with their responsibilities, but would take another step towards getting Alaska's most dangerous and lethal drivers off the roads.

It is readily apparent that the current regulations do not go far enough. At a .08 alcohol level drivers are extremely dangerous. Their vision is impaired, their reactions are slowed and they are more inclined to take risks. A .10 limit is just too high. We as citizens of the State of Alaska need this legislation. Our lives may depend on it. If there is any assistance our Association can provide in seeing HB61 prevail, don't hesitate to call. Good luck and thank you for your hard work.

Sincerely,

Keith Perrin
President

RECEIVED

FEB 22 1993

Ans'd.....

Representative Richard Foster
Chairman, Transportation Committee
State Capitol
Juneau, Alaska

February 25, 1993

Dear Representative Foster,

I support HB 61, lowering the BAC to .08 as the legal limit to drive as a short-term control over a much more fundamental problem- the public attitudes toward alcohol use and abuse. It is one piece of a larger plan which looks at reducing injuries and deaths from motor vehicle crashes. Alcohol increases the odds that a crash will occur and increases the severity of injury when it does occur. In Alaska, the most severe injuries occur among young drivers between 16-24 years old who have been drinking. The demand for state services to pick up the pieces from these injuries is astounding. If this deters even one person from taking that fifth drink, it saves the state thousands of dollars.

The most evidence supporting the .08 BAC limit, rests with the effect on adolescent involvement in alcohol-related fatal crashes. Though this legislation targets all drivers, the effect on youth may be most effective. In a 1991 study done in Anchorage Emergency Rooms, the leading cause of injury and death for adolescents from 14-19 years old was motor vehicle crashes. Though impaired driving occurs with any alcohol content in the body, this legislation lowers the limit of how much alcohol the community will accept. It recognizes the magnitude of the problem and sends a message that Alaskans need to sober up for the privilege of driving a motor vehicle.

Joan Diamond
Department of Health and Human Services
Community Health Education/Injury Prevention
Anchorage, Alaska

Post-It™ brand fax transmittal memo 7571		# of pages	1
To	Jim Nordmark	From	Joan Diamond
Co.	Utta Dennis	Co.	MOA
Dept.		Phone #	943-4603
Fax #	465-2108	Fax #	253-6329

DEPARTMENT OF PUBLIC SAFETY

OFFICE OF THE COMMISSIONER

Richard L. Burton
Commissioner
P O BOX 111200
JUNEAU, ALASKA 99811-1200
PHONE: (907) 465-4322
FAX: (907) 465-4362

March 7, 1994

Representative Jim Nordlund
House Task Force on Alcohol and Alcohol Abuse
Room 426
State Capitol
Juneau, Alaska 99801-1182

Dear Representative Nordlund:

In 1992, 89 traffic crashes on Alaska roadways resulted in the deaths of 108 people. Included in this total are 13 pedestrians, 7 motorcyclists, 8 ATV/snowmachine riders and 80 vehicle drivers.

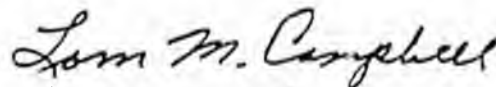
The major contributors to fatal traffic crashes were alcohol, speeding, and driver inattention, in that order. Sixty-three of these people died in 51 alcohol or drug-related crashes. The number of pedestrian fatalities was 13, with the rate of alcohol involvement being 84.6 percent compared to 52.6 percent in all other types of fatalities. A far higher average of alcohol involvement then found in the rest of the Nation.

In reviewing the recently released House Task Force Report on Alcohol and Alcohol Abuse, we at the Highway Safety Planning Agency would like to thank the Task Force for their many hours of work in compiling the information to make that report possible. It is our consensus that this report clearly identified the magnitude of the alcohol problem in Alaska and also went on to identify how State dollars can best be expended to meet the challenge of reducing injury and fatalities of our States most valuable resource, it's people.

On behalf of Commissioner Burton and the Department of Public Safety, we applaud the Task Force on their work and look forward to working with them in a concerted effort to make their recommendations a reality.

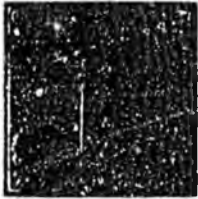
Again, "Thank You" to you and all the members for a job well done.

Sincerely,



Lorn M. Campbell
Administrator
Highway Safety Planning Agency

cc: Richard Burton, Commissioner



LASKA STATE MEDICAL ASSOCIATION

4107 Laurel Street • Anchorage, Alaska 99508-5334 • (907) 562-2662

March 30, 1993

Representative Jim Nordland
House of Representatives
State Capitol
Interdepartmental Mail Stop: 3100
Juneau, AK 99801-1182

Dear Representative Nordland:

Thank you for sponsoring House Bill 61. This bill would lower the legal limit of alcohol to 0.08 per cent for operating motor vehicles. This bill has strong support in the medical community, and we will assist you in any way we can to help with its passage. If the medical association can be of any assistance on this bill, do not hesitate to contact us.

Sincerely yours,

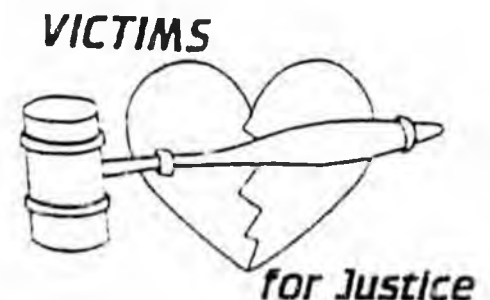
Donald R. Lenmann, M.D., A.B.F.P.
Chairman, Legislative Affairs Committee
Alaska State Medical Association

DRL:bj



**POSITION STATEMENT
FROM THE COALITION OF
THE ALASKA PEACE OFFICER'S ASSOCIATION
and MOTHERS AGAINST DRUNK DRIVERS**

before the
19th Alaska Legislature
March 1993



SB 32/HB 61
LOWERING THE PRESUMPTIVE LEVEL TO .08%

Drinking and driving under the influence of drugs or alcohol continues to be a matter of grave concern to the citizens of Alaska. Behavior and attitudes toward the drinking driver have changed remarkably in the last decade. Drinking and driving is no longer as socially acceptable as it once was. People have come to understand and realize the high price we pay for such excesses. As attitudes change in recognition of the problem, so should our laws.

The trend nationally has been to lower the presumptive level in Driving While Intoxicated cases from .10% to .08%. Studies show that drivers with this lower level of alcohol in their blood are significantly impaired. Drivers with this level of impairment are responsible for a large percentage of motor vehicle accidents causing untold damage to property and human life.

We believe that there is a relationship between a lower limit of blood alcohol content and the reduction of the alcohol related accidents. The passage of this bill will assist law enforcement in removing the impaired driver off the roadways, and the citizens of Alaska will be better protected.

Besides lowering the presumptive level of intoxication from .10% to .08%, we encourage the legislature to change the Implied Consent Law to require motorists to submit to a test of any combination of blood, breath, or urine tests, with the type of test to be administered left to the discretion of the arresting officer. Presently, the only test required is a breath test which is incapable of determining drug intoxication.

Further, we propose rescinding the statutory language that became effective in 1991 which allows people who refuse to take a breath test and people who are DWI re-offenders to have a limited license. This language makes Alaska ineligible for Federal 410 Funds (approximately \$400,000 annually). Another requirement of 410 Funds is that the state adopt the .08% presumptive intoxication level within 4 or 5 years of the receipt of the funds. Unless the legislature changes the language mentioned above, the State of Alaska will continue to be ineligible for federal funds.

FISCAL NOTE

No. 9
 Bill Version: CSHB 61 (FIN)
 (H) Publish Date: 2/15/94

STATE OF ALASKA
 1994 LEGISLATIVE SESSION

Revision Date: 2/11/94 Dept. Affected: Corrections
 Title: An Act relating to the offense of BRU: All
operating a motor vehicle... Component: All
 Sponsor: Rep. Nordlund
 Requestor: House Finance COMPONENT SERIAL NO. 694-1884

Expenditures/Revenues	(Thousands of Dollars)					
OPERATING EXPENDITURES	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS	166.6	171.6	176.7	182.0	187.5	193.0
TOTAL OPERATING	166.6	171.6	176.7	182.0	187.5	193.0

CAPITAL EXPENDITURES	0	0	0	0	0	0
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CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE	(Thousands of Dollars)					
1002 Federal Receipts						
1003 GF Match						
1004 GF	33.3	34.3	35.3	36.4	37.5	38.6
1005 GF/Program Receipts	133.3	137.3	141.4	145.6	150.0	154.4
1006 GF/MHTIA						
Other						
TOTAL	166.6	171.6	176.7	182.0	187.5	193.0

Estimate of any current year (FY94) cost: \$ 0

POSITIONS						
FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

Please see the attached fiscal analysis.

Prepared by: Diane Schenker, Special Assistant Phone: 465-4643/786-2147
 Division: Office of the Commissioner Date: 2/11/94
 Approved by Commissioner: J. Frank Prewitt, Jr. Date: 2/11/94
 Agency: Department of Corrections

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The bill lowers the blood alcohol limit for the crime of DWI, from .10 to .08 percent.

Assumptions

1. According to the National Highway Traffic Safety Administration, a study of five other states indicates an average increase in DWI cases of approximately 3.9% as a result of lowering the limit from .10 to .08. On 12/31/93 there were 130 inmates incarcerated for DWI, statewide. A 3.9 percent increase in this population would raise the DWI population by 5.07 inmates, or 1,851 inmate-days per year ($5.07 \times 365 = 1,851$).
2. The cost per day to incarcerate the average DWI case is \$90. The department calculated this cost by using the cost of Community Residential Center (CRC) beds and state correctional beds actually used to incarcerate DWIs last year. Generally, DWI cases are housed in state correctional centers only in unsentenced status or in locations where no CRC is available.
3. A recent change in law requires DWI offenders to pay for some of the costs of incarceration. The department has written regulations to collect these fees, which should go into effect within the next month or so. The regulation will require a first-time DWI offender to pay \$270, and a second-time offender to pay \$1,000. The Department of Law, which is expected to collect the fees, expects to collect approximately 80% of the fees, through voluntary compliance and by taking Permanent Fund Dividends. It is expected that the fees will offset costs only for first and second-time offenders.
4. There are currently about 650 DWI offenders on waiting lists to serve their sentences. If the courts were to remand offenders directly to jail to serve their mandatory sentences, instead of allowing many DWI offenders to report to the department for a distant date to serve the sentence, the impact of this legislation would be greater and more immediate. The reason there were only 130 DWI offenders incarcerated on 12/31/94 is that the department was able to control the rate of intake in many cases. Because the statewide waiting list grew to over 2500 offenders and a sentence delay of more than eight months last year, it is possible the courts may cease or lessen the use of this option.
5. The legislation only affects DWIs charged under state statute. DWIs charged under local city ordinances will remain at the .10 level unless the local laws are changed. It is estimated that over half of the DWIs incarcerated in the state correctional system are from Anchorage, charged under city law.
6. Increases in DWI cases may have a "ripple effect" on other crimes, such as Failure to Appear, Failure to Satisfy Judgment, and Driving With License Suspended/Revoked. The department notes that misdemeanants are the fastest-growing incarcerated population. It is

assumed that this factor could double the number of additional inmates referenced in Assumption 1. However, it is assumed that Assumption 5 will offset this, since half the DWI population comes from Anchorage on municipal, rather than state, charges.

7. National studies suggest that this type of legislation may reduce the number of traffic fatalities. This could result in some lessening of prisoner-days served for vehicular homicides. This may help offset the costs not reflected in the fiscal note, for possible increases in remands rather than court-reports, and for third-time or higher offenders who cannot pay the costs of incarceration through fees.

8. The costs of incarceration are reflected under "miscellaneous" because some expenses will be incurred in individual institutions, some in CRC contracts, and some in department overhead for administering contracts and providing support services for institutions.

9. A 3% inflation factor is assumed.

Operating Expenses

1,851 inmate-days per year X \$90 per day = \$ 166,590 total expense, FY95

80% (DWI fee collection rate) of \$ 166,590 = \$ 133,272 GF/Program Receipts, FY95

\$166,590 - \$133,272 = \$ 33,318 GF, FY95

FISCAL NOTE

STATE OF ALASKA
1994 LEGISLATIVE SESSION

BILL NO. CSHB 61 (Jud) am

Revision Date: _____ Dept. Affected: Administration
 Title: "An Act relating to the offense of operating a motor vehicle, aircraft or watercraft while intoxicated..." BRU: Public Defender
 Component: Public Defender
 Sponsor: Rep. Nordlund
 Requestor: (S) Trsp COMPONENT SERIAL NO. 1631

Expenditures/Revenues

(Thousands of Dollars)

OPERATING EXPENDITURES	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES	87.9	105.5	105.5	105.5	105.5	105.5
TRAVEL						
CONTRACTUAL						
SUPPLIES	1.0	1.0	1.0	1.0	1.0	1.0
EQUIPMENT	2.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	90.9	106.5	106.5	106.5	106.5	106.5

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ()						
------------------------	--	--	--	--	--	--

FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF	90.9	106.5	106.5	106.5	106.5	106.5
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
Total	90.9	106.5	106.5	106.5	106.5	106.5

Estimate of current year (FY94) cost: \$ _____

POSITIONS:

FULL-TIME	2	2	2	2	2	2
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

See attached.

Prepared by: John Salemi, Public Defender Phone: 264-4400
 Division: Public Defender Agency Date: _____
 Approved by Commissioner: Nancy Bear Usura Date: 3/7/94
 Agency: Administration

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CONTINUATION OF FISCAL NOTE ANALYSIS

For CSHB 61 (Jud) am

CSHB 61 amends the State statutes regarding the crime of driving while under the influence of alcohol. The most significant change in the law proposed through this bill involves the amount of alcohol which a driver can have in his/her system in order to be found guilty of driving while intoxicated. Under present law, a suspected drunk driver who takes a chemical test and is found with 0.10% or more (by weight) of alcohol in his/her blood, is presumed by the court to be under the influence. If found guilty of said offense, mandatory minimum penalties must be imposed.

CSHB 61 lowers the amount of alcohol which must be found in the blood in order for a person to be presumed guilty of driving while intoxicated. This proposal also changes the evidentiary presumptions with respect to this issue. See Section 4, paragraph (a)(4) amending AS 28.35.033.

Significant mandatory penalties attach to a conviction for driving while intoxicated. These punishments will apply to the provisions of this bill.

The Public Defender supports all legislative enactments which reasonably deter driving while under the influence. Other states have lowered the blood alcohol level as is done through this proposal.

Fiscal Impact

There will be distinct fiscal impact on the Public Defender Agency if this bill becomes law. Under present law, individuals who fall into the .08%-10% range typically are offered a reduced charge of Reckless Driving in exchange for a plea of no contest. Reckless Driving carries no significant mandatory minimum penalties, does not have the same stigma as a DWI conviction, and in other ways is a more acceptable resolution of a case, from a defendant's perspective, than is a conviction for drunk driving. If this bill passes, it is anticipated that there will be more DWI charges and as a result, more DWI clients wishing to exercise their right to trial. With the attorneys who handle misdemeanors in Anchorage and Fairbanks already carrying caseloads of over 100 cases, it is likely additional resources will be required so that effective legal representation can be provided for these additional DWI prosecutions. It is felt that the fiscal impact can be absorbed through the use of paralegals to assist attorneys in file organization, witness coordination, and other related support work. As such, two paralegal positions are requested; one each for Anchorage and Fairbanks.

Budget Analysis

Anchorage:

Paralegal II	16A	\$ 51.8
--------------	-----	---------

Fairbanks:

Paralegal II	16A	53.7
--------------	-----	------

100	Personal Services (10 months first year)	\$ 87.9
200	Travel	0.0
300	Contractual	0.0
400	Supplies	1.0
500	Equipment (one time)	2.0
	TOTAL	\$ 90.9

Position Title Paralegal Assistant II		No. of Positions 2	Range / Step 16/A	Org. Unit GGU
Time Status PFT	Staff Months 20.0	Location EBA - JBA		Election District 7 - 20
TYPE OF EXPENDITURE		Amount		
Salary	61.9			
Benefits	26.0			
Premium Pay				
Other				
Total Personal Services	87.9			
Travel	0.0			
Contractual	0.0			
Commodities	1.0			
Equipment	2.0			
Other				
Total Cost	90.9			
FUNDING SOURCE FOR TOTAL COST				
Federal Receipts	1002			
G. E. Match	1003			
General Fund	1004	90.9		
IA Receipts	1007			
CP Receipts	1061			
Other				
		Justification		
		<p>HB 61 amends the state statutes regarding the crime of driving while under the influence of alcohol. The most significant change in the law proposed through this bill involves the amount of alcohol which a driver can have in their system in order to be found guilty of driving while intoxicated. If this bill passes it is anticipated that there will be more DWI charges and as a result more DWI clients wishing to exercise their right to trial. With the attorneys who handle misdemeanors in Anchorage and Fairbanks already carrying caseloads of over 100 cases, additional resources will be required so that effective legal representation can be provided. The fiscal impact can be absorbed through the use of paralegals to assist attorneys in file organization, witness coordination and other related support work. As such, two paralegal positions are requested; one each for Anchorage and Fairbanks.</p>		

**Request For
New Position**

AGENCY Department of Administration
 BRU Public Defender Agency
 COMPONENT Public Defender Agency

FY 95

Page 3 of 3

Revised Date: _____

FISCAL NOTE

STATE OF ALASKA
1994 LEGISLATIVE SESSION

BILL NO. CSHB 61 (Fin) am

Revision Date: _____ Dept. Affected: Administration
 Title: "An Act relating to the offenses of operating a BRU: Office of Public Advocacy
motor vehicle" Component: Office of Public Advocacy
 Sponsor: Rep. Nordlund
 Requestor: (S) Trsp COMPONENT SERIAL NO. 43

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0
CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
CHANGE IN REVENUES ()	0.0	0.0	0.0	0.0	0.0	0.0

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0
1004 GF	0.0	0.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
Total	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of current year (FY94) cost: none

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Brant McGee, Public Advocate Phone: 274-1684
 Division: Office of Public Advocacy Date: _____
 Approved by Commissioner: Nancy Bear Usery Date: 3/7/94
 Agency: Administration

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(Rev. 10/93) 10 24/94

FISCAL NOTE

No. 12

STATE OF ALASKA
1994 LEGISLATIVE SESSION

Bill Version: CSHB 61 (FIN)

(H) Publish Date: 2/15/94

Revision Date: December 10, 1993

Department Affected: Department of Law

Title: "...relating to the offense of operating a motor vehicle, aircraft, or watercraft while intoxicated..."

BRU: Prosecution

Sponsor: Representative Nordlund

Component: All

Requestor: Governor's Office

COMPONENT SERIAL NO. 0085 through 0090

EXPENDITURES/REVENUES:

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND &						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING:

1002 Federal						
1003 GF Match						
1004 GF						
1005 GF/Program						
1006 GF/MHTIA						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

Estimate of current year (FY94) impact: -0-

ANALYSIS: (Attach a separate page if necessary.)

Please see the attached analysis.

Prepared by: Richard I. Pegues, Director

Phone: 465-3672

Division: Administrative Services Division

Date: December 10, 1993

Approved by Commissioner: Charles E. Cota, Attorney General

Agency: Department of Law

Date: December 10, 1993

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FISCAL NOTE

No. 10
 Bill Version: CSHB 61(FIN)
 (H) Publish Date: 2/15/94

STATE OF ALASKA
1994 LEGISLATIVE SESSION

BILL

Revision Date: _____ Dept. Affected: Administration
 Title: *An Act relating to the offenses of operating a BFL: Office of Public Advocacy
motor vehicle Component: Office of Public Advocacy
 Sponsor: Rep. Nordlund
 Requestor: (H) Fin COMPONENT SERIAL NO. 43

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXPENDITURES	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
-----------------------------	-----	-----	-----	-----	-----	-----

CHANGE IN REVENUES ()	0.0	0.0	0.0	0.0	0.0	0.0
-------------------------------	-----	-----	-----	-----	-----	-----

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0
1004 GF	0.0	0.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
Total	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of current year (FY94) cost: none

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Brant McGee, Public Advocate Phone: 274-1684
 Division: Office of Public Advocacy Date: _____
 Approved by Commissioner: Nancy Bear Usara Date: 2/7/94
 Agency: Administration

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FISCAL NOTE

STATE OF ALASKA
1994 LEGISLATIVE SESSION

No. 11
Bill Version: CSHB 61 (FIN)
(H) Publish Date: 2/15/94

Revision Date: _____ Dept. Affected: Public Safety
Title: An Act relating to the offense of operating BRU: Motor Vehicles
a motor vehicle...while intoxicated... Component: _____
Sponsor: Rep Nordlund
Requestor: H. FIN COMPONENT SERIAL NO. 500

EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES	0					
TRAVEL	0					
CONTRACTUAL	0					
SUPPLIES	0					
EQUIPMENT	0					
LAND & STRUCTURES	0					
GRANTS, CLAIMS	0					
MISCELLANEOUS	0					
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE FUND SOURCE:	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

1002 Federal Receipts	0					
1003 GF Match	0					
1004 GF	0					
1005 GF/Program Receipts	0					
1006 GF/MHTIA	0					
Other	0					
TOTAL	0	0	0	0	0	0

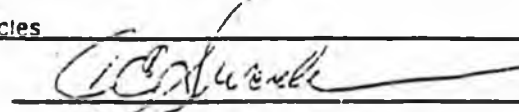
Estimate of current year (FY 94) impact: \$ None

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

Fiscal impact is not anticipated.

Prepared By: Juanita Hensley Phone: 465-4361
Division: Motor Vehicles Date: 2/4/94
Approved by Commissioner:  Date: 2/4/94
Agency: Richard L. Burton, Dept. of Public Safety

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DWI REVOCATION STATISTICS

Year 1992

LOCATION	POLICE DEPARTMENTS		TROOPERS		TOTAL
	Refusals	Took Test	Refusals	Took Test	
Anchorage	246	1,343	37	276	1,902
Fairbanks	62	219	60	329	670
Juneau	35	217	0	16	268
Soldotna	18	69	34	87	208
Ketchikan	35	139	17	106	297
Homer	17	61	6	57	141
Sitka	22	131	0	1	154
Palmer	9	35	85	493	622
Kenai	22	100	0	0	122
Cordova	3	22	0	4	29
Valdez	11	53	0	1	65
Kodiak	13	98	4	18	133
Seward	20	77	0	13	110
Nome	7	20	0	0	27
North Pole	6	55	0	0	61
Haines	3	15	0	0	18
Barrow	36	84	0	0	120
Craig	9	45	0	1	55
Wrangell	8	19	0	0	27
Petersburg	7	17	0	0	24
Military	2	16	0	0	18
Bethel	39	92	0	0	131
Dillingham	11	38	0	0	49
FBKS Air Pol	0	22	0	0	22
ANCH Air Pol	2	3	0	0	5
Other	40	153	11	96	300
TOTAL	683	3,143	254	1,498	5,578

BREATH TEST RESULTS:

.10 to .149		1,259
.15 to .199		1,708
.20 to .249		1,141
.25 to .299		416
.30 to .349		101
.35 and up		16



1993 REVOCATION STATISTICS BAC DESK						
LOCATIONS	POLICE DEPARTMENTS		TROOPERS			
	REFUSALS	TOOK TEST	REFUSALS	TOOK TEST	TOTAL	
ANCHORAGE	229	1347	52	281	1909	
FAIRBANKS	90	274	45	249	658	
JUNEAU	48	230		7	285	
SOLDOTNA	16	88	28	60	192	
WASILLA	21	104			125	
KETCHIKAN	36	134	11	79	260	
HOMER	13	64	10	27	114	
SITKA	24	97			121	
PALMER	16	69	92	481	658	
KENAI	27	126			153	
CORDOVA	5	18			23	
VALDEZ	5	29			34	
KODIAK	24	96	4	21	145	
SEWARD	23	114	1	2	140	
NOME	6	33		1	40	
NORTH POLE	13	64			77	
HAINES	3	8		1	12	
BARROW	33	60			93	
CRAIG	4	53	1		58	
WRANGELL	7	20			27	
PETERSBURG	12	19		1	32	
MILITARY POLICE		9			9	
BETHEL	37	77			114	
DILLINGHAM	6	11			17	
AIRPORT POLICE	3	6			9	
OTHER	46	156	2	2	206	
TOTAL	747	3306	246	1212	5511	
BREATH TEST RESULTS %						
.10 TO .149	1226					
.15 TO .199	1749					
.20 TO .249	1060					
.25 TO .299	371					
.30 TO .349	95					
.35 AND UP	17					

1992 Traffic Deaths — ALASKA

SUMMARY - 1992 ALASKA TRAFFIC DEATHS

31 December 1993

Factors Contributing To Alaska Traffic Accident Deaths - 1992

FACTOR	DEATHS	PER CENT
Alcohol	46	30.5 %
Unsafe Speed	34	22.5 %
Human Factors, Other	17	11.3 %
Roadway & Environment	15	9.9 %
Driver Inattention	12	8.0 %
Failure To Yield	7	4.6 %
Passenger; Wrong Lane Use	5	3.3 %
Pedestrian Error	5	3.3 %
Traffic Control Ignored	5	3.3 %
Vehicular	5	3.3 %
	151	100 %

SOURCE: Alaska Department Of Transportation And Public Facilities, DOT-PF, "1992 Alaska Traffic Accidents"

- Table C.4.1. Page 46 - See reverse side this document
- Table C.5.1. Page 48 - See reverse side this document
- Table C.7.1. Page 52 - See reverse side this document

Prepared by STROMA INC., Research & Documents Division, 518 Farmers Loop Road, Fairbanks, Alaska 99712 907-457-1327

1992

ALASKA TRAFFIC ACCIDENTS

SUMMARY - 1992 ALASKA TRAFFIC ACCIDENTS

31 December 1993

NUMBER OF OCCURRENCES - Alaska Traffic Accidents by Frequency
and Factor Type

CONTRIBUTING FACTOR	NUMBER OF OCCURRENCES	PER CENT
Unsafe Speed	3,156	18.6 %
Roadway & Environment	2,990	17.6 %
Human Factors - Other	2,976	17.5 %
Failure to Yield	2,014	12.0 %
Driver Inattention	1,823	10.7 %
Alcohol	1,583	9.3 %
Passing; Wrong Lane Use	767	4.5 %
Improper Turning	668	4.0 %
Following Too Closely	630	3.7 %
Vehicular	362	2.1 %
	16,969	100 %

SOURCE: Alaska Department of Transportation And Public Facilities,
DOT-PF, "1991 Alaska Traffic Accidents"

Table C.4.1 Page 46 - See reverse side this document

Table C.5.1 Page 48 - See reverse side this document

Table C.7.1 Page 52 - See reverse side this document

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D

1992 ALASKA TRAFFIC ACCIDENTS

Table C.4.1
Human Factors Contributing to Alaska Traffic Accidents
by Accident Injury Severity, 1992

CONTRIBUTING FACTOR	NUMBER OF OCCURRENCES				TOTAL
	Property Damage Only	Minor Injury	Major Injury	Fatal	
Alcohol, test given.....	396	288	77	36	797
Alcohol, no test given ..	114	81	23	4	222
Alcohol suspected	375	155	28	6	564
Illegal drugs	9	5	5	1	20
Prescription medication ..	3	2	1	-	6
Lost consciousness	10	11	1	-	22
Fell asleep	46	47	14	4	111
Driver inattention	1,193	571	47	12	1,823
Passenger distraction	29	22	3	-	54
Physical disability	7	5	2	-	14
Illness	9	4	2	-	15
Driver inexperience	259	111	18	4	392
Unsafe backing	474	24	2	-	500
Failure to yield	1,384	571	52	7	2,014
Following too closely	423	200	5	2	630
Passing; wrong lane use	617	119	26	5	767
Pedestrian error	28	59	19	5	111
Traffic control ignored	361	235	20	5	621
Improper turning	543	108	16	1	668
Unsafe speed	2,174	350	98	34	3,156
Other human factor	326	256	23	5	1,110
ALL HUMAN FACTORS	9,280	3,724	482	131	13,617

Table C.5.1
Vehicular Factors Contributing to Alaska Traffic Accidents,
by Accident Injury Severity, 1992

CONTRIBUTING FACTOR	NUMBER OF OCCURRENCES				TOTAL
	Property Damage Only	Minor Injury	Major Injury	Fatal	
Defective accelerator ..	11	3	1	-	15
Defective brakes	59	29	1	2	91
Tire failure; inadequacy ..	34	23	2	1	60
Steering failure	9	6	-	1	16
Windshield inadequacy ..	6	-	-	-	6
Defective headlights	3	6	1	-	10
Other lighting defect	24	7	2	-	33
Overstized vehicle	10	3	-	1	14
Defective tow hitch	13	-	-	-	13
Other vehicular factor	67	32	5	-	104
ALL VEHICULAR FACTORS ..	236	109	12	5	362

Table C.7.1
Factors Contributing to Alaska Traffic Accidents,
by Accident Injury Severity and Factor Type, 1992

FACTOR TYPE	NUMBER OF OCCURRENCES				TOTAL
	Property Damage Only	Minor Injury	Major Injury	Fatal	
Human	9,280	3,724	482	131	13,617
Roadway	1,589	508	32	8	2,137
Environmental	610	214	22	7	853
Vehicular	236	109	12	5	362
ALL FACTOR TYPES	11,715	4,555	548	151	16,969

1991 Traffic Deaths — ALASKA

SUMMARY - 1991 ALASKA TRAFFIC DEATHS

1 October 1992

FACTORS Contributing To Alaska Traffic Accident Deaths - 1991

FACTOR	DEATHS	PER CENT
Alcohol	38	27.3%
Unsafe Speed	26	18.7%
Other Human Factors	16	11.5%
Driver Inattention	15	10.8%
Passing; Wrong Lane Use	11	7.9%
Pedestrian Error	9	6.5%
Failure to Yield	8	5.8%
Traffic Control Ignored	8	5.8%
Roadways & Environmental	4	2.8%
Vehicle	4	2.9%
	139	100 %

SOURCE: Alaska Department of Transportation And Public Facilities,
DOT-PF, "1991 Alaska Traffic Accidents"

Table C.3.1. Page 41 - See reverse side this document

Table C.4.1. Page 43 - See reverse side this document

Table C.5.1. Page 45 - See reverse side this document

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Fairbanks, Alaska 99712 Phone: 457-1327

A

1991 ALASKA TRAFFIC ACCIDENTS

SUMMARY - 1991 ALASKA TRAFFIC ACCIDENTS

1 October 1992

NUMBER OF OCCURRENCES - Alaska Traffic Accidents by Frequency and Factor Type

CONTRIBUTING FACTOR	NUMBER OF OCCURRENCES	PER CENT
Unsafe Speed	3,506	19.2%
Roadways & Environmental	3,368	18.5%
Human Factors - not listed	3,002	16.4%
Driver Inattention	2,097	11.5%
Failure to Yield	1,992	10.9%
Alcohol	1,601	8.8%
Passing Wrong Lane	820	4.5%
Improper Turning	695	3.8%
Following To Closely	687	3.8%
Vehicle	473	2.6%
	18,241	100 %

SOURCE: Alaska Department of Transportation And Public Facilities, DOT-PF, "1991 Alaska Traffic Accidents"

Table C.3.1 Page 41 - See reverse side this document
Table C.4.1 Page 43 - See reverse side this document
Table C.5.1 Page 45 - See reverse side this document

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B

1991 ALASKA TRAFFIC ACCIDENTS

Table C.3.1
Human Factors Contributing to Alaska Traffic Accidents by Accident Injury Severity, 1991

CONTRIBUTING FACTOR	NUMBER OF OCCURRENCES				TOTAL
	Property Damage Only	Minor Injury	Major Injury	Fatal	
Alcohol, test given...	440	273	71	10	814
Alcohol, no test given	112	72	29	2	215
Alcohol suspected	377	167	22	6	572
Illegal drugs	9	5	2	1	17
Prescription medication	4	3	2	1	11
Lost consciousness	12	3	3	1	23
Fell asleep	53	53	10	2	118
Driver inattention	1,404	618	60	15	2,097
Passenger distraction	40	26	1	1	70
Physical disability	16	2	1	1	19
Illness	11	10	3	1	24
Driver inexperience	260	136	18	1	415
Unsafe backing	420	21	5	1	446
Failure to yield	1,334	581	49	8	1,992
Following too closely	500	179	7	1	687
Passing, wrong lane use	649	136	24	11	820
Pedestrian error	37	31	17	7	94
Traffic control ignored	386	231	28	8	653
Improper turning	548	127	16	4	695
Unsafe speed	2,436	916	128	26	3,506
Other human factor	812	261	34	5	1,122
ALL HUMAN FACTORS	9,880	3,456	533	131	14,000

118
1601

Table C.4.1
Vehicular Factors Contributing to Alaska Traffic Accidents, by Accident Injury Severity, 1991

CONTRIBUTING FACTOR	NUMBER OF OCCURRENCES				TOTAL
	Property Damage Only	Minor Injury	Major Injury	Fatal	
Defective accelerator	10	3	1	-	14
Defective brakes	71	27	7	2	107
Tire failure, inadequacy	49	17	4	-	70
Steering failure	16	7	1	-	26
Windshield inadequacy	2	1	-	-	3
Defective headlights	3	5	-	1	10
Other lighting defect	33	11	2	-	46
Overstred vehicle	19	3	-	-	22
Defective tow hitch	11	1	1	-	13
Other vehicular factor	118	40	3	1	162
ALL VEHICULAR FACTORS	332	113	17	4	473

Table C.5.1
Environmental and Roadway Factors Contributing to Alaska Traffic Accidents, by Accident Injury Severity and Factor, 1991

CONTRIBUTING FACTOR	NUMBER OF OCCURRENCES				TOTAL
	Property Damage Only	Minor Injury	Major Injury	Fatal	
Animal action	299	79	12	-	389
Clare	36	24	4	-	64
View obstructed, limited	213	102	18	1	334
Other envic. factor	109	24	3	1	137
Bad lane marking	35	11	-	-	46
Construction debris	10	4	-	-	14
Pavement deteriorated	23	7	-	-	30
Pavement slippery	1,611	503	32	2	2,150
Inadequate shoulders	28	4	3	-	35
Sign missing or occluded	3	1	-	-	6
Signal inoperative	5	2	-	-	7
Other roadway factor	120	34	2	-	156
ALL ENVIR. AND ROADWAY	2,492	798	74	4	3,368

ALCOHOL-RELATED CRASHES ~ 1976 thru 1992

Year	FATAL CRASHES				DEATHS				NON-FATAL INJURY CRASHES			
	Total Crashes	Alcohol Related	< Diff >	% Alcohol Related	Total Deaths	Alcohol Related	< Diff >	% Alcohol Related	Total Crashes	Alcohol Related	< Diff >	% Alcohol Related
1976	111	67	44	60.4%	124	N/A	N/A	N/A	N/A	N/A	N/A	N/A
1977	130	64	66	49.2%	136	N/A	N/A	N/A	N/A	N/A	N/A	N/A
1978	112	59	53	52.7%	127	59	68	46.5%	3,263	651	2,612	20.0%
1979	81	45	36	55.6%	91	69	22	75.8%	3,161	663	2,498	21.0%
1980	79	43	36	54.4%	88	64	24	72.7%	3,348	707	2,641	21.1%
1981	90	50	40	55.6%	100	75	24	76.0%	3,852	899	2,953	23.3%
1982	98	54	44	55.1%	107	54	53	50.5%	4,104	897	3,207	21.9%
1983	135	53	82	39.3%	150	64	86	42.7%	4,476	959	3,517	21.4%
1984	123	61	62	49.6%	137	70	67	51.1%	4,743	956	3,787	20.2%
1985	107	58	49	54.2%	127	69	58	54.3%	4,170	779	3,391	18.7%
1986	89	46	43	51.7%	101	50	51	49.5%	3,620	656	2,964	18.1%
1987	70	40	30	57.1%	76	44	32	57.9%	3,318	676	2,642	20.4%
1988	86	43	43	50.0%	97	48	49	49.5%	3,500	634	2,866	18.1%
1989	79	44	35	55.7%	84	46	38	54.8%	3,622	652	2,970	18.0%
1990	92	47	45	51.1%	98	48	50	49.0%	3,775	674	3,101	17.9%
1991	90	45	45	50.0%	101	50	51	49.5%	3,890	678	3,212	17.4%
1992	89	50	39	56.2%	108	61	47	56.5%	3,786	665	3,121	17.6%
Total	1,420	738	682	52.0%	1,592	872	720	54.8%	56,628	11,146	45,482	19.7%

N/A - not available

NOTE: Alcohol injury data from 1978 to 1984 was extrapolated from the hard copy of line charts found in previous HSP's. No supporting data can be found in DOT's accident summaries until 1986.

ALCOHOL-RELATED CRASHES - 1976 thru 1992

Year	NON-FATAL INJURIES				PROPERTY DAMAGE CRASHES				ALL TRAFFIC CRASHES			
	Total Injuries	Alcohol Related	< Diff >	% Alcohol Related	Total Crashes	Alcohol Related	< Diff >	% Alcohol Related	Total Crashes	Alcohol Related	< Diff >	% Alcohol Related
1976	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
1977	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
1978	4,695	986	3,709	21.0%	9,537	909	8,628	9.5%	12,912	1,619	11,293	12.5%
1979	4,560	994	3,566	21.8%	10,277	929	9,348	9.0%	13,519	1,637	11,882	12.1%
1980	4,992	1093	3,899	21.9%	9,735	1,043	8,692	10.7%	13,162	1,793	11,369	13.6%
1981	5,783	1394	4,389	24.1%	10,158	1,156	9,002	11.4%	14,100	2,105	11,995	14.9%
1982	6,017	1367	4,680	22.6%	12,541	1,241	11,300	9.9%	16,743	2,192	14,551	13.1%
1983	6,705	1468	5,237	21.9%	13,509	1,275	12,234	9.4%	18,120	2,287	15,833	12.6%
1984	6,852	1062	5,790	15.5%	14,499	1,338	13,161	9.2%	19,365	2,355	17,010	12.2%
1985	6,038	908	5,130	15.0%	13,423	1,052	12,371	7.8%	17,700	1,889	15,811	10.7%
1986	5,424	741	4,683	13.7%	11,149	790	10,359	7.1%	14,858	1,492	13,366	10.0%
1987	4,984	799	4,185	16.0%	9,902	733	9,169	7.4%	13,290	1,449	11,841	10.9%
1988	5,215	702	4,513	13.5%	9,714	724	8,990	7.5%	13,300	1,401	11,899	10.5%
1989	5,550	752	4,798	13.5%	10,663	790	9,873	7.4%	14,364	1,486	12,878	10.3%
1990	5,859	792	5,067	13.5%	12,423	917	11,506	7.4%	16,290	1,638	14,652	10.1%
1991	5,669	743	4,926	13.1%	11,910	1,013	10,897	8.5%	15,890	1,736	14,154	10.9%
1992	5,561	661	4,900	11.9%	11,726	923	10,803	7.9%	15,601	1,638	13,963	10.5%
Total	83,934	14,462	69,472	17.2%	171,166	14,833	156,333	8.7%	229,214	26,717	202,497	11.7%



U.S. Department
of Transportation
National Highway
Traffic Safety
Administration

Post-It[®] brand[™] transmittal memo 7671 # of pages > . . . 118

To: LORN CAMPBELL	From: NEILL KAMMOND
Co: NHSPA	Co: NHISA
Dept.	Phone # 206 533 5934
Fax # 407.463.5860	Fax #

Alcohol-Related Deaths Three-Year Averages

State	Before .08	After .08	Difference
California	2,591 (87-89)	2,215 (90-91)*	376 less fatalities/yr. A 14.5% decrease
Utah	138 (80-82)	114 (84-86)	24 less fatalities/yr. A 17.4% decrease
Oregon	316 (80-82)	270 (84-86)	46 less fatalities/yr. A 14.5% decrease
Maine	111 (85-87)	70 (89-91)	41 less fatalities/yr. A 37% decrease
Total 4 States	3,156	2,669	487 less fatalities/yr. A 15.4% decrease

* California fatalities are 2-year average of 1990-1991; 1992 data not complete as of 3/93.

Drunk Driving Arrests Three-Year Averages

State	Before .08	After .08	Difference
California (CHP only)	135,260 (87-89)	140,716 (90-92)	+5,456 arrests/yr. A 4% increase.
Utah	9,400 (80-82)	13,700 (84-86)	+4,300 arrests/yr. A 45% increase.
Oregon	29,369 (80-82)	24,743 (84-86)	-4,626 arrests/yr. A 16% decrease.
Maine	9,693 (85-87)	11,827 (89-91)	+2,134 arrests/yr. A 22% increase.
Total 4 States	183,722	190,985	+7,263 arrests/yr. A 3.9% increase.



AUTO SAFETY HOTLINE
800 424-6303
WASH. D.C. Area 306-0122



MADD

Mothers Against Drunk Driving

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NATIONAL OFFICE

RESPONSES TO EDITORIAL COMMENTS FROM CANDY LIGHTNER

MADD is disappointed that Candy Lightner, in her new role as lobbyist for the American Beverage Institute, has chosen the opposite side of the issue on lowering the BAC to .08. MADD's position on this issue is well-founded and MADD is confident that adoption of this measure will help save lives.

Candy Lightner has not been involved with MADD since 1985 and is not a spokesperson for MADD.

MADD did not simply pull the .08 BAC illegal limit out of the air. The decision of the Board of Directors of MADD to advocate .08 as the illegal per se level for drivers over the age of 21 was based on research and studies and the impact of lowering the BAC in reducing alcohol related fatalities.

The evidence is uncontroverted that even experienced drivers' driving skills are impaired at .08 and this would set the level at which the driving skills are proven to be compromised for the vast majority of drivers. (NHTSA)

Research indicates that the risk of crash involvement is 3 times higher for drivers with a BAC level of .08 than it is with a zero BAC and the relative fatality risk for drivers in single vehicle crashes with BACs between .05 and .09 is 11 times greater than for drivers with a zero BAC.

A BAC level of .08 means about four drinks within one hour on an empty stomach for an average male weighing 160 pounds. Unlike Ms. Lightner, MADD does not consider this level of consumption to be "social drinking".

Lowering the BAC level to .08 does not mean that the average individual will be prohibited from stopping and having a drink on the way home from work. However, there is no minimum acceptable safe level and it has been MADD's position since the organization was founded that individuals simply should not drink and drive.

MADD agrees with Ms. Lightner that the high BAC driver and the chronic alcohol abuser represents a dangerous threat to society and that the majority of alcohol related crashes involve offenders with BACs exceeding .08. However, these heavy drinking drivers are not

MADD Statement

the only problem and this does not mean that we can ignore the thousands of victims who are killed or injured by offenders with a BAC lower than the average and in the .08 or below range. It is no consolation to the family of a victim who was killed or injured, that the offender's BAC level was "only" .08 rather than .15.

Ms. Lightner has stated that most of the drivers who are involved in fatal crashes have a high BAC and are repeat offenders. While the majority of these drivers do have a high BAC level, 85% of them have no prior DUI conviction and are not repeat offenders. If we removed every repeat DUI offender from the road today, we would have no impact on 85% of all the highway crashes that are alcohol related.

MADD's approach to stopping impaired driving is to address the problem across the board. We must impact the potential offender, the first offender and the repeat offender. We must look for solutions to deal with the high BAC driver and the lower BAC driver. .08 BAC is just one of the tools that must be used in the war against drunk driving. We cannot exclude any measure that has life saving potential.

There is no simple solution nor single cure-all to stop impaired driving. MADD recognizes that we must continue to examine and advocate for stronger measures to impact the high-BAC driver; we would hope that our lawmakers and the public would recognize the equally important need to address the problem of impaired drivers at all BAC levels. The lives and welfare of the citizens of this country cannot be sacrificed for the profit derived from the sale of one less or one more drink.

Ms. Lightner's decision to become a paid lobbyist for the American Beverage Institute is a personal decision she has made at this point in her life and should not be used to cloud the issues surrounding the efforts of MADD and other highway safety advocates to stop impaired driving and save lives.

TOTAL FATALITIES IN CRASHES WHERE A DRIVER OR A PEDESTRIAN
HAD A BAC OF .01+ FOR CALIFORNIA

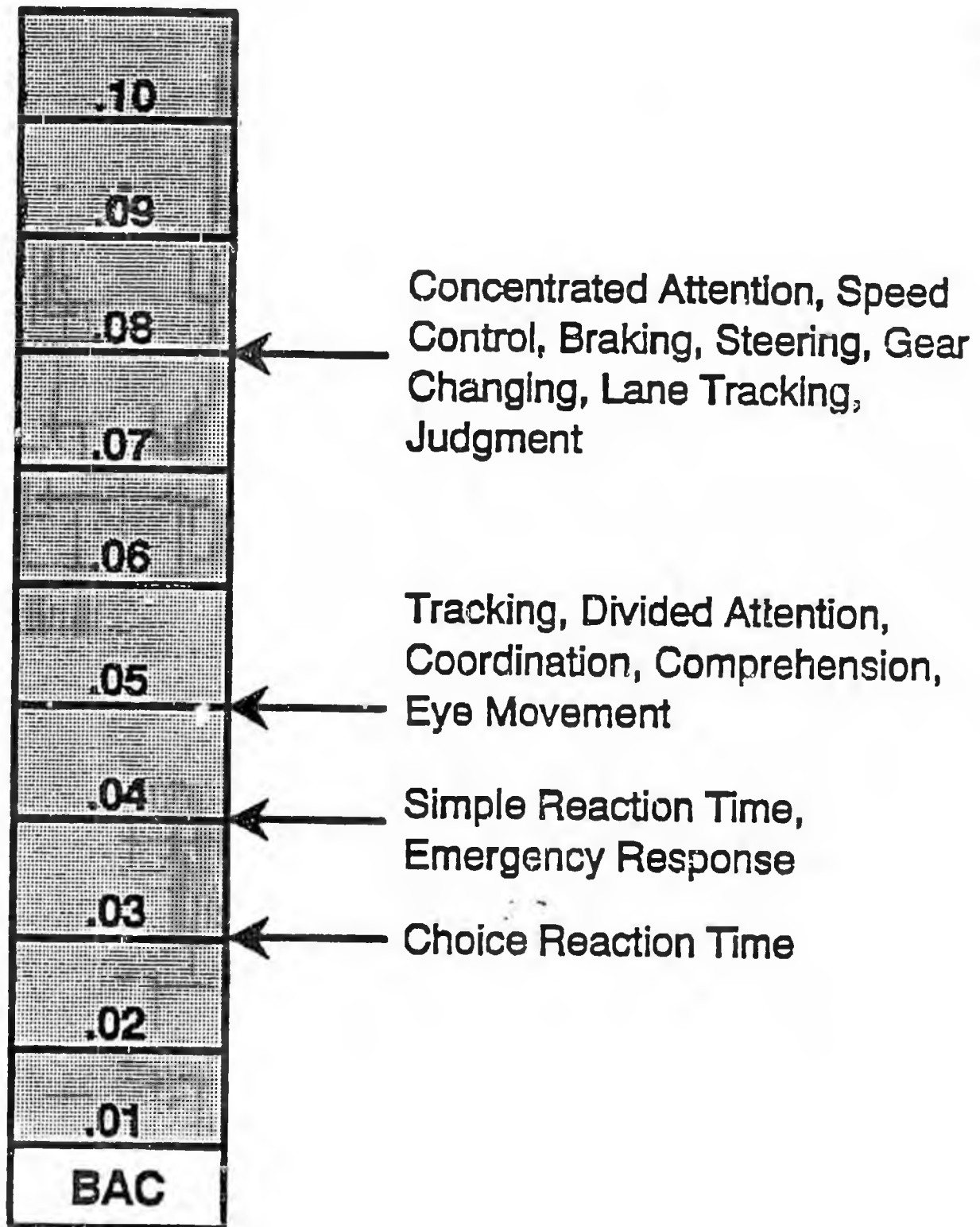
FARS FILES

YEAR	Frequency	Cumulative Frequency
1989	2462	2462
1990	2337	4799
1991	2010	6809
1992	1747	8556

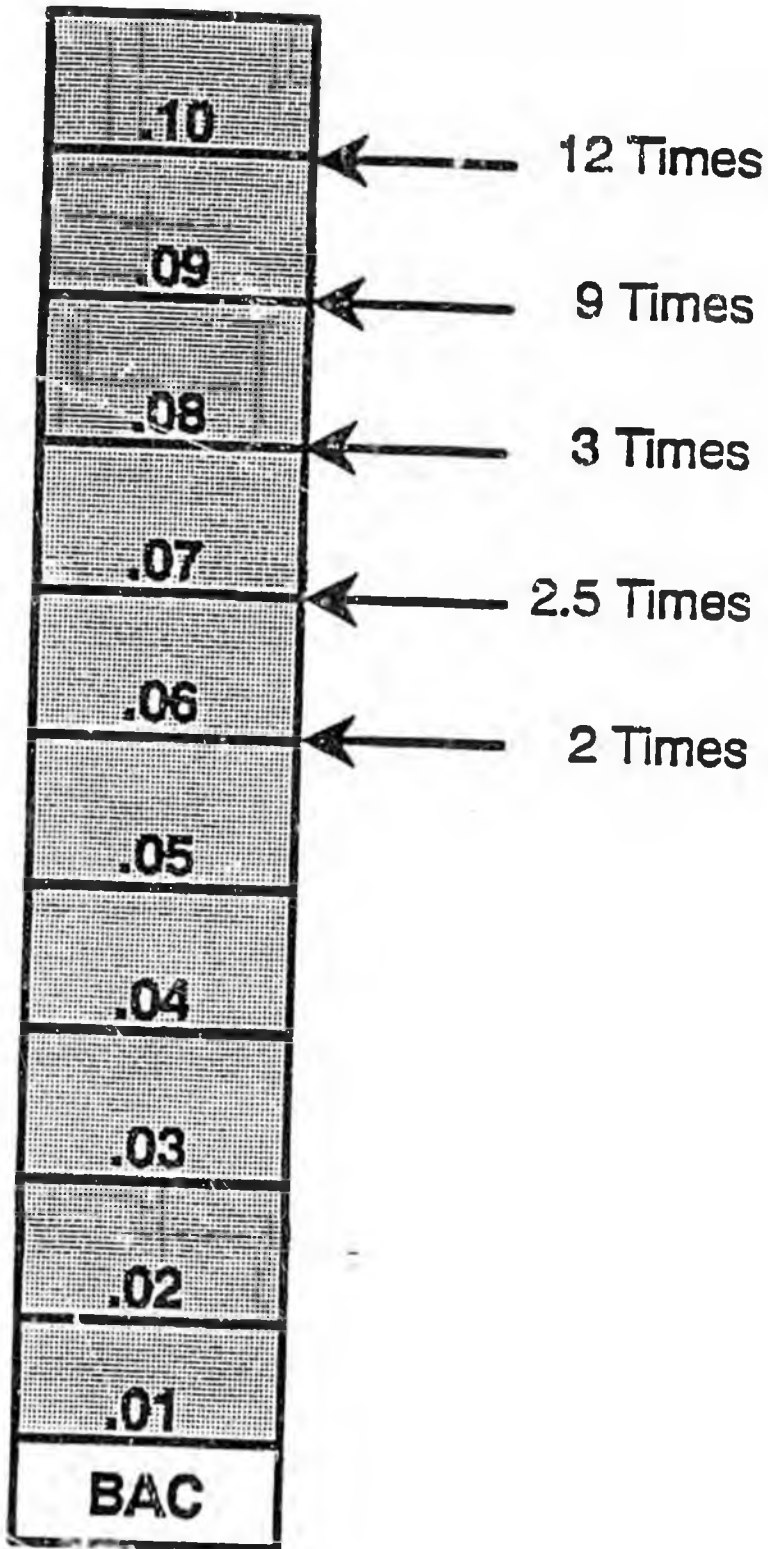
TOTAL FATALITIES IN CRASHES WHERE A DRIVER OR A PEDESTRIAN
HAD A BAC OF .15-.19 FOR CALIFORNIA

FARS FILES

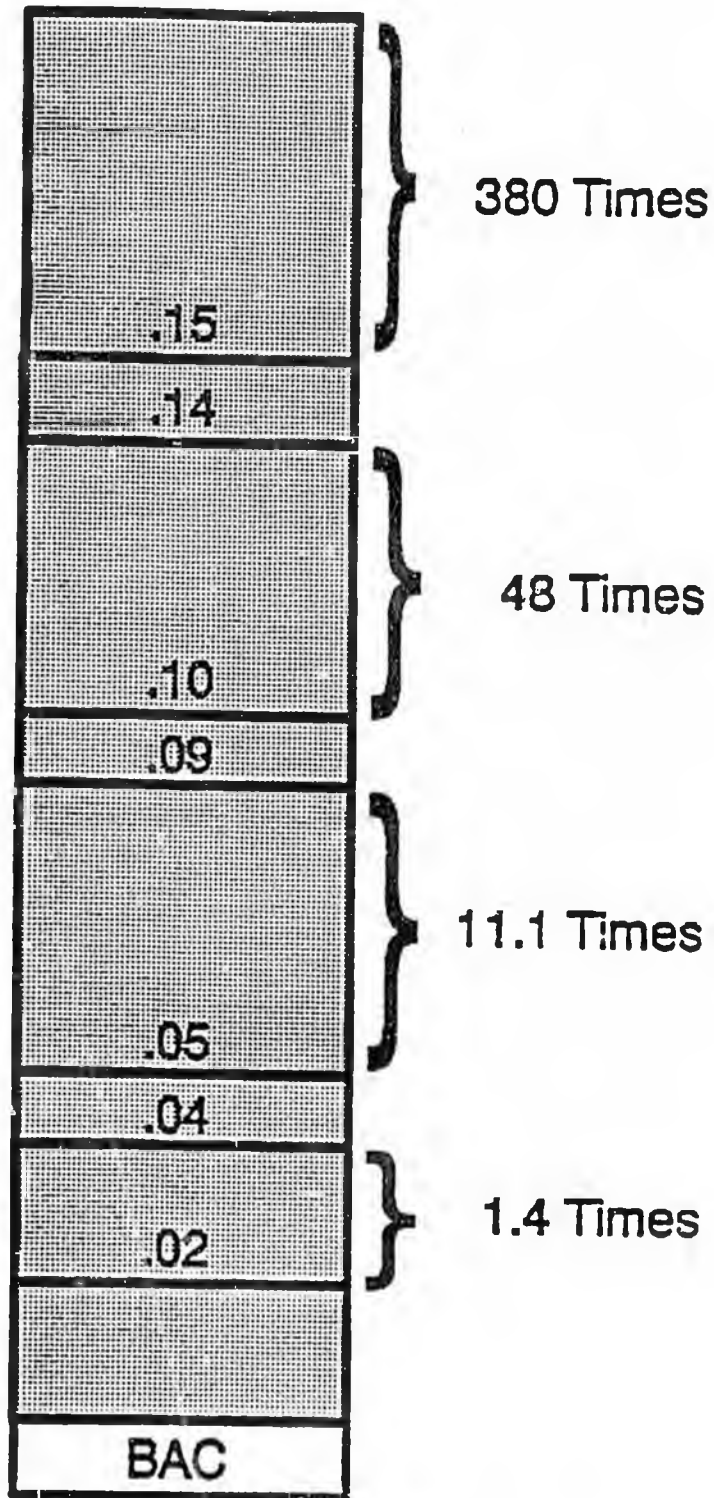
YEAR	Frequency	Cumulative Frequency
1989	565	565
1990	569	1134
1991	472	1606
1992	413	2019



BAC and Impairment



BAC and Crash Risk



**Relative Fatality Risk for Drivers in
Single Vehicle Crashes by BAC
(Zador, IIHS, 1991)**

311 C STREET
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561-7007

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House of Representatives



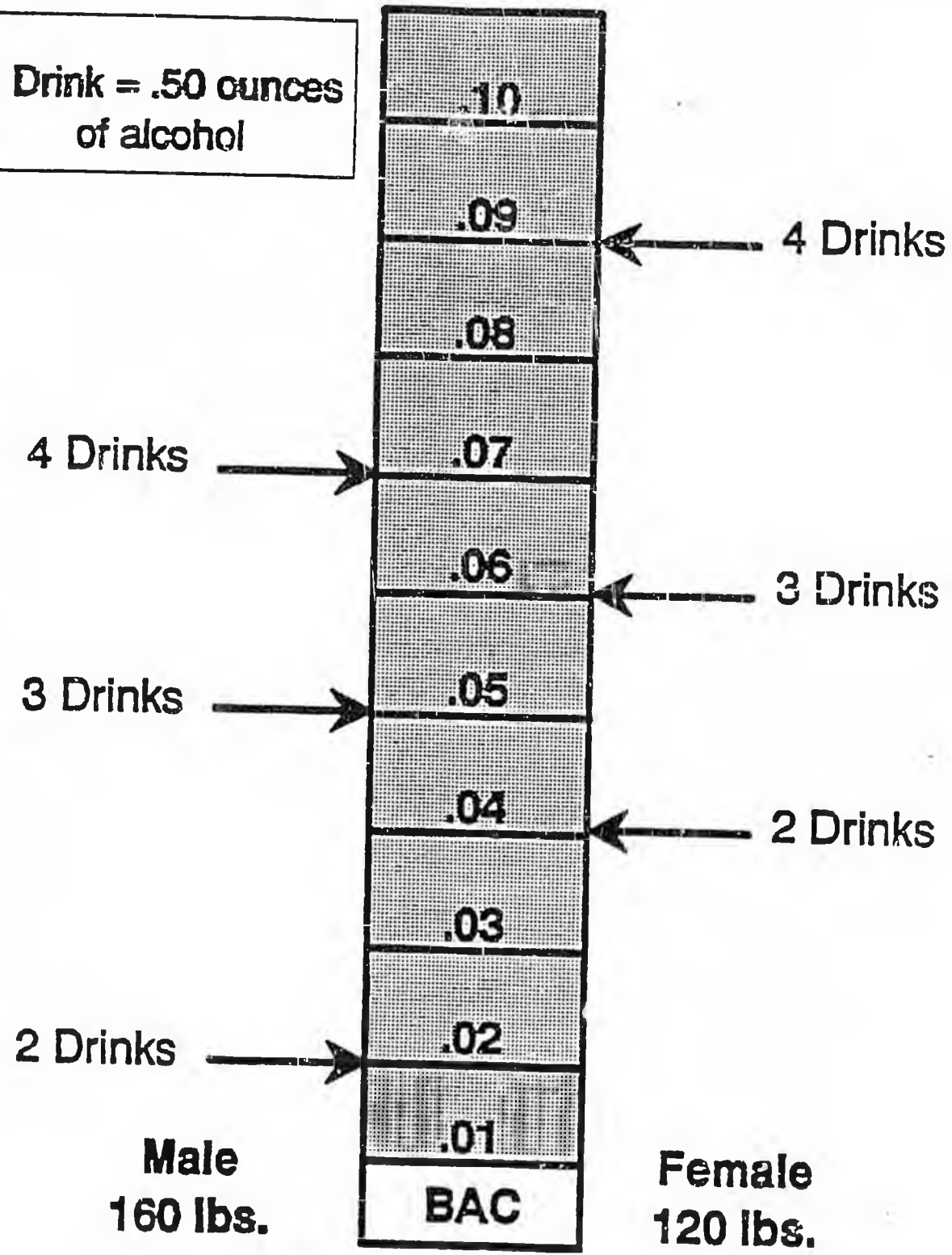
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Representative Jim Nordlund

	# OF DRINKS TO .10 BAC (1HR PERIOD)	#OF DRINKS TO .08 BAC (1HR PERIOD)
FEMALE 100 LBS.	2	2
FEMALE 140 LBS.	3	3
FEMALE 180 LBS.	4	3
MALE 120 LBS.	3	3
MALE 160 LBS.	5	4
MALE 200 LBS.	6	5
MALE 240 LBS.	7	6

* Information from the "Controlled Drinking Guide" published by The Alaska Center for Responsible Alcohol Control

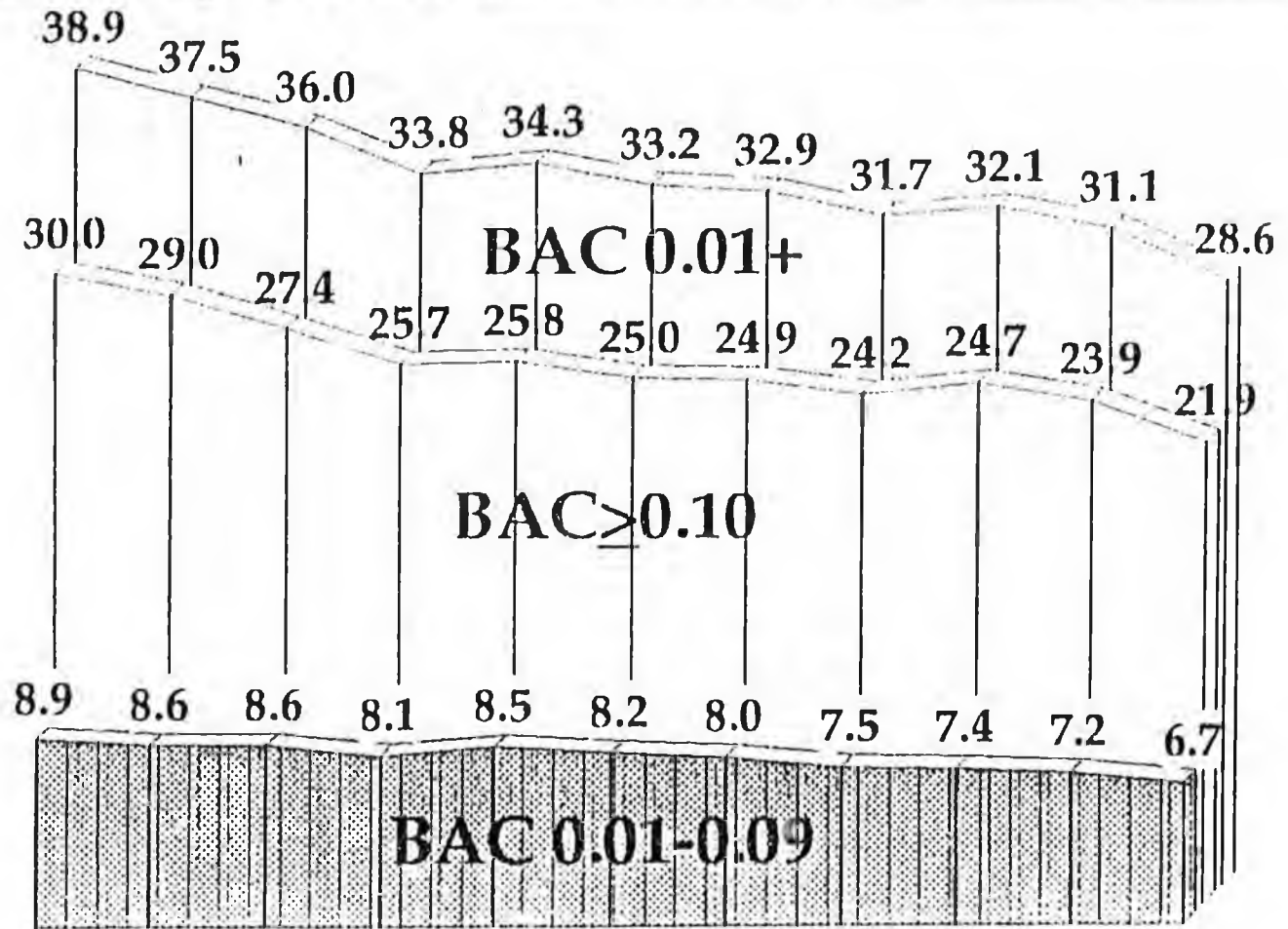
1 Drink = .50 ounces
of alcohol



**Number of Drinks and BAC in One
Hour of Drinking**

Estimated Percentage of Drivers Involved in Fatal Crashes with Positive Blood Alcohol Concentration

Percentage of Drivers



1982 1983 1984 1985 1986 1987 1988 1989 1990 1991 1992

BAC = Blood Alcohol Content

Effectiveness of .08 Per Se

- **NHTSA Evaluated Effects of .08 in California**
- **Results:**
 - **81% knew BAC limit was stricter**
 - **Increase in DUI arrests**
 - **12% reduction in A/R fatalities**
 - **Some of effects due to ALR**

.08 Per Se

Will .08 be cost effective?

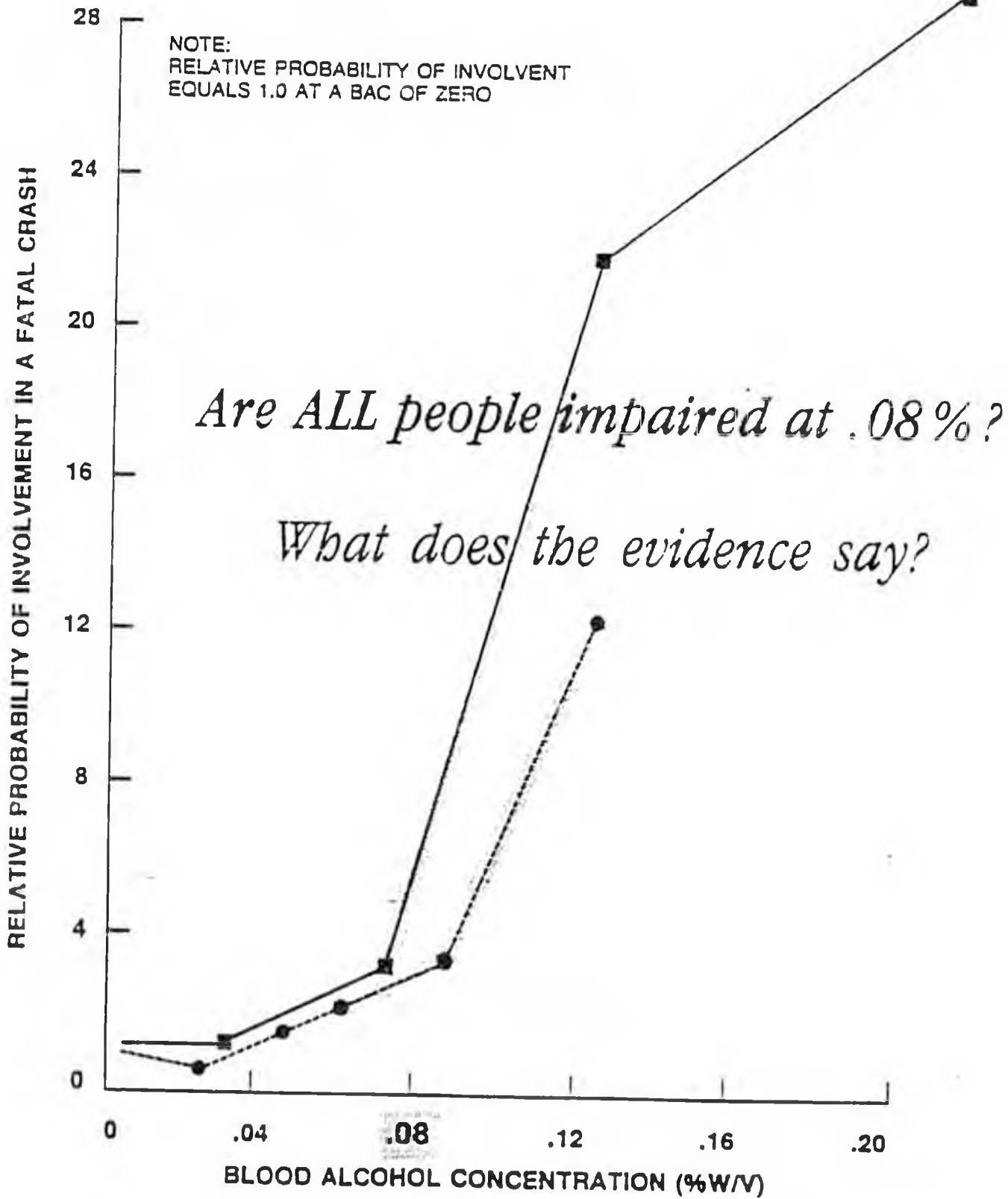
The costs associated with the increased DWI arrests that will occur will be more than offset by **lives saved** due to reductions in alcohol-related fatalities. Eventually, reductions in drinking and driving should also occur and arrests will go back down.

BAC Limits in Other Countries

<u>Country</u>	<u>Illegal Per Se</u>
Canada	.08
Great Britain	.08
Australia	.05 - .08
Austria	.08
Switzerland	.08
Netherlands	.05
Norway	.05
Finland	.05
Sweden	.02

Relative Probability of Involvement in Fatal Crashes for Drivers with BACs at Given Levels

RL



GRAND RAPIDS, MICHIGAN, 300 FATAL OR SERIOUS CRASHES (Hurst 1974) ■ VERMONT, 106 FATAL CRASHES (Hurst 1974)

COMPLIMENTS OF
SENATOR BILL LEONARD

LOWERING BLOOD ALCOHOL LEVELS

By Jeanne Mejeur

Drunk driving still kills.

Alcohol is a major factor in highway fatalities. It is involved in 48 percent of all fatal accidents, according to the Fatal Accident Reporting System (FARS) of the National Highway Traffic Safety Administration. That is a decrease from 57 percent in 1982, but alcohol still accounts for 51 percent of weekend fatalities and 57 percent of nighttime crashes; for accidents occurring during the nighttime on weekends, the figure jumps to an alarming 63 percent.

Illegal per se laws create an irrefutable presumption of drunkenness.

In an effort to reduce drunk driving, nearly every state has established a threshold to determine when a person is legally intoxicated while driving a motor vehicle, through the use of illegal per se (Latin, meaning by itself) laws. These laws make it a crime to operate a vehicle with a blood alcohol content (BAC) above the statutorily established level. Simply put, if a driver is caught with a BAC level above the legal limit, there is an irrefutable presumption that he or she is drunk.

Most states established BAC levels of .10.

BAC measures the ratio of grams of alcohol in blood, breath or urine. When states began enacting illegal per se laws in the early 1980s, most set the BAC level at .10. Over the last several years however, a number of states have reconsidered the effectiveness of the .10 standard in reducing drunk driving, and some have lowered the level for legal intoxication to .08.

Many people exhibit at least some effects of alcohol with a BAC level as low as .04 and everyone is impaired to some extent at a .08 level in motor skills, ability to concentrate, reaction time, vision and judgment. The National Safety Council estimates that a BAC level of .08 is reached by consuming two to four alcoholic beverages.

State Action

Ten states now have .08 levels.

During the 1993 legislative session, FLORIDA, KANSAS, NEW HAMPSHIRE, NEW MEXICO and NORTH CAROLINA changed their laws to reduce the illegal per se level to .08, joining CALIFORNIA, MAINE, OREGON, UTAH and VERMONT that had already done so.

The effectiveness of the .08 standard is not easily determined because it is only one of a variety of strategies used by states to curb drunk driving and it is not without controversy. In fatal accidents involving alcohol, only 5 percent of drivers had a level of .08 to .099 while 83 percent had levels of .10 or higher (12 percent were under .08), according to FARS. Activists are divided on whether lowering the level is addressing the real problem.

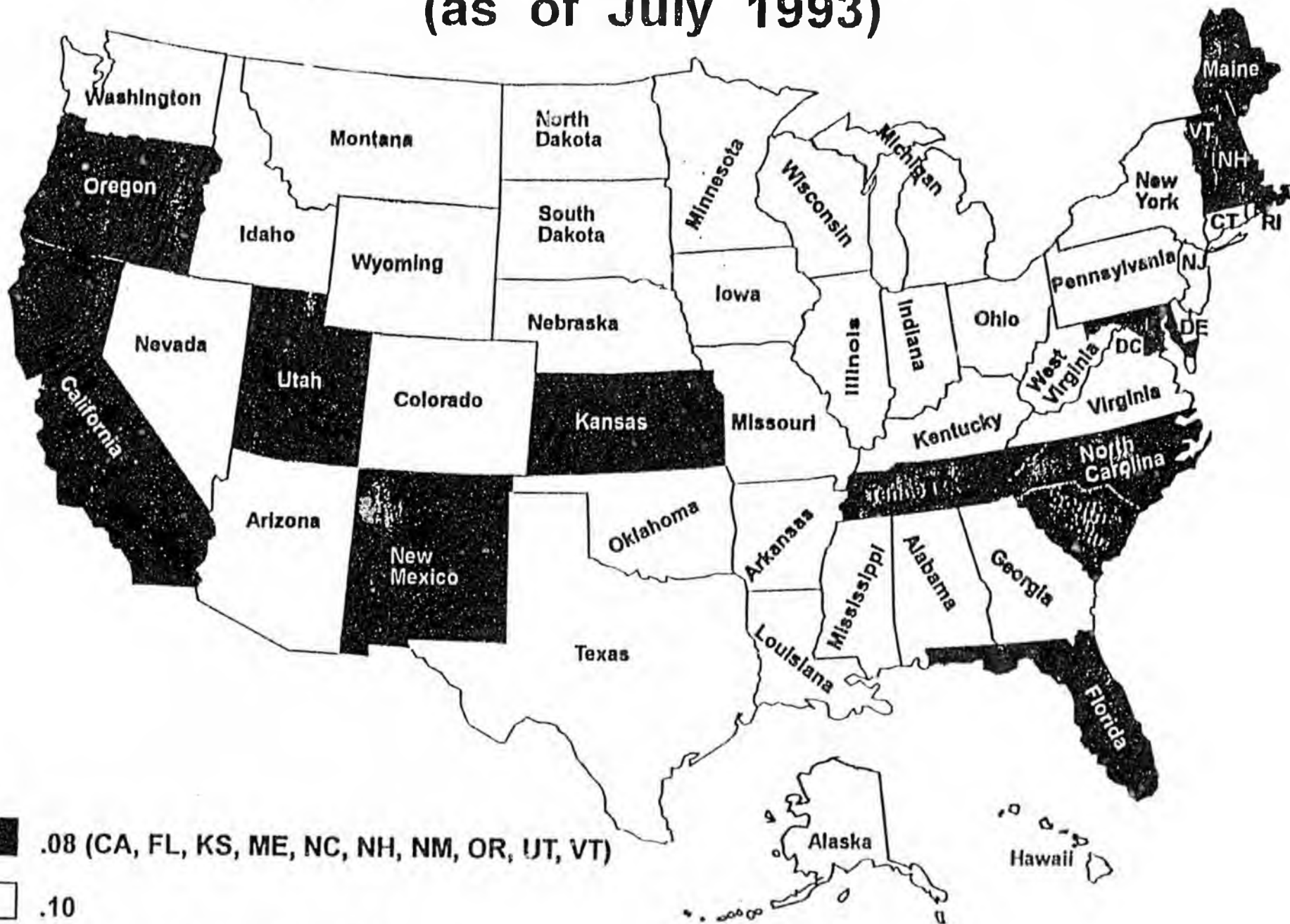
Lowering the legal level for intoxication does permit law enforcement officers to make more arrests and get more drunk drivers off the streets. It increases public awareness of strict drunk driving enforcement and suggests to people who may be tempted to drive after having consumed alcohol that they are more likely to be stopped for drunk driving.




Lower BAC levels may increase costs.

States that enact a lower BAC level as part of their illegal per se law can anticipate increases in the workload of law enforcement agencies, the criminal justice system and state and local corrections, and must consider the additional resources that will be needed to enforce the lower level.

Some states are establishing even lower BAC levels for young drivers, who are considered a high-risk population for drinking and driving. Despite not being legally able to purchase alcohol until age 21, 44 percent of fatally injured drivers aged 15-20 had positive BAC levels, according to FARS. A

States with BAC Per Se Laws (as of July 1993)



-  .08 (CA, FL, KS, ME, NC, NH, NM, OR, UT, VT)
-  .10
-  No Per Se Law (MA, MD, SC, TN)

716 W. FOURTH AVE.
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258-8191

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Alaska State Legislature
House of Representatives



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Representative Jim Nordlund

SECTIONAL ANALYSIS
CSHB 61(FIN)am

Section 1. Findings and purpose.

Section 2. Clarifies when a person is intoxicated for purposes of the crime of operating a commercial motor vehicle while intoxicated.

Section 3. Clarifies when a person is intoxicated for purposes of the crime of operating or driving a motor vehicle or operating an aircraft or watercraft while intoxicated. Also changes the legal level of intoxication from .10BAC to .08BAC.

Section 4. Changes the applicable level of intoxication for the purposes of presumptions in criminal and civil proceedings to conform with the new standard.

Section 5. Removes .08 as the standard of liability for alcohol servers.

Section 6. Effective date of September 1, 1994.

Alaska State Legislature

House of Representatives

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258-8191

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465-1968



DISTRICT 11:
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Representative Jim Nordlund

SPONSOR STATEMENT

House Bill 61 reduces the legal definition of intoxication for the crime of driving while intoxicated from .10% to .08% blood alcohol content. This means it would be illegal for a person to be in control of a motor vehicle, aircraft, or watercraft with a blood alcohol level of .08% or greater.

Last year, as we continued to consider this bill, 5 more states passed .08 laws bringing the total to 10. All of Canada has a .08% blood alcohol threshold, and all European nations prohibit driving with a .08% or lower blood alcohol level.

Scientific evidence persuasively establishes that the risk of a driver being involved in a serious or fatal crash increases as the alcohol concentration in the body increases. Many studies have shown that measurable impairment to operate a motor vehicle begins in most drivers at or below .05% blood alcohol level, and that all drivers are impaired at a blood alcohol level of .08%.

Setting the allowable blood alcohol level at .08% will greatly increase the probability of obtaining convictions for drunk driving. Because the law will increase the certainty of conviction, it will also be more effective than current law in deterring drunk driving and in reducing the number of alcohol related crashes.

According to the Department of Public Safety, Alaska receives approximately \$200,000 in section 410 Grants of Alcohol Incentive Program from the federal government. Alaska will be eligible for a 5% increase if House Bill 61 passes. If we fail to reduce the level from .10 to .08 within the next two years, we will become ineligible to receive any of these funds.

Far more important than the fiscal impact of this law is its ability to save lives. A study by the state of California showed that traffic fatalities were reduced by 12% after the implementation of .08 DWI laws.

On December 30, 1993, the Supreme Court ruled in Haynes v. Dept. of Public Safety that due to the margin of error inherent to the Intoximeter 3000 of .01, the actual level at which an operator of a motor vehicle should be convicted of drunk driving is .11. This shows an even stronger need for .08 legislation.

Since it was introduced, House Bill 61 has received an overwhelming amount of public support. In addition to the support of many individual Alaskans, House Bill 61 is endorsed by:

American Automobile Association
General Federation of Women's Clubs
Association for the Advancement of Automotive Medicine
International Association of Chiefs of Police
National Association of Independent Insurers
National Institute for Alcohol Abuse and Alcoholism
National Transportation Safety Board
National Highway Traffic Safety Administration
Allstate Insurance Company
State Farm Insurance
American Medical Association
American Association of Neurological Surgeons
American Spinal Injury Association
National Safety Council
Mothers Against Drunk Driving (MADD)
Remove Intoxicated Drivers (RID)
Insurance Institute for Highway Safety
National Committee on Uniform Traffic Laws and Ordinances
National Commission Against Drunk Driving
Network of Employees for Traffic Safety
U.S. Surgeon General, Health & Human Services
Alaska Peace Officer's Association
Victims for Justice

03/16/94
09:11:12

TCN:40508

PUBLIC HEARING

LEGISLATIVE TELECONFERENCE NETWORK SYSTEM
PARTICIPANT LIST (ALL PARTICIPANTS)

SCHEDULED FOR:03/16/94 09:00 TO 10:00

SENATE STATE AFFAIRS

LTN1150
BY:KTN
FOR:KTN

LOCATION:KETCHIKAN
HB 61 MS.

LYNDA

ADAMS

ADFY

TESTIFY

SENATOR LOREN LEMAN

Northwest Anchorage

716 W 4th Ave, Ste 540, Anchorage AK 99501 258-8189

Session: State Capitol, Juneau AK 99801 465-2095

State Affairs Meeting - Wednesday, March 16, 1994, 9:00 AM

HB 61. Lower Alcohol Limit to 0.08

Teleconferenced to invited guests only - (Bridge #800-478-7612, access code #10866).

- 1.) **FIRST TO TESTIFY** -- Candy Lightner, Lobbyist, American Beverage Institute (ABI), Washington D.C.
- 2.) Becky Brown, National President of MADD, and Millie Webb, MADD, and Becky Walker, MADD (listen only).
- 3.) Keith Perrin, PSEA, Anchorage, (and possibly Sandra Ray, Anchorage MADD) at Anchorage LIO
- 4.) Linda Adams, Alaskans for Drug Free Youth, Ketchikan LIO.



Mothers Against Drunk Driving

511 E John Carpenter Fwy., Suite 700 • Irving, Texas 75062-8187 • Tel:phone (214) 744-MADD • FAX (214) 869-2206/2207
NATIONAL OFFICE

M A D D F A X

Drunk driving is not an accident; it is a violent crime.

- In 1992, an estimated 17,699 people were killed in the United States in alcohol-related traffic crashes. Approximately 1.2 million people suffered injuries in crashes where police or medical personnel reported alcohol was present.
- Direct costs of alcohol-related crashes are estimated to be \$46 billion yearly. An additional \$102 billion is lost in quality of life due to these crashes.
- Since MADD's inception in 1980, the number of alcohol-related traffic fatalities has decreased by 36% -- saving more than 58,000 lives!

The mission of Mothers Against Drunk Driving is to stop drunk driving and to support victims of this violent crime.

TO The Senate State Affairs Committee
 FROM Rebecca Brown, MADD National President
 FAX # 907/465-3810
 DATE 3/16/94
 # PAGES INCLUDING COVER 6
 MESSAGE Please copy & give to committee members

For operator assistance regarding the fax transmittal, please call (214)744-6233,



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REMARKS FOR REBECCA BROWN FOR ALASKA SENATE STATE AFFAIRS COMMITTEE MARCH 16, 1994

THANK YOU, MR. CHAIRMAN, FOR THE OPPORTUNITY TO SPEAK TO THE COMMITTEE TODAY. I'M REBECCA BROWN, AND I AM THE NATIONAL PRESIDENT OF MOTHERS AGAINST DRUNK DRIVING. I AM HERE BECAUSE I WANT TO UNDERSCORE HOW IMPORTANT LOWERING THE BLOOD ALCOHOL CONTENT LEVEL TO .08 PERCENT IS.

MADD HAS SUPPORTED THE .08 LEVEL FOR MORE THAN 10 YEARS. EXPERTS HAVE CONFIRMED THAT THERE IS NO MEASURABLE BLOOD ALCOHOL LEVEL THAT CAN BE GUARANTEED SAFE FOR DRIVING. HOWEVER, A STUDY FROM THE INSURANCE INSTITUTE FOR HIGHWAY SAFETY SHOWED THAT FOR EVERY .02 INCREMENT IN THE BLOOD ALCOHOL LEVEL, THE RISK OF SINGLE VEHICLE NIGHTTIME CRASH INVOLVEMENT DOUBLES. (THESE SINGLE-VEHICLE NIGHTTIME CRASHES HAVE THE HIGHEST ALCOHOL INVOLVEMENT.) BY THE TIME .08 IS REACHED, CRASH RISK IS 16 TIMES GREATER THAN AT .00. THE RISK OF BEING INVOLVED IN AN ALCOHOL-RELATED CRASH AT ANY TIME IS 4 TIMES GREATER AT .08 THAN AT .00 BAC.

A 1991 STUDY BY THE INSURANCE INSTITUTE FOR HIGHWAY SAFETY

SHOWED THAT DRIVERS IN SINGLE VEHICLE CRASHES BETWEEN .05 AND .09 WERE 11 TIMES MORE LIKELY TO BE KILLED.

THE AMOUNT OF ALCOHOL IT TAKES TO REACH OR EXCEED .08 -- 4 DRINKS AN HOUR ON AN EMPTY STOMACH FOR A 160-POUND MAN -- COULD HARDLY BE CONSIDERED "SOCIAL DRINKING." CLEARLY, NO AMERICAN WANTS HIS FAMILY OR HIMSELF TO BE DRIVING ON THE SAME HIGHWAY AS SOMEONE WHO HAS CONSUMED 4 DRINKS IN THE LAST HOUR.

MADD CHOSE TO SUPPORT .08 BECAUSE IT IS THE LEVEL BY WHICH ALL DRIVERS ARE IMPAIRED AND BECAUSE IT IS A PRAGMATIC, ACHIEVABLE GOAL, AS DEMONSTRATED BY 10 STATES THAT HAVE ALREADY ENACTED .08. I FIRMLY BELIEVE THAT AS MORE STATES ADOPT .08, WE WILL SEE ADDITIONAL PROOF THAT .08 IS AN IMPORTANT FACTOR IN SAVING LIVES AND PREVENTING INJURIES.

IN ADVOCATING LOWERING THE ILLEGAL PER SE BAC LIMIT TO .08, WE ARE OFTEN CONFRONTED WITH QUESTIONS CONCERNING THE EFFECTIVENESS OF .08 IN REDUCING ALCOHOL RELATED FATALITIES. UP UNTIL NOW, WE HAVE RELIED ON AN OFTEN ATTACKED PRELIMINARY STUDY CONDUCTED BY NHTSA IN 1991, FOLLOWING THE PASSAGE OF .08 IN CALIFORNIA. THIS STUDY SHOWED A 12% DECLINE IN ALCOHOL-RELATED FATAL CRASHES THE YEAR FOLLOWING THE ADOPTION OF .08. HOWEVER, THE STUDY IS OFTEN CRITICIZED BASED ON THE MANNER IN WHICH

THE SURVEY WAS CONDUCTED AND THE FACT THAT SIX MONTHS AFTER THE PASSAGE OF .08, ALR WAS ALSO PASSED IN CALIFORNIA. THE ARGUMENT IS THAT IT IS DIFFICULT TO SEPARATE THE EFFECTS OF .08 FROM THE EFFECTS OF ALR.

BUT, RECENTLY, DR. RALPH HINGSTON, PROFESSOR AND CHAIRMAN OF THE DEPARTMENT OF SOCIAL AND BEHAVIORAL SCIENCES AT THE BOSTON UNIVERSITY SCHOOL OF PUBLIC HEALTH, DID AN ANALYSIS OF THE EFFECTIVENESS OF LOWERING THE BAC LIMIT TO .08 ON ALCOHOL RELATED FATALITIES IN THE STATE OF MAINE. IN 1988, MAINE LOWERED ITS LEGAL BAC LIMIT TO .08 AND TO .04 FOR PERSONS WITH A PRIOR DRUNK DRIVING CONVICTION. MAINE HAD PREVIOUSLY ADOPTED ALR, SO THE EFFECTIVENESS OF .08 COULD BASICALLY BE ANALYZED ON ITS OWN MERIT. HIS FINDINGS ARE VERY SUPPORTIVE OF THE ARGUMENT THAT LOWERING THE BAC HAS A DIRECT IMPACT IN REDUCING ALCOHOL-RELATED FATAL CRASHES. IN DOING HIS ANALYSIS, DR. HINGSTON COMPARED STATISTICS FROM MAINE TO VERMONT AND NEW HAMPSHIRE, BORDER STATES WHICH HAD NOT LOWERED THEIR LEGAL BAC LIMIT. DURING THE FIRST YEAR AFTER MAINE ADOPTED .08, THERE WAS A 19% DECLINE IN NIGHTTIME FATAL CRASHES COMPARED TO A 3% INCREASE IN NEW HAMPSHIRE AND VERMONT DURING THE SAME TIME PERIOD. THIS EQUATED TO A DECLINE FROM AN AVERAGE OF 80 NIGHTTIME FATAL CRASHES PRIOR TO ENACTMENT OF THE LAW TO AN AVERAGE OF 65 FOLLOWING PASSAGE OF THE LAW.

ANOTHER IMPORTANT FINDING WAS THAT NIGHTTIME FATAL CRASHES INVOLVING REPEAT OFFENDERS DECLINED 38% IN MAINE DURING THE THREE-YEAR PERIOD FOLLOWING PASSAGE OF THE LAW, WHILE THEY INCREASED 50% IN NEW HAMPSHIRE AND VERMONT. THESE FIGURES WOULD SEEM TO COUNTER THE ARGUMENT THAT LOWERING THE BAC DOES NOT IMPACT THE REPEAT OFFENDER.

DATA FROM THE HIGHWAY SAFETY BUREAU IN MAINE FROM 1983-1992, INDICATE THAT THE AVERAGE NUMBER OF ALCOHOL RELATED TRAFFIC DEATHS EACH YEAR HAS DECLINED 35% SINCE MAINE LOWERED ITS BAC LIMITS.

THE RESULTS OF DR. HINGSTON'S STUDY SUPPORTS OUR POSITION THAT LOWERING THE BAC LIMIT CAN SIGNIFICANTLY REDUCE ALCOHOL RELATED AND NIGHTTIME FATAL CRASHES.

YOU HAVE HEARD TESTIMONY FROM THOSE WHO HAVE TRIED TO ALARM YOU WITH THE ECONOMIC THREAT THEY SAY THIS MEASURE MAY POSE TO THEIR INDUSTRY. BUT, I MUST TELL YOU THAT THE TOLL TO SOCIETY FOR EACH LIFE LOST TO DRUNK DRIVING REPRESENTS A FAR GREATER ECONOMIC BURDEN. THE NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION (NHTSA) ESTIMATES THAT EACH ALCOHOL-RELATED TRAFFIC DEATH COSTS \$797,000 AND \$19,000 FOR EACH INJURY. IF YOU FACTOR IN "LOST QUALITY OF LIFE," THOSE ESTIMATES RISE TO MORE THAN \$2.7 MILLION PER FATALITY AND \$68,000 PER INJURY. BASED ON THESE ESTIMATES, ALASKA'S

ALCOHOL-RELATED TRAFFIC DEATH AND INJURIES IN 1992 COST THE PEOPLE OF ALASKA \$119 MILLION IN DIRECT COSTS, OR \$418.4 MILLION WHEN THE LOST QUALITY OF LIFE IS INCLUDED. THE HEALTH CARE IMPACT IS SUBSTANTIAL.

MR. CHAIRMAN AND MEMBERS OF THE COMMITTEE, I ENCOURAGE YOU TO SERIOUSLY CONSIDER THE INFORMATION SUPPORTERS OF .08 HAVE PROVIDED AND ENACT .08 AS THE ILLEGAL BAC LIMIT FOR DRIVING IN ALASKA. PASSING THIS BILL WILL LOWER HEALTH CARE COSTS TO TAXPAYERS, REDUCE IMPAIRED DRIVING AND PREVENT MANY DEATHS AND INJURIES.

WE HAVE ALL SEEN TOO MUCH TRAGEDY, TOO MANY VICTIMS FROM DRIVERS AT .08 BAC. THOSE KILLED AT LOWER LEVELS ARE JUST A MISSED AS THOSE LOST AT HIGH BAC LEVELS. WITH YOUR HELP, SAVING LIVES OF THOSE WHO WOULD HAVE BEEN LOST WILL BE POSSIBLE. THE LIFE YOU SAVE COULD BE A LOVED ONE'S OR EVEN YOURSELF. PLEASE CONSIDER THIS AND ENACT .08 BAC.

HB 102

(Donleip's 0.08)
Bill

→ 3645

2 N Jacko, Kubina

1 Excused B. Davis

1 Absent Carney