

ALASKA LEGISLATURE COMMITTEE FILES 1993-1994 8672

8472 SENATE STATE AFFAIRS

737

**SB**

**250**



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805 Gold Belt  
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(907) 585-2568

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CCTF Coordinator  
Joe Alter  
P O Box 20304  
Juneau, AK 99802  
(907) 586-6520

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Joan McKinnon  
5201 Radcliffe Drive  
Anchorage, AK 99504  
(907) 337-0742

December 15, 1992

Connie J. Lipe  
Executive Director  
Older Alaska Commission  
P.O. Box 110209  
Juneau, Alaska

Dear Connie,

During the December meeting of the State Legislative Committee of A.G.S.P., the proposed consolidation of Senior Services was discussed.

If and when such a centralization should become a reality, the members of the Alaska State Legislative Committee go on record favoring the establishment of a Division of Senior Services within the Department of Community and Regional Affairs.

Thank you for this opportunity to express our opinion on this matter.

Sincerely,  
Mary Lou Meiners, Chair  
Alaska State Legislative Committee

# AGENET

Alaska  
Geriatric  
Exchange  
NETwork

January 27, 1993

**Velma Ellyson, President**

3235 Svedlund St  
Homer, AK 99603  
235-7655  
Fax 235-3739  
Area: South Central

**Jill Sandleben, Vice President**

419 6th St. CCS Wing  
Juneau, AK 99801  
566-6233  
Fax 566-9018  
Area: Southeast

**Shell Marie Reading, Sec Treas**

4450 Cordova St., Suite 120  
Anchorage, AK 99503  
1-800-478-1080  
Fax 561-3315  
Area: Anchorage

**Irving J. Igtanloc, Board**

PO Box 69  
Barrow, AK 99723  
1-800-478-6606  
Fax 852-0372  
Area: North Slope/Northwest

**Rose Megli, Board**

Box 869  
Oillingham, AK 99576  
842-1231  
Fax 842-5591  
Area: Southwest

**Cyndi Nation, Board**

122 First Avenue  
Fairbanks, AK 99712  
452-8251, ext 3152  
Fax 459-3850  
Area: Interior

**Patricia Porter, Board**

361 Senior Ct  
Kenai, AK 99611  
283-4156  
Fax 283-5353  
Area: South Central

Interagency Task Force  
c/o Older Alaskans Commission  
3602 C Street Suite 260  
Anchorage, Ak 99503

Dear Interagency Task Force,

We, the association of programs providing senior services through Older Alaska Commission grants, are in favor of a Division of Senior Services. This reorganization of programs that serve Older Alaskans into a combined Division of Senior Services will greatly assist us in being about to provide efficient, cost effective services to Alaskan seniors.

Sincerely,

*Velma Ellyson*

Velma Ellyson  
President

JAN 27 1993  
OLDER ALASKANS COMMISSION

SB 250



CITY OF FAIRBANKS  
James C. Hayes, Mayor  
410 CUSHMAN STREET  
FAIRBANKS, ALASKA 99701-4683  
OFFICE: 907-459-6793  
HOME OFFICE: 907-456-8637



LO  
CC:WJH

February 11, 1994

The Honorable Walter J. Hickel  
Governor, State of Alaska  
P. O. Box A  
Juneau, AK 99811-0101

Dear Governor Hickel:

I am in receipt of your letter with regards to the three bills intending to provide better state services for our senior citizens.

I am in agreement with you that this is one area which needs to be addressed. I have become increasingly concerned about the scarcity of facilities and perpetual care for our senior citizens; as well as the seemingly endless paperwork that is entailed in order to receive any services. It appears that SB 250 and HB 378 will assist in alleviating some of the bureaucratic layers which are normally required.

Again, thank you for the letter. I appreciate your taking the time from your busy schedule to keep me informed.

With kindest personal regards, I am

Sincerely,  
CITY OF FAIRBANKS

*James C. Hayes*  
James C. Hayes  
Mayor

RECEIVED  
FEB 16 1994

GOVERNOR'S OFFICE

WALTER J. HICKEL  
GOVERNOR



P. O. Box 110001  
Juneau, Alaska 99811-0001  
(907) 465-3500

STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

January 14, 1994

*The Honorable Rick Halford  
President of the Senate  
Alaska State Legislature  
State Capitol  
Juneau, AK 99801-1182*

*Dear Mr. President:*

*Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill relating to the Older Alaskans Commission, the Alaska Pioneers' Homes Advisory Board, and certain programs and services for older Alaskans.*

*The bill changes the name of the Older Alaskans Commission to the Alaska Commission on Aging, decreases the number of required yearly commission meetings, and extends the termination date of the commission. The bill also makes changes in the allocation of functions of the commission, the commission's executive director, and the commissioner of administration. For example, the commission, with the approval of the commissioner of administration, will set policy for the administration of federal programs under the federal Older Americans Act. The executive director, with the commissioner of administration's approval, will administer those programs. The executive director for the commission also will be responsible for the formulation and presentation to the commission of the comprehensive statewide plan that identifies the concerns and needs of older Alaskans. The commission will be responsible for approving a final plan.*

*The bill also makes certain changes in the composition and duties of the Alaska Pioneers' Homes Advisory Board. The board will be increased from seven to eight members; the new member will be the chairperson of the Alaska Commission on Aging. (Under existing law, the chair of the Alaska Pioneers' Homes Advisory Board is a member of the Older Alaskans Commission.) The bill also decreases the number of board meetings that must be held during a year.*

*Additionally, the Department of Administration plans to administratively establish a division of senior services to better coordinate services to older Alaskans. The Alaska Commission on Aging and the Alaska Pioneers' Homes Advisory Board would be located administratively in that new division. The new division would replace the*

*The Honorable Rick Halford  
January 14, 1994  
Page 2*

*existing division of pioneers' benefits and would assume responsibility for activities currently assigned to that division, which include administration of the pioneers' homes and the longevity bonus program.*

*The enactment of this bill into law, along with the administrative creation of the new division, will assure improved, coordinated efforts to address the varied problems confronting older Alaskans.*

*Sincerely,*

A handwritten signature in cursive script, reading "Walter J. Hickel". The signature is written in dark ink and is positioned above the printed name and title.

*Walter J. Hickel  
Governor*

Branch Office:  
3601 C St., Ste. 260  
Frontier Bldg.  
Anchorage, AK 99503  
(907) 563-5654  
FAX: 562-3040



Main Office:  
P.O. Box 110204  
Juneau, AK 99811-0204  
(907) 465-3254  
FAX: 465-4716

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## Older Alaskans Commission

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### Position Paper on Senate Bill 250

#### RELATING TO THE OLDER ALASKANS COMMISSION AND THE PIONEERS' HOMES ADVISORY BOARD

The Older Alaskans Commission strongly urges passage of Senate Bill 250 introduced by Governor Hickel. This bill is part of the Governor's plan to improve and reorganize state services to Alaska's seniors and is vital to the smooth operation of the Division of Senior Services.

Senate Bill 250 changes the name of the Older Alaskans Commission to the Alaska Commission on Aging, identifying the purpose of the commission clearly in its name.

The commission strongly endorses the increased linkage between the Alaskan Commission on Aging and the Pioneers' Homes Advisory Board by designation of a voting seat on each board for the chairman of the other board. The commission supports the new voting power given to the three departmental commission members from the administration.

The commission strongly feels that because commissioners are either selected by or retained at the pleasure of the current governor, the members of the commission should elect their own chairman. The citizen-led impetus to create a commission in 1980 appears to still reflect the general senior sentiment in our state that the wisdom and experience of seniors should be recognized by allowing them a strong role in managing senior affairs in our state government.

If the final version of the bill retains the provision for the governor to select a chairman, then the commission urges addition of language stating that the chairman of the Alaska Commission on Aging must be selected from among the seven layperson citizen members appointed by the Governor.

*Donald M. Hoover*

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Donald M. Hoover, Chairman  
Older Alaskans Commission

Date: \_\_\_\_\_

2/18/94

February 21, 1994

LO

DoA

Governor Walter Hickel  
STATE OF ALASKA  
P. O. Box 110001  
Juneau, AK 99911-0001

Dear Governor Hickel:

I am pleased to report that in general we support SB 248, SB 249, and SB 250 as introduced by your office. However, we strongly suggest that Commission members be allowed to elect their own chair person, rather than an appointed chair as is proposed in SB 250, Sec. 7.

Thank you for your consideration.

With best wishes,

*Bob Huffman*

Bob Huffman, Chairman  
Legislative & Govt. Affairs Comm.  
GRAND IGLOO, PIONEERS OF ALASKA

CC. Bill Ray

RECEIVED  
FEB 24 1994

GOVERNOR'S OFFICE

Branch Office:  
5601 C St., Ste. 260  
Frontier Bldg.  
Anchorage, AK 99505  
(907) 563-5654  
FAX: 562-3040



Main Office  
P.O. Box 110  
Juneau, AK 99811-0110  
(907) 465-3333  
FAX: 465-4545

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## Older Alaskans Commission

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October 7, 1993

The Honorable Nancy Bear Usera  
Commissioner  
Department of Administration  
P.O. Box 110200  
Juneau, AK 99811-0200

Re: Governor's Proposal  
for Senior Reorganization

Dear Commissioner Usera:

On behalf of the Commission, I want to express our appreciation of the opportunity to review, with Deputy Commissioner Waldron, Governor Hickel's proposal to reorganize senior services in state government, including the summaries of the three proposed bills.

The commission fully endorses the concepts behind the three bills, and the plan to create a new division of senior services by administrative order. We appreciate your leadership in initiating the Task Force last year, and believe that your choice and direction of Task Force members led directly to this excellent proposal for a new approach to senior services.

The commission plans to work, both as a group and individually, to understand the bills in both concept and detail, and will advocate for their support among the seniors in our local and regional areas. We would like to receive a copy of the actual bills' language as soon as they are public.

The commission has three comments or suggestions for the bill regarding the Commission and the Pioneers' Homes Advisory Board:

1. We think the increased linkage of the two boards, by the designation of a voting seat on each board for the chairman of the other board, is an excellent improvement.
2. While we support the new voting power given to the three departmental commission members from the administration, we would urge addition of language that the chairman of the Alaska Commission on Aging must be selected from among the seven layperson members appointed by the Governor.

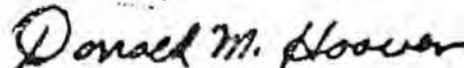
Commissioner Nancy Bear Usera  
Page 2  
October 7, 1993

3. We strongly feel that because commissioners are either selected by or retained at the pleasure of the current governor, the members of the commission should choose their own chairman. The citizen-led impetus to create a commission in 1980 appears to still reflect the general senior sentiment in our state that the wisdom and experience of seniors should be recognized by allowing them a strong role in managing senior affairs in our state government.

Finally, we wish to note our concern that there be adequate fiscal and personnel resources to successfully carry out the two important new functions of the new Division of Senior Services, namely, the licensing of Assisted Living homes and Adult Protective Services.

Again, thank you for the chance to comment upon this proposal. Please convey to Governor Hickel our strong support of his plan.

Sincerely,



Donald M. Hoover, Chairman  
Older Alaskans Commission

# PIONEERS' HOMES ADVISORY BOARD

Amos "Joe" Alter, Chairman

October 15, 1993

P.O. Box 110211

Juneau, AK 99811-0211



Nancy Bear Usera, Commissioner  
Alaska Department of Administration  
P O Box 110200  
Juneau, AK 99811-00200

Dear Nancy:

You and your hospitality are great and I am sure I speak for each and all of our Board Members as I thank you.

The opportunity to meet with you and discuss Administration priorities and concern was an excellent way for us to start our home visits. In the Board role of communicating your concerns to Pioneers' Homes residents and the public and visa versa we have the following findings to report to you:

1. The Board, residents, and the public are generally supportive of Administration proposals for reorganization of senior programs within a new division of aging with one exception. Predominate opinion prefers Board selection of its own chairman.
2. The proposed rate increases are generally acceptable.
3. More Mental Health Trust funds should be provided to complement current appropriations for Pioneers' Homes. Current efforts to serve the special needs of Alzheimer and related dementia needs of residents is commendable but inadequate. Planned staff training designed to enhance service to these special residents is essential and appreciated. A closer working relationship between this Board and the Mental Health Board is recommended.
4. Appropriate revisions should be made in current conditions governing employment of qualified part time staff to enhance availability of such staff.
5. There is general opposition to privatization of the homes.

Robert Gore, Board Member  
John Dapceovich, Board Member

Vallie Byrdson, Board Member  
Stella Odsather, Board Member

Robert Kallenburg, Board Member  
Peggy Amess, Board Member

6. Great appreciation and a minimum of dissatisfaction with the system was obvious. We urge continuing restructuring of the service model to address those future needs not met otherwise.

We thank you again for the opportunity to work with you and your dedicated Pioneers' Home staff.

Sincerely,

A handwritten signature in cursive script, appearing to read "Joe".

Amos J. Alter

# DEPARTMENT OF ADMINISTRATION

## SENATE BILL 250 RELATING TO THE OLDER ALASKANS COMMISSION AND THE PIONEERS' HOMES ADVISORY BOARD

This bill is one of three introduced by Governor Hickel as part of his plan to improve and reorganize state services to Alaska's seniors. A detailed analysis of the bill follows this page. First, let us highlight the improvements which would be effected by Senate Bill 250. When enacted, Senate Bill will:

- Re-name the Older Alaskans Commission as the Alaska Commission on Aging
- Reduce the number of mandatory annual meetings for both the Commission and the Board to reflect current practice and fiscal resources
- Add the chairperson of the Commission on Aging to the Pioneers' Homes Board
- Establish 8 year maximum terms for Pioneers' Homes Board members, allow current members to serve up to 8 more years, and transition the board to staggered terms
- Add the chairperson of the Pioneers' Homes Boards and the Commissioners of Health & Social Services, Community & Regional Affairs, and Administration to the list of voting members on the Commission on Aging (now non-voting members)
- Empower the Governor to choose the chairpersons of the Commission and the Board
- Clarify that the Commission on Aging administers programs through its executive director
- Clarify that the Commission sets policy for administration of its programs and selects recipients of grant awards
- Allow the Commission flexibility to reduce or waive local "match" requirements for grantees when waiver is in public interest

## DETAILED ANALYSIS OF SENATE BILL 250

Section 1, AS 18.56.700(b), changes the name of the commission in the Alaska Housing Finance statutes relating to coordination of senior housing efforts.

Section 2 amends AS 44.21.110 to reduce the mandated number of meetings for the Pioneers' Homes Advisory Board from twice to once a year.

Section 3 rewrites AS 44.21.120 to add the chairperson of the Commission on Aging to the Pioneers' Homes Advisory Board; to set the Board members' terms at a maximum of eight consecutive years; and to clarify that the governor designates the chairperson of the Board.

Section 4 amends AS 44.21.200(a) to re-name the Older Alaskans Commission as the Alaska Commission on Aging, and to add to the seven laypersons who currently serve as voting members another four voting members: the citizen Chairperson of the Pioneers' Homes Board and the Commissioners of the Departments of Administration, Community and Regional Affairs, and Health and Social Services; bringing the total of voting members on the commission to eleven.

Section 5 amends AS 44.21.210(a) to reduce the mandatory annual number of meetings of the commission from six to four.

Section 6 amends the quorum for voting by the commission and deletes references to non-voting members.

Section 7 rewrites AS 44.21.210(c) to state that the governor shall designate the chairperson of the commission from among the seven citizen members selected under AS 44.21.200(5).

Section 8 adds a new section on the duties of the Executive Director of the Commission: to formulate the state plan for older Alaskans for the commission and to administer federal and state grants for senior services.

Section 9 amends AS 44.21.230(a) to clarify that the Commission approves the state plan formulated by its staff; makes recommendations directly to both the governor and the legislature; sets policy for the administration of federal and state grants for senior services; and evaluates and awards the grants.

Sections 10 and 11 merely amend the Commission's name in other references in existing laws.

Sections 12 through 14 amend the existing elder abuse reporting law to use the new name for the Commission.

Section 15 amends the Mental Health Trust Lands Settlement Act to use the new name for the Commission.

Sections 16 through 18 amend the existing law authorizing state-funded service grants by the Commission, to amend the Commission's name, and, in sec. 18, to allow the Commission to establish by regulations standards for granting waivers of the required sponsor contribution ("match") when such a waiver is in the public interest.

Section 19 amends the name of the Commission in another citation in existing law.

Section 20 provides for a transition period for members of the Pioneers' Homes Advisory Board, so that current members may be reappointed after July 1, 1994 to serve up to eight consecutive years, but also specifying that any other persons appointed after that date will have their terms of office set so as to establish the staggering of terms of members.

Section 21 states that the changes in the Mental Health Settlement Act relative to the Commission will occur only when and if both this bill and chapter 66, SLA 1991 are effective.

Section 22 provides for an effective date of July 1, 1994 for the bill.

## SENATE BILL NO. 250

IN THE LEGISLATURE OF THE STATE OF ALASKA

EIGHTEENTH LEGISLATURE - SECOND SESSION

BY THE SENATE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

Introduced: 1/14/94  
 Referred: HES, STA, FIN

## A BILL

## FOR AN ACT ENTITLED

1 "An Act relating to the Older Alaskans Commission and staff of the commission;  
 2 changing the name of the Older Alaskans Commission to the Alaska Commission  
 3 on Aging and extending the termination date of the commission; relating to the  
 4 Alaska Pioneers' Homes Advisory Board; relating to services and programs for  
 5 older Alaskans; and providing for an effective date."

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

7 \* Section 1. AS 18.56.700(b) is amended to read:

8 (b) In order to avoid duplication of efforts and to benefit from the  
 9 commission's expertise, the office shall consult with the Alaska [OLDER  
 10 ALASKANS] Commission on Aging in the performance of the office's duties under  
 11 AS 18.56.700 - 18.56.799 so that the housing needs of senior citizens can be met most  
 12 efficiently and effectively.

13 \* Sec. 2. AS 44.21.110 is amended to read:

1           Sec. 44.21.110. PURPOSE OF THE BOARD. The board shall conduct annual  
2 inspections of the property and procedures of the Alaska Pioneers' Homes and  
3 recommend to the governor changes and improvements. The board shall meet on an  
4 annual [A SEMI-ANNUAL] basis to review admissions[, ] procedures and to consider  
5 complaints.

6 \* Sec. 3. AS 44.21.120 is repealed and reenacted to read:

7           Sec. 44.21.120. COMPOSITION OF THE BOARD. (a) The Alaska Pioneers'  
8 Homes Advisory Board consists of

9                   (1) seven members appointed by the governor from among citizens of  
10 the state; and

11                   (2) one member who is the chairperson of the Alaska Commission on  
12 Aging (AS 44.21.200).

13           (b) The term of office of a member of the board appointed under (a)(1) of this  
14 section is four years. No member of the board may serve more than eight consecutive  
15 years. The members of the board appointed under (a)(1) of this section serve at the  
16 pleasure of the governor.

17           (c) The governor shall designate one board member as the chair of the board.

18 \* Sec. 4. AS 44.21.200(a) is amended to read:

19           (a) The Alaska [OLDER ALASKANS] Commission on Aging is established  
20 in the Department of Administration. The members of the commission include

21                   (1) the commissioner of administration or the commissioner's designee;

22                   (2) the commissioner of community and regional affairs or the  
23 commissioner's designee;

24                   (3) the commissioner of health and social services or the  
25 commissioner's designee;

26                   (4) the chairperson [CHAIRMAN] of the Pioneers' Homes Advisory  
27 Board designated [APPOINTED] under AS 44.21.120; and

28                   (5) seven persons selected on the basis of their knowledge and  
29 demonstrated interest in the concerns of older Alaskans, appointed by the governor in  
30 accordance with (b) of this section.

31 \* Sec. 5. AS 44.21.210(a) is amended to read:

Delete  
★  
by  
Lemay  
Amend. #2

1 (a) The commission shall meet at the call of the chairperson, at the request of  
2 a majority of the members, or at a regularly scheduled time as determined by a  
3 majority of the members. The commission shall meet at least four [SIX] times each  
4 year.

5 \* Sec. 6. AS 44.21.210(b) is amended to read:

6 (b) [THE MEMBERS OF THE COMMISSION LISTED IN  
7 AS 44.21.200(a)(1) - (4) MAY NOT VOTE ON MATTERS BEFORE THE  
8 COMMISSION.] A majority of the members of the commission [LISTED IN  
9 AS 44.21.200(a)(5)] constitutes a quorum for conducting business and exercising the  
10 powers of the commission.

11 \* Sec. 7. AS 44.21.210(c) is repealed and reenacted to read:

12 (c) The governor shall designate, as the chair of the commission, a member  
13 appointed under AS 44.21.200(a)(5).

14 \* Sec. 8. AS 44.21 is amended by adding a new section to read:

15 Sec. 44.21.225. EXECUTIVE DIRECTOR. The executive director of the  
16 commission shall

17 (1) formulate a comprehensive statewide plan that identifies the  
18 concerns and needs of older Alaskans and present that plan to the commission;

19 (2) administer, with the approval of the commissioner of administration,  
20 federal programs as provided under 42 U.S.C. 3001 - 3045i (Older Americans Act),  
21 as amended; and

22 (3) administer, with the approval of the commissioner of administration,  
23 state programs as provided under AS 47.65.

24 \* Sec. 9. AS 44.21.230(a) is amended to read:

25 (a) The commission shall

26 (1) approve [FORMULATE] a comprehensive statewide plan that  
27 identifies the concerns and needs of older Alaskans and, with reference to the  
28 approved plan [ADOPTED], prepare and submit to the governor and legislature an  
29 annual analysis and evaluation of the services that are provided to older Alaskans;

30 (2) make recommendations directly to the governor and the legislature  
31 with respect to legislation, regulations, and appropriations for programs or services that

*Senior group wants deleted:*  
*By Duncan*

1 benefit older Alaskans;

2 (3) encourage [AND AID] the development of municipal commissions  
3 serving older Alaskans and community-oriented programs and services for the benefit  
4 of older Alaskans;

5 (4) employ an executive director who serves at the pleasure of the  
6 commission;

7 (5) help older Alaskans lead dignified, independent, and useful lives;

8 (6) request and receive reports and audits from state agencies and local  
9 institutions concerned with the conditions and needs of older Alaskans;

10 (7) [ADMINISTER,] with the approval of the commissioner of  
11 administration, set policy for the administration of federal programs as provided  
12 under 42 U.S.C. 3001 - 3045i (Older Americans Act), as amended and evaluate grant  
13 applicants and make grant awards under those programs;

14 (8) [ADMINISTER,] with the approval of the commissioner of  
15 administration, set policy for the administration of state programs as provided under  
16 AS 47.65 and evaluate grant applicants and award grants under those programs;

17 (9) give assistance, on request, to the senior housing office in the  
18 Alaska Housing Finance Corporation in administration of the senior housing loan  
19 program under AS 18.56.710 - 18.56.799 and in the performance of the office's other  
20 duties under AS 18.56.700.

21 \* Sec. 10. AS 44.21.240(1) is amended to read:

22 (1) "commission" means the Alaska [OLDER ALASKANS]  
23 Commission on Aging;

24 \* Sec. 11. AS 44.66.010(a)(10) is amended to read:

25 (10) Alaska [OLDER ALASKANS] Commission on Aging  
26 (AS 44.21.200) -- June 30, 1996 [1993];

27 \* Sec. 12. AS 47.24.010(a) is amended to read:

28 (a) The following persons who, in the performance of their professional duties,  
29 have reasonable cause to believe that an elderly person has suffered harm shall, not  
30 later than 24 hours after first having cause for the belief, report the harm to the  
31 Department of Health and Social Services;

- 1 (1) a physician or other licensed health care provider;  
2 (2) a mental health professional as defined in AS 47.30.915(11) and  
3 including a marital and family therapist licensed under AS 08.63;  
4 (3) a pharmacist;  
5 (4) an administrator of a nursing home, residential care or health care  
6 facility;  
7 (5) a guardian or conservator;  
8 (6) a police officer;  
9 (7) a village public safety officer;  
10 (8) a village health aide;  
11 (9) a social worker;  
12 (10) a member of the clergy;  
13 (11) a staff employee of a project funded by the Alaska [OLDER  
14 ALASKANS] Commission on Aging;  
15 (12) an employee of a homemaker program or home health aide  
16 program;  
17 (13) an emergency medical technician or a mobile intensive care  
18 paramedic.

19 \* Sec. 13. AS 47.24.070 is amended to read:

20 Sec. 47.24.070. REGULATIONS. Regulations to implement AS 47.24.010 -  
21 47.24.100 shall be approved by the Alaska [OLDER ALASKANS] Commission on  
22 Aging (AS 44.21.200) before adoption by the department.

23 \* Sec. 14. AS 47.24.075 is amended to read:

24 Sec. 47.24.075. QUARTERLY REPORT. The department shall submit to the  
25 Alaska [OLDER ALASKANS] Commission on Aging each quarter a statistical report  
26 of the department's activities related to the protection of elderly persons in the state.  
27 The report may not disclose the identity of victims or perpetrators of the harm.

28 \* Sec. 15. AS 47.30.016(b) is amended to read:

29 (b) The board consists of seven members appointed by the governor. The  
30 members appointed under this subsection shall be appointed

31 (1) based upon their ability in financial management and investment,

1 in land management, or in services for the beneficiaries of the trust;

2 (2) after the governor has considered a list of persons prepared by a  
3 panel of six persons who are beneficiaries, or who are the guardians, family members,  
4 or representatives of beneficiaries; the panel shall consist of

5 (A) one person selected by the Alaska Mental Health Board  
6 (AS 47.30.661);

7 (B) one person selected by the Governor's Council on  
8 Disabilities and Special Education (AS 47.80.030);

9 (C) one person selected by the Advisory Board on Alcoholism  
10 and Drug Abuse (AS 44.29.110);

11 (D) one person selected by the Alaska [OLDER ALASKANS]  
12 Commission on Aging (AS 44.21.200);

13 (E) one person selected by the Alaska Native Health Board; and

14 (F) one person selected by the authority.

15 \* Sec. 16. AS 47.65.010 is amended to read:

16 Sec. 47.65.010. OLDER ALASKANS SERVICE PROGRAMS ACCOUNT.

17 The older Alaskans service programs account is established in the Department of  
18 Administration. An amount to carry out the provisions of AS 47.65.010 - 47.65.050  
19 may be appropriated annually by the legislature to the account. The amount  
20 appropriated to the account shall be fully distributed by the Alaska [OLDER  
21 ALASKANS] Commission on Aging to sponsors of older Alaskans service programs  
22 in accordance with the provisions of AS 47.65.010 - 47.65.050.

23 \* Sec. 17. AS 47.65.040(a) is amended to read:

24 (a) Except as provided in (f) of this section, a [A] sponsor receiving a grant  
25 under AS 47.65.010 - 47.65.050 shall contribute to the total cost of the program or  
26 project. The contribution may be in cash or in-kind services. The amount of the  
27 sponsor's required contribution is determined by the application of the following  
28 formula: average per capita full and true value of all property in the municipality or  
29 community in which the project or program takes place divided by the average per  
30 capita full and true value of all property in the state, and then multiplied by the  
31 contribution percentage to the estimated total program or project cost as determined

1 by the commission at the time of approval of a grant application. However, the  
2 amount of the sponsor's contribution may not amount to more than 10 percent of the  
3 total program or project cost.

4 \* **Sec. 18.** AS 47.65.040 is amended by adding a new subsection to read:

5 (f) When awarding a grant to support a program or project under  
6 AS 47.65.010 - 47.65.050, the commission may waive all or part of the sponsor  
7 contribution required under this section if waiver is in the public interest. The  
8 commission shall adopt regulations establishing standards for granting waivers under  
9 this subsection.

10 \* **Sec. 19.** AS 47.65.290(3) is amended to read:

11 (3) "commission" means the Alaska [OLDER ALASKANS]  
12 Commission on Aging established in AS 44.21.200;

13 \* **Sec. 20.** TRANSITION FOR PIONEERS' HOMES ADVISORY BOARD. The terms  
14 of those who are members of the Alaska Pioneers' Homes Advisory Board (AS 44.21.120)  
15 on June 30, 1994 terminate July 1, 1994. Notwithstanding the limitations set by  
16 AS 44.21.120(b), enacted by sec. 3 of this Act, the governor may appoint to the Alaska  
17 Pioneers' Homes Advisory Board a person who served on that board before July 1, 1994; that  
18 person's service on the board after July 1, 1994 may not exceed the limitations of  
19 AS 44.21.120(b) as enacted by sec. 3 of this Act. The terms of persons initially appointed to  
20 the board on or after July 1, 1994 must be set as provided in AS 39.05.055 so as to establish  
21 the staggering of terms of members.

22 \* **Sec. 21.** (a) Section 15 of this Act takes effect only if ch. 66, SLA 1991 takes effect.

23 (b) If the condition in (a) of this section is met, sec. 15 of this Act takes effect July 1,  
24 1994 or on the effective date of ch. 66, SLA 1991, whichever is later.

25 \* **Sec. 22.** Sections 1 - 14 and 16 - 20 of this Act take effect July 1, 1994.

**SB**

**253**

# Alaska State Legislature

SENATOR

MIKE MILLER

P.O. Box 55094

North Pole, Alaska 99705

(907) 488-0862

Senate District 2



While in Juneau

State Capitol

Juneau, Alaska

99801-1182

(907) 465-4973

## Senate

### SPONSOR STATEMENT

#### **SB 253 - Extension of Reapplication Period for 1993 Permanent Fund Dividend**

Senate Bill 253 is designed to address a problem regarding 1993 Permanent Fund Dividend applications that were lost by the U.S. Postal Service. Since October, 1993 my office has been contacted by numerous constituents regarding loss of their PFD applications. The PFD Division had no record of receiving their applications, however, the individuals noted mailing their applications early in January at the North Pole Post office or from their home mail boxes in the North Pole area. Contact with the Postal Service revealed that they had received calls in January 1993 from customers whose various monthly bill payments had not reached creditors. These complaints led to a U.S. Postal Inspection Service investigation which determined that an apparent loss of mail took place on January 8, 9, or 11, 1993, affecting residents in the North Pole area. A letter documenting the loss was supplied to customers for the notification of creditors.

SB 253 would open a narrow window for PFD applicants by extending the reapplication period for the 1993 dividend year from September 1, 1993 to September 1, 1994. Applicants would be required to provide:

- 1) a sworn statement that the application was originally mailed in the postal area during the time mail from that area was lost,
- 2) a sworn statement from another individual who witnessed the mailing or signed the residency verification of the original application before the 1993 deadline, and
- 3) documentation from the U.S. Postal Service acknowledging the loss of mail entered into the mail stream during the '93 PFD application period.

**SPONSOR STATEMENT**  
**SB 253 - PFD Reapplication**  
**Page 2**

The PFD Division currently allows an applicant who timely files an application that was subsequently not received by the Division to reapply before September 1 of the dividend year [15 AAC 23.103(h)]. The Division has traditionally allowed reapplications, however, 1993 was the first year the deadline was established. Although PFD applicants receive batch cards verifying receipt of application, a number of individuals did not expect to receive the card last year due to the new direct deposit method of payment and therefore did not realize there was a problem until it was too late to reapply.

An extension to this deadline is needed for the 1993 reapplication period due to the loss of mail at the North Pole Post Office. My office has worked with the PFD Division to draft the language of SB 253 to solve this problem without throwing the 1993 reapplication period wide open.

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO. SB 253

Revision Date:	Dept. Affected: Revenue
Title: <u>Reapplication Period For 1993 PF Dividend</u>	BRU: <u>Permanent Fund Dividend</u>
Sponsor: <u>MILLER</u>	Component: <u>Permanent Fund Dividend</u>
Requestor: <u>Senate State Affairs</u>	COMPONENT SERIAL NO. <u>981</u>

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES	-0-	-0-	-0-	-0-	-0-	-0-
TRAVEL	-0-	-0-	-0-	-0-	-0-	-0-
CONTRACTUAL	-0-	-0-	-0-	-0-	-0-	-0-
SUPPLIES	-0-	-0-	-0-	-0-	-0-	-0-
EQUIPMENT	-0-	-0-	-0-	-0-	-0-	-0-
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>REVENUE FUND SOURCE:</b>	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY94) impact: \$ -0-

**ANALYSIS:**

The Department has historically opposed any broad based reopening of an application period. However, since this legislation deals with the re-submission of applications that were allegedly originally filed timely but not received by the Department due to strictly defined circumstances, the Department's position on this legislation is *neutral*. This legislation is expected to affect 40 - 50 1993 applicants, many of whom have already submitted a late request-to-reapply. Consequently, the Department does not expect to receive a large number of additional reapplications and should be able to process all anticipated reapplications within its current budget. This legislation may result in an unanticipated large number of applicants. If so, a supplemental may be requested.

Prepared by: <u>Thomas C. Williams</u>	Phone: <u>465-2323</u>
Division: <u>Permanent Fund Dividend</u>	Date: <u>01/20/94</u>
Approved by Commissioner:	Date: <u>1/20/94</u>
Agency: <u>Department of Revenue</u>	

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United States  
Postal Service

February 5, 1993

SUBJECT: LOST MAIL

To Whom It May Concern:

The U.S. Postal Inspection Service and the Fairbanks Post Office are investigating the apparent loss of a considerable amount of mail that was entered into the mailstream on January 8, 9 and 11, 1993. This loss was brought to our attention when the Post Office began receiving calls from customers whose payments had not reached the creditors.

We do not know the extent of the loss or the number of customers affected at this time. We ask that those creditors whose customers mailed their payments during this time,

JANUARY 8TH, 9TH OR 11, 1993,

take this into consideration when reviewing their accounts.

If you have questions about this matter, you may contact our office in North Pole. The phone number is (907) 488-2896.

Sincerely,

J. C. Thomas  
Postmaster  
U. S. Postal Service  
5400 Mail Trail  
Fairbanks, AK 99709-9998

JCT:gg

## AS 43.23.005. Eligibility.

- (a) An individual is eligible to receive one permanent fund dividend each year in an amount to be determined under AS 43.23.025 if
- (1) the individual applies to the department;
  - (2) on the date of application the individual is a state resident;
  - (3) the individual was a state resident for at least the calendar year immediately preceding January 1 of the current dividend year;
  - (4) the individual has been physically present in the state at some time during the prior two calendar years before the current dividend year; and
  - (5) the individual is
    - (A) a citizen of the United States;
    - (B) an alien lawfully admitted for permanent residence in the United States;
    - (C) an alien with refugee status under federal law; or
    - (D) an alien that has been granted asylum under federal law.
- (b) *[Repealed, § 18 ch 4 SLA 1992]*
- (c) A parent, guardian, or other authorized representative may claim a permanent fund dividend on behalf of an unemancipated minor or on behalf of a disabled or an incompetent individual who is eligible to receive a payment under this section. Notwithstanding (a)(2) - (4) of this section, a minor is eligible for a dividend if, during the two calendar years immediately preceding the current dividend year, the minor was born to or adopted by an individual who is eligible for a dividend for the current dividend year.
- (d) Notwithstanding the provisions of (a) - (c) of this section, an individual who has been convicted of a felony is not eligible for a permanent fund dividend for a year when, during all or part of the previous calendar year, as a result of the conviction, the individual is incarcerated.

(e) *[Repealed, § 62 ch 21 SLA 1991]*

- (f) In a time of national military emergency, the commissioner may waive the requirement of (a)(4) of this section for an individual absent from the state under military orders while serving in the armed forces of the United States, or for the spouse and dependents of that individual. (*§ 1 ch 102 SLA 1982; am § 1 ch 57 SLA 1987; am § 1 ch 54 SLA 1988; am § 1 ch 159 SLA 1988; am § 2,3 ch 107 SLA 1989; am § 1 ch 68 SLA 1990; am § 1 ch 68 SLA 1991; am § 4,5,6,7,8, ch 4 SLA 1992*)

## AS 43.23.011. Application period.

An application for a permanent fund dividend shall be filed during the period that begins January 2 and ends March 31 of that dividend year. (*§ 9 ch 4 SLA 1992, § 19b ch 4 SLA 1992 provides for a June 30, 1993 deadline for the 1993 dividend*)

## AS 43.23.015. Application and proof of eligibility.

- (a) The commissioner shall adopt regulations under the Administrative Procedure Act (AS 44.62) for determining the eligibility of individuals for permanent fund dividends. The commissioner may require an individual to provide proof of eligibility, and the commissioner may use other information available from other state departments or agencies to determine the eligibility of an individual. The commissioner shall consider all relevant circumstances in determining the eligibility of an individual. However, the residency of an individual's spouse may not be the principal factor relied upon by the commissioner in determining the residency of the individual.
- (b) The department of \_\_\_\_\_ and \_\_\_\_\_ shall furnish an application form for claiming a permanent fund dividend. The application must include notice of the penalties provided for under \_\_\_\_\_ and contain a statement of eligibility and a certification of residency.
- (c) Except as provided in (d) of this section or as may be provided by regulations adopted by the department, an individual must personally sign the application for permanent fund dividends, including the certification of residency required under (b) of this section.

- (e) Notwithstanding (b) of this section, income earned on money awarded in or received as a result of *State v. Amerada Hess, et al.*, 1JU-77-047 Civ. (Superior Court, First Judicial District), including settlement, summary judgment, or adjustment to a royalty-in-kind contract that is tied to the outcome of this case, or interest earned on the money, or on the earnings of the money shall be treated in the same manner as other income of the Alaska permanent fund, except that it is not available for distribution to the dividend fund, and shall be annually deposited into the principal of the Alaska permanent fund. (*§ 1 ch 102 SLA 1982; am § 24 ch 99 SLA 1985; am § 3 ch 57 SLA 1987; am § 1 ch 38 SLA 1989; am § 2,3 ch 18 SLA 1991*)

**AS 43.23.055. Duties of the department.**

The department shall

- (1) annually pay permanent fund dividends from the dividend fund;
- (2) subject to AS 43.23.011 and paragraph (8) of this section, adopt regulations under the Administrative Procedure Act (AS 44.62) that establish procedures and time limits for claiming a permanent fund dividend; the department shall determine the number of eligible applicants by October 1 of the year for which the dividend is declared and pay the dividends by December 31 of that year;
- (3) adopt regulations under the Administrative Procedure Act (AS 44.62) that establish procedures and time limits for an individual upon emancipation or upon reaching majority to apply for permanent fund dividends not received during minority because the parent, guardian, or other authorized representative did not apply on behalf of the individual;
- (4) assist residents of the state, particularly in rural areas, who because of language, disability, or inaccessibility to public transportation need assistance to establish eligibility and to apply for permanent fund dividends;
- (5) annually determine, in cooperation with the Department of Corrections, the number and identity of individuals ineligible for a permanent fund dividend under AS 43.23.005(d);
- (6) adopt regulations that are necessary to implement AS 43.23.005(d);

- (7) adopt regulations that establish procedures for the parent, guardian, or other authorized representative of a disabled individual to apply for prior year permanent fund dividends not received by the disabled individual because no application was submitted on behalf of the individual; and
- (8) adopt regulations that establish procedures for an individual to apply to have a dividend warrant reissued if it is returned to the department as undeliverable or it is not paid within two years of the date of its issuance; however, the department may not establish a time limit within which an application to have a warrant reissued must be filed. (*§ 1 ch 102 SLA 1982; am § 2 ch 55 SLA 1983; am § 3 ch 43 SLA 1984; am § 3 ch 54 SLA 1988; am § 5 ch 68 SLA 1990, am § 14 ch 4 SLA 1992*)

**AS 43.23.065. Exemption of and levy on permanent fund dividends.**

- (a) Except as provided in (b) of this section, 45 percent of the annual permanent fund dividend payable to an individual is exempt from levy, execution, garnishment, attachment, or any other remedy for the collection of debt. This exemption applies to an eligible individual's permanent fund dividend both before and after payment is made to the individual. No other exemption applies to a dividend. Notwithstanding other laws, a writ of execution upon a dividend that has not been delivered to the debtor may be served on the commissioner by certified mail, return receipt requested. Upon receipt of a writ by certified mail, return receipt requested, the commissioner shall deliver that portion of the dividend executed upon to the court along with the case and number.
- (b) An exemption is not available under this section for permanent fund dividends taken to satisfy
  - (1) child support obligations required by court order or decision of the child support enforcement agency under AS 25.27.140 -- 25.27.220;
  - (2) court ordered restitution under AS 12.55.045 -- 12.55.051 or 12.55.100;
  - (3) claims on defaulted scholarship loans under AS 43.23.067;
  - (4) court ordered fines; or

# Residents may get second chance to get dividend check

By KATE RIPLEY  
Staff Writer

JUNEAU—About 40 people whose 1993 Permanent Fund dividend applications were lost by the U.S. Postal Service last January would get a second chance for the free state money under a bill proposed by North Pole lawmakers.

Rep. Gene Therriault and Sen. Mike Miller, both R-North Pole, have introduced the legislation in response to the postal mishap last year. Therriault said about 40 peo-

ple who mailed their 1993 dividend applications at the North Pole Post Office last January never received their checks from the state because the post office lost the applications.

Unfortunately, the Permanent Fund dividend division does not accept lost mail as an excuse.

"When you and I put something in the mailbox, you usually think that's the end of it," Therriault said. "Most people didn't think about it again until they realized they didn't get their Permanent Fund

check." The Permanent Fund program sends applicants confirmation cards after the applications are received. The cards note when applicants can expect their checks.

North Pole resident Rick Emerson was among those whose application was lost. The 19-year-resident said his family has always received their dividends, and wasn't particularly alarmed when they did not receive confirmation cards.

"I filed mine direct deposit, so I thought maybe they didn't send a batch card then," he said.

But after a while, Emerson noticed friends who filed their application after he did were receiving their checks, and his family was not. So he called the Permanent Fund office.

"They told me that I never filed," Emerson said. "I couldn't believe what I was hearing." Later, the postal service investigated and

realized the "apparent loss" of a "considerable amount" of mail that entered the mail stream Jan. 8, 9 and 11 of last year, according to a letter from J.C. Thomas, Fairbanks postmaster.

The bills introduced by the North Pole lawmakers would allow people like Emerson to apply for the 1993 dividend again through September. Such applicants must provide an official statement from the postal service documenting the mail loss, along with a notarized affidavit swearing the application

was made during the time mail from the North Pole post office was lost, according to the bills.

Tom Williams, director of the Permanent Fund division, said he has no objection to extending the application deadline in this case.

"This bill is very narrowly defined," Williams said Friday. "I wouldn't support a broad-based reapplication period." The deadline to file this year's Permanent Fund dividend applications is March 31.

**SB**

**255**



# Alaska State Legislature

Session:  
State Capitol  
Juneau AK 99801-1182

Senate State Affairs

Interim:  
716 W 4th Avenue  
Anchorage AK 99501-2133

## MEMORANDUM

**TO:** Legislative Legal Division

**FROM:** Senator Loren Leman, Chairman  
Senate Committee on State Affairs *Loren*

**DATE:** March 24, 1994

**RE:** Draft Senate STA CS for SB 255(HES)

---

Please prepare a draft Senate STA CS for SB 255(HES) that incorporates the attached amendments (written in red pencil) and the deletions (lined in blue ink).

Thank you. If you have any questions, please call Portia at 4522.

CS FOR SENATE BILL NO. 255(HES)

IN THE LEGISLATURE OF THE STATE OF ALASKA

EIGHTEENTH LEGISLATURE - SECOND SESSION

BY THE SENATE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

Offered: 3/18/94  
Referred: State Affairs

Sponsor(s): SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act establishing a comprehensive policy relating to human resource  
2 development in the state."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 44.99 is amended by adding a new section to article 2 to read:

5 Sec. 44.99.130. STATEMENT OF HUMAN RESOURCE DEVELOPMENT  
6 POLICY FOR THE STATE. (a) State programs and activities in the fields of  
7 economic development, education, vocational education, job training, and social service  
8 shall be coordinated to further the state's primary goal of enabling the people of the  
9 state to become part of a literate, skilled, and productive work force, and to have an  
10 opportunity to earn a living ~~wage~~. The Department of Administration, the Department  
11 of Commerce and Economic Development, the Department of Community and  
12 Regional Affairs, the Department of Corrections, the Department of Education, the  
13 Department of Fish and Game, the Department of Health and Social Services, the  
14 Department of Labor, the Department of Military and Veterans' Affairs, and the

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University of Alaska shall plan, coordinate, and implement their programs and activities to better achieve the state's primary goal.

(b) Public officials responsible for economic development programs and systems in the state shall coordinate planning with public officials responsible for job training and human resource development programs and systems concerning anticipated economic development activities so that those programs and systems can prepare clients for the forthcoming employment opportunities in a timely manner.

(c) Public officials responsible for education programs and systems, including vocational education, shall structure those programs and systems to prepare students to enter the work force. <sup>and business community</sup> To this end, the state's educational system shall ensure that students develop competency in basic and technological skills along with work force <sup>and</sup> readiness values.

(d) Public officials <sup>business</sup> responsible for the state's job training system shall coordinate with business, industry, and labor in the state to anticipate and provide appropriate training for new employment opportunities <sup>existing and</sup> ~~that are opening up because of economic development and other employment opportunities that are already present or developing~~ in the state. Remove

(e) Social service programs of the state shall encourage people who are unemployed to make the transition from welfare to employment and self-sufficiency. Public officials responsible for these programs shall coordinate the public assistance, social services, and human resource development services available to a client.

(f) Public officials responsible for human resource programs shall coordinate to minimize duplication of programs, increase sharing of resources, and make access to information and services more convenient to the people of the state.

(g) To plan, monitor, and coordinate the programs, systems, and activities identified in this section, the governor shall use the Alaska Job Training Council as the recognized state job training coordinating council. The council shall submit a report making recommendations on ways in which the state can enhance the coordination and delivery of economic development and human resource development programs and systems, education programs and systems, including vocational education, the job training system, and social service programs to enable the people of the state to

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become part of a literate, skilled, and productive work force <sup>and business community</sup> and to have an opportunity to earn a living wage. The council shall submit the report every other year to the governor and to the legislature, in years alternating with the Governor's Coordination and Special Services Plan.

(h) The legislative auditor shall conduct a performance audit of the implementation of the policy provided in this section during fiscal year 1998 and every four years thereafter.



# Alaska State Legislature

## SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE

Senator Randy Phillips, Chair  
Senator Robin Taylor, Vice Chair  
Senator Loren Lemman  
Senator Al Adams  
Senator Fred Zharoff

SESSION:  
State Capitol  
Juneau, Ak 99801-1182  
(907) 465-4989

INTERIM:  
P. O. Box 142  
Eagle River, Ak 99577  
(907) 694-4949

### SPONSOR STATEMENT

The Senate Community and Regional Affairs Committee introduced the bill on behalf of the Alaska Joint Training Council. Senator Phillips is currently the Alaska Senate delegate to the council.

SB 255 establishes a state policy on human resource development for state government agencies which requires public officials responsible for education and training programs to coordinate their programs.

The Training Council has spent the last year drafting a policy and SB 255 is the result of their work.

In your bill packet is information developed by the Training Council outlining the goals that this policy will achieve.

SENATE COMMITTEE REPORT

*final* DATE: 3/2/94

FURTHER: State Affairs

DATE TURNED INTO OFFICE: 2/17/94

HESS Committee considered SENATE BILL NO. 255

"An Act establishing a comprehensive policy relating to human resource development in the state."

- and recommends:
- replace with \_\_\_\_\_ CS SB 255 (HES)  same title
  - or  adopt previous \_\_\_\_\_ CS \_\_\_\_\_  new title
  - attaches amendment(s)  technical title charge (HB only)
  - adopts \_\_\_\_\_ Letter of Intent  and recommends it be replaced with \_\_\_\_\_ and report it back as follows
  - further referral to the \_\_\_\_\_

- do pass
- do not pass
- no recommendation
- individual recommendations

*10 of FN's*

NEW FISCAL NOTES

Department	Date	Zero	Fiscal

PREVIOUS FISCAL NOTES

Department	Date	Zero	Fiscal
DCRA	1/27/94		
DOL	1/31/94		
U of M	2/4/94		
DGE	2/7/94		
D+SS	2/8/94		
DOR	2/8/94		
DMVA	2/7/94		
DOC	2/10/94		
DFG	2/10/94		
DOCED	2/10/94		

Appropriation No Fiscal Note

DO PASS.

1 *Ellis*

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

OTHER RECOMMENDATIONS:

*White Miller No Rec*

*John Munch No Rec*

*Karen A. Leman No Rec*

*Scott Sharp No Rec*

*Judy Salo No Rec*

1 *Ellis* *Chair: Signature and Recommendation*

**SENATE COMMITTEE REPORT**  
FIRST COMMITTEE OF REFERRAL

DATE: 1/18/94

FURTHER: L&C  
HES  
STA

Date of 5-Day Notice: 1/25/94  
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: \_\_\_\_\_

CRA Committee considered SB 255

"An Act establishing a comprehensive policy relating to human resource development in the state."

and recommends:

replace with \_\_\_\_\_ CS SB 255 (CRA)

same title  
 new title  
 technical title change  
(HB only)

attaches amendment(s)

adopts \_\_\_\_\_ Letter of Intent

further referral to the \_\_\_\_\_

do pass

do not pass

no recommendation

individual recommendations

**FISCAL NOTE INFORMATION**

Department	Date	Zero	Fiscal
DCRA	1/27/94	0	
DOL	1/31/94	0	
UDFA	2/4/94	0	
DOE	2/7/94	0	
DOA	2/8/94	0	
DHSS	2/8/94	0	

Department	Date	Zero	Fiscal
DMVA	2/7/94	0	
DOR	2/10/94	0	
DFED	2/10/94	0	
DFG	2/10/94	0	

Appropriation No Fiscal Note

Governor's Bill with Previous Fiscal Notes (enter information above)

DO PASS:

RCCE  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

OTHER RECOMMENDATIONS:

at addm - No Rec  
\_\_\_\_\_  
Robin L. Tarker No Rec  
Loren A. Gloman No Rec  
\_\_\_\_\_  
\_\_\_\_\_

RCCE: Rec. D. King  
\_\_\_\_\_  
Chair: Signature and Recommendation

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

10  
Bill Version: SB 255  
Bill Date: 2-11-94

Revision Date: \_\_\_\_\_ Dept. Affected: Dept of Commerce  
 Title: Establishing a comprehensive policy on human resource development BRU: \_\_\_\_\_  
 Sponsor: Senate C&RA Committee Component: \_\_\_\_\_  
 Requestor: Senate C&RA Committee COMPONENT SERIAL NO. \_\_\_\_\_

(Thousands of Dollars)

EXPENDITURES/REVENUES	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
OPERATING EXPENDITURES						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL EXPENDITURES</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CHANGE IN REVENUES ( )</b>	-0-	-0-	-0-	-0-	-0-	-0-

(Thousands of Dollars)

FUND SOURCE	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of any current year (FY94) cost: \$ None

Changes in CS SB 255 (HES) have no fiscal impact. This fiscal note is appropriate.

**POSITIONS**

POSITION	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
FULL-TIME						
PART-TIME						
TEMPORARY						

3/16/94 bah  
date Comte Aide (initial)

**ANALYSIS:** (Attach a separate page if necessary)

Zero Fiscal Impact

Changes in CS SB 255 (CRA) have no fiscal impact. This fiscal note is appropriate.

\_\_\_\_ date \_\_\_\_\_ Comte Aide (initial)

Prepared by: Shirley Armstrong  
 Division: Senate C&RA Committee  
 Approved by Commissioner: Senator Randy Phillips, Chair  
 Agency: Senate C&RA Committee

Phone: 465-4949  
 Date: 2/10/94  
 Date: 2/10/94

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# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

- 9 -  
Bill Version: SB 255  
(C) Publish Date: 2-11-94

Revision Date: \_\_\_\_\_ Dept. Affected: Dept. of Fish & Game  
Title: Establishing a comprehensive policy on human resource development BRU: \_\_\_\_\_  
Sponsor: Senate C&RA Committee Component: \_\_\_\_\_  
Requestor: SENATE C&RA Committee COMPONENT SERIAL NO. \_\_\_\_\_

Expenditures/Revenues	(Thousands of Dollars)					
OPERATING EXPENDITURES	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL EXPENDITURES</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CHANGE IN REVENUES ( )</b>	-0-	-0-	-0-	-0-	-0-	-0-

FUND SOURCE	(Thousands of Dollars)					
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of any current year (FY94) cost: \$ None

POSITIONS			
FULL-TIME			
PART-TIME			
TEMPORARY			

Changes in CSRB 255 (HES) have no fiscal impact. This fiscal note is appropriate.  
3/16/94 hsh  
date Comte Aide (initial)

ANALYSIS: (Attach a separate page if necessary)  
  
Zero Fiscal Impact

Changes in OSRB 255 (CRA) have no fiscal impact. This fiscal note is appropriate.  
2/10/94 Ala  
date Comte Aide (initial)

Prepared by: Shirley Armstrong Phone: 465-4949  
Division: Senate C&RA Committee Date: 2/10/94  
Approved by Commissioner: Senator Randy Phillips, Chair Date: 2/10/94  
Agency: Senate C&RA Committee

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# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

.. 8  
Bill Version: SB 255  
(C) Publish Date: 2-11-94

Revision Date: \_\_\_\_\_ Dept. Affected: Dept of Corrections  
Title: Establishing a comprehensive policy BRU: \_\_\_\_\_  
on human resource development Component: \_\_\_\_\_  
Sponsor: Senate C&RA Committee  
Requestor: Senate C&RA Committee COMPONENT SERIAL NO. \_\_\_\_\_

Expenditures/Revenues	(Thousands of Dollars)					
OPERATING EXPENDITURES	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL EXPENDITURES</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CHANGE IN REVENUES ( )</b>	-0-	-0-	-0-	-0-	-0-	-0-

FUND SOURCE	(Thousands of Dollars)					
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

Estimate of any current year (FY94) cost: \$ None

POSITIONS			
FULL-TIME			
PART-TIME			
TEMPORARY			

Changes in CS SB 255 (HES) have no fiscal impact. This fiscal note is appropriate.  
3/16/94 beh  
Date Comte Aide (initial)

**ANALYSIS:** (Attach a separate page if necessary)

Zero Fiscal impact

Changes in CS SB 255 (CRA) have no fiscal impact. This fiscal note is appropriate.  
2/10/94 ale  
date Comte Aide (initial)

Prepared by: Shirley Armstrong *Shirley Armstrong* Phone: 465-4949  
Division: Senate C&RA Committee Date: 2/10/94  
Approved by Commissioner: Senator Randy Phillips, Chair *REP* Date: 2/10/94  
Agency: Senate C&RA Committee

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No. 7

Version: SB 255

# FISCAL NOTE

(S) Publish Date: 2-11-94

BILL NO. SB 255

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_ Dept. Affected: Military and Veterans Affairs  
 Title: Establishing a comprehensive policy on human resource development BRU: na  
 Component: \_\_\_\_\_  
 Sponsor: Senate C&RA  
 Requestor: Senate C&RA COMPONENT SERIAL NO. \_\_\_\_\_

### Expenditures/Revenues

(Thousands of Dollars)

	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
OPERATING EXPENDITURES						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0					

CAPITAL EXPENDITURES						
----------------------	--	--	--	--	--	--

CHANGE IN REVENUES ( )						
------------------------	--	--	--	--	--	--

### FUND SOURCE

(Thousands of Dollars)

	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1008 GF/MHTIA						
Other						
TOTAL	0.0					

Estimate of any current year (FY94) cost: \$ (not applicable)

### POSITIONS

	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)  
Zero fiscal impact

Changes in SSB255 (CRA) have no fiscal impact. This fiscal note is appropriate.  
2/10/94 date A. Pennington Comte Aide (initial)

Prepared by: Jeff Morrison, Director  
 Division: Administrative Support Services Division  
 Approved by Commissioner: J Morrison for Hugh L. Cox III  
 Agency: Military and Veterans Affairs

Phone: 465-4730  
 Date: February 7, 1994  
 Date: February 7, 1994

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Changes in SSB255 (HES) have no fiscal impact. This fiscal note is appropriate.  
3/16/94 date bah Comte Aide (initial)

FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

No. 6

Bill Version: SB 255

(S) Publish Date: 2-11-94

Revision Date: \_\_\_\_\_

Title: Comprehensive human resource development policy

Department Affected: Administration

BRU: Personnel/OEEO

Component: Personnel/OEEO

Sponsor: Senate CRA

Requestor: Senate CRA

COMPONENT SERIAL NO. 56

EXPENDITURES/REVENUES:

(Thousands of Dollars)

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL EXPENDITURES	0	0	0	0	0	0
CHANGE IN REVENUES ( )	0	0	0	0	0	0

FUNDING SOURCE:

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1005 GF/MHTIA						
OTHER						
TOTAL	0	0	0	0	0	0

Estimate of any current year (FY 94) cost: \$ 0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page

Changes in CS SB 255 (HES) have no fiscal impact. This fiscal note is appropriate.

3/16/94  
date

Wah  
Compte Aide (initial)

Changes in OS SB 255 (CRA) have no fiscal impact. This fiscal note is appropriate.

2/10/94  
date

sl  
Compte Aide (initial)

Prepared by: Kevin C. Ritchie, Director

Division: Personnel/OEEO

Phone: 465-4429

Date: \_\_\_\_\_

Approved by Commissioner: Nancy Bear Usea

Agency: Department of Administration

Date: 2/8/94

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FISCAL NOTE

No 5

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

Bill Version: SB 255

(S) Publish Date: 2-11-94

Revision Date: \_\_\_\_\_ Dept. Affected: Health and Social Services  
 Title: An Act establishing a comprehensive policy relating to human resource development BRU: PA Administration  
 Component: Alaska Work Programs  
 Sponsor: Senate CRA by Request  
 Requestor: \_\_\_\_\_ COMPONENT SERIAL NO. 0238

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0
CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
CHANGES IN REVENUES	0	0	0	0	0	0

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0
1004 GF	0.0	0.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

See attached page 2

Changes in CS SB 255 (CRA) have no fiscal impact. This fiscal note is appropriate.

2/10/94 date sl Comte Aide (Initial)

Prepared by: Jan L. Hansen, Director Phone: 465-2680  
 Division: Division of Public Assistance Date: 2/7/94  
 Approved by Commissioner: Margaret R. Lowe, M.Ed., Ed.S. Date: 2-8-94  
 Agency: Department of Health & Social Services

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Changes in CS SB 255 (HES) have no fiscal impact. This fiscal note is appropriate.

3/16/94 date bah Comte Aide(initial)

## ANALYSIS (cont.):

CSSB 255(CRA) establishes a comprehensive human resource development policy for the State of Alaska. This legislation establishes requirements for the University of Alaska and all of the major state agencies involved in economic development, job training, education, and social service programs to coordinate their efforts toward a common goal of enabling people to work and support themselves.

Public assistance costs are influenced by a number of variables. While this legislation establishes policies that may be expected to produce long-term improvements in employment prospects for low-income Alaskans, it establishes general policy and cannot be projected to directly impact public assistance program costs.

BASED ON OUR UNDERSTANDING THAT THE SENATE CRA CS FOR SB 255 WILL AMEND THE LANGUAGE ON PAGE 2, LINES 20 AND 21, TO DELETE THE REQUIREMENT FOR CENTRALIZED SERVICE LOCATIONS AND COORDINATED SERVICE HOURS FOR WELFARE RECIPIENTS, we project no fiscal impact by this bill.

# FISCAL NOTE

No. 4

Bill Version: SB 255

(S) Publish Date: 2-11-94

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

Revision Date: \_\_\_\_\_

Title: An Act establishing a comprehensive policy relating to human resource development in the state.

Sponsor: Senate C & RA Committee by request

Requestor: Senate C & RA Committee

Department Affected: Education

BRU: Education Program Support

Component: Adult and Vocational Education Administration

COMPONENT SERIAL NO. 180

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE FUND SOURCE:						
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**FUNDING:**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	0.0	0.0	0.0	0.0	0.0	0.0

**POSITIONS:**

FULL-TIME			
PART-TIME			
TEMPORARY			

Estimate of current year (FY94) impact: \$ \_\_\_\_\_

Changes in CS 58255 (HE) have no fiscal impact. This fiscal note is appropriate.

3/16/94 bab  
date Comte Aide (initial)

Changes in CS 255 (CRA) have no fiscal impact. This fiscal note is appropriate.

2/8/94 ala  
date Comte Aide (initial)

ANALYSIS: (Attach a separate page if necessary.)

Prepared by: Ed Obie, Vocational Education  
Division: Education Program Support

Phone: 465-8725  
Date: February 7, 1994

Approved by Commissioner: [Signature]  
Agency: Education

Jerry Covey  
Date: February 7, 1994

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FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

No. 3

Bill Version: SB 255

(S) Publish Date: 2-11-94

Revision Date:

Department Affected: University of Alaska

Title: relating to human resource development policy

BRU: all

Component:

Sponsor: Senate C&RA

Requestor: COMPONENT SERIAL NO.

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
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REVENUE FD SOURCE						
-------------------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)	FY95	FY96	FY97	FY98	FY99	FY00
1002 FEDERAL FUNDS						
1003 GF MATCH						
1004 GENERAL FUND						
1006 GF/MHTIA						
OTHER						
TOTAL FUNDING	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:	FY95	FY96	FY97	FY98	FY99	FY00
FULL-TIME						
PART-TIME						
TEMPORARY						

Changes in CS SB 255 (HES) have no fiscal impact. This fiscal note is appropriate.

3/16/94 date bah Comte Aide (initial)

Estimate of current year impact: None

Changes in CS SB 255 (CRA) have no fiscal impact. This fiscal note is appropriate.

2/8/94 date sla Comte Aide (initial)

ANALYSIS: (Attach a separate page if necessary.)

Prepared by: Wendy Matheny, Budget Analyst  
Division: Statewide Budget Office

Phone: 463-3086  
Date: 2/4/94

Approved by: Alison Elgee, Associate Director  
Agency: Statewide Budget Office

Date: 2/4/94

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO :

No. 2

Bill Version: SB 255

(S) Publish Date: 2-11-94

Revision Date: \_\_\_\_\_

Department Affected: Labor

Title: State policy on human resource development

BRU: Employment Security

Sponsor: (S) Comm & Reg Affairs by request

Component: \_\_\_\_\_

Requestor: Senate Community & Regional Affairs

COMPONENT SERIAL NO. 1807

**EXPENDITURES/REVENUES:**

(Thousands of Dollars)

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

<b>CAPITAL</b>						
----------------	--	--	--	--	--	--

<b>REVENUE FUND SOURCE:</b>						
-----------------------------	--	--	--	--	--	--

**FUNDING:**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipt						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

**POSITIONS:**

FULL-TIME			
PART-TIME			
TEMPORARY			

Changes in CS SB255 (HES) have no fiscal impact. This fiscal note is appropriate.

Estimate of current year (FY94) impact: \$ None

3/16/94 bah  
'date' Comte Aide (initial)

**ANALYSIS:** (Attach a separate page if necessary)

Changes in \_\_\_\_\_ ( ) have no fiscal impact. This fiscal note is appropriate.

\_\_\_\_\_ date Comte Aide (initial)

Prepared by: Judy Knight, Director Phone: 465-2712

Division: Employment Security Date: 1/31/94

Approved by Commissioner: Charles W. Mahlen

Agency: Department of Labor Date: 1/31/94

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STATE OF ALASKA  
1993 LEGISLATIVE SESSION

FISCAL NOTE

No. 1

Bill Version: SB 255

(S) Publish Date: 2-11-94

Revision Date: 1/27/94

Dept. Affected: Community & Regional Affairs

Title: Act Establishing Comprehensive Policy  
Relating to Human Resource Development

BRU: \_\_\_\_\_

Component: \_\_\_\_\_

Sponsor: Senate CRA

Requestor: (S) CRA

COMPONENT SERIAL NO. \_\_\_\_\_

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0
CAPITAL	0.0	0.0	0.0	0.0	0.0	0.0

REVENUE FUND SOURCE: \_\_\_\_\_

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

Estimate of current (FY94) Impact \$ none

ANALYSIS: (Attach a separate page if necessary)

Changes in CS SB255 (HES)  
have no fiscal impact. This  
fiscal note is appropriate.

3/16/94 date hah Comte Aide (initial)

Changes in OS SB255 (CRA)  
have no fiscal impact. This  
fiscal note is appropriate.

2/10/94 date sl Comte Aide (initial)

Prepared by: Remond Henderson Director Phone: 465-4708

Division: Administrative Services Date: 1/27/94

Approved by Commissioner: [Signature] Deputy Commissioner Date: 1/27/94

Agency: Community & Regional Affairs

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STATE OF ALASKA  
1994 LEGISLATIVE SESSION

FISCAL NOTE

BILL NO.: CSSB 255(HES)

Revision Date:	_____	Dept. Affected:	Corrections
Title:	Human Resource Development	BRU:	All
Sponsor:	S. CRA	Component:	All
Requestor:	S. STA	Component Serial #:	694-1884

Expenditures/Revenues (Thousands of Dollars)

OPERATING EXP.	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL EXP	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGES IN REVENUES	0.0	0.0	0.0	0.0	0.0	0.0
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FUND SOURCE

1002 Federal Receipts						
1003 GF Match						
1004 GF	0.0	0.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipts						
1006 GF/MHTLA						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

Estimate of any current year (FY94) cost \$ 0.0

POSITIONS

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: It is assumed that the department will not be required to perform any additional duties in order to comply with the provisions of the bill. The department will cooperate with other agencies and incorporate recommendations concerning educational and vocational programs, within the limitations of available resources.

Prepared by: Diane Scherker, Special Assistant  
 Division: Office of the Commissioner  
 Approved by: J. Frank Prewitt, Jr., Commissioner  
 Agency: Department of Corrections

Phone: 465-4643/786-2147  
 Date: 3/21/94  
 Date: 3/21/94  
 Page 1 of 1

CS FOR SENATE BILL NO. 255(HES)  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
EIGHTEENTH LEGISLATURE - SECOND SESSION

BY THE SENATE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

Offered: 3/18/94  
Referred: State Affairs

Sponsor(s): SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act establishing a comprehensive policy relating to human resource  
2 development in the state."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 44.99 is amended by adding a new section to article 2 to read:

5           Sec. 44.99.130. STATEMENT OF HUMAN RESOURCE DEVELOPMENT  
6 POLICY FOR THE STATE. (a) State programs and activities in the fields of  
7 economic development, education, vocational education, job training, and social service  
8 shall be coordinated to further the state's primary goal of enabling the people of the  
9 state to become part of a literate, skilled, and productive work force, <sup>and business community</sup> and to have an  
10 opportunity to earn a living wage. The Department of Administration, the Department  
11 of Commerce and Economic Development, the Department of Community and  
12 Regional Affairs, the Department of Corrections, the Department of Education, the  
13 Department of Fish and Game, the Department of Health and Social Services, the  
14 Department of Labor, the Department of Military and Veterans' Affairs, and the

1 University of Alaska shall plan, coordinate, and implement their programs and  
2 activities to better achieve the state's primary goal.

3 (b) Public officials responsible for economic development programs and  
4 systems in the state shall coordinate planning with public officials responsible for job  
5 training and human resource development programs and systems concerning anticipated  
6 economic development activities so that those programs and systems can prepare  
7 clients for the forthcoming employment opportunities in a timely manner.

8 (c) Public officials responsible for education programs and systems, including  
9 vocational education, shall structure those programs and systems to prepare students  
10 to enter the work force. <sup>and business community</sup> To this end, the state's educational system shall ensure that  
11 students develop competency in basic and technological skills along with work force  
12 <sup>business</sup> readiness values.

13 (d) Public officials <sup>existing and</sup> responsible for the state's job training system shall  
14 coordinate with business, industry, and labor in the state to anticipate and provide  
15 appropriate training for new employment opportunities ~~that are opening up because of~~  
16 ~~economic development and other employment opportunities that are already present or~~  
17 ~~developing~~ in the state. Un-  
18

18 (e) Social service programs of the state shall encourage people who are  
19 unemployed to make the transition from welfare to employment and self-sufficiency.  
20 Public officials responsible for these programs shall coordinate the public assistance,  
21 social services, and human resource development services available to a client.

22 (f) Public officials responsible for human resource programs shall coordinate  
23 to minimize duplication of programs, increase sharing of resources, and make access  
24 to information and services more convenient to the people of the state.

25 (g) To plan, monitor, and coordinate the programs, systems, and activities  
26 identified in this section, the governor shall use the Alaska Job Training Council as the  
27 recognized state job training coordinating council. The council shall submit a report  
28 making recommendations on ways in which the state can enhance the coordination and  
29 delivery of economic development and human resource development programs and  
30 systems, education programs and systems, including vocational education, the job  
31 training system, and social service programs to enable the people of the state to

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become part of a literate, skilled, and productive work force <sup>and business community</sup> and to have an opportunity to earn a living wage. The council shall submit the report every other year to the governor and to the legislature, in years alternating with the Governor's Coordination and Special Services Plan.

(h) The legislative auditor shall conduct a performance audit of the implementation of the policy provided in this section during fiscal year 1998 and every four years thereafter.

8-LS1424V ✓  
Cramer  
3/25/94

*Sen. Lemmon*

CS FOR SENATE BILL NO. 255(STA)  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
EIGHTEENTH LEGISLATURE - SECOND SESSION

BY THE SENATE STATE AFFAIRS COMMITTEE

Offered:  
Referred:

Sponsor(s): SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act establishing a comprehensive policy relating to human resource  
2 development in the state."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 44.99 is amended by adding a new section to article 2 to read:

5           Sec. 44.99.130. STATEMENT OF HUMAN RESOURCE DEVELOPMENT  
6 POLICY FOR THE STATE. (a) State programs and activities in the fields of  
7 economic development, education, vocational education, job training, and social service  
8 shall be coordinated to further the state's primary goal of enabling the people of the  
9 state to become part of a literate, skilled, and productive work force and business  
10 community and to have an opportunity to earn a living. The Department of  
11 Administration, the Department of Commerce and Economic Development, the  
12 Department of Community and Regional Affairs, the Department of Corrections, the  
13 Department of Education, the Department of Fish and Game, the Department of Health  
14 and Social Services, the Department of Labor, the Department of Military and

1 Veterans' Affairs, and the University of Alaska shall plan, coordinate, and implement  
2 their programs and activities to better achieve the state's primary goal.

3 (b) Public officials responsible for economic development programs and  
4 systems in the state shall coordinate planning with public officials responsible for job  
5 training and human resource development programs and systems concerning anticipated  
6 economic development activities so that those programs and systems can prepare  
7 clients for the forthcoming employment opportunities in a timely manner.

8 (c) Public officials responsible for education programs and systems, including  
9 vocational education, shall structure those programs and systems to prepare students  
10 to enter the work force and business community. To this end, the state's educational  
11 system shall ensure that students develop competency in basic and technological skills  
12 along with work force and business readiness values.

13 (d) Public officials responsible for the state's job training system shall  
14 coordinate with business, industry, and labor in the state to anticipate and provide  
15 appropriate training for existing and new employment and business opportunities.

16 (e) Social service programs of the state shall encourage people who are  
17 unemployed to make the transition from welfare to employment and self-sufficiency.  
18 Public officials responsible for these programs shall coordinate the public assistance,  
19 social services, and human resource development services available to a client.

20 (f) Public officials responsible for human resource programs shall coordinate  
21 to minimize duplication of programs, increase sharing of resources, and make access  
22 to information and services more convenient to the people of the state.

23 (g) To plan, monitor, and coordinate the programs, systems, and activities  
24 identified in this section, the governor shall use the Alaska Job Training Council as the  
25 recognized state job training coordinating council. The council shall submit a report  
26 making recommendations on ways in which the state can enhance the coordination and  
27 delivery of economic development and human resource development programs and  
28 systems, education programs and systems, including vocational education, the job  
29 training system, and social service programs to enable the people of the state to  
30 become part of a literate, skilled, and productive work force and business community  
31 and to have an opportunity to earn a living. The council shall submit the report every

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other year to the governor and to the legislature, in years alternating with the Governor's Coordination and Special Services Plan.

(h) The legislative auditor shall conduct a performance audit of the implementation of the policy provided in this section during fiscal year 1998 and every four years thereafter.

This is the language of the bill as adopted by majority vote of the Alaska Job Training Council at its meeting on January 24, 1994. New text is underlined, deleted text is bracketed.

SENATE BILL NO. 255  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
EIGHTEENTH LEGISLATURE - SECOND SESSION

A BILL  
FOR AN ACT ENTITLED

"An Act establishing a comprehensive policy relating to human resource development in the state."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

Section 1. AS 44.99 is amended by adding a new section to article 2 to read:

Sec. 44.99.130. STATEMENT OF HUMAN RESOURCE DEVELOPMENT POLICY FOR THE STATE. (a) State programs and activities in the fields of economic development, education, vocational education, job training, and social service shall be coordinated to further the state's primary goal of enabling the people of the state to become part of a literate, skilled, and productive work force and to have an opportunity to earn a living wage. The Department of Administration, the Department of Commerce and Economic Development, the Department of Corrections, the Department of Community and Regional Affairs, the Department of Education, the Department of Health and Social Services, the Department of Labor, the Department of Military and Veterans' Affairs, and the University of Alaska shall plan, coordinate, and implement their programs and activities to better achieve the state's primary goal.

(b) Public officials responsible for economic development programs and systems in the state shall coordinate planning with public officials responsible for job training and human resource development programs and systems concerning anticipated economic development activities so that those programs and systems can prepare clients for the forthcoming employment opportunities in a timely manner.

(c) Public officials responsible for education programs and systems, including vocational education, shall structure those programs and systems to prepare students to enter the work force. To this end, the state's educational system shall ensure that students develop competency in basic and technological skills along with work force readiness values.

(d) Public officials responsible for the state's job training system shall coordinate with business, industry, and labor in the state to anticipate and provide appropriate training for new employment opportunities that are opening up because of economic development and other employment opportunities that are already present or developing in the state.

Post-It™ brand fax transmittal memo 7571 # of pages = 2

To Shirley Armstrong	From Carol Akersread
Co.	Co.
Dept.	Phone # 225-4653
Fax # 415-11979	Fax #

(e) Public officials responsible for the [the social service] programs of the state that [shall be structured to] provide an avenue for people who are unemployed to make the transition from welfare to employment and self-sufficiency [and] shall coordinate [to ensure that] the public assistance, social services and human resource development services [are] available to a client [in a centralized location with convenient, coordinated hours of service].

(f) Public officials responsible for human resource programs will coordinate to minimize duplication of programs, increase sharing of resources, and make access to information and services more convenient to the people of the state.


(g)(f) To plan, monitor, and coordinate the programs, systems, and activities identified in this section, the governor shall use the Alaska Job Training Council as the recognized state job training coordinating council. The council shall submit a report making recommendations on ways in which the state can enhance the coordination and delivery of economic development and human resource development programs and systems, education programs and systems, including vocational education, the job training system, and social service programs to enable the people of the state to become part of a literate, skilled, and productive work force and to have an opportunity to earn a living wage. The council shall submit the report every other year to the governor and to the legislature, in years alternating with the Governor's Coordination and Special Services Plan.

**WALTER J. HICKEL, GOVERNOR**

**REPLY TO:** Department of Community  
and Regional Affairs  
333 W. 4th Avenue  
Suite 220  
Anchorage, Alaska 99501-2341  
Phone: (907) 269-4500  
Fax: (907) 269-4520

**ALASKA JOB TRAINING COUNCIL**

MEMO TO: Members of the AJTC

FROM: Debra Call  
Chair, Executive Committee 

DATE: January 18, 1994

SUBJECT: Policy for Human Resource Development

Everyone is aware by now that the Executive Committee of Council has been working for the past year on drafting a policy for human resource development in the state. The Committee met on January 15, 1994, to consider language contained in a working draft of proposed legislation. The attached copy of *Senate Community and Regional Affairs Committee Bill No. 255* entitled "An Act establishing a comprehensive policy relating to human resource development in the state" is that adopted by the Executive Committee at its meeting on January 15.

**Background.** As you will recall, at the last meeting of Council on November 18, 1993, a resolution was adopted which endorsed development of a human resource development policy and provided direction to the Chair to carry the issue to the Governor. Following recess of Council that first day, the Executive Committee met in worksession to decide upon strategy to move the issue forward given the direction by Council. At that worksession it was agreed that the policy would be moved along three tracks simultaneously. That is, the AJTC would take draft policy to the Governor (1) at the same time that the legislature considered a 'policy' bill (2) while the Council was then taking the policy to other public advisory bodies for support and endorsement (3). The consensus at the meeting was to proceed with this strategy. I then briefed the Council of the results of our committee work at the earliest opportunity, which was the morning of November 19.

**Policy Drafted.** Staff of DCRA and Legislative Legal Services began developing a policy statement in the form of draft legislation. The first working draft was presented to the Executive Committee for review and comment on January 15. Committee members spent nearly three hours reviewing the document, line by line. Comments were provided with directions for changes. The attached copy incorporates the language as passed by a majority vote of 3 to 1 (Chair abstaining).

Following discussion of specific language, the Committee then spent time discussing strategy to carry the policy to the Governor, Legislature and advisory groups, given the fact that legislative session was already underway. It was moved that due to severe time constraints in the required readings of legislation, the Committee vote to allow introduction of the bill in the Senate Community and Regional Affairs Committee on Tuesday, January 18, 1994, with the understanding that there may be changes resulting from the full Council review at this January 24, teleconference. The motion passed with no opposition (Chair abstained).

Members of the AJTC  
January 18 . 1994  
Page Two

**Council Review.** In accordance with the terms of the Committee's motion, this legislation is being presented to the full Council for review and comment at next week's meeting. Please review the document carefully and come to the meeting prepared to discuss.

If you have questions regarding this bill please contact Bruce Geraghty in Juneau at 465-4700 or Tony Nakazawa in Anchorage at 269-4607. I hope to hear all members on line next Monday.

Distribution List:

MEMBERS OF THE ALASKA JOB TRAINING COUNCIL:

Debra Call, Chair

Mr. James Caldarola	Ms. Jewel Jones
Mr. H. Leo Brown	Mr. Ralph L. Kibby
Mr. Percy Frisby	Mr. Bruce A. Kleven
Mr. Joseph R. Gabrielle	Ms. Judy Knight
Mr. Bruce R. Geraghty	Ms. Jo Ann C. McDowell
Ms. Sharon Guenther	Ms. Sarah H. Palin
Ms. Jan Hansen	Senator Randy Phillips
Ms. JoAnn B. Henderson	Mr. David Rees
Mr. Kay G. Hoch	Representative Jerry Sanders
Ms. Mary E. Shields	Ms. Julie A. Ward
	Mr. Mike Young

AJTC COMMITTEES

EXECUTIVE COMMITTEE

Debra Call  
Percy Frisby  
David Rees  
James Caldarola  
Ralph Kibby

PROGRAM COMPLIANCE

Kay Hoch  
Julie Ward  
James Caldarola  
Judy Knight  
Sarah H. Palin

COORDINATION

Jewel Jones  
Jan Hansen  
Bruce Kleven  
Mary Shields  
David Rees

AD HOC (to research different issues and offer support to other committees as needed)

Jo Ann Henderson  
Percy Frisby  
Rep. Jerry Sanders  
Sen. Randy Phillips  
Bruce Geraghty  
Jo Ann C. McDowell  
Ralph Kibby  
H. Leo Brown  
Joseph R. Gabrielle  
Sharon Guenther

7785  
CA:JMB  
revised 12/29/93

**Goal #1: Provide employers with a diversified, multi-skilled workforce.**

1. Objective: Participation by employers.
2. Objective: Develop private/public partnerships to train employees.
3. Objective: Encourage new and expanding businesses to hire job training participants.

**Coordination Criteria:**

- Job Training Plans of Private Industry Councils (PICs) must describe ways in which employers will be involved in the development of training programs.
- Create incentives to maximize participation by employers ie. monetary advantages, reduction in paperwork or simplification in program delivery.
- Market and promote programs to educate employers of benefits to participation.
- Analyze market information to determine employers' needs.
- Target training resources to occupations having high non-resident employees.
- Design training programs to meet the needs of employers.

**4. Objective: Promote training and placement opportunities for women in 'nontraditional' employment.****Coordination Criteria:**

- Broaden employers' awareness of any mandated requirements for entry of women into 'nontraditional' employment.
- Provide technical assistance and a one-stop environment to employers to meet the established goals of the '92 job training reform amendments.

**PRIORITY ACTION STEP:** Maximize employer participation by having a meeting or meetings between employers and providers.

**Goal #2: Increase coordination of workforce development programs to maximize service delivery from the available resources.**

**1. Objective: Remove barriers to collaboration.**

**Barriers to Collaboration:**

- |  |  |
|--|--|
| *Lack of communication                             | *Political changes resulting in loss of jobs                 |
| *Differing performance standards                   | *Lack of overall state policy for human resource development |
| *Changing regulations and program requirements     | *Knowing who to collaborate with, ie. AR DORS                |
| *De-funding programs or changes in program funding | *Geographic separation and transportation costs              |
| *Number of federal programs                        | *Number of agencies involved at the state and local levels   |

**Coordination Criteria :**

(Ways to remove barriers to collaboration)

- Participate in the development of a statewide human resource investment policy.
- Institute an ongoing forum for communication among all relevant programs.
- Develop an electronic bulletin board (make use of current technology).
- Develop a resource directory for workforce development.

**2. Objective: Provide Incentives.**

**Coordination Criteria :**

- Develop economic and programmatic incentives (\$) for collaboration among programs. The collaboration would result in accomplishment of individual program goals.
- Develop performance standards to reward collaboration.
- Share resources and real information across programs to the extent permissible.

**3. Objective: Integrate Services.**

**Coordination Criteria :**

- Use technology to address integration issues linking regions, communities and the state as a whole.
- With the philosophy "Any Door is the Right Door", work toward 'one-stop shopping' permitting programs other than your own to do some basic client intake and assessment.
- Begin joint assessment and joint planning processes across programs.
- *Assess confidentiality requirements which impede collaboration among agencies and identify strategies to address them.*

**4. Objective: Share evaluations of workforce development programs.**

**Coordination Criteria :**

- Develop a central clearinghouse for data/jobs/program evaluations, etc.

**PRIORITY ACTION STEP: Participate in the development of a statewide human resource investment policy.**

**Goal #3: Employment and training programs shall assist the economically disadvantaged, at-risk youth, dislocated worker and the marginally employed to become self-supporting.**

**1. Objective: Provide workforce development services to welfare recipients, particularly JOBS participants, in order to provide basic skills and training necessary for long term employability.**

**Coordination Criteria :**

- Use 'case management' for clients while agencies work as a 'team' of resources.
- Basic education should be provided to persons determined to need additional education. Where possible, basic education should be concurrent or integrated with job specific skills training.
- Job skills training must be tailored to the abilities and interests of JOBS clients.
- Training programs must help trainees arrange for child care during training and in transition to the world of work.

**2. Objective: Provide services to those people having multiple barriers to employment to enable them to become self-sufficient.**

**Coordination Criteria :**

- Use 'case management' for clients while agencies work as a 'team' of resources.
- Develop and distribute a statewide resource and referral manual.

**3. Objective: Provide opportunities for Alaska's older residents to return to work, placing particular emphasis on those who have additional barriers to employment.**

**Coordination Criteria :**

- Use 'case management' for clients while agencies work as a 'team' of resources.
- Programs should promote the benefits of hiring older workers.
- Provide outreach and recruitment of older workers.

**4. Objective: Identify and serve Alaskans with disabilities or other special needs.**

**Coordination Criteria :**

- Use 'case management' for clients while agencies work as a 'team' of resources.
- Workforce development plans must demonstrate that service strategies to persons with disabilities are coordinated with the Division of Vocational Rehabilitation.

**5. Objective: Assist students in the transition from school to work.**

**Coordination Criteria :**

- Use 'case management' for clients while agencies work as a 'team' of resources.
- Maintain state based career information tools including AKCIS and the Alaska Career Guide.
- Promote Tech-Prep and the integration of academic and vocational education as included in ALASKA 2000.
- *Coordinate the state's School-to-Work Initiative with other work readiness initiatives such as Alaska-Youth Ready For Work, WISE, Tech Prep, etc.*

**6. Objective: Meet the needs of dislocated workers through collaboration in the outreach and provision of training and placement services.**

**Coordination Criteria :**

- Use 'case management' for clients while agencies work as a 'team' of resources.
- Enhance the cooperative provision of multiple agency "Rapid Response Teams" to mitigate the impact of business/industry lay-offs.
- Ensure that unemployment insurance claimants are informed about training under the State Training and Employment Program.

**PRIORITY ACTION STEP: Produce and distribute a resource and referral manual.**

**SB**

**267**



## HOONAH DEPARTMENT OF PUBLIC SAFETY

P.O. BOX 450

HOONAH, ALASKA 99829-0450

PHONE: (907) 945-3656 or 945-3655

FAX: (907) 945-3658

MILTON J. HAKEN  
Chief of Police

FEB 10 1994

February 07, 1994

Honorable Loren Lemman  
State of Alaska, Senate  
Juneau, Alaska 99801-1182

**Ref: House Bill 319 -- Training of law enforcement and corrections officers.**

Dear Senator Lemman,

This letter is presented for your consideration *in favor* of and *support for* House Bill 319, introduced by House Representative Gail Phillips. For over the past ten years, the Alaska Police Standards Council (APSC) has been unable to meet the increasing training demands for law enforcement and correctional officers in our state. The increasing demands are largely being driven by court decisions affecting the civil liability incurred by government bodies. A fact of life is: civil actions resulting from inadequate training are on the increase. Turnover and retirement in the ranks is another contributor.

Our society is changing, we all are seeing an increase in violence in our neighborhood. Drug abuse and the lack of jobs due to the economic conditions are facts of life. This department is small and has very limited resources for training. My officers have the bare bones basic training. Last year I solicited and received donations from businesses outside our community to raise money to send Officers to training outside the State of Alaska because the training was not available or slots for attendance were limited and filled by the larger agencies in the State. This training was in drug enforcement and investigation, Drug Abuse Resistance Education (D.A.R.E.) and Community Oriented Policing. There are several areas our department needs training in, but we just don't have the resources and/or the training isn't being offered or available in the State of Alaska.

This, I believe, is a sad commentary. Our neighboring State of Washington, is fast becoming recognized nationally as progressive and a leader in training it's law enforcement and corrections officers. Bill 319 is not an original idea, in most states in the lower forty-eight, laws similar to Bill 319 are already in place. Small law enforcement agencies in Alaska, like ours, need APSC to take a leadership role in delivering and meeting training needs, demands and opportunities. The costs of providing adequate training is a small fraction when equated to the price paid for associated costs of lawsuits and judgements.

Please support Bill 319. This Bill will put in place a "user fee assessment funding system" where the court imposes a fine or orders a bail forfeiture as a part of the penalty for an offense. This funding is in addition to the fine/bail system already in place. This source of funding can go a long way to enable APSC to provide professional training and education statewide.

Please feel free and do not hesitate to contact me if you have any questions. Thank you for your consideration in this matter.

Respectfully yours,

A handwritten signature in cursive script, appearing to read "Milton J. Haken".

Milton J. Haken  
Chief of Police

Senate State Affairs Committee - Friday - 02-11-93 - 9:00 AM

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Take up consideration of SB 237, Juvenile Weapons Possession Bill

**\*\* Not Teleconferenced \*\***

Discuss particulars of bill - Sectional Analysis

Testimony by Departments: Law, Public Safety, H&SS

Departments may not be ready with all concerns, etc . . .

Public Testimony in Juneau

Questions and concerns

Discussion by Committee Members

Will need to make revisions and get a new CS

**Hold over until Wednesday, February 16 at 9:00 AM**

Take up SB 267, Alaska Police Standards Training Fund

Ask Laddie Shaw to testify first and give sponsor statement

Public Testimony in Juneau (not teleconferenced)

Department of Law, Public Safety and Police Standards Training Council are working on a possible "glitch" in the fee collection section of the bill, so we don't have a fiscal note yet.

**Hold over** SB 267 until Departments and Council can work out problem and will take this up at a later date.

Take up SB 216, Sexually Explicit Materials Near Minors at 10 AM

Senator Lincoln, prime sponsor of SB 216

Testimony in Juneau

Discussion by Committee Members

Waiting on fiscal notes

**Hold over** for consideration of amendments and for fiscal notes from Law, Public Safety, and Commerce

10 AM - Leigh Ann Barnes from Cordova - #424-5691  
to testify on SB 216

## 1994 Legislative Proposal

From: Laddie Shaw, Executive Director  
Alaska Police Standards Council

Proposal: For a user fee assessment on certain  
traffic offenses

There is currently an existing problem in the ability to provide updated and professional training to the law enforcement and corrections community statewide.

Alaska Police Standards Council believes that by implementing this proposal the Legislature can generate the funding necessary to provide Alaska's law enforcement and corrections officers the level of training they need to adequately perform their roles in a changing contemporary society. The funding will be new revenue relieving the ongoing demand for additional funds from decreasing department revenues.

In-service, and specialized training requirements are being addressed in a fragmented fashion by taking advantage of training whenever and wherever it is offered. What is needed is a program designed to meet specific training needs, offered in regional areas with a continuing source of state funding through APSC.

The Council's weaknesses lie in the development and delivery of training. The Council needs sufficient staff and funding to enable them to take a leadership role in all phases of law enforcement and corrections training. Without the support of the legislature and law enforcement and correction's management, Alaska Police Standards Council cannot adequately improve delivery of training, nor increase the needed standards of professionalism for officers throughout the state.

Over the past ten years the Alaska Police Standards Council has suffered from a steady loss of funding and support.

Civil actions resulting from inadequate training are on the increase. The end costs of providing adequate training is negligible when compared to the cost associated with lawsuits and their resultant judgment.

It is imperative that police and correctional officers be provided with professional training, which helps in the reduction of liable incidents.

Summary of Intent Relating to a Surcharge on Traffic Citations and Court Fines

In developing a user fee assessment funding system the violators pay for police and corrections training. With this funding APSC could insure continuing education and academy level training statewide.

Whenever a court imposes a fine or orders a bail forfeiture as a penalty for violation of a law of this state or an ordinance of a city or borough, except for ordinances relating to parking violations an assessment in addition to such fine or bail forfeiture shall be collected.

1/7/93

\* Sec. 2. AS 12.55 is amended by adding a new section to read:

Sec. 12.55.039. SURCHARGE. (a) In addition to any fine or other penalty prescribed by law, a defendant who pleads guilty or nolo contendere to, forfeits bail for, or is convicted of a violation of a vehicle or traffic offense under AS 23, a regulation adopted under AS 28, or a municipal ordinance under AS 23.01.010 shall be assessed a surcharge of

(1) \$10 if the violation is for other than a violation of AS 23.15.291, AS 28.33.030, 23.33.031, AS 23.35.030, 23.35.032, 23.35.040, 23.35.060, or a comparable municipal ordinance; or

(2) \$25 if the violation is a violation of AS 23.15.291, AS 23.33.030, 23.33.031, AS 23.35.030, 23.35.032, 23.35.040, 23.35.060, or a comparable municipal ordinance.

# MEMORANDUM

# State of Alaska

TO: Alaska Association of  
Chiefs of Police

DATE: December 2, 1993

FILE NO:

TELEPHONE NO: 465-4378

FROM: Laddie Shaw *LJS*  
Executive Director  
Alaska Police Standards Council

SUBJECT: Training

'Training is one of the most important activities in a law enforcement and correction's agency and is essential to support the special requirements of law enforcement and corrections.'

With this paper we would like to overview APSC's mission and emphasize a cooperative effort toward the sharing of the training resources available in Alaska's law enforcement and correction's community.

Collectively we can develop a set of goals that will maximize our training investment. From a general perspective, the goals of the law enforcement community share the same concerns and values and could be a key to the success of regional and statewide training.

Strategic thinking gives us a shared, practical vision for the effective performance within our respective departments. Effective performance is gained through quality training and education. In turn, effective performance reflects well on the department as well as to the success of the training itself. Training and education is only the process for officer development, performance is the outcome.

Our training and education mission should reflect the assurance of quality training that is performance based and appropriate to the job tasks. The goal of APSC is to provide the citizens of Alaska with officers who are competent, well educated, professionally trained, career oriented and sensitive to the needs of the public. Considering that this philosophy is in line with the objectives of the entire law enforcement community within Alaska, we see the opportunity to work together in bringing about positive and professional change to Alaska's law enforcement agencies as a whole.

In evaluating agency effectiveness we must ask, from a leadership perspective, how are we developing individual performance. Are we building on the progressive skills and knowledge for the effective performance of the officer? When we create that cooperative effort, the agency becomes

Alaska Association of Chiefs of Police

Page 2

December 2, 1993

more effective and we end up with a "win-win" situation. The officers benefit the agency benefits and above all, the citizens benefit.

By bringing together agency resources we can develop "strategic direction" for the benefit of individual departments. When we look at direction, the agency might be targeting specific, significant actions it needs to take for developing strength and vision.

We need to be positive about our visions and work collectively on action to be taken and challenges to be met.

APSC will share the leadership role of meeting the challenges of our training visions and professional growth.

We must be successful in bringing Alaska's law enforcement officers to the level of professional development we desire, and success comes about from active participation and teamwork. Departments need to be creative and research and analyze the most recent trends in law enforcement training and education.

**Networking and cooperation is the key for maximizing our training investment.**

We would like to re-emphasize the mission of Police Standards and put forth some objectives to be collectively overviewed.

Our re-newed mission is to enhance the ability of law enforcement and correction's to provide quality service to the public through:

- Prescribing essential training requirements and curriculum;
- Promoting advanced and executive level training;
- Implementing and enforcing perquisite standards for the selection and retention of officers;
- Maximizing the utilization of APSC's (proposed) training fund;
- Fostering a spirit of professional and community cooperation.

#### APSC Mission Objectives

- To produce a highly-trained and positively motivated professional, capable of meeting contemporary law enforcement standards of performance.
- To build on the foundation of skill and knowledge acquired at the basic academy, with continued education and training where the officer may enhance those skills and increase proficiency in all aspects of job performance.
- To cooperatively establish a career path within the respective agencies, by providing qualified members with advanced training and opportunities to develop leadership and supervisory skills.
- To ultimately increase the overall efficiency and effectiveness of the law enforcement and corrections community by assuring a climate of professionalism and conscientious standards of law enforcement and corrections.

#### APSC Responsibilities

The Council is appointed by the Governor, to represent state and municipal police and correction's administrators, individual officers, and the private sector.

#### Statutory requirements:

- (1) establish minimum employment, training and educational standards for all full-time state, municipal police, probation, parole and correctional officers in Alaska;
- (2) establish minimum curriculum requirements for all police, probation, parole and correctional officers training programs, courses and classes;
- (3) consult and cooperate with all agencies concerning the development of police, probation, parole and correctional officers training schools and programs of instruction;
- (4) establish and maintain police, probation, parole and correctional officers training programs;
- (5) issue certificates evidencing satisfaction of Council requirements.

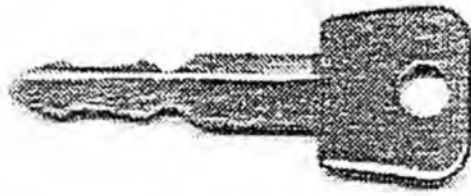


**SOCIETY AND CRIME**

## **THE MESSAGE**

- **Law Enforcement– the line between order and lawlessness in society**
- **We can do more with APSC training funds**
- **Law enforcement needs APSC to be independently and sufficiently funded**
- **The State has an interest in consistent standards for selection and training, statewide**
- **Penalty assessment method of funding POTF works– need reaffirmation**

**PRACTICALLY AND ETHICALLY**



**Training is the Key**

State of Alaska  
Alaska Police Standards Council  
P.O. Box 117  
Juneau, Alaska 99801

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BILL NO: SB267

DATE:

TITLE: "An Act relating to the training of law enforcement and corrections officers... creating the Alaska Police Standards Training Fund"  
CONTACT: Laddie Shaw  
Executive Director  
Alaska Police Standards Council  
465-4378

This bill addresses the ongoing problem of fulfilling the in-service and specialized training requirements of law enforcement and corrections statewide.

SB267 would generate the funding necessary to provide Alaska law enforcement and corrections officers the level of training they need to adequately perform their roles in an ever-changing contemporary society.

SB267 would allow for sufficient staff and funding to allow the Alaska Police Standards Council to fulfill their obligation under AS 18.65.230 by making available criminal justice education and training to peace officers, and corrections, probation, and parole officers.

This bill would allow the Alaska Police Standards council to re-emphasize its mission in providing quality service to the public by maximizing the training investment in our law enforcement and corrections personnel.

The goals of the Alaska Police Standards Council is to enhance the ability of its peace officers to provide that level of service desired by the citizens of Alaska through:

- Prescribing essential training requirements and curriculum;
- Promoting advanced and executive level training;
- Implementing and enforcing prerequisite standards for the selection and retention of officers;
- Maximizing the utilization of the training fund;
- Fostering a spirit of professional and community cooperation.

Civil actions resulting from inadequate training are on the increase. The end costs of providing adequate training is negligible when compared to the cost associated with lawsuits and their resultant judgement.

In developing a user fee assessment funding system the violators pay for police and corrections training.

This bill is supported by the Alaska Police Standards Council.