

ALASKA LEGISLATURE COMMITTEE FILES 1993-1994 8672

8287 SENATE HEALTH EDUCATION & SOCIAL SERVICES

ANALYSIS (cont.):

The average monthly earnings of AFDC recipient families in the project area as of September 1993 are as follows:

	AFDC-Basic	AFDC-UP
Anchorage	\$547.49	\$541.03
Mat-Su Borough	\$450.21	\$431.92
Fairbanks North Star Borough	\$474.67	\$484.92
North Slope Borough	\$281.17	\$551.66

We assume that the earnings of recipients in the project area will be at these levels, adjusted by 2.5 percent per year to account for inflation.

The benefit costs for these newly working recipients will decrease because their earnings will reduce their AFDC grant amounts. The total savings because of such benefit reductions is projected at about \$8.6 million over the three-year term of the demonstration.

These program modifications are also expected to cause some families which would otherwise remain on AFDC to leave the rolls each year during the project: 26 in FY 96, 62 in FY 97, 51 in FY 98, and 31 more in FY 99. This reduction in the caseload is expected to generate a total savings of about \$3.5 million over the term of the demonstration.

Sanction penalties for failure to participate in workfare will also generate savings. We assume that 3 percent of the total number of families subject to workfare would be subject to sanction each month. Most cases required to participate would be AFDC Unemployed Parent cases where both parents would be required to participate. The average sanction per case is projected at \$350.00 per month.

After the demonstration project ends, we project a reduction in the number of recipients who are working as a result of the demonstration. The decrease in the earned income disregards will cause some individuals to leave work. Other individuals will leave work to avoid becoming ineligible because of the reimposition of the unemployed parent 100-hour rule. In the last 6 months of FY 99, we project that the average monthly number of working recipients will decrease by 359.

ANALYSIS (cont.):

Savings Calculations:

	AFDC BENEFIT SAVINGS					
	FY95	FY96	FY97	FY98	FY99	FY00
\$200 + 1/3 Earned Income Disregard & 100- Hour Rule	0	(769.0)	(2582.2)	(2825.6)	(2447.0)	(1482.9)
Clients off AFDC (# persons)	0	(119.5) 26	(724.7) 88	(1212.5) 139	(1472.5) 170	(1472.5) 170
Workfare Sanction Penalties	0	(44.2)	(176.4)	(176.4)	(88.2)	0
Total Gross Savings	0	(932.7)	(3483.3)	(4214.5)	(4007.7)	(2955.4)

Cost Assumptions:

AFDC recipients who are already working will receive increased benefits because the amount of the existing earned income disregard increases from 4 months at \$30 + 1/3 of the remainder and 8 months at \$30 to 2 years at \$200 + 1/3 of the remainder.

AFDC benefits to recipients who go to work as a result of the increased disregards will cost more than they would under the existing rules. These increased costs are partially offset by the savings generated through grant reductions and terminations. Those savings are accounted for above.

Approximately 1104 families in the project area have at least one member who is working now. We project that the same proportion of the caseload, or 1267 families, will have a working member at the beginning of the project in January 1996. We expect that the proportion of working families would remain constant in the absence of the waiver provisions, with the baseline number of working families increasing as the caseload increases.

We project that an additional 488 recipients will go to work in FY 96 as a result of the policy waivers, that an additional 347 will go to work in FY 97, and an additional 56 in FY 98.

ANALYSIS (cont.):

On average, cases receiving normal \$30 and one third of remainder disregard receive 2 months per year of 1/3 of remainder disregard and 6 months per year of \$30 disregard.

On average, cases receiving extended \$200 and one third of remainder disregard under demonstration waiver receive the full disregard for 8 months of each year.

Cost Calculations:

AFDC BENEFIT COSTS						
\$200 + 1/3 EARNINGS DISREGARD						
	FY95	FY96	FY97	FY98	FY99	FY00
Recipients Already Working	1200	1267	1348	1434	1520	1605
Additional Working Recipients	0	488	835	891	445	0
Total Working Recipients in project area	1200	1755	2183	2324	1965	1605
Total AFDC Benefit Costs	0	732.2	1567.5	1690.8	902.3	0

Automobile value allowance increase:

Federal law currently allows exclusion of the first \$1000 of the equity of one vehicle. Remaining equity is applied toward the \$1000 maximum asset limit. This bill provides for application of a federal waiver in the project area to increase the vehicle equity exclusion to \$5000 and allow it to be applied to any number of vehicles necessary for specific purposes.

We project that the vehicle provision will result in an average of 15 additional families per month being eligible for AFDC benefits over the period of the demonstration. An equal number of families is expected, as a result of their improved transportation resources, to earn enough to leave the AFDC rolls each month during the course of the demonstration.

The benefit costs are expected to be offset by benefit savings. No net change in program costs is anticipated as a result of the vehicle value provision.

ANALYSIS (cont.):

Net AFDC Savings produced by HB 409:

TOTAL AFDC BENEFIT COSTS AND SAVINGS						
	FY95	FY96	FY97	FY98	FY99	FY00
Gross Savings	0.0	(932.7)	(3483.3)	(4214.5)	(4007.7)	(2955.4)
Gross Costs	0	732.2	1567.5	1690.8	902.3	0
Net Benefit Savings	0.0	(200.5)	(1915.8)	(2523.7)	(3105.4)	(2955.4)

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #2 4/1/94
BILL NO. CSHB409(FIN)am(efid fld)

Revision Date: _____ Dept. Affected: Health and Social Services
Title: An Act proposing a special demonstration project within the AFDC program BRU: PA Administration
Sponsor: Hanley Component: Eligibility Determination
Requestor: Senate HES COMPONENT SERIAL NO. 0236

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES	0.0	448.8	448.8	448.8	448.8	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	48.0	48.0	48.0	48.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	45.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	541.8	496.8	496.8	436.8	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGES IN REVENUES	0	0	0	0	0	0
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0
1004 GF	0.0	541.8	496.8	496.8	496.8	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	0.0	541.8	496.8	496.8	496.8	0.0

POSITIONS:

FULL-TIME	0	10	10	10	10	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This legislation produces a need for additional Eligibility Determination staff.

Processing cases which receive earned income demands considerably more time. The anticipated increase in the number of working AFDC recipients produces need for additional caseworkers. Staff will also spend time informing applicants about the demonstration and their options under it.

Prepared by: Jan L. Hansen, Director Phone: 465-2680
Division: Division of Public Assistance Date: 4/1/94
Approved by Commissioner: Margaret R. Lowe, M.Ed., Ed.S. Date: 4/8/94
Agency: Department of Health & Social Services

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ANALYSIS (cont.):

Referrals and enforcement of the workfare requirement will also require additional staff time. We project that eligibility specialists with workfare caseloads will be able to handle AFDC caseloads about two-thirds as large as those handled by a regular maintenance worker.

Assumptions:

Current caseloads average 250 AFDC families per eligibility worker. Caseload sizes for families involved in the workfare activities will be reduced to 170 AFDC families per worker. This additional workload produces the need for three additional eligibility case manager positions.

Workfare and the offering of an option between finding and accepting employment or participating in unpaid work is expected to increase the number of working recipients who are not involved in workfare by approximately 891. Processing cases which receive earned income demands considerably more time and exposes the state to high liability for potential payment error. Caseload sizes for working recipients currently average around 150 per eligibility worker. This increased workload produces a need for three additional eligibility worker positions.

In the project area, intake eligibility workers will be required to inform each applicant for AFDC of the demonstration project and its provisions. We assume that each such interaction will require an average of 10 additional minutes of staff time, producing a need for one eligibility worker position.

The addition of seven case manager positions produce a need for one eligibility supervisor (ET IV) position and two clerical support positions.

ANALYSIS (cont.):

Calculations:

FY 96: Eligibility case managers/support staff

1	Eligibility Tech IV	R16	52.0
3	Eligibility Tech III	R15	147.6
4	Eligibility Tech II	R14	182.8
2	Clerk III	R08	66.4
	Equipment		45.0
	Office space		<u>48.0</u>
	Total		541.8

FY 97 -

FY 99: Eligibility case managers/support staff (per year)

1	Eligibility Tech IV	R16	52.0
3	Eligibility Tech III	R15	147.6
4	Eligibility Tech II	R14	182.8
2	Clerk III	R08	66.4
	Office space		<u>48.0</u>
	Total		496.8

Position Title Eligibility Technician IV		No. of Positions 1	Range/Step R1E	Bargaining Unit SS
Time Status FT	Staff Months 12 months	Location Anchorage		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		52.0		
Benefits				
Premium Pay				
Other				
Total Personal Services		52.0		
Travel				
Contractual		4.8		
Commodities				
Equipment		4.5		
Other				
Total Cost		61.3		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	61.3		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
<p>Justification</p> <p>This is the eligibility supervisor position to supervise the additional eligibility workers who will administer the additional processing workload produced by this bill.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

Page 1 of 1
 Revised Date: 3/23/94

FY96

Position Title Eligibility Technician III		No. of Positions 1	Range/Step R15	Bargaining Unit GGU
Time Status FT	Staff Months 12 months	Location Anchorage		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		48.7		
Benefits				
Premium Pay				
Other				
Total Personal Services		48.7		
Travel				
Contractual		4.8		
Commodities				
Equipment		4.5		
Other				
Total Cost		58.0		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	58.0		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
Justification This is the eligibility lead worker/case worker needed to administer the additional case processing workload produced by this bill.				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

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Revised Date: 3/23/94

FY96

Position Title Eligibility Technician III		No. of Positions 1	Range/Step R15	Bargaining Unit GGU
Time Status FT	Staff Months 12 months	Location Fairbanks		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		50.2		
Benefits				
Premium Pay				
Other				
Total Personal Services		50.2		
Travel				
Contractual		4.8		
Commodities				
Equipment		4.5		
Other				
Total Cost		59.5		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	59.5		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
Justification This is the eligibility lead worker/case worker needed to administer the additional case processing workload produced by this bill.				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

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 Revised Date: 3/23/94

FY96

Position Title Eligibility Technician III		No. of Positions 1	Range/Step R15	Bargaining Unit GGU
Time Status FT	Staff Months 12 months	Location Wasilla		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		48.7		
Benefits				
Premium Pay				
Other				
Total Personal Services		48.7		
Travel				
Contractual		4.8		
Commodities				
Equipment		4.5		
Other				
Total Cost		58.0		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	58.0		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
Justification This is the eligibility lead worker/case worker needed to administer the additional case processing workload produced by this bill.				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

FY96

Page 1 of 1
 Revised Date: 3/23/94

Position Title Eligibility Technician II		No. of Positions 2	Range/Step R14	Bargaining Unit GGU
Time Status FT	Staff Months 12 months	Location Anchorage		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		91.4		
Benefits				
Premium Pay				
Other				
Total Personal Services		91.4		
Travel				
Contractual		9.6		
Commodities				
Equipment		9.0		
Other				
Total Cost		110.0		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	110.0		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
<p>Justification</p> <p>These eligibility case worker positions are needed to administer the additional case processing workload produced by this bill.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

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 Revised Date: 4/1/94

FY96

Position Title Eligibility Technician II		No. of Positions 1	Range/Step R 14	Bargaining Unit GGU
Time Status FT	Staff Months 12 months	Location Wasilla		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		45.7		
Benefits				
Premium Pay				
Other				
Total Personal Services		45.7		
Travel				
Contractual		4.8		
Commodities				
Equipment		4.5		
Other				
Total Cost		55.0		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	55.0		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
<p>Justification</p> <p>This eligibility case worker position is needed to administer the additional case processing workload produced by this bill.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

FY96

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 Revised Date: 4/1/94

Position Title Clerk III		No. of Positions 1	Range/Step R08	Bargaining Unit GGU
Time Status FT	Staff Months 12 months	Location Anchorage		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		33.2		
Benefits				
Premium Pay				
Other				
Total Personal Services		33.2		
Travel				
Contractual		4.8		
Commodities				
Equipment		4.5		
Other				
Total Cost		42.5		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	42.5		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
<p>Justification</p> <p>This clerical support position is needed to support the additional eligibility staff produced by this bill.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

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 Revised Date: 3/23/94

FY96

Position Title Clerk III		No. of Positions 1	Range/Step R08	Bargaining Unit GGU
Time Status FT	Staff Months 12 months	Location Wasilla		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		33.2		
Benefits				
Premium Pay				
Other				
Total Personal Services		33.2		
Travel				
Contractual		4.8		
Commodities				
Equipment		4.5		
Other				
Total Cost		42.5		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	42.5		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
Justification This clerical support position is needed to support the additional eligibility staff produced by this bill.				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

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 Revised Date: 3/23/94

FY96

Position Title Eligibility Technician II		No. of Positions 1	Range/Step R 14	Bargaining Unit GGU
Time Status FT	Staff Months 12 months	Location Fairbanks		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		45.7		
Benefits				
Premium Pay				
Other				
Total Personal Services		45.7		
Travel				
Contractual		4.8		
Commodities				
Equipment		4.5		
Other				
Total Cost		55.0		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	55.0		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1001	CIP Receipts			
Other				
<p>Justification</p> <p>This eligibility case worker position is needed to administer the additional case processing workload produced by this bill.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Eligibility Determination (0236)

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 Revised Date: 4/1/94

FY96

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #3 4/1/94
BILL NO. CSHB409(PIN)am(cfd(ld)

Revision Date: _____ Dept. Affected: Health and Social Services
Title: An Act proposing a special demonstration project within the APDC program BRU: PA Administration
Component: PA Administration
Sponsor: Haaley
Requestor: Senate HES COMPONENT SERIAL NO. 0233

Expenditures/Revenues:		(Thousands of Dollars)					
OPERATING	FY95	FY96	FY97	FY98	FY99	FY00	
PERSONAL SERVICES	114.5	114.5	114.5	114.5	114.5	0.0	
TRAVEL	16.0	0.0	0.0	0.0	0.0	0.0	
CONTRACTUAL	49.6	44.6	29.6	29.6	59.6	0.0	
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0	
EQUIPMENT	20.0	0.0	0.0	0.0	0.0	0.0	
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0	
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0	
MISCELLANECUS	0.0	132.3	264.6	264.6	132.3	0.0	
TOTAL OPERATING	200.1	291.4	408.7	408.7	306.4	0.0	
CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0	
CHANGES IN REVENUES	0	0	0	0	0	0	

FUND SOURCE		(Thousands of Dollars)					
1002 Federal Receipts	95.1	72.0	10.0	10.0	25.0	0.0	
1003 GF Match	105.0	87.1	134.1	134.1	149.1	0.0	
1004 GF		132.3	264.6	264.6	132.3	0.0	
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0	
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0	
Other	0.0	0.0	0.0	0.0	0.0	0.0	
TOTAL	200.1	291.4	408.7	408.7	306.4	0.0	

POSITIONS:							
FULL-TIME	2	2	2	2	2	0	
PART-TIME	0	0	0	0	0	0	
TEMPORARY	0	0	0	0	0	0	

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This legislation authorizes DHSS to design and operate a waiver project under the authority of section 1115 (a) of the Social Security Act.

Prepared by: Jan L. Hansen, Director Phone: 465-2680
Division: Division of Public Assistance Date: 4/1/94
Approved by Commissioner: Margaret R. Lowe Date: 4/8/94
Agency: Department of Health & Social Services

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ANALYSIS (cont.):

Project development and management include planning, negotiating, and preparing the demonstration project application(s), including requesting waiver of the pertinent federal law provisions. Development also includes coordinating the necessary program and system changes and dealing with requests for information about the project as well as negotiation and administration of the evaluation contract and monitoring of the project. Project management staff would also be responsible to oversee the operation and monitoring of the project and maintain the necessary relationships with federal officials throughout its duration.

The project assistant will be assigned to the Juneau project manager during pre-implementation development and planning. This position will be reassigned to the Anchorage field operations management office as a field project liaison once the project becomes operational in January 1996.

The federal Department of Health and Human Services requires that a demonstration project evaluation be performed by an independent contractor. The evaluation would test the effects of the demonstration on program costs and recipient outcomes. The Clinton administration is adamant in its insistence that demonstration project designs meet scientific standards for experimental design and statistical analysis.

This bill also requires DHSS to pay transportation costs for individuals who need it to participate in workfare.

Assumptions:

An independent contractor will review project design, review the design and evaluation of similar projects in other states, construct the evaluation design, coordinate EIS programming necessary to comport with evaluation design parameters, and produce interim and final reports of project results. Total estimated evaluation cost of \$140,000. is based on what other states have paid for evaluation of projects of similar scope.

Regulatory authority will be necessary for DHSS to operate the project in compliance with the Administrative Procedure Act. The services of a private law firm will be retained to develop regulation language, prepare the necessary documents, analyze public comments, and prepare the regulations for submission to the Attorney General.

Transportation costs are needed by 45 percent of participants in workfare. Average monthly costs per recipient = \$35.00.

Costs for project start-up and evaluation are federally matchable. PA Admin personnel costs in FY95 and first half of FY96 are federally matchable at 50 percent state/50 percent federal. Evaluation contract costs are matchable at 50 percent state/50 percent federal each year.

ANALYSIS (cont.):

Calculations:

FY 95:

1	Project Coordinator	R19	62.5
1	Project Assistant	R16	52.0
	Equipment		20.0
	Office space		9.6
	Regulations contract		10.0
	Evaluation contract		30.0
	Travel		<u>16.0</u>
	Total		200.1

FY 96:

1	Project Coordinator	R19	62.5
1	Project Assistant	R16	52.0
	Office space		9.6
	Regulations contract		15.0
	Evaluation Contract		20.0
	<u>Workfare Transportation</u>		<u>132.3</u>
	Total		291.4

FY 97:

1	Project Coordinator	R19	62.5
1	Project Assistant	R16	52.0
	Office space		9.6
	Evaluation Contract		20.0
	<u>Workfare Transportation</u>		<u>264.6</u>
	Total		408.7

FY 98:

1	Project Coordinator	R19	62.5
1	Project Assistant	R16	52.0
	Office Space		9.6
	Evaluation Contract		20.0
	<u>Workfare Transportation</u>		<u>264.6</u>
	Total		408.7

FY 99:

1	Project Coordinator	R19	62.5
1	Project Assistant	R16	52.0
	Office space		9.6
	Evaluation Contract		50.0
	<u>Workfare Transportation</u>		<u>132.3</u>
	Total		306.4

Position Title Project Assistant		No. of Positions 1	Range/Step 16A	Bargaining Unit GGU
Time Status FT	Staff Months 12 months	Location Juneau		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		52.0		
Benefits				
Premium Pay				
Other				
Total Personal Services		52.0		
Travel		8.0		
Contractual				
Commodities		4.8		
Equipment		10.0		
Other				
Total Cost		74.8		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	74.8		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
Justification				
<p>This bill authorizes DHSS to design and operate a demonstration project under the authority of section 1115 (a) of the Social Security Act.</p> <p>Project development and management include planning, negotiating, and preparing the demonstration project application(s), including requesting waiver of the pertinent federal law provisions. Development also includes coordinating the necessary program and system changes and dealing with requests for information about the project as well as negotiation and administration of the evaluation contract and monitoring of the project. Project management staff would also be responsible to oversee the operation and monitoring of the project and maintain the necessary relationships with federal officials throughout its duration.</p> <p>The project assistant will be assigned to the Juneau project manager during pre-implementation development and planning. This position will be reassigned to the Anchorage field operations management office as a field project liaison once the project becomes operational.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Public Assistance Administration (0233)

Page 1 of 1
 Revised Date: 3/23/94

FY95

Position Title Project Coordinator		No. of Positions 1	Range/Step 19A	Bargaining Unit GGU
Time Status FT	Staff Months 12 months	Location Juneau		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		62.5		
Benefits				
Premium Pay				
Other				
Total Personal Services		62.5		
Travel		8.0		
Contractual				
Commodities		4.8		
Equipment		10.0		
Other				
Total Cost		85.3		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match	85.3		
1004	General Fund			
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
<p>Justification</p> <p>This bill authorizes DHSS to design and operate a demonstration project under the authority of section 1115 (a) of the Social Security Act.</p> <p>Project development and management include planning, negotiating, and preparing the demonstration project application(s), including requesting waiver of the pertinent federal law provisions. Development also includes coordinating the necessary program and system changes and dealing with requests for information about the project as well as negotiation and administration of the evaluation contract and monitoring of the project. Project management staff would also be responsible to oversee the operation and monitoring of the project and maintain the necessary relationships with federal officials throughout its duration.</p> <p>This request is for one project coordinator.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Public Assistance Administration (0233)

Page 1 of 1

Revised Date: 3/23/94

FY95

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #4 4/1/94
BILL NO. C5HB409(FIN)am(efd fld)

Revision Date: _____ Dept. Affected: Health and Social Services
 Title: No Act proposing a special demonstration project within the AFDC program BRU: PA Administration
 Component: PA Data Processing
 Sponsor: Hanley
 Requestor: Senate HES COMPONENT SERIAL NO. 0240

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES	317.1	380.5	202.7	202.7	202.7	0.0
TRAVEL	30.0	35.0	7.0	7.0	7.0	0.0
CONTRACTUAL	214.3	133.6	19.2	19.2	19.2	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	70.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	631.4	549.1	228.9	228.9	228.9	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGES IN REVENUES	0	0	0	0	0	0
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	315.7	274.5	114.4	114.4	114.4	0.0
1003 G ^T Match	315.7	274.6	114.5	114.5	114.5	0.0
1004 GF	0.0	0.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	631.4	549.1	228.9	228.9	228.9	0.0

POSITIONS:

FULL-TIME	7	7	4	4	4	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This bill creates a need for major modifications to the Division of Public Assistance Eligibility Information System. Operation of a federally approved demonstration project will require that the DPA apply two different, parallel sets of eligibility rules to cases which are part of the demonstration project and cases which fall under normal AFDC program rules. Demonstration project methodology will also require special collection and compilation of data for program monitoring and evaluation purposes.

Prepared by: Jan L. Hansen, Director
 Division: Division of Public Assistance
 Approved by Commissioner: Margaret R. Lowe, M.Ed., Ed.S.
 Agency: Department of Health & Social Services

Phone: 465-2680
 Date: 4/1/94
 Date: 4/8/94

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ANALYSIS (cont.):

EIS is fundamental to DPA's administration of public assistance. Full automation of the demonstration project will be necessary to comply with federal requirements and to minimize the need for additional field staff to operate the project.

Modifications to the EIS system will require extensive programming and testing by PA data processing staff. This is a major systems development project which must be completed within a very short timeline. Once the programming modifications are in place, a reduced level of staff effort will be required to maintain the special programming, generate monitoring data, and produce the information necessary for completion of the final project evaluation.

Assumptions:

This legislation is enacted effective July 1, 1994. The EIS modification project begins as soon as possible thereafter, presuming federal approval of the demonstration project.

Demonstration project evaluation is performed by a contractor. PA data processing staff are responsible to generate data needed for the evaluation.

EIS programming for demonstration project is on-line January 1, 1996. Full system staffing is necessary through FY 96 to complete system de-bugging and complete development of monitoring components.

From FY 97 through FY 99, 4 PA data processing positions will be needed to maintain the system, generate monitoring reports, and produce data for the program evaluation.

These positions also will be needed in FY 99 for final program analysis and to facilitate transition of the system back to normal operation.

Travel funding will be needed to maintain monitoring and liaison between system staff and management staff in Juneau.

An independent contractor will be retained in FY 95 and FY 96 to facilitate system design and implementation. Contractual costs are projected at 150.0 for FY 95 and 100.0 for FY 96.

ANALYSIS (cont.):

Calculations:

FY 95:

1	Project Manager	AP V	R21	59.0
1	Lead Programmer	APIV	R19	52.1
2	Programmers	APIII	R17	91.7
2	Testers/Analysts	PAAI	R16	86.6
1	Clerk Typist III		R08	27.7
	Implementation Contract			150.0
	Equipment			70.0
	Office Space			55.3
	Training			9.0
	Travel			<u>30.0</u>
	Total			631.4

FY 96:

1	Project manager	AP V	R21	70.8
1	Lead Programmer	APIV	R19	62.5
2	Programmers	APIII	R17	110.0
2	Testers/Analysts	PAAI	R16	104.0
1	Clerk Typist III		R08	33.2
	Implementation Contract			100.0
	Office space			33.6
	Travel			<u>35.0</u>
	Total			549.1

FY 97 - FY 99:

1	Lead Programmer	APIV	R19	62.5
1	Programmer	APIII	R17	55.0
1	Tester/Analyst	PAAI	R16	52.0
1	Clerk Typist III		R08	33.2
	Office space			19.2
	Travel			<u>7.0</u>
	Total			228.9

Position Title Analyst/Programmer V		No. of Positions 1	Range/Step 21B	Bargaining Unit SS
Time Status FT	Staff Months 10 months	Location Anchorage		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		59.0		
Benefits				
Premium Pay				
Other				
Total Personal Services		59.0		
Travel		30.0		
Contractual		7.9		
Commodities				
Equipment		10.0		
Other				
Total Cost		106.9		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	106.9		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
Justification <p>The EIS requires maintenance on a daily basis to implement federal mandates, make corrections, implement performance enhancements, and ensure accurate daily issuances. Existing staff levels are necessary to perform the operational duties. This project will require complex modifications to the existing system and extensive acceptance testing to ensure accurate tracking of results.</p> <p>This position is the project manager for system development necessary to operate the AFDC demonstration project authorized by this bill.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services

BRU: Public Assistance Administration

COMPONENT: Public Assistance Data Processing (0240)

FY95

Page 1 of 1

Revised Date: 3/23/94

Position Title Analyst/Programmer IV		No. of Positions 1	Range/Step 19B	Bargaining Unit GGU
Time Status FT	Staff Months 10 months	Location Anchorage		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		52.1		
Benefits				
Premium Pay				
Other				
Total Personal Services		52.1		
Travel				
Contractual		7.9		
Commodities				
Equipment		10.0		
Other				
Total Cost		70.0		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	70.0		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
<p>Justification</p> <p>The EIS requires maintenance on a daily basis to implement federal mandates, make corrections, implement performance enhancements, and ensure accurate daily issuances. Existing staff levels are necessary to perform the operational duties. This project will require complex modifications to the existing system and extensive acceptance testing to ensure accurate tracking of results.</p> <p>This position is the lead programmer analyst to research each system impact involved and work with lower level programmers on the system development necessary to operate the AFDC demonstration project authorized by this bill.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Public Assistance Data Processing (0240)

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 Revised Date: 3/23/91

FY95

Position Title Analyst/Programmer III		No. of Positions 2	Range/Step 17B	Bargaining Unit GGU
Time Status FT	Staff Months 10 months	Location Anchorage		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		91.7		
Benefits				
Premium Pay				
Other				
Total Personal Services		91.7		
Travel				
Contractual		15.8		
Commodities				
Equipment		20.0		
Other				
Total Cost		127.5		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	127.5		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
<p>Justification</p> <p>The EIS requires maintenance on a daily basis to implement federal mandates, make corrections, implement performance enhancements, and ensure accurate daily issuances. Existing staff levels are necessary to perform the operational duties. This project will require complex modifications to the existing system and extensive acceptance testing to ensure accurate tracking of results.</p> <p>These positions are journeyman-level programmers necessary for development of the system modifications needed to operate the AFDC demonstration project authorized by this bill.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Public Assistance Data Processing (0240)

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Revised Date: 3/23/91

FY95

Position Title Public Assistance Analyst I		No. of Positions 2	Range/Step 16B	Bargaining Unit GGU
Time Status FT	Staff Months 10 months	Location Anchorage		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		86.6		
Benefits				
Premium Pay				
Other				
Total Personal Services		86.6		
Travel				
Contractual		15.8		
Commodities				
Equipment		20.0		
Other				
Total Cost		122.4		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	122.4		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
<p>Justification</p> <p>The EIS requires maintenance on a daily basis to implement federal mandates, make corrections, implement performance enhancements, and ensure accurate daily issuances. Existing staff levels are necessary to perform the operational duties. This project will require complex modifications to the existing system and extensive acceptance testing to ensure accurate tracking of results.</p> <p>These positions are user level analysts/testers that are necessary for development of the system modifications needed to operate the AFDC demonstration project authorized by this bill.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Public Assistance Data Processing (0240)

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Revised Date: 3/23/94

FY95

Position Title Clerk Typist III		No. of Positions 1	Range/Step R08	Bargaining Unit GGU
Time Status FT	Staff Months 10 months	Location Anchorage		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		27.7		
Benefits				
Premium Pay				
Other				
Total Personal Services		27.7		
Travel				
Contractual		7.9		
Commodities				
Equipment		10.0		
Other				
Total Cost		45.6		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	45.6		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
<p>Justification</p> <p>The EIS requires maintenance on a daily basis to implement federal mandates make corrections, implement performance enhancements, and ensure accurate daily issuances. Existing staff levels are necessary to perform the operational duties. This project will require complex modifications to the existing system and extensive acceptance testing to ensure accurate tracking of results.</p> <p>This request is for one full-time support clerk for programming/testing staff.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: Public Assistance Administration
 COMPONENT: Public Assistance Data Processing (0240)

FY95

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 Revised Date: 3/23/94

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #5 4/1/94
BILL NO. CSHB409(PIN)am(efd fld)

Revision Data: Dept. Affected: Health and Social Services
Title: An Act proposing a special demonstration project within the AFDC program BRU: PA Administration
Sponsor: Hailey Component: Alaska Work Programs
Requestor: Senate HES COMPONENT SERIAL NO. 0238

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES	0.0	83.9	93.0	93.0	55.8	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	1,195.1	1,620.2	1,620.2	810.2	0.0
SUPPLIES	0.0	0.4	0.4	0.4	0.2	0.0
EQUIPMENT	0.0	15.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	1,294.4	1,713.6	1,713.6	866.2	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGES IN REVENUES	0	0	0	0	0	0
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0
1004 GF	0.0	1,294.4	1,713.6	1,713.6	866.2	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	0.0	1,294.4	1,713.6	1,713.6	866.2	0.0

POSITIONS:

FULL-TIME	0	2	2	2	2	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This legislation provides for a workfare project in which uncompensated work activities are required of certain AFDC recipients. It directs the department to contract for certain workfare activities on a competitive basis to organizations that have been successful in conducting employment placement services, community services, and job training.

Prepared by: Jan L. Hansen, Director Phone: 465-2680
Division: Division of Public Assistance Date: 4/11/94
Approved by Commissioner: Margaret R. Lowe Date: 4/8/94
Agency: Department of Health & Social Services

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ANALYSIS (cont.):

Assumptions:

Workfare projects will be contracted out in each of the project areas for client referrals in FY96-99.

The contractor(s) will assess the availability of activities that are suitable as uncompensated activities and if necessary will develop additional activities.

Unless exempt, AFDC recipients without paid employment will be required to participate in uncompensated activities at least 21 hours per week.

Contractors will be responsible to monitor the participation of individuals referred to workfare, provide participation reports to DPA eligibility offices, and compile information and report on workfare program outcomes.

Development, monitoring, and maintenance of the project contracts will require the services of a full-time Project Coordinator.

Development of work sites begins in October 1995, then continues with monitoring of placement agreements; recruitment of new sites to replace filled or discontinued sites; and terminates with end of project in December 1998.

DHSS pays for insurance for medical for accidental injury, death, and dismemberment at each workfare site.

Participants in workfare will require intensive 4-hour employment assistance workshops, covering resumes, interviewing skills and work ethics. Presentation of workfare workshops in all 4 areas will be contracted out to the Department of Labor, to include development, materials, travel, and personal services.

One Accounting Clerk III will process child care and transportation billings for services provided to workfare participants and produce any necessary accounting reports.

Revision Date: _____

BILL NO. CSHB409(PIN)am(cfd fld)

ANALYSIS (cont.):

Costs:

FY95

No Costs

FY96

1 Project Coordinator (12 months)	R18	\$ 56.3
1 Accounting Clerk III (9 months)	R10	27.6
Contractual (12 months Facilities)		3.7
Contractual (6 months Insurance)		25.2
Contractual (6 months Dept. Labor)		16.8
Contractual (Workfare Project Development & Management)		1149.4
Supplies		.4
Equipment		<u>15.0</u>
		\$ 1294.4

FY97

1 Project Coordinator (12 months)	R18	\$ 56.3
1 Accounting Clerk III (12 months)	R10	36.7
Contractual (Facilities)		3.7
Contractual (Insurance)		50.4
Contractual (Dept. Labor)		33.6
Contractual (Workfare Project Development & Management)		1532.5
Supplies		<u>.4</u>
		\$ 1713.6

FY98

1 Project Coordinator (12 months)	R18	\$ 56.3
1 Accounting Clerk III (12 months)	R10	36.7
Contractual (Facilities)		3.7
Contractual (Insurance)		50.4
Contractual (Dept. Labor)		33.6
Contractual (Workfare Project Development & Management)		1532.5
Supplies		<u>.4</u>
		\$ 1713.6

ANALYSIS (cont.):

FY99

1 Project Coordinator (6 months)	R18	\$ 28.2
1 Accounting Clerk III (9 months)	R10	27.6
Contractual (6 months Facilities)		1.9
Contractual (6 months Insurance)		25.2
Contractual (6 months Dept. Labor)		16.8
Contractual (Workfare Project Development & Management)		766.3
Supplies		<u>.2</u>
		\$ 866.2

Position Title Accounting Clerk III		No. of Positions 1	Range/Step 10A	Bargaining Unit GGU
Time Status Full Time	Staff Months 9 months	Location Juneau		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		27.6		
Benefits				
Premium Pay				
Other				
Total Personal Services		27.6		
Travel				
Contractual		1.8		
Commodities		0.2		
Equipment		7.5		
Other				
Total Cost		37.1		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	37.1		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
<p>Justification</p> <p>Accounting clerk needed to process supportive services and child care authorizations for payments to participants and providers and to provide statistical and accounting expenditure reports. This position supports the AFDC workfare project proposed in this bill.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: PA Administration
 COMPONENT: Alaska Work Program (0238)

FY96

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 Revised Date: 3/23/94

Position Title Project Coordinator		No. of Positions 1	Range/Step 18A	Bargaining Unit GGU
Time Status Full Time	Staff Months 12 months	Location Anchorage		Election District
TYPE of EXPENDITURE		AMOUNT		
Salary		56.3		
Benefits				
Premium Pay				
Other				
Total Personal Services		56.3		
Travel				
Contractual		1.9		
Commodities		0.2		
Equipment		7.5		
Other				
Total Cost		65.9		
FUNDING SOURCE for TOTAL COST				
1002	Federal Receipts			
1003	GF Match			
1004	General Fund	65.9		
1005	GF/Program Receipts			
1006	GF/Mental Health Trust			
1007	I/A Receipts			
1061	CIP Receipts			
Other				
<p>Justification</p> <p>Project Coordinator needed to coordinate contracts with providers of employment and community service placements as part of the AFDC workfare project proposed in this bill.</p>				

**REQUEST for
NEW POSITION**

AGENCY: Health and Social Services
 BRU: PA Administration
 COMPONENT: Alaska Work Program (0238)

Page 1 of 1

Revised Date: 4/1/94

FY96

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #6 4/1/94
BILL NO. CSHB409(FIN)am(cfd)(ld)

Revision Date: _____ Dept. Affected: Health and Social Services
 Title: An Act proposing a special demonstration project within the AFDC program BRU: PA Administration
 Component: Child Care Benefits
 Sponsor: Haaley
 Requestor: Senate HES COMPONENT SERIAL NO. 1897

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	578.3	1,360.8	1,360.8	680.4	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	0.0	578.3	1,360.8	1,360.8	680.4	0.0
CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
CHANGES IN REVENUES	0	0	0	0	0	0

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0
1004 GF	0.0	578.3	1,360.8	1,360.8	680.4	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	0.0	578.3	1,360.8	1,360.8	680.4	0.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This legislation generates a need for child care services for AFDC recipients who are participating in workfare. This bill requires that DHSS pay for child care services necessary for an individual to participate in workfare.

Under current AFDC program operations, the Department does not pay for child care services for individuals who are participating in unpaid work activities unless the individual is participating in the JOBS program.

Prepared by: Jan L. Hansen, Director Phone: 465-2680
 Division: Division of Public Assistance Date: 4/11/94
 Approved by Commissioner: Margaret R. Lowe Date: 4/8/94
 Agency: Department of Health & Social Services

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ANALYSIS (cont.):

Assumptions:

Workfare participants will be required to work 21 hours per week.

During the initial 6-month start-up phase in FY 96, 357 families per month will require child care services to participate in workfare. Beginning with FY 97, 420 families per month will require child care services to participate in workfare.

Need for child care begins on January 1, 1996 and ends December 31, 1998. FY 96 and FY 99 costs represent 6 months' benefits.

Calculations:

FY 95: No child care benefits paid, workfare not operational.

FY 96: 357 families x \$270 per family/month x 6 months = \$578.3.

FY 97-

FY 98: 420 families x \$270 per family/month x 12 months = \$1,360.8/year.

FY 99: 420 families x \$270 per family/month x 6 months = \$680.4.

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #7 4/1/94
BILL NO. CSHB409(PIN)am(efd)(ld)

Revision Date: _____ Dept. Affected: Health and Social Services
 Title: An Act proposing a special demonstration project within the AFDC program - ratable reductions BRU: Assistance Payments
 Sponsor: Hanley Component: AFDC
 Requestor: Senate HES COMPONENT SERIAL NO. 0220

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	(1,160.0)	(2,437.0)	(2,559.0)	(2,687.0)	(2,821.0)	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	(1,160.0)	(2,437.0)	(2,559.0)	(2,687.0)	(2,821.0)	0.0

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGES IN REVENUES	0	0	0	0	0	0
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FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	(526.6)	(1,106.4)	(1,161.8)	(1,219.9)	(1,280.7)	0.0
1003 GF Match	(526.7)	(1,106.4)	(1,161.8)	(1,219.9)	(1,280.8)	0.0
1004 GF	0.0	0.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
1007 I/A Receipts	(106.7)	(224.2)	(235.4)	(247.2)	(259.5)	0.0
TOTAL	(1,160.0)	(2,437.0)	(2,559.0)	(2,687.0)	(2,821.0)	0.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This legislation reduces AFDC maximum payment levels by approximately 1.7 percent below the current payment levels.

Prepared by: Jan L. Hansen, Director Phone: 465-2680
 Division: Division of Public Assistance Date: 4/1/94
 Approved by Commissioner: Margaret R. Lowe, M.Ed., Ed.S. Date: 4/8/94
 Agency: Department of Health & Social Services

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ANALYSIS (cont.):Assumptions:

The ratable reduction takes effect on January 1, 1995, and is repealed at the beginning of FY00.

Reductions in AFDC payment maximums produce a 1.7 percent savings in AFDC formula costs effective January 1, 1995.

Ratable reductions are imposed statewide.

AFDC caseload size will increase by 5 percent each year.

The average amount of the monthly AFDC benefit decrease as a result of ratable reductions will be \$13.00.

Calculations:

	<u>Average AFDC Caseload</u>	<u>Average monthly payment reduction</u>	<u>Total FY Reduction</u>
FY95	14,882	\$13	\$1160.0
FY96	15,626	\$13	\$2437.0
FY97	16,407	\$13	\$2559.0
FY98	17,228	\$13	\$2687.0
FY99	18,089	\$13	\$2821.0
FY00	18,993	\$0	\$ 0.0

* FY95 Total Reduction is for 6 months

FISCAL NOTE

DFA #8 4/1/94

STATE OF ALASKA
1994 LEGISLATIVE SESSION

BILL NO. CSHB409(FIN)am(cfd fld)

Revision Date: _____ Dept. Affected: Health and Social Services
 Title: An Act proposing a special demonstration project within the AFDC program BRU: Assistance Payments
 Component: Adult Public Assistance
 Sponsor: Haaley
 Requestor: Senate HES COMPONENT SERIAL NO. 0222

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	(321.4)	(674.9)	(708.7)	(744.1)	(781.3)	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	(321.4)	(674.9)	(708.7)	(744.1)	(781.3)	0.0
CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
CHANGES IN REVENUES	0	0	0	0	0	0

FUND SOURCE (Thousands of Dollars)

1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0
1004 GF	(302.8)	(635.8)	(667.6)	(700.9)	(736.0)	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
1007 I/A Receipts	(18.6)	(39.1)	(41.1)	(43.2)	(45.3)	0.0
TOTAL	(321.4)	(674.9)	(708.7)	(744.1)	(781.3)	0.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

This bill reduces Adult Public Assistance benefits by setting the amount of the maximum state contribution to Adult Public Assistance recipients at 1.7 percent less than the amount payable on January 1, 1992.

Prepared by: Jan L. Hansen, Director
 Division: Division of Public Assistance
 Approved by Commissioner: Margaret R. Lowe
 Agency: Department of Health & Social Services

Phone: 465-2680
 Date: 4/1/94
 Date: 4/18/94

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ANALYSIS (cont.):

Assumptions:

The ratable reduction takes effect on January 1, 1995, and is repealed at the beginning of FY00.

Benefit reductions are imposed statewide.

The average amount of the monthly APA benefit decrease will be \$5.45. The APA benefit payment to an individual SSI recipient will be \$6 less per month.

APA caseload size will increase by 5 percent each year.

Recipients of APA Interim Assistance payments will not be affected by the benefit reductions.

Calculations:

	<u>Average APA Caseload</u>	<u>Average monthly payment reduction</u>	<u>Total FY Reduction</u>
FY95	9,829	\$5.45	* \$321.4
FY96	10,320	\$5.45	\$674.9
FY97	10,836	\$5.45	\$708.7
FY98	11,378	\$5.45	\$744.1
FY99	11,947	\$5.45	\$781.3
FY00	12,544	\$0.00	\$ 0.0

* FY95 Total Reduction is for 6 months

STATE OF ALASKA
1994 LEGISLATIVE SESSION

FISCAL NOTE

DPA #9 4/1/94
BILL NO. CSHB409(FIN)am(cfd fld)

Revision Date: _____ Dept. Affected: Health and Social Services
Title: An Act proposing a special demonstration project within the AFDC program BRU: PFD Hold Harmless
Sponsor: Hanley Component: PFD Hold Harmless
Requestor: Senate HBS COMPONENT SERIAL NO. 0225

Expenditures/Revenues:		(Thousands of Dollars)					
OPERATING	FY95	FY96	FY97	FY98	FY99	FY00	
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0	
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0	
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0	
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0	
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0	
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0	
GRANTS, CLAIMS	(125.3)	(263.3)	(276.5)	(290.4)	(304.8)	0.0	
MISCELLANEOUS							
TOTAL OPERATING	(125.3)	(263.3)	(276.5)	(290.4)	(304.8)	0.0	
CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0	
CHANGES IN REVENUES	0	0	0	0	0	0	

FUND SOURCE		(Thousands of Dollars)					
1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0	
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0	
1004 GF	0.0	0.0	0.0	0.0	0.0	0.0	
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0	
1006 GF/MHTA	0.0	0.0	0.0	0.0	0.0	0.0	
1050 PFD Fund	(125.3)	(263.3)	(276.5)	(290.4)	(304.8)	0.0	
TOTAL	(125.3)	(263.3)	(276.5)	(290.4)	(304.8)	0.0	

POSITIONS:							
FULL-TIME	0	0	0	0	0	0	
PART-TIME	0	0	0	0	0	0	
TEMPORARY	0	0	0	0	0	0	

Estimate of current year (FY94) impact: NONE

ANALYSIS: (Attach a separate page if necessary)

PFD Hold Harmless payments replace AFDC and Adult Public Assistance benefits when receiving the dividend causes individuals to lose eligibility or to have benefits reduced. The ratable reductions provided for in this bill reduce costs in the AFDC and APA assistance payments BRUs. PFD Hold Harmless costs change in direct proportion to the costs of the programs held harmless.

Prepared by: Jan L. Hansen, Director Phone: 465-2680
Division: Division of Public Assistance Date: 4/1/94
Approved by Commissioner: Margaret R. Lowe Date: 4/8/94
Agency: Department of Health & Social Services

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ANALYSIS (cont.):**Assumption:**

The ratable reductions take effect on January 1, 1995, and are repealed at the beginning of FY00.

PFD Hold Harmless costs for AFDC and APA benefits will decrease in direct proportion to the decreases produced by the reductions in AFDC and APA expenditures for each fiscal year.

Calculations:**PFD HOLD HARMLESS SAVINGS**

	<u>AFDC</u>	<u>APA</u>	<u>PFDHH</u>
FY95	(\$106.7)	(\$18.6)	(\$125.3)
FY96	(\$224.2)	(\$39.1)	(\$263.3)
FY97	(\$235.4)	(\$41.1)	(\$276.5)
FY98	(\$247.2)	(\$43.2)	(\$290.4)
FY99	(\$295.5)	(\$45.3)	(\$304.8)
FY00	\$ 0.0	\$ 0.0	\$ 0.0

FISCAL NOTE

STATE OF ALASKA
1994 LEGISLATIVE SESSION

BILL NO. CSHB 409(Fin) am(cfd fld)

Revision Date: _____ Dept. Affected: Health and Social Services
 Title: An Act relating to the maximum amount BRU: Medical Assistance
of assistance that may be granted under the adult public ... Component: Medicaid Non-Facility
 Sponsor: HANLEY, Therriault
 Requestor: Senate HESS COMPONENT SERIAL NO. 229

Expenditures/Revenues:

(Thousands of Dollars)

OPERATING	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS	0.0	(15.8)	(267.0)	(453.3)	(413.4)	(312.1)
MISCELLANEOUS						
TOTAL OPERATING	0.0	(15.8)	(267.0)	(453.3)	(413.4)	(312.1)

CAPITAL EXPENDITURES						
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CHANGES IN REVENUES						
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FUND SOURCE

(Thousands of Dollars)

1002 Federal Receipts	0.0	(7.9)	(133.5)	(226.6)	(206.7)	(156.0)
1003 GF Match	0.0	(7.9)	(133.5)	(226.7)	(206.7)	(156.1)
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
TOTAL	0.0	(15.8)	(267.0)	(453.3)	(413.4)	(312.1)

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY94) impact: 0.0

ANALYSIS: (Attach a separate page if necessary)

Reduction in Medicaid spending would result from adults being removed from AFDC cases due to sanctions and losing Medicaid eligibility as a consequence and from families leaving the AFDC caseload due to employment and adult family members and some children losing Medicaid eligibility as a result. Some children losing eligibility may have incomes below or near the poverty level.

See attached page for additional analysis.

Assumptions provided by Division of Public Assistance for 2/10/94 fiscal note have changed. All other assumptions remain constant.

Prepared by: Jon Sherwood
 Division: Medical Assistance

Phone: 465-3355
 Date: 04/07/94

Approved by Commissioner: Margaret R. Lowe
 Agency: Department of Health & Social Services

Date: 4/8/94

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ANALYSIS (cont.):**Assumptions:**

Average Annual Cost of Medical Assistance – FY 93

AFDC Adult	\$2,560
AFDC Child	\$1,573

Growth = 11 percent

Growth includes price inflation and increased service utilization per client, but not caseload increases.

Adults ineligible due to sanctions remain off Medicaid for the whole year, except FY 96 and FY 99. In FY 96 the program starts midyear and the sanction is projected to last for 3 months. In FY 99, the program ends mid year and the sanction is projected to last six months.

No adults or children will drop off Medicaid in FY 96 as a result of dropping off the AFDC caseload because of Transitional Medicaid providing extended coverage for one year. The average length of time without Medicaid benefits for other fiscal years is one-half year. Therefore, the savings from adults and children going off the caseload equals one-half the average annual cost of medical assistance multiplied times the number of adults and children going off the caseload.

Number of Clients Affected

	<u>FY 95</u>	<u>FY 96</u>	<u>FY 97</u>	<u>FY 98</u>	<u>FY 99</u>	<u>FY 00</u>
Sanctioned Adults	0	18	33	33	33	0
Adults Going Off Caseload	0	0	45	87	85	85
Children Going Off Caseload	0	0	43	93	89	89

Savings

Sanctioned Adults	\$0	\$15,755	\$128,247	\$142,354	\$79,006	\$0
Adults Going Off Caseload	\$0	\$0	\$87,441	\$187,648	\$203,501	\$225,886
Children Going of Caseload	\$0	\$0	\$51,340	\$123,253	\$130,926	\$86,245
TOTAL SAVINGS	\$0	\$15,755	\$267,028	\$453,255	\$413,433	\$312,131

Note: Assumptions for the number of people losing eligibility for Medicaid and for how long are based on estimates provided by the Division of Public Assistance.

STATE	MAXIMUM BENEFIT 3 PERSONS	MAXIMUM BENEFIT RANKING	BENEFIT AS % OF POVERTY	RANK BY % OF POVERTY
aska	923	1	76.6%	1
California	694	2	72.0%	2
Wyoming	674	3	69.9%	3
Vermont	673	4	69.8%	4
Minnesota	586	6	60.8%	5
Connecticut	581	7	60.5%	6
Massachusetts	579	8	60.1%	7
Hawaii	666	5	60.1%	8
New York	577	9	59.9%	9
Rhode Island	554	10	57.5%	10
Michigan	551	11	57.2%	11
Washington	531	12	55.1%	12
Wisconsin	517	13	53.6%	13
New Hampshire	516	14	53.5%	14
Maine	453	15	47.0%	15
Oregon	444	16	46.1%	16
South Carolina	440	17	45.6%	17
owa	426	19	44.2%	18
Tennessee	426	18	44.2%	19
New Jersey	424	20	44.0%	20
Colorado	421	21	43.7%	21
Idaho	412	22	42.7%	22
Washington, D.C.	409	23	42.4%	23
Maryland	406	24	42.1%	24
South Dakota	404	25	41.9%	25
Pennsylvania	403	26	41.8%	26
Utah	402	27	41.7%	27
North Dakota	401	28	41.6%	28
Kansas	396	29	41.1%	29
Montana	389	30	40.4%	30
Illinois	367	31	38.1%	31
Nebraska	364	32	37.8%	32
Oklahoma	341	33	35.4%	33
Delaware	338	34	35.1%	34
Arizona	334	36	34.6%	35
Ohio	334	35	34.6%	36

Nevada	330	37	34.2%	37
New Mexico	324	38	33.6%	38
Indiana	320	39	33.2%	39
Florida	294	40	30.5%	40
Virginia	291	41	30.2%	41
Missouri	285	42	29.6%	42
Georgia	280	43	29.0%	43
North Carolina	266	44	27.6%	44
West Virginia	249	45	25.8%	45
Kentucky	228	46	23.7%	46
Mississippi	214	47	22.2%	47
Arkansas	204	48	21.2%	48
Louisiana	190	49	19.7%	49
Texas	184	50	19.1%	50
Alabama	124	51	12.9%	51

To: Senate HESS Committee

From: Louise Charles

Date: April 20, 1994

Re: CS for HB 409

I attended the teleconference on Monday, April 18th in Fairbanks during which your committee discussed this bill. Although I couldn't testify, I was glad to hear others testify against the bill's passage and that it was held for further consideration by your committee. I would like to offer my observations about some of the comments that were made during the public hearing portion; and also state how I feel about this legislation.

I did resent the reference to, "welfare queens." It is my experience in working with welfare recipients, that the majority of people on APA or AFDC do not want to live on public assistance. People are willing to work, but in most cases do not have the education, training or access to a job. People living in rural areas especially, should not be thought of in such a derogatory manner. I can see by news accounts and articles that this manner of thinking is probably commonplace for large, urban cities or areas—but even then, is an unfair and stereotypical thinking.

There were also the outrageous statements about people on welfare "spending all of their checks on bingo," or, "having another child to gain more bingo funds." While it is fair to acknowledge that some welfare fraud does occur, it is implausible that the State Division of Public Assistance would be unaware of such blatant and excessive cases of welfare fraud, as implied.

The JOBS programs were created by Public Law 100-485, the Family Support Act, which was passed in 1988. This law mandated that states implement JOBS programs, the state of Alaska complied. If the state mandates participation, which it does unless clients are deemed exempt, then I think that this state and its legislators should support JOBS. Furthermore, I think that the state should take the lead in training and hiring JOBS clients, in effect creating its own model program.

Lastly, DPA Director Hansen's statements acknowledged that the JOB Opportunities and Basic Skills (JOBS) Program is an effective program. The JOBS program is successfully educating, training and/or preparing welfare recipients for meaningful, self-supporting employment. Politically speaking, the JOBS Program is still a very young program that has not been adequately funded to serve all of the people that qualify or want to participate in it. It is therefore more logical to increase funds for an already existing (proven) program than to create a new body that could be very costly and which may not be as effective.

I urge you to vote against the passage of HB409 and to consider increasing support for the JOBS program. Thank you for your consideration.

April 21, 1994

To The Members of the Senate HESS Committee:

HB409 proposes to decrease Adult Public Assistance and Aid to Families with Dependent Children benefit amounts for the second concurrent year, much to the detriment of the aged, disabled, ill and economically disadvantaged.

Intent of this bill is to utilize the money "saved" to fund a demonstration program that will help some (selected urban areas) of this same group of people. The program proposed is called "Workfare," and will require welfare recipients to participate in some form of community service work for 21 hours each week in order to continue to receive AFDC.

While I recognize the need for welfare reform, I feel the legislature has not given consideration to a very effective program that is already in place, the JOBS program. JOBS assists clients who are on AFDC with education, training and employment opportunities that will lead participants to self-supporting employment. It is logical that the state Legislature should propose legislation that would provide additional support for an already existing program, rather than create a new entity.

If HB409 is approved, it will lock the demonstration project into a five-year plan. At this point, federal welfare reform is pending. We do not know how that plan will affect Alaska residents. Federal reform, when enacted, could make HB409 redundant, ineffective, or harmful to Alaska's APA and AFDC recipients.

Has the Legislature considered how this bill will affect rural residents? If there is a mandate for this population to participate in "Workfare," how will services such as education, training and employment be provided to this population? If there is a waiver given to rural residents excusing them from participating in Workfare, is that equitable? Does that change their economic situation or give them hope of gaining usable education or training? NO!

I urge the Legislature to vote against HB409. There has been overwhelming testimony against the passage of this bill, and in support of the JOBS programs. Does the voice of the people count??

Sincerely,

Louise Charles

Louise Charles
1609 Madison Drive
Fairbanks, Alaska 99709

HB

412

SENATE COMMITTEE REPORT

DATE: 4/29/94

FURTHER: Finance

DATE TURNED INTO OFFICE: 5/2/94

HESS Committee considered CS FOR HOUSE BILL NO. 412(HES) am

"An Act relating to facilities for the care of children; to child placement agencies; to maternity homes; to certain residential facilities for adults; and to foster homes for adults; and providing for an effective date."

and recommends:

- replace with _____ CS _____ ()
- or adopt previous _____ CS _____ ()
- attaches amendment(s)

- same title
- new title
- technical title change (HB only)

adopts _____ Letter of Intent

further referral to the _____

do pass

do not pass

no recommendation

individual recommendations

NEW FISCAL NOTES

Department	Date	Zero	Fiscal

PREVIOUS FISCAL NOTES

Department	Date	Zero	Fiscal
Health & Soc. Serv.	4/11/94		30.0

Appropriation No Fiscal Note

DO PASS:

Steven A. Herman

OTHER RECOMMENDATIONS:

Mike Miller No Rec
Jay Sellers No Rec
Judy Sato No Rec

Steve Hill no rec
 Chair: Signature and Recommendation

FISCAL NOTE

REQUEST:

Revision Date: Dept: Health and Social Servies
 Title: Community Care Licensing Statute
 BRU: Family and Youth Services
 Sponsor: Rules by Request Components: Central Office
 Requestor: House Finance Committee No:

EXPENDITURES/REVENUES: (THOUSANDS OF DOLLARS)

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
Personal Services	0.0	0.0	0.0	0.0	0.0	0.0
Travel	10.0	20.0	0.0	0.0	0.0	0.0
Contractual	20.0	15.0	0.0	0.0	0.0	0.0
Supplies	0.0	0.0	0.0	0.0	0.0	0.0
Equipment	0.0	0.0	0.0	0.0	0.0	0.0
Land & Structures	0.0	0.0	0.0	0.0	0.0	0.0
Grants, Claims	0.0	0.0	0.0	0.0	0.0	0.0
Miscellaneous	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL OPERATING	30.0	35.0	0.0	0.0	0.0	0.0

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES						
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FUNDING: (THOUSANDS OF DOLLARS)

1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0
1004 GF	30.0	35.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
TOTAL	30.0	35.0	0.0	0.0	0.0	0.0

ESTIMATE OF ANY CURRENT YEAR (FY 94) COST \$

POSITIONS:

Full-Time	0	0	0	0	0	0
Part-Time	0	0	0	0	0	0
Temporary	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

Prepared By: Rep. Ron Larson, Co-Chair *RL* 465-3878
 Rep. Eileen MacLean, Co-Chair *Epm* Phone: 465-4833
 Division: House Finance Committee Date: 4/11/94
 Approved By: _____
 Agency: _____ Date: _____

House and Senate Differences in Community Care Licensing
HB 412 and SB 268 JUD

The Governor's bill received modest amendments in House HES and several technical amendments drafted by legislative drafter, Terry Lauterbach. Senate HES adopted the House HES version at the request of the department and added additional amendments, with one more amendment of a technical nature added in Senate JUD. On the House floor, most of the Senate amendments were added to the bill with the following exceptions.

License Required; Exemptions

- ◆ The Senate: Pg. 6. Added a new paragraph (2) to exempt from foster home licensure, care "for one or more children of any age placed by a parent for a period of up to 45 days;"
- ◆ The House: Instead of adding a new paragraph (2) amended paragraph (2) from the Governor's bill to read, "for one or more children of any age placed by a parent with either
(A) authorization for emergency medical care; or
(B) a consent to temporary custody;"

The House broadened the Senate version to totally exempt parent selected care from foster home licensure. They did not wish parent choice to be limited. This amendment is consistent with Senate action and acceptable to the department.

Variations

- ◆ The Senate adopted a grammar change by deleting the word "why" from (b) (2) pg 11: "the reasons the variance is needed;"
- ◆ The House version reads, "the reasons why the variance is needed;"

Notice of Changes

- ◆ The House modified the Senate amendment on pg 15, line 1 of the Senate bill re "knowledge of indictment, charging" etc. by adding "presentment."

Webster's describes presentment as "the notice taken or statement made by a grand jury of an offense from their own knowledge without a bill of indictment laid before them". It is allowable under the Alaska Constitution and the Department of Law has no objection to its use.

Also the Senate version used the term, "by charging," and the house version used, "by charging or complaint".

Enforcement Actions

- ◆ The house did not eliminate the second sentence on page 18 paragraph (h), "If a time period is not set by the Department,

the revocation or nonrenewal is permanent, and the former licensee may not again apply for licensure under this chapter."

Grounds for License Revocation

- ◆ The Senate amendments pg 19 (a) (2) and (3) were picked up on the House floor except:
 - ◆ In (2) the Senate version used the term, "by charging," while the House version used, "by charging or complaint".
 - ◆ In (3) the House again added the term, "presentment."
- ◆ The House added an amendment which Senator Leman thought he had included, but was not included when a HES quorum was present. Instead of limiting the criminal activity grounds to the administrator, "foster parent, member of the licensee's household, regular volunteer, or staff person" were added.

The two bills do not differ in any significant way. The department appreciates the way the two bodies worked to minimize differences. The department recommends that the Senate concur with HB 412 as passed by the House.

HB

429

STATE COMMITTEE REPORT

DATE: 3/3/94

FURTHER: Judiciary

DATE TURNED INTO OFFICE: 4/18/94

HESS Committee considered HOUSE BILL NO. 429

"An Act relating to the special education service agency."

and recommends:

- replace with _____ CS _____ ()
- or adopt previous _____ CS _____ ()
- attaches amendment(s)

- same title
- new title
- technical title change (HB only)

adopts _____ Letter of Intent

further referral to the _____

do pass

do not pass

no recommendation

individual recommendations

NEW FISCAL NOTES

Department	Date	Zero	Fiscal

PREVIOUS FISCAL NOTES

Department	Date	Zero	Fiscal
Health + Social Service	2/15/94	✓	

Appropriation No Fiscal Note

DO PASS:

Andrew A. Lemaw

OTHER RECOMMENDATIONS:

Sen. Shoup - N.R.

Mike Miller - No Rec.

Wencan - No Rec.

By Eilers - Do Not Pass without Amendment

Judith E. Salo - No Rec.

Steve King Do Pass

Chair: Signature and Recommendation

Alaska State Legislature

REPRESENTATIVE
JEANNETTE JAMES

P.O. Box 5662
North Pole, Alaska 99705
(907) 488-1546
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House District 34



House of Representatives

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SPONSOR STATEMENT

HOUSE BILL 429

February 10, 1994

House Bill 429 is intended to enhance the operation of the state's Special Education Service Agency. The agency makes special education services accessible to children with severe, unusual disabilities who need specialized services not normally found in the district. In general, SESA assures that qualified specialists are available to assist remote districts to increase their ability to deliver required services.

The legislation will repeal the requirement for the Governor's Council on Disabilities and Special Education to govern the organization. The mission of the Governor's Council is to plan, evaluate, and promote services to people with disabilities. It should not govern part of the service system that it is supposed to evaluate and critique.

Instead of the Council, SESA will create a consumer-driven governing board. The new board will include people from rural areas and representatives of organizations who use the agency's services.

There is no cost for this action, and the legislation will improve the agency's responsiveness to the public.

HB 429

"An Act relating to the special education service agency."

Background

The special education service agency is a public organization established in 1986 (sec. 2, ch. 112, SLA 1986). One of the functions of the organization was to provide "...itinerant outreach services to deaf, deaf-blind, mentally retarded, hearing impaired, blind and visually impaired, orthopedically handicapped, other health-impaired, severely emotionally disturbed, and multi-handicapped students;" (ref. AS 14.30.630(b)(1)(A)). Due to the nature of their purpose, the governing board of the special education service agency (SESA) was delegated to the Governor's Council on Disabilities and Special Education (AS 14.30.610 and AS 47.80.090(12)).

Discussion

The mission of the Governor's Council on Disabilities and Special Education (Council) is to plan, evaluate, and promote services to individuals with disabilities (defined in (AS 47.30.090)). The Council is currently required to govern a public organization that the Council also has to evaluate. HB 429 removes from the Council the responsibility of governing SESA. SESA will continue to exist and operate under the guidelines originally established in AS 14.30.600 -- 14.30.660. This could result in the establishment of a more consumer oriented governing board.

Position

The Department supports HB 429. Passage of the bill will remove the potential conflict of the Council having to evaluate or critique an organization that it also governs.

Margaret R. Lowe

Margaret R. Lowe, M.Ed., Ed.S.
Commissioner

2-15-94

Date

BY-LAWS**SPECIAL EDUCATION SERVICE AGENCY, INC.****A NON-PROFIT CORPORATION****ARTICLE I****NAME AND OFFICES****Section 1. Name:**

The name of this organization is the "Special Education Service Agency, Inc."; hereinafter known as "SESA."

Section 2. Place of Incorporation:

SESA is incorporated as a public non-profit corporation under the laws of the State of Alaska.

Section 3. Offices:

SESA shall maintain its principal office in the city of Anchorage, Alaska, and may maintain such other offices as the Board of Directors deem necessary to conduct the business of the corporation.

Section 4. Registered Office and Agent:

SESA shall continuously maintain a registered office in the jurisdiction in which it is incorporated. All official records shall be maintained at this office. The Board of Directors may change the registered office and/or appoint the registered agent as necessary.

Proposed Bylaws: May 12, 1993

ARTICLE II

MISSION AND OBJECTIVES

Section 1. Mission:

The mission of the SESA is to develop and improve special education services to rural Alaskan children and students who experience low incidence disabilities.

Section 2. Objectives:

The primary objective of SESA is to increase the ability of schools and other local service systems to provide needed services in a least restrictive environment without regard to the remoteness of their location in the state.

Secondary objectives include:

- a. The provision of special education services in a seamless progression;
- b. The involvement of parents and families in the education and development of the child; and,
- c. Ensuring that all programs for persons with low incidence disabilities are functional and involve the total family, school, community and cultural environments.

ARTICLE III

MANAGEMENT AND CONTROL

Section 1. Management Authority:

The management and control of the affairs of this corporation are vested in its Board of Directors. The Board has the authority to hire an Executive Director who oversees the daily operation of the organization, within the policy and procedural guidelines established by the Board. SESA staff shall serve as staff to the Board. Members of the Board of Directors shall not give direction to any employee of the corporation except through the Executive Director.

Section 2. Management and Control of Funds:

Any funds or property contributed to and accepted by the corporation shall be held, administered and disbursed or disposed of as the contributor may direct, provided that any such direction is consistent with the purposes of the corporation. In the absence of any such specific direction, such funds or proceeds shall be held, administered and disbursed or disposed of solely for the purposes of the corporation as set forth in the Articles of Incorporation of these by-laws.

The fiscal year for SESA shall begin on the first day of July and end on the thirtieth day of June of each year.

Section 3. Contracts:

The Board of Directors may authorize any officer or officers, agent or agents, to enter into any contract or execute and deliver any instrument in the name of and on behalf of the corporation, and such authority may be general or confined to specific instances.

Section 4. Checks, Drafts, Etc.:

All checks, drafts or other orders for the payment of money, notes or other evidences of indebtedness issued in the name of the corporation, shall be signed by such officer or officers, agent or agents of the corporation and in such manner as shall from time to time be determined by resolution of the board of directors.

Section 5. Deposits:

All funds of the corporation not otherwise employed shall be deposited from time to time to the credit of the corporation in such banks, trust companies or other depositories as the Board of Directors may select.

Section 6. Composition of the Board of Directors:

The Board of Directors shall consist of nine members who represent the following interests in the numbers indicated:

- a. Two primary or secondary consumers from rural areas (level 1 through 3 communities as defined by the Governor's Council on Disabilities and Special Education (GCDSE);
- b. Two members from the Governor's Council on Disabilities and Special Education;
- c. One Superintendent from a rural school district (level 1 through 3 communities as defined by the GCDSE);
- d. Two Special Education Directors who are users of SESA services (one from a rural district and one from a medium to large district at the time of the appointment);
- e. One classroom teacher (level 1 through 3 communities);
- f. One member at large;
- g. One representative from the Alaska Department of Education who shall be the individual having major responsibility for Special Education or their representative and who shall serve as an ex-officio (non voting member); and,
- h. The Executive Director of the Governor's Council on Disabilities and Special Education shall serve as an ex-officio (non-voting) member.

At no time shall a person serve on the Board of Directors while representing employees of the SESA in collective bargaining. No former member of the Board of Directors is eligible for employment with the agency for a period of six months after their tenure on the Board of Directors is ended.

Section 7: Selection and Appointment of New Members to the Board of Directors:

All new members of the Board of Directors shall be selected by the Board of Directors at the annual meeting of the Board. New Board members shall be selected from a slate of nominees presented by the Executive Committee at the annual meeting by majority vote of existing Board members. Appointments shall proceed as follows:

a. **Consumers and Member at Large:**

The two consumers from rural areas (level 1 through 3 communities) and a member at large (from any place within the State of Alaska) shall be recommended to the Board of Directors by the Executive Committee which acts as a nominating committee.

b. **Members from the Governor's Council on Disabilities and Special Education:**

The two members from the Governors Council are recommended by that body to SESA's Executive Committee who presents them to the Board of Directors with their recommendations regarding appointment.

c. **Superintendent from a Rural School District:**

The Superintendents Association shall present a list of up to three nominees for the Board to the Executive Committee who shall make their recommendations to the Board of Directors in order of preference. (Exceptions may be made by a majority vote of the Board of Directors.)

d. **Special Education Director:**

The Association of Administrators of Special Education shall present a list of up to three nominees for the Board to the Executive Committee who shall make their recommendations to the Board of Directors in order of preference. (Exceptions may be made by a majority vote of the Board of Directors).

e. **Classroom Teacher:**

Three classroom teachers (who are special education teachers) will be recommended by the Council on Exceptional Children to the Executive Committee who shall make their recommendations to the Board of Directors in order of preference.

New members are inducted onto the Board at the first full board meeting following the Annual Spring Meeting of the Board.

Section 8. Tenure of Board Members:

Members of the Board of Directors shall be appointed for a term of three years. No member may serve more than two (2) three year terms in succession.

Three members of the Board shall be rotated from the Board each year and three new members shall be appointed.

At the annual meeting in the calendar year following the adoption of these by-laws, all existing Board members shall be selected by random to serve either one, two or three year terms on the Board. Rotation of Board members shall begin at the annual meeting in 1994, at which time the three new Board appointees will be seated and will be expected to serve for three years. Thereafter all appointments shall be for a three year period.

Section 9. Removal of Board Members:

Any Board member elected or appointed by the Board of Directors may be removed by two-thirds vote of the entire Board when [EVER] the best interests of the corporation would be served thereby, however, such removal shall be without prejudice to the contract rights, if any, of the person so removed.

A Board member may be removed if that member misses three consecutive meetings without prior approval of the President of the Board.

Section 10. Selection of Persons to Fill Vacancies on the Board of Directors:

Any vacancies occurring on the Board of Directors shall be filled at the next full meeting of the Board. An individual who represents the same interests will be selected and appointed by the Board of Directors using the same process, inasmuch as possible, as outlined for the selection and appointment of new members of the Board.

ARTICLE IV

MEETINGS

Section 1: Types of Meetings:

The SESA Board of Directors shall ensure that meetings are held regularly for the purpose of considering and adopting policies and procedures and guiding the organization. In order to accomplish these responsibilities, three types of meetings are held:

a. Annual Meetings:

The Board of Directors shall have an annual meeting during the second calendar quarter of each year. During this meeting, new members of the Board will be elected and appointed. The Board will also establish and adopt a schedule of meetings to be held during the succeeding twelve months.

b. Regular Meetings

The Board of Directors will meet at least bi-monthly in a regular meeting. These meetings may be by teleconference or face-to-face; however, it is required that the Board hold a face-to-face meeting at least once in each calendar quarter. An exception to this requirement and/or the requirement for bi-monthly meetings is allowed with a two-thirds vote of the full Board.

	Jrn-Date	Currs	Status: (S) HES	Jrn-Pag-	Action
1	02/02/94	2220	(H)		READ THE FIRST TIME - REFERRAL(S)
2	02/02/94	2220	(H)		HEALTH, EDUCATION & SOCIAL SERVICES
3	02/23/94	2494	(H)		HES RPT 5DP 1NR
4	02/23/94	2494	(H)		DP: VEZEY, KOTT, G.DAVIS, BUNDE, TOOHEY
5	02/23/94	2494	(H)		NR: NICHOLIA
6	02/23/94	2494	(H)		-ZERO FISCAL NOTE (DHSS) 2/23/94
7	02/28/94	2553	(H)		RULES TO CALENDAR 2/28/94
8	02/28/94	2553	(H)		READ THE SECOND TIME
9	02/28/94	2553	(H)		ADVANCED TO THIRD READING UNAN CONSENT
10	02/28/94	2553	(H)		READ THE THIRD TIME HB 429
11	02/28/94	2553	(H)		PASSED Y30 N1 E9
12	02/28/94	2554	(H)		NAVARRE NOTICE OF RECONSIDERATION
13	03/02/94	2584	(H)		RECON TAKEN UP - IN THIRD READING
14	03/02/94	2585	(H)		PASSED ON RECONSIDERATION Y39 N- E1
15	03/02/94	2589	(H)		TRANSMITTED TO (S)
16	03/03/94	3053	(S)		READ THE FIRST TIME - REFERRAL(S)
17	03/03/94	3054	(S)		HES, JUD

Selection=>

PF1	PF2	PF3	PF4	PF5	PF6	PF7	PF8	PF9	PF10	PF11	PF12
HELP	SUBJ	EXIT	MENU	TEXT	PRINT	BWD	FWD	CMT/JRNL	FIRST	LAST	QUIT