

ALASKA LEGISLATURE COMMITTEE FILES 1993-1994 8672

8229 SENATE COMMUNITY & REGIONAL AFFAIRS

494



# Alaska State Legislature

## SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE

Senator Randy Phillips, Chair  
Senator Robin Taylor, Vice Chair  
Senator Rick Halford  
Senator Al Adams  
Senator Fred Zharoff

SESSION:  
State Capitol  
Juneau, Ak 99801-1182  
(907) 465-4989

INTERIM:  
P O. Box 142  
Eagle River Ak 99577  
(907) 694-4949

### AGENDA

9:00 am

April 13, 1993

1. Call to Order (time and members present)
2. SB 176 - Municipal Inventory Tax Exemption Exports
  - a. Senator Leman's bill
3. SB 164 - Municipal Incorporation, Reclassification and Dissolution - adopt Committee Substitute
  - a. Teleconference with Local Boundary Commission Staff  
Staff, Dan Bockhorst - Anchorage
  - b. Suggested language changes have been submitted informally.
  - c. No fiscal note has been received.
4. Adjourn

*Steve Van Zant - State Treasurer*  
*Pat Poll*



Official Business

# Alaska State Legislature

APR 1 1993

## SENATE STATE AFFAIRS COMMITTEE

State Capitol  
Juneau, AK 99801-1182

### MEMORANDUM

TO: Senator Randy Phillips, Chairman  
Community and Regional Affairs Committee

FROM: Senator Loren Leman, Chairman  
Senate State Affairs Committee

A handwritten signature in black ink, appearing to read "Loren Leman", with the word "for" written below it.

DATE: April 1, 1993

SUBJECT: Request for Hearing of Senate Bill 176

---

I respectfully request that you schedule Senate Bill 176, "An Act Relating to the Municipal Tax Exemption for Inventories Intended for Export" at the earliest convenience of the Chairman.

Thank you. If you have any questions, please contact Portia in my office at 4522.

## SENATE BILL NO. 176

IN THE LEGISLATURE OF THE STATE OF ALASKA

EIGHTEENTH LEGISLATURE - FIRST SESSION

BY THE SENATE STATE AFFAIRS COMMITTEE

Introduced: 3/29/93  
Referred: CRA, FIN

## A BILL

## FOR AN ACT ENTITLED

1 "An Act relating to the municipal tax exemption for inventories intended for  
2 export."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 29.45.050(n) is amended to read:

5 (n) A municipality may by ordinance classify as to type inventories intended  
6 for export outside the state and partially or totally exempt all or some types of those  
7 inventories from taxation. [A MUNICIPALITY THAT IS A SCHOOL DISTRICT  
8 MAY, UNDER THIS SUBSECTION, ONLY EXEMPT ALL OR A PORTION OF  
9 THE AMOUNT OF TAXES THAT EXCEEDS THE AMOUNT LEVIED ON OTHER  
10 PROPERTY FOR THE SCHOOL DISTRICT. A MUNICIPALITY MAY ADOPT AN  
11 ORDINANCE UNDER THIS SUBSECTION ONLY IF, BEFORE IT IS ADOPTED,  
12 COPIES OF THE PROPOSED ORDINANCE MADE AVAILABLE AT A PUBLIC  
13 HEARING ON IT CONTAIN WRITTEN NOTICE THAT THE ORDINANCE, IF  
14 ADOPTED, MAY BE REPEALED BY THE VOTERS THROUGH REFERENDUM.]

1 The ordinance may provide for different levels of exemption for different  
2 classifications of inventories. An ordinance adopted under this subsection must include  
3 specific eligibility requirements and require a written application for each exemption.

# FISCAL NOTE

STATE OF ALASKA  
1993 LEGISLATIVE SESSION

BILL NO. SB 176

Revision Date: April 1, 1993 Dept. Affected: Department of Commerce  
 Title: An Act Relating to the Municipal Tax Exemptions for Inventories Intended for Export BRU: \_\_\_\_\_  
 Component: \_\_\_\_\_  
 Sponsor: Senate State Affairs Committee  
 Requestor: Senate Community and Regional Affairs COMPONENT SERIAL NO. \_\_\_\_\_

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY94	FY95	FY96	FY97	FY98	FY99
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

<b>CAPITAL</b>						
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<b>REVENUE FUND SOURCE:</b>						
-----------------------------	--	--	--	--	--	--

**FUNDING:**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY93) impact \$ -0-

**ANALYSIS:** (Attach a separate page if necessary)

Prepared by: Portia Babcock, Committee Aide  
 Division: Senate State Affairs Committee  
 Approved by Commissioner: Senator Loren Leman, Chairman  
 Agency: Senate State Affairs Committee

Phone: 465-4522  
 Date: April 1, 1993  
 Date: April 1, 1993

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ANCHORAGE  
ECONOMIC  
DEVELOPMENT  
CORPORATION

## LOCAL INVENTORY TAX EXEMPTION FOR WAREHOUSING/DISTRIBUTION

**GOAL:** To remove a glitch in the state statutes governing local business inventory taxes that could prevent Anchorage from becoming an international warehousing and distribution center.

**PROBLEM:** To be a viable international distribution center, it is crucial that high value products that are being held for out-of-state shipment not be subject to local property taxes on inventory. No other taxing jurisdiction in the U.S. that we are aware of has ever successfully done so. In fact, attempting to tax such inventory is virtually certain to prevent Anchorage from competing for international distribution business. Yet, state statutes now require municipalities to levy some taxes on goods being held for out-of-state shipment.

**PROPOSAL:** To amend state statutes to give municipalities, at their option, the ability to exempt goods being held for shipment out-of-state from inventory property taxes. This will not only be important for Anchorage, but may help other communities develop more downstream activity associated with the seafood industry -- e.g., cold storage and secondary processing.

**DETAILS:** The existence of foreign trade zones (FTZs) in Anchorage and elsewhere provides some partial protection from local inventory taxes. However, there are significant limitations. First, the goods have to be inside an FTZ and must be involved in "FTZ activity". This is sometimes costly and unnecessary for simple distribution operations.

Second, the goods exempted from taxes within an FTZ are generally those that are being held for shipment outside the U.S. In some cases, goods being stored for distribution may have originated inside the U.S. and be destined for markets inside the U.S. Indeed, the U.S. is the largest single market in the world, and Anchorage's proximity to it and the large amount of airlift we have to serve it are important elements of our marketing programs that seek to attract international distribution business.

Once state government allows municipalities this taxation flexibility, it will be the responsibility of each local government to adopt its own ordinance to activate and govern the exemption.



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Official Business

# Alaska State Legislature

APR 1 1993

## SENATE STATE AFFAIRS COMMITTEE

State Capitol  
Juneau, AK 99801-1182

### MEMORANDUM

TO: Senator Randy Phillips, Chairman  
Community and Regional Affairs Committee

FROM: Senator Loren Leman, Chairman  
Senate State Affairs Committee

A handwritten signature in black ink, appearing to read "Loren Leman", with the word "for" written below it.

DATE: April 1, 1993

SUBJECT: Request for Hearing of Senate Bill 176

---

I respectfully request that you schedule Senate Bill 176, "An Act Relating to the Municipal Tax Exemption for Inventories Intended for Export" at the earliest convenience of the Chairman.

Thank you. If you have any questions, please contact Portia in my office at 4522.

**SB**

**189**

**SENATE COMMITTEE REPORT  
FIRST COMMITTEE OF REFERRAL**

*gmt*

DATE: 4/7/93

FURTHER: ~~HES~~  
FINANCE

Date of 5-Day Notice: 4/15/93  
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 4-20-93

CRA Committee considered SB 189

"An Act relating to community health aide grants."

and recommends:

replace with \_\_\_\_\_ CS \_\_\_\_\_ ( )

- same title
- new title
- technical title change (HB only)

attaches amendment(s)

adopts \_\_\_\_\_ Letter of Intent

further referral to the \_\_\_\_\_

do pass

do not pass

no recommendation

individual recommendations

**FISCAL NOTE INFORMATION**

Department	Date	Zero	Fiscal
DHSS	4/14/93	0	

Department	Date	Zero	Fiscal

Appropriation No Fiscal Note

Governor's Bill with Previous Fiscal Notes (enter information above)

**DO PASS:**

**OTHER RECOMMENDATIONS:**

*[Handwritten signatures: Robert A. ...]*  
*[Handwritten signature: Lloyd A. ...]*  
*[Handwritten signature: Chris ...]*

\_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

Roll E. Kelly Do Pass  
Chair: Signature and Recommendation

POSITION PAPER

SENATE BILL NO. 189

A Bill for an Act entitled: An Act relating to community health aide grants.

BACKGROUND

Since 1985, DHSS has been authorized to provide grants to help support training and supervision costs for community health aides (CHAs) employed by regional health organizations. CHAs are the only resident source of primary medical care for many small, rural Alaska villages.

Existing legislation provides a funding formula for these grants. Annual grants are based on total authorized funding prorated to participating regional health organizations on the basis of the formula.

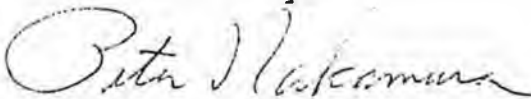
DISCUSSION

In recent years there have been changes in the organizations sponsoring CHA programs with a trend toward organizations serving somewhat smaller regions and a greater amount of local control of programs. Under the existing statute, grants could be given only to organizations who employed health aides on July 1, 1984. The new language allows grants to be made to successor organizations which have taken over the provision of CHA services in specific communities. The bill does not change the funding limitations found in the current legislation nor does it alter the formula for distribution of funds actually appropriated.

POSITION

The Department supports enactment of SB 189. It would not be fair to restrict funding only to organizations which provided service in 1984 and to ignore developments and changes in the patterns of service provision in rural areas since that time. It is the department's understanding that current grantees also support SB 189.


Recommended By:



Peter M. Nakamura, MD, MPH, Director  
Division of Public Health

4/14/93  
Date

Approved By:

  
Theodore A. Mala, MD, MPH, Commissioner  
Department of Health & Social Services

4/14/93  
Date

# FISCAL NOTE

STATE OF ALASKA  
1993 LEGISLATIVE SESSION

BILL NO. SB 189

Revision Date: \_\_\_\_\_ Dept. Affected: Health and Social Services  
 Title: Relating to Community Health Aide BRU: Health Grants  
Grants Component: Community Health Grants  
 Sponsor: Senate HES  
 Requestor: Senate Community & Regional Affairs COMPONENT SERIAL NO. 299

**Expenditures/Revenues:**

(Thousands of Dollars)

OPERATING	FY94	FY95	FY96	FY97	FY98	FY99
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL						
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REVENUE FUND SOURCE						
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**FUNDING:**

(Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

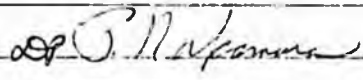
**POSITIONS:**

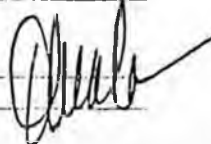

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY93) impact: None

ANALYSIS: (Attach a separate page if necessary)

AS 18.28.010 (d) caps the total funding level for the grant program. The impact of SB 189 allows the department to award grants to new agencies without increasing or decreasing the total amount of funds in the component.

Prepared by: Peter M. Nakamura, MD, MPH  Phone: (907) 465-3090  
 Division: Division of Public Health Date: 4/13/93

Approved by Commissioner: Theodore A. Mala, MD, MPH  Date: 4/14/93  
 Agency:  Department of Health & Social Services

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## ANALYSIS (cont.):

ASSISTANCE TO COMMUNITY HEALTH AIDE PROGRAMS  
FORMULA FUNDING AS 18.28.010

Grantees	Full Formula	Full Formula	FY94 Gov	FY94 Gov
	Funding Level W/O SB 189	Funding Level With SB 189	Budget W/O SB 189	Budget With SB 189
Aleutian Pribilof Island Assn.	\$78,000	\$54,000	\$70,080	\$46,699
Bristol Bay Area Health Corp.	\$326,000	\$326,000	\$292,900	\$281,921
Copper River Native Assn.	\$78,000	\$78,000	\$70,080	\$67,453
Kodiak Area Native Assn.	\$86,000	\$86,000	\$77,200	\$74,372
North Pacific Rim	\$62,000	\$62,000	\$55,700	\$53,617
North Slope Borough	\$126,000	\$126,000	\$113,200	\$108,963
St. George	\$8,000	\$8,000	\$7,200	\$6,918
Yakutat	\$8,000	\$8,000	\$7,200	\$6,918
Eastern Aleutian Tribes	\$0	\$54,000	\$0	\$46,699
<b>Total</b>	<b>\$772,000</b>	<b>\$802,000</b>	<b>\$693,560</b>	<b>\$693,560</b>

Formula funding for the community health aide grants is determined by AS 18.28.010 based upon the number of health aides recognized by the department on July 1, 1984. To be eligible to receive state funding, an agency must also have been providing health aide services under contract to the Alaska Area Native Health Services on July 1, 1984. The statute allows the department to distribute available funds on a pro rata basis to eligible organizations. The available funding for this program has been reduced to 90% of full formula level as a result of state wide budget reductions. SB 189 will amend the statute to allow new contractors to become eligible for funding. The available funding will continue to be distributed pro rata to all eligible organizations. The impact of this bill will be a redistribution of funds resulting in a reduction to 87% of full formula for each agency in this component in FY94.

Those organizations funded through the designated Budget Request Units (Tanana Chiefs Conference, Yukon Kuskokwim Health Corporation, Norton Sound Health Corporation, Maniilaq Association, and Southeast Alaska Regional Health Corporation) will not be impacted by SB 189.

APR 19 1993

SENATOR GEORGE JACKO

STATE CAPITOL, ROOM 125 JUNEAU, ALASKA 99801-1182 (907) 465-4942 FAX: (907) 465-2997

COMMITTEE CHAIRMANSHIPS

Rules, Chair  
Finance, Vice-Chair  
Finance Subcommittees  
DC&RA, Chair  
DM&VA, Chair  
Revenue, Chair

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Legislative Council  
Finance Subcommittees  
Public Safety  
Fish & Game  
University

MEMORANDUM

TO: Senator *Randy* Phillips, Chair  
Senate Community & Regional Affairs Committee

FROM: Senator *George* Jacko, Chair  
Senate Rules Committee

DATE: April 15, 1993

SUBJECT: Scheduling Request -- SB 189  
Community Health Aide Grants

=====

Please consider scheduling SB 189 for a hearing in the Senate Community and Regional Affairs Committee at your earliest possible convenience.

SB 189 was introduced by the Senate HESS Committee at my request to make a technical amendment to AS 18.28. This statute authorizes the Community Health Aide Grants program which is administered by the Department of Health & Social Services. This program, enacted into statute in 1984, is a critical component of the rural health care system in Alaska. It provides grant funds for training and supervision of community health aides who are generally the only health care providers in rural villages. These health aides also serve non-Native rural residents who have no other access to primary and emergency health care.

The health aide program is almost entirely funded by federal dollars. The amount of state general fund dollars is controlled by the budget process and, as indicated by the zero fiscal note, not affected by this bill.

When the Community Health Aide program was established in 1984, eligibility for grants was limited to the health care organizations providing services at the time, and the grant award amounts were tied to the number of health aides then in the system.

One of the organizations funded for health aides in 1984 was the Aleutian/Pribilof Islands Association. In 1992, some of the villages in that service area decided to form a new, more geographically compact, organization. The new organization, Eastern Aleutian Tribes, serves the remote villages of Akutan, Sand Point, King Cove, and Nelson Lagoon. It has assumed responsibility for the federally supported health aide program but cannot access state health aide grant funds because it did not exist in 1984. SB 189 would correct this problem.

Under SB 189, new providers, including Eastern Aleutian Tribes, would be eligible to receive state health aide grants. The grant amounts awarded would still be controlled by the number of health aides providing services in 1984 and all other program requirements would remain the same.

The grantees, who are all members of the Alaska Native Health Board, understand that because a new grantee has been added to the program, each grantee will receive a slightly smaller grant than in the past. All parties consider this a necessary solution to a difficult problem. Future new health care providers would also be eligible for grants on the same basis.

Your assistance in achieving prompt legislative action would be very much appreciated. Please let me know if you have questions about this bill.

GJ/Is

**SENATE COMMITTEE REPORT**  
FIRST COMMITTEE OF REFERRAL

DATE: 4/7/93

FURTHER: HES  
FINANCE

Date of 5-Day Notice: 4/15/93  
(in accordance with Uniform Rule 23)

DATE TURNED  
INTO OFFICE: \_\_\_\_\_

CRA Committee considered SB 189

"An Act relating to community health aide grants."

and recommends:

replace with \_\_\_\_\_ CS \_\_\_\_\_ (\_\_\_\_\_)

attaches amendment(s)

adopts \_\_\_\_\_ Letter of Intent

further referral to the \_\_\_\_\_

do pass

do not pass

no recommendation

individual recommendations

same title  
 new title  
 technical  
title change  
(HB only)

FISCAL NOTE INFORMATION

Department	Date	Zero	Fiscal
DHESS	4/14/93	φ	

Department	Date	Zero	Fiscal

Appropriation No Fiscal Note

Governor's Bill with Previous Fiscal Notes (enter information above)

DO PASS:

OTHER RECOMMENDATIONS:

[Signature]  
[Signature]  
[Signature]

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

[Signature] Do Pass

Chair: Signature and Recommendation

APR 15 1993

# Alaska State Legislature

Senator Steve Rieger, Chair  
Senator Bert Sharp, Vice Chair  
Senator Loren Leman  
Senator Mike Miller  
Senator Jim Duncan  
Senator Johnny Ellis  
Senator Judith Salo



State Capitol  
Room 516  
Juneau, Alaska 99801  
(907) 465-3762

## Senate Committee on Health, Education and Social Services

MEMORANDUM

April 14, 1993

TO: Senator Randy Phillips, Chair  
Senate Community and Regional Affairs

FROM: Senator Steve Rieger, Chair *SR*  
Senate Health, Education, and Social Services Committee

RE: Hearing request for SB 189 "An Act relating to community health aide grants."

I respectfully request an early hearing for SB 189 which is in the Senate Community and Regional Affairs Committee.

Senate Bill 189 is a Senate HESS bill which was introduced at the request of the Alaska Native Health Board. Under the existing statute, grants can only be given to organizations who employed health aides on July 1, 1984. This legislation allows grants to be made to successor organizations which have taken over the provisions of the community health aide services. The Department of Health and Social Services has provided a position paper in support of this legislation and a zero fiscal note. I have attached a packet of information for CRA committee members.

If you have questions on this legislation, please contact me or Betty Hargrave on my staff. Thank you.

the day-to-day operation and maintenance of a medical facility and over the development and implementation of long-range goals and objectives for the medical facility; it includes any person acting as an agent or representative of an operator;

(8) "property" means any real, personal, or mixed property, or any interest in it, including without limitation any real estate, appurtenances, buildings, easements, equipment, furnishings, furniture, improvements, machinery, rights-of-way, and structures, or any interest in any of these items;

(9) "revenue" means, with respect to any medical facility, the rent, fees, charges, interest, principal repayments, and other income or profit received or to be received, either directly or indirectly, by the authority from any source on account of the facility. (§ 1 ch 141 SLA 1978)

Revisor's notes. — Reorganized in 1986 to alphabetize the defined terms.

### Chapter 28. State Assistance for Community Health Aide Programs.

<p><b>Section</b></p> <p>10. Community health aide grants</p> <p>20. Qualifications</p> <p>30. Community health aide grant account</p>	<p><b>Section</b></p> <p>40. Liability limitation</p> <p>50. Regulations</p> <p>100. Definitions</p>
--	--

Cross references. — For duty of health aides to report certain injuries, see AS 08.64.369.

**Sec. 18.28.010. Community health aide grants.** (a) A qualified regional health organization is entitled to a grant of \$30,000 each fiscal year for the training and supervision of at least three primary community health aides.

(b) During each fiscal year a qualified regional health organization or local health organization is entitled to a grant of \$8,000 multiplied by the number of primary community health aides who each week during the previous fiscal year averaged at least 20 hours of service paid for by the health organization, but not to exceed the number of primary community health aides who were employed by the health organization on July 1, 1984.

(c) A grant under (b) of this section may be used only for

(1) training of primary community health aides, including tuition and travel to training programs;

(2) supervision of primary community health aides, including travel for supervisors;

(3) alternate community health aides.

(d) The department shall compute and pay a grant under this section within the limits of appropriations made for the purpose. (§ 1 ch 44 SLA 1985)

**Sec. 18.28.020. Qualifications.** To qualify for a community health aide grant a regional or local health organization must

(1) have received money from the federal government for a community health aide program during the fiscal year for which the grant is sought;

(2) provide the services of community health aides on a nondiscriminatory basis for the benefit of the public;

(3) apply for the grant in accordance with application requirements of the department or negotiate a contract with the department in lieu of a grant if the regional or local health organization provides other contract services for the state; and

(4) supply information requested by the department. (§ 1 ch 44 SLA 1985)

**Sec. 18.28.030. Community health aide grant account.** (a) The community health aide grant account is established in the department. Money to carry out the provisions of this chapter shall be appropriated to the account and distributed as community health aide grants or to fund contracts entered into by the department under AS 18.28.020(3).

(b) Each fiscal year the department shall determine the amount of money needed to fund all grants under AS 18.28.010 and contracts under AS 18.28.020(3) during the next fiscal year and shall report that amount to the legislature. If the amount appropriated to the account is not sufficient to finance all grants and contracts, the money shall be distributed pro rata among qualified regional and local health organizations. (§ 1 ch 44 SLA 1985)

**Sec. 18.28.040. Liability limitation.** The state is not liable for any injury that may result from the use of money awarded by the state as a community health aide grant or paid by the state under a contract under this chapter. (§ 1 ch 44 SLA 1985)

**Sec. 18.28.050. Regulations.** The department may adopt regulations necessary to carry out the provisions of this chapter. (§ 1 ch 44 SLA 1985)

**Sec. 18.28.100. Definitions.** In this chapter

(1) "alternate community health aide" means a person who assists the primary community health aide when necessary and acts in the absence of the primary community health aide;

(2) "community health aide" includes a primary community health aide and an alternate health aide;

(3) "department" means the Department of Health and Social Services;

(4) "local health organization" means a nonprofit corporation or other entity that provides health services in a rural area that is less than 4,000 square miles;

(5) "primary community health aide" means a person who has completed the first of three levels of community health aide training offered by the Norton Sound Health Corporation at the Nome Hospital, the Kuskokwim Community College in Bethel, the Alaska Area Native Health Service in Anchorage, or another accredited training center;

(6) "regional health organization" means a nonprofit corporation or home rule borough that provided health aide services

(A) under a contract with the Alaska Native Health Service that was in effect on July 1, 1984; and

(B) in a rural area that is at least 4,000 square miles. (§ 1 ch 44 SLA 1985)

**Chapter 31. Asbestos.**

**Article**

1. Asbestos Health Hazard Abatement Program (§§ 18.31.010 — 18.31.050)
2. Certification of Asbestos Workers (§ 18.31.200)
3. Miscellaneous Provisions (§ 18.31.500)

---

**Editor's notes.** — Section 3, ch. 71, SLA 1985 provides that this chapter "does not apply to work involving asbestos or the abatement of asbestos health hazards underway on October 1, 1985."

---

**Article 1. Asbestos Health Hazard Abatement Program.**

**Section**

10. Program established
20. Duties of the Department of Labor
30. Duties of the Department of Education

**Section**

40. Duties of school officials
50. Repayment of grant funds

# Community Health Aide Program

Winnie Reeve  
Academic Coordinator, Community Health Aide Program

The Community Health Aide Program is a unique system of health care designed to provide village health care in Alaska's remote villages. The community health aides provide medical care under the supervision of referral physicians in each region of the state. They are taught to do a patient history, physical exam, assessment, and treatment plan using the *Community Health Aide Practitioner (CHAP) Manual*, published by the Alaska Area Native Health Service in 1987.

Community health aides manage the treatment and referral of common medical problems, medic emergencies to the nearest referral hospital, provide monthly exams for pregnant women, provide well-child exams and immunizations, and follow up with patients with chronic illnesses. Using the *Community Health Aide Practitioner Manual*, they assess and treat patients according to medical standing orders and refer patients on a daily basis to a referral physician over the telephone. CHAP administrators, CHAP field instructors, travelling field physicians, public health nurses, maternal and child health nurses, dentists, eye doctors, and other health care providers create a support system by on-going telephone contact and field trips.

Currently, there are approximately 440 community health aides serving a population of 42,722 Alaska Natives in 171 villages. They are employed by the regional Native corporations and in some cases by independent village contractors, funded by Indian Self-determination Act contracts with the federal government.

Five CHAP training centers provide the basic training courses leading to community health practitioner certification. These training centers are located at the Alaska Native Medical Center in Anchorage; the Norton Sound Health Corporation in Nome; the Kuskokwim Campus, College of Rural Alaska in Bethel; the North Pacific Rim Native Corporation in Seward; and the Southeast Alaska Regional Health Corporation in Sitka.

Community health aides attend three training sessions in one of the training centers. Each session is three to five weeks in length. Students practice the knowledge and skills learned during a 200-hour fieldwork experience in a village clinic after each session and complete a two-week preceptorship in a referral hospital or large village clinic. After the completion of community health practitioner certification, the title community health aide changes to community health practitioner.

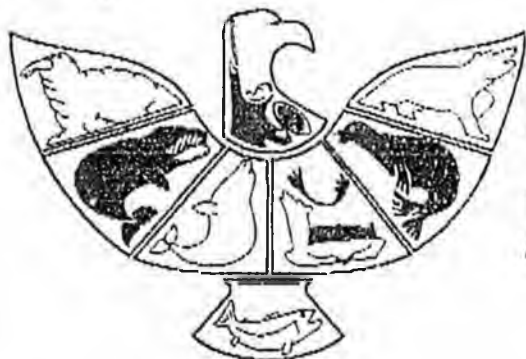
The Community Health Aide Program is a collaborative program with the College of Rural Alaska of the University of Alaska Fairbanks. It is a multi-agency program including the Alaska Area Native Health Service, the Alaska Department of Health and Human Services, the five CHAP Training Centers, 11 Native corporations, and several independent village contracting agencies. Because the community health aides and practitioners are employed in rural communities, a CHAP academic coordinator is employed to serve the needs of the students, to represent the program within the university, and to coordinate

with the many agencies involved in CHAP training around the state.

Three statewide committees meet to discuss village health care needs, to revise the CHAP curriculum, and to address the concerns of the community health aides and practitioners. These committees are the Association of CHAP Directors, the Academic Review Committee, and the Statewide Community Health Aide Association. Current projects that are underway include the revision of the statewide basic training curriculum, the development of a new emergency care course, a review of the community health practitioner certification process, a revision of the certification examination, and planning for the eighth annual statewide CHAP Program Forum.

The statewide Community Health Aide Program's mission to provide primary health care in Alaska's remote villages is exciting, challenging, and demanding, due to the continual need to teach and certify community health practitioners who can work safely and effectively in their home villages. It is also a challenge to provide the support needed for the students who work in the stressful situation of being a responsible health care provider in a setting that requires that they often care for their own families and friends.

The Alaska community health aides and practitioners are a wonderful loving community of individuals dedicated to serving their own people by stretching human physical, mental, emotional, and spiritual potential to the limit. Their work performance, strength of character, and love for the Alaska Native people can be an inspiration for us all.



# Alaska Native Health Board

1345 Rudakof Circle, Suite 206  
Anchorage, Alaska 99508

Phone: (907) 337-0028  
FAX: (907) 333-2001

April 15, 1993

The Honorable Steve Reiger  
Alaska State Legislature  
State Capitol, Rm. 516  
Juneau, Alaska 99801-1182

Re: SB 189 "Community Health Aide Grants Program"

Dear Senator Reiger:

On behalf of the membership of the Alaska Native Health Board (ANHB), I would like to thank the Health, Education, and Social Services Committee for introducing SB 189, which amends AS 18.28. The Alaska Native regional health corporations, which make up the membership of ANHB, are the backbone of health care in rural Alaska. They are primarily supported by federal funds through the Indian Health Services.

The Community Health Aid Program is a critical component of the mostly federally funded rural health care system in Alaska. The enclosed one page description of the program describes it very well, although it fails to note that the Health Aides also serve non-Native rural residents who would otherwise not have access to primary and emergency health care when they live in rural and remote villages in the state.

When the program was established in 1984, eligibility for grants was limited to the regional and local Alaska Native health providers who were then providing services, and the level of grants was tied to the number of health aides in the system in 1984. In 1992, some of the villages in the Aleutian/Pribilof Island Association (A/PIA) service area, which is immense and mostly impossible to reach except by travel through Anchorage, decided to form a new, more locally controlled health organization, Eastern Aleutians Tribes (EAT). EAT assumed responsibility for operating the federally supported health aide program for its villages after a very cooperative transfer from A/PIA, however it found itself unable to access the State DHSS grant funds because it was not in existence in 1984. EAT serves the remote villages of Akutan, Sand Point, King Cove, and Nelson Lagoon.

Steve Reiger  
Page 2  
April 15, 1993

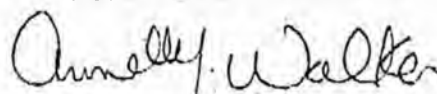
Senate Bill 189 remedies this problem, without in any other way changing the program. The number of health aides upon which the grant amounts are awarded are still limited to the number providing services in 1984 and all other requirements of the program remain in place. The grants in any given year are restricted by the level of appropriation. That does not change in the bill. As a result there is NO fiscal impact from the bill. All the grantees understand that each grantee may receive a slightly smaller grant that they have in previous years because a new grantee is added to the program, but they understand that this is the equitable thing to do.

The Department of Health and Social Services has worked closely with us in developing this bill. They support it as a necessary solution to an otherwise difficult situation. They have submitted a "zero" fiscal note.

We realize that it is already late in the session, but the success of this legislation is very important to us. We thank you for any help you can give us in seeing that this bill gets to the Senate Community and Regional Affairs Committee as soon as possible.

Sincerely,

ALASKA NATIVE HEALTH BOARD



Anne M. Walker  
Executive Director

Enclosure

**SB**

**191**

**SENATE COMMITTEE REPORT**  
FIRST COMMITTEE OF REFERRAL

DATE: 4/13/93

FURTHER: JUDICIARY  
FINANCE

Date of 5-Day Notice: 4/20/93  
(in accordance with Uniform Rule 23)

DATE TURNED  
INTO OFFICE: \_\_\_\_\_

CRA Committee considered SB 191

"An Act relating to municipal property tax limitations; and providing for an effective date."

and recommends:

replace with \_\_\_\_\_ CS \_\_\_\_\_ ( )

attaches amendment(s)

adopts \_\_\_\_\_ Letter of Intent

further referral to the \_\_\_\_\_

do pass

do not pass

no recommendation

individual recommendations

same title  
 new title  
 technical  
title change  
(HB only)

**FISCAL NOTE INFORMATION**

Department	Date	Zero	Fiscal
MRA	2/22/93	0	

Department	Date	Zero	Fiscal

Appropriate No Fiscal Note

Governor's Bill with Previous Fiscal Notes (enter information above)

**DO PASS:**

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

**OTHER RECOMMENDATIONS:**

*John J. ... No Rec*  
*John J. ... NR*  
*Al ... - no rec*  
\_\_\_\_\_  
\_\_\_\_\_

*Paul E. ...*  
\_\_\_\_\_

Chair: Signature and Recommendation

**POSITION PAPER: DEPARTMENT OF EDUCATION**

Division School Finance/Data Services Bill Number SB 78

Bill Title An act relating to deadlines for action on funding of public education: and providing for an effective date.

Sponsor Senator Suzanne Little

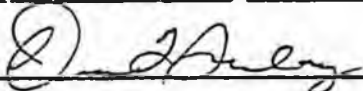
Position Statement: Explain briefly what the bill does, its impacts and Department's position, i.e., a) support, b) do not support, c) neutral or d) oppose.

The Department of Education supports early appropriation of funds in support of K-12 Public School Foundation, Pupil Transportation, Student Lunch, Cigarette Tax, Tuition Students, Boarding Home, Youth in Detention, Schools for the Handicapped and Debt Reimbursement programs. The Department has no objection to the delay from April 1 to April 30 for submittal of the school budget to the borough assembly as amended by section 2 of Senate Bill 78. This delay in submittal to the assembly may reduce the administrative burden associated with the preparation of multiple drafts of operating budgets with unknown revenue amounts.

Early funding does not increase the cost of the programs or change the fiscal impact on the department of administering the programs. Early funding does provide critical financial information to public school districts at a time when districts are making staffing and other educational program decisions for the following school year. Early funding provides an indication of the level of commitment on behalf of the legislature and the administration to support public schools.

APPROVED:

Director Duane Guiley Division School Finance/Data Services

Signature  Date 4/20/93

Commissioner/Deputy Mike Maher

Signature  Date 4/20/93

Revision Date: \_\_\_\_\_ Dept. Affected: Community & Regional Affairs  
 Title: "An Act relating to municipal property tax limitations..." BRU: \_\_\_\_\_  
 Sponsor: Kerttula Component: \_\_\_\_\_  
 Requestor: \_\_\_\_\_ COMPONENT SERIAL NO. \_\_\_\_\_

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 94	FY 95	FY 96	FY 97	FY 98	FY 99
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL						
---------	--	--	--	--	--	--

REVENUE FUND SOURCE:						
----------------------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>0.0</b>	<b>0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

POSITIONS:

FULL-TIME	0		0	0	0	0
PART-TIME						
TEMPORARY						

Estimate of current (FY93) impact \$ none

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Ronald Henderson Phone: 465-4708  
 Division: Administrative Services Date: 4/22/93  
 Approved by Commissioner: [Signature] Date: 4/22/93  
 Agency: Community & Regional Affairs

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ROOT = SB0077

BILL = SB 77

BILL ROOT:

SB0077

BILL NUMBER:

SB 77

INTRODUCED:

1/21/87

REFILED:

COMMUNITY & REGIONAL AFFAIRS  
AND JUDICIARY

SP = SB

BY JONES

BILL HEADING:

SENATE BILL NO. 77  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
FIFTEENTH LEGISLATURE - FIRST SESSION  
A BILL

TITLE

"AN ACT RELATING TO CERTAIN MUNICIPAL PROPERTY TAX PROCEDURES, AND PROVIDING FOR AN EFFECTIVE DATE."

TEXT

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* SECTION 1. AS 29.45.010 IS AMENDED BY ADDING A NEW SUBSECTION TO READ:

(C) ALL MUNICIPAL BODIES SHALL HAVE PROCEDURES, RESTRICTIONS, CONDITIONS, FORMULAS, OR OTHER METHODS USED TO ASSESS A PROPERTY TAX AVAILABLE TO THE PUBLIC ON REQUEST UNDER REASONABLE RULES DURING REGULAR BUSINESS HOURS.

\* SEC 2. AS 29.45.210(B) IS AMENDED TO READ:

(B) THE ASSESSOR [APPELLANTS] BEARS THE BURDEN OF PROOF. THE ONLY GROUNDS FOR ADJUSTMENT OF ASSESSMENT ARE [PROOF OF] UNEQUAL, EXCESSIVE, IMPROPER, OR UNDER VALUATION BASED ON FACTS THAT ARE STATED IN A VALID WRITTEN APPEAL OR PROVEN AT THE APPEAL HEARING. IF A VALUATION IS FOUND TO BE TOO LOW, THE BOARD OF EQUALIZATION MAY RAISE THE ASSESSMENT.

\* SEC. 3. THIS ACT TAKES EFFECT JANUARY 1, 1988.

7587 = END OF DOCUMENT.

A M E N D M E N T

OFFERED IN SENATE COMMUNITY & REGIONAL AFFAIRS COMMITTEE

TO: SB 191

Page 1, line 6:

Insert a new bill section to read:

Sec. 2. AS 29.45.010 is amended by adding new subsection to read:

"(d) All municipal bodies shall make procedures, restrictions, conditions, formulas, or other methods used to assess a property tax available to the public on request under reasonable rules during regular business hours."

Renumber bill sections accordingly.

Page 1, line 13:

Insert a new bill section to read:

Sec.4 AS 29.45.210 (b) is amended to read:

"(b) The Assessor [APPELLANT] bears the burden of proof. The only grounds for adjustment of assessment are [PROOF OF] unequal, excessive, improper, or under valuation based on facts that are stated in a valid written appeal or proven at the appeal hearing. If a valuation is found to be too low, the board of equalization may raise the assessment."

Renumber bill sections accordingly.



Official Business

# Alaska State Legislature

## Senate

APR 20 1993

Pouch V  
State Capitol  
Juneau, Alaska 99811

MEMO TO: Sen. Randy Phillips, Chairman, Senate Committee on  
Community and Regional Affairs.

FROM: Sen. Jay Kerttula

DATE: April 20, 1993

SUBJECT: Senate Bill 191

As sponsor of Senate Bill 191, I respectfully request that you schedule this bill for a public hearing at your earliest convenience.

The bill will cap property taxes for all Alaskans and, as such, would have a beneficial effect on thousands of state residents, including those on fixed incomes, such as the elderly and the disabled.

Thank you in advance for your timely consideration of this request.

LAW OFFICES OF  
**CLIFFORD H. SMITH**  
A PROFESSIONAL CORPORATION  
620 DOCK STREET, SUITE 201  
KETCHIKAN, ALASKA 99901  
(907) 225-9840

CLIFFORD H. SMITH  
DENNIS L. McCARTY  
RONALD P. HEMBY

Facsimile  
(907) 225-6483

April 12, 1993

**FAXED**

Senator Robin L. Taylor  
Attention: Joe Ambrose  
State Capitol  
Juneau, AK 99801-1182

Dear Senator: <sup>Robin</sup>

I have reviewed the proposed language for amending AS 29.45.050. I believe this allows the needed flexibility for local governments to meet and recognize the economic needs of the communities while at the same time protecting our tax base. These amendments allow us the power to encourage reasonable economic development in our communities while at the same time assuring equality in our taxing policies.

I thank you for your rapid response and I strongly encourage adoption of these amendments.

Sincerely yours,

*Dennis L. McCarty*

Dennis L. McCarty

DLM:jd

**Sec. 29.45.010. Property tax.** (a) A unified municipality may levy a property tax. A borough may levy

- (1) an areawide property tax for areawide functions;
- (2) a nonareawide property tax for functions limited to the area outside cities;
- (3) a property tax in a service area for functions limited to the service area.

(b) A home rule or first class city may levy a property tax subject to AS 29.45.550 — 29.45.560. A second class city may levy a property tax subject to AS 29.45.590.

(c) If a tax is levied on real property or on personal property, the tax must be assessed, levied, and collected as provided in this chapter. (§ 12 ch 74 SLA 1985)

**NOTES TO DECISIONS**

**Imposition of higher property tax mill rate on oil and gas invalid.** — City's imposition of a higher property tax mill rate on oil and gas property than on other property in the city, for the purpose of paying the cost of providing oil spill prevention and response services, was invalid, because the tax violated AS 43.56.010(b), which specifically prohibits a municipal tax rate higher than that which applies to "other property taxable by the municipality." *City of Valdez v. State, Dep't of Community & Regional Affairs*, 793 P.2d 532 (Alaska 1990).

**Collateral references.** — 71 Am. Jur. 2d, *State and Local Taxation*, § 201 et seq.; 72 Am. Jur. 2d, *State and Local Taxation*, §§ 759-772. 64 C.J.S., *Municipal Corporations*, § 1978 et seq.; 84 C.J.S., *Taxation*, § 57 et seq.

**Sec. 29.45.020. Taxpayer notice.** (a) If a municipality levies and collects property taxes, the governing body shall provide the following notice:

**"NOTICE TO TAXPAYER**

For the current fiscal year the (city)(borough) has been allocated the following amount of state aid for school and municipal purposes under the applicable financial assistance Acts:

PUBLIC SCHOOL FOUNDATION PROGRAM ASSISTANCE (AS 14.17)	\$
STATE AID FOR RETIREMENT OF SCHOOL CONSTRUCTION DEBT (AS 14.11.100)	\$
MUNICIPAL TAX RESOURCE EQUALIZATION ASSISTANCE (AS 29.60.010 — 29.60.080)	\$
STATE AID FOR MISCELLANEOUS MUNICIPAL SERVICES (AS 29.60.100 — 29.60.180)	\$
TOTAL AID	\$

## NOTES TO DECISIONS

Applied in *Kenai Peninsula Borough v. Cook Inlet Region, Inc.*, 807 P.2d 487 (Alaska 1991).

**Sec. 29.45.200. Board of equalization.** (a) The governing body sits as a board of equalization for the purpose of hearing an appeal from a determination of the assessor, or it may delegate this authority to one or more boards appointed by it. An appointed board may be composed of not less than three persons, who shall be members of the governing body; municipal residents, or a combination of members of the governing body and residents. The governing body shall by ordinance establish the qualifications for membership.

(b) The board of equalization is governed in its proceedings by rules adopted by ordinance that are consistent with general rules of administrative procedure. The board may alter an assessment of a lot only pursuant to an appeal filed as to the particular lot.

(c) Notwithstanding other provisions in this section, a determination of the assessor as to whether property is taxable under law may be appealed directly to the superior court. (§ 12 ch 74 SLA 1985)

**Opinions of attorney general.** — acts as an administrative, not a legislative, body. 1965 Op. Att'y Gen. No. 7, decided under former, similar law.  
When the borough assembly functions as a board of equalization or adjustment, it

## NOTES TO DECISIONS

Board of equalization is administrative agency within meaning of Appellate Rule 45. — See *Winegardner v. Greater Anchorage Area Borough*, 534 P.2d 541 (Alaska 1975), decided under former, similar law.

Applied in *Kenai Peninsula Borough v. Cook Inlet Region, Inc.*, 807 P.2d 487 (Alaska 1991).

**Sec. 29.45.210. Hearing.** (a) If an appellant fails to appear, the board of equalization may proceed with the hearing in the absence of the appellant.

(b) The appellant bears the burden of proof. The only grounds for adjustment of assessment are proof of unequal, excessive, improper, or under valuation based on facts that are stated in a valid written appeal or proven at the appeal hearing. If a valuation is found to be too low, the board of equalization may raise the assessment.

(c) The board of equalization shall certify its actions to the assessor within seven days. Except as to supplementary assessments, the assessor shall enter the changes and certify the final assessment roll by June 1.

(d) An appellant or the assessor may appeal a determination of the board of equalization to the superior court as provided by rules of court applicable to appeals from the decisions of administrative agen-

cies. Appeals are heard on the record established at the hearing before the board of equalization. (§ 12 ch 74 SLA 1985)

#### NOTES TO DECISIONS

**Authority of supreme court.** — The supreme court may substitute its judgment for that of the board of equalization and that of the superior court in determining the legal question of taxpayer's interest. *Ben Lomond, Inc. v. Fairbanks N. Star Borough Bd. of Equalization*, 760 P.2d 508 (Alaska 1988).

**Sec. 29.45.220. Supplementary assessment rolls.** The assessor shall include property omitted from the assessment roll on a supplementary roll, using the procedures set out in this chapter for the original roll. (§ 12 ch 74 SLA 1985)

#### NOTES TO DECISIONS

**Erroneous omissions from assessment roll do not invalidate all taxes.** — The omission of property from an assessment roll, through error of judgment or of law, will not invalidate all taxes, thus practically putting an end to the operations of government. *Valentine v. City of Juneau*, 36 F.2d 904 (9th Cir. 1929), decided under former, similar law.

**Statutory language requiring adherence to "procedures . . . for the original roll"** addresses manner in which borough must apprise taxpayer of his tax lia-

bility and procedures for review of assessment rather than time as of which a supplemental assessment roll must be prepared. *Alascom, Inc. v. North Slope Borough*, 659 P.2d 1175 (Alaska 1983), decided under former, similar law.

**Escaped property.** — A municipality could assess a warehouse addition as escaped property even though it assessed and taxed other improvements on the land for the four tax years in question. *Municipality of Anchorage v. Alaska Distributions Co.*, 725 P.2d 692 (Alaska 1986).

**Sec. 29.45.230. Tax adjustments on property affected by a natural disaster.** (a) The municipality may provide for assessment or reassessment and reduction of taxes for property destroyed, damaged, or otherwise reduced in value as a result of a natural disaster.

(b) An assessment or reassessment under this section may be made by the assessor only upon the receipt of a sworn statement of the taxpayer that losses exceed \$1,000. A reduction of taxes may be made only on losses in excess of \$1,000 for the remainder of the year following the disaster. On reassessment, the municipality shall recompute this tax and refund taxes that have already been paid.

(c) The municipality shall give notice of assessment or reassessment under this section and shall hold an equalization hearing as provided in this chapter, except that a notice of appeal must be filed with the board of equalization within 10 days after notice of assessment or reassessment is given to the person appealing. Otherwise, the right of appeal ceases unless the board finds that the taxpayer is unable to comply.

(d) In enacting an ordinance or resolution authorized by this section the municipality may, consistent with this section, prescribe proce-

**CS FOR SENATE BILL NO. 191( )**  
**IN THE LEGISLATURE OF THE STATE OF ALASKA**  
**EIGHTEENTH LEGISLATURE - FIRST SESSION**

BY

Offered:

Referred:

Sponsor(s): SENATORS KERTTULA, Halford

**A BILL**

**FOR AN ACT ENTITLED**

1 "An Act relating to certain municipal property tax procedures, to municipal  
 2 property tax limitations, and to optional exemptions from municipal property  
 3 taxes; and providing for an effective date."

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

5 \* Section 1. AS 29.10.200(41) is amended to read:

6 (41) AS 29.45.010 - 29.45.570, except AS 29.45.090(e) (property taxes)

7 \* Sec. 2. AS 29.45.010 is amended by adding a new subsection to read:

8 (d) All municipal bodies shall make procedures, restrictions, conditions,  
 9 formulas, or other methods used to assess a property tax available to a member of the  
 10 public on request under reasonable rules during regular business hours.

11 \* Sec. 3. AS 29.45.050(b) is amended to read:

12 (b) A municipality may by ordinance

13 (1) classify boats and vessels for the purposes of taxation and may  
 14 establish the assessed valuation of boats and vessels on the basis of their registered or

1           certificated net tonnage;

2                       (2) classify and exempt from taxation

3                               (A) the property of an organization not organized for business  
4                               or profit-making purposes and used exclusively for community purposes if the  
5                               income derived from rental of that property does not exceed the actual cost to  
6                               the owner of the use by the renter;

7                               (B) historic sites, buildings, and monuments;

8                               (C) land of a nonprofit organization used for agricultural  
9                               purposes if rights to subdivide the land are conveyed to the state and the  
10                              conveyance includes a covenant restricting use of the land to agricultural  
11                              purposes only; rights conveyed to the state under this subparagraph may be  
12                              conveyed by the state only in accordance with AS 38.05.069(c);

13                              (3) exempt personal property from taxation;

14                              (4) exempt business inventories from taxation;

15                              (5) classify as to type and exempt or partially exempt any or all types  
16                              of motor vehicles from taxation;

17                              (6) exempt or partially exempt from taxation mobile home parks  
18                              and recreational vehicle parks;

19                              (7) exempt or partially exempt from taxation parking lots;

20                              (8) exempt or partially exempt from taxation real property used for  
21                              greenbelts;

22                              (9) exempt or partially exempt from taxation for a period not to  
23                              exceed three years that portion of the increase in assessed value of real property  
24                              attributable to an improvement made to a historical building.

25       \* Sec. 4. AS 29.45.090 is amended by adding a new subsection to read:

26                              (e) In addition to the limitations under AS 29.45.080 and (a) - (d) of this  
27                              section, a general law municipality may by ordinance, adopted by the governing body  
28                              or through the initiative process, impose limitations on the amount of property taxes  
29                              that may be levied by the municipality. Notwithstanding AS 29.26.190(a), a tax limit  
30                              ordinance adopted by an initiative may only be repealed by a referendum. A  
31                              referendum repealing a tax limit ordinance may be adopted at any time.

1 \* Sec. 5. AS 29.45.210(b) is amended to read:

2 (b) The assessor [APPELLANT] bears the burden of proof. The only grounds  
3 for adjustment of assessment are [PROOF OF] unequal, excessive, improper, or under  
4 valuation [BASED ON FACTS THAT ARE STATED IN A VALID WRITTEN  
5 APPEAL OR PROVEN AT THE APPEAL HEARING]. If a valuation is found to be  
6 too low, the board of equalization may raise the assessment.

7 \* Sec. 6. AS 29.45.800 is amended to read:

8 Sec. 29.45.800. APPLICABILITY OF PROPERTY TAX PROVISIONS  
9 [AS 29.45.010 - 29.45.560]. AS 29.45.010 - 29.45.560, except AS 29.45.090(e), apply  
10 to home rule and general law municipalities. AS 29.45.090(e) applies to general law  
11 municipalities.

12 \* Sec. 7. This Act takes effect January 1, 1994.

**DIVISION OF LEGAL SERVICES**

**LEGISLATIVE AFFAIRS AGENCY  
STATE OF ALASKA**

(907) 465-3867 or 465-2450  
FAX (907) 465-2029  
Mail Stop 3101

130 Seward Street, Suite 409  
Juneau, Alaska 99801-2105

MEMORANDUM

April 21, 1993

**SUBJECT:** Municipal property tax limitations (SB 191)  
**TO:** Senator Jay Kerttula  
**FROM:** Tamara Brandt Cook  
Director *TBC*

APR 21 1993

Here is the sectional summary you requested of SB 191.

Sec. 1. Provides that AS 29.45.090(e), added in sec. 2 of the bill, does not apply as a home rule limitation.

Sec. 2. Permits a general law municipality to impose limitations on the amount of property taxes that may be levied. The ordinance may be adopted by the governing body or through the initiative process. If the ordinance is adopted through the initiative process, it may be repealed only by referendum--that is, the governing body may not adopt an ordinance repealing the tax limit. Bear in mind that under AS 29.45.100, any tax limit imposed under the authority of this new subsection will not apply to taxes levied to pay the principal and interest on bonds.

Sec. 3. The general statute on applicability of tax statutes is modified to take into account the fact that the new tax limitation provisions applies to general law municipalities and not to home rule municipalities.

Sec. 2. The effective date is tied to the beginning of the new calendar year.

TBC:pl  
93-319.plm

**SB**

**2022**

**SENATE COMMITTEE REPORT**  
FIRST COMMITTEE OF REFERRAL

DATE: 4/21/93

FURTHER: RESOURCES  
FINANCE

Date of 5-Day Notice: 1/5/94  
(in accordance with Uniform Rule 23)

DATE TURNED  
INTO OFFICE: 1/20/94

CRA Committee considered SB 202

"An Act relating to the removal, appropriation, and purchase of state water by municipalities; and providing for an effective date."

and recommends:

replace with \_\_\_\_\_ CS \_\_\_\_\_ ( )

same title  
 new title  
 technical title change  
(HB only)

attaches amendment(s)

adopts \_\_\_\_\_ Letter of Intent

further referral to the \_\_\_\_\_

do pass

do not pass

no recommendation

individual recommendations

**FISCAL NOTE INFORMATION**

Department	Date	Zero	Fiscal
Dept of Revenue	11/8/94	0	
Dept of NR	11/2/94		(0.5)
Dept of EC	11/3/94	0	

Department	Date	Zero	Fiscal

Appropriation No Fiscal Note

Governor's Bill with Previous Fiscal Notes (enter information above)

**DO PASS:**

Roll E. Crilly D. Pass  
Adin L. Taylor  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

**OTHER RECOMMENDATIONS:**

Roll E. Crilly NR  
Lee Adams - no Rec  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Roll E. Crilly

Chair: Signature and Recommendation

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO. SB 202

Revision Date: \_\_\_\_\_ Dept. Affected: Revenue  
 Title: removal, appropriation, and purchase of state water by BRU: Department-wide  
municipalities Component: \_\_\_\_\_  
 Sponsor: Sen. Miller  
 Requestor: Senate CRA COMPONENT SERIAL NO. \_\_\_\_\_

Expenditures/Revenues: (Thousands of Dollars)

	FY95	FY96	FY97	FY98	FY99	FY00
OPERATING						
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE FUND SOURCE:						
----------------------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year (FY94) impact: \$ 0.0 \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

Prepared by: Rod R. Mourant, Assistant Commissioner Phone: 465-2302  
 Division: Commissioner's Office Date: January 18, 1994  
 Approved by Commissioner: Darrel J. Rexwinkel Date: January 18, 1994  
 Agency: Revenue

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# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO. SB202

Revision Date: \_\_\_\_\_ Dept Affected: Natural Resources  
 Title: "An Act relating to the removal, appropriation, BRU: Resource Development  
and purchase of state water by municipalities:..." Component: Water Development  
 Sponsor: Senator Miller  
 Requestor: Senator Miller Component Serial No. 916

Expenditures/Revenues		(Thousands of Dollars)				
OPERATING EXPENDITURES	FY95	FY96	FY97	FY98	FY99	FY00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0.0	0.0	0.0	0.0	0.0	0.0
<b>CAPITAL EXPENDITURES</b>	0.0	0.0	0.0	0.0	0.0	0.0
<b>CHANGE IN REVENUES ( )</b>	(0.5)	(0.8)	(1.5)	(5.0)	(10.0)	(15.0)

FUND SOURCE		(Thousands of Dollars)				
1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	0.0	0.0	0.0	0.0	0.0	0.0

Estimate of any current year (FY94) cost: \$ None

POSITIONS		FY95	FY96	FY97	FY98	FY99	FY00
FULL-TIME		0	0	0	0	0	0
PART-TIME		0	0	0	0	0	0
TEMPORARY		0	0	0	0	0	0

**ANALYSIS:** (Attach a separate page if necessary)

The bill would release municipalities from paying the fee and from the responsibilities of metering water exported, record keeping, and reporting to DNR.

Prepared by: Gary Prokosh Phone: 762-2575  
 Division: Water Date: 12-Jan-94  
 Approved by Commissioner: [Signature] Date: 12-Jan-94  
 Agency: Natural Resources

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# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO. SB202

Revision Date: \_\_\_\_\_  
Title: Act relating to the removal, appropriation ... water  
Sponsor: Senator Miller  
Requestor: Governor's Office

Department Affected: Environmental Conservation  
BRU: Commissioner's Office  
Component: \_\_\_\_\_

COMPONENT SERIAL NO. \_\_\_\_\_

Expenditures/Revenues: (Thousands of Dollars)

OPERATING EXPENDITURES	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES	0.0	0.0	0.0	0.0	0.0	0.0
TRAVEL	0.0	0.0	0.0	0.0	0.0	0.0
CONTRACTUAL	0.0	0.0	0.0	0.0	0.0	0.0
SUPPLIES	0.0	0.0	0.0	0.0	0.0	0.0
EQUIPMENT	0.0	0.0	0.0	0.0	0.0	0.0
LAND&STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	0.0	0.0	0.0	0.0
<b>TOTAL OPERATING</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

CAPITAL EXPENDITURES	0.0	0.0	0.0	0.0	0.0	0.0
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CHANGE IN REVENUES ( )	0.0	0.0	0.0	0.0	0.0	0.0
------------------------	-----	-----	-----	-----	-----	-----

**FUND SOURCE**

1002 Federal Receipts	0.0	0.0	0.0	0.0	0.0	0.0
1003 GF Match	0.0	0.0	0.0	0.0	0.0	0.0
1004 GF	0.0	0.0	0.0	0.0	0.0	0.0
1005 GF/Program Receipt	.0	.0	.0	.0	.0	.0
1006 GF/MHTIA	0.0	0.0	0.0	0.0	0.0	0.0
Other	0.0	0.0	0.0	0.0	0.0	0.0
<b>TOTAL</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>

Estimate of any current year (FY94) cost: \$ 0.0

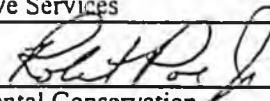
**POSITIONS:**

FULL-TIME	0.0	0.0	0.0	0.0	0.0	0.0
PART-TIME	0.0	0.0	0.0	0.0	0.0	0.0
TEMPORARY	0.0	0.0	0.0	0.0	0.0	0.0

ANALYSIS: (Attach a separate page if necessary.)

Prepared by: Bob Poe RGP  
Division: Information & Administrative Services

Phone: 465-5010  
Date: 1/12/94

Approved by Commissioner:   
Agency: Department of Environmental Conservation

Date: 1/13/94

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**DRAFT  
MUNICIPALITY OF ANCHORAGE  
POSITION PAPER**

**SB 202**

**EXISTING STATUTE**

The existing statute is premised on the hydrological cycle such that any amount of water, taken from a hydrologic unit, is used in the same general area and therefore returned to the same unit from whence it came.

The statute says that if a quantity of water, greater than five thousand gallons, is removed from one hydrologic unit to another, then the Commissioner must make a finding that the water may be removed, in which case a water conservation fee must be paid.

**SB 202'S CHANGES**

SB 202 will change the statute by exempting municipalities from these provisions. Currently, there are several uses of water that involve transfer from one hydrologic unit to another. Tour ships in Southeast Alaska and the Kenai Peninsula, general cargo vessels like Tote and Sealand in Anchorage, take on water at one location and discharge at another. Also, the bottled water industry, which is just beginning in Alaska, exports to lower 48 and foreign markets. Any added fees for these operations would stifle the commerce we are trying to stimulate.

The MOA currently has production capacity for finished water that is double its demand. We receive a steady stream of inquiries from domestic and international contacts about the potential of bulk water exports from our treatment plant. Residents of each municipality pay for the collection, treatment and distribution of water through their monthly bills. Income from surplus production will allow water utilities to hold rates down, in the case of Anchorage, or to provide alternate income to the municipality.

According to the Department of Natural Resources, Division of Water, the statute was enacted to provide a framework for the state's effort to sell raw water in bulk. They did not intend to collect money from local governments, nor to present any obstacle to local governments' selling their water.

**The Municipality of Anchorage supports SB 202.**

(D) a description of state revenue and expenses related to activities under AS 46.15.035 and 46.15.037. (§ 1 ch 50 SLA 1966; am § 6 ch 104 SLA 1971; am § 50 ch 71 SLA 1972; am § 56 ch 106 SLA 1986; am § 30 ch 2 FSSLA 1992)

**Effect of amendments.** — The 1992 amendment, effective July 1, 1992, added paragraph (b)(5) and made a related stylistic change.

**Article 2. Appropriation and Use of Water.**

**Section**

35. Appropriation or removal of water out of hydrologic units to other hydrologic units; water conservation fee; reservation of water for fish

**Section**

37. Sale of water by the state  
133. Notices; objections

**Sec. 46.15.030. Water reserved to the people.**

**NOTES TO DECISIONS**

**Ownership of ground and surface waters, etc.**

Groundwater is not the "owned property" of an insured and as such does not fall within the "owned property" exclusion of a policy. *Mapco Alaska Petro., Inc. v. Central Nat'l Ins. Co.*, 784 F. Supp. 1454 (D. Alaska 1991).

Groundwater was not the "owned property" of the oil refinery contaminating it through spills and leaks and as such did not fall within the "owned property" exclusion of insurance policies issued to the refinery. *Mapco Alaska Petro., Inc. v. Central Nat'l Ins. Co.*, 795 F. Supp. 941 (D. Alaska 1991).

**Sec. 46.15.035. Appropriation or removal of water out of hydrologic units to other hydrologic units; water conservation fee; reservation of water for fish.** (a) Water may not be removed from the hydrologic unit from which it was appropriated to another hydrologic unit, inside or outside the state, without being returned to the hydrologic unit from which it was appropriated nor may water be appropriated for removal from the hydrologic unit from which the appropriation is sought to another hydrologic unit, inside or outside the state, without the water being returned to the hydrologic unit from which it is to be appropriated, unless the commissioner

(1) finds that the water to be removed or appropriated for removal is surplus to needs within the hydrologic unit from which the water is to be removed or appropriated for removal, including fishing, mining, timber, oil and gas, agriculture, domestic water supply, and other needs as determined by the commissioner;

(2) finds that the application for removal or appropriation for removal meets the requirements of AS 46.15.080; and

(3) assesses a water conservation fee under (b) of this section.

(b) The commissioner shall establish, by regulation, a water conservation fee for a use of water in which the water is removed from the hydrologic unit from which it was appropriated to another hydrologic

unit inside or outside the state, without the water being returned to the hydrologic unit from which it was appropriated. The fee established under this subsection shall be graduated to encourage the conservation of water.

(c) Except as provided in AS 46.15.090, and in addition to the requirements of (a) of this section, the commissioner may approve an application for removal or permit an appropriation for removal under (a) of this section of water from a lake, river, or stream that is used by fish for spawning, incubation, rearing, or migration, or ground water that significantly influences the volume of water in a lake, river, or stream that is used by fish for spawning, incubation, rearing, or migration, only if the commissioner reserves a volume of water in the lake or an instream flow in the river or stream for the use of fish and to maintain habitat for fish. The commissioner may adjust the volume of water reserved under this subsection if the commissioner, after public notice and opportunity to comment and with the concurrence of the commissioner of fish and game, finds that the best interests of the state are served by the adjustment. A reservation under this subsection

(1) of a volume of water or an instream flow for the use of fish and to maintain habitat for fish that is reserved under this section is withdrawn from appropriation;

(2) for fish from a lake, river, or stream, identified under AS 16.05.870 or identified in a Department of Fish and Game regional guide as being used by fish for spawning, incubation, rearing, or migration on or before the effective date of this section, has a priority date as of the effective date of this section;

(3) of water does not apply to an application for removal or appropriation for removal under AS 46.15.040 for nonconsumptive uses of water or for single family domestic use;

(4) is not subject to AS 46.15.145;

(5) of water does not apply to appropriations of ground water of 5,000 gallons or less a day unless the commissioner, in consultation with the Department of Fish and Game, determines that the appropriation may adversely affect fish habitat in a lake, river, or stream; the commissioner shall consider multiple appropriations of water for a single related use as a single appropriation for the purposes of this subsection.

(d) With respect to rivers and streams described in (c) of this section, the instream flow reservation shall be limited to the portion of the stream, including tributaries to the stream, at and downstream of the point of diversion or withdrawal. With respect to lakes described in (c) of this section, the reservation shall be limited to the lake from which the diversion or withdrawal is made, and the outlet and tributaries to the outlet flowing downstream.

(e) In this section,

(1) "fish" means a species of anadromous or freshwater fish that may be taken under regulations of the Board of Fisheries;

(2) "hydrologic unit" means a hydrologic subregion established by the United States Department of the Interior, Geological Survey, on the "Hydrologic Unit Map-1987, State of Alaska." (§ 31 ch 2 FSSLA 1992)

**Sec. 46.15.037. Sale of water by the state.** (a) The commissioner may provide for the sale of water by the state if

(1) the water has first been appropriated to the state in accordance with the requirements of this chapter; and

(2) the commissioner determines that

(A) the water is surplus to needs within the hydrologic unit from which it was appropriated, including fishing, mining, timber, oil and gas, agriculture, domestic water supply, and other needs as determined by the commissioner;

(B) the proposed sale of the water meets the requirements of AS 46.15.080; and

(C) the sale price of the water is based upon the fair market value of the water.

(b) A purchaser of water from the state under this section shall acquire only those contractual rights to the water set out in sale documents prepared by the commissioner except that a sale of water by the state does not constitute an appropriation of water under this chapter to the purchaser.

(c) If water to be sold by the state under (a) of this section, is to be removed from the hydrologic unit from which it was appropriated to another hydrologic unit, inside or outside the state, without being returned to the hydrologic unit from which it was appropriated, the commissioner may not sell the water unless the sale meets the requirements of (a)(2) of this section, a water conservation fee is assessed under AS 46.15.035, and, if the water to be sold is from a lake, river, or stream that is used by fish for spawning, incubation, rearing, or migration, or ground water that significantly influences the volume of water in a lake, river, or stream that is used by fish for spawning, incubation, rearing, or migration, the commissioner reserves a volume of water in the lake or an instream flow in the river or stream for the use of fish and to maintain habitat for fish. The commissioner may adjust the volume of water reserved under this subsection if the commissioner, after public notice and opportunity to comment and with the concurrence of the commissioner of fish and game, finds that the best interests of the state are served by the adjustment. A reservation under this subsection

(1) of a volume of water or an instream flow for the use of fish and to maintain habitat for fish that is reserved under this section is withdrawn from appropriation;

# Alaska State Legislature

SENATOR  
MIKE MILLER

P.O. Box 55094  
North Pole, Alaska 99705  
(907) 488-0862

White in Incaan  
State Capitol  
Juneau, Alaska  
99801-1182  
(907) 465-4976

Senate District Q

## Senate

To: Senate Community & Regional Affairs Committee

From: Senator Mike Miller

Re: Senate Bill 202 - "An Act relating to the removal, appropriation and purpose of state water by municipalities"

Date: January 12, 1994

---

### Sponsor Statement

Senate Bill 202 would allow the state to issue permits to municipalities to sell water.

Under current statute municipalities are required to pay a water conservation fee as well as the fair market value cost of the water itself before selling/exporting the resource to another entity. This legislation would eliminate those requirements.

I would appreciate your support for this measure.

**SB**

**203**

FIRST COMMITTEE OF REFERRAL

*Final*

DATE: 4/21/93

FURTHER: FINANCE

Date of 5-Day Notice: 1/19/94  
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 2-10-94

CRA Committee considered SB 203

"An Act requiring unified municipalities to provide police protection and law enforcement services; and providing for an effective date."

and recommends:

replace with \_\_\_\_\_ CS SB 203 (CRA)

- same title
- new title
- technical title change (HB only)

attaches amendment(s)

adopts \_\_\_\_\_ Letter of Intent

further referral to the \_\_\_\_\_

do pass

do not pass

no recommendation

individual recommendations

FISCAL NOTE INFORMATION

	Department	Date	Zero	Fiscal
CS	DPS	2/10/94		\$1,20.7
SB	DPS	10/5/93	✓	

Department	Date	Zero	Fiscal

Appropriation No Fiscal Note

Governor's Bill with Previous Fiscal Notes (enter information above)

DO PASS.

*Al Adams*

OTHER RECOMMENDATIONS:

*Robin L Taylor No Rec.*

*Loren J. Alman No Rec.*

*Paul J. Haroff No Rec.*

~~*John S. [unclear] No Rec.*~~

*Roll E. [unclear] No Rec.*

Chair: Signature and Recommendation

# Alaska State Legislature

Senator Tim Kelly, Chair  
 Senator Steve Rieger, Vice Chair  
 Senator Drue Pearce  
 Senator Judy Sato  
 Senator Georgianna Lincoln



SENATE LABOR AND COMMERCE  
 COMMITTEE

STATE CAPITOL, SUITE 101  
 JUNEAU, ALASKA 99801-1132  
 PHONE: (907) 465-3822  
 FAX: (907) 165-3756

3111 C STREET, SUITE 550  
 ANCHORAGE, ALASKA 99503  
 (907) 561-7612

## POSITION PAPER FOR SB 203:

### REQUIRING UNIFIED MUNICIPALITIES TO PROVIDE POLICE PROTECTION AND LAW ENFORCEMENT AREAWIDE

SB 203, introduced by the Senate Labor & Commerce Committee at the request of the Municipality of Anchorage, would require unified municipalities to provide law enforcement services on an areawide basis.

There are three unified municipalities in Alaska: Anchorage, Juneau, and Sitka. Both Juneau and Sitka currently provide areawide police coverage. The Municipality of Anchorage provides police service to approximately 80% of Anchorage. Hillside and portions of East South Anchorage have repeatedly rejected paying for police coverage, most recently this past April in municipal elections. (The Basher area and Southeast Midtown did vote to join the police service area effective January 1, 1994.)

The issues are public safety and equity among Anchorage's residents. As of this past summer, the State Troopers are not directly hooked up to the city's new enhanced 911 system and emergency response will be severely hampered. This is particularly alarming given that there are seven elementary and two secondary schools in the non-service area. The current system on the hillside, in which police officers respond to a call only if there is a car available, does not provide sufficient protection for the hundreds of teachers and students in that area. It is ironic that residents of Hillside and East South Anchorage want the rest of the city to help pay for their new schools, but they won't contribute to police coverage for them.

The second issue is simple fairness. While these residents do not help pay as does the rest of Anchorage's residents, they receive free emergency back-up from the Anchorage police department and State Troopers at their homes. Moreover they receive the benefit of regular free service when working, shopping, or engaging in other activity while in the rest of the city. It's time they pay for these services.

If enacted, this legislation would override any municipal charter prohibitions or local area vote.

**BILL NO:** SB 203

**DATE:** October 5, 1993

**TITLE:** "An Act requiring unified municipalities to provide police protection enforcement services. . ."

**CONTACT:** C.E. Swackhammer  
Deputy Commissioner  
465-4322

SB 203 states that a unified municipality shall provide police protection and law enforcement services within the entire area of the municipality. This legislation adds police protection to the list of provisions limiting home rule powers and the bill provides that the municipality has until January 1, 1994 to begin providing services.

In SB 203 the legislature finds that

- 1) the provision of police protection and law enforcement services is a fundamental responsibility of government;
- 2) unified municipalities should assume this responsibility by providing for police protection and law enforcement throughout their jurisdiction on a uniform basis; and
- 3) the cost of police protection and law enforcement should be paid from general municipal revenues and borne by the residents uniformly.

This legislation can help to contain growth in calls for Trooper services and improve the chances of being able to reallocate some trooper resources to critical traffic and other enforcement areas.

Reductions to the budget of the Alaska State Troopers have been made in prior years that were directed toward reducing services to local governments. Between FY86 and FY88 significant reductions were made to the budget of the Alaska State Troopers which included the loss of 46 positions, a portion of which were directly attributable to the legislature's desire to limit service to unified municipalities. Legislative Intent statements included in the FY86 and FY 92 budgets are representative of the reasons provided for the reductions:

"IT IS THE INTENT OF THE LEGISLATURE THAT ALASKA STATE TROOPER SERVICES SHALL NOT BE PROVIDED AFTER JULY 1,1987 TO THOSE ORGANIZED CITIES, BOROUGHs, AND MUNICIPALITIES WHICH HAVE POLICE POWERS." (FY86 short form, page 35)

"IT IS THE INTENT OF THE LEGISLATURE THAT THE ALASKA STATE TROOPER POSITIONS BE ELIMINATED FROM THE HILLSIDE SERVICE AREA BY OCTOBER 1,1991." (FY92 short form, page 37-A)

Passage of Senate Bill 203 could help allow AST to more appropriately address its traffic enforcement responsibilities with the goal of reducing fatal and serious injury accidents.

The Department of Public Safety supports legislation which requires a unified municipality to provide police protection to the residents of the municipality.



---

Richard L. Burton  
Commissioner

# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO: SB 203

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: "An act requiring unified municipalities to provide police protection and law enforcement." BRU: Alaska State Troopers  
 Sponsor: Senate Labor and Commerce Component: Detachments  
 Requestor: Senate Community & Regional Affairs COMPONENT SERIAL NO. 799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>REVENUE FUND SOURCE:</b>	-0-	-0-	-0-	-0-	-0-	-0-

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF						
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

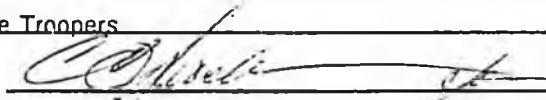
**POSITIONS:**

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year (FY 94) impact: \$ \_\_\_\_\_

ANALYSIS: (Attach a separate page if necessary.)

No fiscal impact is anticipated.

Prepared By: Francis C. Allan Phone: 269-5691  
 Division: Alaska State Troopers Date: 10/5/93  
 Approved by Commissioner:  Date: 10/5/93  
 Agency: Richard I. Burton, Dept. of Public Safety

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# FISCAL NOTE

STATE OF ALASKA  
1994 LEGISLATIVE SESSION

BILL NO: CSSB 203(CRA)

Revision Date: \_\_\_\_\_ Dept. Affected: Public Safety  
 Title: "An Act relating to police protection  
service areas in municipalities." BRU: Alaska State Troopers  
 Component: Detachments  
 Sponsor: (S) Labor & Commerce by Request  
 Requestor: (S) Community & Regional Affairs COMPONENT SERIAL NO. 799

**EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)**

OPERATING	FY 95	FY 96	FY 97	FY 98	FY 99	FY 00
PERSONAL SERVICES	86.7	417.4	785.6	785.6	785.6	785.6
TRAVEL	22.0	38.8	33.0	33.0	33.0	33.0
CONTRACTUAL	45.0	61.2	146.4	146.4	146.4	146.4
SUPPLIES	7.0	35.5	13.2	13.2	13.2	13.2
EQUIPMENT	0.0	289.2	0.0	0.0	0.0	0.0
LAND & STRUCTURES	0.0	0.0	0.0	0.0	0.0	0.0
GRANTS, CLAIMS	0.0	0.0	0.0	0.0	0.0	0.0
MISCELLANEOUS	0.0	0.0	146.7	146.7	146.7	146.7
<b>TOTAL OPERATING</b>	<b>160.7</b>	<b>842.1</b>	<b>1,124.9</b>	<b>1,124.9</b>	<b>1,124.9</b>	<b>1,124.9</b>

CAPITAL EXPENDITURES						
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CHANGE IN REVENUES ( '006 )	2,101.4	2,782.8	3,065.6	3065.6	3,065.6	3,065.6
<small>Revenue Code</small>						

**FUNDING: (Thousands of Dollars)**

1002 Federal Receipts						
1003 GF Match						
1004 GF	160.7	842.1	1,124.9	1,124.9	1,124.9	1,124.9
1005 GF/Program Receipts						
1006 GF/MHTIA						
Other						
<b>TOTAL</b>	<b>160.7</b>	<b>842.1</b>	<b>1,124.9</b>	<b>1,124.9</b>	<b>1,124.9</b>	<b>1,124.9</b>

Estimate of current year (FY 94) impact: \$ \_\_\_\_\_

**POSITIONS:**

FULL-TIME	0	11	12	12	12	12
PART-TIME	0	0	0	0	0	0
TEMPORARY	3	3	0	0	0	0

ANALYSIS: (Attach a separate page if necessary.)

See attached analysis.

2/19/94  
 Prepared By: Francis Allan Phone: (907) 269-5691  
 Division: Alaska State Troopers Date: 02/10/94  
 Approved by Commissioner: Richard J. Burton Date: 02/10/94  
 Agency: Richard J. Burton, Dept. of Public Safety

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Senate Bill - CSSB 203(CRA)

Assumptions

Page 2 of 12

The area of Anchorage known as the Hillside (to include other areas such as Girdwood and Indian) is the home of approximately 20,000 citizens, a population equivalent to a small town. Prior to determining the size of law enforcement presence, demographics must be reviewed. This area is primarily residential, with many small businesses and some light manufacturing. There is one junior high and five elementary schools in the area. There are nine bars in the area from Indian to Girdwood. The majority of the population is single family residences in the mid to upper income levels.

Suitable patrol presence for the entire Anchorage Post is four units per shift, with a supervisor who is proactive and provides occasional initial response as well as backup for the four primary patrol units. This is the minimum adequate coverage for the entire Post area (Girdwood south to Turnagain, Hillside, and north to the Palmer Patrol border, not including investigative follow up units) for full service response. Eleven additional Troopers are necessary to increase police services to this level.

Administration, supervision, and dispatch of the unit will take place with the current staff assigned to the Anchorage Post. Billing would take place to the percentage of time spent in the Hillside/Girdwood area (excluding highway work) by the existing positions responding to the Hillside/Girdwood area. Sixty percent of the current Anchorage Post time (10 Troopers) would be billed to the Hillside/Girdwood area, 30% of the Dispatch time would be billed to the Hillside/Girdwood, and eleven additional Troopers would be billed to bring the area to full service response. Three of these new eleven Troopers would be assigned to investigative follow-up, along with one additional clerk that would be required to process the paperwork generated for prosecution purposes.

The other duties that make up the 40% of Anchorage Post work not Hillside/Girdwood related are patrol and accident investigation on the highway system, search and rescues, response to the community of Tyonek, prisoner transport, criminal response to the correctional facilities, API, McLaughlin Youth Center, and the courthouse; these duties will be handled by the remainder (40%, six troopers) of the current Anchorage Post.

Costs specifically associated with individual positions include the indirect management administrative cost of 15%.

**FY95 COSTS:**

	<u>Recruiting Costs*</u>
Personal Services	86.7
Travel	22.0
Contractual	45.0
Supplies	7.0
Equipment	<u>0.0</u>
<b>TOTAL</b>	<b>160.7</b>

\* Based upon actual expenditures incurred in recruiting for Academy Class # 42. Costs include two non-perm background investigators; one for 9 months, one for 3 months, and a non-perm Clerk Typist for 12 months (PACS 12-#128, 12-#127 and 12-#126).

**FY96 COSTS:**

	<u>Recruiting Costs<sup>(1)</sup></u>	<u>Academy &amp; FTO Costs<sup>(2)</sup></u>	<u>Initial Equip.<sup>(3)</sup></u>	<u>Total</u>
Personal Services	73.3	344.1	0.0	417.4
Travel	14.0	24.8	0.0	38.8
Contractual	25.0	36.2	0.0	61.2
Supplies	2.0	33.5	0.0	35.5
Equipment	<u>0.0</u>	<u>5.8</u>	<u>283.4</u>	<u>289.2</u>
<b>TOTAL</b>	<b>114.3</b>	<b>444.4</b>	<b>283.4</b>	<b>842.1</b>

(1) Personal Services includes two non-permanent background investigators for 6 months and one non-permanent Clerk Typist III for 6 months.

(2) See page 9 of 11. Costs for 11 recruits while at the Academy and during Field Officer Training.

(3) See Base Cost sheets. Cost of equipment is not repeated in future years.

**FY97 thru FY00 COSTS:**

	<u>Invest.</u> <u>x 3</u>	<u>Troopers</u> <u>x 8</u>	<u>CT III</u> <u>x 1</u>	<u>Total</u>
Personal Services	214.9	535.4	35.3	785.6
Travel	9.0	24.0	0.0	33.0
Contractual	26.5	118.3	1.6	146.4
Supplies	2.9	7.7	2.6	13.2
Equipment	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>	<u>0.0</u>
<b>TOTAL</b>	<b>253.3</b>	<b>685.4</b>	<b>39.5</b>	<b>978.2</b>

Management and Administration Overhead 15%

146.7

**TOTAL**

**1,124.9**

INVESTIGATOR I  
Anchorage  
Base Cost  
(PACS 12-#121, #122, #123)

PERSONAL SERVICES

Salary - Range 77, Step A, including 120 hours of overtime	\$49,927	
Benefits	<u>21,704</u>	
Total Personal Services		\$71,631

TRAVEL AND PER DIEM

Average - Training, transfer costs, etc.		3,000
--	--	-------

CONTRACTUAL

Telephone, postage, \$85 per mo	1,020	
Photo processing, \$40 per mo	480	
PSEA Physical exam, average	325	
HWCF Vehicle, Class 116, yearly operating/replacement costs per SEF	<u>7,020</u>	
Total Contractual		8,845

SUPPLIES AND MATERIALS

Replacement uniforms, jackets, hats handcuffs, etc. \$2,091 x 15% replaced yearly	314	
Film supplies, office supplies	325	
Vehicle accessories - blanket, tire chains, snow tires, flares, etc.	<u>325</u>	
Total Supplies		964

EQUIPMENT

Vehicle - SEF Class 116, unmarked	16,800	
Car radio with siren	3,000	
Portable radio	2,000	
Office furniture, desk, chair, etc.	1,100	
Firearms - S&W .4006 & Rem 870P	<u>782</u>	
Total Equipment		<u>23,682</u>

<b>TOTAL COST</b>		<b>\$108,122</b>
-------------------	--	------------------

STATE TROOPER  
 Anchorage  
 Base Cost  
 (PACS #113, #114, #115, #116, #117, #118, #119, #120)

PERSONAL SERVICES

Salary - Range 76, Step A		
including 120 hours of overtime	\$46,418	
Benefits	<u>20,506</u>	
Total Personal Services		\$66,924

TRAVEL AND PER DIEM

Average - Training, transfer costs, etc.		3,000
--	--	-------

CONTRACTUAL

Telephone, postage, \$85 per mo	1,020	
Photo processing, \$40 per mo	480	
PSEA Physical exam, average	325	
HWCF Vehicle, Class 115, yearly operating/replacement costs per SEF	<u>12,960</u>	
Total Contractual		14,785

SUPPLIES AND MATERIALS

Replacement uniforms, jackets, hats handcuffs, etc.		
\$2,091 x 15% replaced yearly	314	
Film supplies, office supplies	325	
Vehicle accessories - blanket, tire chains, snow tires, flares, etc.	<u>325</u>	
Total Supplies		964

EQUIPMENT

Vehicle - SEF Class 116, unmarked	20,000	
Car radio	2,100	
Portable radio	2,000	
Office furniture, shared	500	
Firearms - S&W .4006 & Rem 870P	<u>782</u>	
Total Equipment		<u>25,382</u>

<b>TOTAL COST</b>		<b>\$111,055</b>
-------------------	--	------------------

CLERK TYPIST III  
Anchorage  
Base Cost  
(PACS 12-#124)

PERSONAL SERVICES

Salary - Range 8, Step A		
including 60 hours of overtime	\$23,212	
Benefits	<u>12,047</u>	
Total Personal Services		\$35,259

CONTRACTUAL

Telephone, postage, \$50 per mo	600	
Repair and maintenance on microcomputer	500	
Utilities	<u>500</u>	
Total Contractual		1,600

SUPPLIES AND MATERIALS

Computer paper	500	
Registration forms	1,000	
Stationery, copier paper, etc.	<u>1,100</u>	
Total Supplies		2,600

EQUIPMENT

Desk	500	
Chair	225	
Computer table	600	
Microcomputer, printer, software	<u>8,000</u>	
Total Equipment		<u>9,325</u>

**TOTAL COST**

**\$ 48,784**

DEPARTMENT OF PUBLIC SAFETY  
Per Recruit Cost of an Academy Class and FTO  
FY96

Assumptions:

Length in weeks = 15  
Length in days = 106  
Start date = 01/08/96

**PERSONAL SERVICES -**

Recruit Salaries 6 months (Academy & FTO) \$ 31,285

**TRAVEL -** Cost of airfare to/from Sitka

750

Instructors, non-Academy staff.

Pro-rated cost per student

1.500

Subtotal

2,250

**CONTRACTUAL -**

Meals, Sheldon Jackson, \$18 per day x 106

1,908

Gym/pool, \$2 per day x 56 days

112

Firing Range

80

Lodging, \$7 per day x 106 days

742

Facilities, \$30.00 per week

450

Subtotal

3,292

**SUPPLIES -**

Various Academy Supplies, \$9 per day

954

Initial Trooper Issue

2,091

Subtotal

3,045

**EQUIPMENT -**

Replacement costs pro-rated per  
student, \$5 per day

530

**TOTAL COST PER STUDENT**

**\$ 40,402**

**ELEVEN STUDENTS =**

**\$ 444,422**

### REVENUE

	<u>FY95</u>	<u>FY96</u>	<u>FY97 - FY00</u>
1) Revenue from increased enforcement efforts associated with costs.	160.7	842.1	1,124.9
2) Existing Hillside enforcement effort* ( see page 11 of 12 ).	<u>1,940.7</u>	<u>1,940.7</u>	<u>1,940.7</u>
<b>TOTAL</b>	<b>2,101.4</b>	<b>2,782.8</b>	<b>3,065.6</b>

\* - Revenue from providing the existing State Trooper services to Hillside.

Note: Revenue collection will be done by the municipality, which will involve collecting the revenue noted above plus 4%, which will be retained as an administrative cost.

**CURRENT COST OF HILLSIDE SERVICE**

CLASS	PCN	Non-P.S. -		% (2)	TOTAL
		P.S. - FY95 Gov. Budget	FY95 Gov. Budget(1)		
Trooper	1068	\$80,009	\$18,749	0.60	\$59,254.80
Trooper	1071	80,364	18,749	0.60	59,467.80
Trooper	1131	70,026	18,749	0.60	53,265.00
Trooper	1185	70,026	18,749	0.60	53,265.00
Trooper	1211	97,580	18,749	0.60	69,797.40
Trooper	1234	67,903	18,749	0.60	51,991.20
Trooper	1254	86,125	18,749	0.60	62,924.40
Trooper	1337	72,148	18,749	0.60	54,538.20
Trooper	1371	76,004	18,749	0.60	56,851.80
Trooper	1376	86,665	18,749	0.60	63,248.40
Trooper	1484	83,874	18,749	0.60	61,573.80
Trooper	1497	70,026	18,749	0.60	53,265.00
Trooper	1499	86,125	18,749	0.60	62,924.40
Trooper	1612	70,026	18,749	0.60	53,265.00
Trooper	1657	94,381	18,749	0.60	67,878.00
Trooper	1666	91,981	18,749	0.60	66,438.00
Sgt	1037	107,839	12,809	0.60	72,388.80
Sgt	1128	100,867	12,809	0.60	68,205.60
Sgt	1356	95,059	12,809	0.60	64,720.80
F/Sgt	1027	97,196	12,809	0.60	66,003.00
CT III	1444	44,547	4,200	0.60	29,248.20
CT III	1527	40,993	4,200	0.60	27,115.80
Clerk IV	1380	44,864	4,200	0.60	29,438.40
RD II	1141	55,137	1,000	0.30	16,841.10
RD II	1171	53,741	1,000	0.30	16,422.30
RD II	1220	52,070	1,000	0.30	15,921.00
RD II	1299	55,742	1,000	0.30	17,022.60
RD II	1328	56,298	1,000	0.30	17,189.40
RD II	1331	54,888	1,000	0.30	16,766.40
RD II	1350	61,954	1,000	0.30	18,886.20
RD II	1402	53,403	1,000	0.30	16,320.90
RD II	1776	47,651	1,000	0.30	14,595.30
PD II	1052	50,269	1,000	0.30	15,380.70
RD III	1054	60,099	1,000	0.30	18,329.70
RD III	1403	52,952	1,000	0.30	16,185.60
RD III	1429	63,876	1,000	0.30	19,462.80
CCMC Spvsr	1404	58,636	1,000	0.30	17,890.80
Investigations (3)					143,250.00
<b>CURRENT HILLSIDE COST:</b>					<b>\$1,687,533.60</b>
Management and Administrative Overhead 15%					<u>253,130.04</u>
<b>TOTAL</b>					<b>\$1,940,663.64</b>
Rounding					<u>1940.7</u>

Footnotes for Page 11

- (1) Estimated non-personal services costs are similar to those detailed on pages 7 and 8.
- (2) Estimated percentage of effort currently directed at providing service to the Hillside area.
- (3) Based upon the history of the expenditures made by the Criminal Investigations Bureau during the past two years for major crimes occurring in the Hillside area. This involves an estimated four homicides per year.

02/09/1994 16:36:31 =====

02/09/94 Position Information Inquiry/Update 16:37:23

Position: 12-12#121 Project: 0 Salary Costs: 49,927.20  
Component: 12-62-01-J1-01-01 Benefits Costs: 21,703.83  
Scenario: 8 FY: 95 COLA %= 0.00 Total Costs: 71,631.03

-----  
Actuals not available (Status: UNKNOWN ) Retirement Code: P  
-----

° Step: A for 12.0 months & Step: B for 0.0 months (total: 12.00 )  
00/00/00 ° Merit Date; use merit defaults? N ( 0.0 @ & 0.0 @ )  
0 ° Class/Sched Prefix: 1 Schedule: 1A (actual: )  
° Bargaining Unit: AA Range: 77 (actual: )  
° Location Code: EBA Place: ANCHORAGE  
° Job Class Code: P7704 Title: CORPORAL PS  
° Seasonal Indic.: F Type: -

-----  
Optional Override Salary Rates:

Monthly Rate: 0.00 for 0.0 months & rate of 0.00 for 0.0 months  
Hourly Rate: 0.00 for 0.0 months Frozen at this rate? (Y/N): N

Premium Pay Items/Amounts Budgeted

	Item Cost	----- Actual Costs ----- Y.T.D.	Prior Year
Overtime Hours: 120.0	3,931.20	0	0
Graveyard Shift Diff. (months): 0.00	0.00	0	0
Swing Shift Diff. (months): 0.00	0.00	0	0
Hazard Pay (\$): 0.00	0.00	0	0
Sea Duty Pay (\$): 0.00	0.00	0	0
Standby Pay (\$): 0.00	0.00	0	0
Higher Class Work Pay (\$): 0.00	0.00		
Area Subsistence Pay (\$): 0.00	0.00	0	0
Additional Salary (\$): 576.00	576.00		
PLUS 0.00000 PERCENT C.O.L.A.	0.00		
	=====	=====	=====
Total Premium Pay Costs:	4,507.20	0	0

Press ENTER to update record; enter # or use PF key to go another screen:  
1=Position Inquiry/Update 2=Funding info 12=Exit w/o update Selection: 0

02/09/1994 16:39:39 =====

02/09/94 Position Information Inquiry/Update 16:40:44

Position: 12-12#113 Project: 0 Salary Costs: 46,418.40  
Component: 12-62-01-01-01-01 Benefits Costs: 20,505.60  
Scenario: 8 FY: 95 COLA %= 0.00 Total Costs: 66,924.00

-----  
Actuals not available (Status: UNKNOWN ) Retirement Code: P  
-----

00/00/00 \* Step: A for 12.0 months & Step: B for 0.0 months (total: 12.00 )  
0 \* Merit Date; use merit defaults? N ( 0.0 @ & 0.0 @ )  
\* Class/Sched Prefix: 1 Schedule: 1A (actual: )  
\* Bargaining Unit: AA Range: 76 (actual: )  
\* Location Code: EBA Place: ANCHORAGE  
\* Job Class Code: P7703 Title: STATE TROOPER  
\* Seasonal Indic.: F Type: -

-----  
Premium Pay Items/Amounts Budgeted

	Item Cost	--- . Actual Costs ---	
		Y.T.D.	Prior Year
Overtime Hours: 120.0	3,650.40	0	0
Graveyard Shift Diff. (months): 0.00	0.00	0	0
Swing Shift Diff. (months): 0.00	0.00	0	0
Hazard Pay (\$): 0.00	0.00	0	0
Sea Duty Pay (\$): 0.00	0.00	0	0
Standby Pay (\$): 0.00	0.00	0	0
Higher Class Work Pay (\$): 0.00	0.00		
Area Subsistence Pay (\$): 0.00	0.00	0	0
Additional Salary (\$): 576.00	576.00		
PLUS 0.00000 PERCENT C.O.L.A.	0.00		
	=====	=====	=====
Total Premium Pay Costs:	4,226.40	0	0

Press ENTER to update record; enter # or use PF key to go another screen:  
1=Position Inquiry/Update 2=Funding info 12=Exit w/o update Selection: 0\_

02/09/1994 16:37:55 =====

02/09/94 Position Information Inquiry/Update 16:39:02

Position: 12-12#124	Project: 0	Salary Costs: 23,212.20
Component: 12-62-01-01-01-01		Benefits Costs: 12,046.80
Scenario: 8 FY: 95	COLA %= 0.00	Total Costs: 35,259.00

-----  
Actuals not available (Status: UNKNOWN ) Retirement Code: A

```

00/00/00 0 Step: A for 12.0 months & Step: B for 0.0 months (total: 12.00 )
          0 Merit Date; use merit defaults? N ( 0.0 @ & 0.0 @ )
          0 Class/Sched Prefix: 1 Schedule: 1A (actual: )
          0 Bargaining Unit: GG Range: 08 (actual: )
          0 Location Code: EBA Place: ANCHORAGE
          0 Job Class Code: P1123 Title: CLERK TYPIST III
          0 Seasonal Indic.: F Type: -

```

Premium Pay Items/Amounts Budgeted		----- Actual Costs -----	
	Item Cost	Y.T.D.	Prior Year
Overtime Hours: 60.0	1,024.20	0	0
Graveyard Shift Diff. (months): 0.00	0.00	0	0
Swing Shift Diff. (months): 0.00	0.00	0	0
Hazard Pay (\$): 0.00	0.00	0	0
Sea Duty Pay (\$): 0.00	0.00	0	0
Standby Pay (\$): 0.00	0.00	0	0
Higher Class Work Pay (\$): 0.00	0.00		
Area Subsistence Pay (\$): 0.00	0.00	0	0
Additional Salary (\$): 0.00	0.00		
PLUS 0.00000 PERCENT C.O.L.A.	0.00		
	=====	=====	=====
Total Premium Pay Costs:	1,024.20	0	0

Press ENTER to update record; enter # or use PF key to go another screen:  
 1=Position Inquiry/Update 2=Funding info 12=Exit w/o update Selection: 0\_

**PHONE CALL**

FOR <u>Randy</u>	DATE <u>1/19/74</u>	TIME <u>5:30</u>	AM/PM <u>(P.M.)</u>
M. <u>MAYOR TOM FINK</u>			
OF <u>203</u>			PHONED
PHONE	AREA CODE	NUMBER	EXTENSION
MESSAGE <u>Does not support</u>			PLEASE CALL
<u>Reins (w/cept - supports</u>			WILL CALL AGAIN
<u>local opten - now AS by Kelly</u>			CAME TO SEE YOU
<u>Does not bill it it's the Re</u>			WANTS TO SEE YOU
SIGNED <u>Concept. AL</u>			Universal 18003



# Rank on the totem

The Commission on Salaries and Emoluments increased, effective Jan. 1, 1994, compensation for Assembly members to \$20,400 per year and for the chairman of the Assembly to \$23,400 per year. No increases were approved for members of the School Board or the Anchorage Telephone Utility Board. The mayor's salary will be the subject of the panel's Sept. 29 meeting.

The following list shows how the mayor compares with the top earners on the municipal payroll in 1992. (There are about 3,500 employees in all.)

Job title	Department	Pay and benefits
1. Mechanic foreman	ML&P	\$190,624
2. Journeyman mechanic	ML&P	183,329
3. General manager	ATU	146,036
4. Senior patrol officer	Police	144,310
5. Senior patrol officer	Police	139,461*
6. Senior patrol officer	Police	134,179
7. Senior patrol officer	Police	133,066
8. Senior patrol officer	Police	132,219
9. Superintendent	ML&P	128,773
10. Senior patrol officer	Police	126,868*
11. Superintendent	ML&P	125,874
12. Senior patrol officer	Police	125,046*
13. Data technician	ATU	125,093*
14. Senior patrol officer	Police	123,732
15. Senior patrol officer	Police	122,343
16. Paramedic supervisor	Fire	122,268
17. Mechanic's helper	ML&P	119,837*
18. Senior patrol officer	Police	119,623*
19. Foreman	ML&P	119,186
20. Foreman	ML&P	119,095
21. Captain	Fire	117,717*
22. Battalion chief	Fire	117,296*
23. Foreman	ML&P	116,973
24. Relay substn foreman	ML&P	116,903
25. Maint. technician	ML&P	116,599
26. Senior patrol officer	Police	116,490*
27. Maint. technician	ML&P	116,454
28. Mechanic foreman	ML&P	116,229
29. Senior patrol officer	Police	115,696
30. Captain	Fire	115,695*
31. Battalion chief	Fire	115,078*
32. Senior Captain	Fire	114,889*
33. Paramedic supervisor	Fire	114,274*
34. Superintendent	ML&P	114,228*
35. Lieutenant	Police	113,568*
36. Sergeant	Police	113,352*
37. Senior Captain	Fire	113,335*
38. Maint. technician	ML&P	113,071
39. Foreman	ML&P	112,965
40. Senior Captain	Fire	112,899*
41. Sergeant	Police	112,880*
42. Senior patrol officer	Police	112,623*
43. Senior patrol officer	Police	112,253*
44. Sergeant	Police	112,209
45. Senior patrol officer	Police	112,120*
46. Superintendent	ML&P	112,013*
47. Senior Captain	Fire	111,982*
48. Mayor	Mayor	102,043

\* includes cash in of accrued leave time





# Alaska State Legislature

## SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE

Senator Randy Phillips, Chair  
Senator Robin Taylor, Vice Chair  
Senator Loren Leman  
Senator Ai Adams  
Senator Fred Zharoff

Session  
State Capitol  
Juneau, AK 99801  
(907) 465-4949

Interim  
P.O. Box 142  
Eagle River AK 99577  
(907) 694-4949

## AGENDA

### SENATE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE

NOVEMBER 3, 1993, 9:00 AM - 1:00 PM  
Chugiak/Eagle River Library Conference Room  
12400 Old Glenn Hwy, Eagle River, AK

- I. Call to Order
- II. SB 2, "An Act requiring pay equity for certain public employees and requiring the compensation of certain public employees based on the value of work performed." 9:00 AM - 11:00 AM
  - a. Opening Statement by Bill Sponsor.
  - b. Public Testimony
  - c. Discussion by Committee
- III. SB 203, "An Act requiring unified municipalities to provide police protection and law enforcement services; and providing for an effective date." 11:30 AM - 1:00 PM
  - a. Opening Statement by Bill Sponsor.
  - b. Public Testimony
  - c. Discussion by Committee
- IV. Other Business
- V. Adjournment

Meeting Teleconferenced to the following sites:

Anchorage Legislative Information Office, 716 W. 4th, Anchorage, AK  
Fairbanks Legislative Information Office, 119 N. Cushman, Fairbanks, AK  
Fahrenkamp Room, Capitol Bldg, Juneau, AK  
Kodiak LIO, 112 Mill Bay Rd., Kodiak, AK  
Ketchikan LIO, 352 Front St., Ketchikan, AK  
Kotzebue LIO, 333 Front St., Kotzebue, AK

10/29/93 09:40

LAA LEGAL4652029

004

**DIVISION OF LEGAL SERVICES  
LEGISLATIVE AFFAIRS AGENCY  
STATE OF ALASKA**

(907) 465-3867 or 465-2450  
FAX (907) 465-2029  
Mail Stop 3101

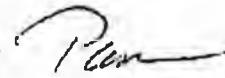
150 Seward Street, Suite 409  
Juneau, Alaska 99801-2105

MEMORANDUM

October 29, 1993

**SUBJECT:** CSSB 203( )

**TO:** Senator Kelly  
Attn: Josh Fink

**FROM:** Pam Finley   
Assistant Revisor

Although we sent you a blank CS for SB 203 (O version), I am sending another that adds to the title a reference to adjustment of the mill rate (the R version). Arguably the title as it is in the O version does not adequately reflect the contents of the bill, and we prefer not to take chances with titles.

Another possibility would be "relating to police protection and law enforcement services in unified municipalities;" this would avoid mentioning the mill rate in the title, but would also allow significant changes in the House. Since the original title was specific, I followed that approach. Let me know if you want something different.

PF:gc  
93-517.glc

Enclosure

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8-LS0626R  
Cook/Finley  
10/29/93

CS FOR SENATE BILL NO. 203( )  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
EIGHTEENTH LEGISLATURE - FIRST SESSION

BY

Offered:  
Referred:

Sponsor(s): SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

1 "An Act requiring unified municipalities to provide police protection and law  
2 enforcement services and allowing adjustments of the mill rate to pay for them;  
3 and providing for an effective date."

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

5 \* Section 1. FINDINGS. The legislature finds that

6 (1) the provision of police protection and law enforcement services is a  
7 fundamental responsibility of government;

8 (2) unified municipalities should assume this responsibility by providing for  
9 police protection and law enforcement throughout their jurisdiction on a uniform basis;

10 (3) the costs of police protection and law enforcement should be paid from  
11 general municipal revenue and borne by the residents uniformly.

12 \* Sec. 2. AS 29.10.200 is amended by adding a new paragraph to read:

13 (53) AS 29.35.163 (police protection).

14 \* Sec. 3. AS 29.35 is amended by adding a new section to read:

10/29/93 09:40 B

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2003

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1                   Sec. 29.35.165. POLICE PROTECTION. (a) A unified municipality shall  
 2 provide police protection and law enforcement services within the entire area of the  
 3 municipality.

4                   (b) Notwithstanding the charter of a unified municipality, the municipality may  
 5 adjust the mill rate to the extent necessary to recover the amount required to fund the  
 6 costs of providing police protection and law enforcement services in areas not  
 7 receiving those services on the effective date of this section.

8                   \* Sec. 4. TRANSITION. Notwithstanding sec. 5 of this Act, a unified municipality that,  
 9 on June 30, 1994, is not already providing the services required by sec. 3 of this Act, has until  
 10 January 1, 1995, to begin providing the services.

11                   \* Sec. 5. This Act takes effect July 1, 1994.

→ Jan. 1<sup>st</sup> 1995 ?

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8-LS06200  
Cook/Finley  
10/28/93

CS FOR SENATE BILL NO. 203( )  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
EIGHTEENTH LEGISLATURE - FIRST SESSION

BY

Offered:  
Referred:

Sponsor(s): SENATE LABOR AND COMMERCE COMMITTEE BY REQUEST

A BILL

FOR AN ACT ENTITLED

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