

ALASKA LEGISLATURE COMMITTEE FILES 1993-1994 8672

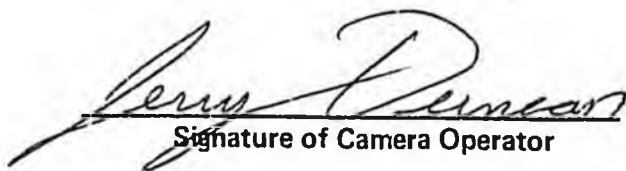
7736 HOUSE COMMUNITY & REGIONAL AFFAIRS

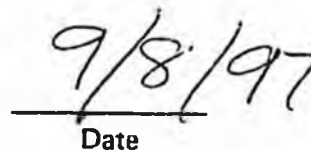


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Signature of Camera Operator


Date

Committee

Schedules

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MAY 2 - MAY 6, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Monday, May 2, 1994 at 1:00 p.m.

CSSB 217 - Relating to Increase Land grant to Univ. of Alaska

Tuesday, May 3, 1994 at 1:00 p.m.

CSSB 217 - Relating to Increase Land grant to Univ. of Alaska

Wednesday, May 4, 1994 at 1:00 p.m.

CSSB 217 - Relating to Increase Land grant to Univ. of Alaska

Thursday, May 5, 1994 at 1:00 p.m.

CSSB 217 - Relating to Increase Land grant to Univ. of Alaska

Friday, May 6, 1994 at 1:00 p.m.

CSSB 217 - Relating to Increase Land grant to Univ. of Alaska

R E V I S E D S C H E D U L E

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF APRIL 25 - APRIL 29, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Monday, April 25, 1994 at 2:00 p.m.

SB 217 - Relating to Increase Land grant to Univ. of Alaska

Tuesday, April 26, 1994 at 1:00 p.m.

SSSCR 14 - Relating to Name Hatchery at Main Bay: H.Z. Hansen

SB 164 - Relating to municipal incorp, reclass, dissolution
(pending referral)

SB 240 - Relating to Municipal Tax Credit/Student Housing

Wednesday, April 27, 1994 at 1:00 p.m.

bills previously scheduled

Thursday, April 28, 1994 at 1:00 p.m.

bills previously scheduled

Friday, April 29, 1994 at 1:00 p.m.

bills previously scheduled

R E V I S E D S C H E D U L E

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF APRIL 25 - APRIL 29, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Monday, April 25, 1994 at 2:00 p.m.

CSSB 217 - Relating to Increase Land grant to Univ. of Alaska

Tuesday, April 26, 1994 at 1:00 p.m.

SSSCR 14 - Relating to Name Hatchery at Main Bay: H.Z. Hansen

SB 164 - Relating to municipal incorp, reclass, dissolution
(pending referral)

SB 240 - Relating to Municipal Tax Credit/Student Housing

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF APRIL 25 - APRIL 29, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Monday, April 25, 1994 at 2:00 p.m.

CSSB 217 - Relating to Increase Land grant to Univ. of Alaska
SB 240 - Relating to Municipal Tax Credit/Student Housing
SSSCR 14 - Relating to Name Hatchery at Main Bay: H.Z. Hansen

Tuesday, April 26, 1994 at 1:00 p.m.

(pending referral)

SB 164 - Relating to municipal incorp, reclass, dissolution

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF APRIL 18 - APRIL 22, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Monday, April 18, 1994 at 1:00 p.m.

CSSB 255 - Relating to Establishing a Human
Resources Development Policy

* HE 501 - Relating to Corporation Code & ANCSA Corporations

Tuesday, April 19, 1994

no meeting scheduled

Thursday, April 21, 1994

no meeting scheduled

18th Alaska State Legislature
Community and Regional Affairs Committee

REVISED

Committee Schedule for Week
WEEK OF APRIL 11 - APRIL 15, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, April 12, 1994

meeting canceled

Thursday, April 14, 1994 at 2:30 p.m.

Long Range Municipal Planning Presentation

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF APRIL 11 - APRIL 15, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, April 12, 1994

Long Range Municipal Planning Presentation

Thursday, April 14, 1994

no meeting scheduled

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF APRIL 4 - APRIL 8, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, April 5, 1994

no meeting scheduled

Thursday, April 7, 1994

HB 502 - Relating to Mandated Municipal Services

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MARCH 28 - APRIL 1, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, March 29, 1994

SB 330 - Relating to Water Quality Funds and Grants

SB 294 - Relating to the Petersburg Canned Salmon Classic

* HB 502 - Relating to Mandated Municipal Services

Bills Held from Previous Calendars

Thursday, ^{MAR 31} ~~February 24~~, 1994

no meeting scheduled

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MARCH 21 - MARCH 25, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, March 22, 1994

* HB 502 - Relating to Mandated Municipal Services
Bills Held from Previous Calendars

Thursday, March 24, 1994

no meeting scheduled

18th Alaska State Legislature
Community and Regional Affairs Committee

Revised Committee Schedule for Week
WEEK OF MARCH 14 - MARCH 18, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, March 15, 1994

* HB 497 - Relating to Officers of Utility Cooperatives
HB 467 - Relating to AHFC Housing Loans
Bills Held from Previous Calendars

Thursday, March 17, 1994

Meeting Cancelled

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MARCH 14 - MARCH 18, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, March 15, 1994

* HB 497 - Relating to Officers of Utility Cooperatives
HB 467 - Relating to AHFC Housing Loans
Bills Held from Previous Calendars

Thursday, March 17, 1994

Bills Held from Previous Calendars

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MARCH 7 - MARCH 11, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:15 P.M.

Tuesday, March 8, 1994

* HB 515 - Relating to Management of State Land and Resources

Thursday, March 10, 1994

SB 33 - Relating to Grants for Local Emergency Planning

* HB 467 - Relating to AHFC Housing Loans

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF FEBRUARY 28 - MARCH 4, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, March 1, 1994

* HB 446 - Relating to Environmental Conservation Agreements

Thursday, March 3, 1994

no meeting scheduled

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF FEBRUARY 21 - FEBRUARY 25, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, February 22, 1994

Alaska Local Boundary Commission -
Annual Report Presentation

*HB 427 - Relating to Compensation; Local Boundary Commission
Bills Held from Previous Calendars

Thursday, February 24, 1994

*HB 477 - Relating to Local Contributions Under Foundation
Formula

Bills Held from Previous Calendars

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF FEBRUARY 14 - FEBRUARY 18, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:15 P.M.

Tuesday, February 15, 1994

Bills Held from Previous Calendars

Thursday, February 17, 1994

No meeting scheduled

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF FEBRUARY 7 - FEBRUARY 11, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, February 8, 1994

*HB 259 - Relating to General Grant Land Entitlement

*HB 393 - Relating to Unincorporated Community Cap Project
Grant

Bills Held from Previous Calendars

Thursday, February 10, 1994

*SSHB 352 - Relating to Subdivision Plat Approval: Unorganized
Bor

HB 398 - Relating to Rights in Tide and Submerged Land

Bills Held from Previous Calendars

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF JANUARY 31 - FEBRUARY 4, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, February 1, 1994

*HB 397 - Relating to Taxing Power of Second Class Cities

*HB 398 - Relating to Rights in Tide and Submerged Land

HB 70 - Relating to State Impact Aid for Municipalities

HB 287 - Relating to Municipal Property Tax Limitations

Bills Held from Previous Calendars

Thursday, February 3, 1994

*HB 322 - Relating to Regulation of Alcohol in State Parks

CSSB 42(CRA) AM(EFD FLD) - Relating to Local Sales Tax on
Alcoholic Beverages

Bills Held from Previous Calendars

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF JANUARY 24 - JANUARY 28, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, January 25, 1994

*HB 255 - Relating to Local Exemption from PERA

Thursday, January 27, 1994

*SSHB 263 - Relating to Tax Exemption for Certain Personal
Prop

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF JANUARY 17 - JANUARY 21, 1994
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, January 18, 1994

Overview of the Division of Energy, Department of Community
and Regional Affairs

Thursday, January 20, 1994

no meeting scheduled

INDEX TO MINUTES AND TAPES

1/21/93 to 5/93

<u>Tape #</u>	<u>Date</u>	<u>Bill Number and Significant Information</u>
93-1	1/21	Organizational Meeting
93-2	1/28	HB 73 & DCRA Overview
93-3	2/4	Local Boundary Commission Annual Report Presentation and Overview
93-4	2/9	HB 30 & HB 66
	2/11	cancelled
93-5	2/16	CDBG & CSBG
93-6	2/18	HB 52 & 53
93-7	"	"
93-8	2/23	SSHB 1 & SJR 20
93-9	3/2	HB 89 & 143
93-10	3/4	HB 124 & 125
93-11	3/9	HB 143 & 166
93-12	3/11	HB 166 & 180
93-13	"	"
93-14	3/17	HB 206 & 26
93-15	"	"
93-16	3/19	HB 1, 180, 18, 32
93-17	3/23	HB 76, 206, 32, 20
93-18	3/25	HB 220, 71, 93, 198
93-19	3/30	HB 221, 34, 26
93-20	4/1	HB 242 & 211
93-21	4/6	HB 173, 209 & HJR 37
93-22	4/13	HJR 22 & CSSB 154

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF APRIL 19 - APRIL 23, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, April 20, 1993

*HB 259 - Relating to General Grant Land Entitlement

*HB 263 - Relating to Tax Exemption for Aircraft

Bills Held from Previous Calendar

Thursday, April 22, 1993

no meeting scheduled

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF APRIL 12 - APRIL 16, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, April 13, 1993

HB 70 - Relating to State Impact Aid for Municipalities

*HJR 22 - Relating to Legislature of 25 Senators, 50 Reps

SB 154 - Relating to the Economic Development Grant Program

Bills Held from Previous Calendars

Thursday, April 15, 1993

*HB 255 - Relating to Local Exemption from PERA

*HB 103 - Relating to Transportation Planning and Approval

Bills Held from Previous Calendars

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF APRIL 5 - APRIL 9, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, April 6, 1993

* HJR 37 - Relating to Federal Money for Rural Water/Sewer
Projects

* HB 173 - Relating to Mini Fees & Taxation of Charitable
Games

HB 70 - Relating to State Impact Aid for Municipalities

Bills Held from Previous Calendars

Thursday, April 8, 1993

no meeting scheduled

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MARCH 29 - APRIL 2, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, March 30, 1993

* HB 221 - Relating to Workers Comp: Volunteer Fire Fighters,
etc.

SSHB 34 - Relating to Snowmobile Registration Tax

Bills Held from Previous Calendars

Thursday, April 1, 1993

* HB 209 - Relating to Community Health Aide Grants

HB 211 - Relating to Municipal Inventory Tax Exemption

*HB 242 - Relating to Vicious Dogs: No Classifications by
Breed

HB 70 - Relating to State Impact Aid for Municipalities

Bills Held from Previous Calendars

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MARCH 22 - MARCH 26, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, March 23, 1993

- * HB 76 - Relating to Approp: Kachemak Bay St. Pk. Timber Rights

Bills Held from Previous Calendars

Thursday, March 25, 1993

- * HB 93 - Relating to Village Public Safety Officers Program
- * SSHB 34 - Relating to Snowmobile Registration Tax
- * HB 70 - Relating to State Impact Aid for Municipalities
- * HB 71 - Relating to Dissolution of Native Corporations
- * HB 173 - Relating to Muni Fees and Taxation of Charitable Games
- * HB 198 - Relating to Regional Economic Assistance Grants
- * HB 211 - Relating to Municipal Inventory Tax Exemption
- * HB 220 - Relating to Economic Development Grant Fund
- * HB 221 - Relating to Workers Comp: Volunteer Fire Fighters, etc.

Bills Held from Previous Calendars

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MARCH 15 - MARCH 19, 1993
* (indicates first public hearing)

R E V I S E D S C H E D U L E

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Wednesday, March 17, 1993

* HB 206 - Relating to Elections and Electric Coop Elections

* HB 26 - Relating to Prohibited Highway Advertising

HB 1 - Relating to Motor Vehicle Recycling Grant Fund & Fee

HB 180 - Relating to AHFC Housing Inspection Requirements

Bills Held from Previous Calendars

Thursday, March 18, 1993

* HB 18 - Relating to Fees for Police Protection by State

* HB 32 - Relating to School Construction Debt Reimbursement

* HB 20 - Electrical Service Extension Fund Grants

Bills Held from Previous Calendars

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MARCH 15 - MARCH 19, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, March 16, 1993

- * HB 206 - Relating to Elections and Electric Coop Elections
 - * HB 26 - Relating to Prohibited Highway Advertising
- Bills Held from Previous Calendars

Thursday, March 18, 1993

- * HB 18 - Relating to Fees for Police Protection by State
 - * HB 32 - Relating to School Construction Debt Reimbursement
 - * HB 20 - Electrical Service Extension Fund Grants
- Bills Held from Previous Calendars

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MARCH 8 - MARCH 12, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, March 9, 1993

SSHB 143 - Relating to Marine Fuel Tax Revenue Sharing

* HB 166 - Relating to Enhanced 911 Systems

Bills Held from Previous Calendars

Thursday, March 11, 1993

* HB 180 - Relating to AHFC Housing Inspection Requirements

* HB 32 - Relating to School Construction Debt Reimbursement

Bills Held from Previous Calendars

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MARCH 8 - MARCH 12, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, March 9, 1993

SSHB 143 - Relating to Marine Fuel Tax Revenue Sharing

* HB 166 - Relating to Enhanced 911 Systems

Bills Held from Previous Calendars

Thursday, March 11, 1993

* HB 180 - Relating to AHFC Housing Inspection Requirements

* HB 32 - Relating to School Construction Debt Reimbursement

Bills Held from Previous Calendars

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF MARCH 1 - MARCH 5, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, March 2, 1993

- * HB 89 - Relating to Borough Assembly Apportionment
- * HB 143 - Relating to Marine Fuel Tax Revenue Sharing Changes
- HJR 31 - Relating to Disapprove Cordova Boundary Changes
<Pending Referral>
- SJR 20 - Relating to Disapprove Palmer Boundary Changes
<Pending Referral>
- Bills Held from Previous Calendars

Thursday, March 4, 1993

- * HB 124 - Relating to Capital Projects Matching Grants
- * HB 125 - Relating to Approp: Capital Projects Matching Grants
- Bills Held from Previous Calendars

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF FEBRUARY 22 - FEBRUARY 26, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, February 23, 1993

* SSHB 1 - Relating to Motor Vehicle Recycling Grant Fund &
Fee

SJR 20 - Relating to Disapprove Palmer Boundary Changes
<Pending Referral from Senate>

Thursday, February 25, 1993

no meeting scheduled

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF FEBRUARY 15 - FEBRUARY 19, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, February 16, 1993

Public Hearing on:

FY 93 Community Services Block Grant (CSBG) State Plan
and

FY 93 Community Development Block Grant (CDBG) Final Statement

Thursday, February 18, 1993

* HB 52 - Relating to Tax on Alcoholic Beverages

* HB 53 - Relating to Increasing Tax on Alcoholic Beverages



Alaska State Legislature

House of Representatives
Community & Regional Affairs

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF FEBRUARY 1 - FEBRUARY 5, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, February 2, 1993

No meeting scheduled.

Thursday, February 4, 1993

Alaska Local Boundary Commission -
Annual Report presentation
Commission overview

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF JANUARY 18 - JANUARY 23, 1993

* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, January 19, 1993

No meeting scheduled.

Thursday, January 21, 1993

Organizational Meeting
General Discussion
Committee Procedures

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF JANUARY 25 - JANUARY 29, 1993
* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, January 26, 1993

No meeting scheduled.

Thursday, January 28, 1993

* HB 73 - Relating to ANCSA State Tax Exemptions

18th Alaska State Legislature
Community and Regional Affairs Committee

Committee Schedule for Week
WEEK OF JANUARY 25 - JANUARY 29, 1993

* (indicates first public hearing)

Room 124
Capitol Building

Tuesdays & Thursdays
1:00 P.M.

Tuesday, January 26, 1993

No meeting scheduled.

Thursday, January 28, 1993

* HB 73 - Relating to ANCSA State Tax Exemptions

Overview of the Department of Community and Regional Affairs

Organizational

Meeting

1/21/93

LEGISLATIVE REFERENCE LIBRARY

**LEGISLATIVE AFFAIRS AGENCY
STATE OF ALASKA**

*(907) 465-3878
FAX (907) 465-2029
Mail Stop 3101*

*130 Seward Street, Suite 400
Juneau, Alaska 99801-2105*

Copies of minutes listed below were originally included in this file. The minutes are available on the legislative computer database. In order to save space copies of minutes have not been left in the files.

Mary Pagenkopf

House CERIA

1-21-93



HOUSE COMMUNITY & REGIONAL AFFAIRS

SUBJECT OF MEETING:

ORGANIZATIONAL MEETING

DATE: 1/21/93

PLACE: Rm 126

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?		WHAT SUBJECT/ WHICH BILL?
BRUCE GERAGHTY	DCRA				4700	Y	N	
JOHN WALSH	"				4898	Y	N	
Crystal Smith	AML	217 2nd St, Suite 200	99501		586-1325	Y	N	
Virginia [unclear]	LFD	506 6th floor PO. BOX 5200	99511		456-3795	Y	N	
Robert Mikol	Rep Davies office					Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	

AK. Local

Boundary

Commission

2-4-93

**ALASKA LOCAL BOUNDARY COMMISSION
1992 ANNUAL REPORT TO THE
EIGHTEENTH ALASKA STATE LEGISLATURE**

January 20, 1993



Walter J. Hickel, Governor

LOCAL BOUNDARY COMMISSION

**Darroll Hargraves, Chairperson
Shelley Dugan, Vice-Chairperson
Frances Hallgren, Member
Myrtle Johnson, Member
Lamar Cotten, Member**



CHAIRMAN'S MESSAGE

1992 was an active and challenging year for the Local Boundary Commission. The Commission met on thirty-two occasions.

During the year, the Commission approved ten annexations to cities, as well as the incorporation of one new borough and the dissolution of one city. In many instances, the Commission amended the petitions prior to approval. The Commission also denied one city annexation petition. Another petition sought detachment from one municipality and annexation of the same territory to another municipality. However, that petition was withdrawn prior to Commission action.

Five of the city annexations approved by the Commission are submitted in this report for final approval by the legislature. Approval of these annexations is recommended under the terms of Article X, Section 12 of the State Constitution. The recommendations relate to annexations to the City of Hoonah (7.25 square miles); City of Haines (one for 4.75 square miles and a second for 7 square miles), City of Palmer (7.5 acres) and the City of Cordova (68.23 square miles). The formal recommendations for legislative approval of these annexations (including maps and other information) are presented in Section VII of this report.

During 1992, the Commission also completed its efforts to define model borough boundaries throughout Alaska's huge residual unorganized borough. This work does not compel borough formation or annexation, but is intended to promote greater planning in the development of future borough incorporation and annexation petitions. Maps and other details of this project are included in Section III of the report.

The report also includes details about other notable events of 1992. These include the implementation of a major re-write of the Commission's regulations and the status of pending litigation. Further, the report raises what the Commission considers to be important public policy matters for consideration by the legislature.

1993 promises to be another exciting year for the Commission. A number of Alaska's 165 municipal governments and 100 or so unincorporated communities and regions are contemplating proposals to come before the Commission. Details concerning these matters are also included in the report.



Darroll R. Hargraves
Chairman, Local Boundary Commission

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I. ROLE OF LOCAL BOUNDARY COMMISSION

Article X of Alaska's Constitution created the Local Boundary Commission (also referred to as "LBC" or "Commission"). The Commission is responsible for establishing and modifying municipal government boundaries. Those Alaskans who drafted the State's Constitution believed that local governments should have authority to determine which powers they would exercise, but that the State should set municipal boundaries because "local political decisions do not usually create proper boundaries."¹ Placing decision-making authority with a State body allows arguments for and against boundary changes to be analyzed objectively, taking areawide and statewide needs into account.²

The Alaska Constitution also called for establishment of an agency in the executive branch of the State government to advise and assist local governments (Art. X, Sec. 14). The Department of Community & Regional Affairs (DCRA) is that agency. In addition to its more general duty to aid local governments, DCRA provides staff, research and assistance to the Local Boundary Commission. The Commission's DCRA staff investigates proposed municipal boundary actions and prepares reports to the LBC conveying DCRA's recommendations. However, the Commission is independent in policy matters.

The LBC and its DCRA staff consider a variety of types of proposals which require setting or moving municipal boundaries. These include; incorporation, annexation, detachment, dissolution, merger and consolidation. They also provide a variety of technical information concerning municipal government matters to agencies, communities and individuals. Alaska law also provides the LBC with special authority to study local government boundary problems.

The Commission is comprised of five members appointed by the Governor for staggered five-year terms. The chairperson is appointed from the state at-large. To ensure statewide representation, each of the other members are appointed from one of the state's four judicial districts.

Current members of the Local Boundary Commission are:

Darroll Hargraves, Chairperson

Commissioner Hargraves is a resident of Ketchikan. He joined the Commission in March, 1991 and was appointed Chairperson on May 27, 1992. Commissioner Hargraves has been a school superintendent in Ketchikan and Nome and has taught school in Barrow, Kivalina and Gambell. He has also been an administrator at the University of Alaska, Fairbanks. Mr. Hargraves currently works as a communications and management consultant. His term expires on January 31, 1997.

¹ Minutes, 18th Meeting, Local Government Committee at the Constitutional Convention.

² Fairview Public Utility District No. 1 v. City of Anchorage, 368 P.2d 540 (Alaska 1962).

II. LOCAL BOUNDARY COMMISSION DECISIONS IN 1992

The Local Boundary Commission met on 32 occasions in 1992.³ The Commission conducted public meetings to deliberate on ten petitions for annexation of territory to cities.⁴ Numerous public meetings and hearings were also conducted regarding incorporation of the City & Borough of Yakutat. Further hearings and meetings were held on subjects ranging from model borough boundaries to special issues and policy matters. Residents of dozens of other communities attended LBC meetings by teleconference.

This section briefly summarizes petitions processed by the Commission in 1992.⁵

1992 Legislative Review Annexations Article X, Section 12, Alaska Constitution

Cordova

The City of Cordova filed a petition for annexation of about 180 square miles with approximately 469 residents. On November 21, 1992, the Commission conducted a public hearing in Cordova. On January 4, 1992, the Commission amended the petition to reduce the size of the area proposed for annexation to 68.23 square miles and approved the amended petition.

The formal recommendation for annexation, including a map and written description of the territory approved for annexation, is presented in Section VII of this report.

Haines

The City of Haines submitted a petition to annex about 4.75 square miles of land under the legislative review method. On October 9, 1992, the LBC conducted a public hearing in Haines. Subsequent to the hearing, the Commission approved the City of Haines' petition for annexation of 4.75 square miles. Before acting on DCRA's recommendation for the annexation of the additional 7 square miles, the Commission provided an additional comment period, setting a November 27, 1992 deadline. On December 18, the Commission approved the annexation of the additional 7 square miles.

Final approval of the two annexations is sought from the legislature under Article X, Section 12 of Alaska's Constitution. The formal recommendations for the two annexations including maps and written boundary descriptions are presented in Section VII of this report.

³ For a synopsis of the Commission's meetings during 1992, see Appendix A.

⁴ These included legislative review annexation petitions from Cordova, Palmer, Hoonah, Haines and local action petitions from Palmer (2), Wasilla, Thorne Bay, and Seldovia (2).

⁵ The procedures and standards for all boundary change actions are summarized in Appendix B.

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

I. ROLE OF LOCAL BOUNDARY COMMISSION

Article X of Alaska's Constitution created the Local Boundary Commission (also referred to as "LBC" or "Commission"). The Commission is responsible for establishing and modifying municipal government boundaries. Those Alaskans who drafted the State's Constitution believed that local governments should have authority to determine which powers they would exercise, but that the State should set municipal boundaries because "local political decisions do not usually create proper boundaries."¹ Placing decision-making authority with a State body allows arguments for and against boundary changes to be analyzed objectively, taking areawide and statewide needs into account.²

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² Fairview Public Utility District No. 1 v. City of Anchorage, 368 P.2d 540 (Alaska 1962).

LOCAL BOUNDARY COMMISSION

Shelley Dugan, Vice-Chairperson, 4th Judicial District

Commissioner Dugan resides in Fairbanks. She was appointed to the Commission in September, 1987. In 1988, she was elected Vice-Chairperson. Ms. Dugan is owner-operator of a small business and serves as the Clerk/Treasurer for the City of North Pole. Her term expires January 31, 1995.

Lamar Cotten, 3d Judicial District

Commissioner Cotten works and lives in Anchorage. He was appointed to the Commission in August, 1988. Commissioner Cotten has extensive experience as a municipal manager at both the city and borough levels. His term expires January 31, 1993.

Myrtle Johnson, 2d Judicial District

Commissioner Johnson began her present term on the Commission in March, 1991. She earlier served on the LBC under Governor Miller. Ms. Johnson resides in Nome and works at the Nome Senior Citizens' Center. Her term expires on January 31, 1994.

Frances Hallgren, 1st Judicial District

Commissioner Hallgren resides in Sitka. She was appointed to the Commission on May 27, 1992. She has been employed for the past seven years as a legal secretary. She holds a degree in music education and has held an Alaska Teaching Certificate. She also operates a home custom sewing business. She served in the Alaska National Guard, is an NRA certified pistol and rifle instructor and is a licensed ham radio operator. Her term expires on January 31, 1996.

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⁵ The procedures and standards for all boundary change actions are summarized in Appendix B.

LOCAL BOUNDARY COMMISSION

Hoonah

The City of Hoonah submitted a petition to annex about 18.5 square miles under the legislative review method.

The Commission conducted a public hearing in Hoonah on October 10, 1992. On November 21, the Local Boundary Commission amended and approved the annexation petition of the City of Hoonah. The amendment reduced the territory approved for annexation to approximately 7.25 square miles.

Final approval for the annexation is sought from the legislature under Article X, Section 12 of Alaska's Constitution. The formal recommendation for the annexation, including a map and written boundary description, is presented in Section VII of this report.

Palmer

On February 28, 1992, the City of Palmer filed a petition for annexation of approximately 7.5 acres using the legislative review method.

The Commission conducted a public hearing on November 20 in Palmer. Following the hearing, the Commission provided that the record remain open for the filing of additional comments until November 30. The Commission met to render a decision on the petition on December 4 and continued its deliberation on December 18, 1992. On December 18, the Commission approved the petition.

Final approval for the annexation is sought from the legislature under Article X, Section 12 of Alaska's Constitution. The formal recommendation for the annexation, including a map and written boundary description, is presented in Section VII of this report.

1992 Local Action Annexations - AS 29.06.040(c)

Palmer - William Fogg Property

On July 20, the Commission approved a petition for annexation of about 2 acres described as the William Fogg property on South Chugach Street.

Palmer - 35 Acres Municipally Owned Property

On February 26, 1992, the Commission rejected a petition by the City of Palmer to annex approximately 35 acres of City owned property. The petition was denied since the municipally owned property was not contiguous to the City boundaries.

Seldovia - 110 Acres of Municipally Owned Property

The topography of Seldovia was drastically altered as a result of the 1964 earthquake. This led to confusion over the jurisdictional boundaries of the City. Officials of the City of Seldovia recently discovered that the corporate boundaries of the City did not extend as far as had been previously thought. Consequently, the City of Seldovia petitioned for the annexation of all of the City-owned property (including the boat harbor) which was outside of its boundaries. The area in question totaled 110 acres. On September 25, 1992, the LBC approved the annexation. Doing so, however, left approximately 50 privately owned lots as enclaves within the boundaries of the City. City officials committed to the annexation of these enclaves.

Seldovia - 10 Acres of Privately Owned Property

Following the September 25 annexation, the owners of approximately 15 of 50 lots existing as enclaves within the boundaries of the City of Seldovia petitioned the City for annexation. On November 21, the LBC approved the annexation of these lots comprising approximately 10 acres. The annexed territory is inhabited by 12 residents. The City of Seldovia is planning a legislative review annexation proposal to be filed in the spring of 1993. That proposal will include at least the 35 lots which remain as enclaves within the boundaries of the City. The City may also seek the annexation of outlying territory.

Thorne Bay

On November 21, the LBC approved a petition for the annexation of approximately 3,800 acres of State-owned lands to the City of Thorne Bay.

Wasilla

On July 20, 1992 the LBC approved the petition of the City of Wasilla for the annexation of 253.52 acres of City-owned (airport site) property.

Petitions Filed and Later Withdrawn

Portage

In March of 1992, the City of Whittier filed a petition seeking the annexation of approximately 80 square miles encompassing the community of Portage. Because Portage is already within the boundaries of the Municipality of Anchorage, the petition also sought to detach the area in question from the Municipality of Anchorage. The City of Whittier withdrew the petition in July because of a lack of support from Portage residents and property owners.

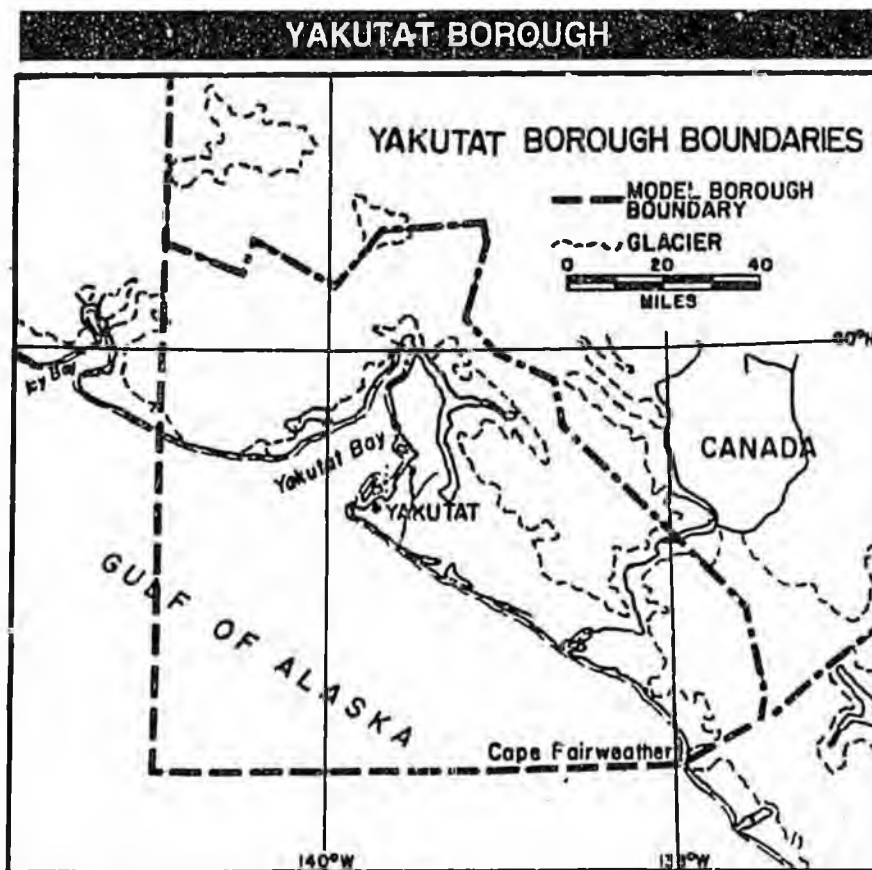
LOCAL BOUNDARY COMMISSION

1992 Municipal Incorporations

Yakutat Borough

On March 17, 1992, the LBC amended and approved the petition for incorporation of Alaska's 16th organized borough, the City and Borough of Yakutat. At the same time, the Commission approved the dissolution of the City of Yakutat. The western boundary was set at the 141st meridian (110 miles east of the petitioners' proposal). The 141st meridian conforms to the boundary between REAAs, ANCSA regional corporations and judicial districts. The southern boundary was moved 70 miles north to Cape Fairweather. The LBC received twelve requests for reconsideration. On May 22, 1992, the Commission completed its review of the requests for reconsideration. All twelve requests were rejected.⁶ Yakutat petitioners and the Chugach Alaska Corporation subsequently filed appeals with the Superior Court.

On September 4, the U.S. Justice Department granted Voting Rights Act preclearance of the proposed incorporation and related changes. The election was conducted as scheduled on September 8. The Division of Elections certified the results of the Yakutat incorporation election on September 22, 1992. 232 votes were cast for incorporation; 23 were cast in opposition.



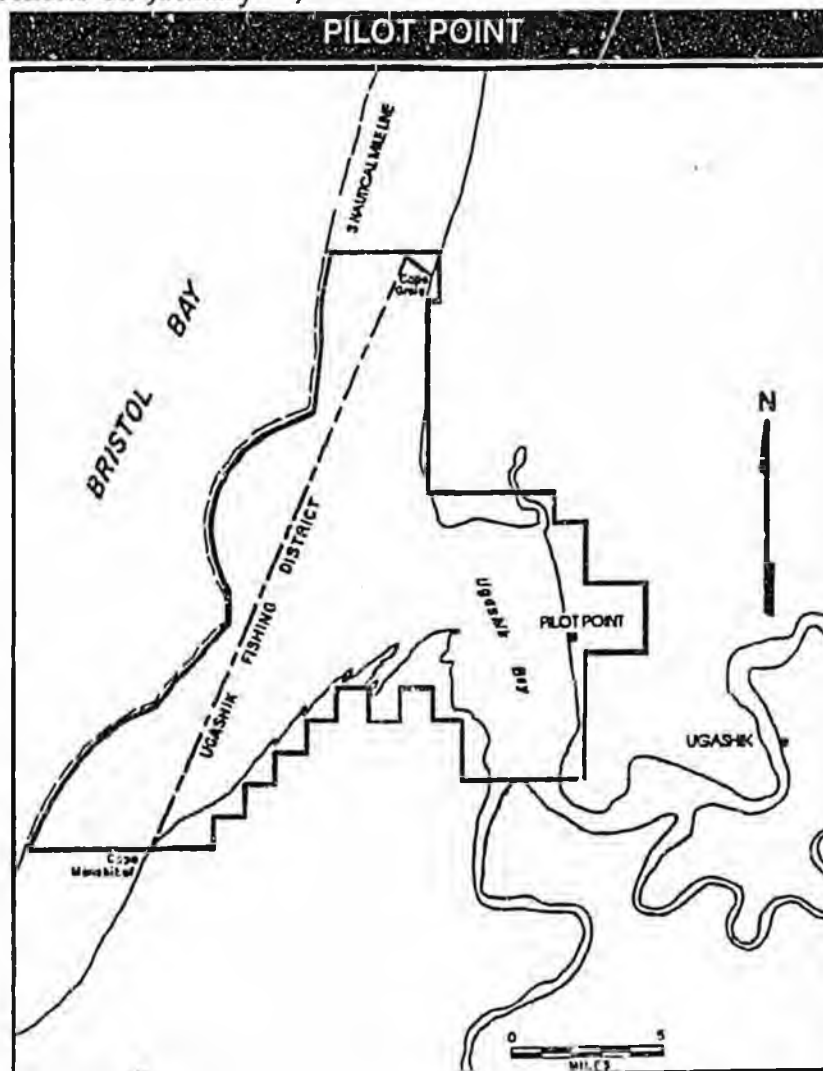
⁶ These were submitted from Sitka Sound Seafoods, Yakutat Borough Petitioners, Senator Eliason, Sealaska Corporation, Yak-Tat Kwaan, University of Alaska, "Yakutat Fishermen", Ker. Fanning, owners of Native Allotments, the City of Whittier, Representative Mackie and Chugach Alaska Corporation.

City of Pilot Point

In October, 1990, voters in the community of **Pilot Point** petitioned to incorporate as a second class city. Pilot Point is a Lake & Peninsula Borough community of 50 to 80 permanent residents on the east shore of Ugashik Bay.

The LBC held its public hearing on the petition on October 12, 1991. At the decisional meeting immediately following the hearing, the LBC approved the petition, with minor changes to the boundary description, as recommended by DCRA. At the request of petitioners, the LBC ordered that voter approval of incorporation be contingent upon voter approval of a 3% sales and use tax on commercially caught fish. The LBC also deleted the provision for a property tax, which had been inadvertently included in the petition.

On January 7, 1992, Pilot Point residents voted 33 to 8 in favor of incorporation. Pilot Point voters also authorized the City to levy a 3% raw fish tax. The City of Pilot Point became Alaska's 165th municipal government upon certification of the incorporation election by the Division of Elections on January 22, 1992.



III. MAJOR PROJECTS

Model Borough Boundaries Project

On December 4, 1992, the Commission set model unorganized borough boundaries for the Dillingham/Nushagak area. That action was especially significant since it marked the conclusion of three years of public hearings and meetings on model borough boundaries statewide. The LBC has now adopted model boundaries for the entire unorganized borough. During the course of the model boundaries study, the Commission held public hearings in 88 separate communities. The extensive public hearing process familiarized the Commission with existing and potential regional government boundary issues throughout Alaska.

In 1992, the LBC held model borough boundary hearings in 22 communities in the following six regions:

Southeast;
Prince William Sound;
East Central (Delta Greely, Copper River, Alaska Gateway);
Calista, (Lower Yukon, Lower Kuskokwim, Kuspuk);
Western Aleutian/Pribilofs (Adak, Unalaska, St. George-St. Paul);
Greater Bristol Bay.

Every LBC decision regarding borough boundaries affects three groups; residents within the proposed boundaries, people of the adjacent areas and the state as a whole. Formation of new regional governments is a sensitive issue in Alaska. Lawsuits or long-standing boundary disputes tend to erupt each time a borough incorporation or annexation proposal is advanced. On the basis of such factors, the LBC concluded that, rather than examining regional boundaries only when petitions are lodged, the Commission would invite public testimony from throughout the entire state and adopt 'model' boundaries. Such 'model' boundaries will be used as a frame of reference to help evaluate future petitions. They will be considered when existing organized boroughs seek to annex unorganized borough territory or when unorganized borough residents petition for borough incorporation.

The Commission and its DCRA staff began planning the model boundary study in mid-1989. The Commission decided to focus first on the areas for which petitions for incorporation or annexation were pending. Research on the project began in earnest in 1990.

The LBC began its study of each area by sending out a large eight-page tabloid which explained the study and set out the questions the LBC expected to consider in its decision-making process. Each tabloid included a map on which recipients were requested to draw suggested boundaries. DCRA prepared and widely distributed a report of its findings and recommendations for the area, and then the LBC held hearings in as many communities as resources allowed.

The study prompted residents and organizations throughout the state to articulate where they believed future boundaries should be set. Municipal governments and other public and

private local and regional organizations helped execute the model boundaries project. Many hundreds of interested parties provided written comment or oral testimony.

Completion of the study renders the LBC and DCRA much better prepared to evaluate future petitions. A wealth of information and public comment was obtained in the study process.

'Model' boundaries are not rigid or unchangeable. Petitioners for borough incorporation or alteration of existing borough boundaries can successfully propose different boundaries if they make a specific and persuasive showing to the Commission why other boundaries are more appropriate.⁷

Conclusion

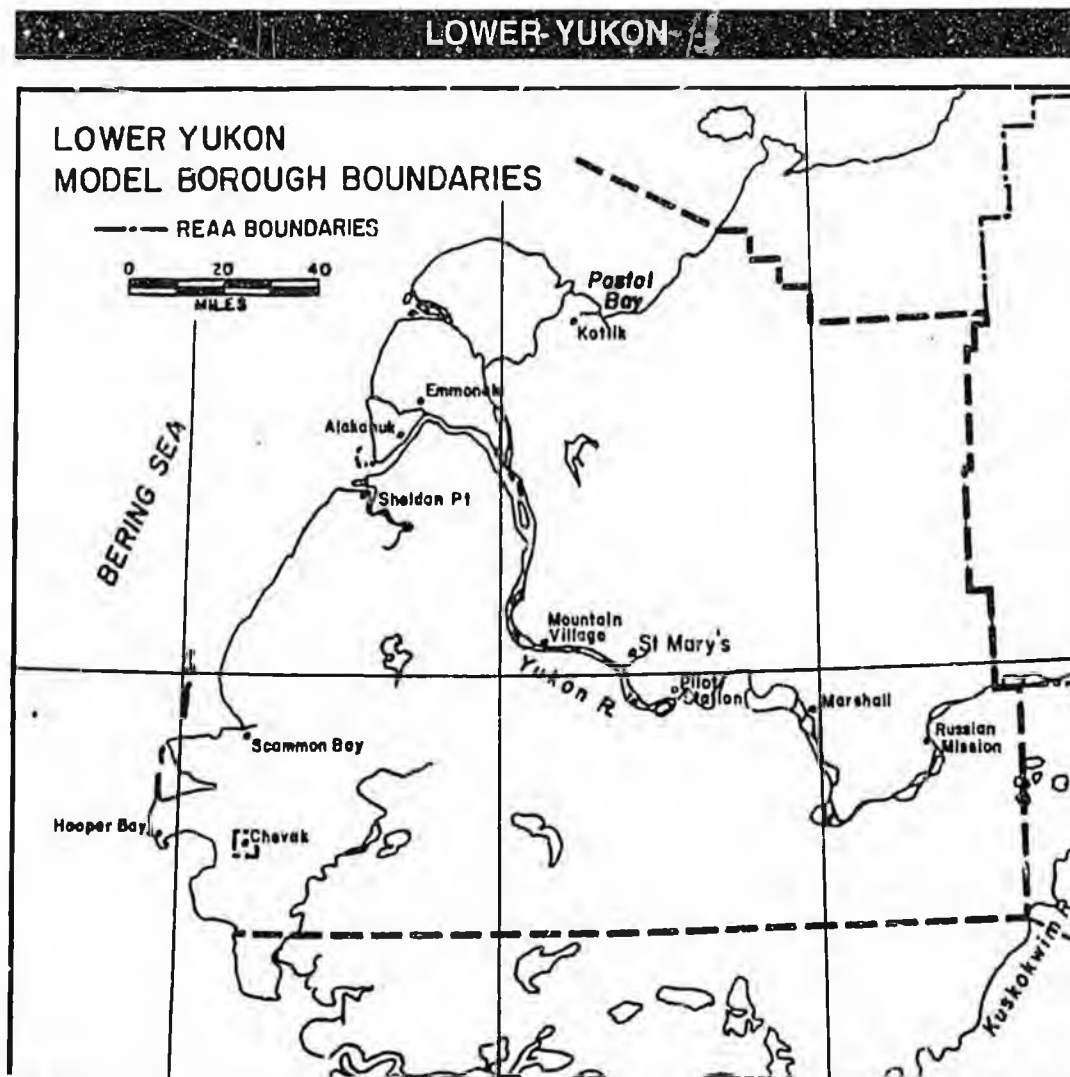
The goal of the study has been achieved. The Commission has developed a useful tool for long-term regional government boundary planning. The LEC based its model boundaries map upon extensive testimony from throughout Alaska. Alaskans have become better acquainted with the LBC, borough incorporation standards and their neighbors' perspectives. A statewide map of model boundaries adopted by the Commission is shown on pages 26 and 27 of this report.

⁷ 19 AAC 10.060(b) and 19 AAC 10.190(c).

LOCAL BOUNDARY COMMISSION

Lower Yukon Model Unorganized Borough

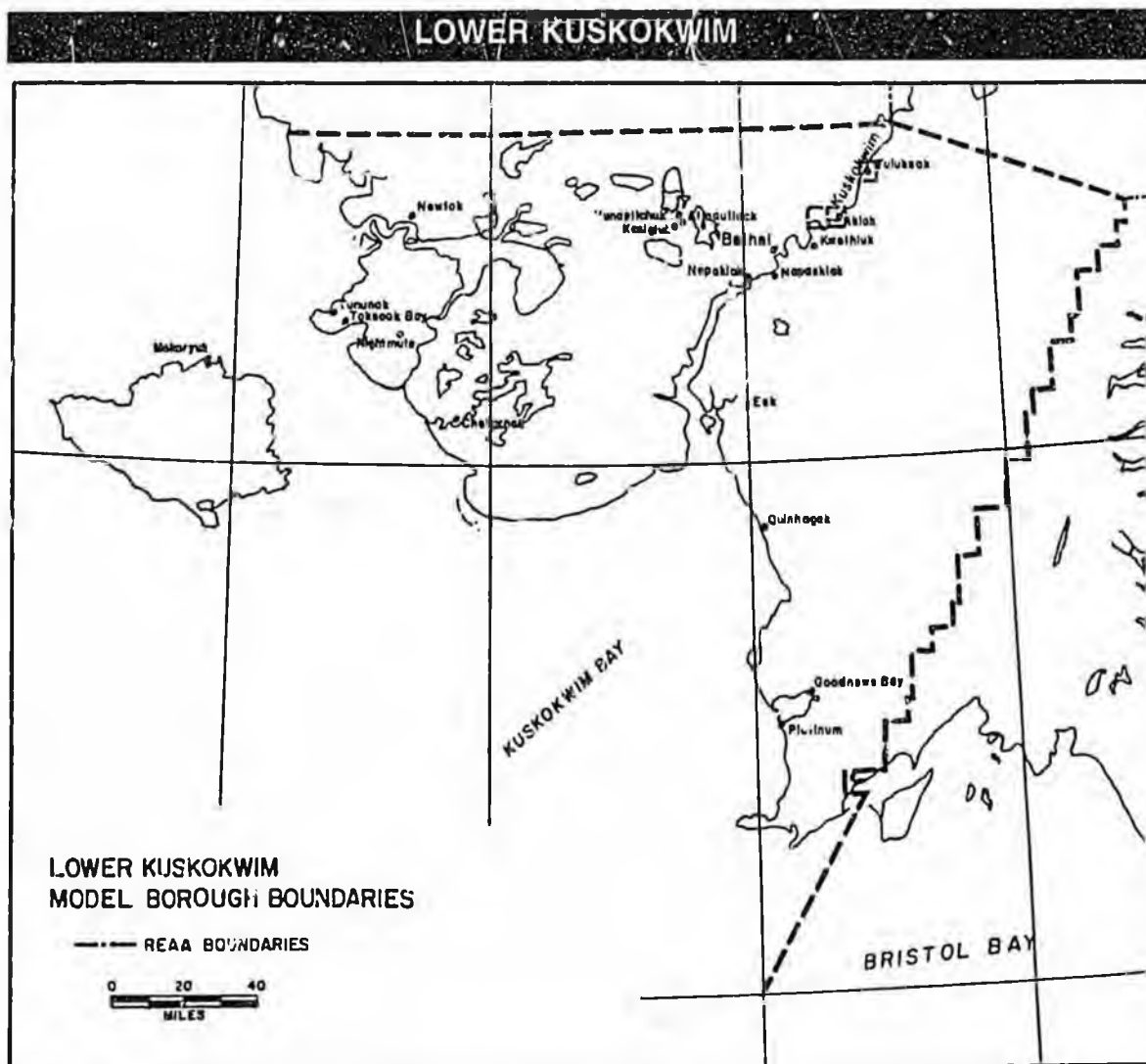
Model borough boundaries for this area combined the Lower Yukon and Kashunamiut REAs, the first class City of St. Mary's and eleven second class cities. These are Alakanuk, Chevak, Emmonak, Hooper Bay, Kotlik, Marshall, Mountain Village, Pilot Station, Russian Mission, Scammon Bay and Sheldon Point. The area's population totals approximately 5,791. The LBC held model borough boundary hearings in St. Mary's on October 23, 1992.



Lower Kuskokwim Model Unorganized Borough

Model borough boundaries for this area are based upon boundaries of the Lower Kuskokwim and Yupiit REAAs. The LBC held model borough boundary hearings in Bethel on October 24, 1992. On November 21, 1992, the Local Boundary Commission set Lower Yukon, Lower Kuskokwim and Kuspuk model boundaries.

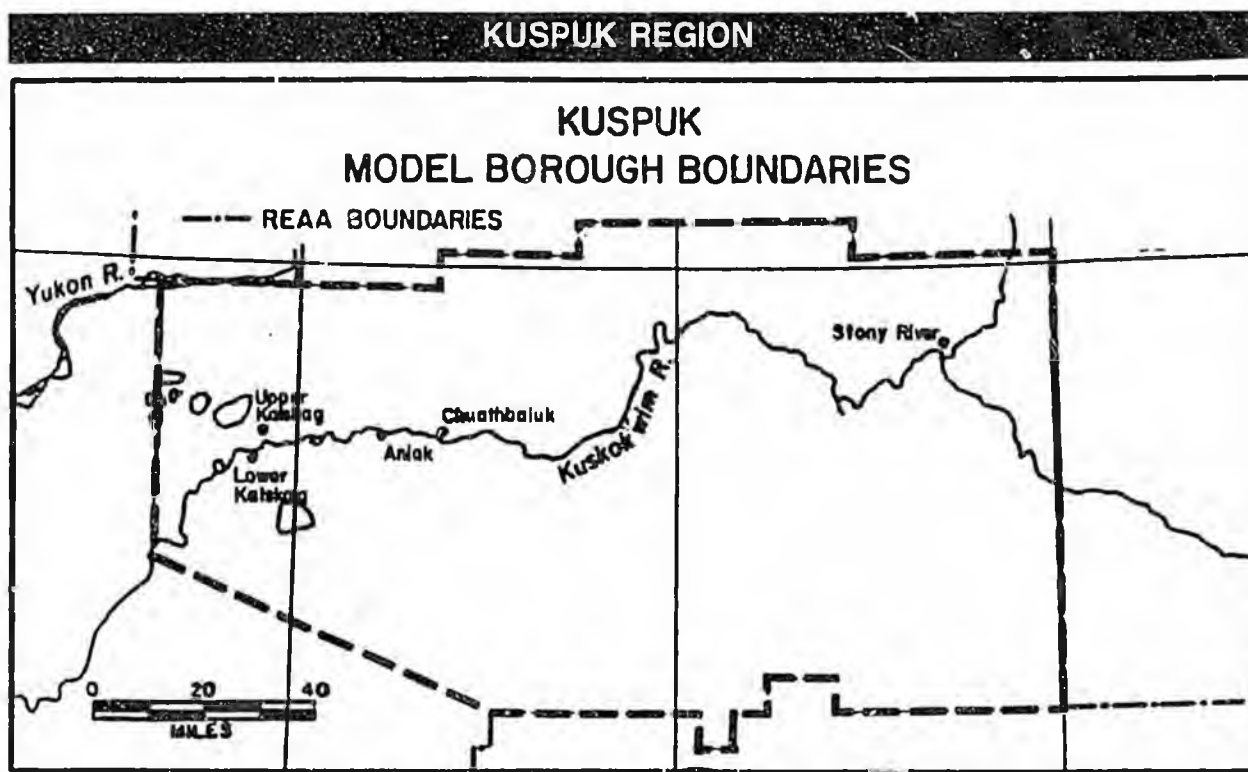
Twenty-five communities with a total population of approximately 12,125 are included in this area. These include Akiachak, Akiak, Atmoutluak, Bethel, Chefornak, Eek, Goodnews Bay, Kasigluk, Kipnuk, Kongiganak, Kwethluk, Kwigillingok, Mekoryuk, Napakiak, Napaskiak, Newtok, Nightmute, Nunapitchuk, Oscarville, Platinum, Quinhagak, Toksook Bay, Tuluksak, Tuntutuliak, and Tununak.



LOCAL BOUNDARY COMMISSION

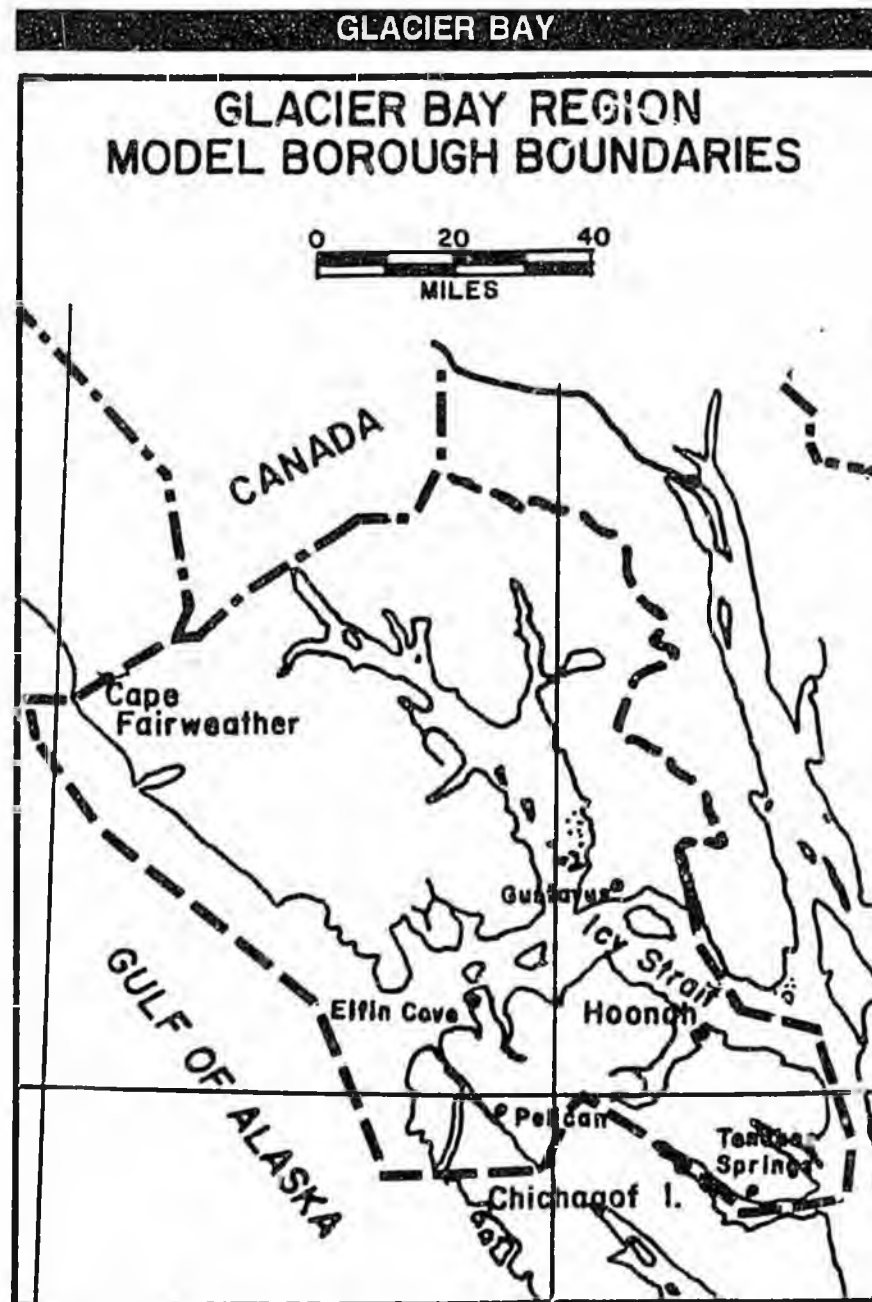
Kuspuk Region Model Unorganized Borough

Kuspuk unorganized borough model boundaries follow the Kuspuk REAA boundaries. The LBC conducted a public hearing in Aniak on October 23, 1992. The area has about 1,490 residents distributed among Aniak, Chuathbaluk, Crooked Creek, Sleetmute, Stony River, Upper Kalskag and Lower Kalskag.



Glacier Bay Model Unorganized Borough

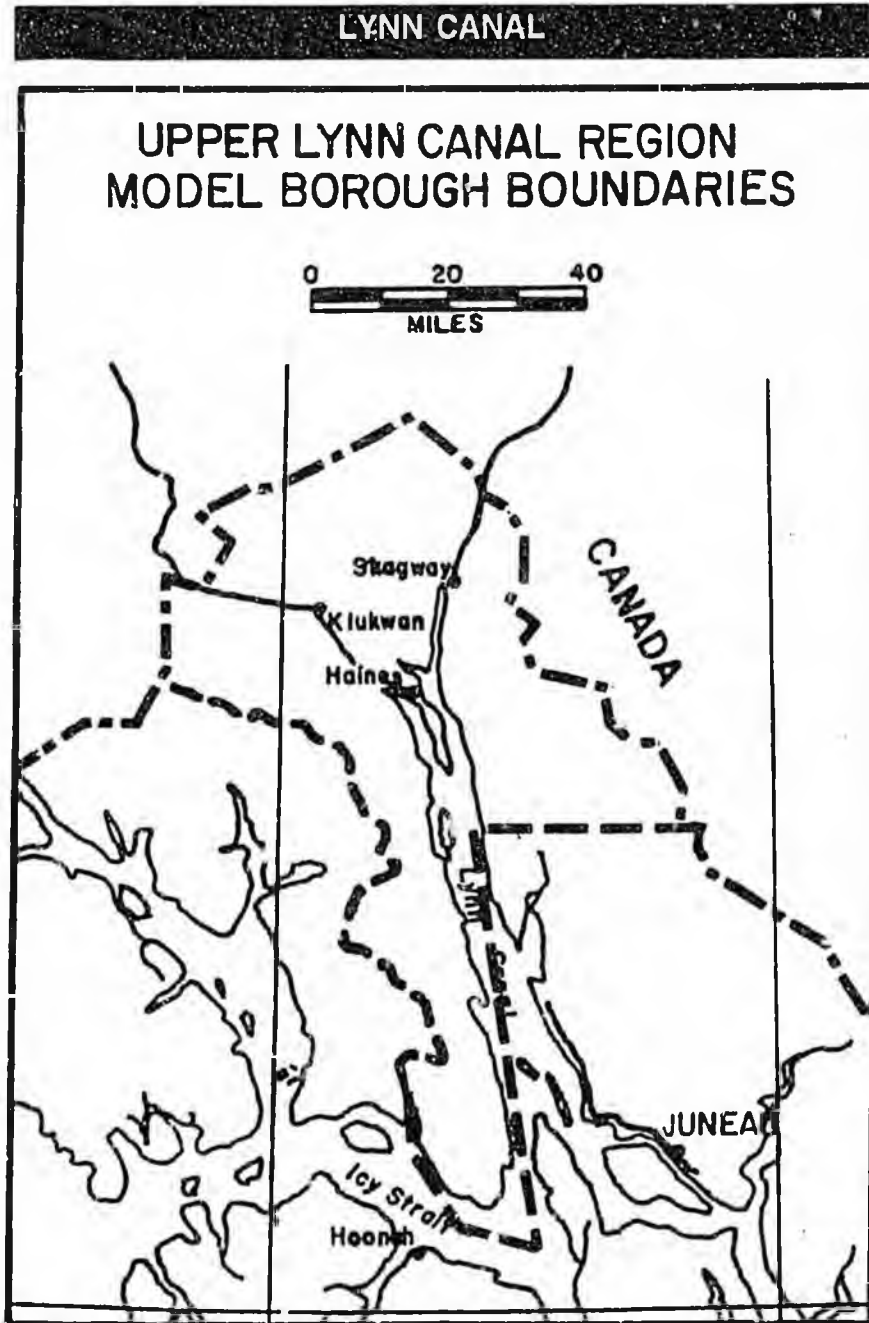
The LBC conducted hearings on model boundaries for this region in Hoonah, Pelican and Gustavus in January, 1992. After taking testimony, the LBC deined Glacier Bay model borough boundaries extending from Cape Fairweather to Chatham Strait. These model boundaries encompass Glacier Bay and the communities of Elfin Cove, Pelican, Hoonah, Gustavus and Tenakee Springs. The area had a 1990 population of 1,858. The Commission set model boundaries for the region on May 8, 1992.



LOCAL BOUNDARY COMMISSION

Upper Lynn Canal - Haines Borough

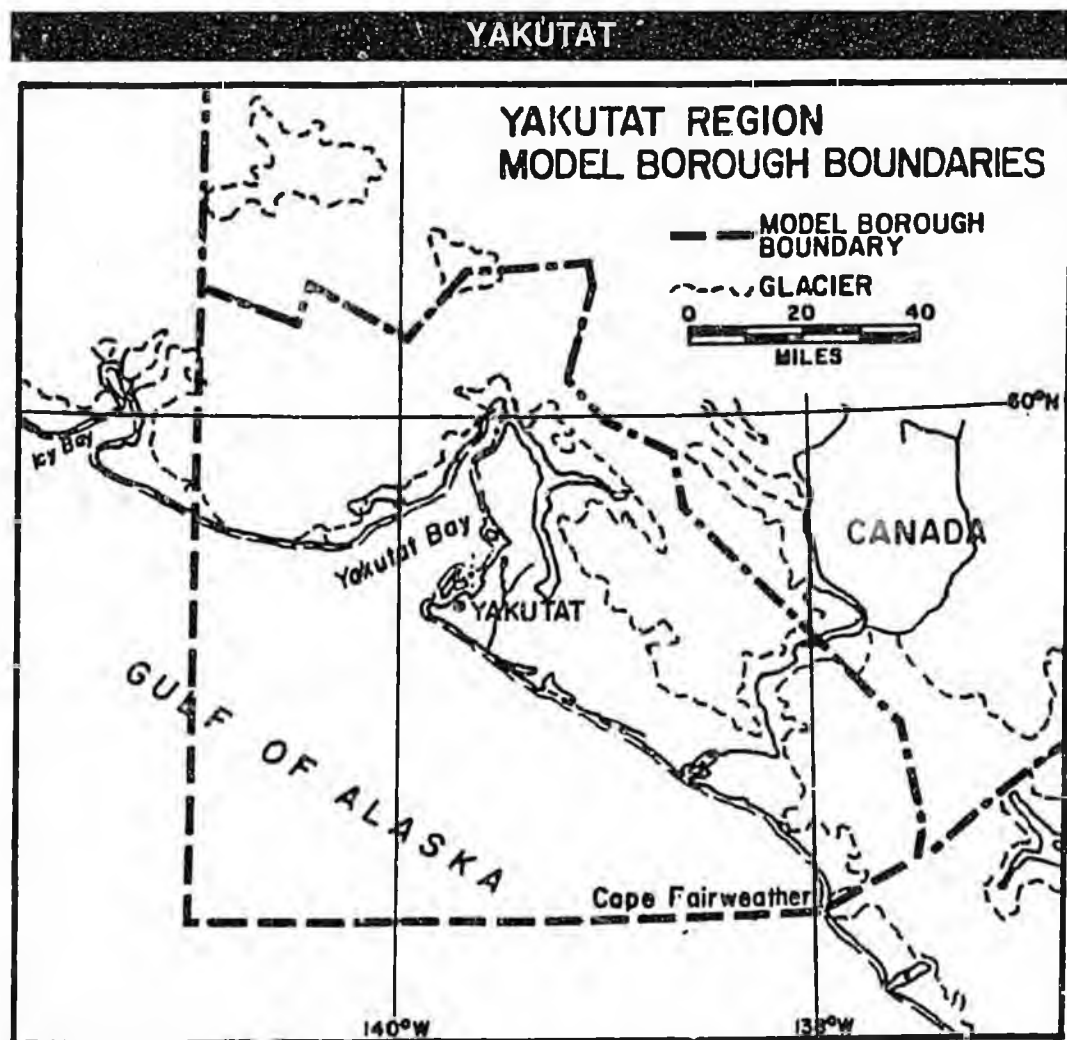
The LBC identified model boundaries encompassing the area within the present Haines Borough as well as Skagway and Klukwan. The area had a 1990 population of 2,938. The Commission set Upper Lynn Canal model boundaries on May 8, 1992.



Yakutat Borough

Yakutat model boundaries set by the LBC are identical to those approved for incorporation. The amended Yakutat model boundaries encompassed approximately 4,224 square miles with boundaries extending from the 141st Meridian to Cape Fairweather. The area has a population of approximately 705.

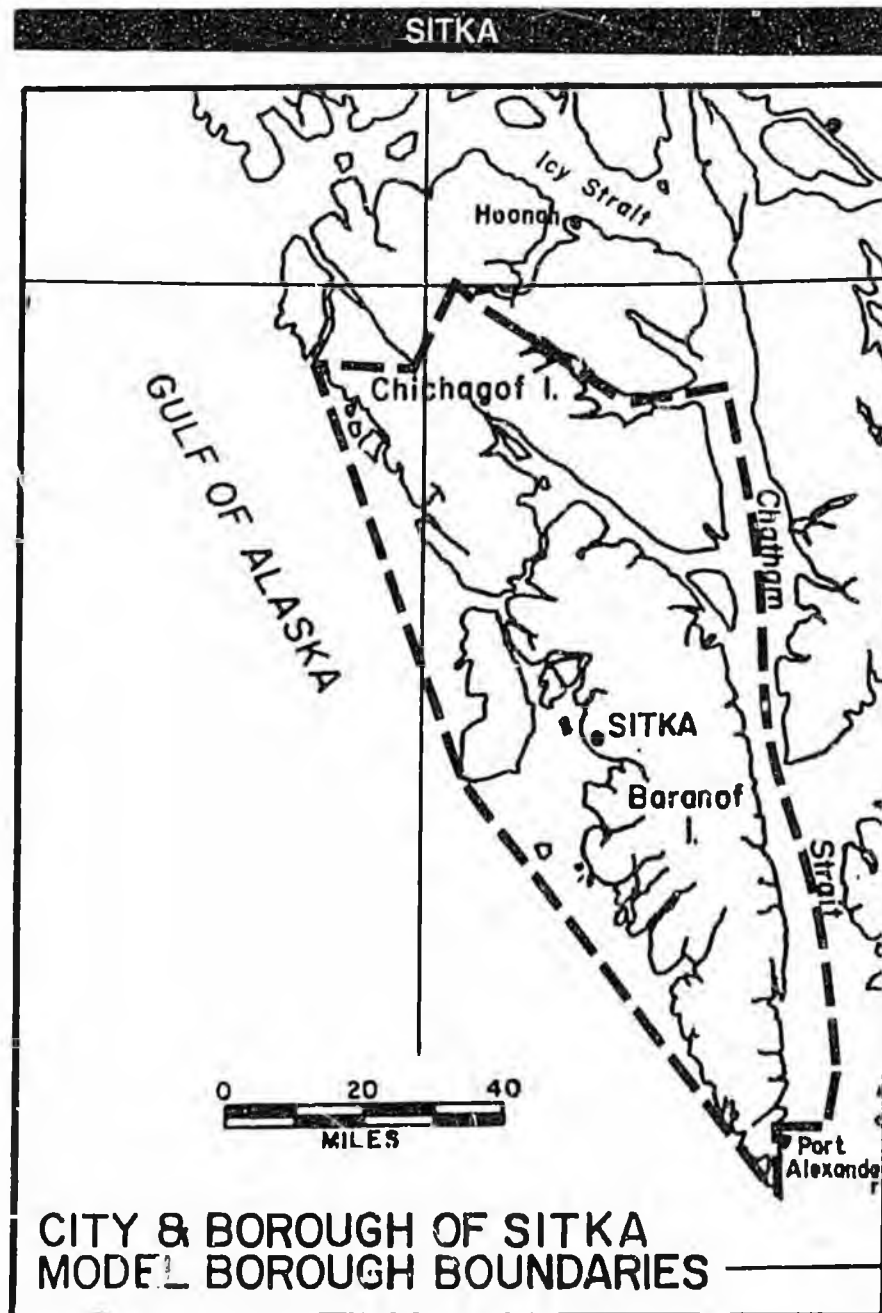
(The Yakutat Borough incorporation is more fully discussed in Section II of this report.) The Commission set Yakutat model boundaries on May 8, 1992.



LOCAL BOUNDARY COMMISSION

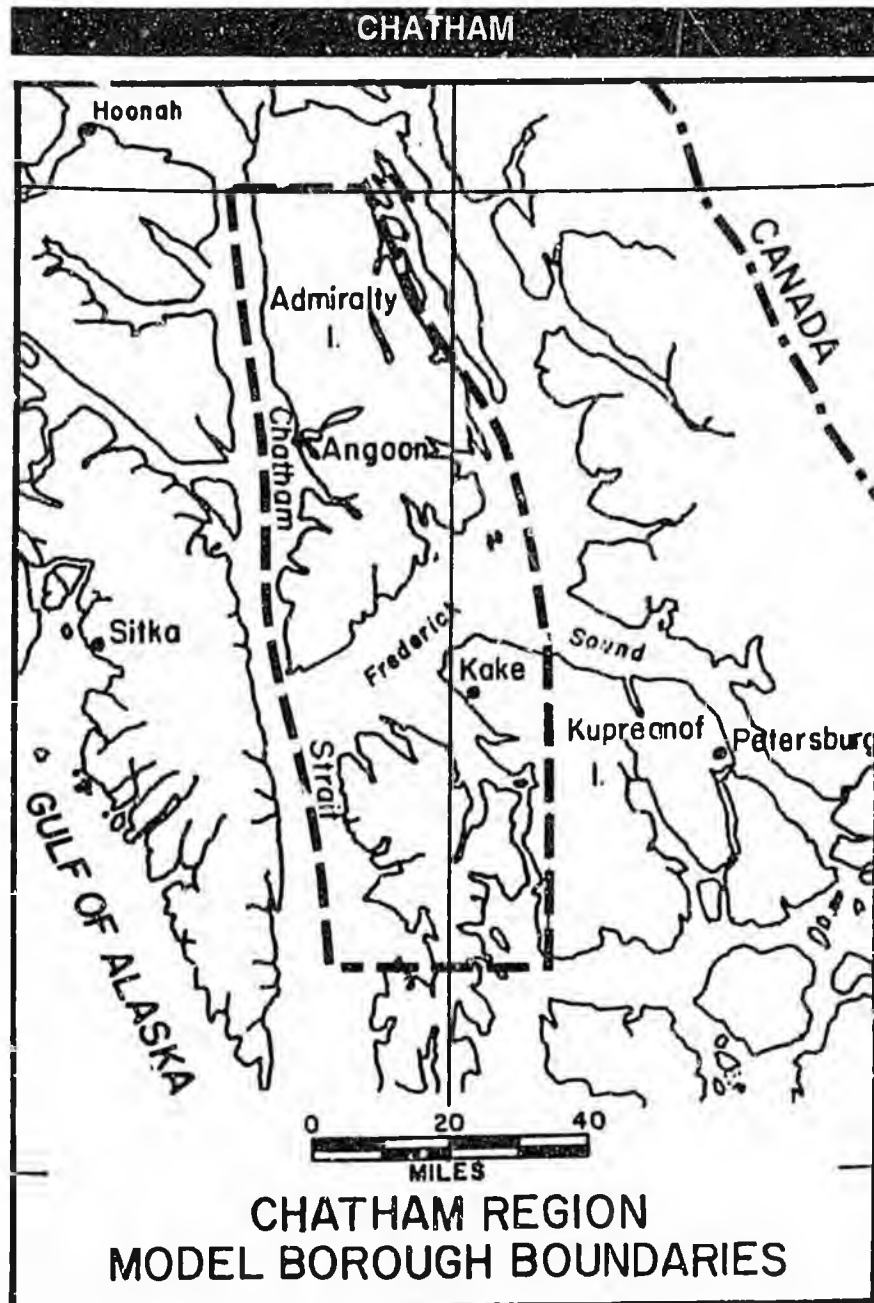
City and Borough of Sitka

Model boundaries for the City & Borough of Sitka were identified as the same as its existing boundaries, which encompass 4,849 square miles and a population of 8,588. The Commission conducted teleconferenced public hearings regarding the area in November, 1990. The Commission set Sitka model boundaries on May 8, 1992.



Chatham Unorganized Borough

In November, 1990, the Commission conducted public hearings throughout Central Southeast Alaska. Parties in Gustavus, Haines, Skagway, Yakutat, Tenakee Springs, Pelican, Sitka, Elfin Cove, Port Alexander, Angoon, Hoonah, Kake and Cube Cove participated. On May 8, 1992, the Commission adopted model boundaries for the Chatham Unorganized Borough encompassing Kake and Angoon. The area had a 1990 population of 1,663.

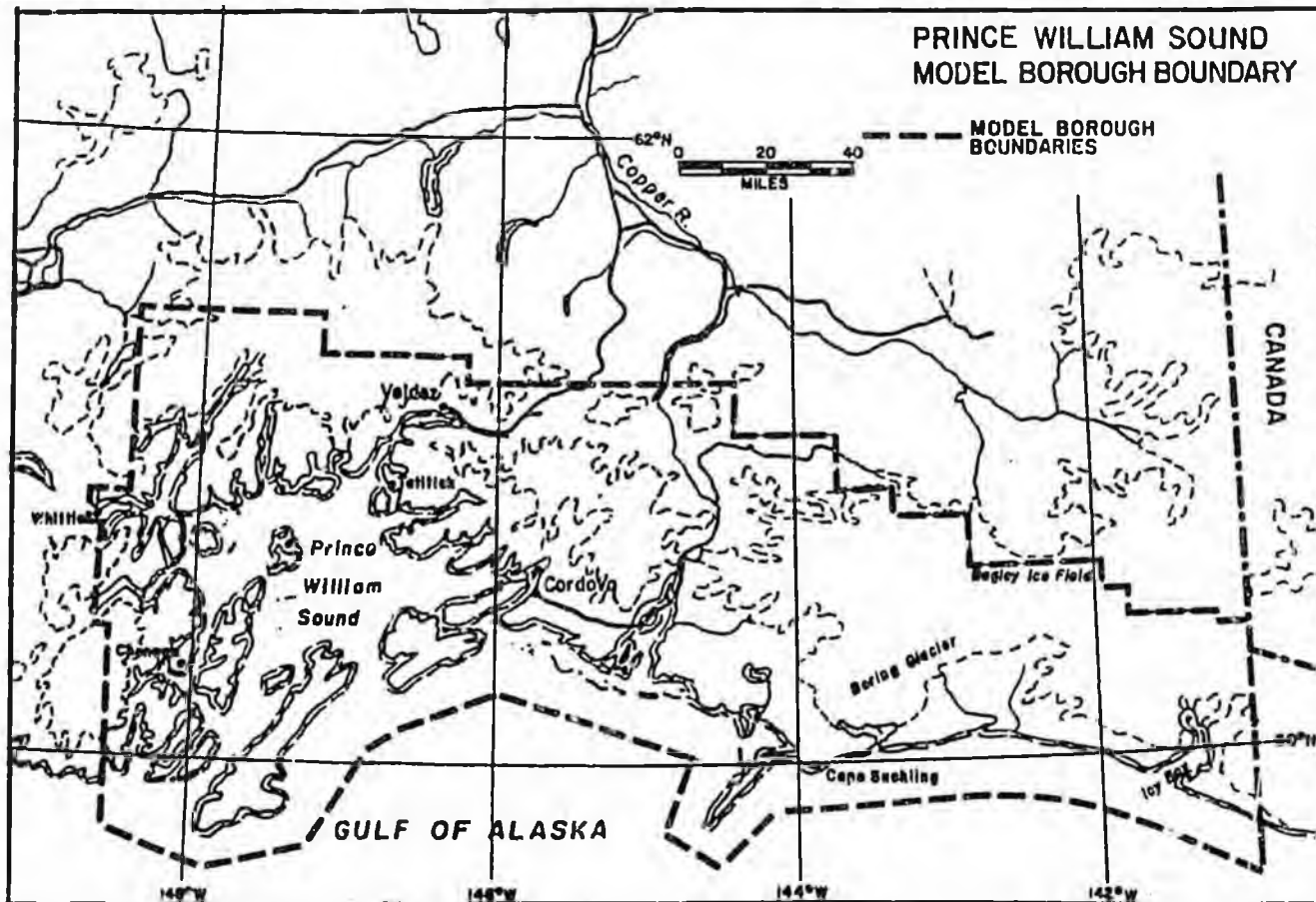


LOCAL BOUNDARY COMMISSION

Prince William Sound Unorganized Borough

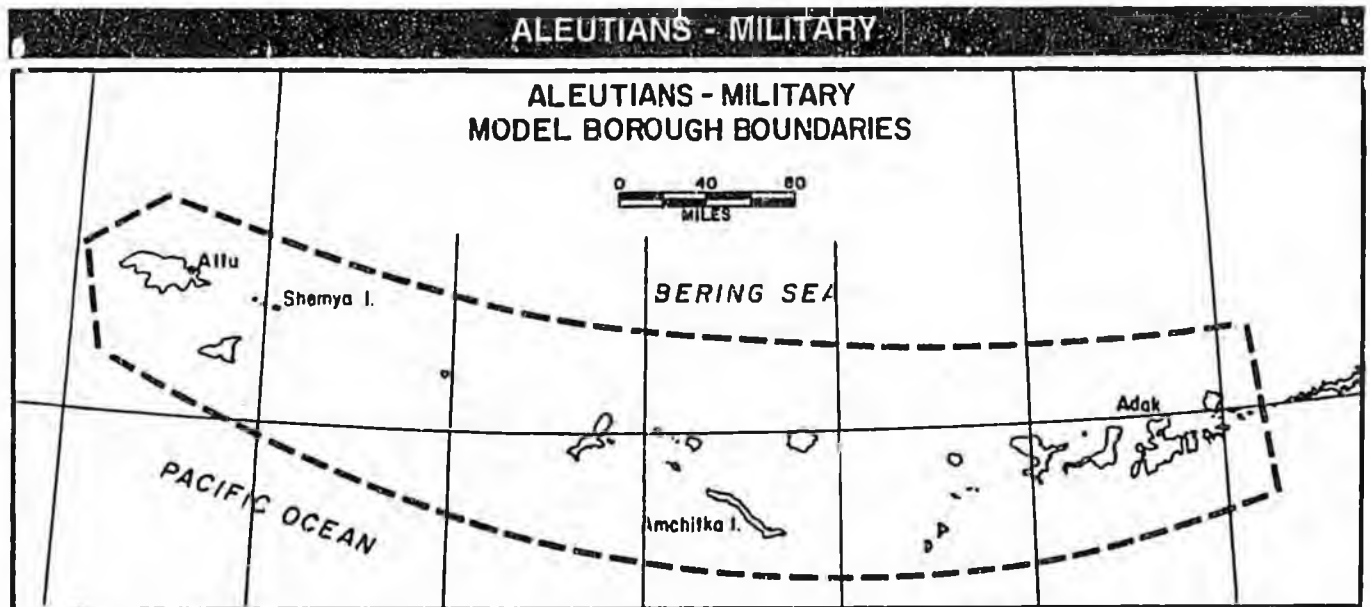
Model boundaries for this area conform to the Chugach REAA, encompassing the Cities of Cordova, Valdez and Whittier and the unincorporated communities of Chenega and Tatitlek. The area had a 1990 population of 7,189. The Commission set model boundaries for the area on May 8, 1992. The LBC conducted a public hearing in the area in January, 1992.

PRINCE WILLIAM SOUND



Aleutians - Military Unorganized Borough

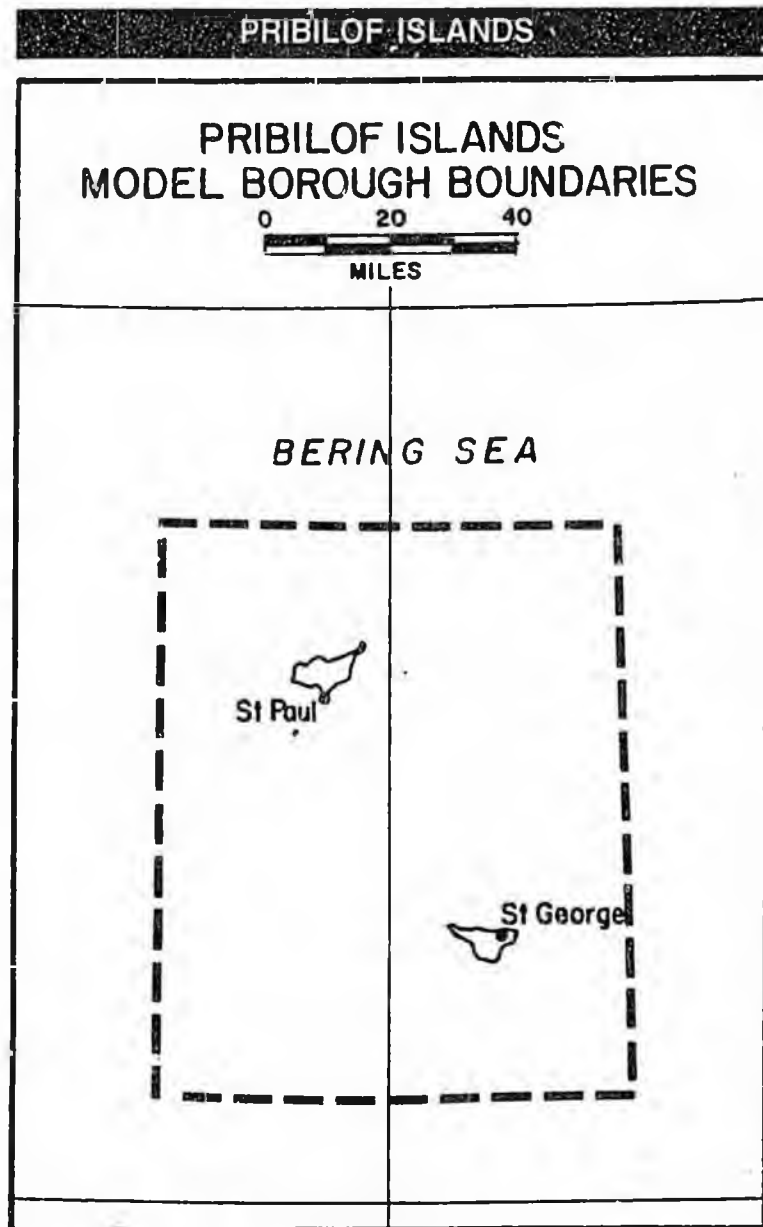
Model boundaries for this region extend from the mid-point of Fenimore Pass to the boundary of the State at the western end of the Aleutian Chain. The boundaries include the military settlements of Adak, Attu and Shemya. The area had a 1990 population of 5,345. The Commission conducted a public hearing on model boundaries via teleconference on October 21, 1992. The Commission set model boundaries for the region on November 21, 1992.



LOCAL BOUNDARY COMMISSION

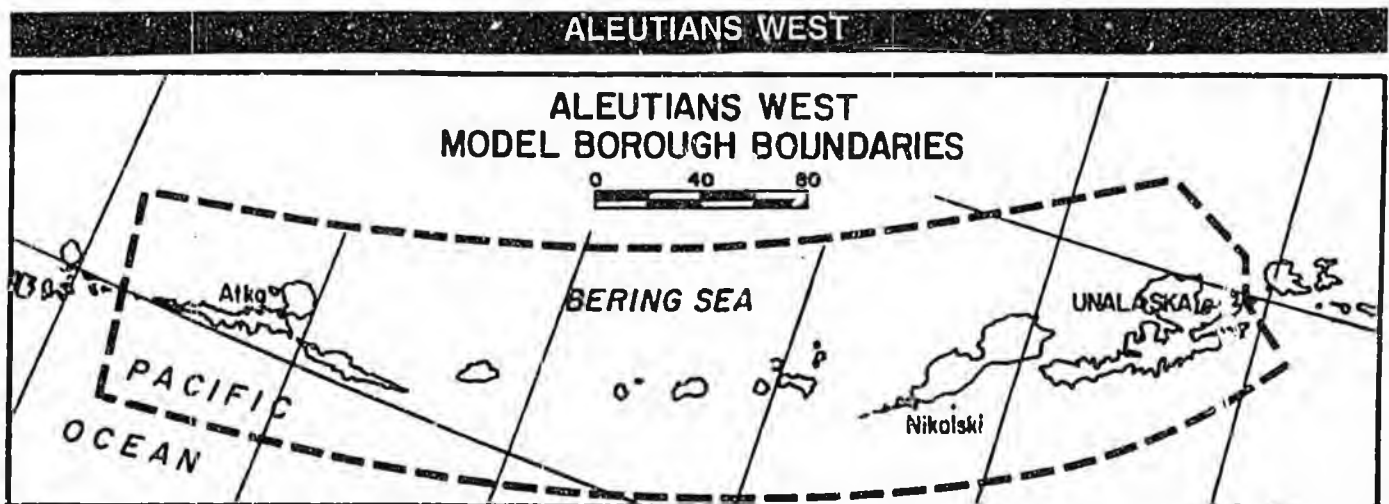
Pribilof Unorganized Borough

Model boundaries designated by the Commission conform to the Pribilof REAA and include the Cities of **St. Paul** and **St. George**. The area had a 1990 population of 901. The boundaries reflected testimony received via teleconference from representatives of St. Paul, St. George and the Tanadusix Corporation at the October 20, 1992, public hearing. The Commission set model boundaries for the area on November 21, 1992.



Aleutians West Unorganized Borough

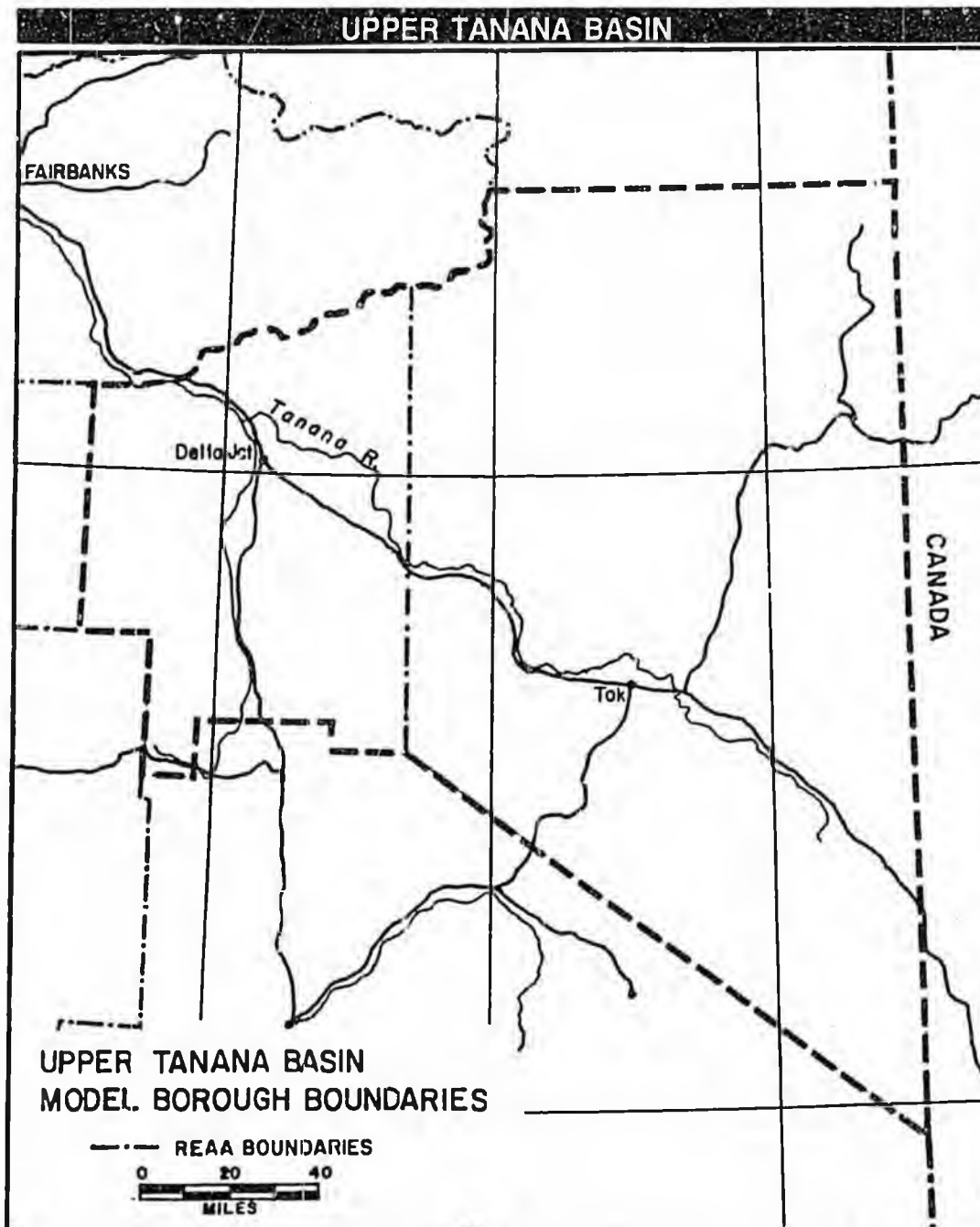
Boundaries designated by the Commission extend from the western boundary of the Aleutians East Borough to the mid-point of Fenimore Pass, including Atka, Nikolski and Unalaska. The area had a 1990 population of 3,232. The LRC received testimony on model boundaries in the area through public hearings with teleconference participation from Atka, Unalaska and Akutan on November 5. The Commission set model boundaries for the area on November 21, 1992.



LOCAL BOUNDARY COMMISSION

Upper Tanana Basin Unorganized Borough

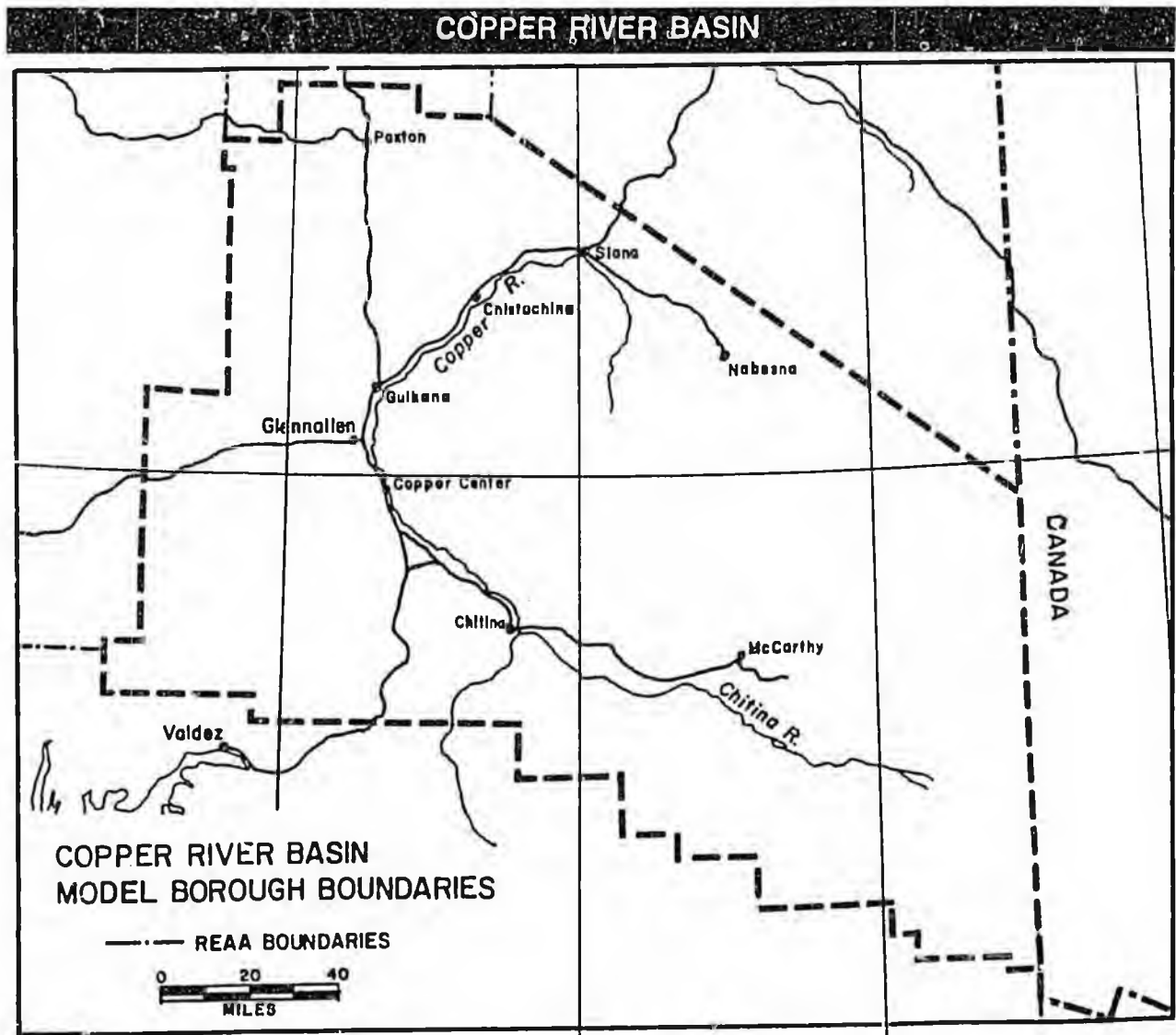
The Commission determined that the Upper Tanana Basin model boundaries should encompass the Delta Greely and Alaska Gateway REAA areas. The area had a 1990 population of 6,021. These model boundaries encompass an estimated 26,235 square miles. The LBC conducted hearings on model borough boundaries for the region in Delta Junction on May 8, 1992 and in Tok on May 9 and June 6. The Commission set model boundaries for the area on November 21, 1992. Communities within the region include two second class cities, the City of Delta Junction and the City of Eagle. Unincorporated communities in the area include Boundary, Chicken, Dot Lake, Dry Creek, the Native Village of Eagle, Fort Greely, Healy Lake, Mentasta Lake, Northway, Tanacross, Tetlin and Tok.



Copper River Basin Unorganized Borough

The LBC held a hearing on model boundaries in Glennallen on May 9, 1992. Additional information concerning the model boundaries for the Copper River Basin was provided to the Commission from residents of the region in June. On November 21, the Commission determined that the Copper Basin model unorganized borough boundaries should follow boundaries of the Copper River REAA. The area encompasses an estimated 20,649 square miles and a 1990 population of 2,638.

Copper River Basin model borough boundaries defined by the Commission conform to the boundaries of the Copper River School District, extending from the Canadian Border on the east to the boundaries of the Matanuska-Susitna Borough on the west. Communities within the area include, Chistochina, Chitina, Copper Center, Gakona, Glennallen, Gulkana, Kenny Lake, McCarthy, Paxson, Slana, Tazlina and Tonsina.



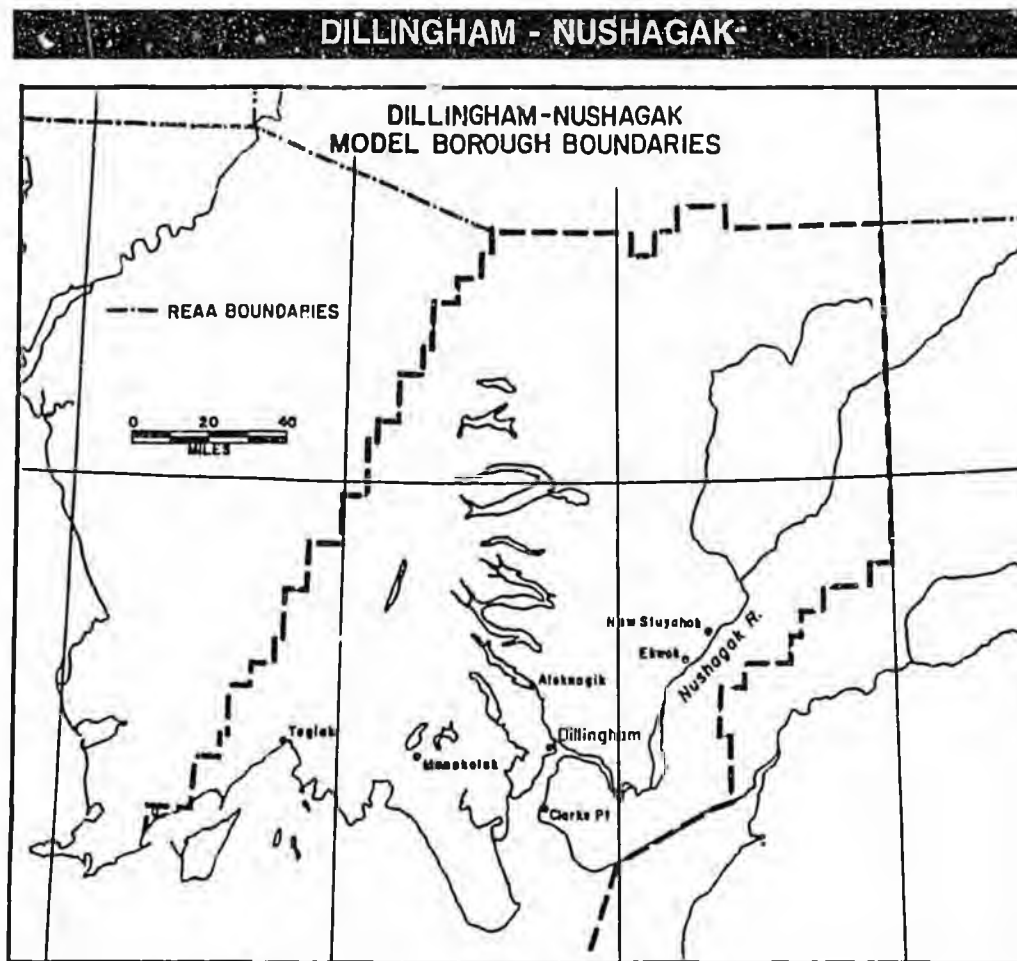
LOCAL BOUNDARY COMMISSION

Bristol Bay Study

The LBC approved Lake & Peninsula Borough incorporation in 1989. At that time, the Commission directed that staff revisit boundary questions raised during the incorporation public hearing process. In June of 1991, the City of Dillingham asked that the Commission's staff also analyze the merits of forming a "super borough" which would include the Bristol Bay Borough, the Lake & Peninsula Borough and the Dillingham Census Area.

The Commission conducted public hearings in **Dillingham, Naknek and Togiak** on November, 23-24, 1992. At the request of local residents, **Kokhanok, Pilot Point, Chignik, Levelock, Egegik, Newhalen, Nondalton** and **Chignik Lake** participated in the November 24 Dillingham hearing by teleconference. Most of the comment and testimony at Naknek urged that Bristol Bay Borough boundaries be left unaltered. Testimony at Togiak suggested a local preference for a Northwest Bristol Bay unorganized borough. Testimony at Dillingham suggested that boundaries based upon existing Dillingham Census Area boundaries would be most appropriate.

On December 4, 1992, the LBC identified model boundaries encompassing the existing Dillingham Census Area. **Dillingham, Aleknagik, Clark's Point, Ekuk, Ekwook, Koliganek, Manokotak, New Stuyahok, Portage Creek, Togiak** and **Twin Hills** are included in the model boundaries.



LBC Regulations

In 1991, the Commission undertook a thorough review of all of its regulations, including those relating to municipal incorporation. The LBC worked with experienced legal counsel to complete the task. The Commission adopted the new regulations on June 29, 1991.

The revised regulations were reviewed and approved by the Department of Law on June 19, 1992 and by the Lieutenant Governor on July 1, 1992. The revised regulations were fully implemented on September 14, 1992, when the U.S. Department of Justice granted preclearance under the Federal Voting Rights Act. The new regulations were published in the October, 1992, supplement to the Alaska Administrative Code. The revised regulations resolve problems associated with the old rules, and are easier for petitioners to understand and use.

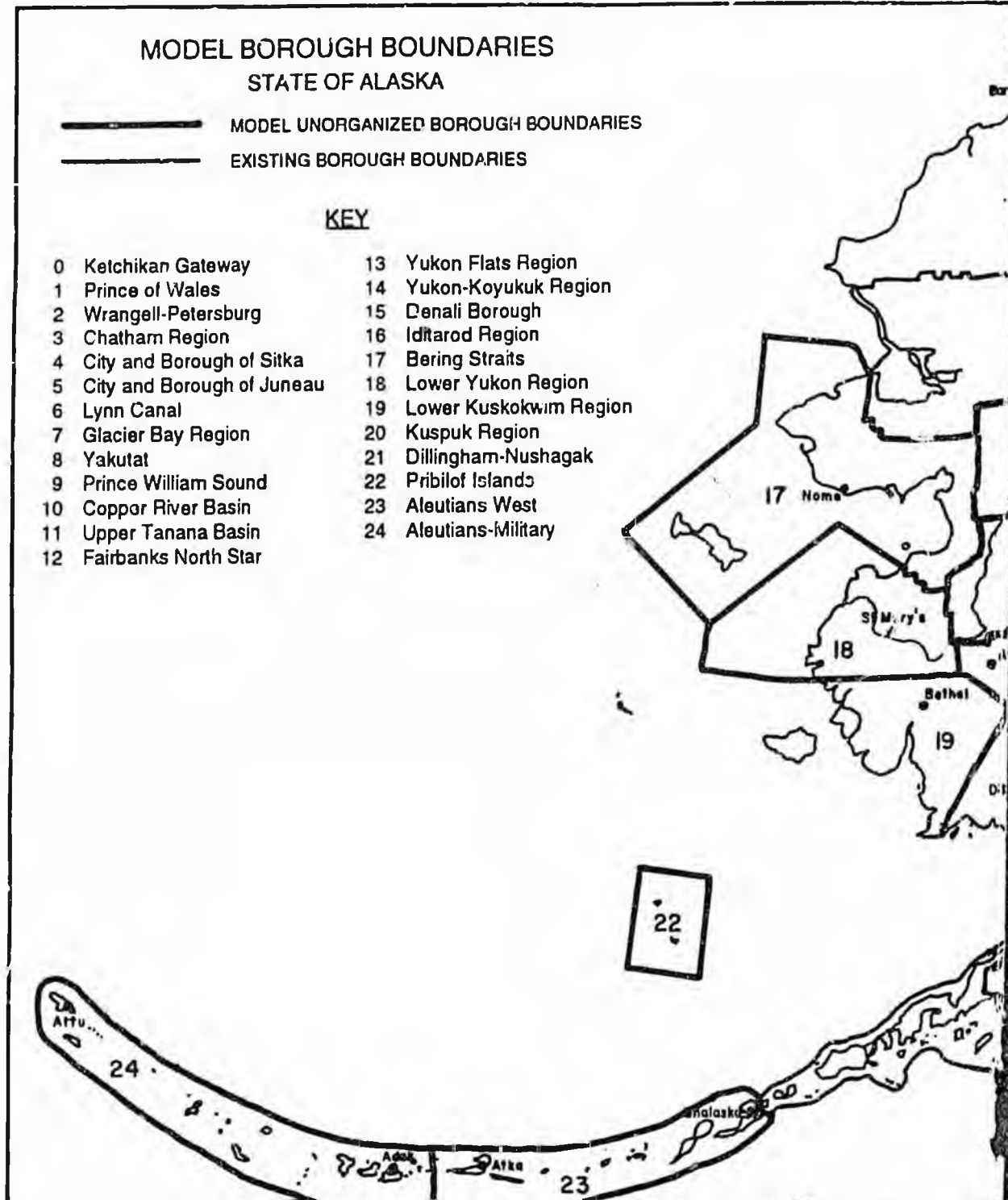
LOCAL BOUNDARY COMMISSION

MODEL BOROUGH BOUNDARIES STATE OF ALASKA

- MODEL UNORGANIZED BOROUGH BOUNDARIES
———— EXISTING BOROUGH BOUNDARIES

KEY

- | | | | |
|----|----------------------------|----|------------------------|
| 0 | Ketchikan Gateway | 13 | Yukon Flats Region |
| 1 | Prince of Wales | 14 | Yukon-Koyukuk Region |
| 2 | Wrangell-Petersburg | 15 | Denali Borough |
| 3 | Chatham Region | 16 | Iditarod Region |
| 4 | City and Borough of Sitka | 17 | Bering Straits |
| 5 | City and Borough of Juneau | 18 | Lower Yukon Region |
| 6 | Lynn Canal | 19 | Lower Kuskokwim Region |
| 7 | Glacier Bay Region | 20 | Kuspuk Region |
| 8 | Yakutat | 21 | Dillingham-Nushagak |
| 9 | Prince William Sound | 22 | Pribilof Islands |
| 10 | Copper River Basin | 23 | Aleutians West |
| 11 | Upper Tanana Basin | 24 | Aleutians-Military |
| 12 | Fairbanks North Star | | |



IV. SPECIAL ISSUES

Suggested Changes to Title 29

The LBC and its DCRA staff work with many of the state's municipalities each year. As a result, the Commission routinely confronts requirements and procedures which appear, in practice, to have a different result for municipalities or the state than the legislature probably intended when enacting the statute. The following are some suggested changes to Title 29 which the Commission believes would be in Alaskans' best interest.

- **Allow direct incorporation of home rule cities and unified municipalities.**
- **Provide state oversight in the reclassification of 2nd class cities in the unorganized borough.**
- **Technical amendments to laws relating to municipal dissolution.**

Amend AS 29.05.011 to Permit Incorporation of Home Rule Cities - Currently, residents of an unincorporated community may not directly incorporate as a home rule city. Instead, the community must first incorporate as a first or second class city, and then go through the process of adopting a charter. In 1985, the Legislature amended state law to allow home rule boroughs to form directly. The LBC believes it would be sensible and more cost-efficient to allow an unincorporated city with a least 400 permanent residents (the minimum number of residents required for first class city status) to incorporate directly as a home rule city in a one-step process.

Amend AS 29.04.040 and AS 29.10.010 to Require LBC Approval of Reclassification of a Second Class City in the Unorganized Borough - State law currently allows a second class city with a population of at least 400 to reclassify as a first class city without approval from the state. A second class city with 3,500+ residents and an area of at least 35 square miles may also become a home rule city without approval from the state. Such a reclassification in the unorganized borough is an event of major state interest because first class and home rule cities in the unorganized borough must operate municipal school districts. Although AS 14.17.139 requires Department of Education approval for the formation of any new district with less than 250 students, DOE has indicated that it and the Attorney General's office have doubts about the enforceability of that requirement. Without state approval being required for reclassification, the state faces the prospect of a sharp increase in the number of small city school districts. Presently, there are 24 second class cities in the unorganized borough which could, under the current rules, reclassify to first class status. There are also six unincorporated communities with enough population to incorporate and then reclassify to first class. The LBC recommends that these reclassifications be treated similarly to direct incorporation of first class cities, requiring a petition to the LBC.

Amend AS 29.06.190 to Allow Direct Incorporation of Unified Municipality - Residents of a number of regions in Alaska's unorganized borough have expressed an interest in being permitted to incorporate unified municipalities. Currently, only incorporated cities and an organized borough may unify. The Commission believes it would be beneficial to allow the direct incorporation of unified municipalities in regions with multiple communities, whether or not those communities or a borough were incorporated prior to unification.

Amend AS 29.06.470 & AS 29.06.500 to Clarify Dissolution Standards - In 1988, the Legislature amended sections .470 and .500 to authorize the dissolution of a municipality if more than 50% of the voters in the last general election petitioned for dissolution and if the LBC determined that dissolution was in the best interests of the state. However, when the dissolution laws are read as a whole, it appears that the LBC, regardless of the state's best interests, may have no discretion to reject a dissolution petition when the municipality is free of debt or has satisfied its creditors with a method of repayment, and either a) ceases to use each of its mandatory powers or b) no longer meets the standards for incorporation. The LBC believes it should have the discretion to consider the state's best interests in all dissolutions, and recommends that the language be clarified.

In addition, AS 29.06.470 refers to the last "general" election in the municipality when describing how to determine the required number of signatures on a dissolution petition filed under AS 29.06.470(a)(3). However, AS 29.06.460 uses last "regular" election as the basis for determining the required number of signatures on a dissolution petition filed under its provisions. Under state law, municipal elections are called "regular" elections, while "general" election usually refers to a state election. If the Legislature intended that the number of required signatures required under AS 29.06.470 be based upon the turnout in the last municipal election, then, to be clear, the term should be changed from "general" to "regular."

Local Boundary Commission Compensation

Volunteer service on the Local Boundary Commission has become increasingly complex and time-consuming. The LBC rarely meets less than 20 times a year. Members routinely undertake difficult travel to remote communities to conduct hearings and take public testimony. An example of the type of arduous schedule is demonstrated by Chairman Hargraves' itinerary during a recent week in November, 1992 (see table on following page). During the referenced week, he chaired five separate public hearings, heard the concerns of hundreds of Alaskans, endured difficult weather conditions in small aircraft and sacrificed a full week and much of the Thanksgiving holiday.

Issues addressed by the Commission, such as incorporations, annexations and model boundaries, often call forth a very emotional response from the public. Commissioners must have tact, patience and an ability to remain objective while being aggressively challenged.

Because of the often complex and sensitive nature of the issues brought before the Commission, LBC members must spend considerable time preparing for meetings and hearings. Since a number of LBC actions are challenged in court, work often does not end when a decision is made.

LOCAL BOUNDARY COMMISSION

LBC CHAIRMAN'S ITINERARY NOVEMBER 19-26, 1992

<u>DATE</u>	<u>DEPARTURE</u>	<u>DESTINATION</u>
11/19	Ketchikan	Anchorage
11/20	Anchorage	Palmer <i>Palmer Hearing at 7:00 pm</i>
11/21	Anchorage	Cordova <i>Cordova Hearing at 7:00 pm</i>
11/22	Cordova	Anchorage
11/23	Anchorage	King Salmon <i>Naknek Hearing at 7:00 pm</i>
11/24	King Salmon	Togiak <i>Togiak Hearing at Noon</i>
11/24	Togiak	Dillingham <i>Hearing at 7:00 pm</i>
11/25	Dillingham	Anchorage
11/26 (Thanksgiving Day)	Anchorage	Ketchikan

The expertise required in the LBC's work is illustrated by history. Before the Commission assumed responsibility, most local boundary actions, including incorporations, were given directly to the courts. The savings realized by processing such petitions through the Local Boundary Commission are enormous. The Commissioners have developed comprehensive regulations which they apply to their actions, and they must also ensure compliance with the broadly-interpreted provisions of the Federal Voting Rights Act.

With 165 municipalities in Alaska today, and more likely to form each year, the number of local boundary actions the LBC must handle is almost certain to grow. Despite the major commitment of time and energy demanded from the five members of the Commission, the Commissioners currently are volunteers, receiving money only for per diem allowances, with no additional compensation for their time and expertise.

Because the burden of the LBC's workload is greater than might reasonably be expected of volunteers, bills have been introduced in the last several sessions of the legislature to provide for compensation of \$150 per day to each Commission member. Without such compensation, the members believe it will become more and more difficult for the State to find qualified Alaskans who are willing to stay on the Commission long enough to give it the continuity and experience demanded by the complexity of the decisions.