

**ALASKA LEGISLATURE COMMITTEE FILES 1991-1992 8672**  
**7620 SENATE RESOURCES**

FISCAL NOTE

- STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. SB #107

Revision Date: March 13, 1991 Department Affected: Dept. of Fish and Game  
Title: Fish/Game Regulations in Natl. Parks BRU: Division of Boards

Sponsor: Shultz

Component: \_\_\_\_\_

Requestor: Fish and Game

COMPONENT SERIAL NO. 

	4	8	2
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	0					
TRAVEL	0					
CONTRACTUAL	0					
SUPPLIES	0					
EQUIPMENT	0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	0					
FEDERAL FUNDS	0					
OTHER	0					
<b>TOTAL</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

POSITIONS:

FULL-TIME	0					
PART-TIME	0					
TEMPORARY	0					

Estimate of current year impact: 0

ANALYSIS: (Attach a separate page if necessary.)

No budgetary impact in the immediate future. Should additional Boards of Fisheries and Game meeting days be required for these actions in the future, with passage of SB 107, then additional funding may be required. Not possible to estimate impact at this time for such future occurrences.

Prepared By: Laird Jones, Director, Div. of Boards Phone: 465-4110

Division: Div. of Boards, ADF&G Date: March 13, 1991

Approved by Commissioner: *[Signature]*

Agency: Fish & Game Date: 4/5/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

January 17, 1991

The Honorable Manuel Lujan  
Secretary of the Interior  
Department of the Interior  
18th and C Streets, N.W.  
Washington, D.C. 20240

Dear Secretary Lujan:

The federal government has not complied with the U.S. Senate Committee Report that subsistence be permitted in the Glacier Bay. Restricting subsistence to the Hoonah Tlingit Indian clans is denying the cultural existence of the Hoonah people, and their descendents. Enclosed is the Senate Appropriations Committee Report of July 25, 1990.

The Appropriations Committee states, in part:

"Until the matter can be resolved, the Committee strongly discourages the Service from engaging in a policy of prohibiting subsistence activities unless the Service can show that such activities would clearly have a substantial adverse impact on the fish and wildlife resources in the Park."

The National Park Service is denying the Hoonah Tlingits access into the Glacier Bay National Park and Preserve to the detriment of the Tlingit culture, which, up until the creation of the Glacier Bay National monument in 1925, thrived on the uses of fish, wild game, and other resources in the Glacier Bay.

Mr. Secretary, we ask that you direct that subsistence activity occur by the Hoonah Tlingit Indians, and their descendents, as assured by the appropriate references, and for the cultural existence of the Hoonah people.

The actions of the federal government also contravened the Proclamation of President Jimmy Carter, dated December 1, 1978, that expressly directed the Secretary of the Interior to promulgate "such regulations as are appropriate, including regulation of the opportunity to engage in a subsistence lifestyle by local residents."

The Honorable Manuel Lujan

P 2

January 17, 1991

The federal government has been unable to prove that subsistence uses in the Glacier Bay would threaten the natural stability or continued viability of any particular fish, wildlife or plants; or that subsistence uses would create unmanageable administrative problems or create public safety concerns.

Chairman Morris K. Udall, on November 12, 1980, told his colleagues that subsistence uses would occur in all parks and park monuments, except the Kenai Fjords National Park.

The federal government created the Glacier Bay National Monument in 1925. In 1978, the federal government reaffirmed that Proclamation and declared:

The land withdrawn and reserved by this Proclamation for the protection of the geological, biological, and other phenomena enumerated above supports now, as it has in the past, a unique subsistence culture of the local residents. The continued existence of this culture, which depends on subsistence hunting, and its availability for study, enhances the historic and scientific values of the natural objects protected herein because of the ongoing interaction of the subsistence culture with those objects. Accordingly, the opportunity for local residents to engage in subsistence hunting is a value to be protected and will continue under the administration of the area added to the Glacier Bay National Monument by this Proclamation.

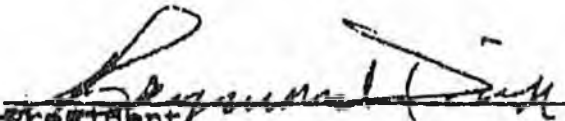
With all of these assurances, we fail to see the resilience of the federal government by denying subsistence opportunity to occur in the Glacier Bay by the Tlingits of Hoonah and others that have customary and traditional standing.


The uses of the Glacier Bay includes that of commercial fishing by Alaska residents, and which also antedates the establishment of the Glacier Bay National Monument. The federal government allows sports fishing in the Glacier Bay for visitors, but restricts commercial fishing and subsistence uses.

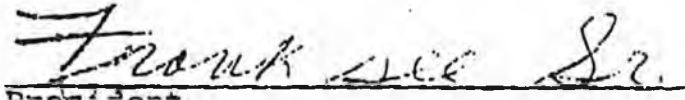
We await your immediate reply as the new season is already upon us, and realizing that the prolonged determination and action on your part only serves to frustrate and deteriorate the cultures of our people.


The Honorable Manuel Lujan  
Page 3  
January 17, 1991

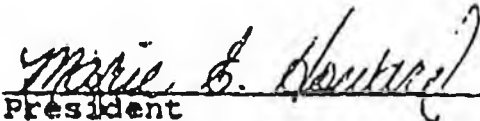
Respectfully submitted,

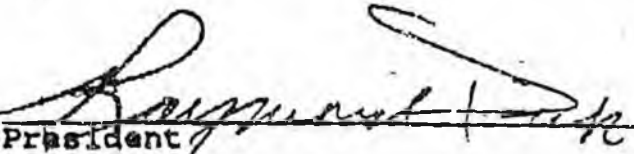
  
\_\_\_\_\_  
President  
HOONAH INDIAN ASSOCIATION, an IRA

  
\_\_\_\_\_  
HUNA TRIBAL COUNCIL

  
\_\_\_\_\_  
President  
TLINGIT AND HAIDA COMMUNITY COUNCIL

  
\_\_\_\_\_  
President  
HUNA TOTEM CORPORATION

  
\_\_\_\_\_  
President  
ALASKA NATIVE SISTERHOOD CAMP #12

  
\_\_\_\_\_  
President  
ALASKA NATIVE BROTHERHOOD CAMP #12

DEPARTMENT OF THE INTERIOR AND RELATED  
AGENCIES APPROPRIATIONS BILL, 1990

July 25 (legislative day JANUARY 8), 1989.—Ordered to be printed

Mr. BYRD, from the Committee on Appropriations,  
submitted the following

## REPORT

[To accompany H.R. 2788]

The Committee on Appropriations, to which was referred the bill (H.R. 2788) making appropriations for the Department of the Interior and related agencies for the fiscal year ending September 30, 1990, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended:

AMOUNTS IN NEW BUDGET (OBLIGATIONAL) AUTHORITY, FISCAL  
YEAR 1990

Amount of bill passed by House .....	\$11,063,887,000
Amount of decrease by Senate .....	- 154,662,000
Total of bill as reported to Senate .....	10,909,225,000
Estimates considered by House .....	8,617,681,000
Estimates considered by Senate .....	8,741,563,000
Over the budget estimate, 1990 .....	+ 2,167,662,000
Over appropriations, 1989 .....	+ 663,283,000

(1)

ment, research, interpretation, protection, and development of sites of historical significance on Indian lands throughout the Nation. The Committee is particularly interested in the Chaco protection sites on the Navajo Reservation. The Committee directs the National Park Service in consultation with the Bureau of Indian Affairs to investigate and report to the Committee on the funding needs for historic preservation on Indian lands. The report shall be based on direct discussions with Indian tribes and shall be provided to the Committee by March 1990.

It has come to the attention of the Committee that there is a dispute between the State of Alaska and the Federal Government over regulation of the waters in Glacier Bay National Park. As a result, it is unclear to the local Native people whether they are entitled to engage in subsistence fishing activities in the bay.

The Committee directs the Service to begin a dialog with the State and the local Native people to resolve this issue. It shall examine possible solutions, including legislation solutions, and shall submit a report outlining its recommendations to the Committees on Appropriations no later than May 1, 1990. As part of that process it should hold public meetings with affected groups including at least one meeting in the village of Hoonah.

Until the matter can be resolved, the Committee strongly discourages the Service from engaging in a policy of prohibiting subsistence activities unless the Service can show that such activities would clearly have a substantial adverse impact on the fish and wildlife resources in the park.

*Informational publications.*—The full funding request for informational publications is recommended. The Committee believes that it is inappropriate to reduce funding for park brochures and informational guides at a time when park attendance is increasing. Furthermore, visitors who must pay a fee to use many of the parks have a right to expect basic informational services.

In recognition of the importance of park brochures in attracting overseas tourists to the parks, the Committee commends the Service for its increased emphasis on publishing foreign language park folders.

*International park affairs.*—For international park affairs the Committee recommends an increase of \$400,000 which consists of \$100,000 for U.S. ICOMOS and \$300,000 for Western Hemisphere technical assistance.

*Forest fire suppression and presuppression.*—The forest fire suppression and presuppression requirements of the National Park Service are addressed in the new Bureau of Land Management consolidated fire program account.

*General management plans.*—Within the amount requested for general management plans, the following allowances are directed: \$125,000 for New River Parkway Authority, \$100,000 for expansion alternatives at Pu'uhoonua o Honaunau, \$250,000 for the Gauley River NRA-Bluestone SR, \$100,000 for Jimmy Carter NHS, \$150,000 for Pearson Airpark, \$50,000 for Hagerman Fossil Beds NM, \$25,000 for Natchez NES, up to \$100,000 for Craters of the Moon NM, for the second year of the Spanish colonization study, \$400,000 for design of a scenic byway program, \$100,000 for Georgia O'Keeffe living landscape feasibility study, \$200,000 for an archae-

who has oversight, monitoring control

(3195-01-M)

Proclamation 4618

December 1, 1978

## Enlarging the Glacier Bay National Monument

*By the President of the United States of America***A Proclamation**

Glacier Bay National Monument was created by Presidential Proclamation in 1925 and was enlarged in 1939 and again in 1955. It protects the great tidewater glaciers and a dramatic range of plant communities. The enlargement accomplished by this Proclamation furthers the protection of the array of geological and ecological interests in the area.

This addition includes the northwesterly side of Mount Fairweather, the highest peak in this part of Alaska, and the Grand Plateau Glacier, both significant to students of glaciology.

The Alsek River corridor provides the only pass through the coastal mountain range for 120 miles. This is the route by which large mammals first entered this isolated area and is used by a significant percentage of the Alaska bald eagle population en route to the Klukwan area where they winter.

The addition also protects two botanically significant areas. In the hills flanking Grand Plateau Glacier live the oldest plant communities in southeast Alaska which survive because the area escaped both glaciation and inundation. Also important to the study of ecological succession are the mature aquatic vegetative communities of the pre-neoglacial lakes in the Deception Hills area.

The land withdrawn and reserved by this Proclamation for the protection of the geological, biological, and other phenomena enumerated above supports now, as it has in the past, a unique subsistence culture of the local residents. The continued existence of this culture, which depends on subsistence hunting, and its availability for study, enhances the historic and scientific values of the natural objects protected herein because of the ongoing interaction of the subsistence culture with those objects. Accordingly, the opportunity for local residents to engage in subsistence hunting is a value to be protected and will continue under the administration of the area added to the Glacier Bay National Monument by this Proclamation.

Section 2 of the Act of June 8, 1906 (34 Stat. 225, 16 U.S.C. 431), authorizes the President, in his discretion, to declare by public proclamation historic landmarks, historic and prehistoric structures and other objects of historic or scientific interest that are situated upon the lands owned or controlled by the Government of the United States to be national monuments, and to reserve as part thereof parcels of land, the limits of which in all cases shall be confined to the smallest area compatible with the proper care and management of the objects to be protected.

NOW, THEREFORE, I, JIMMY CARTER, President of the United States of America, by the authority vested in me by Section 2 of the Act of June 8, 1906 (34 Stat. 225, 16 U.S.C. 431), do proclaim that there are hereby set apart and reserved for inclusion in the Glacier Bay National Monument all lands, including submerged lands, and waters owned or controlled by the United States within the boundaries of the area depicted as the Enlargement of Glacier Bay National Monument on the map numbered GLBA-90,005 attached to and forming a part of this Proclamation. The area reserved consists of approximately 550,000 acres, and is necessary to ensure the proper

care and management of the objects the monument was established to preserve and those added by this Proclamation. Lands, including submerged lands, and waters within these boundaries not owned by the United States shall be reserved as a part of the monument upon acquisition of title thereto by the United States.

All lands, including submerged lands, and all waters within the boundaries of this addition are hereby appropriated and withdrawn from entry, location, selection, sale or other disposition, other than exchange. There is also reserved all water necessary to the proper care and management of those objects protected by this monument and for the proper administration of the monument in accordance with applicable laws.

The establishment of this addition is subject to valid existing rights, including, but not limited to, valid selections under the Alaska Native Claims Settlement Act, as amended (43 U.S.C. 1601 *et seq.*), and under or confirmed in the Alaska Statehood Act (48 U.S.C. Note preceding Section 21).

Nothing in this Proclamation shall be deemed to revoke any existing withdrawal, reservation or appropriation, including any withdrawal under Section 17(d)(1) of the Alaska Native Claims Settlement Act, (43 U.S.C. 1616(d)(1)); however, the national monument shall be the dominant reservation. Furthermore, nothing in this Proclamation is intended to modify or revoke the terms of the Memorandum of Understanding dated September 1, 1972, entered into between the State of Alaska and the United States as part of the negotiated settlement of *Alaska v. Morton*, Civil No. A-48-72 (D. Alaska, Complaint filed April 10, 1972).

The Secretary of the Interior shall promulgate such regulations as are appropriate, including regulation of the opportunity to engage in a subsistence lifestyle by local residents. The Secretary may close this addition, or any portion thereof, to subsistence uses of a particular fish, wildlife or plant population if necessary for reasons of public safety, administration, or to ensure the natural stability or continued viability of such population.

Warning is hereby given to all unauthorized persons not to appropriate, injure, destroy or remove any feature of this monument and not to locate or settle upon any of the lands thereof.

IN WITNESS WHEREOF, I have hereunto set my hand this 1st day of December, in the year of our Lord nineteen hundred and seventy-eight, and of the Independence of the United States of America the two hundred and third.



## CONGRESSIONAL RECORD

Mr. Speaker, the subsistence provisions of the bill now before us differs from those in the House bill primarily by the Senate's adoption of a "judicial enforcement" approach to proceedings by the Secretary of the Interior or Secretary of Agriculture, depending upon which lands are involved, to assure the State's implementation of the subsistence preference. In that regard I would point out that it is not my understanding that this section in any way compromises the administrative authorities of the Secretaries, or their legal responsibilities, to protect subsistence uses on the public lands and in the waters of Alaska; otherwise, the section may be unconstitutional.

The judicial enforcement approach was developed by the Senate Energy and Natural Resources Committee during the 95th Congress. Senators Abourezk, Ford, and Durkin were three of the members of that committee who were particularly involved in the development of the Senate subsistence title. Their supplemental views detailing the responsibility and authority of the Secretary to exercise his administrative authority over the public lands and the waters of Alaska to protect subsistence uses in appropriate instances are the basis of my interpretation of the effect of section 806 of the Senate bill. Since section 806 is intended to be the remedy of only the local committees and regional councils, obviously rural residents engaged in subsistence uses and other persons who are directly affected by State implementation of the subsistence preference are entitled to have the Secretary take appropriate action if the State fails to do so, and, consequently, will be entitled to mandamus such action from the appropriate Secretary if he should fail to fulfill his duty to manage the public lands and the waters of Alaska in a manner consistent with the management standards established by the Congress in this legislation.

Lastly, Mr. Speaker, I would like to briefly discuss the manner in which subsistence hunting by local residents is to be managed within new national parks and national park monuments and within the additions to those national parks and national park system monuments which were established prior to December 1, 1978. As you know, hunting of any kind generally is not permitted within national parks in the United States. However, during the development of the Department of the Interior's legislative proposal to the Congress, it became obvious to the Secretary of the Interior and to the National Park Service that much of the acreage within the large parks and monuments desired by the National Park Service included acreage which customarily and traditionally has been used, and is now being used, by Alaska Natives and other rural residents for subsistence hunting. Application of the traditional no hunting policy to these proposed areas would result either in significant disruption of subsistence hunting activities and resultant community hardship, or would require the cutting back of the boundaries of the proposed park units to accommodate subsistence

In recognition of this uniquely Alaskan situation, the Department of the Interior represented to the residents of the affected villages and to Native village and regional corporations representing the same residents, that subsistence hunting within all of the new parks and within the additions to existing parks would be statutorily guaranteed. And it was as a result of this agreement, Mr. Speaker, that most local communities and village and regional corporations have supported, or at least not opposed, the creation of new parks and monuments within their regions.

Mr. Speaker, consistent with their promise to the Native community, since 1977 Secretary Andrus and the National Park Service have consistently recommended to both Houses of the Congress that subsistence hunting by local residents be continued within all parks and monuments established or expanded by this legislation, other than the Kenai Fjords National Park. Consistent with this recommendation, the Antiquities Act proclamations signed by President Carter on December 1, 1979 not only guaranteed the continuation of subsistence hunting by local residents, but specifically recognize subsistence hunting as an important value of each monument, other than the Kenai Fjords.

Consistent with the Secretary's recommendation and the language of the monument proclamations, both the version of H.R. 39 passed by the House in 1978 and the Udall-Anderson bill passed last year establish subsistence uses by local residents, including subsistence hunting, as a purpose of each new park and park monument, other than the Kenai Fjords, and of the additions to parks and monuments established prior to December 1, 1978.

The Alaska Lands bill passed by the Senate (and which we today concur in) statutorily guarantees that subsistence hunting by local residents will be permitted within all of the same areas as are open to such uses in the Udall-Anderson bill, but regrettably does not designate subsistence uses as a purpose of each new area and addition. However, Mr. Speaker, I would note that sections 201 and 202 indicate that the purposes of each new park and addition set forth in the legislation are not intended to be all inclusive. I would strongly suggest that in establishing regulations for the management of each of these areas, the Secretary of the Interior designate subsistence uses by local residents as a specific purpose of each park and park preserve. To do any less would be inconsistent with the longstanding representations which the Secretary, the National Park Service, and the House Interior Committee, have made to the Alaska Native residents of areas within or adjacent to these new areas.

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SENATE COMMITTEE REPORT

DATE: 2/6/91

FURTHER: *Finance*

Date of 5-Day Notice: 3/28  
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 4-12-91

Resources Committee considered SB 108

Classification and reclassification of state land by the Dept. of Natural Resources.

and a majority of the committee recommends it be replaced with

and recommended:

- replace with \_\_\_\_\_ CS SB 108 (Res)
- or adopt \_\_\_\_\_ CS \_\_\_\_\_
- attached amendment(s)
- \_\_\_\_\_ letter of intent adopted

- same title
- new title
- technical title change (HB only)

do pass

do not pass

no recommendation

individual recommendations

further referral to Sen. Finance

*F-1's attached + further referred to the Fin Com*

ATTACHES NEW FISCAL NOTE(S): Dept/Date:

- fiscal note(s) DNR 4/4/91 } SB & CS
- REG 2/25/91

zero fiscal note(s)

appropriation-no fiscal note

APPROVES PREVIOUS:

fiscal note(s) Dept/Date:

zero fiscal note(s)

Governor's bill w/fiscal note

SIGNING DO PASS:

*Rick Halford*  
*[Signature]*  
*[Signature]*

OTHER RECOMMENDATIONS:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

*[Signature]*  
Chair: Signature and Recommendation

## ... Resources/ Business ...

**State regulations in national parks:** Sen. Dick Shultz has introduced SB-107, prohibiting the Boards of Fish and Game from adopting regulations applicable to areas within the national park system that are *more* stringent than corresponding regulations of the National Park Service. Exceptions to this rule may be made if either board finds that the more stringent regulations are necessary for the conservation of fish or game. The regulations must also be approved by a 2/3 majority of the appropriate board.

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**Economic impact of land classifications:** The commissioner of Dept. of Natural Resources would be required to submit an *economic analysis* of proposed land classifications and reclassifications along with his regular annual report, under Sen. Dick Shultz' SB-108. The analysis would cover the probable economic effects of the classification or reclassification, including the estimated value of resources on the land, the probable short-term and long-term economic effects, and the types and number of persons affected by the proposed classification or reclassification.

\*\*\*

**Annual minerals report:** Rep. Ber. Sharp has introduced a bill requiring the Resources commissioner to submit annual reports detailing lands removed from mining or mineral exploration during the past year. HB-97 would also require that state agencies annually review their policies regarding mineral exploration and development, to identify inconsistencies or deficiencies with the state's mineral policy. This particular provision would be in effect only until the Alaska Minerals Commission sunsets.

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**Kachemak Bay timber buy-out:** A bill to buy out Seldovia Native Association's and the Timber Trading Company's inholdings and timber rights within Kachemak Bay State Park has been introduced by Rep. Mike Navarre. A similar bill failed on reconsideration in the House last year by a vote of 20-20. HB-83 appropriates \$20 million to the Dept. of Natural Resources for the buy out. High cost of the bill is probably the reason that it didn't pass last year. Timber Trading Company, subsidiary of Koncor Forest Products, is in the process of acquiring permits to harvest the timber, and likely will start cutting once permits are in place. Both Seldovia and Koncor would rather sell their rights, if the legislature passes the appropriation.

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The new Health Care Cost Containment Task Force report to the legislature is out, and it has a sobering message:

- Health care costs in Alaska are rising at two and three times the inflation rate for all other goods and services. Health care spending in the state during 1990 reached \$1.5 billion, up 300 percent from \$480 million spent in 1979, despite no substantial change in the state's population.

- Over 90,000 Alaskans cannot afford to pay medical bills, are not covered by a group health insurance plan, do not qualify for public assistance programs, and cannot afford to pay individual health insurance premiums.

- If current inflationary trends continue, spending for Alaska health care will reach \$10 billion by the year 2000, and over 25 percent of the state's residents will be uninsured.

- Health care costs are the fastest-growing component of the state budget, accounting for \$385.5 million of the Fiscal Year '90 operating budget. The Task Force estimates that absent immediate action, costs to state government will continue to escalate at the rate of the last ten years and will exceed \$1 billion by FY '95.

- The legislature's action on past Task Force recommendations accounted for savings over \$20 million in the cost of providing health coverage to state employees in FY '90 and '91.

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**Alaska Railroad extension:** Any real work on extension of the Alaska Railroad to the Yukon River would depend on development of a wood industry in the Yukon River Valley. A reassessment, and gathering of current information, on timber resources in the Yukon Valley region will have to be done to produce even a 'probable reserve' estimate.

**Princess Hotel in Fairbanks:** Railroad officials told the Senate Transportation Committee last week that the Princess Hotel group has backed away from negotiations with ARR to put their proposed new 250-room hotel in Fairbanks on railroad-owned land. Officials say that the problem was not terms, but that the site across the river from the Alaskaland recreation park required considerable expense for extension of utilities across the river. Princess is now looking at a second site. Observers say the added expense was a real factor, but that the ARR site would have had good collateral benefits for the railroad, the city, Princess, and the nearby Alaskaland.

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# Alaska State Legislature

## SENATE

Official Business

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

### MEMORANDUM

TO: ALL SENATORS

FROM: SENATOR SHULTZ *DS*

DATE: FEBRUARY 6, 1991

RE: ECONOMIC IMPACT STATEMENT

\*\*\*\*\*

We all know what an Environmental Impact Statement is. The basis for an EIS is the public's right to know what impacts development is having on a given environment.

There is other information valuable to the public and I am introducing a bill to correct this inequity.

The legislation I am proposing will require those who propose to restrict the use of public lands to provide the legislature an estimate of the value of the resources being lost as a result of the proposed restriction. This will include both the long and short term economic effects of the restriction.

Finally, the bill would require an assessment of the types and numbers of people affected by the proposed land restriction including those who are using the resources at the time the restriction is made.

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. SB 108

Revision Date: 2-25-91 Department Affected: Fish and Game

Title: Economic Effect of Land Classification BRU: Habitat

Component: Habitat

Sponsor: Senator-Shultz/Senator Jones

Requestor: \_\_\_\_\_ COMPONENT SERIAL NO. 

	4	8	6
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	0	204.4	204.4	204.4	204.4	204.4
TRAVEL	0	8.0	8.0	8.0	8.0	8.0
CONTRACTUAL	0	15.0	15.0	15.0	15.0	15.0
SUPPLIES	0	5.0	5.0	5.0	5.0	5.0
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>0</b>	<b>232.4</b>	<b>232.4</b>	<b>232.4</b>	<b>232.4</b>	<b>232.4</b>

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>0</b>	<b>232.4</b>	<b>232.4</b>	<b>232.4</b>	<b>232.4</b>	<b>232.4</b>

POSITIONS:

FULL-TIME	0	3	3	3	3	3
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: no impact on current year

ANALYSIS: (Attach a separate page if necessary.) These estimates are based on an assumed workload that requires an economist and two additional biologists to assess both the qualitative and quantitative aspects of socio-economic analyses.

Prepared By: Frank Rue, Director Phone: 465-4105

Division: Habitat Date: 2/25/91

Approved by Commissioner: *Don L. Smith*

Agency: Department of Fish and Game Date: 3/27/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

**DEPARTMENT OF NATURAL RESOURCES**

400 WILLOUGHBY AVENUE  
JUNEAU, ALASKA 99801-1796  
PHONE: (907) 465-2400  
FACSIMILE: (907) 586-2754

April 4, 1991

OFFICE OF THE COMMISSIONER

The Honorable Lloyd Jones, Chair  
Senate Resources Committee  
P.O. Box V  
Juneau, AK 99811

Dear Senator Jones:

Subject: SB 108, which relates to the classification and reclassification of state land.

Position: The Department of Natural Resources believes that economics should be given more consideration before state land classifications are made. While we do not object to the intent of this bill, rather than instituting a new requirement in statute, we believe it would be more cost effective to allow us to consider economics administratively, during the land use planning process.

Background: This bill requires the department to analyze the effects of a land classification before it is adopted. The analysis must include an estimate of the value of the resources in the area to be classified, the probable short and long term effects on the regicr. of the classification, and the number and type of persons affected by the classification.

Currently, land classifications are adopted if a review of the proposed action determines it to be in the best interests of the state. Economic factors are considered in this review, but a detailed economic analysis of the proposed classification is not performed. Land valuation exercises associated with the mental health trust land issue have demonstrated that determining the value of mineral resources in place is extremely difficult if not impossible. Our fiscal note shows the cost of a mineral assessment per township, it does not address mineral valuations.

AS 38.04.065 requires state land classifications to be the result of and consistent with state land use plans for a region. If a plan has not been completed for a region, a site specific plan must be developed before the site can be classified. In general, if state land is not classified, it can not be sold or leased, and permits for its use cannot be issued. State land plans take several years to complete, with considerable public involvement, after economics and other factors affecting an area are considered. All classification categories are for multiple use of an area, although a particular use may be considered primary. Classifications may be changed by administrative action.

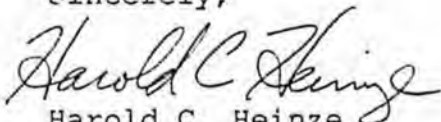
The economic consequences of land use classifications should always be considered, but a detailed economic analysis and mineral valuation should not be statutorily required for every classification action. Aside from the costs of such a requirement,

the difficulties of acquiring reliable data and of quantifying resource values could make land classifications difficult to complete. Since land must be classified before it can be sold or leased, activities on state land could be slowed considerably or even prevented.

Recommendation: Allow the department to administratively place more emphasis on the economic consequences of land use classifications during the land use planning process. If legislative direction is considered necessary, change the focus of the bill from land classification to land planning and fund the department to hire an economist to work on land use plans. Amend the planning statute, AS 38.04.065 (b) (2), to read as follows:

consider both current and future physical, economic, and social factors affecting the area, as well as the economic effects that state land classifications resulting from a plan may have both locally and statewide, and involve other agencies and the public in achieving a systematic interdisciplinary approach:

Sincerely,



Harold C. Heinze  
Commissioner

cc: Committee Members  
Senator Shultz  
Bruce Kendall, Legislative Liaison, Office of the Governor

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. SB 108

Revision Date: \_\_\_\_\_ Department Affected: Natural Resources  
 Title: An Act relating to the classification of BRU: Land & Water Management  
state land Components: Land & Water Management  
 Sponsor: Senator Shultz  
 Requestor: Senate Resources COMPONENT SERIAL NO. 431

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	54.6	54.6	54.6	54.6	54.6	54.6
TRAVEL	6.0	6.0	6.0	6.0	6.0	6.0
CONTRACTUAL	10.0	10.0	10.0	10.0	10.0	10.0
SUPPLIES	0.4	0.4	0.4	0.4	0.4	0.4
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	71.0	71.0	71.0	71.0	71.0	71.0

CAPITAL	**					
---------	----	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	71.0	71.0	71.0	81.0	71.0	71.0
FEDERAL FUNDS						
OTHER						
TOTAL	71.0	71.0	71.0	81.0	71.0	71.0

POSITIONS:

FULL-TIME	1.0	1.0	1.0	1.0	1.0	1.0
PART-TIME						
TEMPORARY						

Estimate of Current year impact: 0

ANALYSIS: (Attach a separate page if necessary)  
 To provide economic feasibility studies on all proposed land classification actions.  
 \*\* In addition, approximately \$14,000 per township would be needed for mineral assessments.  
 (Mineral values cannot be determined)

Prepared by: Ron Swanson Phone: 762-2680  
 Division: Land & Water Management Date: 4-Apr-91  
 Approved by Commissioner: AS Harold Heinze Date: 4-Apr-91  
 Agency: Department of Natural Resources

Distribution (by preparer) : Legislative Finance, legislative Sponsor, Requestor, OMB,  
& Impacted Agency(ies).

Position Title <b>Economist I</b>			No. of Positions <b>1</b>	Range/Step <b>18A</b>	Barg. Unit <b>GGU</b>	
Time Status <b>PFT</b>	Staff Months <b>12</b>		Location <b>Anchorage</b>		Election District	
Type of Expenditure			Justification			
			<p>This position is needed to conduct economic studies on all land use classifications to determine the economic impact a particular classification would have on other possible land uses. These must be analyzed for their short and long term affects and the number and types of people which would be affected.</p> <p>Contractual money is for the purchase of data needed to conduct the analysis and for normal overhead expenses associated with any position.</p>			
1		2				3
Salary		38.6				
Benefits		16.0				
Premium Pay						
Other						
Total Personal Services		54.6				
Travel		6.0				
Contractual		10.0				
Commodities		.4				
Equipment						
Other						
Total Cost		71.0				
Funding Source for Total Cost						
Federal Receipts 1002						
G. F. Match 1003						
General Fund 1004		71.0				
I-A Receipts 1006						
CIP Receipts 1061						
Other						
*Personal Services Salary and Benefits Costs are from PACS.						

**Request For  
New Position**

Agency Natural Resources  
 BRU Land and Water  
 Component Land and Water

Page 2 of 2  
 Revised Date

**FY 92**

# DIVISION OF LEGAL SERVICES

## LEGISLATIVE AFFAIRS AGENCY STATE OF ALASKA

P.O. Box Y, Juneau, Alaska 99811  
(907) 465-3867 or 465-2450  
FAX (907) 465-2029

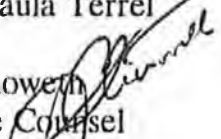
Deliveries to: 240 Main Street  
Court Plaza, Room 500  
Mail Stop 3101

### MEMORANDUM

April 8, 1991

**SUBJECT:** Draft CSSB 108 (Resources)

**TO:** Senator Lloyd Jones, Chair  
Senate Resources Committee  
ATTN: Paula Terrel

**FROM:** Jack Chenoweth   
Legislative Counsel

In the attached draft committee substitute, bill section 1 is new. Since it differs dramatically from the model you sent over, let me explain the reasoning behind my approach.

This bill section is important only when the legislature is considering taking action with respect to state land. The author of the suggested language used the phrases "designation" and "restriction of multiple use of state land" in the context of legislation (i.e. bills) that would modify the status of certain state land.

"Designation" is sparingly used in AS 38, and typically refers to action that may be taken unilaterally by the lands division director in selected instances. See AS 38.05-870(a), relating to grants of land following natural disasters, wherein the director "shall designate state land" available as replacement land; AS 38.08.010, relating to homesite entry, wherein the director "shall designate [land] . . . and make [it] available for homesite entry"; AS 38.09.010, relating to homestead entry, wherein the director "shall designate and make available for homestead entry state land . . ." Of these three references, only the second, relating to homesite entry, further states that the director must designate as the law (i.e. legislation) may require. Hence, as regards the term "designation," it seems to me that this bill only need take cognizance of AS 38.08.010(a), the homesite entry provision.

"Multiple use of state land" arises in the context of land use activities of the Department of Natural Resources. AS 38.04.020(c) says that land to be retained in state ownership may be classified into multiple use management categories under AS 38.05.300. Again, land classification is an executive branch activity, not normally involving legislative action. Where the legislature does become involved is in the

Senator Lloyd Jones  
April 8, 1991  
Page 2

setting aside of land from state public domain land for other purposes in which the resources of the land are put to a higher or different use. The general management categories for land activities are set out in AS 38.04.070. Paragraphs (1) - (4) establish four broad management categories that set land apart from land managed as state public domain land, while paragraph (5) identifies the remainder as state "public domain" land. The legislature regularly considers measures to separate land--"reservation" is the term used in article VIII, section 7--from the state public domain land for placement into a different land management category. As I read the pertinent statutes, state public domain land is not necessarily managed for multiple use purposes, so to make this requirement turn on proposed departures from "multiple use" management wouldn't seem to have any meaning.

Consequently, I have written bill section 1 to address statements of probable economic effect on proposed legislative "reservations" of land from the public domain and on proposed legislative homesite entry "designations," for these appear to me to be the two principal areas with which the legislature can be expected to act with respect to state land.

I think that the references to "classification" and "reclassification" in bill section 1 in the context of legislative activity with respect to land may be in error--classification appears to me to be wholly an agency-initiated activity not requiring action by the legislature--but, at the same time, it may do no harm to leave that language in place.

You'll note that I've taken the liberty to add additional provisions in bill section 1 that seemed to me to make sense. They are derived from comparable provisions of the fiscal note section AS 24.08.035, from which the concepts of this bill section obviously derive.

\*

Per instruction, bill sections 2 and 3 of this version--bill sections 1 and 2 of the original--are unchanged.

\*

Please let me know if my draft changes the committee's intent. I'd also encourage a review by the commissioner or director of land and water management, at least from a technical perspective.

JBC:pl  
91-234.phn

Enclosure

# DIVISION OF LEGAL SERVICES

## LEGISLATIVE AFFAIRS AGENCY STATE OF ALASKA

P.O. Box Y, Juneau, Alaska 99811  
(907) 465-3867 or 465-2450  
FAX (907) 465-2029


Deliveries to: 240 Main Street  
Court Plaza, Room 500  
Mail Stop 3101

### MEMORANDUM

April 10, 1991

**SUBJECT:** Organization of CSSB 108(Resources)

**TO:** Senator Lloyd Jones  
Chair, Senate Resources Committee

**FROM:** David R. Dierdorff   
Revisor of Statutes

This memo accompanies CSSB 108(Resources), which has been prepared for your committee with specific instructions to place the sections amending provisions in AS 38 ahead of a bill section adding a provision to AS 24.

The organization of this bill violates the Manual of Legislative Drafting adopted by Legislative Council. If that Manual were only an "editor's guide," we could perhaps ignore the deviation. However, AS 24.08.060(a) and Rule 10 of the Uniform Rules of the Alaska State Legislature require that we conform to the manual when preparing bills.

The relevant portion of the Drafting Manual provides:

Sections of a bill that amend existing statutes are arranged numerically according to the coding of the statute sections amended. \* \* \*  
However, when a bill enacts a comprehensive new program, that new program is set out before other sections making related amendments to other statutes.

The provisions of CSSB 108(Res) do not fit the exception to the general rule. The bill should be organized as it was when first delivered to your committee.

If your committee believes that the Drafting Manual's dictates are arbitrary or should be modified in any way, I would be happy to work with you to develop alternative language and present a suggestion for change to Legislative Council. Until the manual is changed, however, it is my obligation to adhere to it and to encourage others to do the same.

DRD:pl  
91-241.plm

Enclosure

# Alaska State Legislature



Sen. Lloyd Jones, *Chair*  
Sen. Sam Cotten, *Vice-Chair*  
Sen. Dick Eliason, *Member*  
Sen. Steve Frank, *Member*  
Sen. Rick Halford, *Member*  
Sen. Curt Menard, *Member*  
Sen. Fred Zharoff, *Member*

P.O. Box V  
Juneau, AK 99811  
907 465-4907  
Fax: 907 465-3922

## Senate Resources Committee

### MEMORANDUM

April 9, 1991

TO: Senate Resources Committee Members

FROM: Senator Lloyd Jones, Chair

SUBJECT: Senate Bill 108, relating to state land classification and reclassification

On Friday, April 5, the Senate Resources Committee passed out a committee substitute for Senate Bill 108 with proposed changes. The primary change was the addition of a new section with language proposed by Senator Halford.

In drafting the committee substitute, Jack Chenoweth, the drafter, felt that he needed to make some changes which were not suggested by the committee but were appropriate legally. A copy of his memo is attached.

In view of these changes and new provisions, I think it would be most appropriate for the committee to review the draft before it is read across. It would, therefore, be my intention to bring the bill up in committee after the Wednesday, April 10 confirmation hearings. It would require that the committee rescind its action on Senate Bill 108 and consider the draft which Jack Chenoweth has prepared.

If you have any questions or concerns, please let me know as soon as possible.

Thank you.

cc: Senator Dick Shultz  
Jack Chenoweth

# STATE OF ALASKA

WALTER J. HICKEL, GOVERNOR

## DEPARTMENT OF NATURAL RESOURCES

400 WILLOUGHBY AVENUE  
JUNEAU, ALASKA 99801-1796  
PHONE: (907) 465-2400  
FACSIMILE: (907) 586-2754

April 4, 1991

OFFICE OF THE COMMISSIONER

The Honorable Lloyd Jones, Chair  
Senate Resources Committee  
P.O. Box V  
Juneau, AK 99811

Dear Senator Jones:

Subject: SB 108, which relates to the classification and reclassification of state land.

Position: The Department of Natural Resources believes that economics should be given more consideration before state land classifications are made. While we do not object to the intent of this bill, rather than instituting a new requirement in statute, we believe it would be more cost effective to allow us to consider economics administratively, during the land use planning process.

Background: This bill requires the department to analyze the effects of a land classification before it is adopted. The analysis must include an estimate of the value of the resources in the area to be classified, the probable short and long term effects on the region of the classification, and the number and type of persons affected by the classification.

Currently, land classifications are adopted if a review of the proposed action determines it to be in the best interests of the state. Economic factors are considered in this review, but a detailed economic analysis of the proposed classification is not performed. Land valuation exercises associated with the mental health trust land issue have demonstrated that determining the value of mineral resources in place is extremely difficult if not impossible. Our fiscal note shows the cost of a mineral assessment per township, it does not address mineral valuations.

AS 38.04.065 requires state land classifications to be the result of and consistent with state land use plans for a region. If a plan has not been completed for a region, a site specific plan must be developed before the site can be classified. In general, if state land is not classified, it can not be sold or leased, and permits for its use cannot be issued. State land plans take several years to complete, with considerable public involvement, after economics and other factors affecting an area are considered. All classification categories are for multiple use of an area, although a particular use may be considered primary. Classifications may be changed by administrative action.

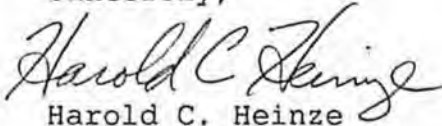
The economic consequences of land use classifications should always be considered, but a detailed economic analysis and mineral valuation should not be statutorily required for every classification action. Aside from the costs of such a requirement,

the difficulties of acquiring reliable data and of quantifying resource values could make land classifications difficult to complete. Since land must be classified before it can be sold or leased, activities on state land could be slowed considerably or even prevented.

Recommendation: Allow the department to administratively place more emphasis on the economic consequences of land use classifications during the land use planning process. If legislative direction is considered necessary, change the focus of the bill from land classification to land planning and fund the department to hire an economist to work on land use plans. Amend the planning statute, AS 38.04.065 (b) (2), to read as follows:

consider both current and future physical, economic, and social factors affecting the area, as well as the economic effects that state land classifications resulting from a plan may have both locally and statewide, and involve other agencies and the public in achieving a systematic interdisciplinary approach:

Sincerely,



Harold C. Heinze  
Commissioner

cc: Committee Members  
Senator Shultz  
Bruce Kendall, Legislative Liaison, Office of the Governor

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. SB 108

Revision Date: \_\_\_\_\_ Department Affected: Natural Resources  
 Title: An Act relating to the classification of BRU: Land & Water Management  
state land Components: Land & Water Management  
 Sponsor: Senator Shultz  
 Requestor: Senate Resources COMPONENT SERIAL NO. 431

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	54.6	54.6	54.6	54.6	54.6	54.6
TRAVEL	6.0	6.0	6.0	6.0	6.0	6.0
CONTRACTUAL	10.0	10.0	10.0	10.0	10.0	10.0
SUPPLIES	0.4	0.4	0.4	0.4	0.4	0.4
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	71.0	71.0	71.0	71.0	71.0	71.0
CAPITAL	**					
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	71.0	71.0	71.0	81.0	71.0	71.0
FEDERAL FUNDS						
OTHER						
TOTAL	71.0	71.0	71.0	81.0	71.0	71.0

POSITIONS:

FULL-TIME	1.0	1.0	1.0	1.0	1.0	1.0
PART-TIME						
TEMPORARY						

Estimate of Current year impact: 0

ANALYSIS: (Attach a separate page if necessary)

To provide economic feasibility studies on all proposed land classification actions.

\*\* In addition, approximately \$14,000 per township would be needed for mineral assessments.  
(Mineral values cannot be determined)

Prepared by: Ron Swanson Phone: 762-2680  
 Division: Land & Water Management Date: 4-Apr-91  
 Approved by Commissioner: AS Harold Heinze Date: 4-Apr-91  
 Agency: Department of Natural Resources

Distribution (by preparer) : Legislative Finance, legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

Position Title Economist I		No. of Positions 1	Range/Step 18A	Barg. Unit GGU
Time Status PFT	Start Months 12	Location Anchorage		Election District
Type of Expenditure		Amount		
1	2	3		
Salary	38.6			
Benefits	16.0			
Premium Pay				
Other				
Total Personal Services		54.0		
Travel		6.0		
Contractual		10.0		
Commodities		.4		
Equipment				
Other				
Total Cost		71.0		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	71.0		
I-A Receipts	1006			
CIP Receipts	1061			
Other				
*Personal Services Salary and Benefits Costs are from PACS.				

Justification

This position is needed to conduct economic studies on all land use classifications to determine the economic impact a particular classification would have on other possible land uses. These must be analyzed for their short and long term affects and the number and types of people which would be affected.

Contractual money is for the purchase of data needed to conduct the analysis and for normal overhead expenses associated with any position.

**Request For  
New Position**

Agency Natural Resources  
 BRU Land and Water  
 Component Land and Water

Page 2 of 2  
 Revised Date

**FY 92**

S B

1 1 4

SENATE COMMITTEE REPORT  
FIRST COMMITTEE OF REFERRAL

DATE: 2/11/91

FURTHER: Finance

Date of 5-Day Notice: 3/7/91  
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 4/18/91

Resources Committee considered SB 114

Amending the area within designated marine park units of the Alaska state park system, and adding marine park units to the Alaska state park system.

and recommended:

replace with \_\_\_\_\_ CS SB 114 Resources  same title  
 attached amendment(s)  new title

\_\_\_\_\_ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

ATTACHES NEW FISCAL NOTE(S):

Department(s)/Date:

Department(s)/Date:

fiscal note(s) \_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

zero fiscal note(s) SB + CS  
DNR 3/4/91  
\_\_\_\_\_  
\_\_\_\_\_

appropriation-no fiscal note

Governor's bill w/fiscal note

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

\_\_\_\_\_  
*[Signature]*  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

\_\_\_\_\_  
*Jo G. [Signature] No Rec*  
*[Signature] (No No! Rec)*  
*[Signature] No Rec.*  
\_\_\_\_\_  
\_\_\_\_\_

*[Signature]*  
Chair: Signature and Recommendation

APR 10 1991

9419 Bowen Ave.

Junau, AK 99801

April 15, 1991

Dear Senator Jones,

I'm writing to urge you to support SB 114, legislation currently designed to designate 16 islands in the Junau area as the Channel Islands Marine Park.

People in Southeast have shown strong support for the proposed park in past hearings on the subject and the protection given to the islands will not interfere with existing private or commercial uses. As a recreational boater and fisherman I've already enjoyed their use many times and know that many other Junau residents do likewise.

Please give this very worthwhile legislation your support.

Sincerely,

Donald V. West.

# **CORRECTION**

**THIS DOCUMENT  
HAS BEEN REPHOTOGRAPHED  
TO ASSURE LEGIBILITY**

APR 16 1991

9419 Dennis Ave.

Junau, AK 99801

April 15, 1991

Dear Senator Jones,

I'm writing to urge you to support SB 114, legislation currently designed to designate 16 islands in the Junau area as the Channel Island Marine Park.

People in Southeast have shown strong support for the proposed park in past hearings on the subject and the protection given to the island will not interfere with existing private or commercial uses. As a recreational boater and fisherman I've already enjoyed their use many times and know that many other Junau residents do likewise.

Please give this very worthwhile legislation your support.

Sincerely,

Donald V. West.

15 April 1991

Senator Lloyd Jones  
Alaska State Legislature  
P.O.Box V (MS3100)  
Juneau AK 99811

Dear Sir:

Please support the Channel Island State Park bill to create a park in an area much used by Juneau folks for recreation. The park will not interfere with existing private or commercial uses and will allow continued use by boaters, campers, hikers, photographers, and other recreational users. The island are an important local resource for water-based recreation and for scenic value.

Thank you.



M. F. Willson  
P.O.Box 20909  
Juneau AK 99802

# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

WALTER J. HICKEL, GOVERNOR

400 WILLOUGHBY AVENUE  
JUNEAU, ALASKA 99801-1796  
PHONE: (907) 465-2400  
FACSIMILE: (907) 586-2754

March 6, 1991

The Honorable Lloyd Jones, Chair  
Senate Resources Committee  
P.O. Box V  
Juneau, AK 99811

Dear Senator Jones:

Subject: SB 114, which adds marine park units to the Alaska State Park System.

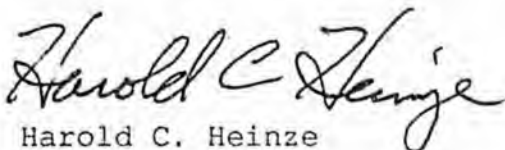
Position: The Department has no objection to this bill, nor a sense of urgency to see the islands designated as a marine park. If the marine park is established, we will have a responsibility to develop a management plan. The attached zero fiscal note presumes that DNR will be allowed to delay the preparation of that plan.

Background: This bill will establish the Channel Islands State Marine Park encompassing 18 islands within 20 miles of Juneau. The land is currently under federal ownership. The transfer to the state is authorized under Section 6(a) of the Statehood Act as part of the 400,000 acres which can be selected for community expansion and recreation areas. It allows for aquaculture facilities under certain conditions. It requires consultation with Native Corporations to resolve potential conflicts regarding cultural and historic sites.

DNR is required to develop a management plan for the park within 5 years. The State must also provide adequate and feasible access across the park to private land. Under this designation, mining access and activities are not restricted in lands adjacent to parks.

Recommendation: The Department has no objection to the designation of these islands as a state marine park.

Sincerely,



Harold C. Heinze  
Commissioner

cc: Committee Members  
Senator Duncan  
Representative Ulmer  
Representative Hudson  
Bruce Kendall, Legislative Liaison, Office of the Governor  
Carl Rosier, Commissioner, Department of Fish and Game

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. SB 114

Revision Date: 4-Mar-91 Department Affected: Natural Resources  
 Title: Additions to Marine Parks in Juneau Area BRU: Parks & Recreation Management  
 Components: Parks Management  
 Sponsor: Senator Duncan  
 Requestor: Senate Resources COMPONENT SERIAL NO. 452

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE	0.0					
---------	-----	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of Current year impact: Negligible

ANALYSIS: SB 114 will have a net-zero impact. The existing statute (AS 41.21.302) requires that a plan be written within five years of a marine park's establishment. Work on a plan will be deferred until later in the five year term. Help in managing the new marine park will be sought from local volunteers.

Prepared by: Pete Panarese Phone: 762-2602  
 Division: Parks & Outdoor Recreation Date: 4-Mar-91

Approved by Commissioner: Harold Heinze Date: 4-Mar-91  
 Agency: Department of Natural Resources

Distribution (by preparer) : Legislative Finance, legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

### DIVISION OF PARKS & OUTDOOR RECREATION

WALTER J. HICKEL, GOVERNOR

400 WILLOUGHBY, 5th FLOOR  
JUNEAU, ALASKA 99801-1381  
PHONE: (907) 465-4563

April 15, 1991

Senator Lloyd Jones  
Rm. 30, Capitol, P.O. Box V  
Juneau, Alaska 99811

Dear Senator Jones:

This letter is in response to your request for clarification on the regulations concerning commercial fishing in marine parks. The Department of Fish and Game (ADF&G) through the Board of Fisheries regulates all true "commercial fishing" within the state, as defined in A.S. 16.05.940. Our state park regulations specifically exclude all "lawful commercial fishing operations conducted aboard vessels operating in saltwater and not using stationary gear or dredges" from any permitting requirement in this department (11 AAC 12.300).

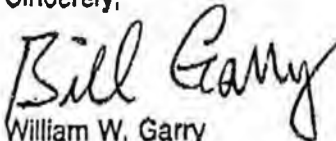
Fishing guides who take clients sportfishing are not considered to be engaged in "commercial fishing" by the Board of Fisheries, however, the legislature passed a law requiring that all charter sportfishing vessels be registered with the Commercial Fisheries Entry Commission (A.S. 16.05.490). Therefore, the ADF&G does exert some control over charter vessels already.

Charter vessels that guide sportfishing clients are engaged in a "commercial activity" as defined in Department of Natural Resources regulation 11 AAC 12.340 (19). When that guiding occurs within a unit of the state park system we currently do require commercial permits of those guides in areas such as the Kenai River Special Management Area, Kachemak Bay State Park, and many other heavily-used Kenai Peninsula parks. Most of our approximately 400 commercial permittees statewide are sportfishing guides.

At this time we have not required commercial permits for sportfishing guides within marine parks. This is based upon the fact that we have not provided any facility improvement or visitor service in most of the marine parks. As long as the ADF&G has some knowledge of charter fishing businesses within and around marine parks, and we have no active management, we will maintain a passive position with regard to permitting of commercial sportfishing guides within marine parks. One of the purposes behind the marine park system is to "maintain fish and wildlife resources and lawful existing uses of these resources". The existing use levels within marine parks do not demand active management.

If you need any further information or clarification please call.

Sincerely,



William W. Garry  
Regional Manager

# Alaska State Legislature



SENATOR JIM DUNCAN

P. O. BOX V JUNEAU, ALASKA 99811-3100

(907) 465-4766

COMMITTEES:  
FINANCE  
VICE CHAIR —  
HEALTH EDUCATION  
& SOCIAL SERVICES  
BUDGET & AUDIT  
BANKING &  
ECONOMIC  
DEVELOPMENT

## MEMORANDUM

**DATE:** March 7, 1991

**TO:** Senator Lloyd Jones, Chair  
Senate Resources Committee

**FROM:** Senator Jim Duncan

**RE:** SB 114, amending the area within designated marine park units of the Alaska state park system, and adding marine park units to the Alaska State Park System.

I request that you schedule a hearing on SB 114, designating additional islands in the Juneau area as Marine Parks.

The following islands have been selected by the Alaska Department of Natural Resources specifically for addition to our marine park system; additional acreage on Shelter Island, Coglan, Portland, Lincoln, Benjamin, Ralston, Gull, North, Aaron, Sentinel, Bird, Cohen, Little, Suedla, Battleship, and Indian Islands.

The Juneau Areas Parks Advisory Board feels it is important to designate these islands as marine parks to ensure they are managed for the purposes outlined by the state when it selected these areas under the terms of the Statehood Act. They will enhance development of a Marine Park Network including Canadian parks encompassing sites from Port Hardy on Vancouver Island to Prince Rupert and including Alaskan parks in Ketchikan, Wrangell, Petersburg, Juneau, Sitka, and Haines.

The Department of Natural Resources indicates there is no fiscal impact of this proposal.

I urge your favorable consideration of this request.

Attachments

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. SB 114

Revision Date: 03/18/91 Department Affected: Fish and Game

Title: Marine Park Additions BRU: Habitat

Component: Habitat

Sponsor: Senator Duncan

Requestor: \_\_\_\_\_ COMPONENT SERIAL NO. 

	4	8	6
--	---	---	---

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: no impact on current year

ANALYSIS: (Attach a separate page if necessary.)

Prepared By: Frank Rue, Director Phone: 465-4105

Division: Division of Habitat Date: 03/18/91

Approved by Commissioner: Kon Smirnov (signature) Date: 3/18/91

Agency: Department of Fish and Game

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

### DIVISION OF PARKS & OUTDOOR RECREATION

WALTER J. HICKEL, GOVERNOR

400 WILLOUGHBY, 5th FLOOR  
JUNEAU, ALASKA 99801-1381  
PHONE: (907) 465-4563

March 13, 1991

Senator Jim Duncan  
P.O. Box V (MS 3100)  
Juneau, AK 99811

Dear Senator Duncan:

Enclosed is the information you requested on marine parks. Please note that lawful existing uses of fish and wildlife resources are to be maintained as part of the statutory purposes of all marine parks.

If you have any further questions, don't hesitate to call.

Sincerely,



William W. Garry  
Regional Manager

cc: Rep. Fran Ulmer  
Rep. Bill Hudson  
Hon. Harold Heinze, Commissioner  
Neil Johannsen, Director

Information on SB114 and HB131 to create additional State Marine Parks in the Juneau Area (Juneau Channel Islands and Shelter Island Additions) Feb-1991

Background

Section 6(a) of the Statehood Act allows the state to select up to 400,000 acres of National Forest land for the purposes of community expansion (essentially lands to be disposed of) and for creating recreation areas. The priority for allocating these state land selections will be community expansion (disposals) but the state did decide some years ago to utilize about ten percent of the acreage to create state marine parks. Alaska's marine parks program is copied from (and was planned in cooperation with) Washington State and the Province of British Columbia's similar systems. Washington now manages about 55 state marine parks; British Columbia has about 25 provincial marine park sites. Alaska's state park system currently manages 33 marine parks and the proposed legislation would add an additional unit to this program.

What is a Marine Park ?

A marine park can be characterized as legislatively designated units of the state park system which are protected small, scenic coves, bays, bights, beaches, where people tend to land float planes, anchor their boats and use for kayak camping. These recreation sites are often spaced a day's travel distance apart for boaters and are places where the clamming, fishing, camping or picnicking is excellent. Eventual developments could include mooring floats, a few tables and fire places on the beach, a simple pit toilet building, some public rental cabins and perhaps elevated tent platforms and firewood shelters.

Proposed marine parks are normally already popular spots with the public and would not be sold or disposed of by the state; instead, their recreation and scenic values will be preserved for all citizens to use.

What Types of Uses Would be Allowed?

The purposes and allowable uses for marine parks are outlined in AS 41.21.300-306. They are created to:

- (1) Maintain natural, cultural and scenic values.
- (2) Maintain fish and wildlife resources and lawful existing uses of these resources.
- (3) Promote and support recreation and tourism in the state.

Hunting, sport fishing and commercial fishing and trapping are

expressly allowed; the Fish and Game Department will continue to manage fish and wildlife programs. Aquaculture facilities and access to private lands and mineral claims and leases are permitted.

These are parks with a "small p" which consume small acreages and are user oriented.

Why Have Marine Parks Been Established?

To protect popular areas for increasing numbers of local boaters.

To respond to increased tourist demand for Alaska destinations.

To provide the majority of people an opportunity to enjoy the beauties of Alaska's shorelines.

To ensure access to prime public land for shore-related experiences to future water users.

To set aside exceptional protected anchorages.

To create an overnight park system for water users.

**Southeast** RECREATION GUIDE

SOUTHEAST REGION OFFICE  
400 Willoughby Bldg, 3rd Floor  
Juneau, Alaska 99801 (907) 465-4563

S O U T H E A S T	Unit #	Unit Name	Acreage	CAMP SITES *	CAMPING LIMIT (DAYS)	PICNIC SITES	TOILETS	DRINKING WATER	PICNIC SHELTERS	TRAILS	HISTORICAL FEATURES	BOAT LAUNCH	FISHING	NEAREST COMMUNITY	Location
	1	Totem Bight SHP	11												
2	Refuge Cove SRS	13		14	T								F		Ketchikan 8.7 Tongass Road
3	Senlets Cove SRS	38	12	11			W			Tr			F		Ketchikan 18 N. Tongass Road
4	Pioneer Park SRS	3								Tr					Sitka 2 Halibut Road
5	Baranof Castle SHS	1									H				Sitka Lincoln Street
6	Halibut Point SRS	22			9	T	W	S		Tr	H		F		Sitka 4.4 Halibut Road
7	Old Sitka SHP	51											B	F	Sitka 7.5 Halibut Road
8	Juneau Trail System ST	15									Tr	H	F		Juneau Juneau Area
9	Johnson Creek SRS	65													Juneau 15.5 N. Douglas Hwy.
10	Wickersham SHS	5													Juneau 7th Street
11	Point Bridget SP	2,800										Tr	F		Juneau 38.5 Glacier Hwy.
12	Chilkoot Lake SRS	80	32	7				W	S				B	F	Haines 10 Lutak Road
13	Portage Cove SRS	7	9	7	3	T	W							F	Haines 1 Beach Road
14	Chilkat SP	6,045	15	15				W	S	Tr			B	F	Haines 7 Mud Bay Road
15	Ak-Chilkat Bald Eagle P.	49,320												F	Haines 8-30 Haines Hwy.
16	Mosquito Lake SRS	5	10	15		T	W						B	F	Haines 27.2 Haines Hwy.
17	Grueing SHP	12												H	Juneau 24 Glacier Hwy.
<b>SOUTHEAST ALASKA STATE MARINE PARKS</b>															
18	Dall Bay SMP	585												F	Ketchikan Gravina Island
19	Thom's Place SMP	1,198												F	Wrangell Wrangell Island
20	Beecher Pass SMP	660												F	Wrangell Mitkof Island
21	Joe Mace Island SMP	62												F	Wrangell Sumner Strait
22	Security Bay SMP	500												F	Petersburg Chatham Strait
23	Taku Harbor SMP	700												F	Juneau Stephens Passage
24	Oliver Inlet SMP	560				T				Tr		B	F	Juneau Admiralty Island	
25	Funter Bay SMP	162												F	Juneau Admiralty Island
26	Shelter Island SMP	3,560			6	T				Tr				F	Juneau Lynn Canal
27	St. James Bay SMP	10,220												F	Juneau Lynn Canal
28	Sullivan Island SMP	2,163												F	Juneau Lynn Canal
29	Chilkat Islands SMP	6,560												F	Haines Lynn Canal
30	Magoun Islands SMP													F	Sitka Krestof Sound
31	Big Bear/Baby Bear SMP													F	Sitka Pearl Strait



# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

WALTER J. HICKEL, GOVERNOR

400 WILLOUGHBY AVENUE  
JUNEAU, ALASKA 99801-1796  
PHONE: (907) 465-2400  
FACSIMILE: (907) 586-2754

March 6, 1991

The Honorable Lloyd Jones, Chair  
Senate Resources Committee  
P.O. Box V  
Juneau, AK 99811

Dear Senator Jones:

Subject: SB 114, which adds marine park units to the Alaska State Park System.

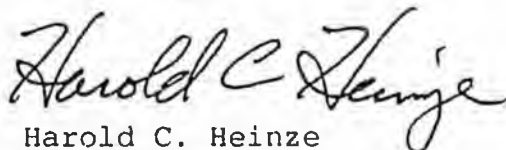
Position: The Department has no objection to this bill, nor a sense of urgency to see the islands designated as a marine park. If the marine park is established, we will have a responsibility to develop a management plan. The attached zero fiscal note presumes that DNR will be allowed to delay the preparation of that plan.

Background: This bill will establish the Channel Islands State Marine Park encompassing 18 islands within 20 miles of Juneau. The land is currently under federal ownership. The transfer to the state is authorized under Section 6(a) of the Statehood Act as part of the 400,000 acres which can be selected for community expansion and recreation areas. It allows for aquaculture facilities under certain conditions. It requires consultation with Native Corporations to resolve potential conflicts regarding cultural and historic sites.

DNR is required to develop a management plan for the park within 5 years. The State must also provide adequate and feasible access across the park to private land. Under this designation, mining access and activities are not restricted in lands adjacent to parks.

Recommendation: The Department has no objection to the designation of these islands as a state marine park.

Sincerely,



Harold C. Heinze  
Commissioner

cc: Committee Members  
Senator Duncan  
Representative Ulmer  
Representative Hudson  
Bruce Kendall, Legislative Liaison, Office of the Governor  
Carl Rosier, Commissioner, Department of Fish and Game

expressly allowed; the Fish and Game Department will continue to manage fish and wildlife programs. Aquaculture facilities and access to private lands and mineral claims and leases are permitted.

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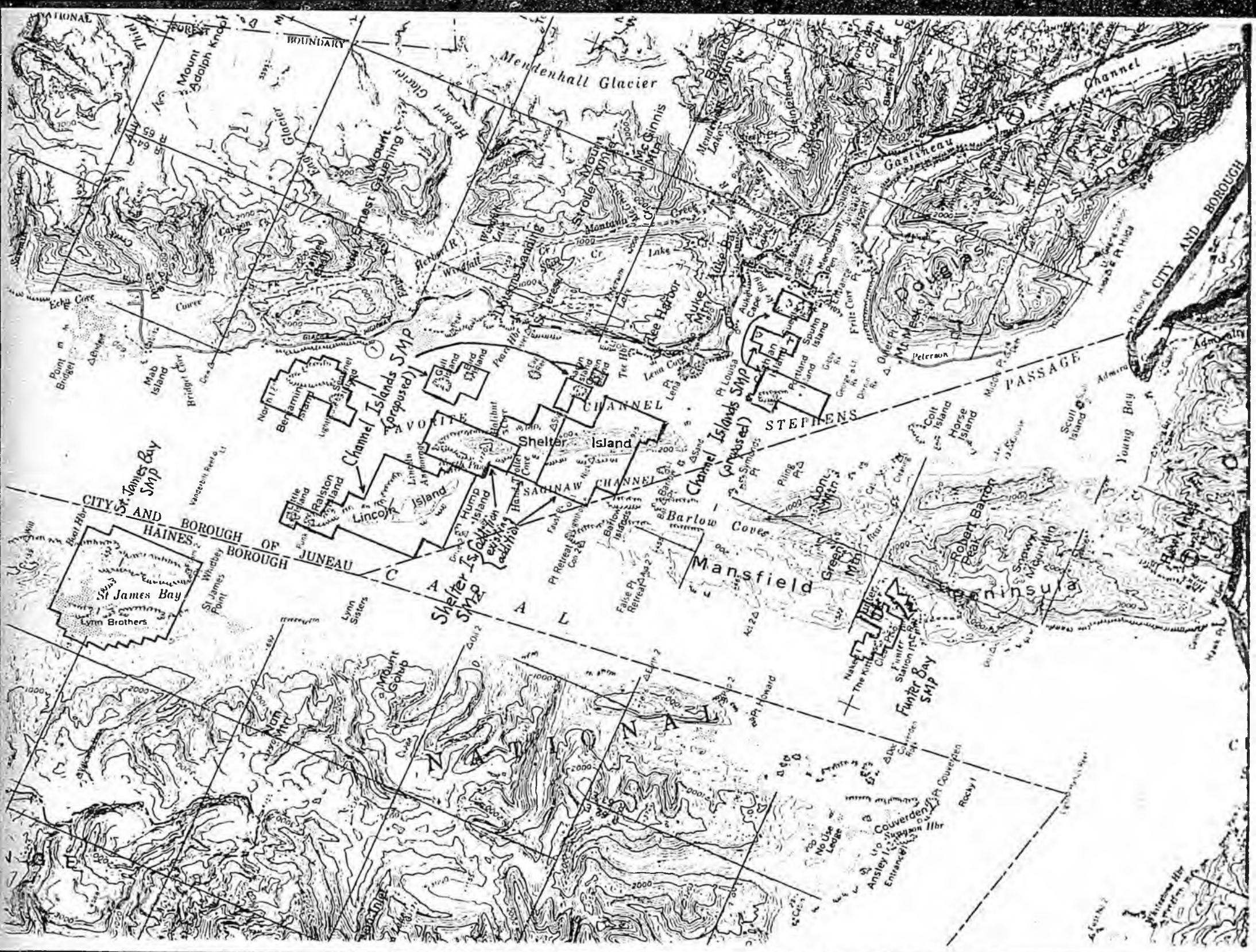
To set aside exceptional protected anchorages.

To create an overnight park system for water users.

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SOUTHEAST REGION OFFICE  
400 Willoughby Bldg., 3rd Floor  
Juneau, Alaska 99801 (907) 465-4563

S O U T H E A S T	Unit	Acreage	RECREATION GUIDE										Location	
	# Unit Name		CAMP SITES*	CAMPING LIMIT (DAYS)	PICNIC SITES	TOILETS	DRINKING WATER	PICNIC SHELTERS	TRAILS	HISTORICAL FEATURES	BOAT LAUNCH	FISHING		NEAREST COMMUNITY
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3	Settlers Cove SRS	38	12	11		W		Tr			F		Ketchikan	18 N. Tongass Road
4	Pioneer Park SRS	3			T	W		Tr					Sitka	2 Halibut Road
5	Baranof Castle SHS	1							H				Sitka	Lincoln Street
6	Halibut Point SRS	22		9	T	W	S	Tr	H		F		Sitka	4.4 Halibut Road
7	Old Sitka SHP	51						Tr	H	B	F		Sitka	7.5 Halibut Road
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14	Chilkat SP	6,045	15	15		W	S	Tr		B	F		Haines	7 Mud Bay Road
15	Ak-Chilkat Bald Eagle P.	49,320									F		Haines	8-30 Haines Hwy.
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28	Sullivan Island SMP	2,163									F		Juneau	Lynn Canal
29	Chilkat Islands SMP	6,560									F		Haines	Lynn Canal
30	Magoon Islands SMP										F		Sitka	Krestof Sound
31	Bear/Baby Bear SMP										F		Sitka	Penl Strait



DNR

Information on SB114 and HB131 to create additional State Marine Parks in the Juneau Area (Juneau Channel Islands and Shelter Island Additions) Feb-1991

Background

Section 6(a) of the Statehood Act allows the state to select up to 400,000 acres of National Forest land for the purposes of community expansion (essentially lands to be disposed of) and for creating recreation areas. The priority for allocating these state land selections will be community expansion (disposals) but the state did decide some years ago to utilize about ten percent of the acreage to create state marine parks. Alaska's marine parks program is copied from (and was planned in cooperation with) Washington State and the Province of British Columbia's similar systems. Washington now manages about 55 state marine parks; British Columbia has about 25 provincial marine park sites. Alaska's state park system currently manages 33 marine parks and the proposed legislation would add an additional unit to this program.

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- (2) Maintain fish and wildlife resources and lawful existing uses of these resources.
- (3) Promote and support recreation and tourism in the state.

Hunting, sport fishing and commercial fishing and trapping are

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. SB 114

Revision Date: 4-Mar-91 Department Affected: Natural Resources  
 Title: Additions to Marine Parks in Juneau BRU: Parks & Recreation Management  
Area Components: Parks Management  
 Sponsor: Senator Duncan  
 Requestor: Senate Resources COMPONENT SERIAL NO. 452

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
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REVENUE	0.0					
---------	-----	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of Current year impact: Negligible

ANALYSIS: SB 114 will have a net-zero impact. The existing statute (AS 41.21.302) requires that a plan be written within five years of a marine park's establishment. Work on a plan will be deferred until later in the five year term. Help in managing the new marine park will be sought from local volunteers.

Prepared by: Pete Panarese Phone: 762-2602  
 Division: Parks & Outdoor Recreation Date: 4-Mar-91

Approved by Commissioner: Harold Heinze Date: 4-Mar-91  
 Agency: Department of Natural Resources

Distribution (by preparer) : Legislative Finance, legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).



# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

### DIVISION OF PARKS & OUTDOOR RECREATION

WALTER J. HICKEL, GOVERNOR

400 WILLOUGHBY, 5th FLOOR  
JUNEAU, ALASKA 99801-1381  
PHONE: (907) 465-4567

April 4, 1991

Senator Jim Duncan  
P.O. Box V  
Juneau, AK 99811

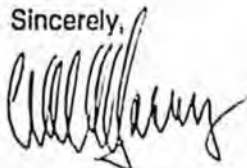
Dear Senator Duncan:

In response to your request for a revised legal description for SB 214 (Juneau Marine Parks Bill) to reduce the water acreage, I am submitting the attached hand noted draft changes. The effects of these changes are noted on the map also enclosed. The acreages would change as follows:

<u>Juneau Channel Islands</u>	<u>Land</u>	<u>Water</u>	<u>Land &amp; Water Total</u>
SB214 & HB131 as introduced	3,387	11,013	14,400
In this draft	3,387	6,933	10,320
Reductions		(4,080)	(4,080)
<u>Shelter Island Addition</u>			
SB214 & HB131 as introduced	3,573	5,387	8,960
In this draft	3,573	2,547	6,120
Reductions		(2,840)	(2,840)
<u>Shelter Island State Marine Park</u>			
Reduction from existing water acreage		(1,040)	
TOTAL REDUCTION, this draft		(7,960)	
GRAND TOTAL SB214/HB131 (as introduced)	6,960	16,400	23,360
GRAND TOTAL SB214/HB131 (if amended)	6,960	9,480	16,440

If you need any more information or assistance please call.

Sincerely,



William W. Garry  
Regional Manager

Attachments: map and new legal description  
cc: Harold Heinze, Commissioner  
Neil Johannsen, Director

7-LS0665G  
Chenoweth  
4/5/91

CS FOR SENATE BILL NO. 114 ( )  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
SEVENTEENTH LEGISLATURE - FIRST SESSION

BY

Offered:  
Referred:

Sponsor(s): SENATOR DUNCAN

A BILL

FOR AN ACT ENTITLED

1 "An Act amending the area within designated marine park units of the Alaska state park  
2 system, and adding marine park units to the Alaska state park system."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 \* Section 1. AS 41.21.304(11) is amended to read:

5 (11) Shelter Island

6 Township 39 South, Range 63 East, Copper River Meridian

7 Section 13: NE 1/4, E1/2SE1/4

8 Section 24: E1/2E1/2

9 Township 39 South, Range 64 East, Copper River Meridian

10 Section 18: SW1/4

11 Section 19

12 Section 29: W1/2, W1/2SE1/4

13 Section 30: Excluding USS 354

14 Section 31: E1/2 [SECTION 29

- 1 SECTION 31]
- 2 Section 32
- 3 Section 33: SW1/4 [SECTION 33]
- 4 Township 40 South, Range 64 East, Copper River Meridian
- 5 Section 4
- 6 Section 5
- 7 Section 6: NE1/4
- 8 Section 8: E1/2, NW1/4
- 9 Section 9
- 10 Section 10: W1/2W1/2
- 11 Section 15: W1/2, W1/2SE1/4
- 12 Section 16
- 13 Section 17: NE1/4
- 14 Section 21: NE1/4NE1/4
- 15 Section 22: N1/2;
- 16 \* Sec. 2. AS 41.21.304 is amended by adding a new paragraph to read:
- 17 (34) Juneau Channel Islands
- 18 Township 38 South, Range 63 East, Copper River Meridian
- 19 Section 13: N1/2, SE1/4
- 20 Section 25: NE1/4
- 21 Section 29: S1/2
- 22 Section 32: E1/2
- 23 Section 33: SW1/4
- 24 Township 38 South, Range 64 East, Copper River Meridian
- 25 Section 18: SW1/4
- 26 Section 19
- 27 Section 20: W1/2SW1/4
- 28 Section 29: NW1/4NW1/4
- 29 Section 30: N1/2, SW1/4
- 30 Township 39 South, Range 63 East, Copper River Meridian
- 31 Section 4

- 1 Section 9
- 2 Section 10
- 3 Section 11: W1/2
- 4 Section 13: SW1/4SW1/4
- 5 Section 14: All, except NE1/4NE1/4
- 6 Section 15
- 7 Section 16: E1/2
- 8 Section 22: N1/2
- 9 Section 23
- 10 Section 24: W1/2
- 11 Township 39 South, Range 64 East, Copper River Meridian
- 12 Section 8: E1/2SE1/4
- 13 Section 9: W1/2SW1/4
- 14 Section 16: NW1/4NW1/4, SE1/4
- 15 Section 17: NE1/4NE1/4
- 16 Section 34: S1/2SE1/4, excluding tract A-5
- 17 Township 40 South, Range 64 East, Copper River Meridian
- 18 Section 1: W1/2NW1/4
- 19 Section 3: NE1/4
- 20 Section 36: SE1/4SE1/4
- 21 Township 40 South, Range 65 East, Copper River Meridian
- 22 Section 28: W1/2SW1/4
- 23 Section 31: SW1/4SW1/4
- 24 Section 32: E1/2E1/2
- 25 Section 33: W1/2
- 26 Section 34: S1/2NW1/4, SE1/4SW1/4, SW1/4SE1/4
- 27 Township 41 South, Range 65 East, Copper River Meridian
- 28 Section 1: NE1/4NE1/4
- 29 Section 2: W1/2NW1/4, SE1/4
- 30 Section 3: E1/2NE1/4
- 31 Section 11: N1/2

WORK DRAFT

WORK DRAFT

WORK DRAFT

1  
2  
3

Township 41 South, Range 66 East, Copper River Meridian

Section 5: N1/2NW1/4, W1/2NW1/4NE1/4

Section 6: NW1/4NW1/4.

S B

1 1 6

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

DATE: 2/13/91

FURTHER: Finance

Date of 5-Day Notice: 2-20-91  
(in accordance with Uniform Rule 23)

DATE TURNED INTO OFFICE: 3-4-91

Resources Committee considered SB 116

Permits for the hunting of bison; efd.

and a majority of the committee recommends do pass

and recommended:

- replace with \_\_\_\_\_ CS \_\_\_\_\_  same title
- attached amendment(s)  new title
- \_\_\_\_\_ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

FM

ATTACHES NEW FISCAL NOTE(S):

Department(s)/Date:

Department(s)/Date:

fiscal note(s) \_\_\_\_\_  
FCSH 2/19/91

zero fiscal note(s) \_\_\_\_\_  
FCSH 2/19/91

appropriation-no fiscal note

Governor's bill w/fiscal note

SIGNING DO PASS:

OTHER RECOMMENDATIONS:

\_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
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 \_\_\_\_\_  
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\_\_\_\_\_  
Chair: Signature and Recommendation



Official Business

# Alaska State Legislature

SENATE

SENATOR VIRGINIA COLLINS

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

## SPONSOR STATEMENT

Senate Bill 116

Senate Bill 116, "An Act relating to permits for the hunting of bison; and providing for an effective date."

Under current law, the application fee for a drawing permit issued by the Department of Fish and Game for the hunting of bison in the Delta Junction Bison Range Area is \$10 and the fee in both the Farewell and Chitina herd areas is \$5.

This bill would increase the fee in the Farewell and Chitina areas to \$10 so the fee would be consistent for the three areas.

The fee increase would allow for better range and herd management in each of the areas. Current funding is inadequate. Management includes providing areas of adequate forage for the bison, making aerial surveys to gather herd data including population figures, equipping some of the herd with tracking collars, and checking the herd for disease.

There is an increasing interest in bison hunts. These hunts are one of only a few in the U.S. and Canada and there is a growing demand and market for the meat. Currently, the Alberta herd and the Yellowstone herd is experiencing an outbreak of a serious disease and many of the animals are having to be slaughtered. Applications are on the increase in Alaska. Adequate funding to allow good management is imperative.

This bill is supported by the Department of Fish & Game and the fiscal note indicates revenue increasing over the next five years. This bill is also supported by the Alaska State Muzzle Loading Association and the McKinley Mountainmen Muzzle Loading Rifle Club. This fee increase would be effective with the 1992 hunt.

**FISCAL NOTE**

**STATE OF ALASKA**  
**1991 LEGISLATIVE SESSION**

BILL NO. SB 116

Revision Date: \_\_\_\_\_ Department Affected: Fish and Game  
 Title: An Act relating to permits the hunting of bison BRU: Division of Wildlife Conservation  
 Component: Wildlife Conservation  
 Sponsor: Senator Collins  
 Requestor: \_\_\_\_\_ COMPONENT SERIAL NO. 

	4	7	3
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0	0	0	0	0	0
<b>CAPITAL</b>	0	0	0	0	0	0
<b>REVENUE</b>	\$11.0	\$12.7	\$14.6	\$16.8	\$19.3	\$22.2

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: no FY91 impact

**ANALYSIS:** (Attach a separate page if necessary.)

Projected revenue assumes an annual 15% growth rate in permit applications for the next few years, similar to the long-term increase in applications for the Delta Junction bison permit hunts.

Prepared By: Phil Koehl Phone: 465-4190  
 Division: Wildlife Conservation Date: 2/19/91

Approved by Commissioner: *Carl L. (Lionel) ...*  
 Agency: *Fish and Game* Date: *2/20/91*

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

**DEPARTMENT OF FISH AND GAME**  
**POSITION PAPER**

Bill No: SB 116

Sponsor: Senator Collins

Division: Wildlife Conservation

Bill Title: An Act relating to permits for the hunting of bison

Department Position: Support

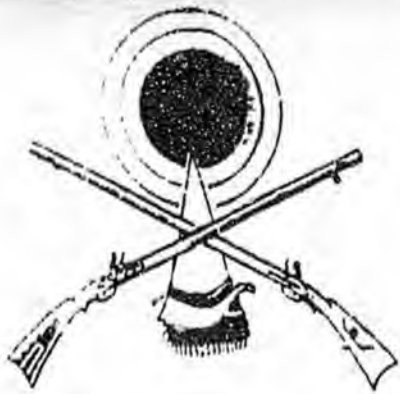
Application fees for drawing hunt permits for big game have been set by the Legislature at \$5. In 1985, the application fee for the popular bison hunts in the Delta Junction area were raised to \$10 to provide extra funding to help cover bison range management costs. At the time, hunting of Alaska's other 3 bison herds was very limited.

This bill would raise the application fee for permit drawing hunts for bison in the Chitina and Farewell herds and thus equalize the fee at \$10, statewide. The number of applications for the Farewell permit drawing has grown rapidly in recent years, and the hunt is heavily oversubscribed (in 1990-91 approximately 2700 applications for 70 permits). Hunting of the Copper River bison herd is currently managed by registration permit (no application fee is required). In the next few years, that hunt also will likely become a drawing permit hunt.

The increase in the application fee would provide a modest revenue source to the Fish and Game Fund. Although those funds cannot be dedicated, separate accounting would allow the department to allocate additional funds for bison range management and other projects that would benefit bison.

Commissioner's Signature: Allen F. ...

Date: 5/15/91



P. 11

# ALASKA STATE MUZZLE LOADING ASSOCIATION

166 1 2 831

February 21, 1990

Senator Virginia Collins  
P.O. Box V  
Juneau, Alaska 99811

Re: SB 116 (Bison permit fees)

Dear Senator Collins:

Because of historical interest our organization has a vested interest in the well being and health of the State's Bison herds. Bison are a very limited and highly prized game animal. We believe that it is important that the area Biologists have adequate funding to insure that they have the necessary information so that they can professionally manage the herds to meet the management objectives.

Therefore our organization fully supports the bill (SB 116) that you have introduced to raise the Bison drawing permit application fees to \$ 10 for all drawings (not just the Delta herd). Many of our members are hunters (both "subsistence" and recreational) and we support the "concept" of "user" fees that can help meet the management objectives.

Sincerely Yours,

Tim R Crawford, President  
Alaska State Muzzle Loading Association  
10034 Goodnews Circle  
Anchorage, Alaska 99515

265-4800 (w) 344-1783 (h)



McKinley Mountainmen

MUZZLE LOADING RIFLE CLUB

P.O. Box 770555  
Eagle River, Alaska 99577-0555



February 22, 1990

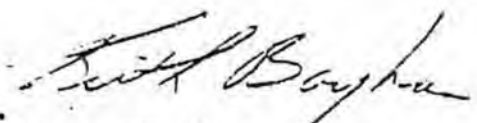
Senator Virginia Collins  
P.O. Box V  
Juneau, Alaska 99811

Regarding: S.B. 116 - Fees charged for Bison hunting permits.

Dear Senator Collins:

Our club was quite pleased to learn of your introduction of a bill to increase the permit fees charged for Bison hunting applications to \$ 10.00 for all the Bison permits and not just the Delta herd applications.

Alaska Bison are a limited resource that require effective management to insure that herds are maintained at the carrying capacity of their ranges. We fully support your Bill, S.B. 116, and hope that the additional income earned from the drawings held for biological harvesting will be able to benefit the management of those herds for which drawings are held.



Sincerely Yours,

Keith Bayha, President  
McKinley Mountainmen Muzzleloading Rifle Club.  
10443 Highbluff  
Eagle River, Alaska 99577  
Home: 694-4123

MIDNIGHT SUN MUZZLELOADERS, INC.  
P.O. BOX 10612  
FAIRBANKS, AK 99710  
CHARLIE BIERMAN, PRESIDENT

SENATOR COLLINS  
REF: SENATE BILL #116

DEAR SENATOR COLLINS:

I SUPPORT YOUR EFFORTS TO RAISE THE BISON DRAWING APPLICATION PERMITS TO \$10.00 FOR ALL DRAWINGS, NOT JUST THE DELTA HERD. I BELIEVE THAT THE AREA BIOLOGISTS SHOULD HAVE ADEQUATE FUNDING TO MANAGE THE HERDS.

CHARLIE BIERMAN  
PRESIDENT

A handwritten signature in black ink, appearing to read "Charlie Bierman". The signature is highly stylized and cursive, with a long horizontal flourish extending to the right.

2/22/91

Prepared by  
Cathie Harms, WBII  
Division of Wildlife  
Conservation  
Fairbanks



S B

1 2 4



# STATE OF ALASKA

## DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

WALTER J. HICKEL, GOVERNOR

400 WILLOUGHBY AVENUE  
JUNEAU, ALASKA 99801-1796  
PHONE: (907) 465-2400  
FACSIMILE: (907) 586-2754

May 22, 1991

The Honorable Lloyd Jones, Chair  
Senate Resources Committee  
P.O. Box V  
Juneau, AK 99811

Dear Senator Jones:

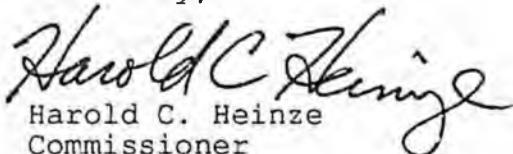
Subject: SB 124, which establishes a 2.1 million acre remote recreation area in the Susitna Valley.

Position: The Department of Natural Resources opposes this bill. Setting aside 2.1 million acres of land for remote recreation, before the state's land selection project is completed, would not be in the best interest of the people of this state. Establishment of this large, essentially roadless, legislatively designated area is also inconsistent with the state's Susitna and Willow Sub-basin area plans.

Background: This bill establishes an area to be managed for fish and wildlife habitat, human use of fish and wildlife, and remote recreation. The proposed Susitna Remote Recreation Area incorporates two-thirds of the acreage proposed by the Susitna Plan for a Susitna State Forest, and completely contains the Chelatna Public Use Area proposed in SB 23. Commercial timber sales and publicly financed or maintained roads connected to the state's road system would be prohibited within the remote recreation area. Without road access through this area, access to and development or use of surrounding areas will also be impeded.

Please let me know if you would like additional information about the area proposed for designation by this bill.

Sincerely,

  
Harold C. Heinze  
Commissioner

cc: Committee Members  
Senator Rodey  
Senator Pourchot  
Bruce Kendall, Legislative Liaison, Office of the Governor  
Carl Rosier, Commissioner, Department of Fish and Game

FISCAL NOTE

STATE OF ALASKA  
1991 LEGISLATIVE SESSION

BILL NO. SB 124

Revision Date: 20-Mar-91 Department Affected: Natural Resources  
 Title: Susitna Valley Remote Recreation BRU: Land & Water Management  
Area Components: Land & Water Management  
 Sponsor: Senator Rodey, Pourchot  
 Requestor: Senate Resources COMPONENT SERIAL NO. 431

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	132.2	228.4	228.4	96.2	96.2	96.2
TRAVEL	3.2	4.2	4.8	2.2	2.2	2.2
CONTRACTUAL	9.8	16.2	56.8	35.6	35.6	19.4
SUPPLIES	0.6	1.6	1.1	0.6	0.6	0.6
EQUIPMENT			7.6	1.6	1.6	7.6
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	145.8	250.4	298.7	136.2	136.2	126.0

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	145.8	250.4	298.7	136.2	136.2	126.0
FEDERAL FUNDS						
OTHER						
TOTAL	145.8	250.4	298.7	136.2	136.2	126.0

POSITIONS:

FULL-TIME	2.0	4.0	4.0	2.0	2.0	2.0
PART-TIME	2.0	2.0	2.0	0.0	0.0	0.0
TEMPORARY						

Estimate of Current year impact: None

ANALYSIS: (Attach a separate page if necessary)  
  
See Attached

Prepared by: Martha Welborn Phone: 762-2660  
 Division: Land & Water Management Date: 20-Mar-91  
 Approved by Commissioner: Harold Heinze Date: 20-Mar-91  
 Agency: Department of Natural Resources

Distribution (by preparer) : Legislative Finance, legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

ANALYSIS

FY 92

100	Planning staff:		
	18A	\$ 54.6	
	16A	48.1	
	12A (1/2)	19.1	
	8A (1/3)	<u>10.4</u>	
		\$132.2	
200	Travel	\$ 3.2	Public meetings, reconnaissance, and fieldwork
300	Contractual	\$ 2.2	Publish introductory brochure
		2.2	Xeroxing, newsletters, misc.
		<u>5.4</u>	Resource assessment research
		\$ 9.8	
400	Supplies	\$ 0.6	Graphics and misc. supplies
TOTAL		\$145.8	

FY 93

100	Planning staff:		
	18A	\$ 54.6	
	16A	48.1	
	12A (1/2)	19.1	
	8A (1/3)	10.4	
	Management staff:		
	16A	\$ 48.1	
	16A	<u>48.1</u>	
		\$228.4	
200	Travel	\$ 4.2	Public meetings, field work, enforcement
300	Contractual	\$ 3.2	Print resource assessment (150)
		7.6	Print agency review draft (300)
		2.2	Newsletters, xeroxing, etc.
		<u>3.2</u>	Public attitude survey, research
		\$ 16.2	
400	Supplies	\$ 1.6	Graphics and misc. supplies
TOTAL		\$250.4	

FY94

100	Planning staff:	
	18A	\$ 54.6

	16A	48.1	
	12A (1/2)	19.1	
	8A (1/3)	10.4	
	Management staff:		
	16A	\$ 48.1	
	16A	<u>48.1</u>	
		\$228.4	
200	Travel	\$ 4.8	Public meetings, field work, enforcement
300	Contractual	\$ 7.6	Print public review draft (300)
		1.2	Print summary brochure of draft plan (2500)
		10.8	Print final plan
		1.6	Print final plan summary brochure (1500)
		8.6	Air & boat charter, vehicle rental for field staff
		<u>27.0</u>	Trail construction, information signs, etc.
		\$ 56.8	
400	Supplies	\$ 1.1	Graphics and miscellaneous supplies
500	Equipment	\$ 7.6	Equipment for field staff, incl. radios and 4-wheelers
	TOTAL	\$298.7	

FY 95

100	Management staff:		
	16A	\$ 48.1	
	16A	<u>48.1</u>	
		\$ 96.2	
200	Travel	\$ 2.2	Field work, enforcement, maintenance
300	Contractual	\$ 27.0	Trail construction, informational signs, etc.
		<u>8.6</u>	Air/boat charter and car rental
		\$ 35.6	
400	Supplies	\$ 0.6	Miscellaneous supplies
500	Equipment	\$ 1.6	Equipment maintenance
	TOTAL	\$136.2	

FY 96

100	Management staff:	
	16A	\$ 48.1

16A		<u>48.1</u>	
		\$ 96.2	
200	Travel	\$ 2.2	Field work, enforcement, maintenance
300	Contractual	\$ 27.0	Trail construction, informational signs, etc.
		<u>8.6</u>	Air/boat charter and car rental
		\$ 35.6	
400	Supplies	\$ 0.6	Miscellaneous supplies
500	Equipment	\$ 1.6	Equipment maintenance
TOTAL		\$136.2	

FY 97

100	Management staff:		
	16A	\$ 48.1	
	16A	<u>48.1</u>	
		\$ 96.2	
200	Travel	\$ 2.2	Field work, enforcement, maintenance
300	Contractual	\$ 10.8	Trail maintenance, informational signs, etc.
		<u>8.6</u>	Air/boat charter and car rental
		\$ 19.4	
400	Supplies	\$ 0.6	Miscellaneous supplies
500	Equipment	\$ 7.6	Equipment replacement and maintenance
TOTAL		\$126.0	

NOTES: Assumes all personnel are at step A. Figures are based on FY 91 costs for salaries and benefits.

Travel costs assume public meetings will be held in Trapper Creek, Talkeetna, Wasilla-Palmer, Willow, Cantwell, Sutton, Glacier View, Lake Louise, Skwentna, and Alexander Creek. Some planning team meetings will be held in Wasilla and Palmer. Includes per diem for overnights in Trapper Creek, Talkeetna, and Cantwell, and standby flight time for Skwentna and Alexander Creek.

Assumes plan will take three years. Implementation staff will begin work in year 2 of the plan (e.g., reviewing permit applications) and will gear up to a full program of field work and enforcement by year 3.

Assumes a three-year program to design and establish informational signs, and construct trails, campsites, and other facilities identified through the plan. Maintenance would continue in subsequent years.

Field staff transportation is by car to trailheads, then 4-wheeler, air charter, and boat charter. (Roads are prohibited in the 2.1 million-acre area under the legislation.) Field equipment costs include 4-wheelers and radios.

Position Title Natural Resource Manager I			No. of Positions 1	Range/Step 18A	Barg. Unit GGU	
Time Status PFT	Staff Months 12		Location Anchorage		Election District	
			<b>Justification</b>  SB 124 requires a management plan for the 2.1 million acre Susitna Valley Remote Recreation Area. A detailed plan for this area will require 3 years work by a 2 1/2 person-planning staff led by an NRM I project manager plus other staff. The planning staff will be responsible for the compiling and analyzing resource, land use and economic information in the planning area; designing, conducting and documenting the citizen participation program; organizing and leading the interagency planning team; writing, editing and distributing resource reports and draft and final plans; and briefing commissioners, the governor's office and legislators on the planning process.  Work will include travel for field reconnaissance and public meetings in nine communities.  Existing planning staff are fully allocated to completing the state land selections project and the Kenai Area Plan.			
Type of Expenditure		Amount				
1	2	3				
Salary	38.6					
Benefits	16.0					
Premium Pay						
Other						
Total Personal Services		54.6				
Travel						
Contractual						
Commodities						
Equipment						
Other						
Total Cost		54.6				
Funding Source for Total Cost						
Federal Receipts	1002					
G. F. Match	1003					
General Fund	1004	54.6				
I-A Receipts	1006					
CIP Receipts	1061					
Other						
*Personal Services Salary and Benefits Costs are from PACS.						

**Request For  
New Position**

Agency Natural Resources  
 BRU Land and Water  
 Component Land and Water

Page      of       
 Revised Date     

**FY 92**

Position Title Clerk Typist III		No. of Positions 1	Range/Step 8A	Barg. Unit GGU
Time Status PPT	Staff Months 4	Location Anchorage		Election District
Type of Expenditure			Amount	
1	2	3		
Salary	6.7			
Benefits	3.7			
Premium Pay				
Other				
Total Personal Services		10.4		
Travel				
Contractual				
Commodities				
Equipment				
Other				
Total Cost		10.4		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	10.4		
I-A Receipts	1006			
CIP Receipts	1061			
Other				
Justification				
<p>SB 124 requires a management plan for the 2.1 million acre Susitna Valley Remote Recreation Area. A detailed plan for this area will require 3 years work by a 2 1/2 person planning staff led by an NRM I project manager plus other staff. The planning staff will be responsible for the compiling and analyzing resource, land use and economic information in the planning area; designing, conducting and documenting the citizen participation program; organizing and leading the interagency planning team; writing, editing and distributing resource reports and draft and final plans; and briefing commissioners, the governor's office and legislators on the planning process.</p> <p>Work will include travel for field reconnaissance and public meetings in nine communities.</p> <p>Existing planning staff are fully allocated to completing the state land selections project and the Kenai Area Plan.</p>				

**Request For  
New Position**

Agency Natural Resources  
 BRU Land and Water  
 Component Land and Water

Page      of       
 Revised Date     

**FY 92**

Position Title		Natural Resource Technical II		No. of Positions	1	Range/Step	12A	Barg. Unit	GGU
Time Status	PPT	Staff Months	6	Location	Anchorage		Election District		
				Justification					
Type of Expenditure			Amount						
1			2			3			
Salary			12.8						
Benefits			6.3						
Premium Pay									
Other									
Total Personal Services						19.1			
Travel									
Contractual									
Commodities									
Equipment									
Other									
Total Cost						19.1			
Funding Source for Total Cost									
Federal Receipts			1002						
G. F. Match			1003						
General Fund			1004			19.1			
I-A Receipts			1006						
CIP Receipts			1061						
Other									
*Personal Services Salary and Benefits from PACS.									

SB 124 requires a management plan for the 2.1 million acre Susitna Valley Remote Recreation Area. A detailed plan for this area will require 3 years work by a 2 1/2 person planning staff led by an NRM I project manager plus other staff. The planning staff will be responsible for the compiling and analyzing resource, land use and economic information in the planning area; designing, conducting and documenting the citizen participation program; organizing and leading the interagency planning team; writing, editing and distributing resource reports and draft and final plans; and briefing commissioners, the governor's office and legislators on the planning process.

Work will include travel for field reconnaissance and public meetings in nine communities.

Existing planning staff are fully allocated to completing the state land selections project and the Kenai Area Plan.

**Request For  
New Position**

Agency Natural Resources  
 BRU Land and Water  
 Component Land and Water

Page      of       
 Revised Date     

**FY 92**

Position Title <b>Natural Resource Officer II</b>		No. of Positions <b>1</b>	Range/Step <b>16A</b>	Barg. Unit <b>GGU</b>																										
Time Status <b>PFT</b>	Staff Months <b>12</b>	Location <b>Anchorage</b>		Election District																										
<table border="1"> <thead> <tr> <th>Type of Expenditure</th> <th>Amount</th> </tr> <tr> <th>1</th> <th>2</th> </tr> </thead> <tbody> <tr> <td>Salary</td> <td>33.5</td> </tr> <tr> <td>Benefits</td> <td>14.6</td> </tr> <tr> <td>Premium Pay</td> <td></td> </tr> <tr> <td>Other</td> <td></td> </tr> <tr> <td><b>Total Personal Services</b></td> <td><b>48.1</b></td> </tr> <tr> <td>Travel</td> <td></td> </tr> <tr> <td>Contractual</td> <td></td> </tr> <tr> <td>Commodities</td> <td></td> </tr> <tr> <td>Equipment</td> <td></td> </tr> <tr> <td>Other</td> <td></td> </tr> <tr> <td><b>Total Cost</b></td> <td><b>48.1</b></td> </tr> </tbody> </table>		Type of Expenditure	Amount	1	2	Salary	33.5	Benefits	14.6	Premium Pay		Other		<b>Total Personal Services</b>	<b>48.1</b>	Travel		Contractual		Commodities		Equipment		Other		<b>Total Cost</b>	<b>48.1</b>	<b>Justification</b>  SB 124 requires a management plan for the 2.1 million acre Susitna Valley Remote Recreation Area. A detailed plan for this area will require 3 years work by a 2 1/2 person planning staff led by an NRM I project manager plus other staff. The planning staff will be responsible for the compiling and analyzing resource, land use and economic information in the planning area; designing, conducting and documenting the citizen participation program; organizing and leading the interagency planning team; writing, editing and distributing resource reports and draft and final plans; and briefing commissioners, the governor's office and legislators on the planning process.  Work will include travel for field reconnaissance and public meetings in nine communities.  Existing planning staff are fully allocated to completing the state land selections project and the Kenai Area Plan.		
Type of Expenditure	Amount																													
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**Request For  
New Position**

Agency Natural Resources  
 BRU Land and Water  
 Component Land and Water

Page      of       
 Revised Date     

**FY 92**

Position Title Natural Resource Officer II		No. of Positions 2	Range/Step 16A	Barg. Unit GGU
Time Status PFT	Staff Months 24	Location Wasilla		Election District
Type of Expenditure		Amount		
1	2	3		
Salary	67.0			
Benefits	29.2			
Premium Pay				
Other				
Total Personal Services		96.2		
Travel				
Contractual				
Commodities				
Equipment				
Other				
Total Cost		96.2		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	96.2		
I-A Receipts	1006			
CIP Receipts	1061			
Other				
*Personal Services Salary and Benefits Costs are from PACS.				

Justification

SB 124 establishes a 2.1 million acre remote recreation area in the Susitna Valley. Managing this area for recreation will require 2 full-time positions to adjudicate requests for permits and leases, monitor and enforce recreation, tourism, and other commercial activities; construct and maintain recreation facilities such as trails and trailheads; and prepare public information materials about the recreation area.

Because the area is not road-accessible, field travel will be by charter plane, boat or ATV.

Existing staff in the Mat-Su Area Office are inadequate to responsibly manage the expected increase in public recreation and tourism activity in this area.

Request For  
New Position

Agency Natural Resources  
 BRU Land and Water  
 Component Land and Water

Page      of       
 Revised Date     

FY 92

# Susitna Valley Association

9600 Slalom Drive Anchorage, Alaska 99516 346-1943

## SUSITNA VALLEY REMOTE RECREATION/TOURISM

### ECONOMIC SUMMARY

In 1987, the Susitna Valley Association (SVA) conducted an economic survey of existing activities and businesses which utilize the remote, roadless portions of the Susitna Valley. The results of this study confirm that the existing remote recreation and tourism industry is a major contributor to the economy of Southcentral Alaska.

<b>AIR CHARTER SERVICES</b>	\$13 million/year
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Estimated gross income for 38 services operating out of Anchorage, Big Lake, Palmer, Talkeetna, and Willow.

<b>REMOTE COMMERCIAL LODGES</b>	\$10 million/year
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Estimated gross income for 52 remote lodges throughout the Valley.

<b>PRIVATE PILOTS</b>	\$ 7 million/year
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Maintenance and operating expenditures for 2,000 planes.

<b>HOTELS/MOTELS</b>	\$ 9 million/year
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Income from 3% of occupied rooms in Anchorage during June-October.

<b>SPORT FISHING</b>	\$11 million/year
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From 1986 ADF&G figures for the Susitna Valley.

<b>SPORT HUNTING</b>	\$20 million/year
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From 1989 ADF&G estimate for bear and moose hunting in the Susitna Valley.

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\$70 million/year\*

\* Due to the "overlap" of sport fishing and hunting figures with air charter, remote lodge, and hotel/ motel income figures, SVA estimates the total value of the existing Susitna Valley remote recreation and tourism industry to be between \$50 million and \$70 million per year. This does not include the economic activity generated by commercial fishing due to the harvest of fish spawned and reared in the Susitna drainage, which was estimated by ADF&G to be over \$17 million in 1986.



# VALLEY BOARD OF REALTORS



500 E. Railroad Ave., Suite A • Wasilla, Alaska 99687

April 23, 1991

To: Senate Resource Committee:

Lloyd Jones  
Richard I. Eliason  
Steve Frank  
Rick Halford  
Fred Zharoff

From: Pam Bauder, Executive Officer

Re: SB 124

*Pam Bauder*

Enclosed is a copy of the Valley Board of REALTOR's Resolution #91-01, expressing strong opposition to Senate Bill 124 (Susitna Valley Remote Recreational Area).

This Resolution was introduced at our General Membership meeting on April 17, 1991 and was unanimously approved by a quorum of our voting membership.

We urge you to oppose this issue and to take action to see that it does not pass. Thank you.



# VALLEY BOARD OF REALTORS



500 E. Railroad Ave., Suite A • Wasilla, Alaska 99687

## GENERAL MEMBERSHIP RESOLUTION #91-01

WHEREAS, the 174 active members and 32 affiliate members of the VALLEY BOARD OF REALTORS are very concerned over the potential establishment of a Susitna Valley Remote Recreational Area; and

WHEREAS, there is legislation which has been introduced into the Alaska State Legislature creating a Susitna Valley Remote Recreational Area; and

WHEREAS, there presently exists a plan which establishes guidelines for land-use in the Susitna Valley; and

WHEREAS, these guidelines are known as the Susitna Area Plan approved by the Matanuska-Susitna Borough and the State of Alaska; and

WHEREAS, the Susitna Area Plan does not recommend further creation of another remote recreation area; and

WHEREAS, fifty-five (55) percent of all lands in the Matanuska-Susitna Borough are presently classified as Public Recreation and Wildlife Habitat lands; and

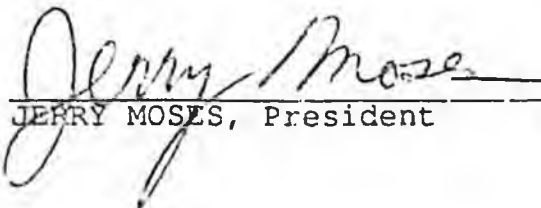
WHEREAS, classification of additional lands will create a virtual lock-up of these lands to environmentally sound resource development and provide unfair economic advantages to existing property owners and tour operators; and

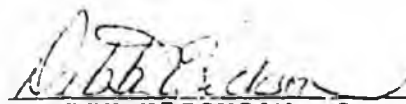
WHEREAS, establishment of a Susitna Valley Remote Recreation Area will undermine past processes of selecting lands under the Municipal Lands Entitlement program by making those lands previously selected virtually useless for the uses they had been selected for.

NOW THEREFORE, BE IT RESOLVED that the members of the VALLEY BOARD OF REALTORS most strongly oppose Senate Bill 124 and urge the members of the Alaska Legislature to deny its passage.

Presented to and passed by a quorum of the voting members of the Valley Board of REALTORS on this the 17th day of March, 1991.

ATTEST:

  
JERRY MOSES, President

  
DEBBIE ERICKSON, Secretary

Talkeetna Chamber of Commerce  
P.O. Box 334  
Talkeetna, Alaska 99676

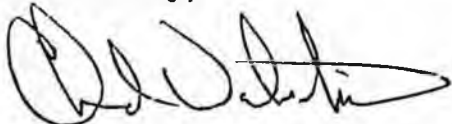
Susitna Valley Association, Wasilla Chapter  
P.O. Box 2176  
Palmer, AK 99645

Dear Sirs or Madam,

The Talkeetna Chamber of Commerce endorses the concept of Senate Bill No. 124. We feel that there are some items that still need work in the bill, however the aim of the bill is sound. We must do what we can to protect this valley. The push for large scale commercial logging in our area is a item of great concern. The preservation of this area is necessary both for recreation and tourism.

Any updates on the progress of this bill would be appreciated.

Sincerely,

A handwritten signature in black ink, appearing to read "Chad F. Valentine", written in a cursive style.

Chad F. Valentine  
Vice President, Talkeetna Chamber of Commerce

# MATANUSKA-SUSITNA

CONVENTION & VISITORS BUREAU

July 16, 1991

Loisann Reeder  
President, Susitna Valley Association  
9600 Slalom Drive  
Anchorage, Alaska 99516

Loisann,

Senate Bill #124 has been reviewed by the MSCVB Board. Our organization endorses and supports the Susitna Valleys rich wildlife and remote wilderness areas. We wish to acknowledge the Susitna Valley among the strongest markets within the visitor industry. No clear consensus was reached by the MSCVB board on this critical piece of legislation. However, MSCVB is concerned about nurturing remote recreation opportunities. Please let us know if there are other ways to assist in a state wide and borough-wide TOURISM PLAN.

Cathy Dunbar  
Executive Director

cc: Mike Bronson, President Wasilla Chapter  
Roberta Sheldon, President Talkeetna Chapter  
Bill Elander, ACVB  
Mat-Su Delegation  
Dorothy Jones, MSB Mayor

Reeder.mem

FEB 20 1991

P. O. Box 3197  
Palmer, Alaska 99645  
February 12, 1991

Lloyd Jones, Chairman of the Senate Resource Committee  
Alaska State Legislature  
P. O. Box V  
Juneau, Alaska 99811

Dear Senator Jones:

RE: Legislation Regarding the Creation of the Susitna Valley Remote  
Recreation Area

I whole-heartedly support the creation of the Susitna Valley Remote  
Recreation Area.

Many tourists are drawn to this area because of its "remote" nature. The  
building of roads and logging in this area would mean economic disaster to  
those who make their livings due to the remoteness of the area.

We have a lot to be proud of in Alaska. Many of the states in the lower 48  
have sacrificed their remote areas to development. In many ways, it is  
our lack of development that attracts people to our state every year (an  
economically feasible industry...tourism). Why destroy a feasible industry  
for one that is not?

Again, I strongly support the creation of the Susitna Valley Remote  
Recreation Area. Thank you for listening.

Sincerely,



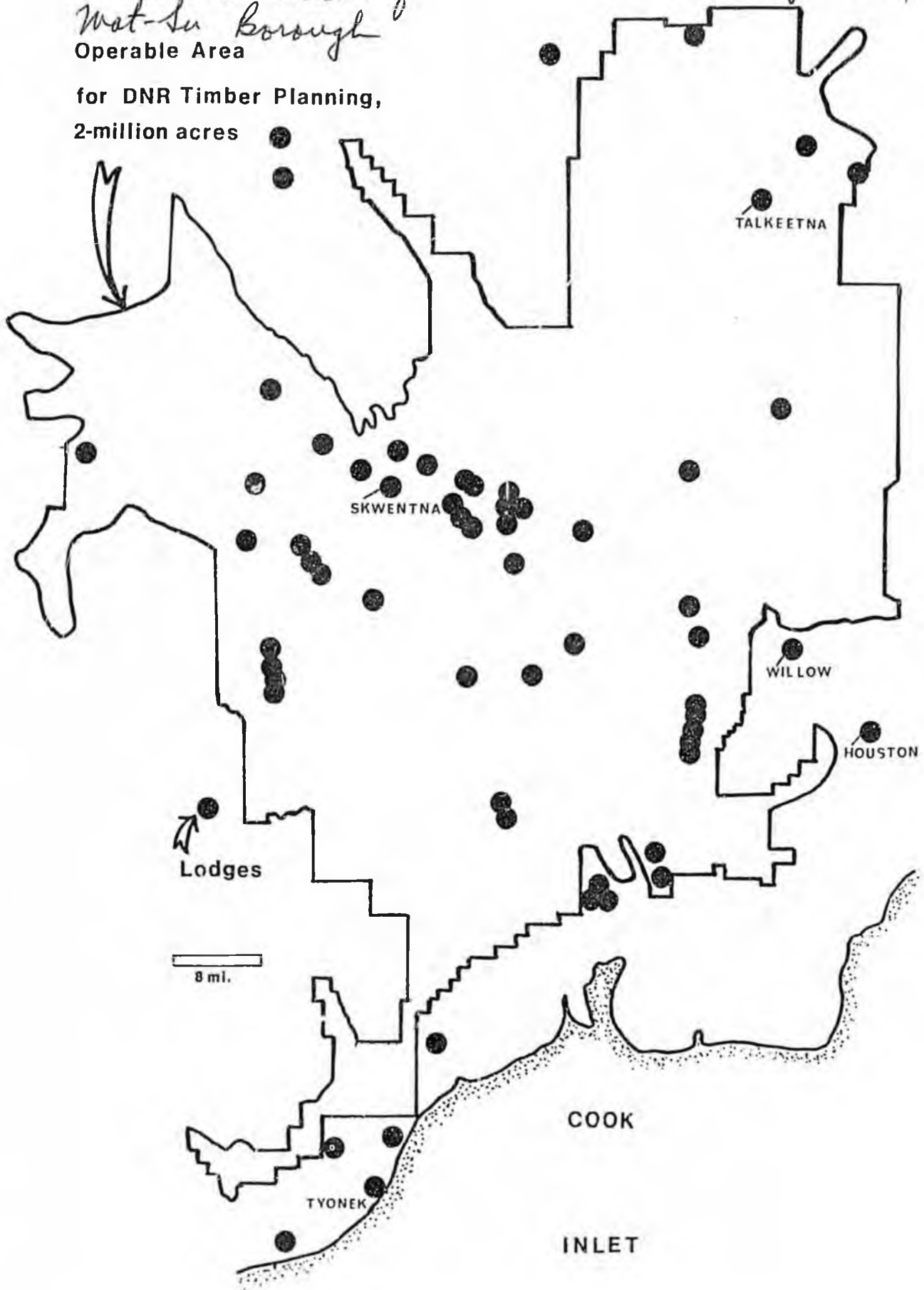
Cathy Teich  
(907) 376-2157

cc: Mat.-Su Borough Assembly

Remote Fishing Lodges  
in Susitna Basin of  
Mat-Su Borough  
Operable Area

for DNR Timber Planning,  
2-million acres

Mike Benson March 8, 1991  
Palmer for SB 124



# SUSITNA VALLEY REMOTE RECREATION AREA

