

ALASKA
7283

LEGISLATURE
HOUSE STATE

COMMITTEE
AFFAIRS

FILES
1991-1992

8672

occurred, the board shall order appropriate corrective action. The board may order reinstatement of an employee, or may order the discipline of a state employee other than an elected official or a public officer subject to legislative confirmation. The preliminary report is confidential; a final order may be disclosed only after providing notice to the agency and complainant.

Sec. 39.25.380. Judicial Review and Enforcement: A complainant or agency may obtain judicial review of the order. The board may obtain a court order for the enforcement of its orders by filing a complaint with superior court.

Sec. 39.25.390. Referral to Attorney General: The board may refer a matter to the attorney general at any time in an investigation or hearing.

Sec. 39.25.500: Definitions.



State of Alaska
ombudsman

Duncan C. Fowler

May 4, 1992

Representative Gene Kubina, Chairman
House State Affairs Committee
State Capitol
Juneau, Alaska 99801-1182

RE: HB 588

Dear Representative Kubina,

The genesis of this bill was a recently completed ombudsman investigation of a reorganization of the Division of Family and Youth Services (DFYS). I appreciate the support of the House Finance Committee and Representative Ulmer by introducing this measure. I know we are in the last few weeks of this legislature. But, I believe HB 588 speaks to an important aspect of our responsibility to provide nonpartisan government services to all Alaskans.

My investigation of DFYS looked at an allegation that the agency had based its reorganization on incorrect information. Part of that review found the agency director had circumvented the principles of the merit system during the restructuring. This proposal provides an appeal mechanism for covered state employees when reorganizations are undertaken in contravention of our constitutionally mandated merit system.

This measure *does not prohibit nor constrain an agency from reorganizing* to improve its internal efficiency or to meet budget constraints. That ability is defined in AS 44.17.070 "Reorganization by Department Heads". HB 588 does require that personnel decisions made during a reorganization effort be made in compliance with our state merit principals as established in Article XII, Section 6 of the Alaska Constitution. It specifically does not deal with employees in the exempt or partially exempt service. New administrations must have the freedom to appoint individuals with certain skills and philosophies to form and implement its new policy directions and agendas.

All of us expect to see the number of state employees dramatically shrink over the next few years. This measure helps insure future personnel reductions occur in concert with the merit principles as stated in our constitution and defined in AS 39.25.010. Our investigation showed how easy it is to use a reorganization effort to target specific merit employees and cause their positions to be removed. Unfortunately reasons for removal can well be for non-merit reasons as there is no standard appeal or review available to those affected. Racial, political, sexual and religious biases could be the criteria for an administrator with a hidden agenda. This measure provides an appeal and review to occur by the state personnel board. It gives the board the ability to take corrective action if necessary.

Reply to:

- P.O. Box 102638
Anchorage, AK 99510-2636
(907) 277-8848
(800) 478-2624
- P.O. Box WO
Juneau, AK 99811-3000
(907) 485-4970
(800) 478-4970
- P.O. Box 74358
Fairbanks, AK 99707-4358
(907) 452-4001
(800) 478-3257

A quote from our DFYS investigation illustrates this concern clearly:

One of the basic tenets of the merit system is that classified employees shall be hired, evaluated, retained or promoted on the basis of their competency and job performance rather than their political associations or personal connections. Perceived manipulation of merit system principals for political ends has a chilling effect on the functioning of government agencies wherever and whenever it occurs. In an agency such as DFYS the potential harmful effects are simply too great for prudent managers to allow political considerations to become preeminent.

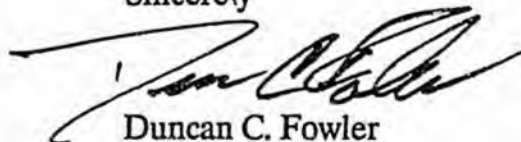
DFYS staff are required to make complex decisions in emotionally charged circumstances on a daily basis. If staff must be concerned that their decisions and actions can cause them to become targets of political reprisal the effect can be paralyzing. When classified managers are affected, subordinate staff may become afraid to act or may base critical casework decisions on an evaluation of political expediency rather than on the risk to a vulnerable client or the community.

In the DFYS reorganization effort, merit principals were not simply ignored but actively circumvented and subverted. The "targeted down-sizing" which occurred in DFYS has been highly visible and demoralizing within that agency and has been carefully watched by others.

As reduced revenues necessitate legitimate "down-sizing" in this agency or others, adequate mechanisms must be developed to ensure this reduction process is not used as a means of political restructuring. Protections are needed to ensure the "down-sizing" process does not become a means of eliminating divergent political perspectives to achieve political uniformity among government employees. If unchecked, such actions can be demoralizing to government employees and seriously compromise government services to citizens.

I would urge the committees favorable consideration of this measure. There is no fiscal impact on my office. Copies of the Division of Family and Youth Services investigation were sent to each legislators' office. I was pleased that the agency in this case has agreed to implement my recommendation to review personnel actions that were taken during their last reorganization. If additional copies of this investigation are needed please let me know. I would be happy to answer any questions about this measure or the Office of the Ombudsman.

Sincerely



Duncan C. Fowler
Ombudsman



House State Affairs Committee

Representative Gene Kubina, Chair

DATE: May 4, 1992

PLACE: Capitol Room 102

SUBJECT OF MEETING:
 HB 198 - Relating to Legis. Sessions to be in Mat-Su Borough
 HB 301 - Relating to Regular Legis. Sessions
 HB 587 - Relating to Employee Contributions for Retire.
 HB 588 - Relating to Protect Merit Principle of Employ.

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?	WHAT SUBJECT/ WHICH BILL?
Gene Kubina	DOA	Box 113000			4970	(Y) N	HB 588
Mike McMullen	DOA	Box 110201 Juneau AK	99811		455-30	(Y) N	HB 588
Kathleen Stasby	LAW	Box 110300	99811		3600	(Y) N	HB 588
Peggy Wood	ASEP	691 W. Willoughby Ave Juneau AK	99801		463- 4900	(Y) N	HB 588
GARY BADER	DOA	RETIREMENT & BENI			465 4470	(Y) N	HB 587
Matthew Fishel	Rep. Carney					Y N	
						Y N	
						Y N	
						Y N	
						Y N	
						Y N	



House State Affairs Committee

Representative Gene Kubina, Chair

SUBJECT OF MEETING:

DATE: 5/6

PLACE:

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?		WHAT SUBJECT/ WHICH BILL?
BRUCE LUDWIG	APPELLATE			6-2334		<input checked="" type="radio"/> Y	<input type="radio"/> N	587 - 588
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	
						<input type="radio"/> Y	<input type="radio"/> N	

H B

5 9 1

February 18, 1992

Attached is the summary of results of a law enforcement survey conducted in southeast Anchorage in January 1992.

The intent of the survey was to obtain as much feedback as possible on what southeast Anchorage residents want in police protection related to levels of service, costs, and providers, in order that direction would be available to the task force and to elected officials.

The survey was prepared by the Southeast Anchorage Police Protection Task Force, organized in October 1991 to explore alternatives for law enforcement in southeast Anchorage and to work toward alternatives which can be supported by the residents and which may be recommended to elected officials and voters in southeast Anchorage. The task force is composed of representatives of each of the southeast Anchorage community councils and HALO, Inc., a southeast Anchorage homeowners and landowners' organization. The contact for the task force is Maribeth Brown, Chair, 345-1468.

The survey was mailed to 10,546 households in southeast Anchorage. The mailing labels were obtained from Motznik Computer Services, Inc., from lists of registered voters in southeast Anchorage who voted in any 1990 or 1991 election or who have registered to vote since October 6, 1990. (Where two or more registered voters with the same last name were shown at the same address, one collectively-addressed form was sent.)

A total of 2,067 responses were received as of January 31.

Responses are summarized in total and are also subtotaled by community council.

**SOUTHEAST ANCHORAGE
LAW ENFORCEMENT SURVEY
SUMMARY OF RESULTS
February 10, 1992**

RESULTS OF 2,067 RESPONSES

1. Response totals by community council district:

Question: Please circle the Community Council District in which you live (the attached map indicates those areas)

Abbott Loop	466	Glen Alps	17	Mid-Hillside	295
Basher	21	Hillside East	182	Rabbit Creek	355
Bear Valley	43	Huff-O'Malley	578	Don't Know/missing	110

2. Types of law enforcement identified by respondents as important*:

Question: What types of law enforcement do you see as important for you and your family? Please give a score for each to show how important you think each service is (3=very important, 2=somewhat important, 1=not important)

*Percentages may not total 100% due to rounding

a) respond to and investigate serious crimes, accidents with injury, crimes in progress

very important	1,935	(94%)
somewhat important	59	(3%)
not important	39	(2%)
no response	34	(2%)

b) conduct regular neighborhood patrols

very important	459	(22%)
somewhat important	779	(38%)
not important	773	(37%)
no response	56	(3%)

c) investigate civil problems, noise/nuisance, disorderly conduct, non-motor vehicle accidents, run-away juveniles

very important	438	(21%)
somewhat important	995	(48%)
not important	571	(28%)
no response	63	(3%)

d) investigate non-violent crimes (e.g., burglary, theft, criminal mischief, trespass, embezzlement) with no immediate suspect

very important	834	(40%)
somewhat important	964	(47%)
not important	221	(11%)
no response	48	(2%)

e) conduct routine traffic patrols and enforcement

very important	409	(20%)
somewhat important	748	(36%)
not important	851	(41%)
no response	60	(3%)

f) establish and support community service programs, such as Neighborhood Watch Program, School Liaison Program

very important	398	(15%)
somewhat important	780	(38%)
not important	817	(40%)
no response	72	(4%)

3. Highest taxes respondents willing to pay for law enforcement indicated as "very important" and "somewhat important" in above question.

Question: What is the most you are willing to pay for the law enforcement you have indicated as "very important" and "somewhat important" in question 2? Please check one.

\$0	213	(10%)
\$100 per \$100,000 assessed value	655	(32%)
\$200 per \$100,000 assessed value	516	(25%)
\$300 per \$100,000 assessed value	302	(15%)
\$400 per \$100,000 assessed value	247	(12%)
no response	135	(7%)

4. Respondents' satisfaction with level of law enforcement in area (after 11-1-91):

Question: Rate your satisfaction with the current (after November 1, 1991) level of law enforcement in your area (the information sheet describes those services). Please check one.

very satisfied	313	(15%)
satisfied	480	(23%)
neutral	574	(28%)
dissatisfied	421	(20%)
very dissatisfied	236	(11%)
no response	43	(2%)

5. Law enforcement agency generally preferred by respondents.

Question: Check the law enforcement agency that you generally prefer for your area.

Alaska State Troopers	1,076	(52%)
Anchorage Police Dept	272	(13%)
It doesn't matter to me	687	(33%)
no response	32	(2%)

6. Respondents' support for law enforcement service alternatives:

Question: Please indicate your support by circling yes or no for each of the following alternatives for law enforcement. (Options a) and b) are the only ones currently available to southeast Anchorage. If high interest is shown in any of the other options, the task force will pursue their legal and political possibilities.)

alternative	yes	no	no response
a) Anchorage Police Dept. at \$380 per \$100,000 assessed value (Oct 1991 ballot)	433 (21%)	1,501 (73%)	131 (6%)
b) Leave things as they are now	618 (30%)	1,264 (61%)	185 (9%)
c) Seek a separate service area using State Troopers, supported by taxes (but lower than \$380 per \$100,000 assessed value)	1,246 (60%)	620 (30%)	201 (10%)
d) Seek a separate service area using State Troopers supported by taxes (but lower than \$380 per \$100,000 assessed value), with a further contribution to the APD of no more than \$50 per \$100,000 assessed value for services we receive from APD when travelling downtown and for APD emergency backup to the Troopers in Southeast Anchorage	749 (36%)	1,094 (53%)	224 (11%)
e) Seek a separate service area using the APD, supported by taxes (but lower than \$380 per \$100,000 assessed value)	732 (35%)	1,108 (54%)	227 (11%)
f) Gradually phase into APD to full service and cost	428 (21%)	1,364 (66%)	275 (13%)

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**Southeast Anchorage Law Enforcement Survey
Detailed Results by Community Council
February 10, 1992**

The attached nine sheets give results of the Southeast Anchorage Law Enforcement Survey at the community council district level. The following explanation may be of help in reading the attached tables. Following is a sample:

Q1 **Serious Crimes** by Q2 Council Area

Types L.E. IMPORTANT / COUNCIL

Page 1 of 1

		Q2										Row Total
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hill	Rabbit	D.K.	Non-res	
Q3	Count											Row Total
	Row Pct											
		1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
		Col Pct										
		Tot Pct										
Not Imp	1.00	9		1		1	11	4	7	6		39
		23.1		2.6		2.6	20.2	10.3	17.9	15.4		1.9
		2.0		2.3		.6	1.9	1.4	2.0	6.4		
		.4		.0		.0	.5	.2	.3	.3		
Somewht	2.00	14		1		7	19	7	7	4		59
		23.7		1.7		11.9	32.2	11.9	11.9	6.8		2.9
		3.0		2.3		3.9	3.3	2.4	2.0	4.3		
		.7		.0		.3	.9	.3	.3	.2		
Very Imp	3.00	438	21	41	17	171	541	200	336	84	1	1930
		22.7	1.1	2.1	.9	8.9	38.0	14.5	17.4	4.4	.1	95.2
		95.0	100.0	95.3	100.0	95.5	74.7	96.2	96.0	89.4	100.0	
		21.6	1.0	2.0	.0	8.4	26.7	13.8	16.6	4.1	.0	
Column Total		461	21	43	17	179	571	291	350	94	1	2028
Total		22.7	1.0	2.1	.0	8.8	38.2	14.3	17.3	4.6	.0	100.0

This item shows the responses to question 2, part a, which asked how important was response to and investigation of serious crimes, accidents with injury, and crimes in progress - "serious crimes."

The top left corner of the grid contains the key:

Count
Row Pct
Col Pct
Tot Pct

Using Abbott Loop as an example, the 9 ("count") in the first box represents 9 respondents who said response to serious crime was not important.

The 23.1 ("row pct") means that Abbott Loop responses in this category totaled 23.1% of the total responses of all the community councils.

The 2.0 ("col pct") means that the 9 "not important" responses represent 2% of the total response to question 2, part a, by Abbott Loop respondents.

The .4 ("tot pct") means that the 9 responses represent .4% of all the responses received from all community council areas for question 2, part a.

		Q2										
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	Row Total
Count	Row Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
Col Pct	Tot Pct											
03												
Not Imp	1.00	9		1		1	11	4	7	6		39
		23.1		2.6		2.6	28.2	10.3	17.9	15.4		1.9
		2.0		2.3		.6	1.9	1.4	2.0	6.4		
		.4		.0		.0	.5	.2	.3	.3		
Somewht	2.00	14		1		7	19	7	7	4		59
		23.7		1.7		11.9	32.2	11.9	11.9	6.0		2.9
		3.0		2.3		3.9	3.3	2.4	2.0	4.3		
		.7		.0		.3	.9	.3	.3	.2		
VeryImp	3.00	430	21	41	17	171	541	280	336	04	1	1930
		22.7	1.1	2.1	.9	8.9	28.0	14.5	17.4	4.4	.1	95.2
		95.0	100.0	95.3	100.0	95.5	94.7	96.2	96.0	89.4	100.0	
		21.6	1.0	2.0	.8	8.4	26.7	13.8	16.6	4.1	.0	
Column Total		461	21	43	17	179	571	291	350	94	1	2028
		22.7	1.0	2.1	.8	8.8	28.2	14.3	17.3	4.6	.0	100.0

Multiplying Observations by 70

04 Neighborhood Patrols by Q2 Council Area

		Q2										
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	Row Total
Count	Row Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
Col Pct	Tot Pct											
04												
Not Imp	1.00	119	5	23	9	77	227	106	165	40	1	772
		15.4	.6	3.0	1.2	10.0	29.4	13.7	21.4	5.2	.1	38.5
		26.3	23.8	54.8	52.9	43.3	40.2	36.9	47.6	42.1	100.0	
		5.9	.2	1.1	.4	3.8	11.3	5.3	8.2	2.0	.0	
Somewht	2.00	193	10	10	5	62	236	106	117	36		775
		24.9	1.3	1.3	.6	8.0	30.5	13.7	15.1	4.6		38.6
		42.6	47.6	23.8	29.4	34.8	41.8	36.9	33.7	37.9		
		9.6	.5	.5	.2	3.1	11.8	5.3	5.8	1.8		
VeryImp	3.00	140	6	9	3	39	102	75	65	19		458
		30.6	1.3	2.0	.7	8.5	22.3	16.4	14.2	4.1		22.8
		30.9	28.6	21.4	17.6	21.9	18.1	26.1	18.7	20.0		
		7.0	.3	.4	.1	1.9	5.1	3.7	3.2	.9		
22.00		1										1
		100.0										.0
		.2										
		.0										
Column Total		453	21	42	17	178	565	287	347	95	1	2006
		22.6	1.0	2.1	.8	8.9	28.2	14.3	17.3	4.7	.0	100.0

05 **Civil Problems** by Q2 Council Area

		Q2											
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	Row Total	
Count	Row Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00		
Col Pct	Tot Pct												
05	Not Imp	1.00	105	6	13	6	60	166	80	109	25		570
			18.4	1.1	2.3	1.1	10.5	29.1	14.0	19.1	4.4		28.5
			23.2	28.6	31.0	35.3	33.9	29.5	27.9	31.6	26.9		
			5.3	.3	.7	.3	3.0	8.3	4.0	5.5	1.3		
Somewht	2.00	224	11	20	10	82	277	139	179	48	1	991	
			22.6	1.1	2.0	1.0	8.3	20.0	14.0	18.1	4.8	.1	49.6
			49.4	52.4	47.6	58.8	46.3	49.2	48.4	51.9	51.6	100.0	
			11.2	.6	1.0	.5	4.1	13.9	7.0	9.0	2.4	.1	
Very Imp	3.00	124	4	9	1	35	120	68	57	20		438	
			28.3	.9	2.1	.2	8.0	27.4	15.5	13.0	4.6		21.9
			27.4	19.0	21.4	5.9	19.8	21.3	23.7	16.5	21.5		
			6.2	.2	.5	.1	1.8	6.0	3.4	2.9	1.0		
Column Total		453	21	42	17	177	563	287	345	93	1	1999	
Total		22.7	1.1	2.1	.9	8.9	28.2	14.4	17.3	4.7	.1	100.0	

06 **Non-violent crimes with no suspect** by Q2 Council Area

		Q2											
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	Row Total	
Count	Row Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00		
Col Pct	Tot Pct												
06	Not Imp	1.00	43	3	7	4	19	56	32	41	16		221
			19.5	1.4	3.2	1.8	9.4	25.3	14.5	18.6	7.2		11.0
			9.4	14.3	16.3	23.5	10.7	9.8	11.1	11.8	17.0		
			2.1	.1	.3	.2	.9	2.8	1.6	2.0	.8		
Somewht	2.00	200	6	19	6	89	296	130	165	49		960	
			20.8	.6	2.0	.6	9.3	30.8	13.5	17.2	5.1		47.7
			43.9	28.6	44.2	35.3	50.0	52.0	45.1	47.6	52.1		
			9.9	.3	.9	.3	4.4	14.7	6.5	8.2	2.4		
Very Imp	3.00	213	12	17	7	70	217	126	141	29	1	833	
			25.6	1.4	2.0	.8	8.4	26.1	15.1	16.9	3.5	.1	41.4
			46.7	57.1	39.5	41.2	39.3	38.1	43.8	48.6	38.9	100.0	
			10.6	.6	.8	.3	3.5	10.8	6.3	7.0	1.4	.0	
Column Total		456	21	43	17	178	569	288	347	94	1	2014	
Total		22.6	1.0	2.1	.8	8.8	28.3	14.3	17.2	4.7	.0	100.0	

Q7 Traffic Patrol by Q2 Council Area

		Q2										
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	Row Total
Count	Row Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
Col Pct	Tot Pct											
Q7	1.00	151	10	22	9	96	230	107	170	46		849
Not Imp		17.8	1.2	2.6	1.1	11.3	27.1	12.6	21.0	5.4		42.4
		33.3	47.6	53.7	52.9	53.9	40.6	37.0	51.9	49.5		
		7.5	.5	1.1	.4	4.8	11.5	5.3	8.9	2.3		
Somewht	2.00	176	0	12	6	51	244	111	109	27	1	745
		23.6	1.1	1.6	.8	6.8	32.8	14.9	14.6	3.6	.1	37.2
		38.8	38.1	29.3	35.3	28.7	43.1	38.4	31.8	29.0	100.0	
		8.8	.4	.6	.3	2.5	12.2	5.5	5.4	1.3	.0	
Very Imp	3.00	127	3	7	2	31	92	71	56	20		409
		31.1	.7	1.7	.5	7.6	22.5	17.4	13.7	4.9		20.4
		28.0	14.3	17.1	11.8	17.4	16.3	24.6	16.3	21.5		
		6.3	.1	.3	.1	1.5	4.6	3.5	2.8	1.0		
Column Total		454	21	41	17	178	566	289	343	93	1	2003
Total		22.7	1.0	2.0	.8	8.9	28.3	14.4	17.1	4.6	.0	100.0

~~Number of Missing~~

Q8 Community Service by Q2 Council Area

		Q2										
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	Row Total
Count	Row Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
Col Pct	Tot Pct											
Q8	1.00	152	11	19	9	91	314	121	159	40		816
Not Imp		18.6	1.3	2.3	1.1	11.2	26.2	14.8	19.5	4.9		41.0
		33.9	52.4	46.3	52.9	51.4	38.1	42.3	46.4	43.0		
		7.6	.6	1.0	.5	4.6	10.8	6.1	8.0	2.0		
Somewht	2.00	194	9	13	4	58	233	114	176	25	1	777
		25.0	1.2	1.7	.5	7.5	30.0	14.7	16.2	3.2	.1	39.0
		43.2	42.9	31.7	23.5	32.8	41.5	39.9	36.7	26.9	100.0	
		9.7	.5	.7	.2	2.9	11.7	5.7	6.3	1.3	.1	
Very Imp	3.00	103	1	9	4	28	115	51	58	28		397
		25.9	.3	2.3	1.0	7.1	29.0	12.8	14.6	7.1		19.9
		22.9	4.8	22.0	23.5	15.8	20.5	17.8	16.9	30.1		
		5.2	.1	.5	.2	1.4	5.8	2.6	2.9	1.4		
Column Total		449	21	41	17	177	562	286	343	93	1	1990
Total		22.6	1.1	2.1	.9	8.9	28.2	14.4	17.2	4.7	.1	100.0

Q9 Tax Assessment

by Q2 Council Area

HIGHEST TAX ASSESSMENT WANTED/ COUNCIL

Page 1 of

COUNCIL

		Q2										
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hill	Rabbit	D.K.	Non-res	Row Total
Q9	Count Row Pct Col Pct Tot Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
\$0	1.00	41		4	1	15	61	26	50	15		213
		19.2		1.9	.5	7.0	28.6	12.2	23.5	7.0		11.0
		9.3		9.8	6.3	8.8	11.3	9.6	14.7	16.3		
		2.1		.2	.1	.8	3.2	1.3	2.6	.8		
\$100	2.00	139	8	19	8	67	181	96	105	30		653
		21.3	1.2	2.9	1.2	10.3	27.7	14.7	16.1	4.6		33.9
		31.7	38.1	46.3	50.0	39.4	33.6	35.6	30.9	32.6		
		7.2	.4	1.0	.4	3.5	9.4	5.0	5.4	1.6		
\$200	3.00	117	7	10	7	37	139	73	97	27	1	515
		22.7	1.4	1.9	1.4	7.2	27.0	14.2	18.8	5.2	.2	26.7
		26.7	33.3	24.4	43.8	21.8	25.8	27.0	28.5	29.3	100.0	
		6.1	.4	.5	.4	1.9	7.2	3.8	5.0	1.4	.1	
\$300	4.00	83	3	5			91	40	44	12		302
		27.5	1.0	1.7			7.9	30.1	13.2	14.6	4.0	15.7
		18.9	14.3	12.2			14.1	16.9	14.8	12.9	13.0	
		4.3	.2	.3			1.2	4.7	2.1	2.3	.6	
\$400	5.00	59	3	3		27	67	35	44	8		246
		24.0	1.2	1.2		11.0	27.2	14.2	17.9	3.3		12.8
		13.4	14.3	7.3		15.9	12.4	13.0	12.9	8.7		
		3.1	.2	.2		1.4	3.5	1.8	2.3	.4		
Column Total		439	21	41	16	170	539	270	340	92	1	1929
Total		22.8	1.1	2.1	.8	8.8	27.9	14.0	17.6	4.8	.1	100.0

Q10 Satisfaction by Q2 Council Area

SATISFACTION W ENFORCEMENT/COUNCIL

		Q2									
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Row Total
Q10	Count Row Pct Col Pct Tot Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	
VerySat	1.00	59	4	6	4	29	86	42	62	20	312
		18.9	1.3	1.9	1.3	9.3	27.6	13.5	19.9	6.4	15.5
		12.9	19.0	14.3	23.5	16.3	15.1	14.6	17.7	20.2	
Sat	2.00	96		13	6	57	132	62	87	26	479
		20.0		2.7	1.3	11.9	27.6	12.9	18.2	5.4	23.7
		21.1		31.0	35.3	32.0	23.2	21.5	24.9	26.3	
Neutral	3.00	137	9	7	6	37	181	85	90	22	574
		23.9	1.6	1.2	1.0	6.4	31.5	14.8	15.7	3.8	28.4
		30.0	42.9	16.7	35.3	20.8	31.9	29.5	25.7	22.2	
DisSat	4.00	98	5	8		34	115	65	75	18	418
		23.4	1.2	1.9		8.1	27.5	15.6	17.9	4.3	20.7
		21.5	23.8	19.0		19.1	20.2	22.6	21.4	18.2	
VeryDis	5.00	66	3	8	1	21	54	34	36	13	236
		28.0	1.3	3.4	.4	8.9	22.9	14.4	15.3	5.5	11.7
		14.5	14.3	19.0	5.9	11.8	9.5	11.8	10.3	13.1	
Column Total		456	21	42	17	178	568	288	350	99	2019
Total		22.6	1.0	2.1	.8	8.8	28.1	14.3	17.3	4.9	100.0

Q11 Preferred Agency by Q2 Council Area / **COUNCIL**

		Q2										
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	Row Total
Count	Row Pct											
Col Pct	Tot Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
Q11	1.00	181	9	28	15	122	291	171	208	47		1072
A.S.T.		16.9	.8	2.6	1.4	11.4	27.1	16.0	19.4	4.4		52.8
		39.5	42.9	65.1	88.2	67.4	51.1	58.6	58.9	49.0		
		8.9	.4	1.4	.7	6.0	14.3	8.4	10.2	2.3		
	2.00	97	1	5		21	74	36	26	11	1	272
A.P.D.		35.7	.4	1.8		7.7	27.2	13.2	9.6	4.0	.4	13.4
		21.2	4.8	11.6		11.6	13.0	12.3	7.4	11.5	100.0	
		4.8	.0	.2		1.0	3.6	1.8	1.3	.5	.0	
	3.00	180	11	10	2	38	204	85	118	38		686
?????		26.2	1.6	1.5	.3	5.5	29.7	12.4	17.2	5.5		33.8
		39.3	52.4	23.3	11.8	21.0	35.9	29.1	33.4	39.6		
		8.9	.5	.5	.1	1.9	10.0	4.2	5.8	1.9		
	5.00								1			1
									100.0			.0
									.3			
									.0			
Column Total		458	21	43	17	181	569	292	353	96	1	2031
		22.6	1.0	2.1	.8	8.9	28.0	14.4	17.4	4.7	.0	100.0

Q2

Count	Row Pct	Q2										Row Total
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	
Col Pct	Tot Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
12												432
Yes	1.00	129	4	8		36	109	62	64	20		22.4
		29.9	.9	1.9		8.3	25.2	14.4	14.8	4.6		
		29.9	21.1	21.1		20.7	20.1	22.5	19.0	20.8		
		6.7	.2	.4		1.9	5.7	3.2	3.3	1.0		
No	2.00	303	15	30	16	138	432	214	272	76	1	1497
		20.2	1.0	2.0	1.1	9.2	28.9	14.3	18.2	5.1	.1	77.6
		70.1	78.9	78.9	100.0	79.3	79.9	77.5	81.0	79.2	100.0	
		15.7	.8	1.6	.8	7.2	22.4	11.1	14.1	3.9	.1	
Column Total		432	19	38	16	174	541	276	336	96	1	1929
Total		22.4	1.0	2.0	.8	9.0	28.0	14.3	17.4	5.0	.1	100.0

Q13 **Leave As Now** by Q2 Council Area

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Q2

Count	Row Pct	Q2										Row Total
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	
Col Pct	Tot Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
Q13												616
Yes	1.00	116	6	9	7	69	176	82	112	38	1	32.0
		18.8	1.0	1.5	1.1	11.2	28.6	13.3	18.2	6.2	.2	
		28.0	31.6	25.7	41.2	39.9	33.3	30.8	34.1	40.9	100.0	
		6.2	.3	.5	.4	3.7	9.4	4.4	6.0	2.0	.1	
No	2.00	299	13	26	10	104	353	184	216	55		1260
		23.7	1.0	2.1	.8	8.3	28.0	14.6	17.1	4.4		67.2
		72.0	68.4	74.3	58.8	60.1	66.7	69.2	65.9	59.1		
		15.9	.7	1.4	.5	5.5	18.8	9.8	11.5	2.9		
Column Total		415	19	35	17	173	529	266	328	93	1	1876
Total		22.1	1.0	1.9	.9	9.0	28.2	14.2	17.5	5.0	.1	100.0

Q14 **A.S.T. below \$380** by Q2 Council Area

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Q2

Count	Row Pct	Q2										Row Total
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	
Col Pct	Tot Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
Q14												1243
Yes	1.00	239	11	29	15	116	352	189	239	53		66.8
		19.2	.9	2.3	1.2	9.3	28.3	15.2	19.2	4.3		
		59.0	61.1	76.3	88.2	69.5	67.7	70.0	71.3	58.9		
		12.8	.6	1.6	.8	6.2	18.9	10.2	12.8	2.8		
No	2.00	166	7	9	2	51	168	81	96	37	1	618
		26.9	1.1	1.5	.3	8.3	27.2	13.1	15.5	6.0	.2	33.2
		41.0	38.9	23.7	11.8	30.5	32.3	30.0	28.7	41.1	100.0	
		8.9	.4	.5	.1	2.7	9.0	4.4	5.2	2.0	.1	
Column Total		405	18	38	17	167	520	270	335	90	1	1861
Total		21.8	1.0	2.0	.9	9.0	27.9	14.5	18.0	4.8	.1	100.0

L.E. SERVICE ALTERNATIVES / COUNCIL

Q15 A.S.T. with A.P.D. Contribution by Q2 Council Area

		Q2										
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	Row Total
Count	Row Pct											
Col Pct	Tot Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
Yes	1.00	164	10	21	6	54	209	109	133	42		748
		21.9	1.3	2.8	.8	7.2	27.9	14.6	17.8	5.6		40.7
		40.3	52.6	55.3	42.9	32.9	41.0	40.5	41.0	45.7		
		8.9	.5	1.1	.3	2.9	11.4	5.9	7.2	2.3		
No	2.00	243	9	17	8	110	301	160	191	49	1	1089
		22.3	.8	1.6	.7	10.1	27.6	14.7	17.5	4.5	.1	59.2
		59.7	47.4	44.7	57.1	67.1	59.0	59.5	59.0	53.3	100.0	
		13.2	.5	.9	.4	6.0	16.4	8.7	10.4	2.7	.1	
	22.00								1		1	
									100.0		.1	
									1.1			
									.1			
Column Total		407	19	38	14	164	510	269	324	92	1	1838
Total		22.1	1.0	2.1	.8	8.9	27.7	14.6	17.6	5.0	.1	100.0

Q16 A.P.D. separate service area by Q2 Council Area

Page 1 of 1

		Q2										
		Abbott	Basher	Bear	Glen	Hill-E.	Huffman	Mid-Hil	Rabbit	D.K.	Non-res	Row Total
Count	Row Pct											
Col Pct	Tot Pct	1.00	2.00	3.00	5.00	6.00	7.00	8.00	9.00	10.00	11.00	
Yes	1.00	197	10	15	3	57	208	91	124	25		730
		27.0	1.4	2.1	.4	7.8	28.5	12.5	17.0	3.4		39.8
		48.0	55.6	39.5	20.0	33.3	40.9	34.6	38.3	28.7		
		10.7	.5	.8	.2	3.1	11.3	5.0	6.8	1.4		
No	2.00	213	8	23	12	114	300	172	200	62	1	1105
		19.3	.7	2.1	1.1	10.3	27.1	15.6	18.1	5.6	.1	60.2
		52.0	44.4	60.5	80.0	66.7	59.1	65.4	61.7	71.3	100.0	
		11.6	.4	1.3	.7	6.2	16.3	9.4	10.9	3.4	.1	
Column Total		410	18	38	15	171	508	263	324	87	1	1835
Total		22.3	1.0	2.1	.8	9.3	27.7	14.3	17.7	4.7	.1	100.0

ALASKA STATE LEGISLATURE
HOUSE OF REPRESENTATIVES

3111 C STREET
ANCHORAGE, ALASKA 99503
(907) 561-2034

WHILE IN SESSION
STATE CAPITOL
JUNEAU, ALASKA 99801-1182
(907) 465-4843



LABOR & COMMERCE

STATE AFFAIRS

REPRESENTATIVE BETTY BRUCKMAN

Local reimbursement to the State for police protection

The Governor has introduced HB 350, requiring cities with a population of 2,000 or more to provide areawide police protection within the city boundary. The effect of this legislation is felt only by Anchorage and Wasilla, although we are increasingly seeing other Alaskan communities facing the same dilemma. The major objection to HB 350 is its limited application. Establishing different levels of criteria for public safety around the State is bad public policy. A fair and equitable approach would be to treat all communities the same. The approach suggested in this legislation would allow local communities to opt to "contract" with State Troopers for coverage other than that already provided by the Department of Public Safety.

I have requested the Legislative Research Agency to review other state's policies to determine if there is any precedent for this or other creative approaches for reimbursement. According to the National Conference of State Legislatures, the Federal Tax Administration and the International Association of Chiefs of Police, no state provides continuing State Police protection to local areas without some method of assessing the residents.

This legislation as introduced, was developed working with the Southeast Anchorage Police Protection Task Force. The SAPPTF was organized in October 1991 to explore alternatives which can be supported by the residents and which may be recommended to elected officials and voters. The task force is composed of representatives of each of the southeast Anchorage community councils and HALO, Inc., a southeast Anchorage homeowners and landowners organization.

This legislation would allow the residents of an area in a municipality to file a petition with the Municipal Clerk for the formation of a special police service area. The estimated actual cost of providing the service as determined by the Commissioner of Public Safety and the question of levying assessments to cover that estimated cost shall then be placed before

the voters. The governing body shall levy the assessment and make payment to the State without provision for administrative or other costs incurred by the municipality. The Department of Public Safety shall provide the service described. The continuation of the police protection service area shall be voted on at least every three years. If the service area is rejected, it is dissolved 120 days after certification of the election.

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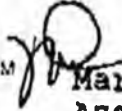
MEMORANDUM

State of Alaska
Department of Law

TO: The Honorable Edgar Blatchford
Commissioner
Department of Community &
Regional Affairs

DATE: December 20, 1991
FILE NO: 663-92-0288
TEL. NO: 465-3600
SUBJECT: Southeast Anchorage
service area - police
protection

FROM


Marjorie L. Odland
Assistant Attorney General
Governmental Affairs - Juneau

You have asked us to review an opinion issued by Anchorage's municipal attorney concerning the municipality's legal obligation to provide areawide police protection, and to advise if we concur with the opinion.

Anchorage's attorney ultimately concludes that the municipality is under a legal duty to provide police protection areawide, notwithstanding certain provisions in its charter. 1/

In brief, this office agrees as to the policy expressed in the opinion. We believe it exemplifies good public policy for home rule municipalities to provide areawide police protection and to provide such service equally throughout the municipality. It is also good policy, from a municipal law standpoint, for home rule municipalities not to overly restrict or limit their governmental powers in a charter.

We caution, however, that to conclude the charter provision providing for police services on a service area basis is unconstitutional may have far-reaching consequences and may be inconsistent with article X, sections 9 (charters) and 11 (home rule powers) of the Alaska Constitution. Additionally, the police services provision of the Anchorage charter apparently has a longstanding, contemporaneous construction that police powers are special services. Such construction may be indicative of the intent of the Anchorage charter commission, as well as of the

1/ The Anchorage charter allows residents within a service area to vote whether to have the municipality provide police protection within the area and pay for the service through a tax levy. Service areas that have not voted to pay for municipal police services have been receiving police protection from the Alaska State Troopers (AST). However, AST intends to discontinue this service.

The Honorable Edgar Blatchford
S.E. Anchorage police protection

December 20, 1991
Page 2

citizens who voted on the charter upon unification; this should not be readily overlooked.

We hope this answers your question.

MLO\ck

COMPARISON OF THE COMMUNITIES
JUNEAU AND SOUTH ANCHORAGE-HILLSIDE

I. COMMUNITY MAKEUP

	<u>Hillside</u>	<u>Juneau</u>
A. Population	35,000	25,500
B. Area in square miles	45	25
C. Number of businesses	50	600
D. Industry	35	25
E. Schools:		
High Schools	1	1
Junior Highs	1	Middle Schools 2
Grade Schools	6	5
Christian K-12	2	2

II. POLICE DEPARTMENT PROVIDING SERVICE

<u>ALASKA STATE TROOPERS</u>	<u>JUNEAU POLICE DEPT.</u>
Provide services on an on-call basis for serious crime only	Commissioned 35 Civilian Clerk 9 Dispatchers <u>12</u> 56

III. FISCAL IMPLICATIONS

Assuming that staffing would be at the same level as that of Juneau, the costs would be approximately 4.2 million dollars annually for operating costs plus costs for facilities leased/maintenance and associated utilities.

There are some obvious differences between the community of Hillside and the City of Juneau. Hillside is approximately 95% residential.

Additionally, Hillside is a community which borders Alaska's largest city. Criminals who live and work in Anchorage are free to enter the Hillside area for criminal purposes. There are no discernible boundaries.

Hillside borders on Chugach State Park which contains many hundreds of miles of attractive trails. The Park is busy winter and summer.

The area also attracts visitors from Anchorage and other areas because of the Hilltop Downhill Ski Area and the many miles of lighted, groomed cross-country ski trails on upper hillside.

There is no Hillside government, city council, or controlling community force. There is no police force per se. The troopers respond to crime and calls for service. The troopers are at the nearest point, by road, approximately three-to-four miles from the Hillside area.

II. STAFFING LEVEL OF POLICE DEPARTMENT

DISCUSSION

A common perception of the public is to look at a police organization and see only the total number of employees, and to measure that perception against other departments that function 8 a.m. to 5 p.m. Monday through Friday with holidays off.

To bring some perspective to an analysis of police, fire, or other 24 hour a day, 7 day a week organizations, a comparison of these differences is required.

<u>TIME REQUIREMENTS FOR COVERAGE</u>			
<u>TIME</u>	<u>STANDARD AGENCY</u>	<u>POLICE DEPARTMENT</u>	<u>DIFFERENCE</u>
<u>HOURS</u>	<u>8 HOUR DAY</u>	<u>24 HOUR DAY</u>	<u>+16 HOURS</u>
	<u>40 HOUR WEEK</u>	<u>168 HOUR WEEK</u>	<u>+128 HOURS</u>
<u>SHIFTS</u>	<u>5 PER WEEK</u>	<u>21 PER WEEK</u>	<u>+16 SHIFTS</u>
	<u>HOLIDAYS OFF</u>	<u>WORK HOLIDAYS</u>	<u>HEAVIER DEMAND</u>
<u>YEARLY</u>	<u>(less holidays</u>		
	<u>2,008 HOURS</u>	<u>8,760 HOURS</u>	<u>+ 6,752 HOURS</u>

Comparison shows that a police agency has a 335% greater demand for time to perform its function of providing public safety 24 hours a day, 7 days a week, 365 days a year.

Twenty-four (24) hour coverage requires 4.2 people to staff one patrol position without time off for training, annual leave or sick leave. Assuming each position will be off duty four (4*) four weeks per year average (due to a combination of leave/training) coverage requires filling 16.3 weeks with a relief position. This totals a requirement for 4.5 people to fill one position.

Considering numbers of people on duty only, without taking into account work load requirements, the following is used for demonstration:

<u>PER SHIFT</u>	<u>EMPLOYEES REQ'D</u>
1. Position	4.5
2. Positions	9.0
3. Positions	13.5
4. Positions	18.0
5. Positions	22.5

Not considered in this discussion were vacancies over extended periods of time created by such events as terminations, lag time in hiring, and training replacements.

(* Four weeks is used as an assumption. A request has been made for actual leave figures.)

EXAMPLE SCHEDULE FIVE MAN SHIFT

0000-0800 FIRST SHIFT	SUN	MON	TUES	WED	THUR	FRI	SAT	HOURS AND COMMENTS
OFFICERS ASSIGNED								
1. SGT		OFF	OFF					40 HOURS
2. CPL				OFF	OFF			40 HOURS
3. PTL			OFF	OFF				40 HOURS
4. PTL					OFF	OFF		40 HOURS
5. PTL						OFF	OFF	40 HOURS
TOTALS	5	4	3	3	3	3	4	200 HOURS

0800-1600 SECOND SHIFT

1. SGT	OFF	OFF						40 HOURS
2. CPL			OFF	OFF				40 HOURS
3. PTL					OFF	OFF		40 HOURS
4. PTL	OFF	OFF						40 HOURS
5. PTL				OFF	OFF			40 HOURS
TOTALS	3	3	4	3	3	4	5	200 HOURS

1600-2400 THIRD SHIFT

1. SGT			OFF	OFF				40 HOURS
2. CPL					OFF	OFF		40 HOURS
3. PTL		OFF	OFF					40 HOURS
4. PTL				OFF	OFF			40 HOURS
5. PTL						OFF	OFF	40 HOURS
TOTALS	5	4	3	3	3	3	4	200 HOURS

15 POSITIONS

600 MAN HOURS

This schedule assumes no one is on annual leave, sick leave or away for training. To assure this as minimum coverage (2) two more relief positions need to be hired for fill-in during periods of absence caused by A/L, S/L, training, etc. Assuming an average of 3 weeks just for annual leave per position

(7)

HOUSE COMMITTEE REPORT

Date Referred: May 5, 1992

FURTHER REFERRAL: _____ State Affairs

Date of Committee Action: 5/7/92

The COMMUNITY AND REGIONAL AFFAIRS Committee considered:

HB 591

HOUSE BILL NO. 591

FEEES FOR POLICE PROTECTION BY STATE

"An Act relating to police protection service areas in municipalities."

RECOMMENDATIONS:

be replaced with _____

the same title

a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): _____ (Dept)

APPROVES PREVIOUS: _____ (Dept/Date)

fiscal impact _____

fiscal note(s) _____

zero fiscal note _____

zero fiscal note(s) _____

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>Richard Story</i>	*	<i>Cheri Davis</i>		✓	
		<i>[Signature]</i>		✓	
		<i>[Signature]</i>		✓	
		<i>[Signature]</i>		X	
		<i>[Signature]</i>		X	

HOUSE COMMITTEE REPORT

(7)

Date Referred: May 7, 1992

FURTHER REFERRALS:

Date of Committee Action: 5/9/92

The STATE AFFAIRS Committee considered:

HB 591

HOUSE BILL NO. 591

FEES FOR POLICE PROTECTION BY STATE

"An Act relating to police protection service areas in municipalities."

RECOMMENDATIONS: the same title
 be replaced with _____ a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(s): _____ (Dept)

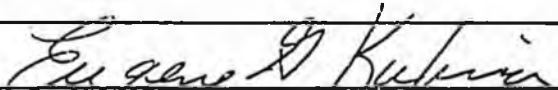

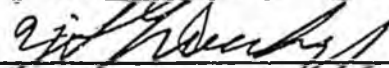
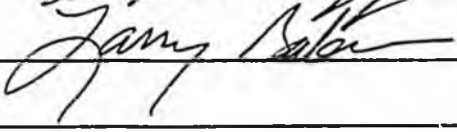
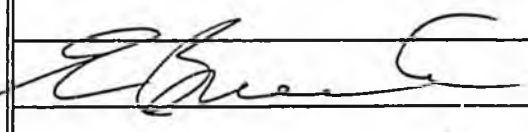
APPROVES PREVIOUS: _____ (Dept/Date)

fiscal impact Public Safety

fiscal note(s) _____

zero fiscal note _____

zero fiscal note(s) _____

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
				P	
				X	
				—	
				✓	
					


 CHAIRMAN'S SIGNATURE

FISCAL NOTE

STATE OF ALASKA
1992 LEGISLATIVE SESSION

BILL NO. HB 591

Revision Date: _____ Department Affected: Public Safety
 Title: "An Act relating to police protection service areas in municipalities" BRU: Alaska State Troopers
 Component: Detachments
 Sponsor: House State Affairs
 Requestor: House State Affairs COMPONENT SERIAL NO.

7	9	9
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EXPENDITURES/REVENUES: (Thousands of Dollars) (inflation not included)

OPERATING	FY 93	FY 94	FY 95	FY 96	FY 97	FY 98
PERSONAL SERVICES	3,680.6	3,680.6	3,680.6	3,680.6	3,680.6	3,680.6
TRAVEL	40.0	40.0	40.0	40.0	40.0	40.0
CONTRACTUAL	652.2	652.2	652.2	652.2	652.2	652.2
SUPPLIES	30.0	30.0	30.0	30.0	30.0	30.0
EQUIPMENT	600.0	100.0	100.0	100.0	100.0	100.0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS	500.3	450.3	450.3	450.3	450.3	450.3
TOTAL OPERATING	5,503.1	4,953.1	4,953.1	4,953.1	4,953.1	4,953.1

CAPITAL						
---------	--	--	--	--	--	--

REVENUE FUND SOURCE:						
----------------------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Prog. Rec.) FUND SOURCE: 1005	5,503.1	4,953.1	4,953.1	4,953.1	4,953.1	4,953.1
TOTAL	5,503.1	4,953.1	4,953.1	4,953.1	4,953.1	4,953.1

POSITIONS:

FULL-TIME	53	53	53	53	53	53
PART-TIME						
TEMPORARY						

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary.)

See attached

Prepared By: Ken Bischoff Phone: 465-4336
 Division: Administrative Services Date: 5/8/92
 Approved by Commissioner: Richard L. Burton
 Agency: Department of Public Safety Date: 5/8/92

**DEPARTMENT OF PUBLIC SAFETY
DIVISION OF ALASKA STATE TROOPERS
FISCAL ANALYSIS HOUSE BILL NO. 591 - HILLSIDE IMPACT**

<u>PERSONAL SERVICES</u>				1ST YEAR	SUBSEQ YEAR
LIEUTENANT	1	97.4	97.4		
1ST SGT	2	91.4	182.8		
TROOPER	26	73.9	1,921.4		
SGT	4	93.8	375.2		
CPL - INV	2	87.8	175.6		
DISPATCH	12	55.3	663.6		
CLERKS	6	44.1	264.6		
TOTAL PS	53	543.7	3,680.6	3,680.6	3,680.6
<u>TRAVEL - TRAINING, INVESTIGATIONS</u>				40.0	40.0
<u>CONTRACTUAL</u>					
		TELEPHONE/POSTAGE	25.0		
		PHOTO PROCESSING	8.0		
		PSEA PHYSICAL EXAM	11.2		
		PSEA CLEANING ALLOWANCE	17.8		
		HWCF - PATROL CARS	390.0		
		OFFICE, EVIDENCE STORAGE	200.0		
TOTAL CONTRACTUAL			652.0	652.2	652.2
SUPPLIES			30.0	30.0	30.0
EQUIPMENT		OFFICE, DISPATCH, RADIOS, CAMERAS		600.0	100.0
TOTAL DIRECT COSTS				5,002.8	4,502.8
MANAGEMENT/ADMIN					
		10%	500.3	500.3	450.3
TOTAL COSTS				5,503.1	4,953.1

BILL NO: HB 591

DATE: May 7, 1992

TITLE: An Act relating to police protection service areas in municipalities

CONTACT: Richard L. Burton
Commissioner
465-4322

POSITION PAPER - Department of Public Safety

HB 591 allows residents of a municipality to petition for the formation of a police service area. Areas to be addressed in this petition include a description of the physical areas to be served and a description of the police services to be provided.

This bill creates some significant liabilities for the State of Alaska. Immediate concerns include:

Accounting and operation of such a program increase the workload currently experienced by DPS management, operational staff and the personnel office. Contracts would need to be established and maintained over an extended period.

There could be a question of liability for delayed responses or responses that may be deemed as ineffective by the 'taxpayers'. The bill would immediately require additional manpower, as such a proposal could easily require a range of services and staffing requirements at a level greater than that currently provided by DPS.

The bill would lessen the stability of the Department. Variable requirements for police service and staffing which are subject to change periodically would be disruptive to planning, supervision, management and discipline. They carry the potential of union and contract conflicts. Members of the Department might find themselves withdrawn from a service area on limited notice.

Personal concerns would effectively prevent many Troopers from applying or volunteering to work in certain locations due to stability issues (such as not able to plan far enough in the future to invest into home ownership, placing the children into a school system with the possibly they would be subject to being uprooted with very limited notice).

Recruitment (14 months) and training (6 months) requires approximately 2 years from hiring until the Troopers are on the street. "First year" Troopers remain inexperienced and a liability to themselves and the department until they have enough time on the department to become an asset.

Competent, quality applicants will be difficult to obtain (initially) once they realize they (newest hired personnel will have the least seniority) are hired as 'contract Troopers', and may be subject to immediate (120 day) layoff and that on an annual basis. Once

Troopers are trained and APSC certified - when any other department in the state has openings available which promise stability, advancement, a dependable retirement system and the opportunity to invest in property and have a stake in their community (and some say in their life), they may easily be lured away. This would create additional costs to the state.

Once a Trooper was trained, certified, and has the opportunity of employment with any other department where they are not at risk of layoffs (or if DPS has laid them off) they would be extremely unlikely to depart their current job only to return as a Trooper, with the likelihood that the process would repeat itself.

Having a reserve supply of available cruisers, shotguns, radars, intoximeters would be a concern. With budget cuts, every time one of these is not being used it would be likely to evaporate and then the process of obtaining 'spare' equipment/resources would have to begin all over again. It would not be in the state's best interest to be caught sitting on a reserve of hundreds of thousands of dollars of unused equipment. Many items such as vehicles and shotguns are subject to deterioration and would require maintenance during periods of disuse.

Service levels and boundaries may become issues. An example: One citizen, residing at MP95 of the Seward Highway, does not obtain a trooper, due to the staffing level of the local detachment for that day or shift. Another citizen, residing in the Anchorage Hillside area, receives immediate service due to the different level of staffing that area have opted to pay for.

In another example: An important incident occurs outside the 'paid' service area and a locally funded Trooper responds to back up the Trooper in the "unpaid" area (possibly worse; there may not be a Trooper on duty, or available, in the "unpaid" area at all). Not only does the Trooper who is working feel an obligation to respond, the state of Alaska has a duty to respond to the call.

While the Trooper is absent from the "paid" work area, an emergency (perhaps one critical to life or property) goes uncovered or response is delayed, in the "paid" area. Lacking sufficient or rapidly available Troopers, AFTER the local residents had specifically paid extra to have the service, might create a serious liability for the State and certainly bring the operation of the department under unwarranted scrutiny.

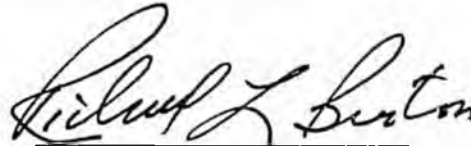
Additionally, the image of the state of Alaska as well as the Department would not be served positively by having important variables controlled by external forces, the variables of economics or local politics.

It has been the position of the Governor and the Commissioner of the Department of Public Safety, over the years to withdraw Troopers from urban areas (which have the authority and opportunity to create and staff their own police services). This bill runs counter to that position. The State of Alaska and the Department of Public Safety would face citizens from rural areas (some which have never had local Trooper service, and others who have previously had service, however due to recent cutbacks, have lost Trooper service) who are still unable to obtain prompt service, while other areas receive more prompt service.

The potential to contract police services from the State could allow departments to close their operations or make severe restrictions in services provided and rely on the Troopers to carry the responsibility. Municipal police agencies, such as the Fairbanks Police Department, are already contemplating major changes in their operation, this bill could hasten the demise of local departments and further jeopardize the welfare of the citizens of the state of Alaska.

The Department of Public Safety is already overloaded to the point of prioritizing calls. HB 591 could further reduce DPS effectiveness (at least temporarily). State Troopers are not trained and are not accustomed to certain types of city problems. While the learning curve on these might not be steep for Troopers, there would likely be some training warranted (ie: gang activities).

The Department of Public Safety opposes the bill.

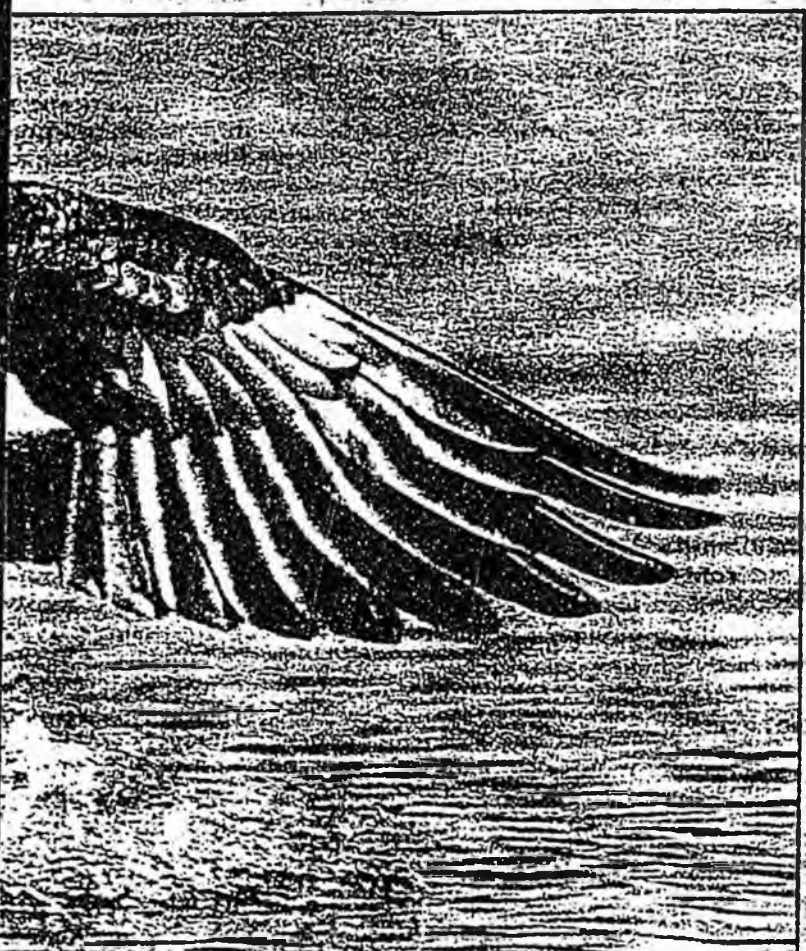
A handwritten signature in cursive script, reading "Richard L. Burton". The signature is written in dark ink and is positioned above a horizontal line.

Richard L. Burton
Commissioner

METRO

ANCHORAGE DAILY NEWS

SECTION B



BILL ROTH / Anchorage Daily News

homes farther north. This one landed recently at Westchester

Troopers trim duty in Wasilla

Cutbacks force move

By PAMELA DOTO
Daily News reporter

Alaska State Troopers will stop patrolling Wasilla next month — a move that has some residents skittish about the city's vulnerability to crime.

Trooper administrators, who have been planning the move since January, say budget cutbacks will force them to direct their attention elsewhere. Besides, the town of 4,400 should have its own police force like neighboring Palmer, said trooper director Col. John Murphy.

"As far as we're concerned, it's time for Wasilla to start paying its own way," Murphy said.

Troopers now patrol the city limits and respond to routine calls, like thefts, car accidents and burglaries. They even arrest an average of 30 drunken drivers in the city each month.

But that will stop May 1. Troopers will still be able to arrest some drunken drivers while they're patrolling the highways, but not as many. And they won't respond to any more thefts, minor accidents and burglaries.

Wasilla residents can do the paperwork themselves and mail a report to troopers if they want them to investigate, troopers said.

If the situation is life-threatening or a major crime, however, troopers will still respond, Murphy said.

But, "It's our belief that they should have their own police department," he said.

Murphy said the cutbacks will be similar to how the troopers now handle the Hillside area, which they stopped patrolling early last winter.

There are only three troopers and one sergeant for each shift to patrol an area

se tuition rates

will undergo reorganization

full-time resident semester, up from

at or below the comparable institu- he said.

r discussed raising tuition to \$65 per

dent, criticized wasteful university spending and said it was time for regents to begin finding other ways to cut the budget.

"The students are serious," he said. "It's time to roll up our sleeves and get to work."

Students have also lobbied legislators, regents and Gov. Wally Hickel for additional building maintenance funding.

BACKUP

Peninsula prison may see job cuts

The Associated Press

KENAI — The Department of Corrections says it could meet more than half its goal of \$7.5 million in budget cuts by closing most of the Wildwood medium-security prison.

The move would eliminate 60 area jobs.

Frank Prewitt, deputy commissioner of the Department of Corrections, said the prison would operate with 50 or fewer inmates while renovations were made to enlarge the institution for eventual reopening later.

Wildwood Correctional Center houses about 200 prisoners.

Although about 150 corrections jobs are headed for layoffs statewide, the Ke-



KEVIN POWELL / Anchorage Daily News

nal's Wildwood prison will be hardest hit, Prewitt said.

Ken Brown, Wildwood superintendent, said workers found out Wednesday they may be out of a job.

"They're demoralized and

angry," Brown said. "They feel as though it's politics, and politics is an unseemly business."

Prewitt said Wildwood workers with seniority might move to other state prisons if they want to relocate. Some of the staff cuts may be accomplished through an early retirement program, he added.

The proposal has upset local politicians who say it's a state Senate attempt to keep jails open in the Matanuska and Susitna valleys and Anchorage.

Wildwood expansion would use prison labor. The project is part of a five-to-10-year plan being pursued separate from the budget-cutting exercise.

"In the short haul, it is a tough hit for the Kenai community," Prewitt said.

Wildwood Pre-Trial Facility, which employs 40 people and houses offenders before they are sentenced, would remain open during prison renovations.

Sentenced inmates serving time at the medium-security prison would be housed elsewhere in the state.

Prewitt said space would open up perhaps as soon as July when minimum-security prisoners are released to halfway houses, electronic monitoring programs or other community programs.

"We're getting to the point where we've about settled on this plan," Prewitt said.

WASILLA: Troopers to stop patrolling Valley town

Continued from Page B-1

their efforts in areas that cannot support a police force, like Big Lake. That community has had a spree of burglaries and other crimes.

"We haven't been able to give it enough attention," Trooper Capt. Pat Kasnick said.

Wasilla residents have twice voted down a proposal to establish their own police force.

But Mayor John Stein said support for a police

department is growing because Wasilla is maturing into a family-oriented community.

"Residents are beginning to feel a little insecure," Stein said.

Still, Stein said not everyone wants Wasilla to have its own police, and the support he's seen so far isn't enough to get a proposal on the table.

Some residents have a frontier attitude toward public safety, he said.

"There are a lot of people that arm themselves and

their homes," he said.

A police force would cost the city anywhere from \$500,000 to \$900,000 a year and would double residents' property tax rate, Stein said.

The city's business community — made up of about 700 stores and shops — is receptive to having their own police protection. Many merchants, however, can't even vote on the issue because they don't live in Wasilla, said Cheryl Riggs, vice president of the city's chamber of commerce.

"I think the city of Wasilla is pretty volatile," Riggs said. "It doesn't have the protection it really needs for a first-class city."

Murphy said there may be a lot of changes statewide in the areas troopers will actively patrol because of the budget cuts. And if residents don't like it, they should let state lawmakers know, he said.

"The citizens of this state have to make a decision on what's important to them," Murphy said. "We're going to do what we can with what we have."



Murder suspect Ch...

Lawyer seeks v...

By GAIL RANDALL
Daily News reporter

A lawyer for Ch... worker accused of last summer, said moved somewhere rural community w... "I think it w... Glennallen," said Smithart's case las Dieni withdrew. "P... Smithart's trial Lemaire disappe...

CITIES (1st and 2nd Class, Home Rule)
WITH FIRE, POLICE OR VPSO's

	<u>Police</u>	<u>Fire</u>	<u>VPSO</u>
Akhiok			X
Akiak			X
Akutan			X
Alakanuk		X	X
Aleknagik			X
Allakaket			X
Ambler			X
Anderson		X	
Angoon		X	X
Aniak		X	X
Anvik			X
Atka		X	X
Bethel	X	X	
Bettles		X	
Brevig Mission			X
Buckland	X	X	X
Chefornak			X
Chevak			X
Chignik			X
Chuathbaluk			X
Clark's Point			X
Cordova	X	X	
Craig	X	X	
Deering			X
Delta Junction		X	
Dillingham	X	X	
Diomede		X	X
Eagle			X
Eek			X
Ekwok			X
Elim		X	X
Emmonak			X
English Bay			X
Fairbanks	X	X	
False Pass			X
Fort Yukon	X	X	
Galena	X	X	
Gambell	X	X	X
Golovin		X	X
Goodnews Bay		X	X
Grayling			X
Haines	X	X	
Holy Cross			X
Homer	X	X	
Hoonah		X	X
Hooper Bay		X	X
Houston		X	
Huslia			X

(Heron)
(2-1)

CITIES WITH FIRE, POLICE OR VPSO's

Alaska

	Police	Fire	VPSO
Hydaburg		X	X
Kake	X		X
Kaltaq		X	X
Kasaan			X
Kasiqruk			X
Kenai	X	X	
Ketchikan	X	X	
Kiana			X
King Cove	X	X	X
Kivalina			X
Klawock	X	X	
Kobuk			X
Kodiak	X	X	
Kotlik			X
Kotzebue	X	X	
Koyuk			X
Koyukuk		X	X
Kupreanof	X	X	
Kwethluk			X
Larsen Bay			X
Lower Kalskag	X		X
Manokotak		X	X
Marshall			X
McGrath			X
Mekoryuk			X
Metlakatla	X	X	
Mountain Village	X		X
Napakiaq			X
Napaskiak			X
Nenana	X		
Newhalen			X
New Stuyahok			X
Nightmute			X
Nome	X	X	
Nondalton			X
Noorvik			X
North Pole	X	X	
Nuqsut		X	
Nulato			X
Nunapitchuk		X	X
Old Harbor		X	X
Ouzinkie			X
Palmer	X	X	
Pelican		X	X
Petersburg	X	X	
Pilot Station			X
Point Hope		X	
Port Heiden			X
Port Lions		X	X
Quinhagak	X		X

Alaska

CITIES WITH FIRE, POLICE OR VPSO's

	<u>Police</u>	<u>Fire</u>	<u>VPSO</u>
Ruby		X	X
St. George			X
St. Mary's		X	
St. Michael			X
St. Paul	X		X
Sand Point	X	X	
Savoonga		X	X
Saxman		X	X
Scammon Bay			X
Selawik			X
Seldovia	X	X	
Seward	X	X	
Shageluk			X
Shaktoolik			X
Sheldon Point			X
Shishmaref		X	X
Shunqnak			X
Skaqway	X	X	
Soldotna	X		
Stebbins	X		X
Tanana	X	X	
Teller			X
Tenakee Springs			X
Thorne Bay		X	X
Togiak	X	X	X
Toksook Bay		X	X
Tuluksak			X
Tununak			X
Unalaska	X	X	
Unalakleet	X	X	X
Upper Kalskag			X
Valdez	X	X	
Wales			X
White Mountain			X
Whittier	X	X	
Wrangell	X	X	
Yakutat	X	X	X

UNINCORPORATED COMMUNITIES

	<u>Police</u>	<u>Fire</u>	<u>VPSO</u>
Arctic Village		X	
Beaver			X
Cantwell		X	
Chalkyitsik			X
Chitina		X	
Chenega Bay			X
Circle		X	
Copper Center		X	

There were two communities who listed a VPSO position in the MOD which was not reflected on the list supplied by the Department of Public Safety. They were not identified as having the position in the following chart. Further, the "VPSO" designation is strictly limited to those positions funded by the legislature through the Department of Public Safety. Several communities listed a "VPO" position which is probably some form of a public safety position. However, it is not formally included in the list. These communities are Marshall, Mekoryuk, New Stuyahok, Quinhagak, Russian Mission, St. Michael, Scammon Bay, Sheldon Point, Toksook Bay and Nuiqsut (listing a "PSO").

While there is no VPSO position listed for Bethel or Dillingham in the following chart, the Department of Public Safety Report identifies these positions. However, these VPSO's are liaisons between the VPSO's in surrounding communities and the State Troopers in the regional centers. Because they do not function in a strictly public safety role for the cities in which they are stationed, they have not been listed for either city.

Information on the fire services provided by the unincorporated communities at the end of the list was obtained directly from the Department's FY'91 Final Report on State Revenue Sharing and Municipal Assistance.

REGIONAL GOVERNMENTS

(Boroughs and Unified Home Rule Municipalities)

	<u>Areawide</u>	<u>Non-Areawide</u>	<u>Service Area</u>
Anchorage			Police & Fire
Bristol Bay	Police & Fire		
Fairbanks North Star			Fire
Haines (Borough)			Fire
Juneau (City & Borough)			Police & Fire
Kenai Peninsula			Fire
Ketchikan Gateway			Fire
Kodiak Island			Fire
Matanuska-Susitna			Fire
North Slope	Police & Fire		
Sitka (City & Borough)	Police & Fire		

Aleutians East	Police and Fire Not Provided by Borough
Denali	Police and Fire Not Provided by Borough
Lake and Peninsula	Police and Fire Not Provided by Borough
Northwest Arctic	Police and Fire Not Provided by Borough

Alaska State Legislature

Legislative Research Agency



130 Seward Street, Suite 218
Juneau, Alaska 99801-2196

APR 21 RECD Phone: (907) 465-3991
Fax: (907) 463-3351

April 17, 1992

MEMORANDUM

TO: Representative Betty Bruckman
FROM: Paul Engelman *PE*
Legislative Analyst
RE: Earmarked Revenue for State Police
Research Request 92.229

You requested this agency to determine if any states levy a tax or fee on those residents who live in areas served only by state police (rather than municipal police). You also requested that this agency ascertain if there are any national agencies that set standards to be used by the state police agencies.

Special Taxes

Discussions with the National Conference of State Legislatures, the Federal Tax Administration and the International Association of Chiefs of Polices indicate that no state provides continuing "state police" protection to local areas without some method of assessing the residents. The only state that currently has a program specifically designed to provide trooper protection for smaller towns is Maryland. The program, called "the resident trooper" program, stations a Maryland state trooper in a community for a fee currently set at 125 percent of the trooper's salary and benefits (the extra 25 percent is to pay for the use of the trooper communications system, etc.). This fee was raised from 75 percent of the trooper's salary because of tight budgets. If no local governmental agency is available to assess the residents, no trooper will be assigned. According to Sergeant Vandegrift of the Maryland State Trooper Planning and Research Section, the whole program is in jeopardy because of its high cost.

This program is the only one close to the kind of situation described in your request. However, according to Arturo Perez of the National Conference of State Legislatures, several states do use selected fees and taxes to fund police work. The Washington State Highway Patrol receives money from vehicle registration (\$86,000,000 in 1988), Florida has a special state fund for municipal police and firefighters, Louisiana uses part of the parimutuel tax revenue to fund its state police, and some states use dedicated funds to fund police retirement. All of these levies are from a general source or tax base, and are not user specific.

** except us*

Representative Bruckman
April 17, 1992
Page 2

State Police Standards

We contacted several national police related agencies including the International Association of Chiefs of Police and the National Sheriffs Association to determine if they set standards for their members. Several of these agencies establish standards as a reference point for state and local police forces. Like Alaska, most states have their own standards agency (Alaska Police Standards Council). This approach evolved because of the uniqueness of the police agencies in each state.

The only agency established to set up and implement standards is the Commission on Accreditation for Law Enforcement Agencies, Inc. This agency has developed a set of more than 900 standards for law enforcement agencies. They have also developed an accreditation procedure. Participation is voluntary and, according to Jack Wray of the Alaska Police Standards Council, the accreditation process can be very expensive. A short description of the Commission on Accreditation is attached as well as an order form for their standards manual (I was unable to locate a current manual within the state).

We hope this information is useful to you. If you have any questions or need additional information, please contact me.

Attachment

HCR

2

FEB 04 1991

Co-Chair
House Finance Committee
P.O. Box V
Juneau, Alaska 99811
(907) 465-3779

MEMORANDUM

February 3, 1991

TO: Representative Gene Kubina, Chairman
State Affairs Committee

FROM: Representative Mike Navarre

SUBJECT: HCR 2, Relating to the City of Kenai as a bicentennial city in 1991.

.....

HCR 2 is a simple and straightforward request of the Alaska State Legislature to recognize the City of Kenai for its two hundred years of history. As the City's slogan so adequately states, "Kenai, A village with a past, and a city with a future."

The Kenai Bicentennial Visitors and Convention Bureau has planned a year long celebration to commemorate the 200 years of history since the Russian-American relationship was established.

Kenai like so many Alaskan towns has had its good times as well as its bad times. This is an excellent opportunity for the State Legislature to honor an Alaskan city that has contributed much to the long and interesting history of Alaska.

Last session a similar resolution was introduced and subsequently lost in the last minute shuffle for adjournment. I am hopeful that with an early start the Legislature will pass this measure, so that the City of Kenai can enjoy the recognition that this historic town so richly deserves.

Thank you for your consideration of this matter.

DISTRICT 5

34824 K-Beach Road • Soldotna, Alaska 99669 • (907) 262-7842



PRINTED ON RECYCLED PAPER

HCR

10

FISCAL NOTE

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. HCR 10

Revision Date: _____ Department Affected: Legislative Affairs Agency
Title: Alaska Garden Week BRU: _____
Component: _____

Sponsor: Rep. Bill Hudson
Requestor: House State Affairs Committee COMPONENT SERIAL NO.

--	--	--	--

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	-0-	-0-	-0-	-0-	-0-	-0-
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----	-----	-----

REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----	-----	-----

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS: N/A

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary.)

Prepared By: House State Affairs Committee Phone: 465-4859
Division: _____ Date: March 26, 1991
Approved by Commissioner: Representative Gene Kubina, Chair
Agency: House State Affairs Committee Date: March 26, 1991

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).



Alaska State Legislature

REPRESENTATIVE BILL HUDSON

P.O. Box V
Juneau, Alaska
99811
(907)465-3744 OF 4991

COMMITTEES

CHAIR
House Special Committee
on Oil & Gas
MEMBER
Resources
Transportation
International Trade & Tourism

FINANCE SUBCOMMITTEE
Department of Transportation
and Public Facilities

March 11, 1991

Representative Gene Kubina,
Chair - House State Affairs Committee
Alaska State Legislature
Juneau, Alaska

Dear Representative Kubina:

HCR 10, declaring June 2-8 to be Alaska Garden Week, is in the House State Affairs Committee.

This legislation was passed last year, and a copy of Legislative Resolve 78 is attached.

There will be no fiscal impact related to HCR 10.

The officers of the Alaska Garden Club have advised me they would be available to testify before the House State Affairs Committee during the first week in April. Accordingly, your favorable consideration to place HCR 10 on the committee schedule for deliberations sometime during the week of April 1 - 5, would be very much appreciated.

If you have questions or if you need further information, please call me or Landa Holtan at 3744.

Respectfully,


Bill Hudson

BH:lh

Enclosure



HCR

||

HOUSE COMMITTEE REPORT

(7)

Date Referred: February 27, 1991

FURTHER REFERRALS:

Finance

Date of Committee Action: 3-18-91

The STATE AFFAIRS Committee considered:

HCR 11

HOUSE CONCURRENT RESOLUTION NO. 11

ALASKA WOMEN'S TASK FORCE

Establishing the Alaska Women's Task Force.

RECOMMENDATIONS:

be replaced with _____ the same title
 a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept) _____

APPROVES PREVIOUS: (Dept/Date) _____

fiscal impact _____

fiscal note(s) _____

zero fiscal note Leg. Affairs Agency

zero fiscal note(s) _____

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>Gene Kubina</i>					
<i>W. Sprunt</i>	<input checked="" type="checkbox"/>				
<i>T. M. ...</i>	<input checked="" type="checkbox"/>				
<i>E. Bruckman</i>	<input checked="" type="checkbox"/>	<i>Gene Kubina</i>		<input checked="" type="checkbox"/>	
		<i>...</i>		<input checked="" type="checkbox"/>	

Gene Kubina
 CHAIRMAN'S SIGNATURE



Official Business

Alaska State Legislature

P.O. Box V
State Capitol
Juneau, Alaska 99811

NCR 11
HB 170

March 1, 1991

The Honorable Walter Hickel
P.O. Box A
Juneau, Alaska 99811

Dear Governor Hickel:

The Alaska Women's Commission has a number of projects that they are presently working on for FY'91. We are asking that you strongly consider retaining Ruth Lister through the completion of the following projects:

Teen Pregnancy Report based on interview with pregnant and parenting teens statewide. In layout stage, printing in March.

RSA from Child Support Enforcement Division: Research by Justice Center, UAA, of court files in Nome, Anchorage, Fairbanks, Juneau, and Bethel almost complete. Analysis and report for legislature will be completed in early May. Public outreach portion of RSA will be completed in March and report will be written in April.

Leadership in Sobriety Conference II: to be held in Bethel, April 24-26.

Women's Hall of Fame reception: March 24, at the Anchorage Museum of History and Art.

Women's Business Conference: April 20, in Anchorage.

Booklet for AFDC recipients on how to advocate for yourself, information on regulations, programs and resources. First draft written, printing in May.

Booklet for parents on how to advocate for your children in the school system. First draft written, printing in April.

Meetings with AFDC recipients to support self-sufficiency: March 7 in Juneau, March 22 and May 16 in Anchorage, Bethel date not set. Mentoring project, March and April.

The Honorable Walter Hickel
March 1, 1991
Page Two

Workshops on financial survival for single mothers:
March 9 in Anchorage, March 16 in Fairbanks.

Booklet on adult children of alcoholic recovery issues
for rural women: In final draft stage, printing in
March.

Governor Hickel, as you can see, the above projects are very
important to the families of this state; and we are sure that you
would not want them dropped or lost in the shuffle during
transition.

Hence, our request for retention of Ruth Lister to assist in the
transition process and assure that these projects reach fruition.

We would appreciate being advised of your decision, with regard
to this request, and informed of your plans for this Commission.

Sincerely,

Betty Davis

~~Alfred Kozan~~
Cedric Sturgis
Jay Brown
Mike Thomas
~~James ...~~
Betty Breckman
Joe Deacon
Tom ...
Dart ...
Richard ...
Susan M. Kubana
Lynn Huffman

John Ellis
Kevin Ulmer
Bill ...
Tom ...
Muel ...
John ...
Sam ...
Jay ...
John ...
John ...

The Honorable Walter Hickel
March 1, 1991
Page Three

Chiff Davidson
Betty Johnson-Kanopy
Chris L. Davis
Keith Beckley
Ben Davidson
Don M...
George...
Bill Hudson
Jim Durca

David Donley

CC: D. Max Hodel, Chief of Staff
Don Tanner, Boards & Commissions
Bruce Kendall, Legislative Liaison

HCR II
H13170

Noreen Blair	AAUW 789-3567(w)	maybe
Susan Smalley	United Methodist Women 283-7469 105 Linwood Lane Kenai, AK 99611	
Carol Sturgelewski	Commission Member (new) 581-2419 P.O. Box 271 Unalaska, AK 99685	
Dorothy Jones	1st Commission Sociologist 277-0201-W 694-2055-H 20130	no
Heather Flynn	Assembly person 272-5392	out of town
Mya Oxley	Exec. Dir. Childcare connect. 278-2273	no
Nicole Fagan	Pres. Women's Lawyers 276-1969	maybe
Jeff Richardson	writer and advocate 248-6295	
Evelyn Tucker	Information officer past Commission 274-0588	yes
Eileen Self	AFDC & Welfare issues 561-5373 522-1740	yes
Jan Foster	346-1154 Ask Ann for issue	yes
Michael Shephard	Self/Perserverence Theatre 364-	
Joan Schenider	Coalition of Labor Union P.O. Box 1587 Kenai, AK 99611	letter
Tay Thomas	346-3468	
Karen Headland	272-6139	

Contacts for Women's Task Force

	Representing	Testify
Linda Freed	Commission Member 486-5314 - H 486-5736 - W	yes
Meg Gaydosik	Commission Member 452-2468	yes
Marsha McKenzie	CDV & AAUW 465-4356	yes
Eleanor Davenport	BPW 465-2901	
Lucy Hudson	BPW 586-7400	pon
Emma Witmark	Tlingit/Haida 586-1432	
Lupita Bothello		
Dixy Weiss	League of Women Voters	
Kathleen Harrington	Commission Member 562-5893	yes
Theda Pittman	Women's Political Caucus 276-0528	yes
Larry Schaefer	Commission Member 829-2258	send letter
Merrit Helferich	Commission Member 474-7790	yes
Ann Sponholtz	Majority Office 561-7621	assisting with #'s
Ruth Lister	563-6757 Or 455-6886	
Betty Carlson	AARP 243-2976	yes
Lucille Santos	Commission Member DOE	yes
Nancy Berg	BPW or Rotary 800-327-2571	yes



Alaska State Legislature

C-102

Please enter into the record my testimony to the HOUSE STATE AFFAIRS
committee name

committee on HCZ 11 , dated 3/13/91
bill/subject

I APPOLOGIZE FOR NOT BEING ABLE TO TESTIFY ON THIS
IMPORTANT PIECE OF LEGISLATION IN PERSON. UNFORTUNATELY,
I HAVE JUST COME DOWN WITH A FLU AND I HAVE JUST
HAD A DOCTOR'S APPOINTMENT.

I AM VERY CONCERNED ABOUT WHAT IS HAPPENING TO THE
ALASKA WOMEN'S COMMISSION AND FEEL THAT HCZ 11 IS
ONE WAY TO SALVAGE THE IMPORTANT MISSION AND FUNCTIONS
OF THE COMMISSION. AS A FORMER MEMBER OF THE COMMISSION
MY COMMITMENT TO THE WORK THE COMMISSION WOULD DO
HAD NOT END WITH MY "DISMISSAL". I BELIEVE THAT THE
GOVERNOR'S READY HAND HAS DELIMITED THE USEFULNESS AND
PRODUCTIVITY OF THE COMMISSION. YOU ONLY HAVE TO REALIZE
THAT THE ADMINISTRATION HAS STOPPED ALL THE WORK OF THE
FORMER COMMISSION AND FIRED THE EXECUTIVE DIRECTOR TO

Signed: [Signature]

Testifier

SELF

Representing (Optional)

S.R. 3295 WOODY WAY, KODIAK, AK 99615

Address

(907) 486-5344 (H)

Phone No.

UNDERSTANDS THAT GOVERNOR MILNER
DOES NOT WANT THE
COMMISSION TO FUNCTION

u.g.
Kear
Rising
Study

FISCAL NOTE

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO: HCR 11

Revision Date: _____
Title: Establishing the Alaska Women's
Task Force: _____
Sponsor: Representative Koponen
Requestor: House State Affairs

Department Affected: Legislative Affairs Agency
BRU: Legislative Council
Component: Council & Subcommittees

COMPONENT SERIAL NO: 783

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES	115.3	57.7	0	0	0	0
TRAVEL	14.7	7.4	0	0	0	0
CONTRACTUAL	28.0	14.0	0	0	0	0
SUPPLIES	1.0	.5	0	0	0	0
EQUIPMENT	5.0	2.5	0	0	0	0
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	164.0	82.1	0.0	0.0	0.0	0.0

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

GENERAL FUND	164.0	82.1	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	164.0	82.1	0	0	0	0

POSITIONS:

FULL-TIME	2	2	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary)

The following is requested to adequately support the Alaska Women's Task Force:

Prepared By: Pamela A. Sloops, Director
Division: Administrative Services

Pamela A. Sloops

Phone: 465-3850
Date: 3/14/91

Approved By: Warren W. Endicott, Executive Director
Agency: Legislative Affairs Agency

Warren W. Endicott

Date: 3/14/91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

PERSONAL SERVICES

1. Staff is requested as follows to assist the Alaska Women's Task Force.

Secretary - Range 15A	
\$2,745 x 12 months =	\$32,940
\$32,940 x 42% benefits =	<u>\$13,987</u>
	\$46,927

Administrative Officer - Range 21A	
\$4,155 x 12 months =	\$49,860
\$49,860 x 37% benefits =	<u>\$18,567</u>
	\$68,427

115.3

TRAVEL

It is anticipated there will be 2 meetings of the 10 member Alaska Women's Task Force.

2 meetings x 10 members = 20 airfares	
20 airfares x \$436 = \$8,720	
2 days per diem x 20 = 40	
40 days x \$100 = 4,000	

12.7

Staff Travel - \$2,000

2.0

CONTRACTUAL

Advertising - advertising of public notice of meetings; Office Space and Professional Services - \$28,000.

28.0

SUPPLIES

Miscellaneous office supplies - \$1,000.

1.0

EQUIPMENT

Miscellaneous office and computer equipment - \$5,000.

5.0

Hickel fires executive chief of Women's Commission

By MATT KOHLMAN
Associated Press Writer

JUNEAU—The state Women's Commission continued its ride on a political roller coaster Monday as Gov. Walter J. Hickel fired its executive director, and the newly appointed chairwoman resigned.

Ruth Lister said she was replaced as executive director by Glenda Ralls of Anchorage, a homemaker who worked on Hickel's election campaign.

The governor last week fired and replaced all but one of the 21 members of the Women's Commission and the Commission on Children and Youth.

Hickel spokesman Harry Gamble said he was unable to confirm Ralls appointment. He said he had no background information on Ralls, including her resume.

Lister, who headed the commission for more than two years, said the move was a political decision. She said she had hoped to remain until year's end to finish several projects.

Meanwhile, Brenda Itta-Lee of

Barrow said she submitted her resignation as chairwoman of the new Women's Commission. She said she does not want to be part of a commission that might be disbanded soon.

Gamble denied rumors that the administration had decided to merge the women's and children's commissions into a "family commission."

"That would take legislation," he said. "That's a possibility, but at this point no plans have been put in motion to do that."

The idea that Hickel might merge the commissions was enough to discourage Itta-Lee.

"I'm not criticizing the governor for what he's doing," she said. "It's just that I'd like to put forth my energies to something that would be permanent in nature rather than just for four months."

Itta-Lee said she agrees with Hickel that the commission should strengthen its focus on the family. She said she might consider another board appointment on a long-term basis.

Gamble called Itta-Lee's resignation unfortunate. Itta-Lee is a special assistant to the superintendent of the North Slope Borough School District.

Don Tanner, Hickel's director of

boards and commissions, would not release Itta-Lee's resignation letter because he wanted to talk to her first, Gamble said. The letter became a public record when she submitted it.

The administration has only supplied eight resumes for the 21 people appointed to the two commissions.

Gamble said applicants are required to submit resumes only for positions that need legislative confirmation.

Hickel's dealings with the two commissions have some legislators worried, especially with the way many of the state boards and commissions have been overhauled.

"It begins to look like Mayor Daly's making appointments the way desks are cleaned out," said Rep. Niilo Koponen, D-Fairbanks. "It's beginning to look more like a political spoils system than an attempt at getting the best people."

Koponen has sponsored a resolution that would create an Alaska Women's Task Force that apparently would take the place of the fired commission.

He also is one of 29 lawmakers who had signed a petition by late Monday, asking Hickel to retain Lister through the completion of projects she has been working on.




LISTER



Carol Benjamin

minister of women
Abbott Loop Christian Center
2626 Abbott Road
Anchorage, Alaska 99507
907-349-9641 344-3354

October 15, 1990



ALASKA WOMEN'S COMMISSION
3601 C Street
Anchorage, Alaska 99503

ATTENTION: Ruth Lister

Dear Ms. Lister:

Saturday it was my pleasure to be an attendee at the WOMEN AT THE CROSSROADS Seminar at International Inn. Congratulations on a very outstanding job and service to the women of our community.

I don't know how you got my name and address to be invited but I am very grateful that you did; please put me on your permanent mailing list.

The choice of speakers for the entire day was excellent; the price was unbelievably low for the quality of food and content that we received...your punctuality in the time-table of the day was perhaps unprecedented in the field of women's meetings!

All that to say...you did a great job and have my personal thanks for ALL OF THE ABOVE.

Very sincerely,



CAROL BENJAMIN
ABBOTT LOOP CHRISTIAN CENTER

Carol Benjamin
2626 Abbott Road
Anchorage, Alaska 99507

907-349-9641

**Martin Luther King, Jr.
Foundation of Alaska, Inc.**

P.O. Box 200156
Anchorage, AK 99520-0156
Office: (907) 276-6673

Rev. A.B. Patterson
Board President

Donna Purdy
1990-91 Coordinator
(907) 258-3654

February 20, 1991

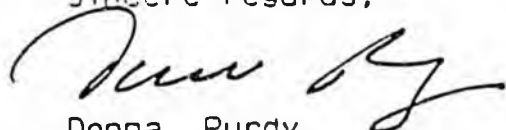
Ms. Ruth Lister
Alaska Women's Commission
3601 C Street #742
Anchorage, AK 99503

Dear Ruth:

On behalf of our Foundation, thank you so very much for being one of our Key Note Speaker Welcoming Reception community sponsors January 11th at the Anchorage Museum of History and Art. Your involvement and those you made outreach to also be involved was greatly appreciated.

We estimate that 150 persons attended this event alone. Approximately 3500 persons in total attended the four days of our MLK Citywide Celebration. We look forward to your continued participation in our upcoming years events and in helping us actualize Dr. King's dream here in Anchorage.

Sincere regards,



Donna Purdy
1991 Coordinator



STATE OF ALASKA - OFFICE OF THE GOVERNOR
OFFICE OF EQUAL EMPLOYMENT OPPORTUNITY

Anchorage EEO Field Office, 3601 C Street, Suite 380, Anchorage, Alaska 99508, (907) 563-0679

WALTER J. HICKEL
GOVERNOR

February 25, 1991

Ms. Rebecca Napoleon, Commissioner
Alaska Women's Commission
3601 C Street, Suite 742
Anchorage, Alaska 99503

Dear Ms. Napoleon:

We want to extend our warm felt thanks for assisting us in the production of the Elizabeth Peratrovich Commemoration.

This undertaking was made possible because of your commitment and technical expertise.

Sincerely,

A handwritten signature in black ink, appearing to read "G. F. Gutierrez".

Gilbert F. Gutierrez
Program Coordinator

Oct. 25 '90

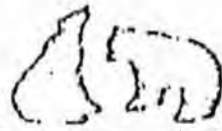
Dear Ruth Lester,

Just wanted to say "thanks"
for providing the atmosphere to
"learn how to survive."

Attended the Crossroads
Conference for older women. Now I
have started the notebook for the
financial management of the future.
This is recommended by the Premier
Financial Management.

The sessions, food, discussions
were most helpful.

Sincerely,
Carol Carey



Names sent
11-2-90

Older Alaskans Commission

Box C
Juneau, Alaska 99811-0209
907/465-3250

To: Ruth Lister c/o gov's office
Alaska Womens Commission
FAX 561 4356

From: Ann Turner Olson
Older Alaskans Commission

Hi Ruth - I thought Saturday
went outstandingly well!
Good job!
I'd get a copy of the list
of participants + addresses -
I want to send announcement
of the older worker public hearing
on 11/28 - Thanks
Ann

JEWELL
535 Macenta Lane
Diamond Bar, CA



Sent with a
\$30 check - Nice lady - -

Alaska Women's Commission
3601 C Street, Suite #742
Anchorage, Alaska 99503

Attler: Billie Harvey

Dear Billie Harvey,

I want to thank you so much
for sending two copies of the poster
"Honor in Alaska History". My great
Aunt Nell Scott was thrilled with the copy
we framed for her 90th Birthday. We also
enjoyed reading the copies of articles you
sent with them. I hope the enclosed
check will go towards furthering your
efforts to preserve the history of your
great state. Thank you,
Lorraine Jewell

STATE OF ALASKA

STEVE COWPER, GOVERNOR

DEPARTMENT OF LABOR

August 22, 1990

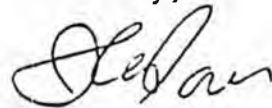
Ruth Lister, Executive Director
The Alaska Women's Commission
3001 C St., Suite 742
Anchorage, AK 99503

Dear Ruth:

I wanted to let you know how valuable your publication "Its About Time: Welfare Recipients Talk About Welfare Reform" has been to us as we plan for the new JOBS program. One of our goals is to develop a holistic, client-centered program and the insights in your report, along with our own client advisory group's comments, have become a guiding force. Thank you so much for sponsoring this project and for distributing the results so widely. I look forward to continued input from clients in the forums you will be organizing and I appreciate the opportunity to participate.

Keep the communications coming!

Sincerely,



Irene E. Downs
JOBS Project Manager

IED/mm

**Alaska State Legislature
Representative Niilo Koponen**

Pouch V
Juneau, Alaska 99811
(907) 465-4992

House District 21

119 N. Cushman, Suite 207
Fairbanks, Alaska 99701
(907) 456-8172

POSITION PAPER

**HOUSE CONCURRENT RESOLUTION 11
"Establishing the Alaska Women's Task Force"**

The Alaska Women's Commission was formed to conduct studies and make recommendations to the Legislature regarding the roles and status of Alaskan women. The Commission has fulfilled its mandate efficiently and effectively, concentrating on legislation, employment, civil and legal rights, and issues relating to the family. Contrary to popular perception, so-called "women's issues" are of critical concern to all Alaskans' issues such as day care, health care, equal treatment and opportunity, and personal freedom.

The Alaska Women's Commission has been the preeminent voice advocating attention to these vital concerns in Alaska. Now, the Hickel administration is working overtime to silence that voice.

In order to preserve the function of the Commission and to maintain an important link between Alaskan women and state lawmakers, I have proposed the creation of the "Alaska Women's Task Force," under the aegis of the Legislature. This Task Force would continue the work of the Commission, protected from the politically hazardous climate of the Governor's Office.



STATE OF ALASKA

OFFICE OF THE GOVERNOR

ALASKA WOMEN'S COMMISSION

3601 C STREET - SUITE 742
ANCHORAGE, ALASKA 99503

The Alaska Women's Commission has a number of projects that we are presently working on for FY91:

- Teen Pregnancy Report based on interviews with pregnant and parenting teens statewide: in layout stage, printing in March.
- RSA from Child Support Enforcement Division: Research by Justice Center, UAA, of court files in Nome, Anchorage, Fairbanks, Juneau, and Bethel almost completed. Analysis and report for legislature will be completed in early May. Public outreach portion of RSA will be completed in March and report will be written in April.
- Leadership in Sobriety Conference II, to be held in Bethel, April 24-26.
- Women's Hall of Fame reception, March 24, at the Anchorage Museum of History and Art.
- Women's Business Conference, April 20 in Anchorage.
- Booklet for AFDC recipients on how to advocate for yourself, information on regulations, programs and resources. First draft written, printing in May.
- Booklet for parents on how to advocate for your children in the school system. First draft written, printing in April.
- Meetings with AFDC recipients to support self-sufficiency: March 7 in Juneau, March 22 and May 16 in Anchorage, Bethel date not set. Mentoring project, March and April.
- Workshops on financial survival for single mothers: March 9 in Anchorage, March 16 in Fairbanks.
- Booklet on adult children of alcoholic recovery issues for rural women: in final draft stage, printing in March.

FY 92

ALASKA WOMEN'S COMMISSION PROPOSED ACTIVITIES

I. IMPROVE THE ECONOMIC STATUS OF WOMEN:

The Alaska Dept. of Labor's recent research shows that women's average wages are only 62% of men's. Not only are women concentrated in lower paying occupations, but women still earn 15% less than men in the same occupations. Women make up 46% of Alaska's labor force. Training and employment opportunities are needed so that women may achieve and maintain a decent standard of living for themselves and their families, and so that societal goals of equality and justice are met.

1. Work and Families:

- ✓ Advocate for job-protected leave for employees for the birth or adoption of a child, care for sick family members or their own illness.
- ✓ Promote job sharing, flexible work schedules and benefits for part-time employees.
- ✓ Support federal tax credits and changes in social security to benefit parents who are not employed outside the home.

2. Non-traditional Jobs:

- ✓ Advocate for improved training and access to non-traditional jobs for women.

3. Education:

- ✓ Work to eliminate discrimination in teaching practices and curriculum materials on the basis of gender and race.
- ✓ Advocate for programs for at-risk youth and parenting teens.
- ✓ Increase access to post-secondary education by low-income women and displaced homemakers.

4. Child Care:

- ✓ Promote affordable, accessible, quality child-care and adequate compensation for childcare providers, including health benefits.

5. Women in Business:

- ✓ Develop programs which assist women entrepreneurs and low-income women through training, access to capital and marketing support.
- ✓ Cosponsor women in business conference

6. Child Support:

- ✓ Advocate for fair enforcement of child support orders.
- ✓ Complete research on child support.

7. Pay Equity and Affirmative Action:

- ✓ Support legislation on comparable worth.
- ✓ Promote pay equity and affirmative action in the public and private sector.

II. IMPROVE LEGAL STATUS AND SOCIAL WELFARE OF WOMEN:

Lack of adequate health care, high rates of domestic violence and sexual assault, substance abuse, and high divorce rates are all survival issues for women in Alaska. For many, the barriers these problems create seriously affect all aspects of their lives.

1. Pregnant and Parenting Teens:

- ✓ Distribute Commission report.
- ✓ Advocate for prevention programs and parenting support for teens, including transitional living.

2. Health and Safety:

- ✓ Advocate for prenatal and healthy baby services to 185% of poverty.
- ✓ Support increased funding for domestic violence and sexual assault programs.
- ✓ Promote comprehensive health curriculum in schools.
- ✓ Advocate for universal health insurance.
- ✓ Support increased funding to address health problems in rural areas.

3. Substance Abuse:

- ✓ Promote culturally sensitive treatment models for women that include and address domestic violence and sexual assault issues.
- ✓ Continue to address and advocate for comprehensive services to prevent FAS and FADE.

4. Support for AFDC Recipients:

- ✓ Address systemic change to protect recipients rights and to help recipients achieve self-sufficiency.
- ✓ Support adequate funding for JOBS, making it available to all volunteers.
- ✓ Hold meetings to provide information and support for AFDC recipients.

5. Legal Protections for Women:

- ✓ Revise and distribute *Women's Legal Rights Handbook*.
- ✓ Work with the legal community and legislature to address problems stated by women in the areas of divorce, custody, visitation, insurance, domestic violence and sexual assault.
- ✓ Support increased funding for Alaska Legal Services.

6. Older Women:

- ✓ Cosponsor conference for mid-life and older women, addressing health and economic issues, including financial management and access to employment training.

7. Minority Women:

- ✓ Coordinate conference for minority women, addressing employment, education, leadership, family and cultural issues.

8. Incarcerated Women:

- ✓ Work with Dept. of Corrections to address needs of women for rehabilitative services and contact with children.

III. INCREASE LEADERSHIP OPPORTUNITIES AND ABILITIES OF WOMEN:

Women are, in many ways, the "glue" that holds families and communities together. Through their personal changes and choices, through speaking out in their community and through their work in the public sphere, women are leaders in change.

1. Women's Hall of Fame:

- ✓ Promote visible role models of women in leadership through selection and induction of women into the Alaska Women's Hall of Fame.

2. Rural Women:

- ✓ Sponsor Leadership in Sobriety Conference for rural women.
- ✓ Promote and support subregional conferences.

3. Assist Women on AFDC to Advocate for Themselves:

- ✓ Produce and distribute booklet.
- ✓ Coordinate mentoring program.

4. Assist Women to Develop Political Skills:

- ✓ Produce and distribute booklet on advocating for children in the school system.
- ✓ Sponsor workshops and groups that support women's thinking and promote leadership.
- ✓ Provide information so that women can advocate for their needs with agencies and the legislature.

TELECOPY COVER SHEET

HER II

Ketchikan Legislative Information Office

Office - (907) 225-9876

Fax - (907) 225-8848

TO: House State Affairs Cmt. FAX: 415-2864 PHONE: 415-4963

FROM: Ketchikan 210 PHONE: _____

INSTRUCTIONS: 10:44 am to Ketchikan for TC # 91-03-051

RECEIVED: Date _____ Time _____

SENT: Date 3/18/91 Time 10:15 am

DISPOSAL OF ORIGINAL: Discard _____ Hold for Pickup _____

NUMBER OF PAGES: 3 (Not counting cover sheet)

SENT BY: [Signature]



Alaska State Legislature

Please enter into the record my testimony to the House State Affairs
committee name

committee on HCR-11, dated MAR. 18, 1991
bill/subject

RE: HCR-11

I am writing in support of HCR-11. I feel it is vital for women to continue to have a forum in which to express their concerns around family issues. In these times of change, it is all too common for women to be single, head-of-household, and totally responsible for raising children. The reality of these families is often bleak and surviving intact is their ultimate issue.

The Alaskan Women's Task Force would provide a stable avenue where family issues could be heard and articulated. Advocacy for the well being of all Alaskan families would be insured. Without a strong voice and direct line to the legislature, women are in danger of remaining handicapped by biased and unequal laws. This in turn affects the ability of women to provide the highest quality of life for their families, and contribute to Alaskan society in a productive manner.

Please support HCR-11. Thank you for listening.

Signed: Carmen Pantz
Testifier

Concerned Citizen
Representing (Optional)

727 Deermount
Address

225-6563
Phone No.

0



Alaska State Legislature

Please enter into the record my testimony to the House State Affairs
 committee name
 committee on HCR-11, dated 3/18/91
 bill/subject

This letter is in support of HCR-11. Recent moves by the governor pertaining to "The Alaska Women's Commission", demonstrate the need for an advocacy group that is not vulnerable to a hostile administration.

The administration has condemned the actions and efforts of The Women's Commission, saying they represented radical feminist views only. I fail to see how equal pay for equal worth, domestic violence issues, and child protection issues, to name just a few are considered "radical feminist views".

Instead, the administration is supporting a "radical mens group", which under the guise of the "Alaska Family Support Group", promotes views of a family in ONLY the most traditional context. A "traditional family", is a personal viewpoint. True families are as diverse in their structure as the individuals who comprise them, yet this group believes only one type of family (man as the head of the household) is worthy of advocacy and protection.

I urge you to consider ALL families needs and not limit your support to one type at the detriment of all others. I believe ACR-11 is our best chance for representation by all family groups.

Thank you.

Sincerely,

Susan Doherty
 Susan Doherty

Signed: *Susan Doherty*
 Testifier
Concerned Citizen
 Representing (Optional)
6791 Springwood Court
 Address
225-2014
 Phone No.

2

March 11, 1991

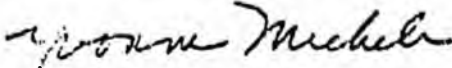
To Whom It May Concern:

I support House Concurrent Resolution No. 11 which would establish the Alaska Women's Task Force.

As a Licensed Clinical Social Worker, I am all too aware of the high rates of incest, spousal and child abuse and sexual assault in our state. The women in Alaska, and their children, also lack services for health care, vocational retraining, legal services, and child care services. The results of these problems and lack of services are far reaching. Women who are ill, who lack child care services and vocational training are less likely to get off of welfare. Children who live in unsafe, substandard housing may be more at risk for medical problems and abuse of chemicals. When over 50% of child support orders are not paid, those women and children struggle even more to attempt to live decent lives.

Alaska needs a Women's Task Force to continue the work began by the Women's Commission.

Respectfully,



Yvonne Micheli, LCSW
6526 Rodgers Pass STG
Ketchikan, Ak 99901
907-225-7558



STATE OF ALASKA

OFFICE OF THE GOVERNOR

ALASKA WOMEN'S COMMISSION
3601 C STREET - SUITE 742
ANCHORAGE, ALASKA 99503

February 27, 1991

Representative Niilo Koponen
Finance Committee
Alaska State Legislature
P.O. Box V (MS 3100)
Juneau, Alaska 99811

Dear Representative Koponen:

The Alaska Women's Commission is very concerned that the administration's proposed FY92 budget will have a serious and disproportionately negative impact on women and families.

Women in Alaska are earning only 62 cents to the dollar earned by men. We should be doing everything we can to assist women, especially single parents and displaced homemakers, to achieve economic equity and to fully participate in all sectors of the labor force. We know what is needed: education and training, affordable, quality child care, safety from violence, and policies that support women and children. If we underfund these areas we will be paying much more for increased public assistance, medical, and social service costs.

What is the impact of increasing capital expenditures and decreasing the operating budget? According to the Dept. of Labor, 88% of jobs in the construction industry are held by men, and in many occupations there are labor shortages. Cutting \$100 million from the operating budget will result in over 3500 lost jobs (direct and indirect), most of which are held by women earning too little to spend their earnings out of state. Shifting \$100 million to the capital budget creates only 1360 jobs according to Scott Goldsmith of ISER. During past construction booms, up to 21% of unemployment insurance payments went out-of-state (1984). Since importing workers will be easier and faster than retraining Alaskan workers, and since the budget has not included specific plans for retraining Alaskans, particularly as it impacts women, we can expect major economic dislocation.

Economic development must include all low income people as part of planning policy. AFDC should continue to be targeted by the Dept. of Labor as a priority project. As development creates new jobs, training programs like JTPA should be adequately funded and have first source of referral agreements for some of these jobs. State employment training programs should be working with the private sector and agencies that are receiving funds and contracts as part of economic development. Women and minorities must be part of the economic development planning process so that their needs, concerns and vision are incorporated.

The JOBS program, which assists AFDC recipients to obtain education and training for employment, is a critical part of welfare reform and should be a major piece in the state's economic development planning. In FY92, participation in JOBS is required to increase from 7% to 11% and the state program will operate 12 months instead of 9 months. Yet 2.5 positions will be cut from DHSS Alaska Work Programs staff. No additional JTPA funding is included despite the fact that JTPA is the only source of post-secondary and on the job training for JOBS clients apart from self-initiated Pell grants, and despite the fact that this commitment to JOBS by JTPA will displace others seeking their services. In addition, there are no new JTPA funds for the unemployed parent program. No state match is being proposed for the regional non-profits serving Alaska Natives and at least one, CITC in Anchorage, has decided to turn JOBS back to the state due to inadequate funding. Additional funds are also needed for support services such as tuition for clients who don't qualify under other programs and for transportation. Support services funds are inadequate now.

In FY91 DHSS decided that 90% of participants in JOBS had to be from target groups. The Federal government only requires that 55% of funds go to target groups (teens in high school, recipients under 24 without a high school diploma or GED or significant work experience, recipients who have been on AFDC 36 out of the last 60 months, and recipients whose youngest child is 16 or 17). Many women who want to volunteer are not being given that opportunity. If they are very motivated and get guidance and funding, they can try to self-initiate training or education (although probably not through JTPA). But in most places they can't get day care assistance and, of course, they cannot afford to pay themselves for child care. So they will stay on welfare.

Child care should be one of our top priorities. Unless the Day Care Assistance Program is adequately funded we are creating an untenable situation for eligible parents (95% women). Many will have to go on welfare. The Child Care grant program is integral to quality child care and should also be fully funded, not cut. These programs are absolutely basic. Not only will families be severely affected by the cuts, but forcing families to go on AFDC costs the state a lot more. It also creates labor shortages in entry level and lower paid jobs, already a problem.

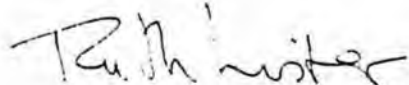
The proposed cuts to the education budget are alarming. Alaska graduates only 66% of students, compared to 75% nationally. When the Women's Commission studied school dropout for young women, overwhelmingly they felt no one cared. Cuts to education will mean fewer school counselors and nurses, and cuts to alternative programs for at risk youth. Education is the key for women and minorities to attain economic equity. The average wage for a woman high school graduate in Alaska is \$15,100/year: for men it is \$23,900. Even with 4 years post-secondary education, women earn only \$21,300/year, over \$10,000/year less than men. Disparities also exist on the basis of race.

Child sexual and physical abuse, and discrimination on the basis of race, gender, age and class, were the two major causal factors cited by young women for school drop-out. The proposed budget eliminates \$1.6 million in child abuse prevention grants and cuts suicide prevention grants by \$180,000. Alaska ranks 43rd in the nation in teen violent death rate. Many other children's services have been cut. By making these cuts we would be telling our children and youth that no one cares. Increases, not cuts, are needed here.

Safety for women and their children is a critical issue. Cutting the domestic violence and sexual assault programs is a major step backwards. Again, what we need is increased funding. Alaska has one of the highest rates of violence against women in the nation, and it is increasing here, as it is elsewhere in the country. Lack of safety affects all aspects of women's lives. Proposed cuts to the court victims witness program and to Alaska Legal Services will also negatively impact women.

It is very important to take a broad view of what we are doing with the budget. If we want healthy families and adequate employment for all who choose to work, then there are many pieces to this puzzle. We cannot leave out one sector of the population or ignore a desperate area of need. Everyone must be part of the planning and part of the solution. I urge you to hold social justice and economic equity as your bottom lines in decision making on the budget.

Sincerely,



Ruth Lister
Alaska Women's Commission



STATE OF ALASKA
OFFICE OF THE GOVERNOR
ALASKA WOMEN'S COMMISSION
3801 C STREET - SUITE 742
ANCHORAGE, ALASKA 99503

VIA FAX 463-3454
February 20, 1991

The Honorable Walter J. Hickel
Governor of Alaska
Office of the Governor
P.O. Box A
Juneau, Alaska 99811-0101

Dear Governor Hickel:

On January 21st of this year, I wrote requesting a meeting with you to discuss the role of the Alaska Women's Commission in your administration. This letter was written after three weeks of trying to obtain information about the Commission's budget from both your boards and commission liaison, and your chief of operations. Neither of these individuals was ever able to provide me with any information regarding the status of the Commission, either from a budgetary or a policy standpoint.

Although I have never received a response to my letter of January 21st, I did receive a fax from the Commission's vice-chair on January 24th, sent to her by Max Hodel, informing the Commission that we could expect to receive funding cuts. Unfortunately, the letter did not indicate the magnitude of the cuts, and I first learned of their magnitude from the media. It is with interest, that I have read in my local newspaper, your statement that the budget cuts may have occurred too hastily.

As you must be aware, the Commission feels that the funding level recommended in your budget will not allow the Commission to accomplish our stated activities for FY92, nor carry on any meaningfully productive work. As an organization that represents more than fifty percent of the residents of this State, we believe that adequate funding is not only essential, it is imperative. We urge you to consider restoration of the Commission's budget, as you reportedly revise the administration's budget through the supplemental budget process.

I am again requesting a meeting with you to discuss the perceived role of the Alaska Women's Commission in your administration. I will be in Juneau on March 7 and 8, 1991 and could be available to meet with you then. The Commission's spring meeting has been scheduled for March 24 and 25, 1991, and we would like to be adequately prepared to plan for the future.

To this end we require that Mr. Max Hodel or Mr. Malcolm Roberts be available at our March meeting, to provide the full Commission with information on the role of the Alaska Women's Commission in the Hickel administration. We have set aside time on the agenda at 9:00 am on Monday March 25, 1991 for this discussion. We fully expect to see one of these two gentlemen at our meeting.

I am available by phone, in order to confirm a meeting with yourself on either March 7 or 8, or to confirm which of your two staff members will attend our meeting on March 25th. My work number is 486-5736 and my home number 486-5314.

Sincerely,

Linda L. Freed

Linda L. Freed, Chair
Alaska Women's Commission

c.c. Alaska Women's Commission Members
Seventeenth Alaska State Legislature
Anchorage Daily News
Anchorage Times
Fairbanks Daily News Miner
Juneau Empire
Kodiak Daily Mirror
Kodiak Public Broadcasting Corporation