

ALASKA LEGISLATURE COMMITTEE FILES 1991-1992 8672

6871 HOUSE HEALTH EDUCATION & SOCIAL SERVICES

15

HOUSE BILL 562
TESTIMONY

My name is John P. Charlie, I am a former student of Kuskokwim Community College (KCC) in Bethel. I am testifying in support of the Bill 562.

I had gone to KCC in Spring 85 to Fall 86 and received my Associate of Arts degree in May of 1987. At that time the restructuring plan was in process and the Board of Regents were traveling into the Community Colleges for Campus hearings. I was the Student Government President at that time when Ann Parish (?) and another member came into KCC for some response from KCC. We, the KCC Student Government, gave our presentation of how we felt about restructuring the Community College as a branch, knowing that there would be a limited number of courses offered. I think the decision to have the Community Colleges as branches of UAF and UAA was a misfortune.

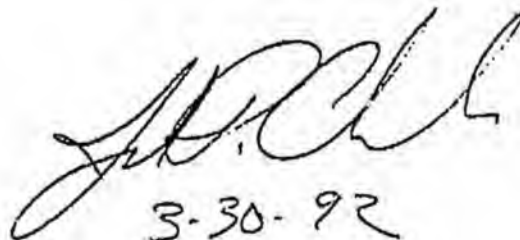
I think that when the Bethel campus was a Community College, it was pretty good and offered a variety of classes in many fields. But since the restructuring there are limited courses and courses offered to teach out in the villages are restricted.

Another factor that I believe that has caused the enrollment of students in the Bethel campus to decrease is the tuition costs and limited amount of courses offered.

The enrollment of part-time students have declined since the restructuring of the Community College. Due to the factor that there are not enough courses offered and the tuition are too high. The cost in tuition will probably continue to increase looking at the situation(s) that the College is in at this time.

If the Bethel Campus was to return to it's former position as a Community College the flexibility of courses offered would not be limited, more part-time student would be enrolling, tuition would be less, and the atmosphere within the campus would probably be encouraging to the outlying village in the "Bethel Community College" area.

In closing, I am very much in support of the House Bill 562, in reference to the past experiences I had in Kuskokwim Community College in Bethel. I thank you for your time and hope that this will help you to decide to restructure the campus back to its original state.


3-30-92

Representative Carney, Co-Chairman
House HESS Committee
Seventeenth Legislature

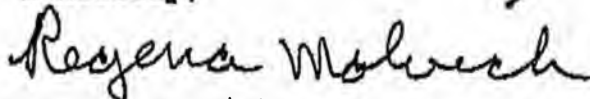
Dear Mr. Carney:

Because the University of Alaska has not lived up to the commitment to maintain the identity of the community college mission and budget, I therefore would like to go on record in support of "AN ACT ESTABLISHING THE ALASKA COMMUNITY COLLEGE SYSTEM"- House Bill 562 which would reestablish the community college system in the state of Alaska.

It is quite apparent the University is abandoning the community college identity and this bill is the only hope of maintaining the mission. It is inconceivable that lawmakers have allowed this to happen in a state where the majority of communities are rural and the community college system is an important part of the lifestyle.

Thank you for your time concerning this matter.

Sincerely,



Regena Malvich
P.O. Box 871
Bethel, Alaska 99559

April 30, 1992

Representative Carney, Co-Chairman
House HESS Committee
Seventeenth Legislature

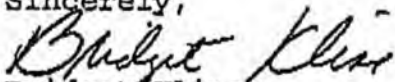
Dear Mr. Carney:

I am writing this letter in support of House Bill 562, "An Act Establishing the Alaska Community College System".

I am the Coordinator of Student Services at Kuskokwim Campus. In recruiting students and in responding to questions about KuC, it is unfortunate that the only main higher education institution for this region is not able to meet the needs of residents. Not every student has aspirations of getting a 4 year degree. The establishment of a Community College in this area would begin to meet the needs of our residents.

Thank you for your consideration.

Sincerely,


Bridget Kline

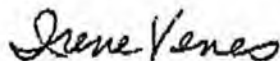
April 30, 1992

Representative Carney, Co-Chairman
House HESS Committee
Seventeenth Legislature

This letter is in reference to House Bill 562 reestablishing
Community College.

I am currently employed by Kuskokwim Campus in the Student Services
Department. Since I've been here I've seen a lot of changes some
for the good and bad. I was very disappointed when we lost the
community college system. I believe we need such a type of college
in Rural Alaska. There are many people in the Delta that don't
succeed in college and so they have nothing to turn to. We need a
college that offers both vocational and academic programs. This
type of college will offer more job opportunities for the people
who can't make it academically. When we were a Community College
we offered vocational education courses, since restructuring these
types of courses are all but nonexistent. I would like to see
vocational educational courses taught here again, therefore I
support House Bill 562,

Thank you for your consideration.



Irene Venes
Admissions and Financial Aid Clerk

April 30, 1992

*Representative Carney, Co-Chairman
House HESS Committee
Seventeenth Legislature*

Dear Representative Carney:

I urge you and all the members of your committee to SUPPORT HB562.

Since the merger of the Community College and the University systems in 1987 university management has played lip service to maintaining the community college mission, identity, and budget while steadily depriving the citizens of Alaska of much needed vocational and technical training.

Our campus at Bethel has become a very small "University". I think we already have more University campuses than we need or can afford. The majority of the residents of this state will not get college degrees and it is time these residents get their fair share of the educational dollar.

Please support HB562 and help bring back our community colleges.

Sincerely,

Charles Wade

*Charles Wade
Bethel Resident*

P.O. Box 22
Bethel, AK 99559
April 30, 1992

Representative Carney, Co-Chairman
House HESS Committee
Seventeenth Legislature

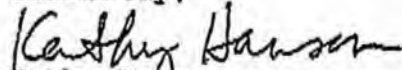
Dear Sir:

House Bill 562, "AN ACT ESTABLISHING THE ALASKA COMMUNITY COLLEGE SYSTEM," is of great concern to me. As the Regional Director for Adult Basic Education for Bethel and the surrounding 57 villages, I see the great need we have for the community college to be reestablished here. As it is now, we have almost no vocational courses offered by our college because, as a branch campus of UAF, our focus is supposed to be toward the University rather than toward the community. The result is that our residents who want to get vocational training almost always have to go elsewhere in the state, or even Outside. That situation makes it more difficult and expensive for people to receive training and less likely that they will finish.

I was living here when this area had a **community college** and the college was a cohesive organization that responded to the expressed needs of our large community. Now we are separated into different University departments and have lost that unified spirit and mission. We are caught between satisfying the University and the community, with neither side getting what it wants or needs.

I encourage your committee to pass House Bill 562 so we can return the **community college** to the community.

Sincerely,


Kathy Hanson

Open Letter to the House of Representatives:
State of Alaska

In Support of House Bill 562
Establishing the Alaska Community College System

We the undersigned believe that Alaska's broadly distributed and widely-varied population is best served by a broadly-distributed education network like the one in place before 1987.

Until that time, the State and people of Alaska had a thriving and effective system of Community Colleges. This system had a proven record of providing a broad range of life-long learning opportunities, both academic and vocational, at low cost over a wide area of the state. Many of Alaska's Community Colleges had, through repeated demonstration of competence, achieved the highest levels of accreditation offered by the accrediting association. Such recognition is not lightly given.

We also feel that one of the greatest Higher-Education needs of many Alaskans can be readily characterized as "Vocational Education". That is, Vocational or Job-related skills having immediate application in the workplace. A related need is broadly distributed opportunities for developmental education. In short, Alaska has a broad class of learners; vocational, developmental, academic, avocational, and technical. Universities traditionally serve students with long-term degree-oriented education needs. This segment is important, but is only a small segment of the whole vastly varied clientele.

In response to budgetary pressures in 1986-87, the University of Alaska system chose to restructure itself to absorb the independent Community Colleges into three "regional" units that would continue to support the Community College mission. It was a bold plan, and one that had to be tried. Unfortunately, it has not worked as well as was hoped. Since the restructuring in 1987, the Vocational and Community College missions of the outlying campuses have been allowed to languish.

We should point out that this unfortunate situation arises not in animosity but rather in a very real disparity of mission and mindset. When faced with a budget decision between Community College missions and more traditional university missions, the management will usually chose the latter. No individual is to blame for this; rather, it is simply that these two vastly-different educational markets cannot effectively be served by the same provider.

Therefore we hereby urge the legislature to support House Bill 562 and promptly re-establish the superb system of Community Colleges once enjoyed by the Citizens of Alaska.

Thomas M. Biells 29 April 1992
J. H. ...
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...
...

Representative Pat Carney
Co-Chair
House HESS Committee

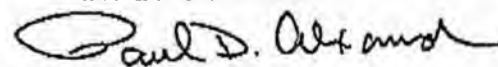
This letter is from faculty, staff and students of several vocational schools located UNDER the College of Career and Vocational Education UNDER the University of Alaska Anchorage UNDER The University of Alaska. Please consider this letter in favor of HB562 as an effort to preserve the Community College Mission. Please give copies of this letter to your fellow members of the HESS committee who are meeting this Friday May 1st;
REP. Lincoln
REP. Davis, B
REP. Davis, C
REP. Gonzales
REP. Hanley
REP. Miller, M.W.

If at all possible please give additional copies to the members of the Finance Committee;

Eileen MacLean
Mike Navarre
Mark Boyer
George Jacko Jr.
Niilo Koponen
Ron Larson
Fran Ulmer
Ramona Barns
Randy Phillips
Bert Sharp

Thank you for your time and efforts to pass this legislation.

Paul D. Alexander



Dear Legislator:

We the undersigned would like express our support for House Bill # 562.

We feel that since the restructuring of the University the missions of the community colleges have been seriously weakened. The open entry and open exit philosophy has been replaced by a priority registration system that gives preference to degree-seeking students who have declared a major. This has led to "drop-in" students being unable to obtain seats in many classes. One of the main criterion used in a university wide program review currently taking place is the number of degrees being awarded. This is completely in conflict with the needs and interests of many of the community college type of student who may be interested in continuing education, upgrade training, or a certificate in some vocational program. Already the University is targeting one of the most popular and productive programs - Adult Basic Education - to be eliminated in the next round of reductions.

University budget figures from 1986 show that community colleges taught 64% of the students; produced 50% of the credit hours, while utilizing only 33% of the total state-wide budget. Community colleges commit a larger share of their budget to instruction than the university does. For example, compare a typical university professor's workload of 3 parts instruction, 1 part "research", and 1 part service' to a community college teacher's workload of 4 parts instruction and 1 part service. What significant benefit has all this "research" brought to the State of Alaska?

1986 cost per credit hour:

- ACC \$200 per credit hour.
- UAA \$450 per credit hour.
- UAF \$750 per credit hour.

- Ray Noble *Ray Noble UAA Faculty*
- Brian Williams *Brian Williams Fac.*
- Vince Claydon *Vince Claydon FAC.*
- Frank Gross *Frank Gross FAC.*
- Max J. Morley *Max Morley UAF Faculty*
- Judith Mengel *Judith Mengel Staff*
- Paul Alexander *Paul Alexander FAC*
- Daniel A. Nicholson *Daniel A. Nicholson*
- Francisco Cordova III *Francisco Cordova III*
- Jeffrey Fleetwood *Jeffrey Fleetwood student*
- Charlene Konestabo *Charlene Konestabo*
- John Mears *John Mears - faculty*

- Jim Langoff
- John Smith
- Emil H. Remus
- Curt Sather
- Ted Pyrah
- Ned Sparks
- Ron Ginter

John Smith
John Smith Faculty
Emil H. Remus Faculty
Curt Sather
Ted Pyrah
Ned Sparks
Ron Ginter

Robert B. Pearson

Robert Pearson

PREPARED TESTIMONY

COMMITTEE: HOUSE HESS
 BILL: HB562, COMMUNITY COLLEGE SEPARATION
 SPEAKING: JPH JAMES P. HUSSEY, INSTRUCTOR
 PRINCE WILLIAM SOUND COMMUNITY COLLEGE
 DATE: MAY 1, 1992

Good morning. I am a member of the faculty of Prince William Sound Community College. PWSCC, as you know, is the only remaining community college in the state, and our faculty are the only members of the Alaska Community College Federation of Teachers recognized by the University of Alaska.

Since we are independently accredited, we are not personally familiar with many of the difficulties experienced by the former community colleges which have been absorbed by the three major universities. What we do know is that our college, in large part because we are independent, is able to meet the needs of the communities we serve.

When presented with new instructors or an idea for a new course, the PWSCC Academic Review Committee can approve or disapprove it at its bi-weekly meeting. In other words, within a maximum of two weeks we can give an appropriately developed idea final approval, which is near lightning speed for any public institution. As is the trend throughout corporate America, the PWSCC model pushes decision-making authority down closer to the constituency--which is our students--instead of keeping it at the upper echelons of a bureaucracy.

I can't tell you whether we need a complete separation of the community colleges from the Board of Regents. I can tell you we feel good about what we are able to accomplish here on campus, and that our remaining problems--such as the faculty's continuing contractual dispute with the University of Alaska--stem almost exclusively from our interaction with the statewide administration.

Creating a new administrative structure would be costly, but if our experience since 1987 reflects what is happening across the state, it is clear you have to get the regents' attention somehow. The Board of Regents has been unwilling to stand by its contract with us, and according to the testimony I heard the first time you held a teleconference on this bill, it may have also reneged on the promises it made to the other rural campuses and the former community college vocational programs at the time of restructuring.

I would hope that the Board of Regents could be as good as its word, and that we could avoid another costly restructuring. After five years of watching the cultural clash between the university's urban and rural campuses and between its academic and vocational programs, though, I simply don't know if it can.

This restructuring battle has lasted five years, and unless it is resolved by the end of this Legislative session, I fear it will drag on another year or longer, diverting still more of our time, energy and resources from far more productive pursuits, such as working with students--or in your case, solving the many other pressing problems facing our state. Thank you for your concern.

To: Representative Pat *Canney*
From: Carolyn Covington
Date: April 30, 1992

HB 562 the separation of the Community Colleges from the University of Alaska is good legislation in every respect. I am in full support of this bill for three reasons:

1. Presently under the single unit funding of the University all rural campuses are threatened. When funds are short, the university administration will seek to preserve the larger urban campuses at the expense of the smaller rural campuses. This will weaken educational opportunities for many Alaskans.
2. Under the present "merged" system the community college mission has been made a mockery of. Community college students such as working, single parents are denied access to programs and classes through a complex registration system that punishes older, part time working students.
3. The University is incapable of quick turn around course work and curricula. Programs specifically designed to train workers of the 21st Century will not exist in Alaska if a separate community college system is not legislated.

Thank you for your time and consideration of this important issue.

To: House Hess Committee
From: Anthony Valensuela
Re: HB 562
Date: April 30, 1992

I am writing this letter to express my complete support for HB 562 as a former community college student, and as a liaison with the United Way.

I have observed the deterioration of the community college mission since the 1987 ill fated restructuring of the university which effectively made community college students (working men and women) second class citizens.

Programs which afford non traditional students skills to prepare for a good career and opportunity to live and raise their families have been systematically eliminated or underfunded by the university administration. Example: The College of Career and Vocational Education in Anchorage has suffered much greater budget cuts than other Colleges such as Arts and Sciences. Example: Rural campuses have little or no flexibility to attend to the community needs because all upper division coursework must be approved by either Anchorage, Fairbanks or Juneau main campuses. What does Anchorage know of the community needs in Mat Su? What awareness does Fairbanks have of local educational needs in Barrow? How can Juneau attend to educational issues in Ketchikan and Sitka?

If our state wishes to provide educational opportunities to rural and working Alaskans--the only answer is support for HB 562.

Anthony Valensuela/HK
Anthony Valensuela

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To Pat Carney	From Rita Dau	
Co-Chairman	Co. ALASKAN	
Dept. House Hess Comm.	Phone # 279-5024	
Fax # 465-3443	Fax # 278-4588	

APRIL 30, 1992

Pat Carney
 Co-Chairman
 HOUSE HESS COMMITTEE

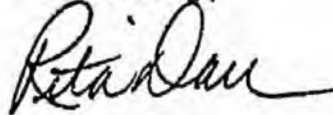
REGARDING HOUSE BILL 562

I am writing to urge you to support House Bill 562 which would establish a separate Community College system in the State of Alaska.

I am a 30 year Alaska resident and have raised children here. I know for a fact that the University of Alaska is not meeting their mandate to maintain the Community College mission in this state. My family and I have not been able to benefit from having the services and benefits of the former Community College system since the merger took place and we are greatly concerned. Both of my sons have had to leave the state because of the lack of opportunity within our higher education system.

Pat, I urge you to listen to the concern of the residents of this state in this matter and support House bill 562. I would appreciate your response to these concerns, at your early convenience.

Sincerely,



Rita Dau
 11800 Wagner Street
 Anchorage, AK 99516-2021

279-5024 wk
 345-5338 hm

~~438-4448~~

438-0422

Walt Peterson

A Support House Bill 562.

In 1985/86 70% of Alaska

College students utilized Community
~~College~~ and rural College delivery at
a cost of 43% of the University
system budget.

1987 brought restructuring and
a drastic reduction of services.

Reducing the number of MAUs encouraged
slush fund activity.

Now with accelerated budget

reductions looming on the horizon
these some units that were
brought in one university will
be fed into the budget reduction
work. Only a separate UOC Ed
MAU will protect the 70% of
Alaskans who live and work and need
technical, vocational, developmental training
to access the present and future jobs in
the state.

Walt Peterson
2681 Nelson Rd.
North Pole, AK 99705

Representative Pat Carney
 Representative Georgianna Lincoln
 Health, Education and Social Services
 Room 106, Capitol
 Alaska State Legislature
 State Capitol
 Juneau, AK, 99801-1182

Dear Representatives Carney and Lincoln,

I would like to ask for your support of HB 562, An Act Establishing the Alaska Community College System. I am happy to see that this issue has come up again in the Legislature and hope that it will be looked upon seriously and favorably.

Please bear with me in a quote from the 1979 Random House College Dictionary as to the definition of UNIVERSITY, "an institution of learning of the highest level, comprising a college of liberal arts, a program of graduate studies, and several professional schools, and authorized to confer both undergraduate and graduate degrees". This is not what we are on the Sitka Campus of the University of Alaska Southeast. We do none of the above and have none of the above authorization as can be seen from page 3 of the University of Alaska Southeast 1991-92 catalog(enclosure #1).

What we do do on our campus is pretty amazing, but almost all would be defined in terms of community college functions in most, if not all, of the rest of the United States (Associate Degrees, Adult Basic Education, G.E.D. preparation for High School Equivalency Diplomas, Vocational Education, Alternative High School and workshops; see attachment #2). We also do most of our mission with part-time rather than full-time faculty (again see attachment #2), and we have teaching rather than research faculty on this campus.

With the absorption of the Community Colleges by the University of Alaska in 1987, we placed our University in a precarious position of having to maintain a community college mission. As a result we have an open admission University rather than a selective one; and a University trying to be all things to all people rather than focusing of the mission of a University (sort of like combining the functions of the House of Representatives with those of the Senate, and now calling it the Senate). I feel that to improve the quality of the University of Alaska it should develop a selective admissions policy with only academically prepared students being admitted and that we should leave that academic preparation to the public schools and the community colleges of the State of Alaska. Community Colleges and Universities have different roles or functions in a society and each can do its own work best if not trying to imitate the other. There certainly is a place for both, but I would suggest that an institution offering both Phd's (Doctor of Philosophy) and G.E.D.'s (General Education Development tests), have so much diversity in their multiple missions and visions that it cannot function fully as either a University or a Community College. If a campus looks like a community college, functions like a community college and serves a population that consumes community college services _____ lets call it a Community College.

Thank you for your time.

Phillip M. Slattery
 Phillip M. Slattery

Assoc. Prof. Psychology/Counselor
 University of Alaska Southeast, Sitka Campus

Degree and Certificate Programs

All Campuses

Certificate Programs

- **Juneau**
Accounting Technician
Business Technology
Clerical
Data Processing
Early Childhood Education
- **Ketchikan**
Accounting Technician
Business Technology
Clerical
Diesel Technology
Hospitality Industry Management
Travel Industry Management
Welding Technology
- **Sitka**
Accounting Technician
Business Technology
Clerical
Data Processing
Law Enforcement
Welding Technology

Associate Degrees

- **Juneau**
Associate of Arts
- **Ketchikan**
Associate of Arts
- **Sitka**
Associate of Arts

Associate of Applied Science Degrees

- **Juneau**
Business Administration
Construction Technology
Early Childhood Education
Marine Technology
Office Administration
Paralegal Studies
Power Technology
- **Ketchikan**
Business Administration
Diesel Technology
Hospitality Industry Management
Office Administration
Travel Industry Management
- **Sitka**
Business Administration
Office Administration

Juneau Campus Only

Baccalaureate Degrees

- Bachelor of Arts**
with a major in:
Government
- Bachelor of Liberal Arts**
- Bachelor of Education**
with majors in:
Elementary Education
Secondary Education
- Bachelor of Business Administration**
with emphasis areas in:
Accounting
Computer Information Systems
Management
Public Administration/Law Science
- Bachelor of Science**
with a major in:
Biology

Graduate Degrees

- Master of Arts in Teaching**
with emphasis areas in:
Elementary Education
Secondary Education
- Master of Education**
with emphasis areas in:
Educational Technology
Elementary Education
Secondary Education
School Administration
- Master of Business Administration**
- Master of Public Administration**

Credential Endorsement Programs

- Elementary Education
Secondary Education
- School Administration
School Superintendent

UAS - SITKA CAMPUS

**TWO-MINUTE LOOK AT THE NUMBERS:
(1990-91 Academic Year)**

Student Headcount:	2,963*	Student Credit Hours:	8,205
Fulltime:	101	Fulltime:	1,369
Parttime:	2,862	Parttime:	6,836
Sitka Campus:	1,799	Sitka:	7,041
Outreach:	1,164	Outreach:	2,343

Staff (Includes Sitka Campus + 23 Outreach Communities):

Fulltime Faculty	7	Parttime Faculty -	123
Fulltime Staff	13	PT Non-Teaching	35

FY 91 Total Expenditures: \$2,368,057

Non-Personnel Expenditures:	956,500
In Alaska	734,300**
In Sitka	529,800

Ranking with Ten Other Rural Campuses:

Rank by FTE:	Third Largest FTE Enrollment (Mat-Su & Kenai are larger)
Rank by Cost Per Student:	Eighth Smallest Cost per Student (Mat-Su & Kenai have less cost per student)
Rank by GF Appropriation:	Fifth in Appropriation (Exceeded by Kuskokwim, Kenai, Mat-Su, and Kodiak)

* This headcount includes only students in credit classes. Approximately 500 additional students are participating in non-credit Adult Basic Education and Continuing Education programs.

**Most of the remaining expenditures, outside Alaska, were for student textbooks and library acquisitions.

Note:

The CORE of our campus curriculum is delivery of three associate (2-year) degrees, as well as several business and career certificates at the Sitka Campus. During the 1990-91 academic year, the Sitka Campus experienced the greatest headcount increase percentage of any campus in the statewide system. This strong enrollment is concentrated in the Associate of Arts degree.

Attached are descriptions of the programs and services being provided in addition to this academic and vocational education program.

PROGRAMS WITH PARTNERS:

1. Mt. Edgecumbe High School. The UAS Sitka Campus offers a number of classes on the MEHS class schedule in order to supplement their programs and expand educational offerings to UAS students. Among these: Russian language, visual arts, introductory calculus and physics, videophotography, and IBM computing.

Additionally, we're realizing mutual savings by sharing security services on our combined campuses and freely cooperating in shared physical facilities; for example, we use their biology lab in the evenings; they use our art studio in the mornings.

2. Sitka School District. The UAS Sitka Campus is currently cooperating in the development of the Alternative School Program for the Sitka District, with the pilot program to begin in January 1992. The initial curriculum and associated programs are being designed cooperatively by our Learning Resource Center staff and the School District; a secondary education certified coordinator for the pilot project will be hired by the University and we are offering our Learning Center as an initial 'home' for the program. Funds for the pilot project have been designated by the District, through their current budget and foundation funds.

A second partnership with the District may be initiated in 1992, in response to the District's request that UAS offer a one-time only master's degree in education for current teachers. We are completing the needs assessment now and, if the interest warrants, will use distance education and on-site faculty to offer the M.Ed, starting in the Fall 1992 semester. Meanwhile, we are offering (and will continue) a significant number of professional courses which meet the needs and requests of classroom teachers.

Finally, the Sitka Campus and Sitka High School have submitted a joint Carl Perkins Technical Preparation grant application to DOE. The project is to develop a coordinated curriculum, beginning at the high school and completed at UAS, in computer-aided drafting (CAD). If approved, the department would support teacher training, curriculum design, and development of a shared CAD lab, for use by both schools.

3. Public Safety Academy. Since this partnership was begun, UAS has contracted with the Academy to provide eight Alaska Law Enforcement Training (ALET) programs, a significant investment of our vocational education funds which supports Academy operations. Recently expanded to 17-weeks, the ALET program meets law enforcement training requirements of the Alaska Police Standards Council and is one of only 13 programs in the nation certified by the National Park Service for law enforcement rangers. Many graduates of our program are now employed throughout Alaska, including the Sitka Police Department. The quality of the program is verified by the applications of Fort Richardson, the National Park Service, NOAA, the Anchorage International Airport, and many Alaskan municipalities and villages to place their new hires in the program. The waiting list for the Fall 1991 ALET Program was so lengthy that a second, Spring 1992, program has been scheduled and is also full.

4. Southeast Alaska Regional Health Corporation. In 1991, the Sitka Campus entered into a consortium with SEARHC and the University of Washington to offer a degree program in Sitka for Physicians Assistants. The program is fully funded through a three-year federal grant from the Public Health Service. The objective of this program is to increase the health services in small Alaskan villages and communities, as well as to expand the career opportunities of current village health care providers, by bringing the program to Sitka, rather than requiring a difficult and expensive two-year residency in Seattle.

The role of the Sitka Campus is to provide academic counseling and support for students and to deliver the five prerequisite academic courses in Anatomy and Physiology, Chemistry, Psychology, English, and Verbal Communications. Our challenge is to provide this support and training to students while they remain in their home communities, using audiotape and videotaped courses to deliver both required 15 credits of academic study and any necessary remedial coursework. This effort will pay extra dividends since the courses being developed under this grant will expand the general education courses we can offer all students in our Southeast outreach communities.

5. Southeast Alaska Regional Emergency Medical Services. In 1991, the EMS staff asked the Sitka Campus

to form a partnership to train EMTs and ETTs in villages and small communities throughout Southeast Alaska. This partnership recognizes that we share a service area and, through cooperation, can increase educational services at reduced costs. Accordingly, the Sitka Campus designated a portion of its outreach education budget for an emergency medical services training schedule that supplements the SEREMS budget and serves eight southeastern communities (Metlakatla, Coffman Cove, Craig, Thome Bay, Haines, Elin Cove, Skagway, and Sitka).

6. USDA Forest Service. In 1990, the Forest Service announced a new program to expand recreational development of the National Forest system through partnerships. The Sitka Campus responded with a unique partnership that included Mt. Edgecumbe High School students and the Filipino Community of Sitka. The University designed construction technology courses and provided supervising faculty, along with hanger work space for the project. In this class, using materials purchased by the federal government, we provided hands-on construction training to UAS students, as well as 15 MEHS students (who receive no industrial education in the MEHS program). The new picnic shelter and public restroom at the Starragavan Campground were the result.

In 1991, the Forest Service asked that we renew the partnership and, this spring, we will begin construction classes with students completing a bird viewing platform to be situated on the flats at Starragavan. Other partners will build an elevated walkway, making the platform accessible to the disabled.

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In addition, the Sitka Campus regularly designs and offers specialty courses at the request of both the air station and Woodrush. Both commanders have recognized that the local campus can train many personnel for a fraction of the cost to send their people 'outside.' They, in turn, meet our costs and expand the programs that are open to non-Coast Guard personnel as well. These classes have ranged from CPR to Total Quality Management seminars.

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Shared instruction is extremely important as well. The Sitka Campus lacks full-time faculty in math, history, natural science, and some business fields. Through the consortium agreement, UAS students attend selected SJC classes. Since the presence of our students does not increase their costs, Sheldon Jackson is able to use our consortium fee to support other SJC activities.

9. Interagency Consortium. The Sitka Campus has formed an interagency council, comprised of all federal, state and local government agencies in Sitka, as well as interested non-profit and educational institutions. We have met monthly for the past two years, to discuss mutual interests and problems. A key result has been the design and delivery, through our continuing education program, of several dozen workshops and specialized training activities. These have ranged from computer workshops to power boiler institutes. In all cases, the agencies are pooling their funds to bring training to Sitka, with the result being more workforce training at significant savings to all participants.

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By January 1992, we will have completed the curriculum sequence and will begin videotaping of initial courses during the Spring 1992 semester. With initial approvals from the Board of Regents and American Medical Association, we will admit the first students in the Fall 1992 semester.

We are funding the preliminary project from our vocational education budget while seeking grant support through the University, federal, and private funding agencies.

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One of the most significant outcomes of this program has been the resurgence of Ravens' Tail Weaving, the direct result of UAS support, over several years, to bring the one master weaver into the region from British Columbia. This January, a group of Alaskan weavers will complete their apprenticeship and thereafter serve as instructors of this ancient art form. For the first time in many years, Ravens' Tail robes are being woven at museums and cultural centers in Alaska.

In addition to the interim program, the Sitka Campus sponsors year-long programs for the native community. Esther Littlefield is a frequent teacher on our campus and Tlingit language is being offered as a part of the regular language program.

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During 1990-91, 42 percent of our total student headcount was derived from outlying communities in the outreach program. With the new Physician Assistant Program and Medical Records Technology degree, this student body will grow. Consequently, we have recently added to our staff a second counselor, to serve students in the outlying areas. His services will include academic and career counseling, as well as diagnostic testing and financial aid support to this student body. One-half of this position is funded through our consortium grant with SEARHC; we are funding the remainder through our existing student services budget.

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Alaska State Legislature

Please enter into the record my testimony to the House Health, Ed. & Soc. Ser.
 committee name
Establish Community College Sys.
 committee on HB 562, dated Friday, May 1, 1992.
 bill/subject

Please See attached Testimony

Post-It™ brand fax transmittal memo 7671 # of pages ▶ 8

To <u>Rep Carney</u>	From <u>P. Stattery</u>
Co. <u>Ala. St. Legislature</u>	Co.
Dept <u>H. H.S.S. Committee</u>	Phone # <u>747-8482</u>
Fax # <u>465-3442</u>	Fax # <u>747-5807</u>

Signed: Phillip M. Stattery
 Testifier

Representing (Optional)
P.O. Box 1867, SITKA
 Address
747-8487
 Phone No.

CC: Senator Eliason
Rep. Shussendorf

Representative Pat Carney
Representative Georgianna Lincoln
Health, Education and Social Services
Room 106, Capitol
Alaska State Legislature
State Capitol
Juneau, AK. 99801-1182

Dear Representatives Carney and Lincoln,

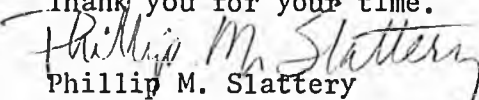
I would like to ask for your support of HB 562, An Act Establishing the Alaska Community College System. I am happy to see that this issue has come up again in the Legislature and hope that it will be looked upon seriously and favorably.

Please bear with me in a quote from the 1979 Random House College Dictionary as to the definition of UNIVERSITY, "an institution of learning of the highest level, comprising a college of liberal arts, a program of graduate studies, and several professional schools, and authorized to confer both undergraduate and graduate degrees". This is not what we are on the Sitka Campus of the University of Alaska Southeast. We do none of the above and have none of the above authorization as can be seen from page 3 of the University of Alaska Southeast 1991-92 catalog(enclosure #1).

What we do do on our campus is pretty amazing, but almost all would be defined in terms of community college functions in most, if not all, of the rest of the United States (Associate Degrees, Adult Basic Education, G.E.D. preparation for High School Equivalency Diplomas, Vocational Education, Alternative High School and workshops; see attachment #2). We also do most of our mission with part-time rather than full-time faculty (again see attachment #2), and we have teaching rather than research faculty on this campus.

With the absorbtion of the Community Colleges by the University of Alaska in 1987, we placed our University in a precarious position of having to maintain a community college mission. As a result we have an open admission University rather than a selective one; and a University trying to be all things to all people rather than focusing of the mission of a University (sort of like combining the functions of the House of Representatives with those of the Senate and now calling it the Senate). I feel that to improve the quality of the University of Alaska it should develop a selective admissions policy with only academically prepared students being admitted and that we should leave that academic preparation to the public schools and the community colleges of the State of Alaska. Community Colleges and Universities have different roles or functions in a society and each can do its own work best if not trying to imitate the other. There certainly is a place for both, but I would suggest that an institution offering both Phd's (Doctor of Philosophy) and G.E.D.'s (General Education Development tests), ^{have} so much diversity in their multiple missions and visions that it cannot function fully as either a University ^{or} a Community College. If a campus looks like a community college, functions like a community college and serves a population that consumes community college services _____ lets call it a Community College.

Thank you for your time.


Phillip M. Slattery
Assoc. Prof. Psychology/Counselor
University of Alaska Southeast, Sitka Campus

Degree and Certificate Programs

All Campuses

Certificate Programs

- **Juneau**
Accounting Technician
Business Technology
Clerical
Data Processing
Early Childhood Education
- **Ketchikan**
Accounting Technician
Business Technology
Clerical
Diesel Technology
Hospitality Industry Management
Travel Industry Management
Welding Technology
- **Sitka**
Accounting Technician
Business Technology
Clerical
Data Processing
Law Enforcement
Welding Technology

Associate Degrees

- **Juneau**
Associate of Arts
- **Ketchikan**
Associate of Arts
- **Sitka**
Associate of Arts

Associate of Applied Science Degrees

- **Juneau**
Business Administration
Construction Technology
Early Childhood Education
Marine Technology
Office Administration
Paralegal Studies
Power Technology
- **Ketchikan**
Business Administration
Diesel Technology
Hospitality Industry Management
Office Administration
Travel Industry Management
- **Sitka**
Business Administration
Office Administration

Juneau Campus Only

Baccalaureate Degrees

- Bachelor of Arts**
with a major in:
Government
- Bachelor of Liberal Arts**
- Bachelor of Education**
with majors in:
Elementary Education
Secondary Education
- Bachelor of Business Administration**
with emphasis areas in:
Accounting
Computer Information Systems
Management
Public Administration/Law Science
- Bachelor of Science**
with a major in:
Biology

Graduate Degrees

- Master of Arts in Teaching**
with emphasis areas in:
Elementary Education
Secondary Education
- Master of Education**
with emphasis areas in:
Educational Technology
Elementary Education
Secondary Education
School Administration
- Master of Business Administration**
- Master of Public Administration**

Credential Endorsement Programs

- Elementary Education
Secondary Education
- School Administration
School Superintendent

UAS - SITKA CAMPUS

**TWO-MINUTE LOOK AT THE NUMBERS:
(1990-91 Academic Year)**

Student Headcount:	2,963*	Student Credit Hours:	8,205
Fulltime:	101	Fulltime:	1,369
Parttime:	2,862	Parttime:	6,836
Sitka Campus:	1,799	Sitka:	7,041
Outreach:	1,164	Outreach:	2,343

Staff (Includes Sitka Campus + 23 Outreach Communities):

Fulltime Faculty	7	Parttime Faculty	123
Fulltime Staff	13	PT Non-Teaching	35

FY 91 Total Expenditures: \$2,368,057

Non-Personnel Expenditures:	956,500
In Alaska	734,300**
In Sitka	529,800

Ranking with Ten Other Rural Campuses:

Rank by FTE:	Third Largest FTE Enrollment (Mat-Su & Kenai are larger)
Rank by Cost Per Student:	Eighth Smallest Cost per Student (Mat-Su & Kenai have less cost per student)
Rank by GF Appropriation:	Fifth in Appropriation (Exceeded by Kuskokwim, Kenai, Mat-Su, and Kodiak)

* This headcount includes only students in credit classes. Approximately 500 additional students are participating in non-credit Adult Basic Education and Continuing Education programs.

**Most of the remaining expenditures, outside Alaska, were for student textbooks and library acquisitions.

Note:

The CORE of our campus curriculum is delivery of three associate (2-year) degrees, as well as several business and career certificates at the Sitka Campus. During the 1990-91 academic year, the Sitka Campus experienced the greatest headcount increase percentage of any campus in the statewide system. This strong enrollment is concentrated in the Associate of Arts degree.

Attached are descriptions of the programs and services being provided in addition to this academic and vocational education program.

PROGRAMS WITH PARTNERS:

1. Mt. Edgecumbe High School. The UAS Sitka Campus offers a number of classes on the MEHS class schedule in order to supplement their programs and expand educational offerings to UAS students. Among these: Russian language, visual arts, introductory calculus and physics, videocphotography, and IBM computing.

Additionally, we're realizing mutual savings by sharing security services on our combined campuses and freely cooperating in shared physical facilities; for example, we use their biology lab in the evenings; they use our art studio in the mornings.

2. Sitka School District. The UAS Sitka Campus is currently cooperating in the development of the Alternative School Program for the Sitka District, with the pilot program to begin in January 1992. The initial curriculum and associated programs are being designed cooperatively by our Learning Resource Center staff and the School District; a secondary education certified coordinator for the pilot project will be hired by the University and we are offering our Learning Center as an initial 'home' for the program. Funds for the pilot project have been designated by the District, through their current budget and foundation funds.

A second partnership with the District may be initiated in 1992, in response to the District's request that UAS offer a one-time only master's degree in education for current teachers. We are completing the needs assessment now and, if the interest warrants, will use distance education and on-site faculty to offer the M.Ed, starting in the Fall 1992 semester. Meanwhile, we are offering (and will continue) a significant number of professional courses which meet the needs and requests of classroom teachers.

Finally, the Sitka Campus and Sitka High School have submitted a joint Carl Perkins Technical Preparation grant application to DOE. The project is to develop a coordinated curriculum, beginning at the high school and completed at UAS, in computer-aided drafting (CAD). If approved, the department would support teacher training, curriculum design, and development of a shared CAD lab, for use by both schools.

3. Public Safety Academy. Since this partnership was begun, UAS has contracted with the Academy to provide eight Alaska Law Enforcement Training (ALET) programs, a significant investment of our vocational education funds which supports Academy operations. Recently expanded to 17-weeks, the ALET program meets law enforcement training requirements of the Alaska Police Standards Council and is one of only 13 programs in the nation certified by the National Park Service for law enforcement rangers. Many graduates of our program are now employed throughout Alaska, including the Sitka Police Department. The quality of the program is verified by the applications of Fort Richardson, the National Park Service, NOAA, the Anchorage International Airport, and many Alaskan municipalities and villages to place their new hires in the program. The waiting list for the Fall 1991 ALET Program was so lengthy that a second, Spring 1992, program has been scheduled and is also full.

4. Southeast Alaska Regional Health Corporation. In 1991, the Sitka Campus entered into a consortium with SEARHC and the University of Washington to offer a degree program in Sitka for Physicians Assistants. The program is fully funded through a three-year federal grant from the Public Health Service. The objective of this program is to increase the health services in small Alaskan villages and communities, as well as to expand the career opportunities of current village health care providers, by bringing the program to Sitka, rather than requiring a difficult and expensive two-year residency in Seattle.

The role of the Sitka Campus is to provide academic counseling and support for students and to deliver the five prerequisite academic courses in Anatomy and Physiology, Chemistry, Psychology, English, and Verbal Communications. Our challenge is to provide this support and training to students while they remain in their home communities, using audiconference and videotaped courses to deliver both required 15 credits of academic study and any necessary remedial coursework. This effort will pay extra dividends since the courses being developed under this grant will expand the general education courses we can offer all students in our Southeast outreach communities.

5. Southeast Alaska Regional Emergency Medical Services. In 1991, the EMS staff asked the Sitka Campus

to form a partnership to train EMTs and ETTs in villages and small communities throughout Southeast Alaska. This partnership recognizes that we share a service area and, through cooperation, can increase educational services at reduced costs. Accordingly, the Sitka Campus designated a portion of its outreach education budget for an emergency medical services training schedule that supplements the SEREMS budget and serves eight southeastern communities (Metlakatla, Coffman Cove, Craig, Thorne Bay, Haines, Elfin Cove, Skagway, and Sitka).

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LEGISLATIVE AFFAIRS AGENCY

DIVISION OF PUBLIC SERVICES

DATE: 4-30-92

Please accept the enclosed original(s) of written testimony
for the H. H. E. S. teleconference hearing that was
scheduled on Fri. May 1, 1992.

A copy of this testimony was transmitted to your committee via
fax on April 30th 1992.

Thank you,

LEGISLATIVE AFFAIRS AGENCY
Sitka Legislative Office
210 Lake Street
Sitka, Alaska 99835
747-8276

To House H.E.S.S. Committee

From: Miriam Carlson, Former Vice Chancellor, ACC
919 Bench Ct. Anchorage, AK 99504

Re: Reestablishing Community Colleges

I am currently an Adjunct Professor for Alaska Pacific University. I have been involved in Higher Education for the past 30 years in Alaska and in the Lower 48. Part of this experience has been at the Community College level and part has been at the University level. Therefore, I look at Alaska's current problems from both a University perspective and a Community College perspective. I believe that it is very important and very urgent that the Legislature support the pending Community College bill.

Revenue declines are inevitable. There are already indications as to what directions the University will take to deal with budget reductions. Its first priority has been, and should be, to fund traditional 4 year programs. The University has suggested that there will be more selectivity in admitting students, and it has decreased both money and authority allocated to the College of Community and Continuing Education. This is the College which the University touted to the Legislature during discussion of the reorganization as its plan to continue Community Colleges!

All of these measures will have a negative impact on students traditionally served by Community Colleges. Such changes are likely to place emphasis on the traditional full-time 4 year students. We know that 90 percent of Community College students are working students. Most can realistically handle only one or two courses a semester. They are most often motivated by a desire to improve work related skills and are not necessarily degree seeking students. These are the students who will be affected by cutbacks!

Nationally there is a growing recognition by industry and government of the need for continually updating workers' skills. Universities have responded in ways that are inadequate. Their inherent cumbersome internal structure and deliberative processes preclude or slow to an unacceptable level, response to changing community and industry needs. Hence, in the Lower 48, as a response to economic development needs, greater emphasis is being given to Community Colleges with their tradition of community service and strong leadership in developing college-business partnerships.

While it is obvious there is a continuing need for the University, it is imperative that the Legislature look to future educational needs as part of planning for the State. Alaska's future depends on economic development. The state will be at a great disadvantage when trying to attract new businesses without the ability to respond rapidly to present and potential training needs of businesses.

There are several questions which will arise as this bill is discussed. First: won't it increase costs? The answer is no! I ask you to remember that prior to the merger, the Community Colleges received 30 % of the University budget, and they generated 50% of the credit hours. There are complex reasons for this, but I firmly believe that if Community Colleges were re-created and could act independently of the University of Alaska, more students would be served.

Second: Wouldn't it be possible to simply create a separate unit for Vocational courses? Again, the answer is no! There are two reasons for this:

1. As long as the Vocational units are part of the University, their response time will be slow and inadequate. They will not receive priority for equipment and no vocational program can adequately meet training needs without "state of the art" equipment.
2. Training needs are much broader than those courses we traditionally think of as "vocational."

I urge you to think of the bill to create a community college system as part of the planning to meet present and future needs of the state. The issue is a broader one than just education. It is an economic development issue. Unless we provide appropriate education and training we will be unable to compete! A large part of that educational need cannot be met unless we create a community college system.

Thank you for your consideration. If I can provide further information, please feel free to contact me at 337-3176.

H B

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Alaska State Legislature

Health Resources & Access Task Force
State Capitol • Juneau, AK 99801-1182
(907) 465-2933 • (907) 465-3234 Fax



SPONSOR STATEMENT HB 563
by
Rep. Johnny Ellis, Co-Chair

House Bill 563 provides the Division of Insurance with the authority to approve or disapprove insurance rates for all health insurers. Currently, the Division has health insurance rate review authority for hospital and medical service corporations, the largest is Blue Cross of Washington and Alaska. This legislation would provide the Division with the same authority for all health or disability insurers.

This legislation requires that health insurance rates be subject to approval before they can be used in Alaska. It also establishes standards for those rates including that:

- the rates shall not be excessive;
- the rates shall not be inadequate; and,
- the rates shall not be unfairly discriminatory.

This legislation will enable the Division to establish a statistical systems which will enhance Alaska's knowledge of the health insurance market.

According to the Division of Insurance, 41 jurisdictions have some form of rate authority over disability insurance. The extent of their authority varies significantly. Some of these jurisdictions have authority over groups, some only over small groups, and some over individual plans. Alaska is one of ten jurisdictions that does not have rate review authority over for-profit health insurers.

On numerous occasions, the Health Resources and Access Task Force was frustrated by the lack of information on health insurance sold in Alaska as well as changes in that market. As the proportion of Alaskans without health care coverage increases, it is prudent for the state to have a better understanding of the price of health insurance, its availability and component parts, and health insurance market forces.

Recognizing that most states do have the authority to review health insurance rates; that there are relatively few insurers providing health insurance plans in Alaska; and that the health insurance market has been volatile in recent years, the Health Resources and Access Task Force "supported the concept of providing the state director of insurance the authority to review and approve or disapprove rates filed by all health insurers, both non-profit and commercial, proposing to sell group and/or individual insurance in Alaska" (Final Recommendations to the Governor and Seventeenth Alaska State Legislature, March 14, 1992).

STATE OF ALASKA
1992 LEGISLATIVE SESSION

BILL NO. HB 563

Revision Date: 3/18/92 Department Affected: Commerce & Economic Dev.
 Title: Approval of Disability Insurance Rates BRU: Insurance
 Insurance Rates Component: Operations
 Sponsor: Rules Committee
 Requestor: Health Resources & Access Task Force COMPONENT SERIAL NO.

0	3	5	4
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EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 93	FY 94	FY 95	FY 96	FY 97	FY 98
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE FUND SOURCE:	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER FUND SOURCE:						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME						
TEMPORARY						

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary.)

Prepared By: Joan Brown, Administrative Officer Phone: 465-2597
 Division: Insurance Date: 4/6/92
 Approved by Commissioner: Glenn A. Oids
 Agency: Commerce & Economic Development Date: 4.6.92

FN to Commerce

HEALTH INSURANCE RATE FILING REQUIREMENTS IN THE STATES

STATE	CITATION	FILING REQUIREMENT				WAITING PERIOD	HEALTH INSURANCE TO WHICH REQUIREMENT APPLIES
		Prior Approval	File & Use	Use & File	No Provision		
Alabama					*		
Alaska					*		
Arizona	Reg. 4-14-607		*				Individual
Arkansas	§ 23-79-109	*				30 days	Individual
California	§ 10290		*			30 days	All
Colorado	§ 10-8-102		*			30 days	All
Connecticut	§ 38a-481		*			30 days	All
Delaware:	§ 3333, § 2504		*			90 days	All incl Med Supp
D C	§ 35-517		*			30 days	All
Florida	Reg. 4-58		*				All
Georgia					*		
Hawaii					*		
Idaho	§ 41-2136		*				Individual
Illinois	I.C. §355		*				All
Indiana	§ 27-8-5-1		*				All
Iowa	Reg. 191-36.9		*				Individual incl Med Supp
Kansas	§ 40-2215		*			30 days	Individual
Kentucky	§§ 304.17.380-383	*					Individual
Louisiana	R.S. 22:211		*				All
Maine	24-A § 2736		*			60 days	Individual incl Med Supp, LTC
Maryland	Reg. 9:30:44.02		*			90 days	All
Massachusetts	Ch. 175 § 106		*			30 days	All
Michigan	§ 500.3474		*				Individual
Minnesota	§ 62A.02		*			60 days	All
Mississippi	Reg. LA&H 73-4		*				All
Missouri					*		
Montana					*		
Nebraska	§ 44-710		*				All
Nevada	§ 689A.360		*				Individual
New Hampshire	§ 415:1		*			30 days	All
New Jersey	Reg. 11:4-18.1		*				Individual

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SENT BY:Xerox Telecopier 7021 ; 4- 7-82 ; 3:33PM ;

STATE	CITATION	FILING REQUIREMENT			WAITING PERIOD	HEALTH INSURANCE TO WHICH REQUIREMENT APPLIES
		Prior Approval	File & Use	Use & File		
New Mexico	§ 59A-18-13	*	*			All
New York	§ 3216		*			Individual
North Carolina	§ 58-51-95 & 85		*		90 days	All
North Dakota	§ 26-1-30-19	*			60 days	All
Ohio	§ 3923.021		*		30 days	All
Oklahoma	Tit. 36 § 4402		*			Individual
Oregon						
Pennsylvania	§ 40-39-101	*				All
Rhode Island	Reg. XXIII, Part XI	*				All
South Carolina	§ 38-71-310	*			90 days	Individual
South Dakota						
Tennessee	§ 56-26-102		*			All except experience rated
Texas	Art. 3.42		*			Individual
Utah	Reg. RS-40-85		*			Individual
Vermont	Title § § 4062		*		30 days	All
Virginia	§ 38.2-316		*			All
Washington						
West Virginia						
Wisconsin	§ 625.13		*		30 days	Individual
Wyoming	§ 26-18-135		*			Individual

Source: National Association of Insurance Commissioners 2/91

(7)

HOUSE COMMITTEE REPORT

Date Referred: March 18, 1992

FURTHER REFERRALS:

Labor & Commerce
Finance

Date of Committee Action: 4/8/92

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 563

HOUSE BILL NO. 563

DISABILITY INSURANCE RATE APPROVAL

"An Act relating to approval of disability insurance rates."

RECOMMENDATIONS: the same title
 be replaced with _____ a new title

have attached amendments(s)
 do pass
 do not pass
 no recommendations
 individual recommendations
 additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(s): (Dept) _____

fiscal impact _____
 zero fiscal note _____

APPROVES PREVIOUS: (Dept/Date) _____

fiscal note(s) _____
 zero fiscal note(s) Commerce 4/6/92

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>[Signature]</i>	<input checked="" type="checkbox"/>	<i>Cheri Davis</i>		<input checked="" type="checkbox"/>	
<i>[Signature]</i>	<input checked="" type="checkbox"/>				
<i>Bethie Davis</i>	<input type="checkbox"/>				
<i>J. C. Songala</i>	<input checked="" type="checkbox"/>	<i>[Signature]</i>			

[Signature]
 CO-CHAIRMAN'S SIGNATURE

H B

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UNDER SPECIAL ORDERS:

REP. JACKO'S FLOOR COMMENTS IN REFERENCE TO
BOND BILL (HB 577) INTRODUCED TODAY
4/8/92

INTRODUCTION

MR. SPEAKER, I ASK THIS BODY, IS THERE ANY QUESTION OUR STATEWIDE COMMUNITIES, URBAN AND RURAL ALIKE, SHOULD HAVE BASIC HEALTH AND SANITATION NEEDS?

BY ANY MEASURE, THE PROVISION OF CLEAN WATER AND PROPER SEWER SERVICES, ALONG WITH SUITABLE MEDICAL FACILITIES, ARE A FUNDAMENTAL OBLIGATION OF ALL GOVERNMENTS. FEW WOULD DISPUTE THIS POINT. MANY WILL ARGUE ON HOW TO ACHIEVE IT.

IN ORDER TO BRING THIS ISSUE BEFORE THE LEGISLATURE, THE REPRESENTATIVE FROM NOME THROUGH THE TRANSPORTATION COMMITTEE HAS INTRODUCED A BILL ASKING THE PEOPLE OF ALASKA TO AUTHORIZE APPROXIMATELY 300 MILLION DOLLARS FOR THE CONSTRUCTION OF VITALLY NEEDED WATER, SEWER, AND HEALTH FACILITIES.

THIS BILL ADDRESSES THOSE NEEDS IN A TIMELY MANNER THROUGH A BONDING PROPOSAL. IT GIVES THE VOTERS THE OPPORTUNITY TO CONFIRM THEIR DESIRE FOR SUCH BASIC SERVICES BEFORE

misc. backup

FURTHER AND ANTICIPATED DECLINES IN REVENUE PRECLUDE FUTURE CONSIDERATION OR CONSTRUCTION OF SUCH CAPITAL PROJECTS.

EACH YEAR THE LEGISLATURE ATTEMPTS TO ADDRESS THESE BASIC HEALTH AND SANITATION NEEDS. MR. SPEAKER, MEMBERS OF THE BODY, LAST YEAR, AS YOU RECALL, WE PARTIALLY ADDRESSED THESE ISSUES AND A COMMITMENT WAS MADE TO DO MORE THIS YEAR. THAT TIME HAS ARRIVED.

IT IS UNFORTUNATE IN THIS AGE OF SCIENTIFIC AND TECHNOLOGICAL ACHIEVEMENTS, WE STILL HAVE HUMAN FECES TAKEN FROM HOMES IN THAT AGE OLD SYSTEM CALLED THE "HONEY BUCKET." WATER IS HAULED INTO THESE HOMES BY HAND. IN THESE SAME HOMES, THE HEALTH OF INFANTS, CHILDREN, AND ADULTS ARE THREATENED BY THE PRESENCE OF DISEASE AND CONTAMINATES THAT LEAD TO ILLNESS, EPIDEMICS, AND SOMETIMES DEATH.

DURING THE PAST MONTH, WITHIN THE LEGISLATURE, WE HAVE GRAPPLED WITH THE NEED FOR REDUCTIONS. IN THE PROCESS, WE HAVE HAD TO WEIGH OUR DESIRE FOR SPECIFIC PROGRAMS AGAINST PUBLIC EXPECTATION AND FINANCIAL ABILITY.

THIS BOND BILL RECOGNIZES THAT THE NEED FOR CLEAN WATER, PROPER WASTE DISPOSAL, AND ACCESS TO MEDICAL CARE IS EVIDENT THROUGHOUT OUR STATE. IT CONTAINS THE PRIORITIES OF STATEWIDE COMMUNITIES AND THOSE IDENTIFIED AND RECOMMENDED BY THE DEPARTMENT OF ENVIRONMENTAL CONSERVATION.

WE THINK LIKE A "POOR PERSON" MR. SPEAKER. WHEN WE CONTINUE TO FUND EVERYTHING WITH CASH, WE ARE OPERATING LIKE A PERSON WHO LIVES ON A "HAND-TO-MOUTH" BASIS. WE CAN'T ADEQUATELY ADDRESS THE BASIC NEEDS -- MUCH LESS THE LONGER TERM ECONOMIC NEEDS -- THAT WILL ENHANCE AND SUSTAIN OUR FUTURE. WE, (THE STATE OF ALASKA), HAVE THE CAPACITY TO UTILIZE DEBT. WHAT GOOD IS THE STATE'S AA BOND RATING, IF WE DON'T USE IT FOR BONDING? WHAT GOOD IS THE STATE'S AA BOND RATING IF WE ALLOW CHILDREN TO SUFFER EXPOSURE TO DISEASE AND ILLNESS?

AT THIS TIME, OUR OUTSTANDING DEBT IS LOW AND OUR ABILITY TO BOND IS AN ATTRACTIVE ALTERNATIVE TO THE EXPENDITURE OF GENERAL FUNDS.

THERE ARE THOSE WHO QUESTION OUR ABILITY TO BOND AND THE THREAT OF A DROP IN OUR BOND RATING. THEY TALK ABOUT THE

PRUDHOE BAY CURVE, THE STATE'S AA BOND RATING, AND OUR DEBT CAPACITY AS A PERCENT OF OUR TOTAL UNRESTRICTED REVENUE. THESE ARE GENERAL GUIDELINES BUT THEY ARE NOT SET IN STONE. THE 5% FIGURE HAS BEEN EXCEEDED IN THE PAST WITHOUT CONSEQUENCE AND WITH FULL KNOWLEDGE OF RATING AGENCIES AND BOND MARKETEERS. THE OVERALL CREDIT WORTHINESS OF THE STATE IS STILL HIGHLY REGARDED, AND THAT, MORE THAN ANY ARBITRARY RATING OR POTENTIAL FOR RATING DROPS, IS WHAT WILL SELL OUR BONDS.

IN ORDER TO GET A REALISTIC PERSPECTIVE, PLEASE UNDERSTAND THAT A DROP IN RATING FROM AA TO A WILL COST ABOUT \$107,000 ON A 300 MILLION DOLLAR BOND PER YEAR. CAN WE AFFORD THAT SMALL PRICE TO MEET THE CRITICAL HEALTH AND SANITATION NEEDS OF OUR PEOPLE? I BELIEVE THE ANSWER IS AN EMPHATIC YES.

LET THE VOTERS DECIDE.

SAY, FOR EXAMPLE, INSTEAD OF SPENDING 11 MILLION DOLLARS IN CASH FOR 17 WATER AND SEWER PROJECTS, AND ZERO ON HEALTH FACILITY CONSTRUCTION (AS THE GOVERNOR HAS PROPOSED), WHY NOT SPEND ABOUT 31 MILLION DOLLARS,

VIA AN ANNUAL STATE DEBT PAYMENT) AND GET 290 WATER, SEWER, AND HEALTH FACILITY PROJECTS IN ALASKA ONLINE. WHY NOT PROVIDE JOBS FOR ALASKANS, DURING A TIME WHEN BUDGET REDUCTIONS, AS WE ALL KNOW, WILL RESULT IN LESS JOBS AND EMPLOYMENT OPPORTUNITIES FOR CITIZENS OF THIS STATE.

IN CLOSING, MR. SPEAKER, RESPONSIBLE GOVERNMENTS AND LEGISLATIVE BODIES EXIST TO PROVIDE BASIC HUMAN SERVICES FOR THE HEALTH AND WELFARE OF ITS PEOPLE.

LET THIS BODY RECOGNIZE, AND NOT FORGET, THE DEPLORABLE CONDITIONS THAT STILL EXIST TODAY, IN 1992, IN COMMUNITIES WITHOUT SAFE WATER, SEWER, AND HEALTH FACILITIES. "OUT OF SIGHT, OUT OF MIND", IS NOT THE RATIONAL APPROACH WHEN PRIORITIZING NEEDS OF THE CITIZENS OF THIS STATE.

GIVE THE CITIZENS OF ALASKA THE OPPORTUNITY TO MAKE A DECISION THAT RECOGNIZES THEIR BASIC NEEDS AND QUALITY OF LIVES.

THANK YOU.

ALASKA STATE HOSPITAL & NURSING HOME ASSOCIATION
S T A T E M E N T

April, 13 1992

SUPPORT -- HB 577 - General Obligation Bonds for water, sewer, waste disposal and health care facility capital projects.

The 1981 Legislature authorized and funded a study by the Department of Health and Social Services of the plant condition and functional adequacy of 15 rural hospitals and nursing homes in Alaska.

Anchorage and Fairbanks hospitals were not included. Valley Hospital, Palmer, and Sitka Community Hospitals did not participate as they were currently under construction or reconstruction in 1982. Denali Center in Fairbanks did not exist at this time.

OVERVIEW OF SURVEYED FACILITIES

A study team evaluated the adequacy of the physical facilities at each hospital or long term care unit. A number of serious problems and deficiencies were discovered.

Generally, the deficiencies observed in the health care facilities surveyed are due to the advances and changing techniques in the medical field, coupled with more stringent building, fire and life safety codes which have been adopted over the last few years.

1982 PRIORITIZATION OF SURVEYED HOSPITALS AND NURSING HOMES

In conducting the inventory and evaluation study of the 15 hospitals and long term care facilities in 1982, architectural consultants identified six facilities which were in greater need of immediate attention than others, due to their more severe physical and functional deficiencies. The Department assembled a committee to review the report.

This committee consisted of one member from:

The Alaska Medical Facility Authority,
The Alaska State Hospital Association,
Southeast Alaska Health Systems Agency, Inc.,
South Central Health Planning and Development, Inc.,
The Medical Care Advisory Committee, and
The Statewide Health Coordinating Council.

The ranking provided by the committee was based only upon the relative severity of all physical and functional deficiencies found at each facility and did not consider other factors such as facility utilization or population trends.

(More)

The Committee ranking was as follows:

- *1. Cordova Community Hospital and Long Term Care Facility
- *2. Petersburg General Hospital and Long Term Care Facility
3. Seward General Hospital
4. Kodiak Island Hospital and Long Term Care Facility
5. Wesleyan Nursing Home, Seward
- *6. Wrangell General Hospital
- *7. South Peninsula General Hospital and Long Term Care Facility
8. Ketchikan General Hospital and Island View Manor
- *9. Central Peninsula General Hospital
- *10. Bartlett Memorial Hospital
11. Valdez Community Hospital
12. St. Ann's Nursing Home, Juneau
- *13. Norton Sound Regional Hospital

* Completed (Central Peninsula and Bartlett Memorial utilized local bonding)

HB 577; HEALTH FACILITY CAPITOL CONSTRUCTION GRANTS;
KODIAK, KETCHIKAN, & SEWARD

Kodiak Island Borough Hospital/LTC	- \$ 14,700,000.00
Kodiak Borough Appropriate	- \$ 4,900,000.00 (Local Match)
Total	- \$ 19,600,000.00
Seward General Hospital	- \$ 5,300,000.00 (State Grant)
City of Seward Appropriate	- \$ 1,800,000.00 (Local Match)
Total	- \$ 7,100,000.00
Ketchikan General Hospital	- \$ 15,800,000.00 (State Grant)
City of Ketchikan Appropriate	- \$ 5,300,000.00 (Local Match)
Total	- \$ 21,100,000.00
** Wesley Rehabilitation and Care Center	- \$ 4,800,000.00

** Not included in HB 577, should be added

FOR MORE INFORMATION CONTACT:

Harlan Knudson - 586-1790
Alaska State Hospital & Nursing Home Association
319 Seward Street, #11; Juneau, Ak 99801

#

Testimony on HB 577
submitted to the House C & RA Committee
By
Willie Goodwin, Jr.
Kotzebue, Alaska

Mr. Chairman, Members of the Committee my name is Willie Goodwin, Jr., of Kotzebue presently I sit on the Kotzebue City Council and I am also President of the Alaska Municipal League Board of Directors. My comments today will voice concerns of all of Alaska but with emphasis on Rural Alaska. House Bill 577 is legislation that gets right down to the basic needs of Alaskans for a "healthy" state, and I support it whole heartedly. It is legislation that's been needed since Statehood and I hope this becomes a reality before returns from Prudhoe Bay are gone. When this package is presented to the people of Alaska for a vote there is no doubt in my mind of its passage because it will benefit all of Alaska. Kotzebue is one community that is a "regional hub" that is providing water and sewer for its residents. However, the system was put together in bits and pieces by both the Federal and State governments depending on the amounts of appropriation available. We continually have to upgrade or replace portions of our system and this legislation would enable us to continue to do so. We are not the only ones needing replacement or upgrade, the legislation lists those communities throughout Alaska. It also provides for new systems in those Communities that do not have any system.

It provides for waste disposal or management of these systems that all of Alaska needs, I do not believe that there is one community in Alaska that is satisfied with their own dump site or condition of the site. Unfortunately every community is not listed for consideration under this bill.

The Alaska Municipal League has gone on record calling for State support of health care facilities throughout Alaska. Alaska was ranked 49 in the country in terms of the overall health of its Citizens and the access to health care was a major factor used in this rating. The image of Alaska being an unhealthy place to live or visit damages many aspects of the State economy, especially tourism and the attraction of many new business development in the State. It has been years since the health clinics were built in rural Alaska and high quality health care cannot be adequately delivered until these facilities are upgraded or new ones built.

The league strongly supports and endorses the concept of State technical and financial assistance to rural communities to improve the most basic sanitation facilities.

Thank you for giving me the opportunity to come before you Mr. Chairman.

COUNCIL ANNETTE ISLANDS RESERVE

METLAKATLA INDIAN COMMUNITY

CASEY D. NELSON, SR., MAYOR
BEVERLY J. GUTHRIE, SECRETARY
BARBARA J. FAWCETT, TREASURER

ESTABLISHED 1887

POST OFFICE BOX 9
METLAKATLA, ALASKA 99926
PHONE (907) 886-1441
FAX (907) 386-7997

April 15, 1992

Representative Jerry Mackie, Chairman
House Community & Regional Affairs Committee
Pouch V
Juneau, Alaska 99811

RE: Metlakatla Indian Community of Annette Islands Reservation
Support of HB 577

Dear Representative Mackie:

The Metlakatla Indian Community supports the passage of HB 577, "providing for the issuance of general obligation bonds . . . for the purpose of paying the cost of water, sewer, waste disposal . . . and providing for an effective date." With the passage of this bill, Metlakatla would receive \$613,410 for water tank and feeder lines replacement. This is our number one capital project priority this session and is of the utmost importance to our Community.

This project has been included in the Department of Environmental Conservation's Village Safe Water Program but is unlikely to receive funding under that program this year. We ask your Committee's support of this legislation and appreciate your consideration.

Sincerely yours,

METLAKATLA INDIAN COMMUNITY

Barbara J. Fawcett, Treasurer
for Casey D. Nelson, Sr., Mayor

cc: Representative Cheri Davis, Vice-Chair
Representative Larry Baker
Representative Battye Davis
Representative Richard Foster
Representative John Gonzales
Representative Gail Phillips
Representative George Jackc



217 Second Street, Suite 200 ■ Juneau, Alaska 99801 ■ Tel (907) 586-1325, Fax (907) 463-5480

April 15, 1992

TO: Representative Jerry Mackie, Chair
and
Members, House Committee on Community and Regional Affairs

FROM: *WAB* Scott A. Burgess, Executive Director

RE: HB 577 - General obligation bonds for water, sewer, waste disposal, and health care facility capital projects.

The members of the Alaska Municipal League, through their policy development process, have expressed their strong support of state assistance for the construction of health care facilities, sewer and water systems, and solid waste facilities (1992 *Policy Statement*, I.I.2 and VI.B; Resolution 92-2).

The League and its members recognize the diverse needs of Alaska's communities for improved water and sewer systems and have for a long time advocated state support of a construction grant program to help meet these needs, the Village Safe Water Program, and other types of grants and loans to help communities develop infrastructure for essential services.

In addition to basic sanitary services, health care facilities, whether clinics in smaller communities or hospitals for larger communities, are critical to ensuring that Alaska's citizens have a chance for healthy, productive lives. Recent surveys that place Alaska near the bottom of the states in terms of citizen health underscore the necessity of the state's investing in such facilities in recognition of its constitutional responsibility to safeguard the health of Alaska's citizens (Article VII, sect. 4: "The legislature shall provide for the promotion and protection of public health.")

HB 577 provides one way of providing state support for facilities and systems essential for public health and safety. To that extent the League supports HB 577, although it does not have a position on the issue of bonding to achieve this goal.

Attachment

CSS92LEG:HB577.415

AML Position

MEMORANDUM

TO: HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
MEMBERS

FROM: Nancy Bennett

RE: Today's meeting: April 15, 1992

We have one bill on the agenda for today: HB 577 - issuance of general obligation bonds in the amount of \$295,295,454 for the purpose of paying the cost of water, sewer, waste disposal, and health care facility capital projects; efd.

Section 1 provides for the sale of G.O. bonds limited to to \$295,295,454.

Section 2 Establishes a special fund for the proceeds of the sale of the bonds if authorized by the voters.

Section 3 Appropriates \$80,181,989 to DEC for grants to unincorporated communities under the village safe water program.

Appropriates \$338,500 to DEC for the cost of project overhead for the V.S.W. projects.

Appropriates \$53,456,215 to DEC for municipal matching grants for sewer, waste disposal and water projects.

Appropriates \$30,221,050 to DH&SS for health facility projects.

Appropriates \$80,297,700 to DOA for payment as grants to municipalities to sewer, water and waste disposal projects.

Appropriates \$15,000,000 to DOA for payments as grants for health facility construction.

Appropriates \$14,700,000 to DH&SS as a grant for a nursing home facility for the Kodiak Island Borough Hospital contingent upon the Borough supplying \$4,900,000 (5% can be in-kind).

Appropriates \$5,300,000 to DH&SS as a grant to Seward General Hospital for renovation and construction contingent upon the City supplying \$1,800,000 (5% can be in-kind).

HB 577 Sectional

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**



217 Second Street, Suite 200 ■ Juneau, Alaska 99801 ■ Tel (907) 586-1325, Fax (907) 463-5480

April 15, 1992

TO: Representative Jerry Mackie, Chair
and
Members, House Committee on Community and Regional Affairs

FROM: *SA* Scott A. Burgess, Executive Director

RE: HB 577 - General obligation bonds for water, sewer, waste disposal, and health care facility capital projects.

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In addition to basic sanitary services, health care facilities, whether clinics in smaller communities or hospitals for larger communities, are critical to ensuring that Alaska's citizens have a chance for healthy, productive lives. Recent surveys that place Alaska near the bottom of the states in terms of citizen health underscore the necessity of the state's investing in such facilities in recognition of its constitutional responsibility to safeguard the health of Alaska's citizens (Article VII, sect. 4: "The legislature shall provide for the promotion and protection of public health.")

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Attachment

CSS92LEG:HB577.415

AML Position

Resolution of the Alaska Municipal League

Resolution No. 92-2

**A RESOLUTION CALLING FOR STATE SUPPORT OF
HEALTH CARE FACILITIES**

WHEREAS, the Alaska Constitution makes the health of the citizens of Alaska a responsibility of the State of Alaska, and

WHEREAS, a recent national poll ranked Alaska as 49th in the country in terms of the overall health of its citizens, and

WHEREAS, access to health care was a major factor in this rating, and

WHEREAS, the image of Alaska being an unhealthy place to live or visit damages many aspects of the state economy, especially tourism and the attraction of new business development to the state, and

WHEREAS, the need for high-quality health care is especially acute in the rural areas of the state, and

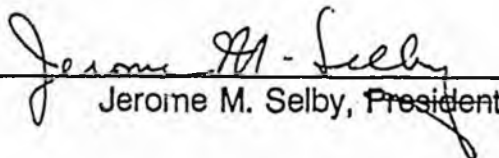
WHEREAS, the Alaska Legislature has not appropriated significant funding for health care facilities for several years, and

WHEREAS, the 17th Legislature is considering SB 67, which would establish a program to help fund health care facility construction;

NOW, THEREFORE, BE IT RESOLVED that the Alaska Municipal League urges the Alaska State Legislature to pass SB 67 and to otherwise act responsibly to fund health care facilities in Alaska, with the first priority going to projects that are ready to construct within one year and have some federal or local match funds (cash or in-kind) provided.

BE IT FURTHER RESOLVED that the Alaska Municipal League urges Governor Hickel to support legislation and funding to support health care facilities.

Adopted this 15th day of November 1991 in Fairbanks, Alaska.



Jerome M. Selby, President

ATTEST:



Scott A. Burgess, Executive Director

MEMORANDUM

TO: HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
MEMBERS

FROM: Nancy Bennett

RE: Today's meeting: April 15, 1992

We have one bill on the agenda for today: HB 577 - issuance of general obligation bonds in the amount of \$295,295,454 for the purpose of paying the cost of water, sewer, waste disposal, and health care facility capital projects; efd.

Section 1 provides for the sale of G.O. bonds limited to to \$295,295,454.

Section 2 Establishes a special fund for the proceeds of the sale of the bonds if authorized by the voters.

Section 3 Appropriates \$80,181,989 to DEC for grants to unincorporated communities under the village safe water program.

Appropriates \$338,500 to DEC for the cost of project overhead for the V.S.W. projects.

Appropriates \$53,456,215 to DEC for municipal matching grants for sewer, waste disposal and water projects.

Appropriates \$30,221,050 to DH&SS for health facility projects.

Appropriates \$80,297,700 to DOA for payment as grants to municipalities to sewer, water and waste disposal projects.

Appropriates \$15,000,000 to DOA for payments as grants for health facility construction.

Appropriates \$14,700,000 to DH&SS as a grant for a nursing home facility for the Kodiak Island Borough Hospital contingent upon the Borough supplying \$4,900,000 (5% can be in-kind).

Appropriates \$5,300,000 to DH&SS as a grant to Seward General Hospital for renovation and construction contingent upon the City supplying \$1,800,000 (5% can be in-kind).

HB 577 Sectional

Appropriates \$15,800,000 to DH&SS as a grant to Ketchikan General Hospital for renovation and construction contingent on the city supplying \$5,300,000 (5% can be in-kind).

- Section 4 Appropriates \$1,033,534 to pay expenses incident to the sale and issuance of the bonds.
- Section 5 Provides that the amount withdrawn from the public facility planning fund shall be reimbursed from the proceeds of the sale of bonds.
- Section 6 Provides that unexpended unobligated amounts under section 3 lapse and are appropriated to the state bond committee to redeem bonds; amounts expended from the general fund to pay principal, interest, and redemption premiums shall be reimbursed to the general fund if funds are not needed to redeem bonds.
- Section 7 The question submitted to authorized voters regarding this bond sale.
- Section 8 Immediate effective date.

APR 20 1992 R

CITY OF UNALASKA

P.O. BOX 89
UNALASKA, ALASKA 99685
(907) 581-1251
FAX (907) 581-1417



UNALASKA, ALASKA

April 15, 1992

Representative George G. Jacko, Jr.
Room 415
State Capitol
Juneau, AK 99801-1182

Dear Representative Jacko, Jr.,

Enclosed please find copies of Resolutions #92-34 and #92-35 passed by the City Council of the City of Unalaska supporting House Bills #577 and #581 and urging passage by the Alaska State Legislature.

Sincerely,

A handwritten signature in cursive script that reads "Debra K. Dushkin".

DEBRA K. DUSHKIN
City Clerk

enclosures

APR 20 1992

CITY OF UNALASKA
UNALASKA, ALASKA

RESOLUTION NO. 92-34

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF UNALASKA SUPPORTING HOUSE BILL #577 OF THE ALASKA STATE LEGISLATURE.

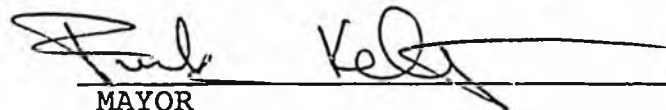
WHEREAS, House Bill #577 provides for an Act providing for the issuance of general obligation bonds in the amount of \$295,295,454 for the purpose of paying the cost of water, sewer, waste disposal, and health care facility capital projects; and

WHEREAS, the City Council of the City of Unalaska recognizes the importance of providing for adequate water, sewer, waste disposal and health care facilities to communities in Alaska; and

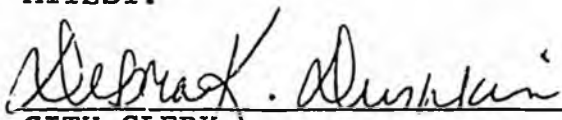
NOW THEREFORE BE IT RESOLVED that the City Council of the City of Unalaska supports House Bill #577 and urges passage of this bill by the Alaska State Legislature.

BE IT FURTHER RESOLVED that copies of this resolution will be sent to the members of the Alaska State Legislature, Governor Walter Hickel and the Dept. of Office of Management and Budget.

PASSED AND ADOPTED BY A DULY CONSTITUTED QUORUM OF THE CITY COUNCIL OF THE CITY OF UNALASKA THIS 14 DAY OF April, 1992.


MAYOR

ATTEST:


CITY CLERK

APR 17 1992 R

COUNCIL ANNETTE ISLANDS RESERVE

METLAKATLA INDIAN COMMUNITY

CASEY D. NELSON, SR., MAYOR
BEVERLY J. GUTHRIE, SECRETARY
BARBARA J. FAWCETT, TREASURER

ESTABLISHED 1887

POST OFFICE BOX 8
METLAKATLA, ALASKA 99926
PHONE (907) 886-4441
FAX (907) 886-7997

April 15, 1992

Representative Jerry Mackie, Chairman
House Community & Regional Affairs Committee
Pouch V
Juneau, Alaska 99811

RE: Metlakatla Indian Community of Annette Islands Reservation
Support of HB 577

Dear Representative Mackie:

The Metlakatla Indian Community supports the passage of HB 577, "providing for the issuance of general obligation bonds . . . for the purpose of paying the cost of water, sewer, waste disposal . . . and providing for an effective date." With the passage of this bill, Metlakatla would receive \$613,410 for water tank and feeder lines replacement. This is our number one capital project priority this session and is of the utmost importance to our Community.

This project has been included in the Department of Environmental Conservation's Village Safe Water Program but is unlikely to receive funding under that program this year. We ask your Committee's support of this legislation and appreciate your consideration.

Sincerely yours,

METLAKATLA INDIAN COMMUNITY

Barbara J. Fawcett, Treasurer
for Casey D. Nelson, Sr., Mayor

- cc: Representative Cheri Davis, Vice-Chair
- Representative Larry Baker
- Representative Bettye Davis
- Representative Richard Foster
- Representative John Gonzales
- Representative Gail Phillips
- Representative George Jacko

PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE JACKO

NAME: LUCILLE VALINE
TITLE:
ADDRESS: P.O. BOX 90199
CITY: ANCHORAGE
PHONE: 333-2770
BILL NO: SB 8
SUBJECT: ANNUITY PROGRAM AMENDMENTS
MESSAGE: I URGE THAT YOU TAKE IMMEDIATE ACTION TO STOP THE AMENDMENT OF SB 8
AND RETURN IT TO ITS ORIGINAL VERSION AS PASSED BY THE SENATE./CMR

ZIP: 99509

POMID: 03162317
DATE: 92/04/16
TIME: 16:23:17
LIONAME: ANCHORAGE LIO

COPIES: REPRESENTATIVES

BARNES
BOYER
BROWN
KOPONEN
LARSON
MACLEAN
NAVARRE
R. PHILLIPS
SHARP
ULMER

PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE JACKO

APR 16 1992

NAME: ROBERT CLARK
TITLE: BBAHC, CHIEF EXECUTIVE OFFICER
ADDRESS: P.O. BOX 130
CITY: DILLINGHAM AK
PHONE: 842-5201
BILL NO: HB 577
SUBJECT: HEALTH CARE, WATER, SEWER G.O. BONDS
MESSAGE: THE BRISTOL BAY AREA HEALTH CORPORATION REQUESTS YOUR SUPPORT FOR
HB 577. QUALITY WATER AND SEWER PROJECTS ARE A TOP PRIORITY FOR OUR PEOPLE.
WITH THE INCREASE OF ELDERS IN OUR REGION WE NEED A LONG TERM CARE FACILITY
SO ELDERS WHO NEED CARE CAN REMAIN IN THEIR REGION. THANK YOU.

ZIP: 99576

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DATE: 92/04/16
TIME: 16:22:51
LIONAME: DILLINGHAM LIO

COPIES: REPRESENTATIVES SENATOR

DAVIDSON
BARNES
BOYER
BROWN
KOPONEN
LARSON
MACLEAN
NAVARRE
R. PHILLIPS
SHARP
ULMER
CARNEY
B. DAVIS
C. DAVIS
GONZALES
HANLEY
LINCOLN
M. A. MILLER
ZHAROFF

ALASKA STATE

HOSPITAL & NURSING HOME

ASSOCIATION

April 16, 1992

Representative Georgianna Lincoln, Co-Chair
House Health, Education, & Social Services
Committee
Alaska State Legislature
State Capitol
Juneau, Alaska 99801-1182

Re: HB 577 GO Bonds;
Water, Sewer, &
Health Facilities

Dear Representative Lincoln:

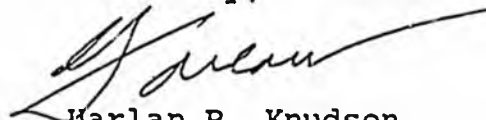
Please schedule HB 577, GO bonds for
water, sewer, and health facilities for
hearing before the House HESS Committee.

We are delighted to finally get a health
facility bonding bill that truly represents
the needs statewide.

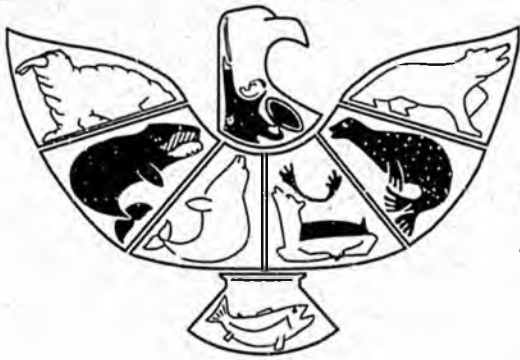
Enclosed is a summary of the 1982 study
that created a list of priorities for health
facility construction. Newton Chase, Chief
of the Facilities Section (465-3015), at DHSS
has study on need for clinics.

Any questions, call.

Sincerely,



Harlan R. Knudson
President/CEO



Alaska Native Health Board

1345 Rudakof Circle, Suite 206
Anchorage, Alaska 99508

Phone: (907) 337-0028
FAX: (907) 333-2001

April 17, 1992

The Honorable Pat Carney, Co-Chair
Committee on Health, Education, and Social Services
Alaska House of Representatives
Post Office Box V
Juneau, AK 99811

Dear Mr. Carney:

I am writing to voice the Alaska Native Health Board's (ANHB) strong support for House Bill 577, a bill to authorize issuance of general obligation bonds to pay for water, sewer, waste disposal, and health care facility capital projects.

Water, sewer, and sanitation have been at the top of ANHB's list of priorities for action by the state government for the last several years. The health board's concern is that the lack of adequate water supplies and poor sanitation in rural Alaskan communities poses a serious health threat to residents. H.B. 577 will provide necessary funds to begin addressing Alaska's unmet water, sewer, and sanitation needs in a most meaningful way.

Village and subregional health clinics are the focal point for providing primary health care services to rural Alaskans. A significant number of existing clinics are physically inadequate and in need of major renovation or total replacement. Fifty-two of 168 clinics surveyed last year did not even have piped water and sewer service. It is of paramount importance that health care services be provided in modern, sanitary facilities if rural Alaskans are to ever achieve parity in health status with the rest of the United States.

I urge you to support swift passage of H.B. 577. New or improved facilities to be funded by the bill will help protect the health and well-being of our people while providing a much-needed boost to the state's economy.

Sincerely,

Anne M. Walker
Executive Director

Southcentral Foundation



April 20, 1992

Members of the "HESS" Committee
House of Representatives
State Capitol Building
Juneau, Alaska

TELEFAXED

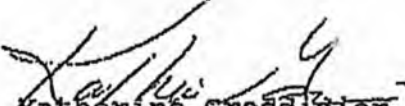
Honorable Representatives:

As the Executive Director of Southcentral Foundation, I am writing to ask that you act expeditiously to send on House Bill 577 from your committee with a "do pass." This bill, as you know, authorizes the issuance of general obligation bonds to pay for water, sewer, waste disposal, and health care facility capital projects throughout the State of Alaska. The money generated from the bond sales would significantly improve the situation in many villages, with inadequate and unsafe water and sewer systems, crumbling health clinics, and other growing threats to the health and safety of residents.

Southcentral Foundation, the Alaska Native Regional Health Corporation serving the Native population of Anchorage and the Cook Inlet Region, urges the quick passage of this bill by the House. In addition to the many small villages and cities that will receive much needed assistance, the bill will enable work to begin on a replacement facility to house the Alaska Native Alcoholism Recovery Center and the Prematernal Treatment Center, two substance abuse programs located in Anchorage that serve clients from the entire State. These are important, cost-effective programs that save lives, reduce Fetal Alcohol Syndrome, and altogether save the State a great deal of money that would otherwise be spent on medical care and other social services.

Sincerely yours,

SOUTHCENTRAL FOUNDATION, INC.


Katherine Grosdidier
Executive Director

APRIL 21, 1992

HB 577: WATER, SEWER, AND HEALTH CARE FACILITY BOND BILL

REP. JACKO'S TESTIMONY BEFORE THE HOUSE HEALTH,
EDUCATION, AND SOCIAL SERVICES COMMITTEE

GOOD MORNING.

THANK YOU FOR PROMPTLY SCHEDULING HB 577 - A WATER, SEWER,
AND HEALTH CARE FACILITY - GENERAL OBLIGATION BOND BILL.

FIRST, I'D LIKE TO COMMENT WHY I THOUGHT THIS BILL SHOULD
BE INTRODUCED, AND SECOND, I'D LIKE TO EXPLAIN HOW THE
BILL WAS PUT TOGETHER.

WHY INTRODUCE A \$300 MILLION GENERAL OBLIGATION BOND BILL?

CO-CHAIRPERSONS, MEMBERS OF THE COMMITTEE, FEW DISPUTE THE
RIGHT TO CLEAN WATER, PROPER SEWERS AND SUITABLE MEDICAL
FACILITIES. THIS IS THE MOST VIABLE WAY TO PROVIDE FOR
THESE NEEDS. HOUSE BILL 577 ASKS THE PEOPLE OF ALASKA TO
AUTHORIZE BONDS TO BUILD NEARLY \$300 MILLION OF NEEDED
FACILITIES. EVERY YEAR THE LEGISLATURE ATTEMPTS TO
ADDRESS THESE BASIC HEALTH AND SANITITATION NEEDS. AND IF
WE DON'T STEP UP TO THE "PLATE" AND ADDRESS THE BIG
PICTURE -- OF STATEWIDE URBAN AND RURAL NEEDS -- THE
PROBLEM WON'T GO AWAY.

OPPONENTS TO BONDING TALK ABOUT THE PRUDHOE BAY CURVE, AA RATINGS, AND DEBT CAPACITY AS A PERCENT OF UNRESTRICTED REVENUE WHILE ADVOCATING A "PAY AS YOU GO APPROACH." FOR PEOPLE WHO CARRY THEIR WASTE OUT IN A HONEY BUCKET, PAYING CASH UP FRONT FOR PROJECTS MEANS CONTINUING TO LIVE ON A HAND TO MOUTH BASIS.

HOW HOUSE BILL 577 WAS PUT TOGETHER

THIS BILL WAS PUT TOGETHER BASED ON BOTH DEPARTMENT PRIORITIES AND COMMUNITY PRIORITIES -- (DEPARTMENTS OF ENVIRONMENTAL CONSERVATION AND HEALTH AND SOCIAL SERVICES). AS YOU CAN SEE FROM THE SPREADSHEET IN YOUR FILE, HOUSE BILL 577 REPRESENTS A BROAD SPECTRUM OF PROJECTS WHICH ARE CRITICALLY NEEDED THROUGHOUT THE ENTIRE STATE.

WE DID ALOT OF WORK PUTTING THIS BILL TOGETHER - A BALANCING ACT, SO TO SPEAK, TO TRY AND MAKE THIS BILL EQUITABLE STATEWIDE.

WHEN YOU SERVE UP A PLATE OF FOOD, IN A TIME OF NEED, YOU HAVE TO MAKE SURE EVERYONE GETS EQUAL PROPORTIONS.

WHILE DRAFTING HOUSE BILL 577, WE TRIED TO PROVIDE A "BALANCE" FOR NEEDED PROJECTS BETWEEN DEC'S WATER AND SEWER

PROGRAMS -- AS WELL AS BALANCE THE NEEDS AND REQUESTS FOR DIRECT GRANTS TO MUNICIPALITIES FOR WATER, SEWER, AND HEALTH CLINICS. WE TRIED TO CONSIDER EQUITY THROUGHOUT THE STATE.

CO-CHAIRS, IF THE COMMITTEE WOULD LIKE, I COULD WALK THROUGH THE SECTIONS OF THE BILL WITH YOU.

PAGE 1 - SECTION 3 (a)

ABOUT \$80.2 MILLION TO DEC TO ENHANCE VILLAGE SAFE WATER IN NUMEROUS CITIES AND UNINCORPORATED COMMUNITIES. IT INCLUDES THE ENTIRE DEC LIST WHICH TOTALED ABOUT \$61 MILLION, PLUS ABOUT \$19 MILLION IDENTIFIED AS PRIORITIES BY COMMUNITIES.

PAGE 6 - LINE 15 - SECTION 3(b)

THIS AMOUNT OF \$338,000 IS FOR THE COST OF PROJECT OVERHEAD BY DEC - FOR BOTH THE VILLAGE SAFE WATER AND 50/50 MUNICIPAL MATCHING GRANT PROGRAMS.

PAGE 6 - LINE 18 - SECTION 3(c)

ABOUT \$53.5 MILLION TO DEC TO CARRY OUT CAPITAL PROJECTS IN VARIOUS MUNICIPALITIES - CONTINGENT ON A 50/50 MATCH.

PAGE 8 - LINE 22 - SECTION 3(d)

ABOUT \$30.2 MILLION TO THE DEPARTMENT OF HEALTH AND SOCIAL SERVICES FOR HOSPITAL AND HEALTH CLINIC CONSTRUCTION, EXPANSION, REPLACEMENT, REPAIR, AND DESIGN.

PAGE 10 - LINE 19 - SECTION 3(e)

ABOUT \$80.3 MILLION TO THE DEPARTMENT OF ADMINISTRATION FOR PAYMENT AS GRANTS TO MUNICIPALITIES FOR WATER AND SEWER PROJECTS.

THESE INCLUDED:

--COMMUNITIES WHICH HAVE NO BONDING CAPACITY

--COMMUNITIES WHICH ARE TOO LARGE TO QUALIFY FOR THE
VILLAGE SAFE WATER PROGRAM

--AND PROJECTS FOR COMMUNITIES TO MAKE THIS BILL EQUITABLE

PAGE 12 - LINE 29 - SECTION 3 (f)

\$15 MILLION TO THE DEPT. OF ADMINISTRATION FOR GRANTS TO FAIRBANK'S MEMORIAL HOSPITAL FOUNDATION, BRISTOL BAY AREA HEALTH CORPORATION, THE SOUTH CENTRAL FOUNDATION AND COOK INLET TRIBAL COUNCIL, AND THE FAIRBANKS NATIVE ASSOCIATION.

PAGE 13 - LINES 11 THROUGH 25 - SECTION 3 (a), (h), and (i)

THESE INCLUDE FUNDS FOR 3 OF THE LARGER HOSPITAL FACILITIES, WHICH ARE CONTINGENT ON A 25% LOCAL MATCH. THEY CAN MAKE AN IN KIND CONTRIBUTION TO SATISFY UP TO FIVE PERCENT OF THE REQUIREMENT.

PAGE 13 - LINE 26 - SECTION 4

ABOUT \$1 MILLION IS INCLUDED AS OVERHEAD BY THE BOND COUNCIL. THE AMOUNT VARIES WITH THE TOTAL COST OF THE BOND BILL. MORE SPECIFICALLY, IT'S .0035 (OR .35%) OF THE TOTAL COST OF THE BOND. SO, IF THE BILL IS INCREASED, THEN THIS OVERHEAD AMOUNT WILL INCREASE TOO.

THE REST OF THE BILL IS STANDARD BOND LANGUAGE.

SUMMARY

CO-CHAIRS, MEMBERS OF THE COMMITTEE, THE NUMBERS ARE QUITE SIMPLE. AN ANNUAL EXPENDITURE OF \$31 MILLION DOLLARS FOR THE NEXT FIFTEEN YEARS WILL CREATE JOBS FOR ALASKANS AND GET 290 PROJECTS ON-LINE.

THE FOLLOWING DOCUMENT MAY NOT FILM
LEGIBLY BECAUSE OF THE POOR QUALITY OF
THE ORIGINAL

Testimony on HB 577
submitted to the House Health, Education
& Social Services Committee
By: Willie Goodwin, Jr.
Kotzebue, Alaska

Mr. Chairman, Members of the Committee my name is Willie Goodwin, Jr. of Kotzebue presently I sit on the Kotzebue City Council and I am also President of the Alaska Municipal League Board of Directors. My comments today will voice concerns of all of Alaska but with emphasis on Rural Alaska. House Bill 577 is legislation that gets right down to the basic needs of Alaskans for a "healthy" state, and I support it whole heartedly. It is legislation that's been needed since Statedhood and I hope this becomes a reality before returns from Prudhoe Bay are gone. When this package is presented to the people of Alaska for a vote there is no doubt in my mind of its passage because it will benefit all of Alaska. Kotzebue is one community that is a "regional hub" that is providing water and sewer for its residents. However, the system was put together in bits and pieces by both the Federal and State governments depending on the amounts of appropriation available. We continuously have to upgrade or replace portions of our system and this legislation would enable us to continue to do so. We are not the only ones needing replacement or upgrade, the legislation lists those communities throughout Alaska. It also provides for new systems in those communities that do not have any system.

It provides for waste disposal or management of these systems that all of Alaska needs, I do not believe that there is one community in Alaska that is satisfied with their own dump site or condition of the site. Unfortunately every community is not listed for consideration under this bill.

The Alaska Municipal League has gone on record calling for State support of health care facilities throughout Alaska. Alaska was ranked 49 in the country in terms of the overall health of its Citizens and the access to health care was a major factor used in this rating. The image of Alaska being an unhealthy place to live or visit damages many aspects of the State economy, especially tourism and the attraction of many new business development in the State. It has been years since the health clinics were built in rural Alaska and high quality health care cannot be adequately delivered until these facilities are upgraded or new ones built.

The league strongly supports and endorses the concept of State technical and financial assistance to rural communities to improve the most basic sanitation facilities.

Thank you for giving me the opportunity to come before you Ms. Chairman.

HOUSE COMMITTEE REPORT

(7)

Date Referred: April 16, 1992

FURTHER REFERRAL

Finance

Date of Committee Action: 4/21/92

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 577

HOUSE BILL NO. 577

HEALTH CARE, WATER, SEWER G.O. BONDS

"An Act providing for the issuance of general obligation bonds in the amount of \$295,295,454 for the purpose of paying the cost of water, sewer, waste disposal, and health care facility capital projects; and providing for an effective date."

RECOMMENDATIONS: [] the same title
be replaced with [] a new title

[] have attached amendments(s)

[x] do pass

[] do not pass

[] no recommendations

[] individual recommendations

[] additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

[] fiscal impact _____

[] fiscal note(s) _____

[] zero fiscal note _____

[] zero fiscal note(s) _____

Table with columns: SIGNING DO PASS, DP, OTHER RECOMMENDATIONS, DNP, NR, AM. Includes handwritten signatures like Cheryl L. Davis, J. G. Longaker, Mary Miller, and Mark Harley.

Co -CHAIRMAN'S SIGNATURE

DEPARTMENT OF ENVIRONMENTAL CONSERVATION

VILLAGE SAFE WATER PROGRAM

HB 577: page 4, line 21, statewide/clinic water and sewer \$1,100,000

The following is the breakdown **EXHIBIT A**
of the \$1.1 million: **CLINIC IMPROVEMENT PROGRAM**
PRIORITY LIST OF PROJECTS

Clinic Name	Regional Area	Scope of Work	Cost	Lead Agency
1. Emmonak	YK	Conn. new clinic, w/s plumbing	\$30,000	VSW
2. Teller	Bering Str.	Conn. to washeteria w/s & plumb	70,000	IHS
3. Northway	TCC	Conn. new clinic to lagoon, water ser.	60,000	IHS
4. Kivalina	Manilaq	Conn. clinic swr to sch. wtr. to tank 600 ft. utility	80,000	IHS
5. Chitina	Aema	Plumb & improve clinic w/s	10,000	VSW
6. Stevens V	TCC	Conn. clinic w/s and plumb	50,000	IHS
7. White Mt.	Bering Str.	Conn. new clinic to system	30,000	IHS
8. Shageluk	YK	Conn. clinic w/s to washeteria	50,000	IHS
9. Levelock	Bristol Bay	Replace drainfield, ck. plumbing	12,000	IHS
10. Kotlik	YK	Conn. clinic w/s to washeteria	80,000	IHS
11. Manokotak	Bristol Bay	Ck. plumbing, insulate, heat tape	10,000	IHS
12. Nikolai	TCC	Conn. sewer to new village sewer	10,000	VSW
13. Ekwok	Bristol Bay	Ck. plumbing-insulate	3,000	IHS
14. N. Stuyahok	Bristol Bay	Correct plumbing prob., insulate	10,000	IHS*
15. Platinum	YK	Conn. clinic to w, instal. septic tank	60,000	VSW
16. Napaskiak	YK	Conn. new clinic to wtr 600' util. 200' sewer to lagoon	160,000	IHS
17. Nunapitchuk	YK	Conn. new clinic to WTP water sewer to school lagoon	130,000	IHS
18. Koyukuk	YK	Conn. wtr (400') sewer (200') to washeteria and lagoon	110,000	VSW
19. Takoma	TCC	Conn. clinic wtr to washeteria 800' utility	130,000	IHS
Total			\$1,100,000	

*Approximate building time

Note: The available funding is limited to \$500,000. The above project budgets are approximate and may vary. Some listed projects may be determined to be unfeasible and may have to be eliminated or revised.

DEC. Clinic Priority List