

ALASKA LEGISLATURE COMMITTEE FILES 1991-1992 8672

6827 HOUSE HEALTH EDUCATION & SOCIAL SERVICES

REPORT CONCLUSION

Policy Issues

This report contains policy issues raised as a result of our evaluation of Board practices. The final policy decisions affecting these practices are not within the scope of this report but require legislative consideration. In debating these issues, the oversight committees should take into consideration the information presented in this report so the potential impact of policy changes can be evaluated.

Report Conclusion

In our opinion, the Board of Dental Examiners should be reestablished. The regulation and licensing of qualified professionals is necessary to protect the public's health, safety, and welfare. The Board provides this service by establishing minimum educational and experience requirements that provide reasonable assurance that persons licensed are qualified. Also, assurances that those licensed act in a competent manner is provided by active investigation of complaints and revocation or suspension of licenses when appropriate.

Current statutes, AS 08.03.101, specify that the sunset review period for the Board of Dental Examiners shall be three years.

The last 4 reviews, since 1985 found that the Board has restricted entry into the dental profession by not allowing licensure by credentials as permitted by Alaska law (see current Recommendation No. 1). As part of the 1986 legislation that continued the Board for two years, the legislature included two letters of intent that the Board should allow licensure by credentials.

At two Board meetings in 1988, the Board discussed the issue of allowing licensure by credential, and denied licensure by credential to 3 dentist. At the present time several dentists have filed suit to force the Board to allow licensure by credential.

Based on the Board of Dental Examiners refusal to allow licensure by credential, it is recommended that the review interval be two years. The next statutory termination date subject to sunset review would be June 30, 1993.

FINDING AND RECOMMENDATION

Recommendation No. 1

The Board should allow for licensure by credentials for dentists and dental specialists.

Alaska Statute 08.36.234 allows but does not mandate the Board to approve dental licenses to applicants with valid dental licenses in other states by reviewing their credentials instead of requiring the applicant to pass a written and clinical examination. In 1984, the Board issued an emergency regulation 12 AAC 28.950, which suspended licensure by credentials after concern was expressed by the Attorney General about the Board's procedures. The Attorney General found that the Board was conducting an "oral test" instead of an "oral interview" as allowed by statute.

The cessation of licensure by credentials restricts entry into the dental profession in Alaska for out-of-state dentists wishing to practice in the State.

As part of the 1986 legislation which continued the Board for two years, the Legislature included two letters of intent that the Board should repeal the emergency regulation and reinstate licensure by credentials. The Board has not complied with this intent.

Legislation was introduced in the 1990 session to mandate licensure by credential, but the legislation did not pass. At the present time several dentists have filed suit to force the Board to allow licensure by credential.

ANALYSIS OF PUBLIC NEED

Limited Analysis

The following analyses indicate both positive and negative factors as they relate to the public need as defined in the "sunset" law. These analyses are not intended to be comprehensive, but to address those areas pertinent to our review.

- I. The extent to which the board, commission, or program has operated in the public interest.
 - A. The Board has served the public by examining and licensing qualified applicants and proposing changes in regulations that are necessary to enforce State statutes and enhance the quality of dental care to Alaskans.
 - B. The Board has instituted an impaired dentist program for dentists addicted to alcohol, drugs or narcotics.
 - C. The Board has held four board meetings per year during the past two fiscal years.

- II. The extent to which the operation of the board, commission, or agency program has been impeded or enhanced by existing statutes, procedures, and practices which it has adopted, and any other matter, including budgetary, resource, and personnel matters.
 - A. The Board suspended, by regulation in 1984, statutory provision for licensure by credentials (see Recommendation No. 1).

- III. The extent to which the board, commission, or agency has recommended statutory changes which are generally of benefit to the public interest.
 - A. No legislation has been introduced by the Board since 1987.

- IV. The extent to which the board, commission, or agency has encouraged interested persons to report to it concerning the effect of its regulations and decisions on the effectiveness of service, economy of service, and availability of service which it has provided.
 - A. The public is informed of meeting and examination dates and regulation changes by notices in major newspapers.
 - B. Minutes of Board meetings include names of applicants and support staff in attendance.

- B. Minutes of Board meetings include names of applicants and support staff in attendance.
- V. The extent to which the board, commission, or agency has encouraged public participation in the making of its regulations and decisions.
 - A. The public is invited by notices in major newspapers throughout the state to give input about Board business and proposed regulations.
- VI. The efficiency with which public inquiries or complaints regarding the activities of the board, commission, or agency filed with it, with the department to which a board or commission is administratively assigned, or with the Office of the Ombudsman have been processed and resolved.
 - A. The Board processes and addressed complaints in an effective and timely manner.
- VII. The extent to which a board or commission which regulated entry into an occupation or profession has presented qualified applicants to serve the public.
 - A. The Board, as of October 8, 1990, regulated 434 Dentists, 53 Dental Specialists and 173 Dental Hygienists.
 - B. The Board requires continuing dental education of dentists and dental hygienists.
- VIII. The extent to which state personnel practices, including affirmative action requirements, have been complied with by the board, commission, or agency to its own activities and the area of activity or interest.
 - A. The Human Rights Commission and the Equal Employment Opportunity Office have received no complaints related to the Board's activities.
- IX. The extent to which statutory, regulatory, budgeting, or other changes are necessary to enable the agency, board, or commission to better serve the interests of the public and to comply with the factors enumerated in this subsection.
 - A. Please refer to previous section, Finding and Recommendation.

APPENDIX

APPENDIX A

BOARD OF DENTAL EXAMINERS
SCHEDULE OF REVENUES COMPARED WITH EXPENDITURES

For Fiscal Year 1990

(Unaudited)

(Note 1)

Revenues (Note 2)		\$57,510
Expenditures (Note 3)		
Personal Services	\$59,163	
Travel	12,850	
Contractual	16,217	
Supplies	1,013	
Equipment	<u>2,319</u>	
Total Expenditures		<u>91,562</u>
Revenues Compared to Expenditures		<u><\$34,052></u>

Note 1

The Schedule of Revenues Compared with Expenditures was prepared by the Division of Occupational Licensing personnel. The records were not audited by us and, accordingly, we do not express an opinion on the Board's Schedule of Revenues Compared with Expenditures.

Note 2

A significant portion of revenues is composed of license renewal fees. Licenses are renewed biennially. Because of the renewals, revenues vary substantially every year. Therefore, we combined revenues collected in fiscal year 1989 and 1990, and calculated an average in order to obtain a representative amount of annualized revenues collected.

Note 3

This amount does not include expenditures for efforts of other departments assisting the Board.

STATE OF ALASKA

WALTER J. HICKEL, GOVERNOR

DEPARTMENT OF COMMERCE & ECONOMIC DEVELOPMENT

P. O. BOX D
JUNEAU, ALASKA 99811-0800
PHONE: (907) 465-2500

OFFICE OF THE COMMISSIONER

December 3, 1990

Mr. Randy S. Welker
Legislative Auditor
Audit Division
Legislative Budget &
Audit Committee
P.O. Box W
Juneau, AK 99811-3300

DEC 04 1990

Dear Mr. Welker:

This letter is in response to the preliminary "sunset" audit findings of the Legislative Audit Division (hereinafter "audit") regarding the Board of Dental Examiners (hereinafter "board"). Your review of the board's performance has resulted in one recommendation to the Department of Commerce and Economic Development (hereinafter "department"). You recommend that "the board should allow for licensure by credentials for dentists and dental specialists."

As your report indicates, legislation was introduced during the 1990 legislative session to mandate dental licensure by credentialing. As you also state, the legislation failed to pass the Senate. It is the position of the department that the Legislature's failure to specifically require the board to license by credential has removed from the board the requirement that it comply with the letters of intent filed by the Legislature over four years ago.

As you are aware, since 1987, the board has used the Western Regional Examining Board's dental exam for Alaska's dentistry applicants. Any dentist who sits for and successfully passes the Western Regional Examining Board (WREB) is now eligible for licensure in Alaska. As a result, at the time of this writing, there exists a significant pool of dentists who, if they so desired, could immediately apply for and be granted a license to practice dentistry in the State of Alaska. It is the department's contention that the Dental Board's participation in the WREB exam successfully counters your finding that "the cessation of licensure by credentials restricts entry into the dental profession in Alaska for out-of-state dentists wishing to practice in the state."

The board continues to believe that the recognized variance in the quality of dental education received in schools across the country mandates the use of an objective clinical examination prior to licensure in order to assure the public that the dentist seeking to practice in

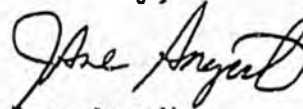
Alaska is at least minimally qualified. Without an exam, the board does not feel it has an adequate knowledge of a dentist's professional abilities. For that reason, a majority of the board continues to oppose the requirements that the board strike administrative regulation 12 AAC 28.950.

Consequently, the department takes exception to audit's recommendation that the board be continued, but for only a period of two (2) years. This board has been reviewed four (4) times since 1985, and each time the only significant issue raised by audit has been the credentialing issue. Each performance report finds audit recommending that the Dental Board be reestablished, because the board has generally conducted itself in a professional, competent, and efficient manner, but each report has also contained a recommendation regarding audit's apparent policy position that the board should provide for licensure by credential.

Audit's current performance report contains no new data indicating that the public continues to be harmed by a cessation of credentialing. Indeed, all that is stated is that failing to admit on credentials "restricts entry into the dental profession in Alaska for out-of-state dentists wishing to practice in the state." Simply because the board does not license every dentist who wishes to practice in Alaska is not sufficient reason to repeatedly recommend a short continuation period for the board.

Given the significant controversy of this issue, and the fact that the Legislature itself is split on it, as evidenced by the Senate debate, it is the department's firm position that the credentialing issue be separated from a sunset review. Certainly the Legislature is not precluded from addressing the credentialing issue at any time. The board should be continued for four years, not two, in light of your admission that the board continues to successfully meet its primary public purposes.

Sincerely,



Jane Angvik
Commissioner

JA/RPB/bkt3208c

120390a

cc: Board of Dental Examiners

Randall P. Burns, Director
Division of Occupational Licensing

HOUSE COMMITTEE REPORT

(7)
Date Referred: February 25, 1991

FURTHER REFERRALS:

Labor and Commerce
Finance

Date of Committee Action: 3-26-91

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 164

HOUSE BILL NO. 164

EXTEND BOARD OF DENTAL EXAMINERS

"An Act extending the Board of Dental Examiners in the Department of Commerce and Economic Development; and providing for an effective date."

RECOMMENDATIONS:

be replaced with _____

CS HB 164 (HES)

the same title
 a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: 2 letters by HESS 3/26/91 letter of Intent

ATTACHES NEW FISCAL NOTE(S): (Dept)

APPROVES PREVIOUS: (Dept/Date)

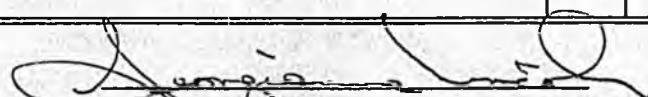
fiscal impact _____

fiscal note(s) _____

zero fiscal note D.C.E.D.

zero fiscal note(s) _____

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
Deborah Miller		(LINCOLN)			
Patricia Gray	✓	(CARNEY)			
J. G. Gonzales	✓	(GONZALES)			
Bettye Davis	✓	(DAVIS)			
Mark Hanley		(HANLEY)			
Cheri Davis		Cheri Davis		✓	
May Miller	✓				


CO-CHAIRMAN'S SIGNATURE


March 26, 1991

by the House Health, Education and Social Services Committee


**Letter of Intent
for
CS HB 164 (HES)**

It is the intent of the House Health, Education and Social Services Committee that occupational licensing fees established pursuant to AS 08.01.065 shall reflect the actual costs to the department for which the fee is charged, except when to do so would create an unreasonable burden upon licensees. The committee requests the Board of Psychologist and Psychological Associate Examiners to work with the department in re-evaluating its current licensing fee schedule. The committee further requests the department to issue a report on fee schedules, with notation as to those fees which have been changed, to the legislature by the first day of the second session of the Seventeenth Legislature.

It is also the intent of the House Health, Education and Social Services Committee that in the next year the Board of Dental Examiners and the Division of Occupational Licensing develop new procedures for credentialing, including credentialing for dental specialists and report their recommendations to the House and Senate HESS Committees by the first day of the second session of the Seventeenth Alaska State Legislature.



Representative Georgianna Lincoln, Co-Chair



Representative Pat Carney, Co-Chair

March 26, 1991

*Revised
letter of intent
c: library
reference
yellow*

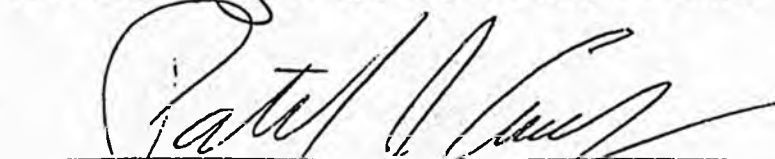
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Representative Georgianna Lincoln, Co-Chair


Representative Pat Carney, Co-Chair



Alaska State Legislature

House of Representatives

COMMITTEE ON HEALTH, EDUCATION
AND SOCIAL SERVICES

DATE: March 26, 1991

PLACE: Capitol Room 106

SUBJECT OF MEETING:

HB164 EXTEND BOARD OF DENTAL EXAMINERS

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?		WHAT SUBJECT/ WHICH BILL?
Ann Boudreau	Director Occ Lisen'g	DCED				Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	

FISCAL NOTE

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. HB 164

Revision Date: _____ Department Affected: Commerce & Economic Dev.
 Title: Extending the Board of Dental BRU: Occupational Licensing
Examiners Component: Administration
 Sponsor: Rules Committee
 Requestor: Governor COMPONENT SERIAL NO.

0	3	5	6
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary.)

Funding for the Board of Dental Examiners is included in the department's FY 92 operating budget request, and therefore, new funds are not required.

Prepared By: Jennifer Strickler, Administrative Officer Phone: 465-2144
 Division: Occupational Licensing Date: 3/22/91
 Approved by Commissioner: Glenn A. Olds *[Signature]* Best Comm.
 Agency: Commerce and Economic Development Date: 3-22-91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

HB

165

02/25/91
FEBRUARY 25, 1991

HOUSE JOURNAL
HOUSE JOURNAL

PAGE 0309
309

HB 159

THE FOLLOWING WAS PUBLISHED FEBRUARY 25, 1991:

ZERO FISCAL NOTE, DEPARTMENT OF COMMERCE & ECONOMIC
DEVELOPMENT

THE GOVERNOR'S TRANSMITTAL LETTER, DATED FEBRUARY 25, 1991,
APPEARS BELOW:

"DEAR SPEAKER GRUSSENDORF:

UNDER THE AUTHORITY OF ART. III, SEC. 18, OF THE ALASKA
CONSTITUTION, I AM HEREBY TRANSMITTING SEVEN BILLS TO EXTEND
THE "SUNSET" DATE FOR CERTAIN OCCUPATIONAL BOARDS OR
COMMISSIONS IN THE IN THE DEPARTMENT OF COMMERCE AND
ECONOMIC DEVELOPMENT.

UNDER AS 08.03.010(C), THE EXISTENCE OF THE FOLLOWING BOARDS
OR COMMISSIONS WOULD TERMINATE ON JUNE 30, 1991:

BOARD OF NURSING
BOARD OF DENTAL EXAMINERS
BOARD OF PSYCHOLOGIST AND PSYCHOLOGICAL ASSOCIATE
EXAMINERS
STATE MEDICAL BOARD
BOARD OF MARINE PILOTS
REAL ESTATE COMMISSION
BOARD OF ELECTRICAL EXAMINERS

I BELIEVE THE CONTINUED EXISTENCE OF EACH OF THESE BOARDS OR
COMMISSIONS IS IMPORTANT FOR THE PUBLIC'S WELFARE, SAFETY,
OR HEALTH. ACCORDINGLY, I RECOMMEND THAT EACH OF THEM BE
EXTENDED FOR FOUR YEARS TO JUNE 30, 1995. THE ACCOMPANYING
SEVEN BILLS WOULD ACCOMPLISH THAT EXTENSION FOR ALL OF THE
ABOVE-NAMED BOARDS.

I URGE YOUR SUPPORT FOR EACH OF THESE BILLS.

SINCERELY,

/S/

WALTER J. HICKEL
GOVERNOR"

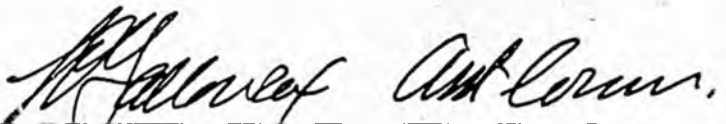
Gov. Transmittal Letter

HB 161: "An Act extending the State Medical Board in the Department of Commerce and Economic Development; and providing for an effective date."

The State Medical Board is responsible for the regulation and licensing of the medical profession in the state. Under AS 08.03.010(c)(11), the State Medical Board is currently scheduled to terminate on June 30, 1991. HB 161 will extend the termination date of the board to June 30, 1995.

There are approximately 1,561 practitioners licensed by the State Medical Board in Alaska. The department concurs with the findings documented in the performance audit conducted by the Division of Legislative Audit; in particular, that the board is necessary to protect the public's health, safety, and welfare, therefore, the board should be reestablished.

The department strongly supports continuation of the State Medical Board and requests favorable support in passage of HB 161.



Glenn A. Olds, Commissioner

Date: 4-18-91

GAO/JS/dgl9428D-2
041891a

DCED Position Paper

BOARD: NURSING, BOARD OF

BOARD IDENTIFICATION NUMBER: 67

TITLE: Board of Nursing

DEPT: Department of Commerce and Economic Development

AUTHORITY: AS 08.68.010

STATUS: June 30, 1991

REQUIREMENTS: LEGISLATIVE CONFIRMATION

PROHIBITIONS: Cannot serve more than all or part of two consecutive terms.

TERM: 4 years

DESCRIPTION: 7 members appointed by Governor: 5 nurses licensed in Alaska, actively engaged in nursing for four years (refer to statute AS 08.68.060): 1 licensed practical nurse currently involved in institutional nursing, 1 registered nurse engaged in baccalaureate nursing education, 3 registered nurses at large; 2 public members with no direct financial interest in health care industry; board elects chair.

SPECIAL FACTS: Serve at pleasure of the Governor; quorum is majority. Staffed with an executive secretary located in Anchorage. Members serve until a successor is appointed. An appointment to fill a vacancy is for the remainder of the unexpired term. A member who has served all or part of two successive terms may not be reappointed unless four years have elapsed since the person has last served.

FUNCTION: Regulates and controls applications, licenses, and permits of the nursing profession.

COMPENSATION: Standard travel/per diem.

MEETINGS: Usually 4 times per year.

*FOR FURTHER INFORMATION CONTACT: Licensing Examiner, Division of Occupational Licensing, Dept. of Commerce and Economic Development, Box D, Juneau, AK 99811 PHONE: 465-2541 (Revised 1/14/91)

NURSING

MEMBER	APPT	REAPT	REAPPT	TERM
Janet L Bunes P.O. Box 1192 Wrangell Registered Nurse 99929	86/08/07	0/00/00	0/00/00	91/03/31
Louise M Dean 1911 Waldron Drive Anchorage Public 99507	90/04/10	0/00/00	0/00/00	94/03/31
Tina D DeLapp 13101 South Bragaw Anchorage RN/Bacc.Education 99516	89/04/01	0/00/00	0/00/00	93/03/31
Kathi Hewitt 1660 Peger Road Fairbanks LPN 99709	88/08/02	0/00/00	0/00/00	91/03/31
Gail Stewart 12220 Rainbow Avenue Anchorage Registered Nurse Chair 99516	88/08/02	0/00/00	0/00/00	92/03/31
Mary A Stroeing P.O. Box 020267 Juneau Registered Nurse 99802	90/04/10	0/00/00	0/00/00	94/03/31
Georgianna Waskey P.O. Box 1432 Bethel Public 99559	86/08/07	0/00/00	0/00/00	91/03/31

Members - State Nursing Board

FISCAL NOTE

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. HB 165

Revision Date: _____ Department Affected: Commerce & Economic Dev.

Title: Extending the Board of Nursing... BRU: Occupational Licensing

Component: Administration

Sponsor: Rules Committee

Requestor: Governor

COMPONENT SERIAL NO.

0	3	5	6
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Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

Estimate of current year impact: None

ANALYSIS: (Attach a separate page if necessary.)

Funding for the Board of Nursing is included in the department's FY 92 operating budget request and, therefore, new funds are not required.

Prepared By: Jennifer Strickler, Admin. Officer Phone: 465-2144

Division: Occupational Licensing Date: 4-17-91

Approved by Commissioner: Glenn A. Olds

Agency: Commerce and Economic Development Date: 4-18-91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

H. USE COMMITTEE REPORT

(7)

Date Referred: February 25, 1991

FURTHER REFERRALS:

Labor and Commerce
Finance

Date of Committee Action: 4-22-91

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 165

HOUSE BILL NO. 165

EXTEND BOARD OF NURSING

"An Act extending the Board of Nursing in the Department of Commerce and Economic Development; and providing for an effective date."

RECOMMENDATIONS:

be replaced with _____ the same title
 a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): _____ (Dept)

APPROVES PREVIOUS: _____ (Dept/Date)

fiscal impact _____

fiscal note(s) _____

zero fiscal note DCED

zero fiscal note(s) _____

SIGNING DO PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>Cheri Davis</i>	✓				
<i>Mary Miller</i>	✓				
<i>Mark Stanley</i>	X				
<i>Betty Davis</i>	X				
<i>John W. [unclear]</i>	✓	(CARNEY)			
<i>[unclear]</i>	✓	(LINCOLN)			


COCHAIRMAN'S SIGNATURE



Alaska State Legislature

House of Representatives

COMMITTEE ON HEALTH, EDUCATION
AND SOCIAL SERVICES

DATE: April 22, 1991

PLACE: Capitol Room 106

SUBJECT OF MEETING:

WITNESS REGISTER FOR:

- *HB 156 Confidentiality/Dom. Vio. Counsel
- *HB 269 Private Health Care Review Agents
- *HB 165 Extend Board of Nursing
- *HB 161 Extend State medical Board

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?		WHAT SUBJECT/ WHICH BILL?
						Y	N	
<i>Ann Boudreau</i>						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	

COMPARISON OF LICENSE FEES BY OCCUPATION OR PROGRAM

The following list shows the annual license renewal fee for each occupational licensing profession. With the exception of occupations regulated by the Big Game Commercial Services Board or persons involved in charitable gaming, all professions have now been converted to a biennial renewal schedule, meaning that applicants for renewal will actually pay twice the fee shown to renew a two-year license.

Acupuncturist	\$200*
Advanced Nurse Practitioner	45 + 12.50
AELS Corporation	200
Architects, Engineer and Land Surveyor	50
Audiologist	30
Barbers and Hairdressers	50
Business License	25
Chiropractor	50
Clinical Social Worker	150
Collection Agency	50
Concert Promoter	30
Construction Contractor	90
Cosmetologist	15
Dental Hygienist	50
Dentist	90
Dispensing Optician	50
Electrical Administrator	125
Funeral Director/Embalmer	30
Games of Chance and Skill (annual)	
Permittee	20 - 100+
Operator	500
Distributor	1,000
Manufacturer (in-state)	500
Geologist (one time fee)	20
Guide/Outfitter: Assistant and Class A (annual)	100
Guide/Outfitter (annual)	200
Hearing Aid Dealer	30
Marine Pilot	90
Marine Vessel Agent	30
Mechanical Administrator	125
Naturopath	50
Nursing	45
Nursing Home Administrator	30
Occupational Therapist	50
Optometrist	50
Paramedic	25
Pharmacist	90
Physical Therapist	50
Physician	200
Physician Assistant	25
Psychological Associate	50
Psychologist	50
Public Accountant	90
Public Accounting Corporation	50
Real Estate Appraiser	150*
Real Estate Broker/Salesman	62.50
Registered Nurse Anesthetist	45 + 12.50
Transporter (annual)	150*
Veterinarian	50
Veterinary Technician	30*

*Final adoption pending.

Division of Occupational Licensing

FY 92 PROPOSED BUDGET
PORTION FUNDED BY GF/PROGRAM RECEIPTS

Licensing Area	FY 92 LICENSEES	FY 92 GF/ PR BUDGET	FY 92 REVENUE	AVERAGE REVENUE
<u>Acupuncture</u>	<u>3</u>	<u>3,877*</u>	<u>830*</u>	<u>630*</u>
<u>AELS</u>	<u>4506</u>	<u>261,175</u>	<u>540,170</u>	<u>304,820</u>
<u>Athletic Commission</u>	<u>19</u>	<u>6,034</u>	<u>490</u>	<u>490</u>
<u>Audiology</u>	<u>43</u>	<u>5,969</u>	<u>410</u>	<u>1,580</u>
<u>Barbers/Hairdressers</u>	<u>3,379</u>	<u>180,196</u>	<u>279,815</u>	<u>165,230</u>
<u>Chiropractors</u>	<u>142</u>	<u>29,131</u>	<u>1,090</u>	<u>7,890</u>
<u>Clinical Social Wkrs</u>	<u>103</u>	<u>20,241</u>	<u>25,430</u>	<u>19,250</u>
<u>Collection Agencies</u>	<u>123</u>	<u>13,380</u>	<u>5,280</u>	<u>4,650</u>
<u>Concert Promoters</u>	<u>12</u>	<u>4,762</u>	<u>180</u>	<u>480</u>
<u>Contractors</u>	<u>3,184</u>	<u>217,112</u>	<u>300,840</u>	<u>373,290</u>
<u>Dental</u>	<u>921</u>	<u>81,644</u>	<u>41,490</u>	<u>65,985</u>
<u>Data Bank</u>	<u>0</u>	<u>8,435</u>	<u>0</u>	<u>0</u>
<u>Dispensing Opticians</u>	<u>82</u>	<u>20,186</u>	<u>4,920</u>	<u>5,860</u>
<u>Electrical Admin.</u>	<u>560</u>	<u>41,713</u>	<u>142,480</u>	<u>76,355</u>
<u>Geology</u>	<u>242</u>	<u>11,535</u>	<u>720</u>	<u>720</u>
<u>Guide-Outfitters</u>	<u>1,785</u>	<u>228,956</u>	<u>166,750</u>	<u>273,450</u>
<u>Marine Pilots</u>	<u>123</u>	<u>44,690</u>	<u>2,220</u>	<u>11,310</u>
<u>Mechanical Admin.</u>	<u>477</u>	<u>36,309</u>	<u>118,600</u>	<u>63,100</u>
<u>Medical</u>	<u>1,561</u>	<u>212,879</u>	<u>81,300</u>	<u>325,575</u>
<u>Mortuary Science</u>	<u>135</u>	<u>9,553</u>	<u>2,470</u>	<u>5,680</u>
<u>Naturopathy</u>	<u>12</u>	<u>4,762</u>	<u>1,200</u>	<u>665</u>
<u>Nursing</u>	<u>6,169</u>	<u>385,378</u>	<u>116,020</u>	<u>352,440</u>
<u>Nursing Home Admin.</u>	<u>72</u>	<u>8,099</u>	<u>1,110</u>	<u>2,970</u>
<u>Optometry</u>	<u>105</u>	<u>14,678</u>	<u>900</u>	<u>5,830</u>
<u>Pharmacy</u>	<u>489</u>	<u>50,127</u>	<u>63,279</u>	<u>49,275</u>
<u>PT/OT</u>	<u>381</u>	<u>32,070</u>	<u>17,769</u>	<u>14,920</u>
<u>Psychology</u>	<u>156</u>	<u>25,491</u>	<u>9,840</u>	<u>11,910</u>
<u>Public Accountancy</u>	<u>845</u>	<u>67,981</u>	<u>138,010</u>	<u>83,740</u>
<u>RE Appraisers</u>	<u>200*</u>	<u>46,749*</u>	<u>60,000*</u>	<u>45,000*</u>
<u>Real Estate</u>	<u>2,804</u>	<u>164,990**</u>	<u>404,625</u>	<u>278,268</u>
<u>Veterinary</u>	<u>190</u>	<u>27,816</u>	<u>2,780</u>	<u>11,680</u>
TOTAL:	28,823	\$ 2,265,918	\$2,531,018	\$ 2,563,043

* = New program.

** = Actual FY 92 Real Estate budget is \$312,290. This amount was reduced by \$147,300 which is funded by real estate Surety Funds; for a GF/PR obligation of \$164,990.

FN 92

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CATEGORY	TOTAL	MEDICAL
NUMBER OF LICENSEES	29,108	1,561
PERCENT OF LICENSEES	100%	5.36%
PERSONAL SERVICES		
Administrative	982,185	52,672
Direct Support	266,763	60,475
# of Licensing Examiners	12.5	75%
Examiner Pay/Benefits	530,072	31,804
# of Investigator	7.5	100%
Investigator Pay/Benefits	447,633	49,737
% of Hearing Examiner	100%	5.93%
Hearing Examiners w/o RE	85,173	5,055
Real Estate Hearing Examiner	42,435	
SUB TOTAL	2,312,778	199,743
TRAVEL/PER DIEM		
Administrative	60,400	3,239
Board Meetings	227,184	18,000
SUB TOTAL	287,584	21,239
CONTRACTUAL SERVICES - ADMINISTRATIVE		
Professional Services	136,168	7,302
Communications	155,530	8,341
Transportation	10,000	536
Advertising/Printing	128,300	6,880
Repairs/Maintenance	30,700	1,646
Rental	46,900	2,515
Other (Memberships)	37,700	2,022
SUB TOTAL	545,298	29,243
CONTRACTUAL SERVICES - DESIGNATED		
Professional Services	0	
Communications	0	
Transportation	0	
Advertising/Printing	0	
Repairs/Maintenance	0	
Rental	0	
Other (Memberships)	0	
SUB TOTAL	15,402	0
CONTRACTUAL TOTAL	560,700	29,243
SUPPLIES		
Administrative	45,747	2,453
Designated	4,753	
SUB TOTAL	50,500	2,453
EQUIPMENT		
Administrative	6,253	335
Designated	2,847	
SUB TOTAL	9,100	335
TOTAL BUDGET - COLUMNS		
	3,220,662	253,014

Audit Report

DEPARTMENT OF COMMERCE AND
ECONOMIC DEVELOPMENT
BOARD OF NURSING

October 11, 1990



Audit Control Number:

08-1385-91

Division of Legislative Audit
P.O. Box W, Juneau, Alaska 99811-3300

Legislative Audit

STATE OF ALASKA

THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

AUDIT DIVISION
P.O. BOX W
JUNEAU, ALASKA 99811-3300

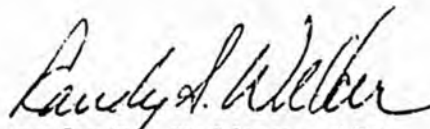
October 11, 1990

Members of the Legislative Budget
and Audit Committee:

According to the provisions of Titles 24 and 44 of the Alaska Statutes, the Division of Legislative Audit is required to conduct a "Sunset" review of the Board of Nursing.

At the request of the Chairman, during Fiscal Year 1988 budget deliberations, the Finance and Audit Divisions' budgets were revised to reflect certain changes in the organizations of the Committee's two Divisions. The revised budget of the Audit Division reflected efficiencies that might be obtained by utilizing the staff of the Legislative Finance Division on selected audit assignments during the interim.

As a result, the audit of the Board of Nursing was conducted and this report has been prepared by the Legislative Finance Division. We feel this report discharges our responsibility under Titles 24 and 44. The report is submitted for your review.



Randy S. Welker, CPA
Legislative Auditor
Division of Legislative Audit

STATE OF ALASKA

THE LEGISLATURE

BUDGET AND AUDIT COMMITTEE

FINANCE DIVISION
P.O. BOX WF
JUNEAU, ALASKA 99811
PHONE: (907) 465-3795

October 5, 1990

Members of the Legislative Budget
and Audit Committee:

In accordance with the provisions of Titles 24 and 44 of the
Alaska Statutes (sunset legislation), the attached report is
submitted for your review.

A REPORT ON THE
DEPARTMENT OF COMMERCE AND ECONOMIC DEVELOPMENT
BOARD OF NURSING
October 11, 1990

Audit Control Number

08-1385-91 R



Mike Greany, Director
Division of Legislative Finance

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PURPOSE AND SCOPE OF THE REPORT

Purpose

In accordance with the intent of Titles 24 and 44 of the Alaska Statutes (sunset legislation), we have reviewed the activities of the Board of Nursing to determine if the Board has been operating in an efficient and effective manner.

Legislative intent requires consideration of this report during legislative oversight hearings to determine whether the Board should be reestablished. The law now specifies that the Board will terminate June 30, 1991, and have one year from that date to conclude its affairs.

Scope

The major areas of our examination were the licensing, examination, administration, complaint, and investigation functions of the Board. We reviewed and performed the following:

1. Applicable statutes and regulations.
2. Tests of files and documents of licensees.
3. Interviews with the staff of the Board.
4. Complaints filed with the Division of Occupational Licensing, Human Rights Commission, Equal Employment Opportunity Office, the Ombudsman's Office, and the Department of Law.
5. Discussions with Board members.
6. Minutes of Board meetings and Division correspondence files.
7. Attorney General's Opinions applicable to professional boards.

ORGANIZATION AND FUNCTION

The health care industry is in the midst of a period of significant changes. Major problems faced by providers include rapidly rising health care costs, the implementation of sophisticated medical technologies, compliance with the provisions of public and private insurance programs, changing Federal regulations, the special treatment needs of the aged population, and the unique problems created by substance abuse among practitioners. Against this backdrop the responsibilities of the practicing nurse have increased as physicians and patients rely more heavily on the assistance of the nursing profession.

The seven member Board of Nursing determines the minimum quality of nursing care in Alaska. Under AS 08.68 the Board is able to:

1. Establish or amend rules and regulations necessary and desirable to enforce State statutes.
2. Approve curricula, adopt standards for basic and continuing education programs that prepare persons for licensure and insure the maintenance of competency.
3. Issue licenses on the basis of examination or endorsement to qualified applicants.
4. Conduct investigations and hold hearings in order to revoke, suspend, or take other action on the license of a person violating the nursing statutes and regulations.

The Board carries out its statutorily mandated responsibilities with support from the Division of Occupational Licensing. The Division employs an Executive Secretary who is responsible for performing administrative duties and assists the Board in its conduct of examinations and educational programs. The Executive Secretary also coordinates programs which treat and monitor impaired nurses. The Division of Occupational Licensing processes applications, prepares license files, provides investigative services in the event of consumer or other professional complaints, and provides other administrative assistance to the Board.

Most licensing requirements are established by statute. Nurses are either licensed by examination or endorsement. Examinations are administered according to a contract with the National Council State Boards of Nursing. Licenses by endorsement are issued to nurses licensed in other states that have licensing requirements acceptable to the board.

REPORT CONCLUSION

Policy Issues

This report does not contain any policy issues raised as a result of our evaluation of Board practices. Any policy decisions affecting these practices would not be within the scope of this report but requires legislative consideration. In debating these issues, the oversight committees would take into consideration the information presented in this report so the potential impact of policy changes can be evaluated.

Report Conclusion

In our opinion, the Board of Nursing should be reestablished. The regulation and licensing of qualified professionals is necessary to protect the public's health, safety, and welfare. The Board provides this service by establishing minimum educational and experience requirements that provide reasonable assurance that persons licensed are qualified. Also, assurance that those licensed act in a competent manner is provided by active investigation of complaints and revocation or suspension of licenses when appropriate.

Current statutes, AS 08.03.010, specify that the sunset review period for the Board of Nursing shall be four years.

Based upon the Board of Nursing performance for the past 4 reviews, extending from 1978 to 1990, it is recommended that the review interval be extended from 4 to 8 years. The next statutory termination date subject to sunset review would be June 30, 1999.

The Board of Nursing has consistently been found to satisfy a public purpose and has demonstrated its ability to conduct its business in a satisfactory manner.

In prior sunset reviews, deficiencies found have been relatively minor, and for the most part, "housekeeping" in nature.

The Board of Nursing statutes, regulations, policies, and procedures are current. The Board's business is generally viewed as conducted in a professional, competent, and efficient manner.

The Board's membership has been dedicated and responsible to its mission; its representation has been well balanced in serving its purpose.

registration of nurse's aides. Compliance with Federal requirements is currently being managed as a project within the Division of Occupational Licensing under the authority of Administrative Order No. 115.

- IV. The extent to which the board, commission, or agency has encouraged interested persons to report to it concerning the effect of its regulations and decisions on the effectiveness of service, economy of service, and availability of service which it has provided.
- A. All formal proceedings are properly and timely noticed and open to the public. The Board holds meetings in the major Alaskan cities. The Board also uses teleconferences as an economy measure.
- V. The extent to which the board, commission, or agency has encouraged public participation in the making of its regulations and decisions.
- A. Notice of all formal proceedings are given and open to the public. Interested persons have opportunity to comment in the proceedings. The Board uses committees comprised of members of the nursing community to provide additional input into projects and regulations affecting the profession.
- VI. The efficiency with which public inquiries or complaints regarding the activities of the board, commission, or agency filed with it, with the department to which a board or commission is administratively assigned, or with the Office of the Ombudsman have been processed and resolved.
- A. During the period FY87-90 four complaints against the Board of Nursing were filed with the Ombudsman. Two of the complaints involved Board actions on nursing licenses, one concerned a delay in licensing and one concerned failure to investigate a case of alleged substance abuse. All complaints were resolved directly or were submitted to administrative procedures.
- VII. The extent to which a board or commission which regulated entry into an occupation or profession has presented qualified applicants to serve the public.
- A. Statistics through June 30, 1990 show 5,216 Registered Nurses and 863 Licensed Practical Nurses with active licenses. In addition, there are currently 159 Advanced Nurse Practitioners and 71 Registered Nurse Anesthetists.

VIII. The extent to which state personnel practices, including affirmative action requirements, have been complied with by the board, commission, or agency to its own activities and the area of activity or interest.

A. No evidence of problems were found in this area.

IX. The extent to which statutory, regulatory, budgeting, or other changes are necessary to enable the agency, board, or commission to better serve the interests of the public and to comply with the factors enumerated in this subsection.

A. The Commission has complied with the criteria enumerated in this subsection. We found no instance where changes are necessary to enable the Commission to better serve the interests of the public.

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

registration of nurse's aides. Compliance with Federal requirements is currently being managed as a project within the Division of Occupational Licensing under the authority of Administrative Order No. 115.

- IV. The extent to which the board, commission, or agency has encouraged interested persons to report to it concerning the effect of its regulations and decisions on the effectiveness of service, economy of service, and availability of service which it has provided.
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- A. Notice of all formal proceedings are given and open to the public. Interested persons have opportunity to comment in the proceedings. The Board uses committees comprised of members of the nursing community to provide additional input into projects and regulations affecting the profession.
- VI. The efficiency with which public inquiries or complaints regarding the activities of the board, commission, or agency filed with it, with the department to which a board or commission is administratively assigned, or with the Office of the Ombudsman have been processed and resolved.
- A. During the period FY87-90 four complaints against the Board of Nursing were filed with the Ombudsman. Two of the complaints involved Board actions on nursing licenses, one concerned a delay in licensing and one concerned failure to investigate a case of alleged substance abuse. All complaints were resolved directly or were submitted to administrative procedures.
- VII. The extent to which a board or commission which regulated entry into an occupation or profession has presented qualified applicants to serve the public.
- A. Statistics through June 30, 1990 show 5,216 Registered Nurses and 863 Licensed Practical Nurses with active licenses. In addition, there are currently 159 Advanced Nurse Practitioners and 71 Registered Nurse Anesthetists.

ANALYSIS OF PUBLIC NEED

Limited Analysis

The following analyses indicate both positive and negative factors as they relate to the public need as defined in the "sunset" law. These analyses are not intended to be comprehensive, but to address those areas pertinent to our review.

- I. The extent to which the board, commission, or program has operated in the public interest.
 - A. The Board has been diligent in assuring that only qualified applicants are licensed. Regulations provide necessary safeguards without being overly restrictive on entry into the profession. Continuing competency requirements provide an incentive to assure that practitioners stay current with their profession.

- II. The extent to which the operation of the board, commission, or agency program has been impeded or enhanced by existing statutes, procedures, and practices which it has adopted, and any other matter, including budgetary, resource, and personnel matters.
 - A. The operation of the Board is enhanced by employment of an Executive Secretary. This improves the efficiency of dealing with licensure and regulation of nearly 6000 licensed nurses. The Division of Occupational Licensing's budget funds a full time professional nurse whose duties include administration of an impaired nurses program. This is a program of treatment and controlled, monitored aftercare to both protect the public interest and to return nurses to productive, professional lives.
 - B. One instance was found in 1987 where the Office of the Governor did not appoint a Board member in a timely manner. However, recent appointments have been prompt.

- III. The extent to which the board, commission, or agency has recommended statutory changes which are generally of benefit to the public interest.
 - A. The Board submitted legislation (SB 156) which would have given it the authority to regulate nurse's aides. That bill did not pass the Legislature. This legislation was in response to a Federal law, PL 100-203, often referred to as the "Nursing Reform Act". That act requires certification of nurse aide education, written and clinical competency testing, and state registration of nurse's aides. Compliance with

VIII. The extent to which state personnel practices, including affirmative action requirements, have been complied with by the board, commission, or agency to its own activities and the area of activity or interest.

A. No evidence of problems were found in this area.

IX. The extent to which statutory, regulatory, budgeting, or other changes are necessary to enable the agency, board, or commission to better serve the interests of the public and to comply with the factors enumerated in this subsection.

A. The Commission has complied with the criteria enumerated in this subsection. We found no instance where changes are necessary to enable the Commission to better serve the interests of the public.

APPENDIX

APPENDIX A

BOARD OF NURSING
SCHEDULE OF REVENUES COMPARED WITH EXPENDITURES
For Fiscal Year 1990
(Unaudited)
(Note 1)

Revenues (Note 2)		\$250,105
Expenditures (Note 3)		
Personal Services	\$317,453	
Travel	21,086	
Contractual	75,644	
Supplies	11,294	
Equipment	<u>39,185</u>	
Total Expenditures		\$464,662
Revenues Compared to Expenditures		<u><\$214,557></u>

SCHEDULE 1
TYPES OF REVENUES

<u>Revenues</u>	<u>Amount</u>	<u>Collection Time</u>
Application Fee-Initial Nurse License or Authorization	\$30	With Application
National Council License Exam	40	With Application (Chg. from \$25)
License Fee-All or Part of Initial Biennial License Period	90	With Application
Biennial Nursing License Renewal Fee	90	Every Two Years
Temporary Permit Fee	20	With Application
Prescriptive Authority Application Fee	30	With Application
Advanced Nurse Practitioner or Registered Nurse Anesthetist Initial Biennial Authorization	25	With Application
Advanced Nurse Practitioner or Registered Nurse Anesthetist Biennial Renewal Fee	25	Every Two Years

Note 1

The Schedule of Revenues Compared with Expenditures was prepared by the Division of Occupational Licensing personnel. The records

were not audited by us and, accordingly, we do not express an opinion on the Board's Schedule of Revenues Compared with Expenditures.

Note 2

A significant portion of revenues is composed of license renewal fees. Licenses are renewed biennially. Because of the renewals, revenues vary substantially every year. Therefore, we combined revenues collected in fiscal year 1989 and 1990, and calculated an average in order to obtain a representative amount of annualized revenues collected. Fees were raised in June 1990. Under this new fee structure annual average revenues for fiscal years 1991 and 1992 are estimated at \$352,440.

Note 3

This amount does not include expenditures for efforts of other departments assisting the Board.

STATE OF ALASKA

DEPARTMENT OF COMMERCE & ECONOMIC DEVELOPMENT

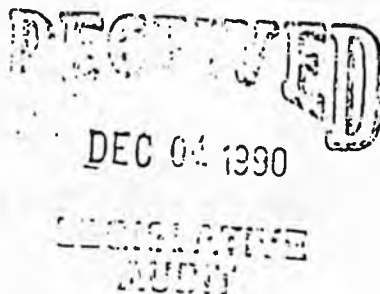
OFFICE OF THE COMMISSIONER

WALTER J. HICKEL, GOVERNOR

P. O. BOX D
JUNEAU, ALASKA 99811-0800
PHONE: (907) 465-2500

December 4, 1990

Mr. Randy S. Welker
Legislative Auditor
Audit Division
Legislative Budget and
Audit Committee
P.O. Box W
Juneau, AK 99811-3300



Dear Mr. Welker:

This letter is written in combined response to the preliminary audit reports on the State Medical Board, the Board of Nursing, the Board of Psychologist and Psychological Associate Examiners, and the Real Estate Commission.

The Department of Commerce and Economic Development is pleased that the audit reports found that the business of these three boards and one commission has been "conducted in a professional, competent, and efficient manner," and that the Audit Division is recommending that the sunset performance "review interval be extended from 4 to 8 years."

Given that the department itself also believes that these boards have consistently satisfied the public purposes for which they were created and have demonstrated their ability to competently and with care conduct their business, the department not only concurs in but wholeheartedly endorses the Audit Division's recommendation that these four agencies be continued until June 30, 1999.

Both the boards and the department take great pride in the audit reports' findings and recommendations.

Sincerely,

Jane Angvik
Commissioner

JA/lvs4331t
120390b

cc: Randall Burns, Director, Division of Occupational Licensing

H B

h b



RECEIVED
MAR 13 P.M.

March 7, 1991

Representative Lincoln
Health, Ed. and Social Services
P.O. Box V
Juneau, Alaska 99811

Dear Representative Lincoln:

It is my understanding the State Administration has submitted a bill (HB166) that will allow the continuation of Chapter 32, Correctional Industries, and satisfy the sunset clause that will affect this bill if not acted upon.

Though I applaud the efforts of the Administration and Legislature to deal with this ever mounting problem, I do see a need to alter a portion of this act to minimize the negative impact this legislation creates on my business and other Alaskan businesses.

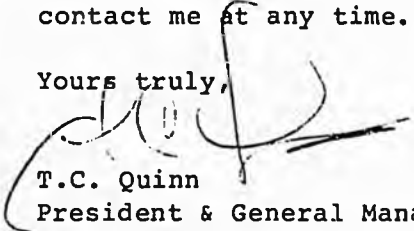
Presently, the Correctional Industries Program creates a mandatory purchasing situation by the State of Alaska with Correctional Industries as it relates to the purchase of office furniture. I have gone along with some of the intended reasons as to the merits of this program except for it's recent entry into the Panel System work station concept. If this is allowed to continue, private business will be totally excluded from providing it's products to the State Of Alaska.

I suggest that a portion of the particular Section be eliminated as an alternative to requiring that the program/products/services undertaken by Correctional Industries *MUST not create a negative impact in the private sector. I am suggesting Section 33.32.030 be repealed and item (c) in it's entirety be remove from the Statute. It would also seem practical that public hearings be held when there is an attempt to expand the program in any manner.

It is my understanding Senator Jim Duncan is in the process of submitting a bill dealing with the problem to which I refer.

If I can provide further information in this matter, please feel free to contact me at any time.

Yours truly,


T.C. Quinn
President & General Manager

* See Sec. 33.32.015 Item (3) "minimal impact"

P.O.

Misc. Correspondence

586-2830 - FAX (907) 463-3650

NFIB Alaska

National Federation of
Independent Business

POSITION PAPER

OF

NATIONAL FEDERATION OF INDEPENDENT BUSINESS
(NFIB/ALASKA)

TO THE

HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

MARCH 25, 1991

ON

HB 166

AN ACT CONTINUING THE CORRECTIONAL INDUSTRIES PROGRAM.

State Office
9159 Skywood Lane
Juneau, AK 99801
(907) 789-4278



The Guardian of
Small Business

Madam Chairman, members of the Health, Education and Social Service Committee, my name is Resa Jerrel, and I represent the National Federation of Independent Business - NFIB/Alaska.

NFIB/Alaska is comprised of 5,240 small and independent business owners. The legislative agenda of NFIB/Alaska is determined by our ballot. The ballot is our annual poll of our membership on a series of issues deemed critical to small business. A majority vote, of the members in response to the poll, sets our policy and position on legislative issues. We then share the results of our poll with the legislature and administration. There is not enough space on the annual poll to place every possible issue to our membership. Therefore, we also use the three previous years ballot results as guidance on issues. I have attached a copy of the results of our 1988 and 1991 NFIB/Alaska questions regarding unfair competition.

Currently the Department of Corrections, Correctional Industries Program, is in the Agriculture, Butcher, Office Furniture, Office Panels/Systems, Metal Products, Auto Body Repair, Garment Making and Laundry Businesses. This puts them in direct competition with small businesses.

The Correctional Industries Commission was designed to provide general policy direction for the Program. The Commission has eight members with one from private industry, agriculture, general public, ex-offender and two representatives from organized labor. The Commissioner of Administration serves on the Commission and the Commissioner of Corrections serves as the chairperson. They are required to meet at least four times a year.

In two sections of the statutes AS 33.32.015 (4) and AS 33.32.30(b) the Commission is to determine that an employment project "will have minimal negative impact on an existing private industry or labor force in the state."

The Correction Industries Program is having a growing impact on existing private industry. With only one member on the Commission from the private sector, five from other walks of life and two bureaucrats it easy to see why the Program is having a growing negative impact on business. At the present time the Commission is not fulfilling the statutory obligation of making sure a project "will have minimal negative impact on an existing private industry..."

NFIB/Alaska would suggest that the Commission be allowed to sunset. In the ensuring one year wind down period, see if they can work more cooperatively with private business.

NFIB/Alaska would like to offer some alternatives:

First, require them to hold hearings when they propose either entering into a new area of industry or expanding the scope of an

existing industry. They could better inform the public of their hearings. Their most recent hearing was published in the news paper. The notice did not specify the location of the hearing in Juneau. The first time I called, I was informed that they "thought" it was going to be in the Commissioners office, could I call back. Second, the legislature could eliminate the statute that requires the state to purchase goods and services from the program. Both of these are being proposed in the other body. If you would like to take a look at that bill - it is SB 184. If you are interested, it will be heard for the first time April 3rd.

Also, instead of selling directly to the State of Alaska, they could offer their products directly to private businesses. This would allow the Program to not only indirectly sell to the State but, potentially their products could be purchased by other customers serviced by the private retailer. This way they would be fulfilling their goal of training the inmates, act like a true manufacturer and small business would not be faced with unfair competition from the state.

The following is the result of the 1988 NFIB/Alaska ballot question regarding unfair competition:

Should legislation be enacted to restrict the commercial activities of government entities so they are not permitted to compete with existing private enterprises?

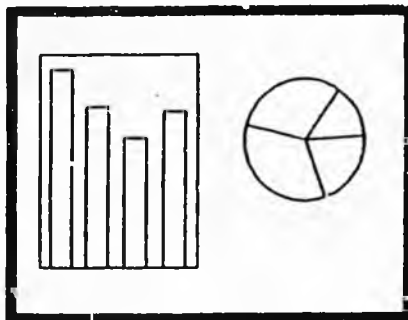
Yes 78% No 12% Undecided 10%

More recently, the following is the result of the 1991 NFIB/A ballot question on this issue:

Should the legislature establish a Private Enterprise Preservation Task force in order to study and recommend legislation to limit competition with private business by state and local government?

Yes 67% No 23.1% Undecided 9.9%

ALASKA CORRECTIONAL INDUSTRIES Presentation



to the
17th Legislature

Lloyd Hames, Commissioner
Rich Bentson, Director
Wally Roman, General Manager

FY 92

HB NO. 166

Dept. of Corrections Position Paper

STATE OF ALASKA
Department of Corrections
LEGISLATIVE POSITION PAPER
Lloyd Hames, Commissioner

P.O. Box 'T', Juneau, AK 99801-2000 (907) 466-8878

Carl Kiehl, Legislative Liaison

HOUSE BILL NO. 166
ALASKA CORRECTIONAL INDUSTRIES
"SUNSET" LEGISLATION

The Alaska Correctional Industries (ACI) is dedicated to the rehabilitation of prisoners by providing employment in realistic work experiences. The jobs provide prisoners a chance to develop good work habits through a monetary reward for a job well done. The realistic work experience allows for an acquisition of skills and a sense of self-worth. Also important is the fact that ACI provides a strong management tool for providing meaningful activity thus reducing inmate idleness.

Currently, all 50 states, the federal government and Canada operate correctional industries programs. Nationwide, correctional industries has expanded into a \$600+ million industry, employing 57,400 inmates. Approximately 10% of the nation's incarcerated population is actively involved in a industries program.

An average of 150 Alaska prisoners are involved in ACI within its eight industrial operations. This is roughly 6% of the total prison population.

The products and services produced by ACI are available to local, state, federal government, school districts, non-profit organizations and designated wholesalers. In FY 90, ACI generated approximately \$2 million in gross sales. To accomplish this, ACI purchased \$1,352,907.00 from 262 Alaskan Vendors; this represents 83% of ACI purchases.

As of February, ACI has generated \$1.2 million this fiscal year and projects gross sales of \$2.3 million.

Besides becoming a viable program, ACI is addressed in the Cleary Suit. It states the Department shall maintain industries in as many sentenced facilities as possible.

In summary, ACI has become a major factor in keeping State dollars at home. The main value, however, is ACI has been returning productive citizens to society. By providing greater numbers of prisoners work opportunities and teaching a positive work ethic, ACI has reduced recidivism and the cost of incarceration.

FISCAL NOTE:

ZERO
ATTACHED

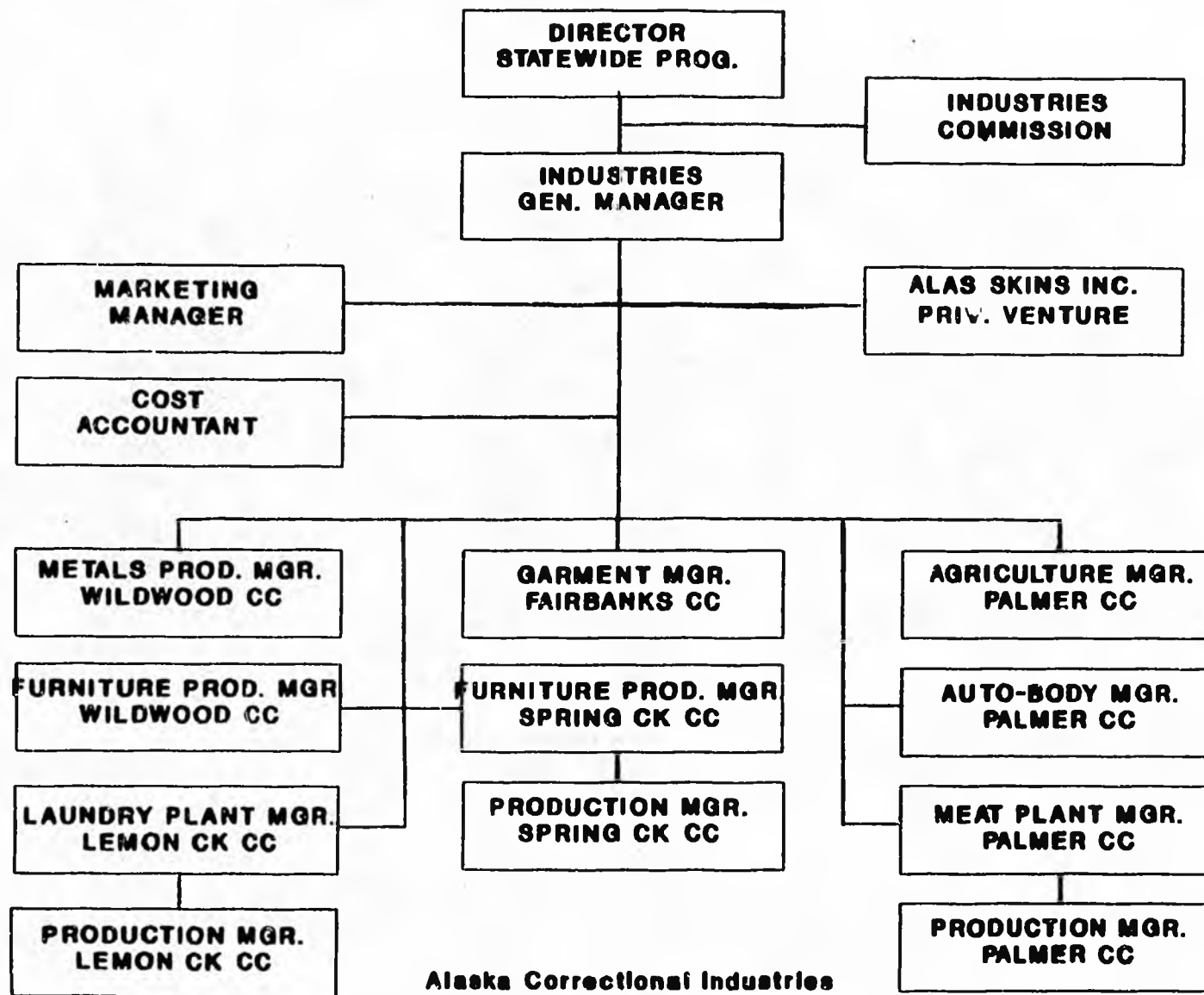
APPROVED:

Lloyd Hames

Commissioner

DATE:

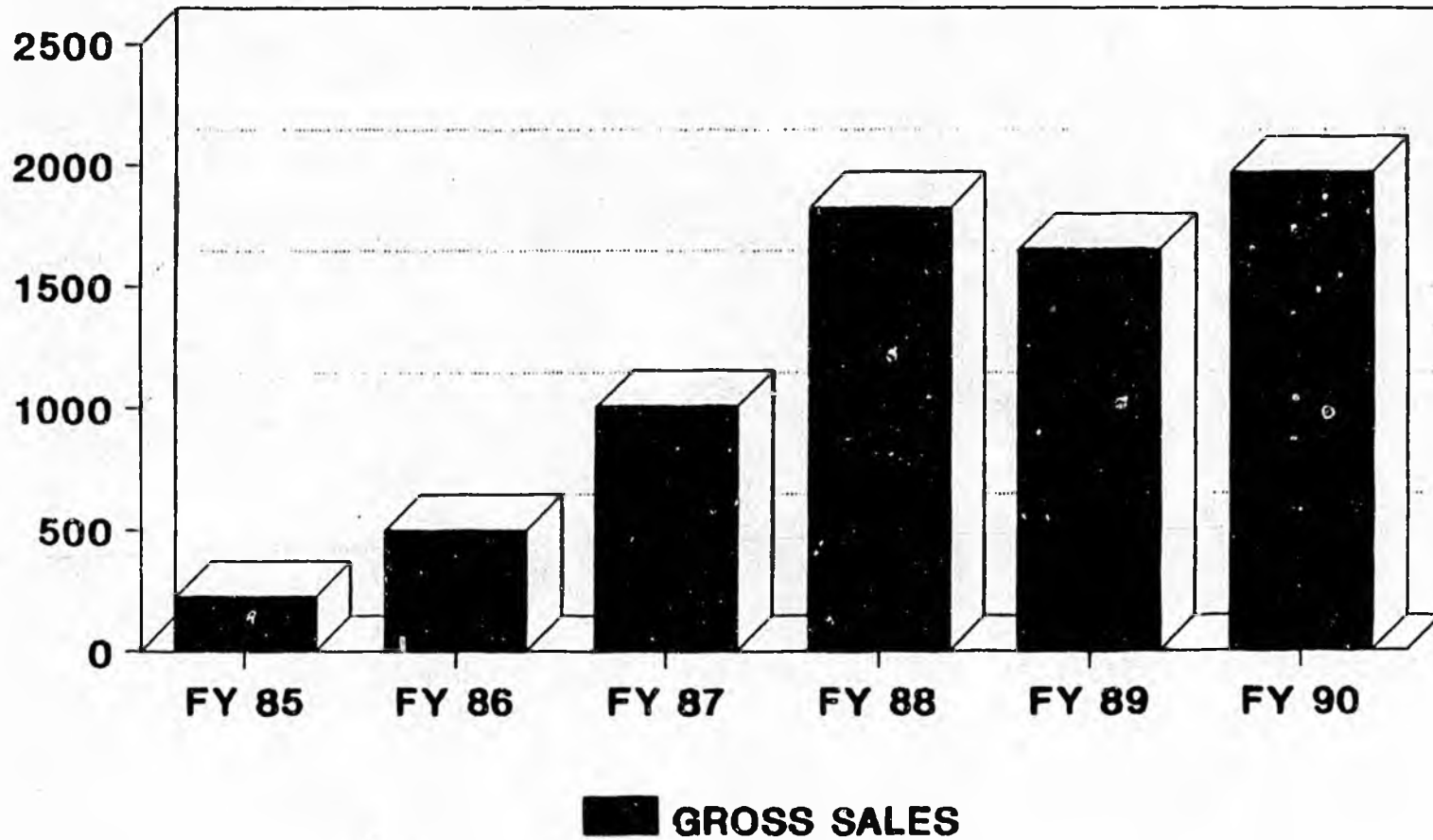
4/6/91



Alaska Correctional Industries
Organizational Chart
Statewide Programs

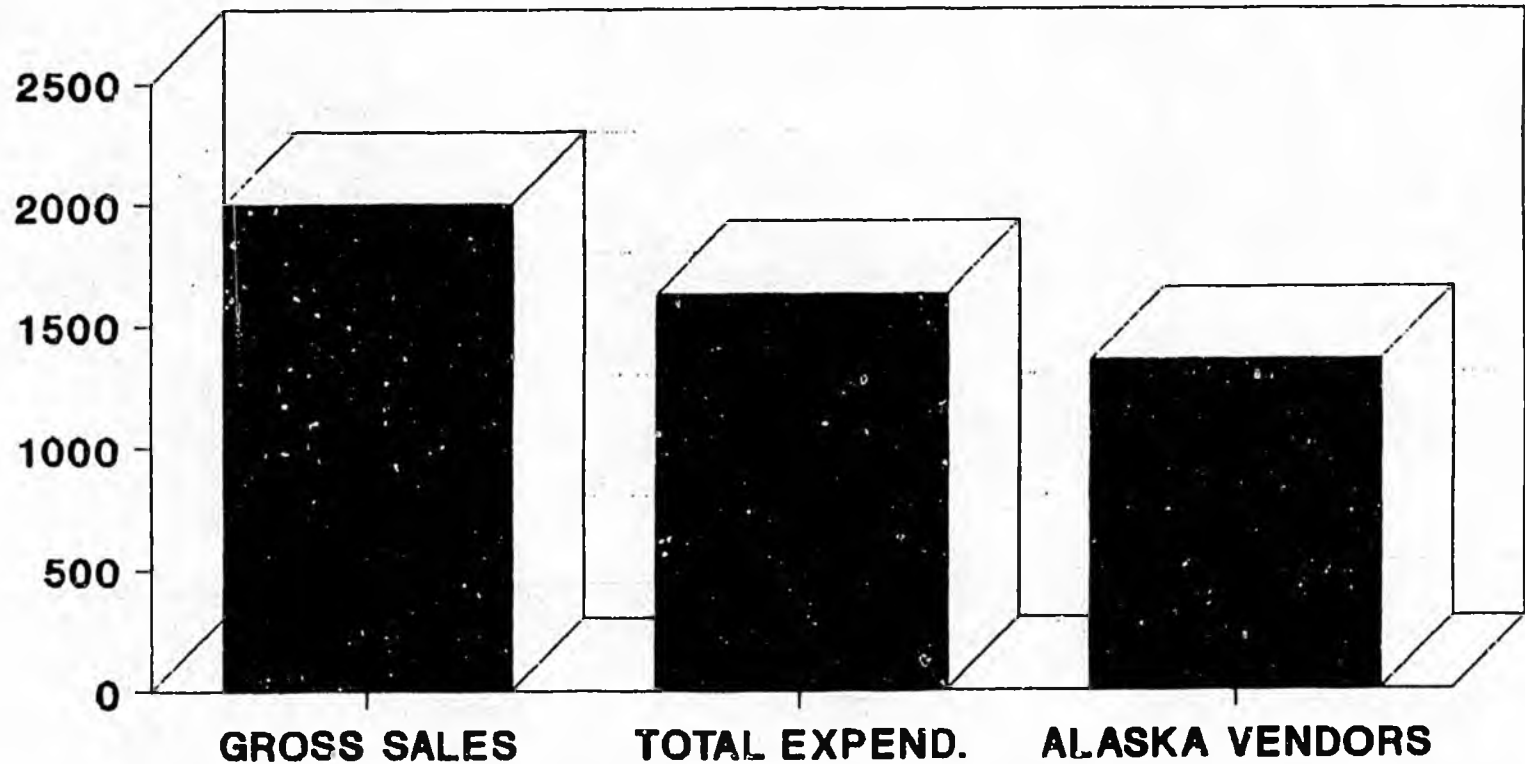
CORRECTIONAL INDUSTRIES

Annual Sales



In Thousands

CORRECTIONAL INDUSTRIES FY 90 SALES



262 ALASKAN VENDORS USED
OR
83% OF ALL
PURCHASES

■ ACI ACTIVITY

IN THOUSANDS

ALASKA CORRECTIONAL INDUSTRIES PROGRAM

COMMISSION MEMBERS

GOVERNMENT MEMBERS:

Millet Keller, Commissioner
Department of Administration
P.O. Box C, MS 0200, Juneau, Alaska 99811
Juneau Office: 465-2200

Lloyd Hanes, Commissioner
Department of Corrections
P.O. Box T, Juneau, Alaska 99811-2000
Juneau Office: 465-3376
Anch. Office: 561-4426

LABOR REPRESENTATIVES:

James Carroll
Ironworker's Union
315 5th Ave., Fairbanks, Alaska 99701
Fbx. Office: 456-6960

AnnaBell Stevens
Laundry & Dry Cleaning Local 333
825 E. 8th Ave., Anchorage, Alaska 99501
Anch. Office: 279-1124

BUSINESS REPRESENTATIVE:

Roger Lewis
635 Main Street, Juneau, Alaska 99801
Juneau Office: 586-1700

AGRICULTURAL REPRESENTATIVE:

Joan Koponen
710 Chena Ridge, Fairbanks, Alaska 99709
Fbx. Office: 479-6782

PUBLIC REPRESENTATIVE:

Calvin Williams
P.O. Box 200332, Anchorage, Alaska 99520
Anch. Office: 786-8585

EX-OFFENDER REPRESENTATIVE:

James L. Hesson
601 West Willoughby, Juneau, Alaska 99801
Juneau Office: 463-5577

December 19, 1990

STATE OF ALASKA
1991 LEGISLATIVE SESSION

BILL NO. H.B. 166

Revision Date: _____ Department Affected: Corrections

Title: "An Act continuing the corr. industries program; and...effective date" BRU: _____

Component: _____

Sponsor: _____

Requestor: Governor COMPONENT SERIAL NO.

--	--	--	--

Expenditures/Revenues: (Thousands of Dollars)

OPERATING	FY 92	FY 93	FY 94	FY 95	FY 96	FY 97
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----	-----	-----

REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----	-----	-----

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

Estimate of current year impact: _____

ANALYSIS: (Attach a separate page if necessary.)

Prepared By: Tom Sutton, Director *TS 3/22/91* Phone: (907)465-3376

Division: Administrative Services Date: 03-22-91

Approved by Commissioner: _____

Agency: Department of Corrections Date: 03-22-91

Distribution (by preparer): Legislative Finance, Legislative Sponsor, Requestor, OMB, & Impacted Agency(ies).

THE FOLLOWING DOCUMENT MAY NOT FILM
LEGIBLY BECAUSE OF THE POOR QUALITY OF THE
ORIGINAL

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*****
*
* DELIVER TO: LHSCHES
*
* ORIGINAL
* SENT: 03/26/91 TIME: 09:55
* FROM: LIUCLAI
* SUBJECT: 91-03-126;FS,BLOOD ETC.,3-26
* PRINT DATE: 03/26/91 TIME: 11:18
*
*****

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SUBJECT LINE TO READ: TC NO.; FLNFS;SHORT SUBJECT;DATE

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TNC NO: 91-03-126
DATE: 03-26-91
SPONSOR: H HESS
SUBJECT: HCR 16, SCR 17, HB 211, HB 43, HB 163
MODERATOR: LANI
SITE: ANCHORAGE

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FINAL STATS

TO TESTIFY

NAME\ REPRESENTING	ADDRESS	PHONE	BILL NO.
1. ANNABELL STEVENS	2906 W 30TH	279-1124	HB 166
2. DALE GOODLOE	BLOOD BANK OF AK.	563-3110	SCR17,HB211

Interim Pres. AK Cads + Moms

3. GARY MAXWELL	2225 ARCTIC BLVD.	274-7358	HB 43
4. ROLAND GOWER, MD	2841 DEBARR #41	279-3564	SCR 17, HB211

TO OBSERVE:

NAME\ REPRESENTING	ADDRESS	PHONE	BILL NO.
1. VICKIE MONINSKI	15720 SOUTHPARK LP.	346-1460	SCR17,HB211
2. TED MONINSKI	BOX 102776	346-1460	
3. GEOFF FEILER	4128 WRIGHT ST,	561-0083	SCR17,HB211
4. LINDA WEBBER, PH D	1227 W 9TH, #200	276-4916	

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TESTIFIED: 3
UNABLE: 1 (ROLAND GOWER, MD)
OBSERVED: 4
TOTAL: 8

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STARTING TIME: 7:30 A.M. ENDING TIME: 10:00 A.M.

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Alaska State Legislature

House of Representatives

COMMITTEE ON HEALTH, EDUCATION
AND SOCIAL SERVICES

DATE: *March 26, 1991*

PLACE: Capitol Room 106

SUBJECT OF MEETING:

~~HB 166~~ *Extend Correctional Industries Program*

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?	WHAT SUBJECT/ WHICH BILL?
✓ WALLY ROMAN	Dept of Corrections	Box T Juneau, Alaska		586-6489	465-3376	(Y) N	HB/66
✓ Ted Quinn	Capital Office Supply	223 Seward St. Juneau	99801		586-2830	(Y) N	HB/66
✓ Charles Campbell	Standing Compliance monitor "Clear y"	3020 Douglas Hwy Juneau, AK 99801		586-5793		(Y) N	HB 166
✓ JOE POSEN	Juneau Chamber of Commerce	124 W 5 th St Juneau		6-6420		(Y) N	HB 166
✓ ROGER W. LEWIS	Correctional Industries Commission	635 Main St. Juneau	99801	586-6898	586-1700	(Y) N	HB 166
						Y N	
						Y N	
						Y N	
						Y N	
						Y N	
						Y N	



Alaska State Legislature

House of Representatives

COMMITTEE ON HEALTH, EDUCATION
AND SOCIAL SERVICES

SUBJECT OF MEETING:

DATE:

PLACE: Capitol Room 106

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?	WHAT SUBJECT/ WHICH BILL?
SHERRIE GOLL	AK WOMEN'S LOBBY	P.O. BOX 22156 Jno	99802		463-6744	Y <input type="radio"/> N <input checked="" type="radio"/>	IN SUPPORT OF HR 27
BEVERLY FLETCHER	AK NETWORK ON DV/SA	130 SEWARD ST. # 301	99802		586-3050	Y <input type="radio"/> N <input checked="" type="radio"/>	IN SUPPORT OF HR 27
V. JOE POOR	JUNEAU CHAMBER OF COMMERCE	124 W 5 TH ST	99801		6-6420	Y <input checked="" type="radio"/> N <input type="radio"/>	HB 166
✓ Resa Terrel	NFIB	9159 Skywood - JUNEAU	99801		9-4278	Y <input checked="" type="radio"/> N <input type="radio"/>	HB 166
Ted Quinn / Terry Quinn	CAPITAL OFFICE SUPPLY	223 Seward Street JUNEAU	99801		586-2830	Y <input checked="" type="radio"/> N <input type="radio"/>	HB 166
						Y <input type="radio"/> N <input type="radio"/>	
						Y <input type="radio"/> N <input type="radio"/>	
						Y <input type="radio"/> N <input type="radio"/>	
						Y <input type="radio"/> N <input type="radio"/>	
						Y <input type="radio"/> N <input type="radio"/>	
						Y <input type="radio"/> N <input type="radio"/>	



Alaska State Legislature

House of Representatives

COMMITTEE ON HEALTH, EDUCATION
AND SOCIAL SERVICES

SUBJECT OF MEETING:
HB166 EXTEND CORRECTIONAL INDUSTRIES PROGRAM

DATE: March 25, 1991

PLACE: Capitol Room 106

NAME	REPRESENTING	BUSINESS/PERSONAL MAILING ADDRESS	ZIP	(H) PHONE	(W) PHONE	DO YOU WANT TO TESTIFY?		WHAT SUBJECT/ WHICH BILL?
WALLY ROMAN	Dept of Corrections	Box T Juneau		586-6489	465-3376	Y	N	HB 166
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	
						Y	N	

HB

173

STATE OF ALASKA

WALTER J. HICKEL, GOVERNOR

DEPT. OF HEALTH AND SOCIAL SERVICES

P.O. BOX H 01 A
JUNEAU, ALASKA 99811-0001
PHONE: (907) 465-3037

DIVISION OF ADMINISTRATIVE SERVICES

February 28, 1991.

FACILITIES SECTION

Honorable Paul Fuhs, Mayor
City of Unalaska
P.O. Box 89
Unalaska, Alaska 99685

RE: Unalaska Health Care Facility

Dear Mayor Fuhs,

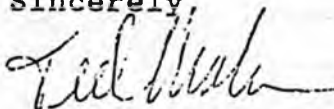
I write to support state contribution of capital funds to replace the current Unalaska Health Care Facility. I understand that the city of Unalaska has requested the state fund to match local and private funds.

To support construction costs the need to replace and expand the clinic is very real and pressing. Beyond meeting basic and emergency health and medical care needs in the community, the clinic provides an essential service that attracts the fishing industry and fishing fleets on shore to add to the Alaskan economy. As a primary health care provider, the clinic is directed at meeting immediate needs and, as necessary, to assist transport of patients to more acute or hospital settings.

I believe this combination of basic health care and economic interests holds very real promise for the state and should be encouraged, and, as appropriate, replicated in other developing areas of the state. For these reasons, I believe it important the state indicate its support and matches the industry and community funds already raised.

This project may in part, be a candidate for Governor's Hickel local capital community match program just announced. Please let me or Newton Chase know if we can be of further assistance.

Sincerely,



Theodore Mala, MD, MPH, Commissioner
Dept. of Health & Social Services

cc: Newton Chase, Fac. Sec. Chief
Shelby Stastny, Director, OMB

facmgmt\leg\unakhlth.mem

House of Representatives

While in Session:
Box V
Juneau, AK 99811
(907)465-4942

P.O. Box 47001
Pedro Bay, Alaska 99647
(907)850-2208



Member:
Finance Committee

Finance
Subcommittee Chair:
Courts
Department of Public Safety

Finance
Subcommittee Member:
Department of Fish and Game

Rep. George Jacko, Jr.

MEMORANDUM

TO: Representative Pat Carney, Co-Chair
Representative Georgianna Lincoln, Co-Chair
House Health, Education, & Social Services Committee

FROM: Representative *George* Jacko, Jr.

DATE: March 5, 1991

SUBJECT: Scheduling of House Bill 173

Please schedule HB 173, "An Act making an appropriation for a grant to the City of Unalaska for the Unalaska Health Care Clinic facility; and providing for an effective date," in your committee during the week of March, 19-22, 1991. If possible, I would prefer the bill to be scheduled on Wednesday, March 20th. The delegation from the City of Unalaska will be in Juneau, and they wish to testify.

This bill appropriates \$3,000,000 towards the planning, design, and construction of the Unalaska Health Care Clinic facility. The total project is expected to cost \$4,400,000. The local contribution is \$1,400,000. The City of Unalaska will provide the land and site development for the building, and private industry/Iliuliuk Family & Health Services will provide medical equipment and the interior equipment to be used in the building.

The Iliuliuk Clinic currently sees an average of 34 patients per day in a 3075 square-foot facility. It services three main populations; residents and onshore processors, the large transient "floating" population of foreign and domestic fleets, and Nikolski residents. The clinic also serves as a referral and stabilization center for residents of Akutan. The Commissioner of the Department of Health and Social Services reviewed the clinic in 1989, and characterized it as follows: "Although well maintained, the facility is dated and few improvements have been made since its construction (1972). It is too small to handle the number of visits, hold adequate supplies, or to appropriately accommodate visiting specialists, and limits the potential advantages of co-locating community services."

Utilization of the clinic has increased dramatically as the population and the fishing fleets have swelled. Volumes have grown from an average of

DISTRICT 26: AKUTAN, ALEKNAGIK, ATKA, F
PASS, IGIUGIG, ILIAMNA, KING COVE, KING:
NEW STUYAHOK, NIKOLSKI, NONDALTON, P
SAND POINT, SOUTH NAKNEK

I, DUTCH HARBOR, EGEKIK, EKUK, EKWOK, FALSE
IOKOTAK, NAKNEK, NELSON LAGOON, NEWHALEN,
RTH, PORT HEIDEN, PORT MOLLER, PORTAGE CREEK,
WIN HILLS, UGASHIK, UNALASKA

Sponsor Statement

185 visits per month in Fiscal Year 1988 to 742 visits per month in Fiscal Year 1989, an increase of 400%. Approximately 73,000 people went through Unalaska/Dutch Harbor in 1990, and over 10,000 sought medical treatment at the Unalaska clinic. Of the 10,000 visits, over 1,000 were emergencies. The fishing industry, with its high injury and accident rates, makes its foremost impact upon health care services.

In a letter to Mayor Paul Fuhs of Unalaska dated February 28, 1991, Commissioner Mala of the Department of Health and Social Services stated he supports State contribution of capital funds to replace the current Unalaska Health Care Facility.

Thank you for any consideration you may give to scheduling HB 173.

EXECUTIVE SUMMARY

UNALASKA HEALTH CARE FACILITY PROJECT

PURPOSE: *to develop a health care facility and services to meet the changing needs of our community for a clinic*

GOAL: *new clinic to be opened by 11/7/92*

Executive Summary

**A NEW HEALTH CARE CLINIC FACILITY FOR UNALASKA
PROJECT SUMMARY**

INTRODUCTION:

The City of Unalaska has experienced tremendous growth in the last three years which has overwhelmed the small village clinic. The clinic was designed for a small community of between 400 to 500 people. In addition to the 3,000 local residents, there are now over 20,000 people in the surrounding communities and fishing fleets which use the clinic.

THE NEED:

Approximately 73,000 people went through Unalaska/Dutch Harbor in 1990 and over 10,000 individuals sought medical treatment at the Unalaska clinic. Of the 10,000 visits over 1,000 were emergencies. Due to the fish processing and fishing fleet activities, industrial accidents are quite common which require stabilization and medivac into Anchorage.

The Iliuliuk Family and Health Services, Inc., a non-profit agency, is currently seeing an average of 34 patients per day (total patients 10,700 in 1990) in a 3,075 square foot facility which the Commissioner of Health and Social Services reviewed in August of 1989, and characterized as following:

"Although well maintained, the facility is dated and few improvements have been made since its construction (1972). It is too small to handle the number of visits, hold adequate supplies, or to appropriately accommodate visiting specialists and limits the potential advantages of co-locating community services."

There are currently 234 students in grades K-12 enrolled in the Unalaska City Schools with an additional 34 children enrolled in preschool.

The dramatic growth in population and the resulting demand for clinic services is graphically shown as follows:

<u>Year</u>	<u>Pop.</u>	<u>Clinic Visits/Emergencies</u>	<u>Airport Traffic</u>
1987	1,354	6,491 / 491	32,122 passengers
1988	1,908	6,651 / 818	53,350 passengers
1989	2,265	8,231 / 1,017	61,228 passengers
1990	2,899	10,716 / 1,034	73,000 (estimate)
1991	3,075	11,500	80,000 (estimate)
1992	3,754	13,168	85,000 (estimate)
1993	3,942	14,043	90,000 (estimate)

PROPOSAL FOR FUNDING PARTNERSHIP:

The City proposes to construct and operate a health care clinic facility. The City and local industry will provide grants and

funds to match \$3 million request for state funds. The local private non-profit corporation which currently operates the existing clinic will continue to operate the facility.

This project is based on a PARTNERSHIP with:

- * State Government
- * Local City Government
- * Private Industry

Each partner allocating their resources to the best use:

- * State Government provides for the capital construction of the building
- * Local City Government provides the land and site development for the building
- * Private Industry/IFHS provides medical equipment and the interior equipment to be used in the building

PROJECT COST AND FUNDING BREAKDOWN:

The project is expected to cost \$4,400,000 as follows:

Site Development	\$60,000
Construction	2,660,000
Medical Equipment	600,000
Non-Medical Furnishings & Equipment	45,000
Overhead costs @ 20% of above	673,000
Project Contingency @ 5% of above	202,000
Administrative Overhead	<u>160,000</u>
Total Estimated Project Cost	\$4,400,000*

FUNDING BREAKDOWN:

Local Contribution	\$1,400,000
State Contribution	<u>3,000,000</u>
Total Costs	\$4,400,000

ITEMS OF INFORMATION:

* In addition to the local/private contributions, the City of Unalaska has donated 2.5 acres of land valued at \$980,000 and will pay \$520,000 for site preparation and utilities. Total project cost including City contribution is \$5,900,000.

Private contributions of \$75,000 have been collected and there have been tentative commitments for the balance. The City's contribution of \$231,000 for architecture and engineering will reduce the private contribution requirements. Vigorous fund raising continues.

The original feasibility study outlined a 13,300 square foot facility, this figure is NET square feet. With additional architectural input, the square footage has been revised to 17,475 GROSS square feet which includes space for circulation, stairways, and interior and exterior walls. The first floor would encompass general clinic area, emergency services, laboratory, x-ray,

pharmacy, etc.

For 19 years, the Iliuliuk Clinic, a non-profit agency, has been committed to providing on-going medical care to Unalaska/Dutch Harbor through boom/bust cycles in an ever changing economy.

The membership of the local Chamber of Commerce has donated funds and issued a resolution in support of the project.

Residents feel strongly that a new facility will allow expansion of medical services which are sorely needed for the community.

FINANCE COMMITTEE REPORT

(7)

Date Referred: February 27, 1991

FURTHER REFERRALS:

Finance

Date of Committee Action: 3/27/91

The HEALTH, EDUCATION AND SOCIAL SERVICES Committee considered:

HB 173

HOUSE BILL NO. 173

APPROP: UNALASKA HEALTH CARE FACILITY

"An Act making an appropriation for a grant to the City of Unalaska for the Unalaska Health Care Clinic facility; and providing for an effective date."

RECOMMENDATIONS:

be replaced with _____ the same title
 a new title

have attached amendments(s)

do pass

do not pass

no recommendations

individual recommendations

additional referral to the _____ Committee

ADOPTS: _____ letter of Intent

ATTACHES NEW FISCAL NOTE(S): _____ (Dept)

APPROVES PREVIOUS: _____ (Dept/Date)

fiscal impact _____

fiscal note(s) _____

zero fiscal note _____

zero fiscal note(s) _____

SIGNING <u>DO</u> PASS	DP	OTHER RECOMMENDATIONS	DNP	NR	AM
<i>Cheri Davis</i>	✓				
<i>J. F. Gonzales</i>	✓	(GONZALES)			
<i>Scott Carney</i>	✓	(CARNEY)			
<i>Betty Davis</i>	✓				
<i>Mary Miller</i>	✓				
<i>Lincoln</i>	✓	(LINCOLN)			

[Signature]
 CO-CHAIRMAN'S SIGNATURE

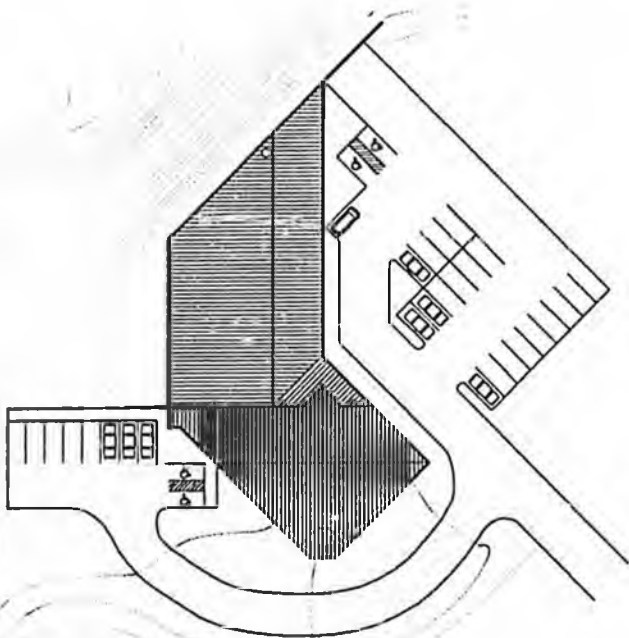
**Unalaska
Health
Care
Facility**

Unalaska Health Care Facility



SITE

The Health Care Facility is located on a steeply sloping site on the west end of a larger parcel of land scheduled for additional future development. The site slopes to the south and east from a hill rising 100 feet behind the building. This dramatic backdrop was a key influence on the siting and architectural expression of the facility. A series of naturally occurring plateaus suggested a building nestled into the hillside with vehicle access to each of two floors.



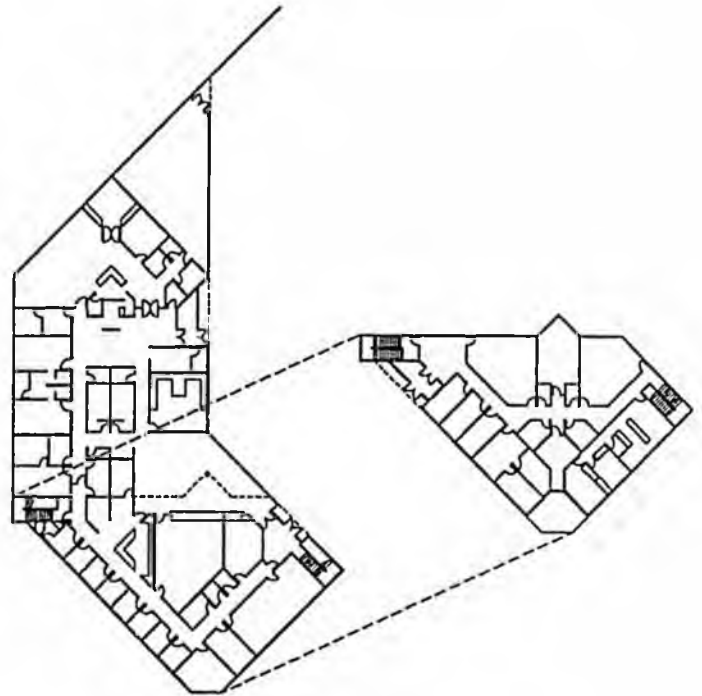
DESIGN CONCEPTS AND BUILDING ORGANIZATION

The building is basically arranged in two floors with clinic and emergency services on the first level and additional support and office space above. Each has an independent entrance, however stairs connect the two floors internally.

The first floor is organized with emergency facilities to the north and clinic spaces to the south. Shared activities such as laboratory, X-ray and storage are located between the emergency and clinic areas.

Emergency Facilities

The emergency area is divided into reception/waiting and treatment separated by the nurse station. The treatment areas including treatment stations, major trauma room and holding bed room are pivotally located around the nurse station for optimum visual supervision. The medication room is located within the nurse station for ready access and security. The waiting area serves the laboratory and X-ray in addition to emergency. A separate building entrance accommodates ambulance and walk-in emergency patients.



X-ray and Laboratory

Two X-ray procedure rooms are provided with mobile and fixed equipment respectively. Mobile X-ray equipment can be wheeled to trauma rooms when needed. The laboratory includes a specimen collection area with pass-through capability.

Clinic

The clinic features a waiting area for 37 people including an area for children, reception, pharmacy, exam rooms, physical therapy, industrial medicine, offices and support functions. A nurse station is centrally located near waiting, exam rooms, and reception for records transfer. One exam room is located for access from emergency to handle eye and ENT patients. A separate clinic entrance is provided which also allows access to the pharmacy after hours.

Second Floor

The second floor includes office spaces which function apart from the clinic and ER. These include the Aleutian/Pribilof Islands Association, the Alaska Family and Youth Services, dental offices, and an optometry office. Additional support spaces for the Health Care Facility include an apartment for visiting physicians, a break room and lockers for staff and a large conference room. The second floor has a separate entrance with vehicle access and parking.

Daylight and Views

As mentioned in the site description above, the building is nestled into the side of the hill. Since this somewhat reduces the available exterior wall for windows, an effort has been made to prioritize spaces needing daylight and view to the exterior.

The west side of the first floor is essentially below grade due to the site slope. Rooms not requiring windows such as emergency, x-ray, storage and exam are located along this periphery. Clinic waiting, administrative offices, physical therapy and the laboratory desire daylight and are located on grade to the east. Clerestory or overhead daylighting is anticipated in the ER waiting area.

Spaces located on the second floor are well situated for daylight and view.

Handicapped Provisions

It is the intent of this project to provide handicapped accessibility throughout all required areas, to meet accessibility codes in addition to the standards of good practice in medical planning for health care facilities.

The Unalaska Health Care Facility will be a functionally up to date medical program constructed of durable materials and will provide years of service. The building will create an inviting and pleasant atmosphere for patients and medical staff alike.

BACKGROUND

The design presented in these documents is the result of a programming and design effort by Iliuliuk Family & Health Services staff and physicians, Professional Growth Systems, Inc. and ECI/Hyer, Architects. The building program developed by PGS titled "Feasibility Study of a New Comprehensive Health Care Facility for Unalaska", describes the history, need and requirements for this project. Minor program modifications were incorporated subsequent to that document.