

ALASKA LEGISLATURE COMMITTEE FILES 1991-1992 8672  
6797 HOUSE HEALTH EDUCATION & SOCIAL SERVICES

Addendum B (cont.)

- B. These meetings should be held in the areas concerned. We have expertise here.
- B. The whole concept of the CRC disturbs me. Why does society have to pay for the criminal?
- B. There are too many things to pay taxes for already--NO MORE!
- B. Could be done by mail and save money.
- B. A budget should be established for travel only
- B. Have local meetings
- B. If developed correctly--they can fund their own conferences. Why do you always rely on state \$? Get creative!
- B. Use 1 or 2 area representatives nominated from an area group, ie. southwest Ak to statewide meeting (to cut cost)
- B. Each neighborhood has it's own unique setting.
- B. Info sharing is possible by other methods such as teleconf, phone, reports, questionnaires.
- B. Teleconference
- B. I don't see the value. Those that wish to serve will do the need study if provided with information.
- B. Teleconference statewide, after local discussions.
- B. Save a buck.
- B. Only board representatives.
- B. I don't quite see why this would be necessary.
- B. State judicial district meeting with delegate-representative conference.
- B. How could you apply "bush" needs with those in the MOA?
- B. I'd rather see travel money spent on local workshops for board members. Each region has substantially different needs.
- B. Every inmate is different and must be treated different.
- B. Spend, Spend, Spend--Who is behind this!
- N. Maybe--if the agenda includes genuine specific concerns--not "just another meeting"
- N. Review of policy is needed. State wide conference may not be the way.
- N. If necessary
- N. Not necessarily--a report or newsletter might do as well; periodic meetings where those interested might attend at their cost.
- N. Maybe, this should not conflict with various jobs the board members are employed at.
- N. Only if there is significant need and/or major expert available/good program.
- N. possibly 1xyr. Use audio and visual aids as other occupations do.
- N. I said I didn't see having community advisory boards unless there are no stable community organizations and leaders.
- N. Maybe regional meetings.
- N. would district meetings be sufficient?

Addendum B (cont.)

N. I'm no sure on this one--I would tend to disagree if the object here is to reduce the level of state financial costs--this might be considered an unnecessary cost.

12. Are you in any way associated with any individual, group or organization that has an interest in CRC policies or the Department of Corrections?

- A. Ak. Sentencing Commission
- A. Advisory Board North Star Center
- A. To restore funding for social rehabilitation center
- A. Employed by CRC
- A. A board member of Mothers Against Drunk Driving
- A. Sitka Alliance for the Mentally Ill
- A. AMI (alcohol rehab)
- A. I am a member of the Allvest Advisory BD.
- A. Legislature
- A. Chaplain--Ketchikan Cor.
- A. Volunteer, religious counselor @ state jail for 27 years (30 hours a week)
- A. Long time prison ministry volunteer, former substance abuse counselor at AMCC, I have informal "halfway house" and have had many pre-sentence and post release roommates.
- A. Job training in safety and health.
- A. I am a law abiding christian concerned voting citizen with a desire to be a part of a free society governed by the people for the people.
- A. I am a clergyman who visits YKCC in Bethel.
- A. Protestant Chaplain for LCCC.
- A. Member of Board of Directors, Gastineau Human Services.
- A. Volunteer through the Chaplain's office (2 yrs) at LCCC. Sponsor at Glacier Manor former on call workers at Glacier Manor.
- A. State Chaplaincy Program
- A. Contact Chaplain with DOC (Mat-Su Pre-trial)
- A. Chaplain, Church Pastor
- A. I hold worship services once a month at the Kenai facility.
- A. I know and have worked with people in DOC and CRC.
- A. I was when in the Senate eight years, but mostly with CAB's. I was on a committee to visit the Palmer Adult Corrections. Hiland Corrections and McLaughlin facilities in 1976. We met monthly and discussed possible improvements in the operation of these facilities.
- A. Exec. Director Victims for Justice
- A. Volunteer Chaplain and prison match coordinator at Palmer C.C.
- A. Alaska Alliance for the mentally ill board of directors
- A. I am a citizen of the state, that our worthless judicial system seems to be above.
- A. Commissioner on the Correctional Industries Commission

Addendum B (cont.)

- A. staff of non-profit corporation the clientele of which has DOC background (the majority)
- A. Victims for Justice
- A. Glennwood picks up trash in Chugach State Park. I administer that program for State Park.
- A. Son-in-law is guard in Palmer.
- A. Only as a friend of a family who has asked for CRC for one of theirs.
- A. As downtown Community Council President I participate with Community Advisory Boards.
- A. I conduct church services on Saturdays at Cook Inlet Pre-trial
- A. Northern Lts. Intertribal PowWow Club. We go into the jails in Alaska to help unite via spiritual unity through culture/traditions.
- A. Acquainted w/a family that was reunited due to the father's placement in a CRC.
- A. Municipal employee, muni of Anchorage
- A. Defense attorney
- A. Resident and Voter of Alaska
- A. Older Alaskan's Commission. Seniors need protection
- A. Son has been an inmate/family were victims
- A. As a citizen I have an interest, but I have no friends in the business. I know the woman in charge of our local facility's program because I've acted as a contact for our neighborhood and the ACS.
- A. The state of Ak. and the people in it all have an interest! The C.S. Board in my community would be specifically interested if a CRC was proposed.
- A. Employee of DOC for 23 years
- A. My niece and her husband are incarcerated in another state. I think both would be good candidates for halfway houses.
- A. Remote, we have a tenant who is a Probation Officer.
- A. Doing architectural planning for DOC
- A. Alaska Mental Health Board
- A. You have an employee who is family friend of ours.
- A. Member of the Alaska Bar Association
- A. I have a son who is in jail
- A. relative works under state trooper.
- A. I have a son who has been incarcerated and who lived in a CRC for 4+ weeks.
- A. A friend of mine is incarcerated at HMCC.
- A. My son is employed by State of Alaska DOC.
- A. Hilltop Youth, Inc. (non-profit) uses community service for projects. A. I deliver life skills training at COOK Inlet Pretrial.
- A. Alaska Jaycees
- A. Victims for Justice
- A. Concerned Citizen--early release is not safe or cost effective for the community.

Addendum B (cont.)

- A. Mayor's panel on youth violence; Chamber Crime Commission, Youth Crime Prevention Education Committee.
- B. From a religious organization we are glad to see the contract taken away from the previous group due to the lack of religious freedom allowed the inmates.
- B. Past work release counselor in Oregon
- B. I used to be a court clerk for the State of Alaska.
- B. But I believe st. corrections needs, no, desperately needs to brave follow up with Mcl. releases.
- B. Parent of murdered child - 1976 - perpetrator never brought to justice.
- N. Only in monitoring some health care needs.

**ADDITIONAL COMMENTS:**

- Of course we are very interested and concerned for inmate and ex-inmates support and in programs to help them to integrate into civilian life again.
- I don't believe that CRC's have been shown to be effective in dealing with prisoners reintegration into the community. Keep them in prison!
- **KEEP THE COST DOWN.**
- We think about doing things for public violators requiring facilities, eg, housing, heat, health care food, guidance care and security; but we forget our many poor people who through their misfortune have no housing, heat, health care, clothing that's adequate.
- I've had a day to think about your questionnaire and I have one last comment I'd like to drive home. The pre-trial Intervention program was cancelled in the late 80's. Before state money (and time) is spent on the CRC program, I would strongly suggest that a detailed unbiased analysis be done on the performance of the Intervention program. I'm glad to see Corrections spending the time to solicit comments on the CRC. I hope that their focus on this issue does not obscure their vision on the longer picture, ie. our responsibility to our fellow human beings to see that they are given a fair chance to compete in society and a fair chance to recover should they fail.
- Remember that this is merely a study and you have no idea who the people are who are answering your survey. How long one has lived in Alaska or how old is that person and whether he or she falls into a particular category does not necessitate that this is a viable study. My sincere philosophy is that we need to be harsher on violent criminals and drug users. In territorial days an undesirable criminal was given a "blue ticket" back from whence he came to the Outside.
- Our community council area already has Charter North, North Care, a home for Hope Cottage residents and perhaps others. Perhaps it's time for areas in South Anchorage and Hillside to share Anchorage Community responsibilities.

COMMUNITY RESIDENTIAL CENTERS FY91 TOTALS

	CORDOVA CENTER	NORTHSTAR CENTER	TUNDRA CENTER	GLENNWOOD CENTER	GLACIER MANOR
1. REFERRALS					
A. FURLOUGH (ACCEPTED)	86	147	60	16	50
B. FURLOUGH (REJECTED)	0	1	0	0	0
C. PROBATION/PAROLE (ACCEPTED)	79	10	46	12	22
D. PROBATION/PAROLE (REJECTED)	2	0	0	0	0
2. ADMISSIONS					
A. FURLOUGH	75	144	59	12	50
B. PROBATION/PAROLE	80	10	46	10	22
C. CONFINED MISDEMEANANTS	1062	777	7	624	5
D. DESIGNATED RESTITUTION	0	1	1	876	0
3. CURRENTLY					
A. TOTAL RESIDENTS	734	465	114	564	257
B. CONFINED	247	268	0	126	1
C. EMPLOYED	346	172	102	228	75
C. ENROLLED SCHOOL/TRAINING	67	20	14	9	2
4. EARNINGS COLLECTED					
A. SUBSISTENCE DEDUCTIONS	\$93,228.64	\$69,822.60	\$20,688.92	\$49,301.35	\$39,768.38
B. RESTITUTION PAID	\$1,355.00	\$112.50	\$0.00	\$5,132.61	\$320.00
5. U.A.'s					
A. POSITIVE	7	27	10	5	9
B. NEGATIVE	1032	1041	475	261	154
6. INCIDENT REPORTS					
A. MAJOR INFRACTION	25	1	7	16	2
B. HIGH MODERATE	17	41	3	24	25
C. LOW MODERATE	42	54	14	36	6
D. MINOR	57	72	6	47	0
E. HOUSE RULES	5	24	19	8	90
F. INFORMATION	119	186	15	24	0
7. TERMINATIONS					
A. COMPLETION OF PROGRAM	1141	886	105	1419	70
FURLOUGH	69	127	58	10	54
PROBATION/PAROLE	44	7	39	2	9
CONFINED MISDEMEANANTS	1028	751	4	597	7
DESIGNATED RESTITUTION	0	1	4	810	0
B. PROGRAM VIOLATIONS	26	32	9	44	8
FURLOUGH	7	17	5	3	5
PROBATION/PAROLE	14	3	4	2	3
CONFINED MISDEMEANANTS	5	12	0	6	0
DESIGNATED RESTITUTION	0	0	0	33	0
C. ADMINISTRATIVE REMOVALS	30	17	6	25	2
FURLOUGH	3	9	0	0	1
PROBATION/PAROLE	8	1	6	0	1
CONFINED MISDEMEANANTS	19	7	0	6	0
DESIGNATED RESTITUTION	0	0	0	11	0
8. NUMBER OF WALKAWAYS	19	0	1	4	0
9. # OF RESIDENTS (1ST OF MONTH)	731	458	114	579	124
10. # OF RESIDENTS (LAST OF MONTH)	759	445	109	570	117
11. TOTAL NUMBER OF BED DAYS	23918	17557	3535	19651	6384
12. BED DAYS CONTRACTED	32835	20980	7300	25950	7662
13. % OCCUPANCY	72.84%	83.68%	48.42%	76.11%	83.32%

ATTACHMENT C













ATTACHMENT D  
 STATE OF ALASKA  
 Department of Corrections  
 Adult Probation/Parole  
 110 Trading Bay, Suite 190  
 Kenai, AK 99611

MEMORANDUM

TO: Ken Brown  
 Superintendent  
 Wildwood Correctional Center

FROM: Susan J. Ford  
 Probation Officer III  
 Kenai

DATE: November 6, 1991

RE: Task Force Data on  
 Sex Offenders

\*\*\*\*\*

COMMUNITY CORRECTIONS SEX OFFENDER STATISTICS

<u>City</u>	<u># in SOT</u>	<u># not in SOT</u>	<u># successfully completed</u>	<u># who would be in SOT if approved provider available</u>
Ketchikan	7	8 (3 no treatment order)	0	8
Juneau	28	16	13	4
Sitka	0	9	0	3
Kodiak	12 (all non-approved providers)	3	1	15
Dillingham	0	17	0	17
Kenai	11 (9 non-approved providers)	8	7	13
Palmer	21	0	3	0
Anchorage	150	14 (8 no treatment order)	22	3
Bethel	0	80 (41 no treatment order)	1	10/00
Barrow	0	14	0	14
Nome	0	33	4	17
Kotzebue	14 (all non-approved providers)	0	0	0
Fairbanks	20	58 (13 no treatment order)	19	N/A
<b>TOTAL:</b>	<u>281</u>	<u>238</u>	<u>70</u>	<u>152</u>

Ken Brown  
Memorandum  
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To better understand the numbers presented above it is important to recognize that Department of Corrections approved sex offender treatment providers are only available in the communities of Ketchikan, Juneau, Kenai, Anchorage and Fairbanks. In Kenai the approved provider has an eight month waiting list. A new sex offender treatment group is just getting underway on a trial basis.

In other areas of the state, as well as communities with DOC approved providers, probation and parole officers are utilizing the services of non-approved DOC mental health providers to provide some level of treatment to their sex offenders. Thus, the category entitled "# of sex offenders in treatment" reflects a mixture of both approved and non-approved treatment providers.

The statistics provided by the Palmer and Anchorage offices are incomplete. Palmer had an employee on extended maternity leave and did not report the sex offender statistics from her caseload. The Anchorage office had only 50% of their probation officers respond to the questionnaire. However, Probation Officers Lee Jones and Ron Travis carry a specialized caseload of sex offenders. Lee believes there are only 20 to 30 additional sex offenders who are not included in their statistics.

Another factor which should be taken into account when reviewing the statistics is that a percentage of the sex offenders on probation and parole have no order for sex offender treatment. For instance, in Bethel there are 60 sex offenders on supervision but only 19 have orders to be in treatment. In some areas of the state individual probation officers are not enforcing Court or Parole Board orders for sex offender treatment because of a conflict with their own personal philosophies, i.e., they don't believe sex offender treatment is effective or that sex offenders can be "cured."

The Fairbanks Probation Office completed a study of their sex offenders under community supervision in May, 1991. Of the 56 sex offenders not in treatment, 13 had no Court or Parole Order for treatment, 10 were treatment complete per a DOC approved provider, 7 had not been referred to treatment by the P.O., 6 had received the maximum treatment benefit according to a DOC approved treatment provider, 4 it was unclear why they weren't in treatment, 3 had completed one year of DOC funded community sex offender treatment and did not continue, 2 dropped out of treatment with no revocation action, 2 were on a waiting list for treatment, 2 were pending revocation action for non-compliance, 2 were treatment complete per non-DOC approved treatment providers, 2 were assessed as not in need of treatment per a DOC approved provider, 1 received the maximum benefit per a non-DOC approved provider, 1 was assessed as not in need of treatment per a non-DOC approved provider, and 1 was assessed to be too severely brain damaged to be in treatment.

Ken Brown  
Memorandum  
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In summary, it is clear that in those areas where there is no DOC approved sex offender treatment offered, probation officers and judges are not requiring/ordering treatment at the same rate it is being required/ordered in those communities with DOC approved treatment. A large percentage of the sex offenders on probation and parole are residing in those communities where there is no approved sex offender treatment or no treatment at all. It would appear there is a need for more sex offender treatment providers in the village and bush areas where so many of the offenders reside. The utilization of community mental health centers as providers for sex offender treatment would appear to be a recommendation that this task force might want to seriously consider.

cc: Bonnie Majak, FCC  
Hubert Nelson, WCC  
Susan Jannusch, ACO  
Jim Pagels, HMCC  
Paul Turner  
Dan Carrothers, LCCC  
Art Schmidt, PCC  
Peggy Brockman, SCCC

Overview

Dept. of

Education

1-29-92

STATE OF ALASKA  
THE LEGISLATURE

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800

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Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

1/27/92 Senate Finance

DEPARTMENT OF EDUCATION

FY93 OVERVIEW

HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES

JANUARY 29, 1992

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## Department of Education Functions

Statutes governing operation of the Department of Education are included within AS 14, 23, 43 and 44.

### Duties of the Department (AS 14.07.020)

- \* Exercise general supervision over public schools  
Study conditions/needs of the schools and adopt or recommend plans for improvement
- \* Provide advisory/consultative services to public school personnel
- \* Prescribe by regulation a minimum course of study
- \* Provide services to children in detention facilities
- \* Supervise pre-elementary schools receiving state or federal funds
- \* Provide elementary and secondary correspondence study programs
- \* Provide educational opportunities in vocational education and training, and basic education for individuals over 16
- \* Administer grants awarded under certain programs
- \* Establish school bus driver training and bus inspection programs

### Additional statutory responsibilities include:

- \* Teacher Certification
- \* Administration of grants to school districts
  - Foundation
  - Tuition
  - Pupil Transportation
  - School Construction (Debt Retirement & Capital Account)
- \* Vocational Education
- \* Vocational Rehabilitation
- \* State Museums
- \* State Library
- \* Mt. Edgecumbe
- \* Alaska Vocational Technical Center (AVTEC)
- \* State Archives and Records Management
- \* State Correspondence Study

Alaska Department of  
Education

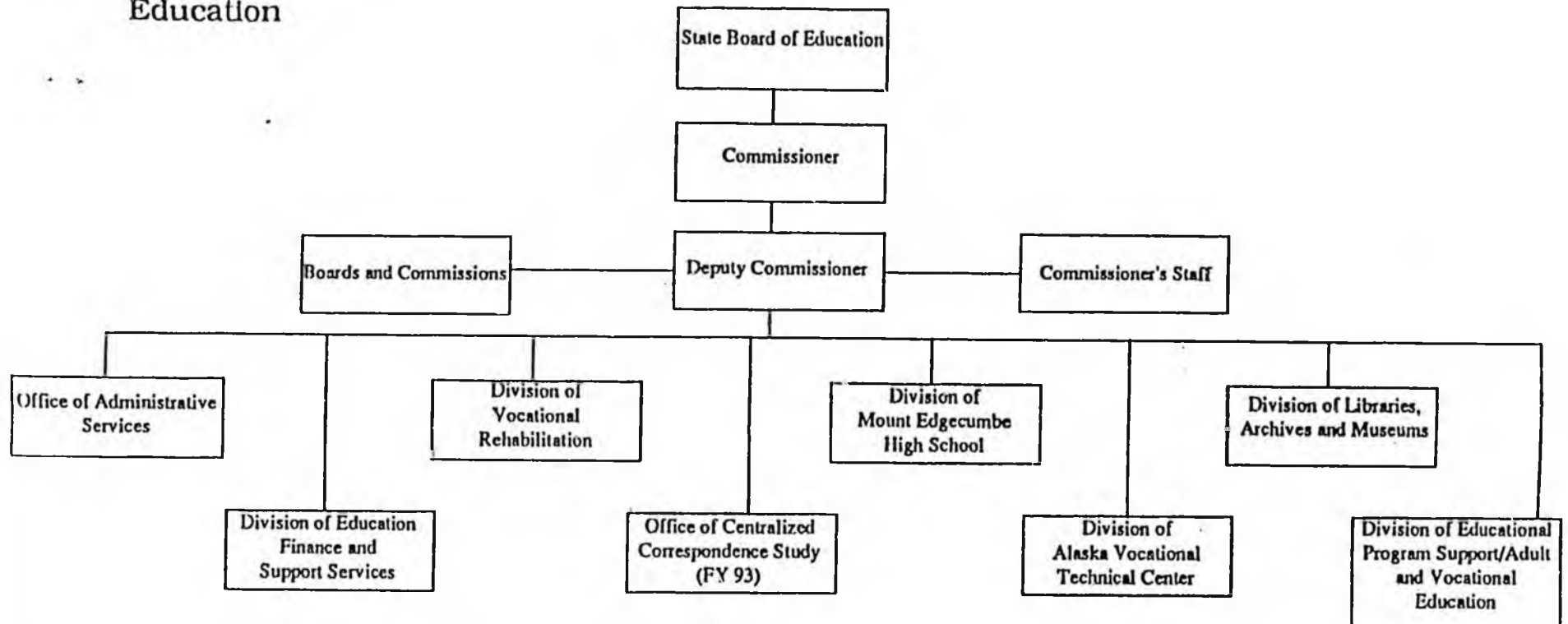
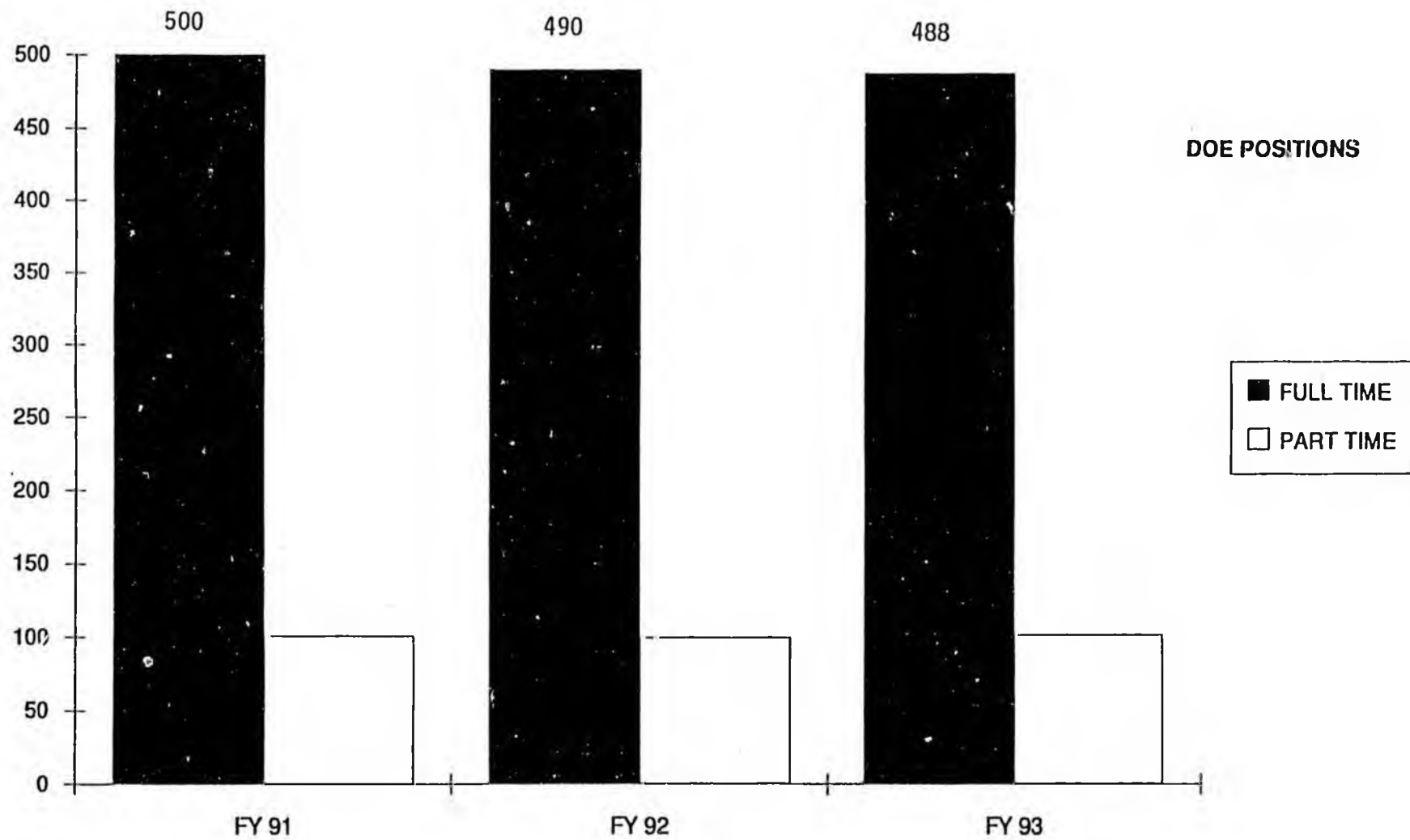


Chart 1



## Budget Synopsis

The Department's proposed FY93 budget totals \$858.2 million, an increase of \$24.3 million over FY92 authorized.

This includes:   \$607.5 million General Fund  
                  \$ 74.9 million Federal  
                  \$175.8 million Other

General Funds are used to support the following:

- \* 96.0% of DOE budget flows through as support for public education
- \* 1.2% of the budget is allocated to Mt. Edgecumbe and Alaska Vocational Technical Center in Seward
- \* 2.2% is allocated to departmental operations (administrative and support functions)
- \* .6% is allocated to Boards and Commissions (Arts Council, K-12 Licensing Standards/PTPC and Postsecondary Education Commission)

## Highlights of Governor's Proposed Budget

	GF	Other
* Alaska 2000	\$ 2,300.0	
* Foundation increase	\$10,024.3*	
* PL81-874 Legal Counsel	\$ 200.0	
* Mt. Edgecumbe new dormitory	\$ 448.0	
* 5% COLA	\$ 681.8	\$ 654.5
* increase in Fed. Grants	\$ 4,662.0	
* K-12 student lunch Fed. increase		\$ 3,100.0
* AVTEC contracts to 11 months (\$	175.1)	

\* School Debt Reimbursement reduction (\$ 1,382.9)\*\*

\* The original projection of 2% student population growth equated to \$10,024.3. This projection was necessary at the beginning of the budget process and was developed prior to the October count from the school districts. Revised calculations of full funding indicate \$22,357.6 will be required in addition to the Governor's requested GF increment of \$10,024.3, and \$810.0 in Public School Funds, for an increase of \$33,191.9 over FY92 authorized. The Office of Management and Budget has been apprised of this situation.

\*\* Please note fund source change from General Fund to the Alaska Debt Retirement Fund enacted by CH 96, SLA 91, Sections 168 and 171.

## Significant Program Changes

\* The Educational Program Support (EPS) division has been reorganized and now includes the Office of Adult and Vocational Education. In addition, the Centralized Correspondence Study Component has been transferred to its own BRU.

\* Mt. Edgecumbe Boarding School. The new dormitory is scheduled to come online during the summer of 1992 with an increase of 40-48 students.

\* Refocus staff and programs to the development and support of AK 2000

## FY92 Supplementals

Foundation: \$19,067.8

## FY93 Budget Amendments

Additional District Support: HB 5, CH5, Sec 1, appropriated \$2,131.2 in general funds for single site school districts operating expenses for FY92. The department in conjunction with OMB considered deleting these funds as a one-time-item in the FY93 budget, or rolling the total into the foundation program to partially offset the \$22,357.6 shortfall. A decision will be made on this issue before the February 26, budget amendment deadline. In addition, \$372.6 was appropriated by SCS CSHB 15 (Fin) am S, CH 96, Sec. 131, for the same purpose, which is not included in the department's FY93 budget.

## Capital Budget

The top six Departmental projects are as follows:

1) Completion of Mt. Edgecumbe Dormitory Construction	\$ 545.0
2) Regional Boarding School Design and Planning	\$ 850.0
3) Library Materials, Equipment and Furniture	\$ 300.0
4) School District Electronic Networking	\$2,250.0
5) Micrographics Lab Ventilation	\$ 77.7

**A REVIEW**

**THE ALASKA SCHOOL FOUNDATION FUNDING  
PROGRAM**

**JANUARY 1992**

**ALASKA'S PUBLIC SCHOOL FOUNDATION PROGRAM, AS 14.17** enables the state to meet fiscal equalization criteria outlined in the federal PL-874 law, commonly known as the "disparity test." Alaska must meet the guidelines in order to utilize approximately \$33 million in PL-874 funds within the state foundation plan as general revenues.

**PL 81-874 DISPARITY TEST** - The federal PL-874 disparity test measures the disparity in local school district expenditures. The test takes into consideration designated state and local revenues. Under guidelines of the disparity test, the range of revenues may not vary more than 25 percent between the school district that raises the lowest amount of revenue per instructional unit and the school district that raises the greatest amount. Since federal regulations allow states to eliminate five percent of the weighted

instructional units at the top of the scale and five percent at the bottom, Alaska eliminates both of its oil rich school districts, Valdez and North Slope Borough, which contribute considerably more than 25 percent beyond the lowest amount. Since REAAs are not authorized to raise local taxes, five percent of the units at the bottom of the scale can be from any REAA. The disparity test uses \$60,000 per instructional unit as the base.

**THE FOUNDATION PROGRAM** is based on the "instructional unit" method of funding.

**THE DEFINITIONS** printed on page 2, when used with the two mathematical formulas below and the numerical data on page 4, provide for understanding the foundation law.



**THE FORMULA USED TO CALCULATE BASIC NEED:**

$$\text{BASIC NEED} = (\text{INSTRUCTIONAL UNITS}) \times (\text{AREA COST DIFFERENTIAL}) \times (\$60,000)$$

**THE FORMULA USED TO CALCULATE STATE FOUNDATION AID:**

$$\text{STATE FOUNDATION AID} = (\text{BASIC NEED}) - (\text{LOCAL EFFORT}) - (90\% \text{ ELIGIBLE PL-874})$$

# TERMS AND CONCEPTS:

**ADM (AVERAGE DAILY MEMBERSHIP)** - The average of the number of students enrolled in a school district or specific school program (vocational education, bilingual education, special education) over a specified fall or spring report period. The more students a district has in Average Daily Membership, the more funding it receives through the foundation program.

**AREA COST DIFFERENTIAL** - A factor multiplied by a school district's instructional units to adjust for costs - primarily personnel costs - in various school districts. Factors vary between 1.0 and 1.46, depending usually on remoteness of the district.

**BASIC NEED** - An amount of money determined by multiplying the area cost differential by the number of a school district's allowable instructional units times the instructional unit value, set annually by the legislature. The foundation program sets the instructional unit value at \$60,000. (See page 4, column A)

**INSTRUCTIONAL UNIT** - A number represented by a group of students identified by grade levels and whether the students are enrolled in vocational, special or bilingual education programs.

**INSTRUCTIONAL UNIT VALUE** - The amount under the new foundation formula is \$60,000 per instructional unit. That amount was established by the regulation when the law was passed.

**PL-874** - Federal Law PL-874, impact aid to education, provides federal funds to school districts for children of parents living and/or working on federal property as an "in lieu of local tax" revenue. Under the foundation program 90 percent of each school district's eligible PL-874 receipts is subtracted from the district's basic need. (See page 4, column E)

**REQUIRED LOCAL EFFORT** - Under the law, city and borough school districts are required to contribute the lesser amount of:

- (1) the equivalent of funds generated by a four mill tax levy based on the full and true value of the taxable real and personal property in the school district in the second preceding year; or
- (2) 35 percent of a school district's basic need for the preceding school year.

In addition to the required local effort school districts are allowed to contribute the greater of an equivalent of 2.0 mills or \$13,800 per adjusted unit to hold disparities in funding per instructional unit among school districts to no more than 25 percent. The amount of local effort, either in the 4 mill equivalent or 35 percent basic need, is subtracted from a school district's basic need. Since Regional Education Attendance Areas do not have authority to collect taxes, there is no deduction for the local contribution portion of basic need in these districts. (See page 4, column B)

**STATE FOUNDATION AID** - The amount of state money school districts are entitled to receive under the Public School Foundation Program, after local and federal shares are deducted. (See page 4, column F)

## OTHER ISSUES:

**CENTRALIZED CORRESPONDENCE SCHOOL** - The law provides a formula for computing funds for the state Centralized Correspondence School. Instructional units are computed under the same formula used by elementary schools with more than 200 students and multiplied by 0.65.

**DECLINING ENROLLMENT** - The law contains language that protects districts from losing more than 10 percent of the prior year's K-12 instructional units.

**DISTRIBUTION PROCEDURES** - The Department of Education will make payment of foundation aid through monthly payments to school districts. The payments for the first nine months of each fiscal year will be based on actual instructional units for the prior school year. Payments for the last three months will be adjusted by current year instructional units. Any overpayments or underpayments made during the first nine months will be adjusted in the final three payments of the fiscal year. The first counting period will be during a 20-day period ending on the fourth Friday in each October. An optional 20-day count period ending the second Friday of February may be used to calculate foundation funding, if the February counting period yields more instructional units.

**FUND BALANCE LIMITATION** - The law prohibits districts from accumulating an unreserved fund balance of more than 10 percent of their operating expenditures and other uses for the year. The Department of Education must deduct the amount exceeding 10 percent from a school district's succeeding year's foundation entitlement.

**FULL AND TRUE VALUE** - The Department of Community and Regional Affairs will determine the full value of the taxable real and personal property in each city and borough school district for the purpose of calculating a school district's required local effort.

**GATHERING/ REPORTING STUDENT DATA** - The statute requires districts to report to the Department of Education by October 15 of each school year an estimate of its student population for the next school year. The Department of Education will use the estimates to determine the amount of state foundation aid to seek from the Legislature for the following school year.

	A	B	C	D	E	F
	BASIC NEED \$60,000	FY93 REQUIRED LOCAL	ELIGIBLE PL81-874	PL81-874 PERCENTAGE	DEDUCTIBLE PL81-874	PROJECTED FY93 FOUNDATION STATE AID
ADAK	\$4,548,600	\$0	\$2,450,011	100.00%	\$2,205,010	\$2,343,594
ALASKA GATEWAY	4,852,200	0	554,767	100.00%	499,290	4,352.91
ALEUTIAN REGION	735,000	0	109,429	100.00%	98,488	636.51
ALEUTIANS EAST	4,221,600	338,798	0	100.00%	0	3,884.80
ANCHORAGE	218,178,600	41,066,140	241,721	64.72%	140,798	176,971.66
ANNETTE ISLANDS	2,639,400	0	1,607,941	100.00%	1,447,147	1,192.25
BERING STRAIT	17,238,600	0	4,528,741	100.00%	4,075,867	13,162.73
BRISTOL BAY	2,841,600	710,144	325,275	83.68%	244,971	1,886.48
CHATHAM	3,630,000	0	1,016,573	100.00%	914,918	2,715.08
CHUGACH	1,875,600	0	142,989	100.00%	128,690	1,746.91
COPPER RIVER	5,373,000	0	133,787	100.00%	120,408	5,252.59
CORDOVA	2,991,000	595,203	21,858	61.02%	12,004	2,383.79
CRAIG	2,305,200	203,178	37,337	95.26%	32,011	2,070.01
DELTA/GREELY	5,624,400	0	1,010,482	100.00%	909,434	4,714.96
DILLINGHAM	4,434,000	495,388	454,763	65.87%	269,597	3,669.03
FAIRBANKS	75,000,000	12,700,033	106,341	55.08%	52,698	62,247.27
GALENA	1,620,600	79,860	397,839	54.45%	194,961	1,345.77
HAINES	2,727,000	377,711	32,014	44.85%	12,922	2,236.36
HOONAH	1,702,200	91,252	352,370	22.47%	71,260	1,539.68
HYDABURG	1,082,400	22,945	18,308	30.48%	5,022	1,054.43
ITAROD	5,317,800	0	732,493	100.00%	659,244	4,658.55
JUNEAU	26,425,200	5,918,964	30,060	51.80%	14,014	20,482.22
KAKE	1,363,800	67,806	382,708	48.94%	159,757	1,136.23
KASHUNAMUT	2,039,400	0	464,145	100.00%	417,731	1,621.66
KENAI	54,696,600	14,099,527	108,580	54.68%	53,415	40,543.65
KETCHIKAN	13,456,800	3,663,260	12,798	56.80%	6,541	9,786.99
KLAWOCK	1,561,200	47,975	353,125	32.37%	102,876	1,410.34
KODIAK	15,347,400	2,949,874	293,243	86.39%	227,973	12,169.55
KUSPUK	5,556,600	0	498,447	100.00%	448,602	5,107.99
LAKE AND PENNSULA	6,334,200	265,408	1,269,774	43.76%	500,088	5,568.70
LOWER KUSKOKWIM	33,840,000	0	6,108,304	100.00%	5,467,474	28,342.52
LOWER YUKON	14,652,000	0	4,455,801	100.00%	4,010,221	10,641.77
MAT-SU	56,415,600	7,302,396	24,689	40.60%	9,071	49,104.18
NENANA	1,583,400	60,603	5,227	86.31%	4,060	1,518.73
NOME	5,568,600	523,094	58,229	77.67%	40,704	5,004.80
NORTH SLOPE	14,008,800	4,603,410	3,347,795	22.06%	664,871	8,740.71
NORTHWEST ARCTIC	16,641,600	1,491,134	3,486,403	100.00%	3,137,763	12,012.70
PELICAN	617,400	54,604	0	95.78%	0	562.79
PETERSBURG	3,813,000	720,681	18,412	61.98%	10,271	3,082.04
PRIBILOF	1,889,400	0	474,097	100.00%	426,687	1,462.71
RAILBELT	3,170,400	0	22,098	100.00%	19,888	3,150.51
SITKA	8,978,400	1,970,796	226,572	61.12%	124,633	6,882.97
SKAGWAY	1,099,800	252,161	0	51.24%	0	847.63
SOUTHEAST	5,664,600	0	808,844	100.00%	727,960	4,936.64
SOUTHWEST	6,688,800	0	1,468,693	100.00%	1,321,924	5,366.97
ST. MARY'S	1,291,800	17,837	196,918	19.23%	33,908	1,240.05
TANANA	1,217,400	44,982	272,755	42.04%	103,200	1,069.21
UNALASKA	2,430,400	801,150	0	87.32%	0	1,679.25
VALDEZ	4,673,400	1,458,450	39,474	35.49%	12,608	3,202.34
WRANGELL	2,988,200	538,187	2,874	64.51%	1,669	2,446.34
YAKUTAT	1,190,400	86,192	12,908	49.30%	5,726	1,098.48
YUKON FLATS	5,141,400	0	590,000	100.00%	531,000	4,610.40
YUKON/KOYUKUK	6,978,000	0	1,307,498	100.00%	1,176,748	5,801.25
YUPIIT	4,635,000	0	1,067,538	100.00%	960,784	3,674.21

<b>TOTALS</b>	<b>\$700,946,800</b>	<b>\$103,717,117</b>	<b>\$41,662,042</b>		<b>\$32,846,551</b>	<b>\$564,382,132</b>
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BASIC FORMULA  
STATE FOUNDATION AID = (A) - (B) - (E)

STATE CORR. STUDY	\$5,469,360
MT. EDGE CUMBE SCHOOL	\$1,709,384
VALDEZ CONTRACT	\$600,000
4 MILL PHASE-IN (SUBSIDY)	\$0
PL81-874 PASS THRU	\$1,277,192
ESTIMATED PRIOR YEAR ADJUSTMENTS	\$1,500,000
<b>EST. FY93 FOUNDATION ENTITLEMENT</b>	<b>\$574,938,068</b>

ALASKA DEPARTMENT OF EDUCATION  
PROJECTED FY93 STATE PROGRAM ENTITLEMENTS

CORRECTED COPY. VERSION DATED 1-21-92 IS INCORRECT, PLEASE DESTROY.

ALL PROGRAMS ARE BASED UPON THE GOVERNOR'S BUDGET, EXCEPT FOUNDATION. (SEE NOTE 1)

	1	2	3				4			
	FULL ENTITL. FOUNDATION	PUPIL TRANS.	TUITION	CIGARETTE TAX DISTRIB.	DEBT RETIREMENT	COMMUNITY SCHOOLS	HANDICAP. SCHOOLS	YOUTH & DETENTION	BOARDING HOME	PROJ. FY93 TOTALS
ADAK	\$2,343,590	\$166,248	\$0	\$0	\$0	\$2,416	\$0	\$0	\$0	\$2,512,254
ALASKA GATEWAY	4,352,910	374,309	0	0	0	4,673	0	0	0	4,731,892
ALEUTIAN REGION	636,514	0	0	0	0	2,125	0	0	0	638,639
ALEUTIANS EAST	3,884,804	57,838	0	15,205	525,624	3,968	0	0	0	4,487,439
ANCHORAGE	176,971,662	8,189,460	5,942,140	1,079,959	39,201,704	181,569	122,335	365,000	0	232,053,829
ANNETTE ISLANDS	1,192,253	11,486	0	0	0	2,125	0	0	0	1,205,864
BERING STRAIT	13,162,733	33,524	0	0	0	13,897	0	0	0	13,210,154
BRISTOL BAY	1,886,485	154,652	0	12,646	971,544	2,125	0	0	0	3,027,452
CHATHAM	2,715,084	23,271	0	0	0	2,772	0	0	0	2,741,127
CHUGACH	1,746,910	0	0	0	0	2,125	0	0	0	1,749,035
COPPER RIVER	5,252,592	495,818	0	0	0	5,468	0	0	0	5,753,878
CORDOVA	2,373,793	49,877	182,904	17,910	740,461	2,656	0	0	0	3,377,601
CRAIG	2,070,013	5,703	12,123	13,818	0	2,125	0	0	2,731	2,106,513
DELTA/GREELY	4,714,966	611,592	0	0	0	4,953	0	0	0	5,331,511
DILLINGHAM	3,669,035	234,686	14,761	18,541	286,413	3,516	0	0	0	4,226,952
FAIRBANKS	62,247,271	4,712,733	5,564,684	376,266	12,173,770	65,149	111,200	225,000	0	85,476,073
GALENA	1,345,779	33,833	23,417	9,540	187,496	2,125	0	0	0	1,602,190
HAINES	2,236,367	157,468	30,284	17,143	200,866	2,545	0	0	0	2,344,673
HOONAH	1,539,688	11,125	16,444	11,845	0	2,125	0	0	0	1,581,227
HYDABURG	1,054,433	5,094	6,141	8,961	0	2,125	0	0	0	1,076,754
IDITAROD	4,658,556	42,192	0	0	0	4,783	0	0	36,097	4,741,628
JUNEAU	20,492,222	1,135,185	110,541	136,543	7,245,585	22,431	70,622	85,000	0	29,298,129
KAKE	1,136,238	24,575	6,063	10,604	0	2,125	0	0	0	1,179,605
KASHUNAMIUT	1,621,669	3,305	0	0	0	2,125	0	0	0	1,627,099
KENAI	40,543,658	2,956,137	250,930	241,081	23,167,252	41,610	0	0	13,530	67,214,198
KETCHIKAN	9,786,999	643,005	57,328	72,263	4,216,178	10,389	0	0	8,374	14,794,536
KLAWOCK	1,410,349	0	76,287	11,270	0	2,125	0	0	0	1,500,031
KODIAK	12,169,553	514,537	542,855	69,058	2,404,599	13,281	15,010	0	13,865	15,742,758
KUSPUK	5,107,998	76,026	0	0	0	5,369	0	0	0	5,189,393
LAKE AND PENINSULA	5,568,704	59,001	0	17,113	214,075	6,083	0	0	0	5,864,976
LOWER KUSKOKWIM	28,342,526	261,076	0	0	0	29,694	0	125,000	0	28,758,296
LOWER YUKON	10,641,779	17,194	0	0	0	11,270	0	0	0	10,670,243

## ALASKA DEPARTMENT OF EDUCATION

CORRECTED COPY. VERSION DATED 1-21-92 IS INCORRECT, PLEASE DESTROY.

## PROJECTED FY93 STATE PROGRAM ENTITLEMENTS

ALL PROGRAMS ARE BASED UPON THE GOVERNOR'S BUDGET, EXCEPT FOUNDATION. ( SEE NOTE 11 )

	11	12	13				14			
	FULL ENTITL. FOUNDATION	PUPIL TRANS.	TUITION	CIGARETTE TAX DISTRIB.	DEBT RETIREMENT	COMMUNITY SCHOOLS	HANDICAP. SCHOOLS	YOUTH & DETENTION	BOARDING HOME	PROJ. FY93 TOTALS
MAT-SU	49,104,183	5,091,214	59,275	258,297	20,169,701	48,513	163,720	0	0	74,894,903
NENANA	1,518,737	72,515	51,443	10,714	148,022	2,125	0	0	0	1,803,556
NOME	5,004,802	188,911	19,999	25,305	667,155	5,301	0	0	0	5,911,473
NORTH SLOPE	8,740,719	252,667	0	42,383	5,132,619	8,785	0	0	0	14,177,173
NORTHWEST ARCTIC	12,012,703	0	0	46,879	0	12,980	0	0	10,993	12,083,555
PELICAN	562,796	0	0	7,142	0	2,125	0	0	0	572,063
PETERSBURG	3,082,048	118,626	31,092	23,473	796,302	3,197	0	0	0	4,054,738
PRIBILOF	1,462,713	0	0	0	0	2,125	0	0	28,439	1,493,277
RAILBELT	3,150,512	181,919	0	0	0	3,202	0	0	0	3,335,633
SITKA	6,882,972	406,433	42,005	50,452	2,160,900	7,044	133,912	0	0	9,683,718
SKAGWAY	847,639	3,347	0	9,607	0	2,125	0	0	0	862,718
SOUTHEAST	4,936,640	141,319	0	0	0	5,000	0	0	0	5,083,459
SOUTHWEST	5,366,976	63,388	0	0	0	5,353	0	0	40,939	5,476,656
ST. MARY'S	1,240,055	0	0	8,625	0	2,125	0	0	0	1,250,805
TANANA	1,069,218	17,042	38,391	8,488	0	2,125	0	0	0	1,135,264
UNALASKA	1,679,250	118,302	0	13,215	1,294,446	2,125	0	0	0	3,107,338
VALDEZ	3,202,342	277,714	281,762	27,240	4,457,343	3,245	0	0	0	8,249,646
WRANGELL	2,446,344	53,540	6,140	19,154	1,148,981	2,727	0	0	0	3,676,886
YAKUTAT	1,098,482	53,494	52,389	9,260	0	2,125	0	0	0	1,215,750
YUKON FLATS	4,610,400	59,565	0	0	0	5,203	0	0	48,914	4,724,082
YUKON/KOYUKUK	5,801,252	44,904	0	0	0	6,408	0	0	26,118	5,878,682
YUPIIT	3,674,216	0	0	0	0	4,175	0	0	0	3,678,391
OTHER	10,555,936	365,650	459,102	0	0	0	2,460,701	0	0	13,841,389
<b>TOTALS</b>	<b>\$574,938,068</b>	<b>\$28,572,000</b>	<b>\$13,878,500</b>	<b>\$2,700,000</b>	<b>\$127,511,036</b>	<b>\$600,000</b>	<b>\$3,077,500</b>	<b>\$800,000</b>	<b>\$230,000</b>	<b>\$752,307,104</b>

11 OTHER: INCLUDES CCS, MT EDGE CUMBE, VALDEZ CONTRACT AND OTHER ADJUSTMENTS. THE GOVERNOR'S FY93 FOUNDATION FUNDING IS SHORT BY \$22,357,600. OMB MAY SUBMIT A BUDGET AMENDMENT FOR THIS ADDITION.

12 OTHER: INCLUDES CONTRACTS AND INFLATION.

13 OTHER: INCLUDES CONTRACTS FOR HYDER STUDENTS AND VARIOUS SCHOOL BUILDING INSURANCE.

14 OTHER: INCLUDES ALLOCATIONS TO ( SESA ), ( API ), PROVIDENCE HEIGHTS SCHOOL AND ALASKA SCHOOL FOR THE DEAF.

**OPERATIONS AND FORMULA-FUNDED PROGRAMS**

**ALL FUNDS BY BRU AND COMPONENT**

STATE OF ALASKA  
OFFICE OF MANAGEMENT & BUDGET  
DIVISION OF BUDGET REVIEW

DATE: 01/14/92  
TIME: 14:24:43  
PROG: SPLITCUT

AGENCY OPERATIONS & FORMULA-FUNDED PROGRAMS, ALL FUNDS, BY AGENCY, BRU & COMPONENT

AGENCY: Department of Education

BUDGET REQUEST UNIT/COMPONENT	FY91 ACT	FY92 AUTH	FY93 GOV				TOTAL
			--- AGENCY OPERATIONS ---		--- FORMULA PROGRAMS ---		
			GENERAL FUND	OTHER FUNDS	GENERAL FUND	OTHER FUNDS	
<b>K-12 Support</b>							
Foundation Program	526,382.6	541,746.2	0.0	0.0	523,647.5	28,933.0	552,580.5
Additional District Support	0.0	2,131.2	2,131.2	0.0	0.0	0.0	2,131.2
Student Lunch Program	13,814.4	15,000.0	0.0	0.0	0.0	18,100.0	18,100.0
Cigarette Tax Distribution	2,600.0	2,500.0	0.0	0.0	0.0	2,700.0	2,700.0
Tuition Students	13,878.5	13,878.5	0.0	0.0	13,878.5	0.0	13,878.5
Boarding Home Grants	223.2	230.0	0.0	0.0	230.0	0.0	230.0
Youth in Detention	794.9	800.0	0.0	0.0	800.0	0.0	800.0
Schools for the Handicapped	2,772.6	3,077.5	0.0	0.0	2,977.5	100.0	3,077.5
Pupil Transportation	24,737.0	28,572.0	0.0	0.0	28,572.0	0.0	28,572.0
*** BRU Totals ***	585,203.2	607,935.4	2,131.2	0.0	570,105.5	49,833.0	622,069.7
<b>School Debt Reimbursement</b>							
School Debt Reimbursement	116,688.6	128,986.1	0.0	0.0	0.0	127,603.2	127,603.2
*** BRU Totals ***	116,688.6	128,986.1	0.0	0.0	0.0	127,603.2	127,603.2
<b>Education Finance and Support Services</b>							
District Support Services	1,784.3	1,786.2	678.6	1,427.5	0.0	0.0	2,106.1
CIP Overhead and Associated Costs	113.7	537.1	0.0	548.5	0.0	0.0	548.5
Teacher Certification	0.0	589.8	603.7	0.0	0.0	0.0	603.7
*** BRU Totals ***	1,898.0	2,913.1	1,282.3	1,976.0	0.0	0.0	3,258.3
<b>Data Management and Processing</b>							
Data Processing	595.9	0.0	0.0	0.0	0.0	0.0	0.0
Data Management	450.0	0.0	0.0	0.0	0.0	0.0	0.0
*** BRU Totals ***	1,045.9	0.0	0.0	0.0	0.0	0.0	0.0
<b>Education Program Support</b>							
Community Schools	579.0	600.0	0.0	0.0	600.0	0.0	600.0

AGENCY: Department of Education (Cont'd)

BUDGET REQUEST UNIT/COMPONENT	FY91 ACT	FY92 AUTH	FY93 GOV				TOTAL
			--- AGENCY OPERATIONS ---		--- FORMULA PROGRAMS ---		
			GENERAL FUND	OTHER FUNDS	GENERAL FUND	OTHER FUNDS	
Special and Supplemental Services	24,211.8	24,794.6	272.2	29,651.4	0.0	0.0	29,923.6
Basic Education and Instructional Improve	8,246.1	8,753.7	1,710.3	7,674.5	0.0	0.0	9,384.8
Instructional Delivery and Support	5,610.3	0.0	0.0	0.0	0.0	0.0	0.0
Education Special Projects	366.6	301.1	301.1	200.0	0.0	0.0	501.1
Director's Office	689.4	776.2	0.0	0.0	0.0	0.0	0.0
Data Management	0.0	936.9	800.0	121.7	0.0	0.0	921.7
*** BRU Totals ***	39,703.2	36,162.5	3,083.6	37,647.6	600.0	0.0	41,331.2
<b>Adult and Vocational Education</b>							
Adult Basic Education	2,694.3	2,324.6	1,736.8	1,085.0	0.0	0.0	2,821.8
Employment Training Grants	247.8	350.0	0.0	350.0	0.0	0.0	350.0
Federal Vocational Education Grants	3,967.9	4,272.3	0.0	4,272.3	0.0	0.0	4,272.3
Adult and Vocational Education Administra	1,154.9	1,034.1	379.3	672.0	0.0	0.0	1,051.3
Alaska Career Information System	294.5	335.5	215.1	126.7	0.0	0.0	341.8
Rural School Vocational Education Program	200.0	200.0	200.0	0.0	0.0	0.0	200.0
Vocational Education Special Projects	195.7	0.0	0.0	0.0	0.0	0.0	0.0
*** BRU Totals ***	8,755.1	8,516.5	2,531.2	6,506.0	0.0	0.0	9,037.2
<b>Executive Administration</b>							
State Board of Education	98.4	59.9	61.4	21.3	0.0	0.0	82.7
Commissioner's Office	0.0	0.0	659.6	38.5	0.0	0.0	698.1
Executive Administration	623.7	874.1	0.0	0.0	0.0	0.0	0.0
Administrative Services	765.8	1,499.3	1,283.5	497.5	0.0	0.0	1,781.0
Department Overhead Expenses	127.0	110.5	110.5	0.0	0.0	0.0	110.5
*** BRU Totals ***	1,614.9	2,543.8	2,115.0	557.3	0.0	0.0	2,672.3
<b>Educational System Reforms</b>							
Alaska 2000	0.0	0.0	2,300.0	0.0	0.0	0.0	2,300.0
*** BRU Totals ***	0.0	0.0	2,300.0	0.0	0.0	0.0	2,300.0
<b>Correspondence Study-State</b>							
Correspondence Study-State	0.0	4,683.9	142.7	4,656.6	0.0	0.0	4,799.3
*** BRU Totals ***	0.0	4,683.9	142.7	4,656.6	0.0	0.0	4,799.3
<b>K-12 Licensing Standards</b>							
Licensing and Standards	0.0	0.0	35.1	0.0	0.0	0.0	35.1

AGENCY: Department of Education (Cont'd)

BUDGET REQUEST UNIT/COMPONENT	FY91 ACT	FY92 AUTH	FY93 GOV				TOTAL
			--- AGENCY OPERATIONS ---		--- FORMULA PROGRAMS ---		
			GENERAL FUND	OTHER FUNDS	GENERAL FUND	OTHER FUNDS	
*** BRU Totals ***	0.0	0.0	35.1	0.0	0.0	0.0	35.1
<b>Commissions and Boards</b>							
Professional Teaching Practices	183.6	35.0	0.0	0.0	0.0	0.0	0.0
Alaska State Council on the Arts	1,960.2	1,869.5	1,194.5	675.0	0.0	0.0	1,869.5
*** BRU Totals ***	2,143.8	1,904.5	1,194.5	675.0	0.0	0.0	1,869.5
<b>Kotzebue Technical Center</b>							
Kotzebue Technical Center Operations Gran	965.7	914.5	914.5	0.0	0.0	0.0	914.5
*** BRU Totals ***	965.7	914.5	914.5	0.0	0.0	0.0	914.5
<b>Alaska Vocational Technical Center</b>							
Alaska Vocational Technical Center Operat	4,801.1	4,878.6	4,728.4	141.1	0.0	0.0	4,869.5
*** BRU Totals ***	4,801.1	4,878.6	4,728.4	141.1	0.0	0.0	4,869.5
<b>Mt. Edgecumbe Boarding School</b>							
Instruction Program	1,616.7	1,605.3	30.6	1,811.3	0.0	0.0	1,841.9
Residential Program	1,872.3	1,944.5	2,390.1	40.0	0.0	0.0	2,430.1
*** BRU Totals ***	3,489.0	3,549.8	2,420.7	1,851.3	0.0	0.0	4,272.0
<b>Vocational Rehabilitation</b>							
Counseling and Placement	4,235.9	4,225.4	1,866.4	3,053.1	0.0	0.0	4,919.5
Federal Training Grant	40.5	41.1	4.1	37.0	0.0	0.0	41.1
Services to Clients	3,509.5	3,832.1	1,570.2	2,769.0	0.0	0.0	4,339.2
Vocational Rehabilitation Administration	1,024.3	1,031.6	445.1	699.2	0.0	0.0	1,144.3
Independent Living Rehabilitation	1,499.8	1,593.3	637.6	1,175.6	0.0	0.0	1,813.2
Specialized Facilities	326.5	155.8	106.7	399.1	0.0	0.0	505.8
Services for the Blind and Deaf	650.5	725.5	353.0	297.5	0.0	0.0	650.5
Disability Determination	1,810.0	2,414.2	0.0	2,496.5	0.0	0.0	2,496.5
Supported Employment	476.6	309.1	0.0	309.1	0.0	0.0	309.1
Assistive Technology	493.8	609.1	0.0	647.1	0.0	0.0	647.1
*** BRU Totals ***	14,067.5	14,937.2	4,983.1	11,883.2	0.0	0.0	16,866.3
<b>Alaska State Museums and Libraries</b>							

AGENCY: Department of Education (Cont'd)

BUDGET REQUEST UNIT/COMPONENT	FY91 ACT	FY92 AUTH	FY93 GOV				TOTAL
			--- AGENCY OPERATIONS ---		--- FORMULA PROGRAMS ---		
			GENERAL FUND	OTHER FUNDS	GENERAL FUND	OTHER FUNDS	
Library Operations	4,975.8	5,340.3	4,068.9	1,165.3	0.0	0.0	5,234.2
Blue Book	54.4	15.1	54.8	0.0	0.0	0.0	54.8
Archives	648.9	710.5	577.0	160.6	0.0	0.0	737.6
*** BRU Totals ***	5,679.1	6,065.9	4,700.7	1,325.9	0.0	0.0	6,026.6
Alaska State Museums							
Museum Operations	1,389.9	1,434.9	1,498.5	0.0	0.0	0.0	1,498.5
Specific Cultural Programs	358.2	179.1	179.1	0.0	0.0	0.0	179.1
*** BRU Totals ***	1,748.1	1,614.0	1,677.6	0.0	0.0	0.0	1,677.6
Alaska Postsecondary Education Commission							
Program Administration	736.9	753.4	0.0	746.6	0.0	0.0	746.6
Student Loan Operations	3,934.2	4,043.9	0.0	4,119.1	0.0	0.0	4,119.1
Western Interstate Commission For Higher	70.3	73.4	73.4	0.0	0.0	0.0	73.4
Western Interstate Commission for Higher	1,159.6	951.1	951.1	0.0	0.0	0.0	951.1
WAMI Medical Education	1,150.6	1,207.5	1,207.5	0.0	0.0	0.0	1,207.5
Federal Student Aid	496.9	505.0	370.0	135.0	0.0	0.0	505.0
Governor's Council on Vocational and Care	139.1	148.8	0.0	148.8	0.0	0.0	148.8
Data and Word Processing	196.5	356.5	0.0	621.7	0.0	0.0	621.7
*** BRU Totals ***	7,884.1	8,039.6	2,602.0	5,771.2	0.0	0.0	8,373.2
Student Loan Corporation							
Student Loan Program	280.6	291.7	0.0	272.3	0.0	0.0	272.3
*** BRU Totals ***	280.6	291.7	0.0	272.3	0.0	0.0	272.3
*** Agency Totals ***	795,967.9	833,937.1	36,842.6	73,263.5	570,705.5	177,436.2	858,247.8
AGENCY FUNDING SUMMARY							
Federal Funds	80,613.1	85,432.7	0.0	56,802.6	0.0	38,824.0	95,626.6
General Fund	691,445.3	594,057.1	36,842.6	0.0	570,705.5	0.0	607,548.1
Other Funds	23,909.5	154,447.3	0.0	16,460.9	0.0	138,612.2	155,073.1

**OPERATING BUDGET FORMULA-FUNDED PROGRAMS**

**ALL FUNDS BY BRU AND COMPONENT**

STATE OF ALASKA  
OFFICE OF MANAGEMENT & BUDGET  
DIVISION OF BUDGET REVIEW

DATE: 01/14/92  
TIME: 14:56:09  
PROG: FLEXCUTD

OPERATING BUDGET FORMULA-FUNDED PROGRAMS, ALL FUNDS, BY AGENCY, BRU & COMPONENT

AGENCY: DEPARTMENT OF EDUCATION

BUDGET REQUEST UNIT/COMPONENT	FY91 ACT	FY92 AUTH	FY93 ADJB	FY93 AGY	FY93 GOV	FY92 AUTH --> FY93 GOV DOLLAR CHNGE	% CHANGE
<b>K-12 SUPPORT</b>							
FOUNDATION PROGRAM	526,382.6	541,746.2	541,746.2	552,580.5	552,580.5	10,834.3	2.0
FOUNDATION SUPPLEMENTAL PRGMS	0.0	0.0	0.0	0.0	0.0	0.0	0.0
STUDENT LUNCH PROGRAM	13,814.4	15,000.0	15,000.0	18,100.0	18,100.0	3,100.0	20.7
CIGARETTE TAX DISTRIBUTION	2,600.0	2,500.0	2,500.0	2,700.0	2,700.0	200.0	8.0
TUITION STUDENTS	13,878.5	13,878.5	13,878.5	13,878.5	13,878.5	0.0	0.0
BOARDING HOME GRANTS	223.2	230.0	230.0	230.0	230.0	0.0	0.0
STATE CONTRACT PROGRAMS	0.0	0.0	0.0	0.0	0.0	0.0	0.0
YOUTH IN DETENTION	794.9	800.0	800.0	800.0	800.0	0.0	0.0
SCHOOLS FOR THE HANDICAPPED	2,772.6	3,077.5	3,077.5	3,077.5	3,077.5	0.0	0.0
TEACHER RETIREMENT STATE MATCH	0.0	0.0	0.0	0.0	0.0	0.0	0.0
PUPIL TRANSPORTATION	24,737.0	28,572.0	28,572.0	28,572.0	28,572.0	0.0	0.0
SECONDARY FORMULA ACCOUNT	0.0	0.0	0.0	0.0	0.0	0.0	0.0
*** BRU TOTALS ***	585,203.2	605,804.2	605,804.2	619,938.5	619,938.5	14,134.3	2.3
<b>SCHOOL DEBT REIMBURSEMENT</b>							
SCHOOL DEBT REIMBURSEMENT	116,688.6	128,986.1	128,986.1	127,603.2	127,603.2	-1,382.9	-1.1
*** BRU TOTALS ***	116,688.6	128,986.1	128,986.1	127,603.2	127,603.2	-1,382.9	-1.1
<b>EDUCATION PROGRAM SUPPORT</b>							
COMMUNITY SCHOOLS	579.0	600.0	600.0	600.0	600.0	0.0	0.0
*** BRU TOTALS ***	579.0	600.0	600.0	600.0	600.0	0.0	0.0
*** AGENCY GRAND TOTALS ***	702,470.8	735,390.3	735,390.3	748,141.7	748,141.7	12,751.4	1.7
<b>AGENCY FUNDING SUMMARY</b>							
FEDERAL FUNDS	34,438.4	35,724.0	35,724.0	38,824.0	38,824.0	3,100.0	8.7
GENERAL FUND	658,417.2	560,681.2	560,681.2	570,705.5	570,705.5	10,024.3	1.8
OTHER FUNDS	9,615.2	138,985.1	138,985.1	138,612.2	138,612.2	-372.9	-0.3

**OPERATING BUDGET NON-FORMULA PROGRAMS**

**ALL FUNDS BY BRU AND COMPONENT**

STATE OF ALASKA  
OFFICE OF MANAGEMENT & BUDGET  
DIVISION OF BUDGET REVIEW

DATE: 01/14/92  
TIME: 15:05:48  
PROG: FLEXCUTD

OPERATING BUDGET NON-FORMULA-FUNDED PROGRAMS, ALL FUNDS, BY AGENCY, BRU & COMPONENT

AGENCY: DEPARTMENT OF EDUCATION

BUDGET REQUEST UNIT/COMPONENT	FY91 ACT	FY92 AUTH	FY93 ADJB	FY93 AGY	FY93 GOV	FY92 AUTH --> FY93 GOV DOLLAR CHNGE	FY93 GOV % CHANGE
<b>K-12 SUPPORT</b>							
ADDITIONAL DISTRICT SUPPORT	0.0	2,131.2	2,131.2	2,131.2	2,131.2	0.0	0.0
*** BRU TOTALS ***	0.0	2,131.2	2,131.2	2,131.2	2,131.2	0.0	0.0
<b>ED FINANCE &amp; SUPPORT SERVICES</b>							
DISTRICT SUPPORT SERVICES	1,784.3	1,786.2	1,821.1	2,106.1	2,106.1	319.9	17.9
CIP OVERHEAD AND ASSOCIATED COSTS	113.7	537.1	548.5	548.5	548.5	11.4	2.1
TEACHER CERTIFICATION	0.0	589.8	603.7	603.7	603.7	13.9	2.4
*** BRU TOTALS ***	1,898.0	2,913.1	2,973.3	3,258.3	3,258.3	345.2	11.8
<b>DATA MANAGEMENT &amp; PROCESSING</b>							
DATA PROCESSING	595.9	0.0	0.0	0.0	0.0	0.0	0.0
DATA MANAGEMENT	450.0	0.0	0.0	0.0	0.0	0.0	0.0
*** BRU TOTALS ***	1,045.9	0.0	0.0	0.0	0.0	0.0	0.0
<b>EDUCATION PROGRAM SUPPORT</b>							
SPECIAL AND SUPPLEMENTAL SERVICES	24,211.8	24,794.6	24,961.6	29,923.6	29,923.6	5,129.0	20.7
BASIC EDUCATION AND INSTRUCTIONAL IMPROVE	8,246.1	8,753.7	9,130.7	9,384.8	9,384.8	631.1	7.2
INSTRUCTIONAL DELIVERY AND SUPPORT	5,610.3	0.0	0.0	0.0	0.0	0.0	0.0
EDUCATION SPECIAL PROJECTS	366.6	301.1	501.1	501.1	501.1	200.0	66.4
DIRECTOR'S OFFICE	689.4	776.2	372.3	0.0	0.0	-776.2	-100.0
DATA MANAGEMENT	0.0	936.9	896.2	921.7	921.7	-15.2	-1.6
*** BRU TOTALS ***	39,124.2	35,562.5	35,861.9	40,731.2	40,731.2	5,168.7	14.5
<b>ADULT AND VOCATIONAL EDUCATION</b>							
ADULT BASIC EDUCATION	2,694.3	2,324.6	2,324.6	2,821.8	2,821.8	497.2	21.4
EMPLOYMENT TRAINING GRANTS	247.8	350.0	350.0	350.0	350.0	0.0	0.0
FEDERAL VOCATIONAL EDUCATION GRANTS	3,967.9	4,272.3	4,272.3	4,272.3	4,272.3	0.0	0.0
ADULT AND VOCATIONAL EDUCATION ADMINISTRA	1,154.9	1,034.1	1,071.9	1,051.3	1,051.3	17.2	1.7
ALASKA CAREER INFORMATION SYSTEM	294.5	335.5	341.8	341.8	341.8	6.3	1.9
RURAL SCHOOL VOCATIONAL EDUCATION PROGRAM	200.0	200.0	200.0	200.0	200.0	0.0	0.0

AGENCY: DEPARTMENT OF EDUCATION (CONT'D)

BUDGET REQUEST UNIT/COMPONENT	FY91 ACT	FY92 AUTH	FY93 ADJB	FY93 AGY	FY93 GOV	FY92 AUTH --> FY93 GOV DOLLAR CHNGE	FY93 GOV % CHANGE
VOCATIONAL EDUCATION SPECIAL PROJECTS	195.7	0.0	0.0	0.0	0.0	0.0	0.0
*** BRU TOTALS ***	8,755.1	8,516.5	8,560.6	9,037.2	9,037.2	520.7	6.1
EXECUTIVE ADMINISTRATION							
STATE BOARD OF EDUCATION	98.4	59.9	71.9	82.7	82.7	22.8	38.1
COMMISSIONER'S OFFICE	0.0	0.0	0.0	698.1	698.1	698.1	100.0
EXECUTIVE ADMINISTRATION	623.7	874.1	698.1	0.0	0.0	-874.1	-100.0
ADMINISTRATIVE SERVICES	765.8	1,499.3	1,637.0	1,781.0	1,781.0	281.7	18.8
DEPARTMENT OVERHEAD EXPENSES	127.0	110.5	110.5	110.5	110.5	0.0	0.0
*** BRU TOTALS ***	1,614.9	2,543.8	2,517.5	2,672.3	2,672.3	128.5	5.1
EDUCATIONAL SYSTEM REFORMS							
ALASKA 2000	0.0	0.0	0.0	2,300.0	2,300.0	2,300.0	100.0
*** BRU TOTALS ***	0.0	0.0	0.0	2,300.0	2,300.0	2,300.0	100.0
CORRESPONDENCE STUDY-STATE							
CORRESPONDENCE STUDY-STATE	0.0	4,683.9	4,799.3	4,799.3	4,799.3	115.4	2.5
*** BRU TOTALS ***	0.0	4,683.9	4,799.3	4,799.3	4,799.3	115.4	2.5
K-12 LICENSING STANDARDS							
LICENSING AND STANDARDS	0.0	0.0	0.0	35.1	35.1	35.1	100.0
*** BRU TOTALS ***	0.0	0.0	0.0	35.1	35.1	35.1	100.0
COMMISSIONS AND BOARDS							
PROFESSIONAL TEACHING PRACTICES	183.6	35.0	35.1	0.0	0.0	-35.0	-100.0
ALASKA STATE COUNCIL ON THE ARTS	1,960.2	1,869.5	1,879.1	1,869.5	1,869.5	0.0	0.0
*** BRU TOTALS ***	2,143.8	1,904.5	1,914.2	1,869.5	1,869.5	-35.0	-1.8
KOTZEBUE TECHNICAL CENTER							
KOTZEBUE TECHNICAL CENTER OPERATIONS GRAN	965.7	914.5	914.5	914.5	914.5	0.0	0.0
*** BRU TOTALS ***	965.7	914.5	914.5	914.5	914.5	0.0	0.0
ALASKA VOCATIONAL TECHNICAL CENTER							
ALASKA VOCATIONAL TECHNICAL CENTER OPERAT	4,801.1	4,878.6	5,044.6	4,869.5	4,869.5	-9.1	-0.2
*** BRU TOTALS ***	4,801.1	4,878.6	5,044.6	4,869.5	4,869.5	-9.1	-0.2
MT. EDGE CUMBE BOARDING SCHOOL							
INSTRUCTION PROGRAM	1,616.7	1,605.3	1,659.9	1,841.9	1,841.9	236.6	14.7

AGENCY: DEPARTMENT OF EDUCATION (CONT'D)

BUDGET REQUEST UNIT/COMPONENT	FY91 ACT	FY92 AUTH	FY93 ADJB	FY93 AGY	FY93 GOV	FY92 AUTH --> FY93 GOV DOLLAR CHNGE	FY93 GOV % CHANGE
RESIDENTIAL PROGRAM	1,872.3	1,944.5	1,982.1	2,430.1	2,430.1	485.6	25.0
PRIVATE AND FEDERAL GRANTS	0.0	0.0	0.0	0.0	0.0	0.0	0.0
*** BRU TOTALS ***	3,489.0	3,549.8	3,642.0	4,272.0	4,272.0	722.2	20.3
VOCATIONAL REHABILITATION							
COUNSELING AND PLACEMENT	4,235.9	4,225.4	4,463.8	4,919.5	4,919.5	694.1	16.4
FEDERAL TRAINING GRANT	40.5	41.1	41.1	41.1	41.1	0.0	0.0
SERVICES TO CLIENTS	3,509.5	3,832.1	3,832.1	4,339.2	4,339.2	507.1	13.2
VOCATIONAL REHABILITATION ADMINISTRATION	1,024.3	1,031.6	1,065.5	1,144.3	1,144.3	122.7	10.9
INDEPENDENT LIVING REHABILITATION	1,499.8	1,593.3	1,597.0	1,813.2	1,813.2	219.9	13.8
SPECIALIZED FACILITIES	326.6	155.8	155.8	505.8	505.8	350.0	224.6
SERVICES FOR THE BLIND AND DEAF	650.5	725.5	650.5	650.5	650.5	-75.0	-10.3
DISABILITY DETERMINATION	1,810.0	2,414.2	2,461.7	2,496.5	2,496.5	82.3	3.4
SUPPORTED EMPLOYMENT	476.6	309.1	309.1	309.1	309.1	0.0	0.0
ASSISTIVE TECHNOLOGY	493.8	609.1	618.1	647.1	647.1	38.0	6.2
*** BRU TOTALS ***	14,067.5	14,937.2	15,194.7	16,866.3	16,866.3	1,929.1	12.9
ALASKA STATE LIBRARY							
LIBRARY OPERATIONS	4,975.8	5,340.3	5,234.2	5,234.2	5,234.2	-106.1	-2.0
BLUE BOOK	54.4	15.1	15.8	54.8	54.8	39.7	262.9
ARCHIVES	648.9	710.5	737.6	737.6	737.6	27.1	3.8
*** BRU TOTALS ***	5,679.1	6,065.9	5,987.6	6,026.6	6,026.6	-39.3	-0.6
ALASKA STATE MUSEUMS							
MUSEUM OPERATIONS	1,389.9	1,434.9	1,476.4	1,498.5	1,498.5	63.6	4.4
SPECIFIC CULTURAL PROGRAMS	358.2	179.1	179.1	179.1	179.1	0.0	0.0
*** BRU TOTALS ***	1,748.1	1,614.0	1,655.5	1,677.6	1,677.6	63.6	3.9
ALASKA POSTSECONDARY EDUCATION COMMISSION							
PROGRAM ADMINISTRATION	736.9	753.4	776.2	746.6	746.6	-6.8	-0.9
STUDENT LOAN OPERATIONS	3,934.2	4,043.9	4,187.7	4,119.1	4,119.1	75.2	1.9
WESTERN INTERSTATE COMMISSION FOR HIGHER	70.3	73.4	73.4	73.4	73.4	0.0	0.0
WESTERN INTERSTATE COMMISSION FOR HIGHER	1,159.6	951.1	951.1	951.1	951.1	0.0	0.0
WAMI MEDICAL EDUCATION	1,150.6	1,207.5	1,207.5	1,207.5	1,207.5	0.0	0.0
FEDERAL STUDENT AID	496.9	505.0	505.0	505.0	505.0	0.0	0.0
GOVERNOR'S COUNCIL ON VOCATIONAL AND CARE	139.1	148.8	153.0	148.8	148.8	0.0	0.0
DATA AND WORD PROCESSING	196.5	356.5	670.7	621.7	621.7	265.2	74.4

AGENCY: DEPARTMENT OF EDUCATION (CONT'D)

BUDGET REQUEST UNIT/COMPONENT	FY91 ACT	FY92 AUTH	FY93 ADJB	FY93 AGY	FY93 GOV	FY92 AUTH --> FY93 GOV DOLLAR CHNGE	FY93 GOV % CHANGE
*** BRU TOTALS ***	7,884.1	8,039.6	8,524.6	8,373.2	8,373.2	333.6	4.1
STUDENT LOAN CORPORATION							
STUDENT LOAN PROGRAM	280.6	291.7	291.7	272.3	272.3	-19.4	-6.7
*** BRU TOTALS ***	280.6	291.7	291.7	272.3	272.3	-19.4	-6.7
*** AGENCY GRAND TOTALS ***	93,497.1	98,546.8	100,013.2	110,106.1	110,106.1	11,559.3	11.7
AGENCY FUNDING SUMMARY							
FEDERAL FUNDS	46,174.7	49,708.7	49,969.3	56,802.6	56,802.6	7,093.9	14.3
GENERAL FUND	33,028.1	33,375.9	33,868.1	36,842.6	36,842.6	3,466.7	10.4
OTHER FUNDS	14,294.3	15,462.2	16,175.8	16,460.9	16,460.9	998.7	6.5

DEPARTMENT OF EDUCATION  
OFFICE OF THE COMMISSIONERGOLDBELT PLACE  
801 WEST 10TH STREET, SUITE 200  
JUNEAU, ALASKA 99801-1894

January 10, 1992

The Honorable Pat Pourchot  
Alaska State Senate  
P.O. V, State Capitol  
Juneau, Alaska 99811

Dear Senator Pourchot:

Thank you for the opportunity to testify before the Senate Finance Committee on October 31, 1991 concerning the status of Impact Aid Funds, as reported by the Anchorage Daily News. At present, there are four issues related to Impact Aid which may have a negative effect on the future receipt of Federal funds and, in a worst case, require refunds of prior dollars received. I will describe them in order as, pass-through, disparity test, Mat-Su case, and Indian Lands.

The State receives about 74 million dollars annually in Impact Aid Funds. Of that amount, approximately 49 million is related to Indian Lands; 18 million is due to on-base military dependents in Anchorage, Fairbanks and Kodiak; and the balance is due to various classifications of federally impacted students throughout the state. As an "equalized state", ( there were 7 in 1989 ) a proportional deduction of 34 million dollars is allowed in calculating annual State Aid to impacted school districts. This results in an equal savings to the general fund.

An issue has been raised by the United States Department of Education, Office of Impact Aid, concerning the State Department of Education's compliance with the "pass-through" of Federal Impact Aid funds received on behalf of on-base military dependent students. The Department is currently working with the Office of Impact Aid, and the Alaska Attorney General's Office to resolve this dispute. From the inception of the program until 1976, the Department was the Impact Aid applicant for Anchorage, Fairbanks, Kodiak, Fort Greely and Adak military dependent students. When the Alaska State Operated Schools ( ASSOS ) were dissolved and individual Regional Education Attendance Areas were formed, Fort Greely and Adak became REAAs, and began filing separate applications for their students. In accordance with Chapter 13 SLA 1975, Anchorage, Fairbanks, and Kodiak military dependent students were not included in an REAA and continued to be claimed by the Department.

Senate Concurrent Resolution NO. 25 stated in part,  
"the State Board of Education and the Department of Education, are respectfully requested to develop appropriate cooperative arrangements, and with the consent of the affected city or borough school district, to require that contracts be entered into under which...schools on the remaining military reservations in the state would be operated...."

Based on the resolution, in April 1975, as an alternative to an REAA, a contract was signed with the Anchorage School District to provide the educational program for Anchorage area on-base students in exchange for state aid, 75% of tuition, and additional reimbursement. The following year a similar contract was signed with the North Star Borough School District. The contracts were funded in part by Impact Aid funds, in lieu of local contributions, and additional general fund support during the transition from ASSOS. These contracts were based on a similar arrangement that had been in place for 20 years for Kodiak military dependent secondary students.

Prior to being re-authorized for 1989-1993, the Impact Aid law was amended to allow a State Education Agency ( in Alaska, the Department of Education ) to continue to apply for Impact Aid funds on behalf of students under one of two conditions. The Department must either directly provide the educational program to the students or pass through all funds received to the serving school districts. The funds provided to each serving district, via the negotiated contracts, which exceed the Foundation Program allocation, are in excess of the amount received from Impact Aid.

Currently, the question concerns approximately 7 million dollars, the difference between the contracted tuition paid to the local districts and the Impact Aid funds received for the Federal Fiscal Year 1990 application. If the dispute is not resolved through an informal process, and it escalates to a hearing, then the entire 20 million dollars received on that application is at risk. In addition, if, as a result of the hearing, the Department is found out of compliance, the Impact Aid Office may determine that no local education agency ( school district ) would be allowed to receive dollars for those specific years. A refund of the total state allocation, about 74 million dollars, may be required for each year ruled out of compliance.

Upon research by the Attorney General's Office and documentation of the existing methodology, it is the AG's opinion and the Department's position, that the current pass through mechanism is in compliance with State and Federal law. Through the joint effort of the USDOE and the Department, this issue may soon be resolved with no fiscal impact.

The second issue is the annual disparity test. In order for the State to deduct a proportional amount of Federal Impact Aid received when distributing State Aid, as calculated by the Foundation Program, it must pass an annual disparity test. In other words, the State must provide an equalized education funding program. The test measures the percentage difference or disparity of the revenue or expenditures based on students or instructional units between the fifth and ninety fifth percentile at the district level. The law allows weighted dollars related to special handicapped and geographic conditions to be ignored in the calculation.

The disparity test prepared for the Alaska Foundation Program is based on revenue, as generated by instructional units rather than by individual students. The revenue per instructional units generated by the property rich districts of North Slope and Valdez are eliminated from the top five percent and because REAA units are all funded at basic need, any of the REAA units can be eliminated from the bottom five percent. The difference between the revenue generated by the remaining instructional units can not exceed 25%. The current funding formula was designed specifically to meet the disparity test, in order to deduct 34 million dollars from State Aid. On paper, the distribution of State Aid

works as intended and passes the test. However, each year one or more districts file an appeal asserting that the program fails to equalize revenues. If a District can prove that the funding formula fails to equalize revenue, the State does not qualify to make the proportional deduction. The State was successful in the FY88 appeal process.

In FY89 and FY90, the North Slope District filed an appeal in an attempt to block the proportional deduction. On March 30, 1990, the USDOE issued approval for the FY89 disparity test determination, subject to certain conditions. Those conditions have been met. Subsequently, on September 26, 1990, the USDOE issued a determination that the FY90 distribution was approved. Currently, the FY89 and FY90 tests are before an administrative law judge in Washington D.C. for final determination. If the State is successful, it most likely will end at that point, with no financial impact. If North Slope prevails, a refund of some, or all, of the amount previously withheld from the districts in distributing FY89 and 90 State Aid may be required. The sum of the two years exceeds 50 million dollars.

The North Slope Borough School District has filed a similar appeal for FY91. The Kashunamiut School District has also filed a challenge, but asserts a different claim. Their opposition is based on the additional appropriations made in FY91 and FY92 to small single site municipal and borough school districts. The District asserts that due to receipt of a greater amount of Impact Aid funds, REAAs were denied supplemental funds, and that such a system constitutes an "off-the-books" system of distributing State Aid which is not authorized by state law. This practice, in Kashunamiut's opinion, is a violation of federal law, which prohibits the deduction of Impact Aid Funds from State Aid.

The third issue is the Mat-Su case filed in the Superior Court, Third Judicial District at Palmer, Alaska on December 16, 1986. The Matanuska-Susitna Borough and School District join June Tull, Kenneth Fallon and Fred Lloyd, as individuals, in suing the State of Alaska, Governor Steve Cowper, Commissioner William Demmert and the State of Alaska Department of Education. The suit challenges both the foundation and school construction funding programs.

The plaintiffs assert that the funding schemes violate the equal protection clause of the state constitution and create unfair discrimination among school districts as follows: (1) the Mat-Su Borough must contribute the equivalent of a four mill property tax levy while (a) Regional Education Attendance Areas are not required to make any local contribution; and (b) other cities and boroughs with greater assessed valuation per student have to contribute the equivalent of a substantially smaller mill levy; and (2) the Mat-Su Borough must contribute property tax revenues to fund educational capital improvements, while no such contribution is required of REAAs. A motion for partial summary judgment was filed by the plaintiffs in December, 1990. The State's opposition to the motion for partial summary judgment and a cross motion for partial summary judgment were filed on June 26, 1991. The plaintiffs' response was submitted August 1, 1991 and both parties agreed that the State would reply by November 15. Oral arguments on the motions for summary judgment were heard in December, 1991. The Court has not rendered a decision.

Although this suit is not directly related to Federal Impact Aid, if the final court decision determines that the funding formula does create unfair discrimination among school districts, the State would fail the disparity test for all years of such formula. Failure of the test may

result in refunding all Impact Aid deducted from State Aid for FY88 and subsequent years. The existing funding formula is in its fifth year and has produced a benefit to the general fund in excess of 150 million dollars of proportional deductions.

The final issue relating to Impact Aid is Indian Lands. Impact Aid is federal assistance provided to local school districts that are affected by the presence of the federal government, either through federal ownership of real property or because a district provides education for children residing on, or whose parents are employed on, federal property. Students whose parents meet both the residence and work-place test ( "3a" student ) generate the highest funding. Impact Aid is provided at a significantly reduced level for students whose parents meet only one of the two tests ( "3b" student). However, in the case of Indian Lands, the residence test is sufficient to place the student in a "3a" category. Any resident on Indian Lands in attendance at a local school generates funding at 125% of the local contribution rate, ( base LCR about \$3,600 ) regardless of the parent's employment status. The State is not allowed to deduct any of the 25% Indian add-on in determining State Aid. Districts with a membership of 20% or more federally impacted students, are defined as "super a" and/or "super b" and receive more funding.

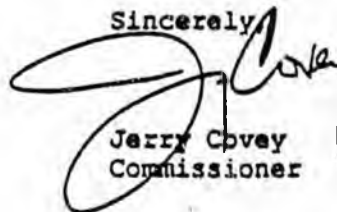
The USDOE, Office of Impact Aid, has announced that effective with the filing of the FY93 application, each district claiming students residing on Indian Lands must attach evidence of the current land title status. Research will require a tremendous commitment of resources at the local level. Some districts may decide the cost isn't worth the benefit. Others may find that the land no longer qualifies as Indian Land. Each parcel that is determined to be ineligible will reduce the entitlement and may cause many districts to lose their "super a" status. This will further reduce their entitlement.

On the average, each dollar of Impact Aid received at the local level reduces the State Aid General Fund obligation by 63 cents. The total deduction applied to FY92 State Aid, as a result of Impact Aid received, was 34 million. Federal Fiscal Year 1993 dollars will effect the State Fiscal Year 1994 distribution of foundation.

These four issues are the major fund disputes known to me at this time. All of these issues are complicated and difficult to present clearly in an abbreviated format. The Department is continuing to research each issue. If you need additional clarification, support documentation or prefer to discuss anything presented, please contact my office.

I apologize for the delay in responding to your initial inquiry. A number of discussions and meetings have taken place with U.S. Department of Education and I had hoped to have some resolution prior to this response.

Sincerely,



Jerry Covey  
Commissioner

cc: Senator Jay Kerttula

# Alaska State Legislature

Sen. Pat Pourchot, Co-Chairman  
Sen. Jay Kerttula, Co-Chairman

Sen. Al Adams  
Sen. Jim Duncan  
Sen. Lyman F. Hoffman  
Sen. Dick Shultz  
Sen. Rick Uehling



P.O. Box V  
State Capitol  
Juneau, Alaska 99811

907-483-3712

## Senate Finance Committee

November 5, 1991

Commissioner Gerald Covey  
Department of Education  
P.O. Box F  
Juneau, AK 99811

Dear Commissioner Covey:

I would like to thank Duane Guiley, Director of Education Finance and Support, for reporting to the Senate Finance Committee on the current situation concerning Federal Impact Funds. It is essential that the committee be kept informed of any potential changes to foundation allocations.

On behalf of the Senate Finance Committee, I would like to request that the Department provide us a one page summary of all current fund disputes, showing the amounts at risk. In addition, could you provide a back-up sheet for each case, which would summarize the issue and clarify what action is being taken by the Department to resolve the dispute.

Thank you for your assistance. Please contact either my Juneau office, 465-3879 or my Anchorage office, 561-7623, should you have any questions.

Sincerely,

A handwritten signature in black ink that reads "Pat".

Senator Pat Pourchot  
Co-Chair, Senate Finance

*Jim,  
PLEASE  
ATTACHED  
DRAFT  
DUNN*

cc: Senator Kerttula

## SENATE CONCURRENT RESOLUTION NO. 11

(SCR 11)

*Be It Resolved* by the Alaska State Legislature that it extends its heartiest congratulations to all participants, officials, and the myriad of other persons who contributed their time and effort to make the event a truly memorable one for all concerned; and be it

*Further Resolved* that the legislature congratulates those persons who were successful in being named to represent the United States in Sweden and wishes them every success.

## SENATE CONCURRENT RESOLUTION NO. 12

(SCR 12)

*Be It Resolved* by the members of the Alaska State Legislature that they lament the loss of their former colleague and one who was a true Alaskan in every sense of the word; and be it

*Further Resolved* that the collective membership of the legislature extends its most sincere and heartfelt condolences to Mrs. Bob Logan.

## SENATE CONCURRENT RESOLUTION NO. 14

(SCR 14 am)

*Be It Resolved* by the Alaska State Legislature that the Governor is respectfully requested to urge the Commissioner of the Department of Health and Social Services to undertake a comprehensive study to determine the feasibility of implementing a computer system in the Department of Health and Social Services, and to make recommendations regarding the use of the system by the department to the Governor and to the First Session of the Ninth State Legislature.

## SENATE CONCURRENT RESOLUTION NO. 24

(SCR 24)

*Be It Resolved* by the Alaska State Legislature that it extends, on behalf of itself and all other Alaskans, its dismay at the loss of one of the state's most loyal and devoted public servants who will be long remembered as truly a "cop's" cop; and be it

*Further Resolved* that the legislature conveys its very best wishes for success to Emery Chappie in all of his future endeavors.

## SENATE CONCURRENT RESOLUTION NO. 25

(HCSOCR 25 am H)

*Be It Resolved* by the Alaska State Legislature that the State Board of Education and the Department of Education, acting through the Commissioner of Education, are respectfully requested to develop appropriate cooperative arrangements, and with the consent of the affected city or borough school district, to require that contracts be

entered into under which (1) schools on Elmendorf Air Force Base and Fort Richardson would be operated by the Greater Anchorage Area School District, (2) schools on Eielson Air Force Base and Fort Wainwright would be operated by the Fairbanks North Star Borough School District, and (3) schools on the remaining military reservations in the state would be operated by contract with a city or borough school district that may exist at present or may be organized in the future, or in some other manner determined educationally and financially sound by the Department of Education under AS 14.14.110; and be it

*Further Resolved* that it is the sense of the Alaska State Legislature that these contracts should provide for: (1) representation for the residents of military reservations advisory to the contracting city or borough school district board; (2) a level of funding comparable to Public School Foundation Act support plus a differential determined by the Department of Education that will assure that no additional tax revenues of a city or borough school district will be required for the operation of schools on the military reservations, and that these districts will be fully compensated for all additional costs incurred; (3) an annual report from the department to the legislature and to the Governor concerning the operation of the military reservation schools; and (4) those other transitional provisions that may be required, including but not limited to, teacher tenure and teacher and administrator salary schedules, and employment and salaries of non-certificated personnel.

#### SENATE CONCURRENT RESOLUTION NO. 26

(SCR 26)

*Be It Resolved* by the Alaska State Legislature that it most sincerely laments the untimely passing of Trooper Dennis F. Cronin but at the same time expresses its most sincere belief that Dennis Cronin will long be remembered by his fellow Alaskans and especially by his fellow officers as one of those rare true-to-life police officers who paid the supreme penalty because he sincerely believed in what he was doing; and be it

*Further Resolved* that the Alaska State Legislature extends its most sincere condolences to his wife, Mrs. Patricia Lee Cronin.

#### SENATE CONCURRENT RESOLUTION NO. 33

(SS SCR 33 and H)

*Be It Resolved* by the Alaska State Legislature that on the occasion of his relinquishment of episcopal duties, the members of this body salute the Rt. Rev. William Jones Gordon Jr., Bishop of the Episcopal Diocese of Alaska, and honor him for his services to Alaskans of every faith, creed and race; with humility and purpose, his leadership inspired us all; it has truly been: "One in the Spirit;" and be it

Overview

Dept. of Health

&

Social Services

1-30-92

STATE OF ALASKA  
THE LEGISLATURE

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800

LEGISLATIVE AFFAIRS AGENCY  
LEGISLATIVE REFERENCE LIBRARY

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

1/31/92 H HESS

4/8/91 H HESS

**STATE OF ALASKA  
DEPARTMENT OF HEALTH AND  
SOCIAL SERVICES**

**IN BRIEF**



**Walter J. Hickel, Governor  
Theodore A. Mala, MD, MPH,  
Commissioner of Health & Social Services  
P.O. Box 110601  
Juneau, Alaska 99811  
(907) 465-3030**

**November 1991**

# STATE OF ALASKA

## DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

WALTER J. HICKEL, GOVERNOR

THEODORE A. MALA, COMMISSIONER

3601 'C' STREET, SUITE 578  
P.O. BOX 240249  
ANCHORAGE, ALASKA 99524-0249  
PHONE: (907)581-4211  
FAX: (907)561-1308

November 30, 1991

Dear Reader:

This publication is designed to give you an overview of the Alaska Department of Health and Social Services and an introduction to the programs and services we offer the people of Alaska.

With seven divisions and an annual budget of more than \$650 million, our department is one of the state's busiest, largest, and most complex. It is our hope that this In Brief booklet will give you a clear picture of how we accomplish our mission of bringing the people of Alaska those health and social services essential to their health and welfare.

Thank you for your interest in the Alaska Department of Health and Social Services. If there is any other information which you feel would be helpful regarding the variety of services we offer, please do not hesitate to contact us.

Sincerely,



Theodore A. Mala, MD, MPH  
Commissioner

**INFORMATION HANDBOOK  
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## **APPENDIX**

**Alaska State Government - How is it Organized?**  
**Brief Department Descriptions**

**DEPARTMENT OF HEALTH AND SOCIAL SERVICES  
OFFICE OF THE COMMISSIONER**

**THE COMMISSIONER**

Theodore A. Mala, MD, MPH, was sworn in as Commissioner of the Department of Health and Social Services on December 3, 1990. His diversified professional experience makes him uniquely qualified as Commissioner of Health and Social Services. Dr. Mala founded and directed the Institute for Circumpolar Health Studies; the Siberian Medical Research Program; and the Magadan (Soviet Far East) Medical Research Program. He has also served as the Secretary General, International Union for Circumpolar Health; Associate Professor of Health Sciences, University of Alaska; Chief of Health Services, Alaska State Division of Corrections; and Special Assistant for Health Affairs, Alaska Federation of Natives.

Dr. Mala holds a Bachelor of Arts in Philosophy with a minor in foreign languages, De Paul University, 1972; and is a graduate of the Autonomous University School of Medicine, Guadalajara, Mexico, 1976. He holds a Master of Public Health from the Harvard School of Public Health, Boston, 1980.

**OFFICE OF THE COMMISSIONER**

The Office of the Commissioner represents the Governor on health and social services issues and provides executive leadership in fulfilling the Governor's goals. The office defines and clarifies policy, has final review authority for Department programs, provides a unified focus for management direction and program coordination among the divisions, and represents the Department in addressing private providers, federal delegations, and the legislature. The Department also works with a number of citizen advisory boards. Their members involve citizens appointed by the Governor for the purpose of advising the Department about policies concerning health and social service programs. The Commissioner of Health and Social Services serves on the following boards: Permanency Planning (State panel), the Public Defense Commission, Emergency Response Commission, Older Alaskans Commission, and Telecommunications.

**Audit** - The Audit Unit conducts fiscal and compliance audits of the State's Medicaid providers (hospitals and nursing homes) and performs audits in compliance with the State's single audit requirement for qualifying Department grantees and contractors who do not fall under the single audit requirement. The Audit Unit provides technical assistance to the administration and to grantees. The Unit also tracks and records single audits performed by outside firms for Department grantees.

**The Office of Hearings and Appeals (OHA)** - is a separate office responsible for conducting impartial administrative hearings on appeals from actions by the Department of Health and Social Services. The Hearing Examiner conducts formal administrative hearings on appeals by health care facilities of rates established by the Medicaid Rate Advisory Commission, and of findings by Audit Unit. These hearings are conducted in accordance with the Alaska Administrative Procedure Act. The Fair Hearing Officer conducts informal fair hearings on appeals by applicants and recipients of actions by the Division of Public Assistance and the Division of Medical Assistance. Fair hearings are conducted in accordance with federal and state regulations. Both types of hearings must comply with constitutional due process standards.

**Medicaid Rate Advisory Commission** - This commission, established under AS 47.07.110, is a five member body appointed by the Governor to set hospital, nursing home, and outpatient clinic rates in Alaskan facilities for Medicaid and General Relief Medical recipients. The commission is comprised of a physician, a hospital administrator, a certified public accountant, a consumer, and a member of the state administration.

**Governor's Council for the Handicapped and Gifted** - This council, established under AS 47.80.030, is composed of 20 members who are appointed by the Governor and who represent persons with handicaps, principal State agencies, and private providers. The federally-mandated council serves as a forum and advocate for coordinated delivery programs for the handicapped and as principal planning agency for development of appropriate services. In FY 88, the council was given the added responsibility of serving as the Interagency Coordinating Council (ICC) under Public Law 99-457 and the governing board of the Special Education Services Board under AS 14.30.

**Alaska Mental Health Board** - This board, established under AS 47.30.661, is composed of 12 members appointed by the Governor. This board assists the department to ensure an integrated and comprehensive mental health system throughout the State.

## DIVISION OF PUBLIC ASSISTANCE

### GENERAL INFORMATION

The Division of Public Assistance (DPA) is responsible for the Administration of the following programs:

1. Aid to Families with Dependent Children (AFDC)
2. Food Stamps
3. Medicaid
4. General Relief Assistance
5. General Relief Medical
6. Energy Assistance
7. Adult Public Assistance
8. Alaska Work Program
9. Permanent Fund Dividend (PFD) Hold Harmless
10. Alaska Longevity Bonus (ALB) Hold Harmless

In several of these programs benefits are funded wholly or in part with federal funds. These programs include AFDC (50 percent federal), Food Stamps (100 percent federal), Medicaid (50 percent federal), and Energy Assistance (100 percent federal). The federal government also pays 50 percent of the cost of administering AFDC, Food Stamps, and Medicaid. Food Stamp program benefit funding is not contained in the State budget. Along with the contribution of federal money to these four programs comes a set of federal rules and procedures governing conditions of eligibility for benefits as well as rules for overall program operation. The remaining programs are funded entirely from State general funds.

The Division of Public Assistance conducts business through a mix of private vendor contracts and State-staffed facilities. Most of the activities administered by State staff are prohibited by federal law from transfer to the private sector. At present, the division has offices in 15 locations:

<u>SOUTHEAST</u>	<u>SOUTHCENTRAL</u>	<u>NORTHERN</u>	<u>SOUTHWEST</u>
Juneau	Anchorage	Fairbanks	Bethel
Sitka	Dillingham	Ft. Yukon	
Ketchikan	Kodiak	Kotzebue	
Wrangell	Kenai	Nome	
	Wasilla		
	Homer		

The Division of Public Assistance also contracts with the North Slope Borough in Barrow and through a similar arrangement with the Maniilaq Association in Kotzebue for assistance in taking applications. In addition to these State and contractor-operated offices, the division has fee agents in approximately 165 additional communities around the State, bringing the total number of communities having division representation to approximately 185.

The division will serve approximately 27,500 families each month during FY 92 (July 1991 through June 1992). Since many families are served only seasonally or for a short period of need, the above numbers may represent a duplicated count of families to be served over the course of a full year; a conservative estimate would place the unduplicated count of families who will receive aid at 34,000 families, consisting of approximately 70,000 persons, or roughly 13 percent of the state's population. One out of every eight Alaskans will seek some type of cash, food, medical, or energy assistance from the division.

#### **PROGRAM SUMMARIES:**

**Aid to Families with Dependent Children (AFDC)** - AFDC is a nationwide State and federal financial aid program that helps needy families with children who are deprived of support and care because at least one parent is unemployed, absent, disabled, or deceased. The amount of assistance is intended to be adequate to provide the basic necessities for eligible families, thereby enabling the family to stay together. Approximately 9,400 families receive AFDC benefits each month.

**Food Stamps** - Food Stamps provide federally-funded assistance to low-income households to purchase food. The objective is to improve the nutrition level of low-income recipients. Eligibility for food stamps and the benefits which participants receive are determined by each household's size and financial situation. The amount of benefits is also adjusted for local food costs in Alaska.

**Medicaid** - Medicaid is a state/federal medical assistance program that helps to provide medical assistance to certain low income needy individual and families. Medicaid benefits are available to any person receiving a cash benefit from Aid to Families with Dependent Children (AFDC), Adult Public Assistance (APA), or Supplemental Security Income (SSI). Medicaid benefits are also available to low income pregnant women and children and to certain groups of persons who meet the AFDC or APA income and resource limit, but do not otherwise qualify for a cash payment.

**General Relief Assistance (GRA)** - General Relief Assistance is a State-funded program designed to meet the emergency subsistence needs of Alaskans, many of whom have no other way to meet their basic needs. Strict income requirements and a

demonstrated need (such as an eviction notice) must be met. If eligible, a maximum monthly payment of \$120.00 per person is allowed to meet basic needs. Payments are made directly to landlords and vendors on behalf of clients to ensure only critical subsistence needs are met. The great majority of GRA payments are made to cover rent for people who are homeless or face eviction. This program also provides limited funds for the burial of needy individuals.

**General Relief Medical - (GRM)** - General Relief Medical is a State-funded program designed to meet immediate and specific medical needs of low-income Alaskans who are not eligible for medicaid benefits because they do not meet federal medicaid eligibility requirements. Strict income and resource requirements and a demonstrated medical need must be met.

**Energy Assistance Program (EAP)** - The Energy Assistance Program is a federally funded program providing cash assistance to help low-income households pay home energy bills. The benefits are in the form of a once-per-year payment usually made to home energy providers on behalf of eligible households. Benefit amounts vary depending on household income, fuel costs, and geographic location. Payments cover oil, natural gas, electricity, propane, wood, and other heating products. Similar programs are administered by several Native organizations, hence EAP does not provide service in every Alaskan community.

**Adult Public Assistance (APA)** - Adult Public Assistance is a State-funded program that provides cash assistance to aged (Old Age Assistance [OAA]), blind (Aid to the Blind [ABL]), and disabled persons (Aid to the Disabled [APD]) who meet certain income and resource requirements. APA supplements the federal Supplemental Security Income (SSI) program for the aged, blind, and disabled, and uses basically the same rules as the SSI program to determine eligibility. The essential difference between APA and SSI, is APA's higher payment standard. The APA program provides an average supplemental payment of \$286 to 7,430 APA clients each month. APA clients receive Medicaid coverage.

**Alaska Work Programs** - The work programs provide an array of employment-related case management and support services for adult applicants and recipients of Aid to Families with Dependent Children and Food Stamps. Case managers arrange for or provide job training, child care, transportation, counseling, and other social and employment services to help clients achieve self-support through employment. The major program in this component is the Job Opportunity and Basic Skills Training Program (JOBS); a primary aspect of welfare reform initiatives passed by Congress with the Family Support Act.

**Permanent Fund Dividend Hold Harmless** - The Permanent Fund Dividend (PFD) legislation provides that the department may not consider the permanent fund dividend as income or a resource in determining eligibility for public assistance programs unless required to do so by federal law or regulation. Individuals who would be found ineligible to receive public assistance solely because of receiving the dividend are eligible to receive cash assistance under the PFD Hold Harmless program for a period not to exceed four months each year.

Receipt of the PFD results in most all AFDC, Food Stamp, and SSI recipients losing federal benefits for at least one month. The amount of hold harmless assistance issued is equal to the benefit a household would have received had it not gotten the dividend. After the four-month period, the recipient must once again meet all eligibility requirements for public assistance programs, or benefits are discontinued.

**Alaska Longevity Bonus Hold Harmless (ALB-HH)** - The Alaska Longevity Bonus Hold Harmless program is a State program for the aged. Before May 1984, Alaska Longevity Bonus payments were made only to Alaska residents with more than 25 years of continuous residency. These payments were not counted as income for the Adult Public Assistance, Medicaid, and Supplemental Security Income programs. In May 1984, a lawsuit required the State to shorten the 25-year residency requirement to one year. Congress then changed the law and required assistance programs to count longevity bonus payments received under the new, one-year residency requirement. This change in federal law would have caused a large number of elderly Alaskans to lose millions of dollars in state and federal assistance. The Alaska Longevity Bonus Hold Harmless program replaces cash and medical assistance benefits lost because of the receipt of countable longevity bonus payments.

## DIVISION OF MEDICAL ASSISTANCE

### GENERAL INFORMATION

The primary goal of the Division of Medical Assistance (DMA), is to enable needy Alaskans access to medical care through the same network of medical providers servicing the general population, and to conduct medical surveillance which assures that medical services provided are appropriate and of the proper duration for the illness involved.

To achieve this goal, the division's primary objective is to maintain medical payment policies that balance fiscal constraints and reasonable access, and encourage medical professionals to accept medical assistance clients. The object is a program that is affordable within State resources. This balance between fiscal constraint and reasonable access to needed medical care is an on-going division focus.

### PROGRAM SUMMARIES:

**Medicaid** - Persons are automatically eligible for Medicaid if they receive financial assistance from Aid to Families with Dependent Children (AFDC), Old Age Assistance, Aid to the Blind, Aid to the Disabled, or the Federal Supplemental Security Income Program. Other eligibles include foster children, mental health inpatients under 22 or over 65 years of age, certain nursing home residents, and all low income children under age 6 who are not eligible for AFDC because of income. Federal law permits each State to define the scope of its Medicaid program. The Alaska Legislature by statute (AS 47.07.020 and AS 47.07.030) identifies the eligible groups and medical services which the Medicaid program covers in Alaska.

**General Relief Medical (GRM)** - GRM covers poor adults who do not qualify for Medicaid because they are not blind, disabled, or over the age of 65. GRM is 100 percent state-funded, and until FY 86, offered the same general scope of medical services as Medicaid. However, in FY 87 major reductions in GRM services were approved by the legislature (see AS 47.25.195). The program was to cover only the costs of major medical non-elective inpatient hospital care, pregnancy-related services, prescribed drugs, and limited physician visits for a small group of citizens with specific serious medical conditions.

The Medical Assistance budget purchases a wide range of medical services. These services include but are not limited to hospital services, physician services, nursing home services, prescribed drugs and medical supplies, dental care, eyeglasses, nurse-midwife services, medical transportation, home health services, family planning, rural health clinics, and treatment for speech, hearing, and language disorders.

In any given month, nearly 33,000 Alaskans are eligible to receive medical care under these programs. From 11,000 to 12,000 of these Alaskans will actually receive medical care. Approximately 60 percent of all persons served by the division are children, most of whom are also receiving state financial assistance under AFDC. Except for those persons requiring nursing home care and GRM hospital services, medical care is provided at no cost to the recipient.

**Certification and Licensing** - The certification and licensing section's primary function is to perform the annual inspection of over 50 health facilities. All hospitals, nursing homes (including the nursing wing of each pioneer home), home health agencies, rural health clinics, En Stage Renal Disease centers, freestanding birth centers, mobile X-Ray, outpatient physical therapy services, speech pathology services, occupational therapists and physical therapists in independent practice, and surgery centers are reviewed to ensure these facilities comply with the health and safety requirements of state and federal law. This section licenses Alaska facilities for all medical services, not just those purchased by the Medical Assistance Division. In addition, this section is responsible for authorization of all Medicaid admissions to nursing homes and for conducting an annual inspection of care of each Medicaid-eligible individual in each nursing home.

**Medical Care Advisory Committee** - This committee, authorized under Title 42, Section 431.12, is a seven member group appointed by the Commissioner to advise the Division of Medical Assistance concerning Medicaid policies and programs. It receives staff support from the Division of Medical Assistance.

## DIVISION OF PUBLIC HEALTH

### GENERAL INFORMATION

The Division of Public Health (DPH) is responsible for administration of the following programs:

1. Public Health Nursing Services
2. Epidemiology
3. Maternal, Child, and Family Health
4. Public Health Laboratories
5. Emergency Medical Services
6. Bureau of Vital Statistics
7. Health Grants

The division provides public health services through State staffed public health centers and clinics. The Division has staffed services in the following locations:

SOUTHEAST	SOUTHCENTRAL	NORTHERN	WESTERN
Craig	Anchorage	Fort Yukon	Bethel
Haines	Homer	Fairbanks	
Juneau	Kenai	Galena	
Ketchikan	Kodiak	Delta	
Petersburg	Seward	Tok	
Sitka	Dillingham		
Wrangell	Wasilla		
	Palmer		
	Glennallen		
	Valdez/Cordova		

The division also provides grants to the following regional agencies for services listed:

Maniilaq Association - public health nursing, community health aide training and supervision, audiology, eye care, residential prenatal care, and emergency medical services;

Norton Sound Health Corporation - public health nursing, community health aide training and supervision, audiology, eye care, emergency medical services, health clinic, infant learning, and WIC;

Tanana Chiefs Conference - community health aide training and supervision;

Yukon Kuskokwim Health Corporation- community health aide training and supervision, emergency medical services, and WIC;

Southeast Alaska Regional Health Corporation - community health aide training Health Corporation and supervision, and WIC;

Municipality of Anchorage - public health nursing; and

North Slope Borough - public health nursing.

The division estimates 250,000 individuals will be screened, tested, immunized, treated, and counseled. A conservative, unduplicated estimate is that 190,000 individuals will be served. In addition, 460,000 laboratory tests will be performed, 120 radiation sources will be inspected, and 254 communities will be provided services through grants for clinics, health aides, health observers, and trained emergency medical technicians.

#### **PROGRAM SUMMARIES:**

Public Health Nursing Services - Nursing services statewide provide a major portion of the division's service delivery for health assessment, health promotion, and disease prevention. Public health nurses provide screening, testing, immunizations, and treatment. Nursing also provides home health aide and skilled home health nursing services to individuals. The Municipality of Anchorage Community Services Grant and the North Slope Borough Public Health Nursing Grant are funded from the nursing component.

Epidemiology - The section of epidemiology identifies, plans, and implements morbidity and mortality prevention activities in order to control outbreaks of infectious disease, chronic diseases, injuries, and exposure to hazardous materials. Epidemiological programs include AIDS and control of sexually transmitted disease, control of tuberculosis, and immunizations. The section also acts as the research core for the division, performing studies and investigations tied to federal and international programs.

Maternal, Child, and Family Health - The programs administered by this section include maternal and adolescent health, child development services, handicapped children's program, communicative disorders, nutrition, education, Women, Infants, and Children Nutrition Program (WIC), and genetics counseling. These programs are aimed primarily at preventing illness and the long-term effects of handicapping conditions, and providing rehabilitative measures for children. Staff are working with the Governor's Council for the Handicapped and Gifted to develop an early intervention service plan that is required by a grant from the Federal Department of Education based on the Education of the Handicapped Act, 1986 amendment.

**Public Health Laboratories** - Public health laboratories provide and coordinate diagnosis, reference, consultation and training in microbiology, immunology, and virology statewide through three regional laboratory facilities. The Public Health laboratories establish standards for testing, provide diagnostic support for early detection and surveillance, and provide services to other departments. Radiological health provides registration and inspections of X-Ray equipment, maintains a radon monitoring and data collection program, and provides radiological expertise to State programs and to the Alaska State Legislature.

**Emergency Medical Service Certification and Licensing** - EMS Certification and Licensing provides certification for Emergency Medical Technicians (EMTs), EMT instructors, ambulance services, air ambulances, and medevac services. The section also provides overall planning, education, and coordination for a comprehensive statewide emergency medical services system. This section works with the State Advisory Council on EMS to review EMS capital grants and operating grants. An injury prevention office has been established to promote involvement of EMS providers in injury prevention activities. The major goal of the EMS program is to reduce deaths and disabilities resulting from injuries and acute illnesses by immediately accessing and stabilizing patients, and transporting them to the best available medical facility.

**Bureau of Vital Statistics** - The Bureau of Vital Statistics has two primary functions. The Bureau records, safeguards, and certifies copies of records of vital events (births, deaths, marriages, divorces, and adoptions) for residents of and visitors to Alaska. The Bureau also compiles, analyzes, and publishes statistical data obtained from records of vital events. This information is used by health professionals and officials in Alaska as well as other states and the federal government to help identify needs and establish policy for public health initiatives. Although a small section of the scope of the many issues involved, the section tracks critically important issues like infant mortality and suicide. Among many other uses, vital statistics are crucial in identifying the nature and extent of alcohol and drug-related deaths; quantifying the nature and causes of death by injury, Alaska's number one killer; designing and tracking the efficacy and efficiency of State and federal health and prevention programs; and estimating the size and distribution of population changes.

**HEALTH GRANTS** - The following are health grants administered by the Division of Public Health:

**Infant Learning Grants** - The Infant Learning Program (ILP) provides grants to non-profit organizations that offer home-based early intervention specialized education services to infants zero to three years of age who have moderate to severe mental or physical handicapping conditions. The program is a medically

oriented learning program for children not yet old enough for special education offered through the school districts. There are currently 24 programs Statewide that provide services with approximately 1,000 children served.

Community Health Grants - This component provides grant assistance for the operational support of community-based health care service programs. This support consists of fifteen grants for the Assistance to Community Health Facilities Program, which subsidize fee-for-service clinics staffed by physician assistants and nurse practitioners; and nine grants to regional health corporations for the Community Health Aide Training and Supervision Program.

Regional Emergency Medical Services (EMS) Support - Grants are awarded to regional EMS programs to maintain and develop comprehensive EMS systems and to give all types of emergency medical training. Mini-grants to volunteer ambulance services are made for maintenance and repair, equipment purchases, technician training, and general operating costs.

Health Promotion - This component provides grants to local health agencies and community organizations for project development in the areas of health education that emphasize accident prevention, cancer risk awareness and detection, avoidance of tobacco use, and community health education. Funding for this program is supported by the federal Preventive Health and Health Services Block Grant. Currently there are eight projects providing services Statewide.

## DIVISION OF MENTAL HEALTH AND DEVELOPMENTAL DISABILITIES

### GENERAL INFORMATION

The Division of Mental Health and Developmental Disabilities (MHDD) provides services through the following programs:

1. Community Mental Health Centers
2. Services for the Chronically Mentally Ill
3. Community Developmental Disabilities Programs
4. Hioska Youth Initiative
5. Advocacy and Public Education
6. Peer Counselors
7. Village Suicide Prevention Programs
8. Mental Health Housing Project
9. Village Research and Demonstration Projects

Division administrative offices are located in Anchorage, Fairbanks, and Juneau. Program management for clients with developmental disabilities are also located in these offices. The central office is located in the Alaska State Office Building in Juneau.

The Division of Mental Health and Developmental Disabilities offers individualized services through grants with private agencies within the State. These agencies provide services which enhance the quality of life and improve the functional level of developmentally disabled persons.

Grants also provide funding for community mental health centers throughout Alaska. These programs are controlled and operated locally. Some programs are combined with alcohol and drug abuse services. The division funds specialty programs including crisis and respite services, vocational services to severely mentally ill adults, and a crisis line. In addition, the division provides funding for education, advocacy, and support programs

Community mental health centers provide outpatient treatment with inpatient services available in some cities on a short-term, emergency basis at local hospitals. Programs vary in size and sophistication from one-member staff clinics to comprehensive centers providing specialized programs for Alaska Natives, children, elderly, and severely mentally ill. Grants to Community Mental Health centers provide services designed to prevent institutionalization of the mentally ill through treatment and support in an outpatient setting.

The division provides funding for 68 other community mental health programs: village-based suicide prevention programs, peer counselor programs, one prevention program, three village research and demonstration programs, and eight mental health housing programs for severely mentally ill adults.

#### **PROGRAM SUMMARIES:**

**Community Mental Health Centers** - Utilizing grants and contracts, the division is providing funds to community mental health centers throughout Alaska. These programs are controlled and operated locally. Programs vary in size and sophistication from clinics staffed by one person to comprehensive centers.

**Services for the Chronically Mentally Ill** - Through adult residential services, this program provides case management, day treatment, medication management, counseling and support, vocational, recreational, outreach, and housing programs for severely mentally ill adults. Board and care facilities are funded as well as adult foster care for severely mentally ill adults.

**Community Developmental Disabilities Program** - The division is funding 36 grants with agencies throughout the state to provide services designed to provide support, foster independence, enhance the quality of life, and improve the functional level of developmentally disabled persons. These services and others are determined by the individual needs of the person requesting services.

**Alaska Youth Initiative** - This program was designed to safely return youth who are placed out-of-state for treatment purposes and to serve in-state youth who are dysfunctional. Managed by the Division of Family and Youth Services, the Division of Mental Health and Developmental Disabilities, and the Department of Education the program ensures that severely mentally ill, abused, delinquent, and behavior disordered youth will receive required, coordinated services in their own communities. This program serves as a successful, cost effective "institution without walls" for the most difficult, mentally ill adolescents and children in Alaska. Highly individualized service plans are developed for each youth and flexible funding for each child is based on the plan.

**Advocacy and Public Education** - Provides funding for advocacy and public education agencies providing support and education to the public. The Alaska Mental Health Association, the Alaska Alliance for the Mentally Ill, and the Mental Health Consumers of Alaska participate in this program.

**Peer Counselors** - This program provides funding for peer counseling programs which offer training and support to high school students, who in turn give limited counseling to troubled fellow students and referral for professional help.

**Village Suicide Prevention Programs** - Provides funding to rural villages to prevent suicide. A wide variety of services are determined by local need and appropriate to the local culture.

**Mental Health Housing Project** - This program provides funding for housing programs for severely mentally ill adults and is jointly administered by the Division and the Alaska State Building Authority (ASBA). The division approves the program, and ASBA purchases repossessed housing for the program and maintains the real estate.

**Village Research and Demonstration Projects** - The purpose of this program is to determine the best way to deliver mental health services to rural native villages. Research has been completed and three village based projects are currently provided with direct mental health care services. If the project is successful, these services will be provided on a larger scale to rural villages throughout Alaska.

#### **INSTITUTIONAL FACILITIES:**

At present there are two institutional facilities operated by the division: Harborview Developmental Center, an Intermediate Care Facility for the Mentally Retarded and Mentally Ill located in Valdez; and the Alaska Psychiatric Institute, an acute-care psychiatric hospital located in Anchorage.

**Alaska Psychiatric Institute** - The Alaska Psychiatric Institute continues to be the only publicly-owned and operated psychiatric hospital in Alaska. The facility is a multi-purpose institution that serves (1) acutely disturbed patients, (2) chronic patients requiring long-term care, (3) children and adolescents, (4) criminally committed patients, (5) those found incompetent to stand trial, (6) those found guilty by reason of insanity, (7) mentally ill prisoners transferred from correctional centers, (8) and persons found guilty, but mentally ill.

**Harborview Developmental Center** - Harborview Developmental Center in Valdez is a licensed intermediate care facility for the mentally retarded. It is considered to be one of the best State-owned facilities in the nation. Its developmental model (as opposed to medical model) is progressive and has helped pave the way for discharging over 100 clients in the last 15 years. Harborview uniquely ties the local public school system with Harborview staff to offer a comprehensive school program to all Harborview clients.

## DIVISION OF FAMILY AND YOUTH SERVICES

### GENERAL INFORMATION

The Division of Family and Youth Services (DFYS) administers programs which fall into two general categories:

1. Family Services - protective and support services for children, youth, and adults who are at risk of abuse, neglect, and exploitation.
2. Youth Corrections - services which promote public safety and reduce risks to citizens by preventing and correcting delinquency among youth.

The division provides or arranges through private providers a continuum of prevention, early intervention, and treatment services for children, youth, and adults. Services are designed to break the cycles of neglect, abuse, exploitation, delinquency, and dependency. Some services (social work, licensing, probation, and institutional staff) are provided by the division while other services are purchased through grants with private providers (Norton Sound, Kawerak, and Maniilaq) and municipalities (Anchorage and Fairbanks). The division provides services Statewide through 49 offices and five youth facilities.

The Division of Family and Youth Services programs are funded with State general funds except for Preventive Youth Services (32 percent federal), which is funded in part with both Title IV-B Child Welfare and Juvenile Justice and Delinquency Prevention funds. The division also claims Social Services Block Grant (SSBG) and Title IV-E of the Social Security Act funds for eligible social services that are budgeted with State general funds. SSBG funds are claimed to fund in full or partially the following services: child protection homemaker support, child protection day care, child protective services, and staff development. Title IV-E funds appropriated under Public Law 96-272, the Adoption Assistance and Child Welfare Act, offset less than one percent of all foster care expenditures, however, because of efforts of the division in the past year to claim more IV-E funds, that percent is gradually increasing.

### PROGRAM SUMMARIES:

Purchased Services - This program represents a range of preventive services which are purchased from community-based agencies and organizations. Services are designed to address personal and family problems which, if unattended, may result in child abuse, neglect, or delinquent behavior, and may require intervention by the State. Services are designed to improve family competency prior to a breakdown, intervene at

an early point in stressful crisis situation, or achieve changes in maladaptive behavior which could result in a recurrence of abuse, neglect, or delinquency.

**Adult Services** - Adult protection services (including investigation of alleged abuse), adult foster care, and adult residential care are included in this program. Out-of-home services are purchased from private providers to enable adults who are not capable of independent living, but are in danger of abuse, neglect, and exploitation, to function in the least restrictive setting.

**Early Intervention Services** - This program includes Child Protection Homemaker and Child Protection Day Care services. Child Protection Homemaker Services are purchased from the private sector while Child Protection Day Care is purchased from private providers to assist at-risk parents in improving the level of care to children, thereby preventing abuse or neglect. Early Intervention Services are vital adjuncts to the overall social services continuum of care. All services are administered and allocated on a regional basis.

**Foster Care** - Foster Care funds the purchase of foster care for children who must reside away from their own homes in order to be protected from neglect and abuse, and for delinquent youth requiring out-of-home care outside of a youth correction facility. Funds are also included to purchase foster parent support and training, adoption exchange services, subsidized adoptions, and to support a number of innovative foster care demonstration grants.

**Residential Child Care** - The program includes services for protective and rehabilitative residential child care. Included are short-term emergency shelter and residential treatment for children and youth who must reside away from their homes in order to be protected from neglect or abuse, or to be provided rehabilitative treatment necessary to prevent recurrent delinquency. Also included is day treatment which is an intensive daytime program of structured, supervised, rehabilitative activities for adolescents with behavioral and emotional problems who, with coordinated services to them and their families, can be maintained within their own homes or in foster care. Services are purchased from private providers through the State via a competitive grant process. When certain types of specialized treatment services are not available within the State, services are purchased from out of state providers. This program is administered and allocated on a regional basis.

**Family Services** - The family services section of the division includes protective services that are provided by division social work and licensing staff in regional and field offices. Services include: neglect, abuse, and runaway investigation; problem identification and client assessment; crisis intervention; counseling; petitioning the court for protection of the client; arranging substitute care; adoption services; and licensing community care facilities used by dependent children and adults.