

ALASKA LEGISLATURE COMMITTEE FILES, 1989-1990
6695 SENATE STATE AFFAIRS

8672

1099

HB 66 Analysis

PERSONAL SERVICES

Salaries are shown at step A for FY 90. Personal Services requests for subsequent years include one-step merit increases for all three positions.

Executive Director	PFT	Range 21A	\$61,678	
Research Analyst	PPT	Range 18A	25,750	
Secretary	PPT	Range 10A	<u>16,230</u>	
Total Personal Services			\$103,658	

TRAVEL

Seven Public members:

Juneau: travel @ \$400/person x 6 people = 2,400
 per diem @ 80/day x 3 days x 7 people = 1,680 4,080

Anchorage: travel @ 400/person x 5 people = 2,000
 per diem @ 80/day x 3 days x 7 people = 1,680

Administrative Staff:

travel @ 400/person x 2 people = 800
 per diem @ 80/day x 3 days x 2 people = 480 4,960

Fairbanks: travel @ 400/person x 6 people = 2,400
 per diem @ 80/day x 3 days x 7 people = 1,680

Administrative Staff:

travel @ 400/person x 2 people = 800
 per diem @ 80/day x 3 days x 2 people = 480 5,360

Rural: travel @ 500/person x 6 people = 3,000
 per diem @ 80/day x 4 days x 7 people = 2,240

Administrative Staff:

travel @ 500/person x 2 people = 1,000
 per diem @ 80/day x 4 days x 2 people = 640 6,880

Conference: travel @ 1,000/person x 1 person = 1,000
 per diem @ 80/day x 5 days x 1 person = 400 1,400

Total Travel: 22,680

HB 66 Analysis

CONTRACTUAL

Communication:	Telephone (toll costs, base/local fixed costs, centrex network costs) 600/mo x 12 months	7,200
	Telecopier charges -- 25/mo x 12 months	300
	Teleconference charges -- 5 @ 450	2,250
	Postage -- 300/mo x 12	3,600
Transportation:	Freight and express charges -- 75/mo x 12	900
Advertising, Printing & Binding:		
	Subscriptions	75
	Advertising -- 4 meetings x 350	1,400
	Printing -- 4 newsletters x 800 each	3,200
	Annual report	1,500
	Forms, misc.	750
	Photocopy, fixed costs 55/mo x 12	660
	Photocopy, vendor charges	400
Minor Repair, Maintenance		1,200
Employee Tuition, Training		500
	Total Contractual:	23,935

SUPPLIES

Office and Library supplies 100/mo x 12	1,200
Data processing supplies	300
Total Supplies:	1,500

EQUIPMENT

Office furniture, misc. office equipment	1,000
Total Equipment:	1,000

Alaska State Legislature

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman
Sen. Al Adams
Sen. Tim Kelly
Sen. Rick Uehling



P.O. Box V
State Capitol
Juneau, Alaska 99811

907-465-3712

Senate State Affairs Committee

MEMORANDUM

TO: Senate State Affairs Committee Members
FROM: Senator Pat Pourchot, Chairman
RE: May 1 Committee Hearing
DATE: April 28, 1989

On Monday, May 1 at 1:30 p.m. in the Beltz Room the Senate State Affairs Committee will hear the following bills:

SB 192, An Act relating to legislators' eligibility for long-term per diem

A draft committee substitute prepared at the sponsor's request is attached. In addition to allowing long-term per diem to be paid for days spent attending a meeting of a legislative committee, the CS would make eligible attendance at a public meeting called by a governmental entity and days during which at least four hours are spent on legislative or constituent business.

SB 301, An Act relating to the power cost equalization program

SB 301 would restructure the Power Cost Equalization (PCE) program to establish residential customers as the first priority for funding, community facilities as the second priority, and commercial users as the third. In addition, eligible consumption levels would be reduced.

Included in the packet are proposed amendments that would adjust the percentage of costs eligible for subsidy, the minimum level to which rates may be subsidized, and eligibility requirements for participation in the program.

The PCE program became effective in October 1985. It is intended to lower power rates statewide to levels somewhat comparable to rates in Anchorage, Fairbanks, and Juneau. PCE funds are distributed to eligible utilities, and passed on to consumers through a credit on the consumer's electric bill. The Governor requested \$17,872,600 to fully fund the program in FY 90; the House budget proposes a 10% reduction, the Senate budget a 5% reduction. A fiscal note for SB 301 is being prepared.

It is not my intent to move SB 301 out of committee today.

HB 50, An Act establishing the Commission on the Future of the Permanent Fund and providing for public testimony on the use that should be made of the income of the permanent fund

HB 50 would establish a nine member commission in the Department of Revenue. The commission would conduct public hearings in each judicial district on inflation proofing, the dividend program, and other uses that could be made of the income of the Permanent Fund, and would submit a report to the Governor and Legislature by February 1, 1990.

Costs of the commission (\$155,600) would be paid from Permanent Fund earnings.

CSHB 66(Fin)am, An Act establishing the Alaska Commission on Children and Youth; abolishing the Office of Child Advocacy; relating to the Alaska children's trust fund

HB 66 would establish a commission to continue the work of the Governor's Interim Commission on Children and Youth created by Administrative Order in June 1987. The commission would be established in the Office of the Governor and would consist of four executive branch members and seven public members. It would be charged with developing a plan to address the needs of and problems facing children, and would be required to submit an annual report to the Legislature and the Governor.

HB 66 was amended in the House to give the commission responsibility for administration of the Alaska Children's Trust Fund, to authorize a \$10 check-off on the permanent fund dividend form (this would be the funding source for the commission and the Trust Fund), and to require that the commission's office be located in Anchorage or a location determined to be appropriate by a majority of the commission.

The commission would expire in 1994. The interim commission will cease to exist on May 15, 1989.

CSHB 216(Fin), An Act establishing an optional university retirement program for certain employees of the University of Alaska and certain community colleges

HB 216 would authorize the University Board of Regents to establish an optional retirement program for faculty members and certain administrative staff. In a defined contribution retirement plan, benefits would be immediately vested in individual participants. Participants become vested in PERS after 5 years and in TRS after 8 years.

HB 216 is intended to enhance the University's efforts to attract qualified professionals.

Amended: 4/24/89

go0239hG

Offered: 3/31/89

Referred: Rules

Original sponsor: Rules/Governor

F/W

1 IN THE HOUSE

BY THE FINANCE COMMITTEE

2

CS FOR HOUSE BILL NO. 66 (Finance) am

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act establishing the Alaska Commission on Chil-

7

dren and Youth; abolishing the Office of Child Advo-

8

cacy; relating to the Alaska children's trust fund;

9

and providing for an effective date."

10

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11

* Section 1. AS 37.14.200 is amended by adding a new subsection to

12

read:

13

(d) The Department of Revenue shall prepare the permanent fund

14

dividend application to allow applicants to designate that \$10 of the

15

dividend be subtracted from their check and contributed to the Alaska

16

children's trust fund. Permanent fund dividend contributions made

17

under this subsection shall be deposited in the fund. (The Department

18

of Revenue may use money in the ^{children's trust} fund to pay administrative costs

19

incurred under this subsection. ^{reimbursement to DOR for}

20

* Sec. 2. AS 37.14.220 is repealed and reenacted to read: ^{making changes to the PFD application}

21

Sec. 37.14.220. ADMINISTRATION OF THE FUND. The fund shall be

22

administered by the Alaska Commission on Children and Youth.

23

* Sec. 3. AS 37.14.220 is repealed and reenacted to read:

24

Sec. 37.14.220. ALASKA CHILDREN'S TRUST FUND BOARD ESTABLISHED.

25

(a) The Alaska Children's Trust Fund Board is established in the

26

Office of the Governor. The board is composed of

27

(1) the governor or a designee of the governor;

28

(2) the commissioner of health and social services or the

29

commissioner's designee;

Fund Utilization
37.14.200
(b)(47)

Olympics
05.35.100

1 (3) a member of the Council on Domestic Violence and Sexual
2 Assault elected by the council;

3 (4) the director of the office of public advocacy or the
4 director's designee;

5 (5) the commissioner of education or the commissioner's
6 designee;

7 (6) a member of the senate appointed by the president of
8 the senate;

9 (7) a member of the house of representatives appointed by
10 the speaker of the house of representatives; and

11 (8) three members appointed by the governor as follows:

12 (A) a licensed physician with a specialty in pediat-
13 rics who has practiced medicine in the state for at least five
14 years and who is an expert in the subject of child abuse and
15 neglect; and

16 (B) two public members, one of whom is a recognized
17 expert in the subject of child abuse and neglect.

18 (b) The board shall elect a member to chair the board.

19 (c) The Office of the Governor shall provide staff for the
20 board.

21 * Sec. 4. AS 37.14.230 is amended to read:

22 Sec. 37.14.230. POWERS AND DUTIES OF THE COMMISSION [BOARD].
23 When acting as administrator of the fund, the commission [THE BOARD]
24 shall

25 (1) hold [REGULAR MEETINGS AND] special meetings it con-
26 siderers necessary; the commission [BOARD] may hold meetings by telecon-
27 ference;

28 (2) award grants from the net income of the fund to commu-
29 nity-based programs and projects that the commission [BOARD] finds

1 will aid in the prevention of child abuse and neglect;

2 (3) monitor approved programs and projects for compliance
3 with AS 37.14.200 - 37.14.270;

4 (4) before providing assistance to a program or project,
5 approve written findings on the program or project that include a
6 consideration of the means of measuring the effectiveness of the
7 program or project;

8 (5) apply for, and use net income from the fund to obtain,
9 private and federal grants for the prevention of child abuse and
10 neglect;

11 (6) solicit contributions, gifts, and bequests to the fund;

12 (7) keep audio tape recordings of each meeting of the
13 commission [BOARD] to be made available on request; and

14 (8) submit to the governor and the legislature by Febru-
15 ary 1 each year a report describing

16 (A) the child abuse and neglect prevention services
17 that were provided by the programs and projects to which the
18 commission [BOARD] awarded grants; and

19 (B) the annual level of contributions, income, and
20 expenses of the fund.

21 * Sec. 5. AS 37.14.230 is amended to read:

22 Sec. 37.14.230. POWERS AND DUTIES OF THE BOARD [COMMISSION].
23 The board [WHEN ACTING AS ADMINISTRATOR OF THE FUND, THE COMMISSION]
24 shall

25 (1) hold regular meetings and special meetings it considers
26 necessary; the board [COMMISSION] may hold meetings by teleconference;

27 (2) award grants from the net income of the fund to commu-
28 nity-based programs and projects that the board [COMMISSION] finds
29 will aid in the prevention of child abuse and neglect;

1 (3) monitor approved programs and projects for compliance
2 with AS 37.14.200 - 37.14.270;

3 (4) before providing assistance to a program or project,
4 approve written findings on the program or project that include a
5 consideration of the means of measuring the effectiveness of the
6 program or project;

7 (5) apply for, and use net income from the fund to obtain,
8 private and federal grants for the prevention of child abuse and
9 neglect;

10 (6) solicit contributions, gifts, and bequests to the fund;

11 (7) keep audio tape recordings of each meeting of the board
12 [COMMISSION] to be made available on request; and

13 (8) submit to the governor and the legislature by Febru-
14 ary 1 each year a report describing

15 (A) the child abuse and neglect prevention services
16 that were provided by the programs and projects to which the
17 board [COMMISSION] awarded grants; and

18 (B) the annual level of contributions, income, and
19 expenses of the fund.

20 * Sec. 6. AS 37.14.240(a) is amended to read:

21 (a) Except as provided in AS 37.14.200(d) and (d) of this sec-
22 tion, the [THE] principal of the fund and any capital gains or losses
23 realized on the principal shall be retained perpetually in the fund
24 for investment as specified in AS 37.14.210, and may not be used for
25 the awarding of grants.

26 * Sec. 7. AS 37.14.240 is amended by adding a new subsection to read:

27 (d) Up to \$150,000 per year may be appropriated from the princi-
28 pal of the fund for the administrative expenses of the commission.

29 * Sec. 8. AS 37.14.240(d) is amended to read:

1 (d) Up to \$150,000 per year may be appropriated from the princi-
2 pal of the fund for the administrative expenses of the board [COMMIS-
3 SION].

4 * Sec. 9. AS 37.14.270 is amended by adding a new paragraph to read:

5 (5) "commission" means the Alaska Commission on Children
6 and Youth established under AS 44.19.521.

7 * Sec. 10. AS 37.14.270 is amended by adding a new paragraph to read:

8 (5) "board" means the Alaska Children's Trust Fund Board.

9 * Sec. 11. AS 39.05.100(a) is amended to read:

10 (a) A person appointed to a board or commission of the state
11 government shall be and have been before the last general election,
12 (1) a registered voter in the state, if the appointment is made at
13 large or (2) a registered voter from the judicial district, if the
14 appointment is made from a specific judicial district. The student
15 member of the Board of Regents of the University of Alaska appointed
16 under AS 14.40.150(b), [AND] the student member of the Alaska Commis-
17 sion on Postsecondary Education appointed under AS 14.42.015(e), and a
18 member of the Alaska Commission on Children and Youth appointed under
19 AS 44.19.521, are exempt from the requirement of this subsection if
20 the member was not old enough to be a registered voter in the last
21 general election.

22 * Sec. 12. AS 39.05.100(a) is amended to read:

23 (a) A person appointed to a board or commission of the state
24 government shall be and have been before the last general election,
25 (1) a registered voter in the state, if the appointment is made at
26 large or (2) a registered voter from the judicial district, if the
27 appointment is made from a specific judicial district. The student
28 member of the Board of Regents of the University of Alaska appointed
29 under AS 14.40.150(b) and [,] the student member of the Alaska

1 Commission on Postsecondary Education appointed under AS 14.42.015(e)
2 [, AND A MEMBER OF THE ALASKA COMMISSION ON CHILDREN AND YOUTH AP-
3 POINTED UNDER AS 44.19.521,] are exempt from the requirement of this
4 subsection if the member was not old enough to be a registered voter
5 in the last general election.

6 * Sec. 13. AS 39.50.200(b) is amended by adding a new paragraph to
7 read:

8 (50) Alaska Commission on Children and Youth (AS 44.19.521).

9 * Sec. 14. AS 44.19 is amended by adding new sections to read:

10 ARTICLE 17. ALASKA COMMISSION ON CHILDREN AND YOUTH.

11 Sec. 44.19.521. CREATION OF COMMISSION. (a) There is created
12 in the Office of the Governor the Alaska Commission on Children and
13 Youth.

14 (b) The commission consists of four executive-branch members and
15 seven public members, who are appointed by, and serve in that capacity
16 at the pleasure of, the governor. At least one of the public members
17 must be under the age of 21 at the time of appointment. The com-
18 mission shall elect one of its members as chair. The chair may ap-
19 point other officers as necessary.

20 Sec. 44.19.523. TERMS OF OFFICE; COMPENSATION. (a) The term of
21 office of a member of the commission is three years.

22 (b) A vacancy shall be filled in the same manner as the original
23 appointment. A person appointed to a vacancy serves for the unexpired
24 portion of the term.

25 (c) Public members of the commission serve without compensation
26 for their services but are entitled to per diem and travel allowances
27 authorized under AS 39.20.180.

28 Sec. 44.19.525. POWERS OF THE COMMISSION. The commission may

29 (1) use legal, technical, secretarial, and administrative

- 1 services as may be provided by the governor;
- 2 (2) use voluntary and uncompensated services of private
- 3 persons and organizations as may be made available to the commission;
- 4 (3) receive, and use for operating purposes, money from the
- 5 federal government or other sources;
- 6 (4) hold public hearings;
- 7 (5) establish and maintain an office in Anchorage, or at a
- 8 location determined to be the most appropriate location by a majority
- 9 vote of the commissions, and hire an executive director and technical
- 10 and clerical staff that are necessary to perform the duties of the
- 11 commission; and
- 12 (6) take other actions reasonably necessary to carry out
- 13 the duties of the commission.

14 Sec. 44.19.527. DUTIES OF THE COMMISSION. (a) The commission

15 shall develop a comprehensive statewide plan that identifies the needs

16 of children and youth, individually and as they relate to their fam-

17 ilies, and makes recommendations to enhance their quality of life. In

18 meeting this charge, the commission may

- 19 (1) recommend the services and programs that should be
- 20 available for children and families in the areas of child care,
- 21 health, social services, education, special education, child protec-
- 22 tion, parent and staff training, nutrition, poverty, mental health,
- 23 safety, and employment of youth;
- 24 (2) identify the service needs of children and where gaps
- 25 and overlaps in services exist;
- 26 (3) monitor the emerging needs of and problems facing
- 27 children, and develop effective, comprehensive, and coordinated strat-
- 28 egies to address those needs and problems;
- 29 (4) develop and recommend adoption of a process for

- 1 monitoring and evaluating children's programs;
- 2 (5) provide opportunities for the public to participate in
3 the planning and development of children's programs and policies;
- 4 (6) receive and act upon requests for recommendations from
5 parents, state officials, members of state advisory committees, legis-
6 lators, representatives of the state court system, and providers of
7 children's services on matters related to children and youth;
- 8 (7) meet with and make recommendations to state officials
9 and members of advisory committees who are responsible for the expen-
10 diture of state and federal money and provide recommendations to the
11 legislature and the department on structural and procedural changes,
12 contracting of services, establishment of standards, and the consoli-
13 dation of efforts designed to deliver services in a more cost-effec-
14 tive manner;
- 15 (8) serve as a statewide clearinghouse for government and
16 nongovernment programs and resources relating to children, youth, and
17 families;
- 18 (9) serve as an advocate for the interests of children by
19 informing the public, including leaders of the business community,
20 educators, local and state officials, the legal system, and the commu-
21 nications media of the nature and scope of problems faced by children;
- 22 (10) coordinate efforts and consult and cooperate with
23 persons, departments, organizations, and groups, including other
24 boards and commissions, interested in the problems and concerns of
25 children and youth; and
- 26 (11) make recommendations to the governor, legislature, and
27 state officials with respect to legislation, regulations, and appro-
28 priations for programs or services that benefit children and youth.
- 29 (b) In formulating the strategy to address the needs of and

1 problems facing children, the commission shall actively solicit advice
2 and information from children and youth of all ages and socioeconomic
3 backgrounds. The commission shall also seek advice and information
4 from parents and children's services providers, including those with
5 expertise in the areas of mental health, health care, prenatal care,
6 adolescent drug and alcohol treatment, education, special education,
7 early childhood education, early childhood special education, non-
8 profit funding sources, child abuse and neglect, domestic violence,
9 child care, dependence, delinquency and the justice system, minority
10 issues, and family support systems.

11 (c) The commission shall prepare and publish an annual report on
12 the status of children in the state and its recommendations and pro-
13 posals for change. The commission shall provide the governor and the
14 legislature with copies of the report by the 15th day of each regular
15 legislative session.

16 Sec. 44.19.529. TECHNICAL ASSISTANCE AND STAFF SUPPORT. The
17 executive branch departments shall cooperate with the commission and
18 provide technical assistance to the commission upon the request of the
19 commission.

20 * Sec. 15. TEMPORARY USE OF PRINCIPAL. Notwithstanding AS 37.14.230
21 and 37.14.240, as amended by secs. 4, 6, and 7 of this Act, until July 1,
22 1991, the Alaska Commission on Children and Youth may use not more than
23 \$50,000 from the principal of the Alaska children's trust fund for the
24 purposes specified in AS 37.14.240(b)(2) and (3).

25 * Sec. 16. REVISOR'S INSTRUCTION. To be consistent with the changes
26 made by secs. 2, 4, 7, and 9 of this Act, wherever in AS 37.14.200 - 37.-
27 14.270 and in the regulations adopted under those statutes "Alaska Chil-
28 dren's Trust Fund Board" or "board" is used, they shall be read as refer-
29 ring to the Alaska Commission on Children and Youth and the commission,

1 respectively. Under AS 01.05.031, the revisor of statutes shall implement
2 this section in the statutes and under AS 44.62.125(b)(6), the regulations
3 attorney shall implement this section in the administrative regulations.

4 * Sec. 17. REVISOR'S INSTRUCTION. To be consistent with the changes
5 made by secs. 3, 5, 8, and 10 of this Act, wherever in AS 37.14.200 -
6 37.14.270 and in the regulations adopted under those statutes "Alaska Com-
7 mission on Children and Youth" or "commission" is used, they shall be read
8 as referring to the Alaska Children's Trust Fund Board and the board,
9 respectively. Under AS 01.05.031, the revisor of statutes shall implement
10 this section in the statutes and under AS 44.62.125(b)(6), the regulations
11 attorney shall implement this section in the administrative regulations.

12 * Sec. 18. AS 37.14.270(5), AS 39.50.200(b)(50), AS 44.19.521, 44.19.-
13 523, 44.19.525, 44.19.527, and 44.19.529 are repealed June 30, 1994.

14 * Sec. 19. AS 37.14.270(1), AS 47.50.010, 47.50.020, 47.50.030, 47.50.-
15 040, and 47.50.050 are repealed.

16 * Sec. 20. TERMS OF INITIAL APPOINTEES. Notwithstanding AS 44.19.523,
17 enacted by sec. 14 of this Act, the governor shall set the terms of the
18 members initially appointed to the Alaska Commission on Children and Youth
19 so that four members serve three-year terms, four members serve two-year
20 terms, and three members serve one-year terms.

21 * Sec. 21. REVIEW OF LAWS RELATING TO CHILDREN. The Alaska Commission
22 on Children and Youth, established under sec. 14 of this Act, may review
23 the laws of the state with regard to matters involving children. If a
24 review is done, the commission shall prepare and publish a report of its
25 findings and recommendations and provide the governor and the legislature
26 with copies by January 1, 1991.

27 * Sec. 22. Sections 3, 5, 8, 10, 12, and 17 of this Act take effect
28 June 30, 1994.

29 * Sec. 23. Except as provided in sec. 22 of this Act, this Act takes

1 effect July 1, 1989.

TO TESTIFY

CARLA TIMPONE, EXECUTIVE DIRECTOR

SHERRI GOLL, WOMEN'S LOBBY

IRVIN JONES, PERMANENT FUND DIVIDEND DIVISION

OTHERS

F.Y.I.

BILL LOOKS WEIRD -- DUPLICATE SECTIONS THAT HAVE DIFFERENT EFFECTIVE DATES. THIS IS BECAUSE THE COMMISSION IS BEING GIVEN THE RESPONSIBILITY OF ADMINISTERING THE CHILDREN'S TRUST FUND. SINCE THE COMMISSION EXPIRES IN 1994 AND THE TRUST FUND THEORETICALLY EXISTS FOREVER, THE BILL PROVIDES FOR ADMINISTRATION OF THE FUND TO BE DONE BY A CHILDREN'S TRUST FUND BOARD AFTER 1994.

CHILDREN'S TRUST FUND LEGISLATION WAS PASSED LAST YEAR. HOWEVER, NO FUNDS WERE APPROPRIATED AND ADMINISTERING BOARD WAS NEVER APPOINTED. THEIR RESPONSIBILITIES WOULD NOW BE HANDLED BY THE CHILDREN'S COMMISSION, AT LEAST THROUGH 1994.

BILL REPEALS OFFICE OF CHILD ADVOCACY. IT HAS NOT BEEN FUNDED OR FUNCTIONAL FOR MANY YEARS.

BILL PROVIDES FOR FUNDING THE COMMISSION AND THE TRUST FUND THROUGH A \$10 P.F.D. CHECK-OFF. SPECIFIES THAT THE MAXIMUM THE COMMISSION CAN USE FOR OPERATING EXPENSES IS \$150,000 ANNUALLY. WOULD THIS BE A DEDICATED FUND, OR SOMETHING THE LEGISLATURE WOULD APPROPRIATE TO THE COMMISSION EACH YEAR?

WORD IS THAT KELLY OBJECTS TO THE P.F.D. CHECK-OFF. GICCY SUPPORTERS SAY THEY DON'T MIND IT COMING OUT OF THE BILL, BUT THERE WOULD THEN NEED TO BE A G.F. FISCAL NOTE (UNLESS YOU JUST ASK THE GOVERNOR TO FUND IT OUT OF HIS OPERATING APPROPRIATION -- IN THIS YEAR'S REAPPROPRIATION BILL HE'S REQUESTING TO ROLL FORWARD \$230,000).

BILL PROVIDES (PAGE 7, LINE 7) FOR COMMISSION OFFICE TO BE LOCATED IN ANCHORAGE "OR A LOCATION DETERMINED TO BE THE MOST APPROPRIATE BY A MAJORITY VOTE OF THE COMMISSION". WORD IS THAT KELLY REALLY WANTS THE ANCHORAGE LANGUAGE. IT IS NOT CLEAR IF HE LIKES THE "OR OTHER LOCATION" LANGUAGE.

EFFORTS ON THE HOUSE FLOOR TO REQUIRE THE COMMISSION TO PROTECT FETAL RIGHTS WERE DEFEATED.



NEA-ALASKA

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March 30, 1989

TO: Representative Ron Larson, Representative Lyman Hoffman, and Members of the House Finance Committee.

FROM: NEA-Alaska

RE: CSHB 66 "An Act establishing the Alaska Commission on Children and Youth; abolishing the Office of Child Advocacy; and providing for an effective date."

NEA-Alaska supports and encourages passage of CSHB 66.

The Governor's Interim Commission on Children and Youth is a group that addresses many essential services to children. The original report was an excellent documentation of the many issues and problems relative to young people in Alaska.

The recognition of those problems is only a beginning, however, and we need a comprehensive and aggressive effort to deal with the solutions.

Obviously, during an economic decline stretching resources to meet increasing needs is not a simple task. The formation of the Commission on Children and Youth allows for the best priority of those needs and provides an effective advocate for them.

The most important reason for us to support the formation of the commission lies in the crucial need for coordination of services amidst the many agencies serving children.

This commission probably represents both the best effort at this coordination to date and the best hope for the future of such coordination and efficient delivery of services to children.

We continue our belief that a member of the commission needs to be a practicing classroom teacher, which we believe would further enhance the effectiveness of the group.

We encourage your expeditious and positive action on CSHB 66.

Respectively submitted,

Judy Salo
Judy Salo
President

Robert Manners
Robert Manners
Executive Secretary

cc: Governor Cowper

COVENANT HOUSE  ALASKA

February 8, 1989

REC'D FEB 10 1989

Representative Johnny Ellis
Alaska State Legislature
P.O. Box V
Juneau, Alaska 99811

Dear Johnny,

Unfortunately, a prior commitment prevented me from testifying at yesterday's hearing on the Interim Commission on Children and Youth. I wanted, however, to voice my support for establishing the Commission as a permanent body.

During the past year, the Commission has been very successful in focusing public attention on youth programs in Alaska. Covenant House, as all other programs dealing with youth and family issues in our state, has benefitted from this increase in public awareness.

The Commission is an excellent vehicle for discussing and promoting solutions for the many problems facing Alaskan youth and their families. I urge you and your colleagues to enact legislation which will make the Commission a permanent body within our system of human services.

Thank you.

Sincerely,



Fred Ali
Executive Director

February 6, 1989

RE: Permanent Commission for Children & Youth

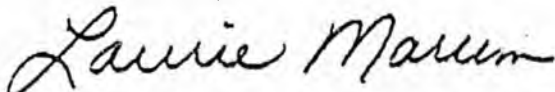
I would like to encourage the Legislature to establish a permanent Commission for Children & Youth for the State of Alaska. The State of Alaska should be proud of the gains made by the present Commission regarding services for children/youth thus far.

As a social worker and educator I feel strongly that this Commission continue to be an advocate for children, adolescents and teenagers. The issues affected this group needs to stay out in the forefront. Too often, other issues, other concerns popular to the legislature/state take priority and children's needs are left out. Who else is there to advocate for them? Taking a hard look at the issues involved in dysfunctional families, for example, alcoholism, sexual abuse, emotional and physical abuse. Taking the steps necessary to provide services for the children in these families alone, can save the state thousands of dollars in the long run. It has been proven that these children grow up to be dysfunctional adults and are highly represented in first the juvenile justice system then on to adult corrections, alcohol treatment centers, etc. We have the research available now that tells us what to do to help children and youth and how to provide the healthiest environment for their growth. We need additional research to ensure the information is specific to the cultures of Alaska. We need interested members from the public to help address these issues and work with State Departments to ensure quality services for children. I would recommend 6 members from the general public (representation from each region in the state), and 3 from State Departments.

Please invest in the future of Alaska's children and establish a permanent Commission on Children and Youth.

Thank you.

Sincerely,



Laurie Marum, M.S.W.
Assistant Professor of Social Work
University of Alaska Fairbanks
N.W. Arctic & Bering Straits Region
Box 297
Kotzebue, AK 99752



GIRL SCOUTS

Tongass Alaska
Girl Scout Council
197 1/2 South Franklin Street
Juneau, Alaska 99801
(907) 586-1710

*wants a 2nd
youth member*

February 2, 1989

Rep. Johnny Ellis
P.O. Box V
Juneau, AK 99811

Dear Representative Ellis,

I strongly urge the passage of HB 66, creating an Alaska Commission on Children and Youth.

There is one problem area in the original bill however. I believe the Commission would be much more effective and comprehensive if there were more public members, including youth.

Please consider adding at least two young people (one is not enough, they need peer support), and representatives from community based non-profit youth organizations who are working on the "prevention" areas.

I'm afraid that with predominantly governmental agencies represented on the commission, it would be focusing too heavily on the crisis intervention aspect of youth needs. Hope and progress lie in the prevention of crisis in the lives of our children. While more and better treatment may be necessary, it should not be the primary focus of this commission.

Sincerely,

Pat Shaw, Executive Director



Pro



Association of Day Care Administrators

1 FEB 15 1989

February 9, 1989 GOVERNOR'S OFFICE

Governor's Interim
Commission on Children and Youth.
Office of the Governor
P.O.Box A
Juneau, AK 99811

*wants larger
commission*

Dear Commissioners,

I was recently informed that the Commission is taking testimony on the Governor's proposal to form a permanent Children and Youth Commission.

As a Child Care Provider, DCAP Administrator and President of the Day Care Administrators Association of Alaska, I whole heartedly support the concept of a permanent Commission.

However, My understanding at this time is that the Commission will be composed of 7 members. I would rather see a larger Commission - to fairly represent the many factions of child care issues. It has been suggested a 9 member ~~com~~mission would enable us better representation. I agree with the 9 member suggestion.

Sincerely,

Jacqueline Fowler,
President of the Day Care Administrators
Association of Alaska.
Director of Odiak Child Development Cente

STEVE COWPER
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

cc
14B66

January 9, 1989

The Honorable Sam Cotten
Speaker of the House
Alaska State Legislature
P.O. Box V
Juneau, AK 99811

Dear Representative Cotten:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill relating to the establishment of the Alaska Commission on Children and Youth.

The bill establishes a commission to continue the work of the Governor's Interim Commission on Children and Youth, created by Administrative Order No. 97, dated June 11, 1987, and extended until May 15, 1989 by Administrative Order No. 108, dated April 20, 1988.

Under the bill, the commission on children and youth is created in the Office of the Governor and consists of four executive-branch members and three public members, to be chosen by the governor. The commission would be subject to the conflict of interest laws in AS 39.50. Section 1 of the bill.

The purpose of this advisory commission is to obtain information about resources available to serve children, youth, and families; to identify problem areas and needs; to make recommendations concerning the provision of quality services on behalf of children and youth; and to make recommendations to the governor, the legislature, and state officials based upon those findings.

The relatively small seven-member commission will benefit from the advantages of small-group productivity, and will ensure the maximum involvement of the executive branch while containing operational costs. Under the provisions of the bill, the commission is authorized to use the voluntary services of private persons and organizations. This capability will allow the commission to work with a large number of interested persons while retaining the efficiencies of a small body.

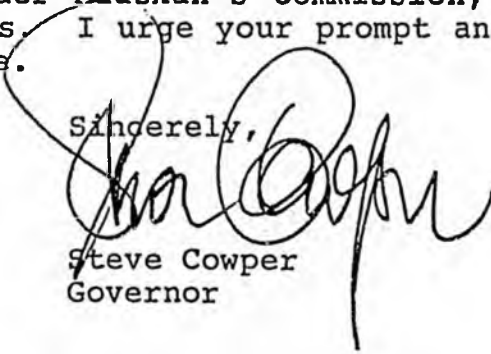
The commission is required to prepare an annual report to advise the governor and the legislature of recommended actions pertaining to children and youth. Additionally, the commission would have the authority to review the laws of the state pertaining to children. If it chooses to do so, a report of findings and recommendations must be filed by January 1, 1991.

The bill would take effect July 1, 1989, and sec. 3 of the bill automatically terminates the commission on June 30, 1994. It is intended that recommendations made by the commission would by then be well on their way to being an established part of state and private programs, and policy.

The bill also repeals AS 47.50.010 -- 47.50.050, which establish the Office of Child Advocacy in the Office of the Governor. Section 4 of the bill. The Office of Child Advocacy has not been funded for some time, and, if it were to be, its duties would largely duplicate the duties of the commission established in this bill.

This bill has been discussed extensively with the current Governor's Interim Commission on Children and Youth, and with commissioners of departments likely to be affected. The concept of a statutorily established commission has been supported by the Children's Caucus, the Alaska Federation of Natives, the Alaska branch of the National Education Association, KIDPAC, and the Older Alaskan's Commission, as well as many other organizations. I urge your prompt and favorable action on this measure.

Sincerely,



Steve Cowper
Governor



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

INTERIM COMMISSION ON CHILDREN AND YOUTH

BRIEFING PAPER: CSHB66 (Finance) am

1. Background

The Governor's Interim Commission on Children and Youth was established by Administrative Order in March, 1987 and will terminate on May 15, 1989. The Interim Commission was charged with beginning the development of a comprehensive child care system, and addressing issues that prevented Alaskan youth from achieving their full potential as self-sufficient adults.

The Interim Commission is operated out of the Governor's Office and is composed of 22 members representing the public, the executive branch, and the Legislature.

The Interim Commission's primary accomplishments over the past two years have been:

- producing a report on the status of Alaska's children and youth, including recommendations for programs and services
- developing FY89 and FY90 Children's Funding proposals
- conducting statewide public hearings on issues related to children and youth
- coordinating with public and private child advocacy agencies and groups
- serving as a clearinghouse for informational resources
- focusing attention on issues related to children and youth in order to insure a place on the public policy agenda for these issues

Through these efforts, the Interim Commission has made considerable progress towards meeting its goals. There obviously remains much to be done, however, and the Interim Commission has recommended the establishment of the Alaska Commission on Children and Youth as the most efficient and cost-effective method to accomplish those objectives.

Establishment of the Alaska Commission on Children and Youth is supported by many, many individual parents and child advocates. In addition, the following 25 groups and organizations have testified in support of the Commission:

Funds for those grants would be generated by a \$10. PFD check-off, effective with the 1990 PFD application. In addition, up to \$150,000. of monies coming into the Trust Fund could be used for operating expenses of the Commission, steadily and over time reducing the need for expenditure of general funds dollars to operate the Commission.

3. Fiscal Note

The fiscal note for HB66 is \$152.8, and provides for 1 PFT Executive Director (range 21A), 1 PPT Research Analyst (Range 18A), and 1 PPT Secretary (Range 10A). The fiscal note also provides for travel (for the 7 public members only) to 4 quarterly meetings and contractual monies to cover costs of telephone, postage, copying and printing, advertising meetings, and supplies.

HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

ALASKA STATE LEGISLATURE
HOUSE OF REPRESENTATIVES

P.O. BOX V, JUNEAU 99811
(907) 465-3759



M E M O R A N D U M

TO: The Honorable Ron Larson and
The Honorable Lyman Hoffman
Co-chairs, House Finance Committee

FROM: Rep. Johnny Ellis *J.E.*

RE: HB 66, establishing the Alaska Commission on
Children and Youth

DATE: March 7, 1989

I respectfully request that you schedule a hearing on HB 66 at your earliest convenience. The House Health, Education, and Social Services Committee passed out this bill on March 1st and it has been transmitted to the House Finance Committee.

The state of Alaska is in great need of a comprehensive approach in addressing the current needs of its young people. HB 66 will create an eleven member board to help bridge the gap between the needs of our youth and the formulation of remedies to solve the many problems that now exist. Areas of concern include youth employment, mental health, general and special education, social services, and parent/staff training.

CSHB 66 (HESS) will appropriate \$208,400 of general funds towards the staffing and operating needs of the Commission. In addition, bill provisions allow for supplementary funding from both federal and outside sources. The House HESS Committee has carefully debated the merits of HB 66, and our CS has reduced the original fiscal note while expanding by four persons the number of public members on the board. This enlargement will enable the Commission to broaden its effectiveness with a more extensive input base from the public sector.

The committee has also fine-tuned portions of HB 66's original language to better suit the overall purpose of this legislation to promote a comprehensive, affordable approach.

The Commission's role is to identify problem areas pertinent to our youth and promote channels of remedy through recommendations and direct support. HB 66 is an effort to offer a better quality of life and a brighter future for our most important future resource, the young people of Alaska.

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

INTERIM COMMISSION ON CHILDREN AND YOUTH

BRIEFING PAPER: CSHB66 (Finance) am

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- focusing attention on issues related to children and youth in order to insure a place on the public policy agenda for these issues

Through these efforts, the Interim Commission has made considerable progress towards meeting its goals. There obviously remains much to be done, however, and the Interim Commission has recommended the establishment of the Alaska Commission on Children and Youth as the most efficient and cost-effective method to accomplish those objectives.

Establishment of the Alaska Commission on Children and Youth is supported by many, many individual parents and child advocates. In addition, the following 25 groups and organizations have testified in support of the Commission:

Alaska Association for the Education of Young Children, Alaska Association of Day Care Administrators, Alaska Association of Homes for Children, Alaska Council on Prevention of Alcohol and Drug Abuse, Alaska Federation of Natives, Alaska Foster Parents Association, Alaska Head Start Directors Association, Alaska School Counselors Association, ARCO Dependent Care Task Force, Arctic Alliance for People, Catholic Community Services, Child Advocacy Network, Child Care Connection, Community of Christian Women, Covenant House, Dads Against Discrimination, Girl Scouts, Inter-Agency Child Advocates of Norton Sound, Ketchikan Hospital, KIDPAC, NANA Regional Corporation, National Education Association, Parent- Teachers Association State Board of Managers, Sealaska Corporation, and Volunteers of America.

2. Bill Contents

In its current version, the bill creates the Alaska Commission on Children and Youth in the Office of the Governor. The Commission would be composed of 7 public members (one of whom must be under age 21) and 4 executive branch members. The Commission would be physically located either in Anchorage or in a location determined by a majority of the members.

The Commission would be responsible for: developing a comprehensive plan to identify the needs of children and youth; determining gaps and overlaps in services; developing a process of monitoring and evaluating children's programs; coordinating efforts to meet the needs of children; serving as a clearinghouse for information; recommending structural and procedural changes to deliver services in a more cost-effective manner; and actively soliciting the input of parents, youth, educators, social service providers and others.

The Commission would be required to submit an annual report on the status of children and youth which would include recommendations and proposals. The Commission is given the authority to review state laws pertaining to children and would be required to submit a report on that review.

The Commission would sunset in 1994.

Children's Trust Fund and PFD Check-off

The bill authorizes the Commission, for as long as the Commission is in existence, to act as the board for the statutorily created Children's Trust Fund, thereby eliminating the need for an additional board. The Commission, serving as the Board, would be authorized to award grants, not to exceed \$50,000. each, to child abuse and neglect prevention programs.

Funds for those grants would be generated by a \$10. PFD check-off, effective with the 1990 PFD application. In addition, up to \$150,000. of monies coming into the Trust Fund could be used for operating expenses of the Commission, steadily and over time reducing the need for expenditure of general funds dollars to operate the Commission.

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HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

ALASKA STATE LEGISLATURE
HOUSE OF REPRESENTATIVES



P.O. BOX V, JUNEAU 99811
(907) 465-3759

M E M O R A N D U M

TO: The Honorable Ron Larson and
The Honorable Lyman Hoffman
Co-chairs, House Finance Committee

FROM: Rep. Johnny Ellis *J.E.*

RE: HB 66, establishing the Alaska Commission on
Children and Youth

DATE: March 7, 1989

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The committee has also fine-tuned portions of HB 66's original language to better suit the overall purpose of this legislation to promote a comprehensive, affordable approach.

The Commission's role is to identify problem areas pertinent to our youth and promote channels of remedy through recommendations and direct support. HB 66 is an effort to offer a better quality of life and a brighter future for our most important future resource, the young people of Alaska.

Alaska State Legislature



Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling

P.O. Box V
State Capitol
Juneau, Alaska 99811

907-465-3712

Senate State Affairs Committee

MEMORANDUM

TO: Senator Paul Fischer, Chairman
Senate Committee on Health and Social Services

FROM: Senator Pat Pourchot, Chairman
Senate Committee on State Affairs

RE: HB 66, Alaska Commission on Children and Youth

DATE: May 2, 1989

Yesterday the Senate State Affairs Committee passed out HB 66. We were unable to get satisfactory answers during the hearing to two questions raised, but in the interest of time chose to move the bill forward with this memorandum to follow.

I would call your attention to page 1, lines 17-19, which authorize the Department of Revenue to use money in the children's trust fund to pay costs incurred in administering the permanent fund dividend check-off. The wording of this section was questioned. I would simply note that it is identical to the "administrative costs language" currently in effect for the Olympics check-off and seems to be easily administered by the Department of Revenue.

A question was also raised regarding the Constitutionality of appointing legislators to an executive branch board. Section 3 of the bill calls for a member of the House and a member of the Senate to be appointed by their respective bodies to the Children's Trust Fund Board. According to the Attorney General, this would violate the section of the Constitution that provides for the Governor to make all appointments within the executive branch, as well as the section that prohibits persons from holding office in more than one branch of government at a time.

To address this problem, I would suggest that AS 37.14.220 be repealed and reenacted to read: "The Commission consists of four executive-branch members and seven public members, who are appointed by, and serve in that capacity at the pleasure of, the governor." This language is identical to that being proposed for the Commission on Children and Youth and meets the approval of the advocates of HB 66.

I would also call to your attention the Department of Revenue fiscal note (copy attached). This somehow failed to accompany the bill when it was sent over from the House.



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU
INTERIM COMMISSION ON CHILDREN AND YOUTH

REC'D FEB 09

TO: Representative Johnny Ellis DATE: February 9, 1989
 Chair
 House HESS Committee

FROM: Carla Timpone SUBJECT: House Bill 65
 Program Coordinator
 GICCY

On behalf of the members of the Governor's Interim Commission on Children and Youth, I want to thank you and the members of the Committee for the prompt hearing on HB66, and for arranging statewide testimony on the bill. I know that all of those who testified appreciated the opportunity to do so, and the Commission appreciates the Committee's interest in this legislation.

I'd also like to take this opportunity to clarify several issues that were raised at the hearing. Regarding Representative Goll's inquiry related to the terms of appointed members and the Governor's authority to remove members (Section 2), the Department of Law has indicated that this is standard language in such legislation. In short, an appointed member may serve for three years unless the Governor chooses to have them removed. I have contacted Representative Goll regarding this clarification.

Representative Goll also questioned the language in Section 4 of the CS regarding "repealers." Section 4 repeals the statute which created the long defunct Office of Child Advocacy. As I told Representative Goll, Governor Cowper approves of this repeal in order to avoid duplication of services.

Section 3 of the CS adds the Alaska Commission on Children and Youth to the list of boards and commissions subject to the ethics code and repeals them when the Commission terminates on June 30, 1994.

Section 6 of the CS was included in the Interim Commission's original draft legislation. While the Interim Commission felt the new Commission should have the authority to review laws of the state, they did not want to absolutely require that that be accomplished; hence, use of the word "may" rather than "shall." This section requires that if such a review is done, a report must be submitted.

Commission Chair Patty Meritt, Vice Chair Peter Scales, Special Assistant Caren Robinson, and I discussed the suggestions made related to inclusion of the word "family" in the title of the bill, and the addition of language related to appointment of youth to the Commission. Although these specific issues were not discussed by the full Commission in this context, we would recommend that neither suggestion be incorporated.

Broadening the scope of the Commission's work to include all issues related to "families" would require significantly more resources than are provided for in the bill and the accompanying fiscal note. In addition, we hesitate to change the focus of the Commission's primary concern - children and youth as individuals, as well as members of families and recipients of services.

Although there were several concerns addressed regarding appointment of young people to the Commission, the Commission has heard much testimony about this issue and the suggestion certainly has merit. We have found, however, that the input we have received from young people, in settings where they are outside of the "system", has been extraordinarily valuable. Among other things, we are concerned that having appointed spokespersons would negatively impact the quality, credibility, and degree of that input.

Perhaps an acceptable compromise would be to include language in the bill that more clearly speaks to the need to solicit input from young people, rather than just including them in the listing of people with whom the Commission should consult.

Finally, the Commission feels strongly that the fiscal note for HB66, including additional travel funds for an increased number of public members, is reasonable and conservative and reflects the funding necessary for the Commission to fulfill its duties and responsibilities. As you know, boards and commissions can be easily rendered ineffective if they are not provided adequate funding. The Commission feels that this relatively small investment is more than justified given the important work the Commission will accomplish and the challenges with which it will be faced.

Thank you, and the members of the Committee, for your continued support and interest in children's issues. Please feel free to contact me if you'd like anything additional.

CT:km

cc: Members, Commission on Children and Youth
Caren Robinson, Special Assistant, Office of the Governor
Shari Kochman, Legislative Aide, Office of the Governor
Mike Nizich, Director, Administrative Services, Office of
the Governor

STATE OF ALASKA
THE LEGISLATURE

POUCH Y STATE CAPITOL
JUNEAU ALASKA 99811
907 465 3800

LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

February 13, 1989

SUBJECT: Serving at the pleasure of the governor
(HB 66)

TO: Representative Johnny Ellis
Attn: Jim Nordlund

FROM: Terri Lauterbach *TL*
Legislative Counsel

You have asked whether the phrase "at the pleasure of the governor" broadens the power of the governor to dismiss members of boards and commissions beyond what would exist if a statute merely said the members were "appointed by" the governor.

I have not found any helpful cases on this matter. I have found many statutes that explicitly state that members of a particular board or commission serve at the pleasure of the governor. I therefore think that if it is important to the legislature that the governor be able to remove an appointee at will that the pertinent legislation include the phrase "at the pleasure of the governor." If it is important to the legislature that a member be removed only for cause, then the legislation should state that instead.

If I may be of further assistance, please let me know.

TL:gc
WKG7/021



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

ADMINISTRATIVE ORDER NO. 97

Alaska has one of the youngest populations in the country, but our youth face a number of problems. Alaska's infant mortality rate is worse than that of 41 other states, our child care system is inadequate, and our young people suffer from neglect and abuse, alcohol and drug problems, suicide, and unemployment.

The well-being of Alaska's youth is directly related to the future well-being of our entire state. With a concentrated approach, we can get many of these problems under control and make Alaska a better place for all of us.

It is in the best interests of the people of Alaska and necessary for efficient administration, that our policies and programs affecting our young people be coordinated and that a comprehensive plan be developed for a first class child care system, and that the governor and the legislature be advised about the needs and problems of our young people.

Therefore, I, Steve Cowper, Governor of the State of Alaska, under the authority of Article III of the Alaska Constitution and of AS 44.19.028 and 44.19.145(c), order the following:

Section 1. Creation and Composition

The Governor's Interim Commission on Children and Youth is hereby created within the Office of the Governor. The commission consists of the commissioners of health and social services, public safety, community and regional affairs, and education; the attorney general; three members of the House of Representatives; three members of the Senate; and eleven public members. A non-public member of the commission may designate an employee on the member's staff to serve on the commission as the member's alternate.

Section 2. Responsibilities

The Governor's Interim Commission on Children and Youth shall develop a comprehensive plan to provide for a first class child care system and shall address other problems facing our children and youth.

Section 3. Report

The Governor's Interim Commission on Children and Youth shall submit a report to me and the legislature by January 1, 1988.

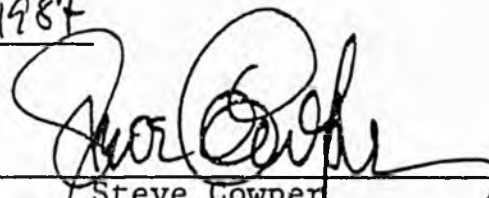
The report must include a plan for a first class child care system.

Section 4. Duration

The Governor's Interim Commission on Children and Youth shall cease to exist on May 10, 1988, unless it is extended by subsequent administrative order or legislation. The creation of the commission was first announced on March 16, 1987, and on May 13 I named its members and called its first meeting for June 12, 1987.

This order takes effect immediately.

DATED at Juneau, Alaska 11 June 1987



Steve Cowper
Governor

STEVE COWPER
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

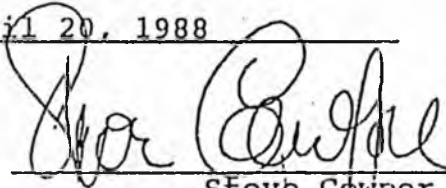
ADMINISTRATIVE ORDER NO. 108

It is in the best interest of the people of Alaska and necessary for efficient administration, that our policies and programs affecting our young people be coordinated, that a plan be developed for implementation of the Governor's Interim Commission on Children and Youth's recommendations for a first class child care system, and that the governor and the legislature be further advised about the needs and problems of our young people.

Therefore, under Section 4 of Administrative Order No. 97 creating the Governor's Interim Commission on Children and Youth, the termination date of the commission is hereby extended to May 15, 1989.

This order takes effect immediately.

DATED at Juneau, Alaska April 20, 1988



Steve Cowper
Governor



RECEIVED APR 12 1989

April 12, 1989

The Honorable Pat Pourchot
Alaska State Senate
P.O. Box V
Juneau, AK 99811

Dear Senator Pourchot:

As you know, HB66 would create the Alaska Commission on Children and Youth in the Office of the Governor. The start-up of the new Commission on July 1, 1989 would follow the expiration of the current Interim Commission on May 10, 1989.

As a member of the Interim Commission, I'm writing to urge your support for passage of CSHB66 (Finance). The amended version of the bill, as passed by the House Finance Committee, would accomplish several things.

- Until its expiration, the new Children's Commission would serve as the Board of the statutorily created Children's Trust Fund, thereby eliminating the need for an additional Board.
- The public would have the opportunity to contribute to the Children's Trust Fund through a "check-off" on the PFD application, beginning in 1990; this would allow for a mechanism for getting money into the Fund without having to expend general fund dollars.
- A portion of the funds realized through the PFD "check-off" would be used to fund the operation of the Children's Commission, beginning in FY91, thereby providing a means for the Commission to pay for itself.

April 12, 1989

I and other public members of the Commission are very concerned that HB66 pass this session. We would not want to see a break in the work of the Commission such as would be created if the bill does not pass.

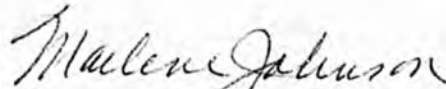
Many children and youths in both urban and rural Alaska have been heard and served by GICCY, but desperately need the Commission to continue its work on their behalf.

I'm sure you are aware of the tremendous amount of public support there is for the creation of a permanent Children's Commission. I urge you to respond to that support by a favorable vote on the bill.

Thank you.

Sincerely,

SEALASKA CORPORATION



Marlene Johnson
Chairman

GICCY Boardmember

HB 66.TX1

ALASKA STATE LEGISLATURE

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 3, 1989

✓ Bonnie Headley
1018 P Street
Anchorage, Alaska 99501

Dear Bonnie:

Thank you for your message in support of HB 66, which would establish the Alaska Commission on Children and Youth. I am happy to report that on Monday the State Affairs Committee, which I chair, approved HB 66. The bill is scheduled for a hearing in the Senate Committee on Health, Education, and Social Services today.

The Interim Commission on Children and Youth has made considerable progress towards development of a comprehensive child care system. However, much remains to be done, and I strongly support the establishment of a permanent commission to continue this important work on behalf of Alaska's young people.

Thanks again for taking the time to share your views. There are just a few days left in this legislative session, but I am hopeful that HB 66 will make it to the Senate floor for final passage this session.

Sincerely,

A handwritten signature in cursive script, appearing to read "Pat".

Senator Pat Pourchot
Chairman

PP/ss

HB 66.TXT

ALASKA STATE LEGISLATURE

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 3, 1989

Sandi Haynes
✓ 101 Davis Street
✓ Anchorage, Alaska 99508

Dear Sandi:

Thank you for your message in support of HB 66, which would establish the Alaska Commission on Children and Youth. I am happy to report that on Monday the State Affairs Committee, which I chair, approved HB 66. The bill is scheduled for a hearing in the Senate Committee on Health, Education, and Social Services today.

The Interim Commission on Children and Youth has made considerable progress towards development of a comprehensive child care system. However, much remains to be done, and I strongly support the establishment of a permanent commission to continue this important work on behalf of Alaska's young people.

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Sincerely,

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Senator Pat Pourchot
Chairman

PP/ss

HB66.TXT

ALASKA STATE LEGISLATURE

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Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 3, 1989

Jane Atuk
✓ 3433 East 18th
Anchorage, Alaska 99508

Dear Jane:

Thank you for your message in support of HB 66, which would establish the Alaska Commission on Children and Youth. I am happy to report that on Monday the State Affairs Committee, which I chair, approved HB 66. The bill is scheduled for a hearing in the Senate Committee on Health, Education, and Social Services today.

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Chairman

PP/ss

HB66.TXT

ALASKA STATE LEGISLATURE

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Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 3, 1989

Thelma Langdon
✓2363 Captain Cook Drive
Anchorage, Alaska 99503

Dear Thelma:

Thank you for your message in support of HB 66, which would establish the Alaska Commission on Children and Youth. I am happy to report that on Monday the State Affairs Committee, which I chair, approved HB 66. The bill is scheduled for a hearing in the Senate Committee on Health, Education, and Social Services today.

The Interim Commission on Children and Youth has made considerable progress towards development of a comprehensive child care system. However, much remains to be done, and I strongly support the establishment of a permanent commission to continue this important work on behalf of Alaska's young people.

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Sincerely,

Senator Pat Pourchot
Chairman

PP/ss

Thelma P. Langdon
2363 Captain Cook Drive
Anchorage, Alaska 99503

April 27, 1989

The Honorable Pat Pouchot
Alaska Senate
P. O. Box V
Juneau, Ak. 99811

Re: HB 66
Children
Commission

Dear Pat,

I am deeply concerned that children's issues will drop drastically in the priority list if there is not an entity specifically charged with that responsibility.

I know this was the case between 1978 when the Office of Child Advocacy was defunded by the Legislature and 1987 when the Governor appointed his Interim Commission on Children and Youth - and that was during the years when the oil money was really flowing.

This session, please pass HB 66 as it came out of the House Finance Committee.

Thank you for all of your hard work and caring and concern for people problems & issues. I really appreciate your time, energy and effort in dealing with difficult challenges.

Sincerely,
Thelma Langdon

ALASKA STATE LEGISLATURE

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 3, 1989

✓ Jeanine Kennedy
731 East 8th Avenue
Anchorage, Alaska 99501

Dear Jeanine:

Thank you for your message in support of HB 66, which would establish the Alaska Commission on Children and Youth. I am happy to report that on Monday the State Affairs Committee, which I chair, approved HB 66. The bill is scheduled for a hearing in the Senate Committee on Health, Education, and Social Services today.

The Interim Commission on Children and Youth has made considerable progress towards development of a comprehensive child care system. However, much remains to be done, and I strongly support the establishment of a permanent commission to continue this important work on behalf of Alaska's young people.

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Sincerely,

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Senator Pat Pourchot
Chairman

PP/ss

ALASKA STATE LEGISLATURE

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Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 3, 1989

✓ Gladys Pete
801 Airport Heights, #291
Anchorage, Alaska 99508

Dear Gladys:

Thank you for your message in support of HB 66, which would establish the Alaska Commission on Children and Youth. I am happy to report that on Monday the State Affairs Committee, which I chair, approved HB 66. The bill is scheduled for a hearing in the Senate Committee on Health, Education, and Social Services today.

The Interim Commission on Children and Youth has made considerable progress towards development of a comprehensive child care system. However, much remains to be done, and I strongly support the establishment of a permanent commission to continue this important work on behalf of Alaska's young people.

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Senator Pat Pourchot
Chairman

PP/ss

ALASKA STATE LEGISLATURE

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Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 3, 1989

✓ Lani Brennan
1006 G Street
Anchorage, Alaska 99501

Dear Lani:

Thank you for your message in support of HB 66, which would establish the Alaska Commission on Children and Youth. I am happy to report that on Monday the State Affairs Committee, which I chair, approved HB 66. The bill is scheduled for a hearing in the Senate Committee on Health, Education, and Social Services today.

The Interim Commission on Children and Youth has made considerable progress towards development of a comprehensive child care system. However, much remains to be done, and I strongly support the establishment of a permanent commission to continue this important work on behalf of Alaska's young people.

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Sincerely,

Senator Pat Pourchot
Chairman

PP/ss

HB66B.TXT

ALASKA STATE LEGISLATURE

Sen. Pat Pourchot, Chairman
Sen. Jan Faiks, Vice Chairman
Sen. Al Adams
Sen. Tim Kelly
Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811
907-465-3712

Senate State Affairs Committee

May 11, 1989

Barbara Karl
2400 East 16th Avenue
Anchorage, Alaska 99508

Dear Barbara:

Knowing of your interest in HB 66, which would establish the Alaska Commission on Children and Youth, I wanted to give you a final status report on the bill.

In an all too typical adjournment rush late Tuesday night, some bills got left on the table. Unfortunately, HB 66 was one of them. As you may know, the bill didn't make it over to the Senate until the final two weeks of session. I immediately scheduled it for a hearing in the State Affairs Committee, but it then got stalled in the Health, Education and Social Services Committee. It passed out of the HESS Committee on the final day of session, and was the last bill heard by the Finance Committee adjournment night. It was to appear on the Senate's final floor calendar, but time just ran out.

Fortunately, there is a lot of support for the commission and efforts are underway now to administratively continue and fund the Interim Commission on Children and Youth until next session. This will allow the good work the Interim Commission has been doing to continue until next session, at which time I'm confident HB 66 will be one of the first orders of business in the Senate.

I'm sorry that I'm not writing with better news, but am hopeful that the failure to pass HB 66 will not hamper the Commission's progress on ensuring a good quality of life for Alaska's children.

Sincerely,

Senator Pat Pourchot
Chairman

PP/ss

HB66B.TXT

ALASKA STATE LEGISLATURE

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 11, 1989

Lani Brennan
1006 G Street
Anchorage, Alaska 99501

Dear Lani:

Knowing of your interest in HB 66, which would establish the Alaska Commission on Children and Youth, I wanted to give you a final status report on the bill.

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Sincerely,

Senator Pat Pourchot
Chairman

PP/ss

ALASKA STATE LEGISLATURE

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Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 11, 1989

Gladys Pete
801 Airport Heights, #291
Anchorage, Alaska 99508

Dear Gladys:

Knowing of your interest in HB 66, which would establish the Alaska Commission on Children and Youth, I wanted to give you a final status report on the bill.

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Senator Pat Pourchot
Chairman

PP/ss

ALASKA STATE LEGISLATURE

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 11, 1989

Jeanine Kennedy
731 East 8th Avenue
Anchorage, Alaska 99501

Dear Jeanine:

Knowing of your interest in HB 66, which would establish the Alaska Commission on Children and Youth, I wanted to give you a final status report on the bill.

In an all too typical adjournment rush late Tuesday night, some bills got left on the table. Unfortunately, HB 66 was one of them. As you may know, the bill didn't make it over to the Senate until the final two weeks of session. I immediately scheduled it for a hearing in the State Affairs Committee, but it then got stalled in the Health, Education and Social Services Committee. It passed out of the HESS Committee on the final day of session, and was the last bill heard by the Finance Committee adjournment night. It was to appear on the Senate's final floor calendar, but time just ran out.

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Senator Pat Pourchot
Chairman

PP/ss

ALASKA STATE LEGISLATURE

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Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 11, 1989

Thelma Langdon
2363 Captain Cook Drive
Anchorage, Alaska 99503

Dear Thelma:

Knowing of your interest in HB 66, which would establish the Alaska Commission on Children and Youth, I wanted to give you a final status report on the bill.

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Sincerely,

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Senator Pat Pourchot
Chairman

PP/ss

ALASKA STATE LEGISLATURE

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 11, 1989

Jane Atuk
3433 East 18th
Anchorage, Alaska 99508

Dear Jane:

Knowing of your interest in HB 66, which would establish the Alaska Commission on Children and Youth, I wanted to give you a final status report on the bill.

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Senator Pat Pourchot
Chairman

PP/ss

ALASKA STATE LEGISLATURE

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Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 11, 1989

Sandi Haynes
101 Davis Street
Anchorage, Alaska 99508

Dear Sandi:

Knowing of your interest in HB 66, which would establish the Alaska Commission on Children and Youth, I wanted to give you a final status report on the bill.

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Sincerely,

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Senator Pat Pourchot
Chairman

PP/ss

ALASKA STATE LEGISLATURE

Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

May 11, 1989

Bonnie Headley
1018 P Street
Anchorage, Alaska 99501

Dear Bonnie:

Knowing of your interest in HB 66, which would establish the Alaska Commission on Children and Youth, I wanted to give you a final status report on the bill.

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Sincerely,

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Senator Pat Pourchot
Chairman

PP/ss

"GICCY"

rec'd
75.0 Gov (Fed Youth
at Risk Funds)
25.0 House leadership

Sen. Pat Pourchot
August 1989

ISSUE: "GICCY", GOVERNOR'S INTERIM COMMISSION ON CHILDREN AND YOUTH

Established: March 1987 by Administrative Order; report to Governor and Legislature due January 1988
Members: 22 public members and state officials appointed by Governor
Task: Develop a plan for a quality, affordable child care system; develop comprehensive plan to combat problems facing children and youth so that they can become economically self-sufficient
Status: The Governor extended the Interim Commission by Administrative Order through May 1989, and introduced legislation during the 1989 session to make the Commission permanent. HB 66 passed the House but failed to make it to the Senate floor for a vote. The Governor is appointing a 7-member Task Force on Youth to continue the Commission's work pending Senate action on HB 66.

COMMISSION'S RECOMMENDATIONS

The Commission's original report recommended 85 specific actions the state should take. A report that will provide the status of each recommendation is currently being prepared by the Commission; the report will be released in September 1989. In summary, the Commission requested \$20,009,000 in FY 89 (\$10,564,100 was appropriated) and \$12,519,600 in FY 90 (\$3,534,900 was appropriated). Programs funded (FY 89 and FY 90) include:

General

Expand school counseling programs, especially at the elementary level \$112,500 for pilot programs at 8 sites
Fund a juvenile diversion program as an alternative to a punitive system \$183,300 for removal of children from adult jails
Fund more law enforcement personnel to enforce laws against violence and substance abuse \$490,000 for additional Village Public Safety Officers

Child Care

Increase Child Care Grant funds to statutory maximum of \$50/month \$1,790,000 funds increase to \$22.50/mo
Guarantee comprehensive health screenings to all Alaska's children \$1,515,600 for health screenings Infant Learning, WIC
Make child care an optional benefit for state employees through Supplemental Benefits System Available through State Division of Retirement and Benefits
Make Head Start services available to all eligible children \$1,285,000 to reduce waiting list (served 150 children)

Respite care for families who need child care for short period of time

\$737,000 for developmentally disabled children

Family Violence

Increase resources for child victims of physical or sexual abuse

\$1,936,100 for additional social workers, \$250,000 for social worker training, \$2,009,000 for residential and community care, \$454,300 to expedite Child in Need of Aid cases

Establish Children's Trust Fund to seek funds for child abuse prevention

Fund established; no funds appropriated to it

Ban corporal punishment in the schools

State Board of Education banned

Teen Suicide

Make suicide prevention counseling services available in all Alaska communities

\$600,000 for community grants, \$150,000 for pilot programs in schools, \$300,000 for peer counseling in schools, \$134,000 for adolescent health survey, \$100,000 for life skills curriculum, \$150,000 to upgrade vital statistics data

Substance Abuse

Develop program for women at risk of fetal alcohol syndrome

\$143,000 for pilot program

Teen Pregnancy

Provide prenatal care

\$600,000 for prenatal care for non-Medicaid eligible women

Runaway Youth

Develop a comprehensive program to serve runaways, throwaways, and their families

\$100,000 for Anchorage runaway unit

The Senate Special Committee on Suicide Prevention, the Alaska Federation of Natives, and the Alaska Mental Health Board were very involved in the GICCY process. The programs in the "teen suicide" category above were joint recommendations of the Suicide Committee and GICCY. Along with increased services in rural areas, a primary recommendation of AFN was formation of a task force of state agency heads to work with public health and social service providers to review the effectiveness of programs in rural Alaska; \$83,600 was appropriated for this purpose. The Mental Health Board recommended general appropriations, a portion of which will be spent on children's services.

COMMISSION'S ACCOMPLISHMENTS AND GOALS

The Commission sees its greatest impact as having served as a catalyst. By providing a high-level forum and focusing attention on children's issues, strides have been made in many areas --

- expansion in Head Start and prenatal care
- new monies directed toward child abuse and neglect
- increased funding for the Child Care Grant Program
- expansion of respite care for children with developmental disabilities
- increased numbers of social workers, public health nurses, and Village Public Safety Officers, especially in rural Alaska

-- but much remains to be done:

- development of parent support programs such as home visits during infancy, a media campaign to build parenting skills, and parenting programs for youth and parents (GICCY sees this as the greatest gap in the unfinished agenda; many states are moving forward in this area)
- continued development of a comprehensive child care system (particularly care outside of the hours of 9am-5pm, for infants, for children of teenage parents, and for children with special needs and disabilities, and development of a referral system)
- expansion of elementary school counseling programs (particularly "natural helper", or peer, counseling)
- expansion of sexuality education and funds for family planning (Alaska's teen pregnancy rate is 13% above the national average)
- expansion of programs for runaway youth
- funding increases for Day Care Assistance (nearly 1,000 families who are eligible are currently unserved) and Child Care Grants (current per child funding is less than it was in FY 86; staff turnover in Anchorage is nearly 50% a year)
- funding for the Alaska Children's Trust Fund (although Alaska is one of 47 states that has a Children's Trust Fund, it is the only state that hasn't directed any money to it)
- review of implementation of the Indian Child Welfare Act to ensure the dual goal of protecting children and preserving culture

CONTACT

Carla Timpone, Executive Director
Interim Commission on Children and Youth
P. O. Box A
Juneau, Alaska 99811

Category	Description	Dept.	Original GICCY Request To Governor	Governor's Funding Request	Original House Request	Revised House Request	Senate Request	Conference Comm: Final	Comment
Family Violence: GICCY# 52, 53	Correct underfunding of social workers	DHSS	1,372.6	1,500.4	1,479.7	1,396.8	1,396.8	1,396.8	on AFN priority list
	Services to children from violent homes	DPS	800.0	800.0	700.0	650.0	650.0	650.0	on AFN priority list
		DHSS	--	--	--	50.	50.0	50.0	To Manillaq Women's Shelter on AFN priority list
	Services to physically/sexually abused children	DPS	300.0	300.0	250.0	250.0	250.0	250.0	on AFN priority list
	Rural Social workers: Manillaq, Kawerak, Tlingit & Haida	DHSS	189.3	189.3	210.2	210.2	189.3	210.2	Manillaq-65.5; Kawerak-65.5 Tlingit & Haida-79.2 - on AFN priority list
	Mental Health services to victims of abuse and neglect	DHSS	450.0	0	0	0	0	0	included in mental health budget
	Demonstration project: early intervention social workers	DHSS	103.6	103.6	51.0	51.6	51.6	51.6	to be supplemented by federal funds of 56.0
	Management information system	DHSS	200.0	200.0	200.0	200.0	200.0	200.0	
Parent Support and Training: GICCY# 1, 50, 51	Residential care for victims of abuse/neglect	DHSS	450.0	500.0	500.0	500.0	500.0	500.0	
	Pilot parenting program in 4 sites and pilot parenting class in 4 schools	DOE	237.8	237.8	117.8	0	0	0	
	NCAST	DHSS	899.9	1,000.0	668.0	603.0	603.9	603.0	

Category	Description	Dept.	Original GICCY Request To Governor	Governor's Funding Request	Original House Request	Revised House Request	Senate Request	Conference Comm: Final	Comment
	Parent/child Development Specialist	DOE	79.6	79.6	40.0	0	0	0	
	Grants to R & R's for Parenting instruction	DCRA	15.3	15.3	0	0	0	0	
	"Parents 'n Tots" Parenting & literacy program	DOE	149.0	144.3	129.0	0	0	0	
	Parenting classes through Community schools program	DOE	1,586.5	0	0	0	0	0	
	Parent/child resource & information centers in libraries	DOE	144.3	0	0	0	0	0	
	Media campaign to target at-risk & teen parents	DOE	166.1	166.1	45.0	0	0	0	on AFN priority list
Teen Pregnancy: GICCY #73	Pre-natal care for non-medicaid eligible women	DHSS	772.0	872.0	600.0	543.0	600.0	600.0	on AFN priority list
	pre-natal medicaid option	DHSS	0	1,423.0	0	0	0	0	passed thru legislation
Child Care: GICCY #20	Increase funds to the Child Care grant program	DCRA	3,858.1	3,020.4	2,969.2	1,790.0	2,265.3	1,790.0	original GICCY request was to increase to \$35; the original House request was for \$30; the revised request at \$22.50; and the Senate request at \$25
Law Enforcement: GICCY #19	Increase number of VPSO's	DPS	500.0	500.0	450.0	450.0	450.0	450.0	The remaining 50.0 is for VPS training (see next item)- on AFN priority list
	Training for VPSO's	DPS	0	0	0	40.0	50.0	40.0	

Category	Description	Dept.	Original GICCY Request To Governor	Governor's Funding Request	Original House Request	Revised House Request	Senate Request	Conference Comm: Final	Comment
Child Care: GICCY #49	Head start: maintain programs and reduce waiting list	DCRA	620.0	620.0	620.0	620.0	620.0	620.0	on AFN priority list
Training: GICCY #4	Training for agency staff	DCRA	2.5	2.5	2.5	0	0	0	
See attached intent language related to training	Training for social workers	DHSS	549.8	549.8	390.0	250.0	250.0	250.0	
	Training for program staff	DPS	50.0	50.0	45.0	0	0	0	
	Teacher training	DOE	162.0	197.0	50.0	50.0	0	50.0	to develop curriculum and train teachers to identify high-risk children
Rural Services: GICCY # 16	Establish public/agency "Council of advisors" to develop strategy to improve rural service delivery	DHSS	162.1	162.1	83.6	83.6	83.6	83.6	see attached intent language related to rural services
Respite and Therapeutic Care: GICCY #33	Respite care for developmentally disabled children	DHSS	737.0	737.0	737.0	737.0	400.0	737.0	
	Time-out programs	DHSS	477.0	477.0	377.0	0	0	0	
	Grants to centers to improve care for developmentally disabled children	DHSS	130.0	130.0	130.0	0	0	0	of
	Therapeutic services for severely mentally ill children	DHSS	700.0	0	0	0	0	0	included in Mental Health budget
Runaways: GICCY #76	Develop comprehensive unit in Anchorage	DHSS	737.8	737.8	249.1	100.0	249.1	100.0	

Category	Description	Dept.	Original GICCY Request To Governor	Governor's Funding Request	Original House Request	Revised House Request	Senate Request	Conference Comm: Final	Comment
Health screening GICCY #32	Expand health screening; expand Infant Learning Program; expand WIC Program	DHSS	1,049.7	1,049.7	1,049.7	1,049.7	1,049.7	1,049.7	
Child Care: GICCY #25	Increase funds to Education and Training Grant program	DCRA	258.0	257.9	100.0	100.0	100.0	100.0	
Child Care: GICCY #35	Fund Licensing Specialists positions	DHSS	522.4	391.8	391.8	179.2	100.0	179.2	
	Attorney for regulations and Licensing	DOL	0	88.9	65.6	0	0	0	
	Fund Deputy Fire Marshall position	DPS	136.5	136.5	70.0	0	0	0	
	Fund Early Childhood Specialist position	DOE	91.6	91.6	65.6	0	0	0	
Substance Abuse: GICCY #71	Develop pilot program for women at-risk of FAS	DHSS	211.1	211.1	73.0	73.0	211.1	143.0	on AFN priority list
Substance Abuse: GICCY #68	Fund Counseling services for COA's	DHSS	200.0	200.0	200.0	100.0	200.0	100.0	on AFN priority list
Child Care: GICCY #45	Fund statewide system of R & R Agencies	DCRA	107.9	107.9	50.0	0	0	0	
Life Skills: GICCY #2	Develop K-12 Life Skills curriculum	DOE	177.9	0	0	0	0	0	included in Suicide package budget

Category	Description	Dept.	Original GICCY Request To Governor	Governor's Funding Request	Original House Request	Revised House Request	Senate Request	Conference Comm: Final	Comment
School Counseling: GICCY #10	Support for state Association of School Counselors to implement 5-year plan	DOE	9.0	0	0	0	0	0	
School Nursing & Public Health Nursing Services: GICCY #9, 10	Replicate Anchorage School Nursing Tracking & Referral System	DOE	60.0	0	0	0	0	0	
	Review current foundation formula to consider on-going support for school nurses and counselors	DOE	19.0	0	0	0	0	0	
Suicide: GICCY #59	Pilot prevention program at Mt. Edgecumbe School	DOE	150.0	150.0	150.0	150.0	100.0	150.0	funding is to conduct the program in the Lower Kuskokwim School District and 1 other site -on AFN priority list
Suicide: GICCY #55, 60	Support for community activities	DHSS	400.0	0	0	0	0	0	
Suicide: GICCY #62	develop emotional disaster response team	DHSS	13.6	0	0	0	0	0	included in Suicide package budget
TOTALS			<u>20,009.0</u>	17,419.4	13,354.8	10,227.1	10,620.4	10,564.1	

TRAINING:

The following intent language appears in the budget, in the budget for the Governor's Office:

It is the intent of the Legislature that the Commissioners of the Departments of Public Safety, Community and Regional Affairs, Health and Social Services, Education, Law and the Office of Public Advocacy establish a comprehensive children's service provider training manual. The purpose of their effort is to ensure coordination of existing state funded training so that prevention and treatment services for children are improved. Training shall be coordinated among the agencies in at least the following areas:

- family violence, including child abuse, neglect, and sexual abuse
- cultural awareness and sensitivity
- substance abuse awareness and sensitivity
- suicide
- child development

The departmental representatives of the Commission had requested that \$20,000. be appropriated to the Commission for this purpose; the funding was not included in the budget.

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IMPLEMENTATION:

95
The following intent language appears in the budget, in the budget for the Governor's Office:

It is the intent of the Legislature that a task force of concerned agency heads be established to work with public and non-profit health and social service providers to review the effectiveness and coordination of federal, state, and local health and social service programs and delivery systems. The evaluation should specifically include: (1) the review of programs in rural Alaska, and (2) implementation of the GICCY recommendations.

SUICIDE

Category	Description	Dept.	Suicide Comm. Request	Conference Comm.:final	Comment
Suicide: GICCY #62	Community crisis response and intervention program	DHSS	900.0	600.0	276. for children's services - on AFN priority list
GICCY #59	✓ Training in suicide prevention	U of A	150.0	0	on AFN priority list
	✓ Services to school districts for suicide prevention programs	DHSS	200.0	0	on AFN priority list
GICCY #11	✓ Natural Helper programs	DOE	500.0	300.0	on AFN priority list
GICCY #2	✓ Life Skills Curriculum	DOE	200.0 (GICCY request: 177.9)	100.0	on AFN priority list
GICCY #61	✓ Upgrade vital Statistics data	DHSS	235.0	150.0	on AFN priority list
	Research on identifying Community characteristics	DHSS	75.0	0	on AFN priority list
GICCY #14	✓ Adolescent Health Survey	DHSS	135.0	134.0	on AFN priority list
		DOE			
	TOTALS		2,395.0	1,284.0 (960.0 for children)	

MENTAL HEALTH

7

Category	Description	Dept.	Mental Health Board Request	Conference Comm.: Final	Comments
Family Violence: GICCY #52,53	Mental Health services to victims of abuse and neglect	DHSS	500.0	400.0	was included in original GICCY Request to Governor; was not included in Governor funding package
Respite and Therapeutic Care: GICCY # 33	Therapeutic services for severely mentally ill children	DHSS	2,533.2	2,233.4	700.0 was included in original GICCY request to Governor; was not included in Governor's funding package - unable to determine if the 700.0 will be allocated to children's services
TOTALS			3,033.2	2,633.4	
<p><u>Note:</u> Other allocations for the Mental Health Package are shown on the attached. Please note that the allocations also include funding to implement the recommendations of the Senate Special Committee on Suicide Prevention.</p>					

21 * Sec. 23. The sum of \$8,868,900 is appropriated from the mental health
 22 trust account in the general fund to the Department of Health and Social
 23 Services to implement the recommendations of the Alaska Mental Health Board
 24 and the Senate Special Committee for Suicide Prevention for the fiscal year
 25 ending June 30, 1989, and is allocated for the purposes expressed and in
 26 the amounts listed:

27	PURPOSE	ALLOCATION
28	Alaska Psychiatric Institute Native student interns,	
29	medical school agreement, and staff training	\$ 201,500
1	Support for expanded community mental health programs	285,700
2	Mental health needs assessment	150,000
3	Mental illness prevention demonstration projects	137,500
4	Training	250,000
5	Suicide prevention/intervention demonstration	
6	projects	600,000
7	Natural helpers programs	300,000
8	Alaska youth initiative project coordinators and	
9	treatment services	150,000
10	Community mental health programs, including	
11	suicide programs	2,233,400
12	Mental health intervention programs for victims	
13	of family violence	400,000
14	Mental health board operations	101,800
15	Fairbanks community mental health programs	500,000
16	Alaska Alliance for the Mentally Ill family support/	
17	education programs for the chronically mentally ill	150,000
18	Consumer support for the chronically mentally ill	125,000
19	Community programs for the chronically mentally ill	3,000,000
20	Office of vital statistics operations	150,000
21	Adolescent health survey	134,000

22 * Sec. 24. The sum of \$100,000 is appropriated from the general fund to
 23 the Department Education for the fiscal year ending June 30, 1989, to
 24 implement the recommendations of the Senate Special Committee for Suicide
 25 Prevention for development of a life skills curriculum.

PRIORITY # / CATEGORY	DEPT.	DESCRIPTION	GICCY REQUEST TO GOVERNOR	GOVERNOR'S BUDGET	COMMENT	
#1 Head Start	DCRA	5 addt'l. programs serving 100 children; reduction of waiting list in rural AK.	\$ 665.0	\$ * 665.0	GICCY supports Head Start expansion by \$2 million, phased in over 3 years	
#2 Parent Support/ Family Strengthening	DHSS	development/implementation of home visitor program: weekly visits to high risk	270.0	-	weekly visits for 1 year period to 1st time & high risk parents; \$250. in grants, \$20.0 to develop	
		full implementation of NCAST program	76.5	* 67.5	addt'l. funds would provide training	
	DOE	coordinate/implement 2 pilot programs: community-based in 1 urban/1 rural and school-based K-8 in 1 urban/1 rural	314.7	-	pilots would develop/test curriculum and allow for evaluation of positive impact	
		grant program for parent skills training and family development	185.0	-	statewide grant program; prevention oriented	
		development/implementation of media campaign on effective parenting	315.0	-	statewide campaign, appropriate for rural and urban AK; multi-media approach	
#3 Family Violence	DPS	community-based grants to develop response to child sexual assault	160.0	-	to provide coordination of various disciplines involved in cases	
		services for child abused by non-caretaker	160.0	-	to provide services not provided by DFYS	
		development of safe homes for victims of child sexual assault	180.0	-		
		grants for services to non-offending parents	150.0	-	an aid to prevention of future crimes and to assist with prosecution	
		grants for services to children from violent homes	150.0	-	to prevent further harm, and break the cycle of family violence	
		grants to child victims from VCCB	80.0	* 80.0	-	
		for rural service delivery for victims	200.0	* 75.0	200.0	implement/expand services in rural Alaska
	evaluation/administration	35.0	-		to ensure quality programs	
DHSS	for child protective services in NW and Anchorage	814.4	* 277.5	509.9	social worker staffing	

PRIORITY # / CATEGORY	DEPT.	DESCRIPTION	GICCY REQUEST TO GOVERNOR	GOVERNOR'S BUDGET	COMMENT
#4 Comprehensive Training	DHSS	residential care for child victims	\$ 559.0	\$ * 559.0	includes foster care, emergency placement, etc.
		preventive services for at-risk	242.3	-	
		addtl. PO's; staffing at McLaughlin; remove children from adult jails	501.8	* 183.3	provides only for McLaughlin staffing and removal from adult jails
	Law	1 attorney; 2 paralegals (Anch., Juneau); 1 secretary	254.0	254.6	to expedite Child-In-Need-of-Aid (CINA) cases
	DOA	resources for CINA cases	-	99.7	complements increased staffing for Law for child-in-need-of-aid cases
	UA	develop 4 year degree program in ECE	80.0	-	to establish a 4-year degree program
		develop cross disciplinary/cross cultural degree program at UAF Rural College	100.0	-	
	DOA	train Guardians ad Litem	75.0	-	
	Court	training for judges	50.0	39.5	training should be mandatory
	DCRA	train caregivers who work with DD children	50.0	-	
	DOE	train teachers in abuse/neglect issues	15.0	-	
	DHSS	train all DFYS staff	261.8	-	continue efforts begun in FY89
		develop/implement rural intern program	20.0	-	to encourage rural Alaskans in social service field
	Law	train legal professionals in abuse/neglect	138.0	-	
	DPS	regional training for law enforcement	100.0	-	
		training in cross cultural issues	65.5	-	
		train "1st responders" in child abuse	35.0	-	for EMT's & other emergency medical service profs.
		train VPSO's in child abuse investigation	16.0	-	
	planning/coordination of statewide training: investigation/intervention in child sexual abuse	-	250.0	5-7 regional multi-disciplinary training to establish community-based treatment teams to deal with/expedite child sexual abuse cases	

PRIORITY # / CATEGORY	DEPT.	DESCRIPTION	GICCY REQUEST TO GOVERNOR	GOVERNOR'S BUDGET	COMMENT
#5 Day Care Assistance Prog.	DCRA	DCA for parents of children with special needs	\$ 250.0	\$ -	to provide day care asst. regardless of income since cost of day care for DD children is so high (\$1,000.-\$1,200. per month)
		administrative costs	25.0	50.0	Gov.s budget provides for welfare refrom support
		to decrease waiting list; provide for increase in income eligibility	750.0	-	funds are required to maintain program at current level for FY90
#6 School Nursing/ Counseling/Early Childhood Ed.	DOE	grants to districts to encourage nursing, counseling and/or ECE programs	750.0	-	incentive grants awarded on competitive basis to provide one or a mix of such programs
		coordinated K-12 guidance/counseling prog.	75.0	-	
		statewide leadership to guidance/counseling program	75.7	-	for implementation of recs. of the Alaska School Counselors Association
		8 pilot elemetary counseling programs	500.0	* 112.5	pilot programs in 8 sites, rural and urban
		early childhood education specialist	75.8	* 75.8	to provide separate focus on programs for ages 3-5 and 5-8
#7 Range of Care	DHSS	provision of respite services thru mix of types of care	400.0	-	see Mental Health budget
		for school-year pilot infant care prog.	200.0	-	to encourage parenting teens to stay in school, and for use as parenting lab and practicum for ECE
#8 Substance Abuse Prevention	DPS	drug/alcohol prevention programs thru Highway Safety Planning Agency	216.3	-	to replace federal funds for prevention programs
#9 Comprehensive Health Screening	DHSS	increased funding for WIC Program	-	* 465,9481.0	to open clincis in Aleutians, Metlakatla, Valdez; expand food/nutrition program to 580 pregnant women and mothers of infants
#10 Rural Service Delivery	DHSS	development of task force	-	-	to improve service delivery in rural AK.

PRIORITY # / CATEGORY	DEPT.	DESCRIPTION	GICCY REQUEST TO GOVERNOR	GOVERNOR'S BUDGET	COMMENT
#11 Community Activities	DOE	mini-grants to schools to develop/ implement student-lead prevention activities	\$ 100.0	\$ -	incentive program to encourage student development and involvement in prevention programs
#12 Child Care Grant Program	DCRA	maintain level @ 22.50 per full time child per month for full FY administrative costs	1200.0 100.0	- -	minimum of \$300.0 required to maintain program at current level for full FY90
#13 Suicide Prev.	DHSS	develop/coordinate crisis response team	40.0	-	response to impact of suicide in rural AK.
#14 Juvenile Sex Offender T.F.	DHSS	statewide task force to conduct research and provide training	100.0	-	for research on theraputic treatment approaches as means of prevention and to train providers
#15 Sex Ed./Family Planning	DHSS	develop/implement community-based prog. targeted at teens	500.0	-	half of funding to sex ed; half to family planning; targeted to teens and young men
#16 Runaway Program	DHSS	develop intake unit in DFYS counseling for runaways and at-risk counseling for runaways and at-risk	381.0 128.4 128.4	- - -	to complement FY89 funds, which were used for bed space "
#17 Life Skills	DOE	develop life skills currisulum	-	-	
#18 Accreditation	DCRA	grants to center to become accredited	200.0	-	incentive grants to encourage/promote quality programs
#19/#20 Emp. Sponsored Care/State as Model Employer	DCRA	campaign to promote employer sponsored child care	5.0	-	
TOTALS:			\$ 12519.6	\$ 3534.9	

PROGRESS TO DATE: THE INTERIM COMMISSION'S IMPACT

We stated in our January 1988 report that there were many issues we left untackled. Throughout this updated report, we illustrate once again the accuracy of that acknowledgement: we have barely gotten started.

Perhaps the greatest impact of the Interim Commission has been to serve as a catalyst, a focuser, an organizer, a synthesizer for all the different strands of concern there are for children in our state. The very existence of the Interim Commission tended to make those who work with and care for children feel that the Governor and the Legislature were interested in their concerns and that there was a high-level forum in which to air those concerns and suggestions.

More than 500 Alaskans of all ages, backgrounds, and regions provided testimony to us, in person, through teleconference and in writing, more public participation than experienced by any such commission in Alaska's history. More than the statistics we analyzed, or the trends we thought we were seeing, what led to our recommendations was the emergence of themes in the stories of the people who spoke with us, plainly and often poignantly, sharing their lives, their dreams, their pain, their suggestions. The sheer numbers of people who wished to speak with us, or show something to us, tells us that one of this Commission's most important contributions was giving voice to so many Alaskans who desperately wanted to be heard.

The people have sensed a simple and genuine commitment by the state's leading officials to caring for children. Continuing to show this commitment will have a profound affect on our collective feeling of optimism, willingness to sacrifice, and ability to make the policy innovations necessary to help all Alaska's children grow up safely, healthy and productively.

The recommendations which the Governor and Legislature supported are a beginning. They give us a base to build on. The following is a brief selective look, not at what the funding was, but at what the funding did for Alaskans. Program examples are highlighted by bullets in each section:

Child Care

The Commission focused attention on child care as a real economic need and one for which both government and the private sector have some responsibilities. It made clear the correlation between the low status of child care workers as reflected in their pay and the value we place on the care of our children:

Use all
examples
in this
section.

- a child care program in Homer was able to hire a certified pre-school teacher with the increase in funds to the Child Care Grant Program
- a program in Kodiak was able to improve the quality of their services to children through funds received from the Education and Training Grant Program
- a center in Palmer testified about the benefits of the Day Care Assistance Program in keeping families in that community off welfare

Parent Support

The Commission was able to reinforce the direct connection between good parenting and healthy, stable children. The Commission has helped Alaskans acknowledge that parenting is a learned skill. While there are many ways in which people learn how to parent - from their own parents, through trial and error, through formal classes and informal support groups - it must in fact be learned.

- new funds provided services to parents in Barrow, Bethel, Fairbanks, Homer, Juneau, Ketchikan and Nome
- a child care center in Barrow has used funds to hire teen parents to work in the center with threefold benefits: those teens are employed, their children receive child care, and they develop parenting skills
- testimony the Commission heard from parents about being parents was among the most compelling: "we want to be good parents"; "we don't always know if we're doing the right thing"; "being able to interact with other parents is important"; "we sometimes need help"

Empowering Youth

The Commission began the process of listening to what the next generation of adults - today's youth - had to say: what they need, what they want, what they expect from us and what they're willing to do in return. This new dialogue must not only continue, it must be broadened and it must affect children and family policy.

- the Commission based many of its recommendations on comments from youth participating in the Alaska Federation of Natives Youth Conference, the Governor's Youth Safety

Conference, and the Dram-edy Program, and from young children with whom we visited in child care centers and homes

- the grants awarded by the Interim Commission in partnership with the Alaska Federation of Natives through the federal Youth 2000 Project provided high school students in Ft. Yukon, Kotzebue and 8 other rural and urban communities across the state an opportunity to be an integral part of the development, planning and implementation of prevention programs that they designed for themselves

Rural Services

The Commission supported the efforts of rural Alaskans to be active participants in their children's futures, and the growing realization that communities are best served by local people at the local level.

- testimony from providers and consumers all over the state indicated the need for human service providers to be knowledgeable about the communities they serve
- advocacy groups in Bethel and Nome spoke strongly about the need for inter-agency coordination, and Nome later organized an interagency group of 53 organizations concerned with youth issues
- the Governor's Review Committee on Native Services, establishment of which was a recommendation made by the Interim Commission, will be working to ensure local control and participation

Violence

New funds provided safety, crisis intervention and support services for children who have been abused or neglected, or who are from violent homes.

- increased education and therapy services were provided to victims of child sexual abuse in Anchorage
- other family violence programs were funded to protect and support children in Fairbanks, Dillingham, Kodiak and Nome as well as other urban and rural areas throughout the state

Prevention

The Commission promoted the long-term, long-range, cost-effective properties of prevention and early intervention. In so doing, the Commission enabled Alaska to be a partner in the greater national dialogue about our collective responsibility to our children and youth.

- funds allowed the Fairbanks' Infant Learning Program to expand their services to more children in more communities
- funding allocated for Head Start Programs has resulted in more than 150 children being able to participate in Head Start in 7 new programs in the state, including programs in Grayling, Selawik, Noorvik, Tuntutuliak, Koyukuk, Copper River, and the Matanuska-Susitna Valley

Public Participation

The Commission provided a forum in which people could express their concerns, frustrations, fears, hopes, and joy, a forum in which they could freely make suggestions for change with some assurance that those suggestions would be considered. The public participation process is one that must continue and be incorporated in efforts to affect positive change if we are to do the greatest good in the long term. The Commission heard an enormous amount of testimony. Much of it was painful and frightening; some of it was hopeful and rewarding. All of it was valuable.

The Commission helped give these issues the attention and status they deserve and helped to make them a viable topic for political consideration and action.

So, the building blocks and the foundation are in place for constructing coherent, long-term and effective children's policy in Alaska. The Legislature is encouraged to act quickly in 1990 to establish an on-going Alaska Commission on Children and Youth. The next two sections of this report describe how that commission can contribute to long-term policy development and what issues make up the unfinished agenda.

PRIORITY ISSUES: THE UNTOUCHED AND UNFINISHED AGENDA

Over the Interim Commission's two years, some of the major changes have been :

- ✓ a significant expansion in Head Start and in prenatal care for Alaskans;
- ✓ significant new monies directed toward child abuse, neglect and other family violence;
- ✓ increasing the state's Child Care Grant Program to enable programs to partially reinstate previous decreases and raise the quality of care our children get;
- ✓ expansion of respite care for children with developmental disabilities;
- ✓ empowering youth to affect their own future by encouraging youth-developed and youth-run prevention projects around the state;
- ✓ increasing the numbers of public health nurses, Village Public Safety Officers, social workers, and social worker aides, especially in rural Alaska; and,
- ✓ making it more difficult for minors to have access to cigarette machines in public places.

In addition, the Interim Commission's work contributed to a parallel emphasis for specific funding of children's services by a number of other bodies. One example is the statewide community-based initiative to prevent suicides that came about as a result of the Senate Special Committee on Suicide Prevention. Another is the state Board of Education's banning corporal punishment in the public schools, one of the Interim Commission's recommendations.

Although the Commission worked hard and was successful in articulating some of the problems children face, much remains to be done. This unfinished agenda falls into three broad categories: unfunded/underfunded, undeveloped, and untouched issues. The following are only examples, not an all inclusive listing.

Unfunded/Underfunded Issues

There are a number of proposals which the Governor made to the Legislature that remain unfunded or underfunded. Among these are

- parent support programs such as home visits during infancy, a media campaign to build parenting skills, and parenting programs for youth and parents;
- elementary school counseling, school nursing and early childhood programs;
- greater investment in youth leadership and community action programs around the state;
- some key alcohol and other drug abuse prevention efforts;
- proposals for expanding sexuality education and funds for family planning programs, despite an Alaskan teen pregnancy rate 13% above the national average;
- proposals to expand counseling services for youth who have runaway, and for a special focus on services to help the parents of runaway children; and
- many child care proposals, including new funding increases for the Day Care Assistance and the Child Care Grant programs, new funding for crisis nurseries or crisis homes to prevent child abuse, adequate funding for resource and referral agencies to help parents find out what child care is available and development of family-centered, community-based programs for children with special needs.

Undeveloped Issues

There are some public policy issues remaining, issues about which the Children's Commission raised questions and awareness but about which we made no concrete proposals beyond what was contained in our January 1988 report to the Governor. These included an absence of

- specific proposals for helping youth make the school to work transition;
- ways to best adhere to the Indian Child Welfare Act to both protect children and preserve culture;