

ALASKA LEGISLATURE COMMITTEE FILES, 1989-1990 8672

6627 SENATE STATE AFFAIRS

1031

(Standard program receipt language)

1 commissioner of administration shall separately account for fees col-
2 lected under this chapter that the department deposits in the general
3 fund. The annual estimated balance in the account may be used by the
4 legislature to make appropriations to the department to carry out the
5 purposes of this chapter.

new

6 Sec. 05.25.910. EXEMPTIONS. Except when inconsistent with
7 federal laws and regulations, the commissioner may exempt a class of
8 boats from a provision of this chapter if the commissioner determines
9 that the safety of persons and property will not be materially promot-
10 ed by applying that provision to the class of boats. The commissioner
11 may exempt a class of boats from the numbering and registration re-
12 quirements of AS 05.25.400 - 05.25.440 if

new

13 (1) the commissioner determines that the numbering will not
14 materially aid in the identification of the boats; and

15 (2) the United States Secretary of Transportation has
16 exempted that class of boats from numbering.

17 Sec. 05.25.920. ENFORCEMENT. A peace officer may enforce this
18 chapter and in the exercise of enforcement may stop and board boats
19 that the officer reasonably believes are or may be subject to this
20 chapter.

existing .080

21 Sec. 05.25.930. PENALTIES. A person who violates a provision of
22 this chapter is guilty of a misdemeanor and is punishable by a fine of
23 not more than \$500, or by imprisonment of not more than six months, or
24 by both.

existing .090

25 Sec. 05.25.940. REGULATIONS. The commissioner shall adopt
26 regulations under the Administrative Procedure Act (AS 44.62) that are
27 necessary for the implementation of this chapter.

new

28 Sec. 05.25.990. DEFINITIONS. In this chapter, unless the con-
29 text requires otherwise,

- 1 existing .100 (1) "boat" means any type of watercraft used or capable of
 2 being used as a means of transportation on water, but does not include
 3 aircraft equipped to land on water;
- 4 (2) "certificate of number" means the document bearing the
 5 identification number awarded to a boat by the department under this
 6 chapter, by a federal agency, or by the state of principal use under a
 7 federally approved numbering system;
- 8 new (3) "commissioner" means the commissioner of public safety;
- 9 new (4) "dealer" means a person who engages wholly or in part
 10 in the business of buying, selling, or exchanging boats, either out-
 11 right or on conditional sale, bailment lease, chattel mortgage, or
 12 otherwise;
- 13 existing .106 (5) "department" means the Department of Public Safety;
- 14 new (6) "length" means the length of a boat measured from end
 15 to end over the deck excluding sheer;
- 16 existing .100 (7) "operate" means to navigate or otherwise use a boat on
 17 water;
- 18 new (8) "owner" means a person who has a property interest
 19 other than a security interest in a boat and the right of use or
 20 possession of the boat, but does not include a lessee unless the lease
 21 is intended as security;
- 22 new (9) "ownership" means a property interest other than a
 23 security interest;
- 24 new (10) "passenger" means a person on board a boat who is not
 25 the master, operator, crew member, or other person engaged in a capac-
 26 ity in the business of the boat;
- 27 new (11) "state of principal use" means the state on whose water
 28 a boat is used or is to be used during most of a calendar year;
- 29 revised (12) "state water" means water within the territorial limits

1 of the state whether navigable or nonnavigable.

2 * Sec. 2. AS 05.25.010, 05.25.012, 05.25.020, 05.25.030, 05.25.040,
3 05.25.050, 05.25.060, 05.25.070, 05.25.080, 05.25.090, and 05.25.100 are
4 repealed.

5 * Sec. 3. This Act takes effect January 1, 1990.

} Entire
body
of
existing
law on
water-
craft.



ALASKA SPORT FISH CURRENTS

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FROM THE DIRECTOR'S DESK

In early September, I had the privilege of attending the annual meeting of the American Fisheries Society. The meeting was attended by over 1200 biologists, managers, and administrators from Canada, Mexico, and every state in the Union. The many sessions (usually three to eight in progress concurrently) covered almost every conceivable topic related to fisheries in America.

Besides the many technical sessions, there were several sessions that dealt with changing trends in emphasis in many states. Here are a few that may be of interest and have application in Alaska:

- More states are recognizing the importance of economic data for recreational fisheries and are effectively using this along with biological and other data in the decision-making process.
- There is increasing involvement of sport anglers in department programs, increasing demand for public awareness, and more cooperative activities between agencies and between agencies and the public.
- Sport fishing interest groups are becoming more active and are forming coalitions to resolve major issues of mutual concern.
- While conflicts are increasing over funding, allocation of fish, and other issues, habitat protection remains the most crucial concern.

STAFF PROFILE

The following profile is of Larry Engel, area management biologist for the Matanuska-Susitna Valley and Susitna-West Cook Inlet areas. With over 24 years of service with the Sport Fish Division, Larry ranks as one of the department's elder statesmen.

Larry was born and raised in the Seattle, Washington area and graduated from the University of Washington with a B.S. in fisheries. While serving in the U.S. Navy at Kodiak, he was involved with the Kodiak Conservation Club and the Territorial Department of Fisheries working on various projects on the island.

He began his career with the Division of Sport Fish in 1960 as a biological aide in Juneau and worked seasonally with the

division until 1964 when he was promoted to a full-time biologist position. From 1964 through 1972 Larry worked as a research project leader on the Kenai Peninsula. The Engel's home in Soldotna served as the first Fish and Game "office" in that community. While on the peninsula he successfully pushed to have snagging in freshwater prohibited. In 1972 Engel was transferred to Palmer as the area management biologist. Recent passage of the Recreational River Corridor legislation ranks high among many of his career satisfactions.

Larry enjoys hunting, fishing, youth athletics and spending time with his wife Nancy and their two teenage sons.

ALASKA LEADS COUNTRY IN BOATING FATALITIES

Alaska is the only state in the union that has not adopted a state boating safety program. Because Alaska lacks a state program, the Coast Guard acts as the boating law administrator for areas that fall under federal jurisdiction. Consequently, because of this very limited federal Boating Safety Program, Alaska's boaters are paying dearly through personal injury, loss of life, and loss of property. In 1987, 46 people lost their lives in recreational boating accidents. Seventy percent of these tragedies occurred on inland Alaskan waters such as lakes, rivers, and sheltered waters. This was second only to motor vehicle fatalities as the largest category of accidental deaths. When this figure is compared with the rest of the United States, Alaska has by far the worst boating record--over 28 times the national average. Another thing to be remembered is that the boating season in many states lasts year round, unlike Alaska which has a boating season of six months or less.

It is evident from these statistics that Alaska has a severe boating problem. What can we do to solve this problem or at least bring it under control?

The most effective and proven means for dealing with this problem would be to legislate a comprehensive state boating safety program. This legislation would identify and charge a state agency with the responsibility for implementing a coordinated boating safety program. Not just another law enforcement program of the Department of Public Safety, but more importantly, a means to implement a comprehensive public education program. With a state as vast as Alaska, the emphasis needs to be focused on public education and awareness.

The state boating law would also provide procedures and policies for dealing with violators, as well as provide for the minimum operator requirements for safety equipment and boat operation. Specific sections of the act could empower state law enforcement officials with the necessary authority to carry out its provisions. Existing manpower from the Alaska State Troopers and Fish and Wildlife Protection could be utilized for public protection purposes without the necessity of recruiting more personnel to enforce boating laws.

The Coast Guard does not have access or jurisdiction to the inland areas where most of the fatalities occur. Each year the number of complaints received by the Alaska State Troopers, the Coast Guard, and other state and federal agencies concerning the negligent operation of boats continues to mount, especially along inland rivers.

Where would the revenues come from to administer a state boating safety program?

Federal funds are available within a boating safety account which is part of the Wallop-Breaux Amendment passed in 1984. Revenues for this account come from federal taxes on motorboat fuel sales. There is \$60 million dollars available in this account in 1989, which will increase to \$70 million by 1991. However, only states with a state boating safety program are eligible to receive these funds. Alaskan boaters are paying this tax every time they buy gas for their boat but cannot receive any of the benefits from it.

A state boating law would provide the boaters of Alaska with a program designed to meet their special needs without burdening the nonboater. Other states have experienced a 50 percent decrease in boating fatalities during the first year their boating safety law was in effect.

What can you do to support a state boating safety program?

Participate in your local sportsmen's organization or club meetings and make them aware of the need for a boat-safety law. Contact your legislators and let them know you support adoption of boat safety legislation.

For additional information on boating safety programs, contact Commander Jeff Harben, U.S. Coast Guard, at 586-7467, or Captain Mike Stenger, U.S. Coast Guard, at 586-7351.

NEW SPORT FISH PROGRAM TO BEGIN

The Sport Fish Division is planning to initiate a "Sport Fishing Partnership Program." The Partnership Program aims to improve and increase Alaska's fishing opportunities by working jointly with communities, sporting groups, and other interested organizations.

The division is requesting approval in the FY 90 budget for the program. If the funding is approved by the legislature, the division plans to use \$100,000 in federal money to help finance various projects on a matching basis. Examples of projects that could be funded include fishing seminars and workshops, fishing piers and trails, parking areas, improving aquatic habitat protection or improvement projects, access for the elderly and disabled, and easements. Almost any project with a positive impact on sport fishing will be eligi-

ble. Applicants would match partnership program dollars with cash, materials, or services.

We will keep you informed of how the program will function as details are worked out over the coming six months. This Sport Fishing Partnership Program presents a unique opportunity to improve Alaska's sport fishing resources.

For additional information on the Sport Fishing Partnership Program, contact Norval Netsch at 465-4180.

IS SNAGGING ETHICAL?

The question of sport anglers snagging fish will be discussed at the December Board of Fisheries meeting. Since statehood the regulations pertaining to sport fishing in Alaska have included provisions to restrict the snagging of fish. Initially, snagging was discouraged by prohibitions on hook sizes, number of hooks, and the way in which hooks were rigged in relation to the sinker. Today's regulations are specific on the subject: "It is unlawful to intentionally snag or attempt to snag any fish in fresh water. Fish unintentionally hooked elsewhere than in the mouth must be released immediately. 'Snag' means hook a fish elsewhere than in the mouth." It is still legal to snag fish in most saltwater areas; however, saltwater snagging is prohibited in most of Cook Inlet. Is the intentional snagging of fish an unethical and unsportsmanlike act, or is it simply another method utilized by some anglers to harvest fish? Are there situations where snagging fish should be encouraged? Should the intentional snagging of fish in all ways, forms, and areas be prohibited as a legal means of sport fishing?

Snaggers and nonsnaggers are confronted with the reality of large numbers of nonbiting, hatchery-produced salmon returning to special harvest areas at Homer on the Kenai Peninsula. The fish readily accept baits and lures for a period of time and then simply stop biting. Leaving the fish to die is certainly an alternative, but most people agree that this would be wasteful and unwise. Harvesting the fish with nets is another option; however, this deprives people who are not offended by snagging from harvesting the fish. The Division of Sport Fish will propose three options for consideration by the Board of Fisheries regarding the problem.

A. Prohibit all snagging: An estimated 40 to 50 percent of the hatchery king salmon returns to the Halibut Cove and Homer Spit terminal harvest areas would not be harvested in the snag fisheries. These fish would have to be taken by nets in a "clean up" fishery or allowed to stray from or die in the terminal areas.

B. Allow snagging throughout the year: The harvest of hatchery fish in the terminal harvest areas would approach 100 percent.

C. Prohibit snagging from January 1 through June 23: After June 23 the harvest method (snagging or no snagging) in the terminal harvest areas will be regulated by emergency order issued by the department. Snagging would be permitted only when and if the target species would no longer accept conventional tackle and a surplus of fish remained in the terminal harvest area.

The board is being asked to make a decision regarding the

SAFE BOATING BILL

CDR G. M. HARBEN, USCG

Since the turn of the century, boating has steadily grown to become one of the nation's most popular pastimes. Correspondingly, the boating accident statistics have also grown. As the years went by the Congress enacted several pieces of legislation to deal with the growing problem. Finally, on August 10, 1971, the Federal Boat Safety Act was signed into law establishing minimum standards which would provide the public reasonably safe boats and equipment. At the same time the Act stressed the need for the individual states to enact equivalent legislation of their own, thus motivating the public to boating safety awareness through public education and operator and equipment requirements.

With the enactment of the Federal Boat Safety Act of 1971, the vast majority of states have recognized the inherent dangers associated with boating and during the ensuing years, 49 states have enacted boating safety legislation which squarely faced the problems head on. Their actions and subsequent programs have significantly turned the tide of rising boating accidents and deaths within their states. These programs have received national acclaim for the advancements that have been made in the field of boating safety education and public protection.

To better coordinate their activities among themselves, the National Association of State Boating Law Administrators (NASBLA) was formed to serve as a viable public forum for reviewing and improving upon the federally approved state boating problems.

In Alaska, the only state where there is no Federally approved safe boating program, the Coast Guard acts as the boating law administrator for areas that fall under Federal jurisdiction. Consequently, because of this very limited Federal Boating Safety Program, Alaska's boaters are paying dearly through personal injury, loss of life and loss of property. In 1987, 46 people lost their lives in recreational boating accidents. 70% of these tragedies occurred on inland Alaskan waters such as lakes, rivers and sheltered waters. This was second only to motor vehicle fatalities as the largest category of accidental deaths. When this figure is compared with the rest of the United States, Alaska has by far the worst boating record --- over 28 times the National average. Another thing to be remembered is that the boating season in many states lasts year around, unlike Alaska, which has a boating season of 6 months or less.

It is evident from these statistics that Alaska has a severe boating problem when compared to the rest of the United States. What can we do to solve this problem or at least bring it under control?

The most effective and proven means for dealing with this problem would be to legislate a comprehensive state boating safety program.

How is a state boating safety program going to change Alaska's unenviable record of boating activity?

First of all, it will identify and charge a state agency with the responsibility for implementing a coordinated boating safety program. Not just another law enforcement program of the Department of Public Safety, but more importantly a means to implement a comprehensive public education program.

Why an education program?

With a state as vast as Alaska the emphasis needs to be focused on public education. The resources and expertise of the Department of Education would be utilized to assist in the development and operation of a public education program. In addition, the Coast Guard can be called upon for assistance, training and advice for program development in order to establish effective programs.

How would public protection be handled with the new law?

In addition to the education program, incorporation of the Federal boating regulations into the state boating law would provide procedures and policies for dealing with violators, as well as provide for the minimum operator requirements for safety equipment and boat operation. Specific sections of the act will empower state law enforcement officials with the necessary authority to carry out its provisions. Existing manpower from the Alaska State Troopers and the Fish and Wildlife Protection Agency could be utilized for public protection purposes without the necessity of recruiting more personnel to enforce boating laws.

The Coast Guard does not have access or jurisdiction to the inland areas where most of the fatalities occur. Each year the number of complaints received by the Alaska State Troopers, the Coast Guard and other state and federal agencies concerning the negligent operation of boats continues to mount, especially along the inland rivers.

With the passage of a state boating safety act, where will the revenues come from to administer these programs?

There is a National Recreational Boating Safety Financial Assistance program, for these states with a federally approved safe boating program.

In-state revenue available would be moneys generated by a state operated boating registration program. At the present time this program is administered on behalf of the Federal government by Coast Guard in Juneau, with all the revenues from this program being deposited in the U. S. Treasury. None of the revenues remain in Alaska!! One Third Class Petty Officer administers the whole program for the state.

What advantages are there to numbering boats?

Most importantly, boats need to be numbered to aid in search and rescue. For example, if a boat is found adrift or capsized, in just a matter of minutes the boat owner can be identified through the numbers on the hull and a check can be made with owner, relatives or neighbors to see if there was anyone on-board or if the boat was just adrift.

The boat registration program also provides an added benefit for the prospective boat buyer. Financial institutions will more readily lend money for the purchase of boats if some form of previous ownership can be provided.

Boat numbers also fulfill other useful purposes. Among them law enforcement, educational contact, accident reporting and consumer defect notification. Whether used for tracing a person for the negligent operation of a boat, to provide boating safety materials, or notify a consumer of a possible product defect, it helps protect and serve the public welfare.

With the passage of a comprehensive state boating safety program won't the Coast Guard reduce its efforts in boating safety in Alaska?

Quite the contrary, the Coast Guard has a dedicated commitment to boating safety in Alaska. The presence of a state boating safety program would lend a new dimension to the Coast Guard's role in this area. Specifically, the Coast Guard would assist the State in establishing its own program, provide training to State law enforcement officers and work hand in hand with State and local agencies.

But what if the legislature fails to enact a state boating safety law, what will the consequences be?

With no possibility of the Coast Guard expanding their boating program, the number of boating accidents and fatalities will continue to soar as the boating population grows.

Without a doubt the proposed state boating law will provide the boaters of Alaska with a program designed to meet their special needs without burdening the non-boater.

COAST GUARD ASSISTANCE

1. Training and assistance will be provided by the Coast Guard for initial development of educational programs.
2. Initial training of law enforcement officers to assist in the development of an effective public protection program.
3. The Coast Guard will continue its coastal boarding program for enforcement of boating safety laws.
4. The Coast Guard will continue with present educational programs --- put on by the Coast Guard Auxiliary.
5. The Coast Guard will remain a viable support agency for state assistance.

ADVANTAGES TO STATE IN ESTABLISHING A BOATING SAFETY PROGRAM

1. The State will assume management, administration and control of the program.
2. Revenues will remain in Alaska, available for state usage, instead being deposited with the Federal government.
3. Offers programs and protection to the entire state, not just coastal areas.
4. The means of reducing Alaska's tragic boating fatality statistic.

Sec. 05.20.120. Definitions. In this chapter, unless the context otherwise requires,

- (1) "department" means the Department of Labor;
- (2) "device" means a device that is designed and operated for the conveyance or movement of persons and that is used as a source of or aids in the promoting of entertainment, pleasure, play, relaxation or instruction, including but not limited to ski tows, roller coasters, merry-go-rounds and Ferris wheels. (§§ 1, 2 ch 109 SLA 1960; am E.O. No. 49, § 3 (1981))

Effect of amendments. -- The 1981 amendment substituted "Department of Labor" for "Department of Public Safety" in paragraph (1).

Chapter 25. Watercraft.

Article

1. Safety Requirements (§§ 05.25.010 -- 05.25.020)
2. Accidents and Liability (§§ 05.25.030 -- 05.25.040)
3. General Provisions (§§ 05.25.050 -- 05.25.100)

Article 1. Safety Requirements.

Section

10. Safety requirement
12. Diver's flag

Section

20. Water skis and surfboards

Sec. 05.25.010. Safety requirement. (a) A watercraft operated on inland waters shall carry and exhibit between sunset and sunrise at least one white light to show all around the horizon.

(b) A watercraft operated on inland waters shall carry at least one life preserver, or lifebelt, or ring buoy, or other device of the sort approved by the United States Coast Guard for each person on board, so placed as to be readily accessible. A watercraft carrying passengers for hire shall carry, so placed as to be readily accessible, at least one life preserver of the sort approved by the United States Coast Guard for passenger-carrying watercraft for each person on board.

(c) A motor-driven watercraft operated for hire shall carry a fire extinguisher capable of promptly and effectually extinguishing burning gasoline. (§ 4 ch 63 SLA 1961)

Collateral references. -- 12 Am. Jur 2d, Boats and Boating, §§ 1-88.

65 C.U.S., Navigable Waters, §§ 20-26; 81A C.U.S., States, § 139.

Public regulation requiring mufflers or similar noise-preventing devices on motor vehicles, aircraft or boats. 49 ALR2d 1202.

Liability under unseaworthiness doctrine for failure to furnish individual safety equipment or require its use. 91 ALR2d 1019.

Liability for injuries to or death of water skiers. 8 ALR3d 675.

Liability of manufacturer or seller for injury or death caused by defect in boat, or

its parts, supplies or equipment. 3 ALR4th 411.

Sec. 05.25.012. Diver's flag. A person who is in the water using an underwater breathing device may display a diver's flag constructed of rigidly supported material at least 12 inches by 12 inches in area of red background with a white diagonal stripe. This diver's flag may be displayed on a boat or surface float and shall extend a minimum distance of three feet from the surface of the water. The diver's flag shall be placed at or near the point of submergence and constitutes a warning that a diver is submerged and may be within 100 feet of the flag. A diver shall remain within 100 feet of the diver's flag while at or near the surface. A boat operator within sight of a diver's flag shall proceed with caution, steering clear of the flag by a distance of 100 feet. Outside commercial shipping lanes, boats maneuvering within a 100-foot radius of a diver's flag shall be slowed to no-wake speeds or five miles per hour, whichever is necessary to maintain steerage in the seaway. A diver's flag shall be displayed only while diving operations are underway. (§ 1 ch 29 SLA 1980)

Sec. 05.25.020. Water skis and surfboards. A person may not operate a watercraft on the inland waters of this state for towing a person on water skis, or a surfboard, or similar devices unless (1) the watercraft is equipped with a rearview mirror in which the person being towed can be viewed, (2) or there is in the watercraft a person of 12 years of age or older in addition to the operator, in a position to observe the progress of the person being towed. (§ 5 ch 63 SLA 1961)

Article 2. Accidents and Liability.

Section

30. Collisions, accidents and casualties
40. Owner's civil liability

Sec. 05.25.030. Collisions, accidents and casualties. (a) The operator of a watercraft involved in a collision, accident or casualty shall give to other persons affected by the collision, accident or casualty assistance that is necessary to save them from or minimize any danger caused by the collision, accident or casualty, and shall give the operator's name, address and identification of the operator's watercraft in writing to any person injured and to the owner of any property damaged in the collision, accident or casualty.

(b) In the case of collision, accident, or casualty involving a watercraft, the operator of the watercraft, if the collision, accident or casualty results in death or injury to a person or damage to property

in excess of \$100, shall file with the department a full description of the collision, accident or casualty, including information the department, by regulation, requires. (§ 6 ch 63 SLA 1961)

Collateral references. — 12 Am Jur 24, Boats and Boating, § 19, 32-57; 65 C.J.S., Negligence, § 64, 65, 81-14; 29

Liability of owner or operator of powered pleasure boat for injuries to swimmer or harbor struck by boat 28 ALR3d 1127
Criminal liability for injury or death

caused by operation of pleasure boat. 8 ALR3d 896
Insurance construction and effect of provision of homeowner's, premises, or personal liability insurance policy covering or excluding watercraft 26 ALR3d 967.

Sec. 05.25.040. Owner's civil liability. The owner of a watercraft is liable for injury or damage caused by the negligent operation of the owner's watercraft whether the negligence consists of a violation of a state statute, or neglecting to observe ordinary care in the operation of the watercraft as the rules of the common law require. The owner is not liable, however, unless the watercraft is used with the owner's express or implied consent. It is presumed that the watercraft is being operated with the knowledge and consent of the owner, if at the time of the injury or damage, it is under the control of the owner's spouse, father, mother, brother, sister, son, daughter, or other member of the owner's immediate family. This chapter does not relieve any other person from a liability which the person would otherwise incur, and does not authorize or permit recovery in excess of injury or damage actually incurred. (§ 8 ch 63 SLA 1961)

NOTES TO DECISIONS

Applied in Churchill v. F.V. Fjord, 744 F.2d 677 (9th Cir. 1984).

Collateral references. — 80 C.J.S., Shipping, § 239-257.

Liability of owner of powerboat for injury or death allegedly caused by one

permitted to operate boat by owner. 71 ALR3d 1018.

Liability of owner or operator of boat livery for injury to patron. 94 ALR3d 876.

Article 3. General Provisions.

Section

- 50. Declaration of policy
- 60. Prohibited operation
- 70. Exemptions
- 80. Enforcement
- 90. Penalties
- 100. Definitions

Sec. 05.25.050. Declaration of policy. It is the policy of this state to promote safety for persons and property in and connected with the use, operation and equipment of vessels in recreational pursuits in inland waters and to promote uniformity of laws relating thereto. (§ 1 ch 63 SLA 1961)

NOTES TO DECISIONS

Applied in Churchill v. F.V. Fjord, 744 F.2d 677 (9th Cir. 1984).

Sec. 05.25.060. Prohibited operation. (a) A person may not operate a watercraft whether for recreational purposes or any other purpose or manipulate water skis, a surfboard, or a similar device on the waters of the state in a reckless or negligent manner so as to endanger the life or property of another person.

(b) A person may not operate a watercraft whether for recreational purposes or any other purpose in violation of AS 28.35.030 on the waters of the state while under the influence of any intoxicating liquor, narcotic drug, barbiturate or marijuana. (§ 3 ch 63 SLA 1961; am § 1 cl. 60 SLA 1976; nm § 3 ch 117 SLA 1982)

Effect of amendments. — The 1982 amendment substituted "in violation of AS 28.35.030" for "or manipulate water skis, a surfboard, or a similar device" in subsection (b).

NOTES TO DECISIONS

Cited in Ravin v. State, Sup. Ct. Op. No. 1156 (File No. 2135), 537 P.2d 494 (1975)

Collateral references. — 12 Am Jur. Ski boat, negligent operation, 36 Am Jur. Boats and Boating, § 14-19. Ski boat, negligent operation, 36 Am Jur. POF2d, pp. 525-604.

Sec. 05.25.070. Exemptions. Watercraft and persons operating watercraft are exempt from this chapter, except AS 05.25.060(b), when participating in the area set aside for a public regatta, race, marine parade, tournament or exhibition on inland waters. (§ 7 ch 23 SLA 1961.)

Sec. 05.25.080. Enforcement. A peace officer may enforce this chapter and in the exercise of enforcement may stop and board watercraft subject to this chapter. (§ 9 ch 63 SLA 1961.)

Sec. 05.25.090. Penalties. A person who violates any provision of this chapter is guilty of a misdemeanor and is punishable by a fine of not more than \$500, or by imprisonment of not more than six months, or by both, for each violation unless that person is convicted of a violation of AS 28.35.030, in which case the sentence shall be in accordance with AS 28.35.030. (§ 10 ch 63 SLA 1961; am § 4 ch 117 SLA 1982.)

Cross references. — As to sentences for misdemeanors, see AS 12.55.135. Amendment added the language beginning "unless that person is convicted".
Effect of amendments. — The 1982

Sec. 05.25.100. Definitions. As used in this chapter, unless the content otherwise requires,

(1) "department" means the Department of Public Safety;

(2) [Repealed. § 3 ch 69 SLA 1976.]

(3) "operate" means to navigate or otherwise use a watercraft for recreational purposes as opposed to business, subsistence or commercial purposes;

(4) "watercraft" means every description of vessel, other than a seaplane on the water, used or capable of being used as a means of transportation on water and devoted to recreational pursuits unless otherwise expressly provided in this chapter; and excepting vessels having a valid marine document issued by the United States or foreign governments;

(5) "waters of the state" means all waters, fresh or salt, inland or coastal, within the territorial limits or under the jurisdiction of the state. (§ 2 ch 63 SLA 1961; am §§ 2, 3 ch 60 SLA 1976.)

NOTES TO DECISIONS

Applicability of chapter. — This chapter, specifically AS 05.25.40, was intended to cover nondocumented vessels temporarily devoted to recreational purposes, even though generally used commercially. *Churchill v. F.V. Ford*, 744 F.2d 677 (9th Cir. 1984).

Chapter 30. Snow Vehicles.

Article

1. Registration (§§ 05.30.010 — 05.30.050)
2. Regulation and Equipment (§§ 05.30.070 — 05.30.090)
3. General Provisions (§§ 05.30.100 — 05.30.120)

Article 1. Registration.

Section

10. Unlawful to operate unregistered vehicle
20. Registration and registration fee

Section

30. Exemption from registration fee
40. Registration certificate and decals
50. Transfer of ownership

Sec. 05.30.010. Unlawful to operate unregistered vehicle. Except for operation on the owner's private property, a person may not operate a snow vehicle unless the snow vehicle has been registered with the Department of Public Safety as provided in this chapter. (§ 1 ch 182 SLA 1968; am § 1 ch 214 SLA 1975.)

Collateral references. — 7A Am Jur. 60 C.J.S. Motor Vehicles, §1 58-65, 2d. Automobiles and Highway Traffic, 97-101, 105-115. §§ 5, 55, 58, 215.

Sec. 05.30.020. Registration and registration fee. A registration is valid for two years commencing September 1, 1968. The registration fee is \$5, which shall be paid into the general fund. (§ 1 ch 182 SLA 1968.)

Sec. 05.30.030. Exemption from registration fee. Snow vehicles owned by the federal or state government or a political subdivision of the federal or state government shall be registered but are not required to pay a registration fee. (§ 1 ch 182 SLA 1968.)

Sec. 05.30.040. Registration certificate and decals. (a) Upon registration of a snow vehicle, the registrant shall be issued a registration certificate and two numbered decals containing the registration number of the vehicle. Once a snow vehicle has been issued a number, it shall retain that number until the vehicle is destroyed, abandoned or permanently removed from the state. Numbered registration decals shall be displayed on each side of the cowl of a snow vehicle.

Alaska State Legislature

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PRESS RELEASE

By: Senator Arliss Sturgulewski
Contact: Frank Homan
465-3818

January 13, 1989

Senator Arliss Sturgulewski today introduced legislation (SB 111) establishing an Alaska boating safety program. The U.S. Coast Guard has stated that the death rate from recreational boating accidents in Alaska on a per capita basis is 28 times the national average. In the past four years, data provided by the state's Vital Statistics Research Section shows that boating related drownings are second only to motor vehicle accidents as a cause of unintentional deaths in Alaska. Boating related deaths have exceeded air craft accidents and fire fatalities during the four years from 1984 to 1987. For example, during that time an average of 57 deaths per year have occurred because of boating related drownings.

"These deaths are unnecessary and could have been prevented," Senator Sturgulewski said. "It is not acceptable that Alaska is the only state in the Union without a boating safety program. We need to correct this flaw," she said. "We need to protect the citizens of our state as well as the growing number of visitors coming to experience our great outdoors. I am particularly thankful to Admiral Nelson of the U.S. Coast Guard for his help and support for this legislation. He has been doing a fine job of bringing this issue to the public despite Coast Guard funding cuts on the national level," Sturgulewski said.

The Coast Guard would still continue their safety programs in federal waters and for documented vessels. The state would be responsible for all state waters including inland water where no program now exists. According to the U.S. Coast Guard, fatalities have decreased when a boating safety program has been established.

Sturgulewski said "I am introducing this new program for Alaska at this time because it does not have a direct impact on the state's general fund. The federal government provides funding to all states that develop a boating safety program and Alaska's share will be approximately \$250,000 per year. In addition," she said, "funds will also come from program receipts from the boating registration fees."

"There is increasing public awareness of the terrible personal tragedy associated with boating fatalities in Alaska and it is my hope that this legislation will lead to preventing the needless loss of life," she concluded.

The legislation has four main sections. The first and most important requires that the Department of Public Safety make available a boating safety education program to the public. Since there are groups capable of providing a public education program, the legislation allows the Department to contract out this requirement. The second section incorporates existing statutory requirements dealing with boating accident reporting to the Department. The third section establishes a boat registration program

based on the already established and familiar U.S. Coast Guard program.

→ The U.S. Coast Guard would turn over much of their program to the state.

The final section outlines the enforcement and penalties established under the program. Senator Sturgulewski emphasized that the purpose of the legislation is safety oriented and that a wide spread public education program be established and conducted before any enforcement occur.



U.S. Department of Transportation
United States Coast Guard



Does Alaska need a safe boating law?

CCGD 17 (b) [REDACTED]

One dead, one lost as skiff overturns Kodiak Man Lost

2 teen-agers missing after raft trip

Search for boy suspended

Fishing boat still missing

Two lost at sea near Cape St. Elias

Fishing vessel sinks; crew missing

1 dead, 1 missing in skiff accident

Two rescued after boat sinks

Search suspended

Two Lost In Boat Accident At Ketchikan

5 rescued after boat sinks in Resurrection Bay

Search on for family in dinghy

Boater Drowns

Seward man drowns

Search goes on for missing skipper

Man drowned in Ivanoff Bay

Coast Guard searches for Sitka seiner Camelo

2 dead after boat runs aground

Rescue team arrived and took him to shore

Search for remains

Search for family in dinghy

SAFE BOATING BILL

Questions and Answers

Q. Why does the Coast Guard want Alaska to pass a Boating Bill?

A. Because Alaska has the highest boating death rate in the U.S.

Because the Coast Guard does not have jurisdiction over all waters of the state and there is no law applicable to many Alaskan boats.

Because a law forms the basis from which to educate people on a local level and on how they should equip their boats for their own safety.

Because an acceptable law will allow the federal government, through the Coast Guard, to enter into a mutual agreement with the state for conducting a coordinated educational program (and enforcement when and where necessary) throughout the state.

Because the state can receive federal funds to assist in boating safety activities.

Q. Just how bad is our boating safety record?

A. Terrible. During 1987 a total of 46 people lost their lives in recreational boating accidents in ALASKA. Approximately 40% of these were Alaskan natives. 70% of these tragedies occurred on inland Alaskan waters such as lakes, rivers, and sheltered waters. Only five other states had worse records but these states had between 11 and 28 times the number of registered boats than we have here. An important statistic is the number of fatalities per 100,000 boats. Alaska, a state that does not participate in the Federal/State Boating Safety Program, has a fatality rate 28 times the national average, per 100,000 registered boats.

Q. How do boating accidents compare with other causes of accidental deaths in Alaska?

A. In 1987 only traffic deaths caused a greater loss of life in Alaska.

Traffic Deaths	-	76
Boating	-	46
Aircraft (Recreational)	-	26
Fire	-	22

Q. How can you legislate safety on boats?

A. You can't really. People must be simultaneously educated regarding the NEED for safety. A good example is traffic laws. They don't prevent all the accidents and deaths on the road - but they do give most people a safe guideline by which to drive.

Q. Would the state law be similar to federal law?

A. Yes. It would require boats to carry the same equipment required by Federal law. At present in Alaska there is no law requiring such things as red and green lights at night, fire extinguishers on boats of appropriate size and type, Coast Guard approved life-saving devices, etc.. In 60% of the 1987 fatalities, either there were no personal flotation devices on board, or approved devices that were accessible were not used.

Q. Why would the state want to take over the job of boat registration from the Coast Guard?

A. Net revenues to the state could amount to over 300K. This is not an overwhelming amount, but in these economically troubled times, this could mean some added revenues and a few new jobs. In addition to this, Alaska's unrealized share of Federal funds for boating safety last year was approximately 250K.

Q. Would a state law allow the state to put up speed limit signs, limit usage of public moorages, and erect aids to navigation on rivers and lakes?

A. To all those questions, yes.

Q. What would happen if a person violated the law within the three mile limit and was given a ticket by a state law enforcement official?

A. Much like a traffic ticket, he would appear before the local magistrate (unless he was merely given a warning). The magistrate would take appropriate action, knowing all the facts in the case. (When a person is cited by the Coast Guard, penalty is awarded by mail or through Federal Court).

Q. Will passage of this Bill result in less accidental boating deaths?

A. If past statistics can prove a point . . . YES! Since the passage of the Safe Boating Law of 1971, fatalities have decreased across the nation by 30% while the number of boats has increased by 50%. This statistic has to prove that a better educated public is a safer public. The Bill will provide a springboard for education and reasonable enforcement to the safety of all, and by this it will hopefully reduce our tragically high boating accident fatalities.

Q. Where can answers be obtained to questions not listed here?

A. Contact:

Chief, Boating Safety Division

Seventeenth Coast Guard District

Box 3-5000

Juneau, AK 99802-1217

PH: (907) 586-7467

U.S. Department
of Transportation

United States
Coast Guard



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16790

FEB 3 1990

Senator Arliss Sturgulewski
Alaska State Legislature
P.O. Box V (MS 3100)
Juneau, AK. 99811

Dear Senator Sturgulewski

Enclosed is a copy of the legislative ledger of the Outboard Boating Club of America detailing the five year reauthorization of the Aquatic Resources (Waliop/Breaux) Trust Fund.

This shows funding through fiscal 1993 and an increase to \$70 million from 1991 - 1993. This will mean an increase to the already estimated \$250 thousand dollars of federal funds to Alaska, if they pass a safe boating law.

A handwritten signature in cursive script, appearing to read "G. M. Harben".

G. M. HARBEN
Commander, U.S. Coast Guard
Chief, Boating Safety Division
Seventeenth Cost Guard District

Encl: (1) Legislative ledger



Legislative LEDGER

A publication of the Outboard Boating Club of America for its members
and a cross section of America's recreational boating community.

Volume XXXII, Number 9

September 1988

Conference Committee Passes Wallop-Breaux Reauthorization

The bill to reauthorize the Boat Safety Account of the Wallop-Breaux Trust Fund (*H.R. 3918*) moved ahead August 9, as part of a Conference Committee vote on the Coast Guard Authorization Act of 1988. (*H.R. 2342*).

By this action it is agreed to:

1. Raise the ceiling on the Boat Safety Account from \$45 million to \$60 million in each of fiscal years 1989 and 1990, and to \$70 million in each of fiscal years 1991, 1992, and 1993.

2. Reauthorize transfers to and expenditures from the Boat Safety Account for five years, from 1989 through 1993.

3. Split the Boating Safety Account 50/50 between federal aid for state recreational boating safety programs and the operating expenses of the Coast Guard relative to recreational boating safety services and the Coast Guard Auxiliary.

4. Provide that the Coast Guard may spend no more from the Boat Safety

Account in any fiscal year than that appropriated for state recreational boating safety programs.

5. Require that the one to two percent that the Coast Guard receives for administrative expenses off the top of appropriations for state recreational boating safety programs be restricted to administering allocations for such state programs.

6. Mandate a joint survey by the Secretaries of Interior and Transportation of fuel used by recreational vessels, the findings to be reported to Congress by November 15, 1992.

Note: In lieu of an amendment to the Act to bar the Coast Guard from pursuing a policy of discouraging states from utilizing the Boat Safety Account for public access projects, Committee Report language expressly prohibits the Coast Guard from requiring the states to establish an explicit linkage of boating access projects to recreational boating safety, rationalizing that improved boating safety is inherent in access projects.

...But There Could Be Complications

The Wallop-Breaux Fund provision has no known opposition. However, the conference committee version of *H.R. 2342* does have provisions facing opposition. Perhaps most notable is a provision designed to guide the work of the Coast Guard Auxiliary involving disabled boats. Commercial towboat services have expressed adamant opposition to any competition from the Auxiliary, despite a long tradition of Auxiliary-furnished assistance. It is known that at least two Members of Congress have expressed an intent to fight this provision on the floor. The Coast Guard bill also addresses the so-called "zero-tolerance" doctrine, which provides for the seizure of a boat if any quantity of controlled substances are found onboard, regardless of quantity or the culpability of the owner.

How great is the threat?

It is difficult to be certain. The House rule provides for a simple vote of the conference report, with no amendments and no points of order. Thus, those opposing the two provisions discussed above — and perhaps others — are likely to join together to

(Continued on page 2)

Coast Guard Considers Raising Minimum Reportable Property Damage in Boating Accidents

The Coast Guard has published notice of proposed rulemaking to raise the threshold for reporting boating accidents, involving only property damage, from the current \$200 to \$400. The rulemaking uses an indexing formula based on GNP deflator figures, which would be applied to the reporting threshold

annually to determine when it needed to be raised. The Coast Guard has solicited suggestions about raising the minimum reportable property damage to a higher level than \$400, using types of damage instead of dollar amounts, uses made of property damage statistics, impacts of receiving less information, data if the

threshold is raised above \$400, and what measures could be taken to improve boater compliance with accident reporting requirements. For further information contact Carlton Perry, Office of Navigation, Safety and Waterways Services, 2100 South Second St., SW, Washington, D.C. 20593, (202) 267-0979.

ALASKA
UNINTENTIONAL DEATH BY CAUSE 1984 - 1987

	Boating Related Drowning	Other Drowning	Air Transport	Fire	Motor Vehicle	Total Unin- tentional
1984	51	51	43	26	156	463
1985	73	25	73	28	156	488
1986	58	27	39	11	131	391
1987	46	18	65	16	96	355
TOTAL	228	121	220	81	539	1697
Average per year	57	30	55	20	135	424
% of Total	13%	7%	13%	5%	32%	100%

Source: Vital Statistics Research Section
Division of Public Health
Alaska Department of Health & Social Services

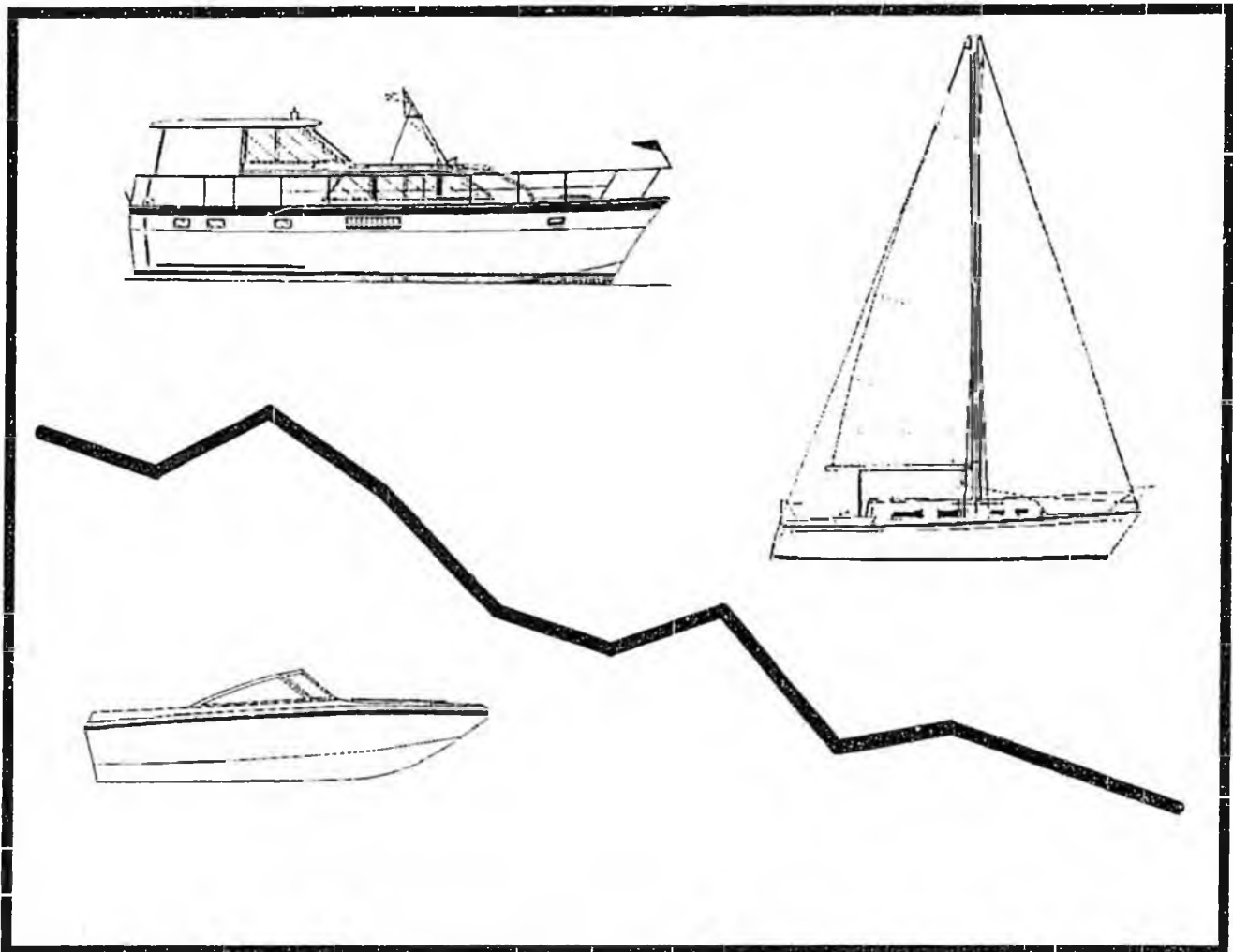
Note: Totals include non-residents

U.S. Department
of Transportation

United States
Coast Guard



BOATING STATISTICS 1987



JUNE 1988

COMDTPUB P16754.1

U.S. Department
of Transportation
**United States
Coast Guard**



Commandant (G-NAB)
United States Coast Guard

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COMDTPUB P16754.1

COMMANDANT PUBLICATION P16754.1

16 MAY 1988

FOREWORD

Under the authority of title 46, United States Code, the Chief, Office of Navigation Safety and Waterway Services has been delegated the responsibility to collect, analyze, and annually publish statistical information obtained from recreational boat numbering and casualty reporting systems. Within this Office, the new Auxiliary, Boating, and Consumer Affairs Division has Recreational Boating Safety Program responsibility. The Office of Boating, Public, and Consumer Affairs has been disestablished.

Boating Statistics 1987, the 29th annual report, contains statistics on recreational boating accidents, state and Coast Guard boat numbering activities, and Coast Guard Auxiliary programs. The report also contains summaries of all regulations issued by the Coast Guard under the authority of the Federal Boat Safety Act of 1971, as amended, and other safety program information.

This report is a result of the coordinated effort of the Coast Guard and those jurisdictions which have federally approved boat numbering systems. These include the District of Columbia, Puerto Rico, Guam, the Virgin Islands, American Samoa, the Commonwealth of the Northern Mariana Islands, and all states except Alaska and New Hampshire.

This publication is distributed to Coast Guard units, Coast Guard Auxiliary flotillas, and to other organizations and individuals on the Coast Guard's boating mailing list. The publication may be copied freely in the interest of boating safety. For questions on content, availability of the current or back issues, and additions to the mailing list, use the address or telephone number at the top of this page.

A handwritten signature in black ink, appearing to read "Martin H. Daniell".

MARTIN H. DANIELL
Chief, Office of Navigation Safety
and Waterway Services

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INTRODUCTION

SCOPE

This report contains statistics on numbered boats and recreational boating accidents and information on boating safety activities for calendar year 1987. States and jurisdictions which have federally approved boat numbering systems file official reports to provide the boat numbering statistics. Coast Guard numbering records cover the other jurisdictions as noted on page 8. Data for the accident statistics come from three sources: copies of Boating Accident Reports forwarded to the Coast Guard by those jurisdictions with approved numbering and casualty reporting system; reports submitted directly to the Coast Guard in those jurisdictions without approved numbering and casualty reporting systems; and reports of Coast Guard investigations of fatal boating accidents that occurred on waters under federal jurisdiction.

ACCIDENT REPORTING

Current regulations (33 CFR 173-4) require that the operator of any vessel that is numbered or used for recreational purposes and that is involved in an accident file a report if the accident results in:

1. Loss of life; or
2. Personal injury which required medical treatment beyond first aid; or
3. Damage to the vessel and other property exceeding \$200; or
4. Complete loss of the vessel.

Boat operators are required to report their accidents to authorities of the state in which the accident occurred, or directly to the Coast Guard if it occurred in a jurisdiction without an approved boat numbering system. States with approved numbering systems furnish the Coast Guard with copies of Boating Accident Reports. The minimum reporting requirements are set by federal regulation, but states are allowed to have stricter requirements. The statistics in this publication cover only accidents meeting the federal minimum reporting requirements.

Most states use Boating Accident Report forms which are very similar to the form used by the Coast Guard. A copy of the Coast Guard form is at the end of this report. Microfiche of Boating Accident Reports and investigation reports are filed at Coast Guard Headquarters for statistical purposes only.

The statistics in this publication cover boating accidents reported on waters of joint federal and state jurisdiction and exclusive state jurisdiction. The statistics include any reports received of accidents on waters under exclusive jurisdiction of the two states without an approved numbering system, Alaska and New Hampshire, even though the reports are not required.

Accidents covered in this report occurred during calendar year 1987. Only those reported to Coast Guard Headquarters by 31 March 1988 are included in the statistics.

CASES EXCLUDED FROM REPORT

The following types of cases involving recreational boats are not included in this report:

1. Accidents involving only slight injury which did not require medical treatment beyond first aid or property damage of not more than \$200;
2. Accidents which were not caused or contributed to by a vessel, its equipment or its appendages;
3. Accidents in which the boat was used solely as a platform for other activities, such as swimming or skin diving. No such accidents were reported by the States in 1987. Such cases would not be included because the victims freely left the safety of their boat.

Accidents involving only commercial vessels are not included. All commercial accidents, even those involving vessels numbered under title 46, United States Code, are reviewed and tabulated by the Coast Guard Office of Marine Safety, Security and Environmental Protection and published in the Proceedings of the Marine Safety Council, CG-129.

USE OF THE STATISTICS

Users of the statistics in this report should be aware of the following facts which may affect results of analyses of non-fatal accidents.

The Boating Accident Reporting System does not include every accident involving a recreational vessel. Some accidents are not in the system because they are not required to be reported. Many more accidents are not reported because of ignorance of the law and difficulty in enforcing the law. Although we estimate that we receive approximately ten per cent of non-fatal accidents, we do receive reports of nearly all fatal accidents.

Federal regulations do not require the reporting of accidents on private waters, where states have no jurisdiction, or on state waters in Alaska and New Hampshire, because these two states do not have approved numbering systems. Reports of accidents on such waters are included in this report when received by the Coast Guard if they satisfy the other requirements for inclusion.

Non-fatal accidents cannot be assumed to have occurred in numbers proportional to the reported statistics because the act of reporting an accident is not a random sampling of accidents in the statistical sense. Rather, selection is based on the ability and willingness of those involved to file a report.

Fluctuations from year to year in non-fatal accident statistics may be caused by factors other than the change in the total number of recreational boating accidents. A seemingly small change in the low reporting rate may cause a relatively large change in the statistics.

BOATING SAFETY REGULATIONS

The following are regulations issued by the Coast Guard under the authority of title 46, United States Code:

1. Especially Hazardous Conditions, 33 CFR 177. Describes specific unsafe boating conditions in which use of a boat could be especially dangerous. Issued July 7, 1972; effective August 7, 1972.
2. Defect Notification, 33 CFR 179. Requires manufacturers to notify consumers of safety defects in boats and associated equipment. Issued August 4, 1972; effective September 3, 1972.
3. Manufacturer Requirements, 33 CFR 181. Requires certification of compliance for manufacturers of recreational boats subject to federal standards. Also requires manufacturers to assign hull identification numbers to their boats. Issued August 4, 1972; effective November 1, 1972.
4. Boat and Associated Equipment Standards, 33 CFR 183. Requires basic flotation and sets load and horsepower capacities for boats under twenty feet in length. Issued August 4, 1972; effective November 1, 1972, except for the flotation standard, effective August 1, 1973.
5. Vessel Numbering and Accident Reporting, 33 CFR 173 & 174. Establishes uniform system for registering and numbering boats with propulsion machinery. Establishes procedures for reporting boating accidents. Issued October 7, 1972; effective July 1, 1973.
6. Personal Flotation Devices, 33 CFR 175. Establishes new requirements for carriage of personal flotation devices (PFDs). Classifies PFDs into types I, II, III, IV, and V to indicate the general level of performance. Issued March 28, 1973; effective October 1, 1973.
7. Hazardous Bars, 33 CFR 177. Defines unsafe boating conditions which can exist in certain coastal bars and inlets in Oregon and Washington. Issued January 23, 1974; effective February 22, 1974.
8. Manifestly Unsafe Voyage, 33 CFR 177. Defines unsafe conditions that can exist for recreational boats in prolonged open-sea voyages. Issued March 18, 1974; effective April 17, 1974.
9. Amendment to Inboard Safe Loading Standard, 33 CFR 183. Relaxes the safe loading standard for inboard boats, particularly as it applies to high performance boats. Issued August 13, 1975; effective February 9, 1976.
10. Amendment to Safe Loading and Safe Powering Standards, 33 CFR 183. Clarifies terms in the standards that had been misunderstood, e.g., "level", "beam", "length". Issued September 23, 1975; effective March 23, 1976.
11. Amendment to Flotation Standard, 33 CFR 183. Amends the table used to calculate the weight of outboard engines. Adds a new category of outboard engines over 150 HP. Issued March 18, 1976; effective September 15, 1976.

12. Amendment to Coast Guard Procedural Rules, 33 CFR 1. Describes the procedure followed by the Coast Guard in issuing written warnings to boat operators for minor violations of boating safety laws or regulations. Issued April 29, 1976; effective April 29, 1976.
13. Amendment to Numbering Regulations, 33 CFR 173 and 174. Updates information in the numbering regulations. Primarily, notes that the District of Columbia and Guam have approved numbering systems. Issued June 10, 1976; effective June 10, 1976.
14. Amendment to U. S. Customs Service Regulations, 33 CFR 12. (A joint Treasury - Coast Guard regulation.) Ensures that imported boats and associated equipment which are not in compliance with safety standards and regulations are brought into compliance before being used or offered for sale. Issued June 10, 1976; effective July 12, 1976.
15. Amendment to PFD Regulations, 33 CFR 175. Revokes the provision which permits a person using a white water canoe or kayak to use a non-approved life saving device because approved PFDs that are suitable for white water use became available. Issued June 14, 1976; effective October 1, 1977.
16. Amendment to Safe Loading and Flotation Standards, 33 CFR 183. Clarifies the meaning of certain terms in the standards, e.g. "boat weight" and "permanent appurtenances". Excepts submersible boats, surface effect vehicles, and amphibious vehicles from the flotation standard. Issued January 13, 1977; effective July 22, 1977.
17. Amendment to Safe Loading Requirements for Low- and Non-Powered Boats, 33 CFR 183. Establishes a more reasonable formula for calculating the safe loading capacity of low-powered and non-powered boats, e.g. dinghies, dories, rowboats. Issued January 13, 1977; effective July 22, 1977.
18. Fuel and Electrical Standards for Boats, 33 CFR 183. Establishes fuel and electrical standards for the manufacture of boats using inboard gasoline engines for propulsion or electrical power in order to prevent fires and explosions. Issued January 31, 1977; effective dates of the requirements vary from August 1, 1977 to August 1, 1978.
19. Flotation Standards for Boats, 33 CFR 183. Establishes level flotation standards on rowboats and outboard boats less than 20 feet in length, the boats most often involved in swamping and capsizing accidents, so that the boat will float level when swamped and provide a safe platform until rescue. Issued April 18, 1977; effective August 1, 1978.
20. Amendment to Fuel and Electrical Standards for Boats, 33 CFR 183. Revises several broad or unnecessary requirements. Issued July 14, 1977; effective August 1, 1977.
21. Personal Flotation Device Pamphlet, 33 CFR 181. Requires manufacturers of personal flotation devices (PFD) to provide with each PFD a pamphlet containing information on the selection, care, and proper use of PFDs. Issued March 9, 1977; effective September 1, 1978.

22. U. S. - Canadian Agreement on Assignment of Hull Identification Numbers, 33 CFR 181. Advises of an agreement between the U. S. and Canadian Coast Guards to coordinate assignment of manufacturers ID codes in hull identification numbers (HIN), allowing a boat manufacturer to use the same HIN system when marketing boats in U. S. and Canada. Issued April 10, 1978; effective April 10, 1978.

23. Amendment to Numbering Regulations, 33 CFR 173. Permits owners of leased or chartered vessels to retain the certificate of number when the rental is for less than seven days. Issued April 27, 1978; effective April 27, 1978.

24. Amendment to Fuel Systems Standard, 33 CFR 183. Delayed the effective date of fuel pump and carburetor requirements from August 1, 1978 to February 1, 1979 to give industry more time to comply with the new regulations. Issued September 17, 1978; effective September 17, 1978.

25. Amendment to Electrical Systems Standard, 33 CFR 183. Delayed the effective date of ignition protection requirements from August 1, 1978 to February 1, 1979 to give industry more time to comply with the new regulations. Issued September 17, 1978; effective September 17, 1978.

26. Amendment to Flotation Systems Standard, 33 CFR 183. Allows use of flotation material that is not resistant to gasoline or other solvents if it is installed in a part of the boat where it will not come in contact with these liquids or vapors. Establishes performance specifications for flotation material to help manufacturers determine if their flotation material will meet the standard. Issued December 4, 1978; effective August 1, 1979.

27. Amendments to Numbering and Accident Reporting Regulations, 33 CFR 173 & 174. Clarifies circumstances of a reportable injury. Extends the time limit for reporting accidents that don't involve death or personal injury from 5 to 10 days. Increases the maximum property damage in a non-reportable accident from \$100 to \$200. Clarifies that the rulemaking authority must determine the causes of reported accidents. Issued January 25, 1979; effective February 26, 1979.

28. Amendments to Numbering and Accident Reporting Regulations, 33 CFR 174. Leaves to the states the manner in which an invalid number sticker must be removed, conditions under which the number and validation sticker must be removed; and content of the report required of the operator in case of death or disappearance. Issued July 19, 1979; effective August 20, 1979.

29. Amendment to Electrical System Standard, 33 CFR 183. Permits circuit breakers to be located up to 7 inches away from the power source, or up to 40 inches away if the conductor is additionally protected by a sheath or enclosed box, if it is physically impossible to locate the circuit breaker at the power source. Issued November 5, 1979; effective November 5, 1979.

30. Operator Requirement for Visual Distress Signals, 33 CFR 175. Requires operators of boats used on coastal waters to carry approved (for both day and night) visual distress signals, e.g. orange smokes, orange distress flags, flares, electric distress lights. Exempts boats used in approved regattas, open sailboats less than 26 feet, rowboats, canoes, and other boats under 16 feet in length during daylight hours. Issued December 17, 1979; effective January 1, 1981.

31. Ventilation Standard for Boats, 33 CFR 175 and 183. Requires closed compartments with gas engines, including generators, on boats built on or after August 1, 1980 to be ventilated by a blower system of a certain standard. Requires engine compartments, and in certain circumstances fuel tank compartments, to have natural ventilation. Requires operators of such boats to keep certain parts of the blower system operable. Issued December 17, 1979; effective August 1, 1980.

32. Amendment to Capacity Information Label on Boats, 33 CFR 183. Requires a bright yellow background on the label. Requires the capacity to be shown in number of persons as well as pounds on boats less than 20 feet in length. Adds a method to determine the number of persons that a boat can safely hold. Issued January 10, 1980; effective August 1, 1980.

33. Amendment to Visual Distress Signal Regulations to Accept Hand-Held Red Flares, 33 CFR 175. Adds hand-held red flares to the lists of visual distress signals (see item 30). Issued July 3, 1980; effective January 1, 1981.

34. Start-in-Gear Protection Devices on Outboard Motors, 33 CFR 181 & 183. Requires manufacturers of an outboard motor with 115 lbs or more of static thrust (7-9 hp) to provide built-in start-in-gear protection in the outboard motor or a label stating that the outboard motor must be installed with a compatible remote control which contains the start-in-gear protection. All manufacturers of remote starting controls must affix a label to their controls telling whether or not the control system has start-in-gear protection. Dealers installing an outboard motor with the remote controls must insure that start-in-gear protection is provided. Issued January 15, 1981; effective August 1, 1982.

35. Application for Certificate of Numbers, Change in Required Contents, 33 CFR 174. No longer requires states to obtain information on date of birth and citizenship of vessel owners applying for Certificates of Number. Issued February 25, 1982; effective March 29, 1982.

36. Amendment to Visual Distress Signal Requirements, 33 CFR 175. Amendment clarifies the language concerning the carriage requirements. A revised table shows the approval numbers of acceptable pyrotechnic signal devices. A grandfather clause was inserted to allow pyrotechnic signal launchers manufactured before 1 January 1981 to be continued to be used in launching of approved signals. Issued June 7, 1982; Effective June 7, 1982.

37. Amendment to Correction of Especially Hazardous Conditions Aboard Boats, 33 CFR 177. Amendment is editorial in nature and reflects changes made in other Statutes cited by the "Hazardous Conditions" regulations. These changes include reference to the Inland Navigational Rules Act of 1980. Issued August 23, 1982; Effective August 23, 1982.

38. Amendment to Boat Hull Identification Numbers, 33 CFR 181. Amendment makes alteration or removal of the HIN more difficult; requires the placement of an additional HIN which will enable identification of the boat even if primary HIN is altered or removed; requires a single HIN format; and makes the removal or alteration of a HIN a violation of federal law. Issued September 9, 1983; Effective August 1, 1984.

39. Amendment to Electrical and Fuel System Standards, 33 CFR 183. Amendment repeals and revises standards determined to be no longer necessary. These changes were made after a review effort to lessen regulatory burden upon recreational boat manufacturers, while insuring that an adequate level of safety is maintained. The amendment makes numerous changes to regulations affecting batteries, conductors, overcurrent protection, fuel tanks, fuel stop valves, hose clamps, seals and gaskets, hose identification, and anti-siphon protection. Issued December 15, 1983. Effective June 11, 1984.

40. Amendment to Visual Distress Signal Requirements, 33 CFR 175. Amendment revises definition of "coastal waters" where visual distress signals are required to be carried on vessels. Issued February 27, 1984. Effective August 27, 1984.

41. Amendment to Certification, Safe Loading and Flotation Standards, 33 CFR 181 & 183. Amendment revises or removes sections of the regulations which have been determined to be no longer necessary or to have limited value in improving boating safety. Weights of outboard motors, which are used to determine safe loading capacities, are updated. The amount of flotation material required to be installed in boats is also revised. Issued October 5, 1984. Effective April 3, 1985.

42. Amendment to Certification, Safe Loading and Flotation Standards, 33 CFR 181 & 183. Amendment clarifies the intent of the regulations after the amendment issued October 5, 1984. Manufacturers of boats rating a maximum persons capacity of less than 550 pounds must not exceed the lesser calculated value obtained by performing the two tests described in §§ 183.29 & 183.41. Issued May 2, 1985. Effective May 2, 1985.

43. Amendment to Personal Flotation Devices, 46 CFR 160. This interim final rule establishes approval requirements for hybrid inflatable personal flotation devices (hybrid PFDs). Use of the approved hybrid PFDs is optional but, if carried, certain limitations apply. Issued August 22, 1985. Effective September 1, 1985 (except for §§ 160.077-25(a) & 160.077-25(e), whose effective dates will be published separately).

44. Amendment to Certification and Safe Powering Standards, 33 CFR 181 & 183. Amendment establishes a performance test as an alternative to the existing calculation method to allow higher horsepower capacities for certain high performance boats. The alternate test applies to recreational outboard boats 13 feet or less in length with remote wheel steering, a minimum 19-inch transom height or equivalent, and a capacity rating not to exceed two persons. Issued October 23, 1986. Effective August 1, 1987.

45. Amendment to Ventilation Standard, 33 CFR 183. Amendment removes the requirements for ventilation openings to face forward and for testing to show airflow. The requirements had virtually no impact on achieving necessary ventilation and their removal relieves a regulatory burden on recreational boat manufacturers. Issued October 23, 1986. Effective August 1, 1987.

46. Amendment to Fuel System Standard, 33 CFR 183. Amendment requires gasoline fuel hose installed in new recreational boats to meet the performance requirements of SAE Standard J1527DEC85 instead of SAE Standard J30C. The change responded to safety concerns about the effects of increasing levels of aromatics and alcohols in fuels on permeation rates and longevity of hose meeting SAE Standard J30C. Issued April 20, 1987. Effective October 17, 1987.


47. Operating a Vessel While Intoxicated 33 CFR 95, 173, 174, and 177. Rule sets independent Federal standards based on an individual's behavior and blood alcohol concentration (BAC) for determining whether an individual operating a recreational vessel is intoxicated. It adopts enacted State BAC standards. It amends regulations to require specific information on the role of alcohol or drugs in reports of boating casualties. It allows Coast Guard personnel to terminate the use of a vessel when the operator is under the influence of an intoxicant to the extent that further operation of the vessel creates an unsafe condition. Penalties include a civil penalty up to \$1,000 and a criminal penalty up to \$5,000, up to one year imprisonment, or both. Issued December 14, 1987. Effective January 13, 1988.

BOAT NUMBERING

Chapter 123 of title 46, United States Code requires each undocumented vessel equipped with propulsion machinery to be numbered in the state in which it is principally operated. The law allows the states and other jurisdictions to create their own numbering systems as long as they meet or exceed federal requirements. At the end of 1987, only New Hampshire and Alaska were without their own approved numbering systems. In these jurisdictions the Coast Guard performed the numbering function and required only undocumented vessels equipped with propulsion machinery used on waters subject to the jurisdiction of the United States to be numbered. Many states (21) require the numbering of non-powered boats, such as sailboats. A list of the numbering requirements of the various states is found on the following page.

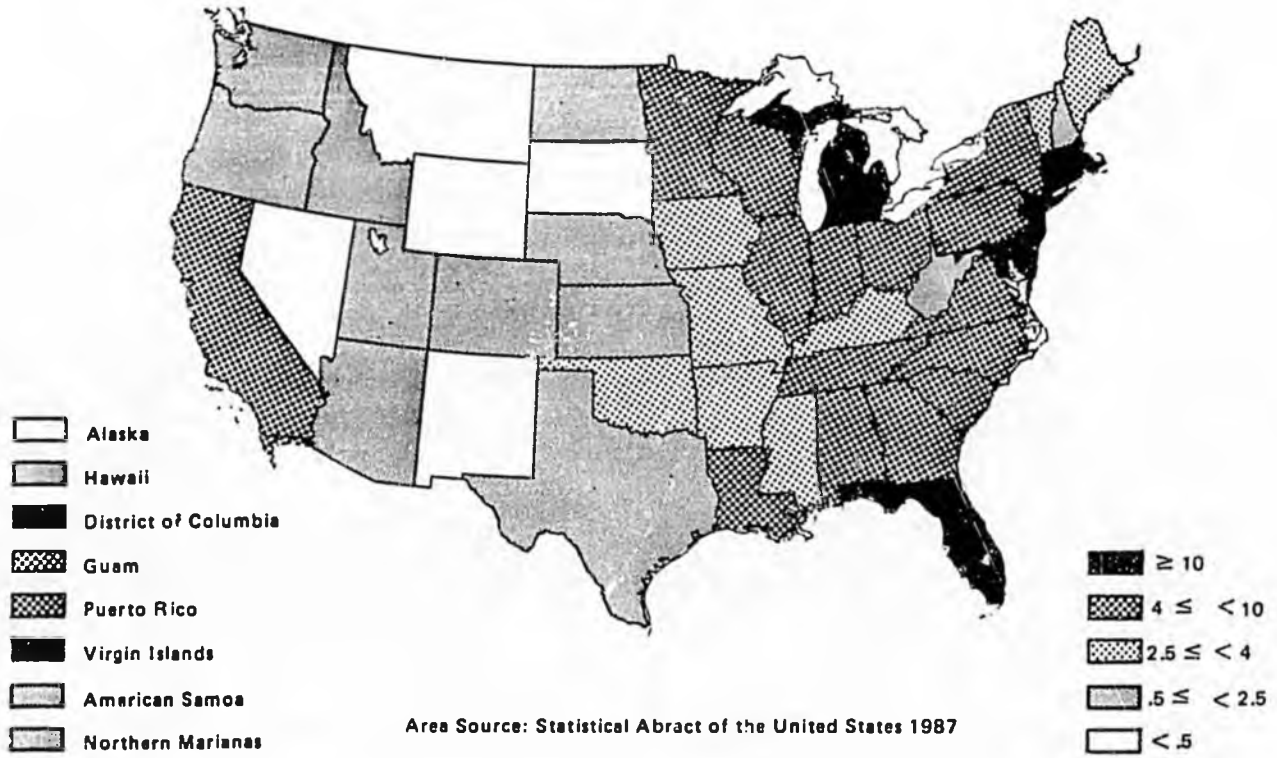
The statistics on the following three pages are derived from reports which the participating states and other jurisdictions file with the Coast Guard. The statistics are actual counts of valid boat numbers which have been issued. Their accuracy is affected by several factors, including compliance of the boat owners with the numbering laws and the efficiency with which the various state numbering systems handle expired and new registrations. The numbering requirements for each jurisdiction are given so that comparisons may be made. Estimates are provided for non-reporting jurisdictions based on the growth in numbering as reported in the past.

NUMBERING DATA BY STATE

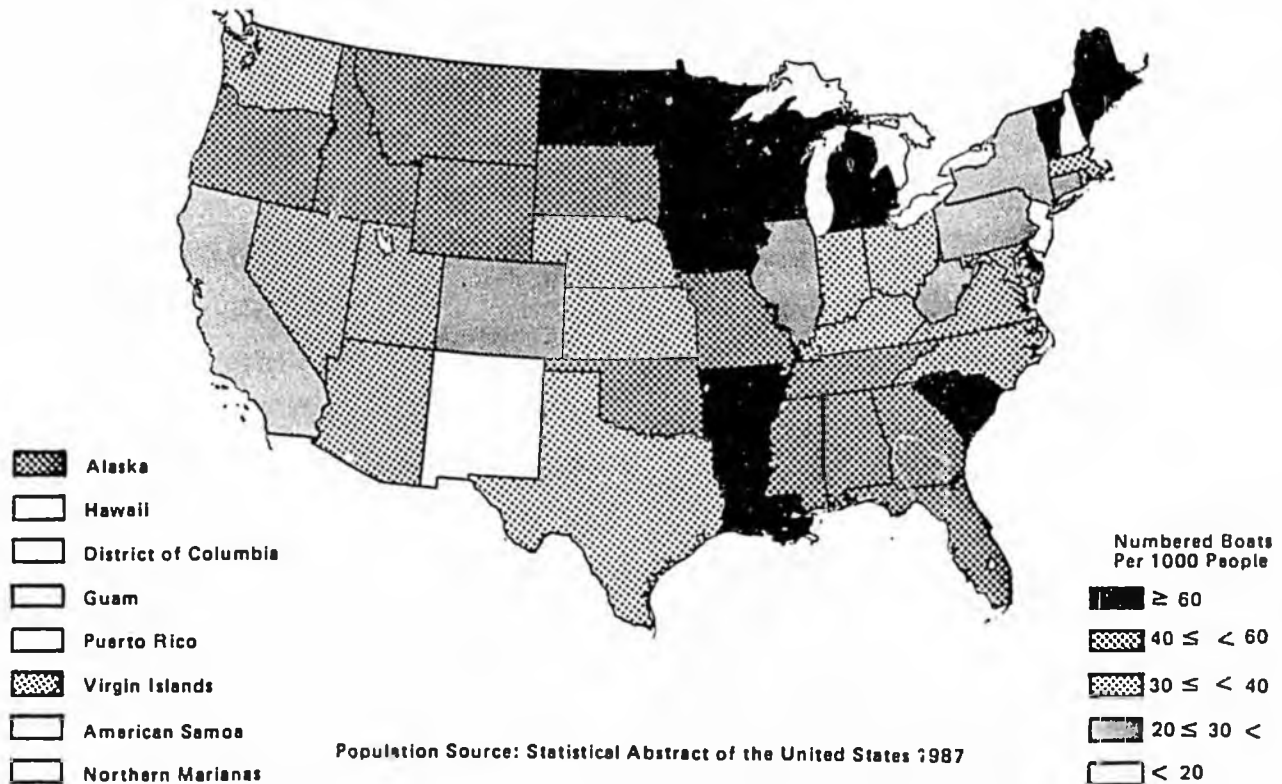
		TOTAL BOATS NUMBERED		SCOPE OF CURRENT BOAT NUMBERING SYSTEM
		1986	1987	
TOTAL	RANK 1987	9,876,197	9,963,696	
Alabama	18	240,100	203,092	All motorboats, sailboats, and rental boats
Alaska	46	39,134	27,763	All motorboats used on federal waters
Arizona	30	108,166	117,202	All watercraft
Arkansas	28	343,851	144,657	All motorboats with exceptions 2/
California	2	679,880	708,847	All motorboats; sailboats over 8 feet in length
Colorado	34	73,992	79,640	All motorboats and sailboats
Connecticut	33	81,485	86,427	All motorboats; sailboats 19 and a half feet or more in length
Delaware	39	42,831	43,121	All motorboats
Dist. of Col.	53	3,242	2,859	All watercraft
Florida	4	613,532	644,813	All motorboats
Georgia	13	218,479	254,483	All motorboats; sailboats 12 feet or more in length
Hawaii	51	14,052	14,009	All motorboats and sailboats over 8 feet in length
Idaho	35	70,512	57,251	All motorboats
Illinois	10	237,586	295,127	All motorboats and sailboats over 12 feet in length
Indiana	17	203,275	206,307	All motorboats
Iowa	20	151,066	195,673	All watercraft with exceptions 3/
Kansas	32	36,631	88,365	All motorboats and sailboats
Kentucky	29	119,587	124,150	All motorboats
Louisiana	9	339,477	300,931	All motorboats
Maine	31	115,440	114,182	All motorboats
Maryland	23	150,858	160,368	All motorboats
Massachusetts	19	210,407	196,541	All motorboats
Michigan	1	716,441	746,979	All motorboats
Minnesota	3	655,389	673,503	All watercraft with exceptions 4/
Mississippi	27	130,573	144,989	All motorboats
Missouri	12	154,166	258,712	All motorboats; sailboats over 12 feet in length
Montana	42	35,398	37,087	All motorboats
Nebraska	36	52,749	56,446	All motorboats
Nevada	41	35,033	37,162	All motorboats
New Hampshire	50	9,597	15,214	All motorboats used on federal waters
New Jersey	26	141,655	150,121	All motorboats; all other boats more than 12 feet in length
New Mexico	48	31,220	24,974	All motorboats and sailboats
New York	7	358,400	383,868	All motorboats
North Carolina	15	129,758	241,858	All motorboats
North Dakota	43	41,098	36,332	All motorboats
Ohio	8	261,663	366,289	All watercraft
Oklahoma	21	191,103	187,043	All watercraft
Oregon	25	149,970	153,087	All motorboats and sailboats 12 feet in length or greater
Pennsylvania	14	236,455	251,154	All motorboats
Rhode Island	45	26,000 1/	28,500 1/	All motorboats
South Carolina	11	249,113	268,034	All motorboats
South Dakota	40	36,396	39,257	All motorboats; all other boats more than 12 feet in length
Tennessee	16	207,409	214,646	All motorboats and sailboats
Texas	5	605,829	606,370	All motorboats
Utah	37	50,463	49,583	All motorboats and sailboats
Vermont	44	32,580	34,484	All motorboats
Virginia	22	165,816	174,726	All motorboats
Washington	24	242,011	159,567	All motorboats used on federal waters
West Virginia	38	43,194	44,936	All motorboats
Wisconsin	6	152,481	461,545	All motorboats and sailboats over 12 feet in length
Wyoming	49	21,000	21,536	All motorboats
Guam	54	720 1/	993 1/	All motorboats
Puerto Rico	47	23,026 1/	25,024	All motorboats
Virgin Islands	52	2,684	3,614	All motorboats
America Samoa	56	142	110	All motorboats
N. Marianas	55	640 1/	145	All motorboats

* States not having an approved numbering system as of 31 December 1987, and where the Coast Guard is the numbering authority.
 1/ Estimate (No report received)
 2/ Arkansas excludes boats with motors of 10 HP or less used only during daylight.
 3/ Iowa excludes inflatables under 7 feet in length and canoes/kayaks under 13 feet in length.
 4/ Minnesota excludes non-motorized boats 9 feet in length and under, duckboats during duckhunting season, and riceboats during harvest season.

Numbered Boats Per Square Mile (Land Area) 1987



Numbered Boats Per Person 1987



CLASSIFICATION OF NUMBERED MOTORBOATS-1987-
PER CENT

LENGTH CLASS	WOOD		FIBERGLASS		ALUMINUM		STEEL		OTHER		TOTAL		CLASS
	OUTBOARD	INBOARD	OUTBOARD	INBOARD	OUTBOARD	INBOARD	OUTBOARD	INBOARD	OUTBOARD	INBOARD	OUTBOARD	INBOARD	
Class A Less than 16 feet	1.99	.07	20.04	.98	29.26	.23	.35	.02	2.29	.06	53.93	3.36	55.29
Class 1 16 feet to less than 26 feet	1.14	.63	16.39	12.53	8.60	.45	.47	.07	.63	.20	27.23	13.88	41.11
Class 2 26 feet to less than 40 feet	.06	.60	.18	1.80	.25	.09	.06	.06	.01	.03	.56	2.58	3.14
Class 3 40 feet to not more than 65 feet	.01	.09	.01	.22	.01	.03	.03	.06	.002	.004	.06	.40	.46
TOTAL BY PROPULSION	3.20	1.39	36.62	15.53	38.12	.80	.91	.21	2.93	.29	81.78	18.22	
TOTAL BY HULL MATERIAL	4.59		52.15		38.92		1.12		3.22				

*Includes 9,154,128 numbered motorboats under 65 feet. All boats reported to be registered as inboard-outdrives were counted as inboards, and where the States' reports broke down auxiliary sailboats between inboard and outboard, those boats were included in this table. For a few States with incomplete information, either all or some of their boats were distributed by using last year's report or by using the same percentages as a bordering State. The 809,568 boats registered by the States but not shown in this table include: 211,889 non-powered sailboats; 62,808 auxiliary sailboats (type of engine unknown); 212,870 non-powered canoes; 86,838 non-powered rowboats; 67,977 jet boats; 4,017 motorboats over 65 feet; and 163,149 miscellaneous boats.

NUMBERED MOTORBOATS BY PROPULSION AND HULL MATERIAL 1983-1986
PER CENT

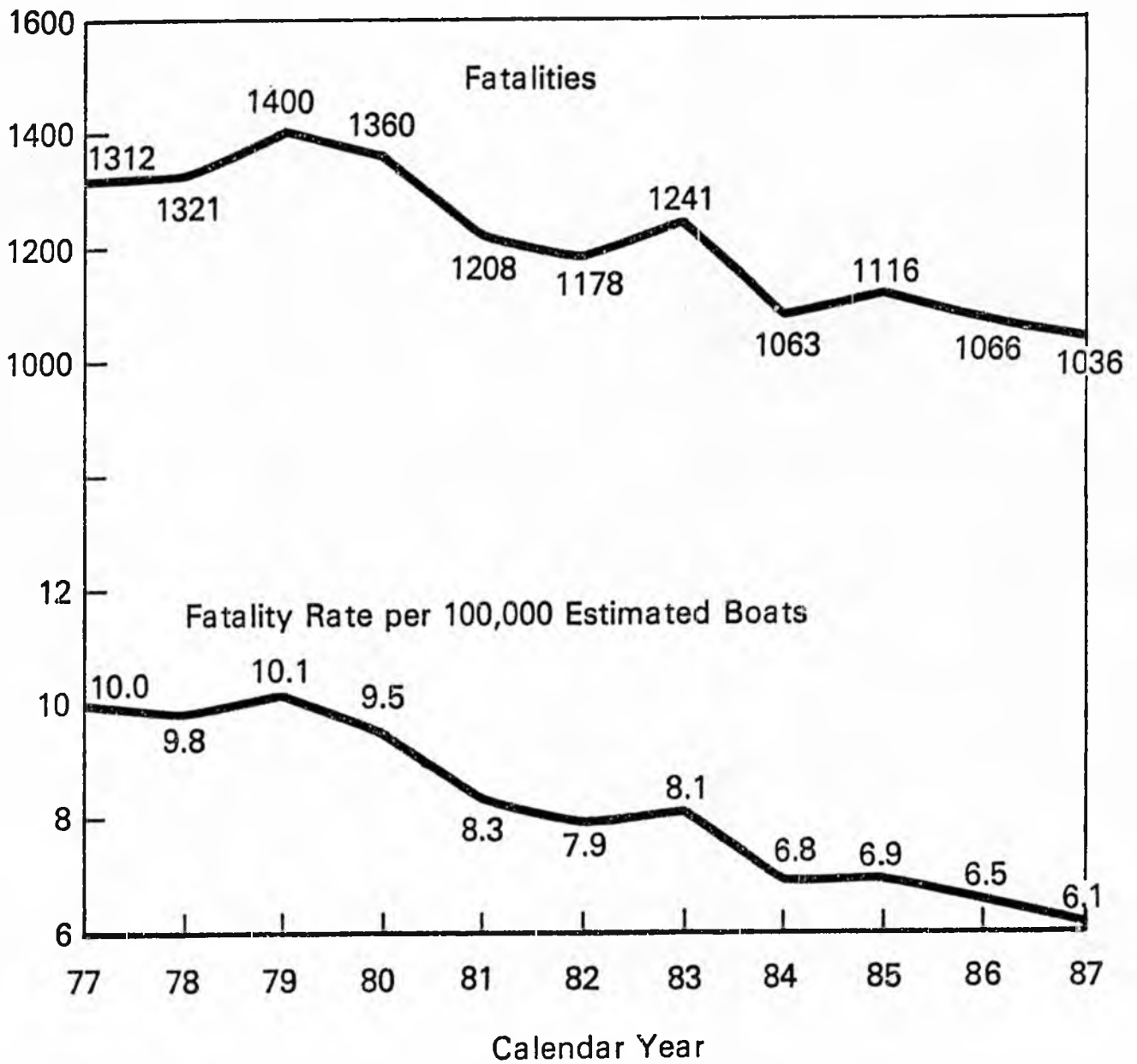
YEAR	WOOD		FIBERGLASS		ALUMINUM		STEEL		OTHER		TOTAL	
	OUTBOARD	INBOARD	OUTBOARD	INBOARD	OUTBOARD	INBOARD	OUTBOARD	INBOARD	OUTBOARD	INBOARD	OUTBOARD	INBOARD
1983												
TOTAL BY PROPULSION	4.68	1.68	37.04	11.75	39.33	.96	.89	.17	2.91	.39	84.85	15.15
TOTAL BY HULL MATERIAL	6.56		48.79		40.29		1.06		3.30			
1984												
TOTAL BY PROPULSION	4.33	1.77	37.31	12.40	38.91	.89	.86	.16	2.90	.47	84.31	15.69
TOTAL BY HULL MATERIAL	6.10		49.71		39.80		1.02		3.37			
1985												
TOTAL BY PROPULSION	4.02	1.62	37.18	12.99	39.70	.73	.84	.16	2.52	.24	84.26	15.74
TOTAL BY HULL MATERIAL	5.64		50.17		40.43		1.00		2.76			
1986												
TOTAL BY PROPULSION	3.60	1.47	37.13	14.23	38.72	.76	.78	.15	2.86	.30	83.09	16.91
TOTAL BY HULL MATERIAL	5.07		51.36		39.48		.93		3.16			

FATALITY RATE

The best available indicator of safety in recreational boating is the fatality rate, which relates the number of fatalities to the changing boat population. The Coast Guard's fatality rate is the number of reported fatalities per 100,000 recreational boats (estimated). The most meaningful fatality rate would be based on the exposure of boaters to the risks of boating, measured in passenger-hours, but such detailed, nationwide information is not available. The estimate of the number of boats in the United States is based on nationwide telephone surveys conducted by the Coast Guard for the years 1973 and 1976 and estimates of boat production and loss since then. The Coast Guard knows of no reliable scientific estimates of boats since 1976.

<u>YEAR</u>	<u>FATALITIES</u>	<u>ESTIMATE OF BOATS</u>	<u>FATALITY RATE</u>
1961	1218	5.85 Million	20.8 per 100,000 boats
1962	1114	5.95 "	18.7 "
1963	1167	6.05 "	19.3 "
1964	1192	6.20 "	19.2 "
1965	1360	6.35 "	21.4 "
1966	1318	6.50 "	20.3 "
1967	1312	6.65 "	19.7 "
1968	1342	6.85 "	19.6 "
1969	1350	7.10 "	19.0 "
1970	1418	7.40 "	19.2 "
1971	1582	7.85 "	20.2 "
1972	1437	8.50 "	16.9 "
1973	1754	9.60 "	18.3 "
1974	1446	10.75 "	13.5 "
1975	1466	11.80 "	12.4 "
1976	1264	12.75 "	9.9 "
1977	1312	13.15 "	10.0 "
1978	1321	13.50 "	9.8 "
1979	1400	13.90 "	10.1 "
1980	1360	14.30 "	9.5 "
1981	1208	14.60 "	8.3 "
1982	1178	14.90 "	7.9 "
1983	1241	15.30 "	8.1 "
1984	1063	15.70 "	6.8 "
1985	1116	16.10 "	6.9 "
1986	1066	16.50 "	6.5 "
1987	1033	16.90 "	6.1 "

Recreational Boating Fatality Statistics (1977-1987)



TYPES OF CASUALTY	BOATING ACCIDENTS *																			
	TOTAL					FATAL					INJURY					PROPERTY DAMAGE				
	1983	1984	1985	1986	1987	1983	1984	1985	1986	1987	1983	1984	1985	1986	1987	1983	1984	1985	1986	1987
Grounding	274	352	356	367	451	11	2	9	8	7	87	93	74	81	128	176	251	271	274	316
Capsizing	663	663	623	628	660	357	300	286	302	283	124	131	122	103	121	182	232	211	231	256
Swamping/Flooding	242	206	247	289	254	78	41	59	69	50	24	13	11	21	33	140	152	171	191	171
Sinking	247	268	297	227	315	19	34	25	16	36	33	25	26	33	195	200	241	191	246	
Fire or Explosion of Fuel	344	347	319	379	394	8	4	14	6	6	115	107	103	101	115	221	236	221	265	273
Other Fire or Explosion	63	68	80	83	41	5	1	1	2	2	6	9	11	6	4	52	58	61	73	35
Collision with Another Vessel	1,792	1,905	2,123	2,108	2,288	80	53	69	71	66	549	576	574	566	752	1,163	1,292	1,480	1,471	1,470
Collision with Fixed Object	661	646	754	914	853	73	55	90	70	50	237	217	212	261	269	351	374	451	581	534
Collision with Floating Object	182	231	306	276	314	15	19	8	7	14	42	37	52	41	58	125	175	240	227	242
Falls Overboard	430	384	436	451	434	283	251	274	268	255	140	123	151	172	167	7	10	11	11	12
Falls within Boat	63	53	46	70	77	1	1	3	0	0	59	52	42	70	76	3	0	0	0	1
Struck by Boat or Propeller	126	89	111	117	119	18	8	15	16	12	109	79	95	130	107	1	2	0	1	0
Other Casualty; Unknown	480	488	517	418	546	85	87	85	75	73	293	276	331	326	407	102	123	101	67	66
TOTAL	5,569	5,700	6,237	6,407	6,746	1,033	862	938	910	854	1,818	1,734	1,814	1,914	2,270	2,716	3,104	3,480	3,583	3,422

TYPES OF CASUALTY	VESSELS INVOLVED IN ACCIDENTS *																			
	TOTAL					FATAL					INJURY					PROPERTY DAMAGE				
	1983	1984	1985	1986	1987	1983	1984	1985	1986	1987	1983	1984	1985	1986	1987	1983	1984	1985	1986	1987
Grounding	274	352	358	367	453	11	8	9	8	7	87	93	75	83	120	176	251	274	276	317
Capsizing	663	663	623	629	660	357	300	286	302	283	124	131	122	103	121	182	232	211	224	256
Swamping/Flooding	242	206	247	289	254	78	41	59	69	50	24	13	17	25	32	140	152	171	191	171
Sinking	247	268	297	227	315	19	34	25	16	36	33	25	29	33	195	200	241	191	246	
Fire or Explosion of Fuel	344	347	319	379	394	8	4	14	6	6	115	107	103	101	115	221	236	221	265	273
Other Fire or Explosion	63	68	80	83	41	5	1	1	2	2	6	9	11	6	4	52	58	61	73	35
Collision with Another Vessel	1,562	1,715	4,182	4,096	4,557	82	57	71	72	66	631	663	646	640	875	2,846	2,992	3,463	3,384	3,616
Collision with Fixed Object	661	646	754	914	853	73	55	90	70	50	237	217	212	261	269	351	374	451	581	534
Collision with Floating Object	182	231	306	276	314	15	19	8	7	14	42	37	52	42	58	125	175	240	227	242
Falls Overboard	433	384	436	451	435	283	251	274	268	255	140	123	151	172	167	10	10	11	11	13
Falls within Boat	64	53	46	72	77	1	1	3	0	0	59	52	42	70	76	3	0	0	0	1
Struck by Boat or Propeller	128	89	111	117	119	18	8	15	16	12	109	79	95	130	107	1	2	0	1	0
Other Casualty; Unknown	461	488	525	469	548	85	87	85	75	73	293	278	331	326	407	102	123	101	67	66
TOTAL	7,344	7,510	8,305	8,199	9,120	1,035	866	940	911	854	1,900	1,827	1,888	1,986	2,394	4,400	4,617	5,437	5,501	5,772

TYPES OF CASUALTY	RESULTS OF BOATING ACCIDENTS *														
	FATALITIES					INJURIES					AMOUNT OF DAMAGE (DOLLARS)				
	1983	1984	1985	1986	1987	1983	1984	1985	1986	1987	1983	1984	1985	1986	1987
Grounding	15	9	9	11	7	147	156	122	142	205	1,592,900	1,374,000	1,579,900	1,626,500	1,927,800
Capsizing	456	395	378	370	361	284	253	225	207	217	939,700	851,600	933,700	998,600	1,176,300
Swamping/Flooding	92	55	73	89	67	55	28	31	59	80	624,500	746,800	1,322,600	811,300	890,200
Sinking	26	51	31	28	55	54	43	47	37	73	1,091,600	1,335,800	1,348,100	925,800	2,489,300
Fire or Explosion of Fuel	9	4	16	6	6	222	187	193	171	183	3,066,900	5,734,000	3,803,900	4,084,700	4,469,600
Other Fire or Explosion	5	1	1	2	2	10	15	16	12	7	1,567,300	1,864,200	1,981,700	1,844,200	849,600
Collision with Another Vessel	102	70	79	86	80	991	1,003	993	972	1,307	3,575,100	4,425,900	5,203,100	4,957,900	5,893,200
Collision with Fixed Object	86	61	107	79	58	408	386	381	432	496	1,561,200	1,886,900	2,202,200	3,080,800	2,124,500
Collision with Floating Object	17	30	13	8	17	70	50	74	57	93	484,800	561,900	1,122,900	614,700	1,105,300
Falls Overboard	300	261	287	277	272	179	140	178	205	200	23,100	52,100	76,600	82,000	163,200
Falls within Boat	1	1	3	0	0	66	56	49	77	85	6,300	6,000	1,800	13,400	7,400
Struck by Boat or Propeller	18	8	16	16	12	113	79	98	133	115	3,900	1,600	4,600	1,600	9,000
Other Casualty; Unknown	112	117	103	94	99	314	297	350	343	440	395,500	352,100	458,000	316,200	298,500
TOTAL	1,241	1,063	1,116	1,066	1,036	2,913	2,700	2,757	2,847	3,501	15,731,800	14,192,900	20,039,100	19,347,000	21,385,700

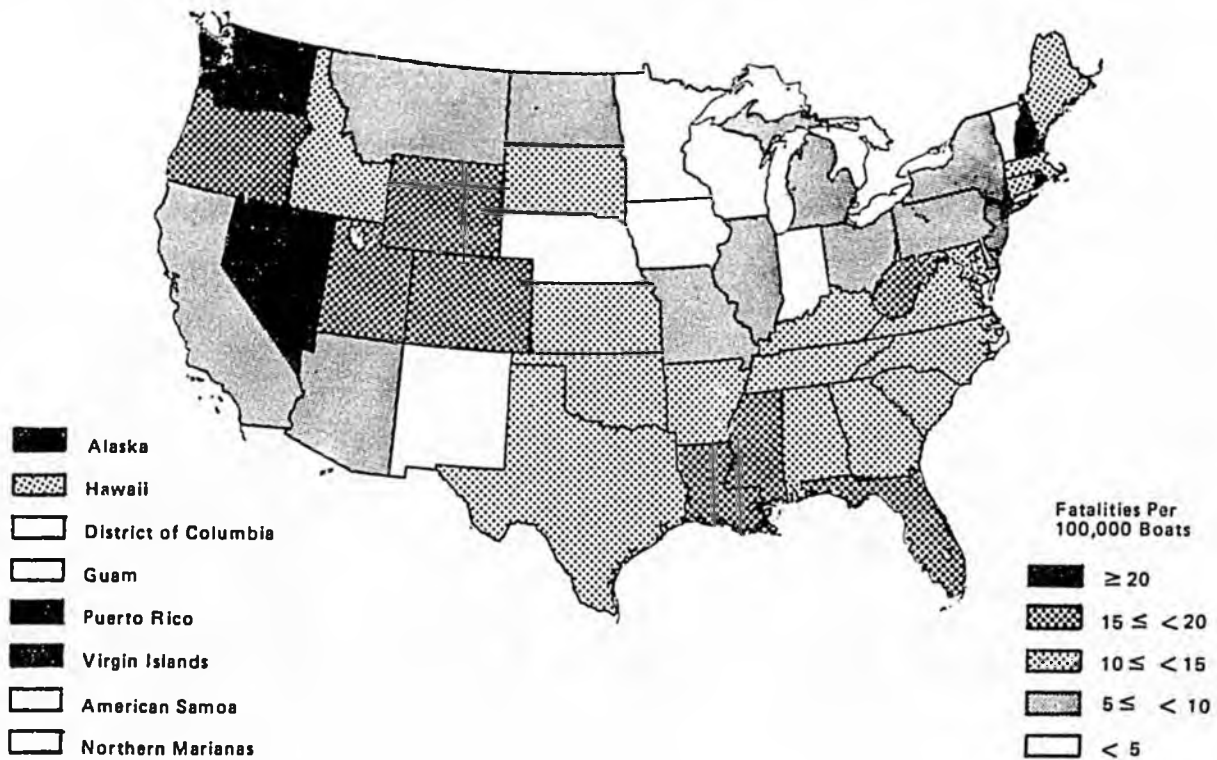
* Note: We estimate that we receive reports of approximately 10% of all reportable accidents not involving fatalities.



FIVE YEAR SUMMARY OF SELECTED ACCIDENT DATA BY STATE

	Total Number of Reported Accidents					Fatal Accidents					Fatalities				
	1983	1984	1985	1986	1987	1983	1984	1985	1986	1987	1983	1984	1985	1986	1987
	TOTAL	5,569	5,700	6,237	6,407	6,746	1,033	862	930	910	854	1,241	1,063	1,116	1,066
Alabama	134	157	75	185	152	28	29	24	21	18	34	43	30	22	21
Alaska	30	28	62	46	47	7	15	48	39	31	11	18	70	53	46
Arizona	106	65	131	166	180	13	5	6	10	5	15	7	6	12	6
Arkansas	30	25	39	36	41	13	9	10	13	15	15	10	11	17	15
California	648	791	869	741	905	73	69	60	57	45	95	93	76	68	54
Colorado	54	67	57	73	79	12	4	11	5	12	17	6	13	6	13
Connecticut	52	46	67	75	69	14	6	4	7	7	17	7	4	8	9
Delaware	32	17	20	21	24	3	0	1	2	3	4	0	2	3	4
Dist. of Col.	4	5	8	7	4	1	1	2	0	0	1	1	2	0	0
Florida	603	640	595	744	842	60	59	61	57	81	68	74	65	66	106
Georgia	116	101	151	116	134	32	11	31	16	24	37	15	34	16	30
Hawaii	41	42	41	54	62	2	6	2	3	1	3	8	5	3	2
Idaho	17	38	42	83	52	4	6	7	13	4	5	7	8	17	7
Illinois	93	141	108	88	60	16	27	27	16	14	16	33	30	21	15
Indiana	107	91	119	130	126	13	8	20	13	9	14	13	23	14	10
Iowa	47	41	43	55	42	7	5	7	7	7	11	6	9	8	8
Kansas	47	39	28	49	37	10	6	3	9	8	12	9	4	9	11
Kentucky	109	79	123	96	92	21	16	24	27	14	22	19	26	32	17
Louisiana	134	132	141	159	132	53	53	51	45	49	64	58	61	54	58
Maine	58	67	57	59	62	12	14	5	10	11	15	14	6	11	12
Maryland	180	200	187	161	194	19	16	18	11	18	25	24	18	12	20
Massachusetts	19	86	101	87	133	19	16	14	12	14	22	19	15	13	21
Michigan	409	313	405	396	435	58	32	45	51	49	66	37	52	57	55
Minnesota	126	125	150	165	161	22	20	23	22	17	23	24	25	31	18
Mississippi	81	72	83	81	72	30	30	32	24	20	33	37	41	26	23
Missouri	187	167	190	168	196	22	9	25	22	12	26	12	26	23	15
Montana	25	10	14	14	11	14	3	7	11	3	19	3	8	12	3
Nebraska	18	18	24	21	21	0	2	8	5	2	0	2	9	5	2
Nevada	88	73	57	54	85	8	2	3	6	4	11	3	4	7	8
New Hampshire	4	4	4	7	7	4	4	4	7	6	4	4	8	8	6
New Jersey	249	253	318	265	244	15	16	15	12	11	17	18	20	14	13
New Mexico	19	25	21	29	19	4	5	4	5	0	5	16	4	9	0
New York	342	245	302	277	300	53	37	42	35	28	60	45	53	42	37
North Carolina	108	102	107	130	102	25	32	30	24	22	31	38	39	27	28
North Dakota	32	12	5	11	11	2	4	1	0	2	2	5	1	0	3
Ohio	125	178	208	226	251	32	30	25	27	16	34	34	29	35	19
Oklahoma	57	58	71	78	52	18	12	13	14	17	19	15	17	19	26
Oregon	79	110	83	81	70	20	22	17	15	18	23	28	23	18	25
Pennsylvania	76	79	70	65	77	19	21	15	21	16	25	23	16	22	17
Rhode Island	38	38	46	52	49	3	2	6	3	4	3	2	6	3	5
South Carolina	93	76	86	78	109	33	29	16	30	29	41	35	18	33	20
South Dakota	11	16	13	23	17	3	4	1	3	2	4	6	1	3	4
Tennessee	89	70	76	78	86	22	23	20	25	22	29	26	23	29	26
Texas	236	261	283	312	300	86	64	65	66	72	104	74	72	76	83
Utah	86	110	129	100	91	14	4	4	8	5	16	4	5	8	8
Vermont	8	10	9	21	1	3	3	2	10	1	3	4	2	11	1
Virginia	100	76	101	107	100	24	20	17	19	17	36	22	18	21	19
Washington	72	121	162	147	171	22	21	31	16	33	32	29	38	20	36
West Virginia	23	24	23	25	27	8	5	6	6	7	9	5	7	6	7
Wisconsin	134	137	97	126	162	36	20	19	23	18	42	23	21	24	20
Wyoming	5	9	19	11	14	0	2	3	5	3	0	2	6	8	4
Guam	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Puerto Rico	5	6	5	2	24	1	2	3	0	6	1	2	6	0	8
Virgin Islands	3	4	12	18	12	0	1	0	2	2	0	1	0	4	3
America Samoa	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
N. Marianas	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

Fatalities Per Numbered Boat 1987




Fatalities (1 Dot Each) 1987




Dots Are Placed Randomly in the County of Occurrence.
Large Dots Show High Ratio of Fatalities to County Area.

ACCIDENT DATA BY STATE *

 1987	NUMBER OF ACCIDENTS				NUMBER OF VESSELS INVOLVED IN ACCIDENTS				NUMBER OF PERSONS		AMOUNT OF DAMAGE (DOLLARS)
	TOTAL	FATAL	NON-FATAL INJURY	PROPERTY DAMAGE ONLY	TOTAL	FATAL	NON-FATAL INJURY	PROPERTY DAMAGE ONLY	KILLED	INJURED NON-FATAL	
	TOTAL	6,746	854	2,270	3,622	9,020	854	2,394	5,772	1,036	
Alabama	152	18	50	84	175	18	54	103	21	81	295,200
Alaska	47	31	1	15	51	31	1	19	46	2	176,600
Arizona	180	5	97	78	259	5	100	154	6	135	364,800
Arkansas	41	15	14	12	53	15	14	24	15	21	46,700
California	905	45	285	575	1,299	45	209	965	54	325	3,381,600
Colorado	79	12	22	45	102	12	24	66	13	30	122,100
Connecticut	69	7	28	34	108	7	31	70	9	45	508,400
Delaware	24	3	7	14	27	3	7	17	4	16	137,300
Dist. of Col.	4	0	0	4	6	0	0	6	0	0	3,000
Florida	842	81	304	457	1,135	81	332	722	106	526	3,211,700
Georgia	134	24	43	67	168	24	45	99	30	65	212,000
Hawaii	62	1	13	48	76	1	13	62	2	18	720,200
Idaho	52	4	16	32	69	4	16	49	7	26	125,000
Illinois	60	14	19	27	86	14	19	53	15	35	151,300
Indiana	126	9	58	59	187	9	61	117	10	76	302,600
Iowa	42	7	21	14	55	7	21	27	8	35	88,400
Kansas	37	8	15	14	40	8	15	17	11	22	48,900
Kentucky	92	14	32	46	123	14	32	77	17	46	251,400
Louisiana	132	49	42	41	159	49	47	63	58	88	309,800
Maine	62	11	19	32	79	11	20	48	12	32	283,900
Maryland	194	18	63	113	277	18	63	196	20	84	1,159,700
Massachusetts	133	14	33	86	168	14	36	118	21	48	284,800
Michigan	435	49	156	230	565	49	165	351	55	205	821,800
Minnesota	161	17	74	70	214	17	75	122	18	99	265,200
Mississippi	72	20	28	24	86	20	29	37	23	44	195,900
Missouri	196	12	65	119	246	12	66	168	15	102	455,000
Montana	11	3	3	5	12	3	3	6	3	4	13,900
Nebraska	21	2	14	5	30	2	16	12	2	18	21,900
Nevada	85	4	27	54	115	4	29	82	8	43	238,100
New Hampshire	7	6	0	1	7	6	0	1	6	4	2,200
New Jersey	244	11	91	142	326	11	97	218	13	139	862,800
New Mexico	19	0	6	13	23	0	6	17	0	6	120,000
New York	300	28	113	159	431	28	121	282	37	206	1,628,300
North Carolina	102	22	39	41	127	22	40	65	28	52	335,800
North Dakota	11	2	6	3	16	2	6	8	3	10	14,800
Ohio	251	16	44	191	323	16	44	263	19	78	799,100
Oklahoma	52	17	17	18	68	17	18	33	26	27	63,900
Oregon	70	18	22	30	90	18	24	48	25	43	223,100
Pennsylvania	77	16	28	33	104	16	30	58	17	37	187,400
Rhode Island	49	4	10	35	75	4	11	60	5	21	215,300
South Carolina	109	29	35	45	132	29	38	65	29	63	142,800
South Dakota	17	2	8	7	22	2	8	12	4	10	17,400
Tennessee	86	22	30	34	115	22	33	60	26	54	237,400
Texas	300	72	60	168	381	72	69	240	83	131	712,500
Utah	91	5	25	61	118	5	26	87	8	41	162,900
Vermont	1	1	0	0	1	1	0	0	1	0	0
Virginia	100	17	35	48	129	17	36	76	19	60	317,700
Washington	171	33	53	85	238	33	57	148	36	93	492,600
West Virginia	27	7	13	7	31	7	14	10	7	25	44,900
Wisconsin	162	18	70	74	225	18	77	130	20	104	324,400
Wyoming	14	3	5	6	22	3	5	14	4	6	19,300
Guam	0	0	0	0	0	0	0	0	0	0	0
Puerto Rico	24	6	9	9	31	6	9	16	8	16	168,300
Virgin Islands	12	2	2	8	15	2	2	11	3	4	95,600
American Samoa	0	0	0	0	0	0	0	0	0	0	0
Northern Marianas	0	0	0	0	0	0	0	0	0	0	0

* Note: We estimate that we receive reports of approximately 10% of all reportable accidents not involving fatalities.

TYPES OF ACCIDENTS BY STATE ^{1/}


 1987	NUMBER OF VESSELS INVOLVED														VICTIMS		
	TOTAL VESSELS INVOLVED	GROUNDING	CAPSIZING	FLOODING ^{2/}	SINKING	FIRE OR EXPLOSION OF FUEL	OTHER FIRE OR EXPLOSION	COLLISION WITH ANOTHER VESSEL	COLLISION WITH FIXED OBJECT	STRIKING FLOATING OBJECT	FALLS OVERBOARD	FALLS WITHIN BOAT	STRUCK BY PROPELLER	OTHER ^{3/} CASUALTIES	DROWNINGS	OTHER DEATHS	INJURIES
TOTAL VESSELS INVOLVED	9,020	453	660	254	315	394	41	4,557	853	314	435	77	119	548	891	145	3,501
Alabama	175	5	6	13	7	15	0	48	32	23	14	2	3	7	20	1	81
Alaska	51	5	8	2	0	4	1	8	1	2	9	0	0	11	43	3	2
Arizona	259	21	9	9	6	5	1	156	9	2	8	2	3	28	5	1	135
Arkansas	53	1	6	4	0	2	0	26	4	1	5	0	1	3	14	1	21
California	1,299	60	64	33	45	35	9	785	62	27	29	6	15	129	44	10	325
Colorado	102	2	16	9	8	4	0	45	7	0	6	0	2	3	12	1	10
Connecticut	108	4	9	1	1	1	0	76	6	1	2	2	0	5	8	1	45
Delaware	27	2	1	0	2	1	0	6	10	3	1	1	0	0	3	1	16
Dist. of Col.	6	0	0	0	0	0	0	5	1	0	0	0	0	0	0	0	0
Florida	1,135	43	63	27	37	48	12	606	157	31	38	19	15	39	85	21	526
Georgia	168	14	18	4	6	5	0	70	24	5	13	0	3	6	26	4	65
Hawaii	76	11	6	3	2	3	1	29	5	6	0	1	1	8	2	0	18
Idaho	69	3	6	3	5	3	0	33	6	7	1	0	1	1	5	2	26
Illinois	86	3	6	2	2	1	0	52	2	11	0	2	3	13	2	35	
Indiana	187	3	10	5	11	9	0	113	6	2	9	0	7	12	9	1	76
Iowa	55	2	4	2	2	3	0	26	4	3	4	1	0	4	6	2	35
Kansas	40	6	8	2	5	3	0	5	0	3	2	0	1	5	8	3	22
Kentucky	123	9	7	4	5	7	2	62	6	5	5	2	2	7	15	2	46
Louisiana	159	2	15	5	8	7	1	54	24	10	22	0	3	8	48	10	88
Maine	79	3	6	5	1	8	0	35	5	4	6	1	1	4	11	1	32
Maryland	277	5	11	2	12	10	1	167	22	13	14	4	2	14	18	2	84
Massachusetts	168	16	11	4	2	7	0	70	22	22	7	0	1	6	21	0	48
Michigan	565	45	47	10	22	22	0	260	47	8	25	8	17	54	45	10	205
Minnesota	214	7	14	5	4	16	3	105	8	2	22	1	3	24	16	2	99
Mississippi	86	1	17	0	5	8	0	28	6	4	12	0	0	5	21	2	44
Missouri	246	12	15	10	10	18	0	100	33	13	14	1	2	18	8	7	102
Montana	12	1	0	1	0	1	0	2	4	1	1	0	0	1	3	0	4
Nebraska	30	1	1	0	1	0	0	18	4	0	0	0	1	4	0	2	18
Nevada	115	9	9	8	7	6	0	60	6	1	1	0	3	5	8	0	43
New Hampshire	7	1	1	1	0	0	0	0	1	0	1	0	0	2	5	1	4
New Jersey	326	15	21	14	8	24	2	164	29	8	9	6	3	23	11	2	139
New Mexico	23	0	4	3	0	2	0	9	1	0	0	1	0	3	0	0	6
New York	431	22	25	15	10	17	2	256	36	12	11	6	3	16	32	5	206
North Carolina	127	1	13	4	7	7	0	49	22	3	13	1	1	6	22	6	52
North Dakota	16	1	4	0	0	0	0	9	0	0	1	0	0	1	3	0	10
Ohio	323	31	28	10	20	17	0	150	41	8	5	1	0	12	18	3	78
Oklahoma	68	0	7	3	2	4	1	34	3	1	7	0	1	5	24	2	27
Oregon	90	3	21	2	4	5	0	40	6	4	1	0	0	4	23	2	43
Pennsylvania	104	4	8	2	4	5	0	55	9	3	5	0	2	7	15	2	37
Rhode Island	75	1	5	1	3	2	1	52	5	2	2	0	1	0	5	0	21
South Carolina	132	11	16	2	2	4	0	45	28	6	11	0	2	5	26	3	63
South Dakota	22	1	3	1	0	0	1	11	3	0	1	0	1	0	4	0	10
Tennessee	115	4	13	4	2	6	1	59	8	5	8	1	2	2	21	5	54
Texas	381	5	27	5	14	8	0	163	77	30	37	0	3	12	67	16	131
Utah	118	18	5	5	8	4	0	52	15	2	4	0	1	4	8	0	41
Vermont	1	0	1	0	0	0	0	0	0	0	0	0	0	0	1	0	0
Virginia	129	10	15	0	6	9	1	55	8	5	9	3	2	6	17	2	60
Washington	238	11	25	5	6	10	1	132	12	16	10	2	1	7	35	1	93
West Virginia	31	2	4	0	0	3	0	10	3	3	3	1	0	2	6	1	25
Wisconsin	225	9	14	3	1	12	0	125	20	5	14	4	2	16	18	2	104
Wyoming	22	2	4	0	0	0	0	14	1	0	1	0	0	0	3	1	6
Guam	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Puerto Rico	31	1	1	1	2	2	0	16	1	0	1	0	5	1	7	1	16
Virg'n Islands	15	4	2	0	0	1	0	7	1	0	0	0	0	0	3	0	4
American Samoa	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0
Northern Marianas	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0

^{1/} We estimate that we receive reports of approximately 10% of all reportable accidents not involving fatalities. Type of accident refers only to the first event that occurred. Some accidents involve more than one event. A grounding followed by a sinking is counted only as a grounding even though the sinking may have directly led to a fatality.


^{2/} Includes swamping.

^{3/} Includes unknowns.

JURISDICTION OF BOATING ACCIDENTS BY STATE *


 1987	ALL REPORTED ACCIDENTS		FATAL ACCIDENTS		FATALITIES		VESSELS INVOLVED	
	EXCLUSIVE STATE	JOINT FEDERAL - STATE	EXCLUSIVE STATE	JOINT FEDERAL - STATE	EXCLUSIVE STATE	JOINT FEDERAL - STATE	EXCLUSIVE STATE	JOINT FEDERAL - STATE
TOTALS	1,787	3,864	402	443	462	563	2,360	5,137
	5,651		845		1,025		7,497	
Alabama	15	114	3	15	3	18	22	129
Alaska	0	47	0	31	0	46	0	51
Arizona	24	152	1	4	1	5	33	220
Arkansas	10	21	10	5	10	5	10	29
California	344	384	20	25	22	32	478	559
Colorado	78	1	11	1	12	1	101	1
Connecticut	12	45	5	2	7	2	17	73
Delaware	0	16	0	3	0	4	0	17
Dist. of Col.	0	4	0	0	0	0	0	6
Florida	65	567	33	47	38	67	74	763
Georgia	14	101	9	14	10	19	16	130
Hawaii	1	61	0	1	0	2	1	75
Idaho	18	34	2	2	3	4	23	46
Illinois	18	35	5	9	5	10	28	48
Indiana	101	13	5	4	6	4	153	15
Iowa	17	19	4	3	5	3	25	23
Kansas	34	0	8	0	11	0	37	0
Kentucky	13	70	7	7	7	10	15	95
Louisiana	37	67	21	27	26	31	44	81
Maine	9	5	9	1	10	1	9	5
Maryland	8	185	2	16	2	18	10	266
Massachusetts	13	58	7	6	9	9	16	72
Michigan	162	271	30	18	32	22	208	355
Minnesota	66	34	14	3	14	4	85	42
Mississippi	19	38	9	11	11	12	22	45
Missouri	44	130	5	7	7	8	51	167
Montana	5	5	2	1	2	1	5	6
Nebraska	14	2	2	0	2	0	21	3
Nevada	9	75	2	2	6	2	12	102
New Hampshire	6	1	5	1	5	1	6	1
New Jersey	19	221	4	7	5	8	24	296
New Mexico	5	6	0	0	0	0	6	7
New York	86	159	9	18	10	26	126	229
North Carolina	44	57	10	12	11	17	58	68
North Dakota	7	3	2	0	3	0	9	5
Ohio	35	185	8	8	10	9	50	226
Oklahoma	34	10	12	5	18	8	45	12
Oregon	24	46	6	12	7	18	31	59
Pennsylvania	33	41	6	10	7	10	48	53
Rhode Island	8	7	4	0	5	0	10	11
South Carolina	25	73	10	19	10	19	31	85
South Dakota	10	3	2	0	4	0	11	4
Tennessee	16	64	7	13	8	16	21	87
Texas	152	73	54	18	57	26	193	93
Utah	31	54	3	2	3	5	45	63
Vermont	0	1	0	1	0	1	0	1
Virginia	18	82	4	13	4	15	19	110
Washington	19	117	8	25	9	27	23	164
West Virginia	6	14	4	3	4	3	6	15
Wisconsin	53	56	16	2	18	2	73	77
Wyoming	6	2	2	1	3	1	9	2
Guam	0	0	0	0	0	0	0	0
Puerto Rico	0	24	0	6	0	8	0	31
Virgin Islands	0	11	0	2	0	3	0	14
American Samoa	0	0	0	0	0	0	0	0
N. Marianas	0	0	0	0	0	0	0	0

* This table includes statistics for only those accidents for which a determination of jurisdiction of waters could be made from available information. We estimate that we receive reports of approximately 10% of all reportable accidents not involving fatalities.


TYPE OF ACCIDENT *		
	1987	
	TOTAL VESSELS INVOLVED	FATALITIES
TOTALS	9,020	1,036
Grounding	453	7
Capsizing	660	361
Swamping/Flooding	254	67
Sinking	315	55
Fire/Explosion (fuel)	394	6
Fire/Explosion (other)	41	2
Collision with another vessel	4,557	80
Collision with fixed object	853	58
Collision with floating object	314	17
Falls overboard	435	272
Falls within boat	77	0
Struck by boat or propeller	119	12
Other	502	38
Unknown	46	61

* Type of accident refers only to the first event that occurred. Some accidents involve more than one event, e.g., a grounding followed by a sinking is included here only as a grounding even though the sinking may have directly led to a drowning fatality.


We estimate that we receive reports of approximately 10% of all reportable accidents not involving fatalities.

CAUSES OF ACCIDENTS *		
 1987	TOTAL VESSELS INVOLVED	FATALITIES
TOTALS	9,020	1,036
LOADING OF PASSENGERS OR GEAR		
Overloading	108	65
Improper weight distribution	74	46
Sitting on gunwale, transom, bow, or back of seat	24	9
Movement of passengers	10	9
Hoisting or lowering of anchor	1	0
Leaning over edge of boat, moving, or standing	78	42
FREE WATER IN BOAT		
Water entered over gunwale, bow, or transom	39	3
Water entered through hull	96	3
EQUIPMENT		
Fuel system	55	2
Electrical system	48	1
Auxiliary power or heat equipment	11	1
Steering, throttle, or other non-power equipment	463	7
Improper navigation lights	55	8
Starting in gear	3	3
OPERATION OF VESSEL		
High speed maneuver or acceleration	41	22
Improper lookout	2,084	45
View obstructed	68	1
Inattention or carelessness	413	162
Other violations of the Rules of the Road	92	0
Speeding	282	35
Navigational error	288	3
ENVIRONMENT		
wake or wave striking vessel	174	28
Strong current, rough waters	562	201
Slippery surface or deck	4	0
Poor visibility	4	0
Submerged object	650	21
OTHER VESSEL AT FAULT	1,813	28
IGNITION OF SPILLED FUEL OR VAPOR	94	1
OTHER	1,142	69
UNKNOWN	244	221


* Note: We estimate that we receive reports of approximately 10% of all reportable accidents not involving fatalities.

OPERATION AT TIME OF ACCIDENT *		
 1987	TOTAL VESSELS INVOLVED	FATALITIES
TOTALS	9,020	1,036
Cruising	4,470	366
Cruising, fishing	239	18
Cruising, hunting	3	0
Cruising, sailing	23	11
Maneuvering	250	20
Maneuvering, docking	346	0
Maneuvering, undocking	72	0
Maneuvering, mooring	0	0
Maneuvering, for towing	1	0
Water skiing	818	35
Water skiing, maneuvering with skier down	1	1
Racing	49	2
Towing	96	1
Being towed	44	3
Drifting	603	128
Drifting, fishing	306	232
Drifting, hunting	5	6
Drifting, diving or swimming	1	0
Drifting, fueling	2	0
At anchor	344	27
At anchor, fishing	76	18
At anchor, hunting	0	0
At anchor, diving or swimming	2	1
At anchor, fueling	18	0
Tied to dock	771	12
Tied to dock, fueling	31	2
Other	303	18
Unknown	146	135

* Note: We estimate that we receive reports of approximately 10% of all reportable accidents not involving fatalities.


VESSEL INFORMATION *			
 1987		TOTAL VESSELS INVOLVED	FATALITIES
TOTALS		9,020	1,036
TYPE OF BOAT	Open motorboat Cabin motorboat Auxiliary sailboat Sailboat only Rowboat Canoe or kayak Inflatable boat Houseboat Other Unknown	4,624 1,605 650 174 130 104 50 105 672 906	546 84 27 21 103 78 34 10 21 112
HULL MATERIAL	Wood Aluminum Steel Fiberglass Rubber, vinyl, canvas Other Unknown	483 918 28 6,466 60 26 969	55 346 12 440 34 0 149
PROPULSION	Outboard Inboard gasoline Inboard diesel Inboard-outboard Jet Sail Manual (oars, paddle) Other Unknown	3,495 1,364 419 1,852 354 209 256 36 1,035	526 46 12 49 8 23 216 2 154
HORSEPOWER	No Engine 10 hp or less 11-25 hp 26-75 hp Over 75 hp Unknown	427 404 413 1,367 4,502 1,907	238 108 79 142 204 265
YEAR BUILT	1987 1986 1984-1985 1982-1983 1979-1981 1974-1978 Prior to 1974 Unknown	821 770 951 529 738 1,405 1,698 2,108	30 42 54 51 43 126 136 554
LENGTH	Less than 16 feet 16 feet to less than 26 feet 26 feet to less than 40 feet 40 feet to not more than 65 feet More than 65 feet Unknown	1,559 4,697 1,165 346 17 1,236	431 373 52 6 0 174

* Note: We estimate that we receive reports of approximately 10% of all reportable accidents not involving fatalities.

OPERATOR INFORMATION *			
 1987		TOTAL VESSELS INVOLVED	FATALITIES
AGE OF OPERATOR	Under 12 years	25	1
	12 to 18 years	423	47
	19 to 25 years	1,173	151
	26 to 50 years	4,522	476
	Over 50 years	1,269	186
	Unknown	1,114	175
	No operator	494	0
OPERATOR'S EXPERIENCE	Less than 20 hours	775	115
	20 to 100 hours	1,392	137
	100 to 500 hours	1,855	141
	Over 500 hours	2,559	159
	Unknown	1,943	484
	No operator	496	0
NUMBER OF PERSONS ON BOARD	None	494	0
	One	1,424	184
	Two	2,367	370
	Three	1,375	171
	Four	1,184	125
	Five	561	39
	Six	349	15
	Seven	135	26
	Eight	104	6
	Nine	48	3
	Ten	33	7
	More than 10	40	2
Unknown	906	88	
1/ FORMAL INSTRUCTION OF OPERATOR	USCG Auxiliary	986	14
	US Power Squadron	485	11
	American Red Cross	211	8
	State	205	5
	Other	909	62
	None	3,864	422
	Unknown	1,971	514
	No operator	489	0
2/ FAULT 2/ OF OPERATOR	Did contribute	4,340	555
	Did not contribute	4,227	221
	Not determined	453	260
PERSONAL FLOTATION DEVICES (PFD'S)	Insufficient or no PFD's on board	204	200
	Approved, accessible, used	2,105	106
	Approved, accessible, not used	4,030	381
	Approved, not accessible	386	9
	Not approved, accessible, used	9	0
	Not approved, not accessible, not used	4	2
	Not approved, not accessible	0	0
	Other	0	0
	Unknown	2,282	338


* Note: We estimate that we receive reports of approximately 10% of all reportable accidents not involving fatalities.

- 1/ The statement "Formal Instruction of Operator" implies that some education has been received not necessarily that a course was successfully completed.
- 2/ Operator fault is largely a subjective judgment. If at any point in the chain of events leading up to an accident, the operator, by action or inaction, contributes to the casualty then the accident is coded, "Fault of operator did contribute." If an accident occurs because of factors outside the control of the operator, then the accident is coded, "Fault of operator did not contribute."

WEATHER AND WATER CONDITIONS *			
		1987	
		TOTAL VESSELS INVOLVED	FATALITIES
TOTALS		9,020	1,036
TYPE OF BODY OF WATER	Ocean/Gulf	428	56
	Great Lakes (not tributaries)	192	33
	Bays, inlets, sounds, harbors, Intracoastal waterways	1,707	166
	Rivers, streams, creeks	2,078	269
	Lakes, ponds, reservoirs, dams, gravel pits	4,326	499
	Other	162	2
	Unknown	127	11
WATER CONDITIONS	Calm	4,776	387
	Choppy	2,710	206
	Rough	661	127
	Very Rough	317	76
	Strong Current	276	102
	Unknown	280	138
WIND	None	1,310	126
	Light	4,260	376
	Moderate	2,076	198
	Strong	767	111
	Storm	215	64
	Unknown	392	161
VISIBILITY ^{1/}	Good	7,013	631
	Fair	377	92
	Poor	142	29
	Dark	1,132	143
	Unknown	256	141
WATER TEMPERATURE	Below 40°F	27	0
	40-49°F	315	127
	50-59°F	777	134
	60-69°F	1,917	142
	70-79°F	2,688	205
	80-89°F	1,082	66
	90° and above	50	1
	Unknown	2,164	341

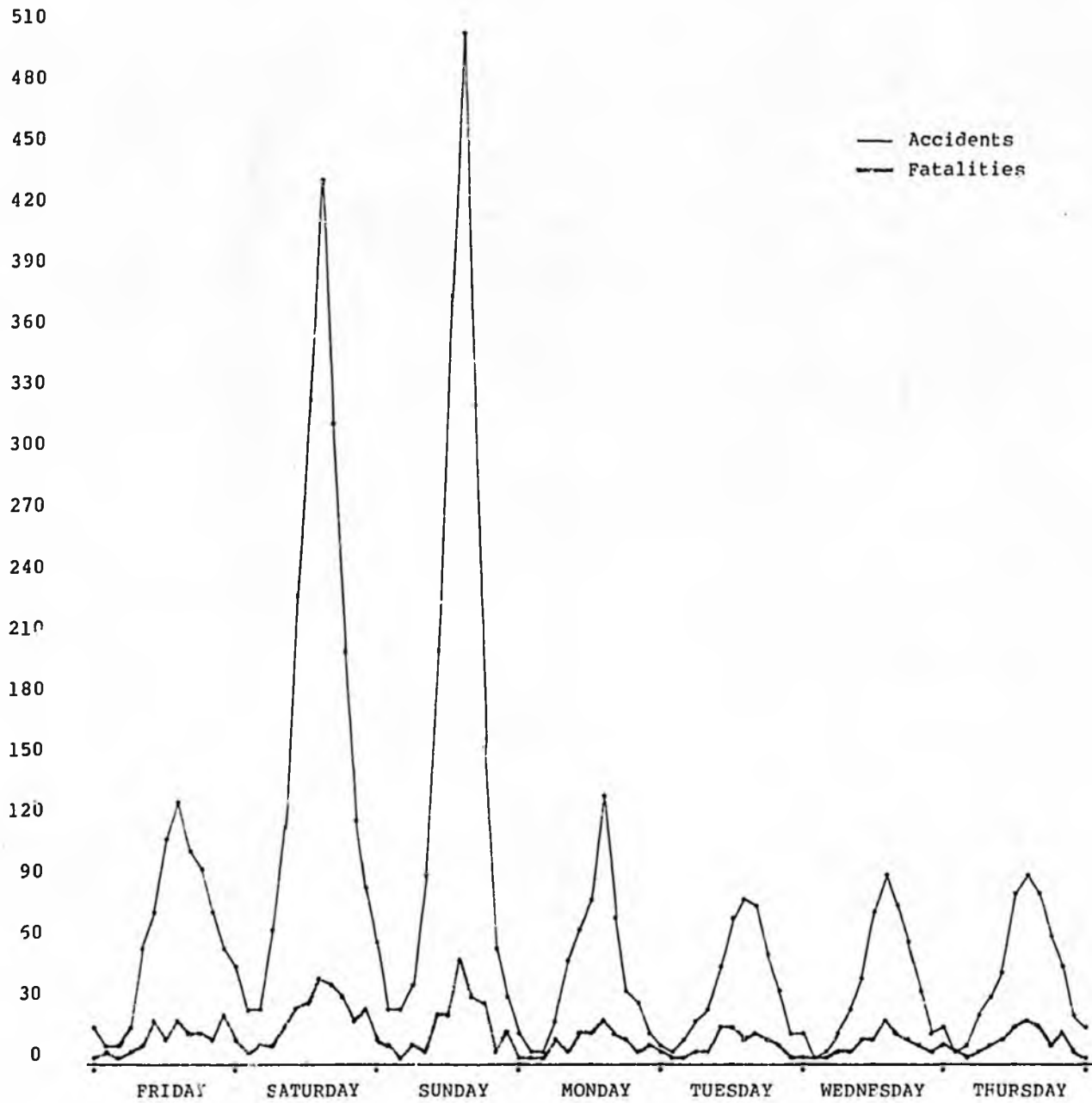
* Note: We estimate that we receive reports of approximately 10% of all reportable accidents not involving fatalities.

^{1/} Accidents are now coded "dark" when they occur at night even if the visibility is reported "good," "fair," or "poor."

MISCELLANEOUS DATA *			
 1987		TOTAL VESSELS INVOLVED	FATALITIES
TOTALS		9,020	1,036
TIME OF DAY	Midnight to 2:30 am	221	32
	2:30 am to 4:30 am	77	12
	4:30 am to 6:30 am	93	9
	6:30 am to 8:30 am	224	31
	8:30 am to 10:30 am	484	42
	10:30 am to 12:30 pm	900	105
	12:30 pm to 2:30 pm	1,486	109
	2:30 pm to 4:30 pm	1,995	164
	4:30 pm to 6:30 pm	1,414	131
	6:30 pm to 8:30 pm	883	99
	8:30 pm to 10:30 pm	534	53
	10:30 pm to midnight	304	70
	Unknown	405	179
MONTH OF YEAR	January	135	36
	February	198	33
	March	331	97
	April	581	131
	May	1,315	143
	June	1,497	129
	July	2,051	162
	August	1,556	126
	September	726	63
	October	313	46
	November	175	41
	December	142	29
	Unknown	0	0
DAY OF WEEK	Friday	1,001	136
	Saturday	2,808	280
	Sunday	2,713	237
	Monday	663	96
	Tuesday	566	190
	Wednesday	584	83
	Thursday	685	104
	Unknown	0	0
RENTED	Boat was rented	426	48
	Boat was not rented	7,576	830
	Unknown	1,018	158

* Note: We estimate that we receive reports of approximately 10% of all reportable accidents not involving fatalities.

FATALITIES AND ACCIDENTS DURING THE WEEK
 1987
 (Plotted at two-hour increments)



Fatalities (179) and accidents (340) occurring at unknown times are not included. The day of occurrence of all accidents is known.

U. S. COAST GUARD AUXILIARY

A civilian volunteer, non-military organization, the Coast Guard Auxiliary was established by Congress to promote safety in recreational boating in the United States. Its approximately 39,000 members are experienced boaters, amateur radio operators, or licensed aircraft pilots. Auxiliarists' boats must be equipped and maintained to high standards of safety which exceed the requirements of federal law for recreational motorboats. In the operation of their craft, Auxiliarists take pride in the fact that they are known for the promotion of safe boating by setting a good example. To accomplish its purpose the Auxiliary carries out three basic programs: Courtesy Marine Examination (CME), Public Education and Operations.

Courtesy Marine Examination (CME). Specially-trained members of the Auxiliary are authorized to conduct Courtesy Marine Examinations of recreational boats upon consent of the owners or operators. This is a check of the boat's safety equipment covering both the requirements of federal and state law and certain additional criteria for safety which have been adopted by the Auxiliary. Boats meeting these criteria are awarded the respected Auxiliary CME decal "Seal of Safety." If a boat does not pass the examination, the owner is advised of the deficiencies and no report is made to any law enforcement official. This examination is in effect a form of boater education - a one to one exchange of boating safety information.

Public Education. The Auxiliary offers to the public an array of boating safety courses, each tailored to a specific need. There are courses for sailors and power boaters - novices and experts. They are taught by experienced members using slides, movies, and demonstrations. The multi-lesson "Sailing and Seamanship" and the "Boating Skills and Seamanship" courses cover basic knowledge of Aids to Navigation, Rules of the Road, Boat Handling, Legal Requirements, Marine Engines, Marlinspike Seamanship, Communications, Weather, Locks and Dams, and more. Boaters are also offered a multi-lesson "Advanced Coastal Navigation" course. Youngsters can also enjoy the "Water'N Kids" coloring book presentation.

Operations. To assist the U. S. Coast Guard, members of the Auxiliary perform rescue and assistance missions, patrol regattas and marine events, and add a large measure of safety to the nation's waterways by their safety patrols. These Auxiliary operations are often performed in conjunction with regular Coast Guard units.

The Coast Guard Auxiliary reports the following achievements in calendar year 1987:

Persons enrolled in public safe boating courses	297,187
Courtesy Marine Examinations conducted	280,664
Safety patrols	24,096
Support missions for Coast Guard	31,292
Assists to the public.	9,426
Regatta patrols.	2,211
Persons assisted	24,644
Lives saved.	437
Value of property saved/assisted	\$134,954,000

Membership. Men and women interested in the these programs are encouraged to apply for membership in the Auxiliary. For further information please contact the nearest Coast Guard or Auxiliary unit, write to Commandant (G-NAB), U. S. Coast Guard Headquarters, Washington, D. C. 20593-0001, or call (800) 368-5647.

BOATING SAFETY EDUCATION

The Coast Guard supports a national program to educate the public in safe boating practices. It serves as the focal point for information for all government agencies, Federal and State, and national non-profit organizations with boating programs. As a part of this process, organizations are encouraged to share information and resources to develop and conduct programs to promote boating safety.

The Boating Safety Education Branch serves as the liaison with national organizations and coordinates events with the National Safe Boating Council such as the National Boating Education Seminar and the National Safe Boating Week Campaign. Such programs are designed to keep boating educators current and to foster a greater awareness of boating safety issues on the part of the boating public. In addition, a similar liaison is conducted with State agencies through the National Association of State Boating Law Administrators Education Committee. The National Boating Safety Course at the Reserve Training Center at Yorktown, Virginia is offered to train State enforcement and education personnel.

Education materials are developed and distributed through the network of Federal, national, and State organizations. Schools, civic groups, and local boating organizations are encouraged to contact Coast Guard District Boating Offices, the Coast Guard Auxiliary and their State Boating Education Coordinator for assistance in planning and organizing a boating safety presentation or program. Individuals seeking safety information should call the Boating Safety Hotline, 800 368-5647.

BOATING SAFETY AND PRODUCT ASSURANCE

The Recreational Boating Safety Program ensures that boats sold to the public meet Coast Guard regulations by monitoring the activities of the recreational boat builder through a Coast Guard factory inspection program and testing sample boats purchased on the open market. Manufacturers are required to correct any boats found to be in violation of the regulations.

Some boats and marine products are found to have defects which create a substantial risk of personal injury to the public. Such defects are required to be repaired or corrected at the boat manufacturers' expense. Most of the defects investigated to date have been reported voluntarily by the manufacturers. Consumer complaints are also investigated and can result in an order for a manufacturer to repair a defect. Ordinary warranty problems are not covered by these rules. Suspected boat or equipment defects may be reported to the Product Safety Assurance Branch using the following address:

Commandant (G-MTH-5)
U. S. Coast Guard
2100 2nd Street, SW
Washington, DC 20593-0001
(202) 267-0988

In addition to the more visible activities carried out by the Coast Guard on behalf of recreational boating safety, the Recreational Boating Safety Program has been working with voluntary standards organizations to investigate and highlight elements of boat and associated equipment construction that could be improved and/or standardized to reduce the probability of an accident occurring.

CONSUMER INFORMATION & ASSISTANCE

A Consumer and Regulatory Affairs Branch provides a central point of contact at Coast Guard Headquarters where users of Coast Guard services can go with questions or complaints concerning Coast Guard programs and policies. Although situated to deal primarily with the Coast Guard's Recreational Boating Safety Program, the staff will assist consumers who want information, or need help in resolving problems, in other public-oriented Coast Guard programs (e.g. vessel documentation, commercial vessel operator licenses, aids to navigation services, drawbridge operations, water pollution, search and rescue services, and vessel boardings for law enforcement purposes).

The Consumer and Regulatory Affairs Branch produces and distributes information on Coast Guard activities and policies through press releases, media articles, a newsletter called the Boating Safety Circular, and a series of Coast Guard Consumer Fact Sheets. The Fact Sheets cover specific topics of current interest to consumers (e.g. Pros & Cons of Documenting a Boat, Marine Sanitation Devices on Boats, Sources of Boating Safety Education, etc.). Single copies of the Boating Safety Circular and the Fact Sheets are available at no charge.

The Consumer and Regulatory Affairs Branch also operates a toll-free Boating Safety Hotline (telephone: 800-368-5647). The Hotline is designed to do three things: (1) Tell boat owners and buyers whether a particular boat model has been involved in a safety recall (in some recalls, manufacturers are only able to notify a small percentage of current owners); (2) Take reports from owners concerning safety problems they are experiencing in their boats to determine if a safety recall is warranted; and (3) Answer questions on boating safety matters.

The Consumer and Regulatory Affairs Branch can be contacted on the Boating Safety Hotline (telephone: 800-368-5647; in the Washington, D.C. area, 267-0972) or by writing to:

Commandant (G-NAB-5)
U. S. Coast Guard
2100 2nd Street, SW
Washington, DC 20593-0001

Located at Coast Guard Headquarters in Washington, DC, the Hotline is in operation Monday thru Friday from 8:00 a.m. to 4:00 p.m. eastern time.

GLOSSARY

At anchor - Held in place in the water by an anchor; includes "moored" to a buoy or anchored vessel and "dragging anchor".

Cabin motorboat - Motorboats with a cabin which can be completely closed by means of doors or hatches. Large motorboats with cabins, even though referred to as yachts, are considered to be cabin motorboats.

Capsizing - Overturning of a vessel. The bottom must become uppermost, except in the case of a sailboat, which lies on its side.

Collision with another vessel - Any striking together of two or more vessels, regardless of operation at time of the accident, is a collision. (Also includes colliding with the tow of another vessel, regardless of the nature of the tow, i.e., surfboard, ski ropes, skier, tow line, etc.)

Collision with fixed object - The striking of any fixed object, above or below the surface of the water.

Collision with floating object - Collision with any waterborne object above or below the surface that is free to move with the tide, current, or wind, except another vessel.

Cruising - Proceeding normally, unrestricted, with an absence of drastic rudder or engine changes.

Documented yacht - A vessel of five or more net tons owned by a citizen of the United States and used exclusively for pleasure with a valid marine document issued by the Coast Guard. Documented vessels are not numbered.

Drifting - Underway, but proceeding over the bottom without use of engines, oars or sails; being carried along only by the tide, current, or wind.

Fault of operator - Speeding; overloading; improper loading, not properly seating occupants of boat; no proper lookout; carelessness; failure to heed weather warnings; operating in a congested area; not observing the Rules of the Road; unsafe fueling practices; lack of experience; ignorance of aids to navigation; lack of caution in an unfamiliar area of operation; improper installation or maintenance of hull, machinery or equipment; poor judgment; recklessness; overpowering the boat; panic; proceeding in an unseaworthy craft; operating a motorboat near persons in the water; starting engine with clutch engaged or throttle advanced; irresponsible boat handling such as quick, sharp turns.

Fiberglass (plastic) hull - Hulls of fiber reinforced plastic. The laminate consists of two basic components, the reinforcing material (glass filaments) and the plastic or resin in which it is embedded.

Fire/explosion (fuel) - Accidental combustion of vessel fuel, liquids, including their vapors, or other substances, such as wood or coal.

Fire/explosion (other) - Accidental burning or explosion of any material on board except vessel fuels or their vapors.

Flooding - Filling with water, regardless of method of ingress, but retaining sufficient buoyancy to remain on the surface.

Fueling - Any stage of the fueling operation; primarily concerned with introduction of explosive or combustible vapors or liquids on board.

Great Lakes - The Great Lakes proper and all connecting and tributary waters as far east as Montreal.

Grounding - Running aground of a vessel, striking or pounding on rocks, reefs, or shoals; stranding.

Improper loading - Loading, including weight shifting, of the vessel causing instability, limited maneuverability, or dangerously reduced freeboard.

Improper lookout - No proper watch; the failure of the operator to perceive danger because no one was serving as lookout, or the person so serving failed in that regard.

Inboard-outboard - Also referred to as inboard/outdrive. Regarded as inboard because the power unit is located inside the boat.

Maneuvering - Changing of course, speed, or similar boat handling action during which a high degree of alertness is required or the boat is imperiled because of the operation, i.e. docking, mooring, undocking, etc.

Motorboat - Any vessel equipped with propulsion machinery, not more than sixty-five feet in length.

Motor vessel - Any vessel equipped with propulsion machinery (other than steam) more than sixty-five feet long.

Numbered vessel - An undocumented vessel numbered by a state with an approved numbering system or by the Coast Guard under Chapter 123 of title 46, U.S.C.

Open Motorboat - Craft of open construction specifically built for operating with a motor, including boats canopied or fitted with temporary partial shelters.

Outboard - An engine not permanently affixed to the structure of the craft, regardless of the method or location used to mount the engine, e.g., motor wells, "kicker pits", motor pockets, etc.

Overloading - Excessive loading of the vessel causing instability, limited maneuverability, dangerously reduced freeboard, etc.

Rules of the Road - Statutory and regulatory rules governing navigation of vessels.

Sailboat or auxiliary sailboat - Craft intended to be propelled primarily by sail, regardless of size or type.

Sinking - Losing enough buoyancy to settle below the surface of the water.

Speeding - Operating at a speed, possibly below the posted limit, above that which a reasonable and prudent person would operate under the circumstances.

Steel hull - Hulls of sheet steel or steel alloy, not those with steel ribs and wood, canvas, or plastic hull coverings.

Struck by boat or propeller - Striking of a victim who is outside of the boat, but not necessarily a swimmer.

Swamping - Filling with water, particularly over the side, but retaining sufficient buoyancy to remain on the surface.

Towing - Engaged in towing any vessel or object, other than a person.

Wood hull - Hulls of plywood, molded plywood, wood planking, or any other wood fiber in its natural consistency, including those of wooden construction that have been "sheathed" with fiberglass or sheet metal.

DEPARTMENT OF TRANSPORTATION U.S. COAST GUARD CG-3865 (Rev. 12-85)		BOATING ACCIDENT REPORT			FORM APPROVED OMB No. 2115-0010	
The operator of a vessel used for recreational purposes is required to file a report in writing whenever an accident results in; loss of life or disappearance from a vessel; an injury which requires medical treatment beyond first aid; or property damage in excess of \$200 or complete loss of vessel. Reports in death and injury cases must be submitted within 48 hours. Reports in other cases must be submitted within 10 days. Reports must be submitted to the reporting authority in the state where the accident occurred. This form is provided to assist the operator in filing the required written report.						
COMPLETE ALL BLOCKS (Indicate those not applicable by "NA")						
NAME AND ADDRESS OF OPERATOR			AGE	OPERATOR'S EXPERIENCE		
OPERATOR TELEPHONE NO.			OWNER TELE. NO.	THIS TYPE OF BOAT		OTHER BOAT OPERATING EXP.
				<input type="checkbox"/> UNDER 20 HOURS	<input type="checkbox"/> UNDER 20 HOURS	
				<input type="checkbox"/> 20 TO 100 HOURS	<input type="checkbox"/> 20 TO 100 HOURS	
				<input type="checkbox"/> 100 TO 500 HOURS	<input type="checkbox"/> 100 TO 500 HOURS	
				<input type="checkbox"/> OVER 500 HOURS	<input type="checkbox"/> OVER 500 HOURS	
NAME AND ADDRESS OF OWNER			RENTED BOAT	NO. OF PERSONS ON BOARD	FORMAL INSTRUCTIONS IN BOATING SAFETY	
			<input type="checkbox"/> YES <input type="checkbox"/> NO		<input type="checkbox"/> NONE	<input type="checkbox"/> STATE
					<input type="checkbox"/> USCG AUXILIARY	<input type="checkbox"/> OTHER (Indicate)
					<input type="checkbox"/> U S POWER SQUADRON	
					<input type="checkbox"/> AMERICAN RED CROSS	
VESSEL NO. 1						
BOAT NUMBER	BOAT NAME	BOAT MAKE	BOAT MODEL	MFR HULL IDENTIFICATION NO		
TYPE OF BOAT	HULL MATERIAL	ENGINE	BOAT DATA (Propulsion)	BOAT DATA (Construction)		
<input type="checkbox"/> OPEN MOTORBOAT	<input type="checkbox"/> WOOD	<input type="checkbox"/> OUTBOARD	NO. OF ENGINES	LENGTH		
<input type="checkbox"/> CABIN MOTORBOAT	<input type="checkbox"/> ALUMINUM	<input type="checkbox"/> INBOARD GASOLINE	MAKE OF ENGINE	WIDTH (Beam)		
<input type="checkbox"/> AUXILIARY SAIL	<input type="checkbox"/> STEEL	<input type="checkbox"/> INBOARD DIESEL	HORSEPOWER (Total)	DEPTH (Inner Transom To Keel)		
<input type="checkbox"/> SAIL (ONLY)	<input type="checkbox"/> FIBERGLASS (Plastic)	<input type="checkbox"/> INBOARD-OUTORIVE	YEAR BUILT (Engine)	YEAR BUILT (Boat)		
<input type="checkbox"/> ROWBOAT	<input type="checkbox"/> OTHER (Specify)	<input type="checkbox"/> OTHER (Specify)	TYPE OF FUEL			
<input type="checkbox"/> OTHER (Specify)						
ACCIDENT DATA						
DATE OF ACCIDENT	TIME <u> </u> AM <u> </u> PM	NAME OF BODY OF WATER		LOCATION (Give location precisely)		
STATE	NEAREST CITY OR TOWN		COUNTY			
WEATHER	WATER CONDITIONS	TEMPERATURES (Estimates)	WIND	VISIBILITY	WEATHER ENCOUNTERED	
<input type="checkbox"/> CLEAR <input type="checkbox"/> RAIN	<input type="checkbox"/> CALM	AIR <u> </u> °F	<input type="checkbox"/> NONE	<input type="checkbox"/> GOOD	<input type="checkbox"/> WAS AS FORECAST	
<input type="checkbox"/> CLOUDY <input type="checkbox"/> SNOW	<input type="checkbox"/> CHOPPY	WATER <u> </u> °F	<input type="checkbox"/> LIGHT (0-6 MPH)	<input type="checkbox"/> FAIR	<input type="checkbox"/> NOT AS FORECAST	
<input type="checkbox"/> FOG <input type="checkbox"/> HAZY	<input type="checkbox"/> ROUGH		<input type="checkbox"/> MODERATE (7-14 MPH)	<input type="checkbox"/> POOR	<input type="checkbox"/> NO FORECAST OBTAINED	
	<input type="checkbox"/> VERY ROUGH		<input type="checkbox"/> STRONG (15-25 MPH)			
	<input type="checkbox"/> STRONG CURRENT		<input type="checkbox"/> STORM (Over 25 MPH)			
OPERATION AT TIME OF ACCIDENT (Check all applicable)		TYPE OF ACCIDENT		WHAT, IN YOUR OPINION, CAUSED THE ACCIDENT		
<input type="checkbox"/> COMMERCIAL ACTIVITY		<input type="checkbox"/> GROUNDING		<input type="checkbox"/> ALCOHOL USE		
<input type="checkbox"/> CRUISING		<input type="checkbox"/> CARBIZING		<input type="checkbox"/> WEATHER CONDITIONS		
<input type="checkbox"/> APPROACHING DOCK		<input type="checkbox"/> FLOODING		<input type="checkbox"/> EXCESSIVE SPEED		
<input type="checkbox"/> AT ANCHOR		<input type="checkbox"/> SINKING		<input type="checkbox"/> NO PROPER LOOKOUT		
<input type="checkbox"/> TIED TO DOCK		<input type="checkbox"/> FIRE OR EXPLOSION (Fuel)		<input type="checkbox"/> OVERLOADING		
<input type="checkbox"/> WATER SKIING		<input type="checkbox"/> FIRE OR EXPLOSION (Other than fuel)		<input type="checkbox"/> IMPROPER LOADING		
<input type="checkbox"/> FUELING		<input type="checkbox"/> COLLISION WITH VESSEL		<input type="checkbox"/> HAZARDOUS WATERS		
<input type="checkbox"/> RACING		<input type="checkbox"/> COLLISION WITH FIXED OBJECT		<input type="checkbox"/> RESTRICTED VISION		
<input type="checkbox"/> FISHING		<input type="checkbox"/> COLLISION WITH FLOATING OBJECT		<input type="checkbox"/> DRUG USE		
<input type="checkbox"/> TOWING		<input type="checkbox"/> FALLS OVERBOARD		<input type="checkbox"/> FAULT OF HULL		
<input type="checkbox"/> HUNTING		<input type="checkbox"/> FALLS IN BOAT		<input type="checkbox"/> FAULT OF MACHINERY		
<input type="checkbox"/> SKIN DIVING OR SWIMMING		<input type="checkbox"/> BURNS		<input type="checkbox"/> FAULT OF EQUIPMENT		
<input type="checkbox"/> OTHER (Specify)		<input type="checkbox"/> HIT BY BOAT OR PROPELLER		<input type="checkbox"/> OTHER (Specify)		
		<input type="checkbox"/> OTHER (Specify)				
PERSONAL FLOTATION DEVICES			FIRE EXTINGUISHERS			
WAS THE BOAT ADEQUATELY EQUIPPED WITH CG APPROVED LIFESAVING DEVICES?			WAS THE VESSEL CARRYING NON-APPROVED:			
<input type="checkbox"/> YES <input type="checkbox"/> NO			LIFESAVING DEVICES <input type="checkbox"/> YES <input type="checkbox"/> NO			
WERE THEY ACCESSIBLE <input type="checkbox"/> YES <input type="checkbox"/> NO			WERE THEY ACCESSIBLE <input type="checkbox"/> YES <input type="checkbox"/> NO			
WERE THEY USED <input type="checkbox"/> YES <input type="checkbox"/> NO			WERE THEY USED <input type="checkbox"/> YES <input type="checkbox"/> NO			
			<input type="checkbox"/> NOT APPLICABLE			
PROPERTY DAMAGE (Est.)		DESCRIBE PROPERTY DAMAGE				
THIS BOAT \$						
OTHER BOAT \$						
OTHER PROPERTY						
NAME AND ADDRESS OF OWNER (Damaged Property)						
Previous editions are obsolete						

DECEASED				
NAME	ADDRESS	DATE OF BIRTH	WAS VICTIM- <input type="checkbox"/> SWIMMER <input type="checkbox"/> NON-SWIMMER	DEATH CAUSED BY <input type="checkbox"/> DROWNING <input type="checkbox"/> DISAPPEARANCE <input type="checkbox"/> OTHER
NAME	ADDRESS	DATE OF BIRTH	WAS VICTIM- <input type="checkbox"/> SWIMMER <input type="checkbox"/> NON-SWIMMER	DEATH CAUSED BY <input type="checkbox"/> DROWNING <input type="checkbox"/> DISAPPEARANCE <input type="checkbox"/> OTHER
NAME	ADDRESS	DATE OF BIRTH	WAS VICTIM- <input type="checkbox"/> SWIMMER <input type="checkbox"/> NON-SWIMMER	DEATH CAUSED BY <input type="checkbox"/> DROWNING <input type="checkbox"/> DISAPPEARANCE <input type="checkbox"/> OTHER
INJURED				
NAME	ADDRESS	DATE OF BIRTH	NATURE OF INJURY	INCAPACITATED OVER 24 HOURS <input type="checkbox"/> YES <input type="checkbox"/> NO
NAME	ADDRESS	DATE OF BIRTH	NATURE OF INJURY	INCAPACITATED OVER 24 HOURS <input type="checkbox"/> YES <input type="checkbox"/> NO
NAME	ADDRESS	DATE OF BIRTH	NATURE OF INJURY	INCAPACITATED OVER 24 HOURS <input type="checkbox"/> YES <input type="checkbox"/> NO
ACCIDENT DESCRIPTION				
DESCRIBE WHAT HAPPENED (Sequence of events. Include Failure of Equipment. If diagram is needed attach separately. Continue on additional sheets if necessary.) (Include any information regarding the involvement of alcohol or drugs in causing or contributing to the accident.)				
VESSEL NO. 2				
NAME OF OPERATOR	ADDRESS	BOAT NUMBER		
TELEPHONE NUMBER		BOAT NAME		
NAME OF OWNER	ADDRESS			
WITNESSES				
NAME	ADDRESS	TELEPHONE NUMBER		
NAME	ADDRESS	TELEPHONE NUMBER		
NAME	ADDRESS	TELEPHONE NUMBER		
PERSON COMPLETING REPORT				
SIGNATURE	ADDRESS	DATE SUBMITTED		
QUALIFICATION (Check one) <input type="checkbox"/> OPERATOR <input type="checkbox"/> OWNER <input type="checkbox"/> INVESTIGATOR <input type="checkbox"/> OTHER		TELEPHONE		
(do not use) - FOR REPORTING AUTHORITY REVIEW (use agency date stamp)				
NAME OF REVIEWING OFFICE	DATE RECEIVED	CAUSES BASED ON (Check one) <input type="checkbox"/> THIS REPORT <input type="checkbox"/> INVESTIGATION AND THIS REPORT <input type="checkbox"/> INVESTIGATION <input type="checkbox"/> COULD NOT BE DETERMINED		
PRIMARY CAUSE OF ACCIDENT	REVIEWED BY			
SECONDARY CAUSE OF ACCIDENT				

U.S. Department
of Transportation

**United States
Coast Guard**

2100 Second St., S.W.
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AN ANALYSIS OF FACTORS IN WATER
RELATED FATALITIES IN INTERIOR ALASKA:
A REVIEW OF THE LITERATURE

By:

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PRESENTED TO:

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In Fulfillment of Course requirements
for Epidemiology of Injuries - 711

University of Michigan 7/11/88 to 7/29/88

Instructors: Jess F. Kraus, M.P.H. Ph.D.
Richard J. Waxweiler, Ph.D.
Leon S. Robertson, Ph.D.

Drowning is the second leading cause of unintentional deaths in the state of Alaska, motor vehicles being number one. When figures are compared with the rest of the United States, Alaska has the worst boating record, over 70 times the national average. Only California and Texas had more fatalities and these states have 24 times the number of registered boats as Alaska and a boating season that lasts year round in many areas; unlike Alaska where the boating season is 6 months or less⁶. In 1985, 70% of drowning fatalities occurred on inland Alaska waters such as lakes, rivers and sheltered waters⁶.

Looking specifically at Interior Alaska, deaths from drowning in the Doyon Native Regional Corporation boundaries are the number one cause of death for the Native population, surpassing deaths in motor vehicles²³. For the period 1977 to 1986, there were 102 drowning fatalities, 60 of which were Native. Therefore, while Native people make up 13% of the population of the Interior, they make up 59% of drowning fatalities^{6, 25}. This is for an area where the boating season is 4 to 4 1/2 months long.

In attempting to address drowning fatalities, their causes and possible solutions there are four issues that must be addressed: alcohol use during boating, PFD use, near drowning and cold water immersion, and vehicle factors. A review of the literature was done to determine areas that would yield the best results in reducing drowning fatalities among Native people in Interior Alaska.

ALCOHOL

When seeking out information and data on drownings in Interior Alaska, the pervading attitude encountered among Native and Non-Native contacts alike, was that if people did not drink, there would not be any drownings. This is difficult to substantiate as the reporting on death certificates does not always reflect alcohol use and whether or not it was a contributing factor in the deaths. Coroners have a key role to play in improving data collection on alcohol related drownings; their knowledge and attitudes are crucial²⁶. Only two studies (Waller 1972 and Thoranisson, 1979) present data for comparison populations; both indicate an association between alcohol and drownings⁷. However, these studies may over estimate the risks. The duration a body is submerged results in degrees of fermentation and therefore the presence of various types of alcohol upon autopsy⁷.

Many feel that alcohol is an undisputed factor in drownings and cite several surveys, 11, 26, 19. There seems to be conclusive evidence that alcohol increases the risk for vehicular accidents. Drownings are more apt to involve powerboats than sailboats,⁴. Powerboats involve speed and thus call for skills similar to as those required for driving⁷. In addition, numerous studies have associated alcohol consumption with risk for falling. It is reasonable to conclude that since alcohol contributes to falls on land, it also contributes to falls into the water⁷. Alcohol is associated with reduced balance, impaired vision, impaired judgment and reduced manipulative performance. Environmental "stressors" associated with water activities may work synergistically with alcohol in degrading performance⁷.

Alcohol also contributes to suicides by drowning by enhancing depression and to sober people who drown as a result of the actions of others who were intoxicated⁷.

Because alcohol consumption often accompanies recreational activities on or near the water, and because the potential risk is so plausible, further research is imperative^{2,7,19}. Howland and Hingson (1988) feel that standards need to be developed for consistent reporting which is supported by Tether & Harrison (1986). "Case control studies to compare exposure to alcohol among drowned and not drowned persons engaged in the same activities under similar conditions are required to define the extent of the risk to public safety"⁷.

PFD'S

Coast Guard accident statistics indicate that many drownings could be prevented if people would wear their PFD's (personal flotation devices) while boating. When a boating "accident" occurs, occupants of a boat often find themselves in the water with little or no warning. They simply don't have time to locate, let alone put on and adjust their PFD's³.

PFD's can offer only partial protection from drowning in the form of flotation. In retrospective studies of sailors, it was found that many died in cold waters in spite of wearing PFD's and some of those rescued alive died within an hour¹³. Cold water is considered to be water 70°F or less. Interior Alaska's waters fall within this classification year round.

NEAR DROWNING & COLD WATER IMMERSION

... and ... people who ...
... A clarification of terms related to drowning fatalities is important in discussing this area. "Drowning" is a death from suffocation by submersion in water, whereas the "near drowning" refers to survival, even if a temporary one, after asphyxia resulting from the submersion episode^{16,21}. Near drowning victims may die of respiratory failure hours or days later. This is called "secondary drowning". About 10-15% of drowning victims die from asphyxia without aspirating water into their lungs, probably due to laryngospasm. This is referred to as "dry drowning"²¹. The major causes of drowning are asphyxia and hypoxemia⁹.

The Mammalian Diving Reflex and hypothermia can offer some protection to the drowning victim. The Mammalian Diving Reflex is a redistribution of blood away from the extremities and tissues resistant to hypoxia (gastrointestinal tract, skin, muscle) to the vital organs, the heart, lungs and brain⁹. This response occurs after total body submersion in cold water and is more active in infants and young children. This oxygen conserving adaptation accompanied by a greatly reduced heart rate is a major factor in the survival of near drowning victims if proper immediate care in the form of airway, breathing and circulation are followed by proper rewarming⁹.

Hypothermia occurs rapidly in water due to heat loss by conduction, convection and radiation. Alcohol may be a significant contributing factor in the development of immersion hypothermia due to its vasodilatory properties and CNS depressant effect²¹.

NEAR DROWNING & COOL WATER INJURY
Mild to moderate immersion hypothermia (30C to 34C) is not uncommon

and may result in drowning due to loss of consciousness²¹. (This is a very good reason for wearing PFD's; to keep the head out of the water in the case of unconsciousness).

VEHICLE FACTORS

The waterways of Interior Alaska consist of deep rivers like the Yukon River which I have depth sounded from 15 to 65 feet and shallow streams which range from several feet to several inches. These waterways are a transportation system, an economic resource during fishing season and an access to subsistence foods (fish, moose, bear, waterfowl and berries).

The boat of choice along the rivers of Interior Alaska is the johnboat, a small, light weight, flatbottom boat. These boats range from 16 to 28 feet long and 4 to 5 feet wide. Up river from Fairbanks people use commercially manufactured aluminum boats while down river there are commercially purchased aluminum boats and locally made wooden and aluminum boats. The johnboats function in both deep and shallow waters, work well as utility boats and are, relatively speaking, inexpensive.

The U.S. Coast Guard has stated that johnboats are responsible for a high percentage of capsizing and swamping incidents²⁹. When making this observation, the Coast Guard is referring to boats using small horsepower engines (up to 15 horsepower).

Most boats along Interior Alaska's rivers use 25 to 55 horsepower engines with some as high as 185 HP.

The stability of the johnboat increases with the addition of persons, gear and with slower speeds.

VEHICLES

Flotation for small boats commercially manufactured is now regulated by the Coast Guard and has been since August 1, 1987. At that time the Coast Guard initiated standards.

"to increase the survivability of boaters following a boating accident by requiring manufacturers to design certain boats less than 20 feet in length to float in an approximately level attitude when swamped, thus providing a platform from which the occupants can be rescued"¹².

The old flotation standards were not satisfactory as they had a tendency capsize and float bow high when swamped¹². In this attitude, even though the boat is afloat it may not make much of a life raft if it is slippery and cannot be righted due to the shift in the flotation.¹² Boats manufactured in Interior Alaska and boaters do not have to comply with U.S. Coast Guard regulation as these regulations only apply to federal waters.

Many factors influence the performance characteristics of a boat; first foremost is hull design. The flatbottom hull (johnboat) is very sensitive to steering movements as speed increases. If speed increases enough, the boat may become impossible to control²⁹.

Flat bottom boats skim across the top of the water thus reducing friction and fuel utilization²⁷. These boats are best used in smooth, shallow water.

In rough water the flat bottom boat is pushed by waves and wind due to the reduced friction and not enough drag. It therefore slides and is unstable. The 'V' hull or it's modifications is preferable for rough water as it has a deeper draft, more drag, slices through the waves rather than riding on top and therefore is more stable²⁹

"Understanding the underway characteristics of a boat can greatly assist in determination of 'causes' which can be considered during an accident investigation²⁹.

SUMMARY

In summary, drownings and near-drownings are important, preventable causes of mortality and morbidity. There are several pertinent issues influencing drownings in Interior Alaska including alcohol use, cold water immersions and hypothermia, PFD use and vehicle factors. Of these factors those that can be most directly affected by education and regulation are PFD use and vehicle factors including flotation, boat dimensions, engine size and hull design.

Data collection could be enhanced through education of coroners into "thinking alcohol" as it is related to injuries of all kinds and developing standards for consistent reporting. Case control studies are needed to confirm or refute alcohol's role in boating fatalities.

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Provided by Sen Adams
3-6-89

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NAVIGABLE WATERS: SEVENTEENTH COAST GUARD DISTRICT

33 CFR 2.10 requires each Coast Guard District Office to maintain a list of waters within the district which the Coast Guard considers navigable waters of the United States under its jurisdiction.

Below is a list of some of the major waterways and portion of those waterways the Seventeenth Coast Guard District has determined to be navigable as of August 1, 1987.

BODY OF WATER	PORTION
1. Big Lake	The entire waterway
2. Coleville River	Killik to Arctic
3. Cowee Creek	Tidal portion
4. Kenai River	To Coopers Landing
5. Kipnik Slough	The tidal portion
6. Knik Arm	The entire waterway
7. Knik River	Past Glenn Highway Bridge
8. Kuskoqwin River	Mouth to Mile 465
9. Kvichak River	Entire waterway
10. Mendenhall River	Mouth to Montana Creek

- | | |
|---------------------|---------------------------|
| 11. Naknek River | To Mile 19.5 |
| 12. Noatak River | Entire waterway |
| 13. Nushagak River | To Mile 34 |
| 14. Porcupine River | Entire waterway |
| 15. Red Bay Creek | Tidal portion |
| 16. Snake River | Entire waterway |
| 17. Susitna River | Mouth to Gold Creek |
| 18. Tanana River | 465 miles above the mouth |
| 19. Yukon River | Entire waterway |

Anyone navigating these waterways should check to be sure they comply with all Federal Regulations pertaining to the type, size and operation of their vessel, such as carrying passengers for hire in the case of charter fishing or sight seeing tours. If you have any questions regarding this subject, please contact this office.

\$27992250.00

FEDERAL GRANTS FOR
STATE BOATING SAFETY FY 86

provided by Captain
Stenger, USCG 3-6-89

state	total authorized	percentage of total	boats registered	percentage of boats	amount for boats	state funds expended	percentage of expended	amount for expended	equal amounts	state
1 AL	\$660020.97	2.36%	229890	2.44%	\$227265.89	\$2126989.00	2.79%	\$259963.41	\$172791.67	AL
4 AZ	\$387272.55	1.38%	112047	1.19%	\$110768.02	\$848566.00	1.11%	\$103712.86	\$172791.67	AZ
5 AR	\$536281.27	1.92%	309831	3.28%	\$306294.39	\$467964.25	0.61%	\$57195.21	\$172791.67	AR
6 CA	\$1682130.42	6.01%	619087	6.56%	\$612020.34	\$7341750.00	9.67%	\$897318.41	\$172791.67	CA
8 CO	\$271690.89	0.97%	66016	0.70%	\$65262.45	\$275212.00	0.36%	\$33636.78	\$172791.67	CO
9 CT	\$350394.07	1.25%	72591	0.77%	\$71762.40	\$865970.00	1.13%	\$105840.00	\$172791.67	CT
10 DE	\$272876.86	0.97%	37402	0.40%	\$36975.07	\$516359.33	0.68%	\$63110.12	\$172791.67	DE
22 DC	\$284248.60	1.02%	3391	0.04%	\$3352.29	\$884499.00	1.16%	\$108104.64	\$172791.67	DC
12 FL	\$1439786.27	5.14%	517365	5.48%	\$511459.46	\$6181696.52	8.10%	\$755535.14	\$172791.67	FL
13 GA	\$607124.94	2.17%	225812	2.39%	\$223234.44	\$1727185.90	2.26%	\$211098.84	\$172791.67	GA
15 HI	\$321305.30	1.15%	13112	0.14%	\$12962.33	\$1109064.25	1.45%	\$135551.30	\$172791.67	HI
16 ID	\$297785.24	1.06%	67471	0.71%	\$66700.84	\$476944.00	0.62%	\$58292.73	\$172791.67	ID
17 IL	\$510415.30	1.82%	275470	2.92%	\$272325.61	\$534260.51	0.70%	\$65298.03	\$172791.67	IL
18 IN	\$443259.69	1.58%	173006	1.83%	\$171031.20	\$813520.00	1.07%	\$99434.53	\$172791.67	IN
19 IA	\$484735.79	1.73%	175470	1.86%	\$173467.07	\$1133002.39	1.48%	\$138477.05	\$172791.67	IA
20 KS	\$280495.71	1.00%	83305	0.88%	\$82354.10	\$207410.11	0.27%	\$25349.94	\$172791.67	KS
21 KY	\$474225.22	1.69%	114546	1.21%	\$113238.50	\$1539789.05	2.02%	\$168195.06	\$172791.67	KY
22 LA	\$648080.05	2.32%	312119	3.31%	\$308556.27	\$1364181.86	1.79%	\$166732.11	\$172791.67	LA
23 ME	\$309453.59	1.11%	117842	1.25%	\$116496.88	\$164988.00	0.22%	\$20165.35	\$172791.67	ME
24 MD	\$1358420.31	4.85%	142795	1.51%	\$141165.05	\$8545674.00	11.19%	\$1244663.50	\$172791.67	MD
25 MA	\$558219.87	1.99%	184140	1.95%	\$182038.11	\$1664113.00	2.19%	\$203390.10	\$172791.67	MA
26 MI	\$1215350.24	4.34%	665540	7.05%	\$657943.10	\$3146877.00	4.12%	\$384615.48	\$172791.67	MI
27 MN	\$1069184.96	3.82%	629291	6.67%	\$622107.87	\$2244170.00	2.94%	\$274285.43	\$172791.67	MN
28 MS	\$425681.03	1.52%	122237	1.30%	\$120841.71	\$1080397.83	1.42%	\$132047.65	\$172791.67	MS
29 MO	\$695537.58	2.50%	328440	3.48%	\$324690.97	\$1645007.09	2.15%	\$231054.94	\$172791.67	MO
30 MT	\$234935.52	0.84%	34395	0.36%	\$34002.39	\$230250.00	0.30%	\$28141.46	\$172791.67	MT
31 NE	\$232723.61	0.83%	54913	0.56%	\$54286.19	\$46192.88	0.06%	\$5645.76	\$172791.67	NE
32 NV	\$262346.78	0.94%	31288	0.33%	\$30930.86	\$479656.49	0.63%	\$58624.25	\$172791.67	NV
33 NH	\$229804.24	0.82%	0	0.00%	\$0.00	\$466469.96	0.61%	\$57012.58	\$172791.67	NH
34 NJ	\$703745.56	2.51%	140884	1.49%	\$139275.86	\$3204662.00	4.20%	\$391678.04	\$172791.67	NJ
35 NM	\$233612.00	0.83%	34114	0.36%	\$33724.60	\$221694.00	0.29%	\$27095.73	\$172791.67	NM
36 NY	\$947557.07	3.39%	331742	3.51%	\$327955.28	\$3655746.00	4.79%	\$446810.12	\$172791.67	NY
37 NC	\$477882.78	1.71%	202908	2.15%	\$200591.88	\$855000.00	1.12%	\$104499.23	\$172791.67	NC
38 ND	\$210357.37	0.75%	35723	0.36%	\$33338.06	\$34590.00	0.05%	\$4227.64	\$172791.67	ND
39 OH	\$1013734.56	3.62%	338184	3.58%	\$334323.75	\$4145096.13	5.43%	\$506619.14	\$172791.67	OH
40 OK	\$545640.47	1.95%	193022	2.05%	\$190818.72	\$1489348.00	1.95%	\$182030.09	\$172791.67	OK
41 OR	\$436772.76	1.56%	140003	1.48%	\$138404.92	\$1027449.00	1.35%	\$125576.18	\$172791.67	OR
42 PA	\$726693.31	2.60%	217293	2.30%	\$214812.68	\$2774384.61	3.63%	\$339088.96	\$172791.67	PA
4 RI	\$211159.29	0.75%	31231	0.33%	\$30874.51	\$61307.76	0.08%	\$7493.12	\$172791.67	RI
5 SC	\$598602.20	2.14%	221339	2.35%	\$218812.49	\$1693632.72	2.22%	\$206998.04	\$172791.67	SC
6 SD	\$215001.93	0.77%	33091	0.35%	\$32713.28	\$77703.17	0.10%	\$9496.98	\$172791.67	SD
7 TN	\$467556.32	1.67%	196446	2.08%	\$194203.64	\$822778.00	1.08%	\$100561.02	\$172791.67	TN
8 TX	\$1305017.00	4.66%	599591	6.35%	\$592746.88	\$413947.00	5.78%	\$539478.45	\$172791.67	TX
9 UT	\$286849.57	1.02%	51781	0.55%	\$51189.94	\$514378.00	0.67%	\$62867.96	\$172791.67	UT
0 VT	\$217448.48	0.78%	29774	0.32%	\$29434.14	\$124550.03	0.16%	\$15222.67	\$172791.67	VT
1 VA	\$417509.76	1.49%	148999	1.58%	\$147298.23	\$797077.48	1.04%	\$97419.87	\$172791.67	VA
3 WA	\$472885.41	1.69%	253980	2.69%	\$251080.91	\$401017.08	0.53%	\$49012.84	\$172791.67	WA
4 WV	\$226136.76	0.81%	38742	0.41%	\$38299.77	\$123099.00	0.16%	\$15045.32	\$172791.67	WV
5 WI	\$779878.92	2.79%	436221	4.62%	\$431241.69	\$1439747.00	1.88%	\$175845.56	\$172791.67	WI
5 WY	\$203470.90	0.73%	19031	0.21%	\$19604.64	\$93611.00	0.12%	\$11074.60	\$172791.67	WY
1 AQ	\$172868.78	0.62%	78	0.00%	\$77.11	\$0.00	0.00%	\$0.00	\$172791.67	AQ
2 PR	\$215220.98	0.77%	23083	0.24%	\$22819.52	\$160445.00	0.21%	\$19609.00	\$172791.67	PR
3 PT	\$172799.50	0.62%	190	0.00%	\$187.63	\$0.00	0.00%	\$0.00	\$172791.67	PT
1 VI	\$186881.47	0.67%	3425	0.04%	\$3385.90	\$87578.00	0.11%	\$10703.90	\$172791.67	VI
<hr/>										
	\$27992250.00		9438487		\$9330750.00	\$76343060.40		\$9330750.00	\$9330750.00	

* Based on non federal share in Budget Information Section of FY 85 Application.

Alaska Marine Safety Education Association

Box 2592, Sitka, Alaska 99835

(907) 747-3287

Februaru 6, 1989

Senator Arliss Sturgulewski, Chairman
Senate Rules Committee
P.O. Box V
Juneau, Ak. 99811

Dear Senator Sturgulewski:

This letter is to encourage your continuing support for SB 111, the Safe Boating Act. Alaska is the only state in the nation without a Safe Boating Act and has a boating fatality rate 28 times the national average. This accident rate is even higher in the Interior of our state where no one is doing boating safety programs. Yet according to the U.S. Coast Guard, when boating safety programs are available, fatalities decrease.

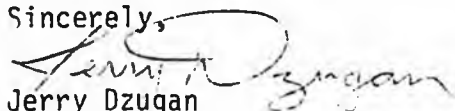
In these tight fiscal times, the introduction of new programs will not be popular. However, this Act asks for no funds from the state that will not be recovered by the program itself. In fact, this Act will allow for \$250,000 in federal money to come into the state for boating safety education programs every year.

SB 111 makes good sense and is long overdue. It is time for the state to stop ignoring its horrendous boating safety record and face its responsibility to members of the boating public. Last Fall, millions of dollars were spent trying to save two Grey Whales from drowning. We believe that the lives of Alaskans are also worthy of being saved.

We are an association of groups cooperating in water safety training within Alaska. We have seen the important role education plays in injury prevention. This is especially important to the children of this state since they are the future boaters of this state. Funds for boating safety education in Alaska are almost nonexistent. For the continued operation of programs such as ours, and the other reasons mentioned above, the Safe Boating Act is a priority piece of legislation that must be passed in this session. Please give this Act your support.

Please feel free to contact us if you would like any other information or if we can help in any way.

Sincerely,


Jerry Dzugan
Director/Coordinator

c.c. Senator Pat Pourchot
Senator Rick Uehling
Senator Dick Eliason
Representative Ben Grussendorf

MEMBER ORGANIZATIONS

Alaska Department of Health & Social Services,
Emergency Medical Services Section
Alaska Department of Public Safety
Northstar Survival, Inc.
Southeast Alaska Regional Health Corporation

Southeast Regional Emergency Medical Services Council
United States Coast Guard
University of Alaska Marine Advisory Program
Alaska Department of Education
Alaska Vocational Technical School (AVTEC)

NANA REGIONAL CORPORATION, INC.

POST OFFICE BOX 49 / KOTZEBUE, ALASKA 99752 / TELEPHONE (907) 442-3301



February 13, 1989

Representative Eileen MacLean
Pouch V
Juneau, AK 99811

Dear Eileen:

This is a letter of objection to SB111 unless rural areas are exempted from numbering and certificated requirements. The reason for the objection is obvious - we have boats i.e skiffs that are either too small or infrequently used, such as boats in camps etc. We also feel that these requirements present major enforcement problems.

The positive side of the bill are the requirements for boating safety, however, in this case as SB111 now stands, we find it unacceptable unless amended.

Thank you.

Sincerely,

Pete Schaeffer
Vice President

PS/mc13

Sandra -

2/21/89

*we received this letter from NANA
re: SB111*

*Please include with your review
of boating safety legislation*

*Rena -
4525*





PRINCE WILLIAM SOUND USERS ASSOCIATION

3111 C STREET, SUITE 200
ANCHORAGE, ALASKA 99503
(907) 561-1622

February 15, 1989

Senator Arliss Sturgulewski, Chairman
Senate Rules Committee
P. O. Box V
Juneau, Ak, 99811

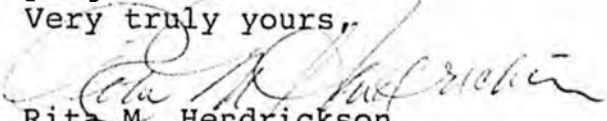
Dear Arliss:

The Prince William Sound Users Association is in support of Senate Bill 111 for a boating safety program. We believe this legislation is needed in Alaska due to the great numbers of recreational and commercial boats and the weather conditions that exist here.

The Association members number close to 200 and are power boaters, hikers, sailors, kayakers, commercial fishermen, charter boat operators, government agencies and private companies with interests in the Sound. The Association serves as a forum for those interested in the Sound, a promoter of information and education for Sound users and an initiator of measures to protect and preserve this jewel of the North Pacific.

The Association would like to be involved in the boating safety education program established in SB 111 for the Prince William Sound and Resurrection Bay area and in the event SB 111 becomes law we would assist in developing an educational boating safety program

Very truly yours,


Rita M. Herdrickson
Executive Director

cc: Senator Pat Pcurchot
Senator Rick Uehling
Senator Mike Szymanski