

ALASKA LEGISLATURE COMMITTEE FILES, 1989-1990 8672  
6625 SENATE STATE AFFAIRS

1029

# Group argues against AOC dividend checkoff

Daily News staff and wire services

A group opposed to holding the Winter Olympics in Anchorage is asking the legislature to provide other non-profit groups access to permanent fund dividend checkoffs.

But Senate President Tim Kelly, R-Anchorage, said a bill he has introduced is intended to make it harder, not easier, for groups to use the "very lucrative" dividend checkoff.

The only organization allowed to tap the dividends is the Anchorage Organizing Committee, which has received more than \$2.2 million in the past three years to help finance bids for the 1992 and 1994 Games. Both bids were unsuccessful.

The AOC announced last week it plans a \$50,000 advertising campaign in April to encourage people to check the box on their dividend applications to make a \$10 contribution to the 1998 Olympic drive.

The announcement prompted letters

from No Olympics 98 to each legislator urging the dividend checkoff be extended to other groups.

"Why is the AOC the 'privileged child?'" asked the letter signed by the group's chairman, Michael Citti, of Anchorage. "Why are they more equal than any other non-profit group?"

"No Olympics 98 feels that the United Way, the Alaska Visitors Association, the Cancer Society, the Boys and Girls Club and many other non-profit groups accomplish more for the people of Alaska year in and year out than the AOC will ever accomplish."

Kelly counters that there are hundreds of worthy non-profit groups in Alaska. Most are hungry for money, and most have their legislative champions. "Every time you get a checkoff bill on the floor, somebody jumps up and adds another non-profit on to it."

The prospect of having a laundry list of checkoffs is an administrative nightmare, he said.

His bill would not legislate such checkoffs out of existence. But it says the AOC checkoff, on the dividend applications since 1986, may remain only so long as Anchorage stays in the running for the 1998 Winter Games. If the city misses the U.S. Olympic Committee selection this June, or if it fails to gain the endorsement of the International Olympic Committee in 1991, the checkoff ends, Kelly said.

Citti described his group as "a grass-roots organization of Anchorage residents who see the proposed Winter Olympics for what it really is: a quick fix nine years down the road that will benefit a very small minority of Alaskans and damage the economy of Anchorage and Alaska in the long term."

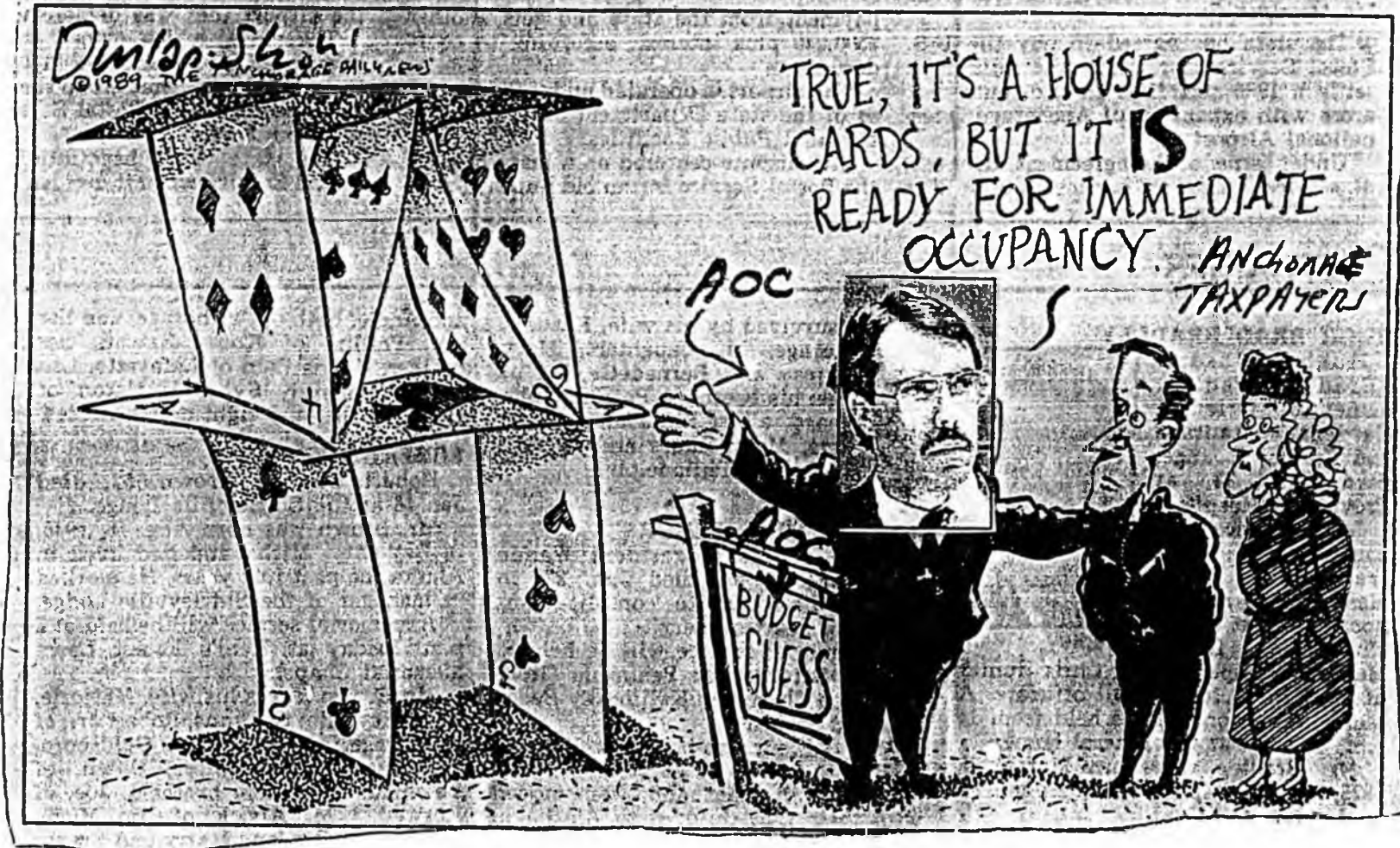
Citti noted there has been criticism from within the AOC that it is spending too much time wining and dining International Olympic Committee members and too little sponsoring sporting events.

ANCHORAGE Daily News  
1-26-89

THE AOC is dividing the STATE OF ALASKA  
IN THE NAME OF THE OLYMPICS? IS THIS  
THE IMAGE THE U.S.O.C. WISHES TO PROJECT?

THANKS TO THE DAILY NEWS 1-26-89

# OPINION



A TRUE PICTURE OF THE AOC BUDGET  
& PROGRAM

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WIRE SERVICES

WEATHER  
A-2

Sunset  
6:09 p.m.

# Baker OKs dialogue on travel

By **BOB ORTEGA**  
Times Writer

Officials of the U.S. State Department and the Soviet Foreign Ministry, with Alaska native leaders taking part, will start negotiations Thursday in Anchorage on renewing a 1938 agreement allowing Western Alaska natives to travel across the Bering Straits to visit their Siberian counterparts.

U.S. Secretary of State James Baker III gave official authorization late Tuesday for the negotia-



tions, according to Sen. Frank Murkowski, R-Alaska.

"This will be the first official U.S. government action to open the border across the Bering Strait," Murkowski said during a  
See Bering, page A-8

# Alaskans, Soviets trade across the

By **DANIEL R. SADDLER**  
Times Writer

Anchorage may one day have its own boutique specializing in Soviet-made furs, clothes and gifts, if the Alaska Commercial Co. resumes its centuries-old tradition of trade across the Bering Sea.

A plan for a joint venture between the Soviet territory of Magadan and the firm once known as the Russian-American Company was one of several discussed by top trade officials from the Soviet Union who toured Anchorage Tuesday.

The officials in industry, agri-

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# AOC may need public aid

## Changing rules may require strategy shift

By **YERETH ROSEN**  
Times Writer

Since beginning their quest nearly five years ago to bring the Winter Olympics to Anchorage, members of the Anchorage Organizing Committee have maintained that their dream wouldn't require public dollars.

But now the rules have changed — if not the rules for hosting the Games, then the rules for getting the U.S. Olympic Committee's nod as the American bid city — and the AOC may have to change its financial strategy, the organization's chairman said Tuesday.

What's changed is the USOC's adoption in November of what's now referred to as the "18-month rule," a resolution requiring that the city chosen as the American bid for the 1998 Games start building bobsled, luge and speed skating facilities within 18 months of receiving the national designation. The USOC will select its 1998 candidate in June, so the 18-month deadline expires six months before June 1991, when the International Olympic Com-

mittee is scheduled to select the 1998 site.

AOC Chairman Chris Swalling said that, while the AOC would prefer to finance bobsled, luge and speed skating facilities with private-sector money, he's not sure that it's possible to finance such construction privately without the certainty that Anchorage will host the Winter Olympics.

"The rules for hosting the Games have not changed," Swalling said. What has changed, he said, is "the requirement to be the candidate from the U.S."

A literal, strict reading of the USOC resolution passed in November would require that candidate cities have financing in place to build the bobsled, luge and speed-skating facilities at the time that the USOC makes its 1998 choice, and that the chosen bid city start physical construction within 18 months of the USOC's selection. The refrigerated speed skating oval in Butte, Mont., cost about \$2.5 million to \$3 million, Swalling said; AOC publications have estimated that an Olympic-

See Rule, page A-8

# Assembly Hale on l

By **BILL KELDER**  
Times Valley Bureau

**PALMER** — Matanuska Borough Manager John Hale will take administrative leave through Friday following his resignation, tendered and accepted, the borough assembly decided Tuesday night.

The assembly also will name Borough Mayor Dorothy Swallow as a seven-member independent investigative committee to investigate borough contract policies, administration and contracts issued during the past year.

That's just about the end of Hale's time in the borough. He has been borough manager since he was placed on administrative leave after a joint meeting with the School Board last Thursday. Hale's last day was Thursday. He will receive pay at that meeting. The investigation will come of an investigation into a dismissal over alleged conflicts of interest.

Times 2/22/89

Negotiations on this venture were informal and frank, with the Soviet officials eager to encourage such a deal by giving Salkin a look at the three tons of goods they had carried with them on their Aeroflot jet from Magadan Monday.

"You have to see the merchandise first, though," he said. "We may have to add to the product line with domestic prod-

Unalaska Mayor Paul Fuhs proposed giving the Soviet Union access to a U.S.-Japanese fiber optic communications cable to be laid in 1990, in return for using their ice-breaking cargo ships to carry Alaska's raw materials to the European market through Vladivostok's ice-free port.

"It would change the economics of transporting materials from Alaska to Europe," Fuhs



Alaska Commercial Co. President Sam Salkin, right, trades business cards with Vecheslav A. Spirin

said. "We now have no way of moving minerals to Europe except through expensive air cargo."

Shipping above the Arctic Circle via the Soviet fleet of 700

cargo ice-breakers also could cut time off U.S.-European shipments, he said.

The proposal drew interest from Valeri C. Lozovoi, director of the Association for Economic

Cooperation in Asian Pacific region, who said he would take the issue up with officials in Moscow.

He warned U.S. technology transfer laws, and unknowns on ice conditions on the proposed

# Rule: AOC may need public money for building

Continued from page A-1

quality bobsled and luge facility would cost \$12 million to \$15 million.

While there is dissension within the USOC about exactly what the resolution means, and whether it should be retained at all, USOC delegates did nothing in last week's House of Delegates meeting in Portland to change or remove the 18-month rule.

So the AOC will work to comply with the strict interpretation, Swalling said.

"That language is in place and is something that we will have to deal with," he said. "We'll have to conform with the terms of that."

Before the AOC makes any appeal for public money to build bobsled, luge or speed skating facilities, he said, "We are first going to look to the private sector."

Private support would most likely come from national companies, or possibly companies operating outside of the

United States, rather than from Alaska companies, he said.

Meanwhile, the Utah State House of Representatives hasn't hesitated to endorse public financing for Salt Lake City's 1998 bid. The state house last week voted unanimously to appropriate \$4 million a year to finance construction of \$40 million to \$70 million in Winter Olympic facilities, contingent on the USOC's designation of Salt Lake City as the U.S. bid for 1998.

Other cities competing for the 1998 bid are Reno/Lake Tahoe, Nev.; Denver; Klamath Falls, Ore.; and Lake Placid, N.Y.

Swalling and AOC Secretary General Rick Nerland said public officials in Alaska might have to use a financing method similar to that chosen in Utah.

The AOC will not ask the state legislature or any other public entity for money without first arranging for a public referendum, they said.

"That, however, does not preclude the

legislature from taking action" on its own, Nerland said. If the legislature or any other government body wishes to construct facilities with public money that would be used for the Olympics, the AOC's position has always been to accommodate that desire, he said.

Should Anchorage be named by the IOC as the 1998 site after receiving the USOC's nomination, Swalling said, there will be "ample funds" to reimburse any public expenditures.

The Utah House's move has increased the already-high level of competition for the 1998 bid, Swalling said. But that's not the only government entity that's shown strong support for the Winter Olympics, he said.

"I think that the statement that the Alaska legislature has made in the past is also a strong statement," he said. "I think the meaningful vote that we had last August is a much stronger endorsement than

the action taken by the Utah legislature."

Anchorage voters last August endorsed the 1994 Olympic bid by a 2-1 margin.

While in Portland, AOC officials worked to repair damaged relations with officials from the national governing bodies of the Olympic winter sports. And AOC officials worked to counter Anchorage's reputation as a city that hasn't supported amateur sports.

For the meeting, the AOC prepared a packet on Anchorage's 1998 bid that highlighted the city's efforts in the past 10 years to support sports. Included in the packet were descriptions of the Project '80s sports structures, including the Olympic-sized ice rinks at George M. Sullivan and Fire Lake Arenas, as well as the recent accomplishments of Alaska alpine skiers Tommy Moe and Hillary Lindh, both of whom were the top Americans in the recent World Alpine Ski Championships men's and women's downhill races.

## Hale: Investigation

Continued from page A-1

At that meeting, Hale was put on leave by the assembly because some members did not believe he would carry out an assembly instruction to suspend Cole. There was talk of firing Hale at Thursday's meeting, but

amended his motion to reflect the new date. The assembly approved the motion on a 6-to-1 vote, with Palmquist casting the lone 'no' vote.

Borough Finance Director Bob Jensen was named acting manager until a new manager is selected by the assembly.

## Bering: Renewed agreement

Continued from page A-1

stop Tuesday in Anchorage on his way to the funeral of Japanese Emperor Hirohito.

The negotiators also will discuss a Soviet proposal to create a joint border commission to regulate travel and minor incidents between Alaska and Siberia, so

filed.

In April of that year, the two powers agreed to allow the visits by American Eskimos to continue as long as they registered with officials in the Soviet Union and stayed less than three months. The agreement also regulated trade in furs and other materials.

ments for Big and Little Diomedes Islands.

The unusual nature of the negotiations is underscored by the fact that citizens as well as government officials are taking part. Those announced Tuesday as participating in the negotiations include:

U.S. State Department Dep-

ALASKA STATE LEGISLATURE

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Sen. Pat Pourchot, Chairman

Sen. Jan Faiks, Vice Chairman

Sen. Al Adams

Sen. Tim Kelly

Sen. Rick Uehling



P.O. Box V  
Juneau, AK 99811

907-465-3712

Senate State Affairs Committee

March 13, 1989

Douglas Bartko  
Box 550  
Palmer, Alaska 99645

Dear Douglas:

I have received your letter expressing opposition to SB 102, regarding the Permanent Fund check-off for the winter Olympics.

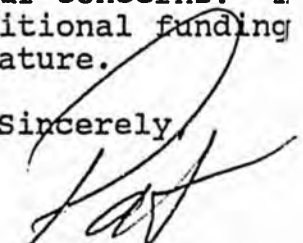
SB 102 would change the dates of the check-off to coincide with the recent decision of the International Olympic Committee to hold the winter Olympics in 1998 rather than in 1996 as originally planned. As importantly, the bill calls for termination of the check-off at the earliest possible point in the host city selection process -- in December 1989 if Anchorage is not selected as America's choice, in December 1991 if Anchorage is America's choice but not the IOC choice, and just following the 1998 Olympics if Anchorage is the IOC choice.

It is the latter provision which I think most reflects the policy of the legislature at this point. The original Permanent Fund check-off was enacted at a time when enthusiasm for the Olympics was high. Since that time, as the effectiveness of the check-off as a fundraising tool has become widely known, we have received literally dozens of requests for additional check-off provisions. None of them has received legislative approval.

I understand your larger concern to be whether Anchorage should continue to pursue the Olympics. With what is now known about shared costs and capital investments, I believe that careful planning and thorough public review must be undertaken to ensure that the potential local liability is well understood before additional commitments are made.

Thanks again for sharing your concerns. I assure you I will keep them in mind should any additional funding or endorsement proposals come before the legislature.

Sincerely,



Senator Pat Pourchot  
Chairman

H Rules 3/3/89

OLY.TXT

Box 550  
Palmer, AK 99645

February 24, 1989

The Honorable Pat Pourchot  
The State Senate  
State Capitol  
P. O. Box V  
Juneau, AK 99811

Dear Senator Pourchot:

On behalf of Alaskans Concerned About Winter Olympics (A.C.A.W.O.), I am requesting your support for a \$10.00 checkoff on the Alaska Permanent Fund Dividend Application form similar to that established for the Anchorage Organizing Committee (A.O.C.).

The purpose of this request is to obtain funding for research, compilations and distribution of data on previous Winter Olympics, as well as their potential ramifications and impact on Anchorage and the State of Alaska. The data and all relevant information would then be widely publicized and otherwise made available to the public as the basis for making an informed judgment on the feasibility of hosting the Winter Olympics in Anchorage.

We also want to express our opposition to Senator Kelly's bill, SB 102, which would extend the current exclusive A.O.C. checkoff on the Permanent Fund Dividend application.

We want to remind you that the decision in Daniel DeNardo vs. State of Alaska, 3SAN88-294 Civil, regarding the legality of the checkoff system is on appeal to the Supreme Court.

I have enclosed a position paper for Olympics Yes and A.C.A.W.O. from the August 23, 1988 election. This position paper was made available to voters by the City of Anchorage, although public monies were not supposed to be spent to assist the A.O.C..

Respectfully yours,  
*Douglas Bartko*

Douglas Bartko  
Chairman, A.C.A.W.O.

*amend law to absolutely  
phase out at every key decision pt  
leg. considered dozens - almost  
unanimously decided not to  
do anymore*

*original PFD check-off was enacted  
at a time when enthusiasm for  
the olympics was high.*

SUMMARY OF BALLOT MEASURE

This proposition asks the citizens of the Municipality of Anchorage whether they endorse the hosting of the 1994 Olympic Winter Games subject to certain conditions described in the proposition.

The proposition explains that if Anchorage hosts the Games, the Municipality would be jointly and severally liable with the Anchorage Olympic Organizing Committee (AOOC) and the United States Olympic Committee (USOC) for any and all obligations incurred in hosting the Games.

The Anchorage Organizing Committee (AOC) and its successor, the AOOC, intend the Games to be funded entirely from private revenue sources. However, the International Olympic Committee (IOC) requires that the host city be a contractual partner in all legal obligations incurred in presenting the Games.

The conditions outlined in the proposition have been proposed to help protect the Municipality of Anchorage from the costs of preparing for and holding the Games. If Anchorage is selected as the host city for the 1994 Olympic Winter Games, the AOOC and the Municipality would enter into an agreement confirming these conditions prior to incurring any liabilities.

An affirmative vote on this proposition by a majority of those voting is required for approval.

STATEMENT IN SUPPORT OF BALLOT MEASURE

The Olympic's ballot question is long, but is not really very complex. The first and the last sentences contain the real points of the question.

The first sentence re-states the commitment that the Olympic Games shall be funded by private sources and not from taxes or public indebtedness.

The last sentence describes the minimum municipal involvement acceptable to the International Olympic Committee (IOC). The legal relationship is that of a partnership.

The other sentences of the ballot provide as much financial protection as possible to the Municipality. These safeguards include bold harmless agreements, insurance requirements, reserve funds, financial oversight powers, spending limits and security interest in the Committee's property.

The Municipality would only be potentially liable for contractual obligations which are approved in advance by the Municipal Assembly, and then only in the event that the entire resources of the Organizing Committee and the USOC were exhausted first and neither was able to raise additional funds. This is an extremely unlikely event since the ability of the Organizing Committee to incur unfunded debt is severely limited. Also, the latest financial plan for the Anchorage Games contains a projected \$38 million surplus which would be available to cover unforeseen expenses. This is therefore minimal risk to begin with, and this minimal risk can be further reduced by prudent management. In fact, the proposed revenues are conservatively estimated and there is good reason to believe Anchorage could stage the Winter Olympics and make a substantial profit.

It is also important to note what the proposition does not do. It does not endorse or authorize the expenditure of any public funds. It does not endorse or authorize any public borrowing. It does not alter Anchorage's commitment to fund the 1994 Winter Games entirely from private sector sources.

Voting yes will enable Anchorage's bid to host the 1994 Winter Olympics to continue, and will give us a chance to showcase our state and our city in a manner never before possible.

Bob Miller, Campaign Director, Olympics Yes!  
245 W. 5th Avenue Anchorage, AK 99501

STATEMENT OPPOSING BALLOT MEASURE

The most basic fact of the proposed Olympics is that it is a public policy issue not a sports issue. The people's right-to-know is therefore of primary importance, above all else. This being so, the special-interest group promoting the Games is obligated to inform the people of all relevant information free of propaganda-hype. However, despite recent disclosures, the hoopla has continued, and we do not know enough to approve the proposal.

There are, moreover, at least three solid grounds for questioning or opposing the proposed Olympics:

I. IMPACT ON ALASKA

The proposal is an extension of the growth and development syndrome which has caused havoc everywhere else and which is intended to bring more and more people to Alaska ... bringing also their ever-increasing demands ... which will bring us a frenzied, over-commercialized and fast-paced, never-satisfied way-of-life ... which will, thus, inevitably and radically transform this natural (World Class) country we've known and loved. The proposal isn't worth it.

II. FINANCIAL AND SOCIAL COSTS

The recently revealed Olympic requirement that Anchorage assume liability for "any and all obligations incurred" tells us that the IOC doesn't trust any Olympics to make money and that the IOC knows that the proposed budgetary and other numbers are highly speculative and invariably over-optimistic. The IOC requirement also tells us that although private/corporate groups like AOC/AOOC can escape liability by declaring bankruptcy, the host cities cannot. That's why the contract: the IOC is insuring it does not get stuck with any costs. We will.

The many social costs to be expected are exemplified by the negative impact on the neighboring residents of the proposed Doned Stadium and Olympic Village. The protests of these many homeowners have been ignored though their home lives will be disrupted for all time.

How is there one single dollar in the AOC's budget for the Olympic Village, the cost of which alone may be conservatively estimated at more than \$100 million. Who will pay for it? (Remember: if we vote "Yes" it's for "any and all obligations ...")

As for the suggested economic spin-off benefits (apart from the costs of maintaining all the leftover facilities), the supposed benefits must be seen as further, over-optimistic guesswork. Moreover, is it reasonable to assume that such projects as the proposed Games can produce the suggested results when the \$30-40 Billion introduced into our economy in recent years have not done so?

No. It isn't worth it.

III. CREDIBILITY OF THE AOC CAMPAIGN

The use of propaganda-hype which has dominated the AOC's campaign since the beginning, and which has continued into the present, tells us very clearly that the proposal is not as worthy as presented -- else why all the hype to stir emotions and cloud our thinking? The hype has been substituted for relevant information and seeks to establish public policy while denying our right to know. We should not trade off the integrity of the democratic process for such demeaning hype. It isn't worth it.

On all three grounds, we should vote NO.

Douglas Bartko and Charles Konigsberg  
Anchorage Concerned About The Proposed Winter Olympics (ACAMO)

"NO OLYMPICS 98"

SB102

7801 SCHOON STREET SUITE B, ANCHORAGE, ALASKA 99518  
(907) 344-2998

NRN

RECEIVED MAR 22 1989

MARCH 18, 1989

STATEMENT OF POSITION

SPENDING OF RAILBELT ENERGY FUND FOR OLYMPIC FACILITIES

OPPONENTS HAVE FOR YEARS BEEN SAYING THAT PUBLIC FUNDS WOULD BE NEEDED FOR THE WINTER OLYMPICS. THE AOC AND ITS SUPPORTERS HAVE BEEN SAYING THE OPPOSITE. IN FEBRUARY THE AOC REVEALED THAT THEY WOULD NEED PUBLIC FUNDS FOR THEIR OLYMPICS AND NOW GOVERNOR COWPER WANTS TO SPEND MILLIONS OF DOLLARS FROM THE RAILBELT ENERGY FUND FOR OLYMPIC FACILITIES. EITHER THE AOC DID NOT SEE THE NEED FOR PUBLIC FUNDS, WHICH MEANS THAT THEY ARE INCOMPETENT, OR THEY WERE INTENTIONALLY MISLEADING THE PUBLIC FOR YEARS. IN EITHER EVENT THEY ARE NOT QUALIFIED TO PUT ON THE OLYMPIC GAMES NOR SHOULD THEY BE TRUSTED WITH PUBLIC FUNDS.

SUPPORTERS OF THE OLYMPICS WILL SAY THAT THE NEED FOR PUBLIC FUNDS IS BECAUSE OF THE USOC RULING ON THE CONSTRUCTION OF FACILITIES. THIS IS A COP-OUT. IF THE AOC AND ITS SUPPORTERS CANNOT CONTROL TODAY'S EVENTS, HOW CAN WE, THE TAXPAYERS OF ANCHORAGE AND ALASKA, EXPECT THEM TO CONTROL EVENTS NINE YEARS IN THE FUTURE.

THE CALL BY GOVERNOR COWPER AND OTHER SUPPORTERS OF THE AOC TO SPEND RAILBELT ENERGY FUNDS ON OLYMPIC FACILITIES IS A KNEE JERK REACTION TO LEGISLATION PENDING IN UTAH. THIS IS JUST ANOTHER GRANDSTAND PLAY FOR ATTENTION BY A FAILING ORGANIZATION. "NO OLYMPICS 98" CALLS ON GOVERNOR COWPER TO WITHDRAW THIS POORLY THOUGHT OUT PLOY AND TO CONCENTRATE ON REAL ECONOMIC DEVELOPMENT FOR THE STATE OF ALASKA. SPENDING PUBLIC FUNDS FOR OLYMPIC FACILITIES UNDER THE GUISE OF "PROMOTING WINTER TOURISM" IS YET ANOTHER POORLY DISGUISED ATTEMPT AT GRABBING PUBLIC FUNDS MOTIVATED BY THE NEED FOR POLITICAL GAIN.

DETAILS: MICHAEL P. CITTI / CHAIRMAN / 344-2998

# Cowper won't say where ELF hurts budget

ANCH. Daily News  
3/18/89

By STAN JONES  
Daily News reporter

Although Gov. Steve Cowper says bad things will happen if the legislature doesn't rewrite the tax break known as the Economic Limit Factor, he can't say exactly what the bad things are.

Without the extra \$150 million or so a year that would come from North Slope oil companies, vital programs will be cut and jobs will be lost, according to warnings from various administration spokesmen and handouts.

Which programs? Which jobs?

"I'm not sure anybody

can answer that," said David Ramsey, Cowper's press aide.

Though the governor has labeled rewriting the Economic Limit Factor, or ELF, as his top revenue priority in the current legislative session, Cowper's aides claim he has no fallback plan in case it fails to pass.

"He doesn't know what will happen if he doesn't get it," Ramsey said. "The administration doesn't have a position, except that every program is on the table for possible reduction."

Even if Cowper did have a position, he wouldn't reveal it, Ramsey said.

"That's not a question he

would answer at this point for political reasons," Ramsey said. "It's a card game with the legislature about which programs may be cut."

Cowper himself wouldn't talk about his highest revenue priority Friday.

"He's not very pleased with your reporting," Ramsey said. "Frankly, neither am I."

The ELF was adopted by the state legislature in 1977 to encourage the development of marginal oil fields and to enhance recovery in existing fields. It does so by reducing state taxes as the average per-well flow in a field declines.

In 1981 the legislature overhauled state oil taxes again and, among other things, postponed the application of the ELF until July 1987 on most fields, including Prudhoe Bay.

In the first year after it kicked in, the ELF reduced state revenues \$135 million, according to figures from Cowper's office. Efforts to revise it and reduce the tax benefit to the oil companies have been under way ever since.

This year it is at the top of a list of revenue measures Cowper has proposed to deal with a budget deficit that could top \$500 million.

The closest the adminis-

tration will come to talking about what might happen if ELF doesn't pass is to say that a list of budget cuts Cowper proposed in 1987 could serve as "guidelines."

That list was in the newly elected Cowper's first budget, which called for reducing spending by \$21 million from the previous year.

The list included cuts to Pioneer Homes, the Longevity Bonus program, public broadcasting, state troopers, fish hatcheries and other state services with ardent constituencies. They mobilized against it, the legislature hooted it down, and no significant cuts were made.

Cowper is not the only

party to this year's ELF dispute who can't or won't say what will happen if he doesn't get his way.

The oil companies, who would have to pay the extra taxes, have mounted advertising and lobbying campaigns against it, filled with warnings that it would discourage exploration and development on the North Slope and thereby damage Alaska's economy.

But when asked for specifics this week — such as which projects would be canceled if ELF is rewritten and how many jobs that would cost — the oil companies were as short of details as Cowper and his people.

AND THEN COWPER "FLIP FLOP"  
TAX ON THIS SIDE (ALSO BUDGET  
SHORTFALL) & THEN THE TORPEDO  
"FALL SPEND" AHEAD ON THE  
OTHER SIDE.



# Alaska State Legislature

Official Business

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

## MEMORANDUM

TO: Senate State Affairs Committee Members

FROM: Senator Pat Pourchot, Chairman

RE: January 18 Committee Hearing

DATE: January 17, 1989

On Wednesday, January 18 at 1:30 p.m. in the Beltz Room, the Senate State Affairs Committee will hear the following bills:

SB 1, Relating to the Alaska Amateur Sports Authority, the Alaska Sports Congress, the Alaska Council on Physical Fitness, and the Alaska amateur sports fund.

SB 102 would establish the Alaska Amateur Sports Authority as a public corporation within the Department of Commerce and Economic Development. Governance would be by an 11-member board of directors, with advice from a sports congress and a council on physical fitness. The authority would be responsible for developing and promoting amateur sports in Alaska. Funding would be with state general funds, bonds issued by the authority, and private contributions.

SB 102, Relating to Winter Olympic funding.

SB 102 would continue the \$10 Permanent Fund Dividend check-off for the Winter Olympics until a site is selected for the 1998 Olympics. This amends current statute, which references the 1996 Olympics, to reflect the International Olympic Committee's recent decision to stagger the summer and winter Olympics (holding them in 1996 and 1998 respectively). The bill has a zero fiscal note.

SB 8, which extends the termination date of the Alaska Women's Commission and was heard on Monday, will be back before the committee as well.

# **CORRECTION**

**THIS DOCUMENT  
HAS BEEN REPHOTOGRAPHED  
TO ASSURE LEGIBILITY**

# Cowper won't say where ELF hurts budget

ANCH. DAILY NEWS  
3/18/89

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The ELF was adopted by the state legislature in 1977 to encourage the development of marginal oil fields and to enhance recovery in existing fields. It does so by reducing state taxes as the average per-well flow in a field declines.

In 1981 the legislature overhauled state oil taxes again and, among other things, postponed the application of the ELF until July 1987 on most fields, including Prudhoe Bay.

In the first year after it kicked in, the ELF reduced state revenues \$135 million, according to figures from Cowper's office. Efforts to revise it and reduce the tax benefit to the oil companies have been under way ever since.

This year it is at the top of a list of revenue measures Cowper has proposed to deal with a budget deficit that could top \$500 million.

The closest the adminis-

tration will come to talking about what might happen if ELF doesn't pass is to say that a list of budget cuts Cowper proposed in 1987 could serve as "guidelines."

That list was in the newly elected Cowper's first budget, which called for reducing spending by \$321 million from the previous year.

The list included cuts to Pioneer Homes, the Longevity Bonus program, public broadcasting, state troopers, fish hatcheries and other state services with ardent constituencies. They mobilized against it, the legislature hooted it down, and no significant cuts were made.

Cowper is not the only

party to this year's ELF dispute who can't or won't say what will happen if he doesn't get his way.

The oil companies, who would have to pay the extra taxes, have mounted advertising and lobbying campaigns against it, filled with warnings that it would discourage exploration and development on the North Slope and thereby damage Alaska's economy.

But when asked for specifics this week — such as which projects would be canceled if ELF is rewritten and how many jobs that would cost — the oil companies were as short of details as Cowper and his people.

ANOTHER COWPER "FLIP FLOP"  
TAX ON THIS SIDE (ALSO BUDGET  
SHORTFALLS) & THEN THE TORPEDO  
"Full spend" AHEAD ON THE  
OTHER SIDE.

ANCHORAGE DAILY NEWS 3/11/89

# Money for the Games

## Cowper plan aims at building facilities

By DAVID POSTMAN  
Daily News reporter

JUNEAU — In a move designed in part to boost Anchorage's chances of getting the Olympics, Gov. Steve Cowper proposed Friday to spend one of the largest single chunks of the Railbelt Energy Fund to build winter sports facilities.

Cowper proposed spending \$150 million in what he now calls the Railbelt Investment Fund. He wants \$20 million to build winter sports facilities that meet international competition standards. The \$20 million would be used to match contributions from municipalities, non-profit organizations or private industry.

The United States Olympic Committee will decide June 3 which city will be the country's nominee for the 1998 Games. Anchorage was the U.S. candidate for both the 1992 and 1994 Games, losing in the competition before the International Olympic Committee.

Since then, however, the USOC has added a requirement that its nominee begin building Olympic facilities even before the international committee chooses the site of the Winter Games. For five years the AOC has said it would not use any public money in its bid for the Games. But the USOC's new rule has made Anchorage boosters rethink that commitment and some members have said public dollars

Please see Back Page,  
COWPER

might be needed.

But Friday Cowper, Olympic organizers and the legislature's biggest Olympic booster said helping the Olympic effort would be secondary to boosting tourism.

"I think it would be a mistake to say this is an expensive attempt to buy the Olympics," Cowper said from Santa Barbara, Calif., where he was attending a meeting of the Interstate Oil Compact Commission.

"This would be more permanent even than the Olympics."

Cowper said he wants to use international sporting events to improve the state's national and international image.

"Our biggest problem in terms of winter tourism is people think Alaska is uninhabitable in winter," he said. "If we have major winter sports facilities, those events will obviously be televised by network television in the U.S. and foreign television, where we have international competitors, and it will be a signal to the rest of the world that Alaska is an excellent place to come for winter sports."

Cowper said that while it was not his plan to spend money on Anchorage's bid for the 1998 Olympic Winter Games, "It is bound to help."

"I think that anything we can do to show Alaska's commitment to amateur winter sports will only help us," said Senate President Tim Kelly. But Kelly, a major AOC supporter, said he does not think public money should be spent on projects that only help the Olympics.

Kelly has his own plan for financing sports facilities, the Alaska Amateur Sports Authority, which would use state-backed bonds for construction. He has introduced legislation this year to create the authority.

Kelly said he doesn't think his and Cowper's plans conflict, but he was doubtful that the \$20 million sports fund part of the governor's plan would be successful.

Regardless of Cowper's stated intent, the AOC says his proposal should help their chances of once again representing the United States in the Olympic sweepstakes.

"This initiative on part of the government is indicative of something the USOC is becoming very sensitive to," said Rick Nerland, executive vice president of the Anchorage Organizing Committee, which is promoting the bid. "It is one of the things that the USOC has offered as a measure of commitment."

Nerland said Cowper's proposal will help the bid because it shows a commitment to amateur sports. But he said no one should assume the money would be used for Olympic facilities.

"It's not established that the Anchorage Organizing Committee will use this specific mechanism," he said. "And obviously, this is such a new action our board and executive board haven't had a chance to look at it."

Projects mentioned by Cowper, Nerland and Kelly that could be financed by the \$20 million in matching funds include upgrading the Fairbanks luge track and Anchorage's speed-skating oval to Olympic standards or building an Olympic-size ski jump.

FOR SALE  
SWAMPLAND IN FLA  
WE HAVE + STEVE + JERRY

Which way is it spend on TAX. AND THEN EXAMPLE OF "POLITICAL FAVORITES" GETTING SPECIAL ATTENTION?



# Alaska State Legislature

Official Business

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

## MEMORANDUM

TO: Senate State Affairs Committee Members  
FROM: Senator Pat Pourchot, Chairman  
RE: January 18 Committee Hearing  
DATE: January 17, 1989

On Wednesday, January 18 at 1:30 p.m. in the Beltz Room, the Senate State Affairs Committee will hear the following bills:

SB 1, Relating to the Alaska Amateur Sports Authority, the Alaska Sports Congress, the Alaska Council on Physical Fitness, and the Alaska amateur sports fund.

SB 102 would establish the Alaska Amateur Sports Authority as a public corporation within the Department of Commerce and Economic Development. Governance would be by an 11-member board of directors, with advice from a sports congress and a council on physical fitness. The authority would be responsible for developing and promoting amateur sports in Alaska. Funding would be with state general funds, bonds issued by the authority, and private contributions.

SB 102, Relating to Winter Olympic funding.

SB 102 would continue the \$10 Permanent Fund Dividend check-off for the Winter Olympics until a site is selected for the 1998 Olympics. This amends current statute, which references the 1996 Olympics, to reflect the International Olympic Committee's recent decision to stagger the summer and winter Olympics (holding them in 1996 and 1998 respectively). The bill has a zero fiscal note.

SB 8, which extends the termination date of the Alaska Women's Commission and was heard on Monday, will be back before the committee as well.



# Alaska State Legislature

SENATE

*Office of the President*

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

January 24, 1989

TO: Senator Rick Uehling  
Senate Finance Co-Chair

FROM: Tim Kelly  
Senate President

re: Background information on SB 102 , relating to the Winter Olympic checkoff.

Senate Bill 102 was introduced to create sunset provisions for the Winter Olympic checkoff program.

Specifically, the program ends on:

1. December 31, 1989 if the Anchorage is not selected by the United States Olympic Committee as America's choice to host the 1998 Olympic Winter Games;
2. December 31, 1991 if the International Olympic Committee does not select Anchorage as the host for the 1998 Olympic Winter Games;
3. December 31, 1998 if Anchorage is selected to host the 1998 Olympic Winter Games.

According to Mr. Rick Nerland, the Executive Director of the AOC, these proposed sunset provisions meet with the approval of the Anchorage Organizing Committee.

Additionally, it should be noted that this program is self-funded: any costs associated with running the program are paid for with checkoff funds before the funds are distributed to the AOC. Thus, there is "zero" fiscal impact with this legislation.

SB 102, RELATING TO WINTER OLYMPIC FUNDING

TO TESTIFY:

SENATOR KELLY, SPONSOR (AND ELDON)

ERVIN JONES, DEPT. REVENUE

CHRIS WALLING, ANCHORAGE ORGANIZING COMMITTEE ON TELECONFERENCE

OTHERS (SEE WITNESS LIST)

*Py Smith*

ISSUE:

SECTION (a)(1) DATES REPEAL 12/31/89. THE 1989 DIVIDEND FORMS HAVE THE WINTER OLYMPIC CHECK-OFF ON THEM. IF THE PROGRAM IS REPEALED 12/31/89, THE DEPT. REVENUE WILL ALREADY HAVE RECEIVED CHECKED-OFF FORMS, WHICH THEY THINK IT WOULD MAKE SENSE TO IGNORE. ERVIN JONES WILL BRING THIS UP IN HIS TESTIMONY -- THEY WANT LEGISLATIVE INTENT (OR AT LEAST A STATEMENT ON THE RECORD) DIRECTING THEM HOW TO DEAL WITH THIS SITUATION.

FYI:

- (a)(1) PFD check-off repealed 12/31/89 if during 1989 Anchorage isn't selected as U.S. nominee for 1998 Olympics
- (a)(2) PFD check-off repealed 12/31/91 if Anchorage is the U.S. nominee but isn't selected as the host for 1998 Olympics
- (a)(3) PFD check-off repealed 12/31/98 (i.e. after the 1998 Winter Olympics) if Anchorage is the host

FUNDS RAISED THROUGH CHECK-OFF 1986-1988 (PER DEPT. REVENUE 1/17/89): \$2,175,145

PEOPLE WHO CHECKED OFF:	1986	153,426
	1987	155,267
	1988	96,161

**S B**

**106**

SENATE STATE AFFAIRS COMMITTEE

BILL NUMBER SB 106

SPONSOR Coghill

BILL TITLE REAA School Boards

DATE REFERRED 5-2-89

HEARING SCHEDULED

FISCAL NOTE PREPARED ✓

SPONSOR CONTACTED

INTERESTED PARTIES CONTACTED

OTHER

SENATE COMMITTEE REPORT

FURTHER

5/2/89

DATE TURNED INTO OFFICE \_\_\_\_\_

Mr. President:

State Affairs Committee considered SB 106  
school boards in regional educational attendance areas

and recommended

- replace with \_\_\_\_\_ CS \_\_\_\_\_ )  same title
- or adopt \_\_\_\_\_ CS \_\_\_\_\_ )  new title
- attached amendment(s) and  technical title change (HB only)
- \_\_\_\_\_ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

FISCAL NOTE(S)  zero  fiscal impact  appropriation no FN  
 new  updated *Dec 4-11-90*  previous  
 same as previous fiscal note(s) published \_\_\_\_\_

MEMBERS SIGNING DO PASS

*Rich Kelly*  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

OTHER RECOMMENDATIONS

*Jim Smith No Rec*  
*Tom Kelly No Rec*  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

*Rich Kelly*  
 Chair: \_\_\_\_\_ signature and recommendation

Committee Backup attached

*Not found in novel*

SB 106, REAA school boards.

TO TESTIFY;

Bruce Geraghty, Senator Coghills office.

NOTES;

1. When I asked "why" did they introduce this, response was that many areas have lost a considerable number of people and the REAAs are not able to get 15% of the voters to be interested in an issue like this or to sign a petition.

2. I had asked them to find out some numbers for us, to ascertain if reducing to 8% could mean one person decides the issue.

3. Div of Elecs - ~~Dr~~ Linda Edgeworth

NO OBJECTIONS

Profiles of Alaska's Public Schools FY 89"

Alaska State Totals

Governance:	Enrollment:	103,112	Population:	531,000
Borough	12			
City	21	Area sqmi	570,833	
REAA	22			

REAA Statistics

Adak \*

Population	3,747
Enrollment	635
Area sq.mi	1,348
# on Board	7
Last/Elect	1,221

Yukon/Koyukuk

Population	1,859
Enrollment	505
Area sq.mi	64,626
# on board	7
Last/Elect	912

Alaska Gateway \*

Population	2,059
Enrollment	466
Area sq.mi	20,649
# on Board	7
Last/Elect	168

Kuspuk

Population	1,138
Enrollment	372
Area sq.mi.	12,120
# on Board	7
Last/Elect	715

Yupiit

Population	448
Enrollment	305
Area sq.mi	19
# on Board	7
Last/Elect	423

Lower Kuskokwim \*

Population	11,236
Enrollment	2,839
Area sq.mi	23,792
# on Board	7
Last/Elect	631

Bering Strait

Population	4,830
Enrollment	1,344
Area sq.mi	24,240
# on Board	11
Last/Elect	862

Lower Yukon

Population	4,326
Enrollment	1,307
Area sq.mi	19,302
# on Board	9
Last/Elect	1,802

Chatham \*

Population	950
Enrollment	321
Area sq.mi	43,992
# on Board	5
Last/Elect	61

Pribilof

Population	816
Enrollment	150
Area sq.mi	7,182
# on Board	5
Last/Elect	97

Chugach

Population	516
Enrollment	106
Area sq.mi	20,200
# on Board	5
Last/Elect	97

Railbelt

Population	1,791
Enrollment	345
Area sq.mi	8,978
# on Board	7
Last/Elect	1,133

Copper River

Population	2,387
Enrollment	596
Area sq.mi	20,649
# on Board	5
Last/Elect	1,292

Southeast Island

Population	2,953
Enrollment	504
Area sq.mi	18,856
# on Board	5
Last/Elect	1,070

Delta/Greely

Population	1,492
Enrollment	938
Area sq.mi	7,182
# on Board	7
Last/Elect	865

Southwest Region

Population	2,614
Enrollment	575
Area sq.mi	21,996
# on board	7
Last/Elect	334

Starbuck \*

Population	1,368
Enrollment	411
Area sq.mi	44,441
# on Board	7
Last/Elect	132

Yukon Flats

Population	1,937
Enrollment	392
Area sq.mi	59,865
# on Board	7
Last/Elect	921

Professional Line

P H O N E	TO	<i>Dusie</i>	DATE	<i>2/3</i>	TIME	<i>11:05</i>	AM						
	FROM	<i>Mary Lou Elton</i>	AREA CODE				PM						
	OF		NO.	<i>463</i>	<i>5152</i>								
			EXT.										
M E S S A G E	<i>re SB106</i>												
						SIGNED							
PHONED	<input type="checkbox"/>	CALL BACK	<input type="checkbox"/>	RETURNED CALL	<input type="checkbox"/>	WANTS TO SEE YOU	<input type="checkbox"/>	WILL CALL AGAIN	<input type="checkbox"/>	WAS IN	<input type="checkbox"/>	URGENT	<input type="checkbox"/>

# Senator John B. (Jack) Coghill

Alaska State Legislature

Box V  
Juneau, Alaska 99811  
(907) 465-4797

Box 55028  
North Pole, Alaska 99705  
(907) 488-0862



## MEMORANDUM

DATE: January 29, 1990

TO: Senator Pat Pourchot, Chairman  
State Affairs Committee

FROM: Senator Jack Coghill

SUBJECT: Request for a bill hearing

Senate Bill 106, "An Act relating to school boards in regional educational attendance areas" was referred to the Senate State Affairs Committee.

SB 106 is a very simple piece of legislation. Our current statutes allow for the division of a regional education attendance areas into sections or subsequent recasting of the section boundaries if proposed by the regional school board or petition. The election of each regional school board member from a section by the voters of that section of a regional educational attendance area may also be proposed by petition. Under current law, the petition must contain the signatures of qualified voters in the area equal to 15%. Senate Bill 106 changes the 15% signature requirement on the petition to 8%.

By changing the 15% to 8% signatures on the petition, we will make it easier for REAA school board members to represent designated areas in the REAA on the school board if the voters of the REAA want to have designated school board seats.

The Senate State Affairs Committee is the last committee of referral for SB 106. We would appreciate it if you would schedule this bill for a hearing as soon as possible. We are attaching some back-up material for your information.

Thank you very much.

attatchments

## FISCAL NOTE

**REQUEST:**

Revision Date: \_\_\_\_\_  
 Title: School Boards in Regional  
Educational Attendance Areas  
 Sponsor: Coghill  
 Requestor: Coghill

Agency Affected: Education  
 BRU: \_\_\_\_\_  
 Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

**FUNDING:** (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>						

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

Prepared by: Mary Hakala Phone: 465-2800  
 Division: Commissioner's Office Date: 1/20/89

Approved by Commissioner: William G. Demmert Date: 1/20/89  
 Agency: Education

Distribution (by preparer):  
 Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)

dance area. As far as practicable, each regional educational attendance area shall contain an integrated socio-economic, linguistically and culturally homogeneous area. In the formation of the regional educational attendance areas, consideration shall be given to the transportation and communication network to facilitate the administration of education and communication between communities that comprise the area. Whenever possible, municipalities, other governmental or regional corporate entities, drainage basins and other identifiable geographic features shall be used in describing the boundaries of the regional school attendance areas.

(c) Military reservation schools shall be included in a regional educational attendance area. However, operation of military reservation schools by a city or borough school district may be required by the department under AS 14.12.020(a) and AS 14.14.110. Where the operation of the military reservation schools in a regional educational attendance area by a city or borough school district is required by the department, the military reservation is not considered part of the regional educational attendance area for the purposes of regional school board membership or elections.

(d) U.S. Bureau of Indian Affairs schools shall be included in a regional educational attendance area boundary. (§ 2 ch 124 SLA 1975)

#### NOTES TO DECISIONS

Alaska Const., art. VII, § 1, does not establish right to secondary schools for students in their communities of residence. — See *Hootch v. Alaska State-Operated School Sys.*, Sup. Ct. Op. No. 1154 (File No. 2157), 536 P.2d 793 (1975) decided under former Chapter 08.

As to absence of duty on regional educational attendance areas to bargain collectively with noncertificated employees, see note following chapter analysis. Northwest Arctic Regional

Educ. Attendance Area v. Alaska Pub. Serv. Employees, Local 71, Sup. Ct. Op. No. 1811 (File Nos. 3360, 3362), 591 P.2d 1292 (1979).

Applied in Northwest Arctic Regional Educ. Attendance Area v. Alaska Pub. Serv. Employees, Local 71, Sup. Ct. Op. No. 1811 (File Nos. 3360, 3362), 591 P.2d 1292 (1979).

Cited in *Meiners v. Bering Strait School Dist.*, Sup. Ct. Op. No. 2857 (File Nos. S-125, S-140), 687 P.2d 287 (1984).

*Sec. 14.08.040. [Repealed, § 1 ch 124 SLA 1975.]*

**Sec. 14.08.041. Regional school boards.** (a) A regional educational attendance area shall be operated on an areawide basis under the management and control of a regional school board.

(b) The qualified voters of the communities receiving educational services in each regional educational attendance area shall elect a regional school board of not less than five nor more than eleven members to be elected for the same term, in the same manner and with the same qualifications as a city or borough school district board under AS 14.12. The initial number of regional school board members shall be

bers by sections under (b) of this section, the commissioner in consultation with the Department of Community and Regional Affairs and the local communities shall divide the regional educational attendance area into sections for the purpose of nominating and electing regional school board members. If a regional educational attendance area is divided into sections each school board member shall represent, as nearly as practicable, an equal number of persons. The basis for the division of a regional educational attendance area into sections shall be the total population of the area as reported in the most recent decennial federal census. If the census is five years old or older, then other reliable population data, including but not limited to population estimates based on public school enrollments, public utility connections, registered voters or certified employment payrolls, shall be used as the basis for the division of the area into sections. Each section within a regional educational attendance area shall consist of compact, contiguous territory and, as far as practicable, each section shall contain an integrated socio-economic, linguistically and culturally homogeneous area. In the division of the regional school and attendance area into sections, consideration shall be given to the transportation and communication network to facilitate the administration of education and communication between communities that comprise the area. Whenever possible, municipalities, other governmental or regional corporate entities, drainage basins and other identifiable geographic features shall be used in describing the boundaries of the sections.

(b) The division of a regional educational attendance area into sections or subsequent recasting of the section boundaries may be proposed by the regional school board or by a petition. The election of each regional school board member from a section by the voters of that section of a regional educational attendance area may be proposed by petition. A petition under this section shall be filed with the director of elections and shall contain signatures of qualified voters in the area equal to 15 percent of the total vote cast in the most recent regional school board election. The division of the area into sections, election of each regional school board member from a section by the voters of that section, or subsequent recasting of section boundaries is subject to approval by a majority of the qualified voters voting on the question in the regional educational attendance area at the next regular school board election or a special election called for that purpose, and takes effect at the next regular school board election.

(c) If a regional educational attendance area has been divided into sections, the commissioner shall recast the boundaries of the sections within 90 days following the official reporting of the decennial federal census in accordance with (a) of this section.

(d) Multi-member sections may be created. However,

(1) each seat on the regional board shall be designated by letter or number and when the declaration of candidacy or other nomination

# **CORRECTION**

**THIS DOCUMENT  
HAS BEEN REPHOTOGRAPHED  
TO ASSURE LEGIBILITY**

dance area. As far as practicable, each regional educational attendance area shall contain an integrated socio-economic, linguistically and culturally homogeneous area. In the formation of the regional educational attendance areas, consideration shall be given to the transportation and communication network to facilitate the administration of education and communication between communities that comprise the area. Whenever possible, municipalities, other governmental or regional corporate entities, drainage basins and other identifiable geographic features shall be used in describing the boundaries of the regional school attendance areas.

(c) Military reservation schools shall be included in a regional educational attendance area. However, operation of military reservation schools by a city or borough school district may be required by the department under AS 14.12.020(a) and AS 14.14.110. Where the operation of the military reservation schools in a regional educational attendance area by a city or borough school district is required by the department, the military reservation is not considered part of the regional educational attendance area for the purposes of regional school board membership or elections.

(d) U.S. Bureau of Indian Affairs schools shall be included in a regional educational attendance area boundary. (§ 2 ch 124 SLA 1975)

#### NOTES TO DECISIONS

Alaska Const., art. VII, § 1, does not establish right to secondary schools for students in their communities of residence. — See *Hootch v. Alaska State-Operated School Sys.*, Sup. Ct. Op. No. 1154 (File No. 2157), 536 P.2d 793 (1975) decided under former Chapter 08.

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**Sec. 14.08.041. Regional school boards.** (a) A regional educational attendance area shall be operated on an areawide basis under the management and control of a regional school board.

(b) The qualified voters of the communities receiving educational services in each regional educational attendance area shall elect a regional school board of not less than five nor more than eleven members to be elected for the same term, in the same manner and with the same qualifications as a city or borough school district board under AS 14.12. The initial number of regional school board members shall be

determined by the department in consultation with the local communities in the regional educational attendance areas. However, the qualified voters in a regional educational attendance area may increase or decrease the number of regional school board members established under this section by placing the question on the ballot at a regular school board election in the manner prescribed by law. A change in the number of school board members is not effective until the next regular school board election.

(c) A regional school board shall consist of five, seven, nine or 11 members.

(d) Subject to (f) of this section, a regional school board member shall be elected at large by the qualified voters of the communities receiving educational services in the entire regional educational attendance area. However, each seat on the regional school board shall be designated by letter or number and when the declaration of candidacy or other nomination papers of a candidate for the regional school board are filed those papers must indicate the seat that the candidate seeks.

(e) A vacancy on a regional school board shall be filled in accordance with AS 14.12.070.

(i) The voters residing within a regional educational attendance area may petition in accordance with AS 14.08.051(b) to have each regional school board member elected from a section of the area by the voters of that section. (§ 2 ch 124 SLA 1975; am §§ 1, 2 ch 43 SLA 1982)

#### NOTES TO DECISIONS

As to absence of duty on regional educational attendance areas to bargain collectively with noncertificated employees, see note following chapter analysis. Northwest Arctic Regional Educ. Attendance Area v. Alaska Pub. Serv. Employees, Local 71, Sup. Ct. Op. No. 1811 (File Nos. 3360, 3362), 591 P.2d 1292 (1979).

Constituency voting for recall. — Where all regional school board members cited in a recall petition had been elected

to a term of office through an at-large election, they were subject to recall by the constituency which initially elected them to office. Meiners v. Bering Strait School Dist., Sup. Ct. Op. No. 2857 (File Nos. S-125, S-140), 687 P.2d 287 (1984).

Applied in Northwest Arctic Regional Educ. Attendance Area v. Alaska Pub. Serv. Employees, Local 71, Sup. Ct. Op. No. 1811 (File Nos. 3360, 3362), 591 P.2d 1292 (1979).

*Sec. 14.08.050. [Repealed, § 1 ch 124 SLA 1975.]*

**Sec. 14.08.051. School board sections.** (a) The commissioner in consultation with the Department of Community and Regional Affairs and the local communities may divide a regional educational attendance area into sections only for the purpose of nominating and electing regional school board members. If the voters in a regional educational attendance area favor election of regional school board mem-

bers by sections under (b) of this section, the commissioner in consultation with the Department of Community and Regional Affairs and the local communities shall divide the regional educational attendance area into sections for the purpose of nominating and electing regional school board members. If a regional educational attendance area is divided into sections each school board member shall represent, as nearly as practicable, an equal number of persons. The basis for the division of a regional educational attendance area into sections shall be the total population of the area as reported in the most recent decennial federal census. If the census is five years old or older, then other reliable population data, including but not limited to population estimates based on public school enrollments, public utility connections, registered voters or certified employment payrolls, shall be used as the basis for the division of the area into sections. Each section within a regional educational attendance area shall consist of compact, contiguous territory and, as far as practicable, each section shall contain an integrated socio-economic, linguistically and culturally homogeneous area. In the division of the regional school and attendance area into sections, consideration shall be given to the transportation and communication network to facilitate the administration of education and communication between communities that comprise the area. Whenever possible, municipalities, other governmental or regional corporate entities, drainage basins and other identifiable geographic features shall be used in describing the boundaries of the sections.

(b) The division of a regional educational attendance area into sections or subsequent recasting of the section boundaries may be proposed by the regional school board or by a petition. The election of each regional school board member from a section by the voters of that section of a regional educational attendance area may be proposed by petition. A petition under this section shall be filed with the director of elections and shall contain signatures of qualified voters in the area equal to 15 percent of the total vote cast in the most recent regional school board election. The division of the area into sections, election of each regional school board member from a section by the voters of that section, or subsequent recasting of section boundaries is subject to approval by a majority of the qualified voters voting on the question in the regional educational attendance area at the next regular school board election or a special election called for that purpose, and takes effect at the next regular school board election.

(c) If a regional educational attendance area has been divided into sections, the commissioner shall recast the boundaries of the sections within 90 days following the official reporting of the decennial federal census in accordance with (a) of this section.

(d) Multi-member sections may be created. However,

(1) each seat on the regional board shall be designated by letter or number and when the declaration of candidacy or other nomination

papers of a candidate for the regional school board are filed those papers must indicate the seat that the candidate seeks; and

(2) except as provided in (f) of this section, a section may not be represented by more than

- (A) three members, if a board consists of five members;
- (B) four members, if a board consists of seven members;
- (C) five members, if a board consists of nine members; or
- (D) six members, if a board consists of 11 members.

(e) If a regional educational attendance area has been divided into sections, board members shall be residents of the section from which they are elected. Board members shall be elected by the qualified voters of the entire regional educational attendance area, unless the voters have approved election of members by the voters of the section under (b) of this section.

(f) Upon the request of a regional school board, the commissioner may permit a section that contains more than one community to be represented by more board members than the number set out in (d)(2) of this section if the commissioner determines that

(1) the regional educational attendance area has had a pattern of substantial population fluctuations between geographic areas within the regional educational attendance area; and

(2) compliance with the requirements of (d)(2) of this section could result in continuous underrepresentation and overrepresentation of sections.

(g) In a regional educational attendance area section subject to (f) of this section, no more than two members may be elected from the same community unless the population distribution requires otherwise. (§ 2 ch 124 SLA 1975; am §§ 3 — 5 ch 43 SLA 1982; am §§ 1, 2 ch 73 SLA 1985)

**Effect of amendments.** — The 1985 amendment in paragraph (2) of subsection (d) added "except as provided in (f) of this section" and made other minor word changes and added subsections (f) and (g).

#### NOTES TO DECISIONS

Applied in *Meiners v. Bering Strait School Dist.*, Sup. Ct. Op. No. 2857 (File Nos. S-125, S-140), 687 P.2d 287 (1984).

*Sec. 14.08.060. [Repealed, § 1 ch 124 SLA 1975.]*

**Sec. 14.08.061. Term of office.** (a) Members elected to a regional school board shall serve staggered three-year terms. However,

(1) the term of office of all of the members of a regional school board elected from the same multi-member section may not expire at the same time; and

# Alaska State Legislature

Sen. Pat Pourchot, Chairman

Sen. Jan Falks, Vice Chairman  
Sen. Al Adams  
Sen. Tim Kelly  
Sen. Rick Uehling



P.O. Box V  
State Capitol  
Juneau, Alaska 99811

907-465-3712

## Senate State Affairs Committee

### MEMORANDUM

TO: Senate State Affairs Committee Members  
FROM: Senator Pat Pourchot  
RE: Wednesday, April 11 Committee Hearing  
DATE: April 10, 1990

On Wednesday, April 10 at 1:30 p.m. in the Beltz Room the Senate State Affairs Committee will hear the following bills:

SS SB 394. An Act relating to eligibility to participate in the state group insurance for certain licensees in vocational rehabilitation programs.

Second Hearing. Sponsored by Senator Fahrenkamp, this bill would allow the Division of Vocational Rehabilitation (DVR) to include blind and severely disabled people in business as vendors in the group health insurance program. DVR is currently required to provide insurance for these vendors from the proceeds from vending machines in government buildings which are deposited in the Small Business Enterprise Revolving Fund, at a current cost of \$14,772 per year. Including the five vendors in group health would create a savings to the revolving fund of \$5,100 per year and the vendors would receive more comprehensive insurance than they presently have. At the committee's request, DVR has provided results of a current study on comparative rates for disabled versus non-disabled individuals which generally says that there are no increases in insurance compensation costs nor lost-time injuries.

CS HB 224. An Act creating preferences in state employment for prisoners of war and for certain rehabilitated veterans and prisoners of war; and allowing repeated use of the state employment preference by certain veterans and prisoners of war for applications for nonpermanent positions.

Second Hearing. Sponsored by Representative Kubina. this bill changes statute to allow for repeated use of state employment preference by eligible veterans and prisoners of war for nonpermanent positions. It does have one exception for veterans or prisoners of war who were terminated because of a service related disability and who have not worked in a permanent position for two years. These people, with medical certification, are entitled to receive a preference for a permanent position. We have requested Legal to draft an amendment specifying that POWs be "Alaskans". Legal will respond with a paragraph on the "constitutionality" of a residency requirement.

CSSHB 218. An Act extending the authority of the Alaska Housing Finance Corporation to assist in the development of congregate housing and directing the Alaska State Housing Authority to develop a pilot program for

congregate housing; and providing for an effective date. Second Hearing. Based on committee concerns, a proposed CS has been developed which requires AHFC to operate within prudent lending guidelines, clarifies that no subsidies will be authorized, defines congregate housing and identifies Alaska State Housing Authority role in the pilot program. Your packet contains the CS, a memo from Representative Ulmer highlighting the changes and an explanation of "layered financing".

CSSS SB 369. An Act relating to members of the boards of fisheries and game; and providing for an effective date. Sponsored by Rules at request of the Governor, this bill requires members of the Board of Fisheries or the Board of Game to disclose any interests in organizations relating to fish and game resources. Language in the CS clarifies the Governor's authority to remove board members convicted of violating a statute or regulation on fish or game and increases board compensation to the federal per diem rate (currently \$125 per day for Anchorage) and an honorarium of \$150 for each meeting day. Senate Resources attached a Letter of Intent which states support for increased compensation for board members and urges "streamlining" their functions to reduce hardships to members, the public and government staff.

SB 106. An Act relating to school boards in regional educational attendance areas. Sponsored by Senator Coghill, this bill amends AS 14.08.051(b), relating to the school board sections of statutes on education in the unorganized borough. It provides that a petition to divide a regional educational attendance area (REAA) into sections to recast section boundaries, or a petition to elect REAA school board members, must contain signatures of qualified voters in the area equal to eight percent (reduced from 15%) of the total vote cast in the most recent regional school board election.

# Senator John B. (Jack) Coghill

Alaska State Legislature

Box V  
Juneau, Alaska 99811  
(907) 465-4797

Box 55028  
North Pole, Alaska 99705  
(907) 488-0862



## MEMORANDUM

DATE: April 2, 1990

TO: Senator Pat Pourchot, Chair  
Senate State Affairs Committee

FROM: Senator Jack Coghill

SUBJECT: Senate Bill 106

On January 29, 1990 I sent you a memorandum requesting the Senate State Affairs Committee to hold a hearing on SB 106, "An Act relating to school boards in regional educational attendance areas."

Since I have not received a response as to when a hearing on this bill might be heard, I would like to request once again, that you schedule Senate Bill 106 for a hearing.

I believe we provided all the back-up material with the memorandum of January 29, except a sectional analysis of the bill which we are now enclosing.

Thank you,

A large, stylized handwritten signature in black ink, appearing to read "John B. Coghill".

STATE OF ALASKA  
THE LEGISLATURE  
LEGISLATIVE AFFAIRS AGENCY

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800

MEMORANDUM

February 14, 1990

SUBJECT: REAA school boards - SB 106  
TO: Senator Jack Coghill  
FROM: Michael F. Ford *m.f.*  
Legislative Counsel

You have asked for a sectional analysis of SB 106. The bill amends AS 14.08.051(b) by reducing, from 15 percent to eight percent, the percentage of qualified voters required in order to file a petition requesting division of an R.E.A.A. into sections. Please contact me if you have further questions.

MFF:pl  
WKP2/045

**School Boards  
in REAA's**

**SENATE BILL NO. 106, by Senator Coghill. Amends AS 14.08.051(b) (Education in the Unorganized Borough. School board sections) by providing that a petition to divide a regional educational attendance area (REAA) into sections or to recast section boundaries, or a petition to elect REAA school board members, must contain signatures of qualified voters in the area equal to eight percent of the total vote cast in the most recent regional school board election (currently requires signatures of qualified voters equal to 15 percent of the total vote cast in the most recent regional school board election).**

The bill takes effect 90 days after being signed by the Governor.

Introduced January 11, 1989 and referred to Health, Education & Social Services; State Affairs.

# Senator John B. (Jack) Coghill

Alaska State Legislature

Box V  
Juneau, Alaska 99811  
(907) 465-4797

Box 55028  
North Pole, Alaska 99705  
(907) 488-0862



## MEMORANDUM

February 9, 1990

TO: Senator Pat Pourchot  
Chairman Senate State Affairs Committee

FROM: Senator Jack Coghill

SUBJECT: Bills in your committee.

At the present time five of our bills are in your committee and have not yet received a hearing. We are still interested in having these bills heard, at your convenience. Here is a list of the bills and the dates they arrived in your committee.

✓ SB 106	REAA School Boards	5/2/89
✓ SB 312	Income of the Permanent Fund/Dividends	5/2/89
✓ SB 395	PFD Program Hold Harmless Provision	1/19/90
✓ SB 435	Prohibit Use of Public Funds in Campaigns	2/6/90
✓ SCR 43	Educational Program about Permanent Fund	1/25/90

These peices of legislation represent important public policy questions. They deserve at the very least a public hearing.

**S B**

**1 1 1**

SENATE STATE AFFAIRS COMMITTEE

BILL NUMBER SB 111

SPONSOR Sturgulewski

BILL TITLE Boating Safety

DATE REFERRED 1-13-89

HEARING SCHEDULED 3-6-89

FISCAL NOTE PREPARED ✓

SPONSOR CONTACTED Frank Homan 3818

INTERESTED PARTIES CONTACTED

Don Sherwood, Pres AK Boating Assoc  
1640 Brink Dr, Anch 99504  
333-6268

instead to gather  
replies, refer to AK  
USCG auxiliary  
other states

✓ Philip Gray 586-6913.

✓ Public Safety <sup>Gail Homan</sup> 4322 { Gretchen Pence 4322 for questions

✓ USCG, <sup>Commander Frank</sup> Harben 586-7467

✓ DHSS, Div Public Health EMS ~~3027~~ John Manning  
AK Marine Safety Assoc.

OTHER ✓ Doug Smiley, Ketchikan  
Harbormasters  
Joe Graham, Inn

Jerry Duggan  
747-3287

Arless had in 87-88 died Sen Fin  
'86-Taylor-died H Fin

↓  
Haleford opposed  
'cause new state  
program

Issue: \$!!

Possible to scale down  
program so totally  
federally funded?

Dropped DOE involve-  
ment - enough other  
groups (Marine Safety)  
to work with.

Sander

- Per Coast Guard -  
Kotz boat registrations:

52

52

Barrow:

363

363

P

3-10-89

SENATE COMMITTEE REPORT

FIRST COMMITTEE OF REFERRAL

Date of 5-DAY NOTICE \_\_\_\_\_  
IN ACCORDANCE WITH UNIFORM RULE 23

FURTHER

FINANCE

\*\*FISCAL NOTE(S) MUST BE ATTACHED  
IN ACCORDANCE WITH AS 24.08.035

DATE TURNED INTO OFFICE 2-22-89

1/13/89

Mr. President:

STATE AFFAIRS

Committee considered

SB 111

boating safety, boating accidents, and boat numbering; efd

and recommended:

replace with CS SB 111 (St Aff)  same title

attached amendment(s) and

new title

\_\_\_\_\_ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to \_\_\_\_\_

FISCAL NOTE(S) attached  zero  
 appropriation no FN attached

fiscal impact  
 Gov. FN introduced w/ bill

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

Al Adams - DO NOT PASS  
Jan Fitch - DO NOT PASS  
Tim Kelly - No Rec

[Signature]  
Chairman signature and recommendation

Committee backup attached

FISCAL NOTE

REQUEST:

Revision Date: 12/12/89  
Title: "An Act relating to boating safety..."  
Sponsor: Senator Sturgulewski  
Requestor: Senate State Affairs

Agency Affected: Public Safety  
BRU: Fish & Wildlife Protection  
Component: Boating & Water Safety

EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	168.5	376.1	376.1	376.1	376.1	376.1
TRAVEL	13.0	29.5	29.5	29.5	29.5	29.5
CONTRACTUAL	75.0	171.5	171.5	171.5	171.5	171.5
SUPPLIES	22.9	54.0	54.0	54.0	54.0	54.0
EQUIPMENT	168.2	51.0	17.5	17.5	17.5	17.5
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	447.6	682.1	648.6	648.6	648.6	648.6

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	249.0	498.0	530.0	530.0	530.0	530.0
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FUNDING: (Thousands of Dollars)

GENERAL FUND	247.6	432.1	398.6	398.6	398.6	398.6
FEDERAL FUNDS	200.0	250.0	250.0	250.0	250.0	250.0
OTHER						
TOTAL	447.6	682.1	648.6	648.6	648.6	648.6

POSITIONS:

FULL-TIME	4	4	4	4	4	4
PART-TIME	10	12	12	12	12	12
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

This bill would establish boating safety, boating accident, and boat numbering requirements for the state. The responsibility for implementing and enforcing this law would be with the Department of Public Safety's Division of Fish and Wildlife Protection. The administrative headquarters for this new "Boating Safety Section" would be in Anchorage.

(continued on page 2)

*JNR*  
*12/13/89* Prepared by: Gretchen Pence, Special Assistant  
Division: Commissioner's Office

Phone: 465-4322  
Date: 12/12/89

Approved by Commissioner: G.A.H. English  
Agency: Department of Public Safety

Date: 12-15-89  
Page 1 of 15

Department of Public Safety

CONTINUATION OF FISCAL NOTE ANALYSIS  
FOR CSSB 111 (SA)

In order to implement this bill, the Department would hire a total of 16 new employees (4 full-time and 12 part-time). These positions are: Education Specialist I, Publication Specialist I, Clerk Typist II, two Data Processing Clerks, Accounting Clerk, and 10 Compliance Officers (seasonal safety and enforcement officers; eight of the Compliance Officers will be hired the first year, and an additional two [Soldotna] the second year).

The equipment costs for vessel purchases are one-time costs; these costs are spaced over two years because the Compliance Officers will be hired over two years. Equipment start-up costs also include vehicles and radios.

Office space for the "Boating Safety Section" will come from current facilities; utilities, communications, travel, commodities, and office equipment needs are estimated for each position.

The boating safety and boat numbering program will be self-supporting; the revenues received from vessel registration will be greater than the general fund appropriation. In fact, beginning the second year of the program, it will generate approximately \$65.0 in additional revenues, and up to \$130.0 in future years.

All costs in this fiscal note assume a start-up date of January 1, 1991.

I. Restricted

Anticipate \$200.0 in federal funds for the first year, and approximately \$250.0 for subsequent years. Federal grant award monies can fund no more than 50% of the total appropriation. The above stated numbers are the maximum anticipated to be available.

II. Unrestricted Revenues (see chart on page 3)

Vessel Registrations

Department of Public Safety

CONTINUATION OF FISCAL NOTE ANALYSIS  
FOR CSSB 111 (SA)

Revenue Estimates:

II. <u>Unrestricted</u>	Registered Boats 30,000 \$30 X	Boats Currently Not Registered Carried Through the Triennial Cycle						Fines Approx. \$32.0 Year	TOTAL REVENUE
		6600 1st Yr \$30 X	6600 2nd Yr \$30 X	6600 3rd Yr \$30 X	6600 4th Yr \$30 X	6600 5th Yr \$30 X	6600 6th Yr \$30 X		
Number of Boats to Register By Year									
1st Year (91) 10000+6600	\$300.0	\$198.0	--	--	--	--	--	\$ --	\$498.0
2nd Year (92) 10000+6600	300.0	--	\$198.0	--	--	--	--	--	498.0
3rd Year (93) 10000+6600	300.0	--	--	\$198.0	--	--	--	32.0	530.0
4th Year (94) 10000+6600	300.0	--	--	--	\$198.0	--	--	32.0	530.0
5th Year (95) 10000+6600	300.0	--	--	--	--	\$198.0	--	32.0	530.0
6th Year (96) 10000+6600	300.0	--	--	--	--	--	\$198.0	32.0	530.0

Notes:

1. Boat registration fee is \$10.00 per year; registrations are issued for three years, therefore, \$30.00 triennial fee.
2. According to our estimates, by the fourth year there will be approximately 50,000 boats registered.
3. Of the 30,000 boats already registered, we estimate 33 1/3% (or 10,000 boats) will register during the first year, 10,000 in the second year, and the remainder (10,000) in the third year.
4. Register 6,600 boats currently not registered during each year for three years (Coast Guard estimates 20,000 boats not registered). Anticipate three-year period before majority of citizens would be in compliance.
5. Estimate \$32.0 in fines levied per year, beginning in 1993.
6. During the first year of the program, the State will be registering vessels for only six months; therefore, only approximately 1/2 of the anticipated revenues will be available.

Department of Public Safety

CONTINUATION OF FISCAL NOTE ANALYSIS  
FOR CSSB 111 (SA)

SUMMARY OF PERSONNEL

Education Specialist I (PFT)

The Education Specialist would be responsible for designing the State's boating safety program in coordination with Federal, State, and local authorities, as well as with private organizations.

This position will train, or be responsible for training, departmental employees on how to conduct boating safety education training. This individual will be the unit supervisor.

Publication Specialist I (PPT)

The part-time Publication Specialist will be responsible for re-designing all forms (from Federal to State) for the boating safety program, reviewing all available boating safety printed materials and adapting selected materials to be specific for Alaska, as well as producing boating safety public service announcements and video spots.

Clerk Typist III (PFT)

This position will provide clerical support needed through the typing and filing of correspondence, training materials and related documents. Will also be responsible for distributing the boating safety correspondence training materials.

Data Processing Clerk II (2 PFT)

These positions will be responsible for processing vessel registrations as well as accepting and processing all data concerning boating and watercraft material, i.e. accident data and statistics. These positions will also be responsible for maintenance of data.

Accounting Clerk III (PPT)

This part-time position will perform all accounting duties for the boating safety unit. Duties will include: accounting for and depositing all vessel registration fees, vendor payments, research and communications, document filing, record keeping, and reports required for adequate administrative controls.

DPS/CONTINUATION OF FISCAL NOTE ANALYSIS  
CSSB 111 (SA)

SUMMARY OF PERSONNEL, continued

Compliance Officers

(10 PPT, Seasonal)

These 10 seasonal Compliance Officers will work in teams of two (for safety reasons), and will be assigned to Juneau, Palmer, Homer, Fairbanks, and Soldotna (the team in Soldotna will start in FY 92). The five Compliance teams will provide roving patrols and will be responsible for the seasonal enforcement of the statutes modified by CSSB 111 (SA). They will verify compliance with registration requirements; participate in safety and educational programs; follow-up on boating accident reports, investigate accidents as necessary; inspect boats for required safety equipment and navigation lights; verify compliance with ski observer requirements; patrol marine events; investigate reports of reckless or negligent vessel operation; and cite suspected violators.

They will also offer training classes in areas where classes are not currently offered by the Coast Guard Auxiliary or another organization.

Position Title Education Specialist I		No. of Positions 1	Range/Step 19A	Barg. Unit GGU
Time Status PFT	Staff Months 12.0	Location Anchorage		Election District 7
Justification				
Type of Expenditure		Amount		
1	2	3		
Salary*	40.0	////////////////////		
Benefits*	15.6	////////////////////		
Premium Pay (Included in Above)	////////////////////	////////////////////		
Other	////////////////////	////////////////////		
Total Personal Services	////////////////////	55.6		
Travel		9.0		
Contractual		60.0		
Commodities		3.0		
Equipment		1.0		
Other				
Total Cost		128.6		
Funding Source for Total Cost				
Federal Receipts	1002	62.9		
G.F. Match	1003			
General Fund	1004	65.7		
Program Receipts/GF	1005			
I-A Receipts	1007			
CIP Receipts	1061			
Other				
* Personal Services Salary and Benefits Costs are from PACS.				
<p>The Education Specialist would be responsible for designing a boating safety program in coordination with Federal, State, and local authorities, as well as with private organizations. Further, this position will manage all aspects of contracting with other agencies for performance of registration, record keeping, and education; will provide oversight of activity, reporting of statistics, federal responsibility of the new section.</p> <p>This position will train, or be responsible for training, departmental employees on how to conduct boating safety education training. This individual will be the unit supervisor.</p> <p>Contractual monies included with this position are for contracting with private groups to provide boating safety education programs in some areas of the state. \$26.0 is budgeted for FY 91.</p>				

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Fish and Wildlife Protection  
 COMPONENT Boating and Watercraft Safety

Page 6 of 15  
 Revised Date

FY 91

Position Title Publication Specialist I			No. of Positions 1	Range/Step 13A	Barg. Unit GGU
Time Status PPT	Staff Months 6.0		Location Anchorage		Election District 7
Type of Expenditure			Justification		
		Amount	<p>This position would be responsible for assisting in designing a boating safety printed program in coordination with Federal, State, and local authorities, as well as with private organizations. Contractual costs include funds needed for video and printed material for the boating safety program. Additional minimal support costs are included.</p>		
1	2	3			
Salary*	13.2	////////////////////			
Benefits*	4.8	////////////////////			
Premium Pay (Included in Above)	////////////////////	////////////////////			
Other	////////////////////	////////////////////			
Total Personal Services	////////////////////	18.0			
Travel					
Contractual		31.0			
Commodities		3.0			
Equipment		1.0			
Other					
Total Cost		53.0			
Funding Source for Total Cost					
Federal Receipts	1002	25.5			
G.F. Match	1003				
General Fund	1004	27.5			
Program Receipts/GF	1005				
I-A Receipts	1007				
CIP Receipts	1061				
Other					
* Personal Services Salary and Benefits Costs are from PACS.					

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Fish and Wildlife Protection  
 COMPONENT Boating and Watercraft Safety

Page 7 of 15  
 Revised Date

FY 91

Position Title Clerk Typist II		No. of Positions 1	Range/Step 7A	Barg. Unit GGU
Time Status PFT	Staff Months 12.0	Location Anchorage		Election District 7
Type of Expenditure		Amount		
1	2	3		
Salary*	18.6	////////////////////		
Benefits*	9.7	////////////////////		
Premium Pay (Included in Above)		////////////////////		
Other		////////////////////		
Total Personal Services		//////////////////// 28.2		
Travel				
Contractual		6.0		
Commodities		2.5		
Equipment		2.0		
Other				
Total Cost		38.7		
Funding Source for Total Cost				
Federal Receipts	1002	18.0		
G.F. Match	1003			
General Fund	1004	20.7		
Program Receipts/GF	1005			
I-A Receipts	1007			
CIP Receipts	1061			
Other				
* Personal Services Salary and Benefits Costs are from PACS.				
Justification				
This position will provide clerical support needed through the typing and filing of correspondence, training materials, and related documents.				
Additional minimal support costs are included.				

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Fish and Wildlife Protection  
 COMPONENT Boating and Watercraft Safety

Page 8 of 15  
 Revised Date

FY 91

Position Title Data Processing Clerk II		No. of Positions 2	Range/Step 9A	Barg. Unit GGU
Time Status PFT	Staff Months 12.0	Location Anchorage		Election District 7
Type of Expenditure		Justification		
		These positions will be responsible for the accepting and processing of data on boating and watercraft material, i.e. registration and accident data. These positions will also be responsible for maintenance of data.		
Amount		Additional minimal support costs are included.		
1	2	3		
Salary*	41.5	///////		
Benefits*	20.6	///////		
Premium Pay (Included in Above)	///////	///////		
Other	///////	///////		
Total Personal Services	///////	62.1		
Travel				
Contractual		6.0		
Commodities		2.0		
Equipment				
Other				
Total Cost		70.1		
Funding Source for Total Cost				
Federal Receipts	1001	34.9		
G.F. Match	1003			
General Fund	1004	35.2		
Program Receipts/GF	1005			
I-A Receipts	1007			
CIP Receipts	1061			
Other				
* Personal Services Salary and Benefits Costs are from PACS.				

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Fish and Wildlife Protection  
 COMPONENT Boating and Watercraft Safety

Page 9 of 15  
 Revised Date

FY 91

Position Title Accounting Clerk III		No. of Positions 1	Range/Step 10A	Barg. Unit GGU
Time Status PPT	Staff Months 6.0	Location Anchorage		Election District 7
Type of Expenditure		Amount		
1	2	3		
Salary*	11.0	////////////////////		
Benefits*	4.2	////////////////////		
Premium Pay (Included in Above)	////////////////////	////////////////////		
Other	////////////////////	////////////////////		
Total Personal Services	////////////////////	15.2		
Travel				
Contractual		1.0		
Commodities		2.0		
Equipment		1.0		
Other				
Total Cost		19.2		
Funding Source for Total Cost				
Federal Receipts	1002	9.9		
G.F. Match	1003			
General Fund	1004	9.3		
Program Receipts/GF	1005			
I-A Receipts	1007			
CIP Receipts	1061			
Other				
* Personal Services Salary and Benefits Costs are from PACS.				
Justification				
This part-time position will perform all accounting duties for the boating safety unit. Duties will include vendor payments, research and communications, document filing, petty cash, reconciliation of statements, travel payments, record keeping and reports required for adequate administrative controls.				
Additional minimal support costs are included.				

REQUEST FOR  
NEW POSITION

AGENCY Department of Public Safety  
 BRU Fish and Wildlife Protection  
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Position Title Compliance Officers		No. of Positions 2	Range/Step 12A	Barg. Unit GGU
Time Status S	Staff Months 6.0	Location Juneau		Election District 4
Type of Expenditure		Amount		
1	2	3		
Salary*	24.9	////////////////////		
Benefits*	12.0	////////////////////		
Premium Pay	2.3	////////////////////		
Other		////////////////////		
Total Personal Services		//////////////////// 39.2		
Travel		5.0		
Contractual		13.5		
Commodities		8.3		
Equipment		45.2		
Other				
Total Cost		111.2		
Funding Source for Total Cost				
Federal Receipts	1002	54.3		
G.F. Match	1003			
General Fund	1004	56.9		
Program Receipts/GF	1005			
I-A Receipts	1007			
CIP Receipts	1061			
Other				
* Personal Services Salary and Benefits Costs are from PACS.				
Justification				
<p>These positions will be responsible for the seasonal enforcement of the statutes modified by CSSB 111 (SA). These positions will verify compliance with registration requirements; participate in safety and educational programs; follow-up on boating accident reports, investigating accidents as necessary; inspect boats for required safety equipment and navigation lights; verify compliance with ski observer requirements; patrol marine events; investigate reports of reckless or negligent vessel operation; and, cite suspected violators.</p> <p>Approximately 10 hours of overtime for each month of position funding will be required.</p> <p>Support costs included travel funds necessary to aid investigations, etc. Contractual costs include funds for HWCF pickup expenses, vessel repairs, and maintenance. Commodities include funding for uniforms, fuel for trucks and patrol vessels, and food essentials. Costs include purchase of a 20' Boston Whaler type boat to be used by Compliance Officers, a vehicle, and a portable radio (one-time FY 91 expenses).</p>				

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Position Title Compliance Officers		No. of Positions 2	Range/Step 12A	Barg. Unit GGU	
Time Status S	Staff Months 6.0	Location Palmer		Election District 16	
Type of Expenditure		Justification			
Amount		<p>These positions will be responsible for the seasonal enforcement of the statutes modified by CSSB 111 (SA). These positions will verify compliance with registration requirements; participate in safety and educational programs; follow-up on boating accident reports, investigating accidents as necessary; inspect boats for required safety equipment and navigation lights; verify compliance with ski observer requirements; patrol marine events; investigate reports of reckless or negligent vessel operation; and, cite suspected violators.</p> <p>Approximately 10 hours of overtime for each month of position funding will be required.</p> <p>Support costs included travel funds necessary to aid investigations, etc. Contractual costs include funds for HWCf pickup expenses, vessel repairs, and maintenance. Commodities include funding for uniforms, fuel for trucks and patrol vessels, and food essentials. Costs include purchase of a 18' river type boat to be used by Compliance Officers, a vehicle, and a portable radio (one-time FY 91 expenses).</p>			
1	2				3
Salary*	24.9				////
Benefits*	12.0				////
Premium Pay	2.3				////
Other	////				////
Total Personal Services	////				39.2
Travel					3.5
Contractual					13.5
Commodities					8.3
Equipment					33.5
Other					
Total Cost					98.0
Funding Source for Total Cost					
Federal Receipts	1002	46.2			
G.F. Match	1003				
General Fund	1004	51.8			
Program Receipts/GF	1005				
I-A Receipts	1007				
CIP Receipts	1061				
Other					
* Personal Services Salary and Benefits Costs are from PACS.					

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Position Title Compliance Officers		No. of Positions 2	Range/Step 12A	Barg. Unit GGU
Time Status S	Staff Months 6.0	Location Homer		Election District 5
		Justification		
Type of Expenditure		Amount		
1	2	3		
Salary*	24.9	////////////////////		
Benefits*	12.0	////////////////////		
Premium Pay	2.3	////////////////////		
Other		////////////////////		
Total Personal Services		//////////////////// 39.2		
Travel		5.0		
Contractual		13.5		
Commodities		8.3		
Equipment		51.0		
Other				
Total Cost		117.0		
Funding Source for Total Cost				
Federal Receipts	1002	55.2		
G.F. Match	1003			
General Fund	1004	61.8		
Program Receipts/GF	1005			
I-A Receipts	1007			
CIP Receipts	1061			
Other				
* Personal Services Salary and Benefits Costs are from PACS.				
		<p>These positions will be responsible for the seasonal enforcement of the statutes modified by CSSB 111 (SA). These positions will verify compliance with registration requirements; participate in safety and educational programs; follow-up on boating accident reports, investigating accidents as necessary; inspect boats for required safety equipment and navigation lights; verify compliance with ski observer requirements; patrol marine events; investigate reports of reckless or negligent vessel operation; and, cite suspected violators.</p> <p>Approximately 10 hours of overtime for each month of position funding will be required.</p> <p>Support costs included travel funds necessary to aid investigations, etc. Contractual costs include funds for HWCF pickup expenses, vessel repairs, and maintenance. Commodities include funding for uniforms, fuel for trucks and patrol vessels, and food essentials. Costs include purchase of a 22' Boston Whaler type boat to be used by Compliance Officers, a vehicle, and a portable radio (one-time FY 91 expenses).</p>		

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Position Title Compliance Officers			No. of Positions 2	Range/Step 12A	Barg. Unit GGU
Time Status S	Staff Months 6.0		Location Fairbanks		Election District 20
Type of Expenditure			Justification		
		Amount	<p>These positions will be responsible for the seasonal enforcement of the statutes modified by CSSB 111 (SA). These positions will verify compliance with registration requirements; participate in safety and educational programs; follow-up on boating accident reports, investigating accidents as necessary; inspect boats for required safety equipment and navigation lights; verify compliance with ski observer requirements; patrol marine events; investigate reports of reckless or negligent vessel operation; and, cite suspected violators.</p> <p>Approximately 10 hours of overtime for each month of position funding will be required.</p> <p>Support costs included travel funds necessary to aid investigations, etc. Contractual costs include funds for HWCf pickup expenses, vessel repairs, and maintenance. Commodities include funding for uniforms, fuel for trucks and patrol vessels, and food essentials. Costs include purchase of a 18' river type boat to be used by Compliance Officers, a vehicle, and a portable radio (one-time FY 91 expenses).</p>		
1	2	3			
Salary*	25.6	////////////////////			
Benefits*	12.2	////////////////////			
Premium Pay	2.4	////////////////////			
Other	////////////////////	////////////////////			
Total Personal Services		40.2			
Travel		3.5			
Contractual		13.5			
Commodities		8.3			
Equipment		33.5			
Other					
Total Cost		99.0			
Funding Source for Total Cost			<p>* Personal Services Salary and Benefits Costs are from PACS.</p>		
Federal Receipts	1002	48.0			
G.F. Match	1003				
General Fund	1004	51.0			
Program Receipts/GF	1005				
I-A Receipts	1007				
CIP Receipts	1061				
Other					

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Position Title Compliance Officers			No. of Positions 2	Range/Step 12A	Barg. Unit GGU
Time Status S	Staff Months 6.0		Location Soldotna		Election District 5
Type of Expenditure			Amount		
1			2		3
Salary*			24.9		////////////////////
Benefits*			12.0		////////////////////
Premium Pay			2.3		////////////////////
Other			////////////////////		////////////////////
Total Personal Services			////////////////////		39.2
Travel					3.5
Contractual					13.5
Commodities					8.3
Equipment					33.5
Other					
Total Cost					98.0
Funding Source for Total Cost					
Federal Receipts 1002					45.8
G.F. Match 1003					
General Fund 1004					52.2
Program Receipts/GF 1005					
I-A Receipts 1007					
CIP Receipts 1061					
Other					
* Personal Services Salary and Benefits Costs are from PACS.					
Justification					
<p>These positions will be responsible for the seasonal enforcement of the statutes modified by CSSB 111 (SA). These positions will verify compliance with registration requirements; participate in safety and educational programs; follow-up on boating accident reports, investigating accidents as necessary; inspect boats for required safety equipment and navigation lights; verify compliance with ski observer requirements; patrol marine events; investigate reports of reckless or negligent vessel operation; and, cite suspected violators.</p> <p>Approximately 10 hours of overtime for each month of position funding will be required.</p> <p>Support costs included travel funds necessary to aid investigations, etc. Contractual costs include funds for HWCf pickup expenses, vessel repairs, and maintenance. Commodities include funding for uniforms, fuel for trucks and patrol vessels, and food essentials. Costs include purchase of a 18' river type boat to be used by Compliance Officers, a vehicle, and a portable radio (one-time FY 92 expenses).</p>					

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FISCAL NOTE

REQUEST

Revision Date: 3/21/89 Agency Affected: Public Safety  
 Title: "An Act relating to boating safety..." BRU: Fish and Wildlife Protection  
 Sponsor: Senator Sturgulewski Components: Boating & Water Safety  
 Requestor: Senate State Affairs

EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES		169.8	376.6	376.6	376.6	376.6
TRAVEL		13.0	29.5	29.5	29.5	29.5
CONTRACTUAL		75.0	171.5	171.5	171.5	171.5
SUPPLIES		22.9	54.0	54.0	54.0	54.0
EQUIPMENT		168.2	51.0	17.5	17.5	17.5
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	448.9	682.6	649.1	649.1	649.1
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	-0-	249.0	498.0	530.0	530.0	530.0

FUNDING: (Thousands of Dollars)

GENERAL FUNDS		248.9	432.6	399.1	399.1	399.1
FEDERAL FUNDS		200.0	250.0	250.0	250.0	250.0
OTHER						
TOTAL	-0-	448.9	682.6	649.1	649.1	649.1

POSITIONS:

FULL-TIME	-0-	4	4	4	4	4
PART-TIME	-0-	10	12	12	12	12
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

This bill would establish boating safety, boating accident, and boat numbering requirements for the state. The responsibility for implementing and enforcing this law would be with the Department of Public Safety's Division of Fish and Wildlife Protection. The administrative headquarters for this new "Boating Safety Section" would be in Anchorage.  
(continued on page 2)

Prepared by: Gretchen Pence, Special Assistant Phone: 465-4322  
 Division: Commissioner's Office Date: 3/21/89

Approved by Commissioner: G.A. Hootch Date: 3-22-89  
 Agency: Public Safety

*Jim*  
*3/23/89*

CONTINUATION OF FISCAL NOTE ANALYSIS

For Bill/Resolution No. CSSB 111 (SA)

In order to implement this bill, the Department would hire a total of 16 new employees (4 full-time and 12 part-time). These positions are: Education Specialist I, Publication Specialist I, Clerk Typist II, 2 Data Processing Clerks, Accounting Clerk, and 10 Compliance Officers (seasonal safety and enforcement officers; 8 of the Compliance Offices will be hired the first year, and an additional 2 [Soldotna] the second year).

The equipment costs for vessel purchases are one-time costs; these costs are spaced over two years because the Compliance Officers will be hired over two years. Equipment start-up costs also include vehicles and radios.

Office space for the "Boating Safety Section" will come from current facilities; utilities, communications, travel, commodities, and office equipment needs are estimated for each position.

The boating safety and boat numbering program will be self-supporting; the revenues received from vessel registration will be greater than the general fund appropriation. In fact, beginning the second year of the program, it will generate approximately \$65.0 in additional revenues, and up to \$130.0 in future years.

All costs in this fiscal note assume a start-up date of January 1, 1990.

I. Restricted

Anticipate \$200.0 in federal funds for the first year, and approximately \$250.0 for subsequent years. Federal grant award monies can fund no more than 50 percent of the total appropriation. The above stated numbers are the maximum anticipated to be available.

II. Unrestricted Revenues (see chart pg. 3)

Vessel Registrations

CONTINUATION OF FISCAL NOTE ANALYSIS

For Bill/Resolution No. CSSB 111 (SA)

Revenue estimates:

II. Unrestricted

	Registered Boats 30,000	Boats Currently Not Registered Carried Through the Triennial Cycle					Fines Aprox. \$32.0 Year	TOTAL REVENUE
		6,600 1st Yr \$30 X	6,600 2nd Yr \$30 X	6,600 3rd Yr \$30 X	6,600 4th Yr \$30 X	6,600 5th Yr \$30 X		
Number of Boats to Register By Year	\$30 X							
1st Year (90) 10000+6600	\$300.0	\$198.0	- - -	- - -	- - -	- - -	\$	\$498.0
2nd Year (91) 10000+6600	300.0	- - -	\$198.0	- - -	- - -	- - -		498.0
3rd Year (92) 10000+6600	300.0	- - -	- - -	\$198.0	- - -	- - -	32.0	530.0
4th Year (93) 10000+6600	300.0	- - -	- - -	- - -	\$198.0	- - -	32.0	530.0
5th Year (94) 10000+6600	300.0	- - -	- - -	- - -	- - -	\$198.0	32.0	530.0

Notes:

1. Boat registration fee is \$10.00 per year; registrations are issued for three years, therefore, \$30.00 triennial fee.
2. According to our estimates, by the fourth year there will be approximately 50,000 boats registered.
3. Of the 30,000 boats already registered, we estimate 33 1/3% (or 10,000 boats) will register during the 1st year, 10,000 in the 2nd year, and the remainder (10,000) in the 3rd year.
4. Register 6,600 boats currently not registered during each year for three years (Coast Guard estimates 20,000 boats not registered). Anticipate three-year period before majority of citizens would be in compliance.
5. Estimate \$32.0 in fines levied per year, beginning in 1992.
6. During the first year of the program, the State will be registering vessels for only six months; therefore, only approximately 1/2 of the anticipated revenues will be available.

## SUMMARY OF PERSONNEL

### Education Specialist I (PFT)

The Education Specialist would be responsible for designing the State's boating safety program in coordination with Federal, State, and local authorities, as well as with private organizations.

This position will train, or be responsible for training, departmental employees on how to conduct boating safety education training. This individual will be the unit supervisor.

### Publication Specialist I (PPT)

The part-time Publication Specialist will be responsible for re-designing all forms (from Federal to State) for the boating safety program, reviewing all available boating safety printed materials and adapting selected materials to be specific for Alaska, as well as producing boating safety public service announcements and video spots.

### Clerk Typist II (PFT)

This position will provide clerical support needed through the typing and filing of correspondence, training materials and related documents. Will also be responsible for distributing the boating safety correspondence training materials.

### Data Processing Clerk II (2 PFT)

These positions will be responsible for processing vessel registrations as well as accepting and processing all data concerning boating and watercraft material, i.e. accident data and statistics. These positions will also be responsible for maintenance of data.

### Accounting Clerk III (PPT)

This part-time position will perform all accounting duties for the boating safety unit. Duties will include: accounting for and depositing all vessel registration fees, vendor payments, research and communications, document filing, record keeping and reports required for adequate administrative controls.

SUMMARY OF PERSONNEL Continued

Compliance Officers

(10 PPT, Seasonal)

These 10 seasonal Compliance Officers will work in teams of two (for safety reasons), and will be assigned to Juneau, Palmer, Homer, Fairbanks, and Soldotna (the team in Soldotna will start in FY 91). The five Compliance Teams will provide roving patrols and will be responsible for the seasonal enforcement of the statutes modified by SB 111. They will verify compliance with registration requirements; participate in safety and educational programs; followup on boating accident reports, investigate accidents as necessary; inspect boats for required safety equipment and navigation lights; verify compliance with ski observer requirements; patrol marine events; investigate reports of reckless or negligent vessel operation; and cite suspected violators.

They will also offer training classes in areas where classes are not currently offered by the Coast Guard Auxiliary or another organization.

Position Title Education Specialist I		No. of Positions 1	Range/Step 19A	Barg. Unit GCU
Time Status PFT	Staff Months 12.0	Location Anchorage		Election District 7
Justification				
Type of Expenditure		Amount		
1	2	3		
Salary*	40.0	////////////////////////////////////		
Benefits*	16.2	////////////////////////////////////		
Premium Pay (Included in above)	////////////////////////////////////	////////////////////////////////////		
Other	////////////////////////////////////	////////////////////////////////////		
Total Personal Services	////////////////////////////////////	56.2		
Travel		9.0		
Contractual		60.0		
Commodities		3.0		
Equipment		1.0		
Other				
Total Cost		129.2		
////////////////////////////////////				
Funding Source for Total Cost				
Federal Receipts	1002	62.9		
G.F. Match	1003			
General Fund	1004	66.3		
*F Program Receipts	1005			
Other				
*Personal Services Salary and Benefits Costs are from PACS.				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				

The Education Specialist would be responsible for designing a boating safety program in coordination with Federal, State, and local authorities, as well as with private organizations. Further, this position will manage all aspects of contracting with other agencies for performance of registration, record keeping, and education; will provide oversight of activity, reporting of statistics, federal responsibility of the new section.

This position will train, or be responsible for training, departmental employees on how to conduct boating safety education training. This individual will be the unit supervisor.

Contractual monies included with this position are for contracting with private groups to provide boating safety education programs in some areas of the state. \$26.0 is budgeted for FY90.

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Position Title Publication Specialist I		No. of Positions 1	Range/Step 13A	Barg. Unit GGU
Time Status PPT	Staff Months 6.0	Location Anchorage		Election District 7
Justification				
Type of Expenditure		Amount		
1	2	3		
Salary*	13.2	////////////////////////////////////		
Benefits*	4.9	////////////////////////////////////		
Premium Pay (Included in above)	////////////////////////////////////	////////////////////////////////////		
Other	////////////////////////////////////	////////////////////////////////////		
Total Personal Services	////////////////////////////////////	18.1		
Travel				
Contractual		31.0		
Commodities		3.0		
Equipment		1.0		
Other				
Total Cost		53.1		
////////////////////////////////////				
Funding Source for Total Cost				
Federal Receipts	1002	25.5		
G.F. Match	1003			
General Fund	1004	27.6		
GF Program Receipts	1005			
Other				
*Personal Services Salary and Benefits Costs are from PACS.				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				

This position would be responsible for assisting in designing a boating safety printed program in coordination with Federal, State and local authorities, as well as with private organizations. Contractual costs include funds needed for video and printed material for the boating safety program. Additional minimal support costs are included.

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Position Title Data Processing Clerk II			No. of Positions 2	Range/Step 9A	Barg. Unit GCU
Time Status PFT	Staff Months 12.0		Location Anchorage	Election District 7	
////////////////////////////////////			Justification		
Type of Expenditure		Amount			
1	2	3			
Salary*	41.5	////////////////////////////////////			
Benefits*	22.3	////////////////////////////////////			
Premium Pay (Included in above)	////////////////////////////////////	////////////////////////////////////			
Other	////////////////////////////////////	////////////////////////////////////			
Total Personal Services	////////////////////////////////////	63.8			
Travel					
Contractual		6.0			
Commodities		2.0			
Equipment					
Other					
Total Cost		71.8			
////////////////////////////////////					
Funding Source for Total Cost					
Federal Receipts	1002	34.9			
G.F. Match	1003				
General Fund	1004	36.9			
GF Program Receipts	1005				
Other					
*Personal Services Salary and Benefits Costs are from PACS.					
////////////////////////////////////					
////////////////////////////////////					
////////////////////////////////////					
////////////////////////////////////					
////////////////////////////////////					

These positions will be responsible for the accepting and processing of data on boating and watercraft material, i.e. registration and accident data. These positions will also be responsible for maintenance of data.

Additional minimal support costs are included.

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Position Title Accounting Clerk III		No. of Positions 1	Range/Step 9A	Barg. Unit GGU
Time Status PPT	Staff Months 6.0	Location Anchorage		Election District 7
////////////////////////////////////		Justification		
Type of Expenditure		Amount		
1	2	3		
Salary*	10.4	////////////////////////////////////		
Benefits*	5.5	////////////////////////////////////		
Premium Pay (Included in above)	////////////////////////////////////	////////////////////////////////////		
Other	////////////////////////////////////	////////////////////////////////////		
Total Personal Services	////////////////////////////////////	15.9		
Travel				
Contractual		1.0		
Commodities		2.0		
Equipment		1.0		
Other				
Total Cost		19.9		
////////////////////////////////////				
Funding Source for Total Cost				
Federal Receipts	1002	9.9		
G.F. Match	1003			
General Fund	1004	10.0		
GF Program Receipts	1005			
Other				
*Personal Services Salary and Benefits Costs are from PACS.				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				
////////////////////////////////////				

This part-time position will perform all accounting duties for the boating safety unit. Duties will include vendor payments, research and communications, document filing, petty cash, reconciliation of statements, travel payments, record keeping and reports required for adequate administrative controls.

Additional minimal support costs are included.

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Position Title Compliance Officers			No. of Positions 2	Range/Step 12A	Barg. Unit GCU
Time Status S	Staff Months 6.0 months		Location Juneau		Election District 4
////////////////////////////////////			Justification		
Type of Expenditure		Amount	<p>These positions will be responsible for the seasonal enforcement of the statutes modified by SB 111. These positions will verify compliance with registration requirements; participate in safety and educational programs; followup on boating accident reports, investigating accidents as necessary; inspect boats for required safety equipment and navigation lights; verify compliance with ski observer requirements; patrol marine events; investigate reports of reckless or negligent vessel operation; and, cite suspected violators.</p> <p>Approximately 10 hours of overtime for each month of position funding will be required.</p> <p>Support costs include travel funds necessary to aid investigations, etc. Contractual costs include funds for HWCF pickup expenses, vessel repairs, and maintenance. Commodities include funding for uniforms, fuel for trucks and patrol vessels, and food essentials. Costs include purchase of a 20' Boston Whaler type boat to be used by Compliance Officers, a vehicle, and a portable radio (one-time FY 90 expenses).</p>		
1	2	3			
Salary*	27.2	////////////////////////////////////			
Benefits*	12.7	////////////////////////////////////			
Premium Pay (Included in above)	2.3	////////////////////////////////////			
Other	////////////////////////////////////	////////////////////////////////////			
Total Personal Services		39.9			
Travel		5.0			
Contractual		13.5			
Commodities		8.3			
Equipment		45.2			
Other					
Total Cost		111.9			
////////////////////////////////////					
Funding Source for Total Cost					
Federal Receipts	1002	54.3			
G.F. Match	1003				
General Fund	1004	57.6			
GF Program Receipts	1005				
Other					
*Personal Services Salary and Benefits Costs are from PACS.					
////////////////////////////////////					
////////////////////////////////////					
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Position Title Compliance Officers		No. of Positions 2	Range/Step 12A	Barg. Unit GGU
Time Status S	Staff Months 6.0 months	Location Palmer		Election District 16
Justification				
Type of Expenditure			Amount	
1	2	3		
Salary*	25.6	////////////////////	These positions will be responsible for the seasonal enforcement of the statutes modified by SB 111. These positions will verify compliance with registration requirements; participate in safety and educational programs; followup on boating accident reports, investigating accidents as necessary; inspect boats for required safety equipment and navigation lights; verify compliance with ski observer requirements; patrol marine events; investigate reports of reckless or negligent vessel operation; and, cite suspected violators.	
Benefits*	10.3	////////////////////	Approximately 10 hours of overtime for each month of position funding will be required.	
Premium Pay (Included in above)	2.4	////////////////////	Support costs include travel funds necessary to aid investigations, etc. Contractual costs include funds for HWCf pickup expenses, vessel repairs, and maintenance. Commodities include funding for uniforms, fuel for trucks and patrol vessels, and food essentials. Costs include purchase of an 18' River type boat to be used by Compliance Officers, a vehicle, and a portable radio (one-time FY 90 expense).	
Other	////////////////////	////////////////////		
Total Personal Services	////////////////////	35.9		
Travel		3.5		
Contractual		13.5		
Commodities		8.3		
Equipment		33.5		
Other				
Total Cost		94.7		
Funding Source for Total Cost				
Federal Receipts	1002	46.2		
G.F. Match	1003			
General Fund	1004	48.5		
GF Program Receipts	1005			
Other				
*Personal Services Salary and Benefits Costs are from PACS. //////////////////// //////////////////// //////////////////// //////////////////// ////////////////////				

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Position Title <b>Compliance Officers</b>			No. of Positions 2	Range/Step 12A	Barg. Unit GCU
Time Status S	Staff Months 6.0 months		Location Homer		Election District 5
////////////////////////////////////			Justification		
Type of Expenditure		Amount		<p>These positions will be responsible for the seasonal enforcement of the statutes modified by SB 111. These positions will verify compliance with registration requirements; participate in safety and educational programs; followup on boating accident reports, investigating accidents as necessary; inspect boats for required safety equipment and navigation lights; verify compliance with ski observer requirements; patrol marine events; investigate reports of reckless or negligent vessel operation; and, cite suspected violators.</p> <p>Approximately 10 hours of overtime for each month of position funding will be required.</p> <p>Support costs include travel funds necessary to aid investigations, etc. Contractual costs include funds for HWCF pickup expenses, vessel repairs, and maintenance. Commodities include funding for uniforms, fuel for trucks and patrol vessels, and food essentials. Costs include purchase of a 22' Boston Whaler type boat to be used by Compliance Officers, a vehicle, and a portable radio (one-time FY 90 expenses).</p>	
1	2	3			
Salary*	28.9	////////////////////////////////////			
Benefits*	13.2	////////////////////////////////////			
Premium Pay (Included in above)	2.4	////////////////////////////////////			
Other	////////////////////////////////////	////////////////////////////////////			
Total Personal Services		//////////////////////////////////// 42.1			
Travel		5.0			
Contractual		13.5			
Commodities		8.3			
Equipment		51.0			
Other					
Total Cost		119.9			
////////////////////////////////////					
Funding Source for Total Cost					
Federal Receipts	1002	55.2		<p>Support costs include travel funds necessary to aid investigations, etc. Contractual costs include funds for HWCF pickup expenses, vessel repairs, and maintenance. Commodities include funding for uniforms, fuel for trucks and patrol vessels, and food essentials. Costs include purchase of a 22' Boston Whaler type boat to be used by Compliance Officers, a vehicle, and a portable radio (one-time FY 90 expenses).</p>	
G.F. Match	1003				
General Fund	1004	64.7			
GF Program Receipts	1005				
Other					
*Personal Services Salary and Benefits Costs are from PACS.					
////////////////////////////////////					
////////////////////////////////////					
////////////////////////////////////					
////////////////////////////////////					
////////////////////////////////////					

REQUEST FOR  
NEW POSITION

Agency Public Safety  
BRU Fish and Wildlife Protection  
Component Boating & Watercraft Safety

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Revised Date

FY 91

Position Title Compliance Officers		No. of Positions 2	Range/Step 12A	Barg. Unit GGU
Time Status S	Staff Months 6.0 months	Location Fairbanks		Election District 20
Justification				
Type of Expenditure		Amount		
1	2	3		
Salary*	28.2	////////////////////		
Benefits*	11.0	////////////////////		
Premium Pay (Included in above)	2.6	////////////////////		
Other	////////////////////	////////////////////		
Total Personal Services	////////////////////	39.2		
Travel		3.5		
Contractual		13.5		
Commodities		8.3		
Equipment		33.5		
Other				
Total Cost		98.0		
Funding Source for Total Cost				
Federal Receipts	1002	48.0		
G.F. Match	1003			
General Fund	1004	50.0		
GF Program Receipts	1005			
Other				
*Personal Services Salary and Benefits Costs are from PACS.		Approximately 10 hours of overtime for each month of position funding will be required.		
////////////////////		Support costs include travel funds necessary to aid investigations, etc. Contractual costs include funds for HWCF pickup expenses, vessel repairs, and maintenance. Commodities include funding for uniforms, fuel for trucks and patrol vessels, and food essentials. Costs include purchase of a 18' River boat to be used by Compliance Officers, a vehicle, and a portable radio (one-time FY 90 expenses).		
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REQUEST FOR  
NEW POSITION

Agency Public Safety  
BRU Fish and Wildlife Protection  
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FY 91

REQUEST FOR  
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FY 91

Position Title	Time Status	Staff Months	Location	No. of Positions	Range/Step	Barg. Unit
Compliance Officers	S	6.0 months	Soldotna	2	12A	GCU
Justification						
Type of Expenditure						
Amount						
Salary*	26.5	2	3			
Benefits*	10.5					
Premium Pay (Included in above)	2.5					
Other						
Total Personal Services	37.0					
Travel	3.5					
Contractual	13.5					
Commodities	8.3					
Equipment	33.5					
Other						
Total Cost	95.8					
Funding Source for Total Cost						
Federal Receipts	1002	45.8				
G.F. Match	1003					
General Fund	1004	50.0				
GF Program Receipts	1005					
Other						
*Personal Services Salary and Benefits Costs are from PACS.						
<p>These positions will be responsible for the seasonal enforcement of the statutes modified by SB 111. These positions will verify compliance with registration requirements; participate in safety and educational programs; followup on boating accident reports, investigating accidents as necessary; inspect boats for required safety equipment and navigation lights; verify compliance with ski observer requirements; patrol marine events; investigate reports of reckless or negligent vessel operation; and, cite suspected violators.</p> <p>Approximately 10 hours of overtime for each month of position funding will be required.</p> <p>Support costs include travel funds necessary to aid investigations, etc. Contractual costs include funds for HWC pickup expenses, vessel repairs, and maintenance. Commodities include funding for uniforms, fuel for trucks and patrol vessels, and food essentials. Costs include purchase of an 18' River type boat to be used by Compliance Officers, a vehicle, and a portable radio (one-time FY 91 expenses).</p>						

BILL NO: CSSB 111 (SA) DRAFT

DATE: March 21, 1989

TITLE: "An Act relating to boating  
safety..."

CONTACT: Gretchen A. Pence  
Special Assistant to the  
Commissioner  
465-4322

DEPARTMENT OF  
PUBLIC SAFETY

Alaska is the only state that does not have a recreational boating safety law. Consequently, this is the only state where the Coast Guard is responsible for the registration and numbering of recreational vessels.

There are an average of 57 deaths per year in Alaska because of boating related drownings.

This bill would allow the State of Alaska to receive federal funds to develop and implement a recreational boating safety education program and vessel registration system for Alaska.

This bill would require the Department of Public Safety to:

1. develop and present a boating safety education program;
2. develop an accident reporting system;
3. develop a boat numbering system;
4. develop and maintain a record keeping system; and
5. promulgate regulations.

This bill has very broad-reaching application, and extensive public information and education would be required prior to implementation or enforcement.

Federal funding is available until April 1, 1993. Availability after that date is unknown. These funds are distributed to the states using the following criteria:

- a. one-third of funds are allocated equally each fiscal year among eligible states;
- b. one-third of funds are allocated based on the reported number of vessels registered; and
- c. one-third of funds are allocated based on State obligations and expenditures for boating safety programs during the prior fiscal year.

Under these criteria, the State would be eligible to receive approximately \$200.0 for the first year, and up to \$250.0 thereafter.

In order to receive federal funds, the State's boating safety program must meet the following conditions:

1. Sufficient State matching funds available from general revenues, vessel numbering and licensing fees, State marine fund tax, or from a fund established from those funds, to finance a State recreational boating safety program.
2. Development of an approved vessel numbering system.
3. A cooperative boating assistance program between the U.S. Coast Guard and the State, to include:
  - a. law enforcement;
  - b. accident investigation;
  - c. search and rescue;
  - d. marine events; and
  - e. Coast Guard Auxiliary assistance on State waters.
4. Adequate patrol to insure laws are enforced, including:
  - a. sufficient uniform patrol to insure compliance with all aspects of boating safety regulations;
  - b. in-service training for the enforcement officers; and
  - c. procedures to selectively assign individuals to vessel traffic.
5. Adequate boating education programs:
  - a. must meet or exceed minimum standards established by the National Association of Boating Law Administrators; and
  - b. classes must be offered both in classroom and through correspondence courses.
6. An approved system for reporting marine fatalities.

Federal grant conditions require certification that the grantee has complied; further, the requirements and audits often times become more stringent with the passage of time. Analyzing accident data would require the collection and input of the data, analysis, and an Annual Report.

If this bill were adopted, uniformed officers would be required to patrol and enforce the State's laws and regulations concerning boating safety. The bill also requires in-service training for officers who are assigned these enforcement responsibilities. This would create a tremendous responsibility if we are expected to patrol all state waters -- including waters inside the three-mile limit and virtually all streams and lakes. Neither of the

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Department's enforcement divisions have sufficient personnel to conduct these patrols. The Department views enforcement of a recreational boating safety law as a completely new responsibility.

The Department estimates that the minimum cost of implementing a boating safety law as described above would be approximately \$649.1 per year, which includes administrative and seasonal enforcement personnel. The bill allows the Department of Public Safety to establish, by regulation, the boating registration fee. Assuming a \$30 triennial fee (the current federal fee is \$6 triennially), the boating registration system would generate \$500.0 to \$530.0 per year. Assuming federal funds of approximately \$200.0 to \$250.0 per year, this program could be self-supporting (the revenues received from vessel registration will be greater than the general fund appropriation). (Note: the federal monies can be for no more than 50 percent of the total cost of administering the new law, with a maximum of the above-stated numbers.)

The Department of Public Safety is in favor of any measure likely to promote public safety. This would, however, be a new State responsibility which cannot be absorbed by the Department's existing resources. The program is an expensive one; the Department would not be able to implement the program unless the fiscal note is funded. The Department of Public Safety supports this legislation as long as the accompanying fiscal note is fully funded.

  
Arthur English  
Commissioner

FISCAL NOTE

REQUEST

Revision Date: 3/21/89 Agency Affected: Public Safety  
 Title: "An Act relating to boating safety..." BRU: Fish and Wildlife Protection  
 Sponsor: Senator Sturgulewski Components: Boating & Water Safety  
 Requestor: Senate State Affairs

EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES		169.8	376.6	376.6	376.6	376.6
TRAVEL		13.0	29.5	29.5	29.5	29.5
CONTRACTUAL		75.0	171.5	171.5	171.5	171.5
SUPPLIES		22.9	54.0	54.0	54.0	54.0
EQUIPMENT		168.2	51.0	17.5	17.5	17.5
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	448.9	682.6	649.1	649.1	649.1
CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
REVENUE	-0-	249.0	498.0	530.0	530.0	530.0

FUNDING: (Thousands of Dollars)

GENERAL FUNDS		248.9	432.6	399.1	399.1	399.1
FEDERAL FUNDS		200.0	250.0	250.0	250.0	250.0
OTHER						
TOTAL	-0-	448.9	682.6	649.1	649.1	649.1

POSITIONS:

FULL-TIME	-0-	4	4	4	4	4
PART-TIME	-0-	10	12	12	12	12
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

This bill would establish boating safety, boating accident, and boat numbering requirements for the state. The responsibility for implementing and enforcing this law would be with the Department of Public Safety's Division of Fish and Wildlife Protection. The administrative headquarters for this new "Boating Safety Section" would be in Anchorage.  
(continued on page 2)

Prepared by: Gretchen Pence, Special Assistant Phone: 465-4322  
 Division: Commissioner's Office Date: 3/21/89  
 Approved by Commissioner: *G. Pence* Date: 3-21-89  
 Agency: Public Safety