

ALASKA LEGISLATURE COMMITTEE FILES, 1989-1990 8672
6562 SENATE RESOURCES

966

<u>Name</u>	<u>Statute</u>	<u>Acres</u>
Captain Cook State Recreation Area	(AS 41.21.415-425)	3,620
Caines Head State Recreation Area	(AS 41.21.435-445)	5,961
Nancy Lake State Recreation Area	(AS 41.21.455-465)	22,685
Chena River State Recreation Area	(AS 41.21.475-490)	254,080
Willow Creek State Recreation Area	(AS 41.21.491-495)	3,583
Kenai River Special Management Area	(AS 41.21.502-514)	2,693
Alaska Chilkat Bald Eagle Preserve	(AS 41.21.611-630)	49,000
Total Parks Acres		3,045,837

Other Designations:

Delta Junction Bison Range Area	(AS 16.20.300)	72,200*
Matanuska Valley Moose Range	(AS 16.20.340)	132,500**
Nelchina Public Use Area	(AS 41.23.010-040)	1,350,000
Hatcher Pass Public Use Area	(AS 41.23.100-130)	5,100
Total Other Designations		1,559,800

Total Fish and Game Designations:	1,967,304
Total Forestry Designations:	2,033,000
Total Park Designations:	3,045,837
Total Other Designations:	1,559,800
Total All Legislative Designations:	8,605,941

Note: Most figures are approximate. Many include tide and submerged acreage. ADF&G estimates that half of the acreage designated in Title 16 is submerged.

*Acreage does not reflect additional 17,500 acres within military withdrawal.

**Acreage does not include selected land.

CITY OF HOMER
HOMER, ALASKA

RESOLUTION 89-13

A RESOLUTION OF THE HOMER CITY COUNCIL SUPPORTING SENATE BILL No. 2 AND HOUSE BILL No. 8, RELATING TO THE ADDITION OF LAND TO KACHEMAK BAY STATE PARK AND KACHEMAK BAY STATE WILDERNESS PARK.

WHEREAS, the Legislature wishes to designate additional parcels of land to the Kachemak Bay State Park & Kachemak Bay State Wilderness Park with the primary intent that the land within the parks be managed for its primitive recreational values; and

WHEREAS, the City of Homer strongly supports the addition of lands to the Kachemak Bay State Park & Kachemak Bay State Wilderness Park with the intent to protect and preserve these lands within the Kachemak Bay area for the recreational and scenic uses of both residents and the thousands of visitors which are attracted to the area annually; and

WHEREAS, Senate Bill No. 2 and House Bill No. 8, designate that all presently state-owned land and water, and all that is acquired in the future by the state, lying with the parcels described within these bills as the Kachemak Bay State Park; and

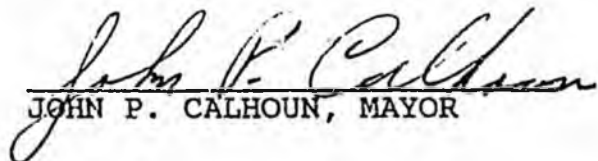
WHEREAS, Senate Bill No. 2 and House Bill No. 8, state that the Kachemak Bay State Park is established to protect and preserve the land and water for their unique and exceptional scenic value and shall be managed as such;

NOW, THEREFORE, BE IT RESOLVED that the Homer City Council supports Senate Bill No. 2 and House Bill No. 8 relating to the addition of land to Kachemak Bay State Park and Kachemak Bay State Wilderness Parks.

BE IT FURTHER RESOLVED that the City Manager is directed to send copies of this resolution of support to Governor Steve Cowper and respective delegates of the Sixteenth Session of the Alaska State Legislature respectfully urging their support of the bills.

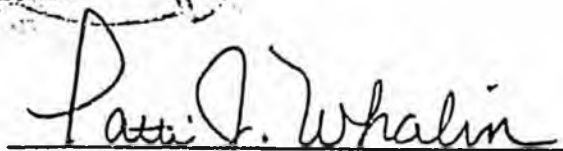
DATED at Homer, Alaska this 23rd day of January, 1989.

CITY OF HOMER


JOHN P. CALHOUN, MAYOR



ATTEST:


PATTI J. WHALIN, CITY CLERK

Introduced by: Mullen
Date: February 7, 1989
Action: Adopted
Vote: Unanimous

KENAI PENINSULA BOROUGH

RESOLUTION 89-11

ENDORING HOUSE BILL 8, RELATING TO THE ADDITION OF LAND TO KACHEMAK BAY STATE PARK AND KACHEMAK BAY STATE WILDERNESS PARK

WHEREAS, the Kenai Peninsula Borough has an interest in protecting and preserving recreation and scenic use lands within its boundaries; and

WHEREAS, Kachemak Bay State Park attracts thousands of visitors annually to enjoy its mountains, glaciers, waters and forests for their recreational, scenic and wildlife values; and

WHEREAS, other available State lands in the Kachemak Bay area have been identified as appropriate park lands and will, as park lands, enhance the recreational and tourism potential of the Kachemak Bay area; and

WHEREAS, State park properties on the Homer side of Kachemak Bay will help meet the need for year-round road-accessible recreation on the Southern Peninsula; and

WHEREAS, the State lands proposed for additions are free of conflicting claims and interests, following the University settlement and the Mental Health Lands Trust agreement;

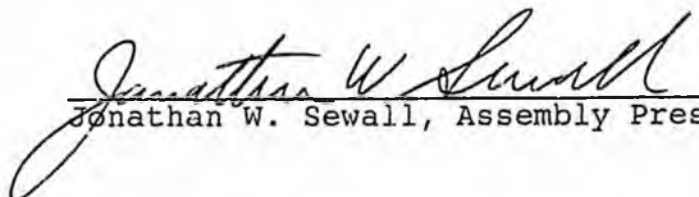
NOW THEREFORE, BE IT RESOLVED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH:

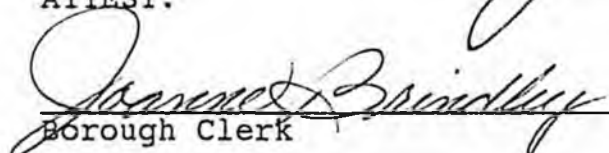
Section 1. That the Kenai Peninsula Borough endorses House Bill 8.

Section 2. That copies of this resolution be sent to Governor Cowper, Senator Paul Fischer, and Representatives Mike Navarre and C. E. Swackhammer.

ADOPTED BY THE ASSEMBLY OF THE KENAI PENINSULA BOROUGH ON THIS 7th DAY OF February, 1989.

ATTEST:


Jonathan W. Sewall, Assembly President


Borough Clerk

Kachemak Shellfish Mariculture Association
1902 Sunrise Dr.
Anchorage, Alaska 99508

March 9, 1989

Senate Resources Committee

Re: Senate Bill 2 and House Bill 8

MAR 17 1989

Dear Senators,

The members of Kachemak Bay Shellfish Mariculture Association (KSMA) sincerely appreciate the efforts of the legislature in their work toward resolving the issue of shellfish mariculture compatibility with Kachemak Bay State Park. We understand that one of the alternative solutions being considered to amend S.B. 2 and H.B. 8 in answer to our earlier concerns about marine waters and tidelands inclusion in Kachemak Bay State Park is to legislatively mandate the compatibility of shellfish and marine plant farming with the park. While this approach takes definite steps forward towards resolution, KSMA still has a few concerns remaining. These have to do with permitting and regulation of the mariculture operations within the park.

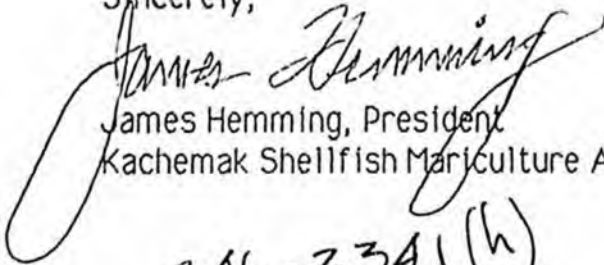
We feel that the large number of permits (8 or more) and regulations required by various state and federal agencies is more than enough to ensure responsible management of the park waters. Another layer of overlapping permits and regulations will only serve to harm the competitiveness of the shellfish farmers and do nothing for sound resource management. The Division of Park's requirement of insurance for a 10' by 20' raft, when such a requirement is optional on their part, is an example of over-regulation. As we mentioned in our letter of March 4, the Division of Parks personnel are trained in land and recreation management and lack trained staff for marine resource management.

KSMA would like to request that any legislative mandate of compatibility between shellfish/marine plant mariculture and the park include language addressing and delineating the roles of management and regulatory agencies. The Department of Natural Resources (DNR) and the Department of Fish and Game (DF&G) have the trained personnel with the marine resource expertise that makes them best suited for dealing with mariculture. If Kachemak Bay State Park retains marine waters and tidelands within its boundaries, DF&G should be the agency to manage day to day regulation and permitting

requirements; and, shellfish mariculture could be treated by Park's guidelines just as commercial fishing is under Park's regulation number 11 AAC 12.300. On the other hand, if marine waters and tidelands are removed from the park boundaries, DNR's Division of Land and Water Management in combination with DF&G should manage mariculture together with the standard mariculture management regulations they have recently developed. This will ensure that the most appropriate resource management agencies will be designated with providing responsible regulation of the shellfish industry/park relationship.

Thank you very much for the opportunity to work with you and be part of the process which provides the shellfish mariculture industry and the park with the most appropriate and best qualified management regime.

Sincerely,



James Hemming, President
Kachemak Shellfish Mariculture Association

396-3341(h)

562-3366(w)

James & More.

THE FOLLOWING DOCUMENT HAS
NOT BEEN FILMED BUT IS
AVAILABLE IN THE ORIGINAL
FILE

SELDOVIA



HB

9

Alaska State Legislature

Senate Resources Committee

Senator Bettye Fahrenkamp, Chairman

Senator Jay Kerttula, Vice Chairman

Senator Dick Ellason

Senator Steve Frank

Senator Rick Hallford

Senator Arliss Sturgulewski

Senator Fred Zharoff



P.O. Box V
Juneau, Alaska 99811
(907) 465-4907

April 10, 1989


Senator John Binkley, Co-Chairman
Senator Rick Uehling, Co-Chairman
Senate Finance Committee
P.O. Box V
Juneau, Alaska 99811


Dear Senators:

This letter accompanies CS HB 9 (Resources). The Senate Resources Committee, in considering this bill, heard testimony from John Katz, from the Governor's office in Washington, D.C.. Mr. Katz indicated that he was preparing a proposal for additional funding for the ANWR advocacy program. Specifically, he recommended additional funding for enhanced direct advocacy for members of Congress, a new, straightforward media development program, and technical assistance from state agencies. He indicated that specific, conservative funding recommendations would be forthcoming.

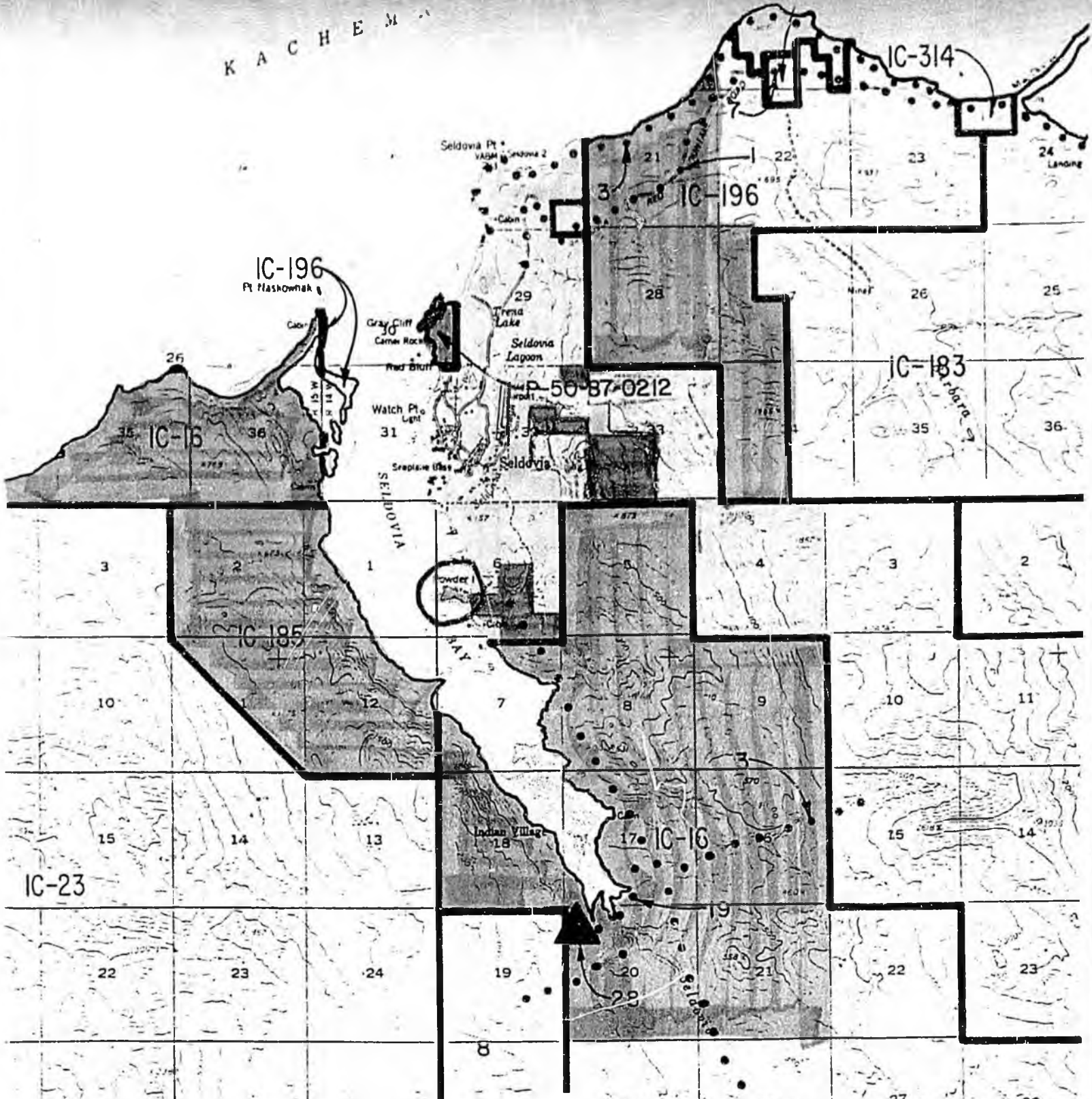
Instead of delaying the progress of the bill to wait for the specific budget request, the Committee moved to send this letter to the Finance Committee expressing support for the proposed funding increase.

Sincerely,









Bettye Fahrenkamp
Chairman


Jay Kerttula
Vice Chairman

K A C H E M A



SELDOVIA BAY LAND STATUS - February, 1989

-  State Land
-  State Land - borough selected
-  University Land
-  Native Corp. Land (with some private inholdings)
-  Other Private Land
-  One Acre Campground Easement
-  ANCSA 17(b) Trail Easements



Resource Development Council

for Alaska, Inc.

807 "G" Street, Suite 200, Anchorage, Alaska 99501-3440
 Box 100516, Anchorage, Alaska 99510-0516 - 907/276-0700

3/15/89

EXECUTIVE DIRECTOR
 Becky L. Gay

EXECUTIVE COMMITTEE
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 John Forcaskie, Vice Pres.
 Ethel H. "Pete" Nelson, Vice Pres.
 Stephen M. Ellis, Secretary
 Larry L. Laughman, Treasurer
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 William R. Wood

EX-OFFICIO MEMBERS
 Senator Ted Stevens
 Senator Frank Murkowski
 Congressman Don Young

To: Sen. Arliss Sturgulewski

From: Becky L. Gay *B. Gay*

Re: Proposed budget for pro-ANWR effort

As you requested, RDC staff has been working on proposals for a high-impact pro-ANWR campaign utilizing the funds that would be appropriated through HB 9 or the Senate bill you sponsored.

Both bills originally proposed spending \$1.5 million and I've included some background on pre-session discussions on the bill, as well as several plans for allocating the funds.

It is our belief that by educating people about ANWR, showing them the technological advances that have been made in the oil extraction business and advancing the national energy security issue, we can turn the tide of public opinion in some key states.

Our suggestions include:

1. Bring members of Congress, state leaders from across America, and key legislative leaders to Alaska to view the Coastal Plain. Although it's been argued that members of Congress could travel here on committee business if they chose, we think that making that trip readily available to them would bring a far greater number of congressional leaders to ANWR.
 Approximate budget: \$400,000

2. Send well-spoken Alaskan leaders out to key cities to speak to editorial boards, chambers of commerce, etc., to carry the ANWR message to those decision-makers.
 Approximate budget: \$150,000

3. Contract with a respected grassroots, public opinion-making firm such as the Wirthlin Group, which could coordinate with a local firm experienced on the ANWR issue (such as Evans/Kraft/Bean) NOTE: This is not to be confused with a massive media blitz. There has been some concern that a slick ad campaign is being pushed. That is not, and never has been, an RDC proposal.
 Approximate budget: \$450,000

4. Governor Steve Cowper has indicated a need for an additional sum of money this year. His office estimates they need approximately \$350,000.

Total: \$1.35 million

*113
H0052
1312*

RESOURCE DEVELOPMENT COUNCIL
"NORTH SLOPE DEVELOPMENT OPPORTUNITIES"

By JACOB ADAMS, President
Arctic Slope Regional Corporation

February 9, 1989

Excerpts

Good Morning. I appreciate the opportunity to appear before the Resource Development Council.

As has been true of much of Alaska's economic history, the future of North Slope resource development will largely be determined by public perceptions and by policies and conditions established outside of the State of Alaska.

The most important of these policies and conditions include:

First, the land use policies of the Federal government for the North Slope; and

Second, the pricing and production policies of OPEC members and the world's other major crude oil producing nations.

These two forces have both dominated the North Slope and Alaska's history over the past twenty years. When Federal land use policy has been open to responsible development, our economy has prospered and new industries have emerged. When world oil prices have been stable and at levels that permit high transportation costs to be recovered, our economy has done very well.

4. Coastal Plain of ANWR

As most of you know, the future of the Coastal Plain of ANWR has been characterized by the environmental community and some Members of Congress as "the most important environmental issue of the decade".

As a result, ANWR is in the minds of much of the American public. Public perception can be more important than reality for the future of the North Slope resource development.

Persuading the Congress and the public to open the small Coastal Plain area of ANWR to carefully regulated exploration and development is, in my view, fundamental to all future North Slope resource development opportunities.

If the Congress will not authorize development of the nation's best prospect for a Prudhoe Bay class discovery in a small onshore area close to other producing fields and the TAPS pipeline, will Congress permit North Slope coal and hard rock mineral development?

The stakes in opening the Coastal Plain of ANWR are very high for Alaska and for our children's future.

I believe the stakes are so high that everyone with a stake in Alaska's future must make a larger-than-ever-before effort if we are to achieve a positive outcome.

What does greater effort mean?

It means we must do many things.

~ work to gain public and Congressional confidence in Alaskans as prudent stewards of the land, the wildlife and the environment;

~ resolve our differences over the legislation's fine print in forums other than Congressional hearings and Committee mark-up sessions;

~ invest real dollars to inform the public and the Congress of the contribution Alaska has made and wishes to continue to make to the nation's energy security;

~ accord the Coastal Plain issue a priority in our company's planning process that goes beyond the passive actions and resolutions of Washington, D.C. trade associations;

~ get CEO's and senior management involved on a "hands-on" basis by meeting with Members of Congress, presenting testimony, and serving to inform public opinion; and

~ ~~~~~ continue to encourage those who influence and make Federal policy to come to Alaska:

~ ~~~~~ let them see Prudhoe Bay, Kuparuk and the Endicott fields in operation;

~~3~~
~

take them to see the Coastal Plain firsthand; and

show them the extensive government-supported, high risk exploration and development taking place next door to the Coastal Plain on State lands and on the OCS.

The prospects for opening the Coastal Plain area of ANWR in this Congress will be as good as the effort we put to the task.

If our effort continues to be unfocused, confused, divisive and uncoordinated the prospects are poor.

If we work together, however, and each party with a stake in the outcome expends resources and makes a good faith effort, our prospects are very good.

The factual basis for opening the Coastal Plain is compelling. The record of experience in successful Arctic exploration and production is there to be seen. The Coastal Plain's potential oil resources dwarf all other onshore opportunities in the nation.

At the State level, the Alaska Oil and Gas Association has done a good job in documenting the case for opening the Coastal Plain. We have not done nearly as well in presenting the case to the Congress.

5. Oil and Gas

Crude oil production from Prudhoe Bay and other North Slope fields is now at a very mature stage of production. Today, these fields provide 25 percent of all domestic crude oil production. Total oil production from Prudhoe Bay reached 5 billion barrels last year -- one



THE ALLIANCE

4220 'B' Street, Suite 200 / Anchorage, Alaska 99503-2011 / (907) 563-2226

FACSIMILE TRANSMITTAL SHEET

TO: Frank Halman
Senator Sturgulewski's Office

FAX NUMBER: 463-4867
FROM: Bill Webb

THE ALLIANCE
4220 B STREET, SUITE 200
ANCHORAGE, AK 99507
FAX NUMBER: 907 561-0870

FROM ALLIANCE
COMMITTEE ON
ANWR

DATE: 4-7-89

SPECIAL INSTRUCTIONS: _____

PLEASE FIND 2 (Two) PAGES TO FOLLOW THIS TRANSMITTAL SHEET.
IF YOU HAVE ANY PROBLEMS WITH THIS TRANSMISSION, PLEASE CALL (907) 563-2226.

FAX TO
KATZ
COTTON
PEARCE
ALSO

**DRAFT
PROPOSED ADDITIONS TO ANWR FUNDING BILL**

AIRFARE: DCA/ANC	\$1,385.56	COACH, ROUND TRIP
ANCHORAGE HOTEL	\$130.00	FIRST NIGHT'S LODGING
RECEPTION	\$30.00	WELCOME; COCKTAILS
DINNER	\$150.00	TWO VISITORS PLUS ANCHORAGE HOST
LOCAL TRANSPORTATION	\$25.00	ANCHORAGE
AIRFARE: ANC/BCC	\$528.00	COACH, ROUND TRIP
ANWR HELICOPTER TOUR	\$875.00	\$7,000/TRIP TOTAL, 8 PASSENGERS
PRUDHOE BAY HOTEL	\$125.00	SECOND NIGHT'S LODGING
PRUDHOE BAY TOUR	\$50.00	NANA OR OIL COMPANIES
CONTINGENCY	\$200.00	MISCELLANEOUS

TOTAL PER PERSON -----
\$3,498.56

X 190 \$664,726.40

\$ 664,726.40

DRAFT

PROPOSED ADDITIONS TO ANWR FUNDING BILL

ASSUMPTIONS:

- 1) Current state funded ANWR activities do not include Coastal Plain/Prudhoe Bay visits by Congress
- 2) One of the most effective means of increasing understanding of the ANWR issue is to travel to the Coastal Plain, and also see Prudhoe Bay operations
- 3) These visits should not be oil industry funded, in order to avoid the appearance of impropriety, and therefore to increase the potential number of Congressional member and staff visitors
- 4) All monies appropriated will be under the direction of the Governor's office
- 5) Emphasis will be on members of the House of Representatives, who are co-signers of neither the Young (HB #49) or Udall (HB #39) ANWR bills; i.e., the "fence-sitters"
- 6) As of 04-05-89, Young's HB #49 has 64 co-sponsors; Udall's HB #39 has 84 co-sponsors. This leaves a total of 285 "undecided" members of Congress
- 7) 285 members, plus one side each, totals 570. We estimate that one-third of that group (190) might take advantage of a state-sponsored trip to ANWR/Prudhoe

Alaska Coalition for American Energy Security

P.O. Box 10-1515 Anchorage, Alaska 99510-1515 (907)561-8641 FAX (907)278-6601

J. HB 9
APR 17 1989

April 10, 1989

Senator Bettye Fahrenkamp
Senate Resources Committee
Juneau, Alaska 99811BY FACSIMILE

Dear Senator Fahrenkamp:

RE: Hearing on HB #9, "An Act making a special appropriation to the Office of the Governor to promote support for oil and gas development in the Arctic National Wildlife Refuge; and providing for an effective date."

The Alaska Coalition for American Energy Security would like to enter its comments into the hearing record for the above referenced bill.

The Alaska Coalition for American Energy Security encourages the legislature to support funding for the effective management and monitoring of the Arctic National Wildlife Refuge.

Sincerely,

Betty Hedstrand
Coordinator

bh

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SENATE COMMITTEE REPORT

FURTHER

RES

3/14/89

DATE TURNED INTO OFFICE 4.04.89

Mr. President:

C&RA

Committee considered

CSHB 30 (C&RA)

membership on the Recreation Rivers Advisory Board; efd

and recommended

- replace with _____ CS _____) same title
- or adopt _____ CS _____) new title
- attached amendment(s) and technical title change (HB only)
- _____ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

FISCAL NOTE(S) zero fiscal impact appropriation no FN
 new updated previous
 same as previous fiscal note(s) published 2-10-89

MEMBERS SIGNING DO PASS

OTHER RECOMMENDATIONS

Mike Samuels
Al Adams
Pat Faucher
1 rue Leaver

Al Adams - Do Pass

Chairman signature and recommendation

Committee Backup attached

**STATE OF ALASKA
1989 LEGISLATIVE SESSION**

BILL VERSION: CSHB 30 (C&RA)

PUBLISH DATE: HOUSE 2/10/89

FISCAL NOTE

REQUEST:

Revision Date: 30-Jan-89 Agency Affected: Natural Resources
 Title: An Act relating to membership on BRU: Land & water Management
the Recreation River Advisory Board
 Sponsor: Larson Components: _____
 Requestor: Community & Regional Affairs

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
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REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0					

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Larry Ostrovsky Phone: 465-2400
 Division: Commissioners Office Date: 30-Jan-89

Approved by Commissioner: Lennie Gorsuch Date: 30-Jan-89
 Agency: Department of Natural Resources

- Distribution (by preparer) :
- Legislative Finance
 - Legislative Sponsor
 - Requestor
 - Office of Management and Budget
 - Impacted Agency(ies)

STATE OF ALASKA
1989 LEGISLATIVE SESSION

BILL VERSION: HB 30
PUBLISH DATE: _____

FISCAL NOTE

REQUEST:

Revision Date: 30-Jan-89
Title: An Act relating to membership on
the Recreation River Advisory Board
Sponsor: Larson
Requestor: Community & Regional Affairs

Agency Affected: Natural Resources
BRU: Land & water Management
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND&STRUCTURES						
GRANTS,CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0					

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

Prepared by: Larry Ostrovsky Phone: 465-2400
Division: Commissioners Office Date: 30-Jan-89

Approved by Commissioner: Lennie Gorsuch Date: 30-Jan-89
Agency: Department of Natural Resources

Distribution (by preparer) :
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

STEVE COWPER, GOVERNOR

400 WILLOUGHBY AVE.
JUNEAU, ALASKA 99801-1796
PHONE: (907) 465-2400

January 31, 1989

The Honorable Eileen MacLean
Chair, House Community and Regional
Affairs Committee
P.O. Box V
Juneau, AK 99811

Dear Representative MacLean:

Subject: HB 30, An Act relating to membership on the Recreation Rivers Advisory Board.

Background: The Governor appointed the original eleven member board. Six of these representatives are from Anchorage, three from the borough, and one from Glennallen. One representative from Kenai recently resigned because of time constraints. The Governor's Office is in the process of appointing a new representative who may be a borough resident. The Mat-Su Borough mayor, assemblymen, and some borough residents are concerned that there is inadequate borough representation on the advisory board.

Position: The Department of Natural Resources supports public participation in our planning process, and this bill would allow more people to participate in the process. A broad spectrum of interests are currently represented on this board. All parties should be involved as early as possible. Public comments from the first round of public meetings will be reviewed over the next few weeks. Issues will be identified during early February, and working groups will begin work on the resource assessment beginning in late February. All advisory board members should be involved in this part of the process. As required by law, the plan must be completed for review by the Legislature by December 1990.

Currently, government agencies are represented on the planning team, and interest groups on the advisory board. The planning team is the decision-making body, and the borough has a seat on this team. Some of the meetings will be held jointly with the planning team and the advisory board. If assembly members are added to the planning team, they will be the sole organization represented on both bodies. The Department of Natural Resources

Representative MacLean

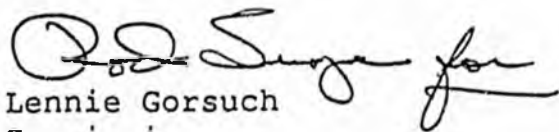
- 2 -

January 31, 1989

will work closely with the advisory board whatever the final configuration may be and will cooperate with the borough to coordinate state and borough policies for the river corridors.

We look forward to working with you and the members of the committee on this legislation.

Sincerely,

A handwritten signature in cursive script, appearing to read "Lennie Gorsuch for".

Lennie Gorsuch
Commissioner

cc: Committee Members
Bill Sponsors
Bob Evans
Denby Lloyd
Gary Gustafson

Alaska State Legislature



Rep. Ronald L. Larson
CO-CHAIRMAN
(907) 465-3727

Rep. Lyman Hoffman
CO-CHAIRMAN
(907) 465-3706

INTERIM ADDRESS
P.O. Box 53
Palmer, Alaska 99645
(907) 745-3826

INTERIM ADDRESS
P.O. Box 886
Bethel, Alaska 99559
(907) 543-3541

House of Representatives

Committee on Finance
P.O. Box V
Juneau, Alaska 99811

MEMORANDUM

TO: Senator Bettye Fahrenkamp, Chairman
Senate Resources Committee

FROM: Representative Ronald L. Larson *R.L.*

DATE: April 5, 1989

RE: CSHB 30 (C&RA)

Recently referred to your committee was CSHB 30 (C&RA), an Act relating to membership on the Recreation Rivers Advisory Board.

At this time, I would like to respectfully request your consideration for scheduling a hearing on this bill at your earliest convenience. CSHB 30 (C&RA) is of particular interest for District 16 due to the fact that the entire Recreational Rivers system is located within the Matanuska-Susitna Borough.

If you have any questions or comments, please feel free to get in touch with myself, or John Bitney of my staff at 465-3727. We would appreciate any opportunity to discuss this with you.

Thank you for your time and efforts.

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

STEVE COWPER, GOVERNOR

400 WILLOUGHBY AVE.
JUNEAU, ALASKA 99801-1796
PHONE: (907) 465-2400

January 31, 1989

HB 30

The Honorable Eileen MacLean
Chair, House Community and Regional
Affairs Committee
P.O. Box V
Juneau, AK 99811

Dear Representative MacLean:

Subject: HB 30, An Act relating to membership on the Recreation Rivers Advisory Board.

Background: The Governor appointed the original eleven member board. Six of these representatives are from Anchorage, three from the borough, and one from Glennallen. One representative from Kenai recently resigned because of time constraints. The Governor's Office is in the process of appointing a new representative who may be a borough resident. The Mat-Su Borough mayor, assemblymen, and some borough residents are concerned that there is inadequate borough representation on the advisory board.

Position: The Department of Natural Resources supports public participation in our planning process, and this bill would allow more people to participate in the process. A broad spectrum of interests are currently represented on this board. All parties should be involved as early as possible. Public comments from the first round of public meetings will be reviewed over the next few weeks. Issues will be identified during early February, and working groups will begin work on the resource assessment beginning in late February. All advisory board members should be involved in this part of the process. As required by law, the plan must be completed for review by the Legislature by December 1990.

Currently, government agencies are represented on the planning team, and interest groups on the advisory board. The planning team is the decision-making body, and the borough has a seat on this team. Some of the meetings will be held jointly with the planning team and the advisory board. If assembly members are added to the planning team, they will be the sole organization represented on both bodies. The Department of Natural Resources

Representative MacLean

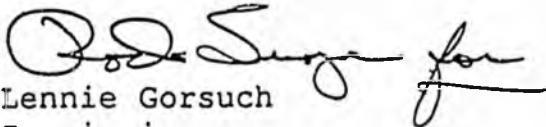
- 2 -

January 31, 1989

will work closely with the advisory board whatever the final configuration may be and will cooperate with the borough to coordinate state and borough policies for the river corridors.

We look forward to working with you and the members of the committee on this legislation.

Sincerely,

A handwritten signature in cursive script, appearing to read "Lennie Gorsuch for".

Lennie Gorsuch
Commissioner

cc: Committee Members
Bill Sponşors
Bob Evans
Denby Lloyd
Gary Gustafson

Alaska State Legislature



Rep. Ronald L. Larson
CO-CHAIRMAN
(907) 465-3727

INTERIM ADDRESS
P.O. Box 53
Palmer, Alaska 99645
(907) 745-3828

Rep. Lyman Hoffman
CO-CHAIRMAN
(907) 455-3706

INTERIM ADDRESS
P.O. Box 888
Bethel, Alaska 99559
(907) 543-3541

House of Representatives

Committee on Finance

P.O. Box V

Juneau, Alaska 99811

TO: Senate Community & Regional Affairs Committee

FROM: Ronald L. Larson *RL for RL*

DATE: March 28, 1989

RE: CSHB 30 (C&RA)

Recently referred to your committee for consideration is CSHB 30 (C&RA), an Act relating to the membership of the Recreational Rivers Advisory Board. Please allow me this opportunity to share some of my thoughts on this bill.

The Recreation Rivers system was created during the Fifteenth Legislature. In short, six management units within the Matanuska-Susitna Borough were given a new classification of "recreational rivers". An eleven member advisory board was established to gather public input, and to draft a management plan for the Department of Natural Resources.

Of the eleven individuals initially appointed, three members were residents of the Mat-Su Borough, non of which represented local government concerns, or the Mat-Su Borough's overall planning process. Judging from the many comments received during the interim, Mat-Su residents have concerns with their degree of representation on the board, along with coordination between the advisory board and local governments.

Under the new version drafted in the House Community & Regional Affairs Committee, the governor would appoint the mayor of Mat-Su Borough (or the mayor's designee), and a member of the Borough Planning Commission. Within the original provisions of HB 30, these positions would have been designated and appointed by the mayor of the Mat-Su Borough.

In conclusion, CSHB 30 (C&RA) is an effort to provide local representation and coordination to the Recreation Rivers Advisory Board.

(1) the Department of Fish and Game, the Board of Fisheries, the Board of Game, or the Guide Licensing and Control Board under AS 08.54, AS 16, or AS 41.99.010;

(2) the Department of Environmental Conservation under AS 46.03; or

(3) state agencies and municipalities under AS 44.19.145(a)(11) and AS 46.40.100.

(e) The commissioner may not restrict the use of weapons, including firearms, within a recreation river and a recreation river corridor except in sites of high public use such as picnic areas, boat ramps, camping grounds, and parking areas when the commissioner determines that the use of weapons constitutes a threat to public safety. Except as provided in this subsection, the commissioner may not restrict fishing, hunting, or trapping within a recreation river and its recreation river corridor.

(f) The authority of the commissioner under AS 41.23.400 — 41.23.510 ceases where the land and water established as a recreation river under AS 41.23.400 — 41.23.510 meets land and water that is not established as a recreation river. (§ 2 ch 122 SLA 1988)

Revisor's notes. — Enacted as AS 41.23.220. Renumbered in 1988.

Sec. 41.23.430. Advisory board. (a) An eleven-member Recreation Rivers Advisory Board is established and shall be appointed by the governor. Board members serve without compensation and are not entitled to per diem and travel expenses authorized by law for boards and commissions under AS 39.20.180. The governor shall appoint members representing the following user groups:

- (1) commercial fishing;
- (2) sport fishing;
- (3) sport hunting;
- (4) conservation;
- (5) subsistence;
- (6) forest products;
- (7) mining;
- (8) powerboat users;
- (9) recreationally-oriented commercial users;
- (10) other recreational users; and
- (11) private property owners within the recreation river corridor.

(b) The commissioner shall consult with the advisory board in preparing, adopting, and revising the recreation river management plan and regulations affecting use and management of the recreation rivers. (§ 2 ch 122 SLA 1988)

Revisor's
41.23.230.

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MATANUSKA-SUSITNA BOROUGH
RESOLUTION SERIAL NO. 88-249

A RESOLUTION OF THE ASSEMBLY OF THE MATANUSKA-SUSITNA BOROUGH REQUESTING ALTERATIONS IN THE MEMBERSHIP OF THE SUSITNA BASIN RECREATION RIVERS MANAGEMENT PLAN ADVISORY BOARD

WHEREAS, the State of Alaska is developing a management plan for certain rivers designated recreational rivers in the Susitna Area Plan; and

WHEREAS, the Governor has appointed an advisory board to assist in the development of the management plan; and

WHEREAS, a majority of the membership of that advisory board are not residents of the Matanuska-Susitna Borough; and

WHEREAS, each of the subject rivers lies wholly within the boundaries of the Matanuska-Susitna Borough; and

WHEREAS, the effects of management recommendations resulting from the plan will be most directly felt by residents and land owners within the Borough; and

WHEREAS, the economy and environment of the Matanuska-Susitna Borough will bear the brunt of impacts of the plan; and

WHEREAS, residents of the area would be most knowledgeable of the area and most acquainted with issues related to planning in the area;

NOW THEREFORE BE IT RESOLVED that the Assembly of the Matanuska-Susitna Borough requests that the Governor of the State of Alaska restructure the membership of the Susitna

Basin Recreation Rivers Management Plan Advisory Board so that a majority of the members are residents of the Matanuska-Susitna Borough.

BE IT FURTHER RESOLVED that the Assembly requests that some representation on the committee be given to residents of the upper Susitna River drainage area.

PASSED AND APPROVED by the Assembly of the Matanuska-Susitna Borough this 20 day of December, 1988.

Dorothy A. Jones
Dorothy A. Jones, Mayor

ATTEST:

Linda Dahl
Linda Dahl, Borough Clerk

(SEAL)

RS/pwg1040

Recd: 88-249
AM: 88-590

Recd: 88-249
AM: 88-590

Valley officials criticize makeup of river board

By CHARLES P. WOHLFORTH
Daily News reporter

PALMER — A board appointed by the governor to decide how the Sustina Valley's recreational rivers will be used is under fire from Mat-Su officials for not representing the Valley.

Only three of eleven members of the board have Valley addresses.

The Mat-Su Borough Assembly passed a resolution Tuesday calling for the board to be restructured so that the majority of members are Valley residents.

Wednesday, Rep. Ron Larson, D-Palmer, released a bill he will file to add two members to the board who would be appointed by the borough mayor.

Gov. Steve Cowper could not be reached for comment Wednesday. Terence O'Malley, a spokesman, said Cowper would take the matter under advisement.

The assembly's resolution passed unanimously.

Larson's bill would add two members to the board to represent the borough government, from the assembly or the planning commission. The mayor would choose them, and could be a member.

"My intent is not to infringe of the governor's power to appoint, but to provide more representation from the borough on this important committee," Larson said.

The board already has begun holding hearings on a management plan for the Sustina River.



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Man pleads no contest to killing brother

The Associated Press

JUNEAU — A Juneau man pleaded no contest to second-degree murder Monday for the fatal shooting of his older brother following a drinking party at the home they shared Dec. 10.

Brent A. Brockway, 20, agreed to enter the plea to the reduced charge, but there was no agreement concerning a sentence, said Margot Knuth, an assistant district attorney. No sentencing date was set.

Brockway originally was charged with first-degree murder shortly after the slaying of Kevin Brockway, 24. Knuth said the shooting resulted in part from Kevin's attacks on Brent.

Kevin struck Brent in the face at least twice during the party and Brent went into his bedroom. After the party was over and Kevin went to bed,

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RECREATIONAL RIVERS ADVISORY

MEMBER		APPT	REAPT	REAPT	TERM
Allen Bingham		88/11/07	0/00/00	0/00/00	89/06/09
301 West Northern Lights, #601					
Anchorage 99503					
Mining					
Ray Craig		88/11/07	0/00/00	0/00/00	90/06/09
Box 154					
Glennallen 99588					
Subsistence					
Carl L Dixon		88/11/07	0/00/00	0/00/00	91/06/09
Riversong Lodge					
Skwentna 99667					
Private Property Owner					
H. Clifton Eames		88/11/07	0/00/00	0/00/00	91/06/09
700 "H" Street, No. 4					
Anchorage 99501					
Conservation					
Charles Heath		88/11/07	0/00/00	0/00/00	93/06/09
425 Klouda					
Wasilla 99687					
Rec-oriented/comm.users					
Noel H Kopperud		88/11/07	0/00/00	0/00/00	93/06/09
351 West Swanson Ave., Suite 3					
Wasilla 99687					
Other Recreational					
David W Law		88/11/07	0/00/00	0/00/00	92/06/09
300 East Fireweed Lane					
Anchorage 99503					
Sportfishing					
Ron McAlpin		88/11/07	0/00/00	0/00/00	90/06/09
8341 East 11th Court					
Anchorage 99504					
Sporthunting					
Donald E Sherwood		88/11/07	0/00/00	0/00/00	89/06/09
1640 Brink Avenue					
Anchorage 99504					
Powerboat Users					

LECREATIONAL RIVERS ADVISORY

MEMBER	APPT	REAPT	REAPT	TERM
Drew Sparlin 37010 Cannery Road Kenai 99611 Commercial Fishing	88/11/07	0/00/00	0/00/00	92/06/09
Richard W Tindall 6821 Sherwood Avenue Anchorage 99504 Forest Products	88/11/07	0/00/00	0/00/00	89/06/09

H B

62

	Jrn-Date	Jrn-Page	Action
1	01/09/89	40	(H) READ THE FIRST TIME - REFERRAL(S)
2	01/09/89	40	(H) RESOURCES
3	01/09/89	40	(H) ZERO FISCAL NOTE (FISH & GAME) 1/9/89
4	01/09/89	40	(H) GOVERNOR'S TRANSMITTAL LETTER
5	01/25/89	167	(H) RES RPT 5DP 3NR
6	01/25/89	167	(H) PREVIOUS ZERO FN (FISH & GAME) 1/9/89
7	01/27/89		(H) RULES TO CALENDAR 1/27/89
8	01/27/89	191	(H) READ THE SECOND TIME
9	01/27/89	191	(H) AMENDMENT NO 1 BY ELLIS
10	01/27/89	192	(H) AM 1 TO AM 1 ADOPTED UNAN CONSENT
11	01/27/89	192	(H) AM NO 1 ADOPTED UNAN CONSENT
12	01/27/89	192	(H) ...CHANGES TITLE IN BILL
13	01/27/89	192	(H) AMENDMENT NO 2 BY SHULTZ
14	01/27/89	193	(H) AM NO 2 FAILED Y16 N21 X3
15	01/27/89	193	(H) ADVANCED TO THIRD READING UNAN CONSENT
16	01/27/89	193	(H) READ THE THIRD TIME HB 62 AM
17	01/27/89	193	(H) PASSED Y36 N1 X3
18	01/27/89	195	(H) TRANSMITTED TO (S)

Selection=>

PF1	PF2	PF3	PF4	PF5	PF6	PF7	PF8	PF9	PF10	PF11	PF12
HELP		EXIT	MENU	TEXT	PRINT	BWD	FWD	CMT/JRNL	FIRST	LAST	QUIT

HB 62

	Jrn-Date	Jrn-Page	Action
1	01/30/89	238	(S) READ THE FIRST TIME - REFERRAL(S)
2	01/30/89	238	(S) RESOURCES
3	02/27/89	535	(S) RES RPT 5DP
4	02/27/89	535	(S) PREVIOUS HOUSE ZERO FISCAL NOTE 1/9
5	03/02/89		(S) RULES TO CALENDAR

Selection=>

PF1	PF2	PF3	PF4	PF5	PF6	PF7	PF8	PF9	PF10	PF11	PF12
HELP		EXIT	MENU	TEXT	PRINT	BWD	FWD	CMT/JRNL	FIRST	LAST	QUIT

The question being: "Shall HB 62am pass the House?" The roll was taken with the following result:

HB62AM

Yeas: 36 Boucher, Boyer, Brown, Cato,
Collins, Cotten, Davidson,
Davis, C., Davis, M., Donley,
Ellis, Foster, Goll, Gruenberg,
Grussendorf, Hanley, Hoffman,
Hudson, Jacko, Koponen, Larson,
Leman, Maclean, Martin, Menard,
Miller, Navarre, Pettyjohn,
Phillips, Sharp, Shultz,
Spohnholz, Swackhammer, Taylor,
Ulmer, Wallis

Nays: 1 Furnace
Excused: 3 Barnes, Rieger, Zawacki
Absent: 0

And so, HB 62am passed the House and was referred to the Chief Clerk for engrossment.

STEVE COWPER
GOVERNOR



CC
HB62

STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

January 9, 1989

The Honorable Sam Cotten
Speaker of the House
Alaska State Legislature
P.O. Box V
Juneau, AK 99811

Dear Representative Cotten:

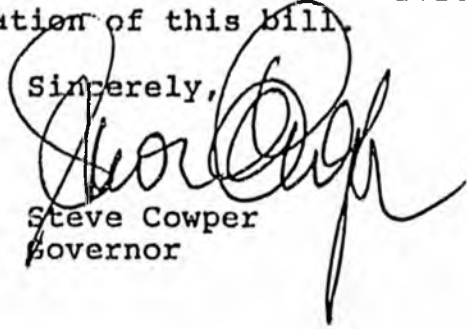
Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill that authorizes the Board of Game to establish, by regulations, special means and methods of hunting by disabled or medically handicapped persons if the regulations are consistent with conservation and development goals. The bill is similar to one enacted by the legislature in 1988 which gave the Board of Fisheries the authority to establish, for individuals over 60 years old, special seasons and areas in sport, personal use, and subsistence fisheries. Chapter 93, SLA 1988; CSSSHB 346(Res).

This bill incorporates the disabled/handicapped standard and proof requirements contained in AS 28.10.181(d), which provides for parking stickers for handicapped persons. The Department of Fish and Game would issue a certification, at no cost, to those individuals who meet that standard and submit the required proof. The bill will allow the Board of Game to determine, in particular hunts, if it is appropriate to allow individuals who are at least 70 percent disabled or medically handicapped to use certain methods prohibited to the general hunting population. For example, it would allow the Board of Game to permit deer hunting from boats in Southeast Alaska by disabled or medically handicapped individuals, although that practice is prohibited in general.

The Department of Fish and Game does not anticipate that use of this authority by the Board of Game would result in any conservation or allocation consequences. Rather, it would simply allow the board to let a small group of people who would otherwise be unable to hunt to use a wider range of methods that could not be authorized for the general public without causing conservation or allocation effects.

In light of the significant benefit this bill would be to disabled and handicapped persons, and the lack of any detrimental consequence to other hunters or the resource, I urge your favorable consideration of this bill.

Sincerely,

A handwritten signature in black ink, appearing to read "Steve Cowper", written in a cursive style. The signature is positioned above the typed name and title.

Steve Cowper
Governor



STATE OF ALASKA
OFFICE OF THE GOVERNOR

BILL ANALYSIS

DEPARTMENT Fish and Game	DIVISION Wildlife Conservation	BILL NUMBER HB 62	SPONSOR House Rules
SHORT TITLE OF BILL An act relating to hunting by disabled or medically handicapped persons.			
DEPARTMENT POSITION Support			
PREPARED BY Donald E. McKnight	DATE 1/23/89	COMMISSIONER'S SIGNATURE <i>[Signature]</i>	DATE 1/24/89

SUMMARY

OTHER AGENCIES AFFECTED BY BILL Department of Public Safety	CONSTITUENT GROUPS AFFECTED BY BILL Handicapped citizens
ORGANIZATIONAL SUPPORT FOR BILL None known	ORGANIZATIONAL OPPOSITION TO BILL None known

FISCAL IMPACT: NONE FISCAL NOTE ATTACHED

BACKGROUND/LEGISLATIVE INTENT

Proportionately more Alaskans than residents of other states participate in hunting and trapping. These activities are an important aspect of "the Alaska lifestyle," providing much recreation while at the same time yielding products that are an important element in our diets. In addition to being important recreational and/or subsistence related activities, participation in hunting or trapping has important social ramifications. Regulatory constraints on allowable methods and means for hunting or trapping imposed upon the general public presently preclude effective hunting or trapping by our disabled or

ANALYSIS OF BILL/PROGRAM EFFECTS

The Alaska Legislature has granted the Board of Game the regulatory authority to manage Alaska's wildlife resources on the sustained yield principle for the maximum benefit of the people of this state. Currently, however, this authority does not permit the Game Board to establish regulations which would single out a particular group of citizens for special regulatory treatment. Passage of HB 62 specifically allows the Board of Game to adopt regulations governing methods and means of hunting and trapping which would allow disabled or medically handicapped persons to hunt or trap on virtually an equal footing with citizens without handicaps of this nature. Passage of HB 62 does not mandate passage of these regulations, but it certainly would indicate an intent by the Legislature that such regulations be adopted.

AMENDMENTS PROPOSED

PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS OR ANALYSIS.

BILL ANALYSIS

HB 62

Page 2 of 2

BACKGROUND/LEGISLATIVE INTENT

medically handicapped citizens. Passage of HB 62 would authorize the Board of Game to establish regulations on methods and means for the handicapped which would enable these citizens to participate in hunting and trapping to a greater extent than provided for by existing regulations.

STATE OF ALASKA
1989 LEGISLATIVE SESSION

BILL VERSION: HB 62
PUBLISH DATE: HOUSE 1/9/89

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: Authorizing Board of Game to
adopt special methods and means of
Sponsor: Rules Committee
Requestor: Governor

Agency Affected: Fish and Game
BRU: hunting by disabled persons.
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Beth Stewart
Division: Boards

Phone: 465-4110
Date: 11/1/88

Approved by Commissioner: Donnell
Agency: Fish and Game

Date: 11.4.88

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

The question being: "Shall HB 62am pass the House?" The roll was taken with the following result:

HB62AM

Yeas: 36 Boucher, Boyer, Brown, Cato,
Collins, Cotten, Davidson,
Davis, C., Davis, M., Donley,
Ellis, Foster, Goll, Gruenberg,
Grussendorf, Hanley, Hoffman,
Hudson, Jacko, Koponen, Larson,
Leman, Maclean, Martin, Menard,
Miller, Navarre, Pettyjohn,
Phillips, Sharp, Shultz,
Spohnholz, Swackhammer, Taylor,
Ulmer, Wallis

Nays: 1 Furnace
Excused: 3 Barnes, Rieger, Zawacki
Absent: 0

And so, HB 62am passed the House and was referred to the Chief Clerk for engrossment.

HB

78

SENATE COMMITTEE REPORT

DATE: 3/13/90

FURTHER: Finance

DATE TURNED INTO OFFICE: 3-28-90

Resources Committee considered CSHB 78 (FINANCE)

"An Act establishing the Caribou Creek Recreational Mining Area."

and recommended:

- replace with _____ CS _____ same title
- or adopt _____ CS _____ new title
- attached amendment(s) technical title change (HB only)
- _____ letter of intent adopted

do pass

do not pass

no recommendation

individual recommendations

further referral to _____

ATTACHES NEW FISCAL NOTE(S):

- fiscal note(s) _____ Dept/Date: _____
- _____
- _____

zero fiscal note(s) _____

appropriation-no fiscal note

APPROVES PREVIOUS:

- fiscal note(s) DNR Dept/Date: _____
- _____
- _____

zero fiscal note(s) F+G

Governor's bill w/fiscal note

SIGNING DO PASS:

[Signature]
[Signature]

OTHER RECOMMENDATIONS:

[Signature] Do Not Pass

[Signature]
 Chair: Signature and Recommendation

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: An Act establishing the Caribou
Creek Recreational Mining Area.
Sponsor: Larson and Menard
Requestor: _____

Agency Affected: Dept. of Fish and Game
BRU: Habitat
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
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FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: House Finance Committee Phone: 465-3727
Division: Co-Chairman Ron Larson Date: 3/01/90
Approved by Commissioner: Co-Chairman Lyman Hoffman Date: 3/01/90
Agency: _____

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

FISCAL NOTE

REQUEST:

Revision Date: _____
 Title: An Act establishing the Caribou Creek Recreational Mining Area
 Sponsor: Larson and Menard
 Requestor: House Finance
 Agency Affected: Natural Resources
 BRU: Land and Water
 Components: Land & Water

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	53.2	5.5	5.5	5.5	5.5	5.5
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	53.2	5.5	5.5	5.5	5.5	5.5
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	53.2	5.5	5.5	5.5	5.5	5.5
FEDERAL FUNDS						
OTHER						
TOTAL	53.2	5.5	5.5	5.5	5.5	5.5

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: House Finance Committee Phone: 465-3757
 Division: Co-Chairman Ron Larson Date: 3/01/90

Approved by Co-Chairman Lyman Hoffman Date: 3/01/90
 Agency: [Signature]

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)



STATE OF ALASKA
OFFICE OF THE GOVERNOR

BILL ANALYSIS

DEPARTMENT Fish and Game	DIVISION Habitat	BILL NUMBER CS HB 78	SPONSOR Reps. Larson and Nenard
SHORT TITLE OF BILL Caribou Creek Recreational Mining Area			
DEPARTMENT POSITION Support			
PREPARED BY Frank Rue	DATE 1-12-90	COMMISSIONER'S SIGNATURE <i>[Signature]</i>	DATE 1/22/90

SUMMARY

OTHER AGENCIES AFFECTED BY BILL Dept. of Natural Resources Dept. of Environmental Conservation	CONSTITUENT GROUP(S) AFFECTED BY BILL Commercial and Sport Fishermen
ORGANIZATIONAL SUPPORT FOR BILL	ORGANIZATIONAL OPPOSITION TO BILL Unknown

FISCAL IMPACT: NONE FISCAL NOTE ATTACHED

BACKGROUND/LEGISLATIVE INTENT
The Caribou Creek Recreational Mining Area is proposed to designate an area for recreational placer mining for the public.

ANALYSIS OF BILL/PROGRAM EFFECTS
The bill would establish the Caribou Creek Recreational Mining Area on the lower reach of Caribou Creek and a portion of the Matanuska River. These streams have been specified as being important for the spawning, rearing or migration of anadromous fisheries by the commissioner of the ADF&G pursuant to AS 16.05.870(a). The proposed legislation requires that the commissioner of ADNR adopt a management plan and regulations for the management, use and development of the recreational mining area in consultation with the ADF&G. The plan and regulations may address methods of mining permitted, the types of mining equipment that may be used, the protection of habitat, and other restrictions consistent with the purposes stated in AS 41.23.600. The bill further recognizes that the commissioner of the ADF&G is responsible for the management of fish and game within the proposed area and that the commissioner may require seasonal restrictions on operations within the area to maintain fishery resources. The ADF&G has worked with the sponsors on

AMENDMENTS PROPOSED
We recommend the following revisions to the language of the bill.
Page 1, line 26: "The management plan, including any revisions, and..."
Page 1, line 29: "The management plan and regulations MAY shall address, but not be limited to..."
Page 2, line 8: reference to AS 42.23.600 should be changed to AS 41.23.600.

PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS OR ANALYSIS.

Analysis of Bill/Program Effects Cont'd

Location-specific land management plan will require the expenses identified below.

To the extent that DNR's schedule for developing areawide and location-specific land management plans requires that a plan for the Caribou Creek Recreational Mining Area be forestalled, the need for the planning portion of our fiscal note will be delayed commensurately.

Attachment Bill Analysis CS HB 78

FY 91

Personnel

Habitat Biologist	(18c)	3 mo.	4.5/mo.	13.5
Clerk Typist	(8a)	1 mo.	2.3/mo.	<u>2.3</u>
				15.8

Travel

Staff Travel to Caribou Creek				1.0
-------------------------------	--	--	--	-----

Contractual

Telephone		75/mo. x 3 mo.		0.2
Charter for Fish Surveys				1.0

Supplies

				<u>0.1</u>
		TOTAL		18.1

FY 92-Monitoring Fish Returns and Placer Mining

Personnel

Habitat Biologist	(18c)	1mo.	4.5	4.5
-------------------	-------	------	-----	-----

Travel

Staff Travel to Caribou Creek				1.0
-------------------------------	--	--	--	-----

Contractual

Telephone and Photocopy				.2
Charter for Fish Surveys				1.0

Supplies

				<u>0.1</u>
		TOTAL		6.8

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

STEVE COWPER, GOVERNOR

400 WILLOUGHBY AVE.
JUNEAU, ALASKA 99801-1796
PHONE: (907) 465-2400

January 23, 1988

The Honorable Curt Menard
The Honorable Cliff Davidson
Co-Chairs, House Resources Committee
P.O. Box V
Juneau, AK 99811

Dear Representatives Menard and Davidson:

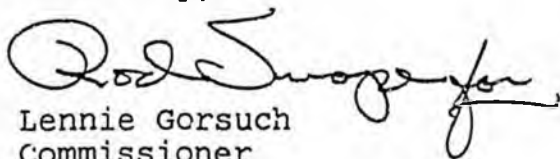
Subject: HB 78, An act establishing the Caribou Creek
Recreational Mining Area.

Background: A recreational mining area will provide a location for recreational gold panners and suction dredges to mine as a recreation activity rather than as a commercial operation. Creation of this type of area would meet a public need. Each summer, the Mining Information Offices receive numerous inquiries about locations for such activities.

Position: The department supports the concept of recreational mining areas. However, the land ownership pattern in this particular area is very complex, and there are federal and state mining claims which would complicate the operation of recreation mining activities.

We look forward to working with the sponsor on this or an equally or more suitable site.

Sincerely,


Lennie Gorsuch
Commissioner

cc: Committee Members
Bill Sponsors
Bob Evans
Denby Lloyd
Gary Gustafson
Jerry Gallagher
Neil Johannsen

MATANUSKA-SUSITNA BOROUGH

Resolution No. 89-065 *Am*

A RESOLUTION OF THE ASSEMBLY OF THE MATANUSKA-SUSITNA
BOROUGH, SUPPORTING RECREATIONAL MINING IN THE CARIBOU CREEK
MINING AREA

WHEREAS, the Matanuska-Susitna Borough, encompassing approximately 23,000 square miles, is one of the largest Boroughs in the state of Alaska; and

WHEREAS, the Matanuska-Susitna Borough consists of suburban, urban and rural areas and is presently experiencing one of the highest rates of unemployment in the state of Alaska; and

WHEREAS, the Assembly of the Matanuska-Susitna Borough has taken an aggressive approach in the promotion of economic development and tourism in the Matanuska-Susitna Borough; and

WHEREAS, House Bill 78 proposes to establish the Caribou Creek Recreational Mining Area which will attract visitors and promote tourism in the state of Alaska and the Matanuska-Susitna Borough; and

WHEREAS, the proposed Caribou Creek Recreational Mining Area will include vacant and unappropriated State-owned land and waters within the NW1/4, SW1/4 of Section 28, the NE1/4, SW1/4 Section of 29, the SE1/4 of Section 32, and the NE1/4, NW1/4, SW1/4 of Section 33 Township 20 North, Range 10 East, Seward Meridian, Alaska.

WHEREAS, the proposed legislation may be improved with two revisions.

and PLQ 1613 4/1 958 (23 FR 2376)





BLM Mustang title

12-2-83

AA 6189 Easement Dead RCA 25 C/L (81 Stel 441-444) as to the following Sec 24 S1/2 SE1/4; Sec 25 NW1/4, N1/2 NE1/4; Sec 26 N1/2; Sec 27 N of Motonaska River; Sec 28 W1/2, NE1/4; Sec 29 S1/2; Sec 30 NW1/4, S1/2.

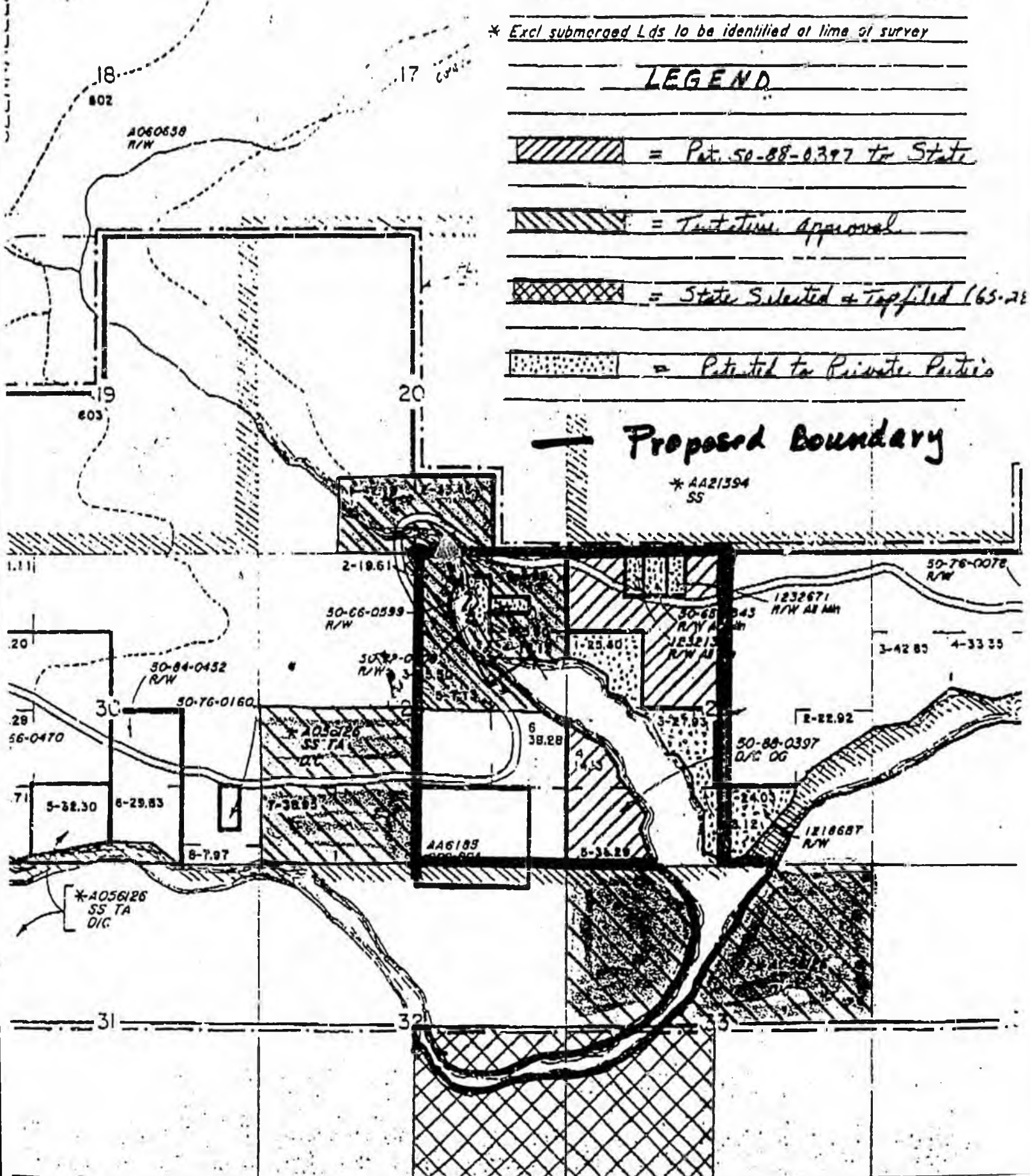
* Excl submerged Lds to be identified at time of survey

LEGEND

-  = Pat. 50-88-0397 to State
-  = Tentative approval
-  = State Selected & Topfiled 165-28
-  = Patented to Private Parties

Proposed Boundary

* 4421394 SS



GORDON MAYHEW

P.O. Box 39441
Phoenix, Arizona 85069
(602) 285-1627

January 27, 1990

Mines Information Office
3601 C Street
Anchorage, AK 99503

To Whom It May Concern:

Can you please send me information about mining for precious metals in your state. Not on a super-serious level, but just with a couple of pans, etc.

I need to know the laws, so we will not be in violation and locations that are free to the public for panning for recreational purposes.

If you might have some maps available on some good locations that we can go to, please send this information also.

Thankyou for your assistance.

Sincerely yours,



Gordon Mayhew

gm

DEPARTMENT OF
NATURAL RESOURCES

FEB 12 1990

COMMISSIONER'S OFFICE
JUNEAU

RECEIVED
DIVISION OF MINING

Stream: Caribou Creek, South Fork Matanuska River

Location: Eastern portion of the Matanuska Susitna Borough, Township 20N, Range 10E, Seward Meridian, Sec. 28, 32, 3.

Access Point: Glenn Highway, south side near Caribou Creek bridge.

Discussion: Caribou Creek flows southerly from the Talkeetna Mountains to its confluence with the South Fork of the Matanuska River on the south side of the Glenn Highway. Caribou Creek is one of several streams draining the western portion of the Nelchina Mining district. Caribou Creek from the Glenn Highway bridge northward into the Talkeetna Mountains is heavily staked with mining claims.

The section of stream proposed here lies south of the Glenn Highway bridge and is approximately a mile in length to its confluence with the South Fork of the Matanuska River. South of the confluence, approximately a mile and one-half of stream on the South Fork is also proposed.

Below the highway bridge, Caribou Creek forms a broad flood plain with numerous gravel bars. Large amounts of sediment is flushed through the canyon above the bridge during spring runoff replenishing the gravel bars each year. Gold is present in this drainage, although probably not in commercial quantity. Access would be off the south side of the Glenn Highway down a one lane gravel road along the east bank of Caribou Creek.

Land Status: This township is presently state selected.

The Anchorage Times

OUTDOOR

Recreational panning pays off in fun, gold

by Mark Skok
Times Writer

Pack a gold pan with your picnic lunch if you're heading out of Anchorage today — or anytime.

It provides an excuse to stop at some waysides you would otherwise cruise past. It's also a cheap way to become part of Alaska's heritage.

Gold can be found in many of the streams accessible by the state highway system, says a man who has prospected for 30 years in Alaska. The recreational panner won't get rich, or even pay for his inexpensive equipment. But he can hope to bring home a few of the glinting flecks that drew thousands to the north country during the past 80 years, says James Madonna, owner of Alaskan Pros-

pectors and Geologists, an Anchorage mining equipment shop.

Madonna has a simple answer for those who wonder where they should pan. "The entire state, with the exception of the North Slope, is considered the gold province of Alaska."

Finding color, or gold flecks, is as simple as pulling over at a wayside and panning the gravel, he said. If the wayside is near a stream where it boils out of the mountains, the likelihood of finding gold is relatively good. The water's force can carry the heavy metal only a certain distance. Where streams slow as they cross flatlands, gold is dropped.

Robert Hoekzema, a geologist with the U.S. Bureau of Mines, suggested panners hike upstream of highways to get away from roadway

gravel washed downstream. Gold would be deposited just downstream of rapids, where the water first begins to slow. Gravel bars are good places to look, as are the gravel deposits around boulders.

Many streams do not carry noticeable amounts of gold. But, say both Madonna and Hoekzema, any areas in mountainous terrain are worth a try.

The National Park Service announced last week that recreational panning is allowed in all national parks in Alaska. Gold claim owners at Crow Creek near Girdwood, and at the Hubbard Mining Museum near Cooper Landing on the Kenai Peninsula, provide the opportunity to pan proven gold ground for a price.

"Gold panning is open everywhere but on a man's claim," Madonna said. When leaving a roadside area to pan, be aware that claims might have been staked along it. Miners can be touchy about recreational panners. The gold they take isn't a problem. Vandalism of equipment, liability and interruption of professional mining operations are problems. If you're interested in panning on a staked claim, talk to the claim holder first.

Certain basic equipment is needed to find any flecks. Pans are either dark-colored plastic or steel. Madonna recommends 14- or 16-inch steel pans. "If you throw your spare tire on top of a plastic pan, it breaks."

The dark plastic often is popular with miners because bright gold shows up more readily in it. A shiny steel pan can be blued by baking it in the oven for an hour at 350 degrees.

The edges of the pan should be rippled to keep gold flecks from sliding out when the gravel is swished by over-exuberant miners.

Caribou Creek realignment

STA. 752+00
EL. 2005.0'
NO V.C.

1840 1860 1880 1900 1920
-6.48%

ING LANE

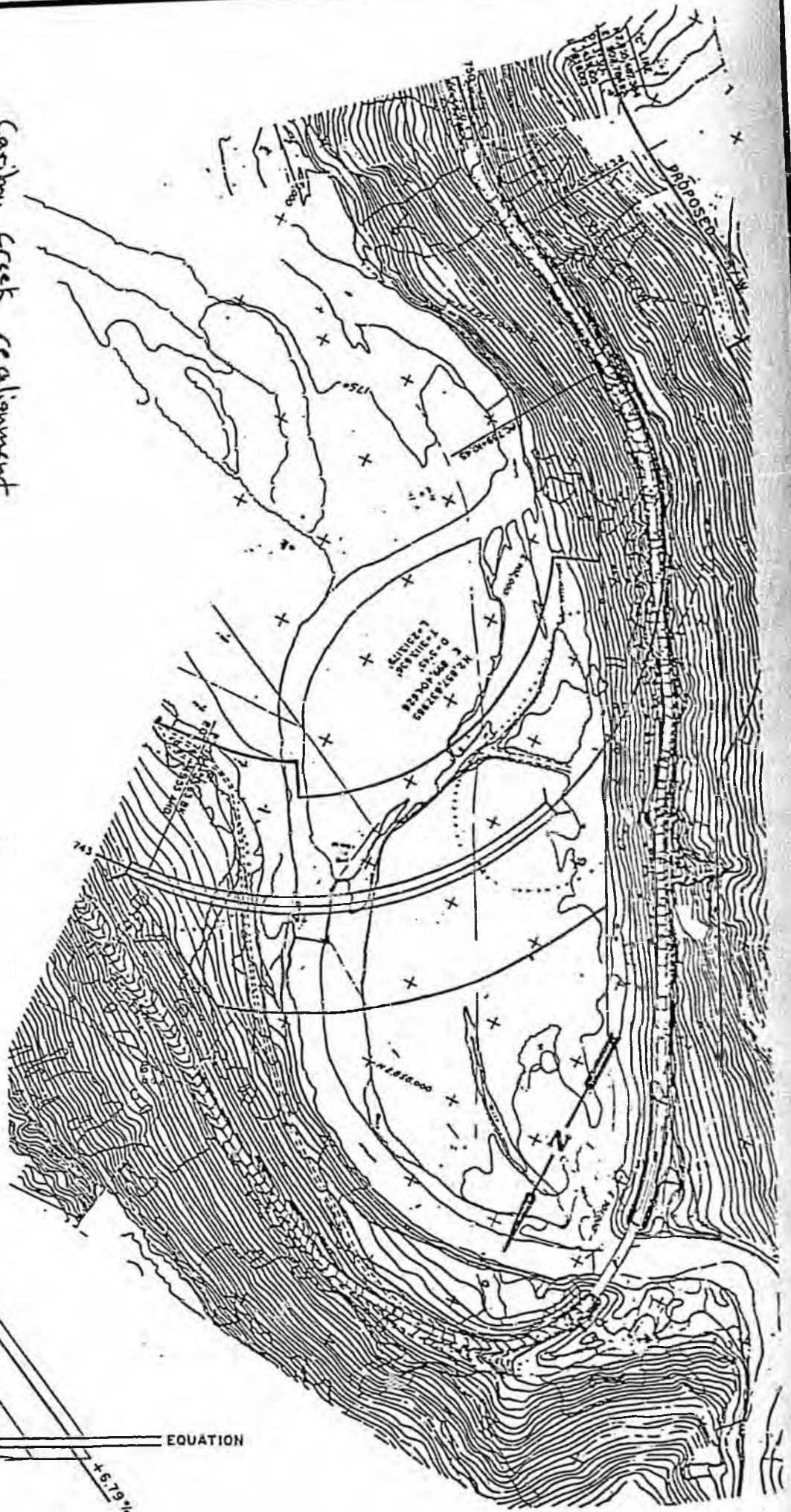
70+50
5.11'
C.

U CREEK

EQUATION

+6.79%

+6.79%



Alaska State Legislature



Rep. Ronald L. Larson
CO-CHAIRMAN
(907) 465-3727

INTERIM ADDRESS
P.O. Box 53
Palmer, Alaska 99645
(907) 745-3826

Rep. Lyman Hoffman
CO-CHAIRMAN
(907) 465-3708

INTERIM ADDRESS
P.O. Box 888
Bethel, Alaska 99550
(907) 543-3541

House of Representatives

Committee on Finance

P.O. Box V
Juneau, Alaska 99811

MEMORANDUM

March 14, 1990

TO: Senator Bettye Fahrenkamp, Chairman
Senate Resources Committee

FROM: Representative Ronald Larson, Co-chairman
House Finance Committee

SUBJECT: HB 78, an Act establishing Caribou Recreational Mining

I would like to take this opportunity to request your consideration for scheduling HB 78, an Act establishing the Caribou Creek Recreational Mining Area, for a hearing before the Senate Resources Committee.

HB 78 is an attempt on my part to help establish a tourist destination point where recreational mining can take place. Establishing such an area would give tourists a location where they can pan for gold or other minerals without having to research land title status or acquire state permits. The Caribou Creek area would allow for someone to recreational mine without worrying about being in violation of state laws or regulations.

If you have any questions regarding this piece of legislation, please don't hesitate to contact me. My staff person working on this bill is John Bitney, who can be reached at 3727.

Thank you for your time and consideration.



Official Business

Alaska State Legislature

SENATE

P.O. Box V
State Capitol
Juneau, Alaska 99811

STATEMENT ON HOUSE BILL 78

CARIBOU CREEK RECREATIONAL MINING AREA

House Bill 78 would establish a tourist destination point in the Caribou Creek area where tourists can pan for gold or other minerals without having to research land title status or go through procedures to acquire state permits. The state Division of Mining estimates they receive about 250 letters from out-of-state inquiring about opportunities and areas in Alaska available for small scale, recreational mining activities.

Caribou Creek is located at approximately mile 105 on the Glenn Highway -- about 65 miles from Palmer. The Recreational Mining Area consists of the drainage of Caribou Creek located between the Glenn Highway bridge and its confluence with the Matanuska River and up to 100 feet of the highwater mark on each side of the creek.

All other multiple-use activities in the area will be allowed to continue. The Department of Natural Resources will be responsible for the management of the land and the Department of Fish and Game will continue to manage the fish and wildlife resources. Seasonal restricts that may be necessary to protect fisheries habitat will be provided in a general permit to be issued by Fish and Game.

I urge passage of House Bill 78.



Senator Jay Kerttula

The Anchorage Times

OUTDOOR

Recreational panning pays off in fun, gold

by Mark Skok

Times Writer

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The edges of the pan should be rippled to keep gold flecks from sliding out when the gravel is swished by over-exuberant miners.

H B

106

FISCAL NOTE

REQUEST:

Revision Date: 03/08/89
 Title: "An Act relating to hazardous waste; and providing for an effective date."
 Agency Affected: Environmental Conservation
 BRU: Environmental Quality
 Sponsor: Brown, Davis, et al.
 Requestor: House Finance Committee
 Components: Environmental Quality

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL	0	0	0	0	0	0
CONTRACTUAL	0	75.0	75.0	75.0	75.0	75.0
SUPPLIES	0	0	0	0	0	0
EQUIPMENT	0	0	0	0	0	0
LAND & STRUCTURES	0	0	0	0	0	0
GRANTS, CLAIMS	0	0	0	0	0	0
MISCELLANEOUS	0	0	0	0	0	0
TOTAL OPERATING	0	75.0	75.0	75.0	75.0	75.0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	75.0	75.0	75.0	75.0	75.0
FEDERAL FUNDS	0	0	0	0	0	0
OTHER	0	0	0	0	0	0
TOTAL	0	75.0	75.0	75.0	75.0	75.0

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS : (Attach a separate page if necessary)

See attached page.

Prepared by: Rep. Ron Larson, Co-Chair/H. Finance Phone: 465-3727
Rep. Lyman Hoffman, Co-Chair/H. Finance Phone: 465-4453
 Division: _____ Date: 03/08/89
 Approved by Commissioner: *Lyman Hoffman* Date: _____
 Agency: _____

Distribution (by preparer):

Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

03/08/89

Revised Fiscal Note - CS HB 106 (Finance)

FISCAL NOTE ANALYSIS

The proposed legislation directs the DEC to establish a hazardous waste reduction and recycling program to coordinate, promote, and assist efforts to reduce the generation of hazardous waste in Alaska. In Alaska there are more than 300 facilities that have notified EPA as hazardous waste generators and there are several hundred more small businesses that could benefit from these services.

The bill directs the department, subject to available funds, to undertake several activities. These include: providing for technical assistance to businesses upon request; information and referral assistance; organizing workshops and seminars; development of a technical reference center and data base; development of curricula; and administration of a hazardous waste reduction and recycling matching grants program.

The fiscal note includes 75.0 in contractual funds. These funds would be used for non-regulatory, on-site technical assistance to businesses upon request (assumes approximately 8 to 10 on-site waste reduction audits at \$5,000 each plus administrative overhead); contractual services to provide waste reduction technical workshops and seminars; and acquisition of technical reference materials.

No new positions are authorized by the fiscal note.

Kay Brown

Alaska State Legislature
House of Representatives

TO: Senator Bettye Fahrenkamp, Chair
Senate Resources Committee

FROM: Representative Kay Brown

DATE: April 12, 1989

SUBJ: CS HB 106 (2nd Finance)(title amended)

*Separate
appropriation
in HB 107
H(Res)*

*neither program
depends on
one another*

*grants program
would be a
shell w/o
funding*

The purpose of this memorandum is to request that CS HB 106 (2nd Fin)(title amended) be scheduled for a hearing in the Senate Resources Committee.

CS HB 106 (2nd Finance)(title amended) would establish a non-regulatory, technical assistance and matching grants program to help hazardous waste generators reduce their generation of hazardous wastes. More than 30 states have established, or are in the process of establishing, a waste reduction program.

In contrast to conventional strategies that rely on regulation of hazardous waste after it has been generated, waste reduction efforts focus on the reduction and elimination of hazardous waste streams before they are created. Reducing or eliminating hazardous waste at the source offers the most effective response to the costs and liabilities associated with hazardous waste. In Alaska, small businesses that lack extensive resources have a particular need for information and technical assistance regarding opportunities to reduce the generation of hazardous waste. Enactment of CS HB 106 (2nd Fin)(title amended) would enable the Department of Environmental Conservation to help these businesses using independent contractors to provide the needed technical assistance.

As you may be aware, this non-regulatory, incentive-based legislation is supported by a broad spectrum of public and private interests including representatives of industry, small business, labor, local governments and conservationists. I appreciate your consideration of this request.

4/12/89

Rep. Kay Brown

INFORMATION REGARDING WASTE REDUCTION

CS HB 106 (2nd Finance)(title amended)

ATTACHMENTS:

1. Summary of the Legislation
2. 2nd CS HB 106 (2nd Finance)(title amended)
3. Sectional Analysis
4. Fiscal Note
5. Position Paper - Department of Environmental Conservation
6. Letters and statements in support of the legislation:

Tom Painter, CONOCO

Mayor Don Gilman - Kenai Peninsula Borough

Fairbanks North Star Borough Assembly

David Wigglesworth - Alaska Health Project

Glenn Akins - America North Inc.

Alaska Center for the Environment

Anchorage Health and Human Services Commission

Pat Smutz - Alaska State AFL/CIO

Dennis Steffy - UAA/Mining and Petroleum Training Service

Alaska Environmental Lobby

Dalee Sambo - Inuit Circumpolar Conference

Alaska Water Resources Board

Small Business Development Center of Alaska

7. Summary Report - Office of Technology Assessment (OTA)
8. Resolution - Pacific Northwest Hazardous Waste Advisory Council

4/12/89
Rep. Kay Brown

HAZARDOUS WASTE REDUCTION
CS HB 106 (2nd Finance)(title amended)

The Issue:

- several thousand pounds of hazardous waste is added to the environment for every person in the United States each year
- in Alaska there are several hundred sites where hazardous substances have been improperly disposed, including 40 contaminated public water supply systems and more sites are discovered each year
- reducing or eliminating hazardous waste at the source, prior to generation, offers the most economically and environmentally effective response to the costs and liabilities resulting from hazardous waste generation
- small businesses (eg, printing, auto repair, aviation maintenance, electroplating, fur tanning, commercial labs, dry cleaners, photo finishers, etc) are in need of information and technical assistance regarding opportunities to reduce the generation of hazardous wastes
- over 30 states have established, or are in the process of establishing, a waste reduction program

CS HB 106 (2nd Finance)(title amended) would:

- establish a Hazardous Waste Reduction and Recycling program within the Department of Environmental Conservation
- enable the department to provide non-regulatory hazardous waste source reduction and recycling technical assistance upon the request of hazardous waste generators
- direct the Department of Environmental Conservation to promote hazardous waste management practices according to a hierarchy that recognizes waste reduction as a priority

- establish a hazardous waste reduction 50-50 matching grants program (\$10,000 maximum) for businesses, local governments, industry trade associations, labor organizations and non-profits to help finance the feasibility analysis and evaluation of hazardous waste reduction opportunities

Fiscal note:

- the fiscal note for the bill would authorize \$75,000 in contractual funding to provide hazardous waste reduction and recycling technical assistance and information services
- no new positions would be authorized by the fiscal note

Support for the legislation:

- the legislation is supported by a broad spectrum of public and private interests including representatives of industry, small business, labor, local governments and conservationists.
- testimony and statements in support for the legislation have been provided by the following individuals and organizations:

Tom Painter, CONOCO
Mayor Don Gilman, Kenai Peninsula Borough
— Fairbanks North Star Borough Assembly
David Wigglesworth, Alaska Health Project
Glenn Akins, America North Inc.
Alaska Center for the Environment
Anchorage Health and Human Services Commission
Pat Smutz, Alaska State AFL-CIO
Dennis Steffy, UAA/Mining and Petroleum Training Service
Alaska Environmental Lobby
Dalee Sambo, Inuit Circumpolar Conference
Alaska Water Resources Board
Small Business Development Center of Alaska

4/3/89 Rep. Kay Brown

HAZARDOUS WASTE REDUCTION
CS HB 106 (2nd Finance)(title amended)
Sectional Analysis

Section 1

A statement of findings by the legislature.

Section 2

Directs the Department of Environmental Conservation to promote hazardous waste management practices according to a hierarchy that recognizes waste reduction as a priority.

Section 3

Creates a Hazardous Waste Reduction and Recycling program within the Department of Environmental Conservation and prescribes responsibilities of the department. Within the limits of funds available, the department shall:

- providing for non-regulatory hazardous waste source reduction and recycling technical assistance upon request;
- developing and providing information concerning hazardous waste reduction opportunities; and
- administration of hazardous waste reduction matching grants.

Section 3 also establishes a hazardous waste reduction matching grants program (\$10,000 maximum) for the purpose of feasibility analysis and evaluation of ways to implement hazardous waste reduction. An advisory committee is also established.

Section 4

Provides a definition of "hazardous waste reduction."

Section 5

Effective date.

STATE OF ALASKA

DEPT. OF ENVIRONMENTAL CONSERVATION

STEVE COWPER, GOVERNOR

POSITION PAPER FOR CSHB 106 (2d Fin)

Title

An Act relating to hazardous waste; and providing for an effective date.

Effect of the Bill

The bill would establish a hazardous waste reduction and recycling program within the Department of Environmental Conservation. Within the limits of funds provided by the Legislature, the Department would conduct the following activities under the proposed legislation:

- Coordinate the Department's efforts to reduce the production of hazardous wastes, including air and water emissions, and promote hazardous waste source reduction and recovery of resources from wastes through recycling;
- Provide for source reduction and recycling technical assistance information and consultation to hazardous waste generators at their request;
- Sponsor or co-sponsor technical workshops and seminars on hazardous waste reduction;
- Develop and maintain a hazardous waste reduction reference center, data base, and information referral service;
- Identify and evaluate hazardous waste reduction research needs for Alaskan businesses and industry, local governments, and state agencies;
- Work with institutions of higher learning to develop hazardous waste reduction courses and curricula; and
- Administer a hazardous waste reduction grants program, including the establishment of an advisory committee to assist the Department with the evaluation of grant applications.

Department Position

Traditionally, federal and state environmental laws have regulated the management and disposal of wastes after they have been produced. While these regulatory programs serve a valuable function to protect public health and the environment, there are limits to the protection that these programs can achieve. Many people now recognize that

further gains in protection can be achieved by reducing the production of hazardous wastes.

Waste reduction is increasingly recognized as an important component in a hazardous waste management plan. Reducing the amount of wastes produced often is a cost-effective waste management technique that a businesses, industries, and government agencies can institute. Once hazardous wastes are produced, the potential for their reuse or recycling should be explored prior to waste treatment and disposal. This is especially true for hazardous wastes, because of the higher risks and liabilities associated with waste handling and disposal. It also is especially true in Alaska, where both new product and hazardous waste management costs are high. Hazardous waste reduction efforts can result in reduced product costs, employee training and protective equipment costs, and regulatory compliance costs.

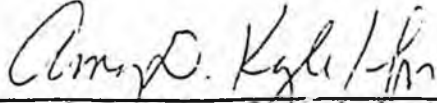
The Department strongly supports waste reduction and recycling as part of Alaska's hazardous waste management efforts. DEC has undertaken several individual hazardous waste reduction and recycling projects in the past when funding from federal grants and legislative appropriations have been provided. This bill establishes a continuing waste reduction and recycling emphasis within the Department.

In order for businesses and institutions to begin waste reduction and recycling efforts, information on hazardous waste reduction and recycling methods must be provided. This is appropriately done through provision of technical assistance and consultation with waste generators and through workshops, seminars, or courses on waste reduction and recycling. This availability of information is particularly important to small businesses that do not have an independent capacity to research appropriate waste reduction and recycling techniques. This bill provides mechanisms to meet those needs. The Department intends to use independent contractors to provide technical assistance and consultation to waste generators and thereby avoid potential conflicts that may occur with the Department's responsibilities to enforce Alaska's pollution laws.

The Department believes the bill should provide the authority to adopt regulations necessary to administer and disburse funds from the hazardous waste reduction grants account.

Fiscal Effect

The fiscal note for HB 106 includes \$ 75,000 in contractual funds to provide approximately 8 on-site technical assistance and consultation visits to hazardous waste generators, the sponsorship or co-sponsorship of one or more waste reduction technical workshops or seminars, and the establishment of a hazardous waste reduction reference library.



Dennis D. Kelso, Commissioner

By: Juanita Helms
Introduced: 02/23/89
Adopted: 02/23/89

RESOLUTION NO. 89-023

A RESOLUTION RELATING TO HOUSE BILL NO. 106 (RESOURCES)
IN THE LEGISLATURE OF THE STATE OF ALASKA

WHEREAS, the Legislature of the State of Alaska, Sixteenth Legislature, First Session, has offered a bill for an Act entitled: "An Act relating to hazardous waste; and providing for an effective date;" and

WHEREAS, there are known or suspected sites within the Fairbanks North Star Borough where hazardous substances have been improperly disposed and more sites are discovered each year; and

WHEREAS, hazardous waste reduction and recycling efforts are increasingly recognized by both business interests and the general public as an economically effective response to the increasing costs and liabilities resulting from hazardous waste generation; and

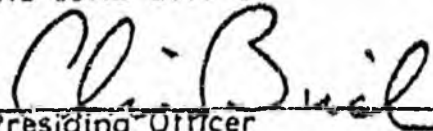
WHEREAS, the people of the Fairbanks North Star Borough are committed to a healthy and non-hazardous environment in which the residents of the Borough may live and work; and

WHEREAS, House Bill No. 106 has been introduced to reduce or eliminate hazardous waste before it is generated.

NOW, THEREFORE, BE IT RESOLVED that the Fairbanks North Star Borough Assembly supports and endorses House Bill No. 106 in the Legislature of the State of Alaska, Sixteenth Legislature, First Session.

BE IT FURTHER RESOLVED that the Fairbanks North Star Borough Assembly urges the Interior Legislative Delegation to actively support the passage of House Bill No. 106 in the Legislature of the State of Alaska, Sixteenth Legislature, First Session.

PASSED AND APPROVED THIS 23RD DAY OF FEBRUARY, 1989.

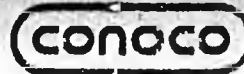


Presiding Officer

ATTEST:



Clerk of the Assembly



Tom Painter
Division Manager

Conoco Inc.
3201 C Street
Suite 200
Anchorage, AK 99503

February 22, 1989

The Honorable Kay Brown
P. O. Box V
Juneau AK 99811

Dear Representative Brown:

I am pleased that you are attempting to implement some of the items that we have discussed in the Pacific Northwest Hazardous Waste Advisory Council with the introduction of HB 106 and HB 107. I would like to have the following statement in support of HB 106 and HB 107 submitted as part of the hearing records for these bills:

I am Tom Painter, Division Manager for Conoco's Anchorage Exploration & Production Division, and a member of the Pacific Northwest Hazardous Waste Advisory Council, appointed by Governor Cowper to represent Alaska along with Representative Kay Brown, Mayor Don Gillman, and Tony Knowles. The Council has members from the four Pacific Northwest states of Alaska, Idaho, Oregon, and Washington, the Province of British Columbia, and the Departments of Defense and Energy. The Council is comprised of a diverse cross-section of public interests including energy, manufacturing, environmental, and municipal, State and Indian tribal government concerns.

The Council is committed to facilitating and supporting greater reliance on waste reduction and waste minimization in the Pacific Northwest. These goals are consistent with the goals of both Conoco and our parent company, Du Pont worldwide. Within Du Pont, a Corporate Waste Minimization Committee has been established to provide leadership and recommend policy and program direction for the company. An annual budget of \$500,000 has been established to provide plant training, support research and development, and carry out a company-wide communication program. Waste minimization offers Du Pont potential savings of \$50 to \$100MM in direct disposal costs, plus several times this amount in conserved resources. We have established a goal within the company of a 35% reduction in wastes generated by yearend 1990.

A company with large resources, such as Du Pont, is able to implement a waste minimization program internally without significant external technical assistance. However, smaller companies do not have these resources internally available, and their ability to devise and implement effective waste minimization programs are limited by the simple lack of technical expertise. It should be noted that the aggregate

volume of wastes generated by small quantity generators, currently exempt from regulation, exceeds the volume generated by larger generators. Thus assistance in aiding small quantity generators to reduce their wastes will be a significant factor in reducing the total waste stream.

HB 106 would both establish legislative intent and provide a method for Alaska's smaller waste generators to obtain technical assistance in devising and implementing waste reduction practices. There are also several key features in this proposed legislation which are consistent with the goals and work of the Advisory Council.

Specifically, these items are:

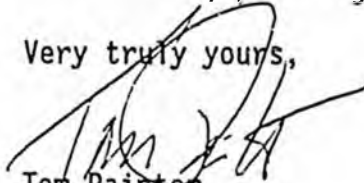
- Public education. The proposed legislation provides for technical workshops, a referral service, public seminars, and college courses on waste reduction. For the program to be successful, public awareness of the problems and resources available for potential solutions are necessary. Our society must come to recognize that the proper handling and disposition of all our wastes is a growing problem to which we all contribute and must work together to solve.
- Public involvement. The Advisory Council will provide the opportunity for increased public involvement in this area.
- Voluntary cooperation. The concept of individuals or small businesses working hand in hand with a regulatory agency, such as the Department of Environmental Conservation, without threat of enforcement sanctions may be a radical concept for some. However, we believe for widespread utilization and acceptance by the general public to occur, the program must be voluntary. Sheer magnitude of the numbers alone renders DEC incapable of regulating each and every small waste generator in the state. The provisions protecting a volunteering business or individual from the threat of citations is essential to the voluntary provisions of the legislation.
- Financial assistance. By providing limited matching funds, the state and the small generator have both made a commitment to reducing the waste volume. This dual commitment will strengthen the cooperative bond between the state and the applicant.

The Honorable Kay Brown
February 22, 1989
Page 3

- Technical assistance. Most small volume generators do not have the technical expertise to implement effective waste reduction programs. Providing this assistance will facilitate a more effective program.

This concludes my statement on HB 106 and HB 107. If any of the hearings are teleconferenced, and I am in Anchorage, I would be willing to present this statement as testimony. Again, Conoco and I personally endorse the innovative concepts embodied in this proposed legislation, and strongly recommend your support in it's enactment. If you need any additional information, please give me a call at 564-7601.

Very truly yours,



Tom Painter
Division Manager

AEH(jah)



KENAI PENINSULA BOROUGH

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PHONE (907) 262-4441

DON GILMAN
MAYOR

POSITION PAPER HB 106 & 107 HAZARDOUS WASTE REDUCTION

The Administration of the Kenai Peninsula Borough supports the passage of HB 106 & 107, establishing and funding a hazardous waste reduction grant program.

The implementation of a state policy to address hazardous waste source reduction is critical to the future health and safety of the public and environment of Alaska. The Kenai Peninsula Borough, as well as the entire state, is facing ever increasing occurrences of hazardous waste contamination. A recent inventory done on the Kenai Peninsula revealed over 200 potential sites.

Our hazardous waste management policies can no longer simply deal with disposal and treatment practices, but must begin to focus on reduction at the source to the greatest extent possible, as well as recycling of those wastes.

This legislation begins that process by establishing priorities and creating an Office of Hazardous Waste Reduction and Recycling within the Department of Environmental Conservation to implement those priorities. The technical and financial assistance for private industry and local governments provided by this legislation is essential to the success of the program. Through this assistance, they will see that source reduction of hazardous waste is not only environmentally sound, but economically beneficial as well.



Alaska Health Project

Providing information about hazardous materials on the job and in the community.
431 West 7th Ave., Suite 101, Anchorage, AK 99501 (907) 276-2864

Testimony Supporting House Bill 106 And House Bill 107
Acts Relating To Hazardous Waste
And A Waste Reduction Matching Grant Program

by
David Wigglesworth
Deputy Director
Alaska Health Project

January 24, 1989

Alaska Health Project is a private non-profit organization providing information and education about hazardous materials on the job and in the community. In 1986, AHP established the Waste Reduction Assistance Program (WRAP). WRAP is a non-regulatory multi-media program providing information, technical assistance, and on-site audits for Alaskan businesses. The Small Business Development Center of Alaska and the University of Alaska, School of Engineering are keyed into selected components of WRAP. Funding for AHP's waste reduction services come from a variety of public and private sources.

AHP strongly supports both House Bill 106, "an act relating to hazardous waste and providing for an effective date," and House Bill 107, "an act making a special appropriation for hazardous waste reduction grant program; and providing for an effective date." We urge the Legislature to act quickly on these bills because of their enormous benefit to Alaskan businesses and the general public.

Waste reduction offers environmental quality with economic benefits. It is the most economically sensible approach to solid and hazardous waste management. By reducing the generation of waste at the source before it becomes a pollutant or a "lost" resource, businesses can use resources more efficiently, decrease regulatory compliance costs, reduce liabilities, and create additional revenues from the recovery of waste materials.

To date, several businesses in Alaska have implemented active waste reduction programs. Two local businesses, One Hour Fireweed and PhotoWright Laboratories, have received Pollution Prevention Awards for their efforts in reducing waste. Many other businesses in Alaska are also beginning to see the value in eliminating waste at the source and recycling waste that is created.

Moreover, waste reduction makes sense for all Alaskans by helping to:

- * Protect public health through the reduction of environmental pollution.
- * Reduce state cleanup costs associated with illegal waste disposal and abandoned sites.
- * Increase the capacity (life span) of state solid waste management facilities.
- * Promote economic development and the well being of all Alaskans by improving the operating efficiency of business activities.

A significant barrier to active business involvement in waste reduction has been the lack of technical assistance and other positive incentives to help business owners identify waste reduction opportunities. Alaska needs the institutional support provided by both House Bill 106 and 107 to help overcome these technical and behavioral barriers to waste reduction. For instance,

- * The policy statement in HB 106 prioritizing waste management practices provides the framework and the leadership needed to further enhance waste reduction opportunities in Alaska.
- * The proposed creation of the Office of Hazardous Waste and Recycling institutionalizes waste reduction within the State's environmental management programs and commits the state to an active program.
- * The provisions for education and technical assistance offer the positive, non-regulatory incentives that businesses have requested and need to properly manage their industrial wastes.
- * The Matching Grant Program offers additional incentive for business to identify waste reduction opportunities. At the same time the structure of the matching grant program is fiscally responsible--ensuring that funding goes to only those businesses, or other entities truly interested in developing a waste reduction program and willing to utilize some of their own capital to do so.
- * The funding support for the Matching Grant Program identified in HB 107 allows components of Alaska's waste reduction program to become reality today--not in the future.

Alaska Health Project congratulates the Legislature, in particular, bill sponsor Representative Kay Brown and bill cosponsors Representatives M. Davis, Ellis, Goll, Koponen, Menard, Navarre, and Ulmer for their forward thinking. Both bills should receive broad support from all Alaskans.