

ALASKA LEGISLATURE COMMITTEE FILES, 1989-1990 8672  
6164 HOUSE STATE AFFAIRS

568

**SCR**

**10**

b. Example / Checklist Contact Sheet

LEGISLATIVE SPONSOR: House Affairs

TC DATE/DAY: Tues, Feb 7

Pub. Hear Work Ses. Inv. Hear

TIME: 8:45AM-9AM

LEGISLATIVE REFERENCE: SCR 10

JUNEAU ROOM: C-102

SUBJECT: Promo of Col.

BRIDGE: \_\_\_\_\_

Lars Johnson

# OF PORTS: \_\_\_\_\_

CONTACT: Ann PH: 4931

DATE TAKEN/BY: Londi 2/2/89

\*\*\*\*\*

TELECONFERENCE SITES:

LIO'S

LTC'S

VT'S

Anchorage

*Deputy Comm  
Chuck Borg  
249-1565*

Homer

See List on  
Reverse Side

Barrow \*

Wrangell

Bethel

Delta Junction \*

Dillingham \*

Fairbanks

ALL LIO'S

Gleennallen \*

Juneau

OTHER SITES WELCOME WITH PRIOR NOTIFICATION

Ketchikan

Kodiak

Kotzebue

Mat-Su

Nome

Petersburg \*

Sitka

OFFNETS: \_\_\_\_\_

Soldotna

Valdez \*

CHAIRING SITE: Juneau

CHAIRPERSON: Rep. Boucher

[ ] CONFORMS TO LEGISLATIVE COUNCIL POLICY 4/85

\_\_\_\_\_  
SIGNATURE OF SPONSOR/CONTACT PERSON

\_\_\_\_\_  
DATE

\*\*\*\*\*

SPECIAL INSTRUCTIONS

*Jeff Morrison (4600)*

HOUSE COMMITTEE ON STATE AFFAIRS

RECAP OF  
SCR 10

Promotion of Col. Lars L. Johnson

Received January 19, 1989  
by Sens. Kelly and Halford

Heard February 7, 1989

Passed Out of Committee February 7, 1989  
6 Do Pass

## TABLE OF CONTENTS

### SCR 10: Promotion of Col. Lars L. Johnson

- Item 1:** SCR 10 by Kelly and Halford
- Item 2:** Fiscal Note
- Item 3:** Letter from Senator Tim Kelly  
February 1, 1989



## FISCAL NOTE

**REQUEST:**

Revision Date: January 20, 1989  
 Title: Relating to the promotion of  
COL Lars Johnson to Major General  
 Sponsor: Kelly  
 Requestor: Senate State Affairs Committee

Agency Affected: Military & Veterans Affairs  
 BRU: \_\_\_\_\_  
 Components: \_\_\_\_\_

**EXPENDITURES/REVENUES: (Thousands of Dollars)**

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0	0	0	0	0	0
<b>CAPITAL</b>						
<b>REVENUE</b>						

**FUNDING: (Thousands of Dollars)**

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>						

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

Prepared by: Jeff Morrison, Director Phone: 465-4600  
 Division: Administrative & Support Services, DMVA Date: January 20, 1989  
 Approved by Commissioner MG John Schaeffer Date: January 20, 1989  
 Agency: Department of Military & Veterans Affairs

**Distribution (by preparer):**

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

STATE OF ALASKA

Item 3

MEMBER  
TENTH ALASKA LEGISLATURE  
ELEVENTH ALASKA LEGISLATURE  
TWELFTH ALASKA LEGISLATURE  
THIRTEENTH ALASKA LEGISLATURE  
FOURTEENTH ALASKA LEGISLATURE  
FIFTEENTH ALASKA LEGISLATURE



SENATOR TIM KELLY

P. O. BOX V  
JUNEAU, ALASKA 99811  
(907) 465-3822

P. O. BOX 210001  
ANCHORAGE, ALASKA 99521  
(907) 561-7612

February 1, 1989

Representative Boucher, Chairman  
State Affairs Committee  
Box V  
Juneau, Ak 99811

Re: SCR 10, Promoting Col. Johnson to Major General.

Dear Representative Boucher,

I introduced SCR 10 in response to the attached letter I received from General John Schaeffer. Col. Johnson is 70 years old and retired in Oregon. He has kept in close touch with the state, visiting old friends and acquaintances during frequent return trips.

The Alaska National Guard would like to promote Col. Johnson to honor his past years of service and achievements in the state. There is no cost to the state for such a promotion and the Guard's annual awards ceremony on February 12 is a most appropriate time for the honor to be conferred.

I believe SCR 10 is a worthy legislative request. Col. Johnson established and built the Air National Guard. It is this unit that the citizens of this state have been served enumerable times and today depend on for search and rescue missions. It is this unit that has played a major role in disaster relief for many communities throughout the state.

I appreciate your scheduling of the resolution and thank the committee for its consideration.

Sincerely,

A handwritten signature in cursive script that reads "Tim".

TIM KELLY  
State Senator

STEVE COWPER, GOVERNOR

**DEPARTMENT OF MILITARY  
AND VETERANS AFFAIRS**

OFFICE OF THE ADJUTANT GENERAL

FRONTIER BUILDING  
SUITE 620  
1601 C STREET  
ANCHORAGE, ALASKA 99501-5989  
PHONE (907) 243-0656  
AUTOVON 626-1344

RECEIVED

January 3, 1989

JAN 9 1989

SENATOR TIM KELLY  
SENATE PRESIDENT

Senator Tim Kelly  
P.O. Box 21-0001  
Chugiak, Alaska 99521

*Dave  
call.*

Dear Senator Kelly,

Some time ago your office was contacted concerning the introduction of a resolution promoting Colonel "Lars" Larry Johnson to the state rank of Major General. I feel this would be an appropriate way of rewarding Lars for his many years of service to the state.

I have attached a short biography of Lars for your consideration. He was the first Adjutant General of the Alaska National Guard and served in this capacity from August 1, 1951 through August 31, 1953. During this time Lars also founded the Alaska Air National Guard. He is retired and living in Medford, Oregon but returns to Alaska nearly every year. Should you need additional information feel free to contact my Public Affairs Officer at the following address:

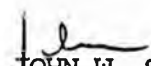
1Lt Mike Haller  
3601 C Street, Suite 620  
Anchorage, Alaska 99503-5989  
(907) 249-1253

Senator Rick Halford has also been contacted and seems interested in co-sponsoring this resolution. It would be especially nice to have two former Guardsmen introduce this resolution.

Thank you for your help.

Sincerely,

encl

  
JOHN W. SCHAEFFER  
Major General, (AK) NG  
The Adjutant General



**Colonel Lars L. Johnson, First Adjutant General of the Alaska National Guard, 1951.**

Colonel Lars L. Johnson, first Adjutant General of the Alaska National Guard, organized the Alaska Air Guard in 1952 during the territorial administration of Governor Ernest Gruening. Lars Johnson, born 5 January 1918 in Klotten, North Dakota, came to Alaska in 1938, was called to active duty in 1941, and was assigned to Alaska and the Philippines during World War II. After the war he was assigned to Bogota, Colombia as a flight instructor. He returned to Alaska in 1949 to do some commercial fishing and hard rock mining. Territorial Governor Gruening appointed him as Adjutant General for the Alaska National Guard effective 1 August 1951. Shortly thereafter Col. Johnson began organizing an Air National Guard unit. After almost a year of hard work organizing, promoting, and coordinating requirements to start a new Air Guard unit in the Territory, the Alaska Air National Guard was organized officially on 15 September 1952 as the 8144 Air Base Squadron. In November of that year, Col. Johnson separated from the Army National Guard to accept a commission in the Air National Guard and simultaneous appointment as Adjutant General and Commander, Alaska Air National Guard. Col. Johnson was credited almost entirely with the allocation and organization of the 144th Fighter-Bomber Squadron at Anchorage. He was selected for inclusion in Who's Who in America in 1952. When the new governor took office in July 1953, Col. Johnson resigned as Adjutant General but remained acting Adjutant General until September when the new AG took office. Col. Johnson was then assigned as Chief of Staff, Alaska Air National Guard from 1953 to 1955, a position in which he was responsible for the administration and operational supervision of AKANG and Kulis ANG base. He was placed on the Reserve Retired List as a Colonel effective 1 June 1958.



Official Business

**COMMITTEE:**

HOUSE STATE AFFAIRS

**DATE:** 2/7/89

**SIGN-IN**

**Subject of meeting:**

SCR 10  
HJR 7

NAME	ADDRESS	PHONE	REPRESENTING	If testifying, which Bill #?
✓ Jeff Morrison	PO BOX L Juneau	465-4600	DMVA	
✓ Laurie Otto	PO BOX KC	3428	Law	HJR 7
✓ GAYLE HORETSKI	BOX N, JUN.	4322	DPS	HJR 7
BARBARA MIKLOS	Box N Jun.	4356	ADUSA	Observed HJR 7
✓ PAUL GRANT	217 2nd # 204 Jun	6-2701	ACLU / SELF	HJR 7
✓ Kate Teser			Fran Ulmer	
✓ Rupa Anderson	9416 Long Run Dr., JUNEAU	9-7422	NRA	HJR-7
✓ Tom Somerville	Juneau	9-3450	POC	HJR 7

**S C R**

**16**

HOUSE COMMITTEE ON STATE AFFAIRS

RECAP OF  
SCR 16

1964 Great Alaska Earthquake

Received February 17, 1989  
by Sens. Sturgulewski, Zharoff, Kelly, Fischer,  
Faiks and Szymanski

Heard February 23, 1989

Passed Out of Committee February 23, 1989  
4 Do Pass

## TABLE OF CONTENTS

### SCR 16: 1964 Great Alaska Earthquake

- Item 1: SCR 16 by Sturgulewski, Zharoff, Kelly, Fischer,  
Faiks and Szymanski
- Item 2: Fiscal Note
- Item 3: Backup Information from Sen. Sturgulewski



STATE OF ALASKA  
1989 LEGISLATIVE SESSION

BILL VERSION: SCR 16

Item 2

PUBLISHED DATE: 2/15/89

FISCAL NOTE

REQUEST:

Revision Date: 13-Feb-89 Agency Affected: Natural Resources  
 Title: Commemorating the 1984 BRU: Management & Administration  
 Great Alaska Earthquake  
 Sponsor: Sturgelewski, Zharoff, Kelly Components: Commissioners Office  
 Fischer, Faiks & Szymanski  
 Requestor: Senate Resources

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0.0	0.0	0.0	0.0	0.0	0.0
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0.0					

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if necessary)

[Empty box for analysis]

Prepared by: Carol Wilson Phone: 465-2400  
 Division: Commissioner's Office Date: 13-Feb-89  
 Approved by Commissioner: Lennie Gorsuch Date: 13-Feb-89  
 Agency: Department of Natural Resources

Distribution (by preparer) :  
 Legislative Finance  
 Legislative Sponsor  
 Requestor  
 Office of Management and Budget  
 Impacted Agency(ies)

Item 3

# STATE OF ALASKA



## Executive Proclamation

by

**Steve Cowper, Governor**

The State of Alaska is highly susceptible to major earthquakes, tsunamis and other natural hazards. However, there is no reason to live in fear of these natural events if preparations and precautions are taken.

The loss of life and property can be greatly reduced if preparedness measures are taken before, during and after a damaging quake, tsunami or other natural event. This preparedness information is important to all people since many live in or travel to areas of the State of Alaska with high potential for major earthquakes and/or tsunamis.

1989 marks the 25th Anniversary of the March 27, 1964, Great Alaska Earthquake.

The State of Alaska has learned and applied many lessons from these devastating events. The month of March will focus on these lessons and how to better prepare the State and its people for future catastrophic natural events through the assistance of governmental agencies, service organizations, educational institutions and the business community. It is important to implement the results of these lessons throughout the year.

NOW, THEREFORE, I, Steve Cowper, Governor of the State of Alaska, do hereby proclaim the month of March 1989 as:

### EARTHQUAKE AWARENESS MONTH

in Alaska, and urge all Alaskans to recognize the importance of being prepared for future catastrophic natural events.

DATED: December 5, 1988



Done by

A handwritten signature of Steve Cowper in cursive script.

Steve Cowper, Governor,  
who has also authorized  
the seal of the State of  
Alaska to be affixed to  
this proclamation.



January 1989

## '64 / '89 Committee

William E. Davis  
*Chairman*

John Davies  
*State Seismologist*

Sara L. McCullough  
*Executive Director  
South Central Chapter  
American Red Cross*

Walter B. Parker  
*President, Alaska Academy  
of Engineering and Sciences*

Lidia L. Selkregg  
*Professor Emeritus  
University of Alaska Anchorage*

Mike Webb  
*Alaska Division  
of Emergency Services*

1989 marks the 25th year since the Great Alaska Earthquake. A planning committee, sponsored by the Alaska Academy of Engineering and Sciences, is coordinating activities in remembrance of the disaster. The theme is 1964/1989--25 Years Later.

Four kinds of events are scheduled:

### I. Preparation for disasters

Public awareness of the nature and dangers of large-scale disruptions will be emphasized. Displays will show steps that can be taken to prepare the home and workplace. Prevention and mitigation plans already in place, that serve as models of readiness, will be given special recognition. Programs for particular groups, for instance preparing public workers for quick responses, will also be conducted.

### II. Commemorative

Events in remembrance of 1964 are planned. A dinner reunion of Alaskans involved in the Earthquake and recovery was a high point of the 20th anniversary and a similar get-together is anticipated in 1989. A display centering on the 1964 events is planned for the Anchorage Museum of History and Art. Efforts are underway to set up an archive where information can be centralized. We hope to be able to give special recognition to people who were critical in 1964.

### III. Historical and educational

Information about the Great Alaska Earthquake will be assembled and made available to the public. Where information has not been collected, it will be sought; we hope to preserve the data in the archive. The 25th Anniversary provides a chance to look back to see what effects the 1964 events had on individuals and groups. Special attention will be given to the lessons that were learned in 1964, particularly those having to do with mitigation and prevention.

### IV. Scientific and technical

A series of meetings dealing with current information about natural disasters is planned. A public workshop on how decision-makers can use scientific and technical data is scheduled. Other possibilities include a sectional at the Alaska Science Conference and in conjunction with professional meetings.

A schedule of events is attached.



January 7, 1989

'64/'89 Committee

SCHEDULE OF EVENTS

William E. Davis  
Chairman

John Davies  
State Seismologist

Sara L. McCullough  
Executive Director  
South Central Chapter  
American Red Cross

Waller B. Parker  
President, Alaska Academy  
of Engineering and Sciences

Lidia L. Selkregg  
Professor Emeritus  
University of Alaska Anchorage

Mike Webb  
Alaska Division  
of Emergency Services

February 23, 1989 - 10:30 A.M. MEDIA BRIEFING  
A press conference to provide information about the earthquake commemoration activities. Sponsored by the '64/'89 Committee. 3rd floor conference room, Frontier Building, 36th and C St, Anchorage.

February 23-25, 1989 TEACHER WORKSHOP  
Quake and Shake- Earthquakes in Perspective. A teacher workshop for graduate credit sponsored by the Alaska Division of Emergency Services, Anchorage School District, and Alaska Pacific University. Further information: Mike Webb, 249-1370.

March 1989 EARTHQUAKE AWARENESS MONTH  
Earthquake Retrospective. Anchorage Museum of History and Art. Exhibit featuring photographs documenting the 1964 disaster. Sponsored by the '64/'89 Committee and the Cook Inlet Historical Society. Further information: W. E. Davis, 276-3499.

March 4 and 18, 1989 PREPAREDNESS DISPLAYS  
March 4 -- Northway Mall. March 18 -- Dimond Mall. Practical advice on getting ready for a natural disaster. Displays by groups, like the American Red Cross, that deal with emergency services. Sponsored by the '64/'89 Committee. Further information: Sara McCullough, 277-1538.

March 16, 1989 - 8 P.M. HISTORY OF EARTHQUAKES  
Pacific Rim Tectonic Events. Anchorage Museum of History and Art. Talk, with slides, on the major earthquakes, volcanic eruptions, and associated events in the history of the North Pacific. Sponsored by the Cook Inlet Historical Society and the '64/'89 Committee. Further information: W. E. Davis, 276-3499.

March 20 - 23, 1989

**PUBLIC POLICY WORKSHOP**

Seminars and discussions on making scientific and engineering information more useful to decision-makers. Times, locations, and speakers to be announced. Sponsored by the '64/'89 Committee. Further information: Wail Parker, 333-5189.

May 23 - 24, 1989

**UTILITY WORKERS' COURSE**

Earthquake Hazard Mitigation for Utility Lifeline Systems. A two-day course for public and private utility officials emphasizing ways to reduce earthquake hazard risks. Conducted by the Emergency Management Institute; sponsored by the Alaska Division of Emergency Services. Advance registration required. Further information: Mike Webb, 249-1370.

June 1 - 2, 1989

**HEALTH CARE FACILITIES COURSE**

Non-structural Earthquake Hazard Mitigation. A two-day course for hospital and other health care facility workers stressing ways to reduce risks from non-structural dangers. Conducted by the Emergency Management Institute; sponsored by the Alaska Division of Emergency Services. Advance registration required. Further information: Mike Webb, 249-1370.

September 1989

**U.S.G.S. EARTHQUAKE CONFERENCE**

Scientific conference reviewing current data on seismic events. Times, locations, and speakers to be announced. Further information: Mike Webb, 249-1370.

## FACT SHEET ON THE GREAT ALASKA EARTHQUAKE OF 1964:

- DATE - March 27, 1964 AST (March 28, 1964 GMT)
- ORIGIN TIME - 5:36 PM AST (03:36:14.0  $\pm$  0.2 GMT)
- MAGNITUDE - 9.2 on the Richter scale. Note: in 1977 the magnitude of this and many other great earthquakes were recalculated to take into account energy released at long wavelengths which was not measurable with seismographs in use in 1964. As a result of this recalculation, the magnitude of the great Alaska earthquake of 1964 was increased from initial estimates of 8.4-8.6 to 9.2, making it the second largest earthquake ever recorded (the largest was a 9.5 earthquake in Chile in 1960).
- EPICENTER - 6 mi east of the mouth of College Fiord  
61.04°N  $\pm$  0.05 & 147.73°W  $\pm$  0.07  
55 mi west of Valdez  
73 mi east of Anchorage
- DEPTH - 17 mi  $\pm$  4
- INTENSITY - The maximum intensity reported was XI (major damage) on the 12-point Modified Mercalli Intensity Scale. The damage zone covered about 50,000 sq. miles. Intensities of IV-V (felt by most people, minor damage) were reported as far away as Cold Bay, Bethel, McGrath, Kotzebue, Deadhorse, Ft. Yukon, Eagle, and Skagway. The felt area was about 500,000 sq. miles. The strong ground motion in the Anchorage area lasted about four minutes and probably reached peak accelerations of 0.2 g (1.0 g is the force of gravity at the earth's surface). This long duration of shaking triggered many landslides and avalanches. Most of the damage in Anchorage was due to landslides from the bluffs along Knik Arm and Ship Creek.
- LOSSES - Deaths: 115 in Alaska, 16 in Oregon and California.  
Damage: 300-400 million dollars (1964).
- CAUSE - The inexorable northwestward motion of the Pacific plate at about 2-3 in. per year causes the crust of southern Alaska to be compressed and warped, with some areas along the coast being depressed and other areas inland being uplifted. After periods of tens to hundreds of years this compression is relieved by the sudden southeastward motion of portions of coastal Alaska as they move back over the subducting Pacific plate.
- As a result of the 1964 quake, the Latouche Island area moved about 60 feet to the southeast. Also, the patterns of uplift and subsidence which had been slowly developing prior to the earthquake were suddenly reversed with areas around Montague Island being uplifted 15-30 feet and areas around Portage down-dropped as much as 9 feet. The hinge line (line of no vertical change separating the uplift and subsidence zones) extended from near the epicenter in Prince William Sound to the SE coast of Kodiak Island. This vertical deformation affected an area of approximately 100,000 sq. miles.

## TSUNAMI -

The tsunami (seismic sea wave) generated was the second largest ever recorded, again following only the 1960 Chile earthquake. The largest amplitudes recorded at tide gauges were (in feet): 7.6 at Yakutat; 14.3 at Sitka; 8.9 at Prince Rupert, B.C., Canada; 8.1 at Tofino, B.C., Canada; 13.0+ at Crescent City, California; 7.4 at San Francisco, California; 7.8+ at Ensenada, Mexico; and 12.5+ at Hilo, Hawaii. Of the 122 deaths attributable to the effects of the ocean, about half were due to the open-ocean tsunami: 4 at Newport Beach, Oregon; 11 at Crescent City, California; and about 51 in Alaska.

Local waves caused by underwater landslides claimed at least 56 lives (and may have been responsible for others): 31 in Valdez, 13 in Whittier, and 12 in Seward. Maximum heights reported for these waves were 220 feet in Valdez Arm, 104 feet in Whittier, and about 30 feet in Seward.

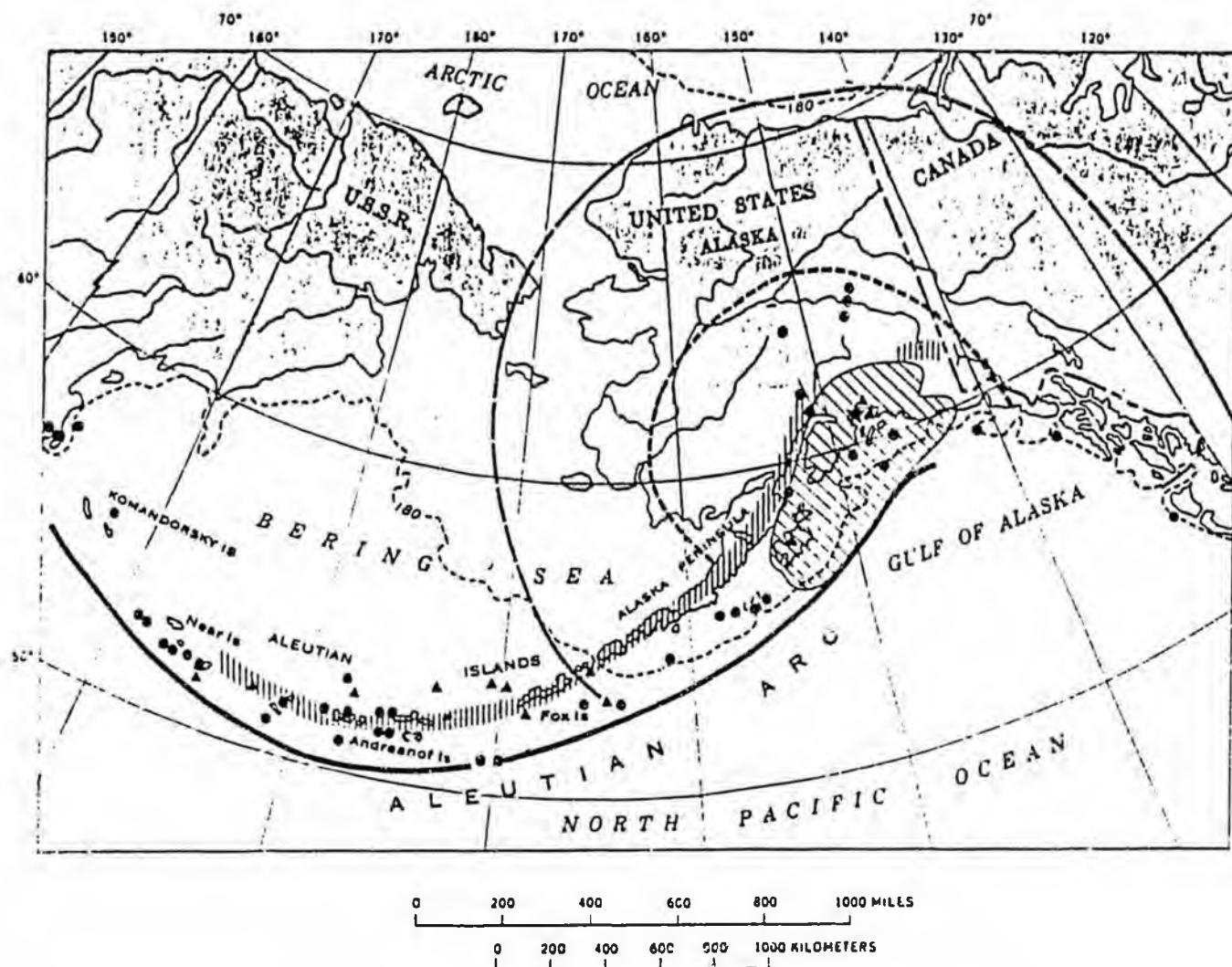
Heights for other waves of uncertain origin were reported as follows (in feet): 90 at Chenega, 50-70 at Port Nellie Juan, 40 at Point Nowell, and 5 at Cordova. These heights are not all referenced to the same stage of the tide, but at these and many other communities the wave arrived near high tide, causing the most possible damage.

Seiches (waves excited in a closed basin of water whose period is near the fundamental resonant period of the basin) were observed as far away as Louisiana where a number of fishing boats were sunk. Changes in water wells were reported from as far away as South Africa.

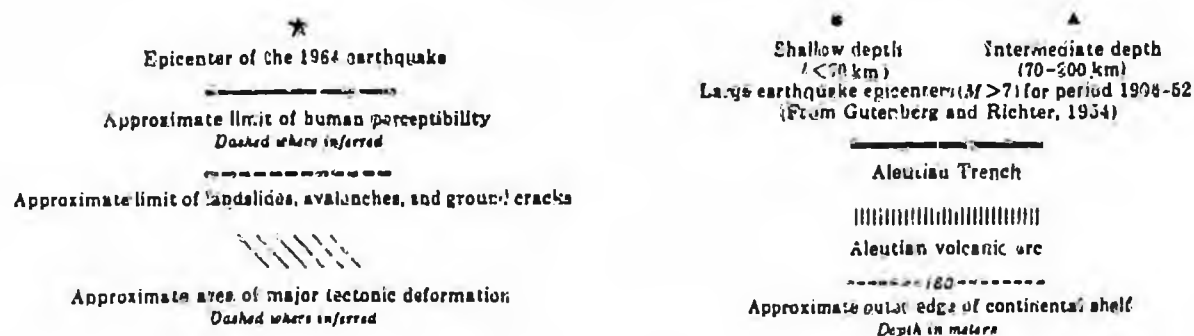
**AFTERSHOCKS -** The aftershock zone of this earthquake was about 150 mi wide (NW-SE) and extended about 490 mi from Prince William Sound to the SW end of Kodiak Island. The main shock and its aftershocks occurred on a fault which is part of the boundary between the Pacific and North American plates. This fault surface extends from the trench in the Gulf of Alaska and dips at about 10 degrees to the NW reaching a depth of about 21 mi under Anchorage and increases in dip under Cook Inlet to reach a depth of 67 mi under the volcanos of the easternmost Aleutian Arc. The aftershocks ranged along this surface at depths from 12 mi beneath the Gulf of Alaska to 18 mi beneath the Kenai Peninsula and Kodiak Island.

Thousands of aftershocks were recorded in the months following the mainshock. In the first day there were 11 aftershocks with magnitude greater than 6.0 on the Richter scale; in the next three weeks there were 9 more. Smaller aftershocks continued for more than a year.

Prepared by: Dr. John N. Davies, State Seismologist  
Geophysical Institute  
University of Alaska Fairbanks  
Fairbanks, AK 99775-0800  
Tel: (907) 474-6166 FAX: (907) 474-7290



### EXPLANATION



1.—Map of Alaska and adjacent areas showing the location of the 1964 earthquake, the area affected by the earthquake, epicenters of previous major earthquakes, belts of active volcanism, and the Aleutian Trench.

GEORGE PLAFKER  
U.S. GEOLOGICAL SURVEY

Reprinted with minor changes from  
U.S. Geological Survey Professional Paper 543-I,  
"Tectonics of the March 27, 1964, Alaska Earthquake"

**S C R**

**33**

**HOUSE COMMITTEE ON STATE AFFAIRS**

**RECAP OF  
SCR 33**

**Kenai As A Bicentennial City in 1991**

Received May 4, 1989  
by Sen. Fischer

Heard January 30, 1990

Passed Out of Committee January 30, 1990  
2 Do Pass  
2 No Recommendation

## **TABLE OF CONTENTS**

### **SCR 33: Kenai As A Bicentennial City in 1991**

- Item 1:** SCR 33 by Sen. Fischer
- Item 2:** Fiscal Note by HouseState Affairs
- Item 3:** Position Statement by Kenai Chamber of  
Commerce

# HOUSE COMMITTEE REPORT

(7)

Date Referred: May 4, 1989

FURTHER REFERRALS:

Date of Committee Action: \_\_\_\_\_

The STATE AFFAIRS Committee considered:

SCR 33

SENATE CONCURRENT RESOLUTION NO. 33

[KENAI AS A BICENTENNIAL CITY IN 1991]

Relating to Kenai as a bicentennial city in 1991.

RECOMMENDATIONS:

- [ ] be replaced with \_\_\_\_\_ [ ] the same title
- [ ] \_\_\_\_\_ [ ] a new title
- [ ] have attached amendment(s)
- [ ] do pass
- [ ] do not pass
- [ ] no recommendation
- individual recommendations
- [ ] additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of intent

ATTACHES NEW FISCAL NOTE(S):  
(Dept)

APPROVES PREVIOUS: (Date/Dept)

- [ ] fiscal impact \_\_\_\_\_
- zero fiscal note HSA
- [ ] zero with analysis \_\_\_\_\_

- [ ] fiscal note(s) \_\_\_\_\_
- [ ] zero fiscal note(s) \_\_\_\_\_
- [ ] zero fn/analysis \_\_\_\_\_

SIGNING DO PASS:

\_\_\_\_\_

*Allyce Stanley*

*Jim [unclear]*

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

SIGNING:  
(Check appropr. column)

	Do Not Pass	No Rec	Amend
<i>John [unclear]</i>		X	
<i>Eileen P. Muehlen</i>		X	
_____			
_____			
_____			
_____			
_____			
_____			

*Eileen P. Muehlen*

Vice-Chairman's Signature

### FISCAL NOTE

**REQUEST:**

Revision Date: \_\_\_\_\_  
Title: Kenai as a Bicentennial City  
in 1991  
Sponsor: Fischer  
Requestor: \_\_\_\_\_

Agency Affected: \_\_\_\_\_  
BRU: \_\_\_\_\_  
Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

<b>CAPITAL</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>
----------------	------------	------------	------------	------------	------------	------------

<b>REVENUE</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>
----------------	------------	------------	------------	------------	------------	------------

**FUNDING:** (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>	<b>-0-</b>

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

No fiscal impact.

Prepared by: House State Affairs

Phone: 465-4963

Division: \_\_\_\_\_

Date: Jan 25, 1990

Approved by Commissioner: H. P. "Red" Lopez, Chair

Date: Jan 25, 1990

Agency: \_\_\_\_\_

**Distribution (by preparer):**

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)



Kenai Chamber of Commerce  
Box 497  
Kenai, Alaska 99611  
(907) 283-7989

January 15, 1990

Senator Paul Fischer  
Alaska State Legislature  
P.O. Box V (MS 3100)  
Juneau, Alaska 99811

REFERENCE: Senate Concurrent Resolution #33

Dear Senator Fischer:

The Board of Directors of the Kenai Chamber of Commerce would like to thank you for your efforts on behalf of the City of Kenai through introduction of the above Resolution.

We believe the end results of the Bicentennial will not only be a celebration of 1991 but a lasting tribute to that year with resultant projects that will increase local resident's knowledge of their past and provide visitors to our community with an insight into Alaskan history.

Our City has been hit hard by the economic downturn, the oil spill and last, but not least, the eruptions of Mt. Redoubt. It is a difficult period in our history but the Bicentennial Celebration and all the enthusiasm it is producing is a positive force which should be beneficial to the entire Peninsula area.

Any assistance you provide for this endeavor should be returned to the State as a whole and we wish you every success. Please feel free to call on us if we can provide additional information.

Sincerely,

*Laura Measles*

Laura Measles, President  
Board of Directors

LM/amc

**S C R**

**36**

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HOUSE COMMITTEE ON STATE AFFAIRS

RECAP OF  
SCR 36

Conference on Aging

Received March 5, 1990

by Sen. Pourchot, Kelly, Duncan, Uehling,  
Sturgulewski, Szymanski, Halford, Faiks, Rodey,  
Fahrenkamp, Frank, Jones, Pearce

Heard March 13, 1990

Heard March 14, 1990

Passed Out of Committee March 14, 1990

4 Do Pass

2 No Recommendation

# HOUSE COMMITTEE REPORT

(7)

Date Referred: March 5, 1990

FURTHER REFERRALS:

FINANCE

Date of Committee Action: \_\_\_\_\_

The STATE AFFAIRS Committee considered:

SCR 36

SENATE CONCURRENT RES. NO. 36

CONFERENCE ON AGING

Relating to an Alaska Conference on Aging and a national White House Conference on Aging in 1991.

RECOMMENDATIONS:

- [ ] be replaced with \_\_\_\_\_ [ ] the same title  
[ ] a new title  
[ ] have attached amendment(s)  
[X] do pass  
[ ] do not pass  
[ ] no recommendation  
[ ] individual recommendations  
[ ] additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of intent

ATTACHES NEW FISCAL NOTE(s):  
(Dept)

APPROVES PREVIOUS:

(Date/Dept)

- [ ] fiscal impact \_\_\_\_\_  
[ ] zero fiscal note \_\_\_\_\_  
[ ] zero with analysis \_\_\_\_\_

- [X] fiscal note(s) 2/23/90-DOA  
[ ] zero fiscal note(s) \_\_\_\_\_  
[ ] zero fn/analysis \_\_\_\_\_

SIGNING DO PASS:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

SIGNING:

(Check approp. column)

	Do Not Pass	No Rec	Amend
<i>Alice Kenley</i>		✓	
<i>Jim Zawacki</i>		✓	
_____			
_____			
_____			
_____			
_____			
_____			
_____			

*D. A. Bush*  
Chairman's Signature

Item 2

STATE OF ALASKA  
1990 LEGISLATIVE SESSION

Bill Version: SCR 36  
Publish Date: \_\_\_\_\_

FISCAL NOTE

REQUEST:

Revision Date: 02/23/90  
Title: Relating to an Alaska Conference  
on Aging  
Sponsor: Pourchot  
Requestor: \_\_\_\_\_

Agency Affected: Department of Administration  
BRU: Older Alaskans Commission  
Components: \_\_\_\_\_

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	60.0					
TRAVEL	25.0					
CONTRACTUAL	112.9					
SUPPLIES	2.0					
EQUIPMENT	0					
LAND & STRUCTURES	0					
GRANTS, CLAIMS	0					
MISCELLANEOUS	0					
TOTAL OPERATING	199.9	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND	199.9	0	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL	199.9	0	0	0	0	0

POSITIONS:

FULL-TIME	1					
PART-TIME	1					
TEMPORARY	0					

ANALYSIS: (Attach a separate page if necessary)

There is no fiscal impact to FY 90. See attached for further explanation.

Prepared by: Connie J. Sipe, Executive Director Phone: 465-3250  
Division: Older Alaskans Commission Date: Feb 23, 1990  
Approved by Commissioner: Frank S. Baxter Date: 2/23/90  
Agency: Department of Administration

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)



FISCAL NOTE

REQUEST: \_\_\_\_\_

Revision Date: \_\_\_\_\_  
Title: Relating to an Alaska Conference  
on Aging  
Sponsor: Pourchot  
Requestor: Pourchot

Agency Affected: Department of Administration  
BRU: Older Alaskans Commission  
Components: \_\_\_\_\_

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	77.0					
TRAVEL	30.2					
CONTRACTUAL	141.0					
SUPPLIES	2.0					
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	250.0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0		0	

FUNDING: (Thousands of Dollars)

GENERAL FUND	250.0					
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME	2	0				
PART-TIME	0	0				
TEMPORARY	0	0				

ANALYSIS: (Attach a separate page if necessary)

\_\_\_\_\_

Prepared by: Connie J. Sipe  
Division: Older Alaskans Commission  
Approved by Commissioner: Frank S. Baxter  
Agency: Department of Administration

Phone: 465-3250  
Date: 1/22/90  
Date: 1/23/90

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

Department of Administration  
Older Alaskans Commission  
Draft Revision 1/22/90

Analysis of Fiscal Note on SCR 36

In order to plan, organize, and carry out an Alaska Conference on Aging as described in SCR 36, the Older Alaskans Commission will need funds for staff, travel, and contracts.

OAC needs project staff to plan and present the 1991 Alaska Conference on Aging; funds to contract with national and international speakers; and funds for the conference, including the partial advance purchase of accommodation and food so as to keep the participants' cost within financial reach of aging delegates from around the state. The OAC will appoint a statewide planning committee to represent all seniors in the design of the conference.

Detail of Fiscal Note on SCR 36

FY 91

100 <u>Personal Services</u>	\$76,711
1 project coordinator(18c) (11 months)	
1 clerk typist III (8a) (11 months)	
200 <u>Travel</u>	30,200
Travel for planning committee/OAC staff	
"Scholarship" travel stipends for delegates (need)	
✓ 300 <u>Contractual Services</u>	141,000
Contract for conference planning	
Conference speakers and international guests	
Partial payment for accommodations/meals	
OAC telephone/postage/advertising	
Teleconferencing	
400 <u>Supplies</u>	<u>2,000</u>
	FY 91 TOTAL: \$249,911

# Older Alaskans Commission

Box C  
Juneau, Alaska 99811-0209  
907/465-3250

03/13/90

## ALASKA CONFERENCE ON AGING

### DETAIL BUDGET

#### 100 PERSONNEL

1 Project Coordinator (18a) (PFT 11 months)	\$ 45,000
1 Clerk Typist III (8a) (PPT 11 months, 20 hours/week)	<u>15,031</u>
TOTAL Personnel	\$ 60,031

#### 200 TRAVEL

Travel for statewide senior planning committee and OAC Staff for 3 meetings in Anchorage (15 people)	\$ 12,500
"Scholarship" travel for local delegates to Alaska conference in Fairbanks based on need (\$250 x 50 people)	<u>12,500</u>
TOTAL Travel	\$ 25,000

#### 300 CONTRACTUAL

UAF Contract for conference	
-- pre-registration/registration services	\$ 5,000
-- supplies/xeroxing	1,500
-- meeting rooms preparation, audio/visual aids, recording of sessions	5,000
-- coordinate followup evaluation, print abstracts	5,000
-- food service, banquet setup	3,500

300 Contractual (Cont.)

Other Associated Costs

Conference speakers (travel, per diem, honorariums)       \$ 19,500  
4 nationally known speakers at approx. \$5,000 each

Underwrite approx. 44% meal cost, 400 delegates, 3 meals per day  
(Full food cost = \$81,000)  
Pre-pay \$17.80 per day x 5 days x 400 delegates               \$ 35,600

Underwrite 50% cost of rooms based on double occupancy  
\$50 per night x 6 nights x 200 rooms (400 people)  
Pre-pay \$25 per night x 6 nights x 200 rooms               \$ 30,000

OAC Telephone/postage/advertising                               \$ 7,500

Teleconferencing for Planning Committee                       \$ 2,280  
8 teleconferences  
1/2 hours each x \$38 per site per hour  
x 5 sites

TOTAL Contractual   \$ 114,880

TOTAL CONFERENCE BUDGET                                       \$199,911

Item 3

# ALASKA STATE LEGISLATURE

NATE STATE AFFAIRS,  
CHAIR

ETHICS COMMITTEE,  
CHAIR



ANCHORAGE  
P.O. BOX 104836  
ANCHORAGE, AK 99510  
(W) (907) 581-7823  
(H) (907) 338-2425

JUNEAU  
P.O. BOX V  
STATE CAPITOL  
JUNEAU, AK 99811  
(907) 465-3712

## Senator Pat Pourchot

### MEMORANDUM

TO: House State Affairs Committee DATE: 3/7/90  
 Representative Red Boucher, Chair  
 Representative Eileen MacLean, Vice-Chair  
 Representative Dave Donley  
 Representative Curt Menard  
 Representative David Finkelstein  
 Representative Alyce Hanley  
 Representative Jim Zawacki

FROM: Senator Pat Pourchot

RE: SCR 36, "Relating to an Alaska Conference on Aging and a National White House Conference on Aging in 1991"

Title II of the Older Americans Act Amendments of 1987 authorized the third decennial White House Conference on Aging to be held in 1991. As in 1971 and 1981, seniors nationwide will be involved in a year of pre-conference planning.

SCR 36 directs the Older Alaskans Commission, as the designated state unit to:

- 1) Plan and coordinate a statewide conference in preparation for the national conference. The purpose of the state conference is to select delegates to the national conference and to formulate positions on state and national issues related to aging. The state conference will be open to all Alaskans.
- 2) Offer planning assistance and information to local or regional areas that may wish to conduct local aging forums prior to the state conference.
- 3) Appoint an ad hoc committee to assist the OAC in the planning, coordination and conduct of the state conference.
- 4) Hire temporary support staff and enter into contracts necessary to carry out the intent of the resolution.
- 5) Submit a report to the governor and legislature in 1992 on the activities, findings and legislative proposals of the state and national conferences.

The bill carries a fiscal note of \$199,900.

SCR 36 unanimously passed the Senate by a vote of 16 to 0.

SUMMARY

SCR 36 - "Relating to an Alaska Conference on Aging and a national White House Conference on Aging in 1991."

Title II of the Older Americans Act Amendments of 1987 authorized the third decennial White House Conference on Aging to be held in 1991. As in 1971 and 1981, seniors nationwide will be involved in a year of pre-conference planning. In preparation for the national conferences, Alaska held state conferences in both 1971 and 1981 to assess Alaskan needs and to provide policy guidance to the Alaska delegation.

As our senior population continues to grow, the needs and issues facing older Alaskans will impact all ages and economic groups. Affordable health care, comprehensive long-term care, housing, and employment opportunities are among the issues that will be addressed at both the state and national conferences.

SCR 36 directs the Older Alaskans Commission, as the designated state unit, to

- 1) Plan and coordinate a statewide Alaska conference in preparation for the national White House Conference. The purpose of the state conference is to select delegates to the White House Conference and to formulate positions on state and national issues related to aging. The conference will be open to all Alaskans.
- 2) Offer planning assistance and information to local or regional areas that may wish to conduct local aging forums prior to the state conference.
- 3) Appoint an ad hoc committee to assist the OAC in the planning, coordination and conduct of the state conference.
- 4) Hire temporary support staff and enter into contracts necessary to carry out the intent of the resolution.
- 5) Submit a report to the governor and legislature in 1992 on the activities, findings and legislative proposals of the state and national conferences.

The bill carries a fiscal note of \$ 250,000.

BILL: SCR 36

NAME:

TITLE: RELATING TO AN ALASKA CONFERENCE ON  
AGING AND A NATIONAL WHITE HOUSE CONFER-  
ENCE ON AGING IN 1991.

PRIME SPONSOR: POURCHOT

CO-SPONSOR: KELLY, DUNCAN, UEHLING, STURGULEWSKI, SZYMANSKI, HALFORD, FAIKS  
RODEY, FAHRENKAMP, FRANK, JONES, PEARCE, KERTTULA, COGHILL, BROWN, NAVARRE, MENARD  
KUBINA, LARSON, ULMER

FUNDING : \$199,900 GENERAL(FNOTE) \$000 OTHER(FNOTE)

CURRENT STATUS: (H) STA STATUS DATE: 03/05/90.  
THEN FIN

HEARING: (H) STA MAR 13 08:30 AM

01/09/90	02021	(S)	READ THE FIRST TIME - REFERRAL(S)
01/09/90	02021	(S)	SCP, THEN STA
01/29/90	02236	(S)	SCP RPT 6DP
01/29/90	02236	(S)	FISCAL NOTE PUBLISHED (ADM)
01/29/90	02236	(S)	FIN REFERRAL ADDED
01/30/90	02260	(S)	STA REFERRAL WAIVED
02/23/90	02559	(S)	FIN RPT 4DP 3NR
02/23/90	02559	(S)	FN PUBLISHED (ADM)
03/02/90	02685	(S)	RULES TO CALENDAR 3/2/90
03/02/90	02692	(S)	CO-SPONSORS ADDED: KERTTULA, COGHILL
03/02/90	02692	(S)	READ THE SECOND TIME
03/02/90	02693	(S)	PASSED Y16 N- X3 A1
03/02/90	02694	(S)	TRANSMITTED TO (H)
03/05/90	02628	(H)	READ THE FIRST TIME - REFERRAL(S)
03/05/90	02628	(H)	STATE AFFAIRS, FINANCE
03/05/90	02640	(H)	CROSS SPONSORS: BROWN, NAVARRE, MENARD
03/05/90	02640	(H)	KUBINA, LARSON
03/07/90	02667	(H)	CROSS SPONSOR: ULMER

## Older Alaskans Commission

Box C  
Juneau, Alaska 99811-0209  
907/465-3250

### POSITION PAPER ON SCR 36

The Older Alaskans Commission supports the passage of SCR 36, which calls for the state to convene a 1991 Alaska Conference on Aging, to focus on senior issues of the 1990s and as a prelude to the anticipated 1991 White House Conference on Aging.

As of this date the status of the national conference is still uncertain, and seniors all over the country are awaiting President Bush's official call for this national forum in the tradition of the 1971 and 1981 White House Conferences on Aging.

Despite the uncertainty about the national conference, Alaska seniors have clearly voiced their desire that Alaska should hold its once-a-decade statewide conference on aging issues. The Older Alaskans Commission is joined in this request by the Older Persons Action Group and the Alaska chapter of the American Association of Retired Persons.

Under the provisions of SCR 36, the Older Alaskans Commission would be charged to plan and conduct the statewide Aging Conference, with planning participation from representatives of Alaska's many local and state senior citizen organizations.

The OAC has asked for a fiscal note to fund this conference work. Records indicate that in 1981 the State spent \$ 120,000 to hold a large statewide conference for 400 senior delegates, and that one and a half full-time professional employees spent nearly a year on the conference and the attendant events in preparation for Alaska's participation in the White House Conference. Because the OAC staff is now one-third smaller than in 1986, the OAC needs a project employee and clerical support for FY 91 to carry out the tasks involved in planning and staging a high-quality conference on aging issues in the 1990s.

The OAC urges early passage of SCR 36.

Approved by:

*Peggy A. Burgin*  
Peggy Burgin, Chair  
Older Alaskans Commission

Reviewed by:

*Frank Baxter*  
Frank Baxter, Commissioner  
Department of Administration

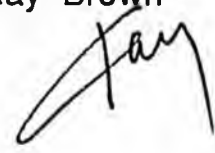
Dated: January 22, 1990

Dated: 1/23/90

# Kay Brown

Alaska State Legislature  
House of Representatives

TO: Co-Sponsors of HCR 38  
FROM: Representative Kay Brown  
DATE: March 5, 1990



Because of your support for HCR 38, which designates the Older Alaskans Commission to plan and carry out the 1991 Alaska Conference on Aging, I would like to bring to your attention the fact that the companion measure in the Senate, SCR 36 (sponsored by Senator Pourchot), passed the Senate on Friday, March 2 by a vote of 16-0. It will be read across on the House floor this morning.

As you know, this session is the first time that bills originating from one chamber of the Legislature can be co-sponsored by members of the other body once the measure has passed out of the possession of the first body.

I would encourage you to also co-sponsor SCR 36. This resolution is exactly the same as HCR 38 which I introduced, and the measure was not amended in the Senate.



[COMMITTEE PRINT]

COMPILATION  
OF THE  
1991 WHITE HOUSE  
CONFERENCE ON AGING

---

PREPARED FOR THE  
SUBCOMMITTEE ON HUMAN RESOURCES  
OF THE  
COMMITTEE ON EDUCATION AND LABOR  
OF THE  
HOUSE OF REPRESENTATIVES  
ONE HUNDRED FIRST CONGRESS  
FIRST SESSION



April 27, 1989

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Serial No. 101-E

U.S. GOVERNMENT PRINTING OFFICE  
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(Ex Officio)

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(iii)

OLDER AMERICANS ACT AMENDMENTS OF 1987

(Public Law 100-175; 101 Stat. 926)

TITLE II—1991 WHITE HOUSE CONFERENCE ON  
AGING <sup>1</sup>

SEC. 201. WHITE HOUSE CONFERENCE AUTHORIZED.

(a) FINDINGS.—The Congress finds that—

(1) the number of individuals 55 years of age or older was approximately 51,400,000 in 1986, and will, by the year 2040, be approximately 101,700,000,

(2) more than 1 of every 6 persons 55 years of age or older will be hospitalized during the next year,

(3) persons 55 years of age or older have a higher average out-of-pocket medical cost burden than younger persons; approximately 17 percent of individuals age 55 to 64 experience out-of-pocket costs in excess of 20 percent of their family income and the average per capita out-of-pocket cost of persons 65 years of age or older is expected to equal 18.5 percent of income by 1991,

(4) there is a great need to ensure access and the quality of affordable health care to all older individuals,

(5) the need for a comprehensive and responsive long-term care delivery system is great,

(6) the availability and cost of suitable housing, together with suitable services needed for independent or semi-independent living, still cause concern to older individuals,

(7) the ability to lead an independent or semi-independent life is contingent, in many cases, upon the availability of a comprehensive and effective social service system for older individuals,

(8) the availability and access to opportunities for continued productivity and employment is of great importance to middle-aged and older individuals who want or need to work,

(9) the fulfillment, dignity, and satisfaction of retirees still depend on the continuing development of a consistent national retirement policy,

(10) there is a continuing need to maintain and preserve the national policy with respect to increasing, coordinating, and expediting biomedical and other appropriate research directed at determining the causes and effects of the aging process,

<sup>1</sup> (42 U.S.C. 3001 note)

(11) false stereotypes about aging and the process of aging continue to be prevalent throughout the United States and policies should be nurtured to overcome such stereotypes, and

(12) the talents and experience of older individuals represent a valuable community resource which should be developed and more widely shared within the local community.

(b) **POLICY.**—It is the policy of the Congress that—

(1) the Federal Government should work jointly with the States and their citizens to develop recommendations and plans for action to meet the challenges and needs of older individuals, consistent with the objectives of this section, and

(2) in developing programs for the aging pursuant to this section emphasis should be directed toward individual, private, and public initiatives and resources intended to enhance the economic security and self-sufficiency of elder Americans.

**SEC. 202. AUTHORIZATION OF THE CONFERENCE.**

(a) **AUTHORITY TO CALL CONFERENCE.**—The President may call a White House Conference on Aging in 1991 in order to develop recommendations for additional research and action in the field of aging which will further the policy set forth in subsection (b).

(b) **PLANNING AND DIRECTION.**—The Conference shall be planned and conducted under the direction of the Secretary in cooperation with the Commissioner on Aging and the Director of the National Institute on Aging, and the heads of such other Federal departments and agencies as are appropriate. Such assistance may include the assignment of personnel.

(c) **PURPOSE OF THE CONFERENCE.**—The purpose of the Conference shall be—

(1) to increase the public awareness of the essential contributions of older individuals to society,

(2) to identify the problems of the older individuals,

(3) to develop recommendations for the coordination of Federal policy with State and local needs and the implementation of such recommendations,

(4) to examine the well-being of older individuals,

(5) to develop such specific and comprehensive recommendations for executive and legislative action as may be appropriate for maintaining and improving the well-being of older individuals, and

(6) to review the status of recommendations adopted at previous White House Conferences on Aging.

(d) **CONFERENCE PARTICIPANTS AND DELEGATES.**—

(1) **PARTICIPANTS.**—In order to carry out the purposes of this section, the Conference shall bring together—

(A) representatives of Federal, State, and local governments,

(B) professional and lay people who are working in the field of aging, and

(C) representatives of the general public, particularly older individuals.

(2) **SELECTION OF DELEGATES.**—The delegates shall be selected without regard to political affiliation or past partisan activity

and shall, to the best of the appointing authority's ability, be representative of the spectrum of thought in the field of aging.

SEC. 203. CONFERENCE ADMINISTRATION.

(a) ADMINISTRATION.—In administering this section, the Secretary shall—

(1) request the cooperation and assistance of the heads of such other Federal departments and agencies as may be appropriate in the carrying out of this section,

(2) furnish all reasonable assistance, including financial assistance, to State agencies on the aging and to area agencies on the aging, and to other appropriate organizations, to enable them to organize and conduct conferences in conjunction with the Conference,

(3) prepare and make available for public comment a proposed agenda for the Conference which will reflect to the greatest extent possible the major issues facing older individuals consistent with the provisions of subsection (a),

(4) prepare and make available background materials for the use of delegates to the Conference which the Secretary deems necessary, and

(5) engage such additional personnel as may be necessary to carry out the provisions of this section without regard to provisions of title 5, United States Code, governing appointments in the competitive service, and without regard to chapter 51 and subchapter III of chapter 53 of such title relating to classification and General Schedule pay rates.

(b) DUTIES.—The Secretary shall, in carrying out the Secretary's responsibilities and functions under this section, assure that—

(1) the conferences under subsection (a)(2) will—

(A) include a conference on older Indians to identify conditions that adversely affect older Indians, to propose solutions to ameliorate such conditions, and to provide for the exchange of information relating to the delivery of services to older Indians, and

(B) be so conducted as to assure broad participation of older individuals,

(2) the proposed agenda for the Conference under subsection (a)(3) is published in the Federal Register not less than 180 days before the beginning of the Conference and the proposed agenda is open for public comment for a period of not less than 60 days,

(3) the final agenda for the Conference under subsection (a)(3), taking into consideration the comments received under paragraph (2), is published in the Federal Register and transmitted to the chief executive officers of the States not later than 30 days after the close of the public comment period provided for under paragraph (2),

(4) the personnel engaged under subsection (a)(5) shall be fairly balanced in terms of points of views represented and shall be appointed without regard to political affiliation or previous partisan activities,

(5) the recommendations of the Conference are not inappropriately influenced by any appointing authority or by any spe-

(2)

How much Fed money

available

How will it be distributed?

cial interest, but will instead be the result of the independent judgment of the Conference, and

(6) current and adequate statistical data, including decennial census data, and other information on the well-being of older individuals in the United States are readily available, in advance of the Conference, to the delegates of the Conference, together with such information as may be necessary to evaluate Federal programs and policies relating to aging. In carrying out this subparagraph, the Secretary is authorized to make grants to, and enter into cooperative agreements with, public agencies and nonprofit private organizations.

< Funding source

#### SEC. 204. CONFERENCE COMMITTEES.

(a) **ADVISORY COMMITTEE.**—The Secretary shall establish an advisory committee to the Conference which shall include representation from the Federal Council on Aging and other public agencies and private nonprofit organizations as appropriate.

(b) **OTHER COMMITTEES.**—The Secretary may establish such other committees, including technical committees, as may be necessary to assist in the planning, conducting, and reviewing of the Conference.

(c) **COMPOSITION OF COMMITTEES.**—Each such committee shall be composed of professionals and public members, and shall include individuals from low-income families and from minority groups. A majority of the public members of each such committee shall be 55 years of age or older.

(d) **COMPENSATION.**—Appointed members of any such committee (other than any officers or employees of the Federal Government), while attending conferences or meetings of the committee or otherwise serving at the request of the Secretary, shall be entitled to receive compensation at a rate to be fixed by the Secretary, but not to exceed the daily prescribed rate for GS-18 under section 5332 of title 5, United States Code (including travel time). While away from their homes or regular places of business, such members may be allowed travel expenses, including per diem in lieu of subsistence, as authorized under section 5703 of such title for persons employed intermittently in Federal Government service.

#### SEC. 205. REPORT OF THE CONFERENCE.

(a) **PROPOSED REPORT.**—A proposed report of the Conference, which shall include a statement of comprehensive coherent national policy on aging together with recommendations for the implementation of the policy, shall be published and submitted to the chief executive officers of the States not later than 60 days following the date on which the Conference is adjourned. The findings and recommendations included in the published proposed report shall be immediately available to the public.

(b) **RESPONSE TO PROPOSED REPORT.**—The chief executive officers of the States, after reviewing and soliciting recommendations and comments on the report of the Conference, shall submit to the Secretary, not later than 180 days after receiving the report, their views and findings on the recommendations of the Conference.

(c) **FINAL REPORT.**—The Secretary shall, after reviewing the views and recommendations of the chief executive officers of the States, prepare a final report of the Conference, which shall include a

compilation of the actions of the chief executive officers of the States and take into consideration the views and findings of such officers.

(d) **RECOMMENDATIONS OF SECRETARY.**—The Secretary shall, within 90 days after submission of the views of the chief executive officers of the States, publish and transmit to the President and to the Congress recommendations for the administrative action and the legislation necessary to implement the recommendations contained within the report.

**SEC. 206. DEFINITIONS.**

For the purposes of this title—

(1) the term "area agency on aging" means the agency designated under section 305(a)(2)(A) of the Act,

(2) the term "State agency on aging" means the State agency designated under section 305(a)(1) of the Act,

(3) the term "Secretary" means the Secretary of Health and Human Services,

(4) the term "Conference" means the White House Conference on Aging authorized in subsection (b), and

(5) the term "State" means any of the several States, the District of Columbia, the Commonwealth of Puerto Rico, Guam, American Samoa, the Virgin Islands, the Trust Territory of the Pacific Islands, or the Commonwealth of the Northern Mariana Islands.

**SEC. 207. AUTHORIZATION OF APPROPRIATIONS.**

(a) **AUTHORIZATION.**—There are authorized to be appropriated such sums as may be necessary, for each of the fiscal years 1989, 1990, and 1991, to carry out this title. Sums appropriated under this paragraph shall remain available until the expiration of the 1-year period beginning on the date the Conference is adjourned. New spending authority or authority to enter into contracts as provided in this section shall be effective only to the extent and in such amounts as are provided in advance in appropriations Acts.

(b) **RETURN OF UNEXPENDED FUNDS.**—Any funds remaining upon the expiration of such 1-year period shall be returned to the Treasury of the United States and credited as miscellaneous receipts.

## Conference planning starts

by Bob Knox

Active planning has started for the 1981 White House Conference on Aging with the first meetings of the statewide committee and scheduling of the first community forums around Alaska.

William Cashen of Fairbanks has been appointed coordinator for the state's White House Conference, which will be held next March and precede the national conference in Washington, D.C.

A state office for the conference has been established in the MacKiv Building in Anchorage. Howard DeVore is in charge of the office as assistant state coordinator.

First meeting of the statewide planning committee took place in August in Anchorage. Members of the 18-person committee include the governor's advisory committee and other senior citizen representatives from all geographic areas of the state.

Representing Older Persons Action Group on the committee are Rose Palmquist, president of the board of directors; and Edna Adrinn, vice president.

Next meeting of the committee has been tentatively scheduled for early in October. At that session a budget drafted at the last meeting is to be put into final form. The committee will also work on means to select and elect representatives to attend the state conference

(continued on page 12)



William Cashen of Fairbanks, state coordinator for the White House Conference on Aging, left, discusses preliminary plans for the state activities with Danny Plotnick, director of the state Office on Aging.

## Candidates backing senior goals do well at polls

Candidates supporting programs for senior citizens generally did well in Alaska's primary election with the majority of them advancing to the November general elections.

That is shown in an analysis of the primary results taken together with information supplied by candidates replying to a letter sent out before the election by Older Persons Action Group, Inc.

The OPAG letter was sent to all 181 candidates running for House or Senate seats in the Alaska Legislature. Replies were received from some 40 candidates with all of them supporting in whole or in part the senior

citizen program outlined in the letter.

Of the 40 candidates who replied endorsing the OPAG goals, a total of 27 were nominated and will be running for election in November.

The 40 who replied actually represent a higher percentage of the total than appears as several Libertarian candidates filed for office but were not involved in the primary. Also, incumbents were running unopposed and did little or no primary campaigning.

The letter sent to candidates (published in the July issue of *The Senior Voice*) listed five basic goals and

(continued on page 12)



Chapter officers and board members from Palmer and Anchorage attended an Anchorage Association of Retired Persons workshop held in Anchorage this month. Conducting the sessions were two AARP officials from California, Cindy Forrest, assistant Area 9 representative; and Ben Fewell, associate area vice president; together with Art Woodman, Alaska state director; and Martha Waldrop, assistant state director. Topics covered included educational and service programs, developing a strong chapter role of off-

## Planning starts for Alaska's White House Conference

(continued from page 1)

to assure representation from all areas of the state.

The community forums which are now starting to be held around the state will help to select representatives to attend, and issues to be discussed, at the statewide conference which has been scheduled in Anchorage next March.

In turn, the statewide conference will provide advance planning for the national conference in Washington, D.C. That has been scheduled for November 30-December 4, 1981.

The 1981 national conference will be the third held. Previous conferences were held in 1961 and 1971.

The 1981 White House Conference on Aging was designed to draw national attention to the growing number of older Americans and the policies needed to maximize the resources of this important segment of the population as well as to help meet their needs.

The legislation calling for the 1981 White House Conference identified the need to:

- improve the economic well-being of older Americans;

- make comprehensive and quality health care more readily available;

- establish a more comprehensive social service delivery system;

- expand availability of

appropriate housing, long-term care, retirement policy;

- offer greater employment opportunities for older Americans; and

### Eight goals

The 1981 White House Conference on Aging will strive to help older Americans by making recommendations to:

- Improve their economic well-being.
- Make quality health care more readily available.
- Establish a more comprehensive social service delivery system.
- Expand housing and long-term-care facilities.
- Develop a national retirement policy.
- Offer greater job opportunities.
- Overcome aging stereotypes.
- Stimulate medical research in aging.

- overcome aging stereotypes and encourage biomedical research in the aging process.

A major thrust of the pre-conference planning is an emphasis on the untapped skills and creativity of older persons and the contributions that older people can and do make to our society.

## Alaska's White House Conference:

# 215 delegates open state meeting March 13

More than 200 senior representatives from all parts of the state will converge on Anchorage this month for the state's three-day White House Conference on Aging.

The Alaska conference, preparatory to a national conference in Washington, D.C. next fall, will be attended by 215 official voting dele-

gates selected from all geographic areas of the state. The conference, March 13-15 at the Anchorage Westward Hilton, will also be open to all other seniors, who will be able to participate although they will not vote.

Featured banquet speaker, on Saturday, March 14, will be Jacob Clayman, national president of the Na-

tional Council of Senior Citizens, from Washington, D.C.

Clayman's topic has been announced as the "alarming situation of the vulnerability of older American programs at the national level."

Mrs. Ellen Cashen of Fairbanks will be an honored guest at the opening session of the conference

and will be present for a tribute to her husband, the late Dr. William R. Cashen, who died last month. Doctor Cashen, a professor of mathematics and marshal of the University of Alaska, emeritus, was serving as the state coordinator for the conference at the time of his death.

Following Doctor Cashen's death, Gov. Jay Ham-

mond appointed Dr. Fred McGinnis of Anchorage as acting coordinator for the conference.


The conference will open Friday, March 13 at 8 a.m. with registration in the second floor foyer. The opening session will start at 10 a.m. in the grand ballroom.

Dr. Burton Riefler of Se-

continued on page 5

Alaska's  
Advocacy Paper

# THE SENIOR VOICE



Official Publication of Older Persons Action Group

Volume 4, Number 3 March 1981

1981

# 215 delegates open state meeting March 13

continued from page 1

attle will speak on "The Challenge of Quality Living" at the opening session. Doctor Riefler is director of geriatric and family services at the University of Washington Hospital and assistant professor in the department of psychiatry. He is a consultant to the National Institute of Mental Health and served as a member of a national Institute on Aging Task Force in 1978-80.

The opening session will be followed by a noon luncheon at which Dr. Mitchell Reff will be the guest speaker. His topic will be "Achievements of Research for the Elderly." Doctor Reff is special assistant to the associate director, biomedical research and clinical medicine program of the National Institute on Aging. He is also assistant professor at the University of Colorado Health

Sciences Center.

The afternoon session, from 1:30 p.m. until 5 p.m., will be devoted to general issue discussion groups with the delegates split up into six groups.

There is no planned conference activity for Friday evening. However, all conference delegates have been issued an invitation by the Older Persons Action Group to attend the OPAG monthly meeting that evening. The dinner meeting starts at 6 p.m. at the Pioneer Schoolhouse at Third and Eagle Street.

The Saturday morning session will run from 8 a.m. until 11:30. The delegates will split up into six "issue resolution" groups. Areas to be discussed are:

- Economic security
- Health
- Social well being
- Older Americans as

a growing national resource

- Creating an age-integrated society
- Research in aging.

The guest speaker for the Saturday noon luncheon has not yet been announced. During the afternoon the six issue resolution groups will continue to meet, until 4 p.m., to develop issue statements. Nomination of national conference delegates and observers is scheduled to follow and to close by 5 p.m.

The banquet, at which Jacob Clayman will be the guest speaker, is scheduled to start at 7 p.m. in the ballroom.

Sunday morning's session will conclude the conference with a general assembly. Delegates and observers are to be elected and there will be action on resolutions.

Seniors interested in acting as non-voting partici-

pants can pre-register in Anchorage by calling 274-4522. Participants can also register and pick up forum reports to prepare for the con-

ference by calling at the conference office in Room 327 of the MacKay Building between 8 a.m. and 4:30 p.m., Monday through Friday.

**S C R**

**43**

HOUSE COMMITTEE ON STATE AFFAIRS

RECAP OF  
CSSCR 43

*Educational Program About Permanent Fund*

Received March 16, 1990  
by Sen. Coghill, Kelly, Jones

Heard March 27, 1990

Passed Out of Committee March 27, 1990  
4 Do Pass

## TABLE OF CONTENTS

### **CSSCR 43: Educational Program About Permanent Fund**

- Item 1:** CSSCR 43 (SA) by Sen. Coghill, Kelly, Jones
- Item 2:** Fiscal Note by Department of Revenue

# HOUSE COMMITTEE REPORT

(7)

Date Referred: March 16, 1990

FURTHER REFERRALS:

Date of Committee Action: \_\_\_\_\_

The STATE AFFAIRS Committee considered:

CSSCR 43(SA)

CS SCR NO. 43 (SA)

EDUCATIONAL PROGRAM ABOUT PERMANENT FUND

to the permanent fund educational program for Alaska students.

### RECOMMENDATIONS:

- [ ] be replaced with \_\_\_\_\_ [ ] the same title  
[ ] have attached amendment(s) [ ] a new title  
[X] do pass  
[ ] do not pass  
[ ] no recommendation  
[ ] individual recommendations  
[ ] additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of intent

ATTACHES NEW FISCAL NOTE(s):  
(Dept)

APPROVES PREVIOUS:

(Date/Dept)

[ ] fiscal impact \_\_\_\_\_

[ ] fiscal note(s) \_\_\_\_\_

[ ] zero fiscal note \_\_\_\_\_

[X] zero fiscal note(s) 3/5/90-DOR

[ ] zero with analysis \_\_\_\_\_

[ ] zero fn/analysis \_\_\_\_\_

SIGNING DO PASS:

SIGNING:

(Check approp. column)

Do Not  
Pass  
No Rec  
Amend

*Allyce Kenton*  
*Scott Johnson*  
*Donna J. Janket*  
*Ch. C. Boucher*

	Do Not Pass	No Rec	Amend

*Ch. C. Boucher*  
Chairman's Signature

Item 1

Offered: 3/5/90  
Referred: Rules

6-1606E

Original sponsor(s): SEN. COGHILL, Kelly, Jones,

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE  
2 CS FOR SENATE CONCURRENT RESOLUTION NO. 43 (State Affairs)  
3 IN THE LEGISLATURE OF THE STATE OF ALASKA  
4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 Relating to the permanent fund educa-  
6 tional program for Alaska students.

7 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 WHEREAS the Alaska Permanent Fund Corporation has funded an education-  
9 al program for Alaska students about the permanent fund and the dividend  
10 program; and

11 WHEREAS it is important to educate the public about this unique aspect  
12 of Alaska's fiscal policy; and

13 WHEREAS the educational program will create an awareness of the perma-  
14 nent fund and foster a public resolve to protect it for future generations;

15 BE IT RESOLVED that the Alaska State Legislature supports the efforts  
16 of the Alaska Permanent Fund Corporation to provide an educational program  
17 for Alaska students.

18 COPIES of this resolution shall be sent to John T. Kelsey, Chair of  
19 the Board of Trustees, Alaska Permanent Fund Corporation; and to Tom  
20 Gallagher, Chair of the Alaska Council on Economic Education.

*MAKING THE RESOLUTION  
JANUARY 1990*

FISCAL NOTE

REQUEST

Revision Date: \_\_\_\_\_  
Title: Relating to the permanent fund education of elementary students  
Sponsor: COGHILL, Kelly. Jones  
Requestor: \_\_\_\_\_

Agency Affected: Revenue  
BRU: Permanent Fund Dividend Division  
Components: Permanent Fund Dividend Division

EXPENDITURES/REVENUES: (Thousands of Dollars)

	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
<b>OPERATING</b>						
PERSONAL SERVICES	-0-	-0-	-0-	-0-	-0-	-0-
TRAVEL	-0-	-0-	-0-	-0-	-0-	-0-
CONTRACTUAL	-0-	-0-	-0-	-0-	-0-	-0-
SUPPLIES	-0-	-0-	-0-	-0-	-0-	-0-
EQUIPMENT	-0-	-0-	-0-	-0-	-0-	-0-
LANDS & STRUCTURES	-0-	-0-	-0-	-0-	-0-	-0-
GRANTS, CLAIMS	-0-	-0-	-0-	-0-	-0-	-0-
MISCELLANEOUS	-0-	-0-	-0-	-0-	-0-	-0-
<b>TOTAL OPERATING</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>CAPITAL</b>	-0-	-0-	-0-	-0-	-0-	-0-
<b>REVENUE</b>	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER	-0-	-0-	-0-	-0-	-0-	-0-
<b>TOTAL</b>	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

ANALYSIS: None required.

Prepared By: Ervin Jones  
Division: Permanent Fund Dividend Division

Phone: 465-2323  
Date: February 28, 1990

Approved by Commissioner: \_\_\_\_\_  
Agency: Revenue

Date: 2/28/90

Distribution (by preparer):  
Legislative Finance  
Legislative Sponsor  
Requestor  
Office of Management and Budget  
Impacted Agency(ies)

) Changes in CS SCR 43 (SA) have no fiscal impact. This fiscal note is appropriate. *SB*

**S C R**

**55**

HOUSE COMMITTEE ON STATE AFFAIRS

RECAP OF  
SCR 54

Promotion of AAG to Brigadier General

Received April 18, 1990  
by the Rules Committee

Heard April 24, 1990

Passed Out of Committee April 24, 1990  
4 Do Pass

## **TABLE OF CONTENTS**

### **SCR 54: Promotion of AAG to Brigadier General**

- Item 1:** SCR 54 by the Rules Committee
- Item 2:** Fiscal Note by the Senate State Affairs Committee

# HOUSE COMMITTEE REPORT

(7)

Date Referred: April 18, 1990

FURTHER REFERRALS:

Date of Committee Action: \_\_\_\_\_

The STATE AFFAIRS Committee considered:

SCR 54

SENATE CONCURRENT RES. NO. 54      PROMOTION OF AAG TO BRIGADIER GENERAL

Relating to the promotion of Assistant Adjutant General Louis Lee Lucas to brigadier general in the Alaska National Guard.

**RECOMMENDATIONS:**

- [ ] be replaced with \_\_\_\_\_ [ ] the same title
- [ ] \_\_\_\_\_ [ ] a new title
- [ ] have attached amendment(s)
- [X] do pass
- [ ] do not pass
- [ ] no recommendation
- [ ] individual recommendations
- [ ] additional referral to the \_\_\_\_\_ Committee

ADOPTS: \_\_\_\_\_ letter of intent

ATTACHES NEW FISCAL NOTE(s):  
(Dept)

APPROVES PREVIOUS:

(Date/Dept)

- [ ] fiscal impact \_\_\_\_\_ [ ] fiscal note(s) \_\_\_\_\_
- [ ] zero fiscal note \_\_\_\_\_ [X] zero fiscal note(s) 4/10/90. Sen.SA
- [ ] zero with analysis \_\_\_\_\_ [ ] zero fn/analysis \_\_\_\_\_

**SIGNING DO PASS:**

**SIGNING:**

(Check approp. column)

Do Not  
Pass      No Rec      Amend

<i>David Finkelstein</i> Finkelstein				
<i>Sam Merand</i> Merand				
<i>Eileen B. Maclean</i> Maclean				
<i>Ed C. Boucher</i> Boucher				

*Ed C. Boucher*  
Chairman's Signature

Item 2

**FISCAL NOTE**

**REQUEST:**

Revision Date: \_\_\_\_\_  
Title: Lucas to brigadier general

Agency Affected: \_\_\_\_\_  
BRU: \_\_\_\_\_

Sponsor: Rules  
Requestor: \_\_\_\_\_

Components: \_\_\_\_\_

**EXPENDITURES/REVENUES:** (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
<b>TOTAL OPERATING</b>	0	0	0	0	0	0

<b>CAPITAL</b>	0	0	0	0	0	0
----------------	---	---	---	---	---	---

<b>REVENUE</b>	0	0	0	0	0	0
----------------	---	---	---	---	---	---

**FUNDING:** (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
<b>TOTAL</b>	0	0	0	0	0	0

**POSITIONS:**

FULL-TIME						
PART-TIME						
TEMPORARY						

**ANALYSIS :** (Attach a separate page if necessary)

Prepared by: Senate State Affairs Committee

Phone: \_\_\_\_\_

Division: \_\_\_\_\_

Date: \_\_\_\_\_

Approved by Commissioner: Senator Pourchoff

Date: 4/9/90

Agency: \_\_\_\_\_

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

**S J R**

**3**

STATE OF ALASKA  
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY  
LEGISLATIVE REFERENCE LIBRARY

POUCHY - STATE CAPITOL  
BUREAU, ALASKA 99511  
907-465-3800

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMFR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

STR 3

Senate State Affairs

3/15/89

HOUSE COMMITTEE ON STATE AFFAIRS

RECAP OF  
CSSJR 3 (Jud)

Repeal of Regulations by Legislature

Received April 10, 1989  
by The Judiciary Committee

Heard April 20, 1989

Passed Out of Committee April 20, 1989  
6 Do Pass  
1 No Recommendation

## TABLE OF CONTENTS

### CSSJR 3 (Jud): Repeal of Regulations by Legislature

- Item 1:** CSSJR 3 by The Judiciary Committee
- Item 2:** Fiscal Note from Legislative Affairs Agency
- Item 3:** Letter of Intent
- Item 4:** Letter from Department of Law, April 17, 1989
- Item 5:** Memorandum and Backup Material  
from Sen. Jack Coghill  
April 13, 1989

# HOUSE COMMITTEE REPORT

(7)  
Date Referred: April 10, 1989 FURTHER REFERRALS: JUDICIARY

Date of Committee Action: \_\_\_\_\_

The STATE AFFAIRS Committee considered: CSSJR 3 (JUD)

CS FOR SENATE JOINT RESOLUTION NO. 3 (Judiciary)  
[REPEAL OF REGULATIONS BY LEGISLATURE]  
Proposing an amendment to the Constitution of the State of Alaska relating to repeal of regulations by the legislature.

- RECOMMENDATIONS:
- be replaced with \_\_\_\_\_ [ ] the same title
  - have attached amendment(s) [ ] a new title
  - do pass
  - do not pass
  - no recommendation
  - individual recommendations
  - additional referral to the \_\_\_\_\_ Committee

ADOPTS: Senate letter of intent

- ATTACHES NEW FISCAL NOTE(s): (Dept)
- fiscal impact \_\_\_\_\_
  - zero fiscal note LAA
  - zero with analysis \_\_\_\_\_
- APPROVES PREVIOUS: (Date/Dept)
- Senate fiscal note(s) Analysis Elections/3/29/89
  - zero fiscal note(s) \_\_\_\_\_
  - zero fn/analysis \_\_\_\_\_

SIGNING DO PASS:

\_\_\_\_\_  
*Doyce Hanley*  
 \_\_\_\_\_  
*David Douley*  
 \_\_\_\_\_  
*Scott Williams*  
 \_\_\_\_\_  
*Jim Zwach*  
 \_\_\_\_\_  
*Kilduff P. MacLean*  
 \_\_\_\_\_  
*Ch. O. Parker*  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

SIGNING: (Check appropriate column)

	Do Not Pass	No Rec	Amend
<i>Paul H.</i>		X	

\_\_\_\_\_  
*Ch. O. Parker*  
 Chairman's Signature

FISCAL NOTE

REQUEST:

Revision Date: \_\_\_\_\_  
Title: Proposing an amendment to the  
Constitution of the State of Alaska relating to...  
Sponsor: Senate Judiciary  
Requestor: House State Affairs

Affect Agency Legislative Affairs Agency  
BRU: Legislative Council  
Components Legal Services

EXPENDITURES/REVENUES: (THOUSANDS OF DOLLARS)

OPERATING	FY 89	FY 90	FY 91	FY 92	FY 93	FY 94
Personal Services						
Travel						
Contractual						
Supplies						
Equipment						
Land & Structures						
Grants, Claims						
Miscellaneous						
<b>TOTAL OPERATING</b>	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
---------	---	---	---	---	---	---

REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (THOUSANDS OF DOLLARS)

General Fund						
Federal Fund						
Other						
<b>TOTAL</b>	0	0	0	0	0	0

POSITIONS:

Full-Time	0	0	0	0	0	0
Part-Time	0	0	0	0	0	0
Temporary	0	0	0	0	0	0

ANALYSIS: (ATTACH A SEPARATE PAGE IF NECESSARY)

No fiscal impact.

Prepared By: Pamela Stoops, Director  
Division: Administrative Services

Phone: 465-3850  
Date: 4/17/89

Approved By: Warren Endicott, Executive Director  
Agency: Legislative Affairs Agency

*Warren Endicott*

Date: 4/17/89

DISTRIBUTION (BY PREPARER)  
LEGISLATIVE FINANCE  
LEGISLATIVE SPONSOR

REQUESTOR  
OFFICE OF MANAGEMENT & BUDGET  
AGENCY (IES)



Official Business

# Alaska State Legislature

Senate

Committee on Finance

Item 3

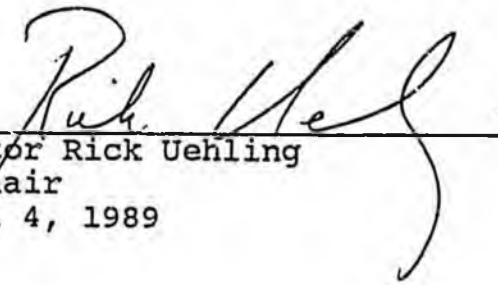
Pouch V  
State Capitol  
Juneau, Alaska 99811

LETTER OF INTENT

FOR

CS FOR SENATE JOINT RESOLUTION NO. 3 (JUDICIARY)

It is the intent of the Legislature that the Division of Elections publish in the elections pamphlet the statements supporting the proposition as drafted by the prime sponsor of the resolution.

  
\_\_\_\_\_  
Senator Rick Uehling  
Co-chair  
April 4, 1989

*Senate adopted 4/8*

Item 4

STEVE COWPER, GOVERNOR

**DEPARTMENT OF LAW**

OFFICE OF THE ATTORNEY GENERAL

April 17, 1989

Honorable H. A. Boucher, Chair  
House State Affairs Committee  
Alaska State Legislature  
P.O. Box V  
Juneau, Alaska 99801

REPLY TO:

1031 W 4th AVENUE  
SUITE 200  
ANCHORAGE, ALASKA 99501-1994  
PHONE: (907) 276-3550

1st NATIONAL CENTER  
100 CUSHMAN ST.  
SUITE 400  
FAIRBANKS, ALASKA 99701-4679

P.O. BOX K—STATE CAPITOL  
JUNEAU, ALASKA 99811-0300  
PHONE: (907) 465-3600

Re: CSSJR 3(Jud) -- constitutional amendment re legislative repeal of administrative regulations

Dear Representative Boucher:

CSSJR 3(Jud) appears on this week's schedule for a hearing before your committee on April 20. We believe that this resolution, and the constitutional amendment that it proposes, should not pass.

For your and your committee's convenience, a copy of my March 28, 1989 letter to Senator Jan Faiks, chair of the Senate Judiciary Committee, is attached, briefly summarizing the basic reasons for our opposition.

Some people might regard it as an affront to the voters to hit them for the fourth time in 10 years with the same question. Although there is a slight difference in wording in the current proposal, the voters soundly rejected, in 1980, 1984, and 1986, the idea proposed in this resolution. It seems unnecessary and inappropriate to subject them to this issue again in 1990.

It should be noted that in sec. 2(a) of this resolution, at page 2, lines 5 and 6, there is a vague reference to certain circumstances, such as achieving the constitutionally required two-thirds vote to override a veto, resulting "in adverse effects on the public." While various legislators might believe that to be the case, there has been no evidence brought forward to substantiate that claim.

It should also be noted that the Division of Elections' fiscal note for CSSJR 3(Jud) deals only with the cost of putting the proposition on the ballot, not with the consequences of voter approval of the amendment.

If you would like to have additional information regarding the constitutional issues involved in this resolution,

Honorable H.A. Boucher, Chair  
House State Affairs Committee  
Re: CSSJR 3(Jud)

April 17, 1989  
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along with a fuller statement of our opposition to the resolution, please let me know. Thank you.

Yours truly,

DOUGLAS B. BAILY  
ATTORNEY GENERAL

By:



Arthur H. Peterson  
Assistant Attorney General  
Legislation/Regulations Section

AHP:cb:pjg

Enclosure

cc w/o encl.: Honorable Jack Coghill  
Alaska State Senate

Robert A. Evans  
Legislative Liaison  
Office of the Governor

March 28, 1989

The Honorable Jan Faiks, Chair  
Senate Judiciary Committee  
Alaska State Legislature  
P.O. Box V  
Juneau, Alaska 99811

Re: SJR 3, repeal of regulations  
by legislature

Dear Senator Faiks:

SJR 3, proposing a constitutional amendment authorizing legislative repeal of administrative regulations, appears on your committee's agenda for today. For the record, this letter briefly expresses the Department of Law's opposition to that resolution.

First, this resolution would present essentially the same question to the voters for the fourth time in 10 years (1980, 1984, 1986, and 1990). The voters rejected the idea three times already. Changing "annul" to read "repeal," as this resolution does, is not likely to change their minds. We recommend that the decision of the voters, given and reaffirmed recently, be accepted.

Second, the legislature does not need this shortcut method to perform its proper oversight function. We recommend reliance on current statutory and constitutional procedures.

Third, the State Affairs Committee substitute deletes some of the original resolution's protections, relying on the Uniform Rules of the Alaska State Legislature in its provisions on handling resolutions. Whatever the probability of changing the Uniform Rules, having the accountability provisions spelled out in the constitution provides greater assurance to the public.

Fourth, a simple repeal of a regulation, by the legislature, does not provide the responsible executive-branch agency

The Honorable Jan Faiks, Chair  
Senate Judiciary Committee

March 28, 1989  
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sufficient direction as to statutory policy or legislative intent. Such a repeal is not an efficient management tool.

Thank you for this opportunity to comment.

Yours truly,

DOUGLAS B. BAILY  
ATTORNEY GENERAL

By:

Arthur H. Peterson  
Assistant Attorney General  
Legislation/Regulations Section

AHP:cb

cc: Honorable Jack Coghill  
Alaska State Senate  
P.O. Box V  
Juneau, Alaska 99811

Robert A. Evans  
Legislative Liaison  
Office of the Governor



# Alaska State Legislature

## SENATE

Official Business

P.O. Box V  
State Capitol  
Juneau, Alaska 99811

### MEMORANDUM

To: Representative H. A. Red Boucher  
House State Affairs Committee Chairman

From: Senator Jack Coghill

Re: Backup for CS for SJR 3; Legislative Repeal of  
Administrative Regulations.

Date: April 13, 1989

Intent: The intent of this proposed amendment to the Constitution of the State of Alaska, is to provide a mechanism for the legislature, as representatives of the people from which we derive our legislative authority, to oversee the rule making power granted the executive branch as a result of enacted legislation.

Background: This proposal has been placed on the ballot on three previous occasions, each time it failed. The following chart is provided for your consideration.

	<u>1980</u>	<u>1982</u>	<u>1984</u>	<u>1986</u>	<u>1988</u>
Yea's	58,808	N/A	91,174	65,176	N/A
Nay's	82,010	N/A	98,856	94,299	N/A
Total Proposition Votes	140,818	N/A	190,030	159,475	N/A
Total Election Vote Cast	162,653	199,358	213,173	182,526	203,433
Total Reg. Voters	258,742	266,224	305,262	292,274	292,441
Proposition Failure %	16.0%	N/A	4.0%	18.2%	N/A
% Voter Turn Out	63%	75%	70%	62%	70%

NOTE: N/A means Not Applicable because the proposition was not on the ballot.

From this chart it is interesting to note the difference between the total number of votes cast on the proposition and the total number of votes cast in the election. For 1980 this number is 21,835; for 1984 it is 23,147; and for 1986 the difference is 23,143. It appears that each time this ballot measure has been brought up, between 11 percent (1984) and 13 percent (1980 and 1986) of the electorate did not know what they were voting for.

The second interesting observation that has been made, is that in 1982 when the proposition almost passed, voter turn out was high. In 1990, voter turn out is also likely to be high for a number of reasons, which I am sure you are aware of.

The Administration has always opposed this resolution. This is to be expected.

#### Attachments

1. Ballot Proposition No. 1, 1980.
2. Ballot Proposition No. 1, 1984.
3. Ballot Proposition No. 2, 1986.
4. Letter from the Department of Law,  
to Representative M. Mike Miller, Dated May 8, 1986.
5. Division of Elections Fiscal Note and Analysis.

Rational: I have resurrected this issue of legislative oversight of the policy setting ability of the executive branch, because the Constitution established the Legislature as the policy branch of government.

We have seen increasing numbers of administrative regulations promulgated to implement legislative policy, as established in the legislation we pass, that either ignores the legislative directive or goes beyond the limits of what the Legislature intended.

As an example, in 1985 the Legislature passed a bill that allowed "work commitments" on certain oil and gas leases to be extended by the Department of Natural Resources. The bill was half a page long and very direct. The intent, as I recall, was to retain the nearly 30% royalty rate that would result from production on these lease and to give the lease holder relief from the crashing oil market. The DNR wrote 14 pages of regulations to implement this policy. The result was that the lease holder lost his leases, the state put them up in another lease sale, and the leases were sold at 12 3/4 percent royalty.

Another example is the regulations established by the State Board of Dental Examiners regarding licensure of new dentists by credentials. It is obvious that the intent of the Statute (AS 08.36.234) was to allow the Board to establish

April 13, 1989

criteria where dentists could gain access to Alaska patients based on their track record in other states. The Board simply wrote a regulation prohibiting licensure by credential. And to further exemplify the need for this resolution, the proposal to change this situation, SB 126, is a one word change, from "may" to "shall". You might think this is a simple policy change, however, in public hearings we have learned that this is substantial. The Board should promulgate regulations that address the intent of the law, and not the purview of the Board.

There are other examples from resource industries, and labor training programs to motor vehicle regulations. The broader issue however, and the complaint I receive most from my constituents, is that it is becoming increasingly evident that administrative agencies are using regulations to perpetuate their bureaucratic empires. The problem is that this was never intended by the Constitution.

Recommendation: I recommend you move the CS for SJR 3 (Jud) from committee, with "do pass" recommendations.