

ALASKA LEGISLATURE COMMITTEE FILES, 1989-1990 8672
5675 HOUSE HEALTH, EDUCATION & SOCIAL SERVICES 79

HOUSE COMMITTEE REPORT

(7)

Date Referred: January 24, 1990

FURTHER REFERRALS:

Date of Committee Action: 3/20/90

The HEALTH, EDUCATION, & SOCIAL SERVICES Committee considered: H. 445

HOUSE BILL NO. 445

POSTSECONDARY COMM/SELECT STUDENT MEMBER

"An Act relating to the student member of the Alaska Commission on Postsecondary Education."

RECOMMENDATIONS:

- be replaced with CS HB 445 (HESS) the same title
 a new title
 have attached amendment(s)
 do pass
 do not pass
 no recommendation
 individual recommendations
 additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(s):
(Dept)

APPROVES PREVIOUS:

(Date/Dept)

- fiscal impact _____
 zero fiscal note DOE
 zero with analysis _____

- fiscal note(s) _____
 zero fiscal note(s) _____
 zero fn/analysis _____

SIGNING DO PASS

SIGNING:

(Check approp. column)

Do Not
Pass
No Rec
Amend

J. Ellis

W. L. ...
Cheri Davis
Mark Boyer

	Do Not Pass	No Rec	Amend

J. Ellis
Chairman's Signature

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Education
 Title: Student Members of the Alaska
Commission on Postsecondary Education BRU: Postsecondary
 Sponsor: Koponen Components: Program Administration
 Requestor: House HESS

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Jane Bvers Naynard, Executive Director Phone: 465-2854
 Division: Alaska Commission on Postsecondary Education Date: 3/20/90

Approved by Commissioner: _____ Date: _____
 Agency: _____

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

STEVE COWPER
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

March 19, 1990

The Honorable Niilo Koponen
Alaska State Representative
P.O. Box V
Juneau, AK 99811

Re: HB 445

Dear Representative Koponen:

There are several reasons for our interest in changing the term expiration date of the student member of the Alaska Commission on Postsecondary Education to coincide with the term of the student member on the Board of Regents.

BACKGROUND: The next term of the student member of the Alaska Commission on Postsecondary Education will expire 3/1/92. The term of the current student member of the Board of Regents will expire 5/31/91. Both terms are for a period of two years. If a member is removed or resigns prior to the term expiration date, the newly appointed member would be appointed for the unexpired term of the original appointee. A member serves until reappointed or replaced.

Over the past few years, the campus staff and students have expressed the need for revisions to allow concurrent campus elections.

PROBLEM: The Postsecondary Education student's term and the Regents student's term expire on alternate years. Two separate, costly elections are usually required.

PROPOSED SOLUTION: Pass a bill with language that changes the Postsecondary Education student member's term to coincide with the Board of Regents student member's term. Specifically, the language should:

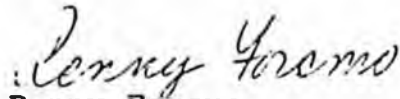
1. Change the Postsecondary Ed student's term to end 5/31/91.

March 19, 1990

2. Add transitional language stating that the term of office of the student member of the Alaska Commission on Postsecondary Education who was in office on February 28, 1990, will expire on 5/31/91. The subsequent term will be a two-year term beginning 6/1/91 and will expire on 5/31/93.

This transitional language will alleviate the need for an immediate election. It will allow the elections for both the Postsecondary Ed student member and the Regents student member to run concurrently which will simplify this time consuming appointment process and minimize associated costs.

Sincerely,



Penny Forsmo
Special Staff Assistant
Boards and Commission

BY REP. KOPONEN, Ellis, Ulmer, Larson, M.Davis, Collins, Sharp, Zawacki,
Hanley, Phillips, Goll, Navarre, Donley

1 IN THE HOUSE

2 CS FOR HOUSE BILL NO. 445 ()

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the student member of the Alaska
7 Commission on Postsecondary Education."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 14.42.015(e) is amended to read:

10 (e) A full-time postsecondary student shall be appointed to the
11 Alaska Commission on Postsecondary Education from a list of nominees
12 submitted to the governor. The governor shall make the appointment
13 from the list within 60 days after it is submitted. The list must
14 [SHALL] consist of the names of two nominees from Alaska Pacific
15 University, two nominees from Sheldon Jackson College, and two nomi-
16 nees from each campus of the University of Alaska. The nominees shall
17 be selected by the students at Alaska Pacific University, Sheldon
18 Jackson College, and each campus of the University of Alaska by an
19 election held on each campus. Elections under this subsection shall
20 be held concurrently with student regent elections required under
21 AS 14.40.150(b) and [. SELECTIONS SHALL BE MADE AT ELECTIONS] con-
22 ducted under rules established by the Office of the Governor. The
23 term of office of the student member of the commission is two years
24 and begins June 1 of the year in which the appointment is made.
25 Membership on the commission is immediately forfeited by a student
26 member who ceases to be a full-time student. Within 60 days after a
27 vacancy occurs, the governor shall appoint a successor from those
28 students appearing on the list of nominees to serve for the unexpired
29 term of the original appointee. The term "campus" used in this

1 subsection means a portion of the University of Alaska designated as a
2 "campus" by the Board of Regents.

3 * Sec. 2. TRANSITIONAL PROVISION. Notwithstanding AS 14.42.015(e), as
4 amended by sec. 1 of this Act, the term of the present student member of
5 the Alaska Commission on Postsecondary Education is extended until May 31,
6 1991.

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STATE OF ALASKA
THE LEGISLATURE

POUCHY - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

H. HESS 3-20-90

H B

4 5 8

HOUSE COMMITTEE REPORT

(5)

Date Referred: January 31, 1990

FURTHER REFERRALS:

HESS

Date of Committee Action: 2/22/90

The COMMUNITY & REGIONAL AFFAIRS Committee considered:

HB 458

HOUSE BILL NO. 458 DAY CARE PROGRAMS/CHILD CARE GRANTS

"An Act relating to day care programs and child care grants."

RECOMMENDATIONS:

- be replaced with _____ the same title
- have attached amendment(s) a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(S):
(Dept)

APPROVES PREVIOUS: _____
(Date/Dept)

- fiscal impact _____
- zero fiscal note CERA
- zero with analysis _____

- fiscal note(s) _____
- zero fiscal note(s) _____
- zero fn/analysis _____

SIGNING DO. PASS:

Eileen P. Mahon

Chris Davis

Eugene A. Rubin

SIGNING:
(Check approp. column)

Do Not
Pass
No Rec
Amend

Eileen P. Mahon

 Chairman's Signature

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: "An Act..day care programs and child care grants."
Sponsor: HESS Committee
Requestor: _____

Agency Affected: Community & Regional Affairs
BRU: Child Assistance
Components: Child Care

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

There is no fiscal effect for FY 90.

Prepared by: Jim Plasman, Deputy Director
Division: Municipal & Regional Assistance
Approved by Commissioner: David C. Miller
Agency: Community & Regional Affairs

Phone: 465-4750
Date: _____
Date: 7-22-90

Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

February 22, 1990

POSITION PAPER

RE: House Bill 458 - "An Act relating to day care programs and child care grants."

SPONSOR: HESS Committee

Departmental Position

The Department of Community and Regional Affairs strongly supports this legislation.

Program Effects

This bill would expand the ability to contract with local entities to provide local administration services for the Day Care Assistance Program to include both non-profit and for-profit corporations. It would change the payment cycle for the child care grants from monthly to quarterly. It would revise the existing formula for allocation of day care positions to DCAP participants by a child care facility, which is a requirement to be eligible for a child care assistance grant. The current formula would be replaced with a simple minimum of 20 percent of a facility's spaces. The bill would also change the age from 11 to 13 for children to be eligible to receive DCAP assistance. Finally, it would amend the definition of developmentally disabled to reflect the federal definition.

Comments

The department strongly supports this legislation. The changes sought in the legislation are largely technical changes, some of which were brought out in a recent DCRA internal audit of the Day Care Assistance and Child Care Grant Programs, others of which are made to be consistent with the federal Family Support Act. These changes will strengthen the programs administratively and help them fit in better with the overall system of broad family support services in the state.

It has been the experience of the program that often day care facilities lack the necessary administrative capacity to deal with the administrative requirements of the program. This legislation would allow the department to grant funds to entities which can demonstrate the ability to appropriately administer the funds.

- P.O. BOX B
JUNEAU, ALASKA 99811-2100
PHONE: (907) 465-4700
- 949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
PHONE: (907) 563-1073

House Bill 458
February 22, 1990
Page Two

Currently child care grant payments are required to be made monthly. Each monthly payment requires a separate billing. Changing the payment cycle to quarterly would reduce the administrative burden on the state and providers significantly.

The existing formula for allocation of space by facilities participating in the child care grant program to day care assistance eligible children results in some cases in a negative number. This clearly is not the intent of the program. Instead of the complicated and flawed formula set out in the existing statute, the amendment replaces it with a simple 20 percent minimum, which is consistent with existing practice.

Under this bill, a "child" is defined for the purposes of this program to be below age 13, rather than the current age of 11. While typically children this age do not require day care, there are some shift workers who require care for children at night. Because of the limited number expected to be affected, no fiscal impact is anticipated. This change also will better provide for transitional child care for participants under the new federal welfare reform programs which defines "child" as under age 13.

The change to the definition of developmental disability is in keeping the federal definition used in Family Support Act matters. The definition expands the coverage of the statute to developmental disabilities beyond mental retardation. This allows for physical disorders which are debilitating and allows us to pay additional costs for these children and assist them to an older age.

David G. Hoffman, Commissioner

STATE OF ALASKA
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

POUCH V - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

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Mary Van Nimwegen

H. HESS 3-5-90

HB

460

HOUSE COMMITTEE REPORT

(7)

Date Referred: January 31, 1990

FURTHER REFERRALS:

FINANCE

Date of Committee Action: 3/2/90

The HEALTH, EDUCATION, & SOCIAL SERVICES Committee considered: HB 460

HOUSE BILL NO. 460 INCREASE STATE EDUCATION AID UNIT VALUE

"An Act relating to the instructional unit value in the public school foundation formula; and providing for an effective date."

RECOMMENDATIONS:

- be replaced with C SHB 460 (HESS) the same title
- have attached amendment(s) a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(S): APPROVES PREVIOUS: (Date/Dept)

- fiscal impact DOE fiscal note(s) _____
- zero fiscal note _____ zero fiscal note(s) _____
- zero with analysis _____ zero fn/analysis _____

SIGNING DO PASS:

SIGNING:
(Check approp. column)

	Do Not Pass	No Rec	Amend
<u>[Signature]</u>			
<u>[Signature]</u>			
<u>[Signature]</u>			
<u>[Signature]</u>			

[Signature]
Chairman's Signature



Alaska State Legislature

Please enter into the record my testimony to the Hess
 committee name
 committee on HB 460, dated March 8, 1990
 bill/subject

I would like ~~to~~ to encourage you to pass HB 460 - we need to pay for education - The costs of education have increased and will increase in the future.

Inflation protecting our educational funding formula will enable our state to continue to provide quality education for our children.

Please keep education a priority issue - our children are counting on you - Thanks -

Signed: Gileen Cummings
 Testifier

PIA

Representing (Optional)

8166 LAKLOEY DR. NORTH POLE AK 99705
 Address

Address

498 9386

Phone No.



NEA-ALASKA

AFFILIATED WITH THE NATIONAL EDUCATION ASSOCIATION

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Mary Lou Brent
Vice-President
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Loretta B. Christie
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Don Hadley
Region VI Director
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Anchorage, Alaska 99508

Richard Kronberg
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Anchorage, Alaska 99517

Leona Mounds
Region VI Director
5416 Winding Way
Anchorage, Alaska 99514

Pamela Reynolds
Region VI Director
1510 Executive Dr - 115
Anchorage, Alaska 99512

Carolyn Tolson
Region VII Director
Box 67 934
Wales, Alaska 99687

Hank Mattison
Region R Director
Box 111125 - State
Anchorage, Alaska 99512

ANCHORAGE REGIONAL OFFICE

1411 W 3RD AVENUE
ANCHORAGE, ALASKA 99503
(907) 274 0536
FAX: (907) 274 0551

JUNEAU OFFICE

105 MUNICIPAL WAY, SUITE 302
JUNEAU, ALASKA 99801
(907) 586-3090
FAX: (907) 586 2744

FAIRBANKS REGIONAL OFFICE

2118 CUSHMAN STREET
FAIRBANKS, ALASKA 99701
(907) 456-4435
FAX: (907) 456-2159

March 1, 1990

TO: Johnny Ellis, Chair, and members of the House Hess Committee

FROM: Don Oberg

RE: HB 460, "An Act relating to the instructional unit value in the public school foundation formula; and providing for an effective date."

NEA-Alaska supports the concept of providing for an inflation proofing process for the Education Foundation Instructional Unit.

We believe, however, the base figure of \$60,000 should be raised to \$66,000, a 10 percent increase over the current level, an increase which the State Coalition for Education endorses.

In August, 1986, with the drop in oil prices state financial support for public education was reduced by 10 percent. Subsequently, the current foundation formula was implemented using an instructional unit value of \$60,000. Neither this figure nor the total funding levels have since been increased to reflect inflation. It is arguable that the basic overall need has been under-funded as well. Additionally, in 1987 the State share of the TRS contribution of nearly \$30 million was passed along as an additional cost to local school districts.

It is past time to restore the level of the funding which has been lost for public education in Alaska.

We are encouraged that the Committee is dealing with this critical issue. We hope that you will restore the financial support which is urgently needed for our public schools.

Thank you for your consideration of our position.

Respectfully submitted,

Robert Manners
Executive Director

Don Oberg
President

cc: Association of Alaska School Boards
Alaska Council of School Administrators

LE03/HH460/dl



FISCAL NOTE

* Based on FY90 Funding
Level of \$475,522.2*

REQUEST:

Revision Date: _____
Title: Instructional Unit Value in the
Public School Foundation Formula
Sponsor: Ellis, Boyer, Kubina, Koponen
Requestor: House HESS

Agency Affected: Education
BRU: K-12 Support
Components: Foundation

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS	67,537.9	87,578.3	108,224.6	129,487.5	151,388.3	173,948.3
MISCELLANEOUS						
TOTAL OPERATING	67,537.9	87,578.3	108,224.6	129,487.5	151,388.3	173,948.3

CAPITAL						
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REVENUE						
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FUNDING: (Thousands of Dollars)

GENERAL FUND	67,537.9	87,578.3	108,224.6	129,487.5	151,388.3	173,948.3
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Estimated	FY91	FY92	FY93	FY94	FY95	FY96
Unit Value:	\$62,849	\$64,734	\$66,676	\$68,676	\$70,736	\$72,858

The unit value is based on a 3% CPI adjustment compounded annually. See Attached Analysis

Prepared by: John Anttonen, Director Phone: 465-2800
Division: Educational Finance Support Services Date: 3/1/90

Approved by Commissioner: William G. Demmert Date: 3/1/90
Agency: Education

Distribution (by preparer):
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

DEPARTMENT OF EDUCATION
 FISCAL NOTE ANALYSIS / FY91 GOV. PROPOSED FUNDING COMPARISON
 2/26/90

HESS CS for HB 460: Instructional Unit value in the public school foundation formula

GRANTS

This fiscal note reflects the estimated increase in the instructional unit value at 3% annually from FY92 onward. No factors for student enrollment growth, assessed value changes, or other foundation variables are included.

	<u>FY91</u>	<u>FY92</u>	<u>FY93</u>	<u>FY94</u>	<u>FY95</u>	<u>FY96</u>
Unit Value	62,549	64,734	66,676	68,676	70,736	72,858
Projected Foundation	545,060.1	563,100.5	583,746.8	605,009.7	626,910.5	649,470.50
Foundation funding as funded in the FY90 Operating budget	475,522.2	475,522.2	475,522.2	475,522.2	475,522.2	475,522.2
Increased Cost	67,537.9	87,578.3	108,224.6	129,487.5	151,388.3	173,948.3

NOTE: This fiscal analysis is based on a comparison to the Governor's proposed FY91 budget which includes \$512,771.1 for the Foundation Formula.

FISCAL NOTE * Based upon the Governor's proposed
FY91 funding level of \$512,771.1*

REQUEST:

Revision Date: _____
Title: Instructional Unit Value in the
Public School Foundation Formula
Sponsor: Ellis, Bover, Kubina, Koponen
Requestor: House HESS

Agency Affected: Education
BRU: K-12 Support

Components: Foundation

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS	30,289.0	50,329.4	70,975.7	92,238.6	114,139.4	136,699.4
MISCELLANEOUS						
TOTAL OPERATING	30,289.0	50,329.4	70,975.7	92,238.6	114,139.4	136,699.4
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	30,289.0	50,329.4	70,975.7	92,238.6	114,139.4	136,699.4
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Estimated	FY91	FY92	FY93	FY94	FY95	FY96
Unit Values:	\$62,849	\$64,734	\$66,676	\$68,676	\$70,736	\$72,858

The unit value is based on a 3% CPI adjustment compounded annually. See

Prepared by: John Anttonen, Director Phone: 465-2800 **Attached Analysis**
Division: Educational Finance Support Services Date: 3/1/90

Approved by Commissioner: William G. Demmert Date: 3/1/90
Agency: Education

Distribution (by preparer):

Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

DEPARTMENT OF EDUCATION
 FISCAL NOTE ANALYSIS / FY90 FUNDING COMPARISON
 2/26/90

HESS CS for HB 460: Instructional Unit value in the public school foundation formula

GRANTS

This fiscal note reflects the estimated increase in the instructional unit value at 3% annually from FY92 onward. No factors for student enrollment growth, assessed value changes, or other foundation variables are included.

	<u>FY91</u>	<u>FY92</u>	<u>FY93</u>	<u>FY94</u>	<u>FY95</u>	<u>FY96</u>
Unit Value	62,849	64,734	66,676	68,676	70,736	72,858
Projected Foundation	543,060.1	563,100.5	583,746.8	605,009.7	626,910.5	649,470.50
Foundation funding as included within the Governor's proposed FY91 Budget	512,771.1	512,771.1	512,771.1	512,771.1	512,771.1	512,771.1
Increased Cost	30,289.0	50,329.4	70,975.7	92,238.6	114,139.4	136,699.4

NOTE: This fiscal analysis is based on a comparison to the FY90 Conference Committee funding level of \$475,522.2 for the Foundation Formula.

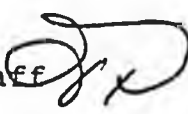
HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE

ALASKA STATE LEGISLATURE
HOUSE OF REPRESENTATIVES



P.O. BOX V, JUNEAU 99811
(907) 465-3759

MEMORANDUM

TO: Members of the House HESS Committee
FROM: Jim Nordlund, House HESS Committee Staff 
RE: Explanation of HB 460
DATE: March 2, 1990

The proposed CS for House Bill 460 (HESS) is designed to do two things: First, it increases the instructional unit value, (IUV) from \$60,000 to \$62,849, which is proportional to the cost of inflation from the end of 1986 through the end of 1989. Second, it establishes a mechanism, driven by the Anchorage Consumer Price Index (CPI), which will automatically adjust the instructional unit value to keep pace with inflation.

The \$62,849 amount was determined as follows. Section 9, chapter 91, SLA 1987, established the IUV at \$60,000. Since HB 126, the enacting legislation for this law, was introduced and passed in 1987, it is reasonable to assume that the \$60,000 amount took into account the cost of living through 1986. It is also reasonable to assume that the \$60,000 amount was intended to apply to at least the 1987-88 school year (fiscal year 1988). Thus, for the purposes of calculating inflation since that time, \$60,000 is the initial IUV amount, 1987-88 is the initial school year, and 1988 is the initial fiscal year.

The escalation mechanism used in the bill is the Consumer Price Index, for All Urban Consumers (CPI-U), for the Anchorage metropolitan area. The standard reference base period is 1982-84=100. The CPI-U annualized reference base supplied by the Bureau of Labor Statistics for the second half of 1986 is 107.4. Thus, the calculation of the inflationary impact on the IUV since the passage of HB 126 in 1987 is based on the following:

Year that CPI index applies	school year	fiscal year	index base	instructional unit value
1986	87-88	1988	107.4	\$60,000
1987	88-89	1989	108.1	60,391
1988	89-90	1990	108.9	60,838
1989	90-91	1991	112.5	62,849

CSHB 460 (HESS) assumes the index of 112.5 and the IUV of \$62,849 as bases for the calculation of future changes in the IUV as prescribed in the bill.

It is important to note that even though the instructional unit value would be increased annually under this bill, future legislatures retain the constitutional authority to set the overall funding level for the foundation program in the relevant fiscal year.

Original sponsor(s): REP. ELLIS, Boyer, Kubina, Koponen, Collins

1 IN THE HOUSE

BY THE HESS COMMITTEE

2 CS FOR HOUSE BILL NO. 460 (HESS)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 SIXTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the instructional unit value in
7 the public school foundation formula."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 14.17.056 is amended to read:

10 Sec. 14.17.056 INSTRUCTIONAL UNIT VALUE. The instructional
11 unit value is \$62,849 except as adjusted under (b) of this section
12 [\$60,000].

13 * Sec. 2. AS 14.17.056 is amended by adding new subsections to read:

14 (b) The commissioner shall annually adjust the instructional
15 unit value to reflect changes in the Consumer Price Index for All
16 Urban Consumers (CPI-U) for all items for the Anchorage Metropolitan
17 Area for the second half of the preceding calendar year compiled by
18 the Bureau of Labor Statistics, United States Department of Labor.
19 The Consumer Price Index for all Urban Consumers seasonal index for
20 the second half of 1989 is the reference base index.

21 (c) The revised instructional unit value shall be made available
22 to the board by February 28th of each year. The state board shall
23 adopt a regulation announcing on or before March 15 of each year the
24 revised instructional unit value for the next fiscal year.
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2 DEPARTMENT OF EDUCATION
3 PUBLIC SCHOOL FOUNDATION PROGRAM
4 FY91 PROJECTION BASED ON 162,849
5 PREPARED 3/1/89

6	FY91	AREA	FY91	FY91	FY90 EST.	REQUIRED	ESTIMATED	DEDUCTIBLE	PROJECTED	ESTIMATED REV.	1989 FULL VALUE		
7	PROJECTED	COST	ADJUSTED	SCHOOL	BASIC NEED	LOCAL	ELIGIBLE	PL97A	FY91	FOR PL97A	DETERMINATION		
8	UNITS	DIFF.	UNITS	DISTRICT	162,849	EFFORT	PL97A	PERCENTAGE	FOUNDATION	PERCENTAGE			
11	56.88	1.27	72.26	ADAK	14,540,212		11,440,810	10	12,023,139	100.00%	11,820,825	12,719,287	10
12	65.67	1.19	78.17	ALASKA GATEWAY	14,912,906		11,632,330	10	1629,795	100.00%	1565,916	14,346,990	10
13	48.46	1.31	63.48	ALEUTIAN EAST	13,989,655	1350,114	11,442,674	100.00%	1485,376	100.00%	1436,338	13,202,703	10
14	9.38	1.31	12.29	ALEUTIAN REGION	1772,414		1235,065	10	174,738	100.00%	167,264	1705,150	10
15	3,170.35	1.00	3,170.35	ANCHORAGE	1199,253,327	139,337,254	165,170,770	10	1332,158	61.10%	1182,670	1159,753,603	164,384,322
16	39.93	1.03	41.13	ANNETTE ISLAND	12,564,979		1073,390	10	11,330,092	100.00%	11,197,683	11,387,896	10
17	202.61	1.39	281.63	BERING STRAIT	117,700,164		15,629,260	10	13,614,725	100.00%	13,253,253	114,446,911	10
18	31.50	1.27	40.01	BRISTOL BAY	12,514,588		1006,820	10	1471,752	81.77%	1157,231	11,685,605	1576,947
19	54.86	1.03	56.51	CHATHAM	13,551,597		11,063,230	10	1809,161	100.00%	1728,265	12,923,352	10
20	20.82	1.14	23.73	CHUGACH	11,491,407		1499,800	10	1110,649	100.00%	199,584	11,391,823	10
21	76.31	1.14	86.99	COPPER RIVER	15,467,235		11,789,300	10	1330,805	100.00%	1297,725	15,169,510	10
22	40.50	1.11	44.96	CORDOVA	12,825,691		1945,420	10	1491,972	85.30%	126,392	12,307,327	1576,745
23	24.66	1.03	25.40	CRATGE	11,596,365		1507,150	10	1160,714	100.00%	114,864	11,420,787	1153,051
24	74.00	1.16	85.84	DELTA GREELY	15,394,958		11,873,830	10	11,086,427	100.00%	1977,784	14,417,174	10
25	48.02	1.27	60.99	DILLINGHAM	13,833,161		11,159,410	10	1474,404	92.80%	1316,168	13,042,589	1511,205
26	1,097.57	1.04	1,141.47	FAIRBANKS	171,740,248	113,593,328	123,045,610	10	169,580	60.37%	137,805	158,109,115	122,515,000
27	19.10	1.30	24.83	GALENA	11,560,541		1510,300	10	178,340	1511,939	1179,368	11,302,833	1201,250
28	39.88	1.05	41.87	HAINES	12,631,488		1354,750	10	1415,553	124,082	110,293	12,705,642	1375,000
29	26.10	1.08	28.19	HOONAH	11,771,713		1571,410	10	146,344	1176,426	1148,529	11,536,840	192,341
30	15.67	1.03	16.14	HYDABURG	11,014,383		1344,400	10	136,096	155,694	133,819	1944,468	153,500
31	67.50	1.33	89.78	ITITARD	15,642,583		11,784,790	10	1743,036	100.00%	1648,732	14,973,851	10
32	405.79	1.00	405.79	JUNEAU	125,563,496	14,989,803	18,189,160	10	127,905	48.68%	112,261	120,501,432	110,250,000
33	20.18	1.03	20.79	KAKE	11,306,631		1483,420	10	167,375	1304,248	1174,839	11,064,417	1105,549
34	22.89	1.33	30.44	KASHUNAMIUT	11,913,124		1623,700	10	1236,808	100.00%	1213,127	11,699,997	10
35	805.39	1.00	805.39	KENAI	150,617,956	113,134,256	116,254,210	10	1191,608	54.87%	194,622	137,389,078	123,935,619
36	212.75	1.00	212.75	KETCHIKAN	113,371,125	13,277,086	14,286,100	10	111,948	55.83%	16,004	110,088,035	15,869,490
37	24.31	1.03	25.04	KLAWOCH	11,573,739		1493,500	10	136,776	1390,255	1125,951	11,411,012	1102,560
38	214.13	1.09	233.40	KODIAK	114,668,957	11,755,748	14,861,290	10	1105,516	57.36%	154,472	112,858,737	13,061,000
39	67.10	1.33	89.21	KUSLUK	15,608,645		11,824,690	10	1770,729	100.00%	1693,656	14,914,589	10
40	76.03	1.31	99.60	LAW & PENINSULA	16,259,760	1411,577	11,922,760	10	1773,040	100.00%	1695,736	15,152,647	10
41	388.41	1.42	551.54	LONER KUSKOKWIM	134,663,737	14,993,732	111,259,360	10	14,993,732	100.00%	14,494,359	130,169,378	10
42	168.99	1.35	228.14	LOMER YUKON	114,338,371		14,746,000	10	14,110,389	100.00%	13,699,350	110,639,021	10
43	749.95	1.00	749.95	NAT-SU	147,133,608	17,254,226	114,355,600	10	123,180	44.21%	19,223	139,870,159	116,409,206
44	21.06	1.20	25.27	NENANA	11,588,194		1588,000	10	164,747	111,239	18,903	11,514,544	173,562
45	66.26	1.34	88.79	NOPE	15,580,363		11,893,780	10	1531,960	176,322	146,476	14,981,927	1415,832
46	144.96	1.45	210.19	NORTH SLOPE	113,210,231	14,174,380	14,174,380	10	12,179,383	22.21%	1435,637	18,600,214	118,792,000
47	192.69	1.45	279.40	NORTHWEST ARCTIC	117,560,011	15,783,400	15,783,400	10	1570,855	13,031,376	12,463,762	114,525,394	1462,713,800
48	9.21	1.03	9.95	PELLICAN	1625,343		1195,720	10	141,763	10	100.00%	1583,585	141,221
49	61.06	1.00	61.06	PETERSBURG	13,837,560		11,215,480	10	1649,768	117,256	113,513	13,174,279	1746,736
50	24.29	1.30	31.58	PRIBILOF	11,984,771		1667,800	10	1427,222	100.00%	1381,500	11,600,271	10
51	41.16	1.23	50.63	RAILBELT	13,182,043		11,070,580	10	165,583	100.00%	177,295	13,104,750	10
52	136.53	1.00	136.53	SITKA	18,580,774	11,787,398	12,785,650	10	1102,086	55.12%	150,643	16,742,733	13,243,024
53	17.47	1.05	18.34	SKAGWAY	11,152,651		1379,890	10	1572	62.13%	1320	1954,687	1350,319
54	94.40	1.04	98.18	SOUTHEAST ISLAND	16,170,515		11,892,520	10	1691,989	100.00%	1622,790	15,547,729	10
55	77.70	1.31	101.79	SOUTHWEST REGION	16,397,400		12,275,980	10	11,423,189	100.00%	11,280,870	15,116,530	10
56	17.81	1.30	23.15	ST. MARY'S	11,454,954		1475,020	10	116,739	192,295	11,541	11,428,629	1145,000
57	14.75	1.30	19.18	TANANA	11,205,444		1391,230	10	146,048	1119,414	41,118	11,115,214	1112,000
58	24.13	1.27	30.65	UNALASKA	11,926,322		1572,670	10	1464,501	1119,542	1107,858	11,353,963	1425,275
59	61.92	1.11	68.73	VALDEZ	14,319,612	11,560,800	11,340,800	10	331,696	37.49%	110,695	12,948,117	13,629,368
60	50.76	1.00	50.76	WRANGELL	13,190,215		1393,510	10	1440,792	100.00%	13,001	12,747,422	1229,234
61	18.79	1.08	20.29	YAKUTAT	11,275,206		1427,770	10	179,168	1191,514	139,404	11,106,834	1152,620
62	62.08	1.44	90.64	YUKON FLATS	15,696,633		11,821,540	10	1318,886	100.00%	1236,997	15,409,636	10
63	82.29	1.34	110.27	YUKON-KOYUKUK	16,930,359		12,240,290	10	11,205,978	100.00%	11,045,380	15,844,979	10
64	52.69	1.41	74.01	MUPIIT	14,651,454		11,484,070	10	1907,755	100.00%	1816,990	13,834,876	10

65													
66													
67	-----												
68	-----												
69	9,657.52		10,537.46	TOTALS	1662,268,826	1214,150,229	196,889,281	136,027,322		129,331,780	1536,167,265	1179,561,230	136,163,444,293
70	-----												
71	-----												
72									STATE CORR. STUDY -----	111	14,340,310		
73									MT. EDGECLIFF -----	111	11,423,347		
74									VALDEZ CONTRACT -----	111	1600,000		
75									SUBSIDY -----	111	1380,866		
76													
77									TOTAL STATE AID -----	111	1542,797,311		

UNITED STATES DEPARTMENT OF LABOR, BUREAU OF LABOR STATISTICS
 CONSUMER PRICE INDEX, ALL ITEMS, 1982=100

ANCHORAGE

CONSUMER PRICE INDEX FOR ALL URBAN CONSUMERS

YEAR	JAN	FEB	MARCH	APRIL	MAY	JUNE	JULY	AUG	SEPT	OCT	NOV	DEC	ANNUAL AVERAGE
1970	40.4			40.5			41.1			41.8			41.1
1971	41.8			41.8			42.3			42.8			42.3
1972	42.8			43.4			43.4			43.8			43.4
1973	43.6			44.7			45.1			46.4			45.3
1974	47.1			48.7			50.3			52.5			50.2
1975	53.5			56.2			57.6			59.0			57.1
1976	59.5			60.6			61.8			62.8			61.5
1977	53.5			64.7			66.5			68.4			65.6
1978	67.1		67.7		69.0		70.6		72.4		72.9		70.2
1979	74.2		75.3		76.2		77.7		79.9		80.1		77.6
1980	81.7		83.7		84.9		85.6		86.5		88.6		85.5
1981	90.0		90.3		91.6		92.2		93.9		95.0		92.4
1982	94.8		97.4		98.8		98.8		98.7		96.4		97.4
1983	96.5		97.8		98.3		99.6		100.4		101.3		99.2
1984	101.7		102.8		103.1		103.7		104.1		104.0		103.3
1985	104.3		104.9		104.5		106.1		106.6		107.5		105.8
1986	107.6		109.1		108.2		107.3		107.2		107.8		107.8

Table of over-the-year % increases. An entry for Jan. 1982 indicates the percentage increase from Jan. 1981 to Jan. 1982.

1971	3.5		3.2				2.9			2.4			2.9
1972	2.4		3.8				2.6			2.3			2.6
1973	1.9		3.0				3.9			5.9			4.4
1974	8.0		8.9				11.5			13.1			10.8
1975	13.6		15.4				14.5			12.4			13.7
1976	11.2		7.8				7.3			6.4			7.7
1977	6.7		6.8				7.6			5.7			6.7
1978	5.7						6.2						7.0
1979	10.6		11.2		10.4		10.1		10.4		9.9		10.5
1980	10.1		11.2		11.4		10.2		8.3		10.6		10.2
1981	10.2		7.9		7.9		7.7		8.6		7.2		8.1
1982	5.3		7.9		7.9		7.2		5.1		1.5		5.4
1983	1.8		0.4		-0.5		0.8		1.7		5.1		1.8
1984	5.4		5.1		4.9		3.6		3.7		2.7		4.1
1985	2.6		2.0		1.4		2.8		2.4		3.4		2.4
1986	3.2		4.0		3.5		1.1		0.6		0.3		1.9

SEMI-ANNUAL AVERAGE				OVER-THE-YEAR PERCENT CHANGE			
YEAR	1st Half	2nd Half	ANNUAL AVERAGE	YEAR	1st Half	2nd Half	ANNUAL AVERAGE
1984	102.7	103.9	103.3	1984			
1985	104.7	106.9	105.8	1985	1.9	2.9	2.4
1986	108.3	107.4	107.8	1986	3.4	0.5	1.9
1987	108.3	108.1	108.2	1987	0.0	0.7	0.4
1988	108.4	108.9	108.6	1988	0.1	0.7	0.4
1989	110.9	112.5		1989	2.3		

(See reverse side for CPI for Urban Wage Earners and Clerical Workers)

ASSOCIATION OF ALASKA SCHOOL BOARDS

316 W. 11th St. • Juneau, Alaska 99801-1510 • (907) 586-1083

TO: Rep. Johnny Ellis, Chairman
House HESS Committee

FROM: Carl Rose, Executive Director
Association of Alaska School Boards

DATE: February 28, 1990

RE: HB 460 "An Act relating to the instructional unit value in the public school foundation formula; and providing for an effective date."

The Association of Alaska School Boards supports HB 460 and would encourage its passage as a means of inflation-proofing the public school foundation program.

As members of the Committee are aware, a recent AASB survey of seven of the state's larger school districts regarding increased costs over the last four years clearly indicated justification for a 10% increase to the foundation instructional unit value. Even a 10% increase to the unit will not totally offset the increased costs incurred by districts over the four years that the \$60,000 unit cap was in place.

We are appreciative of the efforts to increase the instructional unit on an annual basis, in line with the Anchorage CPI.

Please feel free to contact AASB if we can assist you or the Committee.

DRAFT-NOT FOR DISTRIBUTION

Association of Alaska School Boards SCHOOL FUNDING SURVEY RESULTS 1/90

SUMMARY

*7 DISTRICTS SURVEYED FOR COST INCREASES FROM 1986 TO 1990
(Anchorage, Juneau, Ketchikan, Lower Kuskokwim, Mat-Su, North Slope Northwest Arctic;
awaiting results for 3 districts-Fairbanks, Kenai, Southwest Region)*

AVERAGE INCREASE IN COSTS FOR FUEL	3.99%	
AVERAGE INCREASE IN COSTS FOR AIRFARE	26.4%	
AVERAGE INCREASE IN COSTS FOR FREIGHT	28.87%	
AVERAGE INCREASE IN COSTS FOR MAINTENANCE	13.84%	
AVERAGE INCREASE IN COSTS FOR HEALTH CVG.	112.36%	
AVERAGE INCREASE IN COSTS FOR TEACHER SALARIES & BENEFITS (In 2 of 7 districts the number of teachers decreased from '86 to '90)		14.71%
AVERAGE INCREASE IN COSTS FOR ADMINISTRATOR SAL & BENEFITS (In 4 of 7 districts the number of administrators decreased from '86 to '90)		6.97%
AVERAGE INCREASE IN COSTS FOR CLASSIFIED PERSONNEL SAL & BENEFITS (In 3 of 7 districts the number of classified personnel decreased from '86 to '90)		18.23%
INCREASE IN ENROLLMENT FROM 86-90	0.79%	
INCREASE IN NUMBER OF TEACHERS		3.4%
INCREASE IN NUMBER OF ADMINISTRATORS		-0.35%
INCREASE IN NUMBER OF CLASSIFIED PERSONNEL		4.23%

COMMON RESPONSES TO THE QUESTION:

"PLEASE IDENTIFY PROGRAMS YOU ANTICIPATE BEING ABLE TO REINSTATE/ADD SHOULD YOU RECEIVE AN INCREASE IN YOUR CURRENT FUNDING."

- REDUCE CLASS SIZES/HIRE MORE CERTIFICATED STAFF
- IMPLEMENT/STRENGTHEN EARLY CHILDHOOD EDUCATION & AT-RISK PROGRAMS
- SCHOOL MAINTENANCE
- INSTRUCTIONAL MATERIALS
- STAFF DEVELOPMENT
- NATIVE LANGUAGE PROGRAMS

OTHER FACTORS NOT SURVEYED

INCREASED COST OF IMPLEMENTING R.I.P. PROGRAMS
INCREASED COST OF ASSUMING STATE'S SHARE OF T.R.S.
REDUCTION IN FEDERAL PL-874 FUNDS
COST OF COMPLYING WITH OTHER FEDERAL AND STATE REGULATIONS/MANDATES

SCHOOL FUNDING SURVEY • DRAFT

YEAR	DISTRICT	TCHR SAL INC	ADMIN SAL INC	CLASS SAL INC	ENROLL INC	TCHR FTE INC	ADMIN FTE INC	CLASS FTE INC
FY87	ANCHORAGE	11.37%	4.46%	10.03%	-4.19%	2.15%	-4.19%	6.26%
FY87	JUNEAU	20.60%	20.27%	18.62%	0.54%	19.31%	4.81%	25.86%
FY86	KETCHIKAN	19.84%	16.99%	9.83%	1.17%	3.64%	13.33%	20.95%
FY86	LOWER KUSKOKWIM	8.24%	-0.13%	21.83%	2.40%	1.81%	-15.10%	6.05%
1986	MAT-SU	17.09%	-2.77%	17.39%	-4.42%	-1.67%	11.94%	-10.62%
FY87	NORTH SLOPE	-5.47%	2.91%	34.56%	1.76%	-3.66%	-8.33%	-4.00%
FY87	NORTHWEST ARCTIC	25.81%	4.28%	15.37%	4.16%	0.76%	-3.57%	-14.89%

YEAR	DISTRICT	TCHR SAL 86	TCHR SAL 90	TCHR SAL INC	ADMIN SAL 86	ADMIN SAL 90	ADMIN SAL INC	CLASS SAL 86	CLASS FTE 86	CLASS SAL
FY87	ANCHORAGE	\$115,028,556.00	\$128,107,444.00	11.37%	\$10,124,514.00	\$10,576,964.00	4.46%	\$45,126,188.00	1565.00	10.03%
FY87	JUNEAU	\$15,313,237.00	\$18,468,448.00	20.60%	\$1,426,086.00	\$1,715,180.00	20.27%	\$4,089,555.00	118.00	18.62%
FY86	KETCHIKAN	\$7,826,851.00	\$9,380,052.00	19.84%	\$1,053,843.00	\$1,232,998.00	16.99%	\$2,276,936.00	72.25	9.83%
FY86	LOWER KUSKOKWIM	\$11,363,362.00	\$12,300,563.00	8.24%	\$2,893,620.00	\$2,889,731.00	-0.13%	\$8,604,548.00	214.02	21.83%
1986	MAT-SU	\$20,870,301.00	\$24,438,282.00	17.09%	\$2,498,460.00	\$2,429,084.00	-2.77%	\$7,348,751.00	311.80	17.39%
FY87	NORTH SLOPE	\$9,230,000.00	\$8,725,000.00	-5.47%	\$2,021,000.00	\$2,060,000.00	2.91%	\$8,100,000.00	250.00	34.56%
FY87	NORTHWEST ARCTIC	\$5,713,093.00	\$7,187,753.00	25.81%	\$1,778,890.00	\$1,852,827.00	4.28%	\$3,210,827.00	141.00	15.37%

DISTRICT	ENROLL 86	ENROLL 90	ENROLL INC	TCHR FTE 86	TCHR FTE 90	TCHR FTE INC	ADMIN FTE 86	ADMIN FTE 90	ADMIN FTE INC	CLASS FTE 86	CLASS FTE 90	CLASS FTE INC
ANCHORAGE	41259	40007	-4.19%	2269.00	2318.00	2.15%	143.00	137.00	-4.19%	1565.00	1663.00	6.26%
JUNEAU	4546	4571	0.54%	264.00	315.00	19.31%	20.75	21.75	4.81%	118.00	148.00	25.86%
KETCHIKAN	2560	2590	1.17%	162.25	168.17	3.64%	15.00	17.00	13.33%	72.25	87.40	20.95%
LOWER KUSKOKWIM	2577	2639	2.40%	229.33	233.50	1.81%	38.99	33.10	-15.10%	214.02	228.97	6.05%
MAT-SU	9143	8738	-4.42%	539.77	530.75	-1.67%	46.45	52.00	11.94%	311.80	278.67	-10.62%
NORTH SLOPE	1124	1245	1.76%	150.00	144.50	-3.66%	24.00	22.00	-8.33%	250.00	240.00	-4.00%
NORTHWEST ARCTIC	1560	1625	4.18%	130.50	131.50	0.76%	28.00	27.00	-3.57%	141.00	120.00	-14.89%

SCHOOL FUNDING SURVEY - DRAFT

YEAR	DISTRICT	FUEL INC	AIRFARE INC	FREIGHT INC	HEALTH INC	MAINT INC
FY87	ANCHORAGE	27.80%	4.63%	50.00%	49.91%	50.89%
FY87	JUNEAU	-11.25%	44.09%	8.82%	38.96%	-18.04%
FY86	KETCHIKAN	13.50%	7.45%		130.89%	17.06%
FY86	LOWER KUSKOKWIM	12.63%	20.52%	10.97%	315.50%	3.35%
1985	MAT-SU	7.31%	9.09%	19.67%	131.21%	-2.84%
FY87	NORTH SLOPE	-22.05%	54.62%	75.82%	88.46%	10.38%
FY87	NORTHWEST ARCTIC	-2.84%	44.37%	7.93%	31.61%	10.67%

YEAR	DISTRICT	FUEL 86	FUEL 90	FUEL INC	AIRFARE 86	AIRFARE 90	AIRFARE INC	FREIGHT 86	FREIGHT 90	FREIGHT INC
FY87	ANCHORAGE	\$0.61	\$0.78	27.80%	\$367.00	\$384.00	4.63%	\$0.50	\$0.75	50.00%
FY87	JUNEAU	\$0.80	\$0.71	-11.25%	\$254.00	\$366.00	44.09%	\$0.34	\$0.37	8.82%
FY86	KETCHIKAN	\$0.59	\$0.67	13.50%	\$456.00	\$490.00	7.45%			
FY86	LOWER KUSKOKWIM	\$0.95	\$1.07	12.63%	\$302.00	\$364.00	20.52%	\$0.82	\$0.91	10.97%
1985	MAT-SU	\$0.82	\$0.88	7.31%	\$352.00	\$384.00	9.09%	\$0.61	\$0.73	19.67%
FY87	NORTH SLOPE	\$1.36	\$1.06	-22.05%	\$238.00	\$368.00	54.62%	\$0.91	\$1.60	75.82%
FY87	NORTHWEST ARCTIC	\$1.36	\$1.32	-2.94%	\$320.00	\$462.00	44.37%	\$0.63	\$0.68	7.93%

YEAR	DISTRICT	HEALTH 86	HEALTH 90	HEALTH INC	MAINT 86	MAINT 90	MAINT INC
FY87	ANCHORAGE	\$2370.00	\$3553.00	49.91%	\$3,459,896.00	\$5,220,674.00	50.89%
FY87	JUNEAU	\$2392.00	\$3324.00	38.96%	\$1,380,051.00	\$1,131,000.00	-18.04%
FY86	KETCHIKAN	\$861.00	\$1988.00	130.89%	\$2,046,644.00	\$2,395,874.00	17.06%
FY86	LOWER KUSKOKWIM	\$1161.00	\$4824.00	315.50%	\$6,869,057.00	\$7,099,321.00	3.35%
1985	MAT-SU	\$2675.00	\$6185.00	131.21%	\$8,174,815.00	\$7,942,361.00	-2.84%
FY87	NORTH SLOPE	\$1300.00	\$2450.00	88.46%	\$6,834,000.00	\$7,544,000.00	10.38%
FY87	NORTHWEST ARCTIC	\$424825.00	\$559144.00	31.61%	\$4,249,006.00	\$4,702,571.00	10.67%

STATE OF ALASKA
THE LEGISLATURE

POUCH V - STATE CAPITOL
JUNEAU, ALASKA 99811
907.465.3800

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Mary Van Nimwegen

H. WESS 3-2-90

HB

465

HOUSE COMMITTEE REPORT

(7)

Date Referred: February 2, 1990

FURTHER REFERRALS:

JUDICIARY

Date of Committee Action: 3/1/90

The HEALTH, EDUCATION, & SOCIAL SERVICES Committee considered: HB 465

HOUSE BILL NO. 465 MONITOR PHONE CALLS OF PRISONERS

"An Act relating to telephone access and monitoring inside correctional facilities."

RECOMMENDATIONS:

- [] be replaced with _____ [] the same title
- [] have attached amendment(s) [] a new title
- [] do pass
- [] do not pass
- [] no recommendation
- [X] individual recommendations
- [] additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(S): APPROVES PREVIOUS: (Date/Dept)

(Dept)

- [] fiscal impact _____ [] fiscal note(s) _____
- [] zero fiscal note _____ [X] zero fiscal note(s) 2/2/90 Corrections
- [] zero with analysis _____ [] zero fn/analysis _____

SIGNING DO PASS:

Mark Boyer w/amendment
re: ombudsman

SIGNING:

(Check approp. column)

	Do Not Pass	No Rec	Amend
<u>[Signature]</u>	✓		
<u>Chris Davis</u>	✓		
<u>George Forbes</u>			✓

[Signature]
Chairman's Signature

BY THE RULES COMMITTEE BY REQUEST OF THE GOVERNOR

1 IN THE HOUSE

2

HOUSE BILL NO. 465

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

SIXTEENTH LEGISLATURE - SECOND SESSION

5

A BILL

6 For an Act entitled: "An Act relating to telephone access and monitoring
7 inside correctional facilities."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. AS 33.30.231 is amended to read:

10 Sec. 33.30.231. TELEPHONE [ACCESS AND] MONITORING INSIDE CORREC-
11 TIONAL FACILITIES. [INSTITUTIONS. (a) EXCEPT AS PROVIDED IN (b) OF
12 THIS SECTION, A PRISONER SHALL HAVE REASONABLE ACCESS TO A TELEPHONE.

13 (b) A PRISONER WHO IS CLASSIFIED MAXIMUM CUSTODY, IS PLACED IN
14 SEGREGATION AS PUNISHMENT FOR A RULE INFRACTION, OR IS PLACED IN
15 SEGREGATION BECAUSE THE PRISONER POSES A THREAT TO OTHERS OR TO THE
16 SECURITY OF A CORRECTIONAL FACILITY MAY NOT HAVE ACCESS TO A TELEPHONE
17 EXCEPT TO COMMUNICATE WITH AN ATTORNEY, TO OTHERWISE COMMUNICATE AS
18 PROVIDED IN AS 12.25.150, OR IN AN EMERGENCY AS DETERMINED APPROPRIATE
19 BY THE COMMISSIONER.

20 (c)] Notwithstanding AS 42.20.300 and 42.20.310, in order to
21 preserve the security and orderly administration of the correctional
22 facility [INSTITUTION] and to protect the public, the commissioner may
23 authorize the use of monitoring or recording equipment to listen to a
24 telephone conversation of a prisoner convicted of a crime, if a
25 warning is posted by the telephone informing the prisoner that a call
26 may be monitored or recorded. A telephone call between an attorney
27 and a prisoner may not be monitored or recorded except when authorized
28 by a court.

STEVE COWPER
GOVERNOR



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

CC
14B 465

February 1, 1990

The Honorable Sam Cotten
Speaker of the House
Alaska State Legislature
P.O. Box V
Juneau, AK 99811

Dear Mr. Speaker:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill relating to access and monitoring of telephone calls in correctional facilities.

The bill repeals limitations on access to telephones by prisoners who are classified maximum custody or in segregation. The bill also repeals the authority to monitor telephone calls of prisoners who have not been convicted of a crime. It leaves intact the authority to monitor calls of convicted prisoners.

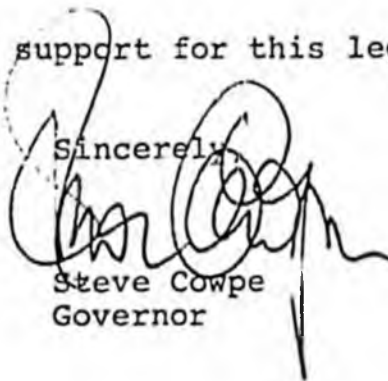
In 1983, the superior court in Cleary v. Smith signed an order granting reasonable access to telephones for all prisoners except those in punitive segregation. The order also prohibited monitoring telephone calls of pretrial detainees. In 1986, as a response to telephone abuses by a relatively small number of prisoners, the legislature passed AS 33.30.231 (sec. 6, ch. 88, SLA 1986). That statute precludes access to telephones, except to call an attorney, for inmates classified maximum custody or in segregation, and authorizes the monitoring of telephone calls of all prisoners. This bill would repeal those provisions in the statute which conflict with the court order. While the plaintiffs in Cleary have challenged the constitutionality of AS 33.30.231 in light of the 1983 court order, the state and Cleary plaintiffs have reached agreement on how to avoid this costly litigation and still afford adequate protection to the public from inmate telephone abuses.

The Department of Corrections will shortly be implementing a collect-call-only system (except to attorneys) for

prisoners, which will identify the caller as a prisoner and permit the person called an opportunity to refuse the call. This system, coupled with enactment of this bill, will protect the public from telephone abuses yet still allow the level of communication by prisoners envisioned in the 1983 court order.

I respectfully request your support for this legislation.

Sincerely,

A handwritten signature in black ink, appearing to read "Steve Cowpe", written over the word "Sincerely,".

Steve Cowpe
Governor

FISCAL NOTE

REQUEST:

Revision Date: _____
Title: "An Act relating to telephone access
inside correctional facilities."
Sponsor: Rules
Requestor: Governor

Agency Affected: Department of Corrections
BRU: _____
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----	-----	-----

REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----	-----	-----

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Susan E. Knighton

Prepared by: Susan E. Knighton, Director
Division: Administrative Services

Phone: 465-3376
Date: 12/27/89

Approved by Commissioner: *Susan Humphrey-Barnett*
Agency: Department of Corrections

Date: 12/27/89

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

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Mary Van Nimwegen

H. HESS

3-1-90

HB

466

HOUSE COMMITTEE REPORT

(7)

Date Referred: February 2, 1990

FURTHER REFERRALS:

JUDICIARY

Date of Committee Action: 2/20/90

The HEALTH, EDUCATION, & SOCIAL SERVICES Committee considered: HB 466

HOUSE BILL NO. 466 RELATING TO TOBACCO AND TOBACCO PRODUCTS

"An Act relating to tobacco."

RECOMMENDATIONS:

- be replaced with _____ the same title
- have attached amendment(s) a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(s):
(Dept)

APPROVES PREVIOUS: (Date/Dept)

- fiscal impact _____
- zero fiscal note DPS
- zero with analysis _____

- fiscal note(s) _____
- zero fiscal note(s) _____
- zero fn/analysis _____

SIGNING DO PASS:

J. Ellis
Ms. Greenberg
Cheri Dauch
Pete Jann

SIGNING:

(Check approp. column)

	Do Not Pass	No Rec	Amend
<u>Manthey</u>		<input checked="" type="checkbox"/>	

J. Ellis
 Chairman's Signature

February 9, 1990

MEMORANDUM

Re: H.B. 466 -- Prohibition on Tobacco
Product Sampling on Alaska

Representative Gruenberg has introduced a bill (H.B. No. 466) that, if enacted, would effectively ban the promotional distribution of free cigarette samples to adults. The bill would permit the distribution of free samples in only extremely limited circumstances: at retail stores primarily selling tobacco, closed conventions or trade shows, and in conjunction with a separate sale of tobacco. The proposed ban on sampling to adults is unwarranted and would conflict with federal law.

The purpose of cigarette sampling is not to recruit new smokers but to promote new brands or reintroduce old ones. Sampling is a promotional practice designed to secure for such unfamiliar brands a share of the existing, highly competitive cigarette market. Leading brands rarely are distributed in sample form. If the purpose of sampling were to recruit new smokers, the most popular brands would be distributed -- not the least familiar.

A sampling ban is not necessary to prevent the distribution of cigarettes to minors. Those who seek to ban cigarette sampling often claim that such a ban is the only way to keep free cigarette samples away from minors. Rarely is there any solid evidence of any significant problem in this

regard. The cigarette manufacturers insist on strict controls to prevent cigarette samples from reaching minors. Moreover, Alaska law already prohibits the distribution of tobacco products to any person under 19. Alaska Code § 11.76.100(a). The law also prohibits the purchase of tobacco by persons under 19 years of age. Id. § 11.76.105(a). Violation of either prohibition is punishable by a fine of up to \$300. Id. § 12.55.035. Enforcement of the existing law against distributing cigarettes to minors can solve any problem that may be thought to exist.

A sampling ban would violate the Federal Cigarette Labeling and Advertising Act. This is the federal law that regulates cigarette advertising and promotion. The statute contains a "preemption" provision that states as follows:

"No requirement or prohibition based on smoking and health shall be imposed under State law with respect to the advertising or promotion of any cigarettes." 15 U.S.C. § 1334(b).

The federal law assures uniformity in the advertising and promotion of a nationally marketed product and thereby "protect[s] the interests of the national economy." *Cipollone v. Liggett Group, Inc.*, 789 F.2d 181, 187 (3d Cir. 1986), cert. denied, 479 U.S. 1043 (1987). A sampling ban obviously would frustrate that purpose.

Antismoking advocates themselves recognize that state and local sampling bans are preempted by the federal law. The legislative history of the law clearly shows that Congress viewed sampling a form of cigarette "advertising or

promotion" within the meaning of the federal law. The Coalition on Smoking OR Health and the American Medical Association have urged Congress to repeal the "preemption" provision of the federal law precisely because of the obstacle it presents to state and local action in this area. The AMA stated that repeal of the "preemption" provision is --

"essential to enable state and local jurisdictions, that have been precluded from taking certain regulatory actions on tobacco products, to act responsibly and regulate prohibitions on the advertising or promotion of tobacco products based on public health concerns."

Finally, a sampling ban would violate the equal protection guaranty of the Fourteenth Amendment which requires that state laws must be "rational" -- that is, they must have some hope of accomplishing their stated purpose. A sampling ban would not reduce cigarette consumption among either adults or minors, and thus would not be "rational." In 1986, a federal district court in Oklahoma invalidated a ban on liquor advertising as "irrational" because the evidence did not establish that the ban would accomplish its stated purpose -- curtailing liquor consumption in the state. *Oklahoma Broadcasters Ass'n v. Crisp*, 636 F. Supp. 978, 992 (W.D. Okla. 1986). H.B. 466 would suffer from the same infirmity.

* * *

For the foregoing reasons, H.B. No. 466 should be rejected by the Alaska House of Representatives.

COVINGTON & BURLING

State of Alaska

Committees

CO-CHAIR, HOUSE JUDICIARY
VICE-CHAIR, HOUSE LABOR AND COMMERCE
HOUSE HEALTH, EDUCATION
AND SOCIAL SERVICES



P O BOX V
JUNEAU, ALASKA 99811
(907) 465-4712
465-4968/4986
(SESSION)

914 CLAY COURT
ANCHORAGE, ALASKA 99503
(907) 276-6844

Representative Max F. Gruenberg, Jr.
District 11
Spenard, Upper Midtown Anchorage

February 20, 1990

MEMORANDUM

TO: Members of House HESS Committee
FROM: Representative Max Gruenberg *mx*
RE: HB 466, "An Act relating to tobacco"

I would very much appreciate your support for HB 466, the anti-tobacco sample bill.

Under the present law, it is legal to give adults unsolicited free samples of cigarettes and other tobacco products.

This bill prohibits giving away tobacco products in order to promote retail sales except in limited circumstances, such as in tobacco shops or conventions.

Deaths and serious illnesses from tobacco use are some of society's most serious substance abuse problems. This bill discourages tobacco use by prohibiting this type of aggressive marketing.

If you have any questions about the bill, please contact me or my staff attorney, Mark Handley, at 465-4986.

Thank you.

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Public Safety
 Title: Relating to tobacco and BRU: Alaska State Troopers
tobacco products
 Sponsor: Rep. Gruenberg, et al. Component: Detachments
 Requestor: House HESS

EXPENDITURES/REVENUES: (Thousands of Dollars) (Inflation not included)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----	-----	-----

REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----	-----	-----

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER/PROG RCPT						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	0	0	0	0	0	0
PART-TIME	0	0	0	0	0	0
TEMPORARY	0	0	0	0	0	0

ANALYSIS: (Attach a separate page if necessary)

No fiscal impact anticipated.

Prepared by: Francis C. Allan
 Division: Alaska State Troopers

Phone: 269-5691
 Date: 02/08/90

Approved by Commissioner: Arthur English
 Agency: Department of Public Safety

Date: _____
 Page 1 of 1

2/8/90

STATE OF ALASKA
THE LEGISLATURE

FOURTH FLOOR STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

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Mary Van Nimwegen

H. HESS

2-2-70

HB

469

HOUSE COMMITTEE REPORT

(7)

Date Referred: February 2, 1990

FURTHER REFERRALS:

FINANCE

Date of Committee Action: _____

The HEALTH, EDUCATION, & SOCIAL SERVICES Committee considered: HB 469

HOUSE BILL NO. 469 EDUCATION POLICY/PLANNING/MISC. CHANGES

"An Act establishing a state education policy; relating to powers and duties of school districts, the Department of Education, and the State Board of Education with respect to education planning, grants for the improvement of school performance, early childhood education, and preventative maintenance of school facilities; requiring regional school boards to establish and consult with advisory boards; and providing for an effective date."

RECOMMENDATIONS:

- [] be replaced with _____ [] the same title
- [] be replaced with _____ [] a new title
- [] have attached amendment(s)
- [] do pass
- [] do not pass
- [X] no recommendation
- [] individual recommendations
- [] additional referral to the _____ Committee

ADOPTS: _____, letter of intent

ATTACHES NEW FISCAL NOTE(s):
(Dept)

APPROVES PREVIOUS:

(Date/Dept)

- [X] fiscal impact DOE
- [] zero fiscal note _____
- [] zero with analysis _____

- [] fiscal note(s) _____
- [] zero fiscal note(s) _____
- [] zero fn/analysis _____

SIGNING DO PASS:

SIGNING:

(Check approp. column)

Do Not
Pass No Rec Amend

[Handwritten Signature]

<i>Cheri Davis</i>		✓	
<i>Ms. Stuenkel</i>		✓	
<i>NICK BOYER</i>		X	

[Handwritten Signature]

Chairman's Signature

FISCAL NOTE

REQUEST:

Revision Date: _____ Title: <u>Establishing a state education policy; relating to powers and duties...</u> Sponsor: <u>Joint Comm. on School Performance</u> Requestor: <u>House HESS</u>	Agency Affected: <u>Education</u> BRU: <u>Education Program Support, Education Finance, and Data Management</u> Components: <u>Basic Education, District Support, Data Management</u>
--	---

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	262.0	266.1	269.9	274.1	278.1	282.2
TRAVEL	46.6	46.6	46.6	46.6	46.6	46.6
CONTRACTUAL	78.7	28.7	28.7	28.7	28.7	28.7
SUPPLIES	3.0	3.0	3.0	3.0	3.0	3.0
EQUIPMENT	17.3					
LAND & STRUCTURES	3,000.0	3,000.0	3,000.0	3,000.0	3,000.0	3,000.0
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	3,407.6	3,344.4	3,348.2	3,352.4	3,356.4	3,360.5
CAPITAL						
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND	3,407.6	3,344.4	3,348.2	3,352.4	3,356.4	3,360.5
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME	4.0	4.0	4.0	4.0	4.0	4.0
PART-TIME	2.0	2.0	2.0	2.0	2.0	2.0
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

See Attached analysis.

Prepared by: <u>Toni Kahklen-Jones & John Antonen</u>	Phone: <u>465-2800</u>
Division: <u>Education Program Support & Education Finance</u>	Date: <u>2/26/90</u>
Approved by Commissioner: <u>William G. Demmert</u>	Date: <u>2/26/90</u>
Agency: <u>Education</u>	

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

DEPARTMENT OF EDUCATION

February 26, 1990

FISCAL NOTE ANALYSIS

HB 469 Establishing a state education policy; relating to powers and duties of school districts, the Department of Education...

HB 469 contains a number of distinct functions for which administrative tasks are necessary. This fiscal analysis examines the cost associated with each:

- 1) Education planning/Summary comparison of "School District Report Card"
- 2) Grant fund for improvement of school performance
- 3) Grant program administration
- 4) Curriculum development and technical assistance in early childhood education
- 5) Preventative maintenance program

NOTE: Fiscal analysis assumes merit increases for all full time positions requested.

1) Education Planning / Summary comparison of "School District Report Cards" submitted by school districts to the Department of Education (FY91: \$137,404)

Personal Services \$67,604

One full time Research Analyst III, Range 18A to work with districts, compile, summarize and analyze data (\$49,970); one part time Statistical Technician I, Range 12A to complete data entry, reporting and associated statistical work (\$17,634).

Travel \$4,000

Staff travel to attend statewide meetings of school business officials; travel for troubleshooting and assistance to school districts as needed.

Contractual FY91--\$58,500; FY92 and subsequent years--\$8,500

FY91 only--One time contract (\$50,000) to:

- 1) Research district level reporting models
- 2) Develop the statewide reporting prototype
- 3) Develop the model school report card
- 4) Develop the prototype summary comparison of the school report cards

FY91 and ongoing--Printing and distribution of reports (\$7,000); phone, photocopying, and general postage (\$1,500)

Commodities \$1,000

Supplies for staff positions (\$1,000)

Equipment FY91--\$6,300

FY91 only--One computer work station/PC (\$5,000) and software (\$500); phone, adding machine, desk and chair for full time staff (\$800)

2) Fund for Improvement of School Performance (\$3,000,000)

Grants \$3,000,000

Grants for the purpose of improving school performance in the state.

3) Grant program administration (FY91: \$170,600)

Personal Services \$133,300

One full time Project Coordinator, Range 20, to work with districts to develop plans, evaluate plans, administer grant program, arrange for technical assistance, coordinate with specialists, disseminate information and monitor school performance plan (\$55,500); one full time Clerk III (\$28,700); Grants Administration Support Functions, Administrative Services, Grant Administration, Finance Office (\$49,100).

Travel \$22,600

Travel for technical assistance and annual meeting for School Performance coordinators and grantees (\$1,600); Presentations AASB, AASSP, ASAA, PTA 4 @ 800 (\$3,200); State Board Presentations 2 @ 800 (\$1,600); National Performance Conference (\$1,200), Monitoring/Evaluation (\$10,000); Grant Review Team (\$5,000).

Contractual \$8,700

State meeting for School Performance Coordinators (\$400); Publication of Grant Applications and Advertising (\$1,500); Materials for Grantees (\$300); Brochures and Flyers (\$1,500); Xerox, phone and postage (\$5,000).

Commodities \$1000

Office, Conference and workshop supplies (\$1000).

Equipment FY91--\$5,000

FY91 only--Wang PC (\$5,000).

4) Curriculum development and technical assistance in early childhood education
(\$20,000)

Personal Services (No new funding)

Travel \$10,000

Staff travel to eight school districts to provide technical assistance (\$8,000); and attend the state conference of the National Association for the Education of Young Children and the State Parent Teachers Association (\$2,000).

Contractual \$10,000

Materials to promote developmentally appropriate programs (\$5,000); Summer Academy on early childhood education (\$3,000); disseminate Early Childhood Education resources and Alaska programs (\$2,000).

Equipment (No new funding)

5) Preventative maintenance program (FY91: \$79,650)

Personal Services \$61,150

One full time Building Management Specialist I, Range 17A. This position will be responsible for the review and approval of prevention maintenance plans submitted by school districts; the position requires building and construction experience (\$46,800).

One part time Clerk Typist III, Range 8A will provide clerical support for the building specialist (\$14,350).

Travel \$10,000

Annually 10-12 trips will be required to provide on-site review and technical assistance in developing a preventative maintenance program. A great deal of this travel will be to rural areas of the state.

Contractual \$1,500

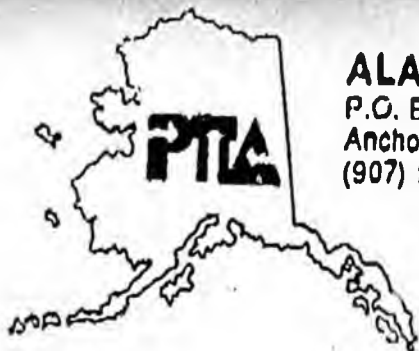
Telephone, postage and photocopying expenses (\$1,500)

Commodities \$1,000

Office supplies for staff positions (\$1,000)

Equipment \$6,000

FY91 only--One work station/PC (\$5,000); desk, chair, bookcase, telephone and file cabinet for positions (\$1,000)



ALASKA PTA
P.O. Box 201498
Anchorage, AK 99520-1498
(907) 279-9345

POSITION PAPER

HB 469

The Alaska PTA supports the concept behind HB 469. Two of the components are of particular interest:

1. **EDUCATION PLANNING:** Requiring school report cards to the public is an exciting idea. Parents, as well as others in the community, need more information about the schools their children attend. The information suggested for inclusion goes beyond the traditional reporting of test scores and would be very helpful as communities make decisions regarding school improvement and performance. The PTA is enthusiastic about the passage of this proposal.

The proposed annual plan would also give community members a focal point for school improvement efforts, knowing that each year such a proposal must be developed and progress could then be monitored.

Care should be taken, however, to insure that the fiscal and clerical burdens of submitting the plan would be kept to a minimum. It is important that districts not spend an inordinate amount of time and money planning, instead of educating.

2. **FUND FOR THE IMPROVEMENT OF SCHOOL PERFORMANCE:** The PTA supports the allocation of money to spur innovative ideas and creativity in education. New ideas are energizing and critical to the productivity of schools.

However, money for innovation should be only in addition to an adequate base of foundation funding. This adequate base does not now exist, due to a static formula and increasing costs.

It is our concern that with limited state dollars, revenues which might have gone into the foundation would be directed toward competitive grants. It is imperative that the basic need for providing quality education for all students be the first priority. Then, and only then, should funds be directed to a few individuals or districts to improve upon the basic program all students receive.

JOINT COMMITTEE ON SCHOOL PERFORMANCE

LEGISLATIVE PACKAGE:

HB 469, HB 470, and HCR 46

Last year, the legislature established the Joint Committee on School Performance on the grounds that there is widespread public concern for the condition of school performance in Alaska.

As one means to fulfill its responsibility to maintain a system of public schools, the legislature instructed the joint committee to identify those subjects for priority legislative attention that would improve school performance.

The committee identified five major subjects calling for immediate legislative action. They include:

1. Having mandated state goals of education;
2. Establishing mandated measures of achievement;
3. Providing incentives for the improvement of school performance;
4. Coordinating health and family service programs related to school performance; and,
5. Addressing long term and immediate needs for coordinated early childhood and parenting education.

To implement these five recommendations, the joint committee introduced HB 469, HB 470, and HCR 46.

HB 469 addresses the joint committee's first three recommendations. It declares a state education policy, requires the State Board of Education to adopt statewide goals, and requires each school district to adopt written goals that are consistent with local needs.

The bill requires each school district and regional educational attendance areas to submit to parents, other interested members of the local community, the State Board of Education, the governor, and the legislature a "school report card" assessing the performance of its schools and students. The report card shall serve as an index of school performance measured against statewide and local standards and will provide information to make prior year comparisons and to set future targets.

The bill also creates the "Fund for the Improvement of School Performance" as a way of promoting school performance initiatives. Such initiatives would be designed to remediate or prevent shortcomings in schooling among that portion of the school population that fits the State Board's definition of "at-risk" students.

Finally, HB 469 establishes advisory school boards in regional educational attendance areas and provides for the development and implementation of a preventative maintenance program for school facilities.

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907.465.3800

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

H. HESS 2-26-90

H. HESS 2-27-90

HB

470

HOUSE COMMITTEE REPORT

(7)

Date Referred: February 2, 1990

FURTHER REFERRALS:

FINANCE

Date of Committee Action: 2/27/90

The HEALTH, EDUCATION, & SOCIAL SERVICES Committee considered: HB 470

HOUSE BILL NO. 470 EARLY CHILDHOOD & PARENTING EDUCATION

"An Act establishing an early childhood and parenting education coordinating committee within the Department of Community and Regional Affairs."

RECOMMENDATIONS:

- [] be replaced with _____ [] the same title
- [] have attached amendment(s) [] a new title
- [X] do pass
- [] do not pass
- [] no recommendation
- [] individual recommendations
- [] additional referral to the _____ Committee

ADOPTS: _____ "letter of intent"

ATTACHES NEW FISCAL NOTE(S):
(Dept)

APPROVES PREVIOUS: (Date/Dept)

- [X] fiscal impact DCRA
- [X] zero fiscal note DOE
- [] zero with analysis _____

- [] fiscal note(s) _____
- [] zero fiscal note(s) _____
- [] zero fn/analysis _____

SIGNING DO PASS:

SIGNING:
(Check approp. column)

Do Not Pass No Rec Amend

[Handwritten Signature]

Cheri Davis

[Handwritten Signature]

[Handwritten Signature]

	Do Not Pass	No Rec	Amend

[Handwritten Signature]

 Chairman's Signature

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: Education
 Title: Establishing an early childhood and parenting coordinating committee
 BRU: Executive Administration
 Sponsor: Joint Committee on School Performance Components: Executive Administration
 Requestor: House HESS

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Since the committee outlined in HB 470 is housed within the Department of Community & Regional Affairs, that Dept. bears the cost of its operation.

Prepared by: Mary Hakala Phone: 465-2800
 Division: Commissioner's Office Date: 2/26/90
 Approved by Commissioner: William G. Demmert Date: 2/26/90
 Agency: Education

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

FISCAL NOTE

REQUEST:

Revision Date: _____
 Title: Act establishing early childhood & parenting coordinating committee...
 Sponsor: Joint Committee on School Performance
 Requestor: _____

Agency Affected: Community & Regional Affairs
 BRU: Child Assistance
 Components: New component

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 91	FY 92	FY 93	FY 94	FY 95	FY 96
PERSONAL SERVICES	79.0					
TRAVEL	6.6					
CONTRACTUAL	4.2					
SUPPLIES	2.5					
EQUIPMENT	7.0					
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	99.3					

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	99.3					
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY	2.0					

ANALYSIS : (Attach a separate page if necessary)

No fiscal impact on FY 90. (See attached)

Prepared by: Carol B. Carroll Phone: 465-4709
 Division: Administrative Services Date: 2/26/90

Approved by Commissioner: David G. Hoffman Date: 2/26/90
 Agency: Community & Regional Affairs

Distribution (by preparer):

Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

The bill requires that a committee on early childhood and parenting education be established in Community and Regional Affairs. The purposes of the committee are to develop a plan for a statewide early childhood education program and address some basic issues and questions about how the educational program will be structured, who it will serve, and how it should be funded. A report to the legislature and governor by May 31, 1991 will be prepared addressing the above concerns. The committee will terminate on June 1, 1991.

In preparing this fiscal note the following assumptions were made:

1. Travel and per diem will only be recognized for the two public members and support staff of the committee. Commissioners' travel and the State Board's travel and per diem will be paid by the various departments budget.
2. Of the public members, one will be from rural Alaska and one will be from an urban area.
3. Four committee meetings (two in Anchorage and two in Juneau) requiring four days per diem each will be necessary plus an additional four teleconferences.
4. Staff for the committee will be necessary due to the shortness of time to complete the report and importance of the subject matter at hand.

Personal Services

Project Coordinator	\$50.4
Clerk Typist	28.6
	<u>\$79.0</u>

Travel

Rural Member	
2 trips at \$500 each	\$1.0
2 trips at \$850 each	1.7
Urban member	
2 trips at \$350 to Juneau	.7
Staff	
2 trips to Anchorage at \$350	.7
	<u>\$4.1</u>

Per Diem

Rural member	
4 trips x 4 days x \$80	\$1.3
Urban member	
2 trips x 4 days x \$30	.6
Staff	
2 trips x 4 days x \$80	.6
	<u>\$2.5</u>

Total Travel/Per Diem	\$6.6
-----------------------	-------

Contractual

Telephone for staff	\$1.0
Printing/Copying Report	2.0
Teleconference	
4 meetings x \$150 x 2 hours	<u>1.2</u>
	\$4.2

Equipment

2 WANG terminals	\$4.0
1 WANG printer	<u>3.0</u>
	\$7.0

Commodities for 2 staff	\$2.5
-------------------------	-------

Position Title Project Coordinator		No. of Positions 1	Range/Step 18 A	Barg. Unit GGU
Time Status Temporary	Staff Months 12	Location Juneau		Election District 4
		Justification		
Type of Expenditure		Amount		
1	2	3		
Salary	37.4			
Benefits	13.0			
Premium Pay				
Other				
Total Personal Services	50.4			
Travel		6.6		
Contractual		3.7		
Commodities		2.0		
Equipment		5.0		
Other				
Total Cost		67.7		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	67.7		
I-A Receipts	1006			
CIP Receipts	1061			
Other				

This temporary Project Coordinator position would carry out all administrative functions attributable to the committee until completion of the report to the legislature and any wind down procedures required before June 1, 1991. This position would be responsible for coordination and printing the report to the legislature. Travel for the two public members and the Project Coordinator to attend four meetings will cost an estimated \$6.6. The contractual line item includes teleconferencing costs for four additional meetings.

**Request For
New Position**

Agency Community and Regional Affairs
 BRU Child Assistance
 Component _____

Page 4 of 5
 Revised Date _____

FY 91

Position Title Clerk Typist III		No. of Positions 1	Range/Step 8 A	Barg. Unit GGU
Time Status Temporary	Staff Months 12	Location Juneau		Election District 4
Type of Expenditure		Amount		
1	2	3		
Salary	19.6			
Benefits	9.0			
Premium Pay				
Other				
Total Personal Services		28.6		
Travel		0		
Contractual		.5		
Commodities		.5		
Equipment		2.0		
Other				
Total Cost		31.6		
Funding Source for Total Cost				
Federal Receipts	1002			
G. F. Match	1003			
General Fund	1004	31.6		
I-A Receipts	1006			
CIP Receipts	1061			
Other				

Justification
A temporary Clerk Typist, will be necessary to provide clerical support to the committee. This position will be responsible for processing travel requests, typing travel authorizations and typing the report. A WANG terminal will be purchased for this position.

**Request For
New Position**

Agency Community and Regional Affairs
 BRU Child Assistance
 Component _____

Page 5 of 5
 Revised Date _____

FY 91



ALASKA PTA
P.O. Box 201496
Anchorage, AK 99520-1496
(907) 279-9345

POSITION PAPER

HB 470

The Alaska PTA recognizes the need for coordination of early childhood and parenting education. However, HB 470 takes an approach that lacks key components and shortchanges important issues. The following concerns need to be resolved before the PTA could support this bill:

1. **COMMITTEE COMPOSITION:** Parent representatives should be part of the committee. It would seem to make good sense to include parents on a committee addressing early childhood and parenting education, recognizing that a significant portion of the early childhood education in Alaska is provided by parents.

The Alaska PTA believes that not only should "parents" be included in the composition, but "parent representatives"-- those who represent and have regular contact with a larger group of parents, such as the PTA. For obvious reasons, it would be important to tap into a broader pool of opinion and perspective.

Beyond that, is there a need for another committee? GICCY studied these issues. A coordinating committee of the three main departments was formed to coordinate early childhood and parenting concerns. How will this committee significantly differ?

2. **COMMITTEE TASKS:** The charge given to the committee in HB 470 focuses almost exclusively on early childhood education. The parenting issues appear to be not only less important, but almost nonexistent in comparison.

The PTA would urge the legislature to more seriously consider parenting education programs. While there are exemplary early childhood programs in existence around the state, there are few parent education and support programs, particularly for those families not experiencing identified trauma or failure. Other states have pioneered programs that document significant gains for young children--throughout their lives--when their parents have been linked with positive support programs. Surprisingly, these programs are inexpensive and easily administered.

With the charge for early childhood as specifically defined as it is now in the bill, the specific issues of improving parent education and support should be outlined in detail as well.

Anchorage Daily News Sunday, Feb. 25, 1990

Governors debate education goals

By TAMARA HENRY

The Associated Press

WASHINGTON — The nation's governors parted with the White House Saturday over the level of funding necessary for the popular preschool program Head Start.

The debate during the first session of the National Governors Association's winter meeting centered on the national educational goals outlined recently by President Bush.

Before the formal opening of their debate, NGA chairman Terry Branstad, the Republican governor of Iowa, declared that "we believe that it is not acceptable to just let American education sit where it is today. There has to be radical change."

Many of the goals "are very ambitious and they may be extremely difficult to achieve," Branstad said.

Budget Director Richard Darman was to appear before the governors today, and the state officials were scheduled to have dinner with Bush at the White House. The governors also were to meet with Bush on Monday.

Although they expanded the student achievement goal, the most controversial action came in the objectives approved as part of the so-called "readiness" goal.

Bush in his State of the Union address proposed that by the year 2000, all children in America will start school ready to learn. His focus was on 4-year-olds.

The NGA Education Task

Force, at the urging of co-chairman Gov. Bill Clinton of Arkansas, approved the objective to fully fund Head Start, which provides preschool services such as breakfast, lunch and health screening to needy children between the ages of 3 and 5.

Under the approved objective: "The federal government should work with the states to develop early intervention strategies for children. All eligible children should have access to Head Start, Chapter I, or some other successful preschool program with strong parental involvement. Our first priority must be to provide at least one year of preschool for all disadvantaged children."

Maryland Gov. William Donald Schaefer pushed to include Chapter I in the objective, although that program aids disadvantaged elementary and secondary students.

Ohio Gov. Richard Celeste, Gov. John Ashcroft of Missouri and Gov. Ray Mabus of Mississippi led the push to insert language to fully fund the preschool program.

Asked later whether the White House would have problems with the Head Start language, Clinton said, "I don't know. I hope not."

Clinton noted that the Bush administration would have until the year 2000 to accomplish that objective.

However, Roger Porter, White House domestic policy adviser, was noncommittal.

1987

UPDATED AGREEMENT BETWEEN THE
DEPARTMENTS OF EDUCATION,
COMMUNITY AND REGIONAL AFFAIRS,
AND HEALTH & SOCIAL SERVICES
FOR THE COORDINATION OF
EARLY CHILDHOOD PROGRAMS

BACKGROUND

There have been many significant changes in the field of early childhood in Alaska. Programs have increased at a rapid rate, staff training needs have multiplied, government regulatory activity has been challenged, budgets have fluctuated, and public awareness has been raised about the crucial importance of the early years in human development. The three primary state agencies charged with responsibilities in the area of early childhood are the Departments of Education, Community and Regional Affairs, and Health and Social Services. Because of recent, rapid growth and expansion in the field there is a need to revise and formalize the original cooperative interagency agreement from 1982, and to directly support the on-going Tri-Department Committee on Early Childhood. The most recent similar agreement, upon which much of this document is based, was developed in June, 1984. The structure and organization of the current agreement provides an on-going mechanism to address timely common issues in order to improve services to Alaska's young children and their families.

COMMITTEE ON EARLY CHILDHOOD

PURPOSE

The purpose of the Tri-Department Committee on Young Children is to support a first-class system of services for young children* and their families through joint strategic planning by appropriate state agencies. The committee exists to provide:

- effective coordination and management of comprehensive services to these children.
- technical assistance and consultation to providers and consumers of services throughout Alaska.

MEMBERSHIP

Committee members shall include:

- Commissioner of the Department of Community and Regional Affairs, or designee

* Young children means birth through eight years, and may include older children for some programs.

- Early Childhood program manager, DCRA
- Commissioner of the Department of Education, or designee
- Early Childhood program manager, DOE
- Commissioner of the Department of Health and Social Services, or designee
- Early Childhood program manager, DHSS

The core committee encourages participation of others, including parents of young children, other governmental agency personnel, Head Start directors, University Early Childhood faculty, public and private preschool practitioners, child care providers, members of the Alaska Association for the Education of Young Children and affiliates, child care resource and referral agencies and other citizens of Alaska.

MEETINGS

All meetings are open to the public. Dates and locations are published in Update, the quarterly Tri-Department newsletter, which is disseminated to certified preschools, licensed child care centers, Head Start programs, and interested others, upon request to any of the three departments.

MEETING SCHEDULE

The Committee on early childhood will meet at least four times a year, in December, March, June, and September. Each Department is responsible for travel and per diem of its members or the shared cost of teleconferencing. If a Department invites a person or persons to address the committee on a particular issue, that Department is responsible for the travel and per diem of those invited. In addition to formal meetings, efforts will be made to conduct at least one annual, statewide public teleconference on Early Childhood issues.

At each meeting, one member will act as facilitator, to prepare the agenda, conduct the meeting, provide for the distribution of minutes, and do any follow-up correspondence. Committee members will also disseminate pertinent information within their respective agency, and act as liaisons for each Department. Committee members are responsible for reproducing and distributing Update to their respective constituent groups.

GENERAL AREAS OF RESPONSIBILITY

The following issues and areas are ones of mutual concern for the three core agencies. The Committee will focus its attention and discussion on each area, prioritizing and developing strategies to address each area.

A. Information Services

The Committee will encourage each Department to collect and widely disseminate information on agency roles, early childhood services and programs offered within the Department, as well as to share communications on federal laws and rules, and other materials of mutual interest.

B. Early Childhood Statutes, Regulations and Policy

The Committee actively promotes the coordination of policy development for children under age nine. Policy development will focus primarily on both child care facilities and pre-elementary schools, and may involve additional state agencies as well, as time and expertise permit, including the Alaska Departments of Public Safety, Environmental Conservation, and Law.

C. Community Needs and Services

The Committee will assess, within areas of statutory responsibilities, community needs for early childhood services and make recommendations for needed services. The Committee will promote the coordination of existing services for efficient and effective delivery. The Committee will propose recommendations for needed service changes.

D. Early Childhood Training and Technical Assistance

The Committee will address training and technical assistance for early childhood practitioners, teachers, administrators, and parent consumers.

E. Early Childhood Program Development

The Committee will develop uniform definitions for early childhood services to the fullest extent possible. Members will address the following programs to spell out roles, delineate responsibilities, including training and technical assistance, and avoiding unnecessary duplication:

Department of Community and Regional Affairs

Day Care Assistance Programs
Head Start Programs
Child Care Grant Program
Dependent Care Planning Grant
Grants for specific Early Childhood Programs

Department of Health and Social Services

Infant Learning Program
Child Protective Services
WIN Child Care
Child Protection Program
Early Periodic Screening Diagnosis and Treatment
Immunizations
Communicable Disease Control
Public Health Nursing
Licensing of Child Care and other children's facilities
Federal and State Grants Addressing Early Childhood, e.g., NCANN
Crisis Nursery, etc.

Department of Education

Early Childhood Program Certification
Special Education Funds for the Handicapped: State Plan Grant and
Preschool Incentive Grant
Special Food Services Program
Early Childhood Teacher Certification
Bilingual Information Resources
Kindergarten Correspondence Study Program
Primary programs in Alaska Elementary Schools

Department of Commerce and Economic Development

Child Care Facilities Revolving Loan Fund

Department of Public Safety

Fire Safety Inspections
Criminal History Searches
Public Information Services
Council on Domestic Violence and Sexual Assault

Department of Environmental Conservation

Sanitation and Environmental Safety Inspections

Department of Law

Legal Counsel

Department of Revenue


Child Enforcement

AGREEMENT TERMS

This agreement will be reviewed annually and may be amended by mutual consent. Amendments become a part of this agreement when signed.

Renewal: This agreement remains in effect until amended or superceded by a new agreement.

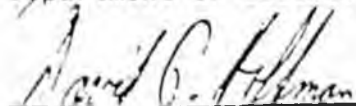
This agreement may be terminated by any of the three agencies upon 90 days written notice.



Marshall L. Lind, Commissioner
Department of Education

Date

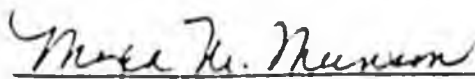
3/4/87



David Hoffman, Commissioner
Department of Community and Regional Affairs

Date

3-29-87



Myra Hanson, Commissioner
Department of Health and Social Services

Date

3-5-87

JOINT COMMITTEE ON SCHOOL PERFORMANCE

LEGISLATIVE PACKAGE:

HB 469, HB 470, and HCR 46

Last year, the legislature established the Joint Committee on School Performance on the grounds that there is widespread public concern for the condition of school performance in Alaska.

As one means to fulfill its responsibility to maintain a system of public schools, the legislature instructed the joint committee to identify those subjects for priority legislative attention that would improve school performance.

The committee identified five major subjects calling for immediate legislative action. They include:

1. Having mandated state goals of education;
2. Establishing mandated measures of achievement;
3. Providing incentives for the improvement of school performance;
4. Coordinating health and family service programs related to school performance; and,
5. Addressing long term and immediate needs for coordinated early childhood and parenting education.

To implement these five recommendations, the joint committee introduced HB 469, HB 470, and HCR 46.

HB 470 addresses the joint committee's fifth recommendation by establishing a coordinating committee that would develop a statewide program of early childhood and parenting education. To accomplish this task, the coordinating committee needs to answer several important questions:

1. Which children shall be served?
2. How long should early childhood education programs operate?
3. What level of funding should be provided and how it should be used?
4. What types of funding mechanisms should be used?
5. Which state agency or agencies should be responsible for administering early childhood education programs?
6. What types of program controls should be instituted?
7. What types of teacher preparation and certification should be required?
8. What type of curriculum is necessary to meet the needs of an early childhood education program; especially as they relate to the linguistic, developmental, and cultural needs of children?

STATE OF ALASKA
THE LEGISLATURE

POUCH Y. STATE CAPITOL
JUNEAU, ALASKA 99811
907.465.3800

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

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Mary Van Nimwegen

H. HESS 2-26-90

H. HESS 2-27-90