

ALASKA LEGISLATURE COMMITTEE FILES 1987-1988 8672

5253 SHEB SB 45

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TABLE 4D:

## REAA ESTIMATED P.L. 81-874 REVENUE

SCHOOL DISTRICT	ADM	P.L. 81-874 FY87 ESTIMATED REVENUE	P.L. 81-874 FY87 ESTIMATED REVENUE PER ADM	P.L. 81-874 AS % OF TOTAL REVENUE	P.L. 81-874 AS % OF FOUNDATION REVENUE
ADAK	607	\$2,104,016	\$3,466	47%	101%
ALASKA GATEWAY	516	\$775,872	\$1,504	17%	22%
ALEUTIANS	87	\$355,000	\$4,080	19%	26%
ANNETTE ISLAND	413	\$1,639,104	\$3,969	53%	120%
BERING STRAITS	1,233	\$4,141,068	\$3,359	26%	37%
CHATHAM	306	\$964,156	\$3,151	32%	49%
CHUGACH	129	\$140,000	\$1,085	9%	10%
COPPER RIVER	575	\$135,000	\$235	3%	4%
DELTA GREELY	1,084	\$1,252,226	\$1,155	19%	26%
IDITAROD	399	\$1,038,030	\$2,602	19%	25%
KASHUNAMIUT	166	\$750,000	\$4,518	35%	53%
KUSPUK	408	\$1,440,106	\$3,530	27%	40%
LAKE AND PENISULA	370	\$1,322,008	\$3,573	21%	28%
LOWER KUSKOKWIM	2,675	\$7,100,000	\$2,654	23%	30%
LOWER YUKON	1,286	\$5,413,552	\$4,210	39%	73%
PRIBILOF ISLANDS	169	\$748,731	\$4,431	41%	73%
RAILBELT	357	\$100,000	\$280	3%	3%
SOUTHEAST ISLANDS	458	\$849,550	\$1,855	20%	29%
SOUTHWEST	486	\$2,155,859	\$4,436	32%	51%
YUKON FLATS	377	\$714,000	\$1,894	12%	14%
YUKON KOYUKUK	596	\$1,721,696	\$2,889	23%	32%
YUPIIT	285	\$0	\$0	0%	0%
<b>TOTAL</b>	<b>12,982</b>	<b>\$34,860,024</b>	<b>\$2,685</b>	<b>24%</b>	<b>34%</b>

Exhibit B, p. 6

TABLE 4E:

## RANKED REAA ESTIMATED P.L. 81-874 REVENUES PER ADM

SCHOOL DISTRICT	ADM	P.L. 81-874 FY87 ESTIMATED REVENUE	P.L. 81-874 FY87 ESTIMATED REVENUE PER ADM	P.L. 81-874 AS % OF TOTAL REVENUE	P.L. 81-874 AS % OF FOUNDATION REVENUE
KASHUNAMIUT	166	\$750,000	\$4,518	35%	53%
SOUTHWEST	486	\$2,155,859	\$4,436	32%	51%
PRIBILOF ISLANDS	169	\$748,781	\$4,431	41%	73%
LOWER YUKON	1,260	\$5,413,552	\$4,210	39%	73%
ALEUTIANS	87	\$355,000	\$4,080	19%	26%
ANNETTE ISLAND	413	\$1,639,104	\$3,969	53%	120%
LAKE AND PENINSULA	370	\$1,322,008	\$3,573	21%	28%
KUSPUK	408	\$1,440,106	\$3,530	27%	40%
ADAK	607	\$2,104,016	\$3,466	47%	101%
BERING STRAITS	1,233	\$4,141,068	\$3,359	26%	37%
CHATHAM	306	\$964,156	\$3,151	32%	49%
YUKON KOYUKUK	596	\$1,721,696	\$2,889	23%	32%
LOWER KUSKOKWIM	2,675	\$7,100,000	\$2,654	23%	30%
IDITAROD	399	\$1,038,030	\$2,602	19%	25%
YUKON FLATS	377	\$714,000	\$1,894	12%	14%
SOUTHEAST ISLANDS	458	\$849,550	\$1,855	20%	29%
ALASKA GA. EWAY	516	\$775,872	\$1,504	17%	22%
DELTA GREELY	1,084	\$1,252,226	\$1,155	19%	26%
CHUGACH	129	\$140,000	\$1,085	9%	10%
RAILBELT	357	\$100,000	\$280	3%	3%
COPPER RIVER	575	\$135,000	\$235	3%	4%
YUPIIT	285	\$0	\$0	0%	0%
TOTAL	12,982	\$34,860,024	\$2,685	24%	34%

Exhibit B, p. 7

TABLE 4:

## REAA TOTAL REVENUE/ALL SOURCES

SCHOOL DISTRICT	ADM	FY87 STATE FOUNDATION ENTITLEMENT (EST)	P.L. 81-874 FY87 ESTIMATED REVENUE	MISCELLANEOUS REVENUE: TOTAL ALL SOURCES	TOTAL REVENUE: ALL SOURCES	TOTAL REVENUE: ALL SOURCES/ADM
ADAK	607	\$2,092,326	\$2,104,016	\$310,600	\$4,506,942	\$7,425
ALASKA GATEWAY	516	\$3,559,313	\$775,872	\$347,205	\$4,682,390	\$9,074
ALEUTIANS	37	\$1,370,960	\$355,000	\$158,728	\$1,884,688	\$21,663
ANNETTE ISLAND	413	\$1,366,767	\$1,639,104	\$101,721	\$3,107,592	\$7,524
BERING STRAITS	1,233	\$11,193,524	\$4,141,068	\$735,313	\$16,069,905	\$13,033
CHATHAM	306	\$1,070,021	\$964,156	\$44,000	\$2,978,177	\$9,733
CHUGACH	129	\$1,370,890	\$140,000	\$15,000	\$1,525,890	\$11,829
COPPER RIVER	575	\$3,838,705	\$135,000	\$501,000	\$4,474,705	\$7,782
DELTA GREELY	1,084	\$4,802,648	\$1,252,226	\$652,007	\$6,706,881	\$6,187
IDITAROD	399	\$4,134,454	\$1,038,030	\$166,537	\$5,339,021	\$13,381
KASHUNAMIUT	166	\$1,417,382	\$750,000	\$0	\$2,167,382	\$13,057
KUSPUK	408	\$3,644,698	\$1,440,106	\$261,496	\$5,346,300	\$13,104
LAKE AND PENISULA	370	\$4,647,795	\$1,322,008	\$205,000	\$6,174,803	\$16,689
LOWER KUSKOKWIM	2,675	\$23,996,368	\$7,100,000	\$402,441	\$31,498,809	\$11,775
LOWER YUKON	1,286	\$7,426,071	\$5,413,552	\$1,193,480	\$14,033,103	\$10,912
PRIBILOF ISLANDS	169	\$1,019,227	\$748,781	\$50,000	\$1,818,008	\$10,757
RAILBELT	357	\$3,174,347	\$100,000	\$242,839	\$3,517,186	\$9,852
SOUTHEAST ISLANDS	458	\$2,952,223	\$849,550	\$416,821	\$4,218,594	\$9,211
SOUTHWEST	486	\$4,206,731	\$2,155,859	\$415,653	\$6,778,243	\$13,947
YUKON FLATS	377	\$4,935,528	\$714,000	\$168,000	\$5,817,528	\$15,431
YUKON KOYUKUK	596	\$5,429,081	\$1,721,696	\$297,369	\$7,448,146	\$12,497
YUPIIT	285	\$3,667,899	\$0	\$60,000	\$3,727,899	\$13,080
TOTAL	12,982	\$102,216,958	\$34,860,024	\$6,745,210	\$143,822,192	\$11,079

Exhibit B, p. 8

TABLE 2B:

## MAJOR REVENUE BY SOURCE FOR CITY/BOROUGH DISTRICTS

SCHOOL DISTRICT	ADM	FY87 CITY/BOROUGH APPROPRIATION PER ADM	STATE FOUNDATION PER ADM	P.L. 81-874 PER ADM	TOTAL REVENUE MAJOR SOURCES PER ADM
ANCHORAGE	40,674	\$1,561	\$3,169	\$0.00	\$4,730
BRISTOL BAY	241	\$166	\$8,950	\$1268.13	\$10,384
CORDOVA	390	\$1,603	\$5,142	\$30.38	\$6,775
CRAIG	186	\$58	\$7,265	\$178.51	\$7,501
DILLINGHAM	465	\$215	\$7,792	\$860.22	\$8,867
FAIRBANKS	13,431	\$1,597	\$3,599	\$3.72	\$5,200
GALENA	146	\$34	\$10,663	\$2939.91	\$13,637
HAINES	351	\$1,108	\$5,917	\$85.47	\$7,111
HOONAH	214	\$47	\$6,654	\$1146.29	\$7,848
HYDABURG	97	\$12	\$8,975	\$0.00	\$8,987
JUNEAU	4,700	\$1,755	\$3,473	\$7.66	\$5,236
KAKE	202	\$74	\$7,692	\$2253.71	\$10,020
KENAI	8,548	\$2,129	\$3,446	\$23.40	\$5,598
KETCHIKAN	2,439	\$2,213	\$3,529	\$8.20	\$5,750
KING COVE	120	\$83	\$9,215	\$475.33	\$9,773
KLAWOCK	156	\$0	\$7,507	\$1261.92	\$9,168
KODIAK	2,278	\$967	\$5,344	\$116.93	\$6,427
MAT-SU	9,366	\$2,078	\$2,966	\$0.00	\$5,044
NENANA	126	\$397	\$9,150	\$47.62	\$9,594
NOME	850	\$242	\$7,153	\$94.12	\$7,489
NORTH SLOPE	1,155	\$11,156	\$8,485	\$5714.29	\$25,355
NORTHWEST ARCTIC**	1,526	\$0	\$7,755	\$2444.57	\$10,200
PELICAN	54	\$259	\$11,333	\$0.00	\$11,592
PETERSBURG	597	\$1,095	\$4,054	\$8.38	\$5,158
SAND POINT	115	\$870	\$7,775	\$0.00	\$8,644
SITKA	1,654	\$1,801	\$3,768	\$72.55	\$5,641
SKAGWAY	136	\$353	\$7,140	\$0.00	\$7,493
ST. MARY'S	115	\$0	\$10,949	\$1739.13	\$12,688
TANANA	78	\$26	\$13,583	\$3005.81	\$16,615
UNALASKA	141	\$1,227	\$8,245	\$1347.52	\$10,820
VALDEZ	791	\$5,169	\$4,334	\$25.28	\$9,527
WRANGELL	451	\$1,193	\$4,809	\$0.00	\$6,002
YAKUTAT	157	\$182	\$7,979	\$382.17	\$8,543
TOTAL	91,950	\$1,756	\$3,706	\$152.75	\$5,615

Exhibit B, p. 9

TABLE 2A:

DISTRICT RANKINGS BY MAJOR REVENUE SOURCES

SCHOOL DISTRICT	ADM	FY87 CITY/BOROUGH APPROPRIATION PER ADM	STATE FOUNDATION PER ADM	P.L. 81-874 PER ADM	TOTAL REVENUE MAJOR SOURCES PER ADM
NORTH SLOPE	1,155	\$11,156	\$8,485	\$5714.29	\$25,355
TANANA	78	\$26	\$13,583	\$3005.81	\$16,615
GALENA	146	\$34	\$10,663	\$2939.91	\$13,637
ST. MARY'S	115	\$0	\$10,949	\$1739.13	\$12,688
PELICAN	54	\$259	\$11,333	\$0.00	\$11,592
UNALASKA	141	\$1,227	\$8,245	\$1347.52	\$10,820
BRISTOL BAY	241	\$166	\$8,950	\$1268.13	\$10,384
NORTHWEST ARCTIC*	1,526	\$0	\$7,755	\$2444.57	\$10,200
KAKE	202	\$74	\$7,692	\$2253.71	\$10,020
KING COVE	120	\$83	\$9,215	\$475.33	\$9,773
NENANA	126	\$397	\$9,150	\$47.62	\$9,594
VALDEZ	791	\$5,169	\$4,334	\$25.28	\$9,527
KLAWOCK	156	\$0	\$7,507	\$1661.92	\$9,168
HYDABURG	97	\$12	\$8,975	\$0.00	\$8,987
DILLINGHAM	465	\$215	\$7,792	\$860.22	\$8,867
SAND POINT	115	\$870	\$7,775	\$0.00	\$8,644
YAKUTAT	157	\$182	\$7,979	\$382.17	\$8,543
HOONAH	214	\$47	\$6,654	\$1146.29	\$7,848
CRAIG	186	\$58	\$7,265	\$178.51	\$7,501
SKAGWAY	136	\$353	\$7,140	\$0.00	\$7,493
NOME	850	\$242	\$7,153	\$94.12	\$7,489
HAINES	351	\$1,108	\$5,917	\$85.47	\$7,111
CORDOVA	390	\$1,603	\$5,142	\$30.38	\$6,775
KODIAK	2,278	\$967	\$5,344	\$116.93	\$6,427
WRANGELL	451	\$1,193	\$4,809	\$0.00	\$6,002
KETCHIKAN	2,439	\$2,213	\$3,529	\$8.20	\$5,750
SITKA	1,654	\$1,801	\$3,768	\$72.55	\$5,641
KENAI	8,548	\$2,129	\$3,446	\$23.40	\$5,598
JUNEAU	4,700	\$1,755	\$3,473	\$7.68	\$5,236
FAIRBANKS	13,431	\$1,597	\$3,599	\$3.72	\$5,200
PETERSBURG	597	\$1,095	\$4,054	\$8.38	\$5,158
MAT-SU	9,366	\$2,078	\$2,966	\$0.00	\$5,044
ANCHORAGE	40,674	\$1,561	\$3,169	\$0.00	\$4,730
TOTAL*	91,950	\$1,756	\$3,706	\$152.75	\$5,615

Exhibit B, p-10

\*\*TRANSITION DISTRICT (REF: AS14.17.210)

TABLE 2E:

## DISTRICT P.L. 81-874 REVENUE

SCHOOL DISTRICT	ADM	LOCAL ADM AS OF STATE ADM	FEDERAL REVENUE: P.L 81-874	P.L 81-874 PER ADM				
ANCHORAGE	40,674	44.23%	\$0	\$0.00				
BRISTOL BAY	241	0.26%	\$305,619	\$1268.13				
CORDOVA	390	0.42%	\$11,848	\$30.38				
CRAIG	186	0.20%	\$33,203	\$178.51				
DILLINGHAM	465	0.51%	\$400,000	\$860.22				
FAIRBANKS	13,431	14.61%	\$50,000	\$3.72				
GALENA	146	0.16%	\$429,227	\$2939.91				
HAINES	351	0.38%	\$30,000	\$85.47				
HOONAH	214	0.23%	\$245,306	\$1146.29				
HYDABURG	97	0.11%	\$0	\$0.00				
JUNEAU	4,700	5.11%	\$36,000	\$7.66				
KAKE	202	0.22%	\$455,250	\$2253.71				
KENAI	8,548	9.30%	\$200,000	\$23.40				
KETCHIKAN	2,439	* 2.65%	\$20,000	\$8.20				
KING COVE	120	0.13%	\$57,040	\$475.33				
KLAWOCK	156	0.17%	\$259,260	\$1661.92				
KODIAK	2,278	2.48%	\$266,360	\$116.93				
MAT-SU	9,366	10.19%	\$0	\$0.00				
NENANA	126	0.14%	\$6,000	\$47.62				
NOME	850	0.92%	\$80,000	\$94.12				
NORTH SLOPE	1,155	1.26%	\$6,600,000	\$5714.29				
NORTHWEST ARCTIC**	1,526	1.66%	\$3,730,416	\$2444.57				
PELICAN	54	0.06%	\$0	\$0.00				
PETERSBURG	597	0.65%	\$5,000	\$8.38				
SAND POINT	115	0.13%	\$0	\$0.00				
SITKA	1,654	1.80%	\$120,000	\$72.55				
SKAGWAY	136	0.15%	\$0	\$0.00				
ST. MARYS	115	0.13%	\$200,000	\$1739.13				
TANANA	78	0.08%	\$234,453	\$3005.81				
UNALASKA	141	0.15%	\$190,000	\$1347.52				
VALDEZ	791	0.86%	\$20,000	\$25.28				
WRANGELL	451	0.49%	\$0	\$0.00				
YAKUTAT	157	0.17%	\$60,000	\$382.17				
TOTAL	91,950	100.00%	\$14,044,982	\$152.75				

Exhibit B, p 11

DISTRICT BY DISTRICT  
AND SCHOOL BY SCHOOL  
ANALYSIS OF PUPILS  
AND CERTIFICATED  
EMPLOYEES IN SCHOOLS  
OF VARIOUS SIZES

Where teachers are listed the total number of teachers at the school is listed first, then within the first parentheses, the number of administrator at the school is listed, and, within the second parentheses, the number of special program personnel at the school is listed—special education, gifted and talented and bilingual. The number of classroom teachers can be calculated by subtracting from certificated employees the following:

- (1) Administrators in the first pair of parentheses
- (2) Special program personnel in the second pair of parentheses

Source: Alaska Education  
Directory 1986  
Published by Alaska  
Department of Education  
based on enrollment  
statistics for  
1984-85 school year

The ratio of certificated employees to pupils and of headquarters certificated employees to pupils is steadily decreasing from the numbers reported by the school districts for the FY 1984-85 year.

Frontiersman Jan 23, 1987 page 6

## Deep cuts proposed for schools' staff

By CONNIE BRANDEL

Frontiersman staff

**MAT-SU**—Rumors, guesses and possibilities turned into cold, hard facts and figures Wednesday when the Mat-Su School Board got its first look at the district's proposed 1987-88 budget.

To absorb a predicted 15-percent cut in state funding, the district's budget was cut by more than \$5 million, from a revised 1986-87 budget of \$53.5 million to just over \$48 million next year.

State funding will drop from \$31.5 million to \$26.4 million next year, and federal funding will drop from \$1.2 million to \$990,000. The budget assumes borough support will be unchanged at \$19.4 million.

The board also received a list of items and programs that disappeared in the administration's preliminary budget, and discussed priorities for rearranging final budget expenditures.

Superintendent Bruce DeMond gave the board a list of existing items that were eliminated from the preliminary budget. Depending on board and community priorities—and finding sufficient money in the budget—those items can be reinstated by the board.

Among the items missing from the preliminary budget are:

- About 67.5 certificated staff positions, including teachers and building administrators. DeMond said the cuts were based on a formula

that reduced each building's teacher allocation by 15 percent.

That number includes the equivalent of nearly four full-time principals and assistant principals. DeMond said one position would be cut from full to half-time at small elementary schools and at junior and senior high schools with multiple administrators.

- Nearly 30 classified staff positions, including classroom aides, bilingual-bicultural tutors, and activity bus drivers.

- Funding for Wasilla Elementary School, which would be closed and the kindergarten students assigned to Iditarod or Tanaina schools.

- Elementary swimming program.

- Remedial reading program.

- Sherrod strings program.

- Elimination of the district's per-school contribution for extra-curricular activities. The exact activities to be cut have not been identified.

- The assistant personnel director, public information officer, and several warehouse, accounting and transportation employees.

By consensus the board agreed that its highest priority in further budget deliberations is to maintain the lowest possible pupil-teacher ratio.

Also mentioned as high priorities were maintaining accreditation of the district schools, complying with state and federal regulations, and minimizing the number of  
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# Schools

(Continued from Page 1)

employees layed off.

The reduction of 67 certificated staff positions includes 56 classroom teachers, which will have a significant impact on classroom PTRs, DeMond said.

Current PTR figures, based on actual classroom teaching assignments without music and physical education teachers and librarians, range from about 21 students per teacher at the kindergarten level to nearly 27 per teacher at the sixth grade level.

According to next year's budget, the average PTRs will range from 24.3 at the kindergarten level to 31 in the fourth grade and 27.7 in the sixth grade. However, the PTR for the elementary grades at several schools ranged from 35 to 38 students.

At the high school level, where teachers teach five or six sections per day, each teaching position eliminated means that many fewer class sections can be offered, DeMond said. The average high school PTR is expected to rise from the current 19.5 students per teacher to 23 students per teacher next year, and some classes could range as high as 40 students.

Assistant Superintendent Norm Palenske said that according to research studies, the district's current PTRs probably are well within limits conducive to learning at all grade levels.

However, as proposed in the budget, some of next year's PTRs probably exceed those standards, Palenske said. Board members asked him to report on the maximum acceptable PTRs indicated in the research at a

future workshop session.

DeMond estimated that lowering the average pupil-teacher ratio by one student at all elementary schools would require between 10 and 12 additional teaching positions for a cost of about \$500,000. Unless the board can find other sources of revenue, that money would have to be cut from an item or program still in the budget, he said.

The administration's preliminary budget includes a \$600,000 reduction in transportation costs by implementing a triple-tier schedule.

In that plan, district schools would have three, rather than two, staggered starting times, meaning many buses would make additional daily runs and fewer buses would be needed. The plan would probably work only in the Palmer and Wasilla areas where schools are relatively close, DeMond said.

Other issues under consideration by the board include:

- A reduction in wages or elimination of step increases for next year. DeMond imposed a wage freeze last fall as the state's budget situation worsened, and the district is still negotiating with teachers for a contract for the current year.

- No funding was included in the preliminary 1987-88 budget for additional salary or step increases.

- Shortening the workday to seven hours for classified employees.

- Increasing the secondary school schedule from six to seven periods, either by shortening the periods or lengthening the school day.

New  
PTR  
K. 21:1  
6 27:1

New:  
PTR  
High School  
from 19.5:1  
to  
23:1  
some classes  
up to 40:1

School District	1-16			17-24			25-40			41-70			71-120			121-201			200 plus			Enrollment	No. of Certificated Persons at District Hq	Pupil/100 Cert. Personnel Ratio
	No. of Pupils	No. of Cert. Pers.	P RS	No. of Pupils	No. of Cert. Pers.	P RS	No. of Pupils	No. of Cert. Pers.	P RS	No. of Pupils	No. of Cert. Pers.	P RS	No. of Pupils	No. of Cert. Pers.	P RS	No. of Pupils	No. of Cert. Pers.	P RS						
Anchorage	19	4	4.7	39	3	13.0	34	4	8.5				216	25	8.6				39,577	2,523	15.7	40,562	88	460.93
Brist 1 Bay	16	1	16.0										219	23	9.5							241	2	120.50
Cordova																170	19	9.4	218	17	12.8	388	1	388.00
Craig													168	22	7.6							168	1	168.00
Dillingham																166	26	6.4	245	21	11.7	411	9	45.67
Fairbanks				40	6	6.7							177	17	10.4	571	56	10.2	11,074	755		12,708	34	373.76
Galena													138	22	6.3							138	2	69.00
Haines																390	39	10.0				390	2	195.00
Hoena													211	19	11.1							211	1	211.00
Hydaburg							108	13	8.3													108	1	108.00
Juneau	13	1	13.0				37	5	7.4										4,519	317	14.3	4,569	28	163.48
Kake													206	27	7.6							206	5	41.20
Kenai				21	2	10.5	120	14	8.6	43	4	10.8	297	30	9.9	5	59	9.6	7,085	482	14.7	8,130	27	301.11
Ketchikan				18	2	9.0	40	4	10.0				178	4	44.5				2,281	165	13.8	2,517	14	179.79
King Cove													114	15	7.6							114	1	114.00
Klawock							31	4	7.6	46	5	9.2	78	4	19.5							155	7	22.14
Kodiak							152	16	9.5	62	7	8.9	177	20	8.9				1,912	124	15.4	2,303	14	164.50
Mat-Su	13	2	13.5				72	10	7.0	59	6	9.	96	11	8.7	158	9	10.8	7,885	511	15.4	8,437	42	200.88
Nenana													184	22	8.4							184	1	184.00
Nome																			741	71	10.4	741	10	74.10
North Slope							96	23	4.2	127	21	6.1	111	13	8.5	138	18	7.7	556	71	7.8	1,028	18	57.11
Pelican										42	6	7.0										42	2	21.00
Petersburg																			571	46	12.4	571	1	571.00
Sand Point													109	10	10.4							109	2	54.50
Sitka													221	17	13.0				1,298	86	15.1	1,651	3	550.33
Skanaway																132	8	16.5				134	3	44.67
St. Mary's							29	6	4.8				72	5	14.4	134	11	12.2				101	4	25.25
Tanana										66	11	6.0										66	1	66.00
Unalaska										128	14	9.1										128	3	42.67
Valdez													71	9	7.9	299	22	13.6	204	20	10.2	783	5	156.60
Wrangell																			458	38	12.1	464	2	232.00
Yakutat													164	20	8.2							164	2	82.00
TOTAL	61	8	7.6	78	7	11.1	651	92	7.1	681	87	7.8	3,202	335	9.6	2,721	266	10.0	84,620	5,256	16.1	87,922	435	202.12

Exhibit C, p 4

School District	1-16	17-24	25-40	41-70	71-120	121-200	200 plus																					
Adak					77	10	7.7	186	23	8.1	325	27	12.3	531	4		132.75											
Alaska Gateway			60	7	8.6									447	5		89.40											
Aleutians	13	3	4.3	61	9	6.8		28		9.3				102	3		34.00											
Annette Isl.														338	4		84.50											
Bering Straits			18	1	18.0	92	16	5.6	259	29	8.9	87	8	10.9	704	68	10.4	222	19	11.7	1,160	25		46.40				
Chatham	14	5	2.8	24	2	12.0		62	7	8.9				161	20	8.1					270	2		135.00				
Chugach				24	2	12.0		29	4	7.3	55	7	7.9									108	4		27.00			
Copper River	9	1	9.0	23	3	7.7		30	2	15.0	118	11	10.7	118	4	29.5	174	17	10.2				569	2		284.50		
Delta Gravelly																						932	66	14.12	932	9		103.56
Iditarod	61	10	6.1	24	2	12.0		31	3	10.3	135	15	9.0				138	15	9.2				389	13		29.92		
Kashunamiut																	166	21	7.9				166	2		83.00		
Kuspuk	29	6	4.8	22	4	5.5		83	11	7.6	104	13	8.0	114	13	8.8							352	14		25.14		
Lake & Peninsula	52	8	6.5	56	7	8.0		59	11	5.1	159	23	6.9										326	6		54.33		
Lower Kuskokwim	47	9	5.2	20	4	5.0		129	36	3.6	285	39	7.3	497	59	8.4	278	29	9.6	897	60	15.0	2,248	18		124.89		
Lower Yukon								73	10	7.3				354	33	10.7	650	62	10.5	219	19	11.5	1,296	11		117.82		
Pribilof Isl.			20	2	10.0												131	14	9.4				161	1		161.00		
Railbelt	13	1	13.0					33	3	11.0				114	12	9.5	184	15	12.3				344	5		68.80		
Southeast Isl.	54	10	5.4	82	10	8.2		35	4	8.6	64	7	9.1	92	10	9.2							327	11		29.73		
Southwest	14	2	7.0	24	2	12.0		76	11	6.9	44	5	8.8	187	23	8.1	136	15	9.1				496	12		41.33		
Yukon Flats	39	7	5.6	32	4	8.0		91	8	11.4	65	7	9.3	118	14	8.4							359	15		23.93		
Yukon Koyukuk	13	2	6.5	60	7	8.6		38	5	7.6	226	26	8.7	102	11	9.2							439	23		19.09		
Yupit								39	5	7.8	152	16	9.5	88	7	12.6							128	1		128.00		
N.W. Arctic	12	1	2.0	17	2	8.5		94	11	8.5	481	65	7.4	275	23	12.0	129	23	12.0	286	26	11.0	1,343	10		134.30		
TOTAL	370	71	5.3	543	64	8.5	1,055	157	6.7	3,160	263	12.0	2,423	227	10.7	3,203	336	9.5	2,901	218	13.3	12,831	200		64.16			
	431	79	5.5	621	71	8.7	1,672	245	6.8	3,841	350	11.0	5,625	562	10.0	5,625	562	9.7	86,165	5,211	16.5	100,753	635		158.67			

Exhibit C, p. 5

District	Enrollment	Cert Pers	Cert Pers at Hq.	Cert Pers at schools	Class-room teachers	Cert pers to pupils	Cert pers at school to pupils	Classroom teachers to pupils
1 Anchorage	40562	2630	88	2543	2000	15.4	16.0	20.2
2 Fairbanks	12708	927	34	893	747	13.7	16.6	17.1
3 Mat-su	8437	577	42	535	471	14.6	15.8	17.9
4 Kenai	8130	618	27	591	468	13.2	13.8	17.4
5 Juneau	4569	351	28	333	295	13.0	13.7	15.5
6 Ketchikan	2517	189	14	175	152	13.5	14.4	16.6
7 Kodiak	2303	181	14	167	143	12.7	13.8	16.1
8 Sitka	1651	114	3	111	98	14.5	14.9	16.9
9	80877	5587	250	5348	4374	14.5	15.1	18.5
10								
11 Adak	531	55	4	47	41	9.7	11.3	13.0
12 Alaska Gateway	447	49	5	44	38	9.1	10.2	11.8
13 Aleutian	102	18	3	15	15	5.7	6.8	9.9
14 Annette Island	388	39	4	35	33	9.9	11.1	11.8
15 Bering Strait	1160	147	25	122	101	7.9	9.5	11.5
16 Bristol Bay	235	26	2	24	20	9.0	9.8	11.8
17 Chatham	270	30	2	28	24	9.0	9.6	11.3
18 Chugach	108	17	4	13	9	6.4	8.3	12.4
19 Copper River	569	46	2	44	46	12.4	12.9	10.8
20 Cordova	388	36	1	35	31	16.7	11.1	12.5
21 Craig	168	23	1	22	17	7.3	7.6	9.9
22 Delta-Greely	932	75	9	66	61	12.4	14.1	15.3
23 Dillingham	411	56	9	47	38	7.3	8.7	10.8
24								
25								

Exhibit C, p. 6

District	Enrollment	Cert Pers	Cert Pers at Hq	Cert Pers at schools	Class-room teachers	Cert Pers. to pupils	Cert Pers at school to pupils	Classroom teachers to pupils
1 Galena	138	24	2	22	18	5.8	6.3	7.7
2 Haines	396	41	2	39	31	9.5	10.0	12.6
3 Hoonah	211	20	1	19	15	10.6	11.2	14.1
4 Hydaburg	108	14	1	13	10	7.7	8.3	10.8
5 Iditarod	389	58	3	45	42	6.7	8.6	9.2
6 Kake	206	32	5	27	23	6.4	7.6	9.0
7 Kashunamiut		21	2	19	12			
8 King Cove	114	12	1	15	13	7.1	7.6	8.8
9 Klawock	155	27	7	13	12	7.8	11.9	17.9
10 Kuspuk	357	61	14	47	43	5.8	7.5	8.2
11 Lake and Peninsula	326	53	6	47	45			
12 Lower Kuskokwim	248	257	18	23.9	192	8.7	7.4	11.7
13 Lower Yukon	1296	138	11	127	102	7.3	10.1	12.7
14 Nenana	184	23	1	22	17	8.0	8.4	15.8
15 Nome	741	71	10	61	47	12.4	12.3	15.8
16 North Slope	1628	164	18	146	112	6.4	7.0	9.2
17 Northwest	1343	154	10	144	125	8.7	7.3	10.7
18 Pelican	42	3	2	6	4			10.5
19 Petersburg	571	47	1	46	40	12.1	12.4	14.3
20 Pribilof	161	17	1	16	14	9.5	10.1	11.5
21 Railbelt	744	37	5	32	28	9.3	10.8	12.3
22 St Mary's	101	15	4	11	10	6.7	7.1	10.1
23 Sand Point	109	12	2	10	9	7.1	10.9	12.1
24								
25								

Exhibit C, p. 7

	District	Enrollment	Cert Pers	Cert Pers at Hg	Cert Pers at schals	Class room teachers	Cert pers to pupils	Cert pers at school to pupils	Classroom teachers to pupils
1	Stagway	134	14	3	11	10	9.6	12.1	13.4
2	Southeast Island	327	52	1.1	4.1	4.1		8.0	8.0
3	Southwest Region	1916	70	1.2	5.8	4.8	7.1	8.0	10.3
4	Tanana	66	12	1	1.1	9	6.0	7.3	11.0
5	Unalaska	128	17	3	1.4	12	7.5	9.1	10.6
6	Valdez	783	71	5	6.6	4.1	11.0	14.7	19.1
7	Wrangell	464	40	2	3.8	3.2	11.6	17.7	14.9
8	Yakutat	164	22	2	2.0	1.5	7.5	8.2	10.9
9	Yukon Flats	359	55	1.5	4.0	3.8	6.5	9.0	9.5
10	Yukon Koyukuk	437	74	2.3	5.1	4.2	5.9	8.6	10.5
11	Yupit	128	29	1	2.8	2.6	4.4	4.5	4.9
12									
13									
14									
15									
16									
17									
18									
19									
20									
21									
22									
23									
24									
25									

Exhibit C, p 8

School District	Enrollment	No. of Certificated Persons at Schools	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	P RS	No. of Pupils	No. of Cert. Pers.	P RS	No. of Pupils	No. of Cert. Pers.	P RS	No. of Pupils	No. of Cert. Pers.	P RS	No. of Pupils	No. of Cert. Pers.	P RS
				1-16	17-24		25-40			41-70			71-120			121-200		
ANCHORAGE																201 plus		
1 Abbot Loop E	735	25														735	25(1)(6)	
2 Airport Hgts F	354	22														354	22(1)(4)	
3 Aurora E	523	28														523	28(1)(4)	
4 Bartlett SHS	1635	99														1635	99(3)(9)	
5 Baxter E	498	28														498	28(1)(3)	
6 Bnyschore E	466	24														466	24(1)(2)	
7 Bear Valley E	489	25														489	25(1)(1)	
8 Birchwood E	424	21														424	21(1)(1)	
9 Booth Second					22	2(0)(2)												
10 Campbell E	443	23														443	23(1)(3)	
11 Career Center		58														0	58(7)(3)	
12 Central JHS	670	40														670	40(1)(10)	
13 Ches. Vall. E	374	19														374	19(1)(1)	
14 Chinook E	548	26														548	26(1)(2)	
15 Chugach E	221	13														221	13(1)(1)	
16 Chugiak E	614	28														614	28(1)(3)	
17 Chugiak HS	1302	76														1302	76(4)(7)	
18 Clark JHS	824	47														824	47(2)(4)	
19 College Gate F	355	18														355	18(1)(2)	
20 Crkside Park E	341	18														341	18(1)(2)	
21 Donali Fund F	227	41														229	41(1)(24)	

Exhibit 6, p. 9

School District	Enrollment	No. of Certificated Persons <i>Schools</i>	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS	
Diamond HS	1257	104		1-16	17-24		25-40			41-70			71-120			121-200	201 plus		
Eagle River E	658	22															1857 104(1)(12)		
East HS	1744	102															658 22(1)(2)		
Fairview E	317	19															1744 102(3)(7.5)		
Fire Lake E		26															317 19(1)(5)		
Girdwood K-B	100	8											100 8(1)(1)				26(1)(2)		
Gladys Wood E	672	33															672 33(1)(1)		
Gov't Hill E	254	15															254 15(1)(2)		
Gruening JHS	78	47															780 47(2)(5)		
Hanshaw JHS	1226	63															1226 63(2)(6)		
Homestead E	555	26															555 26(1)(1)		
Huffman E	502	25															502 25(1)(1)		
Inlet View E	255	14															255 14(1)(1)		
Jes L. Hm 1-12	34	4					34 4(0)(4)												
Kennedy E	232	14															232 14(1)(1)		
Klatt E	546	31															546 31(1)(5)		
Lake Otis E	454	21															454 21(1)(1)		
M Kinley Hgts	17	1		17 1(0)(1)									116 17(1)(1)						
McLaughlin YC	116	17																	
Nears JHS	948	55															948 55(2)(5)		
Pount Blinnna	297	15															297 15(1)(1)		
Purle		24															24(0)(1)		

Exhibit C. 10

School District	Enrollment	No. of Certificated Persons at Schools	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS		
45 Mount Spur E	388	20		1-16			17-24			25-40			41-70			71-120			121-200	201 plus
46 Mt View E	645	35																		388 20(X)1
47 Muldoon E	385	21																		645 35(X)6
48 North Star E	441	23																		385 21(X)6
49 No. Lts. E	371	18																		441 23(X)3
50 Northwood	441	24																		371 18(X)6
51 Nunaka Valley E	343	17																		441 24(X)5
52 Ocean View E	489	25																		343 17(X)3
53 O'Malley E	525	27																		489 25(X)11
54 Orion E	296	18																		525 27(X)2
55 Prov. Hts	13	3		13	3(X)3															296 18(X)4
56 Ptarmigan E	382	20																		13 3(X)3
57 Rabbit Crk E	464	24																		382 20(X)4
58 Rab.Crk GH 7-12	6	1		6	1(X)1															464 24(X)2
59 Ravenwood E	615	31																		6 1(X)1
60 Rigel SpecServ	28	21																		615 31(X)2
61 Roger Park E	373	21																		28 21(X)19
62 Romig JHS	660	42																		373 21(X)4
63 Russian Jack E	362	27																		660 42(X)11
64 Sand Lake E	438	22																		362 27(X)13
65 Sav 1 Prg 10-12	223	13																		438 22(X)11
66 Scenic Park E	492	25																		223 13(X)11
																				492 28(X)2

Exhibit C, p. 11

School District	Enrollment	No. of Certificated Persons at Schools	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PERS	No. of Pupils	No. of Cert. Pers.	PERS	No. of Pupils	No. of Cert. Pers.	PERS	No. of Pupils	No. of Cert. Pers.	PERS	No. of Pupils	No. of Cert. Pers.	PERS
				1-16	17-24		25-40			41-70	71-120		121-200			201 plus		
Service HS	1910	105														1910 (05)(3)(5)		
Spring Hill E		27														27(1)(2)		
Steller HS	236	14														236 14(1)(0)		
Susitna E	466	27														460 27(1)(5)		
Taku E	455	19														455 19(0)(3)		
Tudor E	637	29														637 29(1)(1)		
Turnagain E	585	27														585 27(1)(1)		
Ursa Major E	338	21														338 21(1)(5)		
Ursa Minor E	342	18														342 18(1)(1)		
Wendler JHS	1052	54														1082 54(2)(2)		
West Anch HS	1646	92														1646 92(5)(10)		
Whaley Center	37	143														37 143(2)(99)		
Willawaw E	329	20														329 20(1)(3)		
Willow Crest E	521	27														521 27(1)(3)		
Wonder Park E	358	71														358 71(1)(8)		
	40,562		88 460.93	19 4(0)(3)	39 3(0)(3)		34 4(0)(4)				216 25(2)(2)					39577 2523(96)+		
FAIRRANKS																		
Anderson E	540	23											174 14(1)(2)			540 23(1)(1)		
Aurora E	174	14																
Lathrop HS	1150	77														1150 77(3)(5)		
Madger Road F	622	38														622 38(1)(7)		
Barnette E	455	27														455 27(1)(1)		

Exhibit C, P 12



School District	Enrollment	No. of Certificated Persons at Schools	Pupil/RO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS
W. Valley HS	824	61		1-16			17-24			25-40			41-70		
Woodriver E	507	32											121-30		
	12,708	893	34/374							40	6(1)(5)		177	17(2)(1)	571
MATSU															56(4)(7)
Big Lake E	451	25													11,920
Butte E	440	22													755(28)(9)
Cottonwd Ck E	703	32													451
Glacier View E	37	6													25(1)(2)
Iditarod E															440
Matsu Corresp.	314	8													22(6)(8)
Palmer HS	727	55													703
Palmer JHS	481	29													32(0)(3)
Pioneer Pk E		28													376(3)(5)
Pt McKenzie E		1													461
Sherrrod E	644	31													29(1)(3)
Skwentna E	13	1													31
Snowshoe E	673	31													2(1)(0)
Susitna V HS	151	14													727
Sutton E	59	6													55(2)(3)
Swanson E	592	27													481
Talkeetna E	96	11													29(1)(6)
Tennina E	382	29													28(1)(6)
															644
															31(1)(5)
															673
															31(1)(2)
															151
															14(1)(5)
															57
															6(1)(5)
															96
															11(1)(2)
															592
															27(1)(6)
															96
															11
															382
															29

Exhibit CIP 14

School District	Enrollment	No. of Certificated Persons	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	FRS	No. of Pupils	No. of Cert. Pers.	FRS	No. of Pupils	No. of Cert. Pers.	FRS	No. of Pupils	No. of Cert. Pers.	FRS	No. of Pupils	No. of Cert. Pers.	FRS		
				11-16	17-24		25-40			41-70			71-120			121-200			200 plus	
1 Trappers Ck E	35	4					35 4(0)(0)													1045 79(3)(6.5)
0 Wasilla E		8																		760 50(2)(4)
1 Wasilla HS	1045	79																		
2 Wasilla JHS																				
13 Willow	158	9														158 9(1)(1)				
KENAI	8437	535	42 200.88	13 2(1)(0)			72 10(0)(1.5)			59 6(0)(.5)			96 11(1)(2)			309 23(2)(1.5)				7885 511(18)(46)
1 Bartlett E	86	12																		206 17(1)(2)
2 Chapman E	206	17																		
4 Crook Land E	36	4					36 4(0)(0)													
4 English Bay HS	43	4								43 4(0)(0)										
5 Homer Int. 4-6	125	12																		128 12(1)(0)
6 Homer JHS 7-8	232	12																		232 12(1)(2)
7 Homer HS	387	36																		387 36(2)(2)
8 Hope E	27	3					27 3(0)(0)													
9 Kalifonsky B.	490	31																		490 31(1)(6)
10 Kenai Ctral HS	688	56																		688 56(3)(6)
11 Kenai E	315	21																		315 21(1)(5)
12 Kenai JHS	403	27																		403 27(2)(4)
13 McNeil Canyon	101	7											101 7(1)(3)							
14 Moose Pass E	30	3					30 3(0)(0)													
14 Nikiski E	499	29																		499 29(2)(5)
14 Nikolaevsk E/H	134	11														134 11(1)(0)				

Exhibit C, p. 15

School District	Enrollment	No. of Certificated Persons at Schools	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PTRS	No. of Pupils	No. of Cert. Pers.	PTRS	No. of Pupils	No. of Cert. Pers.	PTRS	No. of Pupils	No. of Cert. Pers.	PTRS
				1-16	17-24		25-40			41-70	71-120		121-200	201 plus	
Minilchik E	150	17											150	17(1)(3)	447 23(1)(5)
Paul Banks E	447	23					27 4(0)(0)								
Port Graham E	27	4													
Razdolna E	21	2			21 2(0)(0)										373 26(1)(7)
Redoubt E	373	26													387 23(1)(8)
Seward E	387	23											152 19(0)(2)		
Seward HS	152	19													
Soldotna E	507	29													507 29(2)(4)
Soldotna HS	795	59													795 59(3)(6)
Soldotna JHS	433	34													433 34(2)(5)
Sterling E	267	19													267 19(1)(4)
Sterling Sears	431	26											110 11(0)(0)		431 26(1)(6)
Susn B Eng.E/HS	110	11													
Tustumena E	225	14													225 14(1)(2)
	8130	591	27/301.11		21 2(0)(0)		120 14(0)(0)		43 4(0)(0)	297 30(3)(4)			564 59(3)(6)		7085 482(27)(71)
JUNEAU															
AJ'S	37	5					37 5(0)(0)								
Auke Bay E	467	31													467 31(1)(4)
Capital E	316	22													316 22(1)(2)
Floy Dry. Mid	589	44													589 44(2)(3)
Gastineau E	295	21													295 21(1)(2)
Glacier Val E	411	26													411 26(1)(3)

Exhibit C, p. 16

School District	Enrollment	No. of Certificated Persons at 3-31-77	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PTRS	No. of Pupils	No. of Cert. Pers.	PTRS	No. of Pupils	No. of Cert. Pers.	PTRS	No. of Pupils	No. of Cert. Pers.	PTRS	No. of Pupils	No. of Cert. Pers.	PTRS		
				1-16			17-24			25-40			41-70			71-120			121-200	201 plus
Hartor View E	315	22																		315 22(1)(4)
Jun. Douglas HS	1158	86																		1158 86(2)(3)
Mar. M Drake MS	473	33																		473 33(1)(3)
Menden. Riv K-8	495	32																		495 32(1)(3)
St. Judes Ctr	13	1		13	1(0)(0)															
	4969	323	28 163.18	13	1(0)(0)					37	5(0)(0)									4519 317(1)(27)
KETCHIKAN																				
Correspondence	178	4														178	4(0)(1)			
Fire Cove K-12	18	2				18	2(0)(0)													
Houghtaling E	540	31																		540 31(1)(3)
Ketchikan HS	655	50																		655 50(2)(3)
Revilla HS	40	4								40	4(0)(0)									
Schoenbar JHS	368	32																		368 32(1)(4)
Valley Pk E	337	26																		337 26(1)(3)
White Cliff E	379	26																		
	2517	175	14 179.79				18	2(0)(0)		40	4(0)(0)					178	4(0)(1)			2251 165(1)(16)
KODIAK																				
Akhiok K-12	25	3								25	3(0)(5)									
Chiniak K-8	28	5								28	5(0)(1)									
East E	328	18																		328 18(1)(3)
Earluk K-10	30	3								30	3(0)(5)									
Correspondence	7	1								32	1(0)(0)									

Exhibit C, P 17

School District	Enrollment	No. of Certificated Persons at School	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS
Kodiak JHS	273	25		1-16	17-25		26-40			41-70			71-120			121-200	200 plus	
Kodiak /Aleuth	533	44															273 25(2)(1)	
Larson Bay K-12	62	7								62 7(1)(.5)							533 44(2)(2.5)	
Main E	468	20															468 20(1)(.4)	
Old Harbor K-12	100	12											100 12(1)(.6)					
Ouzinkie 1-11	37	4							37 4(1)(.1)									
Petersen E	310	17															310 17(1)(.1)	
Port Lions K-1	77	8											77 8(1)(.1)					
	2303	167	14 164.56						152 16(1)(7.5)	62 7(1)(.5)			177 20(2)(.1)				1912 124(7)(15.5)	
SITKA																		
Baranof E	457	28															454 28(1)(.4)	
Blatchley JHS	385	24															385 24(2)(.4)	
Etolin St E	107	11											107 11(1)(.2)					
Lincoln St E	114	6															114 6(0)(0)	
Ht. Edgecombe F	132	8															132 8(0)(.4)	
Sitka HS	454	34															454 34(2)(.3)	
	1651	111	3 550.33										107 11(1)(.2)			246 14(0)(.4)	1298 86(5)(.1)	

EXHIBIT C, p. 18

School District	Enrollment	No. of Certificated Persons at School	Pupil/HQ Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PRRS	No. of Pupils	No. of Cert. Pers.	PRRS	No. of Pupils	No. of Cert. Pers.	PRRS	No. of Pupils	No. of Cert. Pers.	PRRS	No. of Pupils	No. of Cert. Pers.	PRRS	
				1-16	17-25		26-40			41-70			71-120	120-200		200 plus			
ADAK																			
Ann Stevens E	345	28																	345 28(1)(3)
Rob Reeve HS	186	23												186 23(1)(1)					
	531	51	4/132.75											186 23(1)(1)					345 28(1)(3)
LEUTIAN																			
Akutan	10	2		10 2(0)(0)															
Aka	22	4			22 4(0)(0)		28 3(0)(0)												
Gold Bay	25	3																	
Else Pass	19	2			19 2(0)(0)														
Melson Lagoon	20	3			20 3(0)(0)														
Nikolski	3	1		3 1(0)(0)															
	102	15	3/34	3 3(0)(0)	71 9(0)(0)		28 3(0)(0)												
ANNETTE ISLAND																			
Atlakutna E	222	19												166 16(1)(1.5)					222 19(1)(3)
Atlakutna HS	166	16												166 16(1)(1.5)					222 19(1)(3)
	388	4	4/97																

Exhibit C, p. 19

ool Biss  
ADM)

School District	Enrollment	No. of Certificated Persons at 5/1/00	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PERS	No. of Pupils	No. of Cert. Pers.	PERS	No. of Pupils	No. of Cert. Pers.	PERS	No. of Pupils	No. of Cert. Pers.	PERS	No. of Pupils	No. of Cert. Pers.	PERS
ALASKA GATEWAY				1-16	17-24	25-30	41-70	71-120	121-200	200 plus								
1 Dot Lake	32	3				32 3(0)(.5)												
2 Engle Community	31	4				31 4(0)(.5)												
3 Hentosta Lake	18	2		18 2(0)(.5)														
4 Walter Hortonway	77	10						77 10(1)(1)										
5 Tanncross	20	3		20 3(0)(0)														
6 Tetlin	22	2		22 2(0)(.5)														
7 Tok	247	20																247 20(1)(1)
BERING STRAITS	447	44	5/89.40	60 7(0)(1)	63 7(0)(1)			77 10(1)(1)										247 20(1)(1)
1 Anigwin	64	6					64 6(.5)(2)											
2 Anthony Andrews	87	8						87 8(1)(1)										
3 Previg Mission	34	6				34 6(.5)(.5)												
4 Diomed HS	43	5					43 5(0)(.1)											
5 Gmbell	133	14							133 14(1)(2)									
6 Golovin	28	4				28 4(.5)(1)												
7 James C Isabel	46	6					46 6(.5)(0)											
8 Koyuk Halemuit	52	6					52 6(.5)(1)											

Exhibit C, P. 20

School District	Enrollment	No. of Certificated Persons at 5/30/77	Pupil/MQ Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PRS	No. of Pupils	No. of Cert. Pers.	PRS	No. of Pupils	No. of Cert. Pers.	PRS	No. of Pupils	No. of Cert. Pers.	PRS	No. of Pupils	No. of Cert. Pers.	PRS	
9 Setwonga	134	12		1-16			17-25			26-40			41-70			71-120			
10 Shaktoolik	5	0								5	6(5)(1)						121-200		
11 Shishmaref	138	14															134	12(2)(1)	
12 Stebbins	126	11															138	14(1)(1)	
13 Unalakleet	173	17															126	11(1)(1)	
14 Wales-Kingikme	18	1					18	1(0)(0)									173	17(1)(2)	
15 White Mountain	30	6								30	6(1)(0)								
	1160		25/46.40				60	7(0)(1)		125	17(1)(7)		205	23(15)(3)		164	18(2)(2)	133	14(0)(2)
PRISTOL BAY																			
1 Bristol Bay HS	109	14														109	4(1)(2)		
2 Naknek E	110	9														110	9(0)(1)		
3 South Naknek E	16	1		16	1(0)(0)														
	241		2/120.50	16	1(0)(0)											219	13(1)(3)		
CHATHAM																			
1 Angoon	161	20															161	20(1)(2)	
2 Corner Bay	-	1		-	1(0)(0)														
3 8 Fathom Bight	-	1		-	1(0)(0)														
4 Elfin Bay	-	1		-	1(0)(0)														
5 Gustavus	26	3								26	3(0)(1)								
6 Klukwan	36	4								36	4(0)(0)								
7 Tenakee	14	2		14	2(0)(0)														
	270	2	2/135.00	14	5(0)(0)					62	7(0)(1)						161	20(1)(2)	

Exhibit C, p. 21

1 Size  
N)

School District	Enrollment	No. of Certificated Persons at School	Pupil/NO Cert. Personal Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS		
				1-16	17-24		25-40			41-70			71-120			121-200			201 plus	
CHUGACH																				
1 Chenega	24	2			24 2(0)(.5)		29 4(1)(1)													
2 Tatitlek	29	4								55 7(1)(0)										
3 Whittier	55	7					29 4(1)(1)			55 7(1)(0)										
	108	13	4/27.00		24 2(0)(.5)		29 4(1)(1)			55 7(1)(0)										
COPPER RIVER																				
1 Chistochina	30	2					30 2(0)(0)													
2 Copper Center	45	4								45 4(0)(1)										
3 Correspondence	52	2								52 2(0)(0)										
4 Gakona	23	3			23 3(0)(0)															
5 Glenallen E	118	4											118 4(0)(0)							
6 Glenallen HS	174	17														174 17(1)(1)				
7 Kenny Lake E	65	5								65 5(0)(0)										
8 Kenny Lake HS	54	6					54 6(1)(0)													
9 Paxon	9	1		9 1(0)(0)			84 8(1)(0)			62 11(0)(1)			118 4(0)(0)			174 17(1)(1)				
	569	44	3/284.50	9 1(0)(0)	23 3(0)(0)		84 8(1)(0)			62 11(0)(1)			118 4(0)(0)			174 17(1)(1)				
CORDOVA																				
1 Cordova HS	170	18														170 18(1)(1)			218 17(1)(4)	
2 Mt Eccles E	218	17																	218 17(1)(4)	
	388	35	1/388.00													170 18(1)(1)			218 17(1)(4)	
CRAIG																				
1 Craig HS	7	11											79 11(1)(0)							
2 Craig E	89	11											89 11(1)(2)							
	168	22	1/168.00										168 22(2)(2)							

Exhibit C. 22

1 District

	Enrollment	No. of Certificated Persons at School	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS
				1-16	17-24	25-40	41-70	71-120	121-200	201 plus								
BACH					24 2(0)(5)	29 4(1)(1)												
ega	24	2																
ttlek	29	4																
ttler	55	7																
	108	13	4/27.00		24 2(0)(5)	29 4(1)(1)												
ER																		
ER																		
tochina	30	2				30 2(0)(0)												
per Center	45	4					45 4(0)(1)											
espondence	52	2					52 2(0)(0)											
na	23	3			23 3(0)(0)													
nallen E	118	4						118 4(0)(0)										
nallen HS	174	17							174 17(1)(1)									
ny Lake E	65	5							65 5(0)(0)									
ny Lake HS	54	6				54 6(1)(0)												
ron	9	1		9 1(0)(0)														
	569	44	3/284.50	9 1(0)(0)	23 3(0)(0)	84 8(1)(0)	162 11(0)(1)	118 4(0)(0)	174 17(1)(1)									
NOVA																		
dova HS	170	18							170 18(1)(1)									218 17(1)(4)
Eccles E	218	17																
	388	35	1/388.00															
MG																		
ig HS	79	11							79 11(1)(0)									
ig F	89	11							89 11(1)(2)									
	168	22	1/128.00						168 22(2)(2)									

Exhibit C, p 23

School District		Enrollment	No. of Certificated Persons at Schools	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS
					1-16	17-24		25-40			41-70	71-120		121-200			200 plus		
DELTA-GREELY																			
1	Delta Jct E	358	20															358 20(1)6	
2	Delta Jct HS	216	20															216 20(1)6	
3	Ft Greely E	358	26															358 26(1)6	
		932	66	170.356														932 66(2)13	
DILLINGHAM																			
1	Dillingham E													245	21(1)6				
2	Dillingham HS	411		9/45.67										166	26(1)11				
														411	47(2)7				
GALENA																			
1	Galena E	82	9										82	9(0)2					
2	Galena HS	56	13										56	13(0)2					
		138	22	2/69.00									138	22(0)4					
HAINES																			
1	Haines E	178	18	1															
2	Haines HS	112	15											112	15(1)3				
3	Haines JHS	81	4											81	4(0)0				
4	Mosquito Lk E	19	2			19	2(0)0							19	19(1)3				
		390		2/195.00		19	2(0)0							178	18(1)3				
HOONAH																			
1	Hoonah E	119	9											119	9(1)1				
2	Hoonah HS	92	10											92	10(1)1				
		211	19	1/211.00										211	19(2)2				

Exhibit C p 24

School District	Enrollment	No. of Certificated Persons at School	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS
HYDABURG				1-16	17-24		25-40	41-70		71-120	121-200		201 p/45					
1 Hydaburg E								61 5(0)(1)										
2 Hydaburg HS	108		1/108					47 8(1)(.5)										
IDITAROD								108 13(1)(1.5)										
1 Blackwell	15	2		15 2(0)(0)														
2 Davin-Lewis	66	7						66 7(0)(0)										
3 Holy Cross	69	8						69 8(0)(1)										
4 Correspondence	16	2		16 2(0)(0)														
5 Innoko River	31	3					31 3(0)(0)											
6 Lime Village	7	1		7 1(0)(0)														
7 McGrath	138	15											138 15(1)(1)					
8 Takotna	13	4		13 4(0)(0)														
9 Telida	10	1		10 1(0)(0)														
10 Top-Kuskokwim	24	2					24 2(0)(0)											
	389	45	3/29.92	61 10(0)(0)	24 2(0)(0)		31 3(0)(0)	135 (15)(0)(1)					138 15(1)(1)					
KAKE																		
1 Kake E													120 10(1)(1)					
2 Kake HS	206		5/41.20							86 17(1)(1)			86 17(1)(1)					
KASHUNAHUUT																		
1 Chevak	166		2/83.00										166 21(1)(6)					
	166												166 21(1)(6)					

Exhibit C, p 25

School District	Enrollment	No. of Certificated Persons at 5/31/05	Pupil/NO Cert. Personal Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS
				1-16	17-24	25-40	41-70	71-120	121-200	201 plus								
KING COVE																		
1 King Cove	114	15						114 15(0)(2)										
	114	15	114					114 15(0)(2)										
KLAWOCK																		
1 Klawock E	78	4						78 4(0)(1)										
2 Klawock HS	46	5					46 5(0)(1)											
3 Klawock JHS	31	4				31 4(0)(0)												
	155	13	7/22/14			31 4(0)(0)		46 5(0)(1)										
KUSPUK																		
1 Aniak	114	13						114 13(1)(2)										
2 Chuathbaluk	25	3				25 3(0)(0)												
3 Crooked Creek	32	4				32 4(0)(0)												
4 Geo. Mgn Sr HS	52	8						52 8(1)(1)										
5 Gus. Michael h	22	4			22 4(0)(0)													
6 Correspondence	12	1		12 1(0)(0)														
7 Lower Kalskap	52	5						52 5(0)(.5)										
8 Red Devil	8	4		8 4(0)(0)														
9 Sleet Mute	26	4				26 4(0)(0)												
10 Upper Kalskap	9	1		9 1(0)(0)														
	352	47	1/25.14	29 6(0)(0)	22 4(0)(0)	83 11(0)(0)	104 13(1)(1.5)	114 13(1)(2)										
LAKE AND PENINSULA																		
1 Chignik	17	3			17 3(0)(0)													
2 Chignik Lagoon	21	3			21 1(0)(0)													

Exhibit C, p 26

School District	Enrollment	No. of Certificated Persons at Schools	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	
3	Caigunk Lake																		
4	Egekik	8	1	1-16	8 1(0)(0)		17-24			41-70	44 6(0)(0)		71-120			121-200			201 plus
5	Igiugig	7	1		7 1(0)(0)														
6	Ivanof Bay	9	1		9 1(0)(0)														
7	Kokhanok	26	3		26 3(0)(0)														
8	Kewhalen	64	10		64 10(0)(1)														
9	Nondalton	51	7		51 7(5)(0)														
10	Pedro Bay	9	2		9 2(0)(0)														
11	Perryville	33	8		33 8(0)(.5)														
12	Pilot Point	10	2		10 2(0)(0)														
13	Port Alsworth	9	1		9 1(0)(0)														
14	Port Heiden	18	3		18 3(0)(0)														
	LOWER KUSKOKWIM	326	47	1/54.33	52 8(0)(0)					159 23(5)(1)									
1	Akul Ellt-Nau.																		
2	Anna Tobeluk																		
3	Arvug				15 2(0)(0)														
4	Ayaprun																		
4	Helthel Reg HS																		
6	Helthel-Kibuck E																		
	Helthel ME E																		
	Chapungak																		

School District

School District	Enrollment	No. of Certificated Persons at 5/31/05	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS
				1-16	17-24		25-40	41-70		71-120			121-200			200 plu.		
0 Euk								64 7(1)(0)										
1 JcAnne A Alexi							29 10(5)(0)	67 8(1)(0)										
1 Kipnuk										71 7(.5)(1)								
2 Kongiganak													147 18(1)(1)					
3 Kwethluk										73 8(1)(1)								
4 Kwigillingok																		
5 Lewis Angapak							30 9(1)(1)			73 9(1)(1)								
6 Napakiak																		
7 Nelson Island																		
18 Nightmute				16 5(1)(1)														
19 Nunivaarmiut																		
20 Oscarville				16 2(5)(1)														
21 Faul T. Albert																		
22 Quinhagak																		
23 Kocky Mt																		
24 Z. John Williams																		
LOWER YUKON	2,248		18 124.89	47 9 (1.5)(2)	20. 4(0)(0)		129 36 (3.5)(2)	285 39 (4)(2)		497 59 (5.5)(2)			278 29 (2)(2.5)			897 60 (5)(5)		
1 Alakanuk	172	17											172 17(1)(2)					
2 Arca Wide Voc	-	3		3(0)(0)														
3 Emmonak	189	17											189 17(1)(1)					
4 Hooper Bay	168	17											168 17(1)(2)					

Exhibit C, p. 27

1 Size  
M)

School District	Enrollment	No. of Certificated Persons at 5/31/05	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PRRS	No. of Pupils	No. of Cert. Pers.	PRRS	No. of Pupils	No. of Cert. Pers.	PRRS	No. of Pupils	No. of Cert. Pers.	PRRS	No. of Pupils	No. of Cert. Pers.	PRRS
				1-16	17-24		25-40	41-70		71-120	121-200		200 plus					
5 Kotlik	101	8								101 8(1)(1)								
6 Marshall	87	9								87 9(1)(1)								
7 Mt Village	7	19																
8 Pilot Station	1	11																
9 Pitka Point	36	5					36 5(1)(1)											
10 Russian Mission	75	7								75 7(1)(1)								
11 Scammon Bay	91	9								91 9(1)(1)								
12 Sheldon Point	37	5					37 5(1)(1)											
	1296	127	117.82				73 16(2)(2)			354 33(4)(4)	650 62(4)(6)							219 19(7)(2)
NENANA																		
1 Nenana E	105	13								105 13(0)(2)								
2 Nenana HS	79	9								79 9(1)(2)								
	184	22	184.							184 22(1)(4)								
NOME																		
1 Nome E	435	33																435 33(1)(7)
2 Nome/Beltz HS	306	28																306 28(2)(4)
	741	61	10/74.10															741 61(3)(1)
NORTH SLOPE																		
1 Alak	111	13											111 13(1)(1)					
2 Atkasuk	40	8					40 8(1)(1)											
3 Barrow HS	245	25																245 25(2)(2)
4 Cully	27	6					27 6(1)(1)											
4 Harold Kaveolork	29	7					29 9(1)(1)											

Exhibit C, p 28

School District	Enrollment	No. of Certificated Persons at Schools	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS	No. of Pupils	No. of Cert. Pers.	PPRS	
Noorvik HS	49	8		1-16	17-24		25-40	41-70		71-120			121-200			201 plus			
NW Arc Lrn Ctr	-	5						49 8 (0)(1) - 5 (1)(1)											
Selawik E	93	10								93 10(1)(0)									
Selawik HS	42	5						42 5(0)(0)											
Chungak	65	8						65 8(5)(1)											
	1343	144	10/134.00	12 1 (0)(0)	17 2 (1)(0)		94 11 (0)(1)	481 65(5)(7)								206	26(1)(4)		
FELICAN																			
Pelican	42	8						42 8(1)(1)											
	42	8	2/21.00					42 8 (1)(1)											
PETERSBURG																			
Petersburg E	321	24																	321 24(1)(2)
Petersburg HS	250	22																	250 22(1)(2)
	109	46	2/54.50																57.1 46(2)(4)
PRIBILOF																			
St George								20 2(0)(0)											
St Paul													131 14(1)(1)						
	161		1/161.00					20 2(0)(0)					131 14(1)(1)						
FAILBELT																			
Anderson	114	12											114 12(1)(1)						
Browns	13	1		13 1(0)(0)															
Cantwell	33	3						33 3(0)(0)											
Tri-Valley	184	15											184 15(1)(1)						
	344	31	5/68.80	13 1(0)(0)				33 3(0)(0)		114 12(1)(1)			184 15(1)(1)						

Exhibit C, p 29

ool District	Enrollment	No. of Certificated Persons at	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS
				1-16	17-24	25-40	41-70	71-120	121-200	200 plu.								
ST MARY'S																		
Andreasfki	29	6																
Mary's	72	5																
	101	11	4/25.25															
AND POINT																		
and Point E																		
and Point HS																		
	109		2/54.50															
KAGWAY																		
Kagway																		
	134		3/44.67															
SOUTHEAST ISLANDS																		
Bruce Hill	10	2		10 2(0)(0)														
Dolomi	10	1		10 1(0)(0)														
Edna Bay	18	2			18 2(0)(0)													
Gildersleeve	21	3			21 3(0)(0)													
Hollis	14	2		14 2(0)(0)														
H. Valentine	64	7																
Kasaan	10	1		10 1(0)(0)														
LaBouchere	22	3			22 3(0)(0)													
Long Island	35	4			35 4(0)(0)													
Meyers Chuck	10	1		10 1(0)(0)														
Port Alexandr	21	2			21 2(0)(0)													

Exhibit C, p 30

School District	Enrollment	No. of Certificated Persons at 5-hr/yr	Pupil/No. Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS		
12 Rowan Bay		2		1-16	2(0)(0)		17-24			25-40			41-70			71-120			121-200	200 plus
13 Thorne Bay	92	10											92	10(0)(0)						
14 Whale Pass		1			1(0)(0)															
	327	41	11/29.73	54	10(0)(0)		117	14(0)(0)					64	7(0)(0)		92	10(0)(0)			
SOUTHWEST REGION										36	5(0)(1)									
1 Aleknagik	36	5																		
2 Clarks Point	14	2		14	2(0)(0)															
3 Koliganek	44	5											44	5(0)(1)						
4 Levelock	40	6											40	6(0)(1)						
5 Manokotak	95	12														95	12(1)(2)			
6 New Stuyahok	92	11														92	11(1)(1)			
7 Togiak	136	15																	136	15(1)(0)
8 We "Son." Nel.	24	2					24	2(0)(0)												
	496	58	12/41.33	14	2(0)(0)		24	2(0)(0)		36	5(0)(1)		84	11(0)(2)		187	23(2)(3)		136	15(1)(1)
TANANA																				
1 Tanana	66	11											66	11(1)(1)						
	66	11	1/66										66	11(1)(1)						
UNALASKA																				
1 Unalaska E	63	7											63	7(0)(1)						
2 Unalaska HS	65	7											65	7(0)(1)						
	128	14	3/42.67										128	14(0)(2)						
VALDEZ																				
1 Gibson JHS	121	9																	121	9(1)(3)

Exhibit C, p 31

School District	Enrollment	No. of Certificated Persons at 2/20/01	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	
				1-16	17-24		25-40			41-70	71-120		121-200			201 plus			
2	Growden-Har.E	178	13																
3	Hutchins E	209	15																209 15(1)(3)
4	Hutchins SpEd	71	9								71 9(1)(8)								
5	Valdez HS	204	20																204 20(1)(1)
	WRANGELL	783	66	5/15660							71 9(1)(8)		299 22(3)(9)						413 35(2)(3)
1	Wrangell E	240	16																240 16(1)(1)
2	Wrangell HS	218	22																218 22(1)(3)
	YAKUTAT	464	38	2/232.00															453 38(2)(4)
1	Yakutat E	87	9								87 9(1)(10)								
2	Yakutat HS	77	11								77 11(1)(2)								
	YUKON FLATS	164	20	2/82.0									164 20(2)(3)						
1	Arc. Village	34	3																
2	Beaver Cruik.	23	2				23 2(0)(0)												
3	Central	29	3																
4	Chalkyitsik	28	2																
5	Circle	12	2																
6	Fort Yukon	118	14										118 14(1)(1)						
7	No. Lights	14	1																
8	Rampart	13	2																
9	Stevens Villag	19	2																
							19 2(0)(0)												

Exhibit C, P 32

School District	Enrollment	No. of Certificated Persons at Schools	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS				
6 Ipalook	311	46		1-16			17-24			25-40			41-70			71-120			121-200			200 pm 311 46(2)
7 Nuiqsut	66	11											66 11(1)(2)									
8 Nunamuit	66	10											61 10(1)(0)									
9 Tikigaq	138	18														138 18(2)(2)						1
NORTHWEST ARCTIC	1028	146	18/5711													138 18(2)(2)						556 71(4)(1)
1 Ambler	61	6											61 6(.5)(1)									
2 Ambler HS	27	3											27 3(0)(0)									
3 Buckland HS	17	2					17 2(1)(0)															
4 Buckland E	50	6											50 6(0)(1)									
5 Deering	42	6											42 6(1)(0)									
6 Kiana E	67	6											67 6(1)(0)									
7 Kiana HS	42	5											42 5(0)(1)									
8 Kobuk	12	1		12 1(0)(0)																		
9 Kotzebue E	286	26																				286 26(0)(8)
10 Kotzebue HS	129	21																				
11 Kotzebue JHS	104	7											104 7(0)(1)									
12 McQueen E	49	5											49 5(.5)(0)									
13 McQueen HS	25	3											25 3(0)(0)									
14 Noatak E	63	6											63 6(.5)(1)									
15 Noatak HS	42	4											42.4 (0)(0)									
16 Noorvik E	78	6											78 6(.5)(0)									

Exhibit C, P 33

School District	Enrollment	No. of Certificated Persons at School	Pupil/NO Cert. Personnel Ratio	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS	No. of Pupils	No. of Cert. Pers.	PFRS				
10 Venetia	65	7		1-16			17-24			25-40			41-70			71-120			121-200			200 plu.
11 Yukon Flts VC	359	40	15/23.42	41	2(0)(0) 7(0)(0)		42	4(0)(0)		91	8(0)(0)		118	14(1)(1)								
YUKON-KOYUKUK										38	5(0)(0)											
1 Allakaket	38	5																				
2 Bettles	18	3					18	3(0)(0)														
3 Hughes	13	2		13	2(0)(0)																	
4 Hualia	61	6											61	6(0)(4)								
5 Kaltag	68	8											68	8(0)(1)								
6 Koyukuk	23	2					23	2(0)(0)														
7 Man. Hot Sprgs	19	2					19	2(0)(0)														
8 Kangas	52	7											52	7(0)(2)								
9 Minto	45	7											45	5(0)(6)								
10 Nulato	102	1											102	11(0)(1)								
YUPPI	439	43	23/19.09	13	2(0)(0)		60	7(0)(0)		38	5(0)(0)		226	26(0)(7)		102	11(0)(1)					
1 Akiachak	88	7											88	7(0)(0)								
2 Arlicuq	61	8								61	8(.5)(5)											
3 Peter E. HS	39	5								39	5(0)(1)											
4 Tulkisarmuit E	41	3											41	3(0)(0)								
5 Tulkisarm. HS	50	5								50	5(.5)(0)											
	279	28	279							100	13(.5)(.5)		91	8(.5)(0)		88	7(0)(0)					

Exhibit C, B34

COMPARISON OF SCHOOL DISTRICT AVERAGE SCHOOL DISTRICT  
SALARIES AND SALARY SCHEDULES WITH ANCHORAGE - FY 85-86

	<u>DISTRICT T&amp;E INDEX</u>	<u>SALARY SCHEDULE INDEX</u>	<u>ANCH BASE SALARY</u>	<u>SALARY BASED ON ANCH</u>	<u>ACTUAL SALARY</u>	<u>DIFFER- ENCE</u>
Adak	1.412	1.072	26,078	36,822	44,673	1.21
Ak Gateway	1.425	1.093	26,078	37,161	45,549	1.23
Aleutians	1.413	1.235	26,078	36,848	51,466	1.40
Anchorage	1.598	1.000	26,078	41,673	41,673	1.00
Annette	1.384	1.000	26,078	36,092	41,673	1.15
Bering St	1.308	1.101	26,078	34,110	45,882	1.35
Bristol Bay	1.443	1.061	26,078	37,631	44,215	1.17
Chatham	1.446	0.894	26,078	37,709	37,255	.99
Chugach	1.325	0.914	26,078	34,553	38,089	1.10
Copper River	1.518	1.204	26,078	39,586	50,174	1.27
Cordova	1.517	1.017	26,078	39,560	42,381	1.07
Craig	1.308	0.956	26,078	34,110	39,839	1.17
Delta	1.450	1.058	26,078	37,813	44,090	1.17
Dillingham	1.484	1.109	26,078	38,700	46,215	1.24
Fairbanks	1.484	1.040	26,078	38,699	43,340	1.12
Galena	1.428	1.193	26,078	37,239	49,716	1.34
Haines	1.541	1.022	26,078	39,482	42,590	1.08
Hoonah	1.462	1.026	26,078	38,126	42,756	1.12
Hydaburg	1.234	0.962	26,078	32,180	40,060	1.24
Iditarod	1.481	1.070	26,078	38,622	44,590	1.15
Juneau	1.609	1.063	26,078	41,959	44,298	1.06
Kake	1.324	0.958	26,078	34,527	39,922	1.16
Kenai	1.547	0.971	26,078	40,343	40,464	1.00
Ketchikan	1.513	1.010	26,078	39,456	42,090	1.07
King Cove	1.477	1.057	26,078	38,517	44,048	1.14
Klwock	1.377	0.951	26,078	35,909	39,590	1.10
Kodiak	1.448	1.020	26,078	37,761	42,506	1.13
Kuspuk	1.410	1.085	26,078	36,770	45,215	1.23
Lake & Penn	1.357	1.079	26,078	35,388	44,965	1.27
Lower						
Kuskokwim	1.383	1.078	26,078	36,065	44,923	1.25
Lower Yukon	1.398	1.222	26,078	36,457	50,924	1.40
Mat-Su	1.448	0.994	26,078	37,760	41,422	1.10
Nenana	1.483	1.015	26,078	38,682	42,298	1.09
Nome	1.524	1.151	26,078	39,743	47,966	1.21
North Slope	1.458	1.283	26,078	38,021	53,466	1.41
Northwest						
Arctic	1.438	1.158	26,078	37,500	48,257	1.29
Pelican	1.535	0.941	26,078	40,029	39,214	.98
Petersburg	1.551	0.954	26,078	40,447	39,217	.97
Pribilof	1.538	1.149	26,078	40,108	47,882	1.19
Railbelt	1.491	1.020	26,078	38,882	42,506	1.09
Sand Point	1.388	1.113	26,078	36,197	46,382	1.28
Sitka	1.585	1.038	26,078	41,334	43,257	1.05
Skagway	1.407	0.965	26,078	36,692	40,214	1.10

EXHIBIT D, p. 1

	<u>DISTRICT T&amp;E INDEX</u>	<u>SALARY SCHEDULE INDEX</u>	<u>ANCH BASE SALARY</u>	<u>SALARY BASED ON ANCH</u>	<u>ACTUAL SALARY</u>	<u>DIFFER- ENCE</u>
Southeast Island	1.442	1.023	26,078	37,604	42,631	1.13
Southwest Region	1.451	1.066	26,078	37,839	44,423	1.17
St. Mary's	1.318	1.069	26,078	34,370	44,548	1.30
Tanana	1.430	1.111	26,078	37,292	46,299	1.24
Unalaska	1.541	1.095	26,078	40,186	45,632	1.14
Valdez	1.496	1.087	26,078	39,013	45,299	1.16
Wrangell	1.585	0.950	26,078	41,334	39,589	.96
Yakutat	1.403	0.960	26,078	36,587	40,001	1.09
Yukon Flats	1.419	1.114	26,078	37,005	46,424	1.25
Yukon/ Koyukuk	1.237	1.069	26,078	35,127	44,548	1.26

# Alaska Geographic Differential Study 1985

SCHOOL DISTRICT	STATE FOUND. AID PER ADM	ONE MILL GENERATION PER ADM	INSTRUCTIONAL UNIT ALLOT. AS14.17.056	COST OF LIVING DIFFERENTIALS*	PERCENTAGE EQUALIZER
<b>CITIES/BOROUGHES:</b>					
ANCHORAGE	\$3,088	\$478	104%	100%	97.42994
BRISTOL BAY	\$8,746	\$421	155%	129%	97.72305
CORDOVA	\$5,054	\$318	95%	111%	98.28228
CRAIG	\$7,188	\$201	120%	102%	98.91613
DILLINGHAM	\$7,894	\$231	150%	129%	98.75047
FAIRBANKS	\$3,531	\$352	113%	103%	98.09806
GALENA	\$10,583	\$138	155%	129%	99.25575
HAINES	\$5,828	\$278	112%	105%	98.49697
HOONAH	\$8,605	\$137	112%	105%	97.26166
HYDABURG	\$8,908	\$138	104%	102%	99.25245
JUNEAU	\$3,406	\$359	104%	103%	98.05796
KAKE	\$7,688	\$60	112%	98%	99.67392
KENAI	\$3,361	\$457	104%	101%	97.53099
KETCHIKAN	\$3,458	\$371	100%	102%	97.99613
KING COVE	\$9,113	\$203	140%	128%	98.90154
KLAWOCK	\$7,491	\$37	104%	102%	99.79765
KODIAK	\$5,274	\$243	135%	106%	98.68941
MAT-SU	\$2,919	\$290	104%	94%	98.43244
NENANA	\$9,079	\$144	125%	129%	99.22371
NOME	\$7,084	\$178	155%	132%	99.03593
NORTH SLOPE	\$8,230	\$11750	175%	144%	97.00000
NORTHWEST ARCTIC	\$7,691	\$154	155%	144%	99.16781
PELICAN	\$11,163	\$278	110%	105%	98.50010
PETERSBURG	\$4,004	\$227	90%	98%	98.77474
SAND POINT	\$7,541	\$649	115%	126%	97.00000
SITKA	\$3,714	\$267	104%	101%	98.55854
SKAGWAY	\$6,973	\$434	80%	105%	97.65409
ST. MARY'S	\$10,928	\$39	180%	126%	99.79083
TANANA	\$13,473	\$151	140%	129%	99.18555
UNALASKA	\$7,998	\$678	120%	126%	97.00000
VALDEZ	\$4,207	\$2141	115%	111%	97.00000
WRANGELL	\$4,746	\$241	90%	98%	98.69784
YAKUTAT	\$7,929	\$118	115%	105%	99.37571
<b>REAS:</b>					
ADAK	\$3,447		125%	126%	100.00000
ALASKA GATEWAY	\$6,898		185%	139%	100.00000
ALEUTIANS	\$15,758		145%	129%	100.00000
ANNETTE ISLAND	\$3,309		155%	139%	100.00000
BERING STRAITS	\$9,078		125%	129%	100.00000
CHATHAM	\$6,438		165%	129%	100.00000
CHUGACH	\$10,827		160%	129%	100.00000
COPPER RIVER	\$6,676		145%	132%	100.00000
DELTA GREELY	\$4,430		150%	129%	100.00000
IDITAROD	\$10,362		140%	126%	100.00000
KASHUNAMIUT	\$8,538		175%	129%	100.00000
KUSPUK	\$8,933		120%	126%	100.00000
LAKE AND PENISULA	\$12,562		105%	126%	100.00000
LOWER KUSKOKWIM	\$8,971		95%	128%	100.00000
LOWER YUKON	\$5,775		125%	111%	100.00000
PRIBILOF ISLANDS	\$6,031		140%	111%	100.00000
RAILBELT	\$8,892		100%	105%	100.00000
SOUTHEAST ISLANDS	\$6,446		165%	103%	100.00000
SOUTHWEST	\$8,658		125%	103%	100.00000
YUKON FLATS	\$13,092		108%	102%	100.00000
YUKON KOYUKUK	\$9,109		115%	103%	100.00000
YUPIIT	\$12,870		90%	102%	100.00000

Source:  
 statistics compiled  
 by William Thompson,  
 Southeast Resource Center  
 from DOE statistics  
 and from McDowell Group  
 Report

EXHIBIT D, p 3

EXHIBIT E

COMPARISON OF SCHOOL DISTRICT TEACHER SALARY SCHEDULES BY GEOGRAPHIC AREA WITH ANCHORAGE SALARY SCHEDULE AND WITH 1985 ALASKA GEOGRAPHIC COST OF LIVING DIFFERENTIALS PROPOSED GROUPINGS BASED UPON EXISTING DIFFERENCES IN SALARY SCHEDULES.

Anchorage, Kenai Peninsula Borough, and Matanuska-Susitna Borough	1.00
Southeast Alaska boroughs and cities over 500 population, including Chatham	1.06
Southeast smaller and isolated school districts	1.12
Prince William Sound and Kodiak	1.12
Fairbanks and road served interior districts	1.12
Western Coast	1.20
Rural	1.24
Remote	1.40

TEACHER SALARY SCHEDULES IN DIFFERENT AREAS COMPARED TO ANCHORAGE  
(1:00)

Southeast teacher salaries compared to Anchorage salaries (1:00)

	Anchorage (1:00)	Ak. Geo. Diff.
Wrangell	.96	98
Petersburg	.97	98
Pelican	.98	105
Chatham	.99	129
Sitka	1.05	101
Juneau	1.06	103
Ketchikan	1.07	105
Haines	1.08	105
Yakutat	1.09	102
Klawock	1.10	105
Skagway	1.10	105
Hoonah	1.12	105
Southeast Island	1.13	1.03
Annette	1.15	1.39
Craig	1.17	1.02
Take	1.16	98%
Klawock	1.10	102%
Alaska Gateway	1.23	1.39
Hydaburg	1.24	1.02

For Southeast cities -  
Juneau, Ketchikan, Sitka, Petersburg, Wrangall,  
Haines and Skagway - all municipalities with  
more than 700 persons, use 1.06. Include Chatham  
because of the large number of Haines and Juneau  
based pupils. Use 1.06

For isolated southeast school districts use 1.12.

Prince William Sound and Kodiak teacher salaries compared to Anchorage salaries (1:00)

	Anchorage (1:00)	Ak. Geo. Diff.
Cordova	1.07	111
Chugach	1.10	129
Kodiak	1.12	106
Valdez	1.16	111

Use 1.12

Consider use of 1.06 for Kodiak

Consider use of 1.12 for Prince William Sound

Matsu and Kenai teacher salaries compared to Anchorage salaries(1:00)

	Anchorage (1:00)	Ak. Geo. Diff.
Anchorage	1.00	100
Kenai	1.00	101
Matsu	1.10	94

Use 1.00

Fairbanks and road served interior district teacher salaries compared to Anchorage salaries (1:00)

	Anchorage (1:00)	Ak. Geo. Diff.
Nenana	1.09	129
Railbelt	1.10	105
Fairbanks	1.12	103
Delta-Greely	1.17	129
Copper River	1.27	132

Use 112

Consider use 1.16 for Delta-Greely and Copper River

Consider use of 106 for Fairbanks

Western Coast teacher salaries compared to Anchorage salaries (1.00)

	Anchorage (1.00)	Ak. Geo. Diff.
Adak	1.21	126
King Cove	1.14	126
Unalaska	1.14	126
Southwest Region	1.17	103
Bristol Bay	1.17	129
Pribilof	1.19	111
Dillingham	1.24	129
Lake and Peninsula	1.27	126
Sand Point	1.28	126

Use 1.20

Rural districts teacher salaries compared to Anchorage salaries (1.00)

	Anchorage (1.00)	Ak. Geo. Diff.
Bering Strait	1.35	129%
Iditarod	1.15	126%
Kuspuk	1.23	126%
Lower Kuskokwim	1.25	126%
Yukon Flats	1.25	102%
Yukon Koyukuk	1.26	103%
Northwest Arctic	1.29	144%
St Marys	1.30	126%
Galena	1.34	129%
Lower Yukon	1.40	111%
Kashunamuit		129%
Nome	1.21	132%
Yupiat	1.40	102%

Use 1.24

Remote district teacher salaries compared to Anchorage salaries (1.00)

	Anchorage (1.00)	Ak. Geo. Diff.
Alutians	1.40	129%
North Slope	1.40	144%

Use 1.40

SCHOOL DISTRICT	STATE FOUND.	ONE MILL	INSTRUCTIONAL	COST OF	PERCENTAGE
	AID PER	GENERATION	UNIT ALLOT.	LIVING	EQUALIZER
	ADM	PER ADM	AS14,17.056	DIFFERENTIALS	
<b>UNINCORPORATED/BOROUGHES:</b>					
ANCHORAGE	\$3,088	\$478	104%	100%	97.42994
BRISTOL BAY	\$8,748	\$421	155%	129%	97.72305
CORDOVA	\$5,054	\$318	95%	111%	98.28228
CRAIG	\$7,188	\$201	120%	102%	98.91613
DILLINGHAM	\$7,894	\$231	150%	129%	98.75047
FAIRBANKS	\$3,531	\$352	113%	103%	98.09808
GALENA	\$10,583	\$138	155%	129%	99.25575
HAINES	\$5,828	\$278	112%	105%	98.49697
HOONAH	\$6,605	\$137	112%	105%	99.29166
HYDABURG	\$8,908	\$138	104%	102%	99.25245
JUNEAU	\$3,406	\$359	104%	103%	98.05796
KAKE	\$7,666	\$60	112%	98%	99.67392
KENAI	\$3,361	\$457	104%	101%	97.55399
KETCHIKAN	\$3,458	\$371	100%	102%	97.99613
KING COVE	\$9,113	\$203	140%	126%	98.90154
KLAWOCK	\$7,491	\$37	104%	102%	99.79765
KODIAK	\$5,274	\$243	135%	106%	98.68941
MAT-SU	\$2,919	\$290	104%	94%	98.43244
NENANA	\$9,079	\$144	125%	129%	99.22371
NOME	\$7,084	\$178	155%	132%	99.03593
NORTH SLOPE	\$8,230	\$11750	175%	144%	97.00000
NORTHWEST ARCTIC	\$7,691	\$154	155%	144%	99.16761
PELICAN	\$11,163	\$278	110%	105%	98.50010
PETERSBURG	\$4,004	\$227	90%	98%	98.77474
SAND POINT	\$7,541	\$649	115%	126%	97.00000
SITKA	\$3,714	\$267	104%	101%	98.55854
SKAGWAY	\$5,973	\$434	80%	105%	97.65409
ST. MARY'S	\$10,926	\$39	180%	126%	99.79083
TANANA	\$13,473	\$151	140%	129%	99.18555
UNALASKA	\$7,998	\$678	120%	126%	97.00000
VALDEZ	\$4,203	\$2141	115%	111%	97.00000
WRANGELL	\$4,746	\$241	90%	98%	98.69784
YAKUTAT	\$7,929	\$118	115%	105%	99.37571
<b>REAS:</b>					
ADAK	\$3,447		125%	126%	100.00000
ALASKA GATEWAY	\$6,898		185%	139%	100.00000
ALEUTIANS	\$15,758		145%	129%	100.00000
ANNETTE ISLAND	\$3,309		155%	139%	100.00000
BERING STRAITS	\$9,078		125%	129%	100.00000
CHATHAM	\$6,438		165%	129%	100.00000
CHUGACH	\$10,627		160%	129%	100.00000
COPPER RIVER	\$6,676		145%	132%	100.00000
DELTA GREELY	\$4,430		150%	129%	100.00000
IDITAROD	\$10,362		140%	126%	100.00000
KASHUNAMIUT	\$8,538		175%	129%	100.00000
KUSPUK	\$8,933		120%	126%	100.00000
LAKE AND PENISULA	\$12,562		105%	126%	100.00000
LOWER KUSKOKWIM	\$8,971		95%	126%	100.00000
LOWER YUKON	\$5,775		125%	111%	100.00000
PRIBILOF ISLANDS	\$6,031		140%	111%	100.00000
RAILBELT	\$8,892		100%	105%	100.00000
SOUTHEAST ISLANDS	\$5,446		165%	103%	100.00000
SOUTHWEST	\$8,656		125%	103%	100.00000
YUKON FLATS	\$13,092		108%	102%	100.00000
YUKON KOYUKUK	\$9,109		115%	103%	100.00000
YUPIIT	\$12,870		90%	102%	100.00000

Exhibit E, p. 5

EXHIBIT F - Ranked Analysis of District Estimated Expenditures by  
Function - Operations and Maintenance (O&M)

TABLE 5:

## ANALYSIS OF REAA ESTIMATED EXPENDITURES BY FUNCTION

SCHOOL DISTRICT	FUNCTION:	GENERAL SUPPORT	GENERAL SUPPORT	FUNCTION:	OPERATION &	OPERATION &
	GENERAL SUPPORT	EXPEND. AS A % OF	EXPENDITURES	OPERATION &	MAINT. EXPEND. AS	MAINT. EXPEND.
		TOTAL EXPEND	BY ADM	MAINTENANCE	% OF TOTAL EXPEND	BY ADM
ADAK	\$745,170	14.59%	\$1,228	\$817,462	16.01%	\$1,347
ALASKA GATEWAY	\$664,800	12.56%	\$1,288	\$1,277,961	24.14%	\$2,477
ALEUTIANS	\$435,306	23.10%	\$5,004	\$322,037	17.09%	\$3,702
ANNETTE ISLAND	\$429,832	13.90%	\$1,041	\$649,200	21.00%	\$1,572
BERING STRAITS	\$1,440,324	8.96%	\$1,168	\$4,506,051	28.04%	\$3,655
CHATHAM	\$468,607	14.75%	\$1,531	\$520,835	16.39%	\$1,702
CHUGACH	\$233,450	15.63%	\$1,810	\$280,950	18.82%	\$2,178
COPPER RIVER	\$505,025	9.68%	\$878	\$969,800	18.59%	\$1,687
DELTA GREELY	\$1,196,320	16.95%	\$1,104	\$1,220,495	17.29%	\$1,126
IDITAROD	\$821,158	14.52%	\$2,058	\$1,567,997	27.73%	\$3,930
KASHUNAMIUT	\$261,136	9.81%	\$1,573	\$775,711	29.14%	\$4,673
KUSPUK	\$665,865	10.33%	\$1,632	\$1,478,211	22.93%	\$3,823
LAKE AND PENISULA	\$659,200	10.68%	\$1,782	\$1,772,186	28.70%	\$4,790
LOWER KUSKOKWIM	\$3,452,342	10.86%	\$1,291	\$7,796,353	24.52%	\$2,915
LOWER YUKON	\$1,433,186	9.57%	\$1,114	\$3,720,414	24.86%	\$2,893
PRIBILOF ISLANDS	\$288,927	15.11%	\$1,710	\$329,337	17.23%	\$1,949
RAILBELT	\$468,191	13.12%	\$1,311	\$689,417	19.32%	\$1,931
SOUTHEAST ISLANDS	\$467,525	10.18%	\$1,021	\$908,738	19.79%	\$1,984
SOUTHWEST	\$616,174	8.58%	\$1,268	\$2,147,789	29.92%	\$4,419
YUKON FLATS	\$602,160	9.42%	\$1,597	\$1,571,507	24.60%	\$4,168
YUKON KOYUKUK	\$691,196	0.80%	\$1,160	\$1,528,109	19.45%	\$2,564
YUPIIT	\$535,505	14.42%	\$1,879	\$833,659	22.45%	\$2,925
TOTAL	\$17,081,499	11.29%	\$1,316	\$35,684,219	23.58%	\$2,749

Exhibit Fig. 2

TABLE 3:

## RANKED ANALYSIS OF DISTRICT ESTIMATED EXPENDITURES BY FUNCTION

SCHOOL DISTRICT	FUNCTION: GENERAL SUPPORT	GENERAL SUPPORT EXPEND. AS A % OF TOTAL EXPEND	GENERAL SUPPORT EXPENDITURES BY ADM	FUNCTION: OPERATION & MAINTENANCE	OPERATION & MAINT. EXPEND. AS % OF TOTAL EXPENC	OPERATION & MAINT. EXPEND BY ADM
NORTH SLOPE	\$4,907,800	16.67%	\$4,249	\$8,051,900	27.35%	\$6,971
NENANA	\$218,992	10.29%	\$1,738	\$411,885	19.36%	\$3,269
ST. MARY'S	\$294,610	15.91%	\$2,562	\$482,200	26.05%	\$4,193
GALENA	\$431,816	18.58%	\$2,958	\$541,468	23.29%	\$3,709
KING COVE	\$232,080	13.94%	\$1,934	\$392,150	23.56%	\$3,268
PELICAN	\$151,480	21.94%	\$2,805	\$102,246	14.81%	\$1,893
UNALASKA	\$221,200	13.35%	\$1,569	\$284,800	17.18%	\$2,020
BRISTOL BAY	\$290,705	10.64%	\$1,206	\$653,049	23.89%	\$2,710
VAL DEZ	\$600,030	7.29%	\$759	\$1,865,431	22.67%	\$2,358
NORTHWEST ARCTIC**	\$1,747,221	11.71%	\$1,145	\$4,282,597	28.70%	\$2,806
KAKE	\$376,914	19.17%	\$1,866	\$355,582	18.08%	\$1,760
KLAWOCK	\$226,753	14.96%	\$1,454	\$210,070	13.86%	\$1,347
DILLINGHAM	\$423,162	9.76%	\$910	\$704,709	16.26%	\$1,516
YAKUTAT	\$245,031	16.88%	\$1,561	\$247,246	17.04%	\$1,575
HYDABURG	\$117,737	13.48%	\$1,214	\$300,545	34.42%	\$3,098
HAINES	\$364,876	11.73%	\$1,040	\$547,033	17.59%	\$1,558
SAND POINT	\$159,113	16.18%	\$1,384	\$150,904	15.35%	\$1,312
NOME	\$650,938	9.14%	\$766	\$1,827,235	25.64%	\$2,150
HOONAH	\$218,209	12.31%	\$1,020	\$298,222	16.82%	\$1,394
CORDOVA	\$447,072	14.52%	\$1,146	\$552,905	17.96%	\$1,418
CRAIG	\$246,743	17.24%	\$1,327	\$284,994	19.92%	\$1,532
SKAGWAY	\$184,847	17.97%	\$1,359	\$116,639	11.34%	\$858
KODIAK	\$2,021,672	12.89%	\$887	\$2,859,480	18.38%	\$1,255
KENAI	\$6,281,548	11.60%	\$735	\$11,490,900	21.22%	\$1,344
WRANGELL	\$247,327	8.80%	\$548	\$424,906	15.11%	\$942
SITKA	\$1,187,348	11.59%	\$718	\$1,335,251	13.04%	\$807
FAIRBANKS	\$8,376,602	10.43%	\$624	\$12,716,287	15.84%	\$947
KETCHIKAN	\$1,397,532	9.61%	\$573	\$2,592,313	17.82%	\$1,063
PETERSBURG	\$369,417	10.85%	\$619	\$691,692	20.32%	\$1,159
JUNEAU	\$2,602,212	10.38%	\$554	\$3,201,902	12.77%	\$681
MAT-SU	\$7,184,868	14.46%	\$767	\$8,489,172	17.09%	\$906
ANCHORAGE	\$20,622,821	10.25%	\$507	\$32,114,913	15.96%	\$790
TANANA	N/A	N/A	\$0	N/A	N/A	N/A
TOTAL	\$63,048,676	11.44%	\$686	\$98,580,626	17.88%	\$1,072

Exhibit F, p. 3

AN ANALYSIS OF  
PUBLIC SCHOOL  
FINANCE LEGISLATION  
IN ALASKA: 1958 to 1987

Prepared for the State of Alaska  
Senate Health, Education and Social Services Committee

January 1987

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- II.....TERRITORIAL REIMBURSEMENT SYSTEM (1958-1962)
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## EXHIBITS

- Exhibit A - City / Borough Fiscal Capacity and Fiscal Effort
- Exhibit B - School Funding Formula Proposed by Alaska Department  
of Education Staff in 1984
- Exhibit C - Instructional Units Allotments Assigned By Ch 75,  
Sla 1986 to City and Borough School Districts  
and to REAA's
- Exhibit D - Alaska School District Expenditures and Allocations of  
State Monies
- Exhibit E - Comparisons of salaries paid school teachers in Alaska  
school districts
- Exhibit F - Alaska Geographic Differential Study - 1985.
- Exhibit G - Description of State of Washington's Public School  
Funding Efforts
- Exhibit H - Excerpts from U.S. Department of Education Ranking of  
States in Education - Western States

AN ANALYSIS OF PUBLIC SCHOOL FINANCE  
LEGISLATION IN ALASKA: 1958 to 1987

I INTRODUCTION

In considering a new school finance system it is desirable to first create a budget for a single system of enterprises, in this case, public schools, each with their salary and non-salary costs and each with their costs of administration. Once an Alaska education program for elementary and secondary schools has been established ("basic need"), various formulas for allocating the dollars to meet that need can be considered and an allocation method selected. This is no different than arriving at a budget for a number of schools within a school district.

If the state does not choose to pay 100% of the costs of each school district, formulas for allocating the remaining portion of the costs among school districts can be compared and decisions reached as to the share to be paid by local property taxpayers. Previous school finance programs can be reviewed to see if there have been logical and successful approaches. They can also be reviewed for blind alleys that should be avoided.

This history heavily relies on a 1985 report entitled "A General History of Public School Finance in Alaska - Operating and Capital Costs" prepared by Dr. Nathaniel H. Cole for the Alaska Department of Education. Current education statistics are derived from tables prepared by William Thompson of the Southeast Resource Center in Juneau.

The major school finance acts have been:

ACLA 37-3 - School Reimbursement Program

Ch. 164, SLA 1962 -School Foundations Program

Ch. 238, SLA 1970 -Instructional Unit Program

AS 14.17 as of June 30, 1982 - (Ch.238, SLA 1970 as extensively amended)- Instructional Unit Program, as extensively modified

Ch. 75, SLA 1985 - Schedule of per pupil funding for each district

Ch. 75, SLA 1986 - Current formula

Since 1962 a consistent system has been used for assigning section numbers to subjects in school funding acts. For convenience references are made to the same section, e.g. AS 14.17.071, as various chapters are analyzed, it being understood that the reference to the statute is to the statute as it existed on the day the act was adopted, and not to that section as it exists today or on June 30, 1983 the day before all previous formulas were set aside.

## II TERRITORIAL REIMBURSEMENT SYSTEM

The Territorial reimbursement system of finance was in place from 1929 (or before) until July 1, 1963. The legal basis for the system was simple accounting for no more than a page and a half of Alaska Compiled Laws Annotated (ACLA).

ACLA Section 37-3-62 provided for a refund of public elementary and secondary school expenditures for operations - 75% of the approved casts for larger school districts, 80% for middle sized districts and 85% for small districts.

The other provisions were:

ACLA Sec 37-3-62. Amount of refund. Where the total resident school enrollment by school year is less than 150 pupils, eighty-five per centum and where it is 150 pupils or over and less than 300, eighty per centum and where it is 300 pupils or over, seventy-five per centum of the total amount expended for maintenance of public elementary schools and high schools within the limits of incorporated cities or incorporated school districts or independent school districts shall be refunded to such city or school district from the moneys of the Territory appropriated for such purposes.

ACLA Sec 37-3-63. Annual budget or statement of proposed expenditures. The school board for each incorporated city or incorporated school district shall annually before the first day of July submit to the Commissioner of Education a budget or detailed statement of proposed expenditures for the maintenance of the schools of such incorporated city or incorporated school district during the following school year. Said detailed statement shall be submitted in duplicate and shall set forth the salaries of teachers in each grade and of janitors or other employees of the school district, and proposed expenditures for fuel, light, water, school books and supplies, janitor's supplies, manual training, domestic science, library, and for miscellaneous purposes. The Commissioner of Education may disapprove or reduce any items in the budget and shall approve for Territorial refund only such parts of the proposed expenditures as come within the purview of this article, and are reasonable and necessary. (emphasis added)

It is apparent that the Commissioner of Education would have a thorough understanding of the actual expenditures of each school district in each budget category. There would be a historical record of such expenditures for each district for each year. A change in proposed expenditure for which reimbursement would be sought would be easy to analyze in light of previous expenditures of the school district and of similarly situated school districts.

On July 1, 1962, the State of Alaska adopted a formula system of funding. One byproduct of this decision was that the state began to lose track of the expenditures of city and borough school districts. In administering the program the commissioner would obtain a clear record of how much in state, federal and local revenues each district received because these amounts were included in the formula, but there would be no good record of how these monies were used.

In addition the Commissioner was directly responsible for the budgeting for about one half of the schools outside of city, borough and independent school districts. As of statehood the federal Bureau of Indian Affairs (BIA) operated about 60% of the rural schools with the state operating the other 40%. The State of Alaska continued to operate its schools plus additional schools acquired from BIA until 1976 when Rural Education Attendance Areas (REAA's) were created in the unorganized borough. At that time the state department of education lost track of expenditures of rural schools.

### III FOUNDATION FOR ALASKA SCHOOLS - the total need recognized

In 1960 the State of Alaska received a grant from the Ford Foundation for a school finance study. The State Board of Education appointed an Educational Advisory Committee to oversee the study. The committee consisting of educational, political, governmental and lay citizen leaders of the state was headed by Dr. Eric Lindman of the University of California, Los Angeles, and was assisted by a group of nationally-known education finance and administration consultants. The Committee worked for about a year to complete a very comprehensive study, released by the State Board of Education in September 1961 as: A Foundation for Alaska's Public Schools.

In 1962 the legislature accepted nearly all of the Committee's recommendations on changes in Alaska school finance. The legislature enacted Ch. 164, SLA 1962, with a July 1, 1963 effective date.

The fiscal building blocks used in Ch. 164, SLA 1962 were simple.

(a) Per pupil funding. The formula was almost entirely ADM (average daily membership) driven. If there were more children, more teachers would be needed, and, more teacher units would be allocated. There would be enough funding from state, federal and local sources to support about one teacher to a classroom with about 23 pupils in the classroom.

(b) Additional funding for small schools. If there were fewer than 100 elementary school pupils, a greater than average number of teacher units would be allocated on the basis that average class sizes would necessarily be small. The range started at one teacher unit for 8 to 15 pupils and gradually increased to 6 teachers for 81-100 elementary school pupils. From 101-300 pupils there would be an additional unit for each 20 pupils, for 301 and over there would be one teacher unit for each 25 pupils.

(c) Additional per pupil funding for secondary pupils. The schedule for smaller secondary schools was slightly higher, allowing 7 teacher units for 81-100 pupils, allowing one teacher unit for up to 10 secondary students and at the upper end 7 teacher units for 81-100 teacher units.

(d) Allowance for superintendents and assistants. For school districts with more than 600 pupils, additional teacher units were allowed for the superintendent and assistants, as follows:

Total ADM	Allowable Number of Teacher Units
601-300	1
3001-5999	2
Over 6000	3

(e) Principals and vice principals. In addition to assigning teacher units as an allowance for superintendents and assistants, provision was made for principals and vice principals as follows:

(1) School district with ADM of 700 or plus with eight or more classrooms--one teacher unit.

(2) School district with one or more buildings with 24 or more classrooms--a teacher unit for each such building for vice principal for such building.

(f) Area cost differential allotments. The final adjustment in determining need was a per pupil payment to reflect area cost differentials which provided additional dollars as follows:

(1) Southeastern Senate District--\$140 x ADM.

(2) Southcentral Senate District (includes Anchorage)--\$150 x ADM.

(3) Central (Fairbanks) and Northwest (Nome) Senate Districts and Southcentral west of 152° latitude (Alaska Peninsula)--\$160 x ADM.

(g) Attendance center allotment. And, finally, there was an allocation of \$1000 for each attendance center (elementary or secondary school which functioned as distinct administrative units each with a principal).

The 1962 foundation act was simple and easy to understand. It was almost entirely an ADM driven formula. There was little room for manipulation of classrooms or programs to increase entitlements.

The foundation program established the need of a school district without regard to sources of revenues to fund this need.

The last two steps established by the foundation formula were simple. The local school district was required to provide a "local effort" equivalent to what a 3.5 mill levy would raise on the real and personal property in the district plus one-half of any Public Law 874 monies received from the federal government. To the extent this local effort did not raise sufficient monies to meet the basic need, the state would make up the difference through annual appropriations from the "public school foundation account".

As a practical matter, the ADM driven formula did not produce results which were much different than the old Territorial reimbursement program. To make the program politically acceptable, the legislature added a relatively small amount of funding so that there would be a number of winners and so that any losers would lose very little. Anchorage, which at the time was a

relatively wealthy school district compared to other school districts, may have been a loser, but, if so, by very little.

The historically poor school districts with high property tax mill levies, mostly the seacoast communities of Petersburg, Wrangell, Skagway, Haines, Cordova, Valdez, Seward and Kodiak, did well under the program and were able to reduce their property taxes as the state now paid for a larger percentage of their basic need.

Overall, the percentage of local dollars to state dollars to federal dollars stayed fairly constant. In school districts such as Anchorage, Fairbanks, Juneau and Ketchikan, the local taxpayers continued to pay for about 25-30% of their school district budgets, while in the middle sized school districts, the taxpayers, the percentage of local contribution was more in the 15-20% range with the state paying the remainder from the school foundation program. See Cole, supra, p.32 for sources of school operating costs in 1962-1970.

Every school district contributed an amount equivalent to what a 3.5 mill property tax levy would raise on the real and personal property tax within the school district. Very poor school districts, with very little tax base, such as King Cove and Nenana, contributed very small amounts in local revenues with a 3.5 mill effort, and the state paid close to 98% of their total education budgets.

The use of a 3.5 mill property tax or equivalent as the maximum a school district would have to raise would have major financial consequences for higher tax school districts today. The results would be approximately as follows:

School District	Assessed valuation (in millions)	Mill levy	Present local effort	3.5 mill levy	3.5 mill levy effort	Difference (in thousands)
Anchorage	\$19,343,000	3.28	\$63,492	3.5	\$67,700	(4208)
North Slope	13,571,000	.89	12,885	3.5	47,498	(34,613)
Fairbanks	4,727,000	4.54	21,449	3.5	16,545	4904
Kenai	3,905,000	4.66	18,202	3.5	13,668	4534
Matsu	2,716,000	7.16	19,462	3.5	9,506	9956
Valdez	1,693,000	2.41	4,088	3.5	5,926	(1838)
Juneau	1,689,000	4.88	8,250	3.5	5,911	2339
Ketchikan	904,000	5.97	5,398	3.5	3,164	2234
Kodiak	552,000	3.99	2,201	3.5	1,932	269
Sitka	441,000	6.75	2,978	3.5	1,544	1434

Total

See Exhibit A for assessed valuations.

The foregoing assessments have been adjusted by the state Department of Community and Regional Affairs to bring them up to 100% of fair market value.

Any dollar savings to other city and borough school districts as a result of a 3.5 mill cap would be minor, because their present mill levies are either less than 3.5 mills or very little in excess of 3.5 mills.

IV AMENDMENTS TO THE 1962 SCHOOL FOUNDATION ACT - redefining "basic education".

The legislature expanded the concept of a "basic education" on two occasions.

The 1983 Legislature added special education before the new School Foundation Act took effect. Ch. 70, SLA 1963.

Although a number of school districts, including Anchorage and Juneau, provided kindergartens, the Legislature had never regarded kindergartens as a necessary part of a "basic education" until 1966 when kindergarten pupils were allowed to be counted in the ADM allotment along with 1-12 pupils (Ch. 153, SLA 1966). The state did not pick up 100% of the cost of kindergartens any more than it did for grades 1-12 and, as a result, districts with little district wealth and unusually high mill levies, such as Matsu did not immediately add kindergarten to their programs even though state funding covered 75% or more of the costs for those districts. Matsu added kindergarten for a K-12 program in 1981 when its property tax mill rate was reduced from 6.9 mills to 4.9 mills.

The concept of a "basic education" was further expanded in the 1970's when "gifted and talented" and "bilingual" were added to the educational program which the state would fund.

## V 1970 INSTRUCTIONAL UNITS PROGRAM

The 1970 "instructional units" formula enacted by the 1970 Legislature was based upon recommendations of a second school finance study, prepared by the State Board, the Department of Education and the Governor, with a grant from the U.S. Office of Education. As in the case of the 1962 effort, there was a council composed of representatives of school groups. This council was advised by the school finance consultants who had served on the earlier 1962 study, headed by Dr. H. Thomas James, Dean of the School of Education, Stanford University.

Among the recommendations of the study were:

2) that the state adopt an equalized percentage method for determining the state's share of operating revenue for the basic program for each district;

3) that the state share of operating revenues for basic programs be set at a state average of 90%;

The following from a speech of H. Thomas James, Dean, School of Education, Stanford University, entitled "An Agenda for Approving Education in Alaska", given in Anchorage, August 13, 1969, gives an indication of the heady atmosphere of the times:

In addition to these normal indicators of the increasing fiscal strength of the Alaska Government, there is also the remarkable promise of revenue potential in the oil discoveries on the Kenai Peninsula and more recently on the North Slope. I hesitate to enter the "numbers game" but some of the figures one hears now in Alaska are truly startling. I am advised that state revenues for fiscal year 1970 are estimated at 246 million, which is probably a low estimate (Note: North Slope lease revenues came in at about 900 million in 1969.) When one begins playing with some of the more sensible estimates of what the North Slope bonus might be, one gets into exciting numbers games, such as noting that if \$1 billion was invested at 6%, the income would be more than all state revenues in 1963.

The 1970 Legislature was prepared to relieve much of the former tax burden of the local governments and, in addition, was prepared to appropriate substantially more state monies to education than before.

The report recognized the continued importance of local effort, but proposed that it be handled differently than in 1962. Required local support had been repealed by Ch. 95, SLA 1969. The 1962-70 approach had required a local effort equal to the proceeds

of a 3.5 mill rate on taxable real and personal property. The study recommended a new approach based upon "an equalized percentage that took into account the variation of district wealth per pupil when compared to the average per pupil wealth of all districts". With this approach, the school districts with greater district wealth would get less than 90% of their need from state revenues probably as low as 80-85% of their need and districts with below average district wealth would receive more than 90%, up to 98% of their need. The statewide average would be 90%. This would yield a mix of state and local effort very similar to that which existed during Territorial days and throughout the 1960s, but overall it would provide more generous state funding. Final Report and Recommendations of the Advisory Council on State Financial Support to Public Schools (Juneau: Alaska Department of Education, January 1970).

The legislature rejected the proposal that some districts receive less than 90% and other districts receive more than 90%. Instead, they established 90% as the floor for all school districts, so that no district, regardless of wealth, would receive less than 90% of "basic need" from the state. However there was some continuing recognition of the role of local effort in school financing, presumably with respect to the 10% maximum that a school district would be expected to be responsible for. The legislature did enact a weak tax equalization provision similar to today's provision in Ch. 75, SLA 1986.

In the next legislative session the Legislature increased this "floor" from 90% to 100% of "basic need" supposedly with a concurrent reduction of the 10% local effort to eliminate any need for local taxation. Now, the state was supposedly shouldering the full financial burden of providing a standard K-12 program, including special education and kindergarten in every school district in the state.

From the first day the legislature's policies on 90% state funding across the board, later 100%, proved to be fictitious. The "foundation" slipped out from under the bill. The actual percentages of state funding for the larger school districts almost immediately evolved into percentages similar to those of the 1960's, but with state support being more generous. A school district which formerly had received 65-70% state support now received 70-75% state support. Total state expenditures for education did increase. About half of the 900 million dollars received by the state in 1969 for the Prudhoe Bay leases went into additional funding for education.

There was now a major gap between form and substance. This was to complicate all future efforts to adjust the formula so that it would make sense for every school district. The total of the instructional units now had no relationship to the "basic need" of the larger school districts. Nor did the total of the instructional units have any relationship to the achievement of any state-wide educational goal.

The 1962-70 formula had created building blocks of approximately equal size--more students meant more building blocks, more classrooms meant more principals and vice principals, etc. All of these units were based on the costs of delivering equal amounts of education.

The 1970 formula was intended to create fiscal building blocks that would cover many measures of educational need other than need that can be measured in number of pupils and classrooms. Dr. Nathaniel H. Cole described the new instructional unit concept in glowing terms:

The instructional unit concept with its definitions is flexible enough to address large groups, small groups, general education needs, special education needs, density, sparsity, etc. As long as the parameters of an educational program can be described, the program can be placed within the instructional unit structure. The unit value can also be adjusted for varying cost factors from one geographical area to another. In other words, the instructional unit concept is much more adaptable to program needs and much less constraining as to how and what resources are utilized to address program needs than the earlier system.

Ibid. p. 36.

The 1970 formula that accounted for the bulk of the distribution was fairly simple. A base instructional unit would generate \$19,250 (the beginning salary of a teacher was then about \$10,000 a year). Basic instructional units were generated by numbers of pupils (ADM) or number of class hours (FTE or fulltime equivalents).

In elementary and secondary schools (not school districts) with under 1000 pupils, each 18 pupils would generate at least one unit each. Fewer than 81 per 18 pupils would generate more than one unit. (Under 10 would generate 1, 10-20 would generate 2, 21-32:3, etc.)

In elementary and secondary schools (not school districts) each 23 pupils would generate at least one unit each. Fewer than 3005 (100-3005) pupils would generate at least one unit per 19 pupils and fewer than 100 pupils would generate more than one unit per 19 pupils. (Under 10:1; 10-20:2; 21-32:3, etc.)

Vocational education generated at least one additional unit for each 50 full-time equivalent (FTE). Five to 10 full-time equivalent pupils would generate one unit (5-10 FTE pupils would be the same as 30-60 pupils enrolled and in average daily membership in a one hour per day vocational education program); 11-20 FTE would generate 2 units etc.

Pupils enrolled in special education would generate at least one additional unit per 9 pupils. Five to 8 pupils in ADM (not FTE) would generate one additional unit, 9-15 would generate 2.

The 1970 formula used an odd term for area cost differentials. The term was "Instructional Unit Allotment" the same term as was later used in Ch. 75, 1986. The multipliers were:

Souteastern and Anchorage, Mat-Su, Kenai area -	1.00
Central (Fairbanks and Interior) -	1.05
Northwest -	1.10
Any school district which does not have access to Anchorage, Ketchikan or Fairbanks, by road, railroad, or ferry	1.00, 1.05, or 1.10 depending on location plus 5%

The 5% isolation factor was dropped in 1977. (Ch. 90, SLA 1977)

There were also elaborate tax equalization provisions which were repealed in subsequent years. The formula, had relatively little effect on the amounts allocated to school districts. With 100% state financing of the basic need a tax equalization formula should not have been necessary - there would be no need for local taxation.

The 1970 Legislature, by abandoning local effort, and by pretending that 100% of each school districts financial needs for a K-12 education were being satisfied with state funding alone, created a puzzle that no succeeding legislature or consultant could solve.

This is the puzzle:

The need for a "basic education" for all Alaska schools shall be measured by instructional units uniformly applied throughout Alaska. The need will be the same regardless of the wealth or lack of wealth of the school district.

The state will meet 100% of the "need" for all Alaska schools, whether they are in wealthy schools districts or poor school districts with little ability to raise local revenues.

The state has to meet 100% of the basic need of some very poor school districts, particularly after the creation of Rural Education Attendance Areas (REAs) in 1977, which lack the power to tax.

How can 100% funding of smaller poorer school districts be achieved with only 75% state funding for schools in Alaska?

Somehow the instructional units which would generate 65% of Anchorage's requirements for a "basic education" must supply 98-100% of the cost of the "basic need" of the poor school district. Otherwise the city school district with little taxable wealth will have a 65% program--they will have a K-8 program or a 4-12 program, but they cannot have a K-12 program unless they combine grades, have 50 or more pupils to a classroom, etc.

The legislature had broken the linkage between costs of delivering an educational program and the number of instructional units. There now had to be a mechanism for pumping up the number of instructional units for some school districts, while not permitting this to happen in other school districts. Somehow a poor school district with the same number of pupils and the same number of schools and classrooms as a wealthy school district had to receive 20-30% more instructional units than the comparable wealthy district.

Most of the many later amendments to Ch. 238, SLA 1970 represented efforts to back into a formula. First, the Legislature conceived of different dollar amounts they would like each school district to receive. Then the legislature provided for new types of instructional units or new applications of units to generate those dollar amounts.

The state fudged its numbers with respect to school districts that have some ability to raise local tax revenues. From 1970 to 1976 large city and borough school districts were generally wealthy, middle sized school districts were neither rich nor poor and small districts were generally poor. Most of the problem could be solved by being especially generous in allocating units to the smaller school districts. To the extent larger school districts did not receive enough state monies to meet their actual requirements for a K-12 program, they could make up the difference from property taxes and sales taxes just as they had done in the 1950's and 1960's.

This was similar to the Territorial approach - under the Territorial program large school districts were reimbursed 75% of their approved costs, middle sized school districts 80% and small school districts 85%.

Unfortunately there were a few large school districts which were also poor and at least one middle sized school district, Valdez, which was rich. This adhoc solution was bound to break down when 20 more school districts the Rural Education Attendance Areas were created in 1976. Now there were some large school districts which were as poor as any district can be since they lacked the power to tax.

The 100% program was off of the tracks. Dr. James' dream of an oil wealth financed education system slipped away. Alaska now had the same system that created inequities and lawsuits in many other states - a system based upon a mix of state dollars - mostly oil dollars - and local property tax dollars, a system where there was no logical basis for the percentage of local tax dollars to be supplied or the amount of the local property tax to be levied for education. Alaska now had a much more inequitable school finance system than it had in 1963.

## VI MODIFICATIONS OF INSTRUCTIONAL UNITS APPROACH (1975-1982)

Despite its deficiencies the 1970 Instructional Unit approach was kept intact for its first five years. In the first five years the amendments dealt with changes in the basic instructional unit value (1973-78, 80, 81) or with minor adjustments in the tables of allowable instructional units (1972, 75,77, 78, 80-81).

The instructional unit was still largely based on classroom building blocks. Add enough pupils to generate a teacher and there would probably be another fiscal building block - a unit large enough to pay for the teacher, for the cost of janitor time for the new classroom, heat and light for the new room and supplies for the additional pupils. In 1975, after the creation of twenty new rural school districts, this changed. Major substantive changes came fast and furious after the creation of the REAAs in 1975. The changes accelerated in 1980 as new oil money became available.

Every school, no matter how small, would receive a minimum of three instructional units - in the case of an eight pupil school, enough money to pay for three teachers. Every school with more than 20 pupils, would receive a second batch of instructional units for a secondary school, even if there were no pupils secondary school age pupils at the school. The number of instructional units for special education pupils was increased. Much of the effort was to create new instructional units to be allocated to small schools and, to a much lesser extent, to take instructional units away from larger schools.

The instructional unit now became less of a fiscal building block. A group of pupils numbering eight could now generate three new instructional units, far more than would be required to provide a new teacher with the necessary support. A group of twenty pupils at a new school could generate six new units - three for the elementary school and three for secondary school - again, far more would be required to provide teachers and classroom support. Six teachers would not be hired to teach 20 pupils.

The additional money generated by these monies went mostly to district headquarters, new hires at district headquarters and new activities at that level.

These were not the only changes. Administrators were, for the first time, given an opportunity to manufacture new units by reconfiguring their enrollments - by counting pupils different ways and by counting the same pupil two or three times on the basis of new programs.

Before describing the new opportunities for manipulating units to generate additional entitlements, the cumulative effect of the 1975-1982 changes will be described.

Robert Van Slyke, Deputy Commissioner Department of Education, in a memorandum to Marshall L. Lind, Commissioner Department

of Education, dated January 15, 1982 stated;

The cumulative result of eleven years of tinkering with various bits and pieces of the original foundation program structure has been that the original intention of a simplified, equitable system of state support for education has become neither simple, nor, in the minds of many, equitable. While the writer may have overlooked a few additional amendments to the program, the above listing begins to reveal the nature and scope of such changes and to give some indication of the complexity of the current system.

...

First, the current program is essentially on "open system"; that is, changes over the years in unit schedules have allowed districts a wide number of options in configuring groups of students to generate maximum amounts of funds. Such configurations focus administrative attention of "body counts" and away from program.

The "body count" system results in the second major problem; that the current system is no longer program driven, even in the case of categorical funds which were originally established to fund program needs of special students (e.g., the handicapped, limited English speaking, vocational oriented). In recent years, changes in the jr. high definition as well as the ability to count each elementary school separately have encouraged districts to establish jr. high programs for funding, rather than programmatic purposes; and to consider multiple elementary facilities for one or more elementary grades. Finally, the existence of categorical revenues, established with unfortunate similarity to the federal categorical funding schemes, have encouraged boards and administrators to consider such revenues as expenditure "caps" for categorical programs, without particular regard to the specialized needs of the target group students.

This is a statement that education has taken a back seat to manipulation of programs--manipulation of programs not to meet the educational needs of pupils, but to generate as much in revenue as is mathematically possible. It is also a statement that the state has been wasting its educational dollars.

The new program placed a premium on a superintendent and staff who concentrate on games playing and not the traditional role of an educator of balancing programs to meet the educational need of pupils. It diverted administrators from the task of delivering the best possible education to the pupils.

The easiest way to generate additional units was simply to incorporate new programs in the school curriculum for which units could be obtained in excess of additional costs incurred.

This is the way it works:

Assume six grades in 1-6, each with a teacher, a classroom and 23 students. Under the typical average daily membership driven financial program, each classroom would generate the same number of units, say 1 unit for each 23 children enrolled in K-6 programs.

Assume that there are 8 children in each class who can qualify for special education and that funding formula provides for one instructional unit for each 8 special education students.

The school district would apply for 6 instructional units, one for each grade, because 8 pupils from each grade will now be served by a special education program and be in "daily membership".

The school district would then, possibly, arrange for a newly hired special education teacher to teach 8 persons from the first grade between 9-10:00 a.m., 8 persons from the second grade from 10-11:00 a.m., 8 persons from the third grade from 11-12:00 p.m., 8 persons from the fourth grade from 1-2:00 p.m., 8 persons from the fifth grade from 2-3:00 p.m. and 8 persons from the sixth grade from 3-4:00 p.m.

The school teacher would be teaching a total of 48 children each day. The teacher would be serving 48 children per day, which means that 48 children per day could be counted towards the "average daily membership" for special education. The full time equivalent (FTE) for these students would only be 8, because the teacher, on the average, would only be teaching 8 children throughout the day. However, since units are being counted on the basis of pupils served, and not the length any one student is served, it would be possible to generate 6 units to cover the cost of one teacher in a classroom.

The foregoing example is exaggerated because it would be difficult for a special education teacher to schedule 8 students each hour of the work week. Also the standard teaching load sought for special education teachers in Anchorage is about 25 pupils to a resource teacher as opposed to the 48 pupils used in the example. Nevertheless, the methodology for pyramiding instructional units is accurate.

Now, assume that another 8 pupils in each classroom can be qualified for gifted and talented program. By following the same process as used for special education students, it can be seen that 6 units can be generated to generate revenues sufficient to hire six teachers, in classrooms, finance 1 gifted and talented teacher with a classroom.

Now, assume that a group of 8 students from each classroom can be qualified for a bilingual program. Once again, if 8 pupils will generate 1 unit, 1 bilingual teacher teaching 8 children per hour, for a total of 48 served per day, would generate enough money for 6 bilingual/bicultural teachers--the school district could generate funding equal to that which would finance 6 regular classroom units. (This is exaggerated as a "weighted average daily membership" is used for bilingual students which means that the number of bilingual pupils counted is fewer than the number served unless the pupil is in bilingual program 100% of the time.)

Now, for contrast, consider what would happen if the state separately funded vocational education students, not on the basis of how many are served each day (pupils in ADM), but rather on the basis of how many hours they are served (full time equivalents). This time assume that there are 8 pupils in each classroom which can qualify for a vocational education program and assume that the vocational education teacher has 8 pupils each hour of the day for a total of 48 vocational education pupils served during the day.

Now, since the instructional units are not based upon vocational education students in "average daily membership" or on the basis of number of pupils served each day, but are rather based upon the number of hours of instruction, the 8 pupils per hour will generate one unit and not six. The opportunity to manipulate does not exist with the full time equivalent (FTE) approach.

The cumulative total of units for these 138 pupils is 25, 4.15 pupils to a teacher. The funding for these units would also include funding supporting personnel for these teachers, including assistant superintendents, principals, secretaries, and maintenance personnel plus non-salary costs.

The 1970 instructional unit allotment program, as amended after 1975, did provide for allocation of instructional units for special education programs based upon special education pupils in "average daily membership". This created an opportunity for pyramiding units which was aggressively pursued by some school districts until 1983.

Ch. 75, SLA 1986, at AS 14.17.041 provides for vocational education students being counted on a ADM basis, not an FTE basis, special education students on a ADM basis, not an FTE basis and bilingual education on a "weighted ADM" basis, which is closer to "full time equivalent" basis than a ADM basis.

Under AS 14.17.041, as amended by Ch. 75, SLA 1986, 18 elementary school pupils will generate at least 1 instructional unit per 18 pupils, 16 secondary school pupils will generate at least 1 instructional unit, 5-10 vocational education students will generate at least 1 unit, 1-15 special education students will generate at least one unit, and 1-12 bilingual educational students will generate at least 1 instructional unit. There is an

opportunity to pyramid units for vocational education and special education and possibly for bilingual.

The first major change to Chapter 17 was enacted in 1975 to provide state aid through the foundation formula to the newly created REAAs. The 1975 amendments allowed REAAs 1) 100% of basic need, 2) a flat payment per pupil in lieu of local tax (to provide for more than 100% of basic need?), and 3) certain advantages in the instructional unit tables to compensate for very small student populations. In addition new regional cost multipliers for REAA's were added.

In 1977 the 5% isolation factor was repealed.

In 1980 it became apparent that Alaska was going to have much more in oil revenues than in previous years. The second major change occurred in 1980 with the passage of FCCS SB 199. The 1980 changes were intended to generate additional money for some school districts. The major sections of SB 199 were:

a. Three instructional units minimum. Revised the elementary formula to establish a minimum generation of three instructional units--enough for three teachers regardless of the number of pupils in the school. (An elementary school enrollment could drop to 5 but enough state aid would be generated for a minimum of three teachers.) AS 14.17.031 (c).

b. Separate counting of elementary schools. Allowed each elementary school to be counted as a separate attendance area. AS 14.17.031(b) as amended by S6-8, Ch. 26 SLA 1980.

c. Reduction of ADM generated revenues. Revised, in two-phases, the secondary formula which increased the minimum units generated and compressed the number of ADM at the top of the formula table--this increased the allocation to smaller school districts and reduced the amount for larger districts. AS 14.17.041.

d. Tax relief. Established a supplemental equalization aid program tied to the area differential rate to provide a form of "in lieu of local taxes" relief for all school districts. AS 14.17.023. This had a relatively insignificant effect on school district revenues.

e. Additional units for junior high school. Defined "jr. high school" on the basis of ADM as opposed to program--if there are 20 children in grades 5-8, at least three instructional units will be generated for a secondary school even though there are no secondary school students. AS 14.17.031(c).

f. Local effort repealed. Eliminated any reference to required local effort. AS 14.17.070 as repealed by S21, Ch. 26, SLA 1980; AS 14.17.030 on required local effort had been repealed by S11, Ch. 95, SLA 1969.

g. PL 81-874 monies. Allowed REAAs to "recapture" up to 20% of the PL 874 payments. (This would provide, in some cases, another 30%-40% in addition to the basic need being met by the state.)

h. 55% instructional expenditure requirement. Required each district spend at least 55% of its operating budget on instructional components. AS 14.17.081 added by S15, Ch. 26, SLA 1980.

Items (a), (b), (c) and (e) made it possible to generate a large number of additional units based on no or very few additional pupils. The legislation enacted in 1970 contained, in addition to regular elementary and secondary computation schedules, separate schedules for vocational and special education.

In 1978, the program was amended to include a separate schedule for bilingual/bicultural education. In 1981, SB23 changed special education from its original FTE basis to an ADM basis and established two separate schedules based on district total ADM. This opened the door to pyramiding of special education units.

In addition to the above; the legislature made periodic changes affecting 1) the area differential percentage schedules, 2) the differentials of specific districts, 3) the percentage of required local effort, 4) final entitlement (e.g., first quarter or year end "floor"), 5) revenue losses due to reduced instructional unit entitlement, 6) district and centralized correspondence program funding, and 7) foundation support for community schools programs.

Finally, successive legislatures have repealed several fund generation mechanisms, e.g., "mini" 874 (1980) and a 5% isolation factor (1977).

The foregoing changes are summarized in a Memorandum of Robert Van Slyke, Deputy Commissioner of Education to Commissioner Marshall L. Lind, dated January 15, 1982, at pp. 1-2.

## VII SUSPENSION OF INSTRUCTIONAL UNITS PROGRAM

Robert Van Slyke, Deputy Commissioner of Education, in his memorandum of January 15, 1982, recommended a suspension of the 1970 formula because of "assumed inequities inherent" in the program. He proposed

...that the department seek relief from the requirements of AS 14.17 for a two to three year period, during which time state funding would be allocated on a straight per ADM per district allocation. The per ADM per district rate would be established, based on FY 83 figures. ... Increases in enrollment would generate the per ADM figure; decreases would be adjusted on the same basis. If the administration and the legislature wish to increase state support on some percentage basis, the percentage of increase would be applied to the statewide ADM figure as opposed to the instructional unit value.

It is also proposed that during the two-three year exemption period, an intensive study of total state funding for education be conducted which would culminate in a new distribution system which addresses the perceived current inequities in both operational and capital state support programs.

At about the same time there was a great deal of newspaper publicity about the steadily mounting fund balances of school districts receiving a large amount of dollars per pupil. In 1983, there was heavy newspaper coverage of the Bering Straits School District expenditures. That school district had sent a number of pupils and adult chaperones on a trip to Europe. In addition, the school superintendent had hired a consultant to act as acting superintendent while the superintendent campaigned in Atlanta, New Jersey for a seat on the executive board of the American Association of School Administrators. School officials were, according to the Alaska Professional Teaching Practices Commission, pressured to contribute to the effort and were invited to fly to the convention to campaign for the superintendent. Large salary increases for administrators soon followed. Anchorage Daily News, December 1985, C3. This suggested that revenues were outstripping needs for traditional K-12 programs.

The 1983 Legislature acted upon the recommendation of Mr. Van Slyke or of the State Department of Education and suspended the 1970 formula in favor of per pupil payments. Ch. 82, SLA 1983. The 1984 Legislature also suspended the formula but increased all payments by 4.5%. Ch. 6, SLA 1984. The 1985 Legislature reenacted the previous year program. Ch. 75, SLA 1985. Thus the formula was suspended for a total of three years.