

ALASKA LEGISLATURE COMMITTEE FILES 1987-1988 8672

5192 SCRA LOCAL BOUNDARY COMMISSION - S3 18

704



Alaska State Legislature

SENATE

P.O. Box V
State Capitol
Juneau, Alaska 99811

TO: Senate C&RA Members Feb 18, 1987

FROM: Senate C&RA Staff

MJK

RE: Local Boundary Commission

The Senate C&RA committee will meet with the Local Boundary Commission on Thursday, February 19th at 3:30 PM. At that time, the Commission will make its presentation to the legislature on its activities for 1986.

It is expected that there will be several items of particular interest that will be addressed during the meeting. The Commission approved four annexations that are subject to legislative review. These annexation involve the cities of Dillingham, Fairbanks, Kodiak, and Pelican.

These annexations will take effect on March 14th unless the House and Senate pass a concurrent resolution disapproving an annexation before that date. No correspondence regarding the Fairbanks, Kodiak, or Pelican annexations has been received.

The committee has received five public opinion messages opposing the Dillingham annexation and a rather lengthy document and petition urging the legislature to reject the Dillingham annexation. The document and petition are included in this packet but the POM's are not included since each Senator has already received a copy.

As part of its report it is expected that the LBC will discuss municipal dissolution. The committee has SB 50 - Municipal Dissolutions, currently before it and members may wish to bring their SB 50 packets to the meeting.

The LBC will be conducting a regular meeting prior to meeting with the committee. If any members wish to have staff attend, this meeting will start at 10 A.M. and will be in the third floor conference room of the Department of Community and Regional Affairs.

Enclosed in this packet are: a copy of the relevant section of Title 29, a letter and report from the LBC, and the above referenced document and petition from persons opposed to the Dillingham annexation. An executive summary of the report begins on page 10 and the summary of actions requiring legislative oversight is on pages 13 and 14.

STATE OF ALASKA

STEVE COWPER, GOVERNOR

LOCAL BOUNDARY COMMISSION

949 EAST 36TH AVENUE, SUITE 404
ANCHORAGE, ALASKA 99508
PHONE: (907) 561-8586

January 28, 1987

The Honorable Jan Faiks
Senate President
Alaska Legislature
P.O. Box V
Juneau, Alaska 99811

Dear Senator Faiks:

I am pleased to submit this report of the Alaska Local Boundary Commission to the First Session of the Fifteenth Legislature.

The report provides information concerning the powers and duties of the Local Boundary Commission and describes the activities of the commission during 1986.

Additionally, the report includes formal recommendations to the Legislature for five annexations to cities. Pursuant to Article X §12 of the State Constitution, AS 44.47.567(b)(2), and AS 29.06.040, the recommendations for annexation contained in this report take effect forty-five days from this date or at the end of the Session, whichever is earlier, unless disapproved by a concurrent resolution of the Senate and House.

(MARCH 14)

The Honorable Jan Faiks
January 28, 1987
Page 2

Each year the commission meets with the Senate and House Committees on Community and Regional Affairs Committees to discuss our annual report. We look forward to meeting with those committees at the convenience of the members.

Sincerely,



C.B. Bettiswo
Acting Chairman

copy with attachment:

The Honorable Steve Cowper, Governor

Senate Community and Regional Affairs Committee

The Honorable Arliss Sturgulewski, Chairman

The Honorable Tim Kelly, Vice Chairman

The Honorable Fred Zharoff

The Honorable Mike Szymanski

The Honorable Rick Halford

The Honorable David Hoffman, Commissioner
Department of Community and Regional Affairs

February 1987

The Honorable Arliss Sturglewski
Alaska State Legislature
POB V
Juneau, Alaska 99811

Unorganized Borough
POB 19
Aleknagik, Alaska 99555

FEB 17 1987

Honorable Arlis Sturglewski;

We the people of the Unorganized Borough including the 40 square mile area northwest of the City of Dillingham Petition our Un-organized Borough Assembly to be called into session.

On April 24, 1986 the City Council of the City of Dillingham passed a resolution authorizing the filing of a petition for annexation of 918.25 square miles of territory under the provisions of 29.06.040(b). On May 1, 1986, the Department of Community of Regional Affairs received the authorized petition. Under 19 AAC 10.530, the City published notice of the filing of its petition on June 27 and July 4, 1986, in the Bristol Bay Times but not in commonly understood terms and during time when most people were fishing or cut off from the City of Dillingham by heavy rains and the resulting marshy conditions. Most of the people outside of the City of Dillingham and many of those city residents never to this day have seen the map published at that time and those who did find it confusing and misleading in that it was fuzzy and titled Existing & Proposed Boundary but with no clarity as to where the existing boundaries were nor any listing of territory covered by the proposal.

On April 23, 1986, the City of Clark's Point submitted a petition for annexation of area included within the territory proposed for annexation by the City of Dillingham. The State of Alaska Department of Community and Regional Affairs received this petition and passed it on to the Local Boundary Commission.

Opposition to the City of Dillingham's proposal lined up:

- May 25: Saguyak Incorporated (Clark's Point Native Corporation)
- June 12: Choggiung Limited (Dillingham Native Corporation)
(objecting to certain points. What these points are, may only now, in February 1987, be coming to the surface)
- July 24: Secretary for the City council of Manokotak

On October 4, 1986, a public hearing was conducted by the Local Boundary Commission in Dillingham and one in Clark's Point. There does not appear to have been an attempt to contact property owners in the areas of annexation before these hearings, at least not in the area proposed to be annexed. Many people were totally ignorant of fact that they had been included and even upon hearing of the hearings though they were for Clark's Point residents and Dillingham residents only. The attitude was one of "Gee, I hope these two cities work out their differences."

After the public hearings, rumors were that the City of Dillingham had left out Warehouse Mountain Remote Parcel/Open to Entry State Land.

At this point it became apparent that the submission of competing annexation requests was motivated by the desire of Dillingham and Clark's Point to obtain the revenue generated by raw fish taxes. This would be available to them only through annexation of at least a portion of Nushagak Bay. In order to justify reaching out that far as a city, Dillingham had to take into it's boundaries what was in between to make it contiguous territory to its boundaries. (19 AAC 10.070(1))

The Local Boundary Commission told the two cities to compromise and revise their boundary requests with how they could share revenues and municipal services. October 24th, the two cities met with the Department of Community and Regional Affairs, but even with help they could not come to a resolution of their conflicts.

By now it was November. After the meetings with Clark's Point the City of Dillingham City Council Members passed Resolution #86-66 requesting the Local Boundary Commission to judge the competing annexation petitions on their own merits.

It is difficult to say how many people actually ever saw the petitions to evaluate their accuracy as to facts.

Questions arose raising concerns of a regional nature:

- November 3: The Bristol Bay Native Corporation (the regional corporation) raises issues.
- November 4: 70 landowners submitted a petition in opposition Department of Community and Regional Affairs
- November 21: John Pearson, City Council Member in the City of Dillingham representing himself submitted a letter rebutting the arguments against annexation presented by Marie Luckhurst and the 70 landowners petitioners
- November 21: William P. Johnson's letter arrived in the Department of Community and Regional Affairs questioning the revised western boundaries of the annexation area. It noted that "the City Council pulled back the boundaries sufficiently to exclude all City Council and immediate family members who staked land within the State Open to Entry Area."

Right after this, the Alaska Attorney General's office was requested to provide advice on how the Local Boundary Commission should handle two proposals for annexation where the proposals overlap in the area to be annexed.

On November 13th, the Attorney General advised the Department of Community and Regional Affairs that the common law doctrine of "prior jurisdiction" should be applied in this instance. This meant the Local Boundary Commission should act on Clark Point's petition first and on November 22nd they did and then acted upon the proposed annexation request from the City of Dillingham.

By December most people did not know what was going on with the

proposed boundaries for annexation. The only two year round residents of the Warehouse Mountain Remote Parcel/Open to Entry Land (Township 12 South, Range 56 West, Seward Meridian, Alaska/Warehouse Mountain Remote Parcel Area 9051/Open to Entry Land) received rumors that they "may have been left in the boundaries" and Roslyn Gallagher went to the City Manager's office and asked the secretary "Are we in the boundaries?" The secretary said, "I don't beleive so." There in the in/out box was the map so Roslyn made a copy and took it home where her husband Gary Gallagher compared it to the survey map. Even then it was difficult to be sure because the map was so small, that was used to send in on the proposed boundaries, and there was no mention of the Warehouse Mountain area in terms the Gallaghers could understand. This was the day before the revised boundaries went to the Local Boundary Commission.

Almost immediately after this the Gallaghers learned, also, from rumor that Council had pushed back boundaries to exclude Council members and immediate members of their families who staked land within the Open to Entry Land. The Gallaghers and other members of Dillingham and the adjacent communities and areas were offended that this had taken place and considered this behavoir unworthy of those hwo hold public office. They also felt that the Warehouse Mountain area is rural and separating part of it into city boundaries was not warranted.

In January, Gary Gallagher went to Anchorage where he met with Tom Hawkins, a Land Manager. Hawkins refered him to Dan Bockhorst, Supervisor of Grants Administration Section/Local Boundary Commission Staff, Department of Community and Regional Affairs, Municipal and Regional Assistance Division. Dan Bockhors sent Gary a copy of a page from the government municipal code which reads as follows:

Sec. 29.45.580. Differential tax zones. A city may by ordinance establish alter, and abolish differential tax zones to provide and levy property taxes for services not provided generally in the city or a different level of service than that provided generally in the city. (12 ch 74 SLA 1985)

Dan Bockhorst also sent the Gallaghers a copy of the Statement of Decision for Annexation of Territory to the City of Dillingham that by then had already gone to the State Legislature. It had a date of December 10, 1986 on it and was signed by Alaska Local Boundary Commission Robert Eder, Chairman and attest ed to by Staff Member Gene Ksni (spelling is hand written and unclear).

Mr.&Mrs. Gallagher live in Warehouse Mountain, an area that begins about three miles from the present boundaries of the City of Dillingham and is marshy tundra with occasional outcroppings of high spruce covered ground capable of sustaining human settlement. The area is commonly called Warehouse Montain and appears as Warehouse Mountain on National and State maps. The Gallaghers are the only year round settlers in the Warehouse Mountain area. They travel the 4 3/4 miles from the Aleknagik Lake Road by threee-wheeler, snow machine or on foot. There is only a short road through Choggiung Native Corporation land and most of the year, this road is impassable. The land after this road drops down hill where the Gallaghers travel across marshy tundra and open springs, forced to follow a different route than that planned by the designers of the "Warehouse Mountain Paper Road." (referred to herein as "paper road" because that is where

it will probably stay "on paper in a State engineer's office.") There are places where the road is planned over areas where the bottom drops out. Local contractors who are familiar with the cost of filling holes with gravel in the building of roads estimate that to build the planned road could cost as much or more than 3.5 million dollars.

The Gallaghers by February were reading the State Constitution, the State Statutes and the State Administrative Codes trying to figure out how to remedy what had happened.

It was obvious to them, upon reading the Conclusions of Law and the Findings of Fact of the Alaska Local Boundary Commission, that the case for annexation of the approximate 40 square mile area northwest of the City of Dillingham that included part of the Warehouse Mountain Remote Parcel/Open to Entry Land was falsely represented.

The boundary also includes land that extends Dillingham's boundaries to include a remote area of Wood River. There is a small settlement of homes in the area. These people are also opposed to the annexation. They have had their homes in the area for years and do not feel the City can extend services to them without access to the area by roads. They also must get to their homes by three-wheelers, snow machines, (or skiffs, summer only).

The land the City identifies as developed land immediately adjacent to the Aleknagik Lake Road has also been included. Those residents that bought property in the 4 subdivisions known as Ahklun View Estates, Ahklun View Estates North, Ahklun Subdivision III and Lars D. Nelson Subdivision, were aware of the fact that their lots were outside City Limits. These people bought property "Out the Road" to get away from the City Limits and were told by Choggiung at the time that they would be informed if the City planned to annex them and that it would go to a vote of the affected people. These people were not personally informed of the City's plans to annex them. Services out the road are last on the list because the City's small maintenance crew has priority to take care of City Streets.

CRITIQUE OF FINDINGS OF FACT:

Item 10, "The annexing city has demonstrated that it is capable of and willing to extend full municipal services to the identified 40 square mile area northwest of the City of Dillingham immediately upon annexation." The Gallaghers find it morally repugnant to see others endure hardship in the City of Dillingham in order to provide the cost of gravel to fill up the bog to make a road for them so that they may enjoy municipal services. But, they say, "We are not going to be "in" a "City" and expect less.

At a recent City Council Meeting, Gary Gallaher challenged Mary Darling, City Council Member, to get a fire truck and he'd borrow a set of checkered flags to start her off just to see how long it would take her to get into his cabin at Warehouse Mountain.

Two days later someone tried to drive some kind of a truck in

and make it, only six feet or so from the Aleknagik Lake Road before they were stuck. Whoever it was broke down a large spruce tree to the base, using it and a winch to get pulled out. the City Council may be willing to provide services out there but that willingness on paper does not make them capable.

Item 14. "Using of a method other than legislative review for annexation of the identified 40 square mile area northwest of the City of Dillingham would have been in appropriate." In this item, the report indicates 'There is no indications they want to do so, or will do so' when mentioning the option the Local Boundary Commission has in Place: LOCAL ACTION/ELECTION. Even though the decision may not rest with the people of the area to be annexed, the people have the right to know and the right to representation.

The people of the State of Alaska when delegating authority, do not in doing so give their agencies the right to decide what is good for people to know and what is not good for them to know.

It is the policy of the State of Alaska to encourage settlement of its land and the development of its resources by making them available for maximum use consistent with the public interest. (State Constitution, Article VIII, Section 1)

The Gallaghers plan a small scale farm on their little five acre ridge but so far have been unable to get their garden to grow. They are not clear now that they can go on with their development plans and are puzzled that the Department of Natural Resources was not involved in the decision making processs since most of the land is presently subject to this agency's protection.

A local boundary commission or board shall be established by law in the executive branch of the state government...The commission or board, subject to law, may establish procedures whereby boundaries may be adjusted by local action. (State Constitution, Article X, Section 12)

Neither year round residents nor land owners were informed regarding the changes in boundaries nor were they informed regarding the options they could exercise according to the procedures established by the Boundary Commission itself.

Because the people of the approximate 40 square mile area northwest of the City of Dillingham have been mis-represented either to or by the Boundary Commission and have not been privy to full disclosure of matters affecting service delivery and economic development of natural resources, we believe we have a right to democratic representation from a regional form of government which might better serve us than a city government.

The Legislature shall provide for the performance of services it deems necessary or advisable in unorganized borough, allowing for maximum local participation and

responsibility. The legislature may also exercise any power or function in any unorganized borough which the assembly may exercise in an organized borough.
(State Constitution, Article X, Section 6)

We the people call our unorganized borough into session.

As proud members of the State of Alaska we want nothing less than responsible democracy.

February 4, 1987, Roslyn Gallagher sent the following telexed message to each legislature, representative and each committee:

SUBJECT: Unorganized Borough Assembly

Annexation 40 Square Mile area Northwest of Dillingham Warehouse Mountain Open to Entry Remote Parcel Area 9051 Local Boundary Commission Facts item 1, 10 and 14 mis-represented. We call our unorganized borough assembly (State legislature) into session (Constitution Article X, Section 6, Section 12, Article VIII, Section 1)

February 5, 1987, Thomas Tilden, P.O.Box 786, Dillingham-- signed the petition being circulated against the City of Dillingham's proposed annexation. This is significant in that Tilden is one of Dillingham's City Council Members and he is one who has actually traveled into the territory proposed for annexation, into Warehouse Mountain in the area of the Gallagher area 5 acres, and Wood River Remote area.

February 6, 1987 an article appeared in the Bristol Bay Times, on page 3 under petition Drive "The commission denied both cities claims to the water, but gave Dillingham the 40 square miles of land including 9 square miles of the Open to Entry Land the City never asked for."

February 9, 1987, Marie Luckharst sent the following telex:

SUBJECT: proposed Annexation by the City of Dillingham

To our Senators and Representatives-matter of annexation of City of Dillingham -Request you to support and present our personal letters, Petition by landowners and petition to the State Legislature. (in-route) during final decision by the Legislature on Feb 20, 1987.

Letters and landowners petition sent to Herrman-Petition to Legislature in-route Herrman, Sturgelewski, Zaroff, Springer.

We believe the City Council of Dillingham is not acting responsibly in their decision to annex the identified 40 square mile area northwest of the City of Dillingham. The enclosed petition supports the beliefs of the citizens of Dillingham and the area residents who will be affected. A whole community is being affected by the few City Council Members decision.

We hope you will Consider the evidence and truths.

Unorganized Borough Proclamation to our Proclaimed 1987 Feb. 8 SouthWest Region/Alaska in the interest of the general good.

Citizens do make this solemn proclamation that there be no passing into law of the annexation of the approximate forty square miles northwest of the City of Dillingham without there first being a meeting of the Assembly of the Unorganized Borough Representative Warehouse Mountain Open to Entry Land Remote Parcel Area 9051 Wood River Hanson Point, the Cities of ~~_____~~ Dillingham, and all other areas of disputed boundaries within the approximate 40 square miles northwest of the City of Dillingham and the approximate 9.8 miles disputed between the two cities and any other territories the State Legislature deems appropriate to be included acting in the public interest.

The legislature shall provide for the performance of services it deems necessary or advisable in unorganized boroughs, allowing for maximum local participation and responsibility.
(State of Alaska Constitution, Article X, Section 6)

WHEREAS: The legislature may also exercise any power or function in an unorganized borough which the assembly may exercise in an organized borough;
(State of Alaska Constitution, Article X, Section 6)

WHEREAS: The people of Alaska do not lose their sovereignty by legislative authority to an agency of the government and in delegating authority do not in so doing give their agencies the right to decide what is good for people to know and what is not good for them to know;

a local boundary commission or board shall be established by law in the executive branch of the state government
(State of Alaska Constitution, Article X, Section 12)

WHEREAS: The commission or board, subject to law, may establish procedures whereby boundaries may be adjusted by local action;

WHEREAS: The local boundary commission did not make option local action/election available and yet had established such procedures;

WHEREAS: The people of the approximate 40 square miles northwest of Dillingham have been mis-represented either by city government to state agency or by a state agency to the state legislature and have not been privy to full disclosure of matters affecting service delivery and development.

We the people of the Unorganized Borough believe our problems of service delivery, revenue enhancement, public health and welfare threats, and management of development might better be served were we to have representation in a regional government than a city government.

SENATOR
ATTN. ARLISS STURGELEWSKI

From: Marie Luckhurst - Box 637 - Dillingham, AK 99576

PETITION TO THE STATE LEGISLATURE

We the undersigned, petition the Legislature to disapprove the Proposal by the City of Dillingham to annex land that will extend Dillingham's boundaries 1 1/2 miles on the Aleknagik Lake Road, up Wood River to include the State Land Disposal area south of Belt Creek to the North-west to include State Open to Entry (OTE) land from 11 mile to Warehouse Mountain.

This land includes parcels that are remote and without access to roads. The City does not intend to provide roads to the area but does plan to collect property taxes from the property owners. The City would be obliged to provide equal services to all land owners but cannot possibly expect to provide Police, Fire, EMT, and School Busing to these remote areas.

We are also concerned about the City's ordinance that bans the discharge of firearms within the City limits. The area has traditionally been used by local hunters and trappers and would adversely affect the right of the traditional use of the land for that purpose.

Dillingham has plenty of land to grow within the existing city limits. We believe adding the proposed land to the city boundary will only cost the city more money and could eventually end up costing the taxpayer more in increased taxes to pay for added services to the remote areas to be annexed.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Richard G. Tubbs	<i>Richard G. Tubbs</i>	Box 848 Dillingham AK 99576
Phillip C. Chaley	<i>Phillip C. Chaley Jr.</i>	Box 861 Dillingham AK 99576
<i>Arlene J. Hambley</i>	ARLENE J. Hambley	Box 903 Dillingham, AK 99576
Leon L. Kieva	<i>Leon L. Kieva</i>	P.O. Box 1250 DILLINGHAM
Rhonda McLeod	<i>Rhonda McLeod</i>	Box 961 Dillingham 99576
Shirley Marshall	<i>Shirley Marshall</i>	Box 501 Dillingham, AK
Valerie Sittles	<i>Valerie Sittles</i>	Box 783 Dillingham, AK
Lorna L. Sirsot	LORNA L. Sirsot	Box 15 Dillingham,
Kathy Johnson	<i>Kathy Johnson</i>	Box 865 Dillingham

PETITION TO THE STATE LEGISLATURE

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PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
JAN R ALEXANDER	<i>Jan Alexander</i>	P.O. Box 690 Dill, AK
John B Flynn	<i>John B Flynn</i>	PO Box 1550 Dillingham AK
Alan K Johnson	<i>ALAN K JOHNSON</i>	PO Box 352 OLG AK
SUGAN NIELSEN	<i>SUGAN NIELSEN</i>	Box 103 OLG. AK.
Alice Ruby	<i>Alice Ruby</i>	Box 121 OLG AK.
Kathleen Anderson	<i>Kathleen Anderson</i>	Box 1530 OLG
Shirley Schroeder	<i>Shirley Schroeder</i>	Box 116 OLG.
Louise F. Curtis	<i>Louise F. Curtis</i>	Box 796 OLG.
Jerry W. ...	<i>JERRY W.</i>	Box 133 OLG
J. E. SCANDERA	<i>Joe Scandera</i>	Box 44 OLG-
Bessie A. Wahl	<i>BESSIE A. WAHL</i>	Box 125 Dlg
Katie M. Andersen	<i>KATIE M. ANDERSEN</i>	Box 886 Dillingham
Gina Martini	<i>Gina Martini</i>	Box 631
Jeri Nelson	<i>JERI NELSON</i>	Box 386
...	<i>...</i>	PO Box 503 Dillingham

PETITION TO THE STATE LEGISLATURE

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Dillingham has plenty of land to grow within the existing city limits. We believe adding the proposed land to the city boundary will only cost the city more money and could eventually end up costing the taxpayer more in increased taxes to pay for added services to the remote areas to be annexed.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
ARLEN E. RUBY	<i>Arlen E Ruby</i>	Box 121 DILLINGHAM, AK
BARBARA S. LOUW	<i>Barbara Louw</i>	Box 64 Dillingham, Alaska
Freeman A. Roberts	<i>Freeman A Roberts</i>	Box 252 Dillingham AK
Carole R. McMurray	<i>Carole R. McMurray</i>	Box 799, Dillingham, AK
Janice K. McCarty	<i>Janice K McCarty</i>	Box 566 Dillingham, AK
MATTHIAS M. O'CONNELL	<i>Matthias M O'Connell</i>	Box 331 DLG, AK 99576
CHARLES ANNIS	<i>C Annis</i>	Box 1609 DLG
Emily M. ROBERTS	<i>Emily M. Roberts</i>	Box 252 DLG AK 99576
ROGER S. SCHUYLER	<i>Roger S Schuyler</i>	Box 676 DLG 99576
JAMES L. FALSON, SR.	<i>James L Falson Sr</i>	Box 444 DLG 99576
David Munkit	<i>David Munkit</i>	Box 76 - 99576
John L. O'Connell	<i>John L O'Connell</i>	Box 133 Dillingham 99576
John L. O'Connell	<i>John L O'Connell</i>	Box 65 Dillingham Ak 99576

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
George Andrew	<i>George Andrew</i>	Box 197 Dlg. AK.
Mike Merlin	<i>Mike Merlin</i>	Box 306 DLG AK
John Owens	<i>John Owens</i>	Box 894. DLG, AK
NEIS G JOHNSON	<i>Neis G Johnson</i>	Box 197 DLG, AK
Charles E Wattier	<i>Charles E Wattier</i>	Box 784 DLG AK
Robert Rossi	<i>Robert Rossi</i>	P.O. 151 Dlg AK
Dennis Olson	<i>Dennis L Olson</i>	Box 537 Dlg AK
Eric Olson	<i>Eric Olson</i>	Box 537 Dlg AK
Scott J. White	<i>Scott J White</i>	Box 326 DLG. AK.
ANTHONY REX GWYHER	<i>Anthony Rex Gwyther</i>	Box 728 DLG- AK.
Frank Katchak	<i>Frank Katchak</i>	Box 473 Dlg, AK
Maureen L wentz	<i>Maureen Wentz</i>	Box 286 Dlg
CM KEESOM	<i>CM Keesom</i>	Box 453 Dlg
Chris Carthy	<i>Chris Carthy</i>	Box 653 DLG
Jean K Schlusser		Box 123
Karen Smeaton	<i>Karen Smeaton</i>	Box 768
Rose M Hegans	<i>Rose Hegans</i>	Box 1409 DLG, AK 95574
Sandra E. Nelson	<i>Sandra E Nelson</i>	Box 477 Dlg. AK.
Bob Pritchard	<i>Bob Pritchard</i>	Box 1249 Dlg AK
Bob Pritchard	<i>Bob Pritchard</i>	Box 1249 DLG AK.
Sharon M. Blomquist	<i>Sharon M. Blomquist</i>	Box 352 DLG, AK
LEE FLYNN	<i>Lee Flynn</i>	Box 1550
James T. Johnson Sr	<i>James T. Johnson Sr</i>	Box 144 Dlg
Mike VanVeenburg	<i>MIKE VANVEENBURG</i>	P.O. Box 1064
LINDA C Hilders	<i>Linda Childers</i>	Box 11 - DLG
Anna Marie Akelkole	<i>Anna Marie Akelkole</i>	Box 644 Dlg.

PETITION TO THE STATE LEGISLATURE

We the undersigned, petition the Legislature to disapprove the Proposal by the City of Dillingham to annex land that will extend Dillingham's boundaries 11 1/2 miles on the Aleknagik Lake Road, up Wood River to include the State Land Disposal area south of Belt Creek to the North-west to include State Open to Entry (OTE) land from 11 mile to Warehouse Mountain.

This land includes parcels that are remote and without access to roads. The City does not intend to provide roads to the area; does plan to collect property taxes from the property owners. The City would be obliged to provide equal services to all land owners but cannot possibly expect to provide Police, Fire, EMT, and School Busing to these remote areas.

We are also concerned about the City's ordinance that bans the discharge of firearms within the City limits. The area has traditionally been used by local hunters and trappers and would adversely affect the right of the traditional use of the land for that purpose.

Dillingham has plenty of land to grow within the existing city limits. We believe adding the proposed land to the city boundary will only cost the city more money and could eventually end up costing the taxpayer more in increased taxes to pay for added services to the remote areas to be annexed.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Mike Tagham	<i>[Signature]</i>	Box 122 Dlg.
Karen Smeaton	Karen Smeaton	Box 768
Alice E. Farnham	Alice E. Farnham	Box 331
Emily L. Olsen	Emily L. Olsen	Box 537
Carol Shade	Carol Shade	Box 871
Karen Corty	Karen Corty	Box 653
Nannie M. Jordan	Nannie M. Jordan	Box 172 Ulyak.
Ernie W. Sitcot	Ernie W. Sitcot	Box 1449 Ulyak
Hilda M. Shade	Hilda M. Shade	Box 765 Dlg.
Theresa A. Muehlic	Theresa A. Muehlic	Box 481 Dlg.
Alexandra Backford	Alexandra Backford	P.O. Box, Dlg.
Mary Ann [unclear]	Mary Ann [unclear]	[unclear] (104) Dlg.
Jeanne M. Luvina	Jeanne M. Luvina	Box 866 Dlg.

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Carl S. Glensburg	Carl S. Glensburg	Box 10026 DLG
Dorothy M. Frensburg	DOROTHY M. FRENSEBURG	Box 43 DLG 99576
Michael Sagoen	Michael Sagoen	Box 437 DLG, AK 99576
Bill Lutz	Bill Lutz	Box 271 DLG, AK 99576
Anuska Olson	Anuska Olson	Box 456
Wanda Fulton	Wanda Fulton	Box 522, DLG
June Ingram	June Ingram	Box 851 DLG
Roxanne Christensen	Roxanne Christensen	Box 371 DLG
Raymond Christensen	Raymond Christensen	Box 371 DLG
Frank Monty O'Connor	Frank Monty O'Connor	Box 319 DLG

PETITION TO THE STATE LEGISLATURE

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PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Gail Kurtz	Gail Kurtz	Box 416 Dlg. AK
John R. Kurtz	John R. Kurtz	Box 416 Dlg AK
Teresa Flensburg	Teresa Flensburg	Box 77 Dlg. Ak.
PAUL KRUPPAA	Paul Kruppa	BOX 10155 DLG AK
MARK JOHNSON	Mark Johnson	" 628 " "
Dale Huffman	Dale Huffman	Box 394 DLG
Wayne F. Schroeder	Wayne F. Schroeder	Box 116 Dlg 99526
Sam Ah	SAM Ahkies	Box 425 DLG 995
Sassa A. Dunn	SASSA DUNN	Box 778-Dlg. AK.
Norman M. Johnson	Norman M. Johnson	Box 865 DLG AK
Gust Gustafson	(Box 806) Gustafson	Dillingham, AK 99526
M R Kober	Box 803	DILLINGHAM AK.
George L. Nelson	George L. Nelson	P.O. Box 85
Kevin M. Johnson	Kevin M. Johnson	PO Box 907 DLG, AK

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Genie Schlosser	Genie Schlosser	Box 945 DLG AK
John A. Heyano	John A. Heyano	Box 523 DLG AK
Nick F. Smicton	Nick F. Smicton	Box 895 DLG AK
Senka K. Brennan	Senka Brennan	Box 557 DLG AK
JAYLE FREUND	Jayne Freund	Box 282 DLG
John T Smicton	John T Smicton	Box 10060 DLG
LYNN BRUX	Lynn Brux	Box 885 DLG
JACK SAUD	Jack Saud	Box 278 DLG
ERIC SHADE	Eric Shade	Box 2
Jean Barrett	Jean Barrett	Box 55
Marina Jo Nelson	Marina Jo Nelson	Box 628 DLG AK
LAURENCE Sorenson	Lauren Sorenson	Box 191 DLG
THELMA TURNER	Thelma Turner	Box 627 Dillingham
Michael Brennan	MICHAEL BRENNAN	Box 733 DLG
CLINT REINTJES	Clint Reintjes	PO 1490 DLG
KENNETH M ROULLIER	Kenneth M Roullier	PO 233 DLG
Dorothy M Flensburg	DOROTHY M FLENSBURG	Box 43 DLG
RACHAEL D. KOHLER	Rachael D. Kohler	Box 757, DLG, AK

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PLEASE PRINT NAME

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ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
JUDY PATTERSON	Judy Patterson	Box 199 Dillingham
Denise Olson	Denise Olson	Box 2825 - 10 mi. - Lake
WESLEY A. BUCHER	Wesley Bucher	P.O. Box 668 Dillingham
Herman E. Schneider, Jr.	Herman E. Schneider, Jr.	Box 236 Dillingham
Rebecca h. Nelson	Rebecca h. Nelson	Box 36 Dillingham
FAY SHORT	Fay Short	Box 843 Bethel AK
JACK J. PAPP	Jack J. Papp	Box 306 Dillingham
Bill A. Mames	Bill A. Mames	Box 494 DLG AK 99576
Mark A. Curtis	Mark A. Curtis	Box 307 DLG AK 99576
HOWARD B. GRAYBOFF	Howard B. Grayboff	Box 208 DLG AK 99576
Jerry Wiley	Jerry Wiley	Box 604 DLG AK 99576
Charles Krasnickoff	Charles Krasnickoff	Box 47 DLG AK 99576
Isaac Krasnickoff	Isaac Krasnickoff	P.O. 171 DLG AK 99576
Andrew Nielsen	Andrew Nielsen	Box 892 DLG AK 99576
Katherine G. Nielsen	Katherine G. Nielsen	Box 892 DLG AK 99576

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Patti Darden	Patti Darden	Box 251, Dlg
Richard E. Womack	Richard F. Womack	Box 392, DLS
Martie Kilmer	Martie Kilmer	Box 1100, Dlg
Stephen J. Garrison	[Signature]	Box 930, Dlg
[Signature]	[Signature]	Box 824, Dlg
F. J. [Signature]	Freddy Ilwitsik	Box P.O. 302, DLG
Deanna E. Hardin	Deanna E. Hardin	Box 597, Dlg.
Ronald K. Coleman	Ronald K. Coleman	Box 601, DLG
Frank Wilber	Frank Wilber	Box 721
Jack Wilber	Jack Wilber	Box 169
Betty Wilber	Betty Wilber	Box 169
Carol L. Myhrke	Carol L. Myhrke	Box 483, DLG
John R. Hudson	John R. Hudson	Box 484
Julie Gelf	Julie Gelf	Box 681
DAGEN W. NELSON	Dagen W. Nelson	Box 477
ELLAMAE CHANEY	Ellamae Chaney	Box 13

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PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
ROSLYN GALLAGHER	<i>Roslyn Gallagher</i>	Warehouse Mountain T12S, R56W Seward Meridian P. O. Box 19, Aleknagik
<i>Carla Merriner</i>	<i>Carla Merriner</i>	Box 284 Dlg.
THOMAS TILDEN	<i>Thomas Tilden</i>	Box 786 Dlg.
RUSS ROLF	<i>Russ Rolf</i>	Box 681 Dillingham
GARY GALLAGHER	<i>Gary Gallagher</i>	Box 19 ALEKNAGIK AK.
IRMA R. SCHROEDER	<i>Irma R. Schroeder</i>	Box 236 DILLINGHAM AK mile 2 1/2 ALK.
<i>Mylvie Carty</i>	<i>Mylvie Carty</i>	Box 333 Dillingham AK.
Steve D. Hardin	<i>Steve D. Hardin</i>	mile 9 1/2 outside city limits
Vicki WALK	<i>Vicki Walk</i>	Mile 6, Lake Rd Dillingham AK 99501
JIM McMURRAY	<i>Jim McMurray</i>	MILE 6 1/2 LAKE ROAD DLG
Vern Schmitt	<i>Vern Schmitt</i>	Mile 10 Lake Rd Dillingham Aleknagik
<i>Jack McJordan</i>	<i>Jack McJordan</i>	P. O. Box 173

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

Paul Ribick

[Handwritten Signature]

P.O. Box 75-5 D.L.C.

Henry E. Skads

[Handwritten Signature]

P.O. Box 2 D.L.C.

PETITION TO THE STATE LEGISLATURE

We the undersigned, petition the Legislature to Disapprove the Proposal by the City of Dillingham to annex land that will extend Dillingham's boundaries 1 1/2 miles on the Aleknagik Lake Road, up Wood River to include the State Land Disposal area south of Belt Creek to the North-west to include State Open to Entry (OTE) land from 11 mile to Warehouse Mountain.

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PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
JAMES CARTY	<i>James M. Carty</i>	Box 358 Dillingham AK 99576
JAMES A WARD	<i>James A Ward</i>	Box 124 DLG AK 99576
STEVE NICHOLSON	<i>Steve Nicholson</i>	Box 912 DLG AK 99576
VERL LUCKHEART	<i>Verl Luckheart</i>	Box 100 DLG AK 99576
LLOYD F. O'CONNOR	<i>Lloyd F. O'Connor</i>	Box 65 DLG
JEAN L. O'CONNOR	<i>Jean L. O'Connor</i>	Box 65 Dillingham AK 99576
MARGO FERRARO	<i>Margo Ferraro</i>	Box 253 DLG
DANA CUTTINS	<i>Dana S. Cuttins</i>	Box 690 DLG
JACK E. PARKIN	<i>Jack E. Parkin</i>	Box 515 DLG
THOMAS E. WILSON JR	<i>Thomas E. Wilson Jr</i>	Box 385 DLG
GORDON JENSEN	<i>Gordon Jensen</i>	Box 764 - DLG
Joséphine A. Jensen	<i>Joséphine A. Jensen</i>	Box 764 - DLG
Sharon's Parent	<i>Sharon's Parent</i>	

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

Abba J. Linc klu...
John Fulton

Abba J. Linc klu...
John Fulton

4105 Dlg.

John Fulton

John Fulton

Box 522 DLG

Jack O. Wassilie

Jack O. Wassilie

Box 583 Dlg

Oscar Frenchman

Oscar Frenchman

Box 174 Dlg

Leroy J. Walters

Leroy J. Walters

Box 72 Dlg

Dulwayne Johnson

Dulwayne Johnson

Box 78 DLG

Todd M. Klein

Todd M. Klein

Box 350 DLG

Don Darden

DONALD E DARDEN

P.O. BOX 251 Dlg.

Hency Myers

Hency Myers

Box 312

Ronald Phillips

Ronald Phillips

Box 215

LaBelle Smeaton

LaBelle Smeaton

Box 535 Dlg 99576

LYLE J. SMITH

Lyle J. Smith

Box 178 DLG 99576

STEVE J. KOHLER

Steve Kohler

Box 757 DLG 99576

Dennis Yeager

Dennis Yeager

Box 674 DLG 99576

Hugh I. Schrock

Hugh I. Schrock

Box 102 DLG AK

Meg Schrock

Meg Schrock

Box 102 DLG AK

Nick S. Timurphy

Nick S. Timurphy

Box 655 DLG AK

~~Donald H. Samuelson~~

Box 18, Dlg AK

Larry R. DeMark

Larry R. DeMark

Box 337 DLG

William M. Penryson Jr

Wm M Penryson Jr

1 mile Lake Road Box 41

James H. Knutson

James H. Knutson

Box 93 Dlg. AK.

Charles O. Mayer

Charles O. Mayer

Box 551 Dlg AK.

~~James H. Knutson~~

LORRIE C. KNOWLTON

Lorrie C. Knowlton

Box 415 Dlg AK

Thomas W. Olson

Thomas W. Olson

Box 5 Dlg. 99576

DON L. MCCARTNEY

Don McCartney

Box 566 Dlg 99576

~~James H. Knutson~~

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PLEASE PRINT NAME

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ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Joe Hiratsuka	<i>Joe Hiratsuka</i>	P.O. Box 736 Dlg.
MARGUERITE B. KALLSTROM	<i>M. (Marguerite) Blanche Kallstrom</i>	Box 550 Dlg.
DAN WIARD	<i>Daniel P. Wiard</i>	Box 917 Dlg.
<i>Mark W. Wall</i>	<i>Mark W. Wall</i>	Dlg. Ak.
<i>Bernard N. Gregoire</i>	<i>Bernard N. Gregoire</i>	Box 426 AK
<i>R. Burkowski</i>	<i>R. Burkowski</i>	Box 382 Dlg.
Raymond N. Gregoire Jr	<i>Raymond N. Gregoire Jr</i>	Box 326 Pk 6
<i>Bruce Larsen</i>	<i>Bruce Larsen</i>	Box 1209
<i>Rob Carpenter</i>	<i>Rob Carpenter</i>	Box 701
<i>Phillip R. Carpenter</i>	<i>Phillip R. Carpenter</i>	P.O. Box 761
<i>Mildred</i>	<i>Mildred</i>	Box 713
<i>Milt Filipich</i>	<i>Milt P. Filipich</i>	Box 185 Dlg.
<i>Wanda M. Oberholzer</i>	<i>Wanda M. Oberholzer</i>	Box 285 Dlg.
<i>Mari B. Lemmon</i>	<i>MARIE B. TENNYSON</i>	Box 710 Dlg.

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PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

ANNAMARIA FERRARO *Annamaria Ferraro* Box 253 Dillingham, Ak. 99576

Dorothy B. Angasan *Dorothy B. Angasan* Box 623 Dillingham, AK 99576

Zacharias Brink *Zacharias Brink* Box 666 Dillingham, AK 99576

Cristy Miller Tilden *Cristy Miller Tilden* P.O. Box 780 Dillingham, AK 99576

Jacqueline Bennis Greenberg *Jacqueline Bennis Greenberg* P.O. Box 565 Dillingham, AK 99576

Brenda Akelkek *Brenda Akelkek* P.O. Box 39 Dillingham, AK 99576

Wassilios Pennis *Wassilios Pennis* Box 406 Dillingham, AK 99576

Alan Sylvester *Alan Sylvester* P.O. Box 915 Dillingham, AK 99576

Alan Backford *Alan Backford* P.O. Box 22 Dillingham, AK 99576

Adolph *Adolph* P.O. Box 264 Dillingham, AK 99576

Debbie Lee *Debbie Lee* P.O. Box 634 Dillingham, AK 99576

DARYL MOORE *Daryl Moore* Box 662 Dillingham, AK 99576

Charles S. Dutton *Charles S. Dutton* Box 554 Dillingham, AK 99576

[Handwritten signature] Box 2155 Dillingham, AK 99576

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Shirley Higgins	Shirley Higgins	Pin 1379 Dillingham, AK
DAVID M. JACKSON	David M. Jackson	Box 3 Dillingham, AK
KATHERINE C. JACKSON	Katherine C. Jackson	Box 3 DLG, AK 99576
MARY D. SAGMOEN	Mary D. Sagmoen	Box 54 Dillingham, AK 99576
RONALD J. KIBLER	Ronald J. Kibler	Box 467 Dillingham, AK
ANNE C. LONG	Anne C. Long	Box 1310 Dillingham, AK
ANNA K. LONG	Anna K. Long	Box 1310 Dillingham, AK
MARY P. WATTS	Mary P. Watts	Box 843 Dillingham, AK
HENRY J. KILMER	Henry J. Kilmer	Box 1189 Dillingham, AK
DOUGLAS A. TURNER	Douglas A. Turner	Box 904 Dillingham, AK
E. FRED TURNER	E. Fred Turner	Box 362 Dillingham, AK
DOROTHY S. WILSON	Dorothy S. Wilson	Box 142 DLG.
MARJORIE A. NELSON	Marjorie A. Nelson	Box 572 DLG
MARIO FERRARO	Mario Ferraro	Box 253 DLG
GEORGE M. FLASBURG	George M. Flasburg	Box 72 DLG
MARILYN SHULER	Marilyn Shuler	Box 266 DLG
BOB PETERSEN	Bob Petersen	Box 397 DLG
JAM EVELAGE	Sam Evelage	Box 314 DLG
JOAN EVELAGE	Joan Evelage	Box 755 DLG
SHELLEY FARLER	Shelley Farler	Box 130 DLG
DAVID FARLER	David Farler	Box 618 DLG
STEVEN SHADER	Steven Shader	Box 871 DLG
CHUCK WALLACE	Chuck Wallace	Box 431 DLG
BOB WALLACE	Bob Wallace	Box 477 DLG
MARY M. WALLACE	Mary M. Wallace	Box 752 DLG
ANN WALLACE	Ann Wallace	Box 752 DLG
LIVIE WALLACE	Livie Wallace	Box 305 DLG

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PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Martin L. Smeaton	Martin L. Smeaton	Box 768 DLG
Marie A. Luckhurst	Marie A. Luckhurst	10 mile
UIC. A. LUCKHURST	UIC. A. Luckhurst	P.O. Box 637 Dillingham AK
Carolyn Hoge	Carolyn Hoge	P.O. Box 132 Dillingham AK
Virgil Luckhurst	Virgil Luckhurst SR	Box 183 DLG AK 99576
MIRIAM Smeaton	Miriam Smeaton	Box 409 DLG AK 99576
Robert D. Kallstrom	Robert D. Kallstrom	Box 895 DLG AK 99576
Diane E. Folsom	Diane E. Folsom	Box 550 DLG AK 99576
MARK K. DIXON	Mark K. Dixon	Box 444 DLG AK 99576
Will C. Luckhurst	Will C. Luckhurst	Box 1064 DLG AK 99576
Gay Zuckler	Gay Zuckler	Box 633 DLG AK 99576
LARRY WESSBOM	Larry Wessbom	Box 133 DLG AK 99576
Rene Brown	Rene Brown	Box 398 DLG AK 99576
		Box 183 DLG AK 99576

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME

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PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Ronald F. Brennan	Ronald F. Brennan	Box 567 Dlg. AK
Jackson McCormick	Jackson McCormick	P.O. Box 157 Dlg. AK
Keith H. Roullet	Keith H. Roullet	D.L.G.
Patrick Roullet	Patrick Roullet	Box 333, Dlg., AK
Wendy B. Lockhurst	Wendy B. Lockhurst	Box 11 Dlg. AK
George Skille	George Skille	Box 17 Dlg. AK
Joe Chowey	Joe Chowey	Box 13
Val Lockhurst	Val Lockhurst	Box 16 Dlg. AK, 99576
Gloria Oberholzer	Gloria Oberholzer	Simpson Estates
Rick Murphy	Rick Murphy	Box 232 Dlg.
Doris Sitsaf	Doris Sitsaf	Box 1449 Dlg.
Richard C. Schvester	Richard C. Schvester	Box 915 Dlg.
Mystice Noden	Mystice Noden	Box 47 Dlg.
Tatiana R. McCormick	Tatiana R. McCormick	Box 157, Dlg. AK
Jim Libby	Jim Libby	Box 646 - Dlg. AK
FRED NODEN	FRED NODEN	47 Dlg
Amelia Christensen	Amelia Christensen	P.O. Box 203 Dlg. AK
Nick Christensen	Nick Christensen	P.O. Box 203 Dlg. AK
Eunice Wall	Eunice Wall	P.O. Box 19 Dlg. AK
Cheryl Shadd	Cheryl Shadd	Box 172 Dlg. AK
Betty Lopez	Betty Lopez	Box 28 Dlg.
Evelyn J. Barrett	Evelyn J. Barrett	P.O. Box 55
Ronald W. Caldwell	Ronald W. Caldwell	P.O. Box 694
Charles N. Backford	Charles N. Backford	Box 414
Leo S. Aguilera Jr.	Leo S. Aguilera Jr.	Box 138
Louise R. James	Louise R. James	

STATE OF ALASKA
LOCAL BOUNDARY COMMISSION

Robert Eder, Chairman
Josephine Anderson
Bert Greist
David Hanson
Charles Bettisworth



Report
to the
First Session
of the
Fifteenth Legislature

SENATE-HOUSE JOINT JOURNAL SUPPLEMENT

1/29/87

THURSDAY

No. 3

ALASKA LOCAL BOUNDARY COMMISSION

January 28, 1987

REPORT TO THE FIRST SESSION OF THE FIFTEENTH
LEGISLATURE ON CALENDAR YEAR 1986 ACTIVITIES
AND RECOMMENDATIONS FOR CHANGES TO THE
BOUNDARIES OF THE FOLLOWING MUNICIPALITIES:

1. CITY OF DILLINGHAM (Recommendation for the annexation of approximately 40 square miles)
2. CITY OF FAIRBANKS (Recommendation for the annexation of the Old Richardson Highway service area and for annexation of the Fairbanks Industrial Park)
3. CITY OF KODIAK (Recommendation for the annexation of Tract S-4A)
4. CITY OF PELICAN (Recommendation for the annexation of approximately 168 acres)



Alaska State Legislature

SENATE

P.O. Box V
State Capitol
Juneau, Alaska 99811

TO: Senate C&RA Members

Feb 18, 1987

FROM: Senate C&RA Staff

MJK

RE: Local Boundary Commission

The Senate C&RA committee will meet with the Local Boundary Commission on Thursday, February 19th at 3:30 PM. At that time, the Commission will make its presentation to the legislature on its activities for 1986.

It is expected that there will be several items of particular interest that will be addressed during the meeting. The Commission approved four annexations that are subject to legislative review. These annexation involve the cities of Dillingham, Fairbanks, Kodiak, and Pelican.

These annexations will take effect on March 14th unless the House and Senate pass a concurrent resolution disapproving an annexation before that date. No correspondence regarding the Fairbanks, Kodiak, or Pelican annexations has been received.

The committee has received five public opinion messages opposing the Dillingham annexation and a rather lengthy document and petition urging the legislature to reject the Dillingham annexation. The document and petition are included in this packet but the POM's are not included since each Senator has already received a copy.

As part of its report it is expected that the LBC will discuss municipal dissolution. The committee has SB 50 - Municipal Dissolutions, currently before it and members may wish to bring their SB 50 packets to the meeting.

The LBC will be conducting a regular meeting prior to meeting with the committee. If any members wish to have staff attend, this meeting will start at 10 A.M. and will be in the third floor conference room of the Department of Community and Regional Affairs.

Enclosed in this packet are: a copy of the relevant section of Title 29, a letter and report from the LBC, and the above referenced document and petition from persons opposed to the Dillingham annexation. An executive summary of the report begins on page 10 and the summary of actions requiring legislative oversight is on pages 13 and 14.

(2) to each city located within a borough, 25 percent of the amount of tax revenue collected in the city from taxes levied under [by] this chapter; and

(3) to each borough

(A) 50 percent of the amount of tax revenue collected in the area of the borough outside cities from taxes levied under [by] this chapter; and

(B) 25 percent of the amount of tax revenue collected in cities located within the borough from taxes levied under [by] this chapter.

(b) In the event of the formation of a new borough, the Commissioner of Revenue shall pay

(1) to each city located within the borough, 45 percent of the tax revenue collected in the city from taxes levied under this chapter during that part of the first calendar year in which the borough is incorporated; this percentage of such revenues decreasing in each following calendar year by increments of 5 percent to a minimum of 25 percent; and

(2) to each borough

(A) 50 percent of the amount of tax revenue collected in the area of the borough outside cities from taxes levied under this chapter; and,

(B) 5 percent of the amount of tax revenue collected in cities located within the borough from taxes levied under this chapter during that part of the first calendar year in which the borough is incorporated; this percentage of such revenues increasing in each following calendar year by increments of 5 percent to a maximum of 25 percent.

Or:

(1) to each city located within the borough, 45 percent of the tax revenue collected in the city from taxes levied under this chapter during that part of the first calendar year in which the borough is incorporated; 40 percent of the tax revenue collected in the city from taxes levied under this chapter during the second calendar year of borough incorporation; 35 percent of the tax revenue collected in the city from taxes levied under this chapter during the third calendar year of borough incorporation; 30 percent of the tax revenue collected in the city from taxes levied under this chapter during the fourth calendar year of borough incorporation; and 25 percent of the tax revenue collected in the city from taxes levied under this chapter during the fifth and additional calendar years of borough incorporation; and

(2) to each borough

(A) 50 percent of the amount of tax revenue collected in the area of the borough outside cities from taxes levied under this chapter; and,

(B) 5 percent of the amount of tax revenue collected in cities located within the borough from taxes levied under this chapter during that part of the first calendar year in which the borough is incorporated; 10 percent of the amount of tax revenue collected in cities located within the borough from taxes levied under this chapter during the second year of borough incorporation; 15 percent of the amount of tax revenue collected in cities located within the borough from taxes levied under this chapter during the third year of borough incorporation; 20 percent of the amount of tax revenue collected in cities located within the borough from taxes levied under this chapter during the fourth year of borough incorporation; and 25 percent of the amount of tax revenue collected in cities located within the borough from taxes levied under this chapter during the fifth and additional years of borough incorporation.

THE FOLLOWING DOCUMENT HAS
NOT BEEN FILMED BUT IS
AVAILABLE IN THE ORIGINAL
FILE

*Melvin
Campbell*



**AN ALEUTIANS EAST BOROUGH—
WHY IS IT BEING CONSIDERED?**

JANUARY, 1987

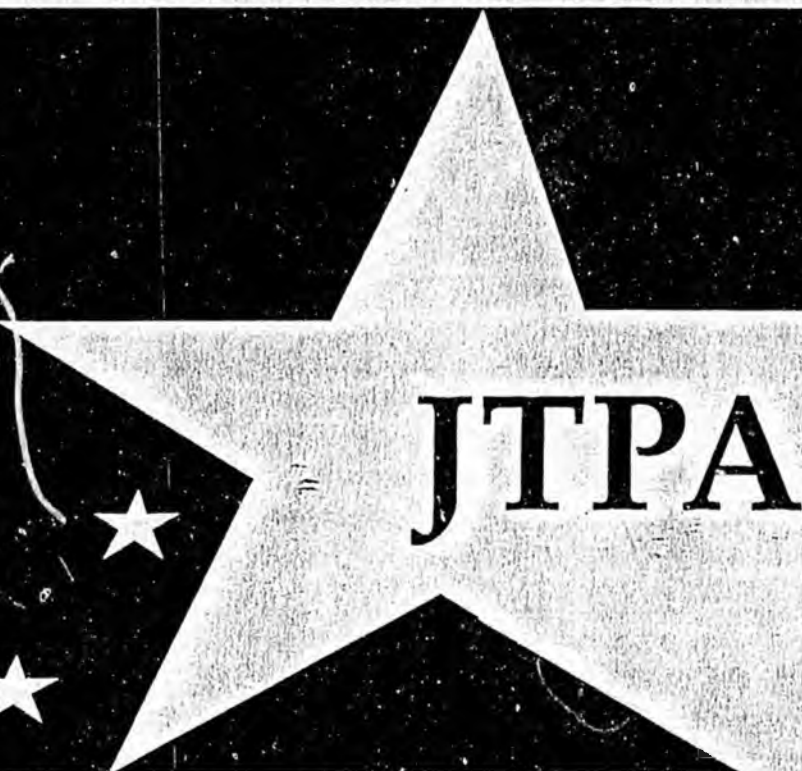
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69

Alaska Statewide Service Delivery Area

Job Training Plan Summary

Program Years 1988 & 1989



State of Alaska
Steve Cowper, Governor

Department of Community and Regional Affairs
David G. Hoffman, Commissioner

Division of Rural Development
in partnership with

the Alaska Statewide Private Industry Council

March 1988

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I. INTRODUCTION

This Job Training Plan Summary represents an abbreviated operational plan for a federal Employment and Training Program. Public Law 97-300, known as the Job Training Partnership Act (JTPA) was enacted in 1982. The purpose of the Act is to establish employment and training programs for youth and unskilled adults that will prepare them for entry into the labor force. Great emphasis is placed on the involvement of private sector employers in the design and implementation of programs. Responsibility for policy and program planning and oversight rests with a Private Industry Council (PIC) that oversees program operations within each Service Delivery Area (SDA).

This Job Training Plan Summary outlines the JTPA programs to be operated within the Alaska Statewide Service Delivery Area during the period July 1, 1988 through June 30, 1990. The Alaska Statewide Service Delivery Area encompasses the entire state exclusive of the Municipality of Anchorage and Mat-Su Borough and the Fairbanks North Star Borough.

Federal funding availability is estimated as follows:

<u>Title</u>	<u>Program Year 1988</u>	<u>Program Year 1989</u>
IIA	\$2,195,115	\$2,160,115
IIB (Summer Youth)	1,023,598	1,039,276
III (Dislocated Worker)	101,300	100,000
3% (Older Worker)	<u>86,690</u>	<u>80,690</u>
Total	\$3,406,703	\$3,380,081

These figures assume allowable carry-in from prior year in addition to new allocations.

The Plan represents the collaborative planning efforts of the Alaska Statewide Private Industry Council and the Rural Development Division which serves as the administrative entity and grant recipient for JTPA funds in the Alaska Statewide SDA.

This summary is being presented to the public and interested parties for an opportunity to review and comment prior to the submission of the final plan that is due on April 11, 1988. Any comments or questions should be received by March 25, 1988 and may be addressed to:

Mark Mickelson, JTPA/SDA Program Manager
Rural Development Division
Department of Community and Regional Affairs
P.O. Box BC
Juneau, AK 99811

Phone: 907/465-4890

II. STATEMENT OF PURPOSE

The purpose of this Job Training Plan is to describe both the system and the operational programs and services offered within the Alaska Statewide Service Delivery Area. It is the intent to prepare youth and unskilled adults for entry into the Alaskan labor force and to afford job training to those economically disadvantaged, dislocated workers and other Alaskans facing serious barriers to employment who are in special need of such training to obtain productive employment. All qualified applicants will receive consideration for participation without regard to race, color, national origin, sex, religion, age, physical handicaps, or political affiliation.

This Job Training Plan shall be implemented July 1, 1988 for a period of two years by the Department of Community and Regional Affairs, Rural Development Division, acting as grant recipient and administrative entity under the guidance and oversight of the Alaska Statewide Private Industry Council. The Division has successfully operated programs under this arrangement since 1983. To accomplish the stated purpose, the following mutual goals have been established:

To increase the coordination of resources and programs to the enhance services available to participants. This would include, but not be limited to, facilitating effective linkages between educational facilities and private sector employers and developing effective lines of communication with related agencies and programs to minimize duplication of service and maximize use of existing resources.

To coordinate activities with economic development and growth within the State to maximize real occupational opportunities for training Alaskan participants. This requires making Alaska's private employers more aware of JTPA resources and JTPA more cognizant of private sector employment needs and trends.

The program emphasis will be to create relevant and high quality training programs for occupations that currently have labor demand and where employers are either unable or have difficulty in filling vacancies from the existing local labor pool. Most of the training will be short term in duration and lead to long term permanent jobs. Seasonal or meaningful part-time jobs will be appropriate if location and lifestyle substantiate the stability and desirability of employment in the occupation and for the individual. Use of training funds will not be appropriate in supporting high risk entrepreneurial ventures, however training relating to or supporting entrepreneurship will be considered and encouraged where it has demonstrated community and financial support and reasonable market prospects. Whenever possible training should result in unsubsidized jobs within the private sector.

III. ORGANIZATIONAL STRUCTURE

The management and operational structure for the Alaska Statewide Service Delivery Area is organized as a unit within the Rural Development Division, Department of Community and Regional Affairs. There is a central planning and program management office located in Juneau. This is staffed by a Program Coordinator, a Grants Administrator and a Community Development Specialist II. A Statistical Technician and Administrative Assistant located in the Central Information Unit (CIU) in the Juneau Central office provide support in the Management Information System (MIS) functions, purchasing, archiving, fiscal and contract tracking, council activities, report generation and other technical and clerical assistance. Typing and basic clerical support is provided by the Clerical Unit in the Central Juneau office through a two shared Clerk Typists.

Regional Offices in Juneau, Anchorage, Fairbanks, Nome, and Bethel are organized to provide direct and responsive program delivery within each of their respective districts. These Regional Offices are also involved in the administration of several other human service/development programs offered by the Rural Development Division. These include Rural Economic Development Initiative (REDI) Grants, Housing Loan Assistance, Energy Conservation, Weatherization, and select Legislative Grants. This arrangement affords an excellent opportunity to coordinate resources at the delivery level.

The Private Industry Council is comprised of 15 individuals from across the state and represents private business, educational agencies, labor organizations, the employment service, economic development agencies and community-based organizations. Providing policy guidance and oversight, the Alaska Statewide Private Industry Council is an active partner with the Department of Community and Regional Affairs in this employment and training system. Members are appointed by the Governor.

IV ACTIVITIES AND SERVICES

The Statewide SDA provides a comprehensive array of services and activities to participants through Title IIA, IIB, III, and the 3% Older Workers set-aside.

Title II, Part A - Adult and Youth Programs: The primary objective of this program is to train income eligible participants for and place them in unsubsidized private sector jobs. Special emphasis is placed on assisting youths, school dropouts, single parents and welfare recipients. Approximately 40% of the IIA funds will be expended on eligible youth ages 14-21.

Title II, Part B - Summer Youth Employment and Training Program: The focus of the Summer Youth Program is to increase the employability of youth through summer work experience opportunities, basic skills training and through other training and supportive services which will lead to employability enhancement.

Title III - Dislocated Worker Program: The Dislocated Worker Program attempts to address the special needs of workers who lose their jobs through industry failure and/or economic decline and are unlikely to return to their former occupation. The main objective is similar to that under Title IIA, to assist eligible individuals in preparing for and regaining meaningful employment.

3% Older Worker Training Program: Three percent of all Title IIA program funds are set-aside for targetted or special programs for older workers. To qualify, a person must be at least 55 years of age and economically disadvantaged. The purpose of the program is to provide outreach and job training services for the older worker which will lead to placement in unsubsidized employment. The program will be considerate of the special needs of this group and encourage flexibly scheduled and meaningful part time work opportunities.

The Statewide SDA will integrate programs and services when appropriate under all these Titles as delivered through the regional office structure.

These services and activities may be conducted independently or combined in programs designed for such purposes as advanced career training, apprenticeship preparation, employment obtaining and retraining skills development, special youth programs, or other purposes that meet local labor market needs.

Employment and training services and activities available to participants include:

Institutional Skills Training - Training conducted in a classroom or other "institutional" setting for which the curriculum is based on the general needs of a specific occupation, rather than the specific needs of a particular employer or general educational needs of a particular participant. Training is conducted in a controlled, educational environment with a planned outcome of basic proficiency in or knowledge of a specific occupation. Training may occur at post secondary institutions, technical and vocational institutions, private learning centers, and community-based organizations.

Approaches to this type of training may include class-sized training conducted as whole class units, usually with fixed starting and ending dates and specific class members identified at the beginning of the course; multi-occupational training conducted in a facility such as a technical or vocational school in which training is individualized and usually on an "open entry/open exit" basis allowing the student to proceed at his or her own rate or remain longer in order to achieve a higher skill level; and individual referral for training on a case by case basis and using any available institutional skill training resources in the area singly or in combination.

Job Development - Services provided by SDA staff consisting of locating appropriate jobs and convincing employers to fill them with JTPA applicant referrals. Job development may include personalized employer contacts and presentations to groups of employers, advertisement, community wide public relations campaigns, or other sales techniques to promote the matching of JTPA participants with appropriate jobs. Such services may be provided to a participant at any time during training and for up to sixty days after completion of training and prior to termination.

Job Search - A group of activities, including job development, designed to assist participants in independently seeking work. Activities may consist of helping participants identify and use job vacancy and referral resources such as classified ads and public and private employment agencies, instruction in completing job applications, use of public transportation, interviewing skills, etc. Job search assistance may be provided at any time as appropriate during training and up to sixty days after completion of training to participants who, because of lack of experience, confidence, or other potential hindrances may have difficulty in obtaining employment in spite of their acquired skills.

On-the-Job Training - Training provided by employers at their business site in which the participant is employed and gaining job skills proficiency and experience while on the job. Employers make a firm commitment to hire participants who successfully complete training and to provide the necessary training to participants during the term of the OJT agreement. As compensation for the extraordinary cost of hiring and training unskilled individuals, employers are reimbursed up to and including fifty percent of the cost of the participant's wages for the duration of the OJT training period. Wage cost.

reimbursement to the employer will not exceed fifty percent of the total wages paid to the participant during the OJT period, but reimbursement schedules may be designed so that a higher rate is in effect during the first part of the training and a lower rate is in effect during the latter part of the training period. The maximum allowable training period during which employers may be reimbursed for wages is computed by determining the appropriate occupational code for the training position using the Department of Labor's Dictionary of Occupational Titles (DOT), then locating the estimated training level for that occupation in the Specific Vocational Preparation Estimated for Occupations in the U.S. Department of Labor (DOT) (SVP). The SVP level is converted to maximum hours in accordance with SDA established policies.

Supportive Services - The following services may be provided to participants when determined as necessary to enable them to participate in training activities under this Plan:

- Short term child care
- Transportation expenses
- Lodging and meals expenses
- Minor medical/dental services when deemed necessary for person to participate in JTPA or retain a job
- Tools, workclothes, uniforms, safety equipment, etc. necessary to participate in training and perform duties on the job

Supportive services may be provided to participants during training and up to sixty days following completion of training and prior to termination. Efforts will be made to secure these services through linkages and coordination with other agencies and providers within the service area whenever possible.

Work Experience - This activity consists of providing paid work for purposes of developing general work habits, attitudes, and skills and may be conducted with the participant placed at a governmental or private non-profit work site as a "guest worker" or with the participant placed on a work crew engaged in a community improvement project. Compensation is provided to the participant at the prevailing minimum or entry level wage. Work experience will not be conducted with private-for-profit employers.

Limited Work Experience - Limited work experience will be offered in certain situations where it is an appropriate supplemental activity. To qualify as a limited work experience, the following requirement will be met:

The participant cannot be enrolled in Limited Work Experience for more than six months, this period to be calculated in calendar days from the date of enrollment in the work experience program;

The participant cannot be enrolled in any other work experience activity following participation in a Limited Work Experience program;

The participant must be simultaneously participating in classroom or other training activities;

The combination of work experience and other training activities must be preplanned and described in an Employability Development Plan signed by the participant prior to enrollment in the Limited Work Experience program, and;

Compensation to participants in the work experience activity does not exceed the prevailing entry level wage for the same occupation in the same labor market.

The percentage of time spent in the work experience component of a Limited Work Experience program should not exceed fifty percent, however, mix can be daily, specified days within a week, or by alternating weeks as determined most feasible in the Employability Development Plan. The other training activity or activities which can be combined with the work experience component are institutional or classroom skills training, remedial education and basic skills training.

Upgrading - Training for eligible individuals who are employed in entry level or low paying jobs with little or no opportunity for advancement. Activities are designed to equip the participant to advance to a better paying, more responsible position with his or her employer. Participants in upgrading programs are those who cannot achieve such advancement without outside intervention and training. Employability Development Plans for such participants will identify the barriers to employment or advancement and outline a training approach to overcome them. Approaches to upgrading may include, but are not limited to, institutional skills, on-the-job, remedial education, and basic skills training.

Retraining - Training for currently or previously employed individuals who are about to be laid off or have been laid off and are unlikely to find other employment in their current occupation. Program activities will be designed to assist participants in acquiring occupational skills for which there is a labor market demand and may include, but are not limited to, institutional skills, on-the-job, remedial education, basic skills, and job search training, job development, and supportive services.

Vocational Exploration - This activity will provide individuals having little or no experience in the labor market with a broader occupational knowledge so they have a better understanding of the options available to them and can make more informed vocational decisions. Youth are the most likely to benefit from this training, however some older individuals who have not been in the work force may also be eligible. Activities will expose participants to several occupations or occupational clusters and can include classroom instruction, lectures, visits to work sites, short term assignments with employers, condensed instruction at vocational training centers, or other activities which inform participants about the tools and skills necessary for various occupations. The short term work assignment activity, for which participants may receive compensation, will be of adequate duration to allow participants to attain a basic understanding of the occupation(s), but not lengthy enough for the participant's presence at the job site to substantially benefit the employer. This activity is not intended to provide participants with higher employment or income; compensation is provided in order that the work assignment simulate an employment situation. This activity is generally incorporated in the youth competencies program as a method of obtaining work maturity skills.

Industry Specific Training - A training package that is tailored to meet the needs of a specific industry in which the industry would be closely involved in design and operation. The focus is economic development: retaining in or attracting to the service delivery area high growth industry through the availability of trained, qualified employees. Such a program would not require firm employer commitments to hire specific graduates, however participants must have a reasonable expectation of employment within the industry upon successful completion of training. Industry specific training would be closely linked to local economic development activities.

Customized Training - A training program similar in design to industry specific training, but intended to meet the specific needs of a particular employer or group of employers, rather than an industry as a whole. This type of highly specialized training program would require a firm commitment by the employer to hire participants who successfully complete training.

Job Counseling - The SDA will, as appropriate, provide assistance to participants in assessing skills and capabilities, identifying JTPA participation objectives, and developing an employability plan for achieving those objectives. Job counseling responsibilities also include overseeing the participant's enrollment, training assignments, completions, and termination for consistency with the employability plan.

Outreach - Activities to inform planned beneficiaries of the program of the availability of services include media and newspaper advertisement and public service announcements, posters, interagency agreements for referrals, and informational exchanges with other service agencies that may have contact with potentially eligible individuals who might benefit from JTPA services.

Follow-up Services - Participants placed in unsubsidized employment are contacted at some point (generally 90 days) following placement for purposes of determining their current employment status, discussing any difficulties they may be experiencing in obtaining or retaining a job, and assessing their need for additional or ongoing services. Follow-up services are considered an adjunct to job counseling and essential to determining the effectiveness of the training provided by the SDA and its vendors. Follow-up may be conducted in person, by telephone, or by mail.

Pre-Employment Work Maturity Youth Competencies - The Alaska Statewide SDA has established special youth programs and a competency system for the Pre-employment/Work Maturity Skills competency area so that youth may receive credit for marketable skills achieved in the program. Under this concept employers are defining private sector needs concerning worker skills and characteristics, reducing their screening and training costs and assuring a better prepared employee.

Basic Skills Youth Competencies - In 1987, the Alaska Statewide Private Industry Council adopted a Basic Skills Competencies System for Youth. The purpose is to provide training in basic skills, which were defined as reading, math and written communication to those participants with identified deficiencies and to do so in a way which will demonstrate the importance of basic skills in employment and daily living situations. Priority for service will be given to those who are out of school. Expected outcomes for basic skills training participants will be academic improvement and increased employability, unsubsidized employment or preparation for occupational skills training.

The SDA requires that youth competency systems operated by service providers include the following elements in order for the termination from such a program to be reported as a competency attainment:

The skills to be attained conform to the PIC-recognized competency statements for that competency area, i.e., preemployment/work maturity, and basic skills;

Assessment of participants prior to enrollment to determine deficiencies in competencies for which training is needed;

Statements of skills attainment in measurable, quantifiable terms;

Documentation of skills attainment through Employability Development Plans that assign participants to appropriate learning activities;

Evaluation and substantiation of competency attainment through postprogram testing or assessment;

Award of certificate of completion and competency attainment to participants.

To meet some of the special needs of eligible youth the Statewide SDA will offer, in addition to the preceding activities, the following program models:

Pre-Employment Skills Training - This prevocational program for youth and individuals ages 14 and 15 will prepare participants for vocational decision making, job seeking, self-sufficiency, and entry level employment. Participation in such a program is limited to two hundred hours. The focus will be on inschool youth with

the intention of early intervention for those who may be at risk in the labor market through failure to meet established academic standards or the possibility of dropping out of the education system altogether. Activities may include any or all of the following:

- assessment, testing, and counseling
- occupational career and vocational exploration, including short term work assignments
- job search assistance
- job holding and survival skills training
- basic life skills training
- remedial education
- labor market information
- job-seeking skills training

The Pre-employment Skills/Work Maturity Competencies approved by the Private Industry Council meets the requirements of this program model.

Entry Employment Experience - This program will assist youth in developing work habits, familiarize them with the workplace environment, and give them actual employment experience. Participants must meet Title IIA eligibility criteria and additionally:

- have completed preemployment skills training or its equivalent
- have not recently held a regular part-time or summer job for more than 250 hours of paid employment, and
- are enrolled in a secondary school or institution offering a certified high school equivalency program and are meeting or have met the minimum academic and attendance requirements of that school or program during the most recent term

Two types of entry employment experience may be offered:

- full and part-time employment with public and private non-profit agencies in which the participant will be engaged in community improvement services. There is no expectation that participants will be employed by the agency upon completion of the training activity.
- employment with private-for-profit businesses in positions for which the participant would not normally be hired. It is expected that employers will hire participants upon successful completion of training; however a firm commitment to hire is not a prerequisite as it is with on-the-job training.

V. TARGET POPULATION

The SDA proposes to serve specific targetted segments of the eligible population at certain levels approximating their incidence in the overall eligible population.

<u>Title II</u> -		Program Year 88	Program Year 89
1.	Number (and Percentage) of Estimated Economically Disadvantaged Population Within SDA	SDA Goal for <u>Terminations</u>	SDA Goal for <u>Terminations</u>
Eligible Population	25,056 (100%)	830 (100%)	905 (100%)
Female	12,722 (51%)	373 (45%)	407 (45%)
14-15 Year Olds	1,477 (1%)	63 (7.6%)	69 (7.6%)
Black	[8 (1%)	9 (1%)
Hispanic	[1,174 (4.6%)	12 (1.5%)	14 (1.5%)
Asian	[16 (2%)	18 (2%)
Alaskan Native	14,110 (56%)	467 (56.3%)	510 (56.3%)
School Dropout	9,654 (38%)	165 (20%)	181 (20%)
Student	2,761 (11%)	279 (33.6%)	304 (33.6%)
High School or above	10,439 (41%)	346 (41.7%)	377 (41.7%)
Handicapped*	6,811 (28%)	146 (17.6%)	159 (17.6%)
Welfare Recipient**	12,723 (51%)	181 (21.8%)	197 (21.8%)
UI Claimant	7,086 (28%)	83 (10%)	90 (10%)

* Includes Non-Economically Disadvantaged Individuals

** Includes Food Stamp Recipients

Title IIB - In Program Year 1988, it is estimated that 850 youth, ages 14 thru 21 will be served in the Summer Youth Employment Program. In Program Year 1989, service should be approximately the same.

Title III - In program year 1988, it is estimated that 48 Dislocated Workers will be served in the Title III program. Barring receipt of additional or discretionary Title III funds, a similar level of enrollments will be projected in 1989.

3% Older Workers - In program year 1988, it is estimated that 40 participants, 55 and older will be served by the 3% Older Workers Program. In Program Year 1989, the estimated number of participants is 38.

VI. PERFORMANCE GOALS

The following reflect the SDA's performance goals for the Title IIA program for program years 88 and 89. (The specific Performance Standards as represented here do not apply for the other title programs, hence their omission from this section).

Performance Category	<u>PY 88</u>	<u>PY 89</u>
Adult Entered Employment Rate	68.2%	68.5%
Average Wage at Placement	\$7.50	\$7.75
Welfare Entered Employment Rate	60%	60%
Cost per Adult Entered Employment	\$4300	\$4300
Youth Entered Employment Rate	29.1%	30%
Youth Positive Termination Rate	75.2%	76%
Cost per Youth Positive Termination	\$2500	\$3000

SB

18

FISCAL NOTE

REQUEST:

Revision Date: 2/9/87
Title: An Act creating Anchorage Coastal Wildlife Refuge
Sponsor: Szymanski, Sturgulewski, et al
Requestor: Hse Res Comm

Agency Affected: Fish and Game
BRU: Habitat
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES	0	0	0	0	0	0
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE						

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	0	0	0	0	0	0

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Roland Shanks
Division: Commissioner's Office

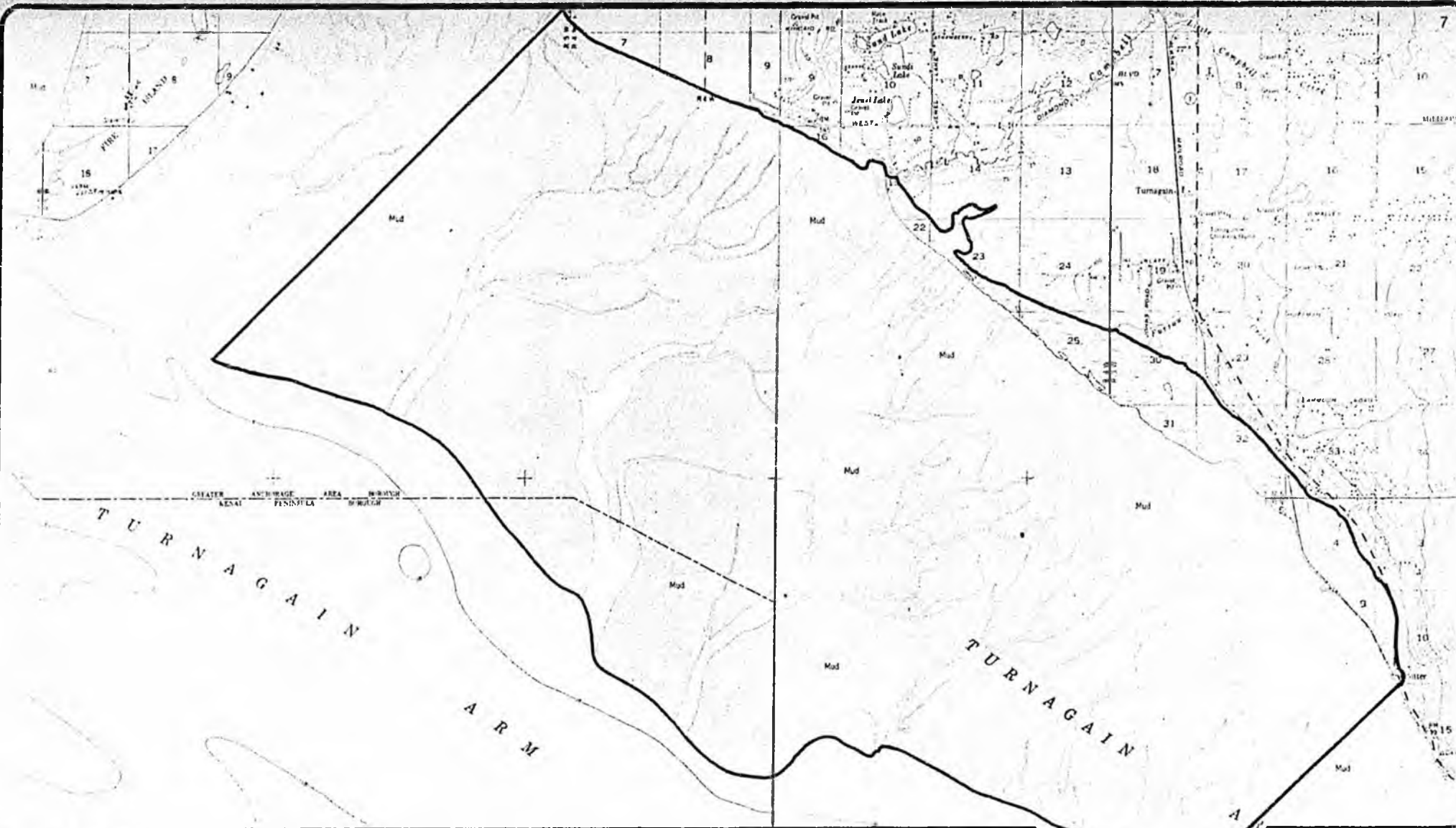
Phone: 465-4100
Date: 1/18/88

Approved by Commissioner: *Donna Cullenworth*
Agency: Fish and Game

Date: 1-18-88

Distribution (by preparer):

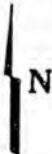
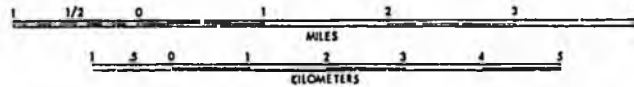
- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)



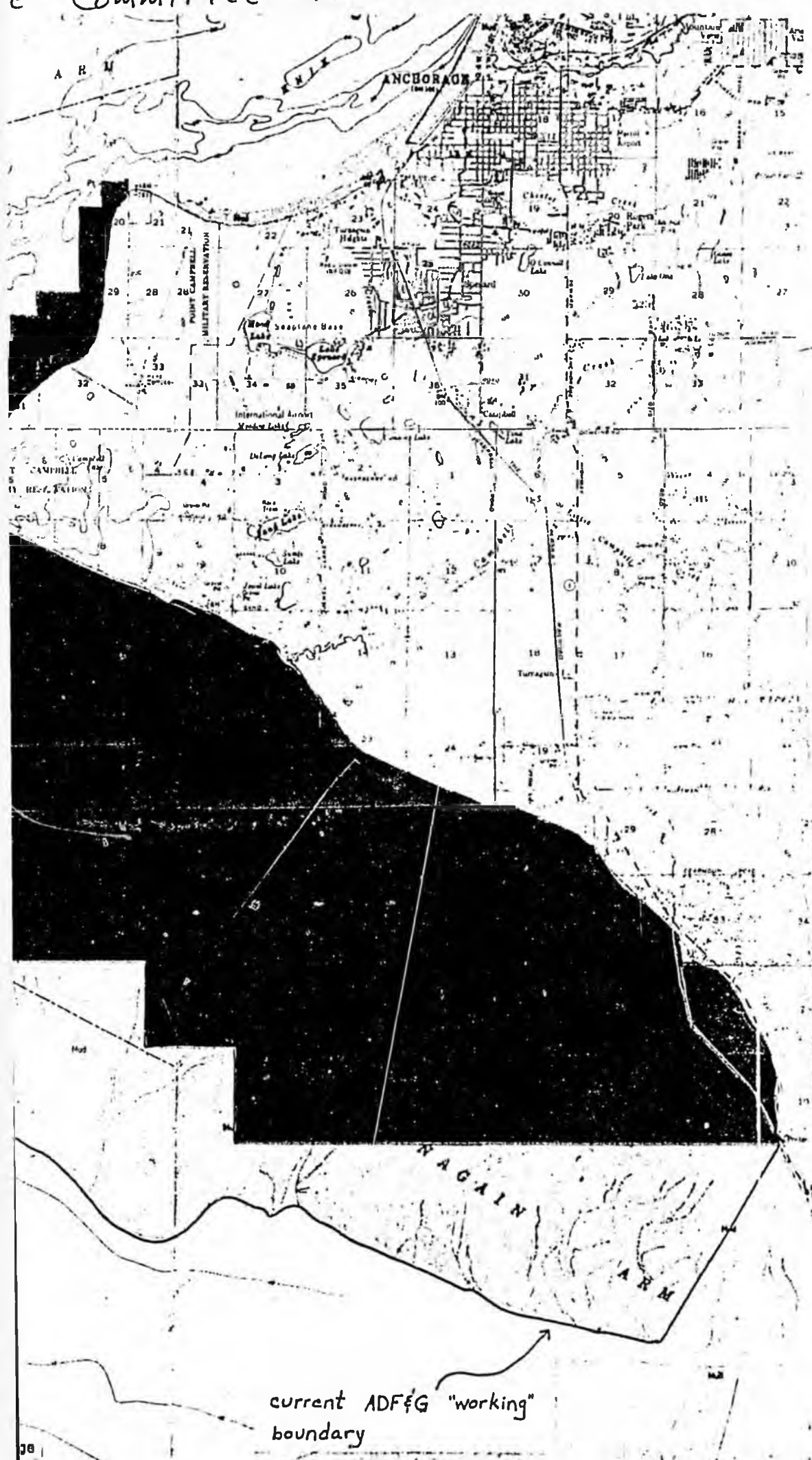
HABITAT DIVISION
JULY 1983

POTTER POINT
State Game Refuge

SCALE 1:63,360



COLOR MAP WILL BE IN
THE COMMITTEE ROOM



current ADF&G "working"
boundary

Page 4(c)

There are hereby created across state lands, within the Anchorage Coastal Wildlife Refuge, appropriate easements between the Anchorage mainland and Fireland, for purposes of services, transportation, and utility facilities, to allow public and private development of Fire Island.

The Commissioner, DNR, in consultation with ADF&G, shall, within 180 days from the request of any landowner on Fire Island, approve alignments of such easements and record said easements in Anchorage recording district.



National Audubon Society

ALASKA REGIONAL OFFICE
308 G STREET, SUITE 219, ANCHORAGE, AK 99501 (907) 276-7034

April 29, 1987

TO: Members, Senate Finance Committee

RE: SB 18, Anchorage Coastal Wildlife Refuge

This is to inform you that the National Audubon Society and its 2,600 members in Alaska strongly support SB 18, a bill to establish Anchorage Coastal Wildlife Refuge. The refuge proposed in this legislation would encompass what is now Potter Point State Game Refuge, an increasingly popular urban wetland area that constitutes a priceless community asset.

Not only is Potter Marsh adding measurably to the quality of life for Anchorage residents, it's serving as an outdoor classroom for our young people and contributing significantly to the Anchorage economy as well. Most tour companies offering trips between Anchorage and such destinations as Mt. Alyeska and Portage Glacier are making Potter Marsh an important stop for thousands of tourists.

Because of growing threats to this unique urban wildlife sanctuary over the years, concerned Anchorage residents and community groups have been seeking better protection of Potter Marsh and associated wetlands along the Anchorage coastline. In our opinion, SB 18 provides that protection.

Key provisions of the bill include a precise legal descriptions of state-owned lands and waters included in the refuge. Many times in the past, lack of clarity as to the location of both seaward and inland boundaries resulted in confusion among management agencies and unnecessary delays in private development initiatives. This confusion will continue until the legislation is passed.

Boundaries have been carefully drawn to exclude previously issued offshore mining permits from the refuge. Oil and gas leasing will not be affected by the legislation.

The bill will extend the refuge from Point Campbell to Point Woronzoff. This will provide for more uniform and cost-effective management of both state and municipal-owned wetlands consistent with the Anchorage Coastal Management Plan.

A transportation and utility corridor between Point Woronzoff and Fire Island is provided for. This is to ensure access to the island's owners should future development someday prove feasible there.

The proposed legislation has long enjoyed overwhelming support from diverse local interest groups. These include home owners, developers, the tourism industry, conservationists, the Municipality of Anchorage, and state and federal resource management agencies. We would also like to point out that the bill has a zero fiscal note attached.

We urge you to give SB 18 your support. We respectfully request that you please move the bill out of Senate Finance Committee, and work to ensure it's swift and timely passage through the Senate.

Sincerely,

A handwritten signature in cursive script that reads "David R. Cline". There is a small mark above the "e" in "Cline".

David R. Cline
Regional Vice President

cc: All Anchorage Senators

Anchorage Daily News



Winner, 1976 Pulitzer Prize Gold Medal for Public Service

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Publisher

Howard Weaver
Managing Editor

Suzan Nightingale
Editorial Page Editor

Katherine Fanning, Editor and Publisher 1971 to 1983
Lawrence Fanning, Editor and Publisher 1967 to 1971

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The wrong place to make the point

Hold on a minute. The Alaska legislature might make Anchorage's Potter Marsh a state wildlife refuge, and then leave the area open to new mining claims?

Why would anyone want to do that to the crown jewel of Anchorage's birdwatching areas?

Well, no sense letting the ducks have the place all to themselves. They're just a bunch of free-loading out-of-staters anyway. They don't stick around long enough to add much to the economy, and when the first snow hits, they're outta here.

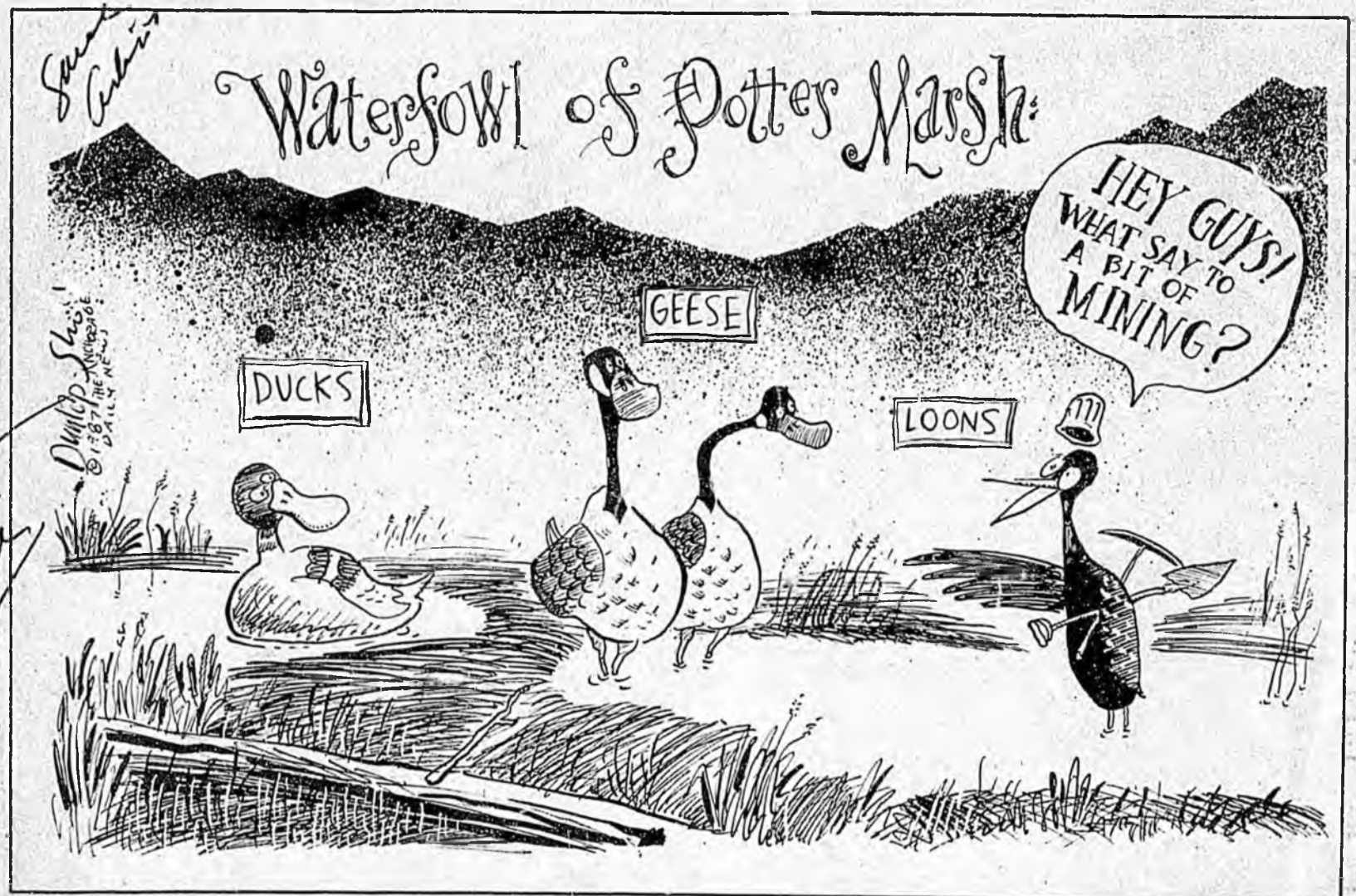
But some people do value having a bird sanctuary right next to the state's largest urban area. For the second year in a row, the legislature is considering enlarging the popular refuge south of town by six square miles.

Unfortunately, new Commissioner of Natural Resources Judy Brady is so blindly committed to a multiple-use philosophy that she won't endorse closing even this unique area to new mining claims.

She says such a closure might set a precedent for other refuges, such as the oil-rich Arctic National Wildlife Refuge. She needn't worry. Responsible management demands that such decisions be made on a case-by-case basis, especially in areas as diverse as Anchorage and the North Slope. Alaska already has suffered too much from a one-size-fits-all approach to land use.

At Potter Marsh, closing off new mineral claims won't do any harm. The closure wouldn't affect existing mineral claims — but it would stop future claims by anyone who might want to dig for gravel within the new refuge.

Last year, the Alaska House unanimously voted to pass a virtually identical bill. That measure was killed in committee by then-Sen. Edna DeVries. Potter Marsh deserves a better fate this year.



obituaries

JEANNE RICE

Services for Jeanne Rice, a longtime Anchorage resident, are pending at Evergreen Memorial Chapel.

Mrs. Rice, 54, died Feb. 4 at her Anchorage home.

GLENN T. NORTON

Services for Glenn T. Norton, former principal of North Star School in Anchorage, will be held Friday in North Bend, Ore.

Mr. Norton, 78, died Feb. 2 at Bay Area Hospital in Coos Bay, Ore.

Born Sept. 23, 1908, in Hillsboro, Ore., he was a 1933 graduate of Pacific University in Oregon. In 1949, after teaching, coaching and doing administrative work at schools in Oregon and Washington, he moved to Anchorage. He was principal of North Star for 20 years and retired in 1969. After retiring, he traveled in the U.S., Europe, Africa, China, Australia and New Zealand.

He was a member of Trinity Presbyterian Church, and



Norton

LILLIE H. MCGARVEY

Memorial services for Lillie H. McGarvey, a past vice-president of the Aleut Corp., will be held at 2 p.m. Saturday at Kehl's Forest Lawn Memorial Chapel.

Mrs. McGarvey, 63, died Jan. 30 at her Anchorage residence following a lengthy illness.

Born July 10, 1923, in Unalaska, she owned a consulting business in Anchorage, and had previously owned and operated the Williwaw Hotel in Unalaska. She was active in many organizations and was president of Native Women of Alaska and the South Central Health Planning and Development and treasurer of the Aleut League. She was recently honored by the Soroptimist Society for her extensive service in the community.

She leaves her husband, R.G. "Rink" McGarvey of Anchorage; her daughters, Sherry Ruberg of Anchorage, and Charlotte Givold of Bellingham, Wash.; her brothers, William Hope of Unalaska, and Charlie Hope of Cheyenne, Wyo.; her sisters, Harriet Hope and Gertrude Svarny, both of Unalaska, and Myrtle Alleman of Las Vegas, Nev.; and six grandchildren.

Local arrangements by Evergreen Memorial Chapel.

GUST ORLOFF

Services for Gust Orloff, a commercial fisherman, will be held in Port Heiden later this week.

Mr. Orloff, 86, died Feb. 2 at Providence Hospital.

Born June 3, 1900, in Port Moller, he was a lifelong Alaska resident.

He leaves his wife, Matrona, of Port Heiden; and his children, Nina Anderson of Chignik Lagoon, Susan Abel of Anchorage, Nancy Azami of Seattle, Wash.; Norman, of Bellingham, Wash., and Ernest and Nefuti, both of Port Heiden.

Local arrangements by Evergreen Memorial Chapel.

MARIE A. FREIERMUTH

Funeral arrangements for Bethel resident Marie A. Freiermuth, 40, are pending at Witzleben Family Funeral Homes and Crematory, Sixth Avenue Chapel.

She died Feb. 4 at Alaska Native Medical Center.

vital statistics

Births

Providence Hospital
Jan. 1, 1987

Kimi Fehrer, Anchorage, girl, 7lbs., 1oz.
Lisa Leonard and Mark Graves, Anchorage, girl, 7lbs., 11oz.
Peggy and Thomas Ewell, Anchorage, girl, 5lbs., 1oz.
Linda and Willem Timme, Anchorage, boy, 8lbs., 15oz.
Marcy and Terry Patrick, Whittier, girl, 8lbs., 1oz.
Wanda and Mark Bailey, Anchorage, boy, 7lbs., 3oz.

Jan. 2, 1987

Sherry Hart, Chugiak, boy, 7lbs., 5oz.
Kelly Brunlow, Houston, boy, 4lbs., 5oz.
Teri and Jim Hunt, Anchorage, girl, 8lbs., 4oz.

Leona and Lamas Wells, Anchorage, boy, 8lbs., 11oz.
Laura and Darwin Walter, Anchorage, boy, 8lbs., 11oz.
Denise and John Mason, Anchorage, boy, 9lbs., 12oz.

Jan. 3, 1987

Cheryl and James Sparks, Glennallen, girl, 6lbs., 9oz.
Debra and Aaron Cave, Anchorage, girl, 7lbs., 8oz.

Jan. 4, 1987

Jennifer Weed, Anchorage, boy, 7lbs., 10oz.
Marlene Collier, Anchorage, boy, 6lbs., 15½oz.

Judy and Roland Gower, Anchorage, girl, 7lbs., 5oz.

Pamela and Douglas Holmes, Anchorage, girl, 6lbs., 6oz.

Wilma and Ronald Campbell, Fort Richardson, girl, 5lbs., 14oz.

Kathleen and John Melter, Anchorage, boy, 9lbs., 5oz.

Christina and Carlos Lertora, Anchorage, girl, 8lbs.

Jan. 5, 1987

Sandra Knight, Anchorage, boy, 9lbs., 2oz.

Barbara and Patrick Morin, Eagle River, girl, 8lbs., 9oz.

Christine and Brock Stellings, Anchorage, girl, 7lbs., 10oz.

Amy Adams and Earl Greist, Kotzebue, boy, 9lbs., 7oz.

Valerie and Ted Welsh, Anchorage, girl, 5lbs., 14oz.

Ariane and Ray Balnbridge, Anchorage, boy, 7lbs.

Morena and Norman John, Kwigillingok, boy, 8lbs., 8oz.

Jan. 6, 1987

Betsy and Mace Hill, Wasilla, girl, 6lbs., 3oz.

Ivette and Karl Carter, Anchorage, girl, 6lbs., 3oz.

Valerie and Terry Disla, Anchorage, girl, 7lbs., 2oz.

Jody and Terry Siverson, Anchorage, boy, 9lbs., 7½oz.

Jannis and Michael Deland, Anchorage, girl, 8lbs., 14oz.

Susan and Robert Wallick, Elmendorf AFB, boy, 2lbs., 8oz.

Sandra and Jeffrey Hallwill, Anchorage, boy, 8lbs., 3oz.

Danise and Joseph Galbraith, Anchorage, girl, 10lbs., 1oz.

Linda and Douglas Yates, Anchorage, boy, 9lbs., 14oz.

Jan. 7, 1987

Elizabeth and Karl Buckmeier, Anchorage, girl, 8lbs., 3½oz.

Mary and Leonard Bryan, Anchorage, girl, 7lbs., 14oz.

Pamela Dupuis and William Saupe, Anchorage, boy, 8lbs., 11oz.

Barbara and Joseph Rand, Anchorage, girl, 7lbs., 1oz.

Myona and Seung Ho Choi, Anchorage, boy, 8lbs., 11oz.

Jeanne and Donald Cameron, Gakona, boy, 7lbs., 7oz.

Jan. 8, 1987

Brenda and Regino Soriano, Anchorage, boy, 7lbs., 9oz.

Michelle and Wayne Johnson, Anchorage, boy, 5lbs., 5oz.

Rachelle Martinson, Anchorage, boy, 8lbs., 11oz.

Marcia Baker and Mark Fairbanks, Kotzebue, twin boys, 5lbs., 2oz. and 6lbs., 2oz.

Anita and Rick Wilson, Anchorage, boy, 7lbs., 4oz.

Hong Ja and Hyung Suk Kim, Anchorage, boy, 7lbs., 11oz.

Yvonne and Rainer Ebert, Anchorage, girl, 6lbs., 5oz.

Jan. 9, 1987

Jacqueline and Ruppoll Humes, Anchorage, girl, 6lbs., 4oz.

Julie Caro, Anchorage, girl, 9lbs., 6oz.

Frances and David Hall, Anchorage, girl, 7lbs., 3oz.

Jan. 10, 1987

Teresa Andreason, Anchorage, boy, 8lbs., 2oz.

Vonda and Jeff Benedict, Anchorage, boy, 7lbs., 10oz.

Nina Nelson and Andrew Thomas, Anchorage, boy, 7lbs., 10oz.

Lona and Jack Sims, Anchorage, boy, 7lbs., 7oz.

Doris and Len Anderson, Kotzebue, boy, 6lbs., 9oz.

Jan. 11, 1987

Jean Moore and Jerry Gillette, Chugiak, girl, 6lbs., 10oz.

Taunja Neumann and Arthur Golez, Anchorage, girl, 7lbs., 14oz.

Elizabeth and Erié Agustin, Anchorage, boy, 6lbs., 14oz.

See Page B-8, VITAL

CONCEAL THE CLITTER

ANCHORAGE PUBLIC POLICY FORUM

presents a panel discussion on

IS IT TIME TO SPEND THE PERMANENT FUND?

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CLIFFORD GROH, former Senate Finance Comm. Chrmn.

VIC FISCHER, former State Senator

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STATE OF ALASKA
OFFICE OF THE GOVERNOR

BILL ANALYSIS

DEPARTMENT Fish and Game	DIVISION Habitat	BILL NUMBER CS SB18 (C&R)	SPONSOR Szymanski & Sturgulewski
DEPARTMENT POSITION Support			
PREPARED BY Habitat Division <i>Wesley J. Fite</i>	DATE 2/5/87	COMMISSIONER'S SIGNATURE <i>Chris Coleman</i>	DATE 2.5.87

SUMMARY

OTHER AGENCIES AFFECTED BY BILL Department of Natural Resources	CONSTITUENT GROUP(S) AFFECTED BY BILL Anchorage Residents
ORGANIZATIONAL SUPPORT FOR BILL Municipality of Anchorage Department of Natural Resources Potter Marsh Task Force (Interagency)	ORGANIZATIONAL OPPOSITION TO BILL None Known

FISCAL IMPACT: NONE FISCAL NOTE ATTACHED

BACKGROUND/LEGISLATIVE INTENT

Establishment of the Anchorage Coastal Wildlife Refuge will protect important waterfowl and shorebird habitat in the Anchorage area. It will provide for public use and enjoyment of the refuge. The bill will clarify and enhance the existing Potter Point State Game Refuge.

ANALYSIS OF BILL/PROGRAM EFFECTS

See SB 18 Bill Analysis 1/23/87

Amendments to the bill will:

1. Clarify that the act will rename the existing Potter Point State Game Refuge.
2. Clarify that Department of Fish and Game will prepare a management plan in consultation with the Department of Natural Resources.
3. Provide for a public right-of-way for surface transportation and a utility corridor between Fire Island and the Mainland.
4. Direct that the management plan be completed within three years after the effective date of the act.

AMENDMENTS PROPOSED

PLEASE ATTACH A SEPARATE SHEET FOR ADDITIONAL COMMENTS OR ANALYSIS.

STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE

REQUEST: _____
 Revision Date: _____
 Title: Anchorage Coastal Wildlife
 Refuge
 Sponsor: Szymanski Sturqulewski
 Requestor: _____

Bill Version: CS SB18 (COR)
 Publish Date: _____

Agency Affected: ADF&G
 BRU: _____
 Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES		0				
TRAVEL		0				
CONTRACTUAL		0				
SUPPLIES		0				
EQUIPMENT		0				
LAND & STRUCTURES		0				
GRANTS, CLAIMS		0				
MISCELLANEOUS		0				
TOTAL OPERATING		0				
CAPITAL		0				
REVENUE		0				

FUNDING: (Thousands of Dollars)

GENERAL FUND		0				
FEDERAL FUNDS						
OTHER						
TOTAL		0				

POSITIONS:

FULL-TIME		0				
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

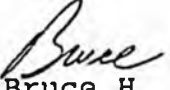
Prepared by: Bruce Baker, Acting Director *(Eden) State for Bruce Baker* Phone: 465-4105
 Division: Habitat Date: 2/5/87
 Approved by Commissioner: *Oliver Nelson* Date: 2/5/87
 Agency: Fish and Game

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)
 Senate Secretary

MEMORANDUM

State of Alaska

TO: Roland Shanks
Special Assistant
Office of the Commissioner

FROM: 
Bruce H. Baker
Acting Director
Habitat Division
Department of Fish and Game

DATE: April 9, 1985

FILE NO:

TELEPHONE NO: 465-4105

SUBJECT: Permitted Activities
in Critical Habitat
Areas

As you requested, we have reviewed the files on Critical Habitat Area permits for the past three years. There were a total of 30 applications received for activities in seven of the Critical Habitat Areas. Of these, 28 were approved and 2 were denied. Activities in Critical Habitat Areas which were permitted include: seismic exploration; placement of fill material; sewage outfall; dredging; heavy equipment transport; storage of marine drilling rig; small boat harbor expansion; log rafting and transfer; retaining walls/bulkheads; oil and gas leases; and geological exploratory work. Details are provided in the attached list.

Critical Habitat Areas are multiple use areas. Activities are allowed in Critical Habitat Areas in a manner consistent with the purpose for which each area is established. Activities which are permanent in nature or will have a significant effect on fish and game populations or their habitats (other than lawful hunting and fishing) require a permit from the Department of Fish and Game. All other activities do not require permits. Activities which do not require a critical habitat area permit include hunting, fishing, trapping, public access, recreational activities (hiking, skiing, horseback riding, dog team travel, camping, mountain climbing, etc.), boating, berrypicking, firewood gathering (dead and down timber) and many others.

Enclosure

Permits Requested in
Critical Habitat Areas Since 1982

Area	Activity	Decision
Kachemak Bay CHA	Seismic exploration	Approved
Kachemak Bay CHA	Geophysical exploration	Approved
Kachemak Bay CHA	Placement of fill material for construction of Campground Homer Spit	Approved
Kachemak Bay CHA	Sewage Outfall Line	Approved
Kachemak Bay CHA	Storage of Temporary Jack-Up Drilling Rig	Approved
Kachemak Bay CHA	Homer Small Boat Harbor Expansion	Approved
Kachemak Bay CHA	Bulkhead (Mud Bay)	Denied
Kachemak Bay CHA	Unauthorized Fill (Jackaloff Bay)	Denied
Kachemak Bay CHA	Pier construction and Maintenance Dredging Homer Small Boat Harbor	Approved
Kachemak Bay CHA	Mariculture (Blue Mussel Farm)	Approved
Kachemak Bay CHA	Dock construction (Tutka Bay)	Approved
Kachemak Bay CHA	Log Rafting and Transfer	Approved
Kachemak Bay CHA	Retaining Wall Construction	Approved
Kachemak Bay CHA	Bulkhead construction and Dredging Seldovia Small Boat Harbor	Approved
Clam Gulch CHA	Dredging Ninilchik Small Boat Harbor	Approved
Clam Gulch CHA	Beach and River Erosion Control	Approved
Clam Gulch CHA	Dredging Ninilchik Small Boat Harbor	Approved

Area	Activity	Decision
Clam Gulch CHA	Oil and gas lease	Approved
Fox River Flats CHA	Heavy Equipment/Track vehicle movement	Approved
Fox River Flats CHA	Track Vehicle Crossing	Approved
Fox River Flats CHA	Four wheel drive crossing	Approved
Fox River Flats CHA	Heavy Equipment Crossing	Approved
Port Moller CHA	Geological Field Reconnaissance	Approved
Port Moller CHA	Gravity Survey	Approved
Port Moller CHA	Seismic Exploration	Approved
Port Moller CHA	Geological Field Program	Approved
Port Moller CHA	Marine Seismic Exploration	Approved
Kalgin Island CHA	Oil and gas lease	Approved
Pilot Point CHA	Oil and gas lease	Approved
Cinder River CHA	Oil and gas lease	Approved



OFFICIAL BUSINESS

Alaska State Legislature
Senate

POUCH V
CAPITOL BUILDING
JUNEAU, ALASKA 99811

TO: Senate C&RA Members

Jan 29, 1987

FROM: Senate C&RA Staff

A handwritten signature in dark ink, appearing to be "M. E. L.", written over the "FROM" line.

RE: SB 18 - Anchorage Coastal Wildlife Refuge :

Enclosed in this packet is a memo and sectional analysis of SB 18 provided by the prime sponsor, a map of the affected area, and a letter and zero fiscal note from DNR.

A position paper and fiscal note from the Department of Fish and Game has not yet been received, however I have been told by representatives of the department that they support the bill and if the date for completion of a management plan (section 2, page 5, line 16) can be extended from one to three years, there would be a zero fiscal note. The sponsor has indicated that this is agreeable.

DNR's fiscal note is zero and its position paper indicate general support for the bill. DNR objects, however, to Section 1(f) of the bill (page 5, lines 13 & 14) which closes the refuge to mineral entry. The proposed boundaries of the refuge were drawn so all mining claims are outside the refuges boundaries. DNR's stance is a switch from last year when the department supported the refuge. Oil and gas leasing are not affected by this legislation.



Alaska State Legislature

Senator Mike Szymanski

While in Session:
P.O. Box V
State Capitol
Juneau, Alaska 99811
(907) 465-4978/4979

MEMORANDUM

Interim
11920 Johns Rd.
Anchorage, AK 99515
(907) 349-3373

TO: Senate C & R A Committee Members
FROM: *Mike Szymanski*
Senator Mike Szymanski
SUBJECT: SB 18 - Anchorage Coastal Wildlife Refuge
Background/Intent
DATE: January 26, 1987

1024 W. 6th
Anchorage, AK 99501
(907) 276-6739

In 1971, the Alaska State Legislature created Potter Point State Game Refuge (AS 16.20.030(b)) which extends southeasterly along the coastline of Anchorage from Pt. Campbell to Potter Creek. This easily accessible, urban refuge provides excellent wildlife viewing opportunities for city residents, and it enhances the Anchorage economy through its value as a tourist attraction.

In June 1983, the Municipality of Anchorage (MOA) established the Potter Marsh Task Force to address management problems that were developing both within and around the Refuge, and to subsequently make recommendations for improving management of the refuge. The Task Force is supported by the MOA, Alaska Department of Fish and Game (ADF&G), Alaska Department of Natural Resources (DNR) and interested public members.

SB 18 is supported by the Administration, the Rabbit Creek Community Council, the Oceanview Community Council, the National Rifle Association, the Municipality of Anchorage and various environmental and development groups in the Anchorage area. It is an example of multiple-use legislation which has been developed and supported by diverse groups and individuals and I respectfully request its passage by the Committee.

SB 18 would:

1) Rename the existing Potter Point State Game Refuge the "Anchorage Coastal Wildlife Refuge".

Section 1, AS 16.20.031 (a) would establish the Anchorage Coastal Wildlife Refuge to be managed for the protection of waterfowl, shore birds, salmon, and other fish and wildlife species, and their habitat and for the use and enjoyment of the people of the State. Section 3 repeals AS 16.20.030(b) which is the existing statute establishing the Potter Point State Game Refuge. This new name more accurately reflects the Refuge's location and relation to the city of Anchorage.

Senate District E

2) Provide a precise legal description, in surveyable section lines, of the boundaries of the State-owned land and water included in the Refuge.

The 1971 legislation reads, "The following described state-owned land and adjacent state water, excluding existing and applied-for highway, pipelines and railway rights-of-way as of May 20, 1971, are established as the Potter Point State Game Refuge: All land and water south and west of and adjacent to the toe of the bluff which extends from Campbell Point southeasterly to Potter Creek." This language does not define any real or measurable limit as to how far the Refuge boundary extends seaward, and the inland boundary is open to wide interpretation. Many times, this lack of clarity has resulted in confusion for state agencies, private development interests, and the general public. Therefore, SB 18 in Section 1, subsections (1) through (7) describes in detail the legal refuge boundaries.

3) Add additional tidelands and near shore upland to the existing refuge.

The MOA has asked that Refuge boundaries be expanded northward from Pt. Campbell to Pt. Woronzof to include municipally owned wetlands within the Refuge for management by ADF&G. In 1979, under the Anchorage Coastal Zone Management Plan, these lands were identified as Areas Meriting Special Attention and classified as Preservation Wetlands. Inclusion of these lands within the Refuge does not afford them any more protection than they already have under the preservation status, but would facilitate the uniform management of Anchorage's coastal lands. The new boundaries (described in Section 1, subsections (1) through (7)) were cooperatively drawn by the MOA, ADF&G, and DNR.

4) Restrict the state and municipality from acquiring property by eminent domain for inclusion within the Refuge.

This would protect private property owners by requiring that property to be included within the anchorage Coastal Wildlife Refuge be acquired through purchase, exchange, or otherwise (Section 1(e)), and prohibiting acquisition by eminent domain.

5) Provide for management of the Refuge by ADF&G and DNR.

Section 1(b) provides that, as in the past, both ADF&G and DNR would exercise their respective authorities over the Refuge, except as provided in Section 1(d). Management of the Anchorage Coastal Wildlife Refuge will be consistent with a management plan prepared by the ADF&G under ASI6.20.040-16.20.060. The plan will be completed within one year of the effective date of the Act (Section 2).

The management plan prepared by ADF&G shall also provide for a corridor for transportation and utilities between Fire Island and the Anchorage mainland (Section 1(c)). This is to ensure access to the island's owners for future development and would also be of economic benefit to the MOA.

Hunting, as in the past and in accordance with state regulations will continue to be allowed on state-owned lands within the Refuge west and north of the Alaska Railroad.

While the land and water areas of the Anchorage Coastal Wildlife Refuge are closed to mineral entry under AS 38.05.185 - 38.05.275, the boundary extension north of Pt. Campbell was drawn so that all previously issued offshore mining permits were excluded from within the Refuge. Oil and gas leasing will not be affected (Section 1(f)) by this legislation

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

STEVE COWPER, GOVERNOR

400 WILLOUGHBY AVE.
JUNEAU, ALASKA 99801
PHONE: (907) 465-2400

January 28, 1987

The Honorable Arliss Sturgulewski, Chair
Senate Community and Regional Affairs Committee
Alaska State Legislature
P.O. Box V
Juneau, AK 99811

Dear Senator Sturgulewski:

Subject: Anchorage Coastal Wildlife Refuge - SB 18

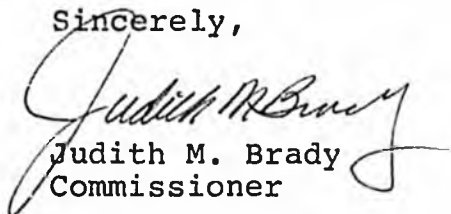
Response: 1. I am writing to indicate the Department's general support for SB 18 but to request deletion of Section 1(f).

2. This section closes the land to mineral entry, specifically locatable minerals and offshore prospecting. As a policy matter, we would like to avoid making such permanent decisions by statute.

Recommendation: I recommend two alternatives:

1. Make the mineral closure recommendations a product of the resource planning process described in Section 1(b); or
2. If mineral closure decisions are made by statute; include a periodic review provision lifting the closing order until the incompatibility of mining activities with other significant surface uses was reconfirmed.

Sincerely,


Judith M. Brady
Commissioner

cc: Committee Members
Governor's Legislative Liaison

ADDITIONAL
INFORMATION

For

FEB 5, 1987

MEETING

LOCATION MAP



Year Established	1971
Purpose	protect natural habitat and game populations (especially waterfowl)
Lands Involved	State lands, tidelands, and submerged lands

POTTER POINT STATE GAME REFUGE

AS 16.20.030 (b) The following described state-owned lands and adjacent state waters, excluding existing and applied-for highway, pipelines and railway rights-of-way as of May 20, 1971, are established as the Potter Point State Game Refuge: All lands and waters south and west of and adjacent to the toe of the bluff which extends from Campbell Point southeasterly to Potter Creek. Notwithstanding any other provision of law, within one year from the effective date of this Act, the municipality in which the Potter State Game Refuge is contained may zone privately owned land within the refuge. If no zoning action is taken by the municipality within one year, the Department of Natural Resources may adopt, in accordance with the Administrative Procedure Act (AS 44.62), zoning regulations governing privately owned land within the Potter Point State Game Refuge.

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

STEVE COWPER, GOVERNOR

400 WILLOUGHBY AVE.
JUNEAU, ALASKA 99801
PHONE: (907) 465-2100

February 4, 1987

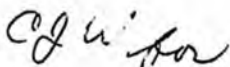
The Honorable Arliss Sturgulewski, Chair
Senate Community and Regional Affairs Committee
Alaska State Legislature
P.O. Box V
Juneau, AK 99811

Dear Senator Sturgulewski:

Subject: I am writing to reiterate my support for establishing the Anchorage Coastal Wildlife Refuge as described in SB 18.

Recommendation: I understand that enactment of this bill may be in jeopardy because of my request that mineral closure of the refuge extension not be included in the statute, but instead be the product of the refuge planning process. I made clear from the beginning, if it appears that my request jeopardizes SB 18 in any way, feel free to approve the bill as written.

Sincerely,



Judith M. Brady
Commissioner

cc: Committee Members
Governor's Legislative Liaison

LOCATION MAP



Year Established	1971
Purpose	protect natural habitat and game populations (especially waterfowl)
Lands Involved	State lands, tidelands, and submerged lands

POTTER POINT STATE GAME REFUGE

AS 16.20.030 (b) The following described state-owned lands and adjacent state waters, excluding existing and applicable for highway, pipelines and railway rights-of-way as of May 20, 1971, are established as the Potter Point State Game Refuge: All lands and waters south and west of and adjacent to the toe of the bluff which extends from Campbell Point southeasterly to Potter Creek. Notwithstanding any other provision of law, within one year from the effective date of this Act, the municipality in which the Potter State Game Refuge is contained may zone privately owned land within the refuge. If no zoning action is taken by the municipality within one year, the Department of Natural Resources may adopt, in accordance with the Administrative Procedure Act (AS 44.62), zoning regulations governing privately owned land within the Potter Point State Game Refuge.

PUBLIC OPINION MESSAGE

DEAR: SENATOR STURGULEWSKI

NAME: JERRY MCCUTCHEON

TITLE:

ADDRESS: 121 WEST 11TH

CITY: ANCHORAGE, ALASKA

ZIP: 99501

PHONE: 277-3076

BILL NO:

SUBJECT: POTTER MARSH

MESSAGE: WHAT MINING CLAIMS ARE NEAR THE POTTER MARSH? HOW WOULD THEY
IMPINGE ON THE MARSH?

POMID: 03104232

DATE: 02/03/87

TIME: 10:42:32

LIONAME: ANCHORAGE LIO

COPIES: SENATOR

SZYMANSKI



PUBLIC OPINION MESSAGE

DEAR: SENATOR STURGULEWSKI

NAME: NANCY TANKERSLEY
TITLE:
ADDRESS: 13021 MOUNTAIN PLACE
CITY: ANCHORAGE, ALASKA ZIP: 99516
PHONE: 267-2149
BILL NO: SB 18
SUBJECT: ANCHORAGE COASTAL WILDLIFE REFUGE
MESSAGE: PLEASE SUPPORT SB 18 AS IS. THE REFUGE IS IMPORTANT FOR
LOCAL WILDLIFE, RESIDENT HUNTERS AND BIRDWATCHERS, AND
WILDLIFE-SEEKING TOURISTS. NO MINING THERE PLEASE!

POMID: 03130550
DATE: 02/03/87
TIME: 13:05:50
LIONAME: ANCHORAGE LIO

COPIES: SENATORS

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PUBLIC OPINION MESSAGE

DEAR: SENATOR STURGULEWSKI

NAME: GERALD BROOKMAN
TITLE:
ADDRESS: 715 MUIR AVE.
CITY: KENAI ZIP: 99611
PHONE: 283-9329
BILL NO: SB 18
SUBJECT: ANCHORAGE COASTAL WILDLIFE REFUGE
MESSAGE: I STRONGLY URGE YOUR VOTE IN FAVOR OF THE PASSAGE OF SB-18.

POMID: 13084400
DATE: 05/08/87
TIME: 08:44:00
LIONAME: SOLDOTNA LZO

COPIES: SENATORS

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