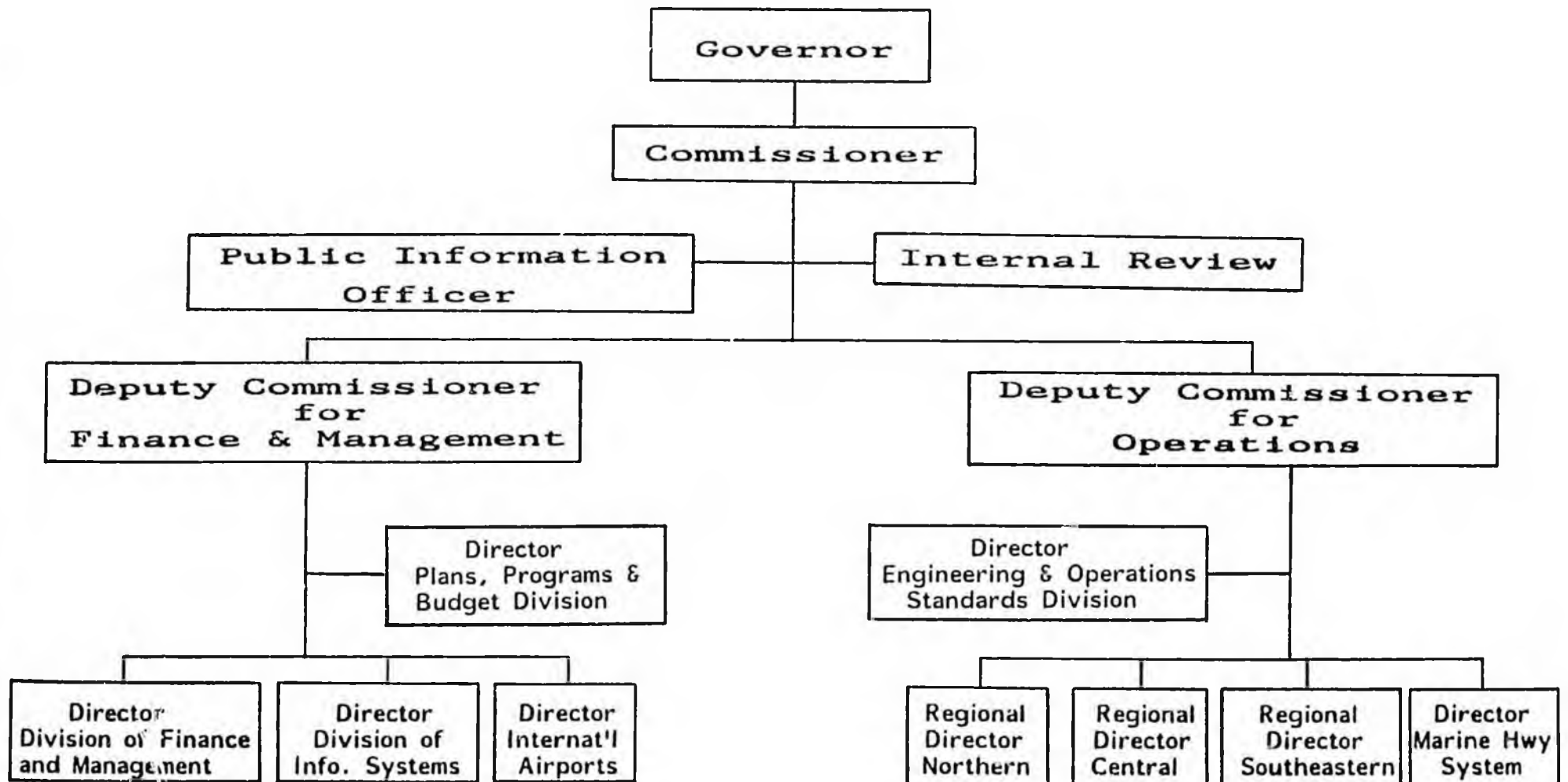


ALASKA LEGISLATURE COMMITTEE FILES 1987 - 1988 8672
5137 HTRA COMM. MTGS: CAPITAL PROJECTS CLEANUP - HB 31 209

ALASKA
DEPARTMENT OF TRANSPORTATION
AND PUBLIC FACILITIES



Management Instability. One of the problems of the previous Department of Highways and now the Department of Transportation and Public Facilities is the rate of turnover at the top two levels of management. Since 1977, the ADOT&PF has had six chief executive officers. Communications, plans, programs and policies all go through transition as the new team of managers moves into their function and responsibilities over a large organization with a large budget.

Bright Future. For the first time in recent years, the Commissioner was selected in early 1987 from within the ranks of the ADOT&PF and this has tended to provide stability at a time when it was most needed. He has taken over with a minimum of confusion and has brought people with professional and technical experience to key positions.

Organization. The above organization chart depicts the lines of responsibility as they stood in late 1987. However, the Commissioner has a mandate to report to the Legislature in January 1988 on his recommendations for reorganization.

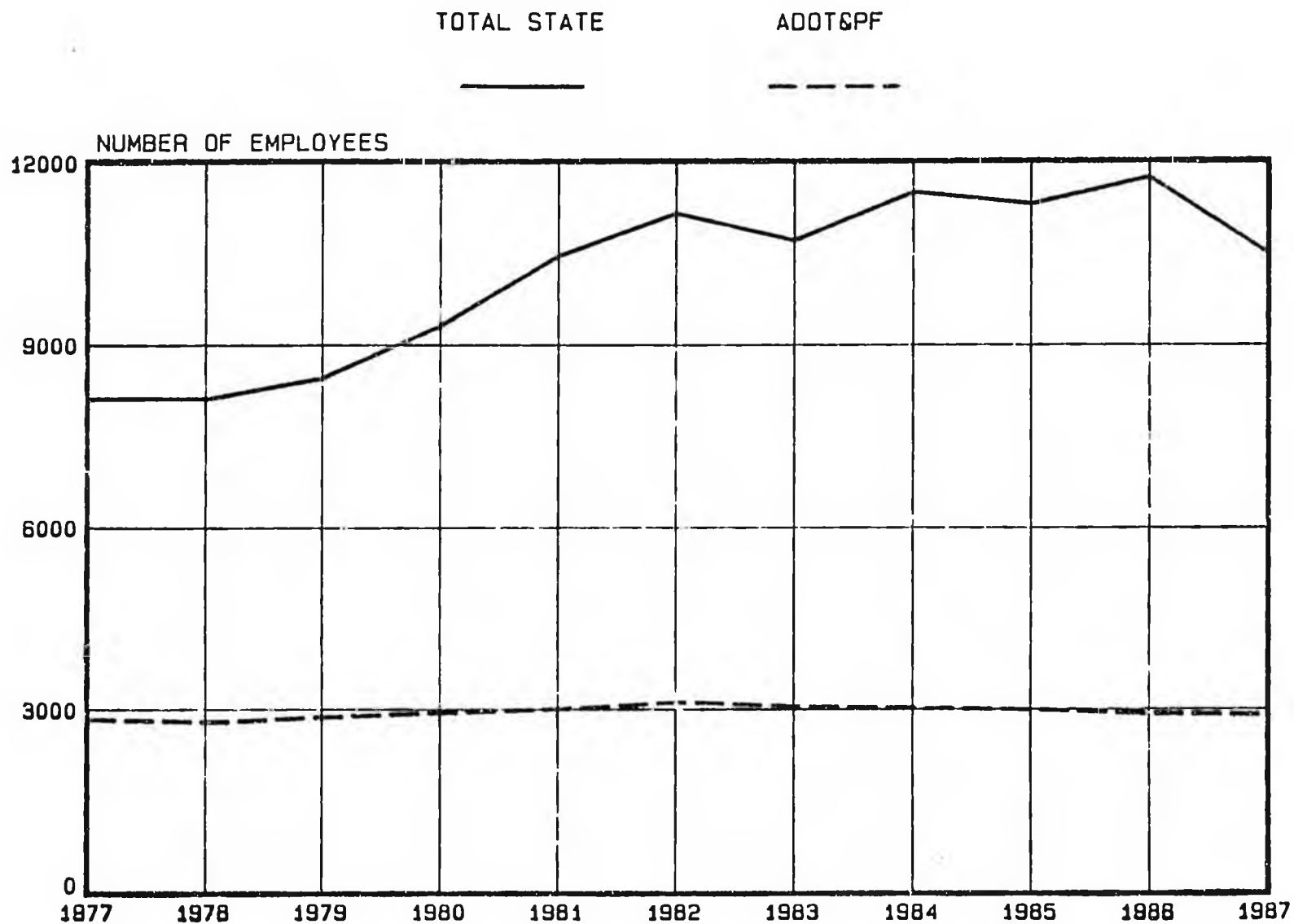
Differences Between ADOT&PF And Other State Highway And Transportation Agencies. The following are a list of notable differences between the ADOT&PF organization and the other state transportation and highway agencies:

1. Most states have appointed boards or commissions to advise and assist the departments' chief executive officers on policy matters.
2. The ADOT&PF is the most comprehensive state transportation agency in the nation. Most state agencies are chiefly highway departments with only minor roles in administering federal and state grants for aviation, mass transportation, waterways and railroad improvements, with no construction, operational and maintenance responsibilities for the other-than-highway-transportation modes.
3. Most state agencies have a cadre of senior highway construction, maintenance and design engineers in the headquarters office that set policies and procedures to guide region, division or district staff. These people also monitor field activities and provide technical advice. The ADOT&PF lacks such headquarters' expertise in all areas.

4. The budget finance office is not normally at the deputy level. However, it is obvious with ADOT&PF's accounting problems why this office is positioned as it is.

5. In Alaska, each Region office operates similarly to an independent state highway agency with planning, contract letting, personnel, training functions, as well as the maintenance, construction inspection and design functions normally found in regional, division or district offices.

ADOT&PF STAFF COMPARED TO TOTAL STATE STAFF



NOTE: AS OF 2/87

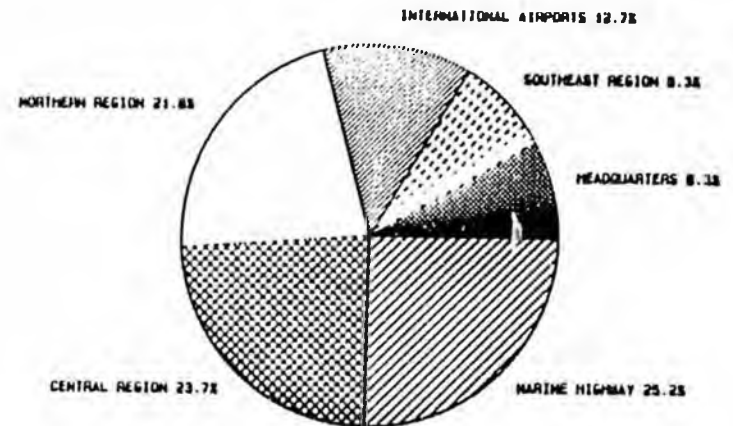
ADOT&PF PERSONNEL

ADOT&PF Complement Has Remained Level While Other Agencies Are Up By 45 Percent. According to ADOT&PF personnel files and the files of the Alaska Department of Administration, the state had 10,303 employees on the payroll as of the end of January 1987 and the ADOT&PF 2,916, or 28 percent of the total State complement. However, while the total of the other state agencies is 45 percent above 1977 manpower levels, the ADOT&PF overall complement has remained virtually unchanged over the 1977 to 1987 period.

Overall ADOT&PF Productivity Up. Total employees have remained constant. Discounting the effects of inflation, ADOT&PF's 1987 funds were only marginally ahead of 1977 funds (see page I-8). At the same time, travel has greatly increased as has lane-miles of highway, both of which increase the workload, particularly of maintenance force. It is therefore concluded that ADOT&PF staff productivity has increased over the 1977-1987 period.

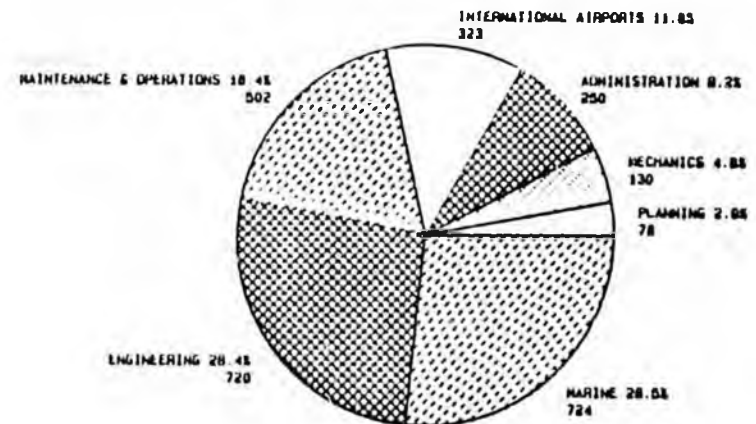
Engineering And Marine Highway Positions Most Prevalent. The charts at right indicate: 1) the location of the 1987 ADOT&PF authorized permanent complement and 2) the functions of 2,727 employees that were on the payroll as of April 1987, a point in time when very few temporary or seasonal employees were employed.

LOCATION



2,801 PERMANENT POSITIONS

FUNCTIONS



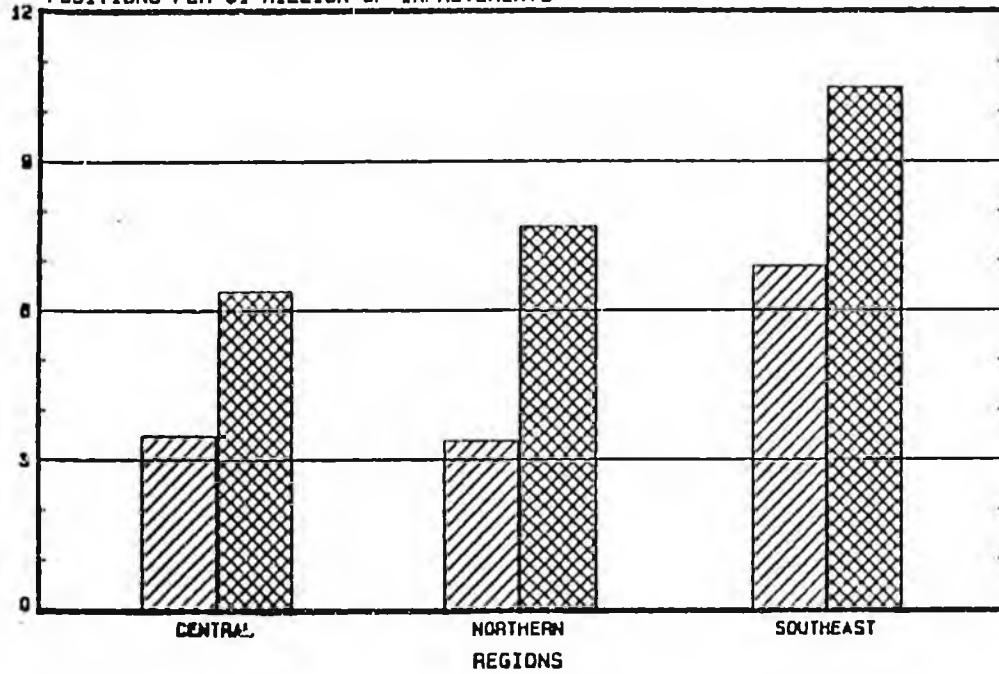
TOTAL: 2,727 (AS OF 4/30/87)

PERSONNEL ANALYSES

FULL TIME
POSITIONS

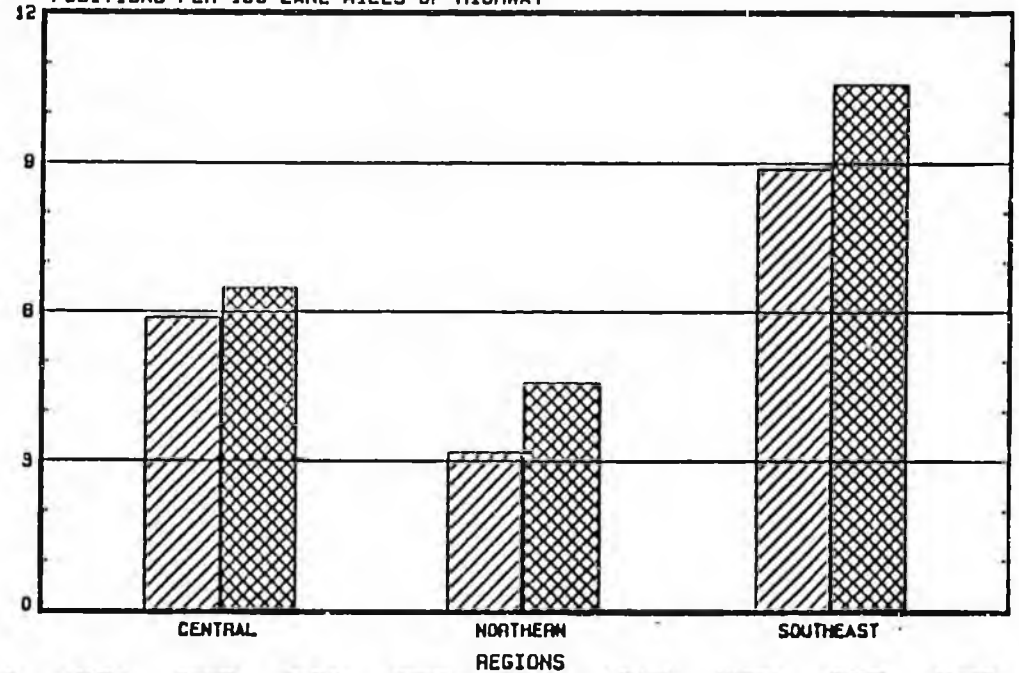
TOTAL
POSITIONS

POSITIONS PER \$1 MILLION OF IMPROVEMENTS



DESIGN & CONSTRUCTION

POSITIONS PER 100 LANE MILES OF HIGHWAY



MAINTENANCE & OPERATIONS



RETIREMENT INCENTIVE PROGRAM

Preliminary Judgment: Productivity Highest In Central & Northern Regions.

Preliminary judgments about region-to-region employee productivity can be judged by the two charts. However, other factors must be considered in making final judgments. With the fewest miles of highway to maintain and the lowest share of highway improvement funds, the Southeast Region must maintain a minimum force that does not necessarily relate to workload.

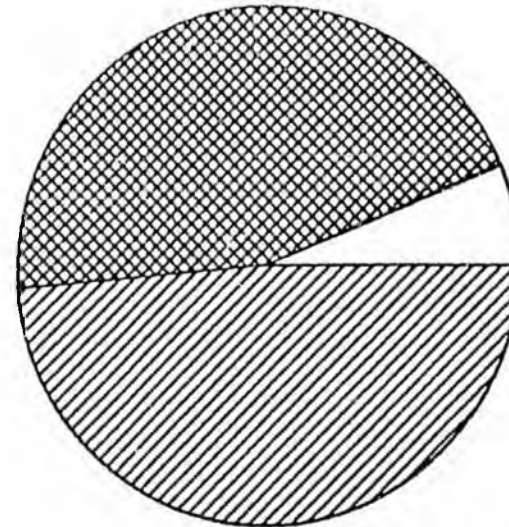
Impact of Retirement Program. As of January 31, 1987, the ADOT&PF had lost 142 people to the statewide retirement incentive program offered by the Legislature. Two early analyses of the effects of these retirements are shown at the right. Other conclusions are as follows:

1. 54 percent of the retirees' positions were left vacant or abolished.
2. \$1.37 million of wages were saved in fiscal year 1987.
3. Costs to the State of Alaska for offering early retirement are spread over a four year period and amount to \$4.2 million. This compares to four-year, wage savings of \$5.4 million.

By the end of the fiscal year cutoff period, 355 ADOT&PF employees took advantage of the RIP program.

Young ADOT&PF Work Force. In part due to the reduction in personnel program and in part due to the generally youthful nature of Alaska's population, the ADOT&PF is judged to be the most youthful of the nation's state highway and transportation department employees. With a retirement program that allows full retirement after 35 years of age with at least five years of service, it was observed that very few people stay beyond age 55. Furthermore, no other state can boast a commission executive staff all under the age of 45.

Position Refilled 45.1%



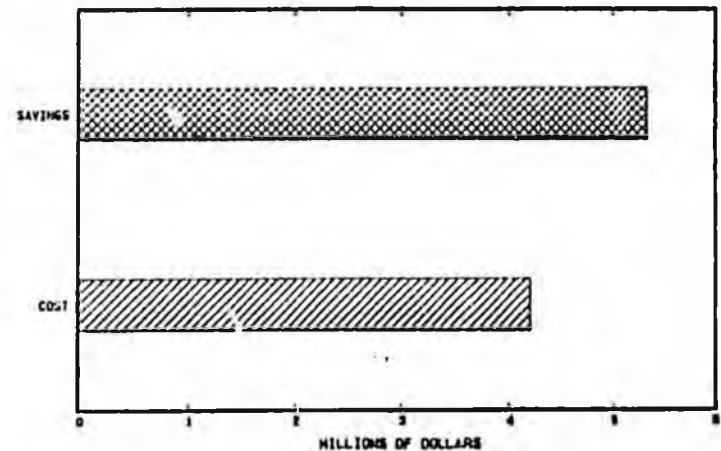
Positions Deleted 6.3%

Position Left Vacant 48.6%

142 RETIRED

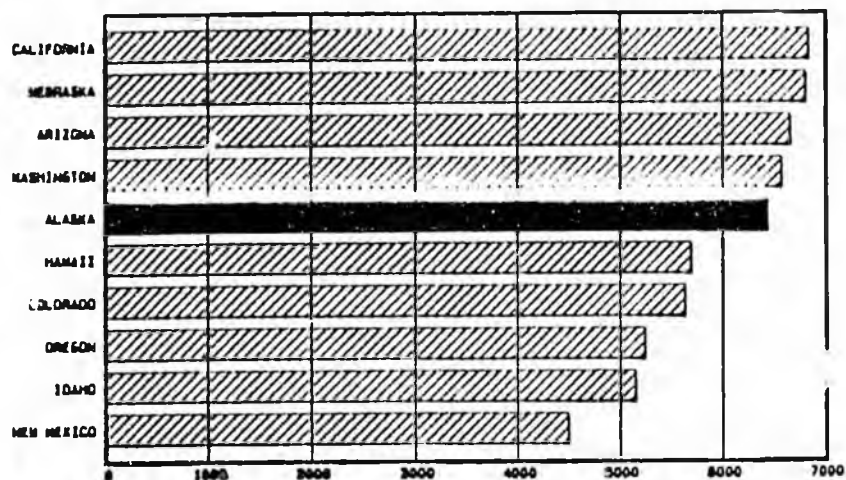
NOTE: 7/1/86 TO 1/31/87;

FOUR YEAR IMPACT

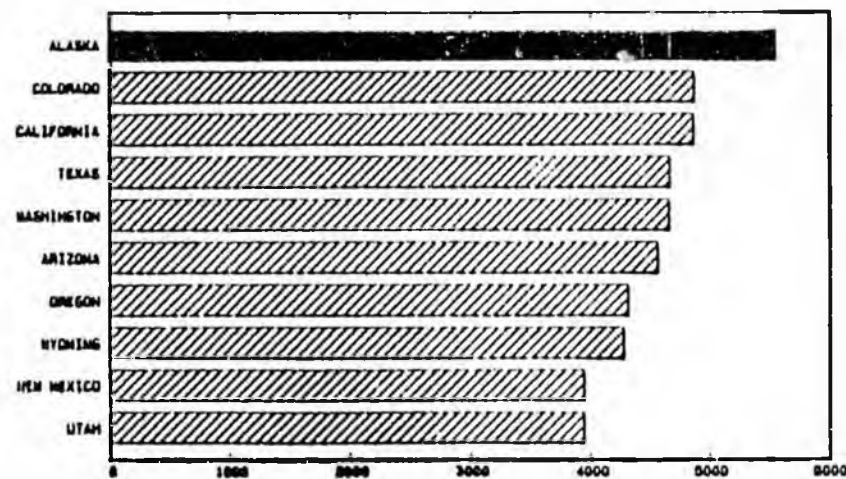


SALARIES COMPARED

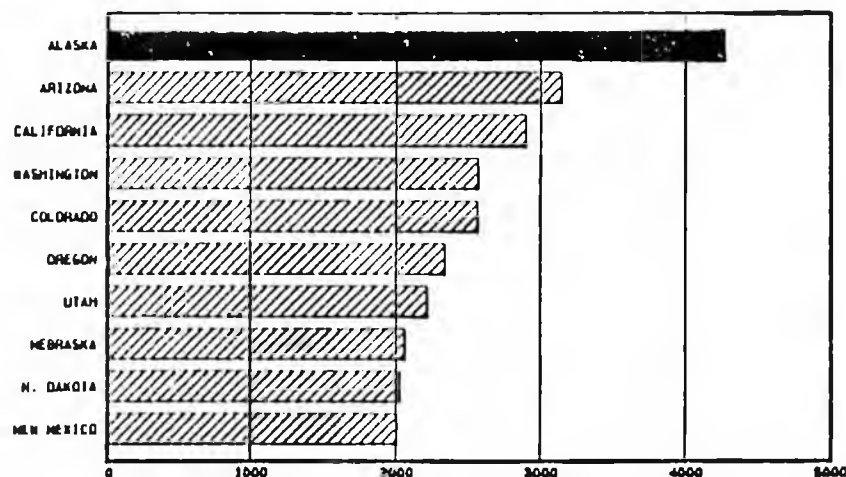
COMMISSIONER/SECRETARY/ADMINISTRATOR OF TRANSPORTATION



BRIDGE DESIGN ENGINEERS (DIVISION CHIEF LEVEL)



TRANSPORTATION PLANNER'S



NOTES: 1) AVERAGE MONTHLY SALARIES, 1986.
2) HIGHEST 10 AMONG WESTERN STATES.

Salaries And Benefits Generous. While the incentives for retirement are good, the incentives for making the ADOT&PF a career are high. This page and the next show the 1986 average monthly salaries of seven categories of ADOT&PF staff as they compare to their counterparts in the other Western States. Note for each category of employee that the Alaska earned salary is compared with the 9 highest (only) of the other 17 Western States. The survey results are as reported by the American Association of State Highway and Transportation Officials.

Comparability. Note also that the categories were limited to those categories of ADOT&PF employees that had reasonable comparability with other states. Where it was deemed that ADOT&PF personnel of the same job title as their Western State counterparts had different functions, the category was eliminated.

Alaska Cost of Living Is Between 36 and 43 Percent Higher. Based on the January 1987, "Cost of Living Index" published by the American Chamber of Commerce Research Association, the cost of living in Alaska cities is between 36.4 percent and 43.5 percent higher than the average for all U.S. cities. These facts and Alaska's 1985-1987 economic transition should be considered when assessing the current applicability of ADOT&PF salaries.

Salary Issue Brought Forth Because Of The 1987 Debate. The facts are included in this review largely because of the debates in 1987 between government representatives that are trying to cope with Alaska's sudden drop in revenue resources and the public employee unions that are working hard to maintain current wages.

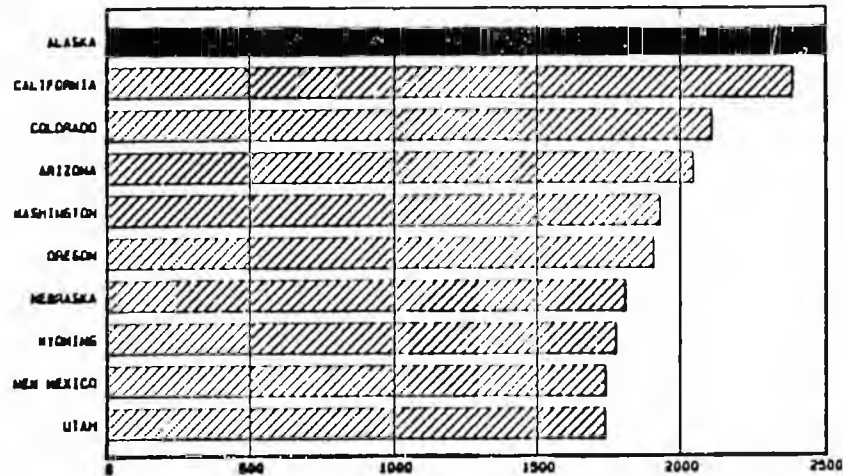
Federation's Position. In most of the other state highway programs reviewed to date, the Highway Users Federation found that salaries were low when compared with the responsibilities involved. In Alaska, however, we find the salaries consistent with the need to attract and retain capable people.

Highway Maintenance Workers. The group of ADOT&PF employees that appear to be most out of line with their counterparts in Western States, are the highway maintenance workers. However, in Alaska's case most highway maintenance employees are expected to be skilled heavy equipment operators, while for the most part the average highway maintenance employee in other states is not expected to have such skills. Furthermore, Alaska's salary differentials for remote locations have a considerable impact on maintenance worker salaries.

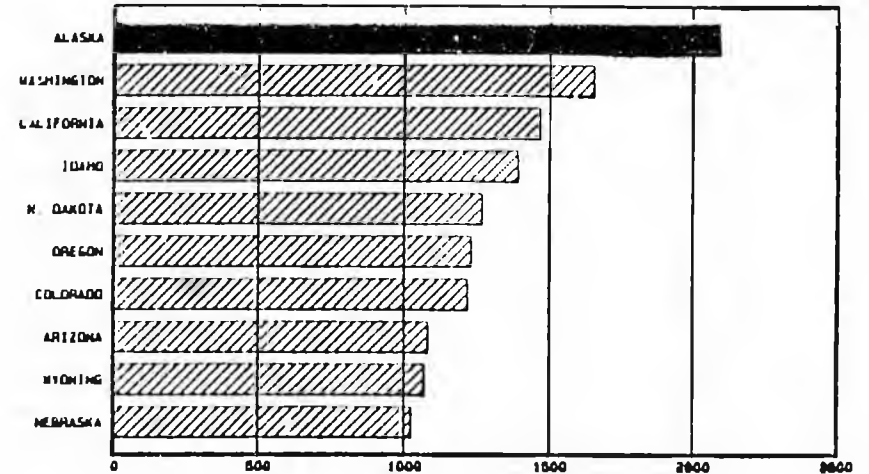
Transportation Planners. ADOT&PF's 12 transportation planners also appear to have abnormally high salaries in comparison with their counterparts in other Western States. However, in the context of Alaska's decentralized program and unlike other state highway and transportation programs, each ADOT&PF Region as well as the headquarters office, has a transportation planning staff that maintains important public liaison functions. As in all States, ADOT&PF transportation planners are the key group for pinpointing highway deficiencies, setting improvement needs and priorities, making environment assessments and accomplishing preliminary engineering functions.

SALARIES COMPARED

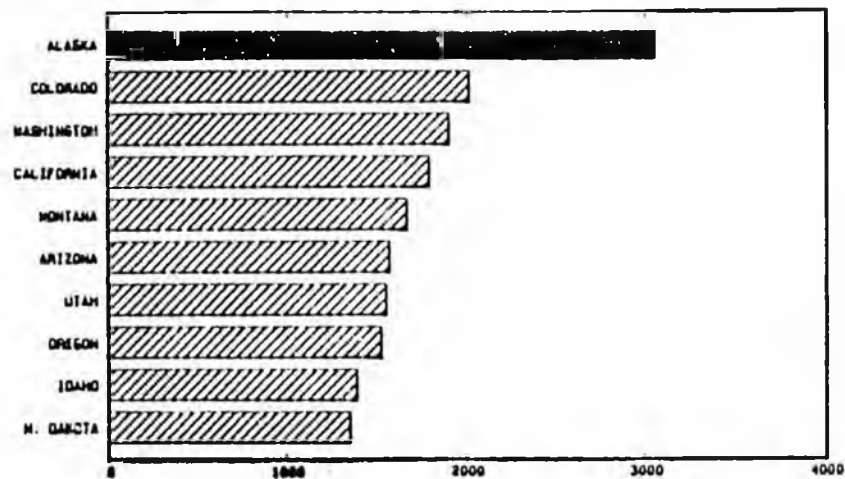
GRADUATE CIVIL ENGINEERS



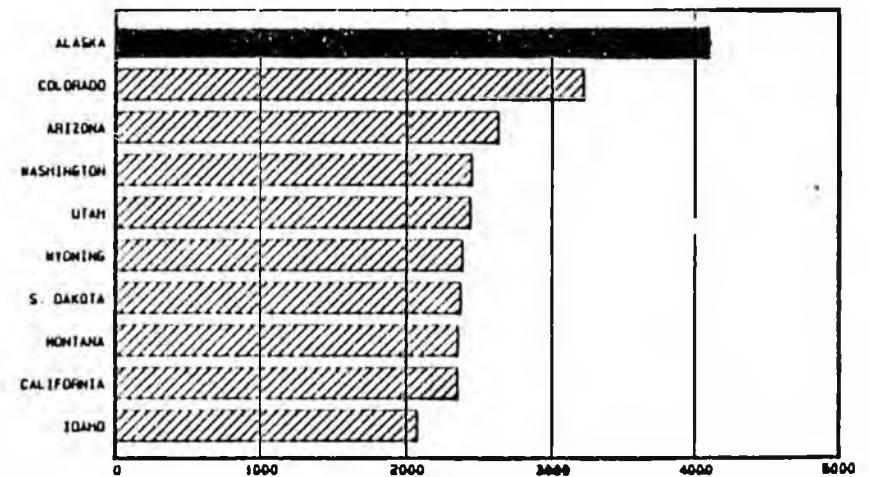
ENGINEERING AIDES



HIGHWAY MAINTENANCE WORKERS



HIGHWAY MAINTENANCE SUPERVISORS



NOTES: 1) AVERAGE MONTHLY SALARIES, 1986.
 2) HIGHEST 10 AMONG WESTERN STATES.

Facilities. Not only are the salaries and benefits conducive to maintaining a highly trained and motivated staff, but the working conditions in shops, laboratories and offices appear to be an important asset to the Program, with some exceptions.

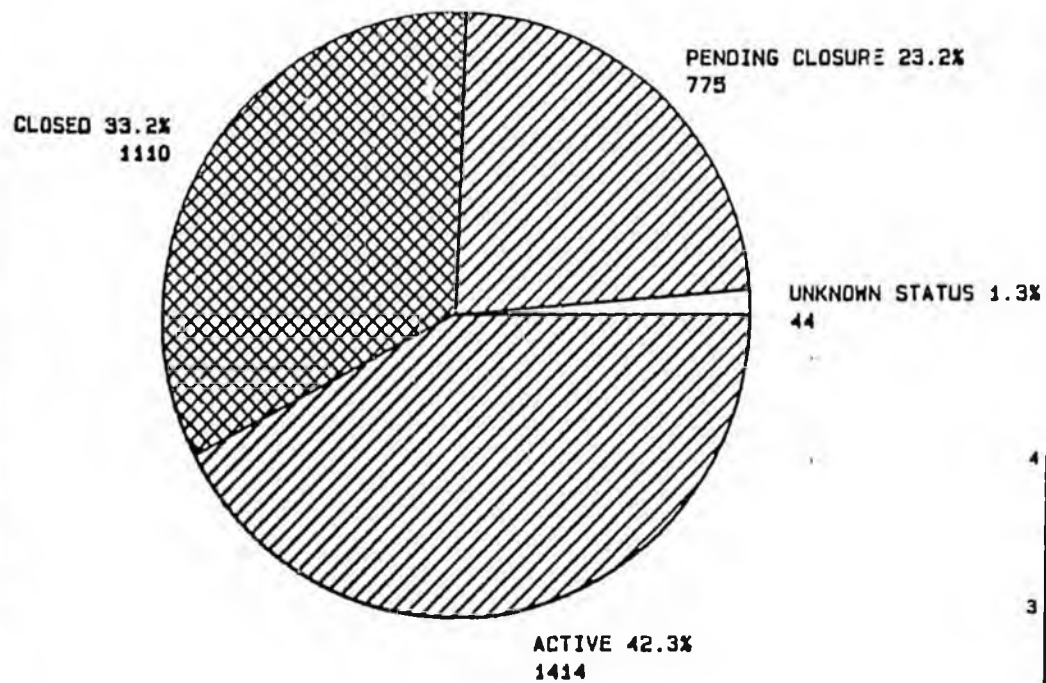
Regional and Headquarters Offices Good. The headquarters office facility as well as the regional offices in Fairbanks and Anchorage are excellent and provide good working conditions. The facilities in Nome and Valdez were viewed as adequate.

Southeast Region Headquarters Functions Need To Be Consolidated. The Southeast Region staff are divided between two offices, eight miles apart. In order to be effectively managed, the Southeast Region headquarters staff needs to be consolidated in a single building.

More Space Needed For Marine Highway System Staff. It was observed that among all the ADOT&PF offices visited, those of the Alaska Marine Highway System were most cramped for space. It is therefore recommended that a space allocation plan be developed for AMHS headquarters staff, and that either the existing AMHS building be expanded or that another suitable building be found to meet AMHS space allocation needs.

CAPITAL PROJECTS CLEAN-UP

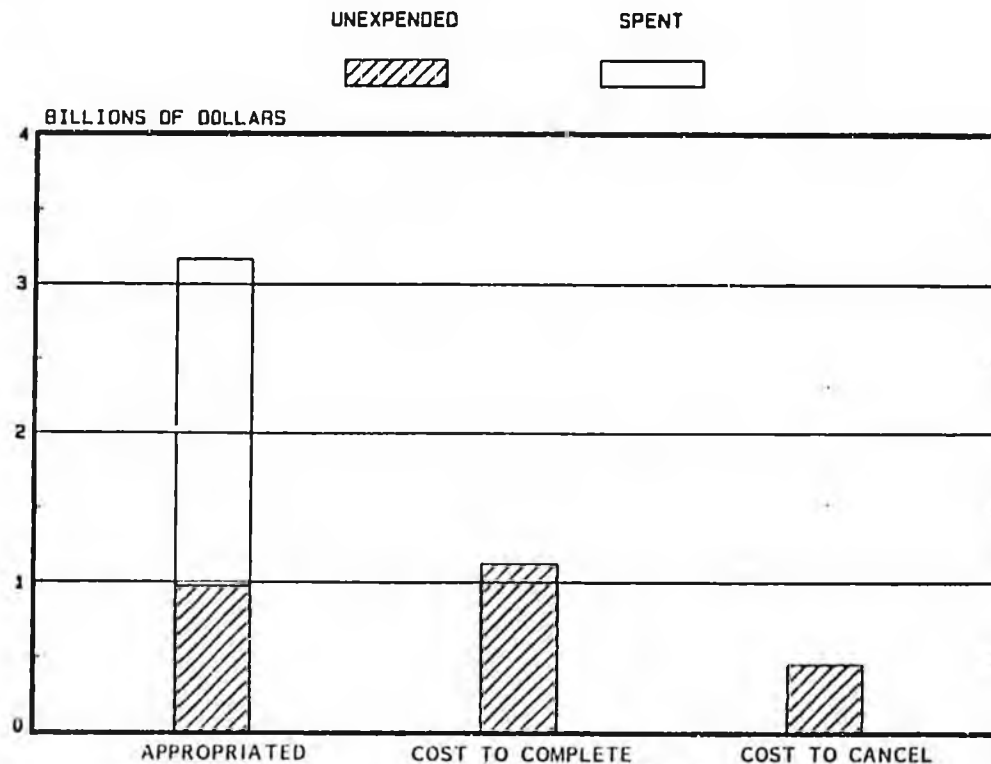
PROJECT STATUS



TOTAL: 3,343 PROJECTS

NOTE: STATUS AS OF 3/10/87.

FINANCIAL STATUS



Capital Project Clean-up. For a number of years the ADOT&PF has found it difficult to accurately account for and report the financial status of its Capital Improvement Program (CIP). The increase in project appropriations during the early 1980's coupled with the then new decentralization policy, frustrated the Department's efforts to gain and retain accounting for the costs of preconstruction engineering activities, right of way costs, construction progress payments and the other elements of the CIP Program.

Objectives. The Capital Project Clean-up effort is designed to accomplish the following objectives:

1. Restore confidence in DOT&PF's ability to effectively manage capital improvement projects.
2. Use the State's accounting system (AKSAS) to control and accurately report the status of improvement projects.
3. Identify appropriation adjustments needed to correct the ADOT&PF's financial data base.
4. Develop a management reporting system for preconstructing engineering and construction projects.
5. Identify and develop needed policies, procedures and training.

Status. The original CPC effort (January 1984 through June 1985) produced an interim report to management based upon project and appropriation data as of June 30, 1985. This report revealed the current status of all ADOT&PF projects. However, the recommendations in the report were never implemented. Additionally, the accounting data base in AKSAS was not adjusted to reflect the proper financial balances as of that date.

In January of 1987, the Department gave its "highest priority" to the current CPC effort. In April the Department produced a preliminary status report of all of its capital improvement projects, as shown graphically above.

1987 Findings. The report identified over 3,343 projects with a authorized dollar value of \$3.2 billion. 1,617 are highway projects with a \$1.8 billion dollar value.

While the majority of these projects are cited in specific legislation, the remaining projects are authorized by agreements with other agencies and are composite, non-project-specific appropriations such as for highway planning and highway research. The report provides the current status of each project in terms of level of completion, the project budget, the unexpended balance, the cost to complete and the cost to cancel the project.

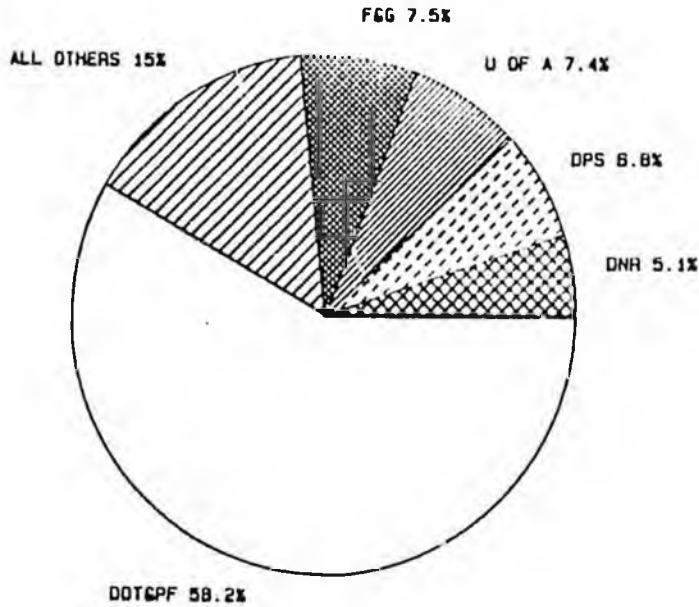
Overspending Found. The reported "cost to complete" (determined by project managers) exceeded the programmed balance by approximately \$144 million indicating that an additional \$144 million is needed to engineer and build the projects.. ADOT&PE officials anticipate that the final amount will be substantially less, following an accurate assessment of actual financial data.

The "cost to cancel" element includes reimbursement of Federal Aid Highway Program receipts for projects that were stopped before the improvement was awarded to contract.

The ADOT&PF indicates that the CPC effort will be completed in June 1988.

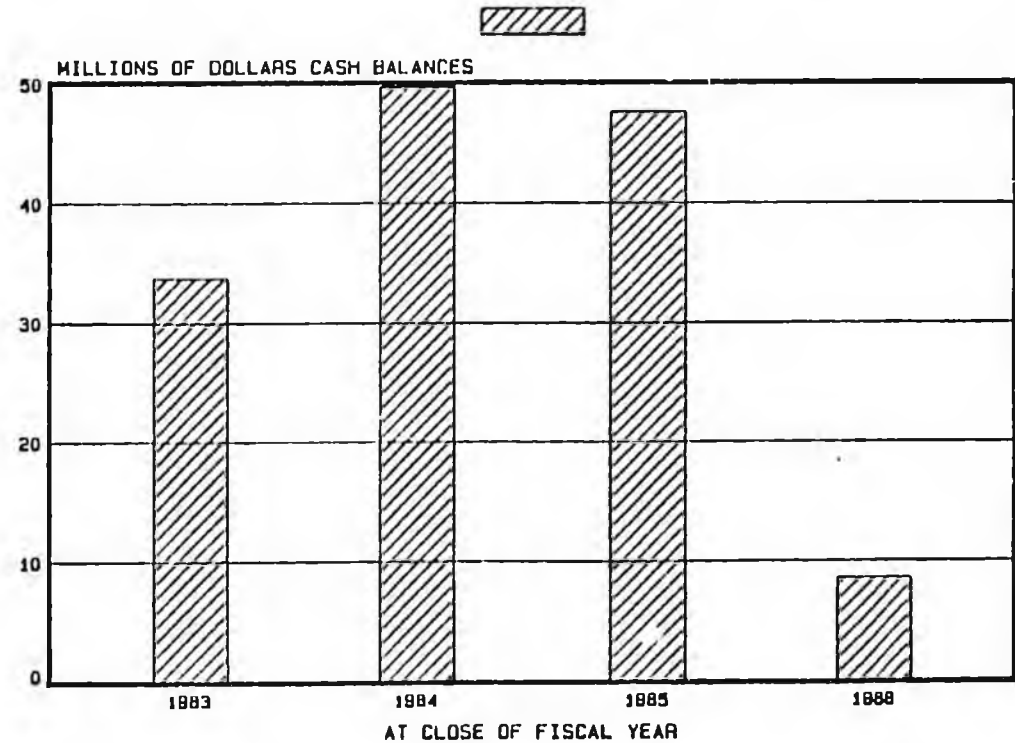
MANAGING STATE VEHICLES

STATE EQUIPMENT FLEET



TOTAL VEHICLES & EQUIPMENT: 6,517
TOTAL REPLACEMENT VALUE: \$117.7 MILLION

HIGHWAY EQUIPMENT WORKING CAPITAL FUND




Among the many responsibilities of the ADOT&PF is the management of the 6,517 vehicles and equipment that are leased to ADOT&PF forces and 18 other divisions of state government. Among the vehicles are cars, trucks, road graders, bulldozers, asphalt heating pots, sanders, snow plows and fire trucks. Alaska statutes state that the ADOT&PF shall "supervise and maintain all state automotive and mechanical equipment". A special Highway Equipment Working Capital Fund was established to receive leased funds and to expend appropriations from the Fund for maintaining, repairing and replacing the \$117.7 million (1987 value) of vehicles and equipment.

HEWCF Low On Resources. The October 1987 draft of an audit of the state equipment fleet and ADOT&PF management procedures indicates the current HEWCF balance is inadequate to assure that needed vehicles can be replaced in order to sustain a modern and efficient fleet.

Main Problems Cited: Management Decisions To Reduce Lease Rates and Legislative Transfers Of HEWCF Funds To General Fund. Lease rates were set previous to 1986 to establish funds for replacements after careful analysis of expected future service lives of the vehicles and equipment. However, a steep reduction in the rates (49 percent) was made in FY 1987 to reduce state agencies' operating budgets in a time of fiscal crisis. Also because it was perceived that HEWCF fund balances were too high, the Legislature appropriated \$62.7 million of HEWCF over the 1983 to 1987, five year period for other than State Equipment Fleet purposes.

Replacements Being Put Off. As of the audit report date, HEWCF balances have allowed only 75 percent of the scheduled fiscal year 1986 replacement to be made and almost none of the vehicles scheduled to be replaced in fiscal year 1987. The result: an aging fleet.

Recent ADOT&PF Steps. Two steps were taken in 1987 to resolve state equipment fleet problems. One, lease rates were again raised. And two the ADOT&PF appointed a task force to review and make recommendations regarding state equipment fleet problems.

**Highway
Users Federation**
 FOR SAFETY AND MOBILITY
1776 Massachusetts Avenue, N.W.
Washington, D.C. 20036

Alaska State Legislature



House of Representatives

Committee on Transportation

Rep. Bette Cato, Chairman

Pouch V
State Capitol
Juneau, Alaska 9981
(907) 465-4858

(Press Release: Juneau, January 22, 1988)

ALASKA HIGHWAY PROGRAM REVIEWED

The Alaska Department of Transportation and Public Facilities continues to improve service to Alaskans, despite being the nation's most comprehensive state transportation department, according to a report released today by the Highway Users Federation.

Unlike most state transportation departments, which concern themselves mostly with highways, the report says Alaska's department maintains a system of 5,542 miles of state highways, two international airports, 215 regional airports, and a nine ship ferry system.

These special demands on the department are a major factor in the findings and recommendations included in the report titled "Alaska Highway Program Review."

Although Alaska is the nation's largest state, only three other states - Delaware, Hawaii and Rhode Island - have fewer miles of public road.

Alaska leads the nation in the ratio of Federal-aid Highway Program money received compared to actual highway user fees paid. Between 1956 and 1985, Alaska received \$2.2 billion federal dollars while contributing \$256 million, a nine to one ratio.

Yet state highway users taxes, such as trucking and state gasoline taxes, have remained extremely low in comparison with other states, the report says. While highway user taxes cover all of highway program costs in most states, Alaska's highway user taxes meet only one percent of its highway program costs.

Because the state maintains a higher proportion of minor roads than most states, roads of major significance must compete with local roads for scarce state highway funds. The analysis recommends that local governments increase their role in maintaining minor roads, so the state can concentrate its funds on more important routes.

Despite its tremendous dependence on transportation facilities, Alaska lags behind most states in the number of maintenance employees per lane-mile of highway.

The 59 page report also cited the need for more centralized planning and system analysis so that Alaskans can better manage their overall transportation priorities.

The department is essentially split into three regional offices, which determine their priorities after a geographic apportionment of funds. This hinders the department from setting overall transportation policy directions.

The Highway Users Federation, a private sector road transportation organization with affiliated business coalitions in every state, is conducting highway program reviews throughout the county at the request of state transportation authorities and highway user groups.

The report is available from the House Transportation Committee of the Alaska State Legislature.

STATE OF ALASKA
THE LEGISLATURE

P.O. BOX Y, STATE CAPITOL
JUNEAU, ALASKA 99811
907 485-3800

LEGISLATIVE AFFAIRS AGENCY

CONTRACT BETWEEN

STATE OF ALASKA
LEGISLATIVE AFFAIRS AGENCY

AND

HIGHWAY USERS FEDERATION FOR SAFETY
AND MOBILITY
1776 Massachusetts Avenue, N.W.
Washington, D. C.

CONTRACT AMOUNT: \$60,000

The parties to this agreement, made and entered into this 30th day of September, 1987, are the Legislative Affairs Agency, on behalf of the House Transportation Committee, (hereinafter referred to as the "Agency") and Highway Users Federation for Safety & Mobility, a nonprofit corporation, (hereinafter referred to as the "Consultant").

THE PURPOSE OF THIS AGREEMENT is to provide the House Transportation Committee with a review of the Alaska highway system.

CLAUSE I - STATEMENT OF WORK

The Consultant shall:

- (A) review the Alaska highway system to study the manner in which the highway system of the State and its administration, maintenance and planned improvements meet and may continue to meet the needs of the highway using public in the State;
- (B) work with the Alaska Department of Transportation and Public Facilities and a study advisory committee established for the contract by the House Transportation Committee, under the oversight of the House Transportation Committee; and
- (C) prepare a detailed report of the Consultant's findings and recommendations for use by the legislative, administrative, and other public leaders of Alaska and a second report for distribution to the general public highlighting the findings and recommendations.

CLAUSE II - PERIOD AND DATES OF PERFORMANCE AND TERMINATION

The work under this contract shall be performed from November 17, 1986 through December 31, 1987.

CLAUSE III - PROJECT DIRECTOR

The Project Director shall be Representative Bette Gato, Chair of the House Transportation Committee.

CLAUSE IV - COMPENSATION AND METHOD OF PAYMENT

- (A) For the work specified in this contract the Consultant shall be:
- (1) compensated Forty Thousand and No/100 Dollars (\$40,000.00) for the Consultant's services; and
 - (2) reimbursed for:
 - (a) travel expenses in the amount of Fifteen Thousand and No/100 Dollars (\$15,000.00); and
 - (b) other expenses, including publication expenses, in the amount of Five Thousand and No/100 Dollars (\$5,000.00).
- (B) If payment is not made within 90 days after the payment becomes due under this contract, the Agency shall pay interest on the unpaid balance of the billing at the rate of 1.5 percent per month from the date payment becomes due to the date the payment is made. A payment is considered made on the date it is personally delivered or mailed to the Consultant.
- (C) The payments under this clause are conditioned on the Consultant submitting billings with available receipts and the Project Director approving the payments.
- (D) Total payments under this contract, including reimbursement for expenses, may not exceed Sixty Thousand and No/100 Dollars (\$60,000.00).

CLAUSE V - RECORDS, DOCUMENTS, AUDITS

The Consultant shall maintain accurate records, including detailed time records, as may be required by the Project Director. The records are subject to inspection by the Agency or the Project Director at all reasonable times. All documents, reports and writings generated as a consequence of work done under this contract shall become the property of the State of Alaska and, upon completion of the work or at the termination of this contract, shall be delivered to the Project Director.

CLAUSE VI - WORKERS' COMPENSATION INSURANCE

During the life of this contract, the Consultant shall provide and maintain for all employees of the Consultant engaged in work under this contract, workers' compensation insurance as required by AS 23.30. The Consultant shall require any subcontractor to provide and maintain workers' compensation insurance for the Consultant's employees doing work under this contract.

CLAUSE VII - CERTIFICATION

Execution of this contract by the Executive Director or his designee hereby constitutes a certification that funds have been appropriated and encumbered for the amount of this contract.

CLAUSE VIII - INDEMNIFICATION

The Consultant shall indemnify, save harmless, and defend the State, its officers, agents and employees from liability of any nature or kind, including costs and expenses, for or on account of any and all legal actions or claims of any character whatsoever resulting from injuries or damages sustained by any person or persons or property as a result of any error, omission or negligence of the Consultant relating to its performance of this contract.

CLAUSE IX - ASSIGNMENT

This contract may not be assigned to another party unless in writing and signed by all the parties to the contract.

CLAUSE X - MODIFICATION AND PREVIOUS AGREEMENTS

This agreement replaces the 11-17-86 agreement between the Consultant and Representative Cato for the House Transportation Committee. This agreement contains all the terms and conditions agreed upon by the parties. No other understandings, oral or otherwise, regarding the subject matter of this agreement shall be deemed to exist or to bind either of the parties to this agreement. This contract may not be modified unless in writing and signed by all parties to the contract.

IN WITNESS WHEREOF, the parties have executed this agreement on the dates indicated below.

CONSULTANT

STATE OF ALASKA
LEGISLATIVE AFFAIRS AGENCY

HIGHWAY USERS FEDERATION FOR
SAFETY AND MOBILITY

Carlton C. Robinson
CARLTON C. ROBINSON 9/21/87 Date

Executive Vice President
Tax ID No. 53-018-6334
BL: 022985

Accepted:

Warren W. Endicott 9/30/87
WARREN W. ENDICOTT Date
Executive Director

Approved as to form:

Bette Cato 9-15-87
REPRESENTATIVE BETTE CATO Date
Chair, House Transportation
Committee

Accepted:

Tamara Cook
TAMARA COOK, Director Date 9-10-87
Division of Legal Services

Ben Grussendorf 9/25/87
REPRESENTATIVE BEN GRUSSENDORF Date
Speaker, House of Representatives

ALASKA HIGHWAY PROGRAM REVIEW

MAJOR FINDINGS -- PROGRAM STRENGTHS:

1. ALASKA RANKS AMONG THE BEST NATIONALLY IN BRIDGE CONDITIONS.
2. ALASKA'S TRAFFIC SAFETY RECORD IS ON A PAR WITH THE REST OF THE NATION.
3. ANCHORAGE'S ARTERIAL STREET AND HIGHWAY IMPROVEMENT RECORD IS IMPRESSIVE.
4. COOPERATIVE, PUBLIC/PRIVATE HIGHWAY FINANCE PLANS HAVE BEEN IMPORTANT TO ALASKA'S HIGHWAY DEVELOPMENT.
5. FEDERAL SUPPORT HAS BEEN AND REMAINS A VITAL FACTOR IN ALASKA'S HIGHWAY DEVELOPMENT.
6. A RECENTLY INITIATED 6 YEAR PROGRAM OF TRANSPORTATION MODERNIZATION HAS BROUGHT RELATIVE STABILITY TO STATE HIGHWAY PROGRAM MANAGEMENT.
7. THE MARINE HIGHWAY SYSTEM IS UNIQUE AND THE SERVICE GOOD.
8. ALASKA'S MAJOR AIRPORTS ARE IN EXCELLENT CONDITION, AND GOOD PROGRESS IS BEING MADE IN UPGRADING SMALL AIRPORTS.
9. THE ADOT&PF STAFF IS THE MOST YOUTHFUL IN THE NATION THEREBY PROVIDING AN EXCELLENT BASE FOR DEVELOPING FUTURE LEADERS.
10. THE PAY AND BENEFITS PLAN AS WELL AS THE OFFICES AND MAINTENANCE FACILITIES ARE AMONG THE BEST IN THE NATION, AND THESE FACTORS CONTRIBUTE TO A STABLE AND DEDICATED ADOT&PF WORK FORCE.

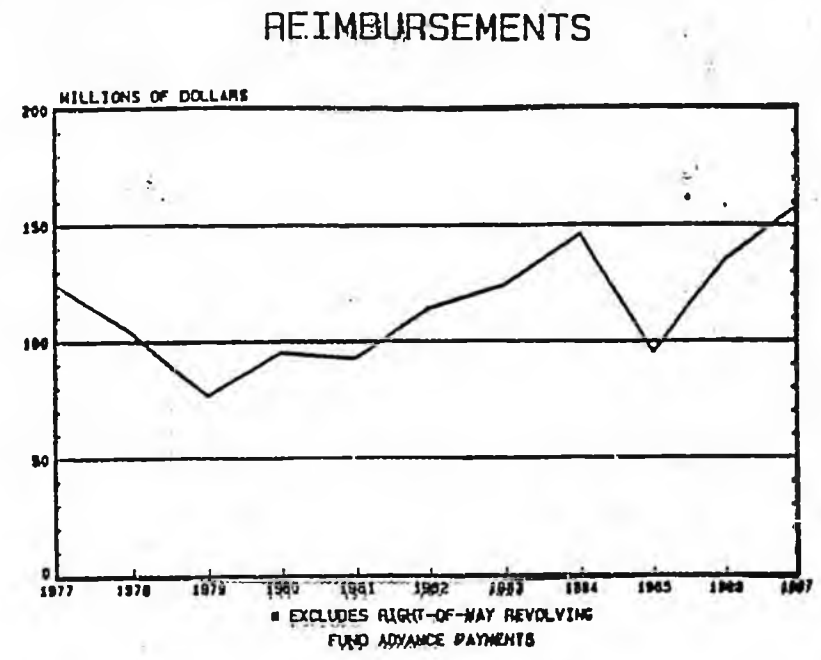
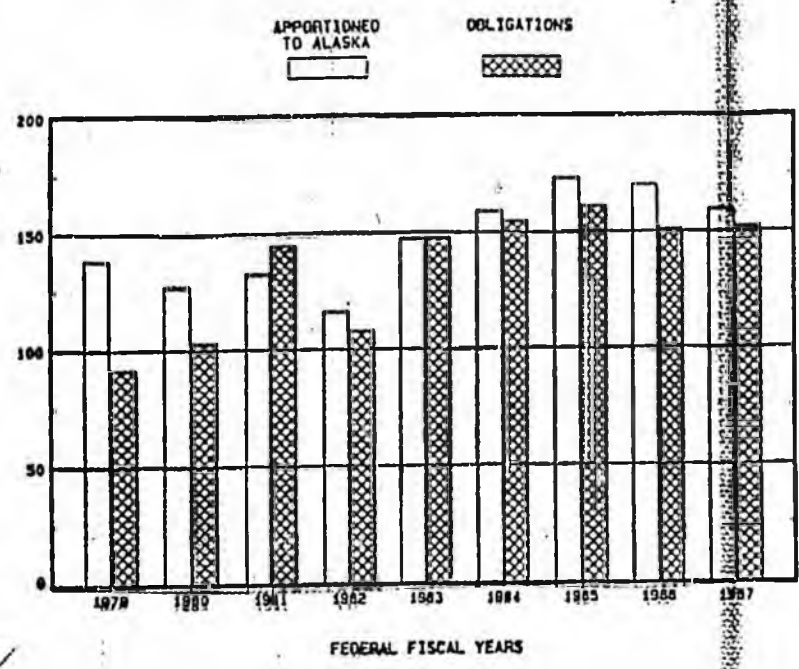
ALASKA HIGHWAY PROGRAM REVIEW**MAJOR FINDINGS -- CONCERNS:**

1. ROADWAY PRESERVATION ACTIVITIES HAVE BEEN CUT TO THE POINT WHERE ALASKA MAY NOT NOW BE GAINING THE MAXIMUM SERVICE LIFE FROM HIGHWAY IMPROVEMENT INVESTMENTS.
2. THE ADOT&PF MAINTENANCE MANPOWER LEVEL HAS FALLEN TO THE POINT WHERE THE RESULTING REDUCTIONS IN SNOW AND ICE REMOVAL ACTIVITIES SOMETIMES CREATE HAZARDOUS CONDITIONS AND INCONVENIENCE MOTORISTS.
3. BECAUSE ALASKA'S STATE HIGHWAY PROGRAM LACKS A DEDICATED FUND SOURCE, IT IS DIFFICULT TO SET A LONG RANGE PLAN FOR SYSTEM MODERNIZATION, PAVEMENT UPGRADING, AND SYSTEM EXPANSION.
4. THE STATE IS LOOKED TO FOR THE FINANCE OF LOCAL ROAD NEEDS, THEREBY DILUTING THE EFFECTIVENESS OF THE STATE HIGHWAY PROGRAM IN MEETING MAINTENANCE AND MODERNIZATION NEEDS OF RURAL AND URBAN ROUTES OF STATEWIDE SIGNIFICANCE.
5. WHILE DECENTRALIZED CONTROL OF ALASKA'S TRANSPORTATION SYSTEM IS NECESSARY, THIS MAKES IT MORE DIFFICULT THAN IN OTHER STATES FOR ADOT&PF OFFICIALS TO DEVELOP AND APPLY UNIFORM POLICIES. THE PAUCITY OF TECHNICAL STAFF IN THE ADOT&PF HEADQUARTERS OFFICE FURTHER COMPOUNDS THE PROBLEM OF BOTH DEVELOPING SUCH POLICIES AS WELL AS THE MONITORING OF POLICY IMPLEMENTATION.
6. THERE IS A NEED TO DEVELOP BETTER INFORMATION ON THE CONDITION AND PERFORMANCE OF ALASKA'S TRANSPORTATION SYSTEMS AND THE ADEQUACY OF FUNDS TO MEET THE NEEDS.

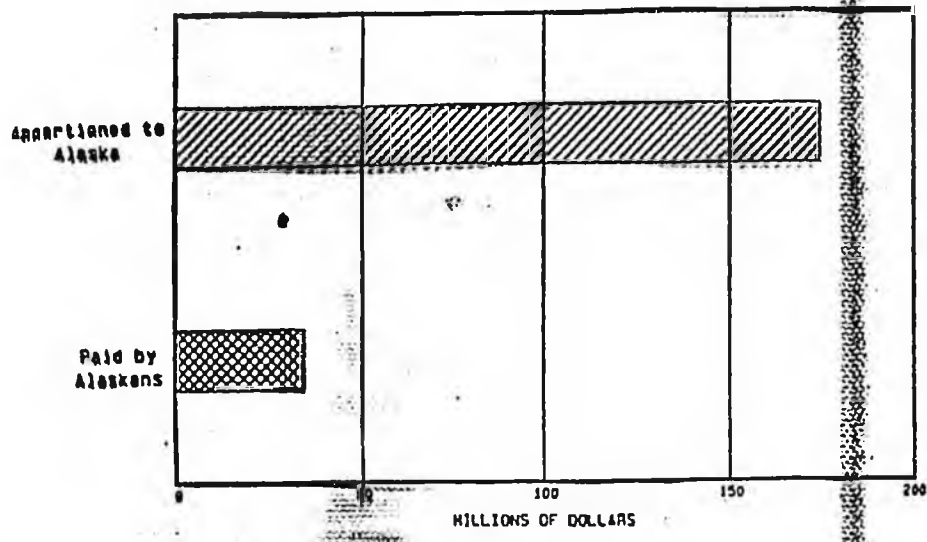
Item #6

FEDERAL AID HIGHWAY PROGRAM

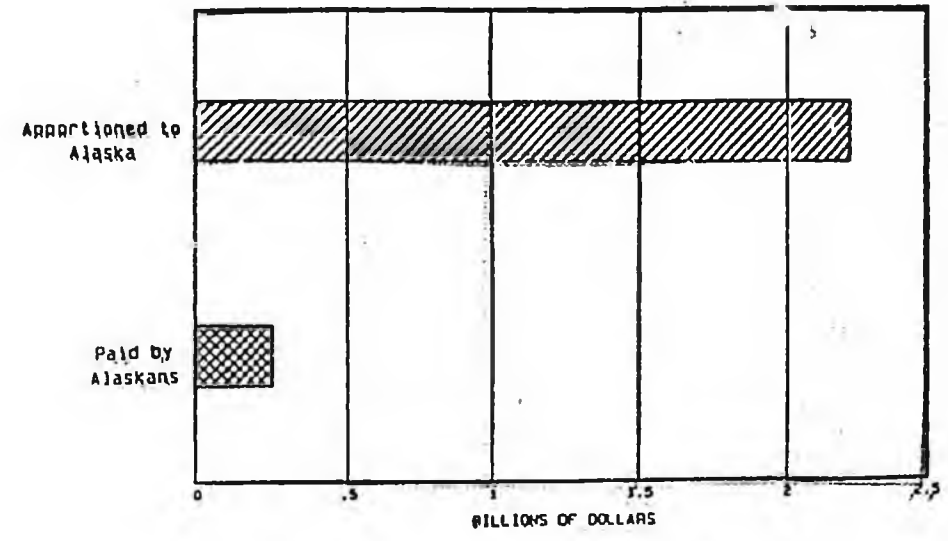
I



FY 1985



SINCE 1956

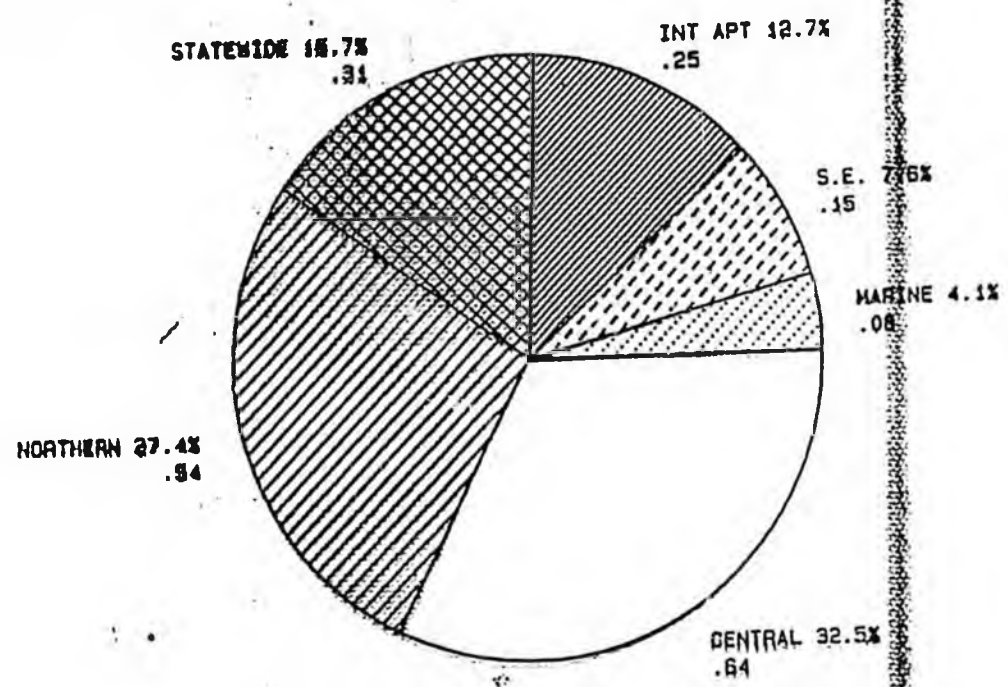


item #7

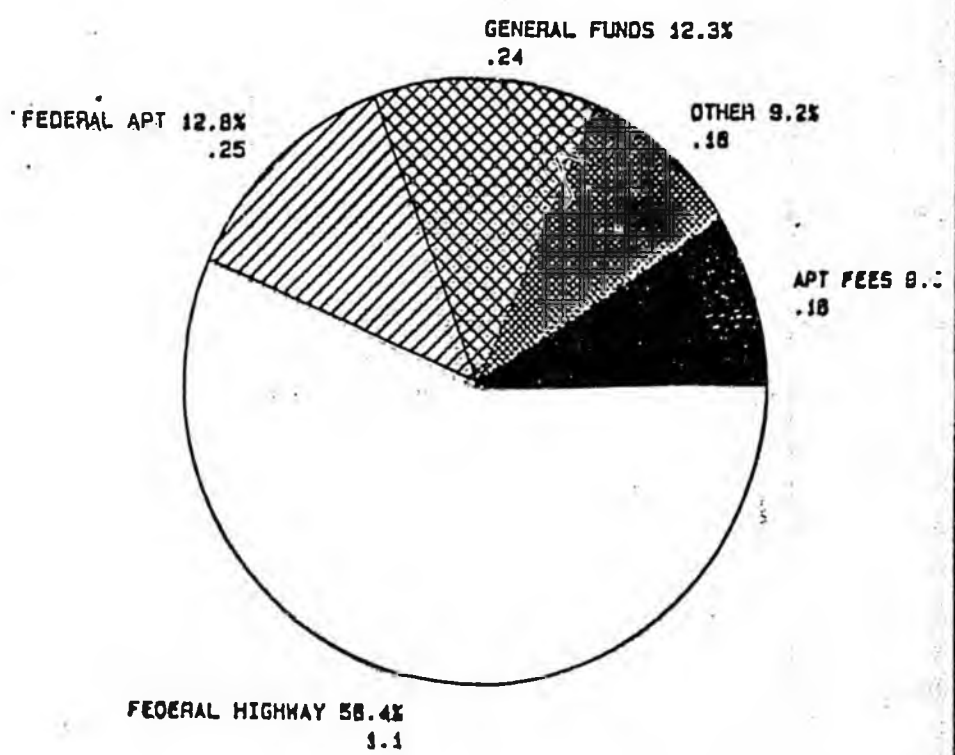
II

CAPITAL IMPROVEMENT PROGRAM, 1988-1993

DISTRIBUTION



\$ SOURCE



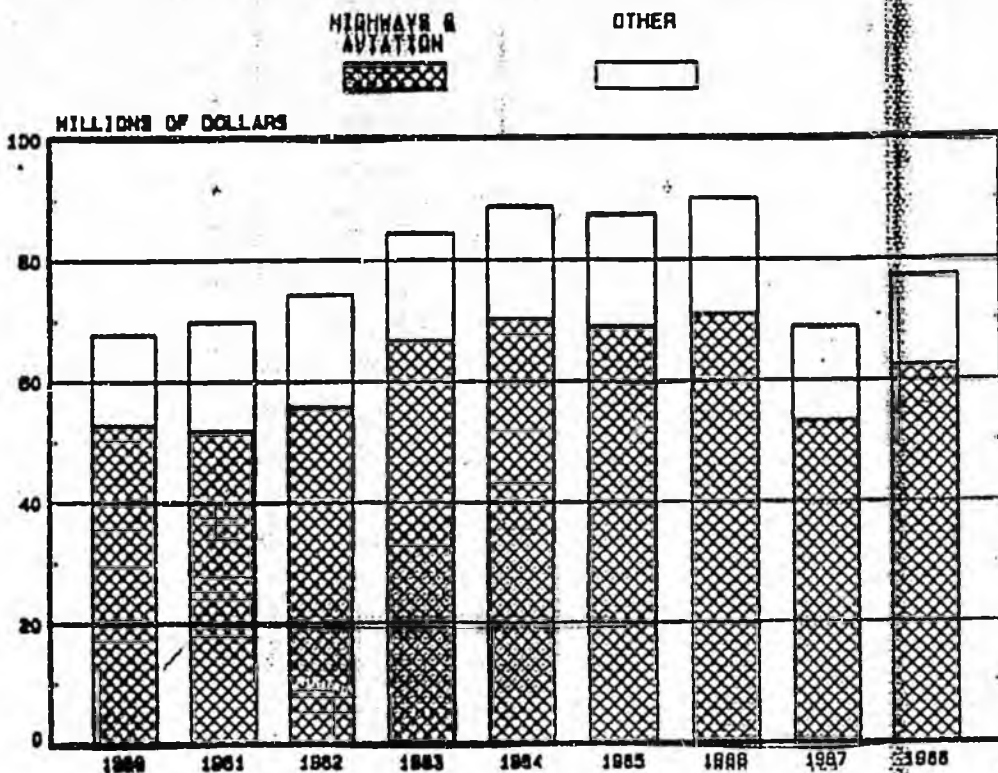
TOTAL: \$2.0 BILLION

Note: "Statewide" includes state matching \$ for Federal Aid Highway Program Improvements and \$ for state equipment fleet replacements.

MAINTENANCE & OPERATIONS TRENDS

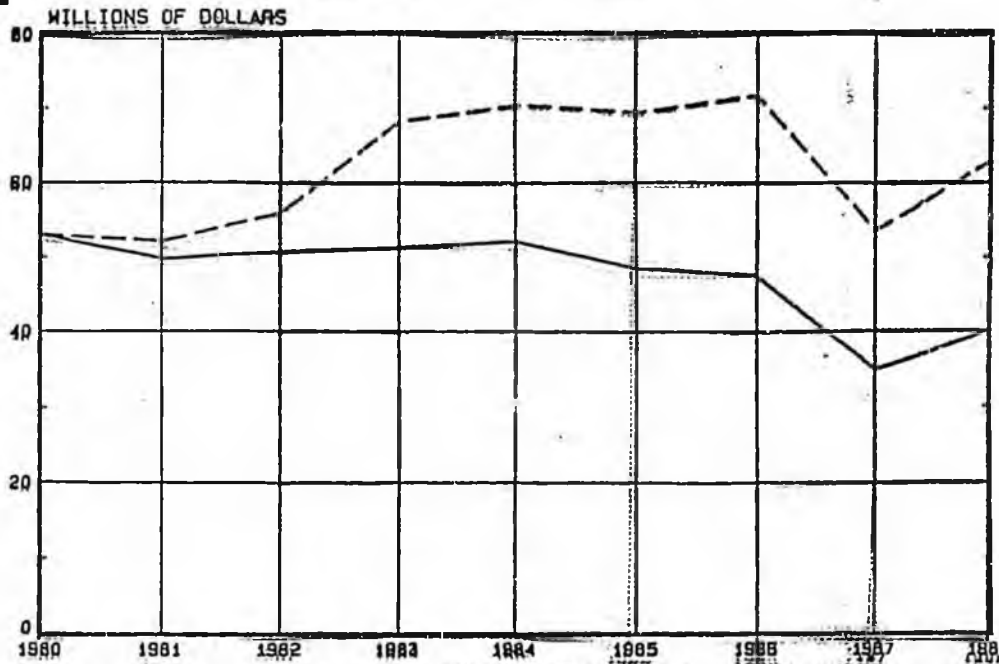
III

item #8



HIGHWAY & AVIATION M&O ONLY

CURRENT \$ CONSTANT 1981 \$



Notes: 1) Actual fiscal year expenditures, 1980-1987.
 2) FY 1988 is authorized expenditures.
 3) Marine Highways and International Airports not included.

item # 9

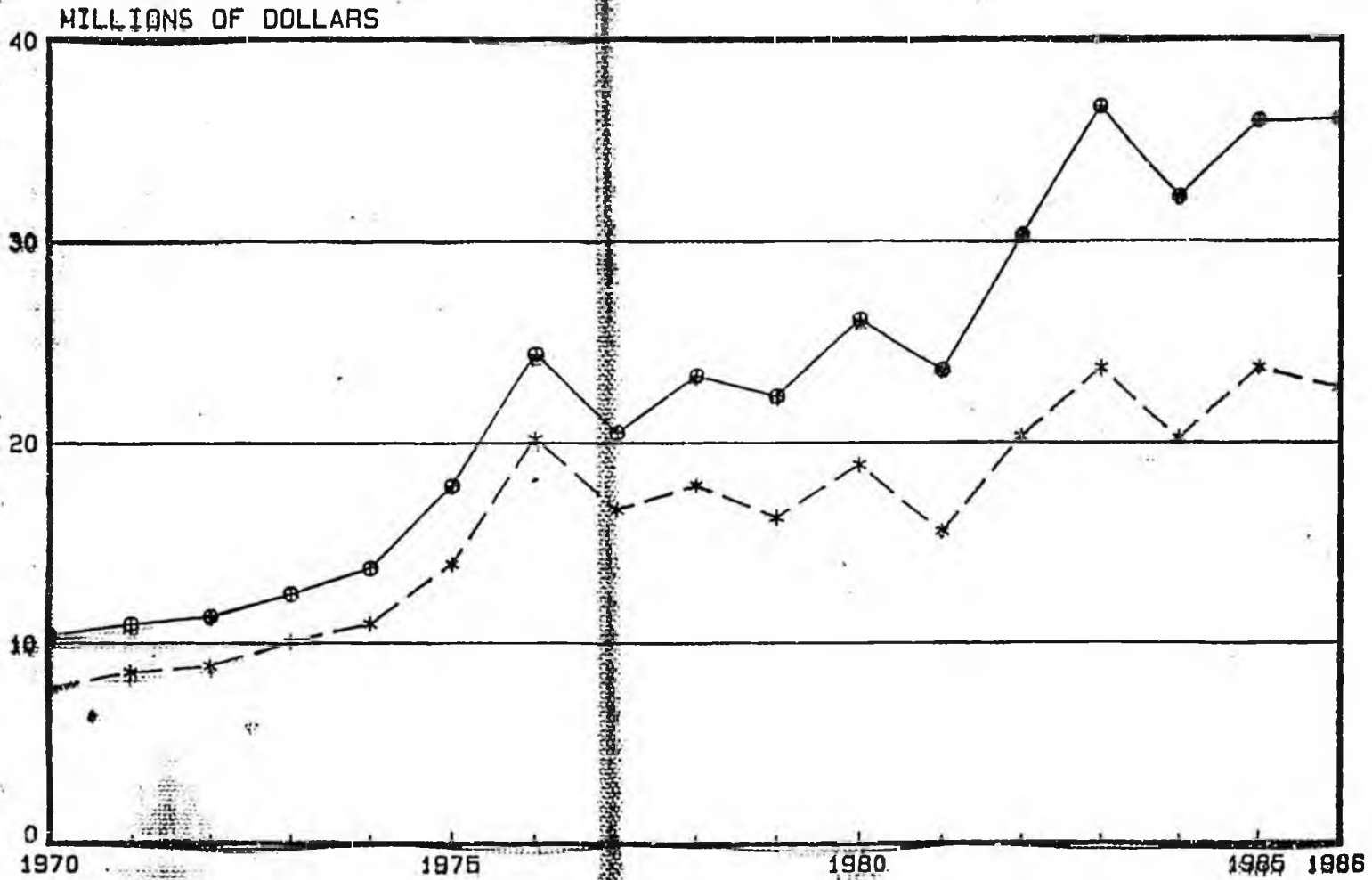
MOTOR FUEL TAX TRENDS

HIGHWAY FUEL TAXES

HIGHWAY PLUS
AVIATION & MARINE

---*

—●—



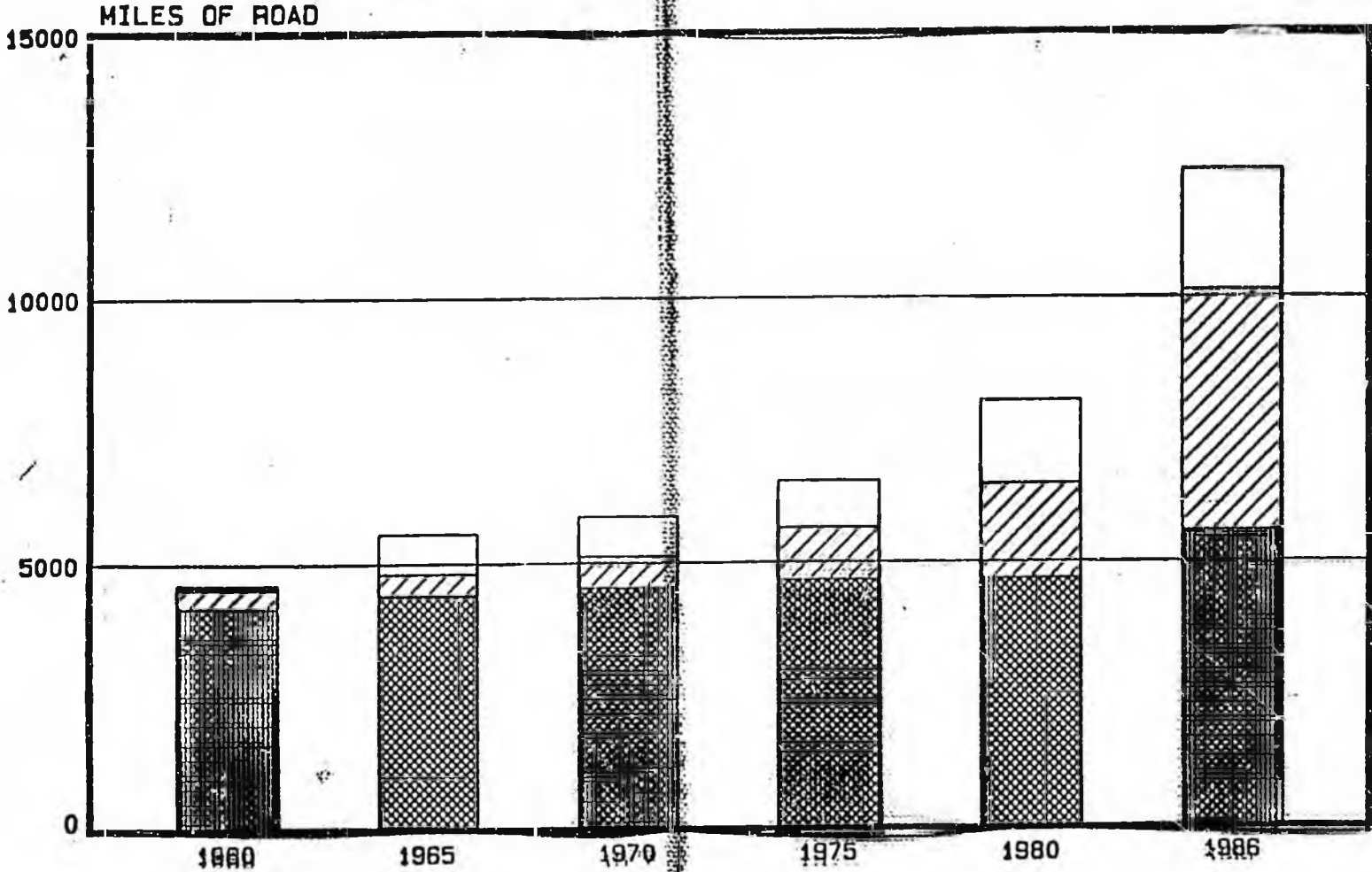
item # 10

MILES OF ROAD

STATE HIGHWAYS

CITY AND BOROUGH
STREETS

MARINE HIGHWAYS



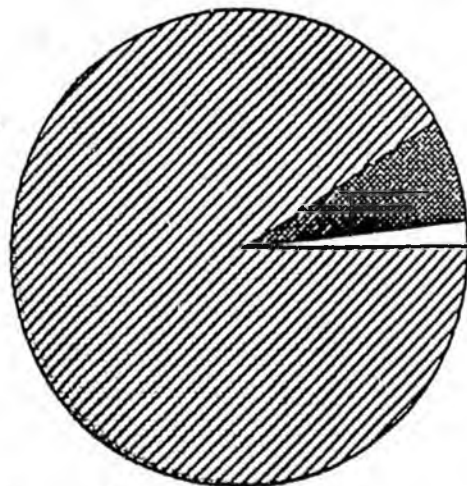
NOTE: EXCLUDING FEDERALLY OWNED ROADS.

6...

item # 11

1985 REGISTERED MOTOR VEHICLES

TOTAL: 348,730



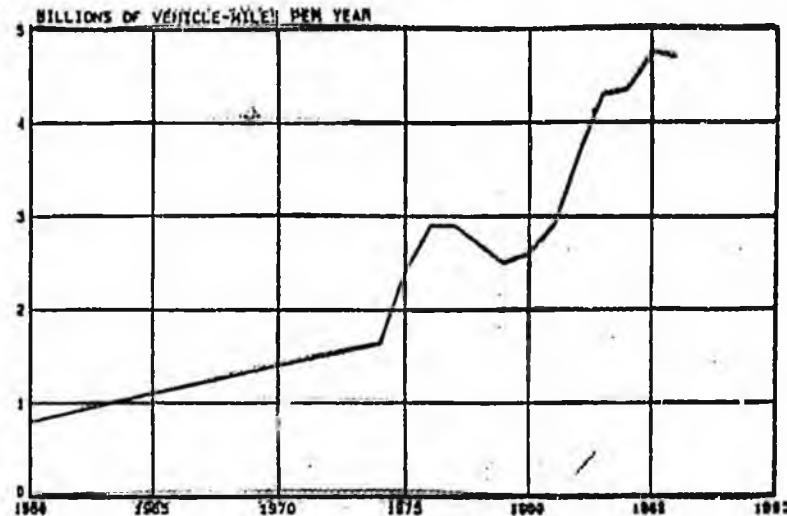
Buses, Light & Farm Trucks 7.1%
Heavy Trucks 4.7%

Automobiles & Pickups 88.2%

11-1

MOTOR VEHICLE TRAVEL TREND

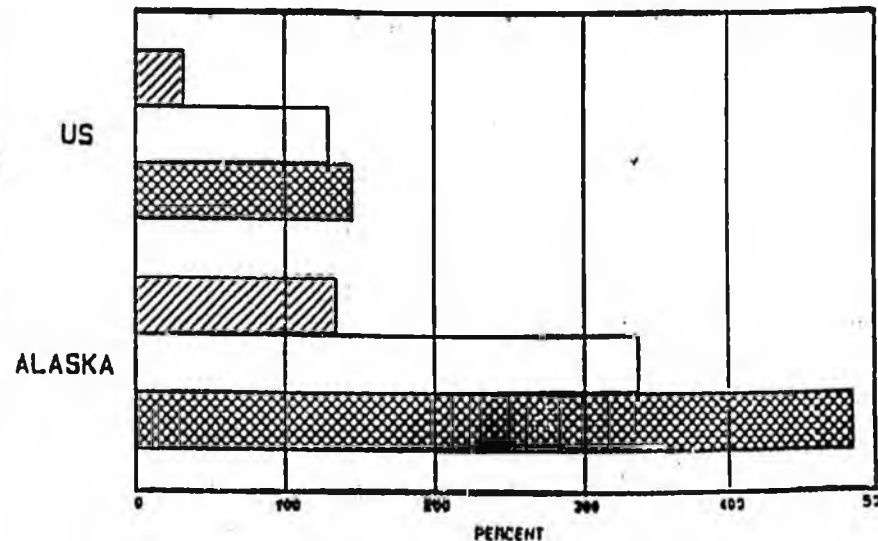
a.)



1960-1985 PERCENT INCREASES

b.)

POPULATION MOTOR VEHICLES TRAVEL

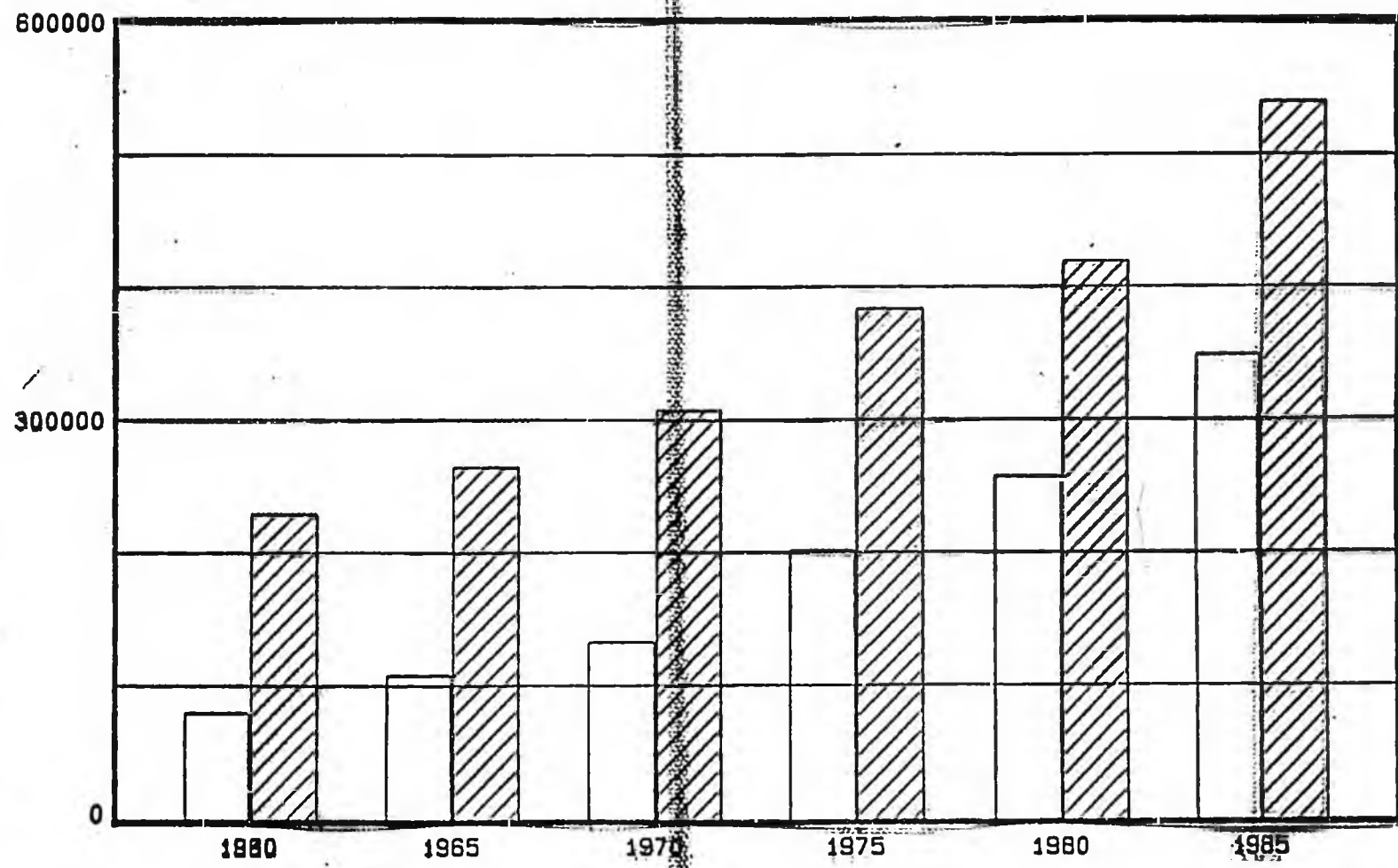
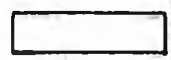


POPULATION AND MOTOR VEHICLE TRENDS

item #12

MOTOR VEHICLES

POPULATION

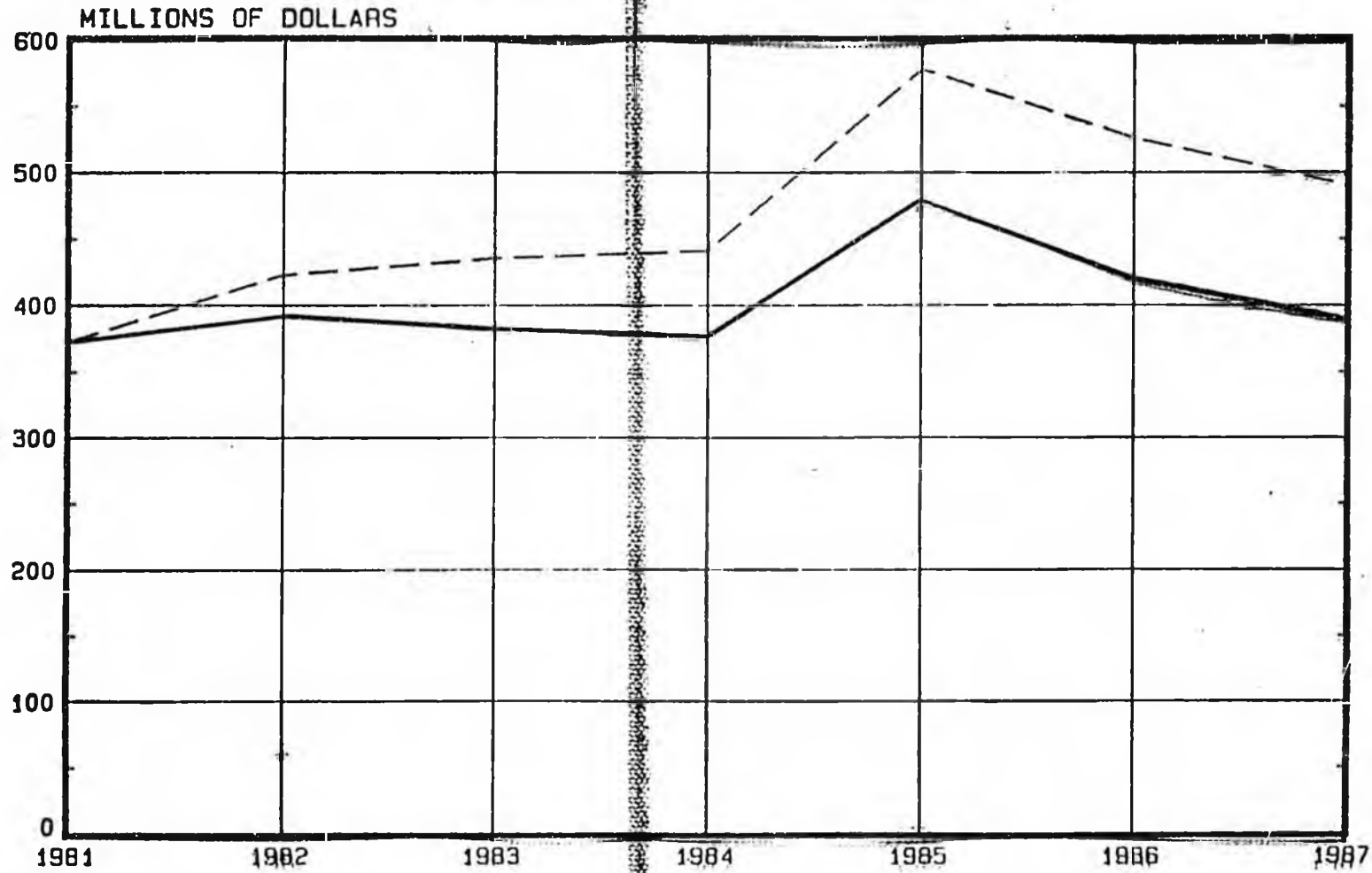


ADOT&PF EXPENDITURE TRENDS

Item # 13

CURRENT \$

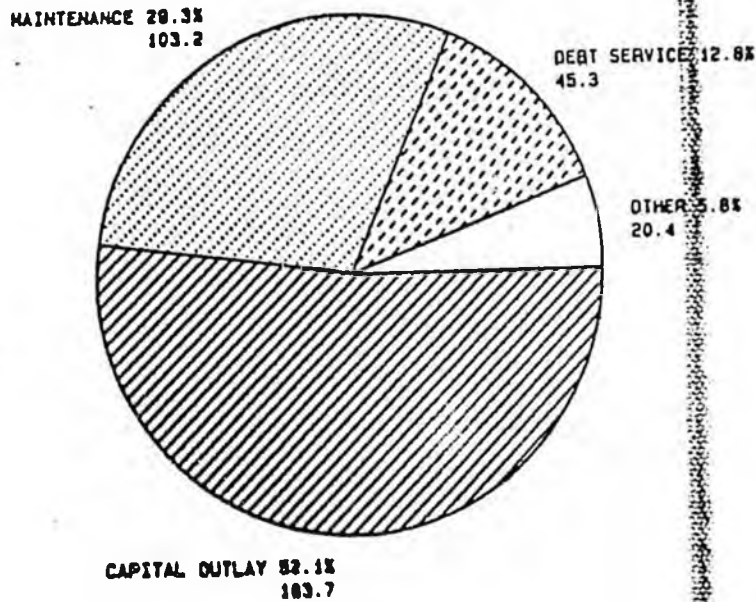
CONSTANT 1981 \$



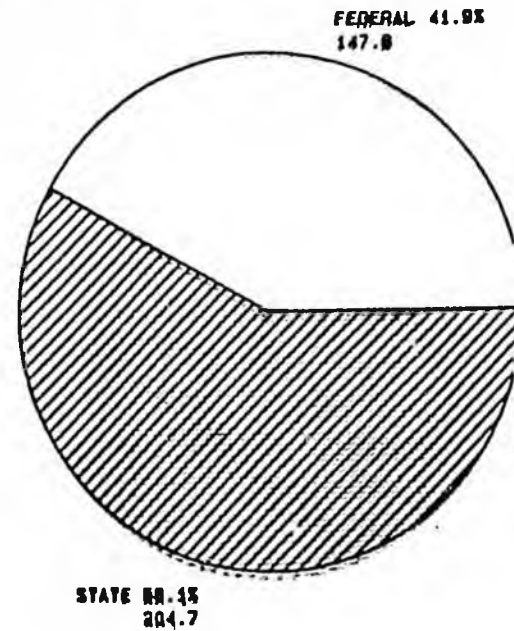
W/BP
len
sm
'8

1986 STATE HIGHWAY PROGRAM

EXPENDITURES



RECEIPTS



TOTAL: \$352.6 MILLION

Item # 14

Fed
cap
S=
of

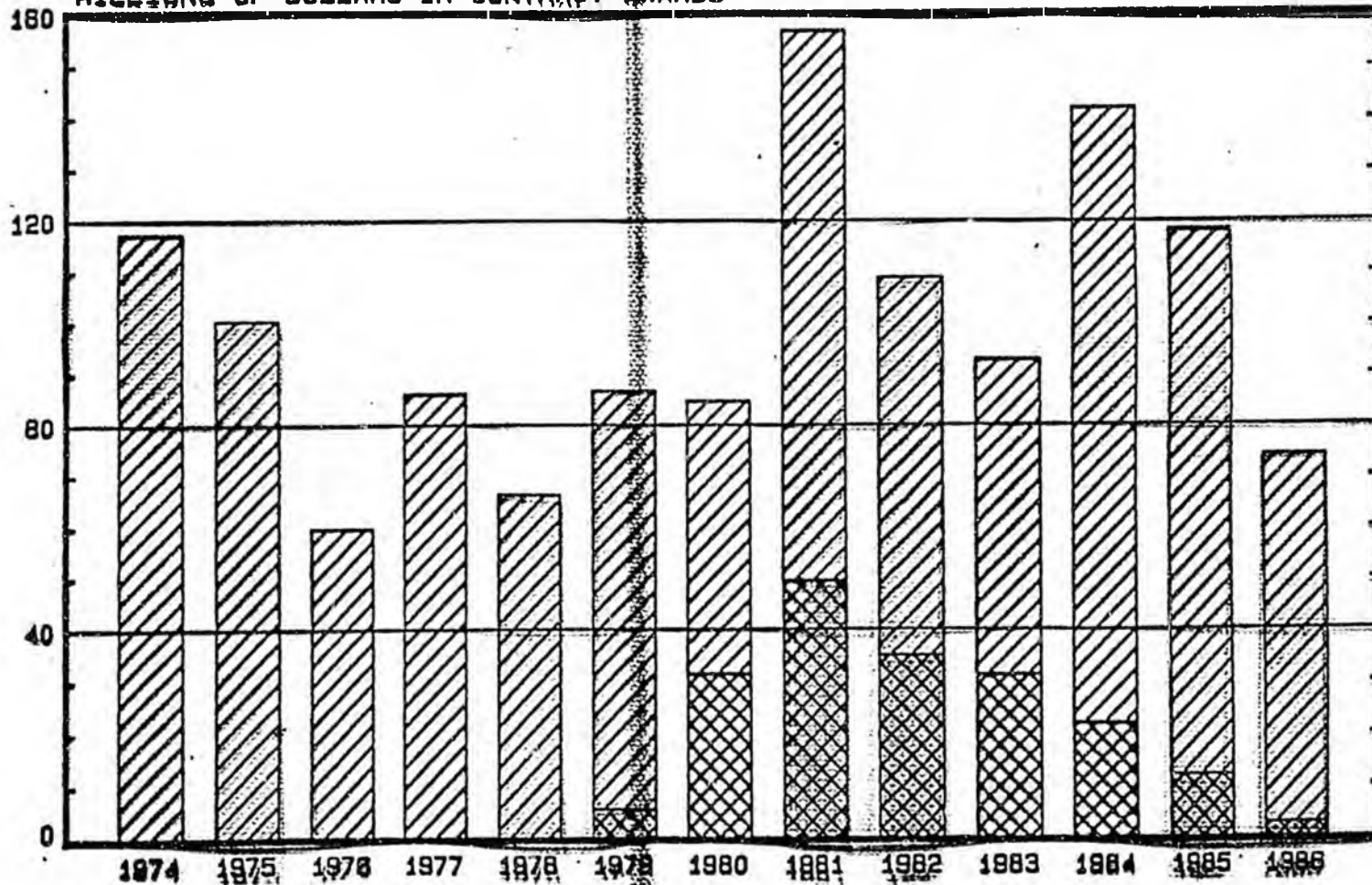
HIGHWAY IMPROVEMENT HISTORY

STATE-ONLY
\$

FEDERAL-STATE
MATCHING \$



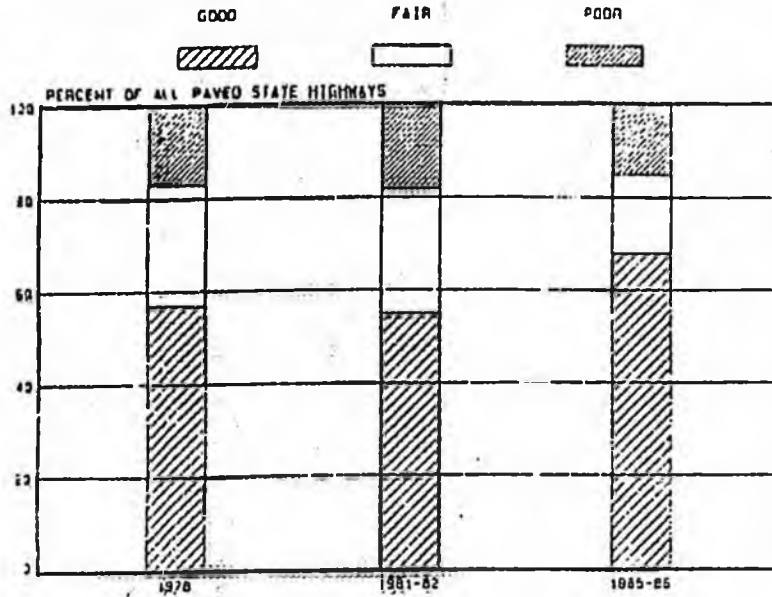
MILLIONS OF DOLLARS IN CONTRACT AWARDS



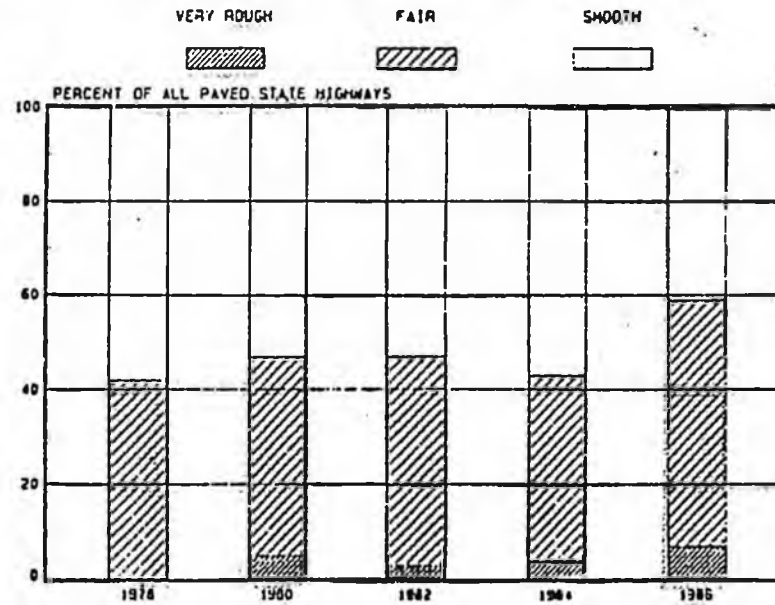
item #15

item # 16

PAVEMENT STRUCTURAL CONDITION TREND



HIGHWAY RIDEABILITY TREND



COMMITTEE
MEETING:

3-9-88

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House Transportation:

3/9/88



MEMORANDUM

TO: The Honorable Bette Cato, Chairman
House Transportation Committee
FROM: Loren Lounsbury, Chairman
Commonwealth North Railroad Committee
DATE: March 9, 1988
RE: Commonwealth North Railroad Study

Thank you for inviting us to meet with you and your committee regarding the study Commonwealth North is currently undertaking regarding the Alaska Railroad. As you may know, our organization has followed closely the railroad before the transfer, and at the time of the transfer. We are interested now in how it is doing under the state statute and what its future should be.

We have divided our team into three subcommittees:

1. An Operations subcommittee. This group is looking at how the railroad is doing since the transfer. This group is chaired by Frank Danner of Peat Marwick.
2. A Sale Option subcommittee. This group is looking at whether the railroad should be sold to a private entity or whether parts of it or its operations should be leased or put on contract. Chaired by Bob Dickson of the law firm of Atkinson, Conway & Gagnon.
3. An Economic Development subcommittee. This group is examining how the railroad could be more effective in assisting economic development, not just in South-central or Interior Alaska, but throughout the state. This group is examining potential extensions, both contiguous and non-contiguous. The group is chaired by Ray Latcham, Vice President of Norgasco.

*Founding Co-Chairmen Governor Walter J. Hickel and the late Governor William A. Egan
Max Hodel, President • Joe Hayes, Vice President • Loren Lounsbury, Vice President • Frank Turpin, Vice President
Sue Linford, Secretary • Robert E. Bulmer, Treasurer • Richard F. Barnes • Carl F. Brady, Sr. • David L. Chatfield • Roy M. Huhndorf
Archbishop Francis T. Hurley • Jeff Lowenfels • Dean Nelson • George N. Nelson • Governor Bill Sheffield
Judge James Singleton • William J. Tobin • William Wade • Connie Yoshimura
Malcolm B. Roberts, Executive Director*

I am very pleased by the calibre of this committee. The list of the members and their affiliations is attached. Also attached, is our draft outline for the study we are undertaking.

The mandate to us from our Board is to maintain a statewide perspective in terms of what is in the best interest of all Alaskans at this critical time when diversification and strengthening of our economy is so urgently needed.

We welcome this chance to meet with you, receive your advice and answer any questions.

Our hope is to complete our study and bring it back for your review by mid-April.

Thank you very much.



**COMMONWEALTH
NORTH**

OUTLINE

COMMONWEALTH NORTH RAILROAD STUDY

- 1.0 Assessment of Current Operations
 - 1.1 Review profit/loss information
 - 1.2 Review major revenue components
 - .1 Freight
 - .2 Passenger
 - .3 Real Estate
 - .4 Other
 - 1.3 Review major expense components
 - .1 Labor cost
 - .1 negotiated
 - .2 other
 - .2 Fuel
 - .3 Depreciation
 - .4 Management costs
 - .5 Other
 - 1.4 Review Management controls
 - .1 Corporation Act requirements
 - .2 Management by the Board of Directors
 - .1 Established policies
 - .1 operations of the board

*Founding Co-Chairmen Governor Walter J. Hickel and the late Governor William A. Egan
 Max Hodel, President • Joe Hayes, Vice President • Loren Lounsbury, Vice President • Frank Turpin, Vice President
 Sue Linford, Secretary • Robert E. Bulmer, Treasurer • Richard F. Barnes • Carl F. Brady, Sr. • David L. Chatfield • Roy M. Huhndorf
 Archbishop Francis T. Hurley • Jeff Lowenfels • Dean Nelson • George N. Nelson • Governor Bill Sheffield
 Judge James Singleton • William J. Tobin • William Wade • Connie Yoshimura
 Malcolm B. Roberts, Executive Director*

(2)

- .2 ethics and conflict of interest
 - .3 procurement and property disposal
 - .4 hiring and personnel
 - .5 real estate leasing
 - .6 other
 - .2 Budget review and approval
 - .3 External management controls (Audits)
 - .1 Financial
 - .2 Management
 - .4 Internal management controls
 - .1 Approval authority guide
 - .2 AFE process
 - .3 Employee Expense Guide
- 1.5 How has the ARRC balanced their mandate to be self-supporting with their responsibility as a public entity?
 - .1 Public input process
 - .1 Board meetings
 - .2 Public meetings on public interest issues
 - .1 procurement policy
 - .2 real estate lease policy
 - .3 passenger services
 - .3 Interface with public officials
 - .1 Local
 - .2 State

- .3 Federal
- .4 Community Briefing Council
- .2 Examples of public/private issues
 - .1 Passenger service
 - .2 Procurement policy
 - .3 Donations of Railroad property
 - .4 Are the tariffs fare?
- .3 Political involvement:
 - .1 How should the Legislature be involved in RR issues?
 - .1 ARCA
 - .2 Legislative history
 - .2 Recent examples of how the Legislature has been involved.
 - .1 Real estate
 - .2 Purchase of ties
 - .3 Caboose bill
 - .4 Free service to seniors
 - .5 Moose bill
- 1.6 Is ARRC aggressively marketing RR services?
- 1.7 What has the ARRC done to maintain/upgrade RR equipment and facilities?
 - .1 Equipment
 - .2 Facilities

- 2.0 Should the RR be sold to a private entity?
 - 2.1 Summarize legislative intent and requirements on privatization
 - 2.2 The pros and cons of privatization
 - .1 in the short-term
 - .2 in the long-term
 - 2.3 Estimated cost of offering the RR for sale
 - 2.4 What action should the state take?
- 3.0 What should the RR be in the long run?
 - 3.1 Summary of the Railroad's historical role in development of Alaska
 - 3.2 ARCA
 - 3.3 What should be done now to maximize RR's use as a development tool?
 - .1 By RR
 - .2 By the State
 - 3.4 Examples of development options (extentions)
 - .1 What known resource provinces could be tapped?
 - .2 How much would a railroad extention cost per mile?
 - 3.5 What do rural residents and Native corporations think about such extentions?
 - 3.6 What obstacles would such expansion encounter from federal agencies, especially federal land managers?
 - 3.7 Are there environmental/engineering problems?
 - 3.8 What are the potential benefits?

subcommittees: 1. Operations
2. Sale option
3. Economic Development

	Loren Lounsbury Chairman 277-4334	Former Commissioner of Dept. of Commerce and Economic Development; President, Lounsbury & Assoc.; Vice President, Commonwealth North.
1.	Dick Barnes 264-3681	President of Enstar Natural Gas Co.; Commonwealth North board member and Chairman of 1984 Railroad Committee.
2.	Bob Bulmer 276-5707	CWN Board member, owner of Alaska Executive Search. Commonwealth North Treasurer and Membership Committee Chairman.
1.	Frank Danner 276-7401	Peat, Marwick & Mitchell Tax Partner-in-Charge
2.	Robert Dickson 276-1700	Atkinson, Conway & Gagnon, Partner
3.	Joe Griffith 264-4750	Consultant to Anchorage Assembly, Partner, Chambers-Griffith Associates.
3.	Ralph Hargrave 563-3686	President of Cominco Alaska
1.	Joe Hayes 272-8222	Former Speaker of the House, Vice President of Commonwealth North
2.	David Heatwole 265-6335	ARCO Alaska, Vice President of External Affairs; Past President Alaska Mining Assn.
3.	John Herring 333-7547	President, Central Alaska Company
3.	Walter J. Hickel 276-7400	Founding Co-chairman of CWN, former Governor; Chairman Hickel Investment Co.
2.	Max Hodel 272-4305	President of Commonwealth North
3.	Ray Latchem 344-6742	Norgasco, Vice President
3.	Jeff Lowenfels 263-7220	CWN Board member, Partner with Birch, Horton, Bittner, Pestinger and Anderson
3.	Jim McElroy 261-3162	Vice President of Locher Interests, Ltd.
3.	Ron Sheardown 333-1602	Greatland Exploration, President; Member of Governor Cowper's natural resources transition team
1.	James Yarmon 276-4466	Yarmon Investments, Inc., President commercial real estate.



Official Business

COMMITTEE:

House Transportation Committee

DATE:

SIGN-IN

Subject of meeting:

*HB 448: "An Act relating to outdoor political advertising."

HJR 68: Urging Congress to restore the exemption from the federal excise tax on taxable fuels for certain diesel fuel users.

An Overview by the Commonwealth North Railroad Committee

NAME Please include title	ADDRESS Please use full address. Please include zip.	PHONE	REPRESENTING	DO YOU WANT TO TESTIFY? <i>which bill</i>
935 W 3rd Ave. 99501	Loren S. Lounsbury <i>Vice President</i>	276-1414	Commonwealth Road	
<i>Chair R/W</i> <i>REGISTRATION</i>	Pittton H. Lentz	465-2985	DOT & PF	If requested HB 448
	Stew Frank			
Miles B. Roberts	2001 Churchill Rd Anchorage AK 99517	276-1414	Commonwealth North	yes

* indicates first public hearing

CONFIRMATION

HEARINGS

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House Transportation:

2/26/88

3/16/88



Official Business

Alaska State Legislature

House of Representatives

House Transportation Committee

P.O. Box V
Juneau, Alaska
99811

Phone:
(907) 465-4859

March 16, 1988

COMMITTEE CALENDAR:

HB 511: "An Act relating to motor vehicle windshields and windows."

Confirmation Hearings on Mr. Mark A. Foster to the Board of Marine Pilots

FOR THIS MEETING, YOU HAVE BEEN GIVEN:

a folder on HB 511 that includes:

- item #1: HB 511
- #2: fiscal note & position paper:
Department of Public Safety
- #3: a statement from Rep. Sund
- #4: statutes
- #5: a letter of support
- #6: a proposed amendment

a folder on the confirmation hearings:

- item #1: a resume from Capt. Howard Elsensohn
- #2: a resume from Mr. Mark A. Foster
- #3: a resume from Ms. Marlene Johnson

New Information: a letter from Ms. Shiela Gottehrer
regarding Mr. Foster
confirmation forms and witness
register from the last hearings



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

Received
2/8/88

okay

February 9, 1988

The Honorable Ben Grussendorf
Speaker of the House
Alaska State Legislature
P.O. Box V
Juneau, AK 99811

Dear Representative Grussendorf:

In accordance with AS 39.05.080 and Article III Section 25 and 26 of the Alaska Constitution, I submit the following names for legislative confirmation of appointment to the positions noted:

SA DEPARTMENT OF ADMINISTRATION
Commissioner John M. Andrews

PS DEPARTMENT OF FISH AND GAME
Commissioner Don W. Collinsworth

BOARDS AND COMMISSIONS

Alaska State Board of Public Accountancy

Bartlett, CPA, Thomas E. - Fairbanks

Term began 7/7/87 expires 4/25/91

Marshall, Deborah R. - Juneau

Term began 7/31/87 expires 4/25/91

Alcoholic Beverage Control Board

Stitt, Richard - Juneau

Term began 6/30/87 expires 1/31/89

State Board of Registration for Architects, Engineers, and Land Surveyors

Boswell, Robert B. - Fairbanks

Original term began 11/16/81, reappointed 10/1/87
expires 7/1/91

Athletic Commission

Andersen, Stanley C. - Nome

Original term began 2/10/86, reappointed 10/30/87
expires 5/14/91

Jackson II, Brady D. - Anchorage

Original term began 6/3/86, reappointed 10/30/87
expires 5/14/91

Board of Governors of the Alaska Bar

Stringer, Sandra S. - Fairbanks

Term began 5/22/87 expires 6/30/89

Williams, Jr., Lew M. - Ketchikan

Original term began 6/30/82, reappointed 6/1/87
expires 6/30/90

Board of Barbers and Hairdressers

Haal, Ellen M. - Anchorage

Term began 12/10/87 expires 7/1/91

Kueber, Marse A. - Fairbanks

Term began 6/1/87 expires 7/1/88

Alaska Commercial Fisheries Entry Commission

Smith, Philip J. - Juneau

Original term began 8/19/83, reappointed 10/14/87
expires 7/1/91

Board of Dental Examiners

Smole, DDS, H. Douglas - Anchorage

Term began 10/21/87 expires 2/1/89

Tauschek, DDS, Terrence A. - Anchorage

Term began 10/21/87 expires 2/1/91

Board of Education

Herrnsteen, Catherine - Kodiak

Term began 11/4/87, reappointed 2/1/88
expires 1/31/93

Board of Fisheries

Hodson, Frederick (Bud) D. - Anchorage

Term began 11/20/87 expires 1/31/89

Guide Board

Clark, Arthur L. - Fairbanks

Term began 10/1/87 expires 6/15/91

State Commission for Human Rights

Hurley, Katherine (Katie) T. - Wasilla

Term began 6/1/87 expires 1/31/92

Judicial Council

Okakok, Leona K. - Barrow

Term began 7/31/87 expires 5/18/93

Board of Marine Pilots

Elsensohn, Capt. Harold K. - Ketchikan

Term began 6/1/87 expires 6/1/91

Foster, Mark A. - Fairbanks

Term began 1/21/88 expires 6/1/91

TBA

225-2383

State Medical Board

Bowers, MD, William H. - Anchorage

Term began 12/2/87 expires 7/8/88

Thompson, MD, James W. - Juneau

Original term began 2/26/87, reappointed 1/21/88

expires 1/12/92

Board of Nursing

Veal, Franceda D. - Anchorage

Term began 12/22/87 expires 3/31/90

Occupational Safety and Health Review Board

Wingfield, Jesse C. - Fairbanks

Original term began 8/7/86, reappointed 10/1/87

expires 8/1/91

Alaska Oil and Gas Conservation Commission

Barnwell, William W. - Anchorage

Original term began 6/3/86, reappointed 10/30/87

expires 12/31/92

Board of Pharmacy

Nielsen, R.Ph., Christy C. - Fairbanks

Original term began 12/27/83, reappointed 12/22/87

term expires 4/1/91

State Physical Therapy and Occupational Therapy Board

Ingram, Beverly A. - Homer

Term began 2/5/88 expires 1/1/90

James, Nancy B. - Fairbanks

Term began 2/5/88 expires 1/1/92

McCarthy, Gary W. - Eagle River

Term began 2/5/88 expires 9/1/88

Professional Teaching Practices Commission

Barber, Bonnie L. - Fairbanks

Term began 9/8/87 expires 7/1/90

Dybdahl, Ph.D., Claudia S. - Anchorage

Term began 9/8/87 expires 7/1/90

Houghton, Richard C. - Noatak

Term began 9/8/87 expires 7/1/89

Wright, Syd - Petersburg

Term began 9/8/87 expires 7/1/90

Board of Psychologist and Psychological Associate Examiners

McCallon, Ph.D., Juanita H. - Auke Bay

Term began 10/1/87 expires 7/1/88

Alaska Public Offices Commission

Owen, Patrick H. - Anchorage

Term began 2/1/88 expires 2/1/92

February 9, 1988

Railroad Labor Relations Agency

Johnson, Marlene - Hoonah

Term began 10/2/87 with no expiration date

Real Estate Commission

Johnson, Ronald J. - Nikiski

Term began 6/15/87 expires 1/31/91

Waugaman, Candace G. - Fairbanks

Term began 6/15/87 expires 1/31/89

Wille, Paulette - Fairbanks

Term began 6/15/87 expires 1/31/91

Board of Veterinary Examiners

Leach III, DVM, James B. - Big Lake

Term begins 2/1/88 expires 1/31/92

Mersch, DVM, Stephen A. - Soldotna

Original term began 3/30/84, reappointed 12/22/87
expires 1/31/91

Alaska Workers' Compensation Board

Pierce, Mary A. - Anchorage

Original term began 7/31/84, reappointed 7/31/87
expires 7/1/90

Scott, Donald R. - Anchorage

Original term began 7/1/85, reappointed 7/31/87
expires 7/1/90

Thomas II, Joe J. - Fairbanks

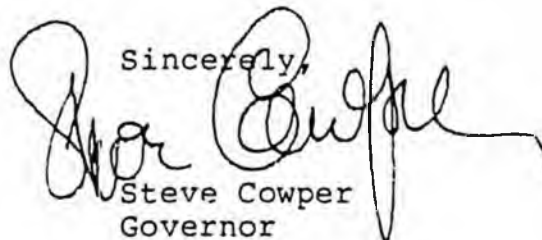
Original term began 8/19/83, reappointed 7/31/87
expires 7/1/90

Thrasher, T.J. - Anchorage

Term began 7/31/87 expires 7/1/88

The resumes for these appointments will be submitted to the Fifteenth Alaska State Legislature through the clerks of both houses.

Sincerely,



Steve Cowper
Governor

Elsensohn

April 21, 1987

BOARDS & COMMISSIONS

APR 23 1987

Honorable Steve Cowper
Governor of the State of Alaska
Office of Governor Cowper
P.O. Box A
Juneau, Alaska 99811

Attention: Sheila Gottchrer

This letter is my resume' of sea time and piloting requested by your office.

I began going to sea as Ordinary Seaman in 1943. In 1943 I got my Third Mates License. In the years that followed I raised my qualifications to Master of Vessels of any gross tons, any waters. I have been piloting in Southeastern Alaska since the summer of 1973. On January of 1976 I became a full-time pilot here.

I am extremely interested in piloting here from the standpoint of safety. Shipping is very important to the economy of Alaska, but the potential dangers to lives, property, and ecology are very real. Because of these facts I believe the Board of Marine Pilots has a great responsibility to make piloting in Alaska as accident free as possible. In order to assist in reaching these goals, I would be pleased to be a member of the Board of Marine Pilots.

Respectfully,

Harold K. Elsensohn
Capt. H. K. Elsensohn
License No. 050

HKE:bjj

MARK A FOSTER
1220 Chena Ridge Road
Fairbanks, Alaska 99709
(907) 479-3608

Birthplace: Fairbanks, Alaska

459-6877 (wo)

EXPERIENCE:

May 86-
Current

CITY OF FAIRBANKS.
Engineer, Electric Utility and Special Projects

Special Projects include: Member of City Manager's Ad Hoc Budget Committee, conducted detailed research on operating and capital budgets; Project Engineer for Proposed Electric Utility Sale, responsible for project administration, research and development of technical and policy issues, and preparation of reports for staff, management, Public Utilities Board and City Council; Engineering Department Management Plan, developed departmental goals and objectives to supplement 1987 budget; Engineering Department Review of City/Borough Unification, developed departmental issue paper reviewing unification issues and associated pros and cons; Engineering Department Compensation Review, review City of Fairbanks compensation policy since institution of 1979 personnel ordinance.

Research and preparation of plans, specifications, and contract documents for procurement and construction contracts. Administration of construction contracts. Research, preparation, and administration of professional services contracts with engineers, architects, and consultants. Research electric utility problems, develop alternative solutions, and prepare recommendations based on engineering feasibility and life cycle costing including benefit/cost analyses. Projects include: Coal Handling Facility, Ash Handling System, Chena #6 Battery House, Alaskaland Riverboat Basin Stabilization and Landscaping. Provide assistance to other engineers on: Power Plant Baghouse, Wastewater Treatment Plant Potable Water Pumps, Power Plant Demineralizers.

Aug. '84-
May '86

EBENAL GENERAL, INC. Fairbanks, Alaska
Vice-president, General Contractor specializing in commercial construction.

Develop detailed cost estimates and prepare bid packages for lump-sum, unit-price, and design/build contracts. Plan and develop construction schedules and cost control budgets. Prepare periodic estimates of project schedule and budget as basis for pay estimates. Procure materials, tools, and equipment as necessary. Coordinate and direct construction crews and multiple subcontractors to expedite completion of projects. Contract administration and coordination between company, owner, architect, engineers, and site inspectors. Maintenance of daily records including: submittals, as-builts, change orders, inspection records, and shop drawings. Projects from the 1985 construction season include: Chena Lakes Maintenance Facility, Chena Lakes Nature Trail, Chena Lakes Boat House, Moose Creek Fire Dept. Addition.

Aug. '84-
May '85

UNIVERSITY OF ALASKA, FAIRBANKS.
Chancellor's Office Internship.

Assisted with research of UAF Policy Manual. Coordinated 1984 UAF legislative forum for Interior Delegation. Coordinated and directed student inquiries. Aided UAF student lobbying efforts. Developed budget analysis data. Research projects included: high school graduate market study, faculty productivity, student loan program, tenure issues, capital projects and construction costs.

June '84-
Aug. '84

UNIVERSITY OF ALASKA, STATEWIDE ADMINISTRATION
Program Assistant, Office of Human Resource Development.

Assisted the Director in developing and conducting a compensation survey of classified staff across the state. Acquired knowledge of market surveys, position classifications, and compensation systems.

April '83-
Sept. '83,
May '82-
Sept. '82

CITY OF FAIRBANKS.
Building Inspector.

Inspected building construction to ensure compliance with building codes, plans, specifications, and other applicable requirements. Assist and advise architects, designers, engineers, contractors, and the general public in matters relating to construction and code requirements. Process building permit applications. Examine plans and specifications to ensure compliance with codes and ordinances.

EDUCATION:

Sept. '83-
Current

UNIVERSITY OF ALASKA, FAIRBANKS

Working toward Masters Degree in Arctic Engineering. Have completed over 40 credit hours of graduate curriculum. *Thesis topic: Life Cycle Costs of Public Construction in the State of Alaska.*

Sept. '79-
March '83

STANFORD UNIVERSITY. Stanford, California.

Graduated in March '83 with a B.S. in Civil Engineering. Member Stanford Student Chapter of the American Society of Civil Engineers. *Thesis: Economic Feasibility of Susitna Hydroelectric Project.*

Fall '75-
Spring '79

LATHROP HIGH SCHOOL. Fairbanks, Alaska.

Graduated Salutatorian. Served as Student Body President.

ADDITIONAL INFORMATION

Fairbanks North Star Borough Platting Board
Member, September '83 - April '85
Vice-Chair, August '84 - April '85

Candidate for Fairbanks City Council. Fall '83.

Associate Member American Society Civil Engineers (ASCE)
May '83 - Current.

Manager Statewide Student Information Network,
University of Alaska, November '83 - September '84
Aided student lobbying efforts in Juneau
Student liason to Board of Regents

Member of Fairbanks Code Review Commission
subcommittee on Energy Code, Fall '83.



STATE OF ALASKA
 OFFICE OF THE GOVERNOR
 Pouch A
 Juneau, Alaska 99811-0101

BOARDS & COMMISSIONS

MAY 9 1986

BOARDS AND COMMISSIONS RESUME

INSTRUCTIONS

A separate application is required for each position for which you apply. Complete and specific answers will aid in rapid and accurate processing of your resume. The initial determination of whether you qualify for the position specified will be based on this application.

Please type or print legibly in ink. Forward to the above address. Be sure your answers are correct. A willfully false answer may result in your disqualification or removal from office if you are appointed.

Position for which I am applying:

Personnel Board

Please list any other State Board or Commission on which you serve:

REPORT ADDRESS AND TELEPHONE CHANGES PROMPTLY

Name Marlene JOHNSON		Previous Name applied under
Mailing Address P.O. Box 218	Residence Address #1 Hill St.	
City, State and Zip Code Hoonah, Alaska 99829		
Home Telephone 907-945-3372	Business or Message Telephone 907-586-1512	

AS 39.05.100 requires that a person appointed to a board or commission be a registered voter BEFORE the last general election held _____:

Are you a registered voter? YES NO

Voter Registration Number (Optional)

8998

Social Security Number (Optional)

574-10-6688

Have you ever been convicted of a misdemeanor within the past five years or a felony within the past ten years? YES NO
 If "YES", explain the circumstances on a separate sheet of paper and attach it to this application. A conviction is not necessarily grounds for disqualification. The number of convictions, nature, recency, and relationship to the board position applied for will be evaluated and a determination will be made after a review of all relevant facts.

A policy in the Governor's Office pertaining to boards and commissions is that a member attend at least 75% of the meetings. Are there any circumstances in either your professional or personal life which would prevent you from participating at the required meetings? YES NO

If "YES", explain on a separate sheet of paper and attach to this application.

This position may require that the member travel to either urban or rural (or both) areas. Are there any circumstances which would prevent you from participating?

NO

CONFLICTS OF INTEREST: Certain Boards and Commissions require full disclosure of personal financial data under AS 39.50.010. If required for the Board or Commission for which you are applying, are you willing to do so?

YES NO

Could you or any member of your family be affected financially by decisions to be made by the Board or Commission for which you have applied?

YES NO If "YES", explain.

The Office of the Governor will not discriminate against an applicant for a Board or Commission based on Sex, Age, National Origin, Marital Status, Pregnancy, Handicap, Religion, or Parenthood.

TRAINING & EXPERIENCE: (If resume attached, it is not necessary to complete it. A-D)

A. List any professional licenses, certifications, or registrations and dates obtained that may be used as qualifying criteria:

None

B. List both formal and informal education and training experience (use additional paper if necessary):

High School - Juneau High graduate

C. List any community service positions, municipal government positions, state positions held, and list any awards received. These include both compensated and uncompensated positions (for example, president of a service organization or a mayor). Also include length of time served in the positions.

Heenan School Board - Jan. 1961 thru Oct. 1985
Rural Cap 1965 - 1974

D. Employment work history: paid, unpaid, or voluntary (use additional paper if necessary):

Southeast Skyways -	1969 - 1982
Wings of Alaska	1982 - 1986
Sealaska, Inc	1971 - 1986
Huna Talem, Inc	1974 - 1980
" " "	1983 - 1986

The Office of the Governor and the State of Alaska have an Affirmative Action Equal Employment Opportunity Program. To assist in the program, you are asked to voluntarily answer the following questions to provide the information necessary for reporting purposes. Under State and Federal law, the information you provide will not be used to illegally discriminate against you.

SEX

- Male
 Female

Date of Birth

ms
mf

ETHNIC BACKGROUND

- Alaska Native
 Hispanic
 Asian or Pacific Islander
 Other

CERTIFICATION: I swear that the information I have entered on this form is true to the best of my knowledge. I understand that if I deliberately conceal or enter false information on the form my application may be rejected, I may be removed from the list of eligible candidates or I may be removed from the position. I agree that the Office of the Governor may contact present or former employers or other persons who know me to obtain additional information about my skills and abilities. I understand that the information on this application is public information and may be released through a legal request for such information.

Signature in Ink

Marilyn Johnson

Date

5-6-86



STATE OF ALASKA
OFFICE OF THE GOVERNOR
JUNEAU

March 4, 1988

The Honorable Bette Cato
Chairperson
House Transportation Committee
P.O. Box V
Juneau, AK 99811

Dear Representative Cato:

Governor Cowper has appointed Mark Foster to a public seat on the Board of Marine Pilots. As a "public" member, Mr. Foster may not:

be engaged in the occupation that the board regulates;

be associated by legal contract with a member of the occupation that the board regulates except as a consumer of the service provided by the occupation; or

have a direct financial interest in the occupation that the board regulates.

Mr. Foster's education, background and experience have aptly prepared him for carrying out the powers and duties of the Marine Pilots Board:

1. involvement and participation in establishing and monitoring public policy;
("...assure protection of shipping and the safety of human life and property;"
AS 08.62.040(a)(1)
2. research activities in work and education;
3. successful completion of undergraduate and graduate degrees from Stanford University and University of Alaska, Fairbanks.
(ability to establish standards,
adopt regulations,
establish qualifications of
pilots,
"...make any other provision for
proper and safe pilotage upon the
waters..")

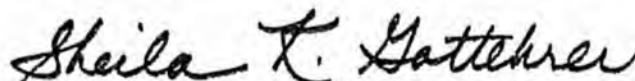
AS 08.62.040

March 4, 1988

Mr. Foster possesses the attributes and qualifications of an exemplary public member--that is, he is concerned about ensuring good and fair public policy and maintaining high standards in the profession. He is highly intelligent, public-minded and most competent. He is an excellent problem solver and analytical thinker. As a public member he does not need to possess a particular knowledge of marine pilotage. Rather as a public member he should be and is objective, without a special interest or self-interest agenda, thoughtful and fair.

If you have any questions regarding the qualifications for public membership on the board, please contact me.

Sincerely,



Sheila K. Gottehrer
Director
Boards and Commissions



Official Business

COMMITTEE:

House Transportation Committee

DATE: February 26, 1988

SIGN-IN

Subject of meeting:

*HCR 46: Relating to a Copper River Toll Road.

Confirmation HEarings on Capt. Harold K. Elsensohn and Mr. Mark Foster to the Board of Marine Pilots, and Ms. Marlene Johnson to the Railroad Labor Relations Agency

NAME Please include title **ADDRESS** Please use full address. Please include zip. **PHONE** **REPRESENTING** **DO YOU WANT TO TESTIFY?**

NAME Please include title	ADDRESS Please use full address. Please include zip.	PHONE	REPRESENTING	DO YOU WANT TO TESTIFY?

* indicates first public hearing



Official Business

COMMITTEE:

House Transportation Committee

DATE: March 16, 1988

SIGN-IN

Subject of meeting:

* HB 511: "An Act relating to motor vehicle windshields and windows."

Confirmation Hearings on Mr. Mark A. Foster to the Board of Marine Pilots

NAME Please include title **ADDRESS** Please use full address. Please include zip. **PHONE** **REPRESENTING** **DO YOU WANT TO TESTIFY?**

NAME Please include title	ADDRESS Please use full address. Please include zip.	PHONE	REPRESENTING	DO YOU WANT TO TESTIFY?
John Hartle	40 House Judiciary	X 4990	Rep. John Sund	yes - HB 511
Sheila Gattiker	Governor's Office	X 3500	Governor	yes if - Cong. hearing

* indicates first public hearing

Alaska State Legislature



House of Representatives

Committee on Transportation

Rep. Bette Cato, Chairman

Pouch V
State Capitol
Juneau, Alaska 99811
(907) 465-4858

February 26, 1988

The Honorable Ben Grussendorf
Speaker of the House of Representatives
P.O. Box V
Juneau, Alaska 99811

Dear Mr. Speaker:

The House Transportation Committee has reviewed the nomination of Captain Howard K. Elsensohn to the Board of Marine Pilots, and makes the following recommendations:

CONFIRM

DO NOT CONFIRM

NO RECOMMENDATION

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Alaska State Legislature

House of Representatives

Committee on Transportation



Rep. Bette Cato, Chairman

Room V
State Capitol
Juneau, Alaska 99811
(907) 465-4858

February 26, 1988

The Honorable Ben Grussendorf
Speaker of the House of Representatives
P.O. Box V
Juneau, Alaska 99811



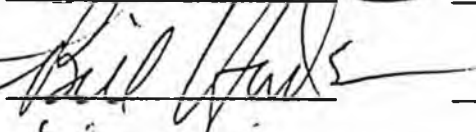
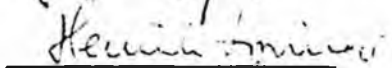
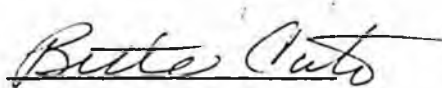
Dear Mr. Speaker:

The House Transportation Committee has reviewed the nomination of Ms. Marlene Johnson to the Railroad Labor Relations Agency, and makes the following recommendations:

CONFIRM

DO NOT CONFIRM

NO RECOMMENDATION

	_____	_____
	_____	_____
	_____	_____
	_____	_____
	_____	_____
_____	_____	_____
_____	_____	_____

Alaska State Legislature

House of Representatives

Committee on Transportation



Rep. Bette Cato, Chairman

Pouch V
State Capitol
Juneau, Alaska 99811
(907) 465-4858

March 16, 1988

The Honorable Ben Grussendorf
Speaker of the House of Representatives
P.O. Box V
Juneau, Alaska 99811

Dear Mr. Speaker:

The House Transportation Committee has reviewed the nomination of Mr. Mark A. Foster to the Board of Marine Pilots, and makes the following recommendations:

CONFIRM

DO NOT CONFIRM

NO RECOMMENDATION

Mike Miller

IT ALLIANCE

Bette Cato

Bill Hawk

Heinrich Springer

HB

31

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House Transportation:

2/9/87

2/11/87

Alaska State Legislature



House of Representatives

Committee on Transportation

Rep. Bette Cato, Chairman

Pouch V
State Capitol
Juneau, Alaska 99811
(907) 465-4858

February 9, 1987

FOR TODAY'S MEETING YOU HAVE:

A CURRENT STATUS REPORT ON HB 31

A COPY OF THE HOUSE COMMITTEE REPORT FORM SIGNED BY
HOUSE STATE AFFAIRS

A REPORT ON HB 31 WHICH INCLUDES:

- a copy of HB 31
- a current status report on HB 31
- a summary of HB 31
- a sectional analysis
- a fiscal note
- a position paper from the Dept. of Public Safety
- an excerpt from the Alaska Statutes
- an excerpt of the regulations of the Dept. of Public Safety

HOUSE COMMITTEE REPORT

1/28

(7)

Date referred: 1/19/87

FURTHER REFERRALS:

Transportation

DATE: 1-26-87

The State Affairs Committee has considered HB 31

"An Act relating to registration of commercial and noncommercial motor vehicles; and providing for an effective date."

RECOMMENDS:

- replace with _____ the same title
- attached amendment(s) a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(S):

- fiscal impact same as previous fiscal note published _____
- zero fiscal note same as previous zero fiscal note published _____
- zero with analysis 1/28

SIGNING DO PASS:

Boucher [Signature]

Menard [Signature]

Hoffman [Signature]

Ulmer [Signature]

Donley [Signature]

Davidson [Signature]

SIGNING OTHER RECOMMENDATIONS:

[Signature]
Chairman's signature

INDEX

1. Cover Memo
2. Summary
3. HB 31
4. Sectional Analysis for HB 31
5. Position Papers
6. Fiscal Notes - Department of Public Safety
7. Alaska Statutes - Title 28 - Chapter 10
Relating to Motor Vehicle Registration and Title
8. Department of Public Safety Regulations
Relating to Motor Vehicle Registration and Title

Alaska State Legislature

REPRESENTATIVE
PAT POURCHOT

HOUSE FINANCE COMMITTEE
COMMITTEE ON OIL AND GAS



House of Representatives

MEMORANDUM

ANCHORAGE
P.O. BOX 104836
ANCHORAGE, AK 99510
(W) (907) 276-6818
(H) (907) 338-2425

JUNEAU
POUCH V
STATE CAPITOL
JUNEAU, AK 99811
(907) 465-3712

DATE: February 1, 1987

TO: House Transportation Committee
Representative Bette Cato, Chairman
Representative Henry Springer, Vice Chairman
Representative Red Boucher
Representative Mike Miller
Representative Bill Hudson

FROM: Representative Pat Pourchot
Representative Red Boucher

SUBJECT: HB 31, Relating to Registration of Commercial and
Noncommercial Motor Vehicles

With increasing frequency, we hear complaints of commercial vehicles with out-of-state license plates operating on our highways. While some operators may pay the required registration fee, others do not. Enforcement of registration laws is difficult as there is no visual means to quickly identify the illegal nonregistered operator.

In addition, many new residents or nonresidents working temporarily in-state fail to comply with state registration requirements, choosing instead to maintain their vehicle registration in other states. These residents benefit from our roads and jobs without paying the required fees.

HB 31 would eliminate distinctions between nonresident and resident commercial vehicles for purposes of registration, assessing fees, and display of license plates. Only licensed ICC and FMC carriers and unladen commercial vehicles operating under a one way trip permit would be exempted - although prominent display of permits would be required.

HB 31 would shorten the length of time a nonresident, noncommercial vehicle is exempt from state registration requirements and require proof of any exemption from registration.

We consider this legislation to be an important element of the Alaska residency and local hire issues in its attempt to enforce our vehicle registration laws and to legally, but forcefully, discourage the use of nonresident commercial vehicles.

Last session we introduced a bill with identical provisions, HB 456, which passed all committees of referral but died in the Senate Rules Committee while awaiting a vote by the full Senate in the final hours of the session.