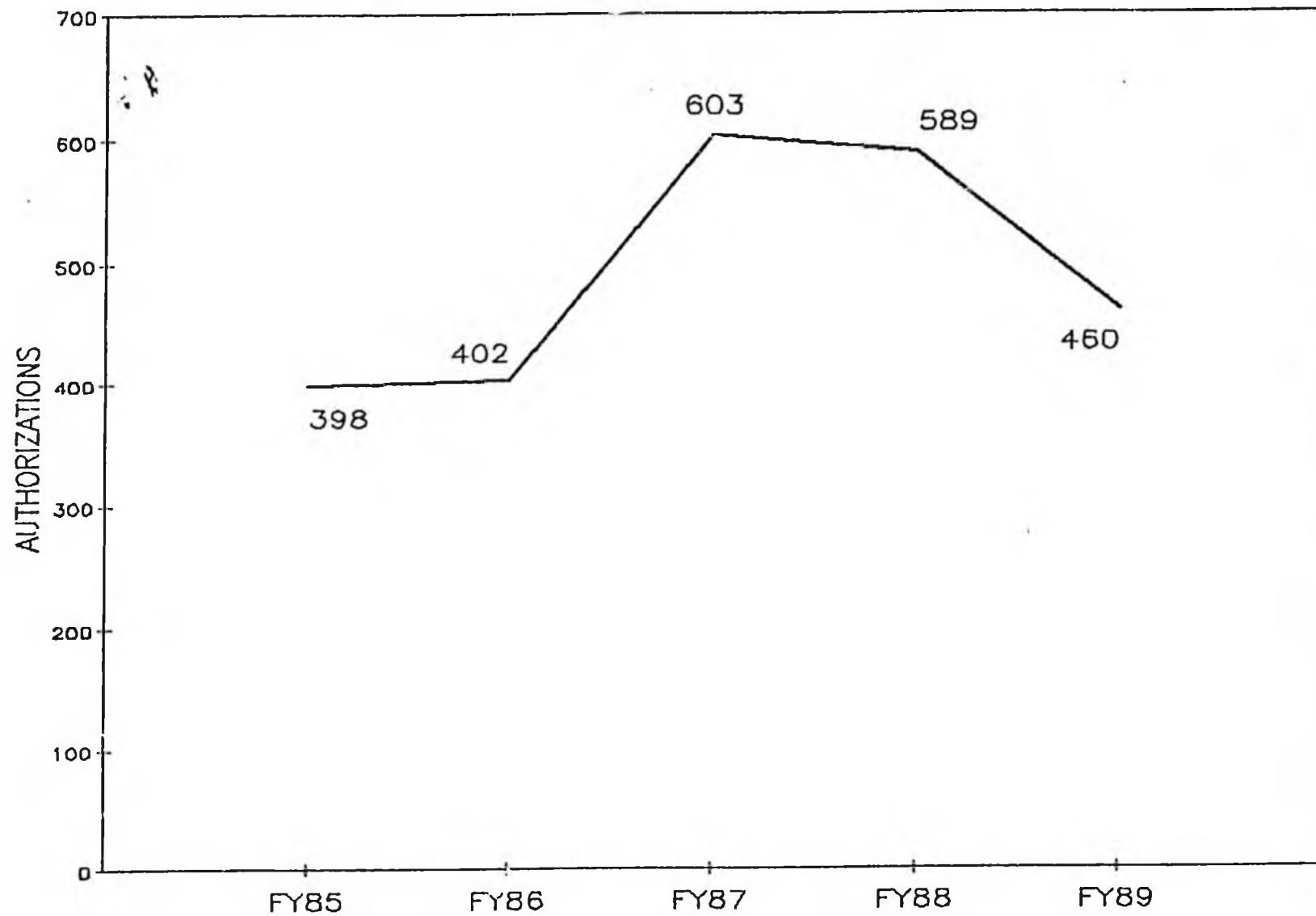


ALASKA LEGISLATURE COMMITTEE FILES 1987-1988 8672

5103 HSTA HJR 66 - SB 11

675

CIVILIAN AUTHORIZATIONS (FWA)



DIFFERENCE BETWEEN FY85 & FY89 = PLUS 62

HOUSE STATE AFFAIRS COMMITTEE

NEXT COMMITTEE: RULES

BILL: HJR 65

CURRENT VERSION:

SCHEDULED: FEBRUARY 22, 1988

SPONSOR: FRANK

PHONE NO: 3709

CONTACT FILE: _____

BILL SUBJECT: RELATING TO THE HEADQUARTERS OF THE SIXTH INFANTRY DIVISION

SPONSOR BACKUP: ^{2/18} ~~Reg~~ ^{in File} Will have by end of week - notified of hearing

AFFECTED AGENCIES:

<u>DEPARTMENT</u>	<u>CONTACT/PHONE</u>	<u>COMMENT</u>
Lacy Hudson	586.7400	notified
DVMA	Morrison 4600	notified 2/18

FISCAL NOTES

<u>AGENCY</u>	<u>REQUESTED</u>	<u>DATED</u>	<u>FY 88 AMT</u>	<u>FY 89 AMT</u>
DVMA	2/18	Will have by 3:00		

ACTION

<u>DATE</u>	<u>COMMENT</u>
2/22	hearing - sub com appt. CD, RB, CM

FISCAL NOTE

REQUEST:

Revision Date: February 22, 1988
Title: Resolution: Relating to the headquarters of the 6th Infantry Division
Sponsor: Frank & others
Requestor: House State Affairs Committee

Agency Affected: Military & Veterans Affairs
BRU: _____
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0

CAPITAL	0	0	0	0	0	0
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REVENUE	0	0	0	0	0	0
---------	---	---	---	---	---	---

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

No fiscal impact on Department of Military and Veterans Affairs.

Prepared by Jeff Morrison
Division: Administrative & Support Services, DMVA

Phone: 465-4600
Date: February 22, 1988

Approved by Commissioner: MG John W. Schaeffer
Agency: Department of Military & Veterans Affairs

Date: February 22, 1988

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
- Office of Management and Budget
- Impacted Agency(ies)

FEB 17 1988

AFVR-PO-MR
11 Feb 88 (PI6)FACT SHEETSUBJECT: Speaking with One VoicePURPOSE: To provide information about the 6th Infantry Division (Light).FACTS:

1. This fact sheet has been compiled for military and Army civilian members in order that they may "speak with one voice" when addressing questions about the 6th Infantry Division (Light).

a. Figures have been rounded off and are subject to change because of the fluidity of the 6ID(L) expansion.

b. Contact the Fort Richardson Public Affairs Office (PAO), Media Relations Branch, at 862-9298/2209 prior to a speaking engagement for an update of the figures. Questions that you cannot answer or feel uncomfortable in answering should be referred to PAO. They will research the answer for you.

2. PERSONNEL:

a. Strengths (as of 31 Dec 87). FY86 is used as the base year for calculations.

	<u>Assigned</u> (Based on JUMPS)		<u>Authorized</u> (Based on projections)				
	<u>FY86</u>	<u>FY87</u>	<u>FY88</u>	<u>FY89</u>	<u>FY90</u>	<u>FY91</u>	<u>FY92</u>
<u>FRA</u>							
Military	4,680	5,050	5,010	5,480	5,480	5,450	4,860
Family Members *	7,535	8,131	8,066	9,646	8,823	8,775	7,825
Civilians **	1,690	1,750	1,760	1,690	1,690	1,690	1,690
<u>FWA</u>	<u>13,905</u>	<u>14,931</u>	<u>14,836</u>	<u>16,816</u>	<u>15,993</u>	<u>15,915</u>	<u>14,375</u>
Military	2,670	3,360	4,410	5,370	5,360	5,380	5,970
Family Members *	3,978	5,006	6,571	8,001	7,996	8,016	8,895
Civilians **	910	1,110	1,080	1,100	1,100	1,000	1,100
<u>FGA</u>	<u>7,558</u>	<u>9,476</u>	<u>12,061</u>	<u>14,471</u>	<u>14,446</u>	<u>14,396</u>	<u>15,965</u>
Military	610	610	595	595	595	595	595
Family Members *	1,000	1,000	976	976	976	976	976
Civilians **	360	380	380	430	430	440	440
<u>TOTAL</u>	<u>19,970</u>	<u>19,990</u>	<u>19,951</u>	<u>20,011</u>	<u>20,001</u>	<u>20,011</u>	<u>20,010</u>
Military	7,960	9,020	10,015	11,445	11,435	11,425	11,425
Family Members *	12,514	14,137	15,613	17,623	17,785	17,767	17,696
Civilians **	2,960	3,240	3,220	3,220	3,220	3,230	3,230
All Personnel	23,434	26,397	28,848	32,288	32,440	32,422	32,351

* Family member information is based on "Average Family Member per Soldier Coefficient" derived from DA Population Projection Model. Coefficients for posts are: FRA - 1.61; FWA - 1.49; FGA - 1.64.

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SUBJECT: Speaking with One Voice

** Civilian employee total includes General Schedule (GS), Wage grade (WG), Army/Air Force Exchange Service (AAFES), Nonappropriated Fund (NAF) and tenant unit personnel. These figures include all categories of civilian personnel.

b. Headquarters location of 6ID(L) (as of 10 Feb 88).

- (1) The 6ID(L) headquarters is at Fort Richardson, near Anchorage.
- (2) In the DA-approved concept plan of 26 Mar 87, the headquarters was scheduled to move to Fort Wainwright, near Fairbanks, in Oct 1991 (FY92).
- (3) The relocation of the headquarters is now being considered for acceleration to NLT Sep 1990 (FY 90).
- (4) The move is scheduled to involve the following units/personnel:

<u>UNIT</u>	<u>STRENGTH</u>
HHC, 6ID (L)	230
6ID (L) Band	40
ARFOR Staff	23
6th Signal Bn (-)	240
PSC/Engr Det	27
AMC	1
CAC-LO	<u>1</u>
Total military	562
Civilian positions	<u>7</u>
Total moving NOR	569

3. FINANCIAL IMPACT:

a. Construction and Housing (as of 15 Jan 88). The following are construction costs (in millions of dollars) for 6ID(L) facilities. These estimates are expressed in FY87 dollars. They include MCA (Military Construction Army); NAF (Nonappropriated Fund); and AFH (Army Family Housing and other programs). NAF and other funds are included in the MCA totals. The FY88 and later year programs are subject to approval and funding by Congress.

	<u>FY85</u>	<u>FY86</u>	<u>FY87</u>	<u>FY88</u>	<u>FY89</u>	<u>FY90</u>
MCA	\$17.65	19.36	72.3	93.1	59.0	59.4
AFH	\$ 0	0	3.7	17.6	20.3	6.1

AFVR-PO-MR

SUBJECT: Speaking with One Voice

b. Maintenance (as of 15 Jan 88). Real property maintenance contracts awarded by end of FY87 totalled approximately \$40 million. FY88 contracts will amount to approximately \$10 million. Examples of projects:

FRA -- Renovate heating system.

FWA -- Repair roads, repair/replace bridge, remove asbestos insulation, dispose of power plant.

FGA -- Repair dining facility.

c. Purchases and Contracts (as of 25 Jan 88).

<u>FY86</u>	<u>FY87</u>	<u>FY88</u>	<u>FY89</u>	<u>FY90</u>	<u>FY91</u>	<u>FY92</u>
57.2	65.1	60	65	68	70	72

d. Payroll (in millions) (as of 25 Jan 88).

	<u>FY86</u>	<u>FY87</u>	<u>FY88</u>	<u>FY89</u>	<u>FY90</u>	<u>FY91</u>	<u>FY92</u>
Military *	164.4	198.5	220.3	251.8	251.5	251.5	251.5
Civil Service	74.7	78.7	77.7	77.7	77.7	77.7	77.7
AAFES	4.6	4.6	4.7	4.7	4.7	4.7	4.7
NAF	5.2	5.3	5.5	5.5	5.6	5.8	6.0
Total Civilian	84.5	88.6	87.9	87.9	88.0	88.2	88.4
Total Pay	248.9	287.1	308.2	339.7	339.5	339.7	339.9

* FY86-87 pay based on JUMPS; FY88-92 based on projections.

e. Civilian Employment (as of 25 Jan 88). The civilian work force for the 6ID(L) will remain approximately the same as before the activation. There will be a redistribution in the types of jobs. Total Civil Service jobs will increase by approximately 270 positions between FY86 and FY92. Total Civil Service payroll will increase approximately \$2.9 million from FY86 to FY89. Employment in NAF and AAFES positions fluctuates seasonally.

f. Impact on Surrounding Communities (as of 25 Jan 88).

(1) Besides the benefit of increased troop strength for the state's defense, the additional soldiers also represent a sizeable economic benefit as well, particularly in Fairbanks/North Star Borough.

(2) During FY87, the 9,000 soldiers and 3,200 civilian employees received \$287 million in pay and allowances. This does not include payroll for 440 tenant unit employees. Army economists estimate that 86% of this money (or \$247 million) was spent in Alaska.

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AVFR-PO-MR

SUBJECT: Speaking with One Voice

g. Summary of Army Spending in Alaska.

(In millions)	<u>FY85</u>	<u>FY86</u>	<u>FY87</u>	<u>FY88</u>	<u>FY89</u>	<u>FY90</u>
Construction	17.65	19.36	72.30	93.1	59.0	59.4
Army Family Housing	27.4	22.4	5.7	17.6	20.3	6.1
Real Property Maintenance	92.42	85.32	40.0	10.0	76.93	77.0
Purchases & Contracts	51.4	57.2	65.1	60.0	65.0	68.0
Civilian Payroll	76.4	84.8	88.6	96.6	96.7	97.0
<u>Military Payroll</u>	<u>156.1</u>	<u>164.4</u>	<u>198.5</u>	<u>221.1</u>	<u>253.9</u>	<u>254.0</u>
Totals	421.37	433.48	470.2	498.4	571.8	561.5

4. HOUSING:a. Section 801 Housing (as of 15 Jan 88).

(1) North Star Alaska Housing Corporation has completed construction of 400 units of housing at Fort Wainwright under the Section 801 program. They consist of 304 three-bedroom, 68 four-bedroom, and 28 five-bedroom units.

(2) The present Section 801 housing is a mixture of enlisted personnel and officers. The contractor is responsible for maintenance of Section 801 housing for the 20-year term of the lease.

(3) 350 units of Section 801 housing are programmed for construction off post at Fort Wainwright during 1988 and 1989. We have congressional approval for the first 150 units now. Still awaiting that approval for the next 200.

b. Army Family Housing (on post). Currently we have 1418 units on Fort Wainwright. Programmed MCA housing includes 59 units in FY88 and 86 units in FY89.

c. We currently have 541 families living on the Fairbanks economy. We anticipate long-term leasing an additional 450 existing units for our needs at full activation. At that time, the division's families will rent or buy approximately 900 units of housing on the economy.

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5. UNIT ACTIVATIONS (as of 15 Jan 88):a. Fort Wainwright.

<u>FY 87</u>	<u>MONTH</u>	<u>UNITS</u>
	OCT	5-11th FA (-)
	OCT	HHC 2d Bde
	MAR	367th Maint Co
	MAR	4-9th Cav (-)
	APR	Org Maint Sec (Maint Bn)
	APR	DST, HHC, DISCOM
	APR	6th Med Bn (-)
	APR	6th S&T Bn (-)
	SEP	187th AHC (-)
<u>FY 88</u>	NOV	5-9th IN
	NOV	5-11th FA FIST
	MAR	199th Missile Team
	MAR	98th Maint Co

b. Fort Richardson.

<u>FY 87</u>	<u>MONTH</u>	<u>UNITS</u>
	OCT	267th ASFC
	MAR	HHC, 6ID(L) *
	MAR	203d PSC (-)
	APR	HHC, DISCOM
	APR	Lt Cargo Plt (S&T Bn)
	APR	Fwd Med Co (Med Co)
	APR	Water Team (S&T Bn)
	APR	HHC, 1st Bde
	APR	Fwd Spl Co (S&T Bn)
	APR	706th Maint Bn (-)
	APR	534th Sup Spt (-) DAS 3
	JUN	106th MI Bn
<u>FY 88</u>	NOV	6ID(L) Band (Initially) *
	AUG	509th Engr Det
	AUG	6th Engr Bn (-)
	AUG	240th Engr Det

* Movement to Fort Wainwright projected for Oct 91.

NOTE: Soldier strength figures for each unit should not be quoted.

02/17/88 21:20 FT. RICHMOND/PAO-RR. NO. 018 003

AFVR-PO-MR

SUBJECT: Speaking with One Voice

6. DEMOGRAPHICS (as of 15 Jan 88):

a. Armywide.

56.5% of soldiers are less than 26 years of age
27.09% are Black
3.7% are Hispanic
2.25% are other races
10.72% are women
54% of enlisted soldiers are married

b. 6ID(L).

22.7% of soldiers are Black
3.2% are Hispanic
3.1% are other races
6% are women
63.7% of enlisted soldiers are married

c. Armywide education.

91% first-termers have high school diploma
96.6% of all soldiers have a high school diploma
Less than 4% fall into Category IV (lowest mental group)

Of youth (17-20 years old) seeking jobs today, 80% have high school diplomas (in 1979, only 60% of those entering the Army had a high school diploma)

d. Spouses, Armywide.

Of the spouses, 15.4% are enlisted soldiers married to other soldiers
48% of enlisted spouses are less than 25 years of age
46.3 percent have high school diploma, 34% have some college
21% of the wives speak English as a second language

e. Message.

That the 6ID(L) population is young and not that different from Alaska's overall population.

7. SOURCES: Sources of information for paragraphs 2a and 3d are available separately from PAO.

CANTERBURY
862-9278/2209

STATE AFFAIRS COMMITTEE - FEBRUARY 8, 1988
SENATORS - FANNING, ABOOD, UHELING
SUBJECT - ARMY 6th INFANTRY DIVISION (LIGHT)

SR 30 - RELATING TO MOVING THE HEADQUARTERS OF THE 6th INFANTRY DIVISION
(LIGHT) FROM FT. RICHARDSON TO FT. WAINWRIGHT

PARTIAL VERBATIM HEARING TRANSCRIPT -

SENATOR ABOOD (CHAIRMAN) :

" I SPOKE WITH MAJOR GENERAL CORN - 6th INFANTRY BRIGADE (LIGHT), EARLIER TODAY REGARDING THIS LEGISLATION. HE STATED THAT THERE ARE TWO GENERAL OFFICES IN THE DIVISION, ONE BEING A MAJOR GENERAL AND ONE BEING A BRIGADIER GENERAL, (TWO STAR & ONE STAR RESPECTIVELY). THE ONE STAR GENERAL IS PRESENTLY STATIONED AT FT. WAINWRIGHT IN FAIRBANKS. WHEN THIS MOVE OCCURS THE TWO STAR GENERAL WILL MOVE TO FT. WAINWRIGHT AND THE ONE STAR GENERAL WILL MOVE TO FT. RICHARDSON. THE DIVISION STAFF WILL ALSO BE AT FT. WAINWRIGHT AS WELL AS THE SECRETARIAL GROUP. THE GARRISON STAFF WILL REMAIN IN ANCHORAGE. HE ADDED THAT THERE WILL BE NO SIGNIFICANT CHANGE IN ANCHORAGE."

(THE FOLLOWING QUESTIONS WERE ASKED OF MAJOR GENERAL CORN BY SENATOR ABOOD VIA TELEPHONE)

Q - HOW MANY MILITARY PERSONNEL ARE TIED DIRECTLY TO THE MOVE FROM FT. RICHARDSON TO FT. WAINWRIGHT?

A - APPROX. 500 (SOLDIERS).

Q - HOW MANY CIVILIANS ARE TIED TO THE MOVE ON THE GARRISON SIDE?

A - PRESENTLY NOT PLANNING ANY.

Q - HOW MANY CIVILIANS ARE TIED TO THE MOVE FROM THE OTHER SIDE?

A - LESS THEN 12, (SECRETARIAL POSITIONS). WHEN A ONE STAR GENERAL MOVES SOUTH (4) MILITARY POSITIONS ARE AFFECTED.

Q - WHY MOVE THE HEADQUARTERS NORTH OF THE RANGE?

A - THE MAJORITY OF THE TRAINING AREAS ARE LOCATED NORTH OF THE RANGE.
(LT. COL. HARRIS)

SENATOR ABOOD:

" THE ARMY IS IN THE PROCESS OF TRAINING NOW AS A MATTER OF FACT. I SEE NO SIGNIFICANT LOSS TO ANCHORAGE. THEY SAY \$ 11 MILLION , I DON'T KNOW WHERE THOSE FIGURES CAME FROM. I DON'T THINK AT THIS TIME THAT THE REALITY OF THE DECISION HAS BEEN ESTABLISHED. AS EITHER A POLITICAL MOVE OR A MILITARY ONE. THE MOVE WAS INITIATED BACK IN WASHINGTON D.C. BY, I BELIEVE SENATOR TED STEVENS. HE SUPPORTS THIS MOVE FROM WHAT I CAN GATHER. IT APPEARS LIKE THE MOVE HAS MORE POLITICS TO IT THEN IT HAS MILITARY. WE'LL HOLD THIS BILL OVER TILL ANOTHER DATE."

SENATOR FANNING:

" MR. CHAIRMAN, I APPRECIATE WHAT YOU INTEND TO DO WITH THE BILL. PERHAPS FOR THE RECORD I SHOULD , AS REPRESENTATIVE HANLEY ALSO STATED , ADD TO THE RECORD THAT I ALSO HAVE SEVERAL SPECIFIC QUESTIONS RELATING TO THE RESOLUTION. PERHAPS IF THOSE QUESTIONS ARE ON RECORD YOU COULD CLARIFY THEM TO THE COMMITTEE AFTER YOUR MEETING WITH THE COL. FRIDAY."

IN GENERAL, I WOULD LIKE TO STATE THAT I THINK IT IS OBVIOUS THAT I AM VERY, VERY, OPPOSED TO THE RESOLUTION. I AM A LITTLE BIT SUPRISED BY THE FACT THAT THE DECISION WAS MADE BY THE DEPARTMENT OF ARMY IN 1985 AND THIS IS 1988 AND ALL OF A SUDDEN SOME LEGISLATORS SEEM TO BE SAYING,

SENATOR FANNING: (CONT.....)

GEE, SOMETHING NEW IS ABOUT TO HAPPEN. IT IS NOT NEW, THIS DECISION WAS ANNOUNCED IN SEPTEMBER OF 1985, (SENATOR FANNING PASSES OUT ANCHORAGE NEWS ARTICLE - DATED 1985)."

" I SHOULD CONGRATULATE THE GENERAL OPPOSITION AND LEGISLATORS FOR INTRODUCING THIS LEGISLATION. BECAUSE, IF NOTHING ELSE, IT APPEARS THAT THEY ARE HELPING THE HEADQUARTERS MOVE SPEED ALONG A LITTLE FASTER, (SENATOR FANNING PASSES OUT FAIRBANKS DAILY NEWS-MINER ARTICLE - DATED FEB. 3, 1988 - RELATING TO SENATOR STEVENS/L.I.D.)."

" THIS ARTICLE INDICATES THAT THE ARMY IS MOVING MORE RAPIDLY ON THE TRANSITION. I'M NOT CERTAIN THAT I SHOULD LAY THE BLAME OR THE CREDIT SPECIFICALLY TO THIS LEGISLATION. IN ANY EVENT, IT APPEARS TO BE MOVING A BIT MORE RAPIDLY. AS FOR THE SPECIFICS OF THE QUESTIONS THAT I HAVE REGARDING THE RESOLUTION. IT SEEMS TO BE A CONFLICTING ACTION, WE MAY WANT A FEW POINTS CLARIFIED."

" IN REVIEWING THE RESOLUTION IT SEEMS TO ME THAT THE INTENT OF LINE 8-11 ON PAGE ONE INDICATES GREAT SUPPORT FROM THE ANCHORAGE COMMUNITY. I ASSUME THAT SIMPLY BECAUSE OF THE DIRECTION OF THE LEGISLATION I TOO SHOULD POINT OUT THAT THE SAME THING IS GOING ON IN FAIRBANKS. FURTHERMORE, I WOULD LIKE TO STATE THAT HISTORICALLY THE MILITARY COMMANDERS, STAFF, AND

PAGE 5 STATE AFFAIRS COMMITTEE (SENATE) CONT.....

SENATOR FANNING : CONT.....

CIVILIAN EMPLOYEES OF FT. WAINWRIGHT HAVE ALWAYS BEEN ACTIVE AND SUPPORTIVE OF THE FAIRBANKS COMMUNITY."

" I WOULD LIKE TO NOTE ON LINES 12-15 WHERE IT INDICATES THAT THIS IS A DEPT. OF DEFENSE DECISION THAT IN FACT IT IS A DEPT. OF ARMY DECISION AND NOT A DEPT. OF DEFENSE DECISION."

" LINE 16-21 , I ASSUME THAT THE FIGURES INCLUDED RELATE TO THE THREE OPTIONS ON THE REPORT THAT REPRESENTATIVE HANLEY HAS PRESENTED. HOWEVER, I THINK THAT IT WOULD BE MORE APPROPRIATE IF WE ARE GOING TO DEAL IN VAGUE TERMS SUCH AS "HIGH RANKING MILITARY PERSONNEL" AND "MIDDLE AND UPPER MANAGEMENT" THAT WE BE MORE SPECIFIC ACCORDING TO RANK. (SENATOR FANNING EXPLAINED THE VARIOUS MILITARY RANKS) IN ADDITION I FEEL THAT REACHING TO 100 HIGH RANKING MILITARY PERSONNEL, IF IN FACT THATS WHAT WE ARE TALKING ABOUT, IT IS NOT THE BEST LANGUAGE TO SUBMIT."

" LINE 22-26, I THINK ALL THREE OF THOSE STATEMENTS ARE INCORRECT. NUMBER ONE -- IT MAY BE THAT THERE ARE NO CIVILIAN EMPLOYEES WHO WISH TO MOVE AND IF THEY CHOSE NOT TO MOVE THATS FINE. THAT WOULD NOT HAVE A NEGATIVE IMPACT ON FAIRBANKS OR ANCHORAGE. NEEDLESS TO SAY, I WOULD NOT VIEW THE CURRENT STATISTICS AS ACCURATE AT THIS POINT. THE STATEMENT THAT PEOPLE WITH SKILLS NEED TO REPLACE THESE EMPLOYEES, AND THAT THESE

SENATOR FANNING: CONT.....

PEOPLE ARE NOT AVAILABLE IN FAIRBANKS, MAY ALSO BE INCORRECT. AS I UNDERSTAND IT, ALL DEPT. OF ARMY CIVILIAN EMPLOYMENT GO THROUGH A SEATTLE OFFICE (PERSONNEL OFFICE) AND THAT IS WHERE THE DECISION IS FINALIZED AND AGREED UPON. I THINK THOSE SAME PEOPLE FROM ANCHORAGE CAN OF COURSE BE IN FAIRBANKS. THERE ARE MANY, MANY CIVILIANS IN FAIRBANKS WHO WE WOULD FEEL ARE SKILLED. I THINK THAT WE WOULD WANT TO LOOK INTO THAT FURTHER BEFORE THAT LANGUAGE IS SUBMITTED INTO THE RESOLUTION."

" THE POSITION ON THE LOCATION OF THE HEADQUARTERS IN FACT, WAS A MILITARY DECISION AND IT SHOULD BE A MILITARY DECISION, NOT A POLITICAL ONE. WHAT WE ARE TRYING TO DO HERE IT APPEARS IS TO MAKE A NATIONAL MILITARY DECISION INTO A POLITICAL DECISION IN THE STATE OF ALASKA BASED ON AN ECONOMIC SITUATION IN THE CITY OF ANCHORAGE. IT IS AN ECONOMIC SITUATION OCCURRING THROUGHOUT THE ENTIRE RAILROAD AREA, IT IS NOT UNIQUE TO ANCHORAGE. ELMENDORFF IS A COORDINATING HEADQUARTER AND THE 6TH INFANTRY DIVISION IS A T.O.E. COMBAT UNIT. IF DEPLOYED THEY WOULD NOT HAVE THAT PROXIMITY TO THE AIR FORCE HEADQUARTERS ANYWAY. MOST OF THE BUSINESS/COORDINATION DONE BETWEEN THESE TWO BASES, EVEN NOW IS BY TELEPHONE. FT. WAINWRIGHT HAS THE BEST PHONE SYSTEM OF ALL MILITARY INSTALLATIONS IN ALASKA. LOST IN ALL THIS DIALOGUE IS THE FACT THAT THE MORE YOU CLUSTER LUCRATIVE TARGETS THE MORE LUCRATIVE IT BECOMES (AIR FORCE HEADQUARTERS, ARMY HEADQUARTERS, ALASKA NATIONAL GUARD HEADQUARTERS, MAJOR CITY, SEAPORT) FOR ANY OPPOSITION. STRATEGIC BASES

PAGE 7 STATE AFFAIRS COMMITTEE (SENATE) CONT....

SENATOR FANNING: CONT.....

OUGHT TO BE THE DEPT. OF ARMY DECISIONS. THE OTHER THING IS THAT I READ INTO THE RESOLUTION AND ON THE SUPPORT LANGUAGE OR TESTIMONY IS THAT THERE ARE MANY MILITARY EXPERTS THAT THINK THAT THIS MOVE DOES NOT MAKE SENSE. I SYMPATHIZE WITH YOU THAT OBVIOUSLY AS A MILITARY PERSON, ONE IS NOT AT LIBERTY OR FREEDOM TO GO AGAINST THE ORDERS OR DIRECTIONS OF THOSE ABOVE HIM. BUT, THE INFORMATION THAT I HAVE STATES THAT THIS IS NOT THE CASE. THE MILITARY PEOPLE THAT WE HAVE DISCUSSED THIS WITH OR RECEIVED COMMENTS FROM DO NOT SEEM TO THINK THIS IS A BAD IDEA. ON THE CONTRARY THEY SEEM TO THINK THAT MOVING THE HEADQUARTERS THIS MAKES GOOD SENSE."

SENATOR ABOOD:

" EXCUSE ME JUST A MOMENT SENATOR, THE ONLY LINES SO FAR THAT YOU HAVE LEFT OUT ARE LINES 1-7 , THE TITLE. PERHAPS REPRESENTATIVE HANLEY WOULD LIKE TO MAKE SOME COMMENTS ON THE CONVERSATION THUS FAR."

REPRESENTATIVE HANLEY:

"IN RESPONSE TO SENATOR FANNING THE FIGURES THAT YOU TALKED ABOUT AS BEING EXAGGERATED 13-100 ARE NOT ACCORDING TO MY INFORMATION. THIS BOOK VERIFIES THAT OF THE GARRISON STAFF ON FT WAINWRIGHT THERE WILL BE OFFICERS (43), WARRANT OFFICERS (7), NON POSITION OFFICERS (50). THIS

REPRESENTATIVE HANLEY: CONT....

SEEMS TO FIT THE RANGE AS DESCRIBED ON THE RESOLUTION. THE PERSONNEL (365) AGAIN UNDER RELOCATION OF GARRISON STAFF ARE INDICATED AS TRANSFER EMPLOYEES. EMPLOYEES NOT WILLING TO RELOCATE ACCORDING TO A SURVEY DONE

AT FT. RICHARDSON TOTALS (289). THE REPORT INDICATES A CONCERN BY THE MILITARY THAT IF (289) PEOPLE ARE NOT WILLING TO RELOCATE, INDEED A PROBLEM WITH FINDING THESE PEOPLE WITH PARTICULAR SKILLS MAY EXIST IN FAIRBANKS."

SENATOR FANNING:

(DISCUSSED LANGUAGE REGARDING HIGH RANKING PERSONNEL AND THE TECHNICAL DIFFICULTIES OF THIS LANGUAGE. CURRENT LANGUAGE IS EMOTIONAL SENSATIONALISM.)

REPRESENTATIVE HANLEY:

(ACCEPTS CONSTRUCTIVE COMMENTS PERTAINING TO THE SPECIFIC LANGUAGE)

SENATOR UEHLING:

"LISTENING TO THE DIALOGUE FOR THE PAST 10 MINUTES, I THINK WE DO HAVE TO BE CAREFUL WHEN WE START TALKING ABOUT FIGURES SUCH AS HOW MANY PEOPLE WILL BE GOING TO FT. WAINWRIGHT. I SUPPORT THE RESOLUTION, I DO THINK THERE COULD BE A LOSS OF JOBS IN THE ANCHORAGE AREA IF MORE ARE TRANSFERRED TO FAIRBANKS. WAS THERE AN ORIGINAL AGREEMENT WHERE THERE WERE LESS TROOPS IDENTIFIED AS MOVING TO FAIRBANKS? WHAT IS THE FRICTION POINT THAT IS OCCURRING NOW, BUT DID NOT OCCUR IN 1985 WHEN THIS WHOLE THING WENT THROUGH?"

*** RECEIVED THE REPORT FROM: 1987 LT. COL. BRASWELL, FT. RICHARDSON

(SENATOR ABOOD WILL DISCUSS THIS WITH LT. COL. BRASWELL. IN ADDITION, HE WILL FIND OUT MORE ACCURATE INFORMATION AND WILL HOLD THE BILL UNTIL A FURTHER DATE.)

's new look
s fall season

Time Out, page D-1

Anchorage Times

VENING, SEPTEMBER 24, 1985

72 pages/25¢

Army light division

Wainwright prepares for 7,000 new troops

Times Staff
and Associated Press
Washington — The Pentagon has decided that permanent headquarters for a new Army light division will be based at Fort Wainwright in Fairbanks, Alaska's congressional delegation announced Monday.

An aide to Sen. Ted Stevens, R-Alaska, said Pentagon officials told Stevens the infantry division's headquarters will be located at Fort Richardson in Anchorage until the permanent headquarters is finished at Fort Wainwright.

The division is expected to bring 6,000 to 7,000 troops, plus their dependents, to Alaska to two active brigades, said Stevens' aide, Malin Jennings. A third brigade will be made up of Army reservists from Lower 48 states, headquartered in Minnesota, who will participate in exercises in Alaska.

"I expect many new jobs to be created as a result of the new division during both the construction phase and afterwards, when the troops are based in Fairbanks," said Sen. Frank Murkowski, R-Alaska. "For instance, we expect a \$50 million contract for construction of 100 family housing units to be announced within the next month."

"Their presence in Fairbanks will be a great benefit to both the state and the local community,"

See Fairbanks, page A-8

Mat-Su board rejects spanking

by Margaret Heigh
Times Staff

Wasilla — The principal's wooden paddle, long a symbol of order in the nation's schools, may soon be nothing more than a relic to local school children.

The Matanuska-Susitna District School Board on Monday voted unanimously to reject spanking as an appropriate means of punishment in schools. Board member Curtis Menard, who opposed the resolution banning corporal punishment earlier this month, was absent.

Mat-Su district policy currently allows spanking without parental permission and remains unchanged for now. The resolution passed by the board Monday will be submitted to the Alaska School Boards Association, which meets in November to discuss statewide school policies.

But the board's firm stance will likely be reflected in local school policy in the near future, board member Pat O'Hara said. Mat-Su district policy is scheduled for revamping this year and could incorporate the no-spanking clause.

See Resolution, page A-8

Police raid funerals in South Africa

Johannesburg, South Africa (AP) — Police cracking whips charged groups of blacks heading for the funeral today of two young men killed in anti-apartheid protests, witnesses said.

"This is a clear indication to us that the police had wished

Rain today ending by late morning, with clouds decreasing this afternoon. High near 55. Tonight, partly cloudy with a low near 40. Wednesday, sunny. Weather, page B-6



icious Star
*
*
for all the
ing you gave us
never be for-
nd Kathleen
ndson "O" Street



reindeer Star's cage at 10th and I Street
alk around
pping mall
a heck may-
in a 5-year-
old Michael Yearly, pleaded no
contest Monday in Anchorage
District Court to charges of
third-degree theft and third-
degree criminal mischief. The



Celebrity mice celebr
Mickey and Maude Mouse p
penny Saturday after helix
Boulder City, Nev., in laying 90a
a 10.75-mile course as part of the

Junior Taxpayers of

Five-year-old Nick Luvene like
fighters, garbage collectors &
maintenance crews he saw work
home in Spencer town, N.Y., so a
with his mom about taxes he ch
of his income to help pay for the

In reply he got a letter from G
Cuomo thanking him for the 36 c
promising to spend it wisely.

Barbara Luvene, Nick's 37-ye
mother, said Friday that her son
wanted to help pay for some pub
after he heard Barbara and her b
discussing school taxes.

"He was concerned about a fe
things," said Luvene of her son.
"A bunch of money, probably a doll
and wanted to send it all. We tol
taxes, you only send a small per



The picture of conce
School days are here again. Lo
Ambitious students with a zeal
Revere Arselino, a student at S

Hitching into history

Thumbs up to Lea
Grundova and Alex
Halova, winners in

2
4

S
E
P

2



Associated Press

mead, as they perch on a rock in the pelican pond at Busch Gardens in Tampa, Fla.

Fairbanks division

Continued from page A-1

said Rep. Don Young, R-Alaska. The mayor of the Fairbanks-North Star Borough was also pleased with the announcement.

"It's welcome news in light of our main source of revenue being on the decline," said Mayor Bill Allen.

"Our dependency on state revenue is very high, like Anchorage, at seven mills and that excludes education. So we welcome another influence on our economy, especially from a stable source like the federal government," Allen said.

The borough had prepared an economic impact statement to plan for troop increases in the area, Allen said. "So we're prepared with open arms to welcome our military friends."

Barracks remodeling has al-

ready begun at Fort Wainwright, Allen said, and major construction should begin next spring.

Jennings said Pentagon officials are planning a formal signing ceremony for early October. She said they did not give other details, such as when construction of facilities would begin.

Fort Richardson has been the U.S. Army headquarters, with Maj. Gen. Gerald Bethke commanding the 172nd Light Infantry Brigade (Alaska).

Two infantry battalions are assigned to Fort Richardson, with another at Fort Wainwright under the 172nd Infantry Brigade (Separate).

When the brigade is increased to division size, the majority of the troops, at least an additional 3,300 troops plus their dependents, will live at Fort Wainwright.

Police crack whips

Continued from page A-1

for the day-long funeral service, police aboard trucks and four-wheel-drive vehicles roared up and began chasing the mourners with short whips and rubber truncheons, the witnesses said.

It was not clear if anyone was hurt.

The witnesses said none of the mourners provoked police. Khela said his youth congress "had done a lot of work to keep order during the vigils and we are disgusted to see that the police are the ones causing the disruption."

Witnesses said they recognized as policemen three whites and two blacks who claimed to be foreign journalists. The five men, who filmed mourners, refused to show press cards issued to all accredited journalists, said the witnesses.

Youth congresses are civic organizations that have sprung up over the past year, a period in which riots again South Africa's racial segregation policy have resulted in the deaths of more than 700 people.

Police at headquarters in Pretoria said in the Cape province township of Kwanobuhle, a black man suffered serious burns when mobs set fire to the homes of three blacks who are seen as collaborators with apartheid.

Under apartheid laws, five million whites dominate and deny the vote to 24 million blacks. Blacks such as policemen, soldiers and other government employees are regularly attacked as sellouts to the strug-

In another development, the Central Statistical Services office said today that South Africa's inflation rate jumped to 16.4 percent in August from 15.9 percent in July, equalling the three-year high reached this past June.

Most economic analysts believe inflation will continue to accelerate as domestic political factors and international economic pressures limit the ability of the country's currency, the rand, to recover from its current low levels.

7 DOT workers get reassigned

Juneau (AP) — Seven people have been reassigned within the Department of Transportation and Public Facilities to help coordinate planning and budgeting work, Commissioner Dick Knapp says.

"This realignment is being made to fine-tune the department's organization and to better utilize our current resources without increasing our budget," Knapp said in a prepared statement.

"Planning is the key to the budget process, and under this new realignment, planning within the regions will become a section reporting directly to each regional deputy commissioner," he said.

Among the personnel moves: Central Region: Tommy Heinrich becomes di-



Sou

Residents v Area p

by Mitch Lipka
Times Writer

Proposition 1, the question of whether Anchorage residents support hosting the 1992 Winter Games, will pass by Olympic proportions, according to a recent poll.

The survey, conducted from Sept. 9-17 and released Monday, shows 75 percent of Anchorage residents favor hosting the games in the municipality, with support coming from all segments of the population.

On the other side, 15 percent said they oppose having the games here while the remaining

Area p

10 percent were undecided.

The survey was conducted independently by A. Dittman Research, a sample of 250 Anchorage residents was taken by using a direct telephone dialing method survey, said President Dave Dittman.

"With his (Dittman) approach to this confident we'll have it showing" at the polls, Rick Nerland, exec



Harvest time

Area farmers race to complete this season's harvest in threatening skies and rainy intervals. Despite the un-

Chamber hear

by Debbie R. ...

three minutes to ...

is spanking

n Medical Association Pediatric National Educational and the American Psychological Association's corporal punishment, said. e testimony of a child welfare board member. Comments at a local pediatric Dr. George member Ken's with victims

"a lot of thinking," convinced him it was time for a change, Johnson said.

Johnson, Menard and Jean Marsh supported a watered-down form of the resolution, which would have required parental permission before spanking, at a public hearing earlier this month.

"There are few decisions which we make in life which have lasting effect, but this is one of them," said Brown, following the board's action. "I'm ec-

Alaska State Legislature

STEVE FRANK

DISTRICT 20A
Finance Committee

1125 Sunset Drive
Fairbanks, Alaska 99701



While in Juneau
P.O. Box V
Juneau, Alaska 99811
(907) 465-3709

House of Representatives

TO: House State Affairs Committee

FROM: Rep. Steve Frank

RE: HJR 66 - "Relating to the Headquarters of the Sixth Infantry Division."

DATE: February 22, 1988

HJR 66 supports the U.S. Army's decision for deployment of the Sixth Light Infantry Division (LID) in Alaska as planned.

The 6th LID, activated in March of 1986, is currently bringing troops to both Ft. Richardson near Anchorage and Ft. Wainwright near Fairbanks and will have achieved full deployment of the division in 1992. The temporary headquarters for the division is located at Ft. Richardson but is scheduled to be moved to Ft. Wainwright by 1991. The movement of the division command to Fairbanks will result in the transfer of only seven civilian personnel according to the authorized military publication "Speaking With One Voice," dated February 11, 1988.

While the prudence of the Army's decision can be debated in our legislative halls, we do not believe that it is in the State's best interest to send out mixed signals to Washington because it may jeopardize the already tenuous funding needed to complete LID and future military expansion in Alaska.

I don't believe that we should second guess the Army; please consider:

- 1) that the overall effect of the LID will increase the number of total employment at both military bases from their 1986 levels,
- 2) that the headquarters for the LID has been planned to be in Fairbanks for some time and was located in Anchorage temporarily until the physical structures were constructed and the troops deployed, and
- 3) that the Garrison command and administrative support staff will remain at Ft. Richardson.

Thank you for your consideration.



Alaska State Legislature

Representative Mike Davis

District 19

P.O. Box V
Juneau, Alaska 99811
(907) 456-4930/4941

Interim Office:
P.O. Box 81435
Fairbanks, Alaska 99708
(907) 456-8161

February 22, 1988

Rep. Fran Ulmer, Chairman
House State Affairs Committee
P.O. Box V
Juneau, AK 99811

Dear Rep. Ulmer and Members of the State Affairs Committee:

Today you are hearing HJR 66 and HR 12, relating to the headquarters of the Sixth Infantry Division. I would like to submit the following testimony for the record.

I am strongly opposed to the attempt to alter the planned deployment of the Sixth Infantry Division (Light) through HR 12. The decision to locate the headquarters of the light infantry division at Ft. Wainwright was made in 1985, after extensive public hearings and deliberation by the Department of the Army. I believe the location of the division should be based on the national defense needs of the country as determined by the military, rather than regional economic interests.

Fairbanks and Anchorage have had a close and cooperative relationship with the military for many years. Both communities are experiencing serious economic decline, with associated real estate and employment problems. Much of the planning and construction for the Sixth Infantry Division (Light) is already underway in Fairbanks.

Both Ft. Wainwright and Ft. Richardson will experience a gain in population as a result of deployment of the L.I.D. We should be careful not to risk federal funding of the division by showing a lack of state unity. Therefore, I oppose passage of HR 12 and support HJR 66.

Thank you for considering my testimony.

Sincerely,

A handwritten signature in cursive script that reads "Mike Davis".

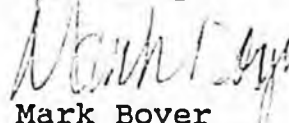
Rep. Mike Davis

Representative Fran Ulmer
February 22, 1988
Page 2

benefit. This competition is normal and healthy, and the regions and, ultimately, the state as a whole, are the better for it. Coastal communities are about to begin vying for deployment of naval ships and personnel, and while my community is hors d'combat in this particular contest, we wish the eventual winners well and stand ready to support them in their endeavors, because we realize that what is good for one region of Alaska will, in the long run, benefit all Alaskans.

Let us not be so short-sighted that we allow regionalism and election year saber rattling to put us in the position of cutting off our nose to spite our face. If the deployment of the Sixth Light Infantry Division (Light) goes on as planned, the state as a whole will benefit from economic diversification, increased employment and, in all likelihood, further federal deployments in Alaska (i.e., the Navy) after a positive experience with the division. It is ludicrous for this body to consider a resolution which questions the Army's judgement in its deployment of the 6th L.I.D. at a time when our congressional delegation is beating back attempts to de-fund that deployment. If we hand the opponents of the deployment here a monkey wrench like HR 12, and they use it to sabotage the deployment in Alaska, we all lose.

Sincerely,


Mark Boyer
Representative

HJR

67

HOUSE STATE AFFAIRS COMMITTEE

NEXT COMMITTEE: JUDICIARY

BILL: HJR 67

CURRENT VERSION:

SCHEDULED: MARCH 23, 1988

SPONSOR: LABOR & COMMERCE

PHONE NO: 3892

CONTACT FILE: _____

BILL SUBJECT: ALASKA CONSTITUTIONAL AMENDMENT RELATING TO LEGISLATIVE CONF. OF BOARD MEMBERS OF PUBLIC CORP.

SPONSOR BACKUP: _____

AFFECTED AGENCIES:

<u>DEPARTMENT</u>	<u>CONTACT/PHONE</u>	<u>COMMENT</u>
DCED	LINDA WILD/2505	
ELECTIONS	LINDA EDGEWORTH/4600	

FISCAL NOTES

<u>AGENCY</u>	<u>REQUESTED</u>	<u>DATED</u>	<u>FY 88 AMT</u>	<u>FY 89 AMT</u>
DCED		3/2/88	-0-	-0-
ELECTIONS		3/10/88	-0-	\$2.200

ACTION

<u>DATE</u>	<u>COMMENT</u>
3/23/88	PASSED FROM STATE AFFAIRS

STATE OF ALASKA
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907.465.3600

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House State Affrs!
3/23/88

HOUSE COMMITTEE REPORT

(7)

Date referred: 2/26/88

FURTHER REFERRALS:

Judiciary

DATE: 3/23

The State Affairs Committee has considered HJR 67

Proposing an amendment to the Constitution of the State of Alaska relating to legislative confirmation of the board members of public corporations of the state.

RECOMMENDS:

- replace with _____ the same title
- attached amendment(s) a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(S):

- fiscal impact same as previous fiscal note published _____
- zero fiscal note same as previous zero fiscal note published _____
- zero with analysis

SIGNING DO PASS:

[Handwritten signatures]

SIGNING OTHER RECOMMENDATIONS:

[Handwritten signatures]

[Handwritten signature]

 Chairman's signature



Official Business

Alaska State Legislature

House

P.O. BOX V
State Capitol
Juneau, Alaska 99811

HOUSE STATE AFFAIRS COMMITTEE

HOUSE JOINT RESOLUTION 67

FILE CONTENTS

1. HJR 67: PROPOSING AN AMENDMENT TO THE CONSTITUTION OF THE STATE OF ALASKA RELATING TO LEGISLATIVE CONFIRMATION OF THE BOARD MEMBERS OF PUBLIC CORPORATIONS OF THE STATE.
2. MEMORANDUM FROM REPRESENTATIVE DONLEY TO REPRESENTATIVE ULMER, DATED FEBRUARY 29, 1988.

FISCAL NOTES

- A. OFFICE OF THE GOVERNOR, DIVISION OF ELECTIONS, DATED 3/10/88: \$2 000
- B. COMMERCE AND ECONOMIC DEVELOPMENT, DATED 3/2/88: -0-

STATE OF ALASKA
1988 LEGISLATIVE SESSION

BILL VERSION: HJR 67
PUBLISH DATE: 2/26/88

FISCAL NOTE

REQUEST:

Revision Date: 3/4/88
Title: Constitutional amendment relating to leg. confirmation of board members.
Sponsor: LABOR & COMMERCE COMMITTEE
Requestor: House State Affairs
Agency Affected: Office of the Governor
BRU: Division of Elections
Components: II - Primary & General Elections

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL	0	2.2*	0	0	0	0
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	2.2*	0	0	0	0

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	0	2.2*	0	0	0	0
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

* Costs included cover 2 to 3 additional pages in each Official Election Pamphlet, for printing and typesetting, and costs estimated to cover computer programming requirements for vote (cont.)

Prepared by: Linda Edgeworth *Le/SV* Phone: 465-4611
Division: Elections Date: 3/4/88

Approved by Commissioner: *[Signature]* Date: 3/10/88
Agency: Office of the Governor, Division of Elections

Distribution (by preparer): 5/16/88
Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

STATE OF ALASKA
1988 LEGISLATIVE SESSION

BILL VERSION: HJR 67
PUBLISH DATE: _____

FISCAL NOTE

REQUES.

Revision Date: _____ Agency Affected: Commerce & Econ. Dev.
Title: Constitution amendment regarding BRU: Banking, Securities & Corporations
legislative confirmation of board members of public corps.
Sponsor: Labor & Commerce Components: _____
Requester: _____

EXPENDITURES / REVENUES : (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
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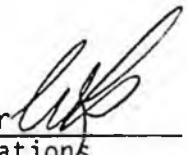
FUNDING: (Thousands of dollars)

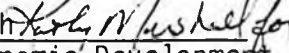
GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

ANALYSIS: (Attach a separate page if r

Prepared by: Willis F. Kirkpatrick, Director  Phone: 465 2521
Division: Banking, Securities and Corporations Date: 3-2-88

Approved by Commissioner: J. Anthony Smith  Date: 3/2/88
Agency: Department of Commerce and Economic Development

Distribution (by preparer):

Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)

0644D12/30188a

page ____ of ____

HJR

71

HOUSE STATE AFFAIRS COMMITTEE

NEXT COMMITTEE: LABOR & COMMERCE

BILL: HJR 71

CURRENT VERSION:

SCHEDULED: APRIL 22, 1988

SPONSOR: LABOR & COMMERCE

PHONE NO: GINGFA/3892

CONTACT FILE: _____

BILL SUBJECT: BIDDING ON PUBLICLY FUNDED CONSTRUCTION PROJECTS IN THE U.S. AND OTHER NATIONS

SPONSOR BACKUP: IN FILES

AFFECTED AGENCIES:

<u>DEPARTMENT</u>	<u>CONTACT/PHONE</u>	<u>COMMENT</u>
N/A		

FISCAL NOTES

<u>AGENCY</u>	<u>REQUESTED</u>	<u>DATED</u>	<u>FY 88 AMT</u>	<u>FY 89 AMT</u>
N/A		4/14/88	-0-	-0-

ACTION

<u>DATE</u>	<u>COMMENT</u>
4/22/88	HEARING: PASSED FROM STATE AFFAIRS

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House State Affrs:

April 22, 1988

*problem: Japan, etc., which not allow U.S. construction
contractors bid on projects in their
countries*

BY THE LABOR AND
COMMERCE COMMITTEE

1 IN THE HOUSE

2

HOUSE JOINT RESOLUTION NO. 71

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - SECOND SESSION

5

Relating to bidding on publicly funded

6

construction projects in the United

7

States and other nations.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9

WHEREAS existing law provides for the establishment, operation, and
10 maintenance of foreign trade zones at the ports of entry into the United
11 States to expedite and encourage foreign commerce and for other purposes;
12 and

13

WHEREAS United States law and practice generally enable resident
14 aliens and foreign companies to become licensed contractors in the United
15 States and to enter into competitive bidding on publicly funded construc-
16 tion projects; and

17

WHEREAS United States construction companies are systematically pre-
18 cluded by the licensing, corporate, and other laws and practices of some
19 foreign nations from successfully competing for work in those nations,
20 while the citizens of those nations actively engage in the construction of
21 publicly funded projects in the United States; and

22

WHEREAS the governments in many of these countries actively subsidize
23 and assist their citizens and construction companies in a manner that is
24 prohibited by the laws of the United States; and

25

WHEREAS this subsidy and assistance gives foreign contractors an
26 unfair competitive advantage over United States contractors when bidding
27 for publicly funded construction projects in the United States; and

28

WHEREAS the United States Congress is currently considering legisla-
29 tion that would prohibit the use of fiscal year 1988 funds for public works

1 construction contracts with contractors or subcontractors of a foreign
2 country or with a supplier of products of a foreign country while the
3 foreign country is listed by the United States Trade Representative as a
4 nation that denies fair and equitable market opportunities for products and
5 services of the United States in procurement and bidding;

6 BE IT RESOLVED that the Alaska State Legislature urges the Congress to
7 incorporate amendments in all appropriation measures pending before Con-
8 gress to prohibit foreign citizens and foreign companies from bidding on
9 publicly funded construction projects in the United States while the United
10 States Trade Representative lists their country as a nation that denies
11 fair and equitable market opportunities for the products and services of
12 the United States in the procurement and bidding for certain construction
13 contracts; and be it

14 FURTHER RESOLVED that the Alaska State Legislature urges the United
15 States Congress to encourage reciprocity agreements in which the United
16 States and a foreign nation allow the citizens and companies of both
17 nations the opportunity to bid on publicly funded construction projects.

18 COPIES of this resolution shall be sent to the Honorable Ronald
19 Reagan, President of the United States; the Honorable George Bush, Vice-
20 President of the United States and President of the United States Senate;
21 the Honorable George P. Shultz, U.S. Secretary of State; the Honorable John
22 C. Stennis, President Pro Tempore of the United States Senate; the Honor-
23 able Robert C. Byrd, Majority Leader of the U.S. Senate; the Honorable Jim
24 Wright, Speaker of the U.S. House of Representatives; the Honorable Ernest
25 F. Hollings, Chairman of the Senate Committee on Commerce, Science, and
26 Transportation; the Honorable Lloyd Bentsen, Chairman of the Senate Commit-
27 tee on Finance; the Honorable Claiborne Pell, Chairman of the Senate Com-
28 mittee on Foreign Relations; the Honorable John D. Dingell, Chairman of the
29 House Committee on Energy and Commerce; the Honorable Dante B. Fascell,

1 Chairman of the House Committee on Foreign Affairs; the Honorable Dan
2 Rostenkowski, Chairman of the House Committee on Ways and Means; and to the
3 Honorable Ted Stevens and the Honorable Frank Murkowski, U.S. Senators, and
4 the Honorable Don Young, U.S. Representative, members of the Alaska delega-
5 tion in Congress.

FISCAL NOTE

REQUEST:

Revision Date: _____ Agency Affected: N/A
 Title: BIDDING ON PUBLICLY FUNDED CONSTRUCTION BRU: _____
PROJECTS IN U.S. AND OTHER NATIONS
 Sponsor: LABOR & COMMERCE Components: _____
 Requestor: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----	-----	-----

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: FRAN ULMER, CHAIR Phone: 465-4947
 Division: HOUSE STATE AFFAIRS COMMITTEE Date: 4/14/88

Approved by Commissioner: _____ Date: _____
 Agency: _____

Distribution (by preparer):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

HJR 71

HOUSE LABOR AND COMMERCE COMMITTEE

ALASKA STATE LEGISLATURE

P.O. BOX V, JUNEAU 99811

(907) 465-3892



February 18, 1988

M E M O R A N D U M

To: Tam Cook, Director
Legislative Legal Services

From: Representative Dave Donley, Chair
House Labor and Commerce Committee

Re: Bill drafting request

I'd like a bill draft prepared for introduction by the House Labor and Commerce Committee that prohibits a citizen of any foreign country which does not permit contractors registered in Alaska to practice their trade in that country, from being registered in, or permitted to contract for construction work in Alaska.

Attached is a copy of an Assembly bill currently pending before the California legislature and a resolution from the Western Alaska Building and Construction Trades Council, Inc. to serve as backup information for the purposes of drafting this bill.

Please call me or Ginger Baim at 4954 if you have any questions or need additional information.

Article

- 1. Registration (§§ 08.18.011, 08.18.031 — 08.18.061)
- 2. Bond and Insurance (§§ 08.18.071, 08.18.081)
- 3. Enforcement (§§ 08.18.116 — 08.18.119, 08.18.121 — 08.18.141)
- 4. General Provisions (§ 08.18.171)

Introduced by Assembly Member Mountjoy

March 6, 1987

Article 1. Registration.

Section

- 11. Registration required
- 31. Certificate of registration

Section

- 41. Fees
- 51. Identification requirements

Sec. 08.18.011. Registration required. (a) It is unlawful for a person to submit a bid or work as a contractor until that person has been issued a certificate of registration by the Department of Commerce and Economic Development. A partnership or joint venture shall be considered registered if one of the general partners or venturers whose name appears in the name under which the partnership or venture does business is registered.

(b) A general contractor may not allow a person required to be registered under this chapter to work for the general contractor as a specialty contractor unless the person is registered under this chapter. (§ 2 ch 100 SLA 1988; am § 1 ch 83 SLA 1985)

Effect of amendments. — The 1985 amendment added subsection (b).

Add:

(c) No citizen of any foreign country which does not permit contractors registered in Alaska to practice their trade in that country, shall be registered in, or permitted to contract for construction work in, this state.

An act to add Section 6306 to the Government Code, relating to foreign countries.

LEGISLATIVE COUNSEL'S DIGEST

AB 2118, as introduced, Mountjoy. Foreign countries: Contractors.

Existing law provides for the establishment, operation, and maintenance of foreign-trade zones in ports of entry of the United States, to expedite and encourage foreign commerce, and for other purposes.

This bill would prohibit the citizen of any foreign country which does not permit contractors licensed in this state to practice their trade in that country, from being licensed in, or permitted to contract for, construction work in this state.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Section 6306 is added to the Government Code, to read:

6306. No citizen of any foreign country which does not permit contractors licensed in California to practice their trade in that country, shall be licensed in, or permitted to contract for construction work in, this state.

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RESOLUTION

BE IT RESOLVED by the WESTERN ALASKA BUILDING & CONSTRUCTION TRADES COUNCIL, INC.,

WHEREAS, the WESTERN ALASKA BUILDING & CONSTRUCTION TRADES COUNCIL, INC. and its constituent union representing thousands of working men and women in the state of Alaska are deeply concerned regarding unfair competition by foreign national construction companies to United States construction companies in the bidding of public works projects in the state of Alaska, and

WHEREAS, United States construction companies are systematically precluded by licensing, corporate status, regulation and other like impediments from successfully competing in several nations of the world, such as Japan, Korea, whose nationals are actively engaged in construction in the United States, and

WHEREAS, some of these countries which are engaged in construction in public projects in the state of Alaska have actively suppressed working men and women in their countries, and

WHEREAS, the governments in these countries actively subsidize and assist their national construction companies in competing in the United States, and

WHEREAS, these foreign national construction companies have a history of evading, avoiding and not adhering to standards of both construction and maintenance of dignity among working people in their projects conducted in the United States, and

WHEREAS, the United States construction companies and the American citizens who constitute those companies' work forces are unfairly and discriminatorily precluded from employment, both in this country and abroad,

BE IT RESOLVED: That the WESTERN ALASKA BUILDING & CONSTRUCTION TRADES COUNCIL, INC., its constituent union and the thousands of working men and women throughout the state of Alaska whom it represents petition the Honorable Steve Cowper, Governor of the State of Alaska, to use all the energies of his office to change the corporate laws of the State of Alaska wherein foreign national construction companies must qualify in a manner providing adequate

security to performance of obligations and duties to standards of construction; affirmative action; security and performance of job; guaranties of compliance with obligation to vendors and workmen; and like matters. That the Constitution of the United States and the Constitution of the State of Alaska provide limited protection for foreign nationals and foreign national corporations, and as a privilege of doing business in Alaska foreign national corporations should be required to comply with the highest standards in order to perform business in the state of Alaska as a corporation. That the Governor should direct the Department of Labor to vigorously enforce health and safety standards to ensure protection of the citizens of the state of Alaska. The same direction should be given to those contracting agencies of the State of Alaska in order to assure that work is performed in the highest and most responsible manner possible by the foreign national corporations. It is totally unacceptable to the working men and women in Alaska that foreign national corporations are not only allowed to bid on public works projects and to divert taxpayer dollars to foreign countries, but are encouraged to do so by certain contracting agencies within the state of Alaska. That standards which are strictly enforced against American corporations are laxly enforced against these foreign national corporations which have not - and will not - comply with the same standards applicable to American corporations. Allowing taxpayers' money to go to foreign national corporations to construct public works projects is a travesty against the citizens of this state and must immediately cease.

Dated: 10-13- , 1987

WESTERN ALASKA BUILDING &
CONSTRUCTION TRADES COUNCIL,
INC.

By:  V.P.
For: Phil Thingstad / President

(Resolution)

In lieu of the matter stricken and the matter inserted by said amendment, insert as follows: December 21, 1987.

And the Senate agree to the same. Amendment numbered 18:

That the House recede from its disagreement to the amendment of the Senate numbered 18, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and the matter inserted by said amendment, insert the following:

House and the Senate and in the Joint Explanatory Statement of the Conference accompanying this Joint Resolution

And the Senate agree to the same.

Amendment numbered 44:

That the House recede from its disagreement to the amendment of the Senate numbered 44, and agree to the same with an amendment, as follows:

Restore the matter stricken by said amendment amended to read as follows:

Sec. 108. (a) Notwithstanding any other provision of this Resolution or any other law, no adjustment in rates of pay under section 5305 of title 5, United States Code, which becomes effective on or after October 1, 1987, and before October 1, 1988, shall have the effect of increasing the rate of salary or basic pay for any office or position in the legislative, executive, or judicial branch or in the government of the District of Columbia—

(1) if the rate of salary or basic pay payable for that office or position as of September 30, 1987, was equal to or greater than the rate of basic pay then payable for level V of the Executive Schedule under section 5316 of title 5, United States Code; or

(2) to a rate exceeding the rate of basic pay payable for level V of the Executive Schedule under such section 5316 as of September 30, 1987, if, as of that date, the rate of salary or basic pay for that office or position was less than the rate of basic pay then payable for such level V.

(b) For purposes of subsection (a), the rate of salary or basic pay payable as of September 30, 1987, for any office or position which was not in existence on such date shall be deemed to be the rate of salary or basic pay payable to individuals in comparable offices or positions on such date, as determined under regulations prescribed—

(1) by the President, in the case of any office or position within the executive branch or in the government of the District of Columbia;

(2) jointly by the Speaker of the House of Representatives and the President pro tempore of the Senate, in the case of any office or position within the legislative branch; or

(3) by the Chief Justice of the United States, in the case of any office or position within the judicial branch.

And the Senate agree to the same.

Amendment numbered 49:

That the House recede from its disagreement to the amendment of the Senate numbered 49, and agree to the same with an amendment, as follows:

Restore the matter stricken by said amendment amended to read as follows:

Sec. 108. (a) None of the funds appropriated for fiscal year 1988 by this Resolution or any other law may be obligated or expended to enter into any contract for the construction, alteration, or repair of any public building or public work in the United States or any territory or possession of the United States with any contractor or subcontractor of a foreign country, or any supplier of products of a foreign country, during any period in which such foreign country is listed by the United States Trade Representative under subsection (c) of this section.

(b) The President or the head of a Federal agency administering the funds for the construction, alteration, or repair may waive the restrictions of paragraph (1) of this subsection with respect to an individual contract if the President or the head of such agency determines that such action is necessary in the public interest. The authority of the President or the head of a Federal agency under this paragraph may not be delegated. The President or the head of a Federal agency waiving such restrictions shall within 10 days, publish a notice thereof in the Federal Register describing in detail the contracts involved and the reason for granting the waiver.

(b)(1) Not later than 30 days after the date of enactment of this Resolution, the United States Trade Representative shall make a determination with respect to each foreign country of whether such foreign country—

(A) denies fair and equitable market opportunities for products and services of the United States in procurement; or

(B) denies fair and equitable market opportunities for products and services of the United States in bidding.

for construction projects that cost more than \$500,000 and are funded (in whole or in part) by the government of such foreign country or by an entity controlled directly or indirectly by such foreign country.

(2) In making determinations under paragraph (1), the United States Trade Representative shall take into account information obtained in preparing the report submitted under section 181(b) of the Trade Act of 1974 and such other information or evidence concerning discrimination in construction projects against United States products and services that are available.

(c)(1) The United States Trade Representative shall maintain a list of each foreign country which—

(A) denies fair and equitable market opportunities for products and services of the United States in procurement; or

(B) denies fair and equitable market opportunities for products and services of the United States in bidding.

for construction projects that cost more than \$500,000 and are funded (in whole or in part) by the government of such foreign country or by an entity controlled directly or indirectly by such foreign country.

(2) Such list shall include—

(A) each foreign country with respect to which an affirmative determination is made under subsection (b); and

(B) the country of Japan and any other country which has expressed a policy of denying fair and equitable market opportunities for products and services of the United States in procurement or bidding for projects described in paragraph (1) of this subsection.

(3) Any foreign country that is initially listed or that is added to the list maintained under paragraph (1) shall remain on the list until—

(A) such country removes the barriers in construction projects to United States products and services;

(B) such country submits to the President of the United States Trade Representative evidence demonstrating that such barriers have been removed; and

(C) the United States Trade Representative conducts an investigation to verify independently that such barriers have been removed and submits, at least 30 days before granting any such waiver, a report to each House of the Congress identifying the barriers and describing the actions taken to remove them.

(4) The United States Trade Representative shall publish in the Federal Register the entire list required under paragraph (1) and

shall publish in the Federal Register any modifications to such list that are made after publication of the original list.

(d) For purposes of this section—

(1) each foreign instrumentality, and each territory or possession of a foreign country that is administered separately for customs purposes, shall be treated as a separate foreign country;

(2) any contractor or subcontractor that is a citizen or national of a foreign country, or is controlled directly or indirectly by citizens or nationals of a foreign country, shall be considered to be a contractor or subcontractor of such foreign country;

(3) subject to paragraph (d), any product that is produced or manufactured (in whole or in substantial part) in a foreign country shall be considered to be a product of such foreign country;

(4) the restrictions of subsection (a)(1) shall not prohibit the use, in the construction, alteration, or repair of a public building or public work, of vehicles or construction equipment of a foreign country; and

(5) the terms "contractor" and "subcontractor" include any person performing any architectural, engineering, or other service directly related to the preparation for or performance of the construction, alteration, or repair.

(e) Paragraph (a)(1) of this section shall not apply to contracts entered into prior to the date of enactment of this Resolution.

(f) The provisions of this section are in addition to, and do not limit or supersede, any other restrictions contained in any other Federal law.

And the Senate agree to the same.

Amendment numbered 51:

That the House recede from its disagreement to the amendment of the Senate numbered 51, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment insert:

Sec. 116. (a) ADJUSTMENTS FOR EMPLOYEES UNDER STATUTORY PAY SYSTEMS.—

(1) TWO-PERCENT INCREASE.—Notwithstanding any other provision of law, in the case of fiscal year 1988, the overall percentage of the adjustment under section 5305 of title 5, United States Code, in the rates of pay under the General Schedule, and in the rates of pay under the other statutory pay systems (as defined by section 5301(c) of such title), shall be an increase of 2 percent.

(2) UNIFORM ADJUSTMENTS; DELAYED EFFECTIVE DATE.—Each increase in a pay rate or schedule which takes effect pursuant to paragraph (1) shall, to the maximum extent practicable, be of the same percentage and shall take effect as of the beginning of the first applicable pay period beginning on or after January 1, 1988.

(b) TWO PERCENT MILITARY PAY RAISE FOR FISCAL YEAR 1988.—Section 601 of the National Defense Authorization Act for Fiscal Years 1987 and 1988 (Public Law 100-180) is amended by striking out subsections (b), (c), and (d) and inserting in lieu thereof the following:

"(b) TWO PERCENT INCREASE IN BASIC PAY, BAO, AND BAS.—The rates of basic pay, basic allowance for quarters, and basic allowance for subsistence of members of the uniformed services are increased by 2 percent effective on January 1, 1988.

"(c) TWO PERCENT INCREASE IN CADET AND MIDSHIPMAN PAY.—Effective on January 1, 1988, section 1031(c)(1) of title 37, United States Code, is amended by striking out "540.00" and inserting in lieu thereof "550.00".

And the Senate agree to the same.

Amendment numbered 57:

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building or public work with any contractor or subcontractor of a foreign country, or any supplier of products of a foreign country, that is identified by USTR, or by this conference report, as discriminating against U.S. firms in conducting procurements for public works projects. This prohibition extends to all Federal agencies as well as all other recipients of Federal funds. The conference agreement specifically identifies Japan as a country warranting immediate exclusion from U.S. public works contracts. This action is in direct response to recent disclosures by high ranking Japanese government officials that U.S. construction companies will not be allowed to compete freely for public works projects in Japan.

The prohibition applies to public building and public works projects anywhere in the United States or any territory or possession of the United States. The restriction covers all architect, engineering, and construction services. It also includes all products or goods except construction equipment or vehicles used during the construction, alteration, or repair which do not become part of a delivered structure, product or project. In determining the origin of a product or good, Federal agencies or recipients of Federal funds are to consider a product or good as produced in the U.S. if it has been assembled or manufactured in the United States and a substantial portion of the value added to such product or good is allocable to materials or components produced in the United States or to labor or research and development that take place in the United States. Finally, the prohibitions contained in the conference agreement are in addition to any other restrictions contained in any other Federal law, including the Buy American Act (41 U.S.C. 101-103).

The USTR is required to maintain a list which shall include all foreign countries which have been identified as denying fair and equitable market opportunities for American companies. The list shall be created at the date of enactment and shall include initially the country of Japan and any other country which has expressed a policy of denying such fair and equitable market opportunities. Not later than 30 days after enactment of the Act, the USTR is required to determine for each other foreign country whether it denies fair and equitable market opportunities for products and services of the United States in procurement or in bidding for construction projects and to include such countries on the list.

The USTR is required to take into consideration only construction projects that cost more than \$500,000 and are funded, in whole or in part, by the government of the foreign country or by an entity controlled directly or indirectly by such foreign country. In making this determination, the USTR is required to take into account information obtained in preparing the report submitted under section 181(b) of the Trade Act of 1974 and all other relevant information that is available. The USTR shall pay special attention to information which is supplied either informally or formally by U.S. architect, construction, and engineering companies.

Any country listed shall remain on the list until its government (1) removes the barriers in construction projects to United States products and services and (2) submits to the President or the USTR evidence demonstrating that such barriers have been removed. In addition, the USTR must conduct an investigation to independently verify that such barriers have been removed and submit, at least 30 days before lifting the restriction, a report to each House of Congress. The report is to describe the barriers

in detail and the specific actions that have been taken to remove them.

The President or head of the Federal agency administering the funds may waive the restrictions imposed by this section with respect to an individual contract if he or she determines that such action is necessary in the public interest. This must be done on a contract by contract basis. The authority of the President or the head of a Federal agency under this paragraph may not be delegated. When granting a waiver, the President or the head of a Federal agency is also required, within 10 days, to publish a notice of this action in the Federal Register. The notice is to describe in detail the contract involved, the specific reason for granting the waiver, and how such waiver serves the public interest.

Amendment No. 50: Deletes language proposed by the House that would have provided for reallocation among the States, for one year only, of excess carry-forward funds under title III of the Job Training Partnership Act. The Senate resolution contained no similar provision.

Amendment No. 51: House recedes to the amendment of the Senate with an amendment which provides a 2% pay adjustment in January, 1988, under Section 5305 of title 5, United States Code, for general schedule and other statutory pay systems, and amends the National Defense Authorization Act for Fiscal Years 1988 and 1989 (Public Law 100-180) to allow a 2% military pay raise, effective January 1, 1988.

Amendment No. 52: Senate recedes. This amendment deletes Senate language regarding a salary freeze for certain Federal elected officials, officers, and employees. This matter is included in amendment number 44.

Amendment No. 53: Deletes a provision proposed by the Senate which would have prohibited the Immigration and Naturalization Service from holding aliens, accused or convicted of a felony under State or Federal law, in a detention or processing center unless such center has been designated a Security-Level 3 or higher level correctional facility. This matter is addressed in Amendment No. 3. The House bill contained no provision on this matter.

Amendment No. 54: Deletes Senate language earmarking funds for the development of the small mobile intercontinental ballistic missile (Midgetman) and the rail-mobile basing mode for the MX missile, setting forth obligations and expenditure limitations, and establishing certain reporting requirements. This issue is addressed in connection with amendment number 3.

Amendment No. 55: Deletes Senate language expressing a sense of the Congress for a need to share the burden of protecting commercial shipping in the Persian Gulf, a need for Presidential negotiations with countries benefiting from such protection and establishing certain reporting requirements. This issue is addressed in connection with amendment number 3.

Amendment No. 56: Deletes Senate language expressing a sense of the Senate that the Secretary of Defense should name a new nuclear aircraft carrier the U.S.S. John C. Stennis. This issue is addressed in connection with amendment number 3.

ASSISTANCE TO THE NICARAGUAN DEMOCRATIC RESISTANCE

Amendment No. 57: Includes a modification to language proposed by the Senate concerning assistance to the Nicaraguan Democratic Resistance.

Amendment No. 58: Deletes language proposed by the Senate regarding the Hudson River Channel Deepening Project, New

York. This amendment has been included in Amendment No. 8.

Amendment No. 59: Deletes language proposed by the Senate providing that not less than \$250,000 be made available for research to prevent ice jamming on the Salmon River in Idaho. This amendment has been included in Amendment No. 8.

Amendment No. 60: Deletes language expressing the sense of the Senate that the Army Corps of Engineers not operate more than four generators simultaneously at Harry S. Truman Dam and Reservoir, Missouri.

Amendment No. 61: Deletes language proposed by the Senate renaming the Aliceville Lock and Dam and the resource management and visitor center at Aliceville Lake, Alabama. This amendment has been included in Amendment No. 8.

Amendment No. 62: The conferees agree to delete the Senate provision. The amendment is addressed in amendment No. 8.

Amendment No. 63: The conferees agree to delete the Senate provision. The amendment is addressed in Amendment No. 8.

Amendment No. 64: The conferees agree to delete the Senate provision on assistance to Pakistan. This matter is addressed in amendment No. 8.

Amendment No. 65: The conferees agree to delete the Senate provision on economic assistance to Mozambique. This issue is included in Amendment No. 8.

Amendment No. 66: The conferees agree to delete the Senate provision directing U.S. government votes against loans to Panama in the Multilateral Development Bank. This issue is included in Amendment No. 8.

Amendment No. 67: Deletes language proposed by the Senate expressing the sense of the Senate in support of a permanently manned civilian space station.

Amendment No. 68: Deletes language proposed by the Senate postponing sanctions under the Clean Air Act. This language has been included in the Department of Housing and Urban Development—Independent Agencies Appropriations Act as a general provision under the Environmental Protection Agency appropriation included in Amendment No. 7.

Amendment No. 69: Deletes language proposed by the Senate permitting certain urban areas to forgo classification as a metropolitan city under the Community Development Block Grant program until 1990. This language has been included in the Department of Housing and Urban Development—Independent Agencies Appropriations Act under the Community Development Grants paragraph included in Amendment No. 7.

Amendment No. 70: Deletes language proposed by the Senate permitting the use of the FHA General Insurance Fund to carry out insuring authority on Hawaiian Homes lands. This language has been included in the Department of Housing and Urban Development—Independent Agencies Appropriations Act under the Federal Housing Administration fund paragraph included in Amendment No. 7.

Amendment No. 71: Deletes language proposed by the Senate limiting the use of funds related to endangered species labeling. This language has been included with technical amendments in the Department of Housing and Urban Development—Independent Agencies Appropriations Act as an administrative provision under the Environmental Protection Agency appropriation included in Amendment No. 7.

Amendment No. 72: Deletes Senate language extending a land withdrawal for Nellis Air Force Range in Lincoln County, NV from December 31, 1987 to March 31,

\$500,000 to USIA's "Educational and Cultural Exchange Programs" account for the Seattle Goodwill Games. This matter is addressed in Amendment No. 2.

Amendment No. 20: Deletes section 109 proposed by the House and stricken by the Senate which would have prohibited the Immigration and Naturalization Service from denying entry into the United States to any alien who presents a nonfrivolous application for an agricultural work authorization. This matter is addressed in amendment No. 3.

Amendment No. 21: Deletes section 110 proposed by the House and stricken by the Senate which would have prohibited the Immigration and Naturalization Service from deporting illegal alien families of persons who have applied for legal status under the amnesty provisions of the Immigration Reform and Control Act.

Amendment No. 22: Deletes section 111 proposed by the House and stricken by the Senate which would have appropriated \$1,000,000 to the Commission on the Bicentennial of the Constitution for a grant to the We The People 200 Committee to cover costs of the bicentennial in Philadelphia. This matter is addressed in Amendment No. 2.

Amendment No. 23: Deletes section 112 proposed by the House and stricken by the Senate which would have prohibited the Small Business Administration from implementing section 921 of Public Law 99-561 and section 921 of Public Law 99-591 during FY 1988. This matter is addressed in Amendment No. 2.

Amendment No. 24: Deletes language proposed by the House and stricken by the Senate directing the Secretary of the Army to continue planning, design, engineering and construction of the Des Moines Recreational River and Greenbelt project. This amendment has been included in Amendment No. 6.

Amendment No. 25: Deletes language proposed by the House and stricken by the Senate modifying the Lower San Joaquin River, California, project. This amendment has been included in Amendment No. 5.

Amendment No. 26: Deletes language proposed by the House and stricken by the Senate prohibiting the implementation of a reorganization by the Bureau of Reclamation. This amendment has been included in Amendment No. 5.

Amendment No. 27: Deletes language proposed by the House and stricken by the Senate relating to the McCree Crank, Oklahoma, project. This amendment has been included in Amendment No. 5.

Amendment No. 28: Deletes language proposed by the House providing a grant for the Loma Linda University Medical Center Proton-Beam Demonstration Cancer Treatment Center. This matter is addressed in Amendment No. 5.

Amendment No. 29: Deletes language proposed by the House providing a grant for the Center for Physical and Environmental Science at East Central University, Ada, Oklahoma. This matter is addressed in Amendment No. 5.

Amendment No. 30: Deletes language proposed by the House authorizing the Federal Energy Regulatory Commission to extend the time period required for commencement of construction project 4505. This matter is addressed in Amendment No. 5.

Amendment No. 31: The conferees agree to delete the House provision. A resolution is included in Amendment No. 5.

Amendment No. 32: The conferees agree to delete the House provision on American Immigration. This issue is included in Amendment No. 5.

Amendment No. 33: Deletes language proposed by the House and stricken by the Senate extending the date for obligation of funds awarded under the rental housing development grant program from 36 to 48 months. This language has been included within the Department of Housing and Urban Development—Independent Agencies Appropriations Act within the annual contributions for assisted housing paragraph included in Amendment No. 7.

Amendment No. 34: Deletes language proposed by the House and stricken by the Senate allowing certain cooperative banks to be insured under the Federal Deposit Insurance Corporation. This language has been included within the Department of Housing and Urban Development—Independent Agencies Appropriations Act as an administrative provision under the Federal Home Loan Bank Board title included in Amendment No. 7.

Amendment No. 35: Deletes House language prohibiting expenditure of funds for issuance of a special use authorization for any project to be constructed on Lewis Fork Creek in Madera County, CA until studies are completed. This issue is addressed in Amendment No. 2.

Amendment No. 36: Deletes House language regarding the animal damage control program of the Animal and Plant Health Inspection Service since this language has been incorporated within Amendment No. 12.

Amendment No. 37: Deletes exemption of the Virginia Street Bridge, Charleston, West Virginia from the requirements of section 146(g)(2) of title 23, United States Code proposed by the House. This provision is included in the conference agreement specified under amendment number 12. The Senate bill contained no similar provision.

Amendment No. 38: Deletes authorization of \$25,000,000 and an appropriation of \$500,000 for a highway bypass project in the vicinity of Petoskey, Michigan proposed by the House. This project is included in the conference agreement specified under amendment number 12. The Senate bill contained no similar provision.

Amendment No. 39: Deletes a provision proposed by the House which directs the Postal Service to continue to provide full postal services to the people of Holly Springs proper including upgrading, remodeling, and improving the U.S. Post Office building in Holly Springs, Mississippi. This amendment is included in Amendment No. 14.

Amendment No. 40: Deletes a provision proposed by the House which requires that all the paper used in printing U.S. currency and securities and U.S. passports be manufactured in the United States by American companies. This amendment is included in Amendment No. 14.

Amendment No. 41: Deletes a provision proposed by the House which provides full compensation to Federal employees who bring valid claims for back pay by granting a right to collect interest on awards under the Back Pay Act of 1966. This amendment is included in modified form in Amendment No. 14.

Amendment No. 42: Deletes a provision proposed by the House which directs the General Services Administration to initiate as soon as possible the planning process necessary to design and construct the Social Security Facility in Wilkes-Barre, Pennsylvania.

Amendment No. 43: House recedes. This amendment deletes House language which provided a 3% cost-of-living pay increase for Federal employees under section 5305 of title 5, United States Code.

Amendment No. 44: House recedes with an amendment. This provision denies a cost-of-

living salary adjustment in fiscal year 1988 for Members of Congress, cabinet officers, Federal judges, and all other senior employees and officers of the executive, judicial, and legislative branches of government and the District of Columbia whose salaries are at the rate of Executive Level V or above.

In addition, agencies are expected to fund any additional costs associated with pay adjustments for fiscal year 1988 from the appropriations included herein.

Amendment No. 45: Deletes language proposed by the House prohibiting the use of funds to implement a DOT/FAA notice of proposed rulemaking on foreign repair stations (14 CFR Parts 138 and 143) that was published in the Federal Register on November 24, 1987. The conferees, although agreeing to delete the House language, nonetheless believe that the proposed rulemaking on foreign repair stations raises significant policy, economic, and safety issues that should be carefully reviewed by the appropriate authorizing committee. Accordingly, the conferees believe that the Department of Transportation and the Federal Aviation Administration should defer final action on the notice of proposed rulemaking until October 1, 1988.

Amendment No. 46: Deletes language proposed by the House and stricken by the Senate postponing sanctions under the Clean Air Act. The Department of Housing and Urban Development—Independent Agencies Appropriations Act includes the Clean Air Act extension proposed by the Senate (Amendment No. 68) as an administrative provision under the Environmental Protection Agency appropriation included in Amendment No. 7.

Amendment No. 47: House recedes.
Amendment No. 48: The conferees agree to delete the House provision on assistance to Haiti. This issue is included in Amendment No. 3.

RESTRICTIONS ON PUBLIC WORKS PROJECTS

Amendment No. 49: House recedes with an amendment.

The House bill (Section 128) prohibits the use of any Federal funds for procuring construction services and products for U.S. public works projects from Japanese firms during fiscal year 1988. The only exception would be that the president or the head of any agency would be allowed to waive the prohibition (on a contract by contract basis) if such action is needed in the public interest. The House took this reciprocal action in response to Japan's recent reaffirmation of its longstanding policy of discriminating against American construction firms.

The Senate language includes three separate provisions contained in section 101(j), Military Construction Appropriations, section 101(i), DOT and Related Agencies Appropriations, and section 101(d), Energy and Water Development Appropriations. These provisions require the U.S. Trade Representative (USTR) to determine which foreign countries deny fair and equitable market opportunities for U.S. construction, architect, and engineering firms seeking to participate in foreign government funded public works projects. Except under limited circumstances, the funds appropriated pursuant to the applicable section of the Act could not be used for any domestic construction project using architect, construction, and engineering services from countries listed by the USTR.

The conference agreement combined the key provisions of the House and Senate versions. It prohibits the obligation or expenditure of funds appropriated for fiscal year 1988 to enter into any contract for the construction, alteration, or repair of any public-

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PRESS RELEASE

6th INFANTRY DIVISION (LIGHT)

FOR IMMEDIATE RELEASE

Release Number: 88-3-1-15

ARMY BUDGET AND PERSONNEL REDUCTION
IN ALASKA

March 4, 1988

FORT RICHARDSON, Alaska, Mar. 4, 1988 -- Officials at the Headquarters of the 6th Infantry Division (Light) and U.S. Army Garrison, Alaska today announced their plan to meet reductions in budget and authorized civilian spaces recently imposed by Fiscal Year 88 and 89 budget decisions.

The division's initial budget of \$143 million for operations and maintenance during the current fiscal year, ending Sept. 30, 1988, has been reduced to \$127 million, a reduction for the year of \$16 million. To make up for this shortfall the division has initiated many cost saving measures to include a reduction in military and civilian travel, civilian training, the purchase of supplies and military field training. Most overtime has been eliminated and hiring is limited to only critical essential jobs. Building projects have been cancelled.

These measures will save approximately \$11.4 million. In spite of the many cost-saving steps, the Army is still short \$4.6 million in civilian pay for this year.

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ARMY BUDGET 2-2-2-2-2

A furlough, or leave without pay, of 79 hours will be taken by 1714 Department of the Army civilian employees this year beginning in April. Receiving furloughs will be 1073 employees at Fort Richardson, 468 at Fort Wainwright and 173 at Fort Greely. They include most general schedule, wage grade and temporary employees paid from appropriated funds. These employees were sent their general notification on Feb. 12.

The 79-hour figure was selected in part to minimize the possibility of employees losing accrual of annual or sick leave because of the furlough.

Excluded from this furlough will be 111 employees, including 14 from Operations and Maintenance, Army Reserve, 30 from Army Family Housing, and 67 from petroleum facilities. Another 1240 civilian employees also will not receive furloughs, at least not from the division. They include some 440 non appropriated fund employees, 360 Army/Air Exchange Service employees and 440 tenant, or non-divisional unit, employees.

Salaries for the 1351 total personnel in the categories exempt from the divisional furlough are exempt because they are funded from other sources.

In addition to furloughs, it is anticipated that some of the civilian pay deficit will be made up by early retirements. The Office of Personnel Management has approved early retirements for the 191 civilian employees who are eligible. The retirements would take place between April 1 and September 1, 1988 if the employees elect to take them.

In addition to this year's budget reduction the division also received a reduction in the number of authorized Department of the Army civilian employee positions for fiscal year 1989, which begins Oct. 1, 1988. The division's cut is 334 spaces which means the command must reduce its authorized civilian positions from 2027 to 1693 by October. Spaces to be eliminated include 187 at Fort Richardson, 130 at Fort Wainwright and 17 at Fort Greely.

ARMY BUDGET 3-3-3-3

Many of the 334 positions to be eliminated are not currently filled. However, to execute this 17 percent space reduction, the command will be forced to release some temporary and full time permanent civilian employees.

It is expected that the number of full time employees to actually leave will be less than 123. Most of the temporary employee work force will be released. An estimated 117 temporary employee appointments will be terminated.

Displaced permanent full time employees will leave in June following 60-day notices issued in April. Although there is no requirement, temporary employees to be separated will be given a 30-day notice next week and will leave on April 8, 1988.

Reduction in force regulations and procedures must be used to release competing employees from their positions in accordance with the Federal Personnel Manual, Chapter 351. Employees will compete for retention in other occupied and unoccupied positions based on their career tenure, veterans preference and years of Federal service.

Employees who are released from Federal service will receive assistance in obtaining other federal employment. They will be eligible for registration in the Department of Defense's computerized priority placement program, which helps to match employees with vacancies in other DoD activities for which they are qualified.

Separated permanent employees may also be eligible for severance pay and early retirement. Temporary employees do not compete in a reduction in force and per DoD regulations must be released before a qualified permanent employee with the same or similar job skill. Both permanent and temporary employees will be paid for unused annual leave.

PUBLIC OPINION MESSAGE

DEAR: REPRESENTATIVE ULMER

NAME: GEORGE SKLADAL

TITLE:

ADDRESS: 1841 S. SALEM DRIVE

CITY: ANCHORAGE

ZIP: 99508

PHONE: 563-6481

BILL NO: HR 12

SUBJECT: HEADQUARTERS OF SIXTH INFANTRY DIVISION

MESSAGE: LOCATION OF 6TH INFANTRY DIVISION SHOULD BE BASED ON NATIONAL DEFENSE STRATEGY. ASSUMPTIONS LISTED IN HR 12 EITHER NOT RELEVANT TO STRATEGY OR RESULT IN POOR STRATEGY. BOAT HAS BEEN MISSED. THINK, AND MAKE BETTER ASSUMPTIONS.

PMID: 03102916

DATE: 02/15/88

TIME: 10:29:16

LOCATION: ANCHORAGE LIO

COPIES: REPRESENTATIVES

BOUCHER
DAVIDSON
DONLEY
HOFFMAN
MARTIN
MENARD

S/ACo file

HOUSE STATE AFFAIRS COMMITTEE

NEXT COMMITTEE: RULES

BILL: HR 12

CURRENT VERSION:

SCHEDULED: FEBRUARY 22, 1988

SPONSOR: HANLEY

PHONE NO: 4939

CONTACT FILE: _____

BILL SUBJECT: RELATING TO THE HEADQUARTERS OF THE SIXTH INFANTRY DIVISION

SPONSOR BACKUP: PACKET IN FILES - notified Hanley's office of schedule

AFFECTED AGENCIES:

<u>DEPARTMENT</u>	<u>CONTACT/PHONE</u>	<u>COMMENT</u>
MILITARY AFF.	JEFF MORRISON/4600	
	Lucy Hudson - 586-7400	- notified

FISCAL NOTES

<u>AGENCY</u>	<u>REQUESTED</u>	<u>DATED</u>	<u>FY 88 AMT</u>	<u>FY 89 AMT</u>
MILITARY AFFAIRS		2/10/88	-0-	-0-
Lucy Hudson				

ACTION

<u>DATE</u>	<u>COMMENT</u>
2/22/88	hearing - subcom appt - Darden - Meand. Douché

FISCAL NOTE

REQUEST:

Revision Date: February 10, 1988
Title: Resolution: Relating to the headquarters of the 6th Infantry Division
Sponsor: Hanley & others
Requestor: House State Affairs Committee

Agency Affected: Military & Veterans Affairs
BRU: _____
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 88	FY 89	FY 90	FY 91	FY 92	FY 93
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	0	0	0	0	0	0
CAPITAL	0	0	0	0	0	0
REVENUE	0	0	0	0	0	0

FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

No fiscal impact on Department of Military and Veterans Affairs.

Prepared by: Jeff Morrison 465-4600 Phone: 465-4600
Division: Administrative & Support Services, DMVA Date: February 10, 1988
Approved by Commissioner: MG John W. Schaeffer Date: February 10, 1988
Agency: Department of Military & Veterans Affairs

Distribution (by preparer):

Legislative Finance
Legislative Sponsor
Requestor
Office of Management and Budget
Impacted Agency(ies)



Alaska State Legislature

Representative Mike Davis

District 19

PO Box V
Juneau, Alaska 99811
(907) 456-4930/4941

Interim Office:
P.O. Box 81435
Fairbanks, Alaska 99708
(907) 456-8161

February 22, 1988

Rep. Fran Ulmer, Chairman
House State Affairs Committee
P.O. Box V
Juneau, AK 99811

Dear Rep. Ulmer and Members of the State Affairs Committee:

Today you are hearing HJR 66 and HR 12, relating to the headquarters of the Sixth Infantry Division. I would like to submit the following testimony for the record.

I am strongly opposed to the attempt to alter the planned deployment of the Sixth Infantry Division (Light) through HR 12. The decision to locate the headquarters of the light infantry division at Ft. Wainwright was made in 1985, after extensive public hearings and deliberation by the Department of the Army. I believe the location of the division should be based on the national defense needs of the country as determined by the military, rather than regional economic interests.

Fairbanks and Anchorage have had a close and cooperative relationship with the military for many years. Both communities are experiencing serious economic decline, with associated real estate and employment problems. Much of the planning and construction for the Sixth Infantry Division (Light) is already underway in Fairbanks.

Both Ft. Wainwright and Ft. Richardson will experience a gain in population as a result of deployment of the L.I.D. We should be careful not to risk federal funding of the division by showing a lack of state unity. Therefore, I oppose passage of HR 12 and support HJR 66.

Thank you for considering my testimony.

Sincerely,

A handwritten signature in cursive script that reads "Mike Davis".

Rep. Mike Davis

S B

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HOUSE COMMITTEE REPORT

(7)

Date referred: 3/2/87

FURTHER REFERRALS: Transportation

DATE: 3-13-87

The State Affairs Committee has considered CSSB 4(SA)

"An Act relating to outdoor advertising."

RECOMMENDS:

- replace with CS SB 4 (am) the same title
- attached amendment(s) a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(s):

- fiscal impact same as previous fiscal note published _____
- zero fiscal note same as previous zero fiscal note published _____
- zero with analysis

SIGNING DO PASS:

[Signature]

Cliff Davidson

Terry Thurston

B.C. Boucher

Chris Mendenhall

SIGNING OTHER RECOMMENDATIONS:

[Signature]

Chairman's signature

Original sponsor: Fahrenkamp

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE
 2 HOUSE CS FOR CS FOR SENATE BILL NO. 4 (State Affairs)
 3 IN THE LEGISLATURE OF THE STATE OF ALASKA
 4 FIFTEENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to outdoor advertising."

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

8 * Section 1. AS 19.25.105(a) is amended to read:

9 (a) Outdoor [NO OUTDOOR] advertising may not be erected or
 10 maintained within 660 feet of the nearest edge of the right-of-way and
 11 visible from the main-traveled way of the interstate, primary, or
 12 secondary highways in this state except the following:

13 (1) directional and other official signs and notices which
 14 include, but are not limited to, signs and notices pertaining to
 15 natural wonders, scenic and historic attractions, which are required
 16 or authorized by law, and which shall conform to federal standards for
 17 interstate and primary systems;

18 (2) signs, displays, and devices advertising the sale or
 19 lease of property upon which they are located or advertising activi-
 20 ties conducted on the property;

21 (3) signs determined by the state, subject to concurrence
 22 of the United States Department of Transportation, to be landmark
 23 signs, including signs on farm structures, or natural surfaces, of
 24 historic or artistic significance, the preservation of which would be
 25 consistent with the provisions of this chapter;

26 (4) directional signs and notices pertaining to schools;

27 (5) advertising on bus benches or bus shelters if the state
 28 determines that the advertising conforms to local, state, and federal
 29 standards for interstate and primary highway systems.

CSSB 4 An Act relating to outdoor advertising by Senator Fahrenkamp

Background

Commercial advertising is commonly found on the sides of buses and on bus shelters and bus benches along bus routes within municipal right of ways. Typically, an advertising firm will supply the benches and shelters at no cost to the municipality in return for the privilege of placing them at bus stops and along bus routes and selling advertising space on them. In this manner a public need and convenience is fulfilled at no cost to government.

However, under existing state law, DOT/PF cannot allow such transit related advertisement to be placed near state right of ways along interstate, primary, and secondary highways. There are strict state and federal restrictions on advertising along roadways, dating back to the federal Beautification Act and the Federal Aid Highway Act. The Federal Highway Administration is responsible for enforcing the laws and regulations pertaining to outdoor advertising. The Highway Administration has approved bench and shelter advertising along federal aid highways in those states that authorize it. FHWA recognized that this form of advertising is an attractive fiscal proposition for local governments and in the interest of promoting mass transit as a way of making it more convenient and thus more appealing.

Purpose

CSSB 4 amends AS 19.25.105 LIMITATIONS ON OUTDOOR ADVERTISING to include a new exception to allow advertising along state right-of-ways on bus benches and bus shelters. Current law does not make an exception for this form of advertising.

Sectional Analysis

Section 19.25.105 LIMITATIONS ON OUTDOOR ADVERTISING Subsection (a) is reworded to state the limitation in a more clear manner.

Subsection (a)(5) is added to allow "advertising on bus benches or bus shelters if the state determines that the advertising conforms to state and federal standards for interstate and highway systems." Standards will be set by DOT/PF to insure conformity with federal requirements so no federal funding would be in jeopardy.

Provided by Senator Fahrenkamp's Office 3/11/87



Fairbanks North Star Borough

2

Mayor: Juanita Helms

February 3, 1987

Senator Mitch Abood
Chairman
Senate State Affairs Committee
Room 423, Capitol Building
Alaska State Legislature
Pouch V (MS 3100)
Juneau, Alaska 99811

Dear Senator Abood:

I support and urge the Alaska State Legislature to pass SB4, "An Act Relating to Outdoor Advertising".

A private enterprise is presently providing bus benches and bus shelters to the residents of the borough who use public transportation. This is a service used and appreciated by bus riders borough-wide. It is also a service that the borough government would not be able to provide.

I whole-heartedly support the concept of the public and private sectors collaborating to provide additional services to the public and additional opportunities for private enterprise to be successful. Passage of SB4 will allow this collaboration to continue.

Sincerely,

A handwritten signature in cursive script that reads "Juanita Helms".

Juanita Helms
Borough Mayor



Official Business

Alaska State Legislature

House

P.O. BOX V
State Capitol
Juneau, Alaska 99811

STATE AFFAIRS COMMITTEE

SENATE BILL 4

FILE CONTENTS

1. CS SB 4 (SA): AN ACT RELATING TO OUTDOOR ADVERTISING
2. LETTER FROM JUANITA HELMS, FAIRBANKS NORTH STAR BOROUGH MAYOR, TO SENATOR ABOOD, DATED FEBRUARY 3, 1987
3. BACKGROUND AND STATEMENT OF PURPOSE ON CS SB 4 BY SENATOR FAHRENKAMP
4. LETTER FROM LAWRENCE WILSON TO THE HOUSE STATE AFFAIRS COMMITTEE

FISCAL NOTE

- A. DEPARTMENT OF TRANSPORTATION AND PUBLIC FACILITIES: -0-

Lawrence G. Wilson
P.O. Box 876485
Wasilla, AK 99687

4

To: House State Affairs Committee

Re: Senate Bill #4

In reference to Senate Bill No. 4 relating to outdoor advertising, it seems very ironic to me that we hear from our Governor and legislators how important it is for us to develop alaskan owned and operated businesses, especially tourism related businesses, and then we hear of a bill which appears to be designed to stifle the single most important source of revenue producing advertising for these businesses.

There are numerous, off the road, attractions, recreational opportunities, and services that the highway traveler can take advantage of, if they are aware of their existence.

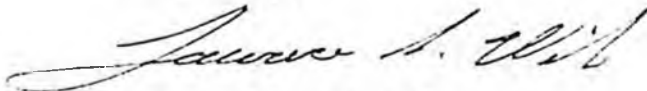
This bill will seriously damage existing lodges, campgrounds, RV parks, restaurants, recreational areas, guides, charter operators, resorts, gas stations etc. that are a little off the beaten path and rely in large part on highway advertising.

The expansion, development, and survival of alaskan owned businesses, particularly in tourism, which brings in outside revenue to the state should be promoted and supported by the state government.

In this light, a bill making state right of ways and highway easements available to alaskan businesses for the purpose of advertising would be more logical, appropriate, and consistent with state policy.

I don't think that the full implications of this bill have been considered. In my opinion, the passage of this bill would be a direct attack on the small alaskan business person.

Sincerely,



Lawrence G. Wilson

**STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE**

A

REQUEST: February 2, 1987
Revision Date: February 13, 1987
Title: An Act relating to Outdoor Advertising
Sponsor: _____
Requestor: Fahrenkamp

Bill Version: CS for Senate Bill No. 4
Publish Date: _____
Agency Affected: Transportation & Public Facilities
BRU: _____
Components: _____

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL	-0-	-0-	-0-	-0-	-0-	-0-
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REVENUE	-0-	-0-	-0-	-0-	-0-	-0-
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FUNDING: (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME						
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

There is no fiscal impact to the Department.

Milton W. Lentz 2/13/87
Director

Prepared by: Milton W. Lentz
 Division: Engineering & Operations Standards

Phone: 465-2985
 Date: 2/13/87

Approved by Commissioner: *Robert G. ...*
 Agency: Transportation & Public Facilities

Date: 2/17/87

- Distribution (by preparer):
- Legislative Finance
 - Legislative Sponsor
 - Requestor
 - Office of Management and Budget
 - Impacted Agency(ies)
 - Senate Secretary

M28

S B

||

HOUSE STATE AFFAIRS COMMITTEE

NEXT COMMITTEE: RESOURCES

BILL: SB 11

CURRENT VERSION: CS SB 11 (FIN)

SCHEDULED: MAY 4, 1988

SPONSOR: COGHILL

PHONE NO: 4745

CONTACT FILE: _____

BILL SUBJECT: CONVEYANCE OF FIVE-ACRE HOMESITE ON AGRICULTURAL LAND

SPONSOR BACKUP: IN FILES

AFFECTED AGENCIES:

<u>DEPARTMENT</u>	<u>CONTACT/PHONE</u>	<u>COMMENT</u>
NATURAL RES.	SHARON BARTON/2406	

FISCAL NOTES

<u>AGENCY</u>	<u>REQUESTED</u>	<u>DATED</u>	<u>FY 88 AMT</u>	<u>FY 89 AMT</u>
DNR		3/19/88	-0-	\$79,000

ACTION

<u>DATE</u>	<u>COMMENT</u>
4/29/88	HEARING -- HELD FOR CS
5/4/88	HCS ADOPTED AND PASSED FROM COMMITTEE

STATE OF ALASKA
THE LEGISLATURE

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House State Affs.

4/29/88

5/3/88

HOUSE COMMITTEE REPORT

(7)

Date referred: 4/10/87

FURTHER REFERRALS: Resources
Finance

DATE: 5-4-87

The State Affairs Committee has considered CSSB 11(Fin)

"An Act relating to the conveyance of a five-acre homesite on agricultural land; and providing for an effective date."

RECOMMENDS:

- replace with HCS CS SB 11 (SA) [] the same title
- [] attached amendment(s) [] a new title
- [] do pass
- [] do not pass
- no recommendation
- [] individual recommendations
- [] additional referral to the _____ Committee

ADOPTS: [] _____ letter of intent

ATTACHES NEW FISCAL NOTE(S):

- fiscal impact [] same as previous fiscal note published _____
- [] zero fiscal note [] same as previous zero fiscal note published _____
- [] zero with analysis

SIGNING DO PASS:

Grant Williams

SIGNING OTHER RECOMMENDATIONS:

Terry Martin - No Rec

Chip Davidson - No Rec

Lynn Hoffman - No Rec

Mike Palmer - No Rec

Dave Douley - NO REC

Mark Wilson

Chairman's signature



Official Business

Alaska State Legislature

House

Pouch V
State Capitol
Juneau, Alaska 99811

M E M O R A N D U M

TO: House State Affairs Committee

FROM: Representative Fran Ulmer, Chair
House State Affairs

DATE: May 4, 1988

RE: Committee Substitute for SB 11(SA) Work Draft

Several concerns have been raised by legislators, the public, state agencies and Alaska Housing Finance Corporation regarding SB 11.

The CS for SB 11(SA) is designed to address the above concerns but still maintain the intent of the original bill. The amendments to SB 11 are discussed below:

1) Purchase of a fee simple homesite not to exceed five acres.

Provides more flexibility in tract size so that existing homesites can be accommodated.

2) The buyer be in "good standing".

Allows the commissioner to determine whether the buyer is acting in good faith - for example, controlling situations where a buyer is simply obtaining fee simple homesites with the intention of defaulting on their agricultural parcel.

3) Access to a public right-of-way.

Guaranteed access so that mortgages will be marketable to secondary mortgage investors.

4) Definition of "homesite".

Excludes agricultural production facilities from the homesite so that the mortgage will be marketable to secondary mortgage investors.

5) The buyer agrees to use the homesite as a homesite for 20 years.

As a condition of purchase, the buyer agrees to use the homesite as their residence and not as a tourist lodge. If the owner sells the homesite, the agreement not to use the homesite for other purposes would be part of the new buyers contract. The 20 year limit is represents a reasonable time period to meet the states original purpose

Limiting the original agricultural tract to one homesite.

Another concern centered on limiting the original agricultural tract to only one homesite. The language in SB 11 already prevents several 1 to 5 acre homesite from being purchased on each agricultural tract:

"The commissioner may not negotiate the sale of more than one homesite on each original tract purchased from the state."

House Concurrent Resolution

The CS for SB11(SA) work draft requires a title change since number of homesite acres is variable and not set at 5 acres.

5-0100X
Bradley
5/2/88

Original sponsor: Coghill

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE
2 HOUSE CS FOR CS FOR SENATE BILL NO. 11 (State Affairs)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the conveyance of a five-acre
7 homesite on agricultural land; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 38.05.065 is amended by adding a new subsection to
11 read:

12 (i) The commissioner may negotiate with the owner of land sub-
13 ject to agricultural rights the purchase by that owner of a fee simple
14 homesite not to exceed five acres if the owner has had the land sub-
15 ject to the agricultural rights for three or more years and, if the
16 owner has a loan from the state on the land subject to the agricul-
17 tural rights, the loan is and has been in good standing for the most
18 recent three years. The commissioner may not negotiate the sale of
19 more than one homesite on each original tract purchased from the
20 state. The purchaser shall pay the costs of any survey, appraisal,
21 and notice requirements and shall agree, as a condition of the
22 purchase, to use the homesite only as a homesite for 20 years after
23 the conveyance. The homesite must be situated on the perimeter of the
24 agricultural tract with clear dedicated access to a public right-of-
25 way. The purchase price of the homesite shall be the fair market
26 value of the land at the time of the application for the purchase. In
27 this subsection, "homesite" means land used for residential and other
28 related purposes but does not include barns, corrals, garages, work-
29 shops, and storage facilities that are necessary to make the

1 agricultural tract a complete economic unit.

2 * Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

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5-2198A
Bradley
5/3/88

1 IN THE HOUSE BY THE STATE AFFAIRS COMMITTEE
 2 HOUSE CONCURRENT RESOLUTION NO.
 3 IN THE LEGISLATURE OF THE STATE OF ALASKA
 4 FIFTEENTH LEGISLATURE - SECOND SESSION
 5 Suspending Uniform Rules 41(b), 24(c),
 6 and 35 of the Alaska State Legislature
 7 concerning Senate Bill No. 11.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 That under Rule 54 of the Uniform Rules of the Alaska State Legisla-
 10 ture the provisions of Rule 41(b), Rule 24(c), and Rule 35 of the Uniform
 11 Rules, regarding changes to the title of a bill, are suspended in con-
 12 sideration of Senate Bill No. 11, relating to the conveyance of a five-acre
 13 homesite on agricultural land.

5-0100X

Bradley
5/2/88

Original sponsor: Coghill

1 IN THE SENATE

BY THE STATE AFFAIRS COMMITTEE

2 HOUSE CS FOR CS FOR SENATE BILL NO. 11 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

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1 IN THE HOUSE

BY THE STATE AFFAIRS COMMITTEE

2 HOUSE CONCURRENT RESOLUTION NO.

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 Suspending Uniform Rules 41(b), 24(c),
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12 sideration of Senate Bill No. 11, relating to the conveyance of a five-acre
13 homesite on agricultural land.

Original sponsor: Coghill

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE

2 HOUSE CS FOR CS FOR SENATE BILL NO. 11 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

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28 related purposes but does not include barns, corrals, garages, work-
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5-0100X
Bradley
4/28/88

Original sponsor: Coghill

1 IN THE SENATE BY THE STATE AFFAIRS COMMITTEE

2 HOUSE CS FOR CS FOR SENATE BILL NO. 11 (State Affairs)

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the conveyance of a ~~five-acre~~⁹
7 homesite on agricultural land; and providing for an
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 38.05.065 is amended by adding a new subsection to
11 read:

12 (i) The commissioner may negotiate with the owner of land sub-
13 ject to agricultural rights the purchase by that owner of a five-acre
14 fee simple homesite if the owner has had the land subject to the
15 agricultural rights for three or more years and, if the owner has a
16 ✓ loan from the state on the land subject to the agricultural rights,
17 the loan is and has been in good standing for the most recent three
18 years. The commissioner may not negotiate the sale of more than one
19 five-acre homesite on each original tract purchased from the state.
20 The purchaser shall pay the costs of any survey, appraisal, and notice
21 requirements and shall agree, as a condition of the purchase, to use
22 the homesite only as a homesite for 20 years after the conveyance. If
23 [the land is not used as a homesite for the 20 years after the convey-
24 ance, it reverts to the state. The purchase price of the homesite
25 shall be the fair market value of the land at the time of the applica-
26 tion for the purchase. In this subsection, "homesite" means land used
27 for residential and other related purposes, including barns, corrals,
28 garages, workshops, and storage facilities.

29 * Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

Original sponsor: Coghill

1 IN THE SENATE BY THE FINANCE COMMITTEE
2 CS FOR SENATE BILL NO. 11 (Finance)
3 IN THE LEGISLATURE OF THE STATE OF ALASKA
4 FIFTEENTH LEGISLATURE - FIRST SESSION
5 A BILL
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7 homesite on agricultural land; and providing for an
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13 ject to agricultural rights the purchase by that owner of a [five acre]
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15 more than one [five-acre] homesite on each original tract purchased from
16 the state. The purchaser shall pay the costs of any survey, apprais-
17 al, and notice requirements. The purchase price of the homesite shall
18 be the fair market value of the land at the time of the application
19 for the purchase. In this subsection, "homesite" means land used for
20 residential and other related purposes, [including barns, corrals,
21 garages, workshops, and storage facilities.]
22 * Sec. 2. This Act takes effect immediately under AS 01.10.070(c).

STATE OF ALASKA

STEVE COWPER, GOVERNOR

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

400 WILLOUGHBY AVE.
JUNEAU, ALASKA 99801-1796
PHONE: (907) 465-2400

April 25, 1988

The Honorable Fran Ulmer
Chair, House State Affairs Committee
P.O. Box V
Juneau, Alaska 99801

Dear Representative Ulmer:

Subject: Committee Substitute for Senate Bill 11, which would allow the Commissioner of Natural Resources to sell the holder of an agricultural parcel a five-acre fee simple homesite on the parcel.

Position: While the Department of Natural Resources did not object to this bill in the past because we believed that certain protections for agricultural land could be included in the legislation, it has become clear to us that the possible problems associated with the sale of a five-acre homesite for each agricultural parcel have not been resolved. Language ensuring that the homesite would be used only for the purchaser's personal domicile has not been included, and the bill does not prevent the five-acre homesite parcel from being sold to a non-farm owner. If the homesite parcel is not included when the farm is sold in the future, the new owner will likely request that a new five-acre homesite parcel be provided. This could ultimately result in the loss of much of Alaska's prime farm land to residential uses.

Background: As you may know, the Department of Natural Resources is currently directed by statute (AS 38.05.321) to transfer only agricultural rights to the purchaser of state land classified for agriculture. The land patent document for agricultural parcels grants the purchaser title to the surface estate in fee simple, subject to the condition subsequent and related covenants which require use of the property for agricultural purposes only. This bill would remove the agricultural use covenant for a five acre homesite on each agricultural parcel.

February 4, 1987

The Honorable Jack Coghill, Chair
Senate Resources Committee
Alaska State Legislature
P.O. Box V
Juneau, AK 99811

Dear Senator Coghill:

Subject: Senate Bill 11, which would allow the Commissioner of Natural Resources to sell the holder of an agricultural parcel a five acre fee simple homesite on the parcel.

Position: The Department of Natural Resources would not object to this bill if language ensuring that the homesite would be used for the purchaser's personal domicile is included, if virtually all costs related to the purchase of the homesite would be borne by the buyer, and if sufficient funding for administration of the program is appropriated for the department.

Background: The department is currently directed by statute (AS 38.05.321) to transfer only agricultural rights to the purchaser of state land classified for agriculture. The land patent document for agricultural parcels grants the purchaser title to the surface estate in fee simple, subject to the condition subsequent and related covenants which require use of the property for agricultural purposes only.

The department currently allows farmstead buildings and improvements on up to 20 acres of an agricultural parcel. The five acre homesite should be contained within an approved farmstead site. To grant full fee simple title to a homesite parcel would require the removal of the agricultural use only covenant for the five acre homesite. Since only agricultural support functions are currently required on the farmstead (rather than actual clearing and planting of crops), removing the agricultural use restrictions for a five acre homesite would not be inconsistent with current settlement practices.

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

STATE OF ALASKA

DEPARTMENT OF NATURAL RESOURCES

OFFICE OF THE COMMISSIONER

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The Honorable Fran Ulmer

-2-

April 25, 1988

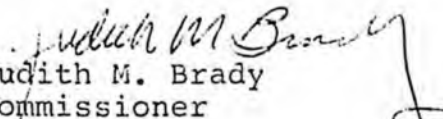
The department currently allows farm buildings and related improvements on up to 20 acres of an agricultural parcel. A five-acre homesite conveyed under the terms of this bill would be contained within the approved farmstead site and intended for use as the purchaser's personal domicile.

We estimate that approximately 500 purchasers of state agricultural parcels would be eligible for this homesite program. The bill requires the purchaser to pay the costs of survey, appraisal, and notice requirements, but would result in some additional costs to the department for processing purchase applications, issuing survey instructions, and negotiating sale agreements.

We estimate that purchase of the remaining available land rights to an agricultural parcel would generate approximately \$800 per acre at current market values.

Please let me know if I may provide additional information or assistance.

Sincerely,


Judith M. Brady
Commissioner

cc: Members of Committee
Senator Coghill
Ron Clarke
Bob Evans

February 4, 1987

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Senate Resources Committee
Alaska State Legislature
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