

ALASKA LEGISLATURE COMMITTEE FILES 1987-88 8672

4462 HCRA HB 159 (FILE 1)

VARIABLE	SOUTHEAST						ANCHORAGE					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
22. Days in Sickness during past year:												
0	614	62	620	57	1234	59.50%	795	60	836	50	1631	54.47%
1-9	202	21	236	22	438	21.12	291	22	406	25	697	23.28
10-19	81	8	102	9	183	8.82	113	8	177	11	290	9.69
20-39	44	5	56	5	100	4.82	66	5	105	6	171	5.71
40-59	0	0	18	2	18	.87	9	1	22	1	31	1.03
60+	42	4	59	5	101	4.87	62	4	112	7	174	5.81
Valid Cases	983	-	1091	-	2074		1336	-	1658	-	2994	
Mean	5.647	-	7.412	-			6.242	-	8.60	-		
Median	.034	-	.047	-			.037	-	.139	-		
23. Health rating compared to cohorts during past year:												
Not good at all	60	6	79	7	139	6.70%	84	6	115	7	199	6.65%
Fair	245	25	267	24	512	24.69	290	22	444	27	734	24.52
Good	433	44	462	42	895	43.15	565	43	656	39	1221	40.78
Very good	204	21	244	22	448	21.60	340	25	363	22	703	23.48
Perfect	41	4	39	4	80	3.86	57	4	80	5	137	4.58
Valid Cases	983	-	1091	-	2074		1336	-	1658	-	2994	
24. Health compared to cohorts:												
Definitely worse	44	4	45	4	99	4.77%	61	5	70	4	131	4.38%
Somewhat worse	133	14	139	13	272	13.11	162	12	239	14	401	13.39
About the same	432	44	487	44	919	44.31	572	43	685	41	1257	41.98
Better	244	25	258	24	502	24.20	321	24	398	24	719	24.01
Much better	130	13	162	15	292	14.08	220	16	266	16	486	16.23
Valid Cases	983	-	1091	-	2074		1336	-	1658	-	2994	
25. Highest level of schooling completed:												
4th or less	44	4	45	4	89	4.29%	48	4	77	5	125	4.18%
5th to 8th	209	21	183	17	392	18.90	227	17	254	15	481	16.07
Some High School	199	21	188	17	387	18.66	190	14	276	17	466	15.56
High School Grad.	239	24	272	25	511	24.64	338	25	406	24	744	24.85
Some College	154	16	208	19	362	17.45	256	19	321	19	577	19.27
College Grad.	72	7	99	9	171	8.24	133	10	137	8	270	9.02
Graduate or Prof.	66	7	96	9	162	7.81	144	11	187	11	331	11.06
Valid Cases	983	-	1091	-	2074		1336	-	1658	-	2994	
26. Spouse also receiving ALB:												
No	511	58	697	64	1208	58.24%	838	63	1178	71	2016	67.33%
Yes	412	42	394	36	806	38.86	498	37	480	29	978	32.67
Valid Cases	983	-	1091	-	2074		1336	-	1658	-	2994	

VARIABLE	INTERIOR						SOUTHCENTRAL						
	Males		Females		Total		Males		Females		Total		
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%	
27. Receiving Income from the following sources:													
Savings -	No	478	66	435	66	913	66.45%	683	63	625	63	1308	63.07%
Investments	Yes	241	34	220	34	461	33.55	394	37	372	37	766	36.93
Stocks, Bonds													
Valid Cases		719	-	655	-	1374		1077	-	997	-	2074	
Social Security-	No	105	15	98	15	203	14.77	105	10	95	10	200	9.64
	Yes	614	85	557	85	1171	85.23	972	90	902	90	1874	90.36
Supp. Sec. Income-	No	638	89	561	86	1199	87.26	1030	96	938	94	1968	94.89
	Yes	81	11	94	14	175	12.74	47	4	59	6	106	5.11
Adult Pub. Asst.-	No	646	90	542	83	1188	86.46	1025	95	914	92	1939	93.49
	Yes	73	10	113	17	186	13.54	52	5	83	8	135	6.51
Retirement -	No	356	50	491	75	847	61.64	585	54	768	77	1353	65.24
	Yes	363	50	164	25	527	38.36	492	46	229	23	721	34.76
Job -	No	629	87	606	93	1235	89.88	957	89	915	92	1872	90.26
	Yes	90	13	49	7	139	10.12	120	11	82	8	202	9.74
Other -	No	636	88	592	90	1228	89.37	931	86	891	89	1822	87.85
	Yes	83	12	63	10	146	10.63	146	14	106	11	252	12.15

28. Total Income:													
Less than \$5,000		75	10	182	26	257	17.85%	73	7	239	24	312	14.95%
\$5,000 - 9,999		223	29	290	42	513	35.63	353	33	430	43	783	37.52
\$10,000 - 14,999		143	19	90	13	233	16.18	285	26	150	15	435	20.84
\$15,000 - 19,999		119	16	61	9	180	12.50	178	16	78	8	256	12.27
\$20,000 and over		187	25	70	10	257	17.85	195	18	106	11	301	14.42
Valid Cases		747	-	693	-	1440		1084	-	1003	-	2087	

29. Employed:													
Yes:													
Full-time		54	7	25	4	79	5.63%	53	5	32	3	85	4.1%
Part-time		31	4	28	4	59	4.21	42	4	46	5	88	4.29
Seasonally		27	4	6	1	33	2.35	44	4	18	2	62	3.03
No:													
Retired		525	71	402	60	927	66.27%	836	78	661	67	1497	73.06%
unemployed, looking for work		8	1	5	1	13	.93	22	2	4	0	26	1.27
Not usually employed		90	12	202	30	292	20.81	72	7	219	22	291	14.20
Valid Cases		735	-	668	-	1403		1069	-	980	-	2049	

### 30. Occupation

VARIABLE	NORTHWEST						SOUTHWEST						
	Males		Females		Total		Males		Females		Total		
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%	
27. Receiving Income from the following sources:													
Savings -	No	214	88	233	91	447	89.22%	339	90	323	94	662	91.69%
Investments	Yes	30	12	24	9	54	10.78	38	10	22	6	60	8.31
Stocks, Bonds													
Valid Cases		244	-	257	-	501		377	-	345	-	722	
Social Security-	No	35	14	62	24	97	19.36	89	24	91	26	180	24.93
	Yes	209	86	195	76	404	80.64	288	76	254	74	542	75.07
Supp. Sec. Income-	No	175	72	160	62	335	66.87	203	54	176	51	379	52.49
	Yes	69	28	97	38	166	33.13	174	46	169	49	343	47.51
Adult Pub. Asst.-	No	175	72	151	59	326	65.07	226	60	207	60	433	59.97
	Yes	69	28	106	41	175	34.93	151	40	138	40	289	40.03
Retirement -	No	175	72	221	86	396	79.04	318	84	313	91	631	87.40
	Yes	69	28	36	14	105	20.96	59	16	32	9	91	12.60
Job -	No	229	94	250	97	479	95.61	351	93	337	98	688	95.29
	Yes	15	6	7	3	22	4.39	26	7	8	2	34	4.71
Other -	No	207	85	228	89	435	86.83	334	89	316	92	650	90.03
	Yes	37	15	29	11	66	13.17	43	11	29	8	72	9.97
28. Total Income:													
Less than \$5,000		59	24	72	28	131	25.94%	126	33	149	42	275	37.72%
\$5,000 - 9,999		100	41	137	54	237	46.93	176	47	169	48	345	47.33
\$10,000 - 14,999		54	22	39	15	93	18.42	44	12	21	6	65	8.92
\$15,000 - 19,999		21	8	3	1	24	4.75	19	5	8	2	27	3.70
\$20,000 and over		14	6	6	2	20	3.96	13	3	4	1	17	2.33
Valid Cases		248	-	257	-	505		378	-	351	-	729	
29. Employed:													
Yes:													
Full-time		5	2	7	3	12	2.45%	12	3	8	2	20	2.88%
Part-time		8	3	4	2	12	2.45	10	3	1	0	11	1.58
Seasonally		5	2	1	0	6	1.22	16	4	1	0	17	2.45
No:													
Retired		146	61	109	43	255	52.04%	198	54	140	42	388	48.63%
unemployed, looking for work		10	4	3	1	13	2.65	6	2	6	2	12	1.73
Not usually employed		65	27	127	51	192	39.18%	123	34	174	53	297	42.73%
Valid Cases		239	-	251	-	490		365	-	330	-	695	
30. Occupation													

VARIABLE	SOUTHEAST						ANCHORAGE						
	Males		Females		Total		Males		Females		Total		
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%	
27. Receiving Income from the following sources:													
Savings -	No	507	52	585	54	1092	52.93%	693	52	998	61	1691	56.82%
Investments	Yes	468	48	503	46	971	47.07	634	48	651	39	1285	50.81
Stocks, Bonds													
Valid Cases		975	-	1088	-	2063		1327	-	1649	-	2976	
Social Security-	No	96	10	89	8	185	8.97	225	17	223	14	448	15.05
	Yes	879	90	999	92	1878	91.03	1103	83	1426	86	2529	84.95
Supp. Sec. Income-	No	923	95	1031	95	1954	94.72	1279	96	1548	94	2954	95.20
	Yes	52	5	57	5	109	5.28	48	4	101	6	149	4.80
Adult Pub. Asst.-	No	933	96	1006	92	1939	93.99	1290	97	1537	93	2827	94.99
	Yes	42	4	82	8	124	6.01	37	3	112	7	149	5.01
Retirement -	No	562	58	730	67	1292	62.63	598	45	1111	67	1709	57.41
	Yes	413	42	358	33	771	37.37	730	55	538	33	1268	42.59
Job -	No	850	87	1002	92	1852	89.77	1110	84	1464	89	2574	86.49
	Yes	125	13	86	8	211	10.23	217	16	185	11	402	13.51
Other -	No	872	89	979	90	1851	89.72	1202	91	1495	91	2697	90.66
	Yes	103	11	109	10	212	10.28	125	9	153	9	278	9.34
28. Total Income:													
Less than \$5,000		76	8	205	19	281	13.55%	93	7	350	21	443	14.80%
\$5,000 - 9,999		291	29	400	37	691	33.32	294	22	640	38	934	31.20
\$10,000 - 14,999		238	24	228	21	466	22.47	269	20	295	18	564	18.84
\$15,000 - 19,999		138	14	116	11	254	12.25	230	17	17	9	377	12.59
\$20,000 and over		240	24	142	13	382	18.42	450	34	215	14	676	22.58
Valid Cases		983	-	1091	-	2074		1336	-	1653	-	2994	
29. Employed:													
Yes:													
Full-time		63	6	33	3	96	4.67%	138	10	107	7	245	8.32%
Part-time		41	4	61	6	102	4.93	76	6	102	6	178	6.05
Seasonally		53	5	11	1	64	3.11	24	2	11	1	35	1.19
No:													
Retired		750	77	799	4	1549	75.38%	981	74	1040	64	2021	68.67%
unemployed, looking for work		12	1	6	1	18	.88	25	2	15	1	40	1.36
Not usually employed		57	6	169	16	226	.11	76	6	348	21	424	14.41%
Valid Cases		976		1079		2055		1320		1623		2943	
30. Occupation													

VARIABLE	NORTHWEST						SOUTHWEST					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
31. Problem in Performing the following tasks:												
<u>Bathing</u> - No help	217	88	218	85	435	86.14	353	93	284	81	637	87.38%
Need some help	22	9	25	10	47	9.31	15	4	48	14	63	8.64
Need a lot of help	9	4	14	5	23	4.55	10	3	19	5	29	3.98
<u>Toilet</u> - No help	233	93	238	92	471	93.27	369	98	330	94	699	95.88
Need some help	9	4	16	6	25	4.95	5	1	16	5	21	2.88
Need a lot of help	6	2	3	1	9	1.78	4	1	5	1	9	1.23
<u>Dressing</u> - No help	235	95	236	92	471	93.27	357	95	326	92	683	93.69
Need some help	9	4	16	6	25	4.95	16	4	20	6	36	4.94
Need a lot of help	4	2	5	2	9	1.78	5	1	5	1	10	1.37
<u>Moving in/out bed or chairs</u>												
- No help	228	92	232	90	460	91.09	355	93	315	89	670	91.91
Need some help	13	5	20	8	33	6.53	17	4	29	8	46	6.31
Need a lot of help	7	3	5	2	12	2.38	6	2	7	2	13	1.78
<u>Eating</u> - No help	230	92	247	96	477	94.46	370	98	337	96	707	96.98
Need some help	11	4	9	4	20	3.96	7	2	10	3	17	2.33
Need a lot of help	7	3	1	0	8	1.58	1	0	4	1	5	.69
<u>Buying/getting food</u>												
- No help	173	70	154	60	327	64.75	262	69	182	51	444	60.91
Need some help	56	23	75	29	131	25.94	90	24	119	34	209	28.67
Need a lot of help	19	8	28	11	47	9.31	26	7	50	14	76	10.42
<u>Telephone</u> - No help	138	74	187	73	370	73.27	237	62	185	53	422	57.89
Need some help	39	16	39	15	78	15.46	74	20	80	23	154	21.12
Need a lot of help	26	10	31	12	57	11.29	67	18	86	25	153	20.99
<u>Transportation</u> - No help	165	67	103	41	268	53.07	235	62	133	38	368	50.48
Need some help	49	20	87	34	136	26.93	101	27	119	34	220	30.18
Need a lot of help	34	14	67	26	101	20.00	42	11	99	28	141	19.34
<u>Cooking</u> - No help	180	72	181	71	361	71.49	268	71	244	69	512	70.23
Need some help	41	17	47	18	88	17.42	71	19	74	21	145	19.89
Need a lot of help	27	11	29	11	56	11.09	39	10	33	9	72	9.88
<u>Taking Medications</u>												
No help	211	85	215	84	426	84.35	314	83	273	78	587	80.52
Need some help	23	9	30	12	53	10.50	52	14	59	17	111	15.27
Need a lot of help	14	6	12	5	26	5.15	12	3	19	5	31	4.25
<u>Housework</u> - No help	170	68	121	84	291	57.62	245	65	170	48	415	56.93
Need some help	49	20	83	32	132	26.14	89	24	119	34	208	28.53
Need a lot of help	29	12	53	21	82	16.24	44	12	62	18	106	14.54

VARIABLE	INTERIOR						SOUTHCENTRAL					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
31. Problem in Performing the following tasks:												
<u>Bathing</u> - No help	663	88	563	82	1226	85.14	987	91	874	87	1861	89.17
Need some help	54	7	88	13	142	9.86	67	6	70	7	137	6.56
Need a lot of help	30	4	42	6	72	5.00	30	3	59	6	89	4.26
<u>Toilet</u> - No help	713	95	656	95	1369	95.07	1046	97	963	96	2009	96.26
Need some help	15	2	20	3	35	2.43	22	2	17	2	39	1.87
Need a lot of help	19	3	17	2	36	2.50	16	1	23	2	39	1.87
<u>Dressing</u> - No help	689	92	629	91	1318	91.53	1013	94	925	92	1938	92.86
Need some help	40	5	43	6	83	5.76	56	5	51	5	107	5.13
Need a lot of help	18	2	21	3	39	2.71	15	1	27	3	42	2.01
<u>Moving in/out bed or chairs</u>												
- No help	695	93	634	91	1329	92.29	1024	94	930	92	1954	93.63
Need some help	32	4	42	6	74	5.14	47	4	50	5	97	4.65
Need a lot of help	20	3	17	2	37	2.57	13	1	23	2	36	1.72
<u>Eating</u> - No help	707	95	651	94	1358	94.31	1046	97	952	95	1998	95.74
Need some help	26	3	28	4	54	3.75	30	3	32	3	62	2.97
Need a lot of help	14	2	14	2	28	1.94	8	1	19	2	27	1.29
<u>Buying/getting food</u>												
- No help	607	82	471	68	1078	74.86	926	86	789	79	1715	82.18
Need some help	86	12	140	20	226	15.69	99	9	126	13	225	10.78
Need a lot of help	54	7	82	12	136	9.44	59	5	88	9	147	7.04
<u>Telephone</u> - No help	634	85	564	82	1198	83.19	957	89	895	89	1852	88.74
Need some help	71	10	72	10	146	10.14	87	8	63	6	150	7.19
Need a lot of help	35	5	57	8	96	6.67	40	4	45	4	85	4.07
<u>Transportation</u> - No help	581	78	422	60	1003	69.65	900	83	644	65	1544	73.98
Need some help	101	14	148	21	249	17.29	100	9	181	18	281	13.46
Need a lot of help	65	9	123	18	188	13.06	84	8	178	18	262	12.55
<u>Cooking</u> - No help	590	79	545	79	1135	78.82	895	83	854	85	1749	83.80
Need some help	91	12	79	11	170	11.81	114	11	71	7	185	8.86
Need a lot of help	66	9	69	10	135	9.37	75	7	78	8	153	7.33
<u>Taking Medications</u>												
No help	660	88	586	85	1246	86.53	990	91	900	89	1890	90.56
Need some help	45	6	58	8	103	7.15	56	5	56	6	112	5.37
Need a lot of help	42	6	49	7	91	6.32	38	4	47	5	85	4.07
<u>Housework</u> - No help	577	78	452	65	1029	71.46	868	80	743	74	1611	77.19
Need some help	103	14	134	19	237	16.46	136	13	177	18	313	15.00
Need a lot of help	67	9	107	15	174	12.08	80	7	83	8	163	7.81

VARIABLE	SOUTHEAST						ANCHORAGE					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
31. Problem in Performing the following tasks:												
<u>Bathing</u> - No help	888	90	971	89	1859	89.63	1244	93	1487	89	2731	91.22
Need some help	55	6	70	6	125	6.03	65	5	112	7	177	5.91
Need a lot of help	40	4	50	5	90	4.34	27	2	59	4	86	2.87
<u>Toilet</u> - No help	952	97	1044	96	1996	96.24	1307	98	1595	97	2902	96.93
Need some help	10	1	21	2	31	1.49	22	2	38	2	60	2.00
Need a lot of help	21	2	26	2	47	2.27	7	1	25	2	32	1.07
<u>Dressing</u> - No help	927	94	1017	94	1944	93.73	1268	95	1553	94	2821	94.22
Need some help	36	4	46	4	82	3.95	54	4	74	4	128	4.28
Need a lot of help	20	2	28	3	48	2.31	14	1	31	2	45	1.50
<u>Moving in/out bed or chairs</u>												
- No help	927	94	1005	92	1954	94.21	1275	95	1535	93	2810	93.85
Need some help	36	4	63	6	99	4.77	52	4	97	6	149	4.98
Need a lot of help	20	2	23	2	43	2.07	9	1	26	2	35	1.17
<u>Eating</u> - No help	951	97	1045	96	1996	96.24	1295	97	1595	96	2890	96.53
Need some help	18	2	33	3	51	2.46	33	2	42	3	75	2.50
Need a lot of help	14	1	13	1	27	1.30	8	1	21	1	29	.97
<u>Buying/getting food</u>												
- No help	847	86	847	78	1694	81.68	1159	87	1267	76	2426	81.03
Need some help	89	9	174	16	263	12.68	125	9	258	16	383	12.79
Need a lot of help	47	5	70	6	117	5.64	52	4	133	8	185	6.18
<u>Telephone</u> - No help	886	90	1008	92	1894	91.32	1233	92	1534	92	2767	92.42
Need some help	64	7	55	5	119	5.74	70	5	82	5	152	5.08
Need a lot of help	33	3	28	3	61	2.94	33	2	42	3	75	2.50
<u>Transportation</u> - No help	802	82	717	65	1519	73.24	1147	86	1132	68	2279	76.12
Need some help	117	12	245	22	362	17.45	116	9	302	18	418	13.96
Need a lot of help	64	7	129	12	193	9.31	73	5	224	14	297	9.92
<u>Cooking</u> - No help	816	83	945	87	1761	84.91	1115	83	1427	86	2542	84.90
Need some help	109	11	75	7	184	8.87	142	11	137	8	279	9.32
Need a lot of help	58	6	71	7	129	6.22	79	6	94	6	173	5.78
<u>Taking Medications</u>												
No help	896	91	998	91	1894	91.32	1239	93	1528	92	2767	92.42
Need some help	61	6	62	6	112	5.40	72	5	84	5	156	5.21
Need a lot of help	26	3	31	3	57	2.75	25	2	46	3	71	2.37
<u>Housework</u> - No help	796	81	821	75	1617	77.97	1100	82	1223	74	2323	77.59
Need some help	128	13	185	17	313	15.09	154	12	317	19	471	15.73
Need a lot of help	59	6	85	8	144	6.94	82	6	118	7	200	6.68

VARIABLE	NORTHWEST						SOUTHWEST					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Cont.												
<u>Managing Money:-</u> No help	200	80	188	73	388	76.83	312	83	221	63	533	73.11
Need some help	30	12	46	18	76	15.05	48	13	91	26	139	19.07
Need a lot of help	18	7	23	9	41	8.12	18	5	39	11	57	7.82
32. Health Problem												
Severity:												
<u>Hearing</u> - No problem	82	33	147	57	229	45.35	126	34	178	51	304	41.70
Little problem	92	37	65	25	157	31.09	132	35	96	27	228	31.28
Moderate "	54	22	31	12	85	16.83	87	23	60	17	147	20.16
Serious "	20	8	14	5	34	6.73	33	9	17	5	50	6.86
<u>Eyes</u> - No problem	95	38	70	28	165	32.67	90	24	65	19	155	21.26
Little "	94	38	116	45	210	41.58	159	42	174	50	333	45.68
Moderate "	40	16	50	19	90	17.82	98	26	85	24	183	25.10
Serious "	19	8	21	8	40	7.92	31	8	27	8	58	7.96
<u>Back</u> - No problem	142	57	121	47	263	52.08	157	42	110	31	267	36.63
Little "	63	25	75	29	138	27.33	101	27	104	30	205	28.12
Moderate "	33	13	46	18	79	15.64	86	23	94	27	180	24.69
Serious "	10	4	15	6	25	4.95	34	9	43	12	77	10.56
<u>Feet or legs</u> -No problem	133	53	101	39	234	46.34	132	35	98	28	230	31.55
Little "	57	23	79	31	136	26.93	100	26	93	26	193	26.47
Moderate "	40	16	53	21	93	18.41	107	28	104	30	211	28.94
Serious "	18	7	24	9	42	8.32	39	10	56	16	95	13.03
<u>Lungs</u> - No problem	165	66	178	69	343	67.92	217	58	217	62	434	59.53
Little "	49	20	51	20	100	19.80	88	23	76	22	164	22.50
Moderate "	21	8	25	10	46	9.11	50	13	40	11	90	12.35
Serious "	13	5	3	1	16	3.17	23	6	18	5	41	5.62
<u>Arthritis</u> - No problem	140	56	107	42	247	48.91	177	47	116	33	293	40.19
Little "	56	23	69	27	125	24.75	95	25	95	27	190	26.06
Moderate "	37	15	46	18	83	16.44	73	19	91	26	164	22.50
Serious "	15	6	35	14	50	9.90	33	9	49	14	82	11.25
<u>Bladder or Bowel</u>												
- No problem	201	81	209	92	410	81.19	318	84	279	79	597	81.89
Little "	27	11	32	12	59	11.68	40	11	44	13	84	11.52
Moderate "	12	5	9	4	21	4.16	15	4	19	5	34	4.66
Serious "	8	3	7	3	15	2.97	5	1	9	3	14	1.92
<u>Diabetes</u> - No problem	241	97	236	92	477	94.46	354	93	320	91	674	92.46
Little "	6	2	7	3	13	2.57	14	4	17	5	31	4.25
Moderate "	0	0	8	3	8	1.58	10	3	11	3	21	2.88
Serious "	1	1	6	2	7	1.39	0	0	3	1	3	.41

VARIABLE	INTERIOR						SOUTHCENTRAL					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Cont.												
Managing Money:- No help	629	84	561	81	1190	82.64	919	84	839	84	1758	84.24
Need some help	70	9	71	10	141	9.79	114	11	97	10	211	10.11
Need a lot of help	48	6	61	9	109	7.57	51	5	67	7	118	5.65
32. Health Problem												
Severity:												
<u>Hearing</u> - No problem	306	41	397	57	703	48.82	406	37	610	61	1016	48.68
Little problem	256	34	181	26	437	30.35	393	36	242	24	635	30.43
Moderate "	142	19	83	12	225	15.63	231	21	108	11	339	16.24
Serious "	43	6	32	5	75	5.20	54	5	43	4	97	4.65
<u>Eyes</u> - No problem	295	39	247	35	542	37.64	377	35	375	38	752	36.03
Little "	294	39	280	40	574	39.86	475	44	394	39	869	41.64
Moderate "	118	16	117	17	235	16.32	186	17	177	18	363	17.39
Serious "	40	5	49	7	89	6.18	46	4	57	6	103	4.94
<u>Back</u> - No problem	445	60	366	53	811	56.32	599	55	548	54	1147	54.96
Little "	151	20	166	24	317	22.01	266	25	253	25	519	24.87
Moderate "	104	14	104	15	208	14.44	163	15	149	15	312	14.95
Serious "	47	6	57	8	104	7.22	56	5	53	5	109	5.22
<u>Feet or legs</u> - No problem	417	56	333	48	750	52.08	580	54	493	50	1073	51.41
Little "	141	19	141	20	282	19.58	229	21	253	25	482	23.10
Moderate "	124	17	145	21	269	18.68	179	17	174	17	353	16.91
Serious "	65	9	74	11	139	9.65	96	9	83	8	179	8.58
<u>Lungs</u> - No problem	499	67	481	69	980	68.05	695	64	737	74	1432	68.62
Little "	123	16	100	14	223	15.49	195	18	125	12	320	15.33
Moderate "	79	11	72	10	151	10.49	113	10	95	9	208	9.97
Serious "	46	6	40	6	86	5.97	81	7	46	5	127	6.08
<u>Arthritis</u> - No problem	362	48	289	41	651	45.21	539	50	412	41	951	45.57
Little "	211	28	204	29	415	28.82	308	28	320	32	628	30.09
Moderate "	128	17	133	19	261	18.12	178	16	198	20	376	18.02
Serious "	46	6	67	10	113	7.85	59	5	73	7	132	6.32
<u>Bladder or Bowel</u>												
- No problem	579	77	504	72	1083	75.21	838	77	769	77	1607	77.00
Little "	101	14	112	16	213	14.79	162	15	134	13	296	14.18
Moderate "	42	6	38	5	80	5.56	59	5	71	7	130	6.23
Serious "	25	3	39	6	64	4.44	25	2	29	3	54	2.59
<u>Diabetes</u> - No problem	671	90	628	91	1299	90.21	982	91	892	89	1874	89.79
Little "	39	5	29	4	68	4.72	53	5	46	5	99	4.74
Moderate "	23	3	25	4	48	3.33	37	3	36	4	73	3.50
Serious "	14	2	11	2	25	1.74	12	1	29	3	41	1.96

VARIABLE	SOUTHEAST						ANCHORAGE					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Cont.												
<u>Managing Money:-</u> No help	858	87	968	89	1826	88.04	1185	89	1430	86	2615	87.34
Need some help	81	8	76	7	157	7.57	108	8	165	10	273	9.12
Need a lot of help	44	4	47	4	91	4.39	43	3	63	4	106	3.54
<u>32. Health Problem</u>												
Severity:												
<u>Hearing</u> - No problem	391	40	637	58	1028	49.57	560	42	989	60	1549	51.74
Little problem	323	33	291	27	614	29.60	454	34	455	27	909	30.36
Moderate "	209	21	128	12	337	16.25	264	20	162	10	426	14.23
Serious "	60	6	35	3	95	4.58	58	4	52	3	110	3.67
<u>Eyes</u> - No problem	361	37	421	39	782	37.70	500	37	665	40	1165	38.91
Little "	434	44	446	41	880	42.43	586	44	645	39	1231	41.12
Moderate "	137	14	155	14	292	14.08	205	15	272	16	477	15.93
Serious "	51	5	69	6	120	5.79	45	3	76	5	121	4.04
<u>Back</u> - No problem	571	58	619	56	1190	57.38	755	56	900	54	1655	55.28
Little "	236	24	256	23	492	23.72	314	24	399	24	713	23.81
Moderate "	127	13	165	15	292	14.08	196	15	266	16	462	15.43
Serious "	49	5	51	5	100	4.82	71	5	93	6	164	5.48
<u>Feet or legs</u> - No problem	515	52	576	53	1091	52.60	726	54	844	51	1570	52.44
Little "	217	22	270	25	487	23.48	313	23	377	23	690	23.05
Moderate "	174	18	163	15	337	16.25	221	17	294	18	515	17.20
Serious "	77	8	82	8	159	7.67	76	6	143	9	219	7.31
<u>Lungs</u> - No problem	706	72	838	76	1544	74.45	900	67	1228	74	2128	71.07
Little "	127	13	134	12	261	12.58	235	17	200	12	435	14.53
Moderate "	95	10	93	9	188	9.06	127	10	155	9	282	9.42
Serious "	55	6	26	2	81	3.91	74	6	75	5	149	4.98
<u>Arthritis</u> - No problem	534	54	495	45	1029	49.61	725	54	725	44	1450	48.43
Little "	260	26	330	30	590	28.45	338	25	500	30	838	27.99
Moderate "	138	14	190	17	328	15.81	199	15	317	19	516	17.23
Serious "	51	5	76	7	127	6.12	794	6	116	7	190	6.35
<u>Bladder or Bowel</u>												
- No problem	760	78	862	79	1622	78.21	1012	76	1262	76	2274	75.95
Little "	135	14	139	13	274	13.21	226	17	236	14	462	15.43
Moderate "	62	6	66	6	128	6.17	72	5	104	6	176	5.88
Serious "	26	3	24	2	50	2.41	26	2	56	3	82	2.74
<u>Diabetes</u> - No problem	885	90	976	89	1861	89.73	1215	91	1475	89	2690	89.85
Little "	58	6	61	6	119	5.74	61	5	102	6	163	5.44
Moderate "	28	3	40	4	68	3.28	41	3	57	3	98	3.27
Serious "	12	1	14	1	26	1.25	19	1	24	1	43	1.44

VARIABLE	NORTHWEST						SOUTHWEST					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Cont.												
<u>Teeth/Dentures</u>												
No problem	142	57	149	58	291	57.62	288	60	190	54	418	57.34
Little problem	62	5	59	23	121	23.96	81	21	93	26	174	23.87
Moderate "	26	10	25	10	51	10.10	50	13	49	14	99	13.50
Serious "	18	7	24	9	42	8.32	19	5	19	5	38	5.21
<u>Memory</u> - No problem												
Little problem	38	15	59	23	97	19.21	81	21	97	28	178	24.42
Moderate "	16	6	21	8	37	7.32	32	8	31	9	63	8.64
Serious "	10	4	6	2	16	3.17	9	2	8	2	17	2.33
<u>Speech</u> - No problem												
Little problem	24	10	34	13	58	11.49	35	9	45	13	80	10.97
Moderate "	14	6	6	2	20	3.96	13	3	9	3	22	3.02
Serious "	5	2	8	3	13	2.57	4	1	7	2	11	1.51
<u>Heart</u> - No problem												
Little problem	34	14	43	17	77	15.25	81	21	95	27	176	24.14
Moderate "	30	12	25	10	55	10.89	52	14	34	10	86	11.80
Serious "	13	5	5	2	18	3.50	18	5	14	4	32	4.39
<u>Alzheimer's</u> - No problem												
Little problem	5	2	2	1	7	1.39	14	4	13	4	27	3.70
Moderate "	2	1	1	0	3	.59	1	0	1	0	2	.27
Serious "	0	0	0	0	0	0	3	1	3	1	6	.82
33. Use of following services during past month:												
<u>Hospital</u> - No												
Yes	192	77	195	76	387	76.63	297	79	266	76	563	77.23
Yes	56	23	62	24	118	23.37	81	21	85	24	166	22.77
<u>Nursing Home</u> - No												
Yes	246	99	255	99	501	99.21	377	100	344	98	721	98.90
Yes	2	1	2	1	4	.79	1	0	7	2	8	1.10
<u>Pioneer Home</u> - No												
Yes	241	97	245	95	486	96.24	378	100	350	100	728	99.86
Yes	7	3	12	5	19	3.76	0	0	1	0	1	.14
<u>API</u> - No												
Yes	247	100	257	100	504	99.80	378	100	350	100	728	99.86
Yes	1	0	0	0	1	.20	0	0	1	0	1	.14
<u>Mental health clinic</u>												
No	246	99	253	98	499	98.81	373	99	347	99	720	98.77
Yes	2	1	4	2	6	1.19	5	1	4	1	9	1.23
<u>Nutrition program</u> - No												
Yes	232	94	228	89	460	91.09	340	90	314	89	654	89.71
Yes	16	6	29	11	45	8.91	38	10	37	11	75	10.29
<u>Home-delivered meals</u> - No												
Yes	236	95	237	92	473	93.66	353	93	315	90	668	91.63
Yes	12	5	20	8	32	6.34	25	7	36	10	61	8.37

VARIABLE	INTERIOR						SOUTHCENTRAL					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Cont.												
<u>Teeth/Dentures</u>												
No problem	450	60	415	60	865	60.07	629	58	634	64	1263	60.52
Little problem	202	27	200	29	402	27.92	325	30	277	28	602	28.84
Moderate "	72	10	58	8	130	9.03	96	9	62	6	158	7.57
Serious "	23	3	20	3	43	2.99	34	3	30	3	64	3.07
<u>Memory</u> - No problem												
Little problem	486	65	437	63	923	64.10	606	65	683	69	1379	66.07
Moderate "	167	22	173	25	340	23.61	281	26	229	23	510	24.44
Serious "	71	10	47	7	118	8.19	80	7	54	5	134	6.42
	23	3	36	5	59	4.10	27	2	37	4	64	3.07
<u>Speech</u> - No problem												
Little problem	644	86	590	85	1234	85.69	954	88	917	92	1871	89.65
Moderate "	62	8	56	8	118	8.19	83	8	54	5	137	6.56
Serious "	25	3	32	5	57	3.96	24	2	23	2	47	2.25
	16	2	15	2	31	2.15	23	2	9	1	32	1.53
<u>Heart</u> - No problem												
Little problem	533	71	495	71	1028	71.39	737	68	697	70	1434	68.71
Moderate "	100	13	94	14	194	13.47	178	16	143	14	321	15.38
Serious "	81	11	75	11	156	10.83	120	11	111	11	231	11.07
	33	4	29	4	62	4.31	49	5	52	5	101	4.84
<u>Alzheimer's</u> - No problem												
Little problem	713	96	676	98	1389	96.46	1044	97	969	96	2013	96.45
Moderate "	25	3	5	1	30	2.08	23	2	10	1	33	1.58
Serious "	5	1	8	1	13	.90	13	1	10	1	23	1.10
	4	1	4	0	8	.56	4	0	14	1	18	.86
33. Use of following services during past month:												
<u>Hospital</u> - No												
Yes	654	88	615	89	1269	88.13	968	89	902	90	1870	89.60
	93	12	78	11	171	11.87	116	11	101	10	217	10.40
<u>Nursing Home</u> - No												
Yes	733	98	685	99	1418	98.47	1066	98	976	97	2042	97.84
	14	2	8	1	22	1.53	18	2	27	3	45	2.16
<u>Pioneer Home</u> - No												
Yes	716	96	648	94	1364	94.72	1058	98	964	96	2022	96.89
	31	4	45	6	76	5.28	26	2	39	4	65	3.11
<u>API</u> - No												
Yes	746	100	691	100	1437	99.79	1082	100	1002	100	2084	99.86
	1	0	2	0	3	.21	2	0	1	0	3	.14
<u>Mental health clinic</u>												
No	744	100	691	100	1435	99.65	1077	99	993	99	2070	99.19
Yes	3	0	2	0	5	.35	7	1	10	1	17	.81
<u>Nutrition program</u> - No												
Yes	705	94	645	93	1350	93.75	988	91	867	86	1855	88.88
	42	6	48	7	90	6.25	96	9	136	14	232	11.12
<u>Home-delivered meals</u> - No												
Yes	732	98	676	98	1408	97.78	1050	97	958	96	2008	96.21
	15	2	17	2	32	2.22	34	3	45	4	79	3.79

VARIABLE	SOUTHEAST						ANCHORAGE					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Cont.												
<u>Teeth/Dentures</u>												
No problem	588	59	731	67	1319	63.60	835	62	1057	63	1892	63.19
Little problem	274	28	267	24	541	26.08	352	26	442	27	794	26.52
Moderate "	84	9	59	5	143	6.89	115	9	115	7	230	7.68
Serious "	37	4	34	3	71	3.42	34	3	44	3	78	2.61
<u>Memory</u> - No problem												
Little problem	641	65	763	70	1404	67.70	897	67	1151	69	2048	68.40
Moderate "	242	25	256	23	498	24.01	322	24	380	23	702	23.45
Serious "	81	8	54	5	135	6.51	81	6	77	5	158	5.28
	19	2	18	2	37	1.78	36	3	50	3	86	2.87
<u>Speech</u> - No problem												
Little problem	865	88	1009	92	1874	90.36	1188	89	1507	91	2695	90.01
Moderate "	75	8	52	5	127	6.12	93	7	95	6	188	6.28
Serious "	24	2	19	2	43	2.07	35	3	28	2	63	2.10
	19	2	11	1	30	1.45	20	1	28	2	48	1.60
<u>Heart</u> - No problem												
Little problem	678	69	793	73	1471	70.93	932	70	1174	71	2106	70.34
Moderate "	149	15	169	15	318	15.33	200	15	264	16	464	15.50
Serious "	112	11	91	8	203	9.79	151	11	155	9	306	10.22
	44	4	38	3	82	3.95	53	4	65	4	118	3.94
<u>Alzheimer's</u> - No problem												
Little problem	948	97	1075	99	2023	97.54	1296	97	1605	96	2901	98.89
Moderate "	20	2	7	1	27	1.30	26	2	27	2	53	1.77
Serious "	7	1	2	0	9	.43	7	1	9	1	16	.53
	8	1	7	1	15	.72	7	1	17	1	24	.80
33. Use of following services during past month:												
<u>Hospital</u> - No												
Yes	879	89	976	89	1855	89.44	1183	89	1477	89	2660	88.84
	104	11	115	11	219	10.56	153	11	181	11	334	11.16
<u>Nursing Home</u> - No												
Yes	971	99	1071	98	2042	98.46	1323	99	1638	99	2961	98.90
	12	1	20	2	32	1.54	13	1	20	1	33	1.10
<u>Pioneer Home</u> - No												
Yes	950	97	1042	96	1992	96.05	1301	97	1602	97	2903	96.96
	33	3	49	4	82	3.95	35	3	56	3	91	3.04
<u>API</u> - No												
Yes	983	100	1091	100	2074	100	1334	100	1654	100	2988	99.80
	0	0	0	0	0	0	2	0	4	0	6	.20
<u>Mental health clinic</u>												
No	979	100	1089	100	2068	99.71	1319	99	1644	99	2963	98.96
Yes	4	0	2	0	6	.29	17	1	14	1	31	1.04
<u>Nutrition program</u> - No												
Yes	881	90	929	85	1810	87.27	1268	95	1530	92	2798	93.45
	102	10	162	15	264	12.73	68	5	128	8	196	6.55
<u>Home-delivered meals</u> - No												
Yes	939	96	1024	94	1963	94.65	1314	98	1605	97	2919	97.49
	44	4	67	6	111	5.35	22	2	53	3	75	2.51

VARIABLE	NORTHWEST						SOUTHWEST						
	Males		Females		Total		Males		Females		Total		
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%	
continued													
<u>Senior Citizen Center</u>	No	213	86	201	78	414	81.98	348	92	308	88	656	89.99
	Yes	35	14	56	22	91	18.02	30	8	43	12	73	10.01
<u>Homemaker/chore</u> -	No	227	92	230	89	457	90.50	358	95	320	91	678	93.00
	Yes	21	8	27	11	48	9.50	20	5	31	9	51	7.00
<u>Home Hlth Aide/Nurse</u>	No	224	90	223	87	447	88.51	323	85	276	79	599	82.17
	Yes	24	10	34	13	58	11.49	55	15	75	21	130	17.83
<u>Senior Transportation</u>	No	201	81	181	70	382	75.64	343	91	301	86	644	88.34
	Yes	47	19	76	30	123	24.36	35	9	50	14	85	11.66
<u>Public Transportation</u>	No	207	83	196	76	403	79.80	336	89	287	82	623	85.46
	Yes	41	17	61	24	102	20.20	42	11	64	18	106	14.54
<u>Dental Care</u> -	No	230	93	246	96	476	94.26	355	94	324	92	680	93.28
	Yes	18	7	11	4	29	5.74	23	6	27	8	50	6.36
<u>Alcohol/Drug Trtmt.</u> -	No	246	99	256	100	502	99.41	377	100	351	100	728	99.86
	Yes	2	1	1	0	3	.59	1	0	0	0	1	.14
<u>Senior Housing</u> -	No	235	95	239	93	474	93.86	367	97	338	96	705	96.71
	Yes	13	5	18	7	31	6.14	11	3	13	4	24	3.21
<u>AK Legal Services</u> -	No	229	92	241	94	470	93.07	357	94	337	96	694	95.20
	Yes	19	8	16	6	35	6.93	21	6	14	4	35	4.80
<u>Adult Protective Svcs</u>	No	248	100	255	99	503	99.60	375	99	350	100	725	99.45
	Yes	-	-	2	1	2	.40	3	1	1	0	4	.55
<u>Adult Day Care</u> -	No	248	-	255	99	503	99.60	377	100	350	100	727	99.73
	Yes	-	-	2	1	2	.40	1	0	1	0	2	.27
<u>Physician</u> -	No	177	71	162	63	339	67.13	278	74	242	69	520	71.33
	Yes	71	29	95	37	166	32.87	100	26	109	31	209	28.67
<u>Village Clinic</u> -	No	173	70	71	67	344	68.12	232	61	184	52	416	57.06
	Yes	75	30	86	33	161	31.88	146	39	167	48	313	42.94
<u>Public Hlth Cntr.</u> -	No	235	95	236	92	471	93.27	357	94	329	94	686	94.10
	Yes	13	5	21	8	34	6.73	21	6	22	6	43	5.90
<u>Foot Care</u> -	No	245	99	254	99	499	98.81	370	98	338	96	708	97.12
	Yes	3	1	3	1	6	1.19	8	2	13	4	21	2.88
<u>Sr. Citizen Ombudsman</u>	No	246	99	253	98	499	98.81	372	98	340	97	712	97.67
	Yes	2	1	4	2	6	1.19	6	2	11	3	17	2.33

VARIABLE	INTERIOR						SOUTHCENTRAL						
	Males		Females		Total		Males		Females		Total		
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%	
continued													
<u>Senior Citizen Center</u>	No	660	88	589	85	1249	86.74	862	80	729	73	1591	76.23
	Yes	87	12	104	15	191	13.26	229	20	274	27	496	23.77
<u>Homemaker/chore</u> -	No	710	95	640	92	1350	93.75	1011	96	932	93	1973	94.54
	Yes	37	5	53	8	90	6.25	43	4	71	7	114	5.46
<u>Home Hlth Aide/Nurse</u>	No	714	96	636	92	1350	93.75	1050	97	953	95	2003	95.98
	Yes	33	4	57	8	90	6.25	34	3	50	5	84	4.02
<u>Senior Transportation</u>	No	700	94	618	89	1318	91.53	1011	93	876	87	1887	90.42
	Yes	47	6	75	11	122	8.47	73	7	127	13	200	9.58
<u>Public Transportation</u>	No	681	91	596	86	1277	88.68	1037	96	956	95	1993	95.50
	Yes	66	9	97	14	163	11.32	47	4	47	5	94	4.50
<u>Dental Care</u> -	No	683	91	624	90	1307	90.76	971	90	888	89	1859	89.08
	Yes	64	9	69	10	133	9.24	113	10	115	11	228	10.92
<u>Alcohol/Drug Trtmt.</u> -	No	745	100	690	100	1435	99.65	1076	99	1003	100	2079	99.62
	Yes	2	0	3	0	5	.35	8	1	0	0	8	.38
<u>Senior Housing</u> -	No	729	98	656	95	1385	96.18	1040	96	949	95	1989	95.30
	Yes	18	2	37	5	55	3.82	44	4	54	5	98	4.70
<u>AK Legal Services</u> -	No	733	98	678	98	1411	97.99	1064	98	982	98	2046	98.04
	Yes	14	2	15	2	29	2.01	20	2	21	2	41	1.96
<u>Adult Protective Svcs</u>	No	742	99	690	100	1432	99.44	1081	100	999	100	2080	99.66
	Yes	5	1	3	0	8	.56	3	0	4	0	7	.34
<u>Adult Day Care</u> -	No	745	100	689	99	1434	99.58	1079	100	998	100	2077	99.52
	Yes	2	0	4	1	6	.42	5	0	5	0	10	.48
<u>Physician</u> -	No	513	69	460	66	973	67.57	759	70	658	66	1417	67.90
	Yes	234	31	233	34	467	32.43	325	30	345	34	670	32.10
<u>Village Clinic</u> -	No	696	93	636	92	1332	92.50	1042	96	967	96	2009	96.26
	Yes	51	7	57	8	108	7.50	42	4	36	4	78	3.74
<u>Public Hlth Cntr.</u> -	No	723	97	658	95	1381	95.90	1009	93	893	89	1902	91.14
	Yes	24	3	35	5	59	4.10	75	7	110	11	185	8.86
<u>Foot Care</u> -	No	721	97	651	94	1372	95.28	1058	98	961	96	2019	96.74
	Yes	26	3	42	6	68	4.72	26	2	42	4	68	3.26
<u>Sr. Citizen Ombudsman</u>	No	740	99	687	99	1427	99.10	1072	99	987	98	2059	98.66
	Yes	7	1	6	1	13	.90	12	1	16	2	28	1.34

VARIABLE	SOUTHEAST						ANCHORAGE					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
continued												
<u>Senior Citizen Center</u> -No	825	84	814	75	1639	79.03	1112	83	1275	77	2387	79.73
Yes	158	16	277	25	435	20.97	224	17	383	23	607	20.27
<u>Homemaker/chore</u> - No	938	95	995	91	1933	93.20	1308	98	1581	95	2889	96.49
Yes	45	5	96	9	141	6.80	28	2	77	5	105	3.51
<u>Home Hlth Aide/Nurse</u> -No	936	95	1024	94	1960	94.50	1318	99	1606	97	2924	97.66
Yes	47	5	67	6	114	5.50	18	1	52	3	70	2.34
<u>Senior Transportation</u> -No	896	91	896	82	1792	86.40	1268	95	1430	86	2698	90.11
Yes	87	9	195	18	282	13.60	68	5	228	14	296	9.89
<u>Public Transportation</u> -No	856	87	877	80	1733	83.56	1169	88	1411	85	2580	86.17
Yes	127	13	214	20	341	16.44	167	13	247	15	414	13.83
<u>Dental Care</u> - No	877	89	947	87	1824	87.95	1133	85	1415	85	2548	85.10
Yes	106	11	144	13	250	12.05	203	15	243	15	446	14.90
<u>Alcohol/Drug Trtmt.</u> - No	979	100	1088	100	2067	99.66	1327	99	1650	100	2977	99.43
Yes	4	0	3	0	7	.34	9	1	8	0	17	.57
<u>Senior Housing</u> - No	951	97	1024	94	1975	95.23	1318	99	1567	95	2885	96.36
Yes	32	3	67	6	99	4.77	18	1	91	5	109	3.64
<u>AK Legal Services</u> - No	976	99	1074	98	2050	98.84	1328	99	1633	98	2961	98.90
Yes	7	1	17	2	24	1.16	8	1	25	2	33	1.10
<u>Adult Protective Svcs</u> -No	980	100	1090	100	2070	99.81	1332	100	1650	100	2982	99.60
Yes	3	0	1	0	4	.19	4	0	8	0	12	.94
<u>Adult Day Care</u> - No	973	99	1082	99	2055	99.08	1328	99	1638	99	2966	99.06
Yes	10	1	9	1	19	.92	8	1	20	1	28	.94
<u>Physician</u> - No	673	68	681	62	1354	65.28	897	67	1030	62	1927	64.36
Yes	310	32	410	38	720	34.72	439	33	628	38	1067	35.64
<u>Village Clinic</u> - No	934	95	1044	96	1978	95.37	1320	99	1637	99	2957	98.76
Yes	49	5	47	4	96	4.63	16	1	21	1	37	1.24
<u>Public Hlth Cntr.</u> - No	900	92	967	89	1867	90.02	1303	98	1607	97	2910	97.19
Yes	83	8	124	11	207	9.98	33	2	51	3	84	2.81
<u>Foot Care</u> - No	947	96	1031	95	1978	95.37	1283	96	1551	94	2834	94.66
Yes	36	4	60	5	96	4.63	53	4	107	6	160	5.34
<u>Sr. Citizen Ombudsman</u>												
No	980	100	1082	99	2062	99.42	1326	99	1634	99	2960	98.86
Yes	3	0	9	1	12	.58	10	1	24	1	34	1.14

VARIABLE	NORTHWEST						SOUTHWEST					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Occupation code:												
1 - housewife	3	2	167	77	170	41%	10	3	210	74	220	37%
2 - managerial/profess.	1	1	1	0	2	1	5	2	0	0	5	1
3 - profess./specialty	5	3	7	3	12	3	11	4	9	3	20	3
4 - tech., sales, admin. support	4	2	2	1	6	1	2	1	0	0	2	0
5 - sales occupation	16	8	6	3	22	5	16	5	11	4	27	5
6 - service occupation	14	7	24	11	38	9	17	5	20	7	37	6
7 - farming, forestry, fishing	29	15	3	1	32	8	156	50	10	4	166	28
8 - precision, craft, repair	59	31	4	2	63	15	36	12	4	1	40	7
9 - operators, fab., laborers	7	4	3	1	10	2	24	8	15	5	39	7
10 - trans. & material moving	17	9	0	0	17	4	6	2	2	1	8	1
11 - handlers, helpers, equip. laborers	36	9	0	0	36	9	29	9	3	1	32	5
12 - military	2	1	0	0	2	1	1	0	0	0	1	0
TOTAL	193		217		410		313		284		597	

came to Alaska on 1980 or later

No	248	100	257	100	505	100%	378	100	350	100	728	100%
Yes	0	0	0	0	0	0	0	0	1	0	1	0

came to Alaska on 1940 or before

No	233	94	255	99	488	97%	363	96	343	98	706	97%
Yes	15	6	2	1	17	3	15	4	8	2	23	3

Health Problems Indicator:

13-15	52	21	40	16	92	18.22	52	14	44	13	96	13.17
15-27	172	69	196	76	368	72.87	274	72	248	71	522	71.6
28-39	24	10	21	8	45	8.91	50	13	54	15	104	14.27
40-52	0	0	0	0	0	0	2	1	5	1	7	.96
TOTAL	248	100	257	100	505	100	378	100	351	100	729	100.0

Activities of Daily Living Index:

12-14	164	66	133	52	297	58.81	225	59	151	43	376	51.58
15-24	67	27	102	40	169	33.47	142	38	175	50	317	43.48
25-36	17	7	22	8	39	7.72	11	3	25	7	36	4.94
TOTAL	248	100	257	100	505	100.0	378	100	351	100	729	100.0

VARIABLE	INTERIOR						SOUTHCENTRAL					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Occupation code:												
1 - housewife	1	0	257	42	258	20%	3	0	413	44	416	21%
2 - managerial/profess.	37	5	24	4	61	5	40	4	27	3	67	3
3 - profess./specialty	56	8	80	13	136	10	94	9	118	13	212	11
4 - tech., sales, admin. support	31	5	6	1	37	3	24	2	9	1	33	2
5 - sales occupation	44	6	138	22	182	14	92	9	189	20	281	14
6 - service occupation	48	7	81	13	129	10	59	6	104	11	163	8
7 - farming, forestry, fishing	77	11	9	1	86	7	188	19	23	2	211	11
8 - precision, craft, repair	215	32	6	1	221	17	274	27	10	1	284	15
9 - operators, fab., laborers	24	4	11	2	35	3	56	6	28	3	84	4
10 - trans. & material moving	91	13	2	0	93	7	114	11	6	1	120	6
11 - handlers, helpers, equip. laborers	53	8	1	0	54	4	55	5	6	1	61	3
12 - military	4	1	0	0	4	0	9	1	0	0	9	1
TOTAL	681		615		1296		1008		933		1941	

came to Alaska on 1980 or later

No	731	98	657	95	1388	96%	1036	96	926	92	1962	94%
Yes	16	2	36	5	52	4	48	4	77	8	125	6

came to Alaska on 1940 or before

No	600	80	608	88	1208	84%	871	80	859	86	1730	83%
Yes	147	20	85	12	232	16	213	20	144	14	357	17

Health Problems Indicator:

13-15	170	23	161	23	331	22.99%	212	20	240	24	452	21.66
15-27	493	66	440	64	933	64.79	761	70	650	65	1411	67.61
28-39	78	10	82	12	160	11.11	110	10	109	11	219	10.49
40-52	6	1	10	1	16	1.11	1	0	4	0	5	.24
TOTAL	747	100	693	100	1440	100.00	1084	100	1003	100	2087	100

Activities of Daily Living Index:

12-14	570	76	448	65	1018	70.69	875	81	751	75	1626	77.91
15-24	134	18	196	28	330	22.92	165	15	192	19	357	17.11
25-36	43	6	49	7	92	6.39	44	4	60	6	104	4.98
TOTAL	747	100	693	100	1440	100.00	1040	100	1003	100	2087	100.00

VARIABLE	SOUTHEAST						ANCHORAGE					
	Males		Females		Total		Males		Females		Total	
	No.	%	No.	%	No.	%	No.	%	No.	%	No.	%
Occupation code:												
1 - housewife	6	1	336	33	342	18%	7	1	520	34	527	19%
2 - managerial/profess.	77	8	45	4	122	6	119	10	66	4	185	6
3 - profess./specialty	82	9	135	13	217	11	146	12	204	13	350	13
4 - tech., sales, admin. support	17	2	6	1	23	1	65	5	21	1	86	3
5 - sales occupation	73	8	313	31	386	20	164	13	459	30	623	22
6 - service occupation	65	7	93	9	158	8	81	6	214	14	295	10
7 - farming, forestry, fishing	264	29	16	2	280	15	82	7	6	0	88	3
8 - precision, craft, repair	177	20	7	1	184	10	378	30	15	1	393	14
9 - operators, fab., laborers	30	3	48	5	78	4	42	3	30	2	72	3
10 - trans. & material moving	67	7	3	0	70	4	94	8	4	0	98	4
11 - handlers, helpers, equip. laborers	38	4	3	0	41	1	52	4	5	0	57	2
12 - military	11	1	1	0	12	1	22	2	1	0	23	1
TOTAL	907		1006		1913		1252		1545		2797	

came to Alaska on 1980  
or later

No	953	97	1040	95	1993	96%	1265	95	1521	92	2786	93%
Yes	30	3	51	5	81	4	71	5	137	8	208	7

came to Alaska on 1940  
or before

No	644	66	801	73	1445	70%	1135	85	1513	91	2648	88%
Yes	339	34	290	27	629	30	201	15	145	9	346	12

Health Problems  
Indicator:

13-15	222	23	284	26	506	24.40	331	25	419	25	750	25.05
15-27	663	67	724	67	1387	66.88	887	66	1073	65	1960	65.46
28-39	94	10	78	7	172	8.29	109	8	158	10	267	8.92
40-52	4	0	5	0	9	.43	9	1	8	0	17	.57
TOTAL	983	100	1091	100	2074	100.0	1336	100	1658	100	2994	100

Activities of Daily  
Living Index:

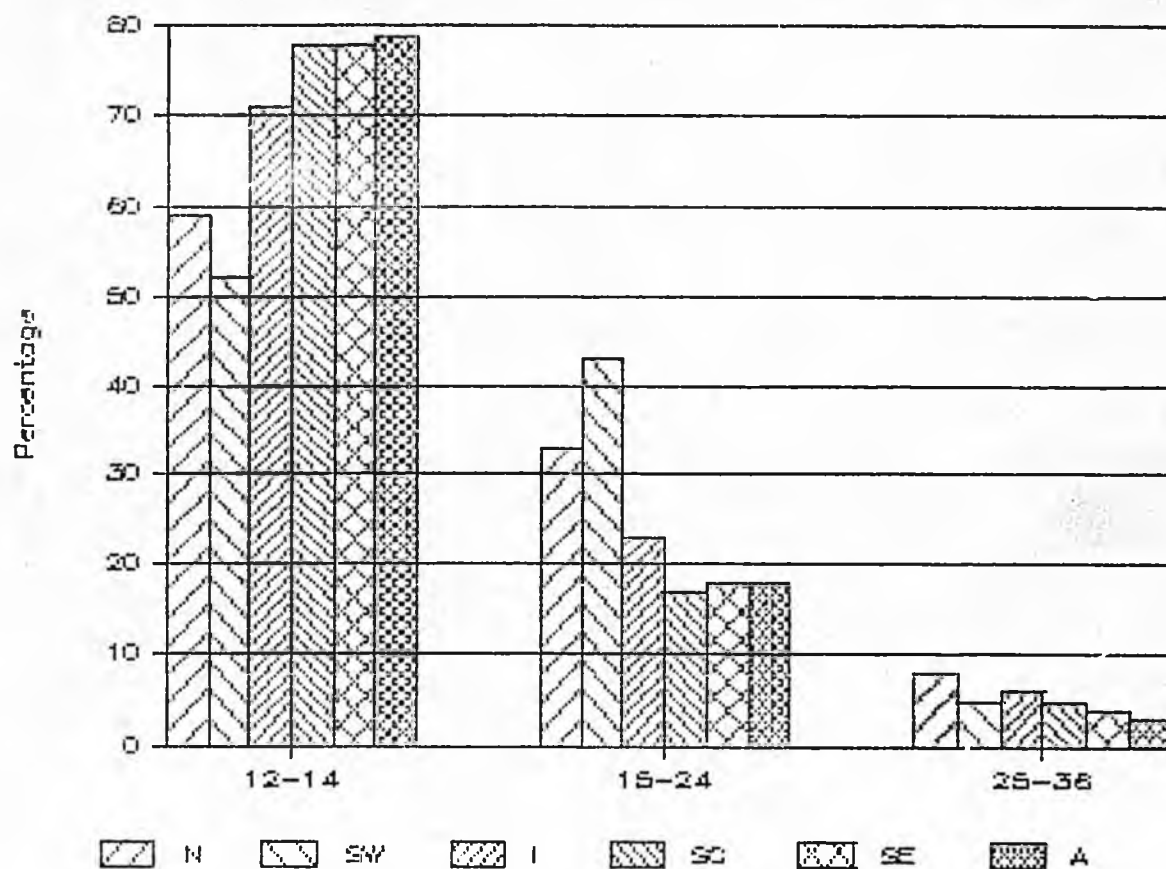
12-14	799	81	823	75	1622	78.21	1114	83	1260	76	2374	79
15-24	147	15	225	21	372	17.94	190	14	335	20	525	18
25-36	37	4	43	4	80	3.86	32	3	63	4	95	3
TOTAL	983	100	1091	100	2074	100.0	1336	100	1658	100	2994	100

7

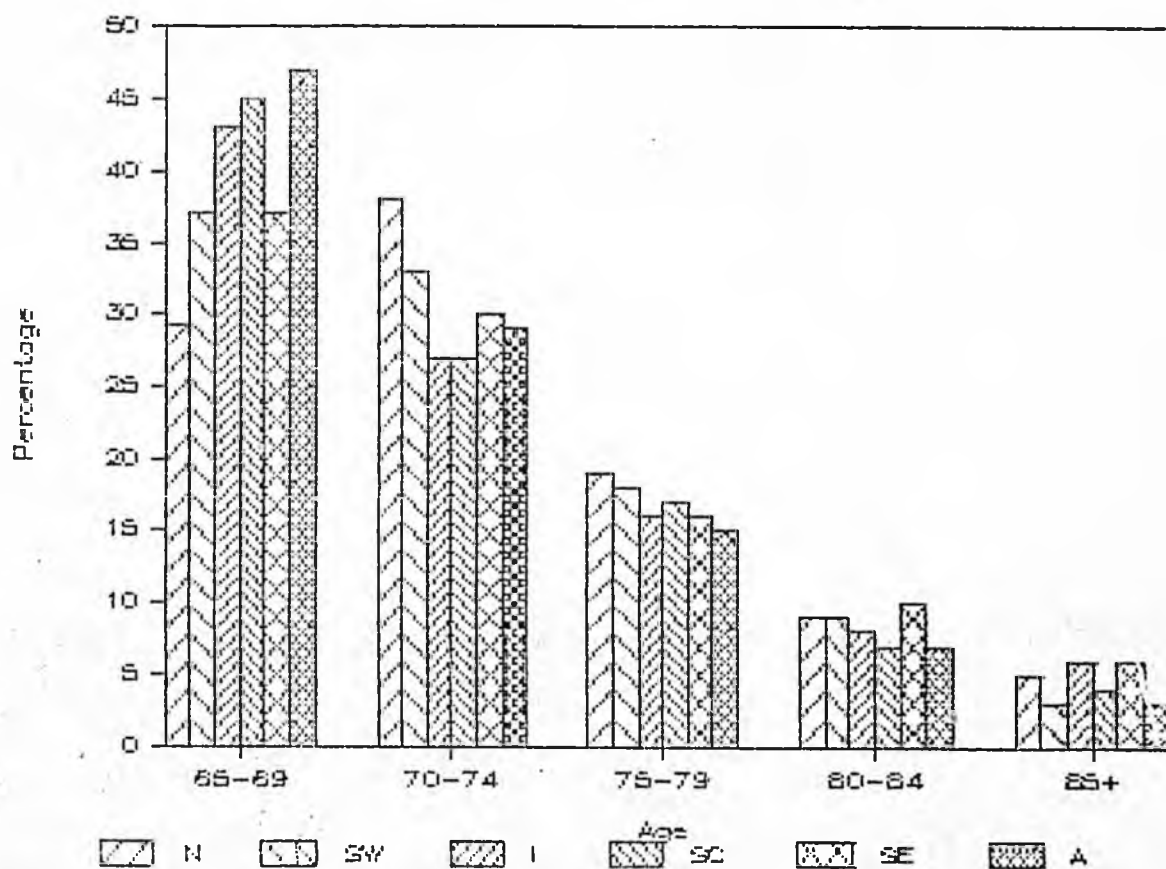
Planning Region Graphs  
Variable by Percentage of Respondents

PLANNING REGIONS BY PERCENTAGE RESPONDENTS

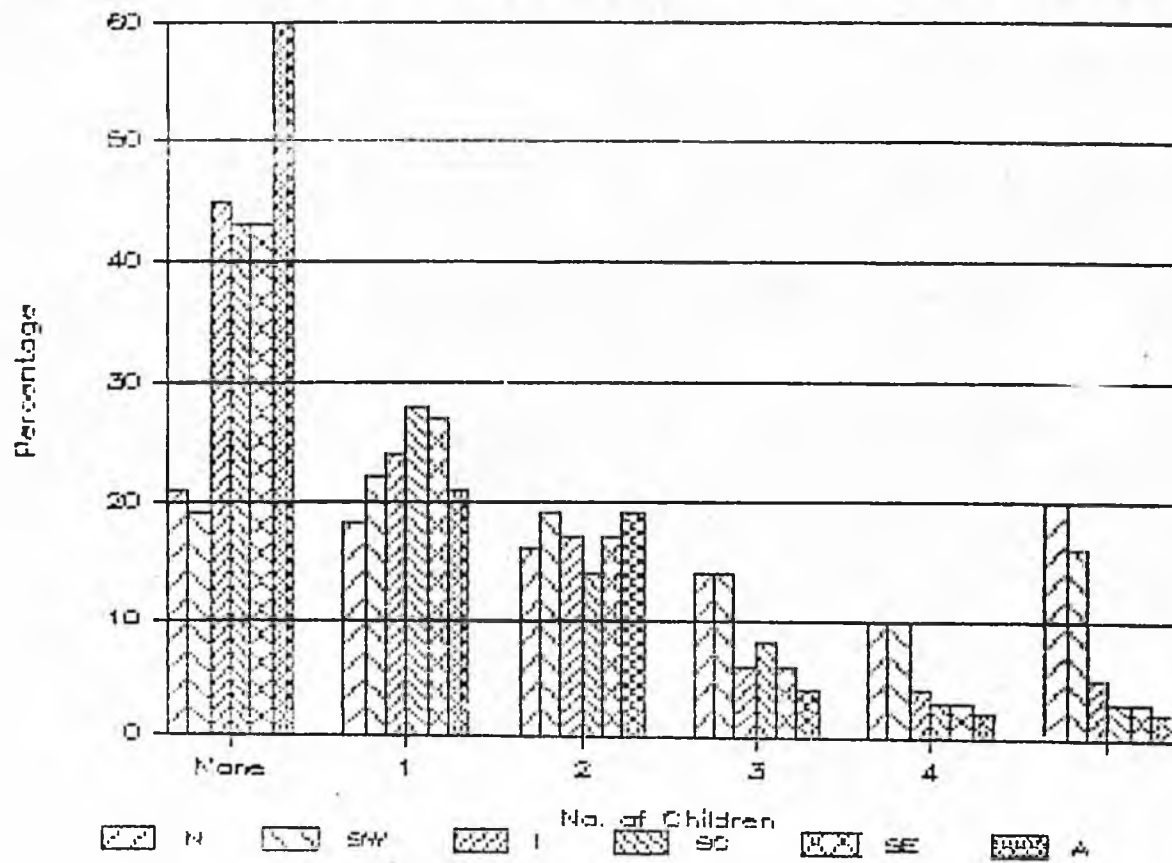
ACTIVITIES OF DAILY LIVING INDEX



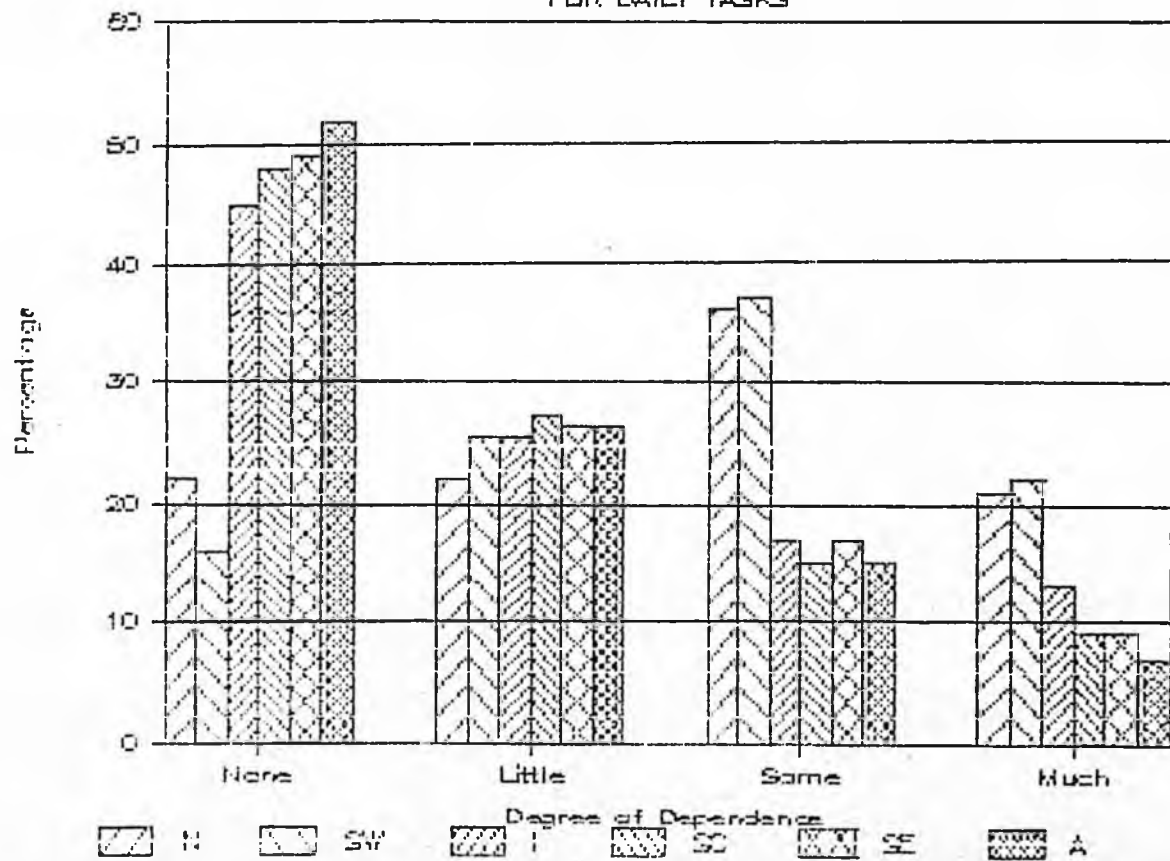
AGE BY REGION



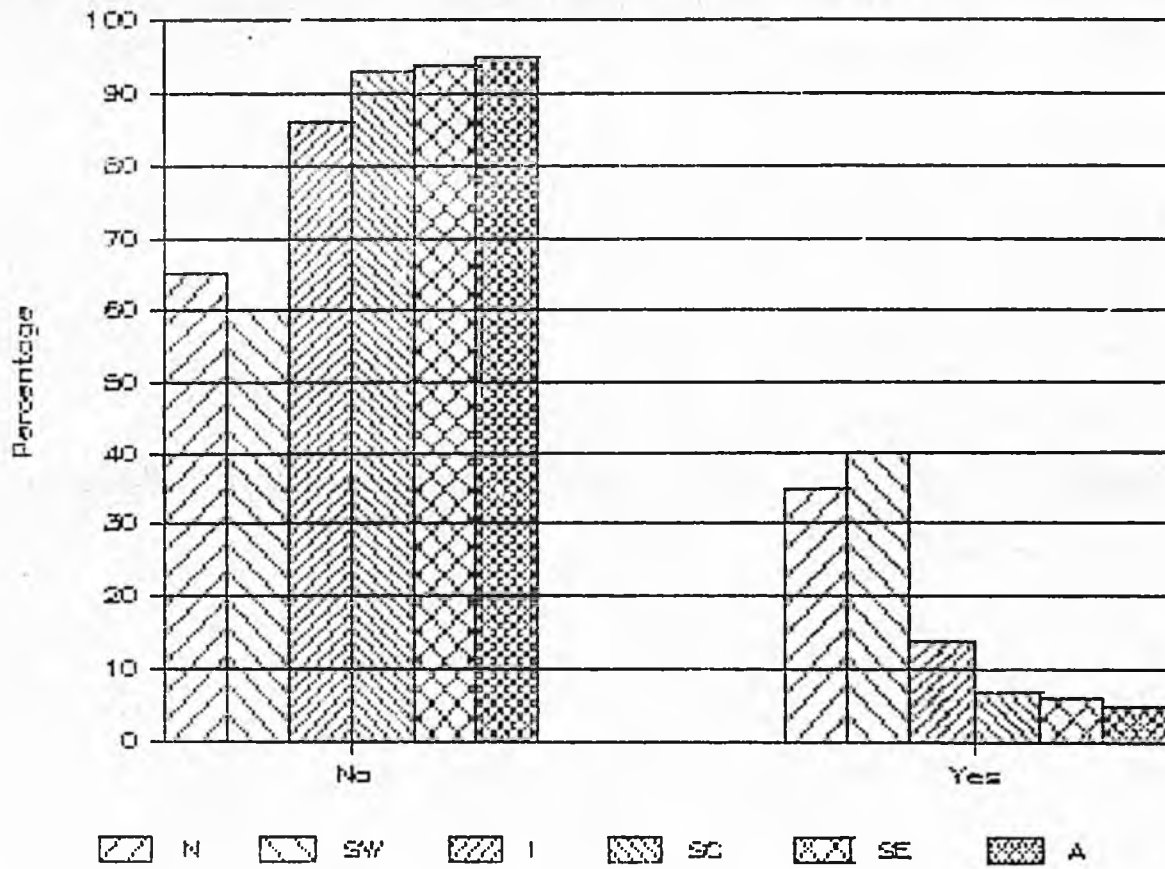
# CHILDREN LIVING NEAR RESPONDENT



# DEPENDENCE UPON OTHERS FOR DAILY TASKS

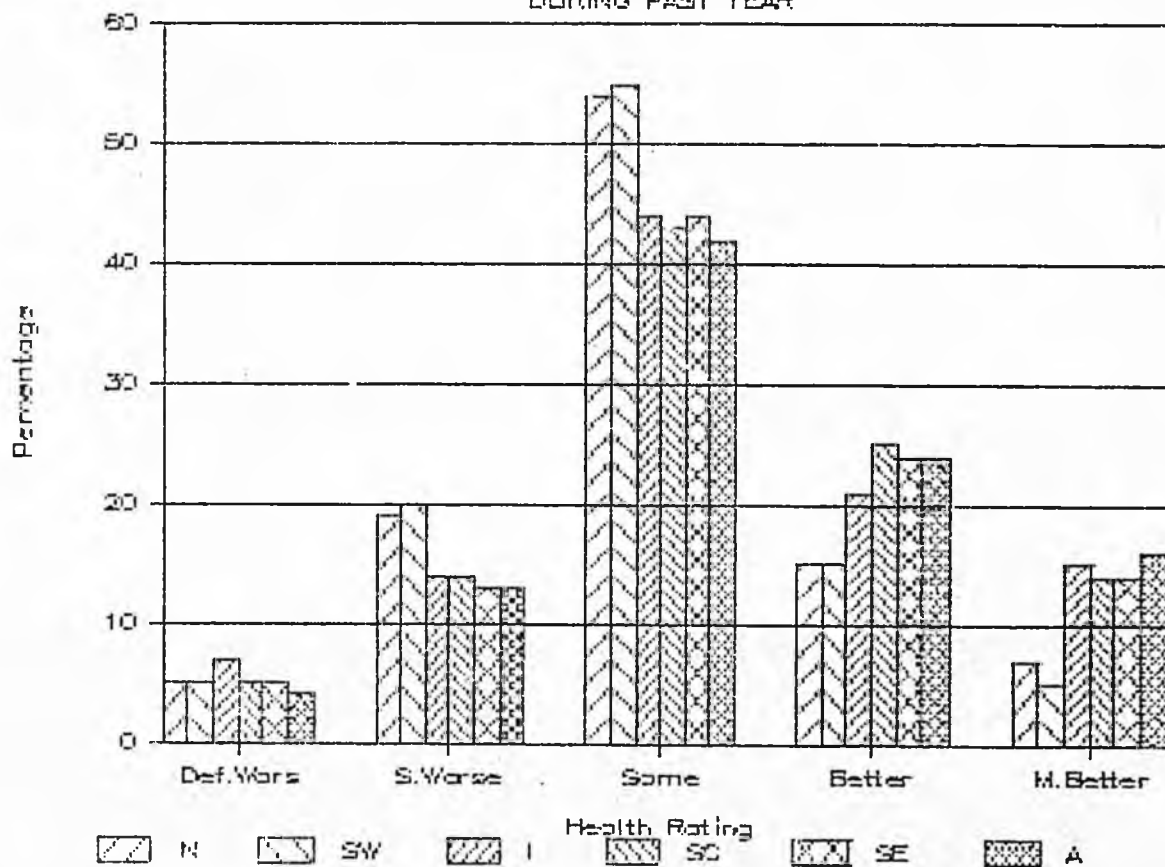


## INCOME FROM S.S.I.

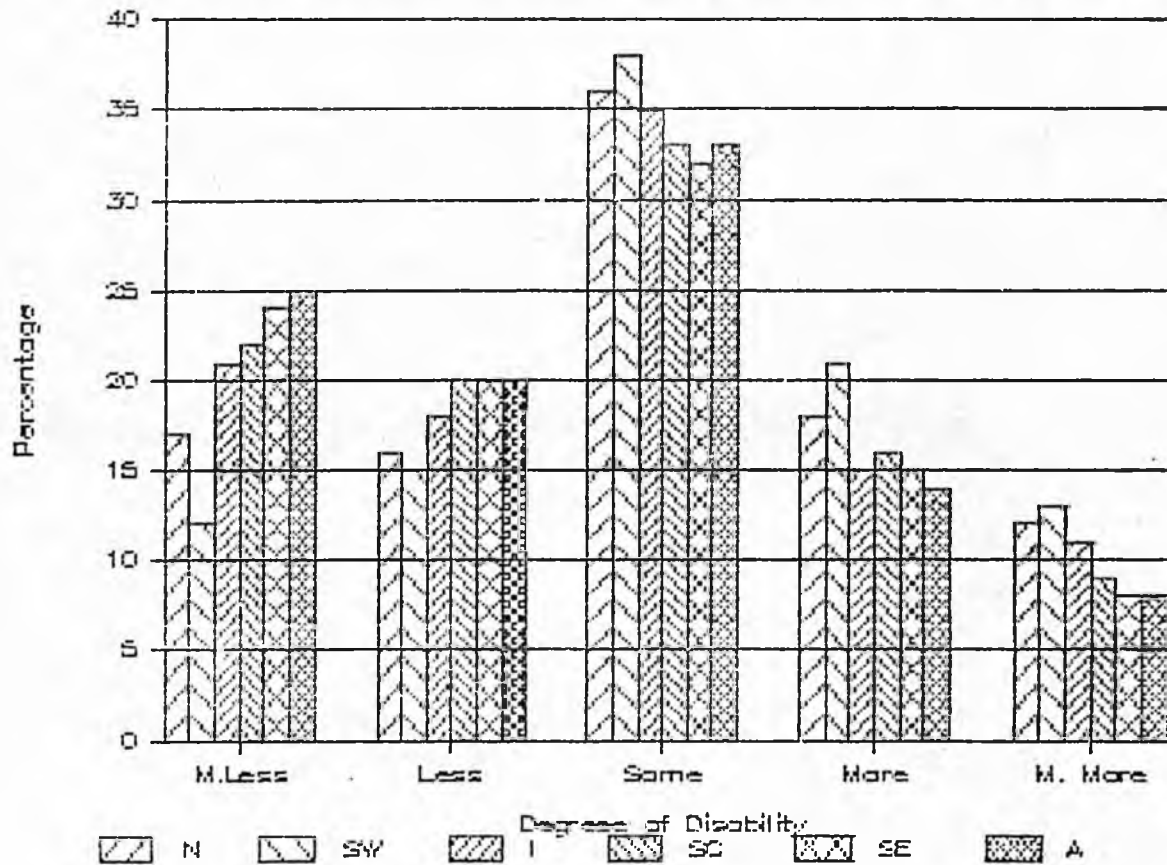


## HEALTH COMPARED TO COHORTS

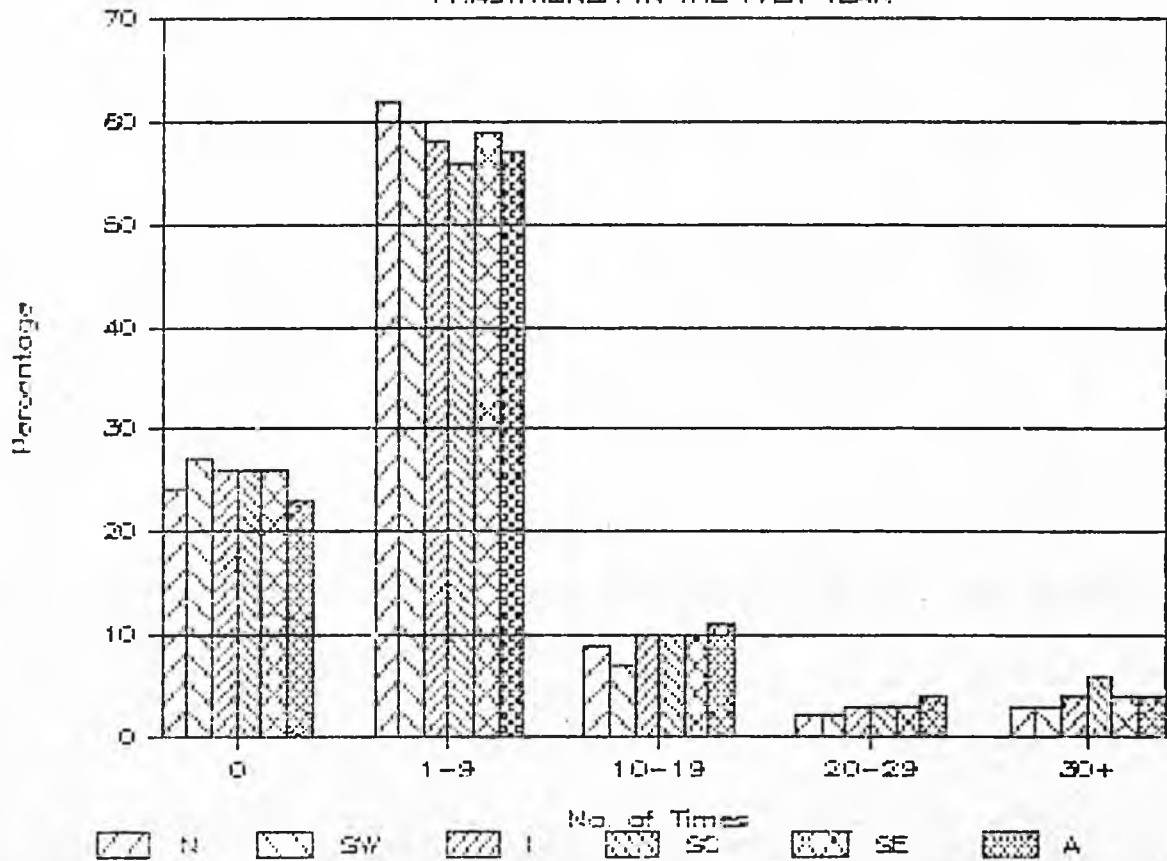
DURING PAST YEAR



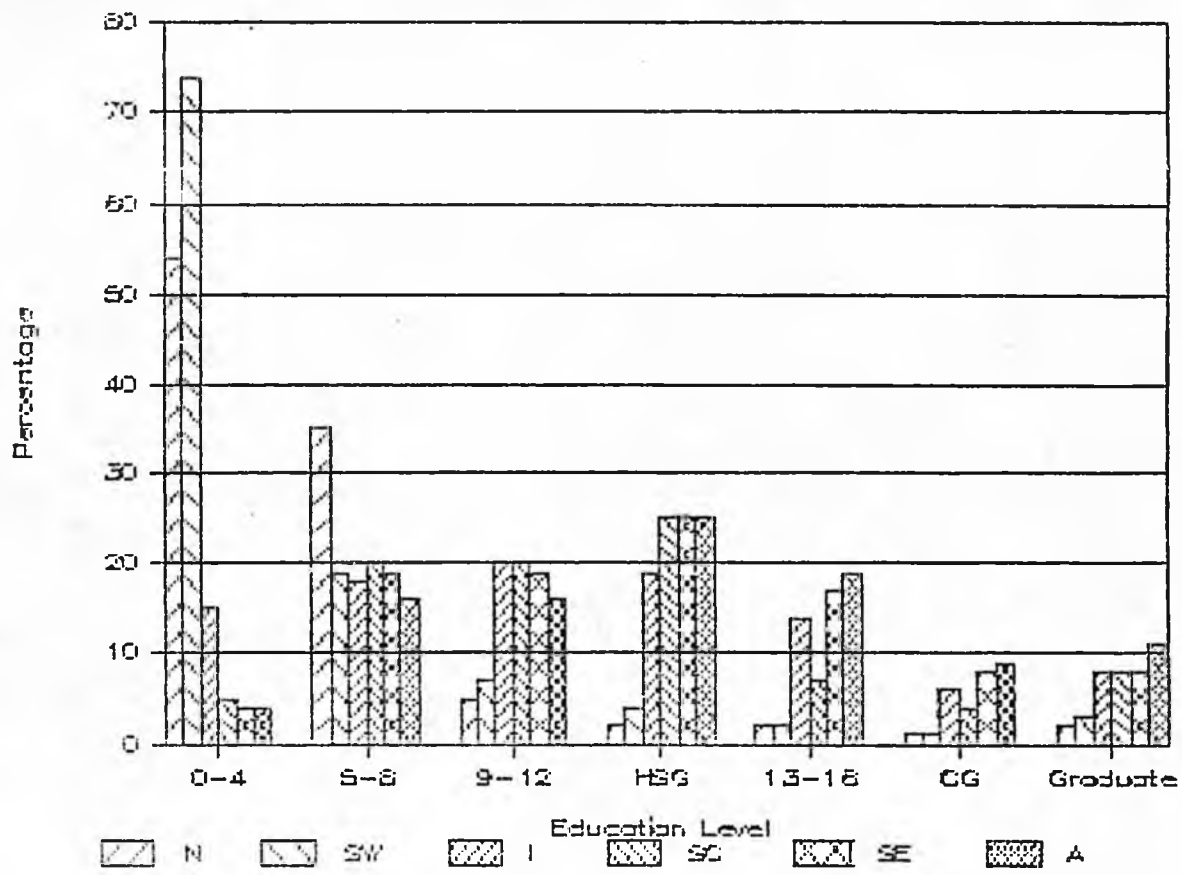
## DISABILITY COMPARED TO COHORTS



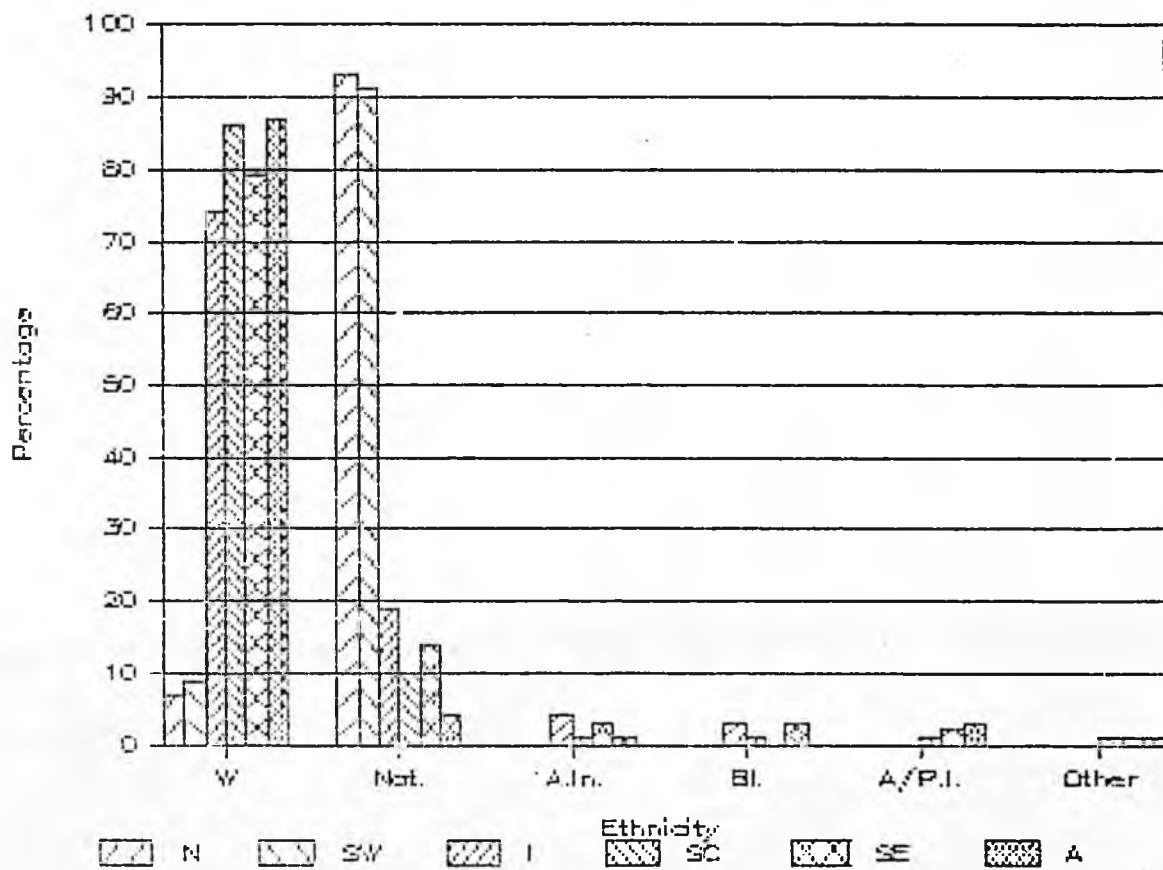
## TIMES SEEN BY DOCTOR OR HEALTH PRACTITIONER IN THE PAST YEAR



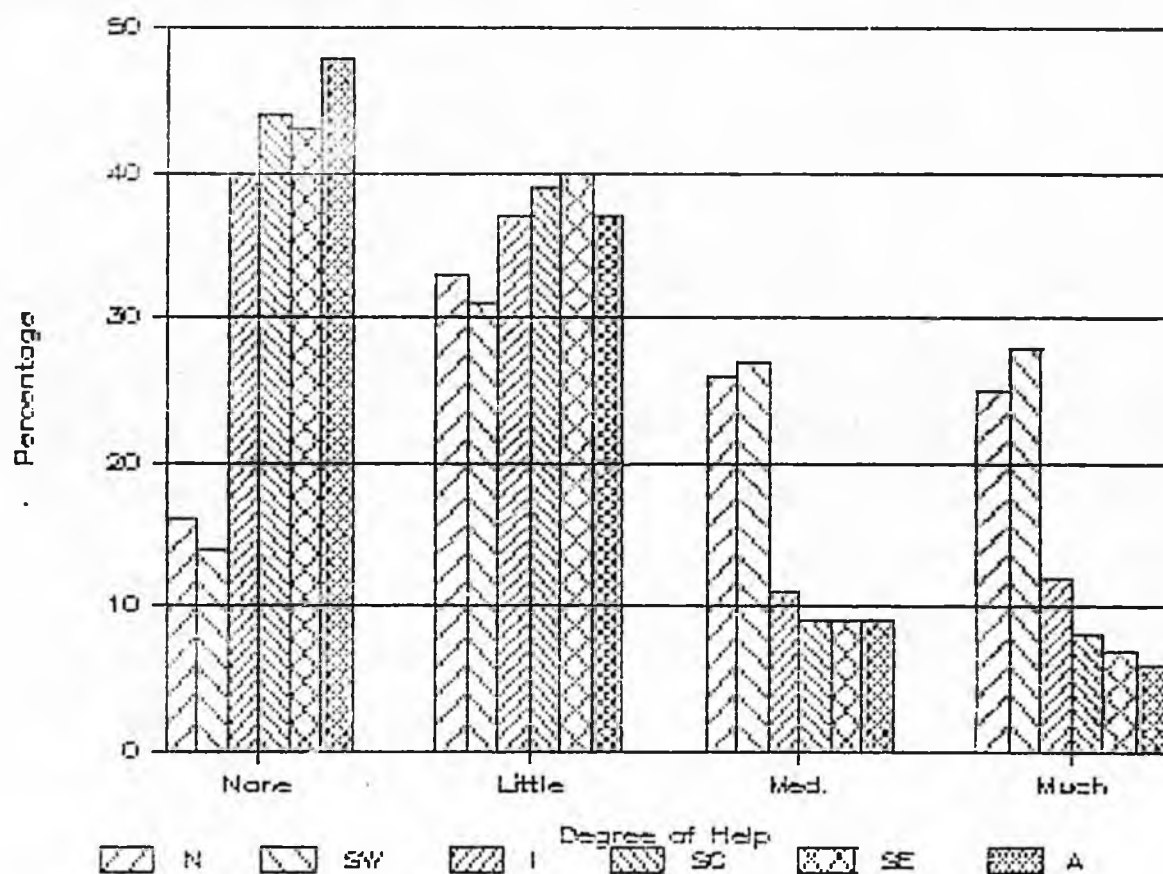
# HIGHEST LEVEL OF SCHOOLING COMPLETED



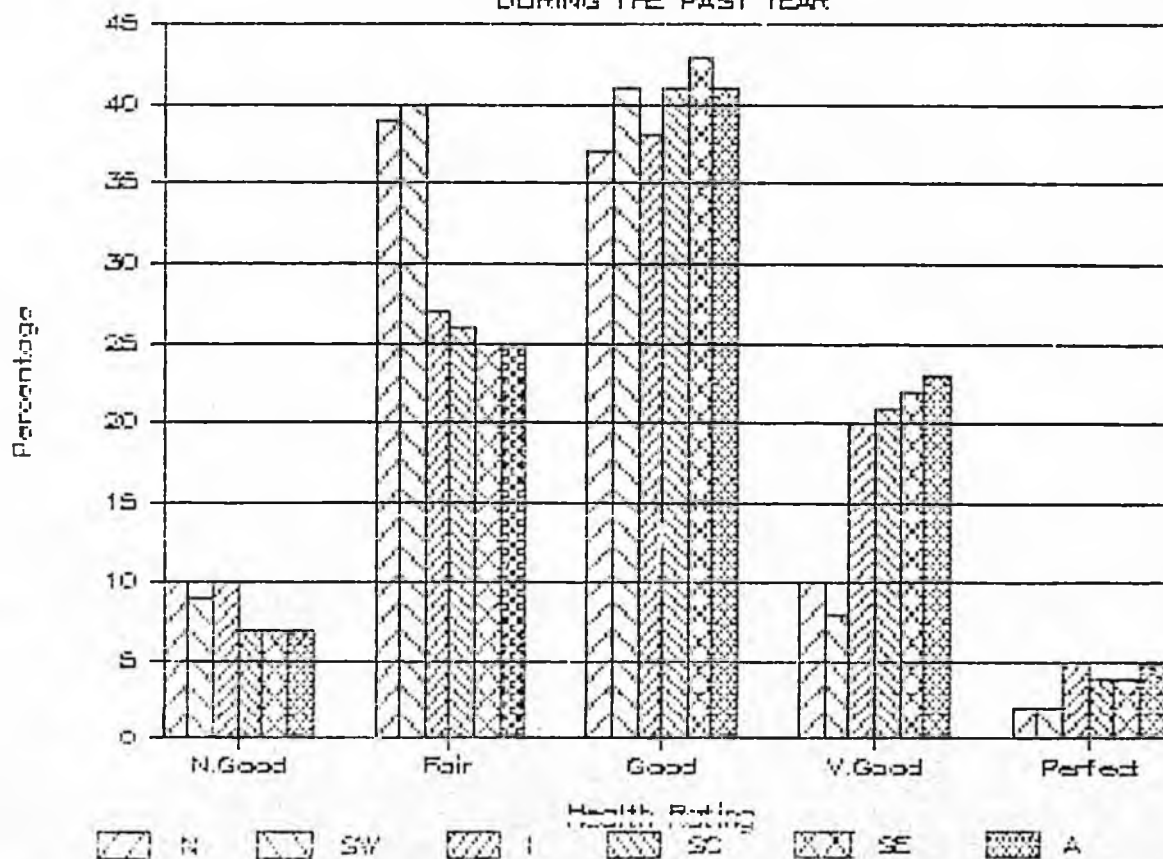
# ETHNIC BACKGROUND



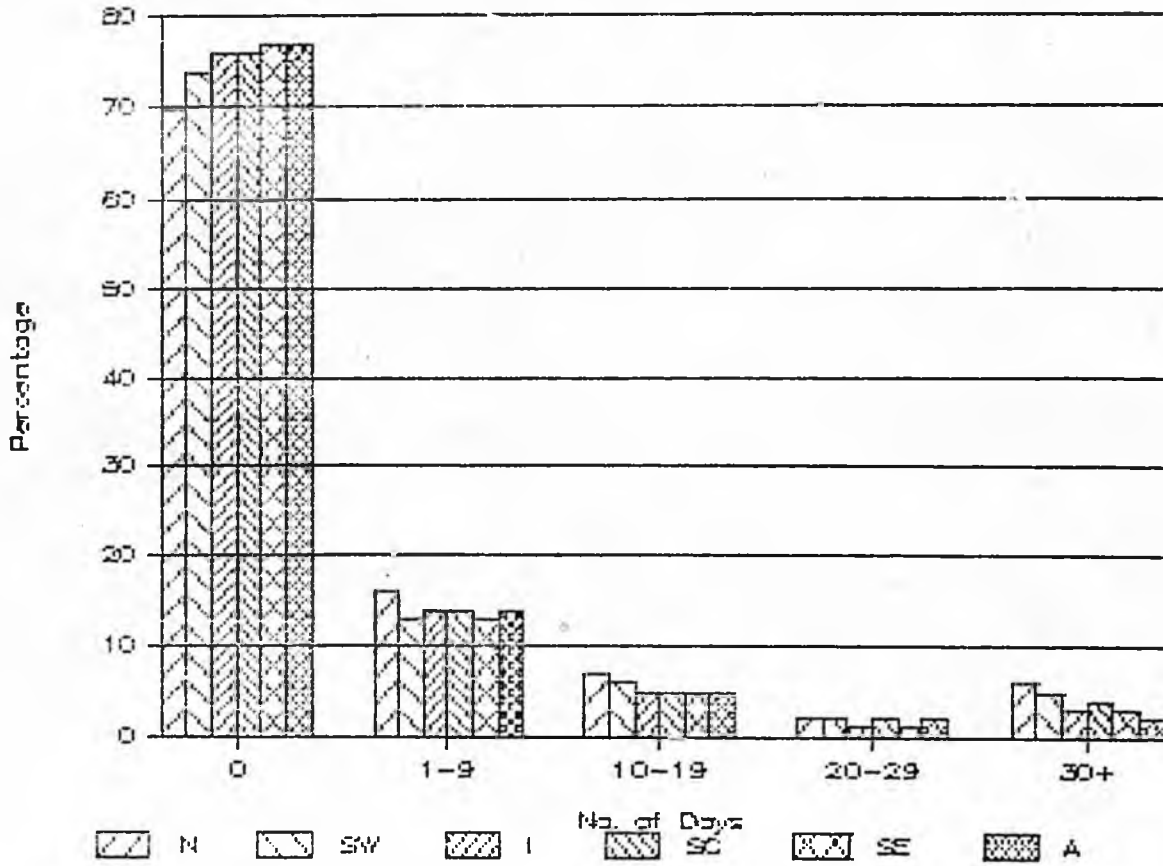
## HELP NEEDED WITH NECESSARY TASKS



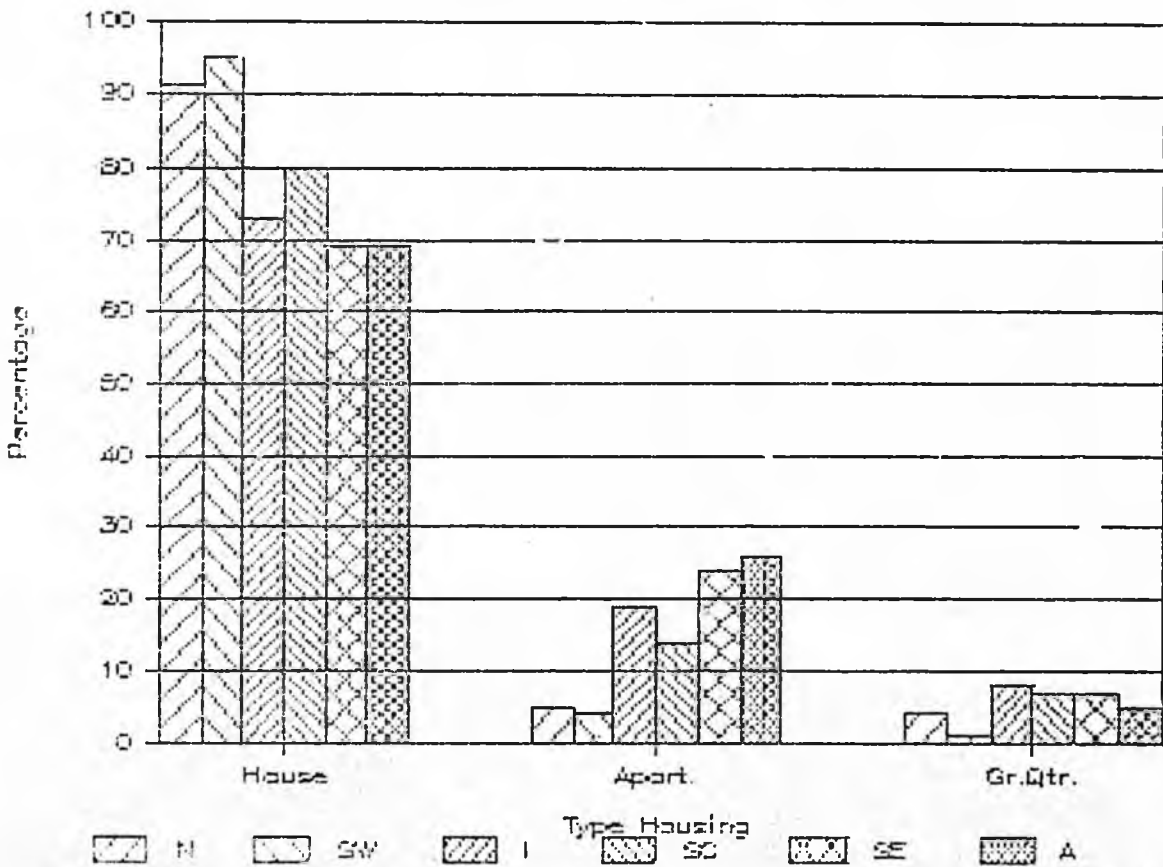
## HEALTH RATING COMPARED TO COHORTS DURING THE PAST YEAR



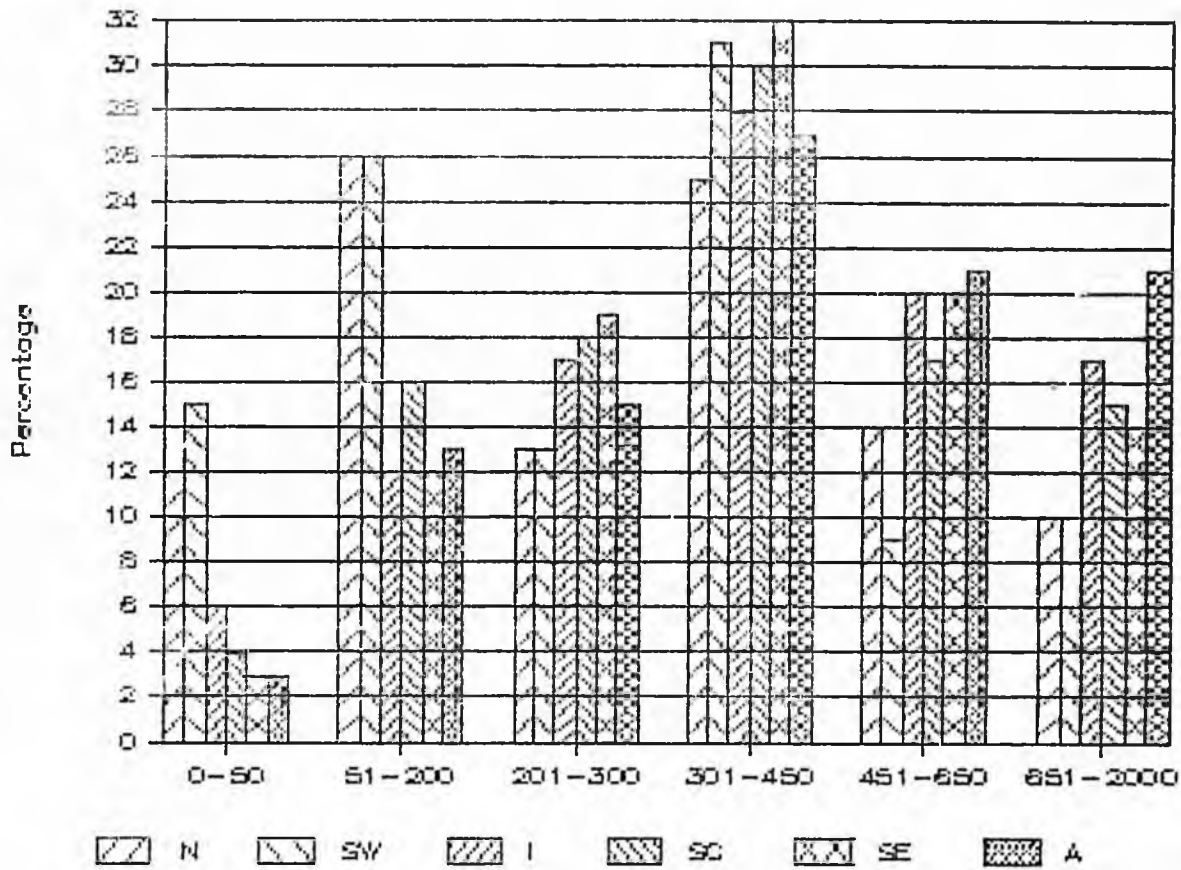
## DAYS SPENT IN A HOSPITAL DURING THE PAST YEAR



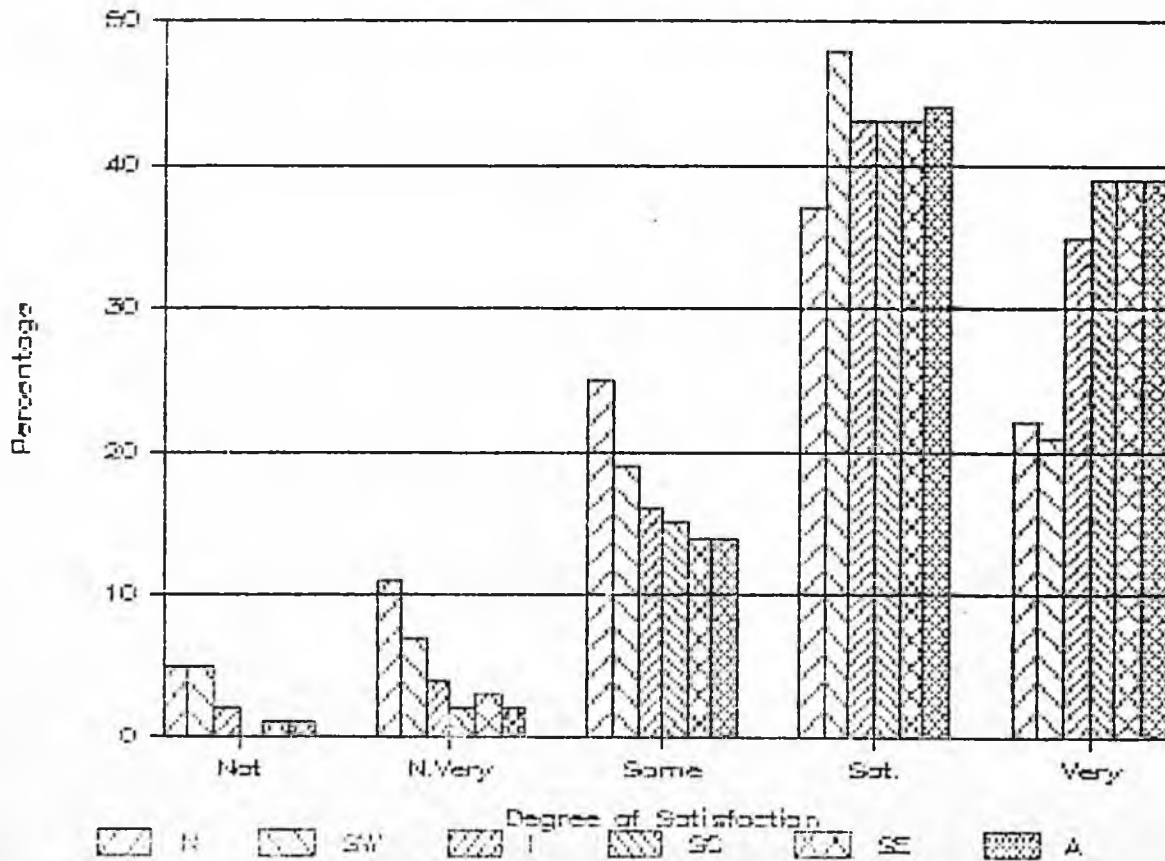
## HOUSING ARRANGEMENTS



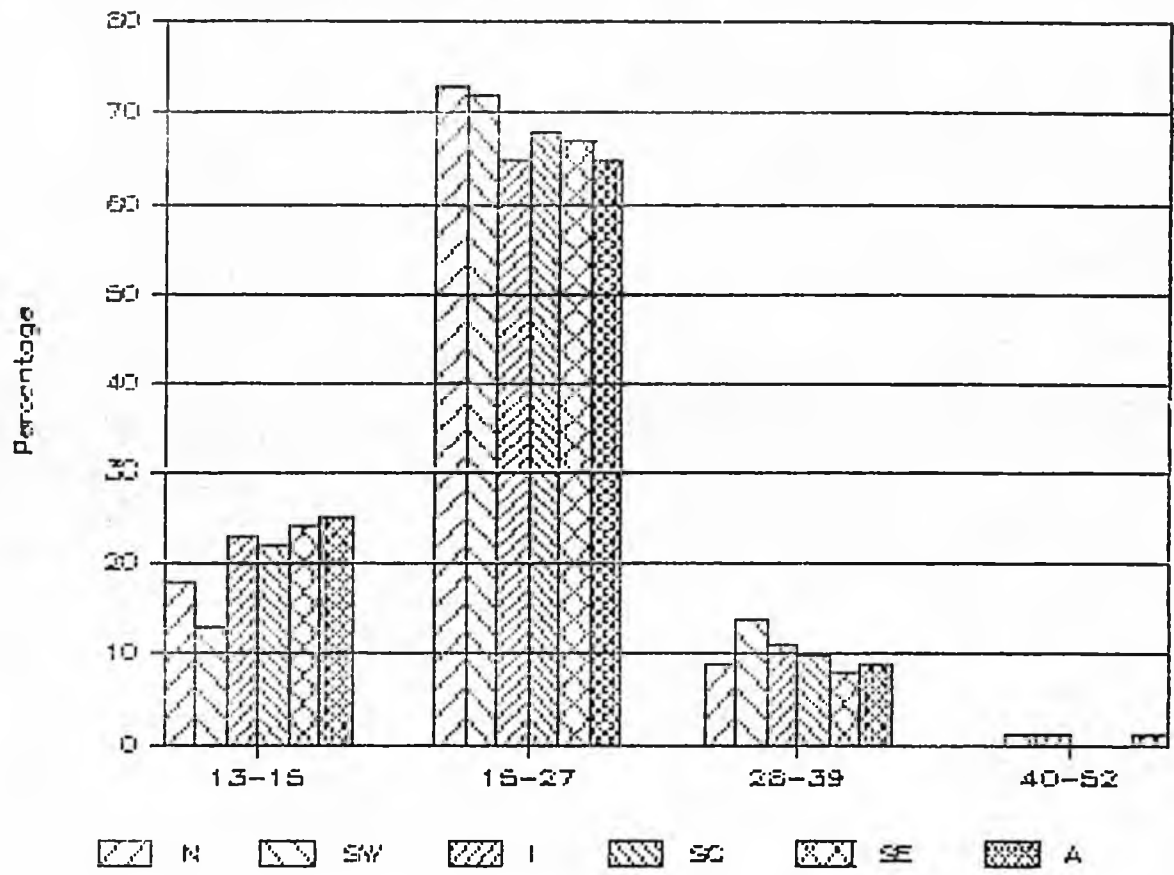
# HOUSING COST



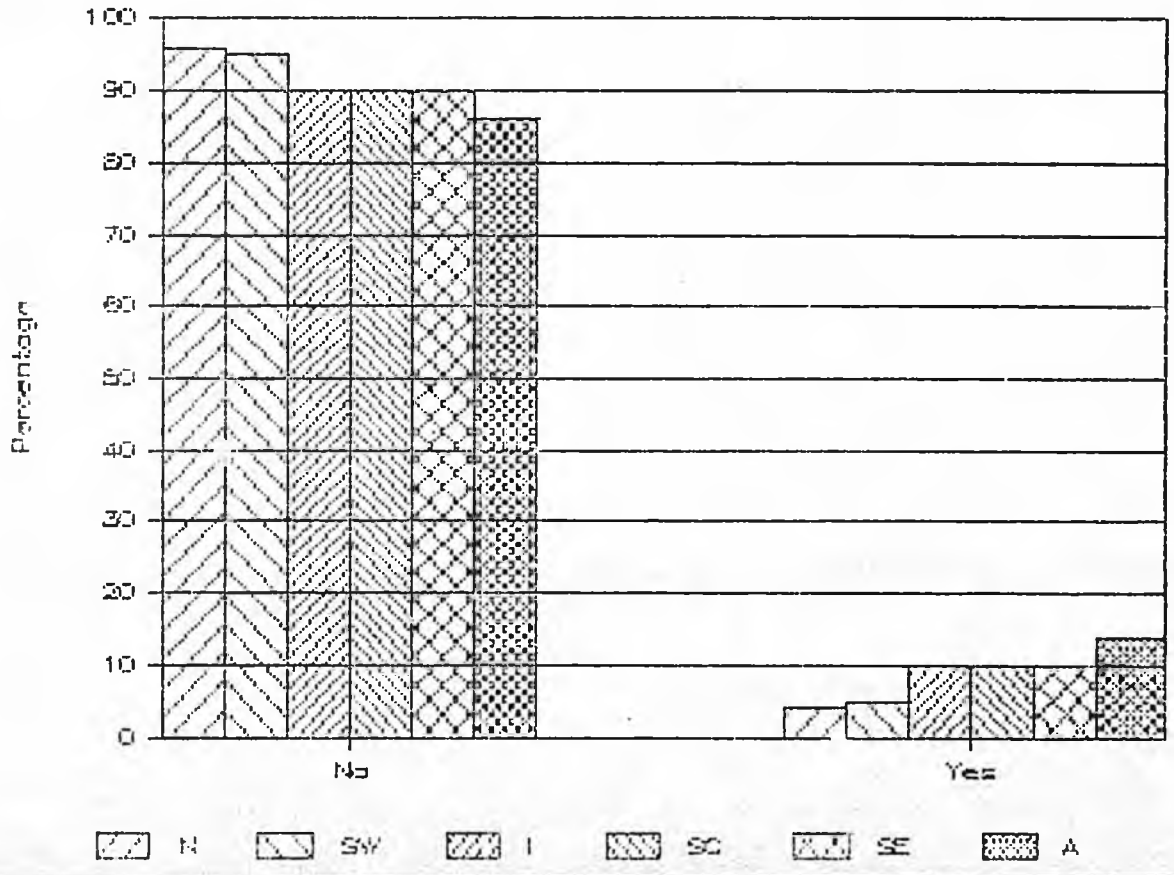
# HOUSING SATISFACTION



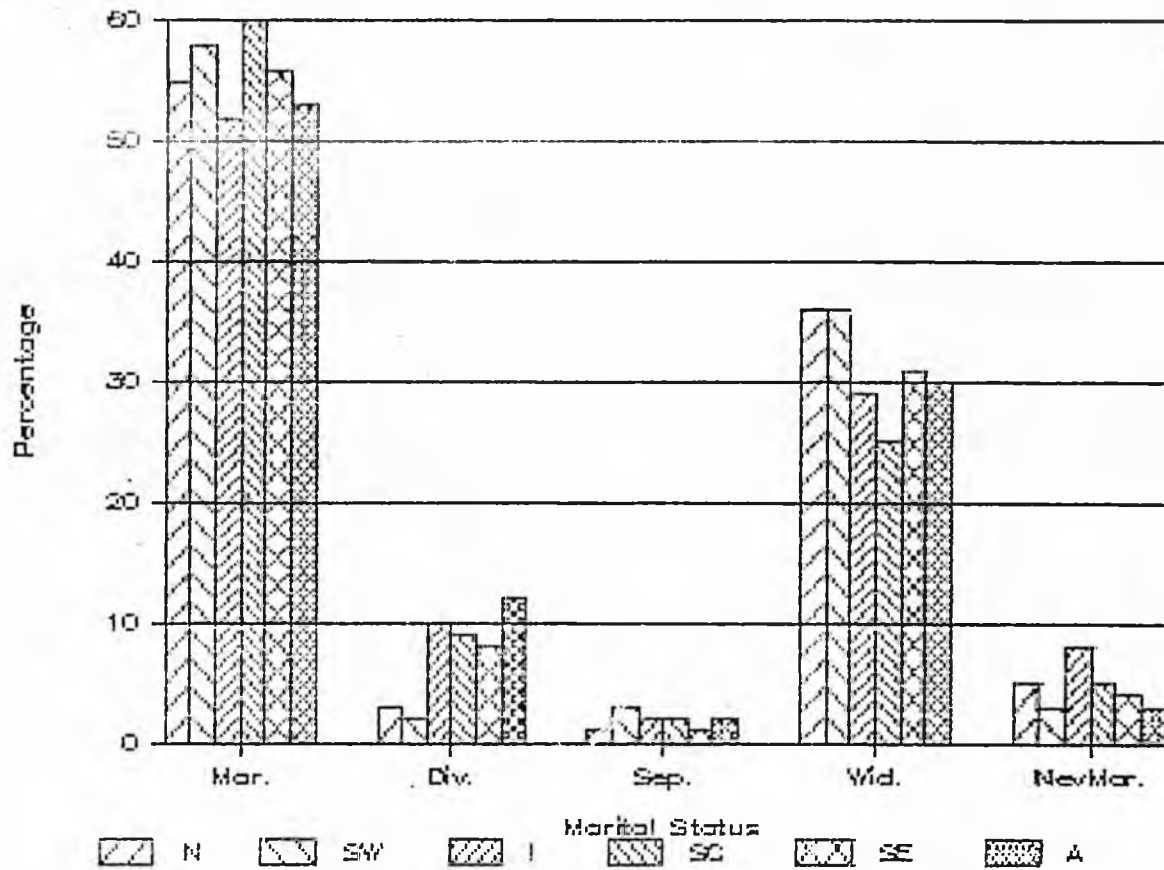
## HEALTH PROBLEMS INDICATOR



## RETIREMENT INCOME

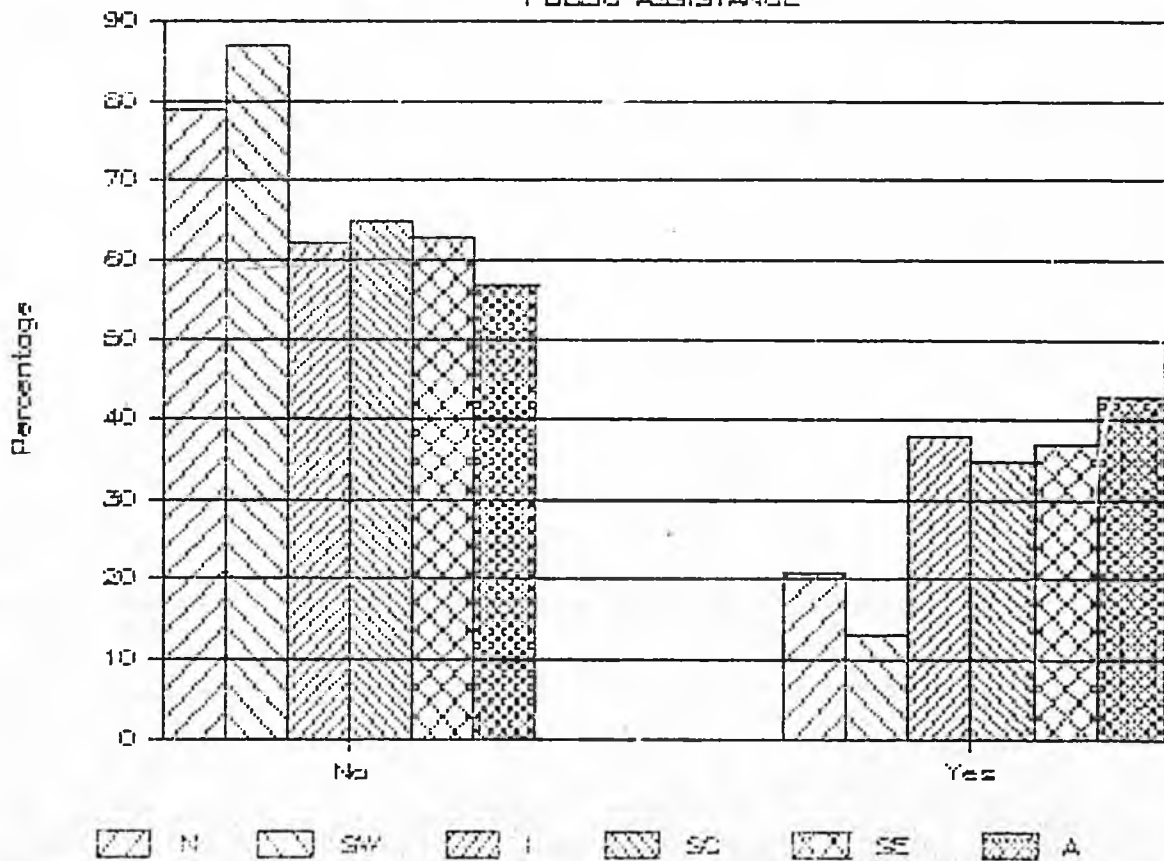


# MARITAL STATUS

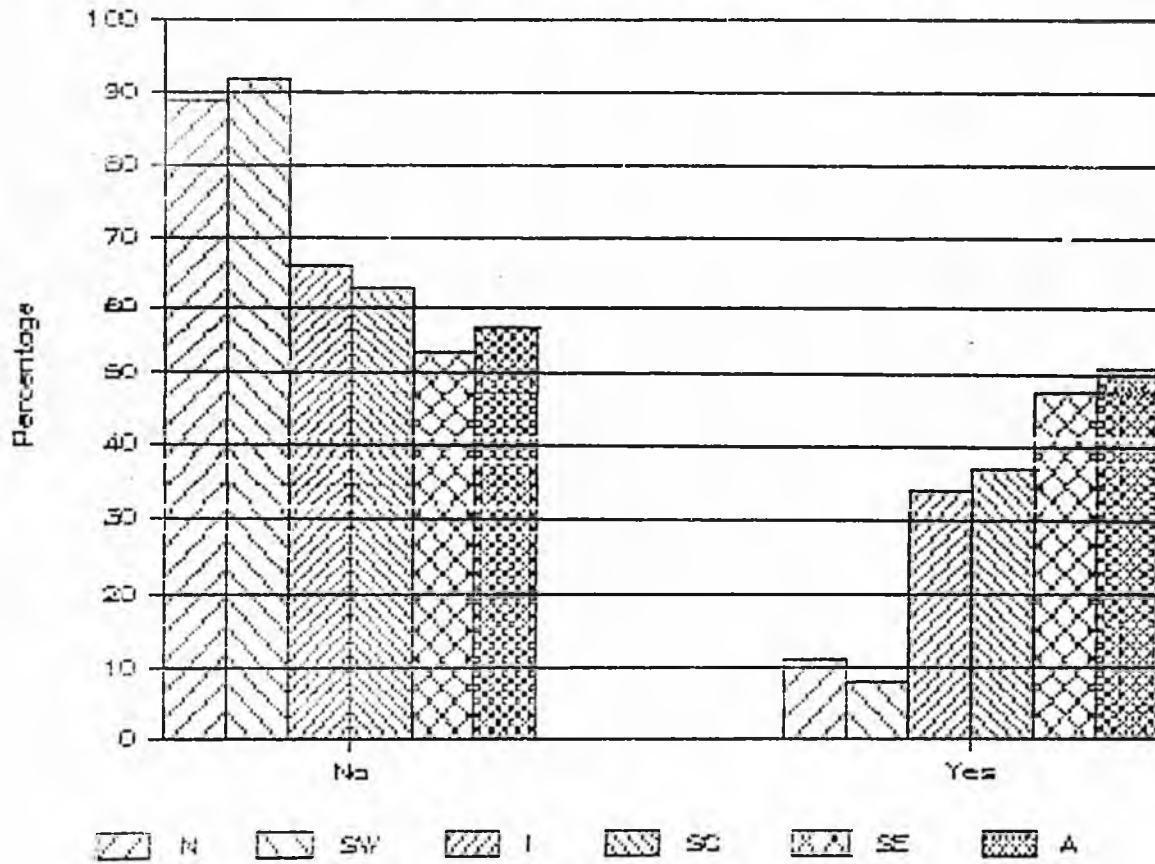


# INCOME FROM ADULT

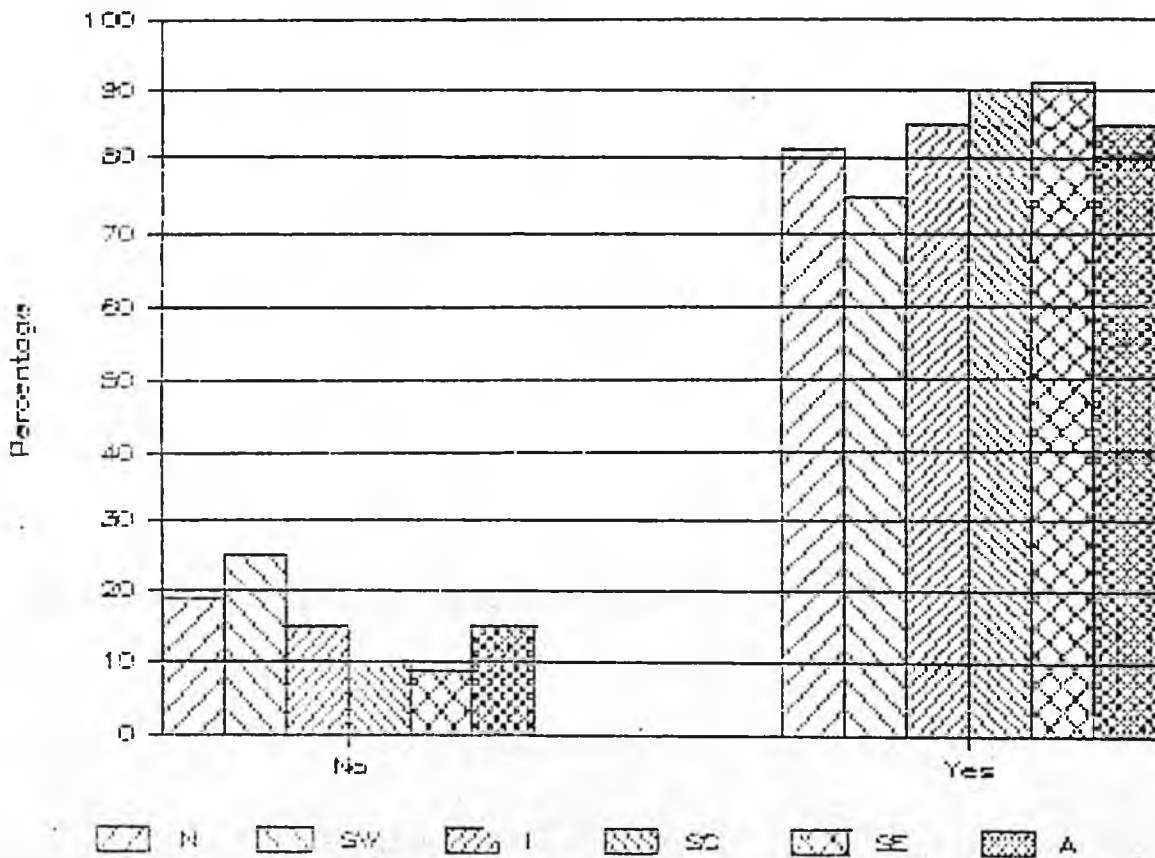
PUBLIC ASSISTANCE



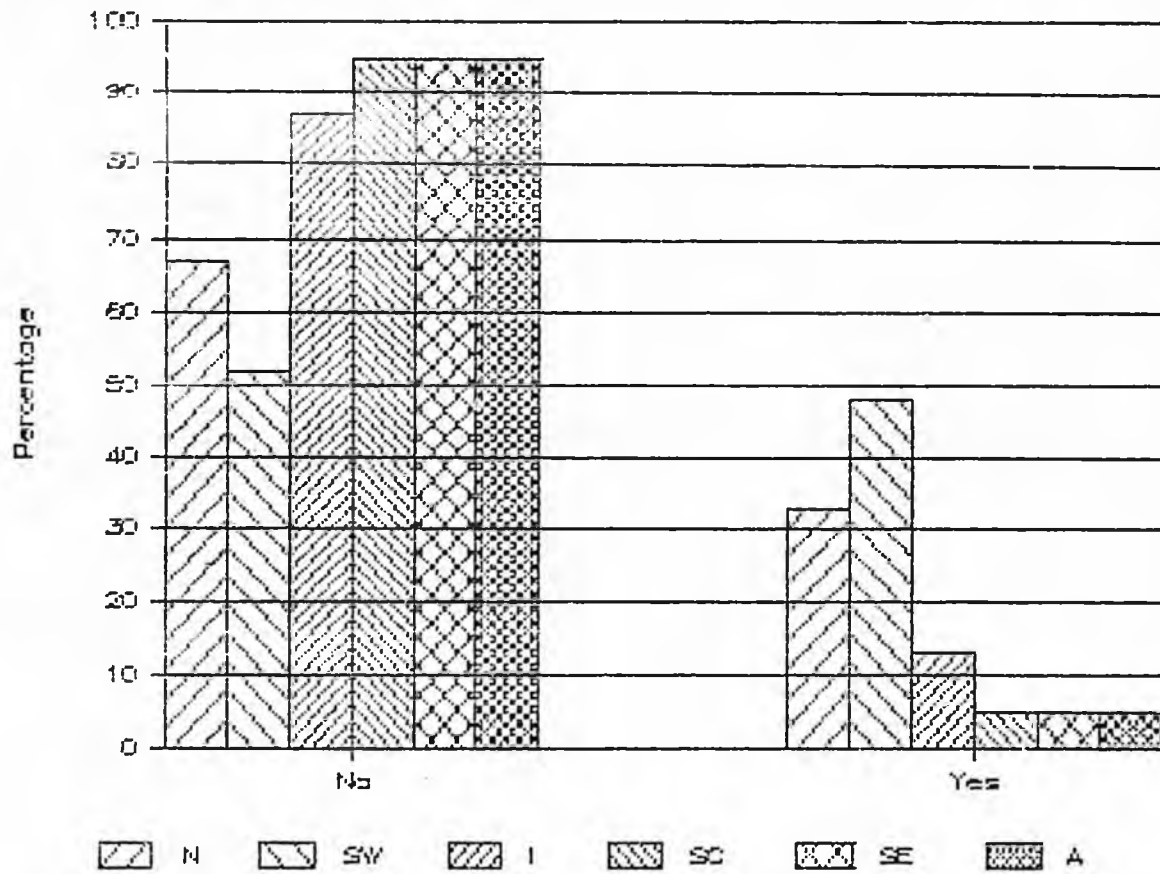
## INCOME FROM SAVINGS



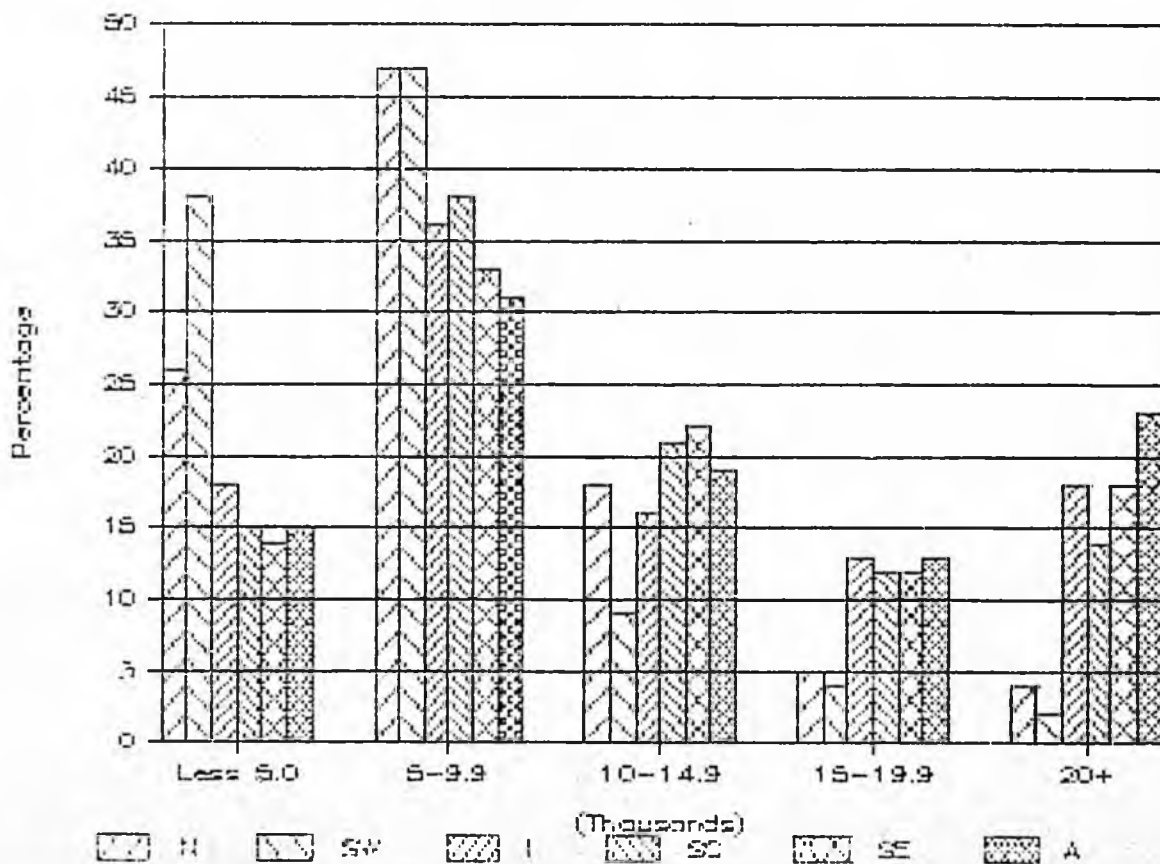
## INCOME FROM SAVINGS



# INCOME FROM SOCIAL SECURITY

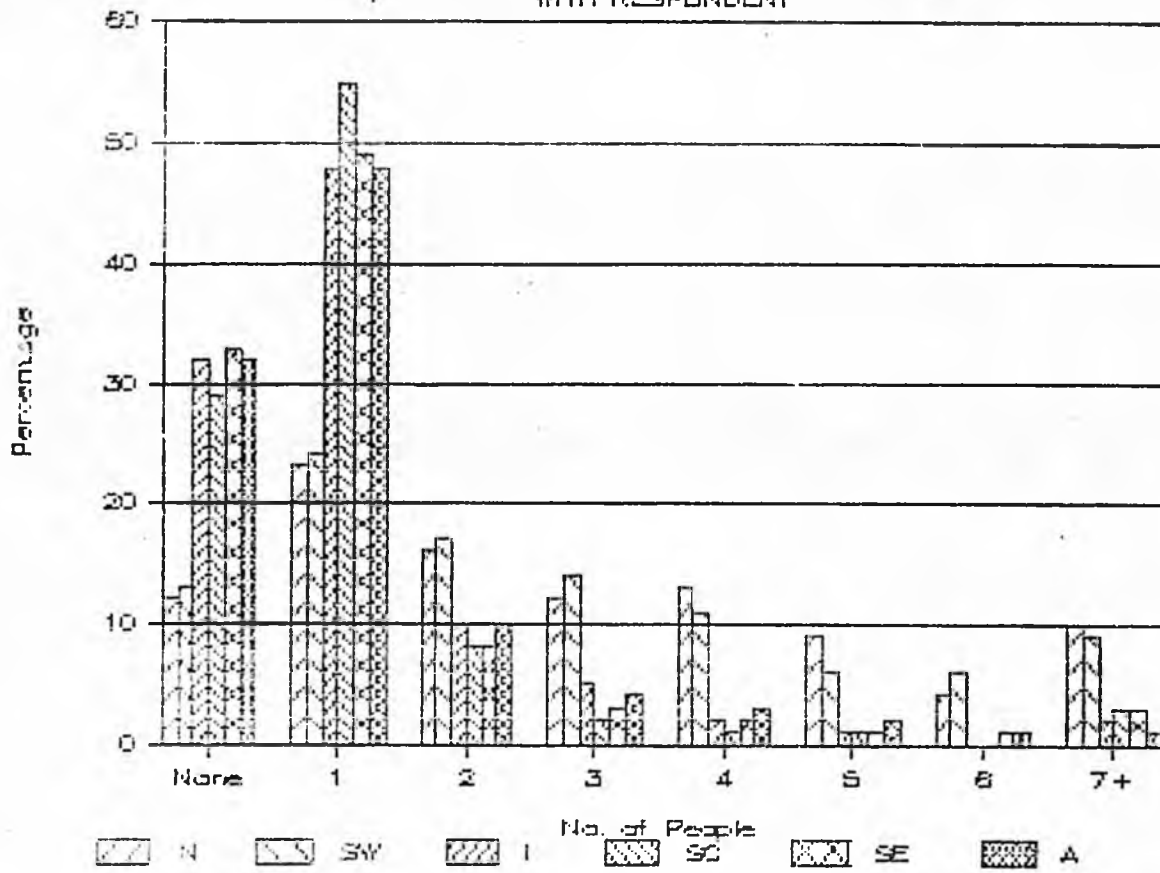


# TOTAL INCOME



# TOTAL PEOPLE LIVING

WITH RESPONDENT



FILE CONTENTS

FILE NAME HB 159

19

ref. 3/2/87

#	Date In	Doc. Type	Date	Subject	DESCRIPTION	From	Distrib.
①	3/2/7	BILL	3/2/87	Mun. Prop txs - exemp., defen. & pmts		Doc.	Y
②	3/3/7	Ltr	2/27	Gov.		BoLL Tucker	Y
③	3/3/7	F.N.	3/2	DCRA		Bill Jacket	Y
④	3/5/7	corrected bill	3/2/7	Mun Prop txs - exemp. defen. & pmts.		Doc	Y
⑤	3/30/7	Ltr	3/23/7	TO HS Fr. meric wisecarver		TH	Y
A	4.21.7	POM	3.17.87	from UFW against bill		TH	N
B	4.21.7	POM	3.17.87	from D. Sh... against bill		TH	N
⑥	4.21.7	anal.	4.18.7	full funding fiscal anal. them various CAPS		TH	Y
⑦	4.21.7	anal.	4.10.7	prop. valuation anal. by community		TH	Y
⑧	4.21.7	Stat.	4.21.7	epistly statute		TH	Y
⑨	4-21-7	Statute	4-21-7	Sec. Analysis 29.45.040		Y.	Y
⑩	4-21-7	Sec. Anal	4-21-7	Sec. Analysis		YH	Y
⑪	4-21-7	SS pkt	4-21-7	Draft Ltr Transmittal, SSHB 159, Ltr Trng Approp. Bill, (revolving fund), BIA draft.		YH	Y
⑫	4-21-7	P.P.	4-21-7	Position Paper DCRA		DCR	Y
⑬	4-21-7	F.N.	4-21-7	FN DCRA	78p.	"	Y
⑭	4.21.7	letter	4.19.7	Gov. → Chairman		TH	Y
C	4-22-7	W.S.	4-22-7	Bill wksh		YH	N
⑮	4-22-7	Ltr.	4-16-7	To Spr Fr. Bob Pavitt. AARP		YH	Y
D	4-22-7	WR.	4-22-7	Wit Reg		TH	N
E.	4.22.7	POM	4.21.7	ANTI-HB159 PATRICIA OACES		TH	N
F	4-24-7	Min	4-22-7	Minutes (T) SW		TH	Y
G	4-27-7	WR	4-27-7	Wit Reg		TH	Y
H	4-29-7	POMS (4)	var.	POMS. 1 pto HB 159 3 en .. ..		TH	N Henry
I	4-30-7	Article	4/28/7	Anc Times article 4/28/7 B		TH	N
J	4-30-7	Min	4-27-7	Minutes (T) SW		TH	N
K	5-4-7	Min	4-29-7	Minutes		TH	N
L	5-4-7	POMS	4/22/7	Poms ca) against.			
⑯	9-3-7	Memo	8/31/7	To Evans Fr. Com. Hoff man update, synopsis		DCRA	Y



# STATE OF ALASKA THE LEGISLATURE

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800

## LEGISLATIVE AFFAIRS AGENCY LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House	C+RA	4-22-87	3:00p.m.
"	"	4-27-87	3:00 p.m.
"	"	4-29-87	3:00p.m.

BILL WORKSHEET

Bill #: HB 159  
Date Sched.: HCRA Committee, Monday April 27, 1987  
Title: "An Act relating to municipal property tax exemptions"  
Sponsors: Governor

Info Attached: Copy of Bill  
Fiscal Note - with analysis  
Existing statutes  
Letter of Transmittal  
Position paper from DCRA  
Letter to Chairman from M. Wisecarver  
Fiscal analysis for current program full funding at various valuation caps  
Property valuation analysis by community  
Sectional analysis  
Appropriation bill package for SSHB 159  
Letter to Chairman from Governor

**Sponsor's Briefing, Intent/purpose:**

This bill repeals the senior citizen and disabled veteran property tax exemption. It also eliminates the renter's rebate program and the agricultural land tax program. The bill deletes from statute the property value cap established in law last year, and permits via local option, municipalities to establish and fund their own property tax exemption program.

The major characteristic of this bill is that it relieves the state of the obligation to reimburse municipalities and individuals for program costs. The legislature has never fully funded the program; thus municipalities have carried over half the cost of the program.

**Effect of Bill:**

**Fiscal Impact:**  
0 (Zero)

**Proponents:** Municipalities (who appear to be only lukewarm on the bill)

**Opponents:** Senior citizens and disabled veterans who object to eliminating the certainty of the state subsidy and throwing them upon the mercy of already strapped municipalities.

**Available alternatives:**

NOTE: Full funding of current program will require \$4.5

million.

Assess reaction to adding \$3 million to the budget by Finance members Pouchot and Brown. Note: Boyer amendment would reduce this amount to \$2 mil. The worst scenario would probably be to not pass the bill and have no money appropriated for the existing program.

Alternative scenarios:

1. Bill passage, 0 fiscal note - municipalities have already committed to the program for this year. They would eat whole cost of the program for one year. They could institute local option programs of their own (under constituent pressure) for next year. Seniors and municipalities will both raise hell. Probability minimal.
2. Bill passage with fiscal "supplemental" - municipalities would be bailed out for partial program costs this year, faced with local option for next year. Seniors would raise hell making this politically unattractive. Probability slight.
3. Bill failure, 0 fiscal note - worst case for cities and political black eye for legislature for fiscal irresponsibility. Probability slight.
4. Bill failure, with "supplemental" to cover partial program costs - Hard on municipalities, continuing pressure on legislature for change. Able to assess effect of last year's property value cap. Cities will have to eat difference between \$6.5 million and appropriation. Probability - pretty good.
5. Committee Substitutes - Not much time to develop sound public policy. Likely substitutes include: (a) SSHB 159 which has already elicited considerable heat (passage unlikely); (b) other substitutes, given time constraints would be simple amendments to current law. These would be designed to reduce fiscal impact on municipalities without seriously disaccommodating seniors. Most likely some variation of a program income cap (\$50 - 60,000).
6. Hold bill in committee - if program is funded for this year, this alternative combines best of all worlds while providing impetus for interim study of acceptable alternatives. If program is not funded this would provide the worst case scenario with the committee taking all the heat. There are many tax policy alternatives which could be devised which share program costs between state, municipalities and seniors.

**Committee Report:**

# STATE OF ALASKA

STEVE COWPER, GOVERNOR

## DEPT. OF COMMUNITY & REGIONAL AFFAIRS

### MUNICIPAL & REGIONAL ASSISTANCE DIVISION

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P.O. BOX 41  
NOME, ALASKA 99762-0041  
PHONE: (907) 443-5457

OCT - 9 1987  
ing JMM

October 7, 1987

Dr. David Harrison, Aide  
Representative Heinrich Springer  
P.O. Box V  
Juneau, Alaska 99811

Dear Dr. *David* Harrison:

A meeting for the working group on HB 159 has been scheduled for Wednesday, October 14, at 3:00 p.m., in Room 603 of the Court Building. We look forward to seeing you there.

Sincerely,



Michael W. Worley  
State Assessor

MWW/TC/lp/1694S



ALASKA STATE LEGISLATURE  
HOUSE OF REPRESENTATIVES  
RESEARCH AGENCY

(20) HB 159

P.O. Box Y, State Capitol  
Juneau, Alaska 99811-3100  
Mail Stop 3100  
(907) 465-3991

October 9, 1987

MEMORANDUM

TO: Representative Henry Springer

ATTN: David Harrison

FROM: Karen Oakley  
Legislative Analyst

RE: Creation of Boroughs: Full Taxable Value and Effects on Public  
School Finance  
Research Request 88.041

You asked us to provide a rough estimate of the amount of property tax revenue that could, in theory, be generated within each third class borough proposed to be created under House Bill 1 and to determine how HB 1 would affect the financing of public schools within the new boroughs and within the state. You asked that we also discuss whether the amount of potential revenue justified the costs to collect the taxes and to evaluate the ability of residents in each new borough to pay such taxes.

In summary, we found:

- Under HB 1, 22 rural education attendance areas (REAs) and 21 city school districts would be reorganized into 20 third class boroughs. Of these new boroughs, 12 would be created from REAs alone, and eight would be created from combining city districts with their surrounding REA.
- The total taxable value of property in the proposed boroughs is about \$7.5 billion; the majority (78 percent) of this value is derived from the areas through which the TransAlaska Pipeline passes. In comparison, the taxable value of property in existing boroughs is \$48 billion.
- The "required local effort" for public education in the proposed boroughs would total \$19 million--given FY 88 basic need values. About \$11 million of this local effort would be generated by property in REAs that has not previously been taxed at the local level.

- Given FY 88 basic need values, "required local effort" in the proposed boroughs would result in a \$13.4 million reduction in the total amount of State foundation aid. This "savings" could be used to reduce the General Fund contribution to public education or could be used to increase the percentage of basic need funded by the State for all school districts.
- Because local property taxes are taken as a credit against State oil and gas property tax liability and because the TransAlaska oil pipeline accounts for over half of the taxable property value of the proposed boroughs, the net savings of General Fund moneys from requiring a local effort for education in the REAAs will be on the order of \$3 million.
- The costs to institute a conventional property tax in the proposed boroughs would most likely be prohibitive.
- The per capita personal income in the proposed boroughs is less than in the existing boroughs. More work is required to assess the ability of residents in the proposed boroughs to pay property taxes.

### Background

Under Sponsor Substitute for House Bill 1, all regional education attendance areas would be converted into third class boroughs (attached). The REAAs are school districts within the unorganized borough. The legislature is responsible for provision of services within the unorganized borough, and the REAAs are "special service districts" (AS 29.03.020) created by the legislature in 1975 to "allow for maximum local participation and responsibility" for education in rural Alaska. The REAAs are distinguished from the two other kinds of school districts--city and borough districts--by their inability to levy taxes. City and borough school districts must raise money locally to help support their schools; this is generally done through the taxation of property. The REAAs cannot tax, thus, they cannot raise money locally to help support schools.

A third class borough is an unincorporated general law municipality that has area-wide power for education and tax assessment and collection; these are the only area-wide powers that a third class borough may exercise.<sup>1</sup> Currently, there is only one third class borough--the Haines Borough.

-----  
<sup>1</sup>Third class boroughs may acquire other powers not prohibited by law, but the powers may be exercised only within a service area (AS 29.35.220).

House Bill 1 also provides that each city school district within the boundary of a REAA would become part of the new borough school district. Two or more REAAs would be allowed to combine to form a single borough. The initial assembly of each borough would consist of seven members elected at large and would provide for the form of representation, composition and apportionment of the assembly.<sup>2</sup>

House Bill 1 would require that residents of rural Alaska help pay for local schools in the same way that residents in cities and boroughs are required to do. There are essentially two formulas for determining the amount of State aid school districts receive--one which applies to city and borough districts and one which applies to REAAs. Each city and borough district must raise an amount equal to the lesser of a four millage rate tax on its full and true property value or 35 percent of its basic need; in public school parlance, this is known as the required local effort.<sup>3</sup> The amount of State aid a district receives is determined by subtracting the required local effort (and 90 percent of its federal aid) from its basic need. Since REAAs are not required to make a local effort, the REAAs receive more of their basic need from the State than city and borough districts do. By requiring the rural districts to make a local contribution to the costs of education, HB 1 would affect both the total amount of State foundation aid and its distribution among districts.

Although the primary purpose of HB 1 relates to equity of public school finance within the state, HB 1 would have other important ramifications. The unorganized borough would be abolished, and the legislature would no longer have the responsibility to provide governmental services in these rural areas. In addition to the REAAs, the legislature has created coastal resource service areas and housing districts within the unorganized borough, and it is unclear at this point how the functions of these areas would be affected by HB 1. We will not discuss these issues further in this memorandum, but we want to point out that HB 1 will affect a broad range of issues related to local government in rural Alaska.

-----  
<sup>2</sup>Pursuant to AS 29.20.300(b), the assembly is the school board for a third class borough.

<sup>3</sup>The "basic need" of each school district is determined by multiplying the area cost differential by the number of instructional units by the instructional unit value.

### Configuration of School Districts Under HB 1

Currently, Alaska is divided into 55 school districts: 12 borough districts, 21 city school districts and 22 REAAs. House Bill 1 would affect all 22 REAAs and all 21 city school districts. All of the REAAs would become a borough or be part of a borough, and all 21 of the city districts would be subsumed into a borough. Figure 1 shows the areas of the state that would be reorganized under HB 1. Table 1 shows a likely combination of REAAs and city districts under HB 1. The bill provides that the new boroughs will be formed based on the REAAs existing in 1982. The Kashunamuit and Yupiit REAAs were formed after 1982, thus we have assumed that these REAAs would be subsumed into their surrounding REAAs. Assuming that no REAAs choose to combine, there would then be 20 new third class borough school districts--eight of these would result from the combination of city districts and their surrounding REAAs and 12 would consist of former REAAs alone. Thus, under HB 1, Alaska would be divided into 32 school districts--all organized at the borough level.

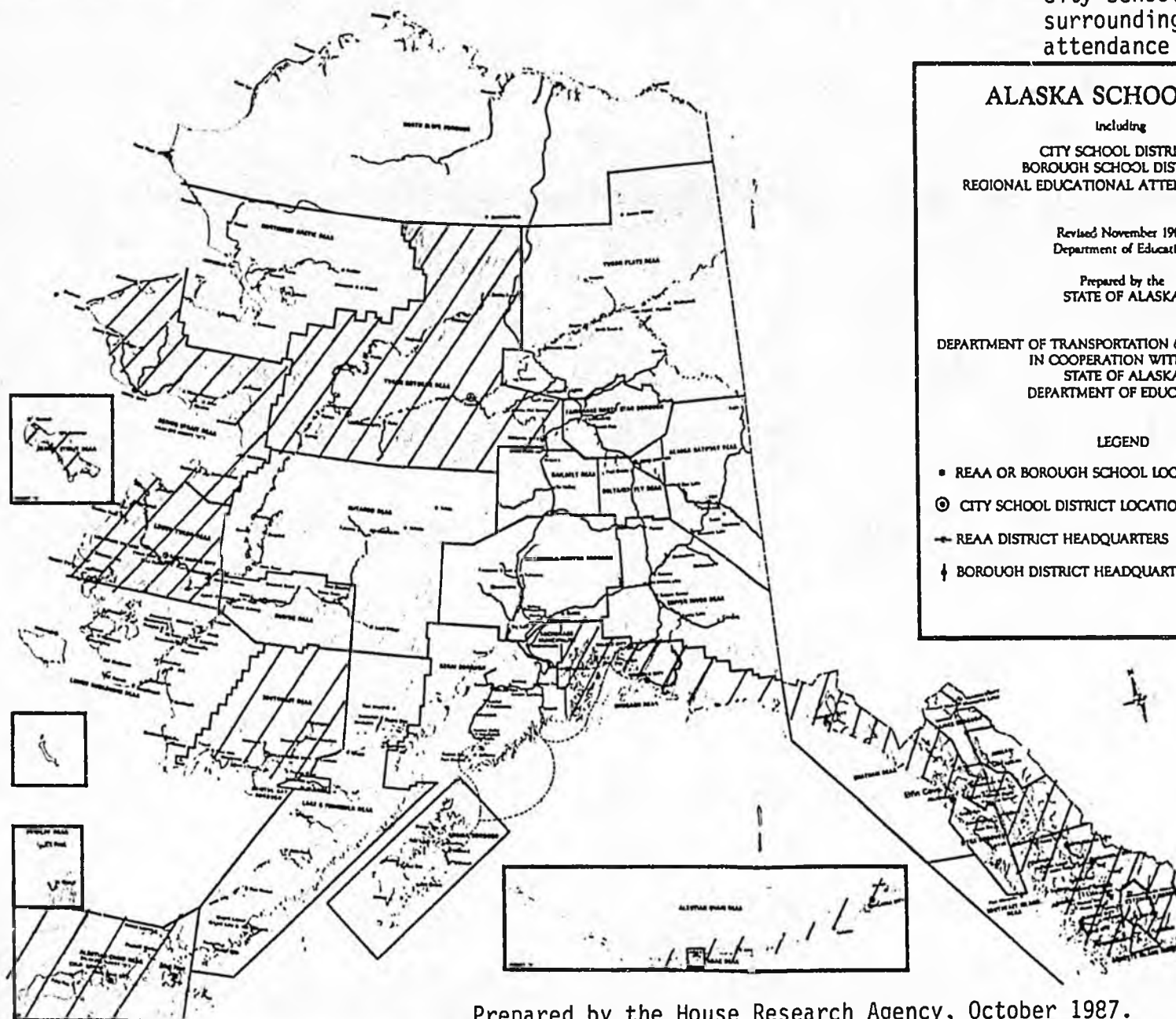
### Property Values in the Proposed Third Class Boroughs

The full value of taxable property in the proposed third class boroughs is listed in Table 2. The values are rough approximations determined by Mike Worley, State Assessor, Department of Community & Regional Affairs, in April 1987. Table 2 also compares the taxable values on a per student basis of the proposed boroughs to the per student values of the existing boroughs. Table 3 provides a breakdown of the taxable values of the boroughs that would be created by combining city districts with their surrounding REAAs. In Table 4, the values of the existing and proposed boroughs on a per student basis are ranked.

FIGURE 1. Areas proposed to become third class boroughs under House Bill No. 1.

borough formed from a rural education attendance area

borough formed from a combining city school districts with their surrounding rural education attendance area



### ALASKA SCHOOL MAP

Including  
CITY SCHOOL DISTRICTS  
BOROUGH SCHOOL DISTRICTS  
REGIONAL EDUCATIONAL ATTENDANCE AREAS

Revised November 1985  
Department of Education

Prepared by the  
STATE OF ALASKA

DEPARTMENT OF TRANSPORTATION & PUBLIC FACILITIES  
IN COOPERATION WITH THE  
STATE OF ALASKA  
DEPARTMENT OF EDUCATION

#### LEGEND

- REAA OR BOROUGH SCHOOL LOCATIONS
- ⊙ CITY SCHOOL DISTRICT LOCATIONS
- REAA DISTRICT HEADQUARTERS
- ↓ BOROUGH DISTRICT HEADQUARTERS

TABLE 1. PROBABLE CONFIGURATION OF RURAL EDUCATION ATTENDANCE AREAS (REAAS) AND CITY SCHOOL DISTRICTS INTO THIRD CLASS BOROUGHS UNDER HOUSE BILL 1

-----  
 REAAs with no city school districts  
 within their boundaries  
 -----

-----  
 REAAs that will be combined with city school districts  
 within their boundaries  
 -----

Adak  
 Alaska Gateway  
 Annette Island  
 Copper River  
 Delta Greeley  
 Iditarod  
 Kuspuk  
 Lake and Peninsula  
 Lower Kuskokwim (and Yupiit)\*\*  
 Pribilof  
 Railbelt  
 Yukon Flats

This REAA:  
 -----  
 Aleutian Region  
 Bering Strait  
 Chatham  
 Chugach  
 Lower Yukon  
 Southeast Island  
 Southwest Region  
 Yukon-Koyukuk

Will absorb these city districts:  
 -----  
 Sand Point, King Cove, Unalaska  
 Nome  
 Yakutat, Pelican, Hoonah, Skagway  
 Cordova, Valdez  
 St. Mary's, Kashunamiut REAA\*\*  
 Kake, Petersburg, Wrangell, Klawock, Craig, Hydaburg  
 Dillingham  
 Tanana, Galena, Nenana

-----  
 \*\* House Bill 1 provides that the REAAs in existence in 1982 will form the basis of the new third-class boroughs. We therefore assume that the two REAAs that were formed after 1982 will be absorbed into their surrounding REAAs. Thus, Lower Kuskokwim will absorb the Yupiit REAA, and the Lower Yukon will absorb the Kashunamiut REAA.

Prepared by the House Research Agency, October 1987, (88.041A; 08038703).

TABLE 2. PROPERTY VALUES OF PROPOSED THIRD CLASS BOROUGHS COMPARED TO VALUES OF EXISTING BOROUGHS

SCHOOL DISTRICT	FULL TAXABLE VALUE	AVERAGE DAILY MEMBERSHIP (ADM)	VALUE PER ADM
PROPOSED THIRD-CLASS BOROUGHS			
No City Districts Within			
Adak	\$ 0	602	\$ 0
Alaska Gateway	45,527,741	511	89,095
Annette Island	0	421	0
Copper River	1,198,725,880	561	2,136,766
Delta Greeley	813,113,635	1,019	797,953
Iditarod	23,481,360	384	61,149
Kuspuk	19,839,960	350	56,686
Lake and Peninsula	30,546,520	354	86,290
Lower Kuskowkim	321,017,461	2,859	112,283
Pribilof	14,153,160	156	90,725
Railbelt	30,176,160	366	82,449
Yukon Flats	1,035,432,040	372	2,783,419
Sub-total	\$3,532,013,917	7,955	\$443,999
Combined with City Districts			
Aleutian Region	\$206,485,320	501	\$412,146
Bering Strait	240,477,297	2,006	119,879
Chatham	131,333,718	934	140,614
Chugach	1,841,524,122	1,257	1,465,015
Lower Yukon	89,378,063	1,587	56,319
Southeast Island	358,683,415	2,212	162,153
Southwest Region	157,571,260	933	168,887
Yukon-Koyukuk	934,498,200	984	949,693
Sub-total	\$3,959,951,395	10,414	\$380,253
TOTAL--PROPOSED BOROUGHS	\$7,491,965,312	18,369	\$407,859

TABLE 2. PROPERTY VALUES OF PROPOSED THIRD CLASS BOROUGHES COMPARED TO VALUES OF EXISTING BOROUGHES  
Continued

SCHOOL DISTRICT	FULL TAXABLE VALUE	AVERAGE DAILY MEMBERSHIP (ADM)	VALUE PER ADM
EXISTING BOROUGHES			
Anchorage	19,343,356,800	39,748	486,650
Bristol Bay	101,541,000	219	464,081
Fairbanks	4,726,913,900	12,895	366,570
Haines	97,621,600	352	277,492
Juneau	1,688,992,300	4,609	366,447
Kenai	3,905,341,700	8,178	477,525
Ketchikan	904,384,100	2,474	365,585
Kodiak	552,447,400	2,253	245,216
Mat-Su	2,716,755,900	8,668	313,427
North Slope	13,570,786,300	1,152	11,785,312
Northwest Arctic	235,045,200	1,547	151,897
Sitka	441,175,000	1,590	277,469
TOTAL--EXISTING BOROUGHES	\$48,284,361,200	83,685	\$576,981
TOTAL--ALL SCHOOL DISTRICTS			
	\$55,776,326,512	102,054	\$546,540

Notes:

1. Full taxable value determinations for the proposed boroughs were prepared by the State Assessor with the Department of Community and Regional Affairs, April 14, 1987. Values for existing boroughs are from Alaska Taxable 1986 (Volume XXVI).
2. Average daily membership is the number of students reported to be in attendance during the first count period in FY 87.

Prepared by the House Research Agency, October 1987, (88.0418; 08038703).

TABLE 3. PROPERTY VALUES OF PROPOSED THIRD CLASS BOROUGHS FORMED BY COMBINING CITY DISTRICTS WITH THEIR SURROUNDING RURAL EDUCATION ATTENDANCE AREA (REAA)

PROPOSED BOROUGH	FULL TAXABLE VALUE	PERCENT OF TOTAL BOROUGH VALUE	AVERAGE DAILY MEMBERSHIP (ADM)	PERCENT OF TOTAL BOROUGH ADM	VALUE PER ADM
<b>Aleutian Region</b>					
Sand Point	\$74,641,100	36	118	24	\$632,552
King Cove	24,391,400	12	133	27	183,394
Unalaska	95,564,500	46	159	32	601,035
Area outside cities	11,888,320	6	91	18	130,641
Total	206,485,320		501		412,146
<b>Bering Strait</b>					
Nome	151,635,000	63	782	39	193,907
Area outside cities	88,842,297	37	1,224	61	72,584
Total	240,477,297		2,006		119,879
<b>Chatham</b>					
Yakutat	18,136,700	14	157	17	115,520
Pelican	14,987,400	11	54	6	277,544
Hoonah	29,237,500	22	234	25	124,947
Skagway	59,036,600	45	137	15	430,924
Area Outside Cities	9,935,518	8	352	38	28,226
Total	131,333,718		734		140,614
<b>Chugach</b>					
Valdez	1,693,326,700	92	695	55	2,436,441
Cordova	123,982,300	7	432	34	286,996
Area Outside Cities	24,215,122	1	130	10	186,270
Total	1,841,524,122		1,257		1,465,015
<b>Lower Yukon</b>					
St. Mary's	4,451,200	5	101	6	44,071
Kashunamiut REAA	9,445,343	11	172	11	54,915
Area Outside Cities	75,481,520	84	1,314	83	57,444
Total	89,378,063		1,587		56,319

TABLE 3. PROPERTY VALUES OF PROPOSED THIRD CLASS BOROUGHS FORMED BY COMBINING CITY DISTRICTS WITH THEIR SURROUNDING RURAL EDUCATION ATTENDANCE AREA (REAA)  
Continued

PROPOSED BOROUGH	FULL TAXABLE VALUE	PERCENT OF TOTAL BOROUGH VALUE	AVERAGE DAILY MEMBERSHIP (ADM)	PERCENT OF TOTAL BOROUGH ADM	VALUE PER ADM
<b>Southeast Island</b>					
Kake	12,108,400	3	196	9	61,778
Petersburg	135,355,400	38	601	27	225,217
Wrangell	108,670,500	30	494	22	219,981
Klawock	5,841,100	2	162	7	36,056
Craig	37,304,700	10	231	10	161,492
Hydaburg	13,417,700	4	107	5	125,399
Area Outside Cities	45,985,615	13	421	19	109,229
<b>Total</b>	<b>358,683,415</b>		<b>2,212</b>		<b>162,153</b>
<b>Southwest Region</b>					
Dillingham	107,515,700	68	461	49	233,223
Area Outside Cities	50,055,560	32	472	51	106,050
<b>Total</b>	<b>157,571,260</b>		<b>933</b>		<b>168,887</b>
<b>Yukon-Koyukuk</b>					
Tanana	11,755,200	1	81	8	145,126
Galena	20,106,900	2	167	17	120,401
Nenana	18,099,500	2	123	13	147,150
Area Outside Cities	884,536,600	95	613	62	1,442,963
<b>Total</b>	<b>934,498,200</b>		<b>984</b>		<b>949,693</b>
<b>TOTAL--CITY DISTRICTS</b>	<b>\$2,713,579,885</b>	<b>69</b>	<b>5,204</b>	<b>50</b>	<b>521,441</b>
<b>TOTAL--AREA OUTSIDE CITIES (REAs)</b>	<b>1,246,371,510</b>	<b>31</b>	<b>5,210</b>	<b>50</b>	<b>239,227</b>
<b>TOTAL--CITY/REAA BOROUGHS</b>	<b>\$3,959,951,395</b>		<b>10,414</b>		<b>\$380,253</b>

Notes:

1. Full taxable value determinations for the proposed boroughs were prepared by the State Department of Community and Regional Affairs, April 14, 1987.
2. Average daily membership is the number of students reported to be in attendance during the first count period in FY 87.

Prepared by the House Research Agency, October 1987, (88.041C; 08038703).

TABLE 4. EXISTING BOROUGH AND PROPOSED THIRD CLASS BOROUGH RANKED BY TAXABLE VALUE PER AVERAGE DAILY MEMBERSHIP (ADM)

SCHOOL DISTRICT	FULL TAXABLE VALUE	AVERAGE DAILY MEMBERSHIP (ADM)	VALUE PER ADM	BOROUGH TYPE UNDER HOUSE BILL 1
North Slope	\$13,570,786,300	1,152	\$11,785,312	Existing
Yukon Flats	1,035,432,040	372	2,783,419	3rd class--REAA only
Copper River	1,198,725,880	561	2,136,766	3rd class--REAA only
Chugach	1,841,524,122	1,257	1,465,015	3rd class--REAA and city districts combined
Yukon-Koyukuk	934,498,200	984	949,693	3rd class--REAA and city districts combined
Delta Greeley	813,113,635	1,019	797,953	3rd class--REAA only
Anchorage	19,343,356,800	39,748	486,650	Existing
Kenai	3,905,341,700	8,178	477,525	Existing
Bristol Bay	101,541,000	219	464,081	Existing
Aleutian Region	206,485,320	501	412,146	3rd class--REAA and city districts combined
Fairbanks	4,726,913,900	12,895	366,570	Existing
Juneau	1,688,992,300	4,609	366,447	Existing
Ketchikan	904,384,100	2,474	365,585	Existing
Mat-Su	2,716,755,900	8,668	313,427	Existing
Haines	97,621,600	352	277,492	Existing
Sitka	441,175,000	1,590	277,469	Existing
Kodiak	552,447,400	2,253	245,216	Existing
Southwest Region	157,571,260	933	168,887	3rd class--REAA and city districts combined
Southeast Island	358,683,415	2,212	162,153	3rd class--REAA and city districts combined
Northwest Arctic	235,045,200	1,547	151,897	Existing
Chatham	131,333,718	934	140,614	3rd class--REAA and city districts combined
Bering Strait	240,477,297	2,006	119,879	3rd class--REAA and city districts combined
Lower Kuskowkim	321,017,461	2,859	112,283	3rd class--REAA only
Pribilof	14,153,160	156	90,725	3rd class--REAA only
Alaska Gateway	45,527,741	511	89,095	3rd class--REAA only
Lake and Peninsula	30,546,520	354	86,290	3rd class--REAA only
Railbelt	30,176,160	366	82,449	3rd class--REAA only
Lower Yukon	89,378,063	1,415	63,165	3rd class--REAA and city districts combined
Iditarod	23,481,360	384	61,149	3rd class--REAA only
Kuspuk	19,839,960	350	56,686	3rd class--REAA only
Annette Island	0	421	0	3rd class--REAA only
Adak	0	602	0	3rd class--REAA only

Notes:

1. Full taxable value determinations for the proposed boroughs were prepared by the State Assessor, Department of Community Affairs, April 14, 1987. Values for existing boroughs are from Alaska Taxable 1986 (Volume XXVI).
2. Average daily membership is the number of students reported to be in attendance during the first count period in FY 87.

Prepared by the House Research Agency, October 1987, (88.041D; 08038703).

The following comments can be made about the taxable property in the proposed boroughs:

- Two of the proposed boroughs--Adak and Annette Island--consist entirely of federal land and therefore have no taxable property.
- The total taxable value of property in the proposed boroughs is roughly \$7.5 billion. In comparison, the total taxable value of property in existing boroughs is \$48 billion.
- The per student taxable value for the five proposed boroughs through which the TransAlaska Pipeline travels compares favorably with the values of existing boroughs. Other proposed boroughs have less taxable value than existing boroughs.
- Approximately 70 percent of the taxable value of the boroughs formed by combining city districts and REAAs is derived from the city districts. In only two of the eight boroughs that would be formed in this manner--Lower Yukon and Yukon-Koyukuk--does the value of property in the REAA exceed the value in the affected city districts.

#### Public School Finance in the Proposed Boroughs

In 1987, the legislature enacted a new and relatively uncomplicated method to calculate the amount of State aid that school districts will receive. However, this new method will be gradually implemented during the next three fiscal years. For simplicity, we have chosen to use the formula that will be in effect after this transition period. Under this formula, State aid is equal to the basic need of the district minus required local effort and minus ninety percent of the federal aid received by the district under Public Law 81-874. Required local effort is whichever is less: the amount that would be raised by a four mill property tax or 35 percent of basic need.

Table 5 shows the calculation of State foundation aid for the proposed boroughs based on the property values discussed above and on the basic need and federal aid values for FY 88. Table 6 provides a breakdown of the finances of the boroughs that would be created by combining the REAAs and city districts. A four mill tax would raise a total of \$29.8 million from these proposed boroughs. However, the actual amount that would be paid by these boroughs in required local effort is only \$19 million, because for four of the five "pipeline" boroughs, 35 percent of basic need is less than the amount that could be generated by a four mill tax. Of the \$19 million that would be generated in local effort by the new boroughs, \$11.2 million would be generated by the previously untaxed property in the REAAs.

TABLE 5. FINANCES OF PROPOSED THIRD CLASS BOROUGH SCHOOL DISTRICTS

SCHOOL DISTRICT	REQUIRED LOCAL EFFORT			BASIC NEED IN FY 88	ELIGIBLE PL 81-874 (FY 88)	STATE FOUNDATION AID		CHANGE IN STATE AID	
	4 MILLS	35 PERCENT OF BASIC NEED	ACTUAL AMOUNT PAID			UNDER STATUS QUO	UNDER HOUSE BILL 1	IN DOLLARS	AS A PERCENTAGE OF AMOUNT RECEIVED BY THE REGION UNDER THE STATUS QUO
<b>PROPOSED THIRD-CLASS BOROUGHS</b>									
<b>No City Districts Within</b>									
Adak	\$0	\$1,395,870	\$0	\$3,988,200	\$1,792,632	\$2,374,831	\$2,374,831	\$0	0.0
Alaska Gateway	182,111	1,741,320	182,111	4,975,200	626,551	4,411,304	4,229,193	(182,111)	-4.1
Annette Island	0	887,040	0	2,534,400	1,406,836	1,268,248	1,268,248	0	0.0
Copper River	4,794,904	1,735,230	1,735,230	4,957,800	398,113	4,599,498	2,864,268	(1,735,230)	-37.7
Delta Greeley	3,252,455	2,059,470	2,059,470	5,884,200	1,042,286	4,946,143	2,886,673	(2,059,470)	-41.6
Iditarod	93,925	1,782,270	93,925	5,092,200	849,651	4,327,514	4,233,589	(93,925)	-2.2
Kuspuk	79,360	1,696,590	79,360	4,847,400	1,213,011	3,755,690	3,676,330	(79,360)	-2.1
Lake and Peninsula	122,186	2,014,740	122,186	5,756,400	1,036,848	4,823,237	4,701,051	(122,186)	-2.5
Lower Kuskowkim	1,284,070	12,535,320	1,284,070	35,815,200	6,976,279	29,536,549	28,252,479	(1,284,070)	-4.3
Pribilof	56,613	641,340	56,613	1,832,400	602,751	1,289,924	1,233,311	(56,613)	-4.4
Railbelt	120,705	1,130,850	120,705	3,231,000	116,468	3,126,179	3,005,474	(120,705)	-3.9
Yukon Flats	4,141,728	2,041,200	2,041,200	5,832,000	703,866	5,198,521	3,157,321	(2,041,200)	-39.3
Sub-total	14,128,056	28,265,370	7,774,869	80,758,200	14,972,660	69,657,637	61,882,768	(7,774,869)	-11.2
<b>Combined with City Districts</b>									
Aleutian Region	825,941	2,125,830	825,941	6,073,800	587,130	4,766,995	4,719,442	(47,553)	-1.0
Bering Strait	961,909	7,162,680	961,909	20,464,800	4,282,033	16,004,430	15,649,061	(355,369)	-2.2
Chatham	525,335	2,617,440	525,335	7,478,400	1,030,166	6,065,658	6,025,916	(39,742)	-0.7
Chugach	7,366,096	2,873,850	2,873,850	8,211,000	209,030	6,151,654	5,149,023	(1,002,631)	-16.3
Lower Yukon	357,512	6,148,590	357,512	17,567,400	5,195,221	12,836,115	12,534,189	(301,926)	-2.4
Southeast Island	1,434,734	5,680,290	1,434,734	16,229,400	1,227,515	13,873,845	13,689,903	(183,942)	-1.3
Southwest Region	630,285	3,415,860	630,285	9,759,600	2,097,021	7,442,218	7,241,996	(200,222)	-2.7
Yukon-Koyukuk	3,737,993	3,939,180	3,737,993	11,254,800	2,120,843	9,146,195	5,608,049	(3,538,147)	-38.7
Sub-total	15,742,240	33,963,720	11,347,559	97,039,200	16,748,959	76,287,110	70,617,578	(5,669,532)	-7.4
<b>TOTAL--PROPOSED BOROUGHS</b>	<b>\$29,870,296</b>		<b>\$19,122,428</b>		<b>\$31,721,619</b>	<b>\$145,944,747</b>	<b>\$132,500,346</b>	<b>(\$13,444,401)</b>	<b>-9.2</b>

Notes:

1. Calculation of revenue possible under a 4 mill property tax based on full taxable value determinations by the Department of Community and Regional Affairs, April 1987 (see Table 2).
2. Basic need and eligible PL 81-874 values are from the Department of Education for FY 88.

Prepared by the House Research Agency, October 1987, (88.041E; 08038703).

TABLE 6. FINANCES OF SCHOOL DISTRICTS FORMED BY COMBINING CITY DISTRICTS WITH THE SURROUNDING RURAL EDUCATION ATTENDANCE AREA

PROPOSED BOROUGH	REQUIRED LOCAL EFFORT		ACTUAL AMOUNT PAID	BASIC NEED IN FY 88	ELIGIBLE PL 81-874	STATE FOUNDATION AID		CHANGE IN STATE AID	
	4 KILLS	35 PERCENT OF BASIC NEED				UNDER STATUS QUO	UNDER HOUSE BILL 1	IN DOLLARS	AS A PERCENTAGE OF AMOUNT RECEIVED BY THE REGION UNDER STATUS QUO
<b>Aleutian Region</b>									
Sand Point	\$298,564	\$467,460	\$298,564	\$1,335,600	\$0	\$1,037,036			
King Cove	97,566	488,250	97,566	1,395,000	138,006	1,173,229			
Unalaska	382,258	544,740	382,258	1,556,400	154,473	1,035,116			
Area outside cities	47,553	625,380	47,553	1,786,800	294,651	1,521,614			
Total	825,941	2,125,830	825,941	6,073,800	587,130	4,766,995	4,719,442	(47,553)	-1.0
<b>Bering Strait</b>									
Nome	606,540	1,808,520	606,540	5,167,200	82,724	4,486,208			
Area outside cities	355,369	5,354,160	355,369	15,297,600	4,199,309	11,518,222			
Total	961,909	7,162,680	961,909	20,464,800	4,282,033	16,004,430	15,649,061	(355,369)	-2.2
<b>Chatham</b>									
Yakutat	72,547	420,000	72,547	1,200,000	56,386	1,076,706			
Pelican	59,950	232,470	59,950	664,200	0	604,250			
Hoonah	116,950	577,290	116,950	1,649,400	190,808	1,360,723			
Skagway	236,146	376,320	236,146	1,075,200	0	839,054			
Area Outside Cities	39,742	1,011,360	39,742	2,889,600	782,972	2,184,925			
Total	525,335	2,617,440	525,335	7,478,400	1,030,166	6,065,658	6,025,916	(39,742)	-0.7

TABLE 6. FINANCES OF SCHOOL DISTRICTS FORMED BY COMBINING CITY DISTRICTS WITH THE SURROUNDING RURAL EDUCATION ATTENDANCE AREA  
Continued

PROPOSED BOROUGH	REQUIRED LOCAL EFFORT			STATE FOUNDATION AID			CHANGE IN STATE AID		
	4 MILLS	35 PERCENT OF BASIC NEED	ACTUAL AMOUNT PAID	BASIC NEED IN FY 88	ELIGIBLE PL 81-874	UNDER STATUS QUO	UNDER HOUSE BILL 1	IN DOLLARS	AS A PERCENTAGE OF AMOUNT RECEIVED BY THE REGION UNDER STATUS QUO
<b>Chugach</b>									
Valdez	6,773,307	1,375,290	1,375,290	3,929,400	9,495	2,545,565			
Cordova	495,929	922,950	495,929	2,637,000	15,603	2,127,028			
Area Outside Cities	96,860	575,610	96,860	1,644,600	183,932	1,479,061			
<b>Total</b>	<b>7,366,096</b>	<b>2,873,850</b>	<b>2,873,850</b>	<b>8,211,000</b>	<b>209,030</b>	<b>6,151,654</b>	<b>5,149,023</b>	<b>(1,002,631)</b>	<b>-16.3</b>
<b>Lower Yukon</b>									
St. Mary's	17,805	476,280	17,805	1,360,800	62,613	1,286,644			
Kashunamiut REAA	37,781	681,450	37,781	1,947,000	498,907	1,460,202			
Area Outside Cities	301,926	4,990,860	301,926	14,259,600	4,633,701	10,089,269			
<b>Total</b>	<b>357,512</b>	<b>6,148,590</b>	<b>357,512</b>	<b>17,567,400</b>	<b>5,195,221</b>	<b>12,836,115</b>	<b>12,534,189</b>	<b>(301,926)</b>	<b>-2.4</b>
<b>Southeast Island</b>									
Kake	48,434	480,900	48,434	1,374,000	209,395	1,137,111			
Petersburg	541,422	1,133,370	541,422	3,238,200	8,155	2,689,439			
Wrangell	434,682	974,610	434,682	2,784,600	2,037	2,348,035			
Klawock	23,364	460,110	23,364	1,314,600	210,198	1,102,057			
Craig	149,219	506,940	149,219	1,448,400	32,973	1,269,506			
Hydaburg	53,671	360,150	53,671	1,029,000	0	975,329			
Area Outside Cities	183,942	1,764,210	183,942	5,040,600	764,757	4,352,319			
<b>Total</b>	<b>1,434,734</b>	<b>5,680,290</b>	<b>1,434,734</b>	<b>16,229,400</b>	<b>1,227,515</b>	<b>13,873,845</b>	<b>13,689,903</b>	<b>(183,942)</b>	<b>-1.3</b>

TABLE 6. FINANCES OF SCHOOL DISTRICTS FORMED BY COMBINING CITY DISTRICTS WITH THE SURROUNDING RURAL EDUCATION ATTENDANCE AREA  
Continued

PROPOSED BOROUGH	REQUIRED LOCAL EFFORT			BASIC NEED IN FY 88	ELIGIBLE PL 81-874	STATE FOUNDATION AID		CHANGE IN STATE AID			
	4 MILLS	35 PERCENT OF BASIC NEED	ACTUAL AMOUNT PAID			UNDER STATUS QUO	UNDER HOUSE BILL 1	IN DOLLARS	AS A PERCENTAGE OF AMOUNT RECEIVED BY THE REGION UNDER STATUS QUO		
Southwest Region											
Dillingham	430,063	1,143,240	430,063	3,266,400	354,651	2,517,151					
Area Outside Cities	200,222	2,272,620	200,222	6,493,200	1,742,370	4,925,067					
Total	630,285	3,415,860	630,285	9,759,600	2,097,021	7,442,218	7,241,996	(200,222)	-2.7		
Yukon-Koyukuk											
Tanana	47,021	386,820	47,021	1,105,200	186,793	890,066					
Galena	80,428	535,290	80,428	1,529,400	443,016	1,050,258					
Nenana	72,398	606,270	72,398	1,732,200	6,566	1,653,893					
Area Outside Cities	3,538,146	2,410,800	2,410,800	6,888,000	1,484,468	5,551,979					
Total	3,737,993	3,939,180	3,737,993	11,254,800	2,120,843	9,146,195	5,608,049	(3,538,146)	-38.7		
TOTAL--CITY DISTRICTS			7,243,299			30,687,301					
TOTAL--AREA OUTSIDE CITIES			4,104,260			45,599,810					
TOTAL--CITY/REAA BOROUGHS			\$15,839,806	\$33,963,720	\$11,347,559	\$97,039,200	\$16,748,959	\$76,287,110	\$70,617,578	(\$5,669,533)	-7.4

Notes:

1. Calculation of revenue possible under a 4 mill property tax based on full taxable value determinations by the Department of Community and Regional Affairs, April 1987.
2. Basic need and eligible PL 81-874 values are from the Department of Education for FY 88.

Under HB 1, the amount of State foundation aid--given FY 88 basic need--would be \$13.4 million less than under the status quo. For most of the new boroughs, the reductions in State aid are on the order of one to four percent, however, for the "pipeline" boroughs, the declines are much greater--on the order of 40 percent. Importantly, the total revenue available to each of the proposed boroughs for schools is the same under HB 1 and the status quo; the local effort merely replaces State aid.

The amount of State foundation aid "saved" by requiring the REAAs to make a local effort--in this scenario, \$13.4 million--could be used in two ways: The State could lower the amount appropriated to the foundation program--currently about \$440 million--by \$13.4 million, or the State could continue to fund the foundation program at the same level. The latter option would have the effect of increasing the value of an instructional unit and thereby the basic need of each district. The \$13.4 million "savings" would then be distributed among all districts as the State would be paying for a larger percentage of each district's basic need relative to the status quo.

Although HB 1 could reduce the amount of General Fund moneys required to run the foundation program, any savings will be offset by decreases in General Fund revenue from taxation of the TransAlaska Pipeline under Alaska Statute 43.56 (Oil and Gas Exploration, Production and Pipeline Transportation Property Taxes). Under AS 43.56.020(d), municipal property taxes are credited against the oil and gas property tax liability; thus, for each dollar raised locally from the pipeline, State General Fund revenue is reduced one dollar. The pipeline accounts for \$3.8 billion of the \$7.5 billion full taxable property value of the proposed boroughs, and required local effort in the five "pipeline" boroughs accounts for \$10.2 million of the \$13.4 reduction in State foundation aid that could occur under House Bill 1.<sup>4</sup> Thus, the net savings for General Fund moneys would be on the order of \$3 million.

#### Costs of Property Tax Collection

The costs of property tax collection need to be broken into two categories: 1) start up costs; and 2) maintenance costs. To actually carry out the business of collecting a property tax requires a great deal of preliminary work: land parcels must be surveyed and mapped; title searches must be conducted; and property must be inventoried and its value assessed. This preliminary work is a massive undertaking and represents a major initial

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<sup>4</sup>It should be noted that the potential revenue from the pipeline tax is expected to decline over the next few years based primarily on its depreciation schedule. As the assessed value of the pipeline declines, so will the potential revenue for these proposed boroughs.

hurdle to imposition of a property tax. The DCRA has not yet attempted to quantify the initial costs of a property tax in the unorganized borough relative to HB 1, but the department believes that the start up costs would be high and would probably not justify the imposition of a conventional property tax at this time.

Some of the start up costs could be born by the organizational grants to which new boroughs are entitled. Although the DCRA is not required by statute to provide more funding than that specified in AS 29.05.190, DCRA must assist a new borough in determining their initial property tax assessment roll. In this regard, DCRA staff typically assist the new borough in contracting for the actual assessment work. The DCRA did this most recently for the Northwest Arctic Borough and concluded that a property tax was not justified.

State Assessor Mike Worley has suggested that alternative means of taxation within the unorganized borough be considered. For example, the legislature could impose by statute a formula for taxing property in the unorganized borough. He noted that there are no other jurisdictions in the United States similar to rural Alaska, so there are no models after which a unconventional taxation plan could be fashioned. Unique solutions to the problem of local support of education and other governmental services in the unorganized borough will have to be sought.

#### Ability of Residents of the New Boroughs to Pay Property Taxes

The economies of many of the rural communities that would be affected by House Bill 1 are based on varying mixtures of subsistence and cash, and cash in such economies is often of limited availability. Because the cost-of-living in rural communities is high, what cash people have is in high demand to meet basic needs such as fuel and other utilities. There may also be high variability among residents in a community in the degree to which they participate in the cash economy. To determine the ability of the residents of each new borough to pay property taxes requires considerable study of regional economies, which we will not attempt here.

Representative Springer  
October 9, 1987  
Page 19

As a starting point, we compare per capita personal income of each of the proposed boroughs based on U.S. Bureau of Economic Analysis data for 1983 (see Table 7). These data show that per capita personal income is generally lower in the areas affected by HB 1 than in existing boroughs. These data also show that transfer payments comprise a higher percentage of total personal income in the regions that have the lowest per capita personal income. Although rudimentary, these data confirm that in rural economies based on a mixture of subsistence and cash, cash is less available and much of the available cash is derived outside of the region. Comparison of the "total personal income" (Table 7) to the "required local effort" (Table 5) for each proposed borough shows that there is, overall, enough cash within each district to meet the tax liability for public schools; however, we do not know--and have no way of finding out--whether the individuals who will have the property tax liability are the same individuals with cash to pay their taxes.

I hope you find this information useful. If we can provide any further information, please let me know.

Attachment

TABLE 7. PROPOSED AND EXISTING BOROUGHs RANKED BY 1983 PER CAPITA PERSONAL INCOME

SCHOOL DISTRICT	TOTAL PERSONAL INCOME (\$1,000s)	POPULATION	PER CAPITA PERSONAL INCOME	TRANSFER PAYMENTS AS A PERCENTAGE OF TOTAL PERSONAL INCOME	SCHOOL DISTRICT TYPE UNDER HOUSE BILL 1
North Slope Borough	\$103,311	4,900	\$21,084	10.6	Existing
Juneau	472,684	23,500	20,127	7.3	Existing
Fairbanks	1,237,542	64,500	19,198	10.0	Existing
Anchorage	4,017,400	211,200	19,020	9.4	Existing
Ketchikan	227,852	12,800	17,786	12.4	Existing
Bristol Bay Borough	21,882	1,300	17,422	7.6	Existing
Chugach, Copper River**	150,853	9,000	16,761	12.3	3rd class borough
Kodiak	168,925	10,500	16,050	10.5	Existing
Southeast Island	176,987	11,500	15,390	14.0	3rd class borough
Sitka	121,954	8,000	15,269	13.9	Existing
Aleutian Region	120,223	8,000	15,067	8.3	3rd class borough
Kenai	408,405	27,600	14,814	12.8	Existing
Haines Borough	28,726	2,000	14,144	17.5	Existing
Yukon-Koyukuk, Railbelt**	80,483	5,800	13,982	16.5	3rd class borough
Chatham	51,392	3,700	13,890	17.1	3rd class borough
Mat-Su	360,393	26,900	13,395	13.6	Existing
Yukon Flats	21,755	1,800	12,229	21.4	3rd class borough
Bering Strait	85,754	7,300	11,779	18.4	3rd class borough
Southwest Region, Lake and Peninsula**	51,520	4,600	11,118	15.3	3rd class borough
Alaska Gateway, Railbelt**	65,256	5,900	11,001	16.1	3rd class borough
Northwest Arctic	56,471	5,300	10,716	20.7	Existing
Lower Kuskowim	105,141	10,900	9,666	20.3	3rd class borough
Iditarod, Kuspuk**	21,793	2,900	7,413	29.2	3rd class borough
Lower Yukon	31,524	5,200	6,017	32.0	3rd class borough

Source: U.S. Department of Commerce, Bureau of Economic Analysis, "Local Area Personal Income 1978-83. Vol. 9. Farwest Region, Alaska and Hawaii. June 1985.

\*\*For these school districts, the census districts by which the income data were reported did not coincide with the individual school district boundaries. The income data reported are for the total area represented by the named districts.

Prepared by the House Research Agency, October 1987, (88.0416; 08038703).

1 IN THE HOUSE

BY LARSON AND MENARD

2

SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 1

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

FIFTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act converting regional educational attendance  
7 areas into third class boroughs; and providing for an  
8 effective date."

9

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10

\* Section 1. THIRD CLASS BOROUGHES CREATED. (a) The areas within the

11

boundaries of the regional educational attendance areas formed under

12

AS 14.08.031 as of July 1, 1982, become third class boroughs effective

13

July 1, 1989. A city school district located within the boundary of a

14

borough formed under this section is part of that borough's school dis-

15

trict.

16

(b) Two or more regional educational attendance areas may combine to

17

form a third class borough under this section. The school boards of

18

regional educational attendance areas that decide to combine to form a

19

single borough under this subsection shall notify the lieutenant governor

20

of that decision as soon as possible.

21

(c) The lieutenant governor shall hold elections for initial assembly

22

members of boroughs formed under this section no later than June 1, 1989.

23

The initial assembly of a borough formed under this section shall consist

24

of seven members elected at large from the borough. The initial assembly

25

shall provide for the form of representation, composition, and apportion-

26

ment of the assembly under AS 29.20.060 - 29.20.110.

27

(d) This section does not apply to a regional educational attendance

28

area that organizes as a borough before the effective date of this Act.

29

\* Sec. 2. TRANSITION. (a) The Department of Education shall oversee

1 and assist the transition from a regional educational attendance area to a  
2 borough under this Act. On July 1, 1989,

3 (1) all property of the regional educational attendance area  
4 becomes the property of the borough;

5 (2) the borough becomes the successor to all contracts and other  
6 obligations, litigation, hearings, and other proceedings involving the  
7 regional educational attendance area that are pending or in effect;

8 (3) faculty, staff, officers, and employees of the regional  
9 educational attendance area are transferred to the borough.

10 (b) The term of office of a school board member from a regional  
11 educational attendance area or a city school district described in sec. 1  
12 of this Act ends on the date the election of the assembly members of the  
13 third class borough formed from the regional educational attendance area is  
14 certified.

15 \* Sec. 3. The division of legal services of the Alaska Legislative  
16 Affairs Agency shall prepare a bill conforming the Alaska Statutes to the  
17 changes made by secs. 1 and 2 of this Act. The title of the bill shall be  
18 "An Act relating to the unorganized borough, school districts, and third  
19 class boroughs." The bill shall be presented to the House and Senate Rules  
20 Committees for introduction on the first day of the Second Session of the  
21 Fifteenth Alaska State Legislature.

22 \* Sec. 4. Sections 1 and 2 of this Act take effect on the effective  
23 date of a version of an Act passed by the legislature during the Second  
24 Session of the Fifteenth Alaska State Legislature entitled "An Act relating  
25 to the unorganized borough, school districts, and third class boroughs."

26 \* Sec. 5. Section 3 of this Act takes effect immediately under AS 01.-  
27 10.070(c).

19 HB 159

THIS PUBLICATION HAS BEEN REMOVED FROM THE FILE. IT IS AVAILABLE THROUGH OTHER LIBRARIES THROUGHOUT THE STATE.

# TAX RELIEF PROGRAMS



ALASKA DEPARTMENT OF COMMUNITY & REGIONAL AFFAIRS  
MUNICIPAL & REGIONAL ASSISTANCE DIVISION

STEVE COWPER, GOVERNOR FY 87

THIS PUBLICATION HAS BEEN REMOVED FROM THE FILE. IT IS AVAILABLE THROUGH OTHER LIBRARIES THROUGHOUT THE STATE.

# TAX RELIEF PROGRAMS

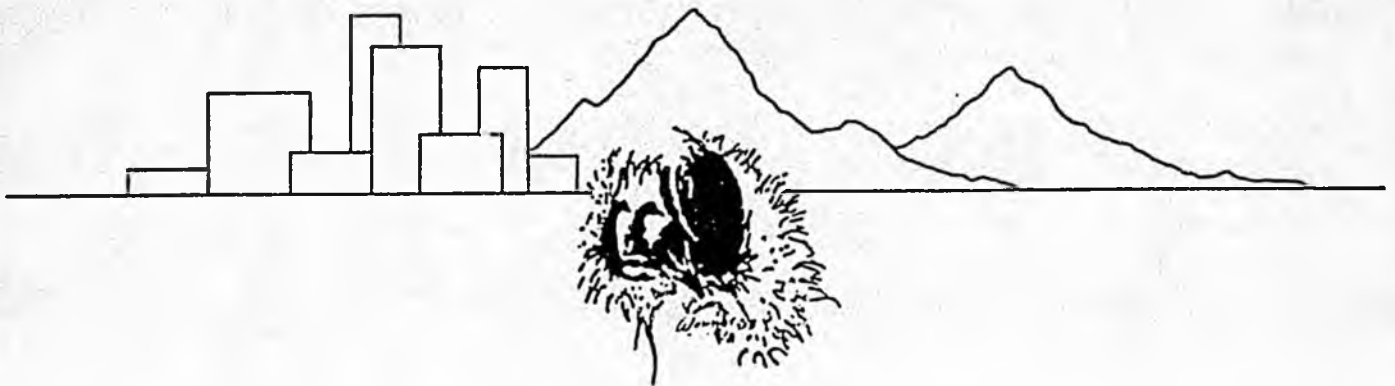


ALASKA DEPARTMENT OF COMMUNITY & REGIONAL AFFAIRS  
MUNICIPAL & REGIONAL ASSISTANCE DIVISION

BILL SHEFFIELD, GOVERNOR FY 86

90 3-20-87

# ALASKA TAXABLE



- Municipal Taxation - Rates and Policies
- Full Value Determination
- Population and G.O. Bonded Debt

## 1986

THIS PUBLICATION HAS BEEN REMOVED FROM THE FILE. IT IS AVAILABLE THROUGH OTHER LIBRARIES THROUGHOUT THE STATE.



State of Alaska  
Department of Community & Regional Affairs  
Municipal & Regional Assistance Division

Volume XXVI  
January 1987



assessor considers necessary of the right to and amount of an exemption claimed under (e) of this section, and shall require a disabled veteran claiming an exemption under (e) of this section to provide evidence of the disability rating. The assessor may require proof under this section at any time.

\* Section 3. AS 29.45.030(h) is amended to read:

(h) Except as provided in (g) of this section, nothing in (e) -- (j) of this section affects senior citizen and disabled veteran [SIMILAR] exemptions from property taxes granted by a municipality on September 10, 1972, or prevents a municipality from granting senior citizen and disabled veteran [SIMILAR] exemptions by ordinance as provided in AS 29.45.050.

*add  
deletions  
or  
additions  
conforms  
to  
section  
of Bill*

\* Section 4. AS 29.45.030(1)(3) is amended by adding a new subsection: *Total per use household members*

(3) "Annual household income" means all annual receipts for all household members whether earned or unearned.

\* Section 5. AS 29.45.060(a) is repealed and reenacted to read:

(a) A municipality may, by ordinance approved by the voters, assess farm use land on the basis of full and true value for farm use.

\* Section 6. AS 29.45.060(c) is amended to read:

(c) In this section "farm use" means the use of land for profit for raising and harvesting crops, for the feeding, breeding, and management of livestock, for dairying, or another agricultural use, or any combination of these. To be farm use land, the land must be included in a farm unit and must not be dedicated to or used for nonfarm purposes. The [THE] owner or lessee must be actively engaged in farming the land, and derive at least 10 percent of yearly gross income from the land. This section does not apply to land for which the owner has granted, and has outstanding, a lease or option to buy the surface rights. A property owner who wishes [WISHING] to file for farm use classification, but who has [HAVING] no history of farm-related income, may submit a declaration of intent at the time of filing the application with the local assessor, setting out the intended use of the land and the anticipated percentage of income. An applicant using this procedure shall file with the local assessor before February 1 of the following year a notarized statement of the percentage of gross income attributable to the land. Failure to make the filing required in this subsection forfeits the exemption.

*Local municipal  
options  
on farm  
property  
AB159  
Various state  
level involvement*

\* Section 7. AS 29.45.060 is amended by adding a new subsection to read:

(c) If farm use land that was assessed on the basis of full and true value for farm use before May 16, 1988, is leased, sold, or otherwise disposed of by the owner for uses incompatible with farm use, the owner is liable to pay an amount equal to the additional tax at the current mill levy, together with eight percent interest for the preceding seven years, as though the land had not been assessed for farm use purposes. Payment by the owner must be made to the state to the extent of its reimbursement of the municipality's revenue loss for the preceding seven years. The balance of the payment must be made to the municipality.

*Bring  
oil other  
things  
in  
line  
with  
revenue*

\* Section 8. AS 29.45.060(b) and (e) are repealed.

\* Section 9. This Act applies to assessment years beginning after December 31, 1987.

\* Section 10. AS 29.45.060(f), enacted in sec. 7 of this Act, is repealed.

\* Section 11. Sections 1 -- 9 of this Act take effect immediately under AS 01.10.070(c).

\* Section 12. Section 10 of this Act takes effect January 1, 1995. *allowing to stay active until effective date Jan 1, 1995.*

# STATE OF ALASKA

STEVE COWPER, GOVERNOR

DEC - 7 1987

## DEPT. OF COMMUNITY & REGIONAL AFFAIRS

### MUNICIPAL & REGIONAL ASSISTANCE DIVISION

949 E. 39th AVENUE, SUITE 400  
ANCHORAGE, ALASKA 99508-4302  
PHONE: (907) 561-8688

P.O. BOX 348  
BETHEL, ALASKA 99559-0348  
PHONE: (907) 643-3478

P.O. BOX 10241  
DILLINGHAM, ALASKA 99578-1041  
PHONE: (907) 842-6135

1514 CUSHMAN STREET, ROOM 210  
FAIRBANKS, ALASKA 99701-6288  
PHONE: (907) 453-7128

P.O. BOX 8H  
JUNEAU, ALASKA 99811-2110  
PHONE: (907) 486-4750

710 MILL BAY RD.  
KODIAK, ALASKA 99616-6340  
PHONE: (907) 486-6738

P.O. BOX 360  
KOTZEBUE, ALASKA 99752-0360  
PHONE: (907) 442-3896

P.O. BOX 41  
NOME, ALASKA 99762-0041  
PHONE: (907) 443-6487

December 7, 1987

Dr. David Harrison  
House CRA Committee  
P.O. Box V  
Juneau, AK 99811

Dear Dr. Harrison:

RE: HB 159 WORKING GROUP

Enclosed is a copy of the proposed substitute language to HB 159 we will be discussing at the 9:00 a.m. Wednesday (12/9/87) meeting of the working group. The meeting will be in room 603 in the Court building and will be teleconferenced to the Anchorage Legislative Information Office by request of Representative Ellis.

We are looking forward to your responses on the enclosed draft language. If you have any questions or if we can be of further assistance do not hesitate to call on us.

Sincerely,

*Mike*

Michael W. Worley  
State Assessor

Enclosure

MWW/PB/lmp/1766S

*meeting Ellis office 9 AM. (room 455) Tele-conf.  
I'll be there.*

HB 159

H B 1 5 9 Municipal Property Tax Exemptions

Attachment:

1. Your HB 159 File

HCRA Hearings - 4/22/87, 4/27/87 (statewide teleconference) and 5/4/7. Decided to hold bill to see operating budget outcome.

7/2/87-Gov. veto overridden. Due to DCRA funding coming from two sources, the veto override funded the program, but not the bodies to do it. DCRA would figure something out. Currently, DCRA is working on calculations for assessed value (10/2/87).

BILL: HB 159

08:37 AM 10/01/87

NAME:

TITLE: "AN ACT RELATING TO EXEMPTIONS FROM, DEFERMENTS OF, AND PAYMENTS RELATING TO, MUNICIPAL PROPERTY TAXES; AND PROVIDING FOR AN EFFECTIVE DATE."

PRIME SPONSOR: RULES COMMITTEE

BY REQ OF THE GOVERNOR

CURRENT STATUS: (H) CRA

STATUS DATE: 03/02/87

03/02/87	(H)	366	READ THE FIRST TIME - REFERRAL(S)
03/02/87	(H)	366	C&RA THEN FINANCE
03/02/87	(H)	366	GOVERNOR'S TRANSMITTAL LETTER
03/02/87	(H)	366	ZERO FISCAL NOTE PUBLISHED 3/2/87

*1985 - good numbers*

*new statewide rate*

<i>household</i> INCOME RANGE	ASSESSED VALUE	TAXES AT 9.77998 MILLS	PROGRAM COST	PERCENT HELP	STATE'S COST	MUNICIPAL/ SENIOR COST
> 45,001 - < 50,000	\$35,698,449	\$349,130		10%	\$34,913	\$314,217
> 40,001 - < 45,000	\$60,650,018	\$593,156		15%	\$88,973	\$504,183
> 35,001 - < 40,000	\$100,661,835	\$984,471		25%	\$246,118	\$738,353
> 30,001 - < 35,000	\$110,970,208	\$1,085,286		40%	\$434,115	\$651,172
> 25,001 - < 30,000	\$102,201,419	\$999,528		55%	\$549,740	\$449,788
> 20,001 - < 25,000	\$66,733,150	\$633,089		70%	\$443,162	\$189,927
> 15,001 - < 20,000	\$28,161,916	\$275,423		85%	\$234,110	\$41,313
< 15,000	\$6,409,054	\$62,680		100%	\$62,680	\$0
estimated hardship	\$73,373,733	\$717,594		100%	\$717,594	\$0
	\$582,859,781		\$5,700,357	49.32%	\$2,811,405	\$2,888,952

DCRA preferred.

Incremental percentages based on income

PRELIMINARY

10/18/87

INCOME RANGE	ASSESSED VALUE	TAXES AT 9.77998 MILLS	PROGRAM COST	PERCENT HELP	STATE'S COST	MUNICIPAL/ SENIOR COST
> 31,001	\$285,786,468	\$2,794,986		0%	\$0	\$2,794,986
< 31,000	\$297,073,314	\$2,905,371		100%	\$2,905,371	\$0
	\$582,859,782		\$5,700,357	50.97%	\$2,905,371	\$2,794,986

*\$300 renters  
program*

*least desirable*

PRELIMINARY

10/14/87

NB 159

income test needs based

income that needs benefit.

over 50,000 seniors not qualified, not considered ~~some~~  
part. of \$6 million program.

renters & homeowners

+ 10% increased assessed value

- 10% reduce mil rate - mu tightening belts

ratio value of land

prior yr income tax forms - determine "income  
hardship"

local gov body - determine extreme hardship.

DCRA - pure local option - bad policy - State take position  
set

End

Language ready - mid December.

88 FULL FUNDING IS CALCULATED TO BE \$7,800,000

(ALL VALUES HAVE BEEN INFLATED FROM FY 87/CY 86)

PROJECTED FUNDING WITH \$150,000 CAP

RANGE	ASSESSED VALUE	SENIORS & DV'S	100% OF 150000	CAPPED FUNDING
				MR = 8.874
> 200001	\$154,822,476	488	\$73,189,236	
` 200-175'	\$42,585,506	230	\$34,430,926	
` 175-150'	\$72,778,774	453	\$67,921,117	
` 150-125'	\$121,611,018	887	\$121,611,018	
` 125-100'	\$135,219,576	1,194	\$135,219,576	
` 100-75'	\$123,675,885	1,375	\$123,675,885	
` 75-50'	\$76,136,664	1,183	\$76,136,664	
` 50-25'	\$35,095,206	868	\$35,095,206	
` 25-10'	\$8,636,697	413	\$8,636,697	
< 10000	\$1,101,293	153	\$1,101,293	
	\$771,663,094	7,242	\$677,017,618	\$6,488,483

\*\*\*\*\*  
\*  
\* DELIVER TO: LHSCMMF \*  
\* \*  
\* ORIGINAL \*  
\* SENT: 10/01/87 TIME: 08:26 \*  
\* SUBJECT: HB 156 & REGS \*  
\* PRINT DATE: 10/01/87 TIME: 08:28 \*  
\* \*  
\*\*\*\*\*

FOR KEVIN/REP. CATO'S OFFICE:

RE HB 159 AND DCRA REGULATION CHANGES

I PICKED UP A COPY OF THE PROPOSED REGULATIONS TO TITLE 19, THAT WE TALKED ABOUT, AND SPOKE WITH PATTI BECKER (DCRA) ABOUT THEM. ACCORDING TO PATTI, THE PROPOSED CHANGES "DO AND DO NOT" RELATE TO HB 159. WHAT THIS MEANS IS THAT THEY BOTH AFFECT THE PROPERTY TAX EXEMPTIONS, BUT THE ORIGINAL HB 159 REPEALED THE SENIOR CITIZEN AND DISABLED VETERAN PROPERTY TAX EXEMPTIONS, WHILE THE PROPOSED REGULATION CHANGES BASICALLY ADD "WIDOW OR WIDOWER", DEFINE "HARDSHIP" AND MAKE OTHER HOUSEKEEPING CHANGES TO BRING THE REGULATIONS UP TO SPEED WITH PREVIOUS STATUTORY CHANGES, THE FIRST TWO BEING THE MOST SIGNIFICANT.

FYI-THE SPONSOR SUBSTITUTE, WHICH WOULD HAVE STARTED A TAX LIMITATION AND DEFERMENT SYSTEM, WAS WITHDRAWN BEFORE THE FIRST HEARING. WE HAVE HAD 3 HEARINGS ON HB 159. THERE HAS BEEN A GREAT DEAL OF OPPOSITION TO THE BILL FROM THE PUBLIC SECTOR.

THE REGS WERE MAILED TO HENRY IN NOME...THAT'S WHY I DID NOT KNOW ABOUT THEM. THANKS FOR CALLING IT TO MY ATTENTION. LET ME KNOW IF THERE IS ANYTHING ELSE I CAN CLARIFY OR DO.

MARTHA

CC: DAVID HARRISON

**Municipality  
of  
Anchorage**



P.O. BOX 196650  
ANCHORAGE, ALASKA 99519-6650  
(907) 264-6770

18 a  
HB 159

TONY KNOWLES,  
MAYOR

DEPARTMENT OF FINANCE  
Property Appraisal Division

RECEIVED

SEP 21 1987.

MRAD  
DEPT. OF COMMUNITY  
AND REGIONAL AFFAIRS

September 17, 1987

Department of Community and Regional Affairs  
Municipal and Regional Assistance Division  
P. O. Box BH  
Juneau, Alaska 99811

Attention: Patti Becker, Project Assistant

Dear Ms. Becker:

The Municipality of Anchorage would first like to comment upon the short notice provided for the public hearing on the proposed Senior Citizen Property Tax Exemption regulation changes. The Property Appraisal Division was not provided a copy of the proposed changes in advance for review prior to the public hearing held on September 10, 1987. This office was not advised of the public hearing until the afternoon of September 9, 1987. Such short notice is indicative of one of two things: either poor planning in the notification of the public hearing or an intent to minimize comments from the local assessors who must administer the Senior Citizen Property Tax Exemption Program.

This office was not the only jurisdiction which received short notice. The same complaint is being issued by other jurisdictions.

Comments specific to the regulations are provided below.

19 AAC 35.040 (B). This change provides the opportunity for all applicants to submit a hardship application. This is a blanket application process which forces each jurisdiction to deal with hardship application paper work for which no hardship will exist. Based on the 12-15 hardship applications received by Anchorage for 1987 as compared to 2752 applications, the proposed regulation change will significantly increase the amount of paper work which needs to be handled and processed. In an era of decreasing budgets this will create definite hardships upon the ability of the jurisdictions to provide adequate service to the public.

19 AAC 35.040 (C). This change states that the eligibility for hardship will be determined using the gross income of the household. The proposed change does not define what will constitute gross income nor from what document the gross income should be derived. In

addition, it does not define the year for which gross income will be used in the determination. The obvious answer would be to use the previous year federal tax return. However, if the income of the applicant changed significantly subsequent to the tax return filing, the possibility exists that hardship would be granted to a person who may not qualify if the current year income was analyzed. The lack of definitive guidance in this proposed change would create an inequitable situation through out the state. This would seem to be contradictory to the state assessor's concern over the equitable treatment of taxpayers within the various jurisdictions.

It should also be noted that if the State is truly serious about meting out equitable considerations for taxpayer "hardship" conditions, an earned income test may not be adequate. Other measures should be considered, e.g. "net worth".

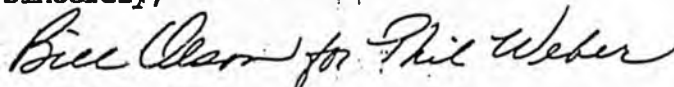
19 AAC 35.040 (D). This change does not define the term "extreme hardship". If left to the determination of each jurisdiction, different local definitions would occur. Again, this would create inequities of treatment around the state.

In summary, it appears that the proposed changes to regulations are ill conceived, will further burden the jurisdictions with unnecessary paper work and will create inequities in the treatment of senior citizens in the state. With a program as important as this, the regulations should be specific and provide adequate guidance for administration by the jurisdictions. They should be oriented towards equitable treatment and ease of administration.

If the state insists on the adoption of these proposed regulations, state funded personnel positions should also be provided to the jurisdictions in order to process the increased paperwork which will occur.

The Municipality of Anchorage strongly opposes the adoption of the proposed changes.

Sincerely,



Phil Weber  
Municipal Assessor

PW:sdw

cc: Barbara Steckel, Chief Fiscal Officer, Anchorage  
Gary Lewis, Assessor, Mat-Su Borough



A preferable method for dealing with hardship exemptions would allow a city manager or other official to approve hardship applications without taking them before the municipal governing body. The governing body could establish income/exemption guidelines for the official to use in determining hardship situations. Likewise, guidelines developed by the governing body could direct an official in determining extreme hardship situations.

While not ideal, this method would at least eliminate the public review process suggested in the proposed regulation changes and partially preserve an individual's dignity. An appeal procedure to the governing body would allow a dissatisfied senior recourse to an unsatisfactory decision made by the city official regarding a hardship exemption.

# STATE OF ALASKA

## DEPARTMENT OF ADMINISTRATION

### OLDER ALASKANS COMMISSION

18c HB159  
STEVE COWPER, GOVERNOR

POUCH C, M.S. 0209  
JUNEAU, ALASKA 99811  
PHONE: (907) 465-3250

February 26, 1987

Patti Becker  
Office of the State Assessor  
Department of Community & Regional Affairs  
P.O. Box BH  
Juneau, Alaska 99811

Dear Ms. Becker:

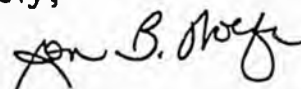
This letter is written to formally convey the Older Alaskans Commission's comments regarding the proposed regulations for the Senior Citizen/Disabled Veterans Exemption Programs. As you know, the Commission adopted resolution 87-1 in November which applies to the proposed regulations.

To be brief, the Commission's position is based upon the most fundamental goal of the Commission to develop a coordinated and comprehensive system of community-based services for older Alaskans. This goal implies the need for equity in the availability of services throughout the state. The purpose of having a "coordinated and comprehensive system" is to enable the state's older citizens to enjoy a quality life within their own communities and homes. The Senior Citizens Property Tax Exemption and Renter's Equivalency programs are of critical importance in enabling seniors to remain in their own homes (residences).

The Older Alaskans Commission must voice strong concern that the proposed regulations do not establish a criteria or definition for "hardship". Also, the Commission is opposed to permitting local option in determining this definition. This would lead to great variations throughout the state with seniors paying no property taxes in unorganized areas (which is now the case) and other seniors paying property taxes on values above \$150,000 with restrictive or no "hardship" provisions. We encourage the Department to revise the draft regulations to include a definition of hardship. Ultimately, we are attempting to avoid the forced sale of homes by seniors due to tax liability. This is recommended as the ultimate test in determining hardship.

Thank you for the opportunity to comment.

Sincerely,



Jon B. Wolfe  
Executive Director

cc: OAC



182 HB 159

**KETCHIKAN GATEWAY BOROUGH**

344 Front Street  
Ketchikan, Alaska 99901  
(907) 225-6151

**RECEIVED**

SEP 18 1987.

September 16, 1987

MRAD  
DEPT. OF COMMUNITY  
AND REGIONAL AFFAIRS

State of Alaska  
Dept. of Comm. & Reg. Affairs  
P. O. Box BH  
Juneau, Alaska 99811-2110

Attention: Patti Becker  
Project Assistant

Dear Ms. Becker:

This office received your letter of August 28, 1987, and the proposed changes of regulations dealing with Senior Citizen and Disabled Veterans Property Tax Exemptions on September 14, 1987. Since the letter gave a deadline date of September 17, 1987, for comments I would like to request an extension of time so that all of the municipalities have time to give input on any changes to the regulations.

In reading over the proposed regulations, I find that they could create an administrative nightmare. Since the Revenue Department of the Ketchikan Gateway Borough has experienced cutbacks in personnel this past year, I feel these proposed changes would put an extreme burden upon us to administer.

The following are some questions I have listed which might create problems if not addressed:

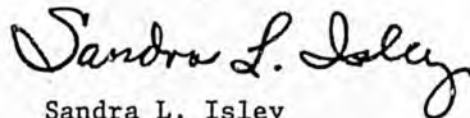
1. For which year would we require an income statement for hardship exemptions? Since our mill rate is not set until June 15, which is long after the filing deadline here on March 31, how do we figure the exemption using a yearly mill rate?
2. What do you consider "annual compensation earned or unearned" to be? We have many people who are wealthy who do not have jobs, but rather, have income from rentals or stocks and bonds, etc.
3. Why was two percent decided upon as a basis for the calculations for hardship exemptions?
4. What if the senior citizens or disabled veterans had teenage children living at home and working to make money for their college educations? Do they have to list their earnings as part of the applicant's gross household income?

Page Two  
Dept. of Comm. & Reg. Affairs  
Patti BEcker, Project Assistant  
September 16, 1987

5. If there are very young children living at home and their support is included in the senior citizen's (yes, we do have some senior citizens with young children) or disabled veteran's income, would their support be considered?
6. How do you define an "extreme hardship" case? I did not find an explanation in the proposed regulations which addressed "extreme" cases specifically?
7. What would we require from a resident at least 60 years old who had a spouse who was a resident of the State of Alaska and at least 65 years old or a disabled veteran at the time of his or her death? Would a death certificate be required to substantiate the age, date of death and residency of the deceased? Would the spouse of the disabled veteran have to submit a letter showing the veteran was 50% or more disabled before he or she passed away as the other veterans do?

Given the complications which will arise from the changes which are proposed, it might be the better part of valor to have no regulations regarding hardship exemptions and let each municipality work with these applications on a case by case basis.

Cordially,



Sandra L. Isley  
Director of Revenue

CC: David G. Crow  
Borough Manager

(18e) HB159

RECEIVED

SEP 29 1987

MRAD  
DEPT. OF COMMUNITY  
AND REGIONAL AFFAIRS

Anchorage, Alaska  
Sept. 25, 1987

Dept. of Community & Regional Affairs  
Municipal & Regional Assistance Div.  
Box BH  
Juneau, Alaska 99811

Attn: Patti Becker, Project Assistant

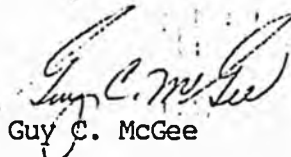
Re: Proposed Amendment #19AAC35.040(c)

Dear Ms. Becker;

As both a senior citizen(39 years in Alaska) and a disabled veteran  
this amendment sounds reasonable to me.

I am sure that many others in a similar situation will be most happy  
to have this amendment approved.

Very Truly Yours;

  
Guy C. McGee

9500 Jewel Lake Road  
Anchorage, Alaska 99515

NOTICE OF PROPOSED CHANGES IN REGULATIONS

NOTICE OF PROPOSED CHANGES IN REGULATIONS  
OF THE DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS

Notice is hereby given that the Department of Community and Regional Affairs, under authority vested by AS 44.47.980, proposes to adopt, amend and repeal regulations in Title 19 of the Alaska Administrative Code, dealing with Senior Citizens and Disabled Veterans Property Tax Exemptions and Renter Equivalency Payments, to implement AS 29.45.030 and AS 29.45.040, as follows:



- (1) 19 AAC 35.010 -- .020 are proposed to be amended as follows:

Providing that "disabled veterans" may apply for a property tax exemption, in conformance with AS 29.45.030, and adopting forms for application of the exemption.

- (2) 19 AAC 35.040 is proposed to be amended by adding the following provisions:

Providing for a "hardship exemption" beyond the first \$150,000 of assessed value for purpose of senior citizens and disabled veteran homeowners property tax exemption program and adopting forms for application of a hardship exemption. Establishing criteria for an applicant's qualification of an "extreme hardship" exemption which may be granted by the governing body, up to 100 percent of taxes owed.

- (3) 19 AAC 35.085 is proposed to be amended as follows:

Referencing AS 29.45.030 in subsection (a).

Providing that a resident who is at least 60 years old and is a widow or widower of a person who qualified for a property tax exemption program may also qualify for an exemption under AS 29.45.030(e).



- (4) 19 AAC 35.120 is amended by adding definitions for the following terms used in 19 AAC 35: "gross household income" and "hardship".



- (5) 19 AAC 36.010 -- .120 are proposed to be amended as follows:

Providing that "disabled veterans" may apply for a renter property tax equivalency payment, in accordance with AS 29.45.040, and adopting forms for application of the payment.

(6) 19 AAC 36 is proposed to be amended by adding the following provision:

Requiring a letter of certification of percentage of disability each a disabled veteran applies for a renter property tax equivalency payment.

\* (7) 19 AAC 37 is repealed.

*10-9-87*  
*- needs to discuss*  
*DCRA wants to leave in books until see one is left on program. (~100 senior int. in program now)*

Notice is also given that any person interested may present oral or written statements or arguments relevant to the proposed action at a hearing held in Room 115 of the Community and Regional Affairs Building, Juneau, AK at 10:00 a.m. on October 30, 1987, and via teleconference in Anchorage at University Plaza, 4th Floor, 949 East 36th Ave., Suite 406, Anchorage, AK, 99503 Phone #(907) 561-8586 and in Fairbanks at 1514 Cushman St., Room 206, Fairbanks, AK 99701, Phone #(907) 452-7126. In addition, written statements or arguments may be sent to the Department of Community and Regional Affairs, Municipal and Regional Assistance Division, P.O. Box BH, Juneau, AK 99811, ATTN: PATTI BECKER, Project Assistant, to be received no later than November 6, 1987.

Copies of the proposed regulations may be obtained by writing to:

Department of Community and Regional Affairs  
Municipal and Regional Assistance Division  
P.O. Box BH  
Juneau, AK 99811  
ATTN: PATTI BECKER  
Project Assistant

or by calling (907) 465-4735.

The Department of Community and Regional Affairs, upon its own motion or at the insistence of any interested person, may at the hearing or after it adopt proposals within the scope of this notice without further notice or may decide to take no action on them.

DATE: 9-24-87

*for Douglas B. Griff*  
Marty K. Rutherford, Director