

ALASKA LEGISLATURE COMMITTEE FILES 1987-88 8672

4434 HCRA CRA BLOCK GRANTS - LOC. BOUND. COMMIS. OVERSIGHT 6

While both CAAs experienced an overall loss of funds during this period, the experience of the last several years has shown that the smaller organization was seriously hampered in its ability to maintain a staff and conduct programs with available funds. Inherent in the Department's assumption of the CSBG program from OCS, is a recognition of the value of maintaining the two eligible organizations in order for them to support their existing programs and/or to initiate new programs as need dictates.

In reviewing the funding situation during 1985 and early 1986, the Department acknowledged its oversight in creating a disproportionate distribution based solely on poverty population. The Department recognizes that a certain level of funding is necessary for a program to meet the basic operational requirements of Public Law 97-35. These basic costs include staff, office, supplies, and travel for governing board and staff.

The Department of Community and Regional Affairs in this new plan strongly encourages both CAAs to seek and mobilize other state, federal, and private resources to lower reliance on CSBG, given the historical and precarious nature of CSBG in the federal budget process in the past decade.

B. Current Distribution Formula

The Department proposes to use the same formula used in 1987 to determine the distribution of funds to the CAAs in 1989. The federal allocation figure will not be available from Congress until late December, 1987; therefore, the 1989 State Plan figures have not been included in this draft.

A breakdown of the basic formula for the FY 89 funds is as follows:

Total CSBG Funds To State
 minus Tribal Grantees
 equals Balance to DCRA
 minus 10% Administrative and Discretionary
 equals 90% to CAAs

Funding Available to CAAs

	<u>RURAL CAP</u>	<u>SEACAP</u>
Step I. Basic Grant	\$50,000.00	\$ 50,000.00
Step II. Poverty Population		
Formula		
* \$xxxxxxxxxx	+	+
<u>-100,000.00</u>		
\$xxxxxxxxxx	X .903 = \$xxxxxxxxxx	X .0969 = \$xxxxxxxxxx
Total to Each CAA	\$xxxxxxxxxx	\$xxxxxxxxxx

The factors used in Step II to determine the distribution of funds on a population basis are derived in the following manner:

1. 1980 Census of Population
 General Social and Economic Characteristics
 Poverty Status in 1979 or Families and Persons for Counties:
 1980 Table 181

2. Alaska Department of Health and Social Services
 Eligibility Information System
 Aid to Families with Dependent Children (AFDC) Payment Summary
 April, 1988

To arrive at equitable distribution of CSBG funds, the following process is used.

The statewide number of low-income individuals at 125 percent of poverty per the 1980 Census from Table 181 is 55,909. The number of low-income persons residing in Southeastern Alaska is 4,677 (this number includes the census districts of Haines, Juneau, Ketchikan Gateway Borough, Prince of Wales/Outer Ketchikan, Skagway/Yakutat/Angoon, Wrangell/Petersburg, and Sitka). 4,677 is then divided by the statewide number of low-income, 4,677/55,909 arrive at 8.37 percent. The balance of State allocation 51,232 (55,909 - 4,677) is divided by 55,909 to arrive at a rate of 91.63 percent.

Similarly, AFDC cases in Southeastern Alaska are used to arrive at a percentage of AFDC cases relative to the balance of the State. In April, 1988, 777 AFDC cases are served in the southeast region versus a total of 7,605 statewide. These figures are taken from the report identified in #2 above. The resulting percentage for Southeast is 11 percent and 89 percent for the balance of the State.

* Figures not available at this time.

The CSBG allocation based on statistical information is:

	<u>RurAL CAP</u>	<u>SEACAP</u>
1980 Poverty Statistics (125 % of poverty level)	91.63%	8.37%
AFDC cases	<u>89.00</u>	<u>11.00</u>
Total	180.63%	19.37%

These figures are divided by two to arrive at a distribution figure for CSBG funds.

<u>RurAL CAP</u>	<u>SEACAP</u>
90.31%	9.69%

V. GEOGRAPHIC AREAS AND CHARACTERISTICS OF INDIVIDUALS TO BE SERVED

As mentioned earlier, with RurAL CAP serving the majority of rural Alaska and now acting as a conduit of funds to help assist the urban poor, and with SEACAP serving the low-income population of Southeastern Alaska, the Community Services Block Grant Program can touch, within the limits of funding, all eligible low-income participants, including the elderly poor, on a state-wide basis, with population estimates of 55,909 [Sec. 1742 (a)(2)] as per the 1980 U.S. Census.

VI. GOALS AND OBJECTIVES

A. The Overall Goal: Preventing Poverty.

The primary State goal for the CSBG program [Sec. 1742 (a)(1)] is to reduce and/or prevent poverty through community-based educational activities which lead to a greater degree of self-sufficiency on the part of low-income people [as per Sec. 675 (c)(1)(A) and 675 (c)(1)(B)(ii), (vi) and (vii)].

B. Background of Programs.

Section II of this Plan briefly describes the history of anti-poverty funding and programs in Alaska and the role that CAAs have played. The Plan further provides understanding of specific projects accomplished to date. The attached Appendices describe the projects CAAs have used to meet the goals and objectives of the Community Services Block Grant program for the previous fiscal year [per Sec. 1742 (a)].

C. Coordination of Resources

To help meet both the goal and objectives, the State, through its subgrantees, will coordinate all available resources.

D. Program Objective: Impacting Poverty.

One of the State's main objectives with its subgrantees is to continue to provide a wide range of services and activities which have a measurable and major impact on the causes of poverty in the State [as per Sec. 675 (c)(1)(A)].

Many of the relevant activities detailed throughout this Plan, are ongoing programs of the existing CAAs which, since 1965, have worked to eradicate the causes of poverty in Alaska. Particular program components which attain this objective include, but are not limited to:

1. Local Control.

A local control component will provide training and technical assistance to interested eligible applicants to help return power and responsibility to the local unit of government. This element is an integral part of both self-sufficiency [Sec. 675 (c)(1)(B)(vi)] and self-awareness, which will help to impact the causes of poverty [Sec. 675 (c)(1)(A)].

2. Planning and Research.

A planning component enables the programs to research and help provide some of the education and information [Sec. 675 (c)(1)(B)(ii)] necessary to both the low-income population who require such knowledge for self-improvement, and to appropriate government agencies to help coordinate and establish linkages between such governmental and other social services programs to assure the effective delivery of services to low-income individuals as per Sec. 675 (c)(1)(D).

E. Program Objective: Self Sufficiency.

Another similar objective of the CSBG funded programs will be to concentrate on removing obstacles to the achievement of self-sufficiency [Sec. 675 (c)(1)(B)(vi)], through programs that provide education [Sec. 675 (c)(1)(B)(ii)], encourage community involvement and participation [Sec. 675 (c)(1)(B)(vii)], and help make more effective use of other related programs [Sec. 675 (c)(1)(B)(viii)], in part because of the coordination between government and other social service programs to assure effective delivery [Sec. 675 (c)(1)(D)]. Specific activities, programs and concerns designed to meet this objective are:

1. Economic Development.

An economic development program helps to provide employment opportunities, some job counseling, and related activities [Sec. 675 (c)(1)(B)(i)] as well as using and encouraging the use of the private sector [Sec. 675 (c)(1)(E)]. The latter partially through use of the coordinated efforts with other agencies, programs, and through the Boards of Directors of the CAAs.

2. Natural Resources.

A natural resources component concentrates both on resource management and energy conservation with educational activities [Sec. 675 (c)(1)(B)(ii)] designed to assist low-income participants make better use of available income [Sec. 675 (c)(1)(B)(iii)], and to help obtain and maintain adequate housing and a suitable living environment [Sec. 675 (c)(1)(B)(iv)].

3. Rural Programs.

A rural component is coordinated with appropriate agencies and local governments to identify priorities that address the needs of the rural poor.

4. Urban Programs.

An urban component is coordinated with local municipal agencies to identify priorities that address the needs of the urban poor [Sec. 675 (c)(1)(B)(v)], [Sec. 675 (c)(1)(C)].

5. Citizen Participation.

A citizen participation component [Sec. 675 (c)(1)(B)(vii)] is provided to educate low-income people in governmental and other processes [Sec. 675 (c)(1)(B)(ii)] as to their significance in these processes in order to gain a measure of control over decisions which affect the overall quality of life.

VII. REQUIRED FEDERAL STATUTORY AND STATE ADMINISTRATIVE ASSURANCES

A. Application

Pursuant to Section 675(a) of the Community Services Block Grant Act of 1981, as amended, I submit this application to the Secretary of the U.S. Department of Health and Human Services for administration of its Community Services Block Grant by the State of Alaska for Fiscal Year 1989.

B. Assurances Required By Section 675(b)

I hereby certify that the State of Alaska will comply with the following assurance contained in Section 675(b):

No funds shall be allotted to such State for any fiscal year under this subtitle unless the legislature of the State conducts public hearings on the proposed use and distribution of funds to be provided under this subtitle for such fiscal year.

C. Assurances Required By Section 675(c)

I hereby certify that the State of Alaska will comply with the following assurances contained in Section 675(c):

(1) Use of Funds

Funds available under this Community Services Block Grant Act will be used:

- (A) To assist in the provision of a range of services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
- (B) To provide activities designed to assist low-income participants including the elderly poor;
 - (i) to secure and retain meaningful employment;
 - (ii) to attain an adequate education;
 - (iii) to make better use of available income;
 - (iv) to obtain and maintain adequate housing and a suitable living environment;
 - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs, including the need for health services, nutritious food, housing, and employment-related assistance;
 - (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
 - (vii) to achieve greater participation in the affairs of the community; and
 - (viii)

to make more effective use of other programs related to the purposes of this subtitle;

- (C) To provide on an emergency basis for the provision of such supplies and services, nutritious foodstuffs, and related services, as may be necessary to counteract conditions of starvation and malnutrition among the poor;
- (D) To coordinate and establish linkages between governmental and other social services programs to assure the effective delivery of such services to low-income individuals; and
- (E) To encourage the use of entities in the private sector of the community in efforts to ameliorate poverty in the community;

(2) Allocation of Funds

Not less than 90 percent of the funds allotted to the State will be used to make grants to use for the purposes described above to Community Action Agencies, Community Action Programs, or to organizations serving seasonal or migrant farm workers. The State will not expend more than five percent, or \$55,000 of its allotment, whichever is greater under Section 674, for administrative expenses at the State Level [675(c)(2)(B)].

(3) Board of Directors

In the case of a community action agency or nonprofit private organization, each board will be constituted so as to assure that (A) one-third of the members of the board are elected public officials, currently holding office, or their representatives, except that if the number of elected officials reasonably available and willing to serve is less than one-third of the membership of the board, membership on the board of appointive public officials may be counted in meeting such one-third requirement; (B) at least one-third of the members are persons chosen in accordance with democratic selection procedures adequate to assure that they are representative of the poor in the area served; and (C) the remainder of the members are officials or members of business, industry, labor, religious, welfare, education or other major groups and interests in the community. [675(c)(3)]

(4) Special Consideration in Designating Subgrantees

Special consideration in the designation of local community action agencies under this subtitle to any community action agency which is receiving funds under any Federal anti-poverty program on the date of the enactment of this Act, except that (A) the State shall, before giving such special consideration,

determine that the agency involved meets program and fiscal requirements established by the State; and (B) if there is not such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, the State shall give special consideration in the designation of community action agencies to any successor agency which is operated in substantially the same manner as the predecessor agency for which the determination is made. [675(c)(4)]

(5) Transfer of Funds

The State may transfer funds, but not to exceed five percent of its allotment, for the provision set forth in the Community Services Block Grant Act to services under the Older Americans Act of 1965, the Head Start program, or the energy crisis intervention program [675(c)(5) as amended by Public Law 98-588, Section 203(a)(5).]

(6) Political Activities

Any political activities in accordance with this subsection will be prohibited. [Subsection (e)]; [675(c)(6)]

(7) Political Assistance

Any activities to provide voters and prospective voters with transportation to the polls or provide similar assistance in connection with an election or any voter registration activity will be prohibited; [675(c)(7)].

(8) Program Coordination

Coordination will be provided between anti-poverty programs in each community, where appropriate, with emergency energy crisis intervention programs under Title XXVI of the Budget Reconciliation Act (relating to low-income home energy assistance) conducted in such community; [675(c)(8)].

(9) Fiscal Control

Fiscal Control and fund accounting procedures will be established as may be necessary to assure the proper disbursement of and accounting for Federal funds paid to the State under the Community Services Block Grant Act. The State will provide every year, in accordance with Section 675(f), an audit of its expenditures of amount received under the Community Services Block Grant Act and amounts transferred to carry out the purposes of the Community Services Block Grant Act; [675(c)(9)].

(10) Federal Investigations

Upon written notification that an authorized federal investigation is being conducted, the State of Alaska will cooperate, to the extent of its ability, with any federal investigations undertaken in accordance with Section 679 of the Act [Sec/ 675(c)(10)].

(11) Grant Termination

Any community action agency, or migrant or seasonal farm worker organization, which received funding in the previous fiscal year under this Act will not have its present or future funding terminated under this Act, unless the State determines, after notice and an opportunity for a hearing on the record, that cause existed for such termination. The decision to terminate is subject to review by the secretary as provided in Section 676A of this Act. [Public Law 98-558, Section 203(3)]

Steve Cowper, Governor

Date

FY 88 STATE PLAN

COMMUNITY SERVICES BLOCK GRANT PROGRAM

APPENDIX A

SUMMARY OF ACTIVITIES FOR FY 88

This information summarizes the activities of Alaska's two Community Action Agencies during the past year. In accord with the purposes stated in Public Law 97-35, the state will use the funds available under this subtitle --

- (A) to provide a range of services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
- (B) to provide activities designed to assist low-income participants, including the elderly poor:
 - (i) to secure and retain meaningful employment;
 - (ii) to attain an adequate education;
 - (iii) to make better use of available income;
 - (iv) to obtain and maintain adequate housing and a suitable living environment;
 - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual family needs, including the need for health services, nutritious food, housing, and employment-related assistance;
 - (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
 - (vii) to achieve greater participation in the affairs of the community; and
 - (viii) to make more effective use of other programs related to the purposes of this subtitle.

Alaska's Community Action Agencies (CAA) have made use of funds from various sources over the past year, including CSBG funds, to provide a range of programs and advocacy activities for the benefit of low-income persons. CSBG resources were used in conjunction with state and other federal funds such as the Low Income Home Energy Assistance Program (LIHEAP), Head Start, State Office of Alcoholism and Drug Abuse (SOADA), and direct state grants.

The following material briefly describes activities of the community action agencies to the extent they can be categorized in (B) (i - viii) above.

(i) Employment

RurALCAP: CDBG funds were used to supplement training funds in the Head Start budget allocated in the Child Development Department of RurAL CAP because it is such an effective way to provide low-income people with meaningful employment job skills. Over the past year, they provided 20 training sessions with 450 people, and 19 communities participating. The Energy Department developed 20 efficient stove dealerships with 58 stoves sold by the village entrepreneurs.

SEACAP: They are currently attempting to resolve a dispute between the U. S. Forest Service and Alaska Legal Services Corporation regarding logging practices near Hoonah. A decrease in logging activity near Hoonah and all over Southeast Alaska would cause a loss of jobs for low-income people.

(ii) Education

RurAL CAP: Provided some funding and support for Interns of Alaska in which nine interns were placed with non-profit organizations for the summer of 1988. Child Development Activity supported the Head Start Program, which served nearly 1,000 children statewide. Alcohol Department held numerous workshops and training sessions. Rural Providers Conference on Alcohol drew almost 400 registered participants. The Rural Energy Conference, which provided information and education about energy conservation, drew over 125 individuals. Energy Fairs in two villages drew 60 participants. The RurAL CAP agency newsletter, Village Voices, was sent to over 6,000 individuals every quarter.

SEACAP: SEACAP is beginning the renewal of their newsletter, targeting the low-income population.

(iii) Use of Available Income

RurAL CAP: A shared savings demonstration project with a village provided energy saving features in a community building amounting to an estimate of \$6,000 in heating costs the first year. A lighting demonstration project with Copper River Basin Housing Authority helped them buy energy-efficient lights to demonstrate the amount of energy it would save in homes of low-income people.

SEACAP: The agency suffered from financial difficulties in 1987. Much activity centered in 1988 focused on restructuring the organization and preparing it to be actively involved in providing services to low-income people in Southeastern Alaska.

(iv) Housing and Living Environment

RurAL CAP: Energy-efficient demonstration projects continue in several villages. Continuous advocacy for low-income housing; with a grant from the State, RurAL CAP prepared a Housing Needs Assessment study which resulted in \$3.2 million being supplemented to HUD for low-income housing this year.

SEACAP: Worked with the Presbyterian Synod to provide funds to the City of Kake for the improvement of homes owned by senior citizens. SEACAP administered the funds for the Emergency Housing Program.

(v) Emergency Assistance

RurAL CAP: Provided \$6,138 to Beans Cafe in Anchorage to provide meals for homeless. Applied for Homeless Assistance funds to expand program.

SEACAP: Worked with the Weatherization Program to provide emergency weatherization assistance to low-income people.

(vi) Removing Obstacles to Self-Sufficiency

RurAL CAP: Village Participation Conference - skills building and training for village people to find solutions to their own problems; 80 villages from throughout Alaska were represented and for the first time in 15 years, 50% came to the Conference on their own. Continuous advocacy to protect subsistence and natural resources which supports the subsistence lifestyles in rural Alaska. Coordinated Gwich'in Gathering to issues affecting their cultural survival (400 people in attendance) and Indigenous Survival International (ISI) which had over 200 participants and received world-wide satellite television and other media coverage.

SEACAP: Worked to strengthen its board of directors and staff; began the development of an effective Planning Process; and completed a study on the Alaska Native Allotment Issue to provide 160 acres to eligible recipients.

(vii) Community Affairs Participation

RurAL CAP: Much activity in this area with our sponsorship of Village Participation Conference; Gwich'in Gathering; Indigenous Survival International; Energy Conferences and Fairs; Rural Alaska Resources Association; and others involved the active participation of over 1,000 individuals from rural Alaska on issues that affected their communities and individual ways of life.

SEACAP: Executive committee, from five communities, and staff attended the Village Participation Conference. Communities involved in SEACAP made assessment.

(viii) Effective Use of Other Programs

RurAL CAP: \$30,000 was set aside for resource mobilization and was responsible for the receipt of other new grants such as a \$40,000 grant to the Alcohol Department to train the trainers; \$145,000 grant to supplement the mental health component of Head Start; support the training component of Head Start with a \$40,000 budget allocation; and others.

SEACAP: In 1988, focused entirely upon SEACAP to develop a Planning Process, beginning with conducting a community needs assessment; addressing financial problems; program priorities; and strengthening board, staff, and delivery system.

Community Food and Nutrition Program

Under the provisions of Section 681A(b) (1) of the Community Services Block Grant Act as amended by Public Law 99-425, the State of Alaska received an award for Statewide Community Food and Nutrition initiatives to assist unemployed and disadvantaged individuals. These funds were utilized in the following manner:

- (C) To provide on an emergency basis for the provision of such supplies and services, nutritious foodstuffs, and related services, as may be necessary to counteract conditions of starvation and malnutrition among the Poor.

RurAL CAP: Provided \$6,138 to Beans Cafe to provide meals for the homeless.

SEACAP: No activity reported in the past year.

- (D) To coordinate and establish linkages between governmental and other social services programs to assure the effective delivery of such services to low-income individuals.

RurAL CAP: As a statewide agency, has contact and working relationships with all native regional non-profits and linkages with governmental agencies through its Board and programs. The Alcohol Department alone has over 30 written memoranda of agreement with statewide and local social service agencies. Each program has a vast statewide network to ensure cooperation and non-duplication of services to low-income people statewide

SEACAP: On a regional basis in Southeastern Alaska, SEACAP has a similar link on their Board of Directors and with other non-profit corporations in their area.

- (E) To encourage the use of entities in the private sector of the community in efforts to ameliorate poverty in the community.

RurAL CAP: Completed through a strong private sector representation on the Board of Directors and working with over 30 local dealerships with Toyotomi of Japan on the sale of fuel efficient heaters.

SEACAP: Has similar representation on Board of Directors and completing an analysis on past private sector initiative in Seafood Products

END

FY 89 Community Services Block Grant State Plan

Proposed Revisions

Various Sections --

References to FY 88 have been changed to FY 89

Section II --

- C. Fifth and sixth paragraphs on page 2, C; add the following new paragraphs to read:

"Meeting the needs of low-income people would be improved with the development of a good, responsive, and effective planning process or how people participate, the needs of the poor are determined, priorities developed, program formed, administered, approved, monitored, and evaluated. A good CAA planning process should be year-round and taken seriously."

"Program coordination is strongly encouraged in the CSBG Auth. Leg. Section, 675(c)(8) which states that 'coordination will be provided between anti-poverty programs in each community, where appropriate, with emergency energy crisis intervention programs under Title XXVI of the Budget Reconciliation Act (relating to low-income home energy assistance) conducted in such community. In the next fiscal year, CAAs receiving CSBG funds will be strongly encouraged to coordinate with other CAAs or agencies with similar goals in their target area.

Section III --

- C. Insert in second sentence after the word "which" the following phrase "explains the CAA Planning Process and"

- F. Change "Reporting Requirements" title on page 6 to "Grant Application Process" and add this language to the new subsection,

"The CSBG grant application process occurs annually in conjunction with application for refunding. Grantees submit a refunding application which includes:

a planning process which is approved by the grantee board and by the DCRA

a work program which is approved by the grantee board and by DCRA

a budget which is approved by the grantee board, the fiscal officer, and by DCRA

a State of Alaska request for an advance of 25% of the grant

a grant document which is signed by the grantee board chairperson or other individual authorized to sign on behalf of the board"

G. The G subsection entitled "Amendments" is now entitled "Quarterly Program Progress Report" and add this language to the new subsection.

"Quarterly Program Progress Reports are required from subgrantees outlining an analysis of the activities included in the workplan as compared to actual accomplishments, any variations in the workplan, as well as identification of particular successes or problem areas encountered. In addition, an annual report shall be submitted for the grant period which contains the same level of information. The annual report will require an analysis of the effectiveness of the subgrantee's workplan and will discuss proposed activities for the next program year based on public participation, board priorities, and impacts of previous or present funding. The Contractor shall use the format prescribed by the Department."

H. New subsection entitled "Quarterly Fiscal Reports" and add this language to the new draft plan:

"Once a grant application is approved by DCRA, the payment process begins. The initial payment request, equal to 25% of the total grant amount, is submitted by the CAA to DCRA, which authorizes the issuance of a check with approval from DCRA, for advance payment to the grantee. Subsequent advances are made quarterly based upon receipt of a payment voucher and approval of required quarterly financial and program reports. (Please see new DCRA Advance Payment Policy.)

In the initial implementation of CSBG advance payment policy, monthly financial reports will be required and will include a brief narrative overview of work performed and how those activities were in conformance with the CAA Work Plan. The DCRA reserves the right to place CAAs on a cost reimbursable basis should there be questionable expenditures in no less than three quarterly fiscal and program reports submitted by the CAA."

I. "Amendments" now follows new paragraphs G and H with virtually the same language.

Section VII --

Page 12: "Administrative Assurances" is replaced with new heading and will now read "Required Federal Statutory and State Administrative Assurances." Paragraphs A through H on pages 11 through 13 are deleted and replaced with paragraphs beginning on page 12, "Application" outlined in the FY 88 draft State Plan. "Administrative Assurances" and "Additional Required Assurances" repeated virtually the same language and intent. We merely combined them into one new heading.

NOV - 1 1988

Rural Alaska Community Action Program, Inc.

October 26, 1988

Ms. Judith A. Holden, Block Grants Administrator
State of Alaska, Dept of Community/Regional Affairs
Rural Development Division
P. O. Box BC
Juneau, Alaska 99811-2210

RE: Draft FY 88 Community Services Block Grant State Plan

Dear Ms. Holden,

Thank you for the opportunity to provide input to the draft FY 88 Community Services Block Grant State Plan. My recommendation for amendment and improvement to the state plan is the same this year as it was last.

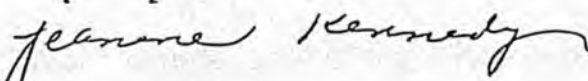
As you are aware, the Dept of Community and Regional Affairs is entitled to a small amount of discretionary funds (last year I believe it was around \$30,000). The State of Alaska receives its allotment from the federal government after Alaskan tribes who apply get their funds. Of the remainder, DCRA gets 5% for administration and 5% for discretionary. The remaining 90% is then divided between the two CAPs based on a two-step formula plan which ultimately is based on the poverty population served.

In light of the fact that CSBG dollars continue to drop each year, and since the two CAPs in Alaska have program needs that are underfunded, I feel that the proper use of these discretionary funds ought to go only to the CAPs for special projects. I also would recommend that the decision be made by a request for proposal from the CAPs, and that the most innovative proposal be funded. There has been much discussion about the financial needs of SEACAP, and yet, when the Department had discretionary funds last year from the CSBG, DCRA gave the \$30,000 to CEDC.

My recommendation is: the 1989 State Plan be amended to include language which would direct the discretionary funds to either of the CAPs, the allocation to be determined by proposals.

Thank you for this opportunity for input.

Sincerely,



Jeanine Kennedy, Executive Director
Rural Alaska Community Action Program, Inc.

xc: Gordon Jackson
SEACAP
House Committee on Community and Regional Affairs

FOSTER
AND
REDI
PROGRAMS
(DCRA)

Ju / CRA

APR 27 1988

RESOLUTION 88-041

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

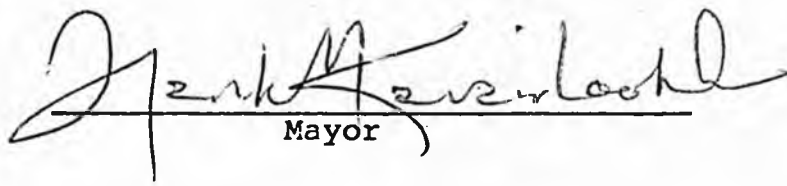
WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of Koyuk fully endorses the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of Koyuk this 4th day of April, 1988.



Mayor

ATTEST: *Dorothy Richards*
City Clerk

Addressed to: Governor Steve Cowper
Senator Willie Hensley
Representative Henry Springer

cc: Nome DCRA



CITY OF
UNALAKLEET

APR 1 1988

BOX 28
UNALAKLEET, ALASKA
99684
(907) 624-3531

RESOLUTION 88-04

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including city management, financial management, bookkeeping and planning; and

WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE BE IT RESOLVED THAT the City of Unalakleet fully endorses the FOSTER Program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by a duly constituted quorum of the City Council of Unalakleet this 24th day of March, 1988.


MAYOR

ATTEST:


CITY CLERK



CITY OF
UNALAKLEET

BOX 28
UNALAKLEET, ALASKA
99684
(907) 624-3531

CITY OF UNALAKLEET
UNALAKLEET, ALASKA 99684
CERTIFICATE

I, Steve Kniseley, Administrator of the City of Unalakleet, Alaska 99684, do hereby certify as follows:

1. That on March 24, 1988 when the City Council and Mayor of Unalakleet adopted the attached Resolution No. 88-04, it was composed of the following qualified members:

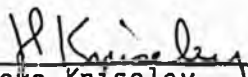
Tim Towarak, Mayor
Robert Foote, Vice Mayor
Jim Eckels, Councilmember
Jeffrey Erickson, Councilmember
Anthony Haugen, Councilmember
Luci Ivanoff, Councilmember
Tim Lestenkof, Councilmember

2. That the attached Resolution 88-04, is a true, correct, and conformed copy of the original resolution on file in my office, and was adopted by the following vote of the City Council:

AYES	NOES	ABSENT
7	0	0

3. That such Resolution No. 88-04 was adopted at a regular meeting of the City Council of Unalakleet, held in Ticasuk Library on the day, 3/24/88, in accordance with provisions of Resolution 88-04, a true copy of which Resolution is also attached hereto.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed the official seal of the City of Unalakleet, this 24th day of March, 1988 :



Steve Kniseley
City Administrator

APR - 5 1988

A RESOLUTION ENDORSING THE ~~FOSTER PROGRAM~~ AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of Colovin fully endorses the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of Colovin this 28th day of March, 1988.

Thomas R. Punguk
Máyor

ATTEST: Katherine Punguk
City Clerk

Addressed to: Governor Steve Cowper

Senator Willie Hensley

Representative Henry Springer

cc: Nome DCRA

MAR 28 1988

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

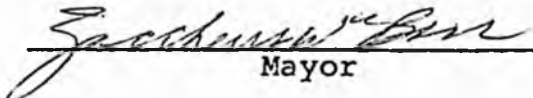
WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

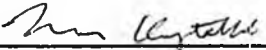
WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of Shishmaref fully endorses the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of Shishmaref this 1st day of March, 1988.



Mayor

ATTEST: 

City Clerk

Addressed to: Governor Steve Cowper

Senator Willie Hensley

Representative Henry Springer

cc: Nome DCRA

March 22, 1988

TO: Rep. Henry Springer, Chairman HCRA

FROM: David C. Harrison, P. A., HCRA *DCH*

Marty asked me to pass this information along to you. I went over the request with her and listed the following:

She feels this is her priority need "REDI PROGRAM". Please see page 15-A attached herewith.

Several "REDI" projects are getting underway and current staffing for keeping intended projects alive are needed for the 1989 FY. Current payment of personnel is funded from federal programs that run out in June 1988. Personnel working on "REDI" projects were pulled from staff in the DCRA offices.

- Needs: \$134,700 Staffing
- 50,000 Contractual
- 36,000 Travel
- 3,000 Supplies

Several specific projects being worked on and proposed are:

1. Assistance in marketing of Community project smoked salmon that needs to find U.S. or foreign markets.
2. Training school for security officers, VPOs, etc to be held in Nome.
3. Cannery at Unakaleet needs some help - rather process fish at place caught -near Unakaleet than to air ship to Anchorage and processed there.
4. Aniak project would come on line if HUD agrees to somethings concerning building there at Aniak.
5. Albert Washington wants to get things started on Herring around St. Michael - near some island in that area.

JOB TRAINING PARTNERSHIP ACT (cont)

Federal funds which were funding the existing position will not be available in FY 89. The two Economic Specialists positions will coordinate department-wide resources to develop viable development projects in rural Alaska. These resources will include Dislocated Worker, JTPA training, Rural Development Grant and Block Grant funds. Child care funds for parent subsidies will also be coordinated in areas where projects are being planned. The clerk position will provide support for these two positions as well as other existing positions in the Bethel Field Office.

Travel 36.0

The travel increment will allow the Economic Development Specialists to travel to project sites to examine the viability of projects, provide technical support, and to monitor progress of projects.

Contractual 50.8

Funds phones, postage, advertising, printing, copier costs, and risk management.

Supplies 3.0

Funds basic office supplies for the Economic Development Specialists and the clerk.

Dislocated Workers Component--\$75.5

Grants 75.5

The general fund increment of \$75.5 will allow 25 to 33 more individuals to be trained. It also allows greater flexibility in targeting services to persons who have been dislocated from employment by the downturn in the economy.

COMMUNITY ASSISTANCE GRANTS

Organizational Grants Component--\$200.0

Grants 200.0

This statutorily required grant is for the second year of the Aleutians East Borough formation. In FY 90, the grant will be \$100.0

FISCAL YEAR 1989 GENERAL FUND INCREMENT REQUESTS

CHILD ASSISTANCE

Child Care Component--\$100.0

Personal Services \$73.0

This buys 2 positions, a Grant Administrator (R17) and a Clerk (R 8). New positions are needed because the Child Care Program has grown with the addition of \$2.5 million in FY 88. Five new program sites were added in FY 88 (bringing total sites to 35), one program was reinstated in FY88 as a result of Legislative Intent (Education and Training Grants), and one new Federal Program was added (Federal Dependent Care Grant). The existing staff of six can no longer effectively manage the 450 contracts. The Grants Administrator would allow additional training and technical assistance to grantees in developing child care centers in local communities thereby freeing up parents to find work or train to improve their skills. The Clerk position would allow the professional staff to spend time with the grantees instead of performing clerical duties.

Travel 15.0

This travel request would allow the Grant Administrators to provide technical assistance to local child care staff to set up centers, improve management, inform and train staff on recent research on parenting skills and education of young children.

Contractual 10.0

Contractual includes costs for telephone, postage, printing of billing and report forms and outreach material for eligible families and rural communities, copier charges, risk management and training costs.

Supplies 2.0

Supplies are for routine office supplies for two additional positions.

JOB TRAINING PARTNERSHIP ACT

Training and Energy Field Offices Component--\$224.5 TOTAL

Rural Economic Development Initiative (REDI)

Personal Services \$134.7

These funds would allow two positions to be added, an Economic Development Specialist and a Clerical position, and partially fund an existing Economic Development Specialist in Fairbanks.

1988's
Budget

AGENCY: DEPARTMENT OF COMMUNITY & REGIONAL AFFAIRS
 CATEGORY: SOCIAL SERVICES

PROGRAM: JOB TRAINING PARTNERSHIP ACT
 SUB-PROGRAM: TRAINING/ENERGY FIELD OFFICES

LEG. FIN.

----- F I S C A L Y E A R 1 9 8 9 -----

EXPENDITURES & FUNDING	(01) FY87 ACT	(19) FY88 CC	(03)	(04)	(02) FY88 ATH	(20) FY89 AGY	(21) FY89 GOV	(27) GOV AMD	(09) HOUSE	(10) SENATE	(11) C. C.	(12) BILLS	(13) LEG. RE
01 PERS. SERV.	543.4	751.9			834.4	1232.3	1002.0	1002.0					
02 TRAVEL	85.4	116.3			116.3	167.3	152.3	152.3					
03 CONTRACTUAL	118.1	160.8			160.8	219.6	211.6	211.6					
04 COMMODITIES	4.3	10.4			10.4	14.4	13.4	13.4					
05 EQUIPMENT													
06 LANDS/BLDGS													
07 GRANTS, CLMS	1864.1	2735.0			2735.0	2442.5	2342.5	2342.5					
08 MISC.													
** TOTAL EXPEND	2615.3	3774.4			3856.9	4076.1	3721.8	3721.8					
09 I-A TRANSFER	42.5	41.6			41.6	41.6	41.6	41.6					
1004 GEN FUND	47.3	351.7			368.3	955.4	601.1	601.1					
1007 I/A RCPTS	2407.5	3345.3			3380.6	3010.4	3010.4	3010.4					
1061 CIP RCPTS	160.5	67.6			75.0	76.5	76.5	76.5					
1064 HOUSE LOAN		29.8			33.0	33.8	33.8	33.8					
15 FULL TIME	18.0	17.0			17.0	25.0	24.0	24.0					
16 PART TIME		3.0			3.0								
17 TEMPORARY													
18 STAFF MONTHS	216.0	228.0			228.0	300.0	288.0	288.0					

*These figures
include the
Increment
Request for
REDI*

AGENCY: DEPARTMENT OF COMMUNITY & REGIONAL AFFAIRS
CATEGORY: SOCIAL SERVICES

PROGRAM: JOB TRAINING PARTNERSHIP ACT
SUB-PROGRAM: TRAINING/ENERGY FIELD OFFICES

LEG. FIN.

NEW POSITIONS...

TITLE	LOCATION	TYP	C	O	S	T	FUNDING		REQ	GV	HS	SN	CC	F
1 GRANTS ADMINISTRATOR	ANCHORAGE	F	01	PERS.	SERV.	52.7	1002	FED RCPTS	39.5	1	1	0	0	0
				POS'N	COST	52.7	1004	GEN FUND	13.2					
2 COMM DEVEL SPECIALIST II	JUNEAU	F	01	PERS.	SERV.	44.8	1002	FED RCPTS	22.4	1	1	0	0	0
				POS'N	COST	44.8	1004	GEN FUND	22.4					
3 PROJECT COORDINATOR	NOME	F	01	PERS.	SERV.	64.9	1004	GEN FUND	64.9	1	0	0	0	0
				POS'N	COST	64.9								
4 ECON DEVEL SPECIALIST	BETHEL	F	01	PERS.	SERV.	88.3	1004	GEN FUND	88.3	1	1	0	0	0
				POS'N	COST	88.3								
5 CLERK TYPIST	BETHEL	F	01	PERS.	SERV.	36.8	1004	GEN FUND	36.8	1	1	0	0	0
				POS'N	COST	36.8								
** NEW POSITION TOTALS			**	TOTAL	COST	287.5				5	4	0	0	0

88.3
36.8

125.1
+9.6

134.7
P.S.
FOR PARTIAL FUNDING FOR AN EXISTING POSITION

NEW POSITION FOOTNOTES...

1 THIS POSITION WAS ESTABLISHED BY RP #21-8-0056.

*** FY89 GOVERNOR (OMB NOTES) ***

DETAIL DESCRIPTION OF VETOS, TRANSFERS, INCREMENTS, & DECREMENTS

CHANGES FROM FY88 CONFERENCE COMMITTEE TO FY88 AUTHORIZED

REF# DESCRIPTION

AGENCY	PFT	PPT	TOTAL	GEN FUND	OTHER	100	200	300	400	500	600	700	800
020	ADD	BACK	TEN	PERCENT	PERSONAL	SERVICES	REDUCTION						
AGY:	0.0	0.0	82.5	36.6	45.9	82.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0
SOV:	0.0	0.0	82.5	36.6	45.9	82.5	0.0	0.0	0.0	0.0	0.0	0.0	0.0

CHANGES FROM FY88 AUTHORIZED TO FY89 GOVERNOR

REF# DESCRIPTION

AGENCY	PFT	PPT	TOTAL	GEN FUND	OTHER	100	200	300	400	500	600	700	800
--------	-----	-----	-------	----------	-------	-----	-----	-----	-----	-----	-----	-----	-----

2006 HEALTH & VARIABLE BENEFIT ADJUSTMENT												
AGY:	0.0	0.0	18.6	8.3	10.3	18.6	0.0	0.0	0.0	0.0	0.0	0.0
NOV:	0.0	0.0	18.6	8.3	10.3	18.6	0.0	0.0	0.0	0.0	0.0	0.0
535 CHANGE A PORTION OF STAFF COSTS TO FEDERAL PROGRAM FUNDS												
AGY:	0.0	0.0	0.0	0.0	0.0	14.3	0.0	0.0	0.0	0.0	0.0	0.0
NOV:	0.0	0.0	0.0	0.0	0.0	14.3	0.0	0.0	0.0	0.0	-14.3	0.0
540 REDUCTIONS AND INCREASES IN JTPA PROGRAMS												
AGY:	0.0	0.0	-378.2	0.0	-378.2	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NOV:	0.0	0.0	-378.2	0.0	-378.2	0.0	0.0	0.0	0.0	0.0	-378.2	0.0
020 RURAL ECONOMIC DEVELOPMENT INITIATIVE												
AGY:	2.0	0.0	279.8	279.8	0.0	190.0	36.0	50.8	3.0	0.0	0.0	0.0
NOV:	2.0	0.0	224.5	224.5	0.0	134.7/p.s.	36.0/TRADE	50.8/c.s.	3.0/TRADE	0.0	0.0	0.0
025 REVOLVING LOAN FUND FOR COMMUNITY BASED BUSINESS												
AGY:	0.0	0.0	100.0	100.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NOV:	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	100.0	0.0
065 REGIONAL FIELD DELIVERY STAFF												
AGY:	1.0	0.0	199.0	199.0	0.0	175.0	15.0	8.0	1.0	0.0	0.0	0.0
NOV:	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
145 ESTABLISH POSITIONS FOR ADDITIONAL DISLOCATED WORKERS FUNDS RECEIVED												
AGY:	5.0	-3.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
NOV:	5.0	-3.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

POSITIONS AUTHORIZED

TITLE	LOCATION	TYPE	APP	S&B COSTS	FED.FUND	GEN.FUND	OTH.FUND
1 GRANTS ADMINISTRATOR	ANCHORAGE	FULL	1	52.7	39.5	13.2	
2 COMM DEVEL SPECIALIST II	JUNEAU	FULL	1	44.8	22.4	22.4	
4 ECON DEVEL SPECIALIST	BETHEL	FULL	1	88.3		88.3	
5 CLERK TYPIST	BETHEL	FULL	1	36.8		36.8	
** TOTALS			4	222.6	61.9	160.7	

SP

City of Shishmaref
SHISHMAREF, ALASKA 99772

MAR 21 1988

March 7, 1988

Governor Steve Cowper
Third Floor, State Capitol
P.O. Box A
Juneau, Alaska 99811

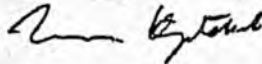
Dear Governor Cowper:

Attached is a Resolution 88-03 by the City of Shishmaref, supporting the proposed 'FOSTER PROGRAM'.

This arrangement will provide an option for the less fortunate municipalities to 'get back on their feet'.

Thank you for your consideration.

Sincerely,



Morris Kiyutelluk
City Clerk

cc: Senator Willie Hensley
✓ Representative Henry Springer
Community & Regional Affairs - Nome
city files

CITY OF SHISHMAREF, ALASKA
RESOLUTION 88-03

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome Office would be made available to assist communities and travel money would be added for this purpose; and

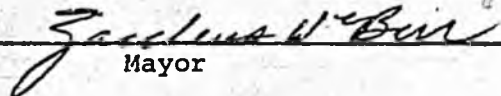
WHEREAS, this financial specialist would also be available to provide financial management training to City Bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department Staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

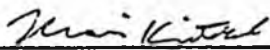
WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of Shishmaref fully endorsed the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of Shishmaref this 1st day of March, 1988.



Mayor

ATTEST: 

City Clerk

Addressed to: Governor Steve Cowper
Senator Willie Hensley
Representative Henry Springer

Nome DCRA

MAR 14 1988

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of Elim fully endorses the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of Elim this 7th day of March, 1988.

Frederick Brodley
Mayor

ATTEST:

Luther Nagark
City Clerk

Addressed to: Governor Steve Cowper

Senator Willie Hensley

Representative Henry Springer

cc: Nome DCRA

City of Shungnak

GENERAL DELIVERY
SHUNGNAC, ALASKA 99773
(907) 437-2161

MAR 14 1988

RESOLUTION 88-01

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of Shungnak fully endorses the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of Shungnak this 7th day of March, 1988.

Leonard P. Douglas
Mayor

ATTEST: Lillem R. Simon
City Clerk

JW / CRA

RESOLUTION 88-02

MAR - 7 1988

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of ALAKANUK fully endorses the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of ALAKANUK this 1ST day of MARCH, 1988.

Paul m. Dillig
Mayor

ATTEST: Martina Past
City Clerk

Addressed to: Governor Steve Cowper
Senator Willie Hensley
Representative Henry Springer

cc: Nome DCRA

MAR - 7 1988

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of City of Kivalina fully endorses the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of Kivalina this 1st day of March, 1988.

Bob L. [Signature]
Mayor

ATTEST:

City Clerk

RESOLUTION 88-03

MAR 9 1988

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of Gambell fully endorses the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of Gambell, Alaska this 2nd day of March, 1988.

Winifred Jones
Mayor

ATTEST: Shirley Adge
City Clerk

Addressed to: Governor Steve Cowper

Senator Willie Hensley

Representative Henry Springer

cc: Nome DCRA

RESOLUTION 88-01

5/11 . CRA
MAR 16 1988

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of Buckland fully endorses the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of Buckland this 7 day of March, 1988.



Mayor

ATTEST: Carra S. Thomas
City Clerk

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of BREUG MSN, AK fully endorses the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of BREUG MSN, AK this 14TH day of MARCH, 1988.

Walter Seetah
Mayor

ATTEST: Rita Olanna of Adlene A.
City Clerk

Addressed to: Governor Steve Cowper
Senator Willie Hensley
Representative Henry Springer

cc: Nome DCRA



Official Business

Alaska State Legislature

House

SPW *inform lv*
CRA *of next*
Scheduled
meeting
P.O. BOX V
State Capitol
Juneau, Alaska 99811

FEB 17 1988

MEMORANDUM

TO: Representative Heinrich Springer, Chair
House Community & Regional Affairs Committee

FROM: Representative F. Kay Wallis *Kay*

DATE: February 17, 1988

SUBJECT: REDI and FOSTER Programs

The House Finance Subcommittee on the Department of Community and Regional Affairs budget has been meeting for the past week. Of interest to all committee members this year are the new programs proposed by the Department of Community and Regional Affairs, Financial Outreach Services to Enhance Recovery (FOSTER) and the Rural Economic Development Initiative (REDI) programs.

Since you are addressing these programs in your committee as well, I would like to request time on your agenda to testify the next time they are discussed.

Thanks.



MAK

MAR - 2 1988

Sp / CRA

City of Selawik
Selawik City Council
P.O. Box 49 • Selawik, Alaska 99770
(907) 484-2132

COPY

RESOLUTION 88-04

A RESOLUTION ENDORSING THE FOSTER PROGRAM AND RECOMMENDING FUNDING TO THE GOVERNOR AND THE STATE LEGISLATURE.

WHEREAS, many communities within the State and particularly in Northwest Alaska are experiencing immediate and critical financial problems; and

WHEREAS, financial management assistance in the form of a financial specialist located in the DCRA Nome office would be made available to assist communities and travel money would be added for this purpose; and

WHEREAS, this financial specialist would also be available to provide financial management training to city bookkeepers; and

WHEREAS, this specialist will operate as part of a team with other Department staff to provide a complete range of services including City Management, financial management, bookkeeping and planning; and

WHEREAS, a loan fund for those communities facing economic disaster would be established to assist those communities in need of additional funding;

NOW THEREFORE, BE IT RESOLVED THAT: the City of SELAWIK fully endorses the FOSTER program and recommends that the Governor and Legislature fund this project.

PASSED AND APPROVED by the City Council of SELAWIK this 25th day of February, 1988.

Larry Larkin
Vice Mayor

ATTEST: *Annie G. Shii*
City Clerk - Acting

LOCAL
BOUNDARY
COMMISSION -
OVERSIGHT
(1987)

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House C+RA	2-23-87	3:00p.m.
" "	2-20-87	3:00p.m.

STATE OF ALASKA

STEVE COWPER, GOVERNOR

LOCAL BOUNDARY COMMISSION

949 EAST 36TH AVENUE, SUITE 404
ANCHORAGE, ALASKA 99508
PHONE: (907) 561-8586

December 9, 1987

The Honorable Arliss Sturgulewski
Chairperson
Senate Community and Regional Affairs Committee
Pouch V
Juneau, AK 99811

Dear Senator Sturgulewski:

I have been advised by our staff that the annual meeting between the House and Senate Community and Regional Affairs Committees and the Local Boundary Commission has been scheduled for January 26, 1988. Further, I understand that the meeting is scheduled to begin at 3:30 p.m. in the Butrovich Room of the State Capitol. We appreciate your cooperation and the cooperation of Representative Springer in scheduling this meeting.

The Local Boundary Commission has a number of issues which it wishes to raise before the committees. Details of these issues will, of course, be provided in our annual report which is due to be presented to the legislature by January 20. However, I thought it would be appropriate to list the issues which we wish to present at the meeting. These consist of the following:

- ° Recommendations for municipal boundary changes pursuant to Article X, Section 12 of the Constitution. These consist of recommendations for annexations to the City of Dillingham and the City of Kake.
- ° Issues relating to municipal dissolution [CSSB 50 (Rules) am; and CSHB 65 (Judiciary)].
- ° Regional government in the Unorganized Borough [SSH B 1].
- ° Advisory elections for legislative review annexations [CSHB 163]. CRA
- ° Elections by mail for municipal incorporations and dissolutions [AS 15.20.800].
- ° Compensation to the Local Boundary Commission [SB 292].

Arliss Sturgulewski
December 9, 1987
Page Two

While the list above contains the issues which we most wish to discuss with the committees, there may be other matters which the committees -- or if time permits -- we may wish to raise. These may include other matters presented in our report such as 1987 activities of the commission and relevant activities of the Department of Community and Regional Affairs.

We look forward to meeting with you and the other members of the two committees on January 26.

Sincerely,

David Hanson
Vice Chairperson

for C.B. Bettisworth
Chairperson

cc: David Hanson, Vice-Chairperson, Local Boundary Commission
Josephine Anderson, Local Boundary Commission member
Ben Nageak, Local Boundary Commission member
Shelley Dugan, Local Boundary Commission member
David Hoffman, Commissioner, DCRA
Marty Rutherford, Director, MRAD, DCRA

5
(7)

HOUSE COMMITTEE REPORT

Date referred: 2/25/87

FURTHER REFERRALS:

DATE: 03/03/87

The Community and Regional Affairs Committee has considered HJR 21

Disapproving the Local Boundary Commission recommendation for annexation of territory to the City of Dillingham.

RECOMMENDS:

- replace with _____ the same title
- attached amendment(s) a new title
- do pass
- do not pass
- no recommendation
- individual recommendations
- additional referral to the _____ Committee

ADOPTS: _____ letter of intent

ATTACHES NEW FISCAL NOTE(S):

- fiscal impact same as previous fiscal note published _____
- zero fiscal note same as previous zero fiscal note published _____
- zero with analysis

SIGNING DO PASS:

Janet Zawacki Zawacki

Heinrich Springer Springer

Bette Cuto Cuto

SIGNING OTHER RECOMMENDATIONS:

Springer

Heinrich Springer
 Chairman's signature

5-0706A
Cook
2/23/87

1 IN THE HOUSE

BY THE COMMUNITY AND REGIONAL
AFFAIRS COMMITTEE

2 HOUSE JOINT RESOLUTION NO. 21

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 FIFTEENTH LEGISLATURE - FIRST SESSION

5 Disapproving the Local Boundary Commis-
6 sion recommendation for annexation of
7 territory to the City of Dillingham.

8 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 WHEREAS, under art. X, sec. 12, Constitution of the State of Alaska,
10 the Local Boundary Commission has presented to the legislature its rec-
11 ommendation dated January 28, 1987, entitled "Recommendation for the
12 Annexation of Territory to the City of Dillingham"; and

13 WHEREAS a recommendation of the Local Eoundary Commission presented to
14 the legislature becomes effective 45 days after presentation or at the end
15 of the session, whichever is earlier, unless disapproved by a resolution
16 concurred in by the majority of the members of each house;

17 BE IT RESOLVED by the Alaska State Legislature that the recommendation
18 of the Local Boundary Commission dated January 28, 1987, and entitled
19 "Recommendation for the Annexation of Territory to the City of Dillingham"
20 is disapproved.

21
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29

HOUSE COMMITTEE REPORT

(7)

Date referred: 2/25/87

FURTHER REFERRALS:

DATE: 03/03/87

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- fiscal impact same as previous fiscal note published _____
- zero fiscal note same as previous zero fiscal note published _____
- zero with analysis

SIGNING DO PASS:

Zawacki

Springer

Cato

SIGNING OTHER RECOMMENDATIONS:

Springer

Chairman's signature

STATE OF ALASKA 1987 LEGISLATIVE SESSION
FISCAL NOTE

REQUEST: _____

Bill Version: HJR #21
Publish Date: _____

Revision Date: _____
Title: Disapproving LBC recommendation
for annexation of Dillingham

Agency Affected: Community & Regional Affairs
BRU: Local Government Assistance

Sponsor: _____
Requestor: House C&RA

Components: Local Boundary Commission

EXPENDITURES/REVENUES: (Thousands of Dollars)

OPERATING	FY 87	FY 88	FY 89	FY 90	FY 91	FY 92
PERSONAL SERVICES						
TRAVEL						
CONTRACTUAL						
SUPPLIES						
EQUIPMENT						
LAND & STRUCTURES						
GRANTS, CLAIMS						
MISCELLANEOUS						
TOTAL OPERATING	-0-	-0-	-0-	-0-	-0-	-0-

CAPITAL						
---------	--	--	--	--	--	--

REVENUE						
---------	--	--	--	--	--	--

FUNDING: (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER						
TOTAL						

POSITIONS:

FULL-TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART-TIME						
TEMPORARY						

ANALYSIS : (Attach a separate page if necessary)

Prepared by: Doug Griffin, Deputy Director
Division: Municipal & Regional Assistance

Phone: 465-4750
Date: 2/24/87

Approved by Commissioner: [Signature]
Agency: Community & Regional Affairs

Date: 2-25-87

Distribution (by preparer):

- Legislative Finance
- Legislative Sponsor
- Requestor
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- Impacted Agency(ies)
- Senate Secretary

Alaska State Legislature

ARLISS STURGULEWSKI, Chairman
TIM KELLY, Vice Chairman
RICK HALFORD
MIKE SZYMANSKI
FRED ZHAROFF



P O BOX V
JUNEAU, ALASKA 99811
(907) 465-4989

Senate Community and Regional Affairs Committee

COMMITTEE SCHEDULE

TUESDAY, MARCH 3, 1987

SJR 20 - Disapproving the Dillingham annexation
joint with House C&RA
teleconference - Dillingham and Anchorage

CSSB 55 (C&RA) - Minto Flats State Game Refuge

THURSDAY, MARCH 5, 1987

SB 133 - General Grant Land Entitlements

All meetings in the Butrovich Room, 3:30 TO 5 P.M.

MEMORANDUM

State of Alaska

TO: Local Boundary
Commission Members

DATE: February 18, 1987

FILE NO.:

THRU:

TELEPHONE NO.: 465-4700

FROM:

David G. Hoffman
David G. Hoffman
Commissioner
Department of Community
and Regional Affairs

SUBJECT: Potential Focus of
Local Boundary
Commission in the
new Administration

*LBC
Master
file*

One of the primary goals of the Cowper Administration is to help make local government work better, especially in the smaller, rural communities of the state. During his State of the State message, the Governor said:

Over the past few years life has changed a great deal for all of us in Alaska. But no where has the change been felt as deeply as in rural Alaska . . . I believe the villages are fundamentally different culturally and historically from urban Alaska and that we must make an effort to create new forms of government that are appropriate to rural Alaska. Such forms of village government must be democratically managed and consistent with the Alaska Constitution, but they must also be consistent with the realities of village life.

On numerous occasions the Governor has stated that when he first began traveling throughout rural Alaska in 1968, he saw a form of government that seemed to be very integrated into village life. People then felt as if they "owned" their local governments, and they operated them with very little cash. In these times of fiscal crisis where there is a feeling in some communities that local people no longer "own" their local governments, it is important for the state to reexamine local government.

The movement by several communities, primarily in the Yukon-Kuskokwim Delta Area, to dissolve their state-chartered municipal governments is a symptom of discontent with the current form of local government. I have traveled to Bethel, Kasigluk, and Nome since I was appointed Commissioner to gain new insights into how people felt about their local governments. I will be traveling to Barrow, Kotzebue, and Dillingham next week to attempt to gain further insights. It is my hope that the Department of Community and Regional Affairs can assist local people in developing more effective local governments within the context of the Alaska Constitution.

The Local Boundary Commission (LBC) is squarely in the middle of the issue of the dissolution of municipal governments. I would hope that under the new Administration the LBC could take the lead role in helping to solve problems relating to the dissolution of municipal governments. I also hope that the LBC could serve as my primary advisory group in helping me deal with issues relating to local government generally.

The LBC is in a unique position to be a problem solver for several reasons. These reasons include:

- ° The Commission is composed of private citizens who have an independent and objective perspective on governance issues as a result of the fact that they are not government employees.
- ° The Commission has been dealing with local government problems in the past and can provide continuity between administrations with regards to policy relating to local governments.
- ° The Commission has substantial statutory decision making authority with regards to local government issues.

Specific issues that I would like to discuss with you on the 19th include the following:

1. Development of a specific workplan by staff under which the LBC would deal with local government issues;
2. Explore the possibility of getting consulting money to the Commission for an independent study of issues relating to the dissolution of cities;
3. The development of new forms of local government; and
4. The status of the suit filed by Akiachak against the Boundary Commission and ways in which that suit and the underlying dispute might be resolved.

I am sorry that bad weather prevented me from meeting all Commission members on January 21. I look forward to spending a considerable amount of time talking with the Commission members on the 19th, and I hope that we can work together to help focus the role of the Boundary Commission under the new administration. I look forward to providing the staff support and assistance that will allow the Commission to assume an aggressive role as a problem solver with regards to the issues we are now facing.

DGH/gmw

**STATE OF ALASKA
LOCAL BOUNDARY COMMISSION**

Robert Eder, Chairman

Josephine Anderson

Bert Greist

David Hanson

Charles Bettisworth



**Report
to the
Second Session
of the
Fourteenth Legislature**

January 22, 1986

whether a majority of residents in the territory affected would support the proposed boundary change.

This last circumstance is, unquestionably, the most controversial of the various processes and circumstances surrounding municipal boundary changes. However, as was addressed earlier, the provisions of Article X § 12 of the State Constitution were established to accommodate this very type of situation.

Decisions of the Alaska Supreme Court confirm the constitutional principle associated with Article X § 12 of the State Constitution without exception. In Fairview Public Utility Dist. No. 1 v. City of Anchorage, 368 P.2d 540 (Alaska 1962), the Supreme Court stated that, "An examination of the relevant minutes of [the constitutional proceedings] shows clearly the concept that was in mind when the local boundary commission was being considered: that local political decisions do not usually create proper boundaries and that boundaries should be established at the state level." Id. at 543. The court concluded, "The subject of ... municipal boundaries is legitimately the concern of the state as a whole, and not just that of the local community." Id. at 546.

Further information concerning the procedures and standards which govern the annexation and detachment of territory to a municipality may be obtained by referring to the statutes and regulations listed below:

- ° standards for annexation to cities -
19 AAC 10.065-090;
- ° standards for detachment from cities and unified municipalities -
19 AAC 10.95-120;
- ° standards for annexation to organized boroughs -
19 AAC 10.185-220;
- ° standards for detachment from organized boroughs
19 AAC 10.225-250;
- ° procedures for boundary changes by Local Action -
AS 29.06.040(c), AS 44.47.567(a)(4), 19 AAC
10.630-730 and 19 AAC 10.735-790; and
- ° procedures for boundary changes by Legislative
Review -
Article X § 12 of the State Constitution,
AS 44.47.567(d)(2), AS 29.06.040(d) and
19 AAC 10.450-620.

Dissolution of Municipal Governments:

The Local Boundary Commission examines proposed dissolutions of municipal governments using

XIII. ISSUES TO BE BROUGHT TO THE ATTENTION OF THE LEGISLATURE

There are two issues which the Local Boundary Commission wishes to bring to the attention of the Legislature. The first relates to the desire of certain residents of the State to dissolve their municipal governments in favor of Native governments. The second issue concerns the impacts of the Federal Voting Rights Act upon the State and its political subdivisions on matters relating to Local Boundary Commission proceedings.

Dissolution of Municipal Governments

As was discussed in Section III of this Report, last year the Local Boundary Commission denied a petition of residents of the City of Akiachak for the dissolution of their municipal government. It has been reported that residents of a number of other communities are also contemplating attempts to dissolve their municipal governments.

While the Commission denied the petition for dissolution of the City of Akiachak, it was sympathetic to the desire of the residents of Akiachak for self-determination in that matter. It was amply demonstrated to the Commission that dissolution of the City of Akiachak and the vesting of all local government powers in the Akiachak IRA Council was strongly desired by many of the residents of the community.

The petition was denied simply because the present structure of State law concerning this matter would not permit the dissolution of the City under the current circumstances. The Commission suspects that residents of Akiachak may now simply ignore their municipal government.

The Commission believes that this circumstance poses several significant public policy questions which encompass matters which are far beyond the responsibilities of the Local Boundary Commission. The Commission does not advocate any particular position in this matter, rather it believes that the matter should be considered carefully by the Governor and the Legislature.

Policy questions relating to this matter include the following:

- ° impacts of dissolution on both the State and the community;
- ° equitable delivery of public services to unincorporated communities;
- ° civil rights of citizens of Alaska;
- ° distribution of assets and liabilities of a municipal government in the event of dissolution; and
- ° standards and procedures for dissolution.

Federal Voting Rights Act

The impact of the Federal Voting Rights Act upon matters brought before the Local Boundary Commission is of particular

February 1987

FEB 17 1987

Representative Heinrich Springer
Alaska State House of Representatives
POB V
Juneau, Alaska 99811

Unorganized Borough
POB 19
Aleknagik, Alaska
99555

SPW
Terry
CRA

Representative Heinrich Springer;

We the people of the Unorganized Borough including the 40 square mile area northwest of the City of Dillingham petition our Unorganized Borough Assembly to be called into session.

On April 24, 1986 the City Council of the City of Dillingham passed a resolution authorizing the filing of a petition for annexation of 918.25 square miles of territory under the provisions of 29.06.040(b). On May 1, 1986, the Department of Community and Regional Affairs received the authorized petition. Under 19 AAC 10.530, the City published notice of the filing of its petition on June 27 and July 4, 1986, in the Bristol Bay Times but not in commonly understood terms and during time when most people were fishing or cut off from the City of Dillingham by heavy rains and the resulting marshy conditions. Most of the people outside of the City of Dillingham and many of those city residents never to this day have seen the map published at that time and those who did find it confusing and misleading in that it was fuzzy and titled Existing & Proposed Boundary but with no clarity as to where the existing boundaries were nor any listing of territory covered by the proposal.

On April 23, 1986, the City of Clark's Point submitted a petition for annexation of area included within the territory proposed for annexation by the City of Dillingham. The State of Alaska Department of Community and Regional Affairs received this petition and passed it on to the Local Boundary Commission.

Opposition to the City of Dillingham's proposal lined up:

- May 25: Saguyak Incorporated (Clark's Point Native Corporation)
- June 12: Choggiung Limited (Dillingham Native Corporation)
(objecting to certain points. What these points are, may only now, in February 1987, be coming to the surface)
- July 24: Secretary for the City council of Manokotak

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After the public hearings, rumors were that the City of Dillingham had left out Warehouse Mountain Remote Parcel/Open to Entry State Land.

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

**STATE OF ALASKA
LOCAL BOUNDARY COMMISSION**

Robert Eder, Chairman

Josephine Anderson

Bert Greist

David Hanson

Charles Bettisworth



**Report
to the
Second Session
of the
Fourteenth Legislature**

January 22, 1986

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Dissolution of Municipal Governments:

The Local Boundary Commission examines proposed dissolutions of municipal governments using

standards and procedures established by law and administrative regulations.

Standards for the dissolution of municipal governments include the following: whether the municipality is free of debt, whether it still meets the standards for incorporation or whether the municipality still exercises municipal powers.

If the proposed dissolution of a municipality is approved by the Local Boundary Commission, it may not be effected unless approved by a vote of the residents of the municipality or by the Legislature, depending on the particular process used.

Further information concerning the procedures and standards which govern the dissolution of a municipality may be obtained by referring to the statutes and regulations listed below:

- ° standards for dissolution of a city -
AS 29.06.470 and 19 AAC 10.130-150;
- ° standards for dissolution of a borough -
19 AAC 10.260-280; and
- ° procedures for dissolution of a municipality -
AS 29.06.450-530.

Consolidation or Merger of Municipal Governments

The Local Boundary Commission examines proposals for consolidation of municipalities (the creation of a new municipality from the union of two or more existing municipalities) and for the merger of municipalities (the absorption of one municipality by another existing municipality) using a standard and the procedures established by law and administrative regulations.

The standard for the merger or consolidation of municipalities is whether the successor municipality meets the standards for incorporation.

Further information concerning the procedures and standards which govern the consolidation or merger of municipalities may be obtained by referring to the statutes and regulations listed below:

- ° standards for merger of municipalities -
19 AAC 10.290-300;
- ° standards for consolidation of municipalities -
19 AAC 10.310-320;
- ° procedures for merger or consolidation -
AS 29.06.090-170 and 19 AAC 10.800-810.

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After the public hearings, rumors were that the City of Dillingham had left out Warehouse Mountain Remote Parcel/Open to Entry State Land.

At this point it became apparent that the submission of competing annexation requests was motivated by the desire of Dillingham and Clark's Point to obtain the revenue generated by raw fish taxes. This would be available to them only through annexation of at least a portion of Nushagak Bay. In order to justify reaching out that far as a city, Dillingham had to take into it's boundaries what was in between to make it contiguous territory to its boundaries. (19 AAC 10.070(1))

The Local Boundary Commission told the two cities to compromise and revise their boundary requests with how they could share revenues and municipal services. October 24th, the two cities met with the Department of Community and Regional Affairs, but even with help they could not come to a resolution of their conflicts.

By now it was November. After the meetings with Clark's Point the City of Dillingham City Council Members passed Resolution #86-66 requesting the Local Boundary Commission to judge the competing annexation petitions on their own merits.

It is difficult to say how many people actually ever saw the petitions to evaluate their accuracy as to facts.

Questions arose raising concerns of a regional nature:

- November 3: The Bristol Bay Native Corporation (the regional corporation) raises issues.
- November 4: 70 landowners submitted a petition in opposition Department of Community and Regional Affairs
- November 21: John Pearson, City Council Member in the City of Dillingham representing himself submitted a letter rebutting the arguments against annexation presented by Marie Luckhurst and the 70 landowners petitioners
- November 21: William P. Johnson's letter arrived in the Department of Community and Regional Affairs questioning the revised western boundaries of the annexation area. It noted that "the City Council pulled back the boundaries sufficiently to exclude all City Council and immediate family members who staked land within the State Open to Entry Area."

Right after this, the Alaska Attorney General's office was requested to provide advice on how the Local Boundary Commission should handle two proposals for annexation where the proposals overlap in the area to be annexed.

On November 13th, the Attorney General advised the Department of Community and Regional Affairs that the common law doctrine of "prior jurisdiction" should be applied in this instance. This meant the Local Boundary Commission should act on Clark Point's petition first and on November 22nd they did and then acted upon the proposed annexation request from the City of Dillingham.

By December most people did not know what was going on with the

proposed boundaries for annexation. The only two year round residents of the Warehouse Mountain Remote Parcel/Open to Entry Land (Township 12 South, Range 56 West, Seward Meridian, Alaska/Warehouse Mountain Remote Parcel Area 9051/Open to Entry Land) received rumors that they "may have been left in the boundaries" and Roslyn Gallagher went to the City Manager's office and asked the secretary "Are we in the boundaries?" The secretary said, "I don't believe so." There in the in/out box was the map so Roslyn made a copy and took it home where her husband Gary Gallagher compared it to the survey map. Even then it was difficult to be sure because the map was so small, that was used to send in on the proposed boundaries, and there was no mention of the Warehouse Mountain area in terms the Gallaghers could understand. This was the day before the revised boundaries went to the Local Boundary Commission.

Almost immediately after this the Gallaghers learned, also, from rumor that Council had pushed back boundaries to exclude Council members and immediate members of their families who staked land within the Open to Entry Land. The Gallaghers and other members of Dillingham and the adjacent communities and areas were offended that this had taken place and considered this behavior unworthy of those who hold public office. They also felt that the Warehouse Mountain area is rural and separating part of it into city boundaries was not warranted.

In January, Gary Gallagher went to Anchorage where he met with Tom Hawkins, a Land Manager. Hawkins referred him to Dan Bockhorst, Supervisor of Grants Administration Section/Local Boundary Commission Staff, Department of Community and Regional Affairs, Municipal and Regional Assistance Division. Dan Bockhorst sent Gary a copy of a page from the government municipal code which reads as follows:

Sec. 29.45.580. Differential tax zones. A city may by ordinance establish, alter, and abolish differential tax zones to provide and levy property taxes for services not provided generally in the city or a different level of service than that provided generally in the city. (12 ch 74 SLA 1985)

Dan Bockhorst also sent the Gallaghers a copy of the Statement of Decision for Annexation of Territory to the City of Dillingham that by then had already gone to the State Legislature. It had a date of December 10, 1986 on it and was signed by Alaska Local Boundary Commission Robert Eder, Chairman and attested to by Staff Member Gene Ksni (spelling is hand written and unclear).

Mr. & Mrs. Gallagher live in Warehouse Mountain, an area that begins about three miles from the present boundaries of the City of Dillingham and is marshy tundra with occasional outcroppings of high spruce covered ground capable of sustaining human settlement. The area is commonly called Warehouse Mountain and appears as Warehouse Mountain on National and State maps. The Gallaghers are the only year round settlers in the Warehouse Mountain area. They travel the 4 3/4 miles from the Aleknagik Lake Road by three-wheeler, snow machine or on foot. There is only a short road through Choggiung Native Corporation land and most of the year, this road is impassable. The land after this road drops down hill where the Gallaghers travel across marshy tundra and open springs, forced to follow a different route than that planned by the designers of the "Warehouse Mountain Paper Road." (referred to herein as "paper road" because that is where

it will probably stay "on paper in a State engineer's office.") There are places where the road is planned over areas where the bottom drops out. Local contractors who are familiar with the cost of filling holes with gravel in the building of roads estimate that to build the planned road could cost as much or more than 3.5 million dollars.

The Gallaghers by February were reading the State Constitution, the State Statutes and the State Administrative Codes trying to figure out how to remedy what had happened.

It was obvious to them, upon reading the Conclusions of Law and the Findings of Fact of the Alaska Local Boundary Commission, that the case for annexation of the approximate 40 square mile area northwest of the City of Dillingham that included part of the Warehouse Mountain Remote Parcel/Open to Entry Land was falsely represented.

The boundary also includes land that extends Dillinghams boundaries to include a remote area of Wood River. There is a small settlement of homes in the area. These people are also opposed to the annexation. They have had their homes in the area for years and do not feel the City can extend services to them without access to the area by roads. They also must get to their homes by three-wheelers, snow machines, (or skiffs, summer only).

The land the City identifies as developed land immediately adjacent to the Aleknagik Lake Road has also, been included. Those residents that bought property in the 4 subdivisions known as Ahklun View Estates, Ahklun View Estates North, Ahklun Subdivision III and Lars D. Nelson Subdivision, were aware of the fact that their Lots were outside City Limits. These people bought property "Out the Road" to get away from the City Limits and were told by Choggiung at the time that they would be informed if the City planned to annex them and that it would go to a vote of the affected people. These people were not personally informed of the City's plans to annex them. Services out the road are last on the list because the City small maintenance crew has priority to take care of City Streets.

CRITIQUE OF FINDINGS OF FACT:

Item 10, "The annexing city has demonstrated that it is capable of and willing to extend full municipal services to the identified 40 square mile area northwest of the City of Dillingham immediately upon annexation." The Gallaghers find it morally repugnant to see others endure hardship in the City of Dillingham in order to provide the cost of gravel to fill up the bog to make a road for them so that they may enjoy municipal services. But, they say, "We are not going to be "in" a "City" and expect less.

At a recent City Council Meeting, Gary Gallaher challenged Mary Darling, City Council Member, to get a fire truck and he'd borrow a set of checkered flags to start her off just to see how long it would take her to get into his cabin at Warehouse Mountain.

Two days later someone tried to drive some kind of a truck in

and make it, only six feet or so from the Aleknagik Lake Road before they were stuck. Whoever it was broke down a large spruce tree to the base, using it and a winch to get pulled out. the City Council may be willing to provide services out there but that willingness on paper does not make them capable.

Item 14. "Using of a method other than legislative review for annexation of the identified 40 square mile area northwest of the City of Dillingham would have been in appropriate." In this item, the report indicates 'There is no indications they want to do so, or will do so' when mentioning the option the Local Boundary Commission has in Place: LOCAL ACTION/ELECTION. Even though the decision may not rest with the people of the area to be annexed, the people have the right to know and the right to representation.

The people of the State of Alaska when delegating authority, do not in doing so give their agencies the right to decide what is good for people to know and what is not good for them to know.

It is the policy of the State of Alaska to encourage settlement of its land and the development of its resources by making them available for maximum use consistent with the public interest. (State Constitution, Article VIII, Section 1)

The Gallaghers plan a small scale farm on their little five acre ridge but so far have been unable to get their garden to grow. They are not clear now that they can go on with their development plans and are puzzled that the Department of Natural Resources was not involved in the decision making process since most of the land is presently subject to this agency's protection.

A local boundary commission or board shall be established by law in the executive branch of the state government...The commission or board, subject to law, may establish procedures whereby boundaries may be adjusted by local action. (State Constitution, Article X, Section 12)

Neither year round residents nor land owners were informed regarding the changes in boundaries nor were they informed regarding the options they could exercise according to the procedures established by the Boundary Commission itself.

Because the people of the approximate 40 square mile area northwest of the City of Dillingham have been mis-represented either to or by the Boundary Commission and have not been privy to full disclosure of matters affecting service delivery and economic development of natural resources, we believe we have a right to democratic representation from a regional form of government which might better serve us than a city government.

The Legislature shall provide for the performance of services it deems necessary or advisable in unorganized borough, allowing for maximum local participation and

responsibility. The legislature may also exercise any power or function in any unorganized borough which the assembly may exercise in an organized borough.
(State Constitution, Article X, Section 6)

We the people call our unorganized borough into session.

As proud members of the State of Alaska we want nothing less than responsible democracy.

February 4, 1987, Roslyn Gallagher sent the following telexed message to each legislature, representative and each committee:

SUBJECT: Unorganized Borough Assembly

Annexation 40 Square Mile area Northwest of Dillingham Warehouse Mountain Open to Entry Remote Parcel Area 9051 Local Boundary Commission Facts item 1, 10 and 14 mis-represented. We call our unorganized borough assembly (State legislature) into session (Constitution Article X, Section 6, Section 12, Article VIII, Section 1)

February 5, 1987, Thomas Tilden, P.O.Box 786, Dillingham-- signed the petition being circulated against the City of Dillingham's proposed annexation. This is significant in that Tilden is one of Dillingham's City Council Members and he is one who has actually traveled into the territory proposed for annexation, into Warehouse Mountain in the area of the Gallagher area 5 acres, and Wood River Remote area.

February 6, 1987 an article appeared in the Bristol Bay Times, on page 3 under petition Drive "The commission denied both cities claims to the water, but gav Dillingham the 40 square miles of land including 9 square miles of the Open to Entry Land the City never asked for."

February 9, 1987, Marie Luckhurst sent the following telex;

SUBJECT: proposed Annexation by the City of Dillingham

To our Senators and Representatives-matter of annexation of City of Dillingham -Request you to support and present our personal letters, Petition by landowners and petition to the State Legislature. (in route) during final decision by the Legislature on Feb 20, 1987.

Letters and landowners petition sent to Herrman-Petition to Legislature in-route Herrman, Sturgelewski, Zaroff, Springer.

We believe the City Council of Dillingham is not acting responsibly in their decision to annex the identified 40 square mile area northwest of the City of Dillingham. The enclosed petition supports the beliefs of the citizens of Dillingham and the area residents who will be affected. A whole community is being affected by the few City Council Members decision.

We hope you will Consider the evidence and truths.

Written and Signed "by the people" and make your decision to Disapprove the Petition for Annexation of territory to the City of Dillingham known as "the identified area 40 square miles northwest of the City of Dillingham.:"

Gary Gallagher
Marie Luckhurst

CLERKS, UNORGANIZED BOROUGH

Unorganized Borough Proclamation to our Proclaimed 1987 Feb/8 Southwest Region/Alaska in the interest of the general good.

Citizens do make this solemon proclamation that there be no passing into law of the annexation of the approximate forty square miles northwest of the City of Dillingham without there first being a meeting of the Assembly of the Unorganized Borough Representative Warehouse Mountain Open to Entry Land Remote Parcel Area 9051 Wood River Hanson Point, the Cities of ~~of [redacted]~~ and Dillingham, and all other areas of disputed boundaries within the approximate 40 square mils northwest of the City of Dillingham and the approximate 9.8 miles disputed between the two cities and any other territories the State Legislature deems appropriate to be included acting in the public interest.

The legislature shall provide for the performance of services it deems necessary or advisable in unorganized boroughs, allowing for maximum local participation and responsibility. (State of Alaska Constitution, Article X, Section 6)

WHEREAS: The legislature may also exercise any power or function in an unorganized borough which the assembly may exercise in an organized borough; (State of Alaska Constitution, Article X, Section 6)

WHEREAS: The people of Alaska do not lose their sovereignty by legislative authority to an agency of the government and in delegating authority do not in so doing give their agencies the right to decide what is good for people to know and what is not good for them to know;

a local boundary commission or board shall be established by law in the executive branch of the state government (State of Alaska Constitution, Article X, Section 12)

WHEREAS: The commission or board, subject to law, may establish procedures whereby boundaries may be adjusted by local action;

WHEREAS: The local boundary commission did not make option local action/election availabl and yet had established such procedures;

WHEREAS: The people of the approximate 40 square miles northwest of Dillingham have been mis-represented either by city government to state agency or by a state agency to the state legislature and have not been privv to full disclosure of matters affecting service delivery and development.

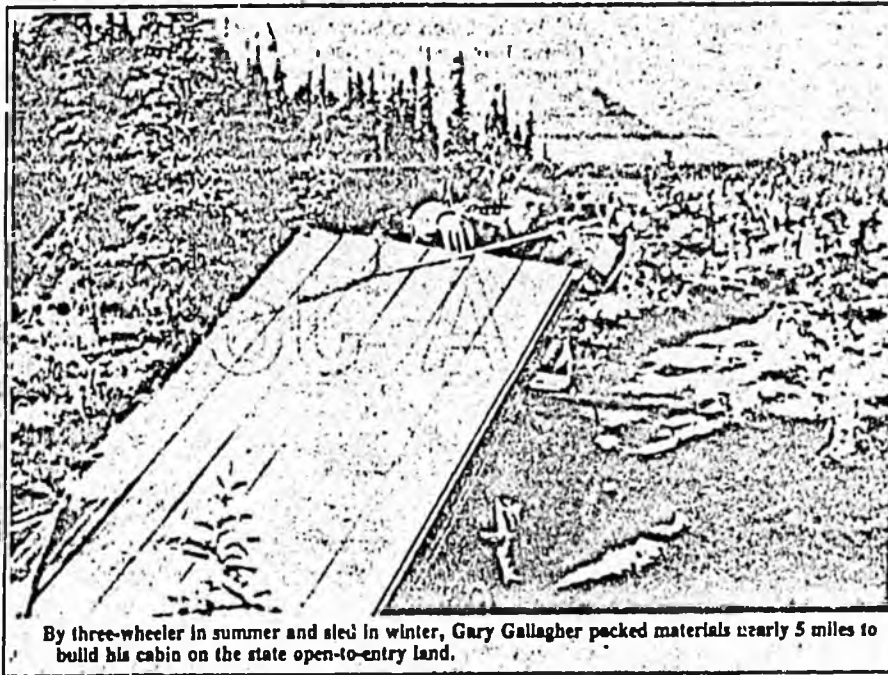
We the people of the Unorganized Borough believe our problems of service delivery, revenue enhancement, public health and welfare threats, and management of development might better be served were we to have representation in a regional government than a city government.

Petitioners protest city annexation

by Bruce Baltar
BayTimes staff

Residents of the area proposed for annexation to the City of Dillingham have mounted a petition drive aimed at stopping the city's expansion.

"Why should we be part of the city when we don't even have road access to our homes?" asked one resident who is helping circulate the petition, initiated by V.A. and Marie Luckhurst.



By three-wheeler in summer and sled in winter, Gary Gallagher packed materials nearly 5 miles to build his cabin on the state open-to-entry land.

Opposition to the annexation attempt became vocal following a Nov. 22 Local Boundary Commission decision which approved city annexation of 60 square miles north of its existing boundaries.

The addition includes several areas without road access, such as the state Open To Entry (OTE) land west of 11 Mile on the Lake Road, and settled Native allotments along Wood River.

Gary and Roslyn Gallagher, the only year-round OTE residents, oppose the annexation, and are particularly incensed by lack of prior notice that their cabin near Warehouse Mountain might be included. They say they did not know their area was under consideration when the boundary commission held hearings here last August.

"We simply don't feel what's happened over these boundaries is responsible representative government," Roslyn Gallagher said.

"What's worse is that facts have been misrepresented to the Local Boundary Commission by the City of Dillingham, and worse yet, the commission has included absolutely preposterous statements in its findings of facts," she said.

Specifically, Gallagher objects to an LBC finding that the city is capable of extending "full municipal services" to the annexation area.

Both Gallaghers ridicule the notion that the city will be able to provide any services to their cabin, which is located nearly five miles off the Lake Road and is accessible only by foot or off-road vehicles.

Anna Maria Ferraro, whose home is within the annexation area at Hanson Point on Wood River, also opposes the annexation. She says that preservation of lifestyle is her chief concern.

"I don't believe that without road access to our homes,

See PETITION Page 3

Petition drive

Cont'd from Page 1

we should be part of any city ordinances," she says.

Ferraro adds that her opposition to the annexation has nothing to do with city taxation, pointing out that her tax burden would not increase. Her house on Wood River is on a Native allotment and would not be subject to property taxes, she says. And she already pays taxes on her property in town.

Ferraro said Wednesday that as of her last count 246 local residents had signed the petition, which then had been circulating less than a week. She estimated that about 100 additional signatures were on copies of the petition still in circulation.

She says that many people who live within existing city boundaries have signed the petition because they fear city resources will be spread too thin if it attempts to provide services to the annexations.

"There have been a lot of comments that (city residents) are not getting proper service as it is," she said.

Organizers will send the signatures to the

down the annexation. The commission's decision was submitted to the legislature last week, and that body has 45 days to act on the proposal. If it does nothing the annexation will go into effect.

The annexation effort began last spring. The main objective was to obtain Nushagak Bay waters so that the city would receive a share of the fish taxes floating processors pay the state.

But the village of Clark Point was also seeking to annex the bay, and Dillingham officials feared that if they did not respond in kind, the Dillingham might permanently lose out on the fish revenues.

The commission denied both cities' claims to the water, but gave the Dillingham the 40 square miles of land — including 9 square miles of OTE land the city never asked for.

Procedurally, officials say there is no way to modify the LBC decision. The legislature can only approve or deny it. City officials have offered no indication that they might be considering withdrawing support for the annexation.

PETITION TO THE STATE LEGISLATURE

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This land includes parcels that are remote and without access to roads. The City does not intend to provide roads to the area but does plan to collect property taxes from the property owners. The City would be obliged to provide equal services to all land owners but cannot possibly expect to provide Police, Fire, EMT, and School Busing to these remote areas.

We are also concerned about the City's ordinance that bans the discharge of firearms within the City limits. The area has traditionally been used by local hunters and trappers and would adversely affect the right of the traditional use of the land for that purpose.

Dillingham has plenty of land to grow within the existing city limits. We believe adding the proposed land to the city boundary will only cost the city more money and could eventually end up costing the taxpayer more in increased taxes to pay for added services to the remote areas to be annexed.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
JAN R ALEXANDER	<i>Jan R Alexander</i>	P.O. Box 690 Dillingham, AK
John B Flynn	<i>John B Flynn</i>	PO Box 1550 Dillingham, AK
Alan K Johnson	<i>Alan K Johnson</i>	PO Box 352 Dillingham, AK
SUGAN NIELSEN	<i>SUGAN NIELSEN</i>	Box 103 Dillingham, AK
Alice Ruby	<i>Alice Ruby</i>	Box 121 Dillingham, AK
KATHLEEN ANDERSON	<i>KATHLEEN ANDERSON</i>	Box 1530 Dillingham, AK
Shirley Schroeder	<i>Shirley Schroeder</i>	Box 116 Dillingham, AK
LAWRENCE F. CURTIS	<i>LAWRENCE F. CURTIS</i>	Box 796 Dillingham, AK
DORIS WOODWORTH	<i>DORIS WOODWORTH</i>	Box 133 Dillingham, AK
JAL SCANDERA	<i>Jal Scandera</i>	Box 44 Dillingham, AK
BESSIE A. WAHL	<i>BESSIE A. WAHL</i>	Box 125 Dillingham, AK
KATIE M. ANDERSON	<i>KATIE M. ANDERSON</i>	Box 886 Dillingham, AK
GINA MARTICHUSKI	<i>GINA MARTICHUSKI</i>	Box 636 Dillingham, AK
JERI NELSON	<i>JERI NELSON</i>	Box 386 Dillingham, AK
KAY WOODWORTH	<i>KAY WOODWORTH</i>	P.O. Box 503 Dillingham, AK

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PLEASE PRINT NAME

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ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
ARLEN E. RUBY	<i>Arlen E Ruby</i>	Box 121 DILLINGHAM, AK
BARBARA S. LOUW	<i>Barbara Louw</i>	Box 64 Dillingham, Alaska
Freeman A. Roberts	<i>Freeman A. Roberts</i>	Box 252 Dillingham AK
Carole R. McMurray	<i>Carole R. McMurray</i>	Box 799, Dillingham, AK
Janice K. McCarty	<i>Janice K. McCarty</i>	Box 566 Dillingham, AK
MATTHIAS M. O'CONNELL	<i>Matthias O'Connell</i>	Box 331 DLG, AK 99576
Charles Annis	<i>C Annis</i>	Box 1609 DLG
Emily M. ROBERTS	<i>Emily M. Roberts</i>	Box 252 DLG of 99576
ROGER S. SCHUYLER	<i>Roger S. Schuyler</i>	Box 676 DLG 99576
JAMES L. FOLBORN JR.	<i>James L. Folborn Jr.</i>	Box 444 DLG 99576
John Mulholland	<i>John Mulholland</i>	Box 76 - 99576
Mike O'Connell	<i>Mike O'Connell</i>	Box 137 Dillingham 99576
John L. O'Connell	<i>John L. O'Connell</i>	Box 65 Dillingham AK 99576
LLOYD F. O'CONNOR	<i>Lloyd F. O'Connor</i>	Box 65 Dillingham Ak. 99576

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

George Andrew	George Andrew	Box 197 Dlg. AK.
Mike Merlin	Mike Merlin	Box 306 DLG AK
John Owens	John Owens	Box 894. DLG, AK
NEIS G JOHNSON	Neis G Johnson	Box 197 DLG, AK
Charles E Wattier	Charles E Wattier	Box 784 DLG AK
Robert Rossi	Robert Rossi	P.O. 151 Dlg AK
Dennis Olson	Dennis L Olson	Box 537 Dlg AK
Ernie Olson	Ernie Olson	Box 537 Dlg AK
Scott J. White	Scott J White	Box 326 DLG. AK.
ANTHONY REX GWYHER	Anthony Rex Gwyther	Box 728 DLG - AK.
Frank Katchak	Frank Katchak	Box 473 Dlg, AK
Maureen L wentz	Maureen Wentz	Box 286 Dlg
CM KEESOM	CM Keesom	Box 453 Dlg
Chris Carby	Chris Carby	Box 653 DLG
Jean K Schlusser	Jean K Schlusser	Box 123
Karen Smeeta	Karen Smeeta	Box 768
Rose M Hegans	Rose Hegans	Box 1409 DLG, AK 99574
Sandra E. Nelson	Sandra E Nelson	Box 477 Dlg, AK.
Bob Pritchard	Bob Pritchard	Box 1249 Dlg, AK
Lore Pritchard	Lore Pritchard	Box 1249 DLG, AK.
Sharon M. Bloniarz	Sharon M - Bloniarz	Box 1 DLG, AK
LEE FLYNN	Lee Flynn	Box 1530
James L Johnson Sr	James L Johnson Sr	Box 444 Dlg
Mike VanVeenburg	MIKE VANVEENBURG	P.O. BOX 1064
LINDA Hilders	Linda Hilders	Box 10 - DLG
Anna Marie Akelkole	Anna Marie Akelkole	Box 644 Dlg.
Della Clark	Della Clark	Box 184 Dlg, AK. 99576

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Dillingham has plenty of land to grown within the existing city limits. We believe adding the proposed land to the city boundary will only cost the city more money and could eventually end up costing the taxpayer more in increased taxes to pay for added services to the remote areas to be annexed.

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ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Willa Tagham	<i>[Signature]</i>	Box 122 Dlg.
Karen Smeaton	<i>[Signature]</i>	Box 768
Alice Fisher	<i>[Signature]</i>	Box 331
Emily h Olsen	<i>[Signature]</i>	Box 537
Carol shade	<i>[Signature]</i>	Box 871
Karen Carty	<i>[Signature]</i>	Box 653
Nannie M. Jordan	<i>[Signature]</i>	Box 142 Dlg. Ak.
Ernie W Sifset	<i>[Signature]</i>	Box 1449 Dlg. Ak.
Hilda M. Shade	<i>[Signature]</i>	Box 765 Dlg.
Theresa A. Munn	<i>[Signature]</i>	Box 481 Dlg.
Alexandra Backford	<i>[Signature]</i>	P.O. Box, Dlg.
Mary Franklin	<i>[Signature]</i>	(144) Dlg.
Jeanne M. Juvenias	<i>[Signature]</i>	Box 866 Dlg.
<i>[Signature]</i>	<i>[Signature]</i>	<i>[Address]</i>

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Carl E. Glessburg	Carl E. Glessburg	Box 10026 DLG.
Dorothy M. Fleisburg	DOROTHY M FLEISBURG	Box 43 DLG. 99576
Michael Sagnoon	Michael Sagnoon	Box 437 DLG, AK 99576
Bill Linn	Bill Linn	Box 271 DLG, AK 99576
Anuska Olson	Anuska Olson	Box 14576
Wanda Fulton	Wanda Fulton	Box 522, DLG
June Ingram	June Ingram	Box 851 DLG.
Roxanne Christensen	Roxanne Christensen	Box 371 DLG.
Raymond Christensen	Raymond Christensen	Box 371 DLG
Frank Monty O'Connor	Frank Monty O'Connor	Box 312 DLG

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PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Gail Kurtz	Gail Kurtz	Box 416 Dlg. AK
John R. Kurtz	John R. Kurtz	Box 416 Dlg AK
Teresa Flensburg	Teresa Flensburg	Box 77 Dlg. AK.
PAUL KROPOFF	Paul Kropoff	BOX 10155 DLG AK
MARIE JOHNSON	Marie Johnson	" 628 " "
Dale Huffman	Dale Huffman	Box 394 Dlg
Wayne F. Schroeder	Wayne F. Schroeder	Box 126 Dlg 99526
Jan Ah	SAC Arkius	Box 425 DLG 99526
Sassa A. Dunn	SASSA DUNN	Box 778-Dlg. AK.
Norman M. Johnson	Norman M. Johnson	Box 865 Dlg. AK
Gust Bortner	(Box 806) Gust Bortner	Dillingham, AK 99526
M R Rabuter	Box 803	DILLINGHAM AK
George L. Nelson	George L. Nelson	P.O. Box 85
Kevin M Johnson	Kevin M Johnson	PO Box 907 DLG, AK

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
Genie Schlosser	Genie Schlosser	Box 945 DLG AK
John A. Heyano	John A. Heyano	Box 523 DLG AK
Nick F. Smeaton	Nick F. Smeaton	Box 895 DLG AK
Senia K. Brunson	Senia Brunson	Box 557 DLG AK
JAYLE FREUND	Jayle Freund	Box 282 DLG
John T Smeaton	John T Smeaton	Box 10040 DLG
LYNN BRUX	Lynn Bruy	Box 885 DLG
JACK ASAUD	Jack Asaud	Box 378 DLG
ERIZ SHADE	Eriz Lou Shade	Box 2
Jean Barrett	Jean Barrett	Box 55
Marina Jo Nelson	Marina Jo Nelson	Box 128 DLG AK
LAURENCE Sorenson	Lauren Sorenson	Box 121 DLG
Theresa Turner	Theresa Turner	Box 127 Dillingham
Michael Branch	Michael Branch	Box 733 DLG
CLINT REINTJES	Clint Reintjes	Box 1490 DLG.
Kenneth M. Roullet	Kenneth M. Roullet	Box 233 DLG.
Dorothy M. Flensburg	Dorothy M. Flensburg	Box 43 DLG.
RACHAEL D. KOHLER	Rachael W. Kohler	Box 757, DLG, AK

PETITION TO THE STATE LEGISLATURE

We the undersigned, petition the Legislature to disapprove the Proposal by the City of Dillingham to annex land that will extend Dillingham's boundaries 1 1/2 miles on the Aleknagik Lake Road, up Wood River to include the State Land Disposal area south of Belt Creek to the North-west to include State Open to Entry (OTE) land from 11 mile to Warehouse Mountain.

This land includes parcels that are remote and without access to roads. The City does not intend to provide roads to the area but does plan to collect property taxes from the property owners. The City would be obliged to provide equal services to all land owners but cannot possibly expect to provide Police, Fire, EMT, and School Busing to these remote areas.

We are also concerned about the City's ordinance that bans the discharge of firearms within the City limits. The area has traditionally been used by local hunters and trappers and would adversely affect the right of the traditional use of the land for that purpose.

Dillingham has plenty of land to grow within the existing city limits. We believe adding the proposed land to the city boundary will only cost the city more money and could eventually end up costing the taxpayer more in increased taxes to pay for added services to the remote areas to be annexed.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
JUDY PATTERSON	<i>Judy Patterson</i>	Box 199 Dillingham
Dennis Olson	<i>Dennis Olson</i>	Box 2825 10 mi. Lukeia
WESLEY A. BUCHER	<i>Wesley Bucher</i>	P.O. Box 668 Dillingham
Herman E. Schroeder, Jr.	<i>Herman E. Schroeder, Jr.</i>	Box 236 Dillingham
Rebecca h. Nelson	<i>Rebecca L. Nelson</i>	Box 36 Dillingham
FAY SHORT	<i>Fay Short</i>	Box 843 Bethel AK
Jack J. Rupp	<i>Jack J. Rupp</i>	Box 369 Dillingham
Bill J. Maines	<i>Bill J. Maines</i>	Box 494 Dlg AK 99576
MURK D CURTIS	<i>MURK D CURTIS</i>	Box 387 Dlg AK 99576
HOWARD B. GRAYBOFF	<i>Howard B. Grayboff</i>	Box 228 Dlg AK 99576
Jerry Wiley	<i>JERRY WILEY</i>	Box 604 Dlg AK 99576
Arthur Nelson	<i>ARTHUR NELSON</i>	Box 47 Dlg AK 99576
Isaac Kwasnikoff	<i>Isaac Kwasnikoff</i>	P.O. 171 Dlg AK 99576
Andrew Nielsen	<i>Andrew Nielsen</i>	Box 892 DLG, AK 99576
Katherine G. Nielsen	<i>Katherine Nielsen</i>	Box 892 DLG AK 99576

Petition to State Legislature Regarding Dillingham Land Annexation Proposal.

PLEASE PRINT NAME

WRITTEN SIGNATURE

ADDRESS

Patti Darden Patti Darden Box 251, Dlg

Richard E. Wornack Richard E. Wornack Box 392 Dlg

Martin Kilmer Martie Kilmer Box 1189 Dlg

Stephen A. Levinson Stephen A. Levinson Box 930 Dlg

Walter Haran Walter Haran Box 824 Dlg

F. J. Tuttle Freddy J. Tuttle Box P.O. 302 Dlg

Deanna E. Hardin Deanna E. Hardin Box 597 Dlg

Ronald K. Coleman Ronald K. Coleman Box 601 Dlg

Frank Nielsen Frank Nielsen Box 221

Jack Wilber Jack Wilber Box 169

Betty Wilber Betty Wilber Box 169

Carol L. Myhre Carol L. Myhre Box 482 Dlg

John R. Hurley John R. Hurley Box 484

Julie Kelf Julie Kelf Box 681

DAGEN H. NELSON Dagen H. Nelson Box 477

ELLAMAE CHANEY Ellamae Chaney Box 13

PETITION TO THE STATE LEGISLATURE

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PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
ROSLYN GALLAGHER	Roslyn Gallagher	Warehouse Mountain T12S, R56W, Seward Meridian P.O. Box 19, Aleknagik
Carla Merriner	Carla Merriner	Box 284 DLG.
THOMAS TILDEN	Thomas Tilden	Box 786 DLG.
Russ Rolf	Russ Rolf	Box 681 Dillingham
GARY GALLAGHER	Gary Gallagher	Box 19 ALEKNAGIK AK.
IRMA R. SCHROEDER	Irma R. Schroeder	Box 236 DILLINGHAM AK mile 2 1/2 ALEX.
Myrtie Carty	Myrtie Carty	Box 338 Dillingham Ak.
Steve D. Hardin	Steve D. Hardin	mile 9 1/2 outside city limits
Vicki WALK	Vicki Walk	Mile 6, Lake Rd Dillingham AK 99572
JIM McMURRAY	Jim McMurray	MILE 6 1/2 LAKE ROAD DLG
Vern Schmitt	Vern Schmitt	Mile 10 Lake Rd Dillingham Aleknagik
Jack N. Jordan	Jack N. Jordan	P.O. Box 173
June M. Beckford	June M. Beckford	P.O. Box 114

PETITION TO THE STATE LEGISLATURE

We the undersigned, petition the Legislature to ~~disapprove the Proposal~~ by the City of Dillingham to annex land that will extend Dillingham's boundaries 1 1/2 miles on the Aleknagik Lake Road, up Wood River to include the State Land Disposal area south of Belt Creek to the North-west to include State Open to Entry (OTE) land from 11 mile to Warehouse Mountain.

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PLEASE PRINT NAME	WRITTEN SIGNATURE	ADDRESS
JAMES CARTY	<i>James M. Carty</i>	Box 358 Dillingham Ak 99576
JAMES A WARD	<i>James A Ward</i>	Box 124 DLG AK 99576
STEVE NICHOLSON	<i>Steve Nicholson</i>	Box 912 DLG AK 99576
VERL LUCKHEART	<i>Verl Luckheart</i>	Box 166 DLG AK 99576
LLOYD F. O'CONNOR	<i>Lloyd F. O'Connor</i>	Box 65 DLG
JEAN L. O'CONNOR	<i>Jean L. O'Connor</i>	Box 65 Dillingham Ak 99576
MARIO FERRARO	<i>Mario Ferraro</i>	Box 253 Dillingham
DANA CUTTINS	<i>Dana S. Cuttins</i>	Box 690 DLG
JACK E. PARKIN	<i>Jack E. Parkin</i>	Box 515 DLG
THOMAS E. WARD JR	<i>Thomas E. Ward Jr</i>	Box 385 DLG
GORDON L. JENSEN	<i>Gordon L. Jensen</i>	Box 764 - DLG
Josephine A. Jensen	<i>Josephine A. Jensen</i>	Box 764 - DLG
Shannon's Pond	<i>Shannon's Pond</i>	