

ALASKA LEGISLATURE COMMITTEE FILES 1987-1988 8672

4429 HCRA COMMITTEE BILL INFO. - COMMUNITY SERVICE BLOCK GRANT



RECORDS CERTIFICATION



I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

A handwritten signature in cursive script, appearing to read "Paul R. B.", written over a horizontal line.

Signature of Camera Operator

A handwritten date "1/7/92" written in cursive script, positioned above a horizontal line.

Date

1987-1988

HOUSE COMMUNITY & REGIONAL AFFAIRS COMMITTEE
LIST OF FILES (PAGE 1)

MICROFICHE #

COMMITTEE BILL INFORMATION

ALASKA MUNICIPAL LEAGUE

COMMUNITY SERVICES BLOCK GRANT

CONFIRMATION HEARING - DAVID G. HOFFMAN

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

DEPT. OF COMMUNITY & REGIONAL AFFAIRS -
BLOCK GRANTS

FOSTER & REDI PROGRAMS (DCRA)

LOCAL BOUNDARY COMMISSION - OVERSIGHT (1987)

LOCAL BOUNDARY COMMISSION (1-26-88)

STATE REVENUE SHARING

WORK SESSION

WORK SESSION: DEBT FINANCE BY MUNICIPAL
LIABILITY

WORK SESSION: INTERIM PLANS (5-15-87)

WORK SESSION: RURAL GOVERNANCE COUNCIL
(10-13-87)

WORK SESSION: ECONOMIC DEVELOPMENT
DISTRICT (10-13-87)

WORK SESSION: (1-18-88)

EO 69

HB 1 (FILE 1) - SSHB 1

HB 1 (FILE 2) - SSHB 1 CONTACTS/WITNESSES

HB 1 (FILE 3) - 2d SSHB 1

HB 1 (CONTINUED ON PAGE 2)

HCRA15

1987-1988

HOUSE COMMUNITY & REGIONAL AFFAIRS COMMITTEE

LIST OF FILES (PAGE 2)

MICROFICHE #

HB 1 VIDEOCASSETTE, A DISCUSSION
ON LOCAL GOVERNMENT, (PRODUCED BY
REP. SPRINGER), IS AVAILABLE
THROUGH THE LEGISLATIVE REFERENCE
LIBRARY

HB 9

HB 28

HB 37

HB 65

HB 67

HB 68

HB 90

HB 115

HB 155

HB 159 (FILE 1)

HB 159 (FILE 2) - INTERIM

HB 159 (FILE 3) - SPONSOR SUBSTITUTE

HB 163

HB 176

HB 209

HB 225

HB 226

HB 227

HB 279

HB 286

HB 297

HB 314

HCRA15

1987-1988

HOUSE COMMUNITY & REGIONAL AFFAIRS COMMITTEE

LIST OF FILES (PAGE 3)

MICROFICHE #

HB 318

HB 319

HB 330

HB 335

HB 357

HB 360

HB 381

HB 392

HB 419

HB 422

HB 429

HB 434

HB 439

HB 452

HB 453

HB 475

HB 486

HB 487

HB 493

HB 494

HB 519

HB 520

HB 522

HB 538

HB 539

HCRA15

1987-1988

HOUSE COMMUNITY & REGIONAL AFFAIRS COMMITTEE

LIST OF FILES (PAGE 4)

MICROFICHE #

HB 542

HB 550

HB 557

HB 559

HCR 33

HCR 50

HJR 21

HJR 61

HR 5

SB 25

SB 162

SB 282

SB 292

SB 317

SB 321

SB 335

SB 336

SB 462

SJR 23

SJR 28

COMMITTEE

Bill

Information

HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
BILL INFORMATION

ROOT	BILL #	BILL TITLE	SPONSOR	REFERRED	REFERRALS	HEARINGS	DATE OUT	FORM	SIGNED	REMARKS
EO 069	EO 69	DCRA Reassignment of Governor housing assist func		01/11/88	CRA FIN	88: 1/27	01/27/88	EO 69	3 DP	
HB 001	2d SSHB 1	Organization of the Unorganized Borough	Larson + 2	01/20/88	CRA HES FIN	87-3+88:1/29, 2/17T, 2/24T	/ /			Interim Work
HB 009	HB 9	Op. & Mtnc. Costs of Capital Projects	Davis + 2	01/19/87	CRA FIN	87: 2/9, 2/13, 3/6	03/09/87	CSHB 9(CRA)	3DP	
HB 015	HB 15	Enterprise zone tax benefits	Martin	/ /	L&C CRA FIN (L&C)		/ /			Waiting Referral
HB 020	SSHB 20	State Sales Tax	Larson + 1	01/30/87	CRA FIN		/ /			
HB 028	HB 28	Municipal Penalties for Prostitution	Donley + 1	01/19/87	CRA JUD	87:1/30, 2/4	02/04/88	CSHB 28(CRA)	5 DP	
HB 037	HB 37	Municipal Property Tax Procedures	Taylor + 1	01/19/87	CRA FIN	87: 1/28, 2/4, 2/11	02/11/88	HB 037	1DP, 3NR	
HB 065	HB 65 [SB 50]	Dissolution of a Municipality	Hoffman	01/22/87	CRA JUD	87:2/11, 2/20, 2/23, 3/13	03/13/87	CSHB 65(CRA)	3DP 2NR	[SB 50]
HB 067	HB 67	DCRA Rural Housing Program	Hoffman	01/22/87	CRA JUD	87: 2/6	02/06/87	CSHB 67(CRA)	3 DP	
HB 068	HB 68	Authority of Fire Dept. Officers	Miller + 3	01/23/87	STA CRA	87: 2/11	02/11/87	CSHB 68(STA)	4 DP	CH 4 SLA 87
HB 090	HB 90	Tax Equalization Program Time Periods	GOV	01/30/87	CRA FIN	87: 2/13	02/13/87	HB 90	5DP	CH 10 SLA 87
HB 095	HB 95	Allow Gambling in Municipalities	Taylor	/ /	SAF CRA FIN		/ /			Waiting Referral

HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
BILL INFORMATION

ROOT	BILL #	BILL TITLE	SPONSOR	REFERRED REFERRALS	HEARINGS	DATE OUT FORM	SIGNED	REMARKS
HB 102	HB 102 [SB 133]	Gen Grant Ld Entitle-Sen Compan Bill Pas	Adams	02/02/87 SEE SB 133		/ /		SB 133-CH 34 SLA 87
HB 115	HB 115	Public Use of Dalton Highway	Frank + 2	04/18/88 TRA FIN CRA 88: 4/25, 4/27		/ /		Interim Work
HB 136	HB 136	Municipal assumption/dist. recorder	Navarre + 2	02/18/87 CRA RES FIN		/ /		Spon Req No Action
HB 155	HB 155 [SB 155]	Relocation of Utility Facilities	Cato	03/02/87 CRA TRA FIN 88: 3/9		03/09/87 HB 155	4DP, 1NR	[SB 155]
HB 159	SSHB 159	Relating Property Tax Exempt. to Income	Rules	01/29/88 CRA FIN	87-3, 88:2/10, 3/2	/ /		No Action
HB 163	HB 163	Advisory Elections/Annexation Proposals	Goll	03/04/87 CRA FIN	87: 3/20	03/20/87 HB 163	1DP 3NR	
HB 176	HB 176	Land from Federal Townsite Trustee	Gov	03/11/87 CRA RES FIN	87: 4/1, 4/21, 5/4	05/04/87 HB 176	2DP, 3NR	
HB 209	HB 209 [SB 168]	Establish Port Authority	Larson + 3	03/25/87 CRA TRA	87: 4/24, 5/4, 5/8	05/08/87 CSHB 209(CRA)	3DP	[SB 168]
HB 212	HB 212	Lead agency: Permits/determinations	Pearce + 11	/ / RES CRA FIN (Resources)		/ /		Waiting Referral
HB 225	HB 225	Motor Vehicle Citations	JUD	03/27/87 CRA JUD FIN	87: 4/29	04/29/87 HB 225	3DP	

HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
BILL INFORMATION

ROOT	BILL #	BILL TITLE	SPONSOR	REFERRED	REFERRALS	HEARINGS	DATE OUT	FORM	SIGNED	REMARKS
HB 226	HB 226 [SB 162]	Raw Fish Tax Local Gov't Refunds	Herrmann	03/27/87	CRA RES FIN	87: 4/8	04/08/87	HB 226	5DP	[SB 162]
HB 227	HB 227	Joint insurance arrangements	Taylor	03/30/87	CRA L&C JUD	88: 2/8, 3/14	03/14/88	CSHB227 (CRA)	4DP	
HB 279	HB 279	Relocation/Issuance of Club Liquor Lic.	Cato	04/17/87	CRA FIN	87: 4/27	04/27/87	HB 279	4DP	CH 17 SLA 88
HB 286	HB 286	Creating the Rural Governance Council	Rules	04/22/87	CRA FIN	87: 5/6, 4/22	/ /			Wait on Gov.
HB 297	HB 297	Notice of Actions to Community Councils	Donley + 11	04/29/87	CRA STA FIN	87: 5/11, 5/15	05/15/87	CSHB 297 (CRA)	2DP, 1NR	(H)conc(S)am
HB 314	2dSSHB 314-B454	Allocating the fisheries business tax	Herrmann	02/15/88	CRA RES FIN	88: 3/21	03/21/88	2dSSHB 314	4 DP	[SB 454]
HB 318	HB 318 [SB 308]	Energy efficient home equity fund	Ellis + 6	05/15/87	CRA FIN	88:1/20,3/9T, 3/23T,3/28	03/28/88	CSHB 318(CRA)	2DP 2NR	SB 308-Gov next
HB 319	HB 319	Approp: AK Energy efficient home program	Ellis + 6	05/15/87	CRA FIN	88:1/20,3/9T, 3/23T,3/28	03/28/88	CSHB 319(CRA)	2 DP 2NR	
HB 330	HB 330	Fish business tax municipal refunds	Navarre + 2	01/11/88	CRA FIN	88: 1/22	/ /			Spon Req No Action
HB 335	HB 335	Taxpayer notice	Taylor	01/11/88	CRA FIN	88: 1/27	01/27/88	CSHB 335 (CRA)	3 DP	Clarify municip col. txs
HB 357	HB 357	Grants for Local Service Roads & Trails	Rules	02/03/88	TRA CRA FIN	88: 2/8, 2/16	02/16/88	HB 357	2DP,2NP,1MR	

HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
BILL INFORMATION

ROOT	BILL #	BILL TITLE	SPONSOR	REFERRED REFERRALS	HEARINGS	DATE OUT FORM	SIGNED	REMARKS
HB 360	HB 360 [SB 321]	Approp: Aleutians East Borough Start-up	Herrmann	01/13/88 CRA FIN	88: 2/1	/ /		SB 321-CH 6 SLA 88
HB 381	HB 381	Approp: FY. '90 Rev Sharing/School Aid	Sund + 1	01/20/88 CRA HES FIN	88: 2/3, 3/30, 4/13	04/13/88 CS HB 381 (CRA)	4 DP	
HB 392	HB 392 [SB 358]	Municipal Procurement of Certain Svcs	Ellis + 2	01/25/88 CRA L&C	88: 2/8, 2/26	02/26/88 HB 392	3 DP	
HB 404	HB 404	Determining Population for Municipal Aid	Taylor + 3	/ / STA CRA FIN		/ /		Waiting Referral
HB 419	HB 419	Community Economic Disaster Loan Fund	Rules	02/01/88 CRA FIN	88: 2/16	/ /		No Action
HB 422	HB 422	Pymnt for Purchases Muni's/Schools/Etc	Donley + 1	02/01/88 CRA FIN	88: 3/14	03/14/88 CSHB 422 (CRA)	1DP, 3NR	
HB 429	HB 429	Tax Exemption/Old Bldgs Removed frm Land	(H)L&C	02/03/88 CRA FIN	88: 3/2, 3/14	03/14/88 CSHB 429 (CRA)	3DP, 1DNP	
HB 434	HB 434	Tax Increment Financing of Development	Menard + 2	02/05/88 CRA FIN	88: 3/2, 3/11	03/11/88 CSHB 434 (CRA)	5 DP	Zawacki (co-spon)
HB 439	HB 439	Increase Muni. & Community Entitlements	Adams + 2	02/08/88 CRA FIN	88: 2/16, 2/26	02/26/88 HB 439	2DP, 1DNP+	

HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
BILL INFORMATION

ROOT	BILL #	BILL TITLE	SPONSOR	REFERRED	REFERRALS	HEARINGS	DATE	OUT FORM	SIGNED	REMARKS
HB 452	HB 452	Approp: Forward Funding for Education	Frank + 1	02/10/88	CRA HES FIN	88: 3/16	03/16/88	CSHB 452(CRA)	1 DP, 3 NR	
HB 453	HB 453	Municipal & Education Reserve Accounts	Frank + 1	02/10/88	CRA HES FIN	88: 3/16	03/16/88	HB 453	2 DP, 2 NR	Tech Amendment - memo
HB 475	HB 475	Tax Assessments of Undeveloped Land	Phillips	02/15/88	CRA RES	88: 4/8, 4/15	/ /			Interim work
HB 486	HB 486 [SB 385]	Share Fish Tax Information w/Local Govt.	Herrmann + 2	02/15/88	CRA RES	88: 3/21	03/21/88	HB 486	4 DP	
HB 487	HB 487	Hazardous Waste Placards & Reporting	Gruenberg+2	02/15/88	CRA HES	WAIVED	02/29/88		Waived	See HB 516
HB 489	HB 489	State Formula Funding for Education	Herrmann + 2	02/15/88	CRA HES FIN	WAIVED	03/11/88		Waived	Spons req waive
HB 493	HB 493	Marine Garbage Collection	Herrmann	02/15/88	CRA FIN	88: 3/25	03/25/88	CSHB 493 (CRA)	3 DP	
HB 494	HB 494	Approp: Marine Garbage Grants	Herrmann	02/15/88	CRA FIN	88: 3/25	03/25/88	HB 494	3 DP	
HB 519	HB 519	Radon Mitigation Loans to Homeowners	Davis + 1	02/15/88	CRA HES FIN	88: 3/7, 3/28, 4/22	/ /			Interim Work
HB 520	HB 520	Approp: Radon Mitigation Loan Fund	Davis + 1	02/15/88	CRA HES FIN	88: 3/7, 3/28, 4/22	/ /			Interim Work

HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
BILL INFORMATION

ROOT	BILL #	BILL TITLE	SPONSOR	REFERRED	REFERRALS	HEARINGS	DATE OUT	FORM	SIGNED	REMARKS
HB 522	HB 522 [SB 445]	Planning Commissions	Miller + 1	02/15/88	CRA	88: 3/28, 4/12	/ /			No Action
HB 538	HB 538	Alaska Municipal Bond Bank Authority	State Affair	03/11/88	CRA STA FIN	88: 3/30	03/30/88	CSHB 538(CRA)	4 DP	CC
HB 539	HB 539	Assumption of Education Powers	HESS	03/11/88	CRA HES		/ /			Spon Req No Action
HB 542	HB 542	Severence Pay when Business/Govt Changes	(H)L&C	04/01/88	L&CCRAJUDFI	88: 4/13	/ /			Wait on Congress
HB 550	HB 550	C&RA Actions Related to Mortgage Loans	(H)RUL	03/28/88	CRA L&C FIN	88: 4/8	04/08/88	HB 550	3 DP, 1 NR	
HB 557	HB 557	Tax Exemption, Economic Dvlpmnt Property	(H)RUL-EconR	04/12/88	CRA FIN	88: 4/20	04/20/88	CSHB 557(CRA)	4 DP	
HB 559	HB 559 [SB 500]	Municipal Tax Exempt'n/Low-Income Housin	(H)CRA	04/13/88	CRA FIN	88: 4/20	04/20/88	CSHB 559(CRA)	4 DP	SB 500-Gov next
HB 563	HB 563	School Building Location	(H) HES	04/22/88	CRA HES		/ /			No Action
HB 564	HB 564	Organizational Grants to Boroughs	(H) CRA	04/28/88	JRA FIN		/ /			(Herrmann)
HCR 33	HCR 33 [SCR 36]	Local Boundary Commission Annexations	Shultz	01/20/88	CRA	83: 2/3	02/03/88	HCR 33	5 DP	LEGIS RESOLVE 52

HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
BILL INFORMATION

ROOT	BILL #	BILL TITLE	SPONSOR	REFERRED REFERRALS	HEARINGS	DATE OUT FORM	SIGNED	REMARKS
HCR 50	HCR 50	Geographic Board Dunn Island	Taylor	02/15/88 CRA	88: 2/26	02/26/88 HCR 50	3DP	To Gov, 4/29
HJR 21	HJR 21 [SJR 20]	Dissapproving Dillingham Annexation	HCRA	02/25/87 CRA	87: 3/3	03/03/88 HJR 21	3DP	LEGIS RESOLVE 6
HJR 61	HJR 61	Garbage Dumping in the Ocean	Herrmann	02/15/88 CRA RES	88: 3/25	03/25/88 HJR 61	3 DP	LEGIS RESOLVE 80
HR 5	HR 5	Local Effects of State Budget Cuts	HCRA	03/18/87 CRA FIN	87: 3/23	03/23/87 HR 5	4DP	
LBC	LBC	Annual Mtg-LBC & Jt H & S CRA Committees		01/19/88 CRA	88: 1/26	01/26/88 Automatic law	No action	Annual Legis. Report
SB 025	SB 25am	Tax Assessment of Private Airports	Bennett	02/27/87 CRA TRA	87: 3/23	03/23/87 SB 25am	3DP 1NR	CH 16 SLA 87
SB 133	CSSB 133(FIN)am	General Grant Land Entitlements	Hensley + 3	04/21/87 CRA RES FIN	HCRA Waived	04/22/87 CSSB 133(FIN)am		CH 34 SLA 87
SB 162	CSSB 162(CRA)am	Raw Fish Tax Local Gov't Refunds[HB226]	SCRA	05/04/87 CRA FIN	87: 5/6	05/06/87 CSSB 162(CRA)am	4DP	CH 80 SLA 87
SB 282	CSSB 282(CPA)	Municipal Sales and Use Taxes	SCRA	02/19/88 CRA JUD	88: 2/29	02/29/88 CSSB 282(CRA)	3 DP	To Gov. 5/2/8
SB 292	CSSB 292(CRA)am	Boundary Commission Compensation	(S) CRA	05/03/88 CRA FIN	88: 5/4	05/04/88 CSSB 292(CRA)am	4 DP	
SB 317	CSSB 317(FIN)	Fisheries Tax Refunds to Local Govt.	Fischer + 1	01/27/88 CRA RES FIN	88: 2/29	02/29/88 CSSB 317(FIN)	3 DP	

HOUSE COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
BILL INFORMATION

ROOT	BILL #	BILL TITLE	SPONSOR	REFERRED REFERRALS	HEARINGS	DATE OUT FORM	SIGNED	REMARKS
SB 321	SB 321	Approp: Aleutians East Borough Start-up	Zharoff + 3	01/22/88 CRA FIN	88: 2/1	02/01/88 SB 321 (same)	5 DP	CH 6 SLA 88
SB 335	SB 335 am	Approp: Prior Year PF Dividend Approp's	Fischer + 1	01/20/88 CRA + 7	88: 4/8	04/08/88 SB 335 am	3 DP, 1 NR	
SB 336	SB 336	Computation of Permanent Fund Dividends	Fischer	01/20/88 CRA + 7	88: 4/8	04/08/88 SB 336	4 DP	
SB 357	SSSB 357	APUC Regulation of Small Utilities	Faiks	05/02/88 L&C CRA JUD WAIVED		05/02/88		Waived 5/2/88
SB 462	CSSB 462(CRA)	Forfeiture of Property in Drug Cases	Sturgulewski	04/21/88 CRA JUD FIN WAIVED		04/22/88	Waived	Waived 4/22/88
SJR 23	CSSJR 23(CRA)	Rural Development Demonstration Grant	SCRA	04/23/87 CRA L&C	87: 5/6	05/06/87 CSSJR 23(CRA)	4DP	LEGIS RESOLVE 26
SJR 28	SJR 28	HUD's Rural/Low-income Housing Programs	Hensley + 7	05/06/87 CRA	87: 5/13	05/13/87 SJR 28	3DP	LEGIS RESOLVE 28



RECORDS CERTIFICATION

I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.



Signature of Camera Operator



Date

ALASKA

MUNICIPAL

LEAGUE

STATE OF ALASKA
THE LEGISLATURE

POUCH 7 - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY
LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House	C+RA	1-21-87	3:00p.m.
House	C+RA	3-11-88	3:00p.m.

FILE

THIS PUBLICATION HAS BEEN REMOVED FROM THE FILE. IT IS
AVAILABLE THROUGH OTHER LIBRARIES THROUGHOUT THE STATE.

Alaska Municipal League

Policy Statement

1987



Adopted at the Business Meeting
of the 36th Annual Local Government Conference
of the

ALASKA MUNICIPAL LEAGUE

Juneau, Alaska
November 14, 1986

Alaska Municipal League

Policy Statement

1988



Adopted at the Business Meeting
of the 37th Annual Local Government Conference
of the
ALASKA MUNICIPAL LEAGUE
Anchorage, Alaska
November 13, 1987

Alaska
MUNICIPAL
League

TELEPHONE
(907) 586-1325

217 Second Street, Suite 200
X103 WILKINSON WAY, SUITE 200
JUNEAU, ALASKA 99801

JAN 15 1988

January 14, 1988

Dear Municipal Friends,

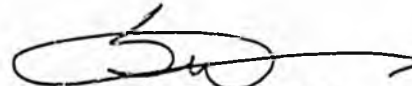
I am pleased to enclose one complimentary copy of the 1988 Alaska Municipal Officials Directory for your use throughout the coming year. The Directory is updated and published annually as a joint effort of the Alaska Municipal League and the Alaska Department of Community and Regional Affairs.

The people of Alaska will be better represented and served through better communications among, and with, Alaska's local elected and appointed officials. On behalf of the Alaska Municipal League, Governor Cowper, and Commissioner Hoffman, I hope the Directory helps improve communications, and that you will find it useful.

State agencies may obtain a limited number of complimentary copies from the Alaska Department of Community and Regional Affairs by contacting the Municipal and Regional Assistance Division at 465-4750. Additional copies may be obtained for \$17.00 per copy from the above address/phone number.

If you have any questions or need additional copies, please feel free to contact this office at the above number.

Sincerely,


Scott A. Burgess
Executive Director



SAB:phl

Enclosure

David:

get 3 more

1-18-88

I need me of

Called - ASKED how 3

Judy will return call

on this DC H 9:10 AM.

called 465-4750

DC H




Alaska State Legislature

House of Representatives

Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811
(907) 465-4833

To: HCRA Committee Members

From: Representative Henry Springer, Chairman
HCRA 

Date: January 15, 1988

Re: AML Presentation, January 22, 1988

There will be a presentation by the Alaska Municipal League (AML) on Friday, January 22, 1988, at 2:45 p.m., which is just prior to our regular Committee meeting. The presentation will be made in our Committee room, Court 603.

The topic will be "Joint Insurance Arrangement" or insurance pool. A letter from the AML regarding the presentation is attached. I hope you will be able to attend.

Attachment



Official Business

COMMITTEE:

HOUSE COMMUNITY & REGIONAL AFFAIRS

DATE: January 21, 1987

SIGN-IN

Subject of meeting:

Scott Burgess, Alaska Municipal League
Legislative Priorities

NAME	ADDRESS	PHONE	REPRESENTING	DO YOU WANT TO TESTIFY?
Carla Timpone	Box 86 Douglas 99824	364-3581	SIIT	no
Janice White	435 Wainwright	586-2280	—	No
Ed Flanagan	517 Capitol	3466	Rep. Boyer	
Jeff Morrison	501 Capitol	3732	Rep. Wallis	no
KAMA	3100 Channel Rn.	6-374	EMPIRE	NO
Linda Anderson	130 Seawall St #304 Juneau	6-6661	Folks No Str Borough	NO
Wally Kuley	Baronah Hotel	6-2660	Zetchikov	No

Alaska MUNICIPAL League

TELEPHONE
(907) 586-1325

105 MUNICIPAL WAY, SUITE 301
JUNEAU, ALASKA 99801

January 13, 1987

The Honorable Heinrich Springer
House of Representatives
State of Alaska
Post Office Box V
Juneau, Alaska 99811

Dear Representative ^{Henry} Springer:

Enclosed is the 1987 Policy Statement of the Alaska Municipal League. On behalf of the AML Board of Directors, I hope you will read and use the Policy Statement as a reference document on legislative issues affecting the 121 direct member municipalities, who formulated and adopted the Policy Statement, as well as all local governments in Alaska. The Policy Statement contains the positions of local government leaders on behalf of their constituents on legislative issues at the federal and state levels in the form of permanent League policies and annual resolutions, reviewed and adopted by the AML membership at the annual meeting in Juneau on November 14, 1986.

The issues facing local governments are increasing in number and complexity resulting in a lengthy document if not, potentially, higher taxes and/or decrease in services. Given that many of these important policy positions remain the same from prior years, and the pressures of business, I want to emphasize the priorities adopted by the AML Board of Directors for 1987 for the First Session of the 15th Alaska State Legislature and the 100th Congress.

At the state level, the AML Board of Directors priorities are:

- o Funding of the State Revenue Sharing and Municipal Assistance Programs at the highest level possible to assist local governments in providing essential municipal services at the local level while holding down tax increases.
- o The passage of a more equitable school foundation program formula, and adequate state funding.
- o The adequate state reimbursement and funding levels of the school construction debt program.
- o A quick and equitable resolution of the state mental health lands trust litigation.
- o The passage of a comprehensive municipal land entitlement bill.
- o The continued opposition to both binding arbitration for teachers and mandatory participation by municipalities in the Public Employees Relations Act.

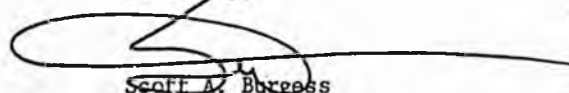
At the federal level, the AML Board's priorities are:

- o Reviving the general revenue sharing program and, thereby, the federal/local partnership.
- o Protecting federal funding levels for the payments-in-lieu-of-taxes programs.
- o Restoring Bureau of Indian Affairs funding for rural education.
- o Urging the passage of the "1991" amendments to the Alaska Native Claims Settlement Act.

If you have any questions, please give me a call. Extra copies of the 1987 Policy Statement for your staff and others interested are available upon request.

Thank you for your support of the Alaska Municipal League and local government issues affecting the lives of Alaskans, and best wishes for the new year.

Sincerely,



Scott A. Burgess
Executive Director

Enclosure

MEMBER OF THE NATIONAL LEAGUE OF CITIES AND THE NATIONAL ASSOCIATION OF COUNTIES

COMMUNITY
SERVICES
BLOCK
GRANT

STATE OF ALASKA THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY LEGISLATIVE REFERENCE LIBRARY

May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMPR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

House C+RA	12-22-87	2:00p.m.
" "	3-18-87	3:00p.m.

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

December 28, 1987

CSBG

for CRA

STEVE COWPER, GOVERNOR

- P.O. BOX B
JUNEAU, ALASKA 99811-2100
PHONE: (907) 465-4700
- 949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
PHONE: (907) 563-1073

JAN -4 1987

The Honorable Adelheid Herrmann
Alaska State House
of Representatives
P.O. Box 63
Naknek, Alaska 99633

Dear ^{AD} ~~Representative~~ Herrmann:

RE: RURAL ECONOMIC DEVELOPMENT INITIATIVE GRANT PROGRAM

This is in response to your letter of December 9, in which you detailed your concerns regarding the Rural Economic Development Initiative (REDI) Grant Program. Thank you for taking the time to review the proposed guidelines and for providing the department with your concerns.

After the public hearing of November 20, the guidelines were revised to reflect several of the concerns expressed during the teleconferenced hearing. Some of the concerns expressed at the teleconference were similar to the ones you have raised.

Specifically, the department has revised the requirements regarding leveraged or in-kind funds to include labor, equipment, and services. In addition, proposed projects that do not indicate leverage or in-kind funds will now be accepted.

Regarding your concerns about the percentage of leverage or in-kind funds to be required, the department has established a base target of one local dollar to every five REDI dollars requested. This percentage is of course flexible, as I indicated.

The department intends to remain responsible to the needs of the communities, therefore, the revisions to the REDI grant

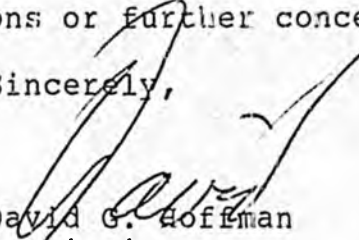
The Honorable Adelheid Herrmann
Page Two

December 28, 1987

program are intended to offer the applicants some latitude in applying for funding. I trust I have addressed your concerns also.

Thank you again for providing the department with your insights regarding the REDI grant program. Please feel free to call me if you have additional questions or further concerns.

Sincerely,



David G. Hoffman
Commissioner

cc: The Honorable Heinrich Springer ✓
Alaska State House of
Representatives

Michael Harper
Director

Judith A. Holden
Block Grants Administrator

CSBG '88 *Jan* *Wahl/CIA*

Copy ps *Det/*

Rural Alaska Community Action Program, Inc.

January 13, 1988

JAN 15 1988

Representative Heinrich Springer
P.O. Box V
Juneau, AK 99811

Dear Representative Springer:

As you know, the governor's Energy Policy Task Force has been discussing many energy issues. Power Cost Equalization has been a major focus and topic. (PCE)

We have been listening to the discussion and observing the meetings as very interested and concerned individuals and on behalf of those we consider our constituents - low income people in Alaska. Based on research done by the task force (as well as some of our own), it appears that several utilities are not receiving as much support from the PCE program as they are eligible to receive.

It is not completely clear why some utilities' customers receive very little PCE while others receive a large amount. Some of the discrepancy can be explained by differences in fuel prices and the number of customers served. However, these factors do not account for all of the discrepancy.

We think a major reason for this situation is that some utilities are not getting reimbursed for all of their eligible expenses.

We have created a formula which uses fuel price, number of customers, and estimated average fixed costs to calculate approximately how much it should cost to generate electricity and therefore how much PCE support a particular utility should be able to receive.

The figures on the list are:

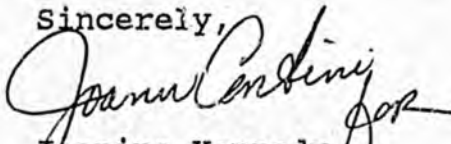
- A: Total customers.
- B: The residential rate currently charged by the utility.
- C: The amount of PCE currently being paid per kWh.
- D: The cost per kWh as estimated by our formula.
- E: The amount of eligible PCE based on our formula calculations.
- F: The difference between the current PCE amount and the formula calculated eligible amount.
- G: The average amount of money each customer is not receiving annually but could potentially receive if their utility were able to receive the level of PCE which our calculations indicate it should receive. The amount assumes an average consumption of 250 kWh per month or 3000 per year.

At this time we have not sent this information to any legislators other than those listed below. Nor have we sent it to the affected utilities nor their customers. However, since similar findings have been discussed by the energy policy task force we believe this will become another issue in the PCE debate.

Though you may have already received seen this information we felt that it was important to call it to your attention.

If we can answer any questions about this information or be of any help to you as you consider this or other rural energy issues please do not hesitate to call Conrad Zipperian, Energy Director at Rural CAP (279-2511).

Sincerely,



Jeanine Kennedy,
Executive Director

cc:

Representative Al Adams
Representative Bette Cato
Representative Ben Grussendorf
Representative Adelheid Herrmann
Representative Lyman Hoffman
Representative Heinrich Springer
Representative Kay Wallis

Senator John Binkley
Senator Jim Duncan
Senator Willie Hensley
Senator Fred Zharoff

COMPARISON OF ACTUAL PCE PAYMENTS TO POTENTIAL PCE PAYMENTS
Rural Alaska Community Action Program, January 1988

NOTE: Because of lack of data, not all PCE recipients are listed. All rates are expressed in cents/kWh.

CITY	A TOTAL CUSTOMERS	B RESID. RATE	C PCE LEVEL	D FORMULA COST	E FORMULA PCE	F FORMULA PCE - ACTUAL	G LOST BENEFIT 3000 kWh
Takotna	28	48.10	11.55	63.6	41.80	30.3	\$908
Nightmute	34	40.00	14.33	54.9	41.80	27.5	\$824
Akutan	32	37.00	14.50	53.3	41.80	27.3	\$819
Elfin Cove	31	29.00	15.68	52.1	41.46	25.8	\$774
Port Heiden	44	20.00	11.50	47.6	37.13	25.6	\$769
Deering	45	38.50	13.90	47.8	37.32	23.4	\$702
Perryville	21	35.00	18.84	72.1	41.80	23.0	\$689
Arctic Village	55	71.00	21.46	55.8	41.80	20.3	\$610
Chenega Bay	20	38.00	22.22	72.7	41.80	19.6	\$587
Sheldon Point	23	50.00	23.32	67.4	41.80	18.5	\$554
Pilot Point	33	35.00	24.18	53.4	41.80	17.6	\$529
Chitna	28	43.87	24.50	55.0	41.80	17.3	\$519
Chignik	66	30.00	12.70	37.8	27.80	15.1	\$453
Nikolai	39	60.00	26.82	55.1	41.80	15.0	\$449
Beaver	46	50.00	21.77	47.0	36.62	14.8	\$445
Stevens Village	37	55.00	27.18	50.6	39.96	12.8	\$383
Tatitlek	32	39.00	29.17	56.0	41.80	12.6	\$379
Tetlin	29	47.00	29.93	60.9	41.80	11.9	\$356
Akiak	71	35.00	18.07	38.4	28.60	10.5	\$316
Cold Bay	69	23.11	14.84	34.5	24.74	9.9	\$297
Ouzinkie	103	28.80	13.56	33.1	23.35	9.8	\$294
Purvurnaq	61	45.00	22.39	41.7	31.52	9.1	\$274
Birch Creek	19	60.00	32.89	86.3	41.80	8.9	\$267
Chefornak	69	42.00	21.89	40.7	30.60	8.7	\$261
Nikolski	34	58.00	33.50	54.9	41.80	8.3	\$249
Larsen Bay	55	40.00	22.79	41.0	30.89	8.1	\$243
Allakaket	57	60.00	29.81	48.3	37.76	8.0	\$239
Craig	535	15.47	3.35	20.0	10.94	7.6	\$228
Unalaska	340	20.00	6.34	23.1	13.90	7.6	\$227
Hydaburg	161	19.91	7.86	24.1	14.83	7.0	\$209
Yakutat	308	19.24	5.53	21.6	12.47	6.9	\$208
Sand Point	414	21.59	4.41	20.2	11.13	6.7	\$201
Haines	746	16.36	4.45	19.8	10.77	6.3	\$190
Atmautluak	58	46.38	26.39	42.7	32.51	6.1	\$184
Bettles	50	45.80	32.19	48.8	38.31	6.1	\$184
North Slope Bor.	763	15.00	13.50	28.8	19.33	5.8	\$175
Hughes	32	51.00	36.53	60.9	41.80	5.3	\$158
Bethel	1668	18.96	6.51	20.8	11.68	5.2	\$155
Galena	306	40.90	13.46	27.9	18.40	4.9	\$148
King Cove	186	20.00	7.70	21.4	12.22	4.5	\$135
White Mountain	73	40.84	23.67	36.8	26.86	3.2	\$96
Thorne Bay	176	31.20	12.72	25.2	15.90	3.2	\$95
Kwigillingok	69	50.00	26.27	39.3	29.26	3.0	\$90

CSBG '88
CRA
JAN 8 1988

Rural Alaska Community Action Program, Inc.

January 6, 1988

JAN - 8 1988

The Honorable Heinrich Springer
Alaska State House
P.O. Box V
Juneau, AK 99811

Dear Representative Springer:

We are sending you this copy of Rural CAP's 1987 Annual Report because we want to keep you up-to-date on what Rural CAP has been doing this past year.

We have access to a lot of current information about rural Alaska in a variety of areas from a Statewide perspective. If you have need of any data, please feel free to contact us and we will do whatever we can to assist you in obtaining facts you may need.

We wish you a happy New Year.

Sincerely,



Jeanine Kennedy, Executive Director
Rural Alaska Community Action Program, Inc.

Enclosure

THE FOLLOWING DOCUMENT HAS
NOT BEEN FILMED BUT IS
AVAILABLE IN THE ORIGINAL
FILE

CORRECTION

**THIS DOCUMENT
HAS BEEN REPHOTOGRAPHED
TO ASSURE LEGIBILITY**

COMPARISON OF ACTUAL PCE PAYMENTS TO POTENTIAL PCE PAYMENTS
Rural Alaska Community Action Program, January 1988

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Nome	1581	16.00	7.98	19.9	10.87	2.9	\$87
Northway	103	25.97	17.47	29.9	20.32	2.8	\$85
Golovin	52	45.00	29.22	42.0	31.83	2.6	\$78
Pedro Bay	23	63.00	39.34	69.0	41.80	2.5	\$74
Kwethluk	157	44.00	16.72	28.5	19.05	2.3	\$70
Levelock	54	43.24	28.90	41.3	31.12	2.2	\$67
St. Paul Island	137	38.00	15.16	26.6	17.16	2.0	\$60
Naknek	711	24.71	10.00	20.9	11.81	1.8	\$54
Cordova	1361	19.45	7.84	18.6	9.62	1.8	\$53
Ungusraq	39	52.00	38.90	51.1	40.50	1.6	\$48
Tenakee Springs	88	39.00	23.15	34.1	24.33	1.2	\$35
Kotzebue	969	24.74	9.90	20.2	11.07	1.2	\$35
Dillingham	1083	20.30	9.55	19.5	10.48	0.9	\$28
Chalkyitsik	31	54.00	40.91	59.4	41.80	0.9	\$27
Tanana	189	40.43	19.05	28.8	19.33	0.3	\$8
Rampart	29	60.00	41.80	59.0	41.80	0.0	\$0
Eagle Village	22	55.00	41.80	67.5	41.80	0.0	\$0
Igiugig	26	58.00	41.80	63.8	41.80	0.0	\$0
Telida	7	63.00	41.80	171.9	41.80	0.0	\$0
Fort Yukon	293	31.70	18.42	27.4	17.96	-0.5	(\$14)
Unalakleet	274	27.37	14.07	22.6	13.38	-0.7	(\$21)
St. George Island	84	58.88	25.02	34.0	24.27	-0.8	(\$23)
Kotlik	104	42.00	21.58	30.0	20.39	-1.2	(\$36)
Akiachak	125	49.00	26.79	35.3	25.45	-1.3	(\$40)
Ruby	126	54.00	24.24	32.5	22.77	-1.5	(\$44)
AVEC	94/village	39.88	26.23	33.9	24.13	-2.1	(\$63)
Aniak	170	40.76	24.57	27.2	17.72	-6.9	(\$206)
Eagle	103	40.00	29.63	31.1	21.51	-8.1	(\$244)
Egegik	66	54.39	37.50	38.3	28.31	-9.2	(\$276)
Napakiaak	86	47.00	38.50	35.7	25.80	-12.7	(\$381)
Napaskiak	91	59.00	38.46	35.5	25.60	-12.9	(\$386)
Iliamna	224	42.06	33.56	26.3	16.89	-16.7	(\$500)
Gustavus	146	47.00	38.50	28.8	19.31	-19.8	(\$576)

Formula used for determining formula cost:

$$\text{Rate (\$/kWh)} = \$0.11 + F/H + \$9.00/C \quad \text{where,}$$

C - Total number of utility customers.

F - Utility Fuel Price (\$/gallon). Data for above table was taken from Energy Policy Report for the Governor's Energy Policy Task Force: The Power Cost Equalization Program, November 1987.

H - Estimated Fuel Efficiency (kWh/gallon). For all utilities with more than 200 customers, 13.5 kWh/gallon was used. For utilities with less than 200 customers, a linear interpolation between 7 kWh/gallon (for 0 customers) and 13.5 kWh/gallon (for 200 customers) was done.

CSBG '88 CRA
post

Rural Alaska Community Action Program, Inc.

January 6, 1988

JAN - 8 1988

The Honorable Heinrich Springer
Alaska State House
P.O. Box V
Juneau, AK 99811

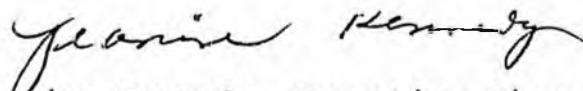
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We have access to a lot of current information about rural Alaska in a variety of areas from a Statewide perspective. If you have need of any data, please feel free to contact us and we will do whatever we can to assist you in obtaining facts you may need.

We wish you a happy New Year.

Sincerely,



Jeanine Kennedy, Executive Director
Rural Alaska Community Action Program, Inc.

Enclosure

THE FOLLOWING DOCUMENT HAS
NOT BEEN FILMED BUT IS
AVAILABLE IN THE ORIGINAL
FILE

RurAL CAP

1987 Annual Report



Rural Alaska Community Action Program, Inc.

CSBG

JW JAN - 8 1988
CRA

Rural Alaska Community Action Program, Inc.

January 5, 1988

Mr. David Hoffman, Commissioner
Department of Community and Regional Affairs
P.O. Box B
Juneau, Alaska 99811

Dear Commissioner Hoffman,

Thank you for the opportunity to present written comments on the draft 1988 State CSBG Plan. Overall, we feel that the draft is a good one, and should be implemented as proposed.

The comments that I made in the hearing were mainly the reiteration of our position that CSBG funds ought to be used to assist poor people; and that decisions regarding the distribution of funds needs to continue to be based on poverty statistics as well as cost effective and efficient uses of funds.

The main points of my testimony were:

1) A correction needs to be made in Appendix A, Section B, (ii) Education (page 19) where it states that Rural CAP receives in excess of \$6 million for Head Start and that we serve 1,500 children statewide. Our funding for FY 88 for Head Start is \$4,140,000 and we serve 894 children; and, in FY 87 we administered \$3,861,000 for Head Start.

2) Section iv. Paragraph 2, (page 6) states that:

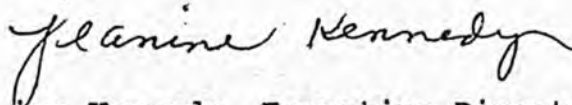
"the Department reserves the right to distribute the discretionary funds for activities that benefit low-income Alaskans. For example, these funds could be distributed to existing CAA's to reduce the impact of funding reductions, to CAAs or other non-profit organizations for special projects or other activities to be determined by the Department."

Our recommendation is: that language be added which states that DCRA intends to announce the availability of discretionary funds for projects to benefit low-income people, and that requests for proposals will be solicited. Rural CAP has never had an opportunity to apply for any of the discretionary funds. We would like to have an opportunity to compete in order to... secure funds for viable projects which would assist people below the poverty guidelines in villages. For instance, we are experiencing food shortages in some villages where we have Head Start, and would like to assist those communities to establish food banks.

8

Thank you for your attention to these comments.

Sincerely,



Jeanine Kennedy, Executive Director
Rural Alaska Community Action Program, Inc.

xc: ✓ Mr. Heinrich Springer, Chairman House Committee
Comm/Regional Affairs

Members of the House Committee Community/Regional Affairs
Mr. Chuck Akers, DCRA
Ms. Judith Holden, DCRA

CSBG

Alaska State Legislature

REPRESENTATIVE
ADELHEID HERRMANN

PO BOX 63
NAKNEK ALASKA 99833
(907) 246-4495

While in Juneau
BOX V
JUNEAU ALASKA 99811
(907) 465-4942, 465-4943



CO-CHAIRMAN
RESOURCES COMMITTEE

MEMBER
TRANSPORTATION
COMMITTEE

House of Representatives

December 9, 1987

DISTRICT 28

- ADAK
- AKUTAN
- ALEKNAGIK
- ATKA
- BELKOFSKI
- CLARK'S POINT
- COLD BAY
- DILLINGHAM
- DUTCH HARBOR
- EGEGIK
- EKUK
- EKWOK
- FALSE PASS
- IGIUGIG
- ILIANMIA
- KING COVE
- KING SALMON
- KOKHANOK
- KOLIGANEK
- LEVELOCK
- MANOKOTAK
- NAKNEK
- NELSON LAGOON
- NEWHALEN
- NEW STUYAHOK
- NIKOLSKI
- MONDALTON
- PEDRO BAY
- PILOT POINT
- PORT ALSWORTH
- PORT HEIDEN
- PORT MOLLER
- PORTAGE CREEK
- SAND POINT
- SOUTH NAKNEK
- SQUAW HARBOR
- ST. GEORGE
- ST. PAUL
- TOGIAK
- TWIN HILLS
- UGASHIK
- UNALASKA

David Hoffman, Commissioner
Dept. of Community & Regional Affairs
Box B
Juneau, Alaska 99811

Dear Commissioner Hoffman:

I appreciate the efforts the department is making to streamline some of the state grant programs, particularly the REDI project, however I have some concerns about how communities will be able to manage under these new changes.

I realize that communities which provide an in-kind match are looked at more favorable by the state and others because it is felt that if communities have a stake in the project, then they are going to be more responsible. My concern is that the in-kind match be 10% or lower, or that there not be an in kind match requirement at all. If there is going to be an in-kind match requirement, then I believe the communities should be able to use their own services to match, i.e., labor, equipment, administration, etc.

Another concern is that communities are having such a tough time now, because of past revenue reductions, that financially the money for an in-kind match will be hard to come by.

I think it is important to make sure that state programs are meeting specific needs in local communities but it is also important to make sure that the communities can meet the requirements of the state.

I hope you will take these concerns into consideration as you make the final decisions on the new REDI project.

Sincerely,

Adelheid Herrmann
Representative

cc: Mike Harper, Housing Assistance Division
✓ Representative Henry Springer

DATE: 12/22/87 TUESDAY TIME: 02:00 PM AST DUR 090 MIN 4

SPONSOR: DEPT. OF C & RA, DIV. OF RURAL DEVELOPMENT #1# 1

SITES: ANC BET *JNU KTN NOM SIT OFFNETS: KAKE, HAINES, FT. YUKON COPPER CENTER, PT. LIONS HYDABURG

SUBJECT: NON-LEG. PUBLIC HEARING: COMMUNITY SERVICE BLOCK GRANTS JNU ROOM: C-205 BUTROVICH NOTES: ***** RESCHEDULED ***** (TELECONFERENCE WAS ORIGINALLY SCHEDULED FOR 12/10) purpose of Johnson Act, #CRA

Fed Law - CSBG grow.

PRESS ENTER OR PF8 TO DISPLAY NEXT PAGE, PF7 FOR PREVIOUS PAGE

SCHMS03 12/12/83

SCHPRIN

US Dep Health Hum Serv
Off of Comm Serv.

no funds shall be allocated unless legislative body holds public hearing as proposed use of distribution doesn't require approval or disapproval follow fed law must approved

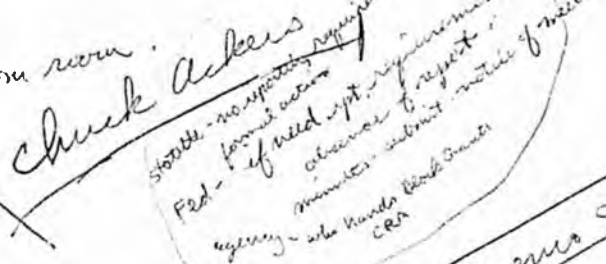
PL 97-35
Omni-Subtitle B.
Sec 675

Bill Herman
SACRAP

called Com Action Agencies asked what sites

(b) after output of FY
all notes lacking questions & may not take action
must wait for question
Cato - not here

post history held in com room.



setup - call Senate involved? - Judy involved one code.



STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

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December 1, 1987

The Honorable Heinrich Springer
Alaska State House
of Representatives
P. O. Box V
Juneau, Alaska 99811

Dear Representative Springer:

This is a formal request for your assistance in conducting a hearing on the FY 88 Community Services Block Grant (CSBG) State Plan. It is my understanding that this has been discussed with you by your staff and that December 22, 1987 from 2:00 to 3:30 p.m. has been confirmed as a mutually acceptable time.

In order to receive the federal (CSBG) funds each year, we must prepare a State Plan that describes the "use and distribution" of the funds. This plan must undergo public review at a legislative hearing. Since the House Community and Regional Affairs Committee graciously provided the forum last year, I am making the same request of you at this time, utilizing the Legislative Teleconference Network interim rules. Various sites will be included by teleconference so that comments can be heard from rural and urban residents.

In prior years, the Department did not hold the public hearing on the CSBG State Plan until spring, which caused a delay in the distribution of these federal funds to the CAAs. By holding the hearing in December we will be able to distribute the funds in January, when the CAA contracts are traditionally due to be renewed.

I have enclosed information that provides a general description of the program, as well as a copy of the draft FY 87 CSBG State Plan which further details how the program is to be administered.

Thank you for your assistance. If you have any questions please let me know.

Sincerely,

David G. Hoffman
Commissioner

*Rescheduled
11:30 @ 11:15 by
Judith Holden*

~~REG~~ - LEGISLATIVE

DATE - DAY/TIME:

DEC 2 - 1987

~~THURSDAY, DECEMBER 10~~
TUESDAY, DECEMBER 22

/ 2:00-3:30PM

SPONSOR:

HCRA

~~DEPT. OF COMMUNITY & REGIONAL AFFAIRS, DIV. OF RURAL DEVELOPMENT~~

Rep. Springer

TYPE/SUBJECT:

1212

~~NON-LEG.~~ PUBLIC HEARING: COMMUNITY SERVICE BLOCK GRANTS

SITES:

ANC, BET, JNU, KTN, NOM, SIT OFFNETS: KAKE, HAINES, FT. YUKON
COPPER CENTER, FT. LIONS,
HYDABURG

BRIDGE-NUMBER/#PORTS:

ELLIOTT 15 PORTS / 542-2867

*offnets will be
asked not to
share the bridge #
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they will know
to all be
at one site +
will pass the
phone around.
Judith Holden
will probably
have chair
take testimony
from offnets
1st.
12-11*

ANC - Rep. Springer - start CHAIRING SITE/PERSON:

JUNEAU / ~~JUDITH HOLDEN~~ *Chuck Akers 12/11*

JNU ROOM:

C-205 BUTROVICH

CONTACT PERSON/PHONE#:

BUTCH WHITE AT 465-4890

BACK UP #:

586-1062 (JNU)

BILLING ADDRESS:

~~DEPT. OF C&RA, DIV. OF RURAL DEVELOPMENT P. O. BOX 80, JNU 99841~~

~~NON-LEG. 3RD PARTY BILLING NUMBER:~~

~~(907) 465-4890~~

SPECIAL NOTES:

OFFNET SITES ARE TO CALL (NOT-COLLECT) WITH TESTIMONY AND THEN
DROP OFF LINE. THE ~~SPONSOR~~ *HCRA* WILL MAKE ALL ARRANGEMENTS FOR OFFNET
PARTICIPATION AND HAS BEEN ADVISED THAT THE BRIDGE NO. IS ONLY
GOOD FOR THESE SITES.

DATE TAKEN-BY:

GLENN 10/27

TELE NO: 2411

Signature: Martha M. Fischbach

12/2/87

*He will try to hustle them along +
is aware of site/bridge restrictions.*

(4) ok

FY 88 COMMUNITY SERVICES BLOCK GRANT STATE PLAN

PROPOSED REVISIONS

Various Sections.

References to FY87 have been changed to FY88.

Section II

B. second paragraph.

Add the following sentence to the end of the paragraph, "The Division of Community Development is undergoing a name change, due to become effective in 1988, and will be known as the Rural Development Division."

C. third paragraph, second sentence.

add " 's " to RurAL CAP, and delete "serves a large geographical area of the state with". Add the word "are" after "services."

Section III

D. first paragraph.

Insert at the beginning of the paragraph, "A narrative overview of the work performed, and how those activities are in conformance with the subgrantee's workplan are required with all drawdown requests."

F. Change 1. Fiscal Reports to read: "Monthly financial reports upon request, and requests for drawdowns, will be provided by the subgrantees."

Insert "a. Each monthly financial report/request for funds must include a narrative overview of the work performed, and how those activities were in conformance with the subgrantee's workplan."

Re-letter the next paragraph as "b". and add "and an advance recovery schedule" to the end of the paragraph.

2. delete "specifying the level of work performed during the contract period. The quarterly report shall include", replacing it with "outlining".

FY 88 COMMUNITY SERVICES BLOCK GRANT STATE PLAN

PROPOSED REVISIONS (cont'd)

- G. 1. Insert "during the program year" after amended; add "or fluctuation of federal funds" to replace "during the program year". Delete "upon proposed amendment(s)" at the end of second sentence.
2. Insert "budget or" after proposed in the first sentence.

Section IV

Page 7

To top of page, add: "A. History of Funding"

Second paragraph.

At the end of the sentence, insert to read "and/or to initiate new programs as need dictates".

Insert new heading: "B. Current Distribution Formula" and

New paragraph.

The Department proposes to use the same formula used in 1987 to determine the distribution of funds to the CAA's in 1988. The federal allocation figure will not be available from Congress until late December, 1987; therefore, the 1988 State Plan figures have not been included in this draft.

Section VI.

E. subparagraphs have been renumbered.

Changed to insert new paragraph: "2. Rural Programs."

A rural component is coordinated with appropriate agencies and local governments to identify priorities that address the needs of the rural poor.

Section VII.

E. Insert a second sentence to read: "The Department of Community and Regional Affairs shall enforce the established procedures".

Insert a third sentence to read: "The CAA's, through the authority of their Boards, shall provide assurances to ensure that fiscal control and fund accounting procedures in the CAA's are adequate to provide for the proper disbursement of funds".

COMMUNITY SERVICES BLOCK GRANTS

STATE PLAN FOR FY 88

DRAFT



Rural Development Division
Block Grant Administrator
P.O. Box BC
Juneau, Alaska 99811
Phone: (907) 465-4890

State of Alaska
Steve Cowper, Governor

Department of Community and Regional Affairs
David G. Hoffman, Commissioner

December 1987



STATE OF ALASKA

COMMUNITY SERVICES BLOCK GRANT
STATE PLAN FOR FY 1988

Prepared by:

Department of Community and Regional Affairs
Rural Development Division
P.O. Box BC
Juneau, Alaska 99811

DECEMBER 1987

STATE OF ALASKA
 FY 88 COMMUNITY SERVICES BLOCK GRANT STATE PLAN
 CONTENTS

<u>CONTENTS</u>	<u>PAGE</u>
I. Submission of the State Plan	1
II. Introduction	1
A. The Omnibus Budget Reconciliation Act	1
B. State Administration	1
C. Role of the Community Action Agencies	2
III. Role of State Agency	2
A. Public Review and Hearings	2
B. Responsibilities to Subgrantees and Financial Audits	3
C. Subgrantee Application Procedures	3
D. Subgrantee Monitoring	4
E. Suspension, Termination of Funds, and Procedure of for Appeals	4
F. Requirements	5
1. Fiscal Reports	5
2. Quarterly Progress Reports	6
G. Amendments	6
1. To the State Plan	6
2. To Local Programs	6
IV. Criteria and Method of Fund Distribution	6
V. Geographic Area and Characteristics of Individuals to be served	9
VI. Goals and Objectives	9
A. The Overall Goal: Preventing Poverty	9
B. Background of Programs	9
C. Coordination of Resources	9
D. Objective: Impacting Poverty	10
1. Activities: Local Control	10
2. Activities: Planning and Research	10
E. Objective: Self-Sufficiency	10
1. Activities: Natural Resources	10
2. Activities: Rural Programs	11
3. Activities: Urban Programs	11
3. Activities: Citizen Participation	11
4. Activities: Economic Development	11
VII. Administrative Assurances	11

STATE OF ALASKA
FY 88 COMMUNITY SERVICES BLOCK GRANT STATE PLAN
CONTENTS (cont)

<u>CONTENTS</u>	<u>PAGE</u>
VII. Administrative Assurances	11
A. Composition of Board of Directors	11
B. Transfer of Funds	11
C. Prohibition of Political Activities	12
D. Coordination of Programs	12
E. Fiscal Control and Accounting Procedures	12
F. Federal Investigations	12
G. Nondiscrimination	13
H. Limitation on Use of Funds for Construction	13
VIII. Additional Required Assurances	14
A. Application	14
B. Assurances Required By Section 675(b)	14
C. Assurances Required By Section 675(c)	14
1. Use of Funds	14
2. Allocation of Funds	15
3. Board of Directors	15
4. Special Consideration in Designating Subgrantees	16
5. Transfer of Funds	16
6. Political Activities	16
7. Political Assistance	16
8. Program Coordination	16
9. Fiscal Control	16
10. Federal Investigations	17
11. Grant Termination	17
IX. Appendix	
A - Summary of Community Action Agency Activities for FY 87	18-20

I. SUBMISSION OF THE STATE PLAN

With the submission of this plan the State of Alaska, Department of Community and Regional Affairs, is applying for FY 88 funding for the Community Services Block Grant program [Sec. 675(a)] pursuant to the provisions of the Omnibus Budget Reconciliation Act of 1981 (Public Law 97-35); HJR 599-13, the mechanism for the inclusion of the Grandfather Clause, which assures 90 percent funding for CAA's; and Public Law which appropriates funds for the Department of Labor, Health and Human Services, and Education for FY 88. This plan describes how the State of Alaska will carry out the assurances contained in Section 675(c) as per Section 675(d)(1), and the proposed uses of funds, as required by Section 1742 of the Act.

II. INTRODUCTION

A. The Omnibus Budget Reconciliation Act.

The Omnibus Budget Reconciliation Act of August 13, 1981 (Public Law 97-35) repealed all but Title VIII and Title X of the Economic Opportunity Act of 1964. With this repeal, the Administration also changed the traditional role of the Federal Government of directly funding private non-profit anti-poverty programs at the local level. Instead, this funding is now channeled directly to states in the form of Community Services Block Grants, giving Governors more direct control over the expenditure of such funds at the local level for low-income residents.

B. State Administration.

The federal Department of Health and Human Services, through its Office of Community Services, administered the CSBG funds for the State during FY 82 by making grants to the two designated Community Action Agencies in the State: The Rural Alaska Community Action Program, Inc. (Rural CAP) and the Southeastern Alaska Community Action Program (SEACAP). A variety of tribal entities receive direct funding from Washington, D.C. during each fiscal year. This amount is deducted from the State's CSBG allocation.

During FY 83, the State of Alaska assumed administration of the Community Services Block Grant. The Governor designated the Alaska Department of Community and Regional Affairs (DCRA) as the State administering agency for this block grant program. In 1983 the CSBG application was developed by the Division of Community Development (DCD). This Division had responsibility for administering the Job Training Partnership Act (JTPA). In addition, State funded Day Care Assistance and Child Care Programs, the Displaced Homemaker's Program, and a number of other State funded capital projects and Legislative Grants were administered by the Division. The federally funded HUD-Community Development Block Grant and Department of Energy Low Income Weatherization and State Energy Conservation Programs have also been administered by the Division. The Division is familiar with and has significant experience in operating a variety of complex federal program. The Division of Community Development is undergoing a name change, due to become effective in 1988, and will be known as the Rural Development Division.

Set out below is the State of Alaska's plan for the distribution and administration of CSBG funds. The State Plan annotates the required federal assurances to meet the conditions and stipulations contained in Section 675(d)(1) of the Act.

C. The Role of the Community Action Agencies.

At least 90 percent of the funding received by the State of Alaska will be passed through to the two existing Community Action Agencies. This plan relies largely on the continuation of activities by these agencies to meet the assurances required in Section 675(c) of the Act.

With these funds the Rural Alaska Community Action Program (Rural CAP) and Southeastern Alaska Community Action Program (SEACAP) provide a range of services to low-income Alaskans in rural and urban communities which are dispersed over a vast geographic area.

In southeast Alaska, SEACAP has provided regional programs in weatherization, youth employment and advocacy, and referral services to the low-income clients in the region. Rural CAP's services are available throughout rural Alaska. Rural CAP serves its low-income population with Head Start and other child development programs alcoholism and drug abuse prevention, weatherization and other energy programs designed to lower the fuel bills of poor families, natural resources programs to ensure continued access to fish and game resources by those who depend on them as staples, and citizen participation programs to ensure that the voice of the poor is heard. Both agencies use CSBG and non-CSBG funds to extend services to rural and urban Alaskans. Appendix A provides a summary of each agency's activities for the past program year.

CSBG funds are used to help low-income people to secure and retain meaningful employment, an adequate education, make the best use of available income, obtain and maintain adequate housing, obtain emergency assistance for energy related life-sustaining needs, and attain greater self-sufficiency and participation in programs and projects that directly affect their lives and well-being.

III. ROLE OF THE STATE AGENCY

The Governor of the State of Alaska has designated the Department of Community and Regional Affairs, formerly the State Economic Opportunity Office (SECO), as the administering agency for the Community Services Block Grant Program.

A. Public Review and Hearings.

The State Department of Community and Regional Affairs disseminates the State Plan to the public [as per Sec. 675(d)(2)], in order to facilitate comments from interested local governments, corporations, agencies and persons [Section 1742(b) and (c)]. Copies of the Plan are sent to interested parties, all legislators, appropriate legislative committees, Community Action Agencies, and Regional Offices of the Division of Community Development for review and comment.

Public notices are placed in statewide newspapers and the State Administrative Journal to inform the public of the availability of the State Plan and to invite public comments for up to 20 days. The State conducts the legislative and public hearings on the State Plan in accordance with Section 675(b) of the Act. The Community and Regional Affairs Committee of the State House of Representatives will have conducted the public hearing on December 22, 1987 over the Legislative Teleconference Network. Testimony is to be taken from rural and urban sites around the State.

B. Responsibilities to Subgrantees and Financial Audits.

The State will not expend more than five percent or \$55,000, whichever is greater, of its allotment for administrative expenses as per Section 675(c)(2)(B). The State will disburse funds, coordinate and monitor the programs operated with Community Services Block Grant Funds, and provide training and technical assistance, where required. The State will assist, where necessary, with program management and compliance, including, but not limited to, financial monitoring and audits [Sec. 675(c)(9)]. Audits of CSBG expenditures will be conducted at least every two years in accordance with 45 CFR part 96 subpart I paragraph 96.91 and Section 1745(b).

The audits will be conducted in accordance with federal circulars A-128 and A-110, as appropriate, and with standards established by the Comptroller General for the audit of governmental organizations, programs, activities and functions. Audits are required in the State's contract with CAA's and are conducted in lieu of any other financial and compliance audits of the same funds which the State is required to conduct under any other provision of this Act [Sec. 175(a), (c) and (d)]. Such audits will be conducted by an entity independent of any agency administering activities or services carried out under this subtitle and shall be conducted in accordance with generally accepted accounting principles [Sec. 675(f)]. The cost of subgrantee audits will be included in the CAA's administrative budget.

C. Subgrantee Application Procedures.

CAA's are required to submit an application for CSBG funds in order to be funded. The application includes a workplan which establishes the CAA's goals and objectives, cites which statutory requirements are being met, identifies project timelines, technical assistance/coordination mechanisms and requirements, and sources of other funds. In addition, the workplan includes a detailed narrative, and a budget prepared by line item with a detailed breakdown for each line item. The application must be approved by the applicant's governing board. The CAA is required to provide the necessary assurances included in the Omnibus Budget Reconciliation Act. The activities to be undertaken by the CAA must be measurable and have a potential impact on the causes of poverty [Section 675 (c)(1)(A) (i through viii) and (C)(D) and (E)], of the Omnibus Budget Reconciliation Act.

The board must provide assurances that it has adopted and implemented bylaws for itself and agency policies relative to travel, personnel, and other areas as appropriate, consistent with federal and State laws and regulations. The reimbursement rates for travel and related expenses will be set locally by the boards, but may not exceed State limits. Fiscal management policies and procedures must have been approved and be located in a separate volume. Any weaknesses or inadequacies identified in the latest audit report must have been corrected, with assurances contained in the application.

D. Subgrantee Monitoring.

A narrative overview of the work performed, and how those activities are in conformance with the subgrantee's workplan are required with all drawdown requests.

Monitoring checklists will be utilized for on-site program reviews to assure programmatic and fiscal compliance. Through on-site visits staff can identify contract performance/achievements, potential or actual problem areas, and initiate corrective action in cooperation with the local agencies. A written report of the on-site visit will be prepared, copies of which will be provided to the Community Action Agency board chairperson and executive director.

E. Suspension, Termination of Funds, and Procedure for Appeals.

All grantees, to be eligible for funding under the plan, must use CSBG funds to carry out only those activities authorized under Section 675 (c)(1) of the Omnibus Budget Reconciliation Act of 1981. CSBG funds must not be used for activities prohibited under Section 675 (c)(6) and (7).

Grantees must have internal control and fund accounting procedures to assure the proper disbursement of and accounting for funds provided. If a grantee or a potential grantee fails to meet these program and fiscal requirements, it will be ineligible for continued funding under the State's CSBG program.

Termination by Mutual Consent:

- a. Either party may terminate a CSBG contract by mutual consent by setting forth the reasons and submitting them in writing. Before the termination is effective, the other party must give written consent.

Termination for Cause:

If the Contractor fails to comply with the provisions of the contract, or fails to use the funds for only those purposes which have been designated in the contract, the Department may, after written notice to the Contractor:

- a. Suspend the contract and withhold any further payment or prohibit the Contractor from incurring additional obligations of funds, pending corrective action by the Contractor or a decision to terminate; or

- b. Terminate the contract in whole, or in part, at any time before the final contract payment is made, and notify the Contractor in writing of its decision to terminate, the reason for termination and the effective date of termination.

If the Contractor defaults or violates the terms of the contract the Department may request the Attorney General to institute actions to recover all or part of the project funds paid to the Contractor.

All reasonable and necessary costs incurred or obligated before the actual contract termination and which are allowable under the terms of the contract shall be reimbursed by the Department.

The Contractor can appeal a decision to terminate a grant for cause by writing to the Commissioner of the Department of Community and Regional Affairs. The Contractor must explain in detail all of the reasons for the appeal. The appeal must be received by the Department within thirteen (13) working days of the date the Contractor received the grant termination notice. The Commissioner may grant an extension for exceptional circumstances for up to five (5) days, if a written request is received before expiration of the initial thirteen (13) day period.

The Commissioner will review the appeal and notify the appellant within ten (10) working days if it is timely and accepted for a hearing.

When an appeal is accepted, the Commissioner will conduct a hearing on the appeal as soon as practicable within twenty (20) working days. The Commissioner will conduct the hearing and may designate one or more persons from within the Department to serve as a hearing panel.

If a hearing is conducted it will be recorded. All interested parties wishing to be heard at the hearing shall submit a written brief of their statement no later than 24 hours prior to the hour of the hearing.

The decision will be made available to interested parties within fifteen (15) working days of the date of the completion of the hearing.

As required by Sec. 676 A of Public Law No. 98-588, a copy of the hearing record will be made available for a prompt review by the Secretary of the Department of Health and Human Services, if such a request is made. If a review by the Secretary is requested, the Department's determination will not be effective until a finding confirming the State's finding of cause is provided by the Secretary.

F. Reporting Requirements.

1. Fiscal Reports: Monthly financial reports, upon request, and requests for drawdowns will be provided by the subgrantees.
 - a. Each monthly financial report/request for funds must include a narrative overview of the work performed, and how those activities were in conformance with the subgrantee's Workplan.
 - b. A CAA may receive an advance of not more than 25 percent of the grant award. The request shall be in writing and shall include a brief explanation of the need for an advance, and an "advance recovery schedule".
2. Quarterly Progress Reports are required from subgrantees outlining an analysis of the activities included in the workplan as compared to actual accomplishments, any variations in the workplan, as well as identification of particular successes or problem areas encountered. In addition, an annual report shall be submitted for the grant period which contains the same level of information. The annual report will require an analysis of the effectiveness of the subgrantee's workplan and will discuss proposed activities for the next program year based on public participation, board priorities, and impacts of previous or present funding. The Contractor shall use the format prescribed by the Department.

G. Amendments.

1. To the State Plan: The State Plan may be amended during the program year, as necessary, to accommodate administrative and programmatic changes or fluctuation of federal funds. Grantees and other interested parties are to be provided copies of proposed changes and given up to fifteen (15) working days to comment. The Department must consider these comments before taking any action. The Office of Community Services will be notified of amendments to the State Plan.
2. To Local Programs: Proposed budget or program amendments may be submitted during the course of the year. The Department of Community and Regional Affairs reserves the right to approve or disapprove such requests for amendments. Proposed amendments which are reasonable, and which do not significantly change the program benefit will be approved.

IV. CRITERIA AND METHOD OF FUND DISTRIBUTION

Alaska, a large state geographically, with a relatively small but diverse population uses not less than 90 percent of the funds to make grants to the two existing Community Action Agencies [Sec. 675 (c)(4) and 675 (c)(2)(B)].

The State will use not more than the allowable \$55,000 of the total Community Services Block Grant funds for administration of the grant [Sec. 675 (c)(2)(B)]. The Department reserves the right to distribute the discretionary funds for activities that benefit low-income Alaskans. For example, these funds could be distributed to; existing CAA's to reduce the impact of funding reductions, to CAA's or other non-profit organizations for special projects or other activities to be determined by the Department.

A. History of Funding

The Department has periodically reviewed the funding available to Alaska's two CAA's since the Office of Community Services administered the Community Services Block Grant Program. Just prior to the State assuming administration of the program, the available funds were divided between the two CAA's on the basis of approximately 17 percent for SEACAP and 83 percent for Rural CAP. When the Department prepared its first plan, the funding ratio was based primarily on poverty population derived from the 1980 census. This resulted in changing the funding ratio to approximately 8.7 percent for SEACAP and 91.3 percent for Rural CAP because of the poverty populations in the respective service areas claimed.

While both CAA's experienced an overall loss of funds during this period, the experience of the last several years has shown that the smaller organization was seriously hampered in its ability to maintain a staff and conduct programs with available funds. Inherent in the Department's assumption of the CSBG program from OCS, is a recognition of the value of maintaining the two eligible organizations in order for them to support their existing programs and/or to initiate new programs as need dictates.

In reviewing the funding situation during 1985 and early 1986, the Department acknowledged its oversight in creating a disproportionate distribution based solely on poverty population. The Department recognizes that a certain level of funding is necessary for a program to meet the basic operational requirements of Public Law 97-35. These basic costs include staff, office, supplies, and travel for governing board and staff.

In order to accomplish a more equitable distribution of available funds in 1987, the Department began using a two step funding formula.

- 1) The first step recognized the need for each organization to have a grant for basic operating expenses. While both CAA's received \$50,000 to meet basic costs, this was not meant to limit administrative costs to this amount.
- 2) The second step recognized the importance of the poverty population as an element in distributing the available funds. In 1987, the Department used the FY 85 CSBG State Plan formula to determine the distribution of the balance of the funds after subtracting the basic grant.

B. Current Distribution Formula

The Department proposes to use the same formula used in 1987 to determine the distribution of funds to the CAA's in 1988. The federal allocation figure will not be available from Congress until late December, 1987; therefore, the 1988 State Plan figures have not been included in this draft.

A breakdown of the basic formula for the FY 88 funds is as follows:

Total CSBG Funds To State
minus Tribal Grantees
equals Balance to DCRA
minus 10% Administrative and Discretionary
equals 90% to CAA's

Funding Available to CAA's

Step I.	Basic Grant	<u>RurAL CAP</u>		<u>SEACAP</u>
		\$50,000.00		\$ 50,000.00
Step II.	Poverty Population			
	Formula			
*	\$xxxxxxxxxx	+		+
	<u>-100,000.00</u>			
	\$xxxxxxxxxx	X .903 =	<u>\$xxxxxxxxxx</u>	X .0969 =
				<u>\$xxxxxxxxxx</u>
Total to Each CAA			\$xxxxxxxxxx	\$xxxxxxxxxx

The factors used in Step II to determine the distribution of funds on a population basis are derived in the following manner:

1. 1980 Census of Population
General Social and Economic Characteristics
Poverty Status in 1979 of Families and Persons for Counties:
1980 Table 181
2. Alaska Department of Health and Social Services
Eligibility Information System
Aid to Families with Dependent Children (AFDC) Payment Summary
April, 1987

To arrive at equitable distribution of CSBG funds, the following process is used.

The statewide number of low-income individuals at 125 percent of poverty per the 1980 Census from Table 181 is 55,909. The number of low-income persons residing in Southeastern Alaska is 4,677 (this number includes the census districts of Haines, Juneau, Ketchikan Gateway Borough, Prince of Wales/Outer Ketchikan, Skagway/Yakutat/Angoon, Wrangell/Petersburg, and Sitka). 4,677 is then divided by the statewide number of low-income, 4,677/55,909 arrive at 8.37 percent. The balance of State allocation 51,232 (55,909 - 4,677) is divided by 55,909 to arrive at a rate of 91.63 percent.

Similarly, AFDC cases in Southeastern Alaska are used to arrive at a percentage of AFDC cases relative to the balance of the State. In April, 1987, 832 AFDC cases are served in the southeast region versus a total of 7,508 statewide. These figures are taken from the report identified in #2 above. The resulting percentage for Southeast is 11 percent and 89 percent for the balance of the State.

* Figures not available at this time.

The CSBG allocation based on statistical information is:

	<u>RurAL CAP</u>	<u>SEACAP</u>
1980 Poverty Statistics (125 % of poverty level)	91.63%	8.37%
AFDC cases	<u>89.00</u>	<u>11.00</u>
Total	180.63%	19.37%

These figures are divided by two to arrive at a distribution figure for CSBG funds.

<u>RurAL CAP</u>	<u>SEACAP</u>
90.31%	9.69%

V. GEOGRAPHIC AREAS AND CHARACTERISTICS OF INDIVIDUALS TO BE SERVED

As mentioned earlier, with RurAL CAP serving the majority of rural Alaska and now acting as a conduit of funds to help assist the urban poor, and with SEACAP serving the low-income population of Southeastern Alaska, the Community Services Block Grant Program can touch, within the limits of funding, all eligible low-income participants, including the elderly poor, on a state-wide basis, with population estimates of 55,909 [Sec. 1742 (a)(2)] as per the 1980 U.S. Census.

VI. GOALS AND OBJECTIVES

A. The Overall Goal: Preventing Poverty.

The primary State goal for the CSBG program [Sec. 1742 (a)(1)] is to reduce and/or prevent poverty through community-based educational activities which lead to a greater degree of self-sufficiency on the part of low-income people [as per Sec. 675 (c)(1)(A) and 675 (c)(1)(B)(ii), (vi) and (vii)].

B. Background of Programs.

Section II of this Plan briefly describes the history of anti-poverty funding and programs in Alaska and the role that CAA's have played. The Plan further provides understanding of specific projects accomplished to date. The attached Appendices describe the projects CAA's have used to meet the goals and objectives of the Community Services Block Grant program for the previous fiscal year [per Sec. 1742 (a)].

C. Coordination of Resources

To help meet both the goal and objectives, the State, through its subgrantees, will coordinate all available resources.

D. Program Objective: Impacting Poverty.

One of the State's main objectives with its subgrantees is to continue to provide a wide range of services and activities which have a measurable and major impact on the causes of poverty in the State [as per Sec. 675 (c)(1)(A)].

Many of the relevant activities detailed throughout this Plan, are ongoing programs of the existing CAA's which, since 1965, have worked to eradicate the causes of poverty in Alaska. Particular program components which attain this objective include, but are not limited to:

1. Local Control.

A local control component will provide training and technical assistance to interested eligible applicants to help return power and responsibility to the local unit of government. This element is an integral part of both self-sufficiency [Sec. 675 (c)(1)(B)(vi)] and self-awareness, which will help to impact the causes of poverty [Sec. 675 (c)(1)(A)].

2. Planning and Research.

A planning component enables the programs to research and help provide some of the education and information [Sec. 675 (c)(1)(B)(ii)] necessary to both the low-income population who require such knowledge for self-improvement, and to appropriate government agencies to help coordinate and establish linkages between such governmental and other social services programs to assure the effective delivery of services to low-income individuals as per Sec. 675 (c)(1)(D).

E. Program Objective: Self Sufficiency.

Another similar objective of the CSBG funded programs will be to concentrate on removing obstacles to the achievement of self-sufficiency [Sec. 675 (c)(1)(B)(vi)], through programs that provide education [Sec. 675 (c)(1)(B)(ii)], encourage community involvement and participation [Sec. 675 (c)(1)(B)(vii)], and help make more effective use of other related programs [Sec. 675 (c)(1)(B)(viii)], in part because of the coordination between government and other social service programs to assure effective delivery [Sec. 675 (c)(1)(D)]. Specific activities, programs and concerns designed to meet this objective are:

1. Natural Resources.

A natural resources component concentrates both on resource management and energy conservation with educational activities [Sec. 675 (c)(1)(B)(ii)] designed to assist low-income participants make better use of available income [Sec. 675 (c)(1)(B)(iii)], and to help obtain and maintain adequate housing and a suitable living environment [Sec. 675 (c)(1)(B)(iv)].

2. Rural Programs.

A rural component is coordinated with appropriate agencies and local governments to identify priorities that address the needs of the rural poor.

3. Urban Programs.

An urban component is coordinated with local municipal agencies to identify priorities that address the needs of the urban poor [Sec. 675 (c)(1)(B)(v)], [Sec. 675 (c)(1)(C)].

4. Citizen Participation.

A citizen participation component [Sec. 675 (c)(1)(B)(vii)] is provided to educate low-income people in governmental and other processes [Sec. 675 (c)(1)(B)(ii)] as to their significance in these processes in order to gain a measure of control over decisions which affect the overall quality of life.

5. Economic Development.

An economic development program helps to provide employment opportunities, some job counseling, and related activities [Sec. 675 (c)(1)(B)(i)] as well as using and encouraging the use of the private sector [Sec. 675 (c)(1)(E)]. The latter partially through use of the coordinated efforts with other agencies, programs, and through the existing Boards of Directors of the CAA's.

VII. ADMINISTRATIVE ASSURANCES

A. Composition of the Board of Directors.

The Boards of Directors of both CAA's will meet the board composition requirements prior to contract approval [Sec. 675 (c)(3)]. The Boards of both Rural CAP and SEACAP comply with the requirement presently; i.e., 1) one third are elected public officials or their representatives; 2) at least one third are democratically selected representatives of the poor; and, 3) the balance are officials or members of business, industry, labor, religious, welfare, education, or other major groups and interests in the community or communities. In the event other non-profit organizations are considered for projects with CSBG funds their boards must approximate this requirement as nearly as possible.

B. Transfer of Funds.

1. In the event that the State transfers funds to services under the Older American Act, the Head Start Program, or the Energy Crisis Intervention Program, such transfers shall not exceed five percent of the State's allotment according to Section 674 [Sec. 675 (c)(5)].
2. Pursuant to the section 2604 (f)(1) of the Low Income Home Energy Assistance Act (LIHEAP) of 1981, the Governor is authorized to transfer up to 10 percent of the State's allocation from LIHEAP to the Community Services Block Grant (CSBG) program.

The purpose of this language is to provide the Governor with the authority to transfer funds should the Governor determine that funds are available and a transfer of funds is consistent with the best interests of the State of Alaska. In the event these funds become available to supplement the CSBG program they will be used to assist CAA's in complying with the goals and objectives of the State Plan and deliverables required by the Department of Health and Social Services.

C. Prohibition of Political Activities

None of Alaska's CSBG allocation will be used to engage in political activities [Sec. 675 (c)(6)] in accordance with Chapter 15 of Title 5, United States Code [Sec. 675 (c)], nor to assist voters in any way in any election [Sec. 675 (c)(7)].

Conditions of the State's contract with the CAA's, or any other non-profit groups, receiving CSBG funds, will incorporate these conditions.

D. Coordination of Programs

The State of Alaska will encourage continued coordination of anti-poverty programs with emergency energy crisis intervention programs under Title XXVI of this Act [as per Sec. 675 (c)(8)]. Both CAA's have been actively involved in Low Income Home Energy Assistance program referrals and advocacy, and emergency energy crisis intervention program activities. The CAA's and any other CSBG subgrantees will be required to coordinate their activities between such programs and existing anti-poverty programs where appropriate.

E. Fiscal Control and Accounting Procedures.

The State has established fiscal control and fund accounting procedures to assure proper disbursement of and accounting for federal funds [Sec. 675 (c)(9)]. The Department of Community and Regional Affairs shall enforce the established procedure. The CAA's, through the authority of their Boards, shall provide assurances to ensure that fiscal control and fund accounting procedures in the CAA's are adequate to provide for the proper disbursement of funds. The Boards shall also provide assurances that accounting procedures are adequate for all funds received pursuant to this application, and will ensure the cooperation of staff and availability of all records.

F. Federal Investigations.

Upon written notification that an authorized federal investigation is being conducted, the State of Alaska will cooperate, to the extent of its ability, with any federal investigations undertaken in accordance with Section 679 of the Act [Sec. 675 (c)(10)].

G. Nondiscrimination.

The State shall make part of any contract with a subgrantee receiving CSBG funds a requirement that no person be denied benefits or participation in services, or be subject to discrimination on the grounds of race, color, national origin, age, or sex, according to Section 677 (a) of the Act.

H. Limitation on Use of Funds for Construction.

The State, or any of its subgrantees, will not use any funds for the purchase or improvement of land, or the purchase, construction, or permanent improvement of any building or other facility [Sec. 680 (a)] except as outlined in Section 680 (a) and (b).

Steve Cowper, Governor

Date

VIII. ADDITIONAL REQUIRED ASSURANCES

A. Application

Pursuant to Section 675(a) of the Community Services Block Grant Act of 1981, as amended, I submit this application to the Secretary of the U.S. Department of Health and Human Services for administration of its Community Services Block Grant by the State of Alaska for Fiscal Year 1986. Assurances required under this Section are enumerated in Parts II and III below.

B. Assurances Required By Section 675(b)

I hereby certify that the State of Alaska will comply with the following assurance contained in Section 675(b):

No funds shall be allotted to such State for any fiscal year under this subtitle unless the legislature of the State conducts public hearings on the proposed use and distribution of funds to be provided under this subtitle for such fiscal year.

C. Assurances Required By Section 675(c)

I hereby certify that the State of Alaska will comply with the following assurances contained in Section 675(c):

(1) Use of Funds

Funds available under this Community Services Block Grant Act will be used:

- (A) To assist in the provision of a range of services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
- (B) To provide activities designed to assist low-income participants including the elderly poor;
 - (i) to secure and retain meaningful employment;
 - (ii) to attain an adequate education;
 - (iii) to make better use of available income;
 - (iv) to obtain and maintain adequate housing and a suitable living environment;
 - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual and family needs, including the need for health services, nutritious food, housing, and employment-related assistance;

- (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
 - (vii) to achieve greater participation in the affairs of the community; and
 - (viii) to make more effective use of other programs related to the purposes of this subtitle;
- (C) To provide on an emergency basis for the provision of such supplies and services, nutritious foodstuffs, and related services, as may be necessary to counteract conditions of starvation and malnutrition among the poor;
- (D) To coordinate and establish linkages between governmental and other social services programs to assure the effective delivery of such services to low-income individuals; and
- (E) To encourage the use of entities in the private sector of the community in efforts to ameliorate poverty in the community;

(2) Allocation of Funds

Not less than 90 percent of the funds allotted to the State will be used to make grants to use for the purposes described above to Community Action Agencies, Community Action Programs, or to organizations serving seasonal or migrant farm workers. The State will not expend more than five percent, or \$55,000 of its allotment, whichever is greater under Section 674, for administrative expenses at the State Level [675(c)(2)(B)].

(3) Board of Directors

In the case of a community action agency or nonprofit private organization, each board will be constituted so as to assure that (A) one-third of the members of the board are elected public officials, currently holding office, or their representatives, except that if the number of elected officials reasonably available and willing to serve is less than one-third of the membership of the board, membership on the board of appointive public officials may be counted in meeting such one-third requirement; (B) at least one-third of the members are persons chosen in accordance with democratic selection procedures adequate to assure that they are representative of the poor in the area served; and (C) the remainder of the members are officials or members of business, industry, labor, religious, welfare, education or other major groups and interests in the community. [675(c)(3)]

(4) Special Consideration in Designating Subgrantees

Special consideration in the designation of local community action agencies under this subtitle to any community action agency which is receiving funds under any Federal anti-poverty program on the date of the enactment of this Act, except that (A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and (B) if there is not such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, the State shall give special consideration in the designation of community action agencies to any successor agency which is operated in substantially the same manner as the predecessor agency for which the determination is made. [675(c)(4)]

(5) Transfer of Funds

The State may transfer funds, but not to exceed five percent of its allotment, for the provision set forth in the Community Services Block Grant Act to services under the Older Americans Act of 1965, the Head Start program, or the energy crisis intervention program [675(c)(5) as amended by Public Law 98-588. Section 203(a)(5).]

(6) Political Activities

Any political activities in accordance with this subsection will be prohibited. [Subsection (e)]; [675(c)(6)]

(7) Political Assistance

Any activities to provide voters and prospective voters with transportation to the polls or provide similar assistance in connection with an election or any voter registration activity will be prohibited; [675(c)(7)].

(8) Program Coordination

Coordination will be provided between anti-poverty programs in each community, where appropriate, with emergency energy crisis intervention programs under Title XXVI of the Budget Reconciliation Act (relating to low-income home energy assistance) conducted in such community; [675(c)(8)].

(9) Fiscal Control

Fiscal Control and fund accounting procedures will be established as may be necessary to assure the proper disbursement and accounting for Federal funds paid to the State under the Community Services Block Grant Act. The State will provide every year, in accordance with Section 675(f), an audit of its expenditures of amount received under the Community Services Block Grant Act and amounts transferred to carry out the purposes of the Community Services Block Grant Act; [675(c)(9)].

(10) Federal Investigations

Upon written notification that an authorized federal investigation is being conducted, the State of Alaska will cooperate, to the extent of its ability, with any federal investigations undertaken in accordance with Section 679 of the Act [Sec/ 675(c)(10)].

(11) Grant Termination

Any community action agency, or migrant or seasonal farm worker organization, which received funding in the previous fiscal year under this Act will not have its present or future funding terminated under this Act, unless the State determines, after notice and an opportunity for a hearing on the record, that cause existed for such termination. The decision to terminate is subject to review by the secretary as provided in Section 676A of this Act. [Public Law 98-558, Section 203(3)]

Steve Cowper, Governor

Date

FY 88 STATE PLAN
COMMUNITY SERVICES BLOCK GRANT PROGRAM
APPENDIX A

SUMMARY OF ACTIVITIES FOR FY 87

This information summarizes the activities of Alaska's two Community Action Agencies during the past year. In accord with the purposes stated in Public Law 97-35, the state will use the funds available under this subtitle --

- (A) to provide a range of services and activities having a measurable and potentially major impact on causes of poverty in the community or those areas of the community where poverty is a particularly acute problem;
- (B) to provide activities designed to assist low-income participants, including the elderly poor:
 - (i) to secure and retain meaningful employment;
 - (ii) to attain an adequate education;
 - (iii) to make better use of available income;
 - (iv) to obtain and maintain adequate housing and a suitable living environment;
 - (v) to obtain emergency assistance through loans or grants to meet immediate and urgent individual family needs, including the need for health services, nutritious food, housing, and employment-related assistance;
 - (vi) to remove obstacles and solve problems which block the achievement of self-sufficiency;
 - (vii) to achieve greater participation in the affairs of the community; and
 - (viii) to make more effective use of other programs related to the purposes of this subtitle.

Alaska's Community Action Agencies (CAA) have made use of funds from various sources over the past year, including CSBG funds, to provide a range of programs and advocacy activities for the benefit of low-income persons. CSBG resources were used in conjunction with state and other federal funds such as the Low Income Home Energy Assistance Program (LIHEAP), Head Start, State Office of Alcoholism and Drug Abuse (SOADA), and direct state grants.

The following material briefly describes activities of the community action agencies to the extent they can be categorized in (B) (i - viii) above.

(i) Employment

RurAL CAP: A workshop was held to train village people to conduct parent-education workshops, thereby providing them with job skills. SEACAP: Activity focused on developing markets for underutilized seafood products; this is expected to produce employment opportunities.

(ii) Education

RurAL CAP: Child development activities support the Head Start program which serves more than 1,500 children statewide, being funded with state and federal funds in excess of \$6 million. Energy conservation has been promoted through demonstration projects, workshops, and education and information activities. More than 50 villagers assembled for the Village Participation Conference in the state capital to discuss rural needs and present recommendations to policy makers. SEACAP: Education and outreach activities encouraging weatherization have been conducted.

(iii) Use of Available Income

RurAL CAP: \$76,000 of CSBG funds was spent on activities directed at reducing the high cost of energy through weatherization projects, workshops and information, demonstration of technology advances to reduce fuel consumption; legislation and policy were monitored, to include promotion of least-cost energy planning and work with the State Energy Policy Task Force to direct attention to rural concerns. SEACAP: Weatherization-related activities fall into this category.

(iv) Housing and Living Environment

RurAL CAP: Technical assistance was provided to a village to form a fur cooperative. Other activities included monitoring development in rural locations to identify environmental impacts, advocacy for low-income housing, and energy-related activities. Activities of the Subsistence and Natural Resources Department impinge on this area. SEACAP: Work to rescue several houses threatened by a mudslide continued and was completed. A SEACAP proposal led indirectly to new monies for low-income housing in Juneau. Work has been done toward rescinding the local tax on food, considered regressive toward low-income persons.

(v) Emergency Assistance

RURAL CAP: Approximately 25,000 meals were provided to the poor and hungry in urban areas through four sites at a cost of \$11,416. SEACAP: A disaster plan and funding are in place to meet emergencies that may occur. Advocacy and intervention have been provided on an individual basis.

(vi) Removing Obstacles to Self-Sufficiency

RURAL CAP: \$58,000 was devoted to alcohol and drug abuse prevention activities, which included five teleconferences with 164 participants, culturally relevant workshops in six villages and other events with a total of 2595 participants. Activity was directed to protection of land, water and other natural resources vital to the subsistence economy, and advocacy for low-income persons. SEACAP: Employment opportunities are being developed through local seafood industry marketing, and work with Equal Employment Opportunity office which has identified positions where EEO goals can be implemented.

(vii) Community Affairs Participation

RURAL CAP: Most program activities have fostered participation in community affairs, but especially the Village Community Development Program, Village Participation Conference, subsistence, child development and energy programs. \$105,471 was devoted to the Village Community Development Program which supports the empowerment of rural (Native) people in protecting their interests in the interaction with the dominant culture, through meetings, conferences, teleconferences, newsletters, and workshops. SEACAP: Most program activities have fostered participation in community affairs.

(viii) Effective Use of Other Programs

RURAL CAP: Advocacy in the use of weatherization and LIHEAP funds for effective energy conservation projects continues. Eight proposals have been written, five of which have been funded. Technical assistance has been provided in development of for-profit enterprises. SEACAP: Through its privately capitalized, wholly owned, for-profit subsidiary, SELEASE, new markets for seafood from Southeast Alaska have been tapped, and resulting income channelled to fulfill SEACAP objectives.

PUBLIC NOTICE

DEPARTMENT OF COMMUNITY AND REGIONAL AFFAIRS FY 88 COMMUNITY SERVICES BLOCK GRANT (CSBG) STATE PLAN

The Draft FY 88 State Plan is available for public review and comment. CSBG funds are allocated to the State and to Alaska's two Community Action agencies, the Rural Alaska Community Action Program (Rural CAP) and the Southeast Alaska Community Action Program (SEACAP) to impact the causes and conditions of poverty in Alaska. The plan describes how the State administers the program, activities of grantees and the distribution plans for FY 88.

A public hearing will be conducted on the plan on December 22, 1987 from 2:00 to 3:30 p.m. The hearing will be chaired by Representative Heinrich Springer of the House Community and Regional Affairs Committee through the Interim Legislative Teleconference Network.

The Legislative Information Office sites designated for this hearing are:

- Anchorage, 3111 "C" Street, Suite 150;
- Bethel, Kuskokwim Inn Annex;
- Juneau, Capitol Building, Room 205;
- Ketchikan, 352 Front Street;
- Nome, Second Floor, Front Street; and
- Sitka, 210 Lake Street.

In addition to the listed LIOs, Offnet sites have been established in Copper Center, Fort Yukon, Haines, Hydaburg, Kake and Port Lions.

A written summary of any comments presented at the hearing would be appreciated. The Division will also give consideration to written comments, which must be received by the close of business on Thursday, December 31, 1987. Copies of the Draft State Plan are available from the Department of Community and Regional Affairs offices. Questions about the plan or hearing sites can be directed to: Judy Holden, Block Grant Administrator, Department of Community and Regional Affairs, Rural Development Division, P. O. Box BC, Juneau, Alaska 99811. Telephone (907) 465-4890.

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

STEVE CCWPER, GOVERNOR

- P.O. BOX B
JUNEAU, ALASKA 99811-2100
PHONE: (907) 465-4700
- 940 E. 16TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
PHONE: (907) 563-1073

December 1, 1987

Dear Interested Parties:

Enclosed is the Draft FY 88 Community Services Block Grant (CSBG) State Plan for your review and comment. A public hearing chaired by Representative Heinrich Springer of the House Community and Regional Affairs Committee will be conducted through the Legislative Teleconference Network December 22, 1987, from 2:00 - 3:30 PM to hear your comments. Written comments will be accepted until the close of business December 31, 1987. The enclosed public notice contains additional information about the hearing.

For those of you who may be unfamiliar with the CSBG Program, it is funded by the U.S. Department of Health and Human Services (DHSS), Office of Community Services (OCS) and administered by the Department of Community and Regional Affairs (DCRA), Rural Development Division (RDD). The state will receive approximately \$750,000 for federal fiscal year 1988.

The federal law provides that 90 percent of the funds must be distributed to eligible Community Action Agencies that were established in 1981. The remaining 10 percent is granted to the State for administration and discretionary activities. In Alaska, the two primary recipients are the Rural Alaska Community Action Program (RurAL CAP) and the Southeastern Alaska Community Action Program (SEACAP). The State has contracts with these organization to provide adtivities that benefit low-income persons. The draft of the state plan provides details about these activities and how the State administers the program.

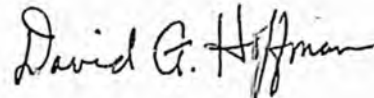
Included with this letter is a copy of the draft plan, which is very similar to the FY 87 Final Plan with only very minor technical revisions. These changes are identified by page, section and paragraph in the enclosed material entitled Proposed Revisions. This document also presents proposed new language which deals with amendments to the state plan.

Interested Parties
Page 2

We look forward to your participation in the public hearing and encourage you to provide written comments if you wish. If you have questions please contact:

Judy Holden
Block Grants Administrator
Department of Community and Regional Affairs
Rural Development Division
P.O. Box BC
Juneau, AK 99811
Phone: 465-4890

Sincerely,



David G. Hoffman
Commissioner

Enclosure

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

OFFICE OF THE COMMISSIONER

CSBG 88
STEVE COWPER, GOVERNOR

- P.O. BOX B
JUNEAU, ALASKA 99811-2100
PHONE: (907) 465-4700
- 949 E. 36TH AVENUE, SUITE 400
ANCHORAGE, ALASKA 99508-4302
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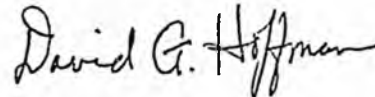
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Sincerely,



David G. Hoffman
Commissioner

Enclosure