

ALASKA LEGISLATIVE FILES 1905-1907

214.45 HESS CORRESPONDENCE - HUMAN SERVICES TELECONFERENCE



# RECORDS CERTIFICATION

I, the undersigned, an employee of the State of Alaska, do hereby certify that the microfilm images on this microform are accurate reproductions of the original records of the State of Alaska as accumulated during the regular course of business, and that it is the established policy and practice of this State to microfilm its records and to dispose of the original records after microfilm reproductions have been made.

*James O. Smith*  
Signature of Camera Operator

*7/25/89*  
Date

H E S S

Correspondence



Alaska State Legislature  
House of Representatives  
COMMITTEE ON HEALTH, EDUCATION  
AND SOCIAL SERVICES

OFFICIAL BUSINESS

February 13, 1986

POUCH V  
JUNEAU, AK 99811  
465-3759

Commissioner John Pugh  
Department of Health and Social Services  
Pouch H-01  
Juneau, AK 99811

Dear Commissioner Pugh:

We have received the Department's draft of regulations to govern the practice of Midwifery. Upon review, including a number of discussions with midwives and physicians in the state, we are concerned that the regulations, as proposed, may potentially halt the practice of midwifery in Alaska.

We recognize that these regulations represent a substantial effort on the part of the working group and the Department. However, the Legislature made clear with the passage of SCSHB 335 (Fin) last session that they wished the practice of midwifery to continue. It is imperative that the regulations not thwart this intent.

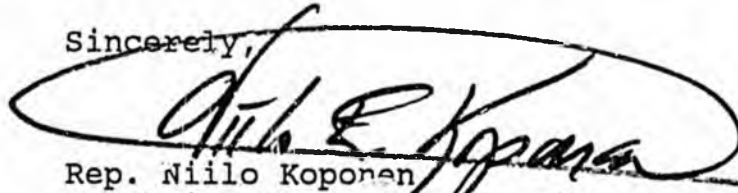
In the transmittal letter that accompanied the draft regulations, you indicated that the working group would likely be asked to review documented testimony received during the public comment period and to recommend any necessary changes to the regulations. The purpose of this letter is to formally request that the working group be reconvened upon the close of the public comment period. In addition to issues which may arise through the public testimony, we would ask that the following areas be addressed:

- (1) Inconsistencies between what the working group developed and what appears in the draft regulations, specifically the requirement that a physician "risk out" clients and the requirement that client reports be submitted to the Department.
- (2) Clarification of liability, particularly in relation to the exemption and the preceptor relationship.
- (3) The lack of consistency with licensure for similar professions.

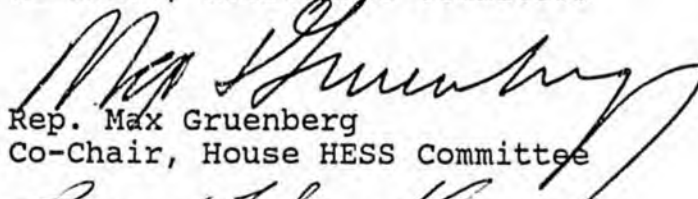
As you know, Commissioner, HB 335 required that regulations be presented to the legislature prior to their adoption and an initial draft was submitted on the 10th day of session. However, since it is likely that the regulations will be revised by the working group, we would request that the Legislature be presented with the redrafted version and allowed an opportunity to review it prior to adoption by the Department. Because of the press of time, from both the 120-day session and the importance of getting regulations in place, we would hope that redrafted regulations are available by April 15. We will be scheduling a hearing on the midwife regulations as soon after the 15th as possible.

Commissioner, thank you for your attention to our concerns. We would be happy to discuss this with you in person at your convenience.

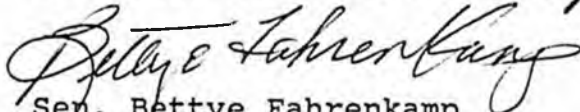
Sincerely,



Rep. Niilo Koponen  
Co-Chair, House HESS Committee



Rep. Max Gruenberg  
Co-Chair, House HESS Committee



Sen. Bettye Fahrenkamp  
Chair, Senate HESS Committee



Alaska State Legislature  
House of Representatives  
COMMITTEE ON HEALTH, EDUCATION  
AND SOCIAL SERVICES

POUCH V  
JUNEAU, AK 99811  
465-3759

OFFICIAL BUSINESS

MEMORANDUM

TO: HOUSE HESS COMMITTEE MEMBERS

FROM: REP. MAX F. GRUENBERG, CO-CHAIR  
REP. NIILLO KOPONEN, CO-CHAIR  
HOUSE HESS COMMITTEE

DATE: MARCH 10, 1986

RE: POSSIBLE HESS COMMITTEE BILL

The Department of Health and Social Services has requested that the HESS Committee introduce the attached bill to comply with a new federal law prohibiting municipal sales tax on purchases made with food stamps.

Section 1505 of the Food Stamp Security Act of 1985 requires that all states participating in the food stamp program be in legal compliance with the act by October 1, 1986.

We will take up consideration of the committee sponsorship of this bill at today's HESS meeting.

IN THE HOUSE

BY THE HEALTH, EDUCATION AND  
SOCIAL SERVICES COMMITTEE

HOUSE BILL NO.

IN THE LEGISLATURE OF THE STATE OF ALASKA

FOURTEENTH LEGISLATURE - SECOND SESSION

A BILL

For an Act entitled: "An Act prohibiting municipal sales tax on purchase made with food stamps; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. AS 29.45.650(a) is amended to read:

(a) Except as provided in (f) of this section, a [A] borough may levy and collect a sales tax not exceeding six percent on sales rents, and on services provided in the borough. The sales tax may apply to any or all of these sources. Exemptions may be granted by ordinance.

\* Sec. 2. AS 29.45.650 is amended by adding a new subsection to read:

(f) A borough may not levy and collect a sales tax on a purchase made with food coupons, food stamps, or other type of certificate issued under 7 U.S.C. 2011 - 2025 (Food Stamp Act).

\* Sec. 3. AS 29.45.700(a) is amended to read:

(a) A city in a borough that levies and collects areawide sales and use taxes may levy sales and use taxes on all sources taxed by the borough in the manner provided for boroughs. The [, EXCEPT THAT THE assembly may by ordinance authorize a city to levy and collect sales and use taxes on other sources except purchases made with food coupons, food stamps, or other type of certificate issued under 7 U.S.C. 2011 - 2025 (Food Stamp Act).

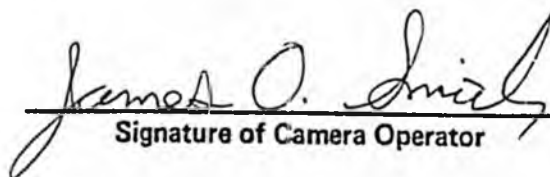
\* Sec. 4. This Act takes effect October 1, 1986.

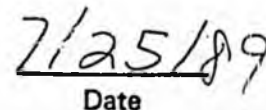


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Signature of Camera Operator

  
Date

H E S S

Federal Block  
Grants BACK UP

Info:

Teleconference

5-9-85



Alaska State Legislature  
House of Representatives  
COMMITTEE ON HEALTH, EDUCATION  
AND SOCIAL SERVICES

OFFICIAL BUSINESS

POUCHV  
JUNEAU AK 99811  
465-3759

THE HOUSE COMMITTEE ON HEALTH, EDUCATION AND SOCIAL SERVICES

will conduct a

\*\*\*\*\*STATIWIIE TELECONFERENCE\*\*\*\*\*

DATE: THURSDAY, MAY 9, 1985

TIME: 4:30 - 6:00 P.M. (AST)

SUBJECT: FEDERAL BLOCK GRANTS FOR THE  
DEPARTMENT OF HEALTH AND SOCIAL SERVICES

The Federal government requires, as a condition of receiving block grant funding, a statewide public hearing concerning the usage of federal funds received and expended by the state of Alaska.

The Department receives block grant funds in the following areas:

PREVENTIVE HEALTH AND SOCIAL SERVICES  
MATERNAL AND CHILD HEALTH  
ALCOHOL, DRUG ABUSE AND MENTAL HEALTH  
LOW INCOME ENERGY ASSISTANCE

More detailed information on the amounts of money for each category received and specific program expenditures will be available at local Legislative Information Offices prior to the hearing.

Members of the committee are: Max F. Gruenberg, Jr., co-chair, (D) Anchorage; Niilo Koponen, co-chair, (D) Fairbanks; Robin Taylor, vice chair (R), Wrangell; Katie Hurley, (D) Wasilla; Alyce Hanley, (R) Anchorage; Dave Thompson, (R) Kodiak; and Fritz Pettyjohn, (R) Anchorage.

THIS IS A PUBLIC HEARING, ALL TESTIMONY IS WELCOME.

FOR MORE INFORMATION, CONTACT YOUR LOCAL LEGISLATIVE INFORMATION OFFICE OR CALL NANCY BENNETT IN JUNEAU AT 465-3759

MEMORANDUM

TO: HOUSE HESS COMMITTEE MEMBERS  
FROM: NANCY BENNETT  
DATE: MAY 9, 1985  
RE: TODAY'S AGENDA

TELECONFERENCE

The Federal Government requires the Department of Health and Social Services, as a condition of receiving federal block grant funding, to hold a legislative statewide hearing on usage of the grant funds.

In your folder is a memo from the Department outlining each funding category and amount spent in FY 85.

Representatives of the Department who will be attending to answer questions are: Commissioner Pugh, Dwayne Peoples, Russ Webb, Dr. David Spence, Matt. Felix and Norma Lange.

CSSB 20 - RELATING TO IMPLIED CONSENT TO PRELIMINARY BREATH TEST BY AIRCRAFT AND WATERCRAFT OPERATORS (RAY)

This bill amends existing sections of law dealing with breathalyzer tests for operators of a motor vehicle, to include operators of a boat or plane. There is a zero fiscal note.

The Report of the Use of the FY 1985  
PREVENTIVE HEALTH & HEALTH SERVICES BLOCK GRANT  
by the Division of Public Health/DHSS

During FY 1985, the Preventive Health and Health Services Block Grant funds were utilized as follows:

Health Education/Risk Reduction

\$146.0 for the activities of the Health Education/Risk Reduction Project. Five projects to non-profit agencies and the University of Alaska were awarded to provide health promotional programs to school and adult aged populations to deter the high risk health behaviors associate with: smoking, injury prevention related to ATV's and job related accidents, nutrition, and substance abuse.

Behavioral Risk Factor Surviellance

\$12.0 was provided to the Institue for Social & Economic Research to conduct a telephone survey to determine the prevelance of high risk health behaviors within the Alaskan adult population.

Coordination & Administration

\$75.0 was provided to the Division of Public Health for a staff and associated expenses relating to the overall coordination of the block grant.

Rape Prevention Intervention

\$7.2 was provided to the Council on Domestic Violence and Sexual Assault for support of their training activities in Rape Prevention Protocols.

Project CHOICE

\$4.0 for the purchase of the comprehensive cancer education materials (Project CHOICE). The materials are distributed to various school districts within the State.

Contracts Currently Under Negotiation

\$35.0 is currently being negotiated for three additional programs. Development of a state dental plan, assistance to the Tanana Chiefs Conference for dental supplies for a preventive dental services program, and the continuance of the statewide telephone health education service provided by TEL-MED.

The Intended Usage of the FY 1986  
 PREVENTIVE HEALTH & HEALTH SERVICES BLOCK GRANT  
 by the Division of Public Health/DHSS

Available Funds for FY86

Anticipated Federal Award for FFY86.....	\$ 326.8
Roll-Over of FY85 Block Grant Funds.....	137.2*
 Funds available for Fiscal Year 1986.....	 \$ 464.0

\*These funds are available from a lapse in the FY85 award. Spending of prior block grants has been less than the total award, so funds spent in FY85 were fulfilling the FY84 award. This roll over is possible because federal awards are available for two years.

Expected Expenditures for FY86

Health Education/Risk Reduction Project.....	\$ 215.0
Injury Prevention.....	85.0
Cancer Prevention and Education.....	75.0
Coordination & Administration.....	75.0
Behavioral Risk Factor Surveillance.....	8.0
Rape Crisis Intervention.....	6.0
	\$ 464.0

Basic Overview

The Division of Public Health intends to use these Federal Funds in the following areas to emphasize projects that: reduce the risk of injuries related to all-terrain vehicles and marine accidents, aid in the prevention of cancers; and will make available grant funds for preventive health services under the Health Education/Risk Reduction Projects. The Division will provide planning, technical, and administrative assistance to grantees and related organizations with similar interests.

Injury Prevention

The Injury Prevention branch of the Section of Emergency Medical Services (EMS) will work directly with the following agencies or projects to develop programs and materials for instruction related to All-Terrian Vehicle (ATV) handling and Marine Safety/Cold Water Survival.

The Alaska Marine Safety Education Association (AMSEA) will develop a statewide standardized and coordinated training program to address the issue of marine accidents and cold water survival.

The group will develop an education program which will include: curriculum and training programs, instructor training, and instructional materials. The program will be field tested and a course for instructors will be held. This group will represent the efforts of individuals from the Departments of Health & Social Services and Public Safety, University of Alaska, S.E. Region EMS Council, Southeast Alaska Regional Health Corporation, United State Coast Guard, and Northstar Survival.

Funding Level \$ 20.0

The Cooperative Extension Service of the University of Alaska will prepare instructional materials to address the issue of safe use of all-terrain vehicles. These materials will include; a presentation package on ATV injury prevention for use by regional injury prevention coordinators, two videotapes on proper usage and safety principles, two Safety Awareness Posters on safety equipment and alcohol use, and a school poster contest dealing directly with ATV safety.

Funding Level \$ 22.5

One statewide training workshop (or several regional workshops) will be held for persons who are responsible to doing community education on ATV injury prevention and marine safety education. Topics included in the workshop will be: results of the epidemiological study, demonstrations on protective clothing and safety equipment, demonstrations on proper riding, planning a community education campaign, how to put on an ATV field day, how to put on a 2-hour safety course, and local ordinance options. Potential participants include: Health Corporation Injury Prevention Coordinators, VPSO's, School Teachers, EMT's, and CHA's.

Funding Level \$ 35.0

The possible solution to some of the ATV injury problems may involve mandatory safety requirements. Before such action are pursued, an analysis of the issues will be conducted. These issues will address the following topics: licensure/registration of ATV's, mandatory operator certification, rural versus urban utilization, mandatory helmet use, and the requirements to retrofit ATV's with safety devices such as lights and speedometer.

Funding Level \$ 7.0

#### Cancer Prevention & Education

The Division of Public Health will develop cancer education programs targeted at specific high risk population groups. During State fiscal year 1986, these activities will focus at the increase of smoking in women, and the impact this has on related health problems such as lung cancer and neonatal morbidity. Implementation of this program will be conducted through a grant(s) to appropriate service agencies. These funds will be intergrated as supplemental resources for service agencies to enhance their abilities to address this health problem.

Health Education/Risk Reduction Project

A) The Division will provide grant support to non-profit corporations, state agencies, and political subdivisions of the State of Alaska for community based programs for the purpose of demonstrating and evaluating optimal methods for organizing and delivering comprehensive preventive health service for defined populations.

To receive a competitive grant under this program, the applicant must:

- address a specific health problem or high risk population
- develop a behavioral or health educational intervention program to meet the identified need.
- be fully intergrated into existing service programs and financially independent from block grant funding at the end of two years funding period.
- incorporate an evaluation tool to measure the accomplishments of the project.
- be able to serve as a model for future service projects directed at similar problems.

These grants will be awarded for a maximum of a two year period. The maximum amount of support is \$40,000 for each grant. These grants are intended to supplement agency efforts to address health/medical problems and can not supplant existing funding of services.

B) The Division anticipates that it will continue to fund the efforts of the following projects funded during FY85. These efforts have shown progress and impact on their identified groups.

- The Municipality of Anchorage will continue their Teen Challenge to Change program dealing with the problems of smoking behaviors in adolescents.

Funding Level      \$ 25.0

- The Alaska Health Project will continue to teach Job Hazard Recognition curriculum for health and safety awareness in the work setting. This program is currently being taught to high school students and has been expanded to include high school instructors for incorporation into their lessons.

Funding Level      \$ 20.0

- The Kodiak Area Native Association will continue to address the health behaviors of youth in the villages of Kodiak Island. These behaviors include, smoking, nutrition, and accident prevention.

Funding Level      \$ 10.0

Rape Crisis Intervention

\$6,000 of this Block Grant is required to be used for rape prevention activities. The funds are granted to the Council on Domestic Violence and Sexual Assault in support of their training activities in Rape Prevention Protocol for field personnel training sessions for Public Health Nurses in the three regions.

Behavioral Risk Factor Surveillance

The Division intends to continue this survey which determines the prevalence of high risk health behaviors within the adult Alaskan population utilizing the methodologies of the Centers for Disease Control (CDC), Atlanta, Georgia. This program survey is required by the federal government and the results are reported to CDC and the Division of Public Health.

Coordination and Administration

A staff member within the Division of Public Health is assigned to coordinate the projects under the auspices of the block grant and to administer all the funds related to its grants and contracts. Funds are provided for travel to perform site visits, program planning and technical assistance.

## LOW INCOME HOME ENERGY ASSISTANCE BLOCK GRANT

The State of Alaska, Department of Health and Social Services (DHSS) received \$9,862,248 Low Income Home Energy Assistance Program (LIHEAP) funds from the U.S. Department of Health and Human Services for its FY 1985 Energy Assistance Program. Seven Alaskan Indian and tribal organizations applying directly for federal LIHEAP block grant funds received \$1,826,889. Under agreements executed between DHSS and these tribal organizations, the DHSS LIHEAP block grant was reduced by \$2,176,026 so that the tribal grants could be augmented by that amount. The agreement was sent to the U.S. Department of Health and Human Services for action ensuring that tribal organizations had the resources in FY 1985 to offer benefits comparable to those offered to households served under the DHSS Energy Assistance Program. Final FY 1985 LIHEAP funding for Alaska was \$11,689,197 (DHSS \$7,686,222 and tribal grantees \$4,002,925).

As of May 1, 1985, the DHSS Energy Assistance Program served approximately 10,500 households with an average grant amount of \$510. It is anticipated that the DHSS FY 1985 caseload will be approximately 13,000 households (tribal grantees will serve roughly 5,500 households).

When an applicant household is found eligible for energy assistance, credit is established on its behalf with its home energy supplier. The credit is then used for either overdue or future home energy bills. The Energy Assistance Program has agreements with 250 home energy suppliers. These vendors agree to extend credit to eligible households, later submitting invoices to EAP for payment (or in the case of most utilities, to apply prepaid credit to the client's account). The grants can be used for a variety of home energy products including fuel oil, natural gas, electricity, propane, wood, and coal. Both renters and homeowners are eligible for energy assistance. Renters whose home energy expenses are included in their monthly rental payments, and those applicants whose energy vendor does not participate in the program are given benefits in cash.

The State has the option of using up to 15 percent of the LIHEAP funds for low-income weatherization. This year approximately \$1,100,000 will be put to this purpose through agreements with the Department of Community and Regional Affairs and the Alaska State Housing Authority. Another provision allows grantees to carry forward up to 15 percent of annual LIHEAP funding to the next fiscal year. To hedge against a predicted funding reduction and more importantly to start FY 1986 EAP early DHSS carried forward \$1,400,000 from FY 1984. Funding for FY 1986 will not be known until October 1985 at the earliest. For the same reasons, DHSS intends to take advantage of the carry forward provision.

There is not expected to be major changes in the nature of the Energy Assistance Program in FY 1986. If there is a severe federal funding cut, changes in household grant amounts, weatherization and energy conservation funding, and tribal grantee transfers could result.

The LIHEAP block grant authorization expires September 30, 1986. LIHEAP enjoys considerable support in Congress so passage of reauthorization legislation at that time is probable.

## FY 86 SOCIAL SERVICES BLOCK GRANT

By the end of State Fiscal Year 1985, Social Services Block Grant Funds will have been utilized to provide services in the amounts described below. Since FY 85 has not yet ended, all FY 85 Social Services Block Grant funds have not yet been expended. The dollar figures indicated for FY 85 represent, then, projected expenditures. It is planned that Fiscal Year 1986 funds will be utilized in the same programs. Planned expenditures for FY 86 are also indicated:

### HOMEMAKER SUPPORT SERVICE

Homemaker support consists of utilization of homemaker skills by trained individuals to assist persons in preserving family life and maintaining independent living. It is provided only to individuals or families of children who are in danger of abuse, neglect or exploitation and who require support and protection in order to remain in their own homes.

### ADULT PROTECTION HOMEMAKER SUPPORT

Assistance to at risk adults in general household management, goal setting, planning and organizing time and work, promoting general hygiene, nutrition, budgeting, and certain chores that cannot be performed by the individual.

### CHILD PROTECTION HOMEMAKER SUPPORT

Assistance to families of at risk children in household management, planning and organizing time and work, nutrition, hygiene, child care and parenting skills.

	<u>FY 85</u>	<u>FY 86 Planned</u>
Adult Protection Homemaker	\$1,751,200	\$1,751,200
Child Protection Homemaker	383,700	383,700

### ADULT PROTECTIVE SERVICE

Adult Protective Service includes investigation into the physical and economic well-being of adults to determine if other services are required to protect them from harm or exploitation, and the provision of necessary services either directly or through purchase.

The Department is only mandated to investigate the circumstances of elderly persons but may investigate the circumstances of other adults if requested to do so and the person consents. Purchased support services include residential care, foster care and homemaker support. Direct services include counseling, referral, and initiation of legal intervention when necessary. In all

instances services are provided only with the consent of the client.

<u>FY 85</u>	<u>FY 86 Planned</u>
\$ 785,700	\$ 785,700

#### CHILD PROTECTION DAY CARE SUPPORT

Child protection day care support is a special day care service arranged by the Division of Family and Youth Services staff for children in danger of harm from abuse and neglect. This service allows therapeutic relief for both child and family, and often allows children, who otherwise may be removed to receive adequate protection, to remain in their own home. Utilization of the day care resource often provides a sufficient respite for both the child and family, so that other support services and resources may be better utilized and that the functioning of the family may be maintained at such a level that the child may remain at home without danger of harm.

<u>FY 85</u>	<u>FY 86 Planned</u>
\$ 357,500	\$ 357,500

#### CHILD PROTECTIVE SERVICES

This service includes mandated investigations into reports of harm to children and the provision of a wide range of direct and support services to prevent harm to children, strengthen family relationships and functioning and to maintain families intact whenever possible. Services include investigation, counseling, crisis intervention, legal advocacy, out of home care and treatment, permanency planning, adoption services and purchased support services. Social Services Block Grant funds provide only a small portion of the total amount of funds necessary to supply this service.

<u>FY 85</u>	<u>FY 86 Planned</u>
\$1,801,195	\$1,801,195

#### STAFF DEVELOPMENT

This service consists of training activities and materials to provide new knowledge and increase skills of persons providing services under the Social Services Block Grant or associated services provided with state funds. The training is available for all Division staff concerned with operation of programs and the provision of service. It is also made available to individuals and

staff of other agencies providing human services in Alaska. A training plan is developed each year based on assessments of staff needs by staff, supervisors and management; program changes or priorities which require training for implementation; and an assessment by other providers of areas in which training is needed to improve the quality of services.

FY 85

\$ 96,600

FY 86 Planned

\$ 96,600

ALCOHOL AND DRUG ABUSE AND MENTAL HEALTH BLOCK GRANT

ALCOHOL AND DRUG ABUSE BLOCK GRANT FUNDS

In SFY 85, the Office of Alcoholism and Drug Abuse received \$1,504,400 under the Alcohol and Drug Abuse and Mental Health Block Grant program.

Pursuant to federal requirements, the Office divided these funds into four separate and distinct activities; general prevention, alcohol abuse, drug abuse, and discretionary. Following the federal guidelines, the Office provided these funds to thirty-five localities in the State utilizing the departmental grant-in-aid regulations.

For SFY 86, the Office proposes to use the block grant funds to supplement, not supplant, state funds. The Office will utilize the grant-in-aid process to select recipients and distribute the available funding in accordance with the provisions of AS 47.37, AS 47.30, and AS 44.29, as well as the block grant guidelines in the U.S. Code.

The Office is currently projecting the receipt of approximately \$1,504,400 under the FFY 85 Alcohol and Drug Abuse Block Grant program.

BACKGROUND PAPER  
ON  
MCH BLOCK GRANT  
FOR  
5/9/85 LEGISLATIVE HEARING

The Maternal and Child Health block grant was created in 1982 to enable each state to:

- (1) assure mothers and children (in particular those with low income or with limited availability of health services) access to quality maternal and child health services,
- (2) reduce infant mortality and the incidence of preventable disease and handicapping conditions among children, to reduce the need for inpatient and long-term care services, to increase the number of children (especially preschool children) appropriately immunized against disease and the number of low income children receiving health assessments and follow-up diagnostic and treatment services, and otherwise to promote the health of mothers and children especially by providing preventive and primary care services for low income children, and prenatal, delivery, and postpartum care for low income mothers),
- (3) provide rehabilitation services for blind and disabled individuals under the age of 16,
- (4) provide services for locating, and for medical, surgical, corrective, and other services, and care for, and facilities for diagnosis, hospitalization, and aftercare for, children who are crippled or who are suffering from conditions leading to crippling.

The amounts awarded to Alaska have been as follows:

1982	\$ 657,700
1983	877,700
1984	705,400
1985	845,100

For FY 1986 it is anticipated that \$845,100 will be available. A state has two years in which to expend each year's grant award. The utilization of MCH block grant funds in Alaska in 1984 and 1985 is presented here to provide a frame of reference for today's hearing. Items above the dotted line were used in maternal health. Below the dotted line the items were used for child health and between the dotted lines are items used for both maternal and child health items.

(amounts in thousands)

	1984	1985
Maternal care and family planning (genetics, maternal care pregnancy testing, family planning)	106.1	119.6
Perinatal venereal disease control	29.0	14.0
Public Health Nursing	39.0	39.1
Section of Family Health Administration	16.0	16.0
Nutrition Support	22.8	22.7
Handicapped Childrens Program	233.6	402.0
Dental Public Health Planning	-0-	15.0
Immunization Program Support	50.0	50.0
Infant Learning Program	81.6	50.0
Communicative Disorders Program	28.0	28.0
Child Development Services	<u>99.3</u> 705.4	<u>86.0</u> 842.4

In FY 86 the amount of the MCH block grant is likely to be the same as FY 85. As a long term goal, the Section of Family Health recommends using approximately half of the MCH Block grant for maternal care. This will be used for continuation of previous activities and for new initiatives in improving the outcome of pregnancy, improving availability and quality of prenatal care, and improving family planning services. The other half would then be used for child health care support. A major portion will be required for the Handicapped Children's Program and maintenance of Child Development Services and Communicative Disorders Program. The specialty medical, audiological, and treatment clinics made possible with these funds are fulfillment of the mandate to locate and treat crippling conditions of children.

Public input is sought on this long term allocation plan and on what activities in the maternal health field should be increased in FY 86, recognizing that they would be funded at the expense of programs for children's health care. To reach the parity mentioned above between maternal and child health would require approximately a 33% decrease in the allocation to children's health care. While this may not be possible in one year, nevertheless, program priorities can be adjusted in the preparation of the FY 87 state budget that will lead in the direction agreed upon for use of MCH Block grant funds.

May 8, 1985

Dr. David Spence  
Chief, Section of Family Health  
Pouch H-06B  
Juneau, AK

Dear Dr. Spence:

I am providing written testimony regarding the MCH Block Grant Funds for FY 1986.

I am a certified nurse-midwife employed at the Alaska Native Medical Center and am the state chairman of the American College of Nurse-Midwives. In both capacities, I have access to information about the prenatal care needs for poor women.

Many women fall between the bureaucratic "cracks". Lack of eligibility for various programs necessitates their receiving no prenatal care and they arrive in emergency rooms seeking delivery services. In addition, I am aware of a group of women who seek lay midwifery services and home births due to cost considerations for alternative types of care. The Anchorage area was recently designated as "in need" area for prenatal services. The National Health Service Corps plans to send an obstetrician to the Anchorage Neighborhood Health Center as of July 1985 in an attempt to meet the increasing need for prenatal care for poor women.

I would like to propose that the state set up a prenatal program for women ineligible for standard services such as Medicaid. Ideally, this program should include antepartum, intrapartum, and postpartum services and should be staffed with certified nurse-midwives. (See enclosed press release and statement on access to MCH care from the American College of Nurse-Midwives.) Certified nurse-midwives have a proven track record for excellence in prenatal care particularly with socially and economically needy women. We offer the extra education, counseling, and support that they would not get in a typical OB practice. Alaska has an untapped resource in that more of the 28 CNM's living in Alaska could be called upon to become involved in such a service. (Currently, 13 of us are in clinical practices but many more of us are available and there is a steady flow of RN's going 'outside' for nurse-midwifery training.)

"An ounce of prevention is worth a pound of cure"... as the old adage goes. Thousands of dollars could be saved if we begin to deal with the problem of

2 2

lack of adequate prenatal care rather than concentrate our funds on tertiary care facilities which deal with pregnancy outcomes.

Your consideration of my proposal is appreciated. For further information, feel free to contact me.

Sincerely,

*Marilyn Pierce-Bulger, CNM*

Marilyn Pierce-Bulger, CNM  
Box 9416 Hiland Road  
Eagle River, AK 99577  
wk 265-9245  
hm 694-6076

Enclosures (2)

cc: Members, Senate HESS committee  
Members, House HESS committee



# AMERICAN COLLEGE OF NURSE-MIDWIVES

1522 K Street, N.W., Suite 1120, Washington, D. C. 20005

202/347-5445

## STATEMENT ON UNIVERSAL ACCESS TO MATERNAL AND INFANT HEALTH CARE

Access to health care during pregnancy and the first year of life is essential for every mother and infant in this country. Prenatal and infant care and professional assistance during childbirth are proven and cost-effective measures to reduce maternal and infant deaths and life-long disability. The burden of death, grief and lost potential which accrues to individuals, families and society as a whole as a direct result of inadequate access to these services is too great for our country to continue to bear. Therefore, we as a society must develop and embrace the concept that all women and infants have a right to health care during pregnancy and the first year of life.

The American College of Nurse-Midwives supports and actively works for legislation and regulations to guarantee prenatal and infant care for all women and infants in the United States.

Developed at the direction of the Membership of the American College of Nurse-Midwives after a unanimous vote at the Annual Business Meeting, ACNM Annual Convention, May 17, 1984.



# AMERICAN COLLEGE OF NURSE-MIDWIVES

1522 K Street, N.W., Suite 1120, Washington, D. C. 20005

202/347-5445

For Immediate Release  
February 25, 1985

Contact:  
Karen Ehrnman

## NURSE-MIDWIVES CALLED UPON TO PROVIDE MORE PRENATAL CARE

A National Academy of Sciences (NAS) Committee recommended a five-part program to ensure that all pregnant women receive high-quality prenatal care. This program is designed to address infant mortality and morbidity resultant from low birth-weight in infants. As a part of its emphasis on improved access to prenatal care, the NAS's Institute of Medicine (IOM) Committee calls for "more reliance... on nurse-midwives...to increase access to prenatal care for hard-to-reach, often high-risk, groups."

This recommendation is based on studies that indicate that certified nurse-midwives (CNMs) can be particularly effective in managing the care of pregnant women who, because of social and economic factors, are more likely to deliver low birth-weight babies. Several studies have shown that women served by CNMs are especially likely to keep their prenatal care appointments and to follow treatments and self-care recommended by the nurse-midwives. In another study the babies of high-risk pregnant teenagers whose prenatal care was managed by nurse-midwives and included the skills of a multidisciplinary team, had a low birthweight rate which was 28 percent lower than the rate for the babies of a control group of similar high-risk teenagers whose care was provided in state-supported maternal and child care clinics.

Certified nurse-midwives (CNMs) are health professionals trained to manage the care of essentially normal women and their newborns during pregnancy, childbirth and the postpartum/neonatal period. They work in conjunction with physicians, with whom they consult and to whom they refer patients who develop complications or high-risk medical condition. In 1982 CNMs managed at least two percent of all births in the United States, many involving socially disadvantaged women, ... and provided prenatal care to a larger percentage of pregnant women.

The IOM Committee also called for state laws supportive of nurse-midwifery practice and of collaboration between physicians and nurse-midwives.

FY 87 SOCIAL SERVICES BLOCK GRANT

By the end of State Fiscal Year 1986, Social Services Block Grant Funds will have been utilized to provide services in the amounts described below. Since FY 86 has not yet ended, all FY 86 Social Services Block Grant funds have not yet been expended. The dollar figures indicated for FY 86 represent, then, projected expenditures. It is planned that Fiscal Year 1987 funds will be utilized in the same programs. Planned expenditures for FY 87 are also indicated. However, because the Federal budget for FY 87 is not yet determined, the planned expenditures for FY 87 cannot be assured, and are subject to change dependent on actual congressional appropriations.

HOMEMAKER SUPPORT SERVICE

Homemaker support consists of utilization of homemaker skills by trained individuals to assist persons in preserving family life and maintaining independent living. It is provided only to individuals or families of children who are in danger of abuse, neglect or exploitation and who require support and protection in order to remain in their own homes.

ADULT PROTECTION HOMEMAKER SUPPORT

Assistance to at risk adults in general household management, goal setting, planning and organizing time and work, promoting general hygiene, nutrition, budgeting, and certain chores that cannot be performed by the individual.

CHILD PROTECTION HOMEMAKER SUPPORT

Assistance to families of at risk children in household management, planning and organizing time and work, nutrition, hygiene, child care and parenting skills.

	<u>FY 86</u>	<u>FY 87 Planned</u>
Adult Protection Homemaker	\$1,751,300	\$1,751,300
Child Protection Homemaker	383,700	383,700

ADULT PROTECTIVE SERVICE

Adult Protective Service includes investigation into the physical and economic well-being of adults to determine if other services are required to protect them from harm or exploitation, and the provision of necessary services either directly or through purchase.

The Department is only mandated to investigate the circumstances of elderly persons but may investigate the circumstances of other adults if requested to do so and the person consents. Purchased support services include residential care, foster care and homemaker support.

Direct services include counseling, referral, and initiation of legal intervention when necessary. In all instances services are provided only with the consent of the client.

<u>FY 86</u>	<u>FY 87 Planned</u>
\$785,700	\$785,700

#### CHILD PROTECTION DAY CARE SUPPORT

Child protection day care support is a special day care service arranged by the Division of Family and Youth Services staff for children in danger of harm from abuse and neglect. This service allows therapeutic relief for both child and family, and often allows children, who otherwise may be removed to receive adequate protection, to remain in their own home. Utilization of the day care resource often provides a sufficient respite for both the child and family, so that other support services and resources may be better utilized and that the functioning of the family may be maintained at such a level that the child may remain at home without danger of harm.

<u>FY 86</u>	<u>FY 87 Planned</u>
\$357,500	\$357,500

#### CHILD PROTECTIVE SERVICES

This service includes mandated investigations into reports of harm to children and the provision of a wide range of direct and support services to prevent harm to children, strengthen family relationships and functioning and to maintain families intact whenever possible. Services include investigation, counseling, crisis intervention, legal advocacy, out of home care and treatment, permanency planning, adoption services and purchased support services. Social Services Block Grant funds provide only a small portion of the total amount of funds necessary to supply this service.

<u>FY 86</u>	<u>FY 87 Planned</u>
\$2,123,400	\$2,123,400

#### STAFF DEVELOPMENT

This service consists of training activities and materials to provide new knowledge and increase skills of persons providing services under the Social Services Block Grant or associated services provided with state funds. The training is available for all Division staff concerned with operation of programs and the provision of service.

It is also made available to individuals and staff of other agencies providing human services in Alaska. A training plan is developed each year based on assessment of staff needs by staff, supervisors and management; program changes or priorities which require training for implementation; and an assessment by other providers of areas in which training is needed to improve the quality of services.

FY 86

\$ 96,600

FY 87 Planned

\$ 96,600

ALCOHOL AND DRUG ABUSE AND MENTAL HEALTH BLOCK GRANT  
ALCOHOL AND DRUG ABUSE BLOCK GRANT FUNDS

In SFY 86, the Office of Alcoholism and Drug Abuse received \$1,504,400 under the Alcohol and Drug Abuse and Mental Health Block Grant program.

Pursuant to federal requirements, the Office divided these funds into five separate and distinct activities; general prevention, alcohol abuse, drug abuse, discretionary, and women's programs. Following the federal guidelines, the office provided these funds to thirty-five localities in the state utilizing the departmental grant-in-aid regulations.

For SFY 87, the Office proposes to use the block grant funds to supplement, not supplant, state funds. The office will utilize the grant-in-aid process to select recipients and distribute the available funding in accordance with the provisions of AS 47.37, AS 47.30 and AS 44.29, as well as the block grant guidelines in the U. S. Code.

The Office is currently projecting the receipt of approximately \$1,504,400 under the FFY 86 Alcohol and Drug Abuse Block Grant program.



The Intended Usage of the FY 1987  
 PREVENTIVE HEALTH & HEALTH SERVICES BLOCK GRANT  
 by the Division of Public Health/DHSS

Available Funds for FY87

Anticipated Federal Award for FFY87.....\$ 326.8

Expected Expenditures for FY87

Health Education/Risk Reduction Projects.....	\$ 245.7
Continuation Projects.....	158.1
Tobacco Education and Cancer Prevention.....	87.6
Coordination & Administration.....	75.0
Rape Prevention.....	6.1
	\$ 326.8

Basic Overview

The Division of Public Health intends to use these Federal Funds in the following areas to emphasize projects in health education that; promote tobacco education and behavior change, education toward the prevention of cancers, and provide health information and education at the community level. The division will make available grant funds for preventive health services under the Health Education/Risk Reduction Projects. The Division will provide planning, technical, and administrative assistance to grantees and related organizations with similar interests.

Health Education/Risk Reduction Projects

The Division provides grant support to non-profit corporations, state agencies, and political subdivisions of the State of Alaska for community based programs for the purpose of demonstrating and evaluating optimal methods for organizing and delivering comprehensive preventive health service for defined populations.

To receive a competitive grant under this program, the applicant must:

- address a specific health problem or high risk population
- develop a behavioral or health educational intervention program to meet the identified need.
- be fully intergrated into existing service programs and financially independent from block grant funding at the end of two years funding period.
- incorporate an evaluation tool to measure the accomplishments of the project.
- be able to serve as a model for future service projects directed at similar problems.

These grants will be awarded for a maximum of a two year period. The maximum amount of support is \$40,000 for each grant. These grants are intended to supplement agency efforts to address division priorities in health education. It is not intended to supplant existing funding of services.

The Division anticipates that it will continue to fund the efforts of the following projects funded during FY85. These efforts have shown progress and impact on their identified groups.

- Alaska Health Fair Project: Health Education & Screening \$25.0  
Training for local coordinators to implement rural health fairs. Develop and health educational displays.
- Alaska Health Project: Community Education \$18.0  
Develop and implement the Community Hazardous Material Evaluation manual specifically for rural areas.
- Alaska Lung Association: Tobacco Education \$25.0  
Provide a public information campaign and instruction concerning the issue of pregnant women and smoking.
- Anchorage Neighborhood Health Center: Pre-Natal Wellness \$10.0  
Education classes during early pregnancy to address lifestyle issues and consultation with an Exercise Physiologist on exercises for pregnant women.
- Crisis Inc.: Public Health Information \$10.0  
A library of health information is available to the entire state via a toll-free number. Also known as Tel-Med.
- Municipality of Anchorage: Hypertension \$10.0  
Provide hypertension screening and follow-up education to targeted populations (white males and blacks).
- Municipality of Anchorage: Injury Prevention \$10.0  
Education on accident prevention for parents and young children utilizing the TIPP (The Injury Prevention Program)
- Northern Alaska Health Resources Assoc.: Fitness Curriculum \$17.5  
Assist the Fairbanks North Star Borough school district to implement a physical education curriculum that emphasizes fitness rather than competitive skills.
- Planned Parenthood of Alaska: Cancer Education \$14.8  
To instruct women concerning breast self examination techniques and the values of a pap smear to detect cervical cancer.
- S.E. Alaska Regional Health Corporation: Lifestyle Camp \$17.8  
Provide a health lifestyle summer program that emphasizes: substance abuse, nutrition, exercises and stress management for adolescents from southeast villages.

Tobacco Education and Cancer Prevention

The Division of Public Health will emphasize new projects in the area of cancer education targeted at specific high risk population groups. During State fiscal year 1987, these activities will focus on several areas, smoking in women, smokeless tobacco usage, and smoking in the native population. Implementation of this program will be conducted through a grant(s) to appropriate service agencies. These funds will be intergrated as supplemental resources for service agencies to enhance their abilities to address this health problem.

Coordination and Administration

A staff member within the Division of Public Health is assigned to coordinate health promotion activities within the state. These activities are under the auspices of the Preventive Health Block Grant. This position is responsible for the administration of the grants derived from this grant award as well as to administer the award from the U.S. Department of Health & Human Services. Projects concerning school health education will be supported through activities with the Department of Education.

Support funds are utilized for travel to perform site visits, program planning and technical assistance. Other costs include; communication, advertising, subscriptions, and office supplies.

Rape Prevention

\$6,100 of this Block Grant is required to be used for rape prevention activities. The funds are RSA'd to the Council on Domestic Violence and Sexual Assault, Dept. of Public Safety. They support training activities in Rape Prevention Protocol for field personnel training sessions for Public Health Nurses in the three regions.

## The Report of the Use of the FY 1986

## PREVENTIVE HEALTH AND HEALTH SERVICES BLOCK GRANT

by the Division of Public Health/DHSS

During FY 1986, Alaska initially received an award of \$326,800 through the Federal Preventive Health & Health Services Block Grant. With the passage of the Gramm-Rudman-Hollings Act, this award was reduced by 2.2% or \$7,300 to \$319,500. This reduction did not impact the program as costs could be held down to the new level.

The following projects were funded from the FY86 award:

Health Education/Risk Reduction Projects

Funds were provided to non-profit agencies and local governments to provide health promotional programs aimed at reducing the risk of cancer, heart disease, and lung cancer. Other projects emphasized includes ATV education and community health education. A description of these projects is as follows.

Alaska Health Fair Project	\$12,000
Assistance for the coordination of health fairs and the training of local health fair volunteers.	
Alaska Health Project	\$20,000
Present the Job Hazard Recognition program to school students and instructors.	
Alaska Health Project	\$18,000
Develop and implement the Community Hazardous Material Evaluation for rural settings.	
Alaska Lung Association	\$14,000
Provide a public information campaign and instruction concerning the issue of pregnant women and smoking.	
Alaska Native Health Board	\$11,000
Research and analysis papers on the usage of All-Terrain Vehicles in rural and urban areas. Proposed legislative measures to address problem.	
Anchorage Neighborhood Health Center	\$10,000
Education class training early pregnancy to address lifestyle issues and consultation with an Exercise Physiologist on exercises for pregnant women.	
Cooperative Extension Service, Univ. of Alaska-Anchorage	\$28,500
Development of video tapes, educational posters and materials concerning All-Terrain Vehicle usage. On-site demonstrations and safety courses.	

## Report on the Uses of the FY86 Award: Cont.

Council on Domestic Violence & Sexual Assault, Dept. of Public Safety Family Violence Institute conference. (Rape Prevention)	\$6,100
C.R.I.S.I.S., Inc. (Formally known as the Suicide Prevention & Crisis Center) A library of health messages known as Tel-Med is available to the entire state via a toll-free number.	\$12,500
Identity, Inc. Alaska AIDS Project. Provide information as well as counseling and support to the high risk population to encourage healthy sexual habits to decrease the spread of AIDS in Alaska.	\$40,000
Municipality of Anchorage Course in decision making and smoking cessation for students in the Anchorage school district. Media campaign in March aimed at teenage smoking	\$30,600
Municipality of Anchorage Provide hypertension screening and follow-up education to targeted populations (white males and blacks)	\$10,000
Municipality of Anchorage Education and accident prevention for parents and young children utilizing the TIPP (The Injury Prevention Program)	\$10,000
Northern Alaska Health Resources Assoc. Assist the Fairbanks North Star Borough school district to implement a physical education curriculum that emphasizes fitness rather than competitive skills.	\$22,500
Planned Parenthood of Alaska To instruct women concerning breast self examination techniques and the values of a pap smear to detect cervical cancer.	\$19,200
Southeast Alaska Regional Health Corporation (SEARHC) Provide a Health Lifestyles summer program that emphasizes: substance abuse, nutrition, exercise and stress management for adolescents from southeast villages	\$22,257
Southeast Region EMS Council AMSEA (Alaska Marine Safety Education Association) is preparing standardized, and comprehensive curricula in marine safety for use by instructors of marine safety.	\$20,000
Tanana Chiefs Conference Dental education materials are available for the rural villages in the TCC region.	\$6,000

Report on the Uses of the FY86 Award: Cont.

Coordination and Administration

The grant enabled the Division of Public Health to dedicate one staff person to coordinate health education and promotion activities in the state. Many of these activities centered around the funds granted from this Federal Grant. Funds were utilized for travel to project sites, communications, advertising, supplies, and an indirect cost of 15% charged against personnel.

BACKGROUND PAPER  
ON  
MCH BLOCK GRANT  
FOR  
LEGISLATIVE HEARING

The Maternal and Child Health block grant was created in 1982 to enable each state to:

- 1) assure mothers and children (in particular those with low income or with limited availability of health services) access to quality maternal and child health services,
- 2) reduce infant mortality and the incidence of preventable disease and handicapping conditions among children, to reduce the need for inpatient and long-term care services, to increase the number of children (especially preschool children) approximately immunized against disease and the number of low income children receiving health assessments and follow-up diagnostic treatment services, and otherwise to promote the health of mothers and children especially by providing preventive and primary care services for low income children, and prenatal, delivery, and postpartum care for low income mothers),
- 3) provide rehabilitation services for blind and disabled individuals under the age of 16,
- 4) provide services for locating, and for medical, surgical, corrective, and other services, and care for, and facilities for diagnosis, hospitalization, and after care for children who are crippled or who are suffering from conditions leading to crippling.

The amounts awarded to Alaska have been as follows:

Federal FY	Amount
1982	\$ 657,700
1983	877,700
1984	705,400
1985	845,100
1986	808,800

A state has two years in which to expend each year's grant award. The utilization of MCH block grant funds in Alaska in 1986 is presented here to provide a frame of reference.

(amounts in thousands)

	State 1986 FY	% of Grant
<u>Maternal Health Programs</u>		
Maternal care and family planning (genetics, maternal care pregnancy testing, family planning)	264.4	31%
Public Health Nursing		
<u>Child Health Programs</u>		
Handicapped Children's Program	530.7	
Communicative Disorders Program	18.4	
Child Development Services	16.8	
Nutrition Support	10.5	
<u>Administration</u>	<u>4.5</u>	<u>1%</u>
Total Section of Family Health	845.3	100%

In FY 87 the amount of the MCH block grant is likely to be decreased from FY 86 due to Graham Rudman. As a long term goal, the Section of Family Health recommends using approximately half of the MCH Block grant for maternal care and half for child health services.

This grant will be used for continuation of previous activities in improving the outcome of pregnancy, improving availability and quality of prenatal care, and improving family planning services and genetics counseling. The other half would then be used for the Handicapped Children's Program, maintenance of Child Development Services and Communicative Disorders Program. The specialty medical, audiological, and treatment clinics made possible with these funds are fulfillment of the Federal mandate to locate and treat crippling conditions of children.

For FY 87, because of the input that was received in FY 86, it is suggested that the following percentage be established for this grant:

		Anticipated Grant
Maternal Health Programs	40%	323.5
Child Health Programs	59%	477.2
Administrative	1%	8.1
		<u>808.8</u>

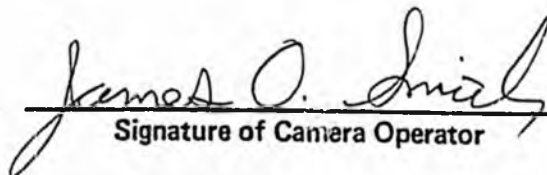
Public input is sought on this allocation. Any increase to one type of program will necessitate a decrease in the other program.

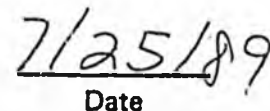


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Signature of Camera Operator

  
Date

H E S S

Human Services

Teleconference

12-11-85

STATE OF ALASKA  
THE LEGISLATURE

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May, 1988

Copies of minutes listed below were originally included in this file. The minutes are available on the STAIRS database CMFR. In order to save space copies of minutes have not been left in the files.

Mary Van Nimwegen

*HESS 12-11-85 10A.M.*



December 18, 1985

## SOUTHCENTRAL COUNSELING CENTER

4020 Folker Street • Anchorage, Alaska 99508  
563-1000

Glade Birch, Ph.D. Executive Director

- Adult and Family Counseling
- Emergency Services 24 Hours
- Psychiatric Services
- Aftercare Services
- Transitional Living Care
- Sheltered Workshop
- Foster Care Training
- Geriatric Services
- Day Break Adult Day Care
- Community Services

R. Steven Harrison, Ph.D.  
Program Administrator, CMHS  
Division of Mental Health  
and Developmental Disabilities  
3601 C Street, Suite 508  
Pouch 6333  
Anchorage, Alaska 99502-0333

Dear Dr. Harrison:

I have received your letter of December 2, 1985, with the proposed funding allocation system for community mental health centers. After careful review of the funding formulas, I was not only bewildered, but also infuriated at the large per capita disparities which occur with these formulas. I will not support either allocation formula, for the following reasons:

1. Both formulas perpetuate the current cost-ineffective system of providing mental health services in the State. Both formulas provide the highest density of resources, on a per capita basis, to the areas of the State where the least impact on total State needs is made and where the lowest cost efficiency has been demonstrated in the past.
2. In an era of reduced State resources, those resources should be placed where they will result in the greatest service to the most people, rather than where they will serve the fewest people at the lowest service levels and at the highest cost.
3. Current efforts to relieve the patient load at the Alaska Psychiatric Institute (API) will be adversely effected by the proposed devastating cuts in Transitional Living Center (TLC)/Community Support Program (CSP) funds for Anchorage.
4. The allocation proposals take no consideration of the fact that the TLC serves the entire State. The funding for TLC would come entirely from the Anchorage CSP allocation, although the funding is used to care for clients from throughout the State, and is critical to a reduction of the API census.
5. The allocation proposals take no consideration of the new program funds for Fairbanks of more than two million dollars.
6. The allocation proposals continue to demonstrate the long standing lack of understanding of the unique problems and needs of Urban Alaska.



A United Way Agency

7. The wide variance in per capita funding across the State is not conducive to developing broad based political support for mental health programs.
8. The practice of allowing representatives of each mental health center, regardless of the size of population served, to have equal "voting" on allocation proposals assures that these formulas will always favor the interests of the large majority of small centers and be unfavorable to the interests of the largest portion of Alaska's citizens.

In summary, I believe State community mental health resources should be concentrated where they will have the greatest impact on need, and where they will be employed most cost-effectively. Neither of your proposed funding formulas come close to meeting those criteria. Under no rational basis can one group of State citizens be funded at a level that is more than 1,500% of the level of another group of citizens. There is not even a pretense of fairness or reason in these formulas.

Sincerely,



Glade Birch, Ph.D.  
Executive Director

GB/PH/kw

Enclosures: Funding Formulas

cc: Anchorage Legislators  
Mel Henry, Ph.D., Director, Division of Mental Health and Developmental  
Disabilities

FORMULA 1

PROGRAM	ADJUSTED POPULATION	FORMULA FUNDING NO MNC	CALC WITH MNC	CALC -FY86	CALC \$/CAP	CALC FY86 + 1000	CALC FY86 + 5000	
ANCHORAGE	248933.0	1835.8	1726.6	40.4	6.9	2222.7	3996.4	
FAIRBANKS	86737.2	685.3	647.3	114.5	9.0	820.1	1438.1	
WASILLA	43147.7	376.1	357.2	57.2	8.7	443.1	750.6	
JUNEAU	31818.0	295.7	363.4*	-64.1	11.4	363.4*	571.9	
KENAI	32376.3	299.7	285.5	-6.8	9.7	350.0	580.7	
KETCHIKAN	21153.0	220.1	338.7*	-59.8	16.0	338.7*	403.6	
BETHEL	21862.4	225.1	215.5	-8.0	13.8	259.1	414.8	
KODIAK	13499.7	179.9	192.0*	-33.9	14.2	204.0	314.5	
HOMER	10434.6	144.0	139.4	13.3	14.7	160.2	234.6	
SITKA	8732.9	131.9	128.1	-18.9	15.4	145.5	207.7	
BARROW	11568.1	152.1	152.8*	-27.0	19.2	170.0	252.5	
DILLINGHAM	9234.0	135.5	131.5	-9.7	19.2	149.9	215.6	
ALEUT/FRIE	6573.2	116.6	127.5*	-22.5	26.2	127.5*	173.7	
VALDEZ	4308.6	102.7	100.7	13.8	27.3	109.9	142.7	
SEWARD	3241.7	93.0	91.6	-13.4	31.1	98.0	121.1	
PRINCE WAL	2589.0	88.4	87.2	11.8	33.7	92.4	110.8	
CORDOVA	3105.6	92.0	90.7	4.5	35.0	96.9	119.0	
GALENA	3324.9	93.6	92.9*	-16.4	40.5	98.8	122.4	
TOK	2511.3	87.8	90.2*	-15.9	44.9	91.7	109.6	
HAINES	2204.4	85.6	84.7	-3.7	42.3	89.1	104.8	
COPPER CNT	2312.4	86.4	85.4	20.3	44.3	90.0	106.5	
MCGRATH	2106.9	84.9	84.0	14.5	57.8	88.2	103.2	
ANIAK	1996.7	84.2	83.3	9.8	60.5	67.3	101.5	
		576071.4	5696.4	5696.4	.0	26.2	6696.4	10696.4

None  
KOTZEBUE 30.3  
TINIANA CHIEFS 39.9  
98.3

\* INDICATES MAXIMUM NEGATIVE CHANGE RULE APPLIES.

COLUMN DESCRIPTION

- ADJUSTED POPULATION: CMHC DISTRICT POPULATION ADJUSTED FOR COST OF LIVING AS CALCULATED BY THE FORMULA IN "STEPS...".
- FORMULA FUNDING NO MNC: CENTER FUNDING CALCULATED BY THE FUNDING FORMULA WITHOUT APPLYING THE MAXIMUM NEGATIVE CHANGE RULE.
- CALC WITH MNC: A CALCULATION OF THE LEVEL OF FUNDING PROJECTED FOR FY87 IF \$5696.4 IS AVAILABLE FOR CMHC GRANTS.
- CALC -FY86: A CALCULATION OF THE GAIN OR LOSS (-) A CMHC WILL SUSTAIN COMPARED TO THEIR FY86 FUNDING LEVEL.
- CALC \$/CAP: A CALCULATION OF DOLLARS PER CAPITA ACCORDING TO THE FUNDING LEVEL IN "CALC WITH MNC".
- CALC FY86 + 1000: THE LEVEL OF FUNDING PROJECTED FOR FY87 IF AN ADDITIONAL \$1,000,000.0 IS AVAILABLE FOR CMHC GRANTS.
- CALC FY86 + 5000: THE LEVEL OF FUNDING PROJECTED FOR FY87 IF AN ADDITIONAL \$5,000,000.0 IS AVAILABLE FOR CMHC GRANTS.

FORMULA II

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PROGRAM	ADJUSTED POPULATION	FORMULA FUNDING NO MNC	CALC WITH MNC	CALC -FY86	CALC \$/CAP	CALC FY86 + 1000	CALC FY86 + 5000	
ANCHORAGE	248933.0	1746.4	1612.3	-74.1	6.5	2112.8	3907.0	
FAIRBANKS	86737.2	660.6	613.9	81.1	8.5	788.3	1413.5	
WASILLA	43147.7	368.8	345.6	45.6	8.4	432.3	743.3	
JUNEAU	31818.0	293.0	384.8*	-42.7	12.1	384.8*	569.2	
KENAI	32376.3	296.7	279.3	-13.0	9.5	344.4	577.7	
KETCHIKAN	21153.0	221.6	358.7*	-39.8	17.0	358.7*	413.2	
BETHEL	21862.4	226.4	214.6	-8.9	13.7	258.5	416.1	
KODIAK	15499.7	183.8	203.3*	-22.6	15.1	206.6	318.3	
HOMER	10434.6	149.9	144.2	18.1	15.2	165.2	240.4	
SITKA	8732.9	138.5	133.8	-13.2	16.1	151.3	214.3	
BARROW	11568.1	157.4	161.8*	-18.0	20.3	174.5	257.8	
DILLINGHAM	9234.0	141.8	136.8	-4.4	20.0	155.4	222.0	
ALEUT/FRIE	6573.2	124.0	135.0*	-15.0	27.7	135.0*	181.1	
VALDEZ	4608.8	110.9	108.4	21.5	25.4	117.6	150.9	
SEWARD	3241.7	101.7	100.0	-5.0	33.9	106.5	129.8	
PRINCE WAL	2589.0	97.3	95.9	20.5	37.1	101.1	119.8	
CORDOVA	3105.6	100.8	99.1	12.9	38.3	105.4	127.7	
GALENA	3324.9	102.3	100.5	-8.8	43.8	107.2	131.1	
TDK	2511.3	96.8	95.5*	-10.6	47.5	100.5	118.6	
HAINES	2204.4	94.8	93.6	5.2	46.7	98.0	113.9	
COFFER CNT	2312.4	95.5	94.2	29.1	48.9	98.9	115.6	
MCGRATH	2106.9	94.1	93.0	23.5	64.0	97.2	112.4	
ANIAK	1996.7	93.4	92.3	18.8	67.0	96.3	110.7	
		576071.4	5696.4	5696.4	.0	28.1	6696.5	10696.4

NOME 30.3

\* INDICATES MAXIMUM NEGATIVE CHANGE RULE APPLIES.

KOTZEBUE 39.9

TAMANA CHIEFS 98.3

COLUMN DESCRIPTION

---

ADJUSTED POPULATION: CMHC DISTRICT POPULATION ADJUSTED FOR COST OF LIVING AS CALCULATED BY THE FORMULA IN "STEPS...".

FORMULA FUNDING NO MNC: CENTER FUNDING CALCULATED BY THE FUNDING FORMULA WITHOUT APPLYING THE MAXIMUM NEGATIVE CHANGE RULE.

CALC WITH MNC: A CALCULATION OF THE LEVEL OF FUNDING PROJECTED FOR FY87 IF \$5696.4 IS AVAILABLE FOR CMHC GRANTS.

CALC -FY86: A CALCULATION OF THE GAIN OR LOSS (-) A CMHC WILL SUSTAIN COMPARED TO THEIR FY86 FUNDING LEVEL.

CALC \$/CAP: A CALCULATION OF DOLLARS PER CAPITA ACCORDING TO THE FUNDING LEVEL IN "CALC WITH MNC".

CALC FY86 + 1000: THE LEVEL OF FUNDING PROJECTED FOR FY87 IF AN ADDITIONAL \$1,000,000.0 IS AVAILABLE FOR CMHC GRANTS.

CALC FY86 + 5000: THE LEVEL OF FUNDING PROJECTED FOR FY87 IF AN ADDITIONAL \$5,000,000.0 IS AVAILABLE FOR CMHC GRANTS.

FY86 CSF FUNDING DATA

FORMULA I

PROGRAM	FORMULA		CALC			CALC	
	FY86-CSF BUDGET	FUNDING NO MNC	CALC WITH MNC	CALC -FY86	CALC \$/CAP	FY86 +500	CALC FY86 +1000
ANCHORAGE	899.5	773.4	764.5*	-135.0	3.1	983.0	1232.2
FAIRBANKS	171.0	269.5	238.2	67.2	3.3	343.2	429.4
WASILLA	40.0	134.1	118.5	78.5	2.9	170.7	213.6
JUNEAU	40.0	98.9	87.4	47.4	2.7	125.9	157.5
KENAI	100.0	100.6	88.9	-11.1	3.0	128.1	160.3
KETCHIKAN	160.0	65.7	136.0*	-24.0	6.4	136.0*	136.0*
BETHEL	56.2	67.9	60.0	3.8	3.8	86.5	108.2
KODIAK	86.2	48.2	73.3*	-12.9	5.4	73.3*	76.7
BARROW	40.0	35.9	31.8	-8.2	4.0	45.6	57.3
DILLINGHAM	30.0	28.7	25.5*	-4.5	3.7	25.5*	45.7
SEWARD	10.0	10.1	8.9	-1.1	3.0	12.8	16.0
TOTAL	1632.9	1632.9	1632.9	.0	3.8	2132.9	2632.9

\* INDICATES MAXIMUM NEGATIVE CHANGE (MNC) RULE APPLIES.

FY86 CSF FUNDING DATA

FORMULA II

PROGRAM	FORMULA		CALC			CALC	
	FY86-CSF BUDGET	FUNDING NO MNC	CALC WITH MNC	CALC -FY86	CALC \$/CAP	FY86 +500	CALC FY86 +1000
ANCHORAGE	899.5	773.4	809.5*	-90.0	3.3	973.1	1227.7
FAIRBANKS	171.0	269.5	208.4	37.4	2.9	339.1	427.8
WASILLA	40.0	134.1	103.7	63.7	2.5	168.7	212.8
JUNEAU	40.0	98.9	76.4	36.4	2.4	124.4	156.9
KENAI	100.0	100.6	90.0*	-10.0	3.1	126.6	159.7
KETCHIKAN	160.0	65.7	144.0*	-16.0	6.8	144.0*	144.0*
BETHEL	56.2	67.9	52.5	-3.7	3.4	85.5	107.8
KODIAK	86.2	48.2	77.6*	-8.6	5.8	77.6*	77.6*
BARROW	40.0	35.9	36.0*	-4.0	4.5	45.2	57.1
DILLINGHAM	30.0	28.7	27.0*	-3.0	3.9	36.1	45.5
SEWARD	10.0	10.1	7.8	-2.2	2.6	12.7	16.0
TOTAL	1632.9	1632.9	1632.9	.0	3.7	2132.9	2632.9

\* INDICATES MAXIMUM NEGATIVE CHANGE (MNC) RULE APPLIES.

THE CSF FORMULA DOES NOT CONTAIN A BASE FUNDING COMPONENT. IN ORDER FOR A PROGRAM TO WARRANT A SPECIALIZED PROGRAM FOR CMI, THERE MUST BE A SUBSTANTIAL POPULATION BASE. MOST OF THE SMALLER RURAL PROGRAMS CAN PROVIDE SERVICES TO THE CHRONICALLY MENTALLY ILL IN THEIR SERVICE AREA AS PART OF THEIR COMPREHENSIVE MENTAL HEALTH SERVICES.

\* ORIGINAL  
\* SENT: 12/11/85 TIME: 10:06 \*  
\* FROM: TCFBX \*  
\* SUBJECT: T/C 12/11/85 \*  
\* PRINT DATE: 12/11/85 TIME: 10:07 \*  
\*  
\*\*\*\*\*

TO: SAC, ST. PETERSBURG

FROM: WASH. FIELD OFFICE

RE: MURKIN

- 1. THOMAS BROWN
- 2. SAULT, JERRY C. (D.C. SA, WASHINGTON) (RM)
- 3. SAULT, JERRY C. (D.C. SA, WASHINGTON) (RM)
- 4. RIKI STEE
- 5. LINDA LINDSEY, LTC (ASST. DIR.)
- 6. DOROTHY FOURAN
- 7. LCH ABRAHAM
- 8. DOROTHY ENGLISH
- 9. BOB BISH, VP, Dir. of Legal Services

NOTE TO RELEVANT:

- 1. LISA HOLLAND FROM REP. POPPENO'S OFFICE
- 2. MARGARET T. KING FROM REP. BURGESS'S OFFICE







In November 1985, the Human Services Coalition distributed a survey to their member agencies. To date, eighteen agencies have reported information supporting the following facts:

-In 1985, the eighteen Coalition agencies provided services to 78,526 individuals representing a 210 percent increase in the number of individuals served by the same 18 agencies since 1981.

-Of the 78,526 individuals served, 84 percent or 65,962 were Anchorage residents.

-Of the 78,526 individuals served, 6.9 percent or 5,418 were non-Anchorage residents who received services in Anchorage.

-Of the 78,526 individuals served, 9.95 percent or 7,813 were non-Anchorage residents who received services outside of Anchorage.

-In 1985, the eighteen Coalition agencies provided 2,392,349 hours of direct service representing a 86 percent increase in the number of hours of service provided by the same 18 agencies since 1981.

-In 1985, the average cost per hour of service provided by the eighteen Coalition agencies was \$6.74 (includes indirect and administrative costs).

-In 1985, the average cost per client for the entire year was \$205.

-Between 1981 and 1985, revenues supporting services for these eighteen Coalition agencies increased 49 percent while during the same period the hours of direct service provided increased 86 percent and the number of persons served increased 210 percent. (The 49 percent increase in revenues between 1981 and 1985 does not take into consideration inflation during that period and therefore the real increase is revenues less than 49 percent.)



L. KIM DOVERSPIKE  
DIRECTOR OF ADMINISTRATION

ALASKA CHILDREN'S Services, Inc.

4800 ABBOTT ROAD  
ANCHORAGE, AK. 99507  
(907.346.2101)

# FACT SHEET

Human Services Coalition

1. In the last decade, Alaska has been the fastest growing state, posting a 19.2% increase to 479,000 residents.
2. Alaska will lead the nation in growth over the next twenty years. The state population will increase 50% between 1980 and the year 2000; a growth rate of 2% a year, compared to the national average of .008%.  
Most of the people will live and work in the metropolitan area of Anchorage, which will have 92,000 new residents.
3. From 1981-83, over 43,000 new residents have come to Anchorage.
4. Of the 243,000 residents of Anchorage:
  - 35% are 19 years old and younger, making the average age 26 years old;
  - 2% are senior citizens.  
(These two age groups have a greater need for human services than any other age group.)
  - 12,000 Alaskan Natives
  - 12,000 Blacks
  - 5,300 Asians and Pacific Islanders.
5. Veterans Administration estimates:
  - 60,000 veterans living in Alaska, over 22% of all Alaskans are veterans, as compared to the national average of 17%;
  - at least half live in Anchorage;
  - about 15,000 are Vietnam-era veterans between the ages of 25 and 39.
6. By the end of 1984, the Anchorage Police estimate that 121,000 requests for assistance will be received, a 9% increase over 1983.  
Violent crimes, such as murder, sexual assault, robbery, and aggravated assault have increased nearly 8% over the previous year, to 16,000 reported cases.
7. Anchorage leads the nation in the number of reported sexual assaults. In 1983 over 500 victims received assistance. 43% of these victims were 18 years old and younger. 17% of these victims were less than 12 years old.  
Only one out of every ten sexual assaults are actually reported.
8. In 1983, the Anchorage Police handled over 1,700 cases of domestic violence, and over 1,000 new cases of child abuse or neglect.
9. Here in Alaska, seven marriages out of every ten end in divorce. This compares to the national average of five out of ten marriages.
10. In Anchorage alone, there are over 7,000 single parent families.

11. Facts on alcohol and drug abuse:

- The prevalence of drug use in Alaskan adults is twice the national average for every drug except alcohol and tobacco.
- The incidence of drug use in Alaskan students is at least twice the national average for all drugs.
- Since 1982, drug and alcohol related deaths have increased by 48%.
- Each year, Alaskan industry loses \$77 million due to alcoholism alone.
- Only 15% of those people needing help for drug and alcohol problems receive assistance.

12. Last year, there were at least 450 reported attempted suicides.

13. Unemployment facts:

- Alaska unemployment rate has been greater than the national average for the past year.
- Anchorage experienced an unemployment rate about twice the national average.
- Vietnam veterans have a higher rate of unemployment of 28%.

14. Some costs to consider:

- Average cost of a court case is \$300 to \$400 with nearly 66,000 cases per year.

Cost of housing an inmate in the correctional centers is about \$75 per day, or \$27,375 per year.

Housing a youth in McLaughlin Youth Center cost at least \$122 per day.

It costs about \$900 a year to team up a young boy with an adult to help provide him with the guidance and support needed to keep him on the "right track."

- Maintaining a patient at Alaska Psychiatric Institute costs over \$215 per day.

Intervention and treatment services provided by outpatient mental health care in the community cost about \$56 per day; and can prevent many admissions and re-admissions of the chronically mentally ill.

-Skilled nursing facilities for the elderly are costing about \$135 per day.

Community based day program, another alternative to nursing home care costs \$22 per day, and allows our senior citizens more independence and dignity.

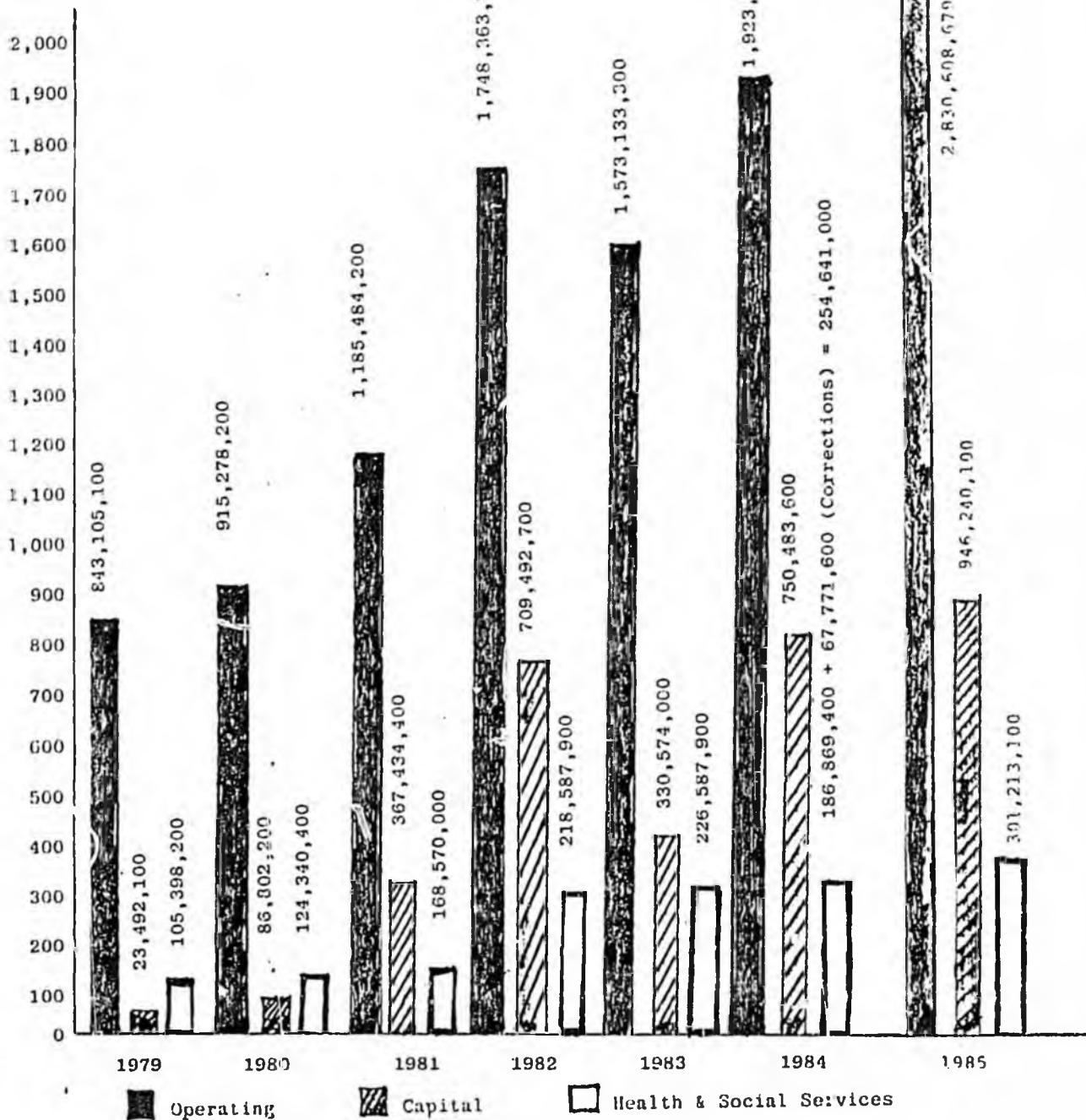
15. Last year, United Way agencies alone served over 324,000 Alaskans. 10% to 40% of their clientele came into Anchorage from rural communities to receive services, or had services delivered in their home communities by Anchorage based agencies.
16. This year over \$5.1 million in requests for human services were received by the Task Force for the \$2.56 million Block Grant.
17. With the population increase of 11% and inflation of 5%, maintaining funding for social services at the current level will result in a decrease in funds for services per person.

#### Reference Sources

1. United States Department of Commerce, Bureau of the Census.
2. National Planning Association, November, 1983.
3. Ibid
4. United States Department of Commerce, Bureau of the Census, 1980 Census of Population.
5. Status of Vietnam Veterans, Municipality of Anchorage, 1983, Mayor's Vietnam Veterans Advisory Committee.
6. Anchorage Police Department.
7. Standing Together Against Rape (STAR).
8. Anchorage Police Department.
9. United States Department of Commerce, Bureau of the Census, 1980 Census of Population.
10. Ibid.
11. Study for State Office of Alcohol and Drug Abuse, Center for Alcohol and Addiction Studies.
12. Suicide Prevention and Crisis Center.
13. Department of Labor, State of Alaska.
14. State of Alaska Judicial Branch Administration.  
State of Alaska, Report of Performance,  
McLaughlin Youth Center.  
United Way of Anchorage.  
Alaska Psychiatric Institute.  
United Way of Anchorage.  
Our Lady of Compassion Care Center.  
United Way of Anchorage.
15. United Way of Anchorage
16. Municipality of Anchorage, Department of Social Services
17. Human Services Coalition

COMPARISON OF STATE EXPENDITURES  
FY79-85

Millions  
of  
Dollars



TELECOPY COVER SHEET  
FAIRBANKS INFORMATION OFFICE

Rm 110

TO: Anch - Rep. G. Penton (Rep. Koponen) <sup>FILES</sup> re: 12/11 Hess teleconference FOR: Additional testimony PHONE: 566-816

FROM: LISA McLane (Rep. Koponen) Fbks PHONE: \_\_\_\_\_

ADDITIONAL INSTRUCTIONS: Pls. call for pickup

DATE/TIME SENT: 12/12/85 SENT BY: Rennie

PLEASE ACK. RECEIPT:  HOLD FOR PICK-UP: \_\_\_\_\_

NUMBER OF PAGES: 4 (NOT COUNTING COVER SHEET)

12/12

Attached is additional testimony  
(2 pieces) for yesterday's (12/11) HESS  
teleconference. These materials were to  
be presented with the Arctic Alliance  
presentation in Fairbanks, but time  
ran out.

Please see that they are incorporated  
into the list of participants &  
prepared transcript.

Thank you

To:

LISA McLaren

Connie Smith  
Chris/MAX (FYI)

①

As Public Guardian, Senior Advocate and Concerned Citizen,  
I am concerned dearly with the adequacy, affordability,  
safety & location of one's residency - which has a significant  
impact on one's social, economic, physical & mental well-being.  
It is my belief that some emphasis should be placed on alternatives  
to institutionalization - to all those persons who need it -  
(ie the DD, the CMI, the elderly , the physically handicapped,  
those with personality disorders, etc.).

By encouraging community based housing options <sup>for</sup> ~~to~~ those persons  
who are inappropriately institutionalized, we will be supporting  
the individuals dignity & independence.

Community based options such as group homes, residential care  
facilities, boarding homes, could supply the types of housing  
needed in all Alaska - to fill the gaps of premature institu-  
tionalization, thus returning to the person a real sense of  
authonomy & control in one's own life.

Thank You.

*OPA  
of Public  
Advocacy*  
Peggy Johnson  
Public Guardian  
250 Westman  
451-7733

(2)

# northern alaska health resources association, inc.

TESTIMONY BEFORE THE HOUSE HESS COMMITTEE

*task force member*  
LINDA LINSON, REPRESENTATIVE  
LONG TERM CARE TASK FORCE  
NORTHERN ALASKA HEALTH RESOURCES ASSOCIATION

December 11, 1985

Last June, the Northern Alaska Health Resources Association (NAHRA) established a Long Term Care Task Force to address the needs of frail elders and other substantially disabled people in the Fairbanks North Star Borough. On behalf of ~~NAHRA~~, I would like to express our position on the future of long term care in Alaska. *Theolo*

The Task Force has been assessing the need for an array of long term care services. While recognizing that nursing homes provide indispensable care, the Task Force has outlined a range of other services, which, when packaged correctly, will enable many people to remain in the community. The eventual development of a variety of community-based services should save the State money while enabling placements in the least restrictive environment appropriate for individual clients. *care for f*

One way of determining the need for alternative services and diverting potential nursing home patients into these alternatives is through pre-admission screening. In many states, a Medicaid-eligible person who is at risk of entering a nursing home is visited by a nurse and social worker who assess the kinds of services which would be needed to enable that person to remain at home or in another community living arrangement. The team then works with the potential patient and family to package a set of services to support the patient in the community. If the cost of maintaining the person in the community is less than the cost of nursing home care, the person receives community-based services. When costs of community care exceed the costs of nursing home care, the patient is admitted to a nursing home. This diversion program contains costs, reduces the number of nursing home beds which are needed, and promotes the patient's quality of life.

*The Fb+ LTC task force and*  
~~At its October meeting,~~ NAHRA's Board of Directors ~~voted~~ *have committed themselves* to support the development of a mandatory pre-admission screening program for Alaska. Further, the Board recommended that Fairbanks should be the site for a pilot pre-admission screening project. Finally, the ~~board~~ *task force* voted to support use of the State's portion of Medicaid payments which are currently going for nursing home care to purchase community-based services for Medicaid-eligible persons for whom such care is appropriate.

3

As KESS Committee members, your support is essential to the funding of a pilot project and to the development of pre-admission screening and community-based care. We would appreciate your further consideration of these matters.

Thank you.

4

HOUSE HESS COMMITTEE HEARING

December 11, 1985

ARCTIC ALLIANCE FOR PEOPLE

Fairbanks area social service issues and concerns

1. Introduction to the Arctic Alliance, Dot Truran
2. City Health and Social Services Block Grant Funds, Judy Busch
  - a. \$750,000 appropriated in F85, reduced to \$500,000 in F86
  - b. Working with the City to improve the process
  - c. For F87 the City will be requesting proposals in January 1986 so Legislature can be apprised of funding needs
  - d. Needs Assessment
3. Jurisdictional/Governance issues, Riki Sipe
  - a. Borough involvement in grants for capital improvements grants to social service agencies; no Health and Social Services powers
  - b. City distributes block grant funds; has health powers but not education powers
4. Alliance Priorities for F87
  - a. Assumptions and background, Linda Linson
    - \* all existing programs and funding levels maintained
    - \* mental health community services under SB520 are funded
    - \* number of positions and funds cut over the last few years (local economic impact of human service programs and funding)
  - b. Funding Needs in F87
    1. Mental Health and Counseling Services
      - child protection, Linda Linson, Floy McPhee
      - day school, emotionally disturbed, Gene Medaris
      - family treatment/ sexual abuse, Floy McPhee
      - chronically mentally ill from villages, Ken Abbott
    2. Legal Services, Judy Busch
    3. Public Health Services, Elaine McKenzie
    4. Emergency Shelter for Families, Chuck Gillis
    5. Respite and In-home day care for Senior Citizens, Bill Repicci
    6. Replacement facility for Fairbanks Health Center, Elaine McKenzie

In November 1985, the Human Services Coalition distributed a survey to their member agencies. To date, eighteen agencies have reported information supporting the following facts:

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L. KIM DOVERSPIKE  
DIRECTOR OF ADMINISTRATION

ALASKA CHILDREN'S Services, Inc.

4600 ABBOTT ROAD  
ANCHORAGE, AK. 99507  
(907.346.2101)



Official Business

# Alaska State Legislature

## Senate

Pouch V  
State Capitol  
Juneau, Alaska 99811

December 6, 1985

Honorable William Sheffield  
Governor  
State of Alaska  
Pouch A  
Juneau, AK 99811

Dear Bill:

Someone who writes letters for you better learn how to read!

On November 14, Joe Josephson and I wrote you stating that \$5 million should be included in the FY 87 budget to adequately fund Anchorage social service block grant requirements. We provided the rationale and legislative background.

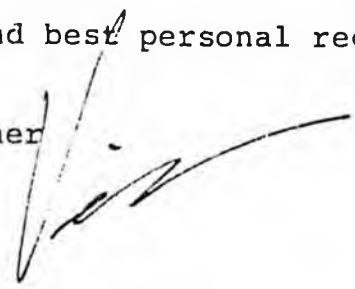
Back comes an inane letter (dated November 22 but just received) thanking us for support of the DHSS budget request of \$2.5 million.

Joe is out of town, but I am sure I speak for him in restating the need for a \$5 million grant for Anchorage social services in accordance with current legislative intent (developed in conjunction with your budget people).

This is Joe's and my top budget priority for FY 87. We will therefore appreciate your serious consideration and support of full funding of the Anchorage block grant.

Thanks and best personal regards,

Vic Fischer



CC: HUMAN SERVICES COALITION

BILL SHEFFIELD  
GOVERNOR



STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

November 22, 1985

The Honorable Joe Josephson  
The Honorable Vic Fischer  
1024 West Sixth Avenue  
Anchorage, AK 99501

Dear Senator Josephson and Senator Fischer:

Thank you for expressing your support of the Department of Health and Social Services' FY 87 budget request of \$2.5 million for the Anchorage social services block grant.

As you both know, I am currently in the process of preparing the FY 87 budget. I will give serious consideration to the Department's increment for the Anchorage social services block grant. Moreover, I realize that the services provided by the participating agencies are very much needed. It is my hope that the State can continue to help fund this block grant.

Please be assured that I will keep your comments in mind as we deliberate over the difficult budget choices confronting the State next year.

Once again, thank you for taking the time to let me know how you feel about this issue.

Sincerely,

A handwritten signature in cursive script that reads "Bill Sheffield".

Bill Sheffield  
Governor



Official Business

# Alaska State Legislature

## Senate

Pouch V  
State Capitol  
Juneau, Alaska 99811

November 14, 1985

Honorable William A. Sheffield  
Governor  
State of Alaska  
Juneau, Alaska 99811

Dear Governor Sheffield:

In CCS HB 60, the appropriation for FY 1986 to the Department of Health and Social Services, the sum of \$2,500,000 was provided for the annual Anchorage social services block grant program.

This program, as you know, is an appropriation to the Municipality of Anchorage for distribution, on advice of a citizen task force and approval by the Assembly, to the non-profit agencies which provide critical human services. We are proud to have supported the program since its inception, because we know that through it, persons of low income receive shelter, food, counseling, treatment for substance abuse, and other critical assistance. The non-profit agencies which participate through the block grant offer a variety of services to young and old; in 1985 alone, the 18 participating agencies have served over 78,000 Alaskans and have provided over 2.3 million hours of direct service at an average cost of only \$6.74 per hour (including indirect and administrative costs).

The agencies, through their respective boards and professional personnel, know that your administration has been responsive and compassionate to the needs of disadvantaged Alaskans, and other Alaskans who require the agencies' services.

You can appreciate, then, the concern we are hearing in our community about a reported budget figure for FY 1987, for the block grant program, of only \$2,000,000. This would represent a very significant reduction in the program and impair the ability of the agencies to serve the neediest and most troubled amongst us.

Even the \$2,500,000 figure in CCS HB 60 would be inadequate, inasmuch as the intent language in that legislation noted that the appropriation had been reduced by the legislature "in response to the one-time roll-over of FY85 monies into FY86 due to the different municipal and state fiscal years." The intent language went on to say:

For State FY87, the Municipality will restructure its block grant award process so that it is in line with the State's fiscal year. During consideration of the FY87 budget, the Legislature will then consider at least full funding of

November 14, 1985

the block grant program."

Since \$2,500,000 was clearly intended to cover the Anchorage block program's minimum requirements for a six-month period only, the FY 1987 budget which you will submit should provide not less than \$5,000,000, to assure that the existing level of services can be maintained.

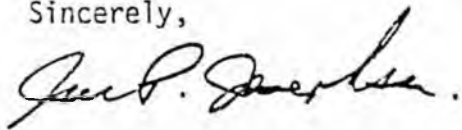
Finally, Governor, we would respectfully note that Anchorage is in the midst of an economic downturn. Unemployment is rising, as shown by the activity in the employment security offices of the Department of Labor here; therefore, the need for human services is on the rise, and a budget of \$5,000,000 for FY 1987 will actually serve fewer Alaskans, relative to the requirements of the poor, disabled and disadvantaged in our community, than have been served in the past.

We urge that you address this item personally in your review of the budget before its transmittal to the Legislature next month, so that the budget will reflect the human priorities which have exemplified your Administration thus far.

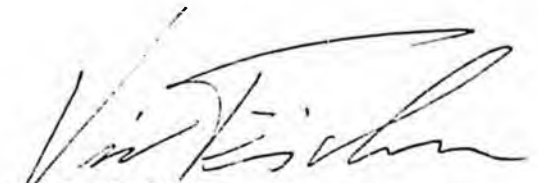
You can count on our support for your leadership in this important effort. We realize that the FY 1987 budget is a difficult one to assemble, given the revenue outlook, but it is precisely in this time of economic downturn that we must take special pains to protect the so-called "safety net" which the 18 non-profit agencies here are helping to provide through the block grant program.

With best wishes, we are

Sincerely,



JOE P. JOSEPHSON  
State Senator



VIC FISCHER  
State Senator

Thank you!

For your Committee's use, here is a list of agency programs funded by the Social Services Task Force from HB-60 funds, a list of Community Development Block Grant grantees, list of Task Force members, and information on HB-60 grants. Please feel free to call if United Way, the Social Services Task Force or Human Services Coalition can help.

Sybil Crowell

Jan 1 - June 30, 86

Cost Center	Grant Number	Grantee/Contractor	Grant Award	Grant Officer	W	E
<5973>	HB-105	Salvation Army - Clitheroe Center	\$ 26,983	<Barb>		
<2241>	HB 60-01	Administration	125,000			
	HB 60-02	Camp Fire, Chugach Council (SACC)	381,900	<Brent>	X*	X
	HB 60-03	Alpine Alternatives (SACC)	31,800	<Brent>	X*	X
	HB 60-04	Boys' and Girls' Club (SACC)	107,760	<Brent>	X*	X
	HB 60-05	North Mountain View Latchstring (SACC)	42,000	<Brent>	X*	X
	HB 60-06	Abused Women's Aid in Crisis	76,349	<Nancy>		
	HB 60-07	Alaska Children's Services	29,107	<Brent>		
	HB 60-08	Alaska Legal Services	116,150	<Brent>		
	HB 60-09	Alaska Women's Resource Center	43,504	<Nancy>	X	
	HB 60-10	Alaska Youth Advocates	44,054	<Brent>		
	HB 60-11	Anchorage Child Abuse Board	118,933	<Brent>		
	HB 60-12	Anchorage Community Mental Health Services	76,606	<Barb>	X	
	HB 60-13	Anchorage Literacy Project	21,458	<Nancy>		
	HB 60-14	Anchorage Neighborhood Health	38,184	<Nancy>		
	HB 60-15	Association for Stranded Rural Alaskans in Anch	45,550	<Barb>	X*	X
	HB 60-16	Big Brothers/Big Sisters of Anchorage	18,000	<Brent>	X*	X
	HB 60-17	Bean's Cafe	104,518	<Barb>	X	
	HB 60-18	Camp Fire, Chugach Council - Drop-in Center	40,890	<Brent>	X	
	HB 60-19	Camp Fire, Chugach Council - Summer Care	39,391	<Brent>		
	HB 60-20	Catholic Social Services	76,392	<Barb>		
	HB 60-21	Chugiak Senior Center	36,385	<Barb>	X*	X
	HB 60-22	Cook Inlet Native Association	54,223	<Brent>		
	HB 60-23	Conflict Resolution Center	72,194	<Brent>	X*	X
	HB 60-24	Family Connection	57,901	<Barb>	X*	X
	HB 60-25	Food Bank of Alaska	25,038	<Barb>	X*	X
	HB 60-26	Girls Club/Boys Club - Summer Care	22,379	<Brent>		
	HB 60-27	Home Health Care	15,774	<Barb>		
	HB 60-28	Hope Cottages	73,067	<Nancy>		
	HB 60-29	Hospice of Anchorage	19,732	<Barb>		
	HB 60-30	Mabel T. Caverly Senior Center	58,214	<Barb>	X	
	HB 60-31	Men's Support Network	9,215	<Nancy>		
	HB 60-32	Planned Parenthood of Alaska	29,478	<Nancy>	X*	X
	HB 60-33	Red Cross	22,000	<Barb>	X*	X
	HB 60-34	Rural Alaska Community Action Program	35,993	<Brent>	X*	X
	HB 60-35	Salvation Army - Booth Memorial Home	55,931	<Barb>		
	HB 60-36	Salvation Army - Emergency Assistance	131,469	<Barb>		
	HB 60-37	Sensory Impairment Center	22,792	<Nancy>	X*	X
	HB 60-38	Crisis, Inc.	31,404	<Janet>		
	HB 60-39	Suicide Prevention and Crisis Center	24,064	<Janet>		
	HB 60-40	Multiple Sclerosis	3,187	<Barb>	X*	X
	HB 60-41	AK Council on Prevention of Alcohol & Drug Abuse	67,951	<Brent>	X*	X
	HB 60-42	Alaska Youth and Parent Foundation (AYA)	13,911	<Brent>	X*	X
	HB 60-43	Anchorage Literacy Project	18,210	<Nancy>	X	
	HB 60-44	Parent's United	34,043	<Brent>	X*	X
	HB 60-45	Rural Alaska Community Action Program	4,875	<Brent>	X	
<1586>	CDBG85-01	Alaska Legal Services - Disabled Persons	21,636	<Brent>	X*	X
	CDBG85-02	Alaska Women's Resource Center	27,918	<Nancy>	X*	
	CDBG85-03	Anchorage Child Abuse Board	22,762	<Brent>	X*	X
	CDBG85-04	Camp Fire, Chugach Council - Aspen Ridge	42,838	<Brent>	X*	X
	CDBG85-05	Family Connection	35,904	<Barb>	X*	X
	CDBG85-06	Planned Parenthood of Alaska	20,000	<Nancy>	X*	
	CDBG85-07	Rural Alaska Community Action Program	14,842	<Brent>		
OB	OB86	Association for Retarded Citizens of Anchorage	180,000	<Nancy>		
	OB86	Alaska Women's Resource Center - New Dawn	50,000	<Nancy>		
	OB86	Family Connection, Inc.	67,220	<Barb>	X*	X
	OB86	Crisis, Inc.	50,240	<Janet>		
	OB86	Salvation Army, Clitheroe Center	450,000	<Barb>		
	OB86	Standing Together Against Rape	33,050	<Nancy>		
	OB86	Laidlaw Transit, Inc.	600,000	<Nancy>		

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Jan - Dec 85

1985 SOCIAL SERVICES TASK FORCE NEW PROJECT RECOMMENDATIONS - 1985 COMMUNITY DEVELOPMENT BLOCK GRANT

AGENCY/PROGRAM	1986 REQUEST	PROPOSED PROGRAM DESCRIPTION	RECOMMENDED AWARD	TASK FORCE FUNDING INTENT
ALASKA LEGAL SERVICES/ Disabled Persons Advocacy Project	\$ 38,737	To provide advocacy to disabled persons facing social security determinations through screening, providing representation or referral, and providing information to persons not needing representation.	\$ 21,636	Award to be used to fund at least 50% of the Project Advocate's salary and fringe benefits, with the balance of the award to be used for salary and fringe benefits for the Senior Staff Attorney and/or the Project Advocate as determined by the agency. \$2,626 to be negotiated with the agency.  CDBG Public Services funds.
ALASKA WOMEN'S RESOURCE CENTER/ Prevention of Domestic Violence	45,239	Project is designed to prevent the incident and escalation of domestic violence in primary and family relationships through gender role awareness and abuse program targeted at low to moderate income youth and adults. Project will consist of three two-hour programs either used sequentially over several days or together in an all-day workshop.	27,918	Award to fund Curriculum Developer/Trainer's salary and benefits; \$10,000 in professional fees and \$1,000 in program supplies. \$3,388 to be negotiated with the agency.  CDBG Public Services funds.
ANCHORAGE CHILD ABUSE BOARD/ CENTER FOR CHILDREN AND PARENTS/ Treatment of Mental and Physical Hardships	46,314	One trained and experienced child therapist will provide individual and group therapy services for forty-four child victims of severe maltreatment (physical, sexual and emotional abuse). The project will target severely emotionally impaired children ages twelve years and younger from low income and moderate income families who have limited access to intensive treatment services in Anchorage.	22,762	Award to fund salaries and fringe benefits to the extent possible with recommended funds. \$2,762 to be negotiated with the agency.  CDBG Public Services funds.

1985 SOCIAL SERVICES TASK FORCE NEW PROJECT RECOMMENDATIONS - 1985 COMMUNITY DEVELOPMENT BLOCK GRANT

AGENCY/PROGRAM	1986 REQUEST	PROPOSED PROGRAM DESCRIPTION	RECOMMENDED AWARD	TASK FORCE FUNDING INTENT
CAMP FIRE, CHUGACH COUNCIL/ Community Center Program	\$ 48,320	The program will provide a recreational drop-in center in the Aspen Ridge apartment complex, a low to moderate income area.	\$ 42,838	Award to fund program staff and Program Aide salaries and benefits, space rent, and program supplies. \$5,916 to be negotiated with the agency.  CDBG Public Services funds.
FAMILY CONNECTION, INC./ Homebased Family Treatment	79,955	This program will provide homebased family treatment. Families who have failed at standard outpatient treatment or who are not good candidates for outpatient therapy can receive therapy in their homes. Target families include chronically troubled families, families with multiple problems, families with a physically incapacitated member, and single parent families.	35,904	Award to fund only salaries and benefits of the Homebased Therapist #1 position. \$4,357 to be negotiated with the agency.  CDBG Public Services funds.
PLANNED PARENTHOOD OF ALASKA/ Contraceptive Health Care for Teenage Women	20,000	The program will provide affordable, quality medical care and information to teenage patients of low to moderate income.	20,000	Award to fully fund proposal.  CDBG Public Services funds.
RURAL ALASKA COMMUNITY ACTION PROGRAM, INC./ Comprehensive Child Development Services	\$ 20,831	This program will provide comprehensive education, medical, dental, nutritional, mental health, special needs and social services to low income families and their children utilizing a bilingual Spanish/English approach.	14,842	Award to fund salary and fringe benefits for the Bilingual Classroom Specialist. \$2,393 to be negotiated with the agency.  CDBG Public Services funds.
TOTAL	\$ 299,396		\$ 185,900	

1985 SOCIAL SERVICES TASK FORCE NEW PROJECT RECOMMENDATIONS

AGENCY/PROGRAM	1986 REQUEST	PROPOSED PROGRAM DESCRIPTION	RECOMMENDED AWARD	TASK FORCE FUNDING INTENT
ALASKA CHAPTER, NATIONAL MULTIPLE SCLEROSIS SOCIETY/ Optimal Health	\$ 9,178	The project consists of a 2 1/2 day - 2 night weekend for families with Multiple Sclerosis. The goal is to help each family gain significant insight into the effects MS has had on each person and the family as a whole. This is an intensive therapy program that requires each family to focus completely on the program and have private rooms where discussions can take place without interruption.	\$ 3,187	Award to fund only the professional fees for Project Coordinator. \$387 to be negotiated with the agency.
ALASKA COUNCIL OF PREVENTION OF ALCOHOL AND DRUG ABUSE, INC./ Youth Prevention/Intervention Services (Dram-Edy)	73,650	Teaches teenagers coping and refusal skills through role playing, modeling, peer counseling and image enhancement, centering on: physical and sexual abuse, stress management and other areas to reduce destructive behavior and learn behavioral alternatives.	67,951	Award to fund all salaries, fringe benefits and professional fees for the Project Coordinator and Drama-eddy Assistant. \$8,246 to be negotiated with the agency.
ALASKA YOUTH AND PARENT FOUNDATION/ Domestic Violence Teens Group	24,445	Program will provide eight week, two-hour support groups for families who have been the victims of domestic violence, plus a group for teens, with eight to ten clients per group.	13,911	Award to fund 50% of proposed program. \$1,688 to be negotiated with the agency.

1985 SOCIAL SERVICES TASK FORCE NEW PROJECT RECOMMENDATIONS

AGENCY/PROGRAM	1986 REQUEST	PROPOSED PROGRAM DESCRIPTION	RECOMMENDED AWARD	TASK FORCE FUNDING INTENT
ANCHORAGE LITERACY PROJECT/ Instructional Television for Training Tutors of Functionally Illiterate Adults	\$ 32,000	Ten hours of videotaped segments of tutor-training workshop segments will be produced. These will be designed to utilize the same material and general techniques traditionally used in the live workshop presentations. However, enhancements to the instructional design, which are available through television special effects and characteristics will be used when appropriate, to reinforce the training programs. In addition, four thirty-second public service announcements will be produced, utilizing portions of the footage taped for the workshop tutor-training tapes.	\$ 18,210	Award to fund 50% of proposal, with reductions to be made at the discretion of the agency. \$2,210 to be negotiated with the agency.
PARENT'S UNITED, INC./ Self-Help Support Groups for Sexually Abused Children	48,500	The goals of this program are to provide continuous self-help therapeutic assistance with a group setting for families identified with inter-familial child sexual abuse; establish and maintain a self-help support group coordinated with a "one-on-one"/individual therapy component; and, implement a coordinated case management/support system for victims.	34,043	To fund 50% of the Executive Director and Secretary/Bookkeeper/Receptionist positions salaries, with the balance of funds to pay towards FICA, Workers' Compensation and ESC. \$4,131 to be negotiated with the agency.
RURAL ALASKA COMMUNITY ACTION PROGRAM, INC./ Comprehensive Child Development Services	20,831	This program will provide comprehensive education, medical, dental, nutritional, mental health, special needs and social services to low income families and their children utilizing a bilingual Spanish/English approach.	4,875	Award to fund salary and fringe benefits for the Bilingual Classroom Specialist. \$2,393 to be negotiated with the agency.
TOTAL	\$ 208,604		\$ 142,177	

1985 MAYOR'S SOCIAL SERVICES TASK FORCE  
PILOT PROJECTS NOT RECOMMENDED FOR FUNDING

Alaska Children's Services / Intensive Family Therapy

Alaska Children's Services / Parent Help

Alaska Youth and Parent Foundation / Life Skills

Alpine Alternatives

Anchorage Association for the Education of Young Children

Anchorage Community Mental Health Services

Anchorage Neighborhood Health Center

Boys' and Girls' Club of Alaska

Easter Seals

Mabel T. Caverly Senior Center

Suicide Prevention and Crisis Center / Crisis Intervention

Suicide Prevention and Crisis Center / TTY Program

1985 SOCIAL SERVICES TASK FORCE RECOMMENDATIONS FOR CONTINUATION FUNDING

AGENCY/PROGRAM	1985 GRANT AWARD	PROGRAM DESCRIPTION	RECOMMENDED EXTENSION	TASK FORCE FUNDING INTENT
Abused Women's Aid in Crisis, Inc./ 14% of Operating Budget	\$ 94,850	To provide services for abused women and children, batterers, and the general public. Services include: shelter, counseling and guidance to victims of abuse; counseling to batterers, including those referred by the courts; community education.	\$ 59,373	Award to fund proposal <u>except</u> for salaries and benefits for the Community Education Coordinator position and the Clerk Typist position. \$7,203 to be negotiated with the agency.
Abused Women's Aid in Crisis, Inc./ Alaska Youth Advocates/ Counseling for Victims (11-17)	27,120	To provide a support group for teens who have been victims of physical violence and their families. To provide Community Outreach to heighten awareness about the concerns and issues for teens involved in abusive relationships.	16,976	Award to fund wages and benefits for the Counselor position. \$2,060 to be negotiated with the agency.
Alaska Children's Services/ School Support Project	23,250	To identify problem areas and goals for child and parents at time of referral, improve child's school attendance, improve child's classroom behavior, improve parents ability to work cooperatively with school program, enhance parents ability to effectively manage child's behavior, and enhance parents ability to utilize community resources in dealing with family problems.	29,107	1985 award funded a partial year program. Contingency award to continue partial year funding at the same level. \$3,532 to be negotiated with the agency.
Alaska Legal Services/ Basic Legal Services	130,000	To provide high-quality legal assistance and advocacy to persons unable to afford representation regarding deprivation of basic shelter, food, health, family care or essential resources. Services include: family law, public entitlements, housing and community development, assistance to elderly through private attorney participation, advice only clinic, and self-help clinic.	79,750	Award funds 80% of program. \$9,875 to be negotiated with the agency.

1985 SOCIAL SERVICES TASK FORCE RECOMMENDATIONS FOR CONTINUATION FUNDING

AGENCY/PROGRAM	1985 GRANT AWARD	PROGRAM DESCRIPTION	RECOMMENDED EXTENSION	TASK FORCE FUNDING INTENT
Alaska Legal Services/ Family Safety Law Project	\$ 58,150	To Provide legal representation, advice, and support to secure physical safety for victims of domestic violence. This is a joint project of Alaska Legal Services, Abused Women's Aid in Crisis, and the Alaska Women's Resource Center.	\$ 36,400	Award to fund the program except for the Para-Legal position and half of the Attorney position. \$4,417 to be negotiated with the agency.
Alaska Women's Resource Center/ Employment, Job Readiness Services	69,500	To provide employment and job readiness services to low/moderate income women. Services include: job search, career planning and placement; job training and readiness; counseling and support groups; education and outreach in coordination with other social service agencies.	43,504	Award to fund FTE Counselor, Volunteer Outreach Coordinator, Information & Referral Specialist, and fringe benefits. \$5,279 to be negotiated with the agency.
Alaska Youth Advocates/ Crisis Intervention	43,258	To provide immediate services to youth and parents in crisis. Services include: information and referral; legal information; client follow-up; family survival skills training; community awareness and education.	27,078	Award to fund proposal <u>except</u> no funding for wages and benefits for the part-time Counselor position and the Clerk/Typist position. No funds to be used to operate a "hotline". Agency is encouraged to actively cooperate and participate in establishing a central social services hotline in Anchorage. \$3,286 to be negotiated with the agency.