

ALASKA LEGISLATURE COMMITTEE FILES 1983-1984

2993

HSA

SB 347

Alaska State Legislature



Page 24

Speaker of the House of Representatives

Pouch V
State Capitol
Juneau, Alaska 99811
(907) 465-3720

Official Business

April 10, 1984

Senator Bill Ray
Juneau, Alaska

Dear Senator Ray:

I commend your desire to resolve the longevity bonus question in an expedient matter. To follow through on that desire, it appears the Senate must take the next step. The House and Senate have passed bills to the other body. However, because of the technical nature of the Rules relating to bill titles, we are not able to use the Senate legislation to effect a compromise.

It's my understanding that you have proposed a compromise which, in part, eliminates payment of bonuses from the permanent fund. To expedite this proposal, it only makes sense to use a bill which has passed one body of the Legislature as the vehicle for embodying a compromise. The Senate version in possession by the House specifies use of the permanent fund in the bill title. The House version, now in the Senate, specifies the general fund and will allow a much broader latitude to address the issue of the longevity bonus program.

Because of the title amendment restrictions, our uniform rules will not allow us to use the Senate bill to affect a general fund payment proposal as you have suggested might be acceptable in a compromise. The House bill will allow this.

To move this process along, I urge you to use HB 655 and amend it in any way you desire consistent with the title so that we may place the bill in conference committee. This will expedite the process by at least a few days, and with the deadline for the end of bonus checks fast approaching, every day counts.

Sincerely,

A handwritten signature in cursive script, appearing to read "Joe L. Hayes".

Joe L. Hayes
SPEAKER OF THE HOUSE



Alaska State Legislature
State Senate

Committee on Judiciary

Senator Bill Ray
Chairman
Senate Floor Leader

April 11, 1984

Pouch V
State Capitol
Juneau, Alaska 99811

The Honorable Jce Hayes
Speaker of the House
Alaska House of Representatives
Room 206, Capitol Building
Juneau, Alaska 99811

Dear Speaker Hayes,

I received your letter of April 10, 1984. Thank you for your commendation of our desire to resolve the longevity bonus legislation. I, in turn, commend you on your desire to resolve the issue.

We in the Senate are well aware of the title problems with the bill. As you may recall, on March 20, 1984, I testified as did Senate President Jalmar Kerttula before the House State Affairs Committee. A proposed compromise of using general funds and deleting the "stairstep" approach was publicly made before the committee by Senator Kerttula and myself. (See attached minutes).

Before this meeting I had also met with Representative Mitch Abood to discuss a compromise, and a concurrent resolution that the Senate would introduce so that the House would be able to change the title of the Senate bill to accommodate the changes within the bill. Representative Abood was given a copy of the draft resolution on March 20, from which he testified.

Today, a Senate Concurrent Resolution relating to the title change of Senate Bill 347, will be introduced on the Senate floor. I believe that takes care of your problem. As Senate Bill 347 is scheduled for this afternoon in House State Affairs I urge your expedient concurrence on the compromise version of Senate Bill 347, as reached by House State Affairs Chairman Mitch Abood and myself.

Sincerely,

A handwritten signature in cursive script that reads "Bill Ray".

Senator Bill Ray

Attachment

COMMENTS ON RAY/KERTTULA PROPOSED COMPROMISE

Elements of the Proposal*

1. Use General Fund as funding source
2. Open up program to everyone 65 and over with one year's residency
3. End the program in the year 2000. This does not mean grandfathering in recipients on that date. The program would terminate.

Things to Consider

1. This plan costs \$415 million more than HB 655 (stair stepping beginning in 1990) between now and the year 2000.
2. This plan opens up the longevity bonus to more newcomers than HB 655. Moreover, it offers no security to the people for whom the program was originally designed. By ending the program entirely in the year 2000, the recipients are left without bonus checks at the time they are most needed -- when the recipients are the oldest.
3. HB 655 closely tracks the state's revenue curve. This plan does not. Additionally, HB 655 is the best proposal for the current recipients, those for whom the program was originally designed. HB 655 allows them to receive checks for the rest of their lives; this plan does not.
4. If the underlying goal of the Ray/Kerttula plan is to buy time to put an alternative bonus plan into place, HB 655 can be used for the same purpose. Stairstepping does not begin until 1990. Moreover, if no better alternative does develop, HB 655 provides a plan that is fair and affordable, now.
5. HB 655 is supported by the vast majority of Alaskan elders. Every senior citizens group that has taken a position on this issue has supported HB 655. No other plan has received any formal endorsements. The only opposition to HB 655 comes from a few 57, 58, and 59 year olds. This problem will exist with any plan, regardless of where you draw the line.

* This is based on information provided by the House State Affairs Committee. A actual draft of the proposal has never been presented to Representative Adams.

HOUSE STATE AFFAIRS
STANDING COMMITTEE
March 20, 1984
1:25 p.m.

Members Present: Rep. Abood, Chairman
Rep. Ward, Vice-Chair
Rep. Cowdery
Rep. Shultz
Rep. M.M. Miller
Rep. Lacher
Rep. Larson

Members Absent: None

COMMITTEE CALENDAR

CSSB 347 (Fin) "An Act authorizing the use of Alaska Permanent Fund Income to pay longevity bonuses; amending the Longevity Bonus Program and the Permanent Fund Dividend Distribution Program; and providing for an effective date."

WITNESS REGISTER

Ron Lorensen
Deputy Attorney General
Department of Law
Pouch K
Juneau, Alaska 99811
465-3600

Position Statement: Did not state a position; he was present to answer questions for the committee.

Joe Vozler
University Heights
Fairbanks, Alaska
479-2344

Position Statement: He wanted the longevity bonus to continue; he did not state a position on CSSB 347 (SA).

Sen. Pay
State Capital Building
Pouch V
Juneau, Alaska 99811
465-4922

Position Statement: He indicated to the committee that a compromise was in order between the House and Senate. He said that monies could be taken from the general fund rather than the

permanent fund.

Virginia Blanchard
923 W. 11th
Anchorage, Alaska 99501
276-3414

Position Statement: She urged passage of CSSB 347 (Fin); felt the legislature should act quickly so that old timers could continue receiving their checks after April 18, 1984.

Sen. Kerttula
State Capital Building
Pouch V
Juneau, Alaska 99811
465-3771

Position Statement: He said that CSSB 347 (Fin) would stand on its own with the amendments.

David Bentley
923 W. 11th
Anchorage, Alaska 99501

Position Statement: He said he was opposed to using monies from the permanent fund for the Longevity Bonus Program, but favored using monies from the general fund.

Leo Land
Box 122
Haines, Alaska 99827
766-2466

Position Statement: He urged passage of CSSB 347 (Fin); he asked that the legislature, please get it through quickly.

Kirt Bell
General Delivery
Hooper Bay, Alaska 99604

Position Statement: He urged continuation of the Longevity Bonus Program; he was in favor of CSSB 347 (Fin) or anything that would work.

Everett Calhoun
Box 198
Sitka, Alaska 99835

Position Statement: He wanted the Longevity Bonus Program; but felt that the one year residency requirement was not enough.

Beulah Olson
P.O. Box 296
Delta Junction, Alaska 99737

Position Statement: She was fearful that the Longevity Bonus Program would be discontinued. She asked

the committee to please continue the program.

George Lewis
Box 183
Haines, Alaska
766-2164

Position Statement: He said that if the longevity bonus was withdrawn, he did not know what the old timers would do. He was afraid that it would be discontinued. He wanted something done to continue the program. From his testimony, he indicated his support for CSSB 347 (Fin).

Marvin Johnson
Pioneer's Auxiliary No. 8
161 8th
Fairbanks, Alaska 99701

Position Statement: He was speaking for 17 other members that wanted the longevity bonus continued; they favored CSSB 347 (Fin), but they did not concur with the one-year requirement.

Jerry McCutcheon
121 W. 11th
Anchorage, Alaska 99501
272-2679

Position Statement: He felt that monies from the longevity bonus were being taken from oil revenues and that we should call the Longevity Bonus Program just what it was, welfare.

Wally Kubley
Igloo 16
Juneau, Alaska

Position Statement: He was in favor of a compromise bill and the continuation of the Longevity Bonus Program.

Nancy Mendenhall
Auxiliary 8
SR 20014
Fairbanks, Alaska 99701
474-2786

Position Statement: She favored passage of CSSB 347 (Fin).

Kiki Strickland
Box 1859
Fairbanks, Alaska 99701
456-6035

Position Statement: She was in favor of CSSB 347 (Fin), without the one-year requirement.

Annetta Gillespie

Box 1225
Seward, Alaska
Position Statement: She felt that the monies for the Longevity Bonus Program should come from the permanent fund.

Mary McClure
Box 357
Palmer, Alaska
745-3723
Position Statement: She said it was too bad the program would be discontinued after 16 years.

Evelyn Davis
SR Box 6451
Wasilla, Alaska
376-5802
Position Statement: She like the idea of monies coming from the general fund rather than the permanent fund.

Dorothy Englund
North Star Council on Aging
P.O. Box 73888
452-1735
Position Statement: She said she would rather see CSSB 347 (Fin) pass than any other bill. She said she knew what the Longevity Bonus Program meant to older people; the difference between living and existing.

Jane Windsor
319 E. Bentley Drive
Fairbanks, Alaska 99701
452-1735
Position Statement: She was in support of CSSB 347 (Fin).

Lee Carman
712 Bentley Drive
Fairbanks, Alaska 99701
452-6296
Position Statement: He felt that the legislature could come up with a better bill, and that the Attorney General's Office could have put more attorneys on the case so we could have won with the Vest Suit. He favored continuation of the Longevity Bonus Program.

Leonard Larson
P.O. Box 17-5134
Big Lake, Alaska
Position Statement: He felt that the legislature was doing a good job and wanted CSSB 347 (Fin) passed out of committee.

Arnold Perry
P.O. Box 871643
Wasilla, Alaska
376-4854

Position Statement: CSSB 347 (Fin) looked good to him.

Evelyn Vantrase
3550 W. Diamond
Anchorage, Alaska 99606
248-0254

Position Statement: She urged immediate passage of CSSB 347 (Fin).

Lon Lackey
P.O. Box 870307
Wasilla, Alaska

Position Statement: He favored CSSB 347 (Fin).

Emma Gilliland
Box 326
Petersburg, Alaska
772-3263

Position Statement: She did not want the Longevity Bonus Program to be cut-off.

Lou Keller
Director
Division of Pioneer Benefits
Department of Administration
Pouch C
Juneau, Alaska 99811
465-4400

Position Statement: Observer.

W.F. Hall
Box 1916
Kodiak, Alaska 96615
486-6108

Position Statement: Observer.

Margaret Lippitt
2203 McKinley
Anchorage, Alaska
248-4770

Position Statement: Observer.

Harvey Stelling
Box 929
Valdez, Alaska
835-4664

Position Statement: Observer.

Max H. Wells
Box 890

Valdez, Alaska
835-4523
Position Statement: Observer.

Robert Emmert Gray
P.O. Box 1102
Homer, Alaska 99603
235-8614
Position Statement: Observer.

Robert Machado
Mile 1414 Alaska Hwy.
Delta Junction, Alaska 99737
895-4750
Position Statement: Observer.

Marvin Johnson
161 8th
Fairbanks, Alaska 99701
Position Statement: Observer.

Hazel M. Branscom
Box 882
Fairbanks, Alaska 99707
452-4273
Position Statement: Observer.

Cy Randell
Box 882
Fairbanks, Alaska 99707
452-4273
Position Statement: Observer.

Joseph Karosic
Box 81785
College, Alaska 99708
479-5769
Position Statement: Observer.

Helen Espe
Fairbanks Mental Health Center
209 40 Mile
Fairbanks, Alaska 99701
452-1575
Position Statement: Observer.

Merl Thomas
P.O. Box 980
Fairbanks, Alaska 99701
479-4757
Position Statement: Observer.

Ella Pierson
1214 Coppet

Fairbanks, Alaska 99701
452-4336
Position Statement: Observer.

Lena Phipps
407 11th Ave.
Fairbanks, Alaska 99701
Position Statement: Observer.

Johanna Fluegel
1831 Caribou Way
Fairbanks, Alaska
479-6796
Position Statement: Observer.

Leona Johnson
161 8th Ave.
Fairbanks, Alaska 99701
452-4920
Position Statement: Observer.

John W. Pierson
1214 Coppet St.
Fairbanks, Alaska
452-4336
Position Statement: Observer.

Lela M. King
407 11th Ave.
Fairbanks, Alaska 99701
Position Statement: Observer.

Doris Southall
2B7 Dixon Apt.
Fairbanks, Alaska 99701
456-6358
Position Statement: Observer.

Mary Stock
736 9th Ave.
Fairbanks, Alaska 99701
456-4543
Position Statement: Observer.

Olga Steger
665 9th Ave.
Fairbanks, Alaska 99701
456-2993
Position Statement: Observer.

Alaska Linck
666 10th
Fairbanks, Alaska 99701
456-5107

Position Statement: Observer.

Joe Baleh
SR 90550
Fairbanks, Alaska 99701
Position Statement: Observer.

Marie Baleh
SR 90550
Fairbanks, Alaska 99701
Position Statement: Observer.

Irma Lee Oates
P.O. Box 1612
Fairbanks, Alaska 99701
456-7872
Position Statement: Observer.

Myrtle Thomas
615 College Road
Fairbanks, Alaska 99701
456-8361
Position Statement: Observer.

Richard McMordie
730 Front St.
Fairbanks, Alaska 99701
Position Statement: Observer.

Helen Mount
906 Lathrop St.
Fairbanks, Alaska 99701
456-4046
Position Statement: Observer.

James L. Mount
906 Lathrop St.
Fairbanks, Alaska 99701
456-4046
Position Statement: Observer.

Harriet E. McRae
P.O. Box 771
Palmer, Alaska
745-4695
Position Statement: Observer.

Joe Rollins
RA Box 6451
Palmer, Alaska
745-2643
Position Statement: Observer.

Faye E. Rose

SRA Box 6521
Wasilla, Alaska
745-5664
Position Statement: Observer.

Margaret Nelson
SR Box 5290
Wasilla, Alaska
Position Statement: Observer.

Paul Nelson
SR Box 5290
Wasilla, Alaska
Position Statement: Observer.

Margaret A. McCartney
SR Box 2131-Z
Wasilla, Alaska
Position Statement: Observer.

Niilo Kangas
P.O. Box 873593
Wasilla, Alaska
Position Statement: Observer.

Mary Edlund
P.O. Box 195
Palmer, Alaska
745-3569
Position Statement: Observer.

Kathleen Moore
P.O. Box 198
Palmer, Alaska
745-3669
Position Statement: Observer.

Gil Mort
SR Box 12850
Wasilla, Alaska
376-6037
Position Statement: Observer.

Katie Hurley
P.O. Box 870157
Wasilla, Alaska
Position Statement: Observer.

Kacel M. Sisk
SR Box 12727
Wasilla, Alaska
Position Statement: Observer.

Doris A. Sisk

SR Box 12727
Wasilla, Alaska
Position Statement: Observer.

E.E. Line
SR Box 5014
Wasilla, Alaska
Position Statement: Observer.

Kathryn Larson
P.O. Box 17-534
Big Lake, Alaska
Position Statement: Observer.

Teresa Ripley
409-4 Spruce Street
Sitka, Alaska 99835
Position Statement: Observer.

Gerald Hughes
1307 Halibut Point Road
Sitka, Alaska 99835
Position Statement: Observer.

Tarleton Smith
Box 1132
Sitka, Alaska 99835
747-8807
Position Statement: Observer.

Louis Spencer
Box 119
Haines, Alaska
766-2307
Position Statement: Observer.

Lena Farkus
Box 253
Yakutat, Alaska 99689
784-3238
Position Statement: Observer.

Richard Davis
Box 192
Cordova, Alaska 99574
424-3568
Position Statement: Observer.

Paula Fridgen
Box 41
Cordova, Alaska 99574
424-3686
Position Statement: Observer.

Helen Grindle
Box 314
Cordova, Alaska
424-3404
Position Statement: Observer.

Doris Anderson
Box 2
Cordova, Alaska
424-3669
Position Statement: Observer.

Helene Hennings
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Diane Neville
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Celia Wellington
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Mary Harvey
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Lu Ausman
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Esther Pinon
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Mildred Kirkpatrick
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Stan Laird
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Dante Lenduzzes
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

C. Higgins
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Margaret Hafemeister
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Lillian Johnson
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Harold Maxwell
923 W. 11th
Anchorage, Alaska 99501
276-3414
Position Statement: Observer.

Pauline Blatchford
Box 1530
Petersburg, Alaska
772-3447
Position Statement: Observer.

Beulah Haltiner
Box 1530
Petersburg, Alaska
772-4748
Position Statement: Observer.

Kristian H. Odegaard
Box 1530
Petersburg, Alaska
772-3191
Position Statement: Observer.

Larine Espeseth
Box 1530
Petersburg, Alaska
772-4435
Position Statement: Observer.

Julia Robison
Box 1530
Petersburg, Alaska
772-3263
Position Statement: Observer.

Frances Pease
SR Box 117
Copper Center, Alaska 99573
882-3883
Position Statement: Observer.

Maxwell Fancher
Box 72
Glennallen, Alaska 99588
882-3715
Position Statement: Observer.

Ed Knoebel
Box 84
Glennallen, Alaska 99588
882-3208
Position Statement: Observer.

Eddy Bell, Sr.
General Delivery
Hooper Bay, Alaska 99604
Position Statement: Observer

Joseph Night
General Delivery
Hooper Bay, Alaska 99604
Position Statement: Observer

Gladys Hale
General Delivery
Hooper Bay, Alaska 99604
Position Statement: Observer

Erma Tomaganak
General Delivery
Hooper Bay, Alaska 99604
Position Statement: Observer

Fred River, Sr.
General Delivery
Hooper Bay, Alaska 99604
Position Statement: Observer

Paul Nakusuk
General Delivery
Hooper Bay, Alaska 99604
Position Statement: Observer

Annetta Gillespie
Box 1225
Seward, Alaska
Position Statement: Observer.

Michael James
Box 405
Seward, Alaska
Position Statement: Observer.

Rachael Sperry
Box 1557
Seward, Alaska
Position Statement: Observer.

Judith Martin
Box 1584
Seward, Alaska
Position Statement: Observer.

Jolene King
Box 1305
Seward, Alaska
Position Statement: Observer.

Orville Wheat
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Lila Hollenbach
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Sim MacKinnon
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Frances Martin
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Ruth Sturmlauf
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Carley Turner
Box 193
Sitka, Alaska 99835
Position Statement: Observer.

Bernadette Knight
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Marjorie Tillotson
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Eugenie Williams
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Joe Paddock
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Lee Marty
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Berte Le Marte
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Smokey Morrison
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Helen Pearl
Box 198
Sitka, Alaska 99835
Position Statement: Observer.

Mary Gillespie
Box 391
Wrangell, Alaska 99929
874-3828
Position Statement: Observer.

Doris Prather
Box 541
Wrangell, Alaska 99929

874-3727
Position Statement: Observer.

Bob McCormick
Box 333
Wrangell, Alaska 99929
874-3870
Position Statement: Observer.

PREVIOUS ACTION

CSSB 347 (Fin) 1/11/84 - First Reading.

Committee Referrals - Judiciary, Finance and Rules Committees.

2/2/84 - Judiciary Committee Report, page 1914 of Senate Journal.

2/28/84 - Finance Committee Report, page 2192 of Senate Journal.

3/1/84 - Rules Committee Report, page 2223 of Senate Journal.

3/1/84 - See page 2223 and 2228 - for Senate floor action.

3/2/84 - See page 2241 of Senate Journal for floor action.

3/6/84 - See pages 2267 through 2270 for Senate floor action.

3/6/84 - See page 2270 for Senate floor action.

3/7/84 - See page 2280 - 2281 for Senate floor action.

CSSB 347 (Fin) 3/8/84 - First Reading on House floor.

Committee Referrals - State Affairs, Finance and Rules Committees.

No previous action in State Affairs.

See References: Alaska Supreme Court No. 1JU 82-1103 Civil

ACTION NARRATIVE

TAPE#1, Side A
Recording
Number 0010

Chairman Abood called the State Affairs Committee meeting to order at 1:25 p.m. All members of the committee were present. Chairman Abood announced the recent decision by the Alaska Supreme Court to lift the stay on stopping the distribution of the Longevity Bonus checks. He deferred to Ron Lorensen, the Deputy Attorney General for the Department of Law.

Number 0056

Rep. Ward takes over as Chairman.

Number 0081

Ron Lorensen explains and answers some questions on the March 1984 order handed down the Alaska Supreme Court No. 1JU 82-1103 Civil. He said that Vest Attorneys filed a motion with the courts in February requesting the appeal be reviewed as frivolous and to dissolve the stay. The request to dismiss the appeal was denied. It was decided to expedite the appeal, but the stay of the Superior Court was dissolved by the Supreme Court. The Supreme Court wants to clear th's case and have a decision on it. No more checks will be issued to recipients after April 18 of 1984. He said that the state had filed their briefs and will present their arguments before the Supreme Court and will possibly announce their decision on or before April 18.

However, for practice purposes the next longevity bonus check to go out will be between April 26 - 30, 1984. So, that will be the first check actually effected by this court decision, unless either another court decision or a legislative decision altered the situation.

Number 0173

Discussion continues with Rep. Ward and Mr. Lorensen.

Number 0194

Joe Vogler of Fairbanks said he wasn't pleased with the way the Governor and the Attorney General had handled the Longevity Bonus Program. He said that Alaskans were part of a special treaty before statehood, that we are a self governed state, and that there should be something in Article 6, Paragraph 11 of the United Nations Charter that the Attorney General could look into.

He said old timers deserve some type of recognition.

Number 0254

Sen. Ray said that a compromise was in order between the House and the Senate, they could take the House version and use monies from the general fund instead of the permanent fund, and eliminate the stair-stepping approach.

Number 0283

Virginia Blanchard of Anchorage said that she wanted to see the legislature get busy and come to some decision so folks receive their checks after April. She favored the \$250.00, that had been reduced to \$200.00.

She agreed with amendments posed for CSSB 347 (Fin).

Sen. Kerttula said that CSSB 347 (Fin) would stand on its own with amendments. He and Virginia Blanchard exchanged comments on the bill.

Number 0417

David Bentley of Homer said he was opposed to using monies from the permanent fund for the Longevity Bonus Program.

Number 0436

Leo Land of Haines urged that CSSB 347 (Fin) be passed out of committee. He said, "get it through please, damned to go on welfare".

Number 0456

Kirt Bell of Hooper Bay said that he wanted the Longevity Bonus Program to continue. It would be a burden if it was not continued.

Number 0478

Everett Calhoun of Sitka said he was concerned about the one year residency requirement. He said that there would not be enough rooms in the Pioneer's Home if that went into effect and the only solution then would be to build more Pioneer Homes.

Number 0505

Beulah Olson of Delta said she was distressed that after April there would no longer be a check for the older folks. She was opposed to the federal government telling the state how to spend their money.

Number 0530

Ron Lorensen, Deputy Attorney General assured everyone that there was plenty of time left to consider and establish another program, and the elderly should not worry, they will continue receiving their bonus

checks.

Number 0538

George Lewis of Haines said that old timers were depending on the Longevity Bonus Program. He said if it was withdrawn he didn't know what they would all do. Especially the native people who were a sizeable group among the senior citizens.

Number 0581

Marvin Johnson of Fairbanks said he was speaking for 17 other people from Pioneer's Auxiliary No. 8. He said he was concerned with length of residency requirement. He said to be vested as a state employee you have to work for five years, and he was upset because elderly people living here for 30 - 40 years have right to benefits, not people who moved up here recently who are getting in on it.

Tape 1, Side B
Recording
Number 0007

Jerry McCutcheon of Anchorage said that the Longevity Bonus Program was taking money from oil revenues that belong to everyone and giving it to a special class of people. He said, "if those people need welfare, let's call it what it is, I don't want my money going to the Rodney Vest's of the world".

Number 0039

Wally Kubley, a member of Igloo 16, representing the Pioneers of Alaska said it was the third time he had testified on CSSB 347 (Fin). He said that out of the 14 bills pertaining to longevity bonus, he was enthused to hear that there was a compromise bill. He cautioned the committee to watch the effective date of the legislation to make it before April 18.

Number 0095

Lon L... of Mat-Su, representing 20 people who support this bill. He felt it put people above welfare and kept their dignity.

Number 0158

Nancy Mendenhall of Fairbanks said she favored CSSB 347 (Fin), but did not want the funds to come from the permanent fund. She like the concept of no sunset clause and would like to consider stretching the age limit over a period of time.

Rep. Lacher responded that the House passed a bill with the funds which came from the

general fund.

Nancy Mendenhall said she was glad to hear Sen. Ray and the House were willing to compromise on it. The problem was all senior citizens with one year residency have to come in, if the Supreme Court decision is to be upheld. She asked if the committee could see the proposed amendments.

Ed Knoebel from Glennallen testified, but his statements were unclear on the tape.

Joe Rollins of Mat-Su was against any reduction of the longevity bonus fund unless you were to reduce grants to churches at the same time. He felt the committee should be addressing the time element involved due to the Supreme Court decision, and not spend time talking about reducing the bonus.

Number 0291

Kiki Strickland said she did not want a sunset clause, because in 1990 the problems for the old people would be even more serious financially; she wanted funds to come from the general fund. She was concerned about the constitutional issues raised on this issue and the ineptitude of Av Gross and others. She felt all legislation on this problem was inadequate, but that this bill was better than the others. She felt that Alaskans are responsible for maintaining the equality of life in Alaska and that included support for its senior citizens.

Number 0334

Annetta Gillespie of Seward said she did not believe that monies for the longevity bonus should come from the permanent fund.

Number 0356

Chairman Abood said that the new proposed Committee Substitute makes the Longevity Bonus Program from general fund, all persons 65 and older, and one year residents, will be eligible for the Longevity Bonus Program. The program, however, will no longer exist after July 1, 2000.

The specific amendments are as follows:

Amendments to CSSB 347 (Fin):

Page 1, Line 12: Delete all Section 1

Page 1, Line 28: Delete all Section 2

Page 3, Line 10: Delete all Section 5

Page 4, Line 26: Delete all Section 8

The above amendments deletes all Permanent Fund references to the Longevity Bonus Program.

Add a new Section 10 to read:

"AS 47.45 is repealed July 1, 2000"

and renumber following sections.

The above amendment repeals the entire Longevity Bonus Program, July 1, 2000.

Amend the title of the bill to read:

"An Act relating to the Longevity Bonus Program; and providing for an effective date."

Further, in order for these amendments to be effective, the title of the bill would have to change, and this could only be done with a Concurrent Resolution to waive Rule 54 of the Uniform Rules.

Number 0403

Mary McClure of Mat-Su said that it was too bad it would be discontinued after 16 years.

Number 0425

Evelyn Davis of the Senior Citizen's Center in Palmer said she liked the idea of the monies coming from the general fund instead of the permanent fund and supported Sen. Ray's position.

Number 0446

Dorothy Englund of Fairbanks, from the North Star Council on Aging, said that she knows what the Longevity Bonus Program means to people. It was the difference between existing and living. She said that a survey shows that money was spent on;

- 1) food
- 2) medical expenses, and
- 3) home repairs.

She said, "nobody was saving money and

taking trips to Hawaii". She said she would rather see CSSB 347 (Fin) pass than any other bill. She would like to have a better bill by stopping year at which people got on it, rather than end it in year 2000. She preferred the money to come out of the general fund, and suggested establishing an annuity program of some kind.

Number 0501

Jane Windsor of American Association of Retired Persons Commission, Fairbanks, said she favored CSSB 347 (Fin). It helped the elderly buy and pay for their own housing and not rent.

Number 0533

Lee Carman of Fairbanks said he felt that we could have come up with a better bill.

Number 0562

Leonard Larson of Wasilla said that he disagreed with Ms. Carman. He felt that the legislature was doing a good job. He wanted CSSB 347 (Fin) to pass out of committee, and wanted to see the longevity bonus continue. Why not give new arrivals \$75.00 a month and take care of them that way?

Number 0589

Arnold Perry of Mat-Su said that CSSB 347 (Fin) looks good to him.

Number 0603

Discussion continues among committee members.

Tape 2, Side A
Recording
Number 0010

Discussion continues among committee members on longevity bonus.

Number 0042

Chairman Abood moved that CSSB 347 (Fin) be adopted in lieu of Judiciary.

Rep. Ward objected. He said that he felt a Committee Substitute should come from State Affairs here in committee and do it right. His objection was withdrawn.

Rep. M.M. Miller said that as he understood Mr. Lorensen, he was suggesting language changes and amendments to Section 10 of the bill as well, but he would move it to Finance to avoid delay and meet deadline.

Number 0106

Chairman Abood withdrew his motion to move the bill.

- Number 0115 Chairman Abood assigned a subcommittee of Representatives Lacher, Ward and Shultz to meet with Mr. Lorensen and get back to the committee by Thursday.
- Number 0139 Evelyn Vantrase of Anchorage said she favored CSSB 347 (Fin) and added, "ask what your state can do for you, but what you can do for your state".
- Number 0146 Emma Gilliland of Petersburg said that she did not want the Longevity Bonus Program to be cut-off.
- Number 0148 Lon Lackey of Mat-Su favored CSSB 347 (Fin), and said why not favor Alaskan residents. Why not discriminate on longevity bonus? West Virginia has drinking age at 19 years for residents, 21 years for non-residents. We have to wait our turn in union hall lines for fishing, licenses, why not for longevity bonus?
- Number 0303 Chairman Abood adjourned the meeting at 3:05 p.m.

INTERIM OFFICE:
1024 WEST SIXTH AVENUE
ANCHORAGE, ALASKA 99501
(907) 274-2843

IN SESSION:
FOUCH V
JUNEAU, ALASKA 99811
(907) 463-4963

Alaska State Legislature



Representative Mitch Abood
CHAIRMAN

House Committee on State Affairs

MEMORANDUM

To: Representative Mitch Abood, Chairman
House State Affairs Committee

From: Roger L. Poppe, Committee Aide *rlp*
House State Affairs Committee

Date: March 22, 1984

Subject: Transmittal times and dates for CSHB 655 (Fin) am and
CSSB 347 (Fin)

In accordance with a request from the Committee, I talked with Nancy Quinto of the Senate Secretary's office and with Irene Cashen and Edith Carter of the Chief Clerk of the House's office to establish the dates and times of transmittal of CSHB 655 (Fin) am and CSSB 347 (Fin). I found out the following:

CSHB 655 (Fin) am "An Act relating to the longevity bonus program; requiring the payment of longevity bonuses from appropriations from the general fund; and providing for an effective date."

Sponsored by: Hayes, Adams, Szymanski, et al

Was officially engrossed and transmitted to the Senate with an adopted Letter of Intent on March 7, 1984, and was entered on page 2848 of the House Journal. The actual time of transmittal was 2:15 p.m., when Nancy Quinto, Assistant Senate Secretary of the Senate Secretary's office, signed the log book to accept the bill for the Senate.

CSSB 347 (Fin) "An Act authorizing the use of Alaska permanent fund income to pay longevity bonuses; amending the longevity bonus program and the permanent fund dividend distribution program; and providing for an effective date."

Sponsored by: Ray and Kerttula

Was officially engrossed and transmitted to the House on March 7, 1984, and was entered on page 2281 of the Senate Journal. The actual time of transmittal was 1:42 p.m., when Kris Gray, Assistant Engrosser of the Chief Clerk of the House's office, signed the log book to accept the bill for the House.

Therefore, according to the log books, the Senate version of the longevity bonus bill would take temporal precedence over the House bill on the order of some 33 minutes.

A telephone call to Billy Berrier, Director of Legal Services, established that the decision as to which bill would take precedence of treatment is strictly a political decision, and is not a legal one, as there is nothing in the Uniform Rules that covers this.

the new proposed CS
make the longevity Bonus
program from general funds -

All 65 & older & 1 year
residents will be eligible
for the Longevity Bonus

The Program however will
no longer exist after
July 1, ~~1999~~ 2000,

MARIAN SCHAFER and
STATE OF ALASKA,

Appellants,

vs.

RODNEY VEST, on his behalf
and on the behalf of all
other persons similarly
situated,

Appellee.

Supreme Court No. S-289

ORDER

RECEIVED

MAR 19 1984

CLERK OF APPELLATE COURTS
ANCHORAGE, ALASKA

Superior Court No. 1JU 82-1103 Civil

Before: Burke, Chief Justice, Rabinowitz,
Matthews, Compton and Moore, Justices.

On consideration of the appellee's motion to
dismiss appeal, dissolve stay and/or expedite appeal
process, filed February 8, 1984 and the reply to the motion
filed February 10, 1984,

IT IS ORDERED:

1. The request to dismiss the appeal is denied.
2. This appeal will be considered by the Alaska
Supreme Court on an expedited basis.
3. The order of Judge Carpeneti to suspend
injunction pending appeal entered on January 13, 1984 will
be dissolved effective April 18, 1984.

Entered by direction of the court at Anchorage,
Alaska on March 19, 1984.

CLERK OF THE SUPREME COURT


DAVID A. LAMPREY

ccs: Justices
Counsel - telephone
The Honorable Walter L. Carpeneti - telephone
Appeals Deputy, Juneau Trial Courts

COMMITTEE REPORT

1

SENATE

FURTHER:

2/2/84

Date 2/28/84

Mr. President

The Committee on FINANCE considered SB 347

authorizing the use of Alaska permanent fund income to pay longevity bonuses; amending the longevity bonus program and the permanent fund dividend distribution program; efd.

and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass
- do pass with attached amendment(s)
- replace with/or adopt CS for SB 347 (Fin)
- new title
- same title and ^{majority} recommends Do Pass
- and attached a "LETTER OF INTENT" NEW FISCAL NOTE
- reports it back without recommendation
- recommends referral to _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS

 Chairman

Chairman recommendation

Amendments to CSSB 347 (Finance)

Page 1 Line 12 Delete all SECTION 1

Page 1 Line 28 Delete all SECTION 2

Page 3 Line 10 Delete all SECTION 5

Page 4 Line 26 Delete all SECTION 8

The above amendments deletes all Permanent Fund references to the Longevity Bonus program.

Add a new SECTION 10 to read:

" A.S. 47.45 is repealed July 1, 2000."

and renumber following sections.

The above amendment repeals the entire Longevity Bonus Program July 1, 2000.

Amend the the title of the bill to read:

"An Act relating to the Longevity Bonus Program and providing for an effective date"

To my knowledge the Senate is drafting a Concurrent Resolution to allow the changing of this title according to Rule 54 of the Uniform Rules.

2

would obtain the information. She further stated that since active referral to the attorney general's office had only begun within the last 9 months, most cases are likely to be in early stages of action. Co-chairman Sackett requested that the bill be held in committee pending receipt of the requested information.

Senator Vic Fischer also requested expert testimony on Section 4 of the legislation, dealing with the types of land for which clearing loans may be made. Citing the description of qualifying lands as those having "agricultural potential," the Senator questioned the implication of such broad wording. Ms. Brown commented that the section would allow clearing of Class 4 lands for grazing. Under present law the program is restricted to Class 2 and 3 lands based on soil type and slope. A significant percentage of Class 4 land (designated for agriculture only) is, due to slope and topographic conditions-- good grazing land. Under present statute the program has no latitude which would allow for clearing of such lands for grazing.

Co-chairman Bennett directed that the bill be held in committee pending receipt of requested information from the attorney general's office.

SB 347

Co-chairman Bennett moved that SB 347 (ACT AUTHORIZING THE USE OF ALASKA PERMANENT FUND INCOME TO PAY LONGEVITY BONUSES; AMENDING THE LONGEVITY BONUS PROGRAM AND THE PERMANENT FUND DIVIDEND DISTRIBUTION PROGRAM; AND PROVIDING FOR AN EFFECTIVE DATE) be brought on for discussion.

Senator Mulcahy explained that the legislature had a similar bill before it during the previous session. He then conducted the following sectional review:

Sec. 1 - Establishes a longevity bonus account within the permanent fund at 12.5% of the income stream. This money can be invested, and the legislature can add to the account through appropriation.

Sec. 2 - Changes percentage of disbursement to the permanent fund distribution fund from 50% to 37.5% as a result of the use of 12.5% for longevity bonuses.

Sec. 3 - Establishes one-year residency and 65-years of age as qualifications.

Sec. 4 - Establishes monthly payments of \$200 with a 3% per annum increase if funding is available.

Sec. 5 - Technical change substituting "recipient" for "his."

Sec. 6 - Revises longevity bonus legislation in order that the account may receive funding from the permanent fund.

Sec. 7 - Allows Commissioner of Administration access to state records (driver and hunting or fishing licenses) to verify residency.

Sec. 8 - Defines "resident."

Sec. 9 - Defines purpose.

Sec. 10 - Repeals the current statutory definition of "residency."

Sec. 11 - Retroactive clause.

Sec. 12 - Contains backstop provisions.

Senator Mulcahy explained that the current bill differs from that of last year in that it reduces the monthly payment from \$250 to \$200. Further, current legislation contains retroactive provisions while that of last year did not. And Section 12 makes the program dependent upon the Supreme Court decision (if the state loses the Vest case, the bill becomes effective--if the state prevails, the bill will not be needed).

Senator Mulcahy advised of difficulties in tracking information presented on the fiscal note from the Dept. of Administration. Directing attention to the note dated 2/3/84, the Senator noted that funding shown in parenthesis represents deficit funding--general fund amounts which the Dept. of Administration would normally be requesting. However, because of the shift to the permanent fund for the flow of income, general funds will not be needed. The \$42.5 million shown under permanent funds does not represent the income flow into the account; it represents the projected cost of the program. The difference between the deficit funding and projected costs is shown under revenue and expenditures.

Co-chairman Sackett noted that the fiscal note presents information in an incorrect manner and requested that it be redone. The Co-chairman also questioned the great difference in FY 85 general funds (\$11 million to \$30 million) between the department's first and second fiscal notes.

Co-chairman Bennett directed that the bill be held in committee pending appearance before committee of a representative from the department and updated, clarified fiscal information.

A brief discussion followed concerning the retroactive clause in the bill. Senator Mulcahy stated that last year the committee decided that it would not include retroactive provisions.

Referring to Section 12, Senator Josephson advised of his understanding that the proposed bill would go into effect only if the Vest suit is lost. He added that he wished it made clear that the legislature does not prefer the proposed program over the current program. The proposed legislation represents only a backstop or contingency in the event the current program is lost.

Senator Vic Fischer voiced opposition to the bill at the \$200 level and asked that a fiscal note be prepared showing costs under the bill if payments are \$250 a month.

ADJOURNMENT

The meeting was adjourned at approximately 9:50 a.m.

SFC-84, #4, Side 1 (000-end)

Co-chairman Bennett moved that SB 323 (ACT RELATING TO INCOME OF ALASKA PIONEERS' HOME RESIDENTS) be brought on for discussion.

Senator V. Fischer presented a proposed CS for SB 323 (Finance) and an accompanying State Affairs' Committee memorandum explaining the bill:

Section 1 - Increases from \$35 per month to \$100 per month the amount of money an individual resident of a Pioneer Home may keep for personal use before charges for rent and other expenses are levied by the home.

Section 2 - Provides that residents who have no income receive a stipend of \$100 rather than \$35 per month.

Section 3 - Directs that the Dept. of Administration adopt regulations under which charges for Pioneer Home care will be established. This will prevent the Dept. from levying new rental charges without due process.

Sec. 4 - Provides for effects of individuals which are exempt from attachment by the state.

The Finance Committee Substitute also incorporates the provisions of SB 405 (Act relating to increases in charges for residence in the Alaska Pioneers' Home) which specifically requires that the Dept. of Administration provide sixty (60) days' notice to residents of Pioneer Homes before fee increases may be adopted.

Directing attention to Page 2, Line 15, Senator Fischer noted that the Finance Committee Substitute differs from that of State Affairs in that rather than listing goods and services for which the state may claim reimbursement against an estate, the Finance version allows for claims for "arrearages in fees for ancillary charges." Senator Fischer further directed attention to a new fiscal note (2/17/84) to be attached to the Finance Committee Substitute. He noted that it differs from prior fiscal information relating to the bill in that it does not provide for escalation of the \$100 allowed for personal use in accordance with the cost of living.

Senator Fischer moved for adoption of CS for SB 323 (Finance) (AN ACT RELATING TO THE ALASKA PIONEERS' HOME). No objection having been raised, the committee substitute was adopted. Senator Fischer moved for passage of CS for SB 323 (Finance) with individual recommendations. No objection having been raised, the bill passed from Senate Finance with a unanimous "do pass" recommendation.

SB 347

Co-chairman Bennett moved that SB 347 (ACT AUTHORIZING THE USE OF ALASKA PERMANENT FUND INCOME TO PAY LONGEVITY BONUSES; AMENDING

THE LONGEVITY BONUS PROGRAM AND THE PERMANENT FUND DIVIDEND DISTRIBUTION PROGRAM) be brought on for consideration. Senator Mulcahy explained that during prior discussions of the bill, questions arose regarding retroactivity and information on the fiscal note. He advised that retroactivity is not part of the suit against the state. The legislature must then decide whether to include retroactive provisions within the bill or merely let the bill go forward based on its effective date.

Directing attention to the fiscal note dated February 3, 1984, Senator Mulcahy explained that the Dept. currently has \$32.8 million in general funds budgeted for the longevity bonus program for FY 85. A retroactive clause will necessitate \$18.5 million in funding. Reduction of longevity payments from \$250 to \$200 results in a savings of \$6.7 million. Approximately \$14.5 million will be required to bring additional (6,100) recipients into the program at \$200 per month. Co-chairman Sackett noted that the above figures are predicated upon a total of 16,500 persons being involved in the program rather than the 14,500 actually involved. Based on the foregoing figures, the program will require \$38.9 million in permanent fund moneys in addition to general funds of \$26.4 for this year, resulting in a negative budget figure of \$12.4 for the coming year.

Senator Mulcahy moved that the retroactive provision be deleted from the bill. A brief discussion followed regarding last year's consideration of the retroactive issue. Paula Scavera, aide to Senator Ray advised that the current thrust of the Vesic lawsuit is to "make everybody equal" rather than to press for retroactive bonus payments. Senator Mulcahy restated his motion for deletion of Section 11, relating to retroactivity. No objection having been raised, the motion carried, and references to retroactivity were deleted from the bill.

Referring to population estimates for recipients under the program, Senator Mulcahy noted a range of 16.5 to 14.5. Max Gifford, aide to Co-chairman Sackett, appeared before committee and advised that 16.5 is based on permanent fund dividend applications for Alaskans 65 years and older. While that number of applications is filed, qualifying recipients number only 14.5. Senator Mulcahy moved for use of 14.5 as the population total for fiscal note purposes. No objection having been raised, the motion carried and the lower population total was adopted.

Senator V. Fischer moved to increase the monthly bonus payment under the bill to \$250. Upon a show of hands the motion carried and the \$250 figure was adopted.

Wally Kubley and Bill McIlroy briefly appeared before committee representing the Pioneers of Alaska. Mr. Kubley advised that the Pioneers endorse the concept of longevity bonus legislation. In rural areas approximately 67% of Alaska's elderly draw upon the program (only 3% receive social security). The majority are

proud people unwilling to take welfare. Most are aged and extremely concerned that they might lose their \$250 bonus, and they will have no other income.

Due to time constraints, Co-chairman Bennett announced that the bill would be held over for further consideration at the next committee meeting.

ADJOURNMENT

The meeting was adjourned at approximately 10:00 a.m.

SFC-84, #4, Side 2 (000-end)
SFC-84, #6, Side 1 (000-583)

Senator Ferguson moved that CS for HB 516 (Fin.) pass from committee with individual recommendations. No objection having been raised, the bill passed from Senate Finance--Senators Bennett, Ferguson, V. Fischer, Josephson, and Mulcahy signing "do pass," Senators Faiks and Sackett signing "no recommendation."

SB 347

Co-chairman Bennett moved that SB 347 (ACT AUTHORIZING THE USE OF ALASKA PERMANENT FUND INCOME TO PAY LONGEVITY BONUSES; AMENDING THE LONGEVITY BONUS PROGRAM AND THE PERMANENT FUND DIVIDEND DISTRIBUTION PROGRAM) be brought on for discussion.

Senator Mulcahy directed attention to a new fiscal note and a proposed CS for SB 347 (Fin.). He noted that differences between the current CS and previous versions consist of elimination of the retroactive section, increase of monthly payments from \$200 to \$250, and elimination of the 3% annual escalation rate.

Referring to the fiscal note, Senator Mulcahy explained that the Dept. currently has \$31.3 million in the operating budget for the program. The \$26.3 shown as a deficit relates to these operating funds (the funds are no longer needed since funding will derive from permanent fund income). The difference of approximately \$5 million when added to the permanent fund amount of \$38.9 million produces the \$43.0 million needed for the program. This funding is based on an eligible population of 14,500 rather than 16,000.

Senator President Kerttula advised that since the state takes 25% of its non-renewable resource funding and places it in the permanent fund, it represents "good philosophy" to take 25% of the direct proceeds distributed from the fund and place them in a retirement account.

Addressing his question to Senate President Kerttula, Senator Vic Fischer asked if he (Senator Kerttula) and Senator Ray had discussed the possibility of funding the entire program from the general fund rather than using permanent fund income. Senator Kerttula responded that consideration had been given to such an approach, but problems were encountered in future availability of general funds. In using permanent fund income, the sponsors of the legislation hoped to establish a program with perpetuity.

Co-chairman Bennett called for comments from those in attendance wishing to testify concerning the bill. No one came forward.

Senator Mulcahy moved that CS for SB 347 (Finance) pass from committee with individual recommendations. No objection having been raised, the bill passed from Senate Finance--Senators Bennett, Ferguson, Sackett, Mulcahy, and Josephson signing "do pass," Senators Faiks and V. Fischer signing "no recommendation."

BILL ASSIGNMENTS

STATE OF ALASKA

3
Bill Sheffield, Governor

DEPARTMENT OF ADMINISTRATION

OFFICE OF THE COMMISSIONER

POUCH C
JUNEAU, ALASKA 99811
PHONE:

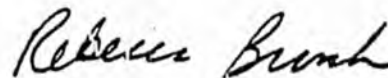
March 16, 1984

House & Senate Finance Committees
Alaska State Legislature
Pouch V MS#3100
Juneau, AK 99811

This is to request that all fiscal notes for CSSB 347 Longevity Bonus prior to the revised version under date of February 27, 1984 as signed by Acting Commissioner Anselm Staack be withdrawn.

Thank you very much.

Sincerely,



Rebecca Burch
Special Assistant
to Commissioner Rudd

RB/tc

attachment

cc: The Honorable Bill Ray
Alaska State Legislature

Senate State Affairs

House State Affairs

STATE OF ALASKA 1984 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: February 27, 1984

REQUEST

Bill/Resolution No.: CSSB 347

Title: Permanent Fund/Longevity

Bonus

Sponsor: Roy

Requestor: Mulcahy

Date of Request: February 24, 1984

FISCAL DETAIL

Agency Affected: Administration

Program Category Affected: Social Services

BRU, Program or Subprogram(s) Affected:

Longevity Bonus Program

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Additional Information

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STATE OF ALASKA 1984 LEGISLATIVE SESSION
FISCAL NOTE

Revision Date: February 27, 1984
Page 1 of 12

| | |
|--|---|
| REQUEST Bill/Resolution No.: <u>CSSB 347</u> Title: <u>Permanent Fund/Longevity Bonus</u> | FISCAL DETAIL Agency Affected: <u>Administration</u> Program Category Affected: <u>Social Services</u> |
| Sponsor: <u>Ray</u> Requestor: <u>Mulcahy</u> Date of Request: <u>February 24, 1984</u> | BRU, Program of Subprogram(s) Affected: <u>Longevity Bonus Program</u> |

EXPENDITURES/REVENUES: (Thousands of Dollars)

| | FY 84 | FY 85 | FY 86 | FY 87 | FY 88 | FY 89 |
|-------------------------|-------|----------|----------|----------|----------|----------|
| OPERATING | | | | | | |
| 100 PERSONAL SERVICES | | 49.9 | 28.7 | 28.7 | 28.7 | 28.7 |
| 200 TRAVEL | | | | | | |
| 300 CONTRACTUAL | | 56.9 | 57.9 | 58.9 | 59.9 | 60.9 |
| 400 SUPPLIES | | 1.5 | 1.0 | 1.0 | 1.0 | 1.0 |
| 500 EQUIPMENT | | | | | | |
| 600 LAND & STRUCTURES | | | | | | |
| 700 GRANTS, CLAIMS, ETC | | 12,456.0 | 12,096.0 | 11,736.0 | 11,376.0 | 11,016.0 |
| 800 MISCELLANEOUS | | | | | | |
| TOTAL OPERATING | 0 | 12,564.3 | 12,183.6 | 11,824.6 | 11,465.6 | 11,106.6 |
| CAPITAL | 0 | 0 | 0 | 0 | 0 | 0 |
| REVENUE | 0 | 0 | 0 | 0 | 0 | 0 |

FUNDING: (Thousands of Dollars)

| | | | | | | |
|------------------------|---|------------|------------|------------|------------|------------|
| GENERAL FUND | | (26,335.7) | (33,116.4) | (35,275.4) | (37,434.4) | (39,593.4) |
| FEDERAL FUNDS | | | | | | |
| OTHER (Permanent Fund) | | 38,900.0 | 45,300.0 | 47,100.0 | 48,900.0 | 50,700.0 |
| TOTAL | 0 | 12,564.3 | 12,183.6 | 11,824.6 | 11,465.6 | 11,106.6 |

POSITIONS:

| | | | | | | |
|-----------|---|-----|-----|-----|-----|-----|
| FULL-TIME | 0 | 1.0 | 1.0 | 1.0 | 1.0 | 1.0 |
| PART-TIME | 0 | 1.0 | 0 | 0 | 0 | 0 |
| TEMPORARY | 0 | 0 | 0 | 0 | 0 | 0 |

SOURCE OF FUNDS TO OFFSET FISCAL IMPACT OF BILL: In FY 85 there would be an expenditure of \$38,900.0 in Permanent Fund Distributable Income and a reduction in the Longevity Bonus General Funds Budget of \$26,335.7. In succeeding years Permanent Funds would increase and General Funds would decrease.

ANALYSIS: Attach a separate page for any Analysis.

Prepared By: E. Louis Keller, Director Phone: (907) 465-4400
 Division: Pioneers' Benefits Date: February 27, 1984

Approved by Commissioner: Lisa Rudd Date: 2-28-84
 Agency: DEPARTMENT OF ADMINISTRATION

Distribution (by Agency preparing fiscal note):
 Legislative Finance
 Legislative Sponsor
 Requestor
 Office of Management and Budget
 Impacted Agency(ies)

CSSB 347 .

Fiscal Note Explanation Sheet (FY 85 only)
Prepared by Division of Pioneers' Benefits

Department of Administration .
February 27, 1984

| Budget Categories: (Longevity Bonus Program) | Existing proposed budget (Governor) as follows: Column 1) FY 85 as proposed based on August 1983 projections of 11,208 recipients. Column 2) Adjustment based on February 1984 projections of 10,348 recipients. Column 3) Revised FY 85 proposed budget. | | | Additional cost of Longevity Bonus Program under CSSB 347 and by funding source (as shown on the fiscal note, page 1): | | | Reconciliation: a. Total cost of program; b. Including existing proposed FY 85 adjusted budget; c. Additional cost under CSSB 347 and; d. By funding source. | | |
|---|--|----------------------|----------------------|---|----------|----------|--|----------|-----------|
| | 1) Totals (all G.F.*) | 2) Adjust- ment** | 3) Revised Totals | G.F. | P.F.° | Total | G.F. | P.F. | Total |
| 100 Personal Services | 175.6 | | 175.6 | 49.9 | | 49.9 | 225.5 | | 225.5 |
| 200 Travel | 4.0 | | 4.0 | | | | 4.0 | | 4.0 |
| 300 Contractual | 85.6 | | 85.6 | 56.9 | | 56.9 | 142.5 | | 142.5 |
| 400 Supplies | 3.5 | | 3.5 | 1.5 | | 1.5 | 5.0 | | 5.0 |
| 500 Equipment | .7 | | .7 | | | | .7 | | .7 |
| 700 Grants | 32,551.5 | (1,507.5) | 31,044.0 | (26,335.7)° | 12,456.0 | 12,456.0 | 4,600.0 | 38,900.0 | 43,500.0 |
| Totals | 32,820.9 | (1,507.5) | 31,313.4 | 108.3 | 12,456.0 | 12,564.3 | 4,977.7 | 38,900.0 | 43,877.74 |

* G.F. = General Fund.

**Based on revised estimate of 10,348 recipients in FY 85.

° P.F. = Permanent Fund.

°\$26,335.7 is a reduction in expenditures from the General Fund and is not carried into the totals of this column (for information only).

• Total cost of Longevity Bonus Program should CSSB 347 become law (FY 85 only).

CSSB 347
Fiscal Note Analysis
Prepared By Division of Pioneers' Benefits
Department of Administration
February 27, 1984

This bill would increase the number of persons eligible for the Longevity Bonus Program.

This fiscal note was requested to be prepared using the following assumptions:

- a. All persons who are age 65 and older who have been residents of Alaska for at least one year would be eligible.
- b. On February 22, 1984, the Senate Finance Committee received information from the Department of Revenue that there are 14,500 Alaskans over age 65, based on verified 1983 Permanent Fund applications.

There will be approximately 10,348 persons on the Longevity Bonus program by July 1, 1984. Therefore, it is assumed, as requested using the February 22 information, that an additional 4,152 persons will be enrolled on the program in FY 85 under the bill.

- c. The amount of the bonus would be \$250 per month. According to calculations of Permanent Fund Distributable Income issued by the Department of Revenue in January of 1984, only \$38.9 million would be available for credit to the Longevity Bonus account in FY 85. This amount would fund only 12,967 persons, rather than 14,500. Therefore, the additional \$4.6 million needed to fund 14,500 persons would have to be obtained from another source.
- d. No retroactive payments would be paid.
- e. The program would continue to grow at the rate of approximately 50 per month, after the initial group of persons are enrolled who would be made eligible by the one-year residency requirement.
- f. All administrative expenses (program management and operating costs, exclusive of bonus payments) would be paid from the General Fund. Bonus payments would be paid from the Longevity Bonus Account established from earnings of the Permanent Fund, except for the additional \$4.6 million needed, which would be paid from the General Fund.
- g. An increase in the Longevity Bonus staff would be needed to process the flood of new applications.
- h. The Act would become effective on July 1, 1984.

CSSE 347
 Fiscal Note Analysis
 Prepared By Division of Pioneers' Benefits
 Department of Administration
 February 27, 1984

Additional funds needed for FY 85 are computed as follows:

| | <u>Annual Cost</u> |
|--|--------------------|
| Personal Services | \$ 49,862 |
| Clerk V, PFT | \$28,710 |
| Clerk II, PPT (2 positions, 6 months) | 21,152 |
| Contractual Services | |
| Added postage, bonus warrants, printing of new regulations and application forms and increased telephone tolls | 56,950 |
| Commodities | 1,500 |
| Office supplies and file cabinets for application and recipient files | |
| Grants | |
| Additional funds needed for Bonus payments to additional persons who will be eligible (4,152 x 12 x \$250) | 12,456,000 |
| Total additional funds required for FY 85 | \$12,564,312 |

November 9, 1984

Permanent Funds Available for
Longevity Bonus Grants
(CSSB 347)

| | | <u>Earnings</u> | | <u>Interest</u> | | |
|-------|---|-----------------|---|-----------------|---|---------------|
| FY 85 | - | \$37,400,000 | + | \$1,500,000 | = | \$38,900,000 |
| FY 86 | - | \$48,900,000 | + | \$1,960,000 | = | \$50,860,000 |
| FY 87 | - | \$60,500,000 | + | \$2,420,000 | = | \$62,920,000 |
| FY 88 | - | \$68,400,000 | + | \$2,740,000 | = | \$71,140,000 |
| FY 89 | - | \$75,900,000 | + | \$3,040,000 | = | \$78,940,000 |
| FY 90 | - | \$85,600,000 | + | \$3,420,000 | = | \$89,020,000 |
| FY 91 | - | \$97,200,000 | + | \$3,888,000 | = | \$101,088,000 |
| FY 92 | - | \$108,435,000 | + | \$4,337,400 | = | \$112,772,400 |
| FY 93 | - | \$120,481,000 | + | \$4,819,250 | = | \$125,300,250 |
| FY 94 | - | \$133,280,000 | + | \$5,331,200 | = | \$138,611,200 |

February 24, 1984

Total Longevity Bonus Program Costs (Actual)

(CSSB 347)

| | | | |
|-------|------------------------------|---------------------|----|
| FY 85 | Administration (reg.) | \$ 269,400 | GF |
| | Additional Administration | 108,312 | GF |
| | Grants (14,500 x 12 x \$250) | 38,900,000 | PF |
| | | 4,600,000 | GF |
| | Total | <u>\$43,877,712</u> | |
| FY 86 | Administration | \$ 269,400 | GF |
| | Additional Administration | 87,600 | GF |
| | Grants (15,100 x 12 x \$250) | 45,300,000 | PF |
| | Total | <u>\$45,657,000</u> | |
| FY 87 | Administration | \$ 269,400 | GF |
| | Additional Administration | 88,600 | GF |
| | Grants (15,700 x 12 x \$250) | 47,100,000 | PF |
| | Total | <u>\$47,458,000</u> | |
| FY 88 | Administration | \$ 269,400 | GF |
| | Additional Administration | 89,600 | GF |
| | Grants (16,300 x 12 x \$250) | 48,900,000 | PF |
| | Total | <u>\$49,259,000</u> | |
| FY 89 | Administration | \$ 269,400 | GF |
| | Additional Administration | 90,600 | GF |
| | Grants (16,900 x 12 x \$250) | 50,700,000 | PF |
| | Total | <u>\$51,060,000</u> | |

Grants Budget
If Longevity Bonus Program Is Unchanged
(based on growth of 60 per month
over present enrollment)

| | | | |
|-------|----------------------------|---|------------|
| FY 85 | 10,348 persons @ \$250/mo. | = | \$31,044.0 |
| FY 86 | 11,068 persons @ \$250/mo. | = | 33,204.0 |
| FY 87 | 11,788 persons @ \$250/mo. | = | 35,364.0 |
| FY 88 | 12,508 persons @ \$250/mo. | = | 37,524.0 |
| FY 89 | 13,228 persons @ \$250/mo. | = | 39,684.0 |
| FY 90 | 13,948 persons @ \$250/mo. | = | 41,844.0 |
| FY 91 | 14,668 persons @ \$250/mo. | = | 44,004.0 |
| FY 92 | 15,388 persons @ \$250/mo. | = | 46,164.0 |
| FY 93 | 16,108 persons @ \$250/mo. | = | 48,324.0 |
| FY 94 | 16,828 persons @ \$250/mo. | = | 50,484.0 |

03-02-04-00-00 (02-22-3-07-00-00)

STATE OF ALASKA -- COMPONENT_BUDGET_SUMMARY

07157

1/03/84

AGENCY: DEPARTMENT OF ADMINISTRATION
CATEGORY: SOCIAL SERVICESPROGRAM: LONGEVITY BONUS
SUB-PROGRAM: LONGEVITY BONUS

| EXPENDITURES & FUNDING | 83 AUTH | 83 FINAL | 83 ACT | 84 AUTH | ADJ BASE | 85 SL 1 | 85 SL 2 | 85 SL 3 | 85 SL 4 | GOVERNOR |
|--|---------|----------|---------|---------|----------|---------|---------|---------|---------|----------|
| 01 PERS. SERV. | 156.6 | 156.6 | 169.4 | 159.4 | 164.7 | 175.6 | 161.0 | 161.0 | 175.6 | 175.6 |
| 02 TRAVEL | 4.4 | 4.4 | 1.7 | 4.0 | 4.0 | 4.0 | 3.8 | 3.8 | 4.0 | 4.0 |
| 03 CONTRACTUAL | 106.0 | 106.0 | 84.6 | 81.1 | 81.1 | 81.1 | 77.0 | 77.0 | 85.6 | 85.6 |
| 04 SUPPLIES | 3.5 | 3.5 | 1.0 | 3.5 | 3.5 | 3.5 | 3.3 | 3.3 | 3.5 | 3.5 |
| 05 EQUIPMENT | | | .4 | | | | | | .7 | .7 |
| 06 LANDS/BLDGS | | | | | | | | | | |
| 07 GRANTS, CLMS | 27944.0 | 27944.0 | 27504.5 | 30211.5 | 30211.5 | 29749.5 | 26963.8 | 27468.1 | 32551.5 | 32551.5 |
| 08 MISC. | | | | | | | | | | |
| ** TOTAL EXPEND | 28214.5 | 28214.5 | 27761.6 | 30459.5 | 30464.8 | 30013.7 | 27208.9 | 27713.2 | 32820.9 | 32820.9 |
| 09 I-A TRANSFER | 26.1 | 26.1 | 26.1 | 2.1 | | 24.7 | 23.4 | 23.4 | 26.2 | 26.2 |
| FED. RECEIPT | | | | | | | | | | |
| **GF + MATCH | 28214.5 | 28214.5 | 27761.6 | 30459.5 | 30464.8 | 30013.7 | 27208.9 | 27713.2 | 32820.9 | 32820.9 |
| G. F. MATCH GENERAL FUND PGM RECEIPTS I/A RECEIPTS OTHER FUNDS | 28214.5 | 28214.5 | 27761.6 | 30459.5 | 30464.8 | 30013.7 | 27208.9 | 27713.2 | 32820.9 | 32820.9 |
| 15 FULL-TIME | 5.0 | 5.0 | 5.0 | 5.0 | 5.0 | 5.0 | 5.0 | 5.0 | 5.0 | 5.0 |
| 16 PART-TIME | | | | | | | | | | |
| 17 TEMPORARY | | | | | | | | | | |

000042A

Fiscal Note Explanation Sheet (FY 85 only)
 Prepared By Division of Pioneers' Benefits
 Department of Administration
 February 27, 1984

| Budget Categories: (Longevity Bonus Program) | Adjusted proposed FY 85 budget | | | Additional cost of Longevity Bonus Program under CSSB 347 by funding source | | | Reconciliation: Total cost of Program | | |
|---|--------------------------------|--------------|------------------|---|---------|---------|--|----------|-----------|
| | Total (All G.F.)* | Adjustment** | Revised Total | G.F. | P.F.° | Total | G.F. | P.F. | Total |
| 100 Personal Services | 175.6 | | 175.6 | 49.9 | | 49.9 | 225.5 | | 225.5 |
| 200 Travel | 4.0 | | 4.0 | | | | 4.0 | | 4.0 |
| 300 Contractual | 85.6 | | 85.6 | 56.9 | | 56.9 | 142.5 | | 142.5 |
| 400 Supplies | 3.5 | | 3.5 | 1.5 | | 1.5 | 5.0 | | 5.0 |
| 500 Equipment | .7 | | .7 | | | | .7 | | .7 |
| 700 Grants | 32,551.5 | (1,507.5) | 31,044.0 | (30,935.7)° | 3,756.0 | 3,756.0 | | 34,800.0 | 34,800.0 |
| Totals | 32,820.9 | (1,507.5) | 31,313.4 | 108.3 | 3,756.0 | 3,864.3 | 377.7 | 34,800.0 | 35,177.7† |

* G.F. = General Fund.

**Based on revised estimate of 10,348 recipients in FY 85.

° P.F. = Permanent Fund.

°°\$30,935.7 is a reduction in expenditures from the General Fund and is not carried into the totals of this column (for information only).

† Total cost of Longevity Bonus Program should CSSB 347 become law (FY 85 only) based on payments of \$200 per month.

CSSB 347
Fiscal Note Analysis
Prepared By Division of Pioneers' Benefits
Department of Administration
February 27, 1984

This bill would increase the number of persons eligible for the Longevity Bonus Program.

This fiscal note was requested to be prepared using the following assumptions:

- a. All persons who are age 65 and older who have been residents of Alaska for at least one year would be eligible.
- b. On February 22, 1984, the Senate Finance Committee received information from the Department of Revenue that there are 14,500 Alaskans over age 65, based on verified 1983 Permanent Fund applications.

There will be approximately 10,348 persons on the Longevity Bonus program by July 1, 1984. Therefore, it is assumed, as requested using the February 22 information, that an additional 4,152 persons will be enrolled on the program in FY 85 under the bill.

- c. The amount of the bonus would be \$200 per month. According to calculations of Permanent Fund Distributable Income issued by the Department of Revenue in January of 1984, \$38.9 million would be available for credit to the Longevity Bonus account in FY 85. At \$200 per month only \$34.8 million would be required, leaving an unspent balance of \$4.1 million in FY 85.
- d. No retroactive payments would be paid.
- e. The program would continue to grow at the rate of approximately 50 per month, after the initial group of persons are enrolled who would be made eligible by the one-year residency requirement.
- f. All administrative expenses (program management and operating costs, exclusive of bonus payments) would be paid from the General Fund. Bonus payments would be paid from the Longevity Bonus Account established from earnings of the Permanent Fund.
- g. An increase in the Longevity Bonus staff would be needed to process the flood of new applications.
- h. The Act would become effective on July 1, 1984.

CSSB 347
 Fiscal Note Analysis
 Prepared By Division of Pioneers' Benefits
 Department of Administration
 February 27, 1984

Additional funds needed for FY 85 are computed as follows:

| | <u>Annual Cost</u> |
|--|---------------------|
| Personal services | \$ 49,862 |
| Clerk V, PFT | \$28,710 |
| Clerk II, PPT (2 positions, 6 months) | 21,152 |
| Contractual Services | |
| Added postage, bonus warrants, printing of new regulations and application forms and increased telephone tolls | 56,950 |
| Commodities | 1,500 |
| Office supplies and file cabinets for application and recipient files | |
| Grants | 9,964,800 |
| Additional funds needed for Bonus payments to additional persons who will be eligible (4,152 x 12 x \$200 | |
| Difference in cost per month for those already enrolled on July 1, 1984 (\$50 x 12 x 10,348) | (6,208,800) |
| Total additional funds required for FY 85 | <u>\$ 3,864,312</u> |

February 27, 1984

Total Longevity Bonus Program Costs (Actual)

(CSSB 347)

| | | | |
|-------|------------------------------|---------------------|----|
| FY 85 | Administration (reg.) | \$ 269,400 | GF |
| | Additional Administration | 108,312 | GF |
| | Grants (14,500 x 12 x \$200) | 34,800,000 | PF |
| | Total | <u>\$35,177,712</u> | |
| FY 86 | Administration | \$ 269,400 | GF |
| | Additional Administration | 87,600 | GF |
| | Grants (15,100 x 12 x \$200) | 36,240,000 | PF |
| | Total | <u>\$36,597,000</u> | |
| FY 87 | Administration | \$ 269,400 | GF |
| | Additional Administration | 88,600 | GF |
| | Grants (15,700 x 12 x \$200) | 37,680,000 | PF |
| | Total | <u>\$38,038,000</u> | |
| FY 88 | Administration | \$ 269,400 | GF |
| | Additional Administration | 89,600 | GF |
| | Grants (16,300 x 12 x \$200) | 39,120,000 | PF |
| | Total | <u>\$39,479,000</u> | |
| FY 89 | Administration | \$ 269,400 | GF |
| | Additional Administration | 90,600 | GF |
| | Grants (16,900 x 12 x \$200) | 40,560,000 | PF |
| | Total | <u>\$40,920,000</u> | |



"MASH PRIZES"

WATCH FOR IT!



...can't be seen last and the wait had built a fever pitch by the time they look the ice before 8,000 fans at Zetra Arena. Of 18 marks — there are two sets of scores — they earned three 6.0s for technical merit and a solid row of nine 6.0s for artistic impression. All their other marks were 5.9s.

Opinion

Richard Morgan Publisher

Wayne Dunworth
General manager

John Marrs
Editor

Promising new idea

The latest bid to resolve the constitutionality problem with the Longevity Bonus Program looks like the best yet. The members of the Alaska House of Representatives must agree, because 31 cosponsors signed up for the bill.

That support and one Senate proponent, Sen. Pat Rodey, R-Anchorage, are good signs. The doubt may rest primarily with the Senate majority, possibly with the willingness of its two most prominent senators, President Jay Kerttula of Palmer and Sen. Bill Ray of Juneau, to give up their own plan.

The new plan would pay \$250 a month to all Alaskans over 65 and would increase the eligibility age by one year every year after 1889. It would pay for the program from the general fund.

The Kerttula-Ray plan proposes paying \$200 a month from the earnings of the Permanent Fund. It would make eligible all Alaskans over the age of 65

who have been residents of the state for a year or more.

Two key differences are immediately apparent:

- The House bill would limit the number of people who could become qualified while still recognizing Alaska's pioneers.
- The House bill would not dip into the Permanent Fund or its earnings.

The chief reservation in this corner about the Kerttula-Ray plan has been its open-ended proposal. It creates the possibility of younger Alaskans subsidizing elder cheechakos just because the money was available, not because they contributed anything special to Alaska.

The Longevity Bonus Program was created to help true pioneers in their older years to live well and to remain in the land they pioneered.

The court declared it unconstitutional because it arbitrarily split senior Alaskans according to whether they happened to live in the state before statehood.

The new bill in the House promises a way to

recognize the older Alaskans without drawing line so arbitrarily. It seems to leave a lot of room including many Alaskans of 65 or older who have been in the state for any appreciable time, while graduating the qualifying age from a certain point that the state does not wind up years from now subsidizing people who had nothing to do with developing the state.

Such a plan might be riskier than the other plan in the event of a court challenge. But this is one of the matters in which the risk is worth taking.

The new longevity proposal deserves full consideration in the Senate as well as in the House Representatives.

Quotables

□ The inner-directed person, living in a time of expanding frontiers, could in fact achieve a small degree of the freedom he felt.

David Reisman, *Individualism Reconsidered*



McNelly Chicago Tribune



WATCH FOR IT!
 WATCH FOR IT!
 PRIZES

had built a fever pitch by the time they took
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Such a plan might be riskier than the other plan, the event of a court challenge. But this is one of the matters in which the risk is worth taking.

The new longevity proposal deserves full consideration in the Senate as well as in the House Representatives.

Quotables

□ The inner-directed person, living in a time of expanding frontiers, could in fact achieve a small degree of the freedom he felt.

David Reisman, *Individualism Reconsidered*



McNEIL Chicago
 Tribune

Handwritten scribbles and marks, possibly initials or a signature.

§ 47.45.010

ALASKA STATUTES

§ 47.45.010

(3) "department" means the Department of Health and Social Services. (§ 1 ch 136 SLA 1970; am § 2 ch 210 SLA 1970; am § 55 ch 71 SLA 1972)

Legislative history report. — For report on ch. 71, SLA 1972 (HCSSB 383 am H), see 1972 House Journal, p. 998.

Chapter 45. Alaska Longevity Bonus.

| | |
|---|--|
| Section | Section |
| 10. Persons who may qualify for longevity bonus | 110. Custody of funds |
| 20. Continuous eligibility procedures | 120. Exemption from taxation and process |
| 30. Absence from the state | 130. Death or cessation of residency |
| 40. Disqualification | 140. Penalty for false statements |
| 50. Department hearing | 150. Definitions |
| 60. Legal remedy | 160. Applicability of Administrative Procedure Act |
| 70. Unqualified persons | 170. Purpose |
| 80. Accrual of bonuses | |
| 90. Alaska longevity bonus fund | |
| 100. Powers and duties of the administrator | |

Editor's note. — Section 2, ch. 205, SLA 1972, provides: "AS 01.10.030 does not apply to this Act. If any provision of this Act, or the application of a provision of this Act to any person or circumstance is held invalid,

this entire Act shall be considered invalid." Legislative history report. — For report on ch. 205, SLA 1972 (FCCS HCS CSSB 211), see 1972 House Journal, p. 751.

Sec. 47.45.010. Persons who may qualify for longevity bonus. (a) A person who is 65 years of age or over, who was domiciled in the territory on or before January 3, 1959 and who has maintained a continuous domicile in the territory or state for 25 years may apply to the commissioner of administration for qualification to receive a monthly bonus of \$150.

(b) When the commissioner of administration determines that an applicant qualifies under this chapter he shall immediately begin payment of the bonus.

(c) A person who otherwise qualifies to receive a bonus provided for in this chapter may continue to do so only as long as he continuously retains a domicile in the state. (§ 1 ch 205 SLA 1972; am § 1 ch 33 SLA 1976; am § 1 ch 89 SLA 1978)

Effect of amendments. — The 1976 amendment increased the monthly bonus in subsection (a) from \$100.00 to \$125.00.

The 1978 amendment increased the monthly bonus in subsection (a) from \$125.00 to \$150.00.

Legislative history report. — For report on ch. 33, SLA 1976 (SB 476 am), see 1976 Senate Journal, p. 160.

§ 47.45.010

h and Social
am § 55 ch 71

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statements

Administrative

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PCCS HCS CSSB
ournal, p. 751.

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§ 1 ch 33 SLA

port. — For report
(76 am), see 1976

§ 47.45.020 WELFARE, SOCIAL SERVICES AND INSTITUTIONS § 47.45.060

Sec. 47.45.020. Continuous eligibility procedures. After qualification, monthly applications for bonuses may be made in person to any office of the Department of Administration. Mailed monthly applications shall also be considered by the Department of Administration. In-person or mailed applications shall be made on forms provided by the Department of Administration and shall conform to the conditions as provided by regulation. The commissioner may make exceptions for those residents who are isolated in rural areas and cannot mail a monthly application; however, they shall mail an application at least once every six months. (§ 1 ch 205 SLA 1972)

Sec. 47.45.030. Absence from the state. A recipient shall notify the commissioner of administration when he expects to be absent from the state if the absence is for a continuous period that exceeds 30 days. After that notification, the recipient shall no longer receive bonuses from the Department of Administration after his last regularly approved monthly application. Upon his return to the state he may again make application for a bonus. Whenever the absence is for a continuous period that exceeds 180 days the recipient shall be disqualified from receiving bonuses for the next 12 calendar months after his return to the state. However, when the commissioner of administration determines a period of absence is beyond the control of the recipient, he may not be disqualified, if he still otherwise qualifies upon his return to the state. Continual absences from the state, even though reported, and failure to notify the commissioner of an expected absence may be grounds for disqualification. (§ 1 ch 205 SLA 1972)

Sec. 47.45.040. Disqualification. Disqualification under this chapter shall rest solely with the commissioner of administration and shall be outlined in the regulations promulgated under AS 47.45.100(1). (§ 1 ch 205 SLA 1972)

Sec. 47.45.050. Department hearing. The Department of Administration may hold a departmental hearing upon the request of an applicant or recipient who has been disqualified. Previous to this hearing the department shall by certified mail notify an applicant or recipient in plain and comprehensive language the exact reason for his disqualification. Form letters using only referral to state statutes or department regulations, or otherwise vague in detail, shall not be considered compliance by the department with this section. (§ 1 ch 205 SLA 1972)

Sec. 47.45.060. Legal remedy. Legal remedy from disqualification may be sought by an applicant or recipient in any court of competent jurisdiction in the state. The burden of proof shall rest solely upon the applicant or recipient and any costs related to a disqualification verdict determined against the applicant or recipient may be recoverable by the attorney general from that person, or from any agency representing that person supported in whole, or in part, with state appropriations. (§ 1 ch 205 SLA 1972)

Sec. 47.45.070. Unqualified persons. An unqualified person is one who

(1) does not meet the age or residence requirements as provided for under this chapter;

(2) meets the age and residence requirements of this chapter but is confined in a state or federal mental health institution or facility and is certified by the state as unable to manage his own affairs; however, if that person, at the time of his commitment, provided the principal support of a spouse, the commissioner of administration may determine to pay the confined person's bonus to his spouse until the spouse is qualified for a bonus;

(3) is otherwise qualified but confined in a penal or correctional institution or facility; upon completion of sentence or upon the conferral of a pardon, parole or probation, the person may make application; confinement outside the state shall be considered as residence in the state if a person was convicted and sentenced from a court in Alaska; revocation of parole or probation shall be cause for immediate disqualification until release from confinement is again effected;

(4) leaves the state of his own volition and remains absent from the state for a continuous period of more than 180 days. (§ 1 ch 205 SLA 1972)

Sec. 47.45.080. Accrual of bonuses. No recipient may, for any reason, receive an accrual of bonuses in excess of two monthly payments. No interest may be paid on accrued bonuses. Upon the death of a recipient the commissioner of administration shall pay to the beneficiary of the recipient any accrued bonuses not to exceed two monthly payments. (§ 1 ch 205 SLA 1972)

Sec. 47.45.090. Alaska longevity bonus fund. (a) There is the Alaska longevity bonus fund created for the purpose of paying the monthly bonuses provided for in this chapter. The fund consists of all money made available by appropriations of the state legislature, and from other appropriated funds, all contributions from whatever source, and income and interest derived from the investment of money.

(b) The commissioner of administration is the administrator of the fund. (§ 1 ch 205 SLA 1972)

Sec. 47.45.100. Powers and duties of the administrator. The commissioner of administration shall

(1) promulgate regulations necessary to carry out the provisions of this chapter;

(2) make expenditures from the fund necessary to administer this chapter;

(3) establish and maintain an adequate system of accounts for the fund;

(4) publish annually a report showing the financial condition of the fund. (§ 1 ch 205 SLA 1972)

§ 47.45.110 WELFARE, SOCIAL SERVICES AND INSTITUTIONS § 47.45.170

Sec. 47.45.110. Custody of funds. The commissioner of revenue is the treasurer of the system and has powers and duties for this purpose including but not limited to the following:

(1) to act as official custodian of the cash and securities belonging to the fund;

(2) to receive all items of cash belonging to the fund. (§ 1 ch 205 SLA 1972)

Sec. 47.45.120. Exemption from taxation and process. Bonuses received under this chapter are exempt from all state and political subdivision taxes except sales and use taxes and are not subject to execution, attachment, garnishment or other process. No bonus received under this chapter may be exempt from a federal tax requirement. (§ 1 ch 205 SLA 1972)

Sec. 47.45.130. Death or cessation of residency. The commissioner of administration shall establish procedures to stop a bonus when a recipient under this chapter no longer qualifies. When a recipient dies or discontinues his residency in the state his qualification for a bonus shall stop at the time of his last approved monthly application. (§ 1 ch 205 SLA 1972)

Sec. 47.45.140. Penalty for false statements. A person who wilfully or knowingly makes a false statement, or falsifies or permits to be falsified any record required by this chapter, is guilty of a misdemeanor and, upon conviction, is punishable by a fine of not more than \$500, or by imprisonment for not more than six months, or by both, forfeits all rights under this chapter, and shall make adequate restitution for any bonuses illegally received. (§ 1 ch 205 SLA 1972)

Sec. 47.45.150. Definitions. In this chapter

(1) "bonus" means a monthly Alaska longevity bonus payment made to a person or his beneficiary who qualifies under this chapter;

(2) "domicile" means the place with which a person has a settled connection for determination of his civil status or other legal purposes because it is actually or legally his permanent and principal home. (§ 1 ch 205 SLA 1972)

Sec. 47.45.160. Applicability of Administrative Procedure Act. The Administrative Procedure Act (AS 44.62) does not apply to this chapter. (§ 1 ch 205 SLA 1972)

Sec. 47.45.170. Purpose. The sole purpose of this chapter is to offer and provide all law-abiding Alaskans capable of managing their own affairs who have maintained a domicile in the state for at least 25 years and have reached a retirement age of 65, an incentive to continue uninterrupted residency in the state. Under no circumstances shall this chapter be considered a form, type, or manner, of public relief. Bonuses made under this chapter are not predicated on need even though they

may appear to provide supplemental income to some qualified persons who would otherwise be forced to become responsibilities of the state. The legislature further finds and states that this legislation recognizes the economic hardships suffered by many elderly Alaskans, Alaskans who through their tenacity and perseverance molded Alaska as we know it through skillful application of their talents. These pioneers are the same Alaskans, who in the prime of their life were in effect treated as second-class citizens by the federal government and who paid much of their hard-earned income to a government in which they did not have the right to participate through the power of the ballot. The legislature also is aware of the fact that many of these pioneers have been forced to live out their retirement years in areas far away from the land they loved and nurtured and thereby also suffering, in many cases, the loss of familial relationship with their own kin, an experience that is sad and frustrating to them as well as depriving new generations of Alaskans of the benefits of their wisdom and experience. This legislation hopefully will provide our pioneers with the economic means to remain in and continue to serve their state and to enjoy the opportunity of aiding the new Alaskan in making this state truly "The Great Land." (§ 1 ch 205 SLA 1972)

Chapter 50. Office of Child Advocacy.

| Section | Section |
|---|--|
| 10. Office of Child Advocacy | 40. Powers and duties of board and director |
| 20. Board of directors for the Office of Child Advocacy | 50. Departments to assist Office of Child Advocacy |
| 30. Compensation and expenses | |

Editor's note. — For legislative findings, see § 1, ch. 189, SLA 1972, in the 1972 Temporary and Special Acts.

Sec. 47.50.010. Office of Child Advocacy. There is created in the Office of the Governor the Office of Child Advocacy to act as a coordinating body for services for children from prenatal to age 18. The Office of Child Advocacy is administered by a director appointed by the board of directors with the approval of the governor. Staff may be employed in accordance with appropriate budgets. (§ 2 ch 189 SLA 1972)

Sec. 47.50.020. Board of directors for the Office of Child Advocacy. There is created a board of directors for the Office of Child Advocacy. The board consists of the Alaska State Council on the Coordination of Community Child Care plus four members not more than 18 years of age appointed by the governor for a term of two years each, or until the youthful member attains the age of 19 years. (§ 2 ch 189 SLA 1972)

6.

THE STATUS OF OLDER ALASKANS

1980 DATA BASE

Prepared for
The Older Alaskans Commission

Prepared by
The Institute of Social and Economic Research
University of Alaska

June 1983

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INTRODUCTION

The data base contained in this report was prepared by the Institute of Social and Economic Research (ISER) under a Request for Services Agreement (RSA) from the Older Alaskans Commission (OAC). The 1970 data were extracted from Census Tapes CNT-1, CNT-2, and CNT-5. The 1980 data were extracted from Census Tapes STF-1, STF-2, and STF-3A. To make intercensal year comparisons, the 1970 data were reformatted to conform to the 1980 census area boundary definitions before being merged into the data base.

The principal investigator for ISER was Professor Theodore Lane. ISER Research Associate Jim Kerr was responsible for programming and data management. The project manager for the OAC was its Executive Director, Jon Wolfe.

The data base contained in this report is the first part of an effort by the OAC to identify longer-term trends in the number of older Alaskans, their geographic distribution, status, and needs. It is anticipated that this effort will generate additional reports during 1983, expanding the data base and analyzing pertinent trends.

STATEWIDE DATA TABLES

TABLE 1. NUMBER OF PERSONS 55 YEARS AND OVER, BY AGE
STATE OF ALASKA
1970 AND 1900

| | Total | | % Distribution | | 55-59 Years | | 60-64 Years | | 65-74 Years | | 75 + Years | |
|--------------------------|-------|-------|----------------|-------|-------------|-------|-------------|------|-------------|------|------------|------|
| | 1970 | 1900 | 1970 | 1900 | 1970 | 1900 | 1970 | 1900 | 1970 | 1900 | 1970 | 1900 |
| Alaska | 20747 | 32260 | 100.0 | 100.0 | 8550 | 12617 | 5310 | 8096 | 4704 | 8312 | 2103 | 3235 |
| Aleutian Islands | 202 | 332 | 1.4 | 1.0 | 136 | 144 | 80 | 81 | 46 | | 20 | 21 |
| Anchorage Borough | 6465 | 11945 | 31.4 | 37.0 | 3015 | 5355 | 1721 | 3070 | 1105 | 2623 | 544 | 897 |
| Bethel Census Div. | 599 | 967 | 2.9 | 3.0 | 227 | 283 | 133 | 253 | 149 | 314 | 90 | 117 |
| Bristol Bay Borough | 65 | 66 | 0.3 | 0.2 | 20 | 19 | 19 | 22 | 21 | 17 | 5 | 8 |
| Dillingham Census Div. | 323 | 405 | 1.6 | 1.3 | 114 | 140 | 92 | 96 | 87 | 116 | 30 | 53 |
| Fairbanks North Star | 2100 | 3751 | 10.6 | 11.6 | 1031 | 1406 | 576 | 909 | 397 | 914 | 176 | 362 |
| Haines Borough | 200 | 223 | 1.0 | 0.7 | 81 | 80 | 45 | 65 | 50 | 67 | 24 | 11 |
| Juneau Borough | 1510 | 1990 | 7.3 | 6.2 | 588 | 716 | 410 | 503 | 363 | 557 | 149 | 214 |
| Kenai Peninsula Borough | 1376 | 2365 | 6.7 | 7.3 | 557 | 885 | 349 | 653 | 339 | 633 | 131 | 194 |
| Ketchikan Gateway Bor. | 1239 | 1501 | 6.0 | 4.7 | 421 | 511 | 303 | 348 | 352 | 427 | 163 | 215 |
| Kobuk Census Division | 356 | 470 | 1.7 | 1.5 | 120 | 127 | 79 | 94 | 99 | 166 | 58 | 83 |
| Kodiak Island Borough | 604 | 743 | 2.9 | 2.3 | 243 | 291 | 151 | 197 | 148 | 179 | 62 | 76 |
| Matanuska-Susitna Bor. | 818 | 1793 | 4.0 | 5.6 | 299 | 621 | 211 | 442 | 223 | 519 | 85 | 211 |
| Nome Census Division | 569 | 689 | 2.8 | 2.1 | 217 | 212 | 127 | 130 | 165 | 249 | 60 | 90 |
| North Slope Borough | 242 | 331 | 1.2 | 1.0 | 87 | 112 | 60 | 71 | 63 | 114 | 32 | 34 |
| Prince of Wales | 382 | 376 | 1.9 | 1.2 | 144 | 130 | 109 | 95 | 89 | 98 | 40 | 53 |
| Sitka Borough | 748 | 789 | 3.6 | 2.4 | 239 | 265 | 149 | 163 | 202 | 200 | 150 | 161 |
| Skagway-Yakutat | 300 | 415 | 1.9 | 1.3 | 122 | 135 | 76 | 88 | 135 | 126 | 55 | 66 |
| Southeast Fairbanks | 101 | 363 | 0.5 | 1.1 | 52 | 139 | 25 | 82 | 18 | 95 | 6 | 47 |
| Valdez-Cordova Census D. | 504 | 807 | 2.0 | 2.5 | 230 | 319 | 165 | 193 | 129 | 212 | 60 | 83 |
| Wade Hampton Census Div. | 263 | 430 | 1.3 | 1.3 | 95 | 163 | 65 | 89 | 71 | 130 | 32 | 48 |
| Wrangell-Petersburg | 627 | 806 | 3.0 | 2.5 | 210 | 252 | 158 | 201 | 169 | 244 | 90 | 109 |
| Yukon-Koyukuk Census D. | 644 | 703 | 3.1 | 2.2 | 240 | 232 | 164 | 163 | 154 | 226 | 86 | 82 |
| Total | 20565 | 32260 | 100.0 | 100.0 | 8488 | 12617 | 5267 | 8096 | 4654 | 8312 | 2156 | 3235 |

Note: 1970 Census Division totals may not equal Alaska total due to reporting changes.

TABLE 2. PERCENT DISTRIBUTION OF PERSONS OVER 55 YEARS OF AGE
STATE OF ALASKA
1970 AND 1980

| | Total | | 55-59 Years | | 60-64 Years | | 65-74 Years | | 75 + Years | |
|--------------------------|-------|-------|-------------|-------|-------------|-------|-------------|-------|------------|-------|
| | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 |
| Alaska | 20747 | 32260 | 41.2% | 39.1% | 25.6% | 25.1% | 22.7% | 25.8% | 10.5% | 10.0% |
| Aleutian Islands | 202 | 332 | 10.2 | 43.4 | 20.4 | 24.4 | 16.3 | 25.9 | 7.1 | 6.3 |
| Anchorage Borough | 6465 | 11945 | 46.6 | 44.8 | 26.6 | 25.7 | 18.3 | 22.0 | 8.4 | 7.5 |
| Bethel Census Div. | 599 | 967 | 37.9 | 29.3 | 22.2 | 26.2 | 24.9 | 32.5 | 15.0 | 12.1 |
| Bristol Bay Borough | 65 | 66 | 30.8 | 28.8 | 29.2 | 35.3 | 32.3 | 25.8 | 7.7 | 12.1 |
| Dillingham Census Div. | 323 | 405 | 35.3 | 34.6 | 20.5 | 23.7 | 26.9 | 28.6 | 9.3 | 13.1 |
| Fairbanks North Star | 2180 | 3751 | 47.3 | 39.6 | 26.4 | 26.4 | 10.2 | 24.4 | 8.1 | 9.7 |
| Haines Borough | 200 | 223 | 40.5 | 35.9 | 22.5 | 29.1 | 25.0 | 30.0 | 12.0 | 4.9 |
| Juneau Borough | 1510 | 1990 | 38.9 | 36.0 | 27.2 | 25.3 | 24.0 | 28.0 | 9.9 | 10.0 |
| Kenai Peninsula Borough | 1376 | 2365 | 40.5 | 37.4 | 25.4 | 27.6 | 24.6 | 26.8 | 9.5 | 8.2 |
| Ketchikan Gateway Bor. | 1239 | 1501 | 34.0 | 34.0 | 24.5 | 23.2 | 28.4 | 28.4 | 13.2 | 14.3 |
| Kobuk Census Division | 356 | 470 | 33.7 | 27.0 | 22.2 | 25.0 | 27.8 | 35.3 | 16.3 | 17.7 |
| Kodiak Island Borough | 604 | 743 | 40.2 | 39.2 | 25.0 | 26.5 | 24.5 | 24.1 | 10.3 | 10.2 |
| Matanuska-Susitna Bor. | 818 | 1793 | 36.6 | 34.6 | 25.8 | 24.7 | 27.3 | 28.9 | 10.4 | 11.8 |
| Nome Census Division | 569 | 609 | 30.1 | 30.8 | 22.3 | 20.0 | 29.0 | 36.1 | 10.5 | 13.1 |
| North Slope Borough | 242 | 331 | 36.0 | 33.8 | 24.8 | 21.5 | 26.0 | 34.4 | 13.2 | 10.3 |
| Prince of Wales | 382 | 376 | 37.7 | 34.6 | 28.5 | 25.3 | 23.3 | 26.1 | 10.5 | 14.1 |
| Sitka Borough | 748 | 789 | 32.0 | 33.6 | 19.9 | 20.7 | 27.0 | 25.3 | 21.1 | 20.4 |
| Skagway-Yakutat | 388 | 415 | 31.4 | 32.5 | 19.6 | 21.2 | 34.8 | 30.4 | 14.2 | 15.9 |
| Southeast Fairbanks | 101 | 363 | 51.5 | 38.3 | 24.8 | 22.6 | 17.8 | 26.2 | 5.9 | 12.9 |
| Valdez-Cordova Census D. | 504 | 807 | 39.4 | 39.5 | 28.3 | 23.9 | 22.1 | 26.3 | 10.3 | 10.3 |
| Wade Hampton Census Div. | 263 | 430 | 36.1 | 37.9 | 24.7 | 20.7 | 27.0 | 30.2 | 12.2 | 11.2 |
| Wrangell-Petersburg | 627 | 806 | 33.5 | 31.3 | 25.2 | 24.9 | 27.0 | 30.3 | 14.4 | 13.5 |
| Yukon-Koyukuk Census D. | 644 | 703 | 37.3 | 33.0 | 25.5 | 23.2 | 23.9 | 32.1 | 13.4 | 11.7 |

Figure 1

Distribution of Persons 55 Years and Older by Age

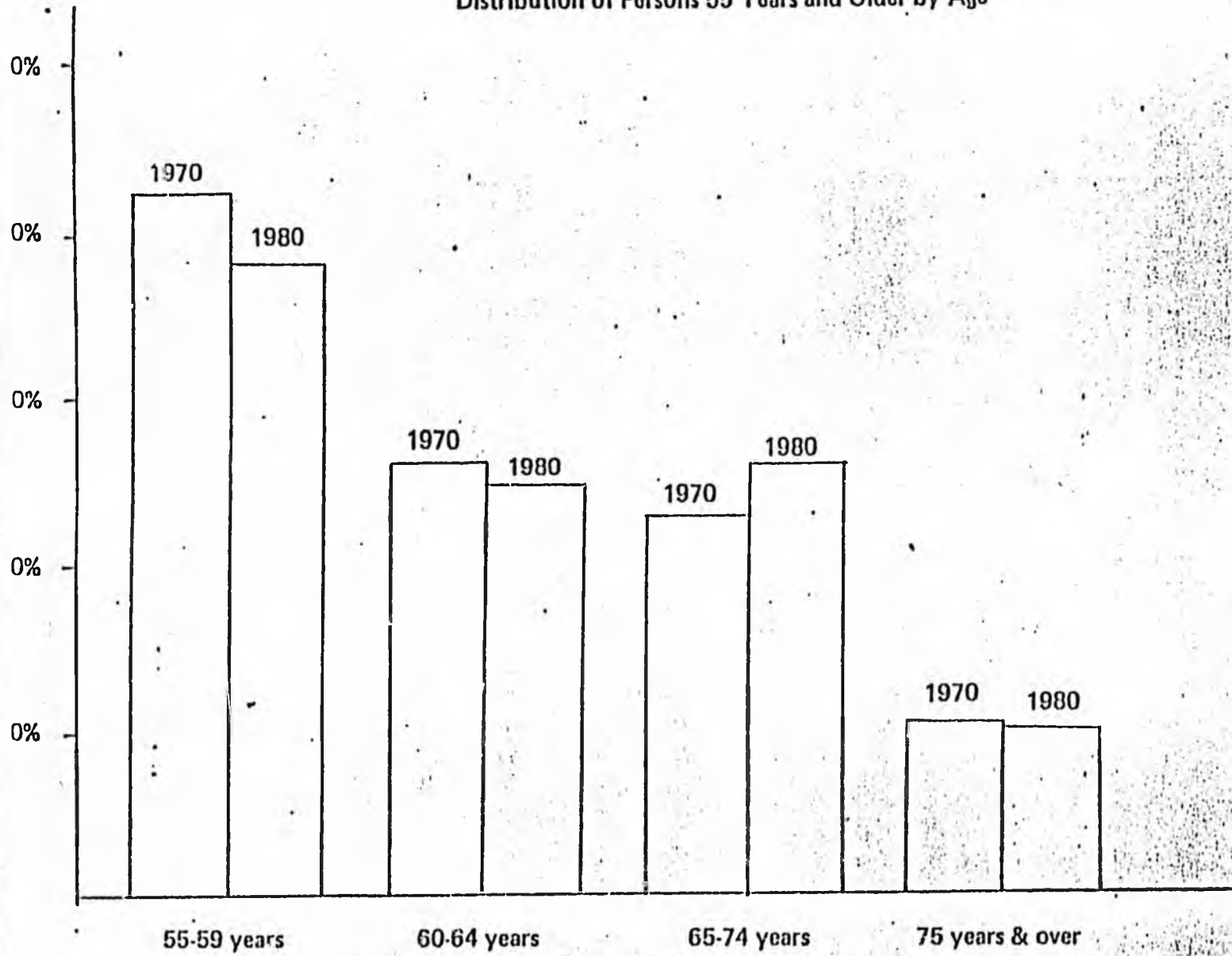


TABLE 3. NUMBER OF PERSONS 55 YEARS AND OLDER BY AGE AND SEX
STATE OF ALASKA
1970 AND 1980

| | Total | | 55-59 Years' | | 60-64 Years | | 65-74 Years | | 75 + Years | |
|---------------|-------|-------|--------------|-------|-------------|------|-------------|------|------------|------|
| | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 |
| <u>MALE</u> | | | | | | | | | | |
| Number | 11726 | 16039 | 4801 | 6777 | 2909 | 4303 | 2651 | 4278 | 1205 | 1401 |
| Percent | 100.0 | 100.0 | 41.6 | 40.2 | 25.5 | 25.6 | 22.6 | 25.4 | 10.3 | 8.8 |
| <u>FEMALE</u> | | | | | | | | | | |
| Number | 9021 | 15421 | 3669 | 5840 | 2321 | 3793 | 2053 | 4034 | 978 | 1754 |
| Percent | 100.0 | 100.0 | 40.7 | 37.9 | 25.7 | 24.6 | 22.8 | 26.2 | 10.8 | 11.4 |
| <u>TOTAL</u> | | | | | | | | | | |
| Number | 20747 | 32260 | 8550 | 12617 | 5310 | 8096 | 4704 | 8312 | 2183 | 3235 |
| Percent | 100.0 | 100.0 | 41.2 | 39.1 | 25.6 | 25.1 | 22.7 | 25.8 | 10.5 | 10.0 |

TABLE 4. NUMBER OF PERSONS 65 YEARS AND OLDER BY RACE
STATE OF ALASKA
1970 AND 1980

| | Total | | White | | Black | | Other* | |
|--------------------------|-------|-------|-------|------|-------|------|--------|------|
| | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 |
| Alaska | 6887 | 11547 | 4653 | 8137 | 109 | 214 | 2125 | 3196 |
| Aleutian Islands | 66 | 107 | 16 | 12 | 1 | 0 | 49 | 95 |
| Anchorage Borough | 1729 | 3520 | 1455 | 3067 | 68 | 141 | 206 | 312 |
| Bethel Census Div. | 239 | 431 | 15 | 13 | 5 | 0 | 219 | 418 |
| Bristol Bay Borough | 26 | 25 | 20 | 12 | 0 | 0 | 6 | 13 |
| Dillingham Census Div. | 117 | 169 | 24 | 23 | 0 | NA | 93 | 146 |
| Fairbanks North Star | 573 | 1276 | 509 | 1074 | 20 | 57 | 44 | 145 |
| Haines Borough | 74 | 78 | 33 | 65 | 0 | NA | 41 | 13 |
| Juneau Borough | 512 | 771 | 411 | 636 | 4 | 2 | 97 | 133 |
| Kenai Peninsula Borough | 470 | 827 | 404 | 747 | 4 | 2 | 62 | 78 |
| Ketchikan Gateway Bor. | 515 | 642 | 426 | 523 | 3 | 1 | 86 | 118 |
| Kobuk Census Division | 157 | 249 | 10 | 15 | 0 | NA | 147 | 234 |
| Kodiak Island Borough | 210 | 255 | 114 | 141 | 3 | 5 | 93 | 109 |
| Matanuska-Susitna Bor. | 308 | 730 | 295 | 700 | 0 | 0 | 13 | 30 |
| Nome Census Division | 225 | 339 | 42 | 42 | 0 | 0 | 183 | 297 |
| North Slope Borough | 95 | 148 | 6 | 8 | 0 | NA | 89 | 140 |
| Prince of Wales | 129 | 151 | 43 | 51 | 0 | NA | 86 | 100 |
| Sitka Borough | 360 | 361 | 274 | 271 | 1 | 2 | 85 | 88 |
| Skagway-Yakutat | 190 | 192 | 106 | 93 | 0 | NA | 84 | 99 |
| Southeast Fairbanks | 24 | 142 | 22 | 86 | 0 | 2 | 2 | 54 |
| Valdez-Cordova Census D. | 189 | 295 | 133 | 208 | 0 | 1 | 56 | 86 |
| Wade Hampton Census Div. | 103 | 178 | 9 | 4 | 0 | NA | 94 | 174 |
| Wrangell-Petersburg | 259 | 353 | 194 | 272 | 0 | NA | 65 | 81 |
| Yukon-Koyukuk Census D. | 240 | 308 | 57 | 74 | 0 | 0 | 183 | 234 |
| Total | 6810 | 11547 | 4618 | 8137 | 109 | 213 | 2083 | 3197 |

*Includes Alaska Natives, Asians, and Pacific Islanders

Notes: (1) 1970 Census Division totals may not equal Alaska totals due to reporting changes.

(2) NA denotes "not available" due to census suppression to ensure confidentiality.

TABLE 5. PERCENT DISTRIBUTION OF PERSONS 65 YEARS AND OLDER BY RACE
STATE OF ALASKA
1970 AND 1980

| | Total | | White | | Black | | Other* | |
|--------------------------|-------|-------|-------|-------|-------|------|--------|-------|
| | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 |
| Alaska | 6887 | 11547 | 67.6% | 70.5% | 1.6% | 1.9% | 30.9% | 27.7% |
| Aleutian Islands | 66 | 107 | 24.2 | 11.2 | 1.5 | 0. | 74.2 | 88.8 |
| Anchorage Borough | 1729 | 3520 | 84.2 | 87.1 | 3.9 | 4.0 | 11.9 | 8.9 |
| Bethel Census Division | 239 | 431 | 6.3 | 3.0 | 2.1 | 0. | 91.6 | 97.0 |
| Briston Bay Borough | 26 | 25 | 76.9 | 48.0 | 0. | 0. | 23.1 | 52.0 |
| Dillingham Census Div. | 117 | 169 | 20.5 | 13.6 | 0. | NA | 79.5 | 86.4 |
| Fairbanks North Star | 573 | 1276 | 88.8 | 84.2 | 3.5 | 4.5 | 7.7 | 11.4 |
| Haines Borough | 74 | 78 | 44.6 | 83.3 | 0. | NA | 55.4 | 16.7 |
| Juneau Borough | 512 | 771 | 80.3 | 82.5 | 0.8 | 0.3 | 18.9 | 17.3 |
| Kenai Peninsula Borough | 470 | 827 | 86.0 | 90.3 | 0.9 | 0.2 | 13.2 | 9.4 |
| Ketchikan Gateway Bor. | 515 | 642 | 82.7 | 81.5 | 0.6 | 0.2 | 16.7 | 18.4 |
| Kobuk Census Division | 157 | 249 | 6.4 | 6.0 | 0. | NA | 93.6 | 94.0 |
| Kodiak Island Borough | 210 | 255 | 54.3 | 55.3 | 1.4 | 2.0 | 44.3 | 42.7 |
| Matanuska-Susitna Bor. | 308 | 730 | 95.8 | 95.9 | 0. | 0. | 4.2 | 4.1 |
| Nome Census Borough | 225 | 339 | 18.7 | 12.4 | 0. | 0. | 81.3 | 87.6 |
| North Slope Borough | 95 | 148 | 6.3 | 5.4 | 0. | NA | 93.7 | 94.6 |
| Prince of Wales | 129 | 151 | 33.3 | 33.8 | 0. | NA | 65.7 | 66.2 |
| Sitka Borough | 360 | 361 | 76.1 | 75.1 | 0.3 | 0.6 | 23.6 | 24.4 |
| Skagway-Yakutat | 190 | 192 | 55.8 | 48.4 | 0. | NA | 44.2 | 51.6 |
| Southeast Fairbanks | 24 | 142 | 91.7 | 60.6 | 0. | 1.4 | 8.3 | 38.0 |
| Valdez-Cordova Census D. | 189 | 295 | 70.4 | 70.5 | 0. | 0.3 | 29.6 | 29.2 |
| Wade Hampton Census Div. | 103 | 178 | 8.7 | 2.2 | 0. | NA | 91.3 | 97.8 |
| Wrangell-Petersburg | 259 | 353 | 74.9 | 77.1 | 0. | NA | 25.1 | 22.9 |
| Yukon-Koyukuk Census D. | 240 | 308 | 23.8 | 24.0 | 0. | 0. | 76.3 | 76.0 |

*Includes Alaska Natives, Asians, and Pacific Islanders

Note: NA denotes "not available" due to census suppression to ensure confidentiality.

TABLE 6. NUMBER OF PERSONS 65 YEARS AND OVER
 BY TYPE OF LIVING ARRANGEMENT
 STATE OF ALASKA
 1970 AND 1980

| | 1970 | | 1980 | |
|-----------------------------------|--------|---------|--------|---------|
| | Number | Percent | Number | Percent |
| <u>LIVING IN FAMILY HOUSEHOLD</u> | | | | |
| Householder | 2288 | 33.2 | 4243 | 36.7 |
| Spouse | 987 | 14.3 | 2116 | 18.3 |
| Relative | 1225 | 17.8 | 1200 | 10.4 |
| Nonrelative | 215 | 3.1 | 243 | 2.1 |
| Total | 4715 | 68.5 | 7802 | 67.6 |
| <u>LIVING ALONE</u> | | | | |
| Males | 997 | 14.5 | 1250 | 10.8 |
| Females | 702 | 10.2 | 1716 | 14.9 |
| Total | 1699 | 24.7 | 2966 | 25.7 |
| <u>LIVING IN GROUP QUARTERS</u> | | | | |
| Inmate of Institution | 340 | 4.9 | 706 | 6.1 |
| Other | 133 | 1.9 | 73 | 0.6 |
| Total | 473 | 6.9 | 779 | 6.7 |
| <u>GRAND TOTAL</u> | 6887 | 100.0 | 11547 | 100.0 |

Figure 2 .

Distribution of Persons 65 Years and Older
by Type of Living Arrangements

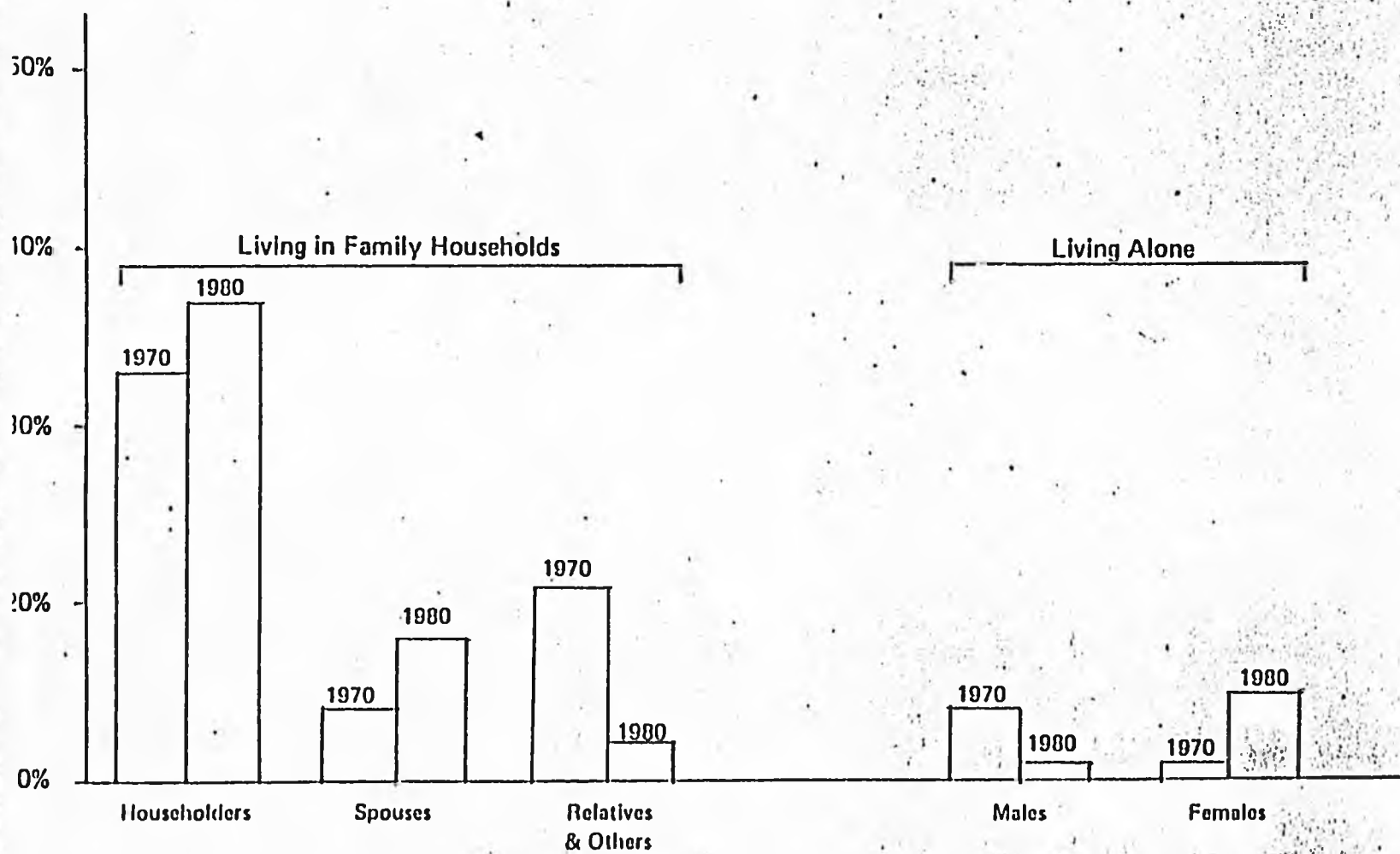


TABLE 7. HOUSEHOLDERS 65 YEARS AND OLDER
BY HOUSING TENURE STATUS
STATE OF ALASKA
1980

| | Total | Percent | Homeowners | | Renters | |
|--------------------------|-------|---------|------------|---------|---------|---------|
| | | | Number | Percent | Number | Percent |
| Alaska | 9272 | 100.0 | 7209 | 77.8 | 2063 | 22.2 |
| Aleutian Islands | 73 | 100.0 | 66 | 90.4 | 7 | 9.6 |
| Anchorage Borough | 2789 | 100.0 | 2054 | 73.6 | 735 | 26.4 |
| Bethel Census Division | 337 | 100.0 | 294 | 87.2 | 43 | 12.8 |
| Bristol Bay Borough | 24 | 100.0 | 19 | 79.2 | 5 | 20.8 |
| Dillingham Census Div. | 127 | 100.0 | 119 | 93.7 | 8 | 6.3 |
| Fairbanks North Star | 1049 | 100.0 | 764 | 72.8 | 285 | 27.2 |
| Haines Borough | 64 | 100.0 | 51 | 79.7 | 13 | 20.3 |
| Juneau Borough | 688 | 100.0 | 508 | 73.8 | 180 | 26.2 |
| Kenai Peninsula Borough | 680 | 100.0 | 547 | 80.4 | 133 | 19.6 |
| Ketchikan Gateway Bor. | 518 | 100.0 | 399 | 77.0 | 119 | 23.0 |
| Kobuk Census Division | 179 | 100.0 | 164 | 91.6 | 15 | 8.4 |
| Kodiak Island Borough | 226 | 100.0 | 169 | 74.8 | 57 | 25.2 |
| Matanuska-Susitna Bpr. | 472 | 100.0 | 395 | 83.7 | 77 | 16.3 |
| Nome Census Division | 314 | 100.0 | 235 | 74.8 | 79 | 25.2 |
| North Slope Borough | 123 | 100.0 | 96 | 78.0 | 27 | 22.0 |
| Prince of Wales | 118 | 100.0 | 101 | 85.6 | 17 | 14.4 |
| Sitka Borough | 232 | 100.0 | 165 | 71.1 | 67 | 28.9 |
| Skagway-Yakutat | 159 | 100.0 | 131 | 82.4 | 28 | 17.6 |
| Southeast Fairbanks | 112 | 100.0 | 93 | 83.0 | 19 | 17.0 |
| Valdez-Cordova Census D. | 263 | 100.0 | 208 | 79.1 | 55 | 20.9 |
| Wade Hampton Census Div. | 138 | 100.0 | 134 | 97.1 | 4 | 2.9 |
| Wrangell-Petersburg | 309 | 100.0 | 254 | 82.2 | 55 | 17.8 |
| Yukon-Koyukuk Census D. | 278 | 100.0 | 243 | 87.4 | 35 | 12.6 |

TABLE 0. PERSONS 65 YEARS AND OVER BY POVERTY STATUS
STATE OF ALASKA
1969 AND 1979

| | 1969 | | 1979 | | Above Poverty Status | | | | Below Poverty Status | | | |
|--------------------------|-------|---------|-------|---------|----------------------|---------|--------|---------|----------------------|---------|--------|---------|
| | Total | Percent | Total | Percent | Number | Percent | Number | Percent | Number | Percent | Number | Percent |
| Alaska | 6172 | 100 | 10448 | 100 | 4179 | 78 | 8966 | 87 | 1453 | 22 | 1402 | 13 |
| Aleutian Islands | 16 | 100 | 103 | 100 | 3 | 19 | 67 | 65 | 13 | 71 | 36 | 35 |
| Anchorage | 1713 | 100 | 3200 | 100 | 1407 | 87 | 2932 | 92 | 226 | 13 | 268 | 8 |
| Bethel Census Div. | 253 | 100 | 423 | 100 | 37 | 34 | 302 | 71 | 166 | 66 | 12 | 29 |
| Bristol Bay Borough | 15 | 100 | 20 | 100 | 8 | 53 | 14 | 70 | 7 | 47 | 6 | 30 |
| Dillingham Census Div. | 125 | 100 | 164 | 100 | 69 | 53 | 91 | 55 | 56 | 45 | 73 | 45 |
| Fairbanks North Star | 534 | 100 | 1020 | 100 | 450 | 84 | 931 | 91 | 840 | 16 | 89 | 9 |
| Haines Borough | 47 | 100 | 75 | 100 | 27 | 6 | 65 | 87 | 29 | 94 | 10 | 13 |
| Juneau Borough | 485 | 100 | 730 | 100 | 417 | 86 | 670 | 92 | 68 | 14 | 60 | 8 |
| Kenai Peninsula Borough | 417 | 100 | 802 | 100 | 346 | 83 | 721 | 90 | 71 | 17 | 81 | 10 |
| Ketchikan Gateway Bor. | 505 | 100 | 546 | 100 | 379 | 75 | 462 | 85 | 126 | 25 | 84 | 15 |
| Kobuk Census Division | 148 | 100 | 244 | 100 | 104 | 70 | 173 | 71 | 44 | 30 | 71 | 29 |
| Kodiak Island Borough | 191 | 100 | 255 | 100 | 130 | 68 | 233 | 91 | 61 | 32 | 22 | 9 |
| Matanuska-Susitna Bor. | 302 | 100 | 633 | 100 | 219 | 72 | 556 | 88 | 83 | 28 | 77 | 12 |
| Nome Census Division | 225 | 100 | 318 | 100 | 144 | 64 | 207 | 65 | 81 | 36 | 111 | 35 |
| North Slope Borough | 151 | 100 | 150 | 100 | 101 | 67 | 119 | 79 | 50 | 33 | 31 | 21 |
| Prince of Wales | 80 | 100 | 151 | 100 | 73 | 91 | 129 | 85 | 7 | 9 | 22 | 15 |
| Sitka Borough | 199 | 100 | 245 | 100 | 146 | 73 | 219 | 89 | 53 | 27 | 26 | 11 |
| Skagway-Yakutat | 177 | 100 | 186 | 100 | 89 | 50 | 162 | 87 | 88 | 50 | 24 | 13 |
| Southeast Fairbanks | 59 | 100 | 110 | 100 | 50 | 85 | 92 | 84 | 9 | 15 | 10 | 16 |
| Valdez-Cordova Census D. | 77 | 100 | 262 | 100 | 59 | 77 | 196 | 75 | 18 | 23 | 66 | 25 |
| Wade Hampton Census Div. | 0 | 100 | 177 | 100 | 0 | 0 | 93 | 53 | 0 | 0 | 84 | 47 |
| Wrangell-Petersburg | 259 | 100 | 335 | 100 | 200 | 77 | 320 | 96 | 59 | 23 | 15 | 4 |
| Yukon-Koyukuk Census D. | 194 | 100 | 299 | 100 | 131 | 68 | 212 | 71 | 63 | 32 | 87 | 29 |

Figure 3

Distribution of Persons 65 Years and Older by Poverty Status

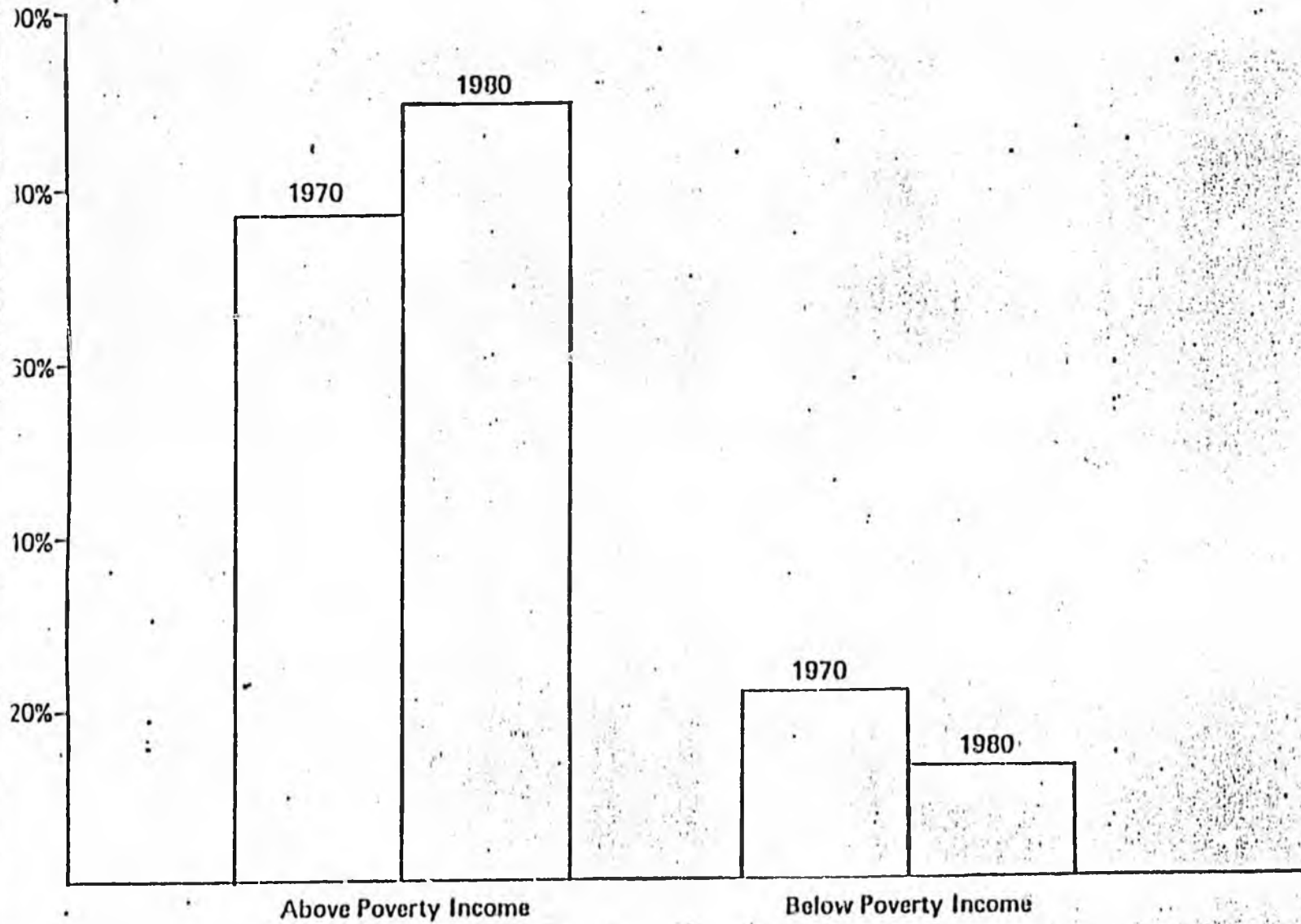


TABLE 10. NATIVE PERSONS 65 YEARS AND OLDER
 BY CENSUS DIVISION
 STATE OF ALASKA
 1980

| | Number | Percent |
|--------------------------|--------|---------|
| Alaska | 2881 | 100.0 |
| Aleutian Islands | 92 | 3.2 |
| Anchorage Borough | 194 | 6.7 |
| Bethel Census Division | 418 | 14.5 |
| Bristol Bay Borough | 13 | 0.5 |
| Dillingham Census Div. | 145 | 5.0 |
| Fairbanks North Star | 117 | 4.1 |
| Haines Borough | 12 | 0.4 |
| Juneau Borough | 77 | 2.7 |
| Kenai Peninsula Borough | 67 | 2.3 |
| Ketchikan Gateway Bor. | 93 | 3.2 |
| Kobuk Census Division | 234 | 8.1 |
| Kodiak Island Borough | 87 | 3.0 |
| Matanuska-Susitna Bor. | 26 | 0.9 |
| Nome Census Division | 297 | 10.3 |
| North Slope Borough | 140 | 4.9 |
| Prince of Wales | 98 | 3.4 |
| Sitka Borough | 77 | 2.7 |
| Skagway-Yakutat | 94 | 3.3 |
| Southeast Fairbanks | 54 | 1.9 |
| Valdez-Cordova Census D. | 73 | 2.5 |
| Wade Hampton Census Div. | 174 | 6.0 |
| Wrangell-Petersburg | 70 | 2.4 |
| Yukon-Koyukuk Census D. | 229 | 7.9 |

CENSUS AREA DATA TABLES

TABLE 11. PERSONS 55 YEARS AND OVER BY AGE AND SEX
ALEUTIAN ISLANDS CENSUS AREA
1970 AND 1980

| | Total | | 55-59 Years | | 60-64 Years | | 65-74 Years | | 75+ Years | |
|---------------|-------|-------|-------------|------|-------------|------|-------------|------|-----------|------|
| | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 |
| MALE | | | | | | | | | | |
| Number | 190 | 200 | 93 | 97 | 50 | 48 | 36 | 43 | 11 | 12 |
| Percent | 100.0 | 100.0 | 48.9 | 48.5 | 26.3 | 24.0 | 18.9 | 21.5 | 5.8 | 6.0 |
| FEMALE | | | | | | | | | | |
| Number | 92 | 132 | 43 | 47 | 30 | 33 | 10 | 43 | 9 | 9 |
| Percent | 100.0 | 100.0 | 46.7 | 35.6 | 32.6 | 25.0 | 10.9 | 32.6 | 9.8 | 6.8 |
| TOTAL | | | | | | | | | | |
| Number | 282 | 332 | 136 | 144 | 80 | 81 | 46 | 86 | 20 | 21 |
| Percent | 100.0 | 100.0 | 48.2 | 43.4 | 28.4 | 24.4 | 16.3 | 25.9 | 7.1 | 6.3 |

TABLE 12. PERSONS OVER 65 YEARS BY TYPE OF LIVING ARRANGEMENT.
ALEUTIAN ISLANDS CENSUS AREA
1970 AND 1980

| | 1970 | | 1980 | |
|-----------------------------------|--------|---------|--------|---------|
| | Number | Percent | Number | Percent |
| LIVING IN FAMILY HOUSEHOLD | | | | |
| Householder | 23 | 34.8 | 49 | 45.8 |
| Spouse | 2 | 3.0 | 15 | 14.0 |
| Relative | 13 | 19.7 | 21 | 19.6 |
| Nonrelative | 1 | 1.5 | 1 | 0.9 |
| Total | 39 | 59.1 | 86 | 80.4 |
| LIVING ALONE | | | | |
| Males | 12 | 18.2 | 8 | 7.5 |
| Females | 2 | 3.0 | 9 | 8.4 |
| Total | 14 | 21.2 | 17 | 15.9 |
| LIVING IN GROUP QUARTERS | | | | |
| Inmate of Institution | 0 | 0 | 0 | 0 |
| Other | 13 | 19.7 | 4 | 3.7 |
| Total | 13 | 19.7 | 4 | 3.7 |
| TOTAL | 66 | 100.0 | 107 | 100.0 |

TABLE 13. PERSONS 55 YEARS AND OVER BY AGE AND SEX
ANCHORAGE BOROUGH
1970 AND 1980

| | Total | | 55-59 Years | | 60-64 Years | | 65-74 Years | | 75+ Years | |
|---------------|-------|-------|-------------|------|-------------|------|-------------|------|-----------|------|
| | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 |
| MALE | | | | | | | | | | |
| Number | 3453 | 5912 | 1662 | 2746 | 901 | 1623 | 507 | 1195 | 283 | 355 |
| Percent | 100.0 | 100.0 | 48.1 | 46.4 | 26.1 | 27.4 | 17.6 | 20.2 | 8.2 | 6.0 |
| FEMALE | | | | | | | | | | |
| Number | 3012 | 6026 | 1353 | 2609 | 820 | 1447 | 578 | 1428 | 261 | 542 |
| Percent | 100.0 | 100.0 | 44.9 | 43.3 | 27.2 | 24.0 | 19.2 | 23.7 | 8.7 | 9.0 |
| TOTAL | | | | | | | | | | |
| Number | 6465 | 11945 | 3015 | 5355 | 1721 | 3070 | 1185 | 2623 | 544 | 897 |
| Percent | 100.0 | 100.0 | 46.6 | 44.8 | 26.6 | 25.7 | 18.3 | 22.0 | 8.4 | 7.5 |

TABLE 14. PERSONS OVER 65 YEARS BY TYPE OF LIVING ARRANGEMENT
ANCHORAGE BOROUGH
1970 AND 1980

| | 1970 | | 1980 | |
|-----------------------------------|--------|---------|--------|---------|
| | Number | Percent | Number | Percent |
| LIVING IN FAMILY HOUSEHOLD | | | | |
| Householder | 472 | 27.3 | 1057 | 30.0 |
| Spouse | 253 | 14.6 | 630 | 17.9 |
| Relative | 456 | 26.4 | 507 | 14.4 |
| Nonrelative | 78 | 4.5 | 79 | 2.2 |
| Total | 1259 | 72.8 | 2273 | 64.6 |
| LIVING ALONE | | | | |
| Males | 187 | 10.8 | 326 | 9.3 |
| Females | 191 | 11.0 | 671 | 19.1 |
| Total | 378 | 21.9 | 997 | 28.3 |
| LIVING IN GROUP QUARTERS | | | | |
| Inmate of Institution | 70 | 4.0 | 241 | 6.8 |
| Other | 22 | 1.3 | 9 | 0.3 |
| Total | 92 | 5.3 | 250 | 7.1 |
| TOTAL | 1729 | 100.0 | 3520 | 100.0 |

TABLE 15. PERSONS 55 YEARS AND OVER BY AGE AND SEX
BETHEL CENSUS DIVISION
1970 AND 1980

| | Total | | 55-59 Years | | 60-64 Years | | 65-74 Years | | 75+ Years | |
|---------------|-------|-------|-------------|------|-------------|------|-------------|------|-----------|------|
| | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 |
| MALE | | | | | | | | | | |
| Number | 347 | 540 | 134 | 169 | 68 | 136 | 83 | 173 | 62 | 62 |
| Percent | 100.0 | 100.0 | 38.6 | 31.3 | 19.6 | 25.2 | 23.9 | 32.0 | 17.9 | 11.5 |
| FEMALE | | | | | | | | | | |
| Number | 252 | 427 | 93 | 114 | 65 | 117 | 66 | 141 | 28 | 55 |
| Percent | 100.0 | 100.0 | 36.9 | 26.7 | 25.8 | 27.4 | 26.2 | 33.0 | 11.1 | 12.9 |
| TOTAL | | | | | | | | | | |
| Number | 599 | 967 | 227 | 283 | 133 | 253 | 149 | 314 | 90 | 117 |
| Percent | 100.0 | 100.0 | 37.9 | 29.3 | 22.2 | 26.2 | 24.9 | 32.5 | 15.0 | 12.1 |

TABLE 16. PERSONS OVER 65 YEARS BY TYPE OF LIVING ARRANGEMENT
BETHEL CENSUS DIVISION
1970 AND 1980

| | 1970 | | 1980 | |
|-----------------------------------|--------|---------|--------|---------|
| | Number | Percent | Number | Percent |
| LIVING IN FAMILY HOUSEHOLD | | | | |
| Householder | 117 | 49.0 | 243 | 56.4 |
| Spouse | 22 | 9.2 | 75 | 17.4 |
| Relative | 67 | 28.0 | 58 | 13.5 |
| Nonrelative | 6 | 2.5 | 3 | 0.7 |
| Total | 212 | 88.7 | 379 | 87.9 |
| LIVING ALONE | | | | |
| Males | 10 | 4.2 | 29 | 6.7 |
| Females | 16 | 6.7 | 22 | 5.1 |
| Total | 26 | 10.9 | 51 | 11.8 |
| LIVING IN GROUP QUARTERS | | | | |
| Inmate of Institution | 0 | 0.0 | 0 | 0.0 |
| Other | 1 | 0.4 | 1 | 0.2 |
| Total | 1 | 0.4 | 1 | 0.2 |
| TOTAL | 239 | 100.0 | 431 | 100.0 |

TABLE 17. PERSONS 55 YEARS AND OVER BY AGE AND SEX
BRISTOL BAY BOROUGH
1970 AND 1980

| | Total. | | 55-59 Years | | 60-64 Years | | 65-74 Years | | 75+ Years | |
|---------------|--------|-------|-------------|------|-------------|------|-------------|------|-----------|------|
| | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 | 1970 | 1980 |
| <u>MALE</u> | | | | | | | | | | |
| Number | 40 | 37 | 14 | 13 | 11 | 11 | 13 | 9 | 2 | 4 |
| Percent | 100.0 | 100.0 | 35.0 | 35.1 | 27.5 | 29.7 | 32.5 | 24.3 | 5.0 | 10.8 |
| <u>FEMALE</u> | | | | | | | | | | |
| Number | 25 | 29 | 6 | 6 | 8 | 11 | 8 | 8 | 3 | 4 |
| Percent | 100.0 | 100.0 | 24.0 | 20.7 | 32.0 | 37.9 | 32.0 | 27.6 | 12.0 | 13.8 |
| <u>TOTAL</u> | | | | | | | | | | |
| Number | 65 | 66 | 20 | 19 | 19 | 22 | 21 | 17 | 5 | 8 |
| Percent | 100.0 | 100.0 | 30.8 | 28.8 | 29.2 | 33.3 | 32.3 | 25.8 | 7.7 | 12.1 |

TABLE 18. PERSONS OVER 65 YEARS BY TYPE OF LIVING ARRANGEMENT
BRISTOL BAY BOROUGH
1970 AND 1980

| | 1970 | | 1980 | |
|-----------------------------------|--------|---------|--------|---------|
| | Number | Percent | Number | Percent |
| <u>LIVING IN FAMILY HOUSEHOLD</u> | | | | |
| Householder | 9 | 34.6 | 13 | 52.0 |
| Spouse | 3 | 11.5 | 3 | 12.0 |
| Relative | 2 | 7.7 | 2 | 8.0 |
| Nonrelative | 2 | 7.7 | 1 | 4.0 |
| Total | 16 | 61.5 | 19 | 76.0 |
| <u>LIVING ALONE</u> | | | | |
| Males | 7 | 26.9 | 3 | 12.0 |
| Females | 3 | 11.5 | 3 | 12.0 |
| Total | 10 | 38.5 | 6 | 24.0 |
| <u>LIVING IN GROUP QUARTERS</u> | | | | |
| Inmate of Institution | 0 | 0.0 | 0 | 0.0 |
| Other | 0 | 0.0 | 0 | 0.0 |
| Total | 0 | 0.0 | 0 | 0.0 |
| <u>TOTAL</u> | 26 | 100.0 | 25 | 100.0 |