

ALASKA LEGISLATURE COMMITTEE FILES 1983-1984 86 / 2

2802 SRES SB 9 - SB 11

2802

MUNICIPALITY OF ANCHORAGE - CIP 5
 CAPITAL IMPROVEMENT PROJECT SCOPE SUMMARY

Department Cultural and Recreational Services Program Category Anchorage Parks and Recreation Acquisition	Account Code 0461-4490 Project Category Park Land Acquisition
PROJECT TITLE	SUMMARY OF PROJECT SCOPE
Completion of 1980 Programs	1981 - Escalating costs make land more costly. This fund will be used to augment the purchase of a multipurpose playfield area (Special Facilities-200)
Contingency Land Fund	1981-86 - Included are funds for surveying park land, for imminent purchase of new subdivisions, for costs associated with donations and other unanticipated costs. (e.g. nuisance abatement) (260) (360) (420) (430) (450) (500)
Neighborhood/Vest Pocket Parks Neighborhood - 5 to 16 acres Vest Pocket - Smaller than 5 acres. All Vest Pockets become neighborhood parks as land becomes available.	1981 - Abbott School Area - 5 acres (530); Heather-3 acres (670); Inlet Nulby - 3 acres (425); McKee - 4 acres (320); Lyndon area - 3 acres (300); Towne - 7 acres (350); Taku School - 2.2 acres (210); Conifer Site (700). <i>GENEVA -5 (300)</i> 1982 - Tudor School Park - 5 acres (300); Diamond Corridor - 3 acres (800) 1983 - Lake Otis @ 53rd - 5 acres (990); Bragaw @ 95th - 5 acres (860) 1984 - Seward @ 77th - 5 acres (790); Susitna School Park - 3 acres (590) 1985 - Gladys Wood School - 5 acres (670); Seward @ 66th - 5 acres (660) 1986 - Bay Shore Area - 5 acres (500); Abbott Road/Creek - 5 acres (500); Old Seward @ O'Malley - 5 acres (500)
Community Parks Larger areas - 20 to 80 acres	1981 - Increments of Minnesota South - 14 acres (1,590) 1982 - Central Klatt - 20 acres (780) Portion in State selection 1983 - Strawberry Road area - 20 acres (1,660) 1984 - Central Spenard extension by 12 acres to 20 total (1,500) 1985 - O'Malley Park extension by 7 acres to 22 total (570)
Special Facility Areas 3 to 7 acre sites	1981-86 - Site will be selected to accommodate playing fields in locations compatible with sports program. Lake Otis/Dowling area, Sand Lake area and DeArmour area will be sought (675) (770) (860) (880) (900) (990).
Chester Creek Greenbelt From Military Reservation to the Cook Inlet	1981 - Along south fork and @ Cheney Lake - 2 acres (405); at Eagle Street - 13 acres (1500); Lake Otis North - 2 acres (300) 1982 - Winchester Area - 2 acres (625); South fork easements - 1 acre (345); 1983 - Tract A-2 acres (300); Bannister-3 acres (320); Boniface area-2 acres (400) 1984 - Eastern areas - 10 acres (1,440) 1985 - Eastern areas - 6 acres (990) 1986 - Eastern areas - 5 acres (950)
Rabbit Creek Greenbelt From Chugach Mountains to Cook Inlet	1981 - Eastern Parcels - 15 acres (835) 1982 - Central Parcels - 16 acres (970) 1983 - Central Parcels - 17 acres (1,120) 1984 - Central Parcels - 19 acres (1,300) 1985 - Western Parcels - 21 acres (1,500) 1986 - Western Parcels - 14 acres (1,100)
Fish Creek Greenbelt From Minnesota Drive to Cook Inlet	1981 - North Section - 10 acres (405) 1983 - South Sections - 4 acres (240) 1985 - Central Sections - 6 acres (570)
Turnagain Arm Bluff Corridor	1986 - From Potter Marsh to Kincaid Park - 25 acres (1,700)

MUNICIPALITY OF ANCHORAGE – CIP - 1
DEPARTMENT CAPITAL NEEDS ANALYSIS

Department	Cultural and Recreational Services
Program Category	Anchorage Parks and Recreation Development

POLICY GOALS

To develop the parklands of the Municipality to provide outdoor recreational opportunities for a variety of activities throughout the Anchorage Park and Recreation Service Area, within the fiscal limitation of the bond program and tempered by the ability of the Municipality to fund the maintenance program necessary to an expanded system.

Expand the development of parks toward that recommended by adopted Municipal standards.

SIX-YEAR DEPARTMENT GOALS AND STRATEGY

Develop an average of three new neighborhood parks per year.

Develop one new multi-purpose playfield per year.

Redevelop parkland in four parks per year to render maintenance more economical.

PRIORITY CRITERIA

Fiscal constraints

Availability of Grant Funds

Mayor's policy guidelines

Standards/Community Balance

Commission/Assembly/Public Input

Demographic/Geographic studies

MUNICIPALITY OF ANCHORAGE - CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category
Anchorage Parks and Recreation Development

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Smith Memorial Park 449201		65	Complete; \$3,500 transferred to 449229. Unprogrammed authorization.
Campbell Park 449202		50	Complete; two bridges and path; \$5,700 transferred to 449229.
Delaney Park 449203		6	Complete; curb cuts; \$2,300 transferred to 449229.
Scenic Park 449204		127	Complete; \$2,700 transferred to 449229.
Fish Creek Park 449205		238	Complete; \$3,000 transferred to 449229.
Spenard Beach Parking 449206		3	Completed; over-run of \$1,700 paid from other projects.
O'Malley Park 449207		172	95% complete.
Jewel Lake Parking 449208		2	Action deferred. Funds used in other projects.
Russian Jack Lighting 449210		30	Complete.
Small parks 449211		192	Complete.
Landscaping 449214		6	Ongoing program.
Russian Jack Tennis 449215		172	95% Complete.
Government Hill Tennis 449216		54	95% complete.
Nunaka Parking 449217		11	See State project below. \$70,000 in 1980 CIB, in addition
Westchester Lagoon 449218		4	See State project below. State grant of \$100,000 received.
Ben Boeke Parking 449219		155	Portion of lot paved. \$400,000 funding needed.
Mt. View Park 449220		124	Complete. \$75,000 in CDBG funds used in addition; \$5,500 transferred to 449229.

MUNICIPALITY OF ANCHORAGE - CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category Anchorage
Parks and Recreation Development

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Fairview Center Rehab. 449221		69	80% complete. \$19,000 used for grounds renovation.
Trails and Barricades 449222		3	Continuing program.
Mulcahy Water Line 449224		15	Complete; \$800 transferred to 449229
Resolution Park 449225		4	Complete.
Resolution (Arco) 449226		12	Complete.
Fish Creek Rehab. 449227		50	40% complete. Remainder under contract.
Ben Boeke Hydrant 449228		5	Complete.
Unprogrammed Auth. 449229		0	Holding account; \$24,700 received from other cost centers.
Russian Jack Ballfields 449230		16	Complete; supplement to EDA project. \$1,200 transferred to 449229.
Campbell Creek (Diamond) 449231		51	90% complete.
Mulcahy Press Box 449232		1	Complete; donated by Alaska Shrine; \$500 CIB funding.
Contributed to EDA 449233		130	Complete; contribution to EDA project.
Urban Forestry 49PK01		27	15% complete.
<u>State CIB Grants</u>			
Mulcahy Parking Lot 461200		50	15% paved. Construction done in conjunction with 449219. Additional funds will be needed to complete paving.
Mulcahy Home Study 461300		25	40% complete. Preliminary studies completed.

MUNICIPALITY OF ANCHORAGE - CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category
Anchorage Parks and Recreation Development

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Sydney Laurence Auditorium 461400		400	15% complete. Studies are progressing. Construction completion target date 8/80.
Fish Creek Park 461700		50	80% complete. Completion target date 7/80.
Fish/Campbell Cleanup 461800		100	20% complete. Done in conjunction with 449227 above. Completion target date 9/80.
Pioneer School (Rehab) 461901		135	10% complete. Building being nominated as a historic site. Restoration must follow rules for historic buildings.
Pioneer School Landscaping 461902		15	90% complete. Target date for completion 9/80.
Valley of the Moon Park 462000		20	20% complete. Picnic shelter to be installed. Target date for completion 7/80.
Tree Planting 462100		70	40% complete. Target date for completion 8/80.
Frontierland Park 462200		25	55% complete. Target date for completion 9/80.
Westchester Lagoon 462300		100	65% complete. Target date for completion 9/80.
Nunaka Valley Park 462400		70	20% complete. Target date for completion 10/80.
Mulcahy Restrooms 462500		390	Plans 40% complete. Target date for construction 9/80.
Handicapped Modification 462600		50	20% complete. Target date for completion 10/80.
Government Hill Rec Center 462700		24	5% complete. Equipment and chargebacks.
Old Government Hill School 462701		80	10% complete. Building will be demolished and site cleared by 8/80.
Old Government Hill Playfield 462702		40	5% complete. Site will be developed for a park and playground. Target date 9/80.

MUNICIPALITY OF ANCHORAGE -- CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category Anchorage
Parks and Recreation Development

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Government Hill Community Center 462703		156	20% Complete. The old community center will be rehabilitated by 12/80. Currently estimated to cost \$81,000
Fairview Center Grounds 462809		60	80% complete. Built in conjunction with 449221.
Fairview Recreation Center 462900		2,000	Plans 20% complete. Building will be completed by 9/81. One million in CDBG funds in addition.
<u>1980 Projects:</u>			
1980 CIB Projects	4,155	2,820	Bonds approved 10/79. Prioritized list of projects for inclusion in 1980 first bond sale developed. List of projects for development by priority and start date forwarded to Department of Public Works. Further action deferred pending sale of bonds, which is expected in May since State assistance is assured to cover excess interest rates.

MUNICIPALITY OF ANCHORAGE
CAPITAL PROJECT CATEGORY SUMMARY

DEPARTMENT-UTILITY: CULTURAL & RECREATIONAL S PROJECT CATEGORY: PARK DEVELOPMENT

	THOUSANDS OF DOLLARS						FUTURE PROJECT COST	PRIOR YEARS APPROP	TOTAL PROJECT COST
	1981	1982	1983	1984	1985	1986			
CAPITAL INVESTMENT COSTS									
PLANNING AND DESIGN	0	0	0	0	0	0	0		
LAND AND R.O.W.	0	0	0	0	0	0	0		
CONSTRUCTION	11,603	3,390	2,900	2,270	2,430	2,600	25,193		
EQUIPMENT	0	0	0	0	0	0	0		
INTERFUND CHARGES	1,259	1,015	850	720	740	840	5,424		
OTHER	0	0	0	0	0	0	0		
TOTAL	12,862	4,405	3,750	2,990	3,170	3,440	30,617	0	30,617

SOURCE OF FUNDS							TOTAL FUNDS	REIMBUR SABLES	NON-REIM BURSABLES
	G.O. BONDS AUTH	0							
G.O. BONDS UNAUDIT		1,638	2,126	2,300	2,178	2,000	10,242	0	
REVENUE BONDS	0	0	0	0	0	0	0	0	
FEDERAL GRANT	0	0	0	0	0	0	0	0	
STATE GRANT	12,862	2,767	1,624	690	992	1,440	20,375	20,375	
CONTRIBUTIONS	0	0	0	0	0	0	0	0	
OPERATING REV	0	0	0	0	0	0	0	0	
OTHER	0	0	0	0	0	0	0	0	
TOTAL	12,862	4,405	3,750	2,990	3,170	3,440	30,617	20,375	10,242

OPERATING AND MAINTENANCE COST ESTIMATE							OPERATING BUDGET UNITS WITH MAJOR IMPACTS	
OPERATING EXPENDITURES	0	52	166	284	399	525	4450	
OPERATING REVENUES	0	0	0	0	0	0	0	
NET OPERATING COST	0	52	166	284	399	525	0	

MUNICIPALITY OF ANCHORAGE - CIP - 3
CAPITAL IMPROVEMENT PROJECT SCOPE SUMMARY

Department	Cultural and Recreational Services	Account Code	0461 - 4492
Program Category	Anchorage Parks and Recreation Development	Project Category	Park Development

PROJECT TITLE	SUMMARY OF PROJECT SCOPE
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<p>Neighborhood Parks (5 to 16 acres. Also includes vest pocket parks which are under 5 acres. May provide play equipment and playfields, picnic and rest areas, tennis courts and ballfields.)</p>	<p>1981 - Pfeleiger (65); Ocean view (65); O'Malley (65); Tarwater (55); Wolverine (160); Creekside Park (160); Chugach Foothills Park (160)</p> <p>1982 - Nadine (45); Pleasant Drive (35); Edna Fisk (55); Central Spenard (170); Old Hermit (35); Valley Park (55); University (55); Jade Street (80); Miller GH (80);</p> <p>1983 - Abbott (110); Rabbit Creek (65); Sisterhood (45); Pop Carr (55); Shady Birch (55);</p> <p>1984 - Crescent (110); Northwood (165); Heather (165); Woodland (45); Suddl (55).</p> <p>1985 - Seward @ 77th (110); McKee (45); Diamond Estates (110); Quynna (110); Jacobson (55).</p> <p>1986 - Nichols (40); Numbay (40); Valley (45); Kanchee (35); Duldida (30); Diddika (30).</p>
<p>Community Parks (20 to 80 acres. Serve a large area. In addition to all of above, can provide baseball fields, soccer fields, group picnic areas and trails.)</p>	<p>1981 - Jewel Lake (65); Cheney Lake (110); Balto Seppala (315); Mountain View Military (150); Central Spenard (100); Muldoon (150); Centennial Ball Field (200)</p> <p>1982 - Muldoon (245); Centennial (195); Cheney Lake (110).</p> <p>1983 - Muldoon (110); Minnesota South (235); Johns (150);</p> <p>1984 - Rabbit Creek Bluff (265); Central Klatt (330); Minnesota South (145);</p> <p>1985 - Jewel Lake (110); Rabbit Creek Bluff (180); Windemere South (400);</p> <p>1986 - Seppala (300); Strawberry (300)</p>
<p>Special Facilities</p>	<p>1981 - 86 - Improvements to swimming beaches - Goose Lake, Sand Lake, Cheney, Jewel and C Street, (65) (75) (130) (240) (110) (120)</p> <p>1981 - 86-Multipurpose playfields - selected and build specifically for sports programs in areas not served (260) (320) (330) (390) (460) (510)</p> <p>1985 - Handicapped Recreation Center - a central facility will be modified to provide a center designed for use by handicapped persons (865).</p> <p>1986 - Arboretum - a facility depicting the native flore which can survive locally will be built for assistance and instruction of public (1,520)</p>
<p>On-going Programs</p>	<p>1981 - 86 - Handicapped adaptations - Federal law requires public facilities to be barrier free for access by handicapped persons (150) (130) (135) (140) (145) (150)</p> <p>1981 - 86 - Tree planting provides for planting trees onto public property (75) (50) (60) (60) (70) (70)</p> <p>1981 - 86 - Upgrading parks - a continuing program of improvements including contouring, walkway changes, play equipment replacement (150) (130) (135) (140) (145) (150)</p> <p>1981 - 86 - Landscaping - Provides for improvements to public property - not limited to parks (125) (80) (90) (90) (100) (100)</p>

MUNICIPALITY OF ANCHORAGE - CIP - 4
 CAPITAL IMPROVEMENT PROJECT FINANCIAL SUMMARY

Department Cultural and Recreational Services		Account Code 0461-4492								
Program Category Anchorage Parks and Recreation Development		Project Category Park Development								
PROJECT TITLE	TOTAL PROJECT COST						BONDS	OTHER LOCAL	STATE OR FEDERAL FUNDS	
	1981	1982	1983	1984	1985	1986	<input type="checkbox"/> G.O. <input type="checkbox"/> REV			
THOUSANDS OF DOLLARS										
Campbell Creek Greenbelt	390	550	410	550			900		1,000	
Chester Creek Greenbelt	1,035	160					545		650	
Rabbit Creek Greenbelt	165	330	210				405		400	
Russian Jack Springs Park	1,367	670	410	100	180		930		1,797	
Goose Lake Park	190	120					120		190	
Delaney Park	45		215						260	
Earthquake Park	95		300						395	
Kincaid Park	365								365	
Hillside Park	315								315	
Far North Bicentennial Park		630	400				500		530	
Ice Rinks	6,250								6,250	
TOTALS	12,862	4,405	3,750	2,990	3,170	3,440	10,242		20,375	

MUNICIPALITY OF ANCHORAGE - CIP - 5
 CAPITAL IMPROVEMENT PROJECT SCOPE SUMMARY

Department
 Cultural and Recreational Services

Account Code
 0461-4492

Program Category
 Anchorage Parks and Recreation Development

Project Category
 Park Development

PROJECT TITLE	SUMMARY OF PROJECT SCOPE
Campbell Creek Greenbelt	1981 - Selected areas of the greenbelt will be improved with picnic areas, creek stabilization, access, parking, contouring and landscaping (390) 1982 - Access road to Diamond (300); Parking areas (250) 1983 - Tennis courts will be added at Taku/Campbell (210); parking areas (200) 1984 - Continued development of greenbelt (300); selected fencing (250)
Chester Creek Greenbelt	1981 - Lake Otis playfield irrigation-water system (105); Mulcahy Ballfield irrigation (150); Dust control paving at bleachers (55); Upgrading Sports Complex (200); Ben Boeke Interior painting and lighting (75); Parking paving (200); Sewer system to ballfields (100); landscaping at U Steet (150) 1982 - Hillcrest ski hill (160)
Rabbit Creek Greenbelt	1981 - Brush clearing, access, parking and picnic areas (165) 1982 - Parking area and picnic facilities (330) 1983 - Playfields, tennis courts and trails (310)
Russian Jack Springs Park	1981 - Improve and enlarge picnic area and access for large groups (170); north area parking and soccer field (400); Ski Chalet (797) 1982 - Lighting of hockey rinks and tennis courts and improve parking area (220) Improve golf greens and provide irrigation (450) 1983 - Increase parking at hockey area and provide bleachers (410). 1984 - Improve northern access (100)
Goose Lake Park	1985 - Provide overhead connection at De Barr (180) 1981 - Storage building for aquatics (190) 1982 - Fence and gate improvement and parking lot improvements (120)
Deaney Park	1981 - Upgrading of locomotive and rose garden (45) 1983 - Four new tennis courts with backboard area (215)
Earthquake Park	1981 - Explanation signs, rest areas and picnic areas (95). 1983 - Develop sports field south of Northern Lights (300)
Kincaid Park	1981 - Access and parking in north area (165)
Hillside Park	1981 - Ski trail lighting (200) 1981 - Parking paving (115)
Far North bicentennial Park	1981 - Ski Trail Lighting (200)
Ice Rinks	1982 and 1983 - Access, parking, picnic facilities and playfields (630)(400) 1981 - Construct two indoor ice rinks

MUNICIPALITY OF ANCHORAGE – CIP - 1
DEPARTMENT CAPITAL NEEDS ANALYSIS

Department
Cultural and Recreational Services
Program Category
Anchorage Parks and Recreation Trails Plan
Development

POLICY GOALS

Continue the implementation of the Comprehensive Trails Plan.

Continue a high level of development of the bike trail system.

SIX-YEAR DEPARTMENT GOALS AND STRATEGY

Secure right-of-way for five miles of new trail each year through the dedication process of the subdivision regulations.

Clear and construct three miles of footpaths each year.

Build seven miles (11 km) of new bike trails each year.

Secure cooperation of Public Works and DOT/PF to provide for bicycle travel on all new and rebuilt roads.

PRIORITY CRITERIA

Mayor's Policy Guidelines

Fiscal constraints

Availability of grant funds

Commission/Assembly/Public Input

Standards/Community Balance

Availability of State Land Selection Funds

MUNICIPALITY OF ANCHORAGE - CIP - 2
EXISTING CAPITAL BUDGET SUMMARY

Department
Cultural and Recreational Services
Project Category - Anchorage
Trails Plan Development

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Jewel Lake Road 449101		221	Completed; \$2,900 transferred to 449111; unprogrammed authorization.
Diamond Tr. Stubs 449102		66	Completed; \$5,000 transferred to 449111, unprogrammed authorization.
Tudor East of "C" 449103		160	Completed; \$21,800 transferred to 449111, unprogrammed authorization.
AMU/Wesleyan 449104		5	Partially designed; insufficient funds for construction; deferred.
36th Ave. E of Latouche 449105		179	Partially designed; \$173,000 grant from State Trails and Footpaths fund.
NLB-West of A.R.R. 449106		18	Deferred until Street widening; funds transferred to other projects.
Lake Otis - South of Tudor 449107		397	95% complete; \$190,000 in State Trails and Footpaths grants. Cost center owes Acquisition fund.
Fish Creek Stubs 449108		33	Completed, \$6,400 transferred to 449111, unprogrammed authorization.
Misc. stubs 449109		1	Expended.
1976 Completion 449110		31	\$20,000 grant from 1976 State Trails and Footpaths fund.
Unprogrammed Authorization 449111		0	Holding Account \$36,100 received from other Cost Centers.
1975 Completion 449112		9	\$37,000 grant from University of Alaska
Arctic/Campbell Bridge 449113		52	Contribution to Public Works bridge project.
Muldoon Physical Fitness 449114		17	Grant from State Trails and Footpaths Fund.

MUNICIPALITY OF ANCHORAGE - CIP - 2
 EXISTING CAPITAL BUDGET SUMMARY

Department
 Cultural and Recreational Services
 Project Category Anchorage
 Trails Plan Development.

EXISTING CAPITAL IMPROVEMENT BUDGET/PROJECTS COMPLETED DURING PRIOR YEAR

PROJECT TITLE/COST CENTER	Original CIB Cost Est.	Total Current Funding	EXPLANATION/STATUS
Hillside Park Trail 49BT02		91	State Trails and Footpaths grant.
Kincaid Park Trail 49BT03		91	State Trails and Footpaths grant.
Rendezvous Sled Dog Trail 49BT04		21	State Trails and Footpaths grant.
<u>State CIB Grants</u>			
Tudor West of Minnesota 463100		220	20% complete. Completion target date 10/80. Land acquisition is involved in this project.
Mountain View 463200		90	5% complete. This money has been allocated to Public Works to do the trail when they pave Commercial Drive.
Lake Otis 463300		170	90% complete. Construction is in conjunction with 449107 above.
Abbott Road 463400		170	95% complete. Construction is in same contract as 449107 above.
<u>1980 Projects</u>			
1980 CIB Projects	1,570	1,090	Bonds approved 10/79. Action deferred pending sale of bonds.

MUNICIPALITY OF ANCHORAGE
CAPITAL PROJECT CATEGORY SUMMARY

DEPARTMENT-UTILITY: CULTURAL & RECREATIONAL S PROJECT CATEGORY: TRAILS PLAN DEVELOPMENT

	THOUSANDS OF DOLLARS						FUTURE PROJECT COST	PRIOR YEARS APPROP	TOTAL PROJECT COST
	1981	1982	1983	1984	1985	1986			
CAPITAL INVESTMENT COSTS									
PLANNING AND DESIGN	0	0	0	0	0	0	0		
LAND AND R.O.W.	360	415	460	510	525	510	2,780		
CONSTRUCTION	3,373	1,732	1,423	1,670	593	3,820	12,611		
EQUIPMENT	0	0	0	0	0	0	0		
INTERFUND CHARGES	917	613	632	680	317	1,200	4,359		
OTHER	0	0	0	0	0	0	0		
TOTAL	4,650	2,760	2,515	2,860	1,435	5,530	19,750	0	19,750
SOURCE OF FUNDS									
							TOTAL FUNDS	REIMBUR SABLES	NON-REIM BURSABLES
G.O. BONDS AUTH	0								
G.O. BONDS UNAUTH		1,034	982	1,300	690	3,750	7,756	0	
REVENUE BONDS	0	0	0	0	0	0	0		
FEDERAL GRANT	0	0	0	0	0	0	0		0
STATE GRANT	4,650	1,726	1,533	1,560	745	1,780	11,994	11,994	
CONTRIBUTIONS	0	0	0	0	0	0	0		
OPERATING REV	0	0	0	0	0	0	0		
OTHER	0	0	0	0	0	0	0		
TOTAL	4,650	2,760	2,515	2,860	1,435	5,530	19,750	11,994	7,756
OPERATING AND MAINTENANCE COST ESTIMATE									
							OPERATING BUDGET UNITS WITH MAJOR IMPACTS		
OPERATING EXPENDITURES	0	16	40	86	135	189	4450		
OPERATING REVENUES	0	0	0	0	0	0	0		
							0		
NET OPERATING COST	0	16	40	86	135	189	0		

MUNICIPALITY OF ANCHORAGE - CIP - 4
 CAPITAL IMPROVEMENT PROJECT FINANCIAL SUMMARY

Department Cultural and Recreational Services				Account Code 0461-4491					
Program Category Anchorage Parks and Recreation Trails				Project Category Trails Plan Implementation					
PROJECT TITLE	TOTAL PROJECT COST						BONDS	OTHER LOCAL	STATE OR FEDERAL FUNDS
	1981	1982	1983	1984	1985	1986	<input checked="" type="checkbox"/> G.O. <input type="checkbox"/> REV		
THOUSANDS OF DOLLARS									
Stubs/curb cuts/stripping	230	140	155	155	165	170	245		770
A Purchase Trail ROW	445	500	540	600	660	640	1,625		1,760
Footpaths Construction	270	130	185	220	135	170	535		575
Interpretive Trails	105		130	110			165		180
"C" Street Bike Trail	125								125
Kincaid/Hillside Ski/Hike Trails	230								230
Campbell Creek Bike/Ski Trail	365	235	530	295			685		740
Chester Creek Bike/Ski Trail	100								100
Jewel Lake/Fish Creek Bike Trail	105								105
Seward Highway Bike Trail	550	380	450				565		815
Glenn Highway Bik/Ski Trail		150					170		180
O'Malley Bike/Ski Loop	700	600					133		1167
No. Mt. View Bypass Trail		160		670			400		430
Woronzof Loop Trail						1,100	530		570
Far North Bicentennial Park Trail						400	145		255
Alaska Railroad Trail						1,200	575		625
Hillside Dr. Bike/Ski Trail						600	290		310
Lake Hood Loop Bike Ski Trail						500	240		260
Potter Marsh Loop Trail						750	360		390
Interconnecting Bike/Ski Trails	1,400	265	525	810	475		1,093		2,382
A Dog Sled Trail ROW	25								25
TOTALS	4,650	2,760	2,515	2,860	2,715	5,530	7,756		11,994

Department
 Cultural and Recreational Services
 Project Category
 Anchorage Parks and Recreation Trails Plan

Account Code
 0461-4491
 Project Category
 Trails Plan Implementation

PROJECT TITLE

SUMMARY OF PROJECT SCOPE

Stubs/curb cuts/stripping	1981-86 - Short connections to subdivisions; signing; curb cuts to downtown; type III trail striping (230)(140)(155)(155)(165)(170)
Purchase trail ROW	1981-86 - Program to acquire easements and ROW according to the Trail Plan for all types of trails. (445)(500)(540)(600)(660)(640)
Footpaths Construction	1981-86 - Provides for clearing pathways and preparing the tread for walkers, hikers, skiers and other users. (270)(130)(185)(220)(135)(170)
Interpretive Trails	1981-84 - Interpretive boardwalk trails - Baxter, Bentzen and Johns (105)(130)(110)
"C" Street Bike Trail	1981 - Curb cuts on both sides of "C" Street, Benson north to 9th (125)
Kincaid/Hillside Ski/Bike Trails	1981 - Develop new lighted skiing/hiking trail in both parks (230)
Campbell Creek Bike/Ski Trails	1981 - Old Seward to Lake Otis - 2.3 km (365); 1982 - "C" Street to Old Seward - 4.5 km (235); 1983 - Folker to Bicentennial Park - 2.7 km (530); 1984 - Piper St. East - 2.5 km (295)
Chester Creek Bike/Ski Trail	1981 - Nichols Street to Bragaw Street along greenbelt (100)
Jewel Lake/Fish Creek Bike Trail	1981 - Turnagain Section, both sides - 1.6 km; International Intersection (105)
Seward Highway Bike Trail	1981 - Diamond to Tudor 4.2 km (550) 1982 - Northern Lights to Center - 0.8 km (380); 1983 - Tudor to Northern Lights - 1.6 km (450)
Glenn Highway Bike/Ski Trail	1982 - Muldoon to Airport Heights - 5.1 km (350)
O'Malley Bike Ski Loop	1981 - Birch - Abbot to DeArmon 5.0 km (700) 1982 - O'Malley - New Seward to Birch 5.0 km (600)
North Mountain View Bypass Trail	1982-84 - Bartlett High to downtown via Ship Creek - 10.3 km (160)(670)
Woronzof Loop Trail	1986 - Develop bike/ski trail around International Airport Runway - 7.0 km (1,100)
Far North Bicentennial Park Trails	1986 - Develop walking trails through park - 15.0 km (400)
Alaska Railroad Trail	1986 - Develop bike/ski trail along ARR - downtown to Diamond Boulevard - 6 km. (1,200)
Hillside Dr. Bike/Ski Trail	1986 - Trail along Hillside Drive to Service High School - 3.5 km. (600)
Lake Hood Loop Bike/Ski Trail	1986 - International Airport to Northern Lights west of Lake 1.5 km. (500)
Potter Marsh Loop Trail	1986 - Old Seward and New Seward South to DeArmon - 4.0 km (750)
Interconnecting Bike/Ski Trails	1981 - NLR Wesleyan to Patterson 1.3 km; Baxter-Tudor to Cheney Lake-1.3 km; Muldoon School to Nunaka via 6th-4.8 km; Patterson-Tudor to NLR-1.6 km (1,400) 1982 - 88th Diamond High to JLR - 1.8 km; 36th - Spenard to Arctic - .8 and Arctic to Seward 1.3 (365) 1983 - Raspberry - Kincaid Park to Jewel Lake Road - 3.2 km (525) 1984 - Diamond - Kincaid to JLR - 3.5 km; Johns Park to New Seward 1.7 km (810) 1985 - Johns Road South to Klatt - 1.9 km; UAA/APU/Wesleyan - 1.7 km;
Dog Sled Trail ROW	1981 - Secure easements over entire length of Fur Rendezvous Dog Sled Trail

PARKS FOR ANCHORAGE

An Outdoor Recreation Workshop Conducted at
Alaska Pacific University on December 5, 1980

Realizing the outdoor recreation potential of Anchorage was the topic of discussion and action at Alaska Pacific University during a four hour workshop attended by 73 citizens from throughout the community concerned about the future availability of outdoor recreation opportunities. Dan Golden, former Anchorage Parks and Recreation Advisory Board Chairman, presided at the meeting and introduced the two keynote speakers: Jeff Wilson, an architect and author of a newspaper column on our cityscape and Chip Dennerlein, the State Liaison Officer and Director of the Alaska Division of Parks.

KEYNOTES

Jeff Wilson set forth his perceptions on the place that Anchorage could be and what can yet be done to take advantage of our between-the-mountains-and-water setting. He pointed to the bikeway system as being one of our finest architectural creations, which together with the greenbelts and parks, form one of the most useful and distinctive agents which bind our community together. He stressed that parks give a city its character more than any other positive feature, and that livable attractive cities the world over have this common attribute.

Several themes kept running through his commentary: that parks are the lungs of the city, not a frill; and that the natural beauty of Alaska should not be lost in Anchorage. Most of the utilitarian actions that must occur here can enhance the natural beauty of our city, like putting all overhead utilities underground which is not only cheaper in the long run but also provides more dependable service. Parks, open spaces and greenbelts provide important functions for flood control, drainage, drinking water recharge, and protection from hazardous soils as well as outdoor recreation opportunities close to our homes.

Chip Dennerlein spoke about his role as State Liaison Officer in distributing Land and Water Conservation Fund grants to communities for park acquisition and development and about the role of the Division of Parks in providing a broad range of high quality outdoor recreation opportunities in Chugach State Park on the outskirts of the state's largest population center. He stressed that having a broad spectrum of outdoor recreation opportunities near our homes will become even more important in the future as energy prices increase, fuel shortages become more severe, and many of the areas people now use for outdoor recreation are lost to other uses because they are not dedicated park land - placing a far greater burden on designated parks.

He pointed out that high quality outdoor recreation experiences should not be a function of distance from urban population centers, that Chugach State Park and municipal parks and greenbelts can and should provide a great diversity of nearby outdoor recreation opportunities. He stressed that positive action to acquire and develop important recreation lands must be taken before they are irretrievably lost. Otherwise convenient lands and wildlife presently available for public use and enjoyment by Anchorage residents and increasing numbers of tourists will be severely diminished during the 1980's.

SUMMARY OF WORK GROUP RECOMMENDATIONS

Workshop participants assembled at tables designated with specific topics which correlated to components of various park plans:

- "Parks Recreation and Open Space: Standards, Policies and Guidelines"
- Chester Creek Greenbelt Plan
- Campbell Creek Acquisition and Development Plan
- Ship Creek Recreation Resources Plan
- Pedestrian and Related Facilities and Trails Plan
- City Park Plan
- Spenard Park Plan
- Muldoon Park Plan
- Sand Lake Park Plan
- Rabbit Creek/Foothill Park Plan

The work groups were charged with identifying what high priority elements of the plans remain to be implemented.

At the conclusion of the workshop each work group presented its key findings and recommendations for future action.

→ Trails

- Establish procedure for expediting acquisition of trail corridors before they are lost.
- Seek appropriations to implement acquisition of trail corridors.
- Design overpasses at road crossings and provide more separation from motor vehicles (highway department must be more sensitive to trail users safety and enjoyment).
- Get legislature to fund implementation of trail plan soon.

Rabbit Creek

- Retain Rabbit Creek in its present natural state.
- Accomplish this by zoning and building codes allowing continued private ownership where people have homes.
- Public land should be developed in concert with natural features, i.e. no ballfields, just foot and ski trails.
- For the short range, limit greenbelt designation to less populated segments of Rabbit Creek so as not to adversely impact people's homes.
- Study Potter Creek as an alternative for greenbelt designation.

Section 16

- Support Municipality's plan for the section with two modifications:
 - 1) delete 20 acres of residential use.
 - 2) add nature center.
- Meet with Mayor's Committee on Section 16.

UAA/APU/Goose Lake

- Municipal purchase^{of} old Swanson property (\$300,000) on shore of Goose Lake to be an addition to the park.
- Dedicate three parcels of land (U.S. Public Health Service and two others) for park land and/or University use.
- Remedy the lack of trail dedication with continued public use permits for dog mushing, skiing, pedestrian and bicycling trails across APU/UAA lands.
- Transfer of some sort of U of A lands north of Northern Lights Blvd. to Municipality of Anchorage for school and/or park purposes.
- State purchase of some APU lands for UAA expansion.
- Get these ideas into UAA and APU master plans and municipal Chester Creek Greenbelt/Goose Lake plans.

→ Chester Creek Greenbelt

- Acquire four large wooded parcels which most people assume to be part of the greenbelt in downtown portion (west of Seward Highway) totaling approximately 37 acres.
- Acquire portions of greenbelt along all branches of Chester Creek upstream of Muldoon Road.
- Acquire developed land in the Mulcahy sports complex area for sports arena (Project 80's Ice Palace) access and parking.
- Buy back corridors through Alaska Village, College Gate and Chester Valley subdivision portions of creek.
- Do not lose what has been gained to road and parking lot construction.
- Dedicate dog mushing trail on east side of UAA/APU campus.
- Meet with Municipality of Anchorage and Alaska Department of Transportation to present recommendations.

→ Campbell Creek Greenbelt

- Get list of parcels recommended for acquisition in Campbell Creek Greenbelt Plan but which have not yet been purchased.
- Obtain funding as soon as possible to complete acquisitions.

Ship Creek

- There is no adopted plan for a Ship Creek Greenbelt/industrial park.
- Initiate planning study to evaluate the potential.
- Involve all land managing agencies: Alaska Railroad, U.S. Air Force, U.S. Army, and the Municipality of Anchorage.
- Develop public support.
- Present to legislative bodies.

Chugach State Park

- Acquire several private landholdings which block access into the following parts of the park:
 - Rabbit Creek Valley
 - North Fork Valley of Campbell Creek

Related Note

Related
Note

- "Swiss Alps" above Eagle River/Chugiak
- Paradise Haven on two sides of \$200,000 visitor center in Eagle River valley
- Obtain funds from legislature to purchase these during current "flat" period before the next "boom".
- Establish restrictive zoning to avoid incompatible development within Chugach State Park.
- Get State to acquire key Eklutna selections through trade or purchase.

Park-Schools

- Implement the various municipal park plans which would entail the acquisition of approximately \$19 million worth of undeveloped land adjacent to schools (some recommendations may be out-of-date).
- When new school sites are purchased provide for acquisition of adjacent park land.
- Increase park staff to help neighborhoods who want to develop trails, etc. next to schools.
- Establish networking system so that when something comes up large numbers of voices will be heard by legislature or assembly.
- Get PTAs involved.
- Be better prepared for the 1982 legislature.

Campbell Point

- Secure property which is being transferred from U.S. Army to the State and then to the Municipality for park purposes.
- Obtain funds for the development of winter sports complex.

Far North Bicentennial Park

- Get Municipality to budget adequate funds to manage area and if they do not lobby for state retention.
- Adhere to park plan (there is a restriction on property) and where necessary update it but in conformity with existing plan, perhaps with evaluation by an independent consultant.
- Get AMATS to rescind their north-south and east-west road proposals which conflict with the plan.

CONCLUSION

Dan Golden, workshop chairperson, summed up the conference asking what the next step is now that the work groups have identified priority actions based on the various park plans. A noon lunch meeting for Wednesday, December 10 (and subsequently for Wednesday, December 17) was scheduled at the Alaska Pacific University cafeteria to decide what steps need to be taken.

STATE OF ALASKA
THE LEGISLATURE

FOUCH Y. STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800

LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

May 4, 1981

SUBJECT: Sectional analysis of SSSB 189
relating to recreation sites and
facilities (Work Order Number 12-1676)

TO: Senator Bettye Fahrenkamp
Chairman, Senate Resource Committee

FROM: Randolph G. Berry *RB*
Legislative Counsel

BY: Glenn Crow
Legislative Legal Extern

You have requested a section-by-section analysis of SSSB 189 relating to outdoor recreational facilities. This bill amends AS 41.20, expanding the wilderness trails and campsites system under the Department of Natural Resources.

Sec. 1 amends AS 41.20.070, by adding waterways and historical and recreational trails to the system, as well as those that are wilderness. The system will include those areas selected by the Department of Natural Resources and those nominated by local governments and approved by the commissioner of natural resources. This bill section differs from the original in that it states that the system shall be administered by the Department of Natural Resources, division of parks.

Sec. 2 repeals and reenacts AS 41.20.080, setting out new standards for the selection, designation and acquisition of trails, waterways and campsites for the system.

Subsection (a) authorizes the Department of Natural Resources to designate a system of historical, recreational, and wilderness trails, waterways, and campsites throughout the state. The Department of Natural Resources is required to consult with the Department of Fish and Game and the Department of

Transportation and Public Facilities in selecting areas for the system. The Department of Natural Resources shall consider the scenic, recreational, historical, natural, or cultural qualities of the routes and areas in making the selection.

Subsection (b) provides requirements for the selection of trails, waterways, and campsites. To be selected a route or area must serve the recreational needs of a substantial number of people. It must provide access to historical, natural, or recreational areas. The route or area must protect publicly owned land or resources and provide for or enhance the use by the public. It must link existing or potential units of the system, including those located on federal or municipal land. It must contribute to the development of tourism. The trail, waterway, or campsite must be included in an existing state or local capital improvement plan or be consistent with long range planning for recreation, tourism, preservation of historical landmarks, protection of traditional uses, or economic development.

Subsection (c) gives priority to traditional or historic routes when practical.

Subsection (d) authorizes the Department of Natural Resources to acquire sites selected by grant, gift, purchase, lease, dedication, or prescription and hold them in the name of the state. This section does not require transfer of municipal land to the state. It does authorize the Department of Natural Resources to enter into cooperative management agreements with federal agencies, municipal governments, and private land owners.

Subsection (e) requires that sufficient land be designated or acquired to fulfill the purpose for which the site or route is selected.

Subsection (f) authorizes the use of money appropriated for the system to be expended on lands owned by municipalities within the system.

Sec. 3 amends AS 41.20.090, UNIFORM MARKERS. The commissioner of natural resources shall establish a uniform comprehensive system of markers for the system which will include information

of historical, geological, biological or other significance.

Sec. 4 amends AS 41.20.100 by authorizing the commissioner of natural resources to adopt regulations for the system. The commissioner shall also adopt regulations for the inclusion of municipal lands, and for payments to municipalities for lands within the system.

Sec. 5 adds a new section, AS 41.20.105 which deals with trails in a local government area. It authorizes the Department of Natural Resources to enter into cooperative agreements with local governments for the acquisition, development, and marking of trails within the local government area.

Sec. 6 adds a new subsection (c) to AS 41.20.110, CONSTRUCTION AND MAINTENANCE OF CAMPSITES. Subsection (c) requires the Department of Transportation and Public Facilities, in conjunction with the Department of Natural Resources, division of parks to develop and construct access to trails and waterways, and to provide for such access in future highway projects.

Sec. 7 adds a new section: 41.20.115, INFORMATIONAL MATERIAL. The division of tourism is required to provide informational material and coordinate promotional material to promote tourism in the system.

Sec. 7 adds a new section: 41.20.122, GRANTS AND ASSISTANCE TO LOCAL GOVERNMENTS. This section was not included in the original bill and is not limited to the historical, recreational and wilderness trails, waterways, and campsite system. It establishes a program of financial and technical assistance to aid local governments in the acquisition and development of outdoor recreation sites and facilities. This program would also be administered by the Department of Natural Resources, division of parks. The division of parks will adopt policies and regulations for the state to provide up to 75 percent of the cost of acquisition and development of outdoor recreation sites and facilities by a local government. Not less than 2 percent of the money appropriated to the division of parks under this program will be used to assist local governments in planning park and recreation lands, in preparing applications under this program, and improving local recreation opportunities.

Senator Bettye Fahrenkamp

Page 4

May 4, 1981

Sec. 7 provides for a new section: 41.20.125, REPORT. The division of parks shall submit an annual report to the governor and the legislature to include descriptions of the routes and areas within the system, the arrangements made for or entered into for the use, development, maintenance, or marking of units within the system, and money expended or committed for these purposes. The annual report shall also include a five year development plan.

Sec. 8 provides that this act shall take effect July 1, 1981, the beginning of the 1982 fiscal year.

GC:RGB:ljb

MEMORANDUM
DEPARTMENT OF NATURAL RESOURCES
DIVISION OF PARKS

State of Alaska

TO: Senator Vic Fischer
Alaska State Legislature

DATE: January 27, 1981

FILE NO:

TELEPHONE NO:

FROM: Chip Dennerlein
Director

SUBJECT: Proposed Trails Bill

This memorandum follows up on your request that I compile the comments regarding your proposed trails system legislation which were made by me and Gary Thurlow during our meeting last Saturday in Anchorage. I have had neither the time nor the assistance required to accomplish a redraft of the legislation, but the comments contained herein should provide adequate detail and direction to enable someone from the legislative drafting service to finalize the bill with the suggested changes. I will list the comments in order and reference the attached draft of the bill. I will also provide some background justification for suggested changes were appropriate.

1. Title (page 1, line 6) should read "An act providing for a state historical, recreational and wilderness trails, waterways and campsites system, and providing for an effective date."

Note: This generic language (historical . . . recreational . . . trails . . . waterways, etc.) should be repeated throughout the bill wherever the system is referred to. The effective date should be July 1, 1981, thus making the bill effective concurrent with any appropriations which may be made to carry forth its purposes. Many of our most important historic and recreational "trails" are rivers and streams. These are also vitally important habitat areas. Including waterways will address our real need to recognize and protect traditional "corridor" recreation patterns.

2. Page 1, line 12, should read, "The system shall include all state trails, waterways and campsites designated pursuant to Section ---- of this act, together with those local government trails, waterways and campsites nominated by"

3. Page 1, line 20: the word "recreation" should be added to the list of qualities which should be considered.

4. Page 1, line 23: this subsection should read, "Trails, waterways and campsites designated pursuant to subsection (a) of this section shall

- 1) serve the recreational needs of a substantial number of people;
- 2) provide access to areas of historical, natural or recreational interest, including but not limited to other publically owned lands and resources;
- 3) protect, provide for, or enhance the use and enjoyment of such lands or resources by the public;
- 4) provide linkage with other existing or potential units of the system, including those located on federal or municipal lands;
- 5) contribute to the development of tourism;

- 6) be included in an existing state or local government capital improvement plan; or
- 7) be otherwise consistent with long-range planning for recreation, tourism, preservation of historical landmarks, protection of traditional uses, or economic development.

5. Page 2, line 6: Insert new subsections and renumber succeeding subsections accordingly:

"(c) wherever practicable, trails designated pursuant to this act should follow traditional routes. In cases where a trail is designated for its historic value, the historic route shall be designated as the official Alaska Trail System unit; provided, however, that the commissioner may alter the historic route where changing natural conditions of the land have rendered the historic route infeasible or in instances where portions of an historic route cannot be located or the existing land status necessitates certain rerouting to make the trail whole."

Note: This important provision would address virtually all of the problems encountered during this past year in trying to save the Iditarod.

6. Page 2, line 6: This should now be "subsection (d)" and should be expanded to read, "provided that nothing in this chapter shall be construed to require the transfer of title to any land within an existing or proposed unit of the system from a municipality to the state or the transfer of any maintenance or management responsibilities except as may be contained in an agreement between the parties. The Department of Natural Resources is also authorized to enter into cooperative management agreements with federal agencies, municipal governments and private land owners for the purpose of carrying out this Act."

7. Following the above, a new subsection (e) should be added:

"(e) Trails, waterways or campsites designated or acquired under this section shall contain sufficient reservations of land to provide for the purposes for which the unit is established."

Note: This is a very important provision because it gives flexibility while directing that recreational needs be adequately provided for. For example, one trail may simply provide access to and from a destination point where recreation will take place, while in another instance, the acts of hiking and camping along a given trail may itself constitute the recreational experience. In the first instance, a 25' or 50' easement may be adequate to provide for the use. In the second, state fee ownership of a several hundred-foot corridor may be necessary. Similarly the system should be flexible enough to provide both access to a river and a corridor along a river wide enough to enable boat docking, camping, or even duck hunting.

8. Following that, a new subsection:

"(f) Funds appropriated by the legislature to carry out the purposes of this Act may be expended on any units within the system, including portions of the system owned by municipalities. Funds may be spent on management, maintenance and administration of existing units and planning or acquisition of proposed units. In

"accordance with appropriations, the Department of Natural Resources, Division of Parks, shall make funds available to municipalities for such purposes."

9. Page 2, line 20: A sentence should be added to this section which reads, "The commissioner shall also adopt regulations concerning the granting of funds to municipalities to carry out the purposes of this act."

10. Page 2, line 29: Add an additional sentence: "The Department of Transportation shall incorporate such plans in the design and development of all state highway projects which affect trails."

Note: This and the following section puts "teeth" into the law and avoids unnecessary squabbling which took place before DOT addressed trails and recreation needs in the Seward Highway project.

11. Following that, add a new subsection (d), "In accordance with plans developed jointly with the Division of Parks, the Department of Transportation and Public Facilities shall develop and provide for safe and adequate public access to waterways within the system. The Department of Transportation and Public Facilities shall incorporate such plans in the design and development of all state highway projects."

Note: This also tracks new federal standards.

12. Add a new section: "REPORT. The Division of Parks shall, each year before the beginning of the legislative session, file with the governor and the legislature a report showing trails, waterways and campsites included in the system, arrangements made or entered into for use, development, maintenance or marking of units within the system and monies expended or committed for such purposes."

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: SB 9 Date on Bill: 1/18/83
 Title: An Act relating to outdoor recreational facilities; providing for a state . . .
 Sponsor: V. Fischer
 Requestor: _____

1. Estimated fiscal impacts on:

a. Expenditures:

(Thousands of Dollars)

			FY 83	FY 84	FY 85	FY 86	
Capital							
Operating							
Total			0	0	0	0	

b. Revenues:

Revenue							
---------	--	--	--	--	--	--	--

2. Source of funds to offset fiscal impact of bill:

3. Assumptions:

4. Disclaimer:

This statement has not been reviewed by the OMB in the Office of the Governor. It therefore does not represent the final estimate of fiscal impact.

Prepared By: Terry Miller Phone: 465-2010
 Division: Tourism Date: _____

Approved by Commissioner: Richard A. Lyon Date: _____
 Department: Commerce and Economic Development

5. Distribution:
 Original to Legislative Finance
 Copy to OMB
 Copy to Sponsor
 Copy to Requestor

Alaska State Legislature

BETTYE FAHRENKAMP, Chairman
ROBERT H. ZIEGLER, SR., Vice Chairman
DICK ELIASON
PAUL FISCHER
VIC FISCHER
BOB MULCAHY
ARLISS STURGULEWSKI



POUCH V
STATE CAPITAL
JUNEAU, ALASKA 99811
(907) 465-3834
(907) 465-3835

Senate

Committee on Resources

March 23, 1983

Memo

To: Bettye
From: Pat
Subject: Hearing on SB 9, Trails
3:00pm Beltz Rm.

SB 9, Designating State Trails System

Attached is a summary of the specific provisions and the differences in the bill from last year's bill which passed Committee. Existing statute gives authority to designate a state system of "wilderness trails and campsites". This bill would expand the system to include historical, recreational trails and waterways. This is a classic case of needing to ask the basic question: "Why do we need this legislation and what are we trying to accomplish that we can't do now under existing laws and administrative authorities?"

Specific questions:

- The act does not define historic trails or recreational trails or waterways in terms of specific management actions. What kind of management regime would apply to these areas? What uses would be permitted and prohibited?
- What are "waterways"? Would they be like wild rivers? What would the boundaries be?
- Should these designations be made administratively or legislatively?
- If we are trying to fund and create a trails office or trails coordinator in Div. of Parks for needed work, couldn't we just fund such a position? Or do we need specific program authorization?
- Are there specific right-of-way problems or historic preservation activities that we are trying to solve by this legislation? Are there more direct approaches

Amendments

1) Ser. Fischer has submitted some draft amendments for SB 9 (attached) which would provide for some recommendations for state trails to be brought to the Legislature by the DNR; would add a purpose section; would clarify that federal lands not under state control; and would specifically designate the Iditarod State Trail (it is now a National Historic Trail).

---The recommendations to the Legislature are confusing. Would all trail recommendations need legislative concurrence or action or just some?

---Would the Iditarod State Trail be considered in the general trails system plans and reports by DNR or should a specific management plan and permitted uses be spelled out?

2) The Division of Parks submitted a comment on a provision of the bill permitting nominations of trails for the system by local governments. The Parks Div. prefers to have all trail designations come from within that Division.

---This is not a big deal; I can't imagine Parks being overrun with nominations and all nominations under this bill require DNR approval for designation.

March 9, 1983

The Honorable Betty Fahrenkamp
Chairman
Senate Resources Committee
Alaska State Capitol
Pouch V
Juneau, Alaska 99811

SUBJECT: Testimony on SB-11,
Relating to the Alaska Power
Authority

Dear Chairman and Members of the
Senate Resources Committee:

The City of Kake very much appreciates the opportunity to present testimony on SB-11. We strongly support this bill, because it includes funding for the Kake-Petersburg Electrical Power Intertie. This project is badly needed, so that Kake may have for the first time the advantages of reliable hydroelectric power.

Kake residents have for years suffered through the high prices and chronic malfunctioning of diesel-electric power generation. Now that the Tyee hydroelectric project is nearing completion for Wrangell/Petersburg, Kake has the opportunity to use some of that power if only a transmission line is built. While SB-11 does not list projects by name, we understand that the Kake-Petersburg Electrical Power Intertie makes up \$545,000 of the bill's \$221,180,000. Even though this does not provide full funding for the project's estimated \$9,800,000 cost, it would enable engineering and some construction preparations to take place. Valuable time would thus be saved on this project which is so important to Kake's future.

Kake's electrical costs are high, as indicated by our 1981 average cost of 24.84 cents/kwh. This compares to Juneau's cost of about 4 - 5 cents/kwh, or a factor of four to six times as much! In addition, Kake residents are frequently subjected to electrical brownouts and widely fluctuating line voltages. This has resulted in substantial maintenance costs because of equipment failures. Aside from these inefficiencies and costs of the present diesel-electric system, its unreliability and lack of reserve capacity do little to encourage new industrial development in the community.

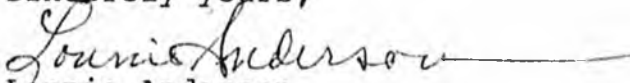
If the Kake-Petersburg Electrical Power Intertie is funded, the Kake City Council strongly believes that it will result in substantially increased use of electrical power, principally by the fishing industry. It will greatly stimulate the establishment of other economic enterprises such as reopening of fish canning, boat repair, and increased log processing. This would only be possible because of reliable and high-quality power, which can only be provided by the Intertie.

For the reasons mentioned above, the City of Kake strongly encourages the passage of SB-11. We would like to suggest, for your consideration, the following additions which if made should strengthen the bill as well as greatly shorten the construction time of the Kake-Petersburg Intertie:

1. List the projects by name and amount in the bill;
2. Increase the bills appropriation to fully fund the Kake/Petersburg Electrical Power Intertie. This would result in an increase in SB-11 of \$9,455,000.

The Kake City Council appreciates your time and consideration of our comments. We would be pleased to provide whatever additional information that you might need on our situation and the need for this very important project. Thank you.

Sincerely yours,


Lonnie Anderson
Mayor

Enclosure

cc: The Honorable Senator Eliason
The Honorable Representative Goll

THE LEGISLATURE OF THE STATE OF ALASKA
THIRTIETH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. S.B. 9

Title Outdoor Recreational facilities: trails, waterway, and Campsite

Requested by Fischer

Date 1/20/83

II. FISCAL DETAIL

Agency Affected Natural Resources - Parks

Program Category Affected Parks & Recreation

BRU, Program, Or Subprogram(s) Affected Park Operations

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
100 PERSONAL SERVICES		46.0	49.7			
200 TRAVEL		4.4	4.8			
300 CONTRACTUAL		3.8	4.1			
400 COMMODITIES		0.6	0.6			
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	54.8	59.2			

FUNDING (Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
GENERAL FUND		54.8	59.2			
FEDERAL FUNDS						
OTHER (Specify Source)						
	-0-					

POSITIONS

	FY 83	FY 84	FY 85	FY 86	FY 87	FY 88
FULL TIME	-0-	1.0	1.0			
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Line 100 through 400 costs would provide administrative services of a Park Planner position to work with municipal governments and State agencies in developing the system plan and the agreements necessary to implement the system plan and to fulfill other duties, such as developing the marker system, working with the Department of Transportation and Public Facilities to incorporate trailheads and waters access in the design and development of all state highways projects which affect the system plan, and preparing and maintaining the five-year development plan and the annual report to the Legislature.

HW
1/24/83

IV. DATE _____

PREPARED BY _____

AGENCY Natural Resources

Original: Legislative Finance

PHONE 465-2400

cc: Budget and Management

Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/82)

STATE OF ALASKA
PRELIMINARY STATEMENT OF FISCAL IMPACT

Bill No: S.B. 9 Date on Bill: 1/18/83
 Title: Outdoor Recreational Facilities: Trails, Waterways and Campsites
 Sponsor: V. Fischer
 Requestor: Senate Resources

1. Estimated fiscal impacts on:

a. Expenditures:

(Thousands of Dollars)

	FY 83	FY 84	FY 85	FY 86
Capital				
Operating	-0-	54.8	59.2	62.8
Total	-0-	54.8	59.2	62.8

b. Revenues:

Revenue	-0-	-0-	-0-	-0-
---------	-----	-----	-----	-----

2. Source of funds to offset fiscal impact of bill:
 Information not provided by Legislator.

3. Assumptions:

No savings to State; no loss of revenues.

Operating costs are for a trails coordinator position to perform the tasks identified in the bill. Recommended funding levels in support of the statewide trails system would be identified in the preparation of the statewide trails plan.

4. Disclaimer:

This statement has not been reviewed by the OMB in the Office of the Governor. It therefore does not represent the final estimate of fiscal impact.

Prepared By: Hilton Wolfe Phone: 465-2421
 Division: Parks Date: 3/22/83
 Approved by Commissioner: William D. Amodeo, Deputy Date: 3/22/83
 Department: Natural Resources

5. Distribution:

- Original to Legislative Finance
- Copy to OMB
- Copy to Sponsor
- Copy to Requestor

2/15/83



STATE OF ALASKA
OFFICE OF THE GOVERNOR

BILL ANALYSIS

Department Natural Resources	Sponsor (Principal) Fischer	Bill Number SB 9
Department Position Support with amendments. No funds are available within the DNR budget for reallocation to the "trails coordinator" position.		
Division Director	Date	Commissioner Thomas D Small Date 3/22/83

GOVERNOR'S OFFICE USE

Comments:

<input type="checkbox"/> Position Noted	By	Date
---	----	------

SUMMARY

1. a) Related Bills (Similar or Conflicting) HB 199	1. b) Other Agencies Affected by Bill F&G, DOTPF, CED
2. a) Organizational Support for Bill - Municipalities, Boroughs, local communities (Anchorage, Mat-Su, Fairbanks, Seward, Nome, etc.) - Trail groups	2. b) Organizational Opposition to Bill None known

3. Program Effects of Bill
Establish and administer statewide trail system. Routes and sites will be nominated by local governments and approved by DNR Commissioner, administered by Division of Parks. System planning includes five year trails plan and yearly reports to Governor and Legislature. Cooperation with DOTPF and DCED in planning and promoting trails. First year of program for establishing criteria. Funding for trails development would be identified in 14th Legislature (1984-5). No trails would be established in this bill, although an amendment proposing establishment of Iditarod Trail is expected.

4. Fiscal Impact: None Fiscal Note Attached

5. Amendments Proposed:
See attached general comment.

6. Comments:
The bill would authorize Division of Parks to take the active lead in establishing a trail system in Alaska. This is an appropriate activity for the Division and is responsive to public requests.

ATTACHMENT TO BILL ANALYSIS, SB 9, TRAILS.

Suggested Change:

P. 1, line 16-19 -- The Department recognizes the needs of local governments but suggests that impetus for trail designations come from within the Division of Parks so that a statewide system can be planned coherently. Otherwise the Department may be inundated with requests for local trail designations, and the Commissioner's obligation to consider nominations may become burdensome.

Sb9

§ 41.20.050

ALASKA STATUTES

§ 41.20.070

§ 41.20.080

Article 2. Roadside Rests and Recreational Beaches.

Section

- 50. Selection of sites
- 60. Construction and maintenance of facilities

Sec. 41.20.050. Selection of sites. The Department of Transportation and Public Facilities and the Department of Natural Resources, jointly, shall select sites of ten acres or less for their historic or scenic value, or for recreation beaches along waterways, roadside rests for travelers resting, camping, or parking, and determine what facilities are necessary or desirable at these sites. Selection of the sites for roadside rests and recreation beaches shall be based upon the flow of traffic and distances to and between facilities otherwise provided. Insofar as possible, sites shall be located on, or adjacent to, highways rights-of-way and small boat waterways. The Department of Natural Resources may acquire the sites jointly selected by grant, gift, purchase, lease, dedication or prescription and hold them in the name of the state. (§ 1 ch 174 SLA 1955 am Executive Order No. 39, § 11 (1977))

Effect of amendment. — Pursuant to Executive Order No. 39 (1977), a reference to the Department of Transportation and Public Facilities has been substituted for a reference to the Department of Public Works at the beginning of the first sentence.

Sec. 41.20.060. Construction and maintenance of facilities. The Department of Public Works may construct and maintain facilities at scenic sites, recreation beaches or roadside rests as are determined to be necessary and desirable. Facilities may include, but are not limited to, access roads, camp facilities, including picnic tables, fireplaces, and toilets, camping areas or other facilities that are considered necessary and desirable for the convenience and benefit of travelers and small boat operators. (§ 2 ch 174 SLA 1955)

Article 3. Wilderness Trails and Campsites.

Section

- 70. Establishment
- 80. Selection
- 90. Uniform marker
- 100. Regulations

Section

- 110. Construction and maintenance of campsites
- 120. Assistance under Land and Water Conservation Fund Act of 1965

Sec. 41.20.070. Establishment. There is established in the state a system of wilderness trails and campsites. (§ 1 ch 102 SLA 1969)

Revisor's note (1969). — In ch 102 SLA 1969 AS 41.20.070 — 41.20.120 were numbered AS 41.20.050 — 41.20.100.

Sec. 41.20.080 consultation Transportation wilderness trail selection shall areas through Resources ma purchase, leas of the state. (1977))

Effect of am Executive Order to the Departme

Sec. 41.20.0 resources sha system. (§ 1

Sec. 41.20. shall promul development.

Sec. 41.20. Department throughout type of shelv the benefit a

(b) As an campsites un services is prisoners to commissione in money c ch 102 SLA

Cross referen imprisoned pers credit for labor 11.05.120. As to for payment of to control an

Sec. 41.20 Fund Act of to consider to the state the Land an 397). (§ 1 c

Revisor's no and Water Co

Sec. 41.20.080. Selection. The Department of Natural Resources, in consultation with the Departments of Fish and Game and Transportation and Public Facilities Works, shall designate a system of wilderness trails and campsites throughout the state. Significant in the selection shall be the scenic, historic, natural, or cultural qualities of the areas through which the trails may pass. The Department of Natural Resources may acquire the trail sites jointly selected by grant, gift, purchase, lease, dedication or prescription and hold them in the name of the state. (§ 1 ch 102 SLA 1969; am Executive Order No. 39, § 11 (1977))

Effect of amendment. — Pursuant to Executive Order No. 39 (1977), a reference to the Department of Transportation and Public Facilities has been substituted for a reference to the Department of Public Works in the first sentence.

Sec. 41.20.090. Uniform marker. The commissioner of natural resources shall establish a uniform marker for the wilderness trails system. (§ 1 ch 102 SLA 1969)

Sec. 41.20.100. Regulations. The commissioner of natural resources shall promulgate regulations concerning the use, management, development, and administration of the trails. (§ 1 ch 102 SLA 1969)

Sec. 41.20.110. Construction and maintenance of campsites. (a) The Department of Public Works may construct and maintain campsites throughout the wilderness trails system. Campsites may include any type of shelter or camp facility considered necessary and desirable for the benefit and convenience of travelers.

(b) As an aid to the construction and maintenance of trails and campsites under (a) of this section the commissioner of health and social services is authorized to establish a program that would allow prisoners to volunteer for work on the trails and campsites. The commissioner is authorized to grant remuneration for the work, either in money or reduction of sentence, which he considers sufficient. (§ 1 ch 102 SLA 1969; am § 6 ch 104 SLA 1971)

Cross references. As to employment of imprisoned persons, see AS 11.05.110. As to credit for labor while imprisoned, see AS 11.05.120. As to imprisonment on judgment for payment of fine, see AS 12.55.014. As to control and management of prison facilities, see AS 33.30.010. As to establishment and administration of prison facilities, see AS 33.30.020. As to adoption of rules and regulations regarding prison facilities, see AS 33.30.030. As to duty to provide prison facilities, see AS 33.30.040.

Sec. 41.20.120. Assistance under Land and Water Conservation Fund Act of 1965. The commissioner of natural resources is authorized to consider the feasibility of any form of financial assistance available to the state for the planning, acquisition or development of trails under the Land and Water Conservation Fund Act of 1965 (PL 88-578; 78 Stat. 897). (§ 1 ch 102 SLA 1969)

Revisor's note (1969). — For the Land and Water Conservation Fund Act of 1965, see 16 USC §§ 460d, 4601-4 to 4601-11, and 23 USC § 120 (note).

Introduced: 1/18/83
Referred: Resources and
and Finance

*major difference -
SB 9 does not include
a grants program for
cost of acquiring &
developing outdoor
recl. areas.*

1 IN THE SENATE

BY V. FISCHER AND JOSEPHSON

2

SENATE BILL NO. 9

3

IN THE LEGISLATURE OF THE STATE OF ALASKA

4

THIRTEENTH LEGISLATURE - FIRST SESSION

5

A BILL

6

For an Act entitled: "An Act relating to outdoor recreational facilities;
7 providing for a state historical, recreational, and
8 wilderness trails, waterways, and campsite system;
9 and providing for an effective date."

10

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11

* Section 1. AS 41.20.070 is amended to read:

12

Sec. 41.20.070. ESTABLISHMENT. There is established in the
13 state a system of historical, recreational, and wilderness trails,
14 waterways, and campsites. The system includes all state trails,
15 waterways, and campsites designated under AS 41.20.080 and those local
16 trails, waterways, and campsites nominated by local governments for
17 inclusion in the state system and approved by the commissioner of
18 natural resources. The system shall be administered by the Department
19 of Natural Resources, division of parks.

20

* Sec. 2. AS 41.20.080 is repealed and reenacted to read:

21

Sec. 41.20.080. SELECTION. (a) The Department of Natural Re-
22 sources, in consultation with the Departments of Fish and Game and
23 Transportation and Public Facilities, shall designate a system of
24 historical, recreational, and wilderness trails, waterways, and camp-
25 sites throughout the state. Significant in the selection shall be the
26 scenic, recreational, historic, natural, or cultural qualities of the
27 areas through which the trails and waterways pass.

28

(b) Trails, waterways, and campsites designated under this
29 section shall

added

- 1 (1) serve the recreational needs of a substantial number of
- 2 people;
- 3 (2) provide access to areas of historical, natural, or
- 4 recreational interest, including but not limited to other publicly
- 5 owned land and resources;
- 6 (3) protect, provide for, or enhance the use and enjoyment
- 7 of publicly owned land or resources by the public;
- 8 (4) connect with other existing or potential units of the
- 9 system, including units located on federal or municipal land;
- 10 (5) contribute to the development of tourism;
- 11 (6) be included in an existing state or local government
- 12 capital improvement plan; or
- 13 (7) be otherwise consistent with long-range planning for
- 14 recreation, tourism, preservation of historical landmarks, protection
- 15 of traditional uses, or economic development.

add

16 (c) When practicable, a trail designated to be part of this
 17 system ^{should} follow ^{traditional} historic routes. When a trail is designated for
 18 its historic value, the historic route shall be designated as a unit
 19 of the Alaska trail system. The commissioner may alter the historic
 20 route if changing natural conditions of the land have made the his-
 21 toric route not feasible, if portions of a historic route cannot be
 22 located, or if the existing status of the land necessitates rerouting.

Added to Alaska Trails

23 (d) The Department of Natural Resources may acquire the trail
 24 sites selected under this section by grant, gift, purchase, lease,
 25 dedication, or prescription and hold them in the name of the state.
 26 Nothing in this chapter requires the transfer of title to land within
 27 an existing or proposed unit of the system from a municipality to the
 28 state or the transfer of maintenance or management responsibilities
 29 except as may be contained in an agreement between the parties.

added

1 (e) The Department of Natural Resources may enter into coopera-
2 tive management agreements with federal agencies, municipal govern-
3 ments, and private landowners to carry out the purposes of AS 41.-
4 20.070 - 41.20.125.

5 (f) Trails, waterways, or campsites designated or acquired under
6 this section shall contain sufficient reservations of land to provide
7 for the purposes for which the unit is established.

8 (g) Money appropriated by the legislature to carry out the pur-
9 poses of AS 41.20.070 - 41.20.125 may be expended on any units within
10 the system, including portions of the system owned by municipalities,
11 and may be spent on management, maintenance, and administration of
12 existing units and planning or acquisition of proposed units, includ-
13 ing, payments to municipalities for these purposes.

14 * Sec. 3. AS 41.20.090 is amended to read:

15 Sec. 41.20.090. UNIFORM MARKERS [MARKER]. The commissioner of
16 natural resources shall establish a uniform comprehensive statewide
17 system of markers [MARKER] for the historical, recreational, and
18 wilderness trails, waterways, and campsites system, including appro-
19 prate information of historical, geological, biological, or other
20 significance.

21 * Sec. 4. AS 41.20.100 is amended to read:

22 Sec. 41.20.100. REGULATIONS. The commissioner of natural re-
23 sources shall adopt [PROMULGATE] regulations concerning the use,
24 management, development, and administration of the trails and for the
25 inclusion of local government trails within the system. The commis-
26 sioner of natural resources shall also adopt regulations relating to
27 payments of money under AS 41.20.080(f) to municipalities to carry out
28 the purposes of AS 41.20.070 - 41.20.125.

29 * Sec. 5. AS 41.20 is amended by adding a new section to read:

in local government area

1 Sec. 41.20.105. TRAILS WITHIN A MUNICIPALITY. The Department of
2 Natural Resources may enter into a cooperative agreement with a muni-
3 cipality of the state for the acquisition, development, and marking of
4 trails within the municipality.

5 * Sec. 6. AS 41.20.110 is amended by adding a new subsection to read:

6 (c) In accordance with plans developed jointly with the division
7 of parks, the Department of Transportation and Public Facilities shall
8 develop and construct trail heads to serve the trail system, and shall
9 develop and provide for safe and adequate public access to waterways
10 in the system. The Department of Transportation and Public Facilities
11 shall incorporate these trail heads and access to waterways in the
12 design and development of all state highway projects that affect the
13 system. As used in this subsection, a "trail head" is an area provid-
14 ing parking for the public and marking the existence of a trail.

added

15 * Sec. 7. AS 41.20 is amended by adding new sections to read:

16 Sec. 41.20.115. INFORMATIONAL MATERIAL. The division of tourism
17 in the Department of Commerce and Economic Development shall prepare
18 informational material for state and national distribution promoting
19 the use of state historical, recreational, and wilderness trails,
20 waterways, and campsites and shall coordinate this informational
21 material with information and advertising promoting tourism to state
22 parks and historical sites.

23 Sec. 41.20.125. REPORT AND DEVELOPMENT PLAN. (a) By the first
24 Monday in January of each year the division of parks, Department of
25 Natural Resources, shall file with the governor and the legislature a
26 report showing trails, waterways, and campsites included in the
27 system, arrangements made or entered into for use, development, main-
28 tenance, or marking of units within the system, and money expended or
29 committed for these purposes.

1 (b) The division of parks, Department of Natural Resources,
2 shall prepare and maintain a five-year development plan for the system
3 and shall include the plan in the annual report required by (a) of
4 this section.

5 * Sec. 8. This Act takes effect July 1, 1983.

A M E N D M E N T

Offered in the SENATE

By V.Fischer

TO: Senate Bill No. 9

Page 1, after line 10:

Add a new Section 1 to read:

"* Section 1. PURPOSE. The purpose of this Act is to provide the means for instituting a state system of historic, recreation, and wilderness trails, waterways, and campsites, to designate the Iditarod Trail as the initial component of that system, and to prescribe methods by which additional components may be added to the system."

Renumber remaining sections.

Page 1, line 12, following "ESTABLISHMENT." add "(a)"

Page 1, after line 19:

Add a new subsection (b) to read:

"(b) An additional component of the system established under (a) of this section may be recommended through nomination by an agency of the state, by a local government, and by a user of a trail or by an organization to the Department of Natural Resources. The Department of Natural Resources will present to the legislature its recommendations for additional components of the trail system and its recommendations will include a description of the route, management

objectives, including proposed and prohibited uses, and a fiscal note including projected survey, acquisition, construction and maintenance costs and grants to local governments over the first five years of the recommendation."

Page 3, line 1:

Add new subsections to read:

"(e) The Department of Transportation and Public Facilities may cooperate with the Department of Natural Resources to obtain easements, conduct appraisals, purchase land, and establish rights-of-ways.

(f) Land of the United States traversed by trails proposed for the state trail system and easements, rights-of-way or other designations on land of the United States remains under the administration of the United States unless conveyed to the state, a municipal government, or a private landowner for management or unless the land of the United States is contained in a cooperative management agreement."

Reletter remaining subsections accordingly.

Page 3, after line 13:

Add a new section to read:

"* Sec. 3. AS 41.20 is amended by adding a new section to read:

Sec. 41.20.085. IDITAROD STATE TRAIL. (a) The Iditarod State Trail is established. The trail extends from Seward to Nome and is approximately 2,049 miles long. The primary route is the route

surveyed and constructed by the Alaska Road Commission during 1910 - 1911 and identified by the United States Congress as a National Historic Trail.

(b) The Iditarod State Trail also consists of the land described in

- (1) the 1908 Goodwin survey;
- (2) the 1978 Alaska State Land Survey (ASLS79-14);
- (3) the 1983 Alaska State Land Survey (ASLS83-001); and
- (4) the National Historic Trail Comprehensive Management Plan published by the United States Department of the Interior, vol. 1, September 1981.

(c) Portions of the Iditarod State Trail used in the Iditarod Trail Sled Dog Race shall be included in the Iditarod State Trail, including the Ophir-Iditarod-Anvik-Kaltag Loop and the Ophir-Ruby-Galena Loop and further surveys of the trail shall be used to define the location of the Iditarod State Trail."

Renumber remaining sections.

Alaska State Legislature

BETTYE FAHRENKAMP, Chairman
ROBERT H. ZIEGLER, SR., Vice Chairman
DICK ELIASON
PAUL FISCHER
VIC FISCHER
BOB MULCAHY
ARLISS STURGULEWSKI



POUCH V
STATE CAPITAL
JUNEAU, ALASKA 99811
(907) 465-3834
(907) 465-3835

Senate

Committee on Resources

March 23, 1983

Memo

To: Bettye
From: Pat
Subject: Hearing on SB 9, Trails
3:00pm Beltz Rm.

SB 9, Designating State Trails System

Attached is a summary of the specific provisions and the differences in the bill from last year's bill which passed Committee. Existing statute gives authority to designate a state system of "wilderness trails and campsites". This bill would expand the system to include historical, recreational trails and waterways. This is a classic case of needing to ask the basic question: "Why do we need this legislation and what are we trying to accomplish that we can't do now under existing laws and administrative authorities?"

Specific questions:

- The act does not define historic trails or recreational trails or waterways in terms of specific management actions. What kind of management regime would apply to these areas? What uses would be permitted and prohibited?
- What are "waterways"? Would they be like wild rivers? What would the boundaries be?
- Should these designations be made administratively or legislatively?
- If we are trying to fund and create a trails office or trails coordinator in Div. of Parks for needed work, couldn't we just fund such a position or do we need specific program authorization?
- Are there specific right-of-way problems or historic preservation activities that we are trying to solve by this legislation? Are there more direct approaches?

Amendments

- 1) Sen. Fischer has submitted some draft amendments for SB 3 (attached) which would provide for some recommendations for state trails to be brought to the Legislature by the DNR; would add a purpose section; would clarify that federal lands not under state control; and would specifically designate the Iditarod State Trail (it is now a National Historic Trail).

---The recommendations to the Legislature are confusing. Would all trail recommendations need legislative concurrence or action or just some?

---Would the Iditarod State Trail be considered in the general trails system plans and reports by DNR or should a specific management plan and permitted uses be spelled out?

- 2) The Division of Parks submitted a comment on a provision of the bill permitting nominations of trails for the system by local governments. The Parks Div. prefers to have all trail designations come from within that Division.

---This is not a big deal; I can't imagine Parks being overrun with nominations and all nominations under this bill require DNR approval for designation.

TRAILS LEGISLATION, SB-9

The major questions and problems raised by Senator Fahrenkamp and Committee staff center around what we are trying to accomplish with this legislation which we can't achieve under existing law or existing DNR authorities. Major goals which might require much different approaches include:

- funding for a trails coordinator in Parks
- acquisition of needed trail rights-of-way or physical trail developments for recreational uses (or other uses?)
- Commemorative designation of the Iditarod Trail as state trail to better coordinate management with Federal historic trail management.
- Designation of Iditarod State Trail to provide actual on-the-ground state management and construction or historic preservation.
- Creation of a state scenic rivers or waterway system.
- Designation of many different trails for general recreation or tourist-based publicity or information purposes.
- Force coordination/cooperation between various state agencies, between the state and municipalities or between the state and federal agencies.

Relative to the above, things of particular concern include:

- no specific lateral or length boundaries of trails, waterways
- no specific management prescriptions or allowed or permitted uses.
- administrative ability to designate trails, waterways.
- Inclusion of "waterways" (backdoor scenic river system?)
- Why new undefined categories in trails system?
- Why mandated Div. of Tourism information brochures. \$\$\$
- Lack of specific trails designated in bill.
- Plan for overall system, trails generally, or specific trails?

TO: Senate Resources Committee Members

FROM: Senate Resources Committee Staff

RE: Committee Hearing, March 23, 1983

DATE: March 22, 1983

On Wednesday, March 23 at 3:00 pm in the Beltz Room, the following bills will be heard:

SB 9 AN ACT RELATING TO OUTDOOR RECREATIONAL FACILITIES; PROVIDING FOR A STATE HISTORICAL, RECREATIONAL, AND WILDERNESS TRAILS, WATERWAYS, AND CAMPSITE SYSTEM.

SB 9 expands the state system of wilderness trails and campsites to include state historical and recreational trails and waterways. New inclusions would be designated by DNR in consultation with ADNR and DOT. The bill provides requirements for the selection of trails, waterways and campsites, and requires that the selections be included in an existing state or local capital improvement plan or be consistent with land-use planning for protection of traditional uses and economic development. SB 9 authorizes DNR to acquire sites selected by grant, gift, purchase, lease, dedication, or prescription.

The bill requires that, when practicable, a trail designated to be part of this system follow historic routes. It specifies that transfer of title from a municipality to the state is not required; allows DNR to enter into a cooperative agreement with a municipality of the state for the acquisition, development and marking of trails within a municipality; requires DOT to develop and construct trail heads (including parking areas) to serve the trail system and to provide for public access to waterways; requires Dept. Commerce to prepare informational material on the trails system; and, requires DNR to prepare and maintain a 5-year development plan for the system.

Similar legislation, SB 139, passed out of the Senate Resources Committee in May 1981. SB 139 contained a grant program to aid local governments in the acquisition and development of outdoor recreation sites and facilities, which SB 9 does not.

United States Senate

WASHINGTON, D.C. 20510

MAY 20 1983

MAIL ROOM
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May 11, 1983

Ms. Robin Foster, Exec. Dir.
Citizens' Advisory Commission
on Federal Areas
515 Seventh Avenue, Suite 310
Fairbanks, Alaska 99701

MAY 25 1983

Dear Robin:

This letter is in response to your letter concerning your request for assistance in locating survey information on the Iditarod Trail.

Enclosed is a copy of a self-explanatory letter from Mr. William Horn, Deputy Under Secretary for the Department of the Interior, regarding your request. On your behalf, I have contacted Ms. Rene Jassand, for further assistance in obtaining the information you requested. As soon as I receive a response, I will promptly notify you.

With best wishes,

Sincerely,

151
Frank H. Murkowski
United States Senator

cc: Ms. Bettye Fahrenkamp

Enclosure



United States Department of the Interior

OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20240

May 5, 1983

Honorable Frank H. Murkowski
United States Senate
Washington, D.C. 20510

Dear Senator Murkowski:

In your letter of March 11, 1983, you asked us to respond to some concerns expressed by Ms. Bettye Fahrenkamp in her letter of August 31, 1982, regarding the Iditarod Trail.

The first concern related to the status of the Iditarod Trail Office. Funding for the Federal share of the office is available through September 30, 1983. We are currently negotiating with the State of Alaska to determine responsibilities for funding the office staff in subsequent years. Future funding will depend on the outcome of these negotiations and the availability of funds through the appropriation process. The negotiations with the State of Alaska were prompted by the relatively large amount of State lands involved in the trail right-of-way.

These negotiations also relate to the second concern raised by Ms. Fahrenkamp which was a question on the status of the Iditarod Plan. We believe the State should be assuming a much stronger role in the management of the Iditarod Trail. The State is the primary landowner along the trail route. Approximately 45 percent of the primary route and 64 percent of the tributary trails are on State land. In contrast, only 10 percent and 7 percent, respectively, are on land administered by the Bureau of Land Management (BLM). It is clearly a situation where the State should be asserting leadership and maintaining management control along the lines suggested by President Reagan in the New Federalism approach.

We feel it is important that certain management roles be clarified before the plan is released by the BLM. The division of these responsibilities clearly impacts the funding requirements of the organizations involved. Resolution of the management responsibilities and the related funding requirement will alleviate confusion and misunderstanding during the plan implementation phases. Consequently, we cannot concur in Ms. Fahrenkamp's suggestion that the plan could be approved without support of the budget figures.

The third concern related to locating important trail survey information. We contacted the National Archives and Records Service (NARS) and the Department of the Interior Natural Resources Library concerning this information. The Library staff informed us that they do not have any records on the Iditarod Trail for periods earlier than 1924. Personnel at the NARS informed us that

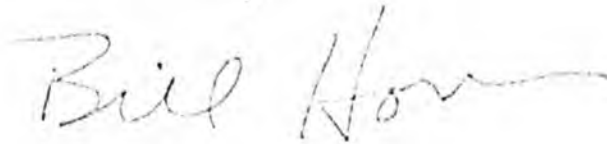
many people have gone through their records in an attempt to find the survey information requested and have been unsuccessful. They tell us that a very detailed search would be required and suggested four possibilities on the whereabouts or existence of these documents:

1. No formal field notes were prepared.
2. In a private manuscript collection.
3. In a NARS field office, such as Seattle or Alaska.
4. Lost.

The staff specialists believe that it would take a full-time effort to track down the requested information. We do not have the resources to undertake such an effort. We suggest that the Iditarod Trail Office contact Ms. Rene Jassaud for further assistance. She can be reached by telephone at (202) 523-3238 or her mailing address is National Archives and Records Service, Branch of Scientific and Natural Resources, 8th Street and Pennsylvania Avenue, N.W., Washington, D.C. 20408.

If we can be of further assistance in responding to Ms. Fahrenkamp, please feel free to contact us.

Sincerely,



DEPUTY UNDER SECRETARY

S

B

I

I

SENATE RESOURCES COMMITTEE
LEGISLATION CHECKLIST

IDENTIFICATION:

BILL NUMBER: SB 11

BILL NAME: Appropriate to APA for power projects.

SPONSOR(S): Kertulla

RELATED BILLS PENDING:

DATE INTRODUCED: 1-18-83

REFERRALS: Resources
Finance

INITIAL RESEARCH:

BILL SUMMARY COMPLETED:

SUMMARY BY LEGAL DIVISION:

SPONSOR CONTACTED FOR
BACKUP MATERIALS:

DEPT. OF LAW SUMMARY:

FISCAL NOTE:

AGENCY RESPONSE:

OTHER INTERESTED SENATORS OR
REPS. NOTIFIED:

BACKGROUND RESEARCH:

SIMILAR BILLS INTRODUCED IN PREVIOUS LEGISLATURES:

RESPONSES FROM INTERESTED PERSONS/GROUPS:

OTHER STATE OR FEDERAL PRECEDENTS, REGULATIONS, LAWS:

HEARING PREPARATION:

CHAIRMAN BRIEFED:

DATE AND PLACE SET:

STAFF MEMO TO COMMITTEE:

TELECONFERENCE:

BACKGROUND MATERIAL DISTRIBUTED:

PSA/PRESS RELEASE:

LIST OF WITNESSES:

SUGGESTED AMENDMENTS/COMMITTEE
SUBSTITUTES DRAFTED:

✓ Kurt Dzinich, Sen. Advisory Council

✓ Dave Hutchens, ARECA

✓ Sen. Kertulla

✓ Eric Yould, APA - left message w/ Nancy 4-7-83

Notify:

CS 4-11 ✓ Tom Hanna, Quadra Engineering, Kake 586-440

CS 4-11 ✓ Ed Eboch / Katy Wallen - Dept. Commerce

telecopy CS 4-11

has CS

telecopy CS 4-11

Alaska State Legislature

BETTYE FAHRENKAMP, Chairman
ROBERT H. ZIEGLER, SR., Vice Chairman
DICK ELIASON
PAUL FISCHER
VIC FISCHER
BOB MULCAHY
ARLISS STURGULEWSKI



POUCH V
STATE CAPITAL
JUNEAU, ALASKA 99811
(907) 465-3834
(907) 465-3835

Senate

Committee on Resources

MINUTES

April 15, 1983
3:10 p.m.

Beltz Room
Room 211, Capitol

MEMBERS PRESENT

Senator Fahrenkamp, Chair
Senator Ziegler, Vice Chair
Senator Eliason

Senator V. Fischer
Senator Mulcahy
Senator Sturgulewski

CALENDAR

- SJR 3 · Relating to agricultural rights on state lands.
- SB 11 Special appropriation to Alaska Power Authority for power projects.
- SB 168 Relating to the Alaska Power Authority.

SJR 3

Senator Kerttula testified in support of SJR 3 to retain state agricultural lands.

Bob Arnold, Deputy Commissioner of the Department of Natural Resources, testified that Alaska statutes provide for only the conveyance of agricultural rights on state agricultural lands. In answer to a question, the right of homesteading could be established on designated agricultural lands, but the lands cannot be removed from that designation.

Senator Mulcahy moved that SJR 3 be reported out of committee with individual recommendations. There was no objection.

SB 168

Eric Yould, Executive Director for the Alaska Power Authority, covered the provisions of SB 168. Section 22 repeals the "blackmail clause" which required \$5-billion be funded for

hydroelectric projects or a 10% equity payback was required on all projects.

Tony Dean, of John Nuveen & Co., testified in support of SB 168 and answered questions related to bonding procedures, financing by bonding and the surety of the bond funds.

Laura Davis, Department of Law, testified on legal aspects of the bill.

Vince O'Reilly, Deputy Commissioner of Department of Commerce, offered testimony previously submitted in support of the bill.

Senator Fahrenkamp held SB 168 in committee for consideration of several amendments.

SB 11

Eric Yould, of Alaska Power Authority, reviewed the cuts already made in the administration's proposed budget.

Vince O'Reilly, Department of Commerce, covered the priority process which resulted in \$17.5-million minimum appropriation.

Lonnie Anderson, Mayor of Kake, requested consideration of an appropriation for Kake's inclusion in the Tye-Petersburg intertie.

Senator Eliason moved for adoption of an amendment for \$535,000 for the design planning for Kake. There was no objection.

David Hutchens, Alaska Rural Electrification Cooperatives Association, testified in support of the intertie, the Black Bear Project, and five other hydropower projects across the state.

Ron Garzini, Manager of the City of Seward, requested consideration of an appropriation for a transmission line for Seward.

Bill Chabot, representing Tlingit-Haida Regional Authorities, testified in support of the Kake intertie and the Black Bear project.

Marvin Kadake, City of Kake Councilman, testified in support of the Kake intertie.

Senator Fahrenkamp held SB 11 for further consideration.

The meeting adjourned at 4:28 p.m.

Alaska State Legislature

BETTYE FAHRENKAMP, Chairman
ROBERT F. ZIEGLER, SR., Vice Chairman
DICK ELIASON
PAUL FISCHER
VIC FISCHER
BOB MULCAHY
ARLISS STURGULEWSKI



POUCH V
STATE CAPITAL
JUNEAU, ALASKA 99811
(907) 465-3834
(907) 465-3835

Senate

Committee on Resources

MINUTES

April 18, 1983
3:03 p.m.

Beltz Room
Room 211, Capitol

MEMBERS PRESENT

Senator Fahrenkamp, Chair
Senator Ziegler, Vice Chair
Senator Eliason

Senator P. Fischer
Senator V. Fischer
Senator Sturgulewski

CALENDAR

- SB 216 An Act relating to mining lease locations.
- SB 11 An Act making special appropriations to the Alaska Power Authority; and providing for an effective date.
- SJR 24 Requesting that Alaska be exempted from legislation allowing abrogation of existing natural gas contracts.
- Oversight hearing on AS 46.15.145, reservation of instream water; and proposed DNR regulations.

SB 216

Senator Sturgulewski moved to consider the committee substitute for SB 216.

Bob Arnold, Deputy Commissioner of the Department of Natural Resources, said the extension of time for lease hold locations is needed, and is supported by the mining community.

Phil Holdsworth, representing the Alaska Miners Association, concurred with the committee substitute.

Senator Sturgulewski moved the committee substitute with individual recommendations, subject to a title change. The motion passed without objection.

SB 11

Senator Fahrenkamp noted that mark-up work is being done on SB 11, and that she did not plan to move the bill this date.

Senator Eliason offered two amendments to SB 11: \$3,074,000 for the Pelican hydroelectric project, and \$130,000 for a loan to the City of Thorne Bay for a hydro facility.

Senator Ziegler requested that staff report on the status of the Tyee and Swan Lake projects.

Senator V. Fischer submitted three proposed amendments: \$2.9 million for a feasibility study of the Chakachamna hydro project, \$1.6 million for other railbelt energy studies, and a reduction from \$22 million to \$17.5 million for Susitna studies and licensing.

SJR 24

Jim Palmer, Committee staff, said the resolution addresses a bill before the US Senate which would deregulate the natural gas industry. Alaska has little ability to compete among pipelines, and if the state is required to renegotiate contracts, the price of energy to consumers may increase over 100%.

Senator V. Fischer moved SJR 24 with individual recommendations. There being no objection, the motion passed.

Oversight Hearing on Reservation of Instream Water

Tom Hawkins, director of the Division of Land and Water, Department of Natural Resources, referred to a memorandum prepared by his division. The Department supports the goals of the instream flow law and regulations. He explained the need for the 1980 amendments and stated that the DNR regulations would allow adjudication of federal reserved water rights by the state. Hawkins explained the miners' concerns with the regulations, and why the department felt their concerns were probably unfounded.

Joe Cladouhos, Department of Environmental Conservation, referred to the department's position paper, which had been submitted to the committee. The department supports the regulations.

Bruce Baker, of the Habitat Division of the Department of Fish and Game, stated that the regulations are essential to maintain stream flows and for fish habitat and production. He

further stated that the regulations would help the Department to accurately develop statistics and techniques for measuring stream conditions, which would be useful in developing proposals to DNR for water flow reservations.

Tom Koester, Assistant Attorney General, discussed the conflicting views of the Reagan and Carter administrations on federal water rights and stated that the proposed regulations would give the department the right to adjudicate with the federal government to determine the amount of water necessary to fulfill federal needs.

Phil Holdsworth, Alaska Miners Association, noted the stream reclassification process the Department of Fish & Game completed in compliance with the current statute. Holdsworth said the miners are concerned with the Attorney General's interpretation of "person" in the current statute. He further stated that the miners feel the four categories in the current statute used to apply for a reservation are too restrictive as they do not mention hydroelectric or other industrial uses.

Al Stein, United Southeast Alaska Gillnetters Association, expressed support for the regulations, as the streams are the industrial base of the fishing industry.

Tom Koester explained the Attorney General's interpretation of "person" as a question of what right is being conveyed: whether it is a reservation belonging to an individual or a reservation that resides in the public interest. He stated that hydroelectric development and irrigation would be diversionary uses, which are not addressed in the 1980 amendments. Rather, the amendments create an additional competing use of water by allowing for reservation of instream flow. He concluded by explaining the State's prior appropriations doctrine, which grants priority to the first permit granted.

Jay Nelson, Alaska Environmental Lobby, said the environmental community supports the legislation and the regulations.

The meeting was adjourned at 4:16 p.m.

Alaska State Legislature

BETTYE FAHRENKAMP, Chairman
ROBERT H. ZIEGLER, SR., Vice Chairman
DICK ELIASON
PAUL FISCHER
VIC FISCHER
BOB MULCAHY
ARLISS STURGULEWSKI



POUCH V
STATE CAPITAL
JUNEAU, ALASKA 99811
(907) 465-3834
(907) 465 3835

Senate

Committee on Resources

MINUTES

April 25, 1983
3:04 p.m.

Eeltz Room
Room 211, Capitol

MEMBERS PRESENT

Senator Fahrenkamp, Chair	Senator V. Fischer
Senator Ziegler, Vice Chair	Senator Mulcahy
Senator Eliason	Senator Sturgulewski
Senator P. Fischer	

CALENDAR

- SB 222 An Act relating to the organization of the Department of Natural Resources, substituting references in the Alaska Statutes to the department and the commissioner for references to the division of lands and the director of the division of lands.
- HJR 38 Relating to marketing and transporting Alaska's natural gas.
- SB 11 An Act making special appropriations to the Alaska Power Authority; and providing for an effective date.

SB 222

David Dierdorff, Legal Services, referred to a memorandum distributed to the committee outlining suggestions and comments. He supported the amendments proposed by DNR.

Senator Sturgulewski moved to adopt and report out with individual recommendations the committee substitute for SB 222. The motion passed without objection.

HJR 38

Senator Mulcahy moved to accept and report out the Resources committee substitute for HJR 38, with individual recommendations. The motion passed without objection.

SB 11

Senator Ziegler moved to accept the committee substitute, and moved to report the bill out with individual recommendations. Both motions passed without objection.

The meeting adjourned at 3:17 p.m.

PLANTS
PELICAN COLD STORAGE COMPANY PELICAN ALASKA 99832
ALEUTIAN COLD STORAGE COMPANY SAND POINT ALASKA 99661
PORT ALEXANDER COLD STORAGE COMPANY
PORT ALEXANDER ALASKA 99836

SEAFOOD SALES OFFICE
PELICAN SALES COMPANY SEATTLE WASHINGTON 98105



PELICAN
COLD STORAGE COMPANY

FISH AND SHELLFISH PROCESSING

BAIT AND ICE

OUTFITTING

GENERAL OFFICES: 653 N.E. NORTH LAKE WAY, SEATTLE, WASHINGTON 98105 • PHONE (206) 632-9000
GENERAL OFFICES MAILING ADDRESS: P.O. BOX 5538, SEATTLE, WASHINGTON 98105

January 17, 1983

Honorable Richard I. Eliason
Alaska State Senate
Pouch "V", State Capitol Building
Juneau, AK 99811

Re: Pelican Hydroelectric Project

Dear Senator Eliason,

In a recent letter I outlined the worthiness of the Pelican hydro-project for state funding. I also enclosed some recommendations from a private engineering firm hired to study the project. I was assured that this project was one of the most cost-effective projects being proposed anywhere in Alaska.

Since my last letter, our power generation plant housing the turbine and generator for the hydro has burned to the ground and is for all practical purposes, a total loss. I feel that these changed circumstances should make this project all the more worthy in the eyes of the legislature. Without hydro-electric power, the citizens of Pelican will have to pay two times the current rate for electricity because of the increased costs of generating 100% diesel electric power. Additionally, the town of Pelican is now totally dependent upon Pelican Cold Storage Company diesel output for their power needs. The demands upon the system may, unfortunately, necessitate power outages or rotation in service.

The purpose of my letter is to bring to your attention the changed circumstances at Pelican, and ask for your speedy approval of our project. If we are able to start this project soon, it may be possible to get relief by next summer. Please give the matter your closest attention.

Sincerely,

Greg Bloom
Production Services Manager

GB/mm

cc: Jim Ferguson
Bruce Mitchell
Cal Boord
Dave Haworth
Jerry Larson

Alaska State Legislature

Advisory Council Members
Senator Kerttula, Chairman
Senator Bennett
Senator Dankworth
Senator Fahrenkamp



Pouch V
State Capital
Juneau, Alaska 99811
Phone: (907) 465-3114

SENATE ADVISORY COUNCIL

MEMORANDUM

TO: Senator Eliason
FROM: Kurt S. Dzinich *KSD*
Senior Advisor
DATE: February 3, 1983
RE: Pelican Hydroelectric Project

As a result of our discussion last Friday, the information I have on Pelican is as follows:

Some weeks ago the privately owned hydroelectric powerplant was destroyed as a result of a fire. The owners are currently negotiating with the insurance company. The settlement could range from a few hundred thousand to around one million dollars.

Based on a Corps of Engineers dam safety report, APA had initiated the feasibility study and discussions with the owners about taking over the project and rebuilding and upgrading the facilities. They had requested \$3,074,000 for FY84 in order to accomplish that. The Governor's budget decreased this amount to zero.

There is not sufficient time in which to complete the work for the 1983 fishing season. The Pelican utility company is making arrangements for a diesel powerplant as an interim solution. The APA could use \$500,000 (of the total \$3,074,000) in FY83 supplemental appropriations to immediately initiate work, and then complete the work with the balance appropriated in FY84. If the APA builds the project, then it would become part of the State system.

The alternative to APA takeover would be for the current owners, or Pelican, to request a loan from the State and rebuild the project themselves. For example, they might be able to obtain a low interest loan similar to the one for Green Lake.

The decision as to which way to go is somewhat complicated by the provisions of HB9 passed by the last Legislature, and the impact of those and earlier provisions on APA's power sales agreements. APA is currently analyzing the impact of these provisions as well as methods of resolving them. Ultimately, the power contracts should provide lowest reasonable costs.

Please let me know if you need further information.

Alaska State Legislature

Advisory Council Members
 Senator Kerttula, Chairman
 Senator Bennett
 Senator Vic Fischer
 Senator Fahrenkamp



Pouch V
 State Capital
 Juneau, Alaska 99811
 Phone: (907) 465-3114

SENATE ADVISORY COUNCIL

MEMORANDUM

TO: Senator Eliason
 Alaska State Legislature

FROM: Kurt S. Dzinic *KSD*
 Senior Advisor
 Senate Advisory Council

DATE: February 15, 1983

SUBJECT: Pelican Energy Rates

In response to your request, listed below are the projected energy rates of Pelican assuming that the project is built and operated by APA as part of its statewide system. The current rate to the residential consumers is 23.5¢/KWH (unsubsidized). I would expect that no more than a few cents per KWH would have to be added to the APA wholesale price to cover distribution costs.

100% STATE GRANT \$3,024,000

<u>YEAR</u>	<u>SYSTEM SHARE</u>	<u>O & M</u>	<u>APA WHOLESALE PRICE</u>
1985	5.71 ¢/KWH	3.12 ¢/KWH	8.83 ¢/KWH
86	5.22	3.11	8.33
87	5.14	3.41	8.56
88	4.41	3.26	7.67
89	4.12	3.41	7.53
90	4.42	4.04	8.46

100% BONDED \$3,024,000

1985	6.26	3.10	9.36
86	5.58	3.11	8.69
87	5.49	3.42	8.91
88	4.71	3.26	7.97
89	4.40	3.41	7.80
90	4.72	4.01	8.75

MEMO
Senator Eliason

-2-

2/15/83

GRANT \$2 MILLION AND BONDS \$1.024 MILLION

<u>YEAR</u>	<u>SYSTEM SHARE</u>	<u>O & M</u>	<u>APA WHOLESAL PRICE</u>
1985	6.07 ¢/KWH	3.11 ¢/KWH	9.18 ¢/KWH
86	5.46	3.11	8.57
87	5.37	3.41	8.79
88	4.61	3.26	7.87
89	4.30	3.41	7.71
90	4.62	4.03	8.65



PLANTS
PELICAN COLD STORAGE COMPANY, PELICAN ALASKA 99832
ALEUTIAN COLD STORAGE COMPANY, SAND POINT, ALASKA 99661
PORT ALEXANDER COLD STORAGE COMPANY
PORT ALEXANDER ALASKA 99836

SEAFOOD SALES OFFICE
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PELICAN
COLD STORAGE COMPANY

FISH AND SHELLFISH PROCESSING

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GENERAL OFFICES: 653 N.E. NORTHLAKE WAY, SEATTLE, WASHINGTON 98105 • PHONE (206) 632-9000
GENERAL OFFICES MAILING ADDRESS: P.O. BOX 5538, SEATTLE, WASHINGTON 98105

January 11, 1983

Sen. Richard Eliason
Box 143
Sitka, AK 99835

Re: Pelican Hydroelectric Project

Dear Sen. Eliason,

In September 1982, a report was completed that confirmed the need for and cost effectiveness of a new hydroelectric dam at Pelican, AK. I have enclosed the introduction and conclusion and recommendation section of that report prepared by USKH - Engineering Science for the Alaska Power Authority. Suffice to say, Pelican Utility Company and the town of Pelican are anxious for legislative approval of this project, not only in anticipation of future power needs, but in concern for the safety of the existing dam.

Please give your support to this project in the State legislature. If state funding is unavailable, it is certain there will be no other source. We feel the project is cost effective and worthy of state funding. We ask your support.

Sincerely,

Greg Bloom
Production Services Manager

GB/mm

Enclosure

JERRY
LAKSEN
APA

SECTION 1
INTRODUCTION

BACKGROUND

In November 1982, the Alaska Power Authority (APA) selected the joint venture of USKH-Engineering Science as consulting engineers to perform a feasibility study pertaining to provision of power to the community of Pelican, Chichagof Island, Alaska. Phase I, the Reconnaissance Study, was completed and the resulting report forwarded to APA by letter on 16 April 1982. That report contains detailed background information and alternative evaluations which are not repeated in this Phase II report. The Phase I and Phase II reports should be considered as two volumes of a single report.

The Phase I study was conducted during Winter 1981-82 when access to the Pelican Creek Dam was limited and heavy reliance was placed on past records and reports. The conclusions of the study were:

1. The energy demand at Pelican is increasing.
2. The present hydropower plant does not have the capacity of meeting present load demands and requires supplemental diesel power.
3. The diversion dam is in need of immediate repair. This would consist of replacing the lost rock mass.
4. The dam is in need of grouting, to keep the abutments from eroding, save water, improve power yield and safety, and extend the life of the facility for 50 more years.

5. The intake gate needs to be replaced and remotely operated, for protection of the operator.
6. Using the full head from the dam to the forebay would increase the hydropower production by 4 percent. It is recommended that a 60-inch pipe replace the present flume, some of which is in need of replacement. It would also avoid the chronic tunnel caving problem.
7. The forebay should be improved into a surge chamber and efficacious debris basin.
8. The penstock needs to be replaced.
9. The present control valve, turbine, governor, generator and switch gear should be replaced with a new machinery package (one 500-kW and one 250-kW turbine).
10. The powerhouse needs to be remodeled for the new equipment and repaired where needed.
11. Additional head should be utilized by extending the draft tube and building a new afterbay with tailwater elevation at MHW.

The availability of additional operating head by raising the crest of the existing dam was noted within the report, as was the potential for a new dam approximately 100 feet downstream which could also provide the same crest elevation.

PROJECT CHANGE

In April 1982, as part of Phase II work, an inspection of the existing Pelican Dam was conducted by the consultant. This inspection revealed that the previous assumptions concerning the structural integrity of the dam were optimistic, and that rehabilitation would require extensive effort. In particular, it was concluded that grouting of the dam as

originally recommended might not be effective because of moss growth on the existing rockfill. Cost estimates indicated that construction of a new dam would be less costly than the extensive rehabilitation effort now found to be necessary. Furthermore, the new dam afforded the opportunity for seven feet more head, representing 61.5 additional kilowatt capacity.

By letter of 29 May 1982 (Appendix A), the consultant recommended to APA that the preferred project recommended in Phase I be revised to include the new arch dam and replacement of all conduits with 48-inch pipe (including sleeving of the tunnel). As a result of these findings and recommendations, the project was revised to that described below by letter from APA dated 29 June 1982 (Appendix B). The base case for economic comparisons therefore became the diesel generator alternative.

PROJECT DESCRIPTION

A new concrete arch dam with crest at elevation +150 feet will be constructed approximately 100 feet downstream of the existing rock filled crib dam. See Figure 1. The existing dam will be inundated but not removed. The logistics of construction is critical because of the problems of stream diversion. There are four months during the winter when the stream can be contained in the power canal. Those are the months when the dam will be constructed.

Existing diversion, power canal, and penstock will be replaced. New diversion will be with a trash rack and hydraulically operated 48-inch sluice gate at the tunnel portal; followed by a 48-inch wood stave pipe power canal through the tunnel and along the invert of the existing flume; a wood stave tank with by-pass capability, to serve as surge chamber and rock box; and a new 8-inch wood stave penstock. The new power canal and penstock will use the existing support system, upgraded as necessary.

A new hydroelectric station, including afterbay and tailrace, will be constructed adjacent to the existing powerhouse. The existing powerhouse will continue to be used to house switchgear and ancillary equipment. The new generating station will have installed 500- and 250-kW turbine generators with provisions for installation of a third unit (250 - 500 kW). All existing machinery and switchgear will be removed. The existing tailrace will be replaced by a new after bay and tailrace which will afford optimum draft and thus develop maximum head for power generation.

Included will be all control, switching, and communications equipment permitting remote monitoring and control of the hydropower station from the diesel power station and two-way voice communications between the stations. Switching and control will be automatic with manual override provision. Figure 2 presents a single line drawing of the power and control system.

SECTION 7

CONCLUSIONS AND RECOMMENDATIONS

CONCLUSIONS

- Neither the existing diesel nor the proposed hydroelectric systems are capable of satisfying the projected power demands on a year-round basis.

- The potential for failure of the crib dam and/or obsolete hydroelectric system dictates prompt action. A new dam and power generating facility should be constructed.

- In comparison with the diesel generation base case, the proposed hydroelectric project is economically advantageous. Dependence on diesel, except as a supplement to hydroelectric power, places an undue cost burden on the consumer. The proposed hydroelectric project is economically feasible, with a benefit/cost ratio of 2.57.

- Equipment lead time and creek flow cycles dictate an equipment contract award by July 1 of a year to permit start operations 20 months later. The dam must be built over the first winter.

RECOMMENDATIONS

- Initiate final design of the project, targeting for a bid opening on the machinery contract on 15 May 1983.

- Apply to the U.S. Forest Service for permission to flood to elevation +156 upstream from the proposed dam location.

• Finalize financing methods targeting for construction contract award 1 September 1983 and project completion in March 1985.

REPRESENTATIVE
PETER GOLL



POUCH V
JUNEAU, ALASKA 99811
(907) 485-4925

STATE OF ALASKA
HOUSE OF REPRESENTATIVES

April 9, 1983

Senator Richard Eliason
Pouch V
Juneau, AK 99811

Dear Dick:

Attached please find information regarding the 130,000 dollar request from Thorne Bay for power cost assistance.

Brent Petrie of APA and others seem quite concerned that this money be developed by September 1, in order that Thorne Bay be able to purchase its power generating equipment.

I am seeking your advice and comments on steps you prefer to follow in implementing this request.

Your comments will be much appreciated.

Sincerely,


Peter Goll

ALASKA POWER AUTHORITY

334 West 5th Avenue,
2nd Floor
Anchorage, Alaska 99501

(907) 276-0001
(907) 277-7641

LETTER OF TRANSMITTAL

DATE	4/4/83	JOB NO	
ATTENT TO			
RE	Thorne Bay Electrical Utility		

TO HONORABLE PETER GOLL
HOUSE OF REPRESENTATIVES
Pouch V
JUNEAU, AK 99811

GENTLEMEN:

WE ARE SENDING YOU Attached Under separate cover via _____ the following items:

- Shop drawings Prints Plans Samples Specifications
 Copy of letter Change order _____

COPIES	DATE	NO	DESCRIPTION
1	-	1	APA statutes re: Power Project Fund
1	12/10/82	1	Excerpts from 12/10/82 APA Financial Statement re: Power Project Fund Loans
1	3/22/83	1	lett. to APA from Thorne Bay w/a) sale and transfer agreement for electrical utility b) Grant for 1/3 of utility (\$100,000) c) Misc. grant for other Thorne Bay facilities

THESE ARE TRANSMITTED as checked below:

- For approval Approved as submitted Resubmit _____ copies for approval
 For your use Approved as noted Submit _____ copies for distribution
 As requested Returned for corrections Return _____ corrected prints
 For review and comment _____
 FOR BIDS DUE _____ 19____ PRINTS RETURNED AFTER LOAN TO US

REMARKS _____

Enclosed is background information on the Power Project Fund and Thorne Bay Electrical Utility as requested during your telecon w/ Mr. Ray Benish on 4/4/83.

COPY TO R. Benish

SIGNED: Brent Petrie

CITY OF THORNE BAY
P. O. BOX 110
THORNE BAY, ALASKA 99950
(907) 828-3380

March 22, 1983

RECEIVED
MAR 29 1983
ALASKA POWER AUTHORITY

Mr. Ray Benish
Director of Financing
Alaska Power Authority
334 W. 5th Ave., 2nd Floor
Anchorage, Alaska 99501

Dear Ray,

Attached is the information you need to familiarize yourself with the City of Thorne Bay's purchase of the electrical generation facility at Thorne Bay. I anticipate that we will have a temporary certificate of Public Necessity and Convenience for the utilities by May 1, 1983.

We have committed the City to pay Louisiana-Pacific, Inc. off entirely by September 1, 1983. To do this will require financing a balance of approximately \$130,000 from commercial or other governmental sources.

Please give me any suggestions you may have concerning possible governmental sources of financing.

Sincerely,

Denis M. Kuntz
Denis M. Kuntz
Mayor

City Clerk

DMK/ka

Enc.

15CC

SALE AND TRANSFER AGREEMENT

THIS AGREEMENT, made and entered into this 30th day of July, 1982, by and between KETCHIKAN PULP COMPANY (a Washington corporation licensed to do business in the State of Alaska and is a wholly owned subsidiary of Louisiana-Pacific Corporation) hereinafter called KPC, and THE THORNE BAY COMMUNITY CLUB (a nonprofit Alaska corporation) hereinafter called TBC.

RECITALS

KPC is the owner of Logging Equipment and Logging Camp facilities at Thorne Bay, Alaska which are situated on property owned by the United States Department of Agriculture-Forest Service.

KPC has a right to use of the land on which its properties at Thorne Bay are located under Timber Sale Contract A10fs-1042 with the United States Department of Agriculture-Forest Service.

KPC has had the properties at Thorne Bay appraised by an independent appraisal firm, Hugh A. Thompson & Associates, Inc.

KPC has sold homes at Thorne Bay to individuals who are members of TBC.

KPC is willing to relinquish its right to the use of land on which properties to be sold and/or donated to TBC are located.

TBC is incorporating Thorne Bay as a municipality of the State of Alaska.

TBC as the incorporated Thorne Bay Community is in the process of acquiring title to land at Thorne Bay from the State of Alaska including the land on which properties to be purchased from and/or donated by KPC are located.

KPC is desirous of transferring the properties listed on Exhibit A attached hereto and thereby made a part of this agreement, to TBC to assist in the formation of the Thorne Bay Community for an agreed sales price of THREE HUNDRED SIXTY-EIGHT THOUSAND DOLLARS (\$368,000) with the remaining value of ONE HUNDRED THREE THOUSAND NINE HUNDRED DOLLARS (\$103,900) established by the Thompson Appraisal considered a gift by KPC.

NOW, THEREFORE, the parties hereto agree as follows:

1. KPC agrees by letter addressed to the United States Department of Agriculture-Forest Service to relinquish its interest in use of land on which the facilities at Thorne Bay, Alaska listed on Exhibit A are located.
2. KPC agrees to transfer and deed to TBC the properties listed on Exhibit A.
3. Terms of the sale shall be a payment of ONE THOUSAND DOLLARS (\$1000) to be paid on or before July 31, 1982. The balance shall be paid according to the following schedule except that interest shall be paid monthly at twelve (12) percent on the unpaid balance beginning August 31, 1982.
 - On or before September 20, 1982-Sixty-Eight Thousand Dollars (\$68,000);
 - On or before October 20, 1982-One Hundred Thousand Dollars (\$100,000);
 - On or before January 20, 1983-Sixty Thousand Dollars(\$60,000);
 - On or before April 20, 1983-Forty-Eight Thousand Dollars (\$48,000);
 - On or before August 20, 1983-Ninety-Three Thousand Dollars (\$93,000)

Interest shall be payable at the rate of prime plus 1% on any delayed payment from the scheduled due date until the date paid, calculated on a daily basis. Interest shall be 2% over prime for payments delayed more than six months beyond scheduled payment date, calculated on a daily basis. There shall be no penalty for early payoff of the balance due. Principal and interest is payable in lawful money of the United States.

4. TBC accepts as a gift from KPC the additional value of properties measured by the difference between Thompson Appraisal Value shown on Exhibit A and the agreed purchase price of \$368,000 or an indicated gift value of \$103,900

5. It is further agreed that if at any time TBC elects to move the electric generators to another location, KPC or its successor has the exclusive right to reacquire the buildings which house such generators for an agreed value not to exceed THIRTY THOUSAND (30,000) DOLLARS and a right to acquire the land parcels on which such buildings are located for the agreed price of TEN (10) DOLLARS. It is further agreed that should KPC or its successor elect to abandon the building and property after such acquisition, this same offer shall be made to TBC by KPC or its successor.

IN WITNESS WHEREOF the parties hereto have executed this agreement as of the date first above given.

KETCHIKAN PULP COMPANY

By M. R. Pihl
Title VICE PRESIDENT & CONTROLLER

THORNE BAY COMMUNITY CLUB

By Reginald W. Johnson
President
By Shirley A. Kuntz
Secretary