

ALASKA LEGISLATURE COMMITTEE FILES 1981-1982 8672

1563 SHESSE SB 893 - SR 26

1563

General Fund and
General Fund Match Only

UNIVERSITY OF ALASKA
PRESIDENT'S RECOMMENDATION
FY 83 BUDGET REQUEST
INCREMENT PACKAGES

TABLE 8

<u>Priority Number</u>	<u>Increment Title</u>	<u>Increment Amount</u>	<u>Package Amount</u>
<u>UNIVERSITY OF ALASKA - ANCHORAGE</u>			
1/6	Research and Instructional Development		\$ 108.8
	Research and Instructional Development and Support Clerical Support - Accounting Office	\$100.0 8.8	
2/6	Engineering Program Development		533.9
	Faculty and Correlative Support	314.7	
	Catalog Librarian and WLN System Support	64.4	
	Administrative Internship	11.3	
	Financial Aid Counselor	28.0	
	Clerical Support - Admissions and Records	27.4	
	Clerical Support - Personnel Office	28.5	
	Physical Plant Storekeeper	26.6	
	Athletic Coach and Financial Aid	33.0	
3/6	Education Accreditation Requirements		456.4
	Faculty and Correlative Support	240.2	
	Curriculum Librarian and WLN System Support	67.1	
	Personal Secretary - Student Activities	19.1	
	Chancellor's Office Support	12.3	
	Recruitment Officer - Admissions and Records	34.5	
	Clerical Support - Accounting Office	27.5	
	Physical Plant Groundsworker	26.6	
	Athletic Coaches	29.1	

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4/6	Curriculum and Program Development		318.8
	Faculty and Correlative Support	154.4	
	Research Programs	82.6	
	Library Acquisitions	2.5	
	Student Services Support	3.4	
	Public Affairs Personal Secretary	11.8	
	Clerical Support - Personnel Office	23.3	
	Physical Plant Window Washer	13.3	
	Athletics Coach	27.5	
5/6	Graduate Nursing Program Development		391.5
	Faculty and Correlative Support	256.2	
	Library Technician and Acquisitions	22.4	
	Financial Aid Secretary	19.1	
	Chancellor's Office Support	12.0	
	Admissions & Records Support	7.5	
	Staff Development and Training Program	31.7	
	Physical Plant Building and Vehicle Maintenance	19.6	
	Athletics Clerk Typist and Financial Aid	23.0	
6/6	Computer Science Program Development		336.3
	Faculty and Correlative Support	252.2	
	Library Acquisitions	10.0	
	Student Services Support	10.2	
	Chancellor's Office Support	10.0	

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	Admissions and Records Support	1.2	
	Clerical Support - Purchasing	19.0	
	Physical Plant Window Washer	13.3	
	Athletics Financial Aid	20.4	
	Total		<hr/> \$2145.7

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<u>UNIVERSITY OF ALASKA - JUNEAU</u>			
1/11	Essential Services for New Facilities		\$ 271.2
	Marine & Technology Core Building Operations and Maintenance	\$ 271.2	
2/11	Institutional Support and Development for Accreditation		278.7
	Graduate Studies and Research Office	40.0	
	Public Service Librarian (Instructor of Library Science)	39.3	
	Library Assistant II (receiving and cataloguing)	25.0	
	Marketing and Information Program to Improve Accessibility	60.0	
	Personnel Clerk III for Workload Increases	30.0	
	Instruction/JDCC Clerical Support for Faculty	26.0	
	Institutional Support/Management Support	58.4	
3/11	Accreditation Needs in Student Services		348.2
	Health Services/Infirmery Nurse	35.0	
	Student Activities - Recreational and Intramural	145.0	
	Registrar/Admissions Support	59.9	
	Student Recruitment in Alaska	25.0	
	Student Housing Office and Auxiliary Services Control	67.4	
	Financial Aid Peer Counselor	15.9	

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4/11	Accreditation Needs in the Division of Business		213.8
	Business Administration - Management	48.9	
	Accounting Faculty	48.9	
	Personnel Management Faculty	64.7	
	Computer Information Systems Faculty	51.3	
5/11	Accreditation Needs for the Division of Education		123.7
	Secondary Education	48.9	
	Early Childhood Education	25.9	
	School Administration Program	48.9	
6/11	Accreditation Needs for the Division of Natural Sciences		164.6
	Division of Natural Sciences - Invertebrate Biology	53.7	
	Division of Natural Sciences - Teaching Assistants	22.9	
	Division of Natural Sciences - Research Assistants	24.3	
	Natural Sciences - Fish Pathology	53.7	
	Division of Natural Sciences - Commodities and Contractual Services	10.0	
7/11	Accreditation Needs for Faculty and Staff Development		308.2
	Faculty and Staff Professional Development	95.0	
	Instructional Secretarial Assistance	83.2	
	Faculty Research Development	65.0	
	Special Sabbaticals for Former JDCC Faculty	65.0	

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8/11	Accreditation Needs for the Division of Humanities and Social Science		95.2
	Music Faculty	52.9	
	Visual Art Faculty	42.3	
9/11	Instruction for Fisheries, Diesel, and Timber Technology		129.9
	Fisheries Technology Teacher	42.8	
	Diesel Technology Teacher	43.8	
	Timber Technology Teacher	43.3	
10/11	Development of Innovative Educational Delivery Systems		298.0
	Instructional Telecommunications Coordinator/ Technician	143.0	
	Continuing Education - Teaching Learning Specialist	61.5	
	Community Education/Community Schools Cooperative Agreement	35.0	
	Continuing Education - Summer Sessions	20.0	
	Continuing Education - Conferences, Institutes, and Workshops	38.5	
11/11	Affirmative Action and Administrative Support Services		107.3
	Clerical Support, AAO/Chancellor	28.7	
	Accountant, Administrative Services	40.1	
	Clerk, Accounting Services	28.3	
	Equipment - Administrative Services	10.2	
	Total		<u>\$2338.8</u>

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<u>COMMUNITY COLLEGES, RURAL EDUCATION & EXTENSION</u>			
1/10	Outreach Educational Delivery Programs		\$432.9
	CES Rural Youth Leadership	\$ 81.0	
	CES Personnel/Payroll Specialist	45.0	
	KoCC Itinerant Village Coordinator/Instructor	42.7	
	CES Increase in Travel	56.1	
	SCC Employment Needs Assessment	20.0	
	KeCC Labor Pool - Outreach Delivery and Academic Instruction	25.8	
	KPCC Homer and Seward Coordinators	77.8	
	KoCC Accounting Clerk - Business Office	24.5	
	CES Media Specialist	60.0	
2/10	Learning Resources and Developmental Education Services		455.0
	TVCC Faculty Travel	22.4	
	NWCC Basic Skills and Transfer Programs Improvement	50.0	
	ACC Developmental Studies Program	150.6	
	PWCC Expand Regional Programs in ABE Basic Skills Instructor	40.2	
	MSCC Speech/English Instructor	35.4	
	TVCC Labor Pool - General Education	78.9	
	KoCC Learning Center - Part-time Teachers/Tutors/ Support Staff	77.5	
3/10	Expanded Instruction for Rural Alaskans		474.2
	RE Expanded Instruction for Rural Alaskans	474.2	

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4/10	Technology Programs (Aviation Maint. Electronics, Heating, Refrigeration)		344.1
	ACC Aviation Maintenance Program Support Technician	33.1	
	TVCC Personnel Technician	34.2	
	KPCC Business Manager	51.8	
	ACC Expediter and Purchasing Clerk	59.2	
	MSCC Two Stock Clerks - Electronics Technology and Heating & Refrigeration	34.0	
	TVCC Director, Service Technology	92.8	
	KeCC Stock Clerk/Secretary	23.4	
	TVCC Electronics Technology Technician	15.6	
5/10	Academic and Student Services Support (I)		333.2
	KeCC Student Services Director	51.4	
	CCSW Student/Faculty/Staff Advisory Group	36.6	
	PWCC Improved Business and Registration Office Procedures - Account Clerk III	34.3	
	SCC Counselor Contract Extension and Student Services	11.7	
	CCSW Public Information Office Support	35.6	
	TVCC Director of Student Services	57.7	
	CCSW Computer Output Microfiche (COM) Upgrade	9.5	
	MSCC Expand Library Service	34.2	
	KoCC Director of Student Services from 10 to 12 months	9.6	
	MSCC Essential Services for New Facility	52.6	

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6/10	Math, Business, Natural Resources, Social Science Programs		467.6
	TVCC Coordinator/Instructor, Mathematics	79.4	
	PWCC Expand Instruction Programs in Liberal Arts Area - Social Science Instructor	40.2	
	KeCC Business/Accounting Teacher/Coordinator	40.2	
	PWCC Clerical Support for Full-Time Faculty - Clerk-Typist I	54.8	
	TVCC Dean of Instruction	69.0	
	ACC Laboratory Assistant - Art Courses	24.2	
	MSCC Business Administration Instructor	38.0	
	NWCC Natural Resources and Science Development Program	57.1	
	PWCC Administrative Support - Clerk Typist I	17.3	
	PWCC Building Maintenance for PWSCC Facilities	47.4	
7/10	Telecommunications Program Development and Delivery		504.8
	SCC Telecommunications Course Delivery	63.1	
	ACC Telecommunications Course Development	243.5	
	CCSW Operational Support - UAITC Instructional Media Services	108.7	
	ACC Computer-Based Instructional Development	89.5	
8/10	Academic and Student Services Support (II)		233.9
	NWCC Student Services	60.1	
	ACC Career Information Center	27.2	
	ACC Student Orientation Services Tutoring Program	23.9	
	TVCC Counselor	70.7	

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	ACC Admissions and Records - Admissions/Registration Clerk	23.5	
	ACC Personnel Clerk III - Human Resources Development Office	28.5	
9/10	Fisheries Development Program		236.3
	SCC Fisheries Education Coordinator	9.8	
	CES Fishing Systems Specialist	80.9	
	FTC Fishery Technology Center - Director and Support	145.6	
10/10	Career Education Programs		295.7
	SCC Increased Contract - Director of Career and Community Education and Support Services	14.4	
	ACC Human Services Program	105.9	
	TVCC Coordinator/Instructor - Graphic Arts & Design	66.7	
	TVCC Paraprofessional Counseling Program	55.0	
	SCC Office Occupations - Part-time Instruction	9.8	
	KeCC Marine Cadet Program Support	24.3	
	KoCC Health/Science Coordinator	19.6	
	Total		<u>\$3777.7</u>

CAPITAL
REQUEST

UNIVERSITY OF ALASKA
FY83 CAPITAL REQUEST SUMMARY

TABLE 9

<u>PROJECT CATEGORY</u>		<u>MAU PROJECTS</u>	
1) Essential Obligations and Project Completions	\$2,496.0	Statewide Services	\$38,848.0
2) New Structures	147,955.0	UA/Fairbanks	42,898.0
Repairs/Renovations	7810.5	UA/Anchorage	34,960.0
3) Handicap Barrier Removal	500.0	UA/Juneau	32,148.0
4) Code Deficiency Correction	5,025.0	Community Colleges, Rural Education and Extension	47,128.6
5) Energy Conservation	1,003.0		
6) Site Development and Land Acquisition	12,450.0	TOTAL	<u>\$195,982.6</u>
Master Planning	2,000.0		
7) Equipment	<u>16,743.1</u>		
TOTAL	<u>\$195,982.6</u>		

UNIVERSITY OF ALASKA
FY83 CAPITAL REQUEST BY CATEGORY

TABLE 10

	<u>SW</u>	<u>UAF</u>	<u>UAA</u>	<u>UAJ</u>	<u>CCREE</u>	<u>TOTAL</u>
1) Essential Obligations and Project Completions	\$ ---	\$ 2,196.0	\$ 300.00	\$ ---	\$ ---	\$ 2,496.0
2) New Structures	15,000.0	31,200.0	30,755.0	30,000.0	41,000.0	147,955.0
Repairs/Renovations	-----	6,000.0	810.5	-----	1,000.0	7,810.5
3) Handicap Barrier Removal	500.0	-----	-----	-----	-----	500.0
4) Code Deficiency Correction	1,200.0	2,000.0	-----	1,000.0	825.0	5,025.0
5) Energy Conservation	-----	-----	905.0	-----	98.0	1,003.0
6) Site Development and Land Acquisition	11,450.0	-----	-----	-----	1,000.0	12,450.0
Master Planning	2,000.0	-----	-----	-----	-----	2,000.0
7) Equipment	<u>8,698.0</u>	<u>1,502.0</u>	<u>2,189.5</u>	<u>1,148.0</u>	<u>3,205.6</u>	<u>16,743.1</u>
TOTAL	<u>\$38,848.0</u>	<u>\$42,898.0</u>	<u>\$34,960.0</u>	<u>\$32,148.0</u>	<u>\$47,128.6</u>	<u>\$195,982.6</u>

UNIVERSITY OF ALASKA
 STATEWIDE PRIORITY LIST
 FY 83 CAPITAL PROJECTS GENERAL OBLIGATION BONDS
 TABLE 11

1.	Classroom/Laboratory/Office Building (UAA)	\$ 20,000.0
2.	Elvey Building Addition for Research (UAF)	17,000.0
3.	Statewide Services Building	15,000.0
4.	Student Housing Complex (UAF)	10,000.0
5.	Fine Arts/Learning Resource Facility - Phase I (UAJ)	8,000.0
6.	Aviation Complex, Phase II Lab/Classroom Building (CCREE)	8,000.0
7.	Land Acquisition	11,450.0
8.	Fishery Industrial Technology Center - Phase I (UAJ)	9,000.0
9.	Tanana Valley Community College Campus Facility (CCREE)	24,000.0
10.	Physical Plant Service Center (UAA)	10,000.0
11.	Physical Plant Building (UAJ)	<u>10,000.0</u>
	TOTAL	142,450.0

SYNOPSIS OF UNIVERSITY OF ALASKA FY'83 CAPITAL REQUESTS

General Obligation Bond Requests - FY'83

- | | | |
|----|--|----------|
| 1. | Classroom/Laboratory/Office Building (UAA) | 20,000.0 |
| | Project will create a new facility (94,000 GSF) on the Anchorage Campus providing classroom labs, lab theater, and offices to accommodate expanding enrollments in College of Arts and Sciences. | |
| 2. | Elvey Building Addition for Research (UAF) | 17,000.0 |
| | Request for funds for construction of a 544,300 GSF Addition to the Elvey Building to house the overcrowded spaces of the Geophysical Institute. The Addition will provide space for an expanded library, archives, staff offices and research laboratories, and some lab and office space for Public agency personnel engaged in Geophysical Institute related research activities. | |
| 3. | Statewide Services Building | 15,000.0 |
| | Request for funds to construct a 55,000 GSF building to house all of the University of Alaska statewide administrative offices, headquarters for the University of Alaska computer network, and necessary support space. | |
| 4. | Student Housing Complex (UAF) | 10,000.0 |
| | Request for funds to construct a housing complex of apartment units to accommodate single students and student families. | |

5. Fine Arts/Learning Resource Facility - Phase I (UAJ) 8,000.0

Funds requested will accomplish Phase I of a larger project and emphasis will be placed on UAJ's highest priority planning objectives of FY83, namely, library collections and services followed by facilities for visual arts, music and theater.

6. Aviation Complex, Phase II Lab/Classroom Bldg. (CCREE) 8,000.0

Request will provide 27,000 GSF of classrooms, classroom/labs, and auditorium space for the Air Traffic Control Aviation Administration and Program, including all necessary equipment and vehicles. The facility will be fully utilized by ACC. The project has already progressed through the schematic of the design work. Phase II will complete the work originally programmed, begun with the completion and occupancy of the Phase I shops, and limited offices and classrooms.

7. Land Acquisition 11,450.0

From the amount requested \$10,000,000 will be used to acquire land for UAA campus to meet its needs for Phase I growth. \$1,000,000 is being reserved for UAJ campus to meet its growing demands and \$450,000 is set aside for some land expansion in the community colleges.

8. Fishery Industrial Technology Center-Phase I (CCREE) 9,000.0

Request for classroom, laboratory, and office building. Phase I will support programs in Food Sciences and fishing systems, and will provide facilities for

use of UA Marine Advisory program, and other public agencies and for industrial programs developing technology serving the Alaska fishing industry.

9. Tanana Valley Community College Facility (CCREE) 24,000.0
- Request for funds to build a total new campus for TVCC. Project will include site development and building space for instruction, student service activities, study, and faculty offices.
10. Physical Plant Service Center (UAA) 10,000.0
- Request for funds to build a Service Center that will become headquarters for about 100 UAA physical plant employees. The facility will house service equipment maintenance shop, plumbing, heating, electrical, cabinet, locksmith, paint, carpenter, and grounds maintenance shops. The building will provide space for administrative offices for the Departments of Preventive Maintenance, custodial grounds, building maintenance and energy conservation.
11. Physical Education Building (UAJ) 10,000.0
- Request for funds for a multi-purpose recreational facility to house a variety of sports activities (basketball, track and field, hockey, racquet ball, handball), spectator seating and administrative offices for faculty/staff administering these activities.

UNIVERSITY OF ALASKA
STATEWIDE PRIORITY LIST
FY 83 CAPITAL PROJECTS - GENERAL FUND

TABLE 12

1.	Student Housing Complex - Phase I (UAJ)	\$12,000.0
2.	Student Resident Hall Renovation (UAF)	4,000.0
3.	Upgrade of UACN Computer Resources (SW)	4,753.0
4.	Instructional Equipment (UAA)	1,828.0
5.	Instructional Equipment (UAJ)	719.0
6.	Instructional Equipment (CCREE)	2,887.6
7.	Instructional Equipment (UAF)	975.0
8.	Research Equipment	527.0
9.	Library Acquisitions (UAJ)	429.0
10.	Library Acquisitions (CCREE)	235.0
11.	Campus Master Planning	2,000.0
12.	Building Modification for Safety and Energy (UAA)	905.0
13.	Code Deficiency Corrections (UAF)	2,000.0
14.	Code Deficiency Corrections (CCREE)	73.0
15.	UACN Data Cable and Fire Detection (SW)	1,200.0
16.	Water Treatment Facility (UAF)	450.0

17.	Repairs and Renovations (UAA)	810.5
18.	Homer Research Center/Beef Production (UAF)	875.0
19.	Seward Marine Station	2,500.0
20.	Telecommunications (SW)	3,593.0
21.	Administrative Equipment (UAA)	361.5
22.	Administrative Equipment (SW)	352.0
23.	Administrative Equipment (RE)	50.0
24.	Building Repairs and Renovation (UAF)	2,000.0
25.	Physical Plant and Coal Handling Facility (UAF)	1,200.0
26.	Robertson Building Upgrade (KeCC)	98.0
27.	KUAC Ventilation Systems (UAF)	665.0
28.	Addition to Elvey Building Annex for Computer System (UAF)	500.0
29.	Complex of PE/Sports Facility, Parking Lot & Land (UAA)	755.0
30.	Facilities and Service Upgrade P-III (UAA)	1,000.0
31.	KUAC Instructional Telecommunication Studio Complex (UAF)	200.0
32.	Campus Improvements (K PCC)	125.0
33.	Bookstore Fixtures (UAA)	300.0
34.	Emergency Generator (MSCC)	33.0

35.	Mechanical Renovation (CCREE)	1,000.0
36.	Handicap Barrier Removal (SW)	500.0
37.	Roads, Streets, Parking (CCREE)	<u>1,000.0</u>
	Total	\$53,532.6

General Fund Requests - FY 83

1. Student Housing - Phase I (UAJ) 12,000.0

Funding is requested to provide housing for students to meet the accreditation requirements of UAJ. The funds requested will be used to gain as many units as possible within the dollars appropriated.

2. Student Residence Hall Renovation (UAF) 1,000.0

Request for funds for first phase renovation of eight residence halls housing 1,300 students. Renovations include replacement of a heating system in Nerland Hall, shower room renovations in Wickersham, floor coverings in various locations in all eight buildings, replacement of doors in Skarland Hall, and replacement of lounge and room furniture in various locations in all eight buildings.

3. Upgrade of UACN Computer Resources (SW) 4,753.0

This request will meet the increased demand for computer services by the academic, research and administrative staff.

4. Instructional Equipment (UAA) 1,828.0

Request for funds for teaching equipment for the School of Engineering, the College of Arts and Sciences, Schools of Business and Public Administration, and Education Learning Lab, Curriculum Research, Computer Program Support and Athletic programs.

5. Instructional Equipment (UAJ) 719.0

Funds to be used for the purchase of machines, computer terminals, equipment and furniture for the Business Division.

6. Instructional Equipment (CCREE)

2,887.6

All units within the Division have a continuing need for instructional equipment. MatSu requests funds for equipment for programs in Electronic Technology, Heating and Refrigeration, Agriculture, and Computer Information Systems.

Rural Education requests equipment for Communications, flight simulation, AVT Media, service vehicles, and classroom equipment.

Anchorage Community College requests equipment for a Medical Laboratory, the Nursing program, Medical Assistance program, Dental program, Biology lab, and office equipment.

Northwest Community College requests media services equipment, and a computer terminal.

Cooperative Extension Service requests computer equipment to be located in 15 extension service offices across the state.

Prince William Sound Community College requests equipment to support its Office Occupations program; requests electronic equipment to support Petroleum Technology, and Fisheries and Marine Technology; classroom furniture and instructional equipment.

Kenai Peninsula Community College requests Lab and Shop equipment.

Tanana Valley Community College requests equipment for programs in Diesel Mechanics, Heavy Equipment Mechanics, Electrical Services, Aviation, Electronics, Petroleum Technology, Airframe and Power Plant, Fire Science and Office Occupations.

Sitka Community College requests a mobile vocational facility, housing teaching equipment for training programs in diesel and small engines, refrigeration, welding, etc.

- 7. Instructional Equipment (UAF) 975.0
 Funding to be used for purchase of instructional equipment for College of Arts and Sciences, School of Management, School of Engineering, School of Mineral Industry, School of Mines, KUAC, and the College of Environmental Sciences.

- 8. Research Equipment (UAF) 527.0
 Funding for the purchase of equipment for mineral research labs, Institute of Marine Science, Institute of Water Resources, Center for Cross-Cultural Studies, Geophysical Institute. All equipment is needed for competitive state-of-art needs.

- 9. Library Acquisitions (UAJ) 429.0
 Acquisition of library materials needed at UAJ campus.

- 10. Library Acquisitions (CCREE) 235.0
 Request for funds to purchase needed books and Library equipment for Rural Education program and for the Prince William Sound Community College.

- 11. Campus Master Planning 2,000.0
 Request for funds to develop master development plans for each UA campus. These plans are vital to the task of fitting the annual requests for capital projects within a rational plan for the physical development of each campus. Funds will enable data collection, surveys, engineering and environmental impact information necessary and useful in acquiring elemental information for master planning and campus physical planning, i.e., land use, building and site location, landscaping, etc.

- 12. Building Modification for Safety and Energy (UAA) 905.0
 Request for funds for modification of energy modules to heat supply and combustion air during below freezing temperatures, for funds for building

energy systems controls, for an emergency power generator for the Chemistry and Biology research lab toxic gas exhaust system in the HOF Building.

13. Code Deficiency Corrections (UAF) 2,000.0

These are items which are needed to correct either: 1) existing safety problems and/or 2) to bring existing facilities into conformance with current fire and safety codes. These are mandatory items.

14. Code Deficiency Corrections (CCREE) 700.0

All of the community colleges have electrical and fire code violations requiring correction.

15. UACN Data Cable and Fire Detection (SW) 1,200.0

Request for funds to correct electrical and fire code violations that exist on the campus wide computer network.

16. Water Treatment Facility (UAF) 450.0

Request for funds to complete construction of the Water Treatment Facility begun in 1978 with GOB funds, as well as to construct a water inter-tie line to the College Utilities system for enhanced fire protection service.

17. Repairs and Renovations (UAA) 810.5

Request for funds to replace worn carpeting in the College of Arts and Sciences, make parking lot surface repairs, replace PE gym floor, install stage lighting grid in College of Arts and Sciences Rm. 118, remodel psychology lab, and install library hallway doors.

18. Homer Research Center/Beef Production 875.0

This request is for the completion of facilities purchased for beef production research at Homer Research Center which will support development of the beef industry in Alaska.

19. Seward Marine Station Phase II Completion

2,500.0

Request for funds to build support space and to place equipment required to complete the Seward Marine Education Center currently under construction. Current construction will be completed in Spring '82.

Phase II will contain aquaria, classroom/labs, library/seminar room, preparation rooms, administrative support offices, and a sea water system that will supply sea water to the aquaria and laboratories.

20. Telecommunications (SW)

3,593.0

University of Alaska/Anchorage

1. Renovation of Nursing Classroom for teleconferencing
2. Data processing for School of Justice
3. A/V software and instructional modules for School of Nursing
4. A/V equipment for Schools of Nursing and Justice
5. Transportation van for Justice
6. Microcomputer for instruction and research for School of Nursing and Education
7. A/V electronic equipment for Math Sciences and for Arts and Sciences
8. Capital support for cabling of campus, and for classroom installation of ports to the cable system.

University of Alaska/Fairbanks

1. Cabling campus
2. Installation of telecommunications teaching stations

University of Alaska/Juneau

1. Instructional communications production equipment
2. Remodel facilities for telecommunications production

CCREE

- Kodiak - production and utilization equipment
- Sitka - telecommunications, utilization equipment
- MatSu - telecommunications, utilization equipment, special instructional equipment
- ACC - campus cabling
- UA/ITC - production, engineering, and special utilization equipment

21. Administrative Equipment (UAA) 361.5

Request for funds for equipment for Department of Admissions and Records and Physical Plant, General Support Services, and the Academic Support Office.

22. Administrative Equipment (SW) 352.0

Computer memory, air conditioning for additional computer installation and microfiche.

23. Administrative Equipment (RE) 50.0

Request for funds for office furniture and telecopier.

24. Building Repairs and Renovations (UAF) 2,000.0

This project will address: 1) existing problems which cause high operation costs and have potential for growing into major problems and 2) increasing the efficiency of existing systems and upgrading older, substandard facilities.

25. Physical Plant and Coal Handling Facility (UAF) 1,200.0

This facility will improve the efficiency and economy of the coal handling operations at the UAF heating plant. The proposal is to build a heated enclosure large enough to handle 10 cars of coal.

- | | | |
|-----|---|---------|
| 26. | Robertson Building Upgrade (KeCC) | 98.0 |
| | Request for funds for installation of insulation in walls and ceilings, and for replacement of plastic windows with insulating glass. | |
| 27. | KUAC Ventilation Systems (UAF) | 665.0 |
| | Request for funds to provide adequate, effective ventilation system, to eliminate costly shutdowns and uncomfortable temperature variations in the KUAC studios and work spaces. | |
| 28. | Addition to Elvey Building Annex for Computer System (UAF) | 500.0 |
| | This addition will provide space for the computer system. | |
| 29. | Complex of PE/Sports Facility, Parking Lot and Landscaping (UAA) | 755.0 |
| | Request for funds to enclose the physical education studio 206 with a glass wall, modify studio lighting, heating and ventilation. | |
| | Request for funds to install curbs and parking bumpers, install new drainage system at Library loading dock, install traffic control signs, complete landscaping at Library and College of Arts and Sciences, construct walkway and exterior lighting at new Classroom/Office building. | |
| 30. | Facilities and Services Upgrade P-III (UAJ) | 1,000.0 |
| | Present utilities are not adequate to service increasing demand. This project will ensure that the expected growth of the demand for utilities will be met and will also allow for modification of substandard facilities. | |
| 31. | KUAC Instructional Telecommunications Studio Complex (UAF) | 206.0 |
| | This project will complete Studio "B" at KUAC which is currently an unfinished area of approximately 1,000 sq.ft. | |

- | | | |
|-----|---|---------|
| 32. | Campus Improvements (Kenai Peninsula CC) | 125.0 |
| | Request funds for installing sprinklers in the wood construction Phase II building - the College's Petroleum Technology area. Request funds for installation for an emergency power generator for the entire College. | |
| 33. | Bookstore Equipment (UAA) | 300.0 |
| | Request funds for bookstore furnishings and equipment to complete the facility for full use in FY 84. | |
| 34. | Emergency Generator (MatSu) | 33.0 |
| | Request funds for purchase and installation of a gasoline powered generator to supply emergency power during power outages. | |
| 35. | Mechanical Renovation (CCREE) | 1,000.0 |
| | Request for funds to correct mechanical systems deficiencies in all of the Community colleges. Correction of the deficiencies will usually entail balancing systems, replacing worn parts, maintenance overhaul. | |
| 36. | Handicapped Barrier Removal (SW) | 500.0 |
| | Request for funds to continue remodeling of existing buildings at the Fairbanks campus and at several of the community college campuses to make them accessible by and useful to handicapped persons in conformance with Section 504 of the Rehabilitation Act of 1973. | |
| 37. | Roads, Streets, and Parking | 1,000.0 |
| | Funds will be used for general repair and upgrading of the roads, streets, and parking areas on all the community college campuses. | |

APPENDICES

UNIVERSITY OF ALASKA
PRESIDENT'S RECOMMENDATIONS
FY 83 BUDGET REQUEST
NCHEMS CATEGORIES

INSTRUCTION -	Instruction, CC Contract, Eagle River, Sheldon-Jackson Consortium, Rural Education
RESEARCH -	Organized Research, Research and Professional Centers, Yupik Language Center
PUBLIC SERVICE -	Public Service, Cooperative Extension Service
ACADEMIC SUPPORT -	Academic Support
STUDENT SERVICES -	Student Services, Intercollegiate Athletics, Student Financial Support
INSTITUTIONAL SUPPORT -	Administrative position of Administration and Plant, CC Staff and Support, Debt Service, Statewide Staff and Support, Data Processing Service, Risk Management
PHYSICAL PLANT -	Physical plant portion of Administration and Plant

PROGRAM EMPHASES DEFINITIONS

I. UA/Juneau Accreditation Needs

UA/Juneau requires priority consideration be given to increased staff and services where existing staff and services do not provide an acceptable instructional complement of activities to achieve academic standards which will insure elimination of deficiencies relative to the accreditation processes.

II. Academic Program Development and Accreditation Needs

Academic program development requires priority consideration be given to increased support staff and services in developing programs where existing staff and services do not provide an acceptable qualitative and quantitative instructional complement of activity. Such development directly supports the attainment of standards and elimination of deficiencies relative to accreditation processes.

III. Expansion of Natural Resources, Business & Vocational Education

Programs to receive emphasis in FY 83 include fisheries, agriculture, forestry, oil technology, petroleum engineering, business, and vocational education.

IV. Accessibility

The continuing focus on accessibility of University services will include expansion of summer school offerings, provision of learning experiences specifically tailored to the needs of the native population and minorities, design and implementation of telecommunications curricula, faculty development of alternative learning and teaching methods and continuing development of formal outreach services to rural Alaska.

V. Student Academic Support Services

Academic and student support services are to be integrated with program development with an emphasis on a "packaged approach" to the interrelationship between program priorities and other programs, and support services. A full range of student academic support services is to be encouraged, including student recruitment campaigns and preservation activity relating to the natural history and cultural heritage of Alaska.

VI. Applied and Developmental Research

Emphasis on applied and developmental research will be characterized by continuing inquiry in specific areas particularly with respect to Alaska problems and supported by recognition of the prospect of declining federal support and the development of facilitating processes that assist faculty and research personnel in the identification of funding services.

VII. Employee Development

Employee development will feature a comprehensive orientation, training, and evaluation process with additional emphasis on AA/EEO goals and accessibility for the handicapped.

VIII. Planning and Management Services

Planning and management services require the formal expression of an activity-based system within the framework of the planning process and include the administrative and support services essential for the efficient operation of a university system.

IX. Public Service

A major public service commitment is to be directed toward training opportunities for individuals at all levels of government and in community organizations.

X. Federal Shortfall Reserve

Includes source of funding changes for Federal Shortfall.

PLEASE NOTE: THE PRECEDING PAGES WERE TREATED
AS A UNIT IN THE ORIGINAL DOCUMENT.

150
69

81 mill

Page 1

Line 24. Sect 3. The Amount of 69,000,000 [59,000,000]

- Line 27 (1) Student Housing - UAJ Phase I, II [Perms of Equal Facility] ^{12,000,000}
- 28 (2) Renovation of existing facilities [Acquisition of Equip] ^{10,000,000}
- 29 (3) UAFN COMPUTER / Instructional Equip [Housing Books] ^{10,000,000}

Page 2

Line 2 (4) Classrooms at UAF 20,000,000 [UAJ Housing]

Line 4 (5) Elvey Bld. Addition - UAF - 17,000,000 [Housing, Kustan]

Line 6-8 - Delete.

Line 9 The Amount of 82,425,000 [173,000,000]
~~= 142,425,000~~

82,425	<u>18</u>
69,000	107
<hr/> 151,425	

Sweet Vermilion Diane Calvin
 of 1000 DW By 5, 500
 Dept Pract # 0224 SB 893 Rept amount CSSC 893 (Hess)

Adak	10,487,070	10,488,000
Aleutian	9,475,390	9,475,000
Beering	11,485,000	11,485,000
Chatham	85,500	86,000
Delta/Healy	2,600,000	2,600,000
Iditarod	2,500,000	2,500,000
Lt & Pems	2,055,000	2,055,000
Lower Kuskokwim	11,737,000	11,737,000
Lower Yakon	631,800	632,000
Northwest	11,173,800	11,174,000
Railbelt	2,150,000	2,150,000
Southeast	860,000	860,000
South West	2,100,000	2,100,000
Yakon Flats	2,585,000	2,585,000
Yakon Foyukuk	12,497,000	12,497,000
	82,422.56	82,425
		69,000
Hogan →		# 151,425

Jay Fineman

S R

10

A M E N D M E N T

OFFERED IN THE SENATE:

By: Senate HESS

To: SR 10 SENATE BILL No. _____

HOUSE BILL No. _____

PAGE: 1

LINE: 18

Page 1, line 18: Delete "221" and insert "1122"

COMMITTEE REPORT

SENATE

5/27/81

FURTHER: None

Date: _____

Mr. President:

The Committee on HEALTH, EDUCATION AND SOCIAL SERVICES has had SR 10 review of capital expenditures of hospitals

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
- and recommends _____ new title
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

CHAIRMAN

alaska
state
hospital
association

319 Seward St., Juneau, Alaska 99801 (907) 586-1790

REPRESENTING ACUTE, LONG TERM AND OUTPATIENT FACILITIES

President
Sister Barbara Haase
Ketchikan General Hospital
Ketchikan

President-Elect
Tom Mingen
Fairbanks Memorial Hospital
Fairbanks

Secretary/Treasurer
Ron Pavellas
Alaska Hospital & Medical
Center
Anchorage

May 28, 1981

Immediate Past President
Al Camross
Providence Hospital
Anchorage

Executive Director
Dennis L. DeWitt
Juneau

The Honorable Terry Stimson
Alaska State Senate
Pouch V, State Capitol Bldg.
Juneau, Alaska 99811

Dear Senator Stimson:

The Alaska State Hospital Association wishes to inform you of our strong support for Senate Resolution 10 by Senator Parr.

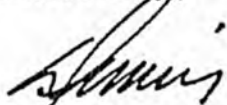
Currently Alaska is governed by both the State Certificate of Need law and an "1122 Agreement" which require review and approval of capital expenditures made by health facilities. The existence of the "1122 Agreement" requires reviews of capital expenditures to begin at \$100,000 rather than \$150,000 which can be adjusted for inflation, requires ultra sound services to be reviewed, and gives final authority to the U.S. Secretary of Health and Human Services rather than retaining that authority within the state. Attached is a letter to Senator Parr which demonstrates the unnecessary activity it has caused in Alaska.

The Department of Health and Social Services has indicated an unwillingness, after repeated requests, to terminate the "1122 Agreement", even though they agree that the threshold is too low. They claim the uncertainty at the Federal level necessitates continuing this agreement with the Federal government. As I am sure you are aware, AS 18.07 is a state statute controlling Certificate of Need in Alaska and stands independent of any Federal activity. We further believe that there is no need to defacto give up to the Federal government the final decision on Certificate of Need.

May 28, 1981
The Honorable Terry Stimson
Page Two

We respectfully request your support for Senate Resolution 10 which will reduce unnecessary regulation and return control of Certificate of Need to the State of Alaska.

Sincerely,



Dennis L. DeWitt
Executive Director

DLD/b

cc: Senator Charles Parr

Enclosure

Alaska
state
hospital
association

319 Seward St., Juneau, Alaska 99801 (907) 586-1790

REPRESENTING ACUTE, LONG TERM AND OUTPATIENT FACILITIES

President
Sister Barbara Haase
Ketchikan General Hospital
Ketchikan

April 28, 1981

President Elect
Tom Mingen
Fairbanks Memorial Hospital
Fairbanks

Secretary/Treasurer
Ron Pavellas
Alaska Hospital & Medical
Center
Anchorage

The Honorable Charles Parr
Alaska State Senate
Pouch V, State Capitol Building
Juneau, Alaska 99811

Immediate Past President
Al Camosso
Providence Hospital
Anchorage

Dear Senator Parr:

Executive Director
Dennis L. DeWitt
Juneau

You ask who might be hurt by the continuation of an "1122 Agreement" for the period July 1981 - June 1982. I have been able to isolate the following specific items.

- 1) Bartlett Memorial Hospital - Replacement of X-Ray. Estimate \$128,000.
- 2) Kodiak Island Hospital - Capital modifications to comply with fire and life safety recommendations made by the State architect. State estimate by architect, \$145,000.
- 3) Valdez - Modification of front hall and reception area. City engineer currently developing plans. Current estimate \$100,000 - \$135,000.

As it relates to specific instances where facilities have had reviews caused by Section 1122 which would not have had to go through C.O.N. review, the following are examples:

- 1) Valdez - X-Ray replacement - 15 year old machine without fluoroscope. Cost \$149,615. Applications submitted January 1980. Final U.S. Department of Health and Human Services approval, June 15, 1980.
- 2) Seward - Replace a roof in 1980 at a cost of slightly over \$100,000. Required to submit to an "1122 Review". Submitted application in February of 1980 - Received approval in Fall of 1980.

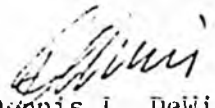
Finally, I am told that absent the "1122 Agreement", the State would not require a C.O.N. for ultra sound machines. Kodiak Island Hospital just finished a review for its ultra sound machine, Valdez and Seward are in the process of securing ultra sound machines and can be expected to commence the review process within this calendar year. I believe the cost of such a piece of equipment will run between \$25,000 and \$90,000, depending upon its size and sophistication.

April 28, 1981
The Honorable Charles Parr
Page Two

As I indicated to you, the requirement of coverage of this is specified in the 1122 process and would most likely not be continued without an "1122 Agreement". It has been my impression that there is little concern about this equipment not being covered although, I would not want to warrant that being the case.

I hope this is helpful to you.

Sincerely,



Dennis L. DeWitt
Executive Director

DLD/b



Alaska State Legislature

TWELFTH LEGISLATURE - FIRST SESSION SENATE CALENDAR

OFFICIAL BUSINESS OF THE SENATE

One Hundred Forty-Fourth Legislative Day

THURSDAY
June 4, 1981
10:00 a.m.

Chaplain: Pastor John Reimer of the Auke Bay Bible Church

SECOND READING OF SENATE BILLS

SB 573 Regulating the sale and labeling of honey
(Resources offered CS pg 1305)

SECOND READING OF HOUSE BILLS

HB 55 Regulation and licensing of veterinarians
(Labor & Commerce waived, pg 1194, HESS
report pg 1305)

CSHB 274 (L&C) Electrical codes
_____ eff date
(L&C report pg 1239)

HB 314 am Employment of children
_____ eff date
(L&C report pg 1239)

SENATE BILLS IN THIRD READING

CSSB 124(SA) State complex at Anchorage
_____ eff date
(On reconsideration, held from June 3)

SECOND READING OF SENATE RESOLUTIONS

SR 10 Review of capital expenditures of hospitals
(HESS offered amd, pg 1315:
Pg 1, line 18: Delete "221" insert "1122")

PUBLICATION NOTICE Citations for Friday Calendar

Honoring Carolyn Doggett, by Senator Stimson
In Memoriam Lincoln G. Wallace, by Representatives Miller & Duncan and
Senator Ray
Honoring Palmer-Wasilla Wrestlers, by Representative Carney
Honoring Mari Kae Weed, by Representatives Miller & Duncan & Senator Ray
Honoring Sitka Summer Music Festival, by Reprs. Grown and Grussendorf
In Memoriam Denny G. Braid, by Reprs. Bettisworth, Smith, Rogers, Brown
Randolph, Fanning & Montgomery & Senators Fahrenkamp, Bennett, Parr and
Kerttula
Honoring Katsutaka Tanaka, by Reprs. Beirne, Phillips, Martin, Hayes, Clocksin,
Meekins & Halford

SB 573

SENATE JOURNAL - PAGE 1158- 1 5/20/8

SENATE BILL NO. 573 by Senator Kelly, entitled:

"An Act regulating the sale and
labeling of honey."

was read the first time and referred to the Resources Committee.

SB 573

SENATE JOURNAL - PAGE 1305- 2 6/ 1/8

The Resources Committee considered SENATE BILL NO. 573 (relating to the sale and labeling of honey) and a majority of the committee recommends it be replaced with CS FOR SENATE BILL NO. 573 (RES) and do pass. The report was signed by Senator Fahrenkamp, Chairman and concurred in by Senators Bradley, Sturgulewski and Gilman. Senator Mulcahy signed "no recommendation".

X-EXIT, E-END, <EN> TO CONTINUE ...

SENATE BILL NO. 573 was referred to the Rules Committee.

ALL DONE ... <EN> TO CONTINUE

HR 55

SENATE JOURNAL - PAGE 376- 1 3/ 5/81

HOUSE BILL NO. 55 by the Rules Committee by request of the Governor, entitled:

"An Act relating to regulation and licensing of veterinarians."

was read the first time and referred to the Labor and Commerce Committee and the Health, Education and Social Services Committee.

HR 55

SENATE JOURNAL - PAGE 1194- 2 5/22/81

Senator Mulcahy, Chairman of the Labor and Commerce Committee waived referral on HOUSE BILL NO. 55 (relating to regulation and licensing of veterinarians) and the bill was referred to the Health, Education and Social Services Committee.

X-EXIT, E-END, <EN> TO CONTINUE ...

HR 55

SENATE JOURNAL - PAGE 1305- 3 6/ 1/81

The Health, Education and Social Services Committee considered HOUSE BILL NO. 55 (regulation and licensing of veterinarians) and a majority of the committee recommends it do pass. The report was signed by Senator Parr, Chairman and concurred in by Senators Fischer and Kelly.

HOUSE BILL NO. 55 was referred to the Rules Committee.

ALL DONE ... <EN> TO CONTINUE

HB 274

SENATE JOURNAL - PAGE 620- 3 4/ 2/81

<CS FOR HOUSE BILL NO. 274 (L&C)> by the Labor and Commerce
Committee, entitled:

"An Act relating to electrical codes;
and providing for an effective date."

was read the first time and referred to the Labor and Commerce
Committee.

HB 274

SENATE JOURNAL - PAGE 1239- 1 5/28/81

The Labor and Commerce Committee considered <CS FOR HOUSE BILL>
<NO. 274 (L&C)> (electrical codes) and a majority of the commit-
tee recommends it do pass. The report was signed by Senator
Mulcahy, Chairman and concurred in by Senators Fahrenkamp...
and Ziegler.

CS FOR HOUSE BILL NO. 274 (L&C) was referred to the Rules
Committee.

ALL DONE ... <EN> TO CONTINUE

HB 314

SENATE JOURNAL - PAGE 586- 2 3/31/81

<HOUSE BILL NO. 314 am> by Representative Haugen, entitled:

"An Act relating to employment of
children; and providing for an
effective date."

was read the first time and referred to the Labor and Commerce
Committee.

HB 314

SENATE JOURNAL - PAGE 1239- 2 5/28/81

The Labor and Commerce Committee considered <HOUSE BILL NO. 314>
<am> (employment of children) and a majority of the committee
recommends it do pass. The report was signed by Senator
Mulcahy, Chairman and concurred in by Senators Fahrenkamp
and Ziegler.

HOUSE BILL NO. 314 am was referred to the Rules Committee.

X-EXIT, E-END, <EN> TO CONTINUE ...

SB 124

SENATE JOURNAL - PAGE 151- 3 1/30/81

SENATE BILL NO. 124 by Senators Fischer, Bradley, Colletta, Dankworth, Kelly, Rodey, Stimson and Sturgulewski, entitled:

"An Act relating to a state office complex at Anchorage; and providing for an effective date."

was read the first time and referred to the State Affairs Committee and the Finance Committee.

SB 124

SENATE JOURNAL - PAGE 258- 2 2/17/81

The State Affairs Committee considered SENATE BILL NO. 124 (state office complex at Anchorage) and a majority of the committee recommends it be replaced with CS FOR SENATE BILL NO. 124 (SA) and do pass. The report was signed by Senator Fischer, Chairman and concurred in by Senators Stimson and Colletta. Senator Bradley signed "no recommendation". Fiscal note accompanying the bill appears in Senate Supplement No. 11 to today's journal.

SENATE BILL NO. 124 was referred to the Finance Committee.

SB 124

SENATE JOURNAL - PAGE 1208- 1 5/26/81

The Finance Committee considered SENATE BILL NO. 124 (state office complex at Anchorage) and a majority of the committee recommends the State Affairs committee substitute offered on on page 258 do pass. The report was signed by Senator Bennett, Co-Chairman and concurred in by Senators Dankworth, Sturgulewski, Stimson and Sackett. Senators Ferguson and Eliason signed "no recommendation". The committee further attaches a new fiscal note which appears in Senate Supplement No. 48 to today's journal.

SENATE BILL NO. 124 was referred to the Rules Committee.

SB 124

SENATE JOURNAL - PAGE 1319- 1 6/ 2/81

The Rules Committee considered SENATE BILL NO. 124 (state office complex at Anchorage) and recommends it be placed on the June 2 calendar. The report was signed by Senator Kelly, Chairman and concurred in by Senators Ferguson, Ziegler and Dankworth. Senator Ferguson further signed "should do same for other cities". Senator Ziegler further

signed "what about Willow complex?".

SENATE BILL NO. 124 appears on today's calander.

SB 124

SENATE JOURNAL - PAGE 1328- 1 6/ 2/81

SENATE BILL NO. 124 (relating to a state office complex at Anchorage) was read the second time.

Senator Fischer moved and asked unanimous consent for the adoption of the State Affairs Committee Substitute offered on page 258. Without objection, <CS FOR SENATE BILL NO. 124> <(SA)> was adopted.

CS FOR SENATE BILL NO. 124 (SA) was read the second time.

Senator Rodey moved and asked unanimous consent that CS FOR SENATE BILL NO. 124 (SA) be considered engrossed, advanced to third reading and placed on final passage. Without objection, it was so ordered.

CS FOR SENATE BILL NO. 124 (SA) was read the third time.

The question being: "Shall CS FOR SENATE BILL NO. 124 (SA) (relating to a state office complex at Anchorage) pass the Senate?" The roll was taken with the following result:

CS SB 124 SA 3RD

Yeas: 17 Bennett, Bradley, Colletta,
Dankworth, Eliason, Fahrenkamp,
Ferguson, Fischer, Gilman, Kelly,
Mulcahy, Parr, Rodey, Sackett,
Stimson, Sturgulewski, Ziegler

Nays: 3 Hohman, Kerttula, Ray

and so, CS FOR SENATE BILL NO. 124 (SA) passed the Senate.

Senator Rodey moved and asked unanimous consent that the roll call on the passage of the above bill be considered the roll call on the effective date clause. Without objection, it was so ordered.

Senator Ray gave notice of reconsideration on CS FOR SENATE BILL NO. 124 (SA).

SB 124

SENATE JOURNAL - PAGE 1350- 2 6/ 3/81

Senator Ray requested that the reconsideration of <CS FOR SENATE> <NO. 124 (SA)> (state office complex at Anchorage) be taken up at

this time.

SENATE BILLS IN THIRD READING

CS FOR SENATE BILL NO. 124 (SA) was before the Senate at this time on reconsideration.

Senator Ray moved and asked unanimous consent that CS FOR SENATE BILL NO. 124 (SA) be held one legislative day. Without objection, it was so ordered.

SR 10

SENATE JOURNAL - PAGE 1226- 1 5/27/81

SENATE RESOLUTION NO. 10 by Senator Parr,

Relating to review of capital
expenditures of hospitals,

was read the first time and referred to the Health, Educa-
tion and Social Services Committee.

SR 10

SENATE JOURNAL - PAGE 1315- 3 6/ 2/81

The Health, Education and Social Services Committee considered
SENATE RESOLUTION NO. 10 (review of capital expenditures of
hospitals) and recommends it do pass with the following amend-
ment:

Page 1, line 18: Delete "221" insert "1122"

The report was signed by Senator Parr, Chairman and concurred
X-EXIT, E-END, <EN> TO CONTINUE ...

in by Senators Fischer and Stimson.

SENATE RESOLUTION NO. 10 was referred to the Rules Committee.

ALL DONE ...

FACT SHEET SENATE RESOLUTION NUMBER 10

<u>1122 AGREEMENT COVERS</u>	<u>CONSIDERATION</u>	<u>STATE C.O.N. LAW COVERS</u>
Anythings over \$100,000	Capital expenditures	Anything over \$150,000 can be adjusted for inflation.
Yes	New Services	Yes
Yes	Ultra Sound	No
U.S. Secretary of Health and Human Services	Final Authority	State Commissioner of Health & Social Services

THE FOLLOWING SHOWS THE IMPACT THE "1122 AGREEMENT" HAS ON ALASKA

<u>FACILITY</u>	<u>1122 REVIEW</u>	<u>C.O.N. REVIEW</u>
<u>Bartlett Hospital</u>		
Replace X-Ray \$128,000	Yes	No
<u>Kodiak Island</u>		
Capital Modification \$145,000	Yes	No
Ultra Sound \$35,000	Yes	No
<u>Valdez Hospital</u>		
Capital Modification \$100-135,000	Yes	No
Replace X-Ray \$149,000	Yes	No
<u>Seward</u>		
Replace Roof \$100,000	Yes	No
Ultra Sound \$35,000	Yes	No
<u>Homer</u>		
New beds & added space \$4 Million	Yes	Yes
<u>Petersburg</u>		
Replace Physical Plant \$8 Million	Yes	Yes
Ultra Sound \$35,000	Yes	No
<u>Wrangell</u>		
Replace Physical Plant \$7.1 Million	Yes	Yes
Ultra Sound \$35,000	Yes	No
<u>Valley (Palmer)</u>		
Replace Physical Plant \$10 Million	Yes	Yes

TELEGRAM

SR 10 - members.
copies

ALASCOM, INC.
PHONE: 586-6442
JUNEAU, AK 99802

#

02265 NL ANCHORAGE ALASKA 172 05-28 1615P ADT

PMS SEN CHARLES PARR

MAY 28 PM 11 41

2362

JUNEAU

RE: SENATE RESOLUTION 10 TO BE HEARD IN COMMITTEE ON JUNE 1:
I WHOLE HEARTEDLY SUPPORT THIS RESOLUTION WHICH WILL, IF ACTED
UPON, REMOVE A LAYER OF BUREAUCRATIC CONTROL OVER AN ALREADY
REGULATED PUBLIC SERVICE. OUR HOSPITAL WAS FORCED TO SUBMIT
TO FEDERAL QUOTE 1122 UNQUOTE PROCEDURES AND THE FEDERAL
DEPARTMENT OF HHS RULED AGAINST US AND IMPOSED A PENALTY FOR
QUOTE UNTIMELY UNQUOTE BUILDING OF OUR HOSPITAL FLOOR 6 AND 7.
WE ARE USING AND HAVE BEEN USING ALL FLOORS OF THE HOSPITAL.
THE STATE DID NOT TAKE AN ADVERSE POSITION AGAI
NST US IN THIS
MATTER. ALL THIS DID WAS TO COST US LAWYERS FEES, POTENTIAL
LOSS OF SOME REIMBURSEMENT FROM MEDICARE AND MEDICAID, AND
ENERGY WHICH COULD HAVE BEEN MORE FRUITFULLY DIRECTED TOWARDS
SERVING OUR COMMUNITY. POSITIVE ACTION ON THIS RESOLUTION
WILL HELP ALL HOSPITALS IN ALASKA TO PLAN THEIR FUTURES.
MORE EFFECTIVELY AND TO TAKE PROMPTER ACTION IN IMPLEMENTING
THEM AND IT WILL SAVE MONEY FOR THE PURCHASER OF HOSPITAL
SERVICES. THANK YOU FOR READING THIS.

RONALD A PAVELLAS

ADMINISTRATOR

ALASKA HOSPITAL

alaska
state
hospital
association

319 Seward St., Juneau, Alaska 99801 (907) 586-1790
REPRESENTING ACUTE, LONG TERM AND OUTPATIENT FACILITIES

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Juneau

April 28, 1981

The Honorable Charles Parr
Alaska State Senate
Pouch V, State Capitol Building
Juneau, Alaska 99811

Dear Senator Parr:

You ask who might be hurt by the continuation of an "1122 Agreement" for the period July 1981 - June 1982. I have been able to isolate the following specific items.

- 1) Bartlett Memorial Hospital - Replacement of X-Ray. Estimate \$128,000.
- 2) Kodiak Island Hospital - Capital modifications to comply with fire and life safety recommendations made by the State architect. State estimate by architect, \$145,000.
- 3) Valdez - Modification of front hall and reception area. City engineer currently developing plans. Current estimate \$100,000 - \$135,000.

As it relates to specific instances where facilities have had reviews caused by Section 1122 which would not have had to go through C.O.N. review, the following are examples:

- 1) Valdez - X-Ray replacement - 15 year old machine without fluoroscope. Cost \$149,615. Applications submitted January 1980. Final U.S. Department of Health and Human Services approval, June 15, 1980.
- 2) Seward - Replace a roof in 1980 at a cost of slightly over \$100,000. Required to submit to an "1122 Review". Submitted application in February of 1980 - Received approval in Fall of 1980.

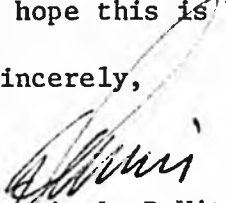
Finally, I am told that absent the "1122 Agreement", the State would not require a C.O.N. for ultra sound machines. Kodiak Island Hospital just finished a review for its ultra sound machine, Valdez and Seward are in the process of securing ultra sound machines and can be expected to commence the review process within this calendar year. I believe the cost of such a piece of equipment will run between \$25,000 and \$90,000, depending upon its size and sophistication.

April 28, 1981
The Honorable Charles Parr
Page Two

As I indicated to you, the requirement of coverage of this is specified in the 1122 process and would most likely not be continued without an "1122 Agreement". It has been my impression that there is little concern about this equipment not being covered although, I would not want to warrant that being the case.

I hope this is helpful to you.

Sincerely,



Dennis L. DeWitt
Executive Director

DLD/b

FACT SHEET SENATE RESOLUTION NUMBER 10

<u>1122 AGREEMENT COVERS</u>	<u>CONSIDERATION</u>	<u>STATE C.O.N. LAW COVERS</u>
Anythings over \$100,000	Capital expenditures	Anything over \$150,000 can be adjusted for inflation.
Yes	New Services	Yes
Yes	Ultra Sound	No
U.S. Secretary of Health and Human Services	Final Authority	State Commissioner of Health & Social Services

THE FOLLOWING SHOWS THE IMPACT THE "1122 AGREEMENT" HAS ON ALASKA

<u>FACILITY</u>	<u>1122 REVIEW</u>	<u>C.O.N. REVIEW</u>
<u>Bartlett Hospital</u>		
Replace X-Ray \$128,000	Yes	No
<u>Kodiak Island</u>		
Capital Modification \$145,000	Yes	No
Ultra Sound \$35,000	Yes	No
<u>Valdez Hospital</u>		
Capital Modification \$100-135,000	Yes	No
Replace X-Ray \$149,000	Yes	No
<u>Seward</u>		
Replace Roof \$100,000	Yes	No
Ultra Sound \$35,000	Yes	No
<u>Homer</u>		
New beds & added space \$4 Million	Yes	Yes
<u>Petersburg</u>		
Replace Physical Plant \$8 Million	Yes	Yes
Ultra Sound \$35,000	Yes	No
<u>Wrangell</u>		
Replace Physical Plant \$7.1 Million	Yes	Yes
Ultra Sound \$35,000	Yes	No
<u>Valley (Palmer)</u>		
Replace Physical Plant \$10 Million	Yes	Yes

* Certificate of Need
 Submitted by Dennis De Witt,
 A.K. St. Hospital Assoc. 6-1-81

SR 10 members files

STATE OF ALASKA

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, GOVERNOR

POUCH H 01 - JUNEAU 99811

May 22, 1981

Document# 112-81

Senator Charles H. Parr
Alaska State Senate
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

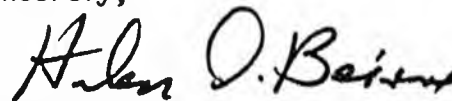
Dear Senator Parr:

Thank you for the opportunity to review the proposed resolution related to the Social Security 1122 capital expenditure review program.

It is our belief, as we expressed in our meeting April 21, 1981, that given the unknowns about health planning requirements from the federal level and our interest in some type of capital expenditure review capability, an appropriate course of action for us was to use this next year to assess the situation and determine the most reasonable approach. Our 1122 agreement does provide for cancellation by either party with thirty (30) day notice, so we are not necessarily locked in to a full year.

The 1122 review is run concurrently with the certificate of need review so in that sense it is not duplicative. However, the review threshold for 1122 is indeed lower, as the resolution notes; we continue to agree that this threshold (as well as the certificate of need threshold) is simply too low. We are aware of discussions at the national level to raise at least the certificate of need threshold and we will be supporting such efforts. We appreciate the opportunity to comment on this important issue.

Sincerely,



Helen D. Beirne
Commissioner

STATE OF ALASKA

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, GOVERNOR

POUCH H 01 - JUNEAU 99811

June 3, 1981

Document# 158-81

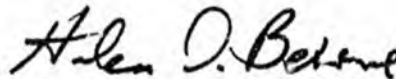
Honorable Charles H. Parr
Alaska State Senate
Alaska State Legislature
Pouch V
Juneau, AK 99811

Dear Senator Parr:

This letter is written to provide correction to testimony offered by Phoebe Lindsey of this Department on SR 10 relating to the 1122 capital expenditure review program. The State's participation in that program dates from 1974 rather than from 1976, the date Ms. Lindsey provided.

Thank you for the opportunity to offer this correction.

Sincerely,



Helen D. Beirne
Commissioner

cc: Phoebe Lindsey

alaska
state
hospital
association

319 Seward St., Juneau, Alaska 99801 (907) 586-1790

REPRESENTING ACUTE, LONG TERM AND OUTPATIENT FACILITIES

President
Sister Barbara Haase
Ketchikan General Hospital
Ketchikan

President-Elect
Tom Mingen
Fairbanks Memorial Hospital
Fairbanks

Secretary/Treasurer
Ron Pavellas
Alaska Hospital & Medical
Center
Anchorage

Immediate Past President
Al Camosso
Providence Hospital
Anchorage

Executive Director
Dennis L. DeWitt
Juneau

June 3, 1981

Dear Senator:

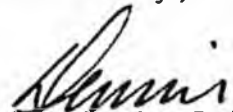
The Alaska State Hospital Association wishes to inform you of our strong support for Senate Resolution 10 by Senator Parr.

Currently Alaska is governed by both the State Certificate of Need law and the "1122 Agreement" which require review and approval of capital expenditures made by health facilities. The existence of the "1122 Agreement" requires reviews of capital expenditures to begin at \$100,000, rather than \$150,000 which is provided for in state law; requires ultra sound services to be reviewed and gives final authority to the U.S. Secretary of Health and Human Services rather than retaining that authority within the state. Attached is a summary sheet which demonstrates the unnecessary activity it has caused in Alaska.

The Department of Health and Social Services has indicated an unwillingness, after repeated requests, to terminate the "1122 Agreement", even though they agree that the threshold is too low. They claim the uncertainty at the Federal level necessitates continuing this agreement with the Federal government. As I am sure you are aware, AS 18.07 is a state statute controlling Certificate of Need in Alaska and stands independent of any Federal activity. We further believe that there is no need to give up to the Federal government the final decision on Certificate of Need.

We respectfully request your support for Senate Resolution 10 which will reduce unnecessary regulation and return control of Certificate of Need to the State of Alaska.

Sincerely,


Dennis L. DeWitt
Executive Director

Enclosure

FACT SHEET SENATE RESOLUTION NUMBER 10

<u>1122 AGREEMENT COVERS</u>	<u>CONSIDERATION</u>	<u>STATE C.O.N. LAW COVERS</u>
Anything over \$100,000	Capital expenditures	Anything over \$150,000 can be adjusted for inflation.
Yes	New Services	Yes
Yes	Ultra Sound	No
U.S. Secretary of Health and Human Services	Final Authority	State Commissioner of Health & Social Services

THE FOLLOWING SHOWS THE IMPACT THE "1122 AGREEMENT" HAS ON ALASKA

<u>FACILITY</u>	<u>1122 REVIEW</u>	<u>C.O.N. REVIEW</u>
<u>Bartlett Hospital</u>		
Replace X-Ray \$128,000	Yes	No
<u>Kodiak Island</u>		
Capital Modification \$145,000	Yes	No
Ultra Sound \$35,000	Yes	No
<u>Valdez Hospital</u>		
Capital Modification \$100-135,000	Yes	No
Replace X-Ray \$149,000	Yes	No
<u>Seward</u>		
Replace Roof \$100,000	Yes	No
Ultra Sound \$35,000	Yes	No
<u>Homer</u>		
New beds & added space \$4 Million	Yes	Yes
<u>Petersburg</u>		
Replace Physical Plant \$8 Million	Yes	Yes
Ultra Sound \$35,000	Yes	No
<u>Wrangell</u>		
Replace Physical Plant \$7.1 Million	Yes	Yes
Ultra Sound \$35,000	Yes	No
<u>Valley (Palmer)</u>		
Replace Physical Plant \$10 Million	Yes	Yes

alaska
state
hospital
association

319 Seward St., Juneau, Alaska 99801 (907) 586-1790
REPRESENTING ACUTE, LONG TERM AND OUTPATIENT FACILITIES

President
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Secretary/Treasurer
Ron Pavellas
Alaska Hospital & Medical
Center
Anchorage

Immediate Past President
Al Camosso
Providence Hospital
Anchorage

Executive Director
Dennis L. DuWitt
Juneau

June 5, 1981

The Honorable Jay Hammond
Governor
State of Alaska
Pouch A
Juneau, Alaska 99811

Dear Governor Hammond:

The Alaska State Hospital Association joins with the Alaska State Senate (See Attachment #1) and the South Central Health Planning and Development, Incorporated (See Attachment #2) in requesting that you not renew the agreement with the Federal government for the review capital expenditures under Section 1122 of P.L. 92.603.

Currently Alaska is governed by both the State Certificate of Need law and the "1122 Agreement". The "1122 Agreement" requires review and approval of capital expenditures to begin at \$100,000, rather than \$150,000 which is provided for in state law, requires ultra sound services to be reviewed and gives final approval authority to the U.S. Secretary of Health and Human Services, rather than retaining that authority within the state. Attached is a letter to Senator Parr which demonstrates the unnecessary activity it has caused in Alaska (See Attachment #3).

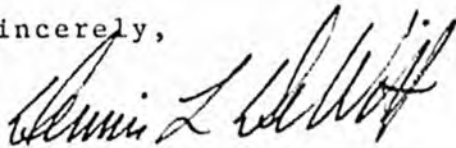
The Department of Health and Social Services has indicated an unwillingness, after repeated requests, to recommend termination of the "1122 Agreement", even though they agree that the threshold is too low. They claim the uncertainty at the Federal level necessitates continuing this agreement with the Federal government. As I am sure you are aware, AS 18.07 is a state statute controlling Certificate of Need in Alaska and stands independent of any Federal activity. We further believe that there is no need to give up to the Federal government the final decision on Certificate of Need.

June 5, 1981
The Honorable Jay Hammond
Page Two

The non-renewal of the "1122 Agreement" will eliminate unnecessary and costly regulations while not materially altering any meaningful part of the Certificate of Need process. We believe that the continuance of the "1122 Agreement" on the basis that " while it is not needed now, it may be later " is a poor reason to force health facilities to incur unnecessary expenditures. We believe the proper approach ought to be to renew the "1122 Agreement" if and when there is again a need for it in Alaska.

We would be pleased to discuss this matter with you at your earliest convenience.

Sincerely,



Dennis L. DeWitt
Executive Director

DLD/b

cc: Lieutenant Governor Terry Miller
Senator Charles Parr
South Central Health Planning & Development
South East Alaska Health Systems Agency
Northern Alaska Health Resources Association
Alaska State Hospital Association Members

SR 10 file

This resolution would ask the Governor not to extend the existing agreement with the Federal government for review of capital expenditures of appropriate health care facilities. This agreement, which established the section 1122 capital expenditure review program in Alaska, is renewable annually at the option of the State of Alaska. The next renewal date is July 1, 1981.

It is the basic assumption of this resolution that the section 1122 capital expenditure review program is no longer necessary since the State of Alaska did adopt a similar program in 1976 -- the certificate of need review program. Although it may appear that these two programs are duplicative, the section 1122 reviews and certificate of need reviews are combined to avoid duplicative applications and reviews for the same proposal.

There are two differences between the thresholds for determining what types of capital expenditures are subject to section 1122 review and certificate of need review. The capital expenditure review threshold of the section 1122 program is \$100,000 rather than the certificate of need threshold of \$150,000. The department agrees that both the section 1122 threshold and the certificate of need threshold are too low. At this time there are discussions at the national level regarding raising at least the certificate of need threshold. The department will be supporting such efforts. The section 1122 review also denotes the offering of ultrasound services as a service subject to review -- the certificate of need review does not.

At this time there are several unknowns as to what the position of the Federal Government will be with respect to the certificate of need program. The department believes that some capability for health facility capital expenditure review is essential. Because of these unknowns and because the section 1122 agreement may be terminated by the state with 30 days notice it is the position of the department that the agreement should be renewed, thereby allowing the department an opportunity to assess the Federal requirements for the certificate of need review program and determine what is the most desirable approach.

Recommended by: Phoebe A. Lindsey
Phoebe A. Lindsey, Director
Division of State Health
Planning and Development

Date: June 1, 1981

Approved by: Helen D. Beirne
Helen D. Beirne
Commissioner

Date: 6/1/81

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SR 10
Title Relating to review of capital expenditures of health care facilities.
Requested by Dept. of Health & Social Services Date June 1, 1981

II. FISCAL DETAIL

Agency Affected Dept. of Health & Social Services
Program Category Affected Health
BRU, Program, or Subprogram(s) Affected _____
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		0				
200 TRAVEL		0				
300 CONTRACTUAL		0				
400 COMMODITIES		0				
500 EQUIPMENT		0				
600 LAND & STRUCTURES		0				
700 GRANTS, CLAIMS, ETC.		0				
TOTAL		0				

FUNDING (Thousands of Dollars)

GENERAL FUND		0				
FEDERAL FUNDS		0				
OTHER (Specify Fund Source)		0				

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. DATE

June 1, 1981

PREPARED BY

Phoebe A. Lindsey

AGENCY

DH&SS - Div. of State Health Planning & Development

PHONE

465-3037

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named) M&B Approval _____

Date 6/1/81

AK 10 file

STATE OF ALASKA

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

June 11, 1981

JAY S. HAMMOND, GOVERNOR

POUCH H 81 - JUNEAU 99811

465-3030

Document# 163-81

Honorable Charles H. Parr
Alaska State Senate
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Senator Parr:

The Department has been considering for some time our continued participation in the Social Security 1122 capital expenditure review program. Given the uncertainty at the national level surrounding the entire health care facility regulatory program and given the Department's commitment to some type of capital expenditure review capability, we had expressed our interest in continuing our participation during this next year.

While the regulation versus competition debate will continue in all likelihood to be aired for some time, we can discontinue our 1122 participation at this time since our certificate of need program is established. Our discontinuation of participation in 1122 would have no impact to health care facilities on the federal financial participation in Medicaid. We have been advised by federal officials in DHHS, Seattle, that we can resume participation in the 1122 program at any time. This potential is important should there be any major change in the certificate of need program; the state should have direct input in the development of facilities and services if for no other reason than the ever-increasing Medicaid and general relief medical budgets which indirectly pays for such facilities and services.

Bernard Kelly, Regional Director, Department of Health and Human Services - Region X, has been advised that this Department does not intend to continue its participation in the 1122 program at this time.

Sincerely,



Helen D. Beirne
Commissioner

cc: Phoebe A. Lindsey



**South Central
Health Planning and Development, Inc.**
1135 West Eighth Avenue • Suite 1 • Anchorage, Alaska 99501
(907) 278-3631

May 28, 1981

Senator Charlie Parr
Chairman, Senate HESS Committee
Pouch V, Mail Stop 3100
Juneau, Alaska 99811

Dear Senator Parr,

The SCHPD Executive Committee at their meeting on 5/27/81 discussed the intent of SR 10 as understood at that time. A copy obtained since then confirms their understanding.

The Committee agrees with the intent of the resolution and supports the request that the Governor not renew the agreement with the Federal government for the review of capital expenditures under Section 1122 of P.L. 92-603.

Sincerely,

Ron Hammett
Administrator

- cc: Terry Stimson
- Vic Fisher
- Mike Colletta
- Tim Kelly
- Governor Jay S. Hammond
- SCHPD Board

RH/cr

Copies members

TELEGRAM

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PMS SEN CHARLES PARR

JUNEAU

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JUN 29 PM 9 51

PROVIDENCE HOSPITAL STRONGLY SUPPORT SENATE RESOLUTION 10 WHICH
WOULD NOT RENEW THE 1122 AGREEMENT. THIS ACTION WILL ALLEVIATE
ADDITIONAL UNNECESSARY BUREAUCRATIC REGULATION.

L.M. CAMOSSO, ADMINISTRATOR

S

R

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12-2789

Hein

4/18/82

*Colletta*BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

1 IN THE SENATE

2 SENATE CONCURRENT RESOLUTION NO.

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - SECOND SESSION

5 Requesting the governor to direct the
6 commissioner of health and social
7 services to prepare a job training
8 and work experience program for AFDC
9 recipients.

10 BE IT RESOLVED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 WHEREAS the current state budget of \$35 million for Aid to Families with
12 Dependent Children (AFDC) is a significant contribution of limited state
13 resources to needy children and their families and is more than twice the
14 budget of the program five years ago; and

15 WHEREAS it is in the best interest of the state to provide to adult
16 members of families receiving assistance under the AFDC program opportunities
17 for job training and work experience that will enhance their employability
18 and increase the likelihood of their achieving economic independence; and

19 WHEREAS job training and employment programs being offered in the state
20 are unable to meet the needs of AFDC recipients and other state residents;
21 and

22 WHEREAS job training and work experience programs can promote self-
23 esteem, dignity, and responsible work attitudes; can assist in providing the
24 training and establishing the work history often necessary to obtain and keep
25 gainful employment; and can help develop the state's economy by providing a
26 labor force trained to meet the needs of local employers; and

27 WHEREAS in the absence of a state requirement it is likely that the
28 federal government will impose a national work requirement on the Alaska AFDC
29 program by October 1, 1982, that may be inconsistent with the needs of the

1 state;

2 BE IT RESOLVED by the Alaska State Legislature that the governor is
3 respectfully requested to direct the Commissioner of Health and Social
4 Services to submit to the Legislative Budget and Audit Committee by October 1,
5 1982, a report on the feasibility of a job training and work experience
6 program for adult AFDC applicants and recipients in the state, and including
7 a description of

8 (1) the types of recipients and applicants who would benefit by
9 participating in a job training and work experience program;

10 (2) types of job training and work experience that would be
11 provided by government and private employers ~~are~~ under the program;

12 (3) areas in the state that would be served by the program;

13 (4) existing programs that would be available to assist in imple-
14 menting the program;

15 (5) supplemental support services that may be required to implement
16 the program, such as day care services and vocational training courses;

17 (6) cooperative arrangements that the Department of Health and
18 Social Services may desire to make with organizations or entities, such as
19 the University of Alaska and Alaska Native corporations, to implement the
20 program; and

21 (7) federal and state requirements that must be met in order to
22 implement the program, such as federal approval of AFDC demonstration
23 projects, ~~and compliance with the State Personnel Act (AS 39.25); and be it~~

24 FURTHER RESOLVED that the governor is respectfully requested to direct
25 the commissioner of health and social services to submit to the legislature
26 by January 30, 1983, a final report concerning plans for the implementation
27 of, and progress made toward the establishment of, a job training and work
28 experience program for adult AFDC recipients and applicants.

29

POSITION PAPER

SPONSOR SUBSTITUTE FOR SENATE BILL NO. 638

"An Act relating to a work experience program for persons who receive aid to families with dependent children; and providing for an effective date."

OVERVIEW

Sponsor Substitute for Senate Bill No. 638 would establish a pilot program that will require certain recipients of aid to families with dependent children (AFDC) to work in the public sector or private sector as a condition of eligibility for their benefits.

The Department concurs with the finding of need for a work experience program that will help employable recipients of AFDC benefits to become self-supporting. It would appear that the long-term interests of society are best served when welfare recipients are able to obtain and keep gainful employment. Studies have consistently shown that the most critical factors in determining their successful transition to unsubsidized employment are:

1. their expectations of achieving economic independence; and
2. the similarity of their work experience with available unsubsidized employment.

By providing the opportunity for successful experience in the work world, AFDC recipients may enhance their employability and raise their expectations of becoming self-supporting.

ISSUES/RECOMMENDATIONS

Because work experience that is similar to available or anticipated jobs is important, it is essential to have private sector participation in the program. Recent communications with Region X AFDC personnel have indicated that the development of work sites in the private sector would require a demonstration project waiver in order to avoid jeopardizing Federal Financial Participation.

Communications with the Alaska State Department of Administration staff have indicated that there may be problems with developing work sites in State service. Even non-permanent employees are subject to most requirements now imposed for regular State employment. In order to reduce potential fiscal impact and avoid other restrictions that would act as a barrier to welfare recipients' employment in State service (e.g., mandate to hire from the personnel registers), the Department would recommend changing the section pertaining to exempt service in the Alaska statutes.

Section 39.25.110 which begins: "The following positions in the state service constitute the exempt service and are exempt from the provisions of this chapter and the rules adopted under it:" may be amended by the addition of a new category as follows:

- (26) people working in job classifications designed to provide work experience for designated categories of recipients of aid to families with dependent child.

A fiscal factor that must be raised is the very critical need for adequate day care services. Services such as those provided through the Department of Community and Regional Affairs' Day Care Assistance Program must not only be available, but readily accessible if welfare parents are to be expected to

participate in a work experience program. Existing Federal AFDC work experience programs permit job site development in private-for-profit day care facilities. It may, therefore, be possible to minimize the fiscal impact of day care needs by utilizing program participants in such facilities. It may also be possible to restrict participation to categories of clients that will minimize associated day care costs.

IMPLEMENTATION

The Department would recommend operating initial test sites in Anchorage, Fairbanks, and Juneau and utilizing the existing Work Incentive (WIN) Program operations in those cities for implementation of the work experience program. The Department would also favor an emphasis on work site development in the private sector that diverts what would have been an AFDC grant to help subsidize better paying, more skilled jobs with career potential as this approach would better ensure long-term program success while serving client needs and public interests. The regular unsubsidized work experience job sites appear to be best suited for development in the public sector. These recommendations would also minimize the costs associated with a work experience pilot program.

POSITION

Consistent with the foregoing, the Department supports the Bill as it appears to be consistent with the agency's objective of long-term, self-sufficiency for welfare recipients.

RECOMMENDED BY: *John R. Pugh*
John R. Pugh, Director
Division of Family and
Youth Services

DATE: 2/25/82

RECOMMENDED BY: *Rod Betit*
Rod Betit, Director
Division of Public
Assistance

DATE: 3/1/82

APPROVED BY: *Helen D. Beirne*
Helen D. Beirne
Commissioner

DATE: 3-2-82

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. Sponsor Substitute for Senate Bill No. 638
Title "relating to a work experience program for persons who receive AFDC..."
Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services
Program Category Affected Social & Economic Asst. for the General Population
BRU, Program, Or Subprogram(s) Affected Work Incentive (WIN)
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Source)	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

The Department projects zero fiscal impact with an employment program for AFDC recipients established as follows:

1. assignment to WIN for implementation and administration;
2. initial test sites in Anchorage, Fairbanks, and Juneau; and
3. mandatory participation of designated categories of people currently required to register for WIN.

The projected zero fiscal impact is further predicated upon the following presumptions:

1. reinstatement of the WIN program in the Federal FY 83 budget;
2. reinstatement of the State funded Fairbanks WIN program in the State FY 83 budget; and

IV. DATE

2/20/82

PREPARED BY John R. Pugh, Director

AGENCY Division of Family & Youth Services

PHONE 465-3170

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

33-001 (Rev. 12/81)

JCC

3. funding of the Department of Community and Regional Affairs' Day Care Assistance Program sufficient to meet work experience program participant needs.

A change in any of the enumerated parameters would have a fiscal impact.

Out of CETA's Ashes:

New, Smaller Job Training Program Emerging to Help The Hard-Core Unemployed

Out of the ashes of the Comprehensive Employment and Training Act (CETA) — so often attacked as a conspicuous example of wasteful government spending — a new, smaller job training system is emerging in Congress.

The CETA law expires Sept. 30, and already there are three major congressional proposals that seek to replace it.

President Reagan's plan for a new training system is expected to be formally announced in time for joint House-Senate subcommittee hearings on the issue, beginning March 15.

While there are large differences among the four measures — especially over the touchy issue of who will control the new program — there are enough common points of agreement to give a good picture of the likely shape of future federal efforts to aid the hard-core unemployed.

First, the new program will have to be called something else, to free it from CETA's bad public reputation. "We've got to get rid of the name of CETA," said Rep. James M. Jeffords, R-Vt., the sponsor of one of the congressional proposals.

Unless high unemployment causes a dramatic shift in opinion, the new system will not give much help for those left jobless by recession. Much of the CETA system was devoted to providing jobs, known as public service employment, to such victims of economic downturns.

Repeated charges of widespread waste, fraud and abuse discredited public service employment in Congress. The 1981 budget reconciliation law (PL 97-35) killed off the program, and it is unlikely to be revived this year. (1981 Weekly Report p. 1469)

Instead, the new system will con-

centrate on providing training — from remedial reading and writing to advanced technical instruction — to those who lack the skills to find work.

The new system will have a reduced emphasis on income support. Only one of the main proposals allows for continued payment of substantial stipends to training participants.

Business will play a larger role in the new system than it did under CETA. Business people frequently felt excluded from the old program. That made them reluctant to hire its graduates.

Federal procedural requirements on local training programs will be loos-

ened. Programs in the future will be judged according to how well they meet their primary goal — placing the disadvantaged in jobs.

State governments probably will have more power over the system than they did in the past.

But city and county governments, which dominated CETA, will be fighting hard to retain as much as possible of their authority.

Major Bills

The four main proposals before Congress contain, to a greater or lesser degree, similar changes in the employment training system.

The three congressional proposals are:

- HR 5320, introduced by House Employment Opportunities Subcommittee Chairman Augustus F. Hawkins, D-Calif.

- HR 5461, introduced by Jeffords.

- S 2036, introduced by Senate Employment Subcommittee Chairman Dan Quayle, R-Ind., and Edward M. Kennedy, D-Mass.

The Reagan administration's pro-



New Jersey program trains workers as maintenance mechanics for the hotel/casino industry.

—By Harrison Donnelly

posal has been circulated to interest groups in draft form. A final version will be released before the March 15-18 joint hearings by Hawkins' and Quayle's subcommittees, according to a Labor Department spokesman.

On the issue of control of the new program, however, there are large differences. Of the four proposals, the Hawkins bill preserves the most of the existing CETA system. It has the support of city and county lobbyists because it would continue to operate programs through local government "prime sponsors."

At the other end of the spectrum, the administration proposal would give state governors control over the size and scope of local programs.

In between is the Quayle bill, which retains the prime sponsor system in a state unless the governor wants to change it.

S 2036 is a compromise measure that reflects its joint sponsorship by Quayle and Kennedy.

Funding levels in the bills are well below those of CETA, which spent about \$10 billion a year at its height. The largest authorization, \$5 billion in fiscal 1983, is in the Hawkins bill; the lowest is the administration's, \$2.4 billion. S 2036 has \$3.9 billion for fiscal 1983, while HR 5461 has \$3.6 billion.

Lessons of CETA

The widespread agreement on many aspects of the new training system is backed up by various studies of CETA in recent years. The studies have focused on the "new" CETA, as it was modified by 1978 amendments. (1978 Almanac p. 287)

First, job training seems to work. There is substantial statistical evidence that training programs result in increased income for participants. According to Robert Taggart, a training expert who directed youth employment programs for the Carter administration, each dollar invested in classroom training yields \$1.38 in benefits to society. For on-the-job training, the payoff is \$2.55 for each dollar invested.

The long-term benefits of public service employment were much less. Participants experienced only slight gains in income — an average of \$290 a year, according to one study.

Public service employment had even more serious problems — especially the frequent incidents of alleged fraud. Moreover, many local governments had high "substitution rates" which meant that they frequently re-

placed their own employees with federally paid CETA workers.

Still, the 1978 amendments reduced some of the problems of public service employment. The substitution rate fell to 10 percent, according to a study by Richard P. Nathan and Robert F. Cook of Princeton University. In the early days of the program, up to two-thirds of public service workers were replacing regular employees.

But the cost of the 1978 amendments was that they increased the burden of federal control. Originally established as an early type of block grant, CETA by its end was a much more closely regulated program.

"You have to pay for the efforts that turned the program around. The increase in the federal presence created vastly greater and more complex administrative problems," observed William Mirengoff, who studied CETA for the Bureau of Social Science Research.

Another lesson of CETA was that it was hard to find jobs for participants if business did not have confidence in the program. Businesses often felt frustrated or excluded from the program, according to Madeleine Hemmings of the U.S. Chamber of Commerce.

Control Fight

The continued existence of the prime sponsor system probably will be the most difficult issue to be worked out during congressional debate on the new legislation.

The subject likely will dominate legislative work because it is of prime importance to the main interests that exert major lobbying efforts on behalf of employment and training programs — state, county and municipal governments.

Under the CETA system, there are 475 prime sponsors. Most are county or city governments, although the states operate "balance of state" programs in rural or small-town areas that do not have their own programs.

Counties and cities have a major interest in retaining the prime sponsor system. The local programs are a source of political favors. A mayor, for example, might win inner-city votes by funding a program run by a black community-based organization.

Lobbyists for the cities and counties argue that the current system, with its established structure and expertise, should be improved, not abandoned.

Another argument for preserving

the current system is that the states have not been terribly successful in operating programs under CETA. "Some of the weakest links in the CETA system have been the states," said Richard Belous, executive director of the National Council on Employment Policy, a private group of academics and other policy experts.

Joan Wills of the National Governors' Association responded that states already have the experience to operate programs effectively. She noted that of the 50 largest prime sponsors, 34 are balance of state programs.

State-controlled programs, she added, could be better integrated with statewide economic development, income maintenance and criminal justice systems.

But while powerful government forces fight for control of the new system, the interests of the unemployed themselves may be forgotten, worry training experts like Taggart.

Taggart argued that, at a time of reduced funding, training programs should be moving in the direction of national uniformity. "We've bent over backwards to give local control when what we need is more standardization. When there is a smaller pie, you ought to be consolidating — but that runs against the grain of every institution in the system," he said.

"Every prime sponsor has its own self-preservation to be concerned about. They're going to look for those things they are already familiar with," observed Jeffords, whose bill was designed in consultation with Taggart.

Business Role

Although there is widespread agreement on the need to improve relations with the private sector, the extent of the new system's involvement with business still has to be worked out.

The options range from just putting business people on advisory boards to turning direct operation of programs over to businesses.

The 1978 amendments expanded business participation in CETA somewhat. They set up business-dominated local private industry councils (PICs). Separate funds were made available for PICs to run training and placement programs.

However, it took a couple of years for the PICs to get started. Their success has been limited, according to the National Council on Employment Policy.

The current proposals emphasize expansion of the power of the business councils over local programs. The PICs would plan, or even operate, the programs.

The basic idea is that business people know the kind of workers they need, and so will be able to plan training programs that will result in jobs for participants. In addition, increased private sector participation could help to reduce the alienation that business felt towards CETA.

"The PICs will function as a board of directors. Without that, you won't convince the business community that the system has changed. You have to assure them that they won't be tied up in red tape. You won't get that change of feeling unless they see business people in charge," said Hemmings of the Chamber of Commerce.

The Quayle bill would let each PIC plan its local training program. If the prime sponsor does not agree to operate the PIC plan, then the PIC itself or some other organization would do so.

Prime sponsors do not want to give so much authority to the PICs. They favor the provision in Hawkins' bill that requires prime sponsors and PICs to agree on a plan.

Training policy specialists like Belous and Taggart warn that expanded business involvement is not a panacea for CETA's problems. "Let's be realistic about what the private sector can do. For certain parts of the process, business is OK. But in other areas, like intake of participants, it is not so effective," Belous said.

Moreover, business control of federal training programs raises basic questions about the goal of training programs — whether they are to help the unemployed, or to assure businesses a steady supply of trained workers.

"When does this become another form of government subsidy to employers?" asked Wills of the NGA.

Performance Standards

Another key part of the major proposals is the heavy emphasis on performance standards to judge local training programs.

Performance standards can measure placement of participants in jobs, increases in wages or reduction in welfare payments, among other things.

Some of the proposals would punish local programs that failed to meet performance standards. Another

The CETA Roller Coaster

Since its establishment in 1973, CETA has shifted from a relatively small, training-oriented program, to a massive jobs program, and back again.

CETA has been on a roller coaster during its nine years mainly because its public service employment program was viewed by Democratic policymakers as a good vehicle for stimulating the economy.

Early in his term, President Carter pumped the public service employment program up to its highest level — about 750,000 job slots. That pell-mell expansion was the source of many of the cases of waste and fraud that brought CETA so much criticism. After that peak, the size of public service employment fell off rapidly. There were about 325,000 job slots at the end of 1980, and none by the end of September 1981.

Training programs, however, have been much more stable in size. In 1980 a total of 2.5 million persons received CETA services other than public service employment. Training programs accounted for 40 percent of CETA spending in 1978 and 60 percent in 1980.

The watershed year for CETA was 1978, when Congress approved major changes in the program's structure. Those amendments focused the program, including public service employment, on poor people with long-term employment problems, and away from skilled workers who had lost their jobs to recession. Within a couple of years public service employment went from a program largely serving white males, many relatively well-off, to one that provided more help for low-income minorities and women.

In 1977 61 percent of participants in the core public service employment program were men and 58 percent were white. While 60 percent had low incomes, only 10 percent were on welfare.

By 1980, however, women and men were participating equally in public service employment. Minorities made up three-quarters of public service employees. Virtually all had low incomes; one in six was on welfare.

Before 1978, workers were mainly occupied in providing local government services. But the influx of unskilled, low-income people was less useful to local governments, so workers were more frequently farmed out to non-profit groups and schools. Because they were less skilled, the new workers who came in after 1978 had less success in finding unsubsidized jobs. The rate of transition to regular jobs for CETA participants fell to 38 percent in 1980, from 43 percent in 1978.

would reward those that met or surpassed the standards.

The Labor Department tried to develop performance standards under CETA. However, it ran into a number of problems that could recur.

One problem with setting national standards is that economic conditions are different in different areas, and it is hard to place a young trainee into a job when many experienced workers are out of work. That can be solved relatively easily, by factoring the local unemployment rate into the performance calculations.

A criticism of the CETA standards was that they tended to stress short-term placement over long-term success in the job market. But a training program that quickly places people in dead-end jobs is of less value to the individuals and society than one that takes longer but prepares them for jobs with a future.

Finally, there is a basic tension in the goals of training programs that has to be resolved in setting standards.

CETA had contradictory aims — serving those with the most severe employment problems, and placing a high percentage of participants in jobs. In general, the people who needed help the least did the best. But those who needed the most help were the least appealing to program administrators who wanted to appear successful.

So performance standards could determine the direction of the new training system. If strict national standards for placement are set, the new program probably will focus on people who are easy to train and have good chances of getting jobs.

But if the program is to serve the most disadvantaged, it probably will need less stringent performance standards. ■