

ALASKA LEGISLATURE COMMITTEE FILES 1981-1982 8672

1402 HESS SB 89 - SB 203

1402

suffering from emotional maltreatment can develop a variety of adaptive behaviors. No child will react the same as any other, but these are possible responses to emotional neglect and abuse:

**PHYSICAL:** Behind in normal growth and developmental stages;  
Excessive anxiety;  
Belittled or treated unequally in the family;  
Child readily sets self up for failure or ridicule;  
Difficulty in verbalizing feelings....

**BEHAVIORAL:** Extremes in behavior, from overly aggressive to shy or passive withdrawal;  
Delinquent or destructive behavior;  
Regressive behavior like sucking or rocking;  
Low self-image;  
Talks about self negatively;  
Tries to assume many adult roles;  
Extreme willingness to please....

THESE ARE THE kinds of responses an emotionally abused child may have. But, according to Diane Worley (Region X Child Abuse and Neglect Resource Center), "We cannot always label a child in emotional trouble as a psychologically abused child. That a child is in emotional trouble is not clear indication of why she/he is in trouble. We also must be careful not to identify family interactions as emotionally abusive just because they deviate from our own preferred way of behaving, if there appear to be no harmful effects on the child.

"To help alleviate these difficulties, the Draft Model Child Protection Act outlines four criteria that can help to identify possible cases of emotional maltreatment:"

1. Emotional maltreatment is a parental (or caretaker) pattern of behavior that has an EFFECT on the child.
2. The effect of emotional maltreatment can be OBSERVED in the child's abnormal performance and behavior.
3. The effect of emotional maltreatment is LONG-LASTING.
4. The effect of emotional maltreatment constitutes a HANDICAP to the child.



## IN CONCLUSION

FROM THE BRIEF information presented it is understandable why James Garbarino identifies emotional abuse as "the elusive crime." Mental injury is difficult to define, difficult to identify and difficult to document. For these reasons emotional maltreatment of children has been conveniently ignored for too many years—it is not even included in all state child abuse and neglect reporting laws. In view of these issues, what steps can be taken to insure protection and treatment for emotionally maltreated children?

The most important first step to be taken is the recognition of emotional maltreatment. We must know that it does exist and that it can have serious, life-threatening, long-range, and irreversible effects on the emerging person. (Whiting)

FAMILIARIZE YOURSELF with the signs and indicators of emotional maltreatment and be able to identify various physical and behavioral signs of mental injury. But, remember that physical and behavioral signs are not conclusive. For this reason an additional step is important before properly formulating a suspicion—talk with the parent(s) about the child's behavioral or performance problems and, if possible, observe the way the parent(s) and child interact. Offer support and assistance in obtaining help for the child and parent(s).

When a report of suspected emotional abuse is made, the child protective investigation involves the enormous task of identifying the linkages between the child's abnormal behavior and parental acts or omissions. In order to document those linkages it is important to have a wealth of information—indicators, signs, contact with child/parent(s), offer of assistance/help, a second opinion. A well prepared and documented court presentation is the best tool in combatting mental injury in children.

It is becoming increasingly apparent that too many of our children are suffering from the effects of emotional maltreatment. We can no longer ignore the indicators of mental injury in children. It is time to harness this "elusive crime."

BY DIANE WORLEY

BY SUSAN MCINNIS

Women's Day, films will be shown: "Rape Culture," an eye-opening look at the acceptance of rape in America... "To Love, Honor and Obey," a new film about domestic violence... and a slide-show which details the remarkable history of the National Organization of Women.

The showing is free. Begins at 1 p.m. in room 302 of the Gruening building at the University. Public most welcome --bring a friend.

8th INTERNATIONAL WORKING WOMEN'S DAY. Women In Crisis invites the public to join in a brunch at The Pump House. 1 p.m. Cost will be \$8.80. We'll have a short presentation on

very short notice, but reservations MUST be made in advance: Ask for Mary at 452-2293. Please, call today. See you there.

10th WIOCA Board meeting. At the Center. 5 p.m. Board members only.

27th WIOCA ANNUAL MEETING. All members are invited. This will be a dinner meeting, held at The Pump House. Cost: \$16.85. Beginning at 7 p.m. Advance reservations required by 3/13. Send your check or call Mary at 452-2293.

31st WIOCA Board meeting. At the Center. 5 p.m. Board members only.

## FOOTNOTES

We're pleased to announce that the "First Annual WIOCA Dancethon" was both successful and a great deal of fun. At this point we've taken in over \$2,000, and hope for a good deal more. Thanks again to everyone who helped in the benefit.

Beginning the third week in March WIOCA will start its second Parenting Class. The class runs 7 weeks, 1 1/2 hours a week, at a cost of \$25. A sliding fee is available for those who need it.

The class will be facilitated by Adie Goldberg, WIOCA's legal advocate, who last directed a day care center and has long time experience in working with children and parents. The class will be based on the Parent Effectiveness Training Model. To register, call Adie at 452-2293.

The month of March is both eventful and saddening for the staff of Women In Crisis. Our Executive Director, Carla Slaughter Tingone, is leaving. After two and a half years, during which time and under her guidance WIOCA has seen immense and positive growth, Carla will be moving on to other work in Juneau. We invite all WIOCA members to join us at the Annual Meeting and dinner, to bid Carla farewell and the best in her new pursuit. At that time we will also welcome Ruth Lister to the Executive Director's position. Ruth has been director of Erep'ut Children's Center for two and a half years. She brings a great deal of experience and dedication with her and we welcome her warmly to WIOCA's helm.

A NOTE: Because we are moving some of our offices (all within our building) and meeting room, WIOCA's Brown Bag Lunches have been postponed for a time. We will return to regular BBI presentations as of April. Watch April CROSSROADS for coming schedules.

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For some, this may be a final issue of CROSSROADS. As you know, WIOCA is a membership organization. We are supported by grants and by the contributions of members. Membership dues allow WIOCA to provide client and community services not afforded by our grant monies: Transportation for women and children who must leave their homes, assistance for women who have been raped, the purchase of films and books, even blankets and pillows for our shelter. In addition, money contributed goes for such things as tuition for staff training workshops. This year dues and contributions helped pay our high fuel bills.

Our membership is an extremely important part of the organization --because of this financial support, and because of the caring and interest that support implies. Through the publication and distribution of CROSSROADS, WIOCA is able to acknowledge and inform our members. We would like to encourage our readers to begin or sustain your membership. You will be able to continue your CROSSROADS subscription, have voting privileges in the election of the Board of Directors, join in our Annual Meeting and Dinner, and take part in any and all other activities involving the membership.

Please join us. If you have not received a membership application, or if not yet returned one sent, take a moment to complete the application we've enclosed here. We value your alliance with Women In Crisis and ours with you.

Thank you. --Susan McInnis.

COMMITTEE REPORT  
SENATE

*Rules  
Fiscal  
Finance*

FURTHER:

Finance

1/15/81

Date: \_\_\_\_\_

Mr. President:

The Committee on HEALTH, EDUCATION & SOCIAL SERVICES has had SB 89 amending the child protection laws

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for SB 89 (HESS)  same title  
 new title
- and recommends do pass
- AND attaches a "Letter of Intent"  *Be attached*  
*New Fiscal Note*
- reports it back without recommendation *See fiscal impact*
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

*Tommy D. Stevenson*  
*W. J. ...*  
*Chairman*

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

*Chairman*  
CHAIRMAN

# MEMORANDUM

TO: [

DATE:

March 4, 1980

John Pugh  
Social Services Field Adm.  
Juneau, Alaska

FILE NO:

TELEPHONE NO:

FROM:

Floy Ann MacPhee *FAM*  
Staff Manager  
Northern Regional Office

SUBJECT:

Emergency Custody  
Statutes 47.10.142

As you know, when the children's codes were revised 47.10.142 was not. I am really seeing the need for a change/addition to more clearly protect the young sexually abused child, the child who is too young to refuse to return home. Although the definition of abuse includes sexual abuse 47.10.142 (3) qualifies the taking emergency custody of an abused child to a situation where "immediate medical attention is necessary." (Or imminent danger of physical harm:)"

In most instances of sexual abuse, medical attention is indicated but it is often not "immediately" needed. In most situations where there is sexual abuse of a child under teenage years, emergency custody is indicated. Reasons for this include:

- 1) The child comes under incredible pressure from the family not to tell or if they already have, to change their story.
- 2) The child does not feel safe.
- 3) Potential of physical retaliation.
- 4) The telling does not prevent on-going sexual abuse.
- 5) When the family convinces child to change the story we often have no grounds to continue to intervene to protect the child.
- 6) The family generally will not confront and deal with what has occurred without intervention.

Although we are taking emergency custody in most situations, if we ever get challenged on this, we are probably on pretty shaky grounds. Suggested wording for a change in the statute could be: 47.10.142 (3) the minor has been sexually abused under circumstances defined in 47.10.010(D). Change current (3) to (4).

CC: Niesje Steinkruger

FAM/dh

# STATE OF ALASKA

## DEPARTMENT OF LAW

DISTRICT ATTORNEY OFFICE

JAY S. HAMMOND, GOVERNOR

### POLICY ANALYSIS FOR PROPOSED HOUSE CS FOR SB 89

Protection of the children of Alaska should be the state's highest priority, for they are the most important resource of our future. The Department of Law's proposed committee substitute to SB 89 aims at improving that protection by amending a number of statutes and enacting some additional statutes.

Section 1 of the proposal amends a current provision relating to emergency custody of abused children by allowing DHSS to take emergency custody of an abused child for his protection. The current requirement that the abused child must need immediate medical attention before emergency custody can be taken is much too stringent. A child victim of physical or sexual abuse who is in need of protection should be protected, if possible, before medical attention becomes necessary.

Section 2 outlines a legislative recognition that the protection of children is to be multi-faceted in goals and approach. Reports of child abuse or neglect to appropriate public authorities serves a useful societal purpose: as a result of these reports, protective services are to be made available to the child to prevent further harm and to ensure a child's well-being, and services are to be provided

preserve family life whenever possible. The legislation also recognizes the need for and encourages inter-agency cooperation of agencies having child protection functions. This provision is significant because it establishes a requirement for a multi-faceted approach to a multi-faceted problem.

The proposed language also explicitly recognizes that effective child protection preserves and protects the public safety and order.

Section 3 of the bill has a number of purposes.

First, it expands current law by allowing the reporting of child abuse or neglect to the police as well as to DHSS. It is anticipated that this would increase the reports of abuse or neglect.

Second, certain professionals required to report instances of abuse or neglect would be required to submit a written follow-up report to DHSS within 72 hours. A number of other jurisdictions have enacted requirements similar to this. There are a number of purposes for this written report:

(a) To preserve and provide written documentation of evidence of abuse or neglect. This documentation can be important -- even crucial -- in providing a basis for treatment of a child or for establishing proof of abuse or neglect for a court. It is important to document observations and information right away to avoid later memory problems and to provide a foundation for child protection agencies' investigations.

(b) To increase accountability. Oral reports

Page Three

can be ignored because there is no way to check; written reports provide an important safeguard.

(c) To provide data.

One potential category that was not included for mandatory reporting requirements involved persons in providing counselling or assistance to child abusers. This category could be included if deemed desirable.

Section 4 represents an important addition to the law, for it puts into action the means by which the legislative intent of inter-agency cooperation is to become a reality. It mandates that child protection agencies work together, from the beginning, and its thesis is that professional communication and cooperation will be more productive than disjointed, fragmented approaches to dealing with child abuse or neglect. It requires the police, the Department of Health and Social Services, and the Department of Law to adopt an interdisciplinary approach that is now lacking and badly needed.

It should be noted that the police would be required to notify DHSS of any report of child abuse or neglect just as they are required to do today. DHSS would then be required to notify Law of a report of abuse, thereby triggering the interdisciplinary approach. There are a number of reasons for this. Abuse may often require much more rapid official response, evidence may need to be gathered quickly, the abuse could be felonious in nature so that immediate state intervention is necessary. In addition, there is rarely any reason to involve police in neglect investigations.

Page Four

The section also grants DHSS authority to visit a child's home, to talk with him-or her, or to secure a physical, psychiatric, or psychological examination of the child if appropriate. This section does not expand the definition of abuse to now include psychological or emotional abuse. Instead, it grants DHSS the authority to have professionals examine or evaluate a child to determine what is wrong and how to help that child.

Section 5 is self explanatory.

Section 6 provides the means by which valuable evidence can be obtained of abuse as well as providing authority for a radiological examination that may be necessary for the child's treatment.

Section 7 is the definition section. "Abuse" is limited to physical or sexual abuse.

Section 8 aims at clarifying an ambiguity in the present law by explicitly allowing Department of Law access to court and social records that pertain to a child who is the apparent victim of abuse.

ANALYSIS BY BILL SECTION  
OF PROPOSED  
HOUSE CS FOR SB 89

| <u>Sec. No.</u> | <u>Page; Line</u> | <u>Analysis of Section</u>   |
|-----------------|-------------------|--|
| 1               | 1; 10             | Deletes the requirement of necessity for immediate medical attention to take emergency custody, and emphasizes protection of child as determinative factor.  |
| 2               | 1; 15             | Outlines legislative purpose behind AS 47.10: protection of children, preservation of family life when possible, encourage cooperation between agencies with child protection functions involving abuse or neglect, preserve and protect the public safety and order.  |
| 3               | 2; 1              | Delineates the professional persons who are required to report child abuse or neglect to proper authorities. An immediate report can be made either to the Department of Health & Social Services or to a law enforcement agency. Requires a written follow-up report of the harm to the department within 72 hours. Expands the categories of persons required to report. |
| 4               | 3; 9              | Sets out the required interplay of agencies having child protection functions. The law enforcement agency must immediately notify DHSS when it receives a report of abuse or neglect of a child. DHSS is required to immediately notify Law of a report of abuse of a child and must provide a written follow-up to Law within 72 hours.                                   |
| 4               | 4; 7              | Provides that the DHSS investigation of a child abuse or neglect report may include a visit to the child's home, an interview with the child, or a physical, psychological, or psychiatric examination of a child.   |

| <u>Sec. No.</u> | <u>Page; Line</u> | <u>Analysis of Section</u>   |
|-----------------|-------------------|--|
| 4               | 4; 16             | Requires Law to review reports of abuse and then to assist DHSS in taking legal action, if appropriate.  |
| 5               | 4; 22             | Requires DHSS to maintain a central registry of reports required to be filed by AS 47.17. Provides that reports of abuse and neglect are confidential except that they may be disclosed to governmental agencies having child protection functions for their limited use in investigations of judicial proceedings involving a crime against a child, child abuse, neglect, or custody. Provides a criminal penalty for knowing improper disclosure of these confidential reports. |
| 6               | 5; 8              | Grants authority to DHSS or a person required to report child abuse or neglect to photograph or X-ray areas of trauma visible on an apparent child victim, without parental consent. Provides further that DHSS or a health practitioner, if medically appropriate, may have a radiological examination performed on the child.  |
| 6               | 5; 16             | Provides that the penalty for a person required to report child abuse or neglect who knowingly fails or refuses to do so is a violation.   |
| 7               | 5; 21             | Provides definitions of significant words or phrases.  |
| 8               | 6; 25             | Provides that all information and social records pertaining to a minor which are prepared by an employee of a court or an employee of a federal, state or city agency are privileged and may not be disclosed without the court's permission, except that information or social records of an apparent child victim of abuse is to be disclosed to Law upon request.   |

FISCAL NOTE

I. REQUEST

Bill/Resolution No. Proposed HCSSB 89 (HESS)

Title "An Act Amending the Child Protection Laws"

Requested by House HESS Committee

Date March 19, 1982

II. FISCAL DETAIL

Agency Affected Department of Law

Program Category Affected Administration of Justice

BRU, Program, Or Subprogram(s) Affected Prosecution

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

|                          | FY 82    | FY 83    | FY 84    | FY 85    | FY 86    | FY 87    |
|--------------------------|----------|----------|----------|----------|----------|----------|
| 100 PERSONAL SERVICES    |          |          |          |          |          |          |
| 200 TRAVEL               |          |          |          |          |          |          |
| 300 CONTRACTUAL          |          |          |          |          |          |          |
| 400 COMMODITIES          |          |          |          |          |          |          |
| 500 EQUIPMENT            |          |          |          |          |          |          |
| 600 LAND & STRUCTURES    |          |          |          |          |          |          |
| 700 GRANTS, CLAIMS, ETC. |          |          |          |          |          |          |
| <b>TOTAL</b>             | <b>0</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>0</b> | <b>0</b> |

FUNDING (Thousands of Dollars)

|                        | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 | FY 87 |
|------------------------|-------|-------|-------|-------|-------|-------|
| GENERAL FUND           | 0     | 0     | 0     | 0     | 0     | 0     |
| FEDERAL FUNDS          |       |       |       |       |       |       |
| OTHER (Specify Source) |       |       |       |       |       |       |

POSITIONS

|           | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 | FY 87 |
|-----------|-------|-------|-------|-------|-------|-------|
| FULL TIME | 0     | 0     | 0     | 0     | 0     | 0     |
| PART TIME |       |       |       |       |       |       |
| TEMPORARY |       |       |       |       |       |       |

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

Although enactment of this proposed substitute bill will add some additional duties to our prosecutor's offices, we do not believe that these additional duties, in sum, will require the addition of personnel or other significant resources. The bill provides for increased interagency cooperation in child abuse and neglect cases and increases the categories of persons required to report child abuse. AS 47.17. The enactment of this and other bills affecting prosecution, at a time when the legislature is considering diminishing the resources available to the Department in FY 83, could very well hamper the Department's overall ability to prosecute criminal offenses.

IV. DATE March 22, 1982 PREPARED BY Daniel W. Hickey, Chief Prosecutor  
 AGENCY Department of Law  
 Original: Legislative Finance PHONE 465-3460  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)  
 33-001 (Rev. 12/81)

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# COMMITTEE REPORT

## HOUSE

(5)

2/1/82

FURTHER:

Date: 4/1/82

Mr. Speaker:

The Committee on HEALTH, EDUCATION AND SOCIAL SERVICES has had CSSB 119(Fin)am

"An Act relating to housing for teachers in the public schools."

under consideration and reports it back as follows:

- do pass  do not pass
- do pass with attached amendments(s)  same title
- replace with CS for \_\_\_\_\_  new title
- and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note  
(or) with new fiscal note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

[Signature]  
[Signature]  
[Signature]  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

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\_\_\_\_\_  
\_\_\_\_\_  
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\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

CHAIRMAN

A M E N D M E N T

OFFERED IN THE HOUSE:

By: H.E.S.S.

To: \_\_\_\_\_ HOUSE BILL No. \_\_\_\_\_

SENATE BILL No. CS SB 119(fin)am

PAGE: 1

LINE: 16 & 20

Line 26: delete word "costs"

Insert after "energy" the word "costs" and after  
"maintenance" add "services available".

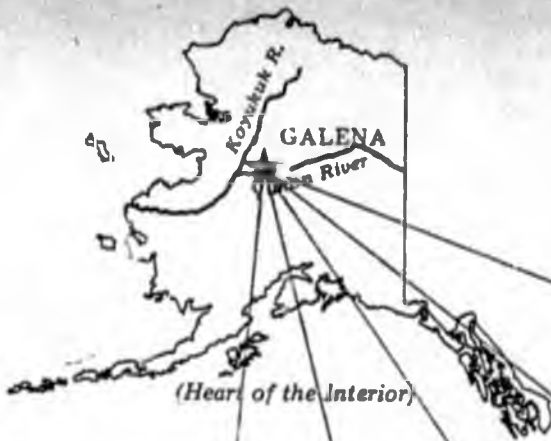
Line 20: Make the same change in wording as described above.

(the phrase should read "including energy costs and maintenance  
services available".

# GALENA CITY SCHOOL DISTRICT

GALENA, ALASKA 99741  
PHONE (907) 656-1247 1205

SUPERINTENDENT'S  
OFFICE



March 12, 1981

The Honorable Terry Stimson  
Alaska Senate  
Pouch V  
State Capitol  
Juneau, Alaska 99811

RE: Senate Bill 176

Dear Senator Stimson:

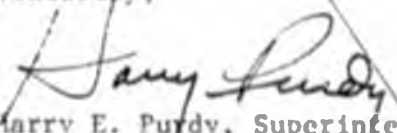
The School Board for the Galena City School District has directed me to let you know that they support this bill because housing has become a very grave problem and will lead directly to the quality of teachers and education that will be coming out of Alaska and particularly the bush areas.

As you are aware, the Galena City School District has the same housing problems as does the REAA's. Thus, the board would like to be added specifically to this bill and other city districts that have the same housing problems as the REAAs.

We realize that this bill has been referred to committee.

Thank you for your consideration.

Sincerely,

  
Harry E. Purdy, Superintendent

HEP/cmj

March 27, 1981

Senator Terry Stimson  
Senate Office  
State Capitol Building  
Juneau, Alaska 99811

Dear Senator Stimson:

The Bettles Community School Committee wishes to express its support for both SB-119 and SB-23.

SB-119: At the beginning of the 80-81 school year, we were faced with the problem of providing housing for a 3rd teacher. Since the funding for such housing was not available through the district, it fell upon the community to find a solution. The problem was resolved on a temporary basis with no guarantees for the 81-82 school year.

The Department of Transportation restrictions on leasing airport land to individuals for housing plus the fact that all native land is still in trust with the state have only added to the problem. This may make the situation in Bettles unique but it's doubtful.

If competent teachers are to be attracted to the outlying areas, adequate housing has to be available.

SB-23: Having just reviewed and approved the local site budget for the 81-82 school year, we are acutely aware of the impact inflation is having on educational spending.

While overall budget figures increase, the end result, which should benefit the students, seems to decrease.

An increase in the instructional unit will provide the funding for more and better services and supplies for our children.

Please copy and distribute this letter among your constituents as you see fit or, if you feel that a copy from us will have a greater impact, please contact us.

Sincerely,  
Bettles Community School Committee  
General Delivery  
Bettles, Alaska 99726



Dean M. Morris  
Secretary

# ANNETTE ISLANDS SCHOOL DISTRICT

P.O. BOX 7

METLAKATLA, ALASKA 99926

(907) 886-6332  
Supt. Office

(907) 886-4121  
Elementary School

(907) 886-6000  
Jr. - Sr. High School

February 18, 1981

Dear Legislator:

I am writing about concerns that I have in regards to problems with teacher housing in Alaska rural schools. For example, the past two years since I have been superintendent at the Annette Island School District we have had to hire only single teachers, or at least married teachers with no children, for the last 3-4 job vacancies because living quarters are so limited.

Further housing is so restricted in the Town of Metlakatla that one fifth of our faculty have to live 8 miles out of town, over a very primitive road, in old Coast Guard quarters. We do not get as full service from these teachers as from those who live right in town. Informal surveys show they are in the classroom preparing less time and they participate considerably less in school -Community activities.

The 1980 Alaska legislature passed Bonding Proposition G to allocate \$1,000,000 toward the construction of teacher housing in Alaska School Districts (see attached). This money has been turned over to the Department of Transportation but nothing has been done with it to date.

It seems to me that a good way to use this \$1,000,000 to help alleviate the teacher housing shortage is to provide each school district with 3-4 housing units. Then the rent money generated from these units could in turn be used to maintain and increase the number of teacher housing units in the District.

We want to keep good teachers in our district and to have them housed so that they are able to contribute to their full potential. I believe that the funds allocated through Proposition G can help us solve our acute housing problems, and would appreciate your response to my suggestion. Also, the legislative intent needs to be clarified because the legislation states "Statewide" teacher housing. Does this mean Anchorage, Ketchikan and other city districts are to be included?

Sincerely,  
Annette Islands School District

*Larrah Rocheleau*  
Larrah Rocheleau, Superintendent

INTERESTING RURAL ACCOMMODATIONS:

"Our most bizarre housing dilemma at present is the lady teaching in Akiak who is forced to live in the jail--but she smiles: "They did give me a lease!"

This noteworthy piece of information on rural housing comes from a personal communication to Senator Terry Stinson from Ms. Rose Charles, a teacher at Kilbuck School in Bethel, Alaska.

RURAL TEACHER TURNOVER

| <u>School District</u> | <u>1977-1978</u> | <u>1978-1979</u> | <u>1979-1980</u> |
|------------------------|------------------|------------------|------------------|
| A                      | 22%              | 25%              | 21%              |
| B                      | 33%              | 37%              | 34%              |
| C                      | 30%              | 75%              | 53%              |
| D                      | 62%              | 50%              | 68%              |
| E                      | 0                | 40%              | 75%              |
| F                      | 63%              | 39%              | 50%              |
| G                      | 39%              | 28%              | 30%              |
| H                      | 32%              | 27%              | 9%               |
| I                      |                  | 31%              | 49%              |
| J                      | 22%              | 16%              | 34%              |
| K                      | 25%              | 16%              | 28%              |
| L                      | 28%              | 19%              | 25%              |
| M                      | 23%              | 23%              | 15%              |
| N                      | 38%              | 46%              | 30%              |

The above percentages include transfers, terminations, resignations, etc.

RANDOM COMMENTS ON ADEQUACY OF RURAL TEACHER HOUSING:

On February 24, 1981, Senator Terry Stimson requested information regarding rural teacher turnover from the Rural Education Attendance Areas of the State of Alaska. Below please find excerpts from some of those responding:

"Teacher turnover is, indeed, an important factor in the lack of continuity and other problems which have plagued rural Alaskan schools for years. The absence of adequate housing is certainly a significant factor in teacher turnover."

Aleutian Region School District

"By examining the teaching locations of those sites that experience high turnover it is a fact that these locations have inadequate teacher housing. There is a direct correlation to school sites with inferior teacher housing and high turnover, likewise, stability where adequate housing is provided."

Bering Strait School District

"As you are aware, teaching in a small rural community is a high stress occupation and "burn-out" is a very real hazard. It can occur under the best of conditions but poor working and living conditions certainly are part of total job satisfaction."

Iditarod Area School District

"The reasons for termination, transfers, etc. are given as poor housing or no available housing, personal, positions elsewhere, and pursuing other interests"

The Lake and Peninsula School District

## RANDOM PASSAGES ON RURAL HOUSING:

The following passages have been taken from the Doctoral Dissertation by Dr. David Dickerson entitled: "Orientation Needs of Newly Hired Teachers in Rural Alaska:

"In the rural areas, housing is generally in short supply and substandard in comparison to what most teachers are accustomed. Overcrowding is a common situation as two or more families share a single family dwelling. Frequently a family may have to share its quarters with a single teacher. In some instances the teacher(s) may actually have to live in the classroom for an extended period, cooking on a hot plate, using the school toilets, and sleeping on the floor in a sleeping bag.

As most rural communities lack public lodging facilities it often befalls the teacher(s) to accommodate short term "quests." These "quests" are medical and other specialists, school maintenance and administrative personnel, and resource teachers who travel to the villages to perform their duties. Such "quests" must often share the teacher and/or school facilities."

"Forty-seven percent of the 70 respondents indicated they resided in school district housing. Of these, ten percent lived in apartments that were in the school building. Another 21 percent lived in other district owned housing and 16 percent were in units that were leased by the district and sublet to the teacher.

Only ten percent of the new teachers were living in their own house. Twenty-nine percent were renting from private sources and 14 percent indicated some other arrangement. Examples of the other category included living in military facilities or sharing a place with another teacher.

Most of the land in rural Alaska is owned by the government, either federal or state, and by Alaska Natives. There are only a few instances where parcels are for sale. Consequently private home ownership is not an option that is readily available to REAA teachers in most areas. Teachers are for the most part renters."

### THE MOST STRIKING FEATURES OF THE COMMUNITY THAT WERE UNANTICIPATED BY THE NEW TEACHERS

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| <u>Negative Features</u>  | <u>Number of<br/>Times Mentioned</u> |
|---|--------------------------------------|
| That the town was flat and dusty and there were no trees or mountains nearby. | 4                                    |

|   |          |
|---|----------|
| The filth and garbage in and around the school and the town.  | 3        |
| The low quality of housing and lack of conveniences.  | 3        |
| The complete isolation and lack of communications with the outside.   | 3        |
| That there was no housing that could be bought to live in.  | 1        |
| That the teacher housing was such a disgrace.   | 1        |
| That things were so crude. (Bad language, poor treatment of whites, a lack of knowledge of the world, and the low academic standards)   | 1        |
| That 1/4 of my freight, including groceries for the year had been stolen before I arrived, and the fact that mail is considered delivered when it is pushed off the plane at the airport. | 1        |
| The lack of water in the town.  | 1        |
| That the town looked like a small town slum. The two groceries looked like houses, not like stores.   | 1        |
| The total lack of organization in people's lives.   | 1        |
| The high rate of crime and drug use among young people. Also, the corrupt officials.  | 1        |
| That there was such a dichotomy between Indians and whites.   | 1        |
| That non-Natives were excluded from services of the health clinic.  | 1        |
| The amazingly high cost of living.  | <u>1</u> |
| Total   | 24       |

MAJOR ADJUSTMENT PROBLEMS OF THE NEW TEACHERS  
AS IDENTIFIED BY REAA SUPERINTENDENTS

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|  | Number of Times<br>Mentioned |
|--|------------------------------|
|--|------------------------------|

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Community and Location Factors:

|  |   |
|--|---|
| Coping with isolation--the lack of services,<br>social activities, transportation and<br>communication | 9 |
| Living in poor, inadequate housing   | 7 |
| Coping with the high costs of living and<br>travel   | 2 |

THE MOST DIFFICULT ADJUSTMENTS AS IDENTIFIED  
BY THE NEW TEACHERS

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|  | Number of Times<br>Mentioned |
|--|------------------------------|
|--|------------------------------|

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Community and Locational Factors:

|   |    |
|---|----|
| Coping with isolation--the lack of services<br>social activities, transportation and<br>communication | 16 |
| Living in poor, inadequate housing  | 4  |
| Coping with the high costs of living and<br>travel  | 3  |

Karen Kallen  
Akiak, Alaska 99552  
February 5, 1981

Dear Ellen:

Since you've asked me to put this in writing and since I've been in tears all week and am seriously considering not returning to Akiak because of this housing mess, I figure I should put this in writing even though I'm feeling miserable and like doing nothing except catching the next flight out or sleeping indefinitely....

On November 5, 1980, I was brought to Akiak for an interview for immediate hire if Carlton was interested in having that. At that time, aware that there was a housing problem here, Carlton called Lillian Lliabon, Chair of the ASB in to confirm when there would be housing for me. Since I had moved three times since arriving in Bethel on September 7, 1980, I really felt like I needed secure housing soon. In short, I was burnt out on moving and needed to feel somewhat settled in order to do a job I would feel good about teaching. At that time, Lillian informed me that Akiak needed a teacher and they would do whatever was necessary to make sure I had housing within three weeks at the latest. I'm still waiting for housing.... On that word, I came to Akiak. Carol Hooker told me I was crazy to go before housing existed but I told her they had promised and foolishly, I believed that promise. (Those may have not been Carol's exact words but that was her message.)

On Carlton's urging, I moved into the old BIA building two weeks after I had begun teaching since nothing had been done on teacher housing during that time. I was constantly reminded how grateful I should be to Susan Hansen for allowing me to share her quarters (for half the rent). At that place, I had one room to call my own. With the heat going, my dog's water would freeze in my bedroom. The light was inadequate for reading etc. so I could not do any work in my own space. The living room and dining room spaces were Susan's office space so I could not set up my loom, curl up and read, have children visit etc. etc. without disturbing her. Things were so miserable by Christmas that I determined I would move out even if it meant camping out in my tent. (At least it would be cheaper and psychologically, I would be prepared for the cold.)

When I returned from Christmas vacation, I discovered that the Kvamme had not fixed up the place (warehouse) they had promised to do. I had already bought a stove and stovepipe for it since Albert Kvamme told me he needed a stove before he could fix it up (i.e. it was too cold to work without one.) At that time, the other elementary teacher asked me to share her place. I was not very enthused because she shares with her boyfriend and there are only curtain partitions (which I made) but both she and her boyfriend insisted that they wanted me to share, it would help them out financially etc. So, I moved in on the promise that I could count on being there through the school year (i.e. May 15, 1981). About two weeks and some alcohol later, I got the message (Jan. 26, 1981) that her boyfriend did not want to share and I should move out by February 1, 1981. So, I went across the river and checked out the abandoned buildings there. One cabin appeared to be repairable, although not in that short a time frame. I was referred to a woman in Kwethluk who was the alleged owner. I went to great extremes to find a way down to Kwethluk to arrange renting and renovating it. Last weekend, she gave that permission after talking to Tim Williams, the mayor of Akiak. On Tuesday, we began fixing that place up. On Tuesday night, I was told that this woman had no claim on the property and that it belongs to someone who is outside somewhere in Nevada or Colorado or someplace like that. So, once again, in

desperation (and, now that I am physically sick, I really mean DESPERATION), I began looking at ANY alternative. Tim Williams, the current landlord for the shared rental, told me there would be big problems if I was not out by February 10, 1981. (I moved in on Jan. 10, 1981). The Corporation gave me permission to pitch a wall tent on their land. So, I rushed out, called Anchorage, ordered a wall tent via express shipping and went to sleep thinking that at last, I would have something to call home (after a pitiful fashion). This morning, I was informed that Akiak did not want me in a tent because what would people think of Akiak if they make their teachers live in tents etc. So, today people are thinking of renting me the jail. However, that means they must have several "emergency" meetings and no one knows how soon they will be able to do that. At this point, feeling very inefficient as a teacher, very drained and very depressed (both physically and emotionally), I feel anything that is done will be a pyrrhic victory. Carlton seems to think it takes someone forcing the issue. I don't think it should be my place to have to force the issue. I don't think I should have to wait until long after the last straw was broken for something to happen.

It seems that no matter what I try to do, someone comes out of the woodwork and makes it impossible. For over three months I have told every one that I have contact with that I NEED a place to live and that I will NOT stay in Akiak if I don't get it. Now that I feel betrayed, dumped on and in general, bad about being here, everyone wants something to happen. Even though, no one even knows yet what that something should or will be. At this point, Carlton feels I'm unreasonable if I won't stay next year. After all, next year there will be AVCP housing so a lot of places currently being used will open up. I don't think I can teach in a place where I can't believe anything I'm told. When I broke down a few days ago, I said that all these roadblocks made me feel like Akiak did not want me to stay. The women I know all got very upset and said that that was not so. They said they like me a lot. They want me to stay. They like Randy and want us to set up a home here. If this is what happens to teachers they like, I wonder what happens to teachers that are not liked....

I am not used to being physically unhealthy. I have been sicker this year than in the previous ten years combined (included common colds during those ten years.) What would happen to a less healthy person if I got this run down? What would happen to people who could not cut their own firewood or do any of a number of related things that I've had to do in the previous months?

Carlton has had no complaints about my performance. I know, however, that I am functioning at very low efficiency. I am not doing a lot of things I believe should be done for my kids; mainly because I cannot get to materials I have packed or because I have no time because I am chasing hither and yon to follow down one false housing lead after another. What else is there to say? Maybe I could elaborate a lot more and articulate things more coherently if I had time and space to unwind, clarify my thoughts and get a good night's sleep. I feel like I've given up---I'll get through this year but I'll go someplace that wants their teachers and will treat them like people, not dirt.

I'm sorry this has to be so negative. My kids are the only bright spots here and I am not looking forward to breaking their trust by telling them I will have to leave. That is, perhaps, the biggest bummer in this whole raw deal.

*Karen*



## PRIBILOF ISLANDS SCHOOL DISTRICT

ST. GEORGE SCHOOL • ST. PAUL SCHOOL  
ST. PAUL, ALASKA 99660 • TELEPHONE (907) 546-2222

DR. STANLEY L. BIPPUS  
SUPERINTENDENT

DENVER G. BOWEN  
ADMINISTRATIVE ASSISTANT

March 18, 1982

The Honorable Eric Sutcliffe  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Mr. Sutcliffe:

We are deeply concerned about CSSb119, dealing with teacher housing. Our concern is with section 5 of this bill. The language in this section is unclear and the interpretation of "properly notified" will differ from person to person. Our fear is that teachers could use this as an excuse to get out of a contract if they were unhappy with their decision.

Rural housing is indeed a problem and efforts need to be made to help teachers obtain adequate housing. We just want to be careful to not put in language that would allow the good intentions of this bill to be abused by someone who made a mistake and is looking for an easy way out.

Sincerely,

Stanley L. Bippus, Ph.D.

SLB:ek

## MEMORANDUM


State of Alaska

TO Honorable Frank Ferguson  
Alaska State Senate

DATE: April 30, 1981

FILE NO:

TELEPHONE NO: 465-2800

FROM:  Steve Hole, Administrator  
Office of the Commissioner  
Department of Education

SUBJECT: CS SB-119 (HESS)

This memorandum is in response to your request for our analysis of the cost likely to be occasioned by enactment of CS SB-119 (HESS).

\* If we were requested to submit a formal fiscal note on the bill, that fiscal note would be zero with respect to the need for an increased appropriation required by the bill. That is, the bill only requires districts to inform and assist teachers with respect to housing. While I suppose it is possible that some districts may interpret that language as requiring them to subsidize teachers for the cost of housing, a literal reading of the bill does not lead us to that conclusion.

A recent survey of school districts resulted in the information which we conveyed to your office earlier: 18 districts are presently spending approximately 2.5 million dollars per year on teacher housing costs. I would hasten to point out, however, that those costs are likely the result of agreements negotiated pursuant to AS 14.20.550-610, and not from a state requirement that districts provide housing or subsidies therefor, to teachers.

For your additional information the State Board of Education during its April 1, 1981 meeting went on record as supporting the original SB-119 by a vote of 4-2.

DEPARTMENT OF EDUCATION

POSITION PAPER CS SB 119 (Finance) am

February 26, 1982

The State Board of Education supports the concepts contained in Secs. 1-4 of this bill. The board has not discussed Sec. 5.



Marshall L. Lind  
Commissioner

SECTIONAL ANALYSIS CSSB 119(Fin)am

"An Act relating to housing for teachers in public schools."  
Amends Title 14, EDUCATION

Section 1: AS 14.08.101 "Powers" of regional school board, is amended by adding a new paragraph.

A regional school board may assist employees in securing reasonable housing.

Section 2: AS 14.08.111 "Duties". New paragraph.

A regional school board shall inform new employees of housing conditions, including attendant costs(energy & maintenance)

Section 3: AS 14.14.090 "Additional Duties". New paragraph.

A district school board shall also inform new employees of housing conditions, including energy and maintenance costs.

Section 4. AS 14.14.095. New Section. "Powers"

A school board operating schools in remote sites may assist employees in securing reasonable housing.

Section 5. AS 14.20.030 "Causes for revocation and suspension"  
A new subsection is added.

A teacher's teaching certificate may not be revoked under (a)(3) or (4) of this section for a breach of contract if such breach was within 30 days of employment commencement and was based on the failure of the board to comply with the prior sections of this bill. (failing to provide information regarding housing conditions).

Sections (a)(3) and (a)(4) (Existing law) provide that the teacher's certificate may be revoked if substantial noncompliance with state school laws or regulations is shown or if there has been a violation of ethical, professional, or contractual obligation.

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. CS SB 119 (Finance) am  
 Title An Act Relating to Teacher Housing  
 Requested by House C & RA Date 1/29/82

II. FISCAL DETAIL  
 Agency Affected Education  
 Program Category Affected Elementary and Secondary Education  
 BRU, Program, Or Subprogram(s) Affected N/A  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

|                          | FY 82      | FY 83      | FY 84      | FY 85      | FY 86      | FY 87      |
|--------------------------|------------|------------|------------|------------|------------|------------|
| 100 PERSONAL SERVICES    |            |            |            |            |            |            |
| 200 TRAVEL               |            |            |            |            |            |            |
| 300 CONTRACTUAL          |            |            |            |            |            |            |
| 400 COMMODITIES          |            |            |            |            |            |            |
| 500 EQUIPMENT            |            |            |            |            |            |            |
| 600 LAND & STRUCTURES    |            |            |            |            |            |            |
| 700 GRANTS, CLAIMS, ETC. |            |            |            |            |            |            |
| <b>TOTAL</b>             | <b>-0-</b> | <b>-0-</b> | <b>-0-</b> | <b>-0-</b> | <b>-0-</b> | <b>-0-</b> |

FUNDING (Thousands of Dollars)

|                        | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 | FY 87 |
|------------------------|-------|-------|-------|-------|-------|-------|
| GENERAL FUND           | -0-   | -0-   | -0-   | -0-   | -0-   | -0-   |
| FEDERAL FUNDS          |       |       |       |       |       |       |
| OTHER (Specify Source) |       |       |       |       |       |       |

POSITIONS

|           | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 | FY 87 |
|-----------|-------|-------|-------|-------|-------|-------|
| FULL TIME | N/A   |       |       |       |       |       |
| PART TIME |       |       |       |       |       |       |
| TEMPORARY |       |       |       |       |       |       |

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

This bill has no fiscal impact.

IV. DATE 1/29/82 PREPARED BY Steve Hole  
 AGENCY Department of Education  
 PHONE 465-2890  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)  
 33-90: (Rev. 12/81)

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ALASKA STATE SENATE

SENATOR TIM KELLY, CHAIRMAN  
SENATOR ED DANKWORTH, VICE-CHAIRMAN  
SENATOR JALMAR KERTTULA  
SENATOR ROBERT ZIEGLER  
SENATOR FRANK FERGUSON



POUCH V  
JUNEAU, ALASKA 99811  
(907) 485-3770  
(907) 485-122

RULES COMMITTEE

TO: All Senators

FROM: Senator Kelly *TK*  
Senate Rules

DATE: May 6, 1981

RE: CSSB 121 (Rules)

*[*  
Attached is a sectional analysis of CSSB 121 (Rules), which is on the Senate Calendar for tomorrow, May 7.

for normal retirement. Under present law, such an individual would be in a "Catch-22" situation -- disabled and unable to work, but needing to work to gain the necessary credit to qualify for normal retirement and being too old to qualify for disability.

- Sections 11 and 53 would correct drafting errors in AS 14.25.143(b) and AS 39.35.475(b) committed two years ago. In the ceiling formula for pension adjustments, it changes "greater" to "lesser." This is not a substantive change in the law since it has always been within the administrator's discretion to grant as small an increase as fiscal prudence dictates.
- Sections 12 and 25 would amend the refund provisions of the TRS to conform with current practice and allow for the refunding of interest paid on an indebtedness. "Member contribution account" is defined to include all of the other accounts.
- Section 15 would amend AS 14.25.160(b)(1) to agree with the changes in Sections 12 and 25 of this bill.
- Section 16 would eliminate an existing inequity by amending AS 14.25.162(b)(1) to allow a dependent child to interrupt his schooling without permanently losing his survivor's allowance payment.
- Sections 20, 30, and 58 would conform the statutes to the longstanding practice of providing major medical insurance coverage to spouses and dependent children of retirees, as well as retirees themselves in the TRS, the PERS and the contributory and noncontributory Judicial Retirement Systems.
- Section 21 adds the appropriate statutory references to AS 14.25.169 to be in agreement with the death/survivor benefit changes in Sections 4, 13-14 and 17-19 of this bill. In addition, Section 21 puts into law three previously unwritten principles of equity which have been at the heart of the TRS since its inception: a teacher may not receive 1) duplicate TRS credit for the same period of service; 2) more than one year of credit during a school year; or 3) benefits while accruing service credit except as provided in AS 14.25.169.
- Sections 22 and 56 amend AS 14.25.175(a) and AS 39.35.522(a), respectively, to eliminate arbitrary, potentially detrimental requirements which must be met by persons wishing to appeal before the TRS or PERS Board.
- Sections 23 and 64 would clarify what is and is not included in "compensation" for purposes of retirement in the TRS and PERS. This language is consistent with longstanding practice and does not constitute a change.
- Section 24 expands the definition of "credited service" to include "territorial employment" as provided under AS 14.25.105 which should have been done in 1980 when AS 14.25.105 was passed.

- Section 26 defines "territorial employment" as it is used in Section 24.
- Section 27 exempts insurance premiums paid by the State from the tax levied under AS 21.09.210. This does not have any ultimate fiscal impact since the premium taxes are passed on. It will serve to increase competition among insurance carriers.
- Sections 28, 29, 33 and 34 would add new sections to AS 22.25 and AS 26.05. The sections, which should have been added when the statutes were amended by Chapter 146, SLA 1980, set up accounting systems for the Judicial Retirement System and the Alaska National Guard Retirement System which are now on an actuarially funded basis. The sections are modeled after the one in place in the PERS, AS 39.35.100. The money in the funds may be invested in the same manner as money in the PERS, AS 39.35.110.
- Sections 31 and 32 would change the title of the Alaska National Guard Retirement System to the Alaska National Guard and Alaska Naval Militia Retirement System.
- Section 35 would clarify the direction in AS 39.30 to the Department of Administration to include retired persons in the group insurance program. Also clarifies AS 39.30.090(9) in two respects: first, it deletes the provision for major medical insurance coverage for retirees since such coverage is now provided elsewhere; second, it provides that retirees under age 65 may continue the life insurance they have in force at the time of termination of their employment.
- Section 36 would create a group insurance fund. It is included at the urging of the State's benefit consultants. The existence of a fund will provide the flexibility needed to negotiate for and procure more favorable terms from insurance companies. Our consultants inform us that such added flexibility has led to substantial savings in other systems. Any surplus in the fund may be invested by the Commissioner of Revenue under AS 39.35.110.
- Section 37 accomplishes a badly needed reform of disability evaluation procedures by creating an expert board to evaluate claims and the claimant's ability to perform other work.
- Section 38 removes outdated, irrelevant language from the PERS statutes.
- Sections 39 and 40 would make minor changes in AS 39.35.100. The first change recognizes that actuarial calculations and transfers from individual retirement accounts to the retirement reserve account can be accomplished more effectively on an aggregate, annual basis. This will not delay the actual payment of benefits to retirees. The second change allocates a portion of the investment income to the reserve account. This is considered appropriate since a substantial portion of the principal invested comes from the reserve account.

Sections 41, 62, 63 and 66 would amend the refund provisions of the PERS to allow for the refunding of interest paid on an indebtedness. In addition, Section 41 would also amend AS 39.35.200(b) to eliminate a "Catch-22" situation. Currently, persons who terminate their employment having less than five years credited service and less than \$1,000 in their employee account must be given a refund of retirement contributions even if they intend to retire later; when they do retire at a later date, they must repay the refunded contributions with interest. This proposed change would allow the employee the option of leaving the employee contributions in the individual account.

Section 42 would entitle an additional group of surviving spouses to an increased benefit based on the deceased spouse's military service. Currently, surviving spouses receiving a monthly benefit from the system under AS 39.35.440 or 39.35.450 are entitled to this additional benefit. However, surviving spouses of members who die as a proximate result of an injury sustained or a hazard undergone while on the job (AS 39.35.430) are not. This section would correct this oversight and extend the additional benefit to this group of surviving spouses.

Section 43 would amend AS 39.35.350(c) to bring it into conformity with the rest of the PERS statutes regarding the manner of discharging an indebtedness.

Section 44 allows vested PERS members to receive credit for their employment as a fireman with a participating political subdivision after January 1, 1961.

Section 45 clarifies AS 39.35.360(b) to ensure that pre-1961 service credit is granted free of charge only to those employees who qualify under AS 39.35.360(a). This is consistent with current practice.

Section 46 clarifies AS 39.35.385 to ensure that the provision allowing reinstatement without reemployment applies only to paragraphs (a) and (b) and not to, for example, paragraph (f) which was added after the fact. This is not viewed as a substantive change.

Section 47 would amend Conditional Service Retirement Benefits to allow a member to use his TRS salary if it is higher than his PERS salary.

Sections 48-50 would clarify the entitlement to death benefits when there is no surviving spouse or when a beneficiary other than the spouse has been designated. It would provide for the benefit to be paid to the deceased member's designated beneficiary. In addition, Section 48 would change the benefit reference in AS 39.35.420(b) because the description of the benefit is now found in subsection (c) of the section instead of in subsection (a). The amount of the benefit is not changed.

Section 51 would conform AS 39.35.440(b) to division practice. As the

current law reads, a surviving spouse of a deceased, disabled employee is entitled to a benefit equal to 40 percent of the decedent's monthly compensation. It was not anyone's intent that the surviving spouse receive 40 percent of the relatively low disability benefit; it was intended that the surviving spouse receive 40 percent of the decedent's compensation before the disability. The amendment clarifies this. Section 51 would also provide for the disposition of death benefits in the event that a deceased member has no surviving spouse or dependent children, in which case a death benefit is paid to the designated beneficiary.

- Section 52 would clarify the administration of the level income option under AS 39.35.460. In practice, it is not possible to predict exactly the amount of the eventual social security benefit or to make the income precisely level.
- Section 54 removes outdated statutory references from AS 39.35.485(a) and adds appropriate statutory references to bring the law into conformity with current practice. This is not viewed as a substantive change.
- Section 55 updates incomplete statutory references; the designation of a beneficiary or beneficiaries is applicable to all benefits throughout the chapter.
- Section 57 puts into law three previously unwritten principles of equity which have been at the heart of the PERS since its inception: an employee may not receive 1) duplicate PERS credit for the same period of service; 2) more than one year of credit during a calendar year; or 3) benefits while accruing service credit except as provided in AS 39.35.530.
- Section 60 would delete from AS 39.35.560 a definitional reference to "public organization." That term is now defined in Section 69 of this bill, AS 39.35.680(39).
- Section 61 amends AS 39.35.615(a) to codify the procedure for amendment of participation agreements with political subdivisions. Its terms are consistent with the opinion of the Attorney General that, since the original participation agreement must be endorsed by the governing body of the political subdivision, amendments to it must also be approved by that body.
- Section 65 clarifies the definition of "early retirement" and includes the appropriate statutory references.
- Section 67 excludes EPORS members from membership in the PERS.
- Section 68 clarifies the definition of "normal retirement" and includes the appropriate statutory references.
- Section 69 defines "public organization."

(Contents of HB 862)

Section 70 - would allow up to 10 people (the # who would qualify)

Section 71 repeals obsolete laws.

to draw their spouses benefits.

Section 72 provides an effective date.

## SECTIONAL ANALYSIS OF CS FOR SENATE BILL 121 (RULES)

- Sections 1-3 would amend AS 14.25.020, 14.25.022, and 14.25.035 to state clearly the role of the Teachers' Retirement Board in the adoption and promulgation of regulations. The change makes the role of the TRS Board in this area identical to that of the Public Employees' Retirement Board. Under the existing language, the system administrator functions in this capacity without any clear mandate that he consult the Board.
- Sections 4, 13-14 and 17-19 would alter the death/survivor benefit provisions of the TRS. Specifically, the supplemental contributions provision would be eliminated for all teachers hired on or after July 1, 1982, open enrollment for the supplemental contributions provision would be eliminated, and equitable occupational and nonoccupational death benefits and joint and survivor options, such as currently exist in the PERS, would be created. The change works no impairment of accrued rights since it affects only those who first join the system on or after July 1, 1982. In addition, Section 19 creates a procedure for the designation of beneficiaries under the TRS which is identical to that in the PERS. This should substantially reduce uncertainty as to entitlement in the event of the death of a member.
- Section 5 would amend the manner of discharging indebtedness under the TRS to bring it into conformity with the PERS.
- Sections 6 and 59 would ensure that, in accordance with the Alaska Constitution, accrued benefits under the TRS and PERS may not be diminished by claiming service credit.
- Section 7 would bring the statutes into conformity with current practice. The sentence in question was inadvertently omitted when the TRS statutes were amended by Chapter 13, SLA 1980.
- Section 8 corrects statutory references. These references should have been changed at the time the TRS statutes were amended by Chapter 13, SLA 1980.
- Section 9 would amend the provisions for Conditional Service Retirement Benefits to allow a member (1) to use his PERS salary if it is higher than his TRS salary, and (2) to figure his conditional service benefit based on all credited service rather than just membership service.
- Section 10 would amend AS 14.25.130(a) to streamline the disability retirement application procedure. It provides a definite starting point in the procedure by setting as the first step the termination of employment due to the disability. Additionally, it resolves an existing inequity wherein a member has enough years of membership service to qualify for disability but is over 55 and does not

qualify for normal retirement. Under present law, such an individual would be in a "Catch-22" situation -- disabled and unable to work, but needing to work to gain the necessary credit to qualify for normal retirement and being too old to qualify for disability.

- Sections 11 and 53 would correct drafting errors in AS 14.25.143(b) and AS 39.35.475(b) committed two years ago. In the ceiling formula for pension adjustments, it changes "greater" to "lesser." This is not a substantive change in the law since it has always been within the administrator's discretion to grant as small an increase as fiscal prudence dictates.
- Sections 12 and 25 would amend the refund provisions of the TRS to conform with current practice and allow for the refunding of interest paid on an indebtedness. "Member contribution account" is defined to include all of the other accounts.
- Section 15 would amend AS 14.25.160(b)(1) to agree with the changes in Sections 12 and 25 of this bill.
- Section 16 would eliminate an existing inequity by amending AS 14.25.162(b)(1) to allow a dependent child to interrupt his schooling without permanently losing his survivor's allowance payment.
- Sections 20, 30, and 58 would conform the statutes to the longstanding practice of providing major medical insurance coverage to spouses and dependent children of retirees, as well as retirees themselves in the TRS, the PERS and the contributory and noncontributory Judicial Retirement Systems.
- Section 21 adds the appropriate statutory references to AS 14.25.169 to be in agreement with the death/survivor benefit changes in Sections 4, 13-14 and 17-19 of this bill. In addition, Section 21 puts into law three previously unwritten principles of equity which have been at the heart of the TRS since its inception: a teacher may not receive 1) duplicate TRS credit for the same period of service; 2) more than one year of credit during a school year; or 3) benefits while accruing service credit except as provided in AS 14.25.169.
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- Sections 23 and 64 would clarify what is and is not included in "compensation" for purposes of retirement in the TRS and PERS. This language is consistent with longstanding practice and does not constitute a change.
- Section 24 expands the definition of "credited service" to include "territorial employment" as provided under AS 14.25.105 which should have been done in 1980 when AS 14.25.105 was passed.

- Section 26 defines "territorial employment" as it is used in Section 24.
- Section 27 exempts insurance premiums paid by the State from the tax levied under AS 21.09.210. This does not have any ultimate fiscal impact since the premium taxes are passed on. It will serve to increase competition among insurance carriers.
- Sections 28, 29, 33 and 34 would add new sections to AS 22.25 and AS 26.05. The sections, which should have been added when the statutes were amended by Chapter 146, SLA 1980, set up accounting systems for the Judicial Retirement System and the Alaska National Guard Retirement System which are now on an actuarially funded basis. The sections are modeled after the one in place in the PERS, AS 39.35.100. The money in the funds may be invested in the same manner as money in the PERS, AS 39.35.110.
- Sections 31 and 32 would change the title of the Alaska National Guard Retirement System to the Alaska National Guard and Alaska Naval Militia Retirement System.
- Section 35 would clarify the direction in AS 39.30 to the Department of Administration to include retired persons in the group insurance program. Also clarifies AS 39.30.090(9) in two respects: first, it deletes the provision for major medical insurance coverage for retirees since such coverage is now provided elsewhere; second, it provides that retirees under age 65 may continue the life insurance they have in force at the time of termination of their employment.
- Section 36 would create a group insurance fund. It is included at the urging of the State's benefit consultants. The existence of a fund will provide the flexibility needed to negotiate for and procure more favorable terms from insurance companies. Our consultants inform us that such added flexibility has led to substantial savings in other systems. Any surplus in the fund may be invested by the Commissioner of Revenue under AS 39.35.110.
- Section 37 accomplishes a badly needed reform of disability evaluation procedures by creating an expert board to evaluate claims and the claimant's ability to perform other work.
- Section 38 removes outdated, irrelevant language from the PERS statutes.
- Sections 39 and 40 would make minor changes in AS 39.35.100. The first change recognizes that actuarial calculations and transfers from individual retirement accounts to the retirement reserve account can be accomplished more effectively on an aggregate, annual basis. This will not delay the actual payment of benefits to retirees. The second change allocates a portion of the investment income to the reserve account. This is considered appropriate since a substantial portion of the principal invested comes from the reserve account.

- Sections 41, 62, 63 and 66 would amend the refund provisions of the PERS to allow for the refunding of interest paid on an indebtedness. In addition, Section 41 would also amend AS 39.35.200(b) to eliminate a "Catch-22" situation. Currently, persons who terminate their employment having less than five years credited service and less than \$1,000 in their employee account must be given a refund of retirement contributions even if they intend to retire later; when they do retire at a later date, they must repay the refunded contributions with interest. This proposed change would allow the employee the option of leaving the employee contributions in the individual account.
- Section 42 would entitle an additional group of surviving spouses to an increased benefit based on the deceased spouse's military service. Currently, surviving spouses receiving a monthly benefit from the system under AS 39.35.440 or 39.35.450 are entitled to this additional benefit. However, surviving spouses of members who die as a proximate result of an injury sustained or a hazard undergone while on the job (AS 39.35.430) are not. This section would correct this oversight and extend the additional benefit to this group of surviving spouses.
- Section 43 would amend AS 39.35.350(c) to bring it into conformity with the rest of the PERS statutes regarding the manner of discharging an indebtedness.
- Section 44 allows vested PERS members to receive credit for their employment as a fireman with a participating political subdivision after January 1, 1961.
- Section 45 clarifies AS 39.35.360(b) to ensure that pre-1961 service credit is granted free of charge only to those employees who qualify under AS 39.35.360(a). This is consistent with current practice.
- Section 46 clarifies AS 39.35.385 to ensure that the provision allowing reinstatement without reemployment applies only to paragraphs (a) and (b) and not to, for example, paragraph (f) which was added after the fact. This is not viewed as a substantive change.
- Section 47 would amend Conditional Service Retirement Benefits to allow a member to use his TRS salary if it is higher than his PERS salary.
- Sections 48-50 would clarify the entitlement to death benefits when there is no surviving spouse or when a beneficiary other than the spouse has been designated. It would provide for the benefit to be paid to the deceased member's designated beneficiary. In addition, Section 48 would change the benefit reference in AS 39.35.420(b) because the description of the benefit is now found in subsection (c) of the section instead of in subsection (a). The amount of the benefit is not changed.
- Section 51 would conform AS 39.35.440(b) to division practice. As the

current law read, a surviving spouse of a deceased, disabled employee is entitled to a benefit equal to 40 percent of the decedent's monthly compensation. It was not anyone's intent that the surviving spouse receive 40 percent of the relatively low disability benefit; it was intended that the surviving spouse receive 40 percent of the decedent's compensation before the disability. The amendment clarifies this. Section 51 would also provide for the disposition of death benefits in the event that a deceased member has no surviving spouse or dependent children, in which case a death benefit is paid to the designated beneficiary.

- Section 52 would clarify the administration of the level income option under AS 39.35.460. In practice, it is not possible to predict exactly the amount of the eventual social security benefit or to make the income precisely level.
- Section 54 removes outdated statutory references from AS 39.35.485(a) and adds appropriate statutory references to bring the law into conformity with current practice. This is not viewed as a substantive change.
- Section 55 updates incomplete statutory references; the designation of a beneficiary or beneficiaries is applicable to all benefits throughout the chapter.
- Section 57 puts into law three previously unwritten principles of equity which have been at the heart of the PERS since its inception: an employee may not receive 1) duplicate PERS credit for the same period of service; 2) more than one year of credit during a calendar year; or 3) benefits while accruing service credit except as provided in AS 39.35.530.
- Section 60 would delete from AS 39.35.560 a definitional reference to "public organization." That term is now defined in Section 69 of this bill, AS 39.35.680(39).
- Section 61 amends AS 39.35.615(a) to codify the procedure for amendment of participation agreements with political subdivisions. Its terms are consistent with the opinion of the Attorney General that, since the original participation agreement must be endorsed by the governing body of the political subdivision, amendments to it must also be approved by that body.
- Section 65 clarifies the definition of "early retirement" and includes the appropriate statutory references.
- Section 67 excludes EPORS members from membership in the PERS.
- Section 68 clarifies the definition of "normal retirement" and includes the appropriate statutory references.
- Section 69 defines "public organization."

Section 70 makes the 1976 repeal of AS 39.35.545 retroactive to July 1, 1968, to allow members to draw a retirement benefit and a survivor benefit.

Section 71 repeals obsolete laws.

Section 72 provides an effective date.

THE LEGISLATURE OF THE STATE OF ALASKA  
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
Bill/Resolution No. CS for Senate Bill 121 (Rules)  
Title An Act Relating to Refunds, Retirement & Benefits in TRS, PERS, JRS and NGRS  
Requested by \_\_\_\_\_ Date \_\_\_\_\_

II. FISCAL DETAIL  
Agency Affected Administration - Division of Retirement & Benefits  
Program Category Affected Centralized Administrative Services & Secondary Education  
BRU, Program, or Subprogram(s) Affected Retirement & Benefits  
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

|                          | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 | FY 87 |
|--------------------------|-------|-------|-------|-------|-------|-------|
| 100 PERSONAL SERVICES    |       |       |       |       |       |       |
| 100 RETIREMENT BENEFITS  |       | 63.7  | 65.7  | 67.9  | 70.3  | 72.9  |
| 200 TRAVEL               |       |       |       |       |       |       |
| 300 CONTRACTUAL          |       | 10.0  | 10.0  | 10.0  | 10.0  | 10.0  |
| 400 COMMODITIES          |       |       |       |       |       |       |
| 500 EQUIPMENT            |       |       |       |       |       |       |
| 600 LAND & STRUCTURES    |       |       |       |       |       |       |
| 700 GRANTS, CLAIMS, ETC. |       |       |       |       |       |       |
| TOTAL                    |       | 73.7  | 75.7  | 77.9  | 80.3  | 82.9  |

FUNDING (Thousands of Dollars)

|                  |      |      |      |      |      |
|------------------|------|------|------|------|------|
| GENERAL FUND     | 52.1 | 53.8 | 55.6 | 57.5 | 59.7 |
| FEDERAL FUNDS    | 2.9  | 2.9  | 3.0  | 3.2  | 3.3  |
| VETERAN'S FUND   | .2   | .2   | .2   | .2   | .2   |
| FISH & GAME FUND | .5   | .5   | .5   | .5   | .5   |
| HIGHWAY FUND     | .9   | .9   | .9   | .9   | .9   |
| AIRPORT FUND     | 1.8  | 1.9  | 2.0  | 2.1  | 2.1  |
| CAPITAL FUND     | 1.3  | 1.3  | 1.3  | 1.3  | 1.3  |
| PERS             | 5.0  | 5.0  | 5.0  | 5.0  | 5.0  |
| TRS              | 5.0  | 5.0  | 5.0  | 5.0  | 5.0  |

POSITIONS NONE

|           |  |  |  |  |  |
|-----------|--|--|--|--|--|
| FULL TIME |  |  |  |  |  |
| PART TIME |  |  |  |  |  |
| TEMPORARY |  |  |  |  |  |

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

1. Estimate \$10,000 annually for compensation of physicians and travel and per diem for Disability Review Board members. These expenses are to be split equally between the PER and IRS.
2. Estimate that approximately 18 members could qualify for benefit under section 44 of this bill. Estimate that these members will receive an average of two years additional service credit under this bill. Estimate FY83 State covered payroll to be \$345,475,000 increasing 10% annually. Increase in State contribution rate would be .0057% of cover payroll.
3. It is estimated that 10 people will qualify under section 70 of this bill. The total present value for retroactive and future benefit payments is estimated to be \$510,000; or \$44,000 per year, amortized over 25 years.

IV. DATE May 12, 1982

PREPARED BY *Paul B. Arnold* Director  
AGENCY Division of Retirement & Benefits  
PHONE 465-4460

Original: Legislative Finance  
cc: Budget and Management  
Prime Sponsor (first Legislator Named)  
Office of the Governor (Keith Specking)

ALASKA STATE SENATE

SENATOR TIM KELLY, CHAIRMAN  
SENATOR ED DANFORTH, VICE-CHAIRMAN  
SENATOR JALMAR KERTTULA  
SENATOR ROBERT ZIEDLER  
SENATOR FRANK FERGUSON



POUCH V  
JUNEAU, ALASKA 99811  
(907) 485-3770  
(907) 485-3822

RULES COMMITTEE

TO: All Senators

FROM: Senator Kelly *TK*  
Senate Rules

DATE: May 6, 1981

RE: CSSB 121 (Rules)



Attached is a sectional analysis of CSSB 121 (Rules), which is on the Senate Calendar for tomorrow, May 7.

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B

COMMITTEE REPORT

HOUSE

FURTHER: FINANCE

3/3/81

(5)

Date: March 16, 1981

Mr. Speaker:

The Committee on HEALTH, EDUCATION & SOCIAL SERVICES has had SB 139

"An Act making a special appropriation to the Department of Health and Social Services for two positions at the Fairbanks Northern regional laboratory; and providing for an effective date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for \_\_\_\_\_  same title
- new title
- and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING

DO PASS

*Don Clocher*

\_\_\_\_\_

*Terry Norton*

\_\_\_\_\_

*Mark ...*

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

MEMBERS HAVING

OTHER RECOMMENDATIONS:

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

*Don Clocher*

CHAIRMAN

307 137  
see page 3

# Fairbanks Family and General Practice

A Professional Corporation

**FAIRBANKS**  
1919 Lathrop, Suite 207, Box 18  
Fairbanks, Alaska 99701  
(907) 452-1987

**DAVID CAMMACK, M.D.**  
**MIKE HUTSON, P.A.-C.**  
**JOE MARZUCCO, P.A.-C.**  
24 Hour Call 452-1987

**NORTH POLE CLINIC**  
2nd & Santa Claus Lane, Box 5029  
North Pole, Alaska 99705  
(907) 488-2785

December 5, 1980

Charles Farr  
Box 50300  
Fairbanks, Alaska 99701

Dear Mr. Farr:

This letter is in follow up of our conversation with you yesterday in regards to reduction of laboratory services, specifically at the Alaska State Lab located at the University of Alaska in Fairbanks. In late June this year, health providers were advised that a cut in services available at the laboratory here in Fairbanks would be made. Since the legislative action had already occurred there was nothing I could do to change this action. I did correspond with Dr. Dean Tieradore with the Division of Public Health in Juneau and will enclose both my letter to him and his reply. I also spoke with Dr. Frank Bauls who was the head of the State Laboratory services in early 1980. At that time he indicated that at the time the cut in funding was made he had been advised not to advise health providers of this pending cut in funding and the implications that it meant. I do not understand this sort of thinking or action on Dr. Tieradore's part.

# Fairbanks Family and General Practice

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MIKE HUTSON, P.A.-C.  
JOE MARZUCCO, P.A.-C.  
24 Hour Call 452-1987

NORTH POLE CLINIC  
2nd & Santa Claus Lane, Box 5029  
North Pole, Alaska 99705  
(907) 488-2715

In the past two days I have been advised by an employee of the State Lab in Fairbanks that further cut in services are contemplated because of lack of adequate funds. I would like at this time to ask that you investigate the reasons for the legislative action last year and explore that you do something to correct this problem. This has already created a serious obstacle for me to provide adequate care for my patients both in my private practice and at Family Planning Clinic where I am the preceptor for the Nurse Practitioners. The same implications apply to patients who do use the Fairbanks Health Center and Alaska Native Health Service. It also adds considerable cost to the State of Alaska in the increased charges for laboratory services done in the private sector which the State Lab has been performing on request.

At the present time, the bacteriology services in Fairbanks in the private sector are all overseen by the same Pathologists. In my questioning certain Physicians about their satisfaction with bacteriology done by the private sector, I received particularly bad impressions with the Fairbanks Community Hospital bacteriology service. Some Physicians are either unaware or unconcerned about the accuracy of bacteriologic reporting, however, I do see many patients who in which I feel an accurate bacteriologic report is necessary in general diagnosis and control for the diseases in the private sector as well as in the

# Fairbanks Family and General Practice

A Professional Corporation

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DAVID CAMMACK, M.D.      ROBERT ROTH, M.D.  
MIKE HUTSON, P.A.-C.      MIKE BROWN, P.A.-C.  
JOE MARZUCCO, P.A.-C.  
24 Hour Call 452-1987

**NORTH POLE CLINIC**  
2nd & Santa Claus Lane Box 5029  
North Pole, Alaska 99705  
(907) 488-2715

provide this service I am fearful of a significant decrease in my ability to provide proper care for my patients.

I have always felt that the State Laboratory in Fairbanks provided me with excellent, timely and accurate reports. I hope that you and your fellow legislators perhaps may be able to correct the legislation that caused decreased services last year and prevent further decrease in services in the Fairbanks area.

Sincerely,

  
Robert A. Roth, M.D.

cc: Governor Jay Hammond  
Dick Randolph  
Ken Fanning  
Brian Rogers  
Fred Brown

Gallie Eide  
Jon Bennett  
Paul Tait

## ALASKA STATE LEGISLATURE



## HOUSE OF REPRESENTATIVES

REPRESENTATIVE SALLY SMITH • 321 CHURCH STREET • FAIRBANKS, ALASKA 99701 • IN JUNEAU, POUCH V • JUNEAU, ALASKA 99811

March 12, 1981

6 copies  
each

Donald E. Thieman, M.D., President  
Fairbanks Medical Association  
1001 Noble Street  
Fairbanks, Alaska 99701

Dear Dr. Thieman:

Thank you for your letter stating your support for Senator Parr's bill (Senate Bill 139) providing for a special appropriation to fund two positions at the Fairbanks Northern regional laboratory.

Senate Bill 139 is in the House Health, Education, and Social Services Committee, pending hearing. On March 16 at 3:00 PM the HESS committee will consider this bill. I am sending HESS Chairman Donald E. Clocksin a copy of your letter. If you have additional input, I urge you to contact Representative Clocksin at Pouch V in Juneau, 99811. You may be assured that I support this bill, and will vote for it when it comes before the House.

Again, thanks for the input.

Sincerely,

Sally Smith  
Alaska State Representative

cc: Rep. Clocksin ✓  
Senator Parr.

# Fairbanks Memorial Hospital

1650 Cowles St.

FAIRBANKS, ALASKA 99701

OPERATED BY  
LUTHERAN HOSPITALS AND HOME SOCIETY  
FARGO, NORTH DAKOTA 58102

December 31, 1968

Dean Tirador, M.D.  
Deputy Commissioner  
Department of Health and Social Services  
Pouch H01  
Juneau, Alaska 99811

Dear Dean,

SB 139

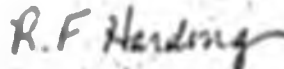
We would like to lend our support to the concept of consolidating and centralizing some of the functions of the State Laboratories. For a number of years, we have advocated that the State curtail the practice of providing routine laboratory services in the Fairbanks area primarily because these services are and have been available for a number of years from local laboratories within the Fairbanks community. The major portion of the so called "reference" laboratory work is also easily available, again either locally or through channels that do not require services of the State Laboratory. We believe that the function of the State Laboratory lies in the area of infectious disease surveillance, epidemiology, TB control, and virology. These functions could be centralized in Anchorage. However, it seems to us that because Fairbanks already has an excellent virology facility manned by competent personnel, it would be a mistake for this function to be transferred to Anchorage. On the other hand, we do support your efforts to transfer the culturing and identification of Mycobacteria to the Anchorage State Lab providing that we can continue to receive prompt service and of a suitable quality.

Hopefully you will find these comments helpful.


Sincerely,



D.D. Failoni, M.D.  
Pathologist



R.F. Harding, M.D.  
Pathologist



J.N. Joy, M.D.  
Pathologist

DDF:ms

cc: Harry Colvin, M.D.

# STATE OF ALASKA

JAY S. HAMMOND, Governor

## DEPT. OF HEALTH AND SOCIAL SERVICES

June 9, 1980

DIVISION OF PUBLIC HEALTH

POUCH H-08  
JUNEAU, ALASKA 99811  
(907) 465-3090

**TO:** All Physicians, Veterinarians, Clinics, Hospitals, Health Centers, and Clinical Laboratories

**FROM:** Dean F. Tirador, M.D. *Don F. Tirador, M.D.*  
Director, Division of Public Health  
Department of Health and Social Services

**SUBJECT:** Reduction In Routine Clinical Microbiology And Immunohematology Laboratory Services.

Due to mandated reductions in the FY '81 operating budget for the Section of Laboratories and resulting reduction in personnel in each of the three regional laboratories, it is necessary to curtail the clinical microbiology and immunohematology laboratory services performed by the Southeastern (Juneau), Southcentral (Anchorage) and Northern (Fairbanks) Regional Laboratories. This action is necessary to stay within the departmental budgetary restraints placed upon the laboratories.

A. Effective July 1, 1980 the three Regional Laboratories will no longer accept primary specimens for diagnostic clinical microbiology as detailed below. The Regional Laboratories will accept bacterial isolates for identification and reference cultures from hospital and clinic laboratories.

Primary specimens that will not be accepted are:

1. Urine specimens for bacterial count, predominating organism and/or antibiotic sensitivity studies.
2. Wound, skin, pleural and body fluid specimens for bacterial identification and antibiotic sensitivity.
3. Nasopharyngeal and eye or ear cultures except in cases of suspected pertussis, diphtheria, gonorrhoea or streptococcus infections.
4. Primary animal specimens for diagnostic clinical microbiology except in cases of suspected zoonotic diseases transmissible to man.

Primary specimens relating to the state VD, tuberculosis, communicable disease control, streptococcus surveillance control, epidemiology and rabies control will continue to be accepted. The regional laboratories will continue to provide reference, consultation and training services to all local laboratories.

B. Effective July 1, 1980 the three Regional Laboratories will discontinue the immunohematology services covering ABO bloodtyping and RH studies. The ABO RH services will no longer be performed either as a routine or on special request on any specimen.

As the discontinued services are available in a majority of the local laboratories, the Section of Laboratories will be glad to work with these laboratories to insure a smooth transition and maintenance of quality control.

If there are any questions about the above changes, please feel free to contact me.

# STATE OF ALASKA

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, GOVERNOR

POUCH H 81 - JUNEAU 1981

*document 5-81*

Honorable Brian Rogers  
House of Representatives  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Mr. Rogers:

Re: Northern Regional Laboratory Funding

Your concern for laboratory funding problems and pending personnel layoffs in the Northern Regional Laboratory is understandable and I appreciate your efforts to assist us in maintaining appropriate laboratory services in your region. Perhaps I should first explain how the problem in the Fairbanks laboratory occurred. In preparation of the FY '81 budget it was necessary because of funding limitations to reduce personnel throughout the Department of Health and Social Services. It was felt by the Division of Public Health that certain laboratory testing services that were being performed by the Northern Regional Laboratory could be provided by the private sector. Thus, a request was made to the regional laboratory manager to estimate the number of positions that could be eliminated if certain testing procedures were eliminated from the Public Health Laboratory testing service. We were told that one Microbiologist II position and one Laboratory Assistant II position could be eliminated if some categories of clinical microbiology testing services were eliminated. A decision was then made by the management staff of the Health Division to eliminate these two positions. Our intention was to lay off positions in the area of clinical microbiology testing, however, upon receiving the layoff list we found that because of seniority the two virologists involved in virology testing unit were to be laid off. Unfortunately, the Northern Regional Laboratory did not have personnel trained nor immunized to work in the area of virology testing. Rabies vaccination and other immunizations schedules are necessary for safety of those working with this category of specimen. The layoff notices which had been sent to these individuals were rescinded and efforts during the coming months were made to find funding from other sources within the Department. In November the Chief, Section of Laboratories, Dr. Colvin did a personnel service cost projection for FY '81 and determined that there would be a short fall in his budget of approximately \$66,000 unless these positions were eliminated and the personnel laid off immediately. In an effort to balance his budget he reluctantly issued a lay off notices to these individuals which are now being processed.

Honorable Brian Rogers

-2-

In response to your request for information we have prepared a table showing the financial needs for the Northern Regional Laboratory including expenditures for capital equipment and travel for training purposes which we understand you requested from Mr. Don Ritter during your recent visit to the laboratory in December. I have also attached a copy of the equipment specifications submitted by Don Ritter, Regional Laboratory Manager, to Dr. Colvin, Chief, Section of Laboratories for your review.

It is also my understanding that you wish to use the laboratory budget to pass through funds for the University of Alaska Medical Library. We would be most happy to assist you in this financial arrangement.

We should also mention that in order to maintain the level of laboratory services it will be necessary to permanently restore these two positions to the laboratories FY '81 budget, plus funding in the FY '82 budget in the sum of \$66,300. This will most likely require a budget amendment to the FY '82 budget.

I hope this information will assist you in preparation of a supplemental appropriation and if my office can be of any further assistance please advise.

Sincerely,

Helen D. Bairne  
Commissioner

Enclosures

Northern Regional Laboratory  
Financial Request Summary

FY '81

A. Authorize 24 months for two permanent full time positions, replacing the 24 months deleted from FY '81 final budget.

B. Personnel (100):  
    Projected Deficit 66.0

|                        |      |
|------------------------|------|
| Equipment (500):       |      |
| Barnstead Still        | 5.3  |
| IBM Typewriter         | 1.2  |
| Laboratory Dishwashers | 24.3 |
| Refrigerator           | .9   |
| FA Microscope          | 12.5 |
|                        | 44.2 |
| 20% Inflation          | 8.8  |
|                        | 53.0 |

|                            |       |
|----------------------------|-------|
| Travel (200)               |       |
| Training and Consultation: | 5.0   |
|                            | 124.0 |

FY '82

A. Authorize 24 months for two permanent full time positions, replacing the 24 months deleted from FY '81 final budget.

B. Personnel (100):  
    Micro. II and Lab. Abst. II 66.3

|                           |      |
|---------------------------|------|
| Travel (200):             |      |
| Training and Consultation | 5.0  |
|                           | 71.3 |

30 107

Fairbanks Family and General Practice

A Professional Corporation

Dr. Cammack

Dr. Roth

Medical Dental Arts Building  
1919 Lathrop, Suite 207  
Fairbanks, Alaska 99701

June 18, 1980

Dean F. Tirador, M.D.  
Director, Division of Public Health  
Department of Health and Social Services  
Pouch H-06  
Juneau, Ala.

Dear Dr. Tirador:

This letter is in follow up of my phone call to you today, expressing my concern in regards to the discontinuation of certain laboratory services at the State Lab here in Fairbanks. I am not sure I can concisely express my concerns and misgivings about the cut in budget in this area, but I will try to do so. For a number of years I have been concerned about the quality of bacteriology in Fairbanks outside of the State Lab. It has been proven to me repeatedly that the State Lab offers the best bacteriologic service in this area. I am currently involved as a consultant in Family Planning Clinic and see a considerable amount of gynecologic problems in my own practice. I have found the State Lab to provide prompt and accurate reports which have not proven to be available elsewhere in the community at this time.

It would appear as though this budget cut is going to seriously impair the ability for me to give quality

Fairbanks Family and General Practice

A Professional Corporation

Dr. Cammack

Dr. Roth

Medical Dental Arts Building  
1919 Lathrop, Suite 207  
Fairbanks, Alaska 99701

care to my patients and I certainly intend to advise  
my patients and the media of this occurrence should it  
continue in effect.

When the State is spending millions of dollars in  
far less important areas I cannot see why a budget cut  
in the laboratory service was even considered except  
that I suspect that certain persons who stand to gain  
by increased revenue have had some strong and definite  
effect on this decision.

When a service costs more than its value it  
probably will not be utilized and that certainly  
is the way I feel at this time in regards to bacter-  
iology done in the private sector in Fairbanks.

As I indicated to you the only venereal diseases  
that seem to be considered by the State at this time  
are syphilis and gonorrhea. It is obvious to me as  
a clinician that there are others far more common  
which your department is trying to disregard, by  
cutting out the bacteriologic service July 1st.  
Specifically hemophilis vaginalis and group B beta strep  
are currently identified and effectively treated on  
the basis of culture reports done at the State Lab.  
I hope you will reconsider and at least continue  
identifying these organisms.

I spoke with Pat Rogers today at the Fairbanks  
Health Center and she believed that there were probably  
about 900 patients that go through VD clinic on a  
yearly basis and approximately 4,000 patients seen at  
Family Planning Clinic with evidence that there will be  
considerable/<sup>increase</sup>in the number of patients seen there each year.

Fairbanks Family and General Practice  
A Professional Corporation

Dr. Cammack                      Dr. Roth

Medical Dental Arts Building  
1919 Lathrop, Suite 207  
Fairbanks, Alaska 99701

If the State Lab is unable to do cultures on these patients the cost to somebody is going to be considerably greater if it is done in the private sector. Again, I would indicate to you that the ability of the private sector to provide adequate laboratory services has not been proven to me at this time.

The number of welfare patients who have State Lab cultures done are either not going to get cultures, or the cost again will be considerably greater done in the private sector.

There are a number of private patients who do not have insurance and cannot afford the cost of private bacteriology diagnosis and these patients should also be considered as being neglected by your cut in service.

I feel like the rug has been pulled out from under me with this decision. There was never any contact from your office with me in regards to the effect of this move on my practice. I don't believe that your department should be operating in a fashion that disregards the Physicians and patients in Alaska.

Sincerely,

  
Robert A. Roth, M.D.

cc: Governor Jay Hammond, Juneau Alaska  
Department of Health & Social Services  
Division of Medical Assistance  
Dr. Paul Frith, Regional Health Officer  
Pat Rogers, RN PHS Nursing Supervisor Fairbanks  
Dr. William James, Clinical Director ANHS Fairbanks  
Editor, Daily News Miner

RECEIVED

JAN 6 1981

TO:  Harry Colvin, Ph.D.  
 Chief, Section of Laboratories  
 Pouch H-06D  
 Juneau, Alaska 99811

DATE : 31 December 1980

BRANCH OF PUBLIC  
HEALTH LABORATORIES

FROM: Donald G. Ritter, Supervisor  
 Northern Regional Laboratory  
 Arctic Health Research Building  
 Room 233  
 University of Alaska campus  
 Fairbanks, Alaska 99701

SUBJECT: Equipment specifications

The following is an equipment list to be forwarded to Representative Brian Rogers. It is divided into the equipment needed for the Bacteriology Unit and the Virology-Rabies Unit of the Northern Regional Laboratory.

## BACTERIOLOGY UNIT EQUIPMENT:

|  |   |             |
|--|---|-------------|
| Millipore Company Milli RO/ Milli Q Unit to replace the present Barnstead still ** |   |             |
| 1 ea.  | L/F Milli RO 60 ZR 2011560                          | \$ 2,527.00 |
| 1 ea.  | L/F Milli Q 3 bowl ZD2011573                        | \$ 1,539.00 |
| 1 ea.  | L/F Reagent water reservoir ZR 20-0055              | \$ 672.00   |
| 1 ea.  | L/F Rogard prefilter 4/pk CDPR01204                 | \$ 66.70    |
| 1 ea.  | Carbon cartridge 12 inch 4/pk CDFCO1204             | \$ 90.20    |
| 1 ea.  | L/F Ion exchange cartridge 12 inch 4/pk CDMB-012-04 | \$ 117.00   |
| 1 ea.  | Twin 90 water unit 2/pk FMGS-090-02                 | \$ 26.90    |
| 1 ea.  | Limit/liquid level switch 2RLT 02003                | \$ 248.00   |
|  | Total...  | \$ 5,236.80 |

1 ea. IBM Typewriter, Selectric III, which includes the following features: \*\*  
 correction key and automatic correction tape; express back-space  
 key; line type indicator; 7 extra symbol keys; large character keys  
 (textured surface); Pica/Elite indicator; changeable typing element;  
 and other routine typewriter functions such as tab, margin set and  
 release, back space, index, shift and lock.

\$ 1,157.50

\*\* These two items are to replace equipment which has a history of  
 high frequency repair costs.

American Steriliser Co. Pulsar 5000 (74 1/2 x 43 7/16 x 30 3/4") Laboratory  
 Glassware Washer with vertical lift door. EY03-000-000, 230 volts, 60 Hz,  
 freestanding.

## Dishwasher accessories:

|       |  |           |
|-------|--|-----------|
| 1 ea. | Spindle dolly EY 88-000-000-C5 (64 spindles)     | \$ 635.00 |
| 1 ea. | Rack, general purpose EY 88-000-000-10 (20 x 20) | \$ 89.00  |
| 1 ea. | Rack, 9-compartment EY 88-000-000-11 (20 x 20)   | \$ 110.00 |

Continued on next page.

Dishwasher accessories continued:

|       |   |                    |
|-------|---|--------------------|
| 8 ea. | Tube baskets EY 88-000-000-21 (6 x 6 x 6)     | \$ 42.00           |
| 8 ea. | Covers, tube baskets EY 88-000-000-20 (6 x 6) | \$ 10.00           |
| 1 ea. | General purpose dolly EY 88-000-000-23        | \$ 163.00          |
| 1 ea. | Water temperature booster EY 88-000-000-52    | \$ 1,655.00        |
|       | Total...                                      | <u>\$15,518.00</u> |

|       |   |                    |
|-------|---|--------------------|
| 1 ea. | Leitz/Boyle Instruments FA microscope and attachments; see attached pages for specifications. | <u>\$12,536.00</u> |
|-------|---|--------------------|

Bacteriology Unit Total \$34,498.30

VIROLOGY-RABIES UNIT EQUIPMENT:

|       |   |             |
|-------|---|-------------|
| 1 ea. | Forma Dishwasher model #8658 - washer dryer, interior dimensions 18" x 18" x 18", (2) temperature selections - 140° for plasticware and 190° for glassware, adjustable wash, rise and forced-air drying timers. | \$ 6,575.00 |
|-------|---|-------------|

The following are accessories for the dishwasher:

|        |   |                    |
|--------|---|--------------------|
| 1 ea.  | #162016 Spindle rack header with (9) spindles, 18" x 18"                          | \$ 345.00          |
| 1 ea.  | #162018 Spindle rack header with (20) spindles, 18" x 18"                         | \$ 460.00          |
| 3 ea.  | #114062 Open basket, 18" x 18" \$50.00/ea=  | \$ 150.00          |
| 3 ea.  | #114061 Multi-purpose basket, 18" x 18", used for odd-sized glassware \$53.00/ea= | \$ 159.00          |
| 8 ea.  | #114063 Test tube basket, 9" x 9" \$53.00/ea=                                     | \$ 424.00          |
| 8 ea.  | #114095 Adjustable tops for test tube basket, 9" x 9" \$16.00/ea=                 | \$ 128.00          |
| 8 ea.  | #114071 Test tube dividers, 9" x 9" \$11.00/ea=                                   | \$ 88.00           |
| 9 ea.  | #140950 Spindle flask support \$14.00/ea=   | \$ 126.00          |
| 9 ea.  | #140960 Spindle tube support \$ 3.00/ea=  | \$ 27.00           |
| 20 ea. | #140965 General purpose support \$ 3.00/ea=                                       | \$ 60.00           |
|        | Total...  | <u>\$ 8,747.00</u> |

|       |   |           |
|-------|---|-----------|
| 1 ea. | Upright refrigerator (14 cu. ft.) with 2.4 cu. ft. freezer VWR #55699 - 977 *** | \$ 900.00 |
|-------|---|-----------|

\*\*\* Both items are to replace present equipment with histories of high repair costs.

Virology-Rabies Unit Total \$ 9,648.00

TOTAL FOR ALL EQUIPMENT NEEDED FOR BOTH UNITS..... \$ 44,146.30

# STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

## DEPT. OF HEALTH AND SOCIAL SERVICES

DIVISION OF PUBLIC HEALTH

SECTION OF LABORATORIES  
POUCH H-06-D  
JUNEAU, ALASKA 99811  
PHONE: (907) 465-3140

Document# 3-81

January 20, 1981

Honorable Charles Parr  
Alaska State Senate  
Alaska State Legislature  
Pouch V  
Juneau, AK 99811

Dear Senator Parr:

During our conversation of December 5 we discussed the possibility of shifting laboratory staff positions from the Southeastern Regional Laboratory to the Northern Regional Laboratory. This action was being considered to alleviate workload problems in the Fairbanks laboratory which will occur when two laboratory staff positions are eliminated sometime in January. In response to this suggestion I have made a management survey of both laboratories to determine if this is a viable option.

Methods of determining workloads were those recommended by the Workload Measurement Committee of the Association of State and Territorial Public Health Laboratory Directors which is a national organization of Public Health Laboratory Directors. Using these methods all specimen numbers are converted into work time units which is a measure of the time required for a laboratorian to perform the needed test work. The advantage to this measure is that it allows one to compare different specimen types using a common unit of measure. Once individual work time units for specimens types have been determined these are multiplied by the total number of specimens in that category to give the total time devoted to a certain type of specimen. Table 1 shows the results of this analysis for all the Regional Laboratories. The Southeastern Regional Laboratory had a total of 80,616 work time units processed from July 1, 1980 to October 31, 1980. During this same time period the Northern Regional Laboratory had a total of 96,903 work time units. Table 2 shows the staff by category and gives workload staff ratios for the same period.

From this analysis it would appear that the Southeastern Regional Laboratory and the Northern Regional Laboratory have about the same work to staff ratios. Therefore shifting positions from Southeast to Northern Laboratory is not a viable option. I have also included in brackets the impact on these ratios in the event that layoffs in the Fairbanks facility occur in January. My concern is with the work load microbiology staffing ratio which will be at 48,451, a level which I feel is unacceptable.

Honorable Charles Parr

-2-

January 20, 1981

For this reason I believe that reductions in laboratory services will be necessary unless funding for these position can be found and the positions restored to the laboratory budget in FY '82. Enclosed also is a table showing financial needs and position authorizations required if a supplemental appropriation is to be introduced. Equipment and travel costs were estimates requested by Representative Brian Rogers during a visit to the Northern Regional Laboratory in December.

Your concern and support for a most critical health support activity in Northern Region is appreciated and if I can be of any further assistance please advise.

Sincerely,



Harry J. Colvin, Ph.D.  
Chief, Section of Laboratories

Enclosures

cc: Representative Sally Smith

TABLE 1: Shows the major testing categories and the total number of Work Time Units<sup>1</sup> devoted to that activity from July 1, 1980 to October 31, 1980 in Regional Laboratories.

| <u>TEST PROCEDURE</u>           | <u>WORK TIME UNITS (minutes)</u> |            |            |
|---------------------------------|----------------------------------|------------|------------|
|                                 | SERL                             | NRL        | SCRL       |
| Serology                        | 4,120                            | 8,364      | 25,374     |
| Diagnostic Microbiology         | 31,420                           | 71,064     | 144,829    |
| Parasitology                    | 6,547                            | 10,815     | 9,620      |
| Food Microbiology               | 75                               | -0-        | 855        |
| Water Microbiology              | 2,530                            | 6,660      | 5,930      |
| PSP                             | 24,930                           | -0-        | -0-        |
| Water Chemistry                 | 1,394                            | -0-        | -0-        |
| Survey Preparation <sup>2</sup> | <u>9,600</u>                     | <u>-0-</u> | <u>-0-</u> |
| TOTAL                           | 80,616                           | 96,903     | 186,608    |

<sup>1</sup> Work Time Unit - The time in minutes required for a microbiologist to complete a test procedure. Does not include time required for setting up, media reagent preparation, and clerical support for test procedures.

<sup>2</sup> Proficiency Testing Program for Syphilis Serology.

TABLE 2: Shows technical staff by category, total technical staff, and total WTU performed from July 1 to October 31, 1980, and various WTU/staff ratio for the Regional Laboratories.

| POSITIONS:       | SERL     | NRL        | SCRL     |
|------------------|----------|------------|----------|
| Micro. IV        | .5       | 0          | .5       |
| Micro. III       | 1        | 1          | 1        |
| Micro. II        | 1        | 2          | 4.5      |
| Lab. Assistants  | 2        | 3          | 3        |
| Clerical         | <u>1</u> | <u>1.5</u> | <u>4</u> |
| TOTAL STAFF      | 5.5      | 7.5        | 13       |
| TOTAL WTU (TWTU) | 80,616   | 96,903     | 186,608  |

RATIOS:

|                       |        |        |                       |        |
|-----------------------|--------|--------|-----------------------|--------|
| TWTU/total Micro.     | 32,246 | 32,301 | [48,451] <sup>1</sup> | 31,101 |
| TWTU/total Lab. Asst. | 40,308 | 32,301 | [48,451]              | 62,202 |
| TWTU/total clerical   | 80,616 | 64,602 | [64,602]              | 46,652 |
| TWTU/total staff      | 14,657 | 12,920 | [17,618]              | 14,354 |

1 Numbers in brackets show the impact on workload/staff ratio in the event of layoffs of Micro. II and Lab. Asst. II positions.

**Northern Regional Laboratory  
Financial Request Summary**

**FY '81**

A. Authorize 24 months for two permanent full time positions, replacing the 24 months deleted from FY '81 final budget.

B. Personnel (100):  
Projected Deficit 66.0

Equipment (500):

|                        |      |
|------------------------|------|
| Barnstead Still        | 5.3  |
| IBM Typewriter         | 1.2  |
| Laboratory Dishwashers | 24.3 |
| Refrigerator           | .9   |
| FA Microscope          | 12.5 |
|                        | 44.2 |
| 20% Inflation          | 8.8  |
|                        | 53.0 |

Travel (200)  
Training and Consultation: 5.0

124.0

**FY '82**

A. Authorize 24 months for two permanent full time positions, replacing the 24 months deleted from FY '81 final budget.

B. Personnel (100):  
Micro. II and Lab. Asst. II 66.3

Travel (200):  
Training and Consultation 5.0

71.3

Historically, Alaska was divided into judicial districts during territorial days and district service areas evolved; i.e., Southeastern, Southcentral and Northern Regional areas. Laboratories were established and provided basic diagnostic support in each regional area. Statehood and the subsequent growth of the State's needs fostered a shift in each laboratory's services; some became specialized to meet specific regional changes. Today, quality bacterial diagnostic service is available via the private sector and a shift is again evident; i.e., regional Public Health Laboratories are shifting to providing training and reference service, and less basic diagnostic service.

The Northern Regional Laboratory is comprised of two units, a bacteriology unit which serves all communities north of the Alaska Range, and the Virology-Rabies Unit serving each of the three regions.

The Bacteriology Unit processes a variety of specimens (34,800 annually) and performs approximately 45,144 tests each year. The following represent special areas of function and distribution of work:

---

|                                 |     |
|---------------------------------|-----|
| Streptococcal specimens         | 23% |
| Syphilis serology               | 33% |
| Veneral disease program         | 28% |
| Reference bacteriology          | 10% |
| Diagnostic parasitology         | 4%  |
| Diagnostic enteric bacteriology | 2%  |

The Virology-Rabies Unit had its inception as a State entity in 1974, and prior to this date was a part of the Arctic Health Research Center, USPHS. This unit provides diagnostic viral services to clinicians, State and Federal agencies, and State and Federal epidemiologists. The Unit establishes diagnostic procedures advising physicians and agencies on a state-wide basis concerning availability of services, and consultation on specific cases of viral infection. The VRU

continues to work cooperatively with other agencies via limited/applied research to meet present and the future needs of Alaska.

Finally, during 1980, 3,700 diagnostic viral specimens were processed, 6,039 tests performed, and 20, 179 viral host systems used (cell culture, eggs, and mice). There were 234 animals surveyed for rabies, and 54 positive animals. One hundred seventy-six individuals were exposed, but only 24 required treatment.

**DEPT. OF HEALTH AND SOCIAL SERVICES**

DIVISION OF PUBLIC HEALTH

SECTION OF LABORATORIES  
POUCH H-06-D  
JUNEAU, ALASKA 99811  
PHONE (907) 488-3140

February 3, 1981

Honorable Charles H. Parr  
Alaska State Senate  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Senator Parr:

This letter is to bring you up to date concerning our situation in the Section of Laboratories. We are pleased to report that the two persons in layoff positions are now being transferred to PCN's where they will not face this threat.

As part of the FY 81 budget exercise the Department of Health and Social Services selected 5 1/2 positions to delete from the Section of Laboratories budget. These were PCN's 06-1204, 06-1497, 06-1338, 06-1168, 06-1134 and half of 06-1506. Except for the two positions in Fairbanks, all of the above were vacated or an equivalent position in the particular regional laboratory was kept vacant. At the present time the final paperwork is being submitted to properly clear these positions.

For the record I have listed the steps being taken to implement these actions.

1. PCN 06-1204 Chemist (Juneau). This position has been vacant since July 1, 1980. The proper forms are being submitted to delete the PCN from our employee roster.
2. PCN 06-1497 Microbiologist (Juneau). This position has been vacant since July 1, 1980. The proper forms are being submitted to delete the PCN from our employee roster.
3. PCN 06-1338 Laboratory Assistant I (Juneau). This position is filled. The paperwork is being submitted to transfer the incumbent to PCN 06-1333, an equivalent position that has been kept vacant since July 1, 1980. Paperwork is also being submitted to delete PCN 06-1338 from our employee roster.

February 3, 1981

4. PCN 06-1506 Microbiologist (Anchorage). This position was reduced from a permanent full time position to a permanent part time. The position has been filled on a half time basis since July 1, 1980. The paperwork to reflect this change is being submitted.
5. PCN 06-1168 Laboratory Assistant II (Fairbanks). The incumbent of this position is being transferred to PCN 06-1380 effective February 13, 1981. The present incumbent of PCN 06-1380 has submitted her resignation. Paperwork is being submitted to eliminate PCN 06-1168 from our employee roster.
6. PCN 06-1334 Microbiologist II (Fairbanks). We are downgrading a midlevel supervisory Microbiologist III position (PCN 06-1347) to a Microbiologist II. We are transferring the incumbent of PCN 06-1448 (a Microbiologist II) into this position. We will then transfer the incumbent of PCN 06-1334 into PCN 06-1448. This will leave PCN 06-1334 vacant. Paperwork is being submitted to delete PCN 06-1334 from our employee roster.

These actions will bring us into compliance with the intent of the FY 81 budget. As the situation now stands we are short two critical positions in our Fairbanks Laboratory. Also, by downgrading the Microbiologist III we are severely restricting the proper supervision of the activities of the virology laboratory in addition to overworking the existing staff. Efforts to reduce workloads in the Northern Regional Laboratory have already been undertaken. For example, the tuberculosis microbiology specimen workload has been moved to the Anchorage Laboratory for processing. We are now looking for other categories to transfer. Because of the PCN deletions, we must further reduce workloads in the Northern Region to a level within the capability of the remaining staff.

If you have any questions on the substance of this letter or if you request any information pertaining to the Section of Laboratories please feel free to contact me at any time.

Sincerely,



Harry Colvin, PhD.  
Section of Laboratories  
Division of Public Health

## ALASKA STATE LEGISLATURE



## HOUSE OF REPRESENTATIVES

REPRESENTATIVE SALLY SMITH • 321 CHURCH STREET • FAIRBANKS, ALASKA 99701 • IN JUNEAU, POUCH V • JUNEAU, ALASKA 99801

March 12, 1981

6 Copies  
each

Donald E. Thiemann, M.D., President  
Fairbanks Medical Association  
1001 Noble Street  
Fairbanks, Alaska 99701

Dear Dr. Thiemann:

Thank you for your letter stating your support for Senator Parr's bill (Senate Bill 139) providing for a special appropriation to fund two positions at the Fairbanks Northern regional laboratory.

Senate Bill 139 is in the House Health, Education, and Social Services Committee, pending hearing. On March 16 at 3:00 PM the HESS committee will consider this bill. I am sending HESS Chairman Donald E. Clocksin a copy of your letter. If you have additional input, I urge you to contact Representative Clocksin at Pouch V in Juneau, 99801. You may be assured that I support this bill, and will vote for it when it comes before the House.

Again, thanks for the input.

Sincerely,

A handwritten signature in cursive script that reads "Sally".

Sally Smith  
Alaska State Representative

cc: Rep. Clocksin ✓  
Senator Parr.



REPRESENTATIVE SALLY SMITH • 321 CHURCH STREET • FAIRBANKS, ALASKA 99701 • IN JUNEAU: POUCH V • JUNEAU, ALASKA 99811

March 12, 1981

Kathleen M. Dubbs  
S.R. 20025  
Fairbanks, Alaska 99701

Dear Ms. Dubbs,

Thank you for your letter stating your support for Senator Parr's bill (Senate Bill 139) providing for a special appropriation to fund two positions at the Fairbanks Northern regional laboratory.

Senate Bill 139 is in the House Health, Education, and Social Services Committee, pending hearing. On March 16 at 3:00 PM the HESS committee will consider this bill. I am sending HESS Chairman Donald E. Clocksin a copy of your letter. If you have additional input, I urge you to contact Representative Clocksin at Pouch V in Juneau, 99811. You may be assured that I support this bill, and will vote for it when it comes before the House.

Again, thanks for the input.

Sincerely,

A handwritten signature in cursive script that reads "Sally".

Sally Smith  
Alaska State Representative

cc: Rep. Clocksin ✓  
Senator Parr.

POSITION PAPER

Senate Bill No. 139

"An act making a special appropriation to the Department of Health and Social Services for two positions at the Fairbanks Northern Regional Laboratories and providing for an effective date."

SB No. 139 provides a special appropriation to cover the costs of a Microbiologist II and a Laboratory Assistant II in our Fairbanks Virology and Microbiology Laboratories and for travel monies to be used in the training of these positions.

In the preparation of the FY 81 operating budget we calculated that by eliminating certain workloads in the Fairbanks Laboratory we could reduce our staffing from 13.5 positions to 11.5. This workload reduction has not materialized. The majority of the water microbiology has been turned over to private laboratories. The Tuberculosis Program and Beta Strep Program have been transferred to our Anchorage Laboratory. This still has not reduced our workload to allow for the elimination of a Microbiologist II and a Laboratory Assistant II.

We are requesting that a sum of \$38,400 be appropriated for the salaries and associated costs of a Microbiologist I and a full-time Laboratory Assistant II. This sum is to be split in the following manner; \$18,700 for the last quarter of FY 81 and \$69,700 for FY 82.

It is recommended the following changes be made:

line 11 - change the sum of money (\$71,300) to \$88,400.

line 14 - add the following after "laboratory." "Of this sum \$18,700 is to be added to the FY 81 operating budget and \$69,700 is to be added to the FY 82 operating budnet. These positions are to be part of the FY 83 Laboratories operating budget."

The Department supports the passage of Senate Bill No. 139 amended as recommended above.

Recommended by:

David Bruce  
David Bruce, Deputy Director  
Division of Public Health

Date:

February 11, 1981

Approved by:

Helen D. Beirne  
Helen D. Beirne  
Commissioner

Date:

2/11/81

THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. Senate Bill No. 139  
 Title An Act making a special appropriation to the Department Health & Social Services  
 Requested by Commissioner's Office Date \_\_\_\_\_

II. FISCAL DETAIL

Agency Affected Department of Health & Social Services  
 Program Category Affected Health/Division of Public Health  
 BRU, Program, or Subprogram(s) Affected Laboratories  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

|                          | FY 81       | FY 82       | FY 83       | FY 84       | FY 85       | FY 86       |
|--------------------------|-------------|-------------|-------------|-------------|-------------|-------------|
| 100 PERSONAL SERVICES    | 15.7        | 63.7        | 68.8        | 74.3        | 80.2        | 86.7        |
| 200 TRAVEL               | 3.0         | 6.0         | 6.5         | 7.0         | 7.6         | 8.2         |
| 300 CONTRACTUAL          | 0           | 0           | 0           | 0           | 0           | 0           |
| 400 COMMODITIES          | 0           | 0           | 0           | 0           | 0           | 0           |
| 500 EQUIPMENT            | 0           | 0           | 0           | 0           | 0           | 0           |
| 600 LAND & STRUCTURES    | 0           | 0           | 0           | 0           | 0           | 0           |
| 700 GRANTS, CLAIMS, ETC. | 0           | 0           | 0           | 0           | 0           | 0           |
| <b>TOTAL</b>             | <b>18.7</b> | <b>69.7</b> | <b>75.3</b> | <b>81.3</b> | <b>87.3</b> | <b>94.9</b> |

FUNDING (Thousands of Dollars)

|                             | FY 81 | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 |
|-----------------------------|-------|-------|-------|-------|-------|-------|
| GENERAL FUND                | 18.7  | 69.7  | 75.3  | 81.3  | 87.3  | 94.9  |
| FEDERAL FUNDS               | 0     | 0     | 0     | 0     | 0     | 0     |
| OTHER (Specify Fund Source) | 0     | 0     | 0     | 0     | 0     | 0     |
|                             | 18.7  | 69.7  | 75.3  | 81.3  | 87.3  | 94.9  |

POSITIONS

|           | FY 81 | FY 82 | FY 83 | FY 84 | FY 85 | FY 86 |
|-----------|-------|-------|-------|-------|-------|-------|
| FULL TIME | 2     | 2     | 2     | 2     | 2     | 2     |
| PART TIME | 0     | 0     | 0     | 0     | 0     | 0     |
| TEMPORARY | 0     | 0     | 0     | 0     | 0     | 0     |

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Assume an inflation rate of 5%.

IV. DATE \_\_\_\_\_ PREPARED BY David Bruce, Deputy Director  
 AGENCY Public Health  
 PHONE 465-3000  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

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# Alaska State Legislature

## House of Representatives

Committee on

Health, Education & Social Services

Rep. Don Clocksin, Chairman  
465-3797

Pouch V  
State Capitol  
Juneau, Alaska 99811

Date: May 22, 1981

To: HESS Committee Members

Fr: Rep. Don Clocksin, Chair  
House HESS Committee

Re: Proposed Committee Substitute for CS for SB 203 (Fin)am

1. Page 2, Section 7, line 9 after KHNS - Haines add the following:

|                            |                    |
|----------------------------|--------------------|
| KSKA FM - Anchorage        | \$11,300.00        |
| KBRW AM - Barrow           | 7,000.00           |
| KBBI AM - Homer            | 2,700.00           |
| KTOO FM - Juneau           | 1,700.00           |
| KRBD FM - Ketchikan        | 19,600.00          |
| Ketchikan T.V.             | 25,000.00          |
| KMST FM - Kodiak           | 5,700.00           |
| KFSK FM - Petersburg       | 12,900.00          |
| Sitka T.V./Sheldon Jackson | 25,000.00          |
| KSTK FM - Wrangell         | 13,300.00          |
| APRN - Anchorage           | 26,700.00          |
| TOTAL                      | <hr/> \$150,900.00 |

PLANS ARE ALSO UNDERWAY FOR  
NEW PUBLIC STATIONS IN:

McGRATH ON-AIR TARGET: 1981  
SITKA ON-AIR TARGET: 1981

*Sand Point - 1981*



NOTES:

*ALINI-TV now under  
new Telecommunications/Dept. Administration)*

# ALASKA PUBLIC RADIO NETWORK

*KUAC-TV Fairbanks  
KYUK-TV BETHEL  
KSKA-TV ANCHORAGE  
KTOO-TV JUNEAU*

PLANS ARE ALSO UNDERWAY FOR  
NEW PUBLIC STATIONS IN:

McGRATH ON-AIR TARGET: 1981  
SITKA ON-AIR TARGET: 1981

*Sand Point - 1981*



*NOTE:*  
*MINI-TV now under*  
*Telecommunications Dept. Administration)*

# ALASKA PUBLIC RADIO NETWORK

*KUAC-TV Fairbanks*  
*KYUK-TV Bethel*  
*KSKA-TV Anchorage*  
*KTOO-TV Juneau*



# Alaska State Legislature

## House of Representatives

Committee on

Health, Education & Social Services

Rep. Don Clocks'n, Chairman  
465-3797

Pouch V  
State Capitol  
Juneau, Alaska 99811

### EXPLANATION OF ADDITIONAL REQUESTS

#### Essence of Requests:

1) KSKA - Anchorage: \$11,300.00

#### Rationale:

- a) money to development section of budget so local monies can be raised through grants.
- b) hiring of a full time volunteer coordinator
- c) completion of request for power increase and channel change
- d) curb future dependency on state for funding

2) KBRW - Barrow: \$7,000.00

#### Rationale:

- a) office supplies, records, telephone, salaries and travel line items

3) KBBI AM - Homer: \$2,700.00

#### Rationale:

- a) primarily operating budget problems. Specifically, record and tape library.

4) KTOO - Juneau

#### Rationale:

Part-time employees at \$1,000.00, fringe benefits (social security, unemployment comp.), \$120.00 programming, travel & per diem \$580.00.

5) KBRD - Ketchikan: \$19,600.00

#### Rationale:

- a) staff salaries, fringe, raw tape, records, rent, modification of building, travel, translator maintenance.



Rep. Don Clocksin, Chairman  
465-3797

# Alaska State Legislature

## House of Representatives

### Committee on Health, Education & Social Services

Pouch V  
State Capitol  
Juneau, Alaska 99811

Page 2

6) KMXT - Kodiak: \$5,700.00

Rationale:

a) AP wire service, wire supplies, copier service, raw tape of programs and legal services

7) KFSK (Narrows Broadcasting Corp.) - Sitka: \$12,900.00

Rationale:

a) salaries, benefits, building repairs and modifications, new equipment, records

8) KSTK - Wrangell: \$13,300.00

Rationale:

a) moving expenses, production equipment, records

9) Sitka T.V. - Sitka: \$25,000.00

Rationale:

a) main T.V. facilities, training of young Alaskan Natives to utilize services

10) KTOO T.V. - Juneau: \$3,500



Rep. Don Clocksin, Chairman  
465-3797

# Alaska State Legislature

## House of Representatives

### Committee on Health, Education & Social Services

Pouch V  
State Capitol  
Juneau, Alaska 99811

DON THESE ARE THE BILLS BEFORE YOU TODAY:

1. SB 23- supplemental equalization aid
2. Sb 203- special appropriations to the dept. of ed.. all you need to do is reassure betty that the seaward skill center is included in other legislation. Other than that, we need to pass the bill out with the amendments the committee voted on yesterday.
3. SB 225- Pioneer Home certificate need...
4. HB 76- REAA

I have gotten two stories on the REAA monies and the specific authority under which they are currently operating. One is that last year the pres. of the senate and speaker of the house jointly signed a letter which authorized the creation of the REAA committee. Dale from Duncan's office seems to think that their funding and authorization were created by legislative intent in the budget last year and that is what they are currently operating under.

5. HJR 39- resolution regarding the arts

Also- ON SB 225, you asked the dpet. of Health and Social Services to put in writing their position on the bill. At 2:55 Deb Behr called to say that they would not have the position paper ready and will get it to you the first thing Monday morning. Interesting.

Original sponsor: Rules/Governor

Offered: 5/5/81

Referred: Rules

Funding Information

General Fund \$12,834,754

Other Funds -0-

\$12,834,754

1 IN THE SENATE *12,899,754*

BY THE FINANCE COMMITTEE

2 CS FOR SENATE BILL NO. 203 (Finance) am

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making amending, and adjusting appropriations  
7 to the Department of Education; and providing for an  
8 effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 \* Section 1. The sum of *\$1,800,000 North Slope Borough* \$8,130,174 is appropriated from the general fund  
11 to the Department of Education, financial support, for retirement of school  
12 construction debt under AS 43.18.100 for the fiscal year ending June 30,  
13 1981.

14 \* Sec. 2. The sum of \$4,500,000 is appropriated from the general fund to  
15 the Department of Education for the public school foundation program for the  
16 fiscal year ending June 30, 1981.

17 \* Sec. 3. Section 14, ch. 113, SLA 1978, page 68, line 11 is amended to  
18 read:

|    | APPROPRIATION                          | GENERAL |
|----|--|---------|
|    | ITEMS                                  | FUND    |
| 19 |  |         |
| 20 |  |         |
| 21 | Juneau Museum carpet/lighting improve- |         |
| 22 | ment/ <u>security system</u>           | 49,000  |

23 \* Sec. 4. The sum of \$70,000 is appropriated from the general fund to  
24 the Department of Education for additional operating expenses of the Alaska  
25 Public Broadcasting Commission for the fiscal year ending June 30, 1981.

26 \* Sec. 5. The sum of \$20,000 is appropriated from the general fund to  
27 the Department of Education, for travel of the state Board of Education for  
28 the fiscal year ending June 30, 1981.

29 \* Sec. 6. The sum of \$25,800 is appropriated from the general fund to

*10*

1 the Department of Education for supplemental expenses of the Alaska Public  
2 Broadcasting Commission for the fiscal year ending June 30, 1980.

3 \* Sec. 7. The sum of \$88,780 is appropriated from the general fund to  
4 the Department of Education for additional grants for the Alaska Public  
5 Broadcasting Commission for the fiscal year ending June 30, 1981, to be  
6 allocated as follows:

7 for KSKO - McGrath \$ 45,580  
8 for KCAW - Sitka 23,900  
9 for KHNS - Haines 19,300

*make up for Fed. grants*

10 \* Sec. 8. This Act takes effect immediately in accordance with AS 01.10.-  
11 070(c).

12  
13 45,580

14 23,900

15 19,300

16 8,130,174

17 4,500,000

18 49,000

19 70,000

20 80,000

21 25,900

22 12,684,754

# STATE OF ALASKA

## OFFICE OF THE GOVERNOR

BUDGET & MANAGEMENT

JAY S. HAMMOND, GOVERNOR

POUCH AM — JUNEAU 99811  
PHONE 465-2213

April 21, 1981

Honorable Don Bennett and Ed Dankworth  
Chairmen, Senate Finance Committee  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

*Supplemental Approp.  
Dept. of Ed.*

Dear Senators Bennett and Dankworth:

Please revise SB 203 to include a net zero transfer within the Department of Education. A reduction in CETA funded students created a \$210,000 G.F. shortfall at the Skill Center. Funds available in Local Formula - REAA component can provide the necessary money. Without General Fund authorization, Skill Center programs will be reduced.

The reduction in CETA students is expected to continue in FY 81 and additional general funds are included in the budget request to cover the decrease in funding.

Please add a new section to SB 203 to read as follows:

The Honorable Don Bennett and Ed Dankworth  
April 21, 1981  
Page 2

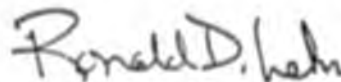
Section 51, ch. 120, SLA-1980, is amended to read  
Page 16, Line 9

|                                  | ALLOCATION                      | APPROPRIATION                     | G.F.,                             | OTHER                    |
|----------------------------------|---------------------------------|-----------------------------------|-----------------------------------|--------------------------|
| Financial Support<br>- Districts |                                 | <u>71,354,600</u><br>(71,564,600) | <u>36,570,400</u><br>(36,780,400) | 34,784,200<br>34,784,200 |
| Local Formula<br>- REAA          | <u>8,622,200</u><br>(8,832,200) |                                   |                                   |                          |

Page 18, Line 5

|                         |                                 |                                 |                                 |                        |
|-------------------------|---------------------------------|---------------------------------|---------------------------------|------------------------|
| Skill Center<br>Program |                                 | <u>3,587,700</u><br>(3,377,700) | <u>2,355,500</u><br>(2,145,500) | 1,232,200<br>1,232,200 |
| Seward Skill<br>Center  | <u>3,587,700</u><br>(3,377,700) |                                 |                                 |                        |

Sincerely,



Dr. Ronald D. Lehr  
Director

Attachments

cc: Honorable Charlie Parr  
Honorable Sam Cotten