

ALASKA LEGISLATURE COMMITTEE FILES 1981-1982 8672
1316 HHESS HB 11 - HB 17 3/6

THE FOLLOWING DOCUMENT(S) MAY NOT FILM
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ORIGINAL.

THE FOLLOWING DOCUMENT(S) MAY NOT FILM
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ORIGINAL.

TO: CHARLIE PAER & ALL OTHER LEGISLATORS

DEAR SIR,

I am an E.N. licensed in Alaska who has had the opportunity to attend many births in several different settings. I have worked in hospital labor & delivery, been a labor coach & observer in alternative birthing centers staffed by Nurse-Midwives & have attended many homebirths with certified nurse-midwives as well as empirical midwives.

All of these places have distinct advantages & disadvantages of which I am sure you are well aware.

It is my opinion that informed parents should have a choice of where they would like to safely have the birth of their child. The licensing of midwives would serve to ensure that safe birthing alternatives would be available to Alaskan parents. Therefore, I strongly support

SB 747 and urge you to vote for its passage!

I had my first baby in Anchorage at home with midwives and would intend to do so with my second — safely & legally.

Thank you!

MARY-CHARLES PEACE, E.N.

Mary-Charlan Peace

General Delivery

SITKA, AK 99835

To Charlie Rorr and all other legislators,

As a parent of a child born at home I am

in favor of Senate Bill 747. I feel parents who

fit the requirements & have been properly educated

should have an alternative from hospital deliveries.

Midwives who have been licensed or certified

serve a noble means of serving our communities

in a way that doctors cannot. The converse is true.

The both in conjunction would be of obvious

benefit to the well-being of home & should the

case be, of hospital births too

I urge your support of this bill.

Theresa T. Pomeroy

Grass Valley

State AK 99835

THE PRECEDING DOCUMENT(S) MAY NOT FILM
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MSG 82-00011309 TY 1 03/02/82 18:44:02 ORIG: LA00 IN= 0026 OUT=
FROM: JEAN, AND WFO TO: POM, JUNEAU INFO
TARGET: LJH2 S POM PAGE

TO: ALL SENATORS
REPRESENTATIVES BEIRNE, MARTIN, CATO, MALONE AND SMITH

FROM: AL RUSHING
1403 E 27TH
ANCHORAGE 99504 (H) 279-0181

SB 747

I AM IN FAVOR OF SB 747 AND HOPE THAT YOU WILL SUPPORT ITS PASSAGE
AS SOON AS POSSIBLE. IF I CAN BE OF ASSISTANCE IN PROVIDING
INFORMATION REGARDING THIS BILL FOR MIDWIFERY PLEASE CONTACT ME.
PLEASE SCHEDULE A TELECONFERENCE AS SOON AS POSSIBLE.

March 3, 1982

To: Representative Pat Carney, Chair
House Finance Subcommittee

From: Representatives Brian Rogers
and Tony Vaska

Prepared

By: Ginger Baim, Aide to
Senator Vic Fischer

Re: CS SS House Bill 11 and Senate Bill 747

During today's subcommittee work session on House Bill 11, the following issues should be considered:

1. Approximately 5% of all births in Alaska occur at home.
2. Most home-birth parents are covered by health care insurance but chose to pay a midwife "out-of-pocket" rather than use the services of a physician or a certified nurse midwife in a hospital setting covered by insurance.
3. Physicians and Certified Nurse Midwives (CNM) face suspension of licensure if they participate in a home-birth even though such practice is not in violation of the law in Alaska.
4. Most homebirth parents state they would chose an out-of-hospital birth with a midwife even if such a practice were in violation of the law.
5. The average cost of a "natural" and uncomplicated hospital birth attended by a physician or CNM, is \$2 000 and up. This fee covers both birth attendents and facility charge.
6. Some Alaskan hospitals and physicians average 20% C-sections. Consumer cost for this surgery is nearly double the average for a "natural" birth.
7. The average cost of childbirth at Alaska's only birthing center is \$1,500. Because the facility is not licensed, only the services of the CNM are covered by health care insurance, requiring out-of-pocket payment of nearly a \$1,000.
8. Average costs for the services of a "lay" midwife for a homebirth is less than \$500. This fee includes all pre and post natal care, laboratory costs, services of the midwife and, usually, an assistant or apprentice, during the actual birth.
9. Statistically the incidence of complications, mortality, morbidity and risks to both infant and mother in a home birth attended by a midwife compare favorably with hospital births attended by a physician.
10. Current practice prevents licensed health care providers from attending home births and limits consumers in free choice of health care. Consumers currently have no mechanism for determining the competency

levels of midwives attending homebirths.

11. HB 11 and SB 747 provide a mechanism for voluntary licensing of midwives, regulation and supervision of the practice of midwifery through a self-regulating agency appointed by the Governor, a handle for consumers to determine the competency levels of their health care providers and a method of gathering information and statistics on the practice of midwifery and homebirths in Alaska.

12. According to a position paper from the Department of Health and Social Services on HB 11, prior to widespread availability of medical facilities, adequate transportation and professional providers, the Department promoted training for birth attendants in remote areas. Current revenue forecasts may require cuts in transportation, facilities and professional services by health care providers. This gives strong argument for reinstating licensing and training procedures for midwives to handle low-risk births in low-cost settings for consumers desiring these services.

13. The state has a legitimate interest in providing consumer protection and information. The state should not allow its laws to be used to promote a certain type of health care or to coerce or punish consumers exercising free choice in health care services.

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

2nd SS HB 11
Bill/Resolution No. CSSHB 11 (Finance) (DEPT)
Title An Act relating to midwifery.
Requested by House Finance Date 2-26-82

II. FISCAL DETAIL

Agency Affected Department of Commerce & Economic Development
Program Category Affected Public Protection
BRU, Program, Or Subprogram(s) Affected Regulation & licensing of professions; admin
(Note: If more than one budget component is affected, separate line-item boards, ar
amounts and funding for each component in the analysis section.) investigati

EXPENDITURES (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
100 PERSONAL SERVICES						
200 TRAVEL		9.4	10.3	11.4	12.5	13.7
300 CONTRACTUAL		14.8	16.1	17.5	19.1	20.9
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		24.2	26.4	28.9	31.6	34.6

FUNDING (Thousands of Dollars)

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
GENERAL FUND		24.2	26.4	28.9	31.6	34.6
FEDERAL FUNDS						
OTHER (Specify Source)						

POSITIONS

	FY 82	FY 83	FY 84	FY 85	FY 86	FY 87
FULL TIME		0	0	0	0	0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instruction, Section III)

TRAVEL - 10% inflation factor projected.

Board of Midwifery; 5 members (anticipate 1-Anch, 1-Fbks, 1-Southeast, 1-Kenai area, and 1-Nome area); 3 meetings per year (1 ea. in Anch., Fbks, & S.E.), travel costs plus 3 days per diem @ \$80/day

\$ 6,000.00

Department staff - 1 licensing examiner to attend meetings of the Board of Midwifery, travel costs plus per diem

1,200.00

1-Regulations Specialist to hold regulation hearings throughout the state, travel costs plus per diem

1,200.00

1-Investigator, additional travel costs to investigate complaints concerning lay midwives; average 1 trip every 4 months @ \$200/trip plus per diem @ \$80/day

1,000.00

\$ 9,400.00

IV. DATE March 2, 1982

PREPARED BY Marjorie Odland

(continued.)

AGENCY Division of Occupational Licensing

Original: Legislative Finance
cc: Budget and Management

PHONE 465-2535

Prime Sponsor (First Legislator Named)

CONTRACTUAL - 9% inflation factor projected.

Printing of new statute booklets, applications and licenses for midwives desiring to become licensed.	\$ 2,000.00
Meeting notices, regulation publications, mailing costs of application packets and statute booklets	800.00
General operating costs including phones, computer time (projected by board), and similar daily costs.	1,000.00

Development of examination, professional services contract basis, including updates, pool of questions for use by state board, storage in in-house computer system	5,000.00
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Licensing/Disciplinary Hearings - Anticipate three hearings per year. In estimating one day hearings, the following costs are considered:

Average 6 hour days:

Hearing Officer, @\$75/hr	450.00
Court Reporter, @\$25/hr	150.00
10 exhibits, \$.45 ea.	4.50
3 witnesses, 1/2 day ea. @ \$12.50	37.50
1 expert witness, 2 hrs. @ \$150./hr.	300.00
Transcript, avg. 210 pages @ \$4.50/page	945.00
	<hr/>
	1,887.00
	X 3
	<hr/>
	\$ 5,661.00

Room Rental for examinations:
2 exams per year., 1 day each.

200.00

Proctors for examinations:

Head Proctor - \$50/day

100.00

Monitor - \$35/day

70.00

TOTAL CONTRACTUAL - \$ 14,831.00

SECTIONAL ANALYSIS FOR CS 2d SS HB 11

Purpose: The purpose of this legislation is to establish a Board of Midwifery, license and regulate lay midwives. There has been controversy over the scope of the statutorily mandated practice, over the means of regulation and examination, over the informed consent form, the extent of educational background, and formation of a collaborative relationship with physicians, and voluntary versus mandatory nature of licensure.

Changes:

Page 2, line 8: Changes the two elective members to one physician and one elective member appointed by the Governor.

Page 3, line 12: Adds the requirement of two years of nursing school or its equivalent to educational requirements.

Page 6, line 14: Adds the following sentence: "The form shall contain notice that injuries sustained during a home birth may not be covered by malpractice insurance even if a midwife or physician is in attendance." This section is purely experimental. It has been objected to in light of the 1978 SLA repeal of sections of law which mandated malpractice insurance for medical doctors. The collaborative nature of physician/midwife practice will eventually concern liability and may be one area of concern between the professions.

Page 8, line 10: Adds a section to the obligation of a midwife in that the midwife is responsible to establish and maintain a collaborative relationship with a physician. The scope is generally on referral, advice, and rarely in emergencies. However, the language would seem inadequate to reflect an ongoing professional relationship.

Page 9, line 8: Enlarges the definition of sponsor to add, "and authorized to act as a sponsor by the board." This was to ensure a responsible supervisor who must be board endorsed.



February 17, 1982


Barbara Wilkins, Assistant
House Committee on HESS
c/o Representative Mike Beirne
Pouch V
Juneau, AK 99108

Dear Ms. Wilkins:

I have received your letter of 1-23-82 to the Alaska Medical Association. This letter was presented at the Fairbanks Medical Society Meeting of 2-11-82. At that time, the members of our medical community who deliver babies were polled, and we were unable to document any cases of expectant mothers being denied prenatal care because they contemplated home delivery. This has not been a problem in the Fairbanks area that we know of.

If you have any evidence to the contrary, please bring it to my attention.

Sincerely,


Richard G. Parry, M.D., F.A.C.S.
President

RGP/co

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1 4

COMMITTEE REPORT

HOUSE

⁴
2/5/81

FURTHER: FINANCE

(5)

Date: March 25, 1981

Mr. Speaker:

The Committee on HEALTH, EDUCATION AND SOCIAL SERVICES has had HB 14

"An Act making a special appropriation to the University of Alaska for the Rasmuson Library; and providing for an effective date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

**MEMBERS SIGNING
DO PASS**

[Signature]

[Signature]

**MEMBERS HAVING
OTHER RECOMMENDATIONS:**

[Signature]

[Signature]
CHAIRMAN

BACKGROUND PAPER ON RASMUSON LIBRARY BUILDING ADDITION

With substantial growth of the Rasmuson Library collections, especially those related to Alaska, the addition of the Media Services Department and the continued development of services to students and faculty in the last 10 years, the Library is now in a situation where it has one major unit in inadequate and poorly designed quarters effectively inhibiting its program, and where the other library services now face very serious space problems. The addition, or Phase II of the original project, originally planned for the mid to late 1970's is now a critical need in order to permit the library to carry out its role as the learning center for the campus.

The current library building was completed and occupied in the fall of 1969. With the opening of what was to be named the Rasmuson Library, the University had a first class library facility to meet the growing demands of the University of Alaska campus. The facility was designed to accommodate 400,000 volumes and provide individualized seating capacity for fully 30% of the student body in addition to providing several informal lounging areas and a large number of research offices for faculty and study carrels for graduate students and others who would need extensive use of the collections. The new facility was designed to provide adequate spaces for the library's technical operations, comfortable and accessible spaces for the Reader Services area and suitable housing for the Alaska and Polar Regions Collection, the reference collection and major book stack area. In addition, quarters were designed for the more specialized University Archives and Manuscript Collections program.

A major philosophical commitment was made to maintain an open stack book collection directly accessible to readers; in addition, convenient and varied configurations of individual carrels and large study tables were interspersed with the stack areas in order to provide convenient study spaces to students, faculty and other researchers.

During the initial planning process it was expected that the growth of the collections and the subsequent expected expansion of services to students would require additional reader and book stack areas. The expansion was tentatively scheduled for the mid to late 1970's. Major changes have occurred during the last decade that can only be addressed through an addition to the library facility.

The first major expansion of library services occurred in 1974 when an administrative reorganization of the University placed the Media Services Department within the Library. Previously, the Media Services Department had been a unit of the Cooperative Extension Service and had primarily service as a film library with some program support in the graphic services area in classroom audio-visual equipment support. Since that time investments of funds have been made in upgrading the audio-visual equipment and repair facilities, increasing the stock of films available for distribution on campus, to improve graphic arts and design program, to strengthen the still photography and cinematography programs and begin a basic instructional television facility. In addition, the staff has been strengthened. While the additional funds are significant in terms of traditional library budgets they have been and remain far from adequate.

The Media Services Department is now housed in the oldest publicly used building on campus. While the building provides "make-do" housing for the unit, it clearly does not provide for the basic needs of a viable and dynamic program which should provide quality services to the students and faculty of the University. The facilities are strung out along a central, heavily used public corridor; audio-visual functions are carried out in areas originally designed as offices or classrooms some forty years ago that lack basic temperature, sound and dust control and other standard environmental controls. Operations have been suspended in one part of the program for a considerable length of time due to inadequate and unsafe ventilation. Because of the dispersed nature of the operation, its physical environment, and the distance from other library units, it makes effective management difficult.

During the 1970's a major effort was continued to acquire and develop an extremely strong print and non-print collection relating to Alaska and the Polar Regions. While a good deal of the expansion came in the Rare Book/Archives and Manuscript collections, a dramatic increase in the print material was accomplished through the efforts of the Arctic Bibliographer. The collection of print materials has increased by approximately 25% per year over the last several years. The collection of Alaska maps housed on another floor of the library has grown dramatically over the last 5 years. The Archives film collection, currently housed in Media Services, does not have adequate or proper film storage or patron access. The collection of Alaska-related materials has become increasingly important to the academic and research program of the University and also to state and federal agencies within the state and many scholars and agencies outside of the state.

This fact was recently recognized by the U.S. Office of Education when it gave a grant to the Rasmuson Library under its "Strengthening Research Library Resources" to allow the Library to undertake basic preservation and bibliographic dissemination efforts.

The Alaska and Polar Regions collection has expanded to the point where it is extremely crowded and there is very little room for growth; this expansion has effectively eliminated convenient and close research and study seating. In addition to the difficulty this poses for those who wish to use the Alaska/Polar Regions collection, the collection through its growth is compressing the seating and research space available for users utilizing the Reference collection.

As with many university libraries, the periodical section of the Library's holdings has sustained major growth during the 1970's. While important in all disciplines, periodical and serial literature are critical in the sciences and the social sciences because rapid developments in these fields are disseminated through periodical literature rather than through the more time consuming process of book publishing. As periodicals have become an increasingly important part of the collections, they have grown in number and volume. While efforts have been made to slow the expansion process through the acquisition of some periodicals on microfilm when that format is suitable, it also has been necessary to eliminate periodical display shelving and seating space once interspersed within the stacks. At this point there is only study space on the periphery of this extensive collection. This poses a serious problem to researchers in terms of convenience and staff in terms of management since the materials have to be carried a considerable distance, in many cases, to be used; the holdings then are dispersed over an entire floor posing a service and management problem.

The main book stacks themselves are extremely crowded. Because of the growth of the collection the building is approaching double its designed book capacity. The books are packed tightly, the aisles have been narrowed and seating interspersed with the stacks has all but been eliminated. Seating capacity has dropped so that only 16% of the student population could be accommodated. The expected 5% increase in volumes needed to support the teaching and research efforts of the University will create additional space pressures. Many faculty/research offices in the Library have been eliminated or order to accommodate the growth in collections. This poses a service problem to faculty and students who require extensive, long term use of the library collections.

The proposed addition to the Library, if adequately funded in terms of both square footage and facilities and equipment, will answer the most pressing problems that the developments of the last decade have posed in terms of service and instructional resources. Preliminary projections indicate that a minimum of 80,000 gross sq. ft. would be required to address these functions. These functions are equipment intensive and thus building costs, including equipment, will be more costly than other typical construction.

To meet the needs of Media Services, the proposed addition would house a faculty development area, student media self instruction labs, photographic and cinema production and editing work areas, the media library storage and preview rooms, graphic services areas, instructional TV production and distribution area, and equipment storage and repair facility, necessary space for developing an improved and greatly needed facility for faculty and student access to modern teaching/learning and information resources, as well as administrative areas for department head and support staff. While not only providing upgraded facilities for the efforts already underway it would allow this unit to develop additional needed programs to complement the University's instruction and production needs in the academic area. In addition, a carefully laid out area would provide administrative efficiencies in the effective utilizations of the staff.

The new proposed facility would also allow the Library to house its heavily used Alaska and Polar Regions collection in more suitable facilities and to provide space to consolidate some of the Alaskan materials not now housed within the area, such as microforms and maps, films and video tapes. Space would be provided for a research area with sufficient reader space to accommodate the increased use of the collection. The area would also be designed to provide staff work space where it would be possible to access the various Alaska bibliographic data bases in close proximity to the major research collection on that topic. In addition, the area would be designed for easy access by other Library staff members, especially the reference staff.

The expansion of stack space for both books and periodicals would allow us to alleviate what is already an extremely tight space problem and permit the convenient placement of reader/work stations directly adjacent to the materials that students and faculty most frequently use.

As previously noted, the original building was designed to provide a maximum amount of student study space for the student body adjacent and interspersed with the book collection. The addition would allow us to answer the space needs of the collections, and also provide the opportunity to again seat a greater proportion of the student body in a variety of single and double-position study carrels and larger work tables. At one time the Library was designed to seat approximately 1/3 of the student population at one time. Current seating allows us to seat less than 1/6 of the student population. The addition would again permit approximately 1/3 of the student to conveniently study within the Library at any one time. The addition would require the relocation of the Catalog Department, would permit the expansion of the current Reserve Book Room which is extremely heavily used, and enable the Library to take advantage of the new technology in acquisition, cataloging and public service areas.

The addition would also permit the construction of additional faculty research offices and graduate/ undergraduate carrels. These offices and carrels are always in high demand by students and faculty doing extensive research within the library. Recently, during the renovation of the first and fourth floors, it was necessary to eliminate some of these facilities. The addition would again allow us to provide these facilities more nearly equal to the demand apparent.

The alleviation of this serious space problem with areas in the new facility would also allow expansion of the U.S. Government Documents area which is now housed on the fourth floor of the Library. The Government Documents collection receives a great many items per year and is becoming congested. Adjacent seating has already been eliminated; at this time we are prevented from expanding the area because of the severe problem with the adjacent book stacks.

This addition will permit the Rasmuson Library to continue its strong support to the teaching and research efforts at Fairbanks, to develop a comprehensive media services program and to maintain its role as the state's major resource and information center!

BUILDING DATA

Dedication

May 3, 1970

Architect

Munley & Mayer, Architects, Anchorage, Alaska

General Contractor

Burgess Construction Co., Fairbanks, Alaska

Library Consultant

Donald C. Davidson, Santa Barbara, California

Cost

Building cost: \$4,323,959.00

Per square foot: \$41.40

Federal Grants

Higher Education Facilities Act of 1963

Title I: \$283,250 (undergraduate)

Title II: \$1,263,094 (graduate)

Square footage

Gross: 113,355.8 ; 73,277

Net assignable: 83,031

Undergraduate: 24,931

Graduate: 35,097

Designed Seating Capacity

1300

NOW 875 and dropping

Designed Book Capacity

400,000

NOW 830,000 and increasing

PROJECT TITLE Elmer E. Rasmuson Library Addition Phase II	LOCATION(S) Fairbanks	AREA SERVED Statewide	
	MAJOR ADMINISTRATIVE UNIT UA/Fairbanks	START DATE 1981	COMPLETION DATE 1984

PROJECT NARRATIVE
PROJECT NEED

With substantial growth of the Rasmuson Library collections, especially those related to Alaska, the addition of the Media Services Department and the continued development of services to students and faculty in the last 10 years, the library is now in a situation where it has one major unit in inadequate and functionally poor quarters effectively inhibiting its program, and where the other services performed by the library now face very serious space problems. The addition, or Phase II of the Rasmuson Library, originally planned for the mid to late 1970s, is now a critical need in order to permit the library to carry out its role as the learning center for the campus.

The current library building was completed and occupied in the fall of 1969. During the initial planning process it was expected that the growth of the collections and the subsequent expected expansion of services to students would require additional reader and book stack areas. The expansion was tentatively scheduled for the mid to late 1970s. Additionally, many programmatic changes have occurred during the last decade that can only be addressed through an addition to the library facility.

PROJECT TYPE

Building Construction (C)
 Other Improvement (I)
 Equipment (E)
 Land (L)
 Professional Services (P)
 Other (O)

APPROPRIATION REQUEST		
1002	FED. RCPTS.	
1003	G/F MATCH	
1004	GEN. FUND	18,880,000
1005	I/A RCPTS.	
	G.O. BONDS	
TOTAL		18,880,000

PROJECT CHARACTERISTICS

Totally New Facility
 Addition to Existing Facility
 Renovation of Existing Facility
 Major Maintenance or Repair
 Supplement Previously Authorized Funds to Enable Completion
 One of Several Phases
 Major External Funding Source
 Other

PROJECT PURPOSES

Protect Human Health & Safety
 Protect Capital Assets
 Protect Natural Resources or Natural Environment
 Improve Efficiency & Economy of State Government
 Improve Services or Accommodate Increased Demand for Services
 Accommodate New Program Requirements
 Respond to Legal or Policy Mandate
 Improve Efficiency & Economy of Alaskan Infrastructure
 Other

SITE FEATURES

NO YES
 Site Currently Owned?
 All Utilities Available?
 Access Already Available?

The existing facility was designed to accommodate 400,000 volumes and provide individualized seating capacity for approximately 30% of the student body in addition to providing several informal lounging areas and a large number of search offices for faculty and study carrels for graduate students and others who would need extensive use of the collections. The main book stacks are extremely crowded. The number of library volumes is now above 1,000,000 with an annual growth increment of 5%. The books

PREVIOUS YR-PRIORITY 81-33
MAU PRIORITY 82-1

CAPITAL PROJECT EXPENDITURES (CASH FLOW)	TOTAL	BUDGET YEAR	BUDGET YEAR Plus 1	BUDGET YEAR Plus 2	BUDGET YEAR Plus 3	BUDGET YEAR Plus 4	REMAINING COST
Planning and Engineering	1,230,000	799,500	246,000	184,500			
Land							
Construction +AIPP + Construction Cont.	14,550,000	2,182,500	7,272,000	5,092,500			
Equipment	2,160,000	---	864,000	1,296,000			
Administration and Other	940,000	470,000	235,000	235,000			
Total Annual Expenditure (Capital Cost)	18,880,000	3,452,000	8,620,000	6,808,000			

CONTINUATION OF NARRATIVE

are packed tightly, the aisles have been narrowed and seating interspersed with the stacks has all but been eliminated. Seating capacity has dropped. Due to the growth of the collection, and growth of the student body, current library seating will only accommodate less than 1/6 of the student population. The press of collections growth has resulted in the reduction of space originally allocated to offices and carrels.

The periodical section of the Library's holdings has sustained major growth during the 1970s. While efforts have been made to control the expansion process through the acquisitions of some periodicals on microfilm when that format is suitable, it also has been necessary to eliminate periodical display shelving and seating space once interspersed within the stacks. At this point there is only study space on the periphery of this extensive collection. This poses a serious problem to researchers in terms of convenience and staff in terms of management since the materials have to be carried a considerable distance, in many cases, to be used; the holdings then are dispersed over an entire floor posing a service and management problem.

The Media Services Department became a component of the Library in 1974. Media Services presently occupies inadequate quarters in another building providing "make-do" housing for the unit but which do not provide for the basic needs of a viable and dynamic program of quality services to the students and faculty of the University.

The Rare Book/Archives and Manuscript collections relating to Alaska and the Polar Regions has increased by approximately 25% per year over the last several years. The collection of Alaska maps housed on another floor of the library has grown dramatically over the last 5 years. The Archives film collection, currently housed in the Media Services, does not have adequate or proper film storage or patron access. The collection of Alaska-related materials has become increasingly important to the academic and research program of the University and also to state and federal agencies within the state and many scholars and agencies outside of the state. The Alaska and Polar Regions collection has expanded to the point where it is extremely crowded and there is very little room for growth; this expansion has effectively eliminated convenient and close research and study seating. In addition to the difficulty this poses for those who wish to use the Alaska/Polar Regions collection, the collection through its growth is compressing the seating and research space available for users utilizing the Reference collection.

Info. by: Robert H. Gelman

Date: May 15, 1980

Address: Elmer E. Rasmuson L

PRELIMINARY

356

PROPOSED PROJECT
ANALYSIS

"CAPITAL PROJECT EXPENDITURES (CASH FLOW)	TOTAL	BUDGET YEAR	BUDGET YEAR Plus 1	BUDGET YEAR Plus 2	BUDGET YEAR Plus 3	BUDGET YEAR Plus 4	REMAINING COST
Planning and Engineering	1,230,000	799,500	246,000	184,500			
Land							
Construction + AIPP + Construction Cont.	14,550,000	2,182,500	7,272,000	5,092,500			
Equipment	2,160,000	---	864,000	1,296,000			
Administration and Other	940,000	470,000	235,000	235,000			
Total Annual Expenditure (Capital Cost)	19,880,000	3,452,000	8,620,000	6,808,000			

CONTINUATION OF NARRATIVE

II: PROJECT DESCRIPTION

The proposed Phase II addition to the Library will answer the most pressing problems that the developments of the last decade have posed in terms of services and instructional resources. Preliminary projects indicate that a minimum of 60,000 assignable sq. ft. would be required to address these problems. These functions are equipment intensive and thus building costs, including equipment, will be more formidable than typical university classroom buildings.

To meet the needs of Media Services, the proposed addition would house a faculty development area, student media self instruction labs, photographic and cinema production and editing work areas, the media library storage and preview rooms, graphic services areas, instructional TV production and distribution area, and equipment storage and repair facility, necessary space for development an improved and greatly needed facility for faculty and student access to modern teaching/learning and information resources, as well as administrative areas for department head and support staff.

The new proposed facility would allow the Library to house its heavily used and world renowned Alaska and Polar Regions collection in more suitable facilities and to provide space to consolidate some of the Alaskan materials not now housed within the area, such as microforms and maps, films and video tapes. Space would be provided for a research area with sufficient reader space to accommodate the increased use of the collection. The area would be designed to provide staff work space with access to the various Alaska bibliographic data bases and to the major research collections.

The expansion of stack space for both books and periodicals will alleviate an extremely tight space problem and permit the convenient placement of reader/work stations directly adjacent to the most frequently used materials.

The original building was designed to provide a maximum amount of student study space for the student body adjacent and interspersed with the book collection. The addition would provide the opportunity to again seat a greater proportion of the student body in a variety of single and double-position study carrels and larger work tables. The addition would permit the construction of additional faculty research offices. The addition would require the relocation of the catalog department, would permit the expansion of the current reserve book room which is extremely heavily used,

Info. by: Robert H. Geiman

Date: May 15, 1980

PRELIMINARY

PROPOSED PROJECT

CAPITAL PROJECT EXPENDITURES (CASH FLOW)	TOTAL	BUDGET YEAR	BUDGET YEAR Plus 1	BUDGET YEAR Plus 2	BUDGET YEAR Plus 3	BUDGET YEAR Plus 4	REMAINING COST
Planning and Engineering	1,230,000	799,500	246,000	184,500			
Lease							
Construction + AIPP + Construction Cont.	14,550,000	2,182,500	7,272,000	5,092,500			
Equipment	2,160,000	---	864,000	1,296,000			
Administration and Other	940,000	470,000	235,000	235,000			
Total Annual Expenditure (Capital Cost)	18,880,000	3,452,000	8,620,000	6,808,000			

CONTINUATION OF NARRATIVE

and enable the library to take advantage of the new technology of acquisition, cataloging and public service areas. The alleviation of the library's serious space problems would also allow expansion of the U. S. government documents area.

The current Phase II proposal, then, is part of the original proposal to extend the library when the project was initially constructed. A total of 60,000 new net sq. ft. of space is requested. The location of this facility would be an easterly extension of the existing library and would be distributed on four or five floors. The space distribution would probably appear as follows:

- 13,750 net sq. ft. for stack space
- 11,250 net sq. ft. for periodicals
- 15,000 net sq. ft. for media services (currently located in the Eielson Building)
- 15,000 net sq. ft. for Alaska and the Polar Region collections and expanded public service areas

The above distribution should be considered only as a suggestions rather than as final figures. Net assignable square feet is, in libraries, typically 75% of gross square feet of building. Therefore, the size of this proposed addition will be approximately 80,000 GSF.

III. IDENTIFICATION OF ALTERNATIVES CONSIDERED

- a) The library could decentralize to prevent expansion; however, the costs in personnel and increased space would be prohibitive.
- b) Major expansion of the inter-library system would result in poor service and a loss of time.
- c) Use borough library. However, this library is geared for a level different than that of academic, scientific, and research needs.

Info. by: Robert H. Gelman

Date: May 15, 1980

CAPITAL PROJECT EXPENDITURES (CASH FLOW)	TOTAL	BUDGET YEAR	BUDGET YEAR Plus 1	BUDGET YEAR Plus 2	BUDGET YEAR Plus 3	BUDGET YEAR Plus 4	REMAINING COST
Planning and Engineering	1,230,000	799,500	246,000	184,500			
Land							
Construction + AIPP + Construction Cont.	14,550,000	2,182,500	7,272,000	5,092,500			
Equipment	2,160,000		864,000	1,296,000			
Administration and Other	940,000	470,000	235,000	235,000			
Total Annual Expenditure (Capital Cost)	18,880,000	3,452,000	8,620,000	6,009,000			

CONTINUATION OF NARRATIVE

d) TVCC could provide its own library but this would be costly in terms of duplication of staff, functions, and materials.

IV. PRELIMINARY DOCUMENTATION OF ESTIMATED CAPITAL COST

The project is being defined. A building committee is at work. A program is being written. The preliminary cost estimate above is a rough approximation of likely total project cost based upon the assumptions that:

- (1) the addition will be about 80,000 GSF in size,
- (2) that it will be added onto the east side of the existing building,
- (3) that the project will be programmed before the project is approved in June '81, and will be bid about February 1982.

A 15% cost of construction contingency has been included in the above total cost to cushion against a further increase in the rate of inflation, unforeseen site difficulties, time delay, and/or necessary renovations to the existing building beyond a direct functional linkage between the old and new structures.

This preliminary cost estimate was made on May 14, 1980 by the Facilities Planning and Construction Office. It has been broken down into the following gross categories of costs.

Planning and Engineering fees	\$1,230,000
Construction + AIPP + Construction Contingency	14,550,000
Equipment	2,160,000
Administration and related UA costs	940,000

Info. by: Robert H. Geiman

Date: May 15, 1980

PRELIMINARY 952 PROPOSED PROJECT

CAPITAL PROJECT EXPENDITURES (CASH FLOW)	TOTAL	BUDGET YEAR	BUDGET YEAR Plus 1	BUDGET YEAR Plus 2	BUDGET YEAR Plus 3	BUDGET YEAR Plus 4	REMAINING COST
Planning and Engineering	1,230,000	799,500	246,000	184,500			
Land							
Construction + AIPP + Construction Cont.	14,550,000	2,182,500	7,272,000	5,092,500			
Equipment	2,160,000	---	864,000	1,296,000			
Administration and Other	940,000	470,000	235,000	235,000			
Total Annual Expenditure (Capital Cost)	18,880,000	3,452,000	8,620,000	6,808,000			

CONTINUATION OF NARRATIVE

V. PRELIMINARY ESTIMATE OF OPERATING EXPENSES

- a) "Normal year" annual operating costs are calculated to be approximately \$600,000 in Budget Year plus 3.
- b) First year operating costs will likely be an additional 10%, or a total of \$660,000.

These estimates were made on May 15, 1980 by the Facilities Planning and Construction Office. They are based upon current operating costs of buildings on the UAF campus.

Info. by: Robert H. Geiman

Date: May 15, 1980

H B

17



Alaska State Legislature

House of Representatives

Committee on

Health, Education & Social Services

Rep. Don Clocksin, Chairman
465-3797

Pouch V
State Capitol
Juneau, Alaska 99811

PROPOSED AMENDMENTS TO SSHB 17

1. Page 3, Line 3, change "six" to "seven" (Miller).
2. Page 3, Line 3, change "six" to "eight" (Blanchard, Frank).
3. Page 3, Line 4, after "Alaskans," insert "of which three shall reside north of the Yukon River," (Johnson).
4. Page 3, Line 3, after "Alaskans" insert ", and six alternates," (Yates).
5. Page 3, Line 6, insert a new subsection to read: "(6) one representative from the State House and one from the State Senate, to set ex officia." (Coyle).
6. Page 3, Line 12, change "five" to "six" (Miller).
7. Page 3, Line 15, add "All members shall be residents of the state." (Coyle).
8. Page 4, Line 3, change "(3)" to "(4)". (Miller).
9. Page 4, Line 4, delete "(4) and" (Miller).
10. Page 4, Line 18, after "recommendations" insert "directly" (Yates).
11. Page 4, Line 24, add a new subsection to read: "(4) select senior groups as entities in their own right to directly receive building funds or grants; (Machada).
12. Page 4, delete lines 26 thru 28 and renumber accordingly (DHSS)
13. Page 5, delete lines 18 through 20 and renumber accordingly (DHSS)
14. Page 5, Line 29, insert a new subparagraph to read as follows:
"(c) The Commission may not investigate, review or undertake any responsibility for the Longevity Bonus Program (AS 47.25) or the Alaska Pioneer's Homes (AS 44.21.100-.130)." (Miller).

Proposed Amendments
February 25, 1981
Page Two

15. Page 6, delete Sec. 4, lines 5 thru 12 (DHSS).
16. Page 6, Line 16, change the first "two" to "three" (Miller).
17. Page 6, Line 16, change the first "two" to "three" (Frank).
18. Page 6, Line 17, change "two" to "three" (Frank).
19. Page 6, Line 28, after "(AS 44.21.100-44.21.130)." delete the remainder of the section down through "Homes" on page 7, Line 2 (Miller).

Introduced: 2/18/81
Referred: Health, Education &
Social Services and Finance

1 IN THE HOUSE

BY MILLER, BUCHHOLDT, ZHAROFF,
ADAMS, CLOCKSIN, FULLEP AND
GRUSSENDORF

2 SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 17

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 TWELFTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act establishing an Older Alaskans Commission;
7 and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. FINDINGS AND PURPOSE. (a) The legislature finds that the
10 changing pace of modern life, economic inflation, the infirmities of ad-
11 vancing years, and alterations in the traditions and values of family life
12 have combined to place many older Alaskans in an unenviable position of
13 poverty and dependency that endangers their health, well-being, and safety.
14 In keeping with the inherent dignity and respect due the individual in our
15 society, older Alaskans are entitled to secure equal opportunity to the full
16 enjoyment of

17 (1) an adequate income in accordance with a decent standard of
18 living;

19 (2) sound physical and mental health, without regard to economic
20 status or condition;

21 (3) suitable housing, selected, designed, and located with refer-
22 ence to the special needs and concerns of older Alaskans at reasonable cost;

23 (4) full restorative health services for those older Alaskans in
24 need of institutional care;

25 (5) opportunity for employment without discrimination based on an
26 individual's age;

27 (6) pursuit of meaningful activity within a wide range of civic,
28 cultural, and recreational opportunities;

29 (7) efficient, coordinated in-home care and readily available

1 community social assistance;

2 (8) the benefit of knowledge gained from research which can sus-
3 tain and improve the health and happiness of older Alaskans; and

4 (9) independence and the fullest exercise of individual initia-
5 tive on the part of older Alaskans in the planning and management of their
6 lives.

7 (b) It is the purpose of this legislation to assure that the years
8 remaining to people over the age of 60 are years of good health, honor, and
9 dignity by

10 (1) providing a full range of social services, health services,
11 employment services, and educational opportunities to older Alaskans;

12 (2) giving special attention to the needs of older Alaskans in
13 the planning and delivery of state and local programs;

14 (3) improving the delivery of all public services essential to
15 the lives of older Alaskans; and

16 (4) requiring that the planning and provision of programs of
17 benefit to older Alaskans will be undertaken with the participation, knowl-
18 edge, advice, and comments of people served.

19 * Sec. 2. AS 44.21 is amended by adding new sections to read:

20 ARTICLE 4. OLDER ALASKANS COMMISSION.

21 Sec. 44.21.200. OLDER ALASKANS COMMISSION. (a) The Older
22 Alaskans Commission is established in the Department of Administration.
23 The members of the commission include

24 (1) the commissioner of the Department of Administration or
25 his designee;

26 (2) the commissioner of the Department of Community and
27 Regional Affairs or his designee;

28 (3) the commissioner of the Department of Health and Social
29 Services or his designee;

Total - 10

1 (4) the chairman of the Pioneers' Homes Advisory Board
2 appointed under AS 44.21.100 - 44.21.130; and

3 (5) six Alaskans selected on the basis of their knowledge
4 and demonstrated interest in the concerns of older Alaskans, appointed
5 by the governor in accordance with (b) of this section.

6 (b) After requesting from senior citizens organizations the names
7 of persons who are qualified for and interested in serving on the
8 commission, the governor shall appoint the members of the commission
9 under (a)(5) of this section. Appointments shall be made by the gover-
10 nor to assure representation of low-income persons and minorities, and
11 representation from rural and urban areas of the state, and to secure
12 statewide geographical representation on the commission. At least five
13 of the persons appointed by the governor shall be 60 years of age or
14 older. At least two of these persons shall be 65 years of age or
15 older.

16 (c) The persons appointed under (a)(5) of this section serve
17 overlapping four-year terms. A member may be reappointed, but no
18 member appointed under (a)(5) of this section may serve more than two
19 consecutive terms or eight consecutive years, whichever is longer.

20 (d) If a person appointed under (a)(5) of this section fails to
21 attend three consecutive meetings of the commission, a majority of the
22 members of the commission shall request the governor to terminate the
23 membership of the member and to fill the vacancy.

24 (e) A vacancy in the membership of persons appointed under (a)(5)
25 of this section shall be filled by appointment by the governor. The
26 person appointed shall serve for the unexpired portion of the term.

27 Sec. 44.21.210. MEETINGS. (a) The commission shall meet at the
28 call of the chairman, at the request of a majority of the members, or
29 at a regularly scheduled time as determined by a majority of the

1 members. The commission shall meet at least six times each year.

2 (b) The members of the commission listed in AS 44.21.200(a)(1) -
3 (3) may not vote on matters before the commission. A majority of the
4 members of the commission listed in AS 44.21.200(a)(4) and (5) consti-
5 tutes a quorum for conducting business and exercising the powers of the
6 commission.

7 (c) The commission shall elect one of its members as chairman,
8 and may select other officers it considers necessary.

9 Sec. 44.21.220. COMPENSATION. Members of the commission receive
10 no compensation for their services, but are entitled to per diem and
11 travel allowances authorized by law for other boards and commissions.

12 Sec. 44.21.230. POWERS AND DUTIES. (e) The commission shall

13 (1) formulate a comprehensive statewide plan which identi-
14 fies the concerns and needs of older Alaskans and, with reference to
15 the plan adopted, prepare and submit to the governor and legislature an
16 annual analysis and evaluation of the services which are provided to
17 older Alaskans;

18 (2) make recommendations to the governor and legislature
19 with respect to legislation, regulations, and appropriations for pro-
20 grams or services which benefit older Alaskans;

21 (3) encourage and aid the development of municipal commis-
22 sions serving older Alaskans and community-oriented programs and ser-
23 vices for the benefit of older Alaskans;

24 (4) employ an executive director who serves at the pleasure
25 of the commission;

26 (5) administer federal programs relating to older Alaskans
27 requiring state action and which are not specifically assigned to a
28 state agency;

29 (6) help older Alaskans lead dignified, independent, and

1 useful lives; and

2 (7) request and receive reports and audits from state
3 agencies and local institutions concerned with the conditions and needs
4 of older Alaskans.

5 (b) To accomplish its duties, the commission may

6 (1) review, evaluate and comment upon state programs con-
7 cerned with the problems and the needs of older Alaskans;

8 (2) collect facts and statistics, and make studies of condi-
9 tions and problems pertaining to the employment, health, financial
10 security, social welfare, and other concerns which bear upon the well-
11 being of older Alaskans;

12 (3) provide information about public programs which would be
13 of interest or benefit to older Alaskans;

14 (4) appoint special committees, which may include persons
15 who are not members of the commission, to complete necessary studies;

16 (5) promote community education efforts regarding the prob-
17 lems and concerns of older Alaskans;

18 (6) apply for and accept grants, contributions, and appro-
19 priations, including applying for and accepting federal money provided
20 under the Older Americans Act, P.L. 89-93, as amended;

21 (7) contract for necessary services;

22 (8) consult and cooperate with persons, organizations, and
23 groups interested in or concerned with programs of assistance to older
24 Alaskans;

25 (9) advocate improved programs of benefit to older Alaskans;

26 and

27 (10) set standards for levels of services for older Alaskans
28 for programs administered by the commission.

29 Sec. 44.21.240. DEFINITIONS. In AS 44.21.200 - 44.21.240, "com-

1 mission" means the Older Alaskans Commission.

2 * Sec. 3. AS 44.66.010(a) is amended by adding a new paragraph to read:

3 (10) Older Alaskans Commission (AS 44.21.200) -- June 30,

4 1985.

5 * Sec. 4. TRANSFER OF PROGRAM RESPONSIBILITIES. The following are
6 transferred to the Older Alaskans Commission in the Department of Administra-
7 tion:

8 (1) the programs conducted under the Older Americans Act of 1965
9 (42 U.S.C. 3001 - 3056(f)) and the persons who administer those programs in
10 the division of adult and aging services, Department of Health and Social
11 Services;

12 (2) the Governor's Advisory Committee on Aging.

13 * Sec. 5. INITIAL MEMBERSHIP AND MEETING OF COMMISSION. (a) Of the six
14 public members first appointed by the governor to the Older Alaskans Com-
15 mission under AS 44.21.200(a)(5),

16 (1) two shall serve a term of two years;

17 (2) two shall serve a term of three years;

18 (3) two shall serve a term of four years.

19 (b) In making appointments of the first public members of the Older
20 Alaskans Commission under AS 44.21.200(a)(5), the governor shall designate
21 an expiration date of the terms of members first appointed in accordance
22 with (a) of this section.

23 (c) The governor shall determine the date and place of the first
24 meeting of the Older Alaskans Commission.

25 * Sec. 6. CONTINUING RESPONSIBILITY OF THE DEPARTMENT OF ADMINISTRATION.
26 This Act does not affect the responsibility of the Department of Adminis-
27 tration for the Alaska longevity bonus program (AS 47.45) or the Alaska
28 Pioneers' Homes (AS 44.21.100 - 44.21.130). Notwithstanding any provisions
29 of this Act, the Older Alaskans Commission has no authority over, or respon-

1 sibility for, the Alaska longevity bonus program or the Alaska Pioneers'
2 Homes.

3 * Sec. 7. EFFECTIVE DATE. This Act takes effect July 1, 1981.
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Dave Kull

The state of Alaska has been generous in the provision of services and benefits to its elderly population.

There is the Pioneers' Homes program for those older Alaskans who have lived in the state for longer than 15 years. It serves about 500 persons.

For those older Alaskans who have lived in the state for longer than 25 years, there is the Alaska Longevity Bonus. This is worth \$200 per month for about 8,000 persons.

There is the Property Tax Exemption for seniors who are homeowners, and a Renters' Rebate for seniors who rent. As of FY '80, the homeowner program served about 3,600 persons with an average benefit of \$556; the renters' program served about 1,050 persons with an average benefit of \$268. This latter program was increased last session.

There is a Senior Housing program which has assisted in the construction of about 300 units of congregate housing with, perhaps, another 150 units soon to come on line. There's a Special Assessments program and a Winterization program.

The Office on Aging channels almost \$6 million in Older Americans' Act monies into about two dozen local communities throughout the state for the benefit of older Alaskans. There is a Senior Community Employment Program which provides employment opportunities for about 91 persons over the age of 55.

There is \$1 million in grants for Older Alaskans Service program.

There is a Homemakers-Home Health Aide program which assists about 500 persons; Medicaid which primarily is spent on about 400 persons in nursing homes; and General Relief Medical, of which seven percent of the budget is spent on the elderly.

For retired state employees and teachers, there is a good pension program. The University of Alaska offers free tuition to older Alaskans. Fish and Game provides free and permanent hunting and fishing licenses. The Marine Highway system offers free travel on the ferries for older Alaskans.

All totalled, in FY '80 the state plans to spend \$57,917,156 for benefits and services for approximately 20,000 older Alaskans, half of whom are over the age of 65. *3 1/2 million*

How is the money administered? Who makes the decisions affecting us older Alaskans? At present, we are in the hands of three or four different departments, half a dozen different divisions and at least 24 different program managers.

Why not a single agency - an Older Alaskans Commission to develop a coordinated, comprehensive plan to enhance all these programs? Why not take a step forward in kindness on behalf of the elderly who are frustrated by the fragmentation in the delivery of these services and the poor planning in the development of these benefits? Finding one's way around is exhausting.

And why not include on this commission informed, aggressive men and women over 60 and over 65 as knowledgeable advocates? Let older Alaskans monitor their own programs, not merely recommend.

Why not focus on quality care, standards and economical administration? All of us over 60 years of age have lived through the Great Depression and have learned how to cope. Who knows better than we, what we need?

Why not structure this Older Alaskans Commission to develop a community-based, home-centered network of services and benefits?

We need a better delivery system, greater employment opportunities and more biomedical research on the aging process.

The state has been a great help to us, but why not let us help ourselves?

In December of 1979, Dr. Arthur Fleming (who is in his 70's) of the U.S. Commission on Civil Rights, decried the image of men and women considered "on the shelf" at age 60. He explained that non-involvement in the community and marketplace leads to physical, mental and spiritual deterioration. He predicted that legislation soon will remove all age barriers to employment.

Take advantage of us. Use us. Allow us to help you.

A majority of the 20,000 older Alaskans request our legislators and our governor to grant us self determination and our civil rights by creating an Older Alaskans Commission.

Thank you.

Dove M. Kull, M.S.W., A.C.S.W.

2/19/81
Berlin

POSITION PAPER

HOUSE BILL NO. 17

"An Act establishing an Older Alaskans Commission; and providing for an effective date."

The Department of Health and Social Services endorses the concept of a Commission to advise in planning and coordinating services for the elderly across all state departments to avoid duplication of services and to address gaps in programs and services. The services and programs operated by the State of Alaska cross divisional lines within departments and cross departmental jurisdictions. The establishment of such a commission would provide a focal point for:

1. creating needed linkages between operational programs/services regardless of jurisdiction;
2. serving as a vehicle for comprehensive long term planning;
3. addressing short term management issues such as providing recommendations regarding the allocation of yearly budget resources for programs affecting the elderly; and,
4. recommending policy and administrative improvements with respect to all public services affecting older Alaskans.

Although the Department supports the establishment of a Commission, it recommends:

1. amending Section 2 to delete Section 44.21.230. (a)(5) regarding the administration of federal funds;
2. amending Section 2 to delete Section 44.21.230. (b)(6) regarding application and acceptance of grants for programs; and,
3. deleting Section 4, "Transfer of Program Responsibilities".

The Department does not support the transfer of the responsibilities for aging programs from the Division of Adult and Aging Services, formerly the Office on Aging, to the Older Alaskans Commission. We believe that removal of the aging programs and the staff responsible for these programs from the Department of Health and Social Services would:

- 1. fragment service delivery;
- 2. hinder the provision of a continuum of services to older Alaskans; and,
- 3. dilute the objectivity of the Commission if it were responsible for the daily administration of aging programs.

In conclusion, if the bill is amended to delete the sections cited above, the Department would support its passage. The establishment of a Commission would enhance efforts to promote the independence of older Alaskans and would augment the efforts of the Department of Health and Social Services in the further development and implementation of a continuum of services.

Recommended by: Elizabeth Muktarian
 Elizabeth Muktarian, Director
 Division of Adult and
 Aging Services

Date: 2/2/81

Approved by: Helen D. Beirne
 Helen D. Beirne, Commissioner
 Department of Health and
 Social Services

Date: 2/18/81

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 17
 Title "An Act establishing an Older Alaskans Commission; ED."
 Requested by Commissioner's Office Date 1/26/81

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services
 Program Category Affected Social and Economic Assistance for the Aged
 BRU, Program, or Subprogram(s) Affected Aging and Adult Services
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		(69.8)				
200 TRAVEL		(35.1)				
300 CONTRACTUAL		(73.3)				
400 COMMODITIES		(.4)				
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		(181.2)				

FUNDING (Thousands of Dollars)

GENERAL FUND		(181.2)				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		(1)				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Division of Adult and Aging services is composed of three BRU's. The BRU's are WIN, Adult and Aging Services, and Aging Grants. The components of Adult and Aging Services are Administration and Adult Services.

If the bill is not amended then the fiscal impact is as follows: (see Tables 1 and 2)

I. Adult and Aging Services BRU

A. Administration Component

- (1) transfer \$921.8 of Aging Administration funds to the Department of Administration,
- (2) the Department of Health and Social Services keeps \$80.5 of Adult Services Administration funds,
- (3) there is an actual real deletion of \$181.2 of Aging and Adult Administration funds from the FY 82 Budget.

IV. DATE February 18, 1981 PREPARED BY Marsha A. Hubbard, Director
 AGENCY Division of Management & Budget
 PHONE 465-3331

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

B. Adult Services Component

(1) \$6,127.3 of Adult Services program funds remain in the Department of Health and Social Services,

II. Aging Grants BRU - all of the \$7,438.3 Aging program funds are transferred to the Department of Administration,

III. WIN BRU - all of the \$849.7 WIN program funds for services to adult WIN participants remain in the Department of Health and Social Services.

TABLE # 1

Amounts Transferred to Administration

	Adult & Aging Admin.	Aging Grants	Totals
100	655.6	76.8	732.4
200	81.7	41.9	123.6
300	122.0	4.8	126.8
400	7.0	.9	7.9
700	55.5	7,313.9	7,369.4
TOTAL	921.8	7,438.3	8,360.1
FED.	537.9	5,631.1	6,169.0
GFM	316.8	1,211.2	1,528.0
OGF	67.1	596.0	663.1
POSITIONS	18	5	23

Aging Programs Transferred to Administration: transportation, escort services, outreach, information and referral, legal services/education, residential repair/innovation, health/health screening, companionship/visiting, telephone reassurance, chore maintenance, homemaker, congregate meals, home-delivered meals, nutrition education, long term care ombudsman services, and employment.

TABLE # 2

Amounts Retained by Health and Social Services

	Aging & Adult. Admin.	Adult Svcs.	WIN	Totals
100	75.0	653.9	459.5	1,188.4
200	1.6	28.0	16.9	46.5
300	3.1	14.6	35.2	52.9
400	6.8	6.8	13.1	20.7
700		5,424.0	325.0	5,749.0
TOTAL	80.5	6,127.3	849.7	7,057.5
FED.			502.3	502.3
GFM			86.5	86.5
OGF	80.5	6,127.3	260.9	6,468.7
POSITIONS	2	17	13	32

Adult Programs Retained by Health and Social Services: information and referral, individual and family counseling, adult protection, homemaker and home health aide services, adult foster care, adult residential care, services to displaced homemakers, shelters for battered women, counseling for male batterers, and women's resource centers.

POSITION PAPER
of
Department of Administration,
Department of Community & Regional Affairs, and
Department of Health & Social Services
on

SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 17

"An Act establishing an Older Alaskans Commission; and providing for an effective date."

The Departments of Administration, Community and Regional Affairs, and Health and Social Services endorse the concept of a Commission to advise in planning and coordinating services for the elderly across all state departments to avoid duplication of services and to address gaps in programs and services. The services and programs operated by the State of Alaska cross divisional lines within departments and cross departmental jurisdictions. The establishment of such a commission would provide a focal point for:

1. creating needed linkages between operational programs/services regardless of jurisdiction;
2. serving as a vehicle for comprehensive long term planning;
3. addressing short term management issues such as providing recommendations regarding the allocation of yearly budget resources for programs affecting the elderly; and,
4. recommending policy and administrative improvements with respect to all public services affecting older Alaskans.

Although the establishment of a Commission is supported, the following is recommended:

1. amend Section 2 to delete Section 44.21.230. (a) (5) regarding the administration of federal funds;
2. amend Section 2 to delete Section 44.21.230. (b) (6) regarding application and acceptance of grants for programs; and,
3. amend Section 2 to add Sec. 44.21.230(b)(11) The management and operation of Alaska Pioneers Homes and Longevity Bonus Programs are excluded from the provisions hereof and are exempt from the scope of the powers, responsibility and authority of the Older Alaskans Commission.
4. delete Section 4, "Transfer of Program Responsibilities".

We do not support the transfer of the responsibilities for aging programs from the Division of Adult and Aging Services, Department of Health and Social Services, to the Older Alaskans Commission. We believe that removal of the aging programs and the staff responsible for these programs from the Department of Health and Social Services would:

1. fragment service delivery;
2. hinder the provision of a continuum of services to older Alaskans; and,
3. dilute the objectivity of the Commission if it were responsible for the daily administration of aging programs.

If an Older Alaskan Commission is established, however, it would be feasible to have a subcommittee of the Commission to serve in an advisory capacity to the aging programs of the Division of Adult and Aging Services. The Governor's Advisory Committee on Aging could continue in its role until the Commission was established and could be phased out following a transition period. This would eliminate duplicative functions.

In conclusion, if the bill is amended to delete the sections cited above, we would support its passage. The establishment of a Commission would enhance efforts to promote the independence of older Alaskans and would augment the efforts of the Department of Health and Social Services in the further development and implementation of a continuum of services to the elderly. In addition, an Older Alaskans Commission would contribute to the ongoing coordination efforts of the Departments of Administration, Community and Regional Affairs, and Health and Social Services.

Approved by:

Helen D. Beirne

Helen D. Beirne, Commissioner
Department of Health and
Social Services

Date:

2/26/81

Approved by:

William Hudson

William Hudson, Commissioner
Department of Administration

Date:

2/26/81

Approved by:

Lee McAnerney

Lee McAnerney, Commissioner
Department of Community and
Regional Affairs

Date:

26 February 1981

THE LEGISLATURE OF THE STATE OF ALASKA
TWELFTH LEGISLATURE

FISCAL NOTE

REQUEST

Bill/Resolution No. Sponsor Substitute for House Bill No. 17
 Title "An Act establishing an Older Alaskans Commission; ED."
 Requested by Miller, Buchholdt, Zharoff, Adams, Clocksin, Date 2/18/81
Fuller and Grussendorf

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services
 Program Category Affected Social and Economic Assistance for the Aged
 BRU, Program, or Subprogram(s) Affected Aging and Adult Services
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		(69.8)				
200 TRAVEL		(35.1)				
300 CONTRACTUAL		(73.3)				
400 COMMODITIES		(.4)				
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		(181.2)				

FUNDING (Thousands of Dollars)

GENERAL FUND		(181.2)				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		(1)				
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Division of Adult and Aging services is composed of three BRU's. The BRU's are WIN, Adult and Aging Services, and Aging Grants. The components of Adult and Aging Services are Administration and Adult Services.

If the bill is not amended then the fiscal impact is as follows: (see Tables 1 and 2)

I. Adult and Aging Services BRU

A. Administration Component

- (1) transfer \$921.8 of Aging Administration funds to the Department of Administration,
- (2) the Department of Health and Social Services keeps \$80.5 of Adult Services Administration funds,
- (3) there is an actual real deletion of \$181.2 of Aging and Adult Administration funds from the FY 82 Budget.

IV. DATE February 23, 1981 PREPARED BY Marsha A. Hubbard, Director
 AGENCY Div. of Management & Budget, Health & Soc. Svcs.
 PHONE 465-3331

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

B. Adult Services Component

(1) \$6,127.3 of Adult Services program funds remain in the Department of Health and Social Services,

II. Aging Grants BRU - all of the \$7,438.3 Aging program funds are transferred to the Department of Administration,

III. WIN BRU - all of the \$849.7 WIN program funds for services to adult WIN participants remain in the Department of Health and Social Services.

TABLE # 1

Amounts transferred to Administration

	Adult & Aging Admin.	Aging Grants	Totals
100	655.6	76.8	732.4
200	81.7	41.9	123.6
300	122.0	4.8	126.8
400	7.0	.9	7.9
700	55.5	7,313.9	7,369.4
TOTAL	921.8	7,438.3	8,360.1
FED.	537.9	5,631.1	6,169.0
GFM	316.8	1,211.2	1,528.0
OGF	67.1	596.0	663.1
POSITIONS	18	5	23

Aging Programs Transferred to Administration: transportation, escort services, outreach, information and referral, legal services/education, residential repair/innovation, health/health screening, companionship/visiting, telephone reassurance, chore maintenance, homemaker, congregate meals, home-delivered meals, nutrition education, long term care ombudsman services, and employment.

TABLE # 2

Amounts Retained by Health and Social Services

	Aging & Adult. Admin.	Adult Svcs.	WIN	Totals
100	75.0	653.9	459.5	1,188.4
200	1.6	28.0	16.9	46.5
300	3.1	14.6	35.2	52.9
400	0.8	6.8	13.1	20.7
700		5,424.0	325.0	5,749.0
TOTAL	80.5	6,127.3	849.7	7,057.5
FED.			502.3	502.3
GFM			86.5	86.5
OGF	80.5	6,127.3	260.9	6,468.7
POSITIONS	2	17	13	32

Adult Programs Retained by Health and Social Services: information and referral, individual and family counseling, adult protection, homemaker and home health aide services, adult foster care, adult residential care, services to displaced homemakers, shelters for battered women, counseling for male batterers, and women's resource centers.

I. REQUEST

Bill/Resolution No. H.B. 17
Title Bill act establishing an Older Alaskans Commission
Requested by Rep. Clocksin Date _____

II. FISCAL DETAIL

Agency Affected Administration
Program Category Affected Social and Economic Assistance for the Aged
BRU, Program, or Subprogram(s) Affected _____
(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		143.0	157.3	173.0	190.3	209.4
200 TRAVEL		22.4	24.6	27.1	29.8	32.8
300 CONTRACTUAL		249.3	274.2	301.7	331.8	365.0
400 COMMODITIES		3.0	3.3	3.6	4.0	4.4
500 EQUIPMENT		5.0	5.5	6.1	6.7	7.3
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC						
TOTAL		422.7	464.9	511.5	562.6	618.9

FUNDING (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
GENERAL FUND		422.7	464.9	511.5	562.6	618.9
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
FULL TIME		4	4	4	4	4
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill would establish an Older Alaskans Commission within the Department of Administration. This Commission would have the responsibility for planning, making recommendations to the Governor and the legislature, apply for, receive and accept grants, contributions and appropriations, setting standards for levels of service, and coordinating service programs for the elderly of Alaska.

In order to accomplish the duties prescribed by this bill, four new positions will be required, in addition to the twenty-three positions to be transferred to the Department of Administration comprising the Office on Aging:

- Executive Director (R24)
- Accounting Clerk III (R10)
- Accounting Technician II (R14)
- Clerk Typist III (R8)

IV. DATE 2/27/81 PREPARED BY Stephen J. Miller Michael
AGENCY Administration
PHONE 465-4401

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)
Rep. Miller

These positions are the minimum needed to perform the administrative functions of the program, considering the complexities of administering state and federal funds and coordination of all elderly programs within the State of Alaska.

Rationale for each new position shown above, and description of duties, is included on the attached Forms 13.

Travel costs are based on meeting at least six times per year, rather than four times per year now done by the Governor's Advisory Board on Aging. Therefore, travel and per diem expense is included in above costing for the eleven member commission, plus the Executive Director, and the Clerk Typist for the purpose of recording the meetings.

Funding in this fiscal note represents additional costs over and above those to be transferred from the Department of Health and Social Services with the Office on Aging.

Inflation is computed at 10% per year for years beyond FY 82. Inflation is included in all categories, except for one time purchases of equipment items. Items of equipment for years beyond FY 82 are for replacement of worn out office furnishings only.

An unknown amount of matching state funds may be required to obtain additional federal grants. However, the amount cannot be estimated at this time.

B/C4/A

1	POSITION TITLE Executive Director			RANGE/STEP 24A	BARG. UNIT. E	LOCATION Juneau	GOV	APPROV.	DISAPP.
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RF No.	PCN No.	PRIORITY 1	FORM 12 PAGE/LINE	LEG		
3	TYPE OF EXPENDITURE			AMOUNT					
	1			2			3		
4	PERSONAL SERVICES SALARY			50,315					
5	BENEFITS			7,945					
6	FICA			2,004					
7	HEALTH INS.			1,800					
8	TOTAL PERSONAL SERVICES			62,064					
9	TRAVEL			1,224					
10	CONTRACTUAL								
11	COMMODITIES								
12	EQUIPMENT								
13	OTHER								
14	TOTAL COST								
	CODE	FUNDING SOURCE							
15		FED RCPTS							
16		GF MATCH							
17		GEN FUND							
18		J-A RCPTS							
19		PGM RCPTS							
20		OTHER							
21	CONTINUATION								
22	ADDITION			FOR B&M USE ONLY					
4A KEY NUMBER _____ COLUMN NO. _____									

JUSTIFICATION:
 H.B. 17 calls for an executive director to be employed by the Older Alaskans Commission, serving at the pleasure of the commission. The executive director will head the agency which has overall responsibility for coordination of all services to the elderly of Alaska, including but not limited to the following: 1) Review, evaluate and comment upon state programs, 2) Collect facts and statistics, and make studies of conditions and problems pertaining to the employment, health, financial security, social welfare and other concerns which bear upon the well being of older Alaskans; 3) Provide information about public programs which are of interest or benefit to older Alaskans; 4) Appoint special committees, including persons who are not members of the commission, to complete necessary studies; 5) Promote community education efforts; 6) Apply for and accept grants, contributions and appropriations, including federal funds; 7) Contract for necessary services; 8) Consult and cooperate with persons, organizations, and groups interested in or concerned with programs of assistance to older Alaskans; 9) Set standards for levels of services for older Alaskans; 10) Formulate a comprehensive statewide plan which identifies the concerns and needs of older Alaskans, and submit it to the Governor and the legislature; 11) Make recommendations to the Governor and the legislature with respect to legislation, regulations and appropriations for programs or services which benefit older Alaskans; 12) Encourage and aid the development of municipal commissions and community-oriented programs serving older Alaskans; 13) Administer federal and state funds relating to older Alaskans programs.

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW POSITION

COMPONENT _____

REVISION DATE _____

FY 82

This position will supervise an office staff of 26 persons, including 23 positions presently comprising the Office on Aging in the Department of Health and Social Services, who would be transferred.

AGENCY Administration

PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

FY82

23 13 **CONTINUED**

COMPONENT _____
Page _____ of _____

REVISED _____
DATE _____

1	POSITION TITLE Accounting Clerk III			RANGE/STEP 10A	BARG. UNIT. G	LOCATION Juneau	GOV	APPROV.	DISAPP.
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 2	FORM 12 PAGE/LINE	LEG.		
3	TYPE OF EXPENDITURE			AMOUNT					
	1	2	3						
4	PERSONAL SERVICES: SALARY		19,566						
5	BENEFITS		3,089						
6	FICA		1,199						
7	HEALTH INS.		1,800						
8	TOTAL PERSONAL SERVICES		25,654						
9	TRAVEL								
10	CONTRACTUAL								
11	COMMODITIES								
12	EQUIPMENT								
13	OTHER								
14	TOTAL COST								
JUSTIFICATION:									
This position is needed due to the additional administrative workload which will be brought on the Department of Administration in its role of coordinating services to the elderly. Sufficient fiscal staff does not exist in either the Office on Aging or the Department of Administration to administer these additional funds.									
Six million one hundred sixty-nine dollars in federal grants, plus \$2,191,100 in state matching and general funds will be transferred to the Department of Administration with the Office on Aging. Reporting and accounting of the federal funds is now done by the Division of Administrative Services, Department of Health and Social Services.									
	CODE	FUNDING SOURCE							
15		FED RCPTS.							
16		GF MATCH							
17		GEN. FUND							
18		L- RCPTS							
19		PGM RCPTS							
20		OTHER							
21	CONTINUATION								
22	ADDITION		X FOR B&M USE ONLY						
4A KEY NUMBER _____ COLUMN NO. _____									

8/C4/EE1

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW POSITION.

COMPONENT _____

FY 82

1	POSITION TITLE Accounting Technician II			RANGE/STEP 14A	BARG. UNIT. G	LOCATION Juneau	DDV	APPROV	DISAPP
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RF No.	PCN No.	PRIORITY 3	FORM 12 PAGE/LINE	LEG		
3	TYPE OF EXPENDITURE			JUSTIFICATION:					
	1	2	3						
4	PERSONAL SERVICES SALARY	24,957							
5	BENEFITS	3,941							
6	FICA	1,530							
7	HEALTH INS.	1,800							
8	TOTAL PERSONAL SERVICES	32,228							
9	TRAVEL								
10	CONTRACTUAL								
11	COMMODITIES								
12	EQUIPMENT								
13	OTHER								
14	TOTAL COST								
<p>This position is needed due to the additional administrative workload which will be brought on the Department of Administration in its role of coordinating services to the elderly.</p> <p>Six million one hundred sixty-nine dollars in federal grants, plus \$2,191,100 in state matching and general funds will be transferred to the Department of Administration with the Office on Aging. Reporting and accounting of the federal funds is now done by the Division of Administrative Services, Department of Health and Social Services.</p> <p>Sufficient fiscal staff does not exist in either the Office on Aging or the Department of Administration to administer these additional funds.</p>									
	CODE	FUNDING SOURCE							
15		FED RCPTS							
16		GF MATCH							
17		GEN. FUND							
18		I-A RCPTS							
19		PCM RCPTS							
20		OTHER							
21	CONTINUATION								
22	ADDITION	Y	FOR B&M USE ONLY						
4A KEY NUMBER				COLUMN NO.					

JM

8/C4/EE2

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW POSITION.

COMPONENT _____

FY 82

Page 3 of 4

REVISED DATE _____

1	POSITION TITLE Clerk Typist III				RANGE/STEP 8A	BARG. UNIT. G	LOCATION Juneau	GOV	APPROV.	DISAPP.
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 4	FORM 12	PAGE/LINE	LEG.		
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION: This position will serve as support to the Executive Director and the ten member Commission. Duties include acting as secretary receptionist, typing, filing, copying, processing travel and per diem claims, recording of Commission meetings, making travel and meeting arrangements, etc.				
	1	2	3							
4	PERSONAL SERVICES: SALARY		17,426							
5	BENEFITS		2,723							
6	FICA		1,068							
7	HEALTH INS.		1,800							
8	TOTAL PERSONAL SERVICES			23,017						
9	TRAVEL			1,224						
10	CONTRACTUAL									
11	COMMODITIES									
12	EQUIPMENT									
13	OTHER									
14	TOTAL COST									
	CODE	FUNDING SOURCE								
15		FFD RL S. 11012								
16		GF MATCH. 11012								
17		GEN. FUND 11011								
18		I-A RCPTS 11015								
19		PGM RCPTS 11016								
20		OTHER								
21	CONTINUATION				FOR B&M USE ONLY					
22	ADDITION	X								
4A KEY NUMBER _____				COLUMN NO. _____		B/C4/EE3				

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW POSITION.

COMPONENT _____

Page 4 of 4

REVISED DATE _____

FY 82

FISCAL NOTE

I. REQUEST

Bill/Resolution No. Sponsor Substitute for House Bill 17

Title An Act establishing an Older Alaskans Commission

Requested by Representative Clocksin

Date _____

II. FISCAL DETAIL

Agency Affected Administration

Program Category Affected Social and Economic Assistance for the Aged

BRU, Program. or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 81	FY 82	FY 83	FY 84	FY 85	FY 86
100 PERSONAL SERVICES		187.9	206.7	227.4	250.1	275.1
200 TRAVEL		43.8	48.2	53.0	58.7	64.1
300 CONTRACTUAL		137.2	150.9	166.0	182.0	200.9
400 COMMODITIES		3.5	3.9	4.2	4.7	5.1
500 EQUIPMENT		6.0	1.0	1.1	1.2	1.3
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	378.4	410.7	451.7	496.9	546.5

FUNDING (Thousands of Dollars)

GENERAL FUND	0	378.4	410.7	451.7	496.9	546.5
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	0	5	5	5	5	5
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill would establish an Older Alaskans Commission within the Department of Administration. This Commission would have the responsibility for planning, making recommendations to the Governor and the legislature, apply for, receive and accept grants, contributions and appropriations, setting standards for levels of service, and coordinating service programs for the elderly of Alaska.

In order to accomplish the duties prescribed by the bill, five new positions will be required, in addition to the twenty-three positions to be transferred to the Department of Administration comprising the Office on Aging:

- Executive Director (R24)
- Health & Social Services Planner II (R19)
- Accounting Clerk III (R10)
- Accounting Technician II (R14)
- Clerk Typist III (R8)

IV. DATE 2/26/81

PREPARED BY _____

AGENCY _____

PHONE _____

Robert L. Michael
Administration
465-4401

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named) Representative Miller
 Keith Specking

These positions are the minimum needed to perform the administrative functions of the program, considering the complexities of administering state and federal funds and coordination of all elderly programs within the State of Alaska.

Rationale for each new position shown above, and description of duties, is included on the attached Forms 13.

Travel costs are based on meeting at least six times per year. Therefore, travel and per diem expense is included in above costing for an eleven member commission, plus the Executive Director, and the Clerk Typist for the purpose of recording the meetings. Travel expense is also included for the Planner to meet with senior groups and one trip to Washington, D.C. to coordinate federal grants.

Funding in this fiscal note represents additional costs over and above those to be transferred from the Department of Health and Social Services with the Office on Aging.

Inflation is computed at 10% per year for years beyond FY 82. Inflation is included in all categories, except for one time purchases of equipment items. Items of equipment for years beyond FY 82 are for replacement of worn out office furnishings only.

An unknown amount of matching state funds may be required to obtain additional federal grants. However, the amount cannot be estimated at this time.

8/C4/A

- 12) Encourage and aid the development of municipal commissions and community-oriented programs serving older Ala
- 13) Administer federal and state funds relating to older Alaskans programs.

This position will supervise an office of 27 persons, including 23 positions presently comprising the Office on Aging in the Department of Health and Social Services, who would be transferred.

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

23 13 CONTINUED

COMPONENT 2 of 6
Page

REVISED
DATE

FY82

1	POSITION TITLE Health & Social Services Planner II			RANGE/STEP 19A	BARG. UNIT. G	LOCATION Juneau	GOV	APPROV.
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 2	FORM 12 PAGE/LINE	LEG.	
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION: This position is needed to oversee and plan for the orderly review and evaluation of State programs concerned with the problems and needs of older Alaskans, and for making recommendations for improvement in these programs. This position is also instrumental in formulating a State plan, which may increase federal participation in funeral services to the elderly. The position will report directly to the Executive Director.		
	1	2	3					
4	PERSONAL SERVICES:							
	SALARY			35,491				
5	BENEFITS			5,604				
6	FICA			2,004				
7	HEALTH INS.			1,800				
8	TOTAL PERSONAL SERVICES			01	44,899			
9	TRAVEL			02	2,041			
10	CONTRACTUAL			03	25,400			
11	COMMODITIES			04	700			
12	EQUIPMENT			05	1,500			
13	OTHER							
14	TOTAL COST				74,540			
	CODE	FUNDING SOURCE						
15		FED RCPTS. 1002						
16		CF MATCH. 1003						
17		GEN. FUND. 1004		74,540				
18		I-A.I. RCPTS. 1005						
19		PGM RCPTS. 1028						
20		OTHER						
21	CONTINUATION			FOR B&M USE ONLY				
22	ADDITION	X						
4A KEY NUMBER				COLUMN NO.				

AGENCY Administration

PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW
POSITION

COMPONENT _____

Page 3 of 6
8/C4/EE6

REVISED
DATE _____

FY

1	POSITION TITLE ACCOUNTING TECHNICIAN II			RANGE/STEP 14A	BARG. UNIT. G	LOCATION Juneau	GOV	APPROV.
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 3	FORM 12	PAGE/LINE	LEG
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION: This position is needed due to the additional administrative workload which will be brought on the Department of Administration in its role of coordinating services to the elderly. Six million one hundred sixty-nine thousand dollars in federal grants, plus \$2,191,100 in state matching and general funds will be transferred to the Department of Administration with the Office on Aging. Reporting and accounting of the federal funds is now done by the Division of Administrative Services, Department of Health and Social Services. Sufficient fiscal staff does not exist in either the Office on Aging or the Department of Administration to administer these additional funds.		
	1	2	3					
4	PERSONAL SERVICES: SALARY		24,957					
5	BENEFITS		3,941					
6	FICA		1,530					
7	HEALTH INS.		1,800					
8	TOTAL PERSONAL SERVICES		31	32,228				
9	TRAVEL		02					
10	CONTRACTUAL		03	25,400				
11	COMMODITIES		04	700				
12	EQUIPMENT		05	1,500				
13	OTHER							
14	TOTAL COST			59,828				
	CODE	FUNDING SOURCE						
15		FED RCPTS 1002						
16		GF MATCH 1003						
17		GEN FUND 1004		59,828				
18		I-A RCPTS 1005						
19		PGM RCPTS 1078						
20		OTHER						
21	CONTINUATION							
22	ADDITION		X	FOR B&M USE ONLY				

44 KEY NUMBER _____ COLUMN NO. _____

AGENCY Administration PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW POSITION

COMPONENT _____

REVISED DATE _____

FY

1	POSITION TITLE ACCOUNTING CLERK III			RANGE/STEP 10A	BARG. UNIT. G	LOCATION JUNEAU	GOV.	APPROV.				
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 4	FORM 12 PAGE/LINE	LEG					
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:						
	1	2	3									
4	PERSONAL SERVICES:				<p>This position is needed due to the additional administrative workload which will be brought on the Department of Administration in its role of coordinating services to the elderly.</p> <p>Six million one hundred sixty-nine thousand dollars in federal grants, plus \$2,191,100 in state matching and general funds will be transferred to the Department of Administration with the Office on Aging. Reporting and accounting of the federal funds is now done by the Division of Administrative Services, Department of Health and Social Services.</p> <p>Sufficient fiscal staff does not exist in either the Office on Aging or the Department of Administration to administer these additional funds.</p>							
4	SALARY		19,566									
5	BENEFITS		3,089									
6	FICA		1,199									
7	HEALTH INS.		1,800									
8	TOTAL PERSONAL SERVICES		01	25,654								
9	TRAVEL		02									
10	CONTRACTUAL		03	25,400								
11	COMMODITIES		04	700								
12	EQUIPMENT		05	1,500								
13	OTHER											
14	TOTAL COST			53,254								
	CODE	FUNDING SOURCE										
15		FED RCPTS 1002										
16		GF MATCH 1003										
17		GEN FUND 1004		53,254								
18		I-A RCPTS 1005										
19		RCM RCPTS 1008										
20		OTHER										
21	CONTINUATION											
22	ADDITION		X	FOR B&M USE ONLY								
KEY NUMBER		COLUMN NO.										

AGENCY Administration

PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW POSITION.

COMPONENT _____

Page 5 of 6
8/C4/EE1

REVISED DATE _____

FY 8

1	POSITION TITLE Clerk Typist III			RANGE/STEP 8A	BRG. UNIT. G	LOCATION Juneau	GOV	APPROV.					
2	TYPE OF POSITION PFT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY 5	FORM 12	PAGE/LINE	LEG					
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:							
	1	2	3										
4	PERSONAL SERVICES:			<p>This position will serve as support to the Executive Director and the eleven member Commission. Duties include acting as secretary receptionist, typing, filing, copy processing travel and per diem claim, recording of Commission meetings, making travel and meeting arrangements, etc.</p>									
4	SALARY		17,426										
5	BENEFITS		2,723										
6	FICA		1,068										
7	HEALTH INS		1,800										
8	TOTAL PERSONAL SERVICES		01						23,017				
9	TRAVEL		02						2,910				
10	CONTRACTUAL		03						25,600				
11	COMMODITIES		04						700				
12	EQUIPMENT		05						1,500				
13	OTHER												
14	TOTAL COST								53,727				
	CODE	FUNDING SOURCE											
15		REG ACPTS	1002										
16		GR MATCH	1003										
17		GEN FUND	1001	53,727									
18		I-A ACPTS	1005										
19		PGM ACPTS	1008										
20		OTHER											
21	CONTINUATION												
22	ADDITION		X	FOR B&M USE ONLY									
4A	KEY NUMBER			COLUMN NO.									

AGENCY Administration

PROGRAM Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

13 REQUEST FOR NEW POSITION

COMPONENT _____

Page 6 of 6
B/CA/EE3

REVISED DATE _____

FY

SPONSOR SUBSTITUTE FOR HOUSE BILL NO. 17

"An Act establishing an Older Alaskans Commission; and providing for an effective date."

The Departments of Administration, Community and Regional Affairs, and Health and Social Services endorse the concept of a Commission to advise in planning and coordinating services for the elderly across all state departments to avoid duplication of services and to address gaps in programs and services. The services and programs operated by the State of Alaska cross divisional lines within departments and cross departmental jurisdictions. The establishment of such a commission would provide a focal point for:

- 1. creating needed linkages between operational programs/services regardless of jurisdiction;
- 2. serving as a vehicle for comprehensive long term planning;
- 3. addressing short term management issues such as providing recommendations regarding the allocation of yearly budget resources for programs affecting the elderly; and,
- 4. recommending policy and administrative improvements with respect to all public services affecting older Alaskans.

Although the establishment of a Commission is supported, the following is recommended:

- 1. amend Section 2 to delete Section 44.21.230. (a) (5) regarding the administration of federal funds;
- 2. amend Section 2 to delete Section 44.21.230. (b) (6) regarding application and acceptance of grants for programs; and,
- 3. amend Section 2 to add Sec. 44.21.230(b)(11) The management and operation of Alaska Pioneers Homes and Longevity Bonus Programs are excluded from the provisions hereof and are exempt from the scope of the powers, responsibility and authority of the Older Alaskans Commission. ✓
- 4. delete Section 4, "Transfer of Program Responsibilities".

We do not support the transfer of the responsibilities for aging programs from the Division of Adult and Aging Services, Department of Health and Social Services, to the Older Alaskans Commission. We believe that removal of the aging programs and the staff responsible for these programs from the Department of Health and Social Services would:

2-3-85

2-3-85

Just

1. fragment service delivery;

2. hinder the provision of a continuum of services to older Alaskans; and,
3. dilute the objectivity of the Commission if it were responsible for the daily administration of aging programs.

If an Older Alaskan Commission is established, however, it would be feasible to have a subcommittee of the Commission to serve in an advisory capacity to the aging programs of the Division of Adult and Aging Services. The Governor's Advisory Committee on Aging could continue in its role until the Commission was established and could be phased out following a transition period. This would eliminate duplicative functions.

In conclusion, if the bill is amended to delete the sections cited above, we would support its passage. The establishment of a Commission would enhance efforts to promote the independence of older Alaskans and would augment the efforts of the Department of Health and Social Services in the further development and implementation of a continuum of services to the elderly. In addition, an Older Alaskans Commission would contribute to the ongoing coordination efforts of the Departments of Administration, Community and Regional Affairs, and Health and Social Services.

Approved by: Helen D. Beirne
Helen D. Beirne, Commissioner
Department of Health and
Social Services

Date: 2/26/81

Approved by: William Hudson
William Hudson, Commissioner
Department of Administration

Date: 2/26/81

Approved by: Lee P. McNerney
Lee McNerney, Commissioner
Department of Community and
Regional Affairs

Date: 26 February 1981

****PLEASE NOTE****

THE ORIGINAL FILE CONTAINS AN OVERSIZED DOCUMENT THAT IS UNSUITABLE FOR FILMING. PLEASE REFER TO THE ALASKA STATE ARCHIVES TO VIEW THE ORIGINAL.

NEWSPAPER SUPPLEMENT

*"STATE COMMITTEE ON SERVICES
TO THE ELDERLY"*

1/30/1980

2/19/81 SS HB 17

Miller

- Meeting, Bill in decade

Poddy =

- A citizen wrote Tim Bell Danvers.

- He will intro. in Senate

- No inclusion into Pioneer Home or Long. Pioneer

Helena Benson - advising etc
expectations - no

i.e. OK in answer

Carol Burger // GNC office -

Teleconference : (include op. Poddy)

1. Stella Giacchetti - one

2. Mrs. Carolyn J. Kallala, manager -

3. Bob G... - Pioneer of Blacks

- They object! See. and. To make chgs. in Pioneer!
+ They don't like it despite previous

See. 6 cover it

- he is in contact. in Dept. for the future.

- the Q & A

- Pioneer Board has now 9:
Elmer Blue, etc

④ Don Kull here

⑤ Print program -

⑥ Jane Williams, Treasurer. "bu. 1/20 of Port of Danvers"

⑦ Bob MacArthur calls it.

1) Boards and Commissions with similarities to Older Alaskans Commission:

* Governor's Commission on the Administration of Justice - established in 1971, the commission is the state planning agency for a federal program (Criminal Justice Planning Agency). The AG selects the executive director with approval of governor. He may hire additional staff, all of whom are classified. The director is partially exempt. The commission administers \$5.6 million, of which @ \$400,000 is General Fund. There are about a dozen staff. It is presently in the governor's office, but is being moved into the Department of Law. It requires mandatory representatives from various agencies. (12 members - 7 public & 6 citizens) 44.19.740

* Alaska State Council on the Arts - established in 1966 under the Office of the Governor, members are appointed by the governor with consideration given to recommendations of various civic groups. The governor designates the chairman and the vice-chairman. The chairman is the chief executive officer of the council. The chairman may employ additional personnel, for example, an executive director. It is the official agency of the state to receive and disburse funds made available through the National Endowment for the Arts. 44.19.700 (11 members - all citizens); receives @ \$1 million in G.F.; (600,000 other funds - federal allocations) (8 positions)

* Alaska Coastal Policy Council - established in 1977 under the Office of the Governor, it has 16 members, including five commissioners. It has co-chairmen (one - works well public and one state official), designated alternates, and uses the staff of DPDP for its own staff. It administers federal funds, develops standards even though the majority are public members. 44.19.791 (meets @ 12 times/yr) administers \$4.5 million (200,000 G.F.) recommends legislation; good attendance of com. & dep. com

* State Commission for Human Rights - established in 1963, it is a seven-member board appointed by the governor and confirmed by the legislature. The commission (all citizens) selects its own chairman and executive director. The latter must be approved by the governor. It is a \$1 million operation with 24 positions. 19.20.010

* Commission on the Conference of the Law of the Sea - The commission may hire an executive director without the approval of the governor. 44.19.799; act. 1972; com limited Feb 8

* State Board of Parole - five members appointed by the governor and confirmed by the legislature. The board picks its own executive director who serves at the pleasure of the governor. 33.15.010; act 4458

* Alaska Commission on Post-secondary Education - established in 1974, the commission selects its own chairman and its own executive director, who serves at its pleasure. 14.03.903

* Alaska Public Broadcasting Commission - established in 1970, the commission selects its own chairman and hires the executive director. 14.59.010; confirmed by leg; regulatory

* Alaska Council on Science and Technology - seven-member council established in 1978, they hire executive director and staff. 44.14.151; all citizen

* Governor's Commission on the Status of Women - established in 1978, this nine-member commission selects its own chairman and hires its own executive director. 44.14.956 administers projects; \$150,000 budget

The Office of the Governor appears to have approximately 17 boards under it. of 108

Fact Sheet: "An Act establishing an Older Alaskans Commission; and providing for an effective date."

Section 1. FINDINGS AND PURPOSE.

* Sec. 1 (a) spells out a "bill of rights" for older Alaskans (persons over the age of 60); it is fashioned after the policy statement of the Older Americans Act of 1965.

* Sec. 1 (b) describes the purpose of the legislation: to provide

- 1) more and better programs for older Alaskans;
- 2) special attention to programs for older Alaskans;
- 3) improved delivery of services for older Alaskans; and
- 4) monitoring of programs for older Alaskans by older Alaskans.

Section 2. Older Alaskans Commission.

* Sec. 44.21.200 establishes the commission in the Department of Administration. Membership of 10 persons includes:

- 1) the commissioners of Health and Social Services, Administration, and Community and Regional Affairs; or their designees;
- 2) the chairman of the Pioneers' Home Advisory Board; and
- 3) six citizens, at least five of whom must be age 60 or over, and at least two of whom must be age 65 or older.

This section also outlines the method of appointment for the six citizens by the governor to ensure representation of low-income persons, minorities and to secure statewide geographical representation. In addition, there are procedures for termination of membership and the filling of vacancies. Members serve four-year terms.

* Sec. 44.21.210 (a) stipulates that the commission will meet at least six times per year.

* Sec. 44.21.210 (b) states that the commissioners are non-voting members.

* Sec. 44.21.210 (c) provides for the commission to elect its own chairman.

* Sec. 44.21.220 provides that members may receive per diem and travel allowances but no compensation.

* Sec. 44.21.230 sets out the powers and duties of the commission and provides that the commission shall:

- 1) formulate a statewide plan for older Alaskans and provide an annual analysis and evaluation of older Alaskan programs;
- 2) make recommendations to the governor and the legislature;
- 3) encourage and aid the development of municipal commissions;
- 4) employ an executive director who serves at the pleasure of the commission;
- 5) administer federal programs for older Alaskans which are not specifically assigned to a state agency;

- 6) help older Alaskans; and
- 7) request and receive audits and reports relating to older Alaskans.

* Sec. 44.21.230 (b) provides that the commission may do a number of things to accomplish the above-mentioned duties, the most important of which are to review, evaluate and comment upon state programs for older Alaskans; collect facts; provide information; appoint special committees; contract for necessary services; advocate improved programs and set standards for levels of services for older Alaskans for programs administered by the commission.

* Sec. 44.21.240 defines "commission" as the Older Alaskans Commission.

Section 3. Sunset.

* Amends AS 44.66.010 (a) to provide a sunset review of the commission by June 30, 1985.

Section 4. Transfer of Program Responsibilities.

* This section transfers the Governor's Advisory Committee on Aging and what used to be called the Office on Aging to the Older Alaskans Commission.

Section 5. Initial Membership and Meeting of the Commission.

* This section sets out the terms for initial appointments by the governor, and establishes that the governor shall determine the time and place of the first meeting.

Section 6. Continuing Responsibility of the Department of Administration.

* This section ensures that two programs, Pioneers' Homes and the Longevity Bonus, would not come under the jurisdiction of the commission.

Section 7. Effective Date.

* This section provides that the bill becomes effective July 1, 1981.

Background/History:

This legislation was originally sponsored during the Second Session of the Eleventh Alaska State Legislature by the State Committee on Services to the Elderly, a joint legislative-citizens committee established during the 1979 interim. (See 8-page tabloid). That legislation (HB 618/SB 328) was approved by the House and the committee of first referral in the Senate. It died in Senate Judiciary Committee.

The Older Alaskans Commission is intended to serve as a single agency for Alaskan senior citizens. It would provide planning, policy development and coordination for all state aging programs, with the exceptions as noted in Section 6. Additionally, it would administer the programs operated under the Older Americans Act of 1965.

NOTE REGARDING THE FOLLOWING FRAME ON MICROFILM:
COMPLETE DOCUMENT IS AVAILABLE IN ORIGINAL FILES
IN ALASKA STATE ARCHIVES. TITLE PAGE ONLY HAS
BEEN FILMED.

96th Congress }
1st Session }

COMMITTEE PRINT

COMPILATION
OF THE
OLDER AMERICANS ACT OF 1965
AND
RELATED PROVISIONS OF LAW
As Amended Through October 18, 1978

PREPARED FOR USE BY THE
COMMITTEE ON EDUCATION AND LABOR



Compliments
JULY 1979
Congressman Dan Rostenkowski
Subcommittee on Human Resources
Education and Labor Committee
U.S. House of Representatives

U.S. GOVERNMENT PRINTING OFFICE
WASHINGTON : 1979

****PLEASE NOTE****

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NEWSPAPER
"THE SENIOR VOICE"
V4, No. 2
2/1981

The state of Alaska has been generous in the provision of services and benefits to its elderly population.

There is the Pioneers' Homes program for those older Alaskans who have lived in the state for longer than 15 years. It serves about 500 persons.

For those older Alaskans who have lived in the state for longer than 25 years, there is the Alaska Longevity Bonus. This is worth \$200 per month for about 8,000 persons.

There is the Property Tax Exemption for seniors who are homeowners, and a Renters' Rebate for seniors who rent. As of FY '80, the homeowner program served about 3,600 persons with an average benefit of \$556; the renters' program served about 1,050 persons with an average benefit of \$268. This latter program was increased last session.

There is a Senior Housing program which has assisted in the construction of about 300 units of congregate housing with, perhaps, another 150 units soon to come on line. There's a Special Assessments program and a Winterization program.

The Office on Aging channels almost \$6 million in Older Americans' Act monies into about two dozen local communities throughout the state for the benefit of older Alaskans. There is a Senior Community Employment Program which provides employment opportunities for about 91 persons over the age of 55.

There is \$1 million in grants for Older Alaskans Service program.

There is a Homemakers-Home Health Aide program which assists about 500 persons; Medicaid which primarily is spent on about 400 persons in nursing homes; and General Relief Medical, of which seven percent of the budget is spent on the elderly.

For retired state employees and teachers, there is a good pension program. The University of Alaska offers free tuition to older Alaskans. Fish and Game provides free and permanent hunting and fishing licenses. The Marine Highway system offers free travel on the ferries for older Alaskans.

All totalled, in FY '80 the state plans to spend \$57,917,156 for benefits and services for approximately 20,000 older Alaskans, half of whom are over the age of 65.

How is the money administered? Who makes the decisions affecting us older Alaskans? At present, we are in the hands of three or four different departments, half a dozen different divisions and at least 24 different program managers.

Why not a single agency - an Older Alaskans Commission to develop a coordinated, comprehensive plan to enhance all these programs? Why not take a step forward in kindness on behalf of the elderly who are frustrated by the fragmentation in the delivery of these services and the poor planning in the development of these benefits? Finding one's way around is exhausting.

And why not include on this commission informed, aggressive men and women over 60 and over 55 as knowledgeable advocates? Let older Alaskans monitor their own programs, not merely recommend.

Why not focus on quality care, standards and economical administration? All of us over 60 years of age have lived through the Great Depression and have learned how to cope. Who knows better than we, what we need?

Why not structure this Older Alaskans Commission to develop a community-based, home-centered network of services and benefits?

We need a better delivery system, greater employment opportunities and more biomedical research on the aging process.

The state has been a great help to us, but why not let us help ourselves?

In December of 1979, Dr. Arthur Fleming (who is in his 70's) of the U.S. Commission on Civil Rights, decried the image of men and women considered "on the shelf" at age 60. He explained that non-involvement in the community and marketplace leads to physical, mental and spiritual deterioration. He predicted that legislation soon will remove all age barriers to employment.

Take advantage of us. Use us. Allow us to help you.

A majority of the 20,000 older Alaskans request our legislators and our governor to grant us self determination and our civil rights by creating an Older Alaskans Commission.

Thank you.

Dove M. Kull, M.S.W., A.C.S.W.

AD HOC COMMITTEE ON SOCIAL AND ECONOMIC

ASSISTANCE TO THE AGED

JANUARY 19, 1981

- I. Introduction
- II. Review of Existing Major State Programs
 - A. Department of Administration
 - B. Department of Community and Regional Affairs
 - C. Department of Health and Social Services
- III. New and Expanded Program Concepts
 - A. Health Needs of the Elderly
 - B. Catastrophic Health Insurance Program
 - C. Congregate Housing for the Frail Elderly
 - D. Other
 1. Comprehensive Health Care Study by Health and Social Services
- IV. Legislation
- V. Conclusion
 - A. Summation
 - B. Next Meeting

II. REVIEW OF EXISTING MAJOR STATE PROGRAMS

A. Department of Administration

TO: Fred Muller
Deputy Commissioner
Division of Personnel Management
Department of Administration

DATE: January 5, 1981

FILE NO:

TELEPHONE NO. 4400

FROM: Vernon L. Perry *VLP*
Director
Division of Pioneers' Benefits
Department of Administration

SUBJECT: Aging Services



The Division of Pioneers' Benefits in the Department of Administration has two programs. They are the Longevity Bonus Program and the Pioneers' Homes.

The Longevity Bonus Program provides a monthly payment of \$200.00 per month to every Alaskan resident over 65 years of age, who has lived in the state a minimum of 25 years and was living in Alaska at the time of statehood, January 3, 1959. The Bonus is not predicated upon need but is provided as a reward for helping to develop the state and to help enable those elderly Alaskans to remain in the state who might not otherwise be able to do so. If a person leaves the state for over 30 days he is not eligible to receive the bonus for that month. If he remains outside Alaska over 180 days he becomes ineligible until he returns to Alaska and establishes residency of 12 months at which time he may again enter the program.

The Pioneers' Home system consists of four operating Homes. There is a 150 bed Home in Sitka, a 96 bed Home in Palmer, a 119 bed Home in Fairbanks, and a 153 bed Home in Anchorage.

A new Pioneers' Home is being built in Ketchikan. It will have 49 beds. A 96 bed nursing wing addition at the Anchorage Home is also in the early stages of construction. The Ketchikan project is scheduled for completion in December 1981, and it is expected that the Anchorage project will be finished in April 1982.

In addition to responsibility for the Longevity Bonus and the Pioneers' Home Programs, the Division also is responsible for the administration of the Kotzebue Senior and Cultural Center.

The objective of the Pioneers' Homes is to provide a sheltered living environment for pioneers of Alaska who can no longer maintain their own daily living requirements without assistance. The average pioneer is 80 years of age when entering a Home. The residents realize they are being provided with the help and care they can no longer provide nor acquire elsewhere for themselves. The Home allows them to retain their dignity by feeling they are not on "welfare" but are being rewarded for what they have done in helping develop the State of Alaska.