

1152

HSA

HB 28

-

HB 139

1152

Alaska State Legislature

REPRESENTATIVE  
FRED F. ZHAROFF  
P.O. Box 405  
KODIAK, ALASKA 99515  
(907) 406-3234



WHILE IN JUNEAU  
POUCH V  
JUNEAU, ALASKA  
99811  
(907) 485-4988  
46C-4861

House of Representatives

February 8, 1979

DISTRICT 14:

BELLSFLATS  
CHINIAK  
KODIAK  
OUZINKIE

Rep. Bill Parker, Chairman  
Special Sub-Committee on Elections  
Pouch V  
Juneau, Alaska 99811

Dear Bill:

I support Representative Nels Anderson's position on Election Reform, APOC, and the Presidential Primary.

I have deep concern with fishermen and the policy on absentee voting. With a fishing period opening just prior to the General Election in Kodiak, only 32% of Kodiak's registered voters voted last fall. You might take this into consideration when working with special election problems.

I too am a supporter of a presidential primary for Alaska.

Sincerely,

A handwritten signature in cursive script that reads "Fred F. Zharoff".

Fred F. Zharoff  
District 14 Representative

FFZ:lms

cc: Lt. Governor Terry Miller  
Bush Delegation



# Alaska State Legislature

## House of Representatives

Office of the Majority Leader

Pouch V  
State Capitol  
Juneau, Alaska 99811

Official Business

February 2, 1979

### MEMORANDUM

TO: Representative Parker, Chairman  
Special Sub-Committee on Elections

FROM: Representative Nels ~~Anderson~~ Anderson, Jr.

SUBJECT: Election Reform, APOC, Presidential Primary

1. The election reform issue is an interesting challenge. I hope that you will be able to move ahead expeditiously to remove many of the problem areas that have arisen in the past. As you know, I had a difficult time after being removed from office because of election problems.

I do not intend to embarrass any of my constituents who have not followed the letter of the law as election officials for the state of Alaska. I honestly believe that those infractions of the law that led to my removal came as a result of the Lt. Governor's office failure to properly train its personnel in the field.

I would suggest that your committee look at the case file that was before the court regarding "irregularities" in my case. The case file shows that a person wrote in my name on the ballot and others placed a sticker over where my name was written in. The question that comes to mind is why didn't the election judge know that this was not proper?

Additionally, stickers were found within the voting areas and within 100 yards of the voting areas. Again, I would ask why election officials were not told that this was not proper.

Bill, I hope that you will look at this problem with sympathy toward the election official who act without proper guidance from the Lt. Governor's office.

A suggestion that has been considered by many is to provide intense training for election officials in Rural Alaska. It is obvious that the last governor's election uncovered substantial irregularities that are not necessarily rural in nature. However I do wish to convey to you my sincere wish that you expedite action.

As you know, the problem of proper training and election reform needs to be handled quickly because of recall moves, school board elections in REAA's etc.. The problems of elections is not a 1980 problem but a problem for us to solve post-haste.

2. APOC has not been my favorite agency by any means. You already know that I co-sponsored a bill that does away with APOC entirely. I realize that the office of APOC will probably continue in some form.

I have thought that APOC has been going overboard in its reporting requirements. For rural legislators, the 7 day, 24 hour reporting gets to be a real headache since telegrams or working phones are hard to find in many of our villages.

The question I have is this - would you object to the following proposal?

- A. One reporting requirement prior to and after the primary.
  - 1. A report seven days before the election.
  - 2. A report 30 days after the primary with a 15 day grace period after which fines would be imposed.
- B. One reporting requirement prior to and after the general.
  - 1. A report seven days before the general election.
  - 2. A report 30 days after the general with a 15 day grace period after which fines would be imposed.

3. The presidential primary idea is an idea worth pushing for one major reason. The people of Alaska are having a difficult time in getting our views across to the president. If future candidates were to run a primary in Alaska people of various political persuasion could express their wants, needs and desires directly to presidential aspirants.

The D2 issue is a case in point that dramatizes how much we are at the mercy of federal officials who work for the president. I have given the idea some thought and I may be submitting a bill that parallels bills that have been submitted in past legislatures.

You have my support on any efforts to establish a presidential primary for Alaska.

{If you have any questions please call or trip me in the hall!}

cc: Lt. Governor Terry Miller  
Bush Delegation

# STATE OF ALASKA THE LEGISLATURE

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800


## LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

December 14, 1978

SUBJECT: Preferential Presidential Party  
Primary Election (Work Order #5888)

TO: Representative Mike Miller

FROM: Richard A. Bradley  
Legislative Counsel 

Your request to me was for a duplication of the last version of House Bill 19 of the 1977 session. My review of our files indicates that Committee Substitute for House Bill 19 by the State Affairs Committee was the last version typed. Accordingly, I have used it in my preparation of the attached bill. However, I encountered what I thought were substantial conceptual problems with House Bill 19 and accordingly I have departed measurably from at least the language of CS for HB 19. In this memorandum I will seek to identify for you the extent of those deviations and perhaps indicate reasons for them.

(1) House Bill 19 indicated that the preferential presidential primary election ballot would be prepared and distributed by the lieutenant governor in the manner prescribed for the general election ballot and it indicated that the lieutenant governor shall place the names of all candidates on the same ballot. I gather that I am not altogether letting the cat out of the bag when I observe that there will be an effort in this legislature to go back to party columns on election ballots. And accordingly, rather than leaving this reference in existing framework, I tied the instruction to the lieutenant governor to the specific section involved, that is, AS 15.25.060. This section must inevitably be amended if party column voting is re-established, and accordingly, the preferential primary ballot will be prepared either in a single column if the law is unchanged or by party columns if the law is changed.

(2) Both the provisions of HB 19 [at sec. 15.25.270] and my redraft of [at recognized that write-in votes are a

Representative Mike Miller  
Page 2  
December 14, 1978

possibility. This is, you will recall, unlike the primary system in Alaska for statewide and district candidates where write-in votes are disregarded. Note that the present format of my draft would allow those votes to be counted. In preparing this bill I reviewed California's very comprehensive presidential preferential party primary laws and in California write-in votes are not counted unless a candidate who anticipates receiving write-in votes notifies the lieutenant governor a specified period before the election that he is a candidate for the office of president; failing that statement, write-in votes in California are not counted.

(3) House Bill 19 would have allowed the lieutenant governor only one week from the time that he published his determination as to the identity of the presidential candidates who would appear on the ballot for the candidate to remove his name from the ballot. This seems an unreasonably short period for national candidates otherwise involved in presidential party politics to make a determination as to whether they wished their name removed from the ballot. Accordingly, I have expanded this period to one month and provided that the lieutenant governor makes his determination no later than the last Tuesday in January. A candidate would have until the last Tuesday in February to remove his name from the ballot.

(4) I have made one other change in this area. Section 250 of HB 19 would have allowed a candidate to withdraw his name by filing an affidavit stating his desire not to have his name printed on the presidential primary ballot. My change, which appears in secs. 230 and 240, allows a candidate to withdraw only by a declaration that he is not now a candidate for the office of president. I note that this is a substantive change. I wonder whether the earlier language was not the result of imprecision of thought. Obviously, should you wish to go back to the earlier language and allow an individual who remains a candidate to take himself off the presidential ballot because he doesn't wish to participate in the Alaska primary, the language can be amended easily.

(5) The language in sec. 240 in HB 19 provides that a petition for the nomination of the candidate shall meet the requirement of AS 15.25.180. That section is very largely inappropriate to a presidential party primary petition and, accordingly, I have rewritten 240 to specify those aspects of sec. 180 which are applicable. Otherwise, I do not believe there are any changes of substance from former sec. 240 to my present sec. 240.

Representative Mike Miller  
Page 3  
December 14, 1978

<sup>Sec. 260 (in HB 19)</sup>  
(6) ~~This paragraph~~ deals with the procedures utilized in Alaska for the selection of delegates to the national convention and would provide, by inference, that only political party conventions held after the presidential party primary would be used to select delegates. I don't believe I have changed things substantially by providing that the delegates will be selected according to the "party's plan of organization."

(7) Section 260(b) provides for the allocation of delegate votes relative to ballot votes cast in the primary and also provides for a delegate being pledged based on certain conditions. The concept in that section appeared in secs. 250 and 260 of my redraft. I believe the formula that I use in sec. 250 is consistent with the language of 260(b). I do depart from it measurably and hopefully I simplify it.

Similarly, I believe that my sec. 260 regarding the pledging of delegates is quite consistent with the earlier draft.

(8) Similarly, there are no differences in the requirement or party delegate being pledged under sec. 260(b) in HB 19 and in sec. 260 of my draft.

(9) And there are no changes in the two sec. 270's.

(10) One other change should be noted. The timeframes in HB 19 were described by Patty Ann Polley as "too tight for reasonable operation of the election." Rather, she asked that the election office have at least 45 days to prepare and distribute the ballots. I have adjusted the timeframes in the bill accordingly. The election remains on the second Tuesday in April; the candidates have until the last Tuesday in February of that year to remove their name from the ballot by filing the statement that they are not a candidate for president and the lieutenant governor's determination as to the names he proposes to put on the ballot and the last day that he can accept petitions occur on the last Tuesday in January.

I believe these changes are an improvement on HB 19. I will be happy to discuss with you any of the changes I propose in this redraft of that bill.

RAB:jdm

Attachment

LA21 0524 09.55 JA03 0009 09.55 02/26/79

CLAUDIA FROM TRUDY

FOLLOWING IS THE NAME OF WITNESS WHO TESTIFIED AT THE  
SPECIAL SUBCOMMITTEE ON ELECTION REFORM ON SATURDAY,  
FEBRUARY 24. PLEASE SEE THAT THE COMMITTEE RECEIVES A  
COPY OF THIS FOR THEIR OFFICIAL RECORDS.

1. ARLAYNE KLEIN, SELF, S.R. BOX 20059, FBX 99701 - 479-6376.

PLEASE ACKNOWLEDGE RECEIPT OF MESSAGE. /TC/ EOM

# State Presidential Primary Could Be Tool For Stevens

By SUSAN ANDREWS  
Times Staff Writer

If the Legislature decides to hold a presidential primary in Alaska next year, U.S. Sen. Ted Stevens says he may run as a favorite son candidate to give Alaska some bargaining power at the Republican national convention.

The purpose would be to publicize Alaskans' position on the issue of federal land use in Alaska, the senator said here this morning.

"I am a serious candidate for majority leader of the Senate," not for president, he said.

Stevens said U.S. Rep. Don Young is using the same tactics by considering entry into the New Hampshire presidential primary.

A D2 bill once it passes Congress "is just the first round" of what Stevens says will be a long and continuing battle over the rights of Alaskans in regard to federal land in Alaska.

"The bill would assure the state its land under the Statehood Act and the natives their land under the settlement act," he said. "But it's going

to be one long war as far as the adversary role of the federal government is concerned."

He estimated that 30 million acres of state selections will be out of reach if Congress doesn't pass a D2 bill this year, including land in national monuments created by the president and land withdrawn under section 204B of the Bureau of Land Management's organic act. "That's why it was to our benefit to get a bill last year," he said.

The House Interior Committee's action to choose the Huckaby substitute bill as its markup bill instead of the Udall bill was significant, Stevens said.

Also significant was the committee's decision not to amend the Huckaby bill — which is the Senate compromise bill worked out last fall. "It was a calculated decision that was the best they could do," Stevens said.

Members of the House Merchant Marine and Fisheries Committee, which are to visit Alaska next week, may be allowed to offer amendments to the bill. Stevens said they are "new people with fresh approaches." Committee chairman Rep. John Breaux, D-La., "is not against Alaskans' concerns," the senator noted. "He has seen oil and gas developed in a compatible way. He's also interested in fisheries."

If the Huckaby bill survives on the House floor, "we have a good chance of maintaining it in the Senate," Stevens said. "But if the Udall bill (HR 39) is adopted as a substitute, we will be hard pressed to amend it." He expects Senate action to come by August or September.

"There's a good chance there will be no bill," Stevens cautioned. "The extreme environmentalists are urging that there be no bill. If that happens, we're in tough straits."

## Blumenthal Asks Japan For Imports

By R. GREGORY NOKES

ANCHORAGE, Alaska (AP) — Treasury Secretary W. Michael Blumenthal said today that Japan must restructure its economy to allow more imports of manufactured goods or run the risk that Congress will raise barriers against that nation's exports.

Blumenthal said after meetings in Tokyo today with Japanese leaders, including Prime Minister Masayoshi Ohira, that the Japanese fear Congress may order a surcharge.

2-26-79

I spoke with Elaine Karmack at the Democratic National Committee, Washington D.C. (202-797-5900) regarding the exact dates of presidential primaries in 1980.

---AT THIS TIME THOSE DATES ARE NOT AVAILABLE, ALL STATE LEGISLATURES ARE CURRENTLY IN SESSION AND WILL NOT HAVE ANY CHANGES FINALIZED UNTIL APRIL 15.

----THE FOLLOWING STATES ARE CONSIDERING CHANGING THEIR PRIMARY DATES, BUT AS OF THIS TIME HAVE MADE NO FINAL DECISION:

Washington  
New Hampshire  
Maine  
New York  
Puerto Rico

----ALL PRIMARIES MUST BE HELD BETWEEN THE 2nd TUESDAY IN MARCH AND THE 2nd TUESDAY IN JUNE. A STATE THAT HELD IT'S PRIMARY IN 76 OUTSIDE OF THAT TIME FRAME MAY ASK FOR A WAIVER TO CONTINUE TO HOLD IT OUTSIDE OF THAT TIME FRAME. STATES THAT HELD THEIR PRIMARY WITHIN THAT TIME FRAME IN 76 MAY NOT CHANGE OUTSIDE THOSE DATES.

----THE EXACT DATES WILL NOT BE KNOWN UNTIL APRIL 15, 1979, THAT IS THE DATE THEY MUST BE SUBMITTED TO DEMOCRATIC NATIONAL HEADQUARTERS.

DS

# The Anchorage Times

ROBERT B. ATWOOD  
Editor and Publisher

WILLIAM J. TOBIN  
Associate Editor  
And General Manager

CLINTON T. ANDREWS JR.  
Managing Editor

Page 6

Thursday, February 22, 1979

## Presidential Primary

THE PROSPECT of a presidential primary vote in Alaska is one of the few new ideas before the Legislature that is refreshing.

The proposal itself is not new, for it has been considered in the past. Indeed, such a primary law was passed last year, but was vetoed by Gov. Jay Hammond to save the state the expense, estimated at about \$25,000.

If the Legislature will pass the measure again this year, there is reason to expect that the governor will sign it, regardless of his continuing austerity budget.

ALASKA WOULD GAIN more than the cost by having candidates for president come here to seek the support of this state's delegates to their national conventions.

Candidates have been known to show great sensitivity to the wants of those whose support they seek. Some of them have, from time to time, found it possible to take public stands in favor of what those supporters want. There have been instances when candidates have made promises.

Never has a candidate for nomination to the presidency had occasion to give Alaska more than a casual thought during the primary campaigns. They have been busy with the presidential primary elections in the Lower 48 and, because there has been no vote here, they have rarely visited Alaska.

A presidential primary would provide the occasion and the platform for candidates to take public stands on issues important to Alaska. A candidate could, if he chose, promise to protect Alaska from unreasonable encroachment on this state by special interests who would set aside huge blocks of land for their own

special purposes.

The reason candidates might be interested in making themselves attractive to Alaskans is that this state has votes in the national party nominating conventions. The delegation has a dozen or more votes, depending on party rules. Sometimes only a handful of votes selects the winner.

ECONOMIC BENEFITS that would result from a presidential primary vote have been cited often, but recent events have enlarged the list and broadened the categories of benefits.

Entertaining the candidate's entourage would involve expenditures that would help the state's economy.

The financial benefit could be of minor importance compared to the national exposure Alaska would get as the candidates are on television, in the magazines and newspapers as they discuss this area's problems.

The state is spending more than \$2 million to foster a better understanding of the land problems, with much of it allocated to media information. The cost of a primary election would be a bargain price to pay for the national exposure that would result.

It would be false economy if the primary were to be dropped because of the cost. State officials are surrounded by opportunities for economy that will not harm the state. One consultant contract dropped could save more than the cost and the only loss would be a mimeographed report destined for the dusty shelves of a backroom closet.

It is to be hoped that the Legislature will enact the new primary proposal and give Gov. Hammond a chance to sign it in 1979.

To Rep. Bill Parker  
Attn: Dwight Olsen

HB

29

# COMMITTEE REPORT

## HOUSE

FURTHER: FINANCE

1/24/79

Date: \_\_\_\_\_

Mr. Speaker:

The Committee on STATE AFFAIRS has had HB 29

"An Act relating to the public employees' retirement system; eff. date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for HB 29  same title  
 new title
- and recommends repeal CS HB 29 with individual provisions
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

**MEMBERS SIGNING  
DO PASS**

W. W. O'Connell - DO PASS

Bill Rankin DO PASS

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

**MEMBERS HAVING  
OTHER RECOMMENDATIONS:**

[Signature]

Terry Martin - Do Not Pass

Terry Gardner Do Not Pass

John Bellardo Do Not Pass

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_  
CHAIRMAN

STATE OF ALASKA  
inter-Department Route Slip

TO:  
MAIL STATION NUMBER 3100

DEPARTMENT Alaska State Leg.

ATTENTION House of Representatives

- |  |  |
|--|--|
| <input type="checkbox"/> Approval      | <input type="checkbox"/> Note & Return       |
| <input type="checkbox"/> Signature     | <input type="checkbox"/> Initial & Return    |
| <input type="checkbox"/> Comment       | <input type="checkbox"/> Return As Requested |
| <input type="checkbox"/> Contact Me    | <input type="checkbox"/> Return For Approval |
| <input type="checkbox"/> Prepare Reply | <input type="checkbox"/> Necessary Action    |
| <input type="checkbox"/> For Your File | <input type="checkbox"/> Your Information    |

Remarks:

FROM:  
MAIL STATION NUMBER 020A

DEPARTMENT Adm / adm Serv

BY K. Jewell DATE 2-16-1988  
12:30 PM  
cap

## House Bill 29

1. This bill would not affect existing retirees, including early retirees.
2. If this bill were totally funded by the employer, the cost would be .2156% of covered non police/fire payroll. Since employee contributions are worth 78% of employer contributions (employee contributions are refundable) the 25% increase in employee contributions is actually worth .1950% in terms of employer contributions (78% X .2500). The difference of .0206% (.2156% - .1950%) is the total net cost to the State.
3. The .0206% total net cost to the State is based upon an estimated FY 80 non police/fire payroll of \$207,400,000 increasing at 10% annually.
4. The present value of the unfunded liability is \$4,361,943. The unfunded liability is the cost to provide a "25 year and out" service retirement to existing employees as opposed to future new employees only. The unfunded liability is amortized over 25 years.
5. The consulting actuary for the PERS has determined that only 1% of all employees would receive a benefit as a result of the "25 year and out" provision of this bill, even though all employees will be contributing towards this benefit.
6. Personal services - one temporary position - Retirement and Benefits Specialist I (range 13) for three (3) months to prepare for and conduct the election.
 

FY 80 monthly salary	\$1,519 X 3 = \$4,557
Plus benefits @ 10.13%	= <u>462</u>
	\$5,019
7. Printing and mailing of ballots = \$5,000

February 16, 1979

Legislative Board of Retirement Benefits analysis and recommendations on:

House Bill No. 29:

The board endorses the attached fiscal note as its fiscal analysis of HB 29.

The board unanimously recommended that HB 29 do pass; one member was absent.

A majority of the members of the board feel that the requirement that the "Department of Administration remain impartial and take no position" should be removed.

SUMMARY OF HOUSE BILL NO. 29

Retirement system affected: PERS

Directs the Public Employees' Retirement Board to conduct an election among the active members of PERS to determine if both the following should occur: (1) an increase in the employee contribution rate from four and one-quarter to four and one-half percent of compensation for employees other than peace officers and firemen; and (2) a reduction from 30 to 25 years in the credited service required for normal retirement at any age for employees other than peace officers and firemen.

Provides that the above changes will take effect on January 1, 1980, if approved by a majority of the votes cast in the election.

THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill 29  
 Title An Act Relating to the PERS (25 Year Service Retirement)  
 Requested by \_\_\_\_\_ Date \_\_\_\_\_

II. FISCAL DETAIL

Agency Affected Administration - Division of Retirement and Benefits  
 Program Category Affected Retirement and Benefits  
 BRU, Program, or Subprogram(s) Affected 02-90-8-01-01-01  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES		5.0				
200 TRAVEL						
300 CONTRACTUAL		5.0				
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 TPS STATE MATCH						
100 BENEFITS		21.4	46.9	51.5	55.6	62.2
TOTAL		31.4	46.9	51.5	56.6	62.2

FUNDING (Thousands of Dollars)

GENERAL FUND	17.5	38.3	42.1	46.5	50.9
FEDERAL FUNDS	1.0	2.2	2.4	2.6	2.9
VETERAN'S FUND		0.1	0.1	0.1	0.1
FISH & GAME FUND	0.2	0.3	0.3	0.3	0.4
HIGHWAY FUND	0.3	0.6	0.7	0.7	0.8
AIRPORT FUND	0.6	1.4	1.5	1.6	1.8
CAPITAL FUND	1.8	4.0	4.4	4.8	5.3
PERS	10.0				
TRS					

POSITIONS

FULL TIME					
PART TIME					
TEMPORARY		3-mos.			

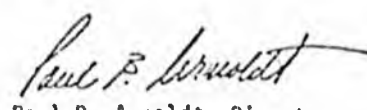
III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See Page 2

IV. DATE 2/15/79

PREPARED BY Paul B. Arnoldt, Director  
 AGENCY Division of Retirement & Benefits  
 PHONE 465-4460

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)  
 Office of the Governor (Keith Specking)  
 33-001 (Rev. 12/78)



House Bill 29

1. This bill would not affect existing retirees, including early retirees.
2. If this bill were totally funded by the employer, the cost would be .2156% of covered non police/fire payroll. Since employee contributions are worth 78% of employer contributions (employee contributions are refundable) the 25% increase in employee contributions is actually worth .1950% in terms of employer contributions (78% X .2500). The difference of .0206% (.2156% - .1950%) is the total net cost to the State.
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5. The consulting actuary for the PERS has determined that only 1% of all employees would receive a benefit as a result of the "25 year and out" provision of this bill, even though all employees will be contributing towards this benefit.
6. Personal services - one temporary position - Retirement and Benefits Specialist I (range 13) for three (3) months to prepare for and conduct the election.  

FY 80 monthly salary	\$1,519 X 3 = \$4,557
Plus benefits @ 10.13%	= <u>462</u>
	\$5,019
7. Printing and mailing of ballots = \$5,000

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. CS for House Bill 29  
 Title An Act Relating to the PERS (25 Year Service Retirement)  
 Requested by \_\_\_\_\_ Date \_\_\_\_\_

II. FISCAL DETAIL  
 Agency Affected Administration - Division of Retirement and Benefits  
 Program Category Affected Retirement and Benefits (PERS)  
 BRU, Program, or Subprogram(s) Affected 02-96-8-01-01  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES		5.0				
200 TRAVEL						
300 CONTRACTUAL		5.0				
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 TRS STATE MATCH						
100 BENEFITS						
TOTAL		10.0				

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
VETERAN'S FUND						
FISH & GAME FUND						
HIGHWAY FUND						
AIRPORT FUND						
CAPITAL FUND						
PERS		10.0				
TRS						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY		3-mos.				

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See Page 2.

IV. DATE 3/12/79 PREPARED BY Paul B. Arnoldt, Director  
 AGENCY Division of Retirement & Benefits  
 PHONE 465-4460  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)  
 Office of the Governor (Keith Specking)  
 33-001 (Rev. 12/78)

CS House Bill 29

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STATE OF ALASKA  
THE LEGISLATURE

POUCH Y - STATE CAPITOL  
JUNEAU, ALASKA 99811  
907-465-3800

LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

May 4, 1979

SUBJECT: CS for House Bill No. 29 am S (An Act relating to the public employees' and teachers' retirement systems; and providing for an effective date)

TO: Senator Bill Ray

FROM: *JAM*  
James A. McKenzie, Legislative Counsel

I note that the House failed to concur in sec. 3 of CSHB 29 am S. In the event the Senate fails to recede from this section of its amendment and a Free Conference Committee is appointed, you may wish to consider using the language in the attached amendment instead of the language passed by the Senate. It is not clear from the Senate language whether service as a peace officer for a political subdivision before 1961 is to be credited or whether a person who has that type of service (but lacks three years of service with the state) will be credited with service before 1961 to the state or territory but not to a political subdivision. The attached amendment makes it clear that service as a peace officer to a political subdivision or to the state or territory before 1961 will be credited. I assume that it is not intended to allow this type of employee to claim service before 1961 with the state or territory or one of its political subdivisions which was not rendered as a peace officer. The Senate language refers to the Peace Officers retirement system. The State of Alaska has no Peace Officers retirement system. It has a public employees' retirement system with provision for early retirement of peace officers. The attached amendment uses this vocabulary. Finally, the Senate language refers to correctional officers. This is unnecessary given the following definition of "peace officer," which applies throughout AS 39.35:

(27) "peace officer" or "fireman" means an employee occupying a position as a peace officer, chief of police, correctional officer, correctional superintendent, qualified employee of the Department of Fish and Game, fireman or fire chief;

Please let me know if you have any questions about this matter.

JAMcK:nem

Attachment

A M E N D M E N T

Offered in the SENATE

TO: CSHB 29 am S

Page 3, line 2 - Page 4, line 3:

Delete all material and insert the following:

"\* Sec. 3. AS 39.35.360 is amended by adding a new subsection to read:

(g) An employee is entitled to credited service for employment as a peace officer rendered before January 1, 1961 to the state or former Territory of Alaska or to a political subdivision of the state or former Territory of Alaska if the employee

(1) rendered employment to a political subdivision of the state after January 1, 1961 and before July 1, 1979; and

(2) is vested under this chapter and enrolled as a peace officer under this chapter on July 1, 1980."

HB

34

# COMMITTEE REPORT HOUSE

FURTHER: FINANCE

1-24-79

Date: 2-8-79

Mr. Speaker:

The Committee on STATE AFFAIRS has had HB 34

"An Act relating to the preparation and distribution of a taxpayers' survey of the budget."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for HB 34  same title  
 new title
- and recommends CS HB 34 DO PASS
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

**MEMBERS SIGNING  
DO PASS**

*W. H. ...*  
*John ...*  
*Terry Gardiner*  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

**MEMBERS HAVING  
OTHER RECOMMENDATIONS:**

*Terry Masten-Davis pass*  
*by ...*  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_  
 \_\_\_\_\_

*W. H. ...*  
CHAIRMAN

THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 34  
 Title Preparation & Distribution of a Taxpayers' Survey of the Budget  
 Requested by Representative Brian Rogers Date 2-6-79

II. FISCAL DETAIL

Agency Affected Revenue  
 Program Category Affected General Government  
 Budget Request Unit(s) Affected Administrative Services

EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL		16.3	17.1	17.9	18.9	19.8
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		16.3	17.1	17.9	18.9	19.8

FUNDING (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
GENERAL FUND		16.3	17.1	17.9	18.9	19.8
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See the attached analysis.

IV. DATE 2-6-79 PREPARED BY P. A. Wall  
 AGENCY Revenue  
 PHONE 465-2313  
 Original Legislative Finance  
 cc: Budget and Management  
 Primary Sponsor (First Legislator Named)

The Bill requires that six additional pages of information be included with each set of tax forms. These six pages will be printed front and back on three sheets of paper of the same specification as the rest of the set of tax forms and will contain:

1. The expenditures, by program category, in the State budget for the current fiscal year.
2. The sources of funding for the State budget for the current fiscal year.
3. A questionnaire designed by the Legislative Finance Division that requests the taxpayer's opinion on the current levels of expenditures and program priorities.

Assumptions are that the questionnaire will be returned directly to the Legislative Finance Division for processing and that no scanning will be conducted to find questionnaires returned with tax forms.

Forms - The expenditures in the State budget, by program category and sources of funding contained on four pages, plus a two-page questionnaire = six pages 8 1/2" x 11" (three pages printed on both sides):

. Typesetting & Layout, six pages @ \$33 per page =	\$ 198
. Printing, Binding & Shipping (three pages printed front and back added to our 34-page tax booklet times 250,000 booklets =	<u>16,100</u>
	\$16,298

No postage increase is anticipated above our present tax booklet boxholder distribution as three front and back pages will keep the weight within the present rate.

NOTE: Over 50% of the tax returns filed with Revenue each year are prepared by practioners. Difficulty is expected in gaining taxpayer awareness of the additional budget and questionnaire data contained in the set of tax forms for those who utilize practioner services. Over 15% of the tax returns filed with Revenue have an extended filing date of June 15 as we allow an extension filed with the IRS to apply to filing Alaska Individual Tax returns. We would expect a delay in utilizing the questionnaire for those filing for extensions with the IRS.

Introduced: 1/24/79  
Referred: State Affairs  
and Finance

1 IN THE HOUSE

BY ROGERS

2 HOUSE BILL NO. 34

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the preparation and distribution of  
7 a taxpayers' survey of the budget."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 \* Section 1. AS 43.20.160 is amended by adding a new subsection to read:

10 (e) The department shall include with each set of tax forms pro-  
11 vided to an individual taxpayer, a summary of (1) the proposed expendi-  
12 tures, by program category, for the ~~next~~ <sup>current</sup> fiscal year, as set out in the  
13 governor's budget, and (2) the sources of funding for the expenditures  
14 in each program category. There shall be included with the summary a  
15 questionnaire, <sup>designed by div of leg div</sup> ~~capable of being processed by a computer,~~ that requests  
16 the taxpayer's opinion on the ~~proposed~~ <sup>annual</sup> levels of expenditures and pro-  
17 gram priorities. A taxpayer is not required to respond to the question-  
18 naire. The taxpayer may not be required to identify himself in the  
19 questionnaire. The questionnaire may include a request that the tax-  
20 payer specify the election district in which he resides. The question-  
21 naire shall be sent to each taxpayer not later than January 31 of each  
22 year, and is returnable, directly to the legislative finance division  
23 for processing.

24 \* Sec. 2. AS 24.20.231 is amended by adding a new paragraph to read:

25 (7) process those budget questionnaires received before  
26 March 15 of each year under AS 43.20.160(e) and report the results to  
27 the legislature.  
28  
29

February 8, 1979

House State Affairs Committee Chairman's Report

CS HB 34

The original version of HB 34 was considerably broader than the CS recommended by the State Affairs Committee. Among the elements of the original bill which have been dropped with the adoption of the CS was the provision of a survey among taxpayers through which citizens could indicate areas in which they desired reduced or expanded expenditures in the state budget. Although the survey is no longer specifically mandated, it should be noted that such a survey is not prohibited and if in the process of putting together a summary of the budget the Legislative Finance Division desires to include a return questionnaire (through which citizens can express their reactions to expenditures or for that matter even their reaction to the budget summary) the division is free to do so. It was the feeling of the State Affairs Committee that by making this provision nonmandatory it would be possible for the Legislative Finance Division to include a survey once or twice and, depending on public reaction, either continue or discontinue the survey as the public reaction warrants.



Representative Mike Miller

THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill 34  
 Title Preparation & Distribution of a Taxpayer's Survey of the Budget  
 Requested by House State Affairs & Finance Committee Date 1/26/79

II. FISCAL DETAIL

Agency Affected \_\_\_\_\_ Revenue \_\_\_\_\_  
 Program Category Affected \_\_\_\_\_ General Government \_\_\_\_\_  
 BRU, Program, or Subprogram(s) Affected \_\_\_\_\_ Administrative Services \_\_\_\_\_  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES		12.9	14.0	15.0	16.1	17.3
200 TRAVEL						
300 CONTRACTUAL		137.2	144.0	151.2	158.9	166.8
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>	<b>0</b>	<b>150.1</b>	<b>158.0</b>	<b>166.2</b>	<b>175.0</b>	<b>184.1</b>

FUNDING (Thousands of Dollars)

GENERAL FUND	0	150.1	158.0	166.2	175.0	184.1
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

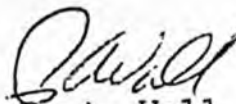
POSITIONS

FULL TIME						
PART TIME						
TEMPORARY		2/12mm	2/12mm	2/12mm	2/12mm	2/12mm

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Note: Most costly alternative shown above. Attached analysis provides an alternative.

IV. DATE 1/29/79

PREPARED BY   
 AGENCY Revenue  
 PHONE 465-2313

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

The Bill requires additional pages of information be included with each set of tax forms:

1. Governor's proposed expenditures, by program category, for the next fiscal year budget, in summary form.
2. Sources of funding the proposed expenditures, by program category.
3. A questionnaire designed with computer processing in mind which requests taxpayer's opinions on the proposed levels of expenditures and program categories.

NOTE: A Timing Concern. Tax form proofs must be in the printer's hands by November 1 to insure production of the tax forms and delivery to taxpayers the latter part of December. Summary information on the Governor's proposed budget is normally not available until early January.

Most Costly - Assumes the Complete Governor's Proposed Budget Summary:

Forms - Governor's proposed budget summary reduced to 36 pages, plus a two-page questionnaire = 38 pages  
8 1/2" x 11" (19 pages printed both sides):

Typesetting & Layout @ \$33 per page	\$ 1,254
Printing, Binding & Shipping Added to Our 34-Page Tax Booklet	<u>49,500</u>

Postage - Cost added to our present boxholder distribution; 167,635 booklets with postage increase from 8.4 to .53 cents or 44.6 cents \$ 74,765

Cost added to our present first class mail, 30,000 booklets with postage increase from .41 to .80 cents or 39 cents.	<u>11,700</u>
--	---------------

\$ 86,465

Personnel - Assumption is that many taxpayers will return the questionnaire with their tax forms. Two temporary scanner positions of six months each will be required to handle the effect of looking through all tax returns to find the questionnaires and send them to the Legislature:

Two Range 7 @ \$1,045 per month times six months each times .1031 benefits	<u>12,929</u>
--	---------------

Most Costly Total \$150,148



X  
X

1) change title: "... relating to the preparation and distribution of budget information for taxpayers."

2) amend lines 11-13 to read:

... a summary of not more than six pages showing (1) the expenditures, by program category, for the latest available fiscal year and (2) the sources of funding for the expenditures.

3) eliminate lines 14 to end.

4) Addition: This act shall expire June 30, 1982.

SUBSTITUTE #2

~~XXXXXXXXXXXX~~. #s 2 and 4 above. title remains the same.

2) <sup>amend</sup> amend lines 14 to <sup>17</sup> end to read:

A questionnaire shall be included in the summary pages requesting the taxpayer's opinion on the proposed levels of expenditures and priorities. The questionnaire shall be capable of being processed by computer.

(Question??-who designs the summary/questionnaire)

lines 17 to end remain the same

designed by OMB, approved by Leg. Budget and Audit Committee

~~XXXXXXXXXXXXXXXXXXXXXXXXXXXX~~

3) <sup>at</sup> line 27:

~~Questionnaires received after March 15 shall be processed and the results reported by September 15.~~

change:

7) process those <sup>budget</sup> questionnaires and report the results to the legislature.

TAXPAYER'S SURVEY OF THE BUDGET

REVENUES

Taxes	255.1	24.8%
State Resources	80.2	7.8
Licenses & Permits	20.1	1.9
Miscellaneous	8.2	.8
Petroleum	<u>701.8</u>	64.7
TOTAL	1065.4	

OPERATING BUDGET BY PROGRAM CATEGORY

	Governor's Rec. FY80 Budget	% of total budget	Your Preferred %
University of Alaska	163,113.8	12.4	_____
Elementary & Secondary Education	355,246.3	27.0	_____
Education, Information & Cultural Services	8,080.1	.6	_____
Adult & Postsecondary Education	19,245.2	1.4	_____
Social & Economic Assistance for the Aged	38,993.4	2.9	_____
Social & Economic Assistance for the General Pop.	55,490.5	4.2	_____
Social Services Administration & Support	3,161.3	.2	_____
Employment Stabilization	43,817.0	3.3	_____
Public Health	61,207.4	4.6	_____
Health Information, Planning & Research	3,600.8	.3	_____
Mental Health	24,909.1	1.9	_____
Fisheries Resource Conservation	31,366.2	2.4	_____
Game Resource Conservation	6,253.6	.5	_____
Fish & Game Administration and Support	5,883.6	.4	_____
Fish & Wildlife Protection	8,400.0	.6	_____
Environmental Conservation	12,141.8	.9	_____
Management of Mineral & Energy Resources	5,452.8	.4	_____
Management of Land & Water Resources	14,706.9	1.1	_____
Pipeline Surveillance	4,065.9	.3	_____
Parks & Recreation	4,921.1	.4	_____
Natural Resources Management & Support	6,124.0	.5	_____
Consumer Protection	10,697.7	.8	_____
Worker Protection	5,929.5	.4	_____
Life & Property Protection	17,304.4	1.3	_____
Criminal Justice Support Functions	5,815.6	.4	_____
Crime Identification and Apprehension	26,274.7	2.0	_____
Due Process	32,849.2	2.5	_____
Offender Confinement, Reformation & Supervision	28,022.9	2.2	_____
Economic Development	9,400.9	.7	_____
Community Development	49,114.6	3.7	_____
Transportation Administration and Support	11,704.5	.9	_____
Highway and Aviation - Maintenance and Operations	91,437.5	6.9	_____
Design and Construction	1,947.9	.1	_____
Marine Transportation	44,101.4	3.4	_____
Executive Operations	6,317.4	.5	_____
Legislative & Elective Operations	14,289.4	1.1	_____
Centralized Administration Services	30,057.6	2.3	_____
Legal Services	6,655.1	.5	_____
Telecommunications	5,005.0	.4	_____
Revenue Collection & Management	9,524.5	.7	_____
Labor Services	2,029.4	.1	_____
Building & Equipment Services	30,027.7	2.3	_____

HB

55

# COMMITTEE REPORT

## HOUSE

FURTHER:

1-24-79

Date: \_\_\_\_\_

Mr. Speaker:

The Committee on STATE AFFAIRS has had HB 55

"An Act relating to an employee suggestion award system; effective date.

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for \_\_\_\_\_  same title  
 new title
- and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

**MEMBERS SIGNING  
DO PASS**

\_\_\_\_\_

*Ray [unclear]*

*Terry Gardner*

*Bill [unclear]*

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

**MEMBERS HAVING  
OTHER RECOMMENDATIONS:**

*do not pass - Terry Gardner*

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

CHAIRMAN

THIS [] BILL    [    ] RESOLUTION    [    ] CITATION

has been prepared by the staff of the Legislative Affairs Agency in response to the request and at the direction of the sponsoring member or committee. The staff has attempted to place the document in proper legal and clerical form, subject to any special limitations or instructions of the requestor.

If we may be of further assistance in this matter, please contact the Director of Legal Services or the Director of Research Services, as appropriate.

Delivered to requestor 2-6-79

No award shall be made

- A. in excess of \$5,000 without the approval of the Governor and the Legislature;
- B. to an employee who offers a suggestion which is considered within the scope of his job responsibilities or for which he has control over implementing;
- C. until the suggestion is implemented and reduced expenditures or increased effectiveness is assured;
- D. without the release by the employee, his heir, representative, or assigns of all rights to claims of any nature.

*add sunset*

*June 30, 1982  
expires*

FISCAL NOTE

I. REQUEST House Bill No. 55  
 Bill/Resolution No. Department Log # 030  
 Title An Act Relating to an Employee Suggestion Award System  
 Requested by Governor Date \_\_\_\_\_

II. FISCAL DETAIL  
 Agency Affected Administration  
 Program Category Affected General Government  
 Budget Request Unit(s) Affected Commissioner's Office

EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES		40.5	45.5	47.0	50.8	51.8
200 TRAVEL		12.0	12.6	13.2	13.9	14.6
300 CONTRACTUAL		5.0	5.3	5.5	5.8	6.1
400 COMMODITIES		.8	.8	.8	.9	1.0
500 EQUIPMENT		2.5	2.4	2.5	2.7	2.8
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		45.0	47.5	49.6	52.1	54.7
<b>TOTAL</b>		<b>105.5</b>	<b>111.9</b>	<b>118.7</b>	<b>126.2</b>	<b>131.0</b>

FUNDING (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
GENERAL FUND		105.5	111.9	118.7	126.2	131.0
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
FULL TIME		1.0	1.0	1.0	1.0	1.0
PART TIME		0	0	0	0	0
TEMPORARY		0	0	0	0	0

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This program, which would be administered by a Director (Range 20), would result in projected first year benefits of \$150,000. This estimate is based on assumptions developed by the Division of Internal Audit and is substantially less than the 1/10 of 1% total budget which other governmental agencies have realized. Awards would be based on 10% of the annual hard dollar benefits of up to \$5,000 per person, and all employees except certain "managerial" positions would be eligible. Experience from private industry and other governmental agencies indicates that benefits increase each year of operation.

Net savings are estimated as follows:

Projected first year benefits	\$150,000
Less: Program Cost	(60,000)
Awards (10% of benefits)	(15,000)
<b>Net savings</b>	<b>\$75,000</b>

Costs for years beyond FY 80 have been calculated to include 8% inflation for personal services and 5% for all other line items.

IV. DATE 1-16-79 PREPARED BY [Signature]  
 AGENCY Administration  
 PHONE 711-2727

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named) (Governor Hammond, Attention Carla)  
 Commissioner Allen

No award shall be made

- A. in excess of \$5,000 without the approval of the Governor and the Legislature;
- B. to an employee who offers a suggestion which is considered within the scope of his job responsibilities or for which he has control over implementing;
- C. until the suggestion is implemented and reduced expenditures or increased effectiveness is assured;
- D. without the release by the employee, his heir, representative, or assigns of all rights to claims of any nature.

FISCAL NOTE

I. REQUEST House Bill No. 55  
 Bill/Resolution No. Department 10: # 050  
 Title An Act Relating to an Employee Suggestion Award System  
 Requested by Governor Date \_\_\_\_\_

II. FISCAL DETAIL  
 Agency Affected Administration  
 Program Category Affected General Government  
 Budget Request Unit(s) Affected Commissioner's Office

EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES		40.5	45.5	47.0	50.8	51.8
200 TRAVEL		12.0	12.6	13.2	15.9	14.6
300 CONTRACTUAL		5.0	5.5	5.5	5.8	6.1
400 COMMODITIES		.8	.8	.9	.9	1.0
500 EQUIPMENT		2.5	2.4	2.5	2.7	2.8
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		45.0	47.5	49.6	52.1	51.7
TOTAL		105.5	111.9	118.7	126.2	131.0

FUNDING (Thousands of Dollars)

GENERAL FUND		105.5	111.9	118.7	126.2	131.0
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME		1.0	1.0	1.0	1.0	1.0
PART TIME		0	0	0	0	0
TEMPORARY		0	0	0	0	0

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This program, which would be administered by a Director (Range 20), would result in projected first year benefits of \$450,000. This estimate is based on assumptions developed by the Division of Internal Audit and is substantially less than the 1/10 of 1% total budget which other governmental agencies have realized. Awards would be based on 10% of the annual hard dollar benefits of up to \$5,000 per person, and all employees except certain "managerial" positions would be eligible. Experience from private industry and other governmental agencies indicates that benefits increase each year of operation.

Net savings are estimated as follows:

Projected first year benefits	\$450,000
Less: Program Cost	(60,100)
Awards (10% of benefits)	(15,000)
Net savings	\$374,900

Costs for years beyond FY 80 have been calculated to include 8% inflation for personal services and 5% for all other line items.

IV. DATE 1-16-79 PREPARED BY [Signature]  
 AGENCY Administration  
 PHONE 415-2777

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named) (Governor Hammond, Attention Carla)  
 Commissioner Allen

No award shall be made

- A. in excess of \$5,000 without the approval of the Governor and the Legislature;
- B. to an employee who offers a suggestion which is considered within the scope of his job responsibilities or for which he has control over implementing;
- C. until the suggestion is implemented and reduced expenditures or increased effectiveness is assured;
- D. without the release by the employee, his heir, representative, or assigns of all rights to claims of any nature.

# The Department of Better Ways

by THOMAS L. LOY  
for The Courant



Operating out of a little basement room in the State Office Building in Hartford is a man who has given away more than a hundred thousand dollars of the state's money during the past seven years—in a successful effort to save many times that amount.

He is Ben Marino, administrator of the State Employees Suggestion Awards Program. Marino also is president of the New England Chapter of the National Association of Suggestion Systems, which promotes kibitzing in both the public and private sectors of the American economy.

Marino loves his work. He enjoys it most when someone comes up with an idea which justifies asking the Governor to present a Suggestion-Award check. These have run as high as \$5,000 the maximum allowed — as in the recent case of Barbara Hickey.

Ms. Hickey was working as a supervisor in the Accident Security Section of the Motor Vehicles Department. She was about to retire after 35 years of state service. Before doing so, she passed along to her superiors a thought she had been mulling for some time: to streamline and computerize the processing of uninsured accident cases by combining the data from six forms into one.

Ms. Hickey's idea was referred to the MVD Suggestion Awards Committee, one of 150 such groups through which Marino works. They decided her plan would save Connecticut taxpayers no less than \$34,000 per year.

"Our rule of thumb," Marino notes, "is to award the suggester at least 25 per cent of the estimated first-year's savings. At the end of the year, we conduct a review. Sometimes additional awards are justified."

The Connecticut State Police have come up with some lucrative suggestions. Example: Electronics Technician Ed Baines received \$1,160 for designing a coupler which allows the use of one antenna for two car radios — Police Band and Citizen Band. Estimated annual saving: \$4,500.

And \$1,400 went jointly to Litchfield Resident Trooper John L. McLeod and Sgt. Francis H. Conroy for an idea developed following the amalgamation of two state courts. They salvaged 60 cartons of

summons complaint forms which were about to be thrown away because the obsolete words "Circuit Court" appeared upon them. "Actually," Conroy said, "you can summon somebody on a piece of tissue paper if you want to."

Workers in the Department of Transportation also have come up with some impressive ideas:

Prior to 1975, snow had to be shoveled by hand from narrow bridges—because plows could be damaged by scraping against the parapets. Then Highway Foreman August Martin suggested that each side of the plow blade be covered with rubber. His award: \$125.

The same amount went to Raymond E. Barnes of the department's testing lab at Rocky Hill. He devised apparatus to determine why traffic lights have malfunctioned, thus eliminating the need to return them to the manufacturers for the same information.

One of the most adroit proposals was that of State Tax Examiner Robert H. Slattery. He noted that Connecticut was falling to put the bite on "unaccountable depletion of inventories of alcoholic beverages wholesalers." In plain words: booze given away for purposes of promotion. Slattery estimated the loss of tax revenue from this potential source at \$20,000 per year. Through legislative enactment, that now is being collected. And

Slattery has pocketed \$5,000 as his share.

In the Department of Social Services Duplicating Supervisor Richard Magnin was bugged by the problem of how to handle letters returned after the Post Office could not deliver them. Since numerous mailings were involved, Dick and his staff had to open and examine each throw-back missive before it could be rerouted to the office of its source. Finally he bought some magic markers and attached them to a device which puts streaks of distinctive color on each outgoing envelope. His award: \$445.

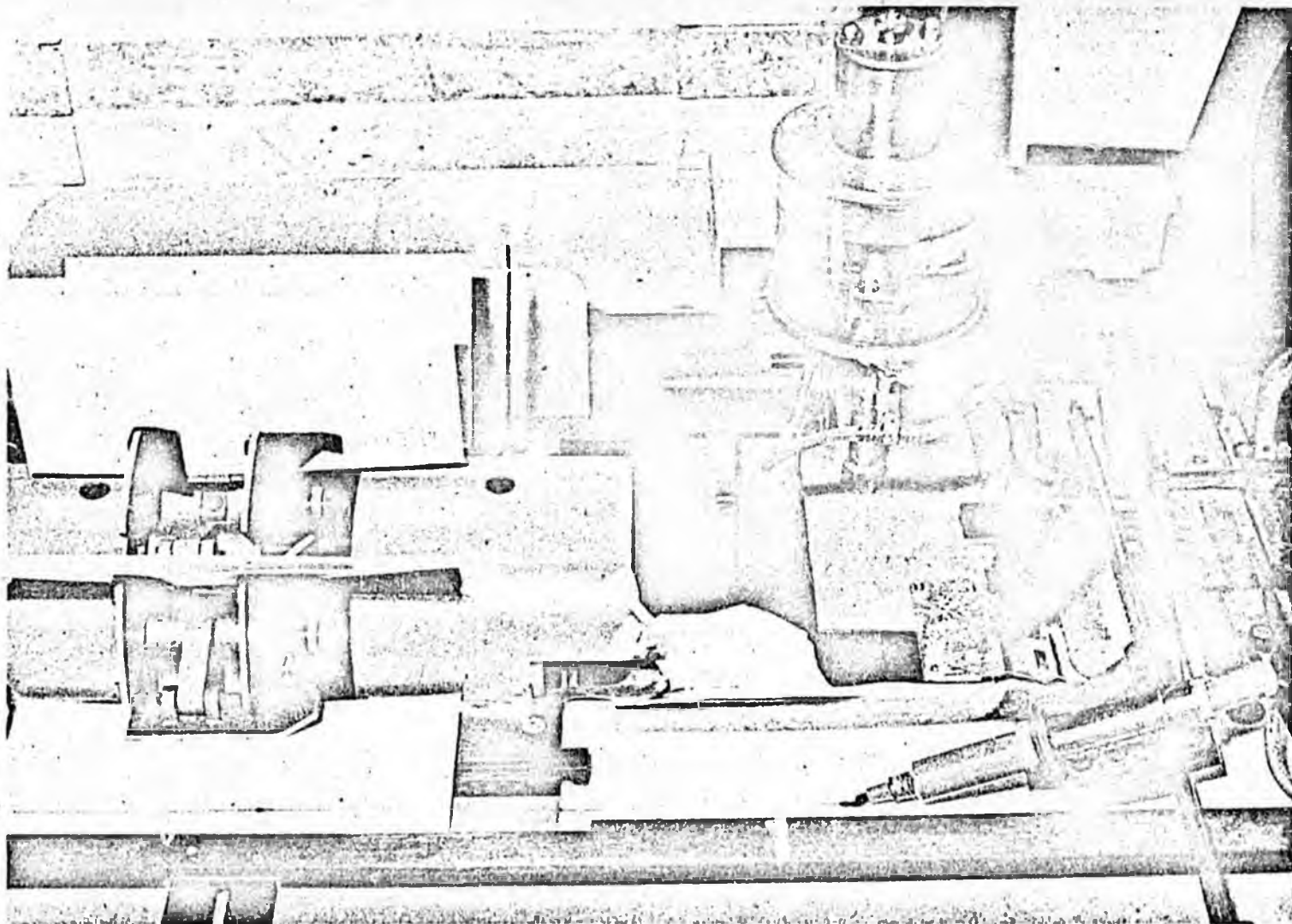
Ben Marino, who administers the suggestion award program for state employes, and secretary Virginia Callahan.

Richard Simmons, a correctional officer at the state prison in Somers, was happy to find that M-1 carbines frequently malfunctioned because of loose assemblies and fouled sights. Tower men, he discovered, had been battling boredom between escape attempts by taking guns apart and putting them back together. Simmons came up with the idea that each rifle should be enclosed in a case, secured by a zipper that could be opened only through breaking a fine wire. His compensation: \$80.

At Mattatuck Community College, as elsewhere, a lot of keys were getting lost. Accounting clerk Michele Macray calculated that \$75.25 had been spent on duplicates over a six-month period. In addition there was the cost of 27 trips to a Waterbury hardware store—15 minutes each way. Ms. Macray's idea was that the college should buy a key-cutting machine. That thought was gratefully accepted, and she received \$50 of the first year's savings.

Jennie Howley is a switchboard operator at a very busy office in Wethersfield. She used to answer her phone by saying "Commission on Special Revenue." Many a caller, not knowing what that meant, got confused and hung up. So Jennie proposed coming right out in the open

(Continued on Page 14)



Richard Magnini, a duplications supervisor in the state Social Services Department, wanted to avoid the trouble of opening each one of the hundreds of letters returned each day to the department. So he suggested color coding them before they left the department's various office. His invention saves time and earned him \$445.

and saying, "Connecticut State Lottery." That has proved much more efficient, and she has received \$50 for the clarification.

The State Employees Suggestion Awards program dates back to 1954. Since then more than 9,000 ideas have been put forward. Marino was hired in 1971. Prior to that year, the prizes were given out by a board of citizens who were unpaid—except for "travel and necessary expenses." During Marino's seven years, awards totaling \$122,500 have been made—producing annual savings which have been figured out to \$794,000.

Suggestion awards go also to state employees who come up with ideas which may cost Connecticut money rather than saving it—but which have the merit of improving state service. Examples:

Steno El Evelyn Sweet of the Department of Commerce suggested posting a

guidance chart in the State Office Building—to keep citizens from wandering around and around before getting where they want to go.

Ambrose Reynolds of the Department of Consumer Protection suggested a van to carry wise-buying information throughout Connecticut.

Ann Dusenberg of the Southbury Training School recommended placing clamps in vehicles transporting wheelchair patients—to prevent slidings and injuries.

Raymond Madigan of the Board of Education and Services for the Blind urged the use of Braille for floor numbers on the push buttons inside and outside state elevators.

Elizabeth Peterson of the Hartford Regional Center came up with an ingenious way to help non-ambulatory kids learn to walk: a jump suit suspended from a pulley

running on an overhead track. Mrs. Peterson received a special award as "Suggester of the Year" in 1975.

Down through the years, Marino has taken pains to keep Suggestion-Awards ideas flowing in. He began in 1971 by speaking at meetings of the Connecticut State Employees Association. His reminders have appeared on the dashboards of state cars. His boxlike posters have hung down from the ceilings of hundreds of state offices and workshops. "How much is your suggestion worth?" they asked. One wag went about taping pennies to those gimmicks. Marino merely smiled and kept plugging away.

Now he is off on a new kick: a special award of a trip to Hawaii for two given to whoever turns out to be Connecticut's ten thousandth suggester. That award should come sometime in the next 12 months.

87

HB

# COMMITTEE REPORT

## HOUSE

FURTHER: FINANCE

January 26, 1979

Date: 16 Feb. 79

Mr. Speaker:

The Committee on STATE AFFAIRS has had HB 84

"An Act relating to the refund of the unused balance of personal leave upon termination from state employment."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for \_\_\_\_\_  same title
- and recommends \_\_\_\_\_  new title
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

**MEMBERS SIGNING  
DO PASS**

*[Signature]*

*Terry Martin*

*[Signature]*

*[Signature]*

*[Signature]*

*[Signature]*

**MEMBERS HAVING  
OTHER RECOMMENDATIONS:**

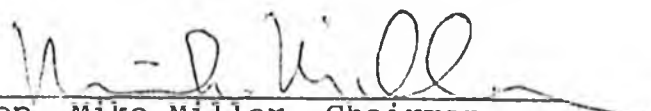
*[Signature]*

CHAIRMAN

Chairman's Report State Affairs

HB 84

During the consideration of this legislation, the Department of Administration indicated that its interpretation of the phrase "or in installments over a period of time" would not mean that an employee has the option of mandating the amounts or installment schedule for the payment of personal leave over a period of time. It would mean instead that, at the option of the employee, the lump sum payment would be waived and instead the employee would receive monthly payments equivalent to his normal pay schedule. The consensus of the committee was that this interpretation would be recognized as consistent with legislative intent regarding this proposed statute.

  
Rep. Mike Miller, Chairman

THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 84  
 Title Refund of Unused Personal Leave Upon Termination  
 Requested by \_\_\_\_\_ Date \_\_\_\_\_

II. FISCAL DETAIL

Agency Affected All Agencies  
 Program Category Affected \_\_\_\_\_  
 BRU, Program, or Subprogram(s) Affected \_\_\_\_\_  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill can be implemented at no measurable cost to the State. This, however, is based on the assumption that "installments over a period of time" means the compensation that the employee would have received if he had remained in service for the normal pay period covered by each installment.

IV. DATE February 14, 1979 PREPARED BY William C. Mullin  
 AGENCY Department of Administration  
 PHONE 465-2240  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

REQUEST

Bill/Resolution No. \_\_\_\_\_ House Bill No. 04  
 Title Refund of Unused Personal Leave Upon Termination  
 Requested by \_\_\_\_\_ Date \_\_\_\_\_

II. FISCAL DETAIL

Agency Affected All Agencies  
 Program Category Affected \_\_\_\_\_  
 BRU, Program, or Subprogram(s) Affected \_\_\_\_\_  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill can be implemented at no measurable cost to the State. This, however, is based on the assumption that "installments over a period of time" means the compensation that the employee would have received if he had remained in service for the normal pay period covered by each installment.

IV. DATE February 14, 1979 PREPARED BY William C. Mullin  
 AGENCY Department of Administration  
 PHONE 465-2240  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

HB

135

# COMMITTEE REPORT

## HOUSE

FURTHER: FINANCE

February 6, 1979

Date: Feb 19

Mr. Speaker:

The Committee on State Affairs has had HB 135

"An Act making a special appropriation to the Department of Transportation and Public Facilities for an Naknek River crossing study; eff. date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for 91135  same title
- new title
- and recommends \_\_\_\_\_
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

MEMBERS SIGNING  
DO PASS

MEMBERS HAVING  
OTHER RECOMMENDATIONS:

\_\_\_\_\_

\_\_\_\_\_

Terry Masten

Ray Pettit IF Amendel

\_\_\_\_\_

Bill P. L.

\_\_\_\_\_

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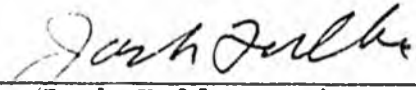
[Signature]

CHAIRMAN

Chairman's Report State Affairs

CSHB 135

The intent of the State Affairs Committee in amending Sec. 1 was to broaden the scope of the crossing study to include options other than just a bridge as the original bill specified. It was the feeling of the committee that a bridge might be feasible, but that the cost of such a project would be very high for the few people in the area. However, this would not negate the need for crossing the Maknek River from South Naknek to North Naknek. The committee intent was that all feasible methods of crossing the river be considered.

---

Rep. Jack Fuller, Vice Chairman

Funding Information  
General Fund \$200,000  
Other Funds -0-  
\$200,000

Introduced: 2/6/79  
Referred: State Affairs and  
Finance

1 IN THE HOUSE

BY ANDERSON

2 HOUSE BILL NO. 135

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - FIRST SESSION

5 A BILL

6 For an Act entitled: "An Act making a special appropriation to the Depart-  
7 ment of Transportation and Public Facilities for a  
8 Naknek River crossing study; and providing for an  
9 effective date."

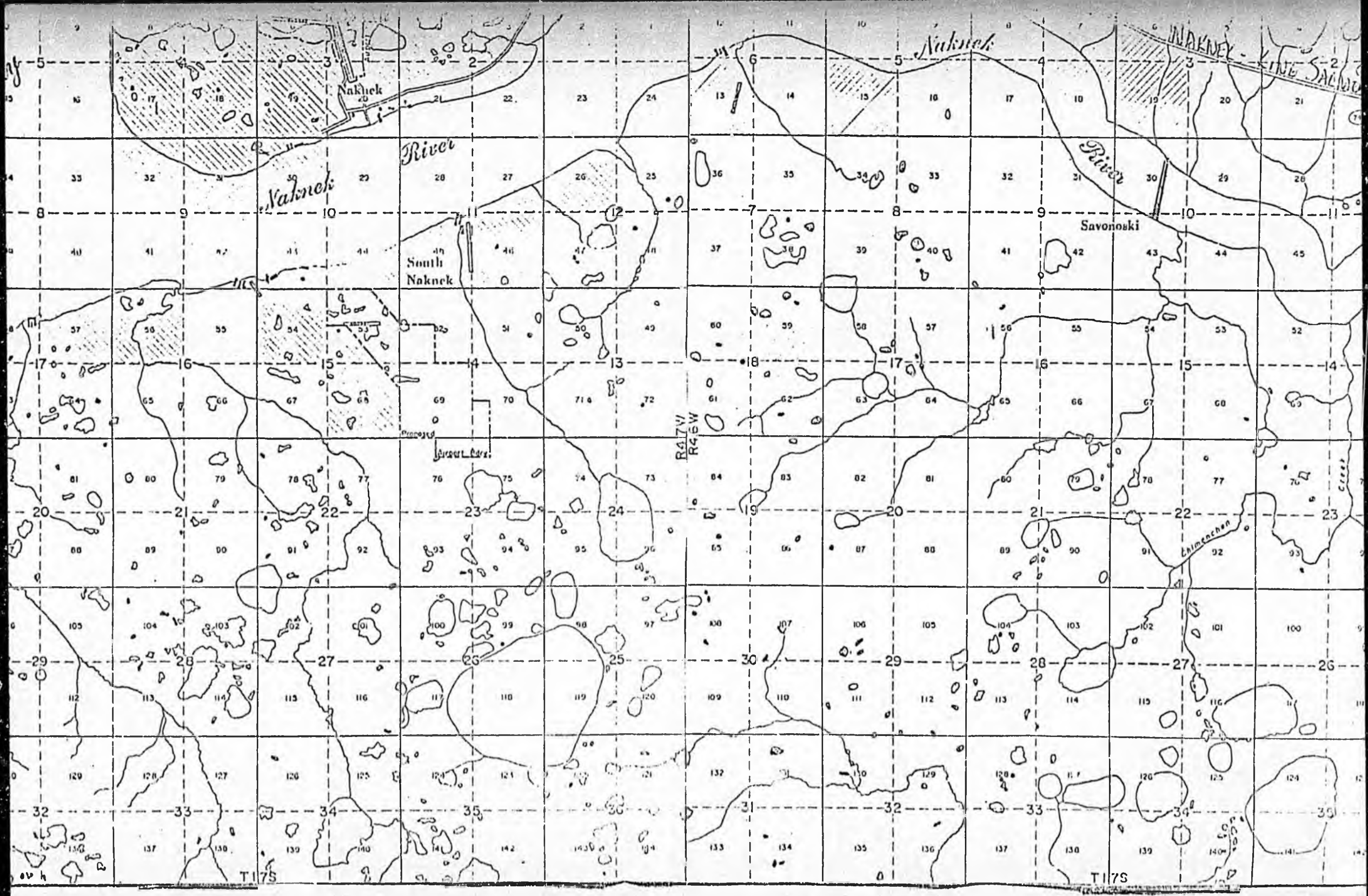
10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

11 \* Section 1. The sum of \$200,000 is appropriated from the general fund to  
12 the Department of Transportation and Public Facilities to conduct a <sup>intermodal</sup> study of  
13 <sup>feasibility study of crossing</sup> the feasibility of a bridge across ] the Naknek River from South Naknek to  
14 North Naknek.

15 \* Sec. 2. The unobligated and unexpended portion of this appropriation  
16 lapses into the general fund on June 30, 1980.

17 \* Sec. 3. This Act takes effect July 1, 1979.

22



Steven Angasan  
Village Administrator  
Box 302  
South Naknek, Alaska 99670

Honorable Nels A. Anderson Jr.  
House of Representatives  
Pouch V  
Juneau, Alaska 99811

Dear Nels:

As you know, one of the biggest issues in the Bristol Bay Borough area is a Naknek River Bridge, connecting South Naknek with Naknek/ King Salmon.

Several weeks ago the South Naknek Village Council sent out a resolution to various officials calling for a bridge. I hope you received your copy.

Please inform me as to what the villagers of South Naknek and the area can do to enhance their chances of ever seeing a bridge. It sure would be appreciated, and since you've probably heard every argument possible that doesn't support a bridge, I figured you could help very much.

Congratulations on your victory!

Respectfully,

*Steven Angasan*  
Steven Angasan

STUART H. BOWDOIN  
BOROUGH MANAGER



TELEPHONE  
(907) 268-4224

## *Bristol Bay Borough*

Box 189 • NAKNEK, ALASKA 99633

March 17, 1977

Representative Nels Anderson, Jr.  
Pouch V  
Juneau, Alaska 99811

Dear Representative Anderson;

The Bristol Bay Borough requests your assistance in the form of legislation supporting a very important project.

As you are well aware, there is a serious transportation problem within the Borough- that of separation of South Naknek from the remainder of the Borough. The lack of a land transportation system to South Naknek creates both economic problems and many personal concerns regarding safety. Of highest concern at this time is the twice daily flights necessary to bring 31 South Naknek students across the Naknek river to attend classes.

The Borough wishes therefore to construct a bridge across the Naknek River at Savonoski Crossing- approximately six miles from the river mouth. This bridge would meet a variety of needs; the more important ones being; the capability of moving school children to the Naknek facility in a manner of increased safety; allow ready access to and from the six canneries located in South Naknek; increased the economic viability of South Naknek and the Borough; allow residents of South Naknek more immediate access to goods and services; and enable the Borough to more readily meet the various needs of the people.

The Bristol Bay Borough requests your introduction and support of legislation calling for an appropriation of \$6,000,000 to be utilized in construction of a bridge across the Naknek River at Savaonoski Crossing.

Enclosed, please find a general location map of the project.

Thank you for your time and efforts in behalf of the Bristol Bay Borough.

Sincerely,

A. G. ERICKSON  
Administrative Assistant

Enclosures:

STUART H. BOWDOIN  
BOROUGH MANAGER



TELEPHONE  
907) 268-4224

# *Bristol Bay Borough*

Box 189 • NAKNEK, ALASKA 99633

February 24, 1977

Representative Martin Severson  
Pouch V  
Juneau, Alaska 99811

Dear Martin:

It is apparent that the only way we will be able to get a bridge across the Naknek River is by legislative action.

It would be greatly appreciated if you will introduce legislation appropriating funds for this purpose.

For your guidance, use and consideration I took the liberty of drafting the requested legislation. A copy is attached.

Thanking you in advance for your time and consideration in this important matter.

Sincerely,



Stuart H. Bowdoin  
Borough Manager

SHB:bmg

Enclosure

RESOLUTION NO. 77-2  
OF THE GOVERNING BODY OF THE  
SOUTH NAKNEK VILLAGE COUNCIL  
OF THE VILLAGE OF SOUTH NAKNEK.

WHEREAS, there is no bridge crossing the Naknek River connecting South Naknek to Naknek/ King Salmon.

WHEREAS, the lack of this bridge does create a hardship on local residents.

WHEREAS, the lack of a permanent crossing does restrict proper economic and human development of the area.

WHEREAS, the STATE OF ALASKA has surplus bridges.

WHEREAS, there are suitable locations along the Naknek River for a bridge.

WHEREAS, school children, who presently fly across the Naknek River to go to school, would have safety enhanced with a bridge.

NOW, THEREFORE BE IT RESOLVED, that the South Naknek Village Council does request the State of Alaska to take immediate action and construct a bridge across the Naknek River.

BE IT FURTHER RESOLVED that copies of this resolution be sent to:  
Governor Jay S. Hammond  
State Senator George H. Hohman  
State Representative, District 16  
Commissioner of Highways Hesden D. Scongal

CERTIFICATION

I, the undersigned, Ron Zimin (President) of the Village Council of South Naknek, do hereby certify that the South Naknek Village Council is composed of 5 (five) members, of whom 5 (Five) were present at a regular meeting held this 1st day of February, 1977; and that the foregoing resolution was adopted by the affirmative vote of 5 (Five) members

Ron Zimin  
President  
South Naknek Village Council

ATTEST:

Stanley M. Beard  
Secretary/Treasurer

TO: [ Jessie Dodson  
Special Assistant  
Office of the Governor

DATE : January 25, 1977

FROM: H. D. Scougal  
Commissioner  
Department of Highways

00-2506  
SUBJECT: S-0576(3) (B4899)  
Knik River Bridge

Following is a synopsis of the request of Bristol Bay Borough to have the Knik River Bridge transferred to Naknek and I trust that this will put this proposed project to bed forever.

1. Crossing suggested is upstream on the Naknek River near Savonoski.
2. The new bridge, 24' wide, 1,850 lineal feet, which is required at this crossing, would cost at least \$6 million.

Whether or not it would be economically feasible to move this bridge is a large question in my mind for the very reason that it has probably experienced extreme metal fatigue as it was shaken up pretty badly by the 1964 earthquake. Repairs were made at that time and additional temporary repairs were completed in 1972. A new bridge was designed and constructed parallel to the alignment of the old bridge and the old river bridge was to be removed and the ownership of the bridge to be transferred to the utilities utilizing the bridge for their facilities. This is a commitment that we are now honoring at this time. There are four utilities with facilities placed on the bridge: (1) Alaska Power Administration with 110 KVA transmission line, (2) RCA Alaska Communications, Inc., with a 16 pair open wire facility, (3) the Matanuska Electric Association, Inc., with a single 7.2 KV facility, and (4) the Matanuska Telephone Association, Inc., with a 6/22 cable facility. These utilities were in place and operating prior to July 1, 1960. As a result of the new Knik River Bridge construction the approach to the bridge was modified, which required the Matanuska Electric Telephone Association to relocate and adjust some of its utilities. This relocation and adjustment is not a subject of this memorandum.

So, rather than waste anybody's time any further, there has not been instituted, nor do we recommend at this time, the State of Alaska paying for the removal and realignment of these utilities for the movement of this bridge, for the dismantling and relocation of the Knik River Bridge to a location near Naknek, or any other location for that matter. It has been pointed out by stress analyses that reconstruction of this bridge at another location would only result in probably an H10 loading factor as opposed as a design criteria today of an H120. I trust that this resolves the question. If you so desire, I will be more than happy to direct this letter to the Bristol Bay Borough.

February 7, 1977

Mr. Stuart H. Bowdoin  
Manager  
Bristol Bay Borough  
P. O. Box 189  
Naknek, Alaska 99633

Dear Stu:

The following information is for your use, and I would appreciate you relaying it to the members of the Bristol Bay Borough Assembly.

The crossing of the Naknek River at Sevinoeki would require a bridge 24 feet wide of 1,850 lineal feet, and would cost at least \$6.0 million. The possibility of moving the Kinik River Bridge to this site has not been investigated in regards to its economic feasibility. It is not available, and additionally there is a great concern that this bridge experienced extreme metal fatigue during the 1964 earthquake. Repairs were made at that time and additional temporary repairs were completed in 1972. However, a new bridge was designed and constructed parallel to the alignment of the old bridge. The old river bridge was to be removed and the ownership of the bridge to be transferred to the utilities utilizing the bridge for their facilities. This commitment we are now honoring at this time. There are four utilities with facilities placed on the bridge; (1) Alaska Power Administration with 110 KV transmission lines, (2) RCA Alaska Communications Inc. with a 16 pair open wire facility, (3) Matanuska Electric Association Inc. with a single 7.2 KV facility, and (4) Matanuska Telephone Association Inc. with a 6/22 cable facility. These utilities were in place and operating prior to July 1, 1960. As a result of the new Kinik River Bridge construction, the approach to the bridge was modified, which required the Matanuska Electric Telephone Association to relocate and adjust some of its utilities.

Mr. Stuart H. Bowtoin  
February 7, 1977

Page 2

At this time, it does not seem to be recommended that the State of Alaska pay for the removal and realignment of these utilities for the movement of this bridge, so that it may be dismantled and relocated at a different location. It has been pointed out by stress analyses that reconstruction of this bridge in another location would only result in a probable H-10 loading factor as opposed to today's design criteria of an H-20.

I hope that this answers all of your questions regarding the placement of this particular bridge in your area. It appears the only possibility for a bridge across the Nahnek River at Sevinoski would be the construction of a new bridge.

Sincerely,

Jessie Dodson  
Special Assistant  
to the Governor

cc: The Honorable Martin Severson

JD:leg

DRAFT

IN THE HOUSE

HOUSE BILL NO.

IN THE LEGISLATURE OF THE STATE OF ALASKA

TENTH LEGISLATURE - FIRST SESSION

A BILL

For an Act entitled: "An Act making a special appropriation to the Department of Highways, for the construction of a bridge across the Naknek River at Savonoski; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. The sum of \$6,000,000 is appropriated from the general fund to the Department of Highways for construction of a bridge across the Naknek River at Savonoski.

\* Section 2. This Act takes effect immediately in accordance with AS 01.10.070(c).

# STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

## DEPARTMENT OF TRANSPORTATION AND PUBLIC FACILITIES

OFFICE OF THE COMMISSIONER

POUCH 2 JUNEAU 99811  
TELEX 45 378

March 2, 1978

The Honorable George Hohman  
Alaska State Senator  
Alaska State Legislature  
Juneau, Alaska 99811

Dear Senator Hohman:


This is in response to your request for information on the status of a proposed crossing of the Naknek River between Naknek and South Naknek.

At this time we have insufficient information on which to base an estimate of cost for such a facility. A structure reasonably close to the two communities would likely be around 4,000 feet in length. By the same token, a location further upstream would entail construction of possibly 15 miles of roadway to connect to a shorter bridge. Previous cost estimates have ranged from about \$11,000,000 to as much as \$22,000,000, depending on the scope of project.

In order to arrive at a more precise figure, it might be in order to suggest funding for a reconnaissance study to determine possible locations and costs. Such a study could possibly be conducted for about \$200,000, although I would like to explore the matter further before naming a specific figure.

Please let me know your wishes in this matter.

Sincerely,

  
Donald Harris  
Commissioner

cc: Deputy Commissioner Scougal

Dear Martin'

Greetings from the hometown again. We are having snow this morning and if it keeps up we could have a blizzard.

I read where Swanson has introduced HB 28, concerning the parents of students who are on correspondence paying the district X number of dollars.

The thinking behind this is to force pupils into the public school. Now many parents are taking them out because the schools are too bad and it would be a real infringement upon liberty to force them with this financial squeeze. Let the schools shape up and people will not be taking their kids out of them. The other concern I have concerning this is that it is only a little step from the Swanson bill to saying that people that put their children in Private schools will have to pay the district so much money. In our school district it would be well over \$3000.00 if I understand it right.

I am asking you to oppose this with all your might Martin, as I see it as a real infingement on liberty. The schools need to be accountable to the public and this is one good way to make them, when they loose enrolment they loose money. When they provide a good school they will have no problem with these people leaving and teaching their kids correspondance.

I hope all goes well with you down their.

We had a school board meeting in South Naknek the other day and the subject of Bridge came up again. Martin I don't know what it would cost but can you get us a real study on this. The state spends moneey for a lot less feaseble projects than this I know. For-instance the highway out of Gordova to 50 mile has ccost many many millions and it goes no where and even if and when it is finished it only goes to Cordova which is a community of 1500 people that has a ferry and good port and excellent air service. As I see it the bridge to South /aknek and conecting points in the future is a far wiser investment. Please do what you can. You well know all the problems it would solve for the Borough and School Board. If there is anything that needs to be done on this end please let me know and I will do my best to take care of it. I know you are busy but while your there please give this a good go. *[Handwritten signature]*

THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. H.B. 135  
 Title Naknek River Crossing Study  
 Requested by Anderson Date 2/6/79

II. FISCAL DETAIL  
 Agency Affected DOT/PF  
 Program Category Affected Design & Construction  
 Budget Request Unit(s) Affected Highway Design and Construction

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL				200,000		
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND				200,000		
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Project would be by consultant contract. Although this bill specifies a study of the feasibility of a bridge from South Naknek to North Naknek, the study should evaluate all viable alternates by studying various routes, addressing environmental considerations, defining navigational and traffic requirements, determining right-of-way needs involving Native land selections and other takings, locating suitable materials sources, estimating costs for the various alternates and determining a means of funding the project.

IV. DATE 2/13/79 PREPARED BY Harry Jeller (FO)  
 AGENCY DOT/PF Highway D & C  
 PHONE 584-1121 Ext 231  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)



Official Business

Rep. Mike Miller, Chairman  
HB 135

# Alaska State Legislature

## House of Representatives

### Office of the Speaker

Pouch V  
State Capitol  
Juneau, Alaska 99811

February 16, 1979

MEMORANDUM

TO: Committee Members, House State Affairs

FROM: Representative Nels A. Anderson *NAA/aa*

SUBJECT: Cost of flying students from South Naknek to  
North Naknek for school *HB 135*

In talking with Stuart Bowdoin, the Bristol Bay Borough Manager, and the Secretary for the Superintendent of the Borough School District the cost of the contract for transporting these students is \$180.00 a day or \$32,400.00 a school year.

SOUTH NAKNEK VILLAGE COUNCIL  
Post Office Box 6  
South Naknek, Alaska 99670

Wels A. Anderson  
Representative  
Pouch V  
Juneau, Alaska 99811

Dear Wels:

I am writing regarding a bridge crossing the Naknek River, which would unite the Bristol Bay Borough. As you know South Naknek, Naknek and King Salmon presently make up the Bristol Bay Borough, but South Naknek is separated from the Borough by the Naknek River.

The separation has created hardships on the residents of South Naknek, and the village as a whole. As you know fishing is the main source of income in the immediate area due to the lack of employment. With a bridge residents in South Naknek would be able to seek employment on the North side. Presently the only way to cross is by plane or boat during the summer and fall. The travel expenses presently makes employment on the North side for a local infeasible.

The village economy is restricted, with a bridge more money would flow within the village. Due to the lack of a bridge, the local businesses must fly their goods into town, creating a further hardship on local consumers with the higher prices.

A bridge would encourage more small businesses locally, as now there is a limited market. Many would like to start businesses, but would not make enough to<sup>be</sup>worth while with the current market.

Then there is the daily flying of the school children from South Naknek to Naknek. As you are a resident of an area that utilizes air transportation you are aware of the risks involved with flying. Granted busing children is also hazardous, but the risks would be greatly reduced I'm sure.

The state I understand picks up the tab on the flying contract, for how many years? These moneys could be put towards a bridge. Jay, in a letter, said that a Highway Department estimate would require a bridge 1850 feet long, crossing at Savonosky and would cost at least \$6.0 million. Six million last year, but delaying it will just raise the price of the project.

Having served on the Bristol Bay Borough Assembly, I realize there was not enough input on the subject from the Borough. I don't understand why they on the North side would oppose unifying the borough as it would be beneficial for long range planning and development for the Borough.

10/14/70

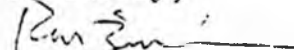
Page 2

Nels A. Anderson  
Representative

I understand that this is the time of the year that legislation is proposed and submitted. What would you need to get legislation submitted to have monies set aside for a bridge? Our main concerns are the economic welfare of the village, safer transportation of the school children, and also the future.

We are sending copies of this letter to Ose and Osterback in an attempt to gain support on this matter.

Sincerely,



Ron Zimin

President

SOUTH KAKHOK VILLAGE COUNCIL

cc: files  
members

RZ:ds

add 3/14/73

THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. H.B. 135  
 Title Naknek River Crossing Study  
 Requested by Anderson Date 2/6/79

II. FISCAL DETAIL  
 Agency Affected DOT/PF  
 Program Category Affected Design & Construction  
 Budget Request Unit(s) Affected Highway Design and Construction

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL				200,000		
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND				200,000		
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Project would be by consultant contract. Although this bill specifies a study of the feasibility of a bridge from South Naknek to North Naknek, the study should evaluate all viable alternates by studying various routes, addressing environmental considerations defining navigational and traffic requirements, determining right-of-way needs involving Native land selections and other takings, locating suitable materials sources, estimating costs for the various alternates and determining a means of funding the project.

IV. DATE 2/13/79 PREPARED BY [Signature]  
 AGENCY DOT/PF Highway Div  
 PHONE 564-1121 Ext 231  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

HB

139

# COMMITTEE REPORT

## HOUSE

FURTHER: FINANCE

February 6, 1979

Date: Feb 17

Mr. Speaker:

The Committee on STATE AFFAIRS has had HB 139

"An Act making a special appropriation to the Department of Transportation and Public Facilities for an access road at Naknek; eff. date."

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass  do not pass
- do pass with attached amendments(s)
- replace with CS for \_\_\_\_\_  same title
- and recommends \_\_\_\_\_  new title
- AND attaches a "Letter of Intent"  New Fiscal Note
- reports it back without recommendation
- referred to the \_\_\_\_\_ Committee

**MEMBERS SIGNING  
DO PASS**

[Signature]

[Signature]

Terry Martin

[Signature]

[Signature]

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

**MEMBERS HAVING  
OTHER RECOMMENDATIONS:**

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

\_\_\_\_\_

[Signature]

CHAIRMAN

THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. H.B. 139  
 Title Beach Road at Naknek  
 Requested by Anderson Date \_\_\_\_\_

II. FISCAL DETAIL  
 Agency Affected DOT/PF  
 Program Category Affected Design & Construction  
 Budget Request Unit(s) Affected Highway D & C

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Funds appropriated in this bill are insufficient to provide a maintainable road at this location.

Recent analysis indicates \$300,000 would be necessary for this project.

(R.O.)

IV. DATE 2/13/79 PREPARED BY Harry Keller  
 AGENCY DOT/PF D & C  
 PHONE 364-2121 Ext. 231  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

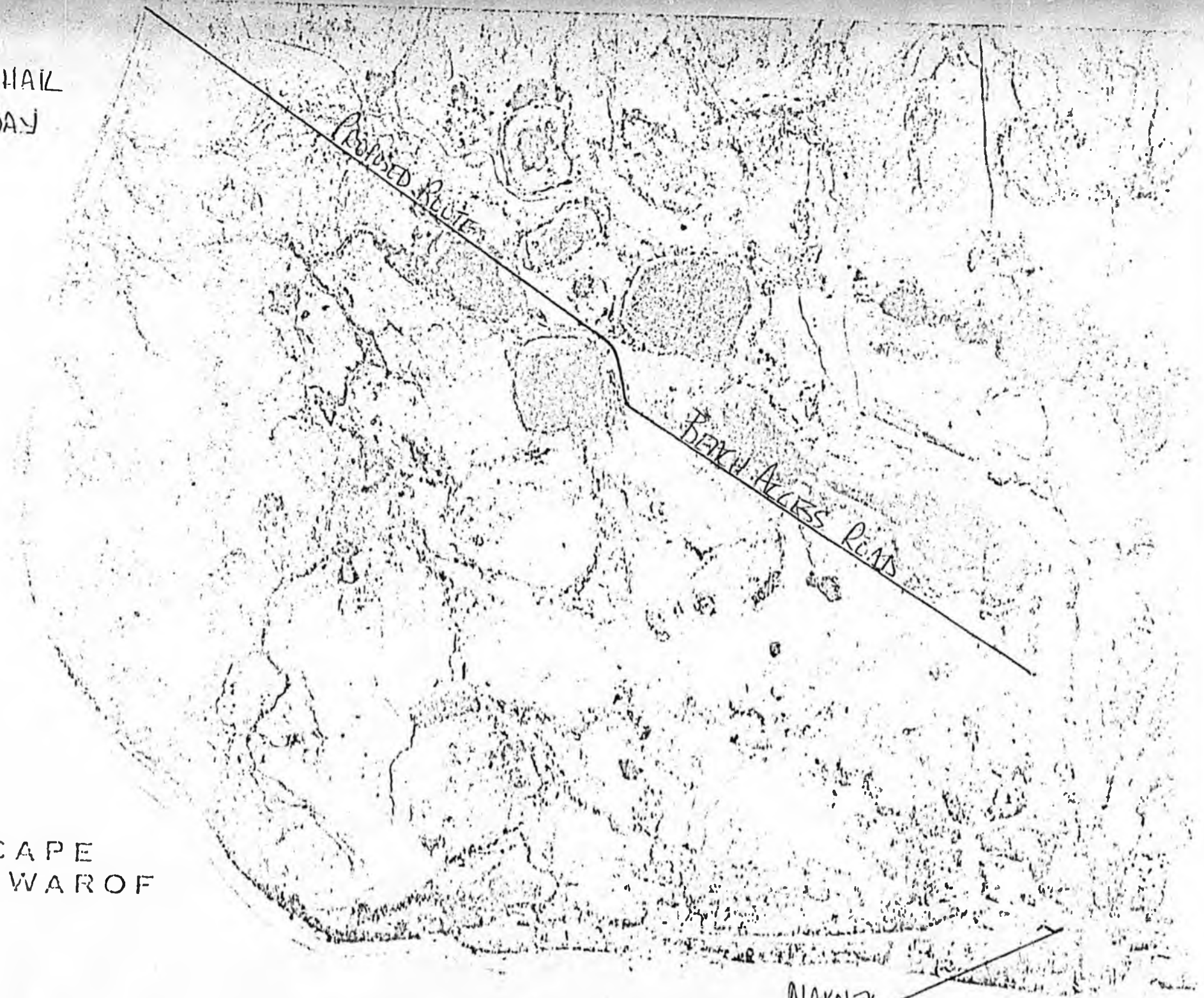
KUICHAK  
BAY

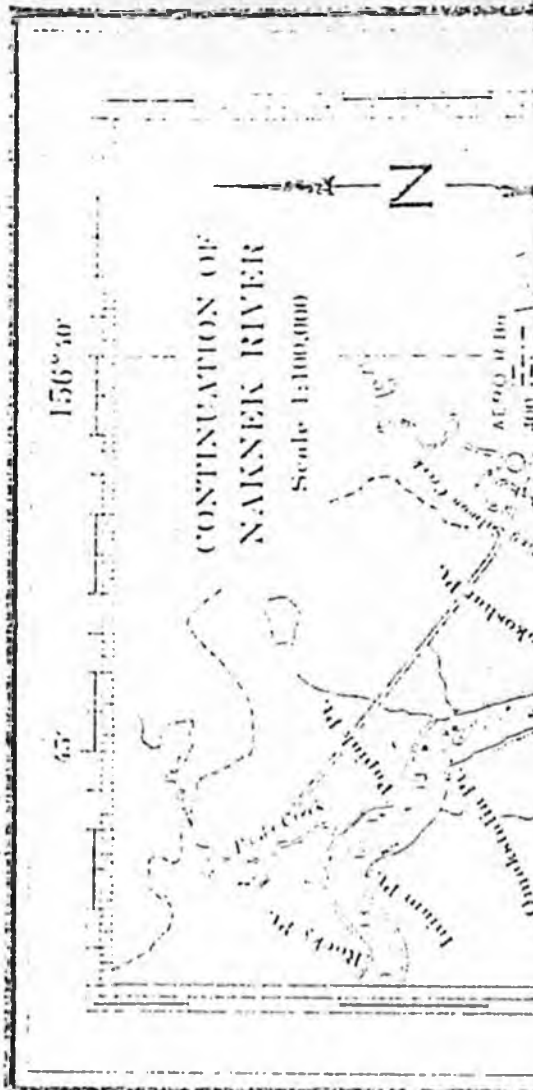
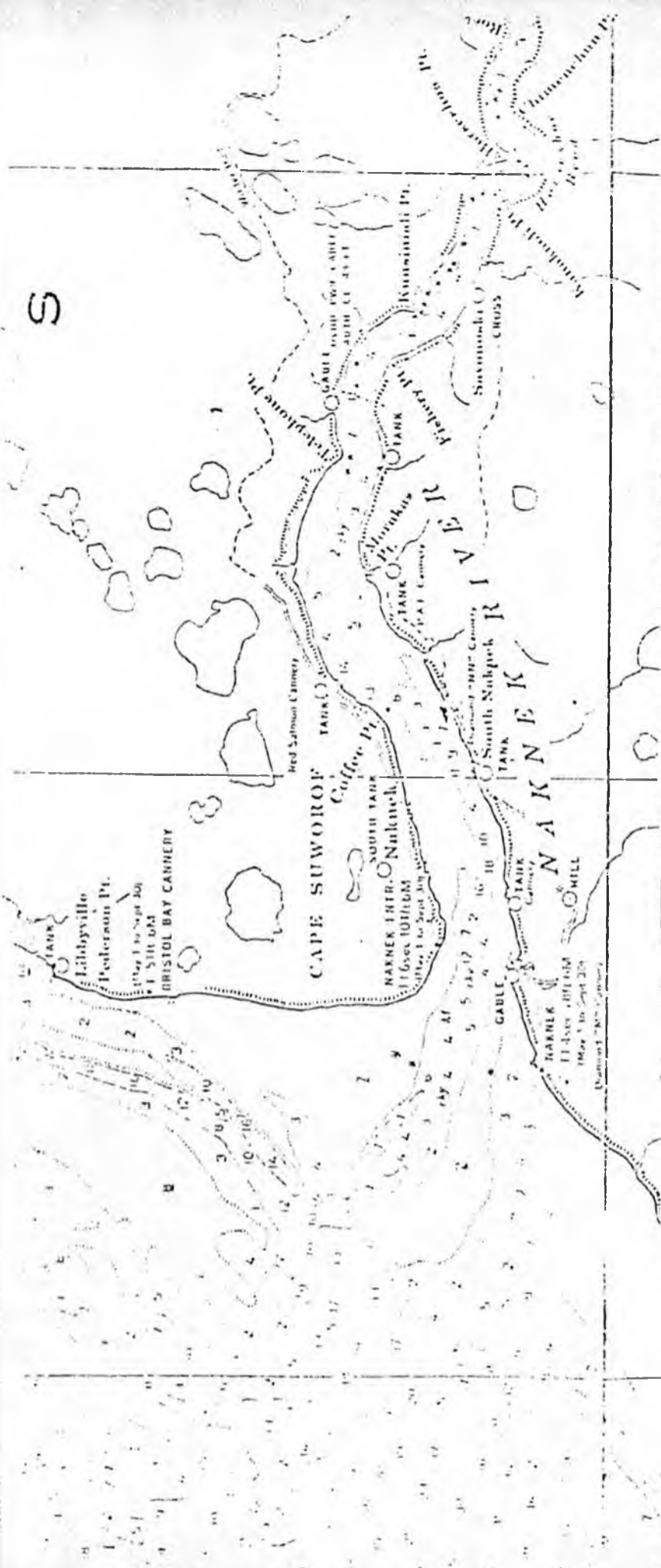
PROPOSED ROUTE

BEACH ACCESS ROUTE

CAPE  
SUWAROF

NAKNEK





# KVICHAK BAY AND NAKNEK-K

Mercator  
Scale 1:100,000

SOUNDING  
AT MEAN LOW





BEACH  
ACCESS

STUART H. BOWDOIN  
BOROUGH MANAGER

TELEPHONE  
907) 268-4224

## *Bristol Bay Borough*

Box 189 • NAKNEK, ALASKA 99633

February 22, 1977

Representative Martin Severson  
Pouch V  
Juneau, Alaska 99811

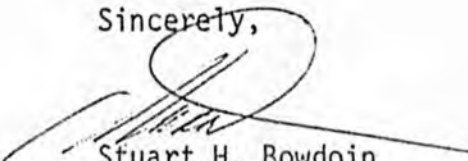
Dear Martin:

Reference our conversation this date regarding the need for funds for the completion of the Beach Access Road to Monsen Creek.

This road when completed will have considerable economic impact upon the community.

1. Beach set net fishermen will be able to deliver their catch directly to the cannery without having to wait for low tide. This will result in fresher fish being delivered to the cannery and help eliminate spoilage.
2. It will open up a large land area for development, such as home building, etc.
3. The New England Fish Company will be able to have 24 hour per day access to their cannery located at Peterson Point. Currently they can only get from Naknek to Peterson Point only during the periods of low tide.

Sincerely,



Stuart H. Bowdoin  
Borough Manager

SHB:bmg

STUART H. BOWDOIN  
BOROUGH MANAGER



BEACH  
ACCESS

TELEPHONE  
907 268-4224

# Bristol Bay Borough

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February 22, 1977

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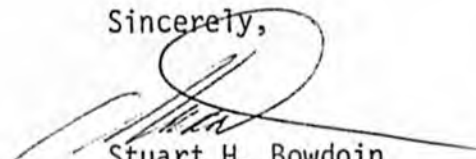
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Sincerely,



Stuart H. Bowdoin  
Borough Manager

SHB:bmg

STUART H. BOWDOIN  
BOROUGH MANAGER



TELEPHONE  
(907) 268-4224

## Bristol Bay Borough

Box 189 • NAKNEK, ALASKA 99633

March 17, 1977

Representative Nels Anderson, Jr.  
Pouch V  
Juneau, Alaska 99811

Dear Representative Anderson;

I am contacting you in behalf of the Bristol Bay Borough to solicit your assistance.

For the past few years the Borough has actively pursued the development of an access road between Naknek and the site of New England Fish Company at Pederson Point. The major problem besetting this project has been the lack of necessary funding.

The completion of this beach access road would do much to aid the economic viability of our area. Some of the benefits that would be afforded are as follows:

1. An increased and more direct access to the many set net sites located on Kvichak Bay. Beach fisherman will be able to deliver their catch more readily; therefore; eliminating the potential of spoilage.
2. The New England Fish Company will have unlimited access to the Pederson Point facility. Currently, access is available only at low tide.
3. It will open a large land area for development, such as residential expansion, etc.


To adequately meet the requirements of this project, the Bristol Bay Borough requests your assistance in introducing funding legislation. The allocation required is \$190,000; based on current construction and material costs.

Enclosed, please find pertinent maps of the area in question.

Thank you for your time and efforts in our behalf.

Enclosures:

Sincerely,

  
A. G. Erickson

Administrative Assistant

THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST  
 Bill/Resolution No. H.B. 139  
 Title Beach Road at Naknek  
 Requested by Anderson Date \_\_\_\_\_

II. FISCAL DETAIL  
 Agency Affected DOT/PF  
 Program Category Affected Design & Construction  
 Budget Request Unit(s) Affected Highway D & C

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>						

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Funds appropriated in this bill are insufficient to provide a maintainable road at this location.

Recent analysis indicates \$300,000 would be necessary for this project.

IV. DATE 2/13/79 PREPARED BY Harry Keller  
 AGENCY DOT/PF D & C  
 PHONE 364-2121 Ext. 231

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

(R.O.)

THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. H.B. 139  
 Title Beach Road at Naknek  
 Requested by Anderson Date \_\_\_\_\_

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Agency Affected DOT/PF  
 Program Category Affected Design & Construction  
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(P.O.)

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 AGENCY DOT/PF D & C  
 PHONE 364-2121 Ext. 231

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

SOUTH NAKNEK VILLAGE COUNCIL  
Post Office Box 6  
South Naknek, Alaska 99670

Kels A. Anderson  
Representative  
Pouch V  
Juneau, Alaska 99811

Dear Kels:

I am writing regarding a bridge crossing the Naknek River, which would unite the Bristol Bay Borough. As you know South Naknek, Naknek and King Salmon presently make up the Bristol Bay Borough, but South Naknek is separated from the Borough by the Naknek River.

The separation has created hardships on the residents of South Naknek, and the village as a whole. As you know fishing is the main source of income in the immediate area due to the lack of employment. With a bridge residents in South Naknek would be able to seek employment on the North side. Presently the only way to cross is by plane or boat during the summer and fall. The travel expenses presently makes employment on the North side for a local infeasible.

The village economy is restricted, with a bridge more money would flow within the village. Due to the lack of a bridge, the local businesses must fly their goods into town, creating a further hardship on local consumers with the higher prices.

A bridge would encourage more small businesses locally, as now there is a limited market. Many would like to start businesses, but would not make enough to worth while with the current market.

Then there is the daily flying of the school children from South Naknek to Naknek. As you are a resident of an area that utilizes air transportation you are aware of the risks involved with flying. Granted busing children is also hazardous, but the risks would be greatly reduced I'm sure.

The state I understand picks up the tab on the flying contract, for how many years? These moneys could be put towards a bridge. Jay, in a letter, said that a Highway Department estimate would require a bridge 1850 feet long, crossing at Savonosky and would cost at least \$6.0 million. Six million last year, but delaying it will just raise the price of the project.

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STUART H. BOWDOIN  
BOROUGH MANAGER



BEACH  
ACCESS

TELEPHONE  
907/268-4224

## Bristol Bay Borough

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February 22, 1977

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Stuart H. Bowdoin  
Borough Manager

SHB:bmg