

1 1 0 1 HRES HB 193, TESTIMONY LETTERS, BACKUP INFORMATION / 101

Name James D. Roesch
Representing _____
Mailing Address S.R.A. Box 202 Zip 99502
Phone 349-1481

Here to TESTIFY _____

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

James D. Roesch
(signature)

Have you participated in other legislative teleconferences? No How many? _____

Would you have participated in this hearing if the network were not available? _____

PLEASE PRINT

Name Steve C. Heiser ()
Representing Sport Hunting (cops in Alaska)
Mailing Address 4111 Crap, pl #4 Zip 99504
Phone W-279-6471

Here to TESTIFY _____

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Steve C. Heiser
(signature)

Have you participated in other legislative teleconferences? No How many? _____

Would you have participated in this hearing if the network were not available? ?

How did you learn about this hearing?

If yes, did you use the network:

PLEASE PRINT

Name Elizabeth Ward
Representing self
Mailing Address 1411 W. 8th Ave. #3 Zip 99501
Phone office 263-1219

Here to TESTIFY _____

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Elizabeth Ward
(signature)

Have you participated in other legislative teleconferences? No How many? _____

Would you have participated in this hearing if the network were not available? _____

How did you learn about this hearing?

If yes, did you use the network:
 instead of travel
 instead of phone conversations
 instead of mailed testimony

friend

PLEASE PRINT

Name Dean Thompson Here to TESTIFY _____
 Representing Safari Club Inter.
 Mailing Address 2743 W 79th Zip 99502 Here to OBSERVE X
 Phone 243 2589

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Dean Thompson
 (signature)

Have you participated in other legislative teleconferences? No How many? _____

Would you have participated in this hearing if the network were not available? No

How did you learn about this hearing?

If yes, did you use the network:
 _____ instead of travel
 _____ instead of phone conversations
 _____ instead of mailed testimony

Date: 3/5 Subject: Subsistence Location: Anchorage

PLEASE PRINT

Name Joie K Brunner Here to TESTIFY _____
 Representing SAFARI International (Alaska cpta)
 Mailing Address 6950 Crawford dr, zip 99502 Here to OBSERVE X
 Phone 243-2284

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Joie K Brunner
 (signature)

Have you participated in other legislative teleconferences? No How many? _____

Would you have participated in this hearing if the network were not available? _____

How did you learn about this hearing?
Friends

If yes, did you use the network:
 _____ instead of travel
 _____ instead of phone conversations
 instead of mailed testimony

Sonny Myers - Box 33 Sunday - Eagle River - AK
David W. Brown - Davis St. Box 44 - Eagle River, AK
Betty R. Brown - Davis St. Box 44, Eagle River, AK
Walter Bunkeriel 2825 E 10th Ave, Anchorage AK
J.W. Buzen 1472 VIRGINIA CT ANCH. AK.
Robert O. Barrett 1807 KALGIN ST, ANCH. AK
George G. Marshall 3500 Mt. Union Anch AK
Laurie Aueby 2509 KILKENNY ANCH. AK
Carl Anderson Rt 1548 CSF1 Anchorage ⁹⁹⁵⁰⁷
Ron Rahing 2648 LEE RD, ANCH AK 99504
John M. [unclear] 925 E 20th #D ANCH, AK
Kenneth L. [unclear] 537 N ST. ANCH AK 99501
Helin M. Faulkner SE 1537 Eagle River, AK 99517
Thomas D. Kouck 3124 KENWOOD CIRCLE, ANCH AK 99504
Jim [unclear] 4532 Lora Dr. Anch AK 99514
Raymond C. [unclear] P.O. Box 3444 - DT Anch AK 99510
Gerald H. [unclear] 1321 Boston, #2 Anch AK 99504
J. Conroy 5415 E. 47th Anch. AK 99517
Dennis [unclear] 6917 [unclear] Anch AK
Lawrence C. Brown 7741 Maryland Ave Anch. AK. ⁹⁹⁵⁰²
Ken [unclear] 611 E 10th #1 Anchorage
Carter V. Ron Box 242 Homer AK 99103

Name	Address
James P. Kellogg	100 Colville St E.R.
John DeLong	100 Colville St. ER, A.K.
John Magnus	P.O. Box 303 ER. AK
Charles Hunter	P.O. Box 464 ER, AK
Paul Brauner	Box 150 Chateaufort Loop E.R. AK.
Kellie Smith	P.O. Box 3-4021 ECB, Anch. AK
Leslie Perry	SE 1/4 Pr 870 Chugach 99504
Alpha. Colton	S.R. Box 7005 Chugach Ak. 99507
B. J. Shull	P.O. Box 544-A Chugach AK. 99507
Walter	7507 Chugach Dr Anchorage 99504
Demi Smith	Box 999 Eagle River
Cliff Hunter	Box 150 Chugach Ak. ^{12th Old Blm St.}
Garret P. Quinn	Box 367 E.R. Alaska
Dale Yarbuck	Box 542 Chugach,
Richard Perry	Box 1071 Eagle River
Robert Hughes	Box 667 Eagle River
James M. Benoit	Box 124 Main St, Eagle River
Earl J. Hunt	P.O. Box 85 Eagle River, AK
Beverly J. Hill	P.O. Box 85 Eagle River AK
Judy Shuttles	P.O. Box 968 Eagle River AK
Bonnie J. Shuttles	P.O. Box 968 Eagle River AK
Robert C. Taylor	Box 92 DAVIS ST. EAGLE RIVER
Ruth Myers	Box 33 Snow Way - Eagle River, Ala.

LADIES AND GENTLEMEN OF THE ALASKA LEGISLATURE, I AM ~~LARRY HARRIS~~, ^{Terry Shortleff}
P.O. Box 968 Eagle River 99577
~~2230 PAXSON, ANCHORAGE~~, ALASKA, AND I HAVE A STATEMENT FROM 115

CONCERNED ALASKAN CITIZENS.

THE 10TH LEGISLATURE PASSED HB 960 WHICH WAS SUBSEQUENTLY SIGNED INTO LAW. THIS BILL, WHICH GIVES SUBSISTENCE USERS PRIORITY HUNTING AND FISHING RIGHTS IS CONTRARY TO THE ALASKA STATE CONSTITUTION. SO FAR, NO DEFINITION OF SUBSISTENCE USER HAS EVEN BEEN DEVELOPED, AND NOW THE 11TH LEGISLATURE MUST ACT ON FURTHER PROPOSED LEGISLATION USING THE SAME TERM.

WE, THE URBAN HUNTERS AND FISHERMEN, VIEW OURSELVES AS SUBSISTENCE USERS BECAUSE FISH AND GAME OBTAINED BY US ARE USED TO SUPPLEMENT OUR FAMILIES DIETS. IT IS WIDELY RECOGNIZED THAT ALMOST ALL FAMILIES IN THE BUSH DO NOT EXIST SOLELY ON FISH AND GAME PRODUCTS EITHER BUT SUPPLEMENT THEIR DIETS WITH COMMERCIAL FOODSTUFFS. BOTH THE URBAN AND THE BUSH USER ARE EQUALLY EFFICIENT IN OBTAINING THESE FISH AND GAME RESOURCES ALSO AS BOTH EMPLOY BOATS EQUIPPED WITH GASOLINE POWERED ENGINES, SNOW MACHINES, HIGH-POWERED RIFLES AND AIRPLANES TO NAME BUT A FEW.

BECAUSE OF THESE FACTORS THEN, THE TERM SUBSISTENCE USER SHOULD APPLY EQUALLY TO ALL ALASKAN RESIDENTS OR BE DROPPED ALTOGETHER BECAUSE THE POTENTIAL FOR ABUSE AND FACTIONISM IS FRIGHTENING AND DIVISIVE.

AS A LOGICAL STARTING POINT IN CONSERVING ALASKA FISH AND GAME RESOURCES FOR ALASKA'S PEOPLE, WE SUGGEST THAT A NON-RESIDENT QUOTA SYSTEM BE INITIATED WHEREBY NON-RESIDENTS SHALL BE LIMITED BY A QUOTA SYSTEM ESTABLISHED BY THE ALASKA DEPARTMENT OF FISH AND GAME WITH THE PRIMARY OBJECTIVE OF SUSTAINED YIELD FOR ALL ALASKA'S RESIDENTS.

Name	address
Jan P. Holquist	100 Colville St E.R.
John DeGroot	100 COLVILLE ST. ER, AK
Sharon Margie	P.O. Box 303 ER. AK
Paul Beaumier	Box 150 Chetumka Loop E.R. AK
Thomas J. Hunter	P.O. Box 464 Eagle River AK
Lyle Bunn	P.O. Box 675 Chugiak
Dellert Small Jr.	P.O. Box 3-4021 ECB, Anch, AK
Arlene A. Duffin	S.R. Box 7005 Chugiak Ak. 99567
B. J. Schutt	P.O. B. 545-A Chugiak AK 99567
William	2529 Maryland Ave Anchorage 99504
Dennis Smith	Box 977 Eagle River, Alaska
Ann M. Fischer	Box 150 Chugiak Ak.
Jacob P. Quinn	Box 367 E.R. AK
Dale T. Archbutt	Box 542 Chugiak
Richard Legg	Box 1091 Eagle River
Robert Hughes	Box 667 Eagle River
James W. Bennett	Box 124 Marcus St. Eagle River
Earl J. Sweet	P.O. Box 85 Eagle River, AK
Beverly J. Neit	P.O. Box 85 Eagle River, Ak.
Lynn A. Shurtliff	P.O. Box 968 Eagle River
Bonnie J. Shurtliff	P.O. Box 968 Eagle River AK
Robert C. Taylor	Box 92 DAVIS ST. EAGLE RIVER AK
Patti	Maple - Box 33 Snow Way Eagle River - Alaska

Lonny Myers - Box 33 2nd Way - Eagle River - aka. 99757
David W. Brown - Davis St. Box 44, Eagle River, AK
Betty K. Brown - Davis St. Box 44, Eagle River, AK
Water Bureau 2525 5th Ave Anchorage AK
J. W. Burger 1472 Virginia Ct. Anch AK
Robert G. Barrett 1807 Kalyin St, Anch AK
Garry T. Maxwell 3500 Mt. View Anch. AK
Lawrence Aueby 2509 Kilkenny Anch AK
Kenneth L. Ooster 537 M St. Anchorage AK
John W. Miller 225 # D E 30th Anch AK 99505
Carl Anderson Box 1548-C SRA Anch. 99507
Ron Rahmig 2648 Lee Rd ANC, AK 99504
John P. Hoff 4532 Ken Dr. Anch AK 99504
Thomas Honkel 3121 Kenwood Cir. ANC AK 99504
Helen M. Faulken SR 1531 Eagle River, AK 99577
Jeff Conroy 5419 E. 42nd Anchorage AK 99504
Raymond Christ P.O. Box 3444-D1 Anch AK 99510
Loretta Hoff 1321 Boston, AK Anch AK 99504
Michael Murphy 6917 Cambridge Anch AK 99507
Kangaroo 611 E 10th #1 Anchorage
Lorraine L. Brown 7741 Maryland Ave. Anch. AK
Carter Rose Box 242 Homer AK 99603

We the undersigned agree that the House Bill 1960 must be abolished. This Bill is unconstitutional and would seriously infringe on Equal Rights.

SIGNATURE

ADDRESS

Carl L. Bartels	17742 E 20th Anchorage 99507
James Bartels	7742 E 20th Anchorage 99507
Lawrence J. Gile	3841 E 65th Anchorage 99507
Kenneth Siegel	5836 Tundra Anchorage AK 99507
James S. Chute	3841 E. 105th Anch. 99507
Billy N. Myer	3531 Hooper Cir 99502
James M. McNeil	Box 10-846 Anchorage 99511
Wade W. Thomas	5564 Pilgrim St Anch. 99507
Richard E. Wright	9354 Compton Ln Anch. 99502
Alvin Law	912 W 57th Anch. 99502
Walter	
Ed Riven	Box 228 CHUGSIACK ALASKA

Public Statements
about HB193 -

(All generally
against it)

The intent of house bill 193 is regional control of Alaska's fish and game resources. That intent of regional control is good because of the vast area of Alaska and it's varied fish and game resources.

The weakness of the bill and it's glaring deficiency is the fragmentation of regulatory authority. Our fish and game laws now are cumbersome and nightmarishly legalistic. This bill would not only continue this trend, but would expand regulatory authority from one to seven boards, each with authority to set bag limits, seasons, and area uses. One's inability to decipher existing regulations would pale to the myraid of regulations seven separate boards would enact.

Instead of a progressive fish and game policy aimed at conserving for the best use of all, we would be faced with a jumble of regulations aimed at preserving fish and game resources for a narrow few. The lock-out of sport users would be, in our opinion, the final impact of this bill. This is not acceptable.

We are against any bills, such as house bills 199 and 960 that give special interests, like subsistence, priority without guarantees that sport use would be protected.

House bill 304 could be an acceptable alternative to the above mentioned legislation if preference for subsistence was omitted or protection of sport use was added.

Ludwig Janota

Alvin H. Hunkular

W. J. L. L.

Don Cook

Donald Dan Bingham

Richard A. Miller

John W. M. M.

John E. M. M.

John E. M. M.

John E. M. M.

Arnie A. Gilbert

Barney Adams

George Hammond

Clyde Corp

Scott & Corp.

Don D. Smith

Gene Collins

Phil Schmook

John Nelson

Dick McBride

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Roger C. Tolos

Harry Rosenbaum

Alvin M. M. M. M.

Gary Dy

Douglas A. Jensen

Michael B. B.

J. H. Janota

W. H. H. H.

Red Anderson

Ed Ringnes

Don W. W. W.

Gene Thomas

St. B. B.

David A. Arund

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Rose E Reed
Steven T Reed

Ladies and Gentlemen of the Alaska Legislature:

I am Ronald J. Winn, 778 Norman St. Anchorage, Alaska and I am a concerned citizen. I am opposed to turning over the fish, game and waters of the Great State of Alaska to the so called subsistence families only.

As a tax payer and sportsman I am aware of my responsibility to our great state and furthermore I am also aware of my constitutional rights guaranteed to me in the Alaska State Constitution.

Therefore I sincerely ask the members of the Alaska Legislature to guarantee our rights as Alaskan citizens to share in all fish, game and waters of the state of Alaska and eliminate the "subsistence first" concept.

I authorize Terry Barnes to read this on my behalf.

Respectfully
Ronald J. Winn
778 Norman St
Anchorage Alaska 99504

LADIES AND GENTLEMEN OF THE ALASKA LEGISLATURE, I AM LARRY BARNES,
2230 PAXSON, ANCHORAGE, ALASKA, AND I HAVE A STATEMENT FROM 25
CONCERNED ALASKAN CITIZENS.

THE 10TH LEGISLATURE PASSED HB 960 WHICH WAS SUBSEQUENTLY SIGNED INTO LAW.
THIS BILL, WHICH GIVES SUBSISTENCE USERS PRIORITY HUNTING AND FISHING RIGHTS
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BECAUSE FISH AND GAME OBTAINED BY US ARE USED TO SUPPLEMENT OUR FAMILIES DIETS.
IT IS WIDELY RECOGNIZED THAT ALMOST ALL FAMILIES IN THE BUSH DO NOT EXIST SOLELY
ON FISH AND GAME PRODUCTS EITHER BUT SUPPLEMENT THEIR DIETS WITH COMMERCIAL
FOODSTUFFS. BOTH THE URBAN AND THE BUSH USER ARE EQUALLY EFFICIENT IN OBTAINING
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POWERED ENGINES, SNOW MACHINES, HIGH-POWERED RIFLES AND AIRPLANES TO NAME BUT
A FEW.

BECAUSE OF THESE FACTORS THEN, THE TERM SUBSISTENCE USER SHOULD APPLY EQUALLY
TO ALL ALASKAN RESIDENTS OR BE DROPPED ALTOGETHER BECAUSE THE POTENTIAL FOR
ABUSE AND FACTIONISM IS FRIGHTENING AND DIVISIVE.

AS A LOGICAL STARTING POINT IN CONSERVING ALASKA FISH AND GAME RESOURCES FOR
ALASKA'S PEOPLE, WE SUGGEST THAT A NON-RESIDENT QUOTA SYSTEM BE INITIATED
WHEREBY NON-RESIDENTS SHALL BE LIMITED BY A QUOTA SYSTEM ESTABLISHED BY THE
ALASKA DEPARTMENT OF FISH AND GAME WITH THE PRIMARY OBJECTIVE OF SUSTAINED
YIELD FOR ALL ALASKA'S RESIDENTS.

WE ALSO RECOGNIZE THAT REGIONAL ADVISORY COUNCILS SHOULD FURNISH INPUT TO THE BOARD OF FISHERIES AND BOARD OF GAME IN KEEPING WITH THE SUSTAINED YIELD OBJECTIVE. FULL REGULATORY AUTHORITY, HOWEVER, MUST REMAIN WITH THE BOARD OF GAME AND THE BOARD OF FISHERIES.

CONCERNED CITIZENS

ROBERT WOLFE
Box 476-CSRA
Anchorage AK 99507

HERCHEL ELKINS
9366 Campbell Terrace
Anchorage AK

ROBERT STAFFORD
6010 Ril Way
Anchorage AK

ROBERT MOWERY
SRA Box 323L
Anchorage AK 99507

JOHN CRAFT
2221 Muldoon , Spot 85
Anchorage AK 99504

WILLIAM REACH
2230 Paxson
Anchorage AK 99504

LARRY TISH
Voter Reg #0319930
District 11

SCOTT CALL
4630 Cordova, Apt #2
Anchorage AK 99503

DAVID BERLIN
6015 E. 21st
Anchorage AK 99504

GARY McBRIDE
5214 Sillary Circle
Anchorage AK 99504

RONALD MIMM
778 Norman
Anchorage AK 99504

CURTIS CARLEY
Double Tree Court
Anchorage AK 344-9492

KEITH EDWARDS
4622 Shelikof
Anchorage AK

DOUGLAS CHAVIOUS
905 Muldoon, Space Ak3
Anchorage AK 99504

LARRY A. BARNES
2230 Paxson
Anchorage AK 99504

HERB HULL
13001 Stephenson
Anchorage AK

Daniel E. Short
5706 Armstrong Lane.
Anch, AK 99503

James Dunn
3621 Meve Cr.
Anch, AK 99502

Steven E. Lewis
5203 Rock Hill
Anch, AK 99509

Lee Pennell
1200 Turpin
Anch, AK 99504

Brian W. White
139 S. Park
Anch, AK 99504
277 9733

Charles Fager
7800 DeBarre, Space 260
Anch, AK 99504

Karen Klesterman
821 P St.
Anch, AK 99501

SHELLY LAMIS
7735 E 20TH
ANCH, AK 99504

CHAIRMAN AND MEMBERS OF THE HOUSE RESOURCES COMMITTEE--I AM

Terry Shurtliff

P.O. Box 968, Egoke River

~~AK 99504~~ AK ~~99504~~ 99577, AND I HAVE A STATEMENT FROM

45

CONCERNED ALASKAN CITIZENS.

WE SEE HOUSE BILL 193 AS A BLATANT ATTEMPT TO PLACE CONTROL OF ALL OF ALASKAN FISH AND GAME RESOURCES IN THE HANDS OF REGIONAL INTERESTS TO THE DETRIMENT OF THE URBAN USER OF THESE RESOURCES.

AS TAXPAYERS, VOTERS AND RESIDENTS OF ALASKA, WE CONSIDER OURSELVES AS CO-OWNERS AND BENEFICIAL USERS OF THESE RESOURCES AS WELL. THE CONCEPT OF THE SUBSISTENCE USER (WHATEVER HE IS) BEING PLACED ABOVE THE REMAINDER OF ALASKAN RESIDENTS AND GIVEN PRIORITY RIGHTS TO ALASKA'S FISH AND GAME RESOURCES IS SHAMEFUL. THOSE WHO SUBSCRIBE TO THIS CONCEPT ARE ATTEMPTING TO USURP THE CONSTITUTIONAL RIGHTS OF THE MAJORITY OF ALASKA'S CITIZENS.

WE FERVENTLY BELIEVE THAT ALL ALASKANS MUST SHARE EQUALLY IN THE DISTRIBUTION AND USE OF OUR PRECIOUS FISH AND GAME RESOURCES. WE INSIST THAT OUR REPRESENTATIVES AGGRESSIVELY PURSUE THEIR CONSTITUENTS' BEST INTERESTS AND CONSTITUTIONAL RIGHTS. WE WILL BE WATCHFUL THAT OUR LEGISLATORS VOTE AGAINST HB 193.

IN ADDITION, WE URGE THAT THE 11TH LEGISLATURE TO CORRECT THE MISTAKE IN JUDGMENT MADE WHEN HB 960 WAS PASSED BY THE 1 LEGISLATURE, AND TAKE ACTION TO ABOLISH IT.

WE VIEW HB 304 AS A REASONABLE BILL PROVIDING THAT AUTHORITY TO REGULATE FISH AND GAME REMAINS RESPECTFULLY WITH THE BOARD OF FISHERIES AND BOARD OF GAME. THERE SHOULD BE NO AMENDMENTS TO THIS BILL WHICH TRANSFERS THEIR EXISTING AUTHORITY OR ANY PORTION THEREOF IN REGULATING ALASKA FISH AND GAME RESOURCES. FURTHERMORE, HB 304 SHOULD BE AMENDED AS FOLLOWS: SECTION I INTENT, LINE 2, THE WORDS, "AND THE CONTINUATION OF THE UNIQUE LIFESTYLE OF MANY RURAL AND OTHER ALASKAN RESIDENTS," SHOULD BE REMOVED AS IT ADDS NOTHING OF SUBSTANCE TO THE BILL. ADD THE FOLLOWING WORDS TO THE END OF SECTION I. INTENT: "NOTHING IN THIS ACT SHALL BE CONSTRUED TO BE A TRANSFER OF REGULATORY AUTHORITY FROM THE BOARD OF FISHERIES AND BOARD OF GAME." PAGE 5, LINE 14, THE WORDS, "CONSISTENT WITH THE PREFERENCE FOR SUBSISTENCE" MUST BE OMITTED.

BECAUSE OF ALASKA'S POOR FISCAL POSTURE, NO RESIDENT, SERVING ON ANY FISH AND GAME ADVISORY BOARD, SUBBOARD, ETC., SHALL RECEIVE A SALARY NOR PER DIEM. ACTUAL TRAVEL EXPENSES SHOULD BE REIMBURSED BY THE STATE.

ALASKA STATE LEGISLATURE

Legislative Affairs Agency

Pouch Y - State Capitol
Juneau, Alaska 99811

REGIONAL INFORMATION OFFICE

1024 West 6th Avenue
Anchorage, Alaska
99501
(907) 278-3668

Enclosed for your information and files are materials relating to the
teleconference on 4/8 1973
held March 6, 1979, including a copy of the witness and
observer list.

Judy Hopkins
Anchorage Moderator

TELECONFERENCE HEARINGS



SUBJECT: HB 193 - Fish and Game (Gardiner et al)

COMMITTEE: HOUSE RESOURCES (OSTERBACK, MILES, Zharoff, Carney, Cotten, Fuller, Chatterton, Eliason, Halford)

DATE: Tuesday, March 6, 1979

TIME: 1:00 p.m. A.S.T.

SITES PARTICIPATING: All sites

CONFERENCE MODE: audio

LOCATION: LIO

MODERATOR: *Hopkins*

UAA ADVISED, CONFIRMED	<u>na</u>
Extra bills ordered	<u>2/26</u>
Register prepared	<u>2/26</u>

NOTES:

Summary coming from Juneau

*Repeat notes - 2 witnesses
from each site*

*KENI News
Sem crew here*

PUBLICITY:

INVITATIONAL

	Date	Quantity
PSAs	<u>2/27</u>	<u>26</u>
Audio PSAs	_____	_____
Video PSAs	_____	_____
News releases	<u>2/29</u>	<u>31</u>
Direct mail	_____	_____
Phone contacts	_____	_____
Other:		
Posted at LIO	<u>2/26</u>	

Copies to LTN Juneau	<u>3/6</u>
Copies to committee	<u>3/6</u>
Copies to sponsor	_____

NUMBER IN ATTENDANCE	<u>22</u>
NUMBER TESTIFYING	<u>11</u>

62-08-1

MR. CHAIRMAN

①

MARCH 6, 1971

My name is David R. Stancliff
1928 Logan Arch. Ak.

I've been an Alaska Resident for 6 years
and have truly enjoyed and benefited from
the hunting and fishing here. It is in
fact what keeps me here in Alaska as well
as the opportunities for my family to grow
and in turn appreciate these things with me.
I believe that the majority of the residents
here in Anchorage have similar feelings
in regard to fishing and hunting.

I speak for 16 registered voters and myself
when I say that we support the state
constitution in that the fish and wildlife
here is a resource to be managed and
maintained by all Alaskans, ^{or all residents} not divided
up into seven groups to be managed by
self serving local interests.

We believe House Bill # 123 is at best
a loosely worded, open ended, fiscally
unresponsible piece of legislation. A regional
board comprised of 5 board members who
are well informed on fish and wildlife in any
particular area should have the right or power
to set policies that will affect everyone in
this state.

Of these we have been an open invitation for preferential treatment. This act does harm all.

Who anyone considered who (Gov. Hammond

is going to appoint to those boards?

The time is needed to review that board members are in boards and directed to representing the voting majority of the state is normal beginning

It would then be up to the Legislature

to make doubly sure that each one

of these board members are qualified and

capable fully represent the voter majority.

Do you the veterans believe that the

expansion of this state want to put

the bill for the expenditure of their

board members who in the bill state in

call as many matters as they deem

necessary at of any least the specified

locality.

We find that has to date been no satisfactory

definition of the term substance with given or

the Federal or State level. There are as many

injection to the rule as there are politicians

who try to define the term. There are people

who have had in the language that are in reality

substance issues, but because they chose to

make their substance here ^{is} our considered measure.

It's time that we say no to all interests who advocate preferential treatment for a group that doesn't exist on a defensible basis.

Furthermore concerning this bill - it's time that some of our urban representatives start looking back at who they are representing.

There's no question that the Bill ^{could give} preferential treatment to the bad communities, if not absolute control of the fish and wildlife resources in their respective areas. These resources do not now and should not ever belong exclusively to them ~~and until they do their user groups.~~ The constitution is clear on this!

We hope ~~our~~ our urban representatives in ~~general~~ or not naive enough to believe that their support of this Bill is in our best interest!

We find this bill totally unacceptable. ~~as a~~
~~model of~~ ~~vehicle~~

The only people qualified to determine the term subsistence user should be the legislature via the voting majorities in their districts.

CHAIRMAN AND MEMBERS OF THE HOUSE RESOURCES COMMITTEE--I AM LARRY A. BARNES,
2230 PAXSON, ANCHORAGE AK 99504, AND I HAVE A STATEMENT, FROM 23

~~CONCERNED ALASKAN CITIZENS,~~
~~Association~~

~~I~~ SEE HOUSE BILL 193 AS A BLATANT ATTEMPT TO PLACE CONTROL OF ALL OF
ALASKAN FISH AND GAME RESOURCES IN THE HANDS OF REGIONAL INTERESTS TO
THE DETRIMENT OF THE URBAN USER OF THESE RESOURCES.

AS ^oTAXPAYER¹, VOTER¹ AND RESIDENT¹ OF ALASKA, ~~WE~~ ^I CONSIDER ^{myself} ~~OURSELVES~~ AS
CO-OWNER¹ AND BENEFICIAL USER¹ OF THESE RESOURCES AS WELL. THE CONCEPT
OF THE SUBSISTENCE USER (WHATEVER HE IS) BEING PLACED ABOVE THE REMAINDER
OF ALASKAN RESIDENTS AND GIVEN PRIORITY RIGHTS TO ALASKA'S FISH AND GAME
RESOURCES IS SHAMEFUL. THOSE WHO SUBSCRIBE TO THIS CONCEPT ARE ATTEMPTING
TO USURP THE CONSTITUTIONAL RIGHTS OF THE MAJORITY OF ALASKA'S CITIZENS.

~~I~~ FERVENTLY BELIEVE THAT ALL ALASKANS MUST SHARE EQUALLY IN THE DISTRIBUTION
AND USE OF OUR PRECIOUS FISH AND GAME RESOURCES. WE INSIST THAT OUR REPRESENTATIVES
AGGRESSIVELY PURSUE THEIR CONSTITUENTS' BEST INTERESTS AND CONSTITUTIONAL RIGHTS.
~~WE~~ ^I WILL BE WATCHFUL THAT OUR LEGISLATORS VOTE AGAINST
HB 193.

IN ADDITION, ~~WE~~ ^I URGE THAT THE 11TH LEGISLATURE ACT TO CORRECT THE MISTAKE
IN JUDGMENT MADE WHEN HB 960 WAS PASSED BY THE 10TH LEGISLATURE, AND TAKE
ACTION TO ABOLISH IT.

^I
~~BE~~ VIEW HB 304 AS A REASONABLE BILL PROVIDING THAT AUTHORITY TO REGULATE FISH AND GAME REMAINS RESPECTFULLY WITH THE BOARD OF FISHERIES AND BOARD OF GAME. THERE SHOULD BE NO AMENDMENTS TO THIS BILL WHICH TRANSFERS THEIR EXISTING AUTHORITY OR ANY PORTION THEREOF IN REGULATING ALASKA FISH AND GAME RESOURCES. FURTHERMORE, HB 304 SHOULD BE AMENDED AS FOLLOWS: SECTION I INTENT, LINE 2, THE WORDS, "AND THE CONTINUATION OF THE UNIQUE LIFESTYLE OF MANY RURAL AND OTHER ALASKAN RESIDENTS," SHOULD BE REMOVED AS IT ADDS NOTHING OF SUBSTANCE TO THE BILL. ADD THE FOLLOWING WORDS TO THE END OF SECTION I. INTENT: "NOTHING IN THIS ACT SHALL BE CONSTRUED TO BE A TRANSFER OF REGULATORY AUTHORITY FROM THE BOARD OF FISHERIES AND BOARD OF GAME." PAGE 5, LINE 14, THE WORDS, "CONSISTENT WITH THE PREFERENCE FOR SUBSISTENCE" MUST BE OMITTED.

BECAUSE OF ALASKA'S POOR FISCAL POSTURE, NO RESIDENT SERVING ON ANY FISH AND GAME ADVISORY BOARD, SUBBOARD, ETC., SHALL RECEIVE A SALARY NOR PER DIEM. ACTUAL TRAVEL EXPENSES SHOULD BE REIMBURSED BY THE STATE.

CONCERNED CITIZEN

~~ROBERT WOLFE~~
Box 476-CSRA
Anchorage AK 99507

~~ROBERT STAFFORD~~
6010 Ril Way
Anchorage AK

Larry Darnes
2230 Parson AK
Anchorage, AK 99504

~~MICHAEL HENNING~~
9266 Campbell Terrace
Anchorage AK

~~ROBERT MOWERY~~
SRA [unclear]
Anchorage AK 99507

JOHN CRAFT
2221 Muldoon, Spot 85
Anchorage AK 99504

WILLIAM REACH
2230 Paxson
Anchorage AK 99504

LARRY TISH
Voter Reg #0319930
District 11

SCOTT CALL
4630 Cordova, Apt #2
Anchorage AK 99503

DAVID BERLIN
6015 E. 21st
Anchorage AK 99504

GARY McBRIDE
5214 Sillary Circle
Anchorage AK 99504

RONALD MIMM
778 Norman
Anchorage AK 99504

CURTIS CARLEY
Double Tree Court
Anchorage AK
344-9492

KEITH EDWARDS
4622 Shelikof
Anchorage AK

DOUGLAS CHAVIOUS
905 Muldoon, Space A13
Anchorage AK 99504

LARRY A. BARNES
2230 Paxson
Anchorage AK 99504

JERR HULL
13001 Stephenson
Anchorage AK

Daniel E. Short
5706 Armstrong Lane
Anch AK 99503

Charles Feger
7800 Deharr, Space 260
Anch AK 99504

James Dunn
3621 Merc Cr
Anch AK 99502

Karen Klosterman
821 P St.
Anch, AK 99501

Steven E. Lewis
8203 Peck Ave
ANCH. AK. 99504

SHELLY LAMB
7738 E 20TH
ANCH. AK. 99504

Ronald Kwozdek
6008 Winding Way
Anch, AK.

PLEASE PRINT

Name CLARK ENGLE
Representing SELF
Address 4129 LANA CT
Phone 333 5214

Here to TESTIFY (T)
Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Clark Engle
(signature)

Have you participated in other legislative teleconferences? No How many? 0 Would you have participated in this hearing if the network were not available? No

PLEASE PRINT

Name BRENT JONES
Representing HUNTERS + FISHERMAN of AK
Address P.O. Box 10-774 Anch. AK 99511
Phone 349-2724

Here to TESTIFY (T)
Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Brent Jones
(signature)

Have you participated in other legislative teleconferences? No How many? 0 Would you have participated in this hearing if the network were not available? No

How did you learn about this hearing? 1 If yes, did you use the network: instead of travel Yes

PLEASE PRINT

Name Warren E. Olson
Representing _____
Address SRA Box 82A Anch. AK 99507
Phone 344 5114

Here to TESTIFY (T)
Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Warren E. Olson
(signature)

Have you participated in other legislative teleconferences? _____ How many? 3 Would you have participated in this hearing if the network were not available? _____

How did you learn about this hearing? _____ If yes, did you use the network: instead of travel _____ instead of phone conversations _____ instead of mailed testimony _____

PLEASE PRINT

(T)

Name KROGSENA, Robert J.

Here to TESTIFY

Representing Sold Family

Address 6025 Winding Way Anch

Here to OBSERVE

Phone 333-4128

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Robert J. Krogsena
(signature)

PLEASE PRINT

(T)

Name SAM-E MCDOWELL

Here to TESTIFY

Representing AK FISHERIES RESOURCES

Address COMMITTEE

Here to OBSERVE

Phone IZAAK WALTON LEAGUE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Sam E. McDowell
(signature)

Have you participated in other legislative teleconferences? How many? 2

Would you have participated in this hearing if the network were not available?

How did you learn about this hearing?

If yes, did you use the network:
instead of travel

PLEASE PRINT

(T)

Name Dale Bondurant

Here to TESTIFY

Representing Sportsman's Game Preservation Assoc

Address Box 427 Chugach

Here to OBSERVE

Phone 688 2692

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Dale Bondurant
(signature)

Have you participated in other legislative teleconferences? How many? 2

Would you have participated in this hearing if the network were not available?

How did you learn about this hearing?

If yes, did you use the network:
— instead of travel
— instead of phone conversations
— instead of mailed testimony

Legislation

PLEASE PRINT

Name Larry Barnes
Representing Concerned Citizens
Address 2230 Paxson Ave
Phone 337 7904

Here to TESTIFY Yes T
Here to OBSERVE _____

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Larry Barnes
(signature)

Have you participated in other legislative teleconferences? Yes How many? 1 Would you have participated in this hearing if the network were not available? Yes

PLEASE PRINT

Name David R. Stoncliff
Representing Myself, & 20 reg. voters
Address 1922 Logan St. Arden
Phone 279 - 6301

Here to TESTIFY ✓ T
Here to OBSERVE _____

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

(signature)

Have you participated in other legislative teleconferences? _____ How many? _____ Would you have participated in this hearing if the network were not available? _____

PLEASE PRINT

Name Aleg REMAKLUS
Representing _____
Address 7756 Brentwood Dr Anchorage
Phone 0 ~~243~~ - 243-4271

Here to TESTIFY X T
Here to OBSERVE _____

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Aleg Remaklus
(signature)

Have you participated in other legislative teleconferences? Yes How many? 1 Would you have participated in this hearing if the network were not available? Yes
How did you learn about this hearing? Word of mouth If yes, did you use the network:
 instead of travel
 instead of phone conversations
 instead of mailed testimony

PLEASE PRINT

Name James D Miller
Representing Self
Address 2439 East 86th Court
Phone 344-4703

left
Here to TESTIFY X

Here to OBSERVE _____

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

James D Miller
(signature)

Have you participated in other legislative teleconferences? YES How many? _____

Would you have participated in this hearing if the network were not available? YES

How did you learn about this hearing?

If yes, did you use the network:

PLEASE PRINT

Name WALT ARTHUR
Representing SELF
Address 9521 EMERALD ST
Phone 243-8088

(T)
Here to TESTIFY X

Here to OBSERVE X

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Walter A Arthur
(signature)

Have you participated in other legislative teleconferences? yes How many? 1

Would you have participated in this hearing if the network were not available? yes

PLEASE PRINT

Name Steve C Keinch
Representing Self
Address 4111 Grape PL
Phone W 279-6471

back at 3:30 (T)

Here to TESTIFY X

Here to OBSERVE _____

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Steve C Keinch
(signature)

Have you participated in other legislative teleconferences? No How many? _____

Would you have participated in this hearing if the network were not available? _____

How did you learn about this hearing?

If yes, did you use the network:

Friend

____ instead of travel
____ instead of phone conversations
____ instead of mailed testimony

PLEASE PRINT

Name Ed Rinner
Representing Self
Address 2310 Wellisley Ct
Phone 344-4131

Yes to leave; will submit written testimony
Here to TESTIFY X

Here to OBSERVE _____

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Ed Rinner
(signature)

Have you participated in other legislative teleconferences? yes How many? 1

Would you have participated in this hearing if the network were not available? yes

PLEASE PRINT

Name PATRICK WRIGHT
Representing SELF
Address 1343 W. 25TH AVE.
Phone 279-1340

Here to TESTIFY _____

Here to OBSERVE ✓

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Patrick Wright
(signature)

Have you participated in other legislative teleconferences? No How many? _____

Would you have participated in this hearing if the network were not available? yes

PLEASE PRINT

Name Dean Thompson
Representing Safari Club Inter.
Address 3742 W 79th Ave.
Phone 243 2589

Yes to leave - will submit written testimony
Here to TESTIFY X

Here to OBSERVE _____

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Dean Thompson
(signature)

Have you participated in other legislative teleconferences? No How many? _____

Would you have participated in this hearing if the network were not available? No

How did you learn about this hearing?

If yes, did you use the network:
_____ instead of travel
_____ instead of phone conversations
_____ instead of mailed testimony

word of mouth

PLEASE PRINT

Name R. F. COADY
Representing SEL.
Address 1437 MATTERHORN WAY
Phone 2740790

Here to TESTIFY _____

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

R. F. Coady Jr.
(signature)

Have you participated in other legislative teleconferences? NO How many? _____

Would you have participated in this hearing if the network were not available? NO

How did you learn about this hearing? _____

If yes, did you use the network: _____

PLEASE PRINT

Name F. E. Omswold
Representing SELF
Address 2244 Boniface ANCHORAGE, AK
Phone 333-0341

Here to TESTIFY _____

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Frank E. Omswold
(signature)

Have you participated in other legislative teleconferences? _____ How many? _____

Would you have participated in this hearing if the network were not available? _____

PLEASE PRINT

Name Charles Hayes
Representing _____
Address PO BOX 304
Phone 274-5132

Here to TESTIFY _____

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

[Signature]
(signature)

Have you participated in other legislative teleconferences? _____ How many? _____

Would you have participated in this hearing if the network were not available? _____

How did you learn about this hearing? _____

If yes, did you use the network:
_____ instead of travel
_____ instead of phone conversations
_____ instead of mailed testimony

PLEASE PRINT

Name MEL KROGSENG
Representing Self
Address 6025 WINDING NY
Phone 333-4128

Here to TESTIFY _____

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Mel Krogseng
(signature)

Have you participated in other legislative teleconferences? _____ How many? 1

Would you have participated in this hearing if the network were not available? yes

How did you learn about this hearing? _____

If yes, did you use the network: _____

PLEASE PRINT

Name RAY KRAMER
Representing SELF
Address 7300 BLADE PL
Phone 349-5226

Here to TESTIFY _____

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

(signature)

Have you participated in other legislative teleconferences? Y How many? 1

Would you have participated in this hearing if the network were not available? Y

PLEASE PRINT

Name Steven F. Schroeder
Representing _____
Address _____
Phone _____

Here to TESTIFY _____

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

(signature)

Have you participated in other legislative teleconferences? NO How many? _____

Would you have participated in this hearing if the network were not available? _____

How did you learn about this hearing? _____

If yes, did you use the network: _____

Phone (KSPK)

instead of travel

instead of phone conversations

instead of mailed testimony

PLEASE PRINT

Name CHUCK MAXSON
Representing SELF
Address 1731 DIOMEDE 99504
Phone 271-4061

Here to TESTIFY _____
Here to OBSERVE X

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Chuck Maxson
(signature)

Have you participated in other legislative teleconferences? _____ How many? _____	Would you have participated in this hearing if the network were not available? _____
How did you learn about this hearing? _____	If yes, did you use the network: _____ instead of travel _____ instead of phone conversations _____ instead of mailed testimony

Date: 3/6/79 Subject: HB 193 Location: Anchorage



Anchorage Daily News, Tuesday, March 6, 1979-7

Public input on House Bill 193 relating to fish and game boards, is sought by the House Resources Committee in an audio teleconference starting at 12:45 p.m. at the Legislative Information Office, 1024

W. Sixth Ave. Area residents interested in testifying should register in advance by calling 278-3659. Observers are welcome.

Today in Anchorage

—PAID ADVERTISEMENT—

ATTENTION!

ALL SPORTS HUNTERS AND FISHERMEN

There are presently two bills before the 11th Legislature that will have tremendous impact on the future of sports hunting and fishing in Alaska. These two bills are House Bills 193 and 199. In a letter dated February 20, 1979 Representative Ramona L. Barnes, District 10, states, "I am concerned that residents of the local area do not understand the ramifications of these bills, and to date most Anchorage area legislators have received little, if any, communication from you on the potential allocation of [redacted] away from recreational and sport use." During the second session of the 10th Legislature, [redacted] use Bill 960 was passed and signed into law by Governor Hammond. This legislation gives subsistence [redacted] priority hunting and fishing rights.

Now HB 193 and 199 establish the system whereby this will be possible.

All sports hunters and fishermen should get a copy of both bills and read them carefully. You may pick them up (free of charge) at the Legislative Affairs Agency located at 1024 W. 6th Street, Anchorage, Alaska. Next, let your legislators know what you think of the bills. Remember, legislators are in Juneau to represent their constituents. When they receive no communication from you we feel they can only assume that you are not interested enough to take the time to let them know what your feelings are regarding an issue. Sometimes we get the impression that our legislators will somehow take care of our interests without any input from us. As of February 16, 1979 there were at least 240 bills before the legislature. All of these bills are classified as to content and recommendation. Once a bill leaves this initial committee with a substantial "do-pass" recommendation by a majority of those on the committee it is well on its way to becoming law. After all it is only reasonable that every single legislator cannot become an expert on every single bill. He or she must rely heavily upon the recommendations of their colleagues unless their constituents at home communicate different recommendations. The degree of involvement of a particular legislator is directly proportional to the amount of interest displayed by their constituents.

Let's take a brief look at HB 193 to see why we as sports hunters and fishermen should be interested.

HB 193 divides Alaska into seven regional areas, each with its own regional board of fish and game. Each regional board will consist of five members. In addition, a master board of fish and game will also be formed consisting of the chairman of each regional board. The only qualifications to be a regional board member is to "be well informed about the fish and game resources of the region to which is appointed." It goes on to outline the authority the master board would have and it appears that either the Alaska Department of Fish and Game will be reduced substantially in scope and authority or will serve in an advisory capacity to the master board. It is readily apparent that seven completely different licenses, set of regulations, tags, seasons, means of taking fish and game and bag limits are possible. This bill will also give the master and the regional boards the authority to determine at will "which users and what methods should be termed subsistence use, users, and methods. The bill clearly states that subsistence users shall have priority use of fish and game resources. All taxpayers should also take note that while all these board members receive no salary they will receive any travel expenses incurred plus \$100 per day per diem allowance from the time they leave their residence until they return to that residence. There are no time limits on travel, no limits on the number of days spent at a meeting, conference, etc. except that there shall not be less than two per year. The bill also states that each board may call a meeting as it considers necessary. Either the chairman or a majority of the board may call a meeting. One of the most objectionable parts of the bill, which is also part of the subsistence law passed last year, states a board may adopt regulations providing for subsistence hunting in a game management unit or subunit or portion of a unit or subunit upon the written petition of not less than 25 interested residents of an area which is requested for establishment as a subsistence area within a game management unit or subunit. Once a subsistence area is designated by the board it means a hunting area in which only subsistence hunting of the affected species is permitted and which is managed for maximum food potential.

The implications of HB 193 are staggering. An important state-wide teleconference on the bill will be held between 11 state-wide locations (Anchorage is one location) at the House Resources Committee on March 6, 1979 at 1:00 P.M. Those wishing to testify should call Judy Hopkins at 278-3668. The location of the teleconference is the Legislative Information Office, 1024 West 6th Ave., Anchorage, Ak. Remember you can get free copies of House Bill 193 and 199 there. They also offer free tele service to all legislators from that location. The days are long gone when the sports hunter or fisherman could assume that his constitutional rights would stand unchallenged by special interest groups. Unless you are willing to fight for your rights you are going to find them eroding one by one.

This ad paid for by concerned sports hunters of Alaska. For more information on the organization of Alaska sports hunters now being formed, call Dave Sturcliff at 279-6301. Dave Sturcliff treasurer, 1902 Logon, Anch, AK 99502.

8--Anchorage Daily News, Tuesday, March 6, 1979

TELECONFERENCE

A teleconference on fish and game boards will begin at 12:45 p.m. Tuesday at the Legislative Information Office, 1024 W. Sixth Ave. Judy Hopkins has more details at 278-3688.

Clubline

Saturday, March 3, 1979, The Anchorage Times 11

Alaska State Legislature

TELECONFERENCE HEARINGS



February 27, 1979

Contact: Judy Hopkins 278-3668

PUBLIC SERVICE ANNOUNCEMENT

(Run through 3/5/79)

PUBLIC INPUT ON HOUSE BILL 193, RELATING TO FISH AND GAME BOARDS, IS SOUGHT BY THE HOUSE RESOURCES COMMITTEE IN AN AUDIO TELECONFERENCE STARTING AT 12:45 p.m. TUESDAY, MARCH 6, AT THE LEGISLATIVE INFORMATION OFFICE, 1024 WEST SIXTH AVENUE.

THE BILL WOULD COMBINE THE BOARD OF FISHERIES AND THE BOARD OF GAME INTO A SINGLE MASTER BOARD, AND WOULD ESTABLISH SEVEN REGIONAL FISH AND GAME BOARDS.

AREA RESIDENTS INTERESTED IN TESTIFYING SHOULD REGISTER IN ADVANCE BY CALLING 278-3668. OBSERVERS ARE WELCOME.

####

Alaska State Legislature

TELECONFERENCE HEARINGS



February 29, 1979

Contact: House Resources Committee,
465-3715 Juneau, or Judy Hopkins 278-3668

FOR IMMEDIATE RELEASE

REGIONAL FISH AND GAME BOARDS CONSIDERED

The House Resources Committee, chaired by Representative Alvin Osterback, will hold teleconference hearings on HB 193, relating to fish and game, Tuesday, March 6 starting at 12:45 p.m. at the Legislative Information Office, 1024 West Sixth Avenue. Public comment is invited; witnesses should register in advance by calling 278-3668.

The bill, sponsored by House Speaker Terry Gardiner and nine Representatives, would establish seven regional fish and game boards and a master board of fish and game. The powers of the regional boards would be limited to establishing open and closed seasons, establishing the means and methods for taking fish and game, setting quotas and bag limits, and establishing seasons, areas, quotas and methods for harvest of aquatic plants. All other regulatory powers currently exercised by the Board of Fisheries or the Board of Game would be delegated to the master board, which would have some amendment and veto powers over regional board regulations. Procedures are established for resolving conflicts among regional boards.

###

March 9, 1979

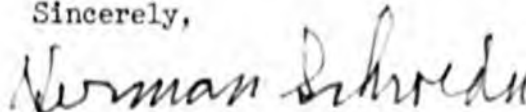
The Honorable Alvin Osterback
Chairman, House Resources Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Senator Osterback:

This is to advise you that I support HB 304 and the development of regional councils without regulatory authority over HB 193 establishing regional boards. The strengthening of the Advisory Committee system through the regional councils and through funding of travel and per diem for Advisory Committee Chairmen will be highly beneficial to the management of Alaska fish and wildlife.

Thank you for the opportunity to comment.

Sincerely,

A handwritten signature in cursive script that reads "Herman Schroeder".

Herman Schroeder
Dillingham, Alaska


Public
Testimony with
proposed amendments
and/or changes

for HB 193

LAW OFFICES OF
ALASKA LEGAL SERVICES CORPORATION

168 SOUTH FRANKLIN STREET
JUNEAU, ALASKA 99801
TELEPHONE 586-6425

M E M O R A N D U M

TO: House Resources Committee
FROM: Don Clocksin 
DATE: February 26, 1979
SUBJECT: HB 193 - Fish and Game Management

The following are proposed changes in HB 193. This follows up my oral testimony of February 22.

1. p.2, line 14. Add a new sentence:
"The governor shall designate _____ chairman
of each regional board."

Explanation: As Representative Gardiner explained, the governor should have more control over who sits on the Master Board. The Committee might also consider adding a state residency requirement to assure that the board members are familiar with the region. Another problem, one I did not address in my oral testimony, is that board members are selected before boundaries are established. See p.2, lines 4-8. It will be difficult to assess the knowledge that candidates have of the regions until the boundaries are set.

2. p.3, line 6. After "purposes;" add:
"the classifications may be made on a regional
basis, and fish or game may be classified in
more than one category;"

Explanation: A certain fish may be a sport fish in one region and a subsistence fish in another. The same goes for game. Therefore, duplicate and regionalized classifications should be encouraged.

3. p.3, line 11. After "state," delete:
"exercising predation control measures
considered necessary to the resources of
the state".

Explanation: Although I did not testify on this proposed change, it seems that predation control might be more effective on the regional level. Such controls are rarely imposed state-wide. The recently announced wolf kill which the Commissioner, on behalf of the Game Board, has authorized to protect subsistence hunting of moose is a good example of a decision better made on a regional level.

4. p.3, line 20. The term "native or exotic fish or game" should be defined.
5. p.3, lines 21-22. This subsection (b) needs to be clarified. I don't know what is meant by "additional qualifications . . . for gear licenses."
6. p.3, line 26. After "allowed;" insert:
"however, this paragraph does not apply to permits issued or transferred under ch. 43 of this title."

Explanation: This language is in the present law (AS 16.05.251 (a) (12)) and excludes the limited entry permit system from the Board of Fisheries' authority. Unless a policy decision is made to allow the new Master Board to regulate limited entry permits, this language should be inserted.

7. p.3, line 29. Add a new subsection (9) and renumber accordingly:
"(9) setting apart fish and game reserve areas, refuges, and sanctuaries in the waters or on the lands of the state over which it has jurisdiction, subject to the approval of the legislature."

Explanation: Present law gives the Fisheries and Game Boards the authority to set apart reserve areas, etc. AS 16.05.251 (a) (1) and .255 (a) (1). There is no reason not to grant the power here. Consideration should be given, however, to obtaining input from the appropriate regional board before such a reserve or refuge is created.

8. p.3, line 29. Add a new subsection (10) and number accordingly:
"(10) establishment of marking and identification requirements for means used in pursuit, capture and transport of fish and game."

Explanation: This is currently a responsibility of the Board of Fisheries for fish. Statewide uniformity in marking of harvested fish and game certainly makes sense, so the Master Board should have this authority for fish and game both.

9. p.4, line 5. Delete "if" and insert:
"for the following reasons. The board may make no decision amending or vetoing any regional board regulation unless the board's action is based upon specific written findings of fact and a written statement of the reasons for the action."

Explanation: This language is based on similar language regarding subsistence hunting zones. AS 16.05.257 (i) (1978 Supp.). It is good policy to require written decisions so people know the basis of those decisions.

10. p.4, line 15. After "section" delete the rest of the sentence.

Explanation: The phrase is redundant. See p.4, line 4.

11. p.4, line 21. Before "fish and game" add:
"the taking of"

Explanation: The subsection is taken from existing law except that the above language was dropped. AS 16.05.251 (a) (2). Presumably this was only a drafting or typographical error.

12. p.4, line 28. Add a new subsection (5):
"(5) other purposes provided by law."

Explanation: The four responsibilities listed here are not exhaustive. Where other duties appear in the law, the boards should have the regulatory authority to carry them out. Examples of other duties are at p.6, lines 17 and 19 (subsistence hunting zones); p.8, line 9 (advisory committees); and p.12, line 10 (regulating public nuisances).

13. p.4, line 28. Add a new subsection (b):
"(b) exercise predation control measures considered necessary to the resources of the region."

Explanation: See amendment #3.

14. p.5, lines 4 and 12. Delete "the" and insert "each regional".

Explanation: As I pointed out in my testimony, it is not clear whether the Master Board or the regional boards have authority to implement the subsistence preference. I have proposed that it be the regional boards for each region. The Master Board would still retain a veto power. See p.4, lines 3-16. However, the important point is that it be clear which board is being referred to.

15. p.5, line 19. Add a new subsection (f) as follows:
"(f) Regulations adopted by regional boards are of general application."

Explanation: In order to be a binding regulation which appears in the Alaska Administrative Code, the regulation must be of "general application". Although these regulations apply only to activities within the region, they must be considered "of general application" in order to be enforceable. See AS 44.62.640 (a) (2).

16. p.5, line 19. Add a new subsection (g) as follows:

"(g) Two or more regional boards may adopt joint and uniform regulations relating to fish or game populations which migrate between or among those regions."

Explanation: On p.4, lines 8-12, the Master Board may veto or amend regulations to establish uniformity of regulation for migrating species. However, there is no affirmative grant of power to encourage inter-regional management plans. Cooperation among regional boards should be encouraged.

17. p.5, line 23. After "regulations," add:
"affecting species migrating between or among those regions".

Explanation: The Master Board authority to veto conflicting regulations is limited to species migrating between or among regions. See p.4, lines 9-10. Therefore, to be consistent it should be only those conflicts which are left for resolution by the Master Board.

18. p.7, line 21. Change "the" to "that".

Explanation: For clarity. No regional board should be able to change the boundaries of an area within another region.

19. p.8, line 12. Delete "in the state designated by the individual boards: and insert:
"within the region represented by that board".

Explanation: If regional boards are to have the authority to create advisory committees, that authority should be limited to places within the appropriate region. This was presumably a drafting oversight.

20. p.8, lines 14 and 28. Before "boards" insert:
"regional"

Explanation: See amendment #14. It must be made clear which boards have the powers granted here. On line 28, it is possible that the Master Board should establish procedures for advisory committee closures. Once again, the important thing is to make it clear.

21. p.9, line 6. Change "of" to "on".

Explanation: Typographical error.

22. p.10, lines 9-10. Delete "consider" and insert:
"review"
and before the word "before" insert:
"pursuant to AS 16.05.256 (b)"

Explanation: This section should not be read to grant a new veto over regional regulations which is separate from that in section 256 (b) - p.4, lines 3-16. The amendments will clarify the veto power.

23. p.13, line 2. I suggest the regional board with responsibility for Nunivak Island should have the responsibility for musk oxen.
24. p.13, lines 23-24. The amendment proposed there is not necessary. It was already adopted as a part of Chapter 151, SLA 1978. See AS 16.05.940 (17) (1978 Supp.).
25. p.14, line 12. After "section" insert"
"to the appropriate regional board or"

Explanation: This section deals with waste of herring while harvesting roe. Since the problem occurs only in certain regions, those regional boards may be best able to solve the problem. Another alternative is to grant the authority to the regional boards in the first place.

26. p.15, line 11. After "16.10.470.", insert a new sentence as follows:
"However, no permit for the construction or operation of a salmon hatchery may be issued without advance notice to the appropriate regional board."

Explanation: The regional boards should have some say on the construction of fish hatcheries in their regions.

27. p.17, line 14. Add a new section, as follows:
"Sec.51. Effective Date. This Act is effective _____."

Explanation: Although I don't suggest a specific effective date, one should be made. First, section 226(b) of this bill (p.2, lines 4-8) requires that boundaries be set within six months after board members are appointed. Second, the subsistence legislation from last year was not implemented as quickly as it could have been. Apparently, almost no action was taken by the department until the October effective date. Therefore, I recommend an immediate effective date for those portions of the bill (membership and boundaries) and some strong encouragement not to unnecessarily delay the implementation of this new system.



UNITED FISHERMEN OF ALASKA

MAILING ADDRESS & OFFICE

197 SOUTH FRANKLIN ST
JUNEAU ALASKA 99801
907 586 2820

TO: HOUSE RESOURCES COMMITTEE
FROM: SHARI GROSS
DATE: MARCH 6, 1979
RE: HB 193 - FISH AND GAME MANAGEMENT

The following are proposed changes in HB 193. Since biological considerations are of paramount importance to fishermen, and since this legislation provides no overall coordinated policies for the state, we advocate that provisions be made for a comprehensive management plan established by the master board. The Regional Boards would have to follow management schemes in conformity to the comprehensive state plan.

1. page 2, line 13. Change "five" to "seven"

Explanation: If Regional Boards are to have management responsibilities for all user groups, a five person board from the large-sized regions being considered does not appear adequate.

2. page 2, line 14. Add a new sentence: "The Governor shall designate the chairman of each regional board."

Explanation: The Governor should have more control over representation on and directions given by the Regional Boards.

3. page 2, line 15. After "be" add: "a resident of and"

Explanation: Nothing in the bill now requires that members of the regional boards be residents of the regions which they would be representing.

4. page 2., line 17. delete (b) and add;
"The Governor shall appoint a seven person master board consisting of one person from each region, but none of whom are members of the regional boards."

Explanation: One of the main concerns with the regional management system is that local political pressures will circumvent good biological decisions. By putting some distance between membership on the regional and master boards, this concern may be somewhat alleviated. A second purpose to this amendment is that persons serving as chairmen of regional boards and also as members of the master board would be tied up in meetings throughout most, if not all, of the year.

UFA AMENDMENTS

page 2

5. page 2, line 21. after "of" add: "the master board and the"

Explanation: no provision regarding length of terms for the master board is included in the bill

6. p. 2, line 22. Change "two-year," to "four year" with initial appointments staggered accordingly.

Explanation: A two year term is not long enough to allow for the depth of experience and knowledge required to adequately serve a region on a management basis.

7. p. 5 line 22, delete between"


Explanation: the words "between" and "among" are redundant

The final amendment which the UFA advocates requires drafting of a section (4) to be added on page 4 under powers of the master board. We believe there should be a provision for appeal of regional management council decisions by users from within a region beyond the three specified provisions given in HB 193. Perhaps a system of petitions for appeal should be considered. If added, provision would also have to be included on page 5 within the section dealing with "Conflicts".

LAW OFFICES OF
ALASKA LEGAL SERVICES CORPORATION

105 SOUTH FRANKLIN STREET
JUNEAU, ALASKA 99801
TELEPHONE 586-6425

M E M O R A N D U M

TO: House Resources Committee
FROM: Don Clocksin 
DATE: February 26, 1979
SUBJECT: HB 193 - Fish and Game Management

The following are proposed changes in HB 193. This follows up my oral testimony of February 22.

1. p.2, line 14. Add a new sentence:
"The governor shall designate the chairman of each regional board."

Explanation: As Representative Gardiner explained, the governor should have more control over who sits on the Master Board. The Committee might also consider adding a state residency requirement to assure that the board members are familiar with the region. Another problem, one I did not address in my oral testimony, is that board members are selected before boundaries are established. See p.2, lines 4-8. It will be difficult to assess the knowledge that candidates have of the regions until the boundaries are set.

2. p.3, line 6. After "purposes;" add:
"the classifications may be made on a regional basis, and fish or game may be classified in more than one category;"

Explanation: A certain fish may be a sport fish in one region and a subsistence fish in another. The same goes for game. Therefore, duplicate and regionalized classifications should be encouraged.

3. p.3, line 11. After "state," delete:
"exercising predation control measures considered necessary to the resources of the state".

Explanation: Although I did not testify on this proposed change, it seems that predation control might be more effective on the regional level. Such controls are rarely imposed state-wide. The recently announced wolf kill which the Commissioner, on behalf of the Game Board, has authorized to protect subsistence hunting of moose is a good example of a decision better made on a regional level.

4. p.3, line 20. The term "native or exotic fish or game" should be defined.
5. p.3, lines 21-22. This subsection (b) needs to be clarified. I don't know what is meant by "additional qualifications . . . for gear licenses."
6. p.3, line 26. After "allowed;" insert:
"however, this paragraph does not apply to permits issued or transferred under ch. 43 of this title."

Explanation: This language is in the present law(AS 16.05.251 (a) (12) and excludes the limited entry permit system from the Board of Fisheries' authority. Unless a policy decision is made to allow the new Master Board to regulate limited entry permits, this language should be inserted.

7. p.3, line 29. Add a new subsection (9) and renumber accordingly:
"(9) setting apart fish and game reserve areas refuges, and sanctuaries in the waters or on the lands of the state over which it has jurisdiction, subject to the approval of the legislature."

Explanation: Present law gives the Fisheries and Game Boards the authority to set apart reserve areas, etc. AS 16.05.251 (a) (1) and .255 (a) (1). There is no reason not to grant the power here. Consideration should be given, however, to obtaining input from the appropriate regional board before such a reserve or refuge is created.

8. p.3, line 29. Add a new subsection (10) and number accordingly:
"(10) establishment of marking and identification requirements for means used in pursuit, capture and transport of fish and game."

Explanation: This is currently a responsibility of the Board of Fisheries for fish. Statewide uniformity in marking of harvested fish and game certainly makes sense, so the Master Board should have this authority for fish and game both.

9. p.4, line 5. Delete "if" and insert:
"for the following reasons. The board may make no decision amending or vetoing any regional board regulation unless the board's action is based upon specific written findings of fact and a written statement of the reasons for the action."

Explanation: This language is based on similar language regarding subsistence hunting zones. AS 16.05.257 (i) (1978 Supp.). It is good policy to require written decisions so people know the basis of those decisions.

10. p.4, line 15. After "section" delete the rest of the sentence.

Explanation: The phrase is redundant. See p.4, line 4.

11. p.4, line 21. Before "fish and game" add:
"the taking of"

Explanation: The subsection is taken from existing law except that the above language was dropped. AS 16.05.251 (a) (2). Presumably this was only a drafting or typographical error.

12. p.4, line 28. Add a new subsection (5):
"(5) other purposes provided by law."

Explanation: The four responsibilities listed here are not exhaustive. Where other duties appear in the law, the boards should have the regulatory authority to carry them out. Examples of other duties are at p.6, lines 17 and 19 (subsistence hunting zones); p.8, line 9 (advisory committees); and p.12, line 10 (regulating public nuisances).

13. p.4, line 28. Add a new subsection (b):
"(b) exercise predation control measures considered necessary to the resources of the region."

Explanation: See amendment #3.

14. p.5, lines 4 and 12. Delete "the" and insert "each regional".

Explanation: As I pointed out in my testimony, it is not clear whether the Master Board or the regional boards have authority to implement the subsistence preference. I have proposed that it be the regional boards for each region. The Master Board would still retain a veto power. See p.4, lines 3-16. However, the important point is that it be clear which board is being referred to.

15. p.5, line 19. Add a new subsection (f) as follows:
"(f) Regulations adopted by regional boards are of general application."

Explanation: In order to be a binding regulation which appears in the Alaska Administrative Code, the regulation must be of "general application". Although these regulations apply only to activities within the region, they must be considered "of general application" in order to be enforceable. See AS 44.62.640 (a) (2).

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HB 193

283495-5

Allen Shudara
Wagner

Cooke Inlet Fishermen's Council
March 10 voted to support 193
with these chgs

1. Chg sec 16.05 245 to read
reg. board consist of 7 members
2. regional shall be representative
of all user groups - sport fishing,
trappers, guides, hunters, com-
* fishermen, subsistence users
3. reg. board members be residents
of region they represent
4. Chg 16.05.248 to read
members of reg board alternate
4 yrs terms
5. Creation of a appeals system
whereby a regional board can
appeal to state board in case
of highly controversial issue
which management is
unable to solve
- 6.

6. reg. brd given authority
to limit boat hull length.

- * com fisheries is a wide scope
category & comprises
- a. salmon fish - gill & seine
 - b. shellfish - trawl & pot
 - c. bottomfish trawl - longline

7. approach for adv. comm.
within regions

- a) determine area encompass^{ed}
by com
- b) determine no. of people
- c) set up proper guidelines
- d) adequate allocation of
funds for adv comm to
function i.e. travel.

STATE OF ALASKA
THE LEGISLATURE

POUCH - STATE CAPITOL
JUNEAU ALASKA 99801
907-586-1500

LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

February 21, 1979

SUBJECT: Regional Fish and Game Boards:
(HB 193)

TO: House Resources Committee

FROM: Kenneth E. Vassar, Legislative Counsel *KEV*

You have requested a suggestion for language which would establish all land on the Alaska Peninsula, Aleutian Chain and Pribilof Islands west of a line extending south from Cape Kumlik and all of the Bering sea as a separate region for the purposes of House Bill 193 and which would establish Kodiak as another separate region. In accordance with your request, I would suggest the following:

Page 1, line 25

Delete all material and insert the following:

(1) All land on the Alaska Peninsula, Aleutian Chain and Pribilof Islands west of a line extending south from Cape Kumlik and the Bering Sea;

Page 2, line 4

Insert the following:

(8) Kodiak.

KEV:nem

Diann 

Alvin may want to add Kenai area to this new Kodiak region

HOUSE BILL NO. 304
SUGGESTED REVISIONS
REAL ALASKA COALITION

HB304

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For an Act entitled: "An Act establishing Fish and Game Resource Regions, Local Fish and Game Committees, and Regional Fish and Game Council; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

* Sec. 1. INTENT. The legislature finds that the proper regulation, protection, and conservation of fish and wildlife and the continuation of the unique lifestyle of Alaska residents require that an administrative structure be established for the purpose of enabling people with personal knowledge of local conditions and requirements to have a more meaningful advisory role in the management of fish and wildlife in Alaska.

* Sec. 2. AS 16.05 is amended by adding new sections to read:

Sec. 16.05.222. FISH AND GAME RESOURCE REGIONS.

For the purpose of the conservation and management of the fish and wildlife resources of the state, there are created five fish and game resource regions, the exact boundaries of which must be established by the Board of Fisheries and the Board of Game, acting jointly.

(Sec. 16.05.223. LOCAL FISH AND GAME COMMITTEES has been deleted totally.)

Sec. 16.05.224. REGIONAL FISH AND GAME COUNCILS. (a) The Board of Fisheries and the Board of Game, acting jointly, shall establish a regional fish and game council within each fish and

attn: * is where a revision was made;
some revisions were 1 word whereas
others were (1) sentences or sections

1 game resource region, composed of the chairpersons of the
2 local fish and game committees within its region.

3 (b) The Boards of Fish and Game shall assign a coordinator
4 to each region to distribute all relevant support data and
5 coordinate activities of Regional Council and Land Advisory
6 Committees and attend all Fish and Game Board hearings on
7 behalf of their respective regions.

8 (c) Each regional fish and game council may upon agreement
9 of the majority of the members and approval of the Boards of
10 Fisheries and Game:

11 (1) hold public meeting on fish and wildlife matters;
12 (2) review, make recommendations, and assist the
13 department, in consultation with its local fish and game com-
14 mittees and appropriate federal agencies, in developing plans
15 for the conservations, regulation, management, and use of the
16 fish and wildlife resources within its region.

17 (3) perform other duties which may be specified by
18 the boards by regulation.

19 (d) The regional fish and game councils may present recom-
20 mendations concerning the conservation, regulation, management,
21 and use of fish and wildlife resources within their respective
22 regions, and the evidence upon which the recommendations are
23 based, to the local advisory committees during the course of
24 their administrative proceedings. The committee, individually
25 or jointly, may choose not to follow any such recommendation
which it is determined during the administrative proceedings
is not supported by substantial evidence, violates recognized
principles of fish and wildlife conservation, or would be

1 inconsistent with the constitution or the laws of the State
of Alaska or the United States.

2
3 * (11) → * Sec. 4. IMPLEMENTATION. (a) In view of present state
4 fiscal constraints, the Board of Fisheries, Board of Game,
5 and the department shall implement AS 16.05.223 and 16.05.224,
6 enacted in sec. 2 of this Act, within the fish and game re-
7 source regions established by AS 16.05.222, also enacted in
8 sec. 2 of this Act, in accordance with the following schedule,
9 measured from the effective date of the Act:

10 (1) no less than one region within one year;

11 (2) no less than three additional regions within
12 two years; and

13 (3) all regions within three years.

14 (b) During the implementation period stated in (a) of
15 this section, all existing local advisory committees in other
16 regions shall continue to function under the present regulations.

17 * (12) * Sec. 5. CONSTRUCTION. If any provision of this Act is
18 incompatible with AS 16.05.260, the provision of this Act
19 governs.

20 * (13) → * ~~Sec. 7. Sec. 6 of this Act takes effect three years after
21 the effective date of the remaining sections of this Act.
22 The remaining sections of this Act take effect immediately
23 in accordance with AS 01/10.070(c).~~

EXPLANATION OF THE REVISIONS TO HOUSE BILL 304

(Note: All references to lines are from original HB-304.)

1. Line 12, There is no reason to distinguish between rural and other Alaska residents.
2. Line 15, The word advisory was added to better reflect the role of the public.
3. Line 18, "and development" was deleted because it was not considered appropriate to develop fish and game.
4. Line 19 and 20, The number of regions was revised to conform to the existing five game management regions. Actually the number of regions should be left up to the Boards so the best boundaries can be drawn to allow management of the resources of game, sport, and commercial fish. These boundaries may not be the same for basic management reasons. In fact, at present, there are three separate systems drawn by ADF&G for management.
5. Line 21 of page 1 and Line 1 - 28 of page 2, Since the boundaries are to be established by the Boards all area definition has been omitted.
6. Line 29 of page 2, Lines 1 - 29 of page 3, and Line 1 - 2 of page 4, The existing advisory committee system should remain as detailed in AS 16.05.260. The Boards have authority to deal with advisory committees now and will be making changes in their joint meeting of March 1979.
7. Line 8 - 11 of page 4, Paragraph (b) was deleted and new wording was added to allow for a coordinator in each region as determined by the Boards. We feel this may be the single most important factor to permit better local input to the Fish and Game regulatory system.
8. Line 12 of page 4, To better control what and when the Regional Councils meet, etc., we believe the Boards shall be given an oversight authority.
9. Line 18 - 25 of page 4, Since the regulatory powers of the councils are deleted, this wording is not needed. These councils are advisory only and should serve to advise and educate the local advisory committees.
10. Line 2 - 3 of page 5, As the councils are to serve the advisory committees, it was necessary to revise this wording.

11. Line 10 - 16 of page 5, Paragraph (e) is no longer required since the Councils are to serve the advisory committees.

12. Line 3 - 3 of page 6, This language concerns local advisory committees. Since no change is recommended in the existing system, Sec. 6 and Sec. 7 are not required.

The following motions were considered by the Southeast Interim Regional Advisory Committee at their March 9, 1979, meeting in Juneau, concerning HB 304. The motions were made to strengthen the bill and the power of the existing local Advisory Committees.

MOTION: To amend Sec. 16.05.223. LOCAL FISH AND GAME COMMITTEES. (d) to read:

Each committee shall hold public meetings on fish and wildlife matters, review regulatory proposals, (MAY) shall make recommendations to its regional fish and game council, the Board of Fisheries, and the Board of Game, and (MAY) shall participate in the review and development of management plans for the conservation and use of fish and wildlife resources within its region. If a regional council, the Board of Fisheries, or the Board of Game chooses not to follow a committee recommendation, that council or board shall inform the committee which made the recommendation of its reasons for not following the recommendation.

MOTION: To amend Sec. 16.05.224. REGIONAL FISH AND GAME COUNCILS. (a) to read:

The Board of Fisheries and the Board of Game, acting jointly, shall establish a regional fish and game council within each fish and game resource region, composed of the chairpersons or designee of the local fish and game committees within its region.

MOTION: To delete the present wording of Sec. 16.05.224. REGIONAL FISH AND GAME COUNCILS. (e) and replace with alternate wording reading:

Each region shall set forth regulations for subsistence use to conserve and manage their own resources in cooperation with the Department of Fish and Game.

MOTION: To add new wording reading Sec. 16.04.224. REGIONAL FISH AND GAME COUNCILS. (f):

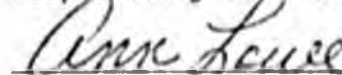
Any Advisory Committee shall have the power of emergency closure of a set area within the boundaries if there is no objection from any other Advisory Committee within the region. In the case of any objection, the majority of participating Advisory Committees will decide.

MOTION: To amend Sec. 4. IMPLEMENTATION. (a) to read:

(IN VIEW OF PRESENT STATE FISCAL CONSTRAINTS,) the Board of Fisheries, Board of Game, and the Department shall implement AS 16.05.223 and 16.05.224, enacted in sec. 2 of this Act, within the fish and game resource regions established by AS 16.05.222, also enacted in sec. 2 of this Act, in accordance with the following schedule, measured from the effective date of this Act:

- AND)
- (1) (NO LESS THAN ONE REGION) all regions within one year;
 - (2) (NO LESS THAN THREE ADDITIONAL REGIONS WITHIN TWO YEARS:
 - (3) (ALL REGIONS WITHIN THREE YEARS.)

Respectfully submitted by:



Ann Lowe, Chairman
Southeast Interim Regional Advisory Council

A M E N D M E N T

Offered in the HOUSE

By Gardiner

TO: CS FOR HOUSE BILL NO. 193

Page 2, line 2:

Delete "and Cook Inlet" and insert in its place "Cook Inlet, and Shelikof Strait"

Page 2, line 3:

Delete "Cape Douglas at the base of" and insert in its place "Portage Bay on"

Page 2, line 4:

After "including" insert "Trinity Islands and"

Delete "Shuyak Island" and insert in its place "Trinity Islands"

Page 2, lines 7 - 19:

Delete all material and insert the following:

(3) Western Alaska: The Alaska Peninsula westward from Portage Bay; Chirikof and Shumagin Islands, and all other adjacent offshore islands; the Aleutian Islands and the Pribilof Islands; the area northward and northwestward from the King Salmon River drainage, including all land drained by water flowing into Bristol Bay, the land within the boundaries of the Calista Regional Corporation; Nunivak and St. Matthew Islands, and all other islands along the coast; and the adjacent coastal water seaward to the limit of the state's jurisdiction.

Renumber following paragraphs accordingly.

PAGE 1, LINE 22

Any regions established for the purpose of fish and game management and public input should be left largely to the discretion of the Dept. and the Board of Fish and Board of Game rather than the legislature.

PAGE 2, LINE 9

Two boards serve our purposes much better than one as has been recently demonstrated. Just 4 years ago we decisively concluded to separate the boards. That decision has served us well.

PAGE 3, LINE 12

Administrative appointment of, in this case, 35 members to regional boards places an extremely weighty political finger on the scales. This could lead to abrupt changes, thus encouraging confusion and lack of continuity with changes in administration, as well as an undue burden on the Governor and legislature.

LINE 17

Would ensure that regional advocacy carry through to the master boards - a decided disadvantage in light of the overall responsibility and universal oversight expected of the master boards.

LINE 21

The member ship terms would tend to prevent members from gaining the necessary knowledge to make reasonable decisions in light of the short 2 year term.

LINE 29

The master boards should be the only boards empowered to adopt or reject regulations. That covers all of pages 3, 4, and most of page 5.

PAGE 5, LINE 10-----

Providing legal assistance to a total of 7 or 8 boards meeting some 500 - 600 days would be fiscally irresponsible.

PAGE 6, LINE 6 THROUGH LINE 7 ON PAGE 8

Delete - some reason - (master boards should make decisions)

PAGE 8, LINE 9

This would tend to turn the local committees into puppets of the regional board, with the regional boards designating proposals.

The biggest disadvantage to this entire section however, is that it would restrict local input and prevent local advisory committees from ever dealing directly with the master boards. This would restrict rather than improve local input.

PAGE 9, LINE 2

Places biological decisions directly in the political arena - a decided disadvantage

LINE 24

Fiscally irresponsible, could end up with a full-time payroll of 35 persons, plus their travel expenses

PAGE 11, LINE 25

Goes beyond the necessary scope of this legislation


PAGE 12 THROUGH PAGE 17

Primarily refers to technical changes, to which we have already objected

CONCLUSION: In its present form H.B. 193 is unacceptable. Additionally it would be impractical to try to modify this bill in such a way as to make it amendable to the purposes of ensuring local input and proper fish and game management.

LAW OFFICES OF
ALASKA LEGAL SERVICES CORPORATION
188 SOUTH FRANKLIN STREET
JUNEAU, ALASKA 99801
TELEPHONE 586-6425

M E M O R A N D U M

TO: House Resources Committee
FROM: Don Clocksin 
DATE: February 26, 1979
SUBJECT: HB 193 - Fish and Game Management

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1. p.2, line 14. Add a new sentence:
"The governor shall designate the chairman of each regional board."

Explanation: As Representative Gardiner explained, the governor should have more control over who sits on the Master Board. The Committee might also consider adding a state residency requirement to assure that the board members are familiar with the region. Another problem, one I did not address in my oral testimony, is that board members are selected before boundaries are established. See p.2, lines 4-8. It will be difficult to assess the knowledge that candidates have of the regions until the boundaries are set.

2. p.3, line 6. After "purposes;" add:
"the classifications may be made on a regional basis, and fish or game may be classified in more than one category;"

Explanation: A certain fish may be a sport fish in one region and a subsistence fish in another. The same goes for game. Therefore, duplicate and regionalized classifications should be encouraged.

3. p.3, line 11. After "state," delete:
"exercising predation control measures considered necessary to the resources of the state".

Explanation: Although I did not testify on this proposed change, it seems that predation control might be more effective on the regional level. Such controls are rarely imposed state-wide. The recently announced wolf kill which the Commissioner, on behalf of the Game Board, has authorized to protect subsistence hunting of moose is a good example of a decision better made on a regional level.

4. p.3, line 20. The term "native or exotic fish or game" should be defined.
5. p.3, lines 21-22. This subsection (b) needs to be clarified. I don't know what is meant by "additional qualifications . . . for gear licenses."
6. p.3, line 26. After "allowed;" insert:
"however, this paragraph does not apply to permits issued or transferred under ch. 43 of this title."

Explanation: This language is in the present law (AS 16.05.251 (a) (12) and excludes the limited entry permit system from the Board of Fisheries' authority. Unless a policy decision is made to allow the new Master Board to regulate limited entry permits, this language should be inserted.

7. p.3, line 29. Add a new subsection (9) and renumber accordingly:
"(9) setting apart fish and game reserve areas, refuges, and sanctuaries in the waters or on the lands of the state over which it has jurisdiction, subject to the approval of the legislature."

Explanation: Present law gives the Fisheries and Game Boards the authority to set apart reserve areas, etc. AS 16.05.251 (a) (1) and .255 (a) (1). There is no reason not to grant the power here. Consideration should be given, however, to obtaining input from the appropriate regional board before such a reserve or refuge is created.

8. p.3, line 29. Add a new subsection (10) and number accordingly:
"(10) establishment of marking and identification requirements for means used in pursuit, capture and transport of fish and game."

Explanation: This is currently a responsibility of the Board of Fisheries for fish. Statewide uniformity in marking of harvested fish and game certainly makes sense, so the Master Board should have this authority for fish and game both.

9. p.4, line 5. Delete "if" and insert:
"for the following reasons. The board may make no decision amending or vetoing any regional board regulation unless the board's action is based upon specific written findings of fact and a written statement of the reasons for the action."

Explanation: This language is based on similar language regarding subsistence hunting zones. AS 16.05.257 (i) (1978 Supp.). It is good policy to require written decisions so people know the basis of those decisions.

10. p.4, line 15. After "section" delete the rest of the sentence.

Explanation: The phrase is redundant. See p.4, line 4.

11. p.4, line 21. Before "fish and game" add:
"the taking of"

Explanation: The subsection is taken from existing law except that the above language was dropped. AS 16.05.251 (a) (2). Presumably this was only a drafting or typographical error.

12. p.4, line 28. Add a new subsection (5):
"(5) other purposes provided by law."

Explanation: The four responsibilities listed here are not exhaustive. Where other duties appear in the law, the boards should have the regulatory authority to carry them out. Examples of other duties are at p.6, lines 17 and 19 (subsistence hunting zones); p.8, line 9 (advisory committees); and p.12, line 10 (regulating public nuisances).

13. p.4, line 28. Add a new subsection (b):
"(b) exercise predation control measures considered necessary to the resources of the region."

Explanation: See amendment #3.

14. p.5, lines 4 and 12. Delete "the" and insert "each regional".

Explanation: As I pointed out in my testimony, it is not clear whether the Master Board or the regional boards have authority to implement the subsistence preference. I have proposed that it be the regional boards for each region. The Master Board would still retain a veto power. See p.4, lines 3-16. However, the important point is that it be clear which board is being referred to.

15. p.5, line 19. Add a new subsection (f) as follows:
"(f) Regulations adopted by regional boards are of general application."

Explanation: In order to be a binding regulation which appears in the Alaska Administrative Code, the regulation must be of "general application". Although these regulations apply only to activities within the region, they must be considered "of general application" in order to be enforceable. See AS 44.62.640 (a) (2).

16. p.5, line 19. Add a new subsection (g) as follows:
"(g) Two or more regional boards may adopt joint and uniform regulations relating to fish or game populations which migrate between or among those regions."

Explanation: On p.4, lines 8-12, the Master Board may veto or amend regulations to establish uniformity of regulation for migrating species. However, there is no affirmative grant of power to encourage inter-regional management plans. Cooperation among regional boards should be encouraged.

17. p.5, line 23. After "regulations;" add:
"affecting species migrating between or among those regions".

Explanation: The Master Board authority to veto conflicting regulations is limited to species migrating between or among regions. See p.4, lines 9-10. Therefore, to be consistent it should be only those conflicts which are left for resolution by the Master Board.

18. p.7, line 21. Change "the" to "that".

Explanation: For clarity. No regional board should be able to change the boundaries of an area within another region.

19. p.8, line 12. Delete "in the state designated by the individual boards: and insert:
"within the region represented by that board".

Explanation: If regional boards are to have the authority to create advisory committees, that authority should be limited to places within the appropriate region. This was presumably a drafting oversight.

20. p.8, lines 14 and 28. Before "boards" insert:
"regional"

Explanation: See amendment #14. It must be made clear which boards have the powers granted here. On line 28, it is possible that the Master Board should establish procedure for advisory committee closures. Once again, the important thing is to make it clear.

21. p.9, line 6. Change "of" to "on".

Explanation: Typographical error.

22. p.10, lines 9-10. Delete "consider" and insert:
"review"
and before the word "before" insert:
"pursuant to AS 16.05.256 (b)"

Explanation: This section should not be read to grant a new veto over regional regulations which is separate from that in section 256 (b) - p.4, lines 3-16. The amendments will clarify the veto power.

23. p.13, line 2. I suggest the regional board with responsibility for Nunivak Island should have the responsibility for musk oxen.
24. p.13, lines 23-24. The amendment proposed there is not necessary. It was already adopted as a part of Chapter 151, SLA 1978. See AS 16.05.940 (17) (1978 Supp.).
25. p.14, line 12. After "section" insert"
"to the appropriate regional board or"

Explanation: This section deals with waste of herring while harvesting roe. Since the problem occurs only in certain regions, those regional boards may be best able to solve the problem. Another alternative is to grant the authority to the regional boards in the first place.

26. p.15, line 11. After "16.10.470.", insert a new sentence as follows:
"However, no permit for the construction or operation of a salmon hatchery may be issued without advance notice to the appropriate regional board."

Explanation: The regional boards should have some say on the construction of fish hatcheries in their regions.

27. p.17, line 14. Add a new section, as follows:
"Sec.51. Effective Date. This Act is effective _____."

Explanation: Although I don't suggest a specific effective date, one should be made. First, section 226(b) of this bill (p.2, lines 4-8) requires that boundaries be set within six months after board members are appointed. Second, the subsistence legislation from last year was not implemented as quickly as it could have been. Apparently, almost no action was taken by the department until the October effective date. Therefore, I recommend an immediate effective date for some portions of the bill (membership and boundaries) and some strong encouragement not to unnecessarily delay the implementation of this new system.

STATE OF ALASKA
THE LEGISLATURE

FOUCH Y STATE CAPITOL
JUNEAU ALASKA 99811
907 465 3800

LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

February 21, 1979

SUBJECT: Regional Fish and Game Boards:
(HB 193)

TO: House Resources Committee

FROM: Kenneth E. Vassar, Legislative Counsel *KEV*

You have requested a suggestion for language which would establish all land on the Alaska Peninsula, Aleutian Chain and Pribilof Islands west of a line extending south from Cape Kumlik and all of the Bering sea as a separate region for the purposes of House Bill 193 and which would establish Kodiak as another separate region. In accordance with your request, I would suggest the following:

Page 1, line 25

Delete all material and insert the following:

(1) All land on the Alaska Peninsula, Aleutian Chain and Pribilof Islands west of a line extending south from Cape Kumlik and the Bering Sea;

Page 2, line 4

Insert the following:

(8) Kodiak.

KEV:nem

Cook Inlet Fishermen's Council

Position on HB 193

(Telephoned in by Lottie Edelman 3/10/79)

The Cook Inlet Fishermen's Council approves the concept of HB 193 with the following amendments:

- The regional boards shall be made up of residents of the region.
- Regional bds. shall consist of 7 members with terms of 4 years, alternating.
- A system for appeals from Advisory committees to the regional bd. and from regional bds. to the master bd. shall be set up in the bill.
- Regional bds. shall be given authority to limit keel length of boats if HB 1 passes.
- Local advisory committees shall be upgraded.
- The regional boards shall be representative of all user groups (sport fish, commercial fin fish, commercial shell fish, subsistence, guides, hunters, and trappers).

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Testimony on
HB 193

The REAL Alaska Coalition

Headquarters Office

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Juneau, Alaska
Anchorage, Alaska

Member Groups

Alaska Chapter Safari Club
International (Anchorage)
Alaska Fur Trappers Association
(Tok)
Alaska Gun Collectors (Anchorage)
Alaska Professional Hunters
Association (Anchorage)
Alaska Rifle Club (Anchorage)
Alaska Sports & Wildlife Club
(Ketchikan)
Alaska State Rifle & Pistol
Association (Anchorage)
Alaska Waterfowl Association
(Anchorage)
Alaska Wildlife Federation and
Sportsmen's Council
Alaskan Bowhunters Association
(Soldotna)
Baranof Pistol & Rifle Club (Sitka)
Chena River Sports Club
(Fairbanks)
Chitna Dipnetters (Fairbanks)
Coalition of Interior Alaska
Duckmen (Fairbanks)
College Cubs Junior Rifle Club
Eagle River Sportsmen Preservation
Association
Easement Defense Fund
(Anchorage)
Interior Alaska Trappers
Association (Fairbanks)
Interior Wildlife Association of
Alaska (Fairbanks)
Isaac Walton League (Anchorage)
Juneau Rifle & Pistol Association
Kodiak Rifle & Pistol
Matanuska Valley Sportsmen
Association (Palmer)
Moose Pass Sportsmen
Association
Nome Sportsmen Club
Old Sitka Trap Club
Petersburg Rod & Gun Club
Sitka Sportsmen Association
Six Shooter Gun Club (Kenai)
TVS Rifle & Pistol Club (Fairbanks)
Tanana Valley Sportsmen
Association (Fairbanks)
Territorial Sportsmen (Juneau)
Totem Shooters (Eagle River)
Upper Kuskokwim Sportsmen
Association (McGrath)

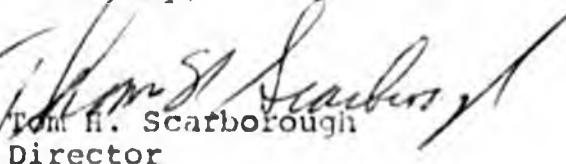
March 7, 1979

Representative Alvin Osterback
Pouch V
Juneau, Alaska 99811

Dear Representative Osterback:

Enclosed for the record is my testimony for House
Bills 193 and 304 concerning Regional Boards.
I look forward to working with your committee to
obtain acceptable legislation for all parties concerned.

Sincerely,


Tom H. Scarborough
Director

Enclosure

cc: Rep. Bill Miles
Rep. Fred Zharoff
Rep. Patrick Carney
Rep. Samuel Cotten

Rep. John Fuller
Rep. C. V. Chatterton
Rep. Richard Eliason
Rep. Richard Halford

THS/pjb

TESTIMONY ON HOUSE BILL 304 AND HOUSE BILL 193

MARCH 6, 1979

TOM SCARBOROUGH, EXECUTIVE DIRECTOR

REPRESENTING ALASKA WILDLIFE FEDERATION AND SPORTSMEN'S COUNCIL, INC.

Alaska Wildlife Federation and Sportmen's Council is a statewide organization representing recreational and sportmen interests. It is also affiliated with the National Wildlife Federation and has closely aligned views on the subject of Regional Control of Fish and Game Management.

I have reviewed both House Bill - 304 and House Bill - 193, which are bills on Regional Boards, and selected 304 as the most appropriate vehicle to use for markup. Alaska Wildlife and Sportmen's Council favors the regional concept that I will discuss in detail. We are opposed to a system which grants regulatory power to a Regional Board or Council. We favor a concept which will upgrade the local advisory system thereby allowing better input and communication between the public and the Boards of Fish and Game.

Essential in this concept is an advisory committee coordinated for each of the regions as defined jointly by the Boards of Fish and Game. We recommend these advisors work directly for the Boards and not for the Commissioner of Alaska Department of Fish and Game.

Secondly, we would like to see the chairmen of the local advisory committees meet at least twice a year to discuss mutual interest within their region. This would then form a line of communication not presently in existence. This group of local committee chairmen could be called a Regional Council. The Council should not be required to review or draft proposals, but should only function to better inform the local committees.

TESTIMONY ON HOUSE BILL 304 AND HOUSE BILL 193

MARCH 6, 1979

TOM SCARBOROUGH, EXECUTIVE DIRECTOR

REPRESENTING ALASKA WILDLIFE FEDERATION AND SPORTSMEN'S COUNCIL, INC.

I will provide the committee with a suggested amended review of 304 to insert in the record which contains the concepts I have previously given in this testimony.

THS/pjb

The REAL Alaska Coalition

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Totem Shooters (Eagle River)
Upper Kuskokwim Sportsmen
Association (McGrath)

POSITION STATEMENT "REGIONAL SYSTEMS"

Sportsmen, trappers, guides & others who live in wilderness Alaska have long realized the importance and value of local knowledge and input into the regulatory process of fish and game management.

Our staunch opposition to certain regional board proposals which would create unwieldy and ineffective bureaucrasies, de-centralize state rule-making authority, and dilute direct local input, have often been interpreted as blanket opposition to any "regional system." Such is not the case however, as we are indeed in favor of increasing the efficiency and effectiveness of the local committees and feel a regional system can be designed which will accomplish that goal. We favor, and place a high priority on passage of legislation creating such a system in the first session of the eleventh legislature.

The following brief synopsis of points necessary in an advantageous regional system, and an unacceptable one should already outline our position.

BASIC CHANGES NEEDED-EFFECTIVE REGIONAL SYSTEM

- 1.) Regions should be created, representatives of local committees should sit on a regional council (or board) to communicate to each other specific local concerns.
- 2.) Professional Assistance - full time regional advisory coordinators should be incorporated, for each region.
- 3.) Financial assistance to provide for transportation costs should be incorporated.
- 4.) The existing local advisory committee system should be used as the foundation upon which to build a more effective system.

UNACCEPTABLE CONCEPTS

- 1.) AN: de-centralization of master board rule-making authority.
- 2.) Requirements that newly created "regional boards" comprehensively review proposals, or in any way dilute local input.

- 3.) Requirements which combine the two existing master boards.
- 4.) Establishment of systems which will unduly hamper the effectiveness of professional fishery and wildlife managers and likewise impair proper resource management.
- 5.) Creation of administrative or travel systems that are fiscally irresponsible.

TESTIMONY RE: FISH AND GAME REGIONAL SYSTEMS

3/6/79

KEN FANNING

REAL ALASKA COALITION

We favor enacting legislation which will create a "regional system" that will improve local advisory input to the promulgation of fish and game regulations.

We urge your committee to use HB 304 as a markup vehicle to that end.

We wish to clearly define what we feel would provide an effective regional system, and will forward to your committee our complete recommendations for such. We would also like to include in your hearing record our line by line suggested improvements and amendments to HB 304, our comprehensive evaluation of HB 193 and our position statement regarding regional systems.

Basically, we feel a comprehensive overhaul of the existing system, including regionalization, assignment of regional advisory committee coordinators, an improved system of communication and financial assistance to carry out these improvements would be extremely beneficial. We heartily endorse legislation which will accomplish that without creating an unwieldy bureaucratically irresponsible administrative structure.

Our current system is the most publicly oriented fish and game advisory system in the United States. In fact, it is so painstakingly democratic that it taxes the very time frame in which it works.

This is not to say, however, that substantial changes are not necessary in order to improve the effectiveness of that system. Indeed, they are. Through correspondence, personal communication and in response to extensive public hearings in the