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THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936
 Title An Act Relating to Displaced Homemakers, and Providing an Effective Date
 Requested by _____ Date March 21, 1980

II. FISCAL DETAIL

Agency Affected Department of Education
 Program Category Affected Adult and Continuing Education
 BRU, Program, or Subprogram(s) Affected Adult and Continuing Education

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill has no fiscal impact on the Department of Education.

IV. DATE March 21, 1980 PREPARED BY *William H. Brown*
 AGENCY Education
 PHONE 465-2800
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB-936
 Title An Act Relating to Displaced Homemakers.....
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Community and Regional Affairs
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected CETA

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES		94.3				
200 TRAVEL		16.0				
300 CONTRACTUAL		1,117.3				
400 COMMODITIES		1.5				
500 EQUIPMENT		3.8				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		1,232.9				

FUNDING (Thousands of Dollars)

GENERAL FUND		1,232.9				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		2				
PART TIME		2				
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The availability of funds for the displaced homemakers program will be advertised statewide and contracts negotiated through a competitive procurement process.

Projected program costs are based on a displaced homemaker program currently funded by the Department in Fairbanks. The program offers the following services, directly or by referral: assessment; counseling; job development; basic education; vocational training; and life skills workshops. The program is staffed by three counselors and two intake workers. The annual cost of the program is \$135,884. Approximately 325 individuals are scheduled to be served.

IV. DATE March 12, 1980 PREPARED BY Fred J. Ali, Deputy Director
 AGENCY Community & Regional Affairs, CETA Division
 PHONE 465-4890

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

H.B. 936

3-12-80

"An Act relating to displaced homemakers; and providing for an effective date."

A displaced homemaker should be interpreted as a person, male or female, who has been in a dependent situation and finds themselves for various reasons (death, separation, divorce, abandonment, ~~and~~ displaced from the position of homemaker.

A displaced homemaker, more often than not, becomes a public charge, due to inability to find employment.

The inability to find employment may be caused by many factors. Skills are non-existent, skills are out-dated, skills are inappropriate for community of residence, child-care is too costly to be paid from wage received, child-care facilities may not be available within reasonable distance of residence or place of employment, Also, transportation in

the form of personal car or public transit may not be available.

Also, due to the trauma of the displacement many homemakers are not ready for employment until they have received good transitional counseling. After transitional counseling there often exists a need for continuing supportive counseling.

Skills must be acquired through class-room training or on-job-training programs. Existing, but out-dated, skills must be renewed through brush-up courses for re-hiring or re-certification. Inappropriate skills must be evaluated to determine what further, if any, can be transferred into employment which is available in the community of residence.

The displaced homemakers more frequently than not find themselves without housing which is affordable. Alternative affordable housing is difficult to locate. Low-income housing units are always in low to short a supply. In the

case of the single adult with no dependent children there is no low-income housing available. A single or displaced mother or father of two children could receive a monthly stipend of \$400 through A.F.D.C. With rent for a two-bedroom apt. at \$350 to \$400 mo. plus utilities there is often no alternative except to enter another dependent situation for which they are not prepared.

If the displaced person cannot get a job which pays enough to replace A.F.D.C. ~~and~~, Food Stamps and Medicaid they continue as a public charge, thus creating a Catch 22 situation.

Legal problems are also a prime concern. Many displaced persons do not pursue a divorce due to the cost of legal fees. Free legal services through Alaska Legal Services often do not materialize as that agency is overworked and understaffed. So the displaced person may lose child support, property, etc. to which they may be entitled.

Establishing credit is still a problem for the female displaced homemakers. Even if she gets a job and can afford to pay her bills. She finds herself being asked "husband's name", "credit references", "do you own a rent", "how long have you lived in your present residence". Many displaced homemakers find they can't get credit because the ex-husband or ex-wife had a bad credit rating during the marriage.

Persons who are displaced and are seeking employment actively are not necessarily "hard-core-unemployed" persons. They are persons who are willing to do almost any kind of work for a living wage. It is not felt that the employment of a displaced homemaker is a liability. In fact, it should be considered a definite asset as displaced persons have no alternative source of income except welfare which they feel is degrading & undesirable.

It is not felt that employers should receive a "tax break" at the further expense of taxpayer for hiring a displaced homemaker.

Section 3, AS 43.20 should be deleted entirely from HB. 939.

Respectfully submitted,

Leslie M. Mellard
Counselor
Displaced Homemakers Program
Fairbanks, Alaska

TELECONFERENCE HEARING
March 12, 1980

ALASKA WOMEN'S RESOURCE CENTER
HELEN ROBERTS, OUTREACH
DISPLACED HOMEMAKERS PROGRAM

RE: HOUSE BILL NO. 936

The Displaced Homemaker Program at Alaska Women's Resource Center has counseled, seen and served approximately 64 women within the past six (6) months who are divorced, separated or widowed. These women represent the population addressed by the intent of House Bill 936. There are many more in the Anchorage area, as well as throughout our state who can be identified and assisted through this legislative bill providing for the services as discussed.

The Displaced Homemaker must be reached in order to be trained. They must also be in touch with the real work world in order to gain realistic work skills. The need for a comprehensive program approach to attack the isolation which contributes to the Displaced Homemaker syndrome is in the Multi-Purpose Center Concept. Not knowing where to turn, not having confidence to seek assistance, finding stop-gap help that is too little, premature and not pertinent is a prime problem. The need for job counseling, training and placement is a major priority. Permanent employment within the clerical, sales, health and food services is one area of need and demand among women who come to the Center. The other side of the coin is that if there were adequate training programs, such as the proposed Anchorage Skill Center, that would offer training in other work areas, there would be guaranteed enrollees for such programs. We support the Fairview Community Council Skill Center Committee, chaired by Mr. Joseph M. Jackson, in their efforts for a site selection for a proposed and funded Anchorage Skill Center.

We would like to request that House Bill 936 Provide for mechanisms for identifying Displaced Homemakers throughout the state.

The Women our Center deals with are intimidated by a society that has welshed on its' promises, such as health services, economic security, and to be fully educated in order to be responsible for their own lives.

Displaced Homemakers Program, Alaska Women's Resource Center

approximate number of displaced homemakers served in one year: 128.

This is a conservative estimate based on the number of women served since October 1979, when the program became funded as a Displaced Homemakers Program.

salary ranges for jobs displaced homemakers looking for work: \$900/mo.

This is the lowest salary a displaced homemaker could make and still support a family. Any salary above \$900/mo. would be even better.

the types of jobs displaced homemakers are looking for are: clerical, bookkeeping, sales (not retail sales), child care, restaurant and food services, and some very limited requests for non-traditional types of employment. A great many displaced homemakers say they are looking for a job and will take anything.

Any incentive given to a businessperson to employ displaced homemakers will only help. These women are usually very low on marketable skills but are willing and able to learn new skills. They will make very stable employees if given a chance.

ALASKA WOMEN'S RESOURCE CENTER
 QUARTERLY PROGRAM REPORTS

DISPLACED HOMEMAKERS PROGRAM Oct - Dec 79

A. Number of client contacts: 73.

B. Client characteristics:

- | | | |
|-----------------------|-------------------|--------------------|
| 1. Age: | 18-25--13 | 41-45-- 0 |
| | 26-30-- 7 | 46-50-- 1 |
| | 31-35-- 4 | unkown--45 |
| | 36-45-- 3 | |
| 2. Sex: | Female--72 | Male--1 |
| 3. Ethnic background: | | |
| | White--56 (76.7%) | Hispanic--4 (5.5%) |
| | Black-- 7 (9.6%) | Oriental--1 (1.4%) |
| | Native- 5 (6.8%) | |
| 4. Marital Status: | | |
| | Married--12 | Separated--6 |
| | Single --17 | Widow --1 |
| | Divorced- 4 | unknown ---33 |
| 5. Hanicapped: | 2 | |

C. Reasons for contacts:

- | | |
|--------------------------------|----|
| 1. permanent employment | 39 |
| 2. workshop | 18 |
| 3. miscellaneous | 8 |
| 4. SUCESS | 7 |
| 5. financial aid for school | 6 |
| 6. Self confidence clinic | 4 |
| training programs | 4 |
| list a job with the center | 4 |
| 7. support groups | 3 |
| 8. general information | 2 |
| professional counseling | 2 |
| vo"unteer opportunities | 2 |
| 9. Social Security information | 1 |
| career counseling | 1 |
| resumes | 1 |

D. Services provided:

These services consisted of counseling clients on the labor market in Alaska and Anchorage; providing information on apprenticeship program openings; moral support for clients; where to find information concerning financial aid for school and what programs are available; discussing what jobs are open and where to apply for jobs which may come open.

E. Referrals received: one from Job Services for positions in the counseling field.

F. Referrals made:

- | | |
|--|----|
| 1. Job Services | 39 |
| 2. check on available listings | |
| Miscellaneous | 11 |
| Soroptomist Foundation educational grant; various jobs listed with AWRC. | |
| 3. Federal Civil Service | 3 |
| take exams for various registers | |
| 4. Educational Opportunity Center | 6 |
| Strong-Campbell Interest Inventory and financial aid information | |
| 5. CETA | 3 |
| check eligibility | |

State Civil Service	3
apply for register openings	
Municipality	3
apply for position openings	
6. DVR	2
check eligibility and services	
7. Therapy program (AWRC)	1
therapy	
Apprenticeship Outreach Program	1
check on union apprenticeship programs	
School district	1
apply for position opening	

G. Summary of activities
 Employability Skills Workshop: Held 25-30 Nov 79; 12-15 people in attendance at the 10 hour course. Topics covered were: skill identification; resume preparation; assertiveness training; interviewing techniques; and planning a job campaign.

Advisory Board meetings were held in November and January.

Outreach; contacted 35 agencies and members of the media to discuss the Displaced Homemakers Program; participated in 8 committees and attended various meetings as a representative of the Displaced Homemakers Program; attended a conference in Seattle of the Region X Displaced Homemakers Program.

H. Plans for next quarter
 Self confidence clinic; scheduled to begin 8 Jan 80. This clinic is designed to enable women to start improving their self-esteem and self-image. It is planned once a week for 90 minutes for 4 weeks and is facilitated by a staff member of the AWRC therapy program.

Bilingual-Multicultural Conference: the DPH program is assisting UAF in locating registration workers for the 3 day conference to be held 13-15 Feb 80 in Anchorage.

Employability Skills Workshop: future workshops will be held monthly covering basically the same material as discussed earlier.

I. Progress on Program Objectives:
 The DPH program is solidifying present activities into ongoing, self-perpetuating activities. Plans for new activities to assist women in obtaining employment are constantly discussed and evaluated for feasibility.

J. Administrative change:
 Sherry White, the VISTA volunteer who initially began the DPH program, took a position with the Division of Vocational Rehabilitation.

K. Training provided
 Because of the current limitations of the program, no training was provided during the quarter. However, a funding source was discovered which, if received, would provide funds for establishing training provisions for our clients.



TANANA VALLEY COMMUNITY COLLEGE

Fairbanks, Alaska 99701

Date: March 12, 1980
TO: ^{House} Tie/Health Education Social Services Committee
FROM: Nancy Hidden *Nancy Hidden*
Counselor
RE: House Bill No. 936

I am in support of House Bill No. 936. During the teleconference on March 12, Gene Kingrea made a suggestion of changes needed in the bill. I would like to support these changes.

One area, which Gene Kingrea covered but I would like to reemphasize, is the importance of Transitional Adjustment Counseling. This should be number one, on page two, line eighteen. Adjustment Counseling is like making sure a building is on a firm foundation before one spends time and energy in remodeling the building. Without this firm foundation the rest of the support services will not bring the desired results.

STATE OF ALASKA

DEPT. OF COMMUNITY & REGIONAL AFFAIRS

COMMUNITY EMPLOYMENT & TRAINING ASSISTANCE DIVISION

March 12, 1980

JAY S. HAMMOND, GOVERNOR

POUCH BC
JUNEAU, ALASKA 99811
PHONE: (907) 465-4890

The Honorable Thelma Buchholdt
House HESS Committee
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Representative Buchholdt:

The Department of Community and Regional Affairs supports H.B. 936 relating to displaced homemakers. We concur with the Commission on the Status of Women that attention should be focused on displaced homemakers. The creation of Multipurpose Service Centers as outlined in Sec. 47.90.020 of this bill is an excellent method to provide much-needed services.

We would also like to take this opportunity to note that the Multipurpose Service Center concept should be extended to include all groups of the population experiencing difficulties in finding employment. Such centers could be staffed by outstationed employees of various state and local agencies working in the field of social services. The primary purpose of the centers would be to provide comprehensive assessment, counseling, and referral services.

Last summer the CETA Division, through the Southeast Regional Resource Center, conducted three workshops involving 35 women, age 22 through 57, with an average age of 34, from Southeast Alaska in a displaced homemaker program. These workshops provided information and counseling for participants to be referred into training.

In Fairbanks a displaced homemaker program provided coordinated services. Last year the program operated with vocational educational funds from the CETA Governor's Grant, administered by the State CETA Division in the Department of Community and Regional Affairs and the Department of Education. Serving both men and women, it provided job counseling and vocational training to single parents and adults entering the labor market for the first time or after an extended absence. The displaced homemaker program is a sub-agency of the Adult Learning Programs of Alaska and works closely with an associated agency called the Regional Adult Learning Center which provides services such as employment counseling, General Educational Development (GED), English-as-a-second-language and one-to-one tutoring in any subject. Networking with other agencies and services has also helped the program tremendously.

Aside from the Department's involvement on a limited basis as mentioned through these two programs, our other concerns with the proposed legislation include the following:

- (1) Page 4, line 6, Sec. 47.90.040: We feel mandatory coordination with other state agencies and the centers is necessary to avoid duplication and should be so outlined in the bill.
- (2) Page 4, line 18, Sec. 47.90.060: It should be noted that CETA Public Services Employment funds are available on a competitive basis to state agencies to hire disadvantaged individuals. In addition, we have concerns as to how this section will work mechanically and what regulations would be adopted to carry out this section. Would the displaced homemakers have to be placed on a state register? We also feel this section could impact collective bargaining agreements. It is our opinion that this section should be considered within the broader context of State personnel policy.
- (3) Page 5, line 8, Sec. 43.20.037: We feel this section should be considered in the broader context of tax relief and relate to legislation currently being considered in that regard. In addition, this matter is also addressed in the Governor's bill, Senate Bill 496, "An Act providing for Alaska Job Tax Credits; and providing for an effective date."
- (4) Page 5, line 15, Sec. 4: Should be amended to provide funding to the Department in state fiscal year 1981 for program development.

Thank you for giving us the opportunity to comment on this bill.

Sincerely yours,

Marie Pignalberi

Marie Pignalberi
Deputy Commissioner

cc: Mr. Keith Specking
Ms. Lynne Woods
Mrs. Lois Lind

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB-936
 Title An Act Relating to Displaced Homemakers.....
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Community and Regional Affairs
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected CETA

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES		94.3				
200 TRAVEL		16.0				
300 CONTRACTUAL		1,117.3				
400 COMMODITIES		1.5				
500 EQUIPMENT		3.8				
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		1,232.9				

FUNDING (Thousands of Dollars)

GENERAL FUND		1,232.9				
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		2				
PART TIME		2				
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section. III)

The availability of funds for the displaced homemakers program will be advertised statewide and contracts negotiated through a competitive procurement process.

Projected program costs are based on a displaced homemaker program currently funded by the Department in Fairbanks. The program offers the following services, directly or by referral: assessment; counseling; job development; basic education; vocational training; and life skills workshops. The program is staffed by three counselors and two intake workers. The annual cost of the program is \$135,884. Approximately 325 individuals are scheduled to be served.

IV. DATE March 12, 1980 PREPARED BY Fred J. Ali, Deputy Director
 AGENCY Community & Regional Affairs, CETA Division
 PHONE 465-4890

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Assuming the Department will fund five similar contracts on an annual basis, projected costs are as follows:

181,000 x 5 = \$905,000
 Adjusted for inflation, 10%/year x 2 years
 Total program costs = \$1,095,000

Administrative costs required by the Department are as follows:

Personnel Services \$94,300

Grants Administrator R 17	29,460	
Field Representative R 15	25,620	
PT Clerk Typist III	8,915	
PT Accounting Clerk III	10,010	
	74,005	
Sub total	74,005	
Benefits	20,311	

Travel \$16,000

Contract negotiation, monitoring and technical assistance

Contractual \$22,300

Phones	5,000	
Rents	5,600	
Printing and Advertising	10,000	
Copier services	1,000	
Postage	600	
Repairs and Maintenance	10,000	
	22,300	

Commodities \$ 1,500

Equipment \$ 3,800

1 typing desk	459.80	
1 typing chair	136.02	
2 executive desks	1,311.00	
3 executive swivel chairs	619.00	
1 correcting selectric typewriter	902.48	
1 5-drawer file cabinet	231.48	
1 bookcase	112.49	
	3,772.29	

Department staff, a Grants Administrator and a Project Field Representative, will be responsible for negotiating and executing contracts; monitoring and providing technical assistance; and providing statewide coordination.

(End Fiscal Note Analysis)

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

POUCH 5 - JUNEAU 99611

March 12, 1980

The Honorable Thelma Buchholdt
Chairman
House Health, Education &
Social Services Committee
Room 112 - Capitol Building
Juneau, Alaska 99811

Dear Ms. Buchholdt:

Re: House Bill No. 936, an Act relating to displaced homemakers, was introduced in the House on March 6, 1980 and was referred to the House Health, Education and Social Services Committee.

For the consideration of the House Health, Education and Social Services Committee, I am enclosing copies of Fiscal Notes prepared by Gary Jenkins, Director, Audit Division and Barbara Sorensen, Research Section of the Department of Revenue concerning the proposed legislation.

Sincerely,



R. D. Stevenson
Special Assistant

cc: Joseph K. Donohue
Deputy Commissioner
Department of Revenue

Gary Jenkins, Director
Audit Division
Department of Revenue

Vincent Wright
Research Section
Department of Revenue

FISCAL NOTE

I. REQUEST

Billi/Resolution No. House Bill No. 936

Title An Act relating to displaced homemakers

Requested by House Health, Education & Social Ser. Comm Date 3/10/80

II. FISCAL DETAIL

Agency Affected _____ Revenue _____
 Program Category Affected _____ Fiscal Services _____
 BRU, Program, or Subprogram(s) Affected _____ Audit Division _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

<u>GENERAL FUND</u>	-0-	-0-	-0-	-0-	-0-	-0-
<u>FEDERAL FUNDS</u>						
<u>OTHER (Specify Fund Source)</u>						

POSITIONS None

<u>FULL TIME</u>						
<u>PART TIME</u>						
<u>TEMPORARY</u>						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See attached memo ndum to R. D. Stevenson dated 3/10/80.

IV. DATE March 10, 1980

PREPARED BY *Paul Jenkins*
 AGENCY Department of Revenue, Audit Division
 PHONE 465-2320

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

TO: R. D. Stevenson
Special Assistant
Department of Revenue

DATE: March 10, 1980

FILE NO.

TELEPHONE NO.

FROM: Gary L. Jenkins
Director
Audit Division

SUBJECT: House Bill No. 936

Section 3 of this bill would provide for an income tax credit for up to 30 percent of the wages paid to an individual who qualified as a displaced homemaker. There are two issues which should be considered in analyzing this proposed legislation.

First of all, there is considerable pressure at the present time to either suspend or repeal the individual and corporate income taxes. If either of those actions were to take place, it would obviously make this proposal, in effect, null and void.

Secondly, there is a policy question with regard to how programs of this nature should be accounted for by permitting a major portion of the actual cost of the program to be buried as a tax credit, with the result that the total cost of the program is not subject to appropriation. It makes it difficult to easily analyze the benefits of a program as compared to its actual total cost.

In lieu of the tax credit provision, since the Department of Community and Regional Affairs will already be working directly with the various employers involved, it will be a relatively simple operation for them to refund the employer the 30 percent of the wages paid. This would also be very logical from an administration point of view because they are charged with the responsibility of ensuring that each employer meets the conditions set forth in the law and regulations prior to the reimbursement being paid. This concept would also permit the Legislature to clearly understand the total cost of this program when they appropriate the funds for it annually.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB# 936
 Title An Act relating to displaced homemakers
 Requested by _____ Date March 11, 1980

II. FISCAL DETAIL

Agency Affected _____
 Program Category Affected _____
 B.F.U, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						

TOTAL

FUNDING (Millions of Dollars)

GENERAL FUND	-0-	-0-	-----approx. (1.5 to 2.0) annually			
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section II)

The bill would establish a displaced homemakers support program. Among other things, it proposes an income tax credit of 30 per cent of the first 12 months of compensation paid by an employer for each certified displaced homemaker.

The above estimate is based on information provided by the Alaska Commission on the Status of Women.

IV. DATE 3/11/80 PREPARED BY Barbara Jordan

AGENCY REVENUE

Original: Legislative Finance PHONE # 2174

cc: Budget and Management
 Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936

Title An Act relating to displaced homemakers

Requested by House Health, Education & Social Ser. Comm Date 3/10/80

II. FISCAL DETAIL

Agency Affected _____ Revenue _____

Program Category Affected _____ Fiscal Services _____

BRU, Program, or Subprogram(s) Affected _____ Audit Division _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

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700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS None

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See attached memorandum to R. D. Stevenson dated 3/10/80.

IV. DATE March 10, 1980

PREPARED BY *Ron Perkins*
AGENCY Department of Revenue, Audit Division
PHONE 465-2320

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

MEMORANDUM

TO: R. D. Stevenson
Special Assistant
Department of Revenue

DATE: March 10, 1980

FILE NO.

TELEPHONE NO.

FROM: Gary L. Jenkins
Director
Audit Division

SUBJECT: House Bill No. 936

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Secondly, there is a policy question with regard to how programs of this nature should be accounted for by permitting a major portion of the actual cost of the program to be buried as a tax credit, with the result that the total cost of the program is not subject to appropriation. It makes it difficult to easily analyze the benefits of a program as compared to its actual total cost.

In lieu of the tax credit provision, since the Department of Community and Regional Affairs will already be working directly with the various employers involved, it will be a relatively simple operation for them to refund the employer the 30 percent of the wages paid. This would also be very logical from an administration point of view because they are charged with the responsibility of ensuring that each employer meets the conditions set forth in the law and regulations prior to the reimbursement being paid. This concept would also permit the Legislature to clearly understand the total cost of this program when they appropriate the funds for it annually.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB# 936
 Title An Act relating to displaced homemakers
 Requested by _____ Date March 11, 1980

II. FISCAL DETAIL

Agency Affected _____
 Program Category Affected _____
 BRU, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Millions of Dollars)

GENERAL FUND	-0-	-0-	-----	app. ox. (1.5 to 2.0) annually
FEDERAL FUNDS				
OTHER (Specify Fund Source)				

POSITIONS

FULL TIME					
PART TIME					
TEMPORARY					

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The bill would establish a displaced homemakers support program. Among other things, it proposes an income tax credit of 30 per cent of the first 12 months of compensation paid by an employer for each certified displaced homemaker.

The above estimate is based on information provided by the Alaska Commission on the Status of Women.

IV. DATE 3/11/80 PREPARED BY Barbara Loren
 AGENCY REVENUE
 PHONE # 2174
 Original: Legislative Finance
 cc: Budget and Management
Prime Sponsor (First Legislator Named)

STATE OF ALASKA

DEPARTMENT OF LABOR

JAY S. HAMMOND, GOVERNOR

BOX 1149
JUNEAU, ALASKA 99811

March 12, 1980

Ms. Shannon Garrett
Legislative Aide
House HESS Committee
Pouch V
Juneau, Alaska AK 99811

Dear Shannon:

Attached is the position paper you requested on House Bill 936. Art Zillig, Director of Employment Security, will attend Thursday's hearing and would like to testify on the bill.

If you have any questions, please advise.

Sincerely,

Judy G. DuBois
Legislative Liaison

Enclosure

Bill No. House Bill 936

Date March 11, 1980

Title An Act relating to displaced homemakers;
and providing for an effective date

Contact: Judy DuBois *JD*
465-2700

House Bill No. 936 "An Act relating to displaced homemakers; and providing for an effective date" is proposed to establish multipurpose service centers to provide services for Alaskan displaced homemakers.

Although the conceptual emphasis of the bill is supported, we have four primary concerns in relation to its implementation. First, the bill does not indicate the size or distribution of the population to be served and thus does not indicate sites as where the multipurpose centers will be established. A second concern is the tax credit provision for displaced homemakers. It appears that the displaced homemakers tax credit is a duplication of the proposed Alaska State Jobs Tax Credit program and may be a moot issue in view of the current tax legislation before the Alaska Legislature. A third concern is the current existence of federal funds available for displaced homemaker services. It appears that by consolidating existing displaced homemaker service programs and by utilizing present funding sources, expansion of services to additional geographical areas of the State of Alaska could be accomplished without the inclusion of State funds.


Lastly, the proposed legislation duplicates the current efforts of providing employment, counseling and necessary referral services for eligible displaced homemakers by Job Service and the Alaska Work Incentive program. It would appear that since Job Service and the Work Incentive program are currently operational, they should be utilized as the primary administrative and service provider vehicles for the proposed displaced homemaker legislation. This is especially pertinent when it is recognized that the population to be served by this legislation are or will be eligible for existing agency's services and that the proposed multipurpose centers will function as primarily a referring organization.

Departmental Position: Opposed in current status.

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POSITION PAPER/Department of Labor

Bill No. House B111 936

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465-2700

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Departmental Position: Opposed in current status.

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Departmental Position: Opposed in current status.

POSITION PAPER/Department of Labor

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

POUCH 5 - JUNEAU 99811

March 12, 1980

The Honorable Thelma Buchholdt
Chairman
House Health, Education &
Social Services Committee
Room 112 - Capitol Building
Juneau, Alaska 99811

Dear Ms. Buchholdt:

Re: House Bill No. 936, an Act relating to displaced homemakers, was introduced in the House on March 6, 1980 and was referred to the House Health, Education and Social Services Committee.

For the consideration of the House Health, Education and Social Services Committee, I am enclosing copies of Fiscal Notes prepared by Gary Jenkins, Director, Audit Division and Barbara Sorensen, Research Section of the Department of Revenue concerning the proposed legislation.

Sincerely,



R. D. Stevenson
Special Assistant

cc: Joseph K. Donohue
Deputy Commissioner
Department of Revenue

Gary Jenkins, Director
Audit Division
Department of Revenue

Vincent Wright
Research Section
Department of Revenue

FISCAL NOTE

I. REQUEST

Bili/Resolution No. House Bill No. 936

Title An Act relating to displaced homemakers

Requested by House Health, Education & Social Ser. Comm Date 3/10/80

II. FISCAL DETAIL

Agency Affected _____ Revenue _____
 Program Category Affected _____ Fiscal Services _____
 BRU, Program, or Subprogram(s) Affected _____ Audit Division _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS None

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See attached memorandum to R. D. Stevenson dated 3/10/80.

IV. DATE March 10, 1980

PREPARED BY *R. D. Stevenson*
 AGENCY Department of Revenue, Audit Division
 PHONE 465-2320

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

HB 936
Amendments proposed by Fred Ali, C&RA

Page 1:

Change Section 1 (b)(1) to read as follows (lines 28-29):
(1) provide the necessary counseling, training, employment placement and other services for displaced homemakers [i] through contracts with public or private nonprofit organizations and by utilizing and expanding existing state programs.

Page 2:

Change Section 2, 47.90.010(a) to read as follows (lines 8-12):
(a) The commissioner...may contract with public or private nonprofit organizations for multipurpose service centers for displaced homemakers [.] and expand existing state programs through reimburseable service agreements.

Add to Section 2, 47.90.010 a new subsection (c):
(c) The commissioner shall establish a competitive contract procurement process that ensures free and open competition for funds allocated for programs established in this chapter. As part of this procurement process, it is intended that public or private nonprofit organizations and state agencies may propose to provide all or a portion of the services listed under AS 47.90.020.

Page 3:

Add to Section 2, 47.90.020(2), line 7, the word and (and delete (and) from line 5)--- then add a new subsection (E) to this section to read as follows:
(E) expose displaced homemakers to nontraditional occupations.

Page 4:

At the end of Section 2, 47.90.030, add the following sentence:
Under the procurement process established under AS 47.90.010, the commissioner will give preference to applicants proposing to fill staff positions with displaced homemakers.

Delete Section 2, 47.90.060 and replace it with the following section:
Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contrators operating programs under this chapter will, to the maximum extent possible, provide displaced homemakers with assistance in being placed on state meployment registers. This will be accomplished with the assistance and cooperation of the Division of Personnel and the Department of Community and Regional Affairs.

page 2.

C&RA proposed amendments to HB 936.

Page 4:

Delete Section 3, 43.20.037 in its entirety. (If the Committee decides to do this, it must delete the reference to this section on page 4, line 17.)

Delete Section 4 and include the following language instead:

All provisions of this Act will take effect July 1, 1981.

During FY '81, the commissioner will consult with appropriate groups and state agencies concerned with displaced homemakers, adopt resolutions prescribing program standards, adopt a competitive procurement process, provide information and assistance to groups interested in conducting displaced homemaker programs, and fund one or more limited pilot projects.

To Anne -

Here are the comments
on HB 936 -

I'll be back in town
on Thursday and will
be happy to meet with
you / and the committee
to further discuss the bill -

Paul M.

465-4890

Call on Thursday.

SECTION 1

(b) (1) should read

provide the necessary counseling, training . . .
for displaced homemakers (.) through contracts
with public or private non-profit organizations
and by utilizing and expanding existing State
programs

→ to make D's mandate more specific

SECTION 2

47, 90.010 (a) should read

may contract with public . . . for displaced
homemakers (.) and expand existing State programs
through reimbursable service agreements

→ to show that ones now in existence will get \$ w/out being
"multipurpose"
add (c)

The commissioner shall establish a competitive
central procurement process that ensures free
and open competition for funds allocated
for programs established in this chapter. As part
of this procurement process, it is intended
that public or private non-profit organizations

and state agencies may propose to provide
all or a portion of the services listed
under AS 47.90.020.

SECTION 2

47 90 020 (2) add (E)

and

? (E) expare displaced homemakers to non-
traditional occupations

SECTION 2

47.90.030 add the following

Under the procurement process established under
AS 47.90.010, the Commissioner will give
preference to applicants preparing to fill
staff positions with displaced homemakers

→ non-traditional
roles for women

SECTION 2

47.90.060 delete entire section

Add ~~Section~~ Section, entitled State Employment
Assistance, that reads as follows:

? Contractors operating programs under this
chapter will, to the maximum extent possible,

provide displaced homemakers with assistance
in being placed on State employment registers.
This will be accomplished with the assistance
and cooperation of the Division of Personnel and
the Department of Community and Regional Affairs.

SECTION 3

43.20.037 delete entire section
support SA 436 instead.

SECTION 4 should read

All provisions of this Act will take
effect July 1, 1981. During State fiscal
Year 1981, the Commissioner will consult
with appropriate groups and State agencies
concerned with displaced homemakers, adopt
regulations prescribing program standards,
adopt a competitive procurement process,
provide information and assistance to groups
interested in conducting displaced homemaker
programs, and fund one or more limited
pilot projects.

2 yr in def:

definitely opening up to a larger category.

Proposed CS for HB 936 (Work completed by Committee thus far)

1 For an Act entitled: "An Act relating to displaced homemakers; and providing
2 for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 Section 1. LEGISLATIVE FINDING AND INTENT. (a) The legislature finds
5 that there is an increasing number of persons in the state who, after having
6 fulfilled the role of homemaker for a number of years of their life, find
7 themselves "displaced" through the death of a spouse, divorce, separation,
8 desertion, or loss of family income. The legislature finds that displaced
9 homemakers are often without any source of income, face continuing discrimina-
10 tion in employment because they frequently have no recent work experience and
11 may be older than other applicants for employment, are subject to high rates
12 of unemployment and are ineligible for unemployment insurance because they have been
13 engaged in unpaid labor in the home, may be ineligible for categorical
14 welfare assistance, are ineligible for social security if they have
15 been divorced from the family wage earner, may have lost their rights as
16 beneficiaries under employers' pension and health plans through death of a
17 spouse or divorce despite the contribution of years to the well-being of the
18 family, and may be ineligible for Medicaid and unable to purchase private
19 health insurance because of age and lack of income. The legislature further
20 finds that homemakers are an unrecognized part of the work force of the state
21 who have made an invaluable contribution to the welfare of society.

22 (b) It is the intent of the Act to

23 (1) provide the necessary counseling, aptitude testing, training,
24 employment placement, and other services for displaced homemakers [;] through
25 contracts with public or private nonprofit organizations and by utilizing
26 expanding existing state programs

27 (2) improve the mental and physical health and welfare of this
28 growing group of members of the community; and

29 (3) provide displaced homemakers with independence and economic
30 security vital to a productive life.

31 Sec. 2. AS 47 is amended by adding a new chapter to read:

32 CHAPTER 90. DISPLACED HOMEMAKERS.

33 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
34 consultation with state and local governmental agencies, community groups,
35 and groups concerned with displaced homemakers, may contract with public or
36 private nonprofit organizations for multipurpose service centers for displaced
37 homemakers [.] and expand existing state programs through reimburseable service
38 agreements.

39 (b) The commissioner shall adopt regulations prescribing the standards to

Proposed CS for HB 936
page 2.

1 be met by each multipurpose service center for displaced homemakers
2 in accordance with the policies established in this chapter.

3 (c) The commissioner shall establish a competitive contract procurement
4 process that ensures free and open competition for funds allocated for
5 programs established in this chapter. As part of this procurement process,
6 it is intended that public or private nonprofit organizations and state
7 agencies may propose to provide all or a portion of the services listed
8 under AS 47.90.020.

9 Sec. 41.90.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose service
10 center for displaced homemakers established under AS 47.90.010 may provide
11 the following services:

12 (1) job counseling services which shall

13 (A) be specifically designed for displaced homemakers;

14 (B) counsel displaced homemakers regarding job opportunities; and

15 (C) consider and build on the skills and experience of a
16 homemaker and emphasize job readiness as well as skill development;

17 (2) job training and job placement services which shall

18 (A) emphasize short-term training programs which expand
19 upon homemaking skills and volunteer experience and which lead to
20 gainful employment;

21 (B) develop through cooperation with state and local
22 government agencies and private employers training and placement
23 programs for jobs in the public and private sector;

24 (C) assist displaced homemakers in gaining admission to
25 existing public and private job-training programs and opportunities
26 including vocational education, reentry into secondary and postsecondary
27 educational facilities, and apprenticeship training programs; and

28 (D) assist in identifying community needs and creating new
29 jobs, including nontraditional occupations for displaced homemakers,
30 for displaced homemakers in the public and private sector;

31 (3) health counseling services including referral to existing
32 health programs with respect to

33 (A) general principles of preventive health care;

34 (B) health care consumer education, particularly in the
35 selection of physicians and health care services including health
36 maintenance organizations and health insurance;

37 (C) mental health care and transitional counseling;

38 (D) family health care, dental care and nutrition;

39 (E) alcohol and drug abuse; and

40 (F) other related health care matters;

41 (4) financial management services which provide information
42 and assistance relating to insurance, taxes, estate and probate matters,

Proposed CS for HB 936

page 2.

- 1 mortgages, loans, and related financial matters;
- 2 (5) educational services including
- 3 (A) information, including the availability of monetary
- 4 assistance programs, relating to courses offering credit through
- 5 secondary or postsecondary education programs and reentry programs,
- 6 including bilingual programs if appropriate; and
- 7 (B information about other programs [DETERMINED BY THE
- 8 COMMISSIONER TO BE] of benefit to displaced homemakers;
- 9 (6) legal counseling and referral services; and
- 10 (7) information services with respect to federal and state
- 11 employment, education, health, public assistance, and unemployment assistance
- 12 programs which the commissioner determines to be of benefit

The Committee stopped its deliberations at this point (end of page 3 in original bill).

Bill No. House Bill 936

Date March 11, 1980

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and providing for an effective date

Contact: Judy DuBois *JD*
465-2700

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Although the conceptual emphasis of the bill is supported, we have four primary concerns in relation to its implementation. First, the bill does not indicate the size or distribution of the population to be served and thus does not indicate sites as where the multipurpose centers will be established. A second concern is the tax credit provision for displaced homemakers. It appears that the displaced homemakers tax credit is a duplication of the proposed Alaska State Jobs Tax Credit program and may be a moot issue in view of the current tax legislation before the Alaska Legislature. A third concern is the current existence of federal funds available for displaced homemaker services. It appears that by consolidating existing displaced homemaker service programs and by utilizing present funding sources, expansion of services to additional geographical areas of the State of Alaska could be accomplished without the inclusion of State funds.

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Departmental Position: Opposed in current status.

POSITION PAPER/Department of Labor

STATE OF ALASKA
THE LEGISLATURE

POUCH Y - STATE CAPITOL
JUNEAU, ALASKA 99811
907-465-3800


LEGISLATIVE AFFAIRS AGENCY

MEMORANDUM

March 5, 1980

SUBJECT: Displaced homemakers.
(Work Order Number 7956)

TO: Representative Thelma Buchholdt, Chairman
House Health, Education and Social Services
Committee

FROM: Richard A. Bradley 
Legislative Counsel

The bill requested by the committee is attached.

To a large extent it speaks for itself and best indicates what it includes.

However, certain observations may be useful.

Because the draft given to me embodied more of a concept than a vehicle for legislative drafting, I sought to find a law in another state that would be useful. I think it is clear that the derivation of the concept is law from the State of Washington. See, RCW 28B.04.010 - 28B.04.130.

I used the Washington law as the basis for this bill.

The appropriation suggested in the draft is not included. If the committee wishes, I will prepare a separate bill embodying whatever amount it wishes.

The concept of taxing marriage licenses probably would not generate adequate revenues to accomplish very much. In any case, it would result in a dedicated fund and as such would be unconstitutional. The concept is not included in the bill.

If I may assist further, please advise.

RAB:ljb

Enclosure

Introduced: 3/6/80
Referred: Health, Education &
Social Services

1 IN THE HOUSE

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

2 HOUSE BILL NO. 936

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to displaced homemakers; and providing
7 for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature finds
10 that there is an increasing number of persons in the state who, after having
11 fulfilled the role of homemaker for a number of years of their life, find
12 themselves "displaced" through the death of a spouse, divorce, separation,
13 desertion, or loss of family income. The legislature finds that displaced
14 homemakers are often without any source of income, face continuing discrimina-
15 tion in employment because they frequently have no recent work experience and
16 may be older than other applicants for employment, are subject to high rates
17 of unemployment and are ineligible for unemployment insurance because they
18 have been engaged in unpaid labor in the home, may be ineligible for cate-
19 gorical welfare assistance, are ineligible for social security if they have
20 been divorced from the family wage earner, may have lost their rights as
21 beneficiaries under employers' pension and health plans through death of a
22 spouse or divorce despite the contribution of years to the well-being of the
23 family, and may be ineligible for Medicaid and unable to purchase private
24 health insurance because of age and lack of income. The legislature further
25 finds that homemakers are an unrecognized part of the work force of the state
26 who have made an invaluable contribution to the welfare of society.

27 (b) It is the intent of this Act to
28 *Substantive support* (1) provide the necessary counseling, training, employment place-
29 ment, and other services for displaced homemakers;

*Housing
Katzilue*

*adopted
Mental &
Physical*

1 (2) improve the health and welfare of this growing group of mem-
2 bers of the community; and

3 (3) provide displaced homemakers with independence and economic
4 security vital to a productive life.

5 * Sec. 2. AS 47 is amended by adding a new chapter to read:

6 CHAPTER 90. DISPLACED HOMEMAKERS.

7 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
8 consultation with state and local governmental agencies, community
9 groups, and groups concerned with displaced homemakers, may contract
10 with public or private nonprofit organizations for multipurpose service
11 centers for displaced homemakers.

12 (b) The commissioner shall adopt regulations prescribing the
13 standards to be met by each multipurpose service center for displaced
14 homemakers in accordance with the policies established in this chapter.

15 Sec. 47.90.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose
16 service center for displaced homemakers established under AS 47.90.010
17 *shall*
[may] provide the following services:

- 18 (1) job counseling services which shall
 - 19 (A) be specifically designed for displaced homemakers;
 - 20 (B) counsel displaced homemakers regarding job oppor-

21 tunities; and
22 *new (C)*
(C) consider and build on the skills and experience of a
23 homemaker and emphasize job readiness as well as skill development;

- 24 (2) job training and job placement services which shall
 - 25 (A) emphasize short-term training programs which expand
26 upon *skills acquired in homemaking* skills and volunteer experience and which lead to
27 gainful employment;

28 (B) develop through cooperation with state and local
29 government agencies and private employers training and placement

1 programs for jobs in the public and private sector;

2 (C) assist displaced homemakers in gaining admission to
3 existing public and private job-training programs and opportunities
4 including vocational education ^{re-entry into secondary & post secondary} and apprenticeship training pro-
5 grams; and *re-entry refresher courses;*

6 (D) assist in identifying community needs and creating
7 new jobs for displaced homemakers in the public and private sector;

8 (3) ^{(E) Counseling on community needs re jobs} health counseling services including referral to existing
9 health programs with respect to ^{(C) mental health care}

10 (A) general principles of preventive health care;

11 (B) health care consumer education, particularly in the
12 selection of physicians and health care services including health
13 maintenance organizations and health insurance,

14 (C) ^{mental health & dental care} family health care and nutrition;

15 (D) alcohol and drug abuse; and

16 (E) other related health care matters;

17 (4) financial management services which provide information
18 and assistance relating to insurance, taxes, estate and probate matters,
19 mortgages, loans, and related financial matters;

20 (5) educational services including

21 (A) ^{information incl. avail of montary assistance} information relating to courses offering credit
22 through secondary or postsecondary education programs and reentry
23 programs, including bilingual programs if appropriate; and

24 (B) information about other programs ^{[determined by the}
25 commissioner to be] of benefit to displaced homemakers;

26 (6) legal counseling and referral services; and

27 (7) information services with respect to federal and state
28 employment, education, health, public assistance, and unemployment
29 assistance programs which the commissioner determines to be of benefit

1 to displaced homemakers.

2 Sec. 47.90.030. EMPLOYMENT OF DISPLACED HOMEMAKERS. The staff
3 positions of multipurpose centers established under AS 47.90.010, in-
4 cluding supervisory, technical and administrative positions, shall to
5 the maximum extent possible be filled by displaced homemakers.

6 Sec. 47.90.040. CONSULTATION AND COORDINATION. The commissioner
7 shall consult and cooperate with the Department of Health and Social
8 Services; the Department of Education, including the division of voca-
9 tional rehabilitation; the University of Alaska, community colleges and
10 other colleges as appropriate; the Department of Labor, including the
11 division of employment security; and other persons or agencies which the
12 commissioner considers appropriate in the implementation of this chap-
13 ter.

14 Sec. 47.90.050. CERTIFICATION OF DISPLACED HOMEMAKERS. The com-
15 missioner shall adopt regulations under which the commissioner may
16 certify individuals as displaced homemakers for the purposes of AS 47.-
17 90.060, [and [AS 43.20.037.]

18 Sec. 47.90.060. ASSISTANCE TO AGENCIES. The commissioner may
19 grant to a state agency ^{REIMBURSEMENT} not to exceed 30 percent of the first 12 months
20 of the compensation paid to a displaced homemaker whom the agency em-
21 ploys and trains if the agency assists the displaced homemaker in ob-
22 taining permanent employment.

23 Sec. 47.90.070. REGULATIONS. The commissioner may adopt regula-
24 tions to implement this chapter.

25 Sec. 47.90.080. DEFINITIONS. In this chapter

26 (1) "agency" means a department or agency of the state or a
27 municipality of the state;

28 (2) "commissioner" means the commissioner of community and
29 regional affairs;

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(3) "displaced homemaker" means a person who

- (A) has worked ^{without military salary} [without compensation] as a homemaker for at least [six years;] ^{2 yrs. discriminatory} ^{if a homemaker for at least 6 yrs another person}
- (B) has been dependent ^{key} on the income of a family member [^] [and has lost that income;] and
- (C) has encountered difficulty in finding employment.

* Sec. 3. AS 43.20 is amended by adding a new section to read:

Sec. 43.20.037. DISPLACED HOMEMAKER CREDITS. For purposes of calculating the income tax payable under this chapter, the taxpayer may apply as a credit against his tax liability 30 percent of the first 12 months of compensation paid each person certified by the commissioner of community and regional affairs to be a displaced homemaker and employed and trained by the taxpayer under regulations of the commissioner of community and regional affairs.

* Sec. 4. This Act takes effect July 1, 1980. (6 mo lead time)

neg. income tax - employer shows no profit
step in payment for hiring people in this category

POSITION PAPER

HOUSE BILL NO. 936

"An Act relating to displaced homemakers; and providing for an effective date."

This Bill would establish a program for displaced homemakers to be administered by the Department of Community and Regional Affairs. The Bill also authorizes the development of multipurpose service centers for displaced homemakers to provide job counseling, training and placement; health counseling; financial management; education; legal counseling and referral; and information services.

There has been growing concern for displaced homemakers, persons who must change their roles from that of homemaker to that of wage earner as a result of a change in circumstances such as divorce, separation, or death of a spouse. Among this group of individuals would also be those persons who have been on a fixed income which now due to inflation must be supplemented by a job for which they are not prepared. Otherwise they may be forced on to the welfare roles.

The Department recognizes the need for programs for displaced homemakers to assist them through their role transition. The Department does currently provide services aimed at this population. Those displaced homemakers residing in the Anchorage and Juneau areas who are eligible for Aid to Families with Dependent Children (AFDC) may receive a wide variety of employment oriented social services through the Work Incentive (WIN) program. In addition, in the FY 80 capital budget, the legislature appropriated \$100,000 to the Alaska Women's Resource Center in Anchorage for a counseling program and a displaced homemaker program. The contract for this program has been administered by the Department of Health and Social Services. During the first two quarters of FY 80 the program reported 396 client contacts, ranging in age from early 20's to mid 60's.

The directors of the shelters for battered women have noted a great need for job training for women served by their programs. Women who have been forced out of their homes due to violence towards them may face a need for immediate employment in order to support themselves and their children. The majority of these women either have not worked for years or have never worked and are competing in an ever tightening job market.

At the present time there is no central source to coordinate services for displaced homemakers, although Division of Social Services workers do provide information and referral and counseling. There is a definite need to have a centralized information and referral system as well as a need to coordinate services which are already available.

On the surface it appears that there may be some possible overlap between the services to be provided by the multipurpose service centers and those currently provided by various existing programs. In the Department's view, however, any seeming potential for duplication and overlap, would be reduced by coordinating existing state operated and funded programs as well as community resources.

Should this enhanced program for displaced homemakers be established by statute the Department of Health and Social Services will coordinate with the Department of Community and Regional Affairs to avoid duplication and will provide any technical assistance requested to ensure the development of a quality program.

RECOMMENDED BY: John Pugh DATE: 3/4/80
John Pugh, Acting Director
Division of Social Services

APPROVED BY: Helen D. Beirne DATE: 3/13/80
Helen D. Beirne
Department of Health and Social Services

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936

Title "An act relating to displaced homemakers; and providing for an effective date."

Requested by _____ Date March 12, 1980

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services

Program Category Affected Social Services

BRU, Program, or Subprogram(s) Affected Social Services

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This Bill has no fiscal impact on the Department of Health and Social Services

Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

Prepared by: [Signature] Date: 3/12/80
Division/Office: Social Services PH: 465-3170
Department of Health & Social Services

33-001 (Rev. 12/79)
Modify by DHSS (11-28-79)

Approval DHSS Mgt. & Bdgt: [Signature] Date: 3/12/80

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