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HB

936

841

HB

936

STATE OF ALASKA
Inter-Department Route Slip

TO:
MAIL STATION NUMBER 3100
DEPARTMENT Health Education & Soc. Sec. Comm.
ATTENTION Rep. Buchholz, Chairman

- | | |
|--|--|
| <input type="checkbox"/> Approval | <input type="checkbox"/> Note & Return |
| <input type="checkbox"/> Signature | <input type="checkbox"/> Initial & Return |
| <input type="checkbox"/> Comment | <input type="checkbox"/> Return As Requested |
| <input type="checkbox"/> Contact Me | <input type="checkbox"/> Return For Approval |
| <input type="checkbox"/> Prepare Reply | <input type="checkbox"/> Necessary Action |
| <input type="checkbox"/> For Your File | <input type="checkbox"/> Your Information |

Remarks: Prime Sponsor

FROM:
MAIL STATION NUMBER 0500
DEPARTMENT Education
BY Taren A. Boddy DATE 4-4

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936
Title An Act Relating to Displaced Homemakers, and Providing an Effective Date
Requested by _____ Date March 21, 1980

II. FISCAL DETAIL

Agency Affected Department of Education
Program Category Affected Adult and Continuing Education
BRU, Program, or Subprogram(s) Affected Adult and Continuing Education

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill has no fiscal impact on the Department of Education.

IV. DATE March 21, 1980 PREPARED BY *William J. ...*
AGENCY Education
PHONE 465-2800
Original: Legislative Finance
cc: Budget and Management
Prime Sponsor (First Legislator Named)

LA11 2597 16.17 JA01 0091 16.17 03/18/80

TO HOUSE HEALTH AND SOCIAL SERVICES COMMITTEE: REP. BUCHHOLDT, REP. MUNSON,
REP. HURLBERT, REP. MILES, REP. BARNES, REP. BEIRNE, REP. CHATTERTON

FROM JOYCE RIVERS, PRESIDENT, NATIONAL ORGANIZATION OF WOMEN,
4102 TAFT DRIVE, ANCHORAGE, AK 99503

THE ANCHORAGE CHAPTER OF THE NATIONAL ORGANIZATION FOR WOMEN ENDORSES
HB 936. CONCERNS INCLUDE MAKING CERTAIN JOB COUNSELORS DO NOT PLACE
DISPLACED HOMEMAKERS ONLY INTO STEREOTYPICAL TRAINING PROGRAMS AND
JOBS, THAT BENEFITS GO ONLY TO WOMEN DISADVANTAGED BY HAVING BEEN HOME
MAKERS, AND THAT LOAN PROGRAMS FOR PARTTIME STUDENTS BE IMPLEMENTED.

HB 936	Name	Address and Phone	Organization/Self	For/Against or Observing
	<i>Displaced Homemakers</i>			
1/	<i>Liz Muktarian</i>	<i>Dept. of Health and Social Services</i>	<i>Pouch H Jensen, AK</i>	<i>DHSS</i>
2/	<i>Dois Simman</i>	<i>Dept. of Labor E.S.D.</i>		
3/	<i>Gerald Hiley</i>	<i>Dept. of Ed.</i>		
4/	<i>Fren Ali</i>	<i>Dept. of CRA</i>		
5/				
6/				
7/				
8/				
9/				
10/				
11/				
12/				
13/				

RE: House Bill 936

3/12/80

I as a Displaced Homemaker participating in Fairbanks training and learning skills to enable me to be self supporting of myself and two children. Can not stress enough how help full this program has been! Without having been given the opportunity to return to school and obtain ^{and} updated skills, I would still be sitting at home. When on Welfare and no education to obtain a job that would pay a substantial income to support the expenses of a job. -

transportation - daycare.

The Displaced Homemakers program has been very encouraging that in the near future I will be employed and self supporting not having to rely on assistance of the State of Alaska or the tax payers.

I am hoping that many
more people in my situation
could have the same
opportunity to improve
themselves and take ~~the~~
control of their families
future.

Beverly E Schuy

Gene J Davis
Witness

3/12/80

There are women (Displaced Homemakers) who do have employment skill and do not necessarily have to be trained. But because of Child Care problem cannot work and actively seek employment. This is a major concern that must be met. There is no mention of Child Care Aid in this bill.

This is a major problem because women who can work must receive AFDC and can not become essential part of the Labor Force. And they become stagnant. Displaced Homemakers want to become active to Society and to themselves

Catherine F. McCann
3/12/80

Linda Withop, 38yr old mother of four and in a dependency status for 20 yrs. The last fourteen as "common-law". I was directed by Alaba State Employment of CETA division to the "Displaced Homemaker Program" in Fairbanks. I called & was given an appointment. I indeed qualified as a "Displaced Homemaker" I had very low self-esteem - very few marketable job skills - a small child to care for - no money - no medical no transportation etc. After an hour with a staff member I was able to identify my most urgent needs & was directed to the assisting agencies to help me with the most urgent as I said. I also was, with the able guidance of the staff, able to set some short & long range goals & a plan of action to obtain them. Needless to say the staff is excellent. I have observed that they give willingly of their time and have been continually upgrading their program which was excellent in the beginning. I was just recently in Juneau to represent my area at the Urban Citizens Participation Conference which was organized to allow the lower-socioeconomic citizen an opportunity to view the workings of the government first hand. While there I had the opportunity to confer with thirty-four other members like myself on issues of importance. All of which I make are included in HB 926. Over & over again as I listened I realized that there was a lack of information dissemination. I was pleased to realize that here is where the Fairbanks Program for "Displaced Homemaker" was first conceived. I would recommend to the committee that they review the program as a network model from which they might

gain valuable & applicable information to
HB 936

Linda K. Witkop
March 12, 1980

Witness
Denne Helfferich
March 12, 1980

March 12, 1980

I, Cathy L. Overly, am submitting my testimony to the committee in support of the Displaced Homemakers Program.

I personally have struggled as a divorced parent to support my children financially and still maintain a secure home life for them for six years.

This year, I learned of the Displaced Homemakers Program in Fairbanks, and with the help of the fine counselors, I have recently completed twelve credits of office occupations training at Tanana Valley Community College.

I could not have done this without the moral support and financial assistance that I received from Displaced Homemakers. I have tried for years to get to this point.

Now, I have gained the training, self-confidence and knowledge necessary to become employed at a better job.

I recently renewed the job that I have been striving for and it will make a difference in my life and my children's life for the rest of our lives.

I feel that this bill is a very worthwhile cause for the State of Alaska and will improve the economy of Alaska in the long run.

I don't feel that this should be put off until July 1, 1981.

Cathy L. Overly

SUBMITTED TO:

HOUSE H.E.S.S. COMMITTEE
CHAIRMAN REP. BUCHHOLDT
MARCH 12th 1980

RE: HOUSE BILL 936

MR. CHAIRMAN:

I would like to speak in behalf of myself and other women who fit into the category of "displaced homemakers." I have personally been helped a great deal by the displaced homemakers program currently operating in Fairbanks, not only through the opportunity to attend classes at our community college but also through the moral support and the "you have a friend" attitude of the counsellors.

Through the financial & mental help of this program I have begun a course of study & growth that I can see a future in for myself and my children that will no longer include AFDC or other handouts from the state. I would much rather be a productive member of the community, a stable job holder, & a good example to my own daughter of a well-balanced, self-supporting woman.

This bill and any other bill that will help women to help ~~myself~~ themselves deserve all our attention and support.

Thank You
Debra J. Brown

Chairman: Rep. Buckholdt
House - H.E. S.S.
March 12, 1980

As a client of the Displaced
Homemakers Program, I support this
bill. Without this programs assistance
I would not be able to enter the
job market with any skills. I have
been at the University of Alaska - TCC.
After two semesters I now I feel that
I am better equipped and have more
to offer the business community.

Judith J. Rylander

As part of this organization, I have been tremendously helped in my situation. This service is needed in a lot of ways. They have enabled me to go to school, acquire skills to enable me to support myself + son. I've had the opportunity to counsel with Kleanne Belfick, to learn to cope + solve my problems in a positive + productive way. There is a need for assistance with day care, also sometimes emergency transportation. There is a real need for emergency funding. I've known several instances ~~many~~ were, because of a lack of day-care funds women have had to pass up the opportunity to attend school, or because they are single they have difficulty finding employment. I myself am a single parent, during an interview, the man seemed concerned with the fact that I had a child + could I guarantee this wouldn't interfere with the work, would the sitter be reliable + such. This is discriminating + there was really nothing I could do except gracefully say. Thanks when told someone else had been selected, ~~and~~ ~~then~~ ~~reason~~ ~~to~~ ~~before~~ that. This program can help others as it has me.

Kene Harris

Nancy Hadden
3/12/80

As a Displaced Homemaker I feel there is a great need for more helping services. In order to work, child care is essential. Licensed child care is very expensive in this state, and more financial assistance is also greatly needed.

We also need more financial assistance for legal aid, and more prompt legal aid should be made available. We are ^{persons} ~~women~~ in crisis and as in any crisis, help is needed immediately.

S. Patricia Newman

Gene C. Hengren 3/12/80

As a displaced homemaker, I am glad to see legislation for funds for the program. The local program has helped me as a job-referral service after it had gone to the state personnel office and job service and exhausted the other sources I knew of.

It seems to me that the bill is weak in several areas. We displaced homemakers need help with establishing credit, need help with child care, and need assistance with legal aid. Also, the requirement that a displaced homemaker must have been a homemaker 6 years, seems discriminatory. It is difficult to get into the job market again, having been out of it for even 2 years.

Maureen Wright

Constance Davis 3/12/80

3/12/80

Melous Starkey, age 50, I have a 15 yr. old son to care for. In process of a divorce. I heard of Displaced Homemakers from a friend in the same position as I.

I've had job interviews, I feel my age had alot to do with it. I feel the older woman is discriminated against, because of their age, it's a real problem. I would like the Displaced Homemakers Program to address this question.

Displaced Homemakers is now helping me with schooling. They have been & are a great help to me. Displaced Homemakers is very much needed here in Fairbanks.

Melous Starkey

Cheryl Cameron

March 24, 1980

TO: COMMITTEE MEMBERS

FROM: SHANNON GARRETT

The following are proposed amendments to HB 936 which the committee has received through letters and the teleconferencing on the bill.

- PAGE 1 LINE 28- Insert the words "aptitude testing" between the words "counceling" and "training".
- PAGE 2 LINE 18- Insert from Pg. 3, line 8, the #(3) section in it's entirety and add a new (A) to read"(A) Supportive transitional counceling!" Reletter rest of sec. accordingly.
- PAGE 3 LINE 4- Some question has been raised as to the age requirements of apprenticeship training (I really don't think the committee can address that problem in this bill but I have included it because it was brought up several times.)
- PAGE 3 LINE 5- After "programs;" insert " re-entry refresher courses;".
- PAGE 3 LINE 14- Insert the words "dental care" between "care" and "and".
- PAGE 3 LINE 21- Insert the words "and assistance" between "information" and "relating".
- PAGE 3 LINE 24- Delete "determined by the commissioner to be" It is felt that the commissioner may be inclined to select only that information Which applies to traditional job roles.
- PAGE 4 LINE 19- Isert "a reimbursment" between "agency" and "not".
- PAGE 5 LINE 3- Delete "six years" and insert "two years".
- PAGE 5 LINE 4- Insert "in a" between "been"and "dependent" and after "dependent" insert "role".

STATE MANPOWER SERVICES COUNCIL

5th Floor Conference Room
Juneau State Office Building
Juneau, Alaska

April 1, and 2, 1980

A G E N D A

AGENDA ITEM	STAFF RECOMMENDATION
<u>April 1, 1980 - Tuesday</u>	
8:00 a.m. Call to Order/Roll Call	
8:15 a.m. "Bush Caucus Issues" - Representative Nels Anderson Guest Speaker	Legislative presentations are for council information. The speakers will be interested in the SMSC's comments on proposed legislation.
"Rural Economic Development: HB-932" - Representative Jim Duncan, Guest Speaker	
Council: Question & Answers	
10:00 a.m. Break	
10:15 a.m. "Tax Credit: SB-496" - Glenn Lundell, Speaker	
10:45 a.m. "Displaced Homemakers: HB-936" - Representative Thelma Buchholdt (or Administrative Aide), Guest Speaker	
11:30 a.m. Break for Lunch	
1:30 p.m. Old Business:	
- Articulation Report	Review and approve draft letter to participants of the Articulation workshops.
- Joint Committee of SMSC/APIC	Status Report - no action necessary.
- Governor's Grant: A Status Report	Information
- Job Corps Center - Report of March 13, Meeting	Information
- Approval of Minutes	Corrections, Additions, Approval
4:00 p.m. Public Input/Recess	

AGENDA ITEM

STAFF RECOMMENDATION

April 2, 1980 - Wednesday

NOTICE:

Governor Hammond will appear before the Council for the presentation of the State Manpower Services Council Annual Report to the Governor. At his convenience, the agenda will be adjusted to accommodate this presentation.

9:00 a.m. Call to Order

"Manpower Planning Process: A Review of Prime Sponsor Participant Information" - Presented by Council and Staff

1) Identify groups that appeared to be underserved in FY79. 2) Identify recommendation for FY81 for Balance of State and Municipality of Anchorage.

"Discussion - Media Project" - Presented by Staff

Determine purpose of project. Direct staff to develop work plan.

1:15 p.m.

"Unorganized Boroughs: HB-580" - Senator Arliss Sturgulewski and Representative Bill Parker - Guest Speakers

Information speakers will be interested in SMSC's comments on proposed legislation.

1:45 p.m.

"Energy Legislation" - Representative Brian Rogers, Guest Speaker

"Urban Citizen's Participation Conference - A Status Report" - Southeast Regional Resource Center Staff, Guest Speaker(s)

Information

"Status of Federal Legislation and Potential Federal Spending Cuts" - Fred Ali, Speaker

Information

4:15 p.m.

Public Input/Adjournment

NOTE:

Council members are advised that agenda times are flexible for the second day of meetings. This is necessary because of legislators who are guest speakers; we must provide a time which is convenient for them to appear. It may be necessary to adjust the agenda as we proceed.

HB 936
Amendments proposed by Fred Ali, C&RA

Page 1:

Change Section 1 (b)(1) to read as follows (lines 28-29):
(1) provide the necessary counseling, training, employment placement and other services for displaced homemakers [.] through contracts with public or private nonprofit organizations and by utilizing and expanding existing state programs.

Page 2:

Change Section 1, 47.90.010(a) to read as follows (lines 8-12):
(a) The commissioner...may contract with public or private nonprofit organizations for multipurpose service centers for displaced homemakers [.] and expand existing state programs through reimburseable service agreements.

Add to Section 2, 47.90.010 a new subsection (c):
(c) The commissioner shall establish a competitive contract procurement process that ensures free and open competition for funds allocated for programs established in this chapter. As part of this procurement process, it is intended that public or private nonprofit organizations and state agencies may propose to provide all or a portion of the services listed under AS 47.90.020.

Page 3:

Add to Section 2, 47.90.020 ~~to line 7, the word "and"~~ (and delete ~~and~~ from line 5) --- then add a new subsection (E) to this section to read as follows:
(E) expose displaced homemakers to nontraditional occupations.

Page 4:

At the end of Section 2, 47.90.030, add the following sentence:
Under the procurement process established under AS 47.90.010, the commissioner will give preference to applicants proposing to fill staff positions with displaced homemakers.

Delete Section 2, 47.90.060 and replace it with the following section:
Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contrators operating programs under this chapter will, to the maximum extent possible, provide displaced homemakers with assistance in being placed on state employment registers. This will be accomplished with the assistance and cooperation of the Division of Personnel and the Department of Community and Regional Affairs.

lines 5, p. 4
1.
p. 4 delete 18-22
add 2.

Page 4:

③ Delete Section 3, 43.20.037 in its entirety. ~~(If the Committee decides to do this, it must delete the reference to this section on page 4, line 17.)~~

Delete Section 4 and include the following language instead:
All provisions of this Act will take effect July 1, 1981.
During FY '81, the commissioner will consult with appropriate groups and state agencies concerned with displaced homemakers, adopt resolutions prescribing program standards, adopt a competitive procurement process, provide information and assistance to groups interested in conducting displaced homemaker programs, and fund one or more limited pilot projects.

④ p. 4, line 17-18
delete \square AS 47.90.060 and AS 43.20.060
and replace with this Act.

⑤ new effective date: 1/1/81.
(line 15, p. 5)

⑥ language for definition of d. homemaker:

~~delete~~
p. 4, lines 2-5.
replace w/ "(A) has been a homemaker for at least 6 years dependent on the income of a family member; and"
change [C] to (B).

— letter of intent
— fiscal note

Proposed CS for HB 936 (Work completed by Committee thus far)

1 For an Act entitled: "An Act relating to displaced homemakers; and providing
2 for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature finds
5 that there is an increasing number of persons in the state who, after having
6 fulfilled the role of homemaker for a number of years of their life, find
7 themselves "displaced" through the death of a spouse, divorce, separation,
8 desertion, or loss of family income. The legislature finds that displaced
9 homemakers are often without any source of income, face continuing discrimina-
10 tion in employment because they frequently have no recent work experience and
11 may be older than other applicants for employment, are subject to high rates
12 of unemployment and are ineligible for unemployment insurance because they have been
13 engaged in unpaid labor in the home, may be ineligible for categorical
14 welfare assistance, are ineligible for social security if they have
15 been divorced from the family wage earner, may have lost their rights as
16 beneficiaries under employers' pension and health plans through death of a
17 spouse or divorce despite the contribution of years to the well-being of the
18 family, and may be ineligible for Medicaid and unable to purchase private
19 health insurance because of age and lack of income. The legislature further
20 finds that homemakers are an unrecognized part of the work force of the state
21 who have made an invaluable contribution to the welfare of society.

22 (b) It is the intent of the Act to

23 (1) provide the necessary counseling, aptitude testing, training,
24 employment placement, ^{opportunities} and other services for displaced homemakers [;] through
25 contracts with public or private nonprofit organizations and by utilizing
26 expanding existing state programs.

27 (2) improve the mental and physical health and welfare of this
28 growing group of members of the community; and

29 (3) ^{assist} ~~provide~~ displaced homemakers ^{in achieving} with independence and economic
30 security vital to a productive life.

31 Sec. 2. AS 47 is amended by adding a new chapter to read:

32 CHAPTER 90. DISPLACED HOMEMAKERS.

33 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
34 consultation with state and local governmental agencies, community groups,
35 and groups concerned with displaced homemakers, may contract with public or
36 private nonprofit organizations for multipurpose service centers for displaced
37 homemakers [.] and expand existing state programs through reimburseable service
38 agreements.

39 (b) The commissioner shall adopt regulations prescribing the standards to

1 be met by each multipurpose service center for displaced homemakers
2 in accordance with the policies established in this chapter.

3 (c) The commissioner shall establish a competitive contract procurement
4 process that ensures free and open competition for funds allocated for
5 programs established in this chapter. As part of this procurement process,
6 it is intended that public or private nonprofit organizations and state
7 agencies may propose to provide all or a portion of the services listed
8 under AS 47.90.020.

9 Sec. 41.90.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose service
10 center for displaced homemakers established under AS 47.90.010 may provide
11 the following services:

12 (1) job counseling services which shall

13 (A) be specifically designed for displaced homemakers;

14 (B) counsel displaced homemakers regarding job opportunities; and

15 (C) consider and build on the skills and experience of a
16 homemaker and emphasize job readiness as well as skill development;

17 (2) job training and job placement services which shall

18 (A) emphasize short-term training programs which expand
19 upon homemaking skills and volunteer experience and which lead to
20 gainful employment;

21 (B) develop through cooperation with state and local
22 government agencies and private employers training and placement
23 programs for jobs in the public and private sector;

24 (C) assist displaced homemakers in gaining admission to
25 existing public and private job-training programs and opportunities
26 including vocational education, reentry into secondary and postsecondary
27 educational facilities, and apprenticeship training programs; and

28 (D) assist in identifying community needs and creating new
29 jobs, including nontraditional occupations for displaced homemakers,
30 for displaced homemakers in the public and private sector;

31 (3) health counseling services including referral to existing
32 health programs with respect to

33 (A) general principles of preventive health care;

34 (B) health care consumer education, particularly in the
35 selection of physicians and health care services including health
36 maintenance organizations and health insurance;

37 (C) mental health care and transitional counseling;

38 (D) family health care, dental care and nutrition;

39 (E) alcohol and drug abuse; and

40 (F) other related health care matters;

41 (4) financial management services which provide information
42 and assistance relating to insurance, taxes, estate and probate matters,

- 1 mortgages, loans, and related financial matters;
- 2 (5) educational services including
- 3 (A) information, including the availability of monetary
- 4 assistance programs, relating to courses offering credit through
- 5 secondary or postsecondary education programs and reentry programs,
- 6 including bilingual programs if appropriate; and
- 7 (B) information about other programs [DETERMINED BY THE
- 8 COMMISSIONER TO BE] of benefit to displaced homemakers;
- 9 (6) legal counseling and referral services; and
- 10 (7) information services with respect to federal and state
- 11 employment, education, health, public assistance, and unemployment assistance
- 12 programs which the commissioner determines to be of benefit

The Committee stopped its deliberations at this point (end of page 3 in original bill).

HB 936
Amendments proposed by Fred Ali, C&RA

Page 1:

adopted
Change Section 1 (b)(1) to read as follows (lines 28-29):
(1) provide the necessary counseling, training, employment placement and other services for displaced homemakers [;] through contracts with public or private nonprofit organizations and by utilizing and expanding existing state programs.

Page 2:

adopted
Change Section 2, 47.90.010(a) to read as follows (lines 8-12):
(a) The commissioner...may contract with public or private nonprofit organizations for multipurpose service centers for displaced homemakers [.] and expand existing state programs through reimburseable service agreements.

adopted
Add to Section 2, 47.90.010 a new subsection (c):
(c) The commissioner shall establish a competitive contract procurement process that ensures free and open competition for funds allocated for programs established in this chapter. As part of this procurement process, it is intended that public or private nonprofit organizations and state agencies may propose to provide all or a portion of the services listed under AS 47.90.020.

Page 3:

Add to Section 2, 47.90.020(2), line 7, the word "and" (and delete [and] from line 5)--- then add a new subsection (E) to this section to read as follows:
(E) expose displaced homemakers to nontraditional occupations.

Start here
Page 4:

adopted
At the end of Section 2, 47.90.030, add the following sentence:
Under the procurement process established under AS 47.90.010, the commissioner will give preference to applicants proposing to fill staff positions with displaced homemakers.

Delete Section 2, 47.90.060 and replace it with the following section:

adopted
Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contractors operating programs under this chapter will, to the maximum extent possible, provide displaced homemakers with assistance in being placed on state employment registers. This will be accomplished with the assistance and cooperation of the Division of Personnel and the Department of Community and Regional Affairs.

Page 5:

adopted

Delete Section 3, 43.20.037 in its entirety. (If the Committee decides to do this, it must delete the reference to this section on page 4, line 17.)

adopted

Delete Section 4 and include the following language instead:
All provisions of this Act will take effect ~~July 1, 1980~~ Jan 1, 1981
During FY '81, the commissioner will consult with appropriate groups and state agencies concerned with displaced homemakers, adopt resolutions prescribing program standards, adopt a competitive procurement process, provide information and assistance to groups interested in conducting displaced homemaker programs, and fund one or more limited pilot projects.

↑
letter of intent

funds w/ be provided to the

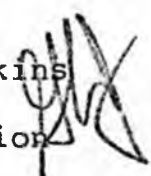
Dpt C&RA to...

TO: R. D. Stevenson
Special Assistant
Department of Revenue

DATE: March 10, 1980

FILE NO.

TELEPHONE NO.

FROM: Gary L. Jenkins 
Director
Audit Division

SUBJECT: House Bill No. 936

Section 3 of this bill would provide for an income tax credit for up to 30 percent of the wages paid to an individual who qualified as a displaced homemaker. There are two issues which should be considered in analyzing this proposed legislation.

First of all, there is considerable pressure at the present time to either suspend or repeal the individual and corporate income taxes. If either of those actions were to take place, it would obviously make this proposal, in effect, null and void.

Secondly, there is a policy question with regard to how programs of this nature should be accounted for by permitting a major portion of the actual cost of the program to be buried as a tax credit, with the result that the total cost of the program is not subject to appropriation. It makes it difficult to easily analyze the benefits of a program as compared to its actual total cost.

In lieu of the tax credit provision, since the Department of Community and Regional Affairs will already be working directly with the various employers involved, it will be a relatively simple operation for them to refund the employer the 30 percent of the wages paid. This would also be very logical from an administration point of view because they are charged with the responsibility of ensuring that each employer meets the conditions set forth in the law and regulations prior to the reimbursement being paid. This concept would also permit the Legislature to clearly understand the total cost of this program when they appropriate the funds for it annually.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB# 936

Title An Act relating to displaced homemakers

Requested by _____ Date March 11, 1980

II. FISCAL DETAIL

Agency Affected _____

Program Category Affected _____

BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Millions of Dollars)

GENERAL FUND	-0-	-0-	-----	approx. (1.5 to 2.0) annually
FEDERAL FUNDS				
OTHER (Specify Fund Source)				

POSITIONS

FULL TIME					
PART TIME					
TEMPORARY					

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The bill would establish a displaced homemakers support program. Among other things, it proposes an income tax credit of 30 per cent of the first 12 months of compensation paid by an employer for each certified displaced homemaker.

The above estimate is based on information provided by the Alaska Commission on the Status of Women.

IV. DATE 3/11/80

PREPARED BY Barbara Jordan

AGENCY REVENUE

PHONE # 2174

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936
 Title An Act Relating to Displaced Homemakers, and Providing an Effective Date
 Requested by _____ Date March 21, 1980

II. FISCAL DETAIL

Agency Affected Department of Education
 Program Category Affected Adult and Continuing Education
 BRU Program, or Subprogram(s) Affected Adult and Continuing Education
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill has no fiscal impact on the Department of Education.

IV. DATE March 21, 1980 PREPARED BY *William H. ...*
 AGENCY Education
 PHONE 465-2800
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

March 24, 1980

TO: COMMITTEE MEMBERS

FROM: SHANNON GARRETT

The following are proposed amendments to HE 936 which the committee has received through letters and the teleconferencing on the bill.

- PAGE 1 LINE 28- Insert the words "aptitude testing" between the words "counseling" and "training".
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- PAGE 5 LINE 3- Delete "six years" and insert "two years".
- PAGE 5 LINE 4- Insert "in a" between "been" and "dependent" and after "dependent" insert "role".



Regional Adult Learning Center

P. O. BOX 74278

FAIRBANKS, ALASKA 99707

URBAN SERVICES

(907) 456-4810

(907) 456-4819

(907) 456-4829

RURAL SERVICES

(907) 452-8731

(907) 452-6434

CAREER DEVELOPMENT

SERVICES

(907) 452-8731

(907) 452-6434

DISPLACED HOMEMAKER'S PROGRAM OF FAIRBANKS

1512 Cushman Street, Suite 203
Fairbanks, Alaska 99701

DISPLACED HOMEMAKERS:

A Needs Assessment

By

Jan Ackerman

DISPLACED HOMEMAKER'S PROGRAM OF FAIRBANKS

CENE KINGREA, DIRECTOR

ADULT LEARNING PROGRAMS OF ALASKA, INC.

A NON-PROFIT TAX EXEMPT 501(C)(3) EDUCATIONAL ORGANIZATION

ACKNOWLEDGEMENTS

The Fairbanks Displaced Homemaker's Program would like to acknowledge the following persons for helping to conduct the survey for this report: April Moore, Margie Bauman, Juanita Helms, Beth Kaplan Lauesen and Rosemary Leap. A special thank you and acknowledgement go to Sandra Stringer and Karen Fox for their assistance in all phases of the preparation of this report.

*** **

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INTRODUCTION

The Displaced Homemaker's Program is new to Fairbanks and to the rest of the United States. The problems of the displaced homemaker have just come to light in the last decade. Prior to that time a homemaker who, because of death, divorce or separation, found herself alone was dependent to a great extent on welfare, relatives or a small pension. She had no real hope of transition to a new and productive life.

The skills most homemakers utilize on a daily basis are not recognized as marketable by the great majority of employers. They are also not viewed as marketable by the homemaker herself. Many homemakers have never held salaried positions and those who have often have not worked for a number of years. Frequently their skills are out of date. The majority of these women feel totally unprepared and inadequate to participate in today's competitive job market. Most of these people are intelligent and capable but lack the self confidence, educational and vocational resources to help themselves. They need practical and emotional support to meet their special needs.

The Displaced Homemaker's Program was established to assist women during this transitional period. The Fairbanks program is staffed by professional counselors who, through their training and life experiences, are familiar with and sensitive to the problems of the displaced homemaker.

INTRODUCTION (CONT.)

The primary function of the Displaced Homemaker's Program of Fairbanks is to ease the problems of transition and to act as an advocacy agency for displaced homemakers. The services the program offers are many and varied. They include transitional counseling, peer group support, workshops, educational and vocational training, job referrals and referrals to other agencies with follow-up support.

METHODOLOGY

After a review of the literature, it was determined that no current information was available on the existence or numbers of displaced homemakers in the Fairbanks community. Therefore, in order to obtain the information necessary for this report, a survey of the adult female population of this area was conducted.

Because of the great numbers and diversity of the people who attend the Tanana Valley State Fair in Fairbanks (1979 figures were in excess of 85,000 persons over a period of five days), I chose to conduct the survey at the fairgrounds and circulated my questionnaire for five consecutive days. This survey questionnaire placed emphasis on information relating to marital and/or dependency status and the economic and educational profiles of those women interviewed. Experienced interviewers approached adult females at random and careful consideration was given to days, hours and activities during the fair to insure that we obtained the broadest possible sample. As a further check, note was made of the general geographic location of each respondent's residence. Only Fairbanks area residents were selected for this interview.

Three hundred and two (302) women participated in the survey. Forty-six (46) of these participants were found to be widowed,

METHODOLOGY (CONT.)

divorced or separated. These forty-six (46) women are the basis of this report.

SUMMARY

As this study of divorced, widowed and separated women evolved, the following trends emerged:

1. The divorced, widowed or separated woman is shown to be economically disadvantaged. The unemployment rate in this segment of society is nearly four times the average for the Fairbanks area as of August, 1979. (This figure was confirmed by the Fairbanks Community Information Office).
2. While the problems of the divorced and widowed are readily apparent, the needs of the separated are critical by comparison. The separated woman is younger, has more children, has less education and less income per family member than the divorced or widowed displaced homemaker.
3. The displaced homemaker needs help in building employment skills, emotional support, personal effectiveness, money management, skills and finding financial aid for education.

I believe the problems of the Fairbanks displaced homemakers are acute due to several factors. Among these are a skyrocketing

SUMMARY (CONT.)

unemployment rate, high costs for basic life necessities and the boom/bust economic cycle. All data gathered to date points to an even more severe decline in the status of displaced homemakers as their numbers increase. There is not a problem which can be resolved with the passage of time. Their need is great and their resources are few.

DISPLACED HOMEMAKER'S SURVEY
302 Respondents

I. MARITAL STATUS

<u>Status</u>	<u>Number of Respondents</u>	<u>Percentage</u>
a. Divorced	26	8.6
b. Widowed	9	2.9
c. Separated	11	3.6
d. Married	211	70.0
e. Single/Never Married	45	14.9

Divorced, widowed and separated equal 15.1% or forty-six respondents. The rest of this report will deal with these forty-six respondents exclusively.

II. AVERAGE AGES OF DIVORCED, WIDOWED OR SEPARATED WOMEN

<u>Status</u>	<u>Age</u>
a. Divorced	38 years
b. Widowed	58 years
c. Separated	35 years

AVERAGE AGE = 43 years

The oldest respondent is seventy-five years of age, the youngest is twenty-three.

III. NATIONALITY OR ETHNIC ORIGIN

<u>Nationality</u>	<u>Percentage</u>
a. White	78%
b. Alaska Native	10%
c. Black	9%
d. American Indian	1%

III. NATIONALITY OR ETHNIC ORIGIN (CONT.)

<u>Nationality</u>	<u>Percentage</u>
e. Spanish American	1%
f. Asian	1%

IV. DURATION OF MARRIAGE IN YEARS

<u>Status</u>	<u>Average Years</u>
a. Divorced	11
b. Widowed	25
c. Separated	11

AVERAGE YEARS MARRIED = 15

V. AVERAGE NUMBER OF CHILDREN BORN TO DIVORCED, SEPARATED AND WIDOWED WOMEN

<u>Status</u>	<u>Number of Children</u>
a. Divorced	1.5
b. Widowed	3.0
c. Separated	2.5

AVERAGE = 2.3

VI. AVERAGE NUMBER OF DEPENDENT CHILDREN IN HOUSEHOLD

<u>Status</u>	<u>Number of Children</u>
a. Divorced	1.25

VI. AVERAGE NUMBER OF DEPENDENT CHILDREN IN HOUSEHOLD (CONT.)

<u>Status</u>	<u>Number of Children</u>
b. Widowed	.5
c. Separated	2.5
	<hr/>
AVERAGE =	1.72

VII. EMPLOYMENT STATUS

<u>Status</u>	<u>Number of Respondents</u>	<u>Percentage</u>
a. Employed	25	54%
b. Unemployed	21	46%

Unemployment in Fairbanks is currently 12.3%.
Source: Fairbanks Community Information Office.

VIII. UNEMPLOYMENT

<u>Status</u>	<u>Unemployment Rate</u>
a. Divorced	30%
b. Widowed	51%
c. Separated	57%

AVERAGE UNEMPLOYMENT =

46%

IX. OCCUPATIONS OF THE EMPLOYED

<u>Occupation</u>	<u>Percentage</u>
a. Professional	54%
b. Office Occupations	20%
c. Domestic Workers	10%
d. Sales	16%

X. SOURCES OF INCOME FOR UNEMPLOYED*

<u>Sources</u>	<u>Percentage</u>
a. Aid for Families with Dependent Children (AFDC)	34%
b. Public Assistance	41%
c. Alimony	2%
d. Child Support	2%
e. Death Benefits	2%
f. Pension	14%
g. Investments	2%
h. Social Security Benefits	21%
i. Other	20%

*Several respondents are receiving income from more than one source.

XI. AVERAGE INCOME OF DIVORCED, WIDOWED AND SEPARATED WOMEN

<u>Employment Status</u>	<u>Average Income</u>
a. Employed	\$18,505.00
b. Unemployed	4,970.00
	<hr/>
AVERAGE INCOME=	\$11,737.00

Average income for a Fairbanks household according Demographic Characteristics of Fairbanks Population, by ISER, 1976, pg. 2 is \$29,595.00.

XII. EDUCATIONAL PROFILE

<u>Status</u>	<u>School Years Completed</u>
a. Divorced	13
b. Widowed	12
c. Separated	

AVERAGE EDUCATIONAL LEVEL= 12 years

Seven of the respondents did not finish high school and three respondents obtained GED's.

XIII. TRANSPORTATION

Percentage of divorced, widowed and separated women who can drive a car: 93%

Percentage of divorced, widowed and separated women who own a car: 68%

XIV. HOUSING

Percentage of divorced, widowed and separated women who own their homes: 17%

Percentage of divorced, widowed and separated women who rent: 83%

XV. SPECIAL NEEDS

The respondents were asked to indicate which of the following would be most useful to them if help were available:

Displaced Homemaker's Program of Fairbanks

XV. SPECIAL NEEDS (CONT.)


<u>Employment:</u>	<u>Percentage</u>
a. Look for a job	36%
b. Fill out applications	13%
c. Write a resume	20%
d. Be prepared for a job interview	26%
e. Get clear on career goals	30%
f. Identify skills	50%

Building Emotional Support

a. Handle tension/anxiety	39%
b. Deal with confrontations	20%
c. Build parenting skills	22%
d. Manage time	38%
e. Cope with feelings of grief, anger and guilt	39%
f. Identify personal needs & goals	46%

Building Personal Effectiveness

a. Manage money	47%
b. Establish credit	31%
c. Find financial aid for education	46%
d. Find resources for the following:	
1. Legal	31%
2. Medical	26%
3. Child Care	18%
4. Moving	8%
5. Banking	5%


 LIST OF WITNESSES
 3/12/80

ANCHORAGE

- ✓ * Gordon JENKINS (*Staff*)
 ✓ * LYNN WOODS, AK Com. on STATUS OF ♀
 HELEN FISCHER
 Helen ROBERTS
 REPRESENTATIVE - LEAGUE OF ♀ VOTERS
 ✓ OR. DONNA GAUAC - ANCH. COMM. *Witness*
~~XXXXXXXXXXXX~~
 PAT REEVES -

FAIRBANKS

- (MARRIAGE) LESLIE MELLARD
 DEANNE HELFRICH
 CONNIE DAVIS
 NANCY HIDDEN
 } *STAFF - DISPLACED HOMEMAKERS*
 ✓ GENE KINGREY, Dir. SENIOR COUNSELOR
 FOR DISPLACED HOMEMAKERS
 LINDA WITKOF
 SUSAN GLEN
 DEBORAH BROWN
 Beverly Shultz
 ✓ SISTER ALICE, Catholic Charities
 JUDITH RYLANDER
 DELORIS SCKRAET
 KATHY OUBLY
 MAUREEN MORE
 WRETE
 LAUREN CAMPBELL
 McCAGEN
~~Helen M. Roberts - AK. ♀s Resource Center~~

Need in Job Services

BETHEL (WALLY)

- ✓ JACKY RHUMALI
 ✓ MARY ABRUSKA
 WARD LOW
 ✓ DIANE CARPENTER

KENAI PENINSULA (RHODA)

- ✓ JOAN B. SCHROEDER - SELF
 PATTY KING - ♀'S RESOURCE CENTER
 JEAN MAPPLE - JUDITH GROUPE

KODIAK

- ✓ KRAY ACKERMAN - ♀'S RESOURCE CENTER
~~HELM~~ HERZMAN

KOTzebue

- SKETER ~~SKETER~~ JERSON
~~SKETER~~ JERSON
 ✓ FLORENCE HAWKJETTON



K. KAN

- REBECCA SMITH
 ALINE ~~BARRETT~~
 BARRETT
 GIGI PILCHER
~~BARRETT~~ RADEZ

* Chairman BUCHHOLDT - These 2 individuals would like to testify a.s.a.p.
 Me. Jenkins has a 2:00 p.m. appt; Ms Woods feels her testimony is a good foundation

Fairbanks

DISPLACED HOMEMAKERS PROGRAM

During the period of June 18, 1979 to March 1, 1980, the Displaced Homemakers Program has served 316 persons. Because of certain CETA restrictions, only 241 were served as a matter of record. Of these 241 persons, 62 were granted funds for vocational or educational training.

The following is excerpted from the Displaced Homemakers Program quarterly report on the period of October 1, 1979, through December 31, 1979, and is a descriptive break-down of specific services rendered to clients during that quarter.

138 Clients

26 Positive Job Placement-18%

17 Positive Termination-12%

<u>SERVICES OFFERED</u>	<u>NUMBER OF CLIENTS</u>	<u>PERCENTAGE</u>
Personal Counseling	135	97.0%
Educational Funding	37	26.0%
<u>Educational Referral:</u>	83	60.0%
ABE	6	4.0%
TVCC	38	27.0%
GED	28	20.0%
REC'D GED	5	3.0%
FIN. AID (STATE)	13	9.0%
VOC. ED.	9	6.0%
V.A.	2	1.5%
OTHER	18	13.0%
<u>Social Service Referral:</u>	74	53.0%
P.A. (AFDC, Food Stamps, etc.)	35	25.0%
Social Security	1	.75%
Housing	14	10.0%
Borough (Day Care Assistance)	24	17.0%
Legal	19	13.0%
JVR	7	5.0%
OTHER	25	18.0%
Vocational Exploration	98	71.0%
Employment Assessment	97	70.0%
Workshop Participation	29	21.0%
Discussion Group Participation	61	44.0%
<u>Labor Market Orientation:</u>	84	60.0%
CETA	40	28.0%
Job Service	59	42.0%
Other	22	15.0%
Job Search Skills	33	23.0%
Skills Assessment	36	26.0%
Job Application	33	23.0%
Resume	32	23.0%
Interviewing Techniques	33	23.0%

FEMALES - 135

MALES - 3

ETHNIC GROUPS

WHITE	-	107
BLACK	-	14
HISPANIC	-	3
AI/AN	-	13
ASIAN	-	1

AGE

19	-	under	3
20	-	21	9
22	-	44	98
45	-	54	18
55	-	over	10

* * *

ALPA INCORPORATED
Proposed Budget Outline: Displaced Homemakers Program

PERSONNEL

Program Coordinator/Senior Counselor \$2300/mo x 12 months x 1	\$ 27600.00
Support Counselor \$1800.00/mo x 12 months x 2	64800.00
Community Resource Specialist/Training Facilitator \$1900.00/mo x 12 months x 1	22800.00
Intake Worker \$1500.00/mo x 12 months x 1	18000.00
Secretary \$1200.00/mo x 12 months x 1	14400.00

STAFF BENEFITS

1.34% Workmen's Compensation Insurance	
5.85% Unemployment Insurance (ESC)	
<u>7.39% Health Insurance</u>	
14.58% TOTAL	<u>21520.00</u>

TOTAL PERSONNEL \$169120.00

PROGRAM

Rent & Utilities \$900.00/mo x 12 months	10800.00
Instructional supplies (books, paper, etc.)	10000.00
Tuition for participants	20000.00
Workshops and Supportive Service	5000.00
Telephone	5300.00
Office and Instructional Equipment Rental	4800.00
Consultant Services	<u>5000.00</u>

TOTAL PROGRAM	\$ 60900.00
TOTAL PERSONNEL AND PROGRAM	230020.00
INSTITUTIONAL INDIRECT (10%)	<u>23002.00</u>

** TOTAL REQUEST ** \$253022.00


Displaced Homemakers Program, ALPA, Inc.
CURRENT BUDGET SUMMARY

<u>Line Items</u>	<u>Totals</u>
Wages, salaries & fringe benefits	\$120,948.00
Intake Center rental	9,936.00
Telephone rental	1,344.00
Staff travel	624.00
Consultant fees	4,800.00
Counselor equipment rental	2,880.00
Supportive services	1,000.00
Instructional materials & supplies	8,800.00
Workshops to enhance employability	1,500.00
Tuition	<u>16,800.00</u>
	SUBTOTAL \$168,632.00
	Administration at 7.5% <u>12,647.00</u>
	AL \$181,279.00

Bill No. House Bill 936

Date March 11, 1980

Title An Act relating to displaced homemakers;
and providing for an effective date

Contact: Judy DuBois 
465-2700

House Bill No. 936 "An Act relating to displaced homemakers; and providing for an effective date" is proposed to establish multipurpose service centers to provide services for Alaskan displaced homemakers.

Although the conceptual emphasis of the bill is supported, we have four primary concerns in relation to its implementation. First, the bill does not indicate the size or distribution of the population to be served and thus does not indicate sites as where the multipurpose centers will be established. A second concern is the tax credit provision for displaced homemakers. It appears that the displaced homemakers tax credit is a duplication of the proposed Alaska State Jobs Tax Credit program and may be a moot issue in view of the current tax legislation before the Alaska Legislature. A third concern is the current existence of federal funds available for displaced homemaker services. It appears that by consolidating existing displaced homemaker service programs and by utilizing present funding sources, expansion of services to additional geographical areas of the State of Alaska could be accomplished without the inclusion of State funds.

Lastly, the proposed legislation duplicates the current efforts of providing employment, counseling and necessary referral services for eligible displaced homemakers by Job Service and the Alaska Work Incentive program. It would appear that since Job Service and the Work Incentive program are currently operational, they should be utilized as the primary administrative and service provider vehicles for the proposed displaced homemaker legislation. This is especially pertinent when it is recognized that the population to be served by this legislation are or will be eligible for existing agency's services and that the proposed multipurpose centers will function as primarily a referring organization.

Departmental Position: Opposed in current status.

POSITION PAPER/Department of Labor

March 24, 1980

TO: COMMITTEE MEMBERS

FROM: SHANNON GARRETT

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March 24, 1980

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LIST of WITNESSES

3/12/80

ANCHORAGE

STAN

- ① ✓ * Gordon JENKINS
- ② ✓ * LYNN WOODS, AK Com. on STATUS OF ♀
- Helen FISCHER
- Helen ROBERTS
- REPRESENTATIVE - LEAGUE OF ♀ VOTERS
- ⑨ DR. DONNA GAUAC - ANCH. COMM.
- STAN JENKINS
- PAT REEVES -

BETHEL (WALLY)

- ⑫ JACKY RHUMAN
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- ③ DIANE CARPENTER
- KENAI PENINSULA (RHODA)
- ⑬ JOAN B. SCRAPPER - SELF
- ⑤ PATTY KING - ♀'S RESOURCE CENTER
- JEAN HAPPEE - JUDITH GROUPE

FAIRBANKS

- (MAXINE) LESLIE MELLARD
- DEANNE HELFRICH
- CONNIE DAVIS
- NANCY HIDDEN
- ④ GENE KINGREN, Dir. SENIOR COUNSELOR
- FOR DISPLACED Homemaker
- LINDA WITKOF
- SUSAN GLEN
- DEBORAH BROWN
- Beverly Shultz
- ⑪ SISTER ALICE, Catholic Charities
- JUDITH RYLANDER
- DELORES SCKRAEY
- KATHY OUBLY
- MAUREEN WRIGHT
- CATHERINE McCANN
- ~~HELEN M. ROBERTS - AK. ♀'S RESOURCE~~

Staff -
DISPLACED
HOMEMAKERS

KODIAK

- ⑥ KAY ACKERMAN - ♀'S RESOURCE CENTER
- PAM HERMAN

KUTERBUE

- SKETER ~~SMITH~~ JERSON
- ~~REBECCA~~ ~~SMITH~~
- ⑦ FLORENCE HAWKJETTON (mental health field)
- ⑭ Pamela Herman
- 250 ♀ N. child care 760 region mem. ♀
- 618 men " 0

K. KAN

- REBECCA SMITH
- ALINE BARRETT
- GIGI PILCHER
- ⑧ BARRINE RADEZ

Wasilla

- ⑩ Barbara Sole

* Chairman BUCHHELDI - These 2 individuals would like to testify a.s.a.p.
 Me. JENKINS has a 2:00 p.m. appt; Ms Woods feels her testimony is a good foundation

HB 936
Amendments proposed by Fred Ali, C&RA

Page 1:

Change Section 1 (b) (1) to read as follows (lines 28-29):
(1) provide the necessary counseling, training, employment placement and other services for displaced homemakers [i] through contracts with public or private nonprofit organizations and by utilizing and expanding existing state programs.

Page 2:

Change Section 2, 47.90.010(a) to read as follows (lines 8-12):
(a) The commissioner...may contract with public or private nonprofit organizations for multipurpose service centers for displaced homemakers [.] and expand existing state programs through reimburseable service agreements.

Add to Section 2, 47.90.010 a new subsection (c):

(c) The commissioner shall establish a competitive contract procurement process that ensures free and open competition for funds allocated for programs established in this chapter. As part of this procurement process, it is intended that public or private nonprofit organizations and state agencies may propose to provide all or a portion of the services listed under AS 47.90.020.

Page 3:

~~Add to Section 2, 47.90.020(2), line 7, the word and (and delete [and] from line 5)--- then add a new subsection (E) to this section to read as follows:~~
~~(E) expose displaced homemakers to nontraditional occupations.~~

introduce

Page 4:

At the end of Section 2, 47.90.030, add the following sentence:
Under the procurement process established under AS 47.90.010, the commissioner will give preference to applicants proposing to fill staff positions with displaced homemakers.

Delete Section 2, 47.90.060 and replace it with the following section:

Sec. 47.90.060. STATE EMPLOYMENT ASSISTANCE. Contractors operating programs under this chapter will, to the maximum extent possible, provide displaced homemakers with assistance in being placed on state employment registers. This will be accomplished with the assistance and cooperation of the Division of Personnel and the Department of Community and Regional Affairs.

page 2.

C&RA proposed amendments to HB 936.

Page 4:

Delete Section 3, 43.20.037 in its entirety. (If the Committee decides to do this, it must delete the reference to this section on page 4, line 17.)

Delete Section 4 and include the following language instead:
All provisions of this Act will take effect July 1, 1980.
During FY '81, the commissioner will consult with appropriate groups and state agencies concerned with displaced homemakers, adopt resolutions prescribing program standards, adopt a competitive procurement process, provide information and assistance to groups interested in conducting displaced homemaker programs, and fund one or more limited pilot projects.

March 24, 1980

TO: COMMITTEE MEMBERS

FROM: SHANNON GARRETT

The following are proposed amendments to HB 936 which the committee has received through letters and the teleconferencing on the bill.

- PAGE 1 LINE 28- Insert the words "aptitude testing" between the words "counseling" and "training".
- PAGE 2 LINE 18- Insert from Pg. 3, line 8, the #(3) section in it's entirety and add a new (A) to read"(A) Supportive transitional counseling" Reletter rest of sec. accordingly.
- PAGE 3 LINE 4- Some question has been raised as to the age requirements of apprenticeship training (I really don't think the committee can address that problem in this bill but I have included it because it was brought up several times.)
- PAGE 3 LINE 5- After "programs;" insert " re-entry refresher courses;".
- PAGE 3 LINE 14- Insert the words "dental care" between "care" and "and".
- PAGE 3 LINE 21- Insert the words "and assistance" between "information" and "relating".
- PAGE 3 LINE 24- Delete "determined by the commissioner to be" It is felt that the commissioner may be inclined to select only that information Which applies to traditional job roles.
- PAGE 4 LINE 19- Insert "a reimbursement" between "agency" and "not".
- PAGE 5 LINE 3- Delete "six years" and insert "two years".
- PAGE 5 LINE 4- Insert "in a" between "been"and "dependent" and after "dependent" insert "rcle".

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Proposed CS for HB 936 (work completed by Committee thus far)

Proposed CS for HB 936 (Work completed by Committee thus far)

1 For an Act entitled: "An Act relating to displaced homemakers; and providing
2 for an effective date."

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

4 Section 1. LEGISLATIVE FINDINGS AND INTENT. (a) The legislature finds
5 that there is an increasing number of persons in the state who, after having
6 fulfilled the role of homemaker for a number of years of their life, find
7 themselves "displaced" through the death of a spouse, divorce, separation,
8 desertion, or loss of family income. The legislature finds that displaced
9 homemakers are often without any source of income, face continuing discrimina-
10 tion in employment because they frequently have no recent work experience and
11 may be older than other applicants for employment, are subject to high rates
12 of unemployment and are ineligible for unemployment insurance because they have been
13 engaged in unpaid labor in the home, may be ineligible for categorical
14 welfare assistance, are ineligible for social security if they have
15 been divorced from the family wage earner, may have lost their rights as
16 beneficiaries under employers' pension and health plans through death of a
17 spouse or divorce despite the contribution of years to the well-being of the
18 family, and may be ineligible for Medicaid and unable to purchase private
19 health insurance because of age and lack of income. The legislature further
20 finds that homemakers are an unrecognized part of the work force of the state
21 who have made an invaluable contribution to the welfare of society.

22 (b) It is the intent of the Act to

23 (1) provide the necessary counseling, aptitude testing, training,
24 employment placement, and other services for displaced homemakers[;] through
25 contracts with public or private nonprofit organizations and by utilizing
26 expanding existing state programs

27 (2) improve the mental and physical health and welfare of this
28 growing group of members of the community; and

29 (3) provide displaced homemakers with independence and economic
30 security vital to a productive life.

31 Sec. 2. AS 47 is amended by adding a new chapter to read:

32 CHAPTER 90. DISPLACED HOMEMAKERS.

33 Sec. 47.90.010. PROGRAM ESTABLISHED. (a) The commissioner, in
34 consultation with state and local governmental agencies, community groups,
35 and groups concerned with displaced homemakers, may contract with public or
36 private nonprofit organizations for multipurpose service centers for displaced
37 homemakers[.] and expand existing state programs through reimburseable service
38 agreements.

39 (b) The commissioner shall adopt regulations prescribing the standards to

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Proposed CS for HB 936 (work completed by Committee thus far)

Proposed CS for HB 936

page 2.

- 1 mortgages, loans, and related financial matters;
- 2 (5) educational services including
- 3 (A) information, including the availability of monetary
- 4 assistance programs, relating to courses offering credit through
- 5 secondary or postsecondary education programs and reentry programs,
- 6 including bilingual programs if appropriate; and
- 7 (B) information about other programs [DETERMINED BY THE
- 8 COMMISSIONER TO BE] of benefit to displaced homemakers;
- 9 (6) legal counseling and referral services; and
- 10 (7) information services with respect to federal and state
- 11 employment, education, health, public assistance, and unemployment assistance
- 12 programs which the commissioner determines to be of benefit

The Committee stopped its deliberations at this point (end of page 3 in original bill).

Proposed CS for HB 936
page 2.

1 be met by each multipurpose service center for displaced homemakers
2 in accordance with the policies established in this chapter.

3 (c) The commissioner shall establish a competitive contract procurement
4 process that ensures free and open competition for funds allocated for
5 programs established in this chapter. As part of this procurement process,
6 it is intended that public or private nonprofit organizations and state
7 agencies may propose to provide all or a portion of the services listed
8 under AS 47.90.020.

9 Sec. 41 10.020. MULTIPURPOSE SERVICE CENTERS. A multipurpose service
10 center for displaced homemakers established under AS 47.90.010 may provide
11 the following services:

12 (1) job counseling services which shall

13 (A) be specifically designed for displaced homemakers;

14 (B) counsel displaced homemakers regarding job opportunities; and

15 (C) consider and build on the skills and experience of a
16 homemaker and emphasize job readiness as well as skill development;

17 (2) job training and job placement services which shall

18 (A) emphasize short-term training programs which expand
19 upon homemaking skills and volunteer experience and which lead to
20 gainful employment;

21 (B) develop through cooperation with state and local
22 government agencies and private employers training and placement
23 programs for jobs in the public and private sector;

24 (C) assist displaced homemakers in gaining admission to
25 existing public and private job-training programs and opportunities
26 including vocational education, reentry into secondary and postsecondary
27 educational facilities, and apprenticeship training programs; and

28 (D) assist in identifying community needs and creating new
29 jobs, including nontraditional occupations for displaced homemakers,
30 for displaced homemakers in the public and private sector;

31 (3) health counseling services including referral to existing
32 health programs with respect to

33 (A) general principles of preventive health care;

34 (B) health care consumer education, particularly in the
35 selection of physicians and health care services including health
36 maintenance organizations and health insurance;

37 (C) mental health care and transitional counseling;

38 (D) family health care, dental care and nutrition;

39 (E) alcohol and drug abuse; and

40 (F) other related health care matters;

41 (4) financial management services which provide information
42 and assistance relating to insurance, taxes, estate and probate matters,

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CS HB 936 (proposed)
page 2.

THE FOLLOWING DOCUMENT(S) MAY NOT FILM
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Testimony to the Health, Education and Social Services Committee on
behalf of HB 936 relating to Displaced Homemakers:

As testimony via Teleconference Network was interrupted, I would like
to submit these remarks regarding the Displaced Homemakers Bill.

I am an Employment Counselor although I am not representing any govern-
mental agency. I encounter daily women who come looking for jobs who
are entering or re-entering the labor force after living as a homemaker.
They typically have no experience in the labor market, they lack employable
skills, and usually have little or long-distant education. But on top
of this, their lives as dependent people have not provided the image of
themselves as capable money-makers. As an Employment Counselor, no
amount of learning job-search skills will make up for the low-self image
most of these women have.

I support most heartily the HB 936 with these recommendations:

1. 6 years is too long a limit; Alaska's population is young and a
woman who has spent most of her life as a dependent woman needs assistance
with the transition to independence;

2. Page 3, section 3, Line 17 I support the addition recommended by
Anchorage women that mental health counseling be added. In order to
counter the image of dependency and incompetency, a woman must learn
problem resolution, decision-making, coping skills, and assertiveness
before she can approach the job-market in a confident manner necessary to
compete in the labor market.

Finally, I support the management of Displaced Homemakers Progress by
independent service agencies rather than state agencies who are hampered by
Federal Regulations. Thank you.

Rebecca L. Smith

1227 W. 4th St.
Fairbanks, Alaska 99701

If these alternatives are not provided to our displaced homemakers, the result will continue to be an ever increasing permanent welfare population. The more practical resolution is a comprehensive plan that will return these women to the job force and allow them to contribute as independent, capable individuals.

Alma Cole Barrett

Alma Cole Barrett

Executive Director

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STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

POUCH 5 - JUNEAU 99811

March 12, 1980

The Honorable Thelma Buchholdt
Chairman
House Health, Education &
Social Services Committee
Room 112 - Capitol Building
Juneau, Alaska 99811

Dear Ms. Buchholdt:

Re: House Bill No. 936, an Act relating to displaced homemakers, was introduced in the House on March 6, 1980 and was referred to the House Health, Education and Social Services Committee.

For the consideration of the House Health, Education and Social Services Committee, I am enclosing copies of Fiscal Notes prepared by Gary Jenkins, Director, Audit Division and Barbara Sorensen, Research Section of the Department of Revenue concerning the proposed legislation.

Sincerely,



R. D. Stevenson
Special Assistant

cc: Joseph K. Donohue
Deputy Commissioner
Department of Revenue

Gary Jenkins, Director
Audit Division
Department of Revenue

Vincent Wright
Research Section
Department of Revenue

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 936
 Title An Act relating to displaced homemakers
 Requested by House Health, Education & Social Ser. Comm Date 3/10/80

II. FISCAL DETAIL

Agency Affected _____ Revenue _____
 Program Category Affected _____ Fiscal Services _____
 BRU, Program, or Subprogram(s) Affected _____ Audit Division _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS Number

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See attached memorandum to R. D. Stevenson dated 3/10/80.

IV. DATE March 10, 1980 PREPARED BY *R. D. Stevenson*
 AGENCY Department of Revenue, Audit Division
 PHONE 465-2320
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

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ORIGINAL.

March 12, 1980

TESTIMONY ON HOUSE BILL NO. 936
TO THE HEALTH, EDUCATION AND SOCIAL SERVICES
COMMITTEE

THELMA BUCHOLDT, CHAIRMAN

My name is Flora "Skeeter" Jepson, L.P.N. at the Kotzebue Senior Citizen Center.

I am representing the Senior Center and myself.

I support the Bill No. 936 "Displacement Homemakers" for the following reasons:

- (1). There are no programs or facilities here in Kotzebue for "displaced homemakers". This type of program is greatly needed NOW.
- (2). I have had friends stay with us at home because they have had no place else to go. If there was a program like this here in Kotzebue I know that they would make good use of it. Knowing them I know for a fact that they do not want to get on any type of Welfare programs.
- (3). Within the NANA Region, I know that there are many other Ladies caught between a "rock and a hard spot" because of no place to go or to turn to.

I would like to see the following changes made:

Page five, line two,

; should be eliminated or expanded to a variety of cases.

Thank you very much.

Flora "Skeeter" Jepson
L.P.N.
K.S.C.C.

WOMEN IN SAFE HOMES

*A Safe Alternative for Battered Women
& Their Children*

DISPLACED HOMEMAKERS

Displaced homemakers are those women old and young who have spent years in the home nurturing the family, supplying unpaid labor in the form of housekeeping, child care, budget management, food preparation and providing other contributions that would be considered valuable if anyone other than a housewife performed them.

The traditional role of wife, mother, and homemaker does not provide women with experiences that can readily be translated into recognizable job skills when her services are no longer needed or wanted in the home.

Displaced homemakers are women who are thrust on the job market as a result of divorce, spousal death or separation without appropriate job finding skills, education, or job history. The result is a growing population of unskilled, undereducated women who have a difficult, if not impossible, transition from home to outside occupation.

Of 122 abused women who were provided with shelter and aid last year by Women in Safe Homes, 15 percent became displaced homemakers as an alternative to the violence in their homes. Ketchikan has a high rate of desertion by spouses who leave their families without support because of an inability to find a high paying job in Alaska.

Almost 80 percent of the displaced homemakers serviced last year were transferred outside of the state because of the lack of resources available to them here.

It is so important for the State of Alaska to make a provision for local services for the displaced homemakers in our state.

These services required in Ketchikan include:

1. Individual and supportive group counseling for values clarification, conflict resolution, coping skills, and increased self-esteem.
2. Assertiveness training.
3. On the job training.
4. Education in job hunting techniques, resume preparation, and career alternatives.
5. Adequate and available child care during training, counseling, and work.
6. Employment counseling and aptitude testing.
7. Referral and advocacy services for location of housing, legal advice, medical treatment and health education, parenting skills, nutrition counseling, and alcoholism treatment.

DISPLACED HOUSEWIVES
by Elizabeth Union-Jakubek
Alcoholism Counselor
Ketchikan Alcoholism Program

Many researchers say that women, far more frequently than men, are able to point to a specific incident in their lives which they believe precipitated heavy drinking. The factors most often cited are death of a loved one, divorce, grown children leaving home, and obstetrical and gynecological problems.

These are also some of the factors that force women unprepared into the job market. Women who have been housewives for years who have few marketable skills.

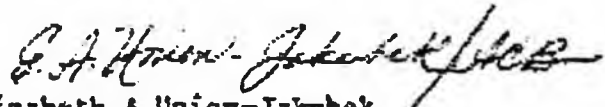
The majority of my adult female caseload which at present numbers approximately 20 individuals have two major hurdles facing them.

1. Attaining and maintaining sobriety as well as
2. finding a way to support themselves and their children outside of welfare payments and food stamps.

True these women have been handicapped by their alcoholism but one of the greatest threats to their sobriety are lack of skills, lack of self confidence and a limited job market.

A comprehensive program that could be made available to women such as my clients would greatly increase the chance of these women becoming functional, contributing members of our society.

Respectfully submitted,



Elizabeth A. Union-Jakubek
Counselor for Women and Youth
Ketchikan Comprehensive Alcoholism Prog.

DISPLACED HOMEWAKER

Testimony to H.E. & S.S. committee on HB 936
by JAYNE WAGNER

Being a Displaced Homemaker I suddenly found myself the soul-supporter of myself and three children, because I would not allow myself to be physically, emotionally, or economically abused in my relationships. Not only was I being abused, but my children were being emotionally abused thru witnessing these incidents.

I found myself with out a home, income, transportation and standing in the welfare lines not being able to support my family above the Public Assistance level because of lack of vocational or educational training and no extended job experience, since I had spent all my time and energy in marriage, running a home, being a wife and mother of young children.

When seeking help in my community in Washington to leave the violent relationship I was referred to a Seattle Shelter for Battered Women where I had time and cost of all safety to make arrangements for transportation for myself and children. When arriving in Ketchikan I contacted the WISD office and got some referrals and supportive counseling to continue my search for a job and housing, which I have accomplished with their aid.

More women need to know of the support and resources that can be available to them to have an independence in their life. I feel there is a need for more job services, training, and childcare in Ketchikan for women who want to remain in the Ketchikan area.

Nader Chairman,

I am Joan Bennett Schrader and I testify for myself. As a woman who, except for the most fortunate of circumstances, could be with-in the group you are discussing, my career is strong and continuing. There is no need for me to list the particulars of what happens to a displaced home-maker. We are all aware of the particular problems. I support this bill; however I feel there are some aspects that need close scrutiny.

Page one, line 27.....the scarcity of aid available to encourage community members to re-set their goals and to learn new skills seems to be a paucity of pre-advisory testing. This is available in Anchorage but for someone with little or no money, possibly no vehicle, and a need for baby-sitters, Anchorage may as well be Mars. Insufficient testing and then counseling them into schools or training programs that are not sufficient to meet their needs is devastating to their self-confidence. EI: I am a 49 year old woman who would find herself in a secretarial or office skills program. Nothing wrong with such a course, but for 35 years I have detested office skills. A personal matter but if I am to be successful in learning and applying new skills, I must at least feel comfortable and not drowning in skills or a job that I detest. How comprehensive will this job testing be? The counseling? How integrated will the counselors knowledge be, both in what is available for my area and where in the training available. How imaginative will the counselor be? Will he/she know this state? Will they understand the Alaska life-style? Will they be bored by what is "traditional Outfit"? Will they see training a 49 year old in the 1980s to sort fish, grade, and learn areas of processing; to implement training for maintenance or other activities?

Page two, line 22.....Here again, as in counseling, integration of the community is essential. In the final "old-time" program we have to be oil-related employment. Will the displaced home-maker find the "other training" only for the lower end of office staff? or will the training be better than all jobs with these facilities? As heads of households those displaced women need adequate wages, satisfaction and well paid employment, with a clearly delineated up-ward movement, not some job with little chance of either mobility or upgrading.

Page two, line 28.....having some trouble with this. I firmly believe that should I find myself in a employment situation, I would use my experience as a mother and grandmother would expect the "other training" to be "real" related training where experts would be working. I would be expected to assist to children doing things that are specifically what I would be expected to do. I am not prepared for. Would I be fortunate enough to escape that the studies of the secretarial school began in the backroom?

Page two, line 35.....What is short term? A course of three to six months may suffice for those who have had previous grounding in the training being undertaken, but would be insufficient for those newly introduced to the course.

Page two, line 42.....this could be the area where this program would succeed or founder. If the state agencies and private industry see this program as a possible source of well-trained, skilled workers, then, surely they, on the other hand, view this as a source of lower education and so on as well will.

' feeling of self worth in the displaced homemaker is a great need. For paying jobs at a level near low on the Jobes Pulo. certainly, many of those retrained will be comfortable in less demanding/lower paying jobs but they should not be channelled into them as a matter of course.

Line three.....I think this for any homemaker over the age of 40 (approx) as there are prior regulations for job apprenticeships to anyone older. And they would really have to be able on any retraining program that would change this rule when they have spent a lot of work for months at a time.

Line 7.....I think out, if it avoids the pitfalls I commented on re: alternative training.

Line 10.....All smaller communities have a desperate need of more health care.

Line 14.....I would

Line 17.....I generally would.

Line 21.....I think, provided this service is clearly needed for information of what is available for training throughout the state and outside.

Line 26.....The Oregon State Bar Association could be of help here as the usual recourse for the homemaker is to a local attorney first and that is where the homemaker needs to be advised of a verbal contract in her spousal pension plan and his/her social security before the divorce. It is not practical for the homemaker to have legal advice only after the divorce.

Line 31.....I would be a problem even. Should the commissioner/staff/feel uncomfortable with the idea of non-traditional jobs, and the homemaker feel that she has a valid interest and responsibility in that field, what are the channels of appeal for the homemaker? I see displays of the 2 schools/school in this. It may well be the 1 year/2 year/3 year/4 year/5 year/6 year/7 year/8 year/9 year/10 year/11 year/12 year/13 year/14 year/15 year/16 year/17 year/18 year/19 year/20 year/21 year/22 year/23 year/24 year/25 year/26 year/27 year/28 year/29 year/30 year/31 year/32 year/33 year/34 year/35 year/36 year/37 year/38 year/39 year/40 year/41 year/42 year/43 year/44 year/45 year/46 year/47 year/48 year/49 year/50 year/51 year/52 year/53 year/54 year/55 year/56 year/57 year/58 year/59 year/60 year/61 year/62 year/63 year/64 year/65 year/66 year/67 year/68 year/69 year/70 year/71 year/72 year/73 year/74 year/75 year/76 year/77 year/78 year/79 year/80 year/81 year/82 year/83 year/84 year/85 year/86 year/87 year/88 year/89 year/90 year/91 year/92 year/93 year/94 year/95 year/96 year/97 year/98 year/99 year/100 year/101 year/102 year/103 year/104 year/105 year/106 year/107 year/108 year/109 year/110 year/111 year/112 year/113 year/114 year/115 year/116 year/117 year/118 year/119 year/120 year/121 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Line 34.....I think it is good to include the Department of Labor. This department, by its nature, is the governing body. We are talking about a section of the work-force, primarily, and I am qualified as to why they are not making the other. And, legal and other workers are a category to entering workers. (As this case, home care) receive profitably, clearly and responsible employ-ment. It is in their about work, the training, for work, either in school or on the job, and a combination of them, and the overall placement of workers on a health care education, efforts are going to this as well as the intent of this bill. It is the Department of Labor and education that this effort

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Line 42.....I think the Department of Education and Home private business I am of course problems in this area.

OK: My agency needs 12 workers for lower echelon positions plus 2 highly paid consultants. The budget will not stretch that far. However, if I hire 7 homemakers on the 5% off I can then hire three non-homesaker at the regular price. My tax consultants are now within my reach. My budget is in line, my employer happy and the homemaker staff happy. Everything is fine but the danger here is for the homemakers who need the feeling of being able to compete on a equal basis at the work level, to feel well-trained and capable in the labor force. They could, if this portion of the bill not be closely monitored, become meshed into a "ghetto" situation. Carried to a logical conclusion, the possibility of "de facto" segregation from the valuable "give & take" with non-homesakers could result. Part of any employment training is for our fellow workers and that is a very valuable part. It would be destructive to their concept of themselves as valuable and capable workers. That of the non-homesakers view. Does this carry reverse discrimination? The State of Alaska carries the concept of part-time employees far beyond reason, and in my opinion, to the detriment of those workers.

If the training programs are well thought out, interruptive, hold the staff out of touch with the realities of our competition; if the program is well coordinated then you will produce good workers who are able and more than willing to compete with any worker.

Finally, the contract have a provision to help upon the 5% cushion I can see a widening of the value of your programs to the homemaker. Finally, even above. Finally, these workers flow down stream of the employment market with 15% of competition and wages at that level. I see the homemaker as wanting other let them learn, compete and grow with their employment.

Thank you for listening to me.

Joan Bennett Schaefer

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TESTIMONY

in support of
H.B. 936

Submitted by: Pamela Herman, Flanner
Mauneluk Manpower

Thank you, Madam Chairman, for an opportunity to testify in support of H.B. 936, which would establish a program for Displaced Homemaker Multi-Service Centers through funding from the Alaska Department of Community and Regional Affairs. We enthusiastically support this legislation.

First, I would like to offer some statistics that indicate the size of the population in this region which could be affected by this program:

- * There are about 750 unemployed or underemployed females in the regional labor force (estimated at 2276) and about 600 unemployed or underemployed men. The unemployment rate is an estimated 43%.
- * There are 250 women for whom "no adequate child care substitute is available." These are women who could become displaced homemakers if their current source of financial support is lost.
- * The median grade completed among women 35 years old or older is 6.0; for men of the same age, 6.5 years.
- * There are almost as many employed mothers as fathers in the region. By the same token, there are a number of families dependent upon subsistence food-gathering efforts of the father for their livelihood.
- * Only 30% of the regional workforce (those who manage to find a job) is employed full-time, year-round.
- * According to our Regional Strategy Survey, conducted by the Dept. of Community and Regional Affairs under contract to Mauneluk Association, subsistence resources are significant alternatives to employment income for three times as many families as are state or federal income payments or food stamps.
- * According to the records for the Second Judicial District of the Superior Court for the State of Alaska, 36 divorces were filed in 1975; 43 in 1976; 56 in 1977; 63 in 1978. This includes both Nome and Kotzebue.
- * In March, 1979, 129 families in this region received AFDC; this is 3.2% of the statewide AFDC caseload, although the region has only 1% of the state's population. The regional AFDC caseload with adults not included is 104, and each of those cases can represent up to 6 children. This is 9.1% of the statewide caseload. Informal placements of children outside their homes is 18 times more common in this region than statewide.
- * 25% of live births at the Kotzebue P.H.S. Hospital are to women 19 years old or younger.



MANILAM SAVAAKSRAQSIUGVIA
MEMBER VILLAGES

Ambler, Buckland, Deering, Kiana, Kicalina, Kobuk, Kotzebue, Noatak, Nimitik, Selawik, Shungnak

This evidence would indicate a potentially large displaced homemaker population in the region, spanning a wide range of age and including members of both sexes. The large unemployment figure should also give an indication of how much of a problem displaced homemakers have finding work when they are thrown onto the job market.

We have spent the last five months planning a displaced homemaker program which we are now seeking to fund. One of the goals of the project is to find out more about the characteristics of our target population, but we already know that displaced homemakers in this region face the following barriers to employment:

- * very few jobs are available to anyone
- * clients lack education
- * clients can't find markets for skills they have
- * employers can't find workers with skills they require
- * clients often have a poor command of written English
- * demands of large families make job retention difficult for single parents
- * dietary requirements and cultural patterns require seasonal absences from work to pursue subsistence activities
- * individuals of social standing in the community require jobs commensurate in prestige
- * the qualities that fit one for traditional subsistence life sometimes make the adjustment to less physically active occupations very difficult
- * patterns of alcohol abuse are such that frequently creative or talented individuals suffer through periods of instability on the job.

The program we intend to operate will be a supplement to the services we already provide for displaced homemakers through our CETA program. We want to offer the following services specifically designed to overcome the common problems faced by displaced homemakers: information and outreach, work experience, job training, tuition and allowances while in training, technical assistance in establishing cottage industries, marketing services for cottage industries, expanded day care services, employer education, supportive services including housing assistance, clothing and gear for work, medical and dental services, travel from home village to Kotzebue in order to find work, alcoholism and family crisis counseling and referral, and most important, individual and group counseling to overcome psychological barriers to retaining work and building a satisfactory life. We believe that all of these services are necessary to serve the target population and we would like to help coordinate the efforts of all the agencies in Kotzebue who seek to deliver services to this group.

Displaced homemaker programs already are in operation in Fairbanks and Anchorage, funded by CETA funds administered by the Department of Community and Regional Affairs. In order to allow maximum coordination with the few programs operational now as well as the other CETA-funded employment and training programs which serve displaced homemakers as well as other unemployed and economically disadvantaged people, we would like to recommend that a few small changes be made in the bill to allow a unified approach

March 13, 1980

Testimony in Support of H.B. 936

page 3

to the problem. I say small, because the bill as it stands is remarkably similar in its approach to providing displaced homemaker services. In its recognition that displaced homemakers come to the job market with many skills to offer, it is more enlightened than the federal legislation.

Page 3, line 8, (3) should read "housing services including
(A) loan for rental deposit,
(B) temporary shelter allowance, and
(C) assistance in locating permanent housing."

The following sections would be renumbered to reflect this addition.

Page 5, line 3, should be changed to read "for a substantial number of years. (This will allow the cut-off period to be determined according to agency information about the length of time in which one's marketability as an employee dwindles to the point where it presents problems in finding and holding a job.) Occasional periods of temporary, part-time, or incidental employment shall not be a disqualifying factor."

Page 5, line 5, should be changed to read, "and has lost that income, or who is presently or has just ceased to receive public assistance, or who would qualify to receive public assistance; and" (This makes welfare recipients eligible.)

Page 5, line 6, should be amended to read, "is unemployed or underemployed and has experienced difficulty in finding employment." (This requires the person to be substantially unemployed in order to qualify for assistance.)

Page 5, line 15, should be amended to allow for an early implementation of this program.

I am attaching a copy of the federal displaced homemaker regulations which might suggest other language which the Committee would like to adopt. I am not urging you to replicate the federal scheme, but I would like to suggest that unnecessary differences in language which do not reflect a true difference in approach to the problem might be eliminated at the outset to allow extensive coordination of programs for the target group.

For the same reasons, it is appropriate for the Department of Community and Regional Affairs rather than the Department of Labor to administer this program, since that agency already has expertise in the delivery of services to displaced homemakers.

Thank you for the opportunity to support this most worthwhile legislation.