

040

HHESS

HB 910

-

HB 935

880

# MEDICAL CONSULTING SERVICES

VIRGINIA M. COLLINS, R.N.

3201 "C" STREET, SUITE 240  
ANCHORAGE, ALASKA 99503  
(907) 276-7943

April 28, 1980

The Honorable Thelma Buchholdt  
Chairwoman, Health, Education, and  
Social Services Committee  
House of Representatives  
Pouch B  
Juneau, Alaska 99811

RE: House Bill 910

Dear Ms. Buchholdt:

I would like to take this opportunity to thank you for your assistance in obtaining information regarding this bill during my brief stop in Juneau on April 18. I would like to restate my opposition to sections of that bill as follows.

## Section 2.61.68.060

Lines 26 to 28 (Page One) currently read: "At least two of the members who are professional nurses must hold a bachelor's degree or higher."

Recommendation: I would like to see these lines deleted and substituted with the following - "At least two of the members must be diploma and associate degree registered nurses." Justification for Change: There is no foundation that a professional nurse holding a bachelor's degree is any more qualified as a nurse than one prepared at the three or the two year level. As a matter of fact, a recent study, which I am enclosing for you, published in "RN" magazine in 1980 clearly brings to light the real matter of the problems with baccalaureate programs. This study is sufficient to discredit the idea that the baccalaureate program is inherently better than others in preparing nurses.

## Section 6AS 08.68.111

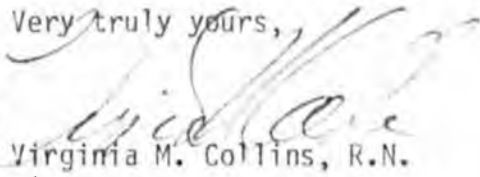
Part B states that "the executive secretary must be a nurse with a bachelor's degree or higher in nursing, must be currently licensed by the state, and must meet other qualifications as established by board regulations." Justification for Change: There is no criteria that indicates that a bachelor's degree registered nurse is any more qualified for the position of executive secretary.

Theima Buchholdt  
April 23, 1980  
Page 2

I would appreciate your consideration in changing these two sections so that they refer to registered nurses who have met the state's requirement for licensure. This would cover BSN nurses, nurses who have degrees in health science fields, the ADN, and diploma nurses. In this manner, all segments of the nursing population should be represented.

Thank you again for your help. It has been greatly appreciated.

Very truly yours,



Virginia M. Collins, R.N.  
Director

VMC:ah

Enclosure



STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

March 10, 1980

The Honorable Thelma Buchholdt  
Chairman, House Health, Education  
& Social Services Committee  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Re: Attached amendment to  
HB 910 (nursing bill)

*Thelma*

Dear Representative ~~Buchholdt~~:

An amendment to HB 910 (nursing) is attached. It would clarify the status of incumbent members of the Board of Nursing when the provisions of the new law changing requirements for board members take effect. The bill as written would leave the status of incumbent members in doubt; some amendment is therefore necessary.

The Board of Nursing wishes to allow incumbent board members to serve out the remainders of their terms of office under AS 08.68.020 -- 08.68.030. The amendment so provides; it also provides that any new appointment would then be made on the basis of the amended version of AS 08.63.010.

Sincerely,

*Keith*

Keith W. Specking  
Legislative Assistant  
to the Governor

A M E N D M E N T

OFFERED IN THE HOUSE

BY \_\_\_\_\_

TO: HOUSE BILL NO. 910

Page 17, between lines 26 - 27, add the following:

\* Sec. 27. An incumbent member of the Board of Nursing may continue to serve until the period of his or her appointment under AS 08.68.020 -- 08.68.000 expires, notwithstanding AS 08.68.010 as amended in sec. 1 of this Act. New appointments to the Board of Nursing shall be made in accordance with the provisions of AS 08.68.010, as amended.

Page 17, line 27:

Delete "\* Sec. 27." and insert "\* Sec. 28." in its place.

March 4, 1980

To: House HESS Committee  
House Finance Committee  
Senate Health & Social Services Committee

From: Concerned nurses in Anchorage.

A Position Paper relating to H.B. 910 "An Act relating to the practice of nursing."

We, the undersigned, have reviewed H.B. 910. We do not support certain specific changes. The balance of the bill is reasonable, as much of it relates to existing law and is relatively unchanged.

We would appreciate your consideration of the following suggested changes:

Section 2. 08.68.060 - lines 26 - 28 (page 1) currently reads - At least two of the members who are professional nurses must hold a bachelor's degree or higher.

We would like to see these lines deleted:

Reason: By allowing those three lines or that sentence to stand as is, the law would prevent all of the registered nurses who graduated from three year diploma programs from having a representative on the board. The vast majority of registered or professional nurses, the terms used interchangeably, in Alaska -- and other states -- are three and two year registered nurses, not BS degree nurses.

It is also common knowledge around the United States that a small minority of BS registered nurses are trying to dominate the profession. In New Jersey recently, for example, the legislature soundly defeated a proposal which would have required all registered nurses to have Bachelor's degrees -- which was being pushed by a few BS nurses and University nursing programs.

There is absolutely no foundation that a Professional Nurse with a Bachelor's degree or higher can give better patient care or render decisions relating to patient care in a non-supervisory capacity. Quite the contrary, many physicians and hospitals have found that those registered nurses who have come from diploma programs are far better prepared to work with patients than those coming from Bachelor Degree programs. This is because the diploma nurses spend far more time training right on patient floors with patients--whereas the Bachelor's degree RN spends more time in the classroom setting. This is a sore point with many Bachelor's RNs and also why they are trying to change their programs. It is also why many in the health care community put them as head nurses rather than floor nurses -- as their training better prepares them for the administrative role rather than the patient care role. There are exceptions, of course, of Bachelor's RNs who do have good clinical training, but that is not the point.

The vast majority of RNs around the United States are diploma RNs. They are good nurses and deserve to be represented on all state boards of nursing. We seriously object to being left off, as we would be under this section.

We have no objection to your substituting the following: At least two of the members must include diploma and associate's degree registered nurses. The Bachelor's degree nurses are already represented in two other categories.

Section 6 AS 08.68.111 (part b)

(b) states that the executive secretary must be a nurse having a bachelor's degree or higher in nursing, must be currently licensed by the state and must meet other qualifications as established by board regulations.

1. We have no objections to the part about being licensed by the state, providing licensed means and includes all diploma RNs.
2. There is no reason to believe that a Bachelor's Degree RN could handle the job of executive secretary any better than a Diploma RN.
3. It should not be left up to the board to decide other qualifications when the majority of RNs (diploma nurses) are not represented on the board.

As is described in the opening Section (1) Creation and Membership of Board of Nursing -- it is almost impossible for a diploma RN - who are in the majority in every state in the United States including Alaska, to be appointed to the Board. Only two professional nurses can be chosen who are directly or indirectly responsible to nursing services. Then, in the next section as I described before, those two must have Bachelor's degrees. Therefore, we are left out. Nurse practitioners and professional nurses in education both have to have Bachelor's degrees, and the practical nurse is a totally different level of patient care.

Therefore, we would appreciate your consideration in changing these two sections so that they refer to registered nurses who have either diploma, <sup>ADN</sup> bachelor's degrees.

There are hundreds of RNs currently working in Alaska and other states who have diploma degrees. We give good patient care to you and your families. We take offense to a few Bachelor's degree RNs trying to impose their power grabbing tactics on us. There are nursing supervisors, probably some director's of nursing, and head nurses who come from diploma programs. It is a disservice to them and the many staff diploma RNS to not be represented.

Thank you for your consideration. Replies can be sent to: Carol Beardsley, RN  
Head Nurse

Anchorage Fracture &  
Orthopedic Clinic  
3546 Latouche  
Anchorage, Alaska 99504

Signed: Mary Strand, RN ADN

Jeanne F. Selby, RN  
 Judy Napier, RN, ADN  
 Corinne Rutzke, RN, ADN  
 James Hastings, RN  
 Pat Kamei, RN  
 Sandra Maxwell  
 Rita Reed, RN  
 ... ..

# *Ketchikan Medical Clinic, Inc.*

3612 TONGASS  
KETCHIKAN, ALASKA 99901

H.J. Henrickson, M.D.  
D.E. Johnson, M.D.  
T.L. Conley, M.D.

Phone 225-5144  
Phone 225-5145

March 14, 1980

Honorable Terry Gardiner  
Pouch "V"  
Juneau, Alaska 99811

Subject: House Bill No. 910 - Practice of Nursing

Dear Representative Gardiner:

The above bill, in sections 5 and 26, contain provisions that may have significant import with respect to the practice of medicine within the state of Alaska.

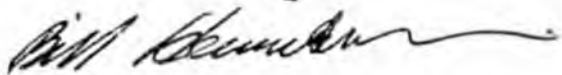
For whatever it's worth, it is interesting that in our recent meeting in February, in Juneau, we had a joint meeting for a brief period of time with the nursing board, during which time House Bill 910 was not brought to our attention.

I think it is abundantly clear that the legislature, over the years, has felt that the State Medical Board is the best means of regulating the practice of medicine for the citizens of Alaska. The state board of nursing has had regulatory authority over nursing and now wishes to have regulatory authority over a variety of mid-level practitioners of medicine. As a board member and a practicing physician, I feel very strongly that whenever the practice of medicine arises it should be dealt with by those who have been trained in the traditional practice of medicine. I would like to see sections 5 and 26 deleted or replaced with language that retains the current Board of Medicine, Board of Nursing relationship; that, in fact, retains the concept that the state medical board will indeed be ultimately responsible, under the legislature, for the regulation of the practice of medicine in the state of Alaska.

To permit sections 5 and 26 to stay in House Bill No. 910 will mean that advanced nurse practitioners, mid-wives and whatever other level of practitioners arise in the future to be working independent of any medical guidance except as that which is decreed by the nursing board. What we shall see, under those circumstances, is the development of parallel practices of medicine, some of which will be by physicians, some of which will be by mid-level practitioners. A problem arises in the inability

of the public to select out what levels of training each of these imply. I feel this is a distinct potential hazard to the patient and would opt for mid-level practice of medicine, or any level practice of medicine be under the final responsibility of the physician. Our current PA and ANP regulations seem to protect the public from this possibility and still permit the mid-level practitioner the opportunity to provide a service for the people of Alaska.

Sincerely,



Hilbert J. Henrickson, M.D.

HJH/bjr

cc: Robert Ziegler, Sr.

Glenn Hackney

Oral Freeman

March 4, 1980

To: House HESS Committee  
House Finance Committee  
Senate Health & Social Services Committee

From: Concerned nurses in Anchorage.

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We would appreciate your consideration of the following suggested changes:

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It is also common knowledge around the United States that a small minority of BS registered nurses are trying to dominate the profession. In New Jersey recently, for example, the legislature soundly defeated a proposal which would have required all registered nurses to have Bachelor's degrees -- which was being pushed by a few BS nurses and University nursing programs.

There is absolutely no foundation that a Professional Nurse with a Bachelor's degree or higher can give better patient care or render decisions relating to patient care in a non-supervisory capacity. Quite the contrary, many physicians and hospitals have found that those registered nurses who have come from diploma programs are far better prepared to work with patients than those coming from Bachelor Degree programs. This is because the diploma nurses spend far more time training right on patient floors with patients--whereas the Bachelor's degree RN spends more time in the classroom setting. This is a sore point with many Bachelor's RNs and also why they are trying to change their programs. It is also why many in the health care community put them as head nurses rather than floor nurses -- as their training better prepares them for the administrative role rather than the patient care role. There are exceptions, of course, of Bachelor's RNs who do have good clinical training, but that is not the point.

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As is described in the opening Section (1) Creation and Membership of Board of Nursing -- it is almost impossible for a diploma RN - who are in the majority in every state in the United States including Alaska, to be appointed to the Board. Only two professional nurses can be chosen who are directly or indirectly responsible to nursing services. Then, in the next section as I described before, those two must have Bachelor's degrees. Therefore, we are left out. Nurse practitioners and professional nurses in education both have to have Bachelor's degrees, and the practical nurse is a totally different level of patient care

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Thank you for your consideration. Replies can be sent to: Carol Beardsley, RN  
Head Nurse

Anchorage Fracture &  
Orthopedic Clinic  
3546 Latouche  
Anchorage, Alaska 99504

Signed: Mary Friend, RN ADN  
 Jean T. Schaefer, RN  
 Judy Dapole RN, ADN  
 Connie Hestegals, RN ADN  
 James Hastings RN  
 Pat Kamen, RN  
 Sandra Chase RN  
 Lita Reed RN

S.R. 10033  
Fairbanks, Alaska 99701  
April 14, 1980

PH 452-8181 Ext 253,254

Home: 479-4418

Theima Buchholdt  
Chairman, House Hess Committee  
Pouch V  
Juneau, Alaska

Dear Ms. Buchholdt,

I understand that objections have been raised by the medical profession relating to the following sections of HB910: Section 5 03.68.100 Duties and Powers of the Board (a) The board shall

- (1) adopt regulations necessary to make this chapter effective, including regulations pertaining to practice as an advanced nurse practitioner.

Section 26 AS 03.68.410

- (2) "advanced nurse practitioner" means a registered professional nurse authorized to practice in the state who, by virtue of specialized education and experience.....under regulations adopted by the board;
- (8) "p.actice of professional nursing" means .....(F) performance of acts of medical diagnosis and the prescription of medical therapeutic or corrective measures under regulations adopted by the board;

All of these sections listed above refer to advanced nurse practitioner regulations. The former nurse practice act, which HB910 seeks to amend, states that regulations for advanced nurse practitioners must be "promulgated jointly by the State Medical Board and the Board of Nursing".

The rationale of the Board of Nursing in modifying these sections related to the length of time and difficulty in promulgating the regulations jointly. (See "A performance Review of the Board of Nursing" - October 6, 1978 - Division of Legislative Audit -pp. 5-6, 13).

The chairman of the medical board has contacted me about his objections to deletion of the section on joint promulgation. He has objected also to Section 26 "Administrative regulations, adopted jointly by the Board of Nursing and the State Medical Board....remain in effect until amended or repealed by the Board of Nursing under this Act."

The Board of Nursing has no intent to repeal these regulations. We have a good working relationship with the Medical Board and have no desire to jeopardize that relationship.

Therefore, we are in agreement, that the act may be revised to specify "joint promulgation." Therefore, the following sections may be revised to read as follows:

Section 5. AS08.68.100 -

"(1) adopt regulations necessary to make this chapter effective. This includes regulations pertaining to practice as an advanced nurse practitioner which shall be jointly promulgated with the State Medical Board."

Section 26. AS08.68.410 -

(2) "...under regulations jointly promulgated by the Board of Nursing and the State Medical Board."

(8) " practice of professional nursing means .....(F) performance of acts of medical diagnosis and the prescription of medical therapeutic or corrective measures under regulations adopted by the Board of Nursing and the State Medical Board."

Section 26

"Administrative regulations, adopted jointly by the Board of Nursing and the State Medical Board and in effect on the effective date of this Act, remain in effect until amended or repealed by the Board of Nursing under this Act." Delete.

Thank you for your consideration of this matter.

Sincerely,

*Eileen Montano*

Eileen Montano, Chairman  
Alaska Board of Nursing

EM:mc

FRX/LIO/MW  
4/14/80 via #400





STATE OF ALASKA  
OFFICE OF THE GOVERNOR  
JUNEAU

February 27, 1980

HB 910

The Honorable Terry Gardiner  
Speaker of the House  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Mr. Speaker:

Under the authority of art. III, sec. 18, of the Alaska Constitution, I am transmitting a bill relating to qualifications for nursing practice in the state, and to the powers and duties of the Board of Nursing.

The bill revises and clarifies the statutes setting out the powers and duties of the board and its executive secretary. It also revises qualifications required for service on the board.

In addition, the bill clarifies the requirements and procedures to be followed by applicants for licensing to engage in nursing practice, defines "unprofessional conduct," adds a requirement of "continuing competence," and brings criminal penalty provisions into conformity with the new criminal code.

Further, the bill makes two changes of a more substantive nature: (1) it eliminates inactive status for nurses, on the rationale that maintaining competency is more important in the provision of health care than any right to that status; and (2) it creates a duty to report conduct or omissions by another health care provider which can result in serious harm to a patient.

Sincerely,

Jay S. Hammond  
Governor

By: Terry Miller  
Lieutenant Governor

FISCAL NOTE

I. REQUEST HOUSE BILL NO. 910  
 Bill/Resolution No. \_\_\_\_\_  
 Title An Act Relating to the Practice of Nursing  
 Requested by Governor Date 2/21/80

II. FISCAL DETAIL  
 Agency Affected Department of Commerce & Economic Development  
 Program Category Affected Public Protection  
 BRU, Program, or Subprogram(s) Affected Division of Occ. Licensing, Board of Nursing  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 80	81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	-0-	-0-	-0-	-0-	-0-	-0-
200 TRAVEL		12.9	13.8	14.8	15.8	16.9
300 CONTRACTUAL		5.0	-0-	-0-	-0-	-0-
400 COMMODITIES		-0-	-0-	-0-	-0-	-0-
500 EQUIPMENT		-0-	-0-	-0-	-0-	-0-
600 LAND & STRUCTURES		-0-	-0-	-0-	-0-	-0-
700 GRANTS, CLAIMS, ETC.		-0-	-0-	-0-	-0-	-0-
<b>TOTAL</b>		17.9	13.8	14.8	15.8	16.9

FUNDING (Thousands of Dollars)

GENERAL FUND		17.9	13.8	14.8	15.8	16.9
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Please see attached.

IV. DATE February 21, 1980 PREPARED BY *Ann Griiggs* Ann Griiggs, Director  
 AGENCY Division of Occupational Licensing  
 PHONE 465-2534

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

200. Travel costs for FY 81 broken down as follows:

2 meetings in Anchorage	=	\$5.2
7 board members (trans. + per diem)		
Executive secretary (no travel costs assoc. w/ Anch. mtg.)		
Staff (trans. + per diem)		
1 meeting in Fairbanks	=	\$3.4
7 board members (trans. + per diem)		
Executive secretary (trans. + per diem)		
Staff (trans. + per diem)		
1 meeting in Juneau	=	\$3.3
7 board members (trans. + per diem)		
Executive secretary (trans. + per diem)		
Staff (no travel costs assoc. w/ Juneau meeting)		
2 trips to Fairbanks	=	\$ .6
1 trip to Juneau	=	\$ .4
Executive secretary (trans. + per diem) to discuss w/ public and nursing community the new act		
TOTAL	=	\$12.9

Travel for succeeding years is based on FY 81 costs plus 7% inflation factor.

300. FY 81 contractual cost of 5.0 covers one time printing costs associated with the printing of new statutes for distribution

7 00 APR 23 PH 19

TELEGRAM

02256 NL TDA FAIRBANKS ALASKA 50 04-22 7 57 AST

PMS REP THELMA RUCHHOLDT  
JUNEAU AK

ALASCOM, INC.  
PHONE: 586-6442  
JUNEAU, AK 99802

URGE DO PASS ON HB910. NEW CONCEPT IN THE BILL SUCH AS  
SECTION 08. 68. 410 (8)S. WILL AID IN THE DEVELOPMENT OF  
A GROWING AND IMPROVING PRACTICE ADJUNCTIVE TO THAT OF  
PHYSICIANS. REGULATIONS PROMULGATED BY THE BOARD OF NURSING  
WILL BE TIMELY AND PROTECTIVE OF THE PUBLIC INTEREST.

RUTH BENSON, RN

endorsement  
of out-of-state  
licenses

# TELEGRAM

ALASCOM, INC.  
PHONE: 586-6442  
JUNEAU, AK 99802

02042 POM ANCHORAGE ALASKA 15 04-28 950A AST

PMS REP THELMA BUCHHOLDT CHAIRMAN

JUNEAU AK

I OPPOSE HB910 NO REPRESENTATION OF 2 AND 3

YEAR NURSES ON BOARD

CAROL BEARDSLEY

1412 ANNAPOLIS DR ANCHORAGE 99504

1980 APR 28 AM 11 51

SR Box 30218 - Farmers Loop Rd  
Fairbanks, Alaska 99701  
19 March 1980

Hon. Thelma Buchholdt, Chair  
House HESS Committee  
Pouch V  
Juneau, Alaska 99811

re: HB 910

Dear Rep. Buchholdt,

I've been reading the proposed amendments to the Nurse Practice Act and am distressed that the bill in this form was introduced - There are substantial changes which I strongly feel are not improvements and some reversions to former terminology for which I can think of no rationale. The proscriptions against "unprofessional" conduct are detailed but the standards by which such conduct is judged are not defined nor credited (American Nurses Association published Standards for Nursing Practice?) I hope this bill will remain in your committee until nurses in Alaska have had opportunity to study and understand the proposed changes it contains. Thank you.

Rebecca Benson, N.

HB

922

DRAFT

HOUSE BILL NO. 922

IN THE LEGISLATURE OF THE STATE OF ALASKA

ELEVENTH LEGISLATURE - SECOND SESSION

A BILL

For an Act entitled: "An Act relating to state payment for child care costs for foster homes."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

\* Section 1. AS 47.40.040(a) is amended to read:

(a) In this chapter, "full cost" of services shall be determined by the per person, per day cost in the preceding fiscal year plus a proportionate share of anticipated cost of living and staff salary increment increases for the fiscal year for which the full cost of services, determined to be necessary by the department, is being determined. Child care costs for foster homes shall be computed in the same manner as for child care and nursing home institutions except that no salary costs may be considered[.] for nonspecialized foster homes. Salaries may be paid for specialized foster homes as defined by regulations promulgated by the department.

\* Sec. 2. AS 47.40.080 is amended by adding a new subsection to read:

(4) "Specialized foster homes" means a foster home for the placement of children who would otherwise be classified for placement in institutional care. The foster parents shall meet particular requirements defined by regulations promulgated by the department for education, therapeutic skills, ~~and~~ experience and

DRAFT

DRAFT

successfully complete<sup>d</sup> training as specified by the department for  
this purpose.

\* Sec. 3. This Act takes effect immediately in accordance with  
AS 01.10.070(c).

DRAFT

POSITION PAPER  
HOUSE BILL NO. 922

"An Act relating to state payment for child care cost for foster homes."

This Bill would provide the Department with the authority to pay foster parents a salary for services provided to "special-needs" children in foster homes. Many times, the placement of these youths out of institutions is of benefit to the child and represents a substantial cost saving to the state. However, it is extremely difficult to recruit foster parents willing and able to take on added burden imposed by "special-needs" youth. This Bill would allow the Department to compensate those foster parents who are willing to assume the burden of care for these youths, through a salary, mandatory training prior to placement and follow-up training and support services throughout the placement. In this way, the Department will have the means of developing alternative specialized foster homes to provide the type of care these youths need in a home environment. Without this authority, these youths will continue to require institutional care resulting in higher costs to the state and removal of these individuals from the mainstreams of normal adolescent development.

The Department is committed to, wherever possible, supporting those intrinsic values found in family structure as this is believed to represent the best means of providing for the care of those youths who are in its custody. In addition, the Department is committed to the deinstitutionalization of youth. Therefore, this Bill is consistent with departmental program objectives and should be enacted.

RECOMMENDED BY: John Pugh DATE: 4/8/80  
John Pugh, Acting Director  
Division of Social Services

RECOMMENDED BY: Roger C. Lange DATE: April 8, 1980  
for Charles F. Campbell, Director  
Division of Corrections

APPROVED BY: Helen D. Beirne DATE: 4-8-80  
Helen D. Beirne, Commissioner  
Department of Health and Social Services

FISCAL NOTE

I. REQUEST

Bill/Resolution 1 House Bill No. 922  
 Title "An Act relating to state payment for child care costs for foster homes"  
 Requested by Finance Committee Date 2/29/80

II. FISCAL DETAIL

Agency Affected Department of Health and Social Services  
 Program Category Affected Administration of Justice  
 BRU, Program, or Subprogram(s) Affected Youth Services

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		(181.4)	(197.7)	(215.5)	(234.9)	(256.1)
TOTAL		(181.4)	(197.7)	(215.5)	(234.9)	(256.1)

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND		(181.4)	(197.7)	(215.5)	(234.9)	(256.1)
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
FULL TIME		-0-	-0-	-0-	-0-	-0-
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

A. Assumptions

- Ten (10) juveniles would be placed in specialized foster care, transferred from private juvenile institutions. This represents 11% of the projected institutional caseload for FY'81.
- The specialized foster care rate would include \$700.00 per month for salaries in addition of the regular foster care rate. The estimated foster care rate for teenagers during FY'81 is \$423.70 per month. Therefore, the estimated cost for specialized foster care would be \$1123.70 per month.

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

Prepared by: Roger C. Lange Date: March 24, 1980  
 Division/Office: Corrections PH: 465-3376  
 Department of Health & Social Services

3. The average costs per month for private institutional care in facilities utilized by the Division of Corrections is \$86.65 per child care day or \$2635.60 per month.

B. Costs Savings with Specialized Foster Care

1. Cost of Specialized Foster Care:

10 juveniles x \$1123.70 per month x 12 months = \$134,844.00

2. Costs of Private Institutional Care:

10 juveniles x \$2635.60 per month x 12 months = \$316,272

3. Estimated Savings:

\$316,272	Institutional Care
<u>134,844</u>	Specialized Foster Care
\$181,428	Net Savings

- C. Savings for subsequent fiscal years is based on an inflation rate of 9%.

- D. There is a potential for expanding the specialized foster care program, although it will not meet the appropriate program needs of all juveniles. Until such a program is tested, no estimate can be made as to the optimum number of specialized foster care placements which could reasonably be expected.

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HOUSE BILL NO. 922  
 Title "An Act relating to State payment for child care costs for foster homes."  
 Requested by Finance Committee Date April 8, 1980

II. FISCAL DETAIL

Department of Health and Social Services  
 Agency Affected  
 Program Category Affected Social Services  
 BRU, Program, or Subprogram(s) Affected Social Services  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)  
EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	-0-	-0-	-0-	-0-	-0-	-0-

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS	-0-	-0-	-0-	-0-	-0-	-0-
OTHER (Specify Fund Source)	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-
	-0-	-0-	-0-	-0-	-0-	-0-

POSITIONS

FULL TIME	-0-	-0-	-0-	-0-	-0-	-0-
PART TIME	-0-	-0-	-0-	-0-	-0-	-0-
TEMPORARY	-0-	-0-	-0-	-0-	-0-	-0-

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This Bill has no fiscal impact for the Division of Social Services since cost figures for Institutional Care have been reduced in the FY 81 budget to reflect the anticipated savings which would result from the Specialized Foster Care Program and the costs for the program have been budgeted in the Foster Care component.

Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

Prepared by: [Signature] Date: 4/8/80  
 Division/Office: Social Services PH: 465-3170  
 Department of Health & Social Services

REPORT  
ON  
SPECIALIZED FOSTER CARE

The original plan for FY80 was to recruit, train, and use for placement, 20 specialized foster homes, by September 1, 1979. Since a statutory amendment is necessary in order to include salary costs for specialized foster homes, the placement phase of this program has not been implemented.

The initial recruitment phase was completed, and between September 1, 1979 and March 1, 1980, a specific training program was developed for specialized foster care and twenty-two parents have completed the training program. Another training session scheduled for June, 1980 will prepare 20 additional parents for specialized foster care providing enough homes to allow for the "best possible placement" for every child.

Specialized foster parents (one parent in a home will be identified as the specialized parent) will receive a salary of \$700/month, which will be in addition to the foster home maintenance rate. The average FY 1980 average institutional group home cost rate is \$60/day. The daily cost of specialized foster care would be \$35/day, (including both salary and foster home maintenance).

Requirements of Specialized Foster Parents

- 1) One parent must not work outside of the home in order to be available to provide appropriate intensive specialized care to the child.
- 2) The parent who will not work outside of the home must have five years experience in working with children. This experience can include:
  - a) experience as a foster parent
  - b) experience as a social worker
  - c) experience in a child oriented work setting.

(Experience as a biological parent of an adolescent may be counted for one year of experience. A Bachelor's degree with specific course work in counseling, clinical psychology, or child development, or a graduate degree in social work or a related field may be counted for two years of required experience).

- 3) Specialized foster parents must also have:
  - a) the ability to work with children in a therapeutic way.
  - b) the ability to work with the biological parent of a child in a therapeutic way.
  - c) the ability to accept and work with a child with emotional and behavioral problems.

- d) the ability to work with an older child
- e) the ability to accept a child who has been raised in a different philosophical environment.
- f) a stable family life.
- g) must meet all of requirements for regular foster home licensing
- h) may have to provide additional references beyond the number required for regular foster home licensing.

Criteria for Selection of Children:

- 1) The child should be one, who without this program, would require institutional or group home placement due to emotional or behavioral problems.
- 2) The child should be within the age range of 8-18 years.
- 3) The child, with intensive supervision, should be able to function and have his/her needs met in a community setting.

<u>FY 80 Est.</u>					<u>CONT \$</u>	<u>ADDITION</u>	<u>FOR 80/81 USE</u>
In-State	162,060	444	1,993,338.00	12.30			
Out-of-State	<u>6,935</u>	<u>19</u>	<u>48,055.55</u>	<u>6.93</u>			
Subtotal	168,995	463	2,041,393.55	12.09			
Specialized Foster Care *for 6 mos.	<u>5,650*</u>	<u>20</u>	<u>120,000.00</u>	<u>32.87</u>			
Total	172,645	483	\$2,161,393.55	12.52			
<p>Estimates for FY 81 include a 14% COLA increase and an additional 10 children in specialized foster care from institutional care:</p>							
<u>FY 81</u>							
In-State	162,060	444	\$2,272,081.20	14.02			
Out-of-State	<u>6,935</u>	<u>19</u>	<u>54,786.50</u>	<u>7.90</u>			
Subtotal	168,995	463	\$2,526,867.70	13.77			
Specialized Foster Care	<u>10,950</u>	<u>30</u>	<u>410,406.00</u>	<u>37.48</u>			
Total	159,945	493	\$2,737,273.70	17.11	2,737.3		
<p>The request for FY 81 will, of course, be revised in the Department's report to the legislature following the full-cost-of-care rate hearings.</p>							

AGENCY Department of Health & Social Services PROGRAM AREA General Population

BRU Program Services

FY 81

23 18 CONTINUED

COMPONENT Foster Care

Page 4 of 6

REVISED DATE \_\_\_\_\_

0000477

					<u>CONT S</u>	<u>ADDITION</u>	<u>FOR BGM USE</u>
<u>FY 81</u>							
In-State	53,290	146	4,281,318.60	80.34			
Out-of-State	<u>11,315</u>	<u>31</u>	<u>673,695.10</u>	<u>59.54</u>			
Subtotal	64,605	177	\$4,955,013.70	76.72			
*To Specialized Foster Care	<u>(3,650)</u>	<u>(10)*</u>	<u>(217,321.00)</u>	<u>(59.54)</u>			
Total	60,955	167	\$4,737,692.70	\$77.72	4,737.7		
<p>The FY 81 request will, of course, be revised in the Department's report to the legislature following the full-cost-of-care rate hearings.</p>							

AGENCY Department of Health & Social Services PROGRAM AREA General Population

BRU Program Services

COMPONENT Institutional Care

Page 4 of 6

REVISED DATE \_\_\_\_\_

**23** 18 **CONTINUED**

**FY 81**

**000495**

# STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

## DEPT. OF HEALTH AND SOCIAL SERVICES

DIVISION OF SOCIAL SERVICES

POUCH H-05  
JUNEAU, ALASKA, 99811

APR 16 1979

Document# 80-80

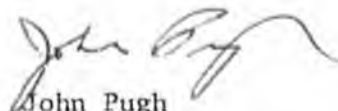
The Honorable Thelma Buchholdt  
House of Representatives  
Alaska State Legislature  
Pouch V  
Juneau, Alaska 99811

Dear Ms. Buchholdt:

This is written in response to your inquiry regarding Alaska foster parent liability insurance coverage. The State of Alaska has broad liability protection which includes liability coverage for foster parents who are providing care for children in state custody. The liability insurance coverage is in excess of a million dollars. The policy is administered by the Division of Risk Management in the Department of Administration. John Haywood at 465-2180, is available to answer any further questions you may have.

I hope this information is helpful. Please let me know if any further information regarding our foster care and licensing program is required.

Sincerely,

  
John Pugh  
Acting Director

JP/?M/ed:gc

cc: John Haywood

Name

Address and Phone

Organization/Self

For/Against or  
Observing

1/

Dr. McHernies

HSS

2/

John Pugh (if needed)

3/

4/

5/

6/

7/

8/

9/

10/

11/

12/

13/

HB

935

FISCAL NOTE

BUDGET FOR PRELIMINARY DATA COLLECTION

&

ASSESSMENT AND RECOMMENDATION

for a

STATE OFFICE of CHILD DEVELOPMENT

	<u>YEAR 1</u>	<u>YEAR 2</u>
<u>PERSONNEL</u>		
COORDINATOR/ADVOCATE	24,500	26,460
SECRETARY II 3/4 time year 1 full time year 2	11,113	15,995
FRINGE @ 19%	6,766	8,066
	<u>42,379</u>	<u>50,521</u>
<u>CONSULTANTS</u>		
Data Processing & Programming Needs Assessment & Resource Information	<u>14,000</u>	<u>14,500</u>
<u>TRAVEL/PER DIEM</u>		
Coordinator		
2 trips/3 days/12 regions	20,400	22,800
850 each, year 1		
950 each, year 2		
Advisory Group Planning Meetings		
12 persons, 2 days, 2 meetings, year 1 (750 ea.)	18,000	30,600
Year 2 - same but three meetings (850 ea.)		
	<u>\$38,400</u>	<u>\$53,400</u>

	<u>YEAR 1</u>	<u>YEAR 2</u>
<u>PRINTING</u>		
Newsletter, 4 at 500, year 1		
4 at 600, year 2	<u>2,000</u>	<u>2,400</u>
<u>TELEPHONE</u>		
12 months at 100/month	<u>1,200</u>	<u>1,200</u>
<u>ADMINISTRATION</u>		
Administrative Costs, including Indirect	<u>13,000</u>	<u>17,000</u>
GRAND TOTAL	<u>110,979</u>	<u>139,021</u>

Name	Address and Phone	Organization/Self	For/Against or Observing
1/ <u>Phil Smith</u>	<u>327 EAGLE ST. ANCHORAGE</u>	<u>RURAL CAP</u>	<u>For</u>
2/ <u>Marie Sigvalber</u>		<u>CRPA</u>	<u>for</u>
3/			
4/			
5/			
6/			
7/			
8/			
9/			
10/			
11/			
12/			
13/			

THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVFNTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SB 506 HB 935  
 Title Making \$250,000 Special Appropriation to RuralCAP  
 Requested by House Community & Regional Affairs Committee Date 3-10-80  
Senate Finance Committee

II. FISCAL DETAIL.

Agency Affected Community & Regional Affairs  
 Program Category Affected Social Services  
 BRU, Program, or Subprogram(s) Affected \_\_\_\_\_  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND	0	0	0		0	0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
FULL TIME	0	0	0	0	0	0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill, by itself, does not have enough fiscal impact on our department to require additional appropriations or positions. There are many such bills pending however, and if a significant number pass the cumulative administrative burden will require additional personnel.

IV. DATE \_\_\_\_\_ PREPARED BY La Donna Brown  
 AGENCY Community & Regional Affairs  
 PHONE 465-4739  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

THE LEGISLATURE OF THE STATE OF ALASKA  
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SB 506 HB 935  
 Title Making \$250,000 Special Appropriation to RuralCAP  
 Requested by House Community & Regional Affairs Committee Date 3-10-80  
Senate Finance Committee

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 Program Category Affected Social Services  
 BRU, Program, or Subprogram(s) Affected \_\_\_\_\_  
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
<b>TOTAL</b>	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
FULL TIME	0	0	0	0	0	0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

This bill, by itself, does not have enough fiscal impact on our department to require additional appropriations or positions. There are many such bills pending however, and if a significant number pass the cumulative administrative burden will require additional personnel.

IV. DATE \_\_\_\_\_ PREPARED BY La Donna Brown  
 AGENCY Community & Regional Affairs  
 PHONE 465-4739  
 Original: Legislative Finance  
 cc: Budget and Management  
 Prime Sponsor (First Legislator Named)

BUDGET FOR PRELIMINARY DATA COLLECTION

&

ASSESSMENT AND RECOMMENDATION

for a

STATE OFFICE OF CHILD DEVELOPMENT

July 1, 1980 - January 20, 1982

PERSONNEL (18.5 mos)

Coord'nator/Advocate	38,830
Secretary II	23,475
Fringe @ 19%	11,838
	<u>74,143</u>

CONSULTANTS

Data processing & programming—needs assessment and resource information	30,000
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TRAVEL/PER DIEM

Coordinator 4 trips/3 days/12 regions @900	43,200
Advisory Group Planning Meetings 12 reps/2 days/6 mtgs @ 800	57,600
	<u>100,800</u>

PRINTING

Newsletter 7 @300	5,600
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TELEPHONE

18.5 mos @100/mo.	1,850
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ADMINISTRATIVE COSTS

12%	28,800
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GRAND TOTAL	<u><u>\$241,193</u></u>
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Name	Address and Phone	Organization/Self	For/Against or Observing
1/ PAUL GUYAS	465 2855	ACPE	HB 651
2/ Jim Ayers	279-2511	Rural Care / self	Supporting 935
3/ Harold Manner	speak on Metabolic Therapy of Cancer		
4/ Alexander Schaus	speak on Out-molecular Treatment of Criminal Offenders		
5/			
6/			
7/			
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12/			
13/			