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HB

617

POSITION PAPER
ON
SENATE BILL NO. 325
(Identical to House Bill #617)

"An Act providing for the issuance of general obligation bonds in the amount of \$15,000,000 for the purpose of paying the cost of construction and development of senior citizen housing; and providing for an effective date."

The Department of Health and Social Services, Office on Aging supports the concept included in Senate Bill 325.

Our Office of Aging has found that there is a the need for senior housing. Seniors living on fixed income, from Old Age Assistance or a retirement program, cannot always afford to pay the current high cost of housing in many areas of Alaska. For example, a senior receiving the maximum monthly benefit under Old Age Assistance is eligible for \$413 a month. That \$413 must cover the costs of housing, fuel, food, transportation, clothing, and other necessities. Seniors report difficulties in making ends meet under such situation. Low cost housing program could serve to supplement their income.

Also, it may be appropriate for some of the housing dollars to be earmarked for residential care housing units as these could serve as an alternative to institutionalization in a nursing home. This could serve to provide care to seniors in the least restrictive setting possible and at a much lower cost.

Recommended by:

M. Dan Plotnick
M.D. Plotnick, Coordinator
Office on Aging

1/30/80
(DATE)

Approved by:

Helene D. Beirne
Helene D. Beirne, Commissioner
Department of Health and Social
Services

1/30/80
(DATE)

FISCAL NOTE

I. REQUEST

Bill/Resolution No. Senate Bill #325
 Title Issuance of GOB-\$15,000,000-cost of construction & development of senior housing.
 Requested by Senate HESS Date 1/30/80

II. FISCAL DETAIL

Department of Health and Social Services
 Agency Affected
 Program Category Affected Social Services for Aged
 BRU, Program, or Subprogram(s) Affected Office on Aging
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

| | FY 80 | FY 81 | FY 82 | FY 83 | FY 84 | FY 85 |
|--------------------------|------------|------------|------------|------------|------------|------------|
| 100 PERSONAL SERVICES | -0- | -0- | -0- | -0- | -0- | -0- |
| 200 TRAVEL | -0- | -0- | -0- | -0- | -0- | -0- |
| 300 CONTRACTUAL | -0- | -0- | -0- | -0- | -0- | -0- |
| 400 COMMODITIES | -0- | -0- | -0- | -0- | -0- | -0- |
| 500 EQUIPMENT | -0- | -0- | -0- | -0- | -0- | -0- |
| 600 LAND & STRUCTURES | -0- | -0- | -0- | -0- | -0- | -0- |
| 700 GRANTS, CLAIMS, ETC. | -0- | -0- | -0- | -0- | -0- | -0- |
| TOTAL | -0- | -0- | -0- | -0- | -0- | -0- |

FUNDING (Thousands of Dollars)

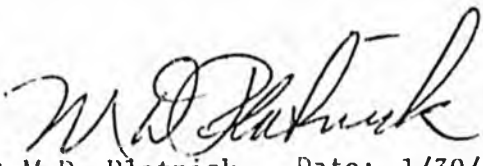
| | | | | | | |
|-----------------------------|-----|-----|-----|-----|-----|-----|
| GENERAL FUND | -0- | -0- | -0- | -0- | -0- | -0- |
| FEDERAL FUNDS | -0- | -0- | -0- | -0- | -0- | -0- |
| OTHER (Specify Fund Source) | -0- | -0- | -0- | -0- | -0- | -0- |
| | | | | | | |

POSITIONS

| | | | | | | |
|-----------|-----|-----|-----|-----|-----|-----|
| FULL TIME | -0- | -0- | -0- | -0- | -0- | -0- |
| PART TIME | -0- | -0- | -0- | -0- | -0- | -0- |
| TEMPORARY | -0- | -0- | -0- | -0- | -0- | -0- |

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named) Department of Health & Social Services


 Prepared by: M.D. Plotnick Date: 1/30/80
~~XXXXXX~~ Office: Aging PH: 465-4904

Introduced: 1/24/80
Referred: Health, Education &
Social Services and Finance

BY THE RULES COMMITTEE BY REQUEST
OF THE LEGISLATIVE COUNCIL (for the
Interim Committee on Services for
the Elderly)

1 IN THE HOUSE

2 HOUSE BILL NO. 617

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act providing for the issuance of general obliga-
7 tion bonds in the amount of \$15,000,000 for the purpose
8 or paying the cost of construction and development of
9 senior citizen housing; and providing for an effective
10 date."

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

12 * Section 1. For the purpose of paying the cost of construction, ~~and~~
13 development, ^{and planning} of senior citizen housing, general obligation bonds of the state
14 in the principal amount of not more than \$15,000,000 shall be issued and
15 sold. The full faith, credit and resources of the state are pledged to the
16 payment of the principal of and interest and redemption premium, if any, on
17 these bonds. These bonds shall be issued under the provisions of AS 37.15 as
18 those provisions read at the time of issuance.

19 * Sec. 2. If the issuance of these bonds is authorized by the qualified
20 voters of the state, a special fund of the state to be known as the "1980
21 Senior Citizen Housing Construction and Development Fund" shall be estab-
22 lished, to which shall be credited the proceeds of the sale of the bonds
23 described in sec. 1 of this Act except for the accrued interest and premiums.
24 The amount of \$15,000,000 is appropriated from the "1980 Senior Citizen
25 Housing Construction and Development Fund" to the Department of Commerce and
26 Economic Development, Alaska State Housing Authority, to be used for the
27 purpose described in sec. 1 of this Act.

28 * Sec. 3. If the issuance of these bonds is authorized by the qualified
29 voters of the state, the amount of \$53,000 or as much of that amount as is

1 found necessary is appropriated from the general fund of the state to the
2 state bond committee to carry out the provisions of this Act and to pay
3 expenses incident to the sale and issuance of the bonds authorized in this
4 Act. The amounts expended from the appropriation authorized by this section
5 shall be reimbursed to the general fund from the proceeds of the sale of the
6 bonds authorized by this Act.

7 * Sec. 4. The question whether the bonds authorized in this Act are to be
8 issued shall be submitted to the qualified voters of the state at the next
9 general election and shall read substantially as follows:

10 Proposition

11 State General Obligation Senior Citizen Housing Con-
12 struction and Development Bonds \$15,000,000

13 Shall the State of Alaska issue its general obligation bonds
14 in the principal amount of not more than \$15,000,000 for the
15 purpose of paying the cost of construction and development of
16 senior citizen housing?

17 Bonds Yes []

18 Bonds No []

19 * Sec. 5. This Act takes effect immediately in accordance with AS 01.10.-
20 070(c).

STATE OF ALASKA

JAY S. HAMMOND
GOVERNOR

DEPARTMENT OF COMMERCE & ECONOMIC DEVELOPMENT

OFFICE OF THE COMMISSIONER

FOUCH D — JUNEAU 99811

February 28, 1980

The Honorable Thelma Buchholdt, Chairperson
House Committee on Health, Education and Social Services
Pouch V
Juneau, Alaska 99811

Dear Representative Buchholdt:

The following is in response to a request from the House Health, Education and Social Services Committee for a statement of position from the Alaska State Housing Authority (ASHA) regarding House Bill 617 entitled "An Act providing for the issuance of general obligation bonds in the amount of \$15 for the purpose of paying the cost of construction and development of senior citizen housing; and providing for an effective date."

The Alaska State Housing Authority (ASHA) has been quite active in the construction and development of senior citizen housing in Alaska having produced within the last four years 360 units of housing for senior citizens in Anchorage, Fairbanks, Juneau, Ketchikan, Seward and Cordova. It is consistent with ASHA's enabling legislation to receive and administer the \$15 million for the further development of senior citizen housing within the state.

The comments which follow should not be construed as opposition to the intent of HB 617 not to the appropriation of funds to ASHA for the purpose stated. Our comments moreover simply concern the method of allocation of funds and their most efficient utilization for the development of senior citizen housing.

Section 1 of HB 617 authorizes the issuance of \$15 million in general obligation bonds for the purpose of paying the cost of construction and development of senior citizen housing. Despite the past history of appropriation of funds to a corollary program of the Department of Community and Regional Affairs for the benefit of senior housing, the issuance of bonds, while consistent with prior actions, seems only to raise the cost of funds to the state and delay the utilization of those funds. The potential of direct appropriation rather than a general obligation bond issue might be considered.

Under Section 2 of HB 617, the provision is made for transfer of the funds from the "Senior Citizen Housing Construction and Development Fund" through the Department of Commerce and Economic Development to the Alaska State Housing Authority. There is a great potential for immediate benefit to the sponsors of elderly housing projects. After consultation with ASHA's bond counsel, we would therefore request the addition of the following

February 28, 1980

language to expedite the transfer and to more clearly state the intent of the legislation: "The entire sum of \$15 million shall be disbursed upon request of the Alaska State Housing Authority after the adoption of regulations governing the use of the funds consistent with the purpose described in Section 1 of this act."

It is ASHA's experience and our position that one of the most effective uses of the money is that it be used as "seed money" for attracting money available under Federal programs, or that it may be used in the form of direct grants or loans in order to pick up a commonly experienced "short fall" between the monies available for development and construction under federal programs and the actual cost of development and construction in the State of Alaska. Under this "seed money" mode of utilization, ASHA estimates that one state dollar shall attract approximately three to five federal dollars (or more) that might not otherwise be usable in the State of Alaska. Thus, ASHA would envision a program whereby loans and grants to the regional housing authorities or other nonprofit or municipal sponsors may be an appropriate method of utilizing these funds to most advantageously attract federal elderly housing dollars to the state, and address the needs of both the rural and urban communities.

Another issue to be addressed is a clear statement of legislative intent regarding any provisions for repayment. While the bill, on its face, appears to be a straight appropriations bill, questions regarding a requirement that the recipient agency of the funds eventually repay the money to the General Fund have arisen. Additionally, of concern to us is the question of whether the funds can be used to preserve failing projects.

To reiterate then, the appropriation of \$15 million to the Alaska State Housing Authority can be utilized by ASHA and other nonprofit sponsors of senior citizen projects to further accommodate the housing needs of low and moderate income senior citizens in the urban and rural areas of the State of Alaska. It is appropriate to fully support the legislation. Subject to the concerns and suggestions stated in this position paper, we look forward to the bill's passage.

Sincerely,

ALASKA STATE HOUSING AUTHORITY

Harry F. Goldbar
Executive Director

By: 

David C. Creekman
Information Officer
Department of Commerce and Economic
Development

| Name | Address and Phone | Organization/Self | For/Against or Observing |
|------------------------------|---|---|--------------------------|
| 1/ <u>Joan G. Kull</u> | <u>326-44th St. N. 1010</u> 586-2670 | <u>State Com on Services to Elderly</u> | <u>for</u> |
| 2/ <u>Marie O. Engberg</u> | <u>Route 3 Box 3851</u> | <u>AARP</u> | <u>for</u> |
| 3/ <u>Mary E. Troof</u> | <u>326-44th St. apt. 1205</u> 586-1104 | <u>AARP</u> | <u>for</u> |
| 4/ <u>Ann Mary Pearson</u> | <u>895 W. 12th St</u> 586-1470 | <u>AJHA</u> | <u>for</u> |
| 5/ <u>Ann M. Bin</u> | <u>P.O. Box 8 ANCH</u> 279-7643 46510 | <u>ASMA</u> | <u>for</u> |
| 6/ <u>Marie Bignallieri</u> | <u>Pouch B Jno 99811</u> | <u>Community & Regional Affairs</u> | <u>observing</u> |
| 7/ <u>Brownie Bland</u> | <u>895 W. 12th St. # 116</u> 586-3195 | <u>Self</u> | <u>for</u> |
| 8/ <u>Elsie Hollingworth</u> | <u>895 W. 12th # 311</u> 586-1504 | <u>Self</u> | <u>for</u> |
| 9/ <u>Esther Williamson</u> | <u>895 W. 12th # 208</u> 586-1063 | <u>Self</u> | <u>for</u> |
| 10/ <u>Ruth L. Kallio</u> | <u>895 W. 12th # 315</u> 586-1256 | <u>Self</u> | <u>for</u> |
| 11/ | | | |
| 12/ | | | |
| 13/ | | | |

HB

618

TELECONFERENCE HEARINGS



DATE: 2/18 2/21
 LOCATION: Juneau H. HESS
 SUBJECT: HB 618

| NAME | REPRESENTING | ADDRESS | PHONE | HERE TO OBSERVE | HERE TO TESTIFY |
|-----------------------|--|---------|-----------|--------------------|--------------------|
| (3) Jerry Gerardy | self | | | | X |
| (5) Rose Palmquist | Anch Comm. for Senior Citizens | | | | X |
| (1) George Parkker | Igloo 15 | | ANCHORAGE | | X |
| Renee H... | mun. Senior E' office | | | | X |
| (2) Dorothy Sugg | N. Star Council on Aging | | FAIRBANKS | | X |
| (4) Loretta Wilhelm | Northern AK Health Resources Ass'n. | | | | X |
| (6) Kerry John | OPAC - Exec Dir. | | | | |
| (7) Florence Dan | Anch Pres of Bd of Dir. for Carecity Sen. Cen. | | | | |
| Dennis Murray | Sen Cit. Center | Kodiak | | X | |
| | | | | | |
| | | | | | |
| | | | | | |

Alaska State Legislature

TELECONFERENCE HEARINGS



DATE: ~~2/18~~ 2/21
 LOCATION: Juneau H. HESS
 SUBJECT: HB 618

| NAME | REPRESENTING | ADDRESS | PHONE | HERE TO OBSERVE | HERE TO TESTIFY |
|-----------------|-------------------------------------|---------|-----------|-----------------|-----------------|
| Jerry Gerardy | self | | | | X |
| Rose Palmquist | Anch Comm. for Senior Citizens | | ANCHORAGE | | X |
| George Parkko | Igloo 15 | | | | X |
| Renee Hansey | Mun. Senior Cit. Office | | | | X |
| Dorothy Sugg | N. Star Council on Aging | | FAIRBANKS | | X |
| Loretta Wilhelm | Northern AK Health Resources Ass'n. | | | | X |
| | | | | | |
| | | | | | |
| Dennis Murray | Sen Cit. Center | Kodiak | | X | |
| | | | | | |
| | | | | | |
| | | | | | |

FISCAL NOTE

I. REQUEST

Bill/Resolution No. H.B. 618
 Title: An Act Establishing an Older Alaskan Commission
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected ~~Department of Health and Social Services~~ Department of Administration
 Program Category Affected Social and Economic Assistance for the Aged
 BRU, Program, or Subprogram(s) Affected Office on Aging
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

| | FY 80 | FY 81 | FY 82 | FY 83 | FY 84 | FY 85 |
|--------------------------|-------|----------------|-------|-------|-------|-------|
| 100 PERSONAL SERVICES | | 694.4 | | | | |
| 200 TRAVEL | | 122.3 | | | | |
| 300 CONTRACTUAL | | 158.3 | | | | |
| 400 COMMODITIES | | 7.3 | | | | |
| 500 EQUIPMENT | | 9.8 | | | | |
| 600 LAND & STRUCTURES | | | | | | |
| 700 GRANTS, CLAIMS, ETC. | | 5,292.9 | | | | |
| 800 MISCELLANEOUS | | 9.6 | | | | |
| TOTAL | | 6,294.6 | | | | |

FUNDING (Thousands of Dollars)

| | | | | | | |
|-----------------------------|--|---------|--|--|--|--|
| GENERAL FUND | | 628.9 | | | | |
| FEDERAL FUNDS | | 5,665.7 | | | | |
| OTHER (Specify Fund Source) | | | | | | |
| | | | | | | |

POSITIONS

| | | | | | | |
|-----------|--|------|--|--|--|--|
| FULL TIME | | 19.0 | | | | |
| PART TIME | | | | | | |
| TEMPORARY | | | | | | |

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Transfer from Department of Health and Social Services to Department of Administration. An addition in cost in the travel component to cover the cost of transportation and per diem for two more meetings for a total of six meetings of the Commission and an increase in the number of members from seven members to eleven members (\$12,000).

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Prepared by: [Signature] Date: 1/29/80
 Division/Office: Office on Aging
 Department of Health and Social Services PII: 765-4908

33-001 (Rev. 12/79)
 Modified by DISS (11-23-79)

Approval DISS Mgt. & Bdgt: [Signature] Date: 1/29/80

Name

Address and Phone

Organization/Self

For/Against or Observing

| | | | | | |
|--------------|---|--------------------|---|--|--|
| ✓ 1/ | 7 | Lorence Barnhardt | FAARP/NRTA Alaska Joint Leg. Council | | |
| ✓ 2/ | | John Mulholland | ^{Wash. Dep. Reg.} ✓ ✓ ✓ ✓ ✓ | | |
| ① 3/ | | Bill Husson | | ADMIN | |
| ✓ ② 4/ | | Comm Helen Beirne | | HES | |
| 5/ | | Bill Casheu | FAARP/NRTA | | |
| ✓ 6/ | | Mary Carde | | NRTA - FAARP Jr State Leg. Com. Anchorage Mayor's Commission on Aging | |
| ✓ 7/ | | Rose Palmquist | 1200 airport Hight Rd Anch - 99504 | 57 retired; 1 vol. Comm for senior citizens; O.P.A.G. Chapters N.C.S.C. - G.P. | |
| ✓ 8/ | | Lynn Oesather | Warden Anchorage | GRAND ISLOO Pioneers of Alaska | |
| ✓ 9/ | | Bob GORE | 119 Austin St. Ketchikan, AK 99901 | Grand Jyloo, Pioneers of Alaska | CONCERNED |
| ✓ 10/ | | Howe M. Kull | independent apt # 1010 326 - 4th St. Anchorage, Ala 99801 | Chairperson Sr Cts advisory Board for Juneau City Borough | For - Member of Sr Cts Comm on Services to the Elderly |
| ✓ 11/ | | Lorena Showers | Anchorage NRTA - FAARP Alaska Legislative Committee | Anchorage Mayor's Commission National Council Senior Citizens | |
| 12/ | | Allyson | AGAP Chapter # 533 | | |
| NO TESTIMONY | | | | Sr. Ferguson - Scott | Observing |
| ✓ 13/ | | Lee McAnemey | Commission of C+KA | | |

POSITION PAPER
ON
HOUSE BILL NO. 618

"An Act establishing an Older Alaskans Commission; and providing for an effective date."

The Department of Health and Social Services strongly endorses the concept of a Commission to advise in planning and coordinating services for the elderly across all state departments to avoid duplication and service gaps. The Department of Health and Social Services has no objection to the Commission being placed in the Department of Administration if placement is acceptable to the Governor and the Department of Administration. To avoid management problems, though the staff should report to the Commissioner of the Department of Administration, and in turn to the Governor, who can require that recommendations be followed by the respective Commissioners.

The Department of Health and Social Services believes that the most appropriate purpose of that Commission as an initial step would be as an active functioning advisory board to recommend policy and administrative improvements. This Department cannot support at this time the Commission handling day to-day administrative functions, such as grant processing, contracting for services, and standard setting for levels of services.

The Department is also recommending changes to require that the Commission conform to all appropriate state and federal laws pertaining to the privacy and confidentiality of records and persons.

Our specific comments related to the bill are as follows:

Page 4 - Sec. 44.21.230 Powers and Duties (a)(1)-(7)

COMMENT: The Department believes the most appropriate purpose for this Commission is to advise, to recommend, and to inform about services to the elderly, rather than administer. We are also concerned about the executive director serving at the pleasure of a Commission and not reporting to the Commissioner of Administration and in turn to the Governor. We perceive possible management problems.

The following changes are therefore recommended:

Delete (4), (5), and (7).

Page 5 - Sec. 44.21.230 Power and Duties (b)

COMMENT: To bring the function of the Commission in line with our recommendations, the following changes are recommended:

Add a new subsection (2) and renumber accordingly:

- (2) Request and receive audits from state agencies and local institutions concerned with the conditions and needs of older Alaskans.
- (6) DELETE.
- (7) Contract for consulting and research services to implement its advisory role. (necessary services)
- (10) Recommend (set) standards for services for older Alaskans.

Page 5 - New Section:

We recommend that a new section be added prior to the Sec. 44.21.230 Definitions. That section would recognize that the Commission may have access to all records that are not protected by existing state or federal confidentiality and privacy laws and regulations.

Under Section 4 on bottom of page 5 and top of page 6, "ASSUMPTION OF PROGRAM RESPONSIBILITIES:"

As noted earlier, we do not think it appropriate that the Commission assume the responsibility for all programs, functions, and services now under the Office on Aging. We believe that removal of the Office on Aging at this time from the Department of Health and Social Services would fragment service delivery and hinder the provision of a continuum of care. We consider this to be counter-productive to the best interest of seniors and to the Commissioner's stated goals. Further, the bill is not explicit as to the disposition of current staff (employees) of the Office on Aging and Section 44.21.230(a)(4) pertaining to the employment of an executive director who serves at the pleasure of the Commission.

In conclusion, the Department of Health and Social Services recommends that H.B. 618 not be passed unless to above-stated amendments are included as language of the Act.

Approved by:

Helen D. Beirne
Helen D. Beirne, Commissioner
Department of Health and Social
Services

1/29/80
(DATE)

The State of Alaska has been generous in the provision of services and benefits to its elderly population.

There is the Pioneers' Homes program for those older Alaskans who have lived in the state for longer than 15 years. It serves about 500 persons.

For those older Alaskans who have lived in the state for longer than 25 years, there is the Alaska Longevity Bonus. This is worth \$150 per month for about 7,500 persons.

There is the Property Tax Exemption for seniors who are homeowners, and a Renters' Rebate for seniors who rent. The homeowner program serves about 3,600 persons with an average benefit of \$556; the renters' program serves about 1,050 persons with an average benefit of \$268.

There is a Senior Housing program which has assisted in the construction of about 300 units of congregate housing with, perhaps, another 150 units soon to come on line. There's a Special Assessments program and a Winterization program.

The Office on Aging channels almost \$6 million in Older Americans' Act monies into about two dozen local communities throughout the state for the benefit of older Alaskans. There is a Senior Community Employment Program which provides employment opportunities for about 91 persons over the age of 55.

There is a Homemakers program which assists about 350 persons; Medicaid which primarily is spent on about 400 persons in nursing homes; and General Relief Medical, of which seven percent of the budget is spent on the elderly.

For retired state employees and teachers, there is a good pension program. The University of Alaska offers free tuition to older Alaskans. Fish and Game provides free and permanent hunting and fishing licenses. The Marine Highway system offers free travel on the ferries for older Alaskans.

All totalled, in FY '80 the state plans to spend \$57,917,156 for benefits and services for approximately 20,000 older Alaskans, half of whom are over the age of 65.

How is the money administered? Who makes the decisions affecting us older Alaskans? At present, we are in the hands of three or four different departments, half a dozen different divisions and at least 24 different program managers.

Why not a single agency - an Older Alaskans Commission to develop a coordinated, comprehensive plan to enhance all these programs? Why not take a step forward in kindness on behalf of the elderly who are frustrated by the fragmentation in the delivery of these services and the poor planning in the development of these benefits? Finding one's way around is exhausting.

And why not include on this commission informed, aggressive men and women over 60 and over 65 as knowledgeable advocates? Let older Alaskans monitor their own programs, not merely recommend.

Why not focus on quality care, standards and economical administration? All of us over 60 years of age have lived through the Great Depression and have learned how to cope. Who knows better than we, what we need?

Why not structure this Older Alaskans Commission to develop a community-based, ^{oriented} home-centered network of services and benefits? We need a better delivery system, greater employment opportunities and more biomedical research on the aging process.

The state has been a great help to us, but why not let us help ourselves?

In December of 1979 President Carter stated, "It is very important that we recognize the need for the elderly people to have self-determination."

In November of 1979 Dr. Arthur Fleming (who is in his 70's) of the U.S. Commission on Civil Rights, decried the image of men and women considered "on the shelf" at age 60. He explained that non-involvement in the community and marketplace leads to physical, mental and spiritual deterioration. He predicted that legislation soon will remove all age barriers to employment.

Take advantage of us. Use us. Allow us to help you.

A majority of the 20,000 older Alaskans request our legislators and our governor to grant us self determination and our civil rights by creating an Older Alaskans Commission. Thank you.

Dove M. Kull

Dove M. Kull, M.S.W., A.C.S.W.

The State of Alaska has been generous in the provision of services and benefits to its elderly population.

There is the Pioneers' Homes program for those older Alaskans who have lived in the state for longer than 15 years.

For those older Alaskans who have lived in the state for longer than 25 years there is the Alaska Longevity Bonus.

There is the Property Tax Exemption for seniors who are homeowners, and a Renters' Rebate for seniors who rent.

There is a Senior Housing program which the voters approved in 1976. There's a Special Assessments program and a Winterization program.

The Office on Aging channels federal dollars into local communities throughout the state for the benefit of older Alaska..s. There is a Senior Community Employment program.

There is a Homemakers' program, Medicaid and General Relief Medical. There is a Para-Transit program.

For retired state employees and teachers there is a good pension program. The University of Alaska offers free tuition to older Alaskans. Fish and Game provides free and permanent hunting and fishing licenses. The Marine Highway system offers free travel on the ferries for older Alaskans.

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a step forward in kindness on behalf of the elderly who are frustrated by the fragmentation in the delivery of these services and the poor planning in the development of these benefits? Finding one's way around is exhausting.

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Why not focus on quality care, standards and economical administration? All of us 60 years of age or older have lived through the Great Depression and have learned how to cope. Who knows better than we what we need?

Why not structure this Older Alaskans Commission to develop a community-based, home-centered network of services and benefits? We need a better delivery system, greater employment opportunities and more biomedical research on the aging process.

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Take advantage of us. Use us. Allow us to help you help us.

A majority of the 20,000 older Alaskans request our legislators and our governor to grant us self-determination and our civil rights by creating an Older Alaskans Commission

Thank you.

Dove M. Kull
Dove M. Kull, M.S.W., A.C.S.W.

PROPOSAL: To establish an Older Alaskans Commission under the Office of the Governor.

* The commission would assume responsibility for all programs, functions and services of the Office on Aging and the Governor's Advisory Committee on Aging.

* Powers would include:

- 1) formulate a comprehensive state plan and annually analyze and evaluate services for older Alaskans;
- 2) make recommendations to the governor and the legislature;
- 3) aid in the development of local commissions; and
- 4) employ an executive director.

* To accomplish its duties, the commission would be able to do a number of things, the most important of which are:

- 1) review, evaluate and comment upon state programs concerned with the problems and needs of older Alaskans; and
- 2) set standards for levels of services for older Alaskans for programs administered by the commission.

* The commission would have 11 members: commissioners of Administration, Health & Social Services, and Community & Regional Affairs; the chairman of the Pioneers' Homes Advisory Board; and seven citizens, six of whom must be over the age of 60 and two of whom must be over the age of 65. Appointments would have to assure representation for low-income persons, minorities, urban, rural and geographic areas.

* The enabling legislation would also include a state policy in regard to older Alaskans.

BACKGROUND:

* This commission is being proposed by the State Committee on Services to the Elderly a joint legislators/citizens committee established by the legislature during the 1979 interim. The committee's charge was to "consider the problems and make recommendations regarding improved delivery of benefits and services to elderly Alaskans."

* The assumptions upon which the committee acted are as follows:

- 1) the state presently provides more than 25 different services and benefits to senior citizens, administered by at least 11 different agencies;
- 2) the state presently spends over \$50 million in General Fund monies for the benefit of approximately 20,000 Alaskans over the age of 60;
- 3) older Alaskans now facing the disabilities and financial limitations of their retirement years deserve the best the state can provide them; and
- 4) older Alaskans could perhaps be more conveniently, economically and effectively served by consolidating and coordinating the administration of these various state services and expenditures.

RATIONALE:

* Prior to the development of this proposal, the committee held four public hearings three meetings and two teleconferences. The committee had 96% attendance at the public hearings which drew 238 persons. (See summaries of public hearings for specific comments relating to the commission.)

* The committee has intentionally and continuously involved persons from the affected departments from the beginning of the developmental process, including Administration, Health & Social Services, Community & Regional Affairs, DOT/PF and the Office of the Governor.

* The Older Alaskans Commission is intended to be the "single agency" responsible for policy development, planning and coordination of all state-operated services and benefits programs unique to citizens over the age of 60. To be effective in performing its duties - which reach across several departments - the committee believes the commission should be located under the Office of the Governor. To do otherwise would be to invite in-fighting between departments. Is it possible that the commissioner of one department would be happy to "take orders" from the commissioner of another department? The membership of the commission, and its placement, is designed to put everyone on an equal footing.

* Establishment of the commission would enable all departments involved to better coordinate and deliver services and benefits without causing any drastic shifts within the different administrative units. The only change in the status quo would be the transfer of the Office on Aging from the Department of Health & Social Services to the commission under the Office of the Governor. The committee believes this is necessary for the following reasons:

1) To keep the commission and the Office on Aging separate would be duplicative since many of the functions of both would be identical. The idea is to reduce duplication and fragmentation of effort, not increase it. Older Alaskans want and need a "single agency" to whom to turn for information and assistance. The commission would be the focal point.

2) Including the Office on Aging's programs within the commission, under the Office of the Governor, would effectively remove any stigma of "welfare" which is presently associated with any and all programs within the Department of Health & Social Services.

3) The Department of Health & Social Services has not compiled a good record on programs for the aging. The Office on Aging is consistently given low budget priority, little direct support from the department, and interaction with the advisory committee has been effectively non-existent. If the department had been innovative with the Office on Aging, there would have been no need for our interim committee, much less the commission.

4) With the proposed abolition of the Governor's Advisory Committee on Aging, the commission would, because of the federal requirements of the Older Americans Act, have to have a special relationship with the Office on Aging anyway. In the past, the GACA has had responsibility for determining where and how the Older Americans Act monies are spent; this proposal would continue that practice of allowing citizen participation in the decision-making while enhancing the members' ability to do an effective job.

5) Under this proposal, the commissioner of Health & Social Services would have even greater involvement - as a member of the commission - with the functions of the Office on Aging than ever before.

6) Review of other states' statutes reveals that in those states which have some version of a Commission on Aging (Tennessee, Nebraska, Ohio, Alabama, Iowa, Indiana, Hawaii, California, West Virginia and Georgia), the majority of them are also designated as the state agency on aging.

7) In 1975 a bill similar to the one here proposed was before the legislature (SB 196). That bill would have created a Commission on Aging under the Office of the Governor. At that time, the position of the Department of Health & Social Services, according to the April 10, 1975 position paper signed by Commissioner Francis Williamson was:

"This office recognizes the needs and desires to attempt to provide for the inclusion into a single new chapter within Alaska statutory law of a comprehensive and coordinated program pertaining to aging... positioning of the Commission on Aging in the Governor's Office will give this Commission visibility that the present Office on Aging lacks... Proposed Amendment 1: change title (from An Act creating the Commission on Aging) to 'Creating the Commission on Aging to replace the Office on Aging and transferring that Office to the Office of the Governor.' Rationale: This would remove the necessity of having two bodies...as the powers and duties of the Commission... duplicate almost exclusively the work being performed presently by the staff of the Office on Aging."

I. TENNESSEE: (615) 741-2056/ talked to Asst. Director Charles Durlind

- * under the Governor
- * 13 members appointed by the Governor
- * created in 1963
- * policy-making body
- * executive director chosen by commission with approval of Governor
- * 34 staff
- * meets 6 x's/year; "aren't rubber stamps"
- * heads of departments sit on commission as ex officio
- * makes recommendations to other agencies
- * designated state agency for Older Americans Act
- * there also exists an advisory committee; "rediculous" to have both; intend to try to do away with the advisory group; supposed to send me proposed legislation.

II. WEST VIRGINIA: (304) 340-3317/ talked to executive secretary of Executive Director (Marion Martin)

- * designated state agency for Older Americans Act
- * contracts for Title XX
- * heads of department sit on commission as ex officio - "very active; always come, in fact, one of those folks is the chairman of the commission; coordination is beautiful; the communication exists"
- * Executive Director is appointed by the commission
- * under the Governor
- * meets four times/year
- * there also exists an advisory committee which is also quite active, but they don't have voting powers
- * supposed to send 1978 Annual Plan; want me to keep in touch

III. NEBRASKA: (402) 471-2307/ talked with Sam Wareham, Coordinator of Programs

- * advisory; "not all that great"
- * 12 members appointed by the Governor
- * commission hires Executive Director; no final approval by Governor
- * there also exists an advisory committee and an interagency council; "too cumbersome"
- * designated state agency for Older Americans Act
- * under the Governor - "better than being under a department"
- * percent of elderly in Nebraska: 12%

IV. OHIO: (614) 466-5500/ talked to Martin Janis, Executive Director

- * designated state agency for Older Americans Act
- * genesis: started under Department of Mental Health, then became a commission, and next year will become a department
- * Executive Director is appointed by the Governor; has been a member of the cabinet for 13 years
- * 12 members meet once/month
- * there also exists an advisory committee which is responsible for making recommendations regarding OAA allocations; the commission then signs off on those recommendations
- * "the more participation by citizens the better"
- * commission administers, in addition to the OAA, other programs which have been funded to the commission by the legislature
- * commission doesn't run programs in other departments, but is charged with outreach for those programs which effect elderly
- * heads of departments sit on commission as non-voting members; generally send their designees
- * legislation requires all programs having impact on elderly to present new plans to commission

- V. ALABAMA: (205) 832-6640/ talked with Frank Eliot, Deputy to Executive Director
- * designated state agency for Older Americans Act
 - * Executive Director appointed by the Governor
 - * 16 members - advisory on everything but OAA; includes 4 legislators and heads of three departments
 - * there also exists an advisory committee, "but the commission could do it all"
 - * there also exists an Interagency Council - "doesn't do anything"
 - * under the Governor
 - * percent of elderly: 15%
- VI. INDIANA: (317) 232-1190/ didn't get through; supposed to call back
- * designated state agency for Older Americans Act
- VII. IOWA: (515) 281-5187/ talked with Dr. Adams, Operations Manager
- * 7 members and 4 legislators (non voting)
 - * designated state agency for Older Americans Act
 - * "policy-making"
 - * "be sure to clarify duties of Executive Director"
 - * there also exists an advisory committee which is "a frustration" because they also think they should be policy-making; "would like to gracefully do away with them"
 - * under the Governor
 - * policy-making to OAA, advisory to other departments, but "it works" because of good interpersonal interaction
 - * clout comes from other departments recognizing importance of annual report to the legislature
 - * is protesting requirement for additional advisory committee; says it is not required in 1978 Amendments to the Older Americans Act
- VIII. HAWAII: (808) 548-2593/ talked with Charles Roylo, Grants Manager
- * abolished commission in 1977; now is Executive Office on Aging under the Governor
 - * when they were a commission, heads of departments sat on the commission as ex officio, but it didn't work because they had no function
 - * appointees were "rubber stamps" for staff
 - * Executive Director appointed by the Governor
 - * primarily administers OAA
 - * supposed to send information to me
- IX. GEORGIA: (404) 894-5333/ didn't get through
- * designated state agency for Older Americans Act
- X. CALIFORNIA: (916) 322-3887/ talked with John Riggle, Executive Director
- * California also has a Department on Aging which is the designated state agency
 - * commission is the advisory committee for the OAA
 - * principle duty of commission is "principle advocate for older people"
 - * other duties - advise the Governor, legislature, other departments
 - * autonomous from the department on aging
 - * started out under Welfare, but independent
 - * Executive Director selected by the commission
 - * Interdepartmental Council on Aging meets regularly with Dep't and Comm.
 - * "Make sure your commission has staff; and that Executive Director is not administrative"
 - * says there is a federal requirement for an advisory committee as well as commission
 - * Older Californians Act to be introduced in January
 - * supposed to send me information

1) Boards and Commissions with similarities to Older Alaskans Commission:

* Governor's Commission on the Administration of Justice - established in 1971, the commission is the state planning agency for a federal program (Criminal Justice Planning Agency). The AG selects the executive director with approval of governor. He may hire additional staff, all of whom are classified. The director is partially exempt. The commission administers \$5.6 million, of which @ \$400,000 is General Fund. There are about a dozen staff. It is presently in the governor's office, but is being moved into the Department of Law. It requires mandatory representatives from various agencies.

(13 members - 7 public & 6 citizens) 44.19.746

* Alaska State Council on the Arts - established in 1966 under the Office of the Governor, members are appointed by the governor with consideration given to recommendation of various civic groups. The governor designates the chairman and the vice-chairman. The chairman is the chief executive officer of the council. The chairman may employ additional personnel, for example, an executive director. It is the official agency of the state to receive and disburse funds made available through the National Endowment for the Arts.

44.19.900 (11 members - all citizens); receive @ \$1 million in G.F.; (Gov. makes @ \$700,000 other funds) final selection (8 positions)

* Alaska Coastal Policy Council - established in 1977 under the Office of the Governor, it has 16 members, including five commissioners. It has co-chairmen (one - works public and one state official), designated Alternates, and uses the staff of DPDP for its own staff. It administers federal funds, develops standards even though the majority are public members.

44.19.891 (meets @ 12 times/yr) administers \$4.5 million (works well) (\$200,000 G.F.) recommends legislation; good attendance of com. at by com.

* State Commission for Human Rights - established in 1963, it is a seven-member board appointed by the governor and confirmed by the legislature. The commission selects its own chairman and executive director. The latter must be approved by the governor. It is a \$1 million operation with 24 positions.

19.20.010

* Commission on the Conference of the Law of the Sea - The commission may hire an executive director without the approval of the governor.

44.19.799; set. 1972; can also

* State Board of Parole - five members appointed by the governor and confirmed by the legislature. The board picks its own executive director who serves at the pleasure of the governor.

33.15.010; under H&SS

* Alaska Commission on Post-secondary Education - established in 1974, the commission selects its own chairman and its own executive director, who serves at its pleasure.

14.40.903

* Alaska Public Broadcasting Commission - established in 1970, the commission selects its own chairman and hires the executive director.

14.58.010; confirmed by leg; regulatory

* Alaska Council on Science and Technology - seven-member council established in 1978, they hire executive director and staff.

44.19.191; all citizen

* Governor's Commission on the Status of Women - established in 1978, this nine-member commission selects its own chairman and hires its own executive director.

44.19.956 can administer projects; \$155,000 budget

The Office of the Governor appears to have approximately 17 boards ^{of 108} under it.

SENATE AMENDMENT

By Rodey

To: Older Alaskans Commission SENATE BILL No. #328

To: Older Alaskans Commission HOUSE BILL No. # 618

PAGE: 5 LINE: 29

CHANGE: After ASSUMPTION OF PROGRAM RESPONSIBILITIES: The Office on Aging shall be transferred from the Department of Health and Social Services to the Older Alaskans Commission, Department of Administration.

SENATE AMENDMENT

By Rodey

To: Older Alaskans Commission SENATE BILL No. # 328

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SENATE AMENDMENT

By Rodey

To: Older Alaskans Commission SENATE BILL No. 328

To: Older Alaskans Commission HOUSE BILL No. 618

PAGE: 6

LINE: 2

ADD:

"The Pioneers' Homes program and the Alaska Longevity Bonus program shall remain under the authority of the ^{Commission of the} Department of Administration."

SENATE AMENDMENT

BY Rodey

To: Older Alaskans Commission SENATE BILL No. # 328

To: Older Alaskans Commission HOUSE BILL No. # 618

PAGE: 3 LINE: 10

ADD: The governor shall solicit nominations from existing senior citizens' organizations prior to making the appointments.

SENATE AMENDMENT

By Rodey

To: Older Alaskans Commission SENATE BILL No. #328

To: Older Aaskans Commission HOUSE BILL No. #618

PAGE: 4 LINE: 17

CHANGE: community-based programs to community-oriented programs

SENATE AMENDMENT

~~A~~ 1

By Rodey

To: Older Alaskans Commission SENATE BILL No. # 328

To: Older Alaskans Commission HOUSE BILL No. # 618

PAGE: 3 LINE: 10

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SENATE AMENDMENT

#2

By Rodey

To: Older Alaskans Commission SENATE BILL No. #328

To: Older Aalskans Commission HOUSE BILL No. #618

PAGE: 4 LINE: 17

CHANGE: community-based programs to community-oriented programs

SENATE AMENDMENT

3

By Rodey

To: Older Alaskans Commission SENATE BILL No. #328

To: Older Alaskans Commission HOUSE BILL No. # 618

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4

SENATE AMENDMENT

BY Rodey

To: Older Alaskans Commission SENATE BILL No. 328

To: Older Alaskans Commission HOUSE BILL No. 618

PAGE: 6 LINE: 2

ADD:

"The Pioneers' Homes program and the Alaska Longevity Bonus program shall remain under the authority of the ^{Commission of the} Department of Administration. ~~and these progs. shall not be affected~~

~~nor be affected~~ ^{by the provisions of this} bill.

3

SENATE AMENDMENT

By Rodey

To: Older Alaskans Commission SENATE BILL No. #328

To: Older Alaskans Commission HOUSE BILL No. # 618

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****PLEASE NOTE****

THE ORIGINAL FILE CONTAINS AN OVERSIZED DOCUMENT THAT IS UNSUITABLE FOR FILMING. PLEASE REFER TO THE ALASKA STATE ARCHIVES TO VIEW THE ORIGINAL.

DESCRIPTION; OVERSIZE TABLOID "STATE COMMITTEE ON SERVICES TO THE ELDERLY" 8 PAGES

JANUARY 30, 1980, POUCH V, JUNEAU, ALASKA 99811 465-3717

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CHANGE: community-based programs to community-oriented programs

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a) Dept of adm - suggest first transfer...
if prob of ~~work~~, let's not
hide from it by moving to
~~other dept~~ other dept... let's
solve prob,
throw baby out with
bath water

b) Diff from Dr. Bine...
Strongly support
Commission & Legislature...

Patent =

3 of 4 this amends

SENATE BILL 328

DEPARTMENT OF ADMINISTRATION COMMENTS

General support for concept

- A. Endorse efforts to coordinate activities and information dissemination
- B. Encourage increased interdepartment work on issue and programs related to aging
- C. Support involvement of commissioners for key agencies affecting aging programs
- D. Believe commission can provide positive direction

Recommended changes

- A. Retain Office of Aging operational function in Department of Health and Social Services
 - 1. To maintain administrative accountability in line to Governor
 - 2. To maintain maximum cohesiveness of funding and planning in relationship to all social and health services program
 - 3. To emphasize the broad review and comprehensive commission role rather than the operational, and
 - 4. To allow experience as a commission to develop in order to determine the advisability of removing the Office of Aging functions to an autonomous commission.
- B. Or, the commission could be designed to serve the requirements of the advisory capacity now performed by the Advisory Council on Aging, with Office of Aging remaining in DH&SS.
- C. Or, if the Office of Aging is under the commission, then the administrators should have direct line reporting responsibility to the Commissioner of the department into which it is placed.

Detailed comments and suggestions can be provided by Department of Health and Social Services, Department of Administration, and Department of Community and Regional Affairs as changes are studied.

FISCAL NOTE

I. REQUEST

Bill/Resolution No. S.B. 326/ H.B. 618

Title An Act Establishing an Older Alaskans Commission

Requested by Rules Committee

Date 1/15 and 24/80

II. FISCAL DETAIL

Agency Affected Administration and Health and Social Services

Program Category Affected Social and Economic Assistance for the Aged

Budget Request Unit(s) Affected _____

EXPENDITURES (Thousands of Dollars)

| | FY80 | FY81 | FY 82 | FY83 | FY84 | FY 85 |
|--------------------------|------|----------------|----------------|----------------|----------------|-----------------|
| 100 PERSONAL SERVICES | | 851.2 | 946.9 | 1,041.6 | 1,145.7 | 1,260.3 |
| 200 TRAVEL | | 133.8 | 147.2 | 161.9 | 178.1 | 195.9 |
| 300 CONTRACTUAL | | 169.3 | 186.2 | 204.9 | 225.3 | 247.9 |
| 400 COMMODITIES | | 9.8 | 10.8 | 11.9 | 13.1 | 14.4 |
| 500 EQUIPMENT | | 16.3 | 2.0 | 2.0 | 2.0 | 2.0 |
| 600 LAND & STRUCTURES | | | | | | |
| 700 GRANTS, CLAIMS, ETC. | | 6,292.9 | 6,922.2 | 7,614.4 | 8,375.9 | 9,213.4 |
| | | 9.6 | 0 | 0 | 0 | 0 |
| TOTAL | | 7,482.9 | 8,215.3 | 9,036.7 | 9,940.1 | 10,933.9 |

FUNDING (Thousands of Dollars)

| | | | | | |
|-------------------|---------|---------|---------|---------|---------|
| GENERAL FUND | 1,817.2 | 2,549.6 | 3,371.0 | 4,274.4 | 5,268.2 |
| FEDERAL FUNDS | 5,665.7 | 5,665.7 | 5,665.7 | 5,665.7 | 5,665.7 |
| OTHER (Specify) . | | | | | |
| | | | | | |

POSITIONS

| | | | | | |
|-----------|----|----|----|----|----|
| FULL TIME | 24 | 24 | 24 | 24 | 24 |
| PART TIME | | | | | |
| TEMPORARY | | | | | |

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Older Alaskans Commission, which would be established by these bills, would provide statewide coordination for all efforts to provide services to the elderly of Alaska. As written, these bills would bring the Office on Aging into the Department of Administration an agency directly operated by the Older Alaskans Commission. The Office on Aging is presently a part of the Department of Health and Social Services.

In order to accomplish the duties prescribed under Section 44.21.230, five new positions be required:

Executive Director (R24)
 Clerk Typist III (R8)
 Accounting Clerk III (R10)
 Research Analyst III (R18)
 Planner IV (R19)

IV. DATE 2/8/80

PREPARED BY George J. Michael

AGENCY Administration

PHONE 465-4401

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

Also, included in the above computation of costs is \$1,000,000 in grant funds which is proposed for the Older Alaskans Commission by S.B. 327/H.B. 610. It is assumed that these additional grant funds will be handled by the present Office on Aging staff, except for the additional Accounting Clerk which is included above.

The Governor's Advisory Board on Aging would be abolished and replaced by the Commission. Therefore, travel and per diem expense is included in above costing for the 11 member commission, plus the Executive Director and 2 meetings for the Planner.

Inflation is computed at 10% per year for years beyond FY 81. Inflation is included in all categories, including grants, except for one time purchases of equipment items. Items of equipment for years beyond FY 81 are for replacement of worn out office furnishings only.

FY81

Older Alaskans Commission

| | | |
|--------------------------------|------------|--------------|
| Office on Aging (19 positions) | | \$ 6,282,600 |
| State | \$ 616,900 | |
| Fed. | 5,665,700 | |

| | | |
|--|---------------|--------------------|
| Additional staff: Salary and benefits (ben. @ 33%) | | \$ 156,811 |
| — Executive Director (R24A) | \$ 49,822 | |
| — Clerk-Typist III (R8A) | 17,718 | |
| Accounting Clerk III (R10) | 19,853 | |
| — Research Analyst III (R18) | 33,474 | |
| Planner IV (R19) | <u>35,944</u> | |
| Total S & B. | \$ 156,811 | \$ 100,000 (Appx.) |

| | | |
|---|---------------|-------------|
| Travel & per diem: | | \$ 23,500 |
| Executive Director | \$ 3,500 | |
| Planner Research Analyst | 2,000 | |
| (Commission (11 members) (additional cost above Travel for Aging Board) | <u>18,000</u> | } Michael - |
| | \$ 23,500 | |

| | | |
|------------------------|--------------|-------------------------|
| Contractual Services: | | \$ 11,000 |
| Telephones | \$ 4,500 | |
| Postage & mailing | 600 | |
| Advertising | 750 | |
| Subscriptions | 150 | |
| Copies | 3,000 | |
| Printing & duplicating | <u>2,000</u> | |
| | | <u>\$ 134,000 TOTAL</u> |

Commodities (office supplies)

\$ 2,500

Equipment - desks, chairs, bookcases,
filing cabinets, work tables,
miscellaneous to outfit the five
new positions

\$ 6,500

~~Additional grants (SB 327/H-B 610)~~

~~\$ 1,000,000~~

Total

\$ 7,482,911

| | | | | | | | | | | | | | | |
|------------------|--------------------------------------|--------------------|--------|---------|-------------------|--|--------------------|-----|---------|-----|--|--|--|--|
| 1 | POSITION TITLE Executive Director | | | | RANGE/STEP 24A | BARG. UNIT. S | LOCATION Juneau | GOV | APPROV. | DIS | | | | |
| 2 | TYPE OF POSITION PFT | STAFF MONTHS 12 | RP No. | PCN No. | PRIORITY 1 | FORM 12 | PAGE/LINE | LEG | | | | | | |
| 3 | TYPE OF EXPENDITURE | | | AMOUNT | | JUSTIFICATION: S.B. 328/H.B. 618 calls for an executive director to be employed by the Older Alaskans Commission, serving at the pleasure of the commission. The executive director will head the agency which has overall responsibility for coordination of all services to the elderly of Alaska, including but not limited to the following: 1) Review, evaluate and comment upon state programs; 2) Collect facts and statistics and make studies of conditions and problems pertaining to the employment, health, financial security, social welfare and other concerns which bear upon the well being of older Alaskans; 3) Provide information about public programs which are of interest or benefit to older Alaskans; 4) Appoint special committees, including persons who are not members of the commission, to complete necessary studies; 5) Promote community education efforts; 6) Apply for and accept grants, contributions and appropriations, including federal funds; 7) Contract for necessary services; 8) Consult and cooperate with persons, organizations, and groups interested in or concerned with programs of assistance to older Alaskans; 9) Set standards for levels of services for older Alaskans. | | | | | | | | |
| | 1 | 2 | 3 | | | | | | | | | | | |
| 4 | PERSONAL SERVICES: SALARY | | 40,228 | | | | | | | | | | | |
| 5 | BENEFITS | | 6,095 | | | | | | | | | | | |
| 6 | FICA | | 1,975 | | | | | | | | | | | |
| 7 | HEALTH INS. | | 1,524 | | | | | | | | | | | |
| 8 | TOTAL PERSONAL SERVICES | | | 49,822 | | | | | | | | | | |
| 9 | TRAVEL | | | 3,500 | | | | | | | | | | |
| 10 | CONTRACTUAL | | | 4,200 | | | | | | | | | | |
| 11 | COMMODITIES | | | 500 | | | | | | | | | | |
| 12 | EQUIPMENT | | | 1,500 | | | | | | | | | | |
| 13 | OTHER | | | | | | | | | | | | | |
| 14 | TOTAL COST | | | 59,522 | | | | | | | | | | |
| | CODE | FUNDING SOURCE | | | | | | | | | | | | |
| 15 | | FED RCPTS. | | | | | | | | | | | | |
| 16 | | GF MATCH. | | | | | | | | | | | | |
| 17 | | GEN. FUND | | 59,522 | | | | | | | | | | |
| 18 | | I-A RCPTS | | | | | | | | | | | | |
| 19 | | PGM RCPTS | | | | | | | | | | | | |
| 20 | | OTHER | | | | | | | | | | | | |
| 21 | CONTINUATION | | | | | | | | | | | | | |
| 22 | ADDITION | X | | | | | | | | | | | | |
| FOR B&M USE ONLY | | | | | | | | | | | | | | |
| 4A. KEY NUMBER | | | | | COLUMN NO. | | | | | | | | | |

AGENCY Administration PROGRAM AREA Social & Economic Assistance for the Aged

ORU Older Alaskans Commission

FY 81

13 REQUEST FOR NEW POSITION.

COMPONENT _____

Page 1 of 5

REVISED DATE _____

| | | | | | | | | | |
|--------------------------------------|------------------------------|--------------------|--------|-------------------|---|--------------------|------|---------|------|
| 1 | POSITION TITLE Planner IV | | | RANGE/STEP 19A | BARG. UNIT. G | LOCATION Juneau | GOV. | APPROV. | DIS. |
| 2 | TYPE OF POSITION PFT | STAFF MONTHS 12 | RP No. | PCN No. | PRIORITY 2 | FORM 12 PAGE/LINE | LEG. | | |
| 3 | TYPE OF EXPENDITURE | | | AMOUNT | | JUSTIFICATION: | | | |
| | 1 | 2 | 3 | | <p>This position is needed to oversee and plan for the orderly review and evaluation of State programs concerned with the problems and needs of older Alaskans, and for making recommendations for improvement in these programs. This position is also instrumental in formulating a State plan, which may increase federal participation in funding services to the elderly. The position will supervise a Research Analyst II in collecting and analyzing facts and statistics which bear upon the well being of older Alaskans.</p> | | | | |
| 4 | PERSONAL SERVICES: | | | | | | | | |
| | SALARY | | 28,260 | | | | | | |
| 5 | BENEFITS | | 4,281 | | | | | | |
| 6 | FICA | | 1,879 | | | | | | |
| 7 | HEALTH INS. | | 1,524 | | | | | | |
| 8 | TOTAL PERSONAL SERVICES | | | 35,944 | | | | | |
| 9 | TRAVEL | | | 2,000 | | | | | |
| 10 | CONTRACTUAL | | | 2,500 | | | | | |
| 11 | COMMODITIES | | | 500 | | | | | |
| 12 | EQUIPMENT | | | 1,000 | | | | | |
| 13 | OTHER | | | | | | | | |
| 14 | TOTAL COST | | | 41,944 | | | | | |
| | CODE | FUNDING SOURCE | | | | | | | |
| 15 | | FED RCPTS. | | | | | | | |
| 16 | | GF MATCH. | | | | | | | |
| 17 | | GEN. FUND | | 41,944 | | | | | |
| 18 | | I-A RCPTS | | | | | | | |
| 19 | | PGM RCPTS | | | | | | | |
| 20 | | OTHER | | | | | | | |
| 21 | CONTINUATION | | | | FOR B&M USE ONLY | | | | |
| 22 | ADDITION | XX | | | | | | | |
| 4A KEY NUMBER _____ COLUMN NO. _____ | | | | | | | | | |

AGENCY Administration PROGRAM AREA Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

FY 81

13 REQUEST FOR NEW POSITION.

COMPONENT _____

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REVISED DATE _____

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| 1 | POSITION TITLE Research Analyst III | | | | RANGE/STEP 18A | BARG. UNIT, G | LOCATION Juneau | GOV. LEG. | APPROV. | DI | | | | | |
| 2 | TYPE OF POSITION PFT | STAFF MONTHS 12 | RP No. | PCN No. | PRIORITY 3 | FORM 12 | PAGE/LINE | | | | | | | | |
| 3 | TYPE OF EXPENDITURE | | | AMOUNT | | JUSTIFICATION: | | | | | | | | | |
| | 1 | 2 | 3 | | | | | | | | | | | | |
| 4 | PERSONAL SERVICES: | | | | | This position is needed to compile facts and statistics, a make studies of conditions and problems pertaining to the employment, health, financial security, social welfare, an other concerns which bear upon the well being of older Alaskans. Gathering and analysis of pertinent data is essential to the proper evaluation and informed recommendations about programs affecting older Alaskans. | | | | | | | | | |
| 4 | SALARY | | 26,232 | | | | | | | | | | | | |
| 5 | BENEFITS | | 3,974 | | | | | | | | | | | | |
| 6 | FICA | | 1,744 | | | | | | | | | | | | |
| 7 | HEALTH INS. | | 1,524 | | | | | | | | | | | | |
| 8 | TOTAL PERSONAL SERVICES | | | 33,474 | | | | | | | | | | | |
| 9 | TRAVEL | | | -0- | | | | | | | | | | | |
| 10 | CONTRACTUAL | | | 2,000 | | | | | | | | | | | |
| 11 | COMMODITIES | | | 500 | | | | | | | | | | | |
| 12 | EQUIPMENT | | | 1,000 | | | | | | | | | | | |
| 13 | OTHER | | | | | | | | | | | | | | |
| 14 | TOTAL COST | | | 36,974 | | | | | | | | | | | |
| | CODE | FUNDING SOURCE | | | | | | | | | | | | | |
| 15 | | FED RCPTS. | | | | | | | | | | | | | |
| 16 | | GF MATCH. | | | | | | | | | | | | | |
| 17 | | GEN FUND | | 36,974 | | | | | | | | | | | |
| 18 | | I-A RCPTS. | | | | | | | | | | | | | |
| 19 | | PCM RCPTS | | | | | | | | | | | | | |
| 20 | | OTHER | | | | | | | | | | | | | |
| 21 | CONTINUATION | | | | FOR B&M USE ONLY | | | | | | | | | | |
| 22 | ADDITION | XX | | | | | | | | | | | | | |
| 4A KEY NUMBER | | | | COLUMN NO | | | | | | | | | | | |

AGENCY Administration PROGRAM AREA Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

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13 REQUEST FOR NEW POSITION.

COMPONENT _____

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| 1 | POSITION TITLE Clerk Typist III | | | RANGE/STEP 8A | BARG. UNIT. G | LOCATION Juneau | GOV | APPROV. | DI | | | | | | |
| 2 | TYPE OF POSITION PFT | STAFF MONTHS 12 | RP No. | PCN No. | PRIORITY 4 | FORM 12 PAGE/LINE | LEG | | | | | | | | |
| 3 | TYPE OF EXPENDITURE | | | AMOUNT | | JUSTIFICATION: | | | | | | | | | |
| | 1 | 2 | 3 | | | | | | | | | | | | |
| 4 | PERSONAL SERVICES: SALARY | | 13,296 | This position will serve as support to the Executive Direc and the 11 member Commission. Duties include acting as secretary receptionist, typing, filing, copying, processing travel and per diem claims, recording of Commission meeting making travel and meeting arrangements, etc. | | | | | | | | | | | |
| 5 | BENEFITS | | 2,014 | | | | | | | | | | | | |
| 6 | FICA | | 884 | | | | | | | | | | | | |
| 7 | HEALTH INS. | | 1,524 | | | | | | | | | | | | |
| 8 | TOTAL PERSONAL SERVICES | | 17,718 | | | | | | | | | | | | |
| 9 | TRAVEL | | -0- | | | | | | | | | | | | |
| 10 | CONTRACTUAL | | 1,100 | | | | | | | | | | | | |
| 11 | COMMODITIES | | 500 | | | | | | | | | | | | |
| 12 | EQUIPMENT | | 2,000 | | | | | | | | | | | | |
| 13 | OTHER | | | | | | | | | | | | | | |
| 14 | TOTAL COST | | 21,318 | | | | | | | | | | | | |
| | CODE | FUNDING SOURCE | | | | | | | | | | | | | |
| 15 | | FED RCPTS | | | | | | | | | | | | | |
| 16 | | GF MATCH | | | | | | | | | | | | | |
| 17 | | GEN. FUND | | 21,318 | | | | | | | | | | | |
| 18 | | I-A RCPTS | | | | | | | | | | | | | |
| 19 | | PGM RCPTS | | | | | | | | | | | | | |
| 20 | | OTHER | | | | | | | | | | | | | |
| 21 | CONTINUATION | | | | | | | | | | | | | | |
| 22 | ADDITION | | XX | FOR B&M USE ONLY | | | | | | | | | | | |
| 4A KEY NUMBER _____ COLUMN NO. _____ | | | | | | | | | | | | | | | |

AGENCY Administration PROGRAM AREA Social & Economic Assistance for the Aged

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| | | | | | | | | | | | | | |
|----|--|--------------------|--------|-------------------|------------------|---|------|---------|------|--|--|--|--|
| 1 | POSITION TITLE Accounting Clerk III | | | RANGE/STEP 10A | BARG. UNIT. G | LOCATION Juneau | GOV | APPROV. | DIS. | | | | |
| 2 | TYPE OF POSITION PFT | STAFF MONTHS 12 | RP No. | PCN No. | PRIORITY 5 | FORM 12 PAGE/LINE | LEG. | | | | | | |
| 3 | TYPE OF EXPENDITURE | | | AMOUNT | | JUSTIFICATION: | | | | | | | |
| | 1 | 2 | 3 | | | | | | | | | | |
| 4 | PERSONAL SERVICES: | | | | | <p>This position is needed due to the additional administrative workload which will be brought on the Department of Administration in its role of coordinating services to the elder. \$1,000,000 in additional grant funds will be administered by the Older Alaskans Commission under S.B. 327/H.B. 610, and sufficient fiscal staff does not exist in either the Office on Aging or the Department of Administration to administer these additional funds.</p> | | | | | | | |
| 5 | SALARY | | | 15,048 | | | | | | | | | |
| 6 | BENEFITS | | | 2,280 | | | | | | | | | |
| 7 | FICA | | | 1,001 | | | | | | | | | |
| 8 | HEALTH INS. | | | 1,524 | | | | | | | | | |
| 9 | TOTAL PERSONAL SERVICES | | | 19,853 | | | | | | | | | |
| 10 | TRAVEL | | | -0- | | | | | | | | | |
| 11 | CONTRACTUAL | | | 1,200 | | | | | | | | | |
| 12 | COMMODITIES | | | 500 | | | | | | | | | |
| 13 | EQUIPMENT | | | 1,000 | | | | | | | | | |
| 14 | OTHER | | | | | | | | | | | | |
| 14 | TOTAL COST | | | 22,553 | | | | | | | | | |
| | CODE | FUNDING SOURCE | | | | | | | | | | | |
| 15 | | FED RCPTS. | | | | | | | | | | | |
| 16 | | GF MATCH | | | | | | | | | | | |
| 17 | | GEN. FUND | | 22,553 | | | | | | | | | |
| 18 | | I-A RCPTS | | | | | | | | | | | |
| 19 | | PGM RCPTS | | | | | | | | | | | |
| 20 | | OTHER | | | | | | | | | | | |
| 21 | CONTINUATION | | | | | | | | | | | | |
| 22 | ADDITION | | | XX | | FOR B&M USE ONLY | | | | | | | |
| 4A | KEY NUMBER | | | COLUMN NO. | | | | | | | | | |

AGENCY Administration PROGRAM AREA Social & Economic Assistance for the Aged

BRU Older Alaskans Commission

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COMPONENT _____

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REVISED DATE _____

HB

620

Jerry Sheehan
KARLUK Advisory School Board
KARLUK, ALASKA 99608



Representative Thelma Buchholdt
CHAIRPERSON MESS committee
Pouch V
JUNEAU, ALASKA

99811

Julie:
for 'Members'
files on 620
(which many
never get
heard, but just
in case)

March 5, 1980

The Honorable Alvin Osterback
House of Representatives
Pouch V - Mail Stop 3100
Juneau, Alaska 99811

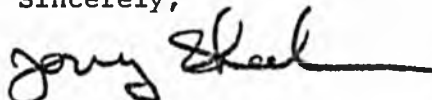
Dear Representative Osterback:

The article I have enclosed was printed in the local newspaper yesterday.
Please add it to your files on HB-620.

We hope that a hearing on HB-620 can be set up soon, so that the Bill may
move through the legislative process and we may get a new school built
soon.

Thank you.

Sincerely,



Jerry Sheehan
Chairman
Karluk Advisory School Board
Karluk, Alaska 99608

JS;ag

Enclosure: as stated

cc: The Honorable Thelma Bucholdt, House of Representatives
The Honorable Russ Meekins, House of Representatives
The Honorable Fred Zharoff, House of Representatives
The Honorable Bob Mulcahy, ~~United States~~ Senate
Jessie Dodson

KODIAK TIMES

VOLUME 4 - NUMBER 87

TUESDAY, MARCH 4, 1980

KODIAK, ALASKA

35 CENTS

Karluk residents push for school replacement

by MIKE ROSTAD
staff writer

Karluk residents Jerry Sheehan and Ron Lind say their children are going to school in a building that's "deteriorating and extremely overcrowded." The men were in town last week to sit in on a Kodiak Borough assembly meeting regarding OCS

(outer continental shelf), but they also took advantage of several opportunities to express their concerns about the school where 26 children, grades kindergarten through seven, are somewhat limited by the crowded environment.

Sheehan, chairman of the Karluk Advisory School Board, told Kodiak

Times "inadequate space prohibits the children from learning, making it difficult for them to concentrate on their work." In some cases, says Sheehan, the teachers, Doug and Cindy Glynn, end up taking students into their home for classes in order to alleviate the problem.

Additional space is needed so that children

(Continued on Page 9)



KARLUK REPRESENTATIVES - Jerry Sheehan, left, and Ron Lind of Karluk say their children are going to a school that's deteriorating.

KARLUK

(Continued from Page 2)

can utilize materials that are primary tools in the Kodiak School District's curriculum, says Sheehan. "HLS (high intensity learning system) reading course is required, but Karluk is unable to utilize it fully," says Sheehan, explaining that there isn't enough space to store all of the material, and when it is used, there isn't enough room for students to work with it. Sheehan added that the "extremely recommended math program, which will eventually be required, isn't used at all because of lack of space."

Village school principal Mary Ann Kendall agrees the school is "jammed," she says, and needs upgrading. Kendall told Kodiak Times the 24' by 58' ATCO structure sold to the Borough to accommodate Karluk students after the destructive storm of Jan. 1978 when the residents had to be relocated about a mile away was supposed to last for 15 years, but it appears it has a two or three year expectancy, she adds.

Sheehan, who was invited by Kendall to attend a Borough work session Saturday to express the needs of Karluk, says Karluk will likely have more students next year and no one is graduating. He added there are other problems in the school besides crowded conditions. "The ceiling doesn't leak water, it drops water," he says, noting that at times 10 buckets are set up to catch the dripping water. Lind says that the stinking fumes emitted from the drying carpet is also a burden to students and teachers are expected to put up with.

The men say the stu-

dents have been writing letters to Juneau, describing their plight. But they're not alone in their crusade. Jerry himself has written letters, and the Board has received positive response, he says. "The letters from Juneau are sympathetic about our situation and they're doing something about it," he says, explaining a proposal calling for a new school building is in the House. "It was felt by the administration that we'd have a better chance if our request was on the Governor's bond proposal," adds Sheehan.

Sheehan also expresses his concern regarding OCS. He's been hired as a CETA employee to work with Wayne Marshall of Kodiak Area Natives' Association, KANA, to do research and develop testimony to be delivered in Anchorage and Kodiak during the OCS hearings in March. Along with Marshall and Bob Peterson, Sheehan will be speaking in behalf of KANA which recommends "no sale" on sale 46.

Lind, a member of Overall Economic Development Program, will represent the village council of Karluk at the hearings. Lind told Kodiak Times the draft environmental impact statement doesn't address the collective effects of proposed oil sales on both sides of Kodiak Island, but only regards the issue of sale 46 on the island's eastern side.

Ron says, "All of the sudden people are starting to get concerned about what happens in the future. It's pretty spooky. I wouldn't want to see any of Alaska's destroyed like in places where oil rigs have been put in," he says.

A Proposal for Funding of a Combined Elementary/Secondary School Facility in Karluk, Alaska

For Consideration in the 1980
State Legislative Session

HB 620

return



Proposal Written and Compiled by:
Mary Anne Kendall, Village Area Principal
Kodiak Island Borough School District
January, 1980

Karluk Village Relocation Plan
Kodiak Island Borough
Management and Planning Services

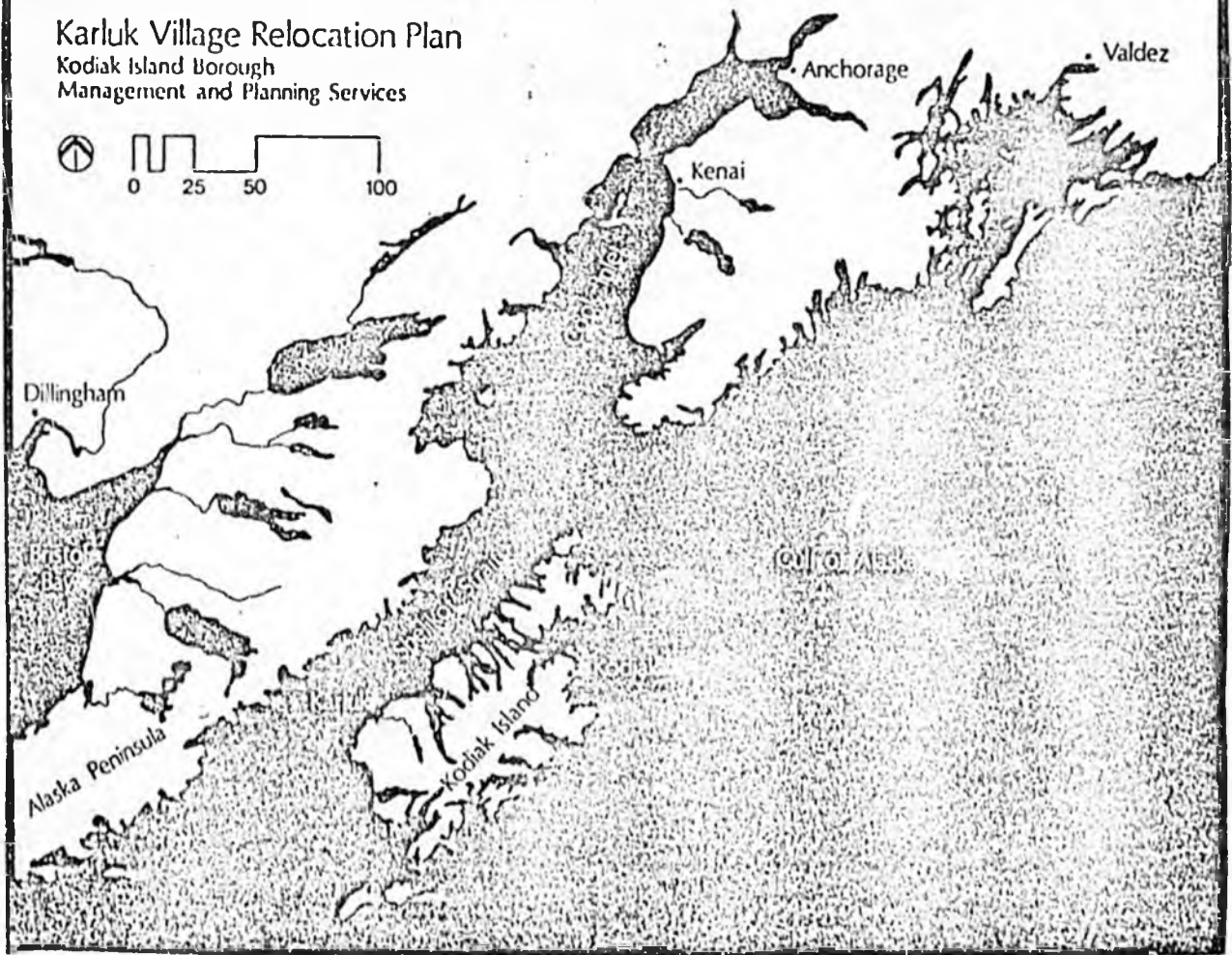


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| Statement Of Need | Page 2 |
| Summary of Goals | Page 3 |
| History of Karluk | Pages 4-6 |
| Community Profile | Pages 7-8 |
| Needs Assessment | Pages 9-12 |
| Space Needs & Cost Estimates | Page 13 |
| Summary of Space & Financial Needs | Page 16 |
| Appendix A | Pages 18-19 |
| Appendix B | Page 20 |
| Appendix C | Pages 21-24 |
| Appendix D | Page 25 |
| Maps | Pages 26-30 |

RATIONALE FOR THIS PROPOSAL

Early in January of 1978, the village of Karluk on the west coast of Kodiak Island was struck by a storm which breached the protective spit, eliminating foot travel between the two portions of the village on either side of the Karluk Lagoon. This storm had an impact on the operation of the Karluk Elementary school, since prior to the storm, approximately 14 new Karluk students had walked across the spit to attend school in the Old Karluk school structure, along with 8 other students from Old Karluk.

Governor Hammond declared Karluk a disaster, but funds were not provided for rectifying the school situation. Consequently, the Kodiak Island Borough is still struggling with inadequate solutions to the problem.

The primary rationale for this combined elementary/secondary facility for Karluk originates partially from the storm disaster which has since caused the Kodiak Island Borough to set up a temporary ATCO school structure in new Karluk and to relocate the entire Karluk community. By fall of 1981 this structure will be hopelessly inadequate spacially, with the anticipated student population of 29 students, grades K-8. Within three years, it is also anticipated that there will be 14 secondary school students in Karluk. (Currently 5 high school students are either in correspondence, or attending the high school program in town.

A secondary rationale for this proposal is based on the State's commitment to the Molly Hootch case consent decree and subsequent State Board of Education regulations which now require local school districts to provide educational programs for secondary students in small rural communities. The Kodiak Island Borough School District, in order to meet that mandate and challenge, has initiated a small high school program in five Kodiak Island Villages, with Karluk being the sixth.

Karluk emerges as an emergency priority facility within the KIBSD, because of the inadequate space of the current temporary ATCO facility 24' x 58' (which will be impacted by an additional six first grade students next year), and its total lack of secondary space to accommodate the fourteen secondary students anticipated within the next three years. Consequently, the District is seeking consideration of Karluk in a direct legislative appropriation for a combined elementary/secondary facility. The District cites the storm disaster and the Hootch consent decree as justification for this request.

I. STATEMENT OF NEED

A. Student Population Increase

In a formal resolution dated November, 1979, written by the Karluk Advisory Board to the Kodiak Island Borough Board, the Karluk parents requested a permanent elementary/secondary facility for their rapidly increasing student population. (See Appendix A) The increase was caused partially by their "bottom heavy" elementary population which is rapidly moving up into the secondary level, as well as the relocation and consolidation of the Karluk community in New Karluk. The existing 24' x 58' ATCO Unit is deficient for the twenty three students which it houses this year, and twenty nine students are anticipated next year.

B. Instructional Delivery System Needs

In addition to student population increases, the unique instructional delivery system of this small elementary secondary school must be taken into consideration when defining space needs for a permanent facility.

1. The elementary delivery system is mainly individualized or small group instruction, which necessitates a large array of instructional materials utilized in a resource lab format. This has been proven to be the most effective delivery system for small rural elementary schools, yet it does demand a certain degree of space for materials display and storage.
2. The secondary delivery system is more specialized and thus require more specific kinds of space (i.e.) Vocational Shop, Academic Space, Physical Education areas and Home Economics space. Moreover, State fire codes and building codes place further restrictions on space utilization. At this point, these areas simply do not exist in the present 24' x 58' Karluk school structure

(Subject Area grid for Village High Schools - Appendix B)

(Also, Kodiak Small High School Programs - General Space Implications - Appendix C)

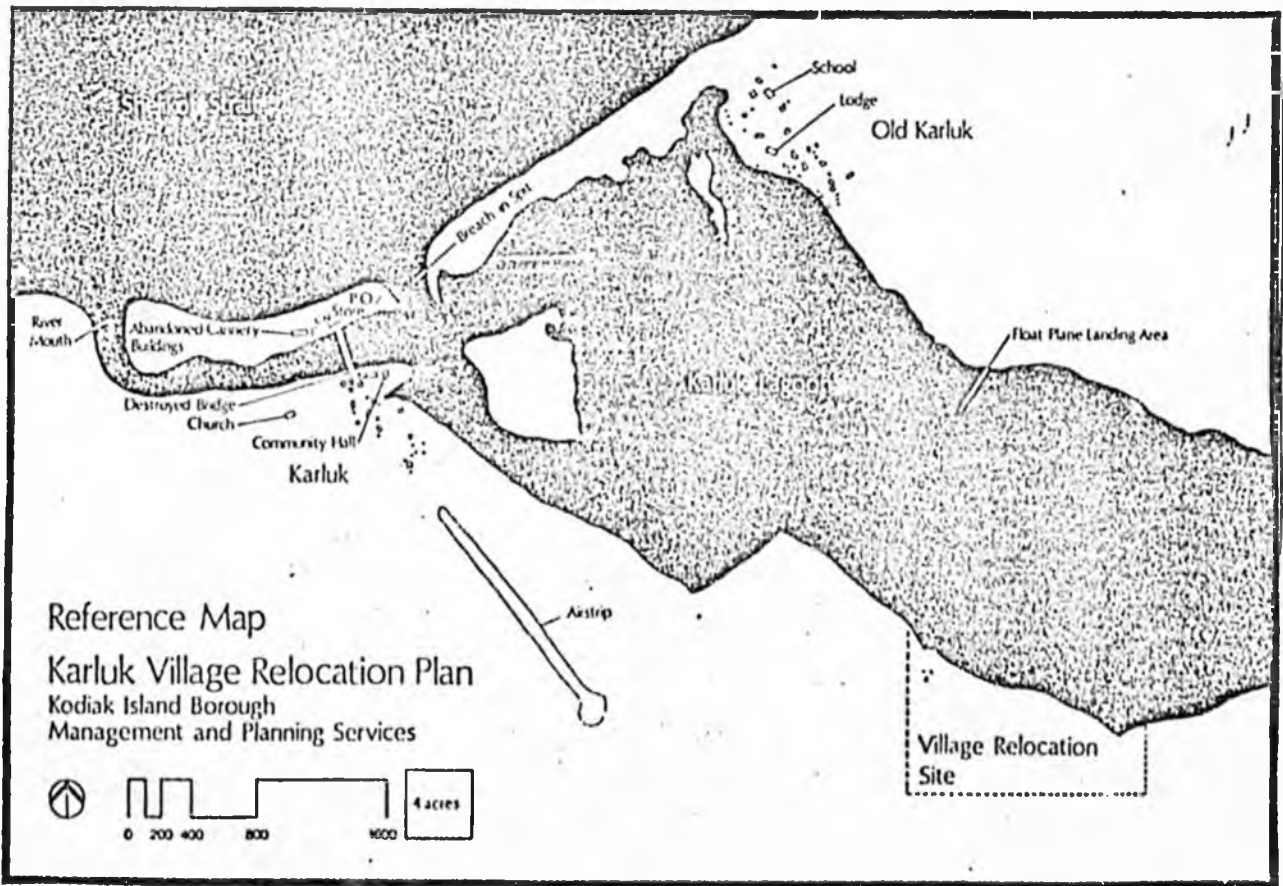
3. Because of the multi grade classroom organization, many materials are used on a cyclical two or three year basis, thus placing an increased need on dry storage space. The current Karluk structure is seriously overcrowded with students, thus allowing little or no space for storage of instructional materials.

SUMMARY OF THE GOALS OF THIS PROPOSAL

Major Goal

To seek financial assistance in providing adequate elementary and specific secondary space for Karluk school children.

1. Specifically, to have the Alaska State Legislature consider Karluk for a direct legislative appropriation.
2. To state and define the facility and instructional needs of the Karluk School and the KIBSD, and to offer cost estimates of these identified needs.
3. To provide additional relevant background information (e.g.) history of the Karluk school and the history of the small rural secondary curriculum project.



II. THE HISTORY OF THE KARLUK SCHOOL AND KARLUK VILLAGE RELOCATION PLAN

A. History of Karluk School

(See Appendix D for maps representing each phase.)

PHASE 1

Prior to the disaster of January, 1978, there was one school in Old Karluk which was a BIA type structure - single classroom with a small group room adjoining, and a teacherage. All twenty three students attended this school until the storm washed away the adjoining spit, preventing the students from New Karluk from walking to the Old Karluk School. Strong currents and low tides made passage by the boat across the lagoon erratic at best.

PHASE 2

For the duration of the 1978 school year, a very deficient temporary school was set up in New Karluk in a small rented house. One teacher crossed the lagoon every day to conduct classes for approximately seven students. Eight students from New Karluk were sent to Kodiak for the remainder of the school year.

PHASE 3

In early August, 1978, the Karluk Advisory Board declared that all fourteen K-8 students who lived in New Karluk wished to attend school locally. Arrangements were made by the school district to rent the Karluk Community Hall until a more permanent school could be set up. Because of lack of predictability in transporting a teacher across the lagoon (tides and weather) and because the majority of students (18) were now attending school in New Karluk, the school district added a third teacher who lived in New Karluk and declared New Karluk as a separate attendance area.

PHASE 4

In September of 1978, the Kodiak Island Borough appropriated funds (\$113,000.00) for the purchase and installation of an ATCO Unit and a supporting sewer, water and electrical system. The unit was constructed and furnished in Anchorage and then barged to Larsen Bay. The Borough then sub-contracted with the Pleas Construction Company to utilize their smaller barge to transport the unit from Larsen Bay to Karluk. This was necessitated by low tides in Karluk and deteriorating weather.

Phase 4 (cont'd)

The district received a firm written commitment from the parents of the eighteen students in New Karluk stating that they would attend the new school as soon as it could be opened. Twenty three new HUD housing units had been completed near the New Karluk school site, and when the ATCO Unit was completely installed, the parents moved into the new HUD units, and the majority of the community was relocated in New Karluk. The Old Karluk School was kept open until May, 1979, because those parents chose to wait until summer to move across to their HUD homes in New Karluk. One family chose to remain in Old Karluk and use the correspondence.

PHASE 5

The ATCO Unit, a Borough-purchased teacher housing unit and a small generator shed are the school facilities operating in New Karluk at present.

B. The Karluk Village Relocation Plan

After the storm of January, 1978, Karluk was declared a disaster by Governor Hammond (H.R.C. 110 Karluk Disaster Bill). Immediate measures were taken to assist the village. Food and fuel were barged in; the post office was set up in a private home, and eroding banks were sand bagged to protect the community hall and homes.

The timeline of the village relocation plan gives a summary of events.

February - The site selected for the new village by the Karluk Village Council was surveyed for Archeological resources by the U.S. Public Health Service.

March 8 - The Alaska State Senate passed H.R.C. 110, the Karluk Disaster Bill. The Karluk Planning and Redevelopment Committee met in Kodiak. Each group reported on progress to date.

March 13 - Management and Planning Services was contracted with by the Kodiak Island Borough to prepare a plan for the village relocation.

March 22 - The Karluk Planning and Redevelopment Committee met in Kodiak. Preliminary concepts of the plan were presented.

March 25 - Several members of the committee visited Karluk. The preliminary concepts of the plan were presented to the Village Council for their reaction and comments.

Karluk Relocation Plan (cont'd)

March 31 - Based on the Karluk Village Council's comments, a revised plan was submitted to the Kodiak Island Borough for review.

April 5 - Representatives of the village met with Kodiak Island Borough to review the plan.

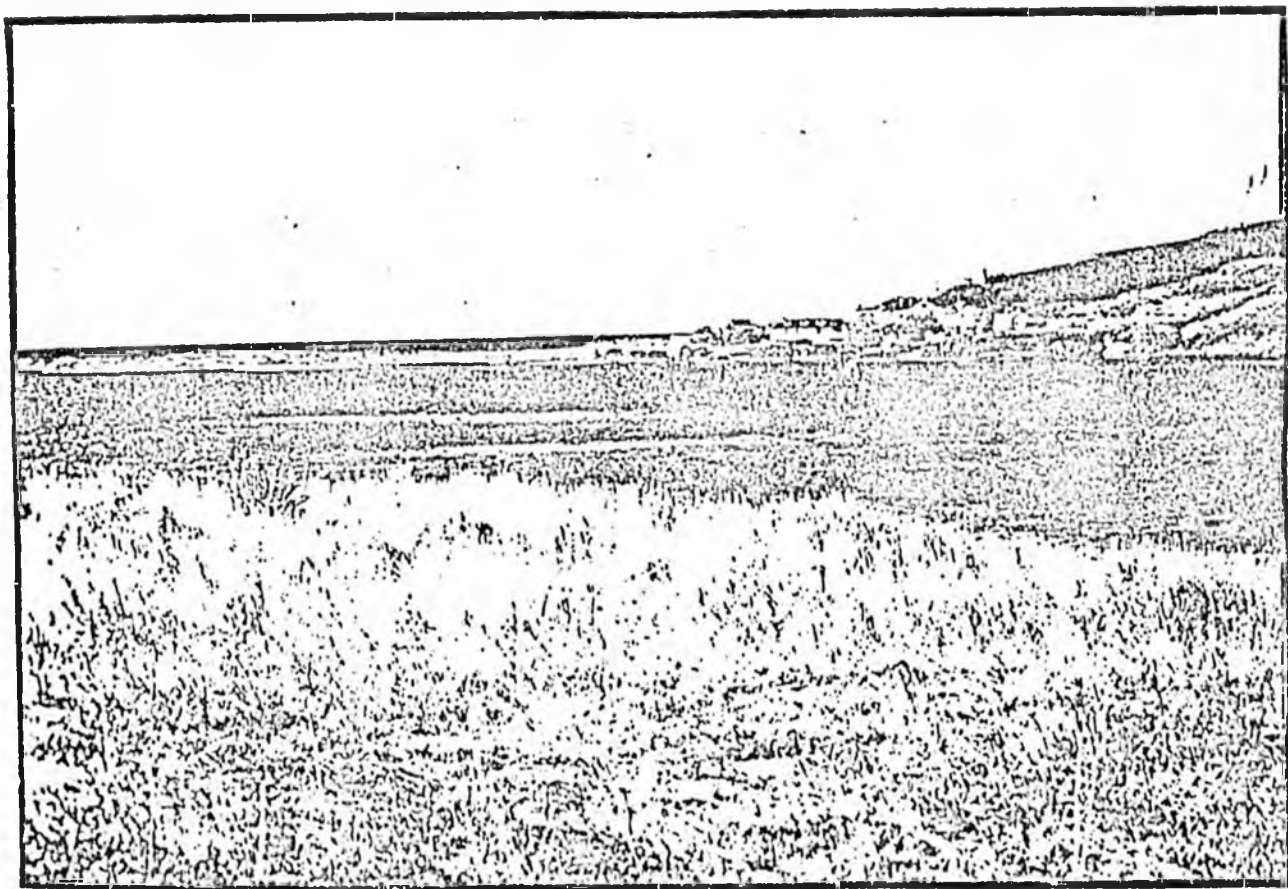
April 12 - The second version of the plan was presented to the Village Council at Karluk. They approved the plan which was then presented to the Kodiak Island Planning and Zoning Commission for their information.

The Karluk Village Subdivision Map shows a Tract reserved for the School, but no planning or facilities were provided through the Karluk Village Relocation Plan.

Page 23 of the Relocation Management Services Plan (1978) states:

"Funding for a new school at Karluk was not available this year. Until such funds are appropriated, the Kodiak Island Borough will provide relocatable units for a school facility at the new site."

The Kodiak Island Borough has been requested to provide a second ATCO Unit in Karluk to house the twenty nine students next year. There is still no indication of availability of funds for a permanent structure.



III. COMMUNITY PROFILE

A. Karluk Section

The village of Karluk is located at the mouth of the Karluk River on the west coast of Kodiak Island about 70 miles southwest of the City of Kodiak. The village of 100 people consists of two equally populated settlements lying on either side of the river: Old Karluk on the north and Karluk on the south. Before January 1978 the two Karluks were connected by a spit and a foot bridge.

Historical evidence indicates that the mouth of the river was populated several hundred years before the Russians arrived on Kodiak Island. Russian hunters established a trading post at Karluk in 1786. The abundance of salmon was undoubtedly one of the reasons for the original settlement; at one time the Karluk River had the largest red salmon run in the world. During the late 1800's and early 1900's a number of salmon processing plants were located on the Karluk spit. Over-fishing led to the closing of these facilities in the 1930's.

Fishing remains as the primary source of livelihood for the people at Karluk. As the Karluk Lagoon cannot accommodate larger commercial fishing vessels, the fishermen either fish out of small power boats and deliver their catch to floating processors, or go elsewhere and work on larger boats. Kodiak Island Seafoods, Inc. operates a major cannery at Larsen Bay to the east of Karluk. The Village Corporation of Karluk shares ownership of this facility with the village corporations of Larsen Bay and Old Harbor, and many Karluk residents either work there or deliver fish to the cannery. The fishing season is short, lasting six to eight weeks. A small lodge in Old Karluk caters to sport fishermen who float the lake and river.

Development has been highly concentrated and consists mostly of houses - 17 in Old Karluk and 15 on the Karluk side. The condition of the houses ranges from excellent to poor; many houses are very old, having been occupied for generations. Some have been built from materials left from the Mutual Help Program. After the disaster the total was reduced to 23 to replace threatened houses. These 23 units were completed by November, 1978, but without central electrification. A PHS sewer and water system is due to be completed by February, 1980. Most of the houses in Old and New Karluk are now deserted.

The deserted village had a combined grocery store and post office, a church, a community hall, and a school. The store and post office were located in an abandoned cannery building on the spit near the Karluk side. The church, built in 1888, is located on the bluff overlooking Karluk. The community hall, located in Karluk, had a large recreation room, and village's only telephone. Since the relocation the Karluk Community Hall has been closed down.

Karluk is most often reached by amphibious aircraft. there is a gravel and dirt airstrip on the south side of the lagoon; however, it is rarely used because of its poor condition. Karluk is due to receive a new airstrip this summer. Supply barges visit the village a few times a year, and occasional fishing boats stop.

Before the storm it was possible to walk between the two Karluks by foot bridge and spit. This was sometimes dangerous during high tides and storms, as driftwood would occasionally wash over the spit. Travel between the two villages now is by boat; and at low tide is difficult because of shallow, swift water and gravel bars.

Kodiak Island lies in the maritime climatic zone which is generally described as having "mild winters and cool summers". This description does not tell the whole truth.

Although the averages of Kodiak's weather do not appear unusually harsh, the extremes, variability, and unpredictability of the conditions can occur both in summer and winter. Wind speeds of 100 knot are not uncommon in intense storms. Although the variation between average winter and summer temperatures is only 25 degrees, temperatures of -12 degrees have been recorded. Precipitation varies between 40 and 80 inches a year and snowfall has been as low as 15.9 inches and as high as 178.1 inches. Foggy conditions occur between June and September. Kodiak Island's variable and extreme weather is a result of its location between the warm Japanese current and the colder Bering Sea.

B. Community Needs Assessment

Since the elementary and high school programs and general space implications for each school are the same, the only variations are the communities themselves, their own educational goals, and their particular needs. Therefore, this section describes the Karluk community.

In developing information for Karluk, public meetings were held to determine their overall educational goals and the growth they anticipated their community to experience. In short, the Karluk community developed much of this information. Other information was collected from the 1978 Needs Assessment conducted by Northwest Labs in every native village on Kodiak Island.

KARLUK
NEEDS ASSESSMENT

I. MEMBERS PRESENT

Jessie Shiehan
Jerry Shiehan
Hazel Balluta
Gery Pavaloff
Lidia Malutin
June Chya
Mary Reft
Nick Charliaga
Cindy Glynn
Doug Glynn
Phyllis Kaufman

Karluk Needs Assessment (cont'd)

II. BRAINSTORMING

| | |
|------------------------|----------------------|
| English | First Aide |
| Aleut | Survival Skills |
| Russian | Sex Education |
| Journalism | Gun Safety |
| Reading | Writing Skills |
| Library Science Skills | Water Safety |
| Wood Shop | Swimming |
| Mechanics | Dancing |
| Boat Building | Gymnastics |
| Ground School | Organized Sports |
| Small Engine Repair | Psychology |
| Welding | Sociology |
| Diesel Mechanics | World Religion |
| Home Economics | Communication Skills |
| Navigation | |
| Fisheries | |
| Ham Radio | |
| Typing | |
| Speed Writing | |
| Business Management | |
| Office Machines | |
| Economics | |
| Accounting | |
| Tax | |
| Algebra | |
| Geometry | |
| Consumer Math | |
| Native Land Claims | |
| Alaska History | |
| U.S. History | |
| Government | |
| Oral History | |
| Music | |
| Photography | |
| Sculpture | |
| Dancing | |
| Painting | |
| Drama (Theatre) | |
| Drawing | |
| Chemistry | |
| Biology | |
| Fisheries | |
| Physiology | |
| Nutrition | |
| Child Care | |

Karluk Needs Assessment (cont'd)

III. TEN TOP PRIORITY PROGRAMS

A. Language Arts

- | | |
|------------|---------------------------|
| 1. English | 4. Journalism |
| 2. Aleut | 5. Reading |
| 3. Russian | 6. Library Science Skills |

B. Vocation Education

- | | |
|------------------------|---------------------|
| 1. Wood Shop | 7. Diesel Mechanics |
| 2. Mechanics | 8. Home Economics |
| 3. Boat Building | 9. Navigation |
| 4. Ground School | 10. Fisheries |
| 5. Small Engine Repair | 11. Ham Radio |
| 6. Welding | |

Business Education

- | | |
|------------------------|-------------------------|
| 1. Typing | 5. Computer Programming |
| 2. Speed Writing | 6. Economics |
| 3. Business Management | 7. Accounting |
| 4. Office Machines | 8. Tax |

C. Math

- | | |
|-------------|------------------|
| 1. Algebra | 3. Consumer Math |
| 2. Geometry | |

D. History/Political Science

- | | |
|-----------------------|----------------|
| 1. Native Land Claims | 5. Government: |
| 2. Alaska History | a. Village |
| 3. World History | b. Regional |
| 4. U.S. History | c. State |
| 5. Oral History | d. Federal |

E. Arts

- | | |
|-----------------|--------------------|
| 1. Music | 4. Dancing |
| a. Vocal | 5. Painting |
| b. Instrumental | 6. Drama (Theatre) |
| 2. Photography | 7. Drawing |
| 3. Sculpture | |

F. Sciences

- | | |
|--------------|---------------|
| 1. Chemistry | 3. Fisheries |
| 2. Biology | 4. Physiology |

G. Health

- | | |
|---------------|--------------------|
| 1. Nutrition | 4. Survival Skills |
| 2. Child Care | 5. Sex Education |
| 3. First Aide | 6. Gun Safety |

Karluk Needs Assessment (cont')

H. College Prep

Writing Skills

I. Physical Education

1. Water Safety
2. Swimming
3. Dancing

4. Gymnastics
5. Organized Sports

J. Social Science

1. Psychology
2. Sociology

3. World Religion
4. Communication Skills

IV. SPACE NEEDS AND COSTS ESTIMATES FOR KARLUK ELEMENTARY/
SECONDARY PERMANENT FACILITY

This section outlines community growth and enrollment projections, along with current and future space needs for Karluk school. Gross cost estimates are presented which have been determined based on current building costs. (Estimates from Maynard and Partch Architectural Firm, Anchorage).

The Alaska State Guidelines for square footage estimates have been used in computing adequate space projections. Thus, this section attempts to give cost estimates that the Legislature should consider of this proposal is to be funded to meet the needs,

A. Community Growth and Enrollment Projections

As stated earlier in this proposal, Karluk had 23 new homes constructed in the fall of 1978. Along with the future economic plans of the Village Native Corporations, and with the possible impact of offshore oil development, this Kodiak Island Community is anticipated to grow. A new airstrip is scheduled to be built this summer which will really enhance the community's accessibility.

Village schools in general have experienced slight enrollment increases of the past few years, while urban areas, such as Kodiak, have declining enrollments. For these reasons, the growth rate of Karluk has been estimated at 22%. The growth and enrollment projections are displayed in Tables I and II. (See following pages for tables)

KARLUK

TABLE I, FUTURE COMMUNITY GROWTH AND ELEMENTARY AND HIGH SCHOOL ENROLLMENT PROJECTIONS

| COMMUNITY GROWTH | | | | ENROLLMENT HIGH SCHOOL | | | ENROLLMENT ELEMENTARY | | |
|------------------|--------|-------|------------------|---------------------------|--------|-------|--------------------------|-------|-------|
| 79-80 84 | 80-81* | 83-84 | % of Increase | 79-80 | 80-81* | 83-84 | 79-80 | 80-81 | 83-84 |
| | 102 | 115 | 22% | 6 | 8 | 14 | 26 | 29 | 31 |

KARLUK

TABLE II, ELEMENTARY AND S. CONDARY COMBINED ENRGLLMENT

| Elementary and Secondary Combined Enrollment | | |
|--|-------|-------|
| 79-80 | 80-81 | 83-84 |
| 32 | 37 | 45 |

KARLUK - COMBINED ENROLLMENT: 1) 1978-79 32
 2) 1979-80 37
 3) 1983-84 45

TABLE III, COMPARISON OF PRESENT SPACE TO THE AMOUNT OF SPACE
 SUGGESTED BY THE ALASKA STATE DEPARTMENT OF EDUCATION
 (FOR BOTH PRESENT AND PROJECTED ENROLLMENT FIGURES)

ALASKA DEPARTMENT OF EDUCATION

COMBINED ELEM./SEC. SCHOOL SPACE GUIDELINES
 (IN MAXIMUM GROSS SQUARE FEET OF FLOOR AREA) 1/

| | PRESENT SPACE IN THE SCHOOL | SUGGESTED SPACE FOR CURRENT ENROLLMENT* | SUGGESTED SPACE FOR PROJECTED (198 3 -84) ENROLLMENT |
|---|--------------------------------|--|---|
| ELEMENTARY CLASSROOM(S) | 1392 | 1800 | 2400 |
| SECONDARY CLASSROOM(S) | -0- | 1200 <u>2/</u> | 1500 <u>3/</u> |
| LIBRARY/MEDIA* (%of individual study space) | -0- | 1100 70% | 1200 65% |
| SCIENCE CLASSROOM | -0- | -0- | 800 |
| INDUSTRIAL ED. | -0- | 600 | 800 |
| BUSINESS ED. | -0- | -0- | 100 |
| HOME SCIENCE | -0- | -0- | -0- |
| MULTI-PURPOSE SPACE* | -0- | 2500 | 3500 |
| SUPPLEMENTARY SPACE* | -0- | 35% | 30% |
| | | | |
| TOTAL | 1,392 | 10,595 | 13,390 |

*COMPUTED ON BASIS OF COMBINED ELEMENTARY AND SECONDARY ENROLLMENT.

1/ See Bibliography Reference #1 and Appendix A

2/ Include wet area for science/home economics

3/ Include wet area for home economics

IV-C. SUMMARY OF SPACE AND FINANCIAL NEEDS

IV-C-1. SPACE NEEDS SUMMARY

TABLE IV, SPACE SUGGESTED BY THE ALASKA STATE DEPARTMENT OF EDUCATION FOR BOTH PRESENT AND PROJECTED ENROLLMENT FIGURES

| Village | Total Present Space (Unusable for Future Needs) | Total Suggested Space for Current Enrollment | Total Suggested Space for Projected (1983-84 Enrollment) |
|---------|---|--|--|
| Karluk | 1,392 | 10,595 | 13,390 |

IV-C-2. FINANCIAL NEEDS SUMMARY

Table V displays the financial needs of Karluk School in order to meet present and future space needs. This table was derived by taking the total needed square feet and multiplying them by current estimated cost per square foot of public building on Kodiak Island. (Square foot estimates obtained from Maynard & Partch Architectural Firm) Because Karluk is the most inaccessible village on the island, the square footage cost is considerably increased. This gives us the actual dollars needed for construction which then must have 20% added on for design, State Public Works and administration fees to construct the buildings. The inflationary cost per year is estimated at 18% above the amount listed for current costs.

TABLE V, COSTS ESTIMATES FOR PRESENT AND PROJECTED SPACE BASED ON CURRENT ENROLLMENT

| Present Square Feet Needed | Current Building Costs Per Square Foot | 20% for Design & Administration Fees | Total Construction Plus Design & Administration |
|------------------------------|--|--------------------------------------|---|
| 10,595 | \$188 = \$1,991,860 | 20% = \$398,372 | \$2,390,232 |
| Projected Square Feet Needed | | | |
| 13,390 | \$222 = \$2,972,580 | 20% = \$594,516 | \$3,567,096 |

**\$188 per square foot plus 18% for 1 year inflationary costs = \$222.