



918

Faint, illegible text is visible throughout the page, appearing as light gray marks against the white background. The text is mostly obscured by the dark vertical band on the left and the overall low contrast of the scan.

liability insurance, in an amount not less than Three Hundred  
Thousand Dollars (\$300,000).

24. This agreement incorporates all terms of Appendices  
A and B.

IN WITNESS WHEREOF, this Agreement has been executed and  
delivered this \_\_\_\_\_ day of \_\_\_\_\_, 1979.

RURAL ALASKA COMMUNITY ACTION PROGRAM, INC.

By: Signed 3/19  
Position: \_\_\_\_\_

CONTRACTOR:

ALEUTIAN/PRIBILOF ISLANDS ASSOCIATION

By: Signed / Pat P. 3/20  
Position: \_\_\_\_\_

ALASKA STATE DENTAL HYGIENISTS ASSOCIATION

TESTIMONY OF LOISANN G. REEDER

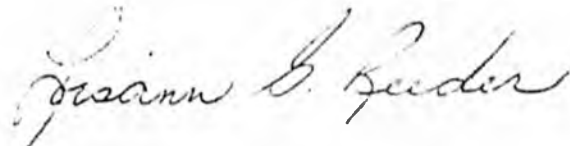
Given at Legislative Hearings on HB 401

March 29, 1979

I am presenting testimony on behalf of the Alaska State Dental Hygienists' Association. My testimony pertains only to Lines 13 - 29 on Page 1, and Lines 1 - 5 on Page 2, of HB 401. This is the portion of the bill relating to dental hygiene licensing requirements. My association is aware of, and in sympathy with, the problems which have developed due to the gap in policy in the statutes which presently does not allow dental hygiene students and their supervising faculty to perform in clinical dental school study programs in remote areas of our state. As such, we are in support of HB 401, amended to read as follows:

- SEE ATTACHMENT -

Respectfully submitted,



Loisann G. Reeder, Chairperson  
Legislative Committee

ALASKA STATE DENTAL HYGIENISTS' ASSOCIATION

SUGGESTED AMENDMENTS TO HB 401

Sec. 08.32.010. LICENSE REQUIRED. No person may practice, offer or attempt to practice, or advertise or announce oneself as prepared or qualified to practice dental hygiene without a license except

(1) bona fide, full-time students of dental hygiene who have completed one year of clinical study at a dental hygiene school which requires at least a two-year course and is accredited by the Commission on Accreditation of Dental and Dental Auxiliary Education Programs of the American Dental Association who are

(A) enrolled in a clinical program sponsored by, and forming a part of, the course of study at the school, and which has been registered with, and acknowledged by, the board;

(B) practicing dental hygiene in an area designated as "remote" by the Department of Health and Social Services, on an unpaid basis under the direct supervision of a dentist member of the faculty of the school, or the direct supervision of a dental hygienist member of the faculty in conjunction with the indirect supervision of a dentist member of the faculty; and

(C) (SAME - no changes)

(2) dental hygienist members of the full-time faculty at a dental hygiene school which requires at least a two-year course and is accredited by the Commission on Accreditation of Dental and Dental Auxiliary Education Programs of the American Dental Association who are

(A) engaged in a clinical program sponsored by, and forming a part of, the course of study of the college, and which has been registered with, and acknowledged by, the board; and

SUGGESTED AMENDMENTS TO HB 401

Alaska State Dental Hygienists' Association

Page 2

(B) supervising and/or practicing dental hygiene in an area designated as "remote" by the Department of Health and Social Services, on an unpaid basis under the indirect supervision of a dentist member of the faculty.

(3) A person practicing dental hygiene under the licensing exemptions as stated in (1) and (2) of this section shall be subject to all provisions of this act and other applicable laws which govern the practice of dental hygiene by licensed practitioners.

# TELEGRAM

RCA ALASKA COMMUNICATIONS, INC.

PHONE: 586-5442

ANCHORAGE, ALASKA 99502

1979 APR 24 PM 11 39

02269 NL ANCHORAGE ALASKA 270 04-24 0350P AST

PMS THELMA BUCHHOLDT, CHAIRMAN, HOUSE HESS COMMITTEE

JUN

WHEN SOLOMON AS LEADER OF HIS PEOPLE HAD TO MAKE DECISIONS HE OFTEN LOOKED BEYOND HIS OWN PERSONAL TASTE, BEYOND HIS ENEMIES AND THE DEVISIVE INFLUENCES THAT PLAGUED HIM TO VIEW THE TRUE RECIPEINTS OF HIS ACTIONS, THE LITTLE PEOPLE WHO WOULD BARE THE BRUNT OF HIS DECISIONS. WE HAVE KIDS IN BUSH ALASKA WHO HAVE TOOTHACHES, WHO SUFFER ALL THE TIME WITH SYSTEMIC POSIONING AND MALNUTRITION BECAUSE OF DENTAL HEALTH PROBLEMS. LOOK BEYOND ALL THE RHETORIC OF THE PROFESSIONALS WHO HAVE MADE NO UNPAID EFFORT TO BRING RELIEF TO THESE PEOPLE. WHO BELIEVES THEM NOW WHEN THEY SAY THEY ARE READY TO GO TO WORK FIXING TEETH IN BUSH ALASKA, NOT I AND SURELY NOT YOU. OURS IS A VOICE CRYING OUT OF THE WILDERNESS BUT NOT BY ANY MEANS A LONE VOICE. EVERY SINGLE RURAL COMMUNITY WANTS DENTAL CARE NOW. THEY DONT CARE ABOUT OIL TAXES, FISH TAXES, D-2 OR PORK BARREL LEGISLATION WHEN THEY SUFFER WITH A TOOTH ACHE THEY WANT HELP NOW. WE HAVE A DLRS200,000 MOBILE CLINIC READY TO GO, PAID FOR WITH STATE TAX DOLLARS. IT IS INCONCEIVABLE THAT A SPECIAL INTEREST GROUP COULD BE SUCCESSFUL IN PREVENTING VOLUNTEERS FROM DELIVERING RELIEF TO THE SUFFERING SIMPLY BECAUSE THEY HAVE MONEY AND POWER. IT IS OURHOPE THT EVERY LEGISLATOR WHO VOTES OR ACTS IN OPPOSITION TO THIS EFFORT SUFFERS FROM S SEVERE TOOTH ACHE OR BREAKS HIS BRIDGE IF THE DENTISTS HAVE ALREADY GOTTEN HIS TEETH. OUR BILL IS TIED UP IN THELMA BUCHHOLDTS HESS COMMITTEE. HELP US GET IT OUT FOR A VOTE. THANKS.

PATRICK PLETNIKOFF, EXECUTIVE DIRECTOR, ALEUTIAN PRIBILOF ISLANDS ASSOCIATION 1638 C STREET ANCHORAGE ALASKA 99501

# Aleutian/Pribilof Islands Association, Inc.

1689 C Street  
Anchorage, Alaska 99501  
Phone (907) 278-3567



February 6, 1979

Thelma Buchholdt  
House of Representatives  
Pouch V  
Juneau, Alaska 99811

Dear Mrs. Buchholdt:

Pursuant to our discussion concerning our need for legislation to allow volunteer dentists to serve in our remote areas under permits issued by the State Department of Health and Social Services, we are sending you a packet of materials to bring you up to date and also on the cover a suggested Statute change which will take away the right to issue permits from the self serving dentists and put that authority with the Health Department instead.

Sincerely yours,

  
Patrick Pletnikoff  
Executive Director

PP:alp  
Enclosures



Erasmia Bond  
25% COTTON FIBER

An Act  
Providing for the Practice of  
Dentistry by Certain Students

*Suggestion  
wording for a  
pre file bill  
this month session  
mike*

*Call for  
to Jan. 7 session  
7-5-66  
Amendment 7*

Be it enacted by the Legislature of the State of Alaska,  
Section 1. A.S.08.36.350 is amended by adding at the end thereof:

(7) Bona fide students of dentistry in pursuit of clinical studies as provided by A.S.08.36.275.

Section 2. Title 8, Chapter 36, of the Alaska Statutes is amended by adding thereto, the following new section:

Section 08.36.275. Practice of Dentistry by Certain Students.

A license is not required of a bona fide full time dentistry student who, during the period of his enrollment and as part of his course of study, engages in a clinical program which is:

1. Performed under the direct supervision of a:
  - A. Member of the faculty of the institution offering the program who is either a professor, associate professor, assistant professor or instructor, or,
  - B. A dentist holding a permit or license from the State of Alaska pursuant to A.S.08.36.220, 240, 280, or 285.
2. Sponsored by an institution which files with the board on forms to be provided for this purpose:
  - A. Evidence of full insurance coverage and protection afforded all participants in the program from claims under A.S.09.55.535, et seq.

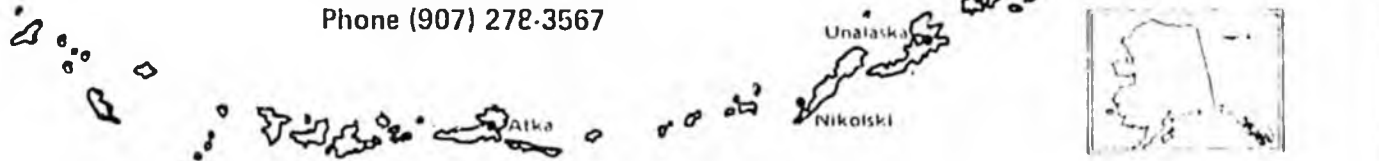
- B. A waiver of venue and consent to submit to the jurisdiction of the Alaska State Courts in any suit arising from the practice of dentistry by any participant in such program.
3. Offered by a dental college approved by the Council on Dental Education of the American Dental Association, and the American Association of Dental Examiners.

*OK  
File - Dental Files*

Paul  
St. George

# Aleutian/Pribilof Islands Association, Inc.

1689 C Street  
Anchorage, Alaska 99501  
Phone (907) 278-3567



November 17, 1978

Phil Smith, Executive Director  
Rural Alaska Community Action Program  
P. O. Box 3-3908  
Anchorage, Alaska 99501


Dear Phil:

We were pleased to be invited to submit an application for an Advocacy Network Contract since we had been left out of your last funding cycle.

This dental program is really badly needed and I think we can swing it through the legislature with a little of this kind of help.

Hopefully you will be able to see your way to fund this little package.

Sincerely yours,

  
Patrick Pletnikoff  
Executive Director

PP: alp  
Enclosure

Application for a Network Advocacy  
Contract for the Aleutian/Pribilof Islands Association

Anyone who has worked more than even a few weeks in rural Alaska becomes aware of the tremendous dental health problems of the people who live there. PHS and the Native Health Service are responsible only for Native dental health problems and they are unable under their present structure and budget to meet the growing need for care.

Alaska is not alone with its problems of delivery of adequate dental service to pockets of poverty - isolated communities and disadvantaged groups. Nor are they alone in their attempts to solve these problems through conventional channels only to be crushed by insecure schizophrenic professional organizations who fear public programs and volunteer services threaten their livelihood. Even Native adults living in Anchorage have a five year waiting list to sit out before they can get dental care.

Frustrated, angry and desperate for help, APIA staff began looking around the country to see how others were solving their rural dental health problems. The most impressive program was operated by the University of California Dental School out of San Francisco, particularly aimed at solving the dental health problems of the migrant farm laborers of California. They have an impressive record of 8 years of service and are now a permanent part of the State health budget. The program is quite simple - socially conscious dentists on staff work with students of the U of C dental school in their senior year of dental school aboard mobile clinics which bring dental health care to the people where they live and

work. It is true they had a head on collision with the dental societies of California, local, regional and state who were worried about their personal income being threatened by these units offering free services, however time and performance healed the breaches and the units continue to fill a tremendous need.

Not only does this operation not threaten private dentistry, but it complements private practice. People become more aware of dental health - prevention and care and as a result whole generations of people choose a private dentist when they can afford one and make room in their lives and budgets for dental health care services.

Hundreds of bush Alaskans are now going to a private dentist when they can as a result of the dental health awareness that has taken place over the years through the public service units like PHS and Indian Health Service.

Alaska's Rural Problems of Dental Health Care Delivery

1. The need is there and demonstrated by at least 2 organizations as intolerable: (a) APIA, (b) Cook Inlet Native Association, (c) North Slope Natives.

APIA - developed a plan with the University of California in San Francisco Dental School for delivery of health care through a mobile clinic approach. The same as was used in California. This mobile clinic became operational this summer and accomplished more than the PHS program over a 5 year period and at no cost to PHS.

Cook Inlet Native Association - hired a full time dentist right under the nose of PHS in the city of Anchorage, ordered equipment and supplies and built a dental clinic. Surely they did

not do this if there was not need for it as the dental society claims.

What are the Problems?

The problems are PHS and the Alaska Dental Society who are in bed together massaging each other's ego.

Facts

Alaska has no dental school.

Alaska has no provision for licensing or allowing volunteers in training to practice dentistry in Alaska without being in violation of the laws the Dental Society fostered.

The State Public Health Service designated the Aleutian area a distressed isolated area in order to qualify the area for issuance of emergency permits for outside dentists to practice dentistry.

The Dental Society over rode the State health services, ruling that no dentist from outside the State could practice dentistry, even free.

Federal law allowed that the APIA dental program could operate under the umbrella of the PHS or the Armed Forces, but PHS refused to allow us to operate.

This summer the dental volunteer team of 22 people arrived ready to work all summer on kids' teeth under the supervision of the U. C. Dental professors only to be told they would be arrested if they tried to deliver service. The Dental Society refused to allow temporary permits to be issued and the PHS only after pressure from Washington allowed us to operate under their wing for the limited summer program.

Facts (continued)

We have 200,000 worth of mobile dental equipment we are willing to share with the rest of rural Alaska once we get through all the legal hurdles and roadblocks put in our way by the Alaska Dental Society and the Public Health Service.

PHS dentists anticipating retirement soon from PHS intend to obtain Alaskan licenses from their cooperative bedfellows in the Dental Society and then contract with PHS for delivery of dental services at the outrageous prices contract dentists get for their services in bush Alaska.

The head of the bush dentistry program for the State Dental Society contracted last year at Wainwright, Alaska for \$45,000 for two-week long sessions.

The same fellow wants to kill off our mobile dental clinic.

We need legislation now to allow volunteer licensed dentists and students supervised by their professors in quality dental schools to practice dentistry in the State of Alaska without violating any laws and without going through the self serving dental society.

We want to design such legislation, generate support for passage early in the session and get our mobile clinic back on the road fixing people's teeth this winter. We feel the \$15,000 advocacy grant would be of tremendous assistance in our efforts to improve the dental health of rural Alaska.

Newwork Advocacy Program

Budget

<u>Personnel</u>	
Primary advocate - ½ time for 3 mo.	3,500
Secretary	1,000
<u>Travel and per diem</u>	
Per diem - 20 days @ \$50	1,000
Travel - 4 round trips to Juneau	684
Limo and cab service	250
Rental of space for advocating in an appropriate setting - 18 meetings @ 150 each	2,700
Printing, type set and production support flyers and booklet printing	2,200
Telephone	1,200
Mobile clinic pictures and replicas of units	<u>700</u>
	13,235
Administrative overhead	<u>2,000</u>
	<u>\$15,234</u>

UNIVERSITY OF CALIFORNIA, SAN FRANCISCO

BERKELEY • DAVIS • IRVINE • LOS ANGELES • RIVERSIDE • SAN DIEGO • SAN FRANCISCO



SANTA BARBARA • SANTA CRUZ

SCHOOL OF DENTISTRY  
Department of Restorative

SAN FRANCISCO, CALIFORNIA 94143

October 5, 1978

Ms. Anna Philemonoff  
c/o Aleutian/Pribilof Islands Association  
1689 "C" Street  
Anchorage, Alaska

Dear Anna,

Enclosed please find all of the addresses, phone numbers, and times at which I can be reached, as per your request.

Please feel free to call or write at any time.

Looking forward to seeing you soon.

Sincerely,

A handwritten signature in cursive script, appearing to read "Marvin".

Marvin M. Stark, D.D.S.  
Professor of Operative  
Dentistry and Oral Biology

RECEIVED

OCT 12 1978

Aleutian/Pribilof Islands  
Assn, Inc.

MMS/sf  
Enc.

Marvin M. Stark, D.D.S.  
Professor of Operative  
Dentistry and Oral Biology  
532 Parnassus St.  
Room 104  
San Francisco, CA 94143

(this is the address at the University)

Marvin M. Stark, D.D.S.  
23480 Ravensbury  
Los Altos Hills, CA 94022

(home address)

Marvin M. Stark, D.D.S.  
1150 Scott Blvd  
Santa Clara, CA 95050

(private practice)

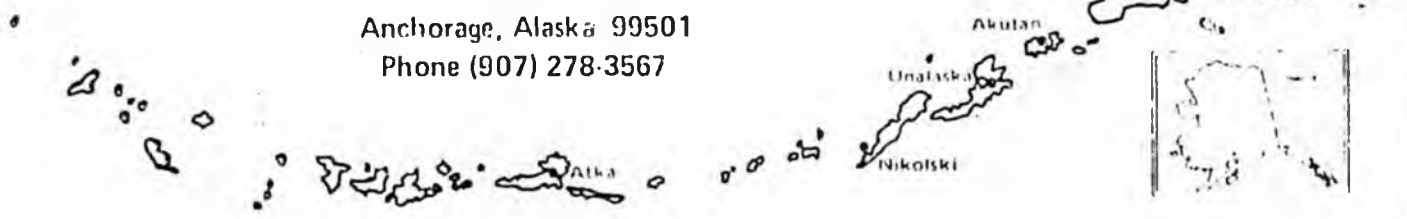
On Mondays and Fridays, Dr. Stark can be reached at the University at (415) 666-2048 or 2030, between the hours of 8:30 and 5:30.

On Tuesdays, Wednesdays, and Thursdays, Dr. Stark is at his private practice. The phone numbers are (408) 246-6588 or 243-4216

Evenings and weekends, his home phone number is (415) 948-6881 or 948-9334.

# Aleutian/Pribilof Islands Association, Inc.

1689 C Street  
Anchorage, Alaska 99501  
Phone (907) 278-3567



September 26, 1978

Mr. Herb Rhodes, Publisher  
The Great Lander  
3110 Spenard Road  
Anchorage, Alaska 99503

Dear Mr. Rhodes:

Your editorial outlining the abuses of the State Bid System was frankly unfair and inaccurate with reference to the Mobile Dental Lab for serving the unmet needs of the Aleutian/Pribilof area.

1. Both the House and Senate approved of the Dental Measure. You claimed they defeated the measure. The House had a floor vote in which it passed unanimously and the Senate Finance Committee gave it a "do pass" vote.
2. The money was intended by the legislature to be appropriated however more programs were approved than the Governor had money for so he was put in the position of making a choice of the best programs approved. He approved this one because it had merit and would bring to the State many times more value than the \$200,000 appropriated in volunteer services helping the Native people who needed dental care the PHS was not able or willing to deliver.
3. The Mobile Dental Unit was designed by the staff of the University of California Dental School and built by them, a task only they could accomplish - no other vendor has the capability of building and delivering the unit except the Siemens Company in West Germany and their unit, not half as good as what we got, costs twice as much.

The Department of Health and Social Services did not ever order anything nine months ahead of the time money was appropriated for the unit or even afterwards. The Aleutian/Pribilof Islands

Mr. Herb Rhodes, Publisher  
The Great Lander  
September 26, 1978  
Page Two

Association, Inc., a non-profit corporation, was given a contract for the development of the units and delivery of them. They made the purchase of the base unit through an Alaskan auto dealer, Alaska Sales & Service, who gave the unit to them "at cost" with no profit whatever, which could never have happened on a bid.

The size of the unit does not limit their versatility at all. They were carefully planned and are near perfect - far superior to anything ever before developed. The reason a Hercules aircraft was used to move a unit to the Pribilofs was because a jealous, hypocritical money grabbing group prevented the delivery of "free" dental services for personal reasons, refusing to issue the permit to practice causing the units to miss the pre-arranged transportation donated by SeaLand to the islands.

The staff was very adequately housed and transported as planned. AIU housed the volunteers while in Anchorage and they were efficiently delivered by Reeve Aleutian to their destination. Your reporting was prejudiced, biased and irresponsible. If you are really interested in what services are or are not provided to the Natives of this State, do a little honest research before you print. The Chairman of the Bush Dentistry Committee of the Dental Association was paid \$44,000 for two stints to a bush community by the Indian Health Service last year - could this be a clue as to why they did not want to license volunteers? There is a really good story here, but you missed it completely.

As to the adequacy of dental services to bush Alaska, tell that to the toddlers, the people with swollen tongues from poor dental care and those whose decay causes drainage down their throats all their lives. Forty-five Alaskans out of 100 must conduct their business, work or study enduring dental pain or with essential teeth missing because it's cheaper to fly to Europe for dental care than to stay home and mortgage life and limb to pay for treatment.

Do you think the Aleutian/Pribilof Islands Association would have sought out dental assistance from out of State if their people were receiving adequate care? Do you think for a minute the Cook Inlet Native Association would have hired their own dentist and invested in a dental office right under the nose of PHS if the service was adequate? Do you think for a moment that we would have had requests for service from our volunteer mobile unit from five areas of the State if their needs were being met? Thank God Governor Hammond is not the kind of person to give in to the political pressures that were brought to bear on him by the PHS personnel and the Alaskan Dental Association and their lobbyists in Juneau - he's got guts and our people are getting their teeth fixed. Can that garbage you are peddling and send

Mr. Herb Rhodes, Publisher  
The Great Lander  
September 26, 1978  
Page Three

it to a more appreciative audience. You may or may not have a legitimate beef on your loss of a printing job, but attacking our dental project is sure not the way to correct it. We would give serious consideration to supporting legislation which takes government at all levels out of the printing business and puts it back with private enterprise because we feel the taxpayer should not be put in the position of competing with his own money for work.

Sincerely yours,

ALEUTIAN/PRIBILOF ISLANDS ASSOCIATION, INC.



Patrick Pletnikoff  
Executive Director

PP:alp  
Enclosure

cc: Governor Jay Hammond  
Bob Atwood, Anchorage Times  
Dr. Frederick McGinnis  
Senator Glenn Hackney  
Senator W. E. Bradley  
Senator Ed Willis  
Senator Bob Ziegler  
Senator Pat Rodey  
Senator John Sackett  
Senator Bill Sumner  
Rep. Alvin Osterback  
Rep. Frank Ferguson

By 1907, it had become a coal and oil center, but by the mid-forties, Katalla had become a ghost town -- a vestige of a bygone era in Alaska's history.

# nboots

and it; the kids understood and it, but I sensed it was

these people were former residents of Katalla, who were confined till the mid-thirties when the refinery burned. Now they are just winter residents, engaged in the trapping. This was in the '40's when fur trapping was a honorable profession even to the "poor" and "overpriced" species" and all that. The price of fur was good. The permanent residents of Katalla was about two hundred and "Wolf" Larsen.

Whether all kinds of odds and ends were gathered around the big table at Bill Hansen's cabin. The people gathered around the table for a very practical reason -- the light was. One gas lamp hung on a nail above the table and we all sat at the table to read, or eat. The gas mantle above the big round table were lit, in my opinion, that was so close in the old days. The light, of course, was the main attraction of the two-room cabin.

One time, early in the morning, one of the men brought in 30 ducks. I remember my sense of wonder at it in the world would we have 30 ducks? But the whole lot was pitched in, cleaned and roasted up and a grand feast had by all, there at that table in Bill Hansen's cabin. I remember the ducks were actually taken to other households for and all that, I don't remember the details after all these years.

I do remember sitting at that round table eating and I remember the tin on

Bill Hansen's cabin at one time. The tin was broken and been replaced with a piece of tin. Whenever I went into a bee-bee in his kitchen I threw it against the tin --

and a fun, and the sort of (continued on page 6)



The **FREE**  
**Great Lander**  
SHOPPING NEWS & SOURDOUGH SAVER CLASSIFIEDS

Volume 10, No. 37 Anchorage, Alaska September 13, 1978

## State Purchasing Scandal --

# Tis Your Money...And Here's How the State Wastes It!

Two weeks ago the Great Lander went to war with the state of Alaska on its bid and purchase procedures. We declared that the state was ignoring the low award bid procedure as prescribed by law -- worse yet that thousands and even millions were going out with no bids at all -- many to Outside firms leaving Alaskan vendors and taxpayers holding the bag.

As one prime example, the court system admitted to 49 violations amounting to \$62,000 in form buying alone. An appeal for public information has kept our telephone ringing. And we hope it continues, through the day and into the Arctic night.

Here are some of the incidents brought to light in a single week:

**Radio Equipment.** Fred Jones of General Electric, in Anchorage, says the state has purchased approximately \$1,500,000 worth of mobile radio equipment since 1973 without bid. He says a contract held by Motorola expired that year and that pleas to Don Harris, head of state transportation, and to Mel Holverston, of the division of communications, for a bid procedure have gone unheeded. "They pay lip service to us and that is all," Jones declares. He says that the state without a bid system has been getting only a 15 percent discount from list price on the radios. Normally, a contract discount would allow 20 to 40 percent off the standard price. He estimates the state in four years has paid \$300,000 more for mobile radios than it should have under a formally bid contract. He says he and other suppliers can list 53 violations of state purchasing laws that require competitive bid during the past four years.

**Mailing Contract.** A contract for approximately \$117,000 was placed with a Hawaiian firm for the January through July period. The contract was originally placed in Seattle, but later changed to Hawaii. Bids were asked on this but Ken O'Brien of the American Mailing Equipment Co. of Anchorage says state officials felt no one in Alaska could do this work. O'Brien says his firm advised the state it could be ready in a week. When he inquired into the expiration of the Hawaiian contract, which was to end in July, state officials said a call would be made for new bids. It is now September and O'Brien reports he has never been notified by the state of a call for bids as promised.

**Rehabilitation Project.** A registered engineer named Louie Overstreet reports he bid \$56,000 to conduct a feasibility study on rehabilitating Lynden Arms apartments for the state. He says the contract was awarded to a firm that bid \$65,000 -- \$8,000 more than his own bid. Overstreet was told by state officials that the other firm offered more "expertise" than his organization.

**Floor Covering.** Jerry Willis, who has been here since 1955, says he was the only bidder on a state contract to re-carpet the International Airport. The

Forms, an Outside firm, who entered a higher bid.

**Regular Printing.** The Anchorage Printing Co. with a bid of \$128,000 was low bidder on a state call to print its elections pamphlets. The state went into negotiation with Craftsmen Press of Seattle the following day and awarded that firm the job. Formal bids were never cancelled and re-advertised as required by law. Anchorage Printing was also low bidder by \$9,000 on the Capital Site Commission tabloid, but the work went to Craftsmen Press after the state changed the required paper shortly before bid openings, thus eliminating sufficient time to ship the newly called for paper stock north.

**School Bus Contract.** Bud Goodyear of the Susitna Sentinel says that in May of this year the State Department of Education at Palmer considered accepting a school bus contract that was not the lowest offer. Goodyear reports that the Mat Su Borough officials quickly rectified the system and demanded that new bids be requested.

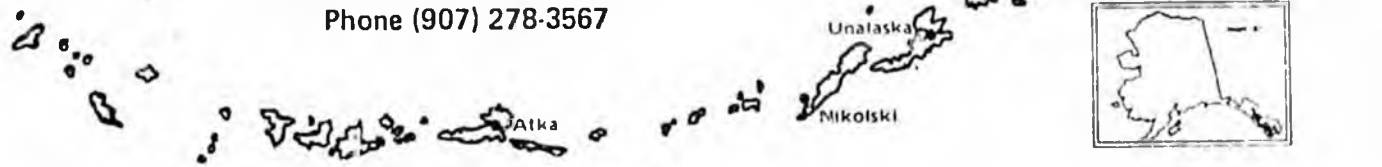
**Mobile Dental Lab.** When both the Senate and House defeated a measure for a \$200,000 mobile dental lab for the Aleutians, the appropriation was slipped through in the governor's capital budget. The two units were purchased without bid as required by state law and are reportedly so large they can only be moved to the Aleutians in a Hercules cargo plane at \$1750 an hour. Indications are the units had to be ordered by the Alaska Department of Health and Social Services at least nine months before the money was ever okayed.

The size of the units limits their versatility and insiders say dental care was already being provided Alaskan natives to the westward. No provision was made for a staff and their lodgings or transportation. A team came from the Stark Foundation in California to serve with the units, but Outside dentists are not allowed to practice in Alaska.

**Form Printing.** K and R Printing, now called Printmore, says it has fought the state for years to get form printing out on bid in the court system. The state

# Aleutian/Pribilof Islands Association, Inc.

1689 C Street  
Anchorage, Alaska 99501  
Phone (907) 278-3567



September 20, 1978

G. H. Ivey, Director  
Alaska Area Native Health Service  
Anchorage, Alaska

Dear Mr. Ivey:

Thank you for your letter of September 12, 1978 in which you point out what appeared to you to be inaccuracies in my letter of August 7th.

It was our impression PHS was in some way associated with the U of A Dental Hygiene Program which was why I specifically asked how this training activity was covered legally, thinking that if they had found a way to square with the Statutes we might use the same route. I don't recall anyone at our meeting ever saying that PHS was not in fact a sponsor so I just assumed they were. I apologize for the misinterpretation. In any case, how are they covered?

The statement about covering the expenses of PHS supervisor of our program was in fact made by Dr. Smole. At least that's the way we heard it.

On Page 2 you call our attention to the fact that the Aleutian Islands area had been declared a remote area under the State Statutes and that there would be no difficulty for volunteer dentists and hygienists to receive permits to practice in Alaska. As you know that was the intention of the legislation but this intention was by-passed by the State Dental Board when their board met on December 16th and decided to stop issuing any temporary permits to practice in Alaska. We did not know of this decision by the Alaska Dental Board until May of this year and we are certain the legislators did not know of this short circuit either.

G. H. Ivey, Director  
Alaska Area Native Health Service  
September 20, 1978  
Page Two

It is difficult to understand why the Alaska Dental Society and the Alaska State Board of Dentistry would be upset with PHS because they cooperated with us on this project. We very much appreciate your strength of conviction and dedication to service which prompted you to help us out when we had no place else to turn.

The reason we have contacted other health organizations in regard to this project was to ascertain if there was sufficient need and interest for establishing a health support training program at AMU, since we would not alone have students in sufficient number to make up a class or a program.

We were told by the Dentist at Cook Inlet they might want to train several for their new unit, and we have also spoken with the Chugach group. There is not anything confidential or secretive about our inquiries nor has there ever been. As a matter of fact, I would think your service unit might want to be involved in not only the planning of such a program but in the hands on clinical experience as well since we expect many of those who complete the program to seek employment in the bush areas when the demand is sufficient to employ them.

As to future planning of mobile dentistry project, we are now ready to sit down and talk with you and your staff concerning where we want to function next, record keeping and cooperation. If we are to function to everyone's advantage, we will not want to be operating in competition with your schedule; rather, we would like to complement your efforts and you likewise.

As to a full time coordinator being hired this is not yet the case. However, we have asked Terry Buterin, a young Aleut man from St. Paul to spend some time with the unit, learn what he can and to then decide if he wants to pursue a training program at UCF Dental School, leading to a special certificate in mobile dentistry. He seems very excited about the potential for such a program and we will attempt to get it off the ground. It is possible at that time we might want to petition for a budgeting change to reflect this change of scope of our previously designed program and activities.

We are very pleased with your expressed willingness to work with us further this year.

Our hope is that we can move the unit from the Pribilofs this month and become operational with the following staffing by November 1st.

G. H. Ivey, Director  
Alaska Area Native Health Service  
September 20, 1978  
Page Three

The UCSF Dental School has agreed to furnish us with a graduate periodontist who will supervise two dental students and a hygienist in training to be rotated each month until the summer program begins again. The cost of this phase of the program would be about \$24,000 for the rest of the year including air fare and per diem.

We would appreciate having your thoughts on this and meeting with you and your staff to discuss the details at your earliest convenience.

Thanks again for your help on the Pribilofs project this summer. We look forward to meeting with you soon.

I talked with Dr. Soelberg and he says all the records were left in the stap van. If you want them sent to your office we can arrange this when we move the unit.

Sincerely yours,

ALEUTIAN/PRIBILOF ISLANDS ASSOCIATION, INC.

J. D. Milne  
Consultant

JDM:alp

cc: Dr. Arthur Hansen, President, Alaska Board of Dentistry  
Ms. Beverly Long, Senator Gravel's Office  
Dr. Thomas Redmond, President, Alaska Dental Society  
Mr. Watson, Chief, Office of Personnel, ANHS  
Dr. Morrow, Director, Dental Hygiene Program, UAA  
Dr. Smole, Chief, Service Unit Dental Program, ANMC  
Dr. Glen Olds, President, AMU  
Dr. Marvin Stark, UCSF

Dr. Smole  
Chief, Service Unit Dental Program  
Alaska Native Medical Center  
Box 7741  
Anchorage, Ak

Dr. Glen Olds  
President, AMU  
Grant Hall  
Anchorage, Ak

Beverly Long  
Fed. Building  
Office of Senator Gravel  
Anchorage, AK

Dr. Author Hansen  
President, Ak Board of Dentistry  
Alaska Dental Society  
Statewide  
1400 W 31st. Ave  
Anchorage, Ak

Dr. Marvin Stark  
Univ. of CA Dental School  
Mobil Clinic  
San Francisco, CA

Dr. Thomas Redmond  
Pres. Alaska Dental Society  
3606 Phone Circle  
Anchorage, AK

Mr. Watson  
Chief, Office of Personnel  
ANMC  
Box 7741  
Anchorage, AK

Dr. Morrow  
Director, Dental Hygiene Program  
2651 Providence Dr. UAA  
Anchorage, Ak



DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE  
PUBLIC HEALTH SERVICE  
HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION

September 12, 1978

Refer to A-D (A-DE)

ALASKA AREA NATIVE HEALTH SERVICE  
BOX 7-741  
ANCHORAGE, ALASKA 99510

Dr. Fredrick McGinnis  
Deputy Director  
Alaska Department of Health  
and Social Services  
McKay Building  
Anchorage, Alaska 99501

Dear Dr. McGinnis:

This agency has received a copy of a memorandum dated August 7, 1978, from Dr. J. D. Milne, Dental Project Consultant, Aleutian Pribilof Island, Assn. The memorandum was in relation to a meeting between Aleutian Pribilof Island, Assn., the Alaska Native Health Service and Senator Gravel's office. I would like to take the opportunity to point out to you the inaccuracy of some statements in Dr. Milne's memorandum.

The U. S. Public Health Service is not associated with the University of Alaska Dental Hygiene program, nor do the students in this program practice under the auspices or the federal government. In the past, the Alaska Native Health Service, has trained persons in dental assisting in association with Sheldon Jackson College.

Dr. Milne also stated, "they will consider allowing us to operate under this direct supervision... and added that we would have to pay for their supervision". The Alaska Native Health Service is always interested in supporting individuals and organizations committed to the improvement of the health of the Alaska Native people. We do not, nor have we in the past required payment for our support. In fact, in most instances we provide financial assistance. In this project we were not included in the planning or arrangements for what we were assured was a State of Alaska Program.

Dr. Milne implied the Alaska Native Health Service was not willing to employ volunteers. Persons providing volunteer services within the federal health system must meet all the requirements of federal employees performing the same health care. Having met those requirements, volunteer employees are entitled to all of the benefits of the federal government, save those relating to compensation (salary, retirement etc). We must accept responsibility for the individuals themselves as well as the services they provide. We cannot place individuals in "nominal employment", in order to circumvent state statutes as we were requested by Aleutian Pribilof Island, Assn.

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SEP 19 1978

Aleutian/Pribilof Islands  
Assn, Inc.

Dr. McGinnis  
September 12, 1978

- age 2

Further, it was our understanding that the State Department of Health and Social Services had declared the Aleutian Pribilof Islands a remote area under State Statutes and there would be no difficulty for volunteer dentists and hygienists to receive permits to practice in Alaska. We were assured the Aleutian Pribilof Island, Assn Mobile Dental Project did not involve the Alaska Native Health Service. It was a project authorized by the legislature of the State of Alaska to be carried out under applicable state statutes and with the support of appropriate state agencies.

As you know, this did not occur. My reasons to reverse an earlier decision to not become involved and to employ the volunteers under federal regulations authorizing volunteer employment were:

1. The Alaska Native Health Service has a commitment to support Alaska Native Health organizations such as the Aleutian Pribilof Island Assn.
2. We have a responsibility for the health of Alaska Native people. If this project failed because of licensing problems, the persons to suffer would be potential recipients of care..
3. Considerable State of Alaska funds had been expended for the purchase of equipment and the expenses of the several volunteers from California. If we did not employ the individuals in our program these expenditures would have been wasted entirely.
4. The dentists, dental hygienists and other volunteers were found to be well qualified, sincere and concerned individuals. Their efforts and time would have been similarly wasted.
5. The people of St. Paul and St. George supported this program and requested our assistance.

Even though my decision has resulted in a serious breach in our relations with the Alaska Dental Society and the Alaska State Board of Dentistry,

Dr. McGinnis  
September 12, 1978

Page 3

I feel the care being provided compensates for the expenditure of federal funds and the use of federal authority. It is my request that your office provide assistance to the Aleutian Pribilof Island Assn., in securing proper licensure and/or permits for volunteer personnel to practice in Alaska in the future. I would also appreciate being kept advised by your office of future plans and operations of this project.

Sincerely,

G. H. Ivey  
Director  
Alaska Area Native Health Service

Enclosure (1)

cc: Dr. Arthur Hansen, President, Alaska Board of Dentistry  
Ms. Beverly Long, Senator Gravel's Office  
Dr. Thomas Redmond, President, Alaska Dental Society  
Mr. Watson, Chief, Office of Personnel, ANHS  
✓ Mr. Pletnikoff, Director, APIA  
Dr. J. D. Milne, Consultant, APIA  
Dr. Morrow, Director, Dental Hygiene Program, UAA  
Dr. Smole, Chief, Service Unit Dental Program, ANMC

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SANTA BARBARA • SANTA CRUZ

SCHOOL OF DENTISTRY  
Department of Restorative

SAN FRANCISCO, CALIFORNIA 94143

September 11, 1978

Dr. James Milne  
Aleutian/Pribilof Islands Association, Inc.  
430 "C" Street  
Suite 303  
Anchorage, Alaska 99501

Dear Jim,

Enclosed please find brochure and price list for Siemens equipment. The items we purchased were encircled on pages 21 and 27. The price listed is retail and we get 35% discount.

The cost of the bus is approximately 150-170 thousand dollars, depending on the equipment. You will note that the chair featured in the brochure is not as new as the one we used in our bus.

I trust this is what you needed.

Best wishes.

Sincerely,

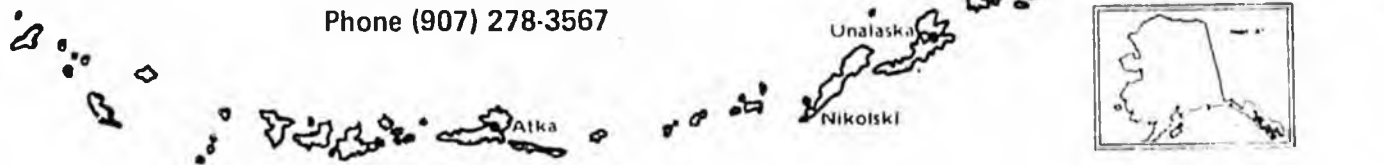
*Marvin M. Stark*  
Marvin M. Stark, D.D.S.  
Professor of Operative  
Dentistry and Oral Biology

MMS/sf  
Enc.

File Copy - Do Not REMOVE

Aleutian/Pribilof Islands Association, Inc.

1689 C Street  
Anchorage, Alaska 99501  
Phone (907) 278-3567



September 5, 1978

Dr. Glen Olds  
President  
Alaska Methodist University  
Anchorage, Alaska

Subject: APIA Dental Program

Dear Dr. Olds:

We would like to propose the following program be developed at ANU to serve the health support requirements of bush Alaska. We feel we could furnish a number of students from the Aleutian as well as from other native organizations such as Chugach and Cook Inlet.

Cook Inlet is planning a dental facility designed to accommodate 3 chairs with a demand for at least 2 assistants and perhaps 2 hygienists. The APIA facility could easily use 6 such persons for the summer months and one in each village during the year.

We would be happy to assist ANU in a search for funding of such a project should you be interested in pursuing it further.

Naturally, such students would need an operational facility available for training. For this purpose our mobile clinic would be available as well as the new Cook Inlet Dental Unit. Our mobile unit then would become an important element of your training program and essential to your operation. As an institution of higher learning you would be legally able to operate the mobile clinic either alone or in consort with the University of California Dental School of U.S.C. or any other school you might be comfortable with. Emery was suggested as a possibility at one time and the Stark Foundation would have no objection to this whatever.

Please find enclosed the Alaska Statutes which were obviously designed to meet the bush needs for dentistry. However, since

Dr. Glen Olds  
September 5, 1978  
Page Two

that time steps have been taken by the dental association and the examining board to circumvent this intention. As an example the board decided last year in its December meeting to abolish temporary permit issuance totally.

We are also sending you a fairly complete run down on what has taken place with this program and the bases touched since its inception. You will readily see that it has been an uphill vested interest battle politically as volatile as the AMI Program. It is only fitting and proper that we join forces to combat the anti social groups who are more worried about lining their pockets than delivery of service.

Sincerely yours,

ALEUTIAN/PRIPILOF ISLANDS ASSOCIATION, INC.



Patrick Pletnikoff  
Executive Director

PP:alp  
Enclosures

Article 3. General Provisions.

Section

190. "Board" defined

Sec. 08.32.190. "Board" defined. Board means the Board of Dental Examiners.

Chapter 36. Dentistry.

Article

- 1. Board of Dental Examiners (§§ 08.36.010—08.36.091)
- 2. Examination and Licensing (§§ 08.36.100—08.36.300)
- 3. Unlawful Acts (§§ 08.36.310—08.36.310)
- 4. General Provisions (§§ 08.36.350—08.36.360)

Article 1. Board of Dental Examiners.

Section

- 10. Creation and membership of board
- 20. Appointment and term of service of members
- 30. Election of officers
- 40. Meetings
- 50. Quorum

Section

- 60. [Repealed]
- 70. General powers
- 80. Applicability of Administrative Procedure Act
- 90. [Repealed]
- 91. Records and reports

Sec. 08.36.010. Creation and membership of board. There is created the Board of Dental Examiners, referred to in this chapter as the board, consisting of seven members. Five members shall be qualified resident dentists who have been engaged in the practice of dentistry in the state for five years immediately preceding appointment, one member shall be a dental hygienist licensed under AS 08.32, and one member with no direct financial interest in the health care industry. (§ 1 art II ch 186 SJ A 1955; am § 2 ch 155 SLA 1968; am § 8 ch 102 SLA 1976)

Effect of amendment. — The 1976 amendment substituted "seven members" for "five members" at the end of the first sentence and rewrote the second sentence.

Editor's note. — Section 1, ch. 155, SLA 1968, provides: "Purposes. The practice of dentistry in the state is hereby declared to affect the public health, safety and welfare and to be subject to regulation and control in the public interest. It is further declared to be a matter of public interest and concern that the dental profession merit and receive the confidence of the public and that only qualified dentists be permitted to

practice dentistry in the state. All provisions of this chapter relating to the practice of dentistry and dental hygiene and to the registration of dental laboratories shall be liberally construed to carry out these objects and purposes."

Am. Jur., ALR and C.J.S. references. — 41 Am. Jur., Physicians and Surgeons, § 13, 23.

Dentist as within statutes pertaining to physician or surgeon, 115 ALR 261.

7<sup>o</sup> C.J.S. Physicians and Surgeons § 1 to 5.

Sec. 08.36.020. Appointment and term of service of members. Members of the board are appointed by the governor, subject to confirmation by the legislature in joint session. Each board member serves for a term of five years, and until his successor is appointed and qualified. The term begins on February 1. An appointment to a vacancy

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is for the unexpired term. (§ 2 art II ch 186 SLA 1955; am § 1 ch 59 SLA 1964; am § 9 ch 102 SLA 1976)

Effect of amendment. — The 1976 amendment deleted "assembled" from the end of the first sentence and deleted the former fifth through eighth sentences, which related to a list of names from which appointments were to be made.

**Sec. 08.36.030. Election of officers.** The board shall elect a president and a secretary from among its members, each to serve for a term not to exceed two years. (§ 3 art II ch 186 SLA 1955; am § 1 ch 121 SLA 1972)

**Sec. 08.36.040. Meetings.** The board shall meet as often as, and at the times and places, necessary to conduct its business. (§ 3 art II ch 186 SLA 1955)

**Sec. 08.36.050. Quorum.** A majority of the board constitutes a quorum for the transaction of business. (§ 4 art II ch 186 SLA 1955)

**Sec. 08.36.060. Expenses and salary.**  
Repealed by § 3 ch 59 SLA 1966.

**Sec. 08.36.070. General powers.** The board shall have, but not by way of limitation, the following powers and duties:

- (1) to examine and issue licenses to applicants;
- (2) to register licensed dentists in good standing;
- (3) to submit an annual report of its proceedings to the governor and to members of the Alaska Dental Society, containing a statement of money received and disbursed;
- (4) to affiliate with the American Association of Dental Examiners, and pay annual dues to the association;
- (5) to hold hearings, revoke, annul, or suspend the license of a person who violates this chapter or the rules and regulations of the board;
- (6) to supply forms for applications, licenses, permits, certificates, and other papers and records;
- (7) to enforce the provisions of this chapter and make, alter, or amend the rules and regulations necessary or desirable to make the provisions of this chapter effective. (§ 5 art II ch 186 SLA 1955; am § 6 ch 69 SLA 1970)

Legislative committee report. — For 1970 House Journal Supplement No. 2, p. report on ch. 69, SLA 1970 (HB 564), see 7.

**Sec. 08.36.080. Applicability of Administrative Procedure Act.** The board shall comply with the Administrative Procedure Act (AS 44.62).

**Sec. 08.36.090. Records and reports.**  
Repealed by § 3 ch 59 SLA 1966.

**Sec. 08.36.091. Records and reports.** The board shall maintain

- (1) a record of its proceedings;
- (2) a register containing the name, office and home addresses, and other information considered necessary by the board, of each person licensed as a dentist or dental hygienist, and a register of the licenses revoked by the board, and information on the status of each licensee. (§ 3 ch 155 SLA 1968)

**Article 2. Examination and Licensing.**

Section	Section
100. License required	240. Issuance of license; recordation; display
110. Qualifications of applicants	244. License to practice as specialist required
115. Malpractice insurance	246. Qualification for a specialist license
120. Photograph and filing date of application	247. Limitation of special practice
130. Examination	248. Suspension or revocation of specialty licenses
140. Out-of-state examination	250. Biennial registration
150. Examination in out-of-state dental schools	260. Branch office registration
160. Contents of examination	270. [Repealed]
170. Partial examination	271. Permits for isolated areas
180. Re-examination	280. Temporary permit
190. Grading of examination	285. [Repealed]
200. Waiver of written examination	290. Fees and penalties
210. Waiver of examination by reciprocity	300. [Repealed]
220. Issuance of license by reciprocity	
230. Practice outside the state	

**Sec. 08.36.100. License required.** No person, except those specifically exempted from the application of this chapter, may practice, or attempt to practice, dentistry without a license or permit, and a current certificate of registration. (§ 1 art III ch 186 SLA 1955; am § 4 ch 155 SLA 1968)

ALR and C.J.S. references. -- Unlicensed dentist's right to recover for services, 30 ALR 860; 118 ALR 661. Right of corporation or individual not himself licensed, to practice dentistry through licensed employees, 103 ALR 1240. Constitutionality and construction of statutes or regulations prohibiting one who has no license to practice dentistry from owning, maintaining, or operating an office therefor, 20 ALR2d 808. 70 C.J.S. Physicians and Surgeons §§ 6 to 24.

**Sec. 08.36.110. Qualifications of applicants.** An applicant for a license to practice dentistry may apply to the board for an examination and license by submitting information that he is

- (1) Repealed by § 25 ch 245 SLA 1970.
- (2) of good moral character;
- (3) Repealed by § 10 ch 127 SLA 1974.
- (4) a graduate of a dental college approved by the Council on Dental Education of the American Dental Association at the time of graduation, and holds a D.D.S. or D.M.D. degree or the equivalent;

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(5) Repealed by § 1 ch 36 SLA 1970. (§ 2 art III ch 186 SLA 1955; am § 1 ch 26 SLA 1965; am § 1 ch 36 SLA 1970; am § 7 ch 69 SLA 1970; am § 25 ch 245 SLA 1970; am § 10 ch 127 SLA 1974)

Effect of amendment. — The 1974 amendment repealed paragraph (3).

Legislative committee reports. — For report on ch. 69, SLA 1970 (HB 561), see 1970 House Journal Supplement No. 2, p. 7. Chapter 245, SLA 1970 (HCSSP 399 am

H), was identical to CSHB 406 (Jud). For report on CSHB 406 (Jud), see 1970 House Journal Supplement No. 6.

For report on ch. 127, SLA 1974 (SCSHB 817 am S), see 1974 House Journal, p. 657.

**Sec. 08.36.115. Malpractice insurance.** If medical malpractice insurance for dentists becomes unavailable on the voluntary market and the director of insurance finds, after public hearing, that the unavailability is impairing the delivery of dental services to the public, the director of insurance may require all persons licensed under this chapter to carry medical malpractice insurance and to purchase their insurance from the Medical Indemnity Corporation of Alaska established under AS 21.88. If a finding of unavailability of insurance on the voluntary market and impairment of services has been made under this section, purchase of medical malpractice insurance from the Medical Indemnity Corporation of Alaska is a condition of licensure under this chapter. The provisions of this section are satisfied if the licensee's employer maintains insurance for him from the Medical Indemnity Corporation of Alaska. (§ 10 ch 102 SLA 1976)

**Sec. 08.36.120. Photograph and filing date of application.** Each applicant shall submit a recent unmounted, autographed photograph of himself. Applications shall be filed at least 30 days before the date scheduled for an examination. (§ 2 art III ch 186 SLA 1955)

**Sec. 08.36.130. Examination.** An examination shall be given at times and places determined by the board to be convenient and economical for the applicants and the state. At least once each year the board shall appoint from its membership an examination committee of at least three persons. The examination committee shall conduct an examination at least once a year and report the results to the board for official action. (§ 3 art III ch 186 SLA 1955; am § 5 ch 155 SLA 1968)

**Sec. 08.36.140. Out-of-state examination.** If an applicant requests the board to hold an examination outside the state, the board may require the applicant to pay the transportation costs to the members of the committee conducting the examination. (§ 3 art III ch 186 SLA 1955)

**Sec. 08.36.150. Examination in out-of-state dental schools.** The examination committee, with the approval of the board, may conduct an examination in the clinic of an approved dental school within the continental limits of the United States and admit to the examination a dental student in his last year of school who would otherwise be eligible

for admission to examination and licensing in the state upon completion of his education. (§ 3 art III ch 186 SLA 1955)

**Sec. 08.36.160. Contents of examination.** The examination shall be clinical and written and of such a character as to test in a satisfactory manner the qualifications of the applicant to practice dentistry. The examination shall consist of the following:

(1) The subjects of the written examination shall be selected in accordance with the trend of dental education as determined by the Council of Dental Education of the American Dental Association.

(2) The applicant shall give demonstration of his skill in operative and the prosthetic dentistry or any procedures as recommended by the American Association of Dental Examiners. (§ 4 art III ch 186 SLA 1955; am § 6 ch 155 SLA 1968)

**Sec. 08.36.170. Partial examination.** A student at least 19 years of age who has satisfactorily completed regular courses of instruction in dentistry in at least two different school years at an approved dental school, and who is certified by the dean of the college as having satisfactorily completed the subjects included in section I of the examination may take section I of the examination. If the student passes section I and subsequently takes the full examination, the requirements of section I are waived. (§ 5 art III ch 186 SLA 1955)

**Sec. 08.36.180. Re-examination.** An applicant shall pass each subject of each section of the examination with a score of at least 75 per cent. If an applicant fails in one subject in each section, he may be re-examined in that subject. If an applicant fails in more than one subject in any section, he shall be re-examined in the whole section. If an applicant fails the examination or any section of it on two separate occasions, the board shall refuse to examine him further until he produces evidence satisfactory to the board that he has pursued further study in preparation for the examination. (§ 6 art III ch 186 SLA 1955)

**Sec. 08.36.190. Grading of examination.** Upon the conclusion of the written examination and as soon as practicable, the papers shall be rated by an examiner. The examiner shall prepare a report in duplicate on each written examination and a report in duplicate on each practical examination. The examiner shall forward one copy of each report on each candidate to the secretary of the board and one copy to the division of occupational licensing. The secretary shall prepare a composite report on each applicant and file one copy of his report with the division of occupational licensing. As soon as practicable the division of occupational licensing shall notify each candidate of the results of the examination. (§ 7 art III ch 186 SLA 1955; am § 2 ch 121 SLA 1972)

**Sec. 08.36.200. Waiver of written examination.** The board may waive the requirement for written examination for an applicant who holds a certificate from the National Board of Dental Examiners that

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he has passed the theoretical or written examination given by the national board. (§ 8(a) art III ch 186 SLA 1955)

**Sec. 08.36.210. Waiver of examination by reciprocity.** The board may waive the requirement for written examination for a graduate of an approved dental school who has been licensed, and has been in legal and reputable practice of dentistry in a state, territory, district or possession of the United States which has requirements for licensing, and give reciprocal rights, equivalent to those of this state, if the applicant meets the requirements of § 110 of this chapter. (§ 8(b) art III ch 186 SLA 1955; am § 3 ch 121 SLA 1972)

**Sec. 08.36.220. Issuance of license by reciprocity.** If an applicant having the qualifications contained in §§ 110 and 210 of this chapter has been engaged in the practice of dentistry for a period of five years in the state, territory, district or possession of the United States, immediately preceding his application to practice in the state, the board may license the applicant without examination. (§ 9 art III ch 186 SLA 1955; am § 2 ch 26 SLA 1965; am § 7 ch 155 SLA 1968; am § 4 ch 121 SLA 1972)

**Sec. 08.36.230. Practice outside the state.** A dentist licensed to practice in this state and residing and practicing dentistry outside of this state, may maintain his eligibility to practice in this state by biennially registering his name and place of residence with the division of occupational licensing. If the dentist fails to register, the board may reinstate his license without examination upon payment of a penalty of \$25, payment of all delinquent registration fees, and presentation of proof of active practice at his place of residence, certified by the dental board having jurisdiction at his place of residence, or, if there is no board, by evidence satisfactory to the board. (§ 10 art III ch 186 SLA 1955; am § 5 ch 121 SLA 1972)

**Sec. 08.36.240. Issuance of license; recordation; display.** The board shall issue a license to each successful applicant who has paid the required fees. The holder of a license shall register it in the office of the clerk of the superior court in the judicial district of his place of residence. The licensee shall display the license in a conspicuous place where he practices. (§ 11 art III ch 186 SLA 1955; am § 6 ch 121 SLA 1972)

**Sec. 08.36.244. License to practice as specialist required.** No licensed dentist may hold himself out to the public as being especially qualified in a branch of dentistry by announcing through the press, sign, card, letterhead or printed matter, or any means of public advertising, using such terms as "specialist," or inserting the name of the specialty, or using other phrases customarily used by qualified specialists that would imply to the public that he is so qualified, without first securing a specialist's license as provided in this chapter. (§ 8 ch 155 SLA 1968)

Sec. 08.36.246. Qualification for a specialist license. (An applicant for a specialty license must

- (1) possess a license to practice dentistry in the state, and
- (2) have completed two or more academic years of advanced education in the specialty.

(b) The provision of (a) (2) of this section does not apply to dentists who have limited their practice exclusively and who ethically announced limitation of practice in accordance with American Dental Association policy before July 23, 1968. (§ 8 ch 155 SLA 1968)

Sec. 08.36.247. Limitation of special practice. (a) No specialty license may be issued unless the applicant presents proof satisfactory to the board that he is qualified to practice that specialty.

(b) This section may not be construed as limiting or preventing a licensed and qualified dentist from performing, without a specialty license, dental acts or services to the public in any of the branches of dentistry, except that no dentist may administer a general anesthetic to a patient without a valid permit as required by regulations of the dental examiners board. (§ 8 ch 155 SLA 1968)

Sec. 08.36.248. Suspension or revocation of specialty licenses. The board may suspend or revoke a specialty license upon any grounds set out in § 310 of this chapter, and the procedure for suspensions and revocations shall be the same as for the revocation or suspension of a regular license to practice dentistry. (§ 8 ch 155 SLA 1968)

Sec. 08.36.250. Biennial registration. At least 60 days before January 1 of every other year, the division of occupational licensing shall mail a form for biennial registration to each licensed dentist. Each licensee shall complete the form and return it together with the registration fee. The division of occupational licensing shall, as soon as practicable, issue a registration certificate valid for the years for which issued. Each licensee shall keep the registration certificate beside or attached to his license. Failure to receive the registration form does not exempt a dentist from biennial registration. (§ 12 art III ch 186 SLA 1955; am § 9 ch 155 SLA 1968; am § 7 ch 121 SLA 1972)

Sec. 08.36.260. Branch office registration. A licensee who practices in an established office with an address other than that address for which his biennial registration certificate is issued shall obtain a branch office registration certificate for each office. (§ 13 art III ch 186 SLA 1955; am § 10 ch 155 SLA 1968)

Sec. 08.36.270. Permits for isolated areas.  
Repealed by § 3 ch 26 SLA 1965; § 5 ch 93 SLA 1965.

Sec. 08.36.271. Permits for isolated areas. (a) The Department of Health and Social Services shall designate as isolated areas those specific places and regions remote from major population centers which

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are not served by dentists licensed under this chapter and which have a geographical location which works financial hardship, extended loss of time, or arduous and costly travel upon residents needing dental care.

(b) The board shall, upon recommendation of the Department of Health and Social Services, issue an annual permit authorizing the treatment of residents in an area designated under (a) of this section, who are not entitled to dental care by the state or federal government, by a dentist employed by the United States Public Health Service or qualified member of the armed services who serves in that area. (§ 1 ch 93 SLA 1965; am § 11 ch 155 SLA 1968; am § 6 ch 104 SLA 1971)

**Sec. 08.36.280. Temporary permit.** (a) The board may issue a one year temporary permit without examination to an applicant to practice dentistry in a locality requested by the applicant if the locality is of the type specified in (2) of this subsection and the applicant

(1) meets the requirements of § 110 of this chapter;

(2) desires to practice dentistry in a city or rural village which does not have a resident licensed dentist in active general practice;

✓(3) has a license in good standing to practice dentistry in a state, territory, district or possession of the United States;

(4) tenders and pays the fee prescribed in § 290 (6) of this chapter.

(b) The board may authorize a temporary permittee to practice dentistry in more than one city or rural village of the type specified in (a) (2) of this section.

(c) The board may annually renew a temporary permit upon written application of an applicant and upon payment of the prescribed fee if the applicant has not committed an act which is a ground for revocation in § 310 of this chapter, but in any case, within two years from issuance of his first temporary permit, the applicant must pass a board exam.

(d) A temporary permit may be revoked, suspended or annulled, or the permittee may be reprimanded, censured or disciplined by the board in the same manner and for the same cause as a licensed dentist under § 310 of this chapter.

(e) The board shall grant or deny an application for a temporary permit within 60 days after it is received. (§ 15 art III ch 186 SLA 1955; am § 4 ch 26 SLA 1965; am §§ 8, 9 ch 121 SLA 1972)

**Sec. 08.36.285. Licensing a permittee.**

Repealed by § 10 ch 121 SLA 1972.

Editor's note. — The repealed section derived from § 5, ch. 26, SLA 1965.

**Sec. 08.36.290. Fees and penalties.** The board shall impose and collect the following fees and penalties:

(1) for the issuance of an original license, \$30;

(2) for the examination of an applicant, \$50;

(3) for re-examination of an applicant, \$50;

- (4) for biennial registration, \$40;
- (5) for each branch office biennial registration, \$40;
- (6) for a temporary permit, \$25;
- (7) Repealed by § 7 ch 94 SLA 1968.
- (8) for re-instatement as provided in § 230 of this chapter a penalty of \$10;
- (9) for a specialty license, \$30;
- (10) for a duplicate license, \$10. (§ 16 art III ch 186 SLA 1955; am § 7 ch 94 SLA 1968; am § 12 ch 155 SLA 1968)

For history of taxation of profession of dentistry, see *United States v. Dasher*, 9 Alaska 719 (1940). C.J.S. references. — 53 C.J.S. Licenses § 34; 70 C.J.S. Physicians and Surgeons §§ 2 to 4, 6 to 8.

**Sec. 08.36.300. Deposit of fees and payment of expenses.**  
 Repealed by § 3 ch 59 SLA 1966.

**Article 3. Unlawful Acts.**

Section	Section
319. Grounds for revocation of license	330. Injunction
320. Order of reprimand, suspension and revocation	340. Penalties
325. Limits or conditions on license; discipline	

**Sec. 08.36.310. Grounds for revocation of license.** A license and registration may be revoked, suspended, or annulled, or the licensee may be reprimanded, censured, or disciplined by the board after hearing when he

- (1) secures a license through deceit, fraud, or wilful misrepresentation of a material fact;
- (2) is convicted of a crime involving moral turpitude;
- (3) has a chronic or persistent inebriety or addiction to habit-forming drugs which renders him incompetent to continue the practice of dentistry;
- (4) commits wilful or gross malpractice or wilful or gross neglect in the practice of dentistry;
- (5) hires, supervises, permits or aids unlicensed persons to practice dentistry;
- (6) is insane or has a contagious or infectious disease making him an improper person to continue in the practice of dentistry;
- (7) practices or offers to practice dentistry under a name other than the name in which the license is issued;
- (8) uses the name of a company, association, corporation, trade name, dental clinic, or business name in connection with the practice of dentistry;
- (9) knowingly practices in the employment of or in association with a person who is practicing in an unlawful manner;

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- (10) uses an advertising solicitor or free-publicity press agent;
- (11) wilfully deceives or attempts to deceive the board with reference to any matter under investigation by it;
- (12) advertises professional superiority;
- (13) advertises free dental work or free examination;
- (14) advertises prices for professional service;
- (15) advertises to perform any dental operation painlessly;
- (16) advertises by means of a large display, glaring light sign, or sign containing as a part of it the representation of a tooth, bridgework, or any portion of the human head;
- (17) advertises by a medium other than the carrying or publishing of a modest professional card or the display of a modest window or street sign at the licensee's office containing the name, address, profession, office hours, telephone number and specialty;
- (18) permits the use of his name as a dentist by others in the sale or advertisement of products;
- (19) violates a provision of this chapter or a regulation of the board promulgated under authority of this chapter;
- (20) advertises as a specialist in any branch of dentistry, unless he devotes a major portion of his practice to that branch;
- (21) engages in the practice of fee-splitting;
- (22) engages in unprofessional conduct;
- (23) obtains a fee by fraud;
- (24) directly or indirectly advertises or solicits for dental hygiene business;
- (25) advertises as a specialist in a branch of dentistry without first obtaining a specialty license;
- (26) fails to report a death that occurred on premises used for the practice of dentistry to the office of the secretary-treasurer of the board within 72 hours;
- (27) administers a general anesthetic without a valid permit required by regulations of the dental board. (§ 1 art IV ch 186 SLA 1955; am §§ 13—15 ch 155 SLA 1968)

Cross reference. — As to malpractice actions, see AS 09.55.530—09.55.560.

ALR references. — Ground for revocation, 54 ALR 1504; 82 ALR 1184.

What amounts to conviction within statute making conviction ground for cancelling license, 113 ALR 1179.

Revocability of license for fraud or other misconduct before or at the time of its issuance, 165 ALR 1138.

Admissibility and necessity of expert evidence in proceeding for revocation of license, 6 ALR2d 675.

**Sec. 08.36.320. Order of reprimand, suspension and revocation.** The board may, by a majority vote, evidenced by the signatures of the members on the order, reprimand a licensee or revoke or suspend a license. (§ 5 art IV ch 186 SLA 1955)

**Sec. 08.36.325. Limits or conditions on license; discipline.** (a) In addition to actions under §§ 310 and 320 of this chapter, upon a finding that by reason of demonstrated problems of competence, experience, education, or health, the authority to practice dentistry should be limited or conditioned or the practitioner disciplined, the board may censure, place on probation, restrict practice by specialty, procedure or facility, require additional education or training, or revoke or suspend a license.

(b) The Administrative Procedure Act (AS 44.62) applies to any action take by the board under this section. (§ 10 ch 102 SLA 1976)

**Sec. 08.36.330. Injunction.** The board may sue in its own name in a competent court to enjoin any person from doing an act constituting a violation of this chapter. (§ 7 art IV ch 186 SLA 1955)

**Sec. 08.36.340. Penalties.** A person who violates any provision of this chapter for which no specific penalty is provided, is guilty of a misdemeanor and is punishable by a fine of not more than \$500, or by imprisonment for not more than six months, or by both. (§ 8 art IV ch 186 SLA 1955)

**Article 4. General Provisions.**

- Section  
 359. Application of chapter  
 360. Practice of dentistry defined

**Sec. 08.36.350. Application of chapter.** This chapter applies to a person who practices, offers or attempts to practice dentistry in the state except

- (1) dental surgeons or dentists in the military service in the discharge of official duties;
- (2) licensed dental hygienists in the performance of duties authorized by law;
- (3) dentists in the employ of the United States Public Health Service, United States Veterans' Administration, Alaska Native Service, or Department of Health and Social Services, in the discharge of official duties;
- (4) clinicians demonstrating at meetings of dentists approved by the board;
- (5) physicians and surgeons;
- (6) dentists in the employ of the United States Public Health Service providing care by authority of a permit issued under § 271 of this chapter. (§ 2 art I ch 186 SLA 1955; am § 2 ch 93 SLA 1965; am § 6 ch 104 SLA 1971)

**Sec. 08.36.360. Practice of dentistry defined.** A person engages in the practice of dentistry who

- (1) performs or holds himself out to the public as being able to perform dental operations;

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(2) diagnoses, treats, operates on, corrects or attempts to correct, or prescribes for, a disease, lesion, pain, injury, deficiency, deformity, or physical condition, malocclusion or malposition of the human teeth, alveolar process, gums or jaws and adjacent tissues;

(3) performs or attempts to perform an operation incident to the replacement of teeth;

(4) furnishes, supplies, constructs, reproduces, or repairs prosthetic dentures, bridges, appliances or other structures to be used and worn as substitutes for natural teeth, except on prescription of a duly licensed and registered dentist and by the use of impressions or casts made by a duly licensed and registered dentist;

(5) uses the word "dentist" or "dental surgeon" or the letters D.D.S. or D.M.D. or other letter or title which represents him as engaging in the practice of dentistry;

(6) extracts or attempts to extract human teeth;

(7) owns, manages or operates a place where the acts and things described in this section are performed or done. (§ 1 art I ch 186 SLA 1955)

### ~~Chapter 40. Electrical Administrators.~~

#### ~~Article~~

- ~~1. Board of Electrical Examiners (§§ 08.40.005—08.40.080)~~
- ~~2. Licensing (§§ 08.40.090—08.40.180)~~
- ~~3. General Provisions (§§ 08.40.190—08.40.200)~~

~~Cross reference. — As to electrical contractors, see AS 08.18.026.~~

### ~~Article I. Board of Electrical Examiners.~~

#### ~~Section~~

- ~~05. Purpose of chapter~~
- ~~10. Creation and membership of board~~
- ~~20. Appointment and term of office~~
- ~~30. Chairman of board~~
- ~~40. Board meetings~~

#### ~~Section~~

- ~~45. Categories of licenses~~
- ~~50. Regulations~~
- ~~60. Examinations~~
- ~~70. Inspection or investigation by board~~
- ~~80. Compensation of board members~~

~~Sec. 08.40.005. Purpose of chapter. The purpose of this chapter is to protect the safety of people and property in the state from the danger of improperly installed electrical wiring and equipment, by providing a procedure to assure~~

~~(1) the public that persons responsible for making electrical installations in this state are qualified; and~~

~~(2) a sufficient number of persons are so qualified. (§ 2 ch 53 SLA 1977)~~

~~Sec. 08.40.010. Creation and membership of board. There is hereby created a Board of Electrical Examiners consisting of three members~~

# MEMORANDUM

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TO:  Commissioner Helen Ecirne  
Dept. Health & Social Services  
Juneau

DATE: January 12, 1978

FILE NO:

TELEPHONE NO: 278-4668

FROM: Frederick McGinnis  
Deputy Commissioner  
Dept. Health & Social Services  
Anchorage

SUBJECT: Request by Aleutian/Pribilof  
Islands Association, Inc.:  
Permit Request--Dental Services  
for Aleutian Chain

Consistent with numerous other recent activities on the part of the Aleutian/Pribilof Islands Association to improve health and social services to the residents of the Aleutian Islands, information was sought from my office today with regard to our Department's assistance to the citizens of the Aleutian Islands for improved dental services.

Mr. Frank Peratrovich, Deputy Director of the Association, raised the question as to whether our Department is in the position to assist consistent with the applicable Alaska Statute--AS 08.36.271, Permits for Isolated Areas. For convenience a copy of the statute is attached (Attachment No: 1).

It is my understanding that the Aleutian/Pribilof Islands Association's plan is to secure the services of dentists on a voluntary basis mostly, if not entirely, from other states to render the services. The Public Health Service will be asked by the Association to employ the dentists at a nominal salary for technical purposes. The dentists apparently will meet the Alaska statutory requirements provided in AS 08.36.110 with latest amendments (see 1976 Supplement Amendments for 08.36.110).

It is in the knowledge of the A/PIA and their legal counsel that "the Department of Health and Social Services shall designate as isolated areas those specific places and regions remote...". (AS 08.36.271(a))

It is their impression that "the Board shall, upon recommendation of the Department of Health and Social Services, issue an annual permit authorizing...". (AS 08.36.271(b))

It is my understanding that the Association is considering requesting a slight amendment to AS 08.36.271 if necessary to accomplish certain goals but, at this time, it is not certain if such will be required.

RECOMMENDATION: It is recommended that

- (1) the Department officials concerned give strongest support to the proposed plan being developed by the Aleutian/Pribilof Islands Association, Inc. in their goals of addressing this extremely long neglected need to improve the dental health of the citizens of the Aleutian Chain.

January 12, 1978

- (2) the Department of Health and Social Services, after consultation with the Department of Law, release the attached suggested letter (Attachment No. 2) and the attached suggested "Designation of Isolated Areas" (Attachment No. 3).

F.lcG/mag

Attachments: as indicated

cc: Catherine M. Lloyd, Deputy Commissioner

# STATE OF ALASKA

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

JAY S. HAMMOND, GOVERNOR

FOUCH H 01 - BUREAU 93311

January 16, 1978

Dental Examiners Board  
937 Eighth Avenue  
Fairbanks, Alaska 99701

Attention: Sydnor L. Stealey, President

Gentlemen:

Re: Designation by Department of Health and Social  
Services of Aleutian Islands as Isolated Area

It has recently come to the attention of the Department of Health and Social Services that, through the initiatives of certain Alaska Native organizations, improved dental services for citizens of the villages of the Aleutian Islands may be arranged. Such plans envision the utilization of dentists falling under the general coverage of AS 08.36.271(a) and (b).

Consistent with the provisions of AS 08.36.271, the Department of Health and Social Services encloses at this time the appropriate formal designation by the Department for the region involved in the emerging plans.

In line with the specific provision of AS 08.36.271(b), the Department of Health and Social Services hereby recommends to the Board the issuance of annual permits to the dentist applicants meeting the qualifications of applicants contained in AS 08.36.110, with latest amendments. The specific and individual applications related to this recommendation will be filed in accordance with your procedures.

It is our understanding that qualified applicants shall be granted annual permits under the conditions contained in the statutes and consistent with the recommendation contained herein.

Sincerely yours,

Helen Beirne  
Commissioner

# STATE OF ALASKA

DEPT. OF HEALTH AND SOCIAL SERVICES

OFFICE OF THE COMMISSIONER

ATTACHMENT NO. 3

JAY S. HAMMOND, GOVERNOR

POUCH H 01 - BUREAU 53311

January 16, 1978

## DESIGNATION OF ISOLATED AREAS

by

STATE OF ALASKA, DEPARTMENT OF HEALTH AND SOCIAL SERVICES

In accordance with the provisions of Alaska Statutes 08.36.271, Permits for Isolated Areas, the Department of Health and Social Services hereby designates as isolated areas the entirety of the Aleutian Islands Chain of the state of Alaska, including any and all specific villages and communities of the Aleutian Chain.

Such designation is made solely for the purposes served by the provisions of the Alaska Statute cited above, and for dental services as provided in the cited statute.

---

Helen Beirne, Commissioner

MIDDLETOWN, VA. 22645

**REGA Mailgram**



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PAT PLEINIKOFF  
CARE ALEUTION PRIBOFF ISLAND ASSN  
430 C ST  
ANKORAGE AK 99500

WAS PLEASD TO LEARN OF YOUR ACQUISITION OF A MOBILE DENTAL UNIT.  
PEDODONTIC SPECIALTY TRAINING PROGRAM AT UCSF AND USC HAVE BEEN LOOKING  
FOR SUCH A FACILITY TO STAFF WITH SPECIALTY STUDENTS AND INSTRUCTORS ON  
A ROTATING BASIS. WOULD LIKE TO DISCUSS THIS WITH YOU.

MERLE E MORRIS, DDS PROFESSOR AND HEAD PEDODONTICS  
DEPT OF GROWTH AND DEVELOPMENT  
UNIVERSITY OF CALIFORNIA AT SAN FRANCISCO  
SAN FRANCISCO CA 94143

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AUG 30 1978

Aleutian/Pribilof Islands  
Assn., Inc.

University of California - San Francisco

Ray Wong	Dental student
Dan Fong	Dental student
Glenda Fong	Dental Assistant
Diane Perez	Dental Assistant
Carolyn Stark	Dental Assistant
Evon Mitchell	Dental Hygienist
Sandro Fong	Dental Hygienist
Carmen Romo	Dental Hygienist
Sigrid Jennings	Coordinator
Kenneth Moore	Coordinator/student
Dr. K. Solberg	Dentist
Dr. R. Pelznen	Dentist
Dr. Marvin Stark	Director, Mobile Dentistry

Univeristy of Southern California

Tony Perez	Dental student
Tami Haroldson	Dental Hygienist Student
Judy Salter	Dental Hygienist Student
Dr. Chris Thanos	Faculty Member

UCLA

Dave Kolegraff	Dental Assistant
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San Francisco State University

Debbie Jacobson	Dental Assistant
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Mr. Bob Singke  
Area Executive Officer  
Alaska Area Native Health Service  
P. O. Box 7-741  
Anchorage, Alaska 99510

TELEGRAM

THE RESIDENTS OF ST. PAUL ISLAND HAVE A DESIRE TO RECEIVE DENTAL TREATMENT AS PROVIDED BY THE ALEUTIAN PRIBILOF ISLANDS MOBILE DENTAL UNIT AND THE UNIVERSITY OF CALIFORNIA SCHOOL OF DENTISTRY, DENTAL STUDENTS IN THEIR LAST CLINICAL YEAR UNDER THE DIRECT SUPERVISION OF THE PROFESSORS OF DENTISTRY.

WE APPRECIATE THE COOPERATION OF THE PUBLIC HEALTH SERVICE IN WORKING WITH THE ALEUTIAN PRIBILOF ISLANDS ASSOCIATION IN MAKING THIS PROGRAM POSSIBLE AND PERHAPS RELIEVING SOMEWHAT THE PRESSURE FOR SERVICE.

---

MICHAEL ZACHAROF, PRESIDENT  
TANADGUSIX CORPORATION

8/16/78 called in by J. Linda Mercurief

NIGHTLETTER - May 4, 1978

Sent to:

Glen Hackney, Chairman, Senate HESS Committee  
Rep. Alvin Osterback  
Rep. Frank Ferguson

7  
May 21

PLEASE BE ADVISED THAT ALL OPPOSITION TO OUR DENTAL PROJECT, H.B. 728 HAS BEEN WITHDRAWN BY THE ALASKA NATIVE HEALTH SERVICES. FOLLOWING IS A COPY OF THEIR LETTER:

Dear Mr. Pletinkoff:

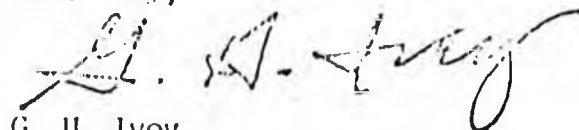
The project description of your Mobile Dental Project has been received and reviewed by the Alaska Native Health Service. The review was done by four experienced professionals within and without the dental field. Upon completion of the individual reviews, an Ad Hoc Committee of Area Office and Service Unit personnel considered carefully all of the information available about your project. It is our conclusion the Aleutian Pribilof Island Association Mobile Dental Project does not constitute a project proposal for Alaska Native Health Service participation. At the present time the Aleutian Pribilof Island Association Mobile Dental Project involves only the State of Alaska and the U. S. Bureau of Indian Affairs.

As an Indian health agency, I would be remiss in not supporting a program aimed at the improvement of the general health and dental health of the Alaska Native people. The Aleutian Pribilof Island Association Mobile Dental Project has my support subject to the following conditions and recommendations:

1. My support does not constitute any future commitment by the Alaska Native Health Service for additional expenditures of funds or personnel.
2. The medical (or dental) services provided carries no threat of detriment to the health of the recipients of care.
3. The project is accepted and desired by the people in the communities of the Aleutian chain and the Pribilof Islands.
4. The Aleutian Pribilof Island Association coordinate the services provided by this project with the dental program of the Anchorage Service Unit.

It is my sincere wish that this project will result in improved dental care to the Alaska Native people in the Aleutian Pribilof Region. I urge you to take advantage of the experience and knowledge of members of my staff in completing the planning of the project and your dental feasibility study. I will look forward to a successful cooperative program.

Sincerely,



G. H. Ivey  
Director

Alaska Area Native Health Service

## memorandum

DATE: March 17, 1978

REPLY TO  
ATTN OF: Chief, Service Unit Dental Program - ANMC

SUBJECT: APIA Dental Feasibility Studies

TO: Community Relations Officer, ANMC

The attached information should enable you to answer APIA questions about dental activities in this Service Unit.

1. COSTS: (Attachments # 1)

- a) Costs of field trips, by village, are listed. This includes dates, duration of trip, costs of freight and names of dental personnel traveling. This should serve to show typical costs of Aleutian trips.
- b) In a usual fiscal year our dental teams have been providing 29-32 team weeks in the APIA region including overtime. An exception to this was F.Y. 1977. Less time was spent as a result of two mid-year dentist resignations resulting in trip delays to bring replacements on duty. Copies of our F.Y. 1978 field trip schedules have been provided APIA previously. A revised version is attached. See attachment # 2.
- c) Teams traveling usually consist of a Commissioned Officer grade O-4 and a dental assistant GS-4. The APIA proportion can be calculated from team work weeks spent in the APIA region and the following information. Average Annual Salaries for those IHS dental team employees including Base Pay, COLA, SHA, incentive pay, quarters and subsistence are :
 

CO-4-	\$25,750
GS-4-	\$14,645

 Overtime costs are currently averaging \$6.89/hr for the dental assistants. No overtime is paid to salaried Commissioned Officers. Current overtime experience averages 16 hours per field trip week for each team member.
- d) The Anchorage Service Unit dental supply budget for F.Y. 1978 is \$29,600 . We have no way of identifying what portion of that amount is used in the Aleutian-Pribilof region. Based upon a porportion population a "guesstimate" would be in the \$1500-\$2000 range.
- e) Our teams use portable field equipment that costs about \$4500 per set-up at Gov. prices. Portable x-ray units, when available, in safe portable form, cost another \$2000-\$3000. Hand instruments cost another estimated \$1000 per portable unit. This equipment weighs about 700 lbs and does not include lab support equipment and complete instrumentation and supply for specialty services.

Buy U.S. Savings Bonds Regularly on the Payroll Savings Plan

OPTIONAL FORM NO. 10  
(REV. 7-76)  
GSA FPMR (41 CFR) 101-11.6  
5010-112



APIA Dental Feasibility Studies

2. The level of care provided and frequency of visits by dental teams for the past three years are shown on attachment # 3. These data also include references to level of specific preventive programs, community efforts, travel difficulties etc.

Basic care consists of routine services with the exception of specialty care like prosthetics and orthodontics and periodontal surgery. Examinations, fluoride treatments, prophylaxis and oral hygiene instructions, fillings, stainless steel crowns, extractions, pulpotomies, minor surgical procedures and palliative treatments make up the bulk of basic care provided.

3. All age groups are treated. The main emphasis is on pre-schoolers and students. In some instances available dental-team time has exceeded adult demand for care. Complete prosthetic and orthodontic treatment of high quality cannot be provided during visits of short duration due to lack of lab support, time and equipment. Considerable prosthetic care has been provided however during longer trips such as to St. Paul and St. George. More manpower to allow more frequent visits by the same dentist would be desirable.

Computer printouts are attached which show services provided by age group and village during Fiscal Years 76 and 77. F.Y. 77 printouts for King Cove, Mikolski, False Pass and Belkofski are missing. A retabulation and separate computer run has been requested to recapture that data. Individual patient exam records could be used as an interim source of information. I'll be available to explain the printouts if necessary.

Computer printouts are also available that reflect epidemiological data and services required by patients examined. It is important to note that these data are probably under-reported since the large sample of examinations are for younger age groups. In addition clinicians tend to under-report specialty service requirements that they are unable to provide in portable-intermittant clinics. The net result in my opinion is that the report of level of services required is not 100% accurate for older age groups. Disease rates and services requirements of patients seen at ANMC may provide a more accurate picture. This is because a larger sample of adult patients is seen and a broader scope of services is provided at the ANMC fixed facility. Such information can be duplicated from printouts or microfiche. I believe that personal explanation of the data would be beneficial and less confusing.

4. Other sources of funding would include :

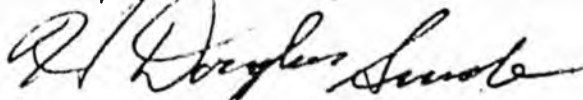
- a) Dental benefits for those under age 21 in families who are eligible for Medicaid.
- b) Employees benefit plans that include dental coverage, <sup>Dental</sup> Dental Plan etc.
- c) Veterans benefit for those who have been recently discharged or who have service connected disabilities.
- d) Personal dental insurance coverage.
- e) Private funds.
- f) Corporation funds for contract dental care.
- g) State grants for community programs, such as H<sub>2</sub>O Fluoridation.
- h) Grants from private foundations.
- i) Volunteer programs.
- j) National Health Service Corps. ✓

5. The greatest un-met dental needs are :

- a) The need for consistent effective community involvement in meaningful preventive programs such as :
  - Community H<sub>2</sub>O fluoridation.
  - School centered fluoride rinse and fluoride tablet programs.
  - Periodic topical fluoride gel programs by Health Aides et.als.
  - Community and family attention to nutrition and limitation of refined carbohydrate consumption.
  - Continuing integration of dental health information into school curriculum.
- b) Increased corrective services for adults especially in larger villages.
- c) Increased specialty services for younger patients.

- d) Continuing evaluation of quality of care at clinical and community levels.
- 6. To accomplish the above the expertise and resources of several agencies need to be coordinated. The needs can be best met by cooperative efforts to overcome travel obstacles and the lack of adequate facilities and manpower. The more frequent presence of familiar dental personnel, working in facilities equipped to provide a broader range of service, has the greatest potential for overcoming disease backlogs and most importantly has the best chance of getting communities involved in preventing disease. One shot programs have no potential for continuing success when they deal with disease processes as multifactorial as dental disease. Furthermore one shot programs are usually not cost effective.

I hope these thoughts contribute to the APIA efforts. I look forward to cooperative efforts toward total program improvement.



H. Douglas Smole, DDS

CC: ANC-ACH  
C,ADSB

Attachments (4)

Paul

SL George

# Aleutian/Pribilof Islands Association, Inc.

430 "C" Street, Suite 303  
Anchorage, Alaska 99501  
Phone (907) 278-3567



## Memorandum

To: Dental Feasibility File

From: Patrick Pletnikoff, Executive Director *P. Pletnikoff*

Date: April 10, 1978

Subject: Meeting with IHS Personnel Regarding Dental Project

A meeting was held this date with the following to discuss the Dental Project:

1. Dr. Nielsen
2. Dr. Douglas Smole
3. Dr. John Stope
4. Mr. Ken Isaac
5. Mr. Elmo Strickland
6. Mr. Jeff Trenton
7. Mr. Perry Smith, BIA Area Office

The purpose of this meeting was to discuss the problems, concerns, and progress made to date regarding our dental feasibility study as well as our proposed programs in the dental field. We also discussed the lack of information being provided IHS in the total project. Mr. Perry Smith represented the Area Office of the BIA and discussed the proposal we submitted requesting funding from BIA.

In essence, BIA will fund our proposal request when IHS does the following:

1. Agree to monitor and provide technical assistance to our dental project.

2. Agree with the scope of work that we propose in our mobile dental project.

Information is being provided IHS to Dr. Smole for review concerning our mobile dental program. We have set a date of 4/18/78 as a final review date. At this time, IHS should provide a letter to BIA indicating that they will support our program in all aspects.

The meeting ended with all agreeing to support a program we wish to develop and implement.

Information will be provided IHS this date to Dr. Smole.

PP:alp

TESTIMONY IN SUPPORT OF THE MOBILE DENTAL  
HEALTH SERVICE FOR THE ALEUTIAN/PRIBILOF  
AREA OF ALASKA PRESENTED  
BY  
PATRICK PLETNIKOFF, EXECUTIVE DIRECTOR

When I was a child and my father before me, statistical surveys were being conducted concerning the conditions of the children's teeth. The studies go on and one teeth fall out before the final report is in. Last year's cavities are this year's candidates for false teeth. We don't want money for another study of what needs to be done. Anyone living in bush Alaska knows the deplorable conditions of the dental health of these people. Many people find it less expensive to fly to Switzerland to have their teeth fixed and easier than getting care at home. Unfortunately, most of us are not able to afford the trip or to be away from our families long enough to get our teeth fixed in that way.

One thing we don't want this project to be is a threat or an attack on any one group of professionals. We know most everyone is doing the best they can with what they have to work with given the vast area they must serve. What we do want to do is provide a pilot project demonstration of still another way of dealing with the problem. It has worked in other places and we believe it will work here. Once we have things under control in the Aleutian/Pribilof area we will be happy to move the equipment to other parts of the State where the need is great -- we have that kind of long term commitment also from Dr. Stark and the University of California Dental School in San Francisco.

At present the Aleutian people have no qualified personnel to deliver dental health needs to their people and the Public Health Service delivers only emergency type care to this area.

Due to the over 1,000 miles one must travel in order to cover the distance of the Aleutian/Pribilof area -- and the isolation of the communities -- there is not adequate space or facilities to do quality dental work and as a result very little restorative work is done. The pattern has been to extract rather than repair.

With the mobile dental unit we are designing, we will be able to move this total working clinic from one place to another and recruit quality personnel to staff it.

The Aleutian/Pribilof Islands people have no funds at this time to develop this unit and provide the service.

Unless we have these facilities we will not be able to recruit the volunteer dentists and hygienists to work on our people.

;

Our objectives are to design and build a mobile dental vehicle equipped with three chairs -- total service units comparable to any funds in a large city setting; to equip a step van to follow for the x-ray unit and hygienists and records; to staff the vehicles with volunteer dentists supervised by the professional staff of the University of California Dental School; to also staff the vehicles with volunteer hygienists and trained dental assistants; and to deliver full dental health service to all our people and to then make our units available to other Native groups in need in Alaska.

Methods of delivery of dental care to isolated areas have been examined throughout this country as well as in Canada and countries abroad; specialist in California and in British Columbia recommended unanimously a full mobile dental clinic which could be moved about from place to place as needed. All experts also are in agreement a short term summer program will not meet the needs of the Aleutian/Pribilof islands people. Neither the consultants nor officials from A/PIAI have ever contemplated a three to four week program as interpreted by Commissioner Helen Bierne.

Such conclusions are politically motivated and reflect a total lack of research on the part of her unit.

It is clearly the intention of A/PIAI and the volunteer dentist to develop a year round program of delivery of dental care -- beginning with clinical repair and graduating to specialized areas and ultimately using the facilities for a prosthetic follow through.

Children's rotten teeth continue to drain down their throats poisoning their systems and the older folks continue to suffer from swollen tongues and extreme malocclusion and deformity leading ultimately to warped speech patterns and systemic discord while politicians scheme out ways to protect themselves against criticism for non-delivery of service the public has been paying them to deliver.

The mobile dental system tried and tested and proven in the migrant labor areas of California and in refugee camps in Israel are not pursued with the idea of embarrassing anyone. What has or

has not been done in the past is history all are willing to forget.

We want to get on with the show. Surely our legislators would not be opposed to seeking alternative methods of solving this old problem.

We are not talking about 200 million dollars worth of service.

We are talking about 200,000 which we believe will deliver 2 million dollars worth of care. Is Alaska so affluent we can afford to pass up such opportunities? We are anxious as Mrs. Bierne to see permanent dental facilities in every village in Alaska -- and some day in the future this may be possible through a subsidized program of building dental facilities in isolated areas and providing incentives to young dentists to practice in these isolated areas. Perhaps some of our young professional volunteers will want to fill these vacancies in the future after a volunteer exposure to this area.

In the meanwhile our people need dental care now.

For answers to the ill informed comments about the impossibility of moving this mobile unit from place to place in the islands one needs only to look at the equipment being moved about in the islands now and since World War II. Oil drills, heavy equipment, portable fish processing equipment and millions of barrels of fuel oil as well as prefabricated homes are moved about as easy as moving a sheel barrel and none has even suggested it was not possible.

All the Doubting Thomas' are welcome to stop by this next year, sit in our new mobile unit and have their teeth cleaned.

## SOME QUESTIONS YOU MIGHT HAVE

### Question

How long will the dentists use the unit?

### Answer

We have a long term commitment from the University of California Mobile Dental Clinic to serve Alaska as long as we want their services.

The unit will be staffed with a dentist year round. This summer a team of three dentists, one supervising professor, two dental technicians and one x-ray technician will work for six weeks -- then throughout the year a licensed dentist will do follow up work. The following summer a new team will return for another six weeks time frame.

In addition to the teams from the University of California operating their summer program we have a number of volunteer dentists from around the country who are willing to donate their time and services for two weeks to a month at a time. One association has 180 members all willing to participate.

### Question

What kind of unit is it and how will it be transferred to the Chain?

### Answer

The unit is a G.M.C. 26' motor home stripped. Then refitted at the University of California as a dental clinic. When completed it will be just like a three chair dental office in a large city complete with cabinetry, overhead lights, delux dental chairs and all of the support equipment needed to do a good job.

It will be transported by sea to St. Paul Islands this summer. Next summer it will be moved to the Aleutians, possibly Unalaska or Sand Point by SeaLand. At this time, moves are contemplated for Unalaska, Sand Point, and Cold Bay as needed.

Question

How will the dentists be licensed?

Answer

There are at least two ways -- (1) they can be employed by PHS for a dollar a year and assigned to the Aleutian/Pribilof Islands Association (The State law permits this); or (2) the State Department of Commerce also can license the dentists in remote areas not presently served by dentists (within a 50 mile radius).

Question

How long will the unit be in the Aleutian area?

Answer

We anticipate that after two years the unit could be moved to other remote areas of the State as requested -- we have long term consultants to staff throughout the State.

The dental program will serve anyone who is identified as in emergency need of dental care regardless of who they are. Our hygienist staff will work closely with village health aides to locate people in greatest need first and to repair on a priority basis, teeth which would be soon lost without immediate treatment.

Question

If you will primarily be serving Native Americans, why doesn't the Indian Health Service fund the program?

Answer

The primary responsibility for ensuring the protection of public health in Alaska is the State of Alaska. While this is not an overwhelming problem in the urban areas of our State where dentists establish their practices, it is almost non-existent in the rural areas.

While the Indian Health Service has a special responsibility for the health care of Native Americans, it is not capable of providing the most basic dental services to Alaska Natives.

Law Office of  
JAMES F. VOLUNTINE  
805 W. 3rd Avenue  
Anchorage, Alaska 99501  
Phone: 276-8144

January 11, 1978

Mr. Frank Peratrovich  
Deputy Director  
Aleutian/Pribilof Islands Association, Inc.  
430 C Street, Suite 303  
Anchorage, Alaska 99501

Dear Frank:

This responds to your request for my opinion as to whether or not A/PIA, under a contract which it has assumed from the IHS under P.L. 93-638, can employ dentists in the Aleutian area who are not licensed to practice dentistry under Alaska law. Unfortunately, at this point, the answer is not clear. Attached are copies of the relevant Alaska Statutes.

Under A.S. 08.36.271 the State Department of Health and Social Services is to designate isolated areas of the State which are not served by licensed dentists. Then, the Alaska Board of Dental Examiners shall, upon recommendation of the Department of Health and Social Services, issue an annual permit to a dentist employed by the United States Public Health Service. Hence, it appears that dentists need not be licensed to practice in Alaska if they are employed by the Public Health Service. As you suggested, perhaps there is some way that you can arrange to have the dentists under your contract employed by the Public Health Service. This would neatly solve the problem.

Another approach might be to have your dentists apply for a temporary permit from the Board of Dental Examiners to practice dentistry in Alaska. This approach is provided for in A.S. 08.36.280, a copy of which is attached. Basically, this provision provides that the Board may issue a one year temporary permit to a person not licensed in Alaska to practice dentistry in a rural area if:

(a) the applicant is of good moral character, and is a graduate of a dental college approved by the Council on Dental Education of American Dental Association at the time of graduation, and holds a D.D.S. or D.M.D. degree, or the equivalent; and

(b) the applicant has a license in good standing to practice dentistry in a State, territory, district or possession of the United States.

At first glance it would appear that your dentists could receive a temporary permit from the Board of Dental Examiners. However, I just spoke with Martha Dearborn of the Alaska Dental Society (phone 279-9144), and John Beard (phone 277-3213) who is an attorney who sits on the Board of Dental Examiners. Both persons told me that in December of 1977 the Board of Dental Examiners voted not to issue any further temporary permits. Mr. Beard stated that the Board felt that A.S. 08.36.280 was a "permissive, rather than a "mandatory" statute.

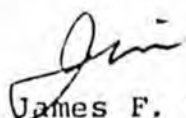
I feel that the determination by the Board of Dental Examiners not to issue temporary permits in Alaska is erroneous. In my opinion, if an applicant meets the legal requirements he is entitled to practice dentistry in Alaska under a temporary permit pursuant to A.S. 08.36.280. We could challenge the Board in Court. However, it will probably be best to have your dentists first apply to the Board of Dental Examiners for a temporary permit and obtain a formal decision from the Board. Note that the attached statute provides that the Board shall grant or deny an application for a temporary permit within sixty (60) days after it is received. After the applications are submitted we can request an oral hearing before the Board whereby we would attempt to put forward a compelling argument to persuade them to accept the applications. They are free to reverse their December 1977 ruling to the effect that no further temporary permits will be granted in Alaska. If they do not, depending on what A/PIA wants to do, we can then take them to Court.

As you stated, another approach, and possibly the best might be for A/PIA to approach the Alaska Legislature and attempt to have the attached statutes changed. However, we do not know how long this will take. Mr. Milne has just informed me that he will send me a memorandum on what should be included in the amendment to the dentistry laws. I will then draft a proposed bill.

In summary, the quickest approach would probably be for A/PIA to have the dentists employed by the United States Public Health Service. In the alternative, the dentists could apply for a temporary permit pursuant to A.S. 08.36.280. Third, A/PIA should attempt to have the dentistry statutes amended to more realistically conform to the needs of the rural populace.

If you have any questions please do not hesitate to call.

Sincerely,

  
James F. Vollintine

REPORT OF NATIVE EDUCATION CONSULTING & TRAINING ASSOCIATE  
ON DENTAL FEASIBILITY STUDY FOR THE ALEUTIAN/PRIBILOF AREA

Consultants for the Aleutian/Pribilof Islands Association have spent many hours visiting with dentists interested in donating some of their valuable time to work with the people of the Aleutian/Pribilof Islands on their dental problems.

One particular group visited and planned with is the University of California Dental School at San Francisco - Mobile Dental Lab Unit headed by Dr. Marvin Stark and by Dr. Kenneth Soelberg his associate.

Films on the entire mobile dental program were reviewed and an on site visit to a migratory farm workers camp where children were being treated was made. Particularly impressive was the quality of care delivered. No Park Avenue Dental office would be more conscientious, kind and caring no matter what was paid yet their volunteer dentists, hygienist and support staff worked diligently and painstakingly with no payment whatsoever. Full dental dams were used, full sterile technique and leaded aprons for X-ray for both patients and operator were mandatory and every child was treated with flouride. The hygienists gave instructions concerning dental health, tooth care and diet.

After several days of exploring the needs of the Aleutian/Pribilof Islands and the Dr. Stark Mobile Dental Program, we finally arrived at a consensus.

1. The dental team agreed to serve the Aleutian/Pribilof Islands area. Three senior staff dentists expressed a willingness to be a part of the project - supervising graduate and senior year dental students as they volunteered services to the people of the Aleutians area.

2. An examination of the area to be served resulted in our selecting St. Paul and St. George as our first target area. The units would start there and spend the entire summer bringing the entire community up to standard care level. It was planned to do follow up on this period with a periodontics and a prosthetic unit which would take care of the prosthetic needs identified by the clinic team. While the clinic was operational the local health aides would be given comprehensive instruction by the dental hygienists on tooth and mouth care and help them design a year round dental health program for the schools.

Both St. Paul and St. George would be treated in St. Paul. St. George people would be transported to St. Paul for ease of delivery of service.

3. Prior to clinic time publicity would go out to the communities to be served. Plenty of notice would be available in order to give people time to plan and be ready for treatment. When the unit arrives people will be examined and given prophylaxis and flouride treatment. Treatments are scheduled based on priorities determined from examinations and X-rays. For those requiring additional treatment, further appointments are made.

4. If proper arrangements can be made a follow up periodontist (child specialist) will spend 3-6 months at the unit along with a crew of prosthetic technicians who will manufacture teeth prescribed by the clinic team.

#### Housing

Housing and board will need to be furnished for the entire team (usually seven at a time).

#### Transportation

All volunteers would be furnished round trip transportation and a per diem payment large enough to cover food and living expenses.

#### Facilities

It is possible to set up an entire unit in a school room, hall or church but it would be far better to have a mobile unit much like the bus they have been working with since it is compact and so efficient to work with. The recommendation made by the team is that we purchase a G.M.C. motorhome unit stripped - which the team will equip themselves with special chairs, suction, X-ray, lights, etc. Cabinet work would be done under their supervision in Palo Alto. When the entire unit is complete it will be shipped to our summer clinic site at St. Paul in the Pribilof Islands.

It is our recommendation the unit be moved next to Sand Point and then to Cold Bay and Unalaska and the patients be transported

to the central site for treatment.

Once the Aleutian/Pribilof Islands have been worked thoroughly, the unit could be made available for other parts of the State where needed.

IN THE HOUSE

HOUSE BILL NO.  
IN THE LEGISLATURE OF THE STATE OF ALASKA  
TENTH LEGISLATURE - SECOND SESSION

A BILL

For an Act entitled: "A mobile dental clinic for isolated Alaskans."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

Section 1. The sum of \$200,000 is appropriated from the general fund to the Department of Health and Social Services to be allocated as follows:

FY 78 (1) To the Aleutian/Pribilof Islands Assoc., Inc., for purchase of a mobile dental clinic (a GMC motor home, equipped with three complete dental work units - cabinets and fixtures) \$100,000

(2) Funding for supplies movement and operation of the dental unit for a period of one (1) year \$100,000

Said dental unit to be made available to other areas of the State through the Aleutian/Pribilof Islands Association, Inc., as it becomes available after meeting the crisis need of the Aleutian/Pribilof area.

Section 2. The unexpended and unobligated portion of this appropriation lapses into the general fund June 30, 1979.

Section 3. This act takes effect immediately in accordance with AS-01-10-070(c).

UNIVERSITY OF CALIFORNIA, SAN FRANCISCO

BERKELEY • DAVIS • IRVINE • LOS ANGELES • RIVERSIDE • SAN DIEGO • SAN FRANCISCO



SANTA BARBARA • SANTA CRUZ

SCHOOL OF DENTISTRY  
Department of Growth and Development

SAN FRANCISCO, CALIFORNIA 94143

August 23, 1978

Pat Pletnikoff  
Alention Priboff Island Association  
430 C Street  
Anchorage, Alaska

Dear Pat:

I was very pleased to learn of your acquisition of a mobile dental unit. The pedodontic specialty training programs at U.C.S.F. and U.S.C. have been looking for such a facility to staff with specialty students and instructors on a rotating basis. I would like to discuss this with you.

Sincerely,

A handwritten signature in cursive script that reads "Merle E. Morris".

Merle E. Morris, D.D.S., M.S.  
Professor & Head of Pedodontics  
Department of Growth & Development

MEM/jag



DEPARTMENT OF HEALTH, EDUCATION, AND WELFARE  
PUBLIC HEALTH SERVICE  
HEALTH SERVICES AND MENTAL HEALTH ADMINISTRATION

August 10, 1978

Refer to A-DE

ALASKA AREA NATIVE HEALTH SERVICE  
BOX 7-741  
ANCHORAGE, ALASKA 99510

Mr. Ralph Eluska  
Deputy Director  
Aleutian Pribilof Island, Assn.  
430 C Street Suite 303  
Anchorage, Alaska 99510

Dear Mr. Eluska:

The purpose of this letter is to report to you the substance and conclusions of the meeting held on Monday, August 7, 1978. In addition, I will list for your information the conditions of Alaska Native Health Service participation in health corporation health care programs. Participating in the meeting were:

Representing Aleutian Pribilof Island, Association:

Mr. Ralph Eluska, Deputy Director  
Dr. James Milne, Consultant to APIA

Representing Senator Gravel's office:

Ms. Beverly Long, Special Assistant

Representing the Alaska Native Health Service:

Mr. Robert Singyke, Executive Officer  
Mr. Charles Watson, Chief, Office of Personnel  
Dr. John Stolpe, Chief, Area Dental Services Branch  
Dr. David Jones, Ass't Chief, Area Dental Services Branch  
Dr. Douglas Smole, Chief, Service Unit Dental Program, Anchorage

The request to nominally "hire" Aleutian Pribilof Island, Assn., volunteer personnel to staff a Mobile Dental project presented to the Alaska Native Health Service by Mr. Marc Grober on June 5, 1978, was not accepted. The reasons for this decision were presented and are the subject of a separate letter to Aleutian Pribilof Island, Assn., dated August 4, 1978. Briefly the reasons can be stated as follows:

1. The government must assume liability for the acts of its employees including employees under a Volunteer Service Agreement. In order to assume this liability, day to day supervision must exist.
2. Volunteers are considered employees of the Federal government

for the purposes of the benefits provided by 5 U.S.C 8101,  
for work related injuries and diseases.

3. Volunteers are covered by the Tort Claims provisions of Title 23 U.S.C.
4. The circumstances proposed by Aleutian Pribilof Island, Assn., do not meet the definition of a Federal employee.
5. "Nominal hire", by the government would result in circumvention of the Alaska statutes relating to the licensing and dental practice.
6. The coordination and personnel workload required to qualify and place on volunteer agreements as many as 25 - 40 individual volunteers would be unreasonable.

The Alaska Native Health Service would be remiss in not supporting a dental program aimed at the improvement of the general health of the Alaska Native people. In a previous letter to Aleutian Pribilof Island, Assn., based upon the circumstances outlined in the information provided in your proposal titled, Aleutian Pribilof Islands, Association Mobile Dental Project, it was concluded the project does not constitute a project for our participation. Health care programs must meet specific conditions to assure the support and participation of the Indian Health Service. These conditions can be summarized as general conditions and personnel requirements. These conditions and requirements are found in Federal laws, Federal regulations and Indian Health Service policies and are listed below:

General Conditions:

1. Support of a program by the Alaska Native Health Service does not constitute any future commitment of additional expenditures of funds or personnel.
2. Medical (or dental) services provided carries no threat or detriment to the health of the recipients of care.
3. The project is accepted and desired by the people in the communities involved. Evidence of this acceptance must be provided in writing from the appropriate village council or governing body.
4. The services are planned and coordinated with the dental program in the Service Unit having responsibility for the health of the community.
5. Where specific Service unit resources are requested, the program

be approved by resolution of the Service Unit Health Board and/or Regional Health Corporation Board of Directors.

6. The personnel appointed as Federal employees meet the definition of a government employee which includes:
  - a. Intent to become a Federal employee.
  - b. Work under the direct supervision and control of Department (HEW) officials.
  - c. Work under a formal appointment.
  - d. Work in a Department facility.
  - e. Volunteers may supplement, but not take the place of personnel employed through usual procedures.
  - f. In accordance with the provision of an established volunteer service program.
  - g. Selection of individual volunteers will be the responsibility of Department officials.
  - h. Records of actual service performed by each volunteer must be maintained.

Personnel Requirements for Appointment: In general the personnel requirements for the appointment of a volunteer employee are similar to those for permanent employment, and are:

1. U.S. citizenship, volunteers are not required to be U.S. citizens.
2. Dentists must be graduates of an accredited dental school and submit evidence of graduation.
3. Dentists must be licensed in one of the states or District of Columbia and submit evidence of licensure.
4. The individual must intend to become a Federal employee.
5. An application or request should be submitted.
6. A resume' of training and experience is required.
7. Evidence of satisfactory medical condition may be required.
8. The term of appointment must be determined.

Aleutian Pribilof Island Assn., representatives stated that the immediate problem they face is the fact that the Mobile Dental Unit will be arriving in Alaska on or about August 14, 1978. Volunteer dentists and

Mr. Eluska  
August 10, 1978

Page 4

students from the University of California San Francisco School of Dentistry will arrive with the unit. A method must be sought which will allow them to work for the period August 15 to September 30, 1978.

In summary, the recommendations agreed upon at the meeting, in general, encompassed both the long range solution to the problems of licensing and a short range solution to the immediate problem.

- That  
Referral  
be  
by  
Society*
1. The Aleutian Pribilof Island Assn., will arrange a meeting with the Alaska Board of Dental Examiners and IHS representatives to explore the possibility of receiving some type of licensure by the State of Alaska for the dental personnel of the Aleutian Pribilof Island Assn. project.
  2. Depending on the results of the above meeting, IHS will attempt to provide support for the immediate operation of the Aleutian Pribilof Island Assn. project as available personnel and scheduled activities permit.
  3. The Alaska State Board of Dental Examiners and Alaska Dental Society shall be made aware of any arrangements which IHS makes to provide interim supervision of the Aleutian Pribilof Island Assn. project.

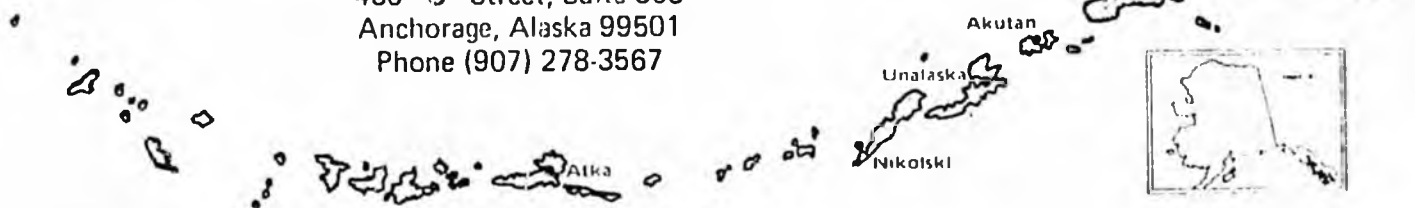
Sincerely,

*John R. Stolpe*  
John R. Stolpe, D. D. S. M. F. H.  
Chief, Area Dental Services Branch

cc: ✓ Dr. Milne, APIA Dental Consultant  
Ms. Long, Special Ass't, Senator Gravel  
Mr. Singyke, Area Executive Officer  
Mr. Watson, Chief, Area Personnel  
Dr. Jones, Ass't Ch, Area Dental  
Dr. Smole, Ch, ANMC Dental  
Dr. Hansen, President, Alaska State Board of  
Dental Examiners

# Aleutian/Pribilof Islands Association, Inc.

430 "C" Street, Suite 303  
Anchorage, Alaska 99501  
Phone (907) 278-3567



June 5, 1978

David Jones, DDS  
Assistant Chief  
Area Dental Services Branch  
Box 7-741  
Anchorage, Alaska 99510

Dear Dr. Jones:

As you are aware, we are now approaching the fruition of a dream I think we all share, intensive remedial and prophylactic dental care in the Aleutians, through the use of our mobile dental unit.

In our earlier discussions you offered that IHS might consider "hiring" our instructor and student dentists so that they might be able to practice in the bush.


To my knowledge, the best way in which these personnel can practice with the mobile dental unit project, under the current statutes, is to be in the employ of IHS (see AS 08.36.350.(3)). Though we have prepared legislation to alter the statutory scheme, enactment is far beyond the time at which the project will be ready to roll.

We are asking that you nominally "hire" our personnel for the term of their tour of duty with the unit. As I am sure there is a maze of paper work that would be required before we could begin such a program, I'd like you to put me in touch with the proper person to work out the necessary details. I, of course, am at your disposal.

I hope in this way we can provide "dentists" to bush communities at no cost to IHS or ANS. As I think that is a common goal I look forward to your affirmative response.

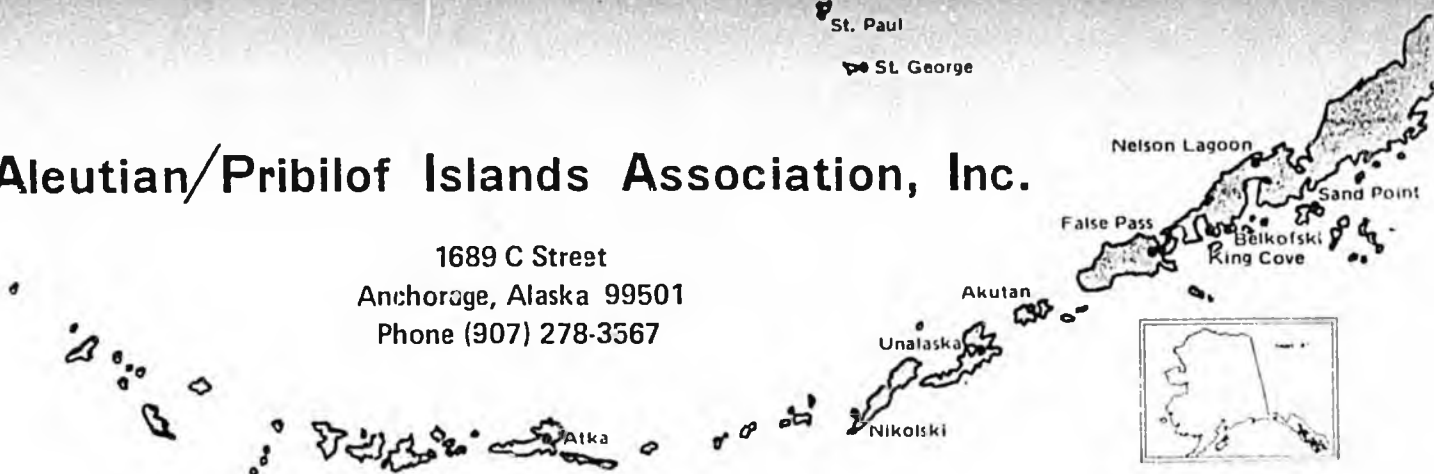
Please, let's get together at your earliest convenience.

Sincerely yours,

  
Marc Grober  
Counsel

# Aleutian/Pribilof Islands Association, Inc.

1689 C Street  
Anchorage, Alaska 99501  
Phone (907) 278-3567



To: Gerald H. Ivey, Director  
Alaska Area Native Health Services

From: Patrick Pletnikoff, Executive Director

Date: February 6, 1979

Subject: Letter of Commitment to Plan

*Patrick Pletnikoff*

This is a letter of commitment to plan and implement any future operations of the mobile dental clinic with the Service Unit Director of the Anchorage Service Unit of IHS.

This letter will serve to inform you that we are ready and waiting to talk to you and your staff about our plans for use of the dental clinic in the months ahead. We really should have a meeting soon to discover what areas of coverage need immediate attention and what our priorities will be.

Although efforts will be made to obtain licensure through the State Legislature we want to be sure our people will be allowed to work this summer.

An early meeting would be appropriate for all concerned.

PP:alp

# Aleutian/Pribilof Islands Association, Inc.

1689 C Street  
Anchorage, Alaska 99501  
Phone (907) 278-3567

St. Paul

St. George

Nelson Lagoon

Sand Point

False Pass

Balkofski  
King Cove

Akutan

Unalaska

Nikolski

Atka



April 11, 1979

Thelma Buchholdt  
Pouch V  
Juneau, Alaska 99811

Subject: Support H.B. 401

Dear Ms. Buchholdt:

You may already be aware of the efforts of the Aleutian/Pribilof Island Association to bring adequate dental health care to the people of the Aleutian Islands, but we want you to know more about our mobile dental clinic and the problems we have had in getting authorization from the State Dental Board needed to allow our volunteer dentists and dental students in training to offer their services in Alaska. The Dental Board wants no permits to practice issued even though the present law specifies they are to issue permits - as a matter of fact, they refuse to issue any permits at all.

Last summer we had 22 volunteers standing by waiting to get permission to volunteer their services - we finally ran the program through the United States Public Health Service. The present law and contrived conditions which exist in Alaska prevent any volunteer who would fix kids teeth without charge from practicing.

Representative Osterback has submitted a bill this session which will exempt volunteer dental personnel from permit requirements thus paving the way for a new summer program of dental health care aboard the mobile unit. Your support of H.B. 401 is essential to the health care of all bush Alaskans. Your Yes vote on this measure is essential this session.

Thousands of Alaskans go to work every day of their lives with a tooth ache or in need of dental care because the cost of dentistry is prohibitive. Some fly to Europe for dental work because it's cheaper than staying home and having the work done by an Alaskan dentist.

Eventually of course, over pricing, indifference and greed will move the citizenry to action - and dentistry will become a publicly supported element of our society. In the meanwhile we need your support now of H.B. 401 so we can bring in the sensitive socially conscious volunteers who want to come to Alaska for a few weeks to improve the overall dental health of our people.

Sincerely yours,

Patrick Pletnikoff  
Executive Director

alp

# Aleutian/Pribilof Islands Association, Inc.

1689 C Street  
Anchorage, Alaska 99501  
Phone (907) 278-3567

September 26, 1978

Mr. Herb Rhodes, Publisher  
The Great Lander  
3110 Spenard Road  
Anchorage, Alaska 99503

Dear Mr. Rhodes:

Your editorial outlining the abuses of the State Bid System was frankly unfair and inaccurate with reference to the Mobile Dental Lab for serving the unmet needs of the Aleutian/Pribilof area.

1. Both the House and Senate approved of the Dental Measure. You claimed they defeated the measure. The House had a floor vote in which it passed unanimously and the Senate Finance Committee gave it a "do pass" vote.
2. The money was intended by the legislature to be appropriated however more programs were approved than the Governor had money for so he was put in the position of making a choice of the best programs approved. He approved this one because it had merit and would bring to the State many times more value than the \$200,000 appropriated in volunteer services helping the Native people who needed dental care the PHS was not able or willing to deliver.
3. The Mobile Dental Unit was designed by the staff of the University of California Dental School and built by them, a task only they could accomplish - no other vendor has the capability of building and delivering the unit except the Siemens Company in West Germany and their unit, not half as good as what we got, costs twice as much.

The Department of Health and Social Services did not ever order anything nine months ahead of the time money was appropriated for the unit or even afterwards. The Aleutian/Pribilof Islands

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Association, Inc., a non-profit corporation, was given a contract for the development of the units and delivery of them. They made the purchase of the base unit through an Alaskan auto dealer, Alaska Sales & Service, who gave the unit to them "at cost" with no profit whatever, which could never have happened on a bid.

The size of the unit does not limit their versatility at all. They were carefully planned and are near perfect - far superior to anything ever before developed. The reason a Hercules aircraft was used to move a unit to the Pribilofs was because a jealous, hypocritical money grabbing group prevented the delivery of "free" dental services for personal reasons, refusing to issue the permit to practice causing the units to miss the pre-arranged transportation donated by Sealand to the islands.

The staff was very adequately housed and transported as planned. AMU housed the volunteers while in Anchorage and they were efficiently delivered by Reeve Aleutian to their destination. Your reporting was prejudiced, biased and irresponsible. If you are really interested in what services are or are not provided to the Natives of this State, do a little honest research before you print. The Chairman of the Bush Dentistry Committee of the Dental Association was paid \$44,000 for two stints to a bush community by the Indian Health Service last year - could this be a clue as to why they did not want to license volunteers? There is a really good story here, but you missed it completely.

As to the adequacy of dental services to bush Alaska, tell that to the toddlers, the people with swollen tongues from poor dental care and those whose decay causes drainage down their throats all their lives. Forty-five Alaskans out of 100 must conduct their business, work or study enduring dental pain or with essential teeth missing because it's cheaper to fly to Europe for dental care than to stay home and mortgage life and limb to pay for treatment.

Do you think the Aleutian/Pribilof Islands Association would have sought out dental assistance from out of State if their people were receiving adequate care? Do you think for a minute the Cook Inlet Native Association would have hired their own dentist and invested in a dental office right under the nose of PHS if the service was adequate? Do you think for a moment that we would have had requests for service from our volunteer mobile unit from five areas of the State if their needs were being met? Thank God Governor Hammond is not the kind of person to give in to the political pressures that were brought to bear on him by the PHS personnel and the Alaskan Dental Association and their lobbyists in Juneau - he's got guts and our people are getting their teeth fixed. Can that garbage you are peddling and send