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HB

125

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HB

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Sitka Teenage Club, Inc.

— SITKA TEEN SERVICE —

P.O. BOX 191 • SITKA, AK. 99835

TELEPHONE 747-3500

January 25, 1979

Thelma Buchholdt
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Ms. Buchholdt:

I wish to personally thank you for promoting the construction of Youth Centers in Alaska. I had received a copy of youth bills presented and did review bill 530. I would ask that this bill be resubmitted and since our incorporation has been pursuing assistance for construction of a Family Developmental and Recreational Center with priorities given to teens, I would be glad to send over any documentary of need, problems with Sitka youth and any other information you feel would be helpful in order for this type of bill to pass.

This is a very urgent matter in order to lessen the amount of vandalism, delinquency, youth suicides, motorcycle and car youth deaths that is occurring extensively in Sitka. I have reviewed three reports concerning the needs of youth in Alaska completed by Social Service and the mental health. Now, who is going to listen enough to help our youth? Do these divisions waste their time gathering this information and is it useless, if no one can see the importance of trying any type of measures in order to save lives among our youth. Our Center plans to open many programs to assist youth with small problems before they grow into the court system and such drastic measures as suicide. Are they not the future of Alaska and aren't we showing they are really not important if we cannot assist them in fulfilling their life needs.

We have completed three sets of drawings for construction - one ranging for a multi use day care and teen center, another metal building for approximately \$150,000. and a set completed by the City who put aside \$1500. to have Graham Associates complete the building worth \$400,000. The Assembly has awarded us use of property next to the Firehall, but has restricted a metal building there. We have on hand 6,660. raised by our teens in the last year and the City is holding \$8,000. that has been raised in the last 15 years by teens and interested adults. We are not asking for the complete amount of money needed - but could possibly borrow from the Farmers Home Loan enough funds to purchase \$51,000 worth of supplies if the Assembly would grant use of another property for a metal building. A bond issue did go to our residents - which failed - 400 voting for and 1,000 against. There are many many reasons why individuals voted against. Cost too high, other priorities such as a hospital or art facility, condemning nature towards youth, not in favor of using the property awarded.

I see where legislative individuals do place projects for passage and award different State divisions, such as Community and Regional Affairs and the

Transportation and Public Facilities for construction purposes - \$500,000, \$180,000, \$216,000. I also realize when the Northern Citys of Alaska are represented heavier - we in Southeast have a time winning our fight. I do hope that each and every legislature will think broad enough to consider promoting any project that is for the betterment of each youth life.

You see a Center can be a coverup and disguise to assisting youth without labeling their problem into mental health, criminal, or alcohol and drugs. We can save much money in the long run working on preventive methods then waiting for youth to have to leave their home and unable to cope because they are sinking.

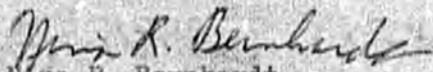
I would appreciate you making a copy of this letter, if possible, and give every legislature one in order that i may promote the need of these projects within Southeast especially, which do not offer as many preventive measures to our youth. Even though youth have a chance to take part in sports - they still enjoy their leisure time and some that show interest are not good enough to participate or do not like competitive sports. What percentage then are school s catering too? Cannot we increase this percentage to serve more youth and give them a chance to improve their self image and realize each life is important and has value.

Please send me a complete copy of bill HB 530 and let me know how we can promote our project.

Thank you so much for the efforts you have made toward a well worth project.

Enclosed you will find documentation of our efforts, successes and failures toward building a strong program in Sitka.

Sincerely,


Nina R. Bernhardt
Coordi. tor

PS: I believe all possibilities of construction should be made as broad as possible. For instance, the mental health has a construction clause. Our program does completely work on mental health but yet restrictions are so heavy - it is useless to try there.

The Law Enforcement offers construction funds for anti-crime programs. We are promoting anticrime, but yet restrictions again cannot be met. It seems we should take the program and fit the funding into this and not make the programs fit into the State divisions, especially when the goals can be met.

If a loan with a low interest rate could be found where we could use our \$14,000. and pay monthly ourselves could be sought, we would be interested. We are willing to help in all expenses and are not asking for a hand out without working ourselves. Many of the Sitka teens are involved with our program and do enjoy what we have offered so far.

WE WISH TO SHARE WITH YOU EFFORTS MADE TOWARD A TEEN PROGRAM AND CENTER.

<u>DATE</u>	<u>FUNCTION</u>	<u>RESULT</u>	
8/76-11/76	CIVIC CENTER RECREATIONAL GROUP IN OPERATION NEED OF TEEN RECREATION & SOCIAL BUILDING THROUGH SURVEYS, REVIEW OF CITY MATERIAL PAST HISTORY OF TEEN & ADULT EFFORTS.	RAISED POSITIVE	\$1,323.31
11/76	REACTIVATED SITKA TEEN CLUB-MONTHLY MEETINGS.		
2/28/77	ATTENDED POSSIBLE FUNDING OF CDA FUNDS	DENIED	
5/77	AWARDED A GRANT FOR SUMMER YOUTH PROGRAM FROM RURALCAP	AWARDED	\$3,200.00
3/77	WROTE ALL GOVERNMENT AGENCIES FOR POSSIBLE FUNDING - FOREST SERVICE THROUGH YACC WAS WILLING TO ASSIST IN TEEN CENTER CONSTRUCTION IF CITY PROJECT	DENIED	
11/77	REVIEWED ALL CITY OWNED PROPERTY WITH PLANNING & ZONING & ASSEMBLY-SITE AT LAKE STREET.	APPROVED	
12/77	PAID ARCHITECT FOR TEEN CENTER DAY CARE CENTER \$300.00		
12/14/77	PENINSULA METAL STRUCTURES PROPOSED FOR BUILDING MATERIAL		\$28,964.
12/22/77	AWARDED A GRANT FROM THE ALCOHOL & DRUG ABUSE FOR YOUTH PROGRAMS ON A PREVENTIVE MEASURE. (categories-staff facility expense, commodities, equipment, travel, supplies, fiscal year 1977-78.		14,414.00
3/78	SOUGHT REVENUE SHARING FUNDS THROUGH CITY	DENIED	
3/13/78	REQUESTED USE OF SCHOOL FACILITIES FOR SUMMER MONTHS	DENIED	
4/78	REQUESTED USE OF SHELDON JACKSON FACILITIES DURING SUMMER MONTHS.	APPROVED	
3/78	SOUGHT COMMUNITY DEVELOPMENTAL FUNDS THROUGH CITY FOR TEEN CENTER CONSTRUCTION	DENIED	
5/11/78	SUBMITTED TEEN CENTER CONSTRUCTION GRANT TO LAW ENFORCEMENT AGENCY-ANTI CRIME PROGRAM	DENIED	
6/78	TIMBER TRUSS COMPANY COMPLETED ARCHITECTURAL DRAWINGS FOR NO CHARGE & SUBMITTED PROPOSAL ALL BUILDING MATERIALS		\$51,705.
5/78	AWARDED A GRANT FROM ALCOHOL & DRUG ABUSE WITH ADDITIONAL FUNDS EXPENDED BY 6/78		33,833.00 3,500.00
9/78	TEENS HAVE SAVED FOR CONSTRUCTION & DONATED CITY HOLDING RAISED BY TEENS IN EARLIER YEARS WILL SUPPORT CENTER THROUGH FUND RAISING, CLUB DUES, SNACK BAR PROFIT, ADMISSION FEES, DONATIONS, ASSEMBLY & CITY OFFICIALS ASSISTING - BOND ISSUE FOR CONSTRUCTION		4,781.10 8,048.62

OCTOBER 3 - VOTE YES * YES

- 3/4/60 The Baranof Jr. Chamber of Commerce offered to sponsor Teen Club for 1 year.
- 9/4/62 Letter to Mayor and Planning Commission for rezoning 192 20, block 22 F.T. Calvin, National Bank of Alaska.
- 11/13/62 Denial of rezoning of above lot by City. Letter from F.T. Calvin, to Mayor, lot offered to Teen Club for \$3500, valued at \$10,950. Had a Teenage Board of Directors, Mayor appointed Ken Brown, Cushing as chairman.
- 11/19/62 Board of Directors minutes - Board vacancies filled, offered rejected of purchase of property because of razing conditions, and construction difficulties. City Youth Director, when appointed, would serve on the Teen Board.
- 1/13/63 Teen Board of Directors meeting - needed 56 ft. by 140 ft. building for over 500 teens in the future, proposed site for building ROLLER PARK. Target date for construction was set for April 1, 1963, fund raising drive started. Mr. Brown moved and Mr. Drachen seconded, that it be recommended to the City Council through the Planning Commission that the Teen Club relinquish its claim on the PRESENT BUILDING SITE as set by the City ordinance and that the PROCEEDS the DISPOSITION of said lot by the City be added to the Teen Building Fund. The motion carried. Commitments of donations were asked from the Clubs for building purposes at Roller Park, certain Clubs pledged to raise a certain amt. of funds before Sept. 15, 1963 - one pledge was \$1500.00, \$100.00 by Scriptorist Club, \$100.00 in memory of Charles D. Jeanblanc by the American Legion Club, also \$11 in remembrance of Jeanblanc.
- 1/22/63 Revision of ordinance #306.
- 3/26/63 Mr. Ballard donated engineering services Lynn Forrest architect \$5,500.00
7/9/63 profits of 4th of July-transferred to teen bldg. \$752.00 - excavation completed & materials on hand for footing - further funds needed.
- 8/27/63 teen committee reported Roller Park site would be PROHIBITIVE in cost. Cannot be sold immediately and other materials ~~withheld~~ held for a short time for a better and more economical site. Tulp mill, I heard, furnished cement & later Vandalisa.
- 9/24/63 Met with library board regarding a building.
- 11/12/63 Jaycees use Roller Park for teenage road
- 4/27/65 Burt Doucette - 4th of July chairman-teen sponsor queen contest
- 5/25/65 Youth Activities Committee - possible Moose Club \$40,000 to \$50,000
- 11/26/68 Council consider a need for a DIRECTOR. Mayor Bapovich referred to Finance Co for 1970 budget
- 10/28/69 Mr. Christianson mentioned Unitarian Church property on Marine St., also property owned by the Russian Orthodox Church on Monastery St.
- 10/1/69 Petitions to His Grace, the Rt. Rev. Theodosius, re: location of proposed Teen Center on survey #404, Trace D, Russian Church property on Lake Street, reasons not proper parking area, building would not meet proper set-back regulations required by borough code unless a variance was granted, no outdoor recreational space available, noise factor involved when dances are held. Working people w small children live very near, no parking should be permitted on Cja St, should be for public safety fire trucks, oil trucks - other suggested areas were Roll Park, in front of Bayview Hotel, Russian Church property by Episcopal Church, Baranof Grade school play ground.
- 12/23/70 Agreement of City for use of fire department space as Teen Center - would lease (By April 1, 1971 Club shall have submitted plans for alterations and remodeling within 60 days after the Club has been informed in writing, Club must occupy premises by this time. Failure to comply with provisions shall

NATIONAL Bank of Alaska

SAVINGS ACCOUNT STATEMENT

SITKA TEENAGE CLUB
PO BOX 191
SITKA AK 99835

13

STATEMENT DATE

9-30-77

13-1-05410-4

ACCOUNT NUMBER

WITHDRAWALS	DEPOSITS	INTEREST	DATE	BALANCE
	BALANCE FORWARD - (1977)		08-30	573.87
DISCO DANCE	91.00		09-07	664.87
		7.17	09-30	672.04
rented disco equip.	60.00		10-21	732.04
DISCO DANCE	63.78		10-25	795.82
GIFT & FOOD SALE	52.30		10-27	848.12
FLEE MARKET	50.50		11-29	898.62
DISCO DANCE	64.71		11-29	963.33
RUMMAGE & FOOD SALE	123.55		12-08	1,036.89
		10.34	12-31	1,097.23
GIFT & FOOD SALE	34.96	(1978)	01-04	1,132.19
DISCO DANCE	54.75		01-04	1,186.94
DISCO DANCE	31.29		02-21	1,218.23
DANCE-expenses hig	7.21		03-03	1,225.44
LIVE DANCE	16.53		03-13	1,241.97
GAMES TOURNAMENT	38.15		03-30	1,280.10
YOUTH GAME TIME	28.70		03-30	1,308.80
WITHDRAWALS	DEPOSITS	INTEREST	DATE	BALANCE
	BALANCE FORWARD (1978)		03-31	1,323.40
GIFT & FOOD SALE	44.23		04-05	1,367.63
DISCO DANCE-REFRESH.	41.53		04-05	1,409.16
	49.20		04-05	1,458.36
	61.00		04-21	1,519.36
POSTER-RUMMAGE SALE	67.59		05-02	1,587.35
EVENING OF MUSIC	201.85		05-30	1,789.20
DISCO DANCE-REFRESH.	70.00		05-30	1,860.10
WALKATHON	24.50		06-12	1,884.60
LIVE MUSIC DANCE	55.00		06-12	1,939.60
DONATION-ELKS CLUB	510.00		06-28	2,449.60
WALKATHON	18.05		06-28	2,467.65
PAYMENT QUEEN DANCE	200.00	19.59	06-30	2,487.24
POSTER, HAT & BAKE SALE	41.16		7-5-78	
4th BOOTH-	698.50		7-6-78	
DONATION CIVIC CENTER	751.96		7-7-78	
LIVE MUSIC DANCE	136.68		7-18-78	
WALKATHON	63.00			
DISCO DANCE	81.80		8-20-78	
LIVE MUSIC DANCE	285.35		8-28-78	4,781.10

Dear Sir:

The survey taken of teenagers from the Sitka school, grades 8 through 12th, of whether the Sitka Teenage Club should become active again has been completed and at this time we would like to have the information compiled with the residents of Sitka.

Out of 298 questionnaires completed, 266 teenagers voted yes to reactivating the club and 32 no. The main reasons for the students voting no were the fact if they had another building it would be too expensive, felt the Sportland and Rock was enough activity, students wouldn't take care of it, waste of time and money, too much competition for some other business people. To the question of what other programs would they like started for the teenagers in our area, the following were stated many times: priority was weekly dances and roller skating, indoor tennis (including lessons) gymnastics, miniature golf course, handball, camping out, picnics, hiking, volleyball, basketball, skateboarding, mechanics course, workshops on drama, ballet, race track for motorcycles, youth employment jobs, soccer, potlucks, football, rock concerts.

To the question of "If the Sitka Teenage Club reactivated, could you see any advantage of having your own building? Although some of the following statements are similar in nature, we feel there is much value in the way they were worded: "Wouldn't have to pay rent, could have more things to do, would more likely take care of their own building, because we can put what we want in it. Because we wouldn't have to use the Centennial Building and we would be able to have events whenever we want them, kids wouldn't get in trouble so much; can have a place to call our own; no one could kick us out of the building; you could set your own hours and do whatever you want; nothing to do, that's why some of us get into trouble; we would have a place to go and not bother people, more privacy; this could be their own responsibility and they would take more pride in keeping it in an orderly and clean manner; they would have more respect if they had their own place; our building could be decorated and looked after the way we want; where else could we get if we do not have our own building. If they have good rules and enforce them, then our own building would be great; we, people that tend to have nothing to do to get into trouble; give a place to go instead of running

the streets; you could plan different activities and there could be different things going on all the time; we would have a place of our own and a place we could count on always; if we owned our own place, we could fix it up and take care of it; a roller rink could give another place for people to go and the high school could sponsor it; I would go to a building if it was close to town; if we had our own building, we wouldn't bother other people; a chance to meet a few more people and a place just to have fun or relax with friends; because it's hard to get a school gymnasium and the Centennial Building costs money; wouldn't have the problem of renting out another place; no hassles of reserving a building.

A meeting has been called for all Sitka teenagers interested in, belonging to the Sitka Teenage Club. The meeting will be Sunday, October 24 at 2:30 p.m. in the upstairs of the Moose Lodge. The purpose of this meeting will be to review the Sitka Teenage Constitution and bylaws, the club rules, goals and objectives of the club, which all will be voted on election night to be held in the future. Nominations for the following officers will be taken: president, vice president, secretary, treasurer, sergeant at arms, and one year executives boy and girl from each age level — 13 through 18. Club members are asked to have a petition signed with 10 signatures for the individual they propose for a candidate. Two meetings have been held with charter members: Jim Hanson, Leslie Schmidt, Mike Briggs, Joe Roth, Russ Wilson, Joan Val'e, Daniel Karr. Any Sitka residents that would be interested in working with the teenagers as an advisor are welcome to come to the meeting.

Any Sitka Teenager between the ages of 13 and 18 may become a member of the Sitka Teenage Club by completing an application form, pay their year dues of \$1.00 and agree to abide by the following Club rules. (1) No rowdiness or profane language (2) No smoking, (3) No one allowed into Club functions under the influence of liquor, (4) No drinking of liquor at Club activities, (5) The Club members shall be responsible for any damages to any building during Club sessions, (6) Penalty for breaking rules can be temporary expulsion or permanent suspension of membership and revoking of membership card, (7) Membership card will be shown before entrance to Club activities. Any Sitka Teenager that is interested in becoming a member may contact the following Teenage Officers: president, Terry Benneberg; vice president, Steve Craddick; secretary, Mary Howard; treasurer, Leslie Schmidt; sergeant at arms, Russ Wilson; or publicity chairmen, Mark Bovee or Spence Bovee. The object of the organization shall be to promote loyalty to members, responsibility and good fellowship and to carry out recreational and social events for members and to unify and strengthen the Club.

Teens Set Bake Sale

Sitka Teenage Club members are having a food sale at the National Bank of Alaska, Wednesday, between 12:30 and 3:30 p.m.

Featured will be pumpkin pie, fruit cake, rice krispie bars, Christmas cookies and many other items. A drawing of a winner for the Santa Claus carrot cake will be done at 3:30 and delivered to the individual. Someone will win this decorated Christmas cake for just 25 cents.

All Teen members, or anyone else that would like to donate in this fund raising drive for teen needs, is asked to leave their donations at the bank not later than 12 noon.

THANK YOU to the following from the Sitka Teenage Club. The Moose Lodge for the use of their upstairs area for our two disco dances. Mr. and Mrs. Bone, Miss Hadley and Velma Howard for chaperoning our dance. the following Teenage Members for donating to our food sale — Peggy Dierytk, Nicco Holt, Mary Ann Goodman, Debbie Bernhardt, Alberta Nelson, Jennifer Gomez, Marion Sutter, Sandy Jenny, Spence Bovee, Veronica Howard. Shirley Kimball for donating the Christmas Cake which was won by Doris Northrup.

CITY AND BOROUGH OF SITKA

RESOLUTION NO. 78-118

A RESOLUTION OF THE CITY AND BOROUGH OF SITKA INDICATING THAT THE ASSEMBLY IS SUPPORTIVE OF THE EFFORTS OF THE TEEN AGE CLUB TO PROVIDE A TEEN CENTER FOR SITKA:

WHEREAS, the history of the Sitka Teenage Club, which is recorded in the municipal office, indicates that many adults, teens, past mayors and assemblymen have worked toward a Teen Center in order to provide recreational and social opportunities for Sitka teens, and

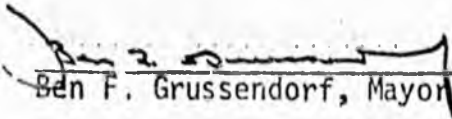
WHEREAS, many residents and teens have seen the need for a Teen Center and have indicated that there is a need for such Center to the Assembly through written reports, surveys, resolutions, and other statements made at meetings -- such as at hearings in regard to use of Community Development Block Grant Funds, and

WHEREAS, the Sitka Teenage Club has been reactivated for a year and a half and has received a grant through the Alcohol and Drug Abuse Program to assist in the operation of the Sitka Teen Service office, hire a staff to promote recreational and social activities for all teens of the area, and

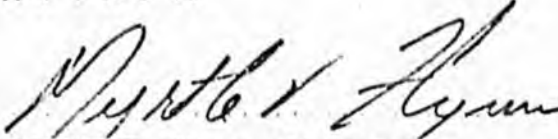
WHEREAS, the Assembly voted unanimously at their regular meeting held November 22, 1977, to give tentative approval for use of the property situated next to the Fire Hall for construction of a Teen Center,

NOW, THEREFORE, BE IT RESOLVED by the Assembly of the City and Borough of Sitka that it lend its supportive efforts to the Teen Age Club to provide a Teen Center for Sitka.

PASSED, APPROVED AND ADOPTED by the Assembly of the City and Borough of Sitka on this 14th day of MARCH, 1978.


Ben F. Grussendorf, Mayor

ATTEST:


Myrtle V. Flynn, Clerk.

Youth Alternative Services Network

P.O. Box 928

Anchorage, Alaska 99510

279-3497

272-6713

March 23, 1978

Rep. Thelma Bucholdt
Pouch V
Juneau Alaska 99810

Dear Representative Bucholdt,

I am writing in regard to your bill, HB 530, "an act relating to multipurpose youth centers." I endorse your effort to assist the development of services for young people. The need is great.

Our technical assistance project offers training to communities which wish to provide alternatives for their young people. At this time I am working with about 25 communities across the state which have recognized a need and want to meet that need locally. Their interest is in providing services locally that will prevent the necessity of state intervention through corrections or social services. For rural communities, state intervention often means that young people are removed completely from their home and town; many never return.

People who seek training from our project file an application which describes the problem in their community. It is clear from these applications that services for youth in most Alaska communities are nil. Even Fairbanks, with its share of the youth population, does not have an alternative program for young people which is specific to their needs. The Island counseling center works with young people, as does the crisis line, and Presbyterian Hospitality House is a placement facility, but even persons in these programs will tell you that there is a need for more.

Small communities are desperate for help. They describe a tragically high youth suicide rate, higher even than that for adults in Alaska. They describe young persons turning to alcohol and drugs (even in the Bush) for lack of anything else to do. One village mayor near Kotzebue wrote to say that in the recent past one

MEMBERS: ALASKA YOUTH ADVOCATES; FAMILY CONNECTION; OPEN DOOR CLINIC

young girl had frozen to death driving a snowmachine drunk, and another young man in the village had shot himself through the heart. They were 15 and 16.

The smaller communities in Alaska have an advantage over us in Anchorage: they can see clearly what the problem is and they can tell more readily what needs to be done, and once that is done, if it is working. They say over and over again, that the need is for local recreational, counseling, and short-term placement facilities.

I would be happy to talk about these needs with you further. I enclose some samples of the applications for assistance which we have received. We are able to help these people plan and meet their own needs, but there must be funds made available so that they can implement these plans. Thank you.

Sincerely,

Barbara L. Hodgkin
Technical Assistance Coordinator

YOUTH CENTERS IN ALASKA (BY ELECTORAL DISTRICT)

DISTRICT	POP. (reg. voters)	TOWN	YOUTH POP. (second. school)	SERVICES FOR YOUTH	KIND OF SERVICE
1	9,230	Ketchikan	1200	Youth Advocate Program	Counselling, drop-in center
		Craig	101	Craig Youth Center	Counselling, recreation
		Metlakatla	171	Alcohol Program	Counselling
2	4,320	Wrangell	250	Alcohol Program	Counselling
		Petersburg	189	Petersburg Youth Program	Counselling, recreation
3	4,949	Sitka	913	Sitka Teen Club	Recreation, socializing
		Hoonah	138	Hoonah Youth Center	Recreation, counselling
4	15,909	Juneau	1970	Teen Age Club	Recreation, counselling
5	8,001	Valdez	284	Valdez Teen Club	Recreation, counselling
		Seward	?	Youth Development Center	Counselling
		Cordova	256	Cordova Youth Center	Recreation, counselling
6	10,577		1,601		
7 - 12	123,186	Anchorage	18,552	Alaska Youth Advocates Cook Inlet Native Assoc.	Crisis intervention Drop-in center
13	13,056		2226		
14	4,541	Kodiak	893		
15	2,990		171		
16	3,469	Dillingham	232	Bristol Bay Area Health Corp.	Counselling
17	4,028	Bethel	527	Alcohol Program	Counselling
18	3,569				

19	6,617	Tok		Alcohol Program	Counselling
20	37,184	Fairbanks	5320	Island Counselling Center	Counselling
21	3,887	Barrow	428	Teen Center	Recreation, Counselling
22	4,109	Nome	655	Nome Comm. Center	Recreation, counselling

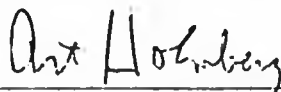
"An Act relating to multipurpose youth centers."

This Bill provides for the construction and maintenance of multipurpose youth centers in each of the state's election districts. The Department of Health and Social Services supports the concept of multipurpose youth centers. In fact, the final report of the Division of Social Services Youth Services Task Force which was submitted to the Director in June, 1977, pointed to the need for community based services, recreation programs and youth facilities. During Fiscal Year 1979, the Division of Social Services provided some support to youth centers in Barrow and Craig through contractual agreements under the division's youth services program. The department views the establishment of youth centers to be in accordance with its attempts to provide more community based services which focus on prevention and early intervention.

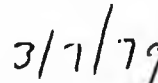
The department opposes the assignment of the responsibility for services supervision (as outlined in Sec. 41.20.510, Function of Multipurpose Youth Centers) to the Department of Natural Resources. The department is particularly concerned about those services which obviously come under its purview: health examination, counseling, nutrition classes, protective services, and assistance in obtaining legal representation.

In summary, the department supports the concept of community multipurpose youth centers but questions House Bill 125's assignment of responsibility for delivery of services which are in the scope of this department's responsibility to the Department of Natural Resources. It would appear that the Department of Natural Resources would have to increase staff to include professionals to coordinate and provide such a wide range of services, in addition to the provision of physical facilities. In view of the state's budget constraints, the department cannot support an increase in state spending which duplicates services.

RECOMMENDED BY:

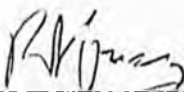


Art Holmberg, Director
Division of Social Services

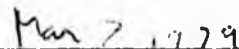


Date

RECOMMENDED BY:

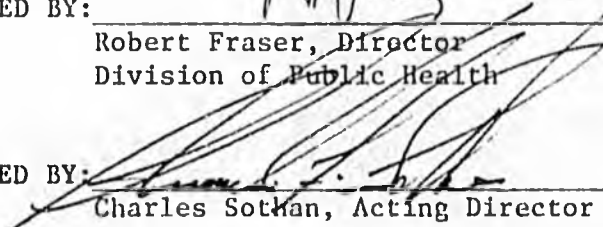


Robert Fraser, Director
Division of Public Health

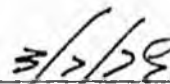


Date

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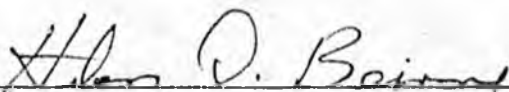


Charles Sothan, Acting Director
Division of Corrections

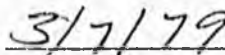


Date

APPROVED BY:



Helen D. Beirne, Commissioner
Department of Health & Social Services



Date

FISCAL NOTE

I. REQUEST
 Bill/Resolution No. HB 125
 Title An Act Relating to Multipurpose Youth Centers
 Requested by Pat Conheady Date 2/23/79

II. FISCAL DETAIL
 Agency Affected Department of Natural Resources
 Program Category Affected Parks and Recreation
 Budget Request Unit(s) Affected Park Management and ACAC

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES				207,000	1,647,000	1,514,000
200 TRAVEL				20,000	20,000	10,000
300 CONTRACTUAL				600,000	300,000	300,000
400 COMMODITIES				10,000	100,000	100,000
500 EQUIPMENT				10,000	600,000	100,000
600 LAND & STRUCTURES					6,000,000	
700 GRANTS, CLAIMS, ETC.						
TOTAL				847,000	8,667,000	2,024,000

FUNDING (Thousands of Dollars)

GENERAL FUND				847,000	8,667,000	1,954,000
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME				6	66	62
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

SEE ATTACHED

IV. DATE 3/2/79 PREPARED BY Nat G. dhue
 AGENCY Division of Parks
 PHONE 274-4676
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

III. Analysis

A & B. Assumptions and Program Summary

State acquisition, development, maintenance and operation of multi-purpose youth centers in every election district would entail the compensation of a large staff to include the following:

Land acquisition: Realty Officer III (PG 18)	\$38,000
Realty Officer I (PG 13)	27,000
Land Facility Construction: Civil Engineer I (PG 19)	40,000
and Maintenance Civil Engineering Asst. II (PG 16)	32,000
Statewide Op.: Social Services Fld Admin. (PG 23)	50,000
Clerk Typist III (PG 8)	20,000
	<u>\$207,000</u>
Multi-purpose Youth Center Operations:	
20 Social Worker III (PG 16)	660,000
20 Recreational Assistants (PG 11)	480,000
20 Clerks (PG 6)	300,000
	<u>1,440,000</u>
Total Personal Services (FY '80)	<u>\$1,647,000</u>

Land Acquisition, building design and construction costs are based on the assumption that 1) land will be obtained through trades and transfers 2) construction costs for 1500 sq. ft. youth centers at \$200 per square foot = \$300,000 per center times 20 equals \$6 million, and building design at 10% of construction costs equals \$600,000.

Annual facility maintenance is estimated to cost 5% of initial construction costs which will equal \$300,000 per year to be accomplished by contracts with local people.

C. Computations -- None.



Official Business

Alaska State Legislature

House of Representatives

Committee on

Health, Education & Social Services

Pouch V
State Capitol
Juneau, Alaska 99811

February 7, 1979

Ms. Nina R. Bernhardt
Coordinator
Sitka Teenage Club, Inc.
P.O. Box 191
Sitka, Alaska 99835

Dear Ms. Bernhardt:

Thank you for your recent letter regarding Youth Centers in Alaska. I do appreciate hearing from someone actively involved in these projects and I would be happy to accept any documentation or information that you may wish to send me in this matter.

I am sending you a few copies of ~~HB 530, the bill I introduced last year, and copies of~~ ^(HB530 last year) HB-125, which I have introduced this session. ~~'This bill is currently in the House Health and Social Services Committee. At the present time, HB-125 is in the House Health and Social Services Committee, (HESS) of which I chair, and I am hopeful that we can get the bill out of the Committee this session.~~

It might be helpful if you would ^{write to} request your legislators (Rep. Richard Eliason and Sen. Pete Meland) ~~to support the passage of this bill this year.~~

^{legislators} I am making copies of your letter, ^{request to their support of this bill. will be distributed to} for all the members of ~~this~~ ^{the} committee, in hopes that it may convince those who are not familiar with this problem to vote for passage of the bill.

Again, thank you for taking the time to write to me. If I can be of further assistance please do not hesitate to call on me. I will be looking forward to hearing from you again.

← Sincerely yours,

← REP. THELMA BUCHHOLDT
Chairman
House HESS

TB/ch

SAMPLE BUDGET: TEEN DROP IN CENTER

The center provides counseling guidance through a center which also provides recreational opportunities. The center is open from 2-10 p.m. on school nights and 12-12 on weekends. Individual and family counseling is available. Individual counseling and educational programs cover drugs, alcohol, employment opportunities, academic help, and personal problems.

The center draws youth through a number of activities including rap groups, organized field trips, study nights, and in-center activities of interest to teenagers, including sports, speakers, and a library.

The center is staffed by a director, an administrative assistant, three counselors, and a VISTA outreach worker. The VISTA outreach worker also does job opportunity development through contacts with local businessmen and state and local employment projects.

Personnel

	<u>Direct Cost</u>	<u>Match</u>	<u>Total</u>
Director	15,600	0	15,600
Administrative Assistant	10,800	0	10,800
Counselor (CETA)	0	10,800	10,800
Counselor "	0	10,800	10,800
Counselor "	0	10,800	10,800
VISTA	0	4,200	4,200
Fringe	2,600	0	2,800
Facility Expense			
Rent (450 mo.)	5,400	0	5,400
Telephone (100 mo.)	1,200	0	1,200
Utilities (200 mo.)	1,200	1,200	2,400
Office Supplies (75 mo.)	900	0	900
Literature	150	0	150
Typewriter rent	360	0	360
Xerox	0	140	140
Furniture (+donations)	900	500	1,400
Sports equipment	1,000	500	1,500
Insurance	500	0	500
Brochures, advertising	500	0	500
	<u>41,110</u>	<u>38,940</u>	<u>80,050</u>

This project could serve could serve a community of three thousand, with a variety of opportunities for kids and parents. It relies heavily on local support through some cash and material donations, and relies on the community to seek CETA positions for staffing.

SAMPLE BUDGET: RESIDENTIAL PLACEMENT EMERGENCY PROGRAM

This project provides emergency placement and short-term counseling to children and youth who cannot remain in their own homes because of abuse, parental alcoholism, neglect, or imminent danger to themselves because they cannot or will not return home. The primary focus is on short-term placement for protection.

The project provides an all-night drop-in center with two beds and back-up of 10 volunteer foster family placements. Referrals come from the police, social worker, health aide and youth themselves.

After a placement, young children will be referred to the social worker and may remain in placement or placed elsewhere. Older youth will be referred to counseling resources, a social worker, or school counselor for appropriate intervention.

It is anticipated that the majority of children and youth will return to their own homes with appropriate community resource support.

Personnel	Direct cost	Match	Total
Director/home coordinator	15,600	0	15,600
Counselor	10,800	0	10,800
Night Staff (3-4 nights)	5,400	0	5,400
Night staff "	0	5,400	5,400
Fringe	3,100	0	3,100
Facility expense			
Rent (450 mo.)	5,400	0	5,400
Telephone(50 mo.)	600	0	600
Utilities(200 mo.)	1,200	1,200	2,400
Office supplies&literature	750	0	750
Typewriter (30 mo.)	360	0	360
Furniture	500	500	1,000
Insurance	1,000	0	1,000
Bedding, cooking supplies	2,000	0	2,000
Brochures& publicity	300	0	300
	<u>47,010</u>	<u>7,100</u>	<u>54,110</u>

Re HB 125 Breakdown of line item from Dept. of Health and Social Services
for youth services

For FY 79:

1. Barrow Youth Center \$30,192
2. Youth Alternative Services Network \$38,225
3. Bidarki Corp. Cordova \$14,580.50
4. Craig Youth Center \$17,663.00

YOUTH ALTERNATIVE SERVICES NETWORK PROPOSED BUDGET
FOR MULTI-PURPOSE YOUTH CENTER NEEDS ASSESSMENT

	TA GRANT	NO GRANT
Salary director	\$1980	7920
Salary (2nd staff person)	5301	5301
Unemployment	205	205
Phone	450	900
Travel	8100	8100
Rent	900	1800
Supplies	300	300
Xerox	300	300
Postage	225	225
Insurance	185	202
Training supplies (journals etc.)	150	150
Repair of equipment	100	100
	<hr/>	<hr/>
TOTAL	\$18,196	\$25,503

BY BUCHHOLDT

HOUSE BILL NO. 125

For an Act entitled: "An Act authorizing state aid to non-profit organizations, citizen, community or municipal organizations for the construction, program development and/or support of multi-purpose youth centers within each election district or for the expansion or continuation of such activities of centers that may already exist within each election district."

- * To be established within the Department of Health and Social Services
- * Application for a grant shall be made in the form required by the Commissioner
- * Funds will be granted on a match basis to be gradually shifted from state to local funding (year 1-90% state, 2-80%, 3-60%, 4-50%, 5-30%. Programs that meet criteria for funding after 5 years will be funded 20% per year).
- * Land for new sites shall be selected by the sponsoring organization or non-profit group within each district.
- * Sponsoring organizations must document to DHSS that they will be able to comply with the funding formula.

Funds will be appropriated for the following reasons:

- I. 1) to construct new facilities. Grants will be funded for this purpose only when the sponsoring organization documents that:
 - a) no centers presently exist in the district and need for such a center does exist
 - b) centers that do exist are inadequate to meet the needs of the youth of that district and such need is documented
 - c) related programs, not youth centers necessarily, are inadequate to meet the needs of that district
 - d) expanding existing teen centers or youth programs in the district would not adequately meet the needs of the youth of that district and such need is documented
 - e) no buildings are available that could be altered or renovated to serve the needs of youth in the district and such need is documented

2) to renovate, remodel or expand existing buildings not currently used as teen centers when need for such activity can be documented within the election district. Grants will be funded for this purpose when the sponsoring organization documents that:

- a) centers that do exist are inadequate to meet the needs of the youth of that district and such need is documented.
- b) related programs, not youth centers necessarily, are inadequate to meet the needs of that district
- c) expanding existing teen centers or youth programs in the district would not adequately meet the needs of the youth of that district and such need is documented

3) to renovate, remodel or expand existing teen centers where it is documented that such additions would sufficiently meet the needs of the youths of that district and where it can be documented that existing teen centers do not meet the needs of the youth of the district as they currently exist. Grants will be funded for this purpose when the sponsoring organization documents that:

- a) centers that do exist are inadequate under present circumstances to meet the needs of youth of that district and such need is documented.
- b) related programs, not youth centers necessarily, are inadequate to meet the needs of that district and such need is documented.

II.

1) to fund programs for newly constructed teen centers. Grants will be funded for this purpose when the sponsoring organization can document that:

- a) such programs will meet the needs of youth of that election district
- b) such programs do not duplicate already existing services available in that district
- c) programs that do exist in the district are inadequate to meet the needs of youth of that district
- d) funding for such programs is not available from any other source or is available but in inadequate amounts

2) to fund programs for existing teen centers. Grants will be funded for this purpose when the sponsoring organization documents that:

- a) programs seeking funding have met the needs of youth in that district
- b) continued funding of the program would continue to meet the needs of youth of that district
- c) increasing funding of existing programs for existing youth centers would increase their ability to meet the needs of youth of that district
- d) funding for such programs is not available from any other source or is available in inadequate amounts

III.

1) To provide funds for the acquisition of equipment for newly constructed teen centers. Grants will be funded for this purpose when the sponsoring organization can document that:

- a) such acquisitions would fill the needs of the youth served in the election district
- b) existing equipment does not sufficiently meet the needs of youth in the election district

2) To provide funds for the acquisition of equipment for already existing teen centers. Grants will be funded for this purpose when the sponsoring organization can document that:

- a) such acquisitions would fill the needs of the youth served in the election district
- b) existing equipment does not sufficiently meet the needs of youth in the election district

DOCUMENTATION OF NEED

Each sponsoring organization shall provide the following information to the Department of Health and Social Services:

I.

- 1) to document the need to construct new facilities when youth centers do not already exist in the district.
 - a) number of youths in the district
 - b) number of youths center anticipates serving
 - c) documents from municipalities, townships or local governing bodies of the election district stating that youth centers do not exist
 - d) crime rate or high school drop-out rate or other indicators of need in the district
 - e) petition of support from youths in that district
 - f) documents of support from a majority of youth programs or services that operate in the election district stating need for a youth center
- 2) to document the need to construct new facilities or expand existing facilities when youth centers already exist in the election district
 - a.) number of youths in the election district
 - b.) number of youths served by the present youth center
 - c.) number of youths anticipated to be served by the new or expanded center
 - d.) crime rate or high school drop-out rate or other indicators of need in the district
 - e) petition of support from youths currently using existing youth center
 - f) petition of support from youths anticipating use of new or expanded youth center
 - g) documents from a majority of existing youth services or programs that operate in the election district stating the need for both the existing youth center and the new or expanded center

II.

- 1) to document the need for new programs-for each program component that requires funding:
 - a) description of program goals and methodology
 - b) number to be served

- c) documentation that such a program was successfully operated in another location
 - d) letters of support from youths who anticipate being served
 - e) letters of support from a majority of agencies that operate related programs in the district
 - f) documentation that funding is unavailable from any other source
- 2) to document the need for existing programs
- a) description of program goals, methodology, history
 - b) number of youths served
 - c) documentation of success: events, numbers attended, letters of support, statistical evidence that program had significant positive impact
 - d) documentation that program funding is unavailable from any other source
 - e) letters of support from a majority of related agencies that operate in the election district
- 3) to document the need for acquisition of equipment
- a) description of equipment and anticipated use
 - b) number of youths served by equipment (where applicable)
 - c) documentation that program funding is unavailable from any other source.

DEFINITIONS

Youth - persons between the ages of 13-19.

multi-purpose youth center - a structure or part of a structure to be used specifically for youth activities such as recreation, counselling, classes, health care, socializing and other specified programs.

election district - one of 22 electoral districts in the state .

related programs - programs which involve youth, such as alcohol, drug, mental or physical health, usually sponsored by local, state, or federal agencies.

equipment - items such as recreational or medical equipment to be used for specified youth center programs.

HOUSE BILL 125-Relating to multi-purpose
youth centers

SUMMARY SHEET

In many areas of Alaska, there is no place for youths to go for recreation, socializing, or counselling.

Many youths who experience family problems or must deal with the pressures of adjusting to two cultures seek escape.

The result:

- * Alaska has the highest rate of residential alcoholism in the United States.
- * The suicide rate of 16-19-year old in Alaska is 30% higher than the national average.
- * Alaska juveniles account for 57% of all arrests for Part I crimes (murder, rape, robbery, aggravated assault)
- * 33% of the state's total population are drug users; young people in school and out are the largest percentage of drug users.

The thrust of this bill is to offer alternatives to youths, to give them a place to go for recreation, counselling, and other services.

Youth centers can be effective in reducing juvenile delinquency:

1. In the first year of operation of the Cordova Youth Services Center, juvenile arrests decreased 17%. A March 1977 letter from the Cordova Chief of Police states that street contacts were "well below normal and I feel that it is mainly because of the Eyak Youth Services Center facilities."
2. In Petersburg in 1977 there were 25 juvenile delinquency petitions filed with Petersburg court compared to 50 in 1976. A March 1978 letter from the Petersburg Magistrate states that "this reduction in filing may not be attributed solely to the youth program but I cannot help but feel the center and its leadership were contributing factors."

3. Juvenile arrests decreased 57% in the first year of operation of the Hoonah youth center.

4. Juvenile violations as compiled by the local police department decreased 76% during the first year of operation of the Craig Youth Center.

5. The Ketchikan Youth Advocate Program tracked juveniles with previous high arrest records during their first four months of involvement in the youth program. Of the 15, ten showed a decrease in rate of arrests and 8 of those 10 were not arrested at all during the four-month period.

6. The Mayor of Nome states that after the Nome youth center opened, juvenile arrests were down 32% in the first year and 42% in the second year.

(Statistics compiled by Barbara McPherson, Planner, Criminal Justice Planning Agency and Leo Rasmussen, Mayor of Nome).

Some \$ figures:

Cost of processing juvenile offenders:

Treatment for 1 Day at McLaughlin Youth Center	81.99/day
Processing one juvenile case thru the courts (Jan. 78 average cost to state)	1,217.00/day

In 1978, over 6,000 juvenile court cases were processed.

Name	Address	Organization	Bill No.
Blake Kazama	P.O. Box 808 Douglas, AK	Comm. Educ.	HB 204
Blanche Wilson	K-1 655 University Fairbanks	Coalition of Economic Justice	HB 125
John Coffee	Box 808, Douglas, Ak.	Junior Schools	HB 204
Elizabeth Muktarman	POUCH H 05	DHSS	HB 125
Marti Kessler	8944 Blackberry, Anchorage	Coalition of Ec. Justice	HB 125
Cheryl Robinson	1545 South Hoyt sp 63	COMM. Educ.	HB 204
Steve Hale	Pouch F Anchorage 99504	DOE	HB-54
Kim Ratz	DOE Pouch F JUNIOR	Comm. Ed.	HB-204
Joe Miguel	DOE	Comm. Ed.	HB 204

Name	Organization	Address	Bill No.
ELIZABETH MUICTARIAN	DIVISION OF SOCIAL SERVICES	POUCH H 0 5	125
TERRY McWILLIAMS	DIVISION OF PARKS, D.N.R.		125
✓ Frank R Peterson	Kodiak Area Native Assoc.	Box 172, Kodiak, AK 99615	HB 200
✓ Fred Zharoff	Kodiak		HB 200
✓ Andy Kahutaa	Kodiak Area Native Assoc.	Kodiak, Alaska 99615	HB 200
✓ Bob Green	Assn of Alaska School Boards	204 North Franklin St.	HB 200 -
✓ Wm A. Barsdate	Juvenile Justice Advisory Board Governor's Commission on the Administration of Justice	JUNGTU - P.O. Box 80174 ; College, AK ; 99708	HB 125
✓ Carol Benson	Nome Community Center	Box 98, Nome	HB 125
✓ Charles Johnson B 3	Kawerak Inc	1801 94th Nome 99762	HB 125
✓ Jim Shook F	ALASKA STATE TROOPERS	914 CALHOUN #4 JUN. 99801	HB 125
✓ Max Dubois 12	Juneau Teen Club	JUN	-H
✓ Melissa Middleton-Cook	Family Connection	640 Cordova St. Anchorage 99501	HB 125

WO 6246
Berrier

Original sponsor: Buchholdt

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IN THE HOUSE

BY THE HEALTH, EDUCATION AND
SOCIAL SERVICES COMMITTEE

CS FOR HOUSE BILL NO. 125

IN THE LEGISLATURE OF THE STATE OF ALASKA

ELEVENTH LEGISLATURE - SECOND SESSION

A BILL

For an Act entitled: "An Act relating to grants for day care centers and multipurpose youth centers; and providing for an effective date."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

* Section 1. AS 44.47 is amended by adding new sections to read:

ARTICLE 8. GRANTS FOR DAY CARE CENTERS
AND MULTIPURPOSE YOUTH CENTERS.

Sec. 44.47.312. DAY CARE CENTER AND MULTIPURPOSE YOUTH CENTER GRANTS. (a) There is established in the Department of Community and Regional Affairs a day care center and multipurpose youth center grant fund to provide state assistance in construction, rehabilitation and operation of day care centers and multipurpose youth centers. Within the limits of appropriations for the purpose, the Department of Community and Regional Affairs shall make grants available to nonprofit corporations and municipalities for construction, rehabilitation and operation of day care centers and multipurpose youth centers.

(b) A grant under this section may be made for only one center in a community but a day care center and a multipurpose youth center may be combined in a single center.

(c) Application for a grant shall be made in the form established by the commissioner of community and regional affairs.

(d) An application for a construction or renovation grant under this section may not be approved unless the applicant demonstrates

- (1) the need for a center to serve the community;

1 (2) the absence or inadequacy of existing centers serving the
2 community to meet the needs of the community;

3 (3) if the grant is for construction of a new facility, that
4 the need cannot adequately be met by expansion or renovation of existing
5 available facilities or that expansion or renovation of existing faci-
6 lities would be less cost effective than construction of a new facility.

7 (e) An application for a grant for operation of a center may not
8 be approved unless the applicant demonstrates that

9 (1) the center is appropriate to the demonstrated needs of
10 the community;

11 (2) the center does not duplicate already existing services
12 available in the community, or centers that exist in the community are
13 inadequate to meet the demonstrated needs of the community.

14 (f) A grant for operation of a center may not exceed

15 (1) 100 percent of the total costs of operation for the first
16 year for which a grant is made for operation of the center;

17 (2) 90 percent of the total costs of operation for the second
18 year for which a grant is made for operation of the center;

19 (3) 80 percent of the total costs of operation for the third
20 year for which a grant is made for operation of the center;

21 (4) 65 percent of the total costs of operation for the fourth
22 year for which a grant is made for operation of the center;

23 (5) 50 percent of the total costs of operation for the fifth
24 and succeeding years for which a grant is made for operation of the
25 center.

26 (g) A grant may be made for acquisition of equipment for a center
27 if the applicant demonstrates that the equipment meets needs of the
28 community which cannot adequately be met with available existing
29 equipment.

1 Sec. 44.47.314. GRANT AGREEMENTS. A grant may be made under
2 AS 44.47.312 only in accordance with an agreement between the commis-
3 sioner of community and regional affairs acting on behalf of the state
4 and the recipient of the grant. The agreement may include terms agreed
5 on by the parties and shall include in substance

6 (1) a statement of the program goals of the center and the
7 method by which the goals are to be achieved;

8 (2) a system for evaluation of the program at periodic in-
9 tervals;

10 (3) if a center is to be constructed or renovated through a
11 grant, a covenant that the recipient of the grant will secure and retain
12 title to the site of the center or that the recipient enjoys use of the
13 center under a lease agreement for a term at least equal to the esti-
14 mated life of the center;

15 (4) a method for insuring accountability for use of all grant
16 money.

17 Sec. 44.47.316. As used in AS 44.47.312 - 44.47.316,

18 (1) "center" means a day care center or multipurpose youth
19 center;

20 (2) "day care" means the care, supervision, and guidance of a
21 child or children unaccompanied by a parent or legal guardian on a
22 regular basis for periods of less than 24 hours a day;

23 (3) "day care center" means a facility the principal purpose
24 of which is to provide day care for children;

25 (4) "multipurpose youth center" means a facility to provide
26 persons up to 19 years of age with services and activities suited to
27 their particular needs; the services and activities may include, but are
28 not limited to, health examinations, legal assistance, recreation pro-
29 grams, general social activities, student tutoring programs, counseling,

1 nutrition classes, and protective services.

2 * Sec. 2. This Act takes effect immediately in accordance with AS 01.10.-
3 070(c).

MEMORANDUM

State of Alaska

TO: Marie Matsuno
Deputy Commissioner

DATE: April 28, 1980

Through: Palmer McCarter
Director *PM*

FILE NO:

TELEPHONE NO:

FROM: Terry L. Earle *TLE*
State Assessor

SUBJECT: CS for HB 125

This bill proposes to establish within the Department of Community and Regional Affairs a grant program.

These grants would be to construct, rehabilitate and operate day care centers and multipurpose youth centers.

General Comments

The existing sections of this chapter deal strictly with low income families. This proposed bill would make subsidized day care facilities and youth centers available to the general populous. It also limits the number of centers receiving grants to one per community. Determining which center is eligible for a grant in large communities would be difficult to say the least.

Many villages and cities already have existing day care centers or youth centers or both. They would be eligible for grants for operation and also preclude construction grants for new facilities.

It appears that the concept advanced by this bill is sound. It also appears as though further study of the need being addressed and the desired affects should be studied further.

TLE:jh

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CS for HB 125

Title An act relating to daycare centers and multipurpose youth centers

Requested by House Health, Education & Social Services Comm. Date 4-25-80

II. FISCAL DETAIL

Agency Affected Community and Regional Affairs

Program Category Affected Social Services

BRU, Program, or Subprogram(s) Affected Local Government Assistance

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND	0	0	0	0	0	0
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
FULL TIME	0	0	0	0	0	0
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

There will be no fiscal impact until such time as money is appropriated to the grant program established by this bill.

The following breakdown assumes a funding level of \$6,000,000 for FY 81 (per staff of House H&SS Committee):

1 Local Government Specialist IV	Range 19	\$40,735
1 Account Technician I	Range 12	25,006
1 Clerk Typist III	Range 8	19,615
Total Personal Services		\$85,356*
Travel	15 Trips @ 500 =	\$ 7,500
	30 Days per deim @ 65 =	1,950
	TOTAL	\$ 9,450

IV. DATE 4-25-80

PREPARED BY

Terry L. Earley
State Assessor

Original: Legislative Finance

AGENCY

PHONE 465-4730

cc: Budget and Management

Prime Sponsor (First Legislator Named)

Central Office Space 1000 sq. ft. @ 1.50	=	\$18,000
Mag Card @ 300 x 12	=	3,600
Telephone	=	5,000
Postage	=	2,000
Printing	=	5,000
Copier	=	<u>1,500</u>
		\$35,100
Commodities		\$ 3,000
Equipment		<u>\$ 3,500</u>
GRAND TOTAL		\$136,406

*Salaries include 28% for fringe benefits. Equipment includes one time start up costs.

Name

Address and Phone

Organization/Self

For/Against or
Observing

4/28/80

1/ Patricia Poland

C & RA

2/ ~~Palmer McCarty~~

- will testify if
needed

3/ Bruce Stodman

Dept H+SS

4/ ~~Pat Murre~~

- available to speak on
licensing procedure
IF NEEDED

5/

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FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 125

Title An Act Relating to Multipurpose Youth Centers

Requested by Pat Conheady

Date 2/23/79

II. FISCAL DETAIL

Agency Affected Department of Natural Resources

Program Category Affected Parks and Recreation

Budget Request Unit(s) Affected Park Management and ACAC

EXPENDITURES (Thousands of Dollars)

	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82
100 PERSONAL SERVICES				207,000	1,647,000	1,514,000
200 TRAVEL				20,000	20,000	10,000
300 CONTRACTUAL				600,000	300,000	300,000
400 COMMODITIES				10,000	100,000	100,000
500 EQUIPMENT				10,000	600,000	100,000
600 LAND & STRUCTURES					6,000,000	
700 GRANTS, CLAIMS, ETC.						
TOTAL				847,000	8,667,000	2,024,000

FUNDING (Thousands of Dollars)

GENERAL FUND				847,000	8,667,000	1,954,000
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME				6	66	62
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

SEE ATTACHED

IV. DATE 3/2/79

PREPARED BY Nat Goodhue
 AGENCY Division of Parks
 PHONE 274-4676

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

III. Analysis

A & B. Assumptions and Program Summary

State acquisition, development, maintenance and operation of multi-purpose youth centers in every election district would entail the compensation of a large staff to include the following:

Land acquisition: Realty Officer III (PG 18)	\$38,000
Realty Officer I (PG 13)	27,000
Land Facility Construction: Civil Engineer I (PG 19)	40,000
and Maintenance Civil Engineering Asst. II (PG 16)	32,000
Statewide Op.: Social Services Fld Admin. (PG 23)	50,000
Clerk Typist III (PG 8)	20,000
	<u>\$207,000</u>
Multi-purpose Youth Center Operations:	
20 Social Worker III (PG 16)	660,000
20 Recreational Assistants (PG 11)	480,000
20 Clerks (PG 6)	300,000
	<u>1,440,000</u>
Total Personal Services (FY '80)	\$1,647,000

Land Acquisition, building design and construction costs are based on the assumption that 1) land will be obtained through trades and transfers 2) construction costs for 1500 sq. ft. youth centers at \$200 per square foot = \$300,000 per center times 20 equals \$6 million, and building design at 10% of construction costs equals \$600,000.

Annual facility maintenance is estimated to cost 5% of initial construction costs which will equal \$300,000 per year to be accomplished by contracts with local people.

C. Computations -- None.

YOUTH CENTERS IN ALASKA (BY ELECTORAL DISTRICT)

DISTRICT	POP. (reg. voters)	TOWN	YOUTH POP. (second. school)	SERVICES FOR YOUTH	KIND OF SERVICE
1	9,230	Ketchikan	1200	Youth Advocate Program	Counselling, drop-in center
		Craig	101	Craig Youth Center	Counselling, recreation
		Metlakatla	171	Alcohol Program	Counselling
2	4,320	Wrangell	250	Alcohol Program	Counselling
		Petersburg	189	Petersburg Youth Program	Counselling, recreation
3	4,949	Sitka	913	Sitka Teen Club	Recreation, socializing
		Hoonah	138	Hoonah Youth Center	Recreation, counselling
4	15,909	Juneau	1970	Teen Age Club	Recreation, counselling
5	8,001	Valdez	284	Valdez Teen Club	Recreation, counselling
		Seward	?	Youth Development Center	Counselling
		Cordova	256	Cordova Youth Center	Recreation, counselling
6	10,577		1,601		
7 - 12	123,186	Anchorage	18,552	Alaska Youth Advocates Cook Inlet Native Assoc.	Crisis intervention Drop-in center
13	13,056		2228		
14	4,541	Kodiak	893		
15	2,990		171		
16	3,469	Dillingham	232	Bristol Bay Area Health Corp.	Counselling
17	4,028	Bethel	527	Alcohol Program	Counselling
18	3,569				

19	6,617	Tok		Alcohol Program	Counselling
20	37,184	Fairbanks	5320	Island Counselling Center	Counselling
21	3,887	Barrow	428	Teen Center	Recreation, Counselling
22	4,109	Nome	655	Nome Comm. Center	Recreation, counselling

MEMORANDUM

TO: Trink Morimitsu
Staff Aide for Representative
Thelma Buckholt
Alaska State Legislature

DATE: February 23, 1979

FILE NO:

TELEPHONE NO:

FROM: Barbara McPherson *BMC* 465-3591
Juvenile Planner
Criminal Justice Planning Agency

SUBJECT: Youth Center Programs
Funded by JCPA

In the past three years Law Enforcement Assistance Administration funds have been awarded to the following youth center programs:

Petersburg Youth Program
Ketchikan Youth Advocate Program
Cordova Youth Services Center
Nome Community Center
Hoonah Youth Center
Craig Youth Center
Seward Recreational and Training Center
Tyonek Youth Program
Gambell Youth Center

As we discussed by phone, these programs have not been formally evaluated in relation to their effect on preventing juvenile delinquency, but their performance in meeting grant objectives for the delivery of services is monitored regularly. However, the majority of these projects are able to provide measurable data on the reduction of delinquency in their communities after the implementation of these programs:

1. In the first year of operation of the Cordova Youth Services Center juvenile arrests decreased 17% and a March 1977 letter from the Cordova Chief of Police states that street contacts between police and juveniles were "well below the normal and I feel that it is mainly because of the Eyak Youth Services Center facilities and activities."
2. In Petersburg in 1977 there were 25 juvenile delinquency petitions filed with Petersburg court compared to 50 in 1976. A March 1978 letter from the Petersburg Magistrate states that "this reduction in filing may not be attributed solely to the youth program but I cannot help but feel the center and its leadership were contributing factors."
3. Juvenile arrests decreased 57% in the first year of operation of the Hoonah youth center.

4. Juvenile violations as compiled by the local police department decreased 76% during the first year of operation of the Craig Youth Center.

5. The Ketchikan Youth Advocate Program tracked juveniles with previous high arrests records during their first four months of involvement with the youth program. Of the 15, ten showed a decrease in rate of arrests and 8 of those 10 were not arrested at all during the four month period.

The lack of community financial support for the ongoing operation of these programs has been a major problem in their continuation when they are no longer eligible for LEAA funds. The most important factor in the success of these programs has been quality staff who are committed to working with youth.

BM:GD

SAMPLE BUDGET: TEEN DROP IN CENTER.

The center provides counseling guidance through a center which also provides recreational opportunities. The center is open from 2-10 p.m. on school nights and 12-12 on weekends. Individual and family counseling is available. Individual counseling and educational programs cover drugs, alcohol, employment opportunities, academic help, and personal problems.

The center draws youth through a number of activities including rap groups, organized field trips, study nights, and in-center activities of interest to teenagers, including sports, speakers, and a library.

The center is staffed by a director, an administrative assistant, three counselors, and a VISTA outreach worker. The VISTA outreach worker also does job opportunity development through contacts with local businessmen and state and local employment projects.

Personnel

	Direct Cost	Match	Total
Director	15,600	0	15,600
Administrative Assistant	10,800	0	10,800
Counselor (CETA)	0	10,800	10,800
Counselor "	0	10,800	10,800
Counselor "	0	10,800	10,800
VISTA	0	4,200	4,200
Fringe	2,600	0	2,800
Facility Expense			
Rent (450 mo.)	5,400	0	5,400
Telephone (100 mo.)	1,200	0	1,200
Utilities (200 mo.)	1,200	1,200	2,400
Office Supplies (75 mo.)	900	0	900
Literature	150	0	150
Typewriter rent	360	0	360
Xerox	0	140	140
Furniture (+donations)	900	500	1,400
Sports equipment	1,000	500	1,500
Insurance	500	0	500
Brochures, advertising	500	0	500
	<u>41,110</u>	<u>38,940</u>	<u>80,050</u>

This project could serve could serve a community of three thousand, with a variety of opportunities for kids and parents. It relies heavily on local support through some cash and material donations, and relies on the community to seek CETA positions for staffing.

SAMPLE BUDGET: RESIDENTIAL PLACEMENT EMERGENCY PROGRAM

This project provides emergency placement and short-term counseling to children and youth who cannot remain in their own homes because of abuse, parental alcoholism, neglect, or imminent danger to themselves because they cannot or will not return home. The primary focus is on short-term placement for protection.

The project provides an all-night drop-in center with two beds and back-up of 10 volunteer foster family placements. Referrals come from the police, social worker, health aide and youth themselves.

After a placement, young children will be referred to the social worker and may remain in placement or placed elsewhere. Older youth will be referred to counseling resources, a social worker, or school counselor for appropriate intervention.

It is anticipated that the majority of children and youth will return to their own homes with appropriate community resource support.

Personnel	Direct cost	Match	Total
Director/home coordinator	15,600	0	15,600
Counselor	10,800	0	10,800
Night Staff (3-4 nights)	5,400	0	5,400
Night staff "	0	5,400	5,400
Fringe	3,100	0	3,100
Facility expense			
Rent (450 mo.)	5,400	0	5,400
Telephone(50 mo.)	600	0	600
Utilities(200 mo.)	1,200	1,200	2,400
Office supplies&literature	750	0	750
Typewriter (30 mo.)	360	0	360
Furniture	500	500	1,000
Insurance	1,000	0	1,000
Bedding, cooking supplies	2,000	0	2,000
Brochures& publicity	300	0	300
	<u>47,010</u>	<u>7,100</u>	<u>54,110</u>

TELEGRAM

RCA ALASKA COMMUNICATIONS, INC
PHONE: 333-0442
JUNEAU, ALASKA 99802

1979 MAR 5 PM 1 53

" 02064 NL TDA BARROW ALASKA 194 0-3-05 950A AST

PMS REP THELMA BUCHHOLDT

JUNEAU

THE CITY OF BARROW HAS PASSED A RESOLUTION SUPPORTING THE STATE OF ALASKAS HOUSE BILL NBR 125 ENTITLED AN ACT RELATING TO MULTI-PURPOSE YOUTH CENTERS.

WHEREAS THE COUNCIL IS DESIROUS OF PROMOTING THE MENTAL AND PHYSICAL GROWTH OF OUR YOUNG PEOPLE, AND WHEREAS, THE COUNCIL DESIRES TO OFFER EVERY OPPORTUNITY FOR THE GROWTH OF OUR YOUNG PEOPLE, AND WHEREAS THE COUNCIL DESIRES TO MAKE AVAILABLE TO OUR YOUNG PEOPLE SERVICES AND ACTIVITIES INCLUDING BUT NOT LIMITED TO HEALTH EXAMINATIONS, LEGAL ASSISTANCE, RECREATION PROGRAMS, COUNCILING, NUTRITION CLASSES, AND PROTECTIVE SERVICES, AND.

WHEREAS THE CITY OF BARROW IS OPERATING A TEEN CENTER WITH GRANTS FROM THE STATE AND CONTINUED FUNDING IS NOT ASSURED, BUT THE PASSING OF THIS BILL MAY RELEASE FUNDS TO AID THE CENTER AND, WHEREAS THE COUNCIL SEES THE NEED FOR AND DESIRES THE ESTABLISHMENT OF A MULTI-PURPOSE YOUTH CENTER IN THE MUNICIPALITY OF BARROW.

THEREFORE BE IT RESOLVED THAT THE CITY COUNCIL OF BARROW ENCOURAGES AND SUPPORTS THE PASSING OF STATE OF ALASKA HOUSE BILL NBR 125.

A COPY OF THIS RESOLUTION IS BEING FORWARDED TO YOU,

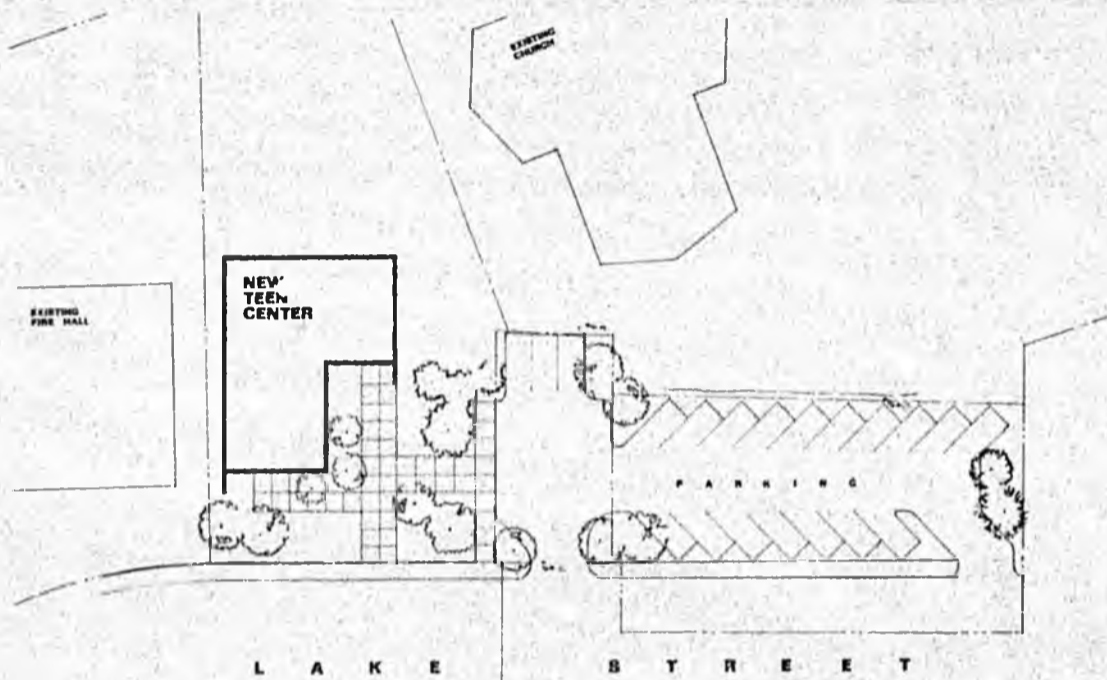
SINCERLEY

CITY OF BARROW CITY COUNCIL

A CENTER FOR TEENS

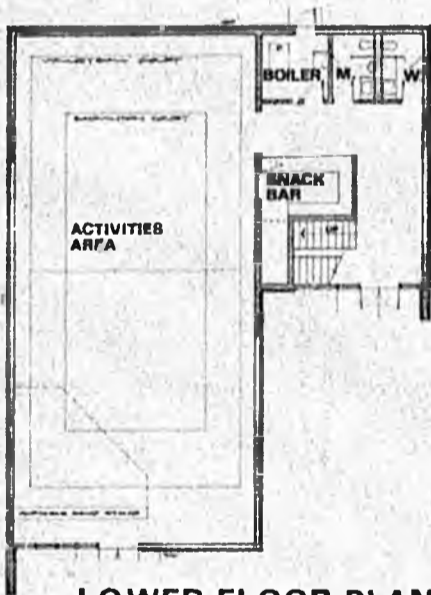
SITKA, ALASKA

WHERE

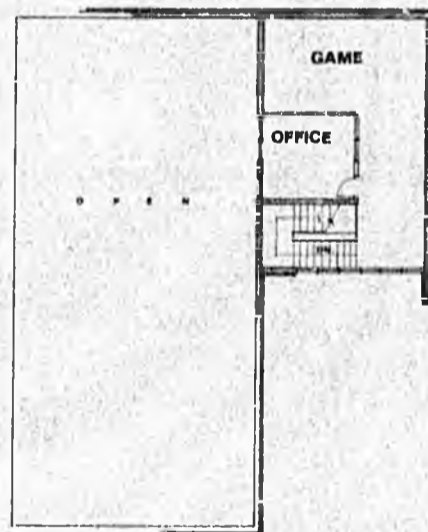


SITE PLAN

WHAT



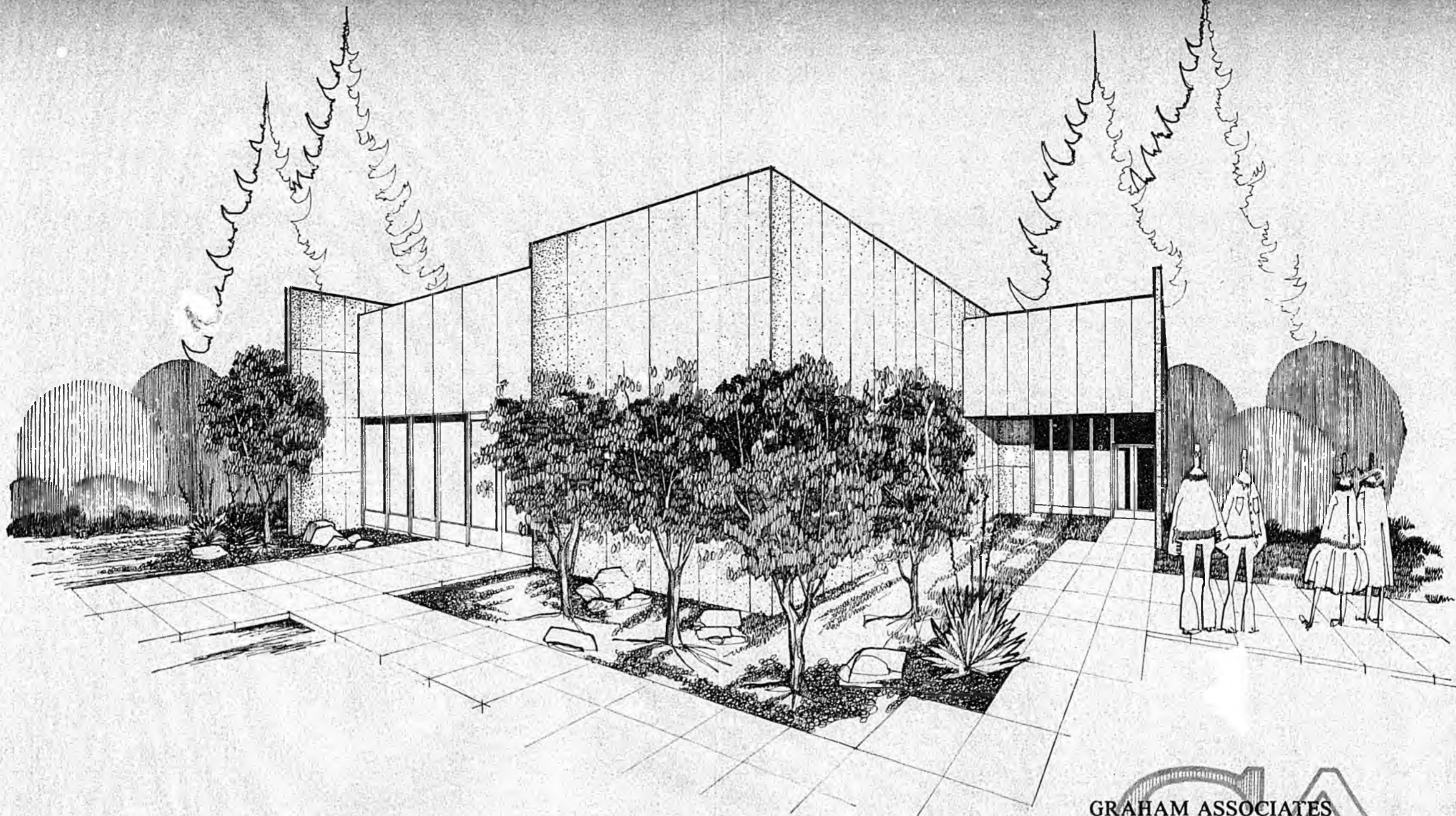
LOWER FLOOR PLAN



UPPER FLOOR PLAN

A place to go. A place to do their thing. A place where our teens can dance: Teens can communicate: Teens can have a quiet place for: crafts - games - foosball - pool - chess - bingo - art - drama - movies...

And for physical activities - volleyball - badminton - basketball - rollerskating - archery -



GRAHAM ASSOCIATES
A PROFESSIONAL CORPORATION
ARCHITECTS PLANNERS

640 PARK BOX 5560 KETCHIKAN, ALASKA 99901 907-225-6658
1551 EAST TUDOR ROAD ANCHORAGE, ALASKA 99507 907-272-3473

HB

126

ALASKA STATE LEGISLATURE

Legislative Affairs Agency

Pouch Y - State Capitol
Juneau, Alaska 99811

REGIONAL INFORMATION OFFICE

1024 West 6th Avenue
Anchorage, Alaska
99501
(907) 278-3668

Enclosed for your information and files are materials relating to the teleconference on HB 126, HB 333 - public school foundation program held April 9, 1979, including a copy of the witness and observer list.

Judy Hopkins
Anchorage Moderator

TELECONFERENCE HEARINGS



TOPIC: HB 126, HB 333 - PUBLIC SCHOOL FOUNDATION PROGRAM

COMMITTEE: House HESS (Buchholdt)

DATE: Monday, April 9, 1979

(DATE SCHEDULED: 3/27/79;)

TIME: 11:00 a.m. - 1:00 p.m. A.S.T.

SITES PARTICIPATING: Anchorage only

CONFERENCE MODE: audio LOCATION: LIO

MODERATOR: Hopkins

NOTES: *SB 199 will not
be on agenda*

PUBLICITY:

INVITATIONAL

Committee making contacts

PSAs 3/30
(date) 26
(quantity)

News release
(date)
(quantity)

? Summary to be provided
 Text to be provided
 Quotes to be provided

? Direct mail
if instructed (date)
(quantity)

Phone 4/3
(date) 16
(quantity)
*at direction of
Chairman 4/3*

Posted at Information Office

TELECONFERENCE STARTED 11:45 a.m.

TELECONFERENCE ENDED 12:20 p.m.

WITNESSES	<u>5</u>	ATTENDANCE
OBSERVERS	<u>0</u>	
TOTAL	<u>5</u>	

Public comment on House Bills 126 and 333, relating to the Public School Foundation Program, is invited by the House Health, Education and Social Services Committee in an audio teleconference starting at 11 a.m. at the Legislative Information Office, 1024 W. Sixth Ave. Area residents wishing to testify should register in advance by calling 278-3668.

today in anchorage

D2

Anchorage Daily News

Monday, April 9, 1979

Alaska State Legislature

TELECONFERENCE HEARINGS



March 30, 1979

Contact: Judy Hopkins 278-3668

PUBLIC SERVICE ANNOUNCEMENT

(run through 4/8/79)

PUBLIC COMMENT ON HOUSE BILLS 126 and 333, RELATING TO THE PUBLIC SCHOOL FOUNDATION PROGRAM, IS INVITED BY THE HOUSE HEALTH, EDUCATION AND SOCIAL SERVICES COMMITTEE IN AN AUDIO TELECONFERENCE STARTING AT 11:00 a.m. MONDAY, APRIL 9, AT THE LEGISLATIVE INFORMATION OFFICE, 1024 WEST SIXTH AVENUE.

AREA RESIDENTS WISHING TO TESTIFY SHOULD REGISTER IN ADVANCE BY CALLING 278-3668. OBSERVERS ARE WELCOME.

#####

PLEASE PRINT

T If asked
Here to TESTIFY _____

Name Larry D. Evans
Representing Woodland Park PTA
Mailing Address 3307 Woodland Park Dr. Zip 99503
Phone 243-2898

Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

Larry D. Evans
(signature)

PLEASE PRINT

T
Here to TESTIFY

Name JOHN B. PEPPER
Representing ANCHORAGE SCHOOL DISTRICT
Mailing Address 4600 DEBARR ROAD Zip 99504
Phone 333 9561 XIII

Here to OBSERVE _____

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

John B. Pepper
(signature)

Have you participated in other legislative teleconferences? yes How many? 1 Would you have participated in this hearing if the network were not available? possibly

PLEASE PRINT

T
Here to TESTIFY

Name Tom Freeman
Representing ANCHORAGE SCHOOL DIST.
Mailing Address Pouch 6-614 Zip 99502
Phone 344-1871

Here to OBSERVE _____

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

T. Freeman
(signature)

Have you participated in other legislative teleconferences? _____ Would you have participated in this hearing if the network were not available? _____

Name Charles R. Tunley
Representing self
Mailing Address 1016 W. 6th Ave, Rm 300 Zip 99501
Phone 274-3544

Here to TESTIFY
Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

[Signature]
(signature)

Have you participated in other legislative teleconferences? <u>No</u> How many? <u> </u>	Would you have participated in this hearing if the network were not available? <u>Yes</u>
How did you learn about this hearing? <u>advised personally</u>	If yes, did you use the network: <input type="checkbox"/> instead of travel <input checked="" type="checkbox"/> instead of phone conversations <input checked="" type="checkbox"/> instead of mailed testimony

Date: 4/9/79 Subject: HB 126, HB 333 - public school foundation program Location: Anchorage

PLEASE PRINT

Name Heather Flynn
Representing Anch. School Bd
Mailing Address 918 R St, Zip 99501
Phone 272-5392

Here to TESTIFY
 Here to OBSERVE

BROADCAST CONSENT: This proceeding may be broadcast live or recorded for later broadcast by radio or television stations. Please indicate your consent by signing below:

[Signature]
(signature)

Have you participated in other legislative teleconferences? <u>yes</u> How many? <u>2-3</u>	Would you have participated in this hearing if the network were not available? <u>no</u>
How did you learn about this hearing? <u>In office - HASB</u>	If yes, did you use the network: <input checked="" type="checkbox"/> instead of travel <input type="checkbox"/> instead of phone conversations <input type="checkbox"/> instead of mailed testimony

Date: 4/9/79 Subject: HB 126, HB 333 - public school foundation program Location: Anchorage

HB

129

HB 129

BRISTOL BAY BOROUGH SCHOOL DISTRICT

P. O. BOX 169
NAKNEK, ALASKA 99633

PHONE 268.4225 OR 4265
HIGH SCHOOL

DALE L. LUNSFORD
SUPERINTENDENT



March 16, 1979

Thelma Buchholdt
Alaska House of Representatives
Room 110 Capitol
Juneau, Alaska 99811

Dear Representative Buchholdt:

The citizens of the Bristol Bay Borough have been trying to correct some of the inadequacies of their high school by passing bond issues for part of the proposed additions to the school. On March 13, 1979 a referendum in the amount of \$500,000 was passed by nearly a 2 to 1 margin.

The \$500,000 will go toward construction on a shop facility in which auto mechanics, welding and metal work can be added to our curriculum. However, an unhoued music program including vocal music (which now meets in the girls locker room when PE classes are not using the room) and band (which meets in our small cafeteria room around lunch schedules and with very poor acoustics) needs to have an acceptable place to meet, practice and perform.

Your committee is holding HB 129 which would provide funding to build the music facility and perhaps the third phase of the proposal which is a swimming pool.

It would certainly be beneficial to the students in the Bristol Bay Borough if you and your committee could release House Bill 129 granting funds to the Bristol Bay Borough for additional school facilities.

Sincerely

Dale L. Lunsford

HB

145

STATE OF ALASKA

DEPARTMENT OF REVENUE

STATE OFFICE BUILDING

POUCH SA - JUNEAU 99811

JAY S. HAMMOND, GOVERNOR

February 22, 1979

The Honorable Thelma Buchholdt
Chairman
House Health, Education & Social
Services Committee
Room 112- Capitol Building
Juneau, Alaska

Dear Representative Buchholdt:

HOUSE BILL NO. 145

House Bill No. 145, an Act establishing a tuition credit under the Alaska net income tax, was introduced in the House on February 7, 1979 and was referred to the House Health, Education & Social Services and Finance Committees.

For the consideration of the House Health, Education & Social Services Committee, I am enclosing a copy of a Fiscal Note prepared by Mr. Gary Jenkins, Director, Audit Division, Department of Revenue concerning the proposed legislation.

Sincerely,



R.D. Stevenson
Special Assistant

cc: The Honorable Russ Meekins
Chairman
House Finance Committee

John Messenger
Acting Commissioner
Department of Revenue

Gary Jenkins, Director
Audit Division
Department of Revenue

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. House Bill No. 145
 Title An Act establishing a tuition credit under Alaska net income tax
 Requested by House Health, Education & Social Service Date 2/16/79
and Finance Committees

II. FISCAL DETAIL

Agency Affected _____ Revenue _____
 Program Category Affected _____ Fiscal Services _____
 Budget Request Unit(s) Affected _____ Audit Division _____

EXPENDITURES (Thousands of Dollars) None

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Thousands of Dollars) None

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS None

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

See memorandum dated 2/16/79 to R. D. Stevenson.

IV. DATE February 16, 1979 PREPARED BY [Signature]
 AGENCY Department of Revenue, Audit Division
 PHONE 465-2320
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

MEMORANDUM

TO: R. D. Stevenson
Special Assistant
Department of Revenue

DATE: February 16, 1979

FILE NO:

TELEPHONE NO:

FROM: Gary L. Jenkins
Director
Audit Division

SUBJECT: House Bill No. 145

It is extremely difficult to estimate the actual dollar effect of the tuition credit proposed by HB 145 because of the almost total lack of information available regarding the number of students attending vocational schools and schools of higher education. In discussions with various personnel in the Department of Education, I was advised that last year's enrollment in private elementary and secondary schools in the State was 3,130 and that there is a possible 800 to 900 in other private schools on which they did not have information. The staff working with the higher education loan funds advised me there were approximately 3,000 students going to school on loans and they estimated that number could be as high as 50 percent of the total number of students going to schools of higher education. Last, I have assumed there are at least 1,000 students going to approved vocational schools.

Assuming there are 2,667 students in private elementary schools, 2,323 in secondary and vocational schools, and 6,000 in schools of higher education, the total potential cost of this tuition credit would be \$9,083,090.

One serious problem I see with the bill is in the definition of "eligible educational institution". This definition states that it is a school which "meets accreditation or approval criteria established by the department by regulation". To allow us to effectively administer this law, if enacted, it is recommended that the requisite accreditation or approval criteria be specifically defined in the Statute or that they be established by the Department of Education rather than Revenue.

HB

219

Name	Address	Organization	Bill No.
Kim L. Mueller	P.O. Box 69, BARROW, AK	NSB/DPS	219, 76
CAPTAIN RONALD WENDT Dr. Ray Dexter	P.O. Box 6567, ANCHORAGE, AK 99502	SERV. AGENT CAS	
Joe Boehly	S. P 5503 Wasilla AK 99687	mat-Sa Council on Alcoholism	
Bruce D. Kyle	P.O. Box 2167 Kodiak, AK 99695	Kodiak Council on Alcoholism	
Virginia Blanchard	923 W 11 th Ave Anch 99501	Drug Abuse Bd alcohol Bd-	Drug & alcohol.
ROBERT BUTTCAVE	BOX 388, BETHEL, AK	CITY OF BETHEL	76 76 → 212
Frank J. Poplawski	unalaska		
Bernard Segal ^{Phd.}			
Brother Asz 2126			
Fred Miller - Vice Chairman of Board			
Wanda Chapman	Box 1066, Petersburg 99833	Petushky Council on Alcoholism	
Dr. Ray Fedje			

A M E N D M E N T

Offered in the HOUSE H.E.S.S.

Committee by
ABC Board

TO: HOUSE BILL NO. 219

Page 1, between lines 15 and 16

Insert the following and renumber following sections
of bill

"*Sec. 2 AS 04.10.020(g) is amended to read

(g) package liquor store [RETAIL] license;"

Page 1, line 22

In title delete "RETAIL" and insert "PACKAGE LIQUOR
STORE" and in text delete "retail" and insert "package
liquor store"

Page 2, line 7

Delete "retail" and insert "package liquor store"

Page 2, line 11

Delete "retail" and insert "package liquor store"

Page 2, line 13

Delete "retail" and insert "package liquor store"
twice

Page 2, line 14

Delete "retail liquor"

Page 4, between lines 12 and 13

Insert the following and renumber subsequent sections
of bill

"*Sec. 9. AS 04.10.140 is amended to read

AS 04.10.140. PACKAGE [RETAIL] STOCK SALE LICENSE.

The holder of a package [RETAIL] stock sale license
may sell in bulk quantities of not less than five
wine gallons per sale, but not to the consumer,
the entire stock of a former package [RETAIL] liquor

store, where the owner wishes to close out or terminate the business of the store. If the owner has been deprived of a package liquor store [RETAIL] license because of a violation of any law of the state the license shall not be issued. The license shall be issued for a period of 90 days only for each store closing out, and is not renewable. The package [RETAIL] stock sale license fee is \$100.

"*Sec. 10 AS 04.10.150 is amended to read:

Sec. 04.10.150. RESIDENCE. No Beverage dispensary license or package liquor store [RETAIL] license may be issued to a person or association or persons who have not resided in the state for at least one year prior to the date of the application, or to a corporation not qualified to do business in the state."

Page 4, line 17

After "days" insert "before filing with the board"

Page 4, lines 21 through 28

Delete present bill material and insert the following
(b) At the time the application is posted, the applicant shall also cause announcements to be made to inform the public of the proposed issuance, renewal or transfer of a license. Such announcements shall be made by newspapers and broadcasting stations with local access and coverage. If these media will not publish the announcement as a public service, a paid notice must be ordered by the applicant. Announcements must be bilingual when necessary, and the board may direct or require that the announcement be published or delivered in a language other than English that serves to inform the public.

Page 4, between lines 28 and 29, insert a new section in the bill to read

"*Sec. 12. AS 04.10.230 is amended to read:

Sec. 04.10.230. ZONING LIMITATIONS. No licensee may operate a beverage dispensary or package [RETAIL] liquor store in any incorporated city where the zoning regulations of the city prohibit the sale of intoxicating liquors, without the approval of the city council."

Page 6, line 17

Delete present Sec. 12 of bill and insert

" * Sec. 16. AS 04.10.350(c)(4) is amended to read

(4) Unless otherwise terminated, a license which is in effect on December 31 continues in effect through the next February 28. However, if, on or before February 28, the renewal application has not been filed and the fees provided for in (2) or (3) of this subsection have not been paid, the license is automatically revoked at midnight [2:00 a.m.] February 28, and may only be reinstated

(A) upon application filed during the 30-day [SIX-MONTH] period beginning with February 28;

(B) upon proof satisfactory to the board of good cause for the failure to file and pay; and

(C) in accordance with rules or regulations promulgated by the board; the fee for filing an application for reinstatement shall, in addition to the annual fee, include the penalty fee provided in (3) of this subsection, no part of which is returnable to the applicant."

Page 14, line 8

Delete "amended" and insert "repealed and readopted"

Page 14, lines 13 through 20

Delete present material and insert the following:

"with a certified copy of the record of conviction to the board and to a city or unified municipality, if any, in which the licensed establishment is located, or to the organized borough if the licensed establishment is located outside a city in an organized borough. The council or assembly may recommend that the board suspend the license. If the board does not, within 30 days after receiving such a recommendation, place it on the agenda of its next meeting, the council or assembly may suspend the license as provided in (1) and (2) of this subsection. It may also suspend the license if the board declines to do so after considering the recommendation at its meeting. A license may be suspended under the provisions of this subsection only after adequate notice and opportunity for hearing is given to the licensee, and a majority of the members of the board, council, or assembly have directed that suspension be imposed. Upon a third violation, the board, but not a council or assembly, may revoke the license and declare the"

Page 6, between lines 19 and 20 insert new section in bill to read

"*Sec. 17 AS 04.10.390 is amended to read:

Sec. 04.10.390. CONNECTION TO LICENSED PREMISES. The business premises occupied by a holder of a package liquor store [RETAIL] license issued under this chapter shall not be connected by a door, opening, or other means of passage for the purpose of sales or for the purpose of passage by the general public to any other retail business establishment, except those licensed under this chapter."

and renumber following sections.

Page 12, line 27

Delete "1978" and insert "1980"

Page 13, line 2

Delete "1976" and insert "1978"

Page 13, line 4

Delete "1978" and insert "1980"

~~Page 14, line 17~~

~~Insert after comma following "may" the following
"after adequate notice and opportunity for hearing"~~

Page 14, between lines 1 and 2 insert new section of bill to read

"*Sec. 21. AS 04.15.085 is amended to read

Sec. 04.15.085. CREDIT SALES OF INTOXICATING BEVERAGES.

(a) No holder of a [RETAIL ALCOHOLIC BEVERAGE] license selling intoxicating beverages on a retail basis may sell intoxicating beverages other than for cash, paid promptly after receiving the beverage or the bill for it before the customer leaves the [THE VERBAL OR WRITTEN SOLICITATION FOR PURCHASE HAS BEEN RECEIVED WITHIN HIS] licensed premises; except that a hotel, boardinghouse or inn which offers lodging may sell intoxicating beverages to persons lodging there and include the charge for the beverage with the bill for lodging to be paid at the time the customer pays for the lodging.

(b) In this section "cash" means money or its equivalent, including negotiable paper or credit card voucher.

(c) A person who unlawfully sells intoxicating beverages on credit is guilty of a misdemeanor and upon conviction is punishable by a fine of not more than \$500.

(d) Licensees who sell intoxicating beverages on a wholesale basis may extend credit for sale of intoxicating beverages to licensees who sell on a retail basis. However such credit may not be extended longer than 60 days from the date of purchase.

Page 15, line 15

Delete "special occasions" and insert "a wedding or similar special occasion. Approval by local law enforcement official for the issuance of the permit must be submitted with the application; no application will be considered by the board without such approval."

Page 15, line 20.

Delete "served to a large group of persons at" and insert "dispensed without charge to the guests attending a meal, reception, dance or other gathering held to celebrate"

POSITION PAPER HB 219

"An Act relating to alcoholic beverages; and providing for an effective date."

The State Office of Alcoholism and Drug Abuse supports the view that the primary mission of any Alcohol Beverage Control Board, is to protect the Public Health, Safety and Welfare. The secondary role of any such agency is to ensure the orderly process of licensure, fee collection, etc., from members of the Beverage Industry.

This bill contains a number of provisions, requested by citizens of Alaska through numerous public hearing processes, which are designed to refine Title 04 so that its principal aim is protection of the public health, safety and welfare in a way that also allows for maximum local control and flexibility in how the public health, safety and welfare is protected.

The assumption underlying this bill is that Alcoholism and Alcohol Abuse are epidemic in Alaska and that part of the reasons for that epidemic can be traced to excessive availability of beverage alcohol, which is, in turn, partly a function of the fact that no agency is able to effectively regulate the retail licensed beverage industry, in a way that protects the public health, safety and welfare, at the present time.

In order to correct this situation, this bill contains the following new provisions;

Section 2 creates a new class of retail licenses.

Section 3 creates a new class of retail licenses.

Section 4 prohibits sale of licensed beverages to persons in any community or election district that has, by referendum, voted itself "dry".

Or, any organized municipal entity, that has, by ordinance, prohibited mail order or telephone sales.

Section 6 describes the proposed new "Unlimited Community Liquor License".

Section 7 describes the proposed new "Limited Community Liquor License".

Section 8 and Section 9 include provisions which would strengthen the power of local elected officials and the public, to control the issuance or reissuance of licenses in their local communities.

Section 10 strengthens the power of the public to control the issuance or reissuance of licenses in the unorganized borough.

Section 13 provides a framework for local referenda to be conducted to decide questions of issuance of new licenses in areas where there are none now, in organized municipalities.

Section 14 provides a framework similar to Section 12 for the organized boroughs and the unorganized borough.

Section 14.10.439 provides a mechanism for reimbursing revenue lost from sales taxes to local governments which have voted for "no-sales."

Section 15 eliminates in-state advertising for beverage alcohol.

Section 16 prohibits soliciting drinks.

Section 17 strengthens and clarifies penalties to licensees who violate provisions of this act.

Section 18 sets out allowable conditions for possession of beverage alcohol in areas that have, through local referenda, voted "no-sale."

Section 19 establishes bootlegging as a felony in an area that has, by local referendum, established "no-sales", and greatly strengthens the penalty for violating the local referendum decision.

Section 20 sets out the penalties for illegal sale in violation of local referenda.

The Department of Health and Social Services supports this legislation as the thrust of the measure would empower citizens of Alaskan communities to exercise a variety of options regarding the sale, possession, and distribution of beverage alcohol in their locales.

Recommended by: Robert L. Cole 3/15/79
Robert L. Cole, Coordinator Date
Office of Alcoholism and Drug Abuse

Approved by: Helen D. Beirne 3-15-79
Helen D. Beirne, Commissioner Date
Department of Health and Social Services

A M E N D M E N T

Offered in the HOUSE

By Hurlbert

TO: HOUSE BILL NO. 219

Page 7, between lines 6 and 7: insert

"(4) If the results of this election show ALL
a majority in favor of private licenses, LICENCES []
would you favor all types of private
licenses or only ...(listing of those ONLY TYPES
types of licenses which would be allowed LISTED []
in the community)?"

Page 7, line 7:

Delete "(4)" and insert "(5)" in its place:

Page 7, line 28:

Delete "(2) and (3)" and insert "2, 3 and 4" in its place

Page 8, line 2:

Delete "4" and insert "5" in its place

Page 8, line 11:

Delete "2 and 3" and insert "2, 3 and 4" in its place

Page 9, between lines 11 and 12: insert

"(4) If the results of this election show ALL
a majority in favor of private licenses, LICENSES []
would you favor all types of licenses
or only... (listing of those licenses ONLY TYPES
which would be allowed in the community)?" LISTED []

Page 9, line 12:

Delete "(4)" and insert "(5)" in its place

Page 10, line 3:

Delete "(2) and (3)" and insert "2, 3 and 4" in its place

Page 10, line 11:

Delete "4" and insert "5" in its place

Page 10, lines 20 and 21:

Delete "2 and 3" and insert "2, 3 and 4" in its place

Page 11, between lines 12 and 13: insert

"(2) If the results of this election show ALL
a majority in favor of the sale of intoxi- LICENSES []
cating liquor, would you favor having all
types of private licenses or only... (listing
of those types of licenses which would be ONLY TYPES
allowed in the community)?" LISTED []

Page 11, line 13:

Delete "(2)" and insert "(3)" in its place

Page 11, line 24, after "votes":

Insert "cast on question 1"

Page 11, line 27, after "precinct.":

Insert "If the majority of the votes cast on question 1 favors the sale of intoxicating liquor in the precinct, the board may issue, renew, or transfer licenses within that precinct solely on the basis of the election results on question 2."

Page 12, line 1:

Delete "2" and insert "3"

Page 12, line 8, after "precinct":

Insert "under all or any of the types of license prohibited at an earlier election held under this section"

File under
HB 219
HB 219

**Municipality
of
Anchorage**



825 "L" STREET
ANCHORAGE, ALASKA 99501
(907) 264-4111

GEORGE M. SULLIVAN,
MAYOR

DEPARTMENT OF HEALTH AND ENVIRONMENTAL PROTECTION

April 19, 1979

Rep. Thelma Buchholdt
Alaska State Legislature
Pouch V
Juneau, Alaska 99811

Dear Representative Buchholdt:

Thelma

The purpose of this letter is to share with you the process the Municipality of Anchorage has adopted to make Alcoholism, Drug Abuse, and Mental Health funds available to any agency wishing to compete for government funds in Anchorage.

In the Department, we write and submit a "Grant Request" to the State for Alcoholism, Drug Abuse, and Mental Health funds. The grant applications are reviewed by the local Municipal Health Commission and the Governor's Advisory Boards for these three components. They in turn make their recommendations to the Commissioner of Health and Social Service, who then notifies us of the grant awards.

While this effort is going on, the Municipality of Anchorage issues a "Request for Proposals" (RFP) asking for those interested in bidding for the various components to submit to the Municipality of Anchorage their proposal for contract funds in accordance with the criteria specified.

We have just completed a portion of this process and have notified both the successful and unsuccessful bidders. Naturally there are some whose proposals are not recommended. This has, in the past, caused some questions to be asked relative to the process. We have reviewed this process with the Municipal Health Commission which has, wholeheartedly endorsed it.

I realize that you, as an Anchorage Legislator, may receive calls of concern regarding the process, or the results. It seemed advisable, therefore, to send to you a "review" of our process, so if you should have questions you will have some background information.

The process is put into action by the Department developing the Request for Proposals (RFP). In December 1978, the Project Review Committee examined the Behavioral Health RFP and suggested modifications, which were made. The RFP's were published by the Purchasing Division on January 15, 1979.

The Purchasing Division held a pre-bid conference on February 9, 1979. Prospective bidders attended the conference. In the pre-bid conference, the Purchasing Division went through the Request for Proposal, page-by-page, providing prospective bidders the opportunity to question and comment on each item in the RFP. As a result of the pre-bid conference, clarifications were issued by the Purchasing Division.

All responses to the RFP's were submitted to the Purchasing Division by close of business March 2, 1979. The Purchasing Division forwarded the Proposals to the Behavioral Health Division after close of business that same day.

Each proposal was reviewed by the Behavioral Health staff utilizing the "Response to RFP Checklist" (Appendix "A").

The Proposal Review Committee, appointed by the Director, was composed of:

Paul Foutz, CPA
Price Waterhouse & Company

Lt. Ted Carlson
Anchorage Police Department

Richard Grant,
Region X
HEW, Seattle

Dr. Marjorie (Judy) Hill
Criminal Justice Planning Agency, Juneau
State of Alaska

Ron Kuczek, Manager
Cook Inlet Air Resources Management District

Dr. Raymond N. Fedje, Manager
Behavioral Health (Non-Voting Chair)

The Committee was organized to provide for primary and secondary reviews of all proposals. Each member of the Committee, with the exception of the Chairman, was assigned the responsibility to be the primary reviewer of some proposals and secondary reviewer of other proposals. These assignments were made as detailed in the "Review Committee Process" (Appendix "B"). To assist the Review Committee members, they received, in advance, copies of the recent evaluations of the existing Division Contractors (sent to you on February 21, 1979).

The Review Committee met as scheduled March 12, 13, and 14 from 9:00 a.m. through 5:00 p.m. in the 5th floor Conference Room of the Community Health Building, 825 "L" Street, Anchorage, Alaska. All organizations submitting proposals were notified of the time and place of the Committee's meetings and that the meetings were open to the general public. The Review Committee was convened by the Chairman, March 12, 1979, at 9:00 a.m. The members of the Review Committee were provided additional information which consisted of excerpts from the Alcoholism, Drug Abuse, and Mental Health Grant Applications which provided information on cost comparison, evaluation comparison, and analysis of the progress towards meeting the goals in the 1978 contracts for all current Contractors (Appendix "C").

The format utilized by the Review Committee is detailed in "Review Committee Process" (Appendix "B"). Each component of the RFP was addressed individually with analysis and discussion about each applicant's proposal to that component of the RFP. The staff reported on the results of the technical review, the Committee questioned staff, first and second readers of the proposals reported to the Committee, and the Committee discussed each proposal.

The Review Committee formulated questions which they intended to address to each bidder the following day. These questions were written down and the Chairman directed that each organization be informed of the questions which the Committee had formulated. In this manner, the organizations could be better prepared to address the Review Committee's questions during Program Testimony.

On Tuesday, March 13, 1979, each organization was given an opportunity to discuss its proposal(s) with the Review

Committee. The representative of the organizations made a short presentation concerning their organization and the program(s) their organization intended to provide, if selected. The representative then addressed the Review Committee's questions which had been forwarded to them the previous day and discussed any additional questions with the members of the Review Committee.

As a result of the discussion, the Committee appointed a special subcommittee to review the problems concerning the programmatic and fiscal reporting of the Anchorage Community Mental Health Services Component of the RFP. This committee met briefly with staff late Tuesday afternoon March 13, 1979 and again with staff and representatives of the Mental Health Center early Wednesday, March 14, 1979.

The morning session for Wednesday, March 14, 1979, was reserved for general public input on the review process and/or any additional testimony by the bidder organizations or the general public. Because the general public input sessions did not take as long as scheduled the Committee questioned staff about funds available for the contract year and other questions they had developed about the proposals.

The afternoon of Wednesday, March 14, 1979 was reserved for decision making and voting on the proposals. The Committee first utilized the "Proposal Selection Review Checklist" and the "Instructions for Scoring the Proposal Selection Review Checklist" in their decision making process for each proposal (Appendix "D"). The composite score of each proposal is summarized in Appendix "E", "Review Committee Composite Response to Request for Proposal".

Based on the Proposal Selection Review Checklist the Committee voted to accept or reject the proposals for further consideration.

Those proposals, selected by the Review Committee for further consideration, were then submitted to the following voting procedure:

1. Each component of the RFP was addressed separately.

2. For those components where there were no competing applications the Committee voted to accept the proposals.
3. For those components which had competing applications the Committee voted in the following manner (see Appendix "F" for sample ballot).
4. Each component of the RFP was addressed separately. The Committee voted using the sample ballot in Appendix "F". The Committee rated the Proposals from one to ten; ten being the highest possible score, one being the lowest. Proposals were rated on this system by each Committee member on each ballot for each component.

After the voting was completed the Committee discussed why they had voted the way they had and offered clarification to staff on how the outcome of the vote should affect future funding.

After the discussion was completed the Review Committee invited representatives of the bidder organizations and members of the general public present to comment on the review procedure and the decisions reached by the Review Committee.

Following public comment the Review Committee made specific recommendations about how the review process should be amended in the coming year.

The Review Committee Minutes are appended for your consideration (Appendix "G").

The Behavioral Health Division reviewed the recommendations of the Review Committee and from them formulated Staff Recommendations; these were forwarded to the Director for his consideration.

Appendix "H" is a composite of the Review Committee and staff recommendations.

On April 10, the Director advised the Behavioral Health Division Manager of his decision. This is reflected in Appendix "I".