

197 - SB 546 - SB 510 - SCRA 64

<u>Municipality</u>	<u>Per Capita Cost for:</u>						<u>Mill levy:</u>	
	<u>police</u>	<u>fire</u>	<u>pollution</u>	<u>planning</u>	<u>P & R</u>	<u>Trnsp.</u>	<u>1970</u>	<u>1979</u>
Mun. of Anchorage	\$ 120	75	-	-	40	75	21.98	14.44
Cordova	-	-	-	-	-	-	14	17
Dillingham	84.48	11	10.63	3.20	12.71	50.56	15.5	10
Fairbanks	97	109	64	-	-	-	10	8.5
Haines Borough		836.69					4.5	2
Kenai	124	124	82	-	16	26	7	12.5
KPB	-	-	-	-	-	-	5	2.5
Ktn. Gateway Bo.	-	39.32	-	21.96	86.39	-	4	4.5
Mat-Su Bo.	-	-	-	-	-	-	14	7.4
Palmer	176	43	44	-	-	16.50	4.5	5
Petersburg	145.41	18.45	85.46	14.48	4.69	33.53	no answer	
Skagway	115.16	29.16	-	-	9.33	-	20	8.3
Unalaska	550	112	-	-	8	4	19	14
Wrangell	74.75	16.45	33.32	1.45	5.71	27.87	no answer	
Yakutat		36.20					last 4 yrs. -	13.7

Out of 13 municipalities who responded to the questionnaire in regard to the mill levy, only four had not lowered their mill levy, most of them lowered it considerably.

CATEGORY: DEVELOPMENT

AGENCY: REVENUE

PROGRAM: COMMUNITY DEVELOPMENT

BRU (s): SHARED TAXES

The Shared Taxes BRU assists local governments through the sharing of revenue generated from numerous state taxes.

The Shared Taxes BRU is charged with the responsibility of administering, in an accurate and timely manner, shared revenue accounts with local city and borough governments. Specified percentages of revenue generated within local municipal boundaries are returned to the local units in accordance with statutory provisions. The various shared taxes are Municipal Assistance, Aviation Fuel, Fisheries, Telephone and Electric Co-op, Liquor License, and Amusement and Gaming License. Chapter 144, SLA 1978 abolished the Gross Receipts Tax.

In FY 80, distribution of revenues and taxes amounted to \$14,417,100. The Governor's budget for the FY 81 distribution for all revenues and taxes will be \$16,670,000. With the exception of Municipal Assistance, the recommendation equals 100% of anticipated revenues for each tax as determined by statutory formula. The recommendation for Municipal Assistance is the same dollar amount as FY 80.

Costs associated with administration of this program are budgeted within the Administration and Support b. 1, General Government Category, within the Department of Revenue.

Phone Contact for more information: Phil Wall 465-2313

SERVICE MEASURES	FY 79		FY 80	FY 81	
	Plan	Actual	Plan	Continuation	Total
Municipal Assistance	NEW	PROGRAM	\$11,400.0	\$11,400.0	\$11,400.0
Liquor Tax	\$608.0	\$577.5	\$555.0	\$555.0	\$600.0
Amusement and Gaming Tax	\$74.1	\$32.5	\$36.0	\$36.0	\$36.0
Raw Fish Tax	\$1,751.3	\$1,739.1	\$1,066.1	\$1,066.1	\$2,500.0
Electric and Telephone Co-op	\$1,792.4	\$1,792.4	\$1,250.0	\$1,250.0	\$2,000.0
Aviation Fuel Tax	\$134.0	\$130.6	\$110.0	\$110.0	\$134.0

FCCS
CSSB
7

SENATE LETTER OF INTENT

ON
FCCS CSSB 7

Senate Bill 7 was the result of decisions made late in the 1978 legislative session. The Committee recognizes that it is not a perfect approach to revenue sharing, but there was insufficient time to address the overall question.

The intent of the revenue sharing portion of FCCS CSSB 7 is to refund approximately 150% of the revenues lost to municipalities by reason of the repeal of the Alaska Gross Business License Tax. It is the intent and purpose of the Legislature that one-third of the receipts of Sec. 43.20.016 be used to reduce property taxes in the municipalities involved, and that the additional money not be used for more services. The Committee recognizes that Sec. 43.20.016 is an imperfect vehicle to assure compliance with this intent and that some administrative problems will result from its passage. Thus AS 43.20.016 is not to be regarded as anything other than a temporary expedient, to be refined and improved by future Legislatures.

It is the sense of the Committee that the entire question of revenue sharing should be evaluated by the Eleventh Legislature and that Sec. 43.20.016 be reviewed in that context.

Respectfully submitted,


Sen. Clem Tillion, Chairman


Rep. Carl Freeman, Chairman

The Secretary was requested to notify the House.

June 16, 1978

FCCS Mr. President:
SB Mr. Speaker:
409

The Free Conference Committee which has had SENATE BILL NO. 409 and SENATE BILL NO. 409 amended House under cons. derivation recommends that FREE CONFERENCE COMMITTEE SUBSTITUTE FOR SENATE BILL NO. 409 be adopted.

Senator Members: Senator Rodey, Chairman, and Senators Croft and Pickett. House members: Representative Gundering, Chairman, and Representatives Duncan and Carpenter.

SB510

3/6/80

Stony Island
Stony Island

Raised screen near the
top in weather. Water
level made good
contact level.

SB 510

staff - CRA good fiscal analysis
info on communities affected

also see

SB 138

431

296

299

427

389

456

465

360

154

SB 510

3/10/80

Dane Rose

Exempts business inventories. Not
so much for cities. Cuts out problem
small businesses.

Does this include oil/gas inventories --
substantial %

43 70 020 - Dependent. need to check.

OK if small D.T. Debt -

Dear Arliss,

Altho it was a brief one, my employ
with the N.A.A.B. some years back gave me
the opportunity to discover that ~~that~~ the local
coppers are in need of a good shrinking experience.
I quickly learned that there is terrible waste,
exaggerated needs, and worst of all, six months
out of each year, for at least two employees, practically
full time, spent in thinking up ways to figure
out how to keep their budget at least as big as
it was the previous year.

So I have little sympathy for this dilemma,
which municipalities profess they would be in.

The principle of taxation originally was
intended to provide for a lot less than what
the administrators of government now profess
the citizen needs.

Our founding fathers were victims of such
oppression and were meticulously careful to write
such powers out of the Constitution.

I suggest that re-imburement as described
is unnecessary. I also suggest, further, that the
dollars which are taken, be left in the hands of
the private sector where they do the most good.

Someone said To Govern does not give
license to control. I ask you Arliss, what part of our
lives does the government, local, State or Fed, not control
today? Take heed of this in your work. Sincerely
Mal

3/16/80

SB510

Jerry Nerland
Nerland's Home Furnishing
Amb.

Notify of mtg

9/

3/26
1:55

Ted Burns

tried to get
Pat McKee on
SB510, but missed
him - McKee may
call you directly.
Burns will see him
first thing AM & talk to
him about it - Ken

RECEIVED
MAR. 27



Alaska State Legislature

Senate

Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

Official Business

March 24, 1980

Mae Tischer
~~Muscular Dystrophy Association~~ 3305 Oregon Ave
915 West 6th Avenue
Anchorage, Alaska 99501 99503

T
File w/
SB 510
9/

Dear Ms. Tischer: *mae*

You have evidenced interest in Senate Bill number 510, An Act exempting business inventory from municipal property tax levy, and providing for reimbursement to municipalities of tax revenues lost by operation of the exemption; and providing for an effective date. The Senate Community and Regional Affairs Committee has scheduled a public hearing on this bill April 1, 1:30 p.m. in the Butrovich Room of the State Capitol Building. Because of the widespread interest in this bill by many members of the business community and by affected local governments, we tried to set up a teleconference meeting. Due to the heavy teleconference schedule, we find that any available date would put us past a reasonable time for consideration of this bill. Since we are moving well into the session, it's important that SB 510 go to the next committee of referral, Senate Finance.

We are enclosing some background information dealing with SB 510. One of the major problems that must be addressed is how to "hold harmless" the local municipalities in the event business inventories are exempted from taxation. The Department of Revenue feels a different approach than is outlined may need to be utilized to assure this recovery. As you can see from the attached information, the revenue loss could be very substantial to some seventeen municipalities throughout the state. Your comments and suggestions on this part of the bill will be greatly appreciated.

For your information, Senate Bill 64, An Act exempting business inventories from municipal property taxes; and providing for an effective date, sponsored by Senators Bradley, Dankworth, Bennett and Fahrenkamp was passed out of the Senate Commerce last week and is now in Senate Finance. Senate Bill 64 does not provide for municipal reimbursement.

We will look forward to receiving information from you regarding this important piece of legislation.

Sincerely,

Arliis Sturgulewski

Arliis Sturgulewski
Senator, District 10-H

Mae Tischer
3305 Oregon Ave
99503

(over)

Enclosure

SB

534



Official Business

Alaska State Legislature

Senate
Committee on
Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

April 17, 1980

TO: Senator Bob Mulcahy, Vice-Chairman
Senator Tim Kelly
Senator Pat Rodey
Senator Terry Stimson

FROM: Senator Arliss Sturgulewski, Chairman AS

SUBJECT: Committee Meeting, Capitol Building, Butrovich Rm.

Thursday, April 17 - 1:30 p.m.

SB 534 - An Act authorizing rebate of a portion of real property taxes and special assessments paid on the principal place of residence of a state resident; and providing for an effective date.

T

Sen. Mulcahy

waived SB 534

(State Affairs)

today as

COMMITTEE REPORT
SENATE

4/3/80

FURTHER: Finance

Date: _____

Mr. President:

The Committee on COMMUNITY & REGIONAL AFFAIRS has had SB 534 authorizing rebate of a portion of real property taxes and special assessments

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s) same title
- replace with CS for _____ new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

CHAIRMAN

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF REVENUE

OFFICE OF THE COMMISSIONER

VOUCH 5 - JUNEAU 99811

April 3, 1980

The Honorable Bob Mulcahy
Senate State Affairs Committee
Room 514 - Capitol Building
Juneau, Alaska 99811

Dear Senator Mulcahy:

Re: Senate Bill No. 534

Senate Bill No. 534, an Act authorizing rebate of a portion of real property taxes and special assessments paid on the principle place of residence of a state resident, was introduced in the Senate on March 27, 1980 and was referred to the Senate State Affairs; Senate Community and Regional Affairs and Finance Committees.

For the consideration of the Senate State Affairs Committee, I am enclosing copies of Fiscal Notes prepared by P. A. Wall, Director, Administrative Services Division and Barbara Sorensen, Research Section of the Department of Revenue concerning the proposed legislation.

Sincerely,



R. D. Stevenson
Special Assistant

cc: The Honorable Arliss Sturgulewski
Chairman
Senate Community & Regional
Affairs Committee

Joseph K. Donohue
Deputy Commissioner
Department of Revenue

The Honorable John Sackett
Chairman
Senate Finance Committee

P. A. Wall, Director
Administrative Services Division
Department of Revenue

Vincent Wright
Research Section
Department of Revenue

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SB 534
 Title Authorizing rebate of a portion of real property taxes & special assessments paid
~~XXXXXX~~ on the principal place of residence of a State Date 3-28-80
resident.

II. FISCAL DETAIL

Agency Affected _____ Revenue _____
 Program Category Affected _____ General Government _____
 BRU, Program, or Subprogram(s) Affected Administration & Support, Management Services
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES		97.8	84.5	90.5	96.8	103.6
200 TRAVEL						
300 CONTRACTUAL		62.4	66.8	71.4	76.4	81.8
400 COMMODITIES		2.5	2.7	2.9	3.1	5.2
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		162.7	154.0	164.8	176.3	190.6

FUNDING (Thousands of Dollars)

GENERAL FUND		162.7	154.0	164.8	176.3	190.6
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

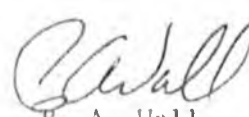
POSITIONS

FULL TIME		2/24mm	2/24mm	2/24mm	2/24mm	2/24mm
PART TIME		5/18mm	5/15mm	5/15mm	5/15mm	5/15mm
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The Department of Community and Regional Affairs estimates that 125,000 of the estimated 196,900 property parcels in the State will be eligible for payments under SB 534. The Department will promulgate regulations. Application forms will be designed, printed and distributed. The receipt and processing of 125,000 applications and resulting payments will occur each year. Community and Regional Affairs has estimated a five percent growth.

(continued on next page)

IV. DATE April 2, 1980 PREPARED BY 
P. A. Wall
 AGENCY Revenue
 PHONE 465-2313
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Positions

1 PPT Systems Analyst, 6 mms @ \$2,465 per mo.	=	29.6
Benefits - 4.4, FICA - 2.0, H.I. - 1.5	=	7.9
2 PFT Tax Scanners, R 8 @ \$1,277	=	30.6
Benefits 4.6, FICA - 2.0, H.I. 3.0	=	9.6
4 PPT Tax Scanners, R 8, 3 months ea. @ \$1,277	=	15.3
Benefits - 2.3, FICA - 1.0, H.I. - 1.5	=	4.8

Other Expenditures

Forms, 125,000 @ \$30M	=	3.8
Envelopes, 125,000 @ \$11.54M	=	1.4
Warrant Stock, 125,000 @ \$35	=	4.4
Postage, 125,000 @ 15 cents ea. for payments	=	18.8
125,000 @ 10 cents ea. for forms distribution	=	12.5
DP Chargeback - Storage & Processing	=	18.0
Miscellaneous Contractual Insurance, Phone Calls, Maintenance	=	3.5
Commodities	=	2.5

1	POSITION TITLE Systems Analyst	RANGE/STEP 18A	BARG. UNIT. GGU	LOCATION Juneau	GOV.	APPROV.	(DISAP)
2	TYPE OF POSITION PPT	STAFF MONTHS 6	RP No.	PCN No.	PRIORITY SB 534	FORM 12	PAGE/LINE
						LEG.	

3	TYPE OF EXPENDITURE	AMOUNT
	1	2
4	PERSONAL SERVICES: SALARY	29.6
5	BENEFITS	4.4
6	FICA	2.0
7	HEALTH INS.	1.5
8	TOTAL PERSONAL SERVICES	37.5
9	TRAVEL	
10	CONTRACTUAL DP Chargeback	18.0
11	COMMODITIES	
12	EQUIPMENT	
13	OTHER	
14	TOTAL COST	55.5

JUSTIFICATION:

SB 534 creates a new document processing and payment system. The computer system to capture data from application forms and process the data to achieve payments and files will be designed and programmed by this position. Both the data capture machines and the processing itself requires programming. Processing includes batch processing, error correction, warrant control, preparation, release and redemption, and file maintenance.

The man month requirement will drop to three for the second and following years.

	CODE	FUNDING SOURCE
15		FED RCPTS
16		GF MATCH
17		GEN. FUND
18		I-A RCPTS
19		PGM RCPTS
20		OTHER

21	CONTINUATION	
22	ADDITION	

FOR B&M USE ONLY

4A KEY NUMBER _____ COLUMN NO. _____

AGENCY Revenue PROGRAM AREA General Government

BRU Administration & Support

COMPONENT Management Services

13 REQUEST FOR NEW POSITION.

FY 81

1	POSITION TITLE Tax Scanners			RANGE/STEP 8 A	BARG. UNIT. GGU	LOCATION Juneau	GOV.	APPROV.	DISAP.						
2	TYPE OF POSITION PFT	STAFF MONTHS 24	RF No.	PCN No.	PRIORITY SB 534	FORM 12	PAGE/LINE	LEG.							
3	TYPE OF EXPENDITURE			AMOUNT											
	1	2	3												
4	PERSONAL SERVICES SALARY		30.6	JUSTIFICATION: These two positions will handle the continuous workload. Forms distribution, assisting with mail, batch processing and payment release. Handling phone calls and correspondence. Processing of payments returned by the U.S. Postal Service will also be required. About 15,000 payments will require special handling.											
5	BENEFITS		4.6												
6	FICA		2.0												
7	HEALTH INS.		3.0												
8	TOTAL PERSONAL SERVICES		40.2												
9	TRAVEL														
10	CONTRACTUAL		44.4												
11	COMMODITIES		2.5												
12	EQUIPMENT														
13	OTHER														
14	TOTAL COST		87.1												
	CODE	FUNDING SOURCE													
15		FED RCPTS.													
16		GF MATCH.													
17		GEN. FUND		87.1											
18		I-A RCPTS.													
19		PGM RCPTS													
20		OTHER													
21	CONTINUATION			FOR B&M USE ONLY											
22	ADDITION														
4A KEY NUMBER _____ COLUMN NO. _____															

AGENCY Revenue PROGRAM AREA General Government

BRU Administration & Support

COMPONENT Management Services

13 REQUEST FOR NEW
POSITION.

Page 2 of 3

REVISED
DATE _____

FY 81

1	POSITION TITLE Tax Scanners			RANGE/STEP 8A	BARG. UNIT. GGU	LOCATION Juneau	GOV.	APPROV.	DISAP.
2	TYPE OF POSITION PPT	STAFF MONTHS 12	RP No.	PCN No.	PRIORITY SB 534	FORM 12 PAGE/LINE	LEG.		
3	TYPE OF EXPENDITURE			AMOUNT		JUSTIFICATION:			
	1	2	3						
4	PERSONAL SERVICES:								
	SALARY		15.3						
5	BENEFITS		4.6						
6	FICA		2.0						
7	HEALTH INS.		3.0						
8	TOTAL PERSONAL SERVICES		20.1						
9	TRAVEL								
10	CONTRACTUAL								
11	COMMODITIES								
12	EQUIPMENT								
13	OTHER								
14	TOTAL COST		20.1						
	CODE	FUNDING SOURCE							
15		FED RCPTS.							
16		GF MATCH.							
17		GEN. FUND		20.1					
18		I-A RCPTS.							
19		PGM RCPTS							
20		OTHER							
21	CONTINUATION			FOR B&M USE ONLY					
22	ADDITION								
4A KEY NUMBER _____				COLUMN NO. _____					

These four positions will work three months each in opening and processing mail, data capture of applications, batch processing and error correction and payment processing.

AGENCY Revenue PROGRAM AREA General Government

BRU Administration & Support

COMPONENT Management Services

13 REQUEST FOR NEW
POSITION.

Page 3 of 3

REVISED
DATE _____

FY 81

FISCAL NOTE

I. REQUEST

Bill/Resolution No. S B 534
 Title An act authorizing a rebate for part of the property taxes paid.
 Requested by _____ Date 4-1-80

II. FISCAL DETAIL

Agency Affected _____
 Program Category Affected _____
 BRU, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL						

FUNDING (Millions of Dollars)

	(0)	(21.0)	(22.0)	(22.5)	(23.0)	(24.0)
GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

The bill proposes to establish a reimbursement program for 30 percent of the property taxes paid on primary residences. The claim for reimbursement is to be submitted to the Department of Revenue starting with property taxes paid for the assessment year 1980. The rebates are subject to legislative appropriation.

IV. DATE 4-1-80 PREPARED BY Barbara Sorenson *(Signature)*
 AGENCY Revenue
 PHONE 2174

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

#8371 - Chenoweth

ALASKA STATE LEGISLATURE

ELEVENTH Legislature SECOND Session

SENATE BILL NO. 534

By THE COMMERCE COMMITTEE

"An Act authorizing rebate of a portion of real property taxes and special assessments paid on the principal place of residence of a state resident; and providing for an effective date."

Introduced in the Senate 3/27/80, 19....

HISTORY IN THE SENATE

19 80

3 27

4 3

Read first time and referred to Committee on State Affairs, Community & Regional Affairs and Fin. Reported back with recommendation that

Read second time and

Read third time and

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reconsideration

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reported correctly engrossed
Signed by President
Sent to House

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19

Read first time and referred to Committee on

Reported back with recommendation that

Read second time and

Read third time and

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reconsideration

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reported correctly engrossed
Signed by Speaker
Returned to Senate

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19

Received from House

To enrolling

Reported correctly enrolled

Sent to Governor

..... by Governor

Filed with Lt. Governor

Chapter No.

S B

5 3 5

COMMITTEE REPORT
SENATE

FURTHER: Finance

4/2/80

Date: 5-5-80

Mr. President:

ce

The Committee on COMMUNITY AND REGIONAL AFFAIRS has had SB 535

providing for a Task Force on Fire Prevention and Control

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s) same title
- replace with CS for _____ new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

Tim Kelly

Long Steven Wokoo

William Starnes

CHAIRMAN

A M E N D M E N T

OFFERED IN THE SENATE:

By: SENATE C/RA

To: _____ SENATE BILL No. 535

HOUSE BILL No. _____

PAGE: _____

LINE: _____

PAGE 1, LINE 26: Delete one public member and insert State Fire Marshall or his designee.

PAGE 3, LINE 10: Delete 1984 and insert 1983

PAGE 3, LINE 15: Delete 1984 and insert 1983

Committee Log Book - 1980

SENATE C/RA

Tape Number XXVII
Tapes 1 & 2
Side Number 1&2

Committee

Dates 5/6/80 to ----

Present: Chairman Sturgulewski
Senators Stimson, Mulcahy, Kelly
Absent: Senator Rodey
Bill Numbers Discussed

SB	CSHB								
535	947								

Date & Time	Tape Meter Number	Bill	Significant Information (Witness, Action)
5/6/80 1:30 p	001	SB 535	Chrmn Sturgulewski
	049		Rep. J. Mimsen (Bill Sponsor)
	091		Sen. Stimson
	217		Dept. Pub. Safety Gary Crouse, Dep. Dir., Fire Prevention Office
	320		Sen. Stimson
	420		Tom Munk, St. Firefighters Assoc.
	494		Sen. Stimson
	529		Sen. Kelly - amend. to include fire marshall or designee in membership.
	668		Sen. Stimson - Explanation
	704		Sen. Kelly moved for amend. p. 1, line 20
	734		Sen. Stimson objects/ concern too much flexibility lack of guidelines.
	782		Further amendments discussion.
	804		Sen. Kelly moved to pass bill unanimously with amendments: Page 1, line 26: Delete <u>one public</u> <u>member</u> and insert <u>State Fire Marshall or his</u> <u>designee</u> // Page 3, line 10: Delete <u>1984</u> and insert 1983// and Page 3, line 15: Delete
			1984 and insert 1983

Sen. Stimson objected - wanted w/ ind. rec.
Chairman Sturgulewski "do pass"

OVER

CSHB
947

817 Chairman Sturgulewski/ Summary

838 Sen. Srimson/ Motion to adopt
843 Ginny Chitwood, AML

SIDE 2

70 Sen. Stimson
253 " Kelly / Reapportionment
280 " Stimson
328 " " / Assemblies/ Candidates / run-at-large
468 Chrmn Sturgulewski/ What if CRA does find malapportionment?

504 Sen. Kelly
558 " Stimson
617 " Kelly/ What apply to home rule boroughs?
712 " Stimson/ Sec. A
805 Chrmn Sturgulewski/ summary
810 Lee Sharp, City Attorney, Borough of Juneau
862 " " Recommend taking out unified municipalities

TAPE 2

034 Sen. Kelly
059 Lee Sharp/ feels no reviewing agency needed.
102 " "/ Federal voting procedures act needs provision
for.
276 Sen. Sturgulewski/ will return with CS next committee
meeting.
377 MEETING ADJOURNED.

SB 535

4-14-80

Larry Crouse, 2000 St. Jule

Man. ... 4331

4-30

- The ... (Architects)
 at ...
 PO Box 305 D.T.
 H.S. 3931

- ... 299-5571

- H.S. ...

- ...	at ...
-

... (299-2022)

- ... 6-3571

... duty ...

- ... 4535

Introduced: 3/27/80
Referred: Commerce, Community &
Regional Affairs and Finance

1 IN THE SENATE

BY THE COMMERCE COMMITTEE

2 SENATE BILL NO. 535

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act providing for a Task Force on Fire Prevention
7 and Control; and providing for an effective date."

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

9 * Section 1. TASK FORCE ON FIRE PREVENTION AND CONTROL. The Alaska Task
10 Force on Fire Prevention and Control is established in the Department of
11 Community and Regional Affairs.

12 * Sec. 2. MEMBERSHIP. (a) The Alaska Task Force on Fire Prevention and
13 Control consists of nine members appointed by the governor, without regard to
14 political affiliation, to be selected as follows:

15 (1) one member from the Alaska State Firefighters Association from
16 a list of nominees provided by the association;

17 (2) one member from the International Association of Firefighters
18 from a list of nominees provided by the association;

19 (3) one member from the Alaska Fire Chiefs Association from a list
20 of nominees provided by the association;

21 (4) one member representative of the insurance industry;

22 (5) a contractor or architect licensed under AS 08.18;

23 (6) a commissioner or executive officer of a regional native
24 housing authority created under AS 18.55.996;

25 (7) an educator from the state public school system;

26 (8) one public member; and

27 (9) one member representative of the Alaska Municipal League from
28 a list of nominees provided by the league.

29 (b) There shall be at least one member from each judicial district.

1 * Sec. 3. OBJECTIVES. The objectives of the task force are to

2 (1) identify and provide a detailed account of the fire loss
3 problem in the state, including causal factors;

4 (2) identify and define the present roles and relationships of the
5 agencies in the state which are involved in fire protection activities at the
6 local, regional, state and federal levels;

7 (3) recommend organizational or operational modifications to
8 improve the effectiveness of the state's fire protection system;

9 (4) provide documentation that will assist all government agencies
10 and fire fighting services in effectively meeting their fire protection
11 responsibilities.

12 * Sec. 4. CHAIRMAN. The members of the Task Force on Fire Prevention and
13 Control shall elect a chairman from the membership of the task force.

14 * Sec. 5. PROJECT DIRECTOR. The Task Force on Fire Prevention and Con-
15 trol shall hire an executive director to function as an impartial investi-
16 gator and project director. The executive director shall be under the direc-
17 tion of the chairman and may, with the approval of the chairman, employ
18 additional staff as necessary.

19 * Sec. 6. MEETINGS AND HEARINGS. The Task Force on Fire Prevention and
20 Control shall meet at least once every three months. The first meeting shall
21 be held not later than 60 days following the appointment of the nine members
22 to the task force. Public hearings and meetings shall be held in areas of
23 the state that are representative of its urban and rural fire protection
24 problems.

25 * Sec. 7. COMPENSATION. The members of the Task Force on Fire Prevention
26 and Control serve without compensation but are entitled to per diem and
27 travel expenses authorized by law for boards and commissions.

28 * Sec. 8. DUTIES. The Task Force on Fire Prevention and Control shall

29 (1) request and review information concerning the causes and

1 nature of fire losses in the state;

2 (2) hold public hearings and meetings to determine the extent of
3 public awareness of existing fire protection systems;

4 (3) study the activities of the various fire protection agencies
5 in the state;

6 (4) submit an annual report with recommendations for the improve-
7 ment of fire prevention and control in the state to the governor and the
8 legislature; the first annual report shall be submitted by January 1, 1982;
9 and

10 (5) by January 1, ¹⁹⁸³~~1984~~, submit to the governor and the legislature
11 its final report which shall identify those interim report recommendations
12 which have been implemented, evaluate the practical effects of the implemen-
13 tation of the recommendations, and make further recommendations on the im-
14 provement of fire prevention and control.

15 * Sec. 9. This Act terminates on June 30, ¹⁹⁸³~~1984~~.

16 * Sec. 10. This Act takes effect immediately in accordance with AS 01.10.-
17 070(c).

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THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 863 SB 535
 Title An Act providing for a task force on fire prevention and control
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Department of Community & Regional Affairs
 Program Category Affected _____
 BRU, Program, or Subprogram(s) Affected _____
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES		68.2	73.6	79.5	85.9	92.7
200 TRAVEL		76.7	82.8	89.4	96.6	104.3
300 CONTRACTUAL		53.4	57.7	62.3	67.3	72.7
400 COMMODITIES		5.5	5.9	6.4	6.9	7.5
500 EQUIPMENT		1.6	0	0	0	0
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		205.4	220.0	237.6	256.7	277.2

FUNDING (Thousands of Dollars)

GENERAL FUND		205.4	220.0	237.6	256.7	277.2
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME		2	2	2	2	2
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

All the above costs are increased at 8% a year for inflation. Attached is a breakdown of the costs.

IV. DATE 3-27-80 PREPARED BY McKie Campbell
 AGENCY Community & Regional Affairs
 PHONE 465-4735
 Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

Personal Services

Project Coordinator (20A) \$2845	\$34,140
Benefits @ .1465	5,002
FICA @ .0665	2,270
Health Insurance	1,524
	<u>\$42,936</u>
Administrative Assistant I (12A) \$1628	\$19,536
Benefits @ .1465	2,862
FICA @ .0665	1,299
Health Insurance	1,524
	<u>\$25,221</u>

Based on new partially-exempt salary schedule effective 3/16/80. \$68,157

Benefits are based on FY81 budget instructions.

Fixed	.1594
Office of Governor variable	.0071
	<u>.1465</u>

Travel

Project Director	
Transportation - 20 instate trips @ \$350	\$ 7,000
Per diem @ \$70 for 60 days	4,200
	<u>\$11,200</u>
Administrative Assistant	
Transportation - 12 instate trips @ \$750	\$4,200
Per diem @ \$70 for 36 days	2,520
	<u>\$6,720</u>

(Locations averaged for transportation estimate)

Task Force members

Transportation - 9 members/4 regular meetings @ \$350	\$12,600
Per diem - 9 members/4 regular meetings for 3 days @ \$70	7,560
	<u>\$20,160</u>

(Estimate 5 of 9 at hearings)

Transportation - 5 members/12 regular hearings @ \$350 plus 5.0 for charter to villages	\$26,000
Per diem - 5 members/12 meetings/hearings for 3 days @ \$70	12,600
	<u>\$38,600</u>

\$76,680

Contractual Services

Communications 7,500
 Advertising & Printing 7,000
 (annual report, info to task force members
 & advertising of public hearings)

Space expense
 Meeting 1,500
 Office 400 sq. ft. @ \$2.00 9,600

Equipment rental
 Mag card @ \$232/mo. 2,800

Professional fees 25,000
 (study performed by professionals could
 be more than one contract)

53,400

Commodities
 Office supplies 3,000
 Photo/video supplies 2,000
 misc. operating supplies 500
 \$5,500

Equipment
 1 file cabinet 200
 2 desks 750
 2 chairs 300
 other 550
 \$1,600

Cost Summary

Personal Services \$ 68,157
 Travel 76,680
 Contractual 53,400
 Commodities 5,500
 Equipment 1,600
 \$205,337



Alaska State Legislature

REPRESENTATIVE
JOYCE MUNSON

LEGISLATIVE ADDRESS
POUCH V
JUNEAU, ALASKA 99811

(907) 465-3877
(907) 465-3724

HOME ADDRESS
935 EAST 79TH
ANCHORAGE, ALASKA 99502
(907) 334-2013

HB 863: "An Act providing for a Task Force on Fire Prevention and Control; and providing for an effective date."

Statistics:

Alaska doubles U.S. average in life and dollar loss from fire
In 1979, there were 27 deaths, with an estimated \$29.5 million loss to real and personal property due to fire.

Although quarterly runs are currently being done, we do know that for 1980 (the first quarter of) that there has been 14 fire fatalities vs. 9 fire deaths last year at this time ---- 11 of these 14 deaths occurred in rural areas, i.e., Bethel, Sand Point, Salcha (outside of Fairbanks).

Fire deaths per population:

Caucasian--27 deaths per million population (approximately U.S. average)

Indian --210 deaths per million population

Eskimo --600 deaths per million population

A PROSPECTUS OF ALASKA'S FIRE PROTECTION

A Report Furnished to Governor Hammond

by

Thomas W. Monk
Legislative Chairman
Alaska State Firefighters Association

789-7554 (work)
789-7554 (work)

January 4, 1980

A PROSPECTUS OF ALASKA'S FIRE PROTECTION

During the week of October 22, 1979, at their annual conference, the Alaska State Firefighters Association passed several resolutions, one of which was Resolution 79-1 (attached) dealing with the establishment of a State Task Force whose purpose is to: define the fire problems of Alaska; develop a comprehensive State plan to minimize the affects of these problems; and establish an ongoing means to evaluate and monitor the implementation of the plan. This Task Force and its charges are to be appointed by the Governor for a three year period. To clarify the general terms of this resolution and to explain the intent and reasoning of the Alaska State Firefighters Association the following information is provided.

Relevant History

Throughout the history and development of this country, the occurrence of fire has been a key factor. As a tool, weapon, or accident, fire has been an ever-present element of our lives as either a noble friend or unmerciful enemy. Consequently, today the American public is complacent toward the devastation that fire wreaks daily across the country. The only time fire ever receives any particular attention is when its resultant losses are catastrophic and, except for the rare example, the mind soon wipes out any recollection of these incidents. The ability and inclination to bounce back and replace any such losses has a definite bearing on this attitude. Thus, fire problems have gone virtually unchecked and unnoticed for most of America's history.

It wasn't until 1966 that the issue received any serious national attention. Leaders of the nation's fire service gathered to express their concern and desire to generate some public and political action. From this meeting, the now-famous Wingspread Conference, resulted the Federal Fire Research and Safety Act in 1968 which established the National Commission on Fire Prevention and Control. Subsequently, the report of this Commission, America Burning, clearly documented the proportion of the fire problem in this country. Quoting from the report,

"Appallingly, the richest and most technologically advanced nation in the world leads all major industrialized countries in per capita deaths and property losses from fire. While differing reporting procedures make international comparisons unreliable, the fact that the United States reports a death per million population rate nearly twice that on the second ranking Canada (57.1 versus 29.7) leaves little doubt that this nation leads the other industrialized nations in fire deaths per capita. Similarly, in the category of economic losses per capita, the United States exceeds Canada by one-third."

Thus, an awareness and true concern for the fire problem were finally born in this country.

Since that time and directly because of the incidents noted above, the National Fire Prevention and Control Administration (now known as the National Fire Administration) was established as the federal focal point to address the various needs as identified in the America Burning report. Using the creation of this administration as a model along with its recommendations, many states are conducting and have conducted similar analyses of their own fire problems.

The history of Alaska's fire service deserves mention only to make two critical points. The first point is that in comparison to many other states Alaska's fire protection system is very young. At the local level, the oldest fire department in the state, the Douglas Volunteer Fire Department, is 82 years old, which far exceeds the average age of any other fire department. At the state level, the oldest fire agency is the State Fire Marshal's Office which came into being roughly at the time of statehood. All other state agencies, in relation to their roles pertinent to our issues herein, are ten years old or less.

The point is not their age or history, but this places us in a most advantageous position. With the developing fire issues at the national level we can avail ourselves of national programs and recommendations without vast modification. In many states whose histories are long and firmly molded in tradition, much resistance exists in relation to any nationally born changes. Much of this resistance is based on a parochial attitude as opposed to actually addressing any specific needs. To a large extent, Alaska does not have to overcome such cumbersome obstacles.

The second point relating to Alaska's history is that Alaska leads all other states in the United States in life and property losses per capita from fire. From year to year these loss figures may vary greatly. In a state such as Alaska one large-loss fire has a substantial effect on these statistics. However, over the last ten years the average annual losses have exceeded the national average in the two noted categories by two to three times.

Thus, it is no exaggeration to say that among all industrialized governments in the entire world, Alaska has the twofold distinction of:

1. Theoretically having the potential to create the most advanced statewide fire protection system in the United States and possibly the world; and
2. Actually harboring the worst fire loss record of all the states in the country with the worst fire loss record in the world.

Scope

If one were preparing a ledger or statistical printout of Alaska's fire problem, the bottom line would reflect the life and dollar losses that the state now suffers and the account would be complete. Sadly, this is the approach that has often been used and has failed. The "problem" is much too complex to dismiss it in such cold, hard facts. Furthermore, such facts would only misdirect any attempts to rectify the problems for they lack the in-depth information necessary to identify the causal factors.

Today, the fire service is in the midst of a major philosophical change. That is, it is not the fire service's primary responsibility to suppress/extinguish fire, but rather it is their duty to prevent it. Once a fire starts, the fire protection system has failed. It is far too costly and ineffective to approach the issue from any other perspective. It is a startling fact to deal with, yet it must be realized that a vast majority of all fires are started or contributed to by simple human error. The fire service believes that fire prevention is the primary target for any concerted actions to reduce Alaska's fire losses if there is to be any marked influence on the fire problem.

This is not to say that fire suppression capabilities are not necessary. Despite our best efforts, the tragedy of fire will always exist as long as the human element is present. There are many avenues to investigate on this topic alone, but it is apparent that a definite change of attitude and action is necessary. A shift in everyone's philosophy must be accomplished for a community can no longer believe that simply because they own a big, new piece of firefighting apparatus their community is as safe as possible from fire. A continuing system of fire prevention and education is absolutely necessary and a new outlook on fire suppression is a must.

These issues for the moment may seem somewhat unclear. Whether this misunderstanding is due to simplicity or complexity or possibly to public ignorance or apathy is also an issue that should be further considered. It is sad to think of the dollars wasted in the false pursuit of fire safety across Alaska. Whatever the case, rest assured that complete analysis of the issues is not elementary.

For example, in any such analysis one should include arson and its related problems, building codes and their enforcement, insurance concerns and their effect on the fire problems, fire investigation and its contributions, public fire education programs and their delivery, and the social and economic effects caused by fire. The list of concerns is cumbersome and so interwoven that the issue soon grows to involve almost every area of community activity.

It encompasses the world of designers and builders; it encompasses governmental agencies in the myriad of ways they affect our everyday life, from zoning requirements to the level of risk they are willing to accept on behalf of their community; it encompasses the managers and occupants of buildings, whether they are private or public, commercial or residential.

This list is only limited by one's imagination, yet it should be clearly noted that thus far only the structural fire problem has been addressed. Many of the same concerns, as well as many unique ones, must also be considered in terms of marine fire safety, wildlands fire control and aircrash/rescue concerns. Substantial argument and discussion are easily generated on these areas as to how they fit into the overall fire problem, but the fact is that many of our local and state fire agencies and organizations are simultaneously involved in many of these specialized areas.

Intent

Thus, it becomes readily apparent that the fire problem is not one of limited proportion and scope. The concern is not only with the traditional aspect of what burns and why, but also the organizational and operational aspects of all agencies that exist in the State. This includes those fire entities at the local, as well as the state, level and extends beyond them into departments that assist these fire agencies. As an example, the sources of funding provided by the State must also be included if any such analysis is to be complete. Such a broad-based analysis has never been done before, but it is felt by the fire service that such a task must be accomplished in the best interest of the State. Furthermore, the fire service believes that the time and situation are presently supportive of such a task.

It should be noted that, in this text, we have avoided any reference to specific problems for several reasons. Primarily, we have neither the means nor the time to go into any great detail on the subject. Such is the purpose which the task force is to accomplish. Secondly, much supportive information already exists but is not in any cohesive form. (In conjunction with this writing, several documents* providing much supportive information on these issues will be available on January 4 in a meeting of the Governor's Office and the Alaska State Firefighters Association.)

Proposal

To accomplish this in depth analysis, the Alaska State Firefighters Association requests that the Governor allocate the necessary funds to:

1. Appoint a nine-member task force to review and direct the activities of a project director, as outlined in the objectives listed below; and

*1978 Annual Report of the Alaska State Fire Marshal
America Burning: The Report of the Commission of Fire Prevention and Control
Organizational Design of Fire Service Training and Educational Resources in
Alaska by Alaska Fire Service Training Program
Highlights of Fire in the United States by the National Fire Prevention
and Control Administration

2. Contract with a research analyst to be an impartial investigator to act as the project director.

The goal of this body is to formulate a State plan addressing the fire problems of Alaska that, when enacted, will reduce significantly the fire losses of the state.

The objectives of this body are:

1. To identify and provide a detailed account of the fire loss problem in Alaska, including causal factors.
2. To identify and define the present roles and relationships of all agencies within the State which are involved in the fire protection activities at the local, regional, state and federal levels.
3. To recommend any organizational and/or operational modifications to improve the effectiveness of Alaska's fire protection system.
4. To provide documentation that will assist all levels of government and fire-related agencies in effectively addressing their fire protection responsibilities.

This project is to be limited to a ^{two} three-year time period and broken down into the following three phases:

- | | | |
|--------------|--|-----------|
| 1. Phase I | - Investigation and Research | 6 months |
| 2. Phase II | - Documentation and Development | 18 months |
| 3. Phase III | - <u>Evaluation and Implementation</u> | 12 months |

In anticipation of scheduling changes, the Task Force will have the authority to modify the phase periods as long as completion of the plan is accomplished in three years.

The makeup of the task force should be structured to provide as wide a geographical and involvement representation as possible in a nine-member body. The Alaska State Firefighters Association suggests that representatives from the list below be considered as members of this task force. It is also suggested that representatives of the existing State fire agencies be granted ex officio membership on this board.

Alaska State Firefighters Association	Chamber of Commerce/Municipal League
Alaska Fire Chief's Association	Construction industry
Rural public	Insurance organization
Urban public	<u>Social-economic advisor</u>
Public education system	

The hiring of the project director and levels of funding should be administered by the Governor's Office in conjunction with State policy.

The Alaska State Firefighters Association recommends that the task force not be established within any existing state agency with fire protection responsibility.

STATE OF ALASKA

JAY S. HAMMOND, GOVERNOR

DEPARTMENT OF PUBLIC SAFETY

OFFICE OF THE COMMISSIONER

POUCH # - JUNEAU 99811

December 19, 1979

Mr. Thomas W. Monk
Legislative Chairman
Alaska State Firefighters
Association
P.O. Box 3
Auke Bay, Alaska 99821

Dear Mr. Monk:

Thank you for your letter of November 20th and copy of Resolution 79-1 pertaining to the establishment of a three year state task force to address Alaska's fire problems.

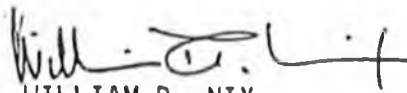
The resolution in concept appears to be calling for a state focused fire prevention and control master planning effort. Assuming this is correct, we feel a cooperative approach such as this is both desirable and necessary if the states fire environment is to be meaningfully improved.

The Department of Public Safety and in particular the Division of Fire Prevention will cooperate and assist in the master planning effort, in any manner possible, to the extent that personnel and other resource capabilities permit.

Please feel free to contact State Fire Marshal Ronald Hendrie, Division of Fire Prevention, Department of Public Safety, P.O. Box 6188 Annex, Anchorage, Alaska 99502, tele. 264-5691 or Gary Crouse at 465-4331 in Juneau for any input and/or assistance the Division of Fire Prevention may render.

Best wishes to you and the Alaska State Firefighters Association in your efforts to provide a more fire safe Alaska for our citizens and visitors.

Sincerely,


WILLIAM R. NIX
Commissioner

WRN:RAH:GRC:vrb

ALASKA STATE FIREFIGHTERS ASSOCIATION

Conference, 1979

Resolution 79-1

Submitted by John Feero, Gastineau Chapter

WHEREAS, the State of Alaska has several serious fire problems, and

WHEREAS, the fire problems of Alaska have never been collectively addressed and/or documented, and

WHEREAS, no existing State agency or organization is charged with or has the resources to address these problems, and

WHEREAS, the attack of these fire problems presently conducted by various local, state, and federal agencies is uncoordinated and has no State focal point, and

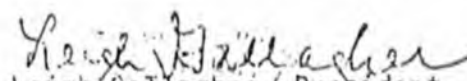
WHEREAS, these fire problems encompass concerns of structural fire protection, wildlands fire protection, marine fire protection, and aircraft fire and rescue, and


WHEREAS, Alaska suffers the largest property loss per capita and life loss per capita of any state in the United States,

THEREFORE, BE IT RESOLVED THAT the Alaska State Firefighters Association recommend and support the establishment of a three-year State task force appointed and funded by the Governor to

1. define these fire problems in the State of Alaska
2. develop a comprehensive State plan to address and minimize the affects of these fire problems
3. establish an ongoing means to evaluate the implementation of this State plan.

Resolution 79-1 passed unanimously this date, October 26, 1979.


Leigh Gallagher, President
Alaska State Firefighters Association



Alaska Fire Chiefs' Association

211 West 7th Avenue
Anchorage, AK 99501
278-4413

December 20, 1979

Governor Jay Hammond
Office of the Governor
Pouch A
Juneau, Alaska 99811

Dear Sir:

At the 1979 Alaska State Firefighter's Association Conference a resolution was passed requesting that a task force be established by your office to make an in-depth study of the total fire safety and protection problem in the state.

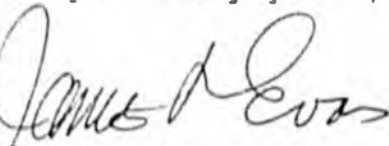
The Alaska State Fire Chief's Association totally supports this resolution, and urge your speedy consideration of this proposal. Additionally, our association suggests that this task force be made up of persons not directly involved in fire protection, either at the State or the local levels. We feel that this will result in an impartial and complete study.

The Alaska Fire Chief's Association is dedicated to improving the catastrophic fire loss record in this state. I am sure that you are aware that our state has the highest per capita fire loss and life loss record in our country; and our country has the highest fire loss record in the world. We all must work to stop these tragic losses.

We are confident that the proposed task force study will lead us toward an improved fire loss record, toward a more effective and efficient fire service, and the results will benefit all Alaskans everywhere.

If I, or our association, can be of service to you in anyway in this endeavor please call upon me at any time.

Respectfully yours,



JAMES R. EVANS
President

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSHB 863
 Title An Act providing for a task force on fire prevention and control
 Requested by _____ Date _____

II. FISCAL DETAIL

Agency Affected Department of Community & Regional Affairs

Program Category Affected _____

BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES		68.2	73.6	79.5	85.9	
200 TRAVEL		60.0	64.8	69.9	75.6	
300 CONTRACTUAL		45.0	48.6	52.5	56.6	
400 COMMODITIES		5.5	5.9	6.4	6.9	
500 EQUIPMENT		1.6	0	0	0	
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL		180.3	192.9	208.3	225.0	

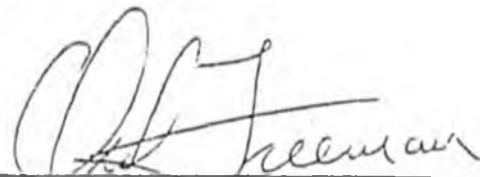
FUNDING (Thousands of Dollars)

GENERAL FUND	180.3	192.9	208.3	225.0
FEDERAL FUNDS				
OTHER (Specify Fund Source)				

POSITIONS

FULL TIME	2	2	2	2
PART TIME				
TEMPORARY				

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)



Oral Freeman, Vice Chairman
 House Finance Committee
 April 17, 1980

IV. DATE _____ PREPARED BY _____

AGENCY _____

PHONE _____

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

ALASKA STATE FIREFIGHTERS ASSOCIATION

PROPOSED BUDGET - TASK FORCE

One Year's Activities

Project Director:

Salary - 12 months	\$ 34,200
Benefits - @ 19 per cent	<u>6,498</u>
	40,698

Travel - 20 instate trips @ \$300	\$ 6,000
Per diem - @ \$55/day for 60 days	<u>3,300</u>
	9,300

Sub. \$ 49,998

Secretary/Assistant:

Salary - 12 months	\$ 24,000
Benefits - @ 19 per cent	<u>4,560</u>
	28,560

Travel - 12 instate trips @ \$300	\$ 3,600
Per diem - @ \$55/day for 36 days	<u>1,980</u>
	5,580

Sub. \$ 34,140

Administrative/Operational:

Printing	\$ 10,000
Commodities	5,500
Consultants	9,600
Equipment Rental	<u>14,400</u>

Sub. \$ 39,500

Task Force:

Travel- 9 members/9 meetings @ \$300	\$ 24,300
Per diem - 9 members/9 meetings/3 days @ \$55 per day	<u>13,365</u>

Sub. \$ 37,665

\$161,303

15 % Administrative Charges	<u>24,195</u>
-----------------------------	---------------

Total \$ 185,498

STATE OF ALASKA
Inter-Department Route Slip

TO:
MAIL STATION NUMBER _____

DEPARTMENT Comm. & R. A.

ATTENTION Strugulowski

- | | |
|--|--|
| <input type="checkbox"/> Approval | <input type="checkbox"/> Note & Return |
| <input type="checkbox"/> Signature | <input type="checkbox"/> Initial & Return |
| <input type="checkbox"/> Comment | <input type="checkbox"/> Return As Requested |
| <input type="checkbox"/> Contact Me | <input type="checkbox"/> Return For Approval |
| <input type="checkbox"/> Prepare Reply | <input type="checkbox"/> Necessary Action |
| <input type="checkbox"/> For Your File | <input type="checkbox"/> Your Information |

Remarks:

100 Assembly
Bldg.

FROM:
MAIL STATION NUMBER 1200

DEPARTMENT Public Safety

BY _____ DATE _____

BILL ANALYSIS

ASSIGNMENT DATE _____

UNASSIGNED 4-1-80

DEPARTMENT Public Safety	SPONSOR (PRINCIPAL) Commerce Committee	BILL NO. SB 535
DEPARTMENT POSITION Support		
DIVISION DIRECTOR <i>Ronald A. Hendrie</i> Ronald A. Hendrie	DATE <i>4/1/80</i> 4/1/80	COMMISSIONER <i>W.R. Nix</i> William R. Nix
DATE 4/1/80		
GOVERNOR'S OFFICE USE		
<input type="checkbox"/> POSITION NOTED <input type="checkbox"/> POSITION APPROVED <input type="checkbox"/> POSITION DISAPPROVED		
BY: _____ DATE: _____		
SUMMARY		
(1) RELATED BILLS (SIMILAR OR CONFLICTING) 1. CS HB 863 (2) OTHER AGENCIES AFFECTED BY BILL 2. Refer to comments		
(2) a. ORGANIZATIONAL SUPPORT FOR BILL Alaska Fire Chiefs Association Alaska State Firefighters Association		(2) b. ORGANIZATIONAL OPPOSITION TO BILL Unknown
(3) PROGRAM EFFECTS OF BILL No discernible program effects during the task force study phases other than, upon request, occasional staff time and travel required to provide input concerning our programs and services, activities, including our observations as to the fire problem, to the task force. Eventual short and long term program effects would depend on what recommendations, for the improvement of fire prevention and control, were made and implemented.		
(4) FISCAL IMPACT: <input type="checkbox"/> NONE <input checked="" type="checkbox"/> FISCAL ANALYSIS ATTACHED (<i>informal</i>)		
(5) AMENDMENTS PROPOSED: None		

(6) COMMENTS:
 In our opinion the task force study and report(s), comprehensively and properly conducted and executed, is vital to a long needed analysis and improvement of the state's fire protection system. Without an approach of this type meaningful improvement of the state's fire environment is not favorable and our delivery system cost effectiveness is highly suspect.

Among the objectives of the task force would be the identification and defining of the present roles and relationships of the various agencies in the state which are involved in fire protection activities at the local, regional, state and federal levels. There is considerable overlap and duplication of effort without any viable means of coordination.

In addition to the Department of Public Safety, numerous state agencies, e.g. Department of Natural Resources, Department of Transportation and Public Facilities, Department of Health & Social Services, Department of Administration, Department of Labor, Department of Education amongst others, are involved in varying levels of fire protection programs

A state focused fire prevention and control master plan is needed and indicated. The task force could and should be the catalyst for this direly needed effort if this legislation is passed.

For additional background material, including the scope of the issue, attached is a copy of A Prospectus of Alaska's Fire Protection (January 4, 1980) a report furnished to Governor Hammond by Mr. Thomas W. Monk, Legislative Chairman, Alaska State Firefighters Association.

BILL ANALYSIS

ASSIGNMENT DATE 2-27-80 *Completed*

UNASSIGNED _____

DEPARTMENT Public Safety	SPONSOR (PRINCIPAL) Munson, Duncan, Rogers	BILL NO. HB 863	
DEPARTMENT POSITION Support			
DIVISION DIRECTOR <i>Ronald A. Hendrie</i> Ronald A. Hendrie	DATE 3-3-80	COMMISSIONER William R. Nix <i>W.R. Nix</i>	
DATE 3/3/80			
GOVERNOR'S OFFICE USE			
<input type="checkbox"/> POSITION NOTED <input type="checkbox"/> POSITION APPROVED <input type="checkbox"/> POSITION DISAPPROVED			
BY: _____ DATE: _____			
SUMMARY			
(1) RELATED BILLS (SIMILAR OR CONFLICTING) (1) None (2) OTHER AGENCIES AFFECTED BY BILL (2) Refer to comments.			
(2) a. ORGANIZATIONAL SUPPORT FOR BILL Alaska Fire Chiefs Association Alaska State Firefighters Association			(2) b. ORGANIZATIONAL OPPOSITION TO BILL Unknown
(3) PROGRAM EFFECTS OF BILL No discernible program effects during the task force study phases other than, upon request, occassional staff time and travel required to provide input concerning our programs and services/activities, including our observations as to the fire problem, to the task force. Eventual short and long term program effects would depend on what recommendations, for the improvement of fire prevention and control, were made and implemented.			
(4) FISCAL IMPACT: <input type="checkbox"/> NONE <input type="checkbox"/> FISCAL ANALYSIS ATTACHED			
(5) AMENDMENTS PROPOSED: None			

(6) COMMENTS:

In our opinion the task force study and report(s), comprehensively and properly conducted and executed, is vital to a long needed analysis and improvement of the state's fire protection system. Without an approach of this type meaningful improvement of the state's fire environment is not favorable and our delivery system cost effectiveness is highly suspect.

Among the objectives of the task force would be the identification and defining of the present roles and relationships of the various agencies in the state which are involved in fire protection activities at the local, regional, state and federal levels. There is considerable overlap and duplication of effort without any viable means of coordination.

(See reverse side)

In addition to the Department of Public Safety, numerous state agencies, e.g. Department of Natural Resources, Department of Transportation and Public Facilities, Department of Health & Social Services, Department of Administration, Department of Labor, Department of Education amongst others, are involved in varying levels of fire protection programs and activities.

A state focused fire prevention and control master plan is needed and indicated. The task force could and should be the catalyst for this direly needed effort if this legislation is passed.

For additional background material, including the scope of the issue, attached is a copy of A Prospectus of Alaska's Fire Protection (January 4, 1980), a report furnished to Governor Hammond by Mr. Thomas W. Monk, Legislative Chairman, Alaska State Firefighters Association.

SB

546

COMMITTEE REPORT

SENATE

4/3/89

FURTHER: Finance

Actually Passed out of
Committee 5-13-80

Date: 5-15-80 = Handed to
Sen. Sec'y

Mr. President:

The Committee on COMMUNITY AND REGIONAL AFFAIRS has had SB 546

state aid for local capital projects

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for SB 546 same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

W. Mark ...

Tom Kelly No Rec

CHAIRMAN

Committee Log Book - 1980

Tape Number XXIX

SENATE C/RA // Chrmn Sturgulewski

Side Number 1 & 2

Committee

Dates 5/13/80 to ----

PRESENT: All members (Rodey late)
Senators Rodey, Stimson, Mulcahy, & Kelly

Bill Numbers Discussed

CSHB 932	SB 546	NEW RES						
-------------	-----------	------------	--	--	--	--	--	--

Date & Time	Tape Meter Number	Bill	Significant Information (Witness, Action)
5/13/80 1:30	005	CSHB 932	Chrmn Sturgulewski/ cancelled hearing CSHB 932
	048	RES	" "/ introduces new resolution "White House Conference on Families
	079		Sen. Kelly objects
	085		Sen. Mulcahy has no objection to committee introduction, but might not favor concept.
	089		Sen. Stimson supports introduction
	097		Chrmn Sturgulewski will have introduced by the Committee by request.
	120	SB 546	Chrmn Sturgulewski
	156		Lee Sharp, City/Borough Attorney of Juneau "CS"
	250		Dennis Dooley, DOT-PF / few Adminis. concerns
			Jim Rhodes, AA to Rep. Malone // formula outline
	540		Sen. Kelly asks Rep. Malone's position.
	632		Sen. Rodey
	636		Margo Waring, AA to Chrmn. Sturgulewski
	729		Chrmn Sturgulewski/ impact on areas forming reg'l government?
	748		Sen. Kelly / Various questions
	812		Jim Rhodes
	850		Sen. Rodey moved to pass w/ individ. rec. Chrman. Sturgulewski to pass/ Sen. Kelly objects

*1st Part of
TAPS did not
take!*



Official Business

Alaska State Legislature


Senate

Committee on
Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

May 12, 1980

TO: Senator Bob Mulcahy
Vice-Chairman
Senator Tim Kelly
Senator Pat Rodey
Senator Terry Stimson

FROM:  Arliss Sturgulewski
Chairman

SUBJECT: Committee Meeting, Capitol Building, Butrovich Room

Tuesday, May 13, 1980 - 1:30 p.m.

SB 546 - State aid for local capital projects/ Establishing Capital
Foundation Fund

CSHB 932 - An act creating the office of rural development, and the
Rural Development Council; and providing for an effective date.

Senate Resolution for introduction - Relating to participation by the
state in the White House Conference on Families.

Committee Log Book - 1980

Tape Number XX11

SENATE C/RA

Side Number 1 & 2

Committee

Dates 4/15/80 to --

PRESENT: Senators Mulcahy, Rodey, Chairman Sturgulewski
 LATE: Senators Stimson and Kelly

Bill Numbers Discussed

CSHB 550	SB 546								
-------------	-----------	--	--	--	--	--	--	--	--

Date & Time	Tape Meter Number	Bill	Significant Information (Witness, Action)
1:30 p. 4/15/80	005	CSHB 550	Chairman Sturgulewski opened meeting & gave a brief summary
	029		Representative Joyce Munson, Sponsor
	123		Sen. Rodey / Traffic lights owned by city?
	188		Mike Thompson, Anchorage Municipality Traffic Div.
	208		Sen. Rodey questioned past cooperation/coordination between State and Municipality
	242		Ron Lind, Dept. of Transportation & D.P. - No Objections
	250		Mitch Gravo, Anchorage Municipality, Support bill
	281		Senator Rodey moved to "do pass" no objections..
	300	RES.	Summary / resolution requesting Gov. to direct Dept. Fish & Game to conduct study relating to the restocking of Anchorage lakes. COMM. INTRODUCE?? by Sen. Rodey No objections for Committee introduction.
	373	RES	Summary / Utility Revolving Loan Fund / by Sen. Sturgulewski. No objections to Comm. introduction
	405	SB 546	Capitol Foundation Program
	536		Marge Gorsuch, AA Hs. C/RA
	449		Jim Rhodes, AA Rep. Malone / Formula Summary

SIDE 2 -----

159
221

Sen. Kelly objects to formula base
 Meeting adjourned.

*NO ACTION
 TAKE*

Jt Teleconference As/sen C/ra

4-16-80

Pres: Rep Branson, Pat Carney, Carr, Zhaof, Parker
Sen. Sturg - Kelly

HB 110 - SB 546

Are Ted Barks

Philos. difference direct resource wealth
sparsity areas benefit
Are elig to rec as little 5%

tech prop alloc. formula
need - ability to pay - need
per capita tx base excess
tx base are 25,000 per capita
no slp Bol. 600,00
Remain 60,000 urban/rural

Admin - agreement ^{loc. govt} forced to accept certain demands

Asst ^{to} Better ability of getting \$ on street better than Bover.

Hodack - FM.

D. L.ingham

Elsie Brian is going to borough
no distr. thereafter - Mats 4 = 3 cities 1/3 Bors

Ans

Jeff Smith Manhatt Assoc. - each area tied into
Spec \$ amt - should be on need basis
adv. est. 5 yr. plan

Who has final determination \$?

\$ spent in rural areas - limit develop^{ment} areas.
one ~~the~~ over another.

Kelly - wants his cake & pork too

Henry - endorse concept

Reg'l excls. mk up

1st - 2nd Cls Cities Role

Formula - population

why undeveloped areas need \$
- but balance :

paid by Regs/Bors
some have limited power
recognition
1st have
4th school

Ans Jerry Mc Cutcheon - Sud

Req'd bodies that govern
Gov. apptmt Council

Proj. 80 -

2PM Noty Adjourned

WO 8341
Cook ✓

Original sponsor: Community and Regional
Affairs Committee

1 IN THE SENATE

BY THE COMMUNITY AND REGIONAL
AFFAIRS COMMITTEE

2 CS FOR SENATE BILL NO. 546

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to state aid for local capital pro-
7 jects; establishing the capital projects foundation
8 fund; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. It is the purpose of AS 44.42.100 - 44.42.160 to create a
11 program which can provide a source of money which will be equitably distrib-
12 uted throughout the state to be used, alone or with money from other sources,
13 to finance capital projects. It is the intent of the legislature that plan-
14 ning for capital projects reflect local needs and priorities and that, when-
15 ever possible, political subdivisions of the state have sole responsibility
16 for the expenditure of state money provided through the program. Nothing in
17 AS 44.42.100 - 44.42.160 is intended to restrict the legislative authority to
18 appropriate money.

19 * Sec. 2. AS 44.42.020 is amended by adding a new paragraph to read:

20 (14) adopt regulations for management of the capital projects
21 foundation fund established under AS 44.42.100 and administer that fund.

22 * Sec. 3. AS 44.42 is amended by adding new sections to read:

23 ARTICLE 2. CAPITAL PROJECTS FOUNDATION ENTITLEMENTS.

24 Sec. 44.42.100. CAPITAL PROJECTS FOUNDATION FUND AND ENTITLEMENTS.

25 (a) There is established in the department a capital projects founda-
26 tion fund for the purpose of providing state assistance for improvement,
27 maintenance and new construction costs of local capital projects.

28 Within the limits of appropriations for the purpose, the department
29 shall make entitlements for capital projects to organized boroughs, to

1 home rule municipalities as defined in AS 29.08.010, and to municipali-
2 ties unified under AS 29.68 which have capital improvement plans.

3 (b) Within the limits of appropriations for the purpose, the
4 department shall make and manage entitlements for capital projects for
5 unorganized boroughs if a version of an Act entitled "An Act relating to
6 unorganized boroughs, establishing unorganized boroughs, establishing a
7 program of financial assistance for the preparation of regional plans by
8 unorganized boroughs, permitting adoption of home rule charters by
9 unorganized boroughs, and directing submission of recommendations con-
10 cerning adjustment of the boundaries of service areas of the unorganized
11 borough; and providing for an effective date" is enacted. If that bill
12 is not enacted, the department shall make and manage entitlements for
13 capital projects for each regional educational attendance area organized
14 under AS 14.08.031.

15 (c) The amount of appropriation authorized for the capital im-
16 provements foundation fund for each fiscal year is not less than \$400
17 times the state population as annually determined by the Department of
18 Labor.

19 Sec. 44.42.110. ELIGIBLE FACILITIES. An entitlement from the
20 capital projects foundation fund may be used for improvement, main-
21 tenance, or construction costs of the following facilities

- 22 (1) libraries;
- 23 (2) community and emergency detention facilities;
- 24 (3) fire halls, including the purchase of fire vehicles;
- 25 (4) community parks and recreational facilities;
- 26 (5) water and sewer facilities;
- 27 (6) health facilities;
- 28 (7) community centers;
- 29 (8) cultural facilities;

1 (9) transportation facilities which do not duplicate state
2 facilities and which are not inconsistent with the state transportation
3 plan under AS 44.42.050 as determined by the department, including

4 (A) service roads;

5 (B) trails;

6 (C) harbors and docks for small boats;

7 (D) seaplane floats;

8 (E) public transit facilities, including the purchase of
9 transit vehicles;

10 (F) emergency and recreational airstrips for small
11 aircraft.

12 (b) A facility is eligible for an entitlement under this section
13 only if it is identified in a capital improvement plan formulated under
14 AS 44.42.130.

15 (c) If a facility is located in or to be located in a home rule or
16 unified municipality or organized borough, it is not eligible for an
17 entitlement under this section unless the borough or municipality

18 (1) has or will have title to the facility; and

19 (2) has authority under AS 29 to operate the facility.

20 Sec. 44.42.120. REGIONAL COUNCILS. (a) A regional council shall
21 be established for each unorganized borough if a version of an Act
22 entitled "An Act relating to unorganized boroughs, establishing un-
23 organized boroughs, establishing a program of financial assistance for
24 the preparation of regional plans by unorganized boroughs, permitting
25 adoption of home rule charters by unorganized boroughs, and directing
26 submission of recommendations concerning adjustment of the boundaries of
27 service areas of the unorganized borough; and providing for an effect
28 date." is enacted. If that bill is not enacted, a regional council shall
29 be established for each regional educational attendance area. A regional

1 council shall be composed of no more than 11 members as follows:

2 (1) at least one person from each first class city which is
3 located within an unorganized borough or regional educational attendance
4 area, or which is included in an unorganized borough's capital improve-
5 ment plan or a regional educational attendance area's capital improve-
6 ment plan under (b) of this section and who is an elected city official
7 selected by the city council;

8 (2) additional members selected by the governor from persons
9 nominated by the Department of Community and Regional Affairs who are
10 from second class cities and unincorporated communities within an uncr-
11 ganized borough or regional educational attendance area; members from
12 second class cities shall be elected officials.

13 (b) A first class city which has not adopted a home rule charter
14 and which is outside of an organized borough and outside of a regional
15 educational attendance area shall be represented on the regional council
16 of a regional educational attendance area or an unorganized borough
17 which borders the city and shall be included in the capital improvement
18 plan.

19 Sec. 44.42.130. CAPITAL IMPROVEMENT PLANS. (a) With assistance
20 from the department, each regional council established under AS 44.42.120
21 shall formulate a capital improvement plan. A capital improvement plan
22 formulated in accordance with this section shall be a five-year plan
23 updated annually, and shall

24 (1) identify all capital projects needed in the borough,
25 municipality, or regional educational attendance area;

26 (2) assign a priority to each capital project identified;

27 (3) include cost estimates for each capital project identi-
28 fied;

29 (4) include a list of needed capital projects which are not

1 eligible for an entitlement from the capital improvement foundation
2 fund;

3 (5) identify possibilities for capital projects involving
4 facilities having more than one use;

5 (6) consider the feasibility of waste heat utilization and
6 other energy-saving measures for capital projects;

7 (7) provide for site acquisition for capital projects; and

8 (8) provide for needed public access and utilities.

9 (b) A capital improvement plan and revisions to a capital improve-
10 ment plan for an unorganized borough or regional educational attendance
11 area shall be adopted by the regional council after a public hearing and
12 submitted to the department.

13 (c) To qualify to receive an entitlement from the capital projects
14 foundation fund, an organized borough, home rule municipality, or unified
15 municipality shall formulate and annually update a capital improvement
16 plan which covers at least a five-year period. A capital improvement
17 plan and revisions to a capital improvement plan for an organized
18 borough, home rule municipality, or unified municipality shall be sub-
19 mitted to the city council or borough assembly. After a public hearing,
20 and after approval by the council or assembly, the capital improvement
21 plan shall be submitted to the department.

22 * Sec. 4. AS 44.42 is amended by adding a new section to read:

23 Sec. 44.42.140. ALLOCATION AND DISTRIBUTION OF ENTITLEMENTS. (a)
24 Entitlements from the capital projects foundation fund shall be distri-
25 buted annually by the department to each organized borough, home rule
26 municipality, and unified municipality which has submitted a capital
27 improvement plan as required by AS 44.42.130. An organized borough may
28 agree that a city in the borough may receive and use money from an
29 annual entitlement for the borough which is for a facility located in

1 the city, if the city has authority under AS 29 to operate and hold
2 title to that type of facility. ^(b) Entitlements from the capital projects
3 foundation fund shall be distributed annually to accounts established by
4 the department for each unorganized borough or for each regional educa-
5 tional attendance area which has submitted a capital improvement plan as
6 required by AS 44.42.130. ⁴⁴⁰ The commissioner shall enter into an agreement
7 with a city in an unorganized borough or regional educational attendance
8 area which elects to receive and use money from an annual entitlement to
9 the unorganized borough or regional educational attendance area which is
10 for a facility located in the city, if the city has authority under
11 AS 29 to operate and hold title to that type of facility.

12 ^(c) (b) Entitlements shall be annually allocated from the capital
13 projects foundation fund as follows:

14 (1) seven-tenths on the basis of the population of the organ-
15 ized borough, home rule municipality, unified municipality, unorganized
16 borough, or regional educational attendance area; and

17 (2) three-tenths on the basis of the area of the organized
18 borough, home rule municipality, unified municipality, organized borough,
19 or regional educational attendance area.

20 * Sec. 5. AS 44.42 is amended by adding new sections to read:

21 Sec. 44.42.150. USE OF ENTITLEMENTS. (a) An entitlement from the
22 capital projects foundation fund distributed to an organized borough,
23 home rule municipality, or unified municipality may be used only for
24 projects identified in a capital improvement plan submitted to the
25 department. Each recipient shall determine which project or projects to
26 finance with the entitlement received each year under AS 44.42.140.

27 (b) A facility for which an entitlement from the capital projects
28 foundation fund is received which is located in an organized borough but
29 outside of a city shall be owned, operated and maintained by the borough.

1 A facility for which an entitlement from the capital projects foundation
2 fund is received which is located in a city within an organized borough
3 shall be owned, maintained and operated

4 (1) by the borough, if the city has the authority under AS 29
5 to operate and hold title to that type of facility;

6 (2) by the city, if the city has the authority under AS 29 to
7 operate and hold title to that type of facility; or

8 (3) by either the borough or city as they may agree, if both
9 the city and the borough have authority to operate and hold title to
10 that type of facility.

11 (c) An entitlement from the capital projects foundation fund for a
12 project in a first or second class city which is part of the capital
13 improvement plan of an unorganized borough or a regional educational
14 attendance area may be distributed to the city with the concurrence of
15 the city council subject to the following terms:

16 (1) that the city will secure, retain and protect title to
17 the site of an existing facility or to the site on which a new facility
18 is to be constructed; for purposes of this paragraph it is sufficient
19 that title is obtained in fee or by a lease which provides that the city
20 enjoys exclusive use of the site and any improvements for the estimated
21 life of the facility;

22 (2) that the city will assume responsibility for the operation
23 of the facility to be financed with the entitlement, and the feasibility
24 of the discharge of this obligation shall be demonstrated to the satis-
25 faction of the commissioner before the payment of the entitlement.

26 (d) If it appears that the cost of a capital project financed by
27 an entitlement from the capital projects foundation fund to an organized
28 borough, home rule municipality, or unified municipality will vary
29 substantially from the cost estimated at the time the entitlement was

1 provided in its original condition;

2 (4) "improvement, maintenance or construction costs" includes,
3 in addition to costs directly related to the project, the total of all
4 costs of financing and carrying out the project; these include, but are
5 not limited to, the costs of surveys, plans and specifications, architec-
6 tural, engineering or other special services, acquisition of real pro-
7 perty, site preparation and development, purchase, construction, recon-
8 struction and improvement of real property;

9 (5) "maintenance" means restoration and repair needed to keep
10 a facility as close as possible to its original condition.

11 * Sec. 6. Sections 1 - 3 and 5 - 7 of this Act take effect July 1, 1980.

12 * Sec. 7. Section 4 of this Act takes effect July 1, 1981.

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1 made for the capital project, the recipient is responsible for obtaining
2 the additional money needed to complete the project. If a capital
3 project financed by an entitlement from the capital projects foundation
4 fund to an organized borough, home rule municipality, or unified municipi-
5 pality costs less to complete than estimated at the time the entitlement
6 was made, the recipient may use the excess entitlement for other capital
7 projects in its capital improvement plan.

8 (e) In an unorganized borough or regional educational attendance
9 area each regional council shall annually determine which projects in
10 its capital improvement plan to finance with entitlements from the
11 capital projects foundation fund. The department is responsible for the
12 design and construction of the projects selected by a regional council
13 under this subsection and shall carry out the projects in accordance
14 with AS 35 unless the commissioner allows a city to receive and use an
15 entitlement in accordance with AS 44.42.140.

16 (f) An entitlement from the capital projects foundation fund may
17 be used to match state or federal grants.

18 Sec. 44.42.160. DEFINITIONS. In AS 44.42.100 - 44.42.160

19 (1) "area" means the area in square miles of a home rule
20 municipality, unified municipality, organized borough, or unorganized
21 borough or regional educational attendance area which has a capital
22 improvement plan;

23 (2) "population" means the population, as annually determined
24 by the Department of Labor using the latest figures of the United States
25 Bureau of the Census, of a home rule municipality, unified municipality,
26 organized borough, or unorganized borough or regional educational attend-
27 ance area which has a capital improvement plan;

28 (3) "improvement" means renovations and additions to an
29 existing facility which allow for better service than the facility

SS-CAF-1 FOUNDATION MEETING

FEB 13, 1980 meeting: Bushre, Rhode, Waring

- Discussion: 1) regarding the formula, it was agreed that the wisest approach would be a formula that reflected, within limits, the current allocations of funds to regions.
- 2) Capital projects to be included: solid waste, health facilities, transportation facilities, community facilities, energy conservation or generation. Maintenance costs were to be included in eligible costs, as tradeoffs between new and old buildings and the importance of life cycle analysis are important.
- 3) Language will be included that will state that if a project is not in a capital improvement program, Foundation dollars cannot be spent for that project.
- 4) Distribution arrangements: Money will go to boros only. Boros may get a set additional amount for the numbers of first class cities it contains. Money will go directly to home rule municipalities. When a third class boro, that boro will be treated as the next lower class which is an "unorganized boro" as per SB 348 . If that bill does not pass, funds will be distributed per REAA boundaries. However, as there is no boro government responsible or accountable for planning and expending funds--or that can own and have title to property etc--those functions will be retained by the State and managed in a trustee relationship with the unorganized boros. When retained by the state, DOTPP and CRA will jointly establish a planning process to develop a CIP in the boro and establish advisory boards to assist them in that endeavor. This will be consistent with Chap 168 SLA 7B on a regional basis (as per SB 348). Foundation funds will be ~~debeared~~ expended according to the CIP. If and when an unorganized boro opts to become organized, then they would assume the planning/fund expending functions and would, additionally, take title to whatever property there may be.

CS SB 546

Section 1: Statement of Intent

Section 2: Gives regulation adoption authority to DOTPF

Section 3: Description of the Capital Foundation Fund to provide assistance for local construction projects to organized and unorganized boroughs, home rule municipalities and municipalities.

The amount of appropriation established at not less than \$400 times the state population.

Sec. 44.42.110 lists eligible projects, that is, projects of local interest and not part of statewide capital plans. (b) states that projects may only be built in local governments that have adopted the appropriate powers (ex. park facilities require adoption of park powers).

Sec. 44.42.120 Regional councils are established for unorganized boroughs for capital improvement planning. Board composition is specified.

Sec. 44.42.130 Requires a capital improvement plan as a condition of entitlement receipt. Plans must be at least for five years. Plans for unorganized areas must include specific considerations.

Sec. 4. 44.42.140 Describes the allocations and distribution of entitlements. Direct distribution to organized boroughs which may distribute to cities. Commissioner keeps an account for unorganized boroughs and may enter into an agreement to distribute funds to cities in the unorganized boroughs, if project is identified for construction in that year.

Formula specified : 7/10 on basis of population, 3/10 on basis of area.

Sec. 5. 44.42.150 Use of Entitlements. For projects specified in the cip. Ownership (title) discussed, especially in relationship to local government powers.

Entitlements may be used to match state and federal grants.

44.42.160 Definitions are provided.

Sec. 6 and Sec. 7. Effective dates: the planning process starts July 1, 1980, but the funding does not begin til July 1, 1981

Jim - Kahler. yakatat
7 ed postone - Don't want to
help capital until into oil
construction phase. Did 5 year
Plan - 3 projects / water & sewer,
utilities. Have financial accounts
but need local match like the
Capital Mandate Plan
184 - 33 23

53 546

4/2/60

Phone: (907) 424-3237
or 424-3238

CITY OF CORDOVA

Box 1210 602 Railroad Ave.

CORDOVA, ALASKA 99574

"The Friendly City"

Reply to:

*Copy for file
- 6/17/80*

May 9, 1980

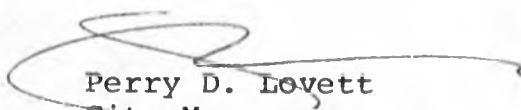
Senator Arliss Sturgulewski
Pouch V
Juneau, Alaska

Dear Arliss:

The Cordova City Council has discussed SB 546 Capital Improvement Revenue Sharing and agree with the concept but disagree to inclusion of the unincorporated boroughs.

Attached is a copy of the City's Resolution 80-19 which addresses these concerns. I would be happy to make myself available to discuss this bill further and to offer suggested changes or anything else that would be positive.

Sincerely


Perry D. Lovett
City Manager

enc: Res. 80-19

RESOLUTION 80-19

A RESOLUTION URGING THAT ONLY MUNICIPALITIES AND BOROUGHS OF THE FIRST AND SECOND CLASS BE INCLUDED IN FORMULA FUNDING FOR THE CAPITAL IMPROVEMENT REVENUE SHARING PROGRAM PROPOSED BY SENATE BILL #546

WHEREAS the City of Cordova has reviewed Senate Bill #546 and agrees in principle with the concept of a Capital Improvement Revenue Sharing Program, but does not agree with the formula proposed, and

WHEREAS the majority of the population of the State of Alaska resides within incorporated municipalities and boroughs of the first or second class, and

WHEREAS the cost of infrastructure to support the life style of these people is a heavy burden of the resources of these municipalities and boroughs that tax themselves, and

WHEREAS the land and improvements in the unincorporated boroughs pay no property tax or any other form of support, and

WHEREAS such support to the unincorporated borough would further discourage the incorporation of boroughs or annexation to existing municipalities and would be detrimental to the orderly and prudent use of existing resources,

NOW THEREFORE BE IT RESOLVED that the City Council of Cordova, Alaska, supports the concept of Capital Improvement Revenue Sharing to municipalities and boroughs of the first and second class but opposed Capital Improvement Revenue Sharing to the unincorporated boroughs.

PASSED AND APPROVED THIS 5 DAY OF MAY, 1980.

Arlet W. Hall

Mayor

Debra M. Sherry

City Clerk



Official Business

Alaska State Legislature

House of Representatives

Committee on

Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

TO: Tamara Cook
FROM: Marjorie Gorsuch
DATE: 4/7/80
RE: Capital Projects Foundation Fund Bill

We have reviewed SB 546 and would like the House version of the bill drafted as a companion to SB 546 but with the following changes:

- p. 3 lines 8 and following should read:
- (1) one representative from each first class city selected by their city councils who are elected officials from first class cities located within the unorganized borough or regional educational attendance area;
 - (2) additional members selected by the governor from persons nominated by the Department of Community and Regional Affairs who are from second class cities and unincorporated communities within the unorganized borough or regional educational attendance area. Second class city representatives shall be elected officials.
- p. 4 line 1
(5) identify shared facility opportunities
- p. 5 lines 10 and following:
Delete wording following "recipient"
Draft a new (c) to read as follows:
(c) For projects built in first or second class cities in the unorganized boroughs, upon concurrence by the Council, the commissioner may make an agreement including any provision agreed upon by the parties, including the following:
(continue with line 13)

Bill would like the bill ready for our 8:30 A.M. Committee meeting on 4/9 and for introduction that day. Many thanks.



Official Business

Alaska State Legislature

JOINT SENATE AND HOUSE
COMMUNITY AND REGIONAL AFFAIRS COMMITTEE
LOCAL GOVERNMENT STUDY

Co-Chairmen
Senator Arliss Sturgulewski
Representative Bill Parker

Address all
correspondence to:
LOCAL GOVERNMENT STUDY

Pouch V
State Capitol
Juneau, Alaska 99811

April 3, 1980

Dear Alaskan:

This package of material is about SB 546, proposing a Capital Foundation Fund for construction of capital projects throughout Alaska. This bill is a further result of the work conducted by the Joint House and Senate Community and Regional Affairs Committees during the summer of 1979. During the course of the Committees' work, many people identified problems regarding planning for and funding capital projects. We feel that SB 546 proposes a viable solution to difficulties experienced throughout the state. We hope that you will read the enclosed descriptive materials and the bill itself.

Senate Bill 546 proposes a systematic approach to construction of capital projects. Every area of the state would receive a formula entitlement, much like revenue sharing. Expenditure of the entitlement requires only the development of a capital improvement plan. In organized boroughs and home rule municipalities, local governments plan for and expend these funds themselves for eligible projects. In unorganized boroughs (as defined in SB 348 and HB 580), an advisory group plans for the capital projects, though the funds are expended by the Department of Transportation and Public Facilities, as their fiscally responsible agent.

Funds may be used for a variety of capital projects. Priorities are annually established on the borough level. Maintenance costs are also eligible for use of these Capital Foundation Funds. There are many other significant considerations in SB 546. Please read the descriptive material and the bill itself. Contact us regarding any suggestions for changes, comments, etc.

We look forward to hearing from you about the Capital Foundation Fund.

Sincerely,

Handwritten signature of Arliss Sturgulewski.

Senator Arliss Sturgulewski
Chairman, Senate C/RA

Handwritten signature of Bill Parker.

Representative Bill Parker
Chairman, House C/RA



Official Business

Alaska State Legislature

Senate

Committee on
Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

March 24, 1980

Senator Arliss Sturgulewski

Information Sheet

CAPITAL FOUNDATION FUND

The Capital Foundation Fund will, by appropriation, provide funds to all areas of the State for certain capital improvements. To expend funds, each area will need to develop an areawide capital improvement plan, approved by the local assembly when there is one, and developed with the Department of Transportation and Public Facilities when there is no local government.

Organized and unorganized boroughs are encouraged to conduct regionwide planning to avoid costly duplications of capital projects and to prioritize, on the local level, needs among communities, rather than leaving this process to state level government.

Each area, so long as appropriations are made, is certain of a source of funding for local projects. Each area will receive a formula share of the appropriation. This stability will be advantageous to local governments for planning purposes. Additionally, unlike the current situation, areas may have greater ability to use capital projects for anti-cyclic economic benefits by being in control of fund expenditures. Annual funds do not lapse and may be accumulated for locally determined purposes.

Capital Foundation Funds may be used as the local match required for certain state and federal projects. This will be particularly significant in rural areas which do not now have a source of local match

Funds are eligible for both construction and maintenance costs. This means that local governments will be encouraged to consider life-cycle costs and encouraged to maintain buildings and other improvements in order to maximize the efficiency of their capital dollars.

Local governments, under the Capital Foundation Fund program, will be assured of a steady supply of state funds for capital improvements that will be directed toward locally determined project needs and can be expended at a locally determined pace.