

755 SCRA SB 309 - SB 350

SB

319

COMMITTEE REPORT
SENATE

FURTHER: Finance

1/16/80

Date: 1-29-80

Mr. President:

COMMUNITY &
REGIONAL AFFAIRS

The Committee on _____ has had SE 319

relating to an exemption from municipal property taxation

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

CHAIRMAN

Tape - side recording out window
is side recording

TAP ①

Committee Log Book - 1979

Tape Number ①

Side Number _____

Committee _____

Dates 1/29/80 to _____

All Committee Members Present: Chairman Sturgutowski
Vice Chairman Mulcahy

Bill Numbers Discussed Senators Stanison, Kelly, Rodey

--	--	--	--	--	--	--	--	--	--

Bill held for further work

Date & Time	Tape Meter Number	Bill	Significant Information (Witness, Action)
1/29/80	65	SB 309	Sen. Hackney
	216		Palmer McCarty - Dept. C/RA
	250		Phil Wall - Dept Revenue
	311		Tinachia Hubbard - HESS
	488		Derrig Cowles - Environ. Conservation
"	644-616	Kodiak Report by Dept C/RA - AS Requested	
1/31/80			Stanison Mulcahy Report - Chairman
	693	SB 319	Senator Rodey - Envtl Services
	709		Sen. Rodey - Dept C/RA
	821		Policy in 1980 - To City
	not on tape	SB 324	Rodey - bill on bill - work
	81-014		Mulcahy - Dept C/RA
	144		Stanison, Brown " " - Dept Revenue
	115		Mulcahy Report
	292		Rosen Mode to HESS To City
	306		End

Start TAPE ②



Official Business


Alaska State Legislature

Senate Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

January 28, 1980

TO: Senator Bob Mulcahy
Vice-Chairman
Senator Tim Kelly
Senator Terry Stimson
Senator Pat Rodey
All interested parties

FROM: Senator Arliss Sturgislewski 
Chairman

SUBJECT: COMMITTEE MEETING - BUTROVICH ROOM, 207 Capitol Building

Thursday, January 31, 1980 - 1:30 p.m.

SB 319 - An Act relating to an exemption from municipal property taxation; and providing for an effective date.

SB 324 - An Act amending the formula for property tax equivalency payments for senior citizens; and providing for an effective date.

SB 324

319

Thurs. 31st Jan.

PUB. Hlg.

AARTA - Nat'l Retired Teachers Assoc.

AARP - American Assoc. Retired Persons.

Florence Barnhart 4-3218

Dove Kull 2-2670

Municip. Commission on Aging - Axc. 276-4334(w)

452-1735

No. Star Line on Agg - Fbx - Jenise Reniger, Director

Sanny Plotnick - Off. on Aging (+ his sugges. form)

Proseers Lodge

Tracy Burt

Fbx - Ms. Alaska Link 456-5167

Bob Gore - Tetch. 225-6949

CO's Univ. Council on Aging - Feb. 10 - 12

Fiscal Note for SB 319 from Dept. HESS, signed by Coordinator M.D. Plotnick stressed clarification was needed in two areas:

1. What happens in the case of a married couple? If both are 65 years of age or older, will they be entitled to exemptions on two vehicles?

ANSWER: Per Dept. of Public Safety/ Motor Vehicles: Both would receive an exemption - if married, regardless how the certificate is made out - the stipulation being they are of 65 or older...

2. What constitutes residency for purposes of this bill?

ANSWER: Per Dept. of Public Safety, Motor Vehicles: this would revert to driver's statutes - residency requirement 90 days.

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. S B 319
 Title An Act Relating to Exemption from Municipal Property Taxation
 Requested by Senate Community & Regional Affairs Committee Date 1-21-80

II. FISCAL DETAIL

Agency Affected Department of Community & Regional Affairs
 Program Category Affected Social Services (grant) Development (Administration)
 BRU, Program, or Subprogram(s) Affected Senior Citizen Property Tax Exemption

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Reduces grant requirement for FY 81 from \$150,000 to \$120,000. There is no impact to administration.

Present law does not exempt seniors from ad valorem tax on their vehicles, just from state collected registration tax. This bill corrects the present law to exempt seniors from property tax on vehicles, statewide.

Present law pays municipalities that do not tax vehicles. This bill corrects law to only reimburse municipalities for revenue lost. This accounts for the reduced need for revenue to fund the program.

IV. DATE 1-21-80 PREPARED BY LaDonna Brown
 AGENCY Local Government Assistance
 PHONE 465-4739

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

POSITION PAPER
Senate Bill No. 319

"An Act relating to an exemption from municipal property taxation; and providing for an effective date."

The Department of Health and Social Services supports the intent of SB 319. The bill in its current form, however, seems to need clarification on two areas:

- 1) What happens in the case of a married couple? If both are 65 years of age or older, will they be entitled to exemptions on two vehicles?
- 2) What constitutes residency for purposes of this bill?

This bill will not impact on the Department of Health and Social Services but will impact on the Department of Community and Regional Affairs.

The Department of Health and Social Services recommends that Senate Bill 319 not be passed without revisions to address the above-stated concerns.

Recommended by:

M. D. Plotnick for
M. D. Plotnick, Coordinator

Date:

1/25/80

Approved by:

[Signature]

Commissioner
Department of Health and
Social Services

Date:

1/25/80

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE BILL NO. 319
 Title "An Act relating to an exemption from municipal property taxation;..."
 Requested by Rules Committee Date 1/15/80

II. FISCAL DETAIL

Agency Affected No impact on Department of Health and Social Services
 Program Category Affected _____
 Budget Request Unit(s) Affected _____

EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	0	0	0	0	0

For Department of Health and Social Services

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

No impact on Department of Health and Social Services.

IV. DATE 1/25/80 PREPARED BY *M. D. Plotnick*
 AGENCY Department of Health and Social Services
 PHONE 465-4903

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

*Renewed by Michael O'Leary
 Director of Mgt + Budget
 DHSS 1/25/80*

Attached is proposed legislation for the motor vehicle exemption which the department feels is unacceptable in its present form for the following reasons:

1. The exemption should be located in Title 29 along with other prescribed property tax exemptions. Therefore, Section 3 of the proposed bill annuls the unsatisfactory section in Title 28.
2. The current law does not provide for exemption of local property tax levies on vehicles, only those levied through the state collection option are presently exempted.

Paragraph (j) of the proposed legislation provides exemption regardless of the collection procedure.

3. Three kinds of municipalities are currently being reimbursed:

Examples

- Hrc/Petaco/Ketch* - 1. Those actually exempting seniors through the state = *Correct Proceed*
collection option;
- Matsu/Kenai* - 2. Those that must, under the current law, collect ad valorem property tax from seniors locally; and = *Double Incom*
city + st.
- Juneau* - 3. Those that do not tax vehicles at all. = *city Income*

Paragraph (k) of the proposed bill allows reimbursement to municipalities only for revenue lost due to actual exemptions granted.

S B

3 2 4

Attached is proposed legislation to increase the renter payment formula from $\frac{1}{2}\%$ per mill to 1% per mill. The proposal also removes the dollar limit per applicant. We believe this is equitable since the homeowner exemption is virtually unlimited. If the committee wishes to impose a limit, please suggest that it be no less than \$750 per year.

Per DOVE Kull - Why Abuse life style of Sr. City; if they had always lived in a higher manner - by placing a ceiling for any amt. Per Dept. Open maybe a dozen at most would go over \$750 - Not a big matter.

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SB 324
 Title Amending the Formula for Property Tax Equivalency Payments for Senior Citizens
 Requested by Rules Committee (Interim Committee on Services to the Elderly) Date 1-21-80

II. FISCAL DETAIL

Agency Affected Department of Community & Regional Affairs
 Program Category Affected Social Services
 BRU, Program, or Subprogram(s) Affected Senior Citizen Property Tax Exemption
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.		158,000	177,000	198,000	212,000	227,000
TOTAL	0	158,000	177,000	198,000	212,000	227,000

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND	0	158,000	177,000	198,000	212,000	227,000
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

Assume 12% increase in program through FY 83 and 7% increase thereafter.

The bill effectively doubles payment to program beneficiaries and removes the \$375 limit on each payment. Assume that grant requirement will double. No fiscal impact to administration.

In line 14, mil should be spelled mill.

IV. DATE 1-21-80 PREPARED BY LaDonna Brown
 AGENCY Local Government Assistance
 Original: Legislative Finance PHONE 465 4739
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

POSITION PAPER
Senate Bill No. 324

"An Act amending the formula for property for equivalency payments for senior citizens; and providing for an effective date."

The Department of Health and Social Services supports SB 324, which would increase property tax exemption benefits to older Alaskans. This bill will not impact on the Department of Health and Social Services but will impact on the Department of Community and Regional Affairs. The Department recommends passage of Senate Bill No. 324.

Recommended by: *M. D. Plotnick*
M. D. Plotnick, Coordinator

Date: 1/25/80

Approved by: *[Signature]*
Commissioner
Department of Health and
Social Services

Date: 1/25/80

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. SENATE BILL, NO. 324
 Title "An Act Amending the Formula for Property Tax Equivalency Payments for Seniors"
 Requested by Rules Committee Date 1/15/80

II. FISCAL DETAIL

Agency Affected No impact on Department of Health and Social Services
 Program Category Affected _____
 Budget Request Unit(s) Affected _____

EXPENDITURES (Thousands of Dollars)

	FY 79	FY 80	FY 81	FY 82	FY 83	FY 84
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	0	0	0	0	0

For Department of Health and Social Services

FUNDING (Thousands of Dollars)

GENERAL FUND						
FEDERAL FUNDS						
OTHER (Specify)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

No impact on Department of Health and Social Services.

IV. DATE 1/25/80 PREPARED BY *M. D. Plotnick*
 AGENCY Department of Health and Social Services
 PHONE 465-4903

Original: Legislative Finance
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

*Reviewed by Michael Calone
 Div. of Mgt + Budget
 DHSS 1/25/80*



Official Business


Alaska State Legislature

Senate Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

January 28, 1980

TO: Senator Bob Mulcahy
Vice-Chairman
Senator Tim Kelly
Senator Terry Stimson
Senator Pat Rodey
All interested parties

FROM: Senator Arliss Sturgulewski 
Chairman

SUBJECT: COMMITTEE MEETING - BUTROVICH ROOM, 207 Capitol Building

Thursday, January 31, 1980 - 1:30 p.m.

SB 319 - An Act relating to an exemption from municipal property taxation; and providing for an effective date.

SB 324 - An Act amending the formula for property tax equivalency payments for senior citizens; and providing for an effective date.

Tape ①

Committee Log Book - 1979

Tape Number ①

Side Number _____

Committee _____

Dates 1/29/80 to _____

All Committee Members Present: Chairman Sturgutowski
Vice Chairman Mulcahy

Bill Numbers Discussed Senators Stinson, Kelly, Rodey

--	--	--	--	--	--	--	--	--	--

Bill held for further work.

Date & Time	Tape Meter Number	Bill	Significant Information (Witness, Action)
1/29/80	15	SB 309	Sen. Hackney
	216		Falman McCarter - Dept. CPA
	250		Phil Wall - Dept Revenue
	311		Marion Hubbard - HESS
	488		Dennis Cowles - Environ. Conservation
"	644-616	Kelley's Bill	by Dept CPA - AS Requested
1/31/80			Stinson ...
	292	SB 319	Senator Rodey - Dept. Surveys
	709		Survey ... Dept. CPA
	821		Policy ... No Obj
		SB 324	Rodey - Dept. CPA
	80-014		File ... Dept CPA
	104		... St. ...
	110		... Report
	292		Rodey Have No Pass To Obj
	306		End

Start TAPE ②

S B

3 4 2

Committee Log Book - 1980

Tape Number III

Side Number 1 & 2

Dates 2-12-80 to —

Senate C/RA
Committee
Chairman A. Sturgulewski

Present: Senators: Sturgulewski,
Rodey, Spinson, Kelly
Absent: Senator Mulcahy

Bill Numbers Discussed

SB	SB								
259	342								

Date & Time	Tape Meter Number	Bill	Significant Information (Witness, Action)
Side ①	2-12-80 1:30 P.	045	SB 295 ^{Dept.} Chip Denevieux - DNR - Director St. Parks
		194	Question - Sen. Spinson
		206	" Rodey
		246	Amendment - wording
		306	Sen. Rodey "Do Pass w/ Individ. Rec." No Obj.
		377	Encl.
		384	SB 342 ^{Dept.} Commissioner Eric Mueller, Eric Caser
		455	Keith Kelton " "
		619	Sen. Kelly
		733	Hirney Chitwood
	780?	Mr. Mueller	
Side ②		004	Sen. Kelly
		054	Sen. Rodey - Question?
		417	Encl. - Bill Held

Note
SB 342 - Title & Body was transferred to SB 436 with 2 additions:
\$10 mi For Solid Waste \$6 mi gov st. share incr. from 50% to 75%



Official Business

Alaska State Legislature

Senate

Committee on
Community & Regional Affairs

Fourth V
State Capitol
Juneau, Alaska 99811

February 11, 1980

TO: SENATOR BOB MULCAHY
VICE-CHAIRMAN
SENATOR TIM KELLY
SENATOR TERRY STIMSON
SENATOR PAT RODEY
SENATOR BILL RAY
All interested parties

FROM: SENATOR ARLISS STURGULEWSKI (CS)
CHAIRMAN

SUBJECT: COMMITTEE MEETING - BUTROVICH RM., #207, Capital Building

TUESDAY, FEBRUARY 12, 1980 - 1:30 p.m.

SB 259 - AN ACT RELATING TO HISTORICAL DISTRICTS

SB 342 - AN ACT PROVIDING FOR THE ISSUANCE OF GENERAL OBLIGATION BONDS IN THE AMOUNT OF \$25,520,000 FOR THE PURPOSE OF PAYING THE COST OF CAPITAL IMPROVEMENTS FOR WATER AND SEWER SYSTEMS; AND PROVIDING FOR AN EFFECTIVE DATE

DISCUSSION - Increase in state participation, municipal sewer/water facilities.
Additional state participation in solid waste/resource recovery systems.

Introduced: 1/18/80
Referred: Health, Education
& Social Services and
Finance

BY THE RULES COMMITTEE BY
REQUEST OF THE GOVERNOR

1 IN THE SENATE

2 SENATE BILL NO. 342

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act providing for the issuance of general obliga-
7 tion bonds in the amount of \$25,520,000 for the
8 purpose of paying the cost of capital improvements
9 for water and sewer systems; and providing for an
10 effective date."

11 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

12 * Section 1. For the purpose of paying the cost of capital improvements
13 for water and sewer systems, general obligation bonds of the state in the
14 principal amount of not more than \$25,520,000 shall be issued and sold.
15 The full faith, credit and resources of the state are pledged to the payment
16 of the principal of and interest and redemption premium, if any, on these
17 bonds. These bonds shall be issued under the provisions of AS 37.15 as
18 those provisions read at the time of issuance.

19 * Sec. 2. If the issuance of these bonds is authorized by the qualified
20 voters of the state, a special fund of the state to be known as the "1980
21 Water Supply and Sewerage Systems Fund" shall be established, to which
22 shall be credited the proceeds of the sale of bonds described in sec. 1 of
23 this Act except for accrued interest and premiums. There is appropriated
24 from the "1980 Water Supply and Sewerage Systems Fund" to the Department of
25 Environmental Conservation the amount of \$25,520,000, allocated in accordance
26 with the following projects and estimates:

<u>Project</u>	<u>Location</u>	<u>Amount</u>
(1) Village safe water con- struction grants	Statewide	\$ 2,520,000

1 (2) Urban water and sewer con-

2 struction grants Statewide 23,000,000

3 * Sec. 3. If the issuance of these bonds is authorized by the qualified
4 voters of the state, the amount of \$29,400, or as much of that amount as is
5 found necessary is appropriated from the general fund of the state to the
6 state bond committee to carry out the provisions of this Act and to pay
7 expenses incident to the sale and issuance of the bonds authorized in this
8 Act. The amounts expended from the appropriation authorized by this section
9 shall be reimbursed to the general fund from the proceeds of the sale of
10 the bonds authorized by this Act.

11 * Sec. 4. The amount withdrawn from the public facility planning fund
12 for the purpose of advance planning for the improvements financed under
13 this Act shall be reimbursed from the proceeds of the sale of bonds author-
14 ized by this Act.

15 * Sec. 5. The question whether the bonds authorized in this Act are to
16 be issued shall be submitted to the qualified voters of the state at the
17 next general election and shall read substantially as follows:

18 Proposition

19 State General Obligation Water Supply and Sewerage Systems

20 Bonds

\$25,520,000

10,000,000

rough estimate + 3

21 Shall the State of Alaska issue its general obligation bonds in the
22 principal amount of not more than \$25,520,000 for the purpose of
23 paying the cost of capital improvements for water and sewerage
24 systems?

25 Bonds Yes []

26 Bonds No []

27 * Sec. 6. This Act takes effect immediately in accordance with AS 01.-
28 10.070(c).

ALASKA DEPARTMENT OF ENVIRONMENTAL CONSERVATION

DRAFT AMENDMENTS TO AS 46.03.030: GRANTS AND LOANS
FOR WATER SUPPLY AND SEWERAGE SYSTEMS

The title of AS 46.03.030 is amended to read:

"Sec. 46.03.030. Grants [and loans] for water supply, [and] sewerage and solid waste facilities [systems].

AS 46.03.030(b) is amended to read:

(b) The department may grant to a municipality, as funds are available, up to [the lesser of] 50 per cent of [the] eligible costs [or 50 per cent of the eligible cost] not financed by the federal government, for public water supply, treatment and distribution systems and public sewage collection, treatment and discharge facilities for which construction has not commenced on or before June 21, 1976. The eligible cost of a project or portions of a project will be as determined by the federal agency granting the most monetary assistance. On projects or portions of projects, for which federal participation is not available, eligible costs will be determined by the department in accordance with (e) [(d)] of this section. Projects shall be constructed in accordance with plans and specifications approved by the department.

AS 46.03.030(c) is amended to read:

(c) There is a water supply, [and] sewerage and solid waste facilities [systems] fund created in the department to carry out the purposes of this section.

AS 46.02020(d) is deleted and replaced with a new subsection to read:

"(d) The department may grant to a municipality as funds are available, up to 50 percent of eligible costs not funded by the federal government for solid waste processing or disposal facilities, or portions of such facilities, for which construction has not commenced on or before July 1, 1980; except that grants up to 60 percent of eligible costs not funded by the federal government may be awarded for those portions of solid waste processing or disposal facilities which provide for resource recovery. The eligible cost of a solid waste processing or disposal facility will be as determined by the federal agency granting the most monetary assistance. On facilities or portions of a facility for which federal participation is not available, eligible costs will be determined by the department in accordance with (e) of this section. Projects shall be constructed in accordance with plans and specifications approved by the department.

AS 46.05.030 is amended by adding a new subsection to read:

(e) The department shall, by regulation, identify those costs which will be considered eligible costs for the purposes of this section. Eligible costs shall include those contracted costs necessary for construction of a project, but do not include costs of interest and financing, right-of-way acquisition costs, and costs related to operation, maintenance, repair or replacement of a project.

AS 46.05.900 is amended by adding the following new definitions to read:

-) "Resource recovery" means the recovery of materials or energy from solid wastes to be used in manufacturing, agriculture, heat production, power production, or other productive processes or purposes; includes the reuse of materials or products to conserve natural resources.
-) "Solid waste disposal facility" means any facility for which the primary purpose is to discharge, deposit, inject, consolidate, or place solid wastes into or onto the land; including but not limited to transfer stations and sanitary landfills.
-) "Solid waste processing facility" means any facility for the purpose of extracting materials, volume reduction, conversion to energy, or other separation and preparation of solid waste for reuse or disposal of solid wastes; including but not limited to incinerators, shredders, balers, and transfer stations.

Effective date: July 1, 1980

FISCAL NOTE

To be included in the bill:

"There is appropriated the sum of _____ to fund grants for solid waste processing or disposal facilities."

Resources needed for the Department to process grant applications relative to solid waste processing and disposal facilities:

Personal Services	56.7
Administrative Assistant (R-12 @ \$1628/mo x 12 x 1.26)	24.6
Environmental Engineer III (R-19 @ \$2652/mo x 12 x 1.26)	40.1
Travel	8.0
Contractual	4.5
Commodities	1.0
Equipment	2.5
	<hr/>
TOTAL	82.7

FISCAL NOTE

To be included in the bill.

"There is appropriated the sum of _____ to fund grants for solid waste processing or disposal facilities."

Resources needed for the Department to process grant applications relative to solid waste processing and disposal facilities:

Personal Services 66.7

Administrative Assistant
(R-12 @ \$1628/mo x 12 x 1.26) 24.6

Environmental Engineer III
(R-19 @ \$2652/mo x 12 x 1.26) 40.1

Travel 8.0

Contractual 4.5

Commodities 1.0

Equipment 2.5

TOTAL 82.7

FISCAL NOTE

To be included in the bill:

"There is appropriated the sum of _____ to fund grants for solid waste processing or disposal facilities."

Resources needed for the Department to process grant applications relative to solid waste processing and disposal facilities:

Personal Services		66.7
Administrative Assistant (R-12 @ \$1628/mo x 12 x 1.26)	24.6	
Environmental Engineer III (R-19 @ \$1652/mo x 12 x 1.26)	40.1	
Travel		8.0
Contractual		4.5
Commodities		1.0
Equipment		2.5
		<hr/>
TOTAL		82.7

FISCAL NOTE

To be included in the bill:

"There is appropriated the sum of _____ to fund grants for solid waste processing or disposal facilities."

Resources needed for the Department to process grant applications relative to solid waste processing and disposal facilities:

Personal Services 66.7

Administrative Assistant
(R-12 @ \$1628/mo x 12 x 1.26) 24.6

Environmental Engineer III
(R-19 @ \$2652/mo x 12 x 1.26) 40.1

Travel 8.0

Contractual 4.5

Commodities 1.0

Equipment 2.5

TOTAL 82.7

FISCAL NOTE

To be included in the bill:

"There is appropriated the sum of _____ to fund grants for solid waste processing or disposal facilities."

Resources needed for the Department to process grant applications relative to solid waste processing and disposal facilities:

Personal Services 66.7

Administrative Assistant
(R-12 @ \$1628/mo x 12 x 1.26) 24.6

Environmental Engineer III
(R-19 @ \$2652/mo x 12 x 1.26) 40.1

Travel 8.0

Contractual 4.5

Commodities 1.0

Equipment 2.5

TOTAL

 82.7

FISCAL NOTE

To be included in the bill:

"There is appropriated the sum of _____ to fund grants for solid waste processing or disposal facilities."

Resources needed for the Department to process grant applications relative to solid waste processing and disposal facilities:

Personal Services 66.7

Administrative Assistant
(R-12 @ \$1628/mo x 12 x 1.26) 24.6

Environmental Engineer III
(R-19 @ \$2652/mo x 12 x 1.26) 40.1

Travel 8.0

Contractual 4.5

Commodities 1.0

Equipment 2.5

TOTAL 82.7

G.O. Bonds 50-50 Basis

Monies go only to organized municipalities.

records and need.

Requested money is based from past ~~projections~~ - it is estimated only, as applications have not started to arrive. Based 2 year projection.

No priorities - Served as applications come in.

Feds share = 25 %

St. share = 12 1/2 % (Dept.)

Community share = 12 1/2%

Federal - Environmental Protection Agency - They require priorities

Issue Paper
Water and Sewer Construction Grants
December 1979

The Department, through the Facilities Construction and Operation section, administers a grant program which is directed toward providing incorporated communities with assistance in the construction of water and sewerage services. Two basic grant programs are administered: the State general obligation bond water and sewer grant program authorized by AS 46.03.030; and the federal wastewater pollution control program authorized by the Clean Water Act of 1977.

Under the State water and sewer grant program, incorporated municipalities may apply for grants to fund up to 50 percent of project costs for new water and sewerage facilities. If federal funding is involved in a project, State grants are limited to half the non-federal share of eligible project costs. Funded projects include facilities needed for community expansion as well as facilities needed to correct existing public health and environmental problems.

The Department performs the following administrative responsibilities in support of this program:

- review of grant applications
- review of project plans and specifications
- analysis of project construction and operating costs

- processing of grant offers and payment requests
- inspection of projects during construction and following completion
- preparation of project audit reports to ensure that grant funds were properly utilized by grantees.

Eligible projects are presently funded as need arises, after a review to ensure that projects are capable of meeting the need identified at an acceptable life cycle cost. The source of funding for these grants is general obligation bond funds which have been periodically authorized by the voters. Presently, approximately \$18,112,626 are available for obligation t projects through this program.

Since July, 1976, \$37,358,030 has been obligated to water and sewage projects throughout the state. Of this total, \$14,465,180 (38.7%) was for community water supply projects; \$9,450,000 (25.3%) was for sewage treatment and interceptor facilities (matching EPA funding); and \$13,442,850 (36.0%) was for sewage collection facilities. These grants have supported projects in major communities in all regions of the state. The program is not heavily used by bush communities because the Public Health Service and the State Village Safe Water programs are addressing utility needs of remote areas. It is also usually difficult for small remote communities to raise the 50 percent matching requirements. In some instances, however, projects in remote areas are funded through the program in conjunction with other federal, state, or local funding sources.

The grant program for construction of sewage treatment facilities is administered under the authorization of the federal Clean Water Act of 1977. This Act mandates that community sewage treatment works achieve secondary treatment by 1983, except those communities capable of discharging effluent into marine coastal waters which receive good tidal mixing may be allowed to follow less stringent requirements. Secondary treatment is a broad term for many methods of treating sewage through the use of biological processes, and usually results in removal of 85% of the pollutants. Depending upon congressional appropriations from year to year, Alaska is allocated \$16-25 million annually. These funds are then available to communities to finance 75 percent of the cost of sewage treatment and interceptor projects. The State water and sewage grant program mentioned above contributes an additional 12 1/2 percent toward such projects leaving only 12 1/2 percent to be funded locally.

The Clean Water Act assigns the Environmental Protection Agency the responsibility for this grant program. The Act also stipulates that EPA may delegate the administration of the program to the states, and makes funding available to those states which assume administration of the program. Alaska assumed responsibility for a major portion of the program in December of 1978 (one of the first states to do so) and was awarded a grant of \$245,349 to cover costs of administration through June, 1980. EPA has received funding to defray State administration expenses in subsequent fiscal years.

In order to reduce the significant delays in grant processing which occurred under EPA administration, and to better ensure that projects are consistent with the unique requirements of Alaska, the Department assumed responsibility for the following administrative tasks:

- preparation of annual project priority list
- review of grant applications
- review of consultant agreements
- review and approval of plans and specifications
- review and approval of project change orders
- review and approval of O & M manuals.

Under agreement with EPA, State certification of these items will be accepted as if performed by EPA staff (subject to periodic audit). It is expected that additional administrative tasks will be delegated the state, including:

- facility plan approval
- interim and final project inspections
- eligibility determinations
- review and approval of planning documents
- preparation of necessary environmental assessments
- issuance of numerous other technical approvals required for each project.

Since 1975, grants averaging \$20,000,000 a year have been awarded to 30 communities throughout the state. As with the State water and sewer grant program, mainly the larger communities have benefitted from the program. Recent modifications of the Clean Water Act present opportunities for making funding available to smaller communities for innovative, individual, or non-conventional sewage handling facilities.

1981 DEC
Issue Papers

Water and Sewer Construction Grants

The Department of Environmental Conservation administers a grant program which provides incorporated communities with assistance in the construction of water and sewerage services. Two basic grant programs are administered: the State general obligation bond water and sewer grant program and the federal water pollution control program.

Under the State water and sewer grant program, incorporated municipalities may apply for grants to fund up to 50 percent of project costs for new water and sewerage facilities or one-half the non-Federal share of eligible costs if federal funding is involved. Funded projects include facilities needed for community growth as well as facilities needed to correct existing public health and environmental problems.

Eligible projects presently are funded as need arises. The source of funding for these grants is general obligation bond funds which have been authorized by the voters. Presently, approximately \$18 million is available for obligation to projects through this program.

These grants have supported projects in major communities in all regions of the state. The program is not heavily used by bush communities because the Public Health Service and the State Village Safe Water programs are addressing utility needs of remote areas and it is usually difficult for small remote communities to raise the 50 percent matching requirements. In some instances, however, projects in remote areas are funded through the program in conjunction with other federal, state, or local funding sources.

The grant program for construction of sewage treatment facilities is administered under the authorization of the federal Clean Water Act of 1977. Depending upon congressional appropriations from year to year, Alaska is allocated \$16-25 million annually. These funds are then available to communities to finance 75 percent of the cost of sewage treatment and interceptor projects. The State water and sewer grant program mentioned above contributes an additional 12 1/2 percent toward such projects leaving only 12 1/2 percent to be funded locally.

The Environmental Protection Agency is responsible for this grant program. However, EPA may delegate the administration of the program to the states, and make funding available to those states which assume administration of the program. In order to reduce the delays in grant processing which occurred under EPA administration, Alaska assumed responsibility for a major portion of the program in December of 1978 (one of the first states to do so).

Since 1975, approximately \$20 million of Federal funds a year has been awarded to 30 communities throughout the State. As with the State water and sewer grant program, the larger communities have benefitted the most from the program. Recent changes to the Clean Water Act present opportunities for making funding available to smaller communities for innovative, individual, or non-conventional sewage handling facilities.

Village Safe Water

The Village Safe Water Act calls for at least one facility for safe water and hygienic sewage disposal in each village in Alaska.

Since 1972, eleven VSW facilities have been constructed. They are in the villages of Northway, Chevak, Alakanuk, Selawik, Nulato, Koyukuk, Beaver, Pitkas Point, Kongiganank, Tanana and Council. A facility is being designed for Akiachak and will be constructed during the summer and fall of 1980.

In these eleven villages the VSW projects consist of sanitation facilities to which village residents can come to obtain water supply and sewage disposal services; with bathing and laundry services available in all except Council. No piped water-distribution or sewage collection systems are involved except for water and sewer service lines to schools.

Construction methods used so far have included: 1) competitive bid construction contracts administered by what was then the Alaska Department of Public Works, 2) competitive bid construction contracts administered by the Alaska Department of Environmental Conservation (ADEC), and 3) force account construction by the village through construction management contracts with engineering consultants.

The force account/construction management method of construction has been the most satisfactory of the three methods used. Facilities constructed that way have been built cheaper and faster than those built under competitive bid construction contracts; the quality of construction has been better; and the villages have been more intimately involved in, and satisfied with, their projects.

VSW facilities have cost from \$118,000 at Council for a project begun in FY 78, to over \$1,400,000 at Tanana, of which \$755,000 were VSW funds. Villages served have ranged in size from 60 (Council) to over 550 (Selawik).

Experience in the VSW project has proved that financial, technical, and/or management assistance to the villages is necessary to ensure that the facilities continue to operate. ADEC provides technical and management assistance to the eleven villages. The VSW operation and maintenance support program has made it possible for all completed VSW facilities to serve the public as intended. It is instructive to note that the operation and maintenance cost per village has been decreasing in actual dollars (i.e., ignoring inflation) over the last few years.

ADEC has been working on a comprehensive planning effort intended to define the roles of State and federal agencies and other groups involved in providing rural sanitation services. The Department has sought close cooperation with the U.S. Public Health Service and the regional Native health corporations in carrying out the planning. In fact the Directors of the health corporations have served as an advisory board for the VSW program.

An early step in the planning was to inventory all village sanitation facilities. The inventory is updated annually and is widely viewed as the single most complete and dependable source of information on village sanitation.

Current plans are to investigate certain questions concerning how the VSW program should operate over the long term. Among the questions to be investigated are: 1) What services should VSW facilities provide (e.g., solid waste, piped service to individual homes, saunas)?; 2) Should there be village eligibility criteria for VSW program assistance?; 3) How should construction priorities be set?; 4) How fast should VSW facilities be built (i.e., how much construction money over what period of time)?; 5) What funding sources other than water and sewer bonds can be coordinated into VSW projects? and 6) What should the State's role be in operation and maintenance of VSW facilities, and perhaps other village sanitation facilities as well?

Authority: 46.07

LA61 0213 10.23 JA01 0035 10.23 03/31/80

TO: ALL STATE LEGISLATORS
FROM: CLAIR HARMONY, KODIAK CITY MANAGER

THE KODIAK CITY COUNCIL SUPPORTS SB 342 AS A NEEDED AND ESSENTIAL WATER, SEWER AND SOLID WASTE FACILITIES GRANT PROGRAM.

PARTICULARLY IMPORTANT IS A NEW ELEMENT OF 50 PERCENT STATE MATCH FOR SOLID WASTE FACILITIES. CURRENT PRACTICES IN MANY ALASKAN COMMUNITIES REQUIRE THAT SHOT ROCK (AN EXPENSIVE PROCESS) BE USED AS FILL MATERIAL TO COVER SOLID WASTE. ALTERNATIVE SOLUTIONS ARE COSTLY AND ASSISTANCE IS ESSENTIAL BY THE STATE. THE CITY OF KODIAK FAVORS INCREASED LEVELS OF FUNDING OVER THE 50 PERCENT FOR SOLID WASTE CONSTRUCTION GRANTS. THESE ARE SUBSTANTIAL ONE TIME EXPENDITURES.

PER JIM BALDWIN / Legal

2/8/80

O.K. to do: (Ker Hula)

SB 131's title -use (and gut rest of context)

- CS /
- 1 - Replace with SB 342's context
 - 2 - Plus insert change of St. share increase 75 increase (instead of 50%)
 - 3 - Change total approp. from \$25,520,000 to \$35,520,000 (reflecting Solid Waste Costs)

O.K. to do: (Gov.)

SB 342 Leave as is.

- CS /
- 1 - but change st. share increase from 50 % to 75%
 - 2 - Change total approp. from \$25,520,000 to \$35,520,000 (reflecting Solid Waste Costs)

----- 277 (enabling law) -----
NOTE: Solid Waste Processing & Disposal cannot be incorporated in either of the above bills.

Constitutionality - Enabling laws vs appropriations (latter have to be separate)

NOW - you can put the effective date the same on the Bond Bill and the Waste Disposal Bill - making them a package - thus both will pass, or both will die.

OR
You can leave separate, as is now.

NOTE: The G.O. Bond bill that passed, will reflect increase for waste. In event Waste Disposal bill does not pass, the appropriated extra money can be designated by the Governor for the same or similar use thereof, as he initiates the program....

Cannot do = Separate Bill

S B

3 4 8

COMMITTEE REPORT
SENATE

FURTHER: Finance

1/21/80

Date: 3-2-80

Mr. President:

COMMUNITY AND REGIONAL
AFFAIRS

The Committee on _____ has had SB 348

establishing unorganized boroughs, amending responsibilities of state agencies for state programs and services for residents of organized and unorganized boroughs

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature]

[Signature]

[Signature]

CHAIRMAN



Official Business

Alaska State Legislature

Senate Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

CSSB 348

This bill provides for sub-state regional units, called "unorganized boroughs," to be established in the unorganized borough. The Commissioner of Community and Regional Affairs is directed, after public hearings, to determine appropriate boundaries, initially based on REAA boundary lines. Provisions are made for the adjustment of boundary lines.

Each "unorganized borough" will be eligible for regional planning program funds to assist in determinations of the economic, social, and environmental conditions of the area and the interrelationships between governmental levels, with an examination of the potential and need for borough organization. No one is required to either undertake the study or to form a borough. The planning program and future organization, if any, is up to the local area. Each year, for 3 years, \$25,000 plus \$25 per capita is available to each unorganized borough for regional planning. A new chapter is added to AS 29 which allows for incorporation, by petition to the Local Boundary Commission, of unorganized boroughs as home rule boroughs and the adoption by election of a home rule charter. Dual majority votes are required for passage of the home rule charter.

Committee Log Book - 1980

Tape Number XVIII

SENATE C/RA

Side Number 1 & 2

Committee

Dates 3/25/80 to ---

PRESENT: Senators Kelly, Mulcahy, Stimson and
Chairman Arliss Sturgulewski

ABSENT: Sen. Rodey

Bill Numbers Discussed

SB 309	SB 370	SB 348	SB 350	SB 492					
-----------	-----------	-----------	-----------	-----------	--	--	--	--	--

Date & Time	Tape Meter Number	Bill	Significant Information (Witness, Action)
1:30 P 3/25/80	0005	SB 309	Sen. Sturgulewski, Opened meeting, gave overview
	090	CSSB 309	Sen. Kelly moved to accept
	108		Terry Earley, Dept. C/RA
	157		Sen. Kelly moved to pass/ No objections
	175	SB 370	Sen. Kelly moved to adopt Committee Substitute
	280		Sen. Kelly stated problems with the bill
	430		Sen. Stimson comments his concerns
	463		Sen. Sturgulewski reviews members concerns
	494		G. Crouse, Dept. of Public Safety / objection to CS - 1st sentence needs deletion
	571	CSSB 348	Sen. Sturgulewski
	596		Sen. Mulcahy moves to bring CS before Committee
	648		Sally Rue, DPDP, testifies for
	829		Terry Earley, Dept. of C/RA testifies Fiscal Note
	873	SB CS350	No Fiscal Note for new "CS" available yet
	008		Jay Moore, DPDP testifies for
	264		Dale Eliason
	325		Sen. Mulcahy moved to pass all 3 bills (CSSB 348, CSSB 350, CSSB 492)

Sen. Kelly praised package, but did not vote
as against his philosophy

2:45 p.m. MEETING ADJOURNED

Side 2



Official Business

Alaska State Legislature

Senate Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 9981

March 24, 1980

TO: Senator Bob Mulcahy
Vice-Chairman
Senator Tim Kelly
Senator Pat Rodey
Senator Terry Stimson
Senator Mike Colletta
Senator Brad Bradley
Senator Glenn Hackney
Senator Robert Ziegler

Senator Jalmar Kerttula
Senator Ed Dankworth
Senator Bettye Fahrenkamp
Senator Don Bennett
Representative Terry Gardiner
Representative Oral Freeman
Representative Ernie Haugen
Representative Richard Eliason

FROM: Arliss Sturgulewski
Chairman

SUBJECT: Committee Meetings, Capitol Building

Tuesday, March 25, 1980 - 1:30 p.m. (Butrovich Room)

SB 370 - An Act relating to fire prevention.

SB 309 - An Act requiring the preparation of a local government impact statement.

SB 348, 349, 492 - (Part of the Local Government Study Package)

Wednesday, March 26, 1980 - 1:30 p.m. (Beltz Room)

SB 348, 349, 492 - Local Government Study Package Work Session

Thursday, March 27, 1980 - 1:30 p.m. (Butrovich Room)

SB 408 - An Act making a special appropriation to the Department of Community and Regional Affairs for village gardening projects; and providing for an effective date

HJR 62 - An Act relating to the Alaska Power Authority and the incurring of revenue bond indebtedness of the APA for the Tyee Lake hydroelectric generating project near Petersburg and Wrangell, and for the Swan Lake hydroelectric generating project in the Ketchikan Gateway Borough.

SB 389 - An Act relating to the senior citizens tax exemption.

Friday, March 28, 1980 - 1:30 p.m. (Governor's Conference Room)

HB 932 - Creating Office of Rural Development and Rural Development Council
Joint C/RA meeting (teleconference)



Official Business

Alaska State Legislature

Senate

Committee on

Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

March 18, 1980

TO: Senator Bob Mulcahy
Vice-Chairman
Senator Tim Kelly
Senator Pat Rodey
Senator Terry Stimson

FROM: Arliss Sturgulewski
Chairman

SUBJECT: Committee Meetings, Capitol Building

Wednesday, March 19, 1980 8:30 a.m. (Room 112/ House HESS Committee Room)

HB 932 - Creating Office of Rural Development and Rural Development Council
Joint Senate/House Meeting.

Wednesday, March 19, 1980 - 7:30 p.m. (Butrovich Room)

Joint C/RA meeting with members of RuralCap Citizens' Participation
Conference on Joint Interim Legislative Package (HB 580-586, HB 886 and
SB 348-354)

Thursday, March 20, 1980 - 1:30 p.m. (Butrovich Room)

SB 348-SB 349 - Local Government Package. Consider Committee Substitutes.



Official Business

Alaska State Legislature

Senate Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

January 23, 1980

TELECONFERENCE NOTICE

February 6, 1980 / 8-10 a.m. (Juneau time)

Southeastern Alaska - Ketchikan and Sitka

February 7, 1980 / 1:30 p.m. (Juneau time)

first round robin grouping:

Soldotna, Anchorage, Fairbanks, Kodiak, Valdez

second round robin grouping:

Dillingham, Bethel, Kotzebue, and Nome

We are pleased to enclose the reports of the Local Government Interim Study by the Joint Senate and House Community and Regional Affairs Committee.

Legislation composed of seven bills was introduced jointly by the Senate and the House, Monday, January 21, 1980. Copies of the following bills may be obtained from your nearest Legislative Information Office. The complete package consists of Senate Bills 348, 349, 350, 351, 352, 353, 354; OR House Bills 580, 581, 582, 583, 584, 585, and 586.

For your additional information all the Senate bills in the package were assigned to the Senate Community and Regional Affairs Committee, with a referral to the Finance Committee. All the House bills in the package were assigned as follows: HB 580 - C/RA & Finance; HB 581 C/RA; HB 582 C/RA and Finance; HB 583 C/RA and Finance; HB 584 C/RA and Judiciary; HB 585 C/RA; and HB 586 C/RA. You might want to contact the referrals as well, after the bills leave the Community and Regional Affairs Committees. Senator John Sackett is Chairman of Senate Finance; Representative Russ Meekins is Chairman of House Finance, and Representative Charles Parr is Chairman of Judiciary.

In the event you are unable to give your comments during the set teleconference times, please feel free to contact the Senate and House R/CA Committees at Pouch V, Juneau, Alaska 99811.



Official Business

Alaska State Legislature

Senate Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

MEMORANDUM

April 11, 1979

TO: Senator Bob Mulcahy
Vice-Chairman
Senator Tim Kelly
Senator Patrick Rodey
Senator Terry Stimson
All Other Interested Parties

FROM: Senator Arliss Sturgulewsky *AS*
Chairman

SUBJECT: COMMITTEE MEETING - BUTROVICH ROOM, 207 Capitol Building

Tuesday, April 17, 1979

1:30 p.m.

Joint House and Senate C/RA Meeting with the Tanana Chief's Conference. The Tanana Chief's Conference will give a presentation on planning for area encompassed by the Doyon Regional Corporation.

7 copies

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. CSSB 348
 Title An Act relating to unorganized boroughs, establishing unorganized boroughs.
 Requested by Senate Community & Regional Affairs Committee Date 3-25-80

II. FISCAL DETAIL

Agency Affected Community & Regional Affairs
 Program Category Affected Development
 BRU, Program, or Subprogram(s) Affected Local Government Assistance
 (Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	0	154.8	167.2	180.6	173.6	210.6
200 TRAVEL	5.0	68.0	30.0	30.0	31.0	30.0
300 CONTRACTUAL	4.8	70.4	40.0	30.0	28.2	28.2
400 COMMODITIES	1.0	3.0	1.0	.6	.6	.6
500 EQUIPMENT	0	4.0	.5	0	0	0
600 LAND & STRUCTURES	0	0	0	0	0	0
700 GRANTS, CLAIMS, ETC.	0	0	0	0	0	0
TOTAL	10.8	300.2	238.7	226.6	233.4	247.1

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND	10.8	287.2	238.7	226.6	233.4	247.1
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	0	5	5	5	5	5
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

FY 80 - Reflects travel expenses, notice requirements, and supplies needed for public hearings on drawing boundary lines that differ from REAA's in the unorganized borough.

FY 81 - 85 - Reflects the addition of 3 Local Government Specialists (Range 17), a Clerk Typist III (Range 8) and Clerk Typist II (Range 7) to assist unorganized boroughs in becoming home rule boroughs. Seven proposed regions are presumed to be likely candidates for the home rule option. These areas are 1) Yukon Flats (REAA 13), 2) REAA 12, 3) MANA region (REAA 1), 4) Petersburg/Wrangell (part of REAA 19), 5) Prince of Wales Island (part of REAA 19), 6) The Aleutian Chain (parts of REAA's 8 and 10), and 7) Prince William Sound (REAA 21). It is anticipated that if this bill passes this session the bulk of the activity will take place during FY 81 and FY 82 and will begin to lessen gradually through FY 85 as the newly incorporated boroughs became more self-sufficient.

The high travel cost during FY 81 reflects the need to administer simultaneously both drawing the boundaries for the unorganized boroughs and assisting the seven areas previously

IV. DATE 3-25-80 PREPARED BY Doug Griffin
 AGENCY Community & Regional Affairs
 Original: Legislative Finance PHONE 465-4736
 cc: Budget and Management
 Prime Sponsor (First Legislator Named)

mentioned in drawing up home rule charters.

There would be no fiscal impact from section 4 of this bill until there is an appropriation to fund the borough regional planning account set up in paragraph (g). However, the Department does anticipate the following additional cost at such time as an appropriation is made.

Staff to monitor and over-see contracts.

1. Local Government Specialist IV	Range 19	Salary	\$31,824
	Fringes		8,910
Travel 10 trips @ 600			6,000
Equipment & Supplies (400 after FY 81)			1,000
Total Position Cost			<u>\$47,734</u>
2. Local Government Specialist III	Range 17	Salary	\$27,468
	Fringes		7,910
Travel 11 trips @ 600			6,600
Equipment & Supplies (400 after FY 81)			1,000
Total Projected Costs for FY 81			90,493
	FY 82		96,111
	FY 83		93,000
	FY 84		100,439
	FY 85		108,475

NOTE: Projections include 8% for inflation.

The above figures are based on the assumption that the initial appropriation would be sufficient to initiate studies in the majority of the unorganized boroughs as established in H. B. 580 or S. B. 348.

5B 348

AVCP

Association of Village Council Presidents
P.O. Box 219 • Bethel, Alaska 99559 • Phone 543-3521

05 March 1980

Senator Arliss Sturgulewski
Pouch V
Juneau, AK 99811

Dear Arliss:

I would like to take this time to personally thank you and your staff for taking time from your busy schedule to meet with myself and Mr. Harold Napoleon, regarding the bills concerning the unorganized boroughs which are under consideration by your committee.

It has become apparent that there are many interests which involved in the consideration of these bills and AVCP would like to reiterate it's position that it may be premature for this legislature to pass these legislations, at this legislative session. However, AVCP herewith submit to you and your committee for consideration that in lieu of the passage of these bills, that AVCP would be more than willing to be the demonstration area for the impact study to determine whether such a government can be established within the AVCP Region. That is to say, we would like to see legislative appropriating funds to AVCP to conduct an impact study to determine whether a borough government is feasible within the AVCP Region and for the legislature to give us, at the minimum of two (2) years to complete the study, at which time a decision will then be made the electorate with the AVCP Region. Furthermore, we submit to you and your committee for consideration that the external boundaries of such a governmental unit be that of the external boundaries of the regional corporations established under Public Law 92-203, and any subdivision to be determined by the impact study.

Again, thank you for taking time to meet with us to discuss this vital issue of concern to the people of the AVCP Region.

Sincerely,



Carl Jack, PRESIDENT
AVCP

rk

cc: AVCP Executive Board

THE LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. HB 580 (revised fiscal note)

Title An Act establishing reorganized boroughs

Requested by Rules - Request of Legislative Council Date 3/17/80

II. FISCAL DETAIL

Department of Revenue

Agency Affected

Program Category Affected

BRU, Program, or Subprogram(s) Affected

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						

TOTAL

FUNDING (Thousands of Dollars)

GENERAL FUND	-0-	-0-	-0-	-0-	-0-	-0-
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

IV. DATE March 17, 1980

PREPARED BY Joseph K. Donohue

AGENCY Department of Revenue

PHONE 465-2300

Original: Legislative Finance

cc: Budget and Management

Prime Sponsor (First Legislator Named)

LEGISLATURE OF THE STATE OF ALASKA
ELEVENTH LEGISLATURE

FISCAL NOTE

I. REQUEST

Bill/Resolution No. H. B. 580 and S. B. 348

Title An Act Establishing Unorganized Boroughs...and Authorizing Adoption of Home Rule
Requested by Community & Regional Affairs Committee Date 1-21-80 Charters

II. FISCAL DETAIL

Agency Affected Community & Regional Affairs

Program Category Affected Development

BRU, Program, or Subprogram(s) Affected Local Government Assistance

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES	0	154.8	167.2	180.6	125.0	210.6
200 TRAVEL	3.0	57.0	30.0	30.0	31.0	30.0
300 CONTRACTUAL	4.8	70.4	40.0	30.0	28.2	28.2
400 COMMODITIES	1.0	3.0	1.0	.6	.6	.6
500 EQUIPMENT	.0	2.0	.5	0	0	0
600 LAND & STRUCTURES	0	0	0	0	0	0
700 GRANTS, CLAIMS, ETC.	0	0	0	0	0	0
TOTAL	8.8	287.2	238.7	226.6	233.4	247.1

FUNDING (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
GENERAL FUND	8.8	287.2	238.7	226.6	233.4	247.1
FEDERAL FUNDS						
OTHER (Specify Fund Source)						

POSITIONS

FULL TIME	0	5	5	5	5	5
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section II')

FY 80 - Reflects travel expenses, notice requirements, and supplies needed for public hearings on drawing boundary lines that differ from REAA's in the unorganized borough.

FY 81 - 85 - Reflects the addition of 3 Local Government Specialists (Range 17), a Clerk Typist III (Range 8) and Clerk Typist II (Range 7) to assist unorganized boroughs in becoming home rule boroughs. Seven proposed regions are presumed to be likely candidates for the home rule option. These areas are 1) Yukon Flats (REAA 13), 2) REAA 12, 3) NANA region (REAA 1), 4) Petersburg/Wrangell (part of REAA 19), 5) Prince of Wales Island (part of REAA 19), 6) The Aleutian Chain (parts of REAA's 8 and 10), and 7) Prince William Sound (REAA 21). It is anticipated that if this bill passes this session the bulk of the activity will take place during FY 81 and FY 82 and will begin to lessen gradually through FY 85 as the newly incorporated boroughs become more self-sufficient.

The high travel cost during FY 81 reflects the need to administer both of the main

IV. DATE 1-21-80 PREPARED BY Doug Griffin
AGENCY Community & Regional Affairs

Original: Legislative Finance PHONE 465-4736

cc: Budget and Management
Prime Sponsor (First Legislator Named)

activities in the bill: drawing the boundaries for the unorganized boroughs and assisting the seven areas previously mentioned in drawing up home rule charters.

CSSB 348

"AN ACT RELATING TO UNORGANIZED BOROUGHs, ESTABLISHING UNORGANIZED BOROUGHs, ESTABLISHING A PROGRAM OF PLANNING ASSISTANCE FOR UNORGANIZED BOROUGHs, PERMITTING ADOPTION OF HOME RULE CHARTERS BY UNORGANIZED BOROUGHs, AND DIRECTING SUBMISSION OF RECOMMENDATIONS CONCERNING ADJUSTMENT OF THE BOUNDARIES OF SERVICE AREAS OF THE UNORGANIZED BOROUGH"

BOUNDARIES

The bill divides the unorganized borough into "unorganized boroughs" using the boundaries of the Regional Educational Attendance Areas (REAs). Public hearings are held in each REA by the Commissioner of Community and Regional Affairs and provision is made for adjustment of the boundary lines.

REGIONAL PLANNING

Each unorganized borough is eligible for regional planning program funds to study the economic, social, and environmental conditions of the area and the interrelationships between governmental units along with an examination of the feasibility of borough organization. No one is required to either undertake a study or form a borough. \$25,000 plus \$25 per capita is available to each unorganized borough for each of three years for regional planning programs.

HOME RULE

Title 29 is amended allowing for the incorporation, by petition to the Local Boundary Commission, of unorganized boroughs as home rule municipalities. Adoption of a home rule charter would require a majority vote both inside and outside of incorporated municipalities. Nothing in the bill requires the incorporation of a home rule borough or borough of any class. Rather, this section broadens the options currently available to residents in the unorganized borough.

CSSB 350

"AN ACT RELATING TO THE RESPONSIBILITIES OF EXECUTIVE DEPARTMENTS OF STATE GOVERNMENT FOR CERTAIN STATE PROGRAMS"

This bill addresses certain responsibilities of executive departments important to the implementation of CSSB 348. State agencies are required to collect data and information according to unorganized borough boundaries so that regional information will be available to local people and to the legislature. Certain exemptions are permitted. State agencies are also required to conduct program planning and management according to unorganized borough boundaries to facilitate coordinated service delivery. Combinations of unorganized boroughs for program planning and management purposes are permitted. Direct service delivery costs will be made available according to unorganized borough boundaries.

The Division of Policy Development and Planning (DPDP), Office of the Governor, is required to develop a data information system to facilitate state agency data collection and retrieval. Further, DPDP is required to report to the legislature alternatives and recommendations for improving coordination in state service delivery.

Alaska's Constitution establishes the policy of maximum self government for the people. This policy has been implemented through creation of boroughs and cities in urban areas and in some rural communities. However, the vast bulk of Alaska lacks any basis for self-government, and the people do not even have the means for planning and participating in the affairs of their own region. It is this problem that provided the principal focus for the interim work of the Senate and House Community and Regional Affairs Joint Local Government Study of 1979.

Legislative proposals of the Joint Committee were derived from (1) a series of studies and analyses sponsored by the Committee, (2) a two-day symposium designed to define issues and problems and suggest policies and directions, and (3) a series of public hearings held throughout rural parts of the state.

The Joint Committee found wide consensus in favor of a maximum measure of self-determination and self-rule, and establishment of regional units throughout the state to provide a basis for planning and program coordination. At the same time, the people do not want to rush into formal governmental organization; nor do they want it mandated.

Accordingly, the Joint Committee has developed an evolutionary approach that will provide people in rural areas with the means for self-government without forcing anything upon them prematurely. Choices and initiatives are left with each region.

SB 348 and SB350 are two of the bills developed by the Joint Committee.

SB

349

Committee Log Book - 1980

SENATE C/P/A

Tape Number IV

Side Number 10(2)

Dates 2-14-80 to

Committee

Pres. Russell, Chairman Stangor, Sen. Kelly & Stinson

Absent: Senators Reddy & Kelly

Bill Numbers Discussed

SB 436	SB (OS) 131	SB 318-254					
--------	-------------	------------	--	--	--	--	--

Date & Time	Tape Meter Number	Bill	Significant Information (Witness, Action)
1:20 2-14-80	174	SB 436	Commissioner Mueller / Dept. Environmental Conservation
	219	" " + SB 131	Jimmy Mitchell / AHL
	342		Dave Walsh
	6:25		Keith Kitter, Dept. of Transportation
	6:47		End
	6:76	SB 131	John Post Dept Labor - Snow Shovel
	8:35		Marie Haralbert ^{Secretary} House ^{State} Rep
Side (2)	8:41		Nitch Bros - Anchorage Municipality
	6:30	SB 131	Jimmy Mitchell / AHL
	2:18		Senator Kitter - "encouraged" to discuss OS - then have work under the cap.
			Man. Agreement to interview now
			Approved Bill (provision bill to 2-14-80)



Official Business

Alaska State Legislature

Senate Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

January 23, 1980

TELECONFERENCE NOTICE

February 6, 1980 / 8-10 a.m. (Juneau time)

Southeastern Alaska - Ketchikan and Sitka

February 7, 1980 / 1:30 p.m. (Juneau time)

first round robin grouping:

Soldotna, Anchorage, Fairbanks, Kodiak, Valdez

second round robin grouping:

Dillingham, Bethel, Kotzebue, and Nome

We are pleased to enclose the reports of the Local Government Interim Study by the Joint Senate and House Community and Regional Affairs Committee.

Legislation composed of seven bills was introduced jointly by the Senate and the House, Monday, January 21, 1980. Copies of the following bills may be obtained from your nearest Legislative Information Office. The complete package consists of Senate Bills 348, 349, 350, 351, 352, 353, 354; OR House Bills 580, 581, 582, 583, 584, 585, and 586.

For your additional information all the Senate bills in the package were assigned to the Senate Community and Regional Affairs Committee, with a referral to the Finance Committee. All the House bills in the package were assigned as follows: HB 580 - C/RA & Finance; HB 581 C/RA; HB 582 C/RA and Finance; HB 583 C/RA and Finance; HB 584 C/RA and Judiciary; HB 585 C/RA; and HB 586 C/RA. You might want to contact the referrals as well, after the bills leave the Community and Regional Affairs Committees. Senator John Sackett is Chairman of Senate Finance; Representative Russ Meekins is Chairman of House Finance, and Representative Charles Parr is Chairman of Judiciary.

In the event you are unable to give your comments during the set teleconference times, please feel free to contact the Senate and House R/CA Committees at Pouch V, Juneau, Alaska 99811.

#7570 - Chenoweth

ALASKA STATE LEGISLATURE

ELEVENTH Legislature SECOND Session

SENATE BILL NO. 349

By THE RULES COMMITTEE BY REQUEST OF THE LEGISLATIVE COUNCIL (for the Community and Regional Affairs Committee Interim Joint Local Government Study)

"An Act establishing a program of planning assistance for unorganized boroughs; and providing for an effective date."

Introduced in the Senate 1/21/80

HISTORY IN THE SENATE

19 80

1 21 Community & Regional Affairs and Finance

Read first time and referred to Committee on

Read second time and

Read third time and

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reconsideration

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reported correctly engrossed
Signed by President
Sent to House

SECRETARY OF THE SENATE

HISTORY IN THE HOUSE

19

Read first time and referred to Committee on

Reported back with recommendation that

Read second time and

Read third time and

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reconsideration

PASS Effective Date
Yeas Yeas
Nays Nays
Absent Absent
Excused Excused

Reported correctly engrossed
Signed by Speaker
Returned to Senate

CHIEF CLERK OF THE HOUSE

HISTORY IN THE SENATE

19

Received from House

To enrolling

Reported correctly enrolled

Sent to Governor

..... by Governor

Filed with Lt. Governor

Chapter No.



Official Business

Alaska State Legislature

Senate

Committee on Community & Regional Affairs

Pouch V
State Capitol
Juneau, Alaska 99811

CSSB 348

This bill provides for sub-state regional units, called "unorganized boroughs," to be established in the unorganized borough. The Commissioner of Community and Regional Affairs is directed, after public hearings, to determine appropriate boundaries, initially based on REAA boundary lines. Provisions are made for the adjustment of boundary lines.

Each "unorganized borough" will be eligible for regional planning program funds to assist in determinations of the economic, social, and environmental conditions of the area and the interrelationships between governmental levels, with an examination of the potential and need for borough organization. No one is required to either undertake the study or to form a borough. The planning program and future organization, if any, is up to the local area. Each year, for 3 years, \$25,000 plus \$25 per capita is available to each unorganized borough for regional planning. A new chapter is added to AS 29 which allows for incorporation, by petition to the Local Boundary Commission, of unorganized boroughs as home rule boroughs and the adoption by election of a home rule charter. Dual majority votes are required for passage of the home rule charter.

CSSB 349

This bill addresses certain responsibilities of executive departments important to the implementation of CSSB 348.

State agencies are required to collect data and information according to unorganized borough boundaries so that regional information will be available to local people and to the legislature. Certain exemptions are permitted. State agencies are also required to conduct program planning and management according to unorganized borough boundaries to facilitate coordinated service delivery. Combinations of unorganized boroughs for program planning and management purposes are permitted.

Direct service delivery costs will be made available according to unorganized borough boundaries.

The Division of Policy Development and Planning (DPDP), Office of the Governor, is required to develop a data information system to facilitate state agency data collection and retrieval. Further, DPDP is required to report to the legislature alternatives and recommendations for improving coordination in state service delivery.

WO 7570
Chenoweth

Original sponsor: Rules/Legislative Council

1 IN THE SENATE

BY THE COMMUNITY AND
REGIONAL AFFAIRS COMMITTEE

2 CS FOR SENATE BILL NO. 349

3 IN THE LEGISLATURE OF THE STATE OF ALASKA

4 ELEVENTH LEGISLATURE - SECOND SESSION

5 A BILL

6 For an Act entitled: "An Act relating to the responsibilities of executive
7 departments of state government for certain state
8 programs; and providing for an effective date."

9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF ALASKA:

10 * Section 1. AS 44.17 is amended by adding new sections to read:

11 ARTICLE 2. PLANNING AND MANAGEMENT OF STATE SERVICES.

12 Sec. 44.17.100. PROGRAM DATA AND INFORMATION. (a) A principal
13 department of the executive branch of state government, including a
14 board or commission assigned to a department for administrative pur-
15 poses, shall use the home rule and general law boroughs, unified muni-
16 cipalities, and regional educational attendance areas as the geographic
17 units by which to collect and report data and information and process
18 and analyze statistics about each of its programs.

19 (b) The information, data and statistics required to be collected
20 and reported by this section include but are not limited to

21 (1) information which may be required by the division of
22 policy development and planning in the Office of the Governor to
23 describe the geographic distribution of the state's population, economic
24 activities, and public services; and

25 (2) information about the program, including

- 26 (A) the estimated number of persons needing a service;
- 27 (B) the number of persons served by the program;
- 28 (C) the costs of the services provided by the program;

29 and

1 (D) the conditions addressed or corrected by a service
2 provided by the program.

3 (c) A department, board or commission may request an exemption
4 from this section. An exemption granted under this subsection expires
5 on June 30, 1982. The request for exemption shall be submitted to the
6 governor, who may grant the exemption if he finds that additional ex-
7 pense, increased workload, or decreased efficiency in the operation of a
8 program or development of a new program would be substantially greater
9 than the public interest in compliance with this section. A department,
10 board or commission requesting an exemption under this subsection shall
11 submit to the governor a written statement

12 (1) naming the program for which an exemption is requested;

13 (2) describing the problems which would be encountered if the
14 department, board or commission were required to conform to this sec-
15 tion; and

16 (3) evaluating the effect of an exemption granted under this
17 subsection on the collection and reporting requirements of (a) of this
18 section for other programs administered by the department, board or
19 commission.

20 * Sec. 2. AS 44.17 is amended by adding new sections to read:

21 Sec. 44.17.110. PROGRAM PLANNING AND MANAGEMENT. (a) A principal
22 department of the executive branch of state government, including a
23 board or commission assigned to a department for administrative pur-
24 poses, shall use the home rule and general law boroughs, unified muni-
25 cipalities, and regional educational attendance areas of the state as
26 the geographic units by which to develop and implement plans for provid-
27 ing services and to coordinate program planning and administration with
28 the plans and programs of other agencies, municipalities and the federal
29 government.

1 (b) A department, board or commission may combine one or more home
2 rule boroughs, general law boroughs, unified municipalities, and regional
3 educational attendance areas to define the geographical area within
4 which a program is provided.

5 Sec. 44.17.120. REPORTING OF SERVICE COSTS. (a) A principal
6 department of the executive branch of the government, including a board
7 or commission assigned to a department for administrative purposes,
8 shall provide information giving the direct cost of providing services
9 to each municipality and regional educational attendance area used by
10 the department under AS 44.17.110(a) for the management and administra-
11 tion of its programs. The information shall be available to

12 (1) the division of budget and management in the Office of
13 the Governor, for its use in making recommendations for the program
14 budget of a department, board or commission;

15 (2) the legislature, for its use in consideration of the
16 state budget and other legislation relating to state services; and

17 (3) the public, upon request to the department, board or
18 commission.

19 (b) In this section, "direct cost" means a cost which is related
20 to providing a service, exclusive of general administrative and support
21 costs.

22 Sec. 44.17.130. EXEMPTION. The provisions of AS 44.17.110 -
23 44.17.120 do not apply to

24 (1) a program of an executive department, board or commission
25 which provides only professional or technical support services for
26 another state department, board or commission, as determined by the
27 governor; and

28 (2) a program for which exemption is specifically requested
29 by the department, board or commission, and granted by the governor

1 because

2 (A) the program concerns the conservation or development
3 of a natural resource; and

4 (B) the application of AS 44.17.110 - 44.17.120 would
5 cause a substantial impediment to the performance of duties by the
6 department, board, or commission.

7 Sec. 44.17.140. DEFINITION. In AS 44.17.100 - 44.17.140, "regional
8 educational attendance area" means a subdivision of the part of the
9 state not within an organized borough as determined by the commissioner
10 of community and regional affairs under AS 14.08.031.

11 * Sec. 3. AS 44.17 is amended by adding new sections to read:

12 ARTICLE 2. PLANNING AND MANAGEMENT OF STATE SERVICES.

13 Sec. 44.17.100. PROGRAM DATA AND INFORMATION. (a) A principal
14 department of the executive branch of state government, including a
15 board or commission assigned to a department for administrative pur-
16 poses, shall use the home rule and general law boroughs, unified muni-
17 cipalities, and unorganized boroughs as the geographic units by which to
18 collect and report data and information and process and analyze statis-
19 tics about each of its programs.

20 (b) The information, data and statistics required to be collected
21 and reported by this section include but are not limited to

22 (1) information which may be required by the division of
23 policy development and planning in the Office of the Governor to describe
24 the geographic distribution of the state's population, economic activi-
25 ties, and public services; and

26 (2) information about the program, including

27 (A) the estimated number of persons needing a service;

28 (B) the number of persons served by the program;

29 (C) the costs of the services provided by the program;

1 and

2 (D) the conditions addressed or corrected by a service
3 provided by the program.

4 (c) A department, board or commission may request an exemption
5 from this section. An exemption granted under this subsection expires
6 on June 30, 1982. The request for exemption shall be submitted to the
7 governor, who may grant the exemption if he finds that additional ex-
8 pense, increased workload, or decreased efficiency in the operation of a
9 program or development of a new program would be substantially greater
10 than the public interest in compliance with this section. A department,
11 board or commission requesting an exemption under this subsection shall
12 submit to the governor a written statement

13 (1) naming the program for which an exemption is requested;

14 (2) describing the problems which would be encountered if the
15 department, board or commission were required to conform to this sec-
16 tion; and

17 (3) evaluating the effect of an exemption granted under this
18 subsection on the collection and reporting requirements of (a) of this
19 section for other programs administered by the department, board or
20 commission.

21 * Sec. 4. AS 44.17 is amended by adding new sections to read:

22 Sec. 44.17.110. PROGRAM PLANNING AND MANAGEMENT. (a) A principal
23 department of the executive branch of state government, including a
24 board or commission assigned to a department for administrative pur-
25 poses, shall use the home rule and general law boroughs, unified muni-
26 cipalities, and unorganized boroughs of the state as the geographic
27 units by which to develop and implement plans for providing services and
28 to coordinate program planning and administration with the plans and
29 programs of other agencies, municipalities and the federal government.

1 (b) A department, board or commission may combine one or more home
2 rule boroughs, general law boroughs, unified municipalities, and un-
3 organized boroughs to define the geographical area within which a pro-
4 gram is provided.

5 Sec. 44.17.120. REPORTING OF SERVICE COSTS. (a) A principal
6 department of the executive branch of the government, including a board
7 or commission assigned to a department for administrative purposes,
8 shall provide information giving the direct cost of providing services
9 to each municipality and unorganized borough used by the department
10 under AS 44.17.110(a) for the management and administration of its
11 programs. The information shall be available to

12 (1) the Division of budget and management in the Office of
13 the Governor, for its use in making recommendations for the program
14 budget of a department, board or commission;

15 (2) the legislature, for its use in consideration of the
16 state budget and other legislation relating to state services; and

17 (3) the public, upon request to the department, board or
18 commission.

19 (b) In this section, "direct cost" means a cost which is related
20 to providing a service, exclusive of general administrative and support
21 costs.

22 Sec. 44.17.130. EXEMPTION. The provisions of AS 44.17.110 -
23 44.17.120 do not apply to

24 (1) a program of an executive department, board or commission
25 which provides only professional or technical support services for
26 another state department, board or commission, as determined by the
27 governor; and

28 (2) a program for which exemption is specifically requested
29 by the department, board or commission, and granted by the governor

1 because

2 (A) the program concerns the conservation or development
3 of a natural resource; and

4 (B) the application of AS 44.17.110 - 44.17.120 would
5 cause a substantial impediment to the performance of duties by the
6 department, board, or commission.

7 Sec. 44.17.140. DEFINITION. In AS 44.17.100 - 44.17.140, "un-
8 organized borough" means a subdivision of the part of the state not
9 within an organized borough as determined by the commissioner of com-
10 munity and regional affairs under AS 29.03.011 - 29.03.021.

11 * Sec. 5. RESPONSIBILITIES OF THE DIVISION OF POLICY DEVELOPMENT AND
12 PLANNING. The division of policy development and planning in the Office of
13 the Governor shall

14 (1) by December 31, 1980, evaluate the cost and suitability of
15 data and information reference systems and recommend the use of a system by
16 the principal departments of the executive branch of the state government,
17 including boards and commissions assigned to those departments for adminis-
18 trative purposes; the data and information system recommended by the division
19 shall

20 (A) permit cross-referencing of data and information by the
21 executive departments, boards and commissions; and

22 (B) classify data and information on the basis of the geo-
23 graphic units used by a department, board or commission for program
24 management and cost reporting under AS 44.17.110 - 44.17.120.

25 (2) report to the legislature by July 1, 1983, alternatives and
26 recommendations for improving coordination of programs which provide direct
27 services to people, which are not exempt under AS 44.17.130.

28 * Sec. 6. Sections 3 and 4 of this Act take effect and secs. 1 and 2 of
29 this Act are repealed only if a version of an Act entitled "An Act relating

1 to unorganized boroughs, establishing unorganized boroughs, amending the
2 responsibilities of executive departments for state programs and services for
3 residents of organized and unorganized boroughs, authorizing adoption of home
4 rule charters by unorganized boroughs, and directing submission of recommenda-
5 tions concerning adjustment of the boundaries of service areas of the unorgan-
6 ized borough; and providing for an effective date", becomes law.

- 7 * Sec. 7. Sections 1 and 3 of this Act take effect July 1, 1981.
- 8 * Sec. 8. Sections 2 and 4 of this Act take effect July 1, 1982.
- 9 * Sec. 9. Sections 5 and 6 of this Act take effect immediately in accor-
10 dance with AS 01.10.070(c).

11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28
29

I. REQUEST

Bill/Resolution No. H. B. 582 and S. B. 349

Title An Act Providing Planning Assistance for Unorganized Boroughs

Requested by House Community & Regional Affairs Committee Date 1-18-80

II. FISCAL DETAIL

Agency Affected _____

Program Category Affected _____

BRU, Program, or Subprogram(s) Affected _____

(Note: If more than one budget component is affected, separate line-item amounts and funding for each component in the analysis section.)

EXPENDITURES (Thousands of Dollars)

	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
100 PERSONAL SERVICES						
200 TRAVEL						
300 CONTRACTUAL						
400 COMMODITIES						
500 EQUIPMENT						
600 LAND & STRUCTURES						
700 GRANTS, CLAIMS, ETC.						
TOTAL	0	0	0	0	0	0

FUNDING (Thousands of Dollars)

GENERAL FUND	FY 80	FY 81	FY 82	FY 83	FY 84	FY 85
FEDERAL FUNDS						
OTHER (Specify Fund Source)						
	0	0	0	0	0	0

POSITIONS

FULL TIME						
PART TIME						
TEMPORARY						

III. ANALYSIS (See Fiscal Note Preparation Instructions, Section III)

There would be no fiscal impact from this bill until there is a appropriation as indicated in section (e)(2)(B) of this bill. However, the Department does anticipate the following additional cost at such time as appropriations are made.

Staff to monitor and oversee contracts.

1. Local Government Specialist IV	Range 19	Salary 31,824
	Fringes	8,910
Travel 10 trips @ 600		6,000
Equipment & Supplies (400 after FY 81)		1,000
Total Position Cost		47,734

2. Local Government Specialist III	Range 17	Salary 27,465
	Fringes	7,910

IV. DATE 1-18-80

PREPARED BY Terry Earle

AGENCY Department of Community & Regional Affairs

Original: Legislative Finance

PHONE 465-4730

cc: Budget and Management

Prime Sponsor (First Legislator Named)

S B

350

COMMITTEE REPORT
SENATE

1/21/30

FURTHER: Finance

Date: 3/23/30

Mr. President:

The Committee on COMMUNITY & REGIONAL AFFAIRS has had SB 350

responsibilities of the division of policy development and planning, Office of the Governor

under consideration and (a majority of the committee) (the committee) reports it back with the following recommendations:

- do pass do not pass
- do pass with attached amendments(s)
- replace with CS for _____ same title
 new title
- and recommends _____
- AND attaches a "Letter of Intent" New Fiscal Note
- reports it back without recommendation
- referred to the _____ Committee

MEMBERS SIGNING
DO PASS

MEMBERS HAVING
OTHER RECOMMENDATIONS:

[Signature]

[Signature]

[Signature]

CHAIRMAN